### 109TH CONGRESS 1ST SESSION H.R.918

To contain the costs of the Medicare prescription drug program under part D of title XVIII of the Social Security Act, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

#### February 17, 2005

Mr. FLAKE (for himself, Mr. PAUL, Mr. BURTON of Indiana, Mr. WAMP, and Mr. MILLER of Florida) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committees on Ways and Means and Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

# A BILL

- To contain the costs of the Medicare prescription drug program under part D of title XVIII of the Social Security Act, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

#### **3** SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Medicare Prescription
- 5 Drug Cost Containment Act of 2005".

| 1 | SEC. | 2. | INCLUSION | IN  | ANNUAL  | REPORT   | OF   | MEDICA  | RE |
|---|------|----|-----------|-----|---------|----------|------|---------|----|
| 2 |      |    | TRUSTI    | EES | OF INFO | RMATION  | ON   | STATUS  | OF |
| 3 |      |    | MEDICA    | ARE | PRESCRI | PTION DR | UG A | ACCOUNT | г. |

4 (a) DETERMINATIONS OF EXCESS GENERAL REV5 ENUE MEDICARE PRESCRIPTION DRUG FUNDING.—

6 (1) IN GENERAL.—On the same date on which 7 the President submits a budget to Congress, the 8 Secretary of Health and Human Services (in this Act referred to as the "Secretary"), shall submit to 9 10 Congress a determination as to whether there is pro-11 jected to be excess general revenue medicare pre-12 scription drug funding (as defined in subsection (b)) 13 for the fiscal year (beginning with fiscal year 2007) 14 for which the budget is submitted.

(2) MEDICARE PART D FUNDING WARNING.—
For purposes of section 1105(i) of title 31, United
States Code, and this Act, an affirmative determination under paragraph (1) by the Secretary shall be
treated as a medicare part D funding warning in the
fiscal year beginning on October 1 of the year in
which the determination is submitted to Congress.

22 (b) DEFINITIONS.—For purposes of this section:

23 (1) EXCESS GENERAL REVENUE MEDICARE
24 PRESCRIPTION DRUG FUNDING.—The term "excess
25 general revenue medicare prescription drug funding"
26 means, with respect to a fiscal year during the pe•HR 918 IH

| 1  | riod beginning on the date of enactment of this Act             |
|----|---|
| 2  | and ending on September 30, 2013, that—                         |
| 3  | (A) the amounts deposited in the Medicare                       |
| 4  | Prescription Drug Account under section                         |
| 5  | 1860D–16(c)(2) (42 U.S.C. 1395w–116(c)(2));                     |
| 6  | exceed  |
| 7  | (B) the part D target amount (as defined                        |
| 8  | in paragraph (2)).  |
| 9  | (2) PART D TARGET AMOUNT.—The term "part                        |
| 10 | D target amount" means for a year—                              |
| 11 | (A) for fiscal year 2005, \$800,000,000;                        |
| 12 | (B) for fiscal year 2006, \$25,700,000,000;                     |
| 13 | (C) for fiscal year 2007, \$39,000,000,000;                     |
| 14 | (D) for fiscal year 2008, \$44,600,000,000;                     |
| 15 | (E) for fiscal year 2009, \$48,700,000,000;                     |
| 16 | (F) for fiscal year 2010,\$53,700,000,000;                      |
| 17 | (G) for fiscal year 2011, \$58,600,000,000                      |
| 18 | (H) for fiscal year 2012, \$65,300,000,000;                     |
| 19 | and   |
| 20 | (I) for fiscal year 2013, \$73,100,000,000.                     |
| 21 | (c) Technical Amendment.—Section 1860D-                         |
| 22 | 16(c)(3) of the Social Security Act (42 U.S.C. 1395w-           |
| 23 | 116(c)(3)), is amended by striking "under paragraph $(1)$       |
| 24 | or subsection $(a)(2)$ " and inserting "under paragraph $(1)$ , |
| 25 | (2), or (4), gifts and bequests as may be made as provided      |

in section 201(i)(1), or accrued interest on balances in the
 Account".

#### **3** SEC. 3. PRESIDENTIAL SUBMISSION OF LEGISLATION.

4 (a) IN GENERAL.—Section 1105 of title 31, United
5 States Code, is amended by adding at the end the fol6 lowing new subsection:

"(i)(1) If there is a medicare part D funding warning
under section 2(a)(2) of the Medicare Prescription Drug
Cost Containment Act of 2005 made in a year, the President shall submit to Congress, within the 15-day period
beginning on the date of the budget submission to Congress under subsection (a) for the succeeding year, proposed legislation to respond to such warning.

14 "(2) Paragraph (1) does not apply if, during the year 15 in which the warning is made, legislation is enacted which eliminates excess general revenue medicare funding (as de-16 fined in section 2(b) of the Medicare Prescription Drug 17 Cost Containment Act of 2005) for the period beginning 18 with the fiscal year for which the determination is made 19 and ending on September 30, 2014, as certified by the 20 21 Board of Trustees of the Federal Supplementary Medicare 22 Insurance Trust Fund not later than 30 days after the 23 date of the enactment of such legislation.".

24 (b) SENSE OF CONGRESS.—It is the sense of Con-25 gress that legislation submitted pursuant to section 1 1105(i) of title 31, United States Code, in a year should
2 be designed to eliminate excess general revenue medicare
3 funding (as defined in section 2(b)) for the period that
4 begins with the fiscal year for which the determination is
5 made and ends on September 30, 2013.

## 6 SEC. 4. PROCEDURES IN THE HOUSE OF REPRESENTA-7 TIVES.

8 (a) INTRODUCTION AND REFERRAL OF PRESIDENT'S
9 LEGISLATIVE PROPOSAL.—

10 (1) INTRODUCTION.—In the case of a legislative 11 proposal submitted by the President pursuant to section 1105(i) of title 31, United States Code, as 12 13 added by section 3(a), within the 15-day period 14 specified in paragraph (1) of such section, the ma-15 jority leader of the House of Representatives (or his 16 designee) and the minority leader of the House of 17 Representatives (or his designee) shall introduce 18 such proposal (by request), the title of which is as 19 follows: "A bill to respond to a medicare part D 20 funding warning." Such bill shall be introduced 21 within 3 legislative days after Congress receives such 22 proposal.

23 (2) REFERRAL.—Any legislation introduced
24 pursuant to paragraph (1) shall be referred to the

appropriate committees of the House of Representa tives.

3 (b) DIRECTION TO THE APPROPRIATE HOUSE COM-4 MITTEES.—

5 (1) IN GENERAL.—In the House, in any year
6 during which the President is required to submit
7 proposed legislation to Congress under section
8 1105(i) of title 31, United States Code, the appro9 priate committees shall report medicare funding leg10 islation by not later than June 30 of such year.

11 (2) MEDICARE FUNDING LEGISLATION.—For
12 purposes of this section, the term "medicare funding
13 legislation" means—

(A) legislation introduced pursuant to subsection (a)(1), but only if the legislative proposal upon which the legislation is based was
submitted within the 15-day period referred to
in such subsection; or

19 (B) any bill the title of which is as follows:
20 "A bill to respond to a medicare part D funding
21 warning.".

(3) CERTIFICATION.—With respect to any
medicare funding legislation or any amendment to
such legislation to respond to a medicare part D

| 1  | funding warning, the chairman of the Committee on         |
|----|---|
| 2  | the Budget of the House shall certify—                    |
| 3  | (A) whether or not such legislation elimi-                |
| 4  | nates excess general revenue medicare funding             |
| 5  | (as defined in section 2(c)) for each fiscal year         |
| 6  | during the period beginning with the fiscal year          |
| 7  | for which the determination is made and ending            |
| 8  | on September 30, 2013; and                                |
| 9  | (B) with respect to such an amendment,                    |
| 10 | whether the legislation, as amended, would                |
| 11 | eliminate excess general revenue medicare fund-           |
| 12 | ing (as defined in section 2(c)) for each fiscal          |
| 13 | year in such period.                                      |
| 14 | (c) Fallback Procedure for Floor Consider-                |
| 15 | ATION IF THE HOUSE FAILS TO VOTE ON FINAL PASSAGE         |
| 16 | by July 30.—  |
| 17 | (1) After July 30 of any year during which the            |
| 18 | President is required to submit proposed legislation      |
| 19 | to Congress under section 1105(i) of title 31, United     |
| 20 | States Code, unless the House of Representatives          |
| 21 | has voted on final passage of any medicare funding        |
| 22 | legislation for which there is an affirmative certifi-    |
| 23 | cation under subsection $(b)(3)(A)$ , then, after the ex- |
| 24 | piration of not less than 30 calendar days (and con-      |

25 currently 5 legislative days), it is in order to move to discharge any committee to which medicare funding legislation which has such a certification and
which has been referred to such committee for 30
calendar days from further consideration of the legislation.

6 (2) A motion to discharge may be made only by 7 an individual favoring the legislation, may be made 8 only if supported by <sup>1</sup>/<sub>5</sub> of the total membership of 9 the House of Representatives (a quorum being 10 present), and is highly privileged in the House of 11 Representatives. Debate thereon shall be limited to 12 not more than 1 hour, the time to be divided in the 13 House of Representatives equally between those fa-14 voring and those opposing the motion. An amendment to the motion is not in order, and it is not in 15 16 order to move to reconsider the vote by which the 17 motion is agreed to or disagreed to.

18 (3) Only 1 motion to discharge a particular
19 committee may be adopted under this subsection in
20 any session of Congress.

(4) Notwithstanding paragraph (1), it shall not
be in order to move to discharge a committee from
further consideration of medicare funding legislation
pursuant to this subsection during a session of Congress if, during the previous session of the Congress,

the House of Representatives passed medicare fund ing legislation for which there is an affirmative cer tification under subsection (b)(3)(A).

4 (d) FLOOR CONSIDERATION IN THE HOUSE OF DIS-5 CHARGED LEGISLATION.—

6 (1) In the House, not later than 3 legislative 7 days after any committee has been discharged from 8 further consideration of legislation under subsection 9 (c), the Speaker shall resolve the House into the 10 Committee of the Whole for consideration of the leg-11 islation.

12 (2) The first reading of the legislation shall be 13 dispensed with. All points of order against consider-14 ation of the legislation are waived. General debate 15 shall be confined to the legislation and shall not ex-16 ceed 5 hours, which shall be divided equally between 17 those favoring and those opposing the legislation. 18 After general debate the legislation shall be consid-19 ered for amendment under the 5-minute rule. Dur-20 ing consideration of the legislation, no amendments 21 shall be in order in the House of Representatives or 22 in the Committee of the Whole except those for 23 which there has been an affirmative certification 24 under subsection (b)(3)(B). All points of order 25 against consideration of any such amendment in the

1 Committee of the Whole are waived. The legislation, 2 together with any amendments which shall be in 3 order, shall be considered as read. During the con-4 sideration of the bill for amendment, the Chairman 5 of the Committee of the Whole may accord priority 6 in recognition on the basis of whether the Member 7 offering an amendment has caused it to be printed 8 in the portion of the Congressional Record des-9 ignated for that purpose in clause 8 of Rule XVIII 10 of the Rules of the House of Representatives. De-11 bate on any amendment shall not exceed 1 hour, 12 which shall be divided equally between those favoring 13 and those opposing the amendment, and no pro 14 forma amendments shall be offered during the de-15 bate. The total time for debate on all amendments 16 shall not exceed 10 hours. At the conclusion of con-17 sideration of the legislation for amendment, the 18 Committee shall rise and report the legislation to the 19 House of Representatives with such amendments as 20 may have been adopted. The previous question shall 21 be considered as ordered on the legislation and 22 amendments thereto to final passage without inter-23 vening motion except one motion to recommit with 24 or without instructions. If the Committee of the 25 Whole rises and reports that it has come to no resolution on the bill, then on the next legislative day the House of Representatives shall, immediately after the third daily order of business under clause 1 of

4 Rule XIV of the Rules of the House of Representa5 tives, resolve into the Committee of the Whole for
6 further consideration of the bill.

7 (3) All appeals from the decisions of the Chair
8 relating to the application of the Rules of the House
9 of Representatives to the procedure relating to any
10 such legislation shall be decided without debate.

11 (4) Except to the extent specifically provided in 12 the preceding provisions of this subsection, consider-13 ation of any such legislation and amendments there-14 to (or any conference report thereon) shall be gov-15 erned by the Rules of the House of Representatives 16 applicable to other bills and resolutions, amend-17 ments, and conference reports in similar cir-18 cumstances.

(e) LEGISLATIVE DAY DEFINED.—As used in this
section, the term "legislative day" means a day on which
the House of Representatives is in session.

(f) RESTRICTION ON WAIVER.—In the House of Representatives, the provisions of this section may be waived
only by a rule or order proposing only to waive such provisions.

1

2

3

(g) RULEMAKING POWER.—The provisions of this
 section are enacted by the Congress—

(1) as an exercise of the rulemaking power of
the House of Representatives and, as such, shall be
considered as part of the rules of that House of
Representatives and shall supersede other rules only
to the extent that they are inconsistent therewith;
and

9 (2) with full recognition of the constitutional 10 right of that House to change the rules (so far as 11 they relate to the procedures of that House) at any 12 time, in the same manner, and to the same extent 13 as in the case of any other rule of that House.

#### 14 SEC. 5. PROCEDURES IN THE SENATE.

15 (a) INTRODUCTION AND REFERRAL OF PRESIDENT'S
16 LEGISLATIVE PROPOSAL.—

17 (1) INTRODUCTION.—In the case of a legislative 18 proposal submitted by the President pursuant to sec-19 tion 1105(i) of title 31, United States Code, within 20 the 15-day period specified in paragraph (1) of such 21 section, the majority leader and minority leader of 22 the Senate (or their designees) shall introduce such 23 proposal (by request), the title of which is as follows: 24 "A bill to respond to a medicare part D funding 25 warning." Such bill shall be introduced within 3

days of session after Congress receives such pro posal.
 (2) REFERRAL.—Any legislation introduced

4 pursuant to paragraph (1) shall be referred to the
5 Committee on Finance.

6 (b) MEDICARE FUNDING LEGISLATION.—For pur7 poses of this section, the term "medicare funding legisla8 tion" means—

9 (1) legislation introduced pursuant to sub-10 section (a)(1), but only if the legislative proposal 11 upon which the legislation is based was submitted 12 within the 15-day period referred to in such sub-13 section; or

14 (2) any bill the title of which is as follows: "A
15 bill to respond to a medicare part D funding warn16 ing.".

17 (c) QUALIFICATION FOR SPECIAL PROCEDURES.—

(1) IN GENERAL.—The special procedures set
forth in subsections (d) and (e) shall apply to medicare funding legislation, as described in subsection
(b), only if the legislation—

(A) is medicare funding legislation that is
passed by the House of Representatives; or
(B) contains matter within the jurisdiction
of the Committee on Finance in the Senate.

(2) FAILURE TO QUALIFY FOR SPECIAL PROCE DURES.—If the medicare funding legislation does
 not satisfy paragraph (1), then the legislation shall
 be considered under the ordinary procedures of the
 Standing Rules of the Senate.

6 (d) DISCHARGE.—

7 (1) IN GENERAL.—If the Committee on Fi-8 nance of the Senate has not reported medicare fund-9 ing legislation described in subsection (c)(1) by June 10 30 of a year in which the President is required to 11 submit medicare funding legislation to Congress 12 under section 1105(i) of title 31, United States 13 Code, then any Senator may move to discharge the 14 Committee of any single medicare funding legislation 15 measure. Only 1 such motion shall be in order in 16 any session of Congress.

17 (2) DEBATE LIMITS.—Debate in the Senate on 18 any such motion to discharge, and all appeals in 19 connection therewith, shall be limited to not more 20 than 2 hours. The time shall be equally divided be-21 tween, and controlled by, the maker of the motion 22 and the majority leader, or their designees, except 23 that in the event the majority leader is in favor of 24 such motion, the time in opposition thereto shall be 25 controlled by the minority leader or the minority

| 1  | leader's designee. A point of order under this sub-            |
|----|--|
| 2  | section may be made at any time. It is not in order            |
| 3  | to move to proceed to another measure or matter                |
| 4  | while such motion (or the motion to reconsider such            |
| 5  | motion) is pending.  |
| 6  | (3) AMENDMENTS.—No amendment to the mo-                        |
| 7  | tion to discharge shall be in order.                           |
| 8  | (4) EXCEPTION IF CERTIFIED LEGISLATION EN-                     |
| 9  | ACTED.—Notwithstanding paragraph (1), it shall                 |
| 10 | not be in order to discharge the Committee from                |
| 11 | further consideration of medicare funding legislation          |
| 12 | pursuant to this subsection during a session of a              |
| 13 | Congress if the chairman of the Committee on the               |
| 14 | Budget of the Senate certifies that medicare funding           |
| 15 | legislation has been enacted that eliminates excess            |
| 16 | general revenue medicare funding (as defined in sec-           |
| 17 | tion 2(c)) for each fiscal year in the period begin-           |
| 18 | ning with the fiscal year for which the determination          |
| 19 | is made and ending on September 30, 2013.                      |
| 20 | (e) CONSIDERATION.—After the date on which the                 |
| 21 | Committee on Finance of the Senate has reported medi-          |
| 22 | care funding legislation described in subsection $(c)(1)$ , or |
| 23 | has been discharged (under subsection (d)) from further        |

24 consideration of, such legislation, it is in order (even25 though a previous motion to the same effect has been dis-

agreed to) for any Member of the Senate to move to pro ceed to the consideration of such legislation.

3 (f) RULES OF THE SENATE.—This section is enacted4 by the Senate—

5 (1) as an exercise of the rulemaking power of 6 the Senate and as such it is deemed a part of the 7 rules of the Senate, but applicable only with respect 8 to the procedure to be followed in the Senate in the 9 case of a bill described in this paragraph, and it su-10 persedes other rules only to the extent that it is in-11 consistent with such rules; and

(2) with full recognition of the constitutional
right of the Senate to change the rules (so far as relating to the procedure of the Senate) at any time,
in the same manner, and to the same extent as in
the case of any other rule of the Senate.