109TH CONGRESS 2D SESSION H.R.6065

To amend the Internal Revenue Code of 1986 to provide tax incentives for the payment of premiums for high deductible health plans, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 13, 2006

Mr. CANTOR introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

- To amend the Internal Revenue Code of 1986 to provide tax incentives for the payment of premiums for high deductible health plans, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE, ETC.

- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Tax Free Health Savings Act of 2006".
- 6 (b) TABLE OF CONTENTS.—The table of contents for

7 this Act is as follows:

Sec. 1. Short title, etc.

Sec. 2. Deduction of premiums for high deductible health plans.

- Sec. 3. Credit for certain employment taxes paid with respect to premiums for high deductible health plans and contributions to health savings accounts.
- Sec. 4. Refundable credit for health insurance coverage under high deductible health plan.
- Sec. 5. Advance payment of credit as premium payment for high deductible health insurance.
- Sec. 6. Increase in contribution limits for health savings accounts.
- Sec. 7. Health reimbursement arrangements and spending arrangements in combination with health savings accounts.
- Sec. 8. Certain expenses treated as qualified medical expenses.
- Sec. 9. Exception to requirement for employers to make comparable health savings account contributions.

1 SEC. 2. DEDUCTION OF PREMIUMS FOR HIGH DEDUCTIBLE

HEALTH PLANS.

2

3 (a) IN GENERAL.—Part VII of subchapter B of chap4 ter 1 of the Internal Revenue Code of 1986 (relating to
5 additional itemized deductions for individuals) is amended
6 by redesignating section 224 as section 225 and by insert7 ing after section 223 the following new section:

8 "SEC. 224. PREMIUMS FOR HIGH DEDUCTIBLE HEALTH 9 PLANS.

10 "(a) DEDUCTION ALLOWED.—In the case of an indi-11 vidual, there shall be allowed as a deduction for the tax-12 able year the aggregate amount paid by the taxpayer as 13 premiums under a high deductible health plan with respect 14 to months during such year for which such individual is 15 an eligible individual with respect to such health plan.

- 16 "(b) DEFINITIONS.—For purposes of this section—
 17 "(1) ELIGIBLE INDIVIDUAL.—The term 'eligible
 18 individual' means an individual who—
- 19 "(A) is described in section 223(c)(1), and

1	"(B) is the taxpayer or the taxpayer's
2	spouse and dependents.
3	"(2) High deductible health plan.—The
4	term 'high deductible health plan' has the meaning
5	given such term by section $223(c)(2)$.
6	"(c) Special Rules.—
7	"(1) Deduction limits.—
8	"(A) DEDUCTION ALLOWABLE FOR ONLY 1
9	PLAN.—For purposes of this section, in the
10	case of an individual covered by more than 1
11	high deductible health plan for any month, the
12	individual may only take into account amounts
13	paid for such month for the plan with the low-
14	est premium.
15	"(B) PLANS COVERING INELIGIBLE INDI-
16	VIDUALS.—If 2 or more individuals are covered
17	by a high deductible health plan for any month
18	but only 1 of such individuals is an eligible indi-
19	vidual for such month, only 50 percent of the
20	aggregate amount paid by such eligible indi-
21	vidual as premiums under the plan with respect
22	to such month shall be taken into account for
23	purposes of this section.
24	"(2) GROUP HEALTH PLAN COVERAGE.—

"(A) IN GENERAL.—No deduction shall be 1 2 allowed for an individual under subsection (a) 3 for any amount paid for coverage under a high 4 deductible health plan for a month if that individual participates in any coverage under a 5 6 group health plan (within the meaning of sec-7 tion 5000 without regard to section 5000(d)). 8 For purposes of the preceding sentence, an ar-9 rangement which constitutes individual health 10 insurance shall not be treated as a group health 11 plan if such arrangement is a high deductible 12 health plan (as defined in section 223(c)(2)), or 13 is a payment by an employer or employee orga-14 nization with respect to such high deductible 15 health plan, notwithstanding that an employer 16 or employee organization negotiates the cost or 17 benefits of such arrangement.

18 "(B) EXCEPTION FOR PLANS ONLY PRO-19 VIDING CONTRIBUTIONS TO HEALTH SAVINGS 20 ACCOUNTS.—Subparagraph (A) shall not apply 21 to an individual if the individual's only coverage 22 under a group health plan for a month consists 23 of contributions by an employer to a health sav-24 ings account with respect to which the indi-25 vidual is the account beneficiary.

1	"(C) EXCEPTION FOR CERTAIN PER-
2	MITTED COVERAGE.—Subparagraph (A) shall
3	not apply to an individual if the individual's
4	only coverage under a group health plan for a
5	month is coverage described in clause (i) or (ii)
6	of section $223(c)(1)(B)$.
7	"(3) Medical and health savings ac-
8	COUNTS.—Subsection (a) shall not apply with re-
9	spect to any amount which is paid or distributed out
10	of an Archer MSA or a health savings account which
11	is not included in gross income under section 220(f)
12	or 223(f), as the case may be.
13	"(4) COORDINATION WITH DEDUCTION FOR
14	HEALTH INSURANCE OF SELF-EMPLOYED INDIVID-
15	UALS.—Any amount taken into account by the tax-
16	payer in computing the deduction under section
17	162(l) shall not be taken into account under this
18	section.
19	"(5) Coordination with medical expense
20	DEDUCTION.—Any amount taken into account by
21	the taxpayer in computing the deduction under this
22	section shall not be taken into account under section
23	213.".
24	(b) Deduction Allowed Whether or Not Indi-
25	VIDUAL ITEMIZES OTHER DEDUCTIONS.—Subsection (a)

of section 62 of such Code is amended by inserting before
 the last sentence at the end the following new paragraph:
 "(21) PREMIUMS FOR HIGH DEDUCTIBLE
 HEALTH PLANS.—The deduction allowed by section
 224.".

6 (c) COORDINATION WITH SECTION 35 HEALTH IN7 SURANCE COSTS CREDIT.—Section 35(g)(2) of such Code
8 is amended by striking "or 213" and inserting ", 213,
9 or 224".

(d) CLERICAL AMENDMENT.—The table of sections
for part VII of subchapter B of chapter 1 of such Code
is amended by redesignating the item relating to section
224 as an item relating to section 225 and by inserting
before such item the following new item:

"Sec. 224. Premiums for high deductible health plans.".

(e) EFFECTIVE DATE.—The amendments made by
this section shall apply to taxable years beginning after
December 31, 2006.

18 SEC. 3. CREDIT FOR CERTAIN EMPLOYMENT TAXES PAID
19 WITH RESPECT TO PREMIUMS FOR HIGH DE20 DUCTIBLE HEALTH PLANS AND CONTRIBU21 TIONS TO HEALTH SAVINGS ACCOUNTS.
22 (a) ALLOWANCE OF CREDIT.—Subpart C of part IV

23 of subchapter A of chapter 1 of the Internal Revenue Code24 of 1986 (relating to refundable credits) is amended by re-

1 designating section 36 as section 37 and by inserting after2 section 35 the following new section:

3 "SEC. 36. EMPLOYMENT TAXES PAID WITH RESPECT TO
4 PREMIUMS FOR HIGH DEDUCTIBLE HEALTH
5 PLANS AND CONTRIBUTIONS TO HEALTH
6 SAVINGS ACCOUNTS.

7 "(a) ALLOWANCE OF CREDIT.—In the case of an in8 dividual, there shall be allowed as a credit against the tax
9 imposed by this subtitle for the taxable year an amount
10 equal to the product of—

"(1) the sum of the rates of tax in effect under
sections 3101(a), 3101(b), 3111(a), and 3111(b) for
the calendar year in which the taxable year begins,
multiplied by

15 ((2)) the sum of—

"(A) the aggregate amount paid by such
individual as premiums under a high deductible
health plan which is allowed as a deduction
under section 224 for the taxable year, and

20 "(B) the aggregate amount paid to a
21 health savings account of such individual which
22 is allowed as a deduction under section 223 for
23 the taxable year.

24 "(b) CREDIT LIMITED TO CERTAIN EMPLOYMENT25 TAXES.—

1	"(1) IN GENERAL.—The credit allowed under
2	subsection (a) with respect to any individual for any
3	taxable year shall not exceed the specified employ-
4	ment taxes with respect to such individual for such
5	taxable year.
6	"(2) Specified employment taxes.—For
7	purposes of this subsection, the term 'specified em-
8	ployment taxes' means, with respect to any indi-
9	vidual for any taxable year, the sum of—
10	"(A) the taxes imposed under sections
11	3101(a), 3101(b), 3111(a), 3111(b), 3201(a),
12	3211(a), and 3221(a) (taking into account any
13	adjustments or refunds under section 6413)
14	with respect to wages and compensation re-
15	ceived by such individual during the calendar
16	year in which such taxable year begins, and
17	"(B) the taxes imposed under subsections
18	(a) and (b) of section 1401 with respect to the
19	self-employment income of such individual for
20	such taxable year.
21	"(c) Special Rule for Employment Compensa-
22	TION IN EXCESS OF SOCIAL SECURITY CONTRIBUTION
23	Base.—
24	"(1) IN GENERAL.—If the aggregate amount of
25	employment compensation received by any individual

1	during the calendar year in which the taxable year
2	begins exceeds the contribution and benefit base (as
3	determined under section 230 of the Social Security
4	Act), the amount of the credit determined under
5	subsection (a) (determined before application of sub-
6	section (b)) shall be equal to the sum of—
7	"(A) the amount determined under sub-
8	section (a) by only taking into account so much
9	of the amount determined under subsection
10	(a)(2) as does not exceed such excess and by
11	only taking into account the rates of tax in ef-
12	fect under section 3101(b) and 3111(b), and
13	"(B) the amount determined under sub-
14	section (a) by only taking into account so much
15	of the amount determined under subsection
16	(a)(2) as is not taken into account under sub-
17	paragraph (A) and by taking into account each
18	of the rates of tax referred to in subsection
19	(a)(1).
20	"(2) Employment compensation.—For pur-
21	poses of this subsection, the term 'employment com-
22	pensation' means, with respect to any individual for
23	any taxable year, the sum of—
24	"(A) the wages (as defined in section
25	3121(a)) and compensation (as defined in sec-

1 tion 3231(e)) received by such individual during 2 the calendar year in which such taxable year 3 begins, and "(B) the self-employment income (as de-4 5 fined in section 1402(b)) of such individual for 6 such taxable year. "(d) Recapture of Contribution Credit in 7 8 CASE OF CERTAIN NONQUALIFIED DISTRIBUTIONS FROM HEALTH SAVINGS ACCOUNTS.— 9 10 "(1) IN GENERAL.—In the case of a taxpayer 11 whose gross income for any taxable year includes a 12 payment or distribution from a health savings ac-13 count of the taxpayer by reason of section 223(f)(2)14 and with respect to whom there is a contribution 15 credit recapture amount for such taxable year, the 16 tax imposed by this chapter on such taxpayer for 17 such taxable year shall be increased by the lesser 18 of— 19 "(A) the product of— 20 "(i) the sum of the rates of tax in ef-21 fect under sections 3101(a), 3101(b). 22 3111(a), and 3111(b) for the calendar year 23 in which such taxable year begins, multi-24 plied by

1	"(ii) the amount which is so includ-
2	ible, or
3	"(B) the contribution credit recapture
4	amount for such taxable year.
5	"(2) Contribution credit recapture
6	AMOUNT.—For purposes of this subsection, the term
7	'contribution credit recapture amount' means, with
8	respect to any taxpayer for any taxable year, the ex-
9	cess (if any) of—
10	"(A) the aggregate HSA contribution cred-
11	its allowed to the taxpayer for such taxable year
12	and the three preceding taxable years, over
13	"(B) the aggregate tax imposed under this
14	subsection with respect to such taxpayer for
15	such three preceding taxable years.
16	"(3) HSA CONTRIBUTION CREDIT.—For pur-
17	poses of this subsection, the term 'HSA contribution
18	credit' means, with respect to any taxable year, the
19	credit which would have been allowed under this sec-
20	tion for such taxable year if the amount described
21	in subsection $(a)(2)(A)$ for such taxable year were
22	zero.".
23	(b) Conforming Amendments.—

1	(1) Subsection (f) of section 223 of the Internal
2	Revenue Code of 1986 is amended by adding at the
3	end the following new paragraph:
4	"(9) Cross reference.—For rules providing
5	for the recapture of the HSA contribution credit in
6	the case of certain nonqualified distributions from
7	health savings accounts, see section 36(d).".
8	(2) Paragraph (2) of section 1324(b) of title
9	31, United States Code, is amended by inserting "or
10	section 36" after "section 35".
11	(3) The table of sections for subpart C of part
12	IV of subchapter A of chapter 1 of the Internal Rev-
13	enue Code of 1986 is amended by striking the item
14	relating to section 36 and by inserting after the item
15	relating to section 35 the following new items:
	 "Sec. 36. Employment taxes paid with respect to premiums for high deductible health plans and contributions to health savings accounts. "Sec. 37. Overpayments of tax.".
16	(c) EFFECTIVE DATE.—The amendments made by
17	this section shall apply to taxable years beginning after
18	December 31, 2006.
19	SEC. 4. REFUNDABLE CREDIT FOR HEALTH INSURANCE
20	COVERAGE UNDER HIGH DEDUCTIBLE
21	HEALTH PLAN.
22	(a) Allowance of Credit.—Subpart C of part IV
23	of subchapter A of chapter 1 of the Internal Revenue Code

of 1986 (as amended by this Act) is amended by inserting
 after section 36 the following new section:

3 "SEC. 36A. HEALTH INSURANCE COVERAGE UNDER HIGH 4 DEDUCTIBLE HEALTH PLAN.

5 "(a) ALLOWANCE OF CREDIT.—In the case of an in-6 dividual, there shall be allowed as a credit against the tax 7 imposed by this subtitle for the taxable year the aggregate 8 amount paid in cash by the taxpayer for qualified coverage 9 under a high deductible health plan for the taxpayer and 10 the taxpayer's spouse and dependents.

11 "(b) LIMITATIONS.—

12 "(1) IN GENERAL.—The amount allowable as a 13 credit under subsection (a) for the taxable year shall 14 not exceed the sum of the monthly limitations for 15 months during such taxable year that the taxpayer 16 or the taxpayer's spouse or dependents is an eligible 17 individual.

18 "(2) MONTHLY LIMITATION.—

19 "(A) IN GENERAL.—The monthly limita20 tion for any month is the credit percentage of
21 ¹/₁₂ of—

22 "(i) \$1,111 in the case of qualified
23 health insurance covering only 1 adult or 1
24 or more children,

1	"(ii) \$2,222 in the case of qualified
2	health insurance covering only 2 adults or
3	1 adult and 1 or more children, and
4	"(iii) \$3,333 in the case of qualified
5	health insurance covering at least 2 adults
6	and 1 or more children or at least 3
7	adults.
8	"(B) Special rule for married indi-
9	VIDUALS.—In the case of a taxpayer who is
10	married (within the meaning of section 7703)
11	as of the close of the taxable year but does not
12	file a joint return for such year and who does
13	not live apart from such taxpayer's spouse at
14	all times during the taxable year, any dollar
15	limitation imposed under subparagraph (A)
16	shall be divided equally between the taxpayer
17	and the taxpayer's spouse unless they agree on
18	a different division.
19	"(3) Credit percentage.—For purposes of
20	paragraph (2), the credit percentage is 90 percent,
21	reduced as provided in paragraphs (4) and (5).
22	"(4) Phaseout of credit percentage for
23	COVERAGE OF 1 ADULT OR CHILDREN.—
24	"(A) JOINT RETURN, SURVIVING SPOUSES,
25	AND HEADS OF HOUSEHOLD.—If—

	10
1	"(i) coverage described in paragraph
2	(2)(A)(i) is provided under qualified health
3	insurance for any month in the taxable
4	year, and
5	"(ii) taxpayer is a married individual,
6	surviving spouse (as defined in section
7	2(a)), or head of household (as defined in
8	section 2(b)) and has modified adjusted
9	gross income in excess of \$25,000 for the
10	taxable year,
11	the 90 percent in paragraph (3) shall be re-
12	duced by the number of percentage points
13	which bears the same ratio to 90 percentage
14	points as such excess bears to \$15,000.
15	"(B) Special rule for married filing
16	SEPARATE RETURN.—In the case of a married
17	individual who has coverage described in para-
18	graph $(2)(A)(i)$ for any month in the taxable
19	year and who files a separate return for the
20	taxable year, subparagraph (A) shall be applied
21	by substituting for each dollar amount therein
22	one-half of such dollar amount.
23	"(C) SINGLE RETURN.—In the case of any

24 other return by an individual who has coverage

1	described in paragraph $(2)(A)(i)$ for any month
2	in the taxable year, and if—
3	"(i) the taxpayer has modified ad-
4	justed gross income in excess of \$15,000
5	for the taxable year but not in excess of
6	\$20,000, the 90 percent in paragraph (3)
7	shall be reduced by the number of percent-
8	age points which bears the same ratio to
9	40 percentage points as—
10	"(I) the excess of modified ad-
11	justed gross income in excess of
12	\$15,000, bears to
13	''(II) \$5,000, or
14	"(ii) the taxpayer has modified ad-
15	justed gross income in excess of \$20,000
16	for the taxable year, the 90 percent in
17	paragraph (3) shall be reduced by the sum
18	of 40 percentage points plus the number of
19	percentage points which bears the same
20	ratio to 50 percentage points as—
21	"(I) the excess of modified ad-
22	
	justed gross income in excess of
23	second states success of second states states success of second states s

1	"(5) Phaseout of credit percentage for
2	COVERAGE OF 2 OR MORE ADULTS AND CHIL-
3	DREN.—
4	"(A) IN GENERAL.—If—
5	"(i) coverage described in clause (ii)
6	or (iii) of paragraph (2)(A) is provided
7	under qualified health insurance for any
8	month in the taxable year, and
9	"(ii) the taxpayer has modified ad-
10	justed gross income in excess of \$25,000
11	for the taxable year,
12	the 90 percent in paragraph (3) shall be re-
13	duced by the number of percentage points
14	which bears the same ratio to 90 percentage
15	points as such excess bears to \$35,000.
16	"(B) Special rule for married filing
17	SEPARATE RETURN.—In the case of a married
18	individual filing a separate return, subpara-
19	graph (A) shall be applied by substituting for
20	each dollar amount therein one-half of such dol-
21	lar amount.
22	"(6) ROUNDING.—Any percentage resulting
23	from a reduction under paragraphs (4) and (5) shall
24	be rounded to the nearest one-tenth of a percent.

1	"(7) Modified adjusted gross income
2	For purposes of this subsection, the term 'modified
3	adjusted gross income' means adjusted gross income
4	determined—
5	"(A) without regard to this section and
6	sections 911, 931, and 933, and
7	"(B) after application of sections 86, 135,
8	137, 219, 221, and 469.
9	"(8) Adult.—For purposes of this subsection,
10	the term 'adult' means an individual who is the tax-
11	payer, the taxpayer's spouse, or a dependent of the
12	taxpayer who has attained age 24 as of the close of
13	the taxable year.
14	"(9) CHILD.—For purposes of this subsection,
15	the term 'child' means a dependent of the taxpayer
16	who has not attained age 24 as of the close of the
17	taxable year.
18	"(c) Qualified Coverage Under a High De-
19	DUCTIBLE HEALTH PLAN.—For purposes of this section,
20	the term 'qualified coverage under a high deductible health
21	plan' means coverage under a high deductible health plan
22	(as defined in section $223(c)(2)$) for any month for which
23	each individual covered under such plan is an eligible indi-
24	vidual.

1	"(d) ELIGIBLE INDIVIDUAL.—For purposes of this
2	section—
3	"(1) IN GENERAL.—The term 'eligible indi-
4	vidual' means, with respect to any month, an indi-
5	vidual who—
6	"(A) is described in section $223(c)(1)$ and
7	is not covered by a group health plan, and
8	"(B) does not have other specified cov-
9	erage.
10	"(2) GROUP HEALTH PLAN.—The term 'group
11	health plan' has the meaning given such term by
12	section 5000 without regard to subsection (d) there-
13	of. For purposes of the preceding sentence, an ar-
14	rangement which constitutes individual health insur-
15	ance shall not be treated as a group health plan if
16	such arrangement is a high deductible health plan
17	(as defined in section $223(c)(2)$), or is a payment by
18	an employer or employee organization with respect
19	to such high deductible health plan, notwithstanding
20	that an employer or employee organization nego-
21	tiates the cost or benefits of such arrangement.
22	"(3) Other specified coverage.—An indi-
23	vidual has other specified coverage for any month if,
24	as of the first day of such month—

1	"(A) MEDICARE, MEDICAID, SCHIP.—Such
2	individual—
3	"(i) is entitled to benefits under part
4	A of title XVIII of the Social Security Act
5	or enrolled under part B of such title,
6	"(ii) is enrolled in the program under
7	title XIX of the Social Security Act (other
8	than under section 1928 of such Act), or
9	"(iii) is enrolled in the program under
10	title XXI of the Social Security Act.
11	"(B) IMPRISONMENT.—Such individual is
12	imprisoned under Federal, State, or local au-
13	thority.
14	"(C) Physical presence require-
15	MENTS.—Such individual is present in the
16	United States on fewer than 183 days during
17	the taxable year (determined in accordance with
18	section $7701(b)(7)$).
19	"(e) Other Definitions.—
20	"(1) Dependents.—For purposes of this sec-
21	tion—
22	"(A) Dependent defined.—The term
23	'dependent' has the meaning given such term by
24	section 152 (determined without regard to sub-
25	sections $(b)(1)$, $(b)(2)$, and $(d)(1)(B)$ thereof).

1	"(B) Special rule for dependent
2	CHILD OF DIVORCED PARENTS.—An individual
3	who is a child to whom section $152(e)$ applies
4	shall be treated as a dependent of the custodial
5	parent for a coverage month unless the custo-
6	dial and noncustodial parent provide otherwise.
7	"(C) DENIAL OF CREDIT TO DEPEND-
8	ENTS.—No credit shall be allowed under this
9	section to any individual with respect to whom
10	a deduction under section 151(c) is allowable to
11	another taxpayer for a taxable year beginning
12	in the calendar year in which such individual's
13	taxable year begins.
14	"(f) INFLATION ADJUSTMENTS.—
15	"(1) Credit and health insurance
16	AMOUNTS.—In the case of any taxable year begin-
17	ning after 2007, each dollar amount referred to in
18	subsection (b)(2)(A) shall be increased by an
19	amount equal to—
20	"(A) such dollar amount, multiplied by
21	"(B) the cost-of-living adjustment deter-
22	mined under section $213(d)(10)(B)(ii)$ for the
23	calendar year in which the taxable year begins,
24	determined by substituting '2006' for '1996' in

1	If any amount as adjusted under the preceding sen-
2	tence is not a multiple of \$10, such amount shall be
3	rounded to the nearest multiple of \$10.
4	"(2) Income phaseout amounts.—In the
5	case of any taxable year beginning after 2007, each
6	dollar amount referred to in paragraphs (4) and (5)
7	of subsection (b) shall be increased by an amount
8	equal to—
9	"(A) such dollar amount, multiplied by
10	"(B) the cost-of-living adjustment deter-
11	mined under section $1(f)(3)$ for the calendar
12	year in which the taxable year begins, deter-
13	mined by substituting 'calendar year 2006' for
14	'calendar year 1992' in subparagraph (B)
15	thereof.
16	If any amount as adjusted under the preceding sen-
17	tence is not a multiple of \$50, such amount shall be
18	rounded to the next lowest multiple of \$50.
19	"(g) Special Rules.—
20	"(1) COORDINATION WITH DEDUCTION FOR
21	PREMIUMS FOR HIGH DEDUCTIBLE HEALTH
22	PLANS.—No credit shall be allowable under this sec-
23	tion for a taxable year if a deduction is allowed
24	under section 224 for the taxable year.

1 "(2) COORDINATION WITH DEDUCTION FOR 2 HEALTH INSURANCE COSTS OF SELF-EMPLOYED IN-3 DIVIDUALS.—No credit shall be allowable under this 4 section for a taxable year if a deduction is allowed 5 under section 162(l) for the taxable year. 6 (3)COORDINATION WITH ADVANCE PAY-7 MENT.—Rules similar to the rules of section 8 35(g)(1) shall apply to any credit to which this sec-9 tion applies. 10 "(4) COORDINATION WITH SECTION 35.—If a 11 taxpayer is eligible for the credit allowed under this 12 section and section 35 for any month, the taxpayer 13 shall elect which credit is to be allowed with respect 14 to such month. 15 "(h) EXPENSES MUST BE SUBSTANTIATED.—A payment for insurance to which subsection (a) applies may 16 17 be taken into account under this section only if the taxpayer substantiates such payment in such form as the Sec-18 19 retary may prescribe. 20 "(i) REGULATIONS.—The Secretary shall prescribe 21 such regulations as may be necessary to carry out the pur-22 poses of this section.". 23 (b) Conforming Amendments.—

24 (1) Paragraph (2) of section 1324(b) of title
25 31, United States Code, as amended by this Act, is

amended by inserting "or section 36A" after "sec-1 2 tion 36". 3 (2) The table of sections for subpart C of part 4 IV of subchapter A of chapter 1 of the Internal Rev-5 enue Code of 1986 (as amended by this Act) is 6 amended by inserting after the item relating to sec-7 tion 36 the following new item: "Sec. 36A. Health insurance coverage under high deductible health plan.". 8 (c) EFFECTIVE DATES.—The amendments made by 9 this section shall apply to taxable years beginning after 10 December 31, 2006. 11 SEC. 5. ADVANCE PAYMENT OF CREDIT AS PREMIUM PAY-12 MENT FOR HIGH DEDUCTIBLE HEALTH IN-13 SURANCE. 14 (a) IN GENERAL.—Chapter 77 of the Internal Rev-15 enue Code of 1986 (relating to miscellaneous provisions) is amended by adding at the end the following: 16 17 "SEC. 7529. ADVANCE PAYMENT OF CREDIT AS PREMIUM 18 PAYMENT FOR HIGH DEDUCTIBLE HEALTH 19 **INSURANCE.** 20 "Not later than January 1, 2008, the Secretary shall 21establish a program for making payments to providers of

qualified coverage under a high deductible health plan (as
defined by subsection (c) of section 36A) on behalf of individuals eligible for the credit under section 36A. Such pay-

25 ments shall be made on the basis of modified adjusted •HR 6065 IH 1 gross income of eligible individuals for the preceding tax-2 able year.".

3 (b) DISCLOSURE OF RETURN INFORMATION FOR 4 PURPOSES OF ADVANCE PAYMENT OF CREDIT AS PRE-5 MIUMS FOR HIGH DEDUCTIBLE HEALTH INSURANCE.— 6 (1) IN GENERAL.—Subsection (1) of section 7 6103 of such Code is amended by adding at the end 8 the following new paragraph: 9 "(21) Disclosure of return information 10 FOR PURPOSES OF ADVANCE PAYMENT OF CREDIT AS PREMIUMS FOR HIGH DEDUCTIBLE HEALTH IN-SURANCE.—The Secretary may, on behalf of individ-

11 12 13 uals eligible for the credit under section 36A, dis-14 close to a provider of qualified coverage under a high 15 deductible health plan (as defined by subsection (c) 16 of section 36A), and persons acting on behalf of 17 such provider, return information with respect to 18 any such individual and the spouse and dependents 19 of such individual only to the extent necessary (as 20 prescribed by regulations issued by the Secretary) to 21 carry out the program established by section 7529 22 (relating to advance payment of credit as premium 23 payment for high deductible health insurance).".

24 (2) CONFIDENTIALITY OF INFORMATION.—
25 Paragraph (3) of section 6103(a) of such Code is

3 (3) UNAUTHORIZED DISCLOSURE.—Paragraph
4 (2) of section 7213(a) of such Code is amended by
5 striking "or (20)" and inserting "(20), or (21)".

6 (c) INFORMATION REPORTING.—

7 (1) IN GENERAL.—Subpart B of part III of
8 subchapter A of chapter 61 of such Code (relating
9 to information concerning transactions with other
10 persons) is amended by inserting after section
11 6050T the following new section:

12 "SEC. 6050U. RETURNS RELATING TO CREDIT FOR HEALTH

13 INSURANCE COVERAGE UNDER HIGH DE14 DUCTIBLE HEALTH PLAN.

15 "(a) Requirement of Reporting.—Every person who is entitled to receive payments for any month of any 16 17 calendar year under section 7529 (relating to advance pay-18 ment of credit as premium payment for high deductible 19 health insurance) with respect to any individual shall, at 20 such time as the Secretary may prescribe, make the return 21 described in subsection (b) with respect to each such indi-22 vidual.

23 "(b) FORM AND MANNER OF RETURNS.—A return24 is described in this subsection if such return—

1	"(1) is in such form as the Secretary may pre-
2	scribe, and
3	"(2) contains—
4	"(A) the name, address, and TIN of each
5	individual referred to in subsection (a),
6	"(B) the number of months for which
7	amounts were entitled to be received with re-
8	spect to such individual under section 7529 (re-
9	lating to advance payment of credit as premium
10	payment for high deductible health insurance),
11	"(C) the amount entitled to be received for
12	each such month, and
13	"(D) such other information as the Sec-
14	retary may prescribe.
15	"(c) Statements to Be Furnished to Individ-
16	UALS WITH RESPECT TO WHOM INFORMATION IS RE-
17	QUIRED.—Every person required to make a return under
18	subsection (a) shall furnish to each individual whose name
19	is required to be set forth in such return a written state-
20	ment showing—
21	((1) the name and address of the person re-
22	quired to make such return and the phone number
23	of the information contact for such person, and
24	((2)) the information required to be shown on
25	the return with respect to such individual.

The written statement required under the preceding sen tence shall be furnished on or before January 31 of the
 year following the calendar year for which the return
 under subsection (a) is required to be made.".

(2) Assessable penalties.—

5

6 (\mathbf{A}) Subparagraph (B) of section 7 6724(d)(1) of such Code (relating to defini-8 tions) is amended by redesignating clauses (xiii) 9 through (xviii) as clauses (xiv) through (xix), 10 respectively, and by inserting after clause (xii) 11 the following new clause:

12 "(xiii) section 6050U (relating to re13 turns relating to credit for health insur14 ance coverage under high deductible health
15 plan),".

(B) Paragraph (2) of section 6724(d) of
such Code is amended by striking "or" at the
end of subparagraph (AA), by striking the period at the end of subparagraph (BB) and inserting ", or", and by adding after subparagraph (BB) the following new subparagraph:

22 "(CC) section 6050U (relating to returns
23 relating to credit for health insurance coverage
24 under high deductible health plan).".

25 (d) CLERICAL AMENDMENTS.—

1	(1) The table of sections for chapter 77 of such
2	Code is amended by adding at the end the following
3	new item:
	"Sec. 7529. Advance payment of credit as premium payment for high deduct- ible health insurance.".
4	(2) The table of sections for subpart B of part
5	III of subchapter A of chapter 61 of such Code is
6	amended by adding at the end the following new
7	item:
	"Sec. 6050U. Returns relating to credit for health insurance coverage under high deductible health plan.".
8	(e) EFFECTIVE DATE.—The amendments made by
9	this section shall take effect on the date of the enactment
10	of this Act.
11	SEC. 6. INCREASE IN CONTRIBUTION LIMITS FOR HEALTH
11 12	SEC. 6. INCREASE IN CONTRIBUTION LIMITS FOR HEALTH SAVINGS ACCOUNTS.
12	SAVINGS ACCOUNTS.
12 13	SAVINGS ACCOUNTS. (a) INCREASE IN MONTHLY LIMIT.—
12 13 14	SAVINGS ACCOUNTS. (a) INCREASE IN MONTHLY LIMIT.— (1) IN GENERAL.—Paragraph (2) of section
12 13 14 15	SAVINGS ACCOUNTS. (a) INCREASE IN MONTHLY LIMIT.— (1) IN GENERAL.—Paragraph (2) of section 223(b) of the Internal Revenue Code of 1986 (relat-
12 13 14 15 16	SAVINGS ACCOUNTS. (a) INCREASE IN MONTHLY LIMIT.— (1) IN GENERAL.—Paragraph (2) of section 223(b) of the Internal Revenue Code of 1986 (relat- ing to monthly limitation) is amended to read as fol-
12 13 14 15 16 17	SAVINGS ACCOUNTS. (a) INCREASE IN MONTHLY LIMIT.— (1) IN GENERAL.—Paragraph (2) of section 223(b) of the Internal Revenue Code of 1986 (relat- ing to monthly limitation) is amended to read as fol- lows:
12 13 14 15 16 17 18	SAVINGS ACCOUNTS. (a) INCREASE IN MONTHLY LIMIT.— (1) IN GENERAL.—Paragraph (2) of section 223(b) of the Internal Revenue Code of 1986 (relat- ing to monthly limitation) is amended to read as fol- lows: "(2) MONTHLY LIMITATION.—
 12 13 14 15 16 17 18 19 	SAVINGS ACCOUNTS. (a) INCREASE IN MONTHLY LIMIT.— (1) IN GENERAL.—Paragraph (2) of section 223(b) of the Internal Revenue Code of 1986 (relat- ing to monthly limitation) is amended to read as fol- lows: "(2) MONTHLY LIMITATION.— "(A) IN GENERAL.—In the case of an eligi-
12 13 14 15 16 17 18 19 20	SAVINGS ACCOUNTS. (a) INCREASE IN MONTHLY LIMIT.— (1) IN GENERAL.—Paragraph (2) of section 223(b) of the Internal Revenue Code of 1986 (relat- ing to monthly limitation) is amended to read as fol- lows: "(2) MONTHLY LIMITATION.— "(A) IN GENERAL.—In the case of an eligi- ble individual who has coverage under a high

1	"(i) the sum of the annual deductible
2	and the other annual out-of-pocket ex-
3	penses (other than for premiums) required
4	to be paid under the plan by the eligible
5	individual for covered benefits, or
6	"(ii) in the case of an eligible indi-
7	vidual with—
8	"(I) self-only coverage, the dollar
9	amount in effect under subclause (I)
10	of subsection (c)(2)(A)(ii), or
11	"(II) family coverage, the dollar
12	amount in effect under subclause (II)
13	of subsection (c)(2)(A)(ii).
14	"(B) Special rules relating to out-
15	OF-POCKET EXPENSES.—
16	"(i) REDUCTION FOR SEPARATE
17	PLAN.—The annual out-of-pocket expenses
18	taken into account under subparagraph
19	(A)(i) with respect to any eligible indi-
20	vidual shall be reduced by any out-of-pock-
21	et expense payable under a separate plan
22	covering the individual.
23	"(ii) Secretarial Authority.—The
24	Secretary may by regulations provide that
25	annual out-of-pocket expenses will not be

1	taken into account under subparagraph
2	(A)(i) to the extent that there is only a re-
3	mote likelihood that such amounts will be
4	required to be paid.".
5	(2) Conforming Amendments.—
6	(A) Section $223(b)(3)(A)$ of such Code is
7	amended by striking "subparagraphs (A) and
8	(B) of".
9	(B) Section $223(d)(1)(A)(ii)(I)$ of such
10	Code is amended by striking "subsection
11	(b)(2)(B)(ii)" and inserting "subsection
12	(c)(2)(A)(ii)(II)".
13	(C) Section $223(c)(2)(D)(ii)$ of such Code
14	is amended to read as follows:
15	"(ii) CERTAIN ITEMS DISREGARDED
16	IN COMPUTING MONTHLY LIMITATION.—
17	Such plan's annual deductible, and such
18	plan's annual out-of-pocket limitation, for
19	services provided outside of such network
20	shall not be taken into account for pur-
21	poses of subsection $(b)(2)$.".
22	(D) Section $223(g)(1)$ of such Code is
23	amended by striking "subsections $(b)(2)$ and
24	(c)(2)(A)" and inserting "subsection $(c)(2)(A)$ ".

1	(b) Application of Special Rules for Married
2	INDIVIDUALS.—Paragraph (5) of section 223(b) of such
3	Code (relating to special rule for married individuals) is
4	amended to read as follows:
5	"(5) Special rules for married individ-
6	UALS.—
7	"(A) IN GENERAL.—In the case of individ-
8	uals who are married to each other and who are
9	both eligible individuals, the limitation under
10	paragraph (1) for each spouse shall be equal to
11	the spouse's applicable share of the combined
12	marital limit.
13	"(B) COMBINED MARITAL LIMIT.—For
14	purposes of subparagraph (A), the combined
15	marital limit is the excess (if any) of—
16	"(i) the lesser of—
17	"(I) subject to subparagraph (C),
18	the sum of the limitations computed
19	separately under paragraph (1) for
20	each spouse (including any additional
21	contribution amount under paragraph
22	(3)), or
23	"(II) the dollar amount in effect
24	under subsection (c)(2)(A)(ii)(II),
25	over

"(ii) the aggregate amount paid to
 Archer MSAs of such spouses for the tax able year.

"(C) 4 SPECIAL RULE WHERE BOTH 5 SPOUSES HAVE FAMILY COVERAGE UNDER 6 SAME PLAN.—For purposes of subparagraph 7 (B)(i)(I), if either spouse has family coverage 8 which covers both spouses, both spouses shall 9 be treated as having only such coverage (and if 10 both spouses each have such coverage under 11 different plans, shall be treated as having only 12 family coverage with the plan with respect to 13 which the lowest amount is determined under 14 paragraph (2)(A)(i)).

15 "(D) APPLICABLE SHARE.—For purposes
16 of subparagraph (A), a spouse's applicable
17 share is one-half of the combined marital limit
18 unless both spouses agree on a different divi19 sion.

20 (E)COUPLES NOT MARRIED ENTIRE 21 YEAR.—The Secretary shall prescribe rules for 22 the application of this paragraph in the case of 23 any taxable year for which the individuals were 24 not married to each other during all months in-25 cluded in the taxable year, including rules

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1	which allow individuals in appropriate cases to
2	take into account coverage prior to marriage in
3	computing the combined marital limit for pur-
4	poses of this paragraph.".
5	(c) Self-Only Coverage.—Section 223(c)(4) of
6	such Code (defining family coverage) is amended to read
7	as follows:
8	"(4) COVERAGE.—
9	"(A) FAMILY COVERAGE.—The term 'fam-
10	ily coverage' means any coverage other than
11	self-only coverage.
12	"(B) Self-only coverage.—If more
13	than 1 individual is covered by a high deduct-
14	ible health plan but only 1 of the individuals is
15	an eligible individual, the coverage shall be
16	treated as self-only coverage.".
17	(d) EFFECTIVE DATE.—The amendments made by
18	this section shall apply to taxable years beginning after
19	December 31, 2006.
20	SEC. 7. HEALTH REIMBURSEMENT ARRANGEMENTS AND
21	SPENDING ARRANGEMENTS IN COMBINATION
22	WITH HEALTH SAVINGS ACCOUNTS.
23	(a) IN GENERAL.—Subparagraph (B) of section
24	223(c)(1) of the Internal Revenue Code of 1986 (relating
25	to certain coverage disregarded) is amended by striking

"and" at the end of clause (i), by striking the period at
 the end of clause (ii) and inserting ", and", and by insert ing after clause (ii) the following new clause:

4 "(iii) coverage under a flexible spend5 ing arrangement or a health reimburse6 ment arrangement, or both, which meets
7 the requirements of paragraph (6).".

8 (b) COMBINATION HEALTH REIMBURSEMENT, SAV9 INGS, AND SPENDING ARRANGEMENTS.—Subsection (c) of
10 section 223 of such Code (relating to definitions and spe11 cial rules) is amended by adding at the end the following
12 new paragraph:

13 "(6) COMBINED LIMIT FOR CONTRIBUTIONS OR
14 CREDITS TO HEALTH REIMBURSEMENT, ARRANGE15 MENTS AND SPENDING ARRANGEMENTS.—

16 "(A) IN GENERAL.—In the case of cov17 erage under a flexible spending arrangement or
18 a health reimbursement arrangement, or both,
19 such coverage meets the requirements of this
20 paragraph if, with respect to an individual—

21 "(i) the sum of—

22 "(I) the amount allowable as a
23 deduction under subsection (a),

24 "(II) the salary reduction25 amount elected by the individual and,

1	if applicable, the employer contribu-
2	tion or credit allocated to the indi-
3	vidual for the taxable year under the
4	flexible spending arrangement (as de-
5	fined in section $106(c)(2)$, plus
6	"(III) the amounts that the indi-
7	vidual is permitted, under the terms
8	of the plan, to receive in reimburse-
9	ments for the taxable year under the
10	health reimbursement arrangement,
11	does not exceed
12	"(ii) the sum of the annual deductible
13	and the other annual out-of-pocket ex-
14	penses (other than for premiums) required
15	to be paid under the plan by the eligible
16	individual for covered benefits.
17	"(B) EXCEPTIONS FOR DISREGARDED COV-
18	ERAGE.—For purposes of subparagraph (A)—
19	"(i) CERTAIN FLEXIBLE SPENDING
20	ARRANGEMENTS.—Any flexible spending
21	arrangement salary reduction amounts or
22	employer contributions or credits that are
23	restricted by the employer to use for cov-
24	erage described in paragraph $(1)(B)$ shall

1	not be taken into account under subpara-
2	graph (A)(i)(II).
3	"(ii) Certain health reimburse-
4	MENT ARRANGEMENTS.—Any reimburse-
5	ments from a health reimbursement ar-
6	rangement for coverage described in para-
7	graph (1)(B) shall not be taken into ac-
8	count under subparagraph (A)(i)(III).
9	"(C) TERMINATION.—Coverage shall not
10	be treated as meeting the requirements of this
11	paragraph for any taxable year beginning after
12	December 31, 2011.".
13	(c) ONE-TIME FSA AND HRA ROLLOVERS TO
14	HSAs.—
15	(1) IN GENERAL.—A plan shall not fail to be
16	treated as a flexible spending arrangement or health
17	reimbursement arrangement under section 105 or
18	106 of the Internal Revenue Code of 1986 merely
19	because—
20	(A) such plan provides for a contribution
21	to the health savings account (as defined in sec-
22	tion 223 of such Code) of the employee which
23	meets the requirements of paragraph (2) , and
24	(B) such plan thereafter terminates with
25	respect to such employee.

(2) REQUIREMENTS.—A contribution meets the requirements of this paragraph if—

(A) in the case of a flexible spending arrangement (as defined in section 106(c)(2) of
such Code) in existence on April _____, 2006,
such contribution is the remaining balance in
such arrangement as of the last day of the plan
year ending in or before the taxable year in
which such contribution is made,

10 (B) in the case of a health reimbursement 11 arrangement in existence on April ____, 2006, 12 such contribution is the remaining balance of 13 the amount to be received in reimbursements 14 under such arrangement as of the last day of 15 the plan year ending in or before the taxable 16 year in which such contribution is made, and

17 (C) such contribution is made by the em18 ployer directly to the health savings account of
19 the employee not later than 60 days after the
20 end of the plan year of such flexible spending
21 arrangement or health reimbursement arrange22 ment.

23 (3) TREATMENT AS ROLLOVER CONTRIBU24 TION.—For purposes of sections 223 and 4973 of
25 such Code, a contribution which meets the require-

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ments of paragraph (2) shall be treated as a rollover
contribution described in section $223(f)(5)$ of such
Code.
(4) TAX TREATMENT RELATING TO CONTRIBU-
TIONS.—For purposes of this title—
(A) INCOME TAX.—Gross income shall not
include the amount of any contribution under
this subsection.
(B) Employment taxes.—Amounts con-
tributed to a health savings account under this
subsection shall be treated as a payment de-
scribed in section 106(d).
(C) Comparability excise tax.—Section
4980G shall not apply to contributions made
under this subsection.
(5) TERMINATION.—This paragraph shall not
apply to any taxable year beginning after December
31, 2011.
(d) Effective Date.—The amendments made by
this section shall apply to taxable years beginning after
December 31, 2006.
SEC. 8. CERTAIN EXPENSES TREATED AS QUALIFIED MED-
ICAL EXPENSES.
(a) Premiums for Non-Group High Deductible
HEALTH PLANS TREATED AS QUALIFIED MEDICAL EX-

1	PENSES.—Subparagraph (C) of section $223(d)(2)$ of the
2	Internal Revenue Code of 1986 is amended by striking
3	"or" at the end of clause (iii), by striking the period at
4	the end of clause (iv) and inserting ", or", and by adding
5	at the end the following new clause:

6 "(v) in the case of any individual who
7 meets the requirements of subsection
8 (c)(1)(A)(ii) (after application of sub9 section (c)(1)(B)) and section 224(c)(2), a
10 high deductible health plan.".

(b) SPECIAL RULE FOR CERTAIN MEDICAL EXPENSES INCURRED BEFORE ESTABLISHMENT OF ACCOUNT.—Paragraph (2) of section 223(d) of such Code
is amended by adding at the end the following new subparagraph:

16 "(E) CERTAIN MEDICAL EXPENSES IN-17 CURRED BEFORE ESTABLISHMENT OF ACCOUNT 18 TREATED AS QUALIFIED.—An expense shall not 19 fail to be treated as a qualified medical expense 20 solely because such expense was incurred before 21 the establishment of the health savings account 22 if such expense was incurred— "(i) during either— 23

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"(I) the taxable year in which the

2	health savings account was estab-
3	lished, or
4	"(II) the preceding taxable year
5	in the case of a health savings ac-
6	count established after the taxable
7	year in which such expense was in-
8	curred but before the time prescribed
9	by law for filing the return for such
10	taxable year (not including extensions
11	thereof), and
12	"(ii) for medical care of an individual
13	during a period that such individual was
14	covered by a high deductible health plan
15	and met the requirements of subsection
16	(c)(1)(A)(ii) (after application of sub-
17	section $(c)(1)(B)$).".
18	(c) Effective Date.—The amendments made by
19	this section shall apply to taxable years beginning after
20	December 31, 2006.
21	SEC. 9. EXCEPTION TO REQUIREMENT FOR EMPLOYERS TO
22	MAKE COMPARABLE HEALTH SAVINGS AC-
23	COUNT CONTRIBUTIONS.
24	(a) IN GENERAL.—Section 4980G of the Internal
25	Revenue Code of 1986 (relating to failure of employer to

make comparable health savings account contributions) is amended by adding at the end the following new subsection:

4 "(d) EXCEPTION.—

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5 "(1) IN GENERAL.—To the extent that an em-6 ployer's contributions to the health savings accounts 7 of qualified employees exceed the employer's com-8 parable contributions to the health savings accounts 9 of other employees, this section shall not apply with 10 respect to the employer's contributions to the health 11 savings accounts of qualified employees.

12 "(2) QUALIFIED EMPLOYEE.—For purposes of
13 this subsection, with respect to an employer, the
14 term 'qualified employee' means an individual—

15 "(A) reasonably expected to incur a higher
16 level of medical expenses than the majority of
17 the employer's other employees due to a dis18 ease, illness, or other medical condition, and

19 "(B) with respect to whom such elevated
20 expenses are reasonably expected to continue
21 over a period in excess of 1 year.".

(b) EFFECTIVE DATE.—The amendment made by
this section shall apply to taxable years beginning after
December 31, 2006.

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