Calendar No. 419

109TH CONGRESS 2D SESSION

S. 1773

[Report No. 109-252]

To resolve certain Native American claims in New Mexico, and for other purposes.

IN THE SENATE OF THE UNITED STATES

SEPTEMBER 26, 2005

Mr. Domenici (for himself and Mr. Bingaman) introduced the following bill; which was read twice and referred to the Committee on Indian Affairs

May 3, 2006
Reported by Mr. McCain, with amendments
[Insert the part printed in italic]

A BILL

To resolve certain Native American claims in New Mexico, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Pueblo de San
- 5 Ildefonso Claims Settlement Act of 2005".

SEC. 2. DEFINITIONS AND PURPOSES.

2 (a)	Definitions.—	-In	this	Act:
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- 3 (1) Administrative access.—The term "ad-4 ministrative access" means the unrestricted use of 5 land and interests in land for ingress and egress by 6 an agency of the United States (including a per-7 mittee, contractor, agent, or assignee of the United 8 States) in order to carry out an activity authorized 9 by law or regulation, or otherwise in furtherance of 10 the management of federally-owned land and re-11 sources.
 - (2) County.—The term "County" means the incorporated county of Los Alamos, New Mexico.
 - (3) Los Alamos Agreement.—The term "Los Alamos Agreement" means the agreement among the County, the Pueblo, the Department of Agriculture Forest Service, and the Bureau of Indian Affairs dated January, 22, 2004.
 - (4) Los Alamos Townsite Land.—"Los Alamos Townsite Land" means the land identified as Attachment B (dated December 12, 2003) to the Los Alamos Agreement.
- 23 (5) NORTHERN TIER LAND.—"Northern Tier 24 Land" means the land comprising approximately 25 739.71 acres and identified as "Northern Tier

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- Lands" in Appendix B (dated August 3, 2004) to
 the Settlement Agreement.
- (6) PENDING LITIGATION.—The term "Pending
 Litigation" means the case styled Pueblo of San
 Ildefonso v. United States, Docket Number 354,
 originally filed with the Indian Claims Commission
 and pending in the United States Court of Federal
 Claims on the date of enactment of this Act.
 - (7) PUEBLO.—The term "Pueblo" means the Pueblo de San Ildefonso, a federally recognized Indian tribe (also known as the "Pueblo of San Ildefonso").
 - (8) SETTLEMENT AGREEMENT.—The term "Settlement Agreement" means the agreement entitled "Settlement Agreement between the United States and the Pueblo de San Ildefonso to Resolve All of the Pueblo's Land Title and Trespass Claims" and dated June 7, 2005.
 - (9) SETTLEMENT AREA LAND.—The term "Settlement Area Land" means the National Forest System land located within the Santa Fe National Forest, as described in Appendix B to the Settlement Agreement, that is available for purchase by the Pueblo under section 9(a) of the Settlement Agreement.

- (10) Settlement fund.—The term "Settle-1 2 ment Fund" means the Pueblo de San Ildefonso 3 Land Claims Settlement Fund established by section 6. 4 (11) SISK ACT.—The term "Sisk Act" means 6 Public Law 90–171 (commonly known as the "Sisk 7 Act") (16 U.S.C. 484a). (12) WATER SYSTEM LAND.—The term "Water 8 System Land" means the federally-owned land lo-9 cated within the Santa Fe National Forest to be 10 11 conveyed to the County under the Los Alamos 12 Agreement. 13 (b) Purposes.—The purposes of this Act are— 14 (1) to finally dispose, as set forth in sections 4 15 and 5, of all rights, claims, or demands that the 16 Pueblo has asserted or could have asserted against 17 the United States with respect to any and all claims 18 in the Pending Litigation; 19 (2) to extinguish claims based on aboriginal 20 title, Indian title, or recognized title, or any other 21 title claims under section 5; 22 (3) to authorize the Pueblo to acquire the Set-23
 - (3) to authorize the Pueblo to acquire the Settlement Area Land, and to authorize the Secretary of Agriculture to convey the Water System Land, the Northern Tier Land, and the Los Alamos Town-

- 1 site Land for market value consideration, and for
- 2 such consideration to be paid to the Secretary of Ag-
- 3 riculture for the acquisition of replacement National
- 4 Forest land elsewhere in New Mexico;
- 5 (4) to provide that the Settlement Area Land
- 6 acquired by the Pueblo shall be held by the Sec-
- 7 retary of the Interior in trust for the benefit of the
- 8 Pueblo;
- 9 (5) to facilitate government-to-government rela-
- tions between the United States and the Pueblo re-
- garding cooperation in the management of certain
- land administered by the National Park Service and
- the Bureau of Land Management as described in
- sections 7 and 8 of the Settlement Agreement;
- 15 (6) to ratify the Settlement Agreement; and,
- 16 (7) to ratify the Los Alamos Agreement.

17 SEC. 3. RATIFICATION OF AGREEMENTS.

- 18 (a) Ratification.—The Settlement Agreement and
- 19 Los Alamos Agreement are ratified under Federal law,
- 20 and the parties to those agreements are authorized to
- 21 carry out the provisions of the agreements.
- 22 (b) Corrections and Modifications.—The re-
- 23 spective parties to the Settlement Agreement and the Los
- 24 Alamos Agreement are authorized, by mutual agreement,

- 1 to correct errors in any legal description or maps, and to
- 2 make minor modifications to those agreements.

3 SEC. 4. JUDGMENT AND DISMISSAL OF LITIGATION.

- 4 (a) DISMISSAL.—Not later than 90 days after the
- 5 date of enactment of this Act, the United States and the
- 6 Pueblo shall execute and file with the United States Court
- 7 of Federal Claims in the Pending Litigation a motion for
- 8 entry of final judgment in accordance with section 5 of
- 9 the Settlement Agreement.
- 10 (b) Compensation.—Upon entry of the final judg-
- 11 ment under subsection (a), \$6,900,000 shall be paid into
- 12 the Settlement Fund as compensation to the Pueblo in ac-
- 13 cordance with section 1304 of title 31, United States
- 14 Code.

15 SEC. 5. RESOLUTION OF CLAIMS.

- 16 (a) Extinguishments.—Except as provided in sub-
- 17 section (b), in consideration of the benefits of the Settle-
- 18 ment Agreement, and in recognition of the agreement of
- 19 the Pueblo to the Settlement Agreement, all claims of the
- 20 Pueblo against the United States (including any claim
- 21 against an agency, officer, or instrumentality of the
- 22 United States) are relinquished and extinguished, includ-
- 23 ing—
- 24 (1) any claim to land based on aboriginal title,
- 25 Indian title, or recognized title;

1	(2) any claim for damages or other judicial re-
2	lief or for administrative remedies that were
3	brought, or that were knowable and could have been
4	brought, on or before the date of the Settlement
5	Agreement;
6	(3) any claim relating to—
7	(A) any federally-administered land, in-
8	cluding National Park System land, National
9	Forest System land, Public land administered
10	by the Bureau of Land Management, the Set-
11	tlement Area Land, the Water System Land,
12	the Northern Tier Land, and the Los Alamos
13	Townsite Land; and
14	(B) any land owned by, or held for the
15	benefit of, any Indian tribe other than the
16	Pueblo; and
17	(4) any claim that was, or that could have been,
18	asserted in the Pending Litigation.
19	(b) Exceptions.—Nothing in this Act or the Settle-
20	ment Agreement shall in any way extinguish or otherwise
21	impair—
22	(1) the title of record of the Pueblo to land held
23	by or for the benefit of the Pueblo, as identified in
24	Appendix D to the Settlement Agreement, on or be-
25	fore the date of enactment of this Act; and,

1	(2) the title of the Pueblo to the Pueblo de San
2	Ildefonso Grant, including, as identified in Appendix
3	D to the Settlement Agreement—
4	(A) the title found by the United States
5	District Court for the District of New Mexico
6	in the case styled United States v. Apodoca
7	(Number 2031, equity: December 5, 1930) not
8	to have been extinguished; and
9	(B) title to any land that has been reac-
10	quired by the Pueblo pursuant to the Act enti-
11	tled "An Act to quiet the title to lands within
12	Pueblo Indian land grants, and for other pur-
13	poses", approved June 7, 1924 (43 Stat. 636,
14	chapter 331);
15	(3) the water rights of the Pueblo appurtenant
16	to the land described in paragraphs (1) and (2); and
17	(4) any rights of the Pueblo or a member of the
18	Pueblo under Federal law relating to religious or
19	cultural access to, and use of, Federal land.
20	(c) Previous Extinguishments Unimpaired.—
21	Nothing in this Act affects any prior extinguishments of
22	rights or claims of the Pueblo which may have occurred
23	by operation of law.
24	(d) Boundaries and Title Unaffected.—

1	(1) Boundaries.—Nothing in this Act affects
2	the location of the boundaries of the Pueblo de San
3	Ildefonso Grant.
4	(2) Rights, title, and interest.—Nothing
5	in this Act affects, ratifies, or confirms the right
6	title, or interest of the Pueblo in the land held by
7	or for the benefit of, the Pueblo, including the land
8	described in Appendix D of the Settlement Agree-
9	ment.
10	SEC. 6. SETTLEMENT FUND.
11	(a) Establishment.—There is established in the
12	Treasury a fund to be known as the "Pueblo de Sar
13	Ildefonso Land Claims Settlement Fund".
14	(b) Conditions.—Monies deposited in the Settle-
15	ment Fund shall be subject to the following conditions
16	(1) Maintenance and investment.—The
17	Settlement Fund shall be maintained and invested
18	by the Secretary of the Interior pursuant to the Act
19	of June 24, 1938 (25 U.S.C. 162a).
20	(2) Use of funds.—Subject to paragraph (3)
21	monies deposited into the Settlement Fund shall be
22	expended by the Pueblo—
23	(A) to acquire the federally administered
24	Settlement Area Land;

1	(B) to pay for the acquisition of the Water
2	System Land, as provided in the Los Alamos
3	Agreement; and
4	(C) at the option of the Pueblo, to acquire
5	other land.
6	(3) Effect of Withdrawal.—If the Pueblo
7	withdraws monies from the Settlement Fund, nei-
8	ther the Secretary of the Interior nor the Secretary
9	of the Treasury shall retain any oversight over, or
10	liability for, the accounting, disbursement, or invest-
11	ment of the withdrawn funds.
12	(4) Per capita distribution.—No portion of
13	the funds in the Settlement Fund may be paid to
14	Pueblo members on a per capita basis.
15	(5) Acquisition of Land.—The acquisition of
16	land with funds from the Settlement Fund shall be
17	on a willing-seller, willing-buyer basis, and no emi-
18	nent domain authority may be exercised for purposes
19	of acquiring land for the benefit of the Pueblo under
20	this Act.
21	(6) Effect of other laws.—The Act of Oc-
22	tober 19, 1973 (Public Law 93–134; 87 Stat. 466)
23	and section 203 of the American Indian Trust Fund
24	Management Reform Act of 1994 (25 U.S.C. 4023)

shall not apply to the Settlement Fund.

1 SEC. 7. LAND OWNERSHIP ADJUSTMENTS.

2	(a) Authorization.—
3	(1) In General.—The Secretary of Agriculture
4	may sell the Settlement Area Land, Water System
5	Land, and Los Alamos Townsite Land, on such
6	terms and conditions as are agreed upon and de-
7	scribed in the Settlement Agreement and the Los Al-
8	amos Agreement, including reservations for adminis-
9	trative access and other access as shown on Appen-
10	dix B of the Settlement Agreement.
11	(2) Effect of claims and cause of ac-
12	TION.—Consideration for any land authorized for
13	sale by the Secretary of Agriculture shall not be off-
14	set or reduced by any claim or cause of action by
15	any party to whom the land is conveyed.
16	(b) Consideration.—The consideration to be paid
17	for the Federal land authorized for sale in subsection (a)
18	shall be—
19	(1) for the Settlement Area Land and Water
20	System Land, the consideration agreed upon in the
21	Settlement Agreement; and
22	(2) for the Los Alamos Townsite Land, the cur-
23	rent market value based on an appraisal approved
24	by the Forest Service as being in conformity with
25	the latest edition of the Uniform Appraisal Stand-
26	ards for Federal Land Acquisitions.

(c) Disposition of Receipts.—

- (1) In General.—All monies received by the Secretary of Agriculture from the sale of National Forest System land as authorized by this Act, including receipts from the Northern Tier Land, shall be deposited into the fund established in the Treasury of the United States pursuant to the Sisk Act and shall be available, without further appropriation, authorization, or administrative apportionment for the purchase of land by the Secretary of Agriculture for National Forest System purposes in the State of New Mexico, and for associated administrative costs.
- (2) Use of funds.—Funds deposited in a Sisk Act fund pursuant to this Act shall not be subject to transfer or reprogramming for wildlands fire management or any other emergency purposes, or used to reimburse any other account.
- (3) Acquisitions of Land.—In expending funds to exercise its rights under the Settlement Agreement and the Los Alamos Agreement with respect to the acquisition of the Settlement Area Land, the County's acquisitions of the Water System Land, and the Northern Tier Land (if the Pueblo exercises an option to purchase the Northern Tier Land as provided in section 12(b)(2)(A), the Pueblo

- shall use only funds in the Settlement Fund and shall not augment those funds from any other source.
 - (d) Valid Existing Rights and Reservations.—
 - (1) In General.—The Settlement Area Land acquired by the Pueblo shall be subject to all valid existing rights on the date of enactment of this Act, including rights of administrative access.
 - (2) Water rights.—No water rights shall be conveyed by the United States.

(3) Special use authorization.—

- (A) IN GENERAL.—Nothing in this Act shall affect the validity of any special use authorization issued by the Forest Service within the Settlement Area Land, except that such authorizations shall not be renewed upon expiration.
- (B) REASONABLE ACCESS.—For access to valid occupancies within the Settlement Area Land, the Pueblo and the Secretary of the Interior shall afford rights of reasonable access commensurate with that provided by the Secretary of Agriculture on or before the date of enactment of this Act.

1	(4) Water system land and los alamos
2	TOWNSITE LAND.—The Water System Land and
3	Los Alamos Townsite Land acquired by the County
4	shall be subject to—
5	(A) all valid existing rights; and
6	(B) the rights reserved by the United
7	States under the Los Alamos Agreement.
8	(5) Private Landowners.—
9	(A) In general.—Upon acquisition by
10	the Pueblo of the Settlement Area Land, the
11	Secretary of the Interior, acting on behalf of
12	the Pueblo and the United States, shall execute
13	easements in accordance with any right re-
14	served by the United States for the benefit of
15	private landowners owning property that re-
16	quires the use of Forest Development Road 416
17	(as in existence on the date of enactment of this
18	Act) and other roads that may be necessary to
19	provide legal access into the property of the
20	landowners, as the property is used on the date
21	of this Act.
22	(B) Maintenance of Roads.—Neither

the Pueblo nor the United States shall be required to maintain roads for the benefit of private landowners.

1 (C) EASEMENTS.—Easements shall be 2 granted, without consideration, to private land-3 owners only upon application of such land-4 owners to the Secretary.

(e) Forest Development Roads.—

- (1) United States right to use, cross, and recross a road, the United States shall reserve and have free and unrestricted rights to use, operate, maintain, and reconstruct (at the same level of development, as in existence on the date of the Settlement Agreement), those sections of Forest Development Roads 57, 442, 416, 416v, 445 and 445ca referenced in Appendix B of the Settlement Agreement for any and all public and administrative access and other Federal governmental purposes, including access by Federal employees, their agents, contractors, and assigns (including those holding Forest Service permits).
- (2) CERTAIN ROADS.—Notwithstanding paragraph (1), the United States—
- (A) may improve Forest Development Road 416v beyond the existing condition of that road to a high clearance standard road (level 2); and

1	(B) shall have unrestricted administrative
2	access and non-motorized public trail access to
3	the portion of Forest Development Road 442
4	depicted in Appendix B to the Settlement
5	Agreement.
6	(f) Private Mining Operations.—
7	(1) COPAR PUMICE MINE.—The United States
8	and the Pueblo shall allow the COPAR Pumice Mine
9	to continue to operate as provided in the Contract
10	For The Sale Of Mineral Materials dated May 4
11	1994, and for COPAR to use portions of Forest De-
12	velopment Roads 57, 442, 416, and other designated
13	roads within the area described in the contract, for
14	the period of the contract and thereafter for a period
15	necessary to reclaim the site.
16	(2) Continuing Jurisdiction.—
17	(A) Administration.—Continuing juris-
18	diction of the United States over the contract
19	for the sale of mineral materials shall be admin-
20	istered by the Secretary of the Interior.
21	(B) Expiration of contract.—Upon ex-

(B) Expiration of contract.—Upon expiration of the contract described in subparagraph (A), jurisdiction over reclamation shall be assumed by the Secretary of the Interior.

1	(3) Effect on existing rights.—Nothing in
2	this Act limits or enhances the rights of COPAR
3	under the Contract For The Sale Of Mineral Mate-
4	rials dated May 4, 1994.
5	SEC. 8. CONVEYANCES.
6	(a) Authorization.—
7	(1) Consideration from Pueblo.—Upon re-
8	ceipt of the consideration from the Pueblo for the
9	Settlement Area Land and the Water System Land,
10	the Secretary of Agriculture shall execute and de-
11	liver—
12	(A) to the Pueblo, a quitclaim deed to the
13	Settlement Area Land; and
14	(B) to the County, a quitelaim deed to the
15	Water System Land, reserving—
16	(i) a contingent remainder in the
17	United States in trust for the benefit of
18	the Pueblo in accordance with the Los Ala-
19	mos Agreement; and
20	(ii) a right of access for the United
21	States for the Pueblo for ceremonial and
22	other cultural purposes.
23	(2) Consideration from county.—Upon re-
24	ceipt of the consideration from the County for all or
25	a portion of the Los Alamos Townsite Land, the

- 1 Secretary of Agriculture shall execute and deliver to
- 2 the County a quitclaim deed to all or portions of
- 3 such land, as appropriate.
- 4 (3) Execution.—An easement or deed of con-
- 5 veyance by the Secretary of Agriculture under this
- 6 Act shall be executed by the Director of Lands and
- 7 Minerals, Forest Service, Southwestern Region, De-
- 8 partment of Agriculture.
- 9 (b) Authorization for Pueblo to Convey in
- 10 Trust.—Upon receipt by the Pueblo of the quitclaim deed
- 11 to the Settlement Land under subsection (a)(1), the Pueb-
- 12 lo may quitclaim the Settlement Land to the United
- 13 States, in trust for the Pueblo.
- 14 (c) ADEQUACY OF CONVEYANCE INSTRUMENTS.—
- 15 Notwithstanding the status of the Federal land as public
- 16 domain or acquired land, no instrument of conveyance
- 17 other than a quitclaim deed shall be required to convey
- 18 the Settlement Area Land, the Water System Land, the
- 19 Northern Tier Land, or the Los Alamos Townsite Land
- 20 under this Act.
- 21 (d) Surveys.—The Secretary of Agriculture is au-
- 22 thorized to perform and approve any required cadastral
- 23 survey.
- 24 (e) Contributions.—Notwithstanding section 3302
- 25 of title 31, United States Code, or any other provision of

1	law, the Secretary of Agriculture may accept and use con-
2	tributions of cash or services from the Pueblo, other gov-
3	ernmental entities, or other persons—
4	(1) to perform and complete required cadastral
5	surveys for the Settlement Area Land, the Water
6	System Land, the Northern Tier Land, or the Los
7	Alamos Townsite Land, as described in the Settle-
8	ment Agreement or the Los Alamos Agreement; and
9	(2) to carry out any other project or activity
10	under—
11	(A) this Act;
12	(B) the Settlement Agreement; or
13	(C) the Los Alamos Agreement.
14	SEC. 9. TRUST STATUS AND NATIONAL FOREST BOUND-
15	ARIES.
16	(a) Operation of Law.—Without any additional
17	administrative action by the Secretary of Agriculture or
18	the Secretary of the Interior—
19	(1) on recording the quitclaim deed or deeds
20	from the Pueblo to the United States in trust for
21	the Pueblo under section 8(b) in the Land Titles
22	and Records Office, Southwest Region, Bureau of
23	Indian Affairs—

1	(A) the Settlement Area Land shall be
2	held in trust by the United States for the ben-
3	efit of the Pueblo; and
4	(B) the boundaries of the Santa Fe Na-
5	tional Forest shall be deemed to be modified to
6	exclude from the National Forest System the
7	Settlement Area Land; and
8	(2) on recording the quitclaim deed or deeds
9	from the Secretary of Agriculture to the County of
10	the Water System Land in the county land records,
11	the boundaries of the Santa Fe National Forest
12	shall be deemed to be modified to exclude from the
13	National Forest System the Water System Land.
14	(b) FUTURE INTERESTS.—If fee title to the Water
15	System Land vests in the Pueblo by conveyance or oper-
16	ation of law, the Water System Land shall be deemed to
17	be held in trust by the United States for the benefit of
18	the Pueblo, without further administrative procedures or
19	environmental or other analyses.
20	(c) Nonintercourse Act.—Any land conveyed to
21	the Secretary of the Interior in trust for the Pueblo or
22	any other tribe in accordance with this Act shall be—
23	(1) subject to the Act of June 30, 1834 (25
24	U.S.C. 177); and
25	(2) treated as reservation land.

1 SEC. 10. INTERIM MANAGEMENT.

2	Subject to valid existing rights, prior to the convey-
3	ance under section 9, the Secretary of Agriculture, with
4	respect to the Settlement Area Land, the Water System
5	Land, the Northern Tier Land, and the Los Alamos
6	Townsite Land—
7	(1) shall not encumber or dispose of the land by
8	sale, exchange, or special use authorization, in such
9	a manner as to substantially reduce the market
10	value of the land;
11	(2) shall take any action that the Secretary de-
12	termines to be necessary or desirable—
13	(A) to protect the land from fire, disease,
14	or insect infestation; or
15	(B) to protect lives or property; and
16	(3) may, in consultation with the Pueblo or the
17	County, as appropriate, authorize a special use of
18	the Settlement Area Land, not to exceed 1 year in
19	duration.
20	SEC. 11. WITHDRAWAL.
21	Subject to valid existing rights, the land referenced
22	in the notices of withdrawal of land in New Mexico (67
23	Fed. Reg. 7193; 68 Fed. Reg. 75628) is withdrawn from
24	all location, entry, and patent under the public land laws
25	and mining and mineral leasing laws of the United States,

 $26 \ \ {\rm including} \ {\rm geothermal} \ {\rm leasing} \ {\rm laws}.$

1 SEC. 12. CONVEYANCE OF THE NORTHERN TIER LAND.

2	(a) Conveyance Authorization.—					
3	(1) In general.—Subject to valid existing					
4	rights, including reservations in the United States					
5	and any right under this section, the Secretary o					
6	Agriculture shall sell the Northern Tier Land or					
7	such terms and conditions as the Secretary may pre-					
8	scribe as being in the public interest and in accord-					
9	ance with this section.					
10	(2) Effect of Paragraph.—The authoriza-					
11	tion under paragraph (1) is solely for the purpose of					
12	consolidating Federal and non-Federal land to in-					
13	crease management efficiency and is not in settle-					
14	ment or compromise of any claim of title by any					
15	Pueblo, Indian tribe, or other entity.					
16	(b) Rights of Refusal.—					
17	(1) Pueblo of Santa Clara.—					
18	(A) In general.—In consideration for an					
19	easement under subsection (e)(2), the Pueblo of					
20	Santa Clara shall have an exclusive option to					
21	purchase the Northern Tier Land for the period					
22	beginning on the date of enactment of this Act					
23	and ending 90 days thereafter.					
24	(B) RESOLUTION.—Within the period pre-					
25	scribed in subparagraph (A), the Pueblo of					

Santa Clara may exercise its option to acquire

the Northern Tier Land by delivering to the Regional Director of Lands and Minerals, Forest Service, Southwestern Region, Department of Agriculture, a resolution of the Santa Clara Tribal Council expressing the unqualified intent of the Pueblo of Santa Clara to purchase the land at the offered price.

(C) Failure to act.—If the Pueblo of Santa Clara does not exercise its option to purchase the Northern Tier Land within the 90-day period under subparagraph (A), or fails to close on the purchase of such land within 1 year of the date on which the option to purchase was exercised, the Secretary of Agriculture shall offer the Northern Tier Land for sale to the Pueblo.

(2) Offer to pueblo.—

(A) In General.—Not later than 90 days after receiving a written offer from the Secretary of Agriculture under paragraph (1)(C), the Pueblo may exercise its option to acquire the Northern Tier Land by delivering to the Regional Director of Lands and Minerals, Forest Service, Southwestern Region, a resolution of the Pueblo Tribal Council expressing the un-

qualified intent of the Pueblo to purchase the land at the offered price.

- (B) Failure of Pueblo to act.—If the Pueblo fails to exercise its option to purchase the Northern Tier Land within 90 days after receiving an offer from the Secretary of Agriculture, or fails to close on the purchase of such land within 1 year of the date on which the option to purchase was exercised under subparagraph (A), the Secretary of Agriculture may sell or exchange the land to any third party in such manner and on such terms and conditions as the Secretary determines to be in the public interest, including by a competitive process.
- (3) Extension of time period.—The Secretary of Agriculture may extend the time period for closing beyond the 1 year prescribed in subsection (b), if the Secretary determines that additional time is required to meet the administrative processing requirements of the Federal Government, or for other reasons beyond the control of either party.

(c) TERMS AND CONDITIONS OF SALE.—

(1) Purchase price.—Subject to valid existing rights and reservations, the purchase price for the Northern Tier Land sold to the Pueblo of Santa

- Clara or the Pueblo under subsection (b) shall be
 the consideration agreed to by the Pueblo of Santa
 Clara pursuant to that certain Pueblo of Santa
 Clara Tribal Council Resolution No. 05–01 "Approving Proposed San Ildefonso Claims Settlement Act
 of 2005, and Terms for Purchase of Northern Tier
 Lands" that was signed by Governor J. Bruce
 Tafoya in January 2005.
 - (2) Reserved Rights.—On the Northern Tier Land, the United States shall reserve the right to operate, maintain, reconstruct (at standards in existence on the date of the Settlement Agreement), replace, and use the stream gauge, and to have unrestricted administrative access over the associated roads to the gauge (as depicted in Appendix B of the Settlement Agreement).
 - (3) Conveyance by Quitclaim deed.—The conveyance of the Northern Tier Land shall be by quitclaim deed executed on behalf of the United States by the Director of Lands and Minerals, Forest Service, Southwestern Region, Department of Agriculture.
- 23 (d) Trust Status and Forest Boundaries.—
- (1) Acquisition of Land by Indian Tribe.—
 If the Northern Tier Land is acquired by an Indian

- tribe (including a Pueblo tribe), the land may be reconveyed by quitclaim deed or deeds back to the
 United States to be held in trust by the Secretary
 of the Interior for the benefit of the tribe, and the
 Secretary of the Interior shall accept the conveyance
 without any additional administrative action by the
 Secretary of Agriculture or the Secretary of the Interior.
 - (2) LAND HELD IN TRUST.—On recording a quitclaim deed described in paragraph (1) in the Land Titles and Records Office, Southwest Region, Bureau of Indian Affairs, the Northern Tier Land shall be deemed to be held in trust by the United States for the benefit of the Indian tribe.
 - (3) Boundaries of Santa Fe National Forest.—Effective on the date of a deed described in paragraph (1), the boundaries of the Santa Fe National Forest shall be deemed modified to exclude from the National Forest System the land conveyed by the deed.
 - (e) Inholder and Administrative Access.—
- 22 (1) Failure of Pueblo of Santa Clara to 23 act.—
- 24 (A) IN GENERAL.—If the Pueblo of Santa 25 Clara does not exercise its option to acquire the

Northern Tier Land, the Secretary of Agriculture or the Secretary of the Interior, as appropriate, shall by deed reservations or grants on land under their respective jurisdiction provide for inholder and public access across the Northern Tier Land in order to provide reasonable ingress and egress to private and Federal land as shown in Appendix B of the Settlement Agreement.

- (B) Administration of Reserva-Tions.—The Secretary of the Interior shall administer any such reservations on land acquired by any Indian tribe.
- (2) EFFECT OF ACCEPTANCE.—If the Pueblo of Santa Clara exercises its option to acquire all of the Northern Tier Land, the following shall apply:

(A) Easements to united states.—

(i) DEFINITION OF ADMINISTRATIVE ACCESS.—In this subparagraph, the term "administrative access" means access to Federal land by Federal employees acting in the course of their official capacities in carrying out activities on Federal land authorized by law or regulation, and by agents and contractors of Federal agencies

who have been engaged to perform services
necessary or desirable for fire management
and the health of forest resources, including the cutting and removal of vegetation,
and for the health and safety of persons on
the Federal land.

(ii) Easements.—

(I) IN GENERAL.—The Pueblo of Santa Clara shall grant and convey at closing perpetual easements over the existing roads to the United States that are acceptable to the Secretary of Agriculture for administrative access over the Santa Clara Reservation Highway 601 (the Puye Road), from its intersection with New Mexico State Highway 30, westerly to its intersection with the Sawyer Canyon Road (also known as Forest Development Road 445), thence southwesterly on the Sawyer Canyon Road to the point at which it exits the Santa Clara Reservation.

(II) MAINTENANCE OF ROAD-WAY.—An easement under this sub-

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paragraph shall provide that the
United States shall be obligated to
contribute to maintenance of the roadway commensurate with actual use.

- (B)EASEMENTS PRIVATE TO OWNERS.—Not later than 180 days after the date of enactment of this Act, the Pueblo of Santa Clara, in consultation with private landowners, shall grant and convey a perpetual easement to the private owners of land within the Northern Tier Land for private access over Santa Clara Reservation Highway 601 (Puye Road) across the Santa Clara Indian Reservation from its intersection with New Mexico State Highway 30, or other designated public road, on Forest Development Roads 416, 445 and other roads that may be necessary to provide access to each individually owned private tract.
- (3) APPROVAL.—The Secretary of the Interior shall approve the conveyance of an easement under paragraph (2) upon receipt of written approval of the terms of the easement by the Secretary of Agriculture.

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1	(4) Adequate access provided by pueblo				
2	OF SANTA CLARA.—If adequate administrative and				
3	inholder access is provided over the Santa Clara In-				
4	dian Reservation under paragraph (2), the Secretary				
5	of the Interior—				
6	(A) shall vacate the inholder access over				
7	that portion of Forest Development Road 416				
8	referenced in section 7(e)(5); but				
9	(B) shall not vacate the reservations over				
10	the Northern Tier Land for administrative ac-				
11	cess under subsection $(c)(2)$.				
12	SEC. 13. INTER-PUEBLO COOPERATION.				
13	(a) Demarcation of Boundary.—The Pueblo of				
14	Santa Clara and the Pueblo may, by agreement, demar-				
15	cate a boundary between their respective tribal land within				
16	Township 20 North, Range 7 East, in Rio Arriba County,				
17	New Mexico, and may exchange or otherwise convey land				
18	between them in that township.				
19	(b) Action by Secretary of the Interior.—In				
20	accordance with any agreement under subsection (a), the				
21	Secretary of the Interior shall, without further administra-				
22	tive procedures or environmental or other analyses—				
23	(1) recognize a boundary between the Pueblo of				
24	Santa Clara and the Pueblo;				
25	(2) provide for a boundary survey;				

- 1 (3) approve land exchanges and conveyances as
- agreed upon by the Pueblo of Santa Clara and the
- 3 Pueblo; and
- 4 (4) accept conveyances of exchanged lands into
- 5 trust for the benefit of the grantee tribe.

6 SEC. 14. DISTRIBUTION OF FUNDS PLAN.

- 7 Not later than 2 years after the date of enactment
- 8 of this Act, the Secretary of the Interior shall act in ac-
- 9 cordance with the Indian Tribal Judgment Funds Use or
- 10 Distribution Act (25 U.S.C. 1401 et seq.) with respect to
- 11 the award entered in the compromise and settlement of
- 12 claims under the case styled Pueblo of San Ildefonso v.
- 13 United States, No. 660–87L, United States Court of Fed-
- 14 eral Claims.

15 SEC. 15. RULE OF CONSTRUCTION AND JUDICIAL REVIEW.

- Notwithstanding any provision of State law, the Set-
- 17 tlement Agreement and the Los Alamos Agreement (in-
- 18 cluding any real property conveyance under the agree-
- 19 ments) shall be interpreted and implemented as matters
- 20 of Federal law.

21 SEC. 16. EFFECTIVE DATE.

- This Act shall take effect on the date of enactment
- 23 of this Act.

1 SEC. 17. TIMING OF ACTIONS.

- 2 It is the intent of Congress that the land conveyances
- 3 and adjustments contemplated in this Act (except the con-
- 4 veyances and adjustments relating to Los Alamos Townsite
- 5 Land) shall be completed not later than 180 days after
- 6 the date of enactment of this Act.

7 SEC. 18. AUTHORIZATION OF APPROPRIATIONS.

- 8 There are authorized to be appropriated such funds
- 9 as are necessary to carry out this Act.

Calendar No. 419

109TH CONGRESS S. 1773
2D SESSION [Report No. 109-252]

A BILL

To resolve certain Native American claims in New Mexico, and for other purposes.

May 3, 2006

Reported with amendments