# 109TH CONGRESS 2D SESSION S. 3834

To amend the Controlled Substances Act to address online pharmacies.

## IN THE SENATE OF THE UNITED STATES

August 3, 2006

Mr. SESSIONS (for himself and Mrs. FEINSTEIN) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

# A BILL

To amend the Controlled Substances Act to address online pharmacies.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

**3 SECTION 1. SHORT TITLE.** 

4 This Act may be cited as the "Online Pharmacy Con-

5 sumer Protection Act of 2006".

# SEC. 2. AMENDMENTS TO THE CONTROLLED SUBSTANCES ACT RELATING TO THE DELIVERY OF CON TROLLED SUBSTANCES OR PRESCRIPTION DRUGS BY MEANS OF THE INTERNET.

5 (a) IN GENERAL.—Section 102 of the Controlled
6 Substances Act (21 U.S.C. 802) is amended by adding at
7 the end the following:

"(47) The term 'Internet' means collectively the 8 9 myriad of computer and telecommunications facili-10 ties, including equipment and operating software, 11 which comprise the interconnected worldwide net-12 work of networks that employ the Transmission 13 Control Protocol/Internet Protocol, or any prede-14 cessor or successor protocol to such protocol, to com-15 municate information of all kinds by wire or radio.

"(48) The term 'deliver, distribute, or dispense
by means of the Internet' refers, respectively, to any
delivery, distribution, or dispensing of a controlled
substance or prescription drug that is caused or facilitated by means of the Internet.

21 "((49) The term 'online pharmacy'—

"(A) means a person, entity, or Internet
site, whether in the United States or abroad,
that delivers, distributes, or dispenses, or offers
to deliver, distribute, or dispense, a controlled

1	substance or prescription drug by means of the
2	Internet; and
3	"(B) does not include—
4	"(i) manufacturers or distributors
5	registered under subsection (a), (b), (c), or
6	(d) of section 303 who do not dispense
7	controlled substances or prescription
8	drugs;
9	"(ii) nonpharmacy practitioners who
10	are registered under section 303(f); or
11	"(iii) mere advertisements that do not
12	attempt to facilitate an actual transaction
13	involving a controlled substance or pre-
14	scription drug.
15	"(50) The term 'prescription drug' means a
16	prescription drug as determined under the Federal
17	Food, Drug, and Cosmetic Act.
18	(51) The term 'homepage' means the first
19	page of a website that is viewable on the Internet.".
20	(b) REGISTRATION REQUIREMENTS.—Section 303 of
21	the Controlled Substances Act (21 U.S.C. 823) is amend-
22	ed by adding at the end the following new subsection:
23	"(i) Dispenser of Controlled Substances or
24	Prescription Drugs by Means of the Internet.—
25	(1) A pharmacy that seeks to deliver, distribute, or dis-

pense by means of the Internet a controlled substance or
 prescription drug shall obtain a separate registration spe cifically authorizing such activity, in accordance with regu lations promulgated by the Attorney General. In deter mining whether to grant an application for such registra tion, the Attorney General shall apply the factors set forth
 in subsection (f).

8 "(2) Registration under this subsection shall be in 9 addition to, and not in lieu of, registration under sub-10 section (f).

11 "(3) This subsection does not apply to pharmacies 12 that merely advertise by means of the Internet but do not 13 attempt to facilitate an actual transaction involving a con-14 trolled substance or prescription drug by means of the 15 Internet.".

(c) REPORTING REQUIREMENTS.—Section 307(d) of
the Controlled Substances Act (21 U.S.C. 827(d)) is
amended by—

(1) designating the text as paragraph (1); and
(2) inserting after paragraph (1), as so designated by this Act, the following new paragraph:

"(2) A pharmacy registered under section 303(i) shall
report to the Attorney General the controlled substances
or prescription drugs dispensed under such registration,

in such manner and accompanied by such information as
 the Attorney General by regulation shall require.".

3 (d) ONLINE PRESCRIPTION REQUIREMENT.—Section
4 309 of the Controlled Substances Act (21 U.S.C. 829) is
5 amended by adding at the end the following new sub6 section:

7 "(e) CONTROLLED SUBSTANCES AND PRESCRIPTION
8 DRUGS DISPENSED BY MEANS OF THE INTERNET.—(1)
9 As used in this subsection—

"(A) the term 'valid prescription' means a prescription that is issued for a legitimate medical purpose in the usual course of professional practice that
is based upon a qualifying medical relationship by a
practitioner registered by the Attorney General
under this part;

16 "(B) the term 'qualifying medical relation17 ship'—

18 "(i) means a medical relationship that ex-19 ists when the practitioner—

20 "(I) has conducted at least one med21 ical evaluation with the user in the phys22 ical presence of the practitioner, without
23 regard to whether portions of the evalua24 tion are conducted by other health profes25 sionals; or

"(II) conducts a medical evaluation of the patient as a covering practitioner and is not prescribing a controlled substance in schedule I, II, III, or IV; and

"(ii) shall not be construed to imply that one medical evaluation described in clause (i) demonstrates that a prescription has been issued for a legitimate medical purpose within the usual course of professional practice; and

10 "(C) the term 'covering practitioner' means, 11 with respect to a patient, a practitioner who con-12 ducts a medical evaluation, without regard to wheth-13 er the medical evaluation of the patient involved is 14 an in-person evaluation, at the request of a practi-15 tioner who has conducted at least one in-person 16 medical evaluation of the patient and is temporarily 17 unavailable to conduct the evaluation of the patient. 18 "(2) In addition to the requirements of subsections 19 (a) through (c), no controlled substance or prescription 20 drug may be delivered, distributed, or dispensed by means 21 of the Internet without a valid prescription.".

(e) ONLINE PRESCRIPTION REQUIREMENTS.—The
Controlled Substances Act is amended by adding after section 310 (21 U.S.C. 830) the following:

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"ONLINE PHARMACY LICENSING AND DISCLOSURE

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### REQUIREMENTS

3 "SEC. 311. (a) IN GENERAL.—An online pharmacy 4 shall display in a visible and clear manner on its homepage 5 a statement that it complies with the requirements of this 6 section with respect to the delivery or sale or offer for sale 7 of controlled substances or prescription drugs and shall 8 at all times display on the homepage of its Internet site 9 a declaration of compliance in accordance with this sec-10 tion.

11 "(b) LICENSURE.—Each online pharmacy shall com-12 ply with the requirements of State law concerning the licensure of pharmacies in each State from which it, and 13 in each State to which it, delivers, distributes, or dispenses 14 15 or offers to deliver, distribute, or dispense controlled substances or prescription drugs by means of the Internet. 16 17 "(c) COMPLIANCE.—No online pharmacy or practi-18 tioner shall deliver, distribute, or dispense by means of the Internet a controlled substance or prescription drug with-19 out a valid prescription (as defined in section 309(e)) and 20 21 each online pharmacy shall comply with all applicable re-22 quirements of Federal and State law.

23 "(d) INTERNET SITE DISCLOSURE INFORMATION.—
24 Each online pharmacy site shall post in a visible and clear

1 manner on the homepage of its Internet site or on a page2 directly linked from its homepage the following:

3 "(1) The name of the owner, street address of
4 the online pharmacy's principal place of business,
5 telephone number, and email address.

6 "(2) A list of the States in which the online 7 pharmacy, and any pharmacy which dispenses, deliv-8 ers, or distributes a controlled substance or prescrip-9 tion drug on behalf of the online pharmacy, is li-10 censed to dispense controlled substances or prescrip-11 tion drugs and any applicable license number.

12 "(3) For each pharmacy identified on its license 13 in each State in which it is licensed to engage in the 14 practice of pharmacy and for each pharmacy which 15 dispenses or ships controlled substances or prescrip-16 tion drugs on behalf of the online pharmacy:

- 17 "(A) The name of the pharmacy.
- 18 "(B) The street address of the pharmacy.
- 19 "(C) The name, professional degree, and20 licensure of the pharmacist-in-charge.

21 "(D) The telephone number at which the22 pharmacist-in-charge can be contacted.

23 "(E) A certification that each pharmacy
24 which dispenses or ships controlled substances
25 or prescription drugs on behalf of the online

pharmacy is registered under this part to de liver, distribute, or dispense by means of the
 Internet controlled substances or prescription
 drugs.

5 "(4) The name, address, professional degree, 6 and licensure of practitioners who prescribe con-7 trolled substances or prescription drugs on the basis 8 of information obtained through the Internet site.

9 "(5) A telephone number or numbers at which
10 the practitioners described in paragraph (4) may be
11 contacted.

12 "(6) The following statement, unless revised by 13 the Attorney General by regulation: 'This online 14 pharmacy will only dispense a controlled substance 15 or prescription drug to a person who has a valid pre-16 scription issued for a legitimate medical purpose 17 based upon a medical relationship with a prescribing 18 practitioner, which includes at least one prior in-per-19 son medical evaluation. This online pharmacy com-20 plies with section 309(e) of the Controlled Sub-21 stances Act (21 U.S.C. 829(e)).'.

"(e) NOTIFICATION.—(1) Thirty days prior to offering a controlled substance or prescription drug for sale,
delivery, distribution, or dispensing, the online pharmacy
shall notify the Attorney General, in the form and manner

as the Attorney General shall determine, and the State
 boards of pharmacy in any States in which the online
 pharmacy offers to sell, deliver, distribute, or dispense
 controlled substances or prescription drugs.

5 "(2) The notification required under paragraph (1)6 shall include—

"(A) the information required to be posted on
the online pharmacy's Internet site under subsection
(d) and shall notify the Attorney General and the
applicable State boards of pharmacy, under penalty
of perjury, that the information disclosed on its
Internet site under to subsection (d) is true and accurate;

"(B) the online pharmacy's Internet site address and a certification that the online pharmacy
shall notify the Attorney General of any change in
the address at least 30 days in advance; and

18 "(C) the Drug Enforcement Administration 19 registration numbers of any pharmacies and practi-20 tioners referred to in subsection (d), as applicable. "(3) An online pharmacy that is already operational 21 22 as of the effective date of this section, shall notify the At-23 torney General and applicable State boards of pharmacy 24 in accordance with this subsection not later than 30 days after the effective date of this section. 25

1 "(f) DECLARATION OF COMPLIANCE.—On and after 2 the date on which it makes the notification under sub-3 section (e), each online pharmacy shall display on the 4 homepage of its Internet site, in such form as the Attorney 5 General shall by regulation require, a declaration that it 6 has made such notification to the Attorney General.

7 "(g) REPORTS.—Any statement, declaration, notifi-8 cation, or disclosure required under this section shall be 9 considered a report required to be kept under this part.". 10 (f)OFFENSES INVOLVING CONTROLLED SUB-STANCES IN SCHEDULES III, IV, AND V.—Section 401(b) 11 12 of the Controlled Substances Act (21 U.S.C. 841(b)) is 13 amended-

14 (1) in paragraph (1)—

15 (A) in subparagraph (C), by striking "1
16 gram of" before "flunitrazepam";

(B) in subparagraph (D), by striking "or
in the case of any controlled substance in
schedule III (other than gamma hydroxybutyric
acid), or 30 milligrams of flunitrazepam"; and
(C) by inserting at the end the following:

"(E)(i) In the case of any controlled substance
in schedule III, such person shall be sentenced to a
term of imprisonment of not more than 10 years
and if death or serious bodily injury results from the

use of such substance shall be sentenced to a term of imprisonment of not more than 20 years, a fine not to exceed the greater of that authorized in accordance with the provisions of title 18, or \$500,000 if the defendant is an individual or \$2,500,000 if the defendant is other than an individual, or both.

7 "(ii) If any person commits such a violation 8 after a prior conviction for a felony drug offense has 9 become final, such person shall be sentenced to a 10 term of imprisonment of not more than 20 years 11 and if death or serious bodily injury results from the 12 use of such substance shall be sentenced to a term 13 of imprisonment of not more than 30 years, a fine 14 not to exceed the greater of twice that authorized in 15 accordance with the provisions of title 18, or 16 \$1,000,000 if the defendant is an individual or 17 \$5,000,000 if the defendant is other than an indi-18 vidual, or both.

19 "(iii) Any sentence imposing a term of impris-20 onment under this subparagraph shall, in the ab-21 sence of such a prior conviction, impose a term of 22 supervised release of at least 2 years in addition to 23 such term of imprisonment and shall, if there was 24 such a prior conviction, impose a term of supervised

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1	release of at least 4 years in addition to such term
2	of imprisonment'';
3	(2) in paragraph (2) by—
4	(A) striking "3 years" and inserting "5
5	years'';
6	(B) striking "6 years" and inserting "10
7	years'';
8	(C) striking "after one or more prior con-
9	victions" and all that follows through "have be-
10	come final," and inserting "after a prior convic-
11	tion for a felony drug offense has become
12	final,"; and
13	(3) in paragraph (3) by—
14	(A) striking "2 years" and inserting "6
15	years";
16	(B) striking "after one or more convic-
17	tions" and all that follows through "have be-
18	come final," and inserting "after a prior convic-
19	tion for a felony drug offense has become
20	final,"; and
21	(C) adding at the end the following "Any
22	sentence imposing a term of imprisonment
23	under this paragraph may, if there was a prior
24	conviction, impose a term of supervised release

of not more than 1 year, in addition to such term of imprisonment."

3 (g) OFFENSES INVOLVING DISPENSING OF CON4 TROLLED SUBSTANCES BY MEANS OF THE INTERNET.—
5 Section 401 of the Controlled Substances Act (21 U.S.C.
6 841) is amended by adding at the end the following:

7 "(g) OFFENSES INVOLVING DISPENSING OF CON8 TROLLED SUBSTANCES BY MEANS OF THE INTERNET.—
9 (1) Except as authorized by this title, it shall be unlawful
10 for any person to knowingly or intentionally cause or fa11 cilitate the delivery, distribution, or dispensing by means
12 of the Internet of a controlled substance.

13 "(2) Violations of this subsection include—

"(A) delivering, distributing, or dispensing a
controlled substance by means of the Internet by a
pharmacy not registered under section 303(i);

17 "(B) writing a prescription for a controlled sub18 stance for the purpose of dispensing by means of the
19 Internet in violation of subsection 309(e); and

"(C) serving as an agent, intermediary, or other
entity that causes the Internet to be used to bring
together a buyer and seller to engage in the dispensing of a controlled substance in a manner not
authorized by sections 303(i) or 309(e).

25 "(3) This subsection does not apply to—

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1	"(A) the distribution of controlled substances
2	by nonpractitioners to the extent authorized by their
3	registration under this title;
4	"(B) the placement on the Internet of material
5	that merely advocates the use of a controlled sub-
6	stance or includes pricing information without at-
7	tempting to propose or facilitate an actual trans-
8	action involving a controlled substance; or
9	"(C)(i) the dispensing or selling of a prescrip-
10	tion drug pursuant to telemedicine practices spon-
11	sored by—
12	"(I) a hospital that has in effect a provider
13	agreement under title XVIII of the Social Secu-
14	rity Act (relating to the Medicare program); or
15	"(II) a group practice that has not fewer
16	than 100 physicians who have in effect provider
17	agreements under such title; or
18	"(ii) the dispensing or selling of a prescription
19	drug pursuant to practices that promote the public
20	health, as determined by the Secretary of Health
21	and Human Services by regulation.
22	"(4) Any person who knowingly or intentionally vio-
23	lates this subsection shall be sentenced in accordance with
24	subsection (b) of this section.".

1	(h) Offenses Involving the Dispensing of Pre-
2	SCRIPTION DRUGS BY MEANS OF THE INTERNET.—
3	(1) IN GENERAL.—Part D of the Controlled
4	Substances Act (21 U.S.C. 841 et seq.) is amended
5	by inserting after section 403 the following:
6	"SEC. 403A. PENALTY FOR UNLAWFUL SALE OF PRESCRIP-
7	TION DRUGS BY MEANS OF THE INTERNET.
8	"(a) Prohibited Act.—
9	"(1) IN GENERAL.—Except as authorized by
10	this title, it shall be unlawful for any person to
11	knowingly or intentionally cause or facilitate the de-
12	livery, distribution, or dispensing by means of the
13	Internet of a prescription drug.
14	"(2) VIOLATIONS.—Violations of this subsection
15	include—
16	"(A) delivering, distributing, or dispensing
17	a prescription drug by means of the Internet by
18	a pharmacy not registered under section 303(i);
19	"(B) writing a prescription for a prescrip-
20	tion drug for the purpose of dispensing by
21	means of the Internet in violation of subsection
22	309(e); and
23	"(C) serving as an agent, intermediary, or
24	other entity that causes the Internet to be used
25	to bring together a buyer and seller to engage

1 in the dispensing of a prescription drug in a 2 manner not authorized by sections 303(i) or 3 309(e). "(b) PENALTIES.—Any person who violates sub-4 5 section (a)— 6 "(1) shall be fined under title 18, United States 7 Code, imprisoned not more than 1 year, or both; or "(2) if the violation was committed after 1 or 8 9 more prior convictions of the offender for an offense 10 punishable under subsection (a), or for a crime 11 under any other provision of this title or title III or 12 any other law of the United States relating to nar-13 cotic drugs, marijuana, or depressant or stimulant 14 substances have become final, shall be fined under 15 title 18, United States Code, imprisoned not more 16 than 2 years, or both. 17 "(c) FORFEITURE.— 18 "(1) A person convicted of a violation of sub-19 section (a) shall forfeit to the United States any in-20 terest of such person in any property involved in or 21 derived from such violation. 22 "(2) Any property subject to forfeiture under 23 paragraph (1) may be forfeited to the United States 24 in accordance with the procedures under chapter 46

25 of title 18, United States Code.

1	"(d) EXCEPTIONS.—Subsections (a) through (c) do
2	not apply to—
3	((1) the dispensing or selling of a prescription
4	drug pursuant to telemedicine practices sponsored
5	by—
6	"(A) a hospital that has in effect a pro-
7	vider agreement under title XVIII of the Social
8	Security Act (relating to the Medicare pro-
9	gram); or
10	"(B) a group practice that has not fewer
11	than 100 physicians who have in effect provider
12	agreements under such title; or
13	((2) the dispensing or selling of a prescription
14	drug pursuant to practices that promote the public
15	health, as determined by the Secretary of Health
16	and Human Services by regulation.".
17	(2) Conforming Amendment.—The table of
18	contents for the Comprehensive Drug Abuse Preven-
19	tion and Control Act of 1970 (Public Law 91–513;
20	84 Stat. 1236) is amended by inserting after the
21	item relating to section 403 the following:
	"403A. Penalty for Unlawful Sale of Prescription Drugs By Means of the Inter- net.".
22	(i) Publication.—Section 403(c) of the Controlled
23	Substances Act (21 U.S.C. 843(c)) is amended by—
24	(1) designating the text as paragraph $(1)$ ; and

(2) adding at the end the following:

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2 "(2)(A) It shall be unlawful for any person to use
3 the Internet, or cause the Internet to be used, to advertise
4 the sale of, or to offer to sell, distribute, or dispense, a
5 controlled substance or prescription drug except as au6 thorized by this title.

7 "(B) Violations of this paragraph include causing the
8 placement on the Internet of an advertisement that refers
9 to or directs prospective buyers to sellers of controlled sub10 stances or prescription drugs who are not registered under
11 section 303(i).

12 "(C) This paragraph does not apply to material that13 either—

"(i) advertises the distribution of controlled
substances or prescription drugs by nonpractitioners
to the extent authorized by their registration under
this title; or

18 "(ii) merely advocates the use of a controlled 19 substance or prescription drug or includes pricing 20 information without attempting to facilitate an ac-21 tual transaction involving a controlled substance or 22 prescription drug.".

(j) INJUNCTIVE RELIEF.—Section 512 of the Controlled Substances Act (21 U.S.C. 882) is amended by

1 adding to the end of the section the following new sub-2 section:

3 "(c) STATE CAUSE OF ACTION PERTAINING TO ON-4 LINE PHARMACIES.—(1) In any case in which the State 5 has reason to believe that an interest of the residents of 6 that State has been or is being threatened or adversely 7 affected by the action of a person, entity, or Internet site 8 that violates the provisions of section 303(i), 309(e), or 9 311, the State may bring a civil action on behalf of such 10 residents in a district court of the United States with appropriate jurisdiction— 11

12 "(A) to enjoin the conduct which violates this13 section;

14 "(B) to enforce compliance with this section;

"(C) to obtain damages, restitution, or other
compensation, including civil penalties under section
402(b); and

18 "(D) to obtain such other legal or equitable re-19 lief as the court may find appropriate.

20 "(2)(A) Prior to filing a complaint under paragraph 21 (1), the State shall serve a copy of the complaint upon 22 the Attorney General and upon the United States Attor-23 ney for the judicial district in which the complaint is to 24 be filed. In any case where such prior service is not fea-25 sible, the State shall serve the complaint on the Attorney General and the appropriate United States Attorney on
 the same day that the State's complaint is filed in Federal
 district court of the United States. Such proceedings shall
 be independent of, and not in lieu of, criminal prosecutions
 or any other proceedings under this title or any other laws
 of the United States.

7 "(B)(i) Not later than 120 days after the later of the
8 date on which a State's complaint is served on the Attor9 ney General and the appropriate United States Attorney,
10 or the date on which the complaint is filed, the United
11 States shall have the right to intervene as a party in any
12 action filed by a State under paragraph (1).

"(ii) After the 120-day period described in clause (i)
has elapsed, the United States may, for good cause shown,
intervene as a party in an action filed by a State under
paragraph (1).

"(iii) Notice and an opportunity to be heard with respect to intervention shall be afforded the State that filed
the original complaint in any action in which the United
States files a complaint in intervention under clause (i)
or a motion to intervene under clause (ii).

"(iv) The United States may file a petition for appeal
of a judicial determination in any action filed by a State
under this section.

"(C) Service of a State's complaint on the United
 States as required in this paragraph shall be made in ac cord with the requirements of Federal Rule of Civil Proce dure 4(i)(1).

5 "(3) For purposes of bringing any civil action under 6 paragraph (1), nothing in this Act shall prevent an attor-7 ney general of a State from exercising the powers con-8 ferred on the attorney general of a State by the laws of 9 such State to conduct investigations or to administer oaths 10 or affirmations or to compel the attendance of witnesses 11 of or the production of documentary or other evidence.

12 "(4) Any civil action brought under paragraph (1) in 13 a district court of the United States may be brought in the district in which the defendant is found, is an inhab-14 15 itant, or transacts business or wherever venue is proper under section 1391 of title 28, United States Code. Proc-16 17 ess in such action may be served in any district in which 18 the defendant is an inhabitant or in which the defendant 19 may be found.

20 "(5) No private right of action is created under this21 subsection.".

(k) FORFEITURE OF FACILITATING PROPERTY IN
DRUG CASES.—Section 511(a)(4) of the Controlled Substances Act (21 U.S.C. 881(a)(4)) is amended to read as
follows:

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1	"(4) Any property, real or personal, tangible or
2	intangible, used or intended to be used to commit,
3	or to facilitate the commission, of a violation of this
4	title or title III, and any property traceable there-
5	to.".
6	(1) Import and Export Act.—Section 1010(b) of
7	the Controlled Substances Import and Export Act (21
8	U.S.C. 960(b)) is amended—
9	(1) in paragraph $(4)$ by—
10	(A) striking "or any quantity of a con-
11	trolled substance in schedule III, IV, or V, (ex-
12	cept a violation involving flunitrazepam and ex-
13	cept a violation involving gamma hydroxy-
14	butyric acid)";
15	(B) inserting ", or" before "less than one
16	kilogram of hashish oil"; and
17	(C) striking "imprisoned" and all that fol-
18	lows through the end of the paragraph and in-
19	serting "sentenced in accordance with section
20	401(b)(1)(D) of this title (21 U.S.C.
21	841(b)(1)(E)).";
22	(2) by adding at the end the following:
23	"(5) In the case of a violation of subsection (a) of
24	this section involving a controlled substance in schedule

1 III, such person shall be sentenced in accordance with sec2 tion 401(b)(1)(E).

3 "(6) In the case of a violation of subsection (a) of
4 this section involving a controlled substance in schedule
5 IV (except a violation involving flunitrazepam), such per6 son shall be sentenced in accordance with section
7 401(b)(2).

8 "(7) In the case of a violation of subsection (a) of 9 this section involving a controlled substance in schedule 10 V, such person shall be sentenced in accordance with sec-11 tion 401(b)(3)."; and

(3) in paragraph (3), by striking ", nor shall a
person so sentenced be eligible for parole during the
term of such a sentence" in the final sentence.

(m) EFFECTIVE DATE.—The amendments made by
this Act shall become effective 60 days after the date of
enactment of this Act.

18 (n) GUIDELINES AND REGULATIONS.—

(1) IN GENERAL.—The Attorney General may
promulgate and enforce any rules, regulations, and
procedures which may be necessary and appropriate
for the efficient execution of functions under this
subtitle, including any interim rules necessary for
the immediate implementation of this Act, on its effective date.

SENTENCING GUIDELINES.—The United 1 (2)2 Sentencing Commission, in determining States 3 whether to amend, or establish new, guidelines or 4 policy statements, to conform the guidelines and policy statements to this Act and the amendments 5 6 made by this Act, may not construe any change in the maximum penalty for a violation involving a con-7 8 trolled substance in a particular schedule as requir-9 ing an amendment to, or establishing a new, guideline or policy statement. 10