

109<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

# H. R. 6024

To provide a biennial budget for the United States Government.

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## IN THE HOUSE OF REPRESENTATIVES

JULY 28, 2006

Mr. WHITFIELD (for himself, Mr. HEFLEY, Mr. BASS, Mr. JONES of North Carolina, Mr. UPTON, Mr. MILLER of Florida, Mr. PENCE, Mr. TERRY, Ms. GINNY BROWN-WAITE of Florida, Mr. STEARNS, and Mr. ENGLISH of Pennsylvania) introduced the following bill; which was referred to the Committee on the Budget, for a period ending not later than September 29, 2006, and in addition to the Committees on Rules and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To provide a biennial budget for the United States Government.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE; FINDINGS.**

4       (a) SHORT TITLE.—This Act may be cited as the  
5       “Biennial Budgeting Act of 2006”.

6       (b) FINDINGS.—The Congress finds that—

1           (1) the annual appropriations and budget pro-  
2           cess increasingly dominates the congressional agenda  
3           and Congress regularly fails to meet the deadlines of  
4           the Congressional Budget Act of 1974;

5           (2) the design of the budget process has led to  
6           repetitive and time-consuming budget votes, decreas-  
7           ing the time available for the systematic and pro-  
8           grammatic oversight of Federal programs and delay-  
9           ing the enactment of legislation necessary to fund  
10          the Government;

11          (3) Congress's responsibility to improve the effi-  
12          ciency, economy, and effectiveness of governmental  
13          operations, evaluate programs and performance, de-  
14          tect and prevent poor administration, waste, or  
15          abuse in Government programs, ensure that execu-  
16          tive policies reflect the public interest, ensure admin-  
17          istrative compliance with legislative intent, and pre-  
18          vent executive encroachment on legislative authority  
19          and prerogatives is undermined by the current time-  
20          consuming and repetitive budget process;

21          (4) an annual budget process encourages ineffi-  
22          ciency in the management, stability, and predict-  
23          ability of Federal funding, particularly for States  
24          and localities; and

1 (5) a biennial budget process will reduce the  
 2 number of budget-related votes during each Con-  
 3 gress, enhance congressional oversight of Govern-  
 4 ment operations, encourage longer time horizons in  
 5 policy planning and greater stability in fiscal policy.

6 **SEC. 2. REVISION OF TIMETABLE.**

7 Section 300 of the Congressional Budget Act of 1974  
 8 (2 U.S.C. 631) is amended to read as follows:

9 “TIMETABLE

10 “SEC. 300. (a) IN GENERAL.—Except as provided by  
 11 subsection (b), the timetable with respect to the congres-  
 12 sional budget process for any Congress (beginning with  
 13 the One Hundred Eleventh Congress) is as follows:

“On or before:	“First Session Action to be completed:
First Monday in February .....	President submits budget recommendations.
February 15 .....	Congressional Budget Office submits report to Budget Committees.
Not later than 6 weeks after budget submission.	Committees submit views and estimates to Budget Committees.
April 1 .....	Budget Committees report concurrent resolution on the biennial budget.
May 15 .....	Congress completes action on concurrent resolution on the biennial budget.
May 15 .....	Biennial appropriation bills may be considered in the House.
June 10 .....	House Appropriations Committee reports last biennial appropriation bill.
June 30 .....	House completes action on biennial appropriation bills.
October 1 .....	Biennium begins.

“Second Session

“On or before:	Action to be completed:
February 15 .....	President submits budget review.
Not later than 6 weeks after President submits budget review.	Congressional Budget Office submits report to Budget Committees.

The last day of the session ..... Congress completes action on bills and resolutions authorizing new budget authority for the succeeding biennium.

1           “(b) SPECIAL RULE.—In the case of any first session  
2 of Congress that begins in any year during which the term  
3 of a President (except a President who succeeds himself)  
4 begins, the following dates shall supersede those set forth  
5 in subsection (a):

	“First Session Action to be completed:
“On or before:	
First Monday in April .....	President submits budget recommendations.
April 20 .....	Committees submit views and estimates to Budget Committees.
May 15 .....	Budget Committees report concurrent resolution on the biennial budget.
June 1 .....	Congress completes action on concurrent resolution on the biennial budget.
June 1 .....	Biennial appropriation bills may be considered in the House.
July 1 .....	House Appropriations Committee reports last biennial appropriation bill.
July 20 .....	House completes action on biennial appropriation bills.
October 1 .....	Biennium begins.”.

6 **SEC. 3. AMENDMENTS TO THE CONGRESSIONAL BUDGET**  
7 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

8           (a) DECLARATION OF PURPOSE.—Section 2(2) of the  
9 Congressional Budget and Impoundment Control Act of  
10 1974 (2 U.S.C. 621(2)) is amended by striking “each  
11 year” and inserting “biennially”.

12           (b) DEFINITIONS.—

13           (1) BUDGET RESOLUTION.—Section 3(4) of  
14 such Act (2 U.S.C. 622(4)) is amended by striking  
15 “fiscal year” each place it appears and inserting “bi-  
16 ennium”.

1           (2) BIENNIUM.—Section 3 of such Act (2  
2 U.S.C. 622) is amended by adding at the end the  
3 following new paragraph:

4           “(11) The term ‘biennium’ means the period of  
5 2 consecutive fiscal years beginning on October 1 of  
6 any odd-numbered year.”.

7           (c) BIENNIAL CONCURRENT RESOLUTION ON THE  
8 BUDGET.—

9           (1) CONTENTS OF RESOLUTION.—Section  
10 301(a) of such Act (2 U.S.C. 632(a)) is amended—

11           (A) in the matter preceding paragraph (1)  
12 by—

13           (i) striking “April 15 of each year”  
14 and inserting “May 15 of each odd-num-  
15 bered year”;

16           (ii) striking “the fiscal year beginning  
17 on October 1 of such year” the first place  
18 it appears and inserting “the biennium be-  
19 ginning on October 1 of such year”; and

20           (iii) striking “the fiscal year beginning  
21 on October 1 of such year” the second  
22 place it appears and inserting “each fiscal  
23 year in such period”;

1 (B) in paragraph (6), by striking “for the  
2 fiscal year” and inserting “for each fiscal year  
3 in the biennium”; and

4 (C) in paragraph (7), by striking “for the  
5 fiscal year” and inserting “for each fiscal year  
6 in the biennium”.

7 (2) ADDITIONAL MATTERS.—Section 301(b) of  
8 such Act (2 U.S.C. 632(b)) is amended—

9 (A) in paragraph (3), by striking “for such  
10 fiscal year” and inserting “for either fiscal year  
11 in such biennium”; and

12 (B) in paragraph (7), by striking “for the  
13 first fiscal year” and inserting “for each fiscal  
14 year in the biennium”.

15 (3) VIEWS OF OTHER COMMITTEES.—Section  
16 301(d) of such Act (2 U.S.C. 632(d)) is amended by  
17 inserting “(or, if applicable, as provided by section  
18 300(b))” after “United States Code”.

19 (4) HEARINGS.—Section 301(e)(1) of such Act  
20 (2 U.S.C. 632(e)) is amended by—

21 (A) striking “fiscal year” and inserting  
22 “biennium”; and

23 (B) inserting after the second sentence the  
24 following: “On or before April 1 of each odd-  
25 numbered year (or, if applicable, as provided by

1 section 300(b)), the Committee on the Budget  
2 of each House shall report to its House the con-  
3 current resolution on the budget referred to in  
4 subsection (a) for the biennium beginning on  
5 October 1 of that year.”.

6 (5) GOALS FOR REDUCING UNEMPLOYMENT.—  
7 Section 301(f) of such Act (2 U.S.C. 632(f)) is  
8 amended by striking “fiscal year” each place it ap-  
9 pears and inserting “biennium”.

10 (6) ECONOMIC ASSUMPTIONS.—Section  
11 301(g)(1) of such Act (2 U.S.C. 632(g)(1)) is  
12 amended by striking “for a fiscal year” and insert-  
13 ing “for a biennium”.

14 (7) SECTION HEADING.—The section heading of  
15 section 301 of such Act is amended by striking “AN-  
16 NUAL” and inserting “BIENNIAL”.

17 (8) TABLE OF CONTENTS.—The item relating  
18 to section 301 in the table of contents set forth in  
19 section 1(b) of such Act is amended by striking “An-  
20 nual” and inserting “Biennial”.

21 (d) COMMITTEE ALLOCATIONS.—Section 302 of such  
22 Act (2 U.S.C. 633) is amended—

23 (1) in subsection (a)(1) by—

1 (A) striking “for the first fiscal year of the  
2 resolution,” and inserting “for each fiscal year  
3 in the biennium,”;

4 (B) striking “for that period of fiscal  
5 years” and inserting “for all fiscal years cov-  
6 ered by the resolution”; and

7 (C) striking “for the fiscal year of that  
8 resolution” and inserting “for each fiscal year  
9 in the biennium”;

10 (2) in subsection (f)(1), by striking “for a fiscal  
11 year” and inserting “for a biennium”;

12 (3) in subsection (f)(1), by striking “first fiscal  
13 year” and inserting “either fiscal year of the bien-  
14 nium”;

15 (4) in subsection (f)(2)(A), by—

16 (A) striking “first fiscal year” and insert-  
17 ing “each fiscal year of the biennium”; and

18 (B) striking “the total of fiscal years” and  
19 inserting “the total of all fiscal years covered by  
20 the resolution”; and

21 (5) in subsection (g)(1)(A), by striking “April”  
22 and inserting “May”.

23 (e) SECTION 303 POINT OF ORDER.—

24 (1) IN GENERAL.—Section 303(a) of such Act  
25 (2 U.S.C. 634(a)) is amended by striking “for a fis-



1 cal year” and inserting “for a biennium” and by  
2 striking “the first fiscal year” and inserting “each  
3 fiscal year of the biennium”.

4 (2) EXCEPTIONS IN THE HOUSE.—Section  
5 303(b) of such Act (2 U.S.C. 634(b)) is amended—

6 (A) in paragraph (1)(A), by striking “the  
7 budget year” and inserting “the biennium”;

8 (B) in paragraph (1)(B), by striking “the  
9 fiscal year” and inserting “the biennium”; and

10 (C) in paragraph (2), by inserting “(or  
11 June 1 whenever section 300(b) is applicable)”.

12 (3) APPLICATION TO THE SENATE.—Section  
13 303(c)(1) of such Act (2 U.S.C. 634(c)) is amended  
14 by—

15 (A) striking “fiscal year” and inserting  
16 “biennium”; and

17 (B) striking “that year” and inserting  
18 “each fiscal year of that biennium”.

19 (f) PERMISSIBLE REVISIONS OF CONCURRENT RESO-  
20 LUTIONS ON THE BUDGET.—Section 304 of such Act (2  
21 U.S.C. 635) is amended—

22 (1) by striking “fiscal year” the first two places  
23 it appears and inserting “biennium”;

24 (2) by striking “for such fiscal year”; and

1           (3) by inserting before the period “for such bi-  
2           ennium”.

3           (g) PROCEDURES FOR CONSIDERATION OF BUDGET  
4 RESOLUTIONS.—Section 305(a)(3) of such Act (2 U.S.C.  
5 636(b)(3)) is amended by striking “fiscal year” and in-  
6 serting “biennium”.

7           (h) COMPLETION OF HOUSE COMMITTEE ACTION ON  
8 APPROPRIATION BILLS.—Section 307 of such Act (2  
9 U.S.C. 638) is amended—

10           (1) by striking “each year” and inserting “each  
11           odd-numbered year (or, if applicable, as provided by  
12           section 300(b), July 1)”;

13           (2) by striking “annual” and inserting “bien-  
14           nial”;

15           (3) by striking “fiscal year” and inserting “bi-  
16           ennium”; and

17           (4) by striking “that year” and inserting “each  
18           odd-numbered year”.

19           (i) QUARTERLY BUDGET REPORTS.—Section 308 of  
20 such Act (2 U.S.C. 639) is amended by adding at the end  
21 the following new subsection:

22           “(d) QUARTERLY BUDGET REPORTS.—The Director  
23 of the Congressional Budget Office shall, as soon as prac-  
24 ticable after the completion of each quarter of the fiscal  
25 year, prepare an analysis comparing revenues, spending,

1 and the deficit or surplus for the current fiscal year to  
2 assumptions included in the congressional budget resolu-  
3 tion. In preparing this report, the Director of the Congres-  
4 sional Budget Office shall combine actual budget figures  
5 to date with projected revenue and spending for the bal-  
6 ance of the fiscal year. The Director of the Congressional  
7 Budget Office shall include any other information in this  
8 report that it deems useful for a full understanding of the  
9 current fiscal position of the Federal Government. The re-  
10 ports mandated by this subsection shall be transmitted by  
11 the Director to the Senate and House Committees on the  
12 Budget, and the Congressional Budget Office shall make  
13 such reports available to any interested party upon re-  
14 quest.”.

15 (j) COMPLETION OF HOUSE ACTION ON REGULAR  
16 APPROPRIATION BILLS.—Section 309 of such Act (2  
17 U.S.C. 640) is amended—

18 (1) by striking “It” and inserting “Except  
19 whenever section 300(b) is applicable, it”;

20 (2) by inserting “of any odd-numbered calendar  
21 year” after “July”;

22 (3) by striking “annual” and inserting “bien-  
23 nial”; and

24 (4) by striking “fiscal year” and inserting “bi-  
25 ennium”.

1 (k) RECONCILIATION PROCESS.—Section 310 of such  
2 Act (2 U.S.C. 641) is amended—

3 (1) in subsection (a), in the matter preceding  
4 paragraph (1), by striking “any fiscal year” and in-  
5 serting “any biennium”;

6 (2) in subsection (a)(1), by striking “such fiscal  
7 year” each place it appears and inserting “any fiscal  
8 year covered by such resolution”; and

9 (3) by striking subsection (f) and redesignating  
10 subsection (g) as subsection (f).

11 (l) SECTION 311 POINT OF ORDER.—

12 (1) IN THE HOUSE.—Section 311(a)(1) of such  
13 Act (2 U.S.C. 642(a)) is amended—

14 (A) by striking “for a fiscal year” and in-  
15 serting “for a biennium”;

16 (B) by striking “the first fiscal year” each  
17 place it appears and inserting “either fiscal  
18 year of the biennium”; and

19 (C) by striking “that first fiscal year” and  
20 inserting “each fiscal year in the biennium”.

21 (2) IN THE SENATE.—Section 311(a)(2) of  
22 such Act is amended—

23 (A) in subparagraph (A), by striking “for  
24 the first fiscal year” and inserting “for either  
25 fiscal year of the biennium”; and

1 (B) in subparagraph (B)—

2 (i) by striking “that first fiscal year”  
3 the first place it appears and inserting  
4 “each fiscal year in the biennium”; and

5 (ii) by striking “that first fiscal year  
6 and the ensuing fiscal years” and inserting  
7 “all fiscal years”.

8 (3) SOCIAL SECURITY LEVELS.—Section  
9 311(a)(3) of such Act is amended by—

10 (A) striking “for the first fiscal year” and  
11 inserting “each fiscal year in the biennium”;  
12 and

13 (B) striking “that fiscal year and the ensu-  
14 ing fiscal years” and inserting “all fiscal  
15 years”.

16 (m) MAXIMUM DEFICIT AMOUNT POINT OF  
17 ORDER.—Section 312(c) of the Congressional Budget Act  
18 of 1974 (2 U.S.C. 643) is amended—

19 (1) by striking “for a fiscal year” and inserting  
20 “for a biennium”;

21 (2) in paragraph (1), by striking “first fiscal  
22 year” and inserting “either fiscal year in the bien-  
23 nium”;

1           (3) in paragraph (2), by striking “that fiscal  
2           year” and inserting “either fiscal year in the bien-  
3           nium”; and

4           (4) in the matter following paragraph (2), by  
5           striking “that fiscal year” and inserting “the appli-  
6           cable fiscal year”.

7 **SEC. 4. AMENDMENTS TO RULES OF HOUSE OF REP-**  
8 **RESENTATIVES.**

9           (a) Clause 4(a)(1)(A) of rule X of the Rules of the  
10 House of Representatives is amended by inserting “odd-  
11 numbered” after “each”.

12          (b) Clause 4(a)(4) of rule X of the Rules of the House  
13 of Representatives is amended by striking “fiscal year”  
14 and inserting “biennium”.

15          (c) Clause 4(b)(2) of rule X of the Rules of the House  
16 of Representatives is amended by striking “each fiscal  
17 year” and inserting “the biennium”.

18          (d) Clause 4(b) of rule X of the Rules of the House  
19 of Representatives is amended by striking “and” at the  
20 end of subparagraph (5), by striking the period and insert-  
21 ing “; and” at the end of subparagraph (6), and by adding  
22 at the end the following new subparagraph:

23           “(7) use the second session of each Congress to study  
24 issues with long-term budgetary and economic implica-  
25 tions, which would include—

1           “(A) hold hearings to receive testimony from  
2           committees of jurisdiction to identify problem areas  
3           and to report on the results of oversight; and

4           “(B) by January 1 of each odd-number year,  
5           issuing a report to the Speaker which identifies the  
6           key issues facing the Congress in the next bien-  
7           nium.”.

8           (e) Clause 11(i) of rule X of the Rules of the House  
9           of Representatives is amended by striking “the same or  
10          preceding fiscal year”.

11          (f) Clause 4(e) of rule X of the Rules of the House  
12          of Representatives is amended by striking “annually” each  
13          place it appears and inserting “biennially” and by striking  
14          “annual” and inserting “biennial”.

15          (g) Clause 4(f) of rule X of the Rules of the House  
16          of Representatives is amended—

17                 (1) by inserting “during each odd-numbered  
18                 year” after “submits his budget”;

19                 (2) by striking “fiscal year” the first place it  
20                 appears and inserting “biennium”; and

21                 (3) by striking “that fiscal year” and inserting  
22                 “each fiscal year in such ensuing biennium”.

23          (h) Clause 3(d)(2)(A) of rule XIII of the Rules of  
24          the House of Representatives is amended by striking  
25          “five” both places it appears and inserting “six”.

1 (i) Clause 5(a)(1) of rule XIII of the Rules of the  
2 House of Representatives is amended by striking “fiscal  
3 year after September 15 in the preceding fiscal year” and  
4 inserting “biennium after September 15 of the year in  
5 which such biennium begins”.

6 **SEC. 5. AMENDMENTS TO TITLE 31, UNITED STATES CODE.**

7 (a) DEFINITION.—Section 1101 of title 31, United  
8 States Code, is amended by adding at the end thereof the  
9 following new paragraph:

10 “(3) ‘biennium’ has the meaning given to such  
11 term in paragraph (11) of section 3 of the Congres-  
12 sional Budget and Impoundment Control Act of  
13 1974 (2 U.S.C. 622(11)).”.

14 (b) BUDGET CONTENTS AND SUBMISSION TO THE  
15 CONGRESS.—

16 (1) SCHEDULE.—The matter preceding para-  
17 graph (1) in section 1105(a) of title 31, United  
18 States Code, is amended to read as follows:

19 “(a) On or before the first Monday in February of  
20 each odd-numbered year (or, if applicable, as provided by  
21 section 300(b) of the Congressional Budget Act of 1974),  
22 beginning with the One Hundred Tenth Congress, the  
23 President shall transmit to the Congress, the budget for  
24 the biennium beginning on October 1 of such calendar  
25 year. The budget transmitted under this subsection shall



1 include a budget message and summary and supporting  
2 information. The President shall include in each budget  
3 the following:”.

4           (2) EXPENDITURES.—Section 1105(a)(5) of  
5 title 31, United States Code, is amended by striking  
6 “the fiscal year for which the budget is submitted  
7 and the 4 fiscal years after that year” and inserting  
8 “each fiscal year in the biennium for which the  
9 budget is submitted and in the succeeding 4 years”.

10           (3) RECEIPTS.—Section 1105(a)(6) of title 31,  
11 United States Code, is amended by striking “the fis-  
12 cal year for which the budget is submitted and the  
13 4 fiscal years after that year” and inserting “each  
14 fiscal year in the biennium for which the budget is  
15 submitted and in the succeeding 4 years”.

16           (4) BALANCE STATEMENTS.—Section  
17 1105(a)(9)(C) of title 31, United States Code, is  
18 amended by striking “the fiscal year” and inserting  
19 “each fiscal year in the biennium”.

20           (5) GOVERNMENT FUNCTIONS AND ACTIVI-  
21 TIES.—Section 1105(a)(12) of title 31, United  
22 States Code, is amended in subparagraph (A), by  
23 striking “the fiscal year” and inserting “each fiscal  
24 year in the biennium”.

1           (6) ALLOWANCES.—Section 1105(a)(13) of title  
2           31, United States Code, is amended by striking “the  
3           fiscal year” and inserting “each fiscal year in the bi-  
4           ennium”.

5           (7) ALLOWANCES FOR UNANTICIPATED AND  
6           UNCONTROLLABLE EXPENDITURES.—Section  
7           1105(a)(14) of title 31, United States Code, is  
8           amended by striking “that year” and inserting “each  
9           fiscal year in the biennium for which the budget is  
10          submitted”.

11          (8) TAX EXPENDITURES.—Section 1105(a)(16)  
12          of title 31, United States Code, is amended by strik-  
13          ing “the fiscal year” and inserting “each fiscal year  
14          in the biennium”.

15          (9) ESTIMATES FOR FUTURE YEARS.—Section  
16          1105(a)(17) of title 31, United States Code, is  
17          amended—

18                 (A) by striking “the fiscal year following  
19                 the fiscal year” and inserting “each fiscal year  
20                 in the biennium following the biennium”;

21                 (B) by striking “that following fiscal year”  
22                 and inserting “each such fiscal year”; and

23                 (C) by striking “fiscal year before the fis-  
24                 cal year” and inserting “biennium before the bi-  
25                 ennium”.

1           (10)    PRIOR    YEAR    OUTLAYS.—Section  
2    1105(a)(18) of title 31, United States Code, is  
3    amended—

4                   (A) by striking “the prior fiscal year” and  
5    inserting “each of the 2 most recently com-  
6    pleted fiscal years,”;

7                   (B) by striking “for that year” and insert-  
8    ing “with respect to those fiscal years”; and

9                   (C) by striking “in that year” and insert-  
10   ing “in those fiscal years”.

11           (11)    PRIOR    YEAR    RECEIPTS.—Section  
12    1105(a)(19) of title 31, United States Code, is  
13    amended—

14                   (A) by striking “the prior fiscal year” and  
15    inserting “each of the 2 most recently com-  
16    pleted fiscal years”;

17                   (B) by striking “for that year” and insert-  
18    ing “with respect to those fiscal years”; and

19                   (C) by striking “in that year” each place  
20   it appears and inserting “in those fiscal years”.

21           (c) ESTIMATED EXPENDITURES OF LEGISLATIVE  
22 AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,  
23 United States Code, is amended by striking “each year”  
24 and inserting “each even numbered year”.

1 (d) RECOMMENDATIONS TO MEET ESTIMATED DE-  
2 FICIENCIES.—Section 1105(c) of title 31, United States  
3 Code, is amended—

4 (1) by striking “the fiscal year for” the first  
5 place it appears and inserting “each fiscal year in  
6 the biennium for”;

7 (2) by striking “the fiscal year for” the second  
8 place it appears and inserting “each fiscal year of  
9 the biennium, as the case may be,”; and

10 (3) by striking “that year” and inserting “for  
11 each year of the biennium”.

12 (e) CAPITAL INVESTMENT ANALYSIS.—Section  
13 1105(e)(1) of title 31, United States Code, is amended  
14 by striking “ensuing fiscal year” and inserting “biennium  
15 to which such budget relates”.

16 (f) SUPPLEMENTAL BUDGET ESTIMATES AND  
17 CHANGES.—

18 (1) IN GENERAL.—Section 1106(a) of title 31,  
19 United States Code, is amended—

20 (A) in the matter preceding paragraph (1),  
21 by—

22 (i) inserting “and before February 15  
23 of each even numbered year” after “Before  
24 July 16 of each year”; and

1 (ii) striking “fiscal year” and insert-  
2 ing “biennium”;

3 (B) in paragraph (1), by striking “that fis-  
4 cal year” and inserting “each fiscal year in  
5 such biennium”;

6 (C) in paragraph (2), by striking “4 fiscal  
7 years following the fiscal year” and inserting “4  
8 fiscal years following the biennium”; and

9 (D) in paragraph (3), by striking “fiscal  
10 year” and inserting “biennium”.

11 (2) CHANGES.—Section 1106(b) of title 31,  
12 United States Code, is amended by—

13 (A) striking “the fiscal year” and inserting  
14 “each fiscal year in the biennium”; and

15 (B) inserting “and before February 15 of  
16 each even numbered year” after “Before July  
17 16 of each year”.

18 (g) CURRENT PROGRAMS AND ACTIVITIES ESTI-  
19 MATES.—

20 (1) THE PRESIDENT.—Section 1109(a) of title  
21 31, United States Code, is amended—

22 (A) by striking “On or before the first  
23 Monday after January 3 of each year (on or be-  
24 fore February 5 in 1986)” and inserting “At

1 the same time the budget required by section  
2 1105 is submitted for a biennium”; and

3 (B) by striking “the following fiscal year”  
4 and inserting “each fiscal year of such period”.

5 (2) JOINT ECONOMIC COMMITTEE.—Section  
6 1109(b) of title 31, United States Code, is amended  
7 by striking “March 1 of each year” and inserting  
8 “within 6 weeks of the President’s budget submis-  
9 sion for each odd-numbered year (or, if applicable,  
10 as provided by section 300(b) of the Congressional  
11 Budget Act of 1974)”.

12 (h) YEAR-AHEAD REQUESTS FOR AUTHORIZING  
13 LEGISLATION.—Section 1110 of title 31, United States  
14 Code, is amended by—

15 (1) striking “May 16” and inserting “March  
16 31”; and

17 (2) striking “year before the year in which the  
18 fiscal year begins” and inserting “calendar year pre-  
19 ceding the calendar year in which the biennium be-  
20 gins”.

21 **SEC. 6. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE OF**  
22 **APPROPRIATIONS ACTS.**

23 Section 105 of title 1, United States Code, is amend-  
24 ed to read as follows:

1 **“§ 105. Title and style of appropriations Acts**

2       “(a) The style and title of all Acts making appropria-  
3 tions for the support of the Government shall be as fol-  
4 lows: ‘An Act making appropriations (here insert the ob-  
5 ject) for each fiscal year in the biennium of fiscal years  
6 (here insert the fiscal years of the biennium).’.

7       “(b) All Acts making regular appropriations for the  
8 support of the Government shall be enacted for a biennium  
9 and shall specify the amount of appropriations provided  
10 for each fiscal year in such period.

11       “(c) For purposes of this section, the term ‘biennium’  
12 has the same meaning as in section 3(11) of the Congres-  
13 sional Budget and Impoundment Control Act of 1974 (2  
14 U.S.C. 622(11)).”.

15 **SEC. 7. MULTIYEAR AUTHORIZATIONS.**

16       (a) IN GENERAL.—Title III of the Congressional  
17 Budget Act of 1974 is amended by adding at the end the  
18 following new section:

19       “MULTIYEAR AUTHORIZATIONS OF APPROPRIATIONS  
20       SEC. 316.(a) POINT OF ORDER.—(1)(A) It shall not  
21 be in order in the House of Representatives or the Senate  
22 to consider any measure that contains a specific authoriza-  
23 tion of appropriations for any purpose unless the measure  
24 includes such a specific authorization of appropriations for  
25 that purpose for not less than each fiscal year in one or  
26 more bienniums.

1       “(B) For purposes of this paragraph, a specific au-  
2 thORIZATION of appropriations is an authorization for the  
3 enactment of an amount of appropriations or amounts not  
4 to exceed an amount of appropriations (whether stated as  
5 a sum certain, as a limit, or as such sums as may be nec-  
6 essary) for any purpose for a fiscal year.

7       “(2) Paragraph (1) does not apply with respect to  
8 an authorization of appropriations for a single fiscal year  
9 for any program, project, or activity if the measure con-  
10 taining that authorization includes a provision expressly  
11 stating the following: ‘Congress finds that no authoriza-  
12 tion of appropriation will be required for [Insert name of  
13 applicable program, project, or activity] for any subse-  
14 quent fiscal year.’.

15       “(3) For purposes of this subsection, the term ‘meas-  
16 ure’ means a bill, joint resolution, amendment, motion, or  
17 conference report”.

18       (b) AMENDMENT TO TABLE OF CONTENTS.—The  
19 table of contents set forth in section 1(b) of the Congres-  
20 sional Budget and Impoundment Control Act of 1974 is  
21 amended by adding after the item relating to section 315  
22 the following new item:

“Sec. 316. Multiyear authorizations of appropriations.”.



1 **SEC. 8. GOVERNMENT STRATEGIC AND PERFORMANCE**  
2 **PLANS ON A BIENNIAL BASIS.**

3 (a) STRATEGIC PLANS.—Section 306 of title 5,  
4 United States Code, is amended—

5 (1) in subsection (a), by striking “September  
6 30, 1997” and inserting “September 30, 2008”;

7 (2) in subsection (b)—

8 (A) by striking “at least every three years”  
9 and inserting “at least every 4 years”; and

10 (B) by striking “five years forward” and  
11 inserting “six years forward”; and

12 (3) in subsection (c), by inserting a comma  
13 after “section” the second place it appears and add-  
14 ing “including a strategic plan submitted by Sep-  
15 tember 30, 2008, meeting the requirements of sub-  
16 section (a)”.

17 (b) BUDGET CONTENTS AND SUBMISSION TO CON-  
18 GRESS.—Paragraph (28) of section 1105(a) of title 31,  
19 United States Code, is amended by striking “beginning  
20 with fiscal year 1999, a” and inserting “beginning with  
21 fiscal year 2010, a biennial”.

22 (c) PERFORMANCE PLANS.—Section 1115 of title 31,  
23 United States Code, is amended—

24 (1) in subsection (a)—

25 (A) in the matter before paragraph (1)—

1 (i) by striking “section 1105(a)(29)”  
2 and inserting “section 1105(a)(28)”; and

3 (ii) by striking “an annual” and in-  
4 sserting “a biennial”;

5 (B) in paragraph (1) by inserting after  
6 “program activity” the following: “for both  
7 years 1 and 2 of the biennial plan”;

8 (C) in paragraph (5) by striking “and”  
9 after the semicolon,

10 (D) in paragraph (6) by striking the period  
11 and inserting a semicolon; and inserting “and”  
12 after the inserted semicolon; and

13 (E) by adding after paragraph (6) the fol-  
14 lowing:

15 “(7) cover each fiscal year of the biennium be-  
16 ginning with the first fiscal year of the next biennial  
17 budget cycle.”;

18 (2) in subsection (d) by striking “annual” and  
19 inserting “biennial”; and

20 (3) in paragraph (6) of subsection (f) by strik-  
21 ing “annual” and inserting “biennial”.

22 (d) MANAGERIAL ACCOUNTABILITY AND FLEXI-  
23 BILITY.—Section 9703 of title 31, United States Code, re-  
24 lating to managerial accountability, is amended—

25 (1) in subsection (a)—

1 (A) in the first sentence by striking “an-  
2 nual”; and

3 (B) by striking “section 1105(a)(29)” and  
4 inserting “section 1105(a)(28”;  
5 (2) in subsection (e)—

6 (A) in the first sentence by striking “one  
7 or” before “years”;

8 (B) in the second sentence by striking “a  
9 subsequent year” and inserting “for a subse-  
10 quent 2-year period”; and

11 (C) in the third sentence by striking  
12 “three” and inserting “four”.

13 (e) PILOT PROJECTS FOR PERFORMANCE BUDG-  
14 ETING.—Section 1119 of title 31, United States Code, is  
15 amended—

16 (1) in paragraph (1) of subsection (d), by strik-  
17 ing “annual” and inserting “biennial”; and

18 (2) in subsection (e), by striking “annual” and  
19 inserting “biennial”.

20 (f) STRATEGIC PLANS.—Section 2802 of title 39,  
21 United States Code, is amended—

22 (1) in subsection (a), by striking “September  
23 30, 1997” and inserting “September 30, 2008”;

24 (2) in subsection (b), by striking “at least every  
25 three years” and inserting “at least every 4 years”;

1           (3) by striking “five years forward” and insert-  
2           ing “six years forward”; and

3           (4) in subsection (c), by inserting a comma  
4           after “section” the second place it appears and in-  
5           serting “including a strategic plan submitted by  
6           September 30, 2008, meeting the requirements of  
7           subsection (a)”.

8           (g) PERFORMANCE PLANS.—Section 2803(a) of title  
9           39, United States Code, is amended—

10           (1) in the matter before paragraph (1), by  
11           striking “an annual” and inserting “a biennial”;

12           (2) in paragraph (1), by inserting after “pro-  
13           gram activity” the following: “for both years 1 and  
14           2 of the biennial plan”;

15           (3) in paragraph (5), by striking “and” after  
16           the semicolon;

17           (4) in paragraph (6), by striking the period and  
18           inserting “; and”; and

19           (5) by adding after paragraph (6) the following:

20           “(7) cover each fiscal year of the biennium be-  
21           ginning with the first fiscal year of the next biennial  
22           budget cycle.”.

23           (h) COMMITTEE VIEWS OF PLANS AND REPORTS.—

24           Section 301(d) of the Congressional Budget Act (2 U.S.C.

25           632(d)) is amended by adding at the end “Each committee

1 of the Senate or the House of Representatives shall review  
2 the strategic plans, performance plans, and performance  
3 reports, required under section 306 of title 5, United  
4 States Code, and sections 1115 and 1116 of title 31,  
5 United States Code, of all agencies under the jurisdiction  
6 of the committee. Each committee may provide its views  
7 on such plans or reports to the Committee on the Budget  
8 of the applicable House.”.

9 (i) EFFECTIVE DATE.—

10 (1) IN GENERAL.—The amendments made by  
11 this section shall take effect on March 1, 2009.

12 (2) AGENCY ACTIONS.—Effective on and after  
13 the date of enactment of this Act, each agency shall  
14 take such actions as necessary to prepare and sub-  
15 mit any plan or report in accordance with the  
16 amendments made by it.

17 **SEC. 9. BIENNIAL APPROPRIATION BILLS.**

18 (a) IN THE HOUSE OF REPRESENTATIVES.—(1)  
19 Clause 2(a) of rule XXI of the Rules of the House of Rep-  
20 resentatives is amended by adding at the end the following  
21 new subparagraph:

22 “(3)(A) Except as provided by subdivision (B), an ap-  
23 propriation may not be reported in a general appropriation  
24 bill (other than a supplemental appropriation bill), and  
25 may not be in order as an amendment thereto, unless it

1 provides new budget authority or establishes a level of ob-  
2 ligations under contract authority for each fiscal year of  
3 a biennium.

4 “(B) Subdivision (A) does not apply with respect to  
5 an appropriation for a single fiscal year for any program,  
6 project, or activity if the bill or amendment thereto con-  
7 taining that appropriation includes a provision expressly  
8 stating the following: ‘Congress finds that no additional  
9 funding beyond one fiscal year will be required and the  
10 [Insert name of applicable program, project, or activity]  
11 will be completed or terminated after the amount provided  
12 has been expended.’.

13 “(C) For purposes of paragraph (b), the statement  
14 set forth in subdivision (B) with respect to an appropria-  
15 tion for a single fiscal year for any program, project, or  
16 activity may be included in a general appropriation bill  
17 or amendment thereto.”.

18 (2) Clause 5(b)(1) of rule XXII of the House of Rep-  
19 resentatives is amended by striking “or (c)” and inserting  
20 “or (3) or 2(c)”.

21 (b) IN THE SENATE.—(1) Title III of the Congres-  
22 sional Budget Act of 1974 (2 U.S.C. 631 et seq.) is  
23 amended by adding at the end the following:

24 “CONSIDERATION OF BIENNIAL APPROPRIATION BILLS

25 “SEC. 317. It shall not be in order in the Senate in  
26 any odd-numbered year to consider any regular appropria-

1 tion bill providing new budget authority or a limitation  
2 on obligations under the jurisdiction of the Committee on  
3 Appropriations for only the first fiscal year of a biennium,  
4 unless the program, project, or activity for which the new  
5 budget authority or obligation limitation is provided will  
6 require no additional authority beyond one year and will  
7 be completed or terminated after the amount provided has  
8 been expended.”.

9 (2) The table of contents set forth in section 1(b) of  
10 the Congressional Budget and Impoundment Control Act  
11 of 1974 is amended by adding after the item relating to  
12 section 316 the following new item:

“Sec. 317. Consideration of biennial appropriation bills.”.

13 **SEC. 10. ASSISTANCE BY FEDERAL AGENCIES TO STANDING**  
14 **COMMITTEES OF THE SENATE AND THE**  
15 **HOUSE OF REPRESENTATIVES.**

16 (a) INFORMATION REGARDING AGENCY APPROPRIA-  
17 TIONS REQUESTS.—To assist each standing committee of  
18 the House of Representatives and the Senate in carrying  
19 out its responsibilities, the head of each Federal agency  
20 which administers the laws or parts of laws under the ju-  
21 risdiction of such committee shall provide to such com-  
22 mittee such studies, information, analyses, reports, and  
23 assistance as may be requested by the chairman and rank-  
24 ing minority member of the committee.

1           (b) INFORMATION REGARDING AGENCY PROGRAM  
2 ADMINISTRATION.—To assist each standing committee of  
3 the House of Representatives and the Senate in carrying  
4 out its responsibilities, the head of any agency shall fur-  
5 nish to such committee documentation, containing infor-  
6 mation received, compiled, or maintained by the agency  
7 as part of the operation or administration of a program,  
8 or specifically compiled pursuant to a request in support  
9 of a review of a program, as may be requested by the  
10 chairman and ranking minority member of such com-  
11 mittee.

12           (c) SUMMARIES BY COMPTROLLER GENERAL.—With-  
13 in thirty days after the receipt of a request from a chair-  
14 man and ranking minority member of a standing com-  
15 mittee having jurisdiction over a program being reviewed  
16 and studied by such committee under this section, the  
17 Comptroller General of the United States shall furnish to  
18 such committee summaries of any audits or reviews of  
19 such program which the Comptroller General has com-  
20 pleted during the preceding six years.

21           (d) CONGRESSIONAL ASSISTANCE.—Consistent with  
22 their duties and functions under law, the Comptroller Gen-  
23 eral of the United States, the Director of the Congres-  
24 sional Budget Office, and the Director of the Congres-  
25 sional Research Service shall continue to furnish (con-



1 sistent with established protocols) to each standing com-  
2 mittee of the House of Representatives or the Senate such  
3 information, studies, analyses, and reports as the chair-  
4 man and ranking minority member may request to assist  
5 the committee in conducting reviews and studies of pro-  
6 grams under this section.

7 **SEC. 11. REPORT ON TWO-YEAR FISCAL PERIOD.**

8 Not later than 180 days after the date of enactment  
9 of this Act, the Director of the Office of Management and  
10 Budget shall—

11 (1) determine the impact and feasibility of  
12 changing the definition of a fiscal year and the  
13 budget process based on that definition to a 2-year  
14 fiscal period with a biennial budget process based on  
15 the 2-year period; and

16 (2) report the findings of the study to the Com-  
17 mittees on the Budget of the House of Representa-  
18 tives and the Senate and the Committee on Rules of  
19 the House of Representatives.

20 **SEC. 12. SPECIAL TRANSITION PERIOD FOR THE 110TH**  
21 **CONGRESS.**

22 (a) PRESIDENT'S BUDGET SUBMISSION FOR FISCAL  
23 YEAR 2008.—The budget submission of the President  
24 pursuant to section 1105(a) of title 31, United States  
25 Code, for fiscal year 2008 shall include the following:

1           (1) An identification of the budget accounts for  
2           which an appropriation should be made for each fis-  
3           cal year of the fiscal year 2008–2009 biennium.

4           (2) Budget authority that should be provided  
5           for each such fiscal year for the budget accounts  
6           identified under paragraph (1).

7           (b) REVIEW AND RECOMMENDATIONS OF THE COM-  
8           MITTEES ON APPROPRIATIONS.—The Committee on Ap-  
9           propriations of the House of Representatives and the Sen-  
10          ate shall review the items included pursuant to subsection  
11          (a) in the budget submission of the President for fiscal  
12          year 2008 and include its recommendations thereon in its  
13          views and estimates made under section 301(d) of the  
14          Congressional Budget Act of 1974 within 6 weeks of that  
15          budget submission.

16          (c) ACTIONS BY THE COMMITTEES ON THE BUDG-  
17          ET.—(1) The Committee on the Budget of the House of  
18          Representatives and the Senate shall review the items in-  
19          cluded pursuant to subsection (a) in the budget submis-  
20          sion of the President for fiscal year 2008 and the rec-  
21          ommendations submitted by the Committee on Appropria-  
22          tions of its House pursuant to subsection (b) included in  
23          its views and estimates made under section 301(d) of the  
24          Congressional Budget Act of 1974.

1           (2) The report of the Committee on the Budget of  
2 each House accompanying the concurrent resolution on  
3 the budget for fiscal year 2008 and the joint explanatory  
4 statement of managers accompanying such resolution shall  
5 also include allocations to the Committee on Appropria-  
6 tions of its House of total new budget authority and total  
7 outlays (which shall be deemed to be made pursuant to  
8 section 302(a) of the Congressional Budget Act of 1974  
9 for purposes of budget enforcement under section 302(f))  
10 for fiscal year 2009 from which the Committee on Appro-  
11 priations may report regular appropriation bills for fiscal  
12 year 2008 that include funding for certain accounts for  
13 each of fiscal years 2008 and 2009.

14           (3) The report of the Committee on the Budget of  
15 each House accompanying the concurrent resolution on  
16 the budget for fiscal year 2008 and the joint explanatory  
17 statement of managers accompanying such resolution shall  
18 also include the assumptions upon which such allocations  
19 referred to in paragraph (2) are based.

20           (d) GAO PROGRAMMATIC OVERSIGHT ASSIST-  
21 ANCE.—(1) During the first session of the 110th Congress  
22 the committees of the House of Representatives and the  
23 Senate are directed to work with the Comptroller General  
24 of the United States to develop plans to transition pro-  
25 gram authorizations to a multi-year schedule.

1           (2) During the 110th Congress, the Comptroller Gen-  
2 eral of the United States will continue to provide assist-  
3 ance to the Congress with respect to programmatic over-  
4 sight and in particular will assist the committees of Con-  
5 gress in designing and conforming programmatic oversight  
6 procedures for the fiscal year 2009–2010 biennium.

7           (e) CBO AUTHORIZATION REPORT.—On or before  
8 January 15, 2008, the Director of the Congressional  
9 Budget Office, after consultation with the appropriate  
10 committees of the House of Representatives and Senate,  
11 shall submit to the Congress a report listing (A) all pro-  
12 grams and activities funded during fiscal year 2008 for  
13 which authorizations for appropriations have not been en-  
14 acted for that fiscal year and (B) all programs and activi-  
15 ties funded during fiscal year 2008 for which authoriza-  
16 tions for appropriations will expire during that fiscal year,  
17 fiscal year 2009, or fiscal year 2010.

18           (f) PRESIDENT’S BUDGET SUBMISSION FOR FISCAL  
19 YEAR 2006.—The budget submission of the President  
20 pursuant to section 1105(a) of title 31, United States  
21 Code, for fiscal year 2009 shall include an evaluation of,  
22 and recommendations regarding, the transitional biennial  
23 budget process for the fiscal year 2008–2009 biennium  
24 that was carried out pursuant to this section.

1 (g) CBO TRANSITIONAL REPORT.—On or before  
2 March 31, 2008, the Director of the Congressional Budget  
3 Office shall submit to Congress an evaluation of, and rec-  
4 ommendations regarding, the transitional biennial budget  
5 process for the fiscal year 2008–2009 biennium that was  
6 carried out pursuant to this section.

7 **SEC. 13. EFFECTIVE DATE.**

8 Except as provided by sections 8, 11, and 12, this  
9 Act and the amendments made by it shall take effect on  
10 January 1, 2009, and shall apply to budget resolutions  
11 and appropriations for the biennium beginning with fiscal  
12 year 2010.

○