109TH CONGRESS 2D SESSION S. 3890

To enhance and improve the energy security of the United States, expand economic development, increase agricultural income, and improve environmental quality by reauthorizing and improving the renewable energy systems and energy efficiency improvements program of the Department of Agriculture through fiscal year 2012, and for other purposes.

IN THE SENATE OF THE UNITED STATES

SEPTEMBER 12, 2006

Mr. HARKIN (for himself, Mr. LUGAR, Mr. DURBIN, Mr. HAGEL, and Mr. NELSON of Nebraska) introduced the following bill; which was read twice and referred to the Committee on Agriculture, Nutrition, and Forestry

A BILL

- To enhance and improve the energy security of the United States, expand economic development, increase agricultural income, and improve environmental quality by reauthorizing and improving the renewable energy systems and energy efficiency improvements program of the Department of Agriculture through fiscal year 2012, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the "Rural Energy for3 America Act of 2006".

4 SEC. 2. FINDINGS.

5 Congress finds that—

6 (1) rising energy costs and uncertain long term
7 energy supplies threaten to undermine the growth of
8 the United States economy;

9 (2) since 2003, fuel and fertilizer costs have
10 nearly doubled for agricultural producers;

(3) there are continuing and increasing risks tothe energy security of the United States;

(4) having an affordable, reliable, and plentiful
energy supply will strengthen the United States
economy and improve domestic energy security;

16 (5) the agricultural sector can provide a signifi17 cant source of clean, sustainable energy for the
18 United States that can reduce the dependence of the
19 United States on imported energy and lower energy
20 costs for all people of the United States;

(6) agriculture-based energy—

- 22 (A) boosts rural economic development;
- 23 (B) increases farm-based income;

24 (C) creates manufacturing, construction,
25 and service jobs;

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(D) expands economic opportunity for all
 people; and
 (E) improves environmental quality;
 (7) it is a goal of this Act to help the agricul tural sector to provide at least 25 percent of the en ergy consumed in the United States by calendar

7 year 2025;

8 (8) expanding agriculture-based renewable en-9 ergy resources (including wind, solar, and geo-10 thermal energy, ethanol, and biodiesel) and improv-11 ing energy efficiency will help to achieve that goal; 12 (9) section 9006 of the Farm Security and 13 Rural Investment Act of 2002 (7 U.S.C. 8106) es-14 tablished the renewable energy systems and energy 15 efficiency improvements program, which is the first 16 agricultural program to catalyze broad renewable en-17 ergy and energy efficiency measures for the agricul-18 tural and rural business sectors;

(10) since establishment, the program has been
a strong success, providing during the first 3 years
of the program nearly \$64,000,000 in grants and
loan guarantees for 412 renewable energy and energy efficiency projects in 37 States, which leveraged
approximately \$699,000,000 in additional investments in farms and rural communities;

| 1 | (11) projects assisted by the grants and loan |
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| 2 | guarantees will— |
| 3 | (A) produce or save more than |
| 4 | 17,000,000,000,000 British thermal units of |
| 5 | energy each year in the form of fuel, electricity, |
| 6 | thermal energy, and energy efficiency; |
| 7 | (B) produce $124,000,000$ gallons of eth- |
| 8 | anol and biodiesel fuel annually; and |
| 9 | (C) reduce carbon dioxide emissions by |
| 10 | more than 4,000,000 tons annually; and |
| 11 | (12) applications for assistance under the pro- |
| 12 | gram— |
| 13 | (A) in 2003, nearly matched the available |
| 14 | funding for the program; |
| 15 | (B) in 2004, were nearly twice the avail- |
| 16 | able funding for the program; and |
| 17 | (C) in 2005 and 2006, were nearly triple |
| 18 | the available funding for the program. |
| 19 | SEC. 3. RURAL ENERGY FOR AMERICA PROGRAM. |
| 20 | Section 9006 of the Farm Security and Rural Invest- |
| 21 | ment Act of 2002 (7 U.S.C. 8106) is amended— |
| 22 | (1) by striking the section designation and |
| 23 | heading and inserting the following: |
| 24 | "SEC. 9006. RURAL ENERGY FOR AMERICA PROGRAM."; |
| 25 | (2) in subsection (a)— |

| 1 | (A) by inserting ", and issue rebates," |
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| 2 | after "grants"; and |
| 3 | (B) by inserting "rural school districts," |
| 4 | after "ranchers,". |
| 5 | (3) by striking subsection (f); |
| 6 | (4) by redesignating subsection (e) as sub- |
| 7 | section (h); |
| 8 | (5) by inserting after subsection (d) the fol- |
| 9 | lowing: |
| 10 | "(e) Production-Based Incentive in Lieu of |
| 11 | GRANT.— |
| 12 | "(1) IN GENERAL.—In addition to the authority |
| 13 | under subsection (a), to encourage the production of |
| 14 | electricity from renewable energy systems, the Sec- |
| 15 | retary shall, on the request of an eligible applicant |
| 16 | under this section, make production-based payments |
| 17 | to the applicant in lieu of a grant. |
| 18 | "(2) CONTINGENCY.—Payments under para- |
| 19 | graph (1) shall be contingent on documented energy |
| 20 | production and sales from the renewable energy sys- |
| 21 | tem to a third party. |
| 22 | "(3) LIMITATION.—The total net present value |
| 23 | of a production-based incentive may not exceed the |
| 24 | lower of— |
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| 1 | "(A) 25 percent of the eligible project |
| 2 | costs; and |
| 3 | "(B) any other limits that the Secretary |
| 4 | establishes by rule or guidance. |
| 5 | "(f) FEASIBILITY STUDIES.— |
| 6 | "(1) IN GENERAL.—The Secretary may provide |
| 7 | assistance to eligible applicants to conduct feasibility |
| 8 | studies of projects for which assistance may be pro- |
| 9 | vided under this section. |
| 10 | "(2) LIMITATION.—The Secretary shall use not |
| 11 | more than 10 percent of funds made available to |
| 12 | carry out this section to provide assistance described |
| 13 | in paragraph (1). |
| 14 | "(3) CRITERIA.—The Secretary shall, by regu- |
| 15 | lation, establish criteria for the receipt of assistance |
| 16 | under this subsection. |
| 17 | "(4) Avoidance of duplicative assist- |
| 18 | ANCE.—An applicant that receives assistance to |
| 19 | carry out a feasibility study for a project under this |
| 20 | subsection shall not be eligible for assistance to |
| 21 | carry out a feasibility study for the project under |
| 22 | any other provision of Federal law. |
| 23 | "(5) MATCHING FUNDS.—A recipient of funds |
| 24 | under this subsection shall contribute an amount of |

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| 1 | non-Federal funds that is at least equal to 75 per- |
| 2 | cent of the amount of Federal funds received. |
| 3 | "(g) Rebate Program.— |
| 4 | "(1) IN GENERAL.—The Secretary shall make |
| 5 | competitive grants to eligible entities to provide re- |
| 6 | bates for farmers, ranchers, rural school districts, |
| 7 | and rural small businesses to purchase renewable en- |
| 8 | ergy systems and make energy efficiency improve- |
| 9 | ments. |
| 10 | "(2) ELIGIBLE ENTITIES.—To be eligible to re- |
| 11 | ceive a grant under paragraph (1), an entity shall |
| 12 | be— |
| 13 | "(A) a State energy or agriculture office; |
| 14 | "(B) a nonprofit State-based energy effi- |
| 15 | ciency or renewable energy organization that |
| 16 | uses public funds provided directly or under |
| 17 | contract with a State agency; |
| 18 | "(C) any other nonprofit organization with |
| 19 | a demonstrated ability to administer a State- |
| 20 | wide energy efficiency or renewable energy re- |
| 21 | bate program; or |
| 22 | "(D) a consortium of entities described in |
| 23 | subparagraphs (A) through (C). |
| 24 | "(3) Merit review.— |

| 1 | "(A) IN GENERAL.—The Secretary shall |
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| 2 | establish a merit review process to review appli- |
| 3 | cations for grants under paragraph (1) that |
| 4 | uses the expertise of the Department of Agri- |
| 5 | culture, other Federal and State agencies, and |
| 6 | non-governmental organizations. |
| 7 | "(B) REQUIREMENTS.—In reviewing the |
| 8 | application of an eligible entity to receive a |
| 9 | grant under paragraph (1), the Secretary shall |
| 10 | consider— |
| 11 | "(i) the experience and expertise of |
| 12 | the entity in establishing and admin- |
| 13 | istering a State-wide clean energy rebate |
| 14 | program; |
| 15 | "(ii) the annual projected energy sav- |
| 16 | ings or production increases resulting from |
| 17 | the proposed program; |
| 18 | "(iii) the environmental benefits re- |
| 19 | sulting from the proposed program; and |
| 20 | "(iv) other appropriate factors, as de- |
| 21 | termined by the Secretary. |
| 22 | "(4) Maintenance of effort.—An entity |
| 23 | that receives a grant under paragraph (1) shall pro- |
| 24 | vide assurances to the Secretary that funds provided |
| 25 | to the entity under this subsection will be used to |

| 1 | supplement, not to supplant, the amount of Federal, |
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| 2 | State, and local funds otherwise expended for rebate |
| 3 | programs. |
| 4 | "(5) REBATE AMOUNT.—The amount of a re- |
| 5 | bate provided from a grant under this subsection |
| 6 | shall not exceed the lower of— |
| 7 | ''(A) \$10,000; or |
| 8 | "(B) 50 percent of the cost incurred to |
| 9 | purchase a renewable energy system or an en- |
| 10 | ergy efficiency improvement."; and |
| 11 | (6) by adding at the end the following: |
| 12 | "(i) Funding.—Of the funds of the Commodity |
| 13 | Credit Corporation, the Secretary shall make available to |
| 14 | carry out this section— |
| 15 | "(1) \$60,000,000 for fiscal year 2008, to re- |
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| 10 | main available until expended, of which not more |
| 17 | main available until expended, of which not more than \$12,000,000 shall be used to carry out sub- |
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| 17 | than \$12,000,000 shall be used to carry out sub- |
| 17 18 | than \$12,000,000 shall be used to carry out sub- section (g); |
| 17 18 19 | than $$12,000,000$ shall be used to carry out sub- section (g); "(2) $$90,000,000$ for fiscal year 2009, to re- |
| 17 18 19 20 | <pre>than \$12,000,000 shall be used to carry out sub- section (g);</pre> |
| 17 18 19 20 21 | <pre>than \$12,000,000 shall be used to carry out sub- section (g);</pre> |
| 17 18 19 20 21 22 | <pre>than \$12,000,000 shall be used to carry out sub- section (g);</pre> |

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2 section (g); 3 "(4) \$180,000,000 for fiscal year 2011, to re-4 main available until expended, of which not more 5 than \$36,000,000 shall be used to carry out sub-6 section (g); and "(5) \$250,000,000 for fiscal year 2012, to re-7 8 main available until expended, of which not more 9 than \$50,000,000 shall be used to carry out sub-10 section (g).". 11 SEC. 4. SENSE OF THE SENATE ON A DIRECT LOAN PRO-12 **GRAM IN SECTION 9006.** 13 It is the sense of the Senate that— 14 (1) as authorized by section 9006 of the Farm 15 Security and Rural Investment Act of 2002 (7) 16 U.S.C. 8106), the Secretary of Agriculture should 17 implement a direct loan program to complement the 18 grants provided under that section; and 19 (2) as appropriate, the Secretary should model 20 the direct loan program on the loan program estab-21 lished under section 503 of the Small Business In-22 vestment Act of 1958 (15 U.S.C. 697).