109TH CONGRESS 2D SESSION

H. R. 5815

To authorize major medical facility projects and major medical facility leases for the Department of Veterans Affairs for fiscal years 2006 and 2007, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

July 17, 2006

Mr. Brown of South Carolina (for himself and Mr. Michaud) introduced the following bill; which was referred to the Committee on Veterans' Affairs

A BILL

To authorize major medical facility projects and major medical facility leases for the Department of Veterans Affairs for fiscal years 2006 and 2007, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Department of Veterans Affairs Medical Facility Author-
- 6 ization Act of 2006".
- 7 (b) Table of Contents.—The table of contents for
- 8 this Act is as follows:
 - Sec. 1. Short title; table of contents.

- Sec. 2. Authorization of major medical facility project, Biloxi and Gulfport, Mississippi.
- Sec. 3. Authorization of design, construction, and operation of major medical facility project, New Orleans, Louisiana.
- Sec. 4. Authorization of design, construction, and operation of a major medical facility project, Charleston, South Carolina.
- Sec. 5. Authorization of site purchase for major medical facility project, replacement site, Denver Colorado.
- Sec. 6. Extension of authorization for certain major medical facility construction projects previously authorized in connection with Capital Asset Realignment Initiative.
- Sec. 7. Authorization of major medical facility leases.
- Sec. 8. Authorization of appropriations.
- Sec. 9. Sense of Congress and report on option for medical facility improvements in San Juan, Puerto Rico.
- Sec. 10. Land conveyance, city of Fort Thomas, Kentucky.
- Sec. 11. Establishment within the Department of Veterans Affairs of a career position responsible for Department-wide construction and facilities management.
- Sec. 12. Business plans for enhanced access to outpatient care in certain rural areas.

1 SEC. 2. AUTHORIZATION OF MAJOR MEDICAL FACILITY

- 2 PROJECT, BILOXI AND GULFPORT, MIS-
- 3 SISSIPPI.
- 4 (a) Project Authorization.—The Secretary of
- 5 Veterans Affairs may carry out a major medical facility
- 6 project for restoration of the Department of Veterans Af-
- 7 fairs Medical Center, Biloxi, Mississippi, and consolidation
- 8 of services performed at the Department of Veterans Af-
- 9 fairs Medical Center, Gulfport, Mississippi.
- 10 (b) Cost Limitation.—The project authorized by
- 11 subsection (a) shall be carried out in an amount not to
- 12 exceed \$310,000,000.
- 13 (c) REQUIREMENT FOR JOINT-USE FACILITY.—The
- 14 project authorized by subsection (a) may only be carried
- 15 out as part of a joint-use facility shared by the Depart-

- 1 ment of Veterans Affairs with Keesler Air Force Base, Bi-
- 2 loxi, Mississippi.
- 3 SEC. 3. AUTHORIZATION OF DESIGN, CONSTRUCTION, AND
- 4 OPERATION OF MAJOR MEDICAL FACILITY
- 5 PROJECT, NEW ORLEANS, LOUISIANA.
- 6 (a) AGREEMENT AUTHORIZED.—The Secretary of
- 7 Veterans Affairs may enter into an agreement with the
- 8 Louisiana State University to design, construct, and oper-
- 9 ate a co-located, joint-use medical facility in New Orleans
- 10 to replace the medical center facility for the Department
- 11 of Veterans Affairs Medical Center, New Orleans, Lou-
- 12 isiana, damaged by Hurricane Katrina in August 2005.
- 13 (b) Cost Limitation.—Advance planning and de-
- 14 sign for a co-located, joint-use medical facility in New Or-
- 15 leans under subsection (a) shall be carried out in an
- 16 amount not to exceed \$100,000,000.
- 17 SEC. 4. AUTHORIZATION OF DESIGN, CONSTRUCTION, AND
- 18 OPERATION OF A MAJOR MEDICAL FACILITY
- 19 PROJECT, CHARLESTON, SOUTH CAROLINA.
- 20 (a) AGREEMENT AUTHORIZED.—The Secretary of
- 21 Veterans Affairs may enter into an agreement with the
- 22 Medical University of South Carolina to design, construct,
- 23 and operate a co-located joint-use medical facility in
- 24 Charleston, South Carolina, to replace the Ralph H. John-

- 1 son Department of Veterans Affairs Medical Center,
- 2 Charleston, South Carolina.
- 3 (b) Cost Limitation.—Advance planning and de-
- 4 sign for a co-located, joint-use medical facility in Charles-
- 5 ton, South Carolina, under subsection (a) shall be carried
- 6 out in an amount not to exceed \$70,000,000.
- 7 SEC. 5. AUTHORIZATION OF SITE PURCHASE FOR MAJOR
- 8 MEDICAL FACILITY PROJECT, REPLACEMENT
- 9 SITE, DENVER COLORADO.
- 10 (a) AUTHORIZATION.—The Secretary of Veterans Af-
- 11 fairs may enter into an agreement to purchase a site for
- 12 the replacement of the Department of Veterans Affairs
- 13 Medical Center, Denver, Colorado, in an amount not to
- 14 exceed \$98,000,000.
- 15 (b) Report.—Not later than 180 days after the date
- 16 of the enactment of this Act, the Secretary of Veterans
- 17 Affairs shall submit to the Committees on Veterans' Af-
- 18 fairs of the Senate and House of Representatives a report
- 19 identifying and outlining the various options available to
- 20 the Department for replacing the current Department of
- 21 Veterans Affairs Medical Center, Denver, Colorado. The
- 22 report shall include the following:
- 23 (1) The feasibility of entering into a partner-
- ship with a Federal, State, or local governmental

- agency, or a suitable non-profit organization, for the
 construction and operation of a new facility.
- 3 (2) The medical, legal, and financial implica-4 tions of each of the options identified, including rec-5 ommendations regarding any statutory changes nec-6 essary for the Department to carry out any of the 7 options identified.
- 8 (3) A detailed cost-benefit analysis of each of 9 the options identified.
- 10 (4) Estimates regarding the length of time and 11 associated costs needed to complete such a facility 12 under each of the options identified.
- 13 SEC. 6. EXTENSION OF AUTHORIZATION FOR CERTAIN
 14 MAJOR MEDICAL FACILITY CONSTRUCTION
 15 PROJECTS PREVIOUSLY AUTHORIZED IN
 16 CONNECTION WITH CAPITAL ASSET REALIGN-

MENT INITIATIVE.

- The Secretary of Veterans Affairs may carry out the following major medical facility projects, with each such project to be carried out in the amount specified for that project:
- 22 (1) Construction of an outpatient clinic and re-23 gional office at the Department of Veterans Affairs 24 Medical Center, Anchorage, Alaska, in an amount 25 not to exceed \$75,270,000.

- 1 (2) Consolidation of clinical and administrative 2 functions of the Department of Veterans Affairs 3 Medical Center, Cleveland, Ohio, and the Depart-4 ment of Veterans Affairs Medical Center, 5 Brecksville, Ohio, in an amount not to exceed 6 \$102,300,000.
 - (3) Construction of the extended care building at the Department of Veterans Affairs Medical Center, Des Moines, Iowa, in an amount not to exceed \$25,000,000.
 - (4) Renovation of patient wards at the Department of Veterans Affairs Medical Center, Durham, North Carolina, in an amount not to exceed \$9,100,000.
 - (5) Correction of patient privacy deficiencies at the Department of Veterans Affairs Medical Center, Gainesville, Florida, in an amount not to exceed \$85,200,000.
 - (6) 7th and 8th floor wards modernization addition at the Department of Veterans Affairs Medical Center, Indianapolis, Indiana, in an amount not to exceed \$27,400,000.
- (7) Construction of a new medical center facil ity at the Department of Veterans Affairs Medical

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- 1 Center, Las Vegas, Nevada, in an amount not to exceed \$406,000,000.
- 3 (8) Construction of an ambulatory surgery/out-4 patient diagnostic support center in the Gulf South 5 Submarket of Veterans Integrated Service Network 6 (VISN) 8 and completion of Phase I land purchase, 7 Lee County, Florida, in an amount not to exceed 8 \$65,100,000.
- 9 (9) Seismic corrections, Buildings 7 and 126, 10 Department of Veterans Affairs Medical Center, 11 Long Beach, California, in an amount not to exceed 12 \$107,845,000.
 - (10) Seismic corrections, Buildings 500 and 501, Department of Veterans Affairs Medical Center, Los Angeles, California, in an amount not to exceed \$79,900,000.
 - (11) Construction of a new medical center facility, Orlando, Florida, to be located at the site in Lake Nona known as site selection C, which is directly south of the interchange between SR-417 and Lake Nona Boulevard and is part of a science and research park that is likely to include the proposed campus of the medical school of the University of Central Florida, in an amount not to exceed \$377,700,000.

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- 1 (12) Consolidation of campuses at the Univer-2 sity Drive and H. John Heinz III divisions, Pitts-3 burgh, Pennsylvania, in an amount not to exceed 4 \$189,205,000.
- 5 (13) Ward upgrades and expansion at the De-6 partment of Veterans Affairs Medical Center, San 7 Antonio, Texas, in an amount not to exceed 8 \$19,100,000.
- 9 (14) Construction of a spinal cord injury cen-10 ter, Department of Veterans Affairs Medical Center, 11 Syracuse, New York, in an amount not to exceed 12 \$77,700,000.
 - (15) Upgrade essential electrical distribution systems, Department of Veterans Affairs Medical Center, Tampa, Florida, in an amount not to exceed \$49,000,000.
 - (16) Expansion of the spinal cord injury center addition, Department of Veterans Affairs Medical Center, Tampa, Florida, in an amount not to exceed \$7,100,000.
 - (17) Blind rehabilitation and psychiatric bed renovation and new construction project, Department of Veterans Affairs Medical Center, Temple, Texas, in an amount not to exceed \$56,000,000.

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1	SEC. 7. AUTHORIZATION OF MAJOR MEDICAL FACILITY
2	LEASES.
3	(a) FISCAL YEAR 2006 LEASES.—The Secretary of
4	Veterans Affairs may carry out the following major med-
5	ical facility leases in fiscal year 2006 at the locations spec-
6	ified, in an amount for each lease not to exceed the
7	amount specified for that location:
8	(1) For an outpatient clinic, Baltimore, Mary-
9	land, \$10,908,000.
10	(2) For an outpatient clinic, Evansville, Indi-
11	ana, \$8,989,000.
12	(3) For an outpatient clinic, Smith County,
13	Texas, \$5,093,000.
14	(b) FISCAL YEAR 2007 LEASES.—The Secretary of
15	Veterans Affairs may carry out the following major med-
16	ical facility leases in fiscal year 2007 at the locations spec-
17	ified, in an amount for each lease not to exceed the
18	amount specified for that location:
19	(1) For an outpatient and specialty care clinic,
20	Austin, Texas, \$6,163,000.
21	(2) For an outpatient clinic, Lowell, Massachu-
22	setts, \$2,520,000.
23	(3) For an outpatient clinic, Grand Rapids,
24	Michigan, \$4,409,000.
25	(4) For up to four outpatient clinics, Las
26	Vegas, Nevada, \$8.518.000.

1 (5) For an outpatient clinic, Parma, Ohio, 2 \$5,032,000. 3 SEC. 8. AUTHORIZATION OF APPROPRIATIONS. 4 (a) Authorization of Appropriations for Fis-CAL YEAR 2006 MAJOR MEDICAL FACILITY PROJECTS.— 6 There is authorized to be appropriated to the Secretary of Veterans Affairs for fiscal year 2006 for the Construc-8 tion, Major Projects, account, a total of \$578,000,000, of 9 which— 10 (1) \$310,000,000 is for the project authorized 11 in section 2; 12 (2) \$100,000,000 is for the advance planning 13 and design authorized in section 3; 14 (3) \$70,000,000 is for the advanced planning 15 authorized in section 4; and 16 (4) \$98,000,000 is for the purchase of a site 17 authorized in section 5. 18 AUTHORIZATION OF APPROPRIATIONS 19 Major Medical Facility Projects Under Capital ASSET REALIGNMENT INITIATIVE.—There is authorized 20 21 to be appropriated for the Secretary of Veterans Affairs for fiscal year 2007 for the Construction, Major Projects, account, \$1,758,920,000 for the projects specified in section 6. 24

1	(c) Authorization of Appropriations for
2	Major Medical Facility Leases.—
3	(1) FISCAL YEAR 2006 LEASES.—There is au-
4	thorized to be appropriated for the Secretary of Vet-
5	erans Affairs for fiscal year 2006 for the Medical
6	Care account, \$24,990,000 for the leases authorized
7	in section 7(a).
8	(2) FISCAL YEAR 2007 LEASES.—There is au-
9	thorized to be appropriated for the Secretary of Vet-
10	erans Affairs for fiscal year 2007 for the Medical
11	Care account, \$26,642,000 for the leases authorized
12	in section 7(b).
13	(d) Limitation.—The projects authorized in sections
14	2, 3, 4, 5, and 6 may only be carried out using—
15	(1) funds appropriated for fiscal year 2006 or
16	2007 pursuant to the authorization of appropria-
17	tions in subsections (a), (b), and (c);
18	(2) funds available for Construction, Major
19	Projects, for a fiscal year before fiscal year 2006
20	that remain available for obligation;
21	(3) funds available for Construction, Major
22	Projects, for a fiscal year after fiscal year 2006 or
23	2007 that are available for obligation; and

1	(4) funds appropriated for Construction, Major
2	Projects, for fiscal year 2006 or 2007 for a category
3	of activity not specific to a project.
4	SEC. 9. SENSE OF CONGRESS AND REPORT ON OPTION FOR
5	MEDICAL FACILITY IMPROVEMENTS IN SAN
6	JUAN, PUERTO RICO.
7	(a) Sense of Congress.—Recognizing that concern
8	for the need for medical facility improvements in San
9	Juan, Puerto Rico, is not being adequately addressed, it
10	is the sense of Congress that the Secretary of Veterans
11	Affairs should take steps to explore all options for address-
12	ing that concern, including the option of a public/private
13	partnership to construct and operate a facility that would
14	replace the current Department of Veterans Affairs med-
15	ical center in San Juan, Puerto Rico.
16	(b) Report.—Not later than 180 days after the date
17	of the enactment of this Act, the Secretary of Veterans
18	Affairs shall submit to the Committees on Veterans' Af-
19	fairs of the Senate and House of Representatives a report
20	identifying and outlining the various options available to
21	the Department for replacing the current Department of
22	Veterans Affairs Medical Center, San Juan, Puerto Rico.
23	The report shall include the following:
24	(1) The feasibility of entering into a partner-
25	ship with a Federal, Commonwealth, or local govern-

- mental agency, or a suitable non-profit organization,
 for the construction and operation of a new facility.
- 3 (2) The medical, legal, and financial implica-4 tions of each of the options identified, including rec-5 ommendations regarding any statutory changes nec-6 essary for the Department to carry out any of the 7 options identified.
- 8 (3) A detailed cost-benefit analysis of each of 9 the options identified.
- 10 (4) Estimates regarding the length of time and 11 associated costs needed to complete such a facility 12 under each of the options identified.
- 13 SEC. 10. LAND CONVEYANCE, CITY OF FORT THOMAS, KEN-
- 14 TUCKY.
- 15 (a) Conveyance Authorized.—The Secretary of
- 16 Veterans Affairs may convey to the city of Fort Thomas,
- 17 Kentucky (in this section referred to as the "City"), all
- 18 right, title, and interest of the United States in and to
- 19 a parcel of real property, including the 15 structures lo-
- 20 cated thereon, consisting of approximately 11.75 acres
- 21 that is managed by the Department of Veterans Affairs
- 22 and located in the northeastern portion of Tower Park in
- 23 Fort Thomas, Kentucky. Any such conveyance shall be
- 24 subject to valid existing rights, easements, and rights-of-
- 25 way.

- 1 (b) Consideration.—As consideration for the con-
- 2 veyance under subsection (a), the City shall pay to the
- 3 United States an amount equal to the fair market value
- 4 of the conveyed real property, as determined by the Sec-
- 5 retary.
- 6 (c) Treatment of Consideration.—The consider-
- 7 ation received under subsection (b) shall be deposited, at
- 8 the discretion of the Secretary, in the "Medical facilities"
- 9 account or the "Construction, minor projects" account (or
- 10 a combination of those accounts) and shall be available
- 11 to the Secretary, without limitation and until expended—
- 12 (1) to cover costs incurred by the Secretary as-
- sociated with the environmental remediation of the
- real property before conveyance under subsection
- (a); and
- 16 (2) with any funds remaining after the Sec-
- 17 retary has covered costs as required under para-
- graph (1), for acquisition of a site for use as a park-
- ing facility, or contract (by lease or otherwise) for
- the operation of a parking facility, to be used in con-
- 21 nection with the Department of Veterans Affairs
- 22 Medical Facility, Cincinnati, Ohio.
- 23 (d) Release From Liability.—Effective on the
- 24 date of the conveyance under subsection (a), the United
- 25 States shall not be liable for damages arising out of any

- 1 act, omission, or occurrence relating to the conveyed real
- 2 property, but shall continue to be liable for damages
- 3 caused by acts of negligence committed by the United
- 4 States or by any employee or agent of the United States
- 5 before the date of conveyance, consistent with chapter 171
- 6 of title 28, United States Code.

7 (e) Payment of Costs of Conveyance.—

- (1) Payment required.—The Secretary shall require the City to cover costs to be incurred by the Secretary, or to reimburse the Secretary for costs incurred by the Secretary, to carry out the conveyance under subsection (a), including survey costs, costs related to environmental documentation, and other administrative costs related to the conveyance. If amounts are collected from the City in advance of the Secretary incurring the actual costs, and the amount collected exceeds the costs actually incurred by the Secretary to carry out the conveyance, the Secretary shall refund the excess amount to the City.
 - (2) TREATMENT OF AMOUNTS RECEIVED.—
 Amounts received as reimbursement under paragraph (1) shall be credited to the fund or account that was used to cover the costs incurred by the Secretary in carrying out the conveyance. Amounts so

- 1 credited shall be merged with amounts in such fund
- 2 or account and shall be available for the same pur-
- 3 poses, and subject to the same conditions and limita-
- 4 tions, as amounts in such fund or account.
- 5 (f) Description of Property.—The exact acreage
- 6 and legal description of the real property to be conveyed
- 7 under subsection (a) shall be determined by a survey satis-
- 8 factory to the Secretary.
- 9 (g) Additional Terms and Conditions.—The
- 10 Secretary may require such additional terms and condi-
- 11 tions in connection with the conveyance under subsection
- 12 (a) as the Secretary considers necessary to protect the in-
- 13 terests of the United States.
- 14 SEC. 11. ESTABLISHMENT WITHIN THE DEPARTMENT OF
- 15 VETERANS AFFAIRS OF A CAREER POSITION
- 16 RESPONSIBLE FOR DEPARTMENT-WIDE CON-
- 17 STRUCTION AND FACILITIES MANAGEMENT.
- 18 (a) Establishment of Position.—Chapter 3 of
- 19 title 38, United States Code, is amended by inserting after
- 20 section 312 the following new section:
- 21 "§ 312A. Director, Construction and Facilities Man-
- 22 agement
- 23 "(a) Career Position.—There is in the Depart-
- 24 ment the position of Director, Construction and Facilities
- 25 Management. The position of Director, Construction and

- 1 Facilities Management, is a career position with responsi-
- 2 bility for construction and facilities management across
- 3 the Department, including responsibility for all major and
- 4 minor construction projects. The individual appointed as
- 5 Director shall be appointed by the Secretary and shall pro-
- 6 vide direct support to the Secretary and report to the Dep-
- 7 uty Secretary of the Department.
- 8 "(b) QUALIFICATIONS.—The individual appointed to
- 9 the position of Director, Construction and Facilities Man-
- 10 agement, shall be an individual who—
- 11 "(1) holds an undergraduate or master's degree
- in architectural design or engineering; and
- "(2) has substantive professional experience in
- the area of construction project management.
- 15 "(c) Responsibilities.—The individual appointed
- 16 to the position of Director, Construction and Facilities
- 17 Management, shall be responsible for overseeing and man-
- 18 aging the planning, design, construction, and facilities op-
- 19 eration, including infrastructure, of the Department's
- 20 major and minor construction projects and performing
- 21 such other functions as the Secretary prescribes. Such
- 22 oversight and management responsibilities shall include
- 23 each of the following:

- 1 "(1) Developing and updating short and long-2 range strategic capital investment strategies and 3 plans.
- "(2) Planning, designing, and building facilities,
 determining architectural and engineering requirements as well as ensuring compliance with all applicable laws relating to the Department's construction
 program.
- 9 "(3) Overseeing and managing the construction 10 of Department facilities.
 - "(4) Managing the Department's short and long-term leasing activity.
 - "(5) Repairing and maintaining the Department's facilities, including custodial services, building management and administration, and maintenance of roads, grounds, and infrastructure.
- "(6) Managing the procurement and acquisition processes, including contract award related to design, construction, furnishing, and supplies and equipment.".
- 21 (b) CLERICAL AMENDMENT.—The table of sections 22 at the beginning of such chapter is amended by inserting 23 after the item relating to section 312 the following new
- 24 item:

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[&]quot;312A. Director, Construction and Facilities Management.".

SEC. 12. BUSINESS PLANS FOR ENHANCED ACCESS TO OUT-2 PATIENT CARE IN CERTAIN RURAL AREAS. 3 (a) REQUIREMENT.—Not later than 180 days after the date of the enactment of this Act, the Secretary of 4 5 Veterans Affairs shall submit to the Committees on Veterans' Affairs of the Senate and House of Representatives 7 a business plan for enhanced access to outpatient care (as 8 described in subsection (b)) for primary care, mental 9 health care, and specialty care in each of the following 10 areas: 11 (1) The Lewiston-Auburn area of Maine. 12 (2) The area of Houlton, Maine. 13 (3) The area of Dover-Foxcroft, Maine. 14 (4) Whiteside County, Illinois. 15 (b) MEANS OF ENHANCED ACCESS.—The means of enhanced access to outpatient care to be covered by the 17 business plans under subsection (a) are, with respect to 18 each area specified in that subsection, one or more of the 19 following: 20 (1) New sites of care. 21 (2) Expansions at existing sites of care. 22 (3) Use of existing authority and policies to 23 contract for care where necessary. 24 (4) Increased use of telemedicine.