

THE LIBERATION MOVEMENT OF
NAGORNO KARABAKH

HON. FRANK PALLONE, JR.

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

Thursday, February 17, 2005

Mr. PALLONE. Mr. Speaker, this Sunday, February 20, 2005 will mark the 17th anniversary of the modern day liberation movement of the people of the Nagorno Karabakh (NK). Seventeen years ago the people of NK petitioned the Soviet government to correct historical injustices and reunite them with their compatriots in Armenia.

The Armenians of NK were placed within the borders of Azerbaijan in 1921, as one of many ethnic groups there were separated by Joseph Stalin through his "divide and conquer" strategy. Armenians of NK were subjected to brutal Soviet Azerbaijani rule for 70 years.

It is imperative that we recognize the fact that NK's referendum to secede from Azerbaijan in 1988 was pursuant to Soviet law. NK was already operating as an autonomous region and therefore had the right and the power to secede if they chose to.

In fact, during the seven decades of Soviet rule, the Armenians of NK repeatedly stated to each successive Soviet regime their desire to be joined again with Armenia. These peaceful and legal maneuvers were met with violent repression and forced settlement of ethnic Azeris into NK.

In 1988, when the Armenians of NK heard of the Mikhail Gorbachev's democratization agenda, they began to again move peacefully for reunification with Armenia. At this time, the Soviet and Azeri armies would not stand even to entertain this request and immediately resorted to violence. Public expressions of determination by the Armenians of NK were met with a campaign of ethnic cleansing, deporting the Armenians of NK and Azerbaijan.

In 1991, as Armenia and Azerbaijan followed most soviet states in succession from the USSR, NK also voted to succeed. In an internationally monitored referendum, the NK population overwhelmingly voted to establish an independent Nagorno Karabakh Republic, currently known as NKR.

Following this referendum in which the country was established, the Azeri army began a full-scale war on the Armenians of NK, which took thousands of lives over 3 years, but eventually ended up with NKR repelling Azeri forces. This victory was gained with an army that was out-manned and out-gunned, but had desire and guile that proved to be overwhelming. This conflict had a terrific human cost, leaving 30,000 dead and over one million displaced. Thankfully, although small skirmishes have broken out from time to time, the peace has been kept since an agreement ceased hostilities in 1994.

Mr. Speaker, I have repeatedly come to the House floor to speak of the plight of the Armenians of NKR. I can now speak from personal experience about NKR, having traveled there. I had the opportunity to travel to NKR to witness the Presidential elections there, where we served as official monitors. I am proud to say that all election observers that participated in this historic event gave an overwhelmingly positive response. One group in particular, headed by the Baroness Cox from England

stated that, "Our overall conclusion is one of congratulations to all the people of Artsakh (NKR) for the spirit in which the elections have been conducted, their commitment to the democratic process and their pride in their progress towards the establishment of civil society."

This process is astounding considering that NKR is not recognized internationally; that they still must deal every day with Azeri aggression, and that their economy is still devastated from the war. The elections were reported to have met, if not exceeded international standards. All this just 9 short years removed from all-out war.

Congress recognized this consistent move towards democracy, granting NKR \$20 million in humanitarian assistance in FY '97, an additional \$5 million in FY '03 and \$3 million just last year. This assistance has not just been crucial for needs of the people of NKR, but has also fostered the beginnings of an excellent relationship between our two countries.

Mr. Speaker, I would like to end with a final example of what I saw during my visit to NKR. During the elections, as I visited the capitol city and small villages alike, everyone I spoke to was incredibly excited about the prospect of voting. They viewed the vote not only as a choice of the leader of their country for the next 5 years, but a statewide referendum on the democratic process and independence of NKR.

I congratulate the people of NKR for the 17th anniversary of the Nagorno Karabakh Liberation movement and their incredible determination to establish a free and open democratic society.

INTRODUCTION OF THE TRAFFICKING VICTIMS PROTECTION REAUTHORIZATION ACT OF 2005

HON. CHRISTOPHER H. SMITH

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

Thursday, February 17, 2005

Mr. SMITH of New Jersey. Mr. Speaker, today I am introducing the Trafficking Victims Protection Reauthorization Act of 2005, which is intended to improve the United States' efforts in combating the scourge of human trafficking. I am pleased to be joined as original cosponsors by Representative LANTOS, Ranking Member of the International Relations Committee, Representative PAYNE, Ranking Member of the International Relations Subcommittee on Global Human Rights, International Operations and Africa, Majority Whip Representative BLUNT, Commerce, Justice, State Appropriations Committee Chairman Representative WOLF, Helsinki Commission Ranking Member Representative CARDIN, Representative ROS-LEHTINEN, Chair of the International Relations Subcommittee on Middle East and Central Asia, and Representatives PENCE, PITTS, and FALCONE.

Mr. Speaker, the U.S. Government now estimates that 600,000 to 800,000 women, children and men are bought and sold across international borders each year and exploited through forced labor or commercial sex exploitation. An estimated 80 percent of the victims of this barbaric trade are women and girls.

Congress and President Bush have demonstrated unprecedented international leader-

ship in combating human trafficking through enactment of the Trafficking Victims Protection Act of 2000 (TVPA) and the Trafficking Victims Protection Reauthorization Act of 2003. Since taking office, the Bush Administration has devoted more than \$295 million to combat trafficking worldwide.

Under the framework of the TVPA, the United States Government's efforts to combat trafficking in persons have focused primarily on international trafficking in persons, including the trafficking of an estimated 14,500 to 17,500 foreign citizens into the United States each year.

Across the globe, governments are taking action to prevent trafficking, to prosecute the exploiters and to give hope and restoration to those victimized by trafficking. Between 2003 and 2004, twenty-four countries enacted new laws to combat trade in human lives. Dozens more are in the process of drafting or passing such laws. Moreover, nearly 8,000 traffickers were prosecuted worldwide and 2,800 were convicted. This bill would support the ongoing efforts that have made these gains possible by reauthorizing appropriations for anti-trafficking programs here and abroad.

The bill also offers solutions to a number of specific scenarios in which trafficking is a problem, but which would benefit from additional initiatives. For example, drawing lessons from the aftermath of war in the Balkans a decade ago, and the devastating tsunami in South Asia a mere few months ago, foreign policy and humanitarian aid professionals increasingly recognize the heightened vulnerability of indigenous populations in crisis situations to many forms of violence, including trafficking for sexual and labor exploitation. Traffickers also recognize this vulnerability. This bill would focus governmental efforts, particularly by the State Department, the U.S. Agency for International Development, and the Department of Defense, to develop trafficking prevention strategies for post-conflict and humanitarian emergency situations—strategies which do not currently exist in sufficient form.

The bill would also take further steps to ensure that U.S. Government personnel and contractors are held accountable for involvement with acts of trafficking in persons while abroad on behalf of the U.S. Government. Although few would dispute that the involvement of U.S. personnel, including members of the U.S. Armed Forces, with trafficking in persons in any form is inconsistent with U.S. laws and policies and undermines the credibility and mission of U.S. Government programs in foreign countries, there remain loopholes in U.S. laws which allow such acts to go unpunished. This bill closes those loopholes by expanding U.S. criminal jurisdiction for serious offenses to all U.S. Government contractors abroad—jurisdiction which already exists with respect to contractors supporting Department of Defense missions abroad—and by making federal criminal laws against sex and labor trafficking applicable to members of the Armed Forces and others subject to the Uniform Code of Military Justice. The bill would also direct the Secretary of Defense to designate a director of anti-trafficking policies who would guide DOD's efforts to faithfully implement applicable policies against trafficking.

The bill would also take on the outrageous situation of military and civilian peacekeepers, humanitarian aid workers, and international organizations' personnel, from complicity in trafficking and sexual exploitation in connection