# Calendar No. 614

109th CONGRESS 2D Session



[Report No. 109-336]

To amend the Internal Revenue Code of 1986 to repeal the excise tax on telephone and other communications services.

## IN THE SENATE OF THE UNITED STATES

JUNE 28, 2005

Mr. SANTORUM (for himself, Mr. CRAPO, Mr. SMITH, Mr. HAGEL, Mr. EN-SIGN, Mr. ALLEN, Mr. COBURN, Mr. THUNE, Mr. CHAMBLISS, Mr. SES-SIONS, Mr. ALLARD, Mr. COCHRAN, Mr. ISAKSON, Mr. HATCH, Mr. CRAIG, Mr. BROWNBACK, Mr. TALENT, and Mr. KYL) introduced the following bill; which was read twice and referred to the Committee on Finance

SEPTEMBER 15, 2006

Reported by Mr. GRASSLEY, with an amendment and an amendment to the title

[Strike out all after the enacting clause and insert the part printed in italic]

# **AN ACT**

- To amend the Internal Revenue Code of 1986 to repeal the excise tax on telephone and other communications services.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

### 1 SECTION 1. SHORT TITLE.

2 This Act may be eited as the "Telephone Excise Tax
3 Repeal Act of 2005".

# 4 SEC. 2. REPEAL OF EXCISE TAX ON TELEPHONE AND 5 OTHER COMMUNICATIONS SERVICES.

6 (a) IN GENERAL.—Chapter 33 of the Internal Rev7 enue Code of 1986 (relating to facilities and services) is
8 amended by striking subchapter B.

9 (b) Conforming Amendments.—

10 (1) Section 4293 of such Code is amended by 11 striking "chapter 32 (other than the taxes imposed 12 by sections 4064 and 4121) and subchapter B of 13 chapter 33," and inserting "and chapter 32 (other 14 than the taxes imposed by sections 4064 and 15 4121),".

16 (2)(A) Paragraph (1) of section 6302(e) of such
17 Code is amended by striking "section 4251 or".

18 (B) Paragraph (2) of section 6302(e) of such
19 Code is amended—

20 (i) by striking "imposed by—" and all that
21 follows through "with respect to" and inserting
22 "imposed by section 4261 or 4271 with respect
23 to", and

24 (ii) by striking "bills rendered or".

1	(C) The subsection heading for section $6302(e)$
2	of such Code is amended by striking "Communica-
3	tions Services and".
4	(3) Section 6415 of such Code is amended by
5	striking "4251, 4261, or 4271" each place it ap-
6	pears and inserting "4261 or 4271".
7	(4) Paragraph (2) of section 7871(a) of such
8	Code is amended by inserting "or" at the end of
9	subparagraph (B), by striking subparagraph (C),
10	and by redesignating subparagraph (D) as subpara-
11	<del>graph (C).</del>
12	(5) The table of subchapters for chapter 33 of
13	such Code is amended by striking the item relating
14	to subchapter B.
15	(c) EFFECTIVE DATE.—The amendments made by
16	this section shall apply to amounts paid pursuant to bills
17	first rendered more than 90 days after the date of the
18	enactment of this Act.
19	SECTION 1. SHORT TITLE; AMENDMENT OF 1986 CODE;
20	TABLE OF CONTENTS.
21	(a) Short Title.—This Act may be cited as the
22	"Telephone Excise Tax Repeal and Taxpayer Protection
23	and Assistance Act of 2006".
24	(b) Amendment of 1986 Code.—Except as otherwise
25	expressly provided, whenever in this Act an amendment or

- 1 repeal is expressed in terms of an amendment to, or repeal
- 2 of, a section or other provision, the reference shall be consid-
- 3 ered to be made to a section or other provision of the Inter-
- 4 nal Revenue Code of 1986.
- 5 (c) TABLE OF CONTENTS.—The table of contents for

#### 6 this Act is as follows:

Sec. 1. Short title; amendment of 1986 Code; table of contents.

#### TITLE I—TELEPHONE EXCISE TAX REPEAL

Sec. 101. Repeal of excise tax on telephone and other communications services.

#### TITLE II—TAXPAYER PROTECTION AND ASSISTANCE

- Sec. 201. Low-income taxpayer clinics.
- Sec. 202. Clarification of enrolled agent credentials.
- Sec. 203. Regulation of Federal tax return preparers.
- Sec. 204. Contract authority for examinations of preparers.
- Sec. 205. Regulation of refund anticipation loan facilitators.
- Sec. 206. Taxpayer access to financial institutions.

#### TITLE III—IMPROVEMENTS IN TAX ADMINISTRATION AND TAXPAYER SAFEGUARDS

- Sec. 301. Waiver of user fee for installment agreements using automated withdrawals.
- Sec. 302. Termination of installment agreements.
- Sec. 303. Individuals held harmless on improper levy on individual retirement plan.
- Sec. 304. Office of Chief Counsel review of offers-in-compromise.
- Sec. 305. Elimination of restriction on offsetting refunds from former residents.
- Sec. 306. Revisions relating to termination of employment of IRS employees for misconduct.
- Sec. 307. Modification of collection due process procedures for employment tax liabilities.
- Sec. 308. Extension of time limit for contesting IRS levy.
- Sec. 309. Authorization for IRS to require increased electronic filing of returns prepared by paid return preparers.
- Sec. 310. Direct access to e-file Federal income tax returns.
- Sec. 311. Modifications and report regarding Free File program.
- Sec. 312. Study on clarifying recordkeeping responsibilities.
- Sec. 313. Modification of TIGTA reporting requirements.
- Sec. 314. Streamline reporting process for National Taxpayer Advocate.
- Sec. 315. Whistleblower reforms.
- Sec. 316. Authorization for Financial Management Service retention of transaction fees from levied amounts.
- Sec. 317. Clarification of definition of church tax inquiry.
- Sec. 318. Treatment of funds from Indian tribal governments as public support for purposes of public charity-private foundation classification.

- Sec. 319. Tax court review of requests for equitable relief from joint and several liability.
- Sec. 320. Authorization of appropriations for tax law enforcement relating to human sex trafficking.
- Sec. 321. Regulation of payroll tax deposit agents.
- Sec. 322. Special period of limitation when uniformed services retired pay is reduced as a result of award of disability compensation.

#### TITLE IV—REFORM OF PENALTY AND INTEREST

- Sec. 401. Individual estimated tax.
- Sec. 402. Corporate estimated tax.
- Sec. 403. Increase in large corporation threshold for estimated tax payments.
- Sec. 404. Expansion of interest netting.
- Sec. 405. Clarification of application of Federal tax deposit penalty.
- Sec. 406. Frivolous tax submissions.
- Sec. 407. Understatement of taxpayer liability by return preparers.
- Sec. 408. Penalty for aiding and abetting the understatement of tax liability.
- Sec. 409. Increase in criminal monetary penalty limitation for the underpayment or overpayment of tax due to fraud.
- Sec. 410. Doubling of certain penalties, fines, and interest on underpayments related to certain offshore financial arrangements.
- Sec. 411. Increase in penalty for bad checks and money orders.
- Sec. 412. Increase in penalty excise taxes on the political and excess lobbying activities of section 501(c)(3) organizations.
- Sec. 413. Penalty for filing erroneous refund claims.

#### TITLE V—CONFIDENTIALITY AND DISCLOSURE

- Sec. 501. Collection activities with respect to joint return disclosable to either spouse based on oral request.
- Sec. 502. Prohibition of disclosure of taxpayer identification information with respect to disclosure of accepted offers-in-compromise.
- Sec. 503. Compliance by contractors with confidentiality safeguards.
- Sec. 504. Higher standards for requests for and consents to disclosure.
- Sec. 505. Civil damages for unauthorized disclosure or inspection.
- Sec. 506. Expansion of disclosure in emergency circumstances.
- Sec. 507. Disclosure of taxpayer identity for tax refund purposes.
- Sec. 508. Treatment of public records.
- Sec. 509. Taxpayer identification number matching.
- Sec. 510. Form 8300 disclosures.
- Sec. 511. Expansion of penalty for disclosure or use of information by tax return preparer.
- Sec. 512. Restrictions on disclosure and use of tax return information.

#### TITLE VI—UNITED STATES TAX COURT EMPLOYEE APPOINTMENT MODERNIZATION

Sec. 601. Amendments to appoint employees.

#### TITLE VII—MISCELLANEOUS PROVISIONS

- Sec. 701. Expensing of broadband Internet access expenditures.
- Sec. 702. Modification of refunds for kerosene used in aviation.
- Sec. 703. Declarations on Federal corporate income tax returns.
- Sec. 704. Certified professional employer organizations.

- Sec. 705. Study on collecting estimated tax payments through the electronic fund transfer system.
- Sec. 706. Study on use of voluntary withholding agreements.
- Sec. 707. Offset of State judicial debts against income tax refund.
- Sec. 708. Clarification of responsibilities of United States marshals attending the Tax Court.
- Sec. 709. Authorization of appropriations to combat the tax gap and for tax law enforcement.
- Sec. 710. Annual tax gap report.
- Sec. 711. Operations for the enforcement of tax laws relating to hiring and continued employment of undocumented workers.
- Sec. 712. Repeal of dollar limitation on contributions to funeral trusts.
- Sec. 713. Administrative relief for certain late qualified terminable interest property elections.
- Sec. 714. Disclosure of written determinations.
- Sec. 715. Disclosure of Internet web site and name under which organization does business.
- Sec. 716. Modification to reporting capital transactions.
- Sec. 717. Disclosure that Form 990 is publicly available.
- Sec. 718. Expedited review process for certain tax-exemption applications.
- Sec. 719. Expansion of declaratory judgment remedy to tax-exempt organizations.
- Sec. 720. Wireless telecommunications equipment.
- Sec. 721. Permanent extension of Internet tax moratorium.
- Sec. 722. Simplification through elimination of inoperative provisions.

#### TITLE VIII—REVENUE OFFSET PROVISIONS

- Sec. 801. Clarification of economic substance doctrine.
- Sec. 802. Penalty for understatements attributable to transactions lacking economic substance, etc.
- Sec. 803. Application of rules treating inverted corporations as domestic corporations to certain transactions occurring after March 20, 2002.

# 1 TITLE I—TELEPHONE EXCISE 2 TAX REPEAL

3 SEC. 101. REPEAL OF EXCISE TAX ON TELEPHONE AND

4

#### **OTHER COMMUNICATIONS SERVICES.**

5 (a) IN GENERAL.—Chapter 33 (relating to facilities

6 and services) is amended by striking subchapter B.

7 (b) Conforming Amendments.—

- 8 (1) Section 4293 is amended by striking "chap-
- 9 ter 32 (other than the taxes imposed by sections 4064
- 10 and 4121) and subchapter B of chapter 33," and in-

1	serting "and chapter 32 (other than the taxes imposed
2	by sections 4064 and 4121),".
3	(2)(A) Section 6302(e)(1) is amended by striking
4	"section 4251 or".
5	(B) Section 6302(e)(2)(A) is amended—
6	(i) by striking "imposed by—" and all that
7	follows through "with respect to" and inserting
8	"imposed by section 4261 or 4271 with respect
9	to", and
10	(ii) by striking "bills rendered or".
11	(C) The heading for subsection $(e)$ of section
12	6302 is amended by striking "COMMUNICATIONS
13	Services".
14	(3) Section 6415 is amended by striking "4251,
15	4261, or 4271" each place it appears and inserting
16	"4261 or 4271".
17	(4) Section $7871(a)(2)$ is amended by adding
18	"or" at the end of subparagraph $(B)$ , by striking sub-
19	paragraph (C), and by redesignating subparagraph
20	(D) as subparagraph (C).
21	(5) The table of subchapters for chapter 33 is
22	amended by striking the item relating to subchapter
23	В.
24	(c) EFFECTIVE DATE.—The amendments made by this
25	section shall apply to amounts paid pursuant to bills first

rendered more than 90 days after the date of the enactment
 of this Act.

3 (d) AUTHORIZATION FOR REFUND PROGRAM.—There
4 is authorized to be appropriated \$49,000,000 to the Internal
5 Revenue Service to implement the telephone excise tax re6 fund program under Internal Revenue Service Notice 20067 50.

# 8 TITLE II—TAXPAYER 9 PROTECTION AND ASSISTANCE

## 10 SEC. 201. LOW-INCOME TAXPAYER CLINICS.

11 (a) GRANTS FOR RETURN PREPARATION CLINICS.—

(1) IN GENERAL.—Chapter 77 (relating to miscellaneous provisions) is amended by inserting after
section 7526 the following new section:

15 "SEC. 7526A. RETURN PREPARATION CLINICS FOR LOW-IN16 COME TAXPAYERS.

17 "(a) IN GENERAL.—The Secretary may, subject to the
18 availability of appropriated funds, make grants to provide
19 matching funds for the development, expansion, or continu20 ation of qualified return preparation clinics.

21 "(b) DEFINITIONS.—For purposes of this section—

22 "(1) QUALIFIED RETURN PREPARATION CLIN23 IC.—

24 "(A) IN GENERAL.—The term 'qualified re25 turn preparation clinic' means a clinic which—

9

	0
1	"(i) does not charge more than a nomi-
2	nal fee for its services (except for reimburse-
3	ment of actual costs incurred), and
4	"(ii) operates programs which assist
5	low-income taxpayers, including individ-
6	uals for whom English is a second lan-
7	guage, in preparing and filing their Federal
8	income tax returns, including schedules re-
9	porting sole proprietorship or farm income.
10	"(B) Assistance to low-income tax-
11	PAYERS.—A clinic is treated as assisting low-in-
12	come taxpayers under subparagraph $(A)(ii)$ if at
13	least 90 percent of the taxpayers assisted by the
14	clinic have incomes which do not exceed 250 per-
15	cent of the poverty level, as determined in ac-
16	cordance with criteria established by the Director
17	of the Office of Management and Budget.
18	"(2) CLINIC.—The term 'clinic' includes—
19	"(A) a clinical program at an eligible edu-
20	cational institution (as defined in section
21	529(e)(5)) which satisfies the requirements of
22	paragraph (1) through student assistance of tax-
23	payers in return preparation and filing, and
24	``(B) an organization described in section
25	501(c) and exempt from tax under section 501(a)

1	which satisfies the requirements of paragraph
2	(1).
3	"(c) Special Rules and Limitations.—
4	"(1) Aggregate limitation.—Unless otherwise
5	provided by specific appropriation, the Secretary
6	shall not allocate more than \$10,000,000 per year (ex-
7	clusive of costs of administering the program) to
8	grants under this section.
9	"(2) Other Applicable rules.—Rules similar
10	to the rules under paragraphs (2) through (7) of sec-
11	tion 7526(c) shall apply with respect to the awarding
12	of grants to qualified return preparation clinics.".
13	(2) CLERICAL AMENDMENT.—The table of sec-
14	tions for chapter 77 is amended by inserting after the
15	item relating to section 7526 the following new item:
	"Sec. 7526A. Return preparation clinics for low-income taxpayers.".
16	(b) GRANTS FOR TAXPAYER REPRESENTATION AND
17	Assistance Clinics.—
18	(1) INCREASE IN AUTHORIZED GRANTS.—Section
19	7526(c)(1) (relating to aggregate limitation) is
20	amended by striking "\$6,000,000" and inserting
21	<i>``\$10,000,000`</i> '.
22	(2) Use of grants for overhead expenses
23	PROHIBITED.—

1	(A) IN GENERAL.—Section 7526(c) (relating
2	to special rules and limitations) is amended by
3	adding at the end the following new paragraph:
4	"(6) Use of grants for overhead expenses
5	PROHIBITED.—No grant made under this section may
6	be used for the overhead expenses of any clinic or of
7	any institution sponsoring such clinic.".
8	(B) Conforming Amendments.—Section
9	7526(c)(5) is amended—
10	(i) by inserting "qualified" before
11	"low-income", and
12	(ii) by striking the last sentence.
13	(3) PROMOTION OF CLINICS.—Section 7526(c), as
14	amended by paragraph (2), is amended by adding at
15	the end the following new paragraph:
16	"(7) Promotion of clinics.—The Secretary is
17	authorized to promote the benefits of and encourage
18	the use of low-income taxpayer clinics through the use
19	of mass communications, referrals, and other means.".
20	(c) EFFECTIVE DATE.—The amendments made by this
21	section shall apply to grants made after the date of the en-
22	actment of this Act.

3 (a) IN GENERAL.—Chapter 77 (relating to miscella4 neous provisions) is amended by adding at the end the fol5 lowing new section:

## 6 "SEC. 7529. ENROLLED AGENTS.

7 "(a) IN GENERAL.—The Secretary may prescribe such
8 regulations as may be necessary to regulate the conduct of
9 enrolled agents in regards to their practice before the Inter10 nal Revenue Service.

11 "(b) USE OF CREDENTIALS.—Any enrolled agents 12 properly licensed to practice as required under rules pro-13 mulgated under subsection (a) shall be allowed to use the 14 credentials or designation as 'enrolled agent', 'EA', or 15 'E.A.'.".

16 (b) CLERICAL AMENDMENT.—The table of sections for
17 chapter 77 is amended by adding at the end the following
18 new item:

"Sec. 7529. Enrolled agents.".

(c) PRIOR REGULATIONS.—The authority to prescribe
regulations under the amendments made by this section
may not be construed to have any effect on part 10 of title
31, Code of Federal Regulations, or any other related Federal rule or regulation issued before the date of the enactment of this Act.

1	SEC. 203. REGULATION OF FEDERAL TAX RETURN PRE-
2	PARERS.
3	(a) AUTHORIZATION.—Section 330(a)(1) of title 31,
4	United States Code, is amended by inserting "(including
5	compensated preparers of Federal tax returns, documents,
6	and other submissions)" after "representatives".
7	(b) Requirement.—
8	(1) IN GENERAL.—Not later than 1 year after
9	the date of the enactment of this Act, the Secretary of
10	the Treasury shall prescribe regulations under section
11	330 of title 31, United States Code—
12	(A) to regulate those compensated preparers
13	not otherwise regulated under regulations pro-
14	mulgated under such section on the date of the
15	enactment of this Act, and
16	(B) to carry out the provisions of, and
17	amendments made by, this section.
18	(2) EXAMINATION.—
19	(A) IN GENERAL.—In promulgating the reg-
20	ulations under paragraph (1), the Secretary
21	shall develop (or approve) and administer an eli-
22	gibility examination designed to test—
23	(i) the technical knowledge and com-
24	petency of each preparer described in para-
25	graph (1)(A)—

14

	± ±
1	(I) to prepare Federal tax returns,
2	including individual and business in-
3	come tax returns, and
4	(II) to properly claim the earned
5	income tax credit under section 32 of
6	the Internal Revenue Code of 1986
7	with respect to such individual returns,
8	and
9	(ii) the knowledge of each such pre-
10	parer regarding such ethical standards for
11	the preparation of such returns as deter-
12	mined appropriate by the Secretary.
13	(B) State licensing or state registra-
14	TION PROGRAMS.—In promulgating the regula-
15	tions under paragraph (1), the Secretary shall
16	accept the credentials of any State licensing or
17	State registration program for any preparer de-
18	scribed in paragraph $(1)(A)$ in lieu of the ad-
19	ministration of an eligibility examination to
20	such preparer under subparagraph $(A)$ if such
21	program has an eligibility examination which is
22	comparable to the eligibility examination under
23	subparagraph (A).
24	(3) Continuing eligibility —

24 (3) CONTINUING ELIGIBILITY.—

	10
1	(A) IN GENERAL.—The regulations under
2	paragraph (1) shall require a renewal of eligi-
3	bility every 3 years and shall set forth the man-
4	ner in which a preparer described in paragraph
5	(1)(A) must renew such eligibility.
6	(B) Continuing education require-
7	MENTS.—As part of the renewal of eligibility,
8	such regulations shall require that each such pre-
9	parer show evidence of completion of such con-
10	tinuing education requirements as specified by
11	the Secretary.
12	(C) Nonmonetary sanctions.—The regu-
13	lations under paragraph (1) shall provide for the
14	suspension or termination of such eligibility in
15	the event of any failure to comply with the re-
16	quirements for such eligibility.
17	(4) Penalty for unauthorized preparation
18	OF RETURNS, ETC.—In promulgating the regulations
19	under paragraph (1), the Secretary shall impose a
20	penalty of \$1,000 for each Federal tax return, docu-
21	ment, or other submission prepared by a preparer de-
22	scribed in paragraph $(1)(A)$ who is not in compliance
23	with the requirements of paragraph (2) or (3) or who
24	is suspended or disbarred from practice before the De-
25	partment of the Treasury under such regulations.

1	Such penalty shall be in addition to any other pen-
2	alty which may be imposed.
3	(c) Office of Professional Responsibility.—Sec-
4	tion 330 of title 31, United States Code, is amended by add-
5	ing at the end the following new subsection:
6	"(e) Office of Professional Responsibility.—
7	"(1) IN GENERAL.—There shall be in the Inter-
8	nal Revenue Service an Office of Professional Respon-
9	sibility the functions of which shall be as prescribed
10	by the Secretary of the Treasury, including the car-
11	rying out of the purposes of this section.
12	"(2) Director.—
13	"(A) IN GENERAL.—The Office of Profes-
14	sional Responsibility shall be under the super-
15	vision and direction of an official known as the
16	'Director, Office of Professional Responsibility'.
17	The Director, Office of Professional Responsi-
18	bility, shall report directly to the Commissioner
19	of Internal Revenue and shall be entitled to com-
20	pensation at the same rate as the highest rate of
21	basic pay established for the Senior Executive
22	Service under section 5382 of title 5, or, if the
23	Secretary of the Treasury so determines, at a
24	rate fixed under section 9503 of such title.

"(B) APPOINTMENT.—The Director, Office of Professional Responsibility, shall be appointed by the Secretary of the Treasury without regard to the provisions of title 5 relating to appointments in the competitive service or the Senior Executive Service.
"(3) HEARING.—Any hearing on an action initiated by the Director, Office of Professional Responsibility, to impose a sanction under regulations promulgated under this section shall be conducted in accordance with sections 556 and 557 of title 5 by 1 or more administrative law judges appointed by the Secretary of the Treasury under section 3105 of title 5.

"(4) COORDINATION WITH STATE SANCTION PROGRAMS.—In carrying out the purposes of this section,
the Director, Office of Professional Responsibility
shall coordinate with appropriate State officials in
order to collect information regarding representatives,
employers, firms and other entities which have been
disciplined or suspended under State or local rules.

21 "(5) INFORMATION ON SANCTIONS TO BE AVAIL22 ABLE TO THE PUBLIC.—

23 "(A) SANCTIONS INITIATED BY ACTION.—
24 When an action is initiated by the Director, Of25 fice of Professional Responsibility, to impose a

1

2

3

4

5

6

7

8

9

10

11

12

13

1	sanction under regulations promulgated under
2	this section, the pleadings and the record of the
3	proceeding and hearing shall be open to the pub-
4	lic (subject to restrictions imposed under sub-
5	paragraph (C)).
6	"(B) SANCTION NOT INITIATED BY AC-
7	TION.—When a sanction under regulations pro-
8	mulgated under this section (other than a pri-
9	vate reprimand) is imposed without initiation of
10	an action, the Director, Office of Professional Re-
11	sponsibility, shall make available to the public
12	information identifying the representative, em-
13	ployer, firm, or other entity sanctioned, as well
14	as information about the conduct which gave rise
15	to the sanction (subject to restrictions imposed
16	under subparagraph (C)).
17	"(C) Restrictions on release of infor-
18	MATION.—Information about clients of the rep-
19	resentative, employer, firm, or other entity and
20	medical information with respect to the rep-
21	resentative shall not be released to the public or
22	discussed in an open hearing, except to the extent
23	necessary to understand the nature, scope, and
24	impact of the conduct giving rise to the sanction
25	or proposed sanction. Disagreements regarding

1	the application of this subparagraph shall be re-
2	solved by the administrative law judge or, when
3	a sanction is imposed without initiation of an
4	action, by the Director, Office of Professional Re-
5	sponsibility.
6	"(6) FEE8.—Any fees imposed under regulations
7	promulgated under this section shall be available
8	without fiscal year limitation to the Office of Profes-
9	sional Responsibility for the purpose of reimburse-
10	ment of the costs of administering and enforcing the
11	requirements of such regulations.".
12	(d) BAN ON AUDIT INSURANCE.—Section 330 of title
13	31, United States Code, as amended by subsection (c), is
14	amended by adding at the end the following new subsection:
15	"(f) BAN ON AUDIT INSURANCE.—No person admitted
16	to practice before the Department of the Treasury may di-
17	rectly or indirectly offer or provide insurance to cover pro-
18	fessional fees and other expenses incurred in responding to
19	or defending an audit by the Internal Revenue Service.".
20	(e) Penalties.—
21	(1) INCREASE IN CERTAIN PENALTIES.—Sub-
22	sections (a), (b), and (c) of section 6695 (relating to
23	other assessable penalties with respect to the prepara-

24 tion of income tax returns for other persons) are each

1	amended striking "a penalty of \$50" and all that fol-
2	lows and inserting "a penalty equal to—
3	"(1) \$1,000, or
4	"(2) in the case of 3 or more such failures in a
5	calendar year, \$500 for each such failure.
6	The preceding sentence shall not apply with respect to any
7	failure if such failure is due to reasonable cause and not
8	due to willful neglect.".
9	(2) Use of penalties.—Unless specifically ap-
10	propriated otherwise, there is authorized to be appro-
11	priated and is appropriated to the Office of Profes-
12	sional Responsibility for each fiscal year for the ad-
13	ministration of the public awareness campaign de-
14	scribed in subsection (g) an amount equal to the pen-
15	alties collected during the preceding fiscal year under
16	sections 6694 and 6695 of the Internal Revenue Code
17	of 1986 and under the regulations promulgated under
18	section 330 of title 31, United States Code (by reason
19	of subsection $(b)(1)$ .
20	(f) Coordination With Section 6060(a).—The Sec-
21	retary of the Treasury shall coordinate the requirements
22	under the regulations promulgated under section 330 of title
23	31, United States Code, with the return requirements of sec-
2.4	

24 tion 6060 of the Internal Revenue Code of 1986.

(g) PUBLIC AWARENESS CAMPAIGN.—The Secretary of
 the Treasury or the Secretary's delegate shall conduct a
 public information and consumer education campaign, uti lizing paid advertising—

5 (1) to encourage taxpayers to use for Federal tax
6 matters only professionals who establish their com7 petency under the regulations promulgated under sec8 tion 330 of title 31, United States Code, and

9 (2) to inform the public of the requirements that 10 any compensated preparer of tax returns, documents, 11 and submissions subject to the requirements under the 12 regulations promulgated under such section must sign 13 the return, document, or submission prepared for a 14 fee and display notice of such preparer's compliance 15 under such regulations.

(h) ADDITIONAL FUNDS AVAILABLE FOR COMPLIANCE
ACTIVITIES.—The Secretary of the Treasury may use any
specifically appropriated funds for earned income tax credit
compliance to improve and expand enforcement of the regulations promulgated under section 330 of title 31, United
States Code.

(i) ADDITIONAL CERTIFICATION ON DOCUMENTS
OTHER THAN RETURNS.—The Secretary of the Treasury
shall require that each document or other submission filed
with the Internal Revenue Service (other than a return

1 signed by the taxpayer) shall be signed under penalty of

2 perjury and the identifying number of any paid preparer
3 who prepared such document (if any) under rules similar
4 to the rules under section 6109(a)(4).

5 SEC. 204. CONTRACT AUTHORITY FOR EXAMINATIONS OF
6 PREPARERS.

7 The Secretary of the Treasury is authorized to contract
8 for the development or administration, or both, of any ex9 aminations under the regulations promulgated under sec10 tion 330 of title 31, United States Code.

# SEC. 205. REGULATION OF REFUND ANTICIPATION LOAN FACILITATORS.

13 (a) REGULATION OF REFUND ANTICIPATION LOAN
14 FACILITATORS.—

(1) IN GENERAL.—Chapter 77 (relating to miscellaneous provisions), as amended by this Act, is
amended by inserting at the end the following new
section:

## 19 "SEC. 7530. REFUND ANTICIPATION LOAN FACILITATORS.

"(a) REGISTRATION.—Each refund loan facilitator
shall register with the Secretary on an annual basis. As
a part of such registration, each refund loan facilitator
shall provide the Secretary with the name, address, and taxpayer identification number of such facilitator and the fee
schedule of such facilitator for the year of such registration.

disclose to a taxpayer both orally and on a separate written
form at the time such taxpayer applies for a refund antici-
pation loan the following information:
"(1) NATURE OF THE TRANSACTION.—The re-
fund loan facilitator shall disclose—
"(A) that the taxpayer is applying for a
loan that is based upon the taxpayer's antici-
pated income tax refund,
(B) the expected time within which the
loan will be paid to the taxpayer if such loan is
approved,
"(C) the time frame in which income $tax$
refunds are typically paid based upon the dif-
ferent filing options available to the taxpayer,
(D) that there is no guarantee that a re-
fund will be paid in full or received within a
specified time period and that the taxpayer is re-
sponsible for the repayment of the loan even if
the refund is not paid in full or has been de-
layed,
(E) if the refund loan facilitator has an
agreement with another refund loan facilitator
(or any lender working in conjunction with an-
other refund loan facilitator) to offset out-

1	standing liabilities for previous refund anticipa-
2	tion loans provided by such other refund loan
3	facilitator, that any refund paid to the taxpayer
4	may be so offset and the implication of any such
5	offset,
6	``(F) that the taxpayer may file an elec-
7	tronic return without applying for a refund an-
8	ticipation loan and the fee for filing such an
9	electronic return, and
10	``(G) that the loan may have substantial fees
11	and interest charges that may exceed those of
12	other sources of credit and the taxpayer should
13	carefully consider—
14	"(i) whether such a loan is appropriate
15	for the taxpayer, and
16	"(ii) other sources of credit.
17	"(2) FEES AND INTEREST.—The refund loan
18	facilitator shall disclose all refund anticipation loan
19	fees with respect to the refund anticipation loan. Such
20	disclosure shall include—
21	((A) a copy of the fee schedule of the refund
22	loan facilitator,
23	``(B) the typical fees and interest rates
24	(using annual percentage rates as defined by sec-
25	tion 107 of the Truth in Lending Act (15 U.S.C.

1	1606)) for several typical amounts of such loans
2	and of other types of consumer credit,
3	"(C) typical fees and interest charges if a
4	refund is not paid or delayed, and
5	"(D) the amount of a fee (if any) that will
6	be charged if the loan is not approved.
7	"(3) OTHER INFORMATION.—The refund loan
8	facilitator shall disclose any other information re-
9	quired to be disclosed by the Secretary.
10	"(c) Fines and Sanctions.—
11	"(1) IN GENERAL.—The Secretary may impose a
12	monetary penalty on any refund loan facilitator
13	who—
14	"(A) fails to register under subsection (a),
15	OT
16	``(B) fails to disclose any information re-
17	quired under subsection (b).
18	"(2) MAXIMUM MONETARY PENALTY.—Any mon-
19	etary penalty imposed under paragraph (1) shall not
20	exceed—
21	"(A) in the case of a failure to register, the
22	gross income derived from all refund anticipa-
23	tion loans made during the period the refund
24	loan facilitator was not registered, and

1	``(B) in the case of a failure to disclose in-
2	formation, the gross income derived from all re-
3	fund anticipation loans with respect to which
4	such failure applied.
5	"(3) Reasonable cause exceptions.—No pen-
6	alty may be imposed under this subsection with re-
7	spect to any failure if it is shown that such failure
8	is due to reasonable cause.
9	"(d) DEFINITIONS.—For purposes of this section—
10	"(1) Refund loan facilitator.—
11	"(A) IN GENERAL.—The term 'refund loan
12	facilitator' means any electronic return origi-
13	nator who—
14	"(i) solicits for, processes, receives, or
15	accepts delivery of an application for a re-
16	fund anticipation loan, or
17	"(ii) facilitates the making of a refund
18	anticipation loan in any other manner.
19	"(B) ELECTRONIC RETURN ORIGINATOR.—
20	For purposes of subparagraph (A), the term 'elec-
21	tronic return originator' means a person who
22	originates the electronic submission of income
23	tax returns for another person.
24	"(2) Refund anticipation loan.—The term
25	'refund anticipation loan' means any loan of money

1	or any other thing of value to a taxpayer in connec-
2	tion with the taxpayer's anticipated receipt of a Fed-
3	eral tax refund. Such term includes a loan secured by
4	the tax refund or an arrangement to repay a loan
5	from the tax refund.
6	"(3) Refund anticipation loan fees.—The
7	term 'refund anticipation loan fees' means the fees,
8	charges, interest, and other consideration charged or
9	imposed by the lender or facilitator for the making of
10	a refund anticipation loan.
11	"(e) REGULATIONS.—The Secretary may prescribe
12	such regulations as necessary to implement the require-
13	ments of this section.".
14	(2) CLERICAL AMENDMENT.—The table of sec-
15	tions for chapter 77, as amended by this Act, is
16	amended by adding at the end the following new item:
	"Sec. 7530. Refund anticipation loan facilitators.".
17	(b) Disclosure of Penalty.—Section 6103(k) (re-
18	lating to disclosure of certain returns and return informa-
19	tion for tax administration purposes) is amended by add-
20	ing at the end the following new paragraph:
21	"(10) Disclosure of penalties on refund
22	ANTICIPATION LOAN FACILITATORS.—The Secretary
23	may disclose the name and employer (including the

24 employer's address) of any person with respect to

whom a penalty has been imposed under section 7530
 and the amount of any such penalty.".

3 (c) Use of Penalties.—Unless specifically appro-4 priated otherwise, there is authorized to be appropriated 5 and is appropriated to the Internal Revenue Service for each fiscal year for the administration of the public aware-6 7 ness campaign described in subsection (d) an amount equal 8 to the penalties collected during the preceding fiscal year 9 under section 7530 of the Internal Revenue Code of 1986. 10 (d) PUBLIC AWARENESS CAMPAIGN.—The Secretary of the Treasury or the Secretary's delegate shall conduct a 11 12 public information and consumer education campaign, uti-13 lizing paid advertising, to educate the public on making sound financial decisions with respect to refund anticipa-14 15 tion loans (as defined under section 7530 of the Internal Revenue Code of 1986), including the need to compare— 16 17 (1) the rates and fees of such loans with the rates

18 and fees of conventional loans; and

(2) the amount of money received under the loan
after taking into consideration such costs and fees
with the total amount of the refund.

(e) EFFECTIVE DATE.—The amendments made by this
section shall take effect on the date that is 1 year after the
date of the enactment of this Act.

(f) TERMINATION OF DEBT INDICATOR PROGRAM.—
 The Secretary of the Treasury shall terminate the Debt In dicator program announced in Internal Revenue Service
 Notice 99–58 and may not implement any similar pro gram.

#### 6 SEC. 206. TAXPAYER ACCESS TO FINANCIAL INSTITUTIONS.

7 (a) ESTABLISHMENT OF PROGRAM.—The Secretary of 8 the Treasury is authorized to award demonstration project 9 grants (including multi-year grants) to eligible entities 10 which partner with volunteer and low-income preparation organizations to provide tax preparation services and as-11 sistance in connection with establishing an account in a 12 federally insured depository institution for individuals that 13 currently do not have such an account. 14

- 15 (b) ELIGIBLE ENTITIES.—
- 16 (1) IN GENERAL.—An entity is eligible to receive
  17 a grant under this section if such an entity is—

18 (A) an organization described in section
19 501(c)(3) of the Internal Revenue Code of 1986
20 and exempt from tax under section 501(a) of
21 such Code,

22 (B) a federally insured depository institu23 tion,

24 (C) an agency of a State or local govern25 ment,

1	(D) a community development financial in-
2	stitution,
3	(E) an Indian tribal organization,
4	(F) an Alaska Native Corporation,
5	(G) a Native Hawaiian organization,
6	(H) a labor organization, or
7	(I) a partnership comprised of 1 or more of
8	the entities described in the preceding subpara-
9	graphs.
10	(2) DEFINITIONS.—For purposes of this sec-
11	tion—
12	(A) FEDERALLY INSURED DEPOSITORY IN-
13	STITUTION.—The term ''federally insured deposi-
14	tory institution" means any insured depository
15	institution (as defined in section 3 of the Federal
16	Deposit Insurance Act (12 U.S.C. 1813)) and
17	any insured credit union (as defined in section
18	101 of the Federal Credit Union Act (12 U.S.C.
19	1752)).
20	(B) Community development financial
21	INSTITUTION.—The term "community develop-
22	ment financial institution" means any organiza-
23	tion that has been certified as such pursuant to
24	section 1805.201 of title 12, Code of Federal Reg-
25	ulations.

1	(C) Alaska native corporation.—The
2	term "Alaska Native Corporation" has the same
3	meaning as the term "Native Corporation"
4	under section 3(m) of the Alaska Native Claims
5	Settlement Act (43 U.S.C. 1602(m)).
6	(D) NATIVE HAWAIIAN ORGANIZATION.—The
7	term "Native Hawaiian organization" means
8	any organization that—
9	(i) serves and represents the interests of
10	Native Hawaiians, and
11	(ii) has as a primary and stated pur-
12	pose the provision of services to Native Ha-
13	waiians.
14	(E) LABOR ORGANIZATION.—The term
15	"labor organization" means an organization—
16	(i) in which employees participate,
17	(ii) which exists for the purpose, in
18	whole or in part, of dealing with employers
19	concerning grievances, labor disputes,
20	wages, rates of pay, hours of employment,
21	or conditions of work, and
22	(iii) which is described in section
23	501(c)(5) of the Internal Revenue Code of
24	1986.

(c) APPLICATION.—An eligible entity desiring a grant
 under this section shall submit an application to the Sec retary of the Treasury in such form and containing such
 information as the Secretary may require.

(d) LIMITATION ON ADMINISTRATIVE COSTS.—A recipient of a grant under this section may not use more than
6 percent of the total amount of such grant in any fiscal
8 year for the administrative costs of carrying out the pro9 grams funded by such grant in such fiscal year.

10 (e) EVALUATION AND REPORT.—For each fiscal year 11 in which a grant is awarded under this section, the Sec-12 retary of the Treasury shall submit a report to Congress 13 containing a description of the activities funded, amounts 14 distributed, and measurable results, as appropriate and 15 available.

(f) AUTHORIZATION OF APPROPRIATIONS.—There is
authorized to be appropriated to the Secretary of the Treasury, for the grant program described in this section,
\$10,000,000, or such additional amounts as deemed necessary, to remain available until expended.

(g) REGULATIONS.—The Secretary of the Treasury is
authorized to promulgate regulations to implement and administer the grant program under this section.

24 (h) STUDY ON DELIVERY OF TAX REFUNDS.—

1 (1) IN GENERAL.—The Secretary of the Treas-2 ury, in consultation with the National Taxpayer Ad-3 vocate, shall conduct a study on the payment of tax 4 refunds through debit cards or other electronic means to assist individuals that do not have access to finan-5 6 cial accounts or institutions. 7 (2) REPORT.—Not later than 1 year after the 8 date of the enactment of this Act, the Secretary of the 9 Treasury shall submit a report to Congress con-10 taining the result of the study conducted under sub-11 section (a). III—IMPROVEMENTS TITLE IN 12 **ADMINISTRATION** TAX AND 13 TAXPAYER SAFEGUARDS 14 15 SEC. 301. WAIVER OF USER FEE FOR INSTALLMENT AGREE-16 MENTS USING AUTOMATED WITHDRAWALS. 17 (a) IN GENERAL.—Section 6159 (relating to agreements for payment of tax liability in installments) is 18 amended by redesignating subsections (e) and (f) as sub-19 sections (f) and (g), respectively, and by inserting after sub-20 21 section (d) the following new subsection: 22 "(e) WAIVER OF USER FEES FOR INSTALLMENT 23 AGREEMENTS USING AUTOMATED WITHDRAWALS.—In the 24 case of a taxpayer who enters into an installment agreement

25 in which automated installment payments are agreed to,

the Secretary shall waive the fee (if any) for entering into
 the installment agreement.".

3 (b) EFFECTIVE DATE.—The amendments made by this
4 section shall apply to agreements entered into on or after
5 the date which is 180 days after the date of the enactment
6 of this Act.

### 7 SEC. 302. TERMINATION OF INSTALLMENT AGREEMENTS.

8 (a) IN GENERAL.—Section 6159(b)(4) (relating to fail-9 ure to pay an installment or any other tax liability when 10 due or to provide requested financial information) is 11 amended by striking "or" at the end of subparagraph (B), 12 by redesignating subparagraph (C) as subparagraph (E), 13 and by inserting after subparagraph (B) the following new 14 subparagraphs:

15 "(C) to make a Federal tax deposit under
16 section 6302 at the time such deposit is required
17 to be made,

18 "(D) to file a return of tax imposed under
19 this title by its due date (including extensions),
20 or".

(b) CONFORMING AMENDMENT.—The heading for
paragraph (4) of section 6159(b) is amended by striking
"FAILURE TO PAY AN INSTALLMENT OR ANY OTHER TAX LIABILITY WHEN DUE OR TO PROVIDE REQUESTED FINANCIAL
INFORMATION" and inserting "FAILURE TO MAKE PAY-

MENTS OR DEPOSITS OR FILE RETURNS WHEN DUE OR TO
 PROVIDE REQUESTED FINANCIAL INFORMATION".

3 (c) EFFECTIVE DATE.—The amendments made by this
4 section shall apply to failures occurring on or after the date
5 of the enactment of this Act.

6SEC. 303. INDIVIDUALS HELD HARMLESS ON IMPROPER7LEVY ON INDIVIDUAL RETIREMENT PLAN.

8 (a) IN GENERAL.—Section 6343 (relating to authority
9 to release levy and return property) is amended by adding
10 at the end the following new subsection:

11 "(f) INDIVIDUALS HELD HARMLESS ON WRONGFUL
12 LEVY, ETC. ON INDIVIDUAL RETIREMENT PLAN.—

13 "(1) IN GENERAL.—If the Secretary determines 14 that an individual retirement plan has been levied 15 upon in a case to which subsection (b) or (d)(2)(A) 16 applies and an amount is returned to the individual 17 who is the beneficiary of such plan, the individual 18 may deposit an amount equal to the sum of—

19 "(A) the amount of money returned by the
20 Secretary on account of such levy, and

21 "(B) interest paid under subsection (c) on
22 such amount of money,

23 into an individual retirement plan (other than an en24 dowment contract) to which a rollover from the plan

25 *levied upon is permitted.* 

"(2) TREATMENT AS ROLLOVER.—The distribu-
tion on generate of the lowe and any deposit under
tion on account of the levy and any deposit under
paragraph (1) with respect to such distribution shall
be treated for purposes of this title as if such distribu-
tion and deposit were part of a rollover described in
section 408(d)(3)(A)(i); except that—
"(A) interest paid under subsection (c) shall
be treated as part of such distribution and as not
includible in gross income,
((B) the 60-day requirement in such section
shall be treated as met if the deposit is made not
later than the 60th day after the day on which
the individual receives an amount under para-
graph (1) from the Secretary, and
``(C) such deposit shall not be taken into ac-
count under section $408(d)(3)(B)$ .
"(3) Refund, etc., of income tax on levy.—
If any amount is includible in gross income for a tax-
able year by reason of a levy referred to in paragraph
(1) and any portion of such amount is treated as a
rollover under paragraph (2), any tax imposed by
chapter 1 on such portion shall not be assessed, and
if assessed shall be abated, and if collected shall be
credited or refunded as an overpayment made on the

due date for filing the return of tax for such taxable
 year.

3 "(4) INTEREST.—Notwithstanding subsection
4 (d), interest shall be allowed under subsection (c) in
5 a case in which the Secretary makes a determination
6 described in subsection (d)(2)(A) with respect to a
7 levy upon an individual retirement plan.".

8 (b) EFFECTIVE DATE.—The amendment made by this
9 section shall apply to amounts paid under subsections (b),
10 (c), and (d)(2)(A) of section 6343 of the Internal Revenue
11 Code of 1986 after December 31, 2005.

# 12 SEC. 304. OFFICE OF CHIEF COUNSEL REVIEW OF OFFERS13 IN-COMPROMISE.

(a) IN GENERAL.—Section 7122(b) (relating to record)
is amended by striking "Whenever a compromise" and all
that follows through "his delegate" and inserting "If the
Secretary determines that an opinion of the General Counsel for the Department of the Treasury, or the Counsel's delegate, is required with respect to a compromise, there shall
be placed on file in the office of the Secretary such opinion".

(b) CONFORMING AMENDMENTS.—Section 7122(b) is
amended by striking the second and third sentences.

(c) EFFECTIVE DATE.—The amendments made by this
section shall apply to offers-in-compromise submitted or
pending on or after the date of the enactment of this Act.

1 SEC. 305. ELIMINATION OF RESTRICTION ON OFFSETTING

2	<b>REFUNDS FROM FORMER RESIDENTS.</b>
3	(a) IN GENERAL.—Section 6402(e) (relating to collec-
4	tion of past-due, legally enforceable State income tax obliga-
5	tions) is amended by striking paragraph (2) and by redesig-
6	nating paragraphs (3), (4), (5), (6), and (7) as paragraphs
7	(2), (3), (4), (5), and (6), respectively.
8	(b) EFFECTIVE DATE.—The amendments made by this
9	section shall apply to refunds payable for taxable years end-
10	ing after the date of the enactment of this Act.
11	SEC. 306. REVISIONS RELATING TO TERMINATION OF EM-
12	PLOYMENT OF IRS EMPLOYEES FOR MIS-
13	CONDUCT.
14	(a) IN GENERAL.—Subchapter A of chapter 80 (relat-
15	ing to application of internal revenue laws) is amended by
16	inserting after section 7804 the following new section:
17	"SEC. 7804A. TERMINATION OF EMPLOYMENT FOR MIS-
18	CONDUCT.
19	"(a) IN GENERAL.—Subject to subsection (c), the Com-
20	missioner shall terminate the employment of any employee
21	of the Internal Revenue Service if there is a final adminis-
22	trative or judicial determination that such employee com-
23	mitted any act or omission described under subsection (b)
24	in the performance of the employee's official duties. Such
25	termination shall be a removal for cause on charges of mis-
26	conduct.

1	"(b) Acts or Omissions.—The acts or omissions de-
2	scribed under this subsection are—
3	"(1) willful failure to obtain the required ap-
4	proval signatures on documents authorizing the sei-
5	zure of a taxpayer's home, personal belongings, or
6	business assets,
7	"(2) providing a false statement under oath with
8	respect to a material matter involving a taxpayer or
9	taxpayer representative,
10	"(3) with respect to a taxpayer, taxpayer rep-
11	resentative, or other employee of the Internal Revenue
12	Service, the violation of—
13	"(A) any right under the Constitution of the
14	United States, or
15	"(B) any civil right established under—
16	"(i) title VI or VII of the Civil Rights
17	Act of 1964,
18	"(ii) title IX of the Education Amend-
19	ments of 1972,
20	"(iii) the Age Discrimination in Em-
21	ployment Act of 1967,
22	"(iv) the Age Discrimination Act of
23	1975,
24	"(v) section 501 or 504 of the Rehabili-
25	tation Act of 1973, or

1	"(vi) title I of the Americans with Dis-
2	abilities Act of 1990,
3	"(4) falsifying or destroying documents to con-
4	ceal mistakes made by any employee with respect to
5	a matter involving a taxpayer or taxpayer represent-
6	ative,
7	"(5) assault or battery on a taxpayer or tax-
8	payer representative, but only if there is a criminal
9	conviction, or a final judgment by a court in a civil
10	case, with respect to the assault or battery,
11	"(6) violations of this title, Department of the
12	Treasury regulations, or policies of the Internal Rev-
13	enue Service (including the Internal Revenue Man-
14	ual) for the purpose of retaliating against, or
15	harassing, a taxpayer, taxpayer representative, or
16	other employee of the Internal Revenue Service,
17	"(7) willful misuse of the provisions of section
18	6103 for the purpose of concealing information from
19	a congressional inquiry,
20	"(8) willful failure to file any return of tax re-
21	quired under this title on or before the date prescribed
22	therefor (including any extensions) when a tax is due
23	and owing, unless such failure is due to reasonable

24 cause and not due to willful neglect,

40

1	"(9) willful understatement of Federal tax liabil-
2	ity, unless such understatement is due to reasonable
3	cause and not due to willful neglect,
4	"(10) threatening to audit a taxpayer for the
5	purpose of extracting personal gain or benefit, and
6	"(11) unauthorized inspection of return or re-
7	turn information under section 7213A.
8	"(c) Determinations of Commissioner.—
9	"(1) IN GENERAL.—The Commissioner may take
10	a personnel action other than termination for an act
11	or omission described under subsection (b).
12	"(2) DISCRETION.—The exercise of authority
13	under paragraph (1) shall be at the sole discretion of
14	the Commissioner and may not be delegated to any
15	other officer. The Commissioner, in the Commis-
16	sioner's sole discretion, may establish a procedure
17	which will be used to determine whether an indi-
18	vidual should be referred to the Commissioner for a
19	determination by the Commissioner under paragraph
20	(1).
21	"(3) NO APPEAL.—Any determination of the
22	Commissioner under this subsection may not be ap-
23	pealed in any administrative or judicial proceeding.
24	"(d) DEFINITION.—For the purposes of the provisions
25	described in clauses (i), (ii), and (iv) of subsection

(b)(3)(B), references to a program or activity receiving Fed-1 eral financial assistance or an education program or activ-2 3 ity receiving Federal financial assistance shall include any 4 program or activity conducted by the Internal Revenue 5 Service for a taxpayer.". 6 (b) CLERICAL AMENDMENT.—The table of sections for 7 chapter 80 is amended by inserting after the item relating to section 7804 the following new item: 8 "Sec. 7804A. Termination of employment for misconduct.". 9 (c) REPEAL OF SUPERSEDED SECTION.—Section 1203 of the Internal Revenue Service Restructuring and Reform 10 11 Act of 1998 (Public Law 105-206; 112 Stat. 720) is re-12 pealed. 13 SEC. 307. MODIFICATION OF COLLECTION DUE PROCESS 14 PROCEDURES FOR EMPLOYMENT TAX LIABIL-15 ITIES. 16 (a) IN GENERAL.—Section 6330(f) (relating to jeop-

10 (a) IN GENERAL.—Section 6550(j) (retaining to jeop17 ardy and State refund collection) is amended—

18 (1) by striking "; or" at the end of paragraph
19 (1) and inserting a comma,

20 (2) by adding "or" at the end of paragraph (2),
21 and

22 (3) by inserting after paragraph (2) the fol23 lowing new paragraph:

1	"(3) the Secretary has served a levy in connec-
2	tion with the collection of taxes under chapter 21, 22,
3	23, or 24,".
4	(b) EFFECTIVE DATE.—The amendments made by this
5	section shall apply to levies issued after December 31, 2006.
6	SEC. 308. EXTENSION OF TIME LIMIT FOR CONTESTING IRS
7	LEVY.
8	(a) Extension of Time for Return of Property
9	Subject to Levy.—Subsection (b) of section 6343 (relat-
10	ing to return of property) is amended by striking "9
11	months" and inserting "2 years".
12	(b) Period of Limitation on Suits.—Subsection (c)
13	of section 6532 (relating to suits by persons other than tax-
14	payers) is amended—
15	(1) in paragraph (1) by striking "9 months"
16	and inserting "2 years", and
17	(2) in paragraph (2) by striking "9-month" and
18	inserting "2-year".
19	(c) EFFECTIVE DATE.—The amendments made by this
20	section shall apply to—
21	(1) levies made after the date of the enactment
22	of this Act, and
23	(2) levies made on or before such date if the 9-
24	month period has not expired under section 6343(b)

1	of the Internal Revenue Code of 1986 (without regard
2	to this section) as of such date.
3	SEC. 309. AUTHORIZATION FOR IRS TO REQUIRE IN-
4	CREASED ELECTRONIC FILING OF RETURNS
5	PREPARED BY PAID RETURN PREPARERS.
6	(a) IN GENERAL.—Section 6011(e) (relating to regula-
7	tions requiring returns on magnetic media, etc.) is amend-
8	ed—
9	(1) by striking the second sentence in paragraph
10	(1), and
11	(2) by striking "250" in paragraph (2)(A) and
12	inserting "5".
13	(b) PENALTY FOR FAILURE TO FILE ELECTRONI-
14	CALLY.—
15	(1) In General.—Part I of subchapter $B$ of
16	chapter 68 (relating to assessable penalties) is amend-
17	ed by inserting after section 6695A the following new
18	section:
19	"SEC. 6695B. FAILURE OF PAID RETURN PREPARERS TO
20	FILE RETURNS ELECTRONICALLY.
21	"(a) IN GENERAL.—Any person who fails to comply
22	with section 6011(e) with respect to any return shall pay
23	a penalty of—
24	"(1) \$1,000, or

1	"(2) in the case of 10 or more such failures in
2	a calendar year, \$100 for each such failure.
3	"(b) Reasonable Cause.—Subsection (a) shall not
4	apply with respect to any failure if such failure is due to
5	reasonable cause and not due to willful neglect.".
6	(2) RULES APPLICABLE TO PENALTY.—Section
7	6696 (relating to rules applicable with respect to sec-
8	tions 6694, 6695, and 6695A) is amended—
9	(A) by striking "and 6695A" each place it
10	appears and inserting "6695A, and 6695B",
11	(B) by striking "or 6695A" each place it
12	appears and inserting "6695A, or 6695B",
13	(C) by striking "under section $6694(a)$ or
14	under section 6695" in subsection $(d)(1)$ and in-
15	serting "under section 6694(a), 6695, 6695A, or
16	6695B", and
17	(D) by striking "AND 6695A" in the head-
18	ing and inserting "6695A, AND 6695B".
19	(3) Conforming Amendment.—The table of sec-
20	tions for part $I$ of subchapter $B$ of chapter 68 is
21	amended by striking the item relating to section 6696
22	and inserting the following new items:
	"Sec. 6695B. Failure of paid return preparers to file returns electronically.

"Sec. 6695B. Failure of paid return preparers to file returns electronically. "Sec. 6696. Rules applicable with respect to sections 6694, 6695, 6695A, and 6695B.". 46

3 (a) IN GENERAL.—The Secretary of the Treasury shall provide individual taxpayers with the ability to electroni-4 5 cally file their Federal income tax returns through the Internal Revenue Service website without the use of an inter-6 7 mediary or with the use of an intermediary which is contracted by the Internal Revenue Service to provide free uni-8 9 versal access for such filing (hereafter in this section referred to as the "direct e-file program") for taxable years 10 beginning after the date which is not later than 3 years 11 after the date of the enactment of this Act. 12

(b) DEVELOPMENT AND OPERATION OF PROGRAM.—
14 In providing for the development and operation of the direct
15 e-file program, the Secretary of the Treasury—

16 (1) shall consult with—

17 (A) the National Taxpayer Advocate,

(B) nonprofit organizations representing the
interests of taxpayers as well as other organizations as determined appropriate by the Sec-

- 21 retary, and
- (C) Federal, State, and local agencies as determined appropriate by the Secretary,
- 24 (2) may develop electronic filing products for use
  25 in such program,

1	(3) shall provide that if intermediaries are used
2	in such program that such intermediaries may not
3	advertise, market, or offer to sell any products or
4	services,
5	(4) promulgate such regulations as necessary to
6	administer such program, and
7	(5) conduct a public information and consumer
8	education campaign to encourage taxpayers to use the
9	direct e-file program.
10	(c) Authorization of Appropriations.—There is
11	authorized to be appropriated such sums as are necessary
12	to carry out the direct e-file program. Any sums so appro-
13	priated shall remain available until expended.
14	(d) Reports to Congress Regarding Direct e-
15	FILE PROGRAM.—
16	(1) Report on implementation.—The Sec-
17	retary of the Treasury shall report to the Committee
18	on Finance of the Senate and the Committee on Ways
19	and Means of the House of Representatives every 6
20	months regarding the status of the implementation of
21	the direct e-file program.
22	(2) Report on USAGE.—Not later than June 30
23	of each year after the implementation of the direct e-
24	file program, the Secretary of the Treasury, in con-
25	sultation with the National Taxpayer Advocate, shall

report to the Committee on Finance of the Senate and
 the Committee on Ways and Means of the House of
 Representatives on taxpayer usage of the direct e-file
 program.

# 5 SEC. 311. MODIFICATIONS AND REPORT REGARDING FREE 6 FILE PROGRAM.

7 (a) MODIFICATIONS.—In providing for the operation
8 of the Free File program, the Secretary of the Treasury
9 shall—

10 (1) provide that intermediaries may not adver-11 tise, market, or offer to sell products or services that 12 are not directly related to the preparation of tax re-13 turns, and

14 (2) encourage intermediaries to provide access to15 such program to the blind.

(b) REPORT.—Not later than 270 days after the date
of the enactment of this Act, the Secretary of the Treasury
shall report to the Committee on Finance of the Senate and
the Committee on Ways and Means of the House of Representatives—

(1) regarding the status of the implementation of
the modifications described in paragraph (1),

(2) on the feasibility of ensuring that intermediaries in the Free File program that have contracted separately with a State be required to provide

1	free Federal and State preparation and electronic fil-
2	ing directly through the Internal Revenue Service
3	Free File website for those taxpayers who qualify, and
4	(3) on the most optimal manner of alerting such
5	taxpayers that such taxpayers qualify for both free
6	Federal and State preparation and electronic filing
7	directly through the Internal Revenue Service Free
8	File website.
9	SEC. 312. STUDY ON CLARIFYING RECORDKEEPING RE-
10	SPONSIBILITIES.
11	(a) STUDY.—The Secretary of the Treasury shall
12	study—
13	(1) the scope of the records required to be main-
14	tained by taxpayers under section 6001 of the Inter-
14 15	tained by taxpayers under section 6001 of the Inter- nal Revenue Code of 1986,
15	nal Revenue Code of 1986,
15 16	nal Revenue Code of 1986, (2) the utility of requiring taxpayers to main-
15 16 17	nal Revenue Code of 1986, (2) the utility of requiring taxpayers to main- tain all records indefinitely, including consideration
15 16 17 18	nal Revenue Code of 1986, (2) the utility of requiring taxpayers to main- tain all records indefinitely, including consideration of whether such a requirement would necessitate the
15 16 17 18 19	nal Revenue Code of 1986, (2) the utility of requiring taxpayers to main- tain all records indefinitely, including consideration of whether such a requirement would necessitate the upgrading of technological storage for outdated
15 16 17 18 19 20	nal Revenue Code of 1986, (2) the utility of requiring taxpayers to main- tain all records indefinitely, including consideration of whether such a requirement would necessitate the upgrading of technological storage for outdated records,
<ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	<ul> <li>nal Revenue Code of 1986,</li> <li>(2) the utility of requiring taxpayers to maintain all records indefinitely, including consideration of whether such a requirement would necessitate the upgrading of technological storage for outdated records,</li> <li>(3) the number of negotiated records retention</li> </ul>

1 (b) REPORT.—Not later than the date which is 1 year 2 after the date of the enactment of this Act, the Secretary of the Treasury shall transmit a report of the study de-3 4 scribed in subsection (a), including recommendations, to the 5 Committee on Finance of the Senate and the Committee on 6 Ways and Means of the House of Representatives. 7 SEC. 313. MODIFICATION OF TIGTA REPORTING REQUIRE-8 MENTS. (a) IN GENERAL.—Paragraph (1) of section 7803(d) 9 (relating to additional duties of the Treasury Inspector 10 11 General for Tax Administration) is amended— 12 (1) by striking "ANNUAL" in the heading and in-13 serting "BIENNIAL", 14 (2) by inserting "filed for an even-numbered year (beginning with 2006)" after "one of the semi-15 annual reports" in the matter preceding subpara-16 17 graph (A), 18 (3) by striking clause (ii) of subparagraph (A), 19 (4) by redesignating clauses (iii), (iv), and (v) of 20 subparagraph (A) as clauses (ii), (iii), and (iv) of 21 subparagraph (A), respectively, 22 (5) by striking subparagraph (B), 23 (6) by striking "and" at the end of subparagraph (F), 24

1	(7) by redesignating subparagraphs (C), (D),
2	(E), and $(F)$ as subparagraphs $(B)$ , $(C)$ , $(D)$ , and
3	(E), respectively, and
4	(8) by striking subparagraph (G) and inserting
5	the following new subparagraphs:
6	``(F) the number of employee misconduct
7	and taxpayer abuse allegations received by the
8	Internal Revenue Service or the Inspector Gen-
9	eral during the period from taxpayers, Internal
10	Revenue Service employees, and other sources;
11	and
12	``(G) with respect to allegations of serious
13	employee misconduct—
14	((i) a summary of the status of such
15	allegations; and
16	"(ii) a summary of the disposition of
17	such allegations, including the outcome of
18	any Department of Justice action and any
19	monies paid as a settlement of such allega-
20	tions.".
21	(b) Conforming Amendments.—Section 7803(d) is
22	amended by striking paragraph (2) and by redesignating
23	paragraph (3) as paragraph (2).

1	SEC. 314. STREAMLINE REPORTING PROCESS FOR NA-
2	TIONAL TAXPAYER ADVOCATE.
3	(a) One Annual Report.—Subparagraph (B) of sec-
4	tion $7803(c)(2)$ (relating to functions of Office) is amend-
5	ed—
6	(1) by striking all matter preceding subclause $(I)$
7	of clause (ii) and inserting the following:
8	"(B) ANNUAL REPORT.—
9	"(i) IN GENERAL.—Not later than De-
10	cember 31 of each calendar year, the Na-
11	tional Taxpayer Advocate shall report to the
12	Committee on Ways and Means of the
13	House of Representatives and the Committee
14	on Finance of the Senate on the objectives
15	of the Office of the Taxpayer Advocate for
16	the fiscal year beginning in such calendar
17	year and the activities of such Office during
18	the fiscal year ending during such calendar
19	year. Any such report shall contain full and
20	substantive analysis, in addition to statis-
21	tical information, and shall—",
22	(2) by striking "clause (ii)" in clause (iv) and
23	inserting "clause (i)", and
24	(3) by redesignating clauses (iii) and (iv) as
25	clauses (ii) and (iii), respectively.

1 (b) ADDITIONAL REPORTS.—Section 7803(c)(2)(C)

_	
2	(relating to other responsibilities) is amended by striking
3	"and" at the end of clause (iii), by striking the period at
4	the end of clause (iv) and inserting "; and", and by adding
5	at the end the following new clause:
6	(v) at the discretion of the National
7	Taxpayer Advocate, report at any time to
8	the Committee on Ways and Means of the
9	House of Representatives and the Committee
10	on Finance of the Senate on significant
11	issues affecting taxpayer rights.".
12	(c) Effective Dates.—
13	(1) ANNUAL REPORTS.—The amendments made
14	by subsection (a) shall apply to reports in calendar
15	year 2007 and thereafter.
16	(2) ADDITIONAL REPORTS.—The amendments
17	made by subsection (b) shall take effect on the date of
18	the enactment of this Act.
19	SEC. 315. WHISTLEBLOWER REFORMS.
20	(a) IN GENERAL.—Section 7623 (relating to expenses
21	of detection of underpayments and fraud, etc.) is amend-
22	ed—
23	(1) by striking "The Secretary" and inserting
24	"(a) IN GENERAL.—The Secretary",

1	(2) by striking "and" at the end of paragraph
2	(1) and inserting "or",
3	(3) by striking "(other than interest)", and
4	(4) by adding at the end the following new sub-
5	sections:
6	"(b) Awards to Whistleblowers.—
7	"(1) IN GENERAL.—If the Secretary proceeds
8	with any administrative or judicial action described
9	in paragraph (5) based on information brought to the
10	Secretary's attention by an individual, the Secretary
11	shall, as determined by the Whistleblower Office and
12	subject to paragraph (2), pay such individual as an
13	award at least 15 percent but not more than 30 per-
14	cent of the collected proceeds (including penalties, in-
15	terest, additions to tax, and additional amounts) re-
16	sulting from the action (including any related ac-
17	tions) or from any settlement in response to such ac-
18	tion. The Whistleblower Office shall determine the
19	amount of such award on the basis of the extent to
20	which the individual substantially contributed to such
21	action.
22	"(2) Award in case of less substantial
23	CONTRIBUTION.—
24	"(A) IN GENERAL.—If the Whistleblower Of-
25	fice determines that the action described in para-

1	ananh (1) is based principally on disclosures of
	graph (1) is based principally on disclosures of
2	specific allegations (other than information pro-
3	vided by the individual described in paragraph
4	(1)) resulting from a judicial or administrative
5	hearing, from a governmental report, hearing,
6	audit, or investigation, or from the news media,
7	the Whistleblower Office may award such sums
8	as it considers appropriate, but in no case more
9	than 10 percent of the collected proceeds (includ-
10	ing penalties, interest, additions to tax, and ad-
11	ditional amounts) resulting from the action (in-
12	cluding any related actions) or from any settle-
13	ment in response to such action, taking into ac-
14	count the significance of the individual's infor-
15	mation and the role of such individual and any
16	legal representative of such individual in con-
17	tributing to such action.
18	"(B) Nonapplication of paragraph
19	WHERE INDIVIDUAL IS ORIGINAL SOURCE OF IN-
20	FORMATION.—Subparagraph (A) shall not apply
21	if the information resulting in the initiation of
22	the action described in paragraph (1) was origi-
23	nally provided by the individual described in

24 paragraph (1).

1	"(3) Reduction in or denial of Award.—If
2	the Whistleblower Office determines that the claim for
3	an award under paragraph (1) or (2) is brought by
4	an individual who planned and initiated the actions
5	that led to the underpayment of tax or actions de-
6	scribed in subsection $(a)(2)$ , then the Whistleblower
7	Office may appropriately reduce such award. If such
8	individual is convicted of criminal conduct arising
9	from the role described in the preceding sentence, the
10	Whistleblower Office shall deny any award.
11	"(4) Appeal of Award determination.—Any
12	determination regarding an award under paragraph
13	(1), (2), or (3) may, within 30 days of such deter-
14	mination, be appealed to the Tax Court (and the Tax
15	Court shall have jurisdiction with respect to such
16	matter).
17	"(5) Application of this subsection.—This
18	subsection shall apply with respect to any action—
19	"(A) against any taxpayer, but in the case
20	of any individual, only if such individual's gross
21	income exceeds \$200,000 for any taxable year
22	subject to such action, and
23	"(B) if the tax, penalties, interest, additions
24	to tax, and additional amounts in dispute exceed
25	\$20,000.

1	"(6) Additional rules.—
2	"(A) NO CONTRACT NECESSARY.—No con-
3	tract with the Internal Revenue Service is nec-
4	essary for any individual to receive an award
5	under this subsection.
6	"(B) REPRESENTATION.—Any individual
7	described in paragraph (1) or (2) may be rep-
8	resented by counsel.
9	"(C) SUBMISSION OF INFORMATION.—No
10	award may be made under this subsection based
11	on information submitted to the Secretary unless
12	such information is submitted under penalty of

13 *perjury*.

14 "(c) Whistleblower Office.—

15 "(1) IN GENERAL.—There is established in the
16 Internal Revenue Service an office to be known as the
17 Whistleblower Office' which—

"(A) shall at all times operate at the direction of the Commissioner and coordinate and
consult with other divisions in the Internal Revenue Service as directed by the Commissioner,

22 "(B) shall analyze information received
23 from any individual described in subsection (b)
24 and either investigate the matter itself or assign

1	it to the appropriate Internal Revenue Service
2	office,
3	"(C) shall monitor any action taken with
4	respect to such matter,
5	``(D) shall inform such individual that it
6	has accepted the individual's information for
7	further review,
8	``(E) may require such individual and any
9	legal representative of such individual to not dis-
10	close any information so provided,
11	``(F) in its sole discretion may ask for addi-
12	tional assistance from such individual or any
13	legal representative of such individual, and
14	``(G) shall determine the amount to be
15	awarded to such individual under subsection (b).
16	"(2) Request for assistance.—
17	"(A) IN GENERAL.—Any assistance re-
18	quested under paragraph $(1)(F)$ shall be under
19	the direction and control of the Whistleblower Of-
20	fice or the office assigned to investigate the mat-
21	ter under paragraph (1)(A). No individual or
22	legal representative whose assistance is so re-
23	quested may by reason of such request represent
24	himself or herself as an employee of the Federal
25	Government.

1	"(B) Funding of Assistance.—From the
2	amounts available for expenditure under sub-
3	section (b), the Whistleblower Office may, with
4	the agreement of the individual described in sub-
5	section (b), reimburse the costs incurred by any
6	legal representative of such individual in pro-
7	viding assistance described in subparagraph $(A)$ .
8	"(d) REPORT BY SECRETARY.—The Secretary shall
9	each year conduct a study and report to Congress on the
10	use of this section, including—
11	"(1) an analysis of the use of this section during
12	the preceding year and the results of such use, and
13	"(2) any legislative or administrative rec-
14	ommendations regarding the provisions of this section
15	and its application.".
16	(b) Assignment to Special Trial Judges.—
17	(1) IN GENERAL.—Section 7443A(b) (relating to
18	proceedings which may be assigned to special trial
19	judges) is amended by striking "and" at the end of
20	paragraph (5), by redesignating paragraph (6) as
21	paragraph (7), and by inserting after paragraph $(5)$
22	the following new paragraph:
23	"(6) any proceeding under section $7623(b)(4)$ ,
24	and".

4 (c) DEDUCTION ALLOWED WHETHER OR NOT TAX5 PAYER ITEMIZES.—Subsection (a) of section 62 (relating
6 to general rule defining adjusted gross income) is amended
7 by inserting after paragraph (20) the following new para8 graph:

9 "(21) ATTORNEYS FEES RELATING TO AWARDS 10 TOWHISTLEBLOWERS.—Any deduction allowable 11 under this chapter for attorney fees and court costs 12 paid by, or on behalf of, the taxpayer in connection 13 with any award under section 7623(b) (relating to 14 awards to whistleblowers). The preceding sentence 15 shall not apply to any deduction in excess of the 16 amount includible in the taxpayer's gross income for 17 the taxable year on account of such award.".

18 (d) EFFECTIVE DATE.—The amendments made by this
19 section shall apply to information provided on or after the
20 date of the enactment of this Act.

# 21 SEC. 316. AUTHORIZATION FOR FINANCIAL MANAGEMENT 22 SERVICE RETENTION OF TRANSACTION FEES 23 FROM LEVIED AMOUNTS.

Notwithstanding any other provision of law, the Financial Management Service may charge the Internal Rev-

enue Service, and the Internal Revenue Service may pay 1 the Financial Management Service, a fee sufficient to cover 2 3 the full cost of implementing a continuous levy program 4 under subsection (h) of section 6331 of the Internal Revenue 5 Code of 1986. Any such fee shall be based on actual levies made and shall be collected by the Financial Management 6 7 Service by the retention of a portion of amounts collected 8 by levy pursuant to that subsection. Amounts received by 9 the Financial Management Service as fees under that sub-10 section shall be deposited into the account of the Department of the Treasury under section 3711(g)(7) of title 31, 11 12 United States Code, and shall be collected and accounted 13 for in accordance with the provisions of that section. The amount credited against the taxpayer's liability on account 14 15 of the continuous levy shall be the amount levied, without reduction for the amount paid to the Financial Manage-16 ment Service as a fee. 17

## 18 SEC. 317. CLARIFICATION OF DEFINITION OF CHURCH TAX

### 19 INQUIRY.

20 Subsection (i) of section 7611 (relating to section not 21 to apply to criminal investigations, etc.) is amended by 22 striking "or" at the end of paragraph (4), by striking the 23 period at the end of paragraph (5) and inserting ", or", 24 and by inserting after paragraph (5) the following new 25 paragraph:

"(6) any inquiry or examination relating to in-
formation provided by the Secretary regarding the
standards for exemption from tax under this title and
the requirements under this title relating to unrelated
business taxable income.".
SEC. 318. TREATMENT OF FUNDS FROM INDIAN TRIBAL
GOVERNMENTS AS PUBLIC SUPPORT FOR
PURPOSES OF PUBLIC CHARITY-PRIVATE
FOUNDATION CLASSIFICATION.
(a) IN GENERAL.—Section 7871(a) (relating to Indian
tribal governments treated as States for certain purposes)
is amended by striking "and" at the end of subparagraph
(C) of paragraph (6), by striking the period at the end of
subparagraph (B) of paragraph (7) and inserting "; and",
and by adding at the end the following new paragraph:
"(8) for purposes of determining support of an
organization described in section 170(b)(1)(A)(vi).".
(b) EFFECTIVE DATE.—The amendments made by this
section shall apply with respect to—
(1) support received before, on, or after the date
of the enactment of this Act, and
(2) the determination of the status of any orga-
nization with respect to any taxable year beginning
after such date of enactment.

1 SEC. 319. TAX COURT REVIEW OF REQUESTS FOR EQUI-

2	TABLE RELIEF FROM JOINT AND SEVERAL LI-
3	ABILITY.
4	(a) IN GENERAL.—Paragraph (1) of section 6015(e)
5	(relating to petition for tax court review) is amended by
6	inserting ", or in the case of an individual who requests
7	equitable relief under subsection (f)" after "who elects to
8	have subsection (b) or (c) apply".
9	(b) Conforming Amendments.—
10	(1) Section $6015(e)(1)(A)(i)(II)$ is amended by
11	inserting "or request is made" after "election is
12	filed".
13	(2) Section 6015(e)(1)(B)(i) is amended—
14	(A) by inserting "or requesting equitable re-
15	lief under subsection (f)" after "making an elec-
16	tion under subsection (b) or (c)", and
17	(B) by inserting "or request" after "to
18	which such election".
19	(3) Section $6015(e)(1)(B)(ii)$ is amended by in-
20	serting "or to which the request under subsection (f)
21	relates" after "to which the election under subsection
22	(b) or (c) relates".
23	(4) Section $6015(e)(4)$ is amended by inserting
24	"or the request for equitable relief under subsection
25	(f)" after "the election under subsection (b) or (c)".
	•S 1321 RS

1	(5) Section 6015(e)(5) is amended by inserting
2	"or who requests equitable relief under subsection (f)"
3	after "who elects the application of subsection (b) or
4	(c)".
5	(6) Section $6015(g)(2)$ is amended by inserting
6	"or of any request for equitable relief under subsection
7	(f)" after "any election under subsection (b) or (c)".
8	(7) Section $6015(h)(2)$ is amended by inserting
9	"or a request for equitable relief made under sub-
10	section (f)" after "with respect to an election made
11	under subsection (b) or (c)".
12	(c) EFFECTIVE DATE.—The amendments made by this
13	section shall apply with respect to liability for taxes arising
14	or remaining unpaid on or after the date of the enactment
15	of this Act.
16	(d) Refilings Permitted.—With respect to any case
17	the dismissal of which results from or is based on the juris-
18	dictional ruling in Billings v. Commissioner (127 T.C. No.
19	2, July 25, 2006) and is final on or before the date of the
20	enactment of this Act, such case may be refiled in the
21	United States Tax Court not later than the date which is
22	6 months after such date of enactment (without the imposi-
23	tion of any filing fees under Rule 20(b) of the Tax Court

24 Rules of Practice and Procedure).

1	SEC. 320. AUTHORIZATION OF APPROPRIATIONS FOR TAX
2	LAW ENFORCEMENT RELATING TO HUMAN
3	SEX TRAFFICKING.
4	(a) AUTHORIZATION OF APPROPRIATIONS.—
5	(1) IN GENERAL.—There is authorized to be ap-
6	propriated \$2,000,000 for fiscal year 2007 for the
7	purpose of establishing an office within the Internal
8	Revenue Service to focus on violations of the internal
9	revenue laws by persons who are under investigation
10	by any office of Federal, State, or local law enforce-
11	ment for knowingly recruiting, enticing, harboring,
12	transporting, or providing by any means a person,
13	knowing that—
14	(A) force, fraud, or coercion will be used to
15	cause the person to engage in a commercial sex
16	act, or
17	(B) the person has not attained the age of
18	18 years and will be caused to engage in a com-
19	mercial sex act.
20	(2) DEFINITIONS.—For purposes of paragraph
21	(1), the terms "commercial sex act" and "coercion"
22	shall have the meaning given such terms by section
23	1591(c) of title 18, United States Code.
24	(3) AVAILABILITY.—Any amounts appropriated
25	pursuant to the authority of paragraph (1) shall re-
26	main available for fiscal year 2008.

1 (b) Additional Funding for Operations of Of-FICE.—Unless specifically appropriated otherwise, there is 2 authorized to be appropriated and is appropriated to the 3 4 office established under subsection (a)(1) for fiscal years 5 2007 and 2008 for the administration of such office an amount equal to the amount of any tax under chapter 1 6 7 of the Internal Revenue Code of 1986 (including any inter-8 est) collected during such fiscal years as the result of the 9 actions of such office, plus any civil or criminal monetary 10 penalties imposed under such Code relating to such tax and 11 so collected.

12 (c) REPORT.—Not later than 1 year after the date of 13 the enactment of this Act, the Secretary of the Treasury shall report to the Committee of Ways and Means of the 14 15 House of Representatives and the Committee on Finance of the Senate on the enforcement activities of the office estab-16 lished under subsection (a)(1) and shall include any rec-17 18 ommendations for statutory changes to assist in future prosecutions under this section. 19

(d) APPLICABILITY OF WHISTLEBLOWER AWARDS TO
VICTIMS OF HUMAN SEX TRAFFICKING.—For purposes of
making an award under paragraph (1) or (2) of section
7623(b) of the Internal Revenue Code of 1986 with respect
to information provided by any person caused to engage
in a commercial sex act (within the meaning of section

1 1591(c)(1) of title 18, United States Code), the determina 2 tion whether such person is described in such paragraph
 3 shall be made without regard to paragraph (3) of such sec 4 tion 7623(b).

#### 5 SEC. 321. REGULATION OF PAYROLL TAX DEPOSIT AGENTS.

6 (a) IN GENERAL.—Chapter 77 (relating to miscella7 neous provisions), as amended by this Act, is amended by
8 adding at the end the following new section:

## 9 "SEC. 7531. PAYROLL TAX DEPOSIT AGENTS.

10 "(a) REGISTRATION.—

11 "(1) IN GENERAL.—The Secretary shall establish 12 a system to require the initial registration and the 13 annual renewal of the registration of persons seeking 14 to act as payroll tax deposit agents authorized to 15 make Federal employment tax deposits on behalf of 16 employer taxpayers. Such system shall also—

17 "(A) establish a registration and renewal
18 fee for each payroll tax deposit agent in an
19 amount not to exceed \$100,

20 "(B) provide the payroll tax deposit agent
21 the option of either submitting a bond as speci22 fied in subsection (b) or submitting to an annual
23 audit as specified in subsection (c),

24 "(C) require such disclosures as are speci25 fied in subsection (d),

68

1	(D) require that such agent ensure the di-
2	rect notification of the employer by any Federal
3	employment tax authority (and State employ-
4	ment tax authority if such agent contracts to
5	make State employment tax deposits for the em-
6	ployer) regarding the nonpayment of such em-
7	ployment taxes, and
8	``(E) provide penalties for unregistered per-
9	sons acting as payroll tax deposit agents with re-
10	spect to Federal tax deposits in an amount not
11	to exceed \$10,000 for each 90 days of noncompli-
12	ance.
13	"(2) Definition of payroll tax deposit
14	AGENT.—For purposes of this section, the term 'pay-
15	roll tax deposit agent' means any person which pro-
16	vides payroll processing or tax filing and deposit
17	services to 1 or more employers (other than an em-
18	ployer acting on its own behalf) if such person has the
19	contractual authority to access such employer's funds
20	for the purpose of making employment tax deposits.
21	Such term shall not include any person which only
22	transfers such funds (regardless if such person has the
23	authority to determine the amount of such transfer)
24	and does not have the authority to impound such
25	funds for such purpose.

1	"(3) Employment tax.—For purposes of this
2	section, the term 'employment tax' includes unem-
3	ployment insurance contributions.

4 "(b) BONDING.—

"(1) IN GENERAL.—If a payroll tax deposit 5 6 agent elects to submit a bond under subsection 7 (a)(1)(B), the amount of such bond shall be not less 8 than \$50,000 nor more than \$500,000, and shall be 9 determined with respect to each payroll tax deposit 10 agent under regulations prescribed by the Secretary. 11 "(2) SURETY.—Any bond or security furnished 12 pursuant to this section shall be in such form and 13 with such surety or sureties as may be prescribed by 14 regulations issued pursuant to section 7101.

"(c) ANNUAL AUDITS.—If a payroll tax deposit agent 15 elects to submit to an annual audit under subsection 16 17 (a)(1)(B), such audit shall be performed by an independent 18 third party and shall be based on such audit principles as 19 the Secretary determines necessary, including the following: "(1) The escrow account of the payroll tax de-20 21 posit agent in which such agent holds the employers' 22 taxes is balanced each year to the total of the quar-23 terly reconciliation statements.

1 "(2) The escrow account funds of the payroll tax 2 deposit agent are not commingled with such agent's 3 operating funds. 4 "(3) No evidence that the payroll tax deposit 5 agent used any of the funds in such agent's escrow ac-6 count to pay such agent's own operating costs. 7 "(4) Receipt evidence that such agent paid the 8 required employment taxes on behalf of the employers 9 to the proper government employment tax authority. 10 "(d) DISCLOSURE.—The Secretary shall require pay-11 roll tax deposit agents to disclose to each potential and existing client prior to or at the time of contracting for pay-12 roll services— 13 14 "(1) the client's continuing liability for payment 15 of all Federal and State employment taxes notwith-

standing any contractual relationship with a payroll
tax deposit agent,

18 "(2) the mechanisms available to the client to 19 verify the amount and date of payment of all tax de-20 posits made by the payroll tax deposit agent on behalf 21 of such client, including the Internet address, postal 22 address, and telephone number of each Federal and 23 State employment tax authority related to such depos-24 its, and

1	"(3) such other information that the Secretary
2	determines is necessary or appropriate to assist em-
3	ployers in the selection and use of payroll tax deposit
4	agents.
5	"(e) TAX DEPOSITS AND RETURNS.—Only persons
6	registered under this section may—
7	"(1) make Federal tax deposits on behalf of an
8	employer,
9	"(2) sign and file Federal employment tax re-
10	turns on behalf of a taxpayer, and
11	"(3) have access to confidential tax information
12	relating to such employer.
13	"(f) REGULATIONS.—The Secretary shall prescribe
14	such regulations as may be necessary to carry out the provi-
15	sions of this section.".
16	(b) PAYROLL TAX DEPOSIT AGENTS SUBJECT TO PEN-
17	ALTY FOR FAILURE TO COLLECT AND PAY OVER TAX OR
18	ATTEMPT TO EVADE OR DEFEAT TAX.—
19	(1) IN GENERAL.—Section 6672(a) is amended
20	by inserting ", including any payroll tax deposit
21	agent (as defined in section 7531(a)(2))," after "Any
22	person".
23	(2) CONSTRUCTION.—The amendment made by
24	paragraph (1) shall not be construed to create any in-
25	ference with respect to the interpretation of section

1	6672 of the Internal Revenue Code of 1986 as such
2	section was in effect on the day before the date of the
3	enactment of this Act.
4	(3) No discharge in bankruptcy.—In the case
5	of any bankruptcy filed by or behalf of any person
6	after December 31, 2006, under title 11, United States
7	Code, any penalty imposed under section 6672(a) of
8	the Internal Revenue Code of 1986 with respect to
9	such person shall not be subject to discharge under
10	such title.
11	(c) Clerical Amendment.—The table of sections for
12	such chapter 77, as amended by this Act, is amended by
13	adding at the end the following new item:
	"Sec. 7531. Payroll tax deposit agents.".
14	(d) Effective Dates.—
15	(1) IN GENERAL.—Except as provided in para-
16	graph (2), the amendments made by this section shall
17	take effect on January 1, 2007.

18 (2) PENALTY.—The amendments made by sub-19 section (b) shall apply to failures occurring after De-20 cember 31, 2006.

1	SEC. 322. SPECIAL PERIOD OF LIMITATION WHEN UNI-
2	FORMED SERVICES RETIRED PAY IS RE-
3	DUCED AS A RESULT OF AWARD OF DIS-
4	ABILITY COMPENSATION.
5	(a) IN GENERAL.—Subsection (d) of section 6511 (re-
6	lating to special rules applicable to income taxes) is amend-
7	ed by adding at the end the following new paragraph:
8	"(8) Special rules when uniformed serv-
9	ICES RETIRED PAY IS REDUCED AS A RESULT OF
10	AWARD OF DISABILITY COMPENSATION.—
11	"(A) PERIOD OF LIMITATION ON FILING
12	CLAIM.—If the claim for credit or refund relates
13	to an overpayment of tax imposed by subtitle A
14	on account of—
15	"(i) the reduction of uniformed services
16	retired pay computed under section 1406 or
17	1407 of title 10, United States Code, or
18	"(ii) the waiver of such pay under sec-
19	tion 5305 of title 38 of such Code,
20	as a result of an award of compensation under
21	title 38 of such Code pursuant to a determina-
22	tion by the Secretary of Veterans Affairs, the 3-
23	year period of limitation prescribed in subsection
24	(a) shall be extended, for purposes of permitting
25	a credit or refund based upon the amount of such
26	reduction or waiver, until the end of the 1-year

period beginning on the date of such determination.

3 "(B) LIMITATION TO 5 TAXABLE YEARS.—
4 Subparagraph (A) shall not apply with respect
5 to any taxable year which began more than 5
6 years before the date of such determination.".
7 (b) EFFECTIVE DATE.—The amendment made by sub-

8 section (a) shall apply to claims for credit or refund filed9 after the date of the enactment of this Act.

10 (c) TRANSITION RULES.—In the case of a determina-11 tion described in paragraph (8) of section 6511(d) of the 12 Internal Revenue Code of 1986 (as added by this section) 13 which is made by the Secretary of Veterans Affairs after 14 December 31, 2000, and before the date of the enactment 15 of this Act, such paragraph—

16 (1) shall not apply with respect to any taxable
17 year which began before January 1, 2001, and

(2) shall be applied by substituting "the date of
the enactment of the Telephone Excise Tax Repeal
and Taxpayer Protection and Assistance Act of 2006"
for "the date of such determination" in subparagraph
(A) thereof.

1

## *TITLE IV—REFORM OF PENALTY AND INTEREST*

3 SEC. 401. INDIVIDUAL ESTIMATED TAX.

4 (a) INCREASE IN EXCEPTION FOR INDIVIDUALS OWING
5 SMALL AMOUNT OF TAX.—Section 6654(e)(1) (relating to
6 exception where tax is small amount) is amended by strik7 ing "\$1,000" and inserting "\$2,000".

8 (b) COMPUTATION OF ADDITION TO TAX.—Subsections
9 (a) and (b) of section 6654 (relating to failure by individual
10 to pay estimated taxes) are amended to read as follows:

11 "(a) Addition to the Tax.—

12 "(1) IN GENERAL.—Except as otherwise provided 13 in this section, in the case of any underpayment of 14 estimated tax by an individual for a taxable year, 15 there shall be added to the tax under chapters 1 and 16 2 for such taxable year the sum of the amounts deter-17 mined under paragraph (2) for each day for which 18 there is an underpayment.

19 "(2) AMOUNT OF ADDITION TO TAX.—The
20 amount determined under this paragraph for any day
21 shall be the product of—

22 "(A) the underpayment rate established
23 under subsection (b)(2) for such day, multiplied
24 by

1	(B) the amount of the underpayment for
2	such day.
3	"(b) Amount of Underpayment; Underpayment
4	RATE.—For purposes of subsection (a)—
5	"(1) Amount.—The amount of underpayment on
6	any day shall be the excess (if any) of—
7	"(A) the sum of the required installments
8	for the taxable year the due dates for which are
9	on or before such day, over
10	``(B) the sum of the amounts of estimated
11	tax payments made for such taxable year on or
12	before such day.
13	"(2) DETERMINATION OF UNDERPAYMENT
14	RATE.—
15	"(A) IN GENERAL.—The underpayment rate
16	with respect to any day in an installment under-
17	payment period shall be the underpayment rate
18	established under section 6621 for the first day
19	of the calendar quarter in which such install-
20	ment underpayment period begins.
21	"(B) INSTALLMENT UNDERPAYMENT PE-
22	RIOD.—For purposes of subparagraph (A), the
23	term 'installment underpayment period' means
24	the period beginning on the day after the due
25	date for a required installment and ending on

1	the due date for the subsequent required install-
2	ment (or in the case of the 4th required install-
3	ment, the 15th day of the 4th month following
4	the close of a taxable year).
5	"(C) DAILY RATE.—The rate determined
6	under subparagraph (A) shall be applied on a
7	daily basis and shall be based on the assumption
8	of 365 days in a calendar year.
9	"(3) TERMINATION OF ESTIMATED TAX UNDER-
10	payment.—No day after the end of the installment
11	underpayment period for the 4th required installment
12	specified in paragraph $(2)(B)$ for a taxable year shall
13	be treated as a day of underpayment with respect to
14	such taxable year.".
15	(c) EFFECTIVE DATE.—The amendments made by this
16	section shall apply to taxable years beginning after Decem-
17	ber 31, 2006.
18	SEC. 402. CORPORATE ESTIMATED TAX.
19	(a) Increase in Small Tax Amount Exception.—
20	Section $6655(f)$ (relating to exception where tax is small
21	amount) is amended by striking "\$500" and inserting
22	<i>"\$1,000"</i> .
23	(b) EFFECTIVE DATE.—The amendment made by this
24	section shall apply to taxable years beginning after Decem-
25	ber 31, 2006.

1	SEC. 403. INCREASE IN LARGE CORPORATION THRESHOLD
2	FOR ESTIMATED TAX PAYMENTS.
3	(a) IN GENERAL.—Section $6655(g)(2)$ (defining large
4	corporation) is amended—
5	(1) by striking "\$1,000,000" in subparagraph
6	(A) and inserting "the applicable amount",
7	(2) by striking "the \$1,000,000 amount specified
8	in subparagraph (A)" in subparagraph (B)(ii) and
9	inserting "the applicable amount",
10	(3) by redesignating subparagraph (B) as sub-
11	paragraph (C), and
12	(4) by inserting after subparagraph (A) the fol-
13	lowing new subparagraph:
14	"(B) Applicable amount.—For purposes
15	of this paragraph, the applicable amount is
16	\$1,000,000 increased (but not above \$1,500,000)
17	by \$50,000 for each taxable year beginning after
18	2006.".
19	(b) EFFECTIVE DATE.—The amendments made by this
20	section shall apply to taxable years beginning after Decem-
21	ber 31, 2006.
22	SEC. 404. EXPANSION OF INTEREST NETTING.
23	(a) IN GENERAL.—Subsection (d) of section 6621 (re-
24	lating to elimination of interest on overlapping periods of
25	tax overpayments and underpayments) is amended by add-
26	ing at the end the following new sentence: "Solely for pur-
	•S 1321 RS

poses of the preceding sentence, section 6611(e) shall not
 apply.".

3 (b) EFFECTIVE DATE.—The amendment made by this
4 section shall apply to interest accrued after December 31,
5 2010.

### 6 SEC. 405. CLARIFICATION OF APPLICATION OF FEDERAL 7 TAX DEPOSIT PENALTY.

8 Nothing in section 6656 of the Internal Revenue Code
9 of 1986 shall be construed to permit the percentage specified
10 in subsection (b)(1)(A)(iii) thereof to apply other than in
11 a case where the failure is for more than 15 days.

#### 12 SEC. 406. FRIVOLOUS TAX SUBMISSIONS.

13 (a) CIVIL PENALTIES.—Section 6702 is amended to
14 read as follows:

#### 15 "SEC. 6702. FRIVOLOUS TAX SUBMISSIONS.

16 "(a) CIVIL PENALTY FOR FRIVOLOUS TAX RE17 TURNS.—A person shall pay a penalty of \$5,000 if—

18 "(1) such person files what purports to be a re-

19 turn of a tax imposed by this title but which—

20 "(A) does not contain information on which
21 the substantial correctness of the self-assessment
22 may be judged, or

23 "(B) contains information that on its face
24 indicates that the self-assessment is substantially
25 incorrect, and

1	"(2) the conduct referred to in paragraph (1)—
2	"(A) is based on a position which the Sec-
3	retary has identified as frivolous under sub-
4	section (c), or
5	"(B) reflects a desire to delay or impede the
6	administration of Federal tax laws.
7	"(b) Civil Penalty for Specified Frivolous Sub-
8	MISSIONS.—
9	"(1) Imposition of penalty.—Except as pro-
10	vided in paragraph (3), any person who submits a
11	specified frivolous submission shall pay a penalty of
12	\$5,000.
13	"(2) Specified frivolous submission.—For
14	purposes of this section—
15	"(A) Specified frivolous submission.—
16	The term 'specified frivolous submission' means
17	a specified submission if any portion of such
18	submission—
19	"(i) is based on a position which the
20	Secretary has identified as frivolous under
21	subsection (c), or
22	"(ii) reflects a desire to delay or im-
23	pede the administration of Federal tax
24	laws.

1	"(B) Specified submission.—The term
2	'specified submission' means—
3	"(i) a request for a hearing under—
4	"( $I$ ) section 6320 (relating to no-
5	tice and opportunity for hearing upon
6	filing of notice of lien), or
7	"(II) section 6330 (relating to no-
8	tice and opportunity for hearing before
9	levy), and
10	"(ii) an application under—
11	((I) section 6159 (relating to
12	agreements for payment of tax liability
13	in installments),
14	"( $II$ ) section 7122 (relating to
15	compromises), or
16	"(III) section 7811 (relating to
17	taxpayer assistance orders).
18	"(3) Opportunity to withdraw submis-
19	SION.—If the Secretary provides a person with notice
20	that a submission is a specified frivolous submission
21	and such person withdraws such submission within
22	30 days after such notice, the penalty imposed under
23	paragraph (1) shall not apply with respect to such
24	submission.

1 "(c) LISTING OF FRIVOLOUS POSITIONS.—The Secretary shall prescribe (and periodically revise) a list of posi-2 tions which the Secretary has identified as being frivolous 3 4 for purposes of this subsection. The Secretary shall not include in such list any position that the Secretary deter-5 6 mines meets the requirement ofsection 7 6662(d)(2)(B)(ii)(II).

8 "(d) REDUCTION OF PENALTY.—The Secretary may 9 reduce the amount of any penalty imposed under this sec-10 tion if the Secretary determines that such reduction would 11 promote compliance with and administration of the Federal 12 tax laws.

13 "(e) PENALTIES IN ADDITION TO OTHER PEN14 ALTIES.—The penalties imposed by this section shall be in
15 addition to any other penalty provided by law.".

16 (b) TREATMENT OF FRIVOLOUS REQUESTS FOR HEAR17 INGS BEFORE LEVY.—

18 (1) FRIVOLOUS REQUESTS DISREGARDED.—Sec19 tion 6330 (relating to notice and opportunity for
20 hearing before levy) is amended by adding at the end
21 the following new subsection:

"(g) FRIVOLOUS REQUESTS FOR HEARING, ETC.—
Notwithstanding any other provision of this section, if the
Secretary determines that any portion of a request for a
hearing under this section or section 6320 meets the require-

1	ment of clause (i) or (ii) of section 6702(b)(2)(A), then the
2	Secretary may treat such portion as if it were never sub-
3	mitted and such portion shall not be subject to any further
4	administrative or judicial review.".
5	(2) Preclusion from raising frivolous
6	ISSUES AT HEARING.—Section 6330(c)(4) is amend-
7	ed—
8	(A) by striking "(A)" and inserting
9	<i>"(A)(i)";</i>
10	(B) by striking "(B)" and inserting "(ii)";
11	(C) by striking the period at the end of the
12	first sentence and inserting "; or"; and
13	(D) by inserting after subparagraph $(A)(ii)$
14	(as so redesignated) the following new subpara-
15	graph:
16	(B) the issue meets the requirement of
17	clause (i) or (ii) of section 6702(b)(2)(A).".
18	(3) Statement of grounds.—Section
19	6330(b)(1) is amended by striking "under subsection
20	(a)(3)(B)" and inserting "in writing under subsection
21	(a)(3)(B) and states the grounds for the requested
22	hearing".
23	(c) TREATMENT OF FRIVOLOUS REQUESTS FOR HEAR-
24	INGS UPON FILING OF NOTICE OF LIEN.—Section 6320 is
25	amended—

1	(1) in subsection (b)(1), by striking "under sub-
2	section $(a)(3)(B)$ " and inserting "in writing under
3	subsection $(a)(3)(B)$ and states the grounds for the re-
4	quested hearing", and
5	(2) in subsection (c), by striking "and (e)" and
6	inserting "(e), and (g)".
7	(d) TREATMENT OF FRIVOLOUS APPLICATIONS FOR
8	OFFERS-IN-COMPROMISE AND INSTALLMENT AGREE-
9	MENTS.—
10	(1) IN GENERAL.—Section 7122 is amended by
11	adding at the end the following new subsection:
12	"(g) Frivolous Submissions, Etc.—Notwith-
13	standing any other provision of this section, if the Secretary
14	determines that any portion of an application for an offer-
15	in-compromise or installment agreement submitted under
16	this section or section 6159 meets the requirement of clause
17	(i) or (ii) of section 6702(b)(2)(A), then the Secretary may
18	treat such portion as if it were never submitted and such
19	portion shall not be subject to any further administrative
20	or judicial review.".
21	(2) CROSS REFERENCE.—Section 6159(f) is

22 amended by adding at the end the following new item:

"For treatment of frivolous applications for installment agreements, see section 7122(g).".

1 (e) TREATMENT OF FRIVOLOUS APPLICATIONS FOR TAXPAYER ASSISTANCE ORDERS.—Section 7811 is amend-2 3 ed by adding at the end the following new subsection: 4 "(h) FRIVOLOUS SUBMISSIONS, ETC.—Notwithstanding any other provision of this section, if the Secretary 5 determines that any portion of an application for a Tax-6 7 payer Assistance Order submitted under this section meets 8 the requirement of clause (i) or (ii) of section 6702(b)(2)(A), 9 then the Secretary may treat such portion as if it were 10 never submitted and such portion shall not be subject to 11 any further administrative or judicial review.".

(f) CLERICAL AMENDMENT.—The table of sections for
part I of subchapter B of chapter 68 is amended by striking
the item relating to section 6702 and inserting the following
new item:

"Sec. 6702. Frivolous tax submissions.".

(g) EFFECTIVE DATE.—The amendments made by this
section shall apply to filings and submissions made and
issues raised after the date on which the Secretary first prescribes a list under section 6702(c) of the Internal Revenue
Code of 1986, as amended by subsection (a).

•S 1321 RS

SEC. 407. UNDERSTATEMENT OF TAXPAYER LIABILITY BY
RETURN PREPARERS.
(a) Application of Return Preparer Penalties
to All Tax Returns.—
(1) Definition of tax return preparer.—
Paragraph (36) of section 7701(a) (relating to income
tax preparer) is amended—
(A) by striking "income" each place it ap-
pears in the heading and the text, and
(B) in subparagraph (A), by striking "sub-
title A" each place it appears and inserting "this
title".
(2) Conforming Amendments.—
(A)(i) Section 6060 is amended by striking
"INCOME TAX RETURN PREPARERS" in the
heading and inserting "TAX RETURN PRE-
PARERS".
(ii) Section 6060(a) is amended—
(I) by striking "an income tax return
preparer" each place it appears and insert-
ing "a tax return preparer",
(II) by striking "each income tax re-
turn preparer" and inserting "each tax re-
turn preparer", and

1	(III) by striking "another income tax
2	return preparer" and inserting "another
3	tax return preparer".
4	(iii) The item relating to section 6060 in
5	the table of sections for subpart $F$ of part III of
6	subchapter $A$ of chapter 61 is amended by strik-
7	ing "income tax return preparers" and inserting
8	"tax return preparers".
9	(iv) Subpart F of part III of subchapter A
10	of chapter 61 is amended by striking " <b>Income</b>
11	Tax Return Preparers" in the heading and
12	inserting " <b>Tax Return Preparers</b> ".
13	(v) The item relating to subpart $F$ in the
14	table of subparts for part III of subchapter A of
15	chapter 61 is amended by striking "income tax
16	return preparers" and inserting "tax return pre-
17	parers".
18	(B) Section $6103(k)(5)$ is amended—
19	(i) by striking "income tax return pre-
20	parer" each place it appears and inserting
21	"tax return preparer", and
22	(ii) by striking "income tax return
23	preparers" each place it appears and insert-
24	ing "tax return preparers".
25	(C)(i) Section 6107 is amended—

1	(I) by striking "INCOME TAX RE-
2	TURN PREPARER" in the heading and in-
3	serting "TAX RETURN PREPARER",
4	(II) by striking "an income tax return
5	preparer" each place it appears in sub-
6	sections (a) and (b) and inserting "a tax re-
7	turn preparer",
8	(III) by striking "Income Tax Re-
9	TURN PREPARER" in the heading for sub-
10	section (b) and inserting "TAX RETURN
11	Preparer", and
12	(IV) in subsection (c), by striking "in-
13	come tax return preparers" and inserting
14	"tax return preparers".
15	(ii) The item relating to section 6107 in the
16	table of sections for subchapter $B$ of chapter 61
17	is amended by striking "Income tax return pre-
18	parer" and inserting "Tax return preparer".
19	(D) Section 6109(a)(4) is amended—
20	(i) by striking "an income tax return
21	preparer" and inserting "a tax return pre-
22	parer", and
23	(ii) by striking "INCOME TAX RETURN
24	PREPARER" in the heading and inserting
25	"TAX RETURN PREPARER".

1	(E) Section $6503(k)(4)$ is amended by strik-
2	ing "Income tax return preparers" and inserting
3	"Tax return preparers".
4	(F)(i) Section 6694 is amended—
5	(I) by striking "INCOME TAX RE-
6	TURN PREPARER" in the heading and in-
7	serting "TAX RETURN PREPARER",
8	(II) by striking "an income tax return
9	preparer" each place it appears and insert-
10	ing "a tax return preparer",
11	(III) in subsection $(c)(2)$ , by striking
12	"the income tax return preparer" and in-
13	serting "the tax return preparer",
14	(IV) in subsection $(e)$ , by striking
15	"subtitle A" and inserting "this title", and
16	(V) in subsection (f), by striking "in-
17	come tax return preparer" and inserting
18	"tax return preparer".
19	(ii) The item relating to section 6694 in the
20	table of sections for part $I$ of subchapter $B$ of
21	chapter 68 is amended by striking "income tax
22	return preparer" and inserting "tax return pre-
23	parer".
24	(G)(i) Section 6695 is amended—

1	(I) by striking "INCOME" in the head-
2	ing, and
3	(II) by striking "an income tax return
4	preparer" each place it appears and insert-
5	ing "a tax return preparer".
6	(ii) Section 6695(f) is amended—
7	(I) by striking "subtitle A" and insert-
8	ing "this title", and
9	(II) by striking "the income tax return
10	preparer" and inserting "the tax return
11	preparer".
12	(iii) The item relating to section 6695 in
13	the table of sections for part $I$ of subchapter $B$
14	of chapter 68 is amended by striking "income".
15	(H) Section 6696(e) is amended by striking
16	"subtitle A" each place it appears and inserting
17	"this title".
18	(I)(i) Section 7407 is amended—
19	(I) by striking "INCOME TAX RE-
20	TURN PREPARERS" in the heading and
21	inserting "TAX RETURN PREPARERS",
22	(II) by striking "an income tax return
23	preparer" each place it appears and insert-
24	ing "a tax return preparer",

1	(III) by striking "income tax pre-
2	parer" both places it appears in subsection
3	(a) and inserting "tax return preparer",
4	and
5	(IV) by striking "income tax return"
6	in subsection (a) and inserting "tax re-
7	turn".
8	(ii) The item relating to section 7407 in the
9	table of sections for subchapter A of chapter 76
10	is amended by striking "income tax return pre-
11	parers" and inserting "tax return preparers".
12	(J)(i) Section 7427 is amended—
13	(I) by striking "INCOME TAX RE-
14	TURN PREPARERS" in the heading and
15	inserting "TAX RETURN PREPARERS",
16	and
17	(II) by striking "an income tax return
18	preparer" and inserting "a tax return pre-
19	parer".
20	(ii) The item relating to section 7427 in the
21	table of sections for subchapter $B$ of chapter 76
22	is amended to read as follows:
	"Sec. 7427. Tax return preparers.".
23	(b) Modification of Penalty for Understate-
24	MENT OF TAXPAYER'S LIABILITY BY TAX RETURN PRE-

1 PARER.—Subsections (a) and (b) of section 6694 are

2	amended to read as follows:
3	"(a) Understatement Due to Unreasonable Po-
4	SITIONS.—
5	"(1) In general.—Any tax return preparer
6	who prepares any return or claim for refund with re-
7	spect to which any part of an understatement of li-
8	ability is due to a position described in paragraph
9	(2) shall pay a penalty with respect to each such re-
10	turn or claim in an amount equal to the greater of—
11	"(A) \$1,000, or
12	(B) 50 percent of the income derived (or to
13	be derived) by the tax return preparer with re-
14	spect to the return or claim.
15	"(2) UNREASONABLE POSITION.—A position is
16	described in this paragraph if—
17	"(A) the tax return preparer knew (or rea-
18	sonably should have known) of the position,
19	``(B) there was not a reasonable belief that
20	the position would more likely than not be sus-
21	tained on its merits, and
22	(C)(i) the position was not disclosed as
23	provided in section $6662(d)(2)(B)(ii)$ , or
24	"(ii) there was no reasonable basis for the
25	position.

1	"(3) Reasonable cause exception.—No pen-
2	alty shall be imposed under this subsection if it is
3	shown that there is reasonable cause for the under-
4	statement and the tax return preparer acted in good
5	faith.
6	"(b) UNDERSTATEMENT DUE TO WILLFUL OR RECK-
7	less Conduct.—
8	"(1) In general.—Any tax return preparer
9	who prepares any return or claim for refund with re-
10	spect to which any part of an understatement of li-
11	ability is due to a conduct described in paragraph (2)
12	shall pay a penalty with respect to each such return
13	or claim in an amount equal to the greater of—
14	"(A) \$5,000, or
15	(B) 50 percent of the income derived (or to
16	be derived) by the tax return preparer with re-
17	spect to the return or claim.
18	"(2) Willful or reckless conduct.—Con-
19	duct described in this paragraph is conduct by the tax
20	return preparer which is—
21	"(A) a willful attempt in any manner to
22	understate the liability for tax on the return or
23	claim, or
24	``(B) a reckless or intentional disregard of
25	rules or regulations.

"(3) REDUCTION IN PENALTY.—The amount of 1 2 any penalty payable by any person by reason of this subsection for any return or claim for refund shall be 3 4 reduced by the amount of the penalty paid by such 5 person by reason of subsection (a).". 6 (c) EFFECTIVE DATE.—The amendments made by this 7 section shall apply to returns prepared after the date of the 8 enactment of this Act. 9 SEC. 408. PENALTY FOR AIDING AND ABETTING THE UN-10 DERSTATEMENT OF TAX LIABILITY. 11 (a) IN GENERAL.—Section 6701(a) (relating to impo-12 sition of penalty) is amended— (1) by inserting ", or tax liability reflected in," 13 14 after "the preparation or presentation of" in paragraph (1), 15 16 (2) by inserting "aid, assistance, procurement, 17 or advice with respect to such" before "portion" both 18 places it appears in paragraphs (2) and (3), and 19 (3) by inserting "instance of aid, assistance, pro-20 curement, or advice or each such" before "document" 21 in the matter following paragraph (3).

(b) AMOUNT OF PENALTY.—Subsection (b) of section
6701 (relating to penalties for aiding and abetting understatement of tax liability) is amended to read as follows:

"(b) Amount of Penalty; Calculation of Pen Alty; Liability for Penalty.—

3 "(1) AMOUNT OF PENALTY.—The amount of the 4 penalty imposed by subsection (a) shall be 100 per-5 cent of the gross income derived (or to be derived) 6 from such aid, assistance, procurement, or advice pro-7 vided by the person or persons subject to such penalty. "(2) CALCULATION OF PENALTY.—The penalty 8 9 amount determined under paragraph (1) shall be cal-10 culated with respect to each instance of aid, assist-11 ance, procurement, or advice described in subsection 12 (a), each instance in which income was derived by the 13 person or persons subject to such penalty, and each 14 person who made such an understatement of the liability for tax. 15

16 "(3) LIABILITY FOR PENALTY.—If more than 1
17 person is liable under subsection (a) with respect to
18 providing such aid, assistance, procurement, or ad19 vice, all such persons shall be jointly and severally
20 liable for the penalty under such subsection.".

(c) PENALTY NOT DEDUCTIBLE.—Section 6701 is
amended by adding at the end the following new subsection:
"(g) PENALTY NOT DEDUCTIBLE.—The payment of
any penalty imposed under this section or the payment of
any amount to settle or avoid the imposition of such pen-

alty shall not be considered an ordinary and necessary ex-
pense in carrying on a trade or business for purposes of
this title and shall not be deductible by the person who is
subject to such penalty or who makes such payment.".
(d) EFFECTIVE DATE.—The amendments made by this
section shall apply to the activities described in section
6701(a) of the Internal Revenue Code of 1986 after the date
of the enactment of this Act.
SEC. 409. INCREASE IN CRIMINAL MONETARY PENALTY LIM-
ITATION FOR THE UNDERPAYMENT OR OVER-
PAYMENT OF TAX DUE TO FRAUD.
(a) In General.—
(1) ATTEMPT TO EVADE OR DEFEAT TAX.—Sec-
tion 7201 (relating to attempt to evade or defeat tax)
is amended—
(A) by striking "\$100,000" and inserting
<i>``\$500,000`</i> ',
(B) by striking " $500,000$ " and inserting
"\$1,000,000", and
(C) by striking "5 years" and inserting "10
years".
(2) Willful failure to file return, supply
INFORMATION, OR PAY TAX.—

1	(A) IN GENERAL.—Section 7203 (relating to
2	willful failure to file return, supply information,
3	or pay tax) is amended—
4	(i) in the first sentence—
5	(I) by striking "Any person" and
6	inserting the following:
7	"(a) IN GENERAL.—Any person", and
8	(II) by striking "\$25,000" and in-
9	serting '`\$50,000'',
10	(ii) in the third sentence, by striking
11	"section" and inserting "subsection", and
12	(iii) by adding at the end the following
13	new subsection:
14	"(b) Aggravated Failure to File.—
15	"(1) IN GENERAL.—In the case of any failure de-
16	scribed in paragraph (2), the first sentence of sub-
17	section (a) shall be applied by substituting—
18	"(A) 'felony' for 'misdemeanor',
19	``(B) ' $$500,000$ ( $$1,000,000$ ' for ' $$50,000$
20	(\$100,000', and
21	"(C) '10 years' for '1 year'.
22	"(2) FAILURE DESCRIBED.—A failure described
23	in this paragraph is—
24	"(A) a failure to make a return described in
25	subsection (a) for a period of 3 or more consecu-

1	tive taxable years if the aggregate tax liability
2	for such period is not less than \$100,000, or
3	(B) a failure to make a return if the tax
4	liability giving rise to the requirement to make
5	such return is attributable to an activity which
6	is a felony under any State or Federal law.".
7	(B) PENALTY MAY BE APPLIED IN ADDITION
8	to other penalties.—Section 7204 (relating
9	to fraudulent statement or failure to make state-
10	ment to employees) is amended by striking "the
11	penalty provided in section 6674" and inserting
12	"the penalties provided in sections 6674 and
13	7203(b)".
14	(3) Fraud and false statements.—Section
15	7206 (relating to fraud and false statements) is
16	amended—
17	(A) by striking "\$100,000" and inserting
18	<i>``\$500,000`</i> ',
19	(B) by striking "\$500,000" and inserting
20	"\$1,000,000", and
21	(C) by striking "3 years" and inserting "5
22	years".
23	(b) Increase in Monetary Limitation for Under-
24	PAYMENT OR OVERPAYMENT OF TAX DUE TO FRAUD.—Sec-

tion 7206 (relating to fraud and false statements), as
 amended by subsection (a)(3), is amended—

3 (1) by striking "Any person who—" and insert4 ing "(a) IN GENERAL.—Any person who—", and

5 (2) by adding at the end the following new sub-6 section:

"(b) INCREASE IN MONETARY LIMITATION FOR UN-7 8 DERPAYMENT OR OVERPAYMENT OF TAX DUE TO FRAUD.— 9 If any portion of any underpayment (as defined in section 10 6664(a)) or overpayment (as defined in section 6401(a)) of tax required to be shown on a return is attributable to 11 fraudulent action described in subsection (a), the applicable 12 dollar amount under subsection (a) shall in no event be less 13 than an amount equal to such portion. A rule similar to 14 15 the rule under section 6663(b) shall apply for purposes of determining the portion so attributable.". 16

17 (c) EFFECTIVE DATE.—The amendments made by this
18 section shall apply to actions, and failures to act, occurring
19 after the date of the enactment of this Act.

20SEC. 410. DOUBLING OF CERTAIN PENALTIES, FINES, AND21INTEREST ON UNDERPAYMENTS RELATED TO22CERTAIN OFFSHORE FINANCIAL ARRANGE-23MENTS.

24 (a) DETERMINATION OF PENALTY.—

(1) IN GENERAL.—Notwithstanding any other

provision of law, in the case of an applicable tax-

3	payer—
4	(A) the determination as to whether any in-
5	terest or applicable penalty is to be imposed with
6	respect to any arrangement described in para-
7	graph (2), or to any underpayment of Federal
8	income tax attributable to items arising in con-
9	nection with any such arrangement, shall be
10	made without regard to the rules of subsections
11	(b), (c), and (d) of section 6664 of the Internal
12	Revenue Code of 1986, and
13	(B) if any such interest or applicable pen-
14	alty is imposed, the amount of such interest or
15	penalty shall be equal to twice that determined
16	without regard to this section.
17	(2) Applicable taxpayer.—For purposes of
18	this subsection—
19	(A) IN GENERAL.—The term "applicable
20	taxpayer" means a taxpayer which—
21	(i) has underreported its United States
22	income tax liability with respect to any
23	item which directly or indirectly involves—
24	(I) any financial arrangement
25	which in any manner relies on the use
	•S 1391 RS

1	of offshore payment mechanisms (in-
2	cluding credit, debit, or charge cards)
3	issued by banks or other entities in for-
4	eign jurisdictions, or
5	(II) any offshore financial ar-
6	rangement (including any arrange-
7	ment with foreign banks, financial in-
8	stitutions, corporations, partnerships,
9	trusts, or other entities), and
10	(ii) has neither signed a closing agree-
11	ment pursuant to the Voluntary Offshore
12	Compliance Initiative established by the De-
13	partment of the Treasury under Revenue
14	Procedure 2003–11 nor voluntarily dis-
15	closed its participation in such arrange-
16	ment by notifying the Internal Revenue
17	Service of such arrangement prior to the
18	issue being raised by the Internal Revenue
19	Service during an examination.
20	(B) AUTHORITY TO WAIVE.—The Secretary
21	of the Treasury or the Secretary's delegate may
22	waive the application of paragraph (1) to any
23	taxpayer if the Secretary or the Secretary's dele-
24	gate determines that the use of such offshore pay-
25	ment mechanisms is incidental to the trans-

1	action and, in addition, in the case of a trade
2	or business, such use is conducted in the ordi-
3	nary course of the type of trade or business of the
4	taxpayer.
5	(C) Issues raised.—For purposes of sub-
6	paragraph $(A)(ii)$ , an item shall be treated as an
7	issue raised during an examination if the indi-
8	vidual examining the return—
9	(i) communicates to the taxpayer
10	knowledge about the specific item, or
11	(ii) has made a request to the taxpayer
12	for information and the taxpayer could not
13	make a complete response to that request
14	without giving the examiner knowledge of
15	the specific item.
16	(b) Applicable Penalty.—For purposes of this sec-
17	tion, the term "applicable penalty" means any penalty, ad-
18	dition to tax, or fine imposed under chapter 68 of the Inter-
19	nal Revenue Code of 1986.
20	(c) Effective Date.—The provisions of this section
21	shall apply to interest, penalties, additions to tax, and fines
22	with respect to any taxable year if, as of the date of the
23	enactment of this Act, the assessment of any tax, penalty,
24	or interest with respect to such taxable year is not prevented
25	by the operation of any law or rule of law.

1 SEC. 411. INCREASE IN PENALTY FOR BAD CHECKS AND 2 **MONEY ORDERS.** 3 (a) IN GENERAL.—Section 6657 (relating to bad 4 checks) is amended— 5 (1) by striking "\$750" and inserting "\$1,250", 6 and 7 (2) by striking "\$15" and inserting "\$25". 8 (b) EFFECTIVE DATE.—The amendments made by this section shall apply to checks or money orders received after 9 the date of the enactment of this Act. 10 11 SEC. 412. INCREASE IN PENALTY EXCISE TAXES ON THE PO-12 LITICAL AND EXCESS LOBBYING ACTIVITIES 13 OF SECTION 501(c)(3) ORGANIZATIONS. 14 (a) Taxes on Disqualifying Lobbying Expendi-TURES OF CERTAIN ORGANIZATIONS.— 15 16 (1) IN GENERAL.—Section 4912(a) (relating to 17 tax on organization) is amended by striking "5 per-18 cent" and inserting "10 percent". 19 (2) TAX ON MANAGEMENT.—Section 4912(b) is 20 amended by striking "5 percent" and inserting "10 21 percent". 22 (b) Taxes on Political Expenditures of Section 23 501(c)(3) ORGANIZATIONS.— 24 (1) IN GENERAL.—Section 4955(a) (relating to 25 initial taxes) is amended—

1	(A) in paragraph (1), by striking "10 per-
2	cent" and inserting "20 percent", and
3	(B) in paragraph (2), by striking " $2^{1/2}$ per-
4	cent" and inserting "5 percent".
5	(2) INCREASED LIMITATION FOR MANAGERS.—
6	Section 4955(c)(2) is amended—
7	(A) by striking "\$5,000" and inserting
8	"\$10,000", and
9	(B) by striking "\$10,000" and inserting
10	<i>"\$20,000"</i> .
11	(c) EFFECTIVE DATE.—The amendments made by this
12	section shall apply to taxable years beginning after the date
13	of the enactment of this Act.
14	SEC. 413. PENALTY FOR FILING ERRONEOUS REFUND
14 15	SEC. 413. PENALTY FOR FILING ERRONEOUS REFUND CLAIMS.
15	CLAIMS.
15 16	<b>CLAIMS.</b> (a) IN GENERAL.—Part I of subchapter B of chapter
15 16 17	<b>CLAIMS.</b> (a) IN GENERAL.—Part I of subchapter B of chapter 68 (relating to assessable penalties) is amended by inserting
15 16 17 18	CLAIMS. (a) IN GENERAL.—Part I of subchapter B of chapter 68 (relating to assessable penalties) is amended by inserting after section 6675 the following new section:
15 16 17 18 19	CLAIMS. (a) IN GENERAL.—Part I of subchapter B of chapter 68 (relating to assessable penalties) is amended by inserting after section 6675 the following new section: "SEC. 6676. ERRONEOUS CLAIM FOR REFUND OR CREDIT.
15 16 17 18 19 20	CLAIMS. (a) IN GENERAL.—Part I of subchapter B of chapter 68 (relating to assessable penalties) is amended by inserting after section 6675 the following new section: "SEC. 6676. ERRONEOUS CLAIM FOR REFUND OR CREDIT. "(a) CIVIL PENALTY.—If a claim for refund or credit
<ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	CLAIMS. (a) IN GENERAL.—Part I of subchapter B of chapter 68 (relating to assessable penalties) is amended by inserting after section 6675 the following new section: "SEC. 6676. ERRONEOUS CLAIM FOR REFUND OR CREDIT. "(a) CIVIL PENALTY.—If a claim for refund or credit with respect to income tax is made for an excessive amount, unless it is shown that the claim for such excessive amount
<ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> </ol>	CLAIMS. (a) IN GENERAL.—Part I of subchapter B of chapter 68 (relating to assessable penalties) is amended by inserting after section 6675 the following new section: "SEC. 6676. ERRONEOUS CLAIM FOR REFUND OR CREDIT. "(a) CIVIL PENALTY.—If a claim for refund or credit with respect to income tax is made for an excessive amount, unless it is shown that the claim for such excessive amount

"(b) EXCESSIVE AMOUNT.—For purposes of this sec tion, the term 'excessive amount' means in the case of any
 person the amount by which the amount of the claim for
 refund or credit for any taxable year exceeds the amount
 of such claim allowable under this title for such taxable
 year.

7 "(c) COORDINATION WITH OTHER PENALTIES.—This
8 section shall not apply to any portion of the excessive
9 amount of a claim for refund or credit on which a penalty
10 is imposed under part II of subchapter A of chapter 68.".

(b) CONFORMING AMENDMENT.—The table of sections
for part I of subchapter B of chapter 68 is amended by
inserting after the item relating to section 6675 the following new item:

"Sec. 6676. Erroneous claim for refund or credit.".

15 (c) EFFECTIVE DATE.—The amendments made by this
16 section shall apply to any claim—

17 (1) filed or submitted after the date of the enact18 ment of this Act, or

- 19 (2) filed or submitted prior to such date but not
- 20 withdrawn before the date which is 30 days after such
- 21 *date of enactment.*

# TITLE V—CONFIDENTIALITY AND DISCLOSURE

3 SEC. 501. COLLECTION ACTIVITIES WITH RESPECT TO
4 JOINT RETURN DISCLOSABLE TO EITHER
5 SPOUSE BASED ON ORAL REQUEST.

6 (a) IN GENERAL.—Paragraph (8) of section 6103(e)
7 (relating to disclosure of collection activities with respect
8 to joint return) is amended by striking "in writing" the
9 first place it appears.

(b) EFFECTIVE DATE.—The amendment made by this
section shall apply to requests made after the date of the
enactment of this Act.

13 SEC. 502. PROHIBITION OF DISCLOSURE OF TAXPAYER14IDENTIFICATION INFORMATION WITH RE-15SPECT TO DISCLOSURE OF ACCEPTED OF-16FERS-IN-COMPROMISE.

17 (a) IN GENERAL.—Paragraph (1) of section 6103(k)
18 (relating to disclosure of certain returns and return infor19 mation for tax administrative purposes) is amended by in20 serting "(other than the taxpayer's TIN)" after "Return in21 formation".

(b) EFFECTIVE DATE.—The amendment made by this
section shall apply to disclosures made after the date of the
enactment of this Act.

1	SEC. 503. COMPLIANCE BY CONTRACTORS WITH CONFIDEN-
2	TIALITY SAFEGUARDS.
3	(a) IN GENERAL.—Section 6103(p) (relating to State
4	law requirements) is amended by adding at the end the fol-
5	lowing new paragraph:
6	"(9) Disclosure to contractors and other
7	AGENTS.—Notwithstanding any other provision of
8	this section, no return or return information shall be
9	disclosed to any contractor or other agent of a Fed-
10	eral, State, or local agency unless such agency, to the
11	satisfaction of the Secretary—
12	"(A) has requirements in effect which re-
13	quire each such contractor or other agent which
14	would have access to returns or return informa-
15	tion to provide safeguards (within the meaning
16	of paragraph (4)) to protect the confidentiality
17	of such returns or return information,
18	``(B) agrees to conduct an on-site review
19	every 3 years (or a mid-point review in the case
20	of contracts or agreements of less than 3 years in
21	duration) of each contractor or other agent to de-
22	termine compliance with such requirements,
23	"(C) submits the findings of the most recent
24	review conducted under subparagraph $(B)$ to the
25	Secretary as part of the report required by para-
26	graph (4)(E), and
	•S 1321 RS

"(D) certifies to the Secretary for the most recent annual period that such contractor or other agent is in compliance with all such requirements.
The certification required by subparagraph (D) shall include the name and address of each contractor and other agent, a description of the contract or agreement

8 with such contractor or other agent, and the duration 9 of such contract or agreement. The requirements of 10 this paragraph shall not apply to disclosures pursu-11 ant to subsection (n) for purposes of Federal tax ad-12 ministration.".

(b) CONFORMING AMENDMENT.—Subparagraph (B) of
section 6103(p)(8) is amended by inserting "or paragraph
(9)" after "subparagraph (A)".

16 (c) EFFECTIVE DATE.—

1

2

3

4

5

6

7

17 (1) IN GENERAL.—The amendments made by
18 this section shall apply to disclosures made after the
19 date of the enactment of this Act.

20 (2) CERTIFICATIONS.—The first certification
21 under section 6103(p)(9)(D) of the Internal Revenue
22 Code of 1986, as added by subsection (a), shall be
23 made with respect to the portion of calendar year
24 2006 following the date of the enactment of this Act.

1	SEC. 504. HIGHER STANDARDS FOR REQUESTS FOR AND
2	CONSENTS TO DISCLOSURE.
3	(a) IN GENERAL.—Subsection (c) of section 6103 (re-
4	lating to disclosure of returns and return information to
5	designee of taxpayer) is amended—
6	(1) by striking "TAXPAYER.—The Secretary"
7	and inserting "TAXPAYER.—
8	"(1) IN GENERAL.—The Secretary", and
9	(2) by adding at the end the following new para-
10	graphs:
11	"(2) Restrictions on persons obtaining in-
12	FORMATION.—The return of any taxpayer, or return
13	information with respect to such taxpayer, disclosed
14	to a person or persons under paragraph (1) for a
15	purpose specified in writing, electronically, or orally
16	may be disclosed or used by such person or persons
17	only for the purpose of, and to the extent necessary
18	in, accomplishing the purpose for disclosure specified
19	and shall not be disclosed or used for any other pur-
20	pose.
21	"(3) Requirements for form prescribed by
22	SECRETARY.—For purposes of this subsection, the Sec-
23	retary shall prescribe a form for written requests and
24	consents which shall—

1	"(A) contain a warning, prominently dis-
2	played, informing the taxpayer that the form
3	should not be signed unless it is completed,
4	(B) state that if the taxpayer believes there
5	is an attempt to coerce him to sign an incom-
6	plete or blank form, the taxpayer should report
7	the matter to the Treasury Inspector General for
8	Tax Administration, and
9	(C) contain the address and telephone
10	number of the Treasury Inspector General for
11	Tax Administration.
12	"(4) Cross reference.—
	"For provision providing for civil damages for violation of paragraph (2), see sec- tion 7431(i).".
13	(b) CIVIL DAMAGES.—Section 7431 (relating to civil
14	damages for unauthorized inspection or disclosure of re-
15	turns and return information) is amended by adding at
16	the end the following new subsection:
17	"(i) Disclosure or Use of Returns and Return
18	INFORMATION OBTAINED UNDER SUBSECTION 6103(C).—
19	Disclosure or use of returns or return information obtained
20	under section 6103(c) other than for the purpose of, and
21	to the extent necessary in, accomplishing the purpose for
22	disclosure specified in writing, electronically, or orally,
23	shall be treated as a violation of section 6103(a).".

1	(c) REPORT.—Not later than 18 months after the date
2	of the enactment of this Act, the Secretary of the Treasury
3	shall submit a report to the Congress on compliance with
4	the requirements applicable to requests for or consent to dis-
5	closure of returns and return information under section
6	6103(c) of the Internal Revenue Code of 1986, as amended
7	by subsection (a). Such report shall—
8	(1) evaluate (on the basis of random sampling)
9	whether—
10	(A) the amendment made by subsection $(a)$
11	is achieving the purposes of this section;
12	(B) requesters and submitters for such dis-
13	closure are continuing to evade the purposes of
14	this section and, if so, how; and
15	(C) the sanctions for violations of such re-
16	quirements are adequate; and
17	(2) include such recommendations that the Sec-
18	retary of the Treasury considers necessary or appro-
19	priate to better achieve the purposes of this section.
20	(d) SUNSET OF EXISTING CONSENTS.—Notwith-
21	standing any other provision of law, any request for or con-
22	sent to disclose any return or return information under sec-
23	tion 6103(c) of the Internal Revenue Code of 1986 made
24	before the date of the enactment of this Act shall remain
25	in effect until the earlier of the date such request or consent

is otherwise terminated or the date which is 3 years after
 such date of enactment.

3 (e) EFFECTIVE DATE.—The amendments made by this
4 section shall apply to requests and consents made after the
5 date which is 3 months after the date of the enactment of
6 this Act.

# 7 SEC. 505. CIVIL DAMAGES FOR UNAUTHORIZED DISCLO8 SURE OR INSPECTION.

9 (a) NOTICE TO TAXPAYER.—Subsection (e) of section 7431 (relating to notification of unlawful inspection and 10 disclosure) is amended by adding at the end the following 11 new sentences: "The Secretary shall also notify such tax-12 13 payer if the Internal Revenue Service or, upon notice to the Secretary by a Federal or State agency, if such Federal 14 15 or State agency, proposes an administrative determination as to disciplinary or adverse action against an employee 16 arising from the employee's unauthorized inspection or dis-17 closure of the taxpayer's return or return information. The 18 notice described in this subsection shall include the date of 19 the inspection or disclosure and the rights of the taxpayer 20 21 under such administrative determination.".

(b) EXHAUSTION OF ADMINISTRATIVE REMEDIES REQUIRED.—Section 7431, as amended by this Act, is amended by adding at the end the following new subsection:

"(j) EXHAUSTION OF ADMINISTRATIVE REMEDIES RE QUIRED.—A judgment for damages shall not be awarded
 under subsection (c) unless the court determines that the
 plaintiff has exhausted the administrative remedies avail able to such plaintiff.".

6 (c) PAYMENT AUTHORITY CLARIFIED.—

7 (1) IN GENERAL.—Section 7431, as amended by
8 subsection (b), is amended by adding at the end the
9 following new subsection:

10 "(k) PAYMENT AUTHORITY.—Claims pursuant to sub11 section (a)(1) shall be payable out of funds appropriated
12 under section 1304 of title 31, United States Code.".

(2) ANNUAL REPORTS OF PAYMENTS.—The Secretary of the Treasury shall annually report to the
Committee on Finance of the Senate and the Committee on Ways and Means of the House of Representatives regarding payments made from the United
States Judgment Fund under section 7431(k) of the
Internal Revenue Code of 1986.

20 (d) BURDEN OF PROOF FOR GOOD FAITH EXCEPTION
21 RESTS WITH PERSON MAKING INSPECTION OR DISCLO22 SURE.—Section 7431(b) (relating to exceptions) is amended
23 by adding at the end the following new flush sentence:

24 "In any proceeding involving the issue of the existence of25 good faith, the burden of proof with respect to such issue

shall be on the person who made the inspection or disclo sure.".

3 (e) REPORTS.—Subsection (p) of section 6103 (relat4 ing to procedure and recordkeeping), as amended by this
5 Act, is amended by adding at the end the following new
6 paragraph:

7 "(10) Report on Willful Unauthorized DIS-CLOSURE AND INSPECTION.—As part of the report re-8 9 quired by paragraph (3)(C) for each calendar year, 10 the Secretary shall furnish information regarding the 11 willful unauthorized disclosure and inspection of re-12 turns and return information, including the number, 13 status, and results of— 14 "(A) administrative investigations, "(B) civil lawsuits brought under section 15 7431 (including the amounts for which such law-16 17 suits were settled and the amounts of damages 18 awarded), and

19 "(C) criminal prosecutions.".

20 (f) EFFECTIVE DATES.—

(1) NOTICE.—The amendment made by subsection (a) shall apply to determinations made after
the date which is 180 days after the date of the enactment of this Act.

1	(2) Exhaustion of remedies and burden of
2	PROOF.—The amendments made by subsections (b)
3	and (d) shall apply to inspections and disclosures oc-
4	curring on and after the date which is 180 days after
5	the date of the enactment of this Act.
6	(3) PAYMENT AUTHORITY.—The amendment
7	made by subsection $(c)(1)$ shall take effect on the date
8	which is 180 days after the date of the enactment of
9	this Act.
10	(4) REPORTS.—Subsection $(c)(2)$ and the
11	amendment made by subsection (e) shall apply to cal-
12	endar years ending after the date which is 180 days
13	after the date of the enactment of this Act.
14	SEC. 506. EXPANSION OF DISCLOSURE IN EMERGENCY CIR-
15	CUMSTANCES.
16	(a) IN GENERAL.—Section $6103(i)(3)(B)(i)$ (relating
17	to danger of death or physical injury) is amended by strik-
	to danger of death or physical injury) is amended by strik-
18	to danger of death or physical injury) is amended by strik- ing "or State law enforcement agency" and inserting ",
18 19	to danger of death or physical injury) is amended by strik- ing "or State law enforcement agency" and inserting ", State, or local law enforcement agency".
18 19 20	<ul> <li>to danger of death or physical injury) is amended by strik- ing "or State law enforcement agency" and inserting ", State, or local law enforcement agency".</li> <li>(b) CONFORMING AMENDMENTS.—Section 6103(p)(4)</li> </ul>
18 19 20 21	to danger of death or physical injury) is amended by strik- ing "or State law enforcement agency" and inserting ", State, or local law enforcement agency". (b) CONFORMING AMENDMENTS.—Section 6103(p)(4) is amended—
18 19 20 21 22	to danger of death or physical injury) is amended by strik- ing "or State law enforcement agency" and inserting ", State, or local law enforcement agency". (b) CONFORMING AMENDMENTS.—Section 6103(p)(4) is amended— (1) by striking "(i)(3)(B)(i) or (7)(A)(ii)" and

116

Section 6103(m)(1) (relating to tax refunds) is amended by striking "taxpayer identity information to the press
and other media" and by inserting "a person's name and
the city, State, and zip code of the person's mailing address
to the press, other media, and through any other means of
mass communication,".

### 9 SEC. 508. TREATMENT OF PUBLIC RECORDS.

(a) IN GENERAL.—Section 6103(b) (relating to definitions) is amended by adding at the end the following new
paragraph:

13 "(12) TREATMENT OF PUBLIC RECORDS.—Re14 turns and return information shall not be subject to
15 subsection (a) if disclosed—

16 "(A) in the course of any judicial or admin17 istrative proceeding or pursuant to tax adminis18 tration activities, and

19 "(B) properly made part of the public
20 record.".

(b) EFFECTIVE DATE.—The amendment made by this
section shall take effect before, on, and after the date of the
enactment of this Act.

### 24 SEC. 509. TAXPAYER IDENTIFICATION NUMBER MATCHING.

25 Section 6103(k) (relating to disclosure of certain re26 turns and return information for tax administration pur-

poses), as amended by this Act, is amended by adding at
the end the following new paragraph:
"(11) TIN MATCHING.—The Secretary may dis-
close to any person required to provide a TIN (as de-
fined in section 7701(a)(41)) to the Secretary whether
such information matches records maintained by the
Secretary.".
SEC. 510. FORM 8300 DISCLOSURES.
Section $6103(p)(4)$ (relating to safeguards) is amended
by striking "(15)," both places it appears.
SEC. 511. EXPANSION OF PENALTY FOR DISCLOSURE OR
USE OF INFORMATION BY TAX RETURN PRE-
USE OF INFORMATION BI TAX RETORN FRE-
PARER.
PARER.
<b>PARER.</b> (a) IN GENERAL.—Section 7216 is amended by adding
<b>PARER.</b> (a) IN GENERAL.—Section 7216 is amended by adding at the end the following new subsection:
PARER. (a) IN GENERAL.—Section 7216 is amended by adding at the end the following new subsection: "(c) DEFINITIONS.—For purposes of this section—
PARER. (a) IN GENERAL.—Section 7216 is amended by adding at the end the following new subsection: "(c) DEFINITIONS.—For purposes of this section— "(1) IN GENERAL.—The term 'tax return pre-
PARER. (a) IN GENERAL.—Section 7216 is amended by adding at the end the following new subsection: "(c) DEFINITIONS.—For purposes of this section— "(1) IN GENERAL.—The term 'tax return pre- parer' means—
PARER. (a) IN GENERAL.—Section 7216 is amended by adding at the end the following new subsection: "(c) DEFINITIONS.—For purposes of this section— "(1) IN GENERAL.—The term 'tax return pre- parer' means— "(A) any person who—
PARER. (a) IN GENERAL.—Section 7216 is amended by adding at the end the following new subsection: "(c) DEFINITIONS.—For purposes of this section— "(1) IN GENERAL.—The term 'tax return pre- parer' means— "(A) any person who— "(i) is engaged in the business of pre-
PARER. (a) IN GENERAL.—Section 7216 is amended by adding at the end the following new subsection: "(c) DEFINITIONS.—For purposes of this section— "(1) IN GENERAL.—The term 'tax return pre- parer' means— "(A) any person who— "(i) is engaged in the business of pre- paring tax returns,

"(iii) prepares, or assists in preparing,
a tax return for compensation, or holds
himself out as such a person,
"(iv) develops software used to prepare
or file tax returns, or
"(v) is an electronic return originator,
and
"(B) any individual who, as part of his du-
ties or employment with any person described in
subparagraph (A), performs services relating
to—
"(i) the preparation or filing of, or in
providing services in connection with the
preparation or filing of, a tax return, or
"(ii) the development of software used
to prepare or file tax returns.
"(2) TAX RETURN.—The term 'tax return' means
a return of any tax imposed under this title.".
(b) Conforming Amendments.—
(1) CRIMINAL PENALTY.—Section 7216(a) is
amended—
(A) by striking "Any person" through "who
knowingly or recklessly" and inserting "Any tax
return preparer who knowingly or recklessly",
and

1	(B) by striking "any such return" in para-
2	graph (1) and inserting "any tax return".
3	(2) Assessable penalty.—Section 6713 is
4	amended—
5	(A) in subsection (a)—
6	(i) by striking "If any person" through
7	"and who" and inserting "If any tax return
8	preparer", and
9	(ii) by striking "any such return" in
10	paragraph (1) and inserting "any tax re-
11	turn", and
12	(B) by adding at the end the following new
13	subsection:
14	"(d) DEFINITIONS.—For purposes of this section, the
15	terms 'tax return preparer' and 'tax return' shall have the
16	meanings given to such terms under section 7216.".
17	(c) EFFECTIVE DATE.—The amendments made by this
18	section shall apply to returns prepared after the date of the
19	enactment of this Act.
20	SEC. 512. RESTRICTIONS ON DISCLOSURE AND USE OF TAX
21	<b>RETURN INFORMATION.</b>
22	(a) IN GENERAL.—Paragraph (3) of section 7216(b)
23	(relating to regulations) is amended to read as follows:
24	"(3) Regulations.—

1	"(A) IN GENERAL.—Subsection (a) shall not
2	apply to a disclosure or use of information which
3	is permitted by regulations prescribed by the
4	Secretary under this section.
5	"(B) PEER REVIEWS.—The regulations
6	under this section shall permit (subject to such
7	conditions as such regulations shall provide) the
8	disclosure or use of information for quality or
9	peer reviews.
10	"(C) RESTRICTIONS ON CERTAIN DISCLO-
11	SURES AND USES.—
12	"(i) Prohibition on certain con-
13	SENSUAL DISCLOSURES AND USES.—The
14	regulations under this section shall not per-
15	mit the disclosure or use of information to
16	or for any person with the consent of the
17	taxpayer unless such disclosure or use is in
18	connection with preparing or filing, or pro-
19	viding services in connection with the prep-
20	aration or filing of, a tax return.
21	"(ii) Return preparers located
22	outside the united states.—The regu-
23	lations under this section shall not permit
24	the disclosure or use of information to or by
25	any tax return preparer located outside of

1	the United States unless the taxpayer has
2	granted consent to such disclosure or use.".
3	(b) Conforming Amendments.—
4	(1) CRIMINAL PENALTY.—Paragraph (2) of sec-
5	tion 7216(a) is amended by inserting "within the
6	United States" after "any such return".
7	(2) Assessable penalty.—Paragraph (2) of
8	section 6713(a) is amended by inserting "within the
9	United States" after "any such return".
10	(c) CONSENT FORM.—The Secretary of the Treasury
11	shall prescribe a form to be used for obtaining consent to
12	disclose or use information described in section $7216(a)(1)$
13	of the Internal Revenue Code of 1986 to or by a tax return
14	preparer (as defined under section 7216(c) of such Code,
15	as added by section 512) located outside of the United
16	States. Such form shall contain a conspicuous statement no-
17	tifying the taxpayer that—
18	(1) the information will be disclosed to a tax re-
19	turn preparer (as so defined) located outside of the
20	United States; and
01	

21 (2) Federal law may not protect the taxpayer
22 from unauthorized use or disclosure by such tax re23 turn preparer.

24 (d) EFFECTIVE DATE.—

1	(1) IN GENERAL.—The amendments made by
2	this section shall apply to disclosures and uses made
3	after the date of the enactment of this Act.
4	(2) Application to regulations.—The provi-
5	sions of clause (i) of section $7216(b)(3)(C)$ of the In-
6	ternal Revenue Code of 1986, as added by subsection
7	(a), shall apply to regulations issued before, on, or
8	after the date of the enactment of this Act.
9	TITLE VI-UNITED STATES TAX
10	COURT EMPLOYEE APPOINT-
11	MENT MODERNIZATION
12	SEC. 601. AMENDMENTS TO APPOINT EMPLOYEES.
13	(a) IN GENERAL.—Subsection (a) of section 7471 (re-
14	lating to Tax Court employees) is amended to read as fol-
15	lows:
16	"(a) Appointment and Compensation.—
17	"(1) CLERK.—The Tax Court may appoint a
18	clerk without regard to the provisions of title 5,
19	United States Code, governing appointments in the
20	competitive service. The clerk shall serve at the pleas-
21	ure of the Tax Court.
22	"(2) Law clerks and secretaries.—
23	"(A) IN GENERAL.—The judges and special
24	trial judges of the Tax Court may appoint law
25	clerks and secretaries, in such numbers as the

1	Tax Court may approve, without regard to the
2	provisions of title 5, United States Code, gov-
3	erning appointments in the competitive service.
4	Any such law clerk or secretary shall serve at the
5	pleasure of the appointing judge.
6	"(B) EXEMPTION FROM FEDERAL LEAVE
7	PROVISIONS.—A law clerk appointed under this
8	subsection shall be exempt from the provisions of
9	subchapter I of chapter 63 of title 5, United
10	States Code. Any unused sick leave or annual
11	leave standing to the employee's credit as of the
12	effective date of this subsection shall remain
13	credited to the employee and shall be available to
14	the employee upon separation from the Federal
15	Government.
16	"(3) Other employees.—The Tax Court may
17	appoint necessary employees without regard to the
18	provisions of title 5, United States Code, governing
19	appointments in the competitive service. Such em-
20	ployees shall be subject to removal by the Tax Court.
21	"(4) PAY.—The Tax Court may fix and adjust
22	the compensation for the clerk and other employees of
23	the Tax Court without regard to the provisions of
24	chapter 51, subchapter III of chapter 53, or section
25	5373 of title 5, United States Code. To the maximum

1	extent feasible, the Tax Court shall compensate em-
2	ployees at rates consistent with those for employees
3	holding comparable positions in the judicial branch.
4	"(5) Programs.—The Tax Court may establish
5	programs for employee evaluations, incentive awards,
6	flexible work schedules, premium pay, and resolution
7	of employee grievances.
8	"(6) Discrimination prohibited.—The Tax
9	Court shall—
10	"(A) prohibit discrimination on the basis of
11	race, color, religion, age, sex, national origin, po-
12	litical affiliation, marital status, or handi-
13	capping condition; and
14	(B) promulgate procedures for resolving
15	complaints of discrimination by employees and
16	applicants for employment.
17	"(7) EXPERTS AND CONSULTANTS.—The Tax
18	Court may procure the services of experts and consult-
19	ants under section 3109 of title 5, United States Code.
20	"(8) Rights to certain appeals reserved.—
21	Notwithstanding any other provision of law, an indi-
22	vidual who is an employee of the Tax Court on the
23	day before the effective date of this subsection and
24	who, as of that day, was entitled to—

1	"(A) appeal a reduction in grade or re-
2	moval to the Merit Systems Protection Board
3	under chapter 43 of title 5, United States Code,
4	``(B) appeal an adverse action to the Merit
5	Systems Protection Board under chapter 75 of
6	title 5, United States Code,
7	"(C) appeal a prohibited personnel practice
8	described under section 2302(b) of title 5, United
9	States Code, to the Merit Systems Protection
10	Board under chapter 77 of that title,
11	(D) make an allegation of a prohibited
12	personnel practice described under section
13	2302(b) of title 5, United States Code, with the
14	Office of Special Counsel under chapter 12 of
15	that title for action in accordance with that
16	chapter, or
17	``(E) file an appeal with the Equal Employ-
18	ment Opportunity Commission under part 1614
19	of title 29 of the Code of Federal Regulations,
20	shall be entitled to file such appeal or make such an
21	allegation so long as the individual remains an em-
22	ployee of the Tax Court.
23	"(9) Competitive status.—Notwithstanding
24	any other provision of law, any employee of the Tax
25	Court who has completed at least 1 year of continuous

1	service under a non-temporary appointment with the
2	Tax Court acquires a competitive status for appoint-
3	ment to any position in the competitive service for
4	which the employee possesses the required qualifica-
5	tions.
6	"(10) Merit system principles; prohibited
7	PERSONNEL PRACTICES; AND PREFERENCE ELIGI-
8	BLES.—Any personnel management system of the Tax
9	Court shall—
10	"(A) include the principles set forth in sec-
11	tion 2301(b) of title 5, United States Code;
12	"(B) prohibit personnel practices prohibited
13	under section 2302(b) of title 5, United States
14	Code; and
15	``(C) in the case of any individual who
16	would be a preference eligible in the executive
17	branch, the Tax Court will provide preference for
18	that individual in a manner and to an extent
19	consistent with preference accorded to preference
20	eligibles in the executive branch.".
21	(b) EFFECTIVE DATE.—The amendments made by this
22	section shall take effect on the date the United States Tax
23	Court adopts a personnel management system after the date
24	of the enactment of this Act.

## TITLE VII—MISCELLANEOUS **PROVISIONS** 2

127

3 SEC. 701. EXPENSING OF BROADBAND INTERNET ACCESS 4 EXPENDITURES.

5 (a) IN GENERAL.—Part VI of subchapter B of chapter 1 (relating to itemized deductions for individuals and cor-6 porations) is amended by inserting after section 190 the fol-7 lowing new section: 8

#### 9 "SEC. 191. BROADBAND EXPENDITURES.

1

10 "(a) TREATMENT OF EXPENDITURES.—

11 "(1) IN GENERAL.—A taxpayer may elect to 12 treat any qualified broadband expenditure which is 13 paid or incurred by the taxpayer as an expense which 14 is not chargeable to capital account. Any expenditure 15 which is so treated shall be allowed as a deduction. 16 "(2) ELECTION.—An election under paragraph 17 (1) shall be made at such time and in such manner 18 as the Secretary may prescribe by regulation.

19 "(b) Qualified Broadband Expenditures.—For purposes of this section— 20

21 ((1))INGENERAL.—The term 'qualified 22 broadband expenditure' means, with respect to any 23 taxable year, any direct or indirect costs incurred 24 after June 30, 2006, and before January 1, 2011, and 25 properly taken into account with respect to—

1	"(A) the purchase or installation of quali-
2	fied equipment (including any upgrades thereto),
3	and
4	"(B) the connection of such qualified equip-
5	ment to any qualified subscriber.
6	"(2) Certain satellite expenditures ex-
7	CLUDED.—Such term shall not include any costs in-
8	curred with respect to the launching of any satellite
9	equipment.
10	"(3) Leased equipment.—Such term shall in-
11	clude so much of the purchase price paid by the lessor
12	of qualified equipment subject to a lease described in
13	subsection $(c)(2)(B)$ as is attributable to expenditures
14	incurred by the lessee which would otherwise be de-
15	scribed in paragraph (1).
16	"(c) When Expenditures Taken Into Account.—
17	For purposes of this section—
18	"(1) IN GENERAL.—Qualified broadband expend-
19	itures with respect to qualified equipment shall be
20	taken into account with respect to the first taxable
21	year in which—
22	"(A) current generation broadband services
23	are provided through such equipment to qualified
24	subscribers, or

1	``(B) next generation broadband services are
2	provided through such equipment to qualified
3	subscribers.
4	"(2) Limitation.—
5	"(A) IN GENERAL.—Qualified expenditures
6	shall be taken into account under paragraph (1)
7	only with respect to qualified equipment—
8	"(i) the original use of which com-
9	mences with the taxpayer, and
10	"(ii) which is placed in service, after
11	the date of the enactment of this Act.
12	"(B) SALE-LEASEBACKS.—For purposes of
13	subparagraph (A), if property—
14	"(i) is originally placed in service
15	after the date of the enactment of this Act
16	by any person, and
17	"(ii) sold and leased back by such per-
18	son within 3 months after the date such
19	property was originally placed in service,
20	such property shall be treated as originally
21	placed in service not earlier than the date on
22	which such property is used under the leaseback
23	referred to in clause (ii).
24	"(d) Special Allocation Rules.—

1	"(1) CURRENT GENERATION BROADBAND SERV-
2	ices.—For purposes of determining the amount of
3	qualified broadband expenditures under subsection
4	(a)(1) with respect to qualified equipment through
5	which current generation broadband services are pro-
6	vided, if the qualified equipment is capable of serving
7	both qualified subscribers and other subscribers, the
8	qualified broadband expenditures shall be multiplied
9	by a fraction—
10	"(A) the numerator of which is the sum of
11	the number of potential qualified subscribers
12	within the rural areas and the underserved areas
13	which the equipment is capable of serving with
14	current generation broadband services, and
15	(B) the denominator of which is the total
16	potential subscriber population of the area which
17	the equipment is capable of serving with current
18	generation broadband services.
19	"(2) NEXT GENERATION BROADBAND SERV-
20	ICES.—For purposes of determining the amount of
21	qualified broadband expenditures under subsection
22	(a)(1) with respect to qualified equipment through
23	which next generation broadband services are pro-
24	vided, if the qualified equipment is capable of serving
25	both qualified subscribers and other subscribers, the

1	qualified broadband expenditures shall be multiplied
2	by a fraction—
3	``(A) the numerator of which is the sum
4	of—
5	"(i) the number of potential qualified
6	subscribers within the rural areas and un-
7	derserved areas, plus
8	"(ii) the number of potential qualified
9	subscribers within the area consisting only
10	of residential subscribers not described in
11	clause (i),
12	which the equipment is capable of serving with
13	next generation broadband services, and
14	(B) the denominator of which is the total
15	potential subscriber population of the area which
16	the equipment is capable of serving with next
17	generation broadband services.
18	"(e) DEFINITIONS.—For purposes of this section—
19	"(1) ANTENNA.—The term 'antenna' means any
20	device used to transmit or receive signals through the
21	electromagnetic $spectrum$ , $including$ $satellite$ $equip$ -
22	ment.
23	"(2) CABLE OPERATOR.—The term 'cable oper-
24	ator' has the meaning given such term by section

602(5) of the Communications Act of 1934 (47 U.S.C.
 522(5)).

3 "(3) COMMERCIAL MOBILE SERVICE CARRIER.—
4 The term 'commercial mobile service carrier' means
5 any person authorized to provide commercial mobile
6 radio service as defined in section 20.3 of title 47,
7 Code of Federal Regulations.

8 "(4) CURRENT GENERATION BROADBAND SERV-9 ICE.—The term 'current generation broadband serv-10 ice' means the transmission of signals at a rate of at 11 least 5,000,000 bits per second to the subscriber and 12 at least 1,000,000 bits per second from the subscriber. 13 "(5) Multiplexing or demultiplexing.—The 14 term 'multiplexing' means the transmission of 2 or 15 more signals over a single channel, and the term 16 'demultiplexing' means the separation of 2 or more

17 signals previously combined by compatible multi-18 plexing equipment.

19 "(6) NEXT GENERATION BROADBAND SERVICE.—
20 The term 'next generation broadband service' means
21 the transmission of signals at a rate of at least
22 50,000,000 bits per second to the subscriber and at
23 least 10,000,000 bits per second from the subscriber.
24 "(7) NONRESIDENTIAL SUBSCRIBER.—The term
25 'nonresidential subscriber' means any person who

1	purchases broadband services which are delivered to
2	the permanent place of business of such person.
3	"(8) Open video system operator.—The term
4	'open video system operator' means any person au-
5	thorized to provide service under section 653 of the
6	Communications Act of 1934 (47 U.S.C. 573).
7	"(9) Other wireless carrier.—The term
8	'other wireless carrier' means any person (other than
9	a telecommunications carrier, commercial mobile
10	service carrier, cable operator, open video system op-
11	erator, or satellite carrier) providing current genera-
12	tion broadband services or next generation broadband
13	service to subscribers through the radio transmission
14	of energy.
15	"(10) PACKET SWITCHING.—The term 'packet
16	switching' means controlling or routing the path of
17	any digitized transmission signal which is assembled
18	into packets or cells.
19	"(11) Provider.—The term 'provider' means,
20	with respect to any qualified equipment—
21	"(A) a cable operator,
22	"(B) a commercial mobile service carrier,
23	"(C) an open video system operator,
24	"(D) a satellite carrier,
25	``(E) a telecommunications carrier, or

1	"(F) any other wireless carrier,
2	providing current generation broadband services or
3	next generation broadband services to subscribers
4	through such qualified equipment.
5	"(12) Provision of services.—A provider
6	shall be treated as providing services to 1 or more
7	subscribers if—
8	"(A) such a subscriber has been passed by
9	the provider's equipment and can be connected to
10	such equipment for a standard connection fee,
11	(B) the provider is physically able to de-
12	liver current generation broadband services or
13	next generation broadband services, as applica-
14	ble, to such a subscriber without making more
15	than an insignificant investment with respect to
16	such subscriber,
17	(C) the provider has made reasonable ef-
18	forts to make such subscribers aware of the avail-
19	ability of such services,
20	(D) such services have been purchased by
21	1 or more such subscribers, and
22	``(E) such services are made available to
23	such subscribers at average prices comparable to
24	those at which the provider makes available

1	similar services in any areas in which the pro-
2	vider makes available such services.
3	"(13) Qualified equipment.—
4	"(A) IN GENERAL.—The term 'qualified
5	equipment' means equipment which provides
6	current generation broadband services or next
7	generation broadband services—
8	"(i) at least a majority of the time
9	during periods of maximum demand to
10	each subscriber who is utilizing such serv-
11	ices, and
12	"(ii) in a manner substantially the
13	same as such services are provided by the
14	provider to subscribers through equipment
15	with respect to which no deduction is al-
16	lowed under subsection $(a)(1)$ .
17	"(B) ONLY CERTAIN INVESTMENT TAKEN
18	INTO ACCOUNT.—Except as provided in subpara-
19	graph (C) or (D), equipment shall be taken into
20	account under subparagraph (A) only to the ex-
21	tent it—
22	"(i) extends from the last point of
23	switching to the outside of the unit, build-
24	ing, dwelling, or office owned or leased by
25	a subscriber in the case of a telecommuni-

cations carrier or broadband-over-powerline 1 2 operator, "(ii) extends from the customer side of 3 4 the mobile telephone switching office to a transmission/receive 5 antenna (including 6 such antenna) owned or leased by a sub-7 scriber in the case of a commercial mobile 8 service carrier. 9 "(iii) extends from the customer side of 10 the headend to the outside of the unit, build-11 ing, dwelling, or office owned or leased by 12 a subscriber in the case of a cable operator 13 or open video system operator, or 14 "(iv) extends from a transmission/re-15 ceive antenna (including such antenna) which transmits and receives signals to or 16 17 from multiple subscribers, to a trans-18 mission/receive antenna (including such an-19 tenna) on the outside of the unit, building, 20 dwelling, or office owned or leased by a sub-21 scriber in the case of a satellite carrier or 22 other wireless carrier, unless such other 23 wireless carrier is also a telecommunications carrier. 24

"(C) PACKET SWITCHING EQUIPMENT.—
Packet switching equipment, regardless of loca-
tion, shall be taken into account under subpara-
graph (A) only if it is deployed in connection
with equipment described in subparagraph $(B)$
and is uniquely designed to perform the function
of packet switching for current generation
broadband services or next generation broadband
services, but only if such packet switching is the
last in a series of such functions performed in
the transmission of a signal to a subscriber or
the first in a series of such functions performed
in the transmission of a signal from a sub-
scriber.
"(D) Multiplexing and demultiplexing
Equipment.—Multiplexing and demultiplexing
equipment shall be taken into account under sub-
paragraph $(A)$ only to the extent it is deployed
in connection with equipment described in sub-
paragraph $(B)$ and is uniquely designed to per-
form the function of multiplexing and
demultiplexing packets or cells of data and mak-

22 aemainplexing packets of cells of data and mak23 ing associated application adaptions, but only if
24 such multiplexing or demultiplexing equipment
25 is located between packet switching equipment

1	described in subparagraph (C) and the sub-
2	scriber's premises.
3	"(14) QUALIFIED SUBSCRIBER.—The term
4	'qualified subscriber' means—
5	"(A) with respect to the provision of current
6	generation broadband services—
7	"(i) any nonresidential subscriber
8	maintaining a permanent place of business
9	in a rural area or underserved area, or
10	"(ii) any residential subscriber resid-
11	ing in a dwelling located in a rural area or
12	underserved area which is not a saturated
13	market, and
14	(B) with respect to the provision of next
15	generation broadband services—
16	"(i) any nonresidential subscriber
17	maintaining a permanent place of business
18	in a rural area or underserved area, or
19	"(ii) any residential subscriber.
20	"(15) Residential subscriber.—The term
21	'residential subscriber' means any individual who
22	purchases broadband services which are delivered to
23	such individual's dwelling.
24	"(16) RURAL AREA.—The term 'rural area'
25	means any census tract which—

1	"(A) is not within 10 miles of any incor-
2	porated or census designated place containing
3	more than 25,000 people, and
4	(B) is not within a county or county
5	equivalent which has an overall population den-
6	sity of more than 500 people per square mile of
7	land.
8	"(17) RURAL SUBSCRIBER.—The term 'rural
9	subscriber' means any residential subscriber residing
10	in a dwelling located in a rural area or nonresiden-
11	tial subscriber maintaining a permanent place of
12	business located in a rural area.
13	"(18) SATELLITE CARRIER.—The term 'satellite
14	carrier' means any person using the facilities of a
15	satellite or satellite service licensed by the Federal
16	Communications Commission and operating in the
17	Fixed-Satellite Service under part 25 of title 47 of the
18	Code of Federal Regulations or the Direct Broadcast
19	Satellite Service under part 100 of title 47 of such
20	Code to establish and operate a channel of commu-
21	nications for distribution of signals, and owning or
22	leasing a capacity or service on a satellite in order
23	to provide such point-to-multipoint distribution.

•S 1321 RS

1	"(19) Saturated market.—The term 'satu-
2	rated market' means any census tract in which, as of
3	the date of the enactment of this section—
4	"(A) current generation broadband services
5	have been provided by a single provider to 85
6	percent or more of the total number of potential
7	residential subscribers residing in dwellings lo-
8	cated within such census tract, and
9	"(B) such services can be utilized—
10	"(i) at least a majority of the time
11	during periods of maximum demand by
12	each such subscriber who is utilizing such
13	services, and
14	"(ii) in a manner substantially the
15	same as such services are provided by the
16	provider to subscribers through equipment
17	with respect to which no deduction is al-
18	lowed under subsection $(a)(1)$ .
19	"(20) SUBSCRIBER.—The term 'subscriber'
20	means any person who purchases current generation
21	broadband services or next generation broadband serv-
22	ices.
23	"(21) TELECOMMUNICATIONS CARRIER.—The
24	term 'telecommunications carrier' has the meaning

1	given such term by section 3(44) of the Communica-
2	tions Act of 1934 (47 U.S.C. 153(44)), but—
3	"(A) includes all members of an affiliated
4	group of which a telecommunications carrier is
5	a member, and
6	``(B) does not include a commercial mobile
7	service carrier.
8	"(22) TOTAL POTENTIAL SUBSCRIBER POPU-
9	LATION.—The term 'total potential subscriber popu-
10	lation' means, with respect to any area and based on
11	the most recent census data, the total number of po-
12	tential residential subscribers residing in dwellings
13	located in such area and potential nonresidential sub-
14	scribers maintaining permanent places of business lo-
15	cated in such area.
16	"(23) UNDERSERVED AREA.—The term 'under-
17	served area' means—
18	"(A) any census tract which is located in—
19	"(i) an empowerment zone or enter-
20	prise community designated under section
21	1391, or
22	"(ii) the District of Columbia Enter-
23	prise Zone established under section 1400,
24	or
25	"(B) any census tract—

142

1	"(i) the poverty level of which is at
2	least 30 percent (based on the most recent
3	census data), and
4	"(ii) the median family income of
5	which does not exceed—
6	((I) in the case of a census tract
7	located in a metropolitan statistical
8	area, 70 percent of the greater of the
9	metropolitan area median family in-
10	come or the statewide median family
11	income, and
12	"(II) in the case of a census tract
13	located in a nonmetropolitan statis-
14	tical area, 70 percent of the nonmetro-
15	politan statewide median family in-
16	come.
17	"(24) UNDERSERVED SUBSCRIBER.—The term
18	'underserved subscriber' means any residential sub-
19	scriber residing in a dwelling located in an under-
20	served area or nonresidential subscriber maintaining
21	a permanent place of business located in an under-
22	served area.
23	"(f) Special Rules.—
24	"(1) Property used outside the united
25	STATES, ETC., NOT QUALIFIED.—No expenditures

1	shall be taken into account under subsection $(a)(1)$
2	with respect to the portion of the cost of any property
3	referred to in section 50(b) or with respect to the por-
4	tion of the cost of any property specified in an elec-
5	tion under section 179.
6	"(2) BASIS REDUCTION.—
7	"(A) IN GENERAL.—For purposes of this
8	title, the basis of any property shall be reduced
9	by the portion of the cost of such property taken
10	into account under subsection $(a)(1)$ .
11	"(B) Ordinary income recapture.—For
12	purposes of section 1245, the amount of the de-
13	duction allowable under subsection $(a)(1)$ with
14	respect to any property which is of a character
15	subject to the allowance for depreciation shall be
16	treated as a deduction allowed for depreciation
17	under section 167.
18	"(3) Coordination with section 38.—No
19	credit shall be allowed under section 38 with respect
20	to any amount for which a deduction is allowed
21	under subsection $(a)(1)$ .".
22	(b) Special Rule for Mutual or Cooperative
23	Telephone Companies.—Section 512(b) (relating to
24	modifications) is amended by adding at the end the fol-
25	lowing new paragraph:

1	"(20) Special rule for mutual or coopera-
2	TIVE TELEPHONE COMPANIES.—A mutual or coopera-
3	tive telephone company which for the taxable year
4	satisfies the requirements of section $501(c)(12)(A)$
5	may elect to reduce its unrelated business taxable in-
6	come for such year, if any, by an amount that does
7	not exceed the qualified broadband expenditures which
8	would be taken into account under section 191 for
9	such year by such company if such company was not
10	exempt from taxation. Any amount which is allowed
11	as a deduction under this paragraph shall not be al-
12	lowed as a deduction under section 191 and the basis
13	of any property to which this paragraph applies shall
14	be reduced under section 1016(a)(38).".
15	(c) Conforming Amendments.—
16	(1) Section $263(a)(1)$ (relating to capital ex-
17	penditures) is amended by striking "or" at the end of
18	subparagraph $(J)$ , by striking the period at the end
19	of subparagraph (K) and inserting ", or", and by
20	adding at the end the following new subparagraph:
21	"(L) expenditures for which a deduction is
22	allowed under section 191.".
23	(2) Section 1016(a) is amended by striking
24	

24 "and" at the end of paragraph (36), by striking the
25 period at the end of paragraph (37) and inserting ",

1	and", and by adding at the end the following new
2	paragraph:
3	"(38) to the extent provided in section
4	191(f)(2).".
5	(3) The table of sections for part VI of sub-
6	chapter A of chapter 1 is amended by inserting after
7	the item relating to section 190 the following new
8	item:
	"Sec. 191. Broadband expenditures.".
9	(d) Designation of Census Tracts.—
10	(1) IN GENERAL.—The Secretary of the Treasury
11	shall, not later than 90 days after the date of the en-
12	actment of this Act, designate and publish those cen-
13	sus tracts meeting the criteria described in para-
14	graphs (16), (22), and (23) of section 191(e) of the In-
15	ternal Revenue Code of 1986 (as added by this sec-
16	tion). In making such designations, the Secretary of
17	the Treasury shall consult with such other depart-
18	ments and agencies as the Secretary determines ap-
19	propriate.
20	(2) Saturated market.—
21	(A) IN GENERAL.—For purposes of desig-
22	nating and publishing those census tracts meet-
23	ing the criteria described in subsection $(e)(19)$ of
24	such section 191—

146

1	(i) the Secretary of the Treasury shall
2	prescribe not later than 30 days after the
3	date of the enactment of this Act the form
4	upon which any provider which takes the
5	position that it meets such criteria with re-
6	spect to any census tract shall submit a list
7	of such census tracts (and any other infor-
8	mation required by the Secretary) not later
9	than 60 days after the date of the publica-
10	tion of such form, and
11	(ii) the Secretary of the Treasury shall
12	publish an aggregate list of such census
13	tracts and the applicable providers not later
14	than 30 days after the last date such sub-
15	missions are allowed under clause (i).
16	(B) NO SUBSEQUENT LISTS REQUIRED.—
17	The Secretary of the Treasury shall not be re-
18	quired to publish any list of census tracts meet-
19	ing such criteria subsequent to the list described
20	in subparagraph (A)(ii).
21	(e) Other Regulatory Matters.—
22	(1) Prohibition.—No Federal or State agency
23	or instrumentality shall adopt regulations or rate-
24	making procedures that would have the effect of elimi-
25	nating or reducing any deduction or portion thereof

1	allowed under section 191 of the Internal Revenue
2	Code of 1986 (as added by this section) or otherwise
3	subverting the purpose of this section.
4	(2) TREASURY REGULATORY AUTHORITY.—It is
5	the intent of Congress in providing the election to de-
6	duct qualified broadband expenditures under section
7	191 of the Internal Revenue Code of 1986 (as added
8	by this section) to provide incentives for the purchase,
9	installation, and connection of equipment and facili-
10	ties offering expanded broadband access to the Inter-
11	net for users in certain low income and rural areas
12	of the United States, as well as to residential users
13	nationwide, in a manner that maintains competitive
14	neutrality among the various classes of providers of
15	broadband services. Accordingly, the Secretary of the
16	Treasury shall prescribe such regulations as may be
17	necessary or appropriate to carry out the purposes of
18	section 191 of such Code, including—
19	(A) regulations to determine how and when
20	a taxpayer that incurs qualified broadband ex-
21	penditures satisfies the requirements of section
22	191 of such Code to provide broadband services,
23	and
24	(B) regulations describing the information,

25 records, and data taxpayers are required to pro-

	148
1	vide the Secretary to substantiate compliance
2	with the requirements of section 191 of such
3	Code.
4	SEC. 702. MODIFICATION OF REFUNDS FOR KEROSENE
5	USED IN AVIATION.
6	(a) IN GENERAL.—Paragraph (4) of section 6427(l)
7	(relating to nontaxable uses of diesel fuel and kerosene) is
8	amended to read as follows:
9	"(4) Refunds for kerosene used in Avia-
10	TION.—
11	"(A) KEROSENE USED IN COMMERCIAL
12	AVIATION.—In the case of kerosene used in com-
13	mercial aviation (as defined in section 4083(b))
14	(other than supplies for vessels or aircraft within
15	the meaning of section $4221(d)(3)$ ), paragraph
16	(1) shall not apply to so much of the tax imposed
17	by section 4081 as is attributable to—
18	"(i) the Leaking Underground Storage
19	Tank Trust Fund financing rate imposed
20	by such section, and
21	"(ii) so much of the rate of tax speci-
22	fied in section $4081(a)(2)(A)(iii)$ as does
23	not exceed 4.3 cents per gallon.
24	"(B) KEROSENE USED IN NONCOMMERCIAL
25	AVIATION.—In the case of kerosene used in avia-

1	tion that is not commercial aviation (as so de-
2	fined) (other than any use which is exempt from
3	the tax imposed by section $4041(c)$ other than by
4	reason of a prior imposition of tax), paragraph
5	(1) shall not apply to so much of the tax imposed
6	by section 4081 as is attributable to—
7	"(i) the Leaking Underground Storage
8	Tank Trust Fund financing rate imposed
9	by such section, and
10	"(ii) so much of the rate of tax speci-
11	fied in section $4081(a)(2)(A)(iii)$ as does
12	not exceed the rate specified in section
13	4081(a)(2)(C)(ii).
14	"(C) PAYMENTS TO ULTIMATE, REGISTERED
15	VENDOR.—
16	"(i) IN GENERAL.—With respect to any
17	kerosene used in aviation (other than ker-
18	osene described in clause (ii) or kerosene to
19	which paragraph (5) applies), if the ulti-
20	mate purchaser of such kerosene waives (at
21	such time and in such form and manner as
22	the Secretary shall prescribe) the right to
23	payment under paragraph (1) and assigns
24	such right to the ultimate vendor, then the
25	Secretary shall pay the amount which

1	would be paid under paragraph (1) to such
2	ultimate vendor, but only if such ultimate
3	vendor—
4	``(I) is registered under section
5	4101, and
6	"(II) meets the requirements of
7	subparagraph (A), (B), or (D) of sec-
8	$tion \ 6416(a)(1).$
9	"(ii) PAYMENTS FOR KEROSENE USED
10	IN NONCOMMERCIAL AVIATION.—The
11	amount which would be paid under para-
12	graph (1) with respect to any kerosene to
13	which subparagraph $(B)$ applies shall be
14	paid only to the ultimate vendor of such
15	kerosene. A payment shall be made to such
16	vendor if such vendor—
17	``(I) is registered under section
18	4101, and
19	((II) meets the requirements of
20	subparagraph (A), (B), or (D) of sec-
21	tion 6416(a)(1).".
22	(b) Conforming Amendments.—
23	(1) Section 6427(l) is amended by striking para-
24	graph (5) and by redesignating paragraph (6) as
25	paragraph (5).

1	(2) Section $4082(d)(2)(B)$ is amended by strik-
2	ing "section $6427(l)(6)(B)$ " and inserting "section
3	6427(l)(5)(B)".
4	(3) Section 6427(i)(4)(A) is amended—
5	(A) by striking "paragraph (4)(B), (5), or
6	(6)" each place it appears and inserting "para-
7	graph (4)(C) or (5)", and
8	(B) by striking " $(l)(5)$ , and $(l)(6)$ " and in-
9	serting "(l)(4)(C)(ii), and (l)(5)".
10	(4) Section $6427(l)(1)$ is amended by striking
11	"paragraph $(4)(B)$ " and inserting "paragraph
12	(4)(C)(i)".
13	(5) Section 9502(d) is amended—
14	(A) in paragraph (2), by striking "and
15	(l)(5)", and
16	(B) in paragraph (3), by striking "or $(5)$ ".
17	(6) Section 9503(c)(7) is amended—
18	(A) in subparagraph (A), by striking "sec-
19	tion $6427(l)(4)$ " and inserting "section
20	6427(l)(4)(A)'',
21	(B) in subparagraph $(B)$ , by striking "sec-
22	tion $6427(l)(5)$ " and inserting "section
23	6427(l)(4)(B)", and
24	(C) in the matter following subparagraph
25	(B), by striking "or (5)".

1	(7)(A) Section 9503(c), as amended by para-
2	graph (6), is amended by redesignating paragraph
3	(7) as paragraph (6).
4	(B) Section 9502(a) is amended by striking "sec-
5	tion 9503(c)(7)" and inserting "section 9503(c)(6)".
6	(c) Effective Date.—
7	(1) IN GENERAL.—The amendments made by
8	this section shall apply to kerosene sold after Sep-
9	tember 30, 2005.
10	(2) Special rule for pending claims.—In
11	the case of kerosene sold for use in aviation (other
12	than kerosene to which section $6427(l)(4)(C)(ii)$ of the
13	Internal Revenue Code of 1986 (as added by sub-
14	section (a)) applies or kerosene to which section
15	6427(l)(5) of such Code (as redesignated by subsection
16	(b)) applies) after September 30, 2005, and before the
17	date of the enactment of this Act, the ultimate pur-
18	chaser shall be treated as having waived the right to
19	payment under section $6427(l)(1)$ of such Code and as
20	having assigned such right to the ultimate vendor if
21	such ultimate vendor has met the requirements of sub-
22	paragraph (A), (B), or (D) of section $6416(a)(1)$ of
23	such Code.
24	(d) Special Rule for Kerosene Used in Aviation
25	

25 ON A FARM FOR FARMING PURPOSES.—

1	(1) Refunds for purchases after december
2	31, 2004, and before october 1, 2005.—The Sec-
3	retary of the Treasury shall pay to the ultimate pur-
4	chaser of any kerosene which is used in aviation on
5	a farm for farming purposes and which was pur-
6	chased after December 31, 2004, and before October 1,
7	2005, an amount equal to the aggregate amount of
8	tax imposed on such fuel under section 4041 or 4081
9	of the Internal Revenue Code of 1986, as the case may
10	be, reduced by any payment to the ultimate vendor
11	under section $6427(l)(5)(C)$ of such Code (as in effect
12	on the day before the date of the enactment of the
13	Safe, Accountable, Flexible, Efficient Transportation
14	Equity Act: a Legacy for Users).
15	(2) Use on a farm for farming purposes.—
16	For purposes of paragraph (1), kerosene shall be

For purposes of paragraph (1), kerosene shall be
treated as used on a farm for farming purposes if
such kerosene is used for farming purposes (within
the meaning of section 6420(c)(3) of the Internal Revenue Code of 1986) in carrying on a trade or business
on a farm situated in the United States. For purposes
of the preceding sentence, rules similar to the rules of
section 6420(c)(4) of such Code shall apply.

24 (3) TIME FOR FILING CLAIMS.—No claim shall
25 be allowed under paragraph (1) unless the ultimate

1	purchaser files such claim before the date that is $3$
2	months after the date of the enactment of this Act.
3	(4) NO DOUBLE BENEFIT.—No amount shall be
4	paid under paragraph (1) or section 6427(l) of the
5	Internal Revenue Code of 1986 with respect to any
6	kerosene described in paragraph (1) to the extent that
7	such amount is in excess of the tax imposed on such
8	kerosene under section 4041 or 4081 of such Code, as
9	the case may be.
10	(5) Applicable laws.—For purposes of this
11	subsection, rules similar to the rules of section $6427(j)$
12	of the Internal Revenue Code of 1986 shall apply.
13	SEC. 703. DECLARATIONS ON FEDERAL CORPORATE IN-
14	COME TAX RETURNS.
15	(a) IN GENERAL.—Section 6062 is amended by insert-
16	ing ", and shall include a declaration signed, under pen-
17	ing , and shall include a accountion signed, and i pen
17	
18	
	alties of perjury, that the corporation has in place processes
18	alties of perjury, that the corporation has in place processes and procedures to ensure that such return complies with
18 19	alties of perjury, that the corporation has in place processes and procedures to ensure that such return complies with the Internal Revenue Code of 1986 and that the chief execu-
18 19 20 21	alties of perjury, that the corporation has in place processes and procedures to ensure that such return complies with the Internal Revenue Code of 1986 and that the chief execu- tive officer was provided reasonable assurance of the accu-

(b) EFFECTIVE DATE.—The amendment made by this
section shall apply to the Federal annual tax return of a

corporation with respect to income for taxable years ending 1 2 after the date of the enactment of this Act. 3 SEC. 704. CERTIFIED PROFESSIONAL EMPLOYER ORGANIZA-4 TIONS. 5 (a) EMPLOYMENT TAXES.—Chapter 25 (relating to 6 general provisions relating to employment taxes) is amend-7 ed by adding at the end the following new section: 8 "SEC. 3511. CERTIFIED PROFESSIONAL EMPLOYER ORGANI-9 ZATIONS. "(a) GENERAL RULES.—For purposes of the taxes, and 10 11 other obligations, imposed by this subtitle— 12 "(1) a certified professional employer organization shall be treated as the employer (and no other 13 14 person shall be treated as the employer) of any work 15 site employee performing services for any customer of 16 such organization, but only with respect to remunera-17 tion remitted by such organization to such work site 18 employee, and 19 "(2) exclusions, definitions, and other rules 20 which are based on the type of employer and which 21 would (but for paragraph (1)) apply shall apply with 22 respect to such taxes imposed on such remuneration. 23 "(b) Successor Employer Status.—For purposes of sections 3121(a)(1), 3231(e)(2)(C), and 3306(b)(1)-24

1	"(1) a certified professional employer organiza-
2	tion entering into a service contract with a customer
3	with respect to a work site employee shall be treated
4	as a successor employer and the customer shall be
5	treated as a predecessor employer during the term of
6	such service contract, and
7	``(2) a customer whose service contract with a
8	certified professional employer organization is termi-
9	nated with respect to a work site employee shall be
10	treated as a successor employer and the certified pro-
11	fessional employer organization shall be treated as a
12	predecessor employer.
13	"(c) Liability of Certified Professional Em-
14	PLOYER ORGANIZATION.—Solely for purposes of its liability
15	for the taxes, and other obligations, imposed by this sub-
16	title—
17	"(1) a certified professional employer organiza-
18	tion shall be treated as the employer of any indi-
19	vidual (other than a work site employee or a person
20	described in subsection (f)) who is performing services
21	covered by a contract meeting the requirements of sec-
22	tion $7705(e)(2)$ , but only with respect to remunera-
23	tion remitted by such organization to such individual,
24	and

1	"(2) exclusions, definitions, and other rules
2	which are based on the type of employer and which
3	would (but for paragraph (1)) apply shall apply with
4	respect to such taxes imposed on such remuneration.
5	"(d) TREATMENT OF CREDITS.—
6	"(1) IN GENERAL.—For purposes of any credit
7	specified in paragraph (2)—
8	"(A) such credit with respect to a work site
9	employee performing services for the customer
10	applies to the customer, not the certified profes-
11	sional employer organization,
12	``(B) the customer, and not the certified pro-
13	fessional employer organization, shall take into
14	account wages and employment taxes—
15	"(i) paid by the certified professional
16	employer organization with respect to the
17	work site employee, and
18	"(ii) for which the certified profes-
19	sional employer organization receives pay-
20	ment from the customer, and
21	(C) the certified professional employer or-
22	ganization shall furnish the customer with any
23	information necessary for the customer to claim
24	such credit.

1	"(2) CREDITS SPECIFIED.—A credit is specified
2	in this paragraph if such credit is allowed under—
3	((A) section 41 (credit for increasing re-
4	search activity),
5	"(B) section 45A (Indian employment cred-
6	<i>it)</i> ,
7	"(C) section $45B$ (credit for portion of em-
8	ployer social security taxes paid with respect to
9	employee cash tips).
10	(D) section 45C (clinical testing expenses
11	for certain drugs for rare diseases or conditions),
12	"(E) section 51 (work opportunity credit),
13	(F) section 51A (temporary incentives for
14	employing long-term family assistance recipi-
15	ents),
16	"(G) section 1396 (empowerment zone em-
17	ployment credit),
18	"(H) 1400(d) (DC Zone employment cred-
19	<i>it)</i> ,
20	"(I) Section 1400H (renewal community
21	employment credit), and
22	((J) any other section as provided by the
23	Secretary.
24	"(e) Special Rule for Related Party.—This sec-
25	tion shall not apply in the case of a customer which bears

a relationship to a certified professional employer organiza tion described in section 267(b) or 707(b). For purposes of
 the preceding sentence, such sections shall be applied by sub stituting '10 percent' for '50 percent'.

5 "(f) SPECIAL RULE FOR CERTAIN INDIVIDUALS.—For
6 purposes of the taxes imposed under this subtitle, an indi7 vidual with net earnings from self-employment derived from
8 the customer's trade or business is not a work site employee
9 with respect to remuneration paid by a certified profes10 sional employer organization.

"(g) REGULATIONS.—The Secretary shall prescribe
such regulations as may be necessary or appropriate to
carry out the purposes of this section.".

(b) CERTIFIED PROFESSIONAL EMPLOYER ORGANIZATION DEFINED.—Chapter 79 (relating to definitions) is
amended by adding at the end the following new section: **"SEC. 7705. CERTIFIED PROFESSIONAL EMPLOYER ORGANI- ZATIONS.**

19 "(a) IN GENERAL.—For purposes of this title, the term
20 'certified professional employer organization' means a per21 son who has been certified by the Secretary for purposes
22 of section 3511 as meeting the requirements of subsection
23 (b).

24 "(b) GENERAL REQUIREMENTS.—A person meets the
25 requirements of this subsection if such person—

1	"(1) demonstrates that such person (and any
2	owner, officer, and such other persons as may be spec-
3	ified in regulations) meets such requirements as the
4	Secretary shall establish with respect to tax status,
5	background, experience, business location, and annual
6	financial audits,
7	"(2) computes its taxable income using an ac-
8	crual method of accounting unless the Secretary ap-
9	proves another method,
10	"(3) agrees that it will satisfy the bond and
11	independent financial review requirements of sub-
12	section (c) on an ongoing basis,
13	"(4) agrees that it will satisfy such reporting ob-
14	ligations as may be imposed by the Secretary,
15	"(5) agrees to verify on such periodic basis as the
16	Secretary may prescribe that it continues to meet the
17	requirements of this subsection, and
18	"(6) agrees to notify the Secretary in writing
19	within such time as the Secretary may prescribe of
20	any change that materially affects whether it con-
21	tinues to meet the requirements of this subsection.
22	"(c) Bond and Independent Financial Review Re-
23	QUIREMENTS.—
24	"(1) IN GENERAL.—An organization meets the
25	requirements of this paragraph if such organization—

1	"(A) meets the bond requirements of para-
2	graph (2), and
3	(B) meets the independent financial review
4	requirements of paragraph (3).
5	"(2) BOND.—
6	"(A) IN GENERAL.—A certified professional
7	employer organization meets the requirements of
8	this paragraph if the organization has posted a
9	bond for the payment of taxes under subtitle $C$
10	(in a form acceptable to the Secretary) in an
11	amount at least equal to the amount specified in
12	subparagraph (B).
13	"(B) Amount of bond.—For the period
14	April 1 of any calendar year through March 31
15	of the following calendar year, the amount of the
16	bond required is equal to the greater of—
17	"(i) 5 percent of the organization's li-
18	ability under section 3511 for taxes imposed
19	by subtitle C during the preceding calendar
20	year (but not to exceed \$1,000,000), or
21	''(ii) \$50,000.
22	"(3) INDEPENDENT FINANCIAL REVIEW REQUIRE-
23	MENTS.—A certified professional employer organiza-
24	tion meets the requirements of this paragraph if such
25	organization—

1	"(A) has, as of the most recent review date,
2	caused to be prepared and provided to the Sec-
3	retary (in such manner as the Secretary may
4	prescribe) an opinion of an independent certified
5	public accountant that the certified professional
6	employer organization's financial statements are
7	presented fairly in accordance with generally ac-
8	cepted accounting principles, and
9	``(B) provides, not later than the last day of
10	the second month beginning after the end of each
11	calendar quarter, to the Secretary from an inde-
12	pendent certified public accountant an assertion
13	regarding Federal employment tax payments
14	and an examination level attestation on such as-
15	sertion.
16	Such assertion shall state that the organization has
17	withheld and made deposits of all taxes imposed by
18	chapters 21, 22, and 24 of the Internal Revenue Code
19	in accordance with regulations imposed by the Sec-
20	retary for such calendar quarter and such examina-
21	tion level attestation shall state that such assertion is
22	fairly stated, in all material respects.
23	"(4) Controlled group rules.—For purposes
24	of the requirements of paragraphs (2) and (3), all
25	professional employer organizations that are members

of a controlled group within the meaning of sections
 414(b) and (c) shall be treated as a single organiza tion.

4 "(5) Failure to file assertion and attesta-5 TION.—If the certified professional employer organi-6 zation fails to file the assertion and attestation re-7 quired by paragraph (3) with respect to any calendar 8 quarter, then the requirements of paragraph (3) with 9 respect to such failure shall be treated as not satisfied 10 for the period beginning on the due date for such at-11 testation.

12 "(6) REVIEW DATE.—For purposes of paragraph
13 (3)(A), the review date shall be 6 months after the
14 completion of the organization's fiscal year.

"(d) SUSPENSION AND REVOCATION AUTHORITY.—The
Secretary may suspend or revoke a certification of any person under subsection (b) for purposes of section 3511 if the
Secretary determines that such person is not satisfying the
representations or requirements of subsections (b) or (c), or
fails to satisfy applicable accounting, reporting, payment,
or deposit requirements.

22 "(e) WORK SITE EMPLOYEE.—For purposes of this
23 title—

1	"(1) In general.—The term 'work site em-
2	ployee' means, with respect to a certified professional
3	employer organization, an individual who—
4	"(A) performs services for a customer pur-
5	suant to a contract which is between such cus-
6	tomer and the certified professional employer or-
7	ganization and which meets the requirements of
8	paragraph (2), and
9	"(B) performs services at a work site meet-
10	ing the requirements of paragraph (3).
11	"(2) Service contract requirements.—A
12	contract meets the requirements of this paragraph
13	with respect to an individual performing services for
14	a customer if such contract is in writing and provides
15	that the certified professional employer organization
16	shall—
17	"(A) assume responsibility for payment of
18	wages to such individual, without regard to the
19	receipt or adequacy of payment from the cus-
20	tomer for such services,
21	"(B) assume responsibility for reporting,
22	withholding, and paying any applicable taxes
23	under subtitle C, with respect to such individ-
24	ual's wages, without regard to the receipt or ade-

1	quacy of payment from the customer for such
2	services,
3	"(C) assume responsibility for any employee
4	benefits which the service contract may require
5	the organization to provide, without regard to
6	the receipt or adequacy of payment from the cus-
7	tomer for such services,
8	``(D) assume responsibility for hiring, fir-
9	ing, and recruiting workers in addition to the
10	customer's responsibility for hiring, firing and
11	recruiting workers,
12	((E) maintain employee records relating to
13	such individual, and
14	``(F) agree to be treated as a certified pro-
15	fessional employer organization for purposes of
16	section 3511 with respect to such individual.
17	"(3) Work site coverage requirement.—The
18	requirements of this paragraph are met with respect
19	to an individual if at least 85 percent of the individ-
20	uals performing services for the customer at the work
21	site where such individual performs services are sub-
22	ject to 1 or more contracts with the certified profes-
23	sional employer organization which meet the require-

24 ments of paragraph (2) (but not taking into account 3 "(f) DETERMINATION OF EMPLOYMENT STATUS.—Ex4 cept to the extent necessary for purposes of section 3511,
5 nothing in this section shall be construed to affect the deter6 mination of who is an employee or employer for purposes
7 of this title.

8 "(g) REGULATIONS.—The Secretary shall prescribe
9 such regulations as may be necessary or appropriate to
10 carry out the purposes of this section.".

11 (c) CONFORMING AMENDMENTS.—

1

2

12 (1) Section 3302 is amended by adding at the
13 end the following new subsection:

14 "(h) TREATMENT OF CERTIFIED PROFESSIONAL EM-PLOYER ORGANIZATIONS.—If a certified professional em-15 ployer organization (as defined in section 7705), or a cus-16 tomer of such organization, makes a contribution to the 17 18 State's unemployment fund with respect to a work site employee, such organization shall be eligible for the credits 19 available under this section with respect to such contribu-20 21 tion.".

22 (2) Section 3303(a) is amended—

23 (A) by striking the period at the end of
24 paragraph (3) and inserting "; and" and by in-

1	serting after paragraph (3) the following new
2	paragraph:
3	"(4) if the taxpayer is a certified professional
4	employer organization (as defined in section 7705)
5	that is treated as the employer under section 3511,
6	such certified professional employer organization is
7	permitted to collect and remit, in accordance with
8	paragraphs (1), (2), and (3), contributions during the
9	taxable year to the State unemployment fund with re-
10	spect to a work site employee.", and
11	(B) in the last sentence—
12	(i) by striking "paragraphs (1), (2),
13	and $(3)$ " and inserting "paragraphs $(1)$ ,
14	(2), (3), and (4)", and
15	(ii) by striking "paragraph (1), (2), or
16	(3)" and inserting "paragraph (1), (2), (3),
17	or (4)".
18	(3) Section 6053(c) (relating to reporting of tips)
19	is amended by adding at the end the following new
20	paragraph:
21	"(8) Certified professional employer or-
22	GANIZATIONS.—For purposes of any report required
23	by this subsection, in the case of a certified profes-
24	sional employer organization that is treated under
25	section 3511 as the employer of a work site employee,

1	the customer with respect to whom a work site em-
2	ployee performs services shall be the employer for pur-
3	poses of reporting under this section and the certified
4	professional employer organization shall furnish to
5	the customer any information necessary to complete
6	such reporting no later than such time as the Sec-
7	retary shall prescribe.".
8	(d) Clerical Amendments.—
9	(1) The table of sections for chapter 25 is amend-
10	ed by adding at the end the following new item:
	"Sec. 3511. Certified professional employer organizations.".
11	(2) The table of sections for chapter 79 is amend-
12	ed by inserting after the item relating to section 7704
13	the following new item:
	"Sec. 7705. Certified professional employer organizations.".
14	(e) Reporting Requirements and Obligations.—
15	The Secretary of the Treasury shall develop such reporting
16	and recordkeeping rules, regulations, and procedures as the
17	Secretary determines necessary or appropriate to ensure
18	compliance with the amendments made by this section with
19	respect to entities applying for certification as certified pro-
20	fessional employer organizations or entities that have been
21	so certified. Such rules shall be designed in a manner which
22	streamlines, to the extent possible, the application of re-
23	quirements of such amendments, the exchange of informa-
24	tion between a certified professional employer organization

and its customers, and the reporting and recordkeeping ob ligations of the certified professional employer organization.
 (f) USER FEES.—Subsection (b) of section 7528 (relat ing to Internal Revenue Service user fees) is amended by
 adding at the end the following new paragraph:

6 "(4) CERTIFIED PROFESSIONAL EMPLOYER OR-7 GANIZATIONS.—The fee charged under the program in 8 connection with the certification by the Secretary of 9 a professional employer organization under section 10 7705 shall not exceed \$500.".

11 (g) EFFECTIVE DATES.—

(1) IN GENERAL.—The amendments made by
this section shall apply with respect to wages for services performed on or after January 1 of the first calendar year beginning more than 12 months after the
date of the enactment of this Act.

17 (2) CERTIFICATION PROGRAM.—The Secretary of
18 the Treasury shall establish the certification program
19 described in section 7705(b) of the Internal Revenue
20 Code of 1986, as added by subsection (b), not later
21 than 6 months before the effective date determined
22 under paragraph (1).

23 (h) NO INFERENCE.—Nothing contained in this section
24 or the amendments made by this section shall be construed

to create any inference with respect to the determination
 of who is an employee or employer—
 (1) for Federal tax purposes (other than the pur-

4 poses set forth in the amendments made by this sec5 tion), or

6 (2) for purposes of any other provision of law.
7 SEC. 705. STUDY ON COLLECTING ESTIMATED TAX PAY8 MENTS THROUGH THE ELECTRONIC FUND
9 TRANSFER SYSTEM.

(a) STUDY.—The Secretary of the Treasury, in consultation with the National Taxpayer Advocate, shall undertake a study on increasing collection of estimated tax
payments under the electronic fund transfer system implemented under section 6302(h) of the Internal Revenue Code
of 1986.

(b) REPORT.—Not later than 1 year after the date of
the enactment of this Act, the Secretary of the Treasury
shall prepare and submit to Congress a report on the study
conducted pursuant to subsection (a).

20 SEC. 706. STUDY ON USE OF VOLUNTARY WITHHOLDING21AGREEMENTS.

(a) STUDY.—The Secretary of the Treasury, in consultation with the National Taxpayer Advocate, shall undertake a study on the use of voluntary agreements between

independent contractors and service recipients regarding
 the withholding of income and employment taxes.

3 (b) REPORT.—Not later than 1 year after the date of
4 the enactment of this Act, the Secretary of the Treasury
5 shall prepare and submit to Congress a report on the study
6 conducted pursuant to subsection (a). Such report shall in7 clude any statutory changes necessary to implement any
8 recommendations resulting from the study.

## 9 SEC. 707. OFFSET OF STATE JUDICIAL DEBTS AGAINST IN10 COME TAX REFUND.

(a) IN GENERAL.—Section 6402 (relating to authority
to make credits or refunds) is amended by redesignating
subsections (f) through (k) as subsections (g) through (l),
respectively, and by inserting after subsection (e) the following new subsection:

16 "(f) Collection of Past-Due, Legally Enforce17 Able State Judicial Debts.—

18 "(1) IN GENERAL.—Upon receiving notice from 19 any State judicial branch or State agency designated 20 by the chief justice of the State's highest court that a 21 named person owes a past-due, legally enforceable 22 State judicial debt to or in such State, the Secretary 23 shall, under such conditions as may be prescribed by 24 the Secretary—

1	"(A) reduce the amount of any overpayment
2	payable to such person by the amount of such
3	State judicial debt;
4	((B) pay the amount by which such over-
5	payment is reduced under subparagraph $(A)$ to
6	such State judicial branch or State agency and
7	notify such State judicial branch or State agency
8	of such person's name, taxpayer identification
9	number, address, and the amount collected; and
10	``(C) notify the person making such over-
11	payment that the overpayment has been reduced
12	by an amount necessary to satisfy a past-due, le-
13	gally enforceable State judicial debt.
14	If an offset is made pursuant to a joint return, the
15	notice under subparagraph $(B)$ shall include the
16	names, taxpayer identification numbers, and address-
17	es of each person filing such return.
18	"(2) Offset permitted only against resi-
19	dents of state seeking offset.—Paragraph (1)
20	shall apply to an overpayment by any person for a
21	taxable year only if the address shown on the Federal
22	return for such taxable year is an address within the
23	State of the State judicial branch or State agency

24 seeking the offset.

1	"(3) Priorities for offset.—Any overpay-
2	ment by a person shall be reduced pursuant to this
3	subsection—
4	"(A) after such overpayment is reduced pur-
5	suant to—
6	"(i) subsection (a) with respect to any
7	liability for any internal revenue tax on the
8	part of the person who made the overpay-
9	ment;
10	((ii) subsection (c) with respect to
11	past-due support;
12	((iii) subsection (d) with respect to
13	any past-due, legally enforceable debt owed
14	to a Federal agency; and
15	"(iv) subsection (e) with respect to any
16	past-due, legally enforceable State income
17	tax obligations; and
18	((B) before such overpayment is credited to
19	the future liability for any Federal internal rev-
20	enue tax of such person pursuant to subsection
21	<i>(b)</i> .
22	If the Secretary receives notice from 1 or more State
23	agencies, or from 1 or more State agencies and the
24	State judicial branch, of more than 1 debt subject to
25	paragraph (1) that is owed by such person to such

1	State agency or State judicial branch, any overpay-
2	ment by such person shall be applied against such
3	debts in the order in which such debts accrued.
4	"(4) Notice; consideration of evidence.—
5	Rules similar to the rules of subsection $(e)(4)$ shall
6	apply with respect to debts under this subsection.
7	"(5) PAST-DUE, LEGALLY ENFORCEABLE STATE
8	JUDICIAL DEBT.—
9	"(A) IN GENERAL.—For purposes of this
10	subsection, the term 'past-due, legally enforceable
11	State judicial debt' means a debt—
12	"(i) which resulted from a judgment or
13	sentence rendered by any court or tribunal
14	of competent jurisdiction which—
15	((I) handles criminal or traffic
16	cases in the State; and
17	"(II) has determined an amount
18	of State judicial debt to be due; and
19	"(ii) which resulted from a State judi-
20	cial debt which has been assessed and is
21	past-due but not collected.
22	"(B) State judicial debt.—For purposes
23	of this paragraph, the term 'State judicial debt'
24	includes court costs, fees, fines, assessments, res-
25	titution to victims of crime, and other monies re-

1	sulting from a judgment or sentence rendered by
2	any court or tribunal of competent jurisdiction
3	handling criminal or traffic cases in the State.
4	"(6) REGULATIONS.—The Secretary shall issue
5	regulations prescribing the time and manner in
6	which State judicial branches and State agencies
7	must submit notices of past-due, legally enforceable
8	State judicial debts and the necessary information
9	that must be contained in or accompany such notices.
10	The regulations shall specify the types of State judi-
11	cial monies and the minimum amount of debt to
12	which the reduction procedure established by para-
13	graph (1) may be applied. The regulations may re-
14	quire State judicial branches and State agencies to
15	pay a fee to reimburse the Secretary for the cost of
16	applying such procedure. Any fee paid to the Sec-
17	retary pursuant to the preceding sentence shall be
18	used to reimburse appropriations which bore all or
19	part of the cost of applying such procedure.
20	"(7) Erroneous payment to state.—Anu

20 "(7) ERRONEOUS PAYMENT TO STATE.—Any
21 State judicial branch or State agency receiving notice
22 from the Secretary that an erroneous payment has
23 been made to such State judicial branch or State
24 agency under paragraph (1) shall pay promptly to
25 the Secretary, in accordance with such regulations as

the Secretary may prescribe, an amount equal to the
 amount of such erroneous payment (without regard to
 whether any other amounts payable to such State ju dicial branch or State agency under such paragraph
 have been paid to such State judicial branch or State
 agency).".

7 (b) DISCLOSURE OF RETURN INFORMATION.—Section
8 6103(l)(10) (relating to disclosure of certain information to
9 agencies requesting a reduction under subsection (c), (d),
10 or (e) of section 6402) is amended by striking "or (e)" each
11 place it appears in the text and heading and inserting "(e),
12 or (f)".

13 (c) CONFORMING AMENDMENTS.—

14 (1) Section 6402(a) is amended by striking "and
15 (e)" and inserting "(e), and (f)".

16 (2) Paragraph (2) of section 6402(d) is amended
17 by striking "subsection (e)" and inserting "sub18 sections (e) and (f)".

19 (3) Paragraph (3)(B) of section 6402(e) is
20 amended to read as follows:

21 "(B) before such overpayment is—
22 "(i) reduced pursuant to subsection (f)
23 with respect to past-due, legally enforceable
24 State judicial debts, and

1	"(ii) credited to the future liability for
2	any Federal internal revenue tax of such
3	person pursuant to subsection (b).".
4	(4) Section $6402(g)$ , as so redesignated, is
5	amended by striking "or (e)" and inserting "(e), or
6	<i>(f)"</i> .
7	(5) Section 6402(i), as so redesignated, is
8	amended by striking "or (e)" and inserting ", (e), or
9	<i>(f)"</i> .
10	(d) EFFECTIVE DATE.—The amendments made by this
11	section shall apply to refunds payable for taxable years end-
12	ing after the date of the enactment of this Act.
13	SEC. 708. CLARIFICATION OF RESPONSIBILITIES OF
13 14	SEC. 708. CLARIFICATION OF RESPONSIBILITIES OF UNITED STATES MARSHALS ATTENDING THE
14	UNITED STATES MARSHALS ATTENDING THE
14 15	UNITED STATES MARSHALS ATTENDING THE TAX COURT.
14 15 16	UNITED STATES MARSHALS ATTENDING THE TAX COURT. (a) IN GENERAL.—Subsection (c) of section 7456 is
14 15 16 17	UNITED STATES MARSHALS ATTENDING THE TAX COURT. (a) IN GENERAL.—Subsection (c) of section 7456 is amended by inserting ", and shall provide for the security
14 15 16 17 18	UNITED STATES MARSHALS ATTENDING THE TAX COURT. (a) IN GENERAL.—Subsection (c) of section 7456 is amended by inserting ", and shall provide for the security of the Tax Court, including the personal protection of Tax
14 15 16 17 18 19	UNITED STATES MARSHALS ATTENDING THE TAX COURT. (a) IN GENERAL.—Subsection (c) of section 7456 is amended by inserting ", and shall provide for the security of the Tax Court, including the personal protection of Tax Court judges, court officers, witnesses, and other threatened
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	UNITED STATES MARSHALS ATTENDING THE TAX COURT. (a) IN GENERAL.—Subsection (c) of section 7456 is amended by inserting ", and shall provide for the security of the Tax Court, including the personal protection of Tax Court judges, court officers, witnesses, and other threatened persons in the interests of justice where criminal intimida-
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	UNITED STATES MARSHALS ATTENDING THE TAX COURT. (a) IN GENERAL.—Subsection (c) of section 7456 is amended by inserting ", and shall provide for the security of the Tax Court, including the personal protection of Tax Court judges, court officers, witnesses, and other threatened persons in the interests of justice where criminal intimida- tion impedes on the functioning of the judicial process or
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	UNITED STATES MARSHALS ATTENDING THE TAX COURT. (a) IN GENERAL.—Subsection (c) of section 7456 is amended by inserting ", and shall provide for the security of the Tax Court, including the personal protection of Tax Court judges, court officers, witnesses, and other threatened persons in the interests of justice where criminal intimida- tion impedes on the functioning of the judicial process or any other official proceeding of the Tax Court.".

ing ", the Court of International Trade, and any other
 court as provided by law.".

## 3 SEC. 709. AUTHORIZATION OF APPROPRIATIONS TO COM-4 BAT THE TAX GAP AND FOR TAX LAW EN-5 FORCEMENT.

6 There is authorized to be appropriated \$732,000,000 7 for fiscal year 2007 for the purpose of combating the tax 8 gap (as defined in section 710(b)), of which \$300,000,000 9 is authorized for the purpose of carrying out tax law enforcement to combat tax avoidance transactions and other 10 tax shelters, including the use of offshore financial accounts 11 to conceal taxable income. Any amounts so appropriated 12 shall remain available until expended. 13

## 14 SEC. 710. ANNUAL TAX GAP REPORT.

## 15 (a) REPORT.—

16 (1) IN GENERAL.—Not later than September 30
17 of each year, the Secretary of the Treasury shall issue
18 a report to the Committee on Finance of the Senate
19 and the Committee on Ways and Means of the House
20 of Representatives on activities undertaken to reduce
21 the tax gap for the fiscal year.

22 (2) CONTENTS OF REPORT.—The report under
23 paragraph (1) shall include—

24 (A) specific administrative actions taken by
25 the Secretary of the Treasury to reduce the tax

179
gap during the fiscal year and the results of any
such actions;
(B) a plan for reducing the tax gap for the
succeeding fiscal year, including—
(i) a detailed analysis of the elements
of the tax gap;
(ii) a list of measures designed to re-
duce the tax gap;
(iii) goals for reducing the tax gap;
and
(iv) a time line for achieving the goals

11	(iv) a time line for achieving the goals
12	set forth under clause (iii);
13	(C) strategies to—
14	(i) simplify the administration of the
15	tax laws;
16	(ii) increase income reporting;
17	(iii) improve tax law enforcement; and

- 18 (iv) improve Internal Revenue Service 19 customer service; and
- (D) legislative recommendations for improv-20 21 ing taxpayer compliance.

(b) TAX GAP.—For purposes of this section, the term 22 "tax gap" means, with respect to any fiscal year, the excess 23 24 of-

1

2

3

4

5

6

7

8

9

10

1	(1) the amount of taxes owed by taxpayers under
2	the Internal Revenue Code of 1986 for such fiscal
3	year, over
4	(2) the amount of revenue collected by the Inter-
5	nal Revenue Service under such Code for such fiscal
6	year.
7	SEC. 711. OPERATIONS FOR THE ENFORCEMENT OF TAX
8	LAWS RELATING TO HIRING AND CONTINUED
9	EMPLOYMENT OF UNDOCUMENTED WORK-
10	ERS.
11	(a) AUTHORIZATION OF APPROPRIATIONS.—
12	(1) IN GENERAL.—There is authorized to be ap-
13	propriated \$2,000,000 for fiscal year 2007 for the
14	purpose of establishing an office within the Internal
15	Revenue Service to prosecute employers who violate
16	tax laws relating to the hiring and continued employ-
17	ment of undocumented workers.
18	(2) AVAILABILITY.—Any amounts appropriated
19	pursuant to the authority of paragraph (1) shall re-
20	main available for fiscal year 2008.
21	(b) Additional Funding for Operations of Of-
22	FICE.—Unless specifically appropriated otherwise, there is
23	authorized to be appropriated and is appropriated to the
24	office established under subsection $(a)(1)$ for fiscal years
25	2007 and 2008 for the administration of such office an

amount equal to the amount of any tax under chapter 1
 of the Internal Revenue Code of 1986 (including any inter est) collected during such fiscal years as the result of the
 actions of such office, plus any civil or criminal monetary
 penalties imposed under such Code relating to such tax and
 so collected.

7 (c) REPORT.—Not later than 1 year after the date of 8 the enactment of this Act, the Secretary of the Treasury 9 shall report to the Committee of Ways and Means of the 10 House of Representatives and the Committee on Finance of the Senate on the enforcement activities of the office estab-11 lished under subsection (a)(1) and shall include any rec-12 13 ommendations for statutory changes to assist in future prosecutions under this section. 14

### 15 SEC. 712. REPEAL OF DOLLAR LIMITATION ON CONTRIBU16 TIONS TO FUNERAL TRUSTS.

17 (a) IN GENERAL.—Subsection (c) of section 685 (relat18 ing to treatment of funeral trusts) is repealed.

(b) CONFORMING AMENDMENT.—Subsections (d), (e),
and (f) of such section are redesignated as subsections (c),
(d), and (e), respectively.

(c) EFFECTIVE DATE.—The amendments made by this
section shall apply to contributions made after December
31, 2006.

# 1SEC. 713. ADMINISTRATIVE RELIEF FOR CERTAIN LATE2QUALIFIED TERMINABLE INTEREST PROP-3ERTY ELECTIONS.

4 (a) EXTENSION OF TIME TO MAKE ELECTIONS.—Sec-5 tion 2523(f)(4)(A) (relating to time and manner of election with respect to life estate for donee spouse) is amended by 6 7 adding at the end the following new sentence: "Such regula-8 tions shall provide circumstances and procedures under 9 which extensions of time will be granted to make the election under this subparagraph. For purposes of the preceding sen-10 11 tence, the time for making the election shall be treated as if not prescribed by statute.". 12

(b) EFFECTIVE DATE.—The modifications to the regu14 lations required by the amendment made by subsection (a)
15 shall apply to requests for extension of time pending on or
16 after the date of the enactment of this Act with respect to
17 transfers made before, on, or after such date.

#### 18 SEC. 714. DISCLOSURE OF WRITTEN DETERMINATIONS.

(a) IN GENERAL.—Section 6110(l) (relating to section
not to apply) is amended by striking all matter before subparagraph (A) of paragraph (2) and inserting the following:

23 "(l) Section Not to Apply.—

24 "(1) IN GENERAL.—This section shall not apply
25 to any matter to which section 6104 or 6105 applies,
26 except that this section shall apply to any written de-

1	termination and related background file document re-
2	lating to an organization described under subsection
- 3	(c) or (d) of section 501 (including any written deter-
4	mination denying an organization tax-exempt status
5	under such subsection) or a political organization de-
6	scribed in section 527 which is not required to be dis-
7	closed by section $6104(a)(1)(A)$ .
8	"(2) Additional matters.—This section shall
9	not apply to any—".
10	(b) EFFECTIVE DATE.—The amendment made by this
11	section shall apply to written determinations issued after
12	the date of the enactment of this Act.
13	SEC. 715. DISCLOSURE OF INTERNET WEB SITE AND NAME
13 14	SEC. 715. DISCLOSURE OF INTERNET WEB SITE AND NAME UNDER WHICH ORGANIZATION DOES BUSI-
_	
14	UNDER WHICH ORGANIZATION DOES BUSI-
14 15	UNDER WHICH ORGANIZATION DOES BUSI- NESS.
14 15 16	UNDER WHICH ORGANIZATION DOES BUSI- NESS. (a) IN GENERAL.—Section 6033 (relating to returns
14 15 16 17	UNDER WHICH ORGANIZATION DOES BUSI- NESS. (a) IN GENERAL.—Section 6033 (relating to returns by exempt organizations) is amended by redesignating sub-
14 15 16 17 18	UNDER WHICH ORGANIZATION DOES BUSI- NESS. (a) IN GENERAL.—Section 6033 (relating to returns by exempt organizations) is amended by redesignating sub- section (k) as subsection (l) and by inserting after sub-
14 15 16 17 18 19	UNDER WHICH ORGANIZATION DOES BUSI- NESS. (a) IN GENERAL.—Section 6033 (relating to returns by exempt organizations) is amended by redesignating sub- section (k) as subsection (l) and by inserting after sub- section (j) the following new subsection:
14 15 16 17 18 19 20 21	UNDER WHICH ORGANIZATION DOES BUSI- NESS. (a) IN GENERAL.—Section 6033 (relating to returns by exempt organizations) is amended by redesignating sub- section (k) as subsection (l) and by inserting after sub- section (j) the following new subsection: "(k) DISCLOSURE OF NAME UNDER WHICH ORGANI-
14 15 16 17 18 19 20 21	UNDER WHICH ORGANIZATION DOES BUSI- NESS. (a) IN GENERAL.—Section 6033 (relating to returns by exempt organizations) is amended by redesignating sub- section (k) as subsection (l) and by inserting after sub- section (j) the following new subsection: "(k) DISCLOSURE OF NAME UNDER WHICH ORGANI- ZATION DOES BUSINESS AND ITS INTERNET WEB SITE.—

"(1) any name under which such organization
 operates or does business, and
 "(2) the Internet web site address (if any) of
 such organization.".
 (b) EFFECTIVE DATE.—The amendments made by this
 section shall apply to returns filed after December 31, 2006.
 SEC. 716. MODIFICATION TO REPORTING CAPITAL TRANS-

ACTIONS.

8

9 (a) Requirement of Summary Report.—Section 6033(c) (relating to additional provisions relating to pri-10 vate foundations) is amended by adding at the end the fol-11 lowing new sentence: "Any information included in an an-12 nual return regarding the gain or loss from the sale or other 13 disposition of stock or securities which are listed on an es-14 15 tablished securities market which is required to be furnished in order to calculate the tax on net investment income shall 16 also be reported in summary form with a notice that de-17 tailed information is available upon request by the public.". 18

(b) DISCLOSURE REQUIREMENT.—Section 6104(b)
(relating to inspection of annual information returns), as
amended by this Act, is amended by adding at the end the
following new sentence: "With respect to any private foundation (as defined in section 509(a)), any information regarding the gain or loss from the sale or other disposition
of stock or securities which are listed on an established secu-

rities market which is required to be furnished in order to
 calculate the tax on net investment income but which is
 not in summary form is not required to be made available
 to the public under this subsection except upon the explicit
 request by a member of the public to the Secretary.".

6 (c) PUBLIC INSPECTION REQUIREMENT.—Section
7 6104(d) (relating to public inspection of certain annual re8 turns, applications for exemptions, and notices of status)
9 is amended—

(1) by redesignating paragraph (6) (relating to
disclosure of reports by Internal Revenue Service) as
paragraph (7),

(2) by redesignating paragraph (6) (relating to
application to nonexempt charitable trusts and nonexempt private foundations) as paragraph (8), and

16 (3) by adding at the end the following new para-17 graph:

18 "(9) Application to private foundation cap-19 ITAL TRANSACTION INFORMATION.—With respect to 20 any private foundation (as defined in section 509(a)). 21 any information regarding the gain or loss from the 22 sale or other disposition of stock or securities which 23 are listed on an established securities market which is 24 required to be furnished in order to calculate the tax 25 on net investment income but which is not in summary form is not required to be made available to the
 public under this subsection except upon the explicit
 request by a member of the public to the private foun dation in the form and manner of a request described
 in paragraph (1)(B).".
 (d) EFFECTIVE DATE.—The amendments made by this
 section shall apply to returns filed after December 31, 2006.

## 8 SEC. 717. DISCLOSURE THAT FORM 990 IS PUBLICLY AVAIL9 ABLE.

(a) IN GENERAL.—The Commissioner of the Internal
Revenue shall notify the public in appropriate publications
or other materials of the extent to which an exempt organization's Form 990, Form 990–EZ, or Form 990–PF is publicly available.

(b) EFFECTIVE DATE.—The amendments made by this
section shall apply to publications or other materials issued
or revised after the date of the enactment of this Act.

18 SEC. 718. EXPEDITED REVIEW PROCESS FOR CERTAIN TAX-

19

### **EXEMPTION APPLICATIONS.**

(a) IN GENERAL.—The Secretary of the Treasury or
the Secretary's delegate (in this section, referred to as the
"Secretary") shall adopt procedures to expedite the consideration of applications for exempt status under section
501(c)(3) of the Internal Revenue Code of 1986 filed after
December 31, 2006, by any organization that—

1	(1) is organized and operated for the primary
2	purpose of providing social services;
3	(2) is seeking a contract or grant under a Fed-
4	eral, State, or local program that provides funding
5	for social services programs;
6	(3) establishes that, under the terms and condi-
7	tions of the contract or grant program, an organiza-
8	tion is required to obtain such exempt status before
9	the organization is eligible to apply for a contract or
10	grant;
11	(4) includes with its exemption application a
12	copy of its completed Federal, State, or local contract
13	or grant application; and
14	(5) meets such other criteria as the Secretary
15	deems appropriate for expedited consideration.
16	The Secretary may prescribe other similar circumstances
17	in which such organizations may be entitled to expedited
18	consideration.
19	(b) Waiver of Application Fee for Exempt Sta-
20	TUS.—Any organization that meets the conditions described
21	in subsection (a) (without regard to paragraph (3) of that
22	subsection) is entitled to a waiver of any fee for an applica-
23	tion for exempt status under section 501(c)(3) of the Inter-
24	nal Revenue Code of 1986 if the organization certifies that
25	the organization has had (or expects to have) average an-

nual gross receipts of not more than \$50,000 during the
 preceding 4 years (or, in the case of an organization not
 in existence throughout the preceding 4 years, during such
 organization's first 4 years).

5 (c) SOCIAL SERVICES DEFINED.—For purposes of this
6 section—

7 (1) IN GENERAL.—The term "social services"
8 means services directed at helping people in need, re9 ducing poverty, improving outcomes of low-income
10 children, revitalizing low-income communities, and
11 empowering low-income families and low-income in12 dividuals to become self-sufficient, including—

(A) child care services, protective services 13 14 for children and adults, services for children and 15 adults in foster care, adoption services, services 16 related to the management and maintenance of 17 the home, day care services for adults, and serv-18 ices to meet the special needs of children, older 19 individuals, and individuals with disabilities 20 (including physical, mental, or emotional dis-21 *abilities*):

(B) transportation services;

23 (C) job training and related services, and
24 employment services;

22

1	(D) information, referral, and counseling
2	services;
3	(E) the preparation and delivery of meals,
4	and services related to soup kitchens or food
5	banks;
6	(F) health support services;
7	(G) literacy and mentoring programs;
8	(H) services for the prevention and treat-
9	ment of juvenile delinquency and substance
10	abuse, services for the prevention of crime and
11	the provision of assistance to the victims and the
12	families of criminal offenders, and services re-
13	lated to the intervention in, and prevention of,
14	domestic violence; and
15	(I) services related to the provision of assist-
16	ance for housing under Federal law.
17	(2) Exclusions.—The term does not include a
18	program having the purpose of delivering educational
19	assistance under the Elementary and Secondary Edu-
20	cation Act of 1965 (20 U.S.C. 6301 et seq.) or under
21	the Higher Education Act of 1965 (20 U.S.C. 1001 et
22	seq.).

1	SEC. 719. EXPANSION OF DECLARATORY JUDGMENT REM-
2	EDY TO TAX-EXEMPT ORGANIZATIONS.
3	(a) IN GENERAL.—Paragraph (1) of section 7428(a)
4	(relating to creation of remedy) is amended—
5	(1) in subparagraph (B) by inserting after
6	"509(a))" the following: "or as a private operating
7	foundation (as defined in section 4942(j)(3))"; and
8	(2) by amending subparagraph (C) to read as
9	follows:
10	``(C) with respect to the initial qualification
11	or continuing qualification of an organization as
12	an organization described in section $501(c)$
13	(other than paragraph $(3)$ ) or $501(d)$ which is
14	exempt from tax under section 501(a), or".
15	(b) Court Jurisdiction.—Subsection (a) of section
16	7428 is amended in the material following paragraph (2)
17	by striking "United States Tax Court, the United States
18	Claims Court, or the district court of the United States for
19	the District of Columbia" and inserting the following:
20	"United States Tax Court (in the case of any such deter-
21	mination or failure) or the United States Claims Court or
22	the district court of the United States for the District of
23	Columbia (in the case of a determination or failure with
24	respect to an issue referred to in subparagraph (A) or (B)
25	of paragraph (1)),".

190

(c) EFFECTIVE DATE.—The amendments made by this
 section shall apply to pleadings filed with respect to deter minations (or requests for determinations) made after De cember 31, 2006.

### 5 SEC. 720. WIRELESS TELECOMMUNICATIONS EQUIPMENT.

6 (a) IN GENERAL.—Subparagraph (A) of section 7 168(i)(2) (defining qualified technological equipment) is 8 amended by striking "and" at the end of clause (ii), by 9 striking the period at the end of clause (iii) and inserting 10 ", and", and by inserting after clause (iii) the following 11 new clause:

12	"(iv) any wireless telecommunications
13	equipment placed in service before January
14	1, 2011.".

(b) WIRELESS TELECOMMUNICATIONS EQUIPMENT.—
16 Section 168(i)(2) is amended by inserting after subpara17 graph (C) the following new subparagraph:

18 (D)WIRELESS **TELECOMMUNICATIONS** 19 EQUIPMENT.—For purposes of this paragraph, 20 the term 'wireless telecommunications equipment' 21 means all equipment used in the transmission, 22 reception, coordination, or switching of wireless 23 telecommunications service, other than cell tow-24 ers, buildings, and T-1 lines or other cabling 25 connecting cell sites to mobile switching centers.

1	For this purpose, 'wireless telecommunications
2	service' includes any commercial mobile radio
3	service as defined in title 47 of the Code of Fed-
4	eral Regulations.".
5	(c) EFFECTIVE DATE.—The amendments made by this
6	section shall apply to property placed in service after the
7	date of the enactment of this Act.
8	SEC. 721. PERMANENT EXTENSION OF INTERNET TAX MOR-
9	ATORIUM.
10	Section 1101(a) of the Internet Tax Freedom Act (47
11	U.S.C. 151 note) is amended by striking "during the period
12	beginning November 1, 2003, and ending November 1,
13	2007" and inserting "after October 31, 2003".
14	SEC. 722. SIMPLIFICATION THROUGH ELIMINATION OF IN-
14 15	
	SEC. 722. SIMPLIFICATION THROUGH ELIMINATION OF IN-
15	SEC. 722. SIMPLIFICATION THROUGH ELIMINATION OF IN- OPERATIVE PROVISIONS.
15 16	SEC. 722. SIMPLIFICATION THROUGH ELIMINATION OF IN- OPERATIVE PROVISIONS. (a) BUSINESS PROVISIONS.—
15 16 17	SEC. 722. SIMPLIFICATION THROUGH ELIMINATION OF IN- OPERATIVE PROVISIONS. (a) BUSINESS PROVISIONS.— (1) GENERAL BUSINESS CREDITS.—Subsection
15 16 17 18	SEC. 722. SIMPLIFICATION THROUGH ELIMINATION OF IN- OPERATIVE PROVISIONS. (a) BUSINESS PROVISIONS.— (1) GENERAL BUSINESS CREDITS.—Subsection (d) of section 38 is amended by striking paragraph
15 16 17 18 19	SEC. 722. SIMPLIFICATION THROUGH ELIMINATION OF IN- OPERATIVE PROVISIONS. (a) BUSINESS PROVISIONS.— (1) GENERAL BUSINESS CREDITS.—Subsection (d) of section 38 is amended by striking paragraph (3).
15 16 17 18 19 20	<ul> <li>SEC. 722. SIMPLIFICATION THROUGH ELIMINATION OF IN- OPERATIVE PROVISIONS.</li> <li>(a) BUSINESS PROVISIONS.— <ul> <li>(1) GENERAL BUSINESS CREDITS.—Subsection</li> <li>(d) of section 38 is amended by striking paragraph</li> <li>(3).</li> <li>(2) ADJUSTMENTS BASED ON ADJUSTED CUR-</li> </ul> </li> </ul>
15 16 17 18 19 20 21	<ul> <li>SEC. 722. SIMPLIFICATION THROUGH ELIMINATION OF IN- OPERATIVE PROVISIONS.</li> <li>(a) BUSINESS PROVISIONS.— <ul> <li>(1) GENERAL BUSINESS CREDITS.—Subsection</li> <li>(d) of section 38 is amended by striking paragraph</li> <li>(3).</li> <li>(2) ADJUSTMENTS BASED ON ADJUSTED CUR- RENT EARNINGS.—Clause (ii) of section 56(g)(4)(F) is</li> </ul> </li> </ul>
<ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	<ul> <li>SEC. 722. SIMPLIFICATION THROUGH ELIMINATION OF IN- OPERATIVE PROVISIONS.</li> <li>(a) BUSINESS PROVISIONS.— <ul> <li>(1) GENERAL BUSINESS CREDITS.—Subsection</li> <li>(d) of section 38 is amended by striking paragraph</li> <li>(3).</li> <li>(2) ADJUSTMENTS BASED ON ADJUSTED CUR- RENT EARNINGS.—Clause (ii) of section 56(g)(4)(F) is amended by striking "In the case of any taxable year</li> </ul> </li> </ul>

1	(3) ITEMS OF TAX PREFERENCE; DEPLETION.—
2	Paragraph (1) of section 57(a) is amended by striking
3	"Effective with respect to taxable years beginning
4	after December 31, 1992, this" and inserting "This".
5	(4) Intangible drilling costs.—
6	(A) Clause (i) of section $57(a)(2)(E)$ is
7	amended by striking "In the case of any taxable
8	year beginning after December 31, 1992, this"
9	and inserting "This".
10	(B) Clause (ii) of section $57(a)(2)(E)$ is
11	amended by striking "(30 percent in the case of
12	taxable years beginning in 1993)".
13	(5) Great plains conservation program.—
14	(A) Section 126(a) is amended by striking
15	paragraph (6) and by redesignating paragraphs
16	(7), (8), (9), and (10) as paragraphs (6), (7),
17	(8), and (9), respectively.
18	(B) Section $126(a)(8)$ , as redesignated by
19	subparagraph (A), is amended by striking
20	"paragraphs (1) through (8)" and inserting
21	"paragraphs (1) through (7)".
22	(6) TREBLE DAMAGE PAYMENTS UNDER THE
23	ANTITRUST LAW.—Section $162(g)$ is amended by
24	striking the last sentence.

1	(7) Charitable, etc., contributions and
2	GIFTS.—
3	(A) Section 170 is amended by striking sub-
4	section (k) and by redesignating subsections (l),
5	(m), $(n)$ , $(o)$ , and $(p)$ as subsections $(k)$ , $(l)$ , $(m)$ ,
6	(n), and (o), respectively.
7	(B) Paragraphs $(1)(D)$ and $(2)(A)$ of sec-
8	tion $6050L(b)$ are each amended by striking
9	"section 170(m)" and inserting "170(l)".
10	(8) Net operating loss carrybacks and
11	CARRYOVERS.—
12	(A) Section 172 is amended—
13	(i) by striking subparagraph $(D)$ of
14	subsection (b)(1) and by redesignating sub-
15	paragraphs (E), (F), (G), (H), and (I) as
16	subparagraphs (D), (E), (F), (G), and (H),
17	respectively,
18	(ii) by striking "ending after August 2,
19	1989" in subsection $(b)(1)(D)(i)(II)$ (as re-
20	designated by clause (i)),
21	(iii) by striking "subparagraph (F)"
22	in subsection $(b)(1)(G)$ (as redesignated by
23	clause (i)) and inserting "subparagraph
24	(E)'',
25	(iv) by striking subsection (g), and

	100
	(v) by striking subparagraph $(F)$ of
	subsection $(h)(2)$ .
	(B) Section $172(h)(4)$ is amended by strik-
ing	"subsection $(b)(1)(E)$ " each place it appears
and	inserting "subsection $(b)(1)(D)$ ".

6	(C) Section $172(i)(3)$ is amended by strik-
7	ing "subsection $(b)(1)(G)$ " each place it appears
8	and inserting "subsection $(b)(1)(F)$ ".

9 (D) Section 172(j) is amended by striking
10 "subsection (b)(1)(H)" each place it appears and
11 inserting "subsection (b)(1)(G)".

12	(E) Section 172, as amended by subpara-
13	graphs (A) through (D) of this paragraph, is
14	amended—

(i) by redesignating subsections (h),
(i), (j), and (k) as subsections (g), (h), (i),
and (j), respectively,

18 (ii) by striking "subsection (h)" each
19 place it appears and inserting "subsection
20 (g)", and

21 (iii) by striking "subsection (i)" each
22 place it appears and inserting "subsection
23 (h)".

195

1

2

3

4

5

1	(9) RESEARCH AND EXPERIMENTAL EXPENDI-
2	TURES.—Subparagraph (A) of section $174(a)(2)$ is
3	amended to read as follows:
4	"(A) WITHOUT CONSENT.—A taxpayer
5	may, without the consent of the Secretary, adopt
6	the method provided in this subsection for his
7	first taxable year for which expenditures de-
8	scribed in paragraph (1) are paid or incurred.".
9	(10) Amortization of certain research and
10	EXPERIMENTAL EXPENDITURES.—Paragraph (2) of
11	section 174(b) is amended by striking ''beginning
12	after December 31, 1953".
13	(11) Soil and water conservation expendi-
14	TURES.—Paragraph (1) of section 175(d) is amended
15	to read as follows:
	<i></i>

"(1) WITHOUT CONSENT.—A taxpayer may,
without the consent of the Secretary, adopt the method
provided in this section for the taxpayer's first taxable year for which expenditures described in subsection (a) are paid or incurred.".

21 (12) ACTIVITIES NOT ENGAGED IN FOR PROF22 IT.—Section 183(e)(1) is amended by striking the last
23 sentence.

1	(13) Dividends received on certain pre-
2	FERRED STOCK; AND DIVIDENDS PAID ON CERTAIN
3	PREFERRED STOCK OF PUBLIC UTILITIES.—
4	(A) Sections 244 and 247 are hereby re-
5	pealed, and the table of sections for part VIII of
6	subchapter $B$ of chapter 1 is amended by strik-
7	ing the items relating to sections 244 and 247.
8	(B) Paragraph (5) of section $172(d)$ is
9	amended to read as follows:
10	"(5) Computation of deduction for divi-
11	DENDS RECEIVED.—The deductions allowed by section
12	243 (relating to dividends received by corporations)
13	and 245 (relating to dividends received from certain
14	foreign corporations) shall be computed without re-
15	gard to section 246(b) (relating to limitation on ag-
16	gregate amount of deductions).".
17	(C) Paragraph (1) of section $243(c)$ is
18	amended to read as follows:
19	"(1) IN GENERAL.—In the case of any dividend
20	received from a 20-percent owned corporation, sub-
21	section (a)(1) shall be applied by substituting '80 per-
22	cent' for '70 percent'.".
23	(D) Section $243(d)$ is amended by striking
24	paragraph (4).
25	(E) Section 246 is amended—

1	(i) by striking ", 244," in subsection
2	(a)(1),
3	(ii) in subsection (b)(1)—
4	(I) by striking "sections
5	243(a)(1), and 244(a)," the first place
6	it appears and inserting "section
7	243(a)(1)",
8	(II) by striking "244(a)," the sec-
9	ond place it appears, and
10	(III) by striking "subsection $(a)$
11	or (b) of section 245, and 247," and
12	inserting "and subsection (a) or (b) of
13	section 245,", and
14	(iii) by striking ", 244," in subsection
15	(c)(1).
16	(F) Section 246A is amended by striking ",
17	244," both places it appears in subsections (a)
18	and (e).
19	(G) Sections $263(g)(2)(B)(iii)$ , $277(a)$ ,
20	301(e)(2), 469(e)(4), 512(a)(3)(A), subpara-
21	graphs (A), (C), and (D) of section $805(a)(4)$ ,
22	805(b)(5), $812(e)(2)(A),$ $815(c)(2)(A)(iii),$
23	832(b)(5), $833(b)(3)(E)$ , and $1059(b)(2)(B)$ are
24	each amended by striking ", 244," each place it
25	appears.

1	$(\mathbf{H})$ Section $1244(a)(2)(\mathbf{C})$ is amonded by
	(H) Section $1244(c)(2)(C)$ is amended by
2	striking "244,".
3	(I) Section $805(a)(4)(B)$ is amended by
4	striking ", 244(a)," each place it appears.
5	(J) Section $810(c)(2)(B)$ is amended by
6	striking "244 (relating to dividends on certain
7	preferred stock of public utilities),".
8	(14) Organization expenses.—Section 248(c)
9	is amended by striking ''beginning after December 31,
10	1953," and by striking the last sentence.
11	(15) Amount of gain where loss previously
12	DISALLOWED.—Section 267(d) is amended by striking
13	"(or by reason of section 24(b) of the Internal Rev-
14	enue Code of 1939)" in paragraph (1), by striking
15	"after December 31, 1953," in paragraph (2), by
16	striking the second sentence, and by striking "or by
17	reason of section 118 of the Internal Revenue Code of
18	1939" in the last sentence.
19	(16) Acquisitions made to evade or avoid
20	INCOME TAX.—Paragraphs (1) and (2) of section
21	269(a) are each amended by striking "or acquired on
22	or after October 8, 1940,".
23	(17) Interest on indebtedness incurred by
24	CORPORATIONS TO ACQUIRE STOCK OR ASSETS OF AN-
25	OTHER CORPORATION.—Section 279 is amended—

	200
1	(A) by striking "after December 31, 1967,"
2	in subsection $(a)(2)$ ,
3	(B) by striking "after October 9, 1969," in
4	subsection (b), and
5	(C) by striking "after October 9, 1969, and"
6	in subsection $(d)(5)$ .
7	(18) Special rules relating to corporate
8	PREFERENCE ITEMS.—Paragraph (4) of section
9	291(a) is amended by striking "In the case of taxable
10	years beginning after December 31, 1984, section"
11	and inserting "Section".
12	(19) Tax credit employee stock ownership
13	PLANS.—Section 409 is amended by striking sub-
14	section $(q)$ .
15	(20) Retiree health accounts.—Section 420
16	is amended—
17	(A) by striking paragraph (4) of subsection
18	(b) and by redesignating paragraph (5) as para-
19	graph (4), and
20	(B) by amending paragraph (2) of sub-
21	section (c) to read as follows:
22	"(2) REQUIREMENTS RELATING TO PENSION
23	BENEFITS ACCRUING BEFORE TRANSFER.—The re-
24	quirements of this paragraph are met if the plan pro-
25	vides that the accrued pension benefits of any partici-

1	pant or beneficiary under the plan become nonforfeit-
2	able in the same manner which would be required if
3	the plan had terminated immediately before the quali-
4	fied transfer (or in the case of a participant who sep-
5	arated during the 1-year period ending on the date of
6	the transfer, immediately before such separation).".
7	(21) Employee stock purchase plans.—Sec-
8	tion 423(a) is amended by striking "after December
9	31, 1963,".
10	(22) Limitation on deductions for certain
11	FARMING.—
12	(A) Section 464 is amended by striking
13	"any farming syndicate (as defined in subsection
14	(c))" both places it appears in subsections (a)
15	and (b) and inserting "any taxpayer to whom
16	subsection (d) applies".
17	(B)(i) Subsection (c) of section 464 is here-
18	by moved to the end of section 461 and redesig-
19	nated as subsection (j).
20	(ii) Such subsection (j) is amended—
21	(I) by striking "For purposes of this
22	section" in paragraph (1) and inserting
23	"For purposes of subsection $(i)(4)$ ", and
24	(II) by adding at the end the following
25	new paragraphs:

1	"(3) FARMING.—For purposes of this subsection,
2	the term 'farming' has the meaning given to such
3	term by section $464(e)$ .
4	"(4) Limited entrepreneur.—For purposes of
5	this subsection, the term 'limited entrepreneur' means
6	a person who—
7	"(A) has an interest in an enterprise other
8	than as a limited partner, and
9	(B) does not actively participate in the
10	management of such enterprise.".
11	(iii) Paragraph (4) of section $461(i)$ is
12	amended by striking "section 464(c)" and insert-
13	ing "subsection (j)".
14	(C) Section 464 is amended—
15	(i) by striking subsections $(e)$ and $(g)$
16	and redesignating subsections (d) and (f) as
17	subsections (c) and (d), respectively, and
18	(ii) by adding at the end the following
19	new subsection:
20	"(e) FARMING.—For purposes of this section, the term
21	'farming' means the cultivation of land or the raising or
22	harvesting of any agricultural or horticultural commodity
23	including the raising, shearing, feeding, caring for, train-
24	ing, and management of animals. For purposes of the pre-
25	ceding sentence, trees (other than trees bearing fruit or nuts)

shall not be treated as an agricultural or horticultural com modity.".

3	(D) Subsection (d) of section 464, as redes-
4	ignated by subparagraph (C), is amended—
5	(i) by striking paragraph $(1)$ and re-
6	designating paragraphs (2), (3), and (4) as
7	paragraphs (1), (2), and (3), respectively,
8	and
9	(ii) by striking "Subsections (a) and
10	(b) TO APPLY TO" in the subsection head-
11	ing.
12	(E) Subparagraph (A) of section $58(a)(2)$ is
13	amended by striking "section 464(c)" and insert-
14	ing "section $461(j)$ ".
15	(23) Deductions limited to amount at
16	RISK.—Paragraph (3) of section 465(c) is amended
17	by striking "In the case of taxable years beginning
18	after December 31, 1978, this" and inserting "This".
19	(24) PASSIVE ACTIVITY LOSSES AND CREDITS
20	LIMITED.—
21	(A) Section 469 is amended by striking sub-
22	section (m).
23	(B) Subsection (b) of section 58 is amended
24	by adding "and" at the end of paragraph (1), by

1	striking paragraph (2), and by redesignating
2	paragraph (3) as paragraph (2).
3	(25) Adjustments required by changes in
4	Method of accounting.—Section 481(b)(3) is
5	amended by striking subparagraph (C).
6	(26) EXEMPTION FROM TAX ON CORPORATIONS,
7	CERTAIN TRUSTS, ETC.—Section 501 is amended by
8	striking subsection (q).
9	(27) Requirements for exemption.—
10	(A) Section $503(a)(1)$ is amended to read as
11	follows:
12	"(1) GENERAL RULE.—An organization de-
13	scribed in paragraph (17) or (18) of section 501(c) or
14	described in section 401(a) and referred to in section
15	4975(g)(2) or (3) shall not be exempt from taxation
16	under section 501(a) if it has engaged in a prohibited
17	transaction.".
18	(B) Paragraph (2) of section $503(a)$ is
19	amended by striking "described in section
20	501(c)(17) or (18) or paragraph $(a)(1)(B)$ " and
21	inserting "described in paragraph (1)".
22	(C) Subsection (c) of section 503 is amended
23	by striking "described in section $501(c)(17)$ or
24	(18) or subsection $(a)(1)(B)$ " and inserting "de-
25	scribed in subsection $(a)(1)$ ".

	200
1	(28) Insurance company taxable income.—
2	(A) Section 832(e) is amended by striking
3	"of taxable years beginning after December 31,
4	1966,".
5	(B) Section 832(e)(6) is amended by strik-
6	ing "In the case of any taxable year beginning
7	after December 31, 1970, the" and inserting
8	<i>"The"</i> .
9	(29) Property on which lessee has made
10	IMPROVEMENTS.—Section 1019 is amended by strik-
11	ing the last sentence.
12	(30) Involuntary conversion.—Section 1033
13	is amended by striking subsection (j) and by redesig-
14	nating subsections (k) and (l) as subsections (j) and
15	(k), respectively.
16	(31) PROPERTY ACQUIRED DURING AFFILI-
17	ATION.—Section 1051 is hereby repealed, and the
18	table of sections for part IV of subchapter O of chap-
19	ter 1 is amended by striking the item relating to sec-
20	tion 1051.
21	(32) Holding period of property.—
22	(A) Paragraph (4) of section 1223 is
23	amended by striking "(or under so much of sec-
24	tion 1052(c) as refers to section 113(a)(23) of the
25	Internal Revenue Code of 1939)".

1	(B) Paragraph (6) of section 1223 is
2	amended by striking the last sentence.
3	(C) Paragraph (8) of section 1223 is re-
4	pealed.
5	(33) Property used in the trade or busi-
6	NESS AND INVOLUNTARY CONVERSIONS.—Subpara-
7	graph (A) of section $1231(c)(2)$ is amended by strik-
8	ing ''beginning after December 31, 1981''.
9	(34) SALE OR EXCHANGE OF PATENTS.—Section
10	1235 is amended—
11	(A) by striking subsection (c) and by redes-
12	ignating subsections (d) and (e) as subsections
13	(c) and (d), respectively, and
14	(B) by striking "subsection $(d)$ " in sub-
15	section (b) and inserting "subsection (c)".
16	(35) Dealers in securities.—Subsection (b)
17	of section 1236 is amended by striking "after Novem-
18	ber 19, 1951,".
19	(36) SALE OF PATENTS.—Subsection (a) of sec-
20	tion 1249 is amended by striking "after December 31,
21	1962,".
22	(37) GAIN FROM DISPOSITION OF FARM LAND.—
23	Paragraph (1) of section 1252(a) is amended—

	201
1	(A) by striking "beginning after December
2	31, 1969" in the matter preceding subparagraph
3	(A), and
4	(B) by striking "after December 31, 1969,"
5	in subparagraph (A).
6	(38) TREATMENT OF AMOUNTS RECEIVED ON RE-
7	TIREMENT OR SALE OR EXCHANGE OF DEBT INSTRU-
8	MENTS.—Subsection (c) of section 1271 is amended to
9	read as follows:
10	"(c) Special Rule for Certain Obligations With
11	Respect to Which Original Issue Discount Not Cur-
12	RENTLY INCLUDIBLE.—
13	"(1) In general.—On the sale or exchange of
14	debt instruments issued by a government or political
15	subdivision thereof after December 31, 1954, and be-
16	fore July 2, 1982, or by a corporation after December
17	31, 1954, and on or before May 27, 1969, any gain
18	realized which does not exceed—
19	"(A) an amount equal to the original issue
20	discount, or
21	(B) if at the time of original issue there
22	was no intention to call the debt instrument be-
23	fore maturity, an amount which bears the same
24	ratio to the original issue discount as the num-
25	ber of complete months that the debt instrument

	200
1	was held by the taxpayer bears to the number of
2	complete months from the date of original issue
3	to the date of maturity,
4	shall be considered as ordinary income.
5	"(2) Subsection (a)(2)(A) not to Apply.—
6	Subsection $(a)(2)(A)$ shall not apply to any debt in-
7	strument referred to in paragraph (1).
8	"(3) Cross reference.—
	"For current inclusion of original issue discount, see section 1272.".
9	(39) Amount and method of adjustment.—
10	Section 1314 is amended by striking subsection $(d)$
11	and by redesignating subsection $(e)$ as subsection $(d)$ .
12	(40) Election; revocation; termination.—
13	Clause (iii) of section 1362(d)(3) is amended by strik-
14	ing "unless" and all that follows and inserting "un-
15	less the corporation was an S corporation for such
16	taxable year.".
17	(41) Affiliated group defined.—Subpara-
18	graph (A) of section $1504(a)(3)$ is amended by strik-
19	ing "for a taxable year which includes any period
20	after December 31, 1984" in clause (i) and by strik-
21	ing "in a taxable year beginning after December 31,
22	1984" in clause (ii).
23	(42) DISALLOWANCE OF THE BENEFITS OF THE
24	GRADUATED CORPORATE RATES AND ACCUMULATED
25	EARNINGS CREDIT.—

1	(A) Subsection (a) of section 1551 is
2	amended—
3	(i) by striking paragraph $(1)$ and by
4	redesignating paragraphs $(2)$ and $(3)$ as
5	paragraphs (1) and (2), respectively, and
6	(ii) by striking "after June 12, 1963,"
7	each place it appears.
8	(B) Section 1551(b) is amended—
9	(i) by striking "or (2)" in paragraph
10	(1), and
11	(ii) by striking " $(a)(3)$ " in paragraph
12	(2) and inserting "(a)(2)".
13	(43) Definition of wages.—
14	(A) Section 3121(b) is amended by striking
15	paragraph (17).
16	(B) Section $210(a)$ of the Social Security
17	Act is amended by striking paragraph (17).
18	(44) CREDITS AGAINST TAX.—
19	(A) Paragraph (4) of section $3302(f)$ is
20	amended—
21	(i) by striking "subsection—" and all
22	that follows through "(A) IN GENERAL.—
23	The" and inserting "subsection, the",
24	(ii) by striking subparagraph (B),

(iii) by redesignating clauses (i) and
(ii) as subparagraphs (A) and (B), respec-
tively, and
(iv) by moving the text of such sub-
paragraphs (as so redesignated) 2 ems to
the left.
(B) Paragraph (5) of section $3302(f)$ is
amended by striking subparagraph $(D)$ and by
redesignating $subparagraph$ (E) as $subpara-$
graph (D).
(45) Domestic service employment taxes.—
Section 3510(b) is amended by striking paragraph
(4).
(46) TAX ON FUEL USED IN COMMERCIAL TRANS-
PORTATION ON INLAND WATERWAYS.—Section
4042(b)(2)(A) is amended to read as follows:
"(A) The Inland Waterways Trust Fund fi-
nancing rate is 20 cents per gallon.".
(47) TRANSPORTATION BY AIR.—
(A) Paragraph (1) of section 4261(b) is
amended to read as follows:
"(1) IN GENERAL.—There is hereby imposed on
the amount paid for each domestic segment of taxable
transportation by air a tax equal to \$3.".
(B) Section 4261(e) is amended—

	<i>2</i> 11
1	(i) in paragraph $(1)$ by striking sub-
2	paragraph (C), and
3	(ii) by striking paragraph (5).
4	(48) TAXES ON FAILURE TO DISTRIBUTE IN-
5	COME.—
6	(A) Paragraph (2) of section $4942(f)$ is
7	amended by striking the semicolon at the end of
8	subparagraph (B) and inserting ", and", by
9	striking "; and" at the end of subparagraph $(C)$
10	and inserting a period, and by striking subpara-
11	graph (D).
12	(B) Subsection (g) of section $4942$ is
13	amended—
14	(i) by striking "For all taxable years
15	beginning on or after January 1, 1975, sub-
16	ject" in paragraph $(2)(A)$ and inserting
17	"Subject", and
18	(ii) by striking paragraph (4).
19	(C) Section $4942(i)(2)$ is amended by strik-
20	ing "beginning after December 31, 1969, and".
21	(49) TAXES ON TAXABLE EXPENDITURES.—Sec-
22	tion 4945(f) is amended by striking "(excluding there-
23	from any preceding taxable year which begins before
24	January 1, 1970)".

1	(50) Returns.—Subsection (a) of section 6039D
2	is amended by striking ''beginning after December 31,
3	1984,".
4	(51) INFORMATION RETURNS.—Subsection (c) of
5	section 6060 is amended by striking "year" and all
6	that follows and inserting "year.".
7	(52) CANAL ZONE.—Subparagraph (A) of section
8	6103(b)(5) is amended by striking "the Canal Zone,".
9	(53) Abatements.—Section 6404(f) is amended
10	by striking paragraph (3).
11	(54) FAILURE BY CORPORATION TO PAY ESTI-
12	MATED INCOME TAX.—Clause (i) of section
13	6655(g)(4)(A) is amended by striking "(or the cor-
14	responding provisions of prior law)".
15	(55) Merchant marine capital construction
16	FUNDS.—Paragraph (4) of section $7518(g)$ is amend-
17	ed by striking "any nonqualified withdrawal" and all
18	that follows through "shall be determined" and insert-
19	ing "any nonqualified withdrawal shall be deter-
20	mined".
21	(56) Valuation tables.—
22	(A) Subsection (c) of section 7520 is amend-
23	ed by striking paragraph (2) and by redesig-
24	nating paragraph $(3)$ as paragraph $(2)$ .

1	(B) Paragraph (2) of section 7520(c), as so
2	redesignated, is amended—
3	(i) by striking "Not later than Decem-
4	ber 31, 1989, the" and inserting "The", and
5	(ii) by striking "thereafter" in the last
6	sentence thereof.
7	(57) Administration and collection of
8	TAXES IN POSSESSIONS.—Section 7651 is amended by
9	striking paragraph (4) and by redesignating para-
10	graph (5) as paragraph (4).
11	(58) DEFINITION OF EMPLOYEE.—Section
12	7701(a)(20) is amended by striking "chapter 21" and
13	all that follows and inserting "chapter 21.".
14	(b) Individual Provisions.—
15	(1) Adjustments in tax tables so that in-
16	FLATION WILL NOT RESULT IN TAX INCREASES.—
17	Paragraph (7) of section 1(f) is amended to read as
18	follows:
19	"(7) Special rule for certain brackets.—
20	In prescribing tables under paragraph (1) which
21	apply to taxable years beginning in a calendar year
22	after 1994, the cost-of-living adjustment used in mak-
23	ing adjustments to the dollar amounts at which the
24	36 percent rate bracket begins or at which the 39.6

1	percent rate bracket begins shall be determined under
2	paragraph (3) by substituting '1993' for '1992'.".
3	(2) EARNED INCOME CREDIT.—Paragraph (1) of
4	section 32(b) is amended—
5	(A) by striking subparagraphs $(B)$ and $(C)$ ,
6	and
7	(B) in subparagraph (A) by striking "(A)
8	IN GENERAL.—In the case of taxable years begin-
9	ning after 1995" and moving the table 2 ems to
10	the left.
11	(3) Annuities; certain proceeds of endow-
12	MENT AND LIFE INSURANCE CONTRACTS.—Section 72
13	is amended—
14	(A) in subsection (c)(4) by striking "; except
15	that if such date was before January 1, 1954,
16	then the annuity starting date is January 1,
17	1954", and
18	(B) in subsection $(g)(3)$ by striking "Janu-
19	ary 1, 1954, or" and ", whichever is later".
20	(4) Accident and health plans.—Section
21	105(f) is amended by striking "or $(d)$ ".
22	(5) FLEXIBLE SPENDING ARRANGEMENTS.—Sec-
23	tion $106(c)(1)$ is amended by striking "Effective on
24	and after January 1, 1997, gross" and inserting
25	"Gross".

1	(6) Certain combat zone compensation of
2	MEMBERS OF THE ARMED FORCES.—Subsection (c) of
3	section 112 is amended—
4	(A) by striking "(after June 24, 1950)" in
5	paragraph (2), and
6	(B) striking "such zone;" and all that fol-
7	lows in paragraph (3) and inserting "such
8	zone.".
9	(7) PRINCIPAL RESIDENCE.—Section 121(b)(3) is
10	amended—
11	(A) by striking subparagraph $(B)$ , and
12	(B) in subparagraph (A) by striking"(A) IN
13	GENERAL.—" and moving the text 2 ems to the
14	left.
15	(8) Certain reduced uniformed services
16	RETIREMENT PAY.—Section 122(b)(1) is amended by
17	striking "after December 31, 1965,".
18	(9) Mortgage revenue bonds for resi-
19	DENCES IN FEDERAL DISASTER AREAS.—Section
20	143(k) is amended by striking paragraph (11).
21	(10) State legislators' travel expenses
22	AWAY FROM HOME.—Paragraph (4) of section 162(h)
23	is amended by striking "For taxable years beginning
24	after December 31, 1980, this" and inserting "This".

1	(11) Health insurance costs of self-em-
2	PLOYED INDIVIDUALS.—Paragraph (1) of section
3	162(l) is amended to read as follows:
4	"(1) Allowance of Deduction.—In the case of
5	an individual who is an employee within the mean-
6	ing of section $401(c)(1)$ , there shall be allowed as a
7	deduction under this section an amount equal to 100
8	percent of the amount paid during the taxable year
9	for insurance which constitutes medical care for the
10	taxpayer and the taxpayer's spouse and dependents.".
11	(12) Interest.—
12	(A) Section 163 is amended—
13	(i) by striking paragraph (6) of sub-
14	section (d), and
15	(ii) by striking paragraph $(5)$ of sub-
16	section (h).
17	(B) Section $56(b)(1)(C)$ is amended by
18	striking clause (ii) and by redesignating clauses
19	(iii), (iv), and (v) as clauses (ii), (iii), and (iv),
20	respectively.
21	(13) Amounts received by surviving annu-
22	ITANT UNDER JOINT AND SURVIVOR ANNUITY CON-
23	TRACT.—Subparagraph (A) of section $691(d)(1)$ is
24	amended by striking "after December 31, 1953, and".

(14) Income taxes of members of armed
FORCES ON DEATH.—Section 692(a)(1) is amended
by striking "after June 24, 1950".
(15) TAX ON NONRESIDENT ALIEN INDIVID-
UALS.—Subparagraph (B) of section $871(a)(1)$ is
amended to read as follows:
"(B) gains described in subsection (b) or (c)
of section 631,".
(16) OLD-AGE, SURVIVORS, AND DISABILITY IN-
SURANCE.—Subsection (a) of section 1401 is amended
by striking "the following percent" and all that fol-
lows and inserting "12.4 percent of the amount of the
self-employment income for such taxable year.".
(17) Hospital insurance.—Subsection (b) of
section 1401 is amended by striking "the following
percent" and all that follows and inserting "2.9 per-
cent of the amount of the self-employment income for
such taxable year.".
(18) Ministers, members of religious or-
DERS, AND CHRISTIAN SCIENCE PRACTITIONERS.—
Paragraph (3) of section 1402(e) is amended by strik-
ing "whichever of the following dates is later: $(A)$ "
and by striking "; or $(B)$ " and all that follows and
inserting a period.

1	(19) Withholding of tax on nonresident
2	ALIENS.—The first sentence of subsection (b) of sec-
3	tion 1441 and the first sentence of paragraph (5) of
4	section 1441(c) are each amended by striking "gains
5	subject to tax" and all that follows through "October
6	4, 1966" and inserting "and gains subject to tax
7	under section $871(a)(1)(D)$ ".
8	(20) Retirement.—Section 7447(i)(3)(B)(ii) is
9	amended by striking "at 4 percent per annum to De-
10	cember 31, 1947, and at 3 percent per annum there-
11	after", and inserting "at 3 percent per annum".
12	(21) Annuities to surviving spouses and de-
13	PENDENT CHILDREN OF JUDGES.—
14	(A) Paragraph (2) of section $7448(a)$ is
15	amended by striking "or under section 1106 of
16	the Internal Revenue Code of 1939" and by
17	striking "or pursuant to section 1106(d) of the
18	Internal Revenue Code of 1939".
19	(B) Subsection $(g)$ of section 7448 is
20	amended by striking "or other than pursuant to
21	section 1106 of the Internal Revenue Code of
22	<i>1939"</i> .
23	(C) Subsections $(g)$ , $(j)(1)$ , and $(j)(2)$ of sec-
24	tion 7448 are each amended by striking "at 4
25	percent per annum to December 31, 1947, and at

	-10
1	3 percent per annum thereafter" and inserting
2	"at 3 percent per annum".
3	(c) Effective Date.—
4	(1) GENERAL RULE.—Except as otherwise pro-
5	vided in paragraph (2), the amendments made by
6	this section shall take effect on the date of enactment
7	of this Act.
8	(2) Savings provision.—If—
9	(A) any provision amended or repealed by
10	subsection (a) applied to—
11	(i) any transaction occurring before
12	the date of the enactment of this Act,
13	(ii) any property acquired before such
14	date of enactment, or
15	(iii) any item of income, loss, deduc-
16	tion, or credit taken into account before
17	such date of enactment, and
18	(B) the treatment of such transaction, prop-
19	erty, or item under such provision would (with-
20	out regard to the amendments made by sub-
21	section (a)) affect the liability for tax for periods
22	ending after such date of enactment,
23	nothing in the amendments made by subsection $(a)$
24	shall be construed to affect the treatment of such
25	transaction, property, or item for purposes of deter-

1	mining liability for tax for periods ending after such
2	date of enactment.
3	TITLE VIII—REVENUE OFFSET
4	PROVISIONS
5	SEC. 801. CLARIFICATION OF ECONOMIC SUBSTANCE DOC-
6	TRINE.
7	(a) IN GENERAL.—Section 7701 is amended by redes-
8	ignating subsection $(p)$ as subsection $(q)$ and by inserting
9	after subsection (o) the following new subsection:
10	"(p) Clarification of Economic Substance Doc-
11	TRINE; ETC.—
12	"(1) General rules.—
13	"(A) IN GENERAL.—In any case in which a
14	court determines that the economic substance
15	doctrine is relevant for purposes of this title to
16	a transaction (or series of transactions), such
17	transaction (or series of transactions) shall have
18	economic substance only if the requirements of
19	this paragraph are met.
20	"(B) DEFINITION OF ECONOMIC SUB-
21	STANCE.—For purposes of subparagraph $(A)$ —
22	"(i) In general.—A transaction has
23	economic substance only if—
24	((I) the transaction changes in a
25	meaningful way (apart from Federal

221

1	tax effects) the taxpayer's economic po-
2	sition, and
3	"(II) the taxpayer has a substan-
4	tial nontax purpose for entering into
5	such transaction and the transaction is
6	a reasonable means of accomplishing
7	such purpose.
8	In applying subclause (II), a purpose of
9	achieving a financial accounting benefit
10	shall not be taken into account in deter-
11	mining whether a transaction has a sub-
12	stantial nontax purpose if the origin of such
13	financial accounting benefit is a reduction
14	of income tax.
15	"(ii) Special rule where taxpayer
16	RELIES ON PROFIT POTENTIAL.—A trans-
17	action shall not be treated as having eco-
18	nomic substance by reason of having a po-
19	tential for profit unless—
20	((I) the present value of the rea-
21	sonably expected pre-tax profit from
22	the transaction is substantial in rela-
23	tion to the present value of the expected
24	net tax benefits that would be allowed
25	if the transaction were respected, and

222

1	"(II) the reasonably expected pre-
2	tax profit from the transaction exceeds
3	a risk-free rate of return.
4	"(C) TREATMENT OF FEES AND FOREIGN
5	TAXES.—Fees and other transaction expenses
6	and foreign taxes shall be taken into account as
7	expenses in determining pre-tax profit under
8	subparagraph (B)(ii).
9	"(2) Special rules for transactions with
10	TAX-INDIFFERENT PARTIES.—
11	"(A) Special rules for financing
12	TRANSACTIONS.—The form of a transaction
13	which is in substance the borrowing of money or
14	the acquisition of financial capital directly or
15	indirectly from a tax-indifferent party shall not
16	be respected if the present value of the deductions
17	to be claimed with respect to the transaction is
18	substantially in excess of the present value of the
19	anticipated economic returns of the person lend-
20	ing the money or providing the financial capital.
21	A public offering shall be treated as a borrowing,
22	or an acquisition of financial capital, from a
23	tax-indifferent party if it is reasonably expected
24	that at least 50 percent of the offering will be
25	placed with tax-indifferent parties.

1	"(B) ARTIFICIAL INCOME SHIFTING AND
2	BASIS ADJUSTMENTS.—The form of a trans-
3	action with a tax-indifferent party shall not be
4	respected if—
5	"(i) it results in an allocation of in-
6	come or gain to the tax-indifferent party in
7	excess of such party's economic income or
8	gain, or
9	"(ii) it results in a basis adjustment or
10	shifting of basis on account of overstating
11	the income or gain of the tax-indifferent
12	party.
13	"(3) Definitions and special rules.—For
14	purposes of this subsection—
15	"(A) Economic substance doctrine.—
16	The term 'economic substance doctrine' means
17	the common law doctrine under which tax bene-
18	fits under subtitle A with respect to a trans-
19	action are not allowable if the transaction does
20	not have economic substance or lacks a business
21	purpose.
22	"(B) TAX-INDIFFERENT PARTY.—The term
23	'tax-indifferent party' means any person or enti-
24	ty not subject to tax imposed by subtitle A. A
25	person shall be treated as a tax-indifferent party

1	with respect to a transaction if the items taken
2	into account with respect to the transaction have
3	no substantial impact on such person's liability
4	under subtitle A.
5	"(C) Exception for personal trans-
6	ACTIONS OF INDIVIDUALS.—In the case of an in-
7	dividual, this subsection shall apply only to
8	transactions entered into in connection with a
9	trade or business or an activity engaged in for
10	the production of income.
11	"(D) TREATMENT OF LESSORS.—In apply-
12	ing paragraph $(1)(B)(ii)$ to the lessor of tangible
13	property subject to a lease—
14	"(i) the expected net tax benefits with
15	respect to the leased property shall not in-
16	clude the benefits of—
17	((I) depreciation,
18	"(II) any tax credit, or
19	"(III) any other deduction as pro-
20	vided in guidance by the Secretary,
21	and
22	"(ii) subclause (II) of paragraph
23	(1)(B)(ii) shall be disregarded in deter-
24	mining whether any of such benefits are al-
25	lowable.

1	"(4) Other common law doctrines not af-
2	FECTED.—Except as specifically provided in this sub-
3	section, the provisions of this subsection shall not be
4	construed as altering or supplanting any other rule of
5	law, and the requirements of this subsection shall be
6	construed as being in addition to any such other rule
7	of law.
8	"(5) REGULATIONS.—The Secretary shall pre-
9	scribe such regulations as may be necessary or appro-
10	priate to carry out the purposes of this subsection.
11	Such regulations may include exemptions from the
12	application of this subsection.".
13	(b) EFFECTIVE DATE.—The amendments made by this
14	section shall apply to transactions entered into after the
15	date of the enactment of this Act.
16	SEC. 802. PENALTY FOR UNDERSTATEMENTS ATTRIB-
17	UTABLE TO TRANSACTIONS LACKING ECO-
18	NOMIC SUBSTANCE, ETC.
19	(a) IN GENERAL.—Subchapter A of chapter 68 is
20	amended by inserting after section 6662A the following new
21	section:

## 1 "SEC. 6662B. PENALTY FOR UNDERSTATEMENTS ATTRIB-2UTABLE TO TRANSACTIONS LACKING ECO-3NOMIC SUBSTANCE, ETC.

4 "(a) IMPOSITION OF PENALTY.—If a taxpayer has an 5 noneconomic substance transaction understatement for any taxable year, there shall be added to the tax an amount 6 7 equal to 40 percent of the amount of such understatement. 8 "(b) REDUCTION OF PENALTY FOR DISCLOSED TRANS-9 ACTIONS.—Subsection (a) shall be applied by substituting '20 percent' for '40 percent' with respect to the portion of 10 11 any noneconomic substance transaction understatement with respect to which the relevant facts affecting the tax 12 13 treatment of the item are adequately disclosed in the return or a statement attached to the return. 14

15 "(c) NONECONOMIC SUBSTANCE TRANSACTION UNDER16 STATEMENT.—For purposes of this section—

17 "(1) IN GENERAL.—The term 'noneconomic sub-18 stance transaction understatement' means any 19 amount which would be an understatement under sec-20 tion 6662A(b)(1) if section 6662A were applied by 21 taking into account items attributable to noneconomic 22 substance transactions rather than items to which sec-23 tion 6662A would apply without regard to this para-24 graph.

1	"(2) Noneconomic substance transaction.—
2	The term 'noneconomic substance transaction' means
3	any transaction if—
4	"(A) there is a lack of economic substance
5	(within the meaning of section $7701(p)(1)$ ) for
6	the transaction giving rise to the claimed benefit
7	or the transaction was not respected under sec-
8	$tion \ 7701(p)(2), \ or$
9	``(B) the transaction fails to meet the re-
10	quirements of any similar rule of law.
11	"(d) Rules Applicable to Compromise of Pen-
12	ALTY.—
13	"(1) IN GENERAL.—If the 1st letter of proposed
14	deficiency which allows the taxpayer an opportunity
15	for administrative review in the Internal Revenue
16	Service Office of Appeals has been sent with respect
17	to a penalty to which this section applies, only the
18	Commissioner of Internal Revenue may compromise
19	all or any portion of such penalty.
20	"(2) Applicable rules.—The rules of para-
21	graphs (2) and (3) of section $6707A(d)$ shall apply for
22	purposes of paragraph (1).
23	"(e) Coordination With Other Penalties.—Ex-
24	cept as otherwise provided in this part, the penalty imposed

- 1 by this section shall be in addition to any other penalty
- 2 imposed by this title.
- 3 *"(f)* CROSS REFERENCES.—

"(1) For coordination of penalty with understatements under section 6662 and other special rules, see section 6662A(e).

"(2) For reporting of penalty imposed under this section to the Securities and Exchange Commission, see section 6707A(e)."

4 (b) COORDINATION WITH OTHER UNDERSTATEMENTS

5 AND PENALTIES.—

6 (1) The second sentence of section 6662(d)(2)(A)
7 is amended by inserting "and without regard to items
8 with respect to which a penalty is imposed by section
9 6662B" before the period at the end.

10(2) Subsection (e) of section 6662A is amended—11(A) in paragraph (1), by inserting "and12noneconomic substance transaction understate-13ments" after "reportable transaction understate-14ments" both places it appears,

(B) in paragraph (2)(A), by inserting "and
a noneconomic substance transaction understatement" after "reportable transaction understatement",

19 (C) in paragraph (2)(B), by inserting
20 "6662B or" before "6663",

(D) in paragraph (2)(C)(i), by inserting
"or section 6662B" before the period at the end,

1	(E) in paragraph (2)(C)(ii), by inserting
2	"and section 6662B" after "This section",
3	(F) in paragraph (3), by inserting "or non-
4	economic substance transaction understatement"
5	after "reportable transaction understatement",
6	and
7	(G) by adding at the end the following new
8	paragraph:
9	"(4) NONECONOMIC SUBSTANCE TRANSACTION
10	UNDERSTATEMENT.—For purposes of this subsection,
11	the term 'noneconomic substance transaction under-
12	statement' has the meaning given such term by sec-
13	$tion \ 6662B(c).$ ".
14	(3) Subsection (e) of section 6707A is amended—
15	(A) by striking "or" at the end of subpara-
16	graph (B), and
17	(B) by striking subparagraph $(C)$ and in-
18	serting the following new subparagraphs:
19	"(C) is required to pay a penalty under sec-
20	tion $6662B$ with respect to any noneconomic
21	substance transaction, or
22	(D) is required to pay a penalty under
23	section 6662(h) with respect to any transaction
24	and would (but for section $6662A(e)(2)(C)$ ) have
25	been subject to penalty under section 6662A at a

1	rate prescribed under section 6662A(c) or under
2	section 6662B,".
3	(c) Clerical Amendment.—The table of sections for
4	part II of subchapter A of chapter 68 is amended by insert-
5	ing after the item relating to section 6662A the following
6	new item:
	"Sec. 6662B. Penalty for understatements attributable to transactions lacking economic substance, etc.".
7	(d) EFFECTIVE DATE.—The amendments made by this
8	section shall apply to transactions entered into after the
9	date of the enactment of this Act.
10	SEC. 803. APPLICATION OF RULES TREATING INVERTED
11	CORPORATIONS AS DOMESTIC CORPORA-
12	TIONS TO CERTAIN TRANSACTIONS OCCUR-
12 13	TIONS TO CERTAIN TRANSACTIONS OCCUR- RING AFTER MARCH 20, 2002.
13	RING AFTER MARCH 20, 2002.
13 14	RING AFTER MARCH 20, 2002. (a) IN GENERAL.—Section 7874(b) (relating to in-
13 14 15	RING AFTER MARCH 20, 2002. (a) IN GENERAL.—Section 7874(b) (relating to in- verted corporations treated as domestic corporations) is
13 14 15 16	RING AFTER MARCH 20, 2002. (a) IN GENERAL.—Section 7874(b) (relating to in- verted corporations treated as domestic corporations) is amended to read as follows:
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> </ol>	RING AFTER MARCH 20, 2002. (a) IN GENERAL.—Section 7874(b) (relating to in- verted corporations treated as domestic corporations) is amended to read as follows: "(b) INVERTED CORPORATIONS TREATED AS DOMES-
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> </ol>	RING AFTER MARCH 20, 2002. (a) IN GENERAL.—Section 7874(b) (relating to in- verted corporations treated as domestic corporations) is amended to read as follows: "(b) INVERTED CORPORATIONS TREATED AS DOMES- TIC CORPORATIONS.—
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> </ol>	RING AFTER MARCH 20, 2002. (a) IN GENERAL.—Section 7874(b) (relating to in- verted corporations treated as domestic corporations) is amended to read as follows: "(b) INVERTED CORPORATIONS TREATED AS DOMES- TIC CORPORATIONS.— "(1) IN GENERAL.—Notwithstanding section
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	RING AFTER MARCH 20, 2002. (a) IN GENERAL.—Section 7874(b) (relating to in- verted corporations treated as domestic corporations) is amended to read as follows: "(b) INVERTED CORPORATIONS TREATED AS DOMES- TIC CORPORATIONS.— "(1) IN GENERAL.—Notwithstanding section 7701(a)(4), a foreign corporation shall be treated for
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	RING AFTER MARCH 20, 2002. (a) IN GENERAL.—Section 7874(b) (relating to in- verted corporations treated as domestic corporations) is amended to read as follows: "(b) INVERTED CORPORATIONS TREATED AS DOMES- TIC CORPORATIONS.— "(1) IN GENERAL.—Notwithstanding section 7701(a)(4), a foreign corporation shall be treated for purposes of this title as a domestic corporation if such

1	"(2) Special rule for certain transactions
2	OCCURRING AFTER MARCH 20, 2002.—
3	"(A) IN GENERAL.—If—
4	"(i) paragraph (1) does not apply to a
5	foreign corporation, but
6	"( $ii$ ) paragraph (1) would apply to
7	such corporation if, in addition to the sub-
8	stitution under paragraph (1), subsection
9	(a)(2) were applied by substituting 'March
10	20, 2002' for 'March 4, 2003' each place it
11	appears,
12	then paragraph (1) shall apply to such corpora-
13	tion but only with respect to taxable years of
14	such corporation beginning after December 31,
15	2005.
16	"(B) Special rules.—Subject to such
17	rules as the Secretary may prescribe, in the case
18	of a corporation to which paragraph (1) applies
19	by reason of this paragraph—
20	"(i) the corporation shall be treated, as
21	of the close of its last taxable year beginning
22	before January 1, 2006, as having trans-
23	ferred all of its assets, liabilities, and earn-
24	ings and profits to a domestic corporation

1	in a transaction with respect to which no
2	tax is imposed under this title,
3	"(ii) the bases of the assets transferred
4	in the transaction to the domestic corpora-
5	tion shall be the same as the bases of the as-
6	sets in the hands of the foreign corporation,
7	subject to any adjustments under this title
8	for built-in losses,
9	"(iii) the basis of the stock of any
10	shareholder in the domestic corporation
11	shall be the same as the basis of the stock
12	of the shareholder in the foreign corporation
13	for which it is treated as exchanged, and
14	"(iv) the transfer of any earnings and
15	profits by reason of clause (i) shall be dis-
16	regarded in determining any deemed divi-
17	dend or foreign tax creditable to the domes-
18	tic corporation with respect to such trans-
19	fer.
20	"(C) REGULATIONS.—The Secretary may
21	prescribe such regulations as may be necessary
22	or appropriate to carry out this paragraph, in-
23	cluding regulations to prevent the avoidance of
24	the purposes of this paragraph.".

(b) EFFECTIVE DATE.—The amendment made by this
 section shall apply to taxable years beginning after Decem ber 31, 2005.

Amend the title so as to read: "A bill to amend the Internal Revenue Code of 1986 to repeal the excise tax on telephone and other communication services and to provide taxpayer protection and assistance, and for other purposes.".

Calendar No. 614

109TH CONGRESS **S. 1321** 210 Session **S. 1321** [Report No. 109-336]

## AN ACT

To amend the Internal Revenue Code of 1986 to repeal the excise tax on telephone and other communications services.

SEPTEMBER 15, 2006 Reported with an amendment and an amendment to the title