109TH CONGRESS 1ST SESSION

H. R. 972

To authorize appropriations for fiscal years 2006 and 2007 for the Trafficking Victims Protection Act of 2000, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

February 17, 2005

Mr. Smith of New Jersey (for himself, Mr. Lantos, Mr. Payne, Mr. Blunt, Mr. Wolf, Mr. Cardin, Ms. Ros-Lehtinen, Mr. Pitts, Mr. Pence, and Mr. Faleomavaega) introduced the following bill; which was referred to the Committee on International Relations, and in addition to the Committees on Armed Services, Judiciary, and Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To authorize appropriations for fiscal years 2006 and 2007 for the Trafficking Victims Protection Act of 2000, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Trafficking Victims Protection Reauthorization Act of
- 6 2005".

1 (b) Table of Contents for

2 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings.

TITLE I—COMBATTING INTERNATIONAL TRAFFICKING IN PERSONS

- Sec. 101. Prevention of trafficking in persons.
- Sec. 102. Protection of victims of trafficking in persons.
- Sec. 103. Enhancing prosecutions of trafficking offenses.
- Sec. 104. Enhancing United States efforts to combat trafficking in persons.
- Sec. 105. Additional activities to monitor and combat forced labor and child labor.

TITLE II—COMBATTING DOMESTIC TRAFFICKING IN PERSONS

- Sec. 201. Prevention of domestic trafficking in persons.
- Sec. 202. Establishment of grant program to develop, expand, and strengthen victim service programs for victims of domestic trafficking.
- Sec. 203. Protection of victims of domestic trafficking in persons.
- Sec. 204. Investigation by Federal Bureau of Investigation of acts of domestic trafficking in persons.
- Sec. 205. Enhancing State and local efforts to combat trafficking in persons.
- Sec. 206. Definitions.

TITLE III—AUTHORIZATIONS OF APPROPRIATIONS

- Sec. 301. Authorizations of appropriations.
- Sec. 302. Investigations by Federal Bureau of Investigations.

3 SEC. 2. FINDINGS.

- 4 Congress finds the following:
- 5 (1) The United States has demonstrated inter-
- 6 national leadership in combating human trafficking
- 7 and slavery through the enactment of the Traf-
- 8 ficking Victims Protection Act of 2000 (division A of
- 9 Public Law 106–386; 22 U.S.C. 7101 et seq.) and
- the Trafficking Victims Protection Reauthorization
- 11 Act of 2003 (Public Law 108–193).
- 12 (2) The United States Government currently
- estimates that 600,000 to 800,000 individuals are

- trafficked across international borders each year and exploited through forced labor and commercial sex exploitation. An estimated 80 percent of such individuals are women and girls.
 - (3) Since the enactment of the Trafficking Victims Protection Act of 2000, United States efforts to combat trafficking in persons have focused primarily on the international trafficking in persons, including the trafficking of foreign citizens into the United States.
 - (4) Trafficking in persons also occurs within the borders of a country, including the United States.
 - (5) An estimated 100,000 to 300,000 children in the United States are at risk for commercial sexual exploitation in the United States, including trafficking, at any given time.
 - (6) Runaway and homeless children in the United States are highly susceptible to being domestically trafficked for commercial sexual exploitation. Every day in the United States, between 1,300,000 and 2,800,000 runaway and homeless youth live on the streets. One out of every seven children will run away from home before the age of 18.

- (7) A comprehensive strategy is needed to prevent the victimization of United States citizens and nationals through domestic trafficking.
- (8) A project by the United Nations Educational, Scientific and Cultural Organization (UNESCO) in Southeast Asia has documented a linkage between the spread of HIV/AIDS and trafficking in women and girls. Scant other research or statistical data exists regarding the interconnection between trafficking in persons and HIV/AIDS. Further research is needed to determine the extent to which trafficking in persons contributes to the spread of HIV/AIDS and to identify strategies to combat this linkage.
 - (9) Following armed conflicts and during humanitarian emergencies, indigenous populations face increased security challenges and vulnerabilities which result in myriad forms of violence, including trafficking for sexual and labor exploitation. Foreign policy and foreign aid professionals increasingly recognize the increased activity of human traffickers in post-conflict settings and during humanitarian emergencies.
 - (10) There is a need to protect populations in post-conflict settings and humanitarian emergencies

from being trafficked for sexual or labor exploitation. The efforts of aid agencies to address the protection needs of, among others, internally displaced persons and refugees are useful in this regard. Nonetheless, there remains a lack of institutionalized programs and strategies at the United States Agency for International Development, the Department of State, and the Department of Defense to combat human trafficking, including through protection and prevention methodologies, in post-conflict environments and during humanitarian emergencies.

- (11) International and human rights organizations have documented a correlation between international deployments of military and civilian peace-keepers and aid workers and a resulting increase in the number of women and girls trafficked into prostitution in post-conflict regions.
- (12) The involvement of employees and contractors of the United States Government and members of the Armed Forces in trafficking in persons, facilitating the trafficking in persons, or exploiting the victims of trafficking in persons is inconsistent with United States laws and policies and undermines the

- 1 credibility and mission of United States Government 2 programs in post-conflict regions.
 - (13) Further measures are needed to ensure that United States Government personnel and contractors are held accountable for involvement with acts of trafficking in persons, including by expanding United States criminal jurisdiction to all United States Government contractors abroad.
 - (14) Communities in the United States are not fully informed about sex offenders who are residing or working within those communities because offenders who are convicted in a foreign court of a sexually violent offense, or a criminal offense against a child victim, are not currently encompassed by the Jacob Wetterling Crimes Against Children and Sexually Violent Offender Registration Program carried out under section 170101 of the Violent Crime Control and Law Enforcement Act of 1994 (42 U.S.C. 14701), as amended by Megan's Law (Public Law 104–145;110 Stat. 1345).

I—COMBATTING INTER-TITLE **TRAFFICKING NATIONAL** 2 **PERSONS** 3 SEC. 101. PREVENTION OF TRAFFICKING IN PERSONS. 5 (a) Prevention of Trafficking in Conjunction WITH POST-CONFLICT AND HUMANITARIAN EMERGENCY 7 Assistance.— 8 (1) AMENDMENT.—Section 106 of the Traf-9 ficking Victims Protection Act of 2000 (22 U.S.C. 10 7104) is amended by adding at the end the following 11 new subsection: 12 "(h) Prevention of Trafficking in Conjunc-TION WITH POST-CONFLICT AND HUMANITARIAN EMER-13 GENCY ASSISTANCE.—The United States Agency for International Development, the Department of State, and the Department of Defense shall incorporate anti-traf-16 ficking and protection measures for vulnerable popu-18 lations, particularly women and children, into their post-19 conflict and humanitarian emergency assistance and pro-20 gram activities.". 21 (2) Study and report.— 22 (A) STUDY.— 23 (i) IN GENERAL.—The Secretary of

State and the Administrator of the United

States Agency for International Develop-

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1	ment, in consultation with the Secretary of
2	Defense, shall conduct a study regarding
3	the threat and practice of trafficking in
4	persons generated by post-conflict and hu-
5	manitarian emergencies in foreign coun-
6	tries.
7	(ii) Factors.—In carrying out the
8	study, the Secretary of State and the Ad-
9	ministrator of the United States Agency
10	for International Development shall exam-
11	ine—
12	(I) the vulnerabilities to human
13	trafficking of commonly affected pop-
14	ulations, particularly women and chil-
15	dren, generated by post-conflict and
16	humanitarian emergencies;
17	(II) the various forms of traf-
18	ficking in persons, both internal and
19	trans-border, including both sexual
20	and labor exploitation;
21	(III) a collection of best practices
22	implemented to date to combat human
23	trafficking in such areas; and
24	(IV) proposed recommendations
25	to better combat trafficking in per-

1	sons in conjunction with post-conflict
2	reconstruction and humanitarian
3	emergencies assistance.
4	(B) Report.—Not later than 180 days
5	after the date of the enactment of this Act, the
6	Secretary of State and the Administrator of the
7	United States Agency for International Devel-
8	opment shall submit to the Committee on Inter-
9	national Relations of the House of Representa-
10	tives and the Committee on Foreign Relations
11	of the Senate a report that contains—
12	(i) the results of the study conducted
13	pursuant to subparagraph (A); and
14	(ii) specific recommendations to com-
15	bat trafficking in persons by departments
16	and agencies of the United States Govern-
17	ment that are responsible for post-conflict
18	and humanitarian emergency strategy and
19	assistance programs, including the Office
20	of Transition Initiatives and the Office of
21	Foreign Disaster Assistance of the United
22	States Agency for International Develop-
23	ment, the Office of the Coordinator for Re-
24	construction and Stabilization and the Bu-

reau of Population, Refugees, and Migra-

1	tion of the Department of State, and rel-
2	evant Department of Defense entities that
3	are carrying out or assisting in the conduct
4	of such programs.
5	(3) Implementation of recommenda-
6	TIONS.—To the maximum extent practicable and in
7	consultation with the congressional committees spec-
8	ified in paragraph (2)(B), the Administrator of the
9	United States Agency for International Develop-
10	ment, the Secretary of State, the Secretary of De-
11	fense, and the heads of other relevant departments
12	and agencies of the United States Government shall
13	take such actions as are necessary to implement the
14	recommendations contained in the report under
15	paragraph (2)(B)(ii) as soon as practicable after the
16	date of the submission of the report.
17	(b) Extension of Sexually Violent Offender
18	REGISTRATION PROGRAM TO FOREIGN OFFENSES.—

- 19 (1) IN GENERAL.—Subsection (b)(7) of section 20 170101 of the Violent Crime Control and Law En-21 forcement Act of 1994 (42 U.S.C. 14071) is amend-22 ed—
- (A) in the matter preceding subparagraph
 (A) by striking "convicted in another State"

1	and inserting "convicted outside that State";
2	and
3	(B) in subparagraph (A) by inserting after
4	"convicted in another State," the following:
5	"convicted of a foreign offense,".
6	(2) Guidelines; implementation by
7	STATES.—Not later than one year after the date of
8	the enactment of this Act, the Attorney General
9	shall issue revised guidelines to implement the
10	amendments made by paragraph (1). For purposes
11	of subsection (g) of such section 170101, a State
12	shall have until two years from the date on which
13	the Attorney General issues revised guidelines pursu-
14	ant to the preceding sentence to implement the
15	amendments made by paragraph (1).
16	SEC. 102. PROTECTION OF VICTIMS OF TRAFFICKING IN
17	PERSONS.
18	(a) Access to Information.—Section 107(c)(2) of
19	the Trafficking Victims Protection Act of 2000 (22 U.S.C.
20	7105(c)(2)) is amended by adding at the end the following
21	new sentence: "To the extent practicable, victims of severe
22	forms of trafficking shall have access to information about
23	federally funded or administered anti-trafficking programs
24	that provide services to victims of severe forms of traf-

1	(b) Establishment of Guardian Ad Litem Pro-
2	GRAM.—Section 462(b) of the Homeland Security Act of
3	2002 (6 U.S.C. 279(b)) is amended by adding at the end
4	the following new paragraph:
5	"(4) Appointment of guardian ad litem
6	FOR CHILD VICTIM OF TRAFFICKING.—
7	"(A) IN GENERAL.—If the Director of the
8	Office of Refugee Resettlement has reason to
9	believe that an unaccompanied alien child is a
10	victim of a severe form of trafficking in persons
11	(as defined in section $107(b)(1)(C)(ii)(I)$ of the
12	Trafficking Victims Protection Act of 2000 (22
13	U.S.C. $7105(b)(1)(C)(ii)(I))$, the Director may
14	appoint a guardian ad litem who meets the
15	qualifications described in subparagraph (B) for
16	the child. The Director is encouraged, wherever
17	practicable, to arrange with a nongovernmental
18	organization for the selection of an individual to
19	be appointed as a guardian ad litem under this
20	paragraph.
21	"(B) Qualifications of guardian ad
22	LITEM.—No person shall serve as a guardian
23	ad litem under this paragraph unless the per-
24	son—

1	"(i) is a child welfare professional or
2	other individual who has received training
3	in child welfare matters; and
4	"(ii) has received training on the na-
5	ture of problems encountered by victims of
6	trafficking.
7	"(C) Duties.—The guardian ad litem
8	shall take such steps as may be necessary to in-
9	vestigate and report to the Director of the Of-
10	fice of Refugee Resettlement as to whether an
11	unaccompanied alien child is a victim of traf-
12	ficking. The guardian ad litem shall—
13	"(i) conduct interviews with the child
14	in a manner that is appropriate, taking
15	into account the child's age;
16	"(ii) investigate the facts and cir-
17	cumstances relevant to such child's pres-
18	ence in the United States, including facts
19	and circumstances arising in the country of
20	the child's nationality or last habitual resi-
21	dence and facts and circumstances arising
22	subsequent to the child's departure from
23	such country;
24	"(iii) work with counsel, if the child is
25	represented by counsel, to identify the

1	child's eligibility for relief from removal or
2	voluntary departure by sharing with coun-
3	sel information collected under clause (ii);
4	"(iv) develop recommendations on
5	issues relative to the child's custody, deten-
6	tion, release, and repatriation;
7	"(v) take reasonable steps to ensure
8	that the best interests of the child are pro-
9	moted while the child participates in, or is
10	subject to, proceedings or matters under
11	the Immigration and Nationality Act (8
12	U.S.C. 1101 et seq.); and
13	"(vi) take reasonable steps to ensure
14	that the child understands the nature of
15	the legal proceedings or matters and deter-
16	minations made by the court, and ensure
17	that all information is conveyed in an age-
18	appropriate manner.
19	"(D) DETERMINATION OF ELIGIBILITY
20	FOR BENEFITS AND SERVICES.—The Director
21	of the Office of Refugee Resettlement shall con-
22	sider the report provided by the guardian ad
23	litem in determining whether an alien child is
24	a victim of a severe form of trafficking in per-
25	sons eligible for services pursuant to section

1	107(b)(1)(A) of the Trafficking Victims Protec-
2	tion Act of 2000 (22 U.S.C. 7105(b)(1)(A)).
3	"(E) TERMINATION OF APPOINTMENT.—
4	The guardian ad litem shall carry out the du-
5	ties described in subparagraph (C) until one of
6	the following occurs:
7	"(i) Such duties are completed.
8	"(ii) The child departs the United
9	States.
10	"(iii) The child is granted permanent
11	resident status in the United States;
12	"(iv) The child attains the age of 18.
13	"(v) The child is placed in the custody
14	of a parent, legal guardian, or licensed
15	child welfare agency.
16	"(F) Powers.—The guardian ad litem—
17	"(i) shall have reasonable access to
18	the child, including access while such child
19	is being held in detention, in the care of a
20	foster family, or in any other temporary
21	living arrangement;
22	"(ii) shall be permitted to review all
23	records and information relating to such
24	proceedings that are not deemed privileged
25	or classified;

1	"(iii) may seek independent evalua-
2	tions of the child;
3	"(iv) shall be notified in advance of all
4	hearings or interviews involving the child
5	that are held in connection with pro-
6	ceedings or matters under the Immigration
7	and Nationality Act (8 U.S.C. 1101 et
8	seq.) or in connection with the investiga-
9	tion or prosecution of a severe form of
10	trafficking in persons (as defined in section
11	103 of the Trafficking Victims Protection
12	Act of 2000 (22 U.S.C. 7103)), and shall
13	be given a reasonable opportunity to be
14	present at such hearings or interviews;
15	"(v) shall be permitted to consult with
16	the child during any hearing or interview
17	involving such child; and
18	"(vi) shall be provided at least 24
19	hours advance notice of a transfer of that
20	child to a different placement, absent com-
21	pelling and unusual circumstances war-
22	ranting the transfer of such child prior to
23	notification.
24	"(G) Training.—The Director of the Of-
25	fice for Refugee Resettlement is authorized to

provide training for all persons serving as
guardians ad litem under this section in the circumstances and conditions that child victims of
trafficking face and immigration benefits or
other rights under the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7101 et seq.)
for which such child might be eligible.

- "(H) AUTHORIZATION OF APPROPRIA-TIONS.—There are authorized to be appropriated to the Secretary of Health and Human Services such sums as may be necessary to carry out this paragraph.".
- 13 (c) ACCESS TO COUNSEL.—Section 107(c) of the 14 Trafficking Victims Protection Act of 2000 (22 U.S.C. 15 7105(c)) is amended by adding at the end the following 16 new paragraph:

17 "(5) Access to counsel.—

"(A) Access to counsel.—Victims of severe forms of trafficking, while in the custody of the Federal Government, shall not be denied access to counsel in any proceeding or matter relating to the investigation and prosecution of the act of trafficking involved.

24 "(B) Information.—Victims of severe 25 forms of trafficking shall receive information

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1 about their right to access to counsel under 2 subparagraph (A). To the maximum extent 3 practicable, victims of severe forms of traf-4 ficking shall receive contact information for nongovernmental organizations that receive 6 funding from the Federal Government to pro-7 vide counsel or other assistance to victims of 8 trafficking.". 9 (d) Establishment of Pilot Program for Resi-DENTIAL REHABILITATIVE FACILITIES FOR VICTIMS OF 10 11 Trafficking.— 12 (1) Study.— 13 (A) IN GENERAL.—Not later than 180 14 days after the date of the enactment of this 15 Act, the Administrator of the United States 16 Agency for International Development shall 17 carry out a study to identify best practices for 18 the rehabilitation of victims of trafficking in 19 group residential facilities in foreign countries. 20 (B) Factors.—In carrying out the study 21 under subparagraph (A), the Administrator 22 shall— 23 (i) investigate factors relating to the 24 rehabilitation of victims of trafficking in 25 group residential facilities, such as the ap-

propriate size of such facilities, services to
be provided, length of stay, and cost; and
(ii) give consideration to ensure the
safety and security of victims of traf-
ficking, provide alternative sources of in-
come for such victims, assess and provide
for the educational needs of such victims
including literacy, and assess the psycho-
logical needs of such victims and provide
professional counseling, as appropriate.
(2) Pilot program.—Upon completion of the
study carried out pursuant to paragraph (1), the
Administrator of the United States Agency for
International Development shall establish and carry
out a pilot program to establish residential treat-
ment facilities in foreign countries for victims of
trafficking based upon the best practices identified
in the study.
(3) Purposes.—The purposes of the pilot pro-
gram established pursuant to paragraph (2) are to—
(A) provide benefits and services to victims
of trafficking, including shelter, psychological
counseling, and assistance in developing inde-

pendent living skills;

- 1 (B) assess the benefits of providing resi-2 dential treatment facilities for victims of traf-3 ficking, as well as the most efficient and cost-4 effective means of providing such facilities; and
 - (C) assess the need for and feasibility of establishing additional residential treatment facilities for victims of trafficking.
 - (4) SELECTION OF SITES.—The Administrator of the United States Agency for International Development shall select 2 sites at which to operate the pilot program established pursuant to paragraph (2).
 - (5) FORM OF ASSISTANCE.—In order to carry out the responsibilities of this subsection, the Administrator of the United States Agency for International Development shall enter into contracts with, or make grants to, nonprofit organizations with relevant expertise in the delivery of services to victims of trafficking.
 - (6) Report.—Not later than one year after the date on which the first pilot program is established pursuant to paragraph (2), the Administrator of the United States Agency for International Development shall submit to the Committee on International Relations of the House of Representatives and the

1	Committee on Foreign Relations of the Senate a re-
2	port on the implementation of this subsection.
3	(7) Authorization of appropriations.—
4	There are authorized to be appropriated to the Ad-
5	ministrator of the United States Agency for Inter-
6	national Development to carry out this subsection
7	\$2,500,000 for each of the fiscal years 2006 and
8	2007.
9	SEC. 103. ENHANCING PROSECUTIONS OF TRAFFICKING
10	OFFENSES.
11	(a) Extraterritorial Jurisdiction Over Fed-
12	ERAL CONTRACTORS.—
13	(1) In general.—Part II of title 18, United
14	States Code, is amended by inserting after chapter
15	212 the following new chapter:
16	"CHAPTER 212A—EXTRATERRITORIAL JU-
17	RISDICTION OVER FEDERAL CON-
18	TRACTORS
	"Sec. "3271. Criminal offenses committed by Federal contractors outside the United States. "3272. Definition.
19	"§ 3271. Criminal offenses committed by Federal con-
20	tractors outside the United States
21	"(a) Whoever, while an extraterritorial Federal con-
22	tractor, engages in conduct outside the United States that
23	would constitute an offense punishable by imprisonment

- 1 for more than 1 year if the conduct had been engaged
- 2 in within the special maritime and territorial jurisdiction
- 3 of the United States shall be punished as provided for that
- 4 offense.
- 5 "(b) No prosecution may be commenced against a
- 6 person under this section if a foreign government, in ac-
- 7 cordance with jurisdiction recognized by the United
- 8 States, has prosecuted or is prosecuting such person for
- 9 the conduct constituting such offense, except upon the ap-
- 10 proval of the Attorney General or the Deputy Attorney
- 11 General (or a person acting in either such capacity), which
- 12 function of approval may not be delegated.

13 **"§ 3272. Definition**

- 14 "As used in this chapter, the term 'extraterritorial
- 15 Federal contractor' means a person—
- 16 "(1) employed as a contractor (including a sub-
- 17 contractor at any tier), or as an employee of a con-
- tractor (or subcontractor at any tier), of any Federal
- 19 agency;
- 20 "(2) present or residing outside the United
- 21 States in connection with such employment; and
- "(3) not a national of or ordinarily resident in
- 23 the host nation.".
- 24 (2) CLERICAL AMENDMENT.—The table of
- chapters at the beginning of such part is amended

1	by inserting after the item relating to chapter 212
2	the following new item:
	"212A. Extraterritorial jurisdiction over Federal contractors
3	(b) New UCMJ Offenses.—
4	(1) In general.—Subchapter X of chapter 47
5	of title 10, United States Code (the Uniform Code
6	of Military Justice), is amended by inserting after
7	section 920 (article 120) the following new sections:
8	"§ 920a. Art. 120a. Sex trafficking
9	"Any person subject to this chapter who knowingly
10	recruits, entices, harbors, transports, provides, or obtains
11	by any means a person, knowing that—
12	"(1) force, fraud, or coercion will be used to
13	cause that person to engage in a commercial sex act;
14	or
15	"(2) the person has not attained the age of
16	eighteen years and will be caused to engage in a
17	commercial sex act,
18	is guilty of sex trafficking and shall be punished as a
19	court-martial may direct.
20	"§ 920b. Art. 120b. Trafficking for labor or services
21	"Any person subject to this chapter who knowingly
22	recruits, harbors, transports, provides, or obtains by any
23	means a person for labor or services—
24	"(1) by threats of serious harm to, or physical
25	restraint against, that person or another person;

1	"(2) by means of any scheme, plan, or pattern
2	intended to cause the person to believe that, if the
3	person did not perform such labor or services, that
4	person or another person would suffer serious harm
5	or physical restraint; or
6	"(3) by means of the abuse or threatened abuse
7	of law or the legal process,
8	is guilty of trafficking for labor or services and shall be
9	punished as a court-martial may direct.".
10	(2) CLERICAL AMENDMENT.—The table of sec-
11	tions at the beginning of such subchapter is amend-
12	ed by inserting after the item relating to section 920
13	(article 120) the following new items:
	"920a. 120a. Sex trafficking. "920b. 120b. Trafficking for labor or services.".
14	(c) Laundering of Monetary Instruments.—
15	Section 1956(c)(7)(B) of title 18, United States Code, is
16	amended—
17	(1) in clause (v), by striking "or" at the end;
18	(2) in clause (vi), by adding "or" at the end;
19	and
20	(3) by adding at the end the following new
21	clause:
22	"(vii) trafficking in persons, selling or
23	buying of children, sexual exploitation of
24	children, or transporting, recruiting or har-

1	boring a person, including a child, for com-
2	mercial sex acts;".
3	(d) Transportation of Minors.—Section 2423 of
4	title 18, United States Code, is amended by adding at the
5	end the following new subsection:
6	"(h) Enforcement Against United States Citi-
7	ZENS IN FOREIGN PLACES.—If a United States Govern-
8	ment official attached to a United States Embassy in a
9	foreign place becomes aware of a United States citizen or
10	an alien admitted for permanent residence in the United
11	States who is located in such foreign place and who has
12	traveled in foreign commerce in violation of subsection (a)
13	(b), (c), (d), or (e), the United States Embassy shall notify
14	local law enforcement authorities and shall encourage the
15	prosecution of the individual under applicable local laws
16	or the extradition of the individual to the United States
17	for the purpose of prosecution under this section.".
18	SEC. 104. ENHANCING UNITED STATES EFFORTS TO COM-
19	BAT TRAFFICKING IN PERSONS.
20	(a) Appointment to Interagency Task Force
21	TO MONITOR AND COMBAT TRAFFICKING.—Section
22	105(b) of the Trafficking Victims Protection Act of 2000
23	(22 U.S.C. 7103(b)) is amended—

1 (1) by striking "the Director of Central Intel-2 ligence" and inserting "the Director of National In-3 telligence"; and (2) by inserting ", the Secretary of Defense, the 4 5 Secretary of Homeland Security" after "the Director of National Intelligence" (as added by paragraph 6 7 (1)). 8 (b) REPORTING REQUIREMENT.—Section 105(d)(7)(D) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7103(d)(7)(D)) is amended by adding 10 at the end before the semicolon the following: ", and with 11 12 respect to each case prosecuted under one or more of these 13 sections, the number of victims of trafficking identified in 14 each case and, of those victims, the number that have been 15 granted continued presence in the United States under section 107(c)(3) or have been granted a visa under sec-16 tion 101(a)(15)(T)(i) of the Immigration and Nationality 18 Act". 19 (c) MINIMUM STANDARDS FOR THE ELIMINATION OF 20 Trafficking.—Section 108(b) of the Trafficking Victims 21 Protection Act of 2000 (22 U.S.C. 7106(b)) is amended— 22 (1) in paragraph (3), by adding at the end before the period the following: ", measures to reduce 23 24 the demand for commercial sex acts and for partici-25 pation in international sex tourism by nationals of

1	the country, measures to ensure that its nationals
2	who are deployed abroad as part of a peacekeeping
3	or other similar mission do not engage in or facili-
4	tate severe forms of trafficking in persons or exploit
5	victims of such trafficking, and measures to prevent
6	the use of forced labor or child labor in violation of
7	international standards"; and
8	(2) in the first sentence of paragraph (7), by
9	striking "persons," and inserting "persons, including
10	nationals of the country who are deployed abroad as
11	part of a peacekeeping or other similar mission who
12	engage in or facilitate severe forms of trafficking in
13	persons or exploit victims of such trafficking,".
14	(d) Research.—Section 112A of the Trafficking
15	Victims Protection Act of 2000 (22 U.S.C. 7109a) is
16	amended—
17	(1) in the first sentence of the matter preceding
18	paragraph (1)—
19	(A) by striking "The President" and in-
20	serting "(a) In General.—The President";
21	and
22	(B) by striking "the Director of Central
23	Intelligence" and inserting "the Director of Na-
24	tional Intelligence";

- 1 (2) in paragraph (3), by adding at the end be2 fore the period the following: ", particularly HIV/
 3 AIDS";
- 4 (3) by adding at the end the following new paragraphs:
 - "(4) Subject to subsection (b), the interrelationship between trafficking in persons and terrorism, including the use of profits from trafficking in persons to finance terrorism.
 - "(5) An effective mechanism for quantifying the number of victims of trafficking on a national, regional, and international basis.
 - "(6) The abduction and enslavement of children for use as soldiers, including steps taken to eliminate the abduction and enslavement of children for use as soldiers and recommendations for such further steps as may be necessary to rapidly end the abduction and enslavement of children for use as soldiers."; and
- 20 (4) by further adding at the end the following new subsections:
- 22 "(b) Role of Human Smuggling and Traf-
- 23 FICKING CENTER.—The research initiatives described in
- 24 subsection (a)(4) shall be carried out by the Human
- 25 Smuggling and Trafficking Center (established pursuant

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to section 7202 of the Intelligence Reform and Terrorism Prevention Act of 2004 (Public Law 108–458)). 3 "(c) Definitions.—In this section: "(1) AIDS.—The term 'AIDS' means the ac-4 5 quired immune deficiency syndrome. "(2) HIV.—The term 'HIV' means the human 6 immunodeficiency virus, the pathogen that causes 7 8 AIDS. "(3) 9 HIV/AIDS.—The term 'HIV/AIDS' 10 means, with respect to an individual, an individual 11 who is infected with HIV or living with AIDS.". 12 (e) Foreign Service Officer Training.—Section 13 708(a) of the Foreign Service Act of 1980 (22 U.S.C. 14 4028(a)) is amended— 15 (1) in the matter preceding paragraph (1), by inserting ", the Director of the Office to Monitor 16 17 and Combat Trafficking," after "the International 18 Religious Freedom Act of 1998"; (2) in paragraph (1), by striking "and" at the 19 20 end; 21 (3) in paragraph (2), by striking the period at 22 the end and inserting "; and"; and 23 (4) by adding at the end the following: 24 "(3) instruction on international documents and 25 United States policy on trafficking in persons, in-

1	cluding provisions of the Trafficking Victims Protec-
2	tion Act of 2000 (division A of Public Law 106–386;
3	22 U.S.C. 7101 et seq.) which may affect the United
4	States bilateral relationships.".
5	(f) Prevention of Trafficking by Peace-
6	KEEPERS.—
7	(1) Inclusion in trafficking in persons
8	REPORT.—Section 110(b)(1) of the Trafficking Vic-
9	tims Protection Act of 2000 (22 U.S.C. 7107(b)(1))
10	is amended—
11	(A) in subparagraph (B), by striking
12	"and" at the end;
13	(B) in subparagraph (C), by striking the
14	period at the end and inserting "; and"; and
15	(C) by adding at the end the following new
16	subparagraph:
17	"(D) information on the measures taken
18	by the United Nations, the Organization for Se-
19	curity and Cooperation in Europe, the North
20	Atlantic Treaty Organization and, as appro-
21	priate, other multilateral organizations in which
22	the United States participates, to prevent the
23	involvement of the organization's employees,
24	contractor personnel, and peacekeeping forces

1	in trafficking in persons or the exploitation of
2	victims of trafficking.".

(2) Prevention of trafficking in connection with peacekeeping operations.—

(A) CERTIFICATION BY SECRETARY OF STATE.—At least 15 days prior to voting for or otherwise officially endorsing a new, reauthorized, or expanded peacekeeping mission under the auspices of the United Nations, the North Atlantic Treaty Organization, or any other multilateral organization in which the United States participates (or in the case of a peacekeeping mission to respond to an emergency, as far in advance as is practicable), the Secretary of State shall submit to the Committee on International Relations of the House of Representatives, the Committee on Foreign Relations of the Senate, and any other appropriate congressional committee a certification that contains—

> (i) a determination that the organization has taken appropriate measures to prevent the organization's employees, contractor personnel, and peacekeeping forces serving in the peacekeeping mission from

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1	trafficking in persons, exploiting victims of
2	trafficking, or committing acts of illegal
3	sexual exploitation and to hold accountable
4	any such individuals who engage in any
5	such acts while participating in the peace-
6	keeping mission; and
7	(ii) a detailed description of each of
8	the measures referred to in clause (i).
9	(B) Provision of United States
10	LOGISTICAL SUPPORT.—
11	(i) REQUIREMENT.—The United
12	States may provide logistical support for or
13	deploy personnel, including civilian police,
14	observers, or members of the United States
15	Armed Forces in support of a peace-
16	keeping mission under the auspices of the
17	United Nations, the North Atlantic Treaty
18	Organization, or any other multilateral or-
19	ganization in which the United States par-
20	ticipates only on or after the date on which
21	the Secretary of State submits to a Con-
22	gress a certification described in subpara-
23	graph (A).
24	(ii) Exception.—Notwithstanding
25	the failure of the Secretary of State to

1	submit a certification pursuant to subpara-
2	graph (A) with respect to a peacekeeping
3	mission described in such subparagraph,
4	support described in clause (i) may be
5	made available for the peacekeeping mis-
6	sion on or after the date on which the Sec-
7	retary of State submits to Congress a let-
8	ter that contains—
9	(I) an explanation as to why the
10	certification required by subparagraph
11	(A) has not been provided;
12	(II) a description of the steps
13	taken by the United States to encour-
14	age the organization to take the ap-
15	propriate measures described in sub-
16	paragraph (A); and
17	(III) a certification that, notwith-
18	standing the failure of the organiza-
19	tion to take the appropriate measures
20	described in subparagraph (A), the
21	Secretary of State has determined
22	that voting for or otherwise officially
23	endorsing the peacekeeping mission is
24	in the national interests of United
25	States.

1	(3) Department of defense director of
2	ANTI-TRAFFICKING POLICIES.—
3	(A) Establishment.—The Secretary of
4	Defense shall designate within the Office of the
5	Secretary of Defense a director of anti-traf-
6	ficking policies. The director shall be respon-
7	sible for overseeing the implementation within
8	the Department of Defense of policies relating
9	to trafficking in persons, including policies of
10	the Department and policies of the Federal
11	Government (including policies contained in Na-
12	tional Security Presidential Directive 22) as
13	they relate to the Department. The Secretary
14	may not assign to the director any responsibil-
15	ities not related to trafficking in persons.
16	(B) Duties.—The director designated
17	under subparagraph (A) shall, in consultation
18	with other relevant elements of the Depart-
19	ment—
20	(i) ensure that training materials and
21	instructional programs relating to traf-
22	ficking in persons are developed and used
23	by the military departments;
24	(ii) consult regularly with academi-
25	cians, faith-based organizations, multilat-

1 eral organizations, nongovernmental orga-2 nizations, and others with expertise in 3 combating trafficking in persons, regarding the Department's implementation of policies relating to trafficking in persons; 6 (iii) conduct surveys of members of 7 the Armed Forces and of employees of the 8 Department to assess attitudes and knowl-9 edge regarding trafficking in persons and 10 use the results of those surveys to develop 11 training materials and instructional pro-12 grams relating to trafficking in persons; 13 (iv) ensure that trafficking in persons 14 is included as an intelligence requirement 15 in peacekeeping missions that track organized crime; 16 17 (v) ensure the proper handling of 18 cases in which a member of the Armed 19 Forces or an employee or contractor of the 20 Department is alleged to have engaged in 21 or facilitated an act of trafficking in per-22 sons and in such cases encourage, as ap-23 propriate, implementation of chapter 212

of title 18, United States Code (commonly

referred to as the Military Extraterritorial

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1	Jurisdiction Act of 2000) and the Traf-
2	ficking Victims Protection Act of 2000;
3	(vi) ensure that the Department im-
4	plements the commitments relating to traf-
5	ficking in persons agreed to by the United
6	States in the context of the North Atlantic
7	Treaty Organization, the United Nations,
8	and other multilateral organizations, as
9	those commitments relate to the Depart-
10	ment;
11	(vii) establish a mechanism to ensure
12	that neither the Department nor any con-
13	tractor (or subcontractor at any tier) of
14	the Department rehires an employee of
15	such a contractor (or subcontractor) who
16	engaged in a severe form of trafficking in
17	persons while the contract is in effect;
18	(viii) include the subject of trafficking
19	in persons in military-to-military contact
20	programs;
21	(ix) in consultation with the Office of
22	the Inspector General of the Department,
23	investigate links between trafficking in per-
24	sons and deployments of members of the

1	Armed Forces and contractors of the De-
2	partment;
3	(x) consult with contractors of the De-
4	partment on programs to prevent traf-
5	ficking in persons and on accountability
6	structures relating to trafficking in per-
7	sons; and
8	(xi) perform such other related duties
9	as the Secretary may require.
10	(C) RESOURCES.—The director designated
11	under subparagraph (A) shall have sufficient
12	staff and resources to carry out the responsibil-
13	ities and duties described in this paragraph.
14	(D) Rank.—The director designated under
15	subparagraph (A) shall have the rank of assist-
16	ant secretary.
17	(g) FBI INVESTIGATIONS.—From amounts made
18	available to carry out this subsection (including amounts
19	made available pursuant to the authorization of appropria-
20	tions in section 302), the Director of the Federal Bureau
21	of Investigation shall investigate acts of severe forms of
22	trafficking in persons other than domestic trafficking in
23	persons (as defined in section 206).

1	SEC. 105. ADDITIONAL ACTIVITIES TO MONITOR AND COM-
2	BAT FORCED LABOR AND CHILD LABOR.
3	(a) In General.—The Secretary of Labor, acting
4	through the head of the Bureau of International Labor
5	Affairs of the Department of Labor, shall carry out addi-
6	tional activities to monitor and combat forced labor and
7	child labor in foreign countries as described in subsection
8	(b).
9	(b) Additional Activities Described.—The addi-
10	tional activities referred to in subsection (a) are—
11	(1) to monitor the use of forced labor and child
12	labor in violation of international standards;
13	(2) to provide information regarding trafficking
14	in persons for the purpose of forced labor to the Of-
15	fice to Monitor and Combat Trafficking of the De-
16	partment of State for inclusion in trafficking in per-
17	sons report required by section 110(b) of the Traf-
18	ficking Victims Protection Act of 2000 (22 U.S.C.
19	7107(b));
20	(3) to develop and make available to the public
21	a list of goods from countries that the Bureau of
22	International Labor Affairs has reason to believe are
23	produced by forced labor or child labor in violation
24	of international standards;
25	(4) to work with persons who are involved in
26	the production of goods on the list described in para-

1	graph (3) to create a standard set of practices that
2	will reduce the likelihood that such persons will
3	produce goods using the labor described in such
4	paragraph; and
5	(5) to consult with other departments and agen-
6	cies of the United States Government to reduce
7	forced and child labor internationally and ensure
8	that products made by forced labor and child labor
9	in violation of international standards are not im-
10	ported into the United States.
11	TITLE II—COMBATTING DOMES-
	THE TRADICIZING IN DED
12	TIC TRAFFICKING IN PER-
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13 14	SONS SEC. 201. PREVENTION OF DOMESTIC TRAFFICKING IN
13 14 15	SONS SEC. 201. PREVENTION OF DOMESTIC TRAFFICKING IN PERSONS.
13 14 15 16	SONS SEC. 201. PREVENTION OF DOMESTIC TRAFFICKING IN PERSONS. (a) PROGRAM TO REDUCE DEMAND FOR COMMER-
13 14 15 16 17	SONS SEC. 201. PREVENTION OF DOMESTIC TRAFFICKING IN PERSONS. (a) PROGRAM TO REDUCE DEMAND FOR COMMERCIAL SEX ACTS.—
13 14 15 16 17	SONS SEC. 201. PREVENTION OF DOMESTIC TRAFFICKING IN PERSONS. (a) PROGRAM TO REDUCE DEMAND FOR COMMERCIAL SEX ACTS.— (1) PROGRAM.—The Secretary of Health and
13 14 15 16 17 18	SONS SEC. 201. PREVENTION OF DOMESTIC TRAFFICKING IN PERSONS. (a) PROGRAM TO REDUCE DEMAND FOR COMMERCIAL SEX ACTS.— (1) PROGRAM.—The Secretary of Health and Human Services shall identify best practices to re-
13 14 15 16 17 18 19 20	SONS SEC. 201. PREVENTION OF DOMESTIC TRAFFICKING IN PERSONS. (a) PROGRAM TO REDUCE DEMAND FOR COMMERCIAL SEX ACTS.— (1) PROGRAM.—The Secretary of Health and Human Services shall identify best practices to reduce the demand for commercial sex acts in the
13 14 15 16 17 18 19 20 21	SONS SEC. 201. PREVENTION OF DOMESTIC TRAFFICKING IN PERSONS. (a) PROGRAM TO REDUCE DEMAND FOR COMMERCIAL SEX ACTS.— (1) PROGRAM.—The Secretary of Health and Human Services shall identify best practices to reduce the demand for commercial sex acts in the United States and shall carry out a program to im-

- Health and Human Services a report on the best practices identified under paragraph (1).
- 3 (3) Definitions.—In this subsection, the term
- 4 "commercial sex act" has the meaning given the
- 5 term in section 103(3) of the Trafficking Victims
- 6 Protection Act of 2000 (22 U.S.C. 7102(3)).
- 7 (b) Termination of Certain Grants, Con-
- 8 TRACTS, AND COOPERATIVE AGREEMENTS.—Section
- 9 106(g) of the Trafficking Victims Protection Act of 2000
- 10 (22 U.S.C. 7104) is amended—
- 11 (1) in paragraph (1), by striking "described in
- paragraph (2)"; and
- 13 (2) by striking paragraph (2).
- 14 SEC. 202. ESTABLISHMENT OF GRANT PROGRAM TO DE-
- 15 VELOP, EXPAND, AND STRENGTHEN VICTIM
- 16 SERVICE PROGRAMS FOR VICTIMS OF DO-
- 17 **MESTIC TRAFFICKING.**
- 18 (a) Grant Program.—Subject to the availability of
- 19 appropriations, the Secretary of Health and Human Serv-
- 20 ices may make grants to States, Indian tribes, units of
- 21 local government, and nonprofit, nongovernmental victims'
- 22 service organizations to develop, expand, and strengthen
- 23 victim service programs for victims of domestic trafficking.
- 24 (b) Selection Factor.—In selecting among appli-
- 25 cants for grants under subsection (a), the Secretary shall

- 1 give priority to applicants with experience in the delivery
- 2 of services to runaway or homeless youth, including youth
- 3 who have been subjected to sexual abuse or commercial
- 4 sexual exploitation, and to applicants who would employ
- 5 survivors of commercial sexual exploitation as part of their
- 6 proposed project.
- 7 (c) Limitation on Federal Share.—The Federal
- 8 share of a grant made under this section may not exceed
- 9 75 percent of the total costs of the projects described in
- 10 the application submitted.
- 11 SEC. 203. PROTECTION OF VICTIMS OF DOMESTIC TRAF-
- 12 FICKING IN PERSONS.
- 13 (a) Establishment of Pilot Program.—Not
- 14 later than 180 days after the date of the enactment of
- 15 this Act, the Secretary of Health and Human Services
- 16 shall establish and carry out a pilot program to establish
- 17 residential treatment facilities in the United States for
- 18 minor victims of domestic trafficking.
- 19 (b) Purposes.—The purposes of the pilot program
- 20 established pursuant to subsection (a) are to—
- 21 (1) provide benefits and services to minor vic-
- tims of domestic trafficking, including shelter, psy-
- chological counseling, and assistance in developing
- 24 independent living skills;

- 1 (2) assess the benefits of providing residential
- 2 treatment facilities for minor victims of domestic
- 3 trafficking, as well as the most efficient and cost-ef-
- 4 fective means of providing such facilities; and
- 5 (3) assess the need for and feasibility of estab-
- 6 lishing additional residential treatment facilities for
- 7 minor victims of domestic trafficking.
- 8 (c) Selection of Sites.—The Secretary of Health
- 9 and Human Services shall select 3 sites at which to oper-
- 10 ate the pilot program established pursuant to subsection
- 11 (a).
- 12 (d) FORM OF ASSISTANCE.—In order to carry out the
- 13 responsibilities of this section, the Secretary of Health and
- 14 Human Services shall enter into contracts with, or make
- 15 grants to, nonprofit organizations with relevant expertise
- 16 in the delivery of services to runaway or homeless youth,
- 17 including youth who have been subjected to sexual abuse
- 18 or commercial sexual exploitation.
- 19 (e) Report.—Not later than one year after the date
- 20 on which the first pilot program is established pursuant
- 21 to subsection (a), the Secretary of Health and Human
- 22 Services shall submit to Congress a report on the imple-
- 23 mentation of this section.
- 24 (f) AUTHORIZATION OF APPROPRIATIONS.—There
- 25 are authorized to be appropriated to the Secretary of

1	Health and Human Services to carry out this section
2	\$5,000,000 for each of the fiscal years 2006 and 2007.
3	SEC. 204. INVESTIGATION BY FEDERAL BUREAU OF INVES-
4	TIGATION OF ACTS OF DOMESTIC TRAF-
5	FICKING IN PERSONS.
6	From amounts made available to carry out this sec-
7	tion (including amounts made available pursuant to the
8	authorization of appropriations in section 302), the Direc-
9	tor of the Federal Bureau of Investigation shall inves-
10	tigate acts of domestic trafficking in persons.
11	SEC. 205. ENHANCING STATE AND LOCAL EFFORTS TO
12	COMBAT TRAFFICKING IN PERSONS.
13	(a) Establishment of Grant Program for Law
14	Enforcement.—
15	(1) In general.—Subject to the availability of
16	appropriations, the Attorney General may make
17	grants to States and local law enforcement agencies
18	to develop, expand, or strengthen programs to inves-
19	tigate and prosecute acts of domestic trafficking in
20	persons.
21	(2) Multi-disciplinary approach re-
22	QUIRED.—Grants under paragraph (1) may be made
23	only for programs in which the State or local law en-
24	forcement agency works collaboratively with victim
25	service providers and other relevant nongovern-

- 1 mental organizations, including faith-based organiza-
- 2 tions and organizations with experience in the deliv-
- 3 ery of services to youth who have been subjected to
- 4 sexual abuse or commercial sexual exploitation.
- 5 (3) Limitation on federal share.—The
- 6 Federal share of a grant made under this subsection
- 7 may not exceed 75 percent of the total costs of the
- 8 projects described in the application submitted.
- 9 (b) Improved Interagency Coordination to
- 10 Combat Domestic Trafficking.—Section 206(a)(1) of
- 11 the Juvenile Justice and Delinquency Prevention Act of
- 12 1974 (42 U.S.C. 5616(a)(1)) is amended by inserting ",
- 13 the Director of the Office to Monitor and Combat Traf-
- 14 ficking of the Department of State" after "the Commis-
- 15 sioner of Immigration and Naturalization".
- 16 SEC. 206. DEFINITIONS.
- 17 In this title:
- 18 (1) Domestic trafficking in Persons.—The
- term "domestic trafficking in persons" means a se-
- vere form of trafficking in persons as defined by sec-
- 21 tion 103(8) of the Trafficking Victims Protection
- 22 Act of 2000 (22 U.S.C. 7102(8)), which occurs
- 23 wholly within the territorial jurisdiction of the
- 24 United States.

1	(2) VICTIM OF DOMESTIC TRAFFICKING.—The
2	term "victim of domestic trafficking" means a per-
3	son subjected to an act or practice described in
4	paragraph (1).
5	(3) Minor victim of domestic traf-
6	FICKING.—The term "minor victim of domestic traf-
7	ficking" means a person subjected to an act or prac-
8	tice described in paragraph (1) who has not attained
9	18 years of age at the time the person is identified
10	as a victim of domestic trafficking.
11	TITLE III—AUTHORIZATIONS OF
12	APPROPRIATIONS
13	SEC. 301. AUTHORIZATIONS OF APPROPRIATIONS.
14	Section 113 of the Trafficking Victims Protection Act
15	of 2000 (22 U.S.C. 7110) is amended—
16	(1) in subsection (a)—
17	(A) by striking "and \$5,000,000" and in-
18	serting "\$5,000,000";
19	(B) by adding at the end before the period
20	the following: ", and \$5,500,000 for each of the
21	fiscal years 2006 and 2007"; and
22	(C) by further adding at the end the fol-
23	lowing new sentence: "In addition, there are au-
24	thorized to be appropriated to the Office to
25	Monitor and Combat Trafficking for official re-

1	ception and representation expenses \$3,000 for
2	each of the fiscal years 2006 and 2007.";
3	(2) in subsection (b), by striking "2004 and
4	2005" and inserting "2004, 2005, 2006, and 2007";
5	(3) in subsection (e)(1), by striking "2004 and
6	2005" each place it appears and inserting "2004,
7	2005, 2006, and 2007";
8	(4) in subsection (d), by striking "2004 and
9	2005" each place it appears and inserting "2004,
10	2005, 2006, and 2007";
11	(5) in subsection (e)—
12	(A) in paragraphs (1) and (2), by striking
13	"2003 through 2005" and inserting "2003
14	through 2007"; and
15	(B) in paragraph (3), by striking
16	"\$300,000 for fiscal year 2004 and \$300,000
17	for fiscal year 2005" and inserting "\$300,000
18	for each of the fiscal years 2004 through
19	2007"; and
20	(6) in subsection (f), by striking "2004 and
21	2005" and inserting "2004, 2005, 2006, and 2007".
22	SEC. 302. INVESTIGATIONS BY FEDERAL BUREAU OF INVES-
23	TIGATIONS.
24	There are authorized to be appropriated to the Direc-
25	tor of the Federal Bureau of Investigation to carry out

- 1 sections 204 and 104(g) \$15,000,000 for fiscal year 2006,
- 2 to remain available until expended.

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