109TH CONGRESS 2D SESSION

S. 3887

To prohibit the Internal Revenue Service from using private debt collection companies, and for other purposes.

IN THE SENATE OF THE UNITED STATES

September 11, 2006

Mr. Dorgan (for himself, Mrs. Murray, Ms. Mikulski, Mr. Leahy, Mrs. Feinstein, Mr. Akaka, Mr. Kerry, Mr. Kennedy, and Mr. Lieberman) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To prohibit the Internal Revenue Service from using private debt collection companies, and for other purposes.

1 Be it enacted by the Senate and House of Representa-2 tives of the United States of America in Congress assembled, SECTION 1. PROHIBITION ON USE BY INTERNAL REVENUE 4 SERVICE OF PRIVATE DEBT COLLECTORS. (a) FINDINGS.—Congress finds the following: 5 (1) The Internal Revenue Service announced 6 7 plans to outsource part of its tax debt collection re-8 sponsibilities to private debt collection companies be-9 ginning on September 7, 2006.

- 1 (2) The Internal Revenue Service intends to 2 turn over confidential information involving over 3 2,500,000 taxpayer accounts to 10 private compa-4 nies for debt collection purposes when its plan is 5 fully implemented.
 - (3) Recent evidence continues to suggest that the Internal Revenue Service does not have adequate systems in place to ensure that taxpayer information shared with private debt collection companies is properly secured and that such information will not be accessible to those who would misuse such information.
 - (4) During the initial phase of its plan, the Internal Revenue Service has agreed to pay very large commissions of 21 to 24 percent of the amount of tax debt collected by 3 private debt collection companies on cases that the Internal Revenue Service considers relatively simple.
 - (5) The Internal Revenue Service failed miserably when it attempted a similar tax debt collection privatization plan in 1996 and found that private debt collectors harassed many taxpayers, violated Federal debt collection laws, and did not properly secure sensitive taxpayer information as required by law.

- (6) The use of Internal Revenue Service employees to collect tax debt would cost only 3 cents for every dollar collected while the use of private debt collectors would cost almost 25 cents for every dollar collected.
 - (7) The current National Taxpayer Advocate, an independent voice in the Internal Revenue Service for taxpayers, has called this initiative an exercise in futility and vastly more expensive than the Internal Revenue Service ever imagined.
 - (8) The National Taxpayer Advocate has also warned Congress that private debt collection companies operating under rules of profit maximization could have less incentive to provide important taxpayer rights training to their employees.
 - (9) The collection of tax revenue is a core function of the Internal Revenue Service and appropriate Internal Revenue Service staffing should be assigned to this function to achieve debt collection objectives.
 - (10) Taxpayers have every right to expect the Internal Revenue Service to keep their tax return information confidential and be assured that those who collect taxes are not part of a money-making venture with profit motive as the overriding principle.

- 1 (11) The Taxpayer Advocacy Panel, a nation-2 wide advisory group appointed by the Secretary of 3 the Treasury to improve the responsiveness of the 4 Internal Revenue Service to the needs of taxpayers, 5 recently called on the Internal Revenue Service to 6 abandon all plans to outsource any taxpayer debts 7 and to restrict collection activities to properly 8 trained and proficient Internal Revenue Service per-9 sonnel.
- 10 (12) In June 2006, the United States House of
 11 Representatives overwhelmingly passed a fiscal year
 12 2007 spending bill funding the Internal Revenue
 13 Service, that included language prohibiting the In14 ternal Revenue Service from using any of such funds
 15 for its private tax debt collection initiative.
- 16 (b) Prohibition on Use of Private Debt Col17 Lectors.—Notwithstanding section 6306 of the Internal
 18 Revenue Code of 1986, the Internal Revenue Service shall
 19 suspend immediately and indefinitely its plan to use pri20 vate debt collection companies, and no funds made avail21 able to the Internal Revenue Service for fiscal year 2006
 22 and in any subsequent fiscal years shall be used to enter
 23 into, renew, extend, administer, implement, enforce, or

- 1 provide oversight of any qualified tax collection contract
- $2 \hspace{0.1in}$ (as defined in section 6306 (b) of such Code).

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