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## House of Representatives

AUTHORIZING SECRETARY OF ARMY TO CARRY OUT HURRICANE AND STORM DAMAGE REDUCTION, MORGANZA TO GULF OF MEXICO, LOUISIANA

Mr. YOUNG of Alaska. Mr. Speaker, I move to suspend the rules and pass the

bill (H.R. 6428) to authorize the Secretary of the Army to carry out certain elements of the project for hurricane and storm damage reduction, Morganza to the Gulf of Mexico, Louisiana.

The Clerk read as follows:

H.R. 6428

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. MORGANZA TO THE GULF OF MEXICO, LOUISIANA.**

(a) IN GENERAL.—The Secretary of the Army may carry out the following elements

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By order of the Joint Committee on Printing.

TRENT LOTT, *Chairman*.

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If the 109th Congress, 2d Session, adjourns sine die on or before December 15, 2006, a final issue of the *Congressional Record* for the 109th Congress, 2d Session, will be published on Wednesday, December 27, 2006, in order to permit Members to revise and extend their remarks.

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By order of the Joint Committee on Printing.

TRENT LOTT, *Chairman*.

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of the project for hurricane and storm damage reduction, Morganza to the Gulf of Mexico, Louisiana, substantially in accordance with the report of the Chief of Engineers, dated August 23, 2002, and the supplemental report dated July 22, 2003:

(1) The Houma Lock feature of the project.

(2) The Reach H-3, Reach J-2, Bush Canal floodgate, Point aux Chene floodgate, Reach H-2, Reach J-3, Reach J-1, and Placid Canal structural elements of the project

(b) CREDIT.—The Secretary shall credit toward the non-Federal share of the cost of the project elements the cost of design and construction work carried out by the non-Federal interest before the date of the partnership agreement for the project elements if the Secretary determines that the work is integral to the project elements.

(c) OPERATION AND MAINTENANCE.—The operation, maintenance, repair, rehabilitation, and replacement of the Houma Navigation Canal lock complex and the Gulf Intracoastal Waterway floodgate features that provide for inland waterway transportation shall be a Federal responsibility, in accordance with the feasibility report dated March 2002 and section 102 of the Water Resources Development Act of 1986 (33 U.S.C. 2212).

(d) NAVIGATIONAL CONSISTENCY.—The Secretary shall maintain the Houma Navigation Canal at dimensions at least equal to those of the lock identified in subsection (c). The Houma Lock feature shall be implemented under an exclusive partnership agreement.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Alaska (Mr. YOUNG) and the gentleman from Minnesota (Mr. OBERSTAR) each will control 20 minutes.

The Chair recognizes the gentleman from Alaska.

Mr. YOUNG of Alaska. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, H.R. 6428 was introduced by the gentleman from Louisiana (Mr. MELANCON) and the gentleman from Louisiana (Mr. BAKER).

This bill simply authorizes the Secretary of the Army to carry out certain elements of a project known as the Morganza to the Gulf of Mexico, which was included in a report by the Chief of Engineers.

This is part of an important hurricane and storm damage reduction project that is sorely needed. I urge support of the bill.

Mr. Speaker, I reserve the balance of my time.

Mr. OBERSTAR. Mr. Speaker, I yield myself such time as I may consume.

(Mr. OBERSTAR asked and was given permission to revise and extend his remarks.)

Mr. OBERSTAR. Mr. Speaker, I want to thank the gentleman from Alaska, our committee chairman, for agreeing to bring this bill up in the interest of the Louisiana delegation, all of whom are concerned about moving this project ahead so it can be in line to receive funding to start work on this project before the next hurricane storm season reaches the gulf.

This project involves multiple features: 72 miles of levees south of Houma, Louisiana; pumping station protection; road closure floodgates and ramps; channel closure floodgates; and a lock structure where the project

crosses the Gulf Intercoastal Waterway.

It is unfortunate we have to take this piece out of the bill that we passed twice in this body under the leadership of the distinguished chairman. The House has done its work and done its work well. We have done it over three Congresses, and the other body has failed to act. That is why we are here tonight to try to address a matter of significant importance to the people in the gulf region.

Mr. Speaker, I rise in support of H.R. 6428, a bill authorizing the Secretary of the Army to carry out certain portions of the hurricane and storm damage reduction project for the Morganza to the Gulf, Louisiana.

The Morganza to the Gulf project is vital for meeting the hurricane and storm damage protection needs of coastal Louisiana, especially its citizens in Houma, and the surrounding communities that were devastated by Hurricane Rita last year. This project is comprised of multiple project features, including approximately 72 miles of levees south of Houma, Louisiana, pumping station protection, road closure floodgates and ramps, channel closure floodgates, and a lock structure where the project crosses the Gulf Intracoastal Waterway.

The Morganza to the Gulf project was included in the Water Resources Development Act of 2000, as a conditional authorization. However, the Corps of Engineers failed to complete a favorable report of the Chief of Engineers for the project before the December 2000 deadline.

Since that time, the Congress has failed to enact any further water resources development acts. Unfortunately, tonight, we will adjourn another Congress without enacting a water resources bill.

The language in this legislation is modeled after the language contained in H.R. 2864, the Water Resources Development Act of 2005, which passed this House on July 14, 2005 by an overwhelming vote of 406–14.

While my preference would be to authorize this project through regular order in the passage of the broader Water Resources Development Act, at this late hour in the session, work will not be completed on the larger bill.

This is unfortunate because it only further delays the opportunity for the Corps of Engineers to provide essential flood control, navigation, and ecosystem restoration projects to our Nation, and vital public safety and economic benefits to our constituents.

We are now just a few days shy of six years since the last water resources bill was enacted. This is far too long.

I am certain that there will be questions as to why Congress was unable to enact a water resources bill in the 109th Congress, especially since this is the first time since 2000 that both the House and the Senate chambers were each able to approve legislation for the other body to consider.

A chief reason is that the current administration has no commitment to the Nation's premier water-related infrastructure agency.

The administration fails to understand the importance of the Corps of Engineers and the vital work that this agency does for the American people.

The administration's lack of support for a comprehensive water resources development

act has only made Congress's work more difficult.

During consideration in both the House and Senate, the administration released two statements of administration policy that were highly critical of the Congress's efforts, especially over the administration's concern with the overall costs of the two bills.

However, what this administration fails to recognize is that the roughly \$10 billion in project authorizations contained in the House-passed version, and the \$12 billion in the Senate-passed version reflect 6 years of requests since the Water Resources Development Act of 2000.

With Congress's failure to approve the water resources development act this year, we should expect next year's bill to cost more than either the House or Senate-passed versions—perhaps as much as \$15 billion.

These numbers are consistent with the historical costs of past water resources bills, and further delay only results in making these vital projects more expensive over time.

Congress must also share the blame for its failure to deliver a comprehensive water resources bill this year.

With both the House and Senate, and the White House, under Republican control, it would seem that passage of this legislation should have been achievable.

In spite of the significant efforts of both the chairman of the conference committee and my Chairman, Mr. YOUNG, the House and the Senate have been unable to reach agreement on a final package.

I am confident that our Committee will make the passage and enactment of a water resources development act a number-one priority in 2007.

Mr. Speaker, by passing this legislation tonight, the House is agreeing to allow the Morganza to the Gulf project to move forward based on its individual merit, and the need to increase the level of flood protection for coastal Louisiana.

The House has resisted the temptation to add other meritorious Corps of Engineers project authorizations to the schedule this evening. I would advise the other body to resist this temptation and not turn this authorization into an attempt to move a miniature water resources bill before the end of the session.

I urge my colleagues to support H.R. 6428.

Mr. Speaker, I yield such time as he may consume to the gentleman from Louisiana (Mr. MELANCON).

Mr. MELANCON. Mr. Speaker, in the Water Resource Development Act of 2000, Congress authorized a project for hurricane protection known as Morganza to the Gulf. This contingent authorization would protect over 200,000 people in their homes, but the contingent authorization expired due to a delayed chief's report.

The citizens of Louisiana that live behind this future levee system have passed a tax on themselves that generates roughly \$5 million per year in funds dedicated strictly to fund this hurricane protection system. They have waited 6 years to begin construction on this project that Congress directed to be constructed due to a delayed report from the Corps of Engineers.

H.R. 6428, introduced by Congressmen BAKER and MELANCON, authorizes only

a small portion of the project as a whole. This bill would allow the people in Terrebonne Parish to begin protecting themselves while we work towards a complete water resources bill.

The Melancon-Baker partial authorization bill includes only two reaches of levees, tying into the already existing system of levees. These levees would provide the most protection possible with the limited resources currently available.

The bill also authorizes the lock complex on the Houma Navigation Canal to protect against devastating storm surges, such as the one during Hurricane Katrina that ran up the Mississippi River-Gulf outlet and destroyed St. Bernard Parish. In addition, Houma would be protected from salt water intrusion in their drinking water and the degradation of the wetlands.

I urge passage of H.R. 6428. I wish to thank Mr. OBERSTAR and Mr. YOUNG and the committee for all of their kindnesses to help us move this forward.

Mr. OBERSTAR. Mr. Speaker, I yield myself such time as I may consume to point out that I have toured St. Bernard Parish with my wife who is from New Orleans, and we have seen the extraordinary destruction caused by Hurricane Katrina to the residents and the absolute abject devastation of an area that hasn't experienced anything of this nature in 138 years.

This legislation is vitally important to correct the failures of the past and prevent them from happening in the future. The gentleman from Louisiana (Mr. MELANCON) and the gentleman from Louisiana (Mr. BAKER), both members of our committee, have been strong advocates for this project.

Mr. Speaker, I yield back the balance of my time.

Mr. YOUNG of Alaska. Mr. Speaker, I urge my colleagues to support the bill, and I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Alaska (Mr. YOUNG) that the House suspend the rules and pass the bill, H.R. 6428.

The question was taken; and (two-thirds of those voting having responded in the affirmative) the rules were suspended and the bill was passed.

A motion to reconsider was laid on the table.

#### DAM SAFETY ACT OF 2006

Mr. YOUNG of Alaska. Mr. Speaker, I move to suspend the rules and pass the Senate bill (S. 2735) to amend the National Dam Safety Program Act to reauthorize the national dam safety program, and for other purposes.

The Clerk read as follows:

S. 2735

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. DAM SAFETY.

(a) SHORT TITLE.—This section may be cited as the “Dam Safety Act of 2006”.

(b) NATIONAL DAM INVENTORY.—Section 6 of the National Dam Safety Program Act (33 U.S.C. 467d) is amended to read as follows:

#### “SEC. 6. NATIONAL DAM INVENTORY.

“The Secretary of the Army shall maintain and update information on the inventory of dams in the United States. Such inventory of dams shall include any available information assessing each dam based on inspections completed by either a Federal agency or a State dam safety agency.”.

#### (c) NATIONAL DAM SAFETY PROGRAM.—

(1) DUTIES.—Section 8(b)(1) of the National Dam Safety Program Act (33 U.S.C. 467f(b)(1)) is amended by striking “and target dates to” and inserting “performance measures, and target dates toward effectively administering this Act in order to”.

(2) ASSISTANCE FOR STATE DAM SAFETY PROGRAMS.—Section 8(e)(2)(A) of the National Dam Safety Program Act (33 U.S.C. 467f(e)(2)(A)) is amended—

(A) in the matter preceding clause (i), by striking “substantially”;

(B) by redesignating clauses (iv) through (x) as clauses (v) through (xi), respectively;

(C) by inserting after clause (iii) the following:

“(iv) the authority to require or perform periodic evaluations of all dams and reservoirs to determine the extent of the threat to human life and property in case of failure.”; and

(D) in clause (vii) (as redesignated by subparagraph (B)), by inserting “install and monitor instrumentation,” after “remedial work.”.

(d) AUTHORIZATION OF APPROPRIATIONS.—Section 13 of the National Dam Safety Program Act (33 U.S.C. 467j) is amended—

(1) in subsection (a)(1), by striking “\$6,000,000 for each of fiscal years 2003 through 2006” and inserting “\$6,500,000 for fiscal year 2007, \$7,100,000 for fiscal year 2008, \$7,600,000 for fiscal year 2009, \$8,300,000 for fiscal year 2010, and \$9,200,000 for fiscal year 2011”;

(2) in subsection (b), by striking “\$500,000 for each fiscal year” and inserting “\$650,000 for fiscal year 2007, \$700,000 for fiscal year 2008, \$750,000 for fiscal year 2009, \$800,000 for fiscal year 2010, and \$850,000 for fiscal year 2011”;

(3) in subsection (c), by striking “\$1,500,000 for each of fiscal years 2003 through 2006” and inserting “\$1,600,000 for fiscal year 2007, \$1,700,000 for fiscal year 2008, \$1,800,000 for fiscal year 2009, \$1,900,000 for fiscal year 2010, and \$2,000,000 for fiscal year 2011”;

(4) in subsection (d), by striking “\$500,000 for each of fiscal years 2003 through 2006” and inserting “\$550,000 for fiscal year 2007, \$600,000 for fiscal year 2008, \$650,000 for fiscal year 2009, \$700,000 for fiscal year 2010, and \$750,000 for fiscal year 2011”; and

(5) in subsection (e), by striking “\$600,000 for each of fiscal years 2003 through 2006” and inserting “\$700,000 for fiscal year 2007, \$800,000 for fiscal year 2008, \$900,000 for fiscal year 2009, \$1,000,000 for fiscal year 2010, and \$1,100,000 for fiscal year 2011”.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Alaska (Mr. YOUNG) and the gentleman from Minnesota (Mr. OBERSTAR) each will control 20 minutes.

The Chair recognizes the gentleman from Alaska.

□ 0045

Mr. YOUNG of Alaska. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, S. 2735, known as the Dam Safety Act of 2006, reauthorizes the National Dam Safety Program for 5

years, through fiscal year 2011, and makes a number of improvements to the national inventory of dams.

I want to thank Mr. KUHL of New York for his dedication to the National Dam Safety Program. He has been a steadfast proponent of reauthorization and deserves credit for strengthening the program.

The National Dam Safety Program is administered by FEMA and was established to improve safety around dams. The program provides grants to State dam safety agencies to assist them in improving their regulatory programs, training, and research, and to create a national inventory of dams in existence.

With the passage of S. 2736 today, we clear the bill for the President and ensure authorization of this successful program through the year 2011. I support the bill and encourage my colleagues to do the same.

Mr. Speaker, I reserve the balance of my time.

Mr. OBERSTAR. Mr. Speaker, I yield myself such time as I may consume.

(Mr. OBERSTAR asked and was given permission to revise and extend his remarks.)

Mr. OBERSTAR. Mr. Speaker, the structural integrity of dams throughout the United States has been a concern of the Committee on Transportation and Infrastructure and its predecessors going back to the Rivers and Harbors Committee in the very beginning of this Nation. We have repeatedly visited the issue of dam safety and enacted dam safety programs in years past, reauthorizing in 1996, and this legislation is an update of the 1996 legislation.

The Corps of Engineers, at the direction of our committee and through the reauthorization we provided, working with the Federal Emergency Management Agency, has identified 79,777 public and private dams in the United States of which 11,811 are high-hazard dams. What is troubling to us on the committee is that the number of high-hazard dams has increased by over 20 percent in the last 6 years. Clearly action has to be taken. We have had 125 failures between 1999 and 2004.

This legislation will put FEMA on alert, put the Corps of Engineers on alert, raise visibility of these issues and provide the tools necessary to take action to protect citizens living below these structures from catastrophic failure that can wipe out whole communities.

Mr. Speaker, I rise in strong support of S. 2735, the National Dam Safety Program Act, which reauthorizes and amends the National Dam Safety Program. The National Dam Safety Program is a partnership of the States, Federal agencies, and other stakeholders to encourage individual and community responsibility for dam safety.

The purpose of the National Dam Safety Program is to “reduce the risks to life and property from dam failure in the United States through the establishment and maintenance of an effective national dam safety program to

bring together the expertise and resources of the Federal and non-Federal communities in achieving national dam safety hazard reduction.”

S. 2735 reauthorizes the National Dam Safety Program through fiscal year 2011. The dam safety program, administered by the Federal Emergency Management Agency (FEMA), provides grants to state regulatory agencies, funds research projects aimed at improving dam safety, and trains safety officials and dam operators.

Of the 79,777 public and private dams in the United States, there are currently 11,811 High Hazard dams across the country. If one of these dams fails, it could cost lives and damage the economy and the environment. From 2000 to 2006, the number of hazard dams increased by almost 20 percent.

These dams can pose a significant threat. Between 1999 and 2004, States reported 1,090 dam safety incidents including 125 failures. Deficient or unsafe dams mean that these dams have been identified as having hydrologic or structural deficiencies that make them susceptible to a failure triggered by a large storm event, an earthquake, progressive deterioration, or inadequate maintenance. Currently, States have identified approximately 3,400 dams as being deficient or unsafe—an increase of 33 percent since 1998.

Since the creation of the National Dam Safety Program in 1996, dam safety inspections have increased significantly. In addition, the Program has provided funding to increase the amount and the quality of dam safety research and has increased the amount of direct assistance for training state officials and providing technical seminars and workshops.

Presently, many states lack the financial resources to effectively carry out the program and many State regulatory programs lack the support they require at a time when these critical program funds are truly needed. Clearly, there is a need for this program, the funds it provides, and the technical support it offers States.

Mr. Speaker, I support the bill and urge its approval.

Mr. Speaker, I yield back the balance of my time.

Mr. YOUNG of Alaska. Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore (Mr. LAHOOD). The question is on the motion offered by the gentleman from Alaska (Mr. YOUNG) that the House suspend the rules and pass the Senate bill, S. 2735.

The question was taken; and (two-thirds of those voting having responded in the affirmative) the rules were suspended and the Senate bill was passed.

A motion to reconsider was laid on the table.

#### GENERAL LEAVE

Mr. YOUNG of Alaska. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days to revise and extend their remarks and include extraneous material on the bills just passed, H.R. 6428 and S. 2735.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Alaska?

There was no objection.

#### PROVIDING FOR CORRECTION TO ENROLLMENT OF H.R. 5946, MAGNUSON-STEVENSON FISHERY CONSERVATION AND MANAGEMENT REAUTHORIZATION ACT OF 2006

Mr. GILCHREST. Mr. Speaker, I move to suspend the rules and concur in the Senate concurrent resolution (S. Con. Res. 123) providing for correction to the enrollment of the bill H.R. 5946.

The Clerk read as follows:

S. CON. RES. 123

Resolved by the Senate (the House of Representatives concurring), That in the enrollment of the bill H.R. 5946, the Clerk of the House shall make the following corrections:

(1) In the table of contents, strike the item relating to section 702 and redesignate the item relating to section 703 as relating to section 702.

(2) In title VII, strike section 702 and redesignate section 703 as section 702.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Maryland (Mr. GILCHREST) and the gentleman from West Virginia (Mr. RAHALL) each will control 20 minutes.

The Chair recognizes the gentleman from Maryland.

#### GENERAL LEAVE

Mr. GILCHREST. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days to revise and extend their remarks and include extraneous material on the bill under consideration.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Maryland?

There was no objection.

Mr. GILCHREST. Mr. Speaker, I yield myself such time as I may consume.

This resolution corrects the text of H.R. 5946, Magnuson-Stevens Fishery Conservation and Management Act of 2006. The Senate amendment to that bill included a provision not in the jurisdiction of the Committee on Resources, and with the passage of this resolution, that provision will be deleted when the bill is enrolled.

And, Mr. Speaker, the Magnuson-Stevens Act is an act 30 years old that manages the Nation's fisheries out 200 miles. It is a bill that deals with an industry that is nearly \$100 billion annually. And what we have done with this bill, with the Members, with the chairman of the Resources Committee, Mr. POMBO; with the former chairman of the Resources Committee, Mr. DON YOUNG; Mr. RAHALL; FRANK PALLONE; JIM SAXTON; and a number of Members; and I also want to compliment the staff on the House side, the staff on both committees, personal staff. And those people who helped us with the Senate, they have made a bill that is going to be successful, the Magnuson-Stevens Act, because this act enables the management of a public resource that is worth about \$100 billion to be integrated with fishermen, with processors, with distributors, with university scientists, government scientists, council members, and private citizens. The bill goes a long way to sustain and restore

the Nation's fishery. It ends overfishing, rebuilds depleted stocks, improves safety and life at sea, protects fish habitat, enables us to better understand the ecology of our oceans, improves the management of our councils, fairly and equitably deals with overcapitalization, and numerous other provisions.

This is a good piece of legislation. It further restores and goes a long way into enabling us to carry out the traditions of Senator Magnuson and Senator STEVENS.

I urge my colleagues to vote for this most sustainable fisheries act.

Mr. Speaker, I reserve the balance of my time.

Mr. RAHALL. Mr. Speaker, as I understand it, this is a technical measure, and we have no problems with it on our side. I support it.

Mr. Speaker, I yield back the balance of my time.

Mr. GILCHREST. Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Maryland (Mr. GILCHREST) that the House suspend the rules and concur in the Senate concurrent resolution, S. Con. Res. 123.

The question was taken; and (two-thirds of those voting having responded in the affirmative) the rules were suspended and the Senate concurrent resolution was concurred in.

A motion to reconsider was laid on the table.

#### MAGNUSON-STEVENSON FISHERY CONSERVATION AND MANAGEMENT REAUTHORIZATION ACT OF 2006

Mr. GILCHREST. Mr. Speaker, I move to suspend the rules and concur in the Senate amendment to the bill (H.R. 5946) to amend the Magnuson-Stevens Fishery Conservation and Management Act to authorize activities to promote improved monitoring and compliance for high seas fisheries, or fisheries governed by international fishery management agreements, and for other purposes.

The Clerk read as follows:

Senate amendment:

Strike out all after the enacting clause and insert:

#### SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) *SHORT TITLE.*—This Act may be cited as the “Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006”.

(b) *TABLE OF CONTENTS.*—The table of contents for this Act is as follows:

Sec. 1. Short title; table of contents.

Sec. 2. Amendment of Magnuson-Stevens Fishery Conservation and Management Act.

Sec. 3. Changes in findings and definitions.

Sec. 4. Highly migratory species.

Sec. 5. Total allowable level of foreign fishing.

Sec. 6. Western Pacific Sustainable Fisheries Fund.

Sec. 7. Authorization of appropriations.

#### TITLE I—CONSERVATION AND MANAGEMENT

Sec. 101. Cumulative impacts.

Sec. 102. Caribbean Council jurisdiction.

- Sec. 103. Regional fishery management councils.
- Sec. 104. Fishery management plan requirements.
- Sec. 105. Fishery management plan discretionary provisions.
- Sec. 106. Limited access privilege programs.
- Sec. 107. Environmental review process.
- Sec. 108. Emergency regulations.
- Sec. 109. Western Pacific and North Pacific community development.
- Sec. 110. Secretarial action on State groundfish fishing.
- Sec. 111. Joint enforcement agreements.
- Sec. 112. Transition to sustainable fisheries.
- Sec. 113. Regional coastal disaster assistance, transition, and recovery program.
- Sec. 114. Fishery finance program hurricane assistance.
- Sec. 115. Fisheries hurricane assistance program.
- Sec. 116. Bycatch reduction engineering program.
- Sec. 117. Community-based restoration program for fishery and coastal habitats.
- Sec. 118. Prohibited acts.
- Sec. 119. Shark feeding.
- Sec. 120. Clarification of flexibility.
- Sec. 121. Southeast Alaska fisheries communities capacity reduction.
- Sec. 122. Conversion to catcher/processor shares.

#### TITLE II—INFORMATION AND RESEARCH

- Sec. 201. Recreational fisheries information.
- Sec. 202. Collection of information.
- Sec. 203. Access to certain information.
- Sec. 204. Cooperative research and management program.
- Sec. 205. Herring study.
- Sec. 206. Restoration study.
- Sec. 207. Western Pacific fishery demonstration projects.
- Sec. 208. Fisheries conservation and management fund.
- Sec. 209. Use of fishery finance program for sustainable purposes.
- Sec. 210. Regional ecosystem research.
- Sec. 211. Deep sea coral research and technology program.
- Sec. 212. Impact of turtle excluder devices on shrimping.
- Sec. 213. Hurricane effects on commercial and recreational fishery habitats.
- Sec. 214. North Pacific Fisheries Convention.
- Sec. 215. New England groundfish fishery.
- Sec. 216. Report on council management coordination.
- Sec. 217. Study of shortage in the number of individuals with post-baccalaureate degrees in subjects related to fishery science.
- Sec. 218. Gulf of Alaska Rockfish demonstration program.

#### TITLE III—OTHER FISHERIES STATUTES

- Sec. 301. Amendments to Northern Pacific Halibut Act.
- Sec. 302. Reauthorization of other fisheries Acts.

#### TITLE IV—INTERNATIONAL

- Sec. 401. International monitoring and compliance.
- Sec. 402. Finding with respect to illegal, unreported, and unregulated fishing.
- Sec. 403. Action to end illegal, unreported, or unregulated fishing and reduce bycatch of protected marine species.
- Sec. 404. Monitoring of Pacific insular area fisheries.
- Sec. 405. Reauthorization of Atlantic Tunas Convention Act.
- Sec. 406. International overfishing and domestic equity.
- Sec. 407. United States catch history.
- Sec. 408. Secretarial representative for international fisheries.

#### TITLE V—IMPLEMENTATION OF WESTERN AND CENTRAL PACIFIC FISHERIES CONVENTION

- Sec. 501. Short title.
- Sec. 502. Definitions.
- Sec. 503. Appointment of United States commissioners.
- Sec. 504. Authority and responsibility of the Secretary of State.
- Sec. 505. Rulemaking authority of the Secretary of Commerce.
- Sec. 506. Enforcement.
- Sec. 507. Prohibited acts.
- Sec. 508. Cooperation in carrying out convention.
- Sec. 509. Territorial participation.
- Sec. 510. Exclusive economic zone notification.
- Sec. 511. Authorization of appropriations.

#### TITLE VI—PACIFIC WHITING

- Sec. 601. Short title.
- Sec. 602. Definitions.
- Sec. 603. United States representation on joint management committee.
- Sec. 604. United States representation on the scientific review group.
- Sec. 605. United States representation on joint technical committee.
- Sec. 606. United States representation on advisory panel.
- Sec. 607. Responsibilities of the secretary.
- Sec. 608. Rulemaking.
- Sec. 609. Administrative matters.
- Sec. 610. Enforcement.
- Sec. 611. Authorization of appropriations.

#### TITLE VII—MISCELLANEOUS

- Sec. 701. Study of the acidification of the oceans and effect on fisheries.
- Sec. 702. Rule of construction.
- Sec. 703. Puget Sound regional shellfish settlement.

#### TITLE VIII—TSUNAMI WARNING AND EDUCATION

- Sec. 801. Short title.
- Sec. 802. Definitions.
- Sec. 803. Purposes.
- Sec. 804. Tsunami forecasting and warning program.
- Sec. 805. National tsunami hazard mitigation program.
- Sec. 806. Tsunami research program.
- Sec. 807. Global tsunami warning and mitigation network.
- Sec. 808. Authorization of appropriations.

#### TITLE IX—POLAR BEARS

- Sec. 901. Short title.
- Sec. 902. Amendment of Marine Mammal Protection Act of 1972.

#### SEC. 2. AMENDMENT OF MAGNUSON-STEVENS FISHERY CONSERVATION AND MANAGEMENT ACT.

Except as otherwise expressly provided, whenever in this Act an amendment or repeal is expressed in terms of an amendment to, or repeal of, a section or other provision, the reference shall be considered to be made to a section or other provision of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.).

#### SEC. 3. CHANGES IN FINDINGS AND DEFINITIONS.

(a) ECOSYSTEMS.—Section 2(a) (16 U.S.C. 1801(a)) is amended by adding at the end the following:

“(11) A number of the Fishery Management Councils have demonstrated significant progress in integrating ecosystem considerations in fisheries management using the existing authorities provided under this Act.”

(b) IN GENERAL.—Section 3 (16 U.S.C. 1802) is amended—

(1) by inserting after paragraph (13) the following:

“(13A) The term ‘regional fishery association’ means an association formed for the mutual benefit of members—

“(A) to meet social and economic needs in a region or subregion; and

“(B) comprised of persons engaging in the harvest or processing of fishery resources in that

specific region or subregion or who otherwise own or operate businesses substantially dependent upon a fishery.”;

(2) by inserting after paragraph (20) the following:

“(20A) The term ‘import’—

“(A) means to land on, bring into, or introduce into, or attempt to land on, bring into, or introduce into, any place subject to the jurisdiction of the United States, whether or not such landing, bringing, or introduction constitutes an importation within the meaning of the customs laws of the United States; but

“(B) does not include any activity described in subparagraph (A) with respect to fish caught in the exclusive economic zone or by a vessel of the United States.”;

(3) by inserting after paragraph (23) the following:

“(23A) The term ‘limited access privilege’—

“(A) means a Federal permit, issued as part of a limited access system under section 303A to harvest a quantity of fish expressed by a unit or units representing a portion of the total allowable catch of the fishery that may be received or held for exclusive use by a person; and

“(B) includes an individual fishing quota; but

“(C) does not include community development quotas as described in section 305(i).

“(23B) The term ‘limited access system’ means a system that limits participation in a fishery to those satisfying certain eligibility criteria or requirements contained in a fishery management plan or associated regulation.”;

(4) by inserting after paragraph (27) the following:

“(27A) The term ‘observer information’ means any information collected, observed, retrieved, or created by an observer or electronic monitoring system pursuant to authorization by the Secretary, or collected as part of a cooperative research initiative, including fish harvest or processing observations, fish sampling or weighing data, vessel logbook data, vessel or processor-specific information (including any safety, location, or operating condition observations), and video, audio, photographic, or written documents.”

(c) REDESIGNATION.—Paragraphs (1) through (45) of section 3 (16 U.S.C. 1802), as amended by subsection (a), are redesignated as paragraphs (1) through (50), respectively.

(d) CONFORMING AMENDMENTS.—

(1) The following provisions of the Act are amended by striking “an individual fishing quota” and inserting “a limited access privilege”:

(A) Section 402(b)(1)(D) (16 U.S.C. 1881a(b)(1)(D)).

(B) Section 407(a)(1)(D) and (c)(1) (16 U.S.C. 1883(a)(1)(D); (c)(1)).

(2) The following provisions of the Act are amended by striking “individual fishing quota” and inserting “limited access privilege”:

(A) Section 304(c)(3) (16 U.S.C. 1854(c)(3)).

(B) Section 304(d)(2)(A)(i) (16 U.S.C. 1854(d)(2)(A)(i)).

(3) Section 305(h)(1) (16 U.S.C. 1855(h)(1)) is amended by striking “individual fishing quotas,” and inserting “limited access privileges.”

#### SEC. 4. HIGHLY MIGRATORY SPECIES.

Section 102 (16 U.S.C. 1812) is amended—

(1) by inserting “(a) IN GENERAL.—” before “The”; and

(2) by adding at the end the following:

“(b) TRADITIONAL PARTICIPATION.—In managing any fisheries under an international fisheries agreement to which the United States is a party, the appropriate Council or Secretary shall take into account the traditional participation in the fishery, relative to other nations, by fishermen of the United States on fishing vessels of the United States.

“(c) PROMOTION OF STOCK MANAGEMENT.—If a relevant international fisheries organization does not have a process for developing a formal

plan to rebuild a depleted stock, an overfished stock, or a stock that is approaching a condition of being overfished, the provisions of this Act in this regard shall be communicated to and promoted by the United States in the international or regional fisheries organization.”

**SEC. 5. TOTAL ALLOWABLE LEVEL OF FOREIGN FISHING.**

Section 201(d) (16 U.S.C. 1821(d)) is amended—  
(1) by striking “shall be” and inserting “is”;  
(2) by striking “will not” and inserting “cannot, or will not,”; and

(3) by inserting after “Act.” the following: “Allocations of the total allowable level of foreign fishing are discretionary, except that the total allowable level shall be zero for fisheries determined by the Secretary to have adequate or excess domestic harvest capacity.”

**SEC. 6. WESTERN PACIFIC SUSTAINABLE FISHERIES FUND.**

Section 204(e) (16 U.S.C. 1824(e)(7)) is amended—

(1) by inserting “and any funds or contributions received in support of conservation and management objectives under a marine conservation plan” after “agreement” in paragraph (7); and

(2) by inserting after “paragraph (4).” in paragraph (8) the following: “In the case of violations by foreign vessels occurring within the exclusive economic zones off Midway Atoll, Johnston Atoll, Kingman Reef, Palmyra Atoll, Jarvis, Howland, Baker, and Wake Islands, amounts received by the Secretary attributable to fines and penalties imposed under this Act, shall be deposited into the Western Pacific Sustainable Fisheries Fund established under paragraph (7) of this subsection.”

**SEC. 7. AUTHORIZATION OF APPROPRIATIONS.**

Section 4 (16 U.S.C. 1803) is amended to read as follows:

**“SEC. 4. AUTHORIZATION OF APPROPRIATIONS.**

“There are authorized to be appropriated to the Secretary to carry out the provisions of this Act—

- “(1) \$337,844,000 for fiscal year 2007;
- “(2) \$347,684,000 for fiscal year 2008;
- “(3) \$357,524,000 for fiscal year 2009;
- “(4) \$367,364,000 for fiscal year 2010;
- “(5) \$377,204,000 for fiscal year 2011;
- “(6) \$387,044,000 for fiscal year 2012; and
- “(7) \$396,875,000 for fiscal year 2013.”

**TITLE I—CONSERVATION AND MANAGEMENT**

**SEC. 101. CUMULATIVE IMPACTS.**

(a) NATIONAL STANDARDS.—Section 301(a)(8) (16 U.S.C. 1851(a)(8)) is amended by inserting “by utilizing economic and social data that meet the requirements of paragraph (2),” after “fishery communities”.

(b) CONTENTS OF PLANS.—Section 303(a)(9) (16 U.S.C. 1853(a)(9)) is amended by striking “describe the likely effects, if any, of the conservation and management measures on—” and inserting “analyze the likely effects, if any, including the cumulative conservation, economic, and social impacts, of the conservation and management measures on, and possible mitigation measures for—”.

**SEC. 102. CARIBBEAN COUNCIL JURISDICTION.**

Section 302(a)(1)(D) (16 U.S.C. 1852(a)(1)(D)) is amended by inserting “and of commonwealths, territories, and possessions of the United States in the Caribbean Sea” after “seaward of such States”.

**SEC. 103. REGIONAL FISHERY MANAGEMENT COUNCILS.**

(a) TRIBAL ALTERNATE ON PACIFIC COUNCIL.—Section 302(b)(5) (16 U.S.C. 1852(b)(5)) is amended by adding at the end thereof the following:

“(D) The tribal representative appointed under subparagraph (A) may designate as an alternate, during the period of the representative’s term, an individual knowledgeable concerning tribal rights, tribal law, and the fishery resources of the geographical area concerned.”

(b) SCIENTIFIC AND STATISTICAL COMMITTEES.—Section 302(g) (16 U.S.C. 1852(g)) is amended—

(1) by striking so much of subsection (g) as precedes paragraph (2) and inserting the following:

“(g) COMMITTEES AND ADVISORY PANELS.—  
“(1)(A) Each Council shall establish, maintain, and appoint the members of a scientific and statistical committee to assist it in the development, collection, evaluation, and peer review of such statistical, biological, economic, social, and other scientific information as is relevant to such Council’s development and amendment of any fishery management plan.

“(B) Each scientific and statistical committee shall provide its Council ongoing scientific advice for fishery management decisions, including recommendations for acceptable biological catch, preventing overfishing, maximum sustainable yield, and achieving rebuilding targets, and reports on stock status and health, bycatch, habitat status, social and economic impacts of management measures, and sustainability of fishing practices.

“(C) Members appointed by the Councils to the scientific and statistical committees shall be Federal employees, State employees, academicians, or independent experts and shall have strong scientific or technical credentials and experience.

“(D) Each member of a scientific and statistical committee shall be treated as an affected individual for purposes of paragraphs (2), (3)(B), (4), and (5)(A) of subsection (j). The Secretary shall keep disclosures made pursuant to this subparagraph on file.

“(E) The Secretary and each Council may establish a peer review process for that Council for scientific information used to advise the Council about the conservation and management of the fishery. The review process, which may include existing committees or panels, is deemed to satisfy the requirements of the guidelines issued pursuant to section 515 of the Treasury and General Government Appropriations Act for Fiscal year 2001 (Public Law 106-554—Appendix C; 114 Stat. 2763A-153).

“(F) In addition to the provisions of section 302(f)(7), the Secretary shall, subject to the availability of appropriations, pay a stipend to members of the scientific and statistical committees or advisory panels who are not employed by the Federal government or a State marine fisheries agency.

“(G) A science and statistical committee shall hold its meetings in conjunction with the meeting of the Council, to the extent practicable.”

(2) by striking “other” in paragraph (2); and  
(3) by resetting the left margin of paragraphs (2) through (5) 2 ems from the left.

(c) COUNCIL FUNCTIONS.—Section 302(h) (16 U.S.C. 1852(h)) is amended—

(1) by striking “authority, and” in paragraph (5) and inserting “authority;”;

(2) by redesignating paragraph (6) as paragraph (7); and

(3) by inserting after paragraph (5) the following:

“(6) develop annual catch limits for each of its managed fisheries that may not exceed the fishing level recommendations of its scientific and statistical committee or the peer review process established under subsection (g); and”

(d) SCIENTIFIC RESEARCH PRIORITIES.—Section 302(h) (16 U.S.C. 1852(h)), as amended by subsection (c), is further amended—

(1) by striking “(g); and” in paragraph (6) and inserting “(g);”;

(2) by redesignating paragraph (7), as redesignated by subsection (c)(2), as paragraph (8);

(2) by inserting after paragraph (6) the following:

“(7) develop, in conjunction with the scientific and statistical committee, multi-year research priorities for fisheries, fisheries interactions, habitats, and other areas of research that are necessary for management purposes, that shall—

“(A) establish priorities for 5-year periods;

“(B) be updated as necessary; and

“(C) be submitted to the Secretary and the regional science centers of the National Marine Fisheries Service for their consideration in developing research priorities and budgets for the region of the Council; and”.

(e) REGULAR AND EMERGENCY MEETINGS.—Section 302(i)(2)(C) (16 U.S.C. 1852(i)(2)(C)) is amended by striking “published in local newspapers in the major fishing ports of the region (and in other major fishing ports having a direct interest in the affected fishery) and such notice may be given by such other means as will result in wide publicity.” and inserting “provided by any means that will result in wide publicity in the major fishing ports of the region (and in other major fishing ports having a direct interest in the affected fishery), except that e-mail notification and website postings alone are not sufficient.”

(f) CLOSED MEETINGS.—Section 302(i)(3)(B) (16 U.S.C. 1852(i)(3)(B)) is amended by striking “notify local newspapers in the major fishing ports within its region (and in other major, affected fishing ports,” and inserting “provide notice by any means that will result in wide publicity in the major fishing ports of the region (and in other major fishing ports having a direct interest in the affected fishery), except that e-mail notification and website postings alone are not sufficient.”

(g) TRAINING.—Section 302 (16 U.S.C. 1852) is amended by adding at the end the following:

“(k) COUNCIL TRAINING PROGRAM.—

“(1) TRAINING COURSE.—Within 6 months after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, the Secretary, in consultation with the Councils and the National Sea Grant College Program, shall develop a training course for newly appointed Council members. The course may cover a variety of topics relevant to matters before the Councils, including—

“(A) fishery science and basic stock assessment methods;

“(B) fishery management techniques, data needs, and Council procedures;

“(C) social science and fishery economics;

“(D) tribal treaty rights and native customs, access, and other rights related to Western Pacific indigenous communities;

“(E) legal requirements of this Act, including conflict of interest and disclosure provisions of this section and related policies;

“(F) other relevant legal and regulatory requirements, including the National Environmental Policy Act (42 U.S.C. 4321 et seq.);

“(G) public process for development of fishery management plans;

“(H) other topics suggested by the Council; and

“(I) recreational and commercial fishing information, including fish harvesting techniques, gear types, fishing vessel types, and economics for the fisheries within each Council’s jurisdiction.

“(2) MEMBER TRAINING.—The training course shall be available to both new and existing Council members, staff from the regional offices and regional science centers of the National Marine Fisheries Service, and may be made available to committee or advisory panel members as resources allow.

“(3) REQUIRED TRAINING.—Council members appointed after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006 shall complete a training course that meets the requirements of this section not later than 1 year after the date on which they were appointed. Any Council member who has completed a training course within 24 months before the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006 shall be considered to have met the training requirement of this paragraph.



“(I) COUNCIL COORDINATION COMMITTEE.—The Councils may establish a Council coordination committee consisting of the chairs, vice chairs, and executive directors of each of the 8 Councils described in subsection (a)(1), or other Council members or staff, in order to discuss issues of relevance to all Councils, including issues related to the implementation of this Act.”.

(h) PROCEDURAL MATTERS.—Section 302(i) (16 U.S.C. 1852(i)) is amended—

(1) by striking “to the Councils or to the scientific and statistical committees or advisory panels established under subsection (g).” in paragraph (1) and inserting “to the Councils, the Council coordination committee established under subsection (1), or to the scientific and statistical committees or other committees or advisory panels established under subsection (g).”;

(2) by striking “of a Council, and of the scientific and statistical committee and advisory panels established under subsection (g):” in paragraph (2) and inserting “of a Council, of the Council coordination committee established under subsection (1), and of the scientific and statistical committees or other committees or advisory panels established under subsection (g):”;

(3) by inserting “the Council Coordination Committee established under subsection (1),” in paragraph (3)(A) after “Council.”; and

(4) by inserting “other committees,” in paragraph (3)(A) after “committee.”.

(i) CONFLICTS OF INTEREST.—Section 302(j) (16 U.S.C. 1852(j)) is amended—

(1) by inserting “lobbying, advocacy,” after “processing,” in paragraph (2);

(2) by striking “jurisdiction.” in paragraph (2) and inserting “jurisdiction, or with respect to an individual or organization with a financial interest in such activity.”;

(3) by striking subparagraph (B) of paragraph (5) and inserting the following:

“(B) be kept on file by the Council and made available on the Internet and for public inspection at the Council offices during reasonable hours; and”;

(4) by adding at the end the following:

“(9) On January 1, 2008, and annually thereafter, the Secretary shall submit a report to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Resources on action taken by the Secretary and the Councils to implement the disclosure of financial interest and recusal requirements of this subsection, including identification of any conflict of interest problems with respect to the Councils and scientific and statistical committees and recommendations for addressing any such problems.”.

(j) GULF OF MEXICO FISHERIES MANAGEMENT COUNCIL.—Section 302(b)(2) (16 U.S.C. 1852(b)(2)) is amended—

(1) by redesignating subparagraph (D) as subparagraph (E); and

(2) by inserting after subparagraph (C) the following:

“(D)(i) The Governor of a State submitting a list of names of individuals for appointment by the Secretary of Commerce to the Gulf of Mexico Fisheries Management Council under subparagraph (C) shall include—

“(I) at least 1 nominee each from the commercial, recreational, and charter fishing sectors; and

“(II) at least 1 other individual who is knowledgeable regarding the conservation and management of fisheries resources in the jurisdiction of the Council.

“(ii) Notwithstanding the requirements of subparagraph (C), if the Secretary determines that the list of names submitted by the Governor does not meet the requirements of clause (i) the Secretary shall—

“(I) publish a notice in the Federal Register asking the residents of that State to submit the names and pertinent biographical data of individuals who would meet the requirement not met for appointment to the Council; and

“(II) add the name of any qualified individual submitted by the public who meets the unmet requirement to the list of names submitted by the Governor.

“(iii) For purposes of clause (i) an individual who owns or operates a fish farm outside of the United States shall not be considered to be a representative of the commercial or recreational fishing sector.

“(iv) The requirements of this subparagraph shall expire at the end of fiscal year 2012.”.

#### SEC. 104. FISHERY MANAGEMENT PLAN REQUIREMENTS.

(a) IN GENERAL.—Section 303(a) (16 U.S.C. 1853(a)) is amended—

(1) striking “and charter fishing” in paragraph (5) and inserting “charter fishing, and fish processing”;

(2) by inserting “economic information necessary to meet the requirements of this Act,” in paragraph (5) after “number of hauls.”;

(3) by striking “and” after the semicolon in paragraph (9)(A);

(4) by inserting “and” after the semicolon in paragraph (9)(B);

(5) by inserting after paragraph (9)(B) the following:

“(C) the safety of human life at sea, including whether and to what extent such measures may affect the safety of participants in the fishery;

(6) by striking “fishery” the first place it appears in paragraph (13) and inserting “fishery, including its economic impact.”;

(7) by striking “and” after the semicolon in paragraph (13);

(8) by striking “allocate” in paragraph (14) and inserting “allocate, taking into consideration the economic impact of the harvest restrictions or recovery benefits on the fishery participants in each sector.”;

(9) by striking “fishery.” in paragraph (14) and inserting “fishery and.”;

(10) by adding at the end the following:

“(15) establish a mechanism for specifying annual catch limits in the plan (including a multiyear plan), implementing regulations, or annual specifications, at a level such that overfishing does not occur in the fishery, including measures to ensure accountability.”.

(b) EFFECTIVE DATES; APPLICATION TO CERTAIN SPECIES.—The amendment made by subsection (a)(10)—

(1) shall, unless otherwise provided for under an international agreement in which the United States participates, take effect—

(A) in fishing year 2010 for fisheries determined by the Secretary to be subject to overfishing; and

(B) in fishing year 2011 for all other fisheries; and

(2) shall not apply to a fishery for species that have a life cycle of approximately 1 year unless the Secretary has determined the fishery is subject to overfishing of that species; and

(3) shall not limit or otherwise affect the requirements of section 301(a)(1) or 304(e) of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1851(a)(1) or 1854(e), respectively).

(c) CLARIFICATION OF REBUILDING PROVISION.—Section 304(e) (16 U.S.C. 1854(e)) is amended—

(1) by striking “one year of” in paragraph (3) and inserting “2 years after”;

(2) by inserting “and implement” after “prepare” in paragraph (3);

(3) by inserting “immediately” after “overfishing” in paragraph (3)(A);

(4) by striking “ending overfishing and” in paragraph (4)(A); and

(5) by striking “one-year” in paragraph (5) and inserting “2-year”.

(d) EFFECTIVE DATE FOR SUBSECTION (c).—The amendments made by subsection (c) shall take effect 30 months after the date of enactment of this Act.

#### SEC. 105. FISHERY MANAGEMENT PLAN DISCRETIONARY PROVISIONS.

Section 303(b) (16 U.S.C. 1853(b)) is amended—

(1) by inserting “(A)” after “(2)” in paragraph (2);

(2) by inserting after paragraph (2) the following:

“(B) designate such zones in areas where deep sea corals are identified under section 408, to protect deep sea corals from physical damage from fishing gear or to prevent loss or damage to such fishing gear from interactions with deep sea corals, after considering long-term sustainable uses of fishery resources in such areas; and

“(C) with respect to any closure of an area under this Act that prohibits all fishing, ensure that such closure—

“(i) is based on the best scientific information available;

“(ii) includes criteria to assess the conservation benefit of the closed area;

“(iii) establishes a timetable for review of the closed area’s performance that is consistent with the purposes of the closed area; and

“(iv) is based on an assessment of the benefits and impacts of the closure, including its size, in relation to other management measures (either alone or in combination with such measures), including the benefits and impacts of limiting access to: users of the area, overall fishing activity, fishery science, and fishery and marine conservation.”;

(3) by striking “fishery,” in paragraph (5) and inserting “fishery and take into account the different circumstances affecting fisheries from different States and ports, including distances to fishing grounds and proximity to time and area closures.”;

(4) by striking paragraph (6) and inserting the following:

“(6) establish a limited access system for the fishery in order to achieve optimum yield if, in developing such system, the Council and the Secretary take into account—

“(A) present participation in the fishery;

“(B) historical fishing practices in, and dependence on, the fishery;

“(C) the economics of the fishery;

“(D) the capability of fishing vessels used in the fishery to engage in other fisheries;

“(E) the cultural and social framework relevant to the fishery and any affected fishing communities;

“(F) the fair and equitable distribution of access privileges in the fishery; and

“(G) any other relevant considerations.”;

(5) by striking “(other than economic data)” in paragraph (7);

(6) by striking “and” after the semicolon in paragraph (11); and

(7) by redesignating paragraph (12) as paragraph (14) and inserting after paragraph (11) the following:

“(12) include management measures in the plan to conserve target and non-target species and habitats, considering the variety of ecological factors affecting fishery populations; and”.

#### SEC. 106. LIMITED ACCESS PRIVILEGE PROGRAMS.

(a) IN GENERAL.—Title III (16 U.S.C. 1851 et seq.) is amended—

(1) by striking section 303(d); and

(2) by inserting after section 303 the following:

#### “SEC. 303A. LIMITED ACCESS PRIVILEGE PROGRAMS.

“(a) IN GENERAL.—After the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, a Council may submit, and the Secretary may approve, for a fishery that is managed under a limited access system, a limited access privilege program to harvest fish if the program meets the requirements of this section.

“(b) NO CREATION OF RIGHT, TITLE, OR INTEREST.—Limited access privilege, quota share, or other limited access system authorization established, implemented, or managed under this Act—

“(1) shall be considered a permit for the purposes of sections 307, 308, and 309;

“(2) may be revoked, limited, or modified at any time in accordance with this Act, including revocation if the system is found to have jeopardized the sustainability of the stock or the safety of fishermen;

“(3) shall not confer any right of compensation to the holder of such limited access privilege, quota share, or other such limited access system authorization if it is revoked, limited, or modified;

“(4) shall not create, or be construed to create, any right, title, or interest in or to any fish before the fish is harvested by the holder; and

“(5) shall be considered a grant of permission to the holder of the limited access privilege or quota share to engage in activities permitted by such limited access privilege or quota share.

“(C) REQUIREMENTS FOR LIMITED ACCESS PRIVILEGES.—

“(1) IN GENERAL.—Any limited access privilege program to harvest fish submitted by a Council or approved by the Secretary under this section shall—

“(A) if established in a fishery that is overfished or subject to a rebuilding plan, assist in its rebuilding; and

“(B) if established in a fishery that is determined by the Secretary or the Council to have over-capacity, contribute to reducing capacity;

“(C) promote—

“(i) fishing safety; and

“(ii) fishery conservation and management; and

“(iii) social and economic benefits;

“(D) prohibit any person other than a United States citizen, a corporation, partnership, or other entity established under the laws of the United States or any State, or a permanent resident alien, that meets the eligibility and participation requirements established in the program from acquiring a privilege to harvest fish, including any person that acquires a limited access privilege solely for the purpose of perfecting or realizing on a security interest in such privilege;

“(E) require that all fish harvested under a limited access privilege program be processed on vessels of the United States or on United States soil (including any territory of the United States);

“(F) specify the goals of the program;

“(G) include provisions for the regular monitoring and review by the Council and the Secretary of the operations of the program, including determining progress in meeting the goals of the program and this Act, and any necessary modification of the program to meet those goals, with a formal and detailed review 5 years after the implementation of the program and thereafter to coincide with scheduled Council review of the relevant fishery management plan (but no less frequently than once every 7 years);

“(H) include an effective system for enforcement, monitoring, and management of the program, including the use of observers or electronic monitoring systems;

“(I) include an appeals process for administrative review of the Secretary's decisions regarding initial allocation of limited access privileges;

“(J) provide for the establishment by the Secretary, in consultation with appropriate Federal agencies, for an information collection and review process to provide any additional information needed to determine whether any illegal acts of anti-competition, anti-trust, price collusion, or price fixing have occurred among regional fishery associations or persons receiving limited access privileges under the program; and

“(K) provide for the revocation by the Secretary of limited access privileges held by any person found to have violated the antitrust laws of the United States.

“(2) WAIVER.—The Secretary may waive the requirement of paragraph (1)(E) if the Secretary determines that—

“(A) the fishery has historically processed the fish outside of the United States; and

“(B) the United States has a seafood safety equivalency agreement with the country where processing will occur.

“(3) FISHING COMMUNITIES.—

“(A) IN GENERAL.—

“(i) ELIGIBILITY.—To be eligible to participate in a limited access privilege program to harvest fish, a fishing community shall—

“(1) be located within the management area of the relevant Council;

“(II) meet criteria developed by the relevant Council, approved by the Secretary, and published in the Federal Register;

“(III) consist of residents who conduct commercial or recreational fishing, processing, or fishery-dependent support businesses within the Council's management area; and

“(IV) develop and submit a community sustainability plan to the Council and the Secretary that demonstrates how the plan will address the social and economic development needs of coastal communities, including those that have not historically had the resources to participate in the fishery, for approval based on criteria developed by the Council that have been approved by the Secretary and published in the Federal Register.

“(ii) FAILURE TO COMPLY WITH PLAN.—The Secretary shall deny or revoke limited access privileges granted under this section for any person who fails to comply with the requirements of the community sustainability plan. Any limited access privileges denied or revoked under this section may be reallocated to other eligible members of the fishing community.

“(B) PARTICIPATION CRITERIA.—In developing participation criteria for eligible communities under this paragraph, a Council shall consider—

“(i) traditional fishing or processing practices in, and dependence on, the fishery;

“(ii) the cultural and social framework relevant to the fishery;

“(iii) economic barriers to access to fishery;

“(iv) the existence and severity of projected economic and social impacts associated with implementation of limited access privilege programs on harvesters, captains, crew, processors, and other businesses substantially dependent upon the fishery in the region or subregion;

“(v) the expected effectiveness, operational transparency, and equitability of the community sustainability plan; and

“(vi) the potential for improving economic conditions in remote coastal communities lacking resources to participate in harvesting or processing activities in the fishery.

“(4) REGIONAL FISHERY ASSOCIATIONS.—

“(A) IN GENERAL.—To be eligible to participate in a limited access privilege program to harvest fish, a regional fishery association shall—

“(i) be located within the management area of the relevant Council;

“(ii) meet criteria developed by the relevant Council, approved by the Secretary, and published in the Federal Register;

“(iii) be a voluntary association with established by-laws and operating procedures;

“(iv) consist of participants in the fishery who hold quota share that are designated for use in the specific region or subregion covered by the regional fishery association, including commercial or recreational fishing, processing, fishery-dependent support businesses, or fishing communities;

“(v) not be eligible to receive an initial allocation of a limited access privilege but may acquire such privileges after the initial allocation, and may hold the annual fishing privileges of any limited access privileges it holds or the annual fishing privileges that its members contribute; and

“(vi) develop and submit a regional fishery association plan to the Council and the Secretary for approval based on criteria developed by the Council that have been approved by the Secretary and published in the Federal Register.

“(B) FAILURE TO COMPLY WITH PLAN.—The Secretary shall deny or revoke limited access

privileges granted under this section to any person participating in a regional fishery association who fails to comply with the requirements of the regional fishery association plan.

“(C) PARTICIPATION CRITERIA.—In developing participation criteria for eligible regional fishery associations under this paragraph, a Council shall consider—

“(i) traditional fishing or processing practices in, and dependence on, the fishery;

“(ii) the cultural and social framework relevant to the fishery;

“(iii) economic barriers to access to fishery;

“(iv) the existence and severity of projected economic and social impacts associated with implementation of limited access privilege programs on harvesters, captains, crew, processors, and other businesses substantially dependent upon the fishery in the region or subregion;

“(v) the administrative and fiduciary soundness of the association; and

“(vi) the expected effectiveness, operational transparency, and equitability of the fishery association plan.

“(5) ALLOCATION.—In developing a limited access privilege program to harvest fish a Council or the Secretary shall—

“(A) establish procedures to ensure fair and equitable initial allocations, including consideration of—

“(i) current and historical harvests;

“(ii) employment in the harvesting and processing sectors;

“(iii) investments in, and dependence upon, the fishery; and

“(iv) the current and historical participation of fishing communities;

“(B) consider the basic cultural and social framework of the fishery, especially through—

“(i) the development of policies to promote the sustained participation of small owner-operated fishing vessels and fishing communities that depend on the fisheries, including regional or port-specific landing or delivery requirements; and

“(ii) procedures to address concerns over excessive geographic or other consolidation in the harvesting or processing sectors of the fishery;

“(C) include measures to assist, when necessary and appropriate, entry-level and small vessel owner-operators, captains, crew, and fishing communities through set-asides of harvesting allocations, including providing privileges, which may include set-asides or allocations of harvesting privileges, or economic assistance in the purchase of limited access privileges;

“(D) ensure that limited access privilege holders do not acquire an excessive share of the total limited access privileges in the program by—

“(i) establishing a maximum share, expressed as a percentage of the total limited access privileges, that a limited access privilege holder is permitted to hold, acquire, or use; and

“(ii) establishing any other limitations or measures necessary to prevent an inequitable concentration of limited access privileges; and

“(E) authorize limited access privileges to harvest fish to be held, acquired, used by, or issued under the system to persons who substantially participate in the fishery, including in a specific sector of such fishery, as specified by the Council.

“(6) PROGRAM INITIATION.—

“(A) LIMITATION.—Except as provided in subparagraph (D), a Council may initiate a fishery management plan or amendment to establish a limited access privilege program to harvest fish on its own initiative or if the Secretary has certified an appropriate petition.

“(B) PETITION.—A group of fishermen constituting more than 50 percent of the permit holders, or holding more than 50 percent of the allocation, in the fishery for which a limited access privilege program to harvest fish is sought, may submit a petition to the Secretary requesting that the relevant Council or Councils with authority over the fishery be authorized to initiate



the development of the program. Any such petition shall clearly state the fishery to which the limited access privilege program would apply. For multispecies permits in the Gulf of Mexico, only those participants who have substantially fished the species proposed to be included in the limited access program shall be eligible to sign a petition for such a program and shall serve as the basis for determining the percentage described in the first sentence of this subparagraph.

“(C) CERTIFICATION BY SECRETARY.—Upon the receipt of any such petition, the Secretary shall review all of the signatures on the petition and, if the Secretary determines that the signatures on the petition represent more than 50 percent of the permit holders, or holders of more than 50 percent of the allocation in the fishery, as described by subparagraph (B), the Secretary shall certify the petition to the appropriate Council or Councils.

“(D) NEW ENGLAND AND GULF REFERENDUM.—

“(i) Except as provided in clause (iii) for the Gulf of Mexico commercial red snapper fishery, the New England and Gulf Councils may not submit, and the Secretary may not approve or implement, a fishery management plan or amendment that creates an individual fishing quota program, including a Secretarial plan, unless such a system, as ultimately developed, has been approved by more than ¾ of those voting in a referendum among eligible permit holders, or other persons described in clause (v), with respect to the New England Council, and by a majority of those voting in the referendum among eligible permit holders with respect to the Gulf Council. For multispecies permits in the Gulf of Mexico, only those participants who have substantially fished the species proposed to be included in the individual fishing quota program shall be eligible to vote in such a referendum. If an individual fishing quota program fails to be approved by the requisite number of those voting, it may be revised and submitted for approval in a subsequent referendum.

“(ii) The Secretary shall conduct a referendum under this subparagraph, including notifying all persons eligible to participate in the referendum and making available to them information concerning the schedule, procedures, and eligibility requirements for the referendum process and the proposed individual fishing quota program. Within 1 year after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, the Secretary shall publish guidelines and procedures to determine procedures and voting eligibility requirements for referenda and to conduct such referenda in a fair and equitable manner.

“(iii) The provisions of section 407(c) of this Act shall apply in lieu of this subparagraph for an individual fishing quota program for the Gulf of Mexico commercial red snapper fishery.

“(iv) Chapter 35 of title 44, United States Code, (commonly known as the Paperwork Reduction Act) does not apply to the referenda conducted under this subparagraph.

“(v) The Secretary shall promulgate criteria for determining whether additional fishery participants are eligible to vote in the New England referendum described in clause (i) in order to ensure that crew members who derive a significant percentage of their total income from the fishery under the proposed program are eligible to vote in the referendum.

“(vi) In this subparagraph, the term ‘individual fishing quota’ does not include a sector allocation.

“(7) TRANSFERABILITY.—In establishing a limited access privilege program, a Council shall—

“(A) establish a policy and criteria for the transferability of limited access privileges (through sale or lease), that is consistent with the policies adopted by the Council for the fishery under paragraph (5); and

“(B) establish, in coordination with the Secretary, a process for monitoring of transfers (in-

cluding sales and leases) of limited access privileges.

“(8) PREPARATION AND IMPLEMENTATION OF SECRETARIAL PLANS.—This subsection also applies to a plan prepared and implemented by the Secretary under section 304(c) or 304(g).

“(9) ANTITRUST SAVINGS CLAUSE.—Nothing in this Act shall be construed to modify, impair, or supersede the operation of any of the antitrust laws. For purposes of the preceding sentence, the term ‘antitrust laws’ has the meaning given such term in subsection (a) of the first section of the Clayton Act, except that such term includes section 5 of the Federal Trade Commission Act to the extent that such section 5 applies to unfair methods of competition.

“(d) AUCTION AND OTHER PROGRAMS.—In establishing a limited access privilege program, a Council shall consider, and may provide, if appropriate, an auction system or other program to collect royalties for the initial, or any subsequent, distribution of allocations in a limited access privilege program if—

“(1) the system or program is administered in such a way that the resulting distribution of limited access privilege shares meets the program requirements of this section; and

“(2) revenues generated through such a royalty program are deposited in the Limited Access System Administration Fund established by section 305(h)(5)(B) and available subject to annual appropriations.

“(e) COST RECOVERY.—In establishing a limited access privilege program, a Council shall—

“(1) develop a methodology and the means to identify and assess the management, data collection and analysis, and enforcement programs that are directly related to and in support of the program; and

“(2) provide, under section 304(d)(2), for a program of fees paid by limited access privilege holders that will cover the costs of management, data collection and analysis, and enforcement activities.

“(f) CHARACTERISTICS.—A limited access privilege established after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006 is a permit issued for a period of not more than 10 years that—

“(1) will be renewed before the end of that period, unless it has been revoked, limited, or modified as provided in this subsection;

“(2) will be revoked, limited, or modified if the holder is found by the Secretary, after notice and an opportunity for a hearing under section 554 of title 5, United States Code, to have failed to comply with any term of the plan identified in the plan as cause for revocation, limitation, or modification of a permit, which may include conservation requirements established under the plan;

“(3) may be revoked, limited, or modified if the holder is found by the Secretary, after notice and an opportunity for a hearing under section 554 of title 5, United States Code, to have committed an act prohibited by section 307 of this Act; and

“(4) may be acquired, or reacquired, by participants in the program under a mechanism established by the Council if it has been revoked, limited, or modified under paragraph (2) or (3).

“(g) LIMITED ACCESS PRIVILEGE ASSISTED PURCHASE PROGRAM.—

“(1) IN GENERAL.—A Council may submit, and the Secretary may approve and implement, a program which reserves up to 25 percent of any fees collected from a fishery under section 304(d)(2) to be used, pursuant to section 53706(a)(7) of title 46, United States Code, to issue obligations that aid in financing—

“(A) the purchase of limited access privileges in that fishery by fishermen who fish from small vessels; and

“(B) the first-time purchase of limited access privileges in that fishery by entry level fishermen.

“(2) ELIGIBILITY CRITERIA.—A Council making a submission under paragraph (1) shall rec-

ommend criteria, consistent with the provisions of this Act, that a fisherman must meet to qualify for guarantees under subparagraphs (A) and (B) of paragraph (1) and the portion of funds to be allocated for guarantees under each subparagraph.

“(h) EFFECT ON CERTAIN EXISTING SHARES AND PROGRAMS.—Nothing in this Act, or the amendments made by the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, shall be construed to require a reallocation or a reevaluation of individual quota shares, processor quota shares, cooperative programs, or other quota programs, including sector allocation in effect before the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006.

“(i) TRANSITION RULES.—

“(1) IN GENERAL.—The requirements of this section shall not apply to any quota program, including any individual quota program, cooperative program, or sector allocation for which a Council has taken final action or which has been submitted by a Council to the Secretary, or approved by the Secretary, within 6 months after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, except that—

“(A) the requirements of section 303(d) of this Act in effect on the day before the date of enactment of that Act shall apply to any such program;

“(B) the program shall be subject to review under subsection (c)(1)(G) of this section not later than 5 years after the program implementation; and

“(C) nothing in this subsection precludes a Council from incorporating criteria contained in this section into any such plans.

“(2) PACIFIC GROUND FISH PROPOSALS.—The requirements of this section, other than subparagraphs (A) and (B) of subsection (c)(1) and subparagraphs (A), (B), and (C) of paragraph (1) of this subsection, shall not apply to any proposal authorized under section 302(f) of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006 that is submitted within the timeframe prescribed by that section.”

(b) FEES.—Section 304(d)(2)(A) (16 U.S.C. 1854(d)(2)(A)) is amended by striking “management and enforcement” and inserting “management, data collection, and enforcement”.

(c) INVESTMENT IN UNITED STATES SEAFOOD PROCESSING FACILITIES.—The Secretary of Commerce shall work with the Small Business Administration and other Federal agencies to develop financial and other mechanisms to encourage United States investment in seafood processing facilities in the United States for fisheries that lack capacity needed to process fish harvested by United States vessels in compliance with the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.).

(d) CONFORMING AMENDMENT.—Section 304(d)(2)(C)(i) (16 U.S.C. 1854(d)(2)(C)(i)) is amended by striking “section 305(h)(5)(B)” and all that follows and inserting “section 305(h)(5)(B)”.

(e) APPLICATION WITH AMERICAN FISHERIES ACT.—Nothing in section 303A of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.), as added by subsection (a), shall be construed to modify or supersede any provision of the American Fisheries Act (46 U.S.C. 12102 note; 16 U.S.C. 1851 note; et alia).

#### SEC. 107. ENVIRONMENTAL REVIEW PROCESS.

Section 304 (16 U.S.C. 1854) is amended by adding at the end the following:

“(i) ENVIRONMENTAL REVIEW PROCESS.—

“(1) PROCEDURES.—The Secretary shall, in consultation with the Councils and the Council on Environmental Quality, revise and update agency procedures for compliance with the National Environmental Policy Act (42 U.S.C. 4231 et seq.). The procedures shall—

“(A) conform to the time lines for review and approval of fishery management plans and plan amendments under this section; and

“(B) integrate applicable environmental analytical procedures, including the time frames for public input, with the procedure for the preparation and dissemination of fishery management plans, plan amendments, and other actions taken or approved pursuant to this Act in order to provide for timely, clear and concise analysis that is useful to decision makers and the public, reduce extraneous paperwork, and effectively involve the public.

“(2) USAGE.—The updated agency procedures promulgated in accordance with this section used by the Councils or the Secretary shall be the sole environmental impact assessment procedure for fishery management plans, amendments, regulations, or other actions taken or approved pursuant to this Act.

“(3) SCHEDULE FOR PROMULGATION OF FINAL PROCEDURES.—The Secretary shall—

“(A) propose revised procedures within 6 months after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006;

“(B) provide 90 days for public review and comments; and

“(C) promulgate final procedures no later than 12 months after the date of enactment of that Act.

“(4) PUBLIC PARTICIPATION.—The Secretary is authorized and directed, in cooperation with the Council on Environmental Quality and the Councils, to involve the affected public in the development of revised procedures, including workshops or other appropriate means of public involvement.”.

#### SEC. 108. EMERGENCY REGULATIONS.

(a) LENGTHENING OF SECOND EMERGENCY PERIOD.—Section 305(c)(3)(B) (16 U.S.C. 1855(c)(3)(B)) is amended by striking “180 days,” the second time it appears and inserting “186 days.”.

(b) TECHNICAL AMENDMENT.—Section 305(c)(3)(D) (16 U.S.C. 1855(c)(3)(D)) is amended by inserting “or interim measures” after “emergency regulations”.

#### SEC. 109. WESTERN PACIFIC AND NORTH PACIFIC COMMUNITY DEVELOPMENT.

Section 305 (16 U.S.C. 1855) is amended by adding at the end thereof the following:

“(j) WESTERN PACIFIC AND NORTHERN PACIFIC REGIONAL MARINE EDUCATION AND TRAINING.—

“(1) IN GENERAL.—The Secretary shall establish a pilot program for regionally-based marine education and training programs in the Western Pacific and the Northern Pacific to foster understanding, practical use of knowledge (including native Hawaiian, Alaskan Native, and other Pacific Islander-based knowledge), and technical expertise relevant to stewardship of living marine resources. The Secretary shall, in cooperation with the Western Pacific and the North Pacific Regional Fishery Management Councils, regional educational institutions, and local Western Pacific and Northern Pacific community training entities, establish programs or projects that will improve communication, education, and training on marine resource issues throughout the region and increase scientific education for marine-related professions among coastal community residents, including indigenous Pacific islanders, Native Hawaiians, Alaskan Natives, and other underrepresented groups in the region.

“(2) PROGRAM COMPONENTS.—The program shall—

“(A) include marine science and technology education and training programs focused on preparing community residents for employment in marine related professions, including marine resource conservation and management, marine science, marine technology, and maritime operations;

“(B) include fisheries and seafood-related training programs, including programs for fish-

ery observers, seafood safety and seafood marketing, focused on increasing the involvement of coastal community residents in fishing, fishery management, and seafood-related operations;

“(C) include outreach programs and materials to educate and inform consumers about the quality and sustainability of wild fish or fish products farmed through responsible aquaculture, particularly in Hawaii, Alaska, the Western Pacific, the Northern Pacific, and the Central Pacific;

“(D) include programs to identify, with the fishing industry, methods and technologies that will improve the data collection, quality, and reporting and increase the sustainability of fishing practices, and to transfer such methods and technologies among fisheries sectors and to other nations in the Western, Northern, and Central Pacific;

“(E) develop means by which local and traditional knowledge (including Pacific islander, Native Hawaiian, and Alaskan Native knowledge) can enhance science-based management of fishery resources of the region; and

“(F) develop partnerships with other Western Pacific Island and Alaskan agencies, academic institutions, and other entities to meet the purposes of this section.”.

#### SEC. 110. SECRETARIAL ACTION ON STATE GROUND FISH FISHING.

Section 305 (16 U.S.C. 1855), as amended by section 109 of this Act, is further amended by adding at the end thereof the following:

“(k) MULTISPECIES GROUND FISH.—

“(1) IN GENERAL.—Within 60 days after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, the Secretary of Commerce shall determine whether fishing in State waters—

“(A) without a New England multispecies groundfish fishery permit on regulated species within the multispecies complex is not consistent with the applicable Federal fishery management plan; or

“(B) without a Federal bottomfish and sea-mount groundfish permit in the Hawaiian archipelago on regulated species within the complex is not consistent with the applicable Federal fishery management plan or State data are not sufficient to make such a determination..

“(2) CURE.—If the Secretary makes a determination that such actions are not consistent with the plan, the Secretary shall, in consultation with the Council, and after notifying the affected State, develop and implement measures to cure the inconsistency pursuant to section 306(b).”.

#### SEC. 111. JOINT ENFORCEMENT AGREEMENTS.

(a) IN GENERAL.—Section 311 (16 U.S.C. 1861) is amended—

(1) by striking “and” after the semicolon in subsection (b)(1)(A)(iv);

(2) by inserting “and” after the semicolon in subsection (b)(1)(A)(v);

(3) by inserting after clause (v) of subsection (b)(1)(A) the following:

“(vi) access, directly or indirectly, for enforcement purposes any data or information required to be provided under this title or regulations under this title, including data from vessel monitoring systems, satellite-based maritime distress and safety systems, or any similar system, subject to the confidentiality provisions of section 402;”;

(4) by redesignating subsection (h) as subsection (j); and

(5) by inserting after subsection (g) the following:

“(h) JOINT ENFORCEMENT AGREEMENTS.—

“(1) IN GENERAL.—The Governor of an eligible State may apply to the Secretary for execution of a joint enforcement agreement with the Secretary that will authorize the deputization and funding of State law enforcement officers with marine law enforcement responsibilities to perform duties of the Secretary relating to law en-

forcement provisions under this title or any other marine resource law enforced by the Secretary. Upon receiving an application meeting the requirements of this subsection, the Secretary may enter into a joint enforcement agreement with the requesting State.

“(2) ELIGIBLE STATE.—A State is eligible to participate in the cooperative enforcement agreements under this section if it is in, or bordering on, the Atlantic Ocean (including the Caribbean Sea), the Pacific Ocean, the Arctic Ocean, the Gulf of Mexico, Long Island Sound, or 1 or more of the Great Lakes.

“(3) REQUIREMENTS.—Joint enforcement agreements executed under paragraph (1)—

“(A) shall be consistent with the purposes and intent of this section to the extent applicable to the regulated activities;

“(B) may include specifications for joint management responsibilities as provided by the first section of Public Law 91–412 (15 U.S.C. 1525); and

“(C) shall provide for confidentiality of data and information submitted to the State under section 402.

“(4) ALLOCATION OF FUNDS.—The Secretary shall include in each joint enforcement agreement an allocation of funds to assist in management of the agreement. The allocation shall be fairly distributed among all eligible States participating in cooperative enforcement agreements under this subsection, based upon consideration of Federal marine enforcement needs, the specific marine conservation enforcement needs of each participating eligible State, and the capacity of the State to undertake the marine enforcement mission and assist with enforcement needs. The agreement may provide for amounts to be withheld by the Secretary for the cost of any technical or other assistance provided to the State by the Secretary under the agreement.

“(i) IMPROVED DATA SHARING.—

“(1) IN GENERAL.—Notwithstanding any other provision of this Act, as soon as practicable but no later than 21 months after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, the Secretary shall implement data-sharing measures to make any data required to be provided by this Act from satellite-based maritime distress and safety systems, vessel monitoring systems, or similar systems—

“(A) directly accessible by State enforcement officers authorized under subsection (a) of this section; and

“(B) available to a State management agency involved in, or affected by, management of a fishery if the State has entered into an agreement with the Secretary under section 402(b)(1)(B) of this Act.

“(2) AGREEMENT REQUIRED.—The Secretary shall promptly enter into an agreement with a State under section 402(b)(1)(B) of this Act if—

“(A) the Attorney General or highest ranking legal officer of the State provides a written opinion or certification that State law allows the State to maintain the confidentiality of information required by Federal law to be kept confidential; or

“(B) the Secretary is provided other reasonable assurance that the State can and will protect the identity or business of any person to which such information relates.”.

(b) REPORT.—Within 15 months after the date of enactment of this Act, the National Marine Fisheries Service and the United States Coast Guard shall transmit a joint report to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Resources containing—

(1) a cost-to-benefit analysis of the feasibility, value, and cost of using vessel monitoring systems, satellite-based maritime distress and safety systems, or similar systems for fishery management, conservation, enforcement, and safety purposes with the Federal government bearing the capital costs of any such system;

(2) an examination of the cumulative impact of existing requirements for commercial vessels;

(3) an examination of whether satellite-based maritime distress and safety systems, or similar requirements would overlap existing requirements or render them redundant;

(4) an examination of how data integration from such systems could be addressed;

(5) an examination of how to maximize the data-sharing opportunities between relevant State and Federal agencies and provide specific information on how to develop these opportunities, including the provision of direct access to satellite-based maritime distress and safety system or similar system data to State enforcement officers, while considering the need to maintain or provide an appropriate level of individual vessel confidentiality where practicable; and

(6) an assessment of how the satellite-based maritime distress and safety system or similar systems could be developed, purchased, and distributed to regulated vessels.

#### SEC. 112. TRANSITION TO SUSTAINABLE FISHERIES.

(a) IN GENERAL.—Section 312 (16 U.S.C. 1861a) is amended—

(1) by striking “measures;” in subsection (a)(1)(B) and inserting “measures, including regulatory restrictions (including those imposed as a result of judicial action) imposed to protect human health or the marine environment;”;

(2) by striking “1996, 1997, 1998, and 1999.” in subsection (a)(4) and inserting “2007 through 2013.”;

(3) by striking “or the Governor of a State for fisheries under State authority, may conduct a fishing” in subsection (b)(1) and inserting “the Governor of a State for fisheries under State authority, or a majority of permit holders in the fishery, may conduct a voluntary fishing”;

(4) by inserting “practicable” after “entrants,” in subsection (b)(1)(B)(i);

(5) by striking “cost-effective and” in subsection (b)(1)(C) and inserting “cost-effective and, in the instance of a program involving an industry fee system, prospectively”;

(6) by striking subparagraph (A) of subsection (b)(2) and inserting the following:

“(A) the owner of a fishing vessel, if the permit authorizing the participation of the vessel in the fishery is surrendered for permanent revocation and the vessel owner and permit holder relinquish any claim associated with the vessel or permit that could qualify such owner or holder for any present or future limited access system permit in the fishery for which the program is established or in any other fishery and such vessel is (i) scrapped, or (ii) through the Secretary of the department in which the Coast Guard is operating, subjected to title restrictions (including loss of the vessel’s fisheries endorsement) that permanently prohibit and effectively prevent its use in fishing in federal or state waters, or fishing on the high seas or in the waters of a foreign nation; or”;

(7) by striking “The Secretary shall consult, as appropriate, with Councils,” in subsection (b)(4) and inserting “The harvester proponents of each program and the Secretary shall consult, as appropriate and practicable, with Councils.”;

(8) by adding at the end of subsection (b) the following:

“(5) PAYMENT CONDITION.—The Secretary may not make a payment under paragraph (2) with respect to a vessel that will not be scrapped unless the Secretary certifies that the vessel will not be used for fishing in the waters of a foreign nation or fishing on the high seas.

“(6) REPORT.—

“(A) IN GENERAL.—Subject to the availability of funds, the Secretary shall, within 12 months after the date of the enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006 submit to the Congress a report—

“(i) identifying and describing the 20 fisheries in United States waters with the most severe ex-

amples of excess harvesting capacity in the fisheries, based on value of each fishery and the amount of excess harvesting capacity as determined by the Secretary;

“(ii) recommending measures for reducing such excess harvesting capacity, including the retirement of any latent fishing permits that could contribute to further excess harvesting capacity in those fisheries; and

“(iii) potential sources of funding for such measures.

“(B) BASIS FOR RECOMMENDATIONS.—The Secretary shall base the recommendations made with respect to a fishery on—

“(i) the most cost effective means of achieving voluntary reduction in capacity for the fishery using the potential for industry financing; and

“(ii) including measures to prevent the capacity that is being removed from the fishery from moving to other fisheries in the United States, in the waters of a foreign nation, or on the high seas.”;

(9) by striking “Secretary, at the request of the appropriate Council,” in subsection (d)(1)(A) and inserting “Secretary”;

(10) by striking “Secretary, in consultation with the Council,” in subsection (d)(1)(A) and inserting “Secretary”;

(11) by striking “a two-thirds majority of the participants voting.” in subsection (d)(1)(B) and inserting “at least a majority of the permit holders in the fishery, or 50 percent of the permitted allocation of the fishery, who participated in the fishery.”;

(12) by striking “establish,” in subsection (d)(2)(C) and inserting “establish, unless the Secretary determines that such fees should be collected from the seller;” and

(13) striking subsection (e) and inserting the following:

“(e) IMPLEMENTATION PLAN.—

“(1) FRAMEWORK REGULATIONS.—The Secretary shall propose and adopt framework regulations applicable to the implementation of all programs under this section.

“(2) PROGRAM REGULATIONS.—The Secretary shall implement each program under this section by promulgating regulations that, together with the framework regulations, establish each program and control its implementation.

“(3) HARVESTER PROPONENTS’ IMPLEMENTATION PLAN.—The Secretary may not propose implementation regulations for a program to be paid for by an industry fee system until the harvester proponents of the program provide to the Secretary a proposed implementation plan that, among other matters—

“(A) proposes the types and numbers of vessels or permits that are eligible to participate in the program and the manner in which the program shall proceed, taking into account—

“(i) the requirements of this section;

“(ii) the requirements of the framework regulations;

“(iii) the characteristics of the fishery and affected fishing communities;

“(iv) the requirements of the applicable fishery management plan and any amendment that such plan may require to support the proposed program;

“(v) the general needs and desires of harvesters in the fishery;

“(vi) the need to minimize program costs; and

“(vii) other matters, including the manner in which such proponents propose to fund the program to ensure its cost effectiveness, as well as any relevant factors demonstrating the potential for, or necessary to obtain, the support and general cooperation of a substantial number of affected harvesters in the fishery (or portion of the fishery) for which the program is intended; and

“(B) proposes procedures for program participation (such as submission of owner bids under an auction system or fair market-value assessment), including any terms and conditions for participation, that the harvester proponents deem to be reasonably necessary to meet the program’s proposed objectives.

“(4) PARTICIPATION CONTRACTS.—The Secretary shall contract with each person participating in a program, and each such contract shall, in addition to including such other matters as the Secretary deems necessary and appropriate to effectively implement each program (including penalties for contract non-performance) be consistent with the framework and implementing regulations and all other applicable law.

“(5) REDUCTION AUCTIONS.—Each program not involving fair market assessment shall involve a reduction auction that scores the reduction price of each bid offer by the data relevant to each bidder under an appropriate fisheries productivity factor. If the Secretary accepts bids, the Secretary shall accept responsive bids in the rank order of their bid scores, starting with the bid whose reduction price is the lowest percentage of the productivity factor, and successively accepting each additional responsive bid in rank order until either there are no more responsive bids or acceptance of the next bid would cause the total value of bids accepted to exceed the amount of funds available for the program.

“(6) BID INVITATIONS.—Each program shall proceed by the Secretary issuing invitations to bid setting out the terms and conditions for participation consistent with the framework and implementing regulations. Each bid that the Secretary receives in response to the invitation to bid shall constitute an irrevocable offer from the bidder.”.

(b) TECHNICAL AMENDMENT.—Sections 116, 203, 204, 205, and 206 of the Sustainable Fisheries Act are deemed to have added sections 312, 402, 403, 404, and 405, respectively to the Act as of the date of enactment of the Sustainable Fisheries Act.

#### SEC. 113. REGIONAL COASTAL DISASTER ASSISTANCE, TRANSITION, AND RECOVERY PROGRAM.

(a) IN GENERAL.—Title III (16 U.S.C. 1851 et seq.) is amended by adding at the end the following:

#### “SEC. 315. REGIONAL COASTAL DISASTER ASSISTANCE, TRANSITION, AND RECOVERY PROGRAM.

“(a) IN GENERAL.—When there is a catastrophic regional fishery disaster the Secretary may, upon the request of, and in consultation with, the Governors of affected States, establish a regional economic transition program to provide immediate disaster relief assistance to the fishermen, charter fishing operators, United States fish processors, and owners of related fishery infrastructure affected by the disaster.

“(b) PROGRAM COMPONENTS.—

“(1) IN GENERAL.—Subject to the availability of appropriations, the program shall provide funds or other economic assistance to affected entities, or to governmental entities for disbursement to affected entities, for—

“(A) meeting immediate regional shoreside fishery infrastructure needs, including processing facilities, cold storage facilities, ice houses, docks, including temporary docks and storage facilities, and other related shoreside fishery support facilities and infrastructure while ensuring that those projects will not result in an increase or replacement of fishing capacity;

“(B) financial assistance and job training assistance for fishermen who wish to remain in a fishery in the region that may be temporarily closed as a result of environmental or other effects associated with the disaster;

“(C) funding, pursuant to the requirements of section 312(b), to fishermen who are willing to scrap a fishing vessel and permanently surrender permits for fisheries named on that vessel; and

“(D) any other activities authorized under section 312 of this Act or section 308(d) of the Interjurisdictional Fisheries Act of 1986 (16 U.S.C. 4107(d)).

“(2) JOB TRAINING.—Any fisherman who decides to scrap a fishing vessel under the program shall be eligible for job training assistance.

“(3) **STATE PARTICIPATION OBLIGATION.**—The participation by a State in the program shall be conditioned upon a commitment by the appropriate State entity to ensure that the relevant State fishery meets the requirements of section 312(b) of this Act to ensure excess capacity does not re-enter the fishery.

“(4) **NO MATCHING REQUIRED.**—The Secretary may waive the matching requirements of section 312 of this Act, section 308 of the Interjurisdictional Fisheries Act of 1986 (16 U.S.C. 4107), and any other provision of law under which the Federal share of the cost of any activity is limited to less than 100 percent if the Secretary determines that—

“(A) no reasonable means are available through which applicants can meet the matching requirement; and

“(B) the probable benefit of 100 percent Federal financing outweighs the public interest in imposition of the matching requirement.

“(5) **NET REVENUE LIMIT INAPPLICABLE.**—Section 308(d)(3) of the Interjurisdictional Fisheries Act (16 U.S.C. 4107(d)(3)) shall not apply to assistance under this section.

“(c) **REGIONAL IMPACT EVALUATION.**—Within 2 months after a catastrophic regional fishery disaster the Secretary shall provide the Governor of each State participating in the program a comprehensive economic and socio-economic evaluation of the affected region’s fisheries to assist the Governor in assessing the current and future economic viability of affected fisheries, including the economic impact of foreign fish imports and the direct, indirect, or environmental impact of the disaster on the fishery and coastal communities.

“(d) **CATASTROPHIC REGIONAL FISHERY DISASTER DEFINED.**—In this section the term ‘catastrophic regional fishery disaster’ means a natural disaster, including a hurricane or tsunami, or a regulatory closure (including regulatory closures resulting from judicial action) to protect human health or the marine environment, that—

“(1) results in economic losses to coastal or fishing communities;

“(2) affects more than 1 State or a major fishery managed by a Council or interstate fishery commission; and

“(3) is determined by the Secretary to be a commercial fishery failure under section 312(a) of this Act or a fishery resource disaster or section 308(d) of the Interjurisdictional Fisheries Act of 1986 (16 U.S.C. 4107(d)).”

(b) **SALMON PLAN AND STUDY.**—

(1) **RECOVERY PLAN.**—Not later than 6 months after the date of enactment of this Act, the Secretary of Commerce shall complete a recovery plan for Klamath River Coho salmon and make it available to the public.

(2) **ANNUAL REPORT.**—Not later than 2 years after the date of enactment of this Act, and annually thereafter, the Secretary of Commerce shall submit a report to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Resources on—

(A) the actions taken under the recovery plan and other law relating to recovery of Klamath River Coho salmon, and how those actions are specifically contributing to its recovery;

(B) the progress made on the restoration of salmon spawning habitat, including water conditions as they relate to salmon health and recovery, with emphasis on the Klamath River and its tributaries below Iron Gate Dam;

(C) the status of other Klamath River anadromous fish populations, particularly Chinook salmon; and

(D) the actions taken by the Secretary to address the calendar year 2003 National Research Council recommendations regarding monitoring and research on Klamath River Basin salmon stocks.

(c) **OREGON AND CALIFORNIA SALMON FISHERY.**—Federally recognized Indian tribes and small businesses, including fishermen, fish proc-

essors, and related businesses serving the fishing industry, adversely affected by Federal closures and fishing restrictions in the Oregon and California 2006 fall Chinook salmon fishery are eligible to receive direct assistance under section 312(a) of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1861a(a)) and section 308(d) of the Interjurisdictional Fisheries Act of 1986 (16 U.S.C. 4107(d)). The Secretary may use no more than 4 percent of any monetary assistance to pay for administrative costs.

#### **SEC. 114. FISHERY FINANCE PROGRAM HURRICANE ASSISTANCE.**

(a) **LOAN ASSISTANCE.**—Subject to availability of appropriations, the Secretary of Commerce shall provide assistance to eligible holders of fishery finance program loans and allocate such assistance among eligible holders based upon their outstanding principal balances as of December 2, 2005, for any of the following purposes:

(1) To defer principal payments on the debt for 1 year and re-amortize the debt over the remaining term of the loan.

(2) To allow for an extension of the term of the loan for up to 1 year beyond the remaining term of the loan, or September 30, 2013, whichever is later.

(3) To pay the interest costs for such loans over fiscal years 2007 through 2013, not to exceed amounts authorized under subsection (d).

(4) To provide opportunities for loan forgiveness, as specified in subsection (c).

(b) **LOAN FORGIVENESS.**—Upon application made by an eligible holder of a fishery finance program loan, made at such time, in such manner, and containing such information as the Secretary may require, the Secretary, on a calendar year basis beginning in 2005, may, with respect to uninsured losses—

(1) offset against the outstanding balance on the loan an amount equal to the sum of the amounts expended by the holder during the calendar year to repair or replace covered vessels or facilities, or to invest in new fisheries infrastructure within or for use within the declared fisheries disaster area; or

(2) cancel the amount of debt equal to 100 hundred percent of actual expenditures on eligible repairs, reinvestment, expansion, or new investment in fisheries infrastructure in the disaster region, or repairs to, or replacement of, eligible fishing vessels.

(c) **DEFINITIONS.**—In this section:

(1) **DECLARED FISHERIES DISASTER AREA.**—The term “declared fisheries disaster area” means fisheries located in the major disaster area designated by the President under the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5121 et seq.) as a result of Hurricane Katrina or Hurricane Rita.

(2) **ELIGIBLE HOLDER.**—The term “eligible holder” means the holder of a fishery finance program loan if—

(A) that loan is used to guarantee or finance any fishing vessel or fish processing facility home-ported or located within the declared fisheries disaster area; and

(B) the holder makes expenditures to repair or replace such covered vessels or facilities, or invests in new fisheries infrastructure within or for use within the declared fisheries disaster area, to restore such facilities following the disaster.

(3) **FISHERY FINANCE PROGRAM LOAN.**—The term “fishery finance program loan” means a loan made or guaranteed under the fishery finance program under chapter 537 of title 46, United States Code.

(d) **AUTHORIZATION OF APPROPRIATIONS.**—There are authorized to be appropriated to the Secretary of Commerce for the purposes of this section not more than \$15,000,000 for each eligible holder for the period beginning with fiscal year 2007 through fiscal year 2013.

#### **SEC. 115. FISHERIES HURRICANE ASSISTANCE PROGRAM.**

(a) **IN GENERAL.**—The Secretary of Commerce shall establish an assistance program for the Gulf of Mexico commercial and recreational fishing industry.

(b) **ALLOCATION OF FUNDS.**—Under the program, the Secretary shall allocate funds appropriated to carry out the program among the States of Alabama, Louisiana, Florida, Mississippi, and Texas in proportion to the percentage of the fishery (including crawfish) catch landed by each State before August 29, 2005, except that the amount allocated to Florida shall be based exclusively on the proportion of such catch landed by the Florida Gulf Coast fishery.

(c) **USE OF FUNDS.**—Of the amounts made available to each State under the program—

(1) 2 percent shall be retained by the State to be used for the distribution of additional payments to fishermen with a demonstrated record of compliance with turtle excluder and bycatch reduction device regulations; and

(2) the remainder of the amounts shall be used for—

(A) personal assistance, with priority given to food, energy needs, housing assistance, transportation fuel, and other urgent needs;

(B) assistance for small businesses, including fishermen, fish processors, and related businesses serving the fishing industry;

(C) domestic product marketing and seafood promotion;

(D) State seafood testing programs;

(E) the development of limited entry programs for the fishery;

(F) funding or other incentives to ensure widespread and proper use of turtle excluder devices and bycatch reduction devices in the fishery; and

(G) voluntary capacity reduction programs for shrimp fisheries under limited access programs.

(d) **AUTHORIZATION OF APPROPRIATIONS.**—There are authorized to be appropriated to the Secretary of Commerce \$17,500,000 for each of fiscal years 2007 through 2012 to carry out this section.

#### **SEC. 116. BYCATCH REDUCTION ENGINEERING PROGRAM.**

(a) **IN GENERAL.**—Title III (16 U.S.C. 1851 et seq.), as amended by section 113 of this Act, is further amended by adding at the end the following:

#### **“SEC. 316. BYCATCH REDUCTION ENGINEERING PROGRAM.**

“(a) **BYCATCH REDUCTION ENGINEERING PROGRAM.**—Not later than 1 year after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, the Secretary, in cooperation with the Councils and other affected interests, and based upon the best scientific information available, shall establish a bycatch reduction program, including grants, to develop technological devices and other conservation engineering changes designed to minimize bycatch, seabird interactions, bycatch mortality, and post-release mortality in Federally managed fisheries. The program shall—

“(1) be regionally based;

“(2) be coordinated with projects conducted under the cooperative research and management program established under this Act;

“(3) provide information and outreach to fishery participants that will encourage adoption and use of technologies developed under the program; and

“(4) provide for routine consultation with the Councils in order to maximize opportunities to incorporate results of the program in Council actions and provide incentives for adoption of methods developed under the program in fishery management plans developed by the Councils.

“(b) **INCENTIVES.**—Any fishery management plan prepared by a Council or by the Secretary may establish a system of incentives to reduce total bycatch and seabird interactions, amounts, bycatch rates, and post-release mortality in fisheries under the Council’s or Secretary’s jurisdiction, including—

“(1) measures to incorporate bycatch into quotas, including the establishment of collective or individual bycatch quotas;

“(2) measures to promote the use of gear with verifiable and monitored low bycatch and seabird interactions, rates; and

“(3) measures that, based on the best scientific information available, will reduce bycatch and seabird interactions, bycatch mortality, post-release mortality, or regulatory discards in the fishery.

“(c) COORDINATION ON SEABIRD INTERACTIONS.—The Secretary, in coordination with the Secretary of Interior, is authorized to undertake projects in cooperation with industry to improve information and technology to reduce seabird bycatch, including—

“(1) outreach to industry on new technologies and methods;

“(2) projects to mitigate for seabird mortality; and

“(3) actions at appropriate international fishery organizations to reduce seabird interactions in fisheries.

“(d) REPORT.—The Secretary shall transmit an annual report to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Resources that—

“(1) describes funding provided to implement this section;

“(2) describes developments in gear technology achieved under this section; and

“(3) describes improvements and reduction in bycatch and seabird interactions associated with implementing this section, as well as proposals to address remaining bycatch or seabird interaction problems.”

(b) CDQ BYCATCH LIMITATIONS.—

(1) IN GENERAL.—Section 305(i) (16 U.S.C. 1855(i)) is amended—

(A) by striking “directed fishing allocation” and all that follows in paragraph (1)(B)(ii)(I), and inserting “total allocation (directed and nontarget combined) of 10.7 percent effective January 1, 2008; and”;

(B) by striking “directed fishing allocation of 10 percent.” in paragraph (1)(B)(ii)(II) and inserting “total allocation (directed and nontarget combined) of 10.7 percent.”;

(C) by inserting after paragraph (1)(B)(ii) the following:

“The total allocation (directed and nontarget combined) for a fishery to which subclause (I) or (II) applies may not be exceeded.”; and

(D) by inserting “Voluntary transfers by and among eligible entities shall be allowed, whether before or after harvesting. Notwithstanding the first sentence of this subparagraph, seven-tenths of one percent of the total allowable catch, guideline harvest level, or other annual catch limit, within the amount allocated to the program by subclause (I) or subclause (II) of subparagraph (B)(ii), shall be allocated among the eligible entities by the panel established in subparagraph (G), or allocated by the Secretary based on the nontarget needs of eligible entities in the absence of a panel decision.” after “2006.” in paragraph (1)(C).

(2) EFFECTIVE DATE.—The allocation percentage in subclause (I) of section 305(i)(1)(B)(ii) of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1855(i)(1)(B)(ii)), as amended by paragraph (1) of this subsection, shall be in effect in 2007 with respect to any sector of a fishery to which such subclause applies and in which a fishing cooperative is established in 2007, and such sector's 2007 allocation shall be reduced by a pro rata amount to accomplish such increased allocation to the program. For purposes of section 305(i)(1) of that Act and of this subsection, the term “fishing cooperative” means a fishing cooperative whether or not authorized by a fishery management council or Federal agency, if a majority of the participants in the sector are participants in the fishing cooperative.

#### SEC. 117. COMMUNITY-BASED RESTORATION PROGRAM FOR FISHERY AND COASTAL HABITATS.

(a) IN GENERAL.—The Secretary of Commerce shall establish a community-based fishery and coastal habitat restoration program to implement and support the restoration of fishery and coastal habitats.

(b) AUTHORIZED ACTIVITIES.—In carrying out the program, the Secretary may—

(1) provide funding and technical expertise to fishery and coastal communities to assist them in restoring fishery and coastal habitat;

(2) advance the science and monitoring of coastal habitat restoration;

(3) transfer restoration technologies to the private sector, the public, and other governmental agencies;

(4) develop public-private partnerships to accomplish sound coastal restoration projects;

(5) promote significant community support and volunteer participation in fishery and coastal habitat restoration;

(6) promote stewardship of fishery and coastal habitats; and

(7) leverage resources through national, regional, and local public-private partnerships.

#### SEC. 118. PROHIBITED ACTS.

Section 307(1) (16 U.S.C. 1857(1)) is amended—

(1) by striking “or” after the semicolon in subparagraph (O);

(2) by striking “carcass.” in subparagraph (P) and inserting “carcass.”; and

(3) by inserting after subparagraph (P) and before the last sentence the following:

“(Q) to import, export, transport, sell, receive, acquire, or purchase in interstate or foreign commerce any fish taken, possessed, transported, or sold in violation of any foreign law or regulation; or

“(R) to use any fishing vessel to engage in fishing in Federal or State waters, or on the high seas or in the waters of another country, after the Secretary has made a payment to the owner of that fishing vessel under section 312(b)(2).”

#### SEC. 119. SHARK FEEDING.

Title III (16 U.S.C. 1851 et seq.), as amended by section 116 of this Act, is further amended by adding at the end the following:

##### “SEC. 317. SHARK FEEDING.

“Except to the extent determined by the Secretary, or under State law, as presenting no public health hazard or safety risk, or when conducted as part of a research program funded in whole or in part by appropriated funds, it is unlawful to introduce, or attempt to introduce, food or any other substance into the water to attract sharks for any purpose other than to harvest sharks within the Exclusive Economic Zone seaward of the State of Hawaii and of the Commonwealths, territories, and possessions of the United States in the Pacific Ocean Area.”

#### SEC. 120. CLARIFICATION OF FLEXIBILITY.

(a) IN GENERAL.—The Secretary of Commerce has the discretion under the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1851 et seq.) to extend the time for rebuilding the summer flounder fishery to not later than January 1, 2013, only if—

(1) the Secretary has determined that—

(A) overfishing is not occurring in the fishery and that a mechanism is in place to ensure overfishing does not occur in the fishery; and

(B) stock biomass levels are increasing;

(2) the biomass rebuilding target previously applicable to such stock will be met or exceeded within the new time for rebuilding;

(3) the extension period is based on the status and biology of the stock and the rate of rebuilding;

(4) monitoring will ensure rebuilding continues;

(5) the extension meets the requirements of section 301(a)(1) of that Act (16 U.S.C. 1851(a)(1)); and

(6) the best scientific information available shows that the extension will allow continued rebuilding.

(b) AUTHORITY.—Nothing in this section shall be construed to amend the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1851 et seq.) or to limit or otherwise alter the authority of the Secretary under that Act concerning other species.

#### SEC. 121. SOUTHEAST ALASKA FISHERIES COMMUNITIES CAPACITY REDUCTION.

Section 209 of the Department of Commerce and Related Agencies Appropriations Act, 2005 (Pub. L. 108-447; 118 Stat. 2884) is amended—

(1) by inserting “(a) IN GENERAL.—” after “SEC. 209.”;

(2) by striking “is authorized to” in the first sentence and inserting “shall”;

(3) by striking “\$50,000,000” and all that follows in the first sentence and inserting “up to \$25,000,000 pursuant to section 57735 of title 46, United States Code.”;

(4) by striking the third sentence and inserting: “The loan shall have a term of 40 years.”; and

(5) by adding at the end the following:

“(b) SOUTHEAST ALASKA FISHERIES PROGRAM.—

“(1) CONDUCT OF PROGRAM BY RSA.—The program described in subsection (a) shall be conducted under Alaska law by the Southeast Revitalization Association.

“(2) TREATMENT UNDER CHAPTER 577 OF TITLE 46.—For purposes of section 57735 of title 46, United States Code, the program shall be considered to be a program established under section 312 of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1861a).

“(3) APPLICATION OF MAGNUSON-STEVENS ACT.—Notwithstanding paragraph (2), the program shall not be subject to section 312 of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1861a), except for subsections (b)(1)(C) and (d) of that section.

“(c) SOUTHEAST ALASKA FISHERIES PROGRAM APPROVAL AND REFERENDUM.—

“(1) IN GENERAL.—The Secretary of Commerce may approve a capacity reduction plan submitted by the Southeast Revitalization Association under subsection (b).

“(2) REFERENDUM.—The Secretary shall conduct an industry fee system referendum for the buyback under the program in accordance with section 312(d)(1) of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1861a), except that—

“(A) no Council request and no consultation shall be required; and

“(B) the fee shall not exceed 3 percent of the annual ex-vessel value of all salmon harvested in the southeast Alaska purse seine fishery.

“(d) DISBURSAL OF LOAN PROCEEDS.—If the industry fee system is approved as provided in section 312(d)(1)(B) of that Act (16 U.S.C. 1861a(d)(1)(B)), the Secretary shall disburse the loan in the form of reduction payments to participants in such amounts as the Southeast Revitalization Association certifies to have been accepted under Alaska law for reduction payments. The Secretary shall thereafter administer the fee system in accordance with section 312(d)(2) of that Act (16 U.S.C. 1861a(d)(2)), and any person paying or collecting the fee shall make such payments or collection such fees in accordance with the requirements of that Act (16 U.S.C. 1801 et seq.).”

#### SEC. 122. CONVERSION TO CATCHER/PROCESSOR SHARES.

(a) IN GENERAL.—

(1) AMENDMENT OF PLAN.—Not later than 90 days after the date of enactment of this Act, the Secretary of Commerce shall amend the fishery management plan for the Bering Sea/Aleutian Islands King and Tanner Crabs for the Northern Region (as that term is used in the plan) to authorize—

(A) an eligible entity holding processor quota shares to elect on an annual basis to work together with other entities holding processor quota shares and affiliated with such eligible

entity through common ownership to combine any catcher vessel quota shares for the Northern Region with their processor quota shares and to exchange them for newly created catcher/processor owner quota shares for the Northern Region; and

(B) an eligible entity holding catcher vessel quota shares to elect on an annual basis to work together with other entities holding catcher vessel quota shares and affiliated with such eligible entity through common ownership to combine any processor quota shares for the Northern Region with their catcher vessel quota shares and to exchange them for newly created catcher/processor owner quota shares for the Northern Region.

(2) **ELIGIBILITY AND LIMITATIONS.**—

(A) The authority provided in paragraph (1)(A) shall—

(i) apply only to an entity which was initially awarded both catcher/processor owner quota shares, and processor quota shares under the plan (in combination with the processor quota shares of its commonly owned affiliates) of less than 7 percent of the Bering Sea/Aleutian Island processor quota shares; or

(II) apply only to an entity which was initially awarded both catcher/processor owner quota shares under the plan and processor quota shares under section 417(a) of the Coast Guard and Maritime Transportation Act of 2006 (Public Law 109-241; 120 Stat. 546);

(ii) be limited to processor quota shares initially awarded to such entities and their commonly owned affiliates under the plan or section 417(a) of that Act; and

(iii) shall not exceed 1 million pounds per entity during any calendar year.

(B) The authority provided in paragraph (1)(B) shall—

(i) apply only to an entity which was initially awarded both catcher/processor owner quota shares, and processor quota shares under the plan (in combination with the processor quota shares of its commonly owned affiliates) of more than 7 percent of the Bering Sea/Aleutian Island processor quota shares;

(ii) be limited to catcher vessel quota shares initially awarded to such entity and its commonly owned affiliates; and

(iii) shall not exceed 1 million pounds per entity during any calendar year.

(3) **EXCHANGE RATE.**—The entities referred to in paragraph (1) shall receive under the amendment 1 unit of newly created catcher/processor owner quota shares in exchange for 1 unit of catcher vessel owner quota shares and 0.9 units of processor quota shares.

(4) **AREA OF VALIDITY.**—Each unit of newly created catcher/processor owner quota shares under this subsection shall only be valid for the Northern Region.

(b) **FEES.**—

(1) **LOCAL FEES.**—The holder of the newly created catcher/processor owner quota shares under subsection (a) shall pay a fee of 5 percent of the ex-vessel value of the crab harvested pursuant to those shares to any local governmental entities in the Northern Region if the processor quota shares used to produce those newly created catcher/processor owner quota shares were originally derived from the processing activities that occurred in a community under the jurisdiction of those local governmental entities.

(2) **STATE FEE.**—The State of Alaska may collect from the holder of the newly created catcher/processor owner quota shares under subsection (a) a fee of 1 percent of the ex-vessel value of the crab harvested pursuant to those shares.

(c) **OFF-LOADING REQUIREMENT.**—Crab harvested pursuant to catcher/processor owner quota shares created under this subsection shall be off-loaded in those communities receiving the local governmental entities fee revenue set forth in subsection (b)(1).

(d) **PERIODIC COUNCIL REVIEW.**—As part of its periodic review of the plan, the North Pacific

Fishery Management Council may review the effect, if any, of this subsection upon communities in the Northern Region. If the Council determines that this section adversely affects the communities, the Council may recommend to the Secretary of Commerce, and the Secretary may approve, such changes to the plan as are necessary to mitigate those adverse effects.

(e) **USE CAPS.**—

(1) **IN GENERAL.**—Notwithstanding sections 680.42(b)(ii)(2) and 680.7(a)(ii)(7) of title 50, Code of Federal Regulations, custom processing arrangements shall not count against any use cap for the processing of opilio crab in the Northern Region so long as such crab is processed in the Northern Region by a shore-based crab processor.

(2) **SHORE-BASED CRAB PROCESSOR DEFINED.**—In this paragraph, the term “shore-based crab processor” means any person or vessel that receives, purchases, or arranges to purchase unprocessed crab, that is located on shore or moored within the harbor.

**TITLE II—INFORMATION AND RESEARCH**  
**SEC. 201. RECREATIONAL FISHERIES INFORMATION.**

Section 401 (16 U.S.C. 1881) is amended by striking subsection (g) and inserting the following:

“(g) **RECREATIONAL FISHERIES.**—

“(1) **FEDERAL PROGRAM.**—The Secretary shall establish and implement a regionally based registry program for recreational fishermen in each of the 8 fishery management regions. The program, which shall not require a fee before January 1, 2011, shall provide for—

“(A) the registration (including identification and contact information) of individuals who engage in recreational fishing—

“(i) in the Exclusive Economic Zone;

“(ii) for anadromous species; or

“(iii) for Continental Shelf fishery resources beyond the Exclusive Economic Zone; and

“(B) if appropriate, the registration (including the ownership, operator, and identification of the vessel) of vessels used in such fishing.

“(2) **STATE PROGRAMS.**—The Secretary shall exempt from registration under the program recreational fishermen and charter fishing vessels licensed, permitted, or registered under the laws of a State if the Secretary determines that information from the State program is suitable for the Secretary’s use or is used to assist in completing marine recreational fisheries statistical surveys, or evaluating the effects of proposed conservation and management measures for marine recreational fisheries.

“(3) **DATA COLLECTION.**—

“(A) **IMPROVEMENT OF THE MARINE RECREATIONAL FISHERY STATISTICS SURVEY.**—Within 24 months after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, the Secretary, in consultation with representatives of the recreational fishing industry and experts in statistics, technology, and other appropriate fields, shall establish a program to improve the quality and accuracy of information generated by the Marine Recreational Fishery Statistics Survey, with a goal of achieving acceptable accuracy and utility for each individual fishery.

“(B) **NRC REPORT RECOMMENDATIONS.**—The program shall take into consideration and, to the extent feasible, implement the recommendations of the National Research Council in its report Review of Recreational Fisheries Survey Methods (2006), including—

“(i) redesigning the Survey to improve the effectiveness and appropriateness of sampling and estimation procedures, its applicability to various kinds of management decisions, and its usefulness for social and economic analyses; and

“(ii) providing for ongoing technical evaluation and modification as needed to meet emerging management needs.

“(C) **METHODOLOGY.**—Unless the Secretary determines that alternate methods will achieve

this goal more efficiently and effectively, the program shall, to the extent possible, include—

“(i) an adequate number of intercepts to accurately estimate recreational catch and effort;

“(ii) use of surveys that target anglers registered or licensed at the State or Federal level to collect participation and effort data;

“(iii) collection and analysis of vessel trip report data from charter fishing vessels;

“(iv) development of a weather corrective factor that can be applied to recreational catch and effort estimates; and

“(v) an independent committee composed of recreational fishermen, academics, persons with expertise in stock assessments and survey design, and appropriate personnel from the National Marine Fisheries Service to review the collection estimates, geographic, and other variables related to dockside intercepts and to identify deficiencies in recreational data collection, and possible correction measures.

“(D) **DEADLINE.**—The Secretary shall complete the program under this paragraph and implement the improved Marine Recreational Fishery Statistics Survey not later than January 1, 2009.

“(4) **REPORT.**—Within 24 months after establishment of the program, the Secretary shall submit a report to Congress that describes the progress made toward achieving the goals and objectives of the program.”

**SEC. 202. COLLECTION OF INFORMATION.**

Section 402(a) (16 U.S.C. 1881a(a)) is amended—

(1) by striking “(a) **COUNCIL REQUESTS.**—” in the subsection heading and inserting “(a) **COLLECTION PROGRAMS.**—”;

(2) by resetting the text following “(a) **COLLECTION PROGRAMS.**—” as a new paragraph 2 ems from the left margin;

(3) by inserting “(1) **COUNCIL REQUESTS.**—” before “If a Council”;

(4) by striking “subsection” in the last sentence and inserting “paragraph”;

(5) by striking “(other than information that would disclose proprietary or confidential commercial or financial information regarding fishing operations or fish processing operations)” each place it appears; and

(6) by adding at the end the following:

“(2) **SECRETARIAL INITIATION.**—If the Secretary determines that additional information is necessary for developing, implementing, revising, or monitoring a fishery management plan, or for determining whether a fishery is in need of management, the Secretary may, by regulation, implement an information collection or observer program requiring submission of such additional information for the fishery.”

**SEC. 203. ACCESS TO CERTAIN INFORMATION.**

(a) **IN GENERAL.**—Section 402(b) (16 U.S.C. 1881a(b)) is amended—

(1) by redesignating paragraph (2) as paragraph (3) and resetting it 2 ems from the left margin;

(2) by striking all preceding paragraph (3), as redesignated, and inserting the following:

“(b) **CONFIDENTIALITY OF INFORMATION.**—

“(1) Any information submitted to the Secretary, a State fishery management agency, or a marine fisheries commission by any person in compliance with the requirements of this Act shall be confidential and shall not be disclosed except—

“(A) to Federal employees and Council employees who are responsible for fishery management plan development, monitoring, or enforcement;

“(B) to State or Marine Fisheries Commission employees as necessary to further the Department’s mission, subject to a confidentiality agreement that prohibits public disclosure of the identity of business of any person;

“(C) to State employees who are responsible for fishery management plan enforcement, if the States employing those employees have entered into a fishery enforcement agreement with the Secretary and the agreement is in effect;



“(D) when required by court order;

“(E) when such information is used by State, Council, or Marine Fisheries Commission employees to verify catch under a limited access program, but only to the extent that such use is consistent with subparagraph (B);

“(F) when the Secretary has obtained written authorization from the person submitting such information to release such information to persons for reasons not otherwise provided for in this subsection, and such release does not violate other requirements of this Act;

“(G) when such information is required to be submitted to the Secretary for any determination under a limited access program; or

“(H) in support of homeland and national security activities, including the Coast Guard’s homeland security missions as defined in section 888(a)(2) of the Homeland Security Act of 2002 (6 U.S.C. 468(a)(2)).

“(2) Any observer information shall be confidential and shall not be disclosed, except in accordance with the requirements of subparagraphs (A) through (H) of paragraph (1), or—

“(A) as authorized by a fishery management plan or regulations under the authority of the North Pacific Council to allow disclosure to the public of weekly summary bycatch information identified by vessel or for haul-specific bycatch information without vessel identification;

“(B) when such information is necessary in proceedings to adjudicate observer certifications; or

“(C) as authorized by any regulations issued under paragraph (3) allowing the collection of observer information, pursuant to a confidentiality agreement between the observers, observer employers, and the Secretary prohibiting disclosure of the information by the observers or observer employers, in order—

“(i) to allow the sharing of observer information among observers and between observers and observer employers as necessary to train and prepare observers for deployments on specific vessels; or

“(ii) to validate the accuracy of the observer information collected.”; and

(3) by striking “(I)(E)” in paragraph (3), as redesignated, and inserting “(2)(A).”

(b) CONFORMING AMENDMENT.—Section 404(c)(4) (16 U.S.C. 1881c(c)(4)) is amended by striking “under section 401”.

#### SEC. 204. COOPERATIVE RESEARCH AND MANAGEMENT PROGRAM.

Title III (16 U.S.C. 1851 et seq.), as amended by section 119 of this Act, is further amended by adding at the end the following:

#### “SEC. 318. COOPERATIVE RESEARCH AND MANAGEMENT PROGRAM.

“(a) IN GENERAL.—The Secretary of Commerce, in consultation with the Councils, shall establish a cooperative research and management program to address needs identified under this Act and under any other marine resource laws enforced by the Secretary. The program shall be implemented on a regional basis and shall be developed and conducted through partnerships among Federal, State, and Tribal managers and scientists (including interstate fishery commissions), fishing industry participants (including use of commercial charter or recreational vessels for gathering data), and educational institutions.

“(b) ELIGIBLE PROJECTS.—The Secretary shall make funds available under the program for the support of projects to address critical needs identified by the Councils in consultation with the Secretary. The program shall promote and encourage efforts to utilize sources of data maintained by other Federal agencies, State agencies, or academia for use in such projects.

“(c) FUNDING.—In making funds available the Secretary shall award funding on a competitive basis and based on regional fishery management needs, select programs that form part of a coherent program of research focused on solving priority issues identified by the Councils, and shall give priority to the following projects:

“(1) Projects to collect data to improve, supplement, or enhance stock assessments, including the use of fishing vessels or acoustic or other marine technology.

“(2) Projects to assess the amount and type of bycatch or post-release mortality occurring in a fishery.

“(3) Conservation engineering projects designed to reduce bycatch, including avoidance of post-release mortality, reduction of bycatch in high seas fisheries, and transfer of such fishing technologies to other nations.

“(4) Projects for the identification of habitat areas of particular concern and for habitat conservation.

“(5) Projects designed to collect and compile economic and social data.

“(d) EXPERIMENTAL PERMITTING PROCESS.—Not later than 180 days after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, the Secretary, in consultation with the Councils, shall promulgate regulations that create an expedited, uniform, and regionally-based process to promote issuance, where practicable, of experimental fishing permits.

“(e) GUIDELINES.—The Secretary, in consultation with the Councils, shall establish guidelines to ensure that participation in a research project funded under this section does not result in loss of a participant’s catch history or unexpended days-at-sea as part of a limited entry system.

“(f) EXEMPTED PROJECTS.—The procedures of this section shall not apply to research funded by quota set-asides in a fishery.”

#### SEC. 205. HERRING STUDY.

Title III (16 U.S.C. 1851 et seq.), as amended by section 204, is further amended by adding at the end the following:

#### “SEC. 319. HERRING STUDY.

“(a) IN GENERAL.—The Secretary may conduct a cooperative research program to study the issues of abundance, distribution and the role of herring as forage fish for other commercially important fish stocks in the Northwest Atlantic, and the potential for local scale depletion from herring harvesting and how it relates to other fisheries in the Northwest Atlantic. In planning, designing, and implementing this program, the Secretary shall engage multiple fisheries sectors and stakeholder groups concerned with herring management.

“(b) REPORT.—The Secretary shall present the final results of this study to Congress within 3 months following the completion of the study, and an interim report at the end of fiscal year 2008.

“(c) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated \$2,000,000 for fiscal year 2007 through fiscal year 2009 to conduct this study.”

#### SEC. 206. RESTORATION STUDY.

Title III (16 U.S.C. 1851 et seq.), as amended by section 205, is further amended by adding at the end the following:

#### “SEC. 320. RESTORATION STUDY.

“(a) IN GENERAL.—The Secretary may conduct a study to update scientific information and protocols needed to improve restoration techniques for a variety of coast habitat types and synthesize the results in a format easily understandable by restoration practitioners and local communities.

“(b) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated \$500,000 for fiscal year 2007 to conduct this study.”

#### SEC. 207. WESTERN PACIFIC FISHERY DEMONSTRATION PROJECTS.

Section 111(b) of the Sustainable Fisheries Act (16 U.S.C. 1855 note) is amended—

(1) by striking “and the Secretary of the Interior are” in paragraph (1) and inserting “is”;

(2) by striking “not less than three and not more than five” in paragraph (1); and

(3) by striking paragraph (6) and inserting the following:

“(6) In this subsection the term ‘Western Pacific community’ means a community eligible to participate under section 305(i)(2)(B)(i) through (iv) of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1855(i)(2)(B)(i) through (iv)).”

#### SEC. 208. FISHERIES CONSERVATION AND MANAGEMENT FUND.

(a) IN GENERAL.—The Secretary shall establish and maintain a fund, to be known as the “Fisheries Conservation and Management Fund”, which shall consist of amounts retained and deposited into the Fund under subsection (c).

(b) PURPOSES.—Subject to the allocation of funds described in subsection (d), amounts in the Fund shall be available to the Secretary of Commerce, without appropriation or fiscal year limitation, to disburse as described in subsection (e) for—

(1) efforts to improve fishery harvest data collection including—

(A) expanding the use of electronic catch reporting programs and technology; and

(B) improvement of monitoring and observer coverage through the expanded use of electronic monitoring devices and satellite tracking systems such as VMS on small vessels;

(2) cooperative fishery research and analysis, in collaboration with fishery participants, academic institutions, community residents, and other interested parties;

(3) development of methods or new technologies to improve the quality, health safety, and value of fish landed;

(4) conducting analysis of fish and seafood for health benefits and risks, including levels of contaminants and, where feasible, the source of such contaminants;

(5) marketing of sustainable United States fishery products, including consumer education regarding the health or other benefits of wild fishery products harvested by vessels of the United States;

(6) improving data collection under the Marine Recreational Fishery Statistics Survey in accordance with section 401(g)(3) of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1881(g)(3)); and

(7) providing financial assistance to fishermen to offset the costs of modifying fishing practices and gear to meet the requirements of this Act, the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.), and other Federal laws in *pari materia*.

(c) DEPOSITS TO THE FUND.—

(1) QUOTA SET-ASIDES.—Any amount generated through quota set-asides established by a Council under the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.) and designated by the Council for inclusion in the Fisheries Conservation and Management Fund, may be deposited in the Fund.

(2) OTHER FUNDS.—In addition to amounts received pursuant to paragraph (1) of this subsection, the Fishery Conservation and Management Fund may also receive funds from—

(A) appropriations for the purposes of this section; and

(B) States or other public sources or private or non-profit organizations for purposes of this section.

(d) REGIONAL ALLOCATION.—The Secretary shall, every 2 years, apportion monies from the Fund among the eight Council regions according to recommendations of the Councils, based on regional priorities identified through the Council process, except that no region shall receive less than 5 percent of the Fund in each allocation period.

(e) LIMITATION ON THE USE OF THE FUND.—No amount made available from the Fund may be used to defray the costs of carrying out requirements of this Act or the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.) other than those uses identified in this section.

**SEC. 209. USE OF FISHERY FINANCE PROGRAM FOR SUSTAINABLE PURPOSES.**

Section 53706(a)(7) of title 46, United States Code, is amended to read as follows:

“(7) Financing or refinancing—

“(A) the purchase of individual fishing quotas in accordance with section 303(d)(4) of the Magnuson-Stevens Fishery Conservation and Management Act (including the reimbursement of obligors for expenditures previously made for such a purchase);

“(B) activities that assist in the transition to reduced fishing capacity; or

“(C) technologies or upgrades designed to improve collection and reporting of fishery-dependent data, to reduce bycatch, to improve selectivity or reduce adverse impacts of fishing gear, or to improve safety.”.

**SEC. 210. REGIONAL ECOSYSTEM RESEARCH.**

Section 406 (16 U.S.C. 1882) is amended by adding at the end the following:

“(f) REGIONAL ECOSYSTEM RESEARCH.—

“(1) STUDY.—Within 180 days after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, the Secretary, in consultation with the Councils, shall undertake and complete a study on the state of the science for advancing the concepts and integration of ecosystem considerations in regional fishery management. The study should build upon the recommendations of the advisory panel and include—

“(A) recommendations for scientific data, information and technology requirements for understanding ecosystem processes, and methods for integrating such information from a variety of federal, state, and regional sources;

“(B) recommendations for processes for incorporating broad stake holder participation;

“(C) recommendations for processes to account for effects of environmental variation on fish stocks and fisheries; and

“(D) a description of existing and developing council efforts to implement ecosystem approaches, including lessons learned by the councils.

“(2) AGENCY TECHNICAL ADVICE AND ASSISTANCE, REGIONAL PILOT PROGRAMS.—The Secretary is authorized to provide necessary technical advice and assistance, including grants, to the Councils for the development and design of regional pilot programs that build upon the recommendations of the advisory panel and, when completed, the study.”.

**SEC. 211. DEEP SEA CORAL RESEARCH AND TECHNOLOGY PROGRAM.**

Title IV (16 U.S.C. 1881 et seq.) is amended by adding at the end the following:

**“SEC. 408. DEEP SEA CORAL RESEARCH AND TECHNOLOGY PROGRAM.**

“(a) IN GENERAL.—The Secretary, in consultation with appropriate regional fishery management councils and in coordination with other federal agencies and educational institutions, shall, subject to the availability of appropriations, establish a program—

“(1) to identify existing research on, and known locations of, deep sea corals and submit such information to the appropriate Councils;

“(2) to locate and map locations of deep sea corals and submit such information to the Councils;

“(3) to monitor activity in locations where deep sea corals are known or likely to occur, based on best scientific information available, including through underwater or remote sensing technologies and submit such information to the appropriate Councils;

“(4) to conduct research, including cooperative research with fishing industry participants, on deep sea corals and related species, and on survey methods;

“(5) to develop technologies or methods designed to assist fishing industry participants in reducing interactions between fishing gear and deep sea corals; and

“(6) to prioritize program activities in areas where deep sea corals are known to occur, and

in areas where scientific modeling or other methods predict deep sea corals are likely to be present.

“(b) REPORTING.—Beginning 1 year after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, the Secretary, in consultation with the Councils, shall submit biennial reports to Congress and the public on steps taken by the Secretary to identify, monitor, and protect deep sea coral areas, including summaries of the results of mapping, research, and data collection performed under the program.”.

**SEC. 212. IMPACT OF TURTLE EXCLUDER DEVICES ON SHRIMPING.**

(a) IN GENERAL.—The Undersecretary of Commerce for Oceans and Atmosphere shall execute an agreement with the National Academy of Sciences to conduct, jointly, a multi-year, comprehensive in-water study designed—

(1) to measure accurately the efforts and effects of shrimp fishery efforts to utilize turtle excluder devices;

(2) to analyze the impact of those efforts on sea turtle mortality, including interaction between turtles and shrimp trawlers in the inshore, nearshore, and offshore waters of the Gulf of Mexico and similar geographical locations in the waters of the Southeastern United States; and

(3) to evaluate innovative technologies to increase shrimp retention in turtle excluder devices while ensuring the protection of endangered and threatened sea turtles.

(b) OBSERVERS.—In conducting the study, the Undersecretary shall ensure that observers are placed onboard commercial shrimp fishing vessels where appropriate or necessary.

(c) INTERIM REPORTS.—During the course of the study and until a final report is submitted to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Resources, the National Academy of Sciences shall transmit interim reports to the Committees biannually containing a summary of preliminary findings and conclusions from the study.

**SEC. 213. HURRICANE EFFECTS ON COMMERCIAL AND RECREATION FISHERY HABITATS.**

(a) FISHERIES REPORT.—Within 180 days after the date of enactment of this Act, the Secretary of Commerce shall transmit a report to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Resources on the impact of Hurricane Katrina, Hurricane Rita, and Hurricane Wilma on—

(1) commercial and recreational fisheries in the States of Alabama, Louisiana, Florida, Mississippi, and Texas;

(2) shrimp fishing vessels in those States; and

(b) HABITAT REPORT.—Within 180 days after the date of enactment of this Act, the Secretary of Commerce shall transmit a report to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Resources on the impact of Hurricane Katrina, Hurricane Rita, and Hurricane Wilma on habitat, including the habitat of shrimp and oysters in those States.

(c) HABITAT RESTORATION.—The Secretary shall carry out activities to restore fishery habitats, including the shrimp and oyster habitats in Louisiana and Mississippi.

**SEC. 214. NORTH PACIFIC FISHERIES CONVENTION.**

Section 313 (16 U.S.C. 1862) is amended—

(1) by striking “all fisheries under the Council’s jurisdiction except salmon fisheries” in subsection (a) and inserting “any fishery under the Council’s jurisdiction except a salmon fishery”;

(2) by striking subsection (a)(2) and inserting the following:

“(2) establishes a system, or system, of fees, which may vary by fishery, management area,

or observer coverage level, to pay for the cost of implementing the plan.”;

(3) by striking “observers” in subsection (b)(2)(A) and inserting “observers, or electronic monitoring systems,”;

(4) by inserting “a fixed amount reflecting actual observer costs as described in subparagraph (A) or” in subsection (b)(2)(E) after “expressed as”;

(5) by inserting “some or” in subsection (b)(2)(F) after “against”;

(6) by inserting “or an electronic monitoring system” after “observer” in subsection (b)(2)(F);

(7) by striking “and” after the semicolon in subsection (b)(2)(H); and

(8) by redesignating subparagraph (I) of subsection (b)(2) as subparagraph (J) and inserting after subparagraph (H) the following:

“(I) provide that fees collected will be credited against any fee for stationing observers or electronic monitoring systems on board fishing vessels and United States fish processors and the actual cost of inputting collected data to which a fishing vessel or fish processor is subject under section 304(d) of this Act; and”.

**SEC. 215. NEW ENGLAND GROUND FISH FISHERY.**

(a) REVIEW.—The Secretary of Commerce shall conduct a unique, thorough examination of the potential impact on all affected and interested parties of Framework 42 to the Northeast Multi-species Fishery Management Plan.

(b) REPORT.—The Secretary shall report the Secretary’s findings under subsection (a) within 30 days after the date of enactment of this Act. The Secretary shall include in the report a detailed discussion of each of the following:

(1) The economic and social implications for affected parties within the fishery, including potential losses to infrastructure, expected from the imposition of Framework 42.

(2) The estimated average annual income generated by fishermen in New England, separated by State and vessel size, and the estimated annual income expected after the imposition of Framework 42.

(3) Whether the differential days-at-sea counting imposed by Framework 42 would result in a reduction in the number of small vessels actively participating in the New England Fishery.

(4) The percentage and approximate number of vessels in the New England fishery, separated by State and vessel type, that are incapable of fishing outside the areas designated in Framework 42 for differential days-at-sea counting.

(5) The percentage of the annual groundfish catch in the New England fishery that is harvested by small vessels.

(6) The current monetary value of groundfish permits in the New England fishery and the actual impact that the potential imposition of Framework 42 is having on such value.

(7) Whether permitting days-at-sea to be leased is altering the market value for groundfish permits or days-at-sea in New England.

(8) Whether there is a substantially high probability that the biomass targets used as a basis for Amendment 13 remain achievable.

(9) An identification of the year in which the biomass targets used as a basis for Amendment 13 were last evident or achieved, and the evidence used to determine such date.

(10) Any separate or non-fishing factors, including environmental factors, that may be leading to a slower rebuilding of groundfish than previously anticipated.

(11) The potential harm to the non-fishing environment and ecosystem from the reduction in fishing resulting from Framework 42 and the potential redevelopment of the coastal land for other purposes, including potential for increases in non-point source of pollution and other impacts.

**SEC. 216. REPORT ON COUNCIL MANAGEMENT COORDINATION.**

The Mid-Atlantic Fishery Council, in consultation with the New England Fishery Council, shall submit a report to the Senate Committee on Commerce, Science, and Transportation within 9 months after the date of enactment of this Act—

(1) describing the role of council liaisons between the Mid-Atlantic and New England Councils, including an explanation of council policies regarding the liaison's role in Council decision-making since 1996;

(2) describing how management actions are taken regarding the operational aspects of current joint fishery management plans, and how such joint plans may undergo changes through amendment or framework processes;

(3) evaluating the role of the New England Fishery Council and the Mid-Atlantic Fishery Council liaisons in the development and approval of management plans for fisheries in which the liaisons or members of the non-controlling Council have a demonstrated interest and significant current and historical landings of species managed by either Council;

(4) evaluating the effectiveness of the various approaches developed by the Councils to improve representation for affected members of the non-controlling Council in Council decision-making, such as use of liaisons, joint management plans, and other policies, taking into account both the procedural and conservation requirements of the Magnuson-Stevens Fishery Conservation and Management Act; and

(5) analyzing characteristics of North Carolina and Florida that supported their inclusion as voting members of more than one Council and the extent to which those characteristics support Rhode Island's inclusion on a second Council (the Mid-Atlantic Council).

**SEC. 217. STUDY OF SHORTAGE IN THE NUMBER OF INDIVIDUALS WITH POST-BACCALAUREATE DEGREES IN SUBJECTS RELATED TO FISHERY SCIENCE.**

(a) *IN GENERAL.*—The Secretary of Commerce and the Secretary of Education shall collaborate to conduct a study of—

(1) whether there is a shortage in the number of individuals with post-baccalaureate degrees in subjects related to fishery science, including fishery oceanography, fishery ecology, and fishery anthropology, who have the ability to conduct high quality scientific research in fishery stock assessment, fishery population dynamics, and related fields, for government, non-profit, and private sector entities;

(2) what Federal programs are available to help facilitate the education of students hoping to pursue these degrees; and

(3) what institutions of higher education, the private sector, and the Congress could do to try to increase the number of individuals with such post-baccalaureate degrees.

(b) *REPORT.*—Not later than 8 months after the date of enactment of this Act, the Secretaries of Commerce and Education shall transmit a report to each committee of Congress with jurisdiction over the programs referred to in subsection (a), detailing the findings and recommendations of the study under this section.

**SEC. 218. GULF OF ALASKA ROCKFISH DEMONSTRATION PROGRAM.**

Section 802 of Public Law 108-199 (118 Stat. 110) is amended by striking “2 years” and inserting “5 years”.

**TITLE III—OTHER FISHERIES STATUTES****SEC. 301. AMENDMENTS TO NORTHERN PACIFIC HALIBUT ACT.**

(a) *CIVIL PENALTIES.*—Section 8(a) of the Northern Pacific Halibut Act of 1982 (16 U.S.C. 773f(a)) is amended—

(1) by striking “\$25,000” and inserting “\$200,000”;

(2) by striking “violation, the degree of culpability, and history of prior offenses, ability to pay,” in the fifth sentence and inserting “viola-

tor, the degree of culpability, any history of prior offenses.”; and

(3) by adding at the end the following: “In assessing such penalty, the Secretary may also consider any information provided by the violator relating to the ability of the violator to pay if the information is provided to the Secretary at least 30 days prior to an administrative hearing.”.

(b) *PERMIT SANCTIONS.*—Section 8 of the Northern Pacific Halibut Act of 1982 (16 U.S.C. 773f) is amended by adding at the end the following:

“(e) *REVOCACTION OR SUSPENSION OF PERMIT.*—

“(1) *IN GENERAL.*—The Secretary may take any action described in paragraph (2) in any case in which—

“(A) a vessel has been used in the commission of any act prohibited under section 7;

“(B) the owner or operator of a vessel or any other person who has been issued or has applied for a permit under this Act has acted in violation of section 7; or

“(C) any amount in settlement of a civil forfeiture imposed on a vessel or other property, or any civil penalty or criminal fine imposed on a vessel or owner or operator of a vessel or any other person who has been issued or has applied for a permit under any marine resource law enforced by the Secretary has not been paid and is overdue.

“(2) *PERMIT-RELATED ACTIONS.*—Under the circumstances described in paragraph (1) the Secretary may—

“(A) revoke any permit issued with respect to such vessel or person, with or without prejudice to the issuance of subsequent permits;

“(B) suspend such permit for a period of time considered by the Secretary to be appropriate;

“(C) deny such permit; or

“(D) impose additional conditions and restrictions on any permit issued to or applied for by such vessel or person under this Act and, with respect to any foreign fishing vessel, on the approved application of the foreign nation involved and on any permit issued under that application.

“(3) *FACTORS TO BE CONSIDERED.*—In imposing a sanction under this subsection, the Secretary shall take into account—

“(A) the nature, circumstances, extent, and gravity of the prohibited acts for which the sanction is imposed; and

“(B) with respect to the violator, the degree of culpability, any history of prior offenses, and such other matters as justice may require.

“(4) *TRANSFERS OF OWNERSHIP.*—Transfer of ownership of a vessel, a permit, or any interest in a permit, by sale or otherwise, shall not extinguish any permit sanction that is in effect or is pending at the time of transfer of ownership. Before executing the transfer of ownership of a vessel, permit, or interest in a permit, by sale or otherwise, the owner shall disclose in writing to the prospective transferee the existence of any permit sanction that will be in effect or pending with respect to the vessel, permit, or interest at the time of the transfer.

“(5) *REINSTATEMENT.*—In the case of any permit that is suspended under this subsection for nonpayment of a civil penalty, criminal fine, or any amount in settlement of a civil forfeiture, the Secretary shall reinstate the permit upon payment of the penalty, fine, or settlement amount and interest thereon at the prevailing rate.

“(6) *HEARING.*—No sanction shall be imposed under this subsection unless there has been prior opportunity for a hearing on the facts underlying the violation for which the sanction is imposed either in conjunction with a civil penalty proceeding under this section or otherwise.

“(7) *PERMIT DEFINED.*—In this subsection, the term ‘permit’ means any license, certificate, approval, registration, charter, membership, exemption, or other form of permission issued by the Commission or the Secretary, and includes any quota share or other transferable quota issued by the Secretary.”.

(c) *CRIMINAL PENALTIES.*—Section 9(b) of the Northern Pacific Halibut Act of 1982 (16 U.S.C. 773g(b)) is amended—

(1) by striking “\$50,000” and inserting “\$200,000”; and

(2) by striking “\$100,000,” and inserting “\$400,000”.

**SEC. 302. REAUTHORIZATION OF OTHER FISHERIES ACTS.**

(a) *ATLANTIC STRIPED BASS CONSERVATION ACT.*—Section 7(a) of the Atlantic Striped Bass Conservation Act (16 U.S.C. 5156(a)) is amended to read as follows:

“(a) *AUTHORIZATION.*—For each of fiscal years 2007, 2008, 2009, 2010, 2011, there are authorized to be appropriated to carry out this Act—

“(1) \$1,000,000 to the Secretary of Commerce; and

“(2) \$250,000 to the Secretary of the Interior.”.

(b) *YUKON RIVER SALMON ACT OF 2000.*—Section 208 of the Yukon River Salmon Act of 2000 (16 U.S.C. 5727) is amended by striking “\$4,000,000 for each of fiscal years 2004 through 2008,” and inserting “\$4,000,000 for each of fiscal years 2007 through 2011”.

(c) *SHARK FINNING PROHIBITION ACT.*—Section 10 of the Shark Finning Prohibition Act (16 U.S.C. 1822 note) is amended by striking “fiscal years 2001 through 2005” and inserting “fiscal years 2007 through 2011”.

(d) *PACIFIC SALMON TREATY ACT.*—

(1) *TRANSFER OF SECTION TO ACT.*—The text of section 623 of title VI of H.R. 3421 (113 Stat. 1501A-56), as introduced on November 17, 1999, enacted into law by section 1000(a)(1) of the Act of November 29, 1999 (Public Law 106-113), and amended by Public Law 106-533 (114 Stat. 2762A-108)—

(A) is transferred to the Pacific Salmon Treaty Act (16 U.S.C. 3631 et seq.) and inserted after section 15; and

(B) amended—

(i) by striking “SEC. 623.”; and

(ii) inserting before “(a) NORTHERN FUND AND SOUTHERN FUND.” the following:

“**SEC. 16. NORTHERN AND SOUTHERN FUNDS; TREATY IMPLEMENTATION; ADDITIONAL AUTHORIZATION OF APPROPRIATIONS.**”

(2) *REAUTHORIZATION.*—Section 16(d)(2)(A) of the Pacific Salmon Treaty Act, as transferred by paragraph (1), is amended—

(1) by inserting “sustainable salmon fisheries,” after “enhancement.”;

(2) by inserting “2005, 2006, 2007, 2008, and 2009,” after “2003.”; and

(3) by inserting “Idaho,” after “Oregon.”.

(e) *STATE AUTHORITY FOR DUNGENESS CRAB FISHERY MANAGEMENT.*—Section 203 of Public Law 105-384 (16 U.S.C. 1856 note) is amended—

(1) by striking “September 30, 2006.” in subsection (i) and inserting “September 30, 2016.”;

(2) by striking “health” in subsection (j) and inserting “status”; and

(3) by striking “California.” in subsection (j) and inserting “California, including—

“(1) stock status and trends throughout its range;

“(2) a description of applicable research and scientific review processes used to determine stock status and trends; and

“(3) measures implemented or planned that are designed to prevent or end overfishing in the fishery.”.

(f) *PACIFIC FISHERY MANAGEMENT COUNCIL.*—

(1) *IN GENERAL.*—The Pacific Fishery Management Council shall develop a proposal for the appropriate rationalization program for the Pacific trawl groundfish and whiting fisheries, including the shore-based sector of the Pacific whiting fishery under its jurisdiction. The proposal may include only the Pacific whiting fishery, including the shore-based sector, if the Pacific Council determines that a rationalization plan for the fishery as a whole cannot be achieved before the report is required to be submitted under paragraph (3).

(2) **REQUIRED ANALYSIS.**—In developing the proposal to rationalize the fishery, the Pacific Council shall fully analyze alternative program designs, including the allocation of limited access privileges to harvest fish to fishermen and processors working together in regional fishery associations or some other cooperative manner to harvest and process the fish, as well as the effects of these program designs and allocations on competition and conservation. The analysis shall include an assessment of the impact of the proposal on conservation and the economics of communities, fishermen, and processors participating in the trawl groundfish fisheries, including the shore-based sector of the Pacific whiting fishery.

(3) **REPORT.**—The Pacific Council shall submit the proposal and related analysis to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Resources no later than 24 months after the date of enactment of this Act.

(g) **REAUTHORIZATION OF THE INTERJURISDICTIONAL FISHERIES ACT OF 1986.**—Section 308 of the Interjurisdictional Fisheries Act of 1986 (16 U.S.C. 4107) is amended—

(1) by striking subsection (a) and inserting the following:

“(a) **GENERAL APPROPRIATIONS.**—There are authorized to be appropriated to the Secretary of Commerce for apportionment to carry out the purposes of this title \$5,000,000 for each of fiscal years 2007 through 2012.”; and

(2) by striking “\$850,000 for each of fiscal years 2003 and 2004, and \$900,000 for each of fiscal years 2005 and 2006” in subsection (c) and inserting “\$900,000 for each of fiscal years 2007 through 2012”.

(h) **REAUTHORIZATION AND AMENDMENT OF THE ANADROMOUS FISH CONSERVATION ACT.**—Section 4 of the Anadromous Fish Conservation Act (16 U.S.C. 757d) is amended to read as follows:

“**SEC. 4. AUTHORIZATION OF APPROPRIATIONS.**

“There are authorized to be appropriated to carry out the purposes of this Act not to exceed \$4,500,000 for each of fiscal years 2007 through 2012.”.

(i) **REAUTHORIZATION OF THE NORTHWEST ATLANTIC FISHERIES CONVENTION ACT OF 1995.**—Section 211 of the Northwest Atlantic Fisheries Convention Act of 1995 (16 U.S.C. 5610) is amended by striking “2006” and inserting “2012”.

#### TITLE IV—INTERNATIONAL

##### SEC. 401. INTERNATIONAL MONITORING AND COMPLIANCE.

Title II (16 U.S.C. 1821 et seq.) is amended by adding at the end the following:

##### “SEC. 207. INTERNATIONAL MONITORING AND COMPLIANCE.

“(a) **IN GENERAL.**—The Secretary may undertake activities to promote improved monitoring and compliance for high seas fisheries, or fisheries governed by international fishery management agreements, and to implement the requirements of this title.

“(b) **SPECIFIC AUTHORITIES.**—In carrying out subsection (a), the Secretary may—

“(1) share information on harvesting and processing capacity and illegal, unreported and unregulated fishing on the high seas, in areas covered by international fishery management agreements, and by vessels of other nations within the United States exclusive economic zone, with relevant law enforcement organizations of foreign nations and relevant international organizations;

“(2) further develop real time information sharing capabilities, particularly on harvesting and processing capacity and illegal, unreported and unregulated fishing;

“(3) participate in global and regional efforts to build an international network for monitoring, control, and surveillance of high seas fishing and fishing under regional or global agreements;

“(4) support efforts to create an international registry or database of fishing vessels, including

by building on or enhancing registries developed by international fishery management organizations;

“(5) enhance enforcement capabilities through the application of commercial or governmental remote sensing technology to locate or identify vessels engaged in illegal, unreported, or unregulated fishing on the high seas, including encroachments into the exclusive economic zone by fishing vessels of other nations;

“(6) provide technical or other assistance to developing countries to improve their monitoring, control, and surveillance capabilities; and

“(7) support coordinated international efforts to ensure that all large-scale fishing vessels operating on the high seas are required by their flag State to be fitted with vessel monitoring systems no later than December 31, 2008, or earlier if so decided by the relevant flag State or any relevant international fishery management organization.”.

##### SEC. 402. FINDING WITH RESPECT TO ILLEGAL, UNREPORTED, AND UNREGULATED FISHING.

Section 2(a) (16 U.S.C. 1801(a)), as amended by section 3 of this Act, is further amended by adding at the end the following:

“(12) International cooperation is necessary to address illegal, unreported, and unregulated fishing and other fishing practices which may harm the sustainability of living marine resources and disadvantage the United States fishing industry.”.

##### SEC. 403. ACTION TO END ILLEGAL, UNREPORTED, OR UNREGULATED FISHING AND REDUCE BYCATCH OF PROTECTED MARINE SPECIES.

(a) **IN GENERAL.**—Title VI of the High Seas Driftnet Fishing Moratorium Protection Act (16 U.S.C. 1826d et seq.), is amended by adding at the end the following:

##### “SEC. 607. BIENNIAL REPORT ON INTERNATIONAL COMPLIANCE.

“The Secretary, in consultation with the Secretary of State, shall provide to Congress, by not later than 2 years after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, and every 2 years thereafter, a report that includes—

“(1) the state of knowledge on the status of international living marine resources shared by the United States or subject to treaties or agreements to which the United States is a party, including a list of all such fish stocks classified as overfished, overexploited, depleted, endangered, or threatened with extinction by any international or other authority charged with management or conservation of living marine resources;

“(2) a list of nations whose vessels have been identified under sections 609(a) or 610(a), including the specific offending activities and any subsequent actions taken pursuant to section 609 or 610;

“(3) a description of efforts taken by nations on those lists to comply take appropriate corrective action consistent with sections 609 and 610, and an evaluation of the progress of those efforts, including steps taken by the United States to implement those sections and to improve international compliance;

“(4) progress at the international level, consistent with section 608, to strengthen the efforts of international fishery management organizations to end illegal, unreported, or unregulated fishing; and

“(5) steps taken by the Secretary at the international level to adopt international measures comparable to those of the United States to reduce impacts of fishing and other practices on protected living marine resources, if no international agreement to achieve such goal exists, or if the relevant international fishery or conservation organization has failed to implement effective measures to end or reduce the adverse impacts of fishing practices on such species.

##### “SEC. 608. ACTION TO STRENGTHEN INTERNATIONAL FISHERY MANAGEMENT ORGANIZATIONS.

“The Secretary, in consultation with the Secretary of State, and in cooperation with relevant fishery management councils and any relevant advisory committees, shall take actions to improve the effectiveness of international fishery management organizations in conserving and managing fish stocks under their jurisdiction. These actions shall include—

“(1) urging international fishery management organizations to which the United States is a member—

“(A) to incorporate multilateral market-related measures against member or nonmember governments whose vessels engage in illegal, unreported, or unregulated fishing;

“(B) to seek adoption of lists that identify fishing vessels and vessel owners engaged in illegal, unreported, or unregulated fishing that can be shared among all members and other international fishery management organizations;

“(C) to seek international adoption of a centralized vessel monitoring system in order to monitor and document capacity in fleets of all nations involved in fishing in areas under an international fishery management organization’s jurisdiction;

“(D) to increase use of observers and technologies needed to monitor compliance with conservation and management measures established by the organization, including vessel monitoring systems and automatic identification systems; and

“(E) to seek adoption of stronger port state controls in all nations, particularly those nations in whose ports vessels engaged in illegal, unreported, or unregulated fishing land or transship fish;

“(2) urging international fishery management organizations to which the United States is a member, as well as all members of those organizations, to adopt and expand the use of market-related measures to combat illegal, unreported, or unregulated fishing, including—

“(A) import prohibitions, landing restrictions, or other market-based measures needed to enforce compliance with international fishery management organization measures, such as quotas and catch limits;

“(B) import restrictions or other market-based measures to prevent the trade or importation of fish caught by vessels identified multilaterally as engaging in illegal, unreported, or unregulated fishing; and

“(C) catch documentation and certification schemes to improve tracking and identification of catch of vessels engaged in illegal, unreported, or unregulated fishing, including advance transmission of catch documents to ports of entry; and

“(3) urging other nations at bilateral, regional, and international levels, including the Convention on International Trade in Endangered Species of Fauna and Flora and the World Trade Organization to take all steps necessary, consistent with international law, to adopt measures and policies that will prevent fish or other living marine resources harvested by vessels engaged in illegal, unreported, or unregulated fishing from being traded or imported into their nation or territories.

##### “SEC. 609. ILLEGAL, UNREPORTED, OR UNREGULATED FISHING.

“(a) **IDENTIFICATION.**—The Secretary shall identify, and list in the report under section 607, a nation if fishing vessels of that nation are engaged, or have been engaged at any point during the preceding 2 years, in illegal, unreported, or unregulated fishing; and—

“(1) the relevant international fishery management organization has failed to implement effective measures to end the illegal, unreported, or unregulated fishing activity by vessels of that nation or the nation is not a party to, or does not maintain cooperating status with, such organization; or

“(2) where no international fishery management organization exists with a mandate to regulate the fishing activity in question.

“(b) NOTIFICATION.—An identification under subsection (a) or section 610(a) is deemed to be an identification under section 101(b)(1)(A) of the High Seas Driftnet Fisheries Enforcement Act (16 U.S.C. 1826a(b)(1)(A)), and the Secretary shall notify the President and that nation of such identification.

“(c) CONSULTATION.—No later than 60 days after submitting a report to Congress under section 607, the Secretary, acting through the Secretary of State, shall—

“(1) notify nations listed in the report of the requirements of this section;

“(2) initiate consultations for the purpose of encouraging such nations to take the appropriate corrective action with respect to the offending activities of their fishing vessels identified in the report; and

“(3) notify any relevant international fishery management organization of the actions taken by the United States under this section.

“(d) IUU CERTIFICATION PROCEDURE.—

“(1) CERTIFICATION.—The Secretary shall establish a procedure, consistent with the provisions of subchapter II of chapter 5 of title 5, United States Code, for determining if a nation identified under subsection (a) and listed in the report under section 607 has taken appropriate corrective action with respect to the offending activities of its fishing vessels identified in the report under section 607. The certification procedure shall provide for notice and an opportunity for comment by any such nation. The Secretary shall determine, on the basis of the procedure, and certify to the Congress no later than 90 days after the date on which the Secretary promulgates a final rule containing the procedure, and biennially thereafter in the report under section 607—

“(A) whether the government of each nation identified under subsection (a) has provided documentary evidence that it has taken corrective action with respect to the offending activities of its fishing vessels identified in the report; or

“(B) whether the relevant international fishery management organization has implemented measures that are effective in ending the illegal, unreported, or unregulated fishing activity by vessels of that nation.

“(2) ALTERNATIVE PROCEDURE.—The Secretary may establish a procedure for certification, on a shipment-by-shipment, shipper-by-shipper, or other basis of fish or fish products from a vessel of a harvesting nation not certified under paragraph (1) if the Secretary determines that—

“(A) the vessel has not engaged in illegal, unreported, or unregulated fishing under an international fishery management agreement to which the United States is a party; or

“(B) the vessel is not identified by an international fishery management organization as participating in illegal, unreported, or unregulated fishing activities.

“(3) EFFECT OF CERTIFICATION.—

“(A) IN GENERAL.—The provisions of section 101(a) and section 101(b)(3) and (4) of this Act (16 U.S.C. 1826a(a), (b)(3), and (b)(4))—

“(i) shall apply to any nation identified under subsection (a) that has not been certified by the Secretary under this subsection, or for which the Secretary has issued a negative certification under this subsection; but

“(ii) shall not apply to any nation identified under subsection (a) for which the Secretary has issued a positive certification under this subsection.

“(B) EXCEPTIONS.—Subparagraph (A)(i) does not apply—

“(i) to the extent that such provisions would apply to sport fishing equipment or to fish or fish products not managed under the applicable international fishery agreement; or

“(ii) if there is no applicable international fishery agreement, to the extent that such provi-

sions would apply to fish or fish products caught by vessels not engaged in illegal, unreported, or unregulated fishing.

“(e) ILLEGAL, UNREPORTED, OR UNREGULATED FISHING DEFINED.—

“(1) IN GENERAL.—In this Act the term ‘illegal, unreported, or unregulated fishing’ has the meaning established under paragraph (2).

“(2) SECRETARY TO DEFINE TERM WITHIN LEGISLATIVE GUIDELINES.—Within 3 months after the date of enactment of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006, the Secretary shall publish a definition of the term ‘illegal, unreported, or unregulated fishing’ for purposes of this Act.

“(3) GUIDELINES.—The Secretary shall include in the definition, at a minimum—

“(A) fishing activities that violate conservation and management measures required under an international fishery management agreement to which the United States is a party, including catch limits or quotas, capacity restrictions, and bycatch reduction requirements;

“(B) overfishing of fish stocks shared by the United States, for which there are no applicable international conservation or management measures or in areas with no applicable international fishery management organization or agreement, that has adverse impacts on such stocks; and

“(C) fishing activity that has an adverse impact on seamounts, hydrothermal vents, and cold water corals located beyond national jurisdiction, for which there are no applicable conservation or management measures or in areas with no applicable international fishery management organization or agreement.

“(f) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to the Secretary for fiscal years 2007 through 2013 such sums as are necessary to carry out this section.

“SEC. 610. EQUIVALENT CONSERVATION MEASURES.

“(a) IDENTIFICATION.—The Secretary shall identify, and list in the report under section 607, a nation if—

“(1) fishing vessels of that nation are engaged, or have been engaged during the preceding calendar year in fishing activities or practices;

“(A) in waters beyond any national jurisdiction that result in bycatch of a protected living marine resource; or

“(B) beyond the exclusive economic zone of the United States that result in bycatch of a protected living marine resource shared by the United States;

“(2) the relevant international organization for the conservation and protection of such resources or the relevant international or regional fishery organization has failed to implement effective measures to end or reduce such bycatch, or the nation is not a party to, or does not maintain cooperating status with, such organization; and

“(3) the nation has not adopted a regulatory program governing such fishing practices designed to end or reduce such bycatch that is comparable to that of the United States, taking into account different conditions.

“(b) CONSULTATION AND NEGOTIATION.—The Secretary, acting through the Secretary of State, shall—

“(1) notify, as soon as possible, other nations whose vessels engage in fishing activities or practices described in subsection (a), about the provisions of this section and this Act;

“(2) initiate discussions as soon as possible with all foreign governments which are engaged in, or which have persons or companies engaged in, fishing activities or practices described in subsection (a), for the purpose of entering into bilateral and multilateral treaties with such countries to protect such species;

“(3) seek agreements calling for international restrictions on fishing activities or practices described in subsection (a) through the United Nations, the Food and Agriculture Organization’s

Committee on Fisheries, and appropriate international fishery management bodies; and

“(4) initiate the amendment of any existing international treaty for the protection and conservation of such species to which the United States is a party in order to make such treaty consistent with the purposes and policies of this section.

“(c) CONSERVATION CERTIFICATION PROCEDURE.—

“(1) DETERMINATION.—The Secretary shall establish a procedure consistent with the provisions of subchapter II of chapter 5 of title 5, United States Code, for determining whether the government of a harvesting nation identified under subsection (a) and listed in the report under section 607—

“(A) has provided documentary evidence of the adoption of a regulatory program governing the conservation of the protected living marine resource that is comparable to that of the United States, taking into account different conditions, and which, in the case of pelagic longline fishing, includes mandatory use of circle hooks, careful handling and release equipment, and training and observer programs; and

“(B) has established a management plan containing requirements that will assist in gathering species-specific data to support international stock assessments and conservation enforcement efforts for protected living marine resources.

“(2) PROCEDURAL REQUIREMENT.—The procedure established by the Secretary under paragraph (1) shall include notice and opportunity for comment by any such nation.

“(3) CERTIFICATION.—The Secretary shall certify to the Congress by January 31, 2007, and biennially thereafter whether each such nation has provided the documentary evidence described in paragraph (1)(A) and established a management plan described in paragraph (1)(B).

“(4) ALTERNATIVE PROCEDURE.—The Secretary shall establish a procedure for certification, on a shipment-by-shipment, shipper-by-shipper, or other basis of fish or fish products from a vessel of a harvesting nation not certified under paragraph (3) if the Secretary determines that such imports were harvested by practices that do not result in bycatch of a protected marine species, or were harvested by practices that—

“(A) are comparable to those of the United States, taking into account different conditions, and which, in the case of pelagic longline fishing, includes mandatory use of circle hooks, careful handling and release equipment, and training and observer programs; and

“(B) include the gathering of species specific data that can be used to support international and regional stock assessments and conservation efforts for protected living marine resources.

“(5) EFFECT OF CERTIFICATION.—The provisions of section 101(a) and section 101(b)(3) and (4) of this Act (16 U.S.C. 1826a(a), (b)(3), and (b)(4)) (except to the extent that such provisions apply to sport fishing equipment or fish or fish products not caught by the vessels engaged in illegal, unreported, or unregulated fishing) shall apply to any nation identified under subsection (a) that has not been certified by the Secretary under this subsection, or for which the Secretary has issued a negative certification under this subsection, but shall not apply to any nation identified under subsection (a) for which the Secretary has issued a positive certification under this subsection.

“(d) INTERNATIONAL COOPERATION AND ASSISTANCE.—To the greatest extent possible consistent with existing authority and the availability of funds, the Secretary shall—

“(1) provide appropriate assistance to nations identified by the Secretary under subsection (a) and international organizations of which those nations are members to assist those nations in qualifying for certification under subsection (c);

“(2) undertake, where appropriate, cooperative research activities on species statistics and improved harvesting techniques, with those nations or organizations;

“(3) encourage and facilitate the transfer of appropriate technology to those nations or organizations to assist those nations in qualifying for certification under subsection (c); and

“(4) provide assistance to those nations or organizations in designing and implementing appropriate fish harvesting plans.

“(e) **PROTECTED LIVING MARINE RESOURCE DEFINED.**—In this section the term ‘protected living marine resource’—

“(1) means non-target fish, sea turtles, or marine mammals that are protected under United States law or international agreement, including the Marine Mammal Protection Act, the Endangered Species Act, the Shark Finning Prohibition Act, and the Convention on International Trade in Endangered Species of Wild Flora and Fauna; but

“(2) does not include species, except sharks, managed under the Magnuson-Stevens Fishery Conservation and Management Act, the Atlantic Tunas Convention Act, or any international fishery management agreement.

“(f) **AUTHORIZATION OF APPROPRIATIONS.**—There are authorized to be appropriated to the Secretary for fiscal years 2007 through 2013 such sums as are necessary to carry out this section.”

(b) **CONFORMING AMENDMENTS.**—

(1) **DENIAL OF PORT PRIVILEGES.**—Section 101(b) of the High Seas Driftnet Fisheries Enforcement Act (16 U.S.C. 1826a(b)) is amended by inserting “or illegal, unreported, or unregulated fishing” after “fishing” in paragraph (1)(A)(i), paragraph (1)(B), paragraph (2), and paragraph (4)(A)(i).

(2) **DURATION OF DENIAL.**—Section 102 of the High Seas Driftnet Fisheries Enforcement Act (16 U.S.C. 1826b) is amended by inserting “or illegal, unreported, or unregulated fishing” after “fishing”.

**SEC. 404. MONITORING OF PACIFIC INSULAR AREA FISHERIES.**

(a) **WAIVER AUTHORITY.**—Section 201(h)(2)(B) (16 U.S.C. 1821(h)(2)(B)) is amended by striking “that is at least equal in effectiveness to the program established by the Secretary;” and inserting “or other monitoring program that the Secretary, in consultation with the Western Pacific Management Council, determines is adequate to monitor harvest, bycatch, and compliance with the laws of the United States by vessels fishing under the agreement;”.

(b) **MARINE CONSERVATION PLANS.**—Section 204(e)(4)(A)(i) (16 U.S.C. 1824(e)(4)(A)(i)) is amended to read as follows:

“(i) Pacific Insular Area observer programs, or other monitoring programs, that the Secretary determines are adequate to monitor the harvest, bycatch, and compliance with the laws of the United States by foreign fishing vessels that fish under Pacific Insular Area fishing agreements;”.

**SEC. 405. REAUTHORIZATION OF ATLANTIC TUNAS CONVENTION ACT.**

(a) **IN GENERAL.**—Section 10 of the Atlantic Tunas Convention Act of 1975 (16 U.S.C. 971h) is amended to read as follows:

**“SEC. 10. AUTHORIZATION OF APPROPRIATIONS.**

“(a) **IN GENERAL.**—There are authorized to be appropriated to the Secretary to carry out this Act, including use for payment of the United States share of the joint expenses of the Commission as provided in Article X of the Convention—

“(1) \$5,770,000 for each of fiscal years 2007 and 2008;

“(2) \$6,058,000 for each of fiscal years 2009 and 2010; and

“(3) \$6,361,000 for each of fiscal years 2011 and 2013.

“(b) **ALLOCATION.**—Of the amounts made available under subsection (a) for each fiscal year—

“(1) \$160,000 are authorized for the advisory committee established under section 4 of this Act and the species working groups established under section 4A of this Act; and

“(2) \$7,500,000 are authorized for research activities under this Act and section 3 of Public Law 96–339 (16 U.S.C. 971i), of which \$3,000,000 shall be for the cooperative research program under section 3(b)(2)(H) of that section (16 U.S.C. 971i(b)(2)(H)).”

(b) **ATLANTIC BILLFISH COOPERATIVE RESEARCH PROGRAM.**—Section 3(b)(2) of Public Law 96–339 (16 U.S.C. 971i(b)(2)) is amended—

(1) by striking “and” after the semicolon in subparagraph (G);

(2) by redesignating subparagraph (H) as subparagraph (I); and

(3) by inserting after subparagraph (G) the following:

“(H) include a cooperative research program on Atlantic billfish based on the Southeast Fisheries Science Center Atlantic Billfish Research Plan of 2002; and”.

(c) **SENSE OF CONGRESS REGARDING FISH HABITAT.**—Section 3 of the Atlantic Tunas Convention Act of 1975 (16 U.S.C. 971a) is amended by adding at the end the following:

“(e) **SENSE OF CONGRESS REGARDING FISH HABITAT.**—It is the sense of the Congress that the United States Commissioners should seek to include ecosystem considerations in fisheries management, including the conservation of fish habitat.”.

**SEC. 406. INTERNATIONAL OVERFISHING AND DOMESTIC EQUITY.**

(a) **INTERNATIONAL OVERFISHING.**—Section 304 (16 U.S.C. 1854) is amended by adding at the end thereof the following:

“(i) **INTERNATIONAL OVERFISHING.**—The provisions of this subsection shall apply in lieu of subsection (e) to a fishery that the Secretary determines is overfished or approaching a condition of being overfished due to excessive international fishing pressure, and for which there are no management measures to end overfishing under an international agreement to which the United States is a party. For such fisheries—

“(1) the Secretary, in cooperation with the Secretary of State, immediately take appropriate action at the international level to end the overfishing; and

“(2) within 1 year after the Secretary’s determination, the appropriate Council, or Secretary, for fisheries under section 302(a)(3) shall—

“(A) develop recommendations for domestic regulations to address the relative impact of fishing vessels of the United States on the stock and, if developed by a Council, the Council shall submit such recommendations to the Secretary; and

“(B) develop and submit recommendations to the Secretary of State, and to the Congress, for international actions that will end overfishing in the fishery and rebuild the affected stocks, taking into account the relative impact of vessels of other nations and vessels of the United States on the relevant stock.”.

(b) **HIGHLY MIGRATORY SPECIES TAGGING RESEARCH.**—Section 304(g)(2) (16 U.S.C. 1854(g)(2)) is amended by striking “(16 U.S.C. 971d)” and inserting “(16 U.S.C. 971d), or highly migratory species harvested in a commercial fishery managed by a Council under this Act or the Western and Central Pacific Fisheries Convention Implementation Act,”.

**SEC. 407. UNITED STATES CATCH HISTORY.**

In establishing catch allocations under international fisheries agreements, the Secretary, in consultation with the Secretary of the Department in which the Coast Guard is operating, and the Secretary of State, shall ensure that all catch history associated with a vessel of the United States remains with the United States and is not transferred or credited to any other nation or vessel of such nation, including when a vessel of the United States is sold or transferred to a citizen of another nation or to an entity controlled by citizens of another nation.

**SEC. 408. SECRETARIAL REPRESENTATIVE FOR INTERNATIONAL FISHERIES.**

(a) **IN GENERAL.**—The Secretary, in consultation with the Under Secretary of Commerce for

Oceans and Atmosphere, shall designate a Senate-confirmed, senior official within the National Oceanic and Atmospheric Administration to perform the duties of the Secretary with respect to international agreements involving fisheries and other living marine resources, including policy development and representation as a U.S. Commissioner, under any such international agreements.

(b) **ADVICE.**—The designated official shall, in consultation with the Deputy Assistant Secretary for International Affairs and the Administrator of the National Marine Fisheries Service, advise the Secretary, Undersecretary of Commerce for Oceans and Atmosphere, and other senior officials of the Department of Commerce and the National Oceanic and Atmospheric Administration on development of policy on international fisheries conservation and management matters.

(c) **CONSULTATION.**—The designated official shall consult with the Senate Committee on Commerce, Science, and Transportation and the House Committee on Resources on matters pertaining to any regional or international negotiation concerning living marine resources, including shellfish.

(d) **DELEGATION.**—The designated official may delegate and authorize successive re-delegation of such functions, powers, and duties to such officers and employees of the National Oceanic and Atmospheric Administration as deemed necessary to discharge the responsibility of the Office.

(e) **EFFECTIVE DATE.**—This section shall take effect on January 1, 2009.

**TITLE V—IMPLEMENTATION OF WESTERN AND CENTRAL PACIFIC FISHERIES CONVENTION**

**SEC. 501. SHORT TITLE.**

This title may be cited as the “Western and Central Pacific Fisheries Convention Implementation Act”.

**SEC. 502. DEFINITIONS.**

In this title:

(1) **1982 CONVENTION.**—The term “1982 Convention” means the United Nations Convention on the Law of the Sea of 10 December 1982.

(2) **AGREEMENT.**—The term “Agreement” means the Agreement for the Implementation of the Provisions of the United Nations Convention on the Law of the Sea of 10 December 1982 relating to the Conservation and Management of Straddling Fish Stocks and Highly Migratory Fish Stocks.

(3) **COMMISSION.**—The term “Commission” means the Commission for the Conservation and Management of Highly Migratory Fish Stocks in the Western and Central Pacific Ocean established in accordance with this Convention.

(4) **CONVENTION AREA.**—The term “convention area” means all waters of the Pacific Ocean bounded to the south and to the east by the following line:

From the south coast of Australia due south along the 141th meridian of east longitude to its intersection with the 55th parallel of south latitude; thence due east along the 55th parallel of south latitude to its intersection with the 150th meridian of east longitude; thence due south along the 150th meridian of east longitude to its intersection with the 60th parallel of south latitude; thence due east along the 60th parallel of south latitude to its intersection with the 130th meridian of west longitude; thence due north along the 130th meridian of west longitude to its intersection with the 4th parallel of south latitude; thence due west along the 4th parallel of south latitude to its intersection with the 150th meridian of west longitude; thence due north along the 150th meridian of west longitude.

(5) **EXCLUSIVE ECONOMIC ZONE.**—The term “exclusive economic zone” means the zone established by Presidential Proclamation Numbered 5030 of March 10, 1983.

(6) **FISHING.**—The term “fishing” means:

(A) searching for, catching, taking, or harvesting fish.



(B) attempting to search for, catch, take, or harvest fish.

(C) engaging in any other activity which can reasonably be expected to result in the locating, catching, taking, or harvesting of fish for any purpose.

(D) placing, searching for, or recovering fish aggregating devices or associated electronic equipment such as radio beacons.

(E) any operations at sea directly in support of, or in preparation for, any activity described in subparagraphs (A) through (D), including transshipment.

(F) use of any other vessel, vehicle, aircraft, or hovercraft, for any activity described in subparagraphs (A) through (E) except for emergencies involving the health and safety of the crew or the safety of a vessel.

(7) **FISHING VESSEL.**—The term “fishing vessel” means any vessel used or intended for use for the purpose of fishing, including support ships, carrier vessels, and any other vessel directly involved in such fishing operations.

(8) **HIGHLY MIGRATORY FISH STOCKS.**—The term “highly migratory fish stocks” means all fish stocks of the species listed in Annex 1 of the 1982 Convention, except sauries, occurring in the Convention Area, and such other species of fish as the Commission may determine.

(9) **SECRETARY.**—The term “Secretary” means the Secretary of Commerce.

(10) **STATE.**—The term “State” means each of the several States of the United States, the District of Columbia, the Commonwealth of the Northern Mariana Islands, American Samoa, Guam, and any other commonwealth, territory, or possession of the United States.

(11) **TRANSHIPMENT.**—The term “transshipment” means the unloading of all or any of the fish on board a fishing vessel to another fishing vessel either at sea or in port.

(12) **WCPFC CONVENTION; WESTERN AND CENTRAL PACIFIC CONVENTION.**—The terms “WCPFC Convention” and “Western and Central Pacific Convention” means the Convention on the Conservation and Management of the Highly Migratory Fish Stocks in the Western and Central Pacific Ocean, (including any annexes, amendments, or protocols which are in force, or have come into force, for the United States) which was adopted at Honolulu, Hawaii, on September 5, 2000, by the Multilateral High Level Conference on the Highly Migratory Fish Stocks in the Western and Central Pacific Ocean.

#### **SEC. 503. APPOINTMENT OF UNITED STATES COMMISSIONERS.**

(a) **IN GENERAL.**—The United States shall be represented on the Commission by 5 United States Commissioners. The President shall appoint individuals to serve on the Commission at the pleasure of the President. In making the appointments, the President shall select Commissioners from among individuals who are knowledgeable or experienced concerning highly migratory fish stocks in the Western and Central Pacific Ocean, one of whom shall be an officer or employee of the Department of Commerce, and one of whom shall be the chairman or a member of the Western Pacific Fishery Management Council and the Pacific Fishery Management Council. The Commissioners shall be entitled to adopt such rules of procedures as they find necessary and to select a chairman from among members who are officers or employees of the United States Government.

(b) **ALTERNATE COMMISSIONERS.**—The Secretary of State, in consultation with the Secretary, may designate from time to time and for periods of time deemed appropriate Alternate United States Commissioners to the Commission. Any Alternate United States Commissioner may exercise at any meeting of the Commission, Council, any Panel, or the advisory committee established pursuant to subsection (d), all powers and duties of a United States Commissioner in the absence of any Commissioner appointed pursuant to subsection (a) of this section for whatever reason. The number of such Alternate

United States Commissioners that may be designated for any such meeting shall be limited to the number of United States Commissioners appointed pursuant to subsection (a) of this section who will not be present at such meeting.

#### (c) **ADMINISTRATIVE MATTERS.**—

(1) **EMPLOYMENT STATUS.**—Individuals serving as such Commissioners, other than officers or employees of the United States Government, shall be considered to be Federal employees while performing such service, only for purposes of—

(A) injury compensation under chapter 81 of title 5, United States Code;

(B) requirements concerning ethics, conflicts of interest, and corruption as provided under title 18, United States Code; and

(C) any other criminal or civil statute or regulation governing the conduct of Federal employees.

(2) **COMPENSATION.**—The United States Commissioners or Alternate Commissioners, although officers of the United States while so serving, shall receive no compensation for their services as such Commissioners or Alternate Commissioners.

#### (3) **TRAVEL EXPENSES.**—

(A) The Secretary of State shall pay the necessary travel expenses of United States Commissioners and Alternate United States Commissioners in accordance with the Federal Travel Regulations and sections 5701, 5702, 5704 through 5708, and 5731 of title 5, United States Code.

(B) The Secretary may reimburse the Secretary of State for amounts expended by the Secretary of State under this subsection.

#### (d) **ADVISORY COMMITTEES.**—

(1) **ESTABLISHMENT OF PERMANENT ADVISORY COMMITTEE.**—

(A) **MEMBERSHIP.**—There is established an advisory committee which shall be composed of—

(i) not less than 15 nor more than 20 individuals appointed by the Secretary of Commerce in consultation with the United States Commissioners, who shall select such individuals from the various groups concerned with the fisheries covered by the WCPFC Convention, providing, to the maximum extent practicable, an equitable balance among such groups;

(ii) the chair of the Western Pacific Fishery Management Council’s Advisory Committee or the chair’s designee; and

(iii) officials of the fisheries management authorities of American Samoa, Guam, and the Northern Mariana Islands (or their designees).

(B) **TERMS AND PRIVILEGES.**—Each member of the advisory committee appointed under subparagraph (A) shall serve for a term of 2 years and shall be eligible for reappointment. The advisory committee shall be invited to attend all non-executive meetings of the United States Commissioners and at such meetings shall be given opportunity to examine and to be heard on all proposed programs of investigation, reports, recommendations, and regulations of the Commission.

(C) **PROCEDURES.**—The advisory committee established by subparagraph (A) shall determine its organization, and prescribe its practices and procedures for carrying out its functions under this chapter, the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.), and the WCPFC Convention. The advisory committee shall publish and make available to the public a statement of its organization, practices, and procedures. A majority of the members of the advisory committee shall constitute a quorum. Meetings of the advisory committee, except when in executive session, shall be open to the public, and prior notice of meetings shall be made public in a timely fashion. and the advisory committee shall not be subject to the Federal Advisory Committee Act (5 U.S.C. App.).

(D) **PROVISION OF INFORMATION.**—The Secretary and the Secretary of State shall furnish the advisory committee with relevant informa-

tion concerning fisheries and international fishery agreements.

#### (2) **ADMINISTRATIVE MATTERS.**—

(A) **SUPPORT SERVICES.**—The Secretary shall provide to advisory committees in a timely manner such administrative and technical support services as are necessary for their effective functioning.

(B) **COMPENSATION; STATUS; EXPENSES.**—Individuals appointed to serve as a member of an advisory committee—

(i) shall serve without pay, but while away from their homes or regular places of business in the performance of services for the advisory committee shall be allowed travel expenses, including per diem in lieu of subsistence, in the same manner as persons employed intermittently in the Government service are allowed expenses under section 5703 of title 5, United States Code; and

(ii) shall be considered Federal employees while performing service as members of an advisory committee only for purposes of—

(I) injury compensation under chapter 81 of title 5, United States Code;

(II) requirements concerning ethics, conflicts-of-interest, and corruption, as provided by title 18, United States Code; and

(III) any other criminal or civil statute or regulation governing the conduct of Federal employees in their capacity as Federal employees.

(f) **MEMORANDUM OF UNDERSTANDING.**—For highly migratory species in the Pacific, the Secretary, in coordination with the Secretary of State, shall develop a memorandum of understanding with the Western Pacific, Pacific, and North Pacific Fishery Management Councils, that clarifies the role of the relevant Council or Councils with respect to—

(1) participation in United States delegations to international fishery organizations in the Pacific Ocean, including government-to-government consultations;

(2) providing formal recommendations to the Secretary and the Secretary of State regarding necessary measures for both domestic and foreign vessels fishing for these species;

(3) coordinating positions with the United States delegation for presentation to the appropriate international fishery organization; and

(4) recommending those domestic fishing regulations that are consistent with the actions of the international fishery organization, for approval and implementation under the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.)

#### **SEC. 504. AUTHORITY AND RESPONSIBILITY OF THE SECRETARY OF STATE.**

The Secretary of State may—

(1) receive and transmit, on behalf of the United States, reports, requests, recommendations, proposals, decisions, and other communications of and to the Commission;

(2) in consultation with the Secretary approve, disapprove, object to, or withdraw objections to bylaws and rules, or amendments thereof, adopted by the WCPFC Commission, and, with the concurrence of the Secretary to approve or disapprove the general annual program of the WCPFC Commission with respect to conservation and management measures and other measures proposed or adopted in accordance with the WCPFC Convention; and

(3) act upon, or refer to other appropriate authority, any communication referred to in paragraph (1).

#### **SEC. 505. RULEMAKING AUTHORITY OF THE SECRETARY OF COMMERCE.**

(a) **PROMULGATION OF REGULATIONS.**—The Secretary, in consultation with the Secretary of State and, with respect to enforcement measures, the Secretary of the Department in which the Coast Guard is operating, is authorized to promulgate such regulations as may be necessary to carry out the United States international obligations under the WCPFC Convention and this title, including recommendations

and decisions adopted by the Commission. In cases where the Secretary has discretion in the implementation of one or more measures adopted by the Commission that would govern fisheries under the authority of a Regional Fishery Management Council, the Secretary may, to the extent practicable within the implementation schedule of the WCPFC Convention and any recommendations and decisions adopted by the Commission, promulgate such regulations in accordance with the procedures established by the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.).

(b) **ADDITIONS TO FISHERY REGIMES AND REGULATIONS.**—The Secretary may promulgate regulations applicable to all vessels and persons subject to the jurisdiction of the United States, including United States flag vessels wherever they may be operating, on such date as the Secretary shall prescribe.

**SEC. 506. ENFORCEMENT.**

(a) **IN GENERAL.**—The Secretary may—

(1) administer and enforce this title and any regulations issued under this title, except to the extent otherwise provided for in this Act;

(2) request and utilize on a reimbursed or non-reimbursed basis the assistance, services, personnel, equipment, and facilities of other Federal departments and agencies in—

(A) the administration and enforcement of this title; and

(B) the conduct of scientific, research, and other programs under this title;

(3) conduct fishing operations and biological experiments for purposes of scientific investigation or other purposes necessary to implement the WCPFC Convention;

(4) collect, utilize, and disclose such information as may be necessary to implement the WCPFC Convention, subject to sections 552 and 552a of title 5, United States Code, and section 402(b) of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1881a(b));

(5) if recommended by the United States Commissioners or proposed by a Council with authority over the relevant fishery, assess and collect fees, not to exceed three percent of the ex-vessel value of fish harvested by vessels of the United States in fisheries managed pursuant to this title, to recover the actual costs to the United States of management and enforcement under this title, which shall be deposited as an offsetting collection in, and credited to, the account providing appropriations to carry out the functions of the Secretary under this title; and

(6) issue permits to owners and operators of United States vessels to fish in the convention area seaward of the United States Exclusive Economic Zone, under such terms and conditions as the Secretary may prescribe, and shall remain valid for a period to be determined by the Secretary.

(b) **CONSISTENCY WITH OTHER LAWS.**—The Secretary shall ensure the consistency, to the extent practicable, of fishery management programs administered under this Act, the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.), the Tuna Conventions Act (16 U.S.C. 951 et seq.), the South Pacific Tuna Act (16 U.S.C. 973 et seq.), section 401 of Public Law 108–219 (16 U.S.C. 1821 note) (relating to Pacific albacore tuna), and the Atlantic Tunas Convention Act (16 U.S.C. 971).

(c) **ACTIONS BY THE SECRETARY.**—The Secretary shall prevent any person from violating this title in the same manner, by the same means, and with the same jurisdiction, powers, and duties as though all applicable terms and provisions of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1857) were incorporated into and made a part of this title. Any person that violates any provision of this title is subject to the penalties and entitled to the privileges and immunities provided in the Magnuson-Stevens Fishery Conservation and Management Act in the same manner, by

the same means, and with the same jurisdiction, power, and duties as though all applicable terms and provisions of that Act were incorporated into and made a part of this title.

(d) **CONFIDENTIALITY.**—

(1) **IN GENERAL.**—Any information submitted to the Secretary in compliance with any requirement under this Act shall be confidential and shall not be disclosed, except—

(A) to Federal employees who are responsible for administering, implementing, and enforcing this Act;

(B) to the Commission, in accordance with requirements in the Convention and decisions of the Commission, and, insofar as possible, in accordance with an agreement with the Commission that prevents public disclosure of the identity or business of any person;

(C) to State or Marine Fisheries Commission employees pursuant to an agreement with the Secretary that prevents public disclosure of the identity or business of any person;

(D) when required by court order; or

(E) when the Secretary has obtained written authorization from the person submitting such information to release such information to persons for reasons not otherwise provided for in this subsection, and such release does not violate other requirements of this Act.

(2) **USE OF INFORMATION.**—The Secretary shall, by regulation, prescribe such procedures as may be necessary to preserve the confidentiality of information submitted in compliance with any requirement or regulation under this Act, except that the Secretary may release or make public any such information in any aggregate or summary form that does not directly or indirectly disclose the identity or business of any person. Nothing in this subsection shall be interpreted or construed to prevent the use for conservation and management purposes by the Secretary of any information submitted in compliance with any requirement or regulation under this Act.

**SEC. 507. PROHIBITED ACTS.**

(a) **IN GENERAL.**—It is unlawful for any person—

(1) to violate any provision of this title or any regulation or permit issued pursuant to this title;

(2) to use any fishing vessel to engage in fishing after the revocation, or during the period of suspension, on an applicable permit issued pursuant to this title;

(3) to refuse to permit any officer authorized to enforce the provisions of this title to board a fishing vessel subject to such person's control for the purposes of conducting any search, investigation, or inspection in connection with the enforcement of this title or any regulation, permit, or the Convention;

(4) to forcibly assault, resist, oppose, impede, intimidate, or interfere with any such authorized officer in the conduct of any search, investigations, or inspection in connection with the enforcement of this title or any regulation, permit, or the Convention;

(5) to resist a lawful arrest for any act prohibited by this title;

(6) to ship, transport, offer for sale, sell, purchase, import, export, or have custody, control, or possession of, any fish taken or retained in violation of this title or any regulation, permit, or agreement referred to in paragraph (1) or (2);

(7) to interfere with, delay, or prevent, by any means, the apprehension or arrest of another person, knowing that such other person has committed any chapter prohibited by this section;

(8) to knowingly and willfully submit to the Secretary false information (including false information regarding the capacity and extent to which a United States fish processor, on an annual basis, will process a portion of the optimum yield of a fishery that will be harvested by fishery vessels of the United States), regarding any matter that the Secretary is considering in the course of carrying out this title;

(9) to forcibly assault, resist, oppose, impede, intimidate, sexually harass, bribe, or interfere with any observer on a vessel under this title, or any data collector employed by the National Marine Fisheries Service or under contract to any person to carry out responsibilities under this title;

(10) to engage in fishing in violation of any regulation adopted pursuant to section 506(a) of this title;

(11) to ship, transport, purchase, sell, offer for sale, import, export, or have in custody, possession, or control any fish taken or retained in violation of such regulations;

(12) to fail to make, keep, or furnish any catch returns, statistical records, or other reports as are required by regulations adopted pursuant to this title to be made, kept, or furnished;

(13) to fail to stop a vessel upon being hailed and instructed to stop by a duly authorized official of the United States;

(14) to import, in violation of any regulation adopted pursuant to section 506(a) of this title, any fish in any form of those species subject to regulation pursuant to a recommendation, resolution, or decision of the Commission, or any tuna in any form not under regulation but under investigation by the Commission, during the period such fish have been denied entry in accordance with the provisions of section 506(a) of this title.

(b) **ENTRY CERTIFICATION.**—In the case of any fish described in subsection (a) offered for entry into the United States, the Secretary of Commerce shall require proof satisfactory to the Secretary that such fish is not ineligible for such entry under the terms of section 506(a) of this title.

**SEC. 508. COOPERATION IN CARRYING OUT CONVENTION.**

(a) **FEDERAL AND STATE AGENCIES; PRIVATE INSTITUTIONS AND ORGANIZATIONS.**—The Secretary may cooperate with agencies of the United States government, any public or private institutions or organizations within the United States or abroad, and, through the Secretary of State, the duly authorized officials of the government of any party to the WCPFC Convention, in carrying out responsibilities under this title.

(b) **SCIENTIFIC AND OTHER PROGRAMS; FACILITIES AND PERSONNEL.**—All Federal agencies are authorized, upon the request of the Secretary, to cooperate in the conduct of scientific and other programs and to furnish facilities and personnel for the purpose of assisting the Commission in carrying out its duties under the WCPFC Convention.

(c) **SANCTIONED FISHING OPERATIONS AND BIOLOGICAL EXPERIMENTS.**—Nothing in this title, or in the laws or regulations of any State, prevents the Secretary or the Commission from—

(1) conducting or authorizing the conduct of fishing operations and biological experiments at any time for purposes of scientific investigation; or

(2) discharging any other duties prescribed by the WCPFC Convention.

(d) **STATE JURISDICTION NOT AFFECTED.**—Except as provided in subsection (e) of this section, nothing in this title shall be construed to diminish or to increase the jurisdiction of any State in the territorial sea of the United States.

(e) **APPLICATION OF REGULATIONS.**—

(1) **IN GENERAL.**—Regulations promulgated under section 506(a) of this title shall apply within the boundaries of any State bordering on the Convention area if the Secretary has provided notice to such State, the State does not request an agency hearing, and the Secretary determines that the State—

(A) has not, within a reasonable period of time after the promulgation of regulations pursuant to this title, enacted laws or promulgated regulations that implement the recommendations of the Commission within the boundaries of such State; or

(B) has enacted laws or promulgated regulations that implement the recommendations of

the commission within the boundaries of such State that—

(i) are less restrictive than the regulations promulgated under section 506(a) of this title; or

(ii) are not effectively enforced.

(2) DETERMINATION BY SECRETARY.—The regulations promulgated pursuant to section 506(a) of this title shall apply until the Secretary determines that the State is effectively enforcing within its boundaries measures that are not less restrictive than the regulations promulgated under section 506(a) of this title.

(3) HEARING.—If a State requests a formal agency hearing, the Secretary shall not apply the regulations promulgated pursuant to section 506(a) of this title within that State's boundaries unless the hearing record supports a determination under paragraph (1)(A) or (B).

(f) REVIEW OF STATE LAWS AND REGULATIONS.—To ensure that the purposes of subsection (e) are carried out, the Secretary shall undertake a continuing review of the laws and regulations of all States to which subsection (e) applies or may apply and the extent to which such laws and regulations are enforced.

#### SEC. 509. TERRITORIAL PARTICIPATION.

The Secretary of State shall ensure participation in the Commission and its subsidiary bodies by American Samoa, Guam, and the Northern Mariana Islands to the same extent provided to the territories of other nations.

#### SEC. 510. EXCLUSIVE ECONOMIC ZONE NOTIFICATION.

Masters of commercial fishing vessels of nations fishing for species under the management authority of the Western and Central Pacific Fisheries Convention that do not carry vessel monitoring systems capable of communicating with United States enforcement authorities shall, prior to, or as soon as reasonably possible after, entering and transiting the Exclusive Economic Zone seaward of Hawaii and of the Commonwealths, territories, and possessions of the United States in the Pacific Ocean area—

(1) notify the United States Coast Guard or the National Marine Fisheries Service Office of Law Enforcement in the appropriate region of the name, flag state, location, route, and destination of the vessel and of the circumstances under which it will enter United States waters;

(2) ensure that all fishing gear on board the vessel is stowed below deck or otherwise removed from the place where it is normally used for fishing and placed where it is not readily available for fishing; and

(3) where requested by an enforcement officer, proceed to a specified location so that a vessel inspection can be conducted.

#### SEC. 511. AUTHORIZATION OF APPROPRIATIONS.

There are authorized to be appropriated to the Secretary of Commerce such sums as may be necessary to carry out this title and to pay the United States' contribution to the Commission under section 5 of part III of the WCPFC Convention.

### TITLE VI—PACIFIC WHITING

#### SEC. 601. SHORT TITLE.

This title may be cited as the "Pacific Whiting Act of 2006".

#### SEC. 602. DEFINITIONS.

In this title:

(1) ADVISORY PANEL.—The term "advisory panel" means the Advisory Panel on Pacific Hake/Whiting established by the Agreement.

(2) AGREEMENT.—The term "Agreement" means the Agreement between the Government of the United States and the Government of Canada on Pacific Hake/Whiting, signed at Seattle, Washington, on November 21, 2003.

(3) CATCH.—The term "catch" means all fishery removals from the offshore whiting resource, including landings, discards, and bycatch in other fisheries.

(4) JOINT MANAGEMENT COMMITTEE.—The term "joint management committee" means the joint management committee established by the Agreement.

(5) JOINT TECHNICAL COMMITTEE.—The term "joint technical committee" means the joint technical committee established by the Agreement.

(6) OFFSHORE WHITING RESOURCE.—The term "offshore whiting resource" means the transboundary stock of *Merluccius productus* that is located in the offshore waters of the United States and Canada except in Puget Sound and the Strait of Georgia.

(7) SCIENTIFIC REVIEW GROUP.—The term "scientific review group" means the scientific review group established by the Agreement.

(8) SECRETARY.—The term "Secretary" means the Secretary of Commerce.

(9) UNITED STATES SECTION.—The term "United States Section" means the United States representatives on the joint management committee.

#### SEC. 603. UNITED STATES REPRESENTATION ON JOINT MANAGEMENT COMMITTEE.

(a) REPRESENTATIVES.—

(1) IN GENERAL.—The Secretary, in consultation with the Secretary of State, shall appoint 4 individuals to represent the United States as the United States Section on the joint management committee. In making the appointments, the Secretary shall select representatives from among individuals who are knowledgeable or experienced concerning the offshore whiting resource. Of these—

(A) 1 shall be an official of the National Oceanic and Atmospheric Administration;

(B) 1 shall be a member of the Pacific Fishery Management Council, appointed with consideration given to any recommendation provided by that Council;

(C) 1 shall be appointed from a list submitted by the treaty Indian tribes with treaty fishing rights to the offshore whiting resource; and

(D) 1 shall be appointed from the commercial sector of the whiting fishing industry concerned with the offshore whiting resource.

(2) TERM OF OFFICE.—Each representative appointed under paragraph (1) shall be appointed for a term not to exceed 4 years, except that, of the initial appointments, 2 representatives shall be appointed for terms of 2 years. Any individual appointed to fill a vacancy occurring prior to the expiration of the term of office of that individual's predecessor shall be appointed for the remainder of that term. A representative may be appointed for a term of less than 4 years if such term is necessary to ensure that the term of office of not more than 2 representatives will expire in any single year. An individual appointed to serve as a representative is eligible for reappointment.

(3) CHAIR.—Unless otherwise agreed by all of the 4 representatives, the chair shall rotate annually among the 4 members, with the order of rotation determined by lot at the first meeting.

(b) ALTERNATE REPRESENTATIVES.—The Secretary, in consultation with the Secretary of State, may designate alternate representatives of the United States to serve on the joint management committee. An alternate representative may exercise, at any meeting of the committee, all the powers and duties of a representative in the absence of a duly designated representative for whatever reason.

#### SEC. 604. UNITED STATES REPRESENTATION ON THE SCIENTIFIC REVIEW GROUP.

(a) IN GENERAL.—The Secretary, in consultation with the Secretary of State, shall appoint no more than 2 scientific experts to serve on the scientific review group. An individual shall not be eligible to serve on the scientific review group while serving on the joint technical committee.

(b) TERM.—An individual appointed under subsection (a) shall be appointed for a term of not to exceed 4 years, but shall be eligible for reappointment. An individual appointed to fill a vacancy occurring prior to the expiration of a term of office of that individual's predecessor shall be appointed to serve for the remainder of that term.

(c) JOINT APPOINTMENTS.—In addition to individuals appointed under subsection (a), the Secretary, jointly with the Government of Canada, may appoint to the scientific review group, from a list of names provided by the advisory panel—

(1) up to 2 independent members of the scientific review group; and

(2) 2 public advisors.

#### SEC. 605. UNITED STATES REPRESENTATION ON JOINT TECHNICAL COMMITTEE.

(a) SCIENTIFIC EXPERTS.—

(1) IN GENERAL.—The Secretary, in consultation with the Secretary of State, shall appoint at least 6 but not more than 12 individuals to serve as scientific experts on the joint technical committee, at least 1 of whom shall be an official of the National Oceanic and Atmospheric Administration.

(2) TERM OF OFFICE.—An individual appointed under paragraph (1) shall be appointed for a term of not to exceed 4 years, but shall be eligible for reappointment. An individual appointed to fill a vacancy occurring prior to the expiration of the term of office of that individual's predecessor shall be appointed for the remainder of that term.

(b) INDEPENDENT MEMBER.—In addition to individuals appointed under subsection (a), the Secretary, jointly with the Government of Canada, shall appoint 1 independent member to the joint technical committee selected from a list of names provided by the advisory panel.

#### SEC. 606. UNITED STATES REPRESENTATION ON ADVISORY PANEL.

(a) IN GENERAL.—

(1) APPOINTMENT.—The Secretary, in consultation with the Secretary of State, shall appoint at least 6 but not more than 12 individuals to serve as members of the advisory panel, selected from among individuals who are—

(A) knowledgeable or experienced in the harvesting, processing, marketing, management, conservation, or research of the offshore whiting resource; and

(B) not employees of the United States.

(2) TERM OF OFFICE.—An individual appointed under paragraph (1) shall be appointed for a term of not to exceed 4 years, but shall be eligible for reappointment. An individual appointed to fill a vacancy occurring prior to the expiration of the term of office of that individual's predecessor shall be appointed for the remainder of that term.

#### SEC. 607. RESPONSIBILITIES OF THE SECRETARY.

(a) IN GENERAL.—The Secretary is responsible for carrying out the Agreement and this title, including the authority, to be exercised in consultation with the Secretary of State, to accept or reject, on behalf of the United States, recommendations made by the joint management committee.

(b) REGULATIONS; COOPERATION WITH CANADIAN OFFICIALS.—In exercising responsibilities under this title, the Secretary—

(1) may promulgate such regulations as may be necessary to carry out the purposes and objectives of the Agreement and this title; and

(2) with the concurrence of the Secretary of State, may cooperate with officials of the Canadian Government duly authorized to carry out the Agreement.

#### SEC. 608. RULEMAKING.

(a) APPLICATION WITH MAGNUSON-STEVENS ACT.—The Secretary shall establish the United States catch level for Pacific whiting according to the standards and procedures of the Agreement and this title rather than under the standards and procedures of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.), except to the extent necessary to address the rebuilding needs of other species. Except for establishing the catch level, all other aspects of Pacific whiting management shall be—

(1) subject to the Magnuson-Stevens Fishery Conservation and Management Act; and

(2) consistent with this title.

(b) **JOINT MANAGEMENT COMMITTEE RECOMMENDATIONS.**—For any year in which both parties to the Agreement approve recommendations made by the joint management committee with respect to the catch level, the Secretary shall implement the approved recommendations. Any regulation promulgated by the Secretary to implement any such recommendation shall apply, as necessary, to all persons and all vessels subject to the jurisdiction of the United States wherever located.

(c) **YEARS WITH NO APPROVED CATCH RECOMMENDATIONS.**—If the parties to the Agreement do not approve the joint management committee's recommendation with respect to the catch level for any year, the Secretary shall establish the total allowable catch for Pacific whiting for the United States catch. In establishing the total allowable catch under this subsection, the Secretary shall—

(1) take into account any recommendations from the Pacific Fishery Management Council, the joint management committee, the joint technical committee, the scientific review group, and the advisory panel;

(2) base the total allowable catch on the best scientific information available;

(3) use the default harvest rate set out in paragraph 1 of Article III of the Agreement unless the Secretary determines that the scientific evidence demonstrates that a different rate is necessary to sustain the offshore whiting resource; and

(4) establish the United State's share of the total allowable catch based on paragraph 2 of Article III of the Agreement and make any adjustments necessary under section 5 of Article II of the Agreement.

**SEC. 609. ADMINISTRATIVE MATTERS.**

(a) **EMPLOYMENT STATUS.**—Individuals appointed under section 603, 604, 605, or 606 of this title who are serving as such Commissioners, other than officers or employees of the United States Government, shall be considered to be Federal employees while performing such service, only for purposes of—

(1) injury compensation under chapter 81 of title 5, United States Code;

(2) requirements concerning ethics, conflicts of interest, and corruption as provided under title 18, United States Code; and

(3) any other criminal or civil statute or regulation governing the conduct of Federal employees.

(b) **COMPENSATION.**—

(1) **IN GENERAL.**—Except as provided in paragraph (2), an individual appointed under this title shall receive no compensation for the individual's service as a representative, alternate representative, scientific expert, or advisory panel member under this title.

(2) **SCIENTIFIC REVIEW GROUP.**—Notwithstanding paragraph (1), the Secretary may employ and fix the compensation of an individual appointed under section 604(a) to serve as a scientific expert on the scientific review group who is not employed by the United States government, a State government, or an Indian tribal government in accordance with section 3109 of title 5, United States Code.

(c) **TRAVEL EXPENSES.**—Except as provided in subsection (d), the Secretary shall pay the necessary travel expenses of individuals appointed under this title in accordance with the Federal Travel Regulations and sections 5701, 5702, 5704 through 5708, and 5731 of title 5, United States Code.

(d) **JOINT APPOINTEES.**—With respect to the 2 independent members of the scientific review group and the 2 public advisors to the scientific review group jointly appointed under section 604(c), and the 1 independent member to the joint technical committee jointly appointed under section 605(b), the Secretary may pay up to 50 percent of—

(1) any compensation paid to such individuals; and

(2) the necessary travel expenses of such individuals.

**SEC. 610. ENFORCEMENT.**

(a) **IN GENERAL.**—The Secretary may—

(1) administer and enforce this title and any regulations issued under this title;

(2) request and utilize on a reimbursed or non-reimbursed basis the assistance, services, personnel, equipment, and facilities of other Federal departments and agencies in the administration and enforcement of this title; and

(3) collect, utilize, and disclose such information as may be necessary to implement the Agreement and this title, subject to sections 552 and 552a of title 5, United States Code.

(b) **PROHIBITED ACTS.**—It is unlawful for any person to violate any provision of this title or the regulations promulgated under this title.

(c) **ACTIONS BY THE SECRETARY.**—The Secretary shall prevent any person from violating this title in the same manner, by the same means, and with the same jurisdiction, powers, and duties as though all applicable terms and provisions of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1857) were incorporated into and made a part of this title. Any person that violates any provision of this title is subject to the penalties and entitled to the privileges and immunities provided in the Magnuson-Stevens Fishery Conservation and Management Act in the same manner, by the same means, and with the same jurisdiction, power, and duties as though all applicable terms and provisions of that Act were incorporated into and made a part of this title.

(d) **PENALTIES.**—This title shall be enforced by the Secretary as if a violation of this title or of any regulation promulgated by the Secretary under this title were a violation of section 307 of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1857).

**SEC. 611. AUTHORIZATION OF APPROPRIATIONS.**

There are authorized to be appropriated to the Secretary such sums as may be necessary to carry out the obligations of the United States under the Agreement and this title.

**TITLE VII—MISCELLANEOUS**

**SEC. 701. STUDY OF THE ACIDIFICATION OF THE OCEANS AND EFFECT ON FISHERIES.**

The Secretary of Commerce shall request the National Research Council to conduct a study of the acidification of the oceans and how this process affects the United States.

**SEC. 702. RULE OF CONSTRUCTION.**

(a) **IN GENERAL.**—Title VI of Public Law 109-295 is amended by adding at the end the following:

**“SEC. 699A. RULE OF CONSTRUCTION.**

“Nothing in this title, including the amendments made by this title, may be construed to reduce or otherwise limit the authority of the Department of Commerce or the Federal Communications Commission.”.

(b) **EFFECTIVE DATE.**—The amendment made by this section shall take effect as though enacted as part of the Department of Homeland Security Appropriations Act, 2007 (Public Law 109-295).

**SEC. 703. PUGET SOUND REGIONAL SHELLFISH SETTLEMENT.**

(a) **FINDINGS AND PURPOSE.**—

(1) **Findings.**—Congress finds that—

(A) the Tribes have established treaty rights to take shellfish from public and private tidelands in Washington State, including from some lands owned, leased, or otherwise subject to harvest by commercial shellfish growers;

(B) the district court that adjudicated the Tribes' treaty rights to take shellfish found that the growers are innocent purchasers who had no notice of the Tribes' fishing right when they acquired their properties;

(C) numerous unresolved issues remain outstanding regarding implementation of the Tribes' treaty right to take shellfish from lands owned, leased, or otherwise subject to harvest by the growers;

(D) the Tribes, the growers, the State of Washington, and the United States Department of the Interior have resolved by a settlement agreement many of the disputes between and among them regarding implementation of the Tribes' treaty right to take shellfish from covered tidelands owned or leased by the growers;

(E) the settlement agreement does not provide for resolution of any claims to take shellfish from lands owned or leased by the growers that potentially may be brought in the future by other Tribes;

(F) in the absence of congressional actions, the prospect of other Tribes claims to take shellfish from lands owned or leased by the growers could be pursued through the courts, a process which in all likelihood could consume many years and thereby promote uncertainty in the State of Washington and the growers and to the ultimate detriment of both the Tribes and other Tribes and their members;

(G) in order to avoid this uncertainty, it is the intent of Congress that other Tribes have the option of resolving their claims, if any, to a treaty right to take shellfish from covered tidelands owned or leased by the growers; and

(H) this Act represents a good faith effort on the part of Congress to extend to other Tribes the same fair and just option of resolving their claims to take shellfish from covered tidelands owned or leased by the growers that the Tribes have agreed to in the settlement agreement.

(2) **PURPOSE.**—The purposes of this section are—

(A) to approve, ratify, and confirm the settlement agreement entered into by and among the Tribes, commercial shellfish growers, the State of Washington, and the United States;

(B) to provide other Tribes with a fair and just resolution of any claims to take shellfish from covered tidelands, as that term is defined in the settlement agreement, that potentially could be brought in the future by other Tribes; and

(C) to authorize the Secretary to implement the terms and conditions of the settlement agreement and this section.

(b) **APPROVAL OF SETTLEMENT AGREEMENT.**—

(1) **IN GENERAL.**—The settlement agreement is hereby approved, ratified, and confirmed, and section 6 of the settlement agreement, Release of Claims, is specifically adopted and incorporated into this section as if fully set forth herein.

(2) **AUTHORIZATION FOR IMPLEMENTATION.**—The Secretary is hereby authorized to implement the terms and conditions of the settlement agreement in accordance with the settlement agreement and this section.

(c) **FUND, SPECIAL HOLDING ACCOUNT, AND CONDITIONS.**—

(1) **PUGET SOUND REGIONAL SHELLFISH SETTLEMENT TRUST FUND.**—

(A) There is hereby established in the Treasury of the United States an account to be designated as the “Puget Sound Regional Shellfish Settlement Trust Fund”. The Secretary shall deposit funds in the amount of \$22,000,000 at such time as appropriated pursuant to this section into the Fund.

(B) The Fund shall be maintained and invested by the Secretary of the Interior pursuant to the Act of June 24, 1938, (25 U.S.C. 162a) until such time as all monies are transferred from the Fund.

(C) The Secretary shall transfer monies held in the Fund to each Tribe of the Tribes in the amounts and manner specified by and in accordance with the payment agreement established pursuant to the settlement agreement and this section.

(2) **Puget sound regional shellfish settlement special holding account.**—

(A) There is hereby established in the Treasury of the United States a fund to be designated as the “Puget Sound Regional Shellfish Settlement Special Holding Account”. The Secretary shall deposit funds in the amount of \$1,500,000 into the Special Holding Account in fiscal year

2011 at such time as such funds are appropriated pursuant to this section.

(B) The Special Holding Account shall be maintained and invested by the Secretary of the Interior pursuant to the Act of June 24, 1938, (25 U.S.C. 162a) until such time as all monies are transferred from the Special Holding Account.

(C) If a court of competent jurisdiction renders a final decision declaring that any of the other Tribes has an established treaty right to take or harvest shellfish in covered tidelands, as that term is defined in the settlement agreement, and such tribe opts to accept a share of the Special Holding Account, rather than litigate this claim against the growers, the Secretary shall transfer the appropriate share of the monies held in the Special Holding Account to each such tribe of the other Tribes in the amounts appropriate to compensate the other Tribes in the same manner and for the same purposes as the Tribes who are signatory to the settlement agreement. Such a transfer to a tribe shall constitute full and complete satisfaction of that tribe's claims to shellfish on the covered tidelands.

(D) The Secretary may retain such amounts of the Special Holding Account as necessary to provide for additional tribes that may judicially establish their rights to take shellfish in the covered tidelands within the term of that Account, provided that the Secretary pays the remaining balance to the other Tribes prior to the expiration of the term of the Special Holding Account.

(E) The Tribes shall have no interest, possessory or otherwise, in the Special Holding Account.

(F) Twenty years after the deposit of funds into the Special Holding Account, the Secretary shall close the Account and transfer the balance of any funds held in the Special Holding Account at that time to the Treasury. However, the Secretary may continue to maintain the Special Holding Account in order to resolve the claim of an Other Tribe that has notified the Secretary in writing within the 20-year term of that Tribe's interest in resolving its claim in the manner provided for in this section.

(G) It is the intent of Congress that the other Tribes, if any, shall have the option of agreeing to similar rights and responsibilities as the Tribes that are signatories to the settlement agreement, if they opt not to litigate against the growers.

(3) ANNUAL REPORT.—Each tribe of the Tribes, or any of the other Tribes accepting a settlement of its claims to shellfish on covered lands pursuant to paragraph (2)(C), shall submit to the Secretary an annual report that describes all expenditures made with monies withdrawn from the Fund or Special Holding Account during the year covered by the report.

(4) JUDICIAL AND ADMINISTRATIVE ACTION.—The Secretary may take judicial or administrative action to ensure that any monies withdrawn from the Fund or Special Holding Account are used in accordance with the purposes described in the settlement agreement and this section.

(5) CLARIFICATION OF TRUST RESPONSIBILITY.—Beginning on the date that monies are transferred to a tribe of the Tribes or a tribe of the other Tribes pursuant to this section, any trust responsibility or liability of the United States with respect to the expenditure or investment of the monies withdrawn shall cease.

(d) STATE OF WASHINGTON PAYMENT.—The Secretary shall not be accountable for nor incur any liability for the collection, deposit, management or nonpayment of the State of Washington payment of \$11,000,000 to the Tribes pursuant to the settlement agreement.

(e) RELEASE OF OTHER TRIBES CLAIMS.—

(1) RIGHT TO BRING ACTIONS.—As of the date of enactment of this section, all right of any other Tribes to bring an action to enforce or exercise its treaty rights to take shellfish from public and private tidelands in Washington State, including from some lands owned, leased,

or otherwise subject to harvest by any and all growers shall be determined in accordance with the decisions of the Courts of the United States in *United States v. Washington*, Civ. No. 9213 (Western District of Washington).

(2) CERTAIN RIGHTS GOVERNED BY THIS SECTION.—If a tribe falling within the other Tribes category opts to resolve its claims to take shellfish from covered tidelands owned or leased by the growers pursuant to subsection (c)(2)(C) of this section, that tribe's rights shall be governed by this section, as well as by the decisions of the Courts in *United States v. Washington*, Civ. No. 9213.

(3) NO BREACH OF TRUST.—Notwithstanding whether the United States has a duty to initiate such an action, the failure or declination by the United States to initiate any action to enforce any other Tribe's or other Tribes' treaty rights to take shellfish from public and private tidelands in Washington State, including from covered tidelands owned, leased, or otherwise subject to harvest by any and all growers shall not constitute a breach of trust by the United States or be compensable to other Tribes.

(f) CAUSE OF ACTION.—If any payment by the United States is not paid in the amount or manner specified by this section, or is not paid within 6 months after the date specified by the settlement agreement, such failure shall give rise to a cause of action by the Tribes either individually or collectively against the United States for money damages for the amount authorized but not paid to the Tribes, and the Tribes, either individually or collectively, are authorized to bring an action against the United States in the United States Court of Federal Claims for such funds plus interest.

(g) DEFINITIONS.—In this section:

(1) FUND.—The term "Fund" means the Puget Sound Shellfish Settlement Trust Fund Account established by this section.

(2) GROWERS.—The term "growers" means Taylor United, Inc.; Olympia Oyster Company; G.R. Clam & Oyster Farm; Cedric E. Lindsay; Minterbrook Oyster Company; Charles and Willa Murray; Skookum Bay Oyster Company; J & G Gunstone Clams, Inc.; and all persons who qualify as "growers" in accordance with and pursuant to the settlement agreement.

(3) OTHER TRIBES.—The term "other Tribes" means any federally recognized Indian nation or tribe other than the Tribes described in paragraph (6) that, within 20 years after the deposit of funds in the Special Holding Account, establishes a legally enforceable treaty right to take shellfish from covered tidelands described in the settlement agreement, owned, leased or otherwise subject to harvest by those persons or entities that qualify as growers.

(4) SECRETARY.—The term "Secretary" means the Secretary of the Interior.

(5) SETTLEMENT AGREEMENT.—The term "settlement agreement" means the settlement agreement entered into by and between the Tribes, commercial shellfish growers, the State of Washington and the United States, to resolve certain disputes between and among them regarding implementation of the Tribes' treaty right to take shellfish from certain covered tidelands owned, leased or otherwise subject to harvest by the growers.

(6) TRIBES.—The term "Tribes" means the following federally recognized Tribes that executed the settlement agreement: Tulalip, Stillaguamish, Sauk Suattle, Puyallup, Squaxin Island, Makah, Muckleshoot, Upper Skagit, Nooksack, Nisqually, Skokomish, Port Gamble S'Klallam, Lower Elwha Klallam, Jamestown S'Klallam, and Suquamish Tribes, the Lummi Nation, and the Swinomish Indian Tribal Community.

(7) SPECIAL HOLDING ACCOUNT.—The term "Special Holding Account" means the Puget Sound Shellfish Settlement Special Holding Account established by this section.

(h) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated \$23,500,000 to carry out this section—

(A) \$2,000,000 for fiscal year 2007;

(B) \$5,000,000 for each of fiscal years 2008 through 2010; and

(C) \$6,500,000 for fiscal year 2011.

## TITLE VIII—TSUNAMI WARNING AND EDUCATION

### SEC. 801. SHORT TITLE.

This title may be cited as the "Tsunami Warning and Education Act".

### SEC. 802. DEFINITIONS.

In this title:

(1) The term "Administration" means the National Oceanic and Atmospheric Administration.

(2) The term "Administrator" means the Administrator of the National Oceanic and Atmospheric Administration.

### SEC. 803. PURPOSES.

The purposes of this title are—

(1) to improve tsunami detection, forecasting, warnings, notification, outreach, and mitigation to protect life and property in the United States;

(2) to enhance and modernize the existing Pacific Tsunami Warning System to increase coverage, reduce false alarms, and increase the accuracy of forecasts and warnings, and to expand detection and warning systems to include other vulnerable States and United States territories, including the Atlantic Ocean, Caribbean Sea, and Gulf of Mexico areas;

(3) to improve mapping, modeling, research, and assessment efforts to improve tsunami detection, forecasting, warnings, notification, outreach, mitigation, response, and recovery;

(4) to improve and increase education and outreach activities and ensure that those receiving tsunami warnings and the at-risk public know what to do when a tsunami is approaching;

(5) to provide technical and other assistance to speed international efforts to establish regional tsunami warning systems in vulnerable areas worldwide, including the Indian Ocean; and

(6) to improve Federal, State, and international coordination for detection, warnings, and outreach for tsunami and other coastal impacts.

### SEC. 804. TSUNAMI FORECASTING AND WARNING PROGRAM.

(a) IN GENERAL.—The Administrator, through the National Weather Service and in consultation with other relevant Administration offices, shall operate a program to provide tsunami detection, forecasting, and warnings for the Pacific and Arctic Ocean regions and for the Atlantic Ocean, Caribbean Sea, and Gulf of Mexico region.

(b) COMPONENTS.—The program under this section shall—

(1) include the tsunami warning centers established under subsection (d);

(2) utilize and maintain an array of robust tsunami detection technologies;

(3) maintain detection equipment in operational condition to fulfill the detection, forecasting, and warning requirements of this title;

(4) provide tsunami forecasting capability based on models and measurements, including tsunami inundation models and maps for use in increasing the preparedness of communities, including through the TsunamiReady program;

(5) maintain data quality and management systems to support the requirements of the program;

(6) include a cooperative effort among the Administration, the United States Geological Survey, and the National Science Foundation under which the Geological Survey and the National Science Foundation shall provide rapid and reliable seismic information to the Administration from international and domestic seismic networks;

(7) provide a capability for the dissemination of warnings to at-risk States and tsunami communities through rapid and reliable notification to government officials and the public, including utilization of and coordination with existing

Federal warning systems, including the National Oceanic and Atmospheric Administration Weather Radio All Hazards Program;

(8) allow, as practicable, for integration of tsunami detection technologies with other environmental observing technologies; and

(9) include any technology the Administrator considers appropriate to fulfill the objectives of the program under this section.

(c) **SYSTEM AREAS.**—The program under this section shall operate—

(1) a Pacific tsunami warning system capable of forecasting tsunami anywhere in the Pacific and Arctic Ocean regions and providing adequate warnings; and

(2) an Atlantic Ocean, Caribbean Sea, and Gulf of Mexico tsunami warning system capable of forecasting tsunami and providing adequate warnings in areas of the Atlantic Ocean, Caribbean Sea, and Gulf of Mexico that are determined—

(A) to be geologically active, or to have significant potential for geological activity; and

(B) to pose significant risks of tsunami for States along the coastal areas of the Atlantic Ocean, Caribbean Sea, or Gulf of Mexico.

(d) **TSUNAMI WARNING CENTERS.**—

(1) **IN GENERAL.**—The Administrator, through the National Weather Service, shall maintain or establish—

(A) a Pacific Tsunami Warning Center in Hawaii;

(B) a West Coast and Alaska Tsunami Warning Center in Alaska; and

(C) any additional forecast and warning centers determined by the National Weather Service to be necessary.

(2) **RESPONSIBILITIES.**—The responsibilities of each tsunami warning center shall include—

(A) continuously monitoring data from seismological, deep ocean, and tidal monitoring stations;

(B) evaluating earthquakes that have the potential to generate tsunami;

(C) evaluating deep ocean buoy data and tidal monitoring stations for indications of tsunami resulting from earthquakes and other sources;

(D) disseminating forecasts and tsunami warning bulletins to Federal, State, and local government officials and the public;

(E) coordinating with the tsunami hazard mitigation program described in section 805 to ensure ongoing sharing of information between forecasters and emergency management officials; and

(F) making data gathered under this title and post-warning analyses conducted by the National Weather Service or other relevant Administration offices available to researchers.

(e) **TRANSFER OF TECHNOLOGY; MAINTENANCE AND UPGRADES.**—

(1) **IN GENERAL.**—In carrying out this section, the National Weather Service, in consultation with other relevant Administration offices, shall—

(A) develop requirements for the equipment used to forecast tsunami, which shall include provisions for multipurpose detection platforms, reliability and performance metrics, and to the maximum extent practicable how the equipment will be integrated with other United States and global ocean and coastal observation systems, the global earth observing system of systems, global seismic networks, and the Advanced National Seismic System;

(B) develop and execute a plan for the transfer of technology from ongoing research described in section 806 into the program under this section; and

(C) ensure that maintaining operational tsunami detection equipment is the highest priority within the program carried out under this title.

(2) **REPORT TO CONGRESS.**—

(A) Not later than 1 year after the date of enactment of this Act, the National Weather Service, in consultation with other relevant Administration offices, shall transmit to Congress a report on how the tsunami forecast system under

this section will be integrated with other United States and global ocean and coastal observation systems, the global earth observing system of systems, global seismic networks, and the Advanced National Seismic System.

(B) Not later than 3 years after the date of enactment to this Act, the National Weather Service, in consultation with other relevant Administration offices, shall transmit a report to Congress on how technology developed under section 806 is being transferred into the program under this section.

(f) **FEDERAL COOPERATION.**—When deploying and maintaining tsunami detection technologies, the Administrator shall seek the assistance and assets of other appropriate Federal agencies.

(g) **ANNUAL EQUIPMENT CERTIFICATION.**—At the same time Congress receives the budget justification documents in support of the President's annual budget request for each fiscal year, the Administrator shall transmit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Science of the House of Representatives a certification that—

(1) identifies the tsunami detection equipment deployed pursuant to this title, as of December 31 of the preceding calendar year;

(2) certifies which equipment is operational as of December 31 of the preceding calendar year;

(3) in the case of any piece of such equipment that is not operational as of such date, identifies that equipment and describes the mitigation strategy that is in place—

(A) to repair or replace that piece of equipment within a reasonable period of time; or

(B) to otherwise ensure adequate tsunami detection coverage;

(4) identifies any equipment that is being developed or constructed to carry out this title but which has not yet been deployed, if the Administration has entered into a contract for that equipment prior to December 31 of the preceding calendar year, and provides a schedule for the deployment of that equipment; and

(5) certifies that the Administrator expects the equipment described in paragraph (4) to meet the requirements, cost, and schedule provided in that contract.

(h) **CONGRESSIONAL NOTIFICATIONS.**—The Administrator shall notify the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Science of the House of Representatives within 30 days of—

(1) impaired regional forecasting capabilities due to equipment or system failures; and

(2) significant contractor failures or delays in completing work associated with the tsunami forecasting and warning system.

(i) **REPORT.**—Not later than January 31, 2010, the Comptroller General of the United States shall transmit a report to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Science of the House of Representatives that—

(1) evaluates the current status of the tsunami detection, forecasting, and warning system and the tsunami hazard mitigation program established under this title, including progress toward tsunami inundation mapping of all coastal areas vulnerable to tsunami and whether there has been any degradation of services as a result of the expansion of the program;

(2) evaluates the National Weather Service's ability to achieve continued improvements in the delivery of tsunami detection, forecasting, and warning services by assessing policies and plans for the evolution of modernization systems, models, and computational abilities (including the adoption of new technologies); and

(3) lists the contributions of funding or other resources to the program by other Federal agencies, particularly agencies participating in the program.

(j) **EXTERNAL REVIEW.**—The Administrator shall enter into an arrangement with the National Academy of Sciences to review the tsu-

nami detection, forecast, and warning program established under this title to assess further modernization and coverage needs, as well as long-term operational reliability issues, taking into account measures implemented under this title. The review shall also include an assessment of how well the forecast equipment has been integrated into other United States and global ocean and coastal observation systems and the global earth observing system of systems. Not later than 2 years after the date of enactment of this Act, the Administrator shall transmit a report containing the National Academy of Sciences' recommendations, the Administrator's responses to the recommendations, including those where the Administrator disagrees with the Academy, a timetable to implement the accepted recommendations, and the cost of implementing all the Academy's recommendations, to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Science of the House of Representatives.

(k) **REPORT.**—Not later than 3 months after the date of enactment of this Act, the Administrator shall establish a process for monitoring and certifying contractor performance in carrying out the requirements of any contract to construct or deploy tsunami detection equipment, including procedures and penalties to be imposed in cases of significant contractor failure or negligence.

**SEC. 805. NATIONAL TSUNAMI HAZARD MITIGATION PROGRAM.**

(a) **IN GENERAL.**—The Administrator, through the National Weather Service and in consultation with other relevant Administration offices, shall conduct a community-based tsunami hazard mitigation program to improve tsunami preparedness of at-risk areas in the United States and its territories.

(b) **COORDINATING COMMITTEE.**—In conducting the program under this section, the Administrator shall establish a coordinating committee comprising representatives of Federal, State, local, and tribal government officials. The Administrator may establish subcommittees to address region-specific issues. The committee shall—

(1) recommend how funds appropriated for carrying out the program under this section will be allocated;

(2) ensure that areas described in section 804(c) in the United States and its territories can have the opportunity to participate in the program;

(3) provide recommendations to the National Weather Service on how to improve the TsunamiReady program, particularly on ways to make communities more tsunami resilient through the use of inundation maps and other mitigation practices; and

(4) ensure that all components of the program are integrated with ongoing hazard warning and risk management activities, emergency response plans, and mitigation programs in affected areas, including integrating information to assist in tsunami evacuation route planning.

(c) **PROGRAM COMPONENTS.**—The program under this section shall—

(1) use inundation models that meet a standard of accuracy defined by the Administration to improve the quality and extent of inundation mapping, including assessment of vulnerable inner coastal and nearshore areas, in a coordinated and standardized fashion to maximize resources and the utility of data collected;

(2) promote and improve community outreach and education networks and programs to ensure community readiness, including the development of comprehensive coastal risk and vulnerability assessment training and decision support tools, implementation of technical training and public education programs, and providing for certification of prepared communities;

(3) integrate tsunami preparedness and mitigation programs into ongoing hazard warning



and risk management activities, emergency response plans, and mitigation programs in affected areas, including integrating information to assist in tsunami evacuation route planning;

(4) promote the adoption of tsunami warning and mitigation measures by Federal, State, tribal, and local governments and nongovernmental entities, including educational programs to discourage development in high-risk areas; and

(5) provide for periodic external review of the program.

(d) SAVINGS CLAUSE.—Nothing in this section shall be construed to require a change in the chair of any existing tsunami hazard mitigation program subcommittee.

#### SEC. 806. TSUNAMI RESEARCH PROGRAM.

The Administrator shall, in consultation with other agencies and academic institutions, and with the coordinating committee established under section 805(b), establish or maintain a tsunami research program to develop detection, forecast, communication, and mitigation science and technology, including advanced sensing techniques, information and communication technology, data collection, analysis, and assessment for tsunami tracking and numerical forecast modeling. Such research program shall—

(1) consider other appropriate research to mitigate the impact of tsunamis;

(2) coordinate with the National Weather Service on technology to be transferred to operations;

(3) include social science research to develop and assess community warning, education, and evacuation materials; and

(4) ensure that research and findings are available to the scientific community.

#### SEC. 807. GLOBAL TSUNAMI WARNING AND MITIGATION NETWORK.

(a) INTERNATIONAL TSUNAMI WARNING SYSTEM.—The Administrator, through the National Weather Service and in consultation with other relevant Administration offices, in coordination with other members of the United States Interagency Committee of the National Tsunami Hazard Mitigation Program, shall provide technical assistance and training to the Intergovernmental Oceanographic Commission, the World Meteorological Organization, and other international entities, as part of international efforts to develop a fully functional global tsunami forecast and warning system comprising regional tsunami warning networks, modeled on the International Tsunami Warning System of the Pacific.

(b) INTERNATIONAL TSUNAMI INFORMATION CENTER.—The Administrator, through the National Weather Service and in consultation with other relevant Administration offices, in cooperation with the Intergovernmental Oceanographic Commission, shall operate an International Tsunami Information Center to improve tsunami preparedness for all Pacific Ocean nations participating in the International Tsunami Warning System of the Pacific, and may also provide such assistance to other nations participating in a global tsunami warning system established through the Intergovernmental Oceanographic Commission. As part of its responsibilities around the world, the Center shall—

(1) monitor international tsunami warning activities around the world;

(2) assist member states in establishing national warning systems, and make information available on current technologies for tsunami warning systems;

(3) maintain a library of materials to promulgate knowledge about tsunamis in general and for use by the scientific community; and

(4) disseminate information, including educational materials and research reports.

(c) DETECTION EQUIPMENT; TECHNICAL ADVICE AND TRAINING.—In carrying out this section, the National Weather Service—

(1) shall give priority to assisting nations in identifying vulnerable coastal areas, creating

inundation maps, obtaining or designing real-time detection and reporting equipment, and establishing communication and warning networks and contact points in each vulnerable nation;

(2) may establish a process for transfer of detection and communication technology to affected nations for the purposes of establishing the international tsunami warning system; and

(3) shall provide technical and other assistance to support international tsunami programs.

(d) DATA-SHARING REQUIREMENT.—The National Weather Service, when deciding to provide assistance under this section, may take into consideration the data sharing policies and practices of nations proposed to receive such assistance, with a goal to encourage all nations to support full and open exchange of data.

#### SEC. 808. AUTHORIZATION OF APPROPRIATIONS.

There are authorized to be appropriated to the Administrator to carry out this title—

(1) \$25,000,000 for fiscal year 2008, of which—

(A) not less than 27 percent of the amount appropriated shall be for the tsunami hazard mitigation program under section 805; and

(B) not less than 8 percent of the amount appropriated shall be for the tsunami research program under section 806;

(2) \$26,000,000 for fiscal year 2009, of which—

(A) not less than 27 percent of the amount appropriated shall be for the tsunami hazard mitigation program under section 805; and

(B) not less than 8 percent of the amount appropriated shall be for the tsunami research program under section 806;

(3) \$27,000,000 for fiscal year 2010, of which—

(A) not less than 27 percent of the amount appropriated shall be for the tsunami hazard mitigation program under section 805; and

(B) not less than 8 percent of the amount appropriated shall be for the tsunami research program under section 806;

(4) \$28,000,000 for fiscal year 2011, of which—

(A) not less than 27 percent of the amount appropriated shall be for the tsunami hazard mitigation program under section 805; and

(B) not less than 8 percent of the amount appropriated shall be for the tsunami research program under section 806; and

(5) \$29,000,000 for fiscal year 2012, of which—

(A) not less than 27 percent of the amount appropriated shall be for the tsunami hazard mitigation program under section 805; and

(B) not less than 8 percent of the amount appropriated shall be for the tsunami research program under section 806.

### TITLE IX—POLAR BEARS

#### SEC. 901. SHORT TITLE.

This title may be cited as the “United States-Russia Polar Bear Conservation and Management Act of 2006”.

#### SEC. 902. AMENDMENT OF MARINE MAMMAL PROTECTION ACT OF 1972.

(a) IN GENERAL.—The Marine Mammal Protection Act of 1972 (16 U.S.C. 1361 et seq.) is amended by adding at the end thereof the following:

### “TITLE V—POLAR BEARS

#### “SEC. 501. DEFINITIONS.

“In this title:

“(1) AGREEMENT.—The term “Agreement” means the Agreement Between the Government of the United States of America and the Government of the Russian Federation on the Conservation and Management of the Alaska-Chukotka Polar Bear Population, signed at Washington, D.C., on October 16, 2000.

“(2) ALASKA NANUUQ COMMISSION.—The term “Alaska Nanuuq Commission” means the Alaska Native entity, in existence on the date of enactment of the United States-Russia Polar Bear Conservation and Management Act of 2006, that represents all villages in the State of Alaska that engage in the annual subsistence taking of polar bears from the Alaska-Chukotka population and any successor entity.

“(3) IMPORT.—The term “import” means to land on, bring into, or introduce into, or attempt to land on, bring into, or introduce into, any place subject to the jurisdiction of the United States, without regard to whether the landing, bringing, or introduction constitutes an importation within the meaning of the customs laws of the United States.

“(4) POLAR BEAR PART OR PRODUCT.—The term “part or product of a polar bear” means any polar bear part or product, including the gall bile and gall bladder.

“(5) SECRETARY.—The term “Secretary” means the Secretary of the Interior.

“(6) TAKING.—The term “taking” has the meaning given the term in the Agreement.

“(7) COMMISSION.—The term “Commission” means the commission established under article 8 of the Agreement.

#### “SEC. 502. PROHIBITIONS.

“(a) In General.—It is unlawful for any person who is subject to the jurisdiction of the United States or any person in waters or on lands under the jurisdiction of the United States—

“(1) to take any polar bear in violation of the Agreement;

“(2) to take any polar bear in violation of the Agreement or any annual taking limit or other restriction on the taking of polar bears that is adopted by the Commission pursuant to the Agreement;

“(3) to import, export, possess, transport, sell, receive, acquire, or purchase, exchange, barter, or offer to sell, purchase, exchange, or barter any polar bear, or any part or product of a polar bear, that is taken in violation of paragraph (2);

“(4) to import, export, sell, purchase, exchange, barter, or offer to sell, purchase, exchange, or barter, any polar bear gall bile or polar bear gall bladder;

“(5) to attempt to commit, solicit another person to commit, or cause to be committed, any offense under this subsection; or

“(6) to violate any regulation promulgated by the Secretary to implement any of the prohibitions established in this subsection.

“(b) EXCEPTIONS.—For the purpose of forensic testing or any other law enforcement purpose, the Secretary, and Federal law enforcement officials, and any State or local law enforcement official authorized by the Secretary, may import a polar bear or any part or product of a polar bear.

#### “SEC. 503. ADMINISTRATION.

“(a) IN GENERAL.—The Secretary, acting through the Director of the United States Fish and Wildlife Service, shall do all things necessary and appropriate, including the promulgation of regulations, to implement, enforce, and administer the provisions of the Agreement on behalf of the United States. The Secretary shall consult with the Secretary of State and the Alaska Nanuuq Commission on matters involving the implementation of the Agreement.

“(b) UTILIZATION OF OTHER GOVERNMENT RESOURCES AND AUTHORITIES.—

“(1) OTHER GOVERNMENT RESOURCES.—The Secretary may utilize by agreement, with or without reimbursement, the personnel, services, and facilities of any other Federal agency, any State agency, or the Alaska Nanuuq Commission for purposes of carrying out this title or the Agreement.

“(2) OTHER POWERS AND AUTHORITIES.—Any person authorized by the Secretary under this subsection to enforce this title or the Agreement shall have the authorities that are enumerated in section 6(b) of the Lacey Act Amendments of 1981 (16 U.S.C. 3375(b)).

“(c) ENSURING COMPLIANCE.—

“(1) TITLE I AUTHORITIES.—The Secretary may use authorities granted under title I for enforcement, imposition of penalties, and the seizure of cargo for violations under this title, provided that any polar bear or any part or product of a

polar bear taken, imported, exported, possessed, transported, sold, received, acquired, purchased, exchanged, or bartered, or offered for sale, purchase, exchange, or barter in violation of this title, shall be subject to seizure and forfeiture to the United States without any showing that may be required for assessment of a civil penalty or for criminal prosecution under this Act.

“(2) ADDITIONAL AUTHORITIES.—Any gun, trap, net, or other equipment used, and any vessel, aircraft, or other means of transportation used, to aid in the violation or attempted violation of this title shall be subject to seizure and forfeiture under section 106.

“(d) REGULATIONS.—

“(1) IN GENERAL.—The Secretary shall promulgate such regulations as are necessary to carry out this title and the Agreement.

“(2) ORDINANCES AND REGULATIONS.—If necessary to carry out this title and the Agreement, and to improve compliance with any annual taking limit or other restriction on taking adopted by the Commission and implemented by the Secretary in accordance with this title, the Secretary may promulgate regulations that adopt any ordinance or regulation that restricts the taking of polar bears for subsistence purposes if the ordinance or regulation has been promulgated by the Alaska Nanuuq Commission.

**“SEC. 504. COOPERATIVE MANAGEMENT AGREEMENT; AUTHORITY TO DELEGATE ENFORCEMENT AUTHORITY.**

“(a) IN GENERAL.—The Secretary, acting through the Director of the United States Fish and Wildlife Service, may share authority under this title for the management of the taking of polar bears for subsistence purposes with the Alaska Nanuuq Commission if such commission is eligible under subsection (b).

“(b) DELEGATION.—To be eligible for the management authority described in subsection (a), the Alaska Nanuuq Commission shall—

“(1) enter into a cooperative agreement with the Secretary under section 119 for the conservation of polar bears;

“(2) meaningfully monitor compliance with this title and the Agreement by Alaska Natives; and

“(3) administer its co-management program for polar bears in accordance with—

“(A) this title; and

“(B) the Agreement.

**“SEC. 505. COMMISSION APPOINTMENTS; COMPENSATION, TRAVEL EXPENSES, AND CLAIMS.**

“(a) APPOINTMENT OF U.S. COMMISSIONERS.—

“(1) APPOINTMENT.—The United States commissioners on the Commission shall be appointed by the President, in accordance with paragraph 2 of article 8 of the Agreement, after taking into consideration the recommendations of—

“(A) the Secretary;

“(B) the Secretary of State; and

“(C) the Alaska Nanuuq Commission.

“(2) QUALIFICATIONS.—With respect to the United States commissioners appointed under this subsection, in accordance with paragraph 2 of article 8 of the Agreement—

“(A) 1 United States commissioner shall be an official of the Federal Government;

“(B) 1 United States commissioner shall be a representative of the Native people of Alaska, and, in particular, the Native people for whom polar bears are an integral part of their culture; and

“(C) both commissioners shall be knowledgeable of, or have expertise in, polar bears.

“(3) SERVICE AND TERM.—Each United States commissioner shall serve—

“(A) at the pleasure of the President; and

“(B) for an initial 4-year term and such additional terms as the President shall determine.

“(4) VACANCIES.—

“(A) IN GENERAL.—Any individual appointed to fill a vacancy occurring before the expiration of any term of office of a United States commissioner shall be appointed for the remainder of that term.

“(B) MANNER.—Any vacancy on the Commission shall be filled in the same manner as the original appointment.

“(b) ALTERNATE COMMISSIONERS.—

“(1) IN GENERAL.—The Secretary, in consultation with the Secretary of State and the Alaska Nanuuq Commission, shall designate an alternate commissioner for each member of the United States section.

“(2) DUTIES.—In the absence of a United States commissioner, an alternate commissioner may exercise all functions of the United States commissioner at any meetings of the Commission or of the United States section.

“(3) REAPPOINTMENT.—An alternate commissioner—

“(A) shall be eligible for reappointment by the President; and

“(B) may attend all meetings of the United States section.

“(c) DUTIES.—The members of the United States section may carry out the functions and responsibilities described in article 8 of the Agreement in accordance with this title and the Agreement.

“(d) COMPENSATION AND EXPENSES.—

“(1) COMPENSATION.—A member of the United States section shall serve without compensation.

“(2) TRAVEL EXPENSES.—A member of the United States section shall be allowed travel expenses, including per diem in lieu of subsistence, at rates authorized for an employee of an agency under subchapter I of chapter 57 of title 5, United States Code, while away from the home or regular place of business of the member in the performance of the duties of the United States-Russia Polar Bear Commission.

“(e) AGENCY DESIGNATION.—The United States section shall, for the purpose of title 28, United States Code, relating to claims against the United States and tort claims procedure, be considered to be a Federal agency.

**“SEC. 506. VOTES TAKEN BY THE UNITED STATES SECTION ON MATTERS BEFORE THE COMMISSION.**

“In accordance with paragraph 3 of article 8 of the Agreement, the United States section, made up of commissioners appointed by the President, shall vote on any issue before the United States-Russia Polar Bear Commission only if there is no disagreement between the United States commissioners regarding the vote.

**“SEC. 507. IMPLEMENTATION OF ACTIONS TAKEN BY THE COMMISSION.**

“(a) IN GENERAL.—The Secretary shall take all necessary actions to implement the decisions and determinations of the Commission under paragraph 7 of article 8 of the Agreement.

“(b) TAKING LIMITATION.—Not later than 60 days after the date on which the Secretary receives notice of the determination of the Commission of an annual taking limit, or of the adoption by the Commission of other restriction on the taking of polar bears for subsistence purposes, the Secretary shall publish a notice in the Federal Register announcing the determination or restriction.

**“SEC. 508. APPLICATION WITH OTHER TITLES OF ACT.**

“(a) IN GENERAL.—The authority of the Secretary under this title is in addition to, and shall not affect—

“(1) the authority of the Secretary under the other titles of this Act or the Lacey Act Amendments of 1981 (16 U.S.C. 3371 et seq.) or the exemption for Alaskan natives under section 101(b) of this Act as applied to other marine mammal populations; or

“(2) the authorities provided under title II of this Act.

“(b) CERTAIN PROVISIONS INAPPLICABLE.—The provisions of titles I through IV of this Act do not apply with respect to the implementation or administration of this title, except as specified in section 503.

**“SEC. 509. AUTHORIZATION OF APPROPRIATIONS.**

“(a) IN GENERAL.—There are authorized to be appropriated to the Secretary to carry out the

functions and responsibilities of the Secretary under this title and the Agreement \$1,000,000 for each of fiscal years 2006 through 2010.

“(b) COMMISSION.—There are authorized to be appropriated to the Secretary to carry out functions and responsibilities of the United States Section \$150,000 for each of fiscal years 2006 through 2010.

“(c) ALASKAN COOPERATIVE MANAGEMENT PROGRAM.—There are authorized to be appropriated to the Secretary to carry out this title and the Agreement in Alaska \$150,000 for each of fiscal years 2006 through 2010.”

(b) CLERICAL AMENDMENT.—The table of contents in the first section of the Marine Mammal Protection Act of 1972 (16 U.S.C. 1361 et seq.) is amended by adding at the end the following:

**“TITLE V—POLAR BEARS**

“Sec. 501. Definitions.

“Sec. 502. Prohibitions.

“Sec. 503. Administration.

“Sec. 504. Cooperative management agreement; authority to delegate enforcement authority.

“Sec. 505. Commission appointments; compensation, travel expenses, and claims.

“Sec. 506. Votes taken by the United States Section on matters before the Commission.

“Sec. 507. Implementation of actions taken by the Commission.

“Sec. 508. Application with other titles of Act.

“Sec. 509. Authorization of appropriations.”

(c) TREATMENT OF CONTAINERS.—Section 107(d)(2) of the Marine Mammal Protection Act of 1972 (16 U.S.C. 1377(d)(2)) is amended by striking “vessel or other conveyance” each place it appears and inserting “vessel, other conveyance, or container”.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Maryland (Mr. GILCREST) and the gentleman from West Virginia (Mr. RAHALL) each will control 20 minutes.

The Chair recognizes the gentleman from Maryland.

**GENERAL LEAVE**

Mr. GILCREST. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days to revise and extend their remarks and include extraneous material on the bill under consideration.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Maryland?

There was no objection.

Mr. GILCREST. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise in support of H.R. 5946, the Magnuson-Stevens Fishery Conservation and Management Act of 2006. I want to thank Senator STEVENS and Senator INOUE for their hard work in getting this authorization to the Senate and to the House. I also want to thank Chairman RICHARD POMBO, who has been a champion for the recreational and commercial fishermen of this Nation. We will miss his leadership greatly. And I want to thank and support all the other Members and their staff that have been involved in this process.

At this point I will insert in the RECORD an exchange of letters between Chairman POMBO and Chairman BOEHLERT regarding this bill and between Chairman POMBO and Chairman THOMAS regarding the polar bear provisions

contained in title IX, originally part of H.R. 4075.

HOUSE OF REPRESENTATIVES,  
COMMITTEE ON RESOURCES,  
Washington, DC, July 13, 2006.

Hon. WILLIAM M. THOMAS,  
Chairman, Committee on Ways and Means,  
Longworth House Office Building, Wash-  
ington, DC.

DEAR MR. CHAIRMAN: I ask your cooperation to help schedule consideration by the House of Representatives of H.R. 4075, the Marine Mammal Protection Act Amendments of 2006, during the week of July 17-21, 2006. I have proposed an amendment to this bill which includes text from S. 2013, the United States-Russia Polar Bear Conservation and Management Act of 2005. The Committee on Ways and Means has a jurisdictional interest in this Senate bill because of its inclusion of trade measures.

My staff has worked with yours to develop a mutually-agreed on text for this amendment, and I have enclosed this amendment for your review. I ask that you not seek a referral of H.R. 4075 based on the inclusion of this language to expedite Floor scheduling. Of course, this action would not be considered as waiving or affecting your jurisdiction over the subject matter of the amendment, nor as precedent for any future referrals of similar measures. Moreover, if the bill is conferenced with the Senate, I would support naming Ways and Means Committee members to the conference committee for the trade provisions. I would also be pleased to include this letter and your response in the Congressional Record during consideration of the bill on the Floor.

Mr. Chairman, I have been very pleased with the tremendous degree of cooperation between our two Committees. Your staff, especially Angela Ellard and Steven Schrage, has been responsive and thoughtful, and my staff very much appreciates their support and teamwork. I hope that you will give my request serious consideration and I look forward to your response.

Sincerely,

RICHARD W. POMBO,  
Chairman.

COMMITTEE ON WAYS AND MEANS,  
HOUSE OF REPRESENTATIVES,  
Washington, DC, July 13, 2006.

Hon. RICHARD W. POMBO,  
Chairman, Committee on Resources, Longworth  
House Office Building, Washington, DC.

DEAR CHAIRMAN POMBO: Thank you for your letter regarding H.R. 4075, the "Marine Mammal Protection Act Amendments of 2006," which is scheduled for floor consideration during the week of July 17th.

As you noted, the Committee on Ways and Means maintains jurisdiction over trade measures. H.R. 4075, as amended, includes text which falls within the jurisdiction of the Committee on Ways and Means. However, in order to expedite this bill for floor consideration, the Committee will forgo action. This is being done with the understanding that it does not in any way prejudice the Committee with respect to the appointment of conferees or its jurisdictional prerogatives on this bill or similar legislation in the future.

I appreciate your cooperation in this matter and agree to your offer to include this exchange of letters in the Congressional Record during floor consideration.

Best regards,

BILL THOMAS,  
Chairman.

HOUSE OF REPRESENTATIVES,  
COMMITTEE ON SCIENCE,  
Washington, DC, December 7, 2006.

Hon. RICHARD W. POMBO,  
Chairman, Committee on Resources, Longworth  
House Office Building, Washington, DC.

DEAR MR. CHAIRMAN: I am writing regarding the jurisdictional interest of the Science Committee in H.R. 5946 as amended by the Senate, the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006. The Science Committee has primary jurisdiction over Title VIII, Tsunami Warning and Education, the text of which is identical to H.R. 1674, the Tsunami Warning and Education Act, as passed by the House on December 6, 2006. In addition, the Science Committee has jurisdiction over Section 211, Deep Sea Coral Research and Technology Program, and Section 701, Study of the Acidification of the Oceans and Effect on Fisheries. Sections 211 and 701 both involve "marine research" that is clearly within the jurisdiction of the Science Committee. The study required by Section 701 also involves "environmental research and development" within the jurisdiction of the Science Committee.

The Science Committee recognizes the importance of H.R. 5946 and the need for the legislation to move expeditiously. Therefore, I will not stand in the way of floor consideration. This, of course, is conditional on our mutual understanding that nothing in this legislation or my decision to allow the bill to come to the floor waives, reduces or otherwise affects the jurisdiction of the Science Committee, and that a copy of this letter and your letter in response will be included in the Congressional Record when the bill is considered on the House Floor.

Thank you for your attention to this matter.

Sincerely,

SHERWOOD BOEHLERT,  
Chairman.

HOUSE OF REPRESENTATIVES,  
COMMITTEE ON RESOURCES,  
Washington, DC, December 7, 2006.

Hon. SHERWOOD BOEHLERT,  
Chairman, Committee on Science, Rayburn  
House Office Building, Washington, DC.

DEAR MR. CHAIRMAN: Thank you for agreeing to allow the Senate amendments to H.R. 5946, to authorize appropriations to the Secretary of Commerce for the Magnuson-Stevens Fishery Conservation and Management Act for fiscal years 2007 through 2013, to be considered by the House of Representatives. I concur in your assessment that the Committee on Science would have primary jurisdiction over Title VIII of the Senate amendments, as this is the text of your bill, H.R. 1674, the United States Tsunami Warning and Education Act, referred exclusively to the Committee on Science. I also concur that the Committee on Science would have a jurisdictional interest in section 211, the deep sea coral research and technology program, as well as section 701, study of the acidification of the oceans and its effect on fisheries.

By allowing this bill to be scheduled, I agree that the Committee on Science has not waived its jurisdiction over the measures included in H.R. 5946, nor should this action be taken as precedent for other bills. I would be pleased to include this letter and your December 7, 2006, letter on H.R. 5946 in the Congressional Record during debate on the bill.

Thank you again for your cooperation on this matter, and I look forward to seeing H.R. 5946 enacted soon.

Sincerely,

RICHARD W. POMBO,  
Chairman.

I also want to thank Chairman HENRY HYDE of the International Rela-

tions Committee for agreeing to waive jurisdiction on the polar bear provisions. I also appreciate the cooperation of Chairman KING of Homeland Security and Chairman BARTON of the Energy and Commerce Committee in helping to clear this bill.

Finally, on behalf of Chairman POMBO and myself and former Chairman DON YOUNG, I want to thank Dave Whaley, Bonnie Bruce, two committee members on the Resources Committee who worked tirelessly on this bill for many years. Without their expertise and persistence, we would not be here today. I would also like to thank my personal staff, Edith Thompson, for her work on this bill.

I urge an "aye" vote on H.R. 5946.

Mr. Speaker, I reserve the balance of my time.

Mr. RAHALL. Mr. Speaker, I yield myself such time as I may consume.

(Mr. RAHALL asked and was given permission to revise and extend his remarks.)

Mr. RAHALL. Mr. Speaker, the pending measure, as passed by the Senate, may be one of the last items on our schedule this Congress, but it is certainly not the least important. The bill would reauthorize the Magnuson-Stevens Fishery Conservation and Management Act in order to guide the management of our marine fisheries through 2013. We would not be here today if Senator TED STEVENS and DANIEL INOUE had not extended an olive branch. I am extremely appreciative of the hard work that they and their staff put into this legislation. I also commend our colleague on this side of the aisle, TOM ALLEN from Maine, who worked tirelessly on behalf of the fishermen in his district to improve this legislation. And while the pending measure does not do everything I would have liked, it does not roll back the conservation principles in this important fisheries management law. The legislation actually strengthens the Magnuson-Stevens Act.

I support the bill. I urge my colleagues to do the same.

Mr. Speaker, I reserve the balance of my time.

Mr. GILCHREST. Mr. Speaker, I also want to thank JIM SAXTON from New Jersey for his work on this bill.

Mr. Speaker, at this time I would like to yield such time as he may consume to the chairman of the Resources Committee, RICHARD POMBO.

Mr. POMBO. Mr. Speaker, I thank the gentleman for yielding.

And I will be brief. I do want to again thank all of those who have worked so hard on this bill for so long. I especially want to thank the ranking member of the committee, Mr. RAHALL, who has worked with me not only on this legislation but so many pieces of legislation over the last 4 years and gave us the opportunity to do some real good things on the Resources Committee.

I know that as this bill was introduced originally, BARNEY FRANK from Massachusetts was an original sponsor

on it. We did a hearing up in his district and listened to the concerns of a lot of the fishermen in the communities that are impacted by this law. Unfortunately, all of the things that we originally set out to take care of are not included in this bill, but where we end up on this, I believe it is a bill that is better than current law. It is a stronger bill. It is something that addresses many of the issues that have been raised over the last several years in hearings and meetings that we have had in trying to improve the Magnuson-Stevens Act.

I also want to particularly mention two of the Members on our side of the aisle, Mr. GILCHREST and Mr. SAXTON, who worked extremely hard in trying to craft a bill that would fit with the concerns and needs of their constituency. As well as that, Chairman DON YOUNG, former chairman of this committee, chairman of the Transportation Committee, obviously has always put a great deal of effort and work into fisheries issues, and his work will continue into the future in trying to improve this law.

But I want to thank Mr. RAHALL for all the work not just on this legislation but all the work that he has done over the last 4 years. It has been a great experience for me having an opportunity to work with him. Over the last 4 years, I believe that we have passed more legislation out of the Resources Committee than all the rest of the committees combined. And during that time period we had one bill that went through on a party-line vote, and other than that we were able to work out bipartisan compromises on everything. He and I didn't agree every single time, but we were able to work out something so that we had a bipartisan bill moving, and I appreciate all that he did as my ranking member and I wish him nothing but luck in the future.

Mr. RAHALL. Mr. Speaker I yield myself such time as I may consume.

I was going to wait until the very end to respond, but I want to say to the gentleman from California (Mr. POMBO), the distinguished chairman of the House Resources Committee, that it has truly been an honor to work with him during his tenure as chairman of our committee. The gentleman has fought hard for those principles that he has believed in. He has accomplished a great deal during his tenure here. I commend him for his tenacity, and he truly has been a fighter for that which he believes. As he has said, we have not agreed on every issue, but we have had our respectful disagreements and we have worked in good faith as well. I believe we have during his tenure as chairman.

I do welcome the incoming ranking member, Mr. YOUNG. I have served on both the Transportation and Infrastructure Committee and the Resources Committee for my entire tenure in this body. Thirty years we have worked together, and now I am glad to have him as the ranking member on

my committee and may he stay that way for a long, long time.

Mr. Speaker, at this time I yield 3 minutes to the gentleman from New Jersey (Mr. PALLONE), who has been a true leader on this issue and fought very hard for this legislation.

□ 0100

Mr. PALLONE. I want to thank our ranking member, Mr. RAHALL, for all his contributions in getting this to the floor this evening. I know it was not easy to get us here to achieve the consensus that we have tonight. I would also like to thank on the other side of the aisle obviously our chairman, Mr. POMBO, and Mr. YOUNG as well. I know this will be the last day, I guess, that we have this opportunity, Mr. Chairman, but I want to say that throughout your tenure as the chairman of the Resources Committee, I could always count on you to be honest and forthright about everything. And even though oftentimes we did disagree, there were many times when we agreed on different matters. So I want to thank you for your tenure and obviously look forward also to the gentleman from Alaska (Mr. YOUNG) as our ranking member. He is another person who speaks his mind and certainly manages to get things done.

I want to support this legislation. I think that it is a very important and comprehensive bill that updates our Nation's fisheries management laws, but I want to mention two provisions that are critically important to my constituents in New Jersey at the Jersey shore. First, it includes legislative discretion allowing the Secretary of Commerce to extend the rebuilding time frame for summer flounder. I, along with many of my colleagues from New Jersey, particularly Mr. SAXTON, strongly believe that existing law gives NMFS the administrative flexibility to avoid making drastic cuts in next year's summer flounder quota, but the service consistently refused to use that flexibility. We are thus granting a legislative extension of the rebuilding time frame to force the administration to take action and avert drastically low quotas for this important fishery. While the resulting quotas will still be the lowest ever, this language will avoid a dramatically low quota that could have resulted in a virtual shut-down of the entire fishery.

I am also glad to see that this bill contains a provision intended to improve data collection from the recreational sector. Anglers in my district have long known that the MRFSS system is widely inaccurate in estimating recreational landings and is completely inappropriate for use in stock allocation decisions. The language in this bill will help by requiring the secretary to improve the program to ensure accurate data collection and incorporate the results of a recent National Research Council report. I am also glad that the provision prevents a fee from being imposed until at least 2011, pre-

empting an administration proposal to implement a license that could have cost up to \$35 annually for the right to fish.

I will acknowledge that the overall bill is far from perfect. There are provisions in here that I am not completely happy with. And there are other items I would have liked to include. But I know that neither the fishing nor the environmental community are completely happy with every single word, and probably that means it is a very good bill.

This bill does represent an overall improvement in the management of our Nation's fisheries and strikes a balance between conserving stocks and ensuring productive fisheries. It is my fervent hope that this bill will bring some greater sense into a fisheries management system that to the average angler seems confusing at best and completely irrational at worst. We here in Congress have a duty to closely examine the outcomes of this law and closely oversee its implementation by the administration.

Again, I thank all my colleagues and particularly our chairman and ranking member.

I forgot to mention the gentleman from Maryland (Mr. GILCHREST), and I apologize, for all your work in putting this together. Thanks again, too, WAYNE.

Mr. GILCHREST. Thank you, Mr. PALLONE.

I want to yield now to the part of the country that has the largest fishery, to Congressman DON YOUNG.

Mr. YOUNG of Alaska. I thank the gentleman for yielding. Everybody has been thanked on the floor. I double that.

This is a good piece of legislation. It has been a long time coming. I want to thank the ranking member, of course, Mr. GILCHREST and Mr. OBERSTAR, and the chairman. This bill will do good for our oceans and for our fisheries. Although it is far from being perfect, we expect to have this finalized tonight and, as has been mentioned before, because it originated in Alaska, the 200-mile limit, the Magnuson-Stevens Act, we will continue to work to improve it. Because it is very, very important that we keep our fisheries sustainable and also to make sure that our oceans are not only protected and conserved but provide the food that is necessary for this Nation of ours.

Again, a lot of work was done, but I can tell you frankly it was the staff on both sides of the aisle, especially on this side, as has already been mentioned. Dave Whaley, who actually used to have hair before he started working on this bill. He doesn't have it anymore. Bonnie Bruce. She is still, I think, relatively attractive and she has been through agony for all types of activity to get this bill done.

I again thank the people that understand the importance and the staff does the majority of work on this. We did do it. The Senate side did it. Now it is the

House side's turn to do what is right for the oceans.

Mr. Speaker, while I support this legislation, there are several provisions which need further explanation.

Section 107 provides that the Secretary of Commerce, in consultation with the Regional Councils and the Council on Environmental Policy, shall revise the procedures for compliance with the National Environmental Policy Act. Those procedures shall integrate NEPA's environmental analytical procedures with the procedures for preparing and approving fishery management plans and amendments under the Magnuson-Stevens Act and shall conform the timelines for NEPA compliance with the timelines for the approval of fishery management plans and amendments established under the Magnuson-Stevens Act. The only way those requirements can be met for plans developed by a Council is to use the Council's plan development processes. That means NEPA procedures must be integrated into the Council process which will be the vehicle for identifying the problem to be addressed, identifying the reasonable alternatives to address that problem, identifying the preferred alternative, and examining the environmental consequences, positive and negative, of the preferred alternative and the reasonable alternatives. After the Council completes its processes, the Secretary will have the final responsibility for determining if NEPA has been complied with and may disapprove the plan, plan amendment, or regulation pursuant to section 304(a)(3) of this act.

In addition, there are a number of provisions in this legislation which deal with the, amount and type of information which needs to be submitted to the Secretary by a variety of entities and how that information is to be treated by the Secretary. It is important that proprietary information, confidential economic information, personal information such as tax forms, and other sensitive information be maintained in a manner which does not compromise an individual or a company's reasonable expectation for privacy. The Secretary must develop regulations for the use and the protection of such information which weighs the need for the information for management purposes with a reasonable person's expectation for privacy.

I am also concerned that the provision requiring that harvest levels be set to prevent overfishing not be interpreted to shut down entire fisheries if one stock of a multi-species complex is experiencing overfishing. The purpose of the act is to provide a healthy fishery resource, but it is also to promote commercial and recreational fishing and support communities dependent on the fishery resources. The act should not be used as a tool for stopping all fishing activities in U.S. waters. The keys to achieving these goals are balance, flexibility, and common sense by the fishery managers. The provisions dealing with ending overfishing, rebuilding overfished fisheries, and setting harvest levels to prevent overfishing all need to be taken in the context of the National Standards and need to be viewed with an eye toward balance, flexibility, and common sense.

Mr. RAHALL. Mr. Speaker, I yield 2 minutes to the gentleman from Oregon (Mr. DEFAZIO), a valued member of our committee.

Mr. DEFAZIO. I would first like to engage the ranking member in a colloquy.

The bill requires the Pacific Council to develop a rationalization program within 24 months from date of enactment. The Pacific Council has been working on a comprehensive ground fisheries management program for more than 3 years and is on target to complete that process by 2008. As I understand the bill, the Pacific Council can continue the development of its groundfish management program without having to restart the process. Is that correct?

Mr. RAHALL. If the gentleman would yield.

Mr. DEFAZIO. I would yield to the gentleman.

Mr. RAHALL. The gentleman from Oregon is entirely correct. It is my understanding that the bill would permit the Pacific Council process to continue. We recognize that the Pacific Council has made substantial progress and do not intend to disrupt their efforts to develop and implement an appropriate groundfish management program, consistent with this act.

Mr. DEFAZIO. I thank the gentleman.

Reclaiming my time, there is also another provision in this bill which is long overdue. We have had extraordinary closures of the salmon season on the west coast this year, despite the fact that there are quite a number of plentiful runs of salmon, because one run, the Klamath River, is very, very unhealthy. Over the last 5 years, this administration has done nothing to begin to improve the health of the river. This legislation will begin some of the mitigation restoration activities to restore the health of that fishery which is critical so that we can begin to continue to harvest other salmon species which are more plentiful and not in trouble.

For that and a number of other provisions in the bill, I am very supportive of the legislation.

Mr. RAHALL. Mr. Speaker, I yield 3½ minutes to the gentleman from Massachusetts (Mr. FRANK).

Mr. FRANK of Massachusetts. Mr. Speaker, I would ask for a colloquy.

One of the key provisions in this is the requirement that the Regional Fishery Management Councils develop annual catch limits based on the Science and Statistical Committees. This annual catch limit provision has the potential to contribute in important ways to the process of improving science. But it is vital that in analyzing the options and preparing recommendations, the committees consider a wide range of scientific opinion to ensure that the management plans that are based on their work represent the best possible scientific understanding of the current state of the relevant fisheries as well as projections for the future.

Is it the ranking member's, soon to be chairman's, understanding that the Science and Statistical Committees will in fulfilling their role under this legislation consider this broad array of scientific opinion and sources?

Mr. RAHALL. Mr. Speaker, will the gentleman yield?

Mr. FRANK of Massachusetts. I yield to the gentleman from West Virginia.

Mr. RAHALL. I appreciate the gentleman's question. I would say that he is entirely correct. In order to help ensure that affected stakeholders have the maximum degree of confidence in the management measures developed by the councils and that those measures are as effective as possible, it is vital that the Science and Statistical Committees operate in an open manner that is receptive to a full spectrum of scientific opinion. Accordingly, it is our expectation that under this legislation, the Science and Statistical Committees would gather information and prepare recommendations in a way that takes into account the research and expertise of a wide range of scientists.

Mr. FRANK of Massachusetts. I thank the gentleman for this and I thank him for also inserting a provision that would make sure that if there is a referendum on quotas that the working fishermen, not just the permit owners, could vote in our region.

But having said that, I want to say that rarely have I seen such a distinguished and thoughtful and intelligent group of my colleagues get something kind of wrong. Let me emphasize it in this way. We heard how there is a special provision here for flounder, where summer flounder are concerned, then there can be flexibility in rebuilding. And I have to ask the question, why is it not the case that what is sauce for the cod is sauce for the flounder? When did the flounder become the exalted species? And if you really, Mr. Speaker, believed in the principles of this legislation, why have you floundered in applying this uniformly? Why did you make this exception for the flounder?

The problem is partly procedure. This bill was developed mostly in the Senate. I appreciate the good work of the chairman of the committee, Mr. POMBO. He and his staff, Mr. Whaley, worked very hard with us to get this kind of flexibility for all species. And Peter Kovar of my staff worked very hard on it and we had frankly, I thought, a pretty good bill coming out of the House. Then the election came, and I understand that it had consequences, and we are winding up with the Senate bill plus an exception for flounder.

I don't object to the exception for flounder. I object to the fact that it is an exception. And I hope I will hear at some point why the flexibility in rebuilding flounder makes sense when no other flexibility for any other species is involved.

I will make a prediction, Mr. Speaker. Let me say in this, I believe that we have here an overreaction and that many of my environmentalist friends have an inability, an unwillingness to recognize that some of the hardest-working, most dedicated, practical environmentalists in this country, the

fishermen, people whose commitment to the environment is whole because that is their livelihood, that their legitimate concerns have not been fully recognized.

I look forward to working in some other areas in health and safety, but I will make a prediction. The rigidity in this bill for everything but flounder is going to cause problems in the future. I will give the sponsors of this bill one kudo. I don't know if you can have a singular of kudos, but I will give you one kudo. The precedent you have set with the flexibility for flounder will in fact be extended to other species. There is no logical reason for that and I believe experience will soon persuade you of that.

Mr. RAHALL. Mr. Speaker, I yield 3 minutes to the gentleman from Oregon (Mr. WU).

Mr. WU. Mr. Speaker, I rise tonight in strong support of the legislation, not on behalf of the flounder but because of the salmon. This year the Federal Government imposed a radical reduction in sport salmon fishing and an effective closing of the salmon fishing season on most of the west coast. The purported reason was to restore the fall Chinook run in the Klamath River system. However, NOAA scientists have admitted that water mismanagement and environmental degradation of the Klamath River system, not ocean fishing, are the causes of Klamath fall Chinook salmon decline. Radically reducing sport salmon fishing and effectively closing commercial salmon fishing is bad public policy, extorts a high price from coastal communities, and did not solve the problem. In our coastal communities, every job lost on the water results in the loss of three jobs on dry land.

Estimates of the economic impact are in the millions. All of this sacrifice with no benefit to the fall Chinook is an ineffective Band-Aid for bad public policy in the Klamath River system.

Most importantly, this administration is attacking the cultural roots of the Pacific Northwest. By effectively closing the salmon fishery, the administration is not just terminating an economy, it is ending a way of life. Fishing for salmon is an integral part of who we are. Under previously imposed fishing restrictions, folks who fish for salmon have made innumerable changes and sacrifices to restore the salmon runs. This administration owes it to these fishermen and their families to provide the disaster assistance that they have promised.

When Klamath Basin farmers needed assistance in 2001, this administration correctly declared a disaster and assistance was appropriated within weeks. Oregon salmon fishermen and their families deserve the same. Finally, tonight, months after west coast families were hit so hard by the salmon closure, we take another important step toward appropriate relief in this bill.

This bill provides that affected offshore fishermen and onshore workers

are eligible to receive direct assistance under section 312(a) of the Magnuson-Stevens Act and directs the Secretary of Commerce to provide the assistance. On behalf of west coast fishing families affected by bad Federal policy, I ask you all to support this bill.

□ 0115

Mr. RAHALL. Mr. Speaker, I yield 1 minute to the gentleman from California (Mr. FARR).

Mr. FARR. I would just like to thank everybody who has worked on this bill and why, a lot of people have spoken on it, it is late at night, I know people would like to get on with the rest of the agenda for tonight. Put it in this perspective, this is the farm bill for the ocean. Next year we will spend a lot of time, an awful lot of time discussing the farm bill.

What has come here is a 10-year effort since the last reauthorization, Magnuson-Stevens, to really pull all factors together. I think a body that is sitting and watching this tonight who ought to be thanked is the sea grant fellows who have come and spent a year here in the Congress who as doctorates and master's degrees in marine fisheries and marine sciences have helped a lot with this bill.

I would particularly like to thank Leticia Houser, who is spending her last week here in Congress as a sea grant fellow, and to all of the Members who have worked so hard. It is a good bill, and I hope it gets implemented in a very effective way to help fisheries in a responsible manner in the future.

Mr. RAHALL. Mr. Speaker, I yield 3 minutes to the gentleman from Maine (Mr. ALLEN).

Mr. ALLEN. Mr. Speaker, I rise in support of H.R. 4956, the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006. This bipartisan legislation is the product of tireless negotiations over the last year. The bill will sustain both the fish stocks and our fishing communities. I was proud to work so closely with our ranking member, NICK RAHALL, on this particular legislation, to strengthen key conservation provisions and also to protect our fishing communities from excessive consolidation of the fishing industry.

I do care deeply about the Limited Access Privilege Program, or LAPPs. These programs are market-based management tools that allocate percentages of the annual catch's quota shares among fishermen. LAPPs can be a legitimate fisheries management tool, but without strong Federal standards, they privatize the public resources by granting shares of the fishery in perpetuity. Moreover, in the drive toward industry efficiency, they can cause excessive and inequitable consolidation at the expense of small-scale fishermen.

For the past 3 years I have been advocating for a LAPPs legislation that would protect public ownership of the fishery and ensure that managers and

program participants are held accountable for program success, while still allowing LAPPs to be used.

This bill reaches that result. The bill includes a 10-year renewable term limit on quota shares granted under a LAPP. This will also protect smaller fishermen by keeping quota prices affordable.

Maine has a fishing industry that is hundreds of years old. It is part of a heritage that defines our State and makes our State a special place.

Maine fishermen want policies that not only allow them to catch fish today but also ensure a long-term sustainable fishery so that they can pass their way of life on to their children and their grandchildren. Maine fishermen and fishermen throughout the Nation need policies in place that ensure a level playing field that give them economic certainty and protect the fish stocks.

This bill serves those ends, and I am proud to support it. I do want to thank Mr. RAHALL for his leadership and support; and his staff, Jim Zoia, Jeff Petrich, Lori Sonken, and Charlotte Stevenson, have been terrific to work with and deserve great praise. I also want to thank my friends GEORGE MILLER, BILL DELAHUNT and SAM FARR for their support.

Thanks also to Chairman POMBO and his staff for their work on this bill, as well as the work done by Senators STEVENS, INOUE, and especially my Maine colleague, Senator SNOWE, and their respective staffs.

Finally, I do want to thank Emily Knight, my sea grant fellow, for her enthusiasm and hard work on this bill; and Jim Bradley, my legislative director, who oversaw the negotiation so effectively.

Mr. GILCREST. Mr. Speaker, I yield 2 minutes to the gentleman from Oregon (Mr. WALDEN).

Mr. WALDEN of Oregon. I want to thank the gentleman from Maryland, especially the gentleman from California, for their great work on many pieces of legislation before this body.

Mr. Speaker, I represent a large part of the Klamath Basin, and indeed it has been plagued with enormous problems over many years, literally dating back far before this administration. But it has been pointed out a couple of times on this House floor that it hasn't done anything in Klamath Basin, and I would argue that is simply, factually, an error.

In fact, after the water cutoff of April 6, 2001, this administration, barely a few months into office, got involved in this basin in an unprecedented way to try to bring different partners together to try to find solutions, and there is a lot of work that has been done to improve water quality, to improve irrigation standards, to put more water in the river, to make a fish passage improve, up and down the whole river system.

There is also an enormous amount of other work that needs to be done.



There is a very cooperative, very, frankly, exciting group meeting together right now, probably as we speak, trying to come up with a comprehensive solution that involves the tribes, the farmers, environmentalists, power companies, everybody involved in this basin.

This administration, this Congress, put forth \$10 million to screen the "A" canal so that sucker larvae could come back into Klamath Lake; 100,000 acre feet of water was put in streams away from agriculture, and a water bank to put more water into this system. We have passed the authority and funding to remove Chiloquin Dam to improve fish passage, the upper end that deals with sucker recovery.

In the farm bill, \$50 million, the only earmark for EQUIP funding, was carved out by this Congress to help in terms of both irrigation efficiency and conservation programs and partnerships between farmers to put more water into the system. There is an enormous effort under way in this basin by this administration, by this administration, and in a bipartisan way by this Congress. We recognize more work needs to be done.

Mr. RAHALL. Mr. Speaker, this concludes debate on our side of the aisle. Again, commending our chairman, Mr. POMBO, wishing him the best on whatever avenue he pursues in the future. I know that he will be spending a great deal of time on the ranch with his lovely wife, Annette. I wish him Godspeed there.

I thank Mr. GILCREST for his work on this legislation, those that have spoken on it for the help they have been, especially, as I started out my remarks, I thank Senator STEVENS and Senator INOUE who truly extended the olive branch that broke the logjam on this legislation.

As Mr. ALLEN has already done, I also want to recognize our committee Democratic staff who helped make this bill possible. Chief among them is Lori Sonken, as well as Jeff Petrich and Charlotte Stevenson.

I thank Mr. POMBO's staff as well. His staff has put in numerous hours on this over a long, long period of time. Without their work we would not be here today celebrating the passage of this legislation.

Mr. Speaker, I yield back the balance of my time.

Mr. GILCREST. I want to thank Mr. RAHALL and his staff and the Members on that side of the aisle, and Mr. POMBO for his effort, Mr. YOUNG, and Mr. Jim Saxton, and certainly the staff behind me for all their work.

This is not a perfect bill. There is no utopia in the legislative process. Through consensus and dialogue, we have tried to integrate the ideas of the Members, and we feel very strongly that we have come up with a bill that will improve, sustain and restore the ecology of the Nation's oceans.

I urge my colleagues for an "aye" vote on this legislation.

Mr. REICHERT. Mr. Speaker, I rise today in support of H.R. 5946, a bill to reauthorize the Magnuson-Stevens Fishery Conservation and Management Act. This bill will improve the management of our nation's fishery resources, and help ensure that we have a sustainable supply of seafood for Americans. Importantly, the new bill would permit regional fishery councils to implement market-based management programs for fisheries that will improve the economics of fishing and enhance the safety of our fishing fleets.

I am also pleased that the new legislation would not disrupt the ongoing efforts by the Pacific Fishery Management Council to improve the management of its groundfish fisheries. The Pacific Council is working diligently to develop a rationalization program for its groundfish fisheries. This process has been underway for more than 3 years, and is nearing completion. While the bill requires the Pacific Council to implement an appropriate groundfish management program within 24 months from the date of enactment, and to meet other requirements in the new law, it does not require the Pacific Council to begin anew in developing that program.

I would like to thank Chairman POMBO and Ranking Member RAHALL for their efforts on this bill, and for their willingness to work with us on issues of importance to our Pacific Northwest fisheries.

Mr. GILCREST. Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Maryland (Mr. GILCREST) that the House suspend the rules and concur in the Senate amendment to the bill, H.R. 5946.

The question was taken; and (two-thirds of those voting having responded in the affirmative) the rules were suspended and the Senate amendment was concurred in.

A motion to reconsider was laid on the table.

#### FURTHER MESSAGE FROM THE SENATE

A further message from the Senate by Ms. Curtis, one of its clerks, announced that the Senate has passed without amendment a bill and a joint resolution of the House of the following titles:

H.R. 4709. An act to amend title 18, United States Code, to strengthen protections for law enforcement officers and the public by providing criminal penalties for the fraudulent acquisition or unauthorized disclosure of phone records.

H.J. Res. 102. Joint resolution making further continuing appropriations for the fiscal year 2007, and for other purposes.

The message also announced that the Senate has passed with an amendment in which the concurrence of the House is requested, bills of the House of the following titles:

H.R. 798. An act to provide for a research program for remediation of closed methamphetamine production laboratories, and for other purposes.

H.R. 6164. An act to amend title IV of the Public Health Service Act to revise and extend the authorities of the National Institutes of Health, and for other purposes.

#### NATIONAL INSTITUTES OF HEALTH REFORM ACT OF 2006

Mr. BARTON of Texas. Mr. Speaker, I move to suspend the rules and concur in the Senate amendment to the bill (H.R. 6164) to amend title IV of the Public Health Service Act to revise and extend the authorities of the National Institutes of Health, and for other purposes.

The Clerk read as follows:

Senate amendment:

Strike out all after the enacting clause and insert:

#### SECTION 1. SHORT TITLE.

*This Act may be cited as the "National Institutes of Health Reform Act of 2006".*

#### TITLE I—NIH REFORM

#### SEC. 101. ORGANIZATION OF NATIONAL INSTITUTES OF HEALTH.

*(a) IN GENERAL.—Section 401 of the Public Health Service Act (42 U.S.C. 281) is amended to read as follows:*

#### "SEC. 401. ORGANIZATION OF NATIONAL INSTITUTES OF HEALTH.

*"(a) RELATION TO PUBLIC HEALTH SERVICE.—The National Institutes of Health is an agency of the Service.*

*"(b) NATIONAL RESEARCH INSTITUTES AND NATIONAL CENTERS.—The following agencies of the National Institutes of Health are national research institutes or national centers:*

*"(1) The National Cancer Institute.*

*"(2) The National Heart, Lung, and Blood Institute.*

*"(3) The National Institute of Diabetes and Digestive and Kidney Diseases.*

*"(4) The National Institute of Arthritis and Musculoskeletal and Skin Diseases.*

*"(5) The National Institute on Aging.*

*"(6) The National Institute of Allergy and Infectious Diseases.*

*"(7) The National Institute of Child Health and Human Development.*

*"(8) The National Institute of Dental and Craniofacial Research.*

*"(9) The National Eye Institute.*

*"(10) The National Institute of Neurological Disorders and Stroke.*

*"(11) The National Institute on Deafness and Other Communication Disorders.*

*"(12) The National Institute on Alcohol Abuse and Alcoholism.*

*"(13) The National Institute on Drug Abuse.*

*"(14) The National Institute of Mental Health.*

*"(15) The National Institute of General Medical Sciences.*

*"(16) The National Institute of Environmental Health Sciences.*

*"(17) The National Institute of Nursing Research.*

*"(18) The National Institute of Biomedical Imaging and Bioengineering.*

*"(19) The National Human Genome Research Institute.*

*"(20) The National Library of Medicine.*

*"(21) The National Center for Research Resources.*

*"(22) The John E. Fogarty International Center for Advanced Study in the Health Sciences.*

*"(23) The National Center for Complementary and Alternative Medicine.*

*"(24) The National Center on Minority Health and Health Disparities.*

*"(25) Any other national center that, as an agency separate from any national research institute, was established within the National Institutes of Health as of the day before the date of the enactment of the National Institutes of Health Reform Act of 2006.*

*"(c) DIVISION OF PROGRAM COORDINATION, PLANNING, AND STRATEGIC INITIATIVES.—*

*"(1) IN GENERAL.—Within the Office of the Director of the National Institutes of Health, there*

shall be a Division of Program Coordination, Planning, and Strategic Initiatives (referred to in this subsection as the 'Division').

“(2) OFFICES WITHIN DIVISION.—

“(A) OFFICES.—The following offices are within the Division: The Office of AIDS Research, the Office of Research on Women's Health, the Office of Behavioral and Social Sciences Research, the Office of Disease Prevention, the Office of Dietary Supplements, the Office of Rare Diseases, and any other office located within the Office of the Director of NIH as of the day before the date of the enactment of the National Institutes of Health Reform Act of 2006. In addition to such offices, the Director of NIH may establish within the Division such additional offices or other administrative units as the Director determines to be appropriate.

“(B) AUTHORITIES.—Each office in the Division—

“(i) shall continue to carry out the authorities that were in effect for the office before the date of enactment referred to in subparagraph (A); and

“(ii) shall, as determined appropriate by the Director of NIH, support the Division with respect to the authorities described in section 402(b)(7).

“(d) ORGANIZATION.—

“(1) NUMBER OF INSTITUTES AND CENTERS.—In the National Institutes of Health, the number of national research institutes and national centers may not exceed a total of 27, including any such institutes or centers established under authority of paragraph (2) or under authority of this title as in effect on the day before the date of the enactment of the National Institutes of Health Reform Act of 2006.”

(b) ADDITIONAL PROVISIONS REGARDING ORGANIZATION.—Section 401 of the Public Health Service Act, as added by subsection (a) of this section, is amended—

(1) in subsection (d), by adding at the end the following:

“(3) REORGANIZATION OF OFFICE OF DIRECTOR.—Notwithstanding subsection (c), the Director of NIH may, after a series of public hearings, and with the approval of the Secretary, reorganize the offices within the Office of the Director, including the addition, removal, or transfer of functions of such offices, and the establishment or termination of such offices, if the Director determines that the overall management and operation of programs and activities conducted or supported by such offices would be more efficiently carried out under such a reorganization.

“(4) INTERNAL REORGANIZATION OF INSTITUTES AND CENTERS.—Notwithstanding any conflicting provisions of this title, the director of a national research institute or a national center may, after a series of public hearings and with the approval of the Director of NIH, reorganize the divisions, centers, or other administrative units within such institute or center, including the addition, removal, or transfer of functions of such units, and the establishment or termination of such units, if the director of such institute or center determines that the overall management and operation of programs and activities conducted or supported by such divisions, centers, or other units would be more efficiently carried out under such a reorganization.”; and

(2) by adding after subsection (d) the following:

“(e) SCIENTIFIC MANAGEMENT REVIEW BOARD FOR PERIODIC ORGANIZATIONAL REVIEWS.—

“(1) IN GENERAL.—Not later than 60 days after the date of the enactment of the National Institutes of Health Reform Act of 2006, the Secretary shall establish an advisory council within the National Institutes of Health to be known as the Scientific Management Review Board (referred to in this subsection as the 'Board').

“(2) DUTIES.—

“(A) REPORTS ON ORGANIZATIONAL ISSUES.—The Board shall provide advice to the appro-

priate officials under subsection (d) regarding the use of the authorities established in paragraphs (2), (3), and (4) of such subsection to reorganize the National Institutes of Health (referred to in this subsection as 'organizational authorities'). Not less frequently than once each 7 years, the Board shall—

“(i) determine whether and to what extent the organizational authorities should be used; and

“(ii) issue a report providing the recommendations of the Board regarding the use of the authorities and the reasons underlying the recommendations.

“(B) CERTAIN RESPONSIBILITIES REGARDING REPORTS.—The activities of the Board with respect to a report under subparagraph (A) shall include the following:

“(i) Reviewing the research portfolio of the National Institutes of Health (referred to in this subsection as 'NIH') in order to determine the progress and effectiveness and value of the portfolio and the allocation among the portfolio activities of the resources of NIH.

“(ii) Determining pending scientific opportunities, and public health needs, with respect to research within the jurisdiction of NIH.

“(iii) For any proposal for organizational changes to which the Board gives significant consideration as a possible recommendation in such report—

“(I) analyzing the budgetary and operational consequences of the proposed changes;

“(II) taking into account historical funding and support for research activities at national research institutes and centers that have been established recently relative to national research institutes and centers that have been in existence for more than two decades;

“(III) estimating the level of resources needed to implement the proposed changes;

“(IV) assuming the proposed changes will be made and making a recommendation for the allocation of the resources of NIH among the national research institutes and national centers; and

“(V) analyzing the consequences for the progress of research in the areas affected by the proposed changes.

“(C) CONSULTATION.—In carrying out subparagraph (A), the Board shall consult with—

“(i) the heads of national research institutes and national centers whose directors are not members of the Board;

“(ii) other scientific leaders who are officers or employees of NIH and are not members of the Board;

“(iii) advisory councils of the national research institutes and national centers;

“(iv) organizations representing the scientific community; and

“(v) organizations representing patients.

“(3) COMPOSITION OF BOARD.—The Board shall consist of the Director of NIH, who shall be a permanent nonvoting member on an ex officio basis, and an odd number of additional members, not to exceed 21, all of whom shall be voting members. The voting members of the Board shall be the following:

“(A) Not fewer than 9 officials who are directors of national research institutes or national centers. The Secretary shall designate such officials for membership and shall ensure that the group of officials so designated includes directors of—

“(i) national research institutes whose budgets are substantial relative to a majority of the other institutes;

“(ii) national research institutes whose budgets are small relative to a majority of the other institutes;

“(iii) national research institutes that have been in existence for a substantial period of time without significant organizational change under subsection (d);

“(iv) as applicable, national research institutes that have undergone significant organizational changes under such subsection, or that have been established under such subsection,

other than national research institutes for which such changes have been in place for a substantial period of time; and

“(v) national centers.

“(B) Members appointed by the Secretary from among individuals who are not officers or employees of the United States. Such members shall include—

“(i) individuals representing the interests of public or private institutions of higher education that have historically received funds from NIH to conduct research; and

“(ii) individuals representing the interests of private entities that have received funds from NIH to conduct research or that have broad expertise regarding how the National Institutes of Health functions, exclusive of private entities to which clause (i) applies.

“(4) CHAIR.—The Chair of the Board shall be selected by the Secretary from among the members of the Board appointed under paragraph (3)(B). The term of office of the Chair shall be 2 years.

“(5) MEETINGS.—

“(A) IN GENERAL.—The Board shall meet at the call of the Chair or upon the request of the Director of NIH, but not fewer than 5 times with respect to issuing any particular report under paragraph (2)(A). The location of the meetings of the Board is subject to the approval of the Director of NIH.

“(B) PARTICULAR FORUMS.—Of the meetings held under subparagraph (A) with respect to a report under paragraph (2)(A)—

“(i) one or more shall be directed toward the scientific community to address scientific needs and opportunities related to proposals for organizational changes under subsection (d), or as the case may be, related to a proposal that no such changes be made; and

“(ii) one or more shall be directed toward consumer organizations to address the needs and opportunities of patients and their families with respect to proposals referred to in clause (i).

“(C) AVAILABILITY OF INFORMATION FROM FORUMS.—For each meeting under subparagraph (B), the Director of NIH shall post on the Internet site of the National Institutes of Health a summary of the proceedings.

“(6) COMPENSATION; TERM OF OFFICE.—The provisions of subsections (b)(4) and (c) of section 406 apply with respect to the Board to the same extent and in the same manner as such provisions apply with respect to an advisory council referred to in such subsections, except that the reference in such subsection (c) to 4 years regarding the term of an appointed member is deemed to be a reference to 5 years.

“(7) REPORTS.—

“(A) RECOMMENDATIONS FOR CHANGES.—Each report under paragraph (2)(A) shall be submitted to—

“(i) the Committee on Energy and Commerce and the Committee on Appropriations of the House of Representatives;

“(ii) the Committee on Health, Education, Labor, and Pensions and the Committee on Appropriations of the Senate;

“(iii) the Secretary; and

“(iv) officials with organizational authorities, other than any such official who served as a member of the Board with respect to the report involved.

“(B) AVAILABILITY TO PUBLIC.—The Director of NIH shall post each report under paragraph (2) on the Internet site of the National Institutes of Health.

“(C) REPORT ON BOARD ACTIVITIES.—Not later than 18 months after the date of the enactment of the National Institutes of Health Reform Act of 2006, the Board shall submit to the committees specified in subparagraph (A) a report describing the activities of the Board.

“(f) ORGANIZATIONAL CHANGES PER RECOMMENDATION OF SCIENTIFIC MANAGEMENT REVIEW BOARD.—

“(1) IN GENERAL.—With respect to an official who has organizational authorities within the

meaning of subsection (e)(2)(A), if a recommendation to the official for an organizational change is made in a report under such subsection, the official shall, except as provided in paragraphs (2), (3), and (4) of this subsection, make the change in accordance with the following:

“(A) Not later than 100 days after the report is submitted under subsection (e)(7)(A), the official shall initiate the applicable public process required in subsection (d) toward making the change.

“(B) The change shall be fully implemented not later than the expiration of the 3-year period beginning on the date on which such process is initiated.

“(2) INAPPLICABILITY TO CERTAIN REORGANIZATIONS.—Paragraph (1) does not apply to a recommendation made in a report under subsection (e)(2)(A) if the recommendation is for—

“(A) an organizational change under subsection (d)(2) that constitutes the establishment, termination, or consolidation of one or more national research institutes or national centers; or

“(B) an organizational change under subsection (d)(3).

“(3) OBJECTION BY DIRECTOR OF NIH.—

“(A) IN GENERAL.—Paragraph (1) does not apply to a recommendation for an organizational change made in a report under subsection (e)(2)(A) if, not later than 90 days after the report is submitted under subsection (e)(7)(A), the Director of NIH submits to the committees specified in such subsection a report providing that the Director objects to the change, which report includes the reasons underlying the objection.

“(B) SCOPE OF OBJECTION.—For purposes of subparagraph (A), an objection by the Director of NIH may be made to the entirety of a recommended organizational change or to 1 or more aspects of the change. Any aspect of a change not objected to by the Director in a report under subparagraph (A) shall be implemented in accordance with paragraph (1).

“(4) CONGRESSIONAL REVIEW.—An organizational change under subsection (d)(2) that is initiated pursuant to paragraph (1) shall be carried out by regulation in accordance with the procedures for substantive rules under section 553 of title 5, United States Code. A rule under the preceding sentence shall be considered a major rule for purposes of chapter 8 of such title (relating to congressional review of agency rule-making).

“(g) DEFINITIONS.—For purposes of this title:

“(1) The term ‘Director of NIH’ means the Director of the National Institutes of Health.

“(2) The terms ‘national research institute’ and ‘national center’ mean an agency of the National Institutes of Health that is—

“(A) listed in subsection (b) and not terminated under subsection (d)(2)(A); or

“(B) established by the Director of NIH under such subsection.

“(h) REFERENCES TO NIH.—For purposes of this title, a reference to the National Institutes of Health includes its agencies.”

(c) CONFORMING AMENDMENTS.—Title IV of the Public Health Service Act (42 U.S.C. 281 et seq.) is amended—

(1) by redesignating subpart 3 of part E as subpart 19;

(2) by transferring subpart 19, as so redesignated, to part C of such title IV;

(3) by inserting subpart 19, as so redesignated, after subpart 18 of such part C; and

(4) in subpart 19, as so redesignated—

(A) by redesignating section 485B as section 464z–1;

(B) by striking “National Center for Human Genome Research” each place such term appears and inserting “National Human Genome Research Institute”; and

(C) by striking “Center” each place such term appears and inserting “Institute”.

#### SEC. 102. AUTHORITY OF DIRECTOR OF NIH.

(a) SECRETARY ACTING THROUGH THE DIRECTOR.—Section 402(b) of the Public Health Service Act (42 U.S.C. 282(b)) is amended—

(1) by redesignating paragraph (14) as paragraph (22);

(2) by striking paragraphs (12) and (13);

(3) by redesignating paragraphs (4) through (11) as paragraphs (14) through (21);

(4) in paragraph (21) (as so redesignated), by inserting “and” after the semicolon at the end;

(5) in the matter after and below paragraph (22) (as so redesignated), by striking “paragraph (6)” and inserting “paragraph (16)”; and

(6) by striking “the Secretary” in the matter preceding paragraph (1) and all that follows through paragraph (1) and inserting the following: “the Secretary, acting through the Director of NIH—

“(1) shall carry out this title, including being responsible for the overall direction of the National Institutes of Health and for the establishment and implementation of general policies respecting the management and operation of programs and activities within the National Institutes of Health;”.

(b) ADDITIONAL AUTHORITIES.—Section 402(b) of the Public Health Service Act, as amended by subsection (a) of this section, is amended by striking paragraphs (2) and (3) and inserting the following:

“(2) shall coordinate and oversee the operation of the national research institutes, national centers, and administrative entities within the National Institutes of Health;

“(3) shall, in consultation with the heads of the national research institutes and national centers, be responsible for program coordination across the national research institutes and national centers, including conducting priority-setting reviews, to ensure that the research portfolio of the National Institutes of Health is balanced and free of unnecessary duplication, and takes advantage of collaborative, cross-cutting research;

“(4) shall assemble accurate data to be used to assess research priorities, including information to better evaluate scientific opportunity, public health burdens, and progress in reducing health disparities;

“(5) shall ensure that scientifically based strategic planning is implemented in support of research priorities as determined by the agencies of the National Institutes of Health;

“(6) shall ensure that the resources of the National Institutes of Health are sufficiently allocated for research projects identified in strategic plans;

“(7)(A) shall, through the Division of Program Coordination, Planning, and Strategic Initiatives—

“(i) identify research that represents important areas of emerging scientific opportunities, rising public health challenges, or knowledge gaps that deserve special emphasis and would benefit from conducting or supporting additional research that involves collaboration between 2 or more national research institutes or national centers, or would otherwise benefit from strategic coordination and planning;

“(ii) include information on such research in reports under section 403; and

“(iii) in the case of such research supported with funds referred to in subparagraph (B)—

“(I) require as appropriate that proposals include milestones and goals for the research;

“(II) require that the proposals include timeframes for funding of the research; and

“(III) ensure appropriate consideration of proposals for which the principal investigator is an individual who has not previously served as the principal investigator of research conducted or supported by the National Institutes of Health;

“(B) may, with respect to funds reserved under section 402A(c)(1) for the Common Fund, allocate such funds to the national research institutes and national centers for conducting and supporting research that is identified under subparagraph (A); and

“(C) may assign additional functions to the Division in support of responsibilities identified

in subparagraph (A), as determined appropriate by the Director;

“(8) shall, in coordination with the heads of the national research institutes and national centers, ensure that such institutes and centers—

“(A) preserve an emphasis on investigator-initiated research project grants, including with respect to research involving collaboration between 2 or more such institutes or centers; and

“(B) when appropriate, maximize investigator-initiated research project grants in their annual research portfolios;

“(9) shall ensure that research conducted or supported by the National Institutes of Health is subject to review in accordance with section 492 and that, after such review, the research is reviewed in accordance with section 492A(a)(2) by the appropriate advisory council under section 406 before the research proposals are approved for funding;

“(10) shall have authority to review and approve the establishment of all centers of excellence recommended by the national research institutes;

“(11)(A) shall oversee research training for all of the national research institutes and National Research Service Awards in accordance with section 487; and

“(B) may conduct and support research training—

“(i) for which fellowship support is not provided under section 487; and

“(ii) that does not consist of residency training of physicians or other health professionals;

“(12) may, from funds appropriated under section 402A(b), reserve funds to provide for research on matters that have not received significant funding relative to other matters, to respond to new issues and scientific emergencies, and to act on research opportunities of high priority;

“(13) may, subject to appropriations Acts, collect and retain registration fees obtained from third parties to defray expenses for scientific, educational, and research-related conferences.”.

(c) CERTAIN AUTHORITIES.—Section 402 of the Public Health Service Act (42 U.S.C. 282) is amended—

(1) by striking subsections (i) and (l); and

(2) by redesignating subsections (j) and (k) as subsections (i) and (j), respectively.

(d) ADVISORY COUNCIL FOR DIRECTOR OF NIH.—Section 402 of the Public Health Service Act, as amended by subsection (c) of this section, is amended by adding after subsection (j) the following subsection:

“(k) COUNCIL OF COUNCILS.—

“(1) ESTABLISHMENT.—Not later than 90 days after the date of the enactment of the National Institutes of Health Reform Act of 2006, the Director of NIH shall establish within the Office of the Director an advisory council to be known as the ‘Council of Councils’ (referred to in this subsection as the ‘Council’) for the purpose of advising the Director on matters related to the policies and activities of the Division of Program Coordination, Planning, and Strategic Initiatives, including making recommendations with respect to the conduct and support of research described in subsection (b)(7).

“(2) MEMBERSHIP.—

“(A) IN GENERAL.—The Council shall be composed of 27 members selected by the Director of NIH with approval from the Secretary from among the list of nominees under subparagraph (C).

“(B) CERTAIN REQUIREMENTS.—In selecting the members of the Council, the Director of NIH shall ensure—

“(i) the representation of a broad range of disciplines and perspectives; and

“(ii) the ongoing inclusion of at least 1 representative from each national research institute whose budget is substantial relative to a majority of the other institutes.

“(C) NOMINATION.—The Director of NIH shall maintain an updated list of individuals who

have been nominated to serve on the Council, which list shall consist of the following:

“(i) For each national research institute and national center, 3 individuals nominated by the head of such institute or center from among the members of the advisory council of the institute or center, of which—

“(I) two shall be scientists; and

“(II) one shall be from the general public or shall be a leader in the field of public policy, law, health policy, economics, or management.

“(ii) For each office within the Division of Program Coordination, Planning, and Strategic Initiatives, 1 individual nominated by the head of such office.

“(iii) Members of the Council of Public Representatives.

“(3) TERMS.—

“(A) IN GENERAL.—The term of service for a member of the Council shall be 6 years, except as provided in subparagraphs (B) and (C).

“(B) TERMS OF INITIAL APPOINTEES.—Of the initial members selected for the Council, the Director of NIH shall designate—

“(i) nine for a term of 6 years;

“(ii) nine for a term of 4 years; and

“(iii) nine for a term of 2 years.

“(C) VACANCIES.—Any member appointed to fill a vacancy occurring before the expiration of the term for which the member's predecessor was appointed shall be appointed only for the remainder of that term. A member may serve after the expiration of that member's term until a successor has taken office.”.

(e) REVIEW BY ADVISORY COUNCILS OF RESEARCH PROPOSALS.—Section 492A(a)(2) of the Public Health Service Act (42 U.S.C. 289a-1(a)(2)) is amended by inserting before the period the following: “, and unless a majority of the voting members of the appropriate advisory council under section 406, or as applicable, of the advisory council under section 402(k), has recommended the proposal for approval”.

(f) CONFORMING AMENDMENTS.—

(1) PUBLIC HEALTH SERVICE ACT.—The Public Health Service Act (42 U.S.C. 201 et seq.) is amended—

(A) in section 402(a), by striking “Director of the National Institutes of Health” and all that follows through “who shall” and inserting “Director of NIH who shall”; and

(B) in sections 405(c)(3)(A), 452(c)(1)(E)(i), and 492(a)(2), by striking the term “402(b)(6)” each place such term appears and inserting “402(b)(16)”.

(2) FEDERAL FOOD, DRUG, AND COSMETIC ACT.—Section 561(c) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 360bbb) is amended in the matter following paragraph (7) by striking “402(j)(3)” and inserting “402(i)(3)”.

(g) RULE OF CONSTRUCTION REGARDING AUTHORITIES OF NATIONAL RESEARCH INSTITUTES AND NATIONAL CENTERS.—This Act and the amendments made by this Act may not be construed as affecting the authorities of the national research institutes and national centers that were in effect under the Public Health Service Act on the day before the date of the enactment of this Act, subject to the authorities of the Secretary of Health and Human Services and the Director of NIH under section 401 of the Public Health Service Act (as amended by section 101 of this Act). For purposes of the preceding sentence, the terms “national research institute”, “national center”, and “Director of NIH” have the meanings given such terms in such section 401.

#### SEC. 103. AUTHORIZATION OF APPROPRIATIONS.

(a) FUNDING.—Title IV of the Public Health Service Act (42 U.S.C. 281 et seq.) is amended by inserting after section 402 the following:

#### “SEC. 402A. AUTHORIZATION OF APPROPRIATIONS.

“(a) IN GENERAL.—For the purpose of carrying out this title, there are authorized to be appropriated—

“(1) \$30,331,309,000 for fiscal year 2007;

“(2) \$32,831,309,000 for fiscal year 2008; and

“(3) such sums as may be necessary for fiscal year 2009.

“(b) OFFICE OF THE DIRECTOR.—Of the amount authorized to be appropriated under subsection (a) for a fiscal year, there are authorized to be appropriated for programs and activities under this title carried out through the Office of the Director of NIH such sums as may be necessary for each of the fiscal years 2007 through 2009.

“(c) TRANS-NIH RESEARCH.—

“(1) COMMON FUND.—

“(A) ACCOUNT.—For the purpose of allocations under section 402(b)(7)(B) (relating to research identified by the Division of Program Coordination, Planning, and Strategic Initiatives), there is established an account to be known as the Common Fund.

“(B) RESERVATION.—

“(i) IN GENERAL.—Of the total amount appropriated under subsection (a) for fiscal year 2007 or any subsequent fiscal year, the Director of NIH shall reserve an amount for the Common Fund, subject to any applicable provisions in appropriations Acts.

“(ii) MINIMUM AMOUNT.—For each fiscal year, the percentage constituted by the amount reserved under clause (i) relative to the total amount appropriated under subsection (a) for such year may not be less than the percentage constituted by the amount so reserved for the preceding fiscal year relative to the total amount appropriated under subsection (a) for such preceding fiscal year, subject to any applicable provisions in appropriations Acts.

“(C) COMMON FUND STRATEGIC PLANNING REPORT.—Not later than June 1, 2007, and every 2 years thereafter, the Secretary, acting through the Director of NIH, shall submit a report to the Congress containing a strategic plan for funding research described in section 402(b)(7)(A)(i) (including personnel needs) through the Common Fund. Each such plan shall include the following:

“(i) An estimate of the amounts determined by the Director of NIH to be appropriate for maximizing the potential of such research.

“(ii) An estimate of the amounts determined by the Director of NIH to be sufficient only for continuing to fund research activities previously identified by the Division of Program Coordination, Planning, and Strategic Initiatives.

“(iii) An estimate of the amounts determined by the Director of NIH to be necessary to fund research described in section 402(b)(7)(A)(i)—

“(I) that is in addition to the research activities described in clause (ii); and

“(II) for which there is the most substantial need.

“(D) EVALUATION.—During the 6-month period following the end of the first fiscal year for which the total amount reserved under subparagraph (B) is equal to 5 percent of the total amount appropriated under subsection (a) for such fiscal year, the Secretary, acting through the Director of NIH, in consultation with the advisory council established under section 402(k), shall submit recommendations to the Congress for changes regarding amounts for the Common Fund.

“(2) TRANS-NIH RESEARCH REPORTING.—

“(A) LIMITATION.—With respect to the total amount appropriated under subsection (a) for fiscal year 2008 or any subsequent fiscal year, if the head of a national research institute or national center fails to submit the report required by subparagraph (B) for the preceding fiscal year, the amount made available for the institute or center for the fiscal year involved may not exceed the amount made available for the institute or center for fiscal year 2006.

“(B) REPORTING.—Not later than January 1, 2008, and each January 1st thereafter—

“(i) the head of each national research institute or national center shall submit to the Director of NIH a report on the amount made available by the institute or center for conducting or

supporting research that involves collaboration between the institute or center and 1 or more other national research institutes or national centers; and

“(ii) the Secretary shall submit a report to the Congress identifying the percentage of funds made available by each national research institute and national center with respect to such fiscal year for conducting or supporting research described in clause (i).

“(C) DETERMINATION.—For purposes of determining the amount or percentage of funds to be reported under subparagraph (B), any amounts made available to an institute or center under section 402(b)(7)(B) shall be included.

“(D) VERIFICATION OF AMOUNTS.—Upon receipt of each report submitted under subparagraph (B)(i), the Director of NIH shall review and, in cases of discrepancy, verify the accuracy of the amounts specified in the report.

“(E) WAIVER.—At the request of any national research institute or national center, the Director of NIH may waive the application of this paragraph to such institute or center if the Director finds that the conduct or support of research described in subparagraph (B)(i) is inconsistent with the mission of such institute or center.

“(d) TRANSFER AUTHORITY.—Of the total amount appropriated under subsection (a) for a fiscal year, the Director of NIH may (in addition to the reservation under subsection (c)(1) for such year) transfer not more than 1 percent for programs or activities that are authorized in this title and identified by the Director to receive funds pursuant to this subsection. In making such transfers, the Director may not decrease any appropriation account under subsection (a) by more than 1 percent.

“(e) RULE OF CONSTRUCTION.—This section may not be construed as affecting the authorities of the Director of NIH under section 401.”.

(b) ELIMINATION OF OTHER AUTHORIZATIONS OF APPROPRIATIONS.—Title IV of the Public Health Service Act (42 U.S.C. 281 et seq.) is amended—

(1) by striking the first sentence of paragraph (5) of section 402(i) (as redesignated by section 102(b));

(2) by striking subsection (e) of section 403A;

(3) by striking subsection (c) of section 404B;

(4) by striking subsection (h) of section 404E;

(5) by striking subsection (d) of section 404F;

(6) by striking subsection (e) of section 404G;

(7) by striking subsection (d) of section 409A;

(8) in section 409B—

(A) in subsection (a), by striking “under subsection (e)” and inserting “to carry out this section”; and

(B) by striking subsection (e);

(9) by striking subsection (e) of section 409C;

(10) in section 409D—

(A) by striking subsection (d); and

(B) by redesignating subsection (e) as subsection (d);

(11) by striking subsection (e) of section 409E;

(12) by striking subsection (c) of section 409F;

(13) in section 409H, by striking—

(A) paragraph (3) of subsection (a);

(B) paragraph (3) of subsection (b);

(C) paragraph (5) of subsection (c); and

(D) paragraph (4) of subsection (d);

(14) by striking subsection (d) of section 409I;

(15) by striking section 417B;

(16) by striking subsection (g) of section 417C;

(17) in section 417D, by striking—

(A) paragraph (3) of subsection (a); and

(B) paragraph (3) of subsection (b);

(18) by striking subsection (d) of section 424A;

(19) by striking subsection (c) of section 424B;

(20) by striking section 425;

(21) by striking subsection (d) of section 434A;

(22) by striking subsection (d) of section 441A;

(23) by striking subsection (c) of section 442A;

(24) in section 445H—

(A) by striking subsection (b); and

(B) in subsection (a), by striking “(a)”;

(25) by striking subsection (d) of section 445I;

(26) by striking section 445J;  
 (27) in section 447A—  
 (A) by striking subsection (b); and  
 (B) in subsection (a), by striking “(a)”;  
 (28) by striking subsection (d) of section 447B;  
 (29) by striking subsection (g) in section 452A;  
 (30) by striking paragraph (7) in section 452E(b);  
 (31) in section 452G—  
 (A) by striking subsection (b); and  
 (B) in subsection (a), by striking “(a) ENHANCED SUPPORT.—”;  
 (32) by striking subsection (d) of section 464H;  
 (33) by striking subsection (d) of section 464L;  
 (34) by striking paragraph (4) of section 464N(c);  
 (35) by striking subsection (e) of section 464P;  
 (36) by striking subsection (f) of section 464R;  
 (37) by striking subsection (d) of section 464z;  
 (38) in section 467—  
 (A) by striking the first sentence;  
 (B) by striking “for such buildings and facilities” and inserting “for suitable and adequate buildings and facilities for use of the Library”; and  
 (C) by striking “The amounts authorized to be appropriated by this section include” and inserting “Amounts appropriated to carry out this section may be used for”;  
 (39) by striking section 468;  
 (40) in section 481A—  
 (A) in the matter preceding subparagraph (A) of subsection (c)(2)—  
 (i) by striking the term “under subsection (i)(1)” and inserting “to carry out this section”; and  
 (ii) by striking “under such subsection” and inserting “to carry out this section”; and  
 (B) by striking subsection (i);  
 (41) in subsection (a) of section 481B, by striking “under section 481A(h)” and inserting “to carry out section 481A”;  
 (42) by striking subsection (c) in the section 481C that relates to general clinical research centers;  
 (43) by striking subsection (e) in section 485C;  
 (44) by striking subsection (l) in section 485E;  
 (45) by striking subsection (h) in section 485F;  
 (46) by striking subsection (e) in section 485G;  
 (47) by striking subsection (d) of section 487;  
 (48) by striking subsection (c) of section 487A; and  
 (49) by striking subsection (c) in the section 487F that relates to a loan repayment program regarding clinical researchers.

**SEC. 104. REPORTS.**

(a) **REPORT OF DIRECTOR OF NIH.**—The Public Health Service Act (42 U.S.C. 201 et seq.), as amended by section 103(a) of this Act, is amended—

(1) by redesignating section 403A as section 403C;  
 (2) in section 1710(a), by striking “section 403A” and inserting “section 403C”; and  
 (3) by striking section 403 and inserting the following sections:

**“SEC. 402B. ELECTRONIC CODING OF GRANTS AND ACTIVITIES.**

“The Secretary, acting through the Director of NIH, shall establish an electronic system to uniformly code research grants and activities of the Office of the Director and of all the national research institutes and national centers. The electronic system shall be searchable by a variety of codes, such as the type of research grant, the research entity managing the grant, and the public health area of interest. When permissible, the Secretary, acting through the Director of NIH, shall provide information on relevant literature and patents that are associated with research activities of the National Institutes of Health.

**“SEC. 403. BIENNIAL REPORTS OF DIRECTOR OF NIH.**

“(a) **IN GENERAL.**—The Director of NIH shall submit to the Congress on a biennial basis a report in accordance with this section. The first report shall be submitted not later than 1 year after the date of the enactment of the National Institutes of Health Reform Act of 2006. Each such report shall include the following information:

“(1) An assessment of the state of biomedical and behavioral research.

“(2) A description of the activities conducted or supported by the agencies of the National Institutes of Health and policies respecting the programs of such agencies.

“(3) Classification and justification for the priorities established by the agencies, including a strategic plan and recommendations for future research initiatives to be carried out under section 402(b)(7) through the Division of Program Coordination, Planning, and Strategic Initiatives.

“(4) A catalog of all the research activities of the agencies, prepared in accordance with the following:

“(A) The catalog shall, for each such activity—

“(i) identify the agency or agencies involved;  
 “(ii) state whether the activity was carried out directly by the agencies or was supported by the agencies and describe to what extent the agency was involved; and  
 “(iii) identify whether the activity was carried out through a center of excellence.

“(B) In the case of clinical research, the catalog shall, as appropriate, identify study populations by demographic variables and other variables that contribute to research on minority health and health disparities.

“(C) Research activities listed in the catalog shall include, where applicable, the following:

“(i) Epidemiological studies and longitudinal studies.  
 “(ii) Disease registries, information clearinghouses, and other data systems.

“(iii) Public education and information campaigns.

“(iv) Training activities, including—  
 “(I) National Research Service Awards and Clinical Transformation Science Awards;

“(II) graduate medical education programs, including information on the number and type of graduate degrees awarded during the period in which the programs received funding under this title;

“(III) investigator-initiated awards for postdoctoral training;

“(IV) a breakdown by demographic variables and other appropriate categories; and

“(V) an evaluation and comparison of outcomes and effectiveness of various training programs.

“(v) Clinical trials, including a breakdown of participation by study populations and demographic variables and such other information as may be necessary to demonstrate compliance with section 492B (regarding inclusion of women and minorities in clinical research).

“(vi) Translational research activities with other agencies of the Public Health Service.

“(5) A summary of the research activities throughout the agencies, which summary shall be organized by the following categories, where applicable:

“(A) Cancer.

“(B) Neurosciences.

“(C) Life stages, human development, and rehabilitation.

“(D) Organ systems.

“(E) Autoimmune diseases.

“(F) Genomics.

“(G) Molecular biology and basic science.

“(H) Technology development.

“(I) Chronic diseases, including pain and palliative care.

“(J) Infectious diseases and bioterrorism.

“(K) Minority health and health disparities.

“(L) Such additional categories as the Director determines to be appropriate.

“(6) A review of each entity receiving funding under this title in its capacity as a center of excellence (in this paragraph referred to as a ‘center of excellence’), including the following:

“(A) An evaluation of the performance and research outcomes of each center of excellence.

“(B) Recommendations for promoting coordination of information among the centers of excellence.

“(C) Recommendations for improving the effectiveness, efficiency, and outcomes of the centers of excellence.

“(D) If no additional centers of excellence have been funded under this title since the previous report under this section, an explanation of the reasons for not funding any additional centers.

“(b) **REQUIREMENT REGARDING DISEASE-SPECIFIC RESEARCH ACTIVITIES.**—In a report under subsection (a), the Director of NIH, when reporting on research activities relating to a specific disease, disorder, or other adverse health condition, shall—

“(1) present information in a standardized format;

“(2) identify the actual dollar amounts obligated for such activities; and

“(3) include a plan for research on the specific disease, disorder, or other adverse health condition, including a statement of objectives regarding the research, the means for achieving the objectives, a date by which the objectives are expected to be achieved, and justifications for revisions to the plan.

“(c) **ADDITIONAL REPORTS.**—In addition to reports required by subsections (a) and (b), the Director of NIH or the head of a national research institute or national center may submit to the Congress such additional reports as the Director or the head of such institute or center determines to be appropriate.

**“SEC. 403A. ANNUAL REPORTING TO INCREASE INTERAGENCY COLLABORATION AND COORDINATION.**

“(a) **COLLABORATION WITH OTHER HHS AGENCIES.**—On an annual basis, the Director of NIH shall submit to the Secretary a report on the activities of the National Institutes of Health involving collaboration with other agencies of the Department of Health and Human Services.

“(b) **CLINICAL TRIALS.**—Each calendar year, the Director of NIH shall submit to the Commissioner of Food and Drugs a report that identifies each clinical trial that is registered during such calendar year in the databank of information established under section 402(i).

“(c) **HUMAN TISSUE SAMPLES.**—On an annual basis, the Director of NIH shall submit to the Congress a report that describes how the National Institutes of Health and its agencies store and track human tissue samples.

“(d) **FIRST REPORT.**—The first report under subsections (a), (b), and (c) shall be submitted not later than 1 year after the date of the enactment of the National Institutes of Health Reform Act of 2006.

**“SEC. 403B. ANNUAL REPORTING TO PREVENT FRAUD AND ABUSE.**

“(a) **WHISTLEBLOWER COMPLAINTS.**—

“(1) **IN GENERAL.**—On an annual basis, the Director of NIH shall submit to the Inspector General of the Department of Health and Human Services, the Secretary, the Committee on Energy and Commerce and the Committee on Appropriations of the House of Representatives, and the Committee on Health, Education, Labor, and Pensions and the Committee on Appropriations of the Senate a report summarizing the activities of the National Institutes of Health relating to whistleblower complaints.

“(2) **CONTENTS.**—For each whistleblower complaint pending during the year for which a report is submitted under this subsection, the report shall identify the following:

“(A) Each agency of the National Institutes of Health involved.

“(B) The status of the complaint.

“(C) The resolution of the complaint to date.

“(b) EXPERTS AND CONSULTANTS.—On an annual basis, the Director of NIH shall submit to the Inspector General of the Department of Health and Human Services, the Secretary, the Committee on Energy and Commerce and the Committee on Appropriations of the House of Representatives, and the Committee on Health, Education, Labor, and Pensions and the Committee on Appropriations of the Senate a report that—

“(1) identifies the number of experts and consultants, including any special consultants, whose services are obtained by the National Institutes of Health or its agencies;

“(2) specifies whether such services were obtained under section 207(f), section 402(d), or other authority;

“(3) describes the qualifications of such experts and consultants;

“(4) describes the need for hiring such experts and consultants; and

“(5) if such experts and consultants make financial disclosures to the National Institutes of Health or any of its agencies, specifies the income, gifts, assets, and liabilities so disclosed.

“(c) FIRST REPORT.—The first report under subsections (a) and (b) shall be submitted not later than 1 year after the date of the enactment of the National Institutes of Health Reform Act of 2006.

**“SEC. 403C. ANNUAL REPORTING REGARDING TRAINING OF GRADUATE STUDENTS FOR DOCTORAL DEGREES.**

“(a) IN GENERAL.—Each institution receiving an award under this title for the training of graduate students for doctoral degrees shall annually report to the Director of NIH, with respect to each degree-granting program at such institution—

“(1) the percentage of students admitted for study who successfully attain a doctoral degree; and

“(2) for students described in paragraph (1), the average time between the beginning of graduate study and the receipt of a doctoral degree.

“(3) PROVISION OF INFORMATION TO APPLICANTS.—Each institution described in subsection (a) shall provide to each student submitting an application for a program of graduate study at such institution the information described in paragraphs (1) and (2) of such subsection with respect to the program or programs to which such student has applied.”.

(b) STRIKING OF OTHER REPORTING REQUIREMENTS FOR NIH.—

(1) PUBLIC HEALTH SERVICE ACT; TITLE IV.—Title IV of the Public Health Service Act, as amended by section 103(b) of this Act, is amended—

(A) in section 404E(b)—

(i) by amending paragraph (3) to read as follows:

“(3) COORDINATION OF CENTERS.—The Director of NIH shall, as appropriate, provide for the coordination of information among centers under paragraph (1) and ensure regular communication between such centers.”; and

(ii) by striking subsection (f) and redesignating subsection (g) as subsection (f);

(B) in section 404F(b)(1), by striking subparagraphs (F) and (G);

(C) by striking section 407;

(D) in section 409C(b), by striking paragraph (4) and redesignating paragraphs (5) and (6) as paragraphs (4) and (5), respectively;

(E) in section 409E, by striking subsection (d);

(F) in section 417C, by striking subsection (f);

(G) in section 424B(a)—

(i) in paragraph (1), by adding “and” after the semicolon at the end;

(ii) in paragraph (2), by striking “; and” and inserting a period; and

(iii) by striking paragraph (3);

(H) in section 429, by striking subsections (c) and (d);

(I) in section 442, by striking subsection (j) and redesignating subsection (k) as subsection (j);

(J) in section 464D, by striking subsection (j);

(K) in section 464E, by striking subsection (e);

(L) in section 464T, by striking subsection (e);

(M) in section 481A, by striking subsection (h);

(N) in section 485E, by striking subsection (k);

(O) in section 485H—

(i) by striking “(a)” and all that follows through “The Secretary,” and inserting “The Secretary.”; and

(ii) by striking subsection (b); and

(P) in section 494—

(i) by striking “(a) If the Secretary” and inserting “If the Secretary”; and

(ii) by striking subsection (b).

(2) PUBLIC HEALTH SERVICE ACT; OTHER PROVISIONS.—The Public Health Service Act (42 U.S.C. 201 et seq.) is amended—

(A) in section 399E, by striking subsection (e);

(B) in section 1122—

(i) by striking “(a) From the sums” and inserting “From the sums”; and

(ii) by striking subsections (b) and (c);

(C) by striking section 2301;

(D) in section 2354, by striking subsection (b) and redesignating subsection (c) as subsection (b);

(E) in section 2356, by striking subsection (e) and redesignating subsections (f) and (g) as subsections (e) and (f), respectively; and

(F) in section 2359(b)—

(i) by striking paragraph (2);

(ii) by striking “(b) EVALUATION AND REPORT” and all that follows through “Not later than 5 years” and inserting “(b) EVALUATION.—Not later than 5 years”;

(iii) by redesignating subparagraphs (A) through (C) as paragraphs (1) through (3), respectively; and

(iv) by moving each of paragraphs (1) through (3) (as so redesignated) 2 ems to the left.

(3) OTHER ACTS.—Provisions of Federal law are amended as follows:

(A) Section 7 of Public Law 97-414 is amended—

(i) in subsection (a)—

(I) in paragraph (2), by inserting “and” at the end;

(II) in paragraph (3), by striking “; and” and inserting a period; and

(III) by striking paragraph (4); and

(ii) in subsection (b), by striking the last sentence of paragraph (3).

(B) Title III of Public Law 101-557 (42 U.S.C. 242q et seq.) is amended by striking section 304 and redesignating section 305 and 306 as sections 304 and 305, respectively.

(C) Section 4923 of Public Law 105-33 is amended by striking subsection (b).

(D) Public Law 106-310 is amended by striking section 105.

(E) Section 1004 of Public Law 106-310 is amended by striking subsection (d).

(F) Section 3633 of Public Law 106-310 (as amended by section 2502 of Public Law 107-273) is repealed.

(G) Public Law 106-525 is amended by striking section 105.

(H) Public Law 107-84 is amended by striking section 6.

(I) Public Law 108-427 is amended by striking section 3 and redesignating sections 4 and 5 as sections 3 and 4, respectively.

**SEC. 105. CERTAIN DEMONSTRATION PROJECTS.**

(a) BRIDGING THE SCIENCES.—

(1) IN GENERAL.—From amounts to be appropriated under section 402A(b) of the Public Health Service Act, the Secretary of Health and Human Services, acting through the Director of NIH, (in this subsection referred to as the “Secretary”) in consultation with the Director of the National Science Foundation, the Secretary of Energy, and other agency heads when necessary, may allocate funds for the national research institutes and national centers to make grants for the purpose of improving the public health through demonstration projects for biomedical research at the interface between the bi-

ological, behavioral, and social sciences and the physical, chemical, mathematical, and computational sciences.

(2) GOALS, PRIORITIES, AND METHODS; INTER-AGENCY COLLABORATION.—The Secretary shall establish goals, priorities, and methods of evaluation for research under paragraph (1), and shall provide for interagency collaboration with respect to such research. In developing such goals, priorities, and methods, the Secretary shall ensure that—

(A) the research reflects the vision of innovation and higher risk with long-term payoffs; and

(B) the research includes a wide spectrum of projects, funded at various levels, with varying timeframes.

(3) PEER REVIEW.—A grant may be made under paragraph (1) only if the application for the grant has undergone technical and scientific peer review under section 492 of the Public Health Service Act (42 U.S.C. 289a) and has been reviewed by the advisory council under section 402(k) of such Act (as added by section 102(c) of this Act) or has been reviewed by an advisory council composed of representatives from appropriate scientific disciplines who can fully evaluate the applicant.

(b) HIGH-RISK, HIGH-REWARD RESEARCH.—

(1) IN GENERAL.—From amounts to be appropriated under section 402A(b) of the Public Health Service Act, the Secretary, acting through the Director of NIH, may allocate funds for the national research institutes and national centers to make awards of grants or contracts or to engage in other transactions for demonstration projects for high-impact, cutting-edge research that fosters scientific creativity and increases fundamental biological understanding leading to the prevention, diagnosis, and treatment of diseases and disorders. The head of a national research institute or national center may conduct or support such high-impact, cutting-edge research (with funds allocated under the preceding sentence or otherwise available for such purpose) if the institute or center gives notice to the Director of NIH beforehand and submits a report to the Director of NIH on an annual basis on the activities of the institute or center relating to such research.

(2) SPECIAL CONSIDERATION.—In carrying out the program under paragraph (1), the Director of NIH shall give special consideration to coordinating activities with national research institutes whose budgets are substantial relative to a majority of the other institutes.

(3) ADMINISTRATION OF PROGRAM.—Activities relating to research described in paragraph (1) shall be designed by the Director of NIH or the head of a national research institute or national center, as applicable, to enable such research to be carried out with maximum flexibility and speed.

(4) PUBLIC-PRIVATE PARTNERSHIPS.—In providing for research described in paragraph (1), the Director of NIH or the head of a national research institute or national center, as applicable, shall seek to facilitate partnerships between public and private entities and shall coordinate when appropriate with the Foundation for the National Institutes of Health.

(5) PEER REVIEW.—A grant for research described in paragraph (1) may be made only if the application for the grant has undergone technical and scientific peer review under section 492 of the Public Health Service Act (42 U.S.C. 289a) and has been reviewed by the advisory council under section 402(k) of such Act (as added by section 102(c) of this Act).

(c) REPORT TO CONGRESS.—Not later than the end of fiscal year 2009, the Secretary, acting through the Director of NIH, shall conduct an evaluation of the activities under this section and submit a report to the Congress on the results of such evaluation.

(d) DEFINITIONS.—For purposes of this section, the terms “Director of NIH”, “national research institute”, and “national center” have the meanings given such terms in section 401 of the Public Health Service Act.



**SEC. 106. ENHANCING THE CLINICAL AND TRANSLATIONAL SCIENCE AWARD.**

(a) *IN GENERAL.*—In administering the Clinical and Translational Science Award, the Director of NIH shall establish a mechanism to preserve independent funding and infrastructure for pediatric clinical research centers by—

(1) allowing the appointment of a secondary principal investigator under a single Clinical and Translational Science Award, such that a pediatric principal investigator may be appointed with direct authority over a separate budget and infrastructure for pediatric clinical research; or

(2) otherwise securing institutional independence of pediatric clinical research centers with respect to finances, infrastructure, resources, and research agenda.

(b) *REPORT.*—As part of the biennial report under section 403 of the Public Health Service Act, the Director of NIH shall provide an evaluation and comparison of outcomes and effectiveness of training programs under subsection (a).

(c) *DEFINITION.*—For purposes of this section, the term “Director of NIH” has the meaning given such term in section 401 of the Public Health Service Act.

**SEC. 107. FOUNDATION FOR THE NATIONAL INSTITUTES OF HEALTH.**

Section 499 of the Public Health Service Act (42 U.S.C. 290b) is amended—

(1) in subsection (d)—

(A) in paragraph (1)—

(i) by amending subparagraph (D)(ii) to read as follows:

“(ii) Upon the appointment of the appointed members of the Board under clause (i)(II), the terms of service as members of the Board of the ex officio members of the Board described in clauses (i) and (ii) of subparagraph (B) shall terminate. The ex officio members of the Board described in clauses (iii) and (iv) of subparagraph (B) shall continue to serve as ex officio members of the Board.”; and

(ii) in subparagraph (G), by inserting “appointed” after “that the number of”;

(B) by amending paragraph (3)(B) to read as follows:

“(B) Any vacancy in the membership of the appointed members of the Board shall be filled in accordance with the bylaws of the Foundation established in accordance with paragraph (6), and shall not affect the power of the remaining appointed members to execute the duties of the Board.”; and

(C) in paragraph (5), by inserting “appointed” after “majority of the”;

(2) in subsection (j)—

(A) in paragraph (2), by striking “(d)(2)(B)(i)(II)” and inserting “(d)(6)”;

(B) in paragraph (4)—

(i) in subparagraph (A), by inserting “, including an accounting of the use of amounts transferred under subsection (l)” before the period at the end; and

(ii) by striking subparagraph (C) and inserting the following:

“(C) The Foundation shall make copies of each report submitted under subparagraph (A) available—

“(i) for public inspection, and shall upon request provide a copy of the report to any individual for a charge that shall not exceed the cost of providing the copy; and

“(ii) to the appropriate committees of Congress.”; and

(C) in paragraph (10), by striking “of Health.” and inserting “of Health and the National Institutes of Health may accept transfers of funds from the Foundation.”; and

(3) by striking subsection (l) and inserting the following:

“(l) *FUNDING.*—From amounts appropriated to the National Institutes of Health, for each fiscal year, the Director of NIH shall transfer not less than \$500,000 and not more than \$1,250,000 to the Foundation.”.

**SEC. 108. MISCELLANEOUS AMENDMENTS.**

(a) *CERTAIN AUTHORITIES OF THE SECRETARY.*—

(1) *IN GENERAL.*—Section 401 of the Public Health Service Act, as added and amended by section 101, is amended in subsection (d) by inserting after paragraph (1) a subsection that is identical to section 401(c) of such Act as in effect on the day before the date of the enactment of this Act. The subsection so inserted is amended—

(A) by striking “(c)(1) The Secretary may” and inserting the following:

“(2) *REORGANIZATION OF INSTITUTES.*—

“(A) *IN GENERAL.*—The Secretary may”;

(B) by striking “(A) the Secretary determines” and inserting the following:

“(i) the Secretary determines”;

(C) by striking “(B) the additional” and inserting the following:

“(ii) the additional”; and

(D) by striking “(2) The Secretary may” and inserting the following:

“(B) *ADDITIONAL AUTHORITY.*—The Secretary may”.

(2) *CONFORMING AMENDMENTS.*—Section 401(d)(2) of the Public Health Service Act, as designated by paragraph (1) of this subsection, is amended—

(A) in subparagraph (A)(ii), by striking “subparagraph (A)” and inserting “clause (i)”;

(B) by striking “Labor and Human Resources” each place such term appears and inserting “Health, Education, Labor, and Pensions”.

(b) *CERTAIN RESEARCH CENTERS.*—Section 414 of the Public Health Service Act (42 U.S.C. 285a–3) is amended by adding at the end the following subsection:

“(d) Research centers under this section may not be considered centers of excellence for purposes of section 402(b)(10).”.

**SEC. 109. APPLICABILITY.**

This title and the amendments made by this title apply only with respect to amounts appropriated for fiscal year 2007 or subsequent fiscal years.

**TITLE II—MISCELLANEOUS PROVISIONS****SEC. 201. REDISTRIBUTION OF CERTAIN UNUSED SCHIP ALLOTMENTS FOR FISCAL YEARS 2004 AND 2005 TO REDUCE FUNDING SHORTFALLS FOR FISCAL YEAR 2007.**

(a) *REDISTRIBUTION OF CERTAIN UNUSED SCHIP ALLOTMENTS.*—Section 2104 of the Social Security Act (42 U.S.C. 1397dd) is amended by adding at the end the following new subsection:

“(h) *SPECIAL RULES TO ADDRESS FISCAL YEAR 2007 SHORTFALLS.*—

“(1) *REDISTRIBUTION OF UNUSED FISCAL YEAR 2004 ALLOTMENTS.*—

“(A) *IN GENERAL.*—Notwithstanding subsection (f) and subject to subparagraphs (C) and (D), with respect to months beginning during fiscal year 2007, the Secretary shall provide for a redistribution under such subsection from the allotments for fiscal year 2004 under subsection (b) that are not expended by the end of fiscal year 2006, to a shortfall State described in subparagraph (B), such amount as the Secretary determines will eliminate the estimated shortfall described in such subparagraph for such State for the month.

“(B) *SHORTFALL STATE DESCRIBED.*—For purposes of this paragraph, a shortfall State described in this subparagraph is a State with a State child health plan approved under this title for which the Secretary estimates, subject to paragraph (4)(B) and on a monthly basis using the most recent data available to the Secretary as of such month, that the projected expenditures under such plan for such State for fiscal year 2007 will exceed the sum of—

“(i) the amount of the State’s allotments for each of fiscal years 2005 and 2006 that was not expended by the end of fiscal year 2006; and

“(ii) the amount of the State’s allotment for fiscal year 2007.

“(C) *FUNDS REDISTRIBUTED IN THE ORDER IN WHICH STATES REALIZE FUNDING SHORTFALLS.*—The Secretary shall redistribute the amounts available for redistribution under subparagraph (A) to shortfall States described in subparagraph (B) in the order in which such States realize monthly funding shortfalls under this title for fiscal year 2007. The Secretary shall only make redistributions under this paragraph to the extent that there are unexpended fiscal year 2004 allotments under subsection (b) available for such redistributions.

“(D) *PRORATION RULE.*—If the amounts available for redistribution under subparagraph (A) for a month are less than the total amounts of the estimated shortfalls determined for the month under that subparagraph, the amount computed under such subparagraph for each shortfall State shall be reduced proportionally.

“(2) *FUNDING REMAINDER OF REDUCTION OF SHORTFALL FOR FISCAL YEAR 2007 THROUGH REDISTRIBUTION OF CERTAIN UNUSED FISCAL YEAR 2005 ALLOTMENTS.*—

“(A) *IN GENERAL.*—Subject to subparagraphs (C) and (D) and paragraph (5)(B), with respect to months beginning during fiscal year 2007 after March 31, 2007, the Secretary shall provide for a redistribution under subsection (f) from amounts made available for redistribution under paragraph (3) to each shortfall State described in subparagraph (B), such amount as the Secretary determines will eliminate the estimated shortfall described in such subparagraph for such State for the month.

“(B) *SHORTFALL STATE DESCRIBED.*—For purposes of this paragraph, a shortfall State described in this subparagraph is a State with a State child health plan approved under this title for which the Secretary estimates, subject to paragraph (4)(B) and on a monthly basis using the most recent data available to the Secretary as of March 31, 2007, that the projected expenditures under such plan for such State for fiscal year 2007 will exceed the sum of—

“(i) the amount of the State’s allotments for each of fiscal years 2005 and 2006 that was not expended by the end of fiscal year 2006;

“(ii) the amount, if any, that is to be redistributed to the State in accordance with paragraph (1); and

“(iii) the amount of the State’s allotment for fiscal year 2007.

“(C) *FUNDS REDISTRIBUTED IN THE ORDER IN WHICH STATES REALIZE FUNDING SHORTFALLS.*—The Secretary shall redistribute the amounts available for redistribution under subparagraph (A) to shortfall States described in subparagraph (B) in the order in which such States realize monthly funding shortfalls under this title for fiscal year 2007. The Secretary shall only make redistributions under this paragraph to the extent that such amounts are available for such redistributions.

“(D) *PRORATION RULE.*—If the amounts available for redistribution under paragraph (3) for a month are less than the total amounts of the estimated shortfalls determined for the month under subparagraph (A), the amount computed under such subparagraph for each shortfall State shall be reduced proportionally.

“(3) *TREATMENT OF CERTAIN STATES WITH FISCAL YEAR 2005 ALLOTMENTS UNEXPENDED AT THE END OF THE FIRST HALF OF FISCAL YEAR 2007.*—

“(A) *IDENTIFICATION OF STATES.*—The Secretary, on the basis of the most recent data available to the Secretary as of March 31, 2007—

“(i) shall identify those States that received an allotment for fiscal year 2005 under subsection (b) which have not expended all of such allotment by March 31, 2007; and

“(ii) for each such State shall estimate—

“(I) the portion of such allotment that was not so expended by such date; and

“(II) whether the State is described in subparagraph (B).

“(B) *STATES WITH FUNDS IN EXCESS OF 200 PERCENT OF NEED.*—A State described in this subparagraph is a State for which the Secretary determines, on the basis of the most recent data

available to the Secretary as of March 31, 2007, that the total of all available allotments under this title to the State as of such date, is at least equal to 200 percent of the total projected expenditures under this title for the State for fiscal year 2007.

“(C) REDISTRIBUTION AND LIMITATION ON AVAILABILITY OF PORTION OF UNUSED ALLOTMENTS FOR CERTAIN STATES.—

“(i) IN GENERAL.—In the case of a State identified under subparagraph (A)(i) that is also described in subparagraph (B), notwithstanding subsection (e), the applicable amount described in clause (ii) shall not be available for expenditure by the State on or after April 1, 2007, and shall be redistributed in accordance with paragraph (2).

“(ii) APPLICABLE AMOUNT.—For purposes of clause (i), the applicable amount described in this clause is the lesser of—

“(I) 50 percent of the amount described in subparagraph (A)(ii)(I); or

“(II) \$20,000,000.

“(4) SPECIAL RULES.—

“(A) EXPENDITURES LIMITED TO COVERAGE FOR POPULATIONS ELIGIBLE ON OCTOBER 1, 2006.—A State shall use amounts redistributed under this subsection only for expenditures for providing child health assistance or other health benefits coverage for populations eligible for such assistance or benefits under the State child health plan (including under a waiver of such plan) on October 1, 2006.

“(B) REGULAR FMAP FOR EXPENDITURES FOR COVERAGE OF NONCHILD POPULATIONS.—To the extent a State uses amounts redistributed under this subsection for expenditures for providing child health assistance or other health benefits coverage to an individual who is not a child or a pregnant woman, the Federal medical assistance percentage (as defined in the first sentence of section 1905(b)) applicable to the State for the fiscal year shall apply to such expenditures for purposes of making payments to the State under subsection (a) of section 2105 from such amounts.

“(5) RETROSPECTIVE ADJUSTMENT.—

“(A) IN GENERAL.—The Secretary may adjust the estimates and determinations made under paragraphs (1), (2), and (3) as necessary on the basis of the amounts reported by States not later than November 30, 2007, on CMS Form 64 or CMS Form 21, as the case may be and as approved by the Secretary, but in no case may the applicable amount described in paragraph (3)(C)(ii) exceed the amount determined by the Secretary on the basis of the most recent data available to the Secretary as of March 31, 2007.

“(B) FUNDING OF ANY RETROSPECTIVE ADJUSTMENTS ONLY FROM UNEXPENDED 2005 ALLOTMENTS.—Notwithstanding subsections (e) and (f), to the extent the Secretary determines it necessary to adjust the estimates and determinations made for purposes of paragraphs (1), (2), and (3), the Secretary may use only the allotments for fiscal year 2005 under subsection (b) that remain unexpended through the end of fiscal year 2007 for providing any additional amounts to States described in paragraph (2)(B) (without regard to whether such unexpended allotments are from States described paragraph (3)(B)).

“(C) RULES OF CONSTRUCTION.—Nothing in this subsection shall be construed as—

“(i) authorizing the Secretary to use the allotments for fiscal year 2006 or 2007 under subsection (b) of States described in paragraph (3)(B) to provide additional amounts to States described in paragraph (2)(B) for purposes of eliminating the funding shortfall for such States for fiscal year 2007; or

“(ii) limiting the authority of the Secretary to redistribute the allotments for fiscal year 2005 under subsection (b) that remain unexpended through the end of fiscal year 2007 and are available for redistribution under subsection (f) after the application of subparagraph (B).

“(6) 1-YEAR AVAILABILITY; NO FURTHER REDISTRIBUTION.—Notwithstanding subsections (e)

and (f), amounts redistributed to a State pursuant to this subsection for fiscal year 2007 shall only remain available for expenditure by the State through September 30, 2007, and any amounts of such redistributions that remain unexpended as of such date, shall not be subject to redistribution under subsection (f). Nothing in the preceding sentence shall be construed as limiting the ability of the Secretary to adjust the determinations made under paragraphs (1), (2), and (3) in accordance with paragraph (5).

“(7) DEFINITION OF STATE.—For purposes of this subsection, the term ‘State’ means a State that receives an allotment for fiscal year 2007 under subsection (b).”

(b) EXTENDING AUTHORITY FOR QUALIFYING STATES TO USE CERTAIN FUNDS FOR MEDICAID EXPENDITURES.—Section 2105(g)(1)(A) of such Act (42 U.S.C. 1397ee(g)(1)(A)) is amended by striking “or 2005” and inserting “2005, 2006, or 2007”.

(c) REPORT TO CONGRESS.—Not later than April 30, 2007, the Secretary of Health and Human Services shall submit a report to the Committee on Energy and Commerce of the House of Representatives and the Committee on Finance of the Senate regarding the amounts redistributed to States under section 2104 of the Social Security Act to reduce funding shortfalls for the State Children’s Health Insurance Program (CHIP) for fiscal year 2007. Such report shall include descriptions and analyses of—

(1) the extent to which such redistributed amounts have reduced or eliminated such shortfalls on the basis of reports by States submitted to the Secretary as of April 1, 2007; and

(2) the effect of the redistribution and limited availability of unexpended fiscal year 2005 allotments under such program on the States described in section 2104(h)(3)(B) of the Social Security Act (42 U.S.C. 1397dd(h)(3)(B)) on the basis of reports by States submitted to the Secretary as of such date.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Texas (Mr. BARTON) and the gentleman from New Jersey (Mr. PALLONE) each will control 20 minutes.

The Chair recognizes the gentleman from Texas.

Mr. BARTON of Texas. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise today in the absolute strongest possible support of passage of the National Institutes of Health Reauthorization Act. This legislation, as amended by the Senate, passed the House by landmark votes several months ago of 414–2. It is not often that we see a bill of this magnitude receive such widespread support in both the House and the Senate.

We should all be proud of ourselves for this bipartisan, bicameral product. This represents the culmination of three hard-fought years spent trying to reauthorize the NIH, a crown jewel of the Federal Government.

When I first took over as chairman of the Energy and Commerce Committee, I was surprised to learn that such an important agency of our Federal Government had not been authorized for over 13 years. Now I know why. The amount of work required to restructure this agency and at the same time gain the involvement and support of all the stakeholders and advocacy groups has been absolutely breathtaking.

However, having said that, the hard work has paid off, and we now see the fruits of our labors before us this

evening. The Energy and Commerce Committee has adopted numerous pieces of legislation in the years that I have served as chairman, but I would not put one piece of legislation, including the Energy Policy Act, which was a very major effort, above the importance of this bill that is before us right now.

I want to thank Congressman JOHN DINGELL, the ranking member, soon to be the chairman again of the committee, for his tireless efforts.

I want to thank ANNA ESHOO. I want to thank RICHARD NEAL. I want to thank the Speaker of the House, and the majority leader, JOHN BOEHNER. I want to thank BILL FRIST, thank HARRY REID, I want to thank TED KENNEDY. I want to thank Mr. GRASSLEY, I want to thank Mr. LOTT, Mr. HARKIN. I could go on and on for all the Senators and House Members who have worked to make this legislation possible.

It is truly a bipartisan effort, and a major, major accomplishment of this Congress. I also want to thank the current director at the NIH, Dr. Elias Zerhouni. He has been absolutely astounding in his continual optimistic efforts to approve this bill and to gain support for it.

I want to thank all the stakeholders, over 90 national organizations have endorsed this legislation. I want to thank the major research universities of America for their hard work. I want to thank the 27 institute directors for their hard work.

In conclusion, I ask in the possible strongest terms for the support of every Member of this House to pass H.R. 6164, as amended by the Senate.

Mr. Speaker, I reserve the balance of my time.

Mr. PALLONE. Mr. Speaker, I yield myself such time as I may consume.

I want to thank you, Mr. Speaker, and I want to thank Mr. BARTON and Mr. DINGELL for all their hard work on this NIH bill. As was mentioned, this is the first time in 13 years that we have had a reauthorization of the National Institutes of Health. This is an important piece of legislation because the National Institutes of Health are the world’s premier research medical center and the key focal point for medical research in the United States.

On September 26, the House overwhelmingly passed H.R. 6164 with a vote of 414–2. The Senate recently passed that bill with amendments, which is the bill before us now. Those amendments helped clarify provisions in the bill and therefore improve it. So every Member who voted for H.R. 6164 on September 26 should feel comfortable voting for this bill this evening.

I wanted to mention that the bill before us also includes provisions with regard to the SCHIP, or the State Children’s Health Insurance Program.

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This is another reason we should be supporting the legislation this evening.

This part of the legislation would provide the money necessary to help a number of States, including my own, avert a funding shortfall in their State Children's Health Insurance Program.

Specifically, the bill will redirect existing unspent SCHIP funds from fiscal years 2004 and 2005 to help States that will not have sufficient funds to maintain their existing programs. States forfeiting unspent funding will be held harmless by capping the amount of funds that will be donated to \$20 million. Thanks to this compromise, we can prevent many States from having to limit eligibility, increase cost-sharing requirements or restrict benefits. Keeping these programs intact is critically important for the health and well-being of our Nation's children.

Since its inception, SCHIP has been an integral part of reducing the number of uninsured children. But last year, for the first time since 1998, the number of uninsured children in the country actually increased, and even more children will go without coverage if Congress does not act tonight to avoid the funding shortfall currently projected for next year.

Again, I would like to thank my colleagues Mr. DINGELL and Mr. BARTON, as well as their staffs, who helped work out this compromise, as well as our Senate counterparts. Thanks to our efforts, we will help preserve access to health care coverage for millions of low income children, as well as their families.

Finally, Mr. Speaker, while we have temporarily prevented a cut to the SCHIP program tonight, we must not forget that there are still approximately 8 million American children who currently have no health insurance, many of which are eligible to participate in SCHIP. Reauthorization of the SCHIP program must be addressed early next year and we must work together to help expand coverage and increase participation. Failure to do so will undoubtedly jeopardize the health of those most vulnerable in our Nation, our children.

I would like to thank everyone again.

Mr. Speaker, I yield back the balance of my time.

Mr. BARTON of Texas. Mr. Speaker, I urge that we pass this bill unanimously, and I yield back the balance of my time.

The SPEAKER pro tempore (Mr. LAHOOD). The question is on the motion offered by the gentleman from Texas (Mr. BARTON) that the House suspend the rules and concur in the Senate amendment to the bill, H.R. 6164.

The question was taken; and (two-thirds of those voting having responded in the affirmative) the rules were suspended and the Senate amendment was concurred in.

A motion to reconsider was laid on the table.

## DIETARY SUPPLEMENT AND NON-PRESCRIPTION DRUG CONSUMER PROTECTION ACT

Mr. BARTON of Texas. Mr. Speaker, I move to suspend the rules and pass the Senate bill (S. 3546) to amend the Federal Food, Drug, and Cosmetic Act with respect to serious adverse event reporting for dietary supplements and nonprescription drugs, and for other purposes.

The Clerk read as follows:

S. 3546

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

### SECTION 1. SHORT TITLE.

This Act may be cited as the "Dietary Supplement and Nonprescription Drug Consumer Protection Act".

### SEC. 2. SERIOUS ADVERSE EVENT REPORTING FOR NONPRESCRIPTION DRUGS.

(a) IN GENERAL.—Chapter VII of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 371 et seq.) is amended by adding at the end the following:

#### "Subchapter H—Serious Adverse Event Reports

#### "SEC. 760. SERIOUS ADVERSE EVENT REPORTING FOR NONPRESCRIPTION DRUGS.

"(a) DEFINITIONS.—In this section:

"(1) ADVERSE EVENT.—The term 'adverse event' means any health-related event associated with the use of a nonprescription drug that is adverse, including—

"(A) an event occurring from an overdose of the drug, whether accidental or intentional;

"(B) an event occurring from abuse of the drug;

"(C) an event occurring from withdrawal from the drug; and

"(D) any failure of expected pharmacological action of the drug.

"(2) NONPRESCRIPTION DRUG.—The term 'nonprescription drug' means a drug that is—

"(A) not subject to section 503(b); and

"(B) not subject to approval in an application submitted under section 505.

"(3) SERIOUS ADVERSE EVENT.—The term 'serious adverse event' is an adverse event that—

"(A) results in—

"(i) death;

"(ii) a life-threatening experience;

"(iii) inpatient hospitalization;

"(iv) a persistent or significant disability or incapacity; or

"(v) a congenital anomaly or birth defect; or

"(B) requires, based on reasonable medical judgment, a medical or surgical intervention to prevent an outcome described under subparagraph (A).

"(4) SERIOUS ADVERSE EVENT REPORT.—The term 'serious adverse event report' means a report that is required to be submitted to the Secretary under subsection (b).

"(b) REPORTING REQUIREMENT.—

"(1) IN GENERAL.—The manufacturer, packer, or distributor whose name (pursuant to section 502(b)(1)) appears on the label of a nonprescription drug marketed in the United States (referred to in this section as the 'responsible person') shall submit to the Secretary any report received of a serious adverse event associated with such drug when used in the United States, accompanied by a copy of the label on or within the retail package of such drug.

"(2) RETAILER.—A retailer whose name appears on the label described in paragraph (1) as a distributor may, by agreement, authorize the manufacturer or packer of the non-

prescription drug to submit the required reports for such drugs to the Secretary so long as the retailer directs to the manufacturer or packer all adverse events associated with such drug that are reported to the retailer through the address or telephone number described in section 502(x).

"(c) SUBMISSION OF REPORTS.—

"(1) TIMING OF REPORTS.—The responsible person shall submit to the Secretary a serious adverse event report no later than 15 business days after the report is received through the address or phone number described in section 502(x).

"(2) NEW MEDICAL INFORMATION.—The responsible person shall submit to the Secretary any new medical information, related to a submitted serious adverse event report that is received by the responsible person within 1 year of the initial report, no later than 15 business days after the new information is received by the responsible person.

"(3) CONSOLIDATION OF REPORTS.—The Secretary shall develop systems to ensure that duplicate reports of, and new medical information related to, a serious adverse event shall be consolidated into a single report.

"(4) EXEMPTION.—The Secretary, after providing notice and an opportunity for comment from interested parties, may establish an exemption to the requirements under paragraphs (1) and (2) if the Secretary determines that such exemption would have no adverse effect on public health.

"(d) CONTENTS OF REPORTS.—Each serious adverse event report under this section shall be submitted to the Secretary using the MedWatch form, which may be modified by the Secretary for nonprescription drugs, and may be accompanied by additional information.

"(e) MAINTENANCE AND INSPECTION OF RECORDS.—

"(1) MAINTENANCE.—The responsible person shall maintain records related to each report of an adverse event received by the responsible person for a period of 6 years.

"(2) RECORDS INSPECTION.—

"(A) IN GENERAL.—The responsible person shall permit an authorized person to have access to records required to be maintained under this section, during an inspection pursuant to section 704.

"(B) AUTHORIZED PERSON.—For purposes of this paragraph, the term 'authorized person' means an officer or employee of the Department of Health and Human Services who has—

"(i) appropriate credentials, as determined by the Secretary; and

"(ii) been duly designated by the Secretary to have access to the records required under this section.

"(f) PROTECTED INFORMATION.—A serious adverse event report submitted to the Secretary under this section, including any new medical information submitted under subsection (c)(2), or an adverse event report voluntarily submitted to the Secretary shall be considered to be—

"(1) a safety report under section 756 and may be accompanied by a statement, which shall be a part of any report that is released for public disclosure, that denies that the report or the records constitute an admission that the product involved caused or contributed to the adverse event; and

"(2) a record about an individual under section 552a of title 5, United States Code (commonly referred to as the 'Privacy Act of 1974') and a medical or similar file the disclosure of which would constitute a violation of section 552 of such title 5 (commonly referred to as the 'Freedom of Information Act'), and shall not be publicly disclosed unless all personally identifiable information is redacted.

“(g) RULE OF CONSTRUCTION.—The submission of any adverse event report in compliance with this section shall not be construed as an admission that the nonprescription drug involved caused or contributed to the adverse event.

“(h) PREEMPTION.—

“(1) IN GENERAL.—No State or local government shall establish or continue in effect any law, regulation, order, or other requirement, related to a mandatory system for adverse event reports for nonprescription drugs, that is different from, in addition to, or otherwise not identical to, this section.

“(2) EFFECT OF SECTION.—

“(A) IN GENERAL.—Nothing in this section shall affect the authority of the Secretary to provide adverse event reports and information to any health, food, or drug officer or employee of any State, territory, or political subdivision of a State or territory, under a memorandum of understanding between the Secretary and such State, territory, or political subdivision.

“(B) PERSONALLY-IDENTIFIABLE INFORMATION.—Notwithstanding any other provision of law, personally-identifiable information in adverse event reports provided by the Secretary to any health, food, or drug officer or employee of any State, territory, or political subdivision of a State or territory, shall not—

“(i) be made publicly available pursuant to any State or other law requiring disclosure of information or records; or

“(ii) otherwise be disclosed or distributed to any party without the written consent of the Secretary and the person submitting such information to the Secretary.

“(C) USE OF SAFETY REPORTS.—Nothing in this section shall permit a State, territory, or political subdivision of a State or territory, to use any safety report received from the Secretary in a manner inconsistent with subsection (g) or section 756.

“(i) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to carry out this section such sums as may be necessary.”.

(b) MODIFICATIONS.—The Secretary of Health and Human Services may modify requirements under the amendments made by this section in accordance with section 553 of title 5, United States Code, to maintain consistency with international harmonization efforts over time.

(c) PROHIBITED ACT.—Section 301(e) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 331(e)) is amended by—

(1) striking “, or 704(a);” and inserting “, 704(a), or 760;”; and

(2) striking “, or 564” and inserting “, 564, or 760”.

(d) MISBRANDING.—Section 502 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 352) is amended by adding at the end the following:

“(x) If it is a nonprescription drug (as defined in section 760) that is marketed in the United States, unless the label of such drug includes a domestic address or domestic phone number through which the responsible person (as described in section 760) may receive a report of a serious adverse event (as defined in section 760) with such drug.”.

(e) EFFECTIVE DATES.—

(1) IN GENERAL.—Except as provided in paragraph (2), the amendments made by this section shall take effect 1 year after the date of enactment of this Act.

(2) MISBRANDING.—Section 502(x) of the Federal Food, Drug, and Cosmetic Act (as added by this section) shall apply to any nonprescription drug (as defined in such section 502(x)) labeled on or after the date that is 1 year after the date of enactment of this Act.

(3) GUIDANCE.—Not later than 270 days after the date of enactment of this Act, the

Secretary of Health and Human Services shall issue guidance on the minimum data elements that should be included in a serious adverse event report described under the amendments made by this Act.

### SEC. 3. SERIOUS ADVERSE EVENT REPORTING FOR DIETARY SUPPLEMENTS.

(a) IN GENERAL.—Chapter VII of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 371 et seq.) is amended by adding at the end the following:

#### “SEC. 761. SERIOUS ADVERSE EVENT REPORTING FOR DIETARY SUPPLEMENTS.

“(a) DEFINITIONS.—In this section:

“(1) ADVERSE EVENT.—The term ‘adverse event’ means any health-related event associated with the use of a dietary supplement that is adverse.

“(2) SERIOUS ADVERSE EVENT.—The term ‘serious adverse event’ is an adverse event that—

“(A) results in—

“(i) death;

“(ii) a life-threatening experience;

“(iii) inpatient hospitalization;

“(iv) a persistent or significant disability or incapacity; or

“(v) a congenital anomaly or birth defect; or

“(B) requires, based on reasonable medical judgment, a medical or surgical intervention to prevent an outcome described under subparagraph (A).

“(3) SERIOUS ADVERSE EVENT REPORT.—The term ‘serious adverse event report’ means a report that is required to be submitted to the Secretary under subsection (b).

“(b) REPORTING REQUIREMENT.—

“(1) IN GENERAL.—The manufacturer, packer, or distributor of a dietary supplement whose name (pursuant to section 403(e)(1)) appears on the label of a dietary supplement marketed in the United States (referred to in this section as the ‘responsible person’) shall submit to the Secretary any report received of a serious adverse event associated with such dietary supplement when used in the United States, accompanied by a copy of the label on or within the retail packaging of such dietary supplement.

“(2) RETAILER.—A retailer whose name appears on the label described in paragraph (1) as a distributor may, by agreement, authorize the manufacturer or packer of the dietary supplement to submit the required reports for such dietary supplements to the Secretary so long as the retailer directs to the manufacturer or packer all adverse events associated with such dietary supplement that are reported to the retailer through the address or telephone number described in section 403(y).

“(c) SUBMISSION OF REPORTS.—

“(1) TIMING OF REPORTS.—The responsible person shall submit to the Secretary a serious adverse event report no later than 15 business days after the report is received through the address or phone number described in section 403(y).

“(2) NEW MEDICAL INFORMATION.—The responsible person shall submit to the Secretary any new medical information, related to a submitted serious adverse event report that is received by the responsible person within 1 year of the initial report, no later than 15 business days after the new information is received by the responsible person.

“(3) CONSOLIDATION OF REPORTS.—The Secretary shall develop systems to ensure that duplicate reports of, and new medical information related to, a serious adverse event shall be consolidated into a single report.

“(4) EXEMPTION.—The Secretary, after providing notice and an opportunity for comment from interested parties, may establish an exemption to the requirements under paragraphs (1) and (2) if the Secretary deter-

mines that such exemption would have no adverse effect on public health.

“(d) CONTENTS OF REPORTS.—Each serious adverse event report under this section shall be submitted to the Secretary using the MedWatch form, which may be modified by the Secretary for dietary supplements, and may be accompanied by additional information.

“(e) MAINTENANCE AND INSPECTION OF RECORDS.—

“(1) MAINTENANCE.—The responsible person shall maintain records related to each report of an adverse event received by the responsible person for a period of 6 years.

“(2) RECORDS INSPECTION.—

“(A) IN GENERAL.—The responsible person shall permit an authorized person to have access to records required to be maintained under this section during an inspection pursuant to section 704.

“(B) AUTHORIZED PERSON.—For purposes of this paragraph, the term ‘authorized person’ means an officer or employee of the Department of Health and Human Services, who has—

“(i) appropriate credentials, as determined by the Secretary; and

“(ii) been duly designated by the Secretary to have access to the records required under this section.

“(f) PROTECTED INFORMATION.—A serious adverse event report submitted to the Secretary under this section, including any new medical information submitted under subsection (c)(2), or an adverse event report voluntarily submitted to the Secretary shall be considered to be—

“(1) a safety report under section 756 and may be accompanied by a statement, which shall be a part of any report that is released for public disclosure, that denies that the report or the records constitute an admission that the product involved caused or contributed to the adverse event; and

“(2) a record about an individual under section 552a of title 5, United States Code (commonly referred to as the ‘Privacy Act of 1974’) and a medical or similar file the disclosure of which would constitute a violation of section 552 of such title 5 (commonly referred to as the ‘Freedom of Information Act’), and shall not be publicly disclosed unless all personally identifiable information is redacted.

“(g) RULE OF CONSTRUCTION.—The submission of any adverse event report in compliance with this section shall not be construed as an admission that the dietary supplement involved caused or contributed to the adverse event.

“(h) PREEMPTION.—

“(1) IN GENERAL.—No State or local government shall establish or continue in effect any law, regulation, order, or other requirement, related to a mandatory system for adverse event reports for dietary supplements, that is different from, in addition to, or otherwise not identical to, this section.

“(2) EFFECT OF SECTION.—

“(A) IN GENERAL.—Nothing in this section shall affect the authority of the Secretary to provide adverse event reports and information to any health, food, or drug officer or employee of any State, territory, or political subdivision of a State or territory, under a memorandum of understanding between the Secretary and such State, territory, or political subdivision.

“(B) PERSONALLY-IDENTIFIABLE INFORMATION.—Notwithstanding any other provision of law, personally-identifiable information in adverse event reports provided by the Secretary to any health, food, or drug officer or employee of any State, territory, or political subdivision of a State or territory, shall not—

“(i) be made publicly available pursuant to any State or other law requiring disclosure of information or records; or

“(ii) otherwise be disclosed or distributed to any party without the written consent of the Secretary and the person submitting such information to the Secretary.

“(C) USE OF SAFETY REPORTS.—Nothing in this section shall permit a State, territory, or political subdivision of a State or territory, to use any safety report received from the Secretary in a manner inconsistent with subsection (g) or section 756.

“(i) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to carry out this section such sums as may be necessary.”

(b) PROHIBITED ACT.—Section 301(e) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 331(e)) is amended by—

(1) striking “, or 760;” and inserting “, 760, or 761;”; and

(2) striking “, or 760” and inserting “, 760, or 761”.

(c) MISBRANDING.—Section 403 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 343) is amended by adding at the end the following:

“(y) If it is a dietary supplement that is marketed in the United States, unless the label of such dietary supplement includes a domestic address or domestic phone number through which the responsible person (as described in section 761) may receive a report of a serious adverse event with such dietary supplement.”

(d) EFFECTIVE DATE.—

(1) IN GENERAL.—Except as provided in paragraph (2), the amendments made by this section shall take effect 1 year after the date of enactment of this Act.

(2) MISBRANDING.—Section 403(y) of the Federal Food, Drug, and Cosmetic Act (as added by this section) shall apply to any dietary supplement labeled on or after the date that is 1 year after the date of enactment of this Act.

(3) GUIDANCE.—Not later than 270 days after the date of enactment of this Act, the Secretary of Health and Human Services shall issue guidance on the minimum data elements that should be included in a serious adverse event report as described under the amendments made by this Act.

#### SEC. 4. PROHIBITION OF FALSIFICATION OF REPORTS.

(a) IN GENERAL.—Section 301 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 331) is amended by adding at the end the following:

“(ii) The falsification of a report of a serious adverse event submitted to a responsible person (as defined under section 760 or 761) or the falsification of a serious adverse event report (as defined under section 760 or 761) submitted to the Secretary.”

(b) EFFECTIVE DATE.—The amendment made by this section shall take effect 1 year after the date of enactment of this Act.

#### SEC. 5. IMPORTATION OF CERTAIN NON-PRESCRIPTION DRUGS AND DIETARY SUPPLEMENTS.

(a) IN GENERAL.—Section 801 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 381) is amended—

(1) in subsection (a), by inserting after the third sentence the following: “If such article is subject to a requirement under section 760 or 761 and if the Secretary has credible evidence or information indicating that the responsible person (as defined in such section 760 or 761) has not complied with a requirement of such section 760 or 761 with respect to any such article, or has not allowed access to records described in such section 760 or 761, then such article shall be refused admission, except as provided in subsection (b) of this section.”; and

(2) in the second sentence of subsection (b)—

(A) by inserting “(1)” before “an article included”;

(B) by inserting before “final determination” the following: “or (2) with respect to an article included within the provision of the fourth sentence of subsection (a), the responsible person (as defined in section 760 or 761) can take action that would assure that the responsible person is in compliance with section 760 or 761, as the case may be.”; and

(C) by inserting “, or, with respect to clause (2), the responsible person,” before “to perform”.

(b) EFFECTIVE DATE.—The amendments made by this section shall take effect 1 year after the date of enactment of this Act.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Texas (Mr. BARTON) and the gentleman from New Jersey (Mr. PALLONE) each will control 20 minutes.

The Chair recognizes the gentleman from Texas.

Mr. BARTON of Texas. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise in support of Senate 3546, the Dietary Supplement and Nonprescription Drug Consumer Protection Act, and urge its adoption.

Mr. Speaker, I reserve the balance of my time.

Mr. PALLONE. Mr. Speaker, could I ask for a copy of the legislation at this time? We seem to be concerned about the fact that changes have been made that we were not aware of on the Democratic side.

Mr. BARTON of Texas. Mr. Speaker, if the gentleman will yield, there are no changes on this bill that I am aware of.

The SPEAKER pro tempore. Could the gentleman provide the gentleman a copy of the bill?

Mr. BARTON of Texas. We will provide a copy, Mr. Speaker.

Mr. PALLONE. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise in support of S. 3546, the Dietary Supplement and Nonprescription Drug Consumer Protection Act. By some estimates, the dietary supplement industry is a \$20 billion industry. Over half the American population regularly uses dietary supplements, with as many as 60 percent of Americans using dietary supplements daily in an effort to maintain or improve their healthy lifestyles.

Many responsible dietary supplement companies and manufacturers already voluntarily report serious adverse events associated with their products to the FDA. However, in order to ensure the safety of consumers, all companies should be required by law to report such events. This bill accomplishes that goal.

The legislation before us today would amend the Food, Drug, and Cosmetic Act to require that the manufacturer, packer or distributor of a dietary supplement or over-the-counter drug notify the FDA within 15 business days of any serious adverse event reports it receives that are associated with one of their dietary supplements or over-the-counter products.

A serious adverse event is described as a health-related event that results

in death, a life-threatening experience, in-patient hospitalization, a persistent or significant disability or incapacity, or congenital anomaly or birth defect.

Adverse event reports provide an early warning signal to the FDA about potential product problems, like product contamination or adulteration, tampering, bioterrorism and ingredient safety issues. By requiring that this information be submitted to a single source, manufacturers increase the likelihood that problems will be identified more quickly and fewer consumers will be affected.

Although the FDA currently receives adverse event reports from consumers, health care providers, poison control centers and even many manufacturers on a voluntary basis, this legislation will ensure that a greater number of serious adverse event reports are transmitted to the FDA for review.

Consumers should be assured that when a serious incident happens, the manufacturer will be held responsible for informing the Federal agency that regulates these products. Adverse event reporting by the manufacturer is already required for other FDA regulated products, such as medical devices, prescription drugs and certain over-the-counter drugs. It is time that we require the same reporting standards for dietary supplements, and this change will help protect consumers and build greater confidence in the safety of dietary supplements.

Again, I would like to thank Senators HATCH, HARKIN and DURBIN, as well as all the industry and consumer groups who worked hard on developing this legislation, and I urge my colleagues to join me in supporting it.

Mr. Speaker, I reserve the balance of my time.

Mr. BARTON of Texas. Mr. Speaker, I yield 2 minutes to the gentleman from Georgia (Mr. PRICE).

Mr. PRICE of Georgia. Mr. Speaker, I appreciate the chairman yielding me time.

Mr. Speaker, I rise in opposition to this bill. Having just seen this legislation within the last hour, this is a significant change to current law. It is one that has had no House hearings during this session. This is what we used to describe at the State level as the dangerous time for legislation, and this is clearly one of those instances.

I don't think that anybody is opposed to decreasing the number of adverse events or of serious adverse events. But when you read through the bill, the level of problem that can occur that would result in an adverse event can be relatively minor; an adverse event occurring from the abuse of a drug, which would require companies to report to the FDA, adverse event occurring from the withdrawal from a drug, any failure of expected pharmacologic action of the drug itself. This is just a huge reach right at this point for the FDA and the Secretary.

So I would encourage the House to not support this bill. I would encourage

the House to go through regular order on this piece of legislation, which is a significant change, and would ask for the House to turn down this suspension bill.

Mr. PALLONE. Mr. Speaker, I reserve my time.

Mr. BARTON of Texas. Mr. Speaker, I yield 2 minutes to the distinguished gentleman from Texas (Mr. SESSIONS).

Mr. SESSIONS. Mr. Speaker, I appreciate Chairman BARTON allowing me time to speak on this bill.

Mr. Speaker, I rise opposing this Dietary Supplemental and Nonprescription Drug Consumer Protection Act. The bill would replace the current system of adverse event reporting by medical professionals through the MedWatch Program with a mandatory system that would require manufacturers and retailers to keep records and to report to the FDA when they received reports of adverse events.

The bill redirects complaints of adverse effects away from local health responders, health care professionals, to manufacturers and retailers and then to the FDA. Consumers who are injured should be directed to medical professionals trained to determine whether the condition is caused by ingredients in the supplement or by other factors, not by self-diagnosis.

Secondly, this bill depends on those who may be responsible for types of drugs or drug supplements to report adverse effects to the FDA. Those guilty of violating the law are less likely to report adverse effects to the government and to follow the law.

I think this is a bad bill. I hope that we reject it.

Mr. PALLONE. Mr. Speaker, I yield back the balance of my time, and urge support of the bill.

Mr. BARTON of Texas. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, just in closing, I would urge support of the bill. The dietary supplement industry is a mature industry now, and I would estimate over 90 to 95 percent of those in the industry support passage of this bill. There are some segments of the industry that do oppose it.

This is a Senator ORRIN HATCH bill. I know that Congressman CANNON here in our body strongly supports it. I would hope that we would pass it.

Mr. CANNON. Mr. Speaker, I rise in support of S. 3546, the Dietary Supplement and Nonprescription Drug Consumer Protection Act. I am the sponsor of the companion bill, H.R. 6168, here in the House.

S. 3546 would require mandatory adverse event reporting of serious events for dietary supplements and over-the-counter drugs, OTCs, within the FDA.

Currently, an adverse event reporting system for supplements and some OTCs exists, yet it is strictly voluntary. Under the proposed system, manufacturers, packers or distributors of OTC drugs or dietary supplements in the United States must report to the FDA within 15 business days any serious adverse event associated with their products. Serious events

include those that result in death, a life-threatening experience, inpatient hospitalization, disability or incapacity, birth defect, or medical/surgical intervention to prevent one of these outcomes.

S. 3546 brings needed regulation to guarantee consumer protection from non-legitimate companies. This legislation will expose corrupt businesses that are misleading consumers and breaking the law, as well as protecting individuals from serious health risks.

S. 3546 would not restrict nor limit access to dietary supplements but in fact would strengthen the regulatory structure for dietary supplements building greater consumer confidence in this category of FDA-regulated products.

Mandatory adverse event reporting would not affect the regulation of dietary supplements under DSHEA. Although manufacturers would be required to report serious adverse events to FDA, the Food Drug and Cosmetic Act clearly distinguishes dietary supplements from drugs.

S. 3546 would actually counter critics who believe dietary supplements are under-regulated and should be treated as drugs.

The dietary supplement industry is a \$20 billion industry. It is estimated that over 60 percent of Americans regularly use dietary supplements to improve health. Consumers should be confident that these dietary supplements are legitimate.

S. 3546 is supported by the major consumer and trade associations. Including the Consumer's Union, the Center for Science in the Public Interest, the Consumer Healthcare Products Association, the National Nutritional Foods Association, the Council for Responsible Nutrition, the American Herbal Products Association, and the United Natural Products Alliance.

The Dietary Supplement and Nonprescription Drug Consumer Act is necessary legislation to safeguard Americans and uncover illegal manufacturers who are jeopardizing consumer's health.

Mr. BARTON of Texas. Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Texas (Mr. BARTON) that the House suspend the rules and pass the Senate bill, S. 3546.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds of those voting have not responded in the affirmative.

Mr. BARTON of Texas. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and the Chair's prior announcement, further proceedings on this question will be postponed.

#### PREMATURITY RESEARCH EXPANSION AND EDUCATION FOR MOTHERS WHO DELIVER INFANTS EARLY ACT

Mr. BARTON of Texas. Mr. Speaker, I move to suspend the rules and pass the Senate bill (S. 707) to reduce preterm labor and delivery and the risk of pregnancy-related deaths and complications due to pregnancy, and to re-

duce infant mortality caused by prematurity, as amended.

The Clerk read as follows:

S. 707

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Prematurity Research Expansion and Education for Mothers who deliver Infants Early Act" or the "PREEMIE Act".

#### SEC. 2. TABLE OF CONTENTS.

The table of contents of this Act is as follows:

Sec. 1. Short title.  
Sec. 2. Table of contents.

#### TITLE I—REDUCING PRETERM LABOR AND DELIVERY AND THE RISK OF PREGNANCY-RELATED DEATHS AND COMPLICATIONS

Sec. 101. Purpose.  
Sec. 102. Research relating to preterm labor and delivery and the care, treatment, and outcomes of preterm and low birthweight infants.  
Sec. 103. Public and health care provider education and support services.  
Sec. 104. Interagency Coordinating Council on Prematurity and Low Birthweight.  
Sec. 105. Surgeon general's conference on preterm birth.

#### TITLE II—CONTACT LENS CONSUMER PROTECTION

Sec. 201. Short title.  
Sec. 202. Availability of contact lenses.  
Sec. 203. Prescriber verification.  
Sec. 204. FTC Studies.  
Sec. 205. FDA consumer safety study.

#### TITLE III—MISCELLANEOUS PROVISIONS

Sec. 301. Effective date of certain Head Start regulations.  
Sec. 302. Medicare Critical Access Hospital Designation.

#### TITLE I—REDUCING PRETERM LABOR AND DELIVERY AND THE RISK OF PREGNANCY-RELATED DEATHS AND COMPLICATIONS

##### SEC. 101. PURPOSE.

It the purpose of this title to—

- (1) reduce rates of preterm labor and delivery;
- (2) work toward an evidence-based standard of care for pregnant women at risk of preterm labor or other serious complications, and for infants born preterm and at a low birthweight; and
- (3) reduce infant mortality and disabilities caused by prematurity.

##### SEC. 102. RESEARCH RELATING TO PRETERM LABOR AND DELIVERY AND THE CARE, TREATMENT, AND OUTCOMES OF PRETERM AND LOW BIRTHWEIGHT INFANTS.

(a) GENERAL EXPANSION OF CDC RESEARCH.—Section 301 of the Public Health Service Act (42 U.S.C. 241 et seq.) is amended by adding at the end the following:

"(e) The Secretary, acting through the Director of the Centers for Disease Control and Prevention, shall expand, intensify, and coordinate the activities of the Centers for Disease Control and Prevention with respect to preterm labor and delivery and infant mortality."

(b) STUDIES ON RELATIONSHIP BETWEEN PREMATURITY AND BIRTH DEFECTS.—

(1) IN GENERAL.—The Secretary of Health and Human Services, acting through the Director of the Centers for Disease Control and Prevention, shall, subject to the availability of appropriations, conduct ongoing epidemiological studies on the relationship between



prematurity, birth defects, and developmental disabilities.

(2) REPORT.—Not later than 2 years after the date of enactment of this title, and every 2 years thereafter, the Secretary of Health and Human Services, acting through the Director of the Centers for Disease Control and Prevention, shall submit to the appropriate committees of Congress reports concerning the progress and any results of studies conducted under paragraph (1).

(c) PREGNANCY RISK ASSESSMENT MONITORING SURVEY.—

(1) IN GENERAL.—The Secretary of Health and Human Services, acting through the Director of the Centers for Disease Control and Prevention, shall establish systems for the collection of maternal-infant clinical and biomedical information, including electronic health records, electronic databases, and biobanks, to link with the Pregnancy Risk Assessment Monitoring System (PRAMS) and other epidemiological studies of prematurity in order to track pregnancy outcomes and prevent preterm birth.

(2) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to carry out paragraph (1) \$3,000,000 for each of fiscal years 2007 through 2011.

(d) EVALUATION OF EXISTING TOOLS AND MEASURES.—The Secretary of Health and Human Services shall review existing tools and measures to ensure that such tools and measures include information related to the known risk factors of low birth weight and preterm birth.

(e) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to carry out this section, except for subsection (c), \$5,000,000 for each of fiscal years 2007 through 2011.

#### SEC. 103. PUBLIC AND HEALTH CARE PROVIDER EDUCATION AND SUPPORT SERVICES.

Part P of title III of the Public Health Service Act (42 U.S.C. 280g et seq.) is amended—

(1) by redesignating the second section 3990 (relating to grants to foster public health responses to domestic violence, dating violence, sexual assault, and stalking) as section 399P; and

(2) by adding at the end the following:

#### “SEC. 399Q. PUBLIC AND HEALTH CARE PROVIDER EDUCATION AND SUPPORT SERVICES.

“(a) IN GENERAL.—The Secretary, directly or through the awarding of grants to public or private nonprofit entities, may conduct demonstration projects for the purpose of improving the provision of information on prematurity to health professionals and other health care providers and the public and improving the treatment and outcomes for babies born preterm.

“(b) ACTIVITIES.—Activities to be carried out under the demonstration project under subsection (a) may include the establishment of—

“(1) programs to test and evaluate various strategies to provide information and education to health professionals, other health care providers, and the public concerning—

“(A) the signs of preterm labor, updated as new research results become available;

“(B) the screening for and the treating of infections;

“(C) counseling on optimal weight and good nutrition, including folic acid;

“(D) smoking cessation education and counseling;

“(E) stress management; and

“(F) appropriate prenatal care;

“(2) programs to improve the treatment and outcomes for babies born premature, including the use of evidence-based standards of care by health care professionals for pregnant women at risk of preterm labor or other

serious complications and for infants born preterm and at a low birthweight;

“(3) programs to respond to the informational needs of families during the stay of an infant in a neonatal intensive care unit, during the transition of the infant to the home, and in the event of a newborn death; and

“(4) such other programs as the Secretary determines appropriate to achieve the purpose specified in subsection (a).

“(c) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to carry out this section \$5,000,000 for each of fiscal years 2007 through 2011.”

#### SEC. 104. INTERAGENCY COORDINATING COUNCIL ON PREMATURITY AND LOW BIRTHWEIGHT.

(a) PURPOSE.—It is the purpose of this section to stimulate multidisciplinary research, scientific exchange, and collaboration among the agencies of the Department of Health and Human Services and to assist the Department in targeting efforts to achieve the greatest advances toward the goal of reducing prematurity and low birthweight.

(b) ESTABLISHMENT.—The Secretary of Health and Human Services shall establish an Interagency Coordinating Council on Prematurity and Low Birthweight (referred to in this section as the Council) to carry out the purpose of this section.

(c) COMPOSITION.—The Council shall be composed of members to be appointed by the Secretary, including representatives of the agencies of the Department of Health and Human Services.

(d) ACTIVITIES.—The Council shall—

(1) annually report to the Secretary of Health and Human Services and Congress on current Departmental activities relating to prematurity and low birthweight;

(2) carry out other activities determined appropriate by the Secretary of Health and Human Services; and

(3) oversee the coordination of the implementation of this title.

#### SEC. 105. SURGEON GENERAL'S CONFERENCE ON PRETERM BIRTH.

(a) CONVENING OF CONFERENCE.—Not later than 1 year after the date of enactment of this title, the Secretary of Health and Human Services, acting through the Surgeon General of the Public Health Service, shall convene a conference on preterm birth.

(b) PURPOSE OF CONFERENCE.—The purpose of the conference convened under subsection (a) shall be to—

(1) increase awareness of preterm birth as a serious, common, and costly public health problem in the United States;

(2) review the findings and reports issued by the Interagency Coordinating Council, key stakeholders, and any other relevant entities; and

(3) establish an agenda for activities in both the public and private sectors that will speed the identification of, and treatments for, the causes of and risk factors for preterm labor and delivery.

(c) REPORT.—The Secretary of Health and Human Services shall submit to the Congress and make available to the public a report on the agenda established under subsection (b)(3), including recommendations for activities in the public and private sectors that will speed the identification of, and treatments for, the causes of and risk factors for preterm labor and delivery.

(d) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to carry out this section (other than subsection (c)) \$125,000.

### TITLE II—CONTACT LENS CONSUMER PROTECTION

#### SEC. 201. SHORT TITLE.

This title may be cited as the “Contact Lens Consumer Protection Act”.

#### SEC. 202. AVAILABILITY OF CONTACT LENSES.

(a) REQUIREMENT FOR THE AVAILABILITY OF CONTACT LENSES.—The Fairness to Contact Lens Consumers Act (15 U.S.C. 7601 et seq.) is amended by inserting after section 7 (15 U.S.C. 7606) the following new section:

#### “SEC. 7A. REQUIREMENT FOR THE AVAILABILITY OF CONTACT LENSES.

“(a) IN GENERAL.—A manufacturer shall make any contact lens the manufacturer produces, markets, distributes, or sells available in a commercially reasonable and non-discriminatory manner to—

“(1) prescribers;

“(2) entities associated with prescribers; and

“(3) alternative channels of distribution.

“(b) EXCLUSION.—

“(1) IN GENERAL.—For purposes of this section, the term ‘contact lens’ does not include lenses that are described in paragraph (2).

“(2) LENSES DESCRIBED.—The lenses described in this paragraph are—

“(A) rigid gas permeable lenses;

“(B) bitoric gas permeable lenses;

“(C) bifocal gas permeable lenses;

“(D) keratoconus lenses;

“(E) custom soft toric lenses; and

“(F) any other custom designed lenses that are manufactured for an individual patient and are not mass marketed or mass produced.

“(c) DEFINITIONS.—As used in this section:

“(1) MANUFACTURER.—The term ‘manufacturer’ includes the manufacturer and the parent company of the manufacturer, and any subsidiaries, affiliates, successors, and assigns of the manufacturer.

“(2) ALTERNATIVE CHANNELS OF DISTRIBUTION.—The term ‘alternative channels of distribution’ means any mail order company, Internet retailer, pharmacy, buying club, department store, or mass merchandise outlet, without regard to whether the entity is associated with a prescriber, unless the entity is a competitor.

“(3) COMPETITOR.—The term ‘competitor’ means an entity that manufactures contact lenses and sells the lenses in direct competition with another manufacturer.

“(d) SAFE HARBOR FOR MANUFACTURERS.—Nothing in this section shall be deemed to impose on a manufacturer an obligation to—

“(1) sell to a competitor;

“(2) sell contact lenses to different contact lens distributors or customers at the same price, consistent with applicable Federal law;

“(3) open or maintain any account for a seller who is not in substantial compliance with this Act;

“(4) decide whether to sell to a low volume account directly or through a distributor; or

“(5) make available to sellers in all geographic areas lenses that are being test marketed on a limited basis in one geographic area.

“(e) RULEMAKING.—The Federal Trade Commission shall prescribe rules under section 8 to carry out this section.”

(b) DEADLINE FOR RULES.—The first rules prescribed by the Federal Trade Commission to carry out section 7A of the Fairness to Contact Lens Consumers Act, as added by subsection (a), shall take effect not later than 180 days after the date of the enactment of this title.

(c) EFFECTIVE DATE.—The amendments made by this section shall take effect when the rules required by subsection (b) take effect.

#### SEC. 203. PRESCRIBER VERIFICATION.

(a) TELEPHONE AND FAX SERVICE.—Section 4 of the Fairness to Contact Lens Consumers Act (15 U.S.C. 7603) is amended—

(1) in subsection (c), by adding at the end the following new paragraph:

“(7) A telephone number and fax number for prescribers to contact the seller regarding a verification request, as required under subsection (h).”;

(2) by redesignating subsections (f) and (g) as subsections (g) and (I), respectively; and

(3) by inserting after subsection (g), as redesignated by paragraph (2), the following new subsection:

“(h) TELEPHONE AND FAX SERVICE FOR VERIFICATION RESPONSES.—

“(1) IN GENERAL.—A seller of contact lenses who requests verification of a contact lens prescription pursuant to subsection (c) shall provide a telephone and fax service operable during business hours that is dedicated to use by prescribers responding to verification requests. The telephone and fax service shall be maintained with a sufficient number of working telephone lines and live operators to enable ready access by prescribers. Such telephone and fax service shall be toll-free, except as provided pursuant to paragraph (2).

“(2) RULES.—In prescribing rules under section 8 to carry out paragraph (1), the Federal Trade Commission shall prescribe the following:

“(A) The maximum amount of time between the time when a telephone call is placed and the time when the caller speaks to a live operator to constitute ready access for prescribers.

“(B) Exceptions to the requirement that a telephone and fax service required to be provided by a seller under paragraph (1) be provided on a toll-free basis, with such exceptions to be determined based on the contact lens sales volume of sellers and such other factors as the Commission considers appropriate.”.

(b) INVALID PRESCRIPTIONS.—Subsection (e) of such section is amended to read as follows:

“(e) INVALID PRESCRIPTIONS.—

“(1) INACCURATE PRESCRIPTIONS.—If a prescriber informs a seller before the deadline under subsection (d)(3) that the contact lens prescription is inaccurate—

“(A) neither the seller nor the prescriber shall fill the prescription as submitted for verification;

“(B) the prescriber shall, as part of the prescriber’s response to the verification request, specify the basis for the inaccuracy of the prescription and correct it; and

“(C) the seller, upon receipt of the corrected prescription under subparagraph (B), may fill the prescription as corrected.

“(2) EXPIRED PRESCRIPTIONS.—If a prescriber informs a seller before the deadline under subsection (d)(3) that the contact lens prescription has expired—

“(A) neither the seller nor the prescriber shall fill the prescription as submitted for verification;

“(B) the prescriber may authorize an extension of the prescription if the extension is not contingent upon the consumer purchasing the lenses from the prescriber or an affiliated retailer; and

“(C) the seller, upon receipt of the extension of the prescription under subparagraph (B), may fill the prescription in accordance with the extension.

“(3) OTHERWISE INVALID PRESCRIPTIONS.—If a prescriber informs a seller before the deadline under subsection (d)(3) that the contact lens prescription is invalid for a reason other than a reason specified in paragraph (1) or (2)—

“(A) neither the seller nor the prescriber shall fill the prescription as submitted for verification; and

“(B) the prescriber shall, as part of the prescriber’s response to the verification request, specify the basis for the invalidity of the prescription; and

“(C) the seller, upon receipt of the corrected prescription, may fill the prescription as corrected.”.

(c) OVERFILLING OF PRESCRIPTIONS.—Such section is further amended by inserting after subsection (e), as amended by subsection (b), the following new subsection:

“(f) OVERFILLING OF PRESCRIPTIONS.—

“(1) LIMITATION.—If a patient orders more contact lenses than can be reasonably used during the period remaining on the patient’s prescription, the seller may fill the prescription only to the extent of the quantity described in paragraph (2), unless the prescription is otherwise verified in accordance with section 4(d).

“(2) MAXIMUM QUANTITY.—The quantity referred to in paragraph (1) is the greater of—

“(A) the quantity that can be reasonably used during the period remaining on the patient’s prescription; or

“(B) the minimum number of lenses available for sale (based on product packaging).”.

(d) DEADLINE FOR RULES.—The Federal Trade Commission shall prescribe under section 8 of the Fairness to Contact Lens Consumers Act rules to carry out the amendments made by this section. The first rules prescribed for such purpose shall take effect not later than 180 days after the date of the enactment of this title.

(e) EFFECTIVE DATE.—The amendments made by this section shall take effect when the rules required by subsection (d) take effect.

#### SEC. 204. FTC STUDIES.

(a) IMPLEMENTATION OF FAIRNESS TO CONTACT LENS CONSUMERS ACT.—Not later than 12 months after the date of the enactment of this title, the Federal Trade Commission shall submit to Congress a report providing the results of a review by the Commission of the implementation of the Fairness to Contact Lens Consumers Act (Public Law 108-164; 15 U.S.C. 7601 et seq.) and the rules prescribed under that Act.

(b) PRESCRIBER’S PREFERRED METHOD OF COMMUNICATION.—Not later than 12 months after the date of the enactment of this title, the Federal Trade Commission shall submit to Congress a report providing the views of the Commission of the advisability of providing by law for prescribers of contact lens prescriptions to have authority to require, by written notification provided to a seller of contact lenses, that all requests for verification from that seller be communicated to that prescriber by that prescriber’s preferred method of communication.

#### SEC. 205. FDA CONSUMER SAFETY STUDY.

(a) ADVERSE EFFECTS OF VIOLATIONS.—The Secretary of Health and Human Services shall undertake a study to examine the adverse and potentially adverse effects on consumers of seller violations of the prescription verification and sales requirements of the Fairness to Contact Lens Consumers Act (15 U.S.C. 7601 et seq.). The study shall be undertaken in consultation with the Federal Trade Commission. The study shall specifically address the following:

(1) The overfilling of prescriptions with quantities of lenses that exceed the normal expiration dates of the prescriptions.

(2) The dispensing of prescriptions that have expired or are inaccurate.

(3) The failure by a seller to allow prescribers to contact the seller within 8 business hours to advise that a prescription is inaccurate or expired.

(4) The health risks to the consumer of receiving the incorrect prescription from a seller.

(5) The economic risks to the consumer of receiving the incorrect prescription from a seller.

(6) The improper advertising to consumers about what constitutes a valid prescription or valid prescription information, or advertising that no prescription is needed.

(7) Any other issue that has an impact on the health of the consumer from violations of the verification or sales requirements of the Fairness to Contact Lens Consumers Act.

(b) REPORT.—Not later than 12 months after the date of the enactment of this title, the Secretary shall transmit to Congress a report providing the results of the study required by this section.

### TITLE III—MISCELLANEOUS PROVISIONS

#### SEC. 301. EFFECTIVE DATE OF CERTAIN HEAD START REGULATIONS.

Section 1310.12(a) of title 45 of the Code of Federal Regulations (October 1, 2004) shall not be effective until June 30, 2007, or 60 days after the date of the enactment of a statute that authorizes appropriations for fiscal year 2007 to carry out the Head Start Act, whichever date is earlier.

#### SEC. 302. MEDICARE CRITICAL ACCESS HOSPITAL DESIGNATION.

Section 405(h) of the Medicare Prescription Drug, Improvement, and Modernization Act of 2003 (Public Law 108-173; 117 Stat. 2269) is amended by adding at the end the following new paragraph:

“(3) EXCEPTION.—The amendment made by paragraph (1) shall not apply to the certification by the State of Minnesota on or after January 1, 2006, under section 1820(c)(2)(B)(I)(II) of the Social Security Act (42 U.S.C. 1395i-4(c)(2)(B)(I)(II)) of one hospital in Cass County, Minnesota, as a necessary provider of health services to residents in the area of the hospital.”.

Amend the title so as to read: “A Bill to reduce preterm labor and delivery and the risk of pregnancy-related deaths and complications due to pregnancy, and to reduce infant mortality caused by prematurity, and for other purposes.”.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Texas (Mr. BARTON) and the gentleman from New Jersey (Mr. PALLONE) each will control 20 minutes.

The Chair recognizes the gentleman from Texas.

Mr. BARTON of Texas. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise today to support the passage of Senate 707, the PREEMIE Act, as amended. This bipartisan bill would expand research into the causes and prevention of premature births, the number one cause of infant deaths in the first month of life, and a serious and growing problem in the United States.

The rate of prematurity has increased more than 30 percent since 1981. We have made vast improvements in treating premature infants, but we have had little success in understanding and preventing premature birth.

□ 0145

The knowledge that we have gained has not been translated into improved perinatal outcomes. As the science stands now, nearly 50 percent of all premature births have no known cause. Scientists are learning more about numerous factors that may play a role in premature birth, ranging from genetic

factors, environmental triggers, and obesity to socioeconomic factors and life stress. All factors that could possibly play a role in premature birth should be explored.

Please join me in acting now to approve this bill and substantially strengthen our Nation's commitment to reducing our spiraling rate of premature births and the often tragic human and societal toll they exact.

At this time, I would like to thank the author of the bill, Mr. UPTON from Michigan, for his hard work on this important legislation. I also want to thank Senator LAMAR ALEXANDER from Tennessee and Senator TOM HARKIN from Iowa for their strong work in the other body on this bipartisan bill.

I urge passage of the bill.

Mr. Speaker, I reserve the balance of my time.

Mr. PALLONE. Mr. Speaker, I yield myself such time as I may consume.

Unfortunately, Mr. Speaker, I have to rise in opposition to this legislation, and the reason is very simple. Those of us on the Democratic side were very supportive of the PREEMIE Act, S. 707, when it was given to us in the last few days, and we were prepared to support it. However, the bill that I have in front of me now, S. 707, which has a time of 12:44 a.m. and we received it after 1:00, which was less than an hour ago, has 10 pages that have been added by the majority, much of which does not seem, on first reaction here, to even be related to the issue, and we simply cannot support something that has been changed this dramatically without having the opportunity to see it at 1:45 a.m. in the morning on the last day before we adjourn sine die.

Mr. KUCINICH. Mr. Speaker, will the gentleman yield?

Mr. PALLONE. I yield to the gentleman from Ohio.

Mr. KUCINICH. Mr. Speaker, I want to thank the gentleman.

I had the opportunity to review the bill briefly, and this is a bill that purports by its title to relate to the care and study of premature babies, but it also has a whole section dealing with contact lenses and the industry; and it also has a provision that deals with the Head Start program; and it also has a provision that deals with the Medicare program.

Now, I want to say that I think that we have misunderstood our Republican colleagues because this is the first bill that I have seen that deals with health care from cradle to grave, and so we ought to give them better consideration in the new Congress.

However, with this bill, it raises questions about exactly what we are doing here at this hour where they are throwing everything in.

So I would ask the gentleman from New Jersey to pursue a course of action here not only of objection but of calling upon the soon-to-be expiring majority to not belabor this case any longer. If you have a clean bill you can send over here, fine, we will look at it,

but there are at least four bills they have rolled into one, and I think Mr. PALLONE's point is well-taken.

Mr. PALLONE. Mr. Speaker, I would say, again, the problem that we face right now is we have 10 pages that have been added to this bill within the last hour, much of which does not seem to relate to the PREEMIE Act whatsoever.

Mr. Speaker, I reserve the balance of my time.

Mr. BARTON of Texas. Mr. Speaker, I yield 1 minute to the gentleman from Nebraska (Mr. TERRY), a member of the committee.

Mr. TERRY. Mr. Speaker, I want to thank the good chairman for bringing this bill to the floor tonight, which also, as the gentleman from Ohio mentioned, does include a consumer protection which I wrote in regarding contact lenses which ensures that manufacturers cannot have tie-in agreements with retail shops where they are the exclusive providers of the contact lens, therefore thwarting the law that we passed in Congress several years ago, about 3 years ago, that allows the consumer the opportunity to shop around. I want to make sure that consumers have that right to shop around. That is what this protection allows.

I want to thank the folks that have allowed this to come to the floor tonight in our last night, regardless of the vehicle. It is a good consumer protection measure.

Mr. PALLONE. Mr. Speaker, I reserve my time.

Mr. BARTON of Texas. Mr. Speaker, I yield myself such time as I may consume.

While there is some confusion on this bill, I want to speak in full disclosure on what is in the bill. The primary vehicle before us is a premature infant bill which I think is the number one legislative item for the March of Dimes. As far as I know, there is absolutely no controversy about that bill. I do not know that anybody and any Member opposes that bill.

There is also a contact lens bill that deals with the verification program between 1-800 contact lens providers, mail order contact lens providers, and optometrists on verification of the prescription, and that on that particular bill I would say 90 percent of that has been agreed to by the stakeholders.

The part that is in dispute is exactly mechanically how to verify the contact lens prescription. The bill would give the FTC the authority to conduct a study and report to Congress on how to solve that problem, I believe within 180 days of passage of the bill. The optometrists, or at least some optometrists, do oppose that.

The other item in the bill is an extension of a rule for 6 months dealing with Head Start that Congressman HARKIN and Congressman GRASSLEY called about and that I made sure was cleared on both the minority and majority sides at the leadership level and the committee level before I agreed to put that in.

The last thing in this bill is an item dealing with a critical care access hospital in Minnesota that was put in at the request of the Senate leadership on both sides of the aisle this evening.

That is the content of the bill.

Mr. Speaker, I reserve my time.

Mr. PALLONE. Mr. Speaker, I yield myself such time as I may consume.

Again, I want to repeat, just having the cursory look at this additional 10 pages right now, it refers to contact lenses, Medicare changes with regard to hospitalization, a number of other things that do not relate to the PREEMIE Act.

So, again, I would say that at this point, because we have not had a chance to review this, I continue to oppose the bill.

Mr. Speaker, I reserve my time.

Mr. BARTON of Texas. Mr. Speaker, I yield 1 minute to the distinguished doctor from Georgia (Mr. GINGREY).

Mr. GINGREY. Mr. Speaker, I thank Chairman BARTON for giving me an opportunity.

I hope we can work out with the other side, and of course, they are doing the due diligence they should do in watching in these waning hours, that as we approach sine die to look out for any mischief, but I think as Representative TERRY described, this is a very good piece of legislation that was added to an outstanding piece of legislation, the PREEMIE Act.

I am standing to support the PREEMIE Act, not the additions, but hopefully, like I say, the concerns can be allayed and we can work this out. But I am the granddad of premature, indeed immature, infants that were born at 26 weeks, weighing 1.12 ounces. They are 9-year-olds today. My daughter is on the board of directors of the March of Dimes of the State of Georgia and has worked very hard and asked me to support this bill.

As Chairman BARTON says, this is the number one piece of legislation for the national March of Dimes, and I would really hate to see this great bill go down sine die because of some additions to it, but hopefully, those will be accepted by the other side, and I support the bill. I encourage my colleagues to support it as well.

Mr. PALLONE. Mr. Speaker, I yield myself such time as I may consume.

Understand that we are very supportive of the PREEMIE Act and the underlying legislation. It is just these additional provisions that have been added. I was going to suggest that the majority simply take out those 10 pages or so at this time because without having the opportunity to further review it we cannot support the legislation at this point.

Mr. UPTON. Mr. Speaker, I rise tonight in strong support of S. 707, the PREEMIE Act, which I hope still comes up for passage yet tonight. This bipartisan bill will improve prenatal care for women and boost research into why one in eight American babies is born early. I want to take this opportunity to thank ANNA ESHOO, our original cosponsor, and her staff

for their support and assistance in moving the bill forward, and I also want to express my gratitude to my Chairman, JOE BARTON and his staffer Randy Pate for making it possible to bring this bill to the floor today.

As a nation, we must do what we can to ensure that our children are born healthy. In this age of technology and state-of-the-art medicine, it is difficult to comprehend that one in eight babies born in the United States is premature. It is essential that we are successful in reducing the spiraling rate of premature births—they have risen 30 percent since 1981. The stakes are too high to fail—the health of our children hangs in the balance.

Premature birth is a serious and growing problem—the statistics are alarming. In February 2004, the National Center for Health Statistics reported the first increase in the U.S. infant mortality rate since 1958. Each day 1,305 babies are born too soon. Prematurity affects more than 480,000 babies in the United States each year. Tragically, premature infants are 14 times more likely to die in their first year of life.

Further, premature babies who survive may suffer lifelong consequences, including cerebral palsy, mental retardation, chronic lung disease, and vision and hearing loss. Pre-term delivery can happen to any pregnant woman, and in nearly one-half of the cases, the cause is undeterminable. The costs are also staggering. The average lifetime medical costs for a premature baby are conservatively estimated at \$500,000.

Although we have made vast improvements in treating premature infants, we have had little success in understanding and preventing premature birth, and the knowledge that we have gained has not been translated into improved perinatal outcomes. This has got to change.

The PREEMIE Act is designed to reduce the rates of pre-term labor and delivery, promote the use of evidence-based care for pregnant women at risk of pre-term labor and for infants born pre-term, and reduce infant mortality and disabilities caused by premature birth. This will be accomplished by expanding federal research related to pre-term labor and delivery and increasing public and provider education and support services.

The legislation is strongly supported by the March of Dimes, the American Academy of Pediatrics, the American College of Obstetrics and Gynecology, and the Association of Women's Health, Obstetric and Neonatal Nurses.

Mr. PALLONE. Mr. Speaker, I reserve my time.

Mr. BARTON of Texas. Mr. Speaker, I have no other requests for time and urge passage, and I yield back the balance of my time.

Mr. PALLONE. Mr. Speaker, again, I would urge opposition to the legislation, and I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Texas (Mr. BARTON) that the House suspend the rules and pass the Senate bill, S. 707, as amended.

The question was taken; and (two-thirds of those voting having not responded in the affirmative) the motion was rejected.

#### CITY OF YUMA IMPROVEMENT ACT

Mr. POMBO. Mr. Speaker, I ask unanimous consent to take from the Speaker's table the Senate bill (S. 1529) to provide for the conveyance of certain Federal land in the city of Yuma, Arizona, and ask for its immediate consideration in the House.

The Clerk read the title of the Senate bill.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

The Clerk read the Senate bill, as follows:

S. 1529

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "City of Yuma Improvement Act".

#### SEC. 2. DEFINITIONS.

In this Act:

(1) CITY.—The term "City" means the city of Yuma, Arizona.

(2) FEDERAL LAND.—The term "Federal land" means the Bureau of Reclamation land depicted on the map and more particularly described as—

- (A) parcels 2 and 3 of tract 1;
- (B) a portion of parcel 110-73-019;
- (C) the old Arizona Department of Transportation weigh station;
- (D) portions of blocks 52, 53, 54, and 55;
- (E) the future drying bed location; and
- (F) the future Arizona Welcome Center.

(3) MAP.—The term "map" means the map entitled "City of Yuma Proposed Property Ownership" and dated July 25, 2005.

(4) NON-FEDERAL LAND.—The term "non-Federal land" means the non-Federal land depicted on the map and generally known as the "Railroad Parcels".

(5) SECRETARY.—The term "Secretary" means the Secretary of the Interior.

#### SEC. 3. CONVEYANCE OF FEDERAL LAND AND NON-FEDERAL LAND.

(a) IN GENERAL.—Subject to valid existing rights, easements, and rights-of-way, and in accordance with this Act, the Secretary shall convey all right, title, and interest of the United States in and to the Federal land to the City in exchange for the non-Federal land.

(b) TITLE TO NON-FEDERAL LAND.—

(1) IN GENERAL.—On receipt of a deed conveying to the United States fee simple title to the non-Federal land that meets the requirements under paragraph (2), the Secretary shall record a deed from the United States that conveys to the City fee simple title to the Federal land.

(2) REQUIREMENTS.—Title to the non-Federal land shall—

(A) conform with the regulations and title approval standards of the Attorney General that are applicable to Federal land acquisitions; and

(B) include all valid existing rights, easements, and rights-of-way.

(c) ADMINISTRATION OF ACQUIRED LAND.—The Secretary, acting through the Commissioner of Reclamation, shall administer the non-Federal land acquired by the Secretary.

(d) RELEASE FROM LIABILITY.—Effective on the date of conveyance to the City of the parcel of Federal land under subsection (a), the United States shall not be liable for damages arising out of any act, omission, or occurrence relating to the Federal land and facilities conveyed, but shall continue to be

liable for damages caused by acts of negligence committed by the United States or by any employee or agent of the United States before the date of conveyance, consistent with chapter 171 of title 28, United States Code.

(e) ADMINISTRATIVE COSTS.—All administrative costs relating to the conveyance of the Federal land and non-Federal land under subsection (a) shall be paid by the City to the United States.

(f) VALUATION, APPRAISALS, AND EQUALIZATION.—

(1) IN GENERAL.—The value of the Federal and the non-Federal land—

(A) shall be equal, as determined by appraisals conducted in accordance with paragraph (2); or

(B) if not equal, shall be equalized in accordance with paragraph (3).

(2) APPRAISALS.—

(A) IN GENERAL.—The Federal land and non-Federal land shall be appraised by an independent appraiser selected by the Secretary.

(B) REQUIREMENTS.—An appraisal conducted under subparagraph (A) shall be conducted in accordance with—

- (i) the Uniform Appraisal Standards for Federal Land Acquisition; and
- (ii) the Uniform Standards of Professional Appraisal Practice.

(C) EQUALIZATION OF VALUES.—

(i) IN GENERAL.—If the value of the Federal land and the non-Federal land is not equal, the value may be equalized by—

- (I) the Secretary making a cash equalization payment to the City;
- (II) the City making a cash equalization payment to the Secretary; or
- (III) reducing the acreage of the Federal land or non-Federal land, as appropriate.

(ii) DISPOSITION OF PROCEEDS.—Any cash equalization payments received by the Secretary under clause (i)(II) shall be deposited in the general fund of the Treasury.

#### SEC. 4. CONVEYANCE OF UNITED STATES FISH AND WILDLIFE SERVICE LAND TO THE CITY OF YUMA.

(a) IN GENERAL.—Subject to valid existing rights, the Secretary shall convey to the City by quitclaim deed, all right, title, and interest of the United States in and to the parcel of United States Fish and Wildlife Service land located at 356 West First Street, Yuma, Arizona.

(b) CONSIDERATION.—In exchange for the conveyance of land under subsection (a), the City shall pay to the Secretary consideration in an amount that reflects the fair market value of the land conveyed to the City under that subsection, as determined by an appraisal prepared in accordance with—

- (1) the Uniform Appraisal Standards for Federal Land Acquisitions; and
- (2) the Uniform Standards of Professional Appraisal Practice.

(c) ADMINISTRATIVE COSTS.—Any administrative costs relating to the conveyance of land under subsection (a) shall be paid by the City to the United States.

(d) DISPOSITION AND USE OF PROCEEDS.—Amounts paid to the Secretary under subsection (b) shall be available to the Secretary, without further appropriation and until expended, to pay—

- (1) the administrative costs of the conveyance under subsection (a); and
- (2) the costs of constructing the Kofa National Wildlife Refuge headquarters and visitor center in Yuma, Arizona.

The Senate bill was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

□ 0200

## EUGENE LAND CONVEYANCE ACT

Mr. POMBO. Mr. Speaker, I ask unanimous consent to take from the Speaker's table the Senate bill (S. 2150) to direct the Secretary of Interior to convey certain Bureau of Land Management Land to the City of Eugene, Oregon, and ask for its immediate consideration in the House.

The Clerk read the title of the Senate bill.

The SPEAKER pro tempore (Mr. LAHOOD). Is there objection to the request of the gentleman from California?

There was no objection.

The Clerk read the Senate bill, as follows:

S. 2150

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "Eugene Land Conveyance Act".

**SEC. 2. DEFINITIONS.**

In this Act:

(1) CITY.—The term "City" means the city of Eugene, Oregon.

(2) SECRETARY.—The term "Secretary" means the Secretary of the Interior.

**SEC. 3. CONVEYANCE TO THE CITY OF EUGENE, OREGON.**

(a) IN GENERAL.—Except as provided in subsection (c), the Secretary shall convey to the City, without consideration and subject to all valid existing rights, all right, title, and interest of the United States in and to the land described in subsection (b)(1) for the purposes of—

(1) establishing a wildlife viewing area; and  
(2) the construction and operation of an environmental education center.

(b) DESCRIPTION OF LAND.—

(1) IN GENERAL.—The land referred to in subsection (a) is the parcel of approximately 12 acres of land under the administrative jurisdiction of the Bureau of Land Management in Lane County, Oregon, as depicted on the map entitled "West Eugene Wetlands Land Transfer" and dated April 11, 2005.

(2) SURVEY.—

(A) IN GENERAL.—The legal description of the land described in paragraph (1) may be based on the survey of the land completed in 1979.

(B) COST.—If the Secretary determines that a new survey of the land is required, the City shall be responsible for paying the cost of the survey.

(c) REVERSION.—

(1) IN GENERAL.—If the Secretary determines that the land conveyed under subsection (a) is not being used for the purposes described in that subsection—

(A) all right, title, and interest in and to the land (including any improvements to the land) shall, at the discretion of the Secretary, revert to the United States; and

(B) the United States shall have the right of immediate entry to the land.

(2) HEARING.—Any determination of the Secretary under paragraph (1) shall be made on the record after an opportunity for a hearing.

(d) ADDITIONAL TERMS AND CONDITIONS.—The Secretary may require such additional terms and conditions for the conveyance under subsection (a) as the Secretary determines to be appropriate to protect the interests of the United States.

The Senate bill was ordered to be read a third time, was read the third

time, and passed, and a motion to reconsider was laid on the table.

## PINE SPRINGS LAND EXCHANGE ACT

Mr. POMBO. Mr. Speaker, I ask unanimous consent to take from the Speaker's table the bill (H.R. 482) to provide for a land exchange involving Federal lands in the Lincoln National Forest in the State of New Mexico, and for other purposes, with a Senate amendment thereto, and concur in the Senate amendment.

The Clerk read the title of the bill.

The Clerk read the Senate amendment, as follows:

Senate amendment:

Strike out all after the enacting clause and insert:

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "Pine Springs Land Exchange Act".

**SEC. 2. DEFINITIONS.**

In this Act:

(1) FEDERAL LAND.—The term "Federal land" means the 3 parcels of Forest land (including any improvements on the land), comprising approximately 80 acres, as depicted on the map.

(2) FOREST.—The term "Forest" means the Lincoln National Forest in the State of New Mexico.

(3) MAP.—The term "map" means the map entitled "Pine Springs Land Exchange" and dated May 25, 2004.

(4) NON-FEDERAL LAND.—The term "non-Federal land" means the parcel of University land comprising approximately 80 acres, as depicted on the map.

(5) SECRETARY.—The term "Secretary" means the Secretary of Agriculture.

(6) UNIVERSITY.—The term "University" means Lubbock Christian University in the State of New Mexico.

**SEC. 3. LAND EXCHANGE.**

(a) IN GENERAL.—In exchange for the conveyance to the Secretary of the non-Federal land by the University, the Secretary shall convey to the University, by quitclaim deed, all right, title, and interest of the United States in and to the Federal land.

(b) MAP.—

(1) AVAILABILITY OF MAP.—The map shall be on file and available for inspection in—

(A) the Office of the Chief of the Forest Service; and

(B) the Office of the Supervisor of Lincoln National Forest.

(2) MINOR ERRORS.—The Secretary and the University may correct any minor errors in the map.

**SEC. 4. EXCHANGE TERMS AND CONDITIONS.**

(a) IN GENERAL.—The conveyance of Federal land under section 3(a) shall be subject to—

(1) any valid existing rights; and

(2) any additional terms and conditions that the Secretary determines to be appropriate to protect the interests of the United States.

(b) ACCEPTABLE TITLE.—Title to the non-Federal land shall—

(1) conform with the title approval standards of the Attorney General applicable to Federal land acquisitions; and

(2) otherwise be acceptable to the Secretary.

(c) COMPLIANCE WITH FEDERAL LAND POLICY AND MANAGEMENT ACT.—The land exchange authorized under section 3(a) shall be carried out in accordance with section 206 of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1716).

(d) COSTS.—The costs of carrying out the exchange of Federal land and non-Federal land shall be shared equally by the Secretary and the University.

**SEC. 5. MISCELLANEOUS PROVISIONS.**

(a) REVOCATION AND WITHDRAWAL.—

(1) REVOCATION OF ORDERS.—Any public orders withdrawing any of the Federal land from appropriation or disposal under the public land laws are revoked to the extent necessary to permit disposal of the Federal land in accordance with this Act.

(2) WITHDRAWAL OF FEDERAL LAND.—Subject to valid existing rights, pending the completion of the land exchange under section 3(a), the Federal land is withdrawn from all forms of location, entry, and patent under the public land laws, including—

(A) the mining and mineral leasing laws; and

(B) the Geothermal Steam Act of 1970 (30 U.S.C. 1001 et seq.).

(b) ADMINISTRATION OF LAND ACQUIRED BY THE UNITED STATES.—

(1) BOUNDARY ADJUSTMENT.—On acceptance of title by the Secretary to the non-Federal land—

(A) the non-Federal land shall become part of the Forest; and

(B) the boundaries of the Forest shall be adjusted to include the acquired land.

(2) LAND AND WATER CONSERVATION FUND.—For purposes of section 7 of the Land and Water Conservation Fund Act of 1965 (16 U.S.C. 4601–9), the boundaries of the Forest, as modified under paragraph (1), shall be considered to be boundaries of the Forest as of January 1, 1965.

(3) MANAGEMENT.—The Secretary shall manage the non-Federal land acquired under section 3(a) in accordance with—

(A) the Act of March 1, 1911 (commonly known as the "Weeks Law") (16 U.S.C. 480 et seq.); and

(B) any other laws (including regulations) applicable to National Forest System land.

(c) DUTIES OF SECRETARY.—In exercising any discretion necessary to carry out this Act, the Secretary shall ensure that the public interest is well served.

Mr. POMBO (during the reading). Mr. Speaker, I ask unanimous consent that the Senate amendment be considered as read and printed in the RECORD.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

The SPEAKER pro tempore. Is there objection to the original request of the gentleman from California?

There was no objection.

A motion to reconsider was laid on the table.

## HOLLOMAN AIR FORCE BASE LAND EXCHANGE ACT

Mr. POMBO. Mr. Speaker, I ask unanimous consent to take from the Speaker's table the bill (H.R. 486) to provide for a land exchange involving private land and Bureau of Management land in the vicinity of Holloman Air Force Base, New Mexico, for the purpose of removing private land from the required safety zone surrounding munitions storage bunkers at Holloman Air Force Base, with a Senate amendment thereto, and concur in the Senate amendment.

The Clerk read the title of the bill.

The Clerk read the Senate amendment, as follows:

Senate amendment:

Strike out all after the enacting clause and insert:

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "Holloman Air Force Base Land Exchange Act".

**SEC. 2. DEFINITIONS.**

In this Act:

(1) **FEDERAL LAND.**—The term “Federal land” means the land administered by the Secretary consisting of a total of approximately 320 acres, as depicted on the map.

(2) **MAP.**—The term “map” means the map entitled “Holloman AFB Land Exchange” and dated May 19, 2006.

(3) **NON-FEDERAL LAND.**—The term “non-Federal land” means the parcel consisting of a total of approximately 241 acres of land, as depicted on the map, that is—

(A) contiguous to Holloman Air Force Base, New Mexico; and

(B) located within the required safety zone surrounding munitions storage bunkers at the installation.

(4) **OWNER.**—The term “owner” means an owner that is able to convey to the United States clear title to the non-Federal land.

(5) **SECRETARY.**—The term “Secretary” means the Secretary of the Interior.

**SEC. 3. LAND EXCHANGE.**

(a) **IN GENERAL.**—If the owner submits to the Secretary a request to exchange the non-Federal land for the Federal land or a portion of the Federal land, the Secretary shall convey to the owner all right, title, and interest of the United States in and to the Federal land or the applicable portion of the Federal land.

(b) **CONSIDERATION.**—As consideration for the conveyance of the Federal land under subsection (a), the owner shall convey to the United States all right, title, and interest of the owner in and to the non-Federal land.

(c) **ADDITION TO MILITARY RESERVATION.**—On acquisition of the non-Federal land by the Secretary, the Secretary shall—

(1) assume jurisdiction over the non-Federal land; and

(2) amend the withdrawal for the Holloman Air Force Base to include the non-Federal land.

(d) **INTERESTS INCLUDED IN EXCHANGE.**—Subject to valid existing rights, the land exchange under this Act shall include the conveyance of all surface, subsurface, mineral, and water rights to the Federal land and non-Federal land exchanged.

(e) **COMPLIANCE WITH FEDERAL LAND POLICY AND MANAGEMENT ACT.**—

(1) **IN GENERAL.**—Except as provided in paragraph (2), the Secretary shall carry out the land exchange under this section in accordance with section 206 of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1716).

(2) **CASH EQUALIZATION.**—Notwithstanding section 206(b) of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1716(b)), a cash equalization payment may be made in excess of 25 percent of the appraised value of the Federal land.

(f) **NO AMENDMENT TO MANAGEMENT PLAN REQUIRED.**—The exchange of Federal land and non-Federal land shall not require an amendment to the White Sands Resource Management Plan.

(g) **DISPOSITION AND USE OF PROCEEDS.**—

(1) **DISPOSITION OF PROCEEDS.**—The Secretary shall deposit any cash equalization payments received under this Act in the Federal Land Disposal Account established under section 206(a) of the Federal Land Transaction Facilitation Act (43 U.S.C. 2305(a)).

(2) **USE OF PROCEEDS.**—Amounts deposited under paragraph (1) shall be expended in accordance with section 206(c) of the Federal Land Transaction Facilitation Act (43 U.S.C. 2305(c)).

(h) **ADDITIONAL TERMS AND CONDITIONS.**—The Secretary may require any additional terms and conditions for the land exchange that the Secretary considers to be appropriate to protect the interests of the United States.

Mr. POMBO (during the reading). Mr. Speaker, I ask unanimous consent that the Senate amendment be considered as read and printed in the RECORD.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

The SPEAKER pro tempore. Is there objection to the original request of the gentleman from California?

There was no objection.

A motion to reconsider was laid on the table.

### BLUNT RESERVOIR AND PIERRE CANAL LAND CONVEYANCE ACT OF 2006

Mr. POMBO. Mr. Speaker, I ask unanimous consent to take from the Speaker's table the Senate bill (S. 2205) to direct the Secretary of the Interior to convey certain parcels of land acquired for the Blunt Reservoir and Pierre Canal features of the initial stage of the Oahe Unit, James Division, South Dakota, to the Commission of Schools and Public Lands and the Department of Game, Fish, and Parks of the State of South Dakota for the purpose of mitigating lost wildlife habitat, on the condition that the current preferential leaseholders shall have an option to purchase the parcels from the Commission, and for other purposes, and ask for its immediate consideration in the House.

The Clerk read the title of the Senate bill.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

The Clerk read the Senate bill, as follows:

S. 2205

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the “Blunt Reservoir and Pierre Canal Land Conveyance Act of 2006”.

**SEC. 2. BLUNT RESERVOIR AND PIERRE CANAL.**

(a) **DEFINITIONS.**—In this section:

(1) **BLUNT RESERVOIR FEATURE.**—The term “Blunt Reservoir feature” means the Blunt Reservoir feature of the Oahe Unit, James Division, authorized by the Act of August 3, 1968 (82 Stat. 624), as part of the Pick-Sloan Missouri River Basin program.

(2) **COMMISSION.**—The term “Commission” means the Commission of Schools and Public Lands of the State.

(3) **NONPREFERENTIAL LEASE PARCEL.**—The term “nonpreferential lease parcel” means a parcel of land that—

(A) was purchased by the Secretary for use in connection with the Blunt Reservoir feature or the Pierre Canal feature; and

(B) was considered to be a nonpreferential lease parcel by the Secretary as of January 1, 2001, and is reflected as such on the roster of leases of the Bureau of Reclamation for 2001.

(4) **PIERRE CANAL FEATURE.**—The term “Pierre Canal feature” means the Pierre Canal feature of the Oahe Unit, James Division, authorized by the Act of August 3, 1968 (82 Stat. 624), as part of the Pick-Sloan Missouri River Basin program.

(5) **PREFERENTIAL LEASEHOLDER.**—The term “preferential leaseholder” means a person or descendant of a person that held a lease on a

preferential lease parcel as of January 1, 2001, and is reflected as such on the roster of leases of the Bureau of Reclamation for 2001.

(6) **PREFERENTIAL LEASE PARCEL.**—The term “preferential lease parcel” means a parcel of land that—

(A) was purchased by the Secretary for use in connection with the Blunt Reservoir feature or the Pierre Canal feature; and

(B) was considered to be a preferential lease parcel by the Secretary as of January 1, 2001, and is reflected as such on the roster of leases of the Bureau of Reclamation for 2001.

(7) **SECRETARY.**—The term “Secretary” means the Secretary of the Interior, acting through the Commissioner of Reclamation.

(8) **STATE.**—The term “State” means the State of South Dakota, including a successor in interest of the State.

(9) **UNLEASED PARCEL.**—The term “unleased parcel” means a parcel of land that—

(A) was purchased by the Secretary for use in connection with the Blunt Reservoir feature or the Pierre Canal feature; and

(B) is not under lease as of the date of enactment of this Act.

(b) **DEAUTHORIZATION.**—The Blunt Reservoir feature is deauthorized.

(c) **ACCEPTANCE OF LAND AND OBLIGATIONS.**—

(1) **IN GENERAL.**—As a term of each conveyance under subsections (d)(5) and (e), respectively, the State may agree to accept—

(A) in “as is” condition, the portions of the Blunt Reservoir Feature and the Pierre Canal Feature that pass into State ownership;

(B) any liability accruing after the date of conveyance as a result of the ownership, operation, or maintenance of the features referred to in subparagraph (A), including liability associated with certain outstanding obligations associated with expired easements, or any other right granted in, on, over, or across either feature; and

(C) the responsibility that the Commission will act as the agent for the Secretary in administering the purchase option extended to preferential leaseholders under subsection (d).

(2) **RESPONSIBILITIES OF THE STATE.**—An outstanding obligation described in paragraph (1)(B) shall inure to the benefit of, and be binding upon, the State.

(3) **OIL, GAS, MINERAL AND OTHER OUTSTANDING RIGHTS.**—A conveyance to the State under subsection (d)(5) or (e) or a sale to a preferential leaseholder under subsection (d) shall be made subject to—

(A) oil, gas, and other mineral rights reserved of record, as of the date of enactment of this Act, by or in favor of a third party; and

(B) any permit, license, lease, right-of-use, or right-of-way of record in, on, over, or across a feature referred to in paragraph (1)(A) that is outstanding as to a third party as of the date of enactment of this Act.

(4) **ADDITIONAL CONDITIONS OF CONVEYANCE TO STATE.**—A conveyance to the State under subsection (d)(5) or (e) shall be subject to the reservations by the United States and the conditions specified in section 1 of the Act of May 19, 1948 (chapter 310; 62 Stat. 240), as amended (16 U.S.C. 667b), for the transfer of property to State agencies for wildlife conservation purposes.

(d) **PURCHASE OPTION.**—

(1) **IN GENERAL.**—A preferential leaseholder shall have an option to purchase from the Secretary or the Commission, acting as an agent for the Secretary, the preferential lease parcel that is the subject of the lease.

(2) **TERMS.**—

(A) **IN GENERAL.**—Except as provided in subparagraph (B), a preferential leaseholder



may elect to purchase a parcel on one of the following terms:

(i) Cash purchase for the amount that is equal to—

(I) the value of the parcel determined under paragraph (4); minus

(II) ten percent of that value.

(ii) Installment purchase, with 10 percent of the value of the parcel determined under paragraph (4) to be paid on the date of purchase and the remainder to be paid over not more than 30 years at 3 percent annual interest.

(B) VALUE UNDER \$10,000.—If the value of the parcel is under \$10,000, the purchase shall be made on a cash basis in accordance with subparagraph (A)(i).

(3) OPTION EXERCISE PERIOD.—

(A) IN GENERAL.—A preferential leaseholder shall have until the date that is 5 years after enactment of this Act to exercise the option under paragraph (1).

(B) CONTINUATION OF LEASES.—Until the date specified in subparagraph (A), a preferential leaseholder shall be entitled to continue to lease from the Secretary the parcel leased by the preferential leaseholder under the same terms and conditions as under the lease, as in effect as of the date of enactment of this Act.

(4) VALUATION.—

(A) IN GENERAL.—The value of a preferential lease parcel shall be its fair market value for agricultural purposes determined by an independent appraisal less 25 percent, exclusive of the value of private improvements made by the leaseholders while the land was federally owned before the date of the enactment of this Act, in conformance with the Uniform Appraisal Standards for Federal Land Acquisition.

(B) FAIR MARKET VALUE.—Any dispute over the fair market value of a property under subparagraph (A) shall be resolved in accordance with section 2201.4 of title 43, Code of Federal Regulations.

(5) CONVEYANCE TO THE STATE.—

(A) IN GENERAL.—If a preferential leaseholder fails to purchase a parcel within the period specified in paragraph (3)(A), the Secretary shall offer to convey the parcel to the State of South Dakota Department of Game, Fish, and Parks.

(B) WILDLIFE HABITAT MITIGATION.—Land conveyed under subparagraph (A) shall be used by the South Dakota Department of Game, Fish, and Parks for the purpose of mitigating the wildlife habitat that was lost as a result of the development of the Pick-Sloan project.

(6) USE OF PROCEEDS.—Proceeds of sales of land under this Act shall be deposited as miscellaneous funds in the Treasury and such funds shall be made available, subject to appropriations, to the State for the establishment of a trust fund to pay the county taxes on the lands received by the State Department of Game, Fish, and Parks under the bill.

(c) CONVEYANCE OF NONPREFERENTIAL LEASE PARCELS AND UNLEASED PARCELS.—

(1) CONVEYANCE BY SECRETARY TO STATE.—

(A) IN GENERAL.—Not later than 1 year after the date of enactment of this Act, the Secretary shall offer to convey to the South Dakota Department of Game, Fish, and Parks the nonpreferential lease parcels and unleased parcels of the Blunt Reservoir and Pierre Canal.

(B) WILDLIFE HABITAT MITIGATION.—Land conveyed under subparagraph (A) shall be used by the South Dakota Department of Game, Fish, and Parks for the purpose of mitigating the wildlife habitat that was lost as a result of the development of the Pick-Sloan project.

(2) LAND EXCHANGES FOR NONPREFERENTIAL LEASE PARCELS AND UNLEASED PARCELS.—

(A) IN GENERAL.—With the concurrence of the South Dakota Department of Game, Fish, and Parks, the South Dakota Commission of Schools and Public Lands may allow a person to exchange land that the person owns elsewhere in the State for a nonpreferential lease parcel or unleased parcel at Blunt Reservoir or Pierre Canal, as the case may be.

(B) PRIORITY.—The right to exchange nonpreferential lease parcels or unleased parcels shall be granted in the following order or priority:

(i) Exchanges with current lessees for nonpreferential lease parcels.

(ii) Exchanges with adjoining and adjacent landowners for unleased parcels and nonpreferential lease parcels not exchanged by current lessees.

(C) EASEMENT FOR WATER CONVEYANCE STRUCTURE.—As a condition of the exchange of land of the Pierre Canal Feature under this paragraph, the United States reserves a perpetual easement to the land to allow for the right to design, construct, operate, maintain, repair, and replace a pipeline or other water conveyance structure over, under, across, or through the Pierre Canal feature.

(f) RELEASE FROM LIABILITY.—

(1) IN GENERAL.—Effective on the date of conveyance of any parcel under this Act, the United States shall not be held liable by any court for damages of any kind arising out of any act, omission, or occurrence relating to the parcel, except for damages for acts of negligence committed by the United States or by an employee, agent, or contractor of the United States, before the date of conveyance.

(2) NO ADDITIONAL LIABILITY.—Nothing in this section adds to any liability that the United States may have under chapter 171 of title 28, United States Code (commonly known as the "Federal Tort Claims Act").

(g) REQUIREMENTS CONCERNING CONVEYANCE OF LEASE PARCELS.—

(1) INTERIM REQUIREMENTS.—During the period beginning on the date of enactment of this Act and ending on the date of conveyance of the parcel, the Secretary shall continue to lease each preferential lease parcel or nonpreferential lease parcel to be conveyed under this section under the terms and conditions applicable to the parcel on the date of enactment of this Act.

(2) PROVISION OF PARCEL DESCRIPTIONS.—Not later than 180 days after the date of the enactment of this Act, the Secretary, in consultation with the Commission, shall provide the State a full legal description of all preferential lease parcels and nonpreferential lease parcels that may be conveyed under this section.

(h) CURATION OF ARCHEOLOGICAL COLLECTIONS.—The Secretary, in consultation with the State, shall transfer, without cost to the State, all archeological and cultural resource items collected from the Blunt Reservoir Feature and Pierre Canal Feature to the South Dakota State Historical Society.

(i) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to carry out this Act \$750,000 to reimburse the Secretary for expenses incurred in implementing this Act, and such sums as are necessary to reimburse the Commission and the State Department of Game, Fish, and Parks for expenses incurred implementing this Act, not to exceed 10 percent of the cost of each transaction conducted under this Act.

The Senate bill was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

## WATER RESOURCES RESEARCH ACT OF 2006

Mr. POMBO. Mr. Speaker, I ask unanimous consent to take from the Speaker's table the bill (H.R. 4588) to reauthorize grants for and require applied water supply research regarding the water resources research and technology institutes established under the Water Resources Research Act of 1984, with Senate amendments thereto, and concur in the Senate amendments.

The Clerk read the title of the bill.

The Clerk read the Senate amendments, as follows:

Senate amendments:

On page 2, strike line 14 and insert the following:

“(B) the exploration of new ideas that—

“(i) address water problems; or

“(ii) expand understanding of water and water-related phenomena;

On page 4, line 5, strike “and”:

On page 4, strike lines 6 and 7 and insert the following:

“(C) advances in water infrastructure and water quality improvements; and

“(D) methods for identifying, and determining the effectiveness of, treatment technologies and efficiencies.”

On page 4, line 10, strike “5” and insert: “7.5”

Mr. POMBO (during the reading). Mr. Speaker, I ask unanimous consent that the Senate amendments be considered as read and printed in the RECORD.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

The SPEAKER pro tempore. Is there objection to the original request of the gentleman from California?

There was no objection.

A motion to reconsider was laid on the table.

## NATIONAL HISTORIC PRESERVATION ACT AMENDMENTS ACT OF 2006

Mr. POMBO. Mr. Speaker, I ask unanimous consent to take from the Speaker's table the Senate bill (S. 1378) to amend the National Historic Preservation Act to provide appropriation authorization and improve the operations of the Advisory Council on Historic Preservation, and ask for its immediate consideration in the House.

The Clerk read the title of the Senate bill.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

The Clerk read the Senate bill, as follows:

S. 1378

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

### SECTION 1. NATIONAL HISTORIC PRESERVATION ACT AMENDMENTS.

(a) SHORT TITLE.—This Act may be cited as the “National Historic Preservation Act Amendments Act of 2006”.

(b) REFERENCE.—A reference in this Act to “the Act” shall be a reference to the National Historic Preservation Act (16 U.S.C. 470 et seq.).

(c) HISTORIC PRESERVATION FUND.—Section 108 of the Act (16 U.S.C. 470h) is amended by striking “2005” and inserting “2015”.

(d) MEMBERSHIP OF ADVISORY COUNCIL ON HISTORIC PRESERVATION.—

(1) ADDITIONAL MEMBERS.—Section 201(a)(4) of the Act (16 U.S.C. 470i(a)(4)) is amended by striking “four” and inserting “seven”.

(2) ALLOWING DESIGNEE FOR GOVERNOR MEMBER.—Section 201(b) of the Act (16 U.S.C. 470i(b)) is amended by striking “(5) and”.

(3) QUORUM.—Section 201(f) of the Act (16 U.S.C. 470i(f)) is amended by striking “Nine” and inserting “12”.

(e) FINANCIAL AND ADMINISTRATIVE SERVICES FOR THE ADVISORY COUNCIL ON HISTORIC PRESERVATION.—Section 205(f) of the Act (16 U.S.C. 470m(f)) is amended to read as follows:

“(f) Financial and administrative services (including those related to budgeting, accounting, financial reporting, personnel and procurement) shall be provided the Council by the Department of the Interior or, at the discretion of the Council, such other agency or private entity that reaches an agreement with the Council, for which payments shall be made in advance or by reimbursement from funds of the Council in such amounts as may be agreed upon by the Chairman of the Council and the head of the agency or, in the case of a private entity, the authorized representative of the private entity that will provide the services. When a Federal agency affords such services, the regulations of that agency for the collection of indebtedness of personnel resulting from erroneous payments (5 U.S.C. 5514(b)) shall apply to the collection of erroneous payments made to or on behalf of a Council employee and regulations of that agency for the administrative control of funds (31 U.S.C. 1513(d), 1514) shall apply to appropriations of the Council. The Council shall not be required to prescribe such regulations.”.

(f) APPROPRIATION AUTHORIZATION OF THE ADVISORY COUNCIL ON HISTORIC PRESERVATION.—Section 212(a) of the Act (16 U.S.C. 470t(a)) is amended by striking “for purposes of this title not to exceed \$4,000,000 for each fiscal year 1997 through 2005” and inserting “such amounts as may be necessary to carry out this title”.

(g) EFFECTIVENESS OF FEDERAL GRANT AND ASSISTANCE PROGRAMS IN MEETING THE PURPOSES AND POLICIES OF THE NATIONAL HISTORIC PRESERVATION ACT.—Title II of the Act is amended by adding at the end the following new section:

**“SEC. 216. EFFECTIVENESS OF FEDERAL GRANT AND ASSISTANCE PROGRAMS.**

“(a) COOPERATIVE AGREEMENTS.—The Council may enter into a cooperative agreement with any Federal agency that administers a grant or assistance program for the purpose of improving the effectiveness of the administration of such program in meeting the purposes and policies of this Act. Such cooperative agreements may include provisions that modify the selection criteria for a grant or assistance program to further the purposes of this Act or that allow the Council to participate in the selection of recipients, if such provisions are not inconsistent with the grant or assistance program’s statutory authorization and purpose.

“(b) REVIEW OF GRANT AND ASSISTANCE PROGRAMS.—The Council may—

“(1) review the operation of any Federal grant or assistance program to evaluate the effectiveness of such program in meeting the purposes and policies of this Act;

“(2) make recommendations to the head of any Federal agency that administers such program to further the consistency of the program with the purposes and policies of the Act and to improve its effectiveness in carrying out those purposes and policies; and

“(3) make recommendations to the President and Congress regarding the effective-

ness of Federal grant and assistance programs in meeting the purposes and policies of this Act, including recommendations with regard to appropriate funding levels.”.

The Senate bill was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

**MUSCONETCONG WILD AND SCENIC RIVERS ACT**

Mr. POMBO. Mr. Speaker, I ask unanimous consent that the Committee on Resources be discharged from further consideration of the Senate bill (S. 1096) to amend the Wild and Scenic Rivers Act to designate portions of the Musconetcong River in the State of New Jersey as a component of the National Wild and Scenic Rivers System, and for other purposes, and ask for its immediate consideration in the House.

The Clerk read the title of the Senate bill.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

The Clerk read the Senate bill, as follows:

S. 1096

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the “Musconetcong Wild and Scenic Rivers Act”.

**SEC. 2. FINDINGS.**

Congress finds that—

(1) the Secretary of the Interior, in cooperation and consultation with appropriate Federal, State, regional, and local agencies, is conducting a study of the eligibility and suitability of the Musconetcong River in the State of New Jersey for inclusion in the Wild and Scenic Rivers System;

(2) the Musconetcong Wild and Scenic River Study Task Force, with assistance from the National Park Service, has prepared a river management plan for the study area entitled “Musconetcong River Management Plan” and dated April 2003 that establishes goals and actions to ensure long-term protection of the outstanding values of the river and compatible management of land and water resources associated with the Musconetcong River; and

(3) 13 municipalities and 3 counties along segments of the Musconetcong River that are eligible for designation have passed resolutions in which the municipalities and counties—

(A) express support for the Musconetcong River Management Plan;

(B) agree to take action to implement the goals of the management plan; and

(C) endorse designation of the Musconetcong River as a component of the Wild and Scenic Rivers System.

**SEC. 3. DEFINITIONS.**

In this Act:

(1) ADDITIONAL RIVER SEGMENT.—The term “additional river segment” means the approximately 4.3-mile Musconetcong River segment designated as “C” in the management plan, from Hughesville Mill to the Delaware River Confluence.

(2) MANAGEMENT PLAN.—The term “management plan” means the river management plan prepared by the Musconetcong River

Management Committee, the National Park Service, the Heritage Conservancy, and the Musconetcong Watershed Association entitled “Musconetcong River Management Plan” and dated April 2003 that establishes goals and actions to—

(A) ensure long-term protection of the outstanding values of the river segments; and

(B) compatible management of land and water resources associated with the river segments.

(3) RIVER SEGMENT.—The term “river segment” means any segment of the Musconetcong River, New Jersey, designated as a scenic river or recreational river by section 3(a)(167) of the Wild and Scenic Rivers Act (as added by section 4).

(4) SECRETARY.—The term “Secretary” means the Secretary of the Interior.

**SEC. 4. DESIGNATION OF PORTIONS OF MUSCONETCONG RIVER, NEW JERSEY, AS SCENIC AND RECREATIONAL RIVERS.**

Section 3(a) of the Wild and Scenic Rivers Act (16 U.S.C. 1274(a)) is amended by adding at the end the following:

“(167) MUSCONETCONG RIVER, NEW JERSEY.—

“(A) DESIGNATION.—The 24.2 miles of river segments in New Jersey, consisting of—

“(i) the approximately 3.5-mile segment from Saxton Falls to the Route 46 bridge, to be administered by the Secretary of the Interior as a scenic river; and

“(ii) the approximately 20.7-mile segment from the Kings Highway bridge to the railroad tunnels at Musconetcong Gorge, to be administered by the Secretary of the Interior as a recreational river.

“(B) ADMINISTRATION.—Notwithstanding section 10(c), the river segments designated under subparagraph (A) shall not be administered as part of the National Park System.”.

**SEC. 5. MANAGEMENT.**

(a) MANAGEMENT PLAN.—

(1) IN GENERAL.—The Secretary shall manage the river segments in accordance with the management plan.

(2) SATISFACTION OF REQUIREMENTS FOR PLAN.—The management plan shall be considered to satisfy the requirements for a comprehensive management plan for the river segments under section 3(d) of the Wild and Scenic Rivers Act (16 U.S.C. 1274(d)).

(3) RESTRICTIONS ON WATER RESOURCE PROJECTS.—For purposes of determining whether a proposed water resources project would have a direct and adverse effect on the values for which a river segment is designated as part of the Wild and Scenic Rivers System under section 7(a) of the Wild and Scenic Rivers Act (16 U.S.C. 1278(a)), the Secretary shall consider the extent to which the proposed water resources project is consistent with the management plan.

(4) IMPLEMENTATION.—The Secretary may provide technical assistance, staff support, and funding to assist in the implementation of the management plan.

(b) COOPERATION.—

(1) IN GENERAL.—The Secretary shall manage the river segments in cooperation with appropriate Federal, State, regional, and local agencies, including—

(A) the Musconetcong River Management Committee;

(B) the Musconetcong Watershed Association;

(C) the Heritage Conservancy;

(D) the National Park Service; and

(E) the New Jersey Department of Environmental Protection.

(2) COOPERATIVE AGREEMENTS.—Any cooperative agreement entered into under section 10(e) of the Wild and Scenic Rivers Act (16 U.S.C. 1281(e)) relating to a river segment—

(A) shall be consistent with the management plan; and

(B) may include provisions for financial or other assistance from the United States to facilitate the long-term protection, conservation, and enhancement of the river segment.

(C) LAND MANAGEMENT.—

(1) IN GENERAL.—The Secretary may provide planning, financial, and technical assistance to local municipalities and non-profit organizations to assist in the implementation of actions to protect the natural and historic resources of the river segments.

(2) PLAN REQUIREMENTS.—After adoption of recommendations made in section IV of the management plan, the zoning ordinances of the municipalities bordering the segments shall be considered to satisfy the standards and requirements under section 6(c) of the Wild and Scenic Rivers Act (16 U.S.C. 1277(c)).

(D) DESIGNATION OF ADDITIONAL RIVER SEGMENT.—

(1) FINDING.—Congress finds that the additional river segment is suitable for designation as a recreational river if the Secretary determines that there is adequate local support for the designation of the additional river segment in accordance with paragraph (3).

(2) DESIGNATION AND ADMINISTRATION.—If the Secretary determines that there is adequate local support for designating the additional river segment as a recreational river—

(A) the Secretary shall publish in the Federal Register notice of the designation of the segment;

(B) the segment shall be designated as a recreational river in accordance with the Wild and Scenic Rivers Act (16 U.S.C. 1271 et seq.); and

(C) the Secretary shall administer the additional river segment as a recreational river.

(3) CRITERIA FOR LOCAL SUPPORT.—In determining whether there is adequate local support for the designation of the additional river segment, the Secretary shall consider the preferences of local governments expressed in resolutions concerning designation of the additional river segment.

(E) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated such sums as are necessary to carry out this Act and the amendments made by this Act.

The Senate bill was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

**SUPPORTING THE GOALS AND IDEALS OF "NATIONAL TEEN DATING VIOLENCE AWARENESS AND PREVENTION WEEK"**

Mr. WESTMORELAND. Mr. Speaker, I ask unanimous consent that the Committee on Government Reform be discharged from further consideration of the resolution (H. Res. 1086) supporting the goals and ideals of "National Teen Dating Violence Awareness and Prevention Week," and ask for its immediate consideration in the House.

The Clerk read the title of the resolution.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Georgia?

There was no objection.

The Clerk read the resolution, as follows:

H. RES. 1086

Whereas 1 in 3 female teens in a dating relationship have feared for their physical safety;

Whereas 1 in 2 teens in serious relationships have compromised their beliefs to please their partner;

Whereas nearly 1 in 5 teens who have been in a serious relationship said their boyfriend or girlfriend would threaten to hurt themselves or their partner if there was a breakup;

Whereas 1 in 5 teens in a serious relationship report they have been hit, slapped, or pushed by a partner;

Whereas more than 1 in 4 teens have been in a relationship where their partner verbally abuses them;

Whereas 13 percent of Hispanic teens reported that hitting a partner was permissible;

Whereas 29 percent of girls who have been in a relationship said they have been pressured to have sex or engage in sex they did not want;

Whereas nearly 50 percent of girls worry that their partner would break up with them if they did not agree to engage in sex;

Whereas Native American women experience higher rates of interpersonal violence than any other population group;

Whereas violent relationships in adolescence can have serious ramifications for victims who are at higher risk for substance abuse, eating disorders, risky sexual behavior, suicide, and adult revictimization;

Whereas the severity of violence among intimate partners has been shown to increase if the pattern has been established in adolescence;

Whereas 81 percent of parents surveyed either believe dating violence is not an issue or admit they do not know if it is an issue;

Whereas the week of February 5, 2007, has been recognized by the National Network to End Domestic Violence, Break the Cycle, the American Bar Association, and other organizations as an appropriate week for activities furthering awareness of teen dating violence; and

Whereas recognizing a "National Teen Dating Violence Awareness and Prevention Week" would benefit schools, communities, and families regardless of socioeconomic status, race, or gender: Now, therefore, be it

*Resolved*, That the House of Representatives should raise awareness of teen dating violence in the Nation by supporting the goals and ideals of "National Teen Dating Violence Awareness and Prevention Week".

The resolution was agreed to.

A motion to reconsider was laid on the table.

**CONGRATULATING THE DETROIT SHOCK FOR WINNING THE 2006 WOMEN'S NATIONAL BASKETBALL ASSOCIATION CHAMPIONSHIP**

Mr. WESTMORELAND. Mr. Speaker, I ask unanimous consent that the Committee on Government Reform be discharged from further consideration of the concurrent resolution (H. Con. Res. 488) congratulating the Detroit Shock for winning the 2006 Women's National Basketball Association Championship, and for other purposes, and ask for its immediate consideration in the House.

The Clerk read the title of the concurrent resolution.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Georgia?

There was no objection.

The Clerk read the concurrent resolution, as follows:

H. CON. RES. 488

Whereas on September 9, 2006, the Detroit Shock, playing in Joe Louis Arena in Detroit, Michigan, in front of a crowd of 19,671, defeated the Sacramento Monarchs, who were defending their title as the 2005 Women's National Basketball Association (WNBA) champion;

Whereas the Detroit Shock fans sold out Joe Louis Arena to cheer for their hometown team in the championship game;

Whereas in Game 5 of the championship series, the Detroit Shock rallied from a first-half deficit of 8 points, beginning the second half with a 10-0 run, to defeat the Sacramento Monarchs with an 80-75 win;

Whereas Deanna Nolan, who led the team with 24 points on 10-of-23 shooting in the final game, was named the WNBA Finals Most Valuable Player;

Whereas the Detroit Shock won the WNBA Eastern Conference 2 games to 1, in the best-of-three-game series over the Connecticut Sun, to earn the right to play in the WNBA championship;

Whereas the Detroit Shock's victory marked the second time in 4 years that the team has succeeded in winning the WNBA championship title;

Whereas the Detroit Shock never lost its confidence, even while the team was trailing by 1 game to 2 in the best-of-five-game championship series;

Whereas the Detroit Shock set WNBA finals records for defensive rebounds with a total of 30 and defensive rebounds in a half with a total of 19;

Whereas Ruth Riley set a WNBA finals record for shot blocks in a half with a total of 4;

Whereas Bill Laimbeer, the head coach of the Detroit Shock, has assured his legacy as one of the great head coaches in professional basketball by winning his second WNBA championship;

Whereas prior to his career as the head coach of the Detroit Shock, Bill Laimbeer enjoyed a career as a National Basketball Association (NBA) All-Star with the Detroit Pistons;

Whereas the city of Detroit celebrated the Detroit Shock's championship on September 12, 2006, and the Detroit City Council recognized the outstanding achievement and perseverance of the Detroit Shock players and coaching staff;

Whereas William Davidson, Managing Partner; Tom Wilson, President and Chief Executive Officer; Craig Turnbull, Chief Operating Officer; Bill Laimbeer, Head Coach; Rick Mahorn, Assistant Coach; Cheryl Reeve, Assistant Coach; Mike Perkins, Athletic Trainer; and everyone associated with the Detroit Shock franchise contributed to the championship win by successfully recruiting, coaching, managing, supporting, and maintaining a WNBA team of high-quality, winning players;

Whereas the Detroit Shock organization has had a beneficial impact on the city of Detroit and the Southeast Michigan community, and Detroit Shock players have served as positive role models for female athletes throughout the State of Michigan; and

Whereas the Detroit Shock fans have contributed to the championship season by supporting the team and giving the team the energy, strength, motivation, and passion to compete in every game in an intensely competitive sport: Now, therefore, be it

*Resolved by the House of Representatives (the Senate concurring)*, That Congress—

(1) congratulates the Detroit Shock for winning the 2006 Women's National Basketball Association (WNBA) Championship and for their outstanding performance during the 2006 WNBA season;

(2) congratulates Detroit Shock guard Deanna Nolan for winning the 2006 WNBA Finals Most Valuable Player Award;

(3) recognizes and praises the achievements of the Detroit Shock players, coaches, management, and support staff whose hard work, dedication, and resilience proved instrumental throughout the Detroit Shock's championship season;

(4) commends Detroit Shock Head Coach Bill Laimbeer, the Southeast Michigan community, the city of Detroit, and the Detroit Shock fans for their dedication; and

(5) directs the Clerk of the House of Representatives to transmit an enrolled copy of this resolution to—

(A) each of the Detroit Shock players;

(B) Bill Laimbeer, Detroit Shock Head Coach;

(C) William Davidson, Detroit Shock Managing Partner;

(D) each of the Detroit Shock coaches;

(E) the Honorable Kwame Kilpatrick, Mayor of the city of Detroit;

(F) the Honorable L. Brooks Patterson, County Executive, Oakland County, Michigan; and

(G) the Honorable Jennifer Granholm, Governor of the State of Michigan.

The concurrent resolution was agreed to.

A motion to reconsider was laid on the table.

#### CALL HOME ACT OF 2006

Mr. BARTON of Texas. Mr. Speaker, I ask unanimous consent to take from the Speaker's table the Senate bill (S. 2653) to direct the Federal Communications Commission to make efforts to reduce telephone rates for Armed Forces personnel deployed overseas, and ask for its immediate consideration in the House.

The Clerk read the title of the Senate bill.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

The Clerk read the Senate bill, as follows:

S. 2653

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Call Home Act of 2006".

#### SEC. 2. TELEPHONE RATES FOR MEMBERS OF ARMED FORCES DEPLOYED ABROAD.

(a) IN GENERAL.—The Federal Communications Commission shall take such action as may be necessary to reduce the cost of calling home for Armed Forces personnel who are stationed outside the United States under official military orders or deployed outside the United States in support of military operations, training exercises, or other purposes as approved by the Secretary of Defense, including the reduction of such costs through the waiver of government fees, assessments, or other charges for such calls. The Commission may not regulate rates in order to carry out this section.

(b) FACTORS TO CONSIDER.—In taking the action described in subsection (a), the Commission, in coordination with the Department of Defense and the Department of State, shall—

(1) evaluate and analyze the costs to Armed Forces personnel of such telephone

calls to and from American military bases abroad;

(2) evaluate methods of reducing the rates imposed on such calls, including deployment of new technology such as voice over internet protocol or other Internet protocol technology;

(3) encourage telecommunications carriers (as defined in section 3(44) of the Communications Act of 1934 (47 U.S.C. 153(44))) to adopt flexible billing procedures and policies for Armed Forces personnel and their dependents for telephone calls to and from such Armed Forces personnel; and

(4) seek agreements with foreign governments to reduce international surcharges on such telephone calls.

(c) DEFINITIONS.—In this section:

(1) ARMED FORCES.—The term "Armed Forces" has the meaning given that term by section 2101(2) of title 5, United States Code.

(2) MILITARY BASE.—The term "military base" includes official duty stations to include vessels, whether such vessels are in port or underway outside of the United States.

#### SEC. 3. REPEAL OF EXISTING AUTHORIZATION.

Section 213 of the Telecommunications Authorization Act of 1992 (47 U.S.C. 201 note) is repealed.

#### SEC. 4. PUBLIC SAFETY INTEROPERABLE COMMUNICATIONS GRANTS.

Pursuant to section 3006 of Public Law 109-171 (47 U.S.C. 309 note), the Assistant Secretary for Communications and Information of the Department of Commerce, in consultation with the Secretary of the Department of Homeland Security, shall award no less than \$1,000,000,000 for public safety interoperable communications grants no later than September 30, 2007 subject to the receipt of qualified applications as determined by the Assistant Secretary.

The Senate bill was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### SUPPORTING THE GOALS AND IDEALS OF A NATIONAL EPIDERMOLYSIS BULLOSA AWARENESS WEEK

Mr. BARTON of Texas. Mr. Speaker, I ask unanimous consent that the Committee on Energy and Commerce be discharged from further consideration of the resolution (H. Res. 335) supporting the goals and ideals of a National Epidermolysis Bullosa Awareness Week to raise public awareness and understanding of the disease and to foster understanding of the impact of the disease on patients and their families, and ask for its immediate consideration in the House.

The Clerk read the title of the resolution.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

The Clerk read the resolution, as follows:

H. RES. 335

Whereas epidermolysis bullosa is a rare disease characterized by the presence of extremely fragile skin that results in the development of recurrent, painful blisters, open sores, and in some forms of the disease, in disfiguring scars, disabling musculoskeletal deformities, and internal blistering;

Whereas approximately 12,500 individuals in the United States are affected by the disease;

Whereas data from the National Epidermolysis Bullosa Registry indicates that of every one million live births, 20 infants are born with the disease;

Whereas there currently is no cure for the disease;

Whereas children with the disease require almost around-the-clock care;

Whereas approximately 90 percent of individuals with epidermolysis bullosa report experiencing pain on an average day;

Whereas the skin is so fragile for individuals with the disease that even minor rubbing and day-to-day activity may cause blistering, including from activities such as writing, eating, walking, and from the seams on their clothes;

Whereas most individuals with the disease have inherited the disease through genes they receive from one or both parents;

Whereas epidermolysis bullosa is so rare that many health care practitioners have never heard of it or seen a patient with it;

Whereas individuals with epidermolysis bullosa often feel isolated because of the lack of knowledge in the Nation about the disease and the impact that it has on the body;

Whereas more funds should be dedicated toward research to develop treatments and eventually a cure for the disease; and

Whereas the last week of October would be an appropriate time to recognize National Epidermolysis Bullosa Week in order to raise public awareness about the prevalence of epidermolysis bullosa, the impact it has on families, and the need for additional research into a cure for the disease: Now, therefore, be it

*Resolved*, That the House of Representatives—

(1) supports the goals and ideals of a National Epidermolysis Bullosa Awareness Week to raise public awareness and understanding of epidermolysis bullosa;

(2) recognizes the need for a cure for the disease; and

(3) encourages the people of the United States and interested groups to support the week through appropriate ceremonies and activities to promote public awareness of epidermolysis bullosa and to foster understanding of the impact of the disease on patients and their families.

The resolution was agreed to.

A motion to reconsider was laid on the table.

#### GYNECOLOGIC CANCER EDUCATION AND AWARENESS ACT OF 2005

Mr. BARTON of Texas. Mr. Speaker, I ask unanimous consent to take from the Speaker's table the bill (H.R. 1245) to provide for programs to increase the awareness and knowledge of women and health care providers with respect to gynecologic cancers, with a Senate amendment thereto, and concur in the Senate amendment.

The Clerk read the title of the bill.

The Clerk read the Senate amendment, as follows:

Senate amendment:

Strike out all after the enacting clause and insert:

#### SECTION 1. SHORT TITLE.

*This Act may be cited as the "Gynecologic Cancer Education and Awareness Act of 2005" or "Johanna's Law".*

**SEC. 2. AMENDMENT TO THE PUBLIC HEALTH SERVICE ACT.**

Section 317P of the Public Health Service Act (42 U.S.C. 247b-17) is amended—

(1) in the section heading by adding “(JOHANNA’S LAW)” at the end; and

(2) by adding at the end the following:

“(d) JOHANNA’S LAW.—

“(1) NATIONAL PUBLIC AWARENESS CAMPAIGN.—

“(A) IN GENERAL.—The Secretary shall carry out a national campaign to increase the awareness and knowledge of health care providers and women with respect to gynecologic cancers.

“(B) WRITTEN MATERIALS.—Activities under the national campaign under subparagraph (A) shall include—

“(i) maintaining a supply of written materials that provide information to the public on gynecologic cancers; and

“(ii) distributing the materials to members of the public upon request.

“(C) PUBLIC SERVICE ANNOUNCEMENTS.—Activities under the national campaign under subparagraph (A) shall, in accordance with applicable law and regulations, include developing and placing, in telecommunications media, public service announcements intended to encourage women to discuss with their physicians their risks of gynecologic cancers. Such announcements shall inform the public on the manner in which the written materials referred to in subparagraph (B) can be obtained upon request, and shall call attention to early warning signs and risk factors based on the best available medical information.

“(2) REPORT AND STRATEGY.—

“(A) REPORT.—Not later than 6 months after the date of the enactment of this subsection, the Secretary shall submit to the Congress a report including the following:

“(i) A description of the past and present activities of the Department of Health and Human Services to increase awareness and knowledge of the public with respect to different types of cancer, including gynecologic cancers.

“(ii) A description of the past and present activities of the Department of Health and Human Services to increase awareness and knowledge of health care providers with respect to different types of cancer, including gynecologic cancers.

“(iii) For each activity described pursuant to clauses (i) or (ii), a description of the following:

“(I) The funding for such activity for fiscal year 2006 and the cumulative funding for such activity for previous fiscal years.

“(II) The background and history of such activity, including—

“(aa) the goals of such activity;

“(bb) the communications objectives of such activity;

“(cc) the identity of each agency within the Department of Health and Human Services responsible for any aspect of the activity; and

“(dd) how such activity is or was expected to result in change.

“(III) How long the activity lasted or is expected to last.

“(IV) The outcomes observed and the evaluation methods, if any, that have been, are being, or will be used with respect to such activity.

“(V) For each such outcome or evaluation method, a description of the associated results, analyses, and conclusions.

“(B) STRATEGY.—

“(i) DEVELOPMENT; SUBMISSION TO CONGRESS.—Not later than 3 months after submitting the report required by subparagraph (A), the Secretary shall develop and submit to the Congress a strategy for improving efforts to increase awareness and knowledge of the public and health care providers with respect to different types of cancer, including gynecologic cancers.

“(ii) CONSULTATION.—In developing the strategy under clause (i), the Secretary should consult with qualified private sector groups, including nonprofit organizations.

“(3) FULL COMPLIANCE.—

“(A) IN GENERAL.—Not later than March 1, 2008, the Secretary shall ensure that all provisions of this section, including activities directed to be carried out by the Centers for Disease Control and Prevention and the Food and Drug Administration, are fully implemented and being complied with. Not later than April 30, 2008, the Secretary shall submit to Congress a report that certifies compliance with the preceding sentence and that contains a description of all activities undertaken to achieve such compliance.

“(B) If the Secretary fails to submit the certification as provided for under subparagraph (A), the Secretary shall, not later than 3 months after the date on which the report is to be submitted under subparagraph (A), and every 3 months thereafter, submit to Congress an explanation as to why the Secretary has not yet complied with the first sentence of subparagraph (A), a detailed description of all actions undertaken within the month for which the report is being submitted to bring the Secretary into compliance with such sentence, and the anticipated date the Secretary expects to be in full compliance with such sentence.

“(4) AUTHORIZATION OF APPROPRIATIONS.—For the purpose of carrying out this subsection, there is authorized to be appropriated \$16,500,000 for the period of fiscal years 2007 through 2009.”

Mr. BARTON of Texas (during the reading). Mr. Speaker, I ask unanimous consent that the Senate amendment be considered as read and printed in the RECORD.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

Ms. DELAURO. Mr. Speaker, let me thank again everyone who has made this legislation such a priority in the Congress—Congressmen ISSA and LEVIN for their leadership, as well as everyone outside this institution, particularly Sheryl Silver—she is an inspiration. I have always said that when it comes to life and death issues like cancer, Congress speaks with one voice. And today, it does.

For me, passage of Johanna’s Law is one big battle in a fight I, myself, have waged for 20 years. Indeed, 20 years ago, I was diagnosed with ovarian cancer during an unrelated doctor’s visit. I was fortunate to have excellent doctors who detected the cancer by accident in Stage 1, and I underwent radiation treatment for the next two and a half months. Like many survivors, the experience still haunts me today—hardly a day goes by that I do not think about those weeks, the most difficult of my life. But I am proud to say that I have now been cancer-free for a full two decades.

And so you can understand when I say I take great pride in this victory against cancer today. Great pride—because making sure no woman has to depend on luck when it comes to cancer is personal. Moments like these are why I came to Congress.

And this step is so critical. Almost 21,000 women are diagnosed every year with ovarian cancer; nearly 16,000 will die. With a 45-percent 5-year survival rate, it claims the lives of nearly three-quarters of women diagnosed simply because the disease is not detected until it is too late.

The tragedy is that ovarian cancer, like other gynecologic cancers, can be cured if it is detected soon enough. When ovarian cancer is detected in the early stages, 94 percent of women survive longer than 5 years, and most are cured completely. Unfortunately,

women have never had a reliable and accurate method of screening for ovarian cancer in the early stages. On top of that, many doctors misdiagnose this disease, with 85 percent of women reporting they do not know which symptoms to look for.

For all our progress—through research at the NIH, at the Department of Defense, and with the recent approval of the HPV vaccine—Johanna’s Law recognizes that one of the most effective weapons we have to beat gynecologic cancers like ovarian, cervical, and uterine cancer is public education. In creating a federal campaign to educate women and health care providers alike, as this legislation does, we can take a bold step toward ensuring women know which symptoms to look for and how to seek help before it is too late.

This legislation represents only a first step. But this is a fight every woman has a stake in—a fight the Silver family has dedicated itself to making sure we win. And so I urge my colleagues to help us pass this bill and take such an important step forward. It is, indeed, an idea whose time has come.

Mr. SOUDER. Mr. Speaker, today the House passed H.R. 1245, the Gynecologic Cancer Education and Awareness Act of which I am a co-sponsor.

This bill directs the Department of Health and Human Services (HHS) to carry out a national campaign to increase the awareness and knowledge of gynecologic cancers. It mirrors a similar law passed by Congress in 2000 that directed HHS to educate women and health care providers about cervical cancer. Unfortunately, the 2000 law has never been fully implemented which is, in part, why this new law is needed.

I am pleased that the Senate revised the bill to set a deadline of March 2008 for HHS to enact this bill and the 2000 law.

The Subcommittee on Criminal Justice, Drug Policy and Human Resources, which I chair, has been very active in cervical cancer issues over the past 5 years. I have been very disappointed with the lack of progress enacting the 2000 cervical cancer awareness law. I introduced a bipartisan resolution in 2003 urging federal agencies to comply with this law, held a hearing on the topic in 2004, and have sent numerous letters to the agencies responsible for carrying out this law. Yet 6 years after being signed, the law has still not been fully enacted and that is why setting a deadline has become necessary.

This is important because thousands of women die of and many more are diagnosed with cervical cancer every year in the U.S. Yet many women and few Americans are even aware of the facts about cervical cancer, including what causes it and how it can be prevented.

Medical experts agree that infection with certain strains of human papillomavirus (HPV) is the primary cause of nearly all cervical cancer. The Centers for Disease Control and Prevention (CDC) estimates 20 million Americans are currently infected with HPV and 5.5 million Americans become infected with HPV every year. According to the American Cancer Society, nearly 13,000 women develop invasive cervical cancer annually in the United States and over 4,000 women die of the disease every year. HPV infection is also associated with other cancers and more than 1 million pre-cancerous lesions. By way of comparison,

nearly the same number of women die annually as a result of cervical cancer as do of HIV/AIDS in the United States.

HPV is a sexually transmitted disease and despite claims by condom manufacturers and advocates, studies have repeatedly found that condoms do not provide effective protection against HPV infection.

In a February 1999 letter to the U.S. House Commerce Committee, Dr. Richard D. Klausner, then-Director of the National Cancer Institute, stated "Condoms are ineffective against HPV because the virus is prevalent not only in the mucosal tissue (genitalia) but also on dry skin of the surrounding abdomen and groin, and it can migrate from those areas into the vagina and the cervix. Additional research efforts by NCI on the effectiveness of condoms in preventing HPV transmission are not warranted."

In 2001, the National Institute of Allergy and Infectious Diseases along with FDA, CDC, and the U.S. Agency for International Development issued a consensus report regarding condom effectiveness that concluded "there was no epidemiologic evidence that condom use reduced the risk of HPV infection."

In November 2002, a meta-analysis of "the best available data describing the relationship between condoms and HPV-related conditions" from the previous two decades was published in the journal *Sexually Transmitted Diseases*. The meta-analysis concluded: "There was no consistent evidence of a protective effect of condom use on HPV DNA detection, and in some studies, condom use was associated with a slightly increased risk for these lesions."

CDC issued a report in 2004 that concluded:

Because genital HPV infection is most common in men and women who have had multiple sex partners, abstaining from sexual activity (i.e., refraining from any genital contact with another individual) is the surest way to prevent infection. For those who choose to be sexually active, a monogamous relationship with an uninfected partner is the strategy most likely to prevent future genital HPV infections. For those who choose to be sexually active but who are not in a monogamous relationship, reducing the number of sexual partners and choosing a partner less likely to be infected may reduce the risk of genital HPV infection. . . .

The available scientific evidence is not sufficient to recommend condoms as a primary prevention strategy for the prevention of genital HPV infection.

Based on these findings, the law required CDC to "prepare and distribute educational materials for health care providers and the public that include information on HPV. Such materials shall address modes of transmission, consequences of infection, including the link between HPV and cervical cancer, the available scientific evidence on the effectiveness or lack of effectiveness of condoms in preventing infection with HPV, and the importance of regular Pap smears, and other diagnostics for early intervention and prevention of cervical cancer."

The CDC has largely ignored this provision of the law and as a result few women are aware of HPV or its link to cervical cancer. According to a 2005 Health Information National Trends Survey, only 40 percent of women have ever heard about HPV. Of those that have heard of HPV, less than 20 percent knew that HPV could sometimes lead to cer-

vical cancer, meaning that only about 8 percent of American women are aware that HPV can cause cervical cancer. The only factors associated with having accurate knowledge—knowing that it could lead to cervical cancer—was an abnormal Pap test or testing positive on an HPV test. This suggests that most women are finding out about HPV only after experiencing a negative consequence. This is the real life consequence of the CDC's failure to enact this law and to make women aware of the facts regarding HPV and cervical cancer.

The law also directs the Food and Drug Administration (FDA) to ensure that such condom labels are medically accurate regarding the lack of effectiveness of condoms in preventing HPV infection.

The Subcommittee first wrote to the FDA requesting a status update on the enactment of this law on August 23, 2001. "FDA is currently developing an implementation plan for carrying out Public Law 106-554," was the response from Melinda K. Plaisier, FDA Associate Commissioner for Legislation, dated November 20, 2001.

On February 12, 2004, the Subcommittee wrote to Dr. Mark B. McClellan, FDA Commissioner, requesting "the agency's timetable for relabeling condoms in compliance with Public Law 106-554." In a response to the Subcommittee dated March 10, 2004, Amit K. Sachdev, FDA Associate Commissioner for Legislation, stated, "the Agency is working on developing a proposed rule to be accompanied by draft labeling guidance for public comment later this year."

In a hearing before the Subcommittee on March 11, 2004, Dr. Daniel G. Schultz, FDA Director of Device Evaluation, stated "FDA is working to present a balanced view of the risks and benefits in condom labeling . . . FDA is preparing new guidance on condom labeling to address these issues, with the target of publishing that guidance as a draft for public comment later this year."

On November 19, 2004, the Subcommittee sent a letter to Acting FDA Commissioner Lester Crawford requesting an update on whether or not the oft repeated deadline previously provided would be met.

And earlier this year, I sent a letter to HHS Secretary Michael Leavitt again asking for a date certain when the FDA will finally be in compliance with Public Law 106-554 by requiring condom labeling to be medically accurate and an explanation for the continued delay by the FDA in complying with this 4-year-old law.

Just this week, mere days before the 6-year anniversary of the signing of the law, FDA staff has admitted that the agency is still in the beginning stages of crafting a new medically accurate informational label for condom packages. By way of comparison, it took 410 days to build the Empire State Building and 2 years, 2 months and 5 days to construct the Eiffel Tower.

Over the 6 years since this law was signed, CDC and FDA have repeatedly delayed and found excuses to avoid complying with the simple requirements of the law that would empower women with lifesaving information. This continued delay undermines the scientific integrity of both agencies and further jeopardizes the confidence of the public and many in Congress in these agencies' ability to fulfill their very important missions.

It is my hope that a year from now Congress will not have to pass yet another new law to direct HHS, CDC and FDA to enact the existing law. The lives of our sisters, daughters, mothers, or friends are too important to allow yet another one to fall victim to this silent epidemic.

Mr. LEVIN. Mr. Speaker, I rise in strong support of H.R. 1245, "Johanna's Law," which earlier today passed the Senate by unanimous consent.

It was more than 4 years ago that Sheryl Silver first told me about her sister, Johanna, who died of ovarian cancer in 2000 after a fierce, hard-fought battle.

This legislation, in honor of Johanna Silver and her valiant fight, is emblematic of the fight undertaken by so many women across the country battling gynecological cancer and their determination to help other women be treated sooner.

Like so many women, Johanna had experienced symptoms, which were not identified initially. By the time she was properly diagnosed, her cancer had advanced significantly, to a point where treatment is considerably more complicated. Because gynecological cancers are highly treatable at early stages, public education for women and their primary care physicians is all the more important.

Johanna's Law does just this, creating a national public information campaign to educate women and health care providers about the risk factors and early warning signs of gynecologic cancers, but goes a step further, requiring HHS to quickly develop a national strategy to get this information to women at the highest risk and their health care providers.

After 3 years since this legislation was first introduced, it is finally coming to fruition. Its passage is a real victory for everyone who has been fighting to get the facts out about gynecologic cancers.

I want to thank all the people whose determined efforts have gotten us to where we are today, including Sheryl Silver, who worked tirelessly from the conception of this legislation through to the organization of the advocacy done by many organizations and individuals to assure its passage, as well as cancer survivors and families across the country, physicians, my colleagues on both sides of the aisle, especially DARRELL ISSA, ROSA DELAURO, and KAY GRANGER, and our counterparts in the Senate for getting the bill back to us in such short order.

I urge all of my colleagues to support Johanna's Law and strike a blow against gynecologic cancers.

The SPEAKER pro tempore. Is there objection to the original request of the gentleman from Texas?

There was no objection.

A motion to reconsider was laid on the table.

#### CLARIFYING CERTAIN LAND USE IN JEFFERSON COUNTY, COLORADO

Mr. BARTON of Texas. Mr. Speaker, I ask unanimous consent to take from the Speaker's table the Senate bill (S. 4092) to clarify certain land use in Jefferson County, Colorado, and ask for its immediate consideration in the House.



The Clerk read the title of the Senate bill.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

The Clerk read the Senate bill, as follows:

S. 4092

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. CLARIFICATION OF CERTAIN LAND USE IN JEFFERSON COUNTY, COLORADO.**

Notwithstanding any applicable State or local land use or condemnation laws or regulations, and subject to all applicable Federal laws and regulations, any person that holds an approved Federal Communications Commission permit to construct or install either a digital television broadcast station antenna or tower, or both, located on Lookout Mountain in Jefferson County in the State of Colorado, may, at such location, construct, install, use, modify, replace, repair, or consolidate such antenna or tower, or both, and all accompanying facilities and services associated with such digital television broadcasts, if such antenna or tower is of the same height or lower than the tallest existing analog broadcast antenna or tower at such location.

The Senate bill was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

**NATIONAL BREAST AND CERVICAL CANCER EARLY DETECTION PROGRAM REAUTHORIZATION ACT OF 2006**

Mr. BARTON of Texas. Mr. Speaker, I ask unanimous consent to take from the Speaker's table the bill (H.R. 5472) to amend the Public Health Service Act to provide waivers relating to grants for preventive health measures with respect to breast and cervical cancers, and ask for its immediate consideration in the House.

The Clerk read the title of the bill.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

The Clerk read the bill, as follows:

H.R. 5472

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

*This Act may be cited as the "National Breast and Cervical Cancer Early Detection Program Reauthorization Act of 2006".*

**SEC. 2. NATIONAL BREAST AND CERVICAL CANCER EARLY DETECTION PROGRAM.**

*Title XV of the Public Health Service Act (42 U.S.C. 300k et seq.) is amended—*

*(1) in section 1501(d)—*

*(A) in the heading, by striking "2000" and inserting "2020"; and*

*(B) by striking "by the year 2000" and inserting "by the year 2020";*

*(2) in section 1503, by adding at the end the following:*

*"(d) WAIVER OF SERVICES REQUIREMENT ON DIVISION OF FUNDS.—*

*"(1) IN GENERAL.—The Secretary may waive the requirements of paragraphs (1) and (4) of subsection (a) if the Secretary finds that—*

*"(A)(i) the State involved will use the waiver to leverage private funds to supplement each of the services or activities described in paragraphs (1) and (2) of section 1501(a); or*

*"(ii) the application of such requirements would result in a barrier to the participation of qualifying women in the services or activities described in paragraphs (1) and (2) of section 1501(a);*

*"(B) granting such a waiver to the State will not reduce the number of women in the State who receive any of the services or activities described in paragraphs (1) and (2) of section 1501(a), including screening procedures for both breast and cervical cancers; and*

*"(C) granting such a waiver to the State will not adversely affect the quality of any of the services or activities described in paragraphs (1) and (2) of section 1501(a)."*

*"(2) DURATION OF WAIVER.—*

*"(A) IN GENERAL.—In granting waivers under paragraph (1), the Secretary—*

*"(i) shall grant such waivers for a period of 2 years; and*

*"(ii) upon request of a State, may extend a waiver for additional 2-year periods in accordance with subparagraph (B).*

*"(B) ADDITIONAL PERIODS.—The Secretary, upon the request of a State that has received a waiver under paragraph (1), shall, at the end of each 2-year waiver period described in subparagraph (A), review performance under the waiver and may extend the waiver for an additional 2-year period if the Secretary finds that—*

*"(i)(I) the State involved will use the waiver to leverage private funds to supplement each of the services or activities described in paragraphs (1) and (2) of section 1501(a); or*

*"(II) without an extension of the waiver, the application of the requirements of paragraphs (1) and (4) of subsection (a) would result in a barrier to the participation of qualifying women in the services or activities described in paragraphs (1) and (2) of section 1501(a);*

*"(ii) the waiver has not reduced, and granting the waiver extension will not reduce, the number of women in the State who receive any of the services or activities described in paragraphs (1) and (2) of section 1501(a); and*

*"(iii) the waiver has not adversely affected, and granting the waiver extension will not adversely affect, the quality in the State of any of the services or activities described in paragraphs (1) and (2) of section 1501(a).*

*"(3) REPORTING REQUIREMENTS.—The Secretary shall include as part of the evaluations and reports required under section 1508, the following:*

*"(A) A description of the total amount of dollars leveraged annually from private entities in States receiving a waiver under this subsection and how these amounts were used.*

*"(B) With respect to States receiving a waiver under this subsection, a description of—*

*"(i) the percentage of the grant that is expended on services or activities described in paragraphs (1) and (2) of section 1501(a); and*

*"(ii) the percentage of the grant that is expended on services or activities described in paragraphs (3) through (6) of section 1501(a).*

*"(C) A description of the number of States receiving waivers under this subsection annually.*

*"(D) With respect to States receiving a waiver under this subsection, a description of the number of women receiving services under paragraphs (1), (2), and (3) of section 1501(a) in programs before and after the granting of such waiver.;"*

*(3) in section 1504(a), by striking "pursuant to paragraphs (1) and (2) of section 1501(a)" and inserting "pursuant to paragraphs (1), (2), and (3) of section 1501(a)"; and*

*(4) in section 1510(a)—*

*(A) by striking "and" after "\$150,000,000 for fiscal year 1994.;" and*

*(B) by inserting "and \$250,000,000 for each of fiscal years 2007 through 2011" before the period at the end.*

AMENDMENT IN THE NATURE OF A SUBSTITUTE OFFERED BY MR. BARTON OF TEXAS

Mr. BARTON of Texas. Mr. Speaker, I offer an amendment in the nature of a substitute.

The Clerk read as follows:

Amendment in the nature of a substitute offered by Mr. BARTON of Texas:

Strike all after the enacting clause and insert the following:

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "National Breast and Cervical Cancer Early Detection Program Reauthorization Act of 2006".

**SEC. 2. NATIONAL BREAST AND CERVICAL CANCER EARLY DETECTION PROGRAM.**

Title XV of the Public Health Service Act (42 U.S.C. 300k et seq.) is amended—

(1) in section 1501(d)—

(A) in the heading, by striking "2000" and inserting "2020"; and

(B) by striking "by the year 2000" and inserting "by the year 2020";

(2) in section 1503, by adding at the end the following:

"(d) WAIVER OF SERVICES REQUIREMENT ON DIVISION OF FUNDS.—

"(1) IN GENERAL.—The Secretary shall establish a demonstration project under which the Secretary, acting through the Director of the Centers for Disease Control and Prevention, may waive the requirements of paragraphs (1) and (4) of subsection (a) for not more than 5 States, if—

"(A)(i) the State involved will use the waiver to leverage private funds to supplement each of the services or activities described in paragraphs (1) and (2) of section 1501(a); or

"(ii) the application of such requirement would result in a barrier to the enrollment of qualifying women;

"(B) the State involved provides assurances that the State will, on an annual basis, demonstrate to the Secretary the manner in which the State will use such waiver to maintain or expand the level of screening and follow-up services provided immediately prior to the waiver, and provide documentation of compliance with such maintenance or expansion requirement;

"(C) the State involved submits to the Secretary a plan for maintaining the level of activities carried out under the waiver after the expiration of the waiver;

"(D) the Secretary finds that granting such a waiver to a State will not reduce the number of women in the State that receive each of the services or activities described in paragraphs (1) and (2) of section 1501(a), including making available screening procedures for both breast and cervical cancers; and

"(E) the Secretary finds that granting such a waiver to a State will not adversely affect the quality of each of the services or activities described in paragraphs (1) and (2) of section 1501(a).

"(2) DURATION OF WAIVER.—

"(A) IN GENERAL.—In granting waivers under paragraph (1), the Secretary—

"(i) shall grant such waivers for a period of 2 years; and

"(ii) upon request of a State, may extend a waiver for an additional 2-year period in accordance with subparagraph (B).

"(B) ADDITIONAL PERIOD.—The Secretary, upon the request of a State that has received a waiver under paragraph (1), shall, at the end of the 2-year waiver period described in subparagraph (A), review performance under the waiver and may extend the waiver for an additional 2-year period if the Secretary determines that—

"(i)(I) without an extension of the waiver, there will be a barrier to the enrollment of qualifying women; or

“(II) the State requesting such extended waiver will use the waiver to leverage private funds to supplement the services or activities described in paragraphs (1) and (2) of section 1501(a);

“(ii) the waiver has not, and will not, reduce the number of women in the State that receive the services or activities described in paragraphs (1) and (2) of section 1501(a);

“(iii) the waiver has not, and will not, result in lower quality in the State of the services or activities described in paragraphs (1) and (2) of section 1501(a); and

“(iv) the State has maintained the average annual level of State fiscal expenditures for the services and activities described in paragraphs (1) and (2) of section 1501(a) for the 2 years for which the waiver was granted at a level that is not less than the level of the State fiscal expenditures for such services and activities for the year preceding the first year for which the waiver is granted.

“(3) REPORTING REQUIREMENTS.—The Secretary shall include as part of the evaluations and reports required under section 1508, the following:

“(A) A description of the total amount of dollars leveraged annually from private entities in States receiving a waiver under paragraph (1) and how these amounts were used.

“(B) With respect to States receiving a waiver under paragraph (1), a description of the percentage of the grant that is expended on providing each of the services or activities described in—

“(i) paragraphs (1) and (2) of section 1501(a); and

“(ii) paragraphs (3) through (6) of section 1501(a).

“(C) A description of the number of States receiving waivers under paragraph (1) annually.

“(D) With respect to States receiving a waiver under paragraph (1), a description of—

“(i) the number of women receiving services under paragraphs (1), (2), and (3) of section 1501(a) in programs before and after the granting of such waiver; and

“(ii) the average annual level of State fiscal expenditures for the services and activities described in paragraphs (1) and (2) of section 1501(a) for the year preceding the first year for which the waiver was granted.

“(4) LIMITATION.—Amounts to which a waiver applies under this subsection shall not be used to increase the number of salaried employees.

“(5) DEFINITIONS.—In this subsection:

“(A) INDIAN TRIBE.—The term ‘Indian tribe’ has the meaning given the term in section 4 of the Indian Health Care Improvement Act (25 U.S.C. 1603).

“(B) TRIBAL ORGANIZATION.—The term ‘tribal organization’ has the meaning given the term in section 4 of the Indian Health Care Improvement Act.

“(C) STATE.—The term ‘State’ means each of the several States of the United States, the District of Columbia, the Commonwealth of Puerto Rico, American Samoa, the Commonwealth of the Northern Mariana Islands, the Republic of the Marshall Islands, the Federated States of Micronesia, the Republic of Palau, an Indian tribe, and a tribal organization.”;

(3) in section 1508—

(A) in subsection (a), by striking “evaluations of the extent to which” and all that follows through the period and inserting: “evaluations of—

“(1) the extent to which States carrying out such programs are in compliance with section 1501(a)(2) and with section 1504(c); and

“(2) the extent to which each State receiving a grant under this title is in compliance

with section 1502, including identification of—

“(A) the amount of the non-Federal contributions by the State for the preceding fiscal year, disaggregated according to the source of the contributions; and

“(B) the proportion of such amount of non-Federal contributions relative to the amount of Federal funds provided through the grant to the State for the preceding fiscal year.”; and

(B) in subsection (b), by striking “not later than 1 year after the date on which amounts are first appropriated pursuant to section 1509(a), and annually thereafter” and inserting “not later than 1 year after the date of the enactment of the National Breast and Cervical Cancer Early Detection Program Reauthorization of 2006, and annually thereafter”;

(4) in section 1510(a)—

(A) by striking “and” after “\$150,000,000 for fiscal year 1994.”; and

(B) by inserting “, \$225,000,000 for fiscal year 2007, \$245,000,000 for fiscal year 2008, \$250,000,000 for fiscal year 2009, \$255,000,000 for fiscal year 2010, and \$275,000,000 for fiscal year 2011” before the period at the end.

The SPEAKER pro tempore (during the reading). Without objection, the Clerk will dispense with the reading.

Mr. PALLONE. Mr. Speaker, if I could just reserve. My concern at this point is whether or not the legislation before us, as amended, with the amendment the chairman just mentioned, is in fact the version that I have that is timed at 12:50 a.m.

The SPEAKER pro tempore. Will the gentleman from Texas answer that?

Mr. BARTON of Texas. My understanding is the version they have is the version the Clerk has, the 12:50 a.m. version.

Mr. PALLONE. The 12:50 a.m. is the amendment that you just asked us to consider?

Mr. BARTON of Texas. Yes, sir.

Mr. PALLONE. All right. Thank you. I have no objection.

The SPEAKER pro tempore. The gentleman withdraws his reservation.

The amendment was agreed to.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### PANDEMIC AND ALL-HAZARDS PREPAREDNESS ACT

Mr. BARTON of Texas. Mr. Speaker, I ask unanimous consent to take from the Speaker's table the Senate bill (S. 3678) to amend the Public Health Service Act with respect to public health security and all-hazards preparedness and response, and for other purposes, and ask for its immediate consideration in the House.

The Clerk read the title of the Senate bill.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

The Clerk read the Senate bill, as follows:

S. 3678

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) SHORT TITLE.—This Act may be cited as the “Pandemic and All-Hazards Preparedness Act”.

(b) TABLE OF CONTENTS.—The table of contents of this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—NATIONAL PREPAREDNESS AND RESPONSE, LEADERSHIP, ORGANIZATION, AND PLANNING

Sec. 101. Public health and medical preparedness and response functions of the Secretary of Health and Human Services.

Sec. 102. Assistant Secretary for Preparedness and Response.

Sec. 103. National Health Security Strategy.

TITLE II—PUBLIC HEALTH SECURITY PREPAREDNESS

Sec. 201. Improving State and local public health security.

Sec. 202. Using information technology to improve situational awareness in public health emergencies.

Sec. 203. Public health workforce enhancements.

Sec. 204. Vaccine tracking and distribution.

Sec. 205. National Science Advisory Board for Biosecurity.

Sec. 206. Revitalization of Commissioned Corps.

TITLE III—ALL-HAZARDS MEDICAL SURGE CAPACITY

Sec. 301. National disaster medical system.

Sec. 302. Enhancing medical surge capacity.

Sec. 303. Encouraging health professional volunteers.

Sec. 304. Core education and training.

Sec. 305. Partnerships for State and regional hospital preparedness to improve surge capacity.

Sec. 306. Enhancing the role of the Department of Veterans Affairs.

TITLE IV—PANDEMIC AND BIODEFENSE VACCINE AND DRUG DEVELOPMENT

Sec. 401. Biomedical Advanced Research and Development Authority.

Sec. 402. National Biodefense Science Board.

Sec. 403. Clarification of countermeasures covered by Project BioShield.

Sec. 404. Technical assistance.

Sec. 405. Collaboration and coordination.

Sec. 406. Procurement.

TITLE I—NATIONAL PREPAREDNESS AND RESPONSE, LEADERSHIP, ORGANIZATION, AND PLANNING

SEC. 101. PUBLIC HEALTH AND MEDICAL PREPAREDNESS AND RESPONSE FUNCTIONS OF THE SECRETARY OF HEALTH AND HUMAN SERVICES.

Title XXVIII of the Public Health Service Act (42 U.S.C. 300hh-11 et seq.) is amended—

(1) by striking the title heading and inserting the following:

“TITLE XXVIII—NATIONAL ALL-HAZARDS PREPAREDNESS FOR PUBLIC HEALTH EMERGENCIES”;

and

(2) by amending subtitle A to read as follows:

“Subtitle A—National All-Hazards Preparedness and Response Planning, Coordinating, and Reporting

“SEC. 2801. PUBLIC HEALTH AND MEDICAL PREPAREDNESS AND RESPONSE FUNCTIONS.

“(a) IN GENERAL.—The Secretary of Health and Human Services shall lead all Federal public health and medical response to public health emergencies and incidents covered by the National Response Plan developed pursuant to section 502(6) of the Homeland Security Act of 2002, or any successor plan.

“(b) INTERAGENCY AGREEMENT.—The Secretary, in collaboration with the Secretary

of Veterans Affairs, the Secretary of Transportation, the Secretary of Defense, the Secretary of Homeland Security, and the head of any other relevant Federal agency, shall establish an interagency agreement, consistent with the National Response Plan or any successor plan, under which agreement the Secretary of Health and Human Services shall assume operational control of emergency public health and medical response assets, as necessary, in the event of a public health emergency, except that members of the armed forces under the authority of the Secretary of Defense shall remain under the command and control of the Secretary of Defense, as shall any associated assets of the Department of Defense.”

**SEC. 102. ASSISTANT SECRETARY FOR PREPAREDNESS AND RESPONSE.**

(a) ASSISTANT SECRETARY FOR PREPAREDNESS AND RESPONSE.—Subtitle B of title XXVIII of the Public Health Service Act (42 U.S.C. 300hh–11 et seq.) is amended—

(1) in the subtitle heading, by inserting “All-Hazards” before “Emergency Preparedness”;

(2) by redesignating section 2811 as section 2812;

(3) by inserting after the subtitle heading the following new section:

**“SEC. 2811. COORDINATION OF PREPAREDNESS FOR AND RESPONSE TO ALL-HAZARDS PUBLIC HEALTH EMERGENCIES.**

“(a) IN GENERAL.—There is established within the Department of Health and Human Services the position of the Assistant Secretary for Preparedness and Response. The President, with the advice and consent of the Senate, shall appoint an individual to serve in such position. Such Assistant Secretary shall report to the Secretary.

“(b) DUTIES.—Subject to the authority of the Secretary, the Assistant Secretary for Preparedness and Response shall carry out the following functions:

“(1) LEADERSHIP.—Serve as the principal advisor to the Secretary on all matters related to Federal public health and medical preparedness and response for public health emergencies.

“(2) PERSONNEL.—Register, credential, organize, train, equip, and have the authority to deploy Federal public health and medical personnel under the authority of the Secretary, including the National Disaster Medical System, and coordinate such personnel with the Medical Reserve Corps and the Emergency System for Advance Registration of Volunteer Health Professionals.

“(3) COUNTERMEASURES.—Oversee advanced research, development, and procurement of qualified countermeasures (as defined in section 319F–1) and qualified pandemic or epidemic products (as defined in section 319F–3).

“(4) COORDINATION.—

“(A) FEDERAL INTEGRATION.—Coordinate with relevant Federal officials to ensure integration of Federal preparedness and response activities for public health emergencies.

“(B) STATE, LOCAL, AND TRIBAL INTEGRATION.—Coordinate with State, local, and tribal public health officials, the Emergency Management Assistance Compact, health care systems, and emergency medical service systems to ensure effective integration of Federal public health and medical assets during a public health emergency.

“(C) EMERGENCY MEDICAL SERVICES.—Promote improved emergency medical services medical direction, system integration, research, and uniformity of data collection, treatment protocols, and policies with regard to public health emergencies.

“(5) LOGISTICS.—In coordination with the Secretary of Veterans Affairs, the Secretary of Homeland Security, the General Services

Administration, and other public and private entities, provide logistical support for medical and public health aspects of Federal responses to public health emergencies.

“(6) LEADERSHIP.—Provide leadership in international programs, initiatives, and policies that deal with public health and medical emergency preparedness and response.

“(c) FUNCTIONS.—The Assistant Secretary for Preparedness and Response shall—

“(1) have authority over and responsibility for—

“(A) the National Disaster Medical System (in accordance with section 301 of the Pandemic and All-Hazards Preparedness Act); and

“(B) the Hospital Preparedness Cooperative Agreement Program pursuant to section 319C–2;

“(2) exercise the responsibilities and authorities of the Secretary with respect to the coordination of—

“(A) the Medical Reserve Corps pursuant to section 2813;

“(B) the Emergency System for Advance Registration of Volunteer Health Professionals pursuant to section 319I;

“(C) the Strategic National Stockpile; and

“(D) the Cities Readiness Initiative; and

“(3) assume other duties as determined appropriate by the Secretary.”; and

(4) by striking “Assistant Secretary for Public Health Emergency Preparedness” each place it appears and inserting “Assistant Secretary for Preparedness and Response”.

(b) TRANSFER OF FUNCTIONS; REFERENCES.—

(1) TRANSFER OF FUNCTIONS.—There shall be transferred to the Office of the Assistant Secretary for Preparedness and Response the functions, personnel, assets, and liabilities of the Assistant Secretary for Public Health Emergency Preparedness as in effect on the day before the date of enactment of this Act.

(2) REFERENCES.—Any reference in any Federal law, Executive order, rule, regulation, or delegation of authority, or any document or of pertaining to the Assistant Secretary for Public Health Emergency Preparedness as in effect the day before the date of enactment of this Act, shall be deemed to be a reference to the Assistant Secretary for Preparedness and Response.

(c) STOCKPILE.—Section 319F–2(a)(1) of the Public Health Service Act (42 U.S.C. 247d–6b(a)(1)) is amended by—

(1) inserting “in collaboration with the Director of the Centers for Disease Control and Prevention, and” after “Secretary.”; and

(2) inserting at the end the following: “The Secretary shall conduct an annual review (taking into account at-risk individuals) of the contents of the stockpile, including non-pharmaceutical supplies, and make necessary additions or modifications to the contents based on such review.”.

(d) AT-RISK INDIVIDUALS.—Title XXVIII of the Public Health Service Act (42 U.S.C. 300hh et seq.), as amended by section 303 of this Act, is amended by inserting after section 2813 the following:

**“SEC. 2814. AT-RISK INDIVIDUALS.**

“The Secretary, acting through such employee of the Department of Health and Human Services as determined by the Secretary and designated publicly (which may, at the discretion of the Secretary, involve the appointment or designation of an individual as the Director of At-Risk Individuals), shall—

“(1) oversee the implementation of the National Preparedness goal of taking into account the public health and medical needs of at-risk individuals in the event of a public health emergency, as described in section 2802(b)(4);

“(2) assist other Federal agencies responsible for planning for, responding to, and re-

covering from public health emergencies in addressing the needs of at-risk individuals;

“(3) provide guidance to and ensure that recipients of State and local public health grants include preparedness and response strategies and capabilities that take into account the medical and public health needs of at-risk individuals in the event of a public health emergency, as described in section 319C–1(b)(2)(A)(iii);

“(4) ensure that the contents of the strategic national stockpile take into account at-risk populations as described in section 2811(b)(3)(B);

“(5) oversee the progress of the Advisory Committee on At-Risk Individuals and Public Health Emergencies established under section 319F(b)(2) and make recommendations with a focus on opportunities for action based on the work of the Committee;

“(6) oversee curriculum development for the public health and medical response training program on medical management of casualties, as it concerns at-risk individuals as described in subparagraphs (A) through (C) of section 319F(a)(2);

“(7) disseminate novel and best practices of outreach to and care of at-risk individuals before, during, and following public health emergencies; and

“(8) not later than one year after the date of enactment of the Pandemic and All-Hazards Preparedness Act, prepare and submit to Congress a report describing the progress made on implementing the duties described in this section.”.

**SEC. 103. NATIONAL HEALTH SECURITY STRATEGY.**

Title XXVIII of the Public Health Service Act (300hh–11 et seq.), as amended by section 101, is amended by inserting after section 2801 the following:

**“SEC. 2802. NATIONAL HEALTH SECURITY STRATEGY.**

“(a) IN GENERAL.—

“(1) PREPAREDNESS AND RESPONSE REGARDING PUBLIC HEALTH EMERGENCIES.—Beginning in 2009 and every four years thereafter, the Secretary shall prepare and submit to the relevant committees of Congress a coordinated strategy (to be known as the National Health Security Strategy) and any revisions thereof, and an accompanying implementation plan for public health emergency preparedness and response. Such National Health Security Strategy shall identify the process for achieving the preparedness goals described in subsection (b) and shall be consistent with the National Preparedness Goal, the National Incident Management System, and the National Response Plan developed pursuant to section 502(6) of the Homeland Security Act of 2002, or any successor plan.

“(2) EVALUATION OF PROGRESS.—The National Health Security Strategy shall include an evaluation of the progress made by Federal, State, local, and tribal entities, based on the evidence-based benchmarks and objective standards that measure levels of preparedness established pursuant to section 319C–1(g). Such evaluation shall include aggregate and State-specific breakdowns of obligated funding spent by major category (as defined by the Secretary) for activities funded through awards pursuant to sections 319C–1 and 319C–2.

“(3) PUBLIC HEALTH WORKFORCE.—In 2009, the National Health Security Strategy shall include a national strategy for establishing an effective and prepared public health workforce, including defining the functions, capabilities, and gaps in such workforce, and identifying strategies to recruit, retain, and protect such workforce from workplace exposures during public health emergencies.

“(b) PREPAREDNESS GOALS.—The National Health Security Strategy shall include provisions in furtherance of the following:

“(1) INTEGRATION.—Integrating public health and public and private medical capabilities with other first responder systems, including through—

“(A) the periodic evaluation of Federal, State, local, and tribal preparedness and response capabilities through drills and exercises; and

“(B) integrating public and private sector public health and medical donations and volunteers.

“(2) PUBLIC HEALTH.—Developing and sustaining Federal, State, local, and tribal essential public health security capabilities, including the following:

“(A) Disease situational awareness domestically and abroad, including detection, identification, and investigation.

“(B) Disease containment including capabilities for isolation, quarantine, social distancing, and decontamination.

“(C) Risk communication and public preparedness.

“(D) Rapid distribution and administration of medical countermeasures.

“(3) MEDICAL.—Increasing the preparedness, response capabilities, and surge capacity of hospitals, other health care facilities (including mental health facilities), and trauma care and emergency medical service systems, with respect to public health emergencies, which shall include developing plans for the following:

“(A) Strengthening public health emergency medical management and treatment capabilities.

“(B) Medical evacuation and fatality management.

“(C) Rapid distribution and administration of medical countermeasures.

“(D) Effective utilization of any available public and private mobile medical assets and integration of other Federal assets.

“(E) Protecting health care workers and health care first responders from workplace exposures during a public health emergency.

“(4) AT-RISK INDIVIDUALS.—

“(A) Taking into account the public health and medical needs of at-risk individuals in the event of a public health emergency.

“(B) For purpose of this section and sections 319C-1, 319F, and 319L, the term ‘at-risk individuals’ means children, pregnant women, senior citizens and other individuals who have special needs in the event of a public health emergency, as determined by the Secretary.

“(5) COORDINATION.—Minimizing duplication of, and ensuring coordination between, Federal, State, local, and tribal planning, preparedness, and response activities (including the State Emergency Management Assistance Compact). Such planning shall be consistent with the National Response Plan, or any successor plan, and National Incident Management System and the National Preparedness Goal.

“(6) CONTINUITY OF OPERATIONS.—Maintaining vital public health and medical services to allow for optimal Federal, State, local, and tribal operations in the event of a public health emergency.”

## TITLE II—PUBLIC HEALTH SECURITY PREPAREDNESS

### SEC. 201. IMPROVING STATE AND LOCAL PUBLIC HEALTH SECURITY.

Section 319C-1 of the Public Health Service Act (42 U.S.C. 247d-3a) is amended—

(1) by amending the heading to read as follows: “IMPROVING STATE AND LOCAL PUBLIC HEALTH SECURITY.”;

(2) by striking subsections (a) through (i) and inserting the following:

“(a) IN GENERAL.—To enhance the security of the United States with respect to public health emergencies, the Secretary shall award cooperative agreements to eligible en-

tities to enable such entities to conduct the activities described in subsection (d).

“(b) ELIGIBLE ENTITIES.—To be eligible to receive an award under subsection (a), an entity shall—

“(1)(A) be a State;

“(B) be a political subdivision determined by the Secretary to be eligible for an award under this section (based on criteria described in subsection (1)(4)); or

“(C) be a consortium of entities described in subparagraph (A); and

“(2) prepare and submit to the Secretary an application at such time, and in such manner, and containing such information as the Secretary may require, including—

“(A) an All-Hazards Public Health Emergency Preparedness and Response Plan which shall include—

“(i) a description of the activities such entity will carry out under the agreement to meet the goals identified under section 2802;

“(ii) a pandemic influenza plan consistent with the requirements of paragraphs (2) and (5) of subsection (g);

“(iii) preparedness and response strategies and capabilities that take into account the medical and public health needs of at-risk individuals in the event of a public health emergency;

“(iv) a description of the mechanism the entity will implement to utilize the Emergency Management Assistance Compact or other mutual aid agreements for medical and public health mutual aid; and

“(v) a description of how the entity will include the State Unit on Aging in public health emergency preparedness;

“(B) an assurance that the entity will report to the Secretary on an annual basis (or more frequently as determined by the Secretary) on the evidence-based benchmarks and objective standards established by the Secretary to evaluate the preparedness and response capabilities of such entity under subsection (g);

“(C) an assurance that the entity will conduct, on at least an annual basis, an exercise or drill that meets any criteria established by the Secretary to test the preparedness and response capabilities of such entity, and that the entity will report back to the Secretary within the application of the following year on the strengths and weaknesses identified through such exercise or drill, and corrective actions taken to address material weaknesses;

“(D) an assurance that the entity will provide to the Secretary the data described under section 319D(d)(3) as determined feasible by the Secretary;

“(E) an assurance that the entity will conduct activities to inform and educate the hospitals within the jurisdiction of such entity on the role of such hospitals in the plan required under subparagraph (A);

“(F) an assurance that the entity, with respect to the plan described under subparagraph (A), has developed and will implement an accountability system to ensure that such entity make satisfactory annual improvement and describe such system in the plan under subparagraph (A);

“(G) a description of the means by which to obtain public comment and input on the plan described in subparagraph (A) and on the implementation of such plan, that shall include an advisory committee or other similar mechanism for obtaining comment from the public and from other State, local, and tribal stakeholders; and

“(H) as relevant, a description of the process used by the entity to consult with local departments of public health to reach consensus, approval, or concurrence on the relative distribution of amounts received under this section.

“(c) LIMITATION.—Beginning in fiscal year 2009, the Secretary may not award a cooperative agreement to a State unless such State is a participant in the Emergency System for Advance Registration of Volunteer Health Professionals described in section 319L.

“(d) USE OF FUNDS.—

“(1) IN GENERAL.—An award under subsection (a) shall be expended for activities to achieve the preparedness goals described under paragraphs (1), (2), (4), (5), and (6) of section 2802(b).

“(2) EFFECT OF SECTION.—Nothing in this subsection may be construed as establishing new regulatory authority or as modifying any existing regulatory authority.

“(e) COORDINATION WITH LOCAL RESPONSE CAPABILITIES.—An entity shall, to the extent practicable, ensure that activities carried out under an award under subsection (a) are coordinated with activities of relevant Metropolitan Medical Response Systems, local public health departments, the Cities Readiness Initiative, and local emergency plans.

“(f) CONSULTATION WITH HOMELAND SECURITY.—In making awards under subsection (a), the Secretary shall consult with the Secretary of Homeland Security to—

“(1) ensure maximum coordination of public health and medical preparedness and response activities with the Metropolitan Medical Response System, and other relevant activities;

“(2) minimize duplicative funding of programs and activities;

“(3) analyze activities, including exercises and drills, conducted under this section to develop recommendations and guidance on best practices for such activities; and

“(4) disseminate such recommendations and guidance, including through expanding existing lessons learned information systems to create a single Internet-based point of access for sharing and distributing medical and public health best practices and lessons learned from drills, exercises, disasters, and other emergencies.

“(g) ACHIEVEMENT OF MEASURABLE EVIDENCE-BASED BENCHMARKS AND OBJECTIVE STANDARDS.—

“(1) IN GENERAL.—Not later than 180 days after the date of enactment of the Pandemic and All-Hazards Preparedness Act, the Secretary shall develop or where appropriate adopt, and require the application of, measurable evidence-based benchmarks and objective standards that measure levels of preparedness with respect to the activities described in this section and with respect to activities described in section 319C-2. In developing such benchmarks and standards, the Secretary shall consult with and seek comments from State, local, and tribal officials and private entities, as appropriate. Where appropriate, the Secretary shall incorporate existing objective standards. Such benchmarks and standards shall—

“(A) include outcome goals representing operational achievement of the National Preparedness Goals developed under section 2802(b); and

“(B) at a minimum, require entities to—

“(i) measure progress toward achieving the outcome goals; and

“(ii) at least annually, test, exercise, and rigorously evaluate the public health and medical emergency preparedness and response capabilities of the entity, and report to the Secretary on such measured and tested capabilities and measured and tested progress toward achieving outcome goals, based on criteria established by the Secretary.

“(2) CRITERIA FOR PANDEMIC INFLUENZA PLANS.—

“(A) IN GENERAL.—Not later than 180 days after the date of enactment of the Pandemic

and All-Hazards Preparedness Act, the Secretary shall develop and disseminate to the chief executive officer of each State criteria for an effective State plan for responding to pandemic influenza.

“(B) RULE OF CONSTRUCTION.—Nothing in this section shall be construed to require the duplication of Federal efforts with respect to the development of criteria or standards, without regard to whether such efforts were carried out prior to or after the date of enactment of this section.

“(3) TECHNICAL ASSISTANCE.—The Secretary shall, as determined appropriate by the Secretary, provide to a State, upon request, technical assistance in meeting the requirements of this section, including the provision of advice by experts in the development of high-quality assessments, the setting of State objectives and assessment methods, the development of measures of satisfactory annual improvement that are valid and reliable, and other relevant areas.

“(4) NOTIFICATION OF FAILURES.—The Secretary shall develop and implement a process to notify entities that are determined by the Secretary to have failed to meet the requirements of paragraph (1) or (2). Such process shall provide such entities with the opportunity to correct such noncompliance. An entity that fails to correct such noncompliance shall be subject to paragraph (5).

“(5) WITHHOLDING OF AMOUNTS FROM ENTITIES THAT FAIL TO ACHIEVE BENCHMARKS OR SUBMIT INFLUENZA PLAN.—Beginning with fiscal year 2009, and in each succeeding fiscal year, the Secretary shall—

“(A) withhold from each entity that has failed substantially to meet the benchmarks and performance measures described in paragraph (1) for the immediately preceding fiscal year (beginning with fiscal year 2008), pursuant to the process developed under paragraph (4), the amount described in paragraph (6); and

“(B) withhold from each entity that has failed to submit to the Secretary a plan for responding to pandemic influenza that meets the criteria developed under paragraph (2), the amount described in paragraph (6).

“(6) AMOUNTS DESCRIBED.—

“(A) IN GENERAL.—The amounts described in this paragraph are the following amounts that are payable to an entity for activities described in section 319C-1 or 319C-2:

“(i) For the fiscal year immediately following a fiscal year in which an entity experienced a failure described in subparagraph (A) or (B) of paragraph (5) by the entity, an amount equal to 10 percent of the amount the entity was eligible to receive for such fiscal year.

“(ii) For the fiscal year immediately following two consecutive fiscal years in which an entity experienced such a failure, an amount equal to 15 percent of the amount the entity was eligible to receive for such fiscal year, taking into account the withholding of funds for the immediately preceding fiscal year under clause (i).

“(iii) For the fiscal year immediately following three consecutive fiscal years in which an entity experienced such a failure, an amount equal to 20 percent of the amount the entity was eligible to receive for such fiscal year, taking into account the withholding of funds for the immediately preceding fiscal years under clauses (i) and (ii).

“(iv) For the fiscal year immediately following four consecutive fiscal years in which an entity experienced such a failure, an amount equal to 25 percent of the amount the entity was eligible to receive for such a fiscal year, taking into account the withholding of funds for the immediately preceding fiscal years under clauses (i), (ii), and (iii).

“(B) SEPARATE ACCOUNTING.—Each failure described in subparagraph (A) or (B) of paragraph (5) shall be treated as a separate failure for purposes of calculating amounts withheld under subparagraph (A).

“(7) REALLOCATION OF AMOUNTS WITHHELD.—

“(A) IN GENERAL.—The Secretary shall make amounts withheld under paragraph (6) available for making awards under section 319C-2 to entities described in subsection (b)(1) of such section.

“(B) PREFERENCE IN REALLOCATION.—In making awards under section 319C-2 with amounts described in subparagraph (A), the Secretary shall give preference to eligible entities (as described in section 319C-2(b)(1)) that are located in whole or in part in States from which amounts have been withheld under paragraph (6).

“(8) WAIVE OR REDUCE WITHHOLDING.—The Secretary may waive or reduce the withholding described in paragraph (6), for a single entity or for all entities in a fiscal year, if the Secretary determines that mitigating conditions exist that justify the waiver or reduction.

“(h) GRANTS FOR REAL-TIME DISEASE DETECTION IMPROVEMENT.—

“(1) IN GENERAL.—The Secretary may award grants to eligible entities to carry out projects described under paragraph (4).

“(2) ELIGIBLE ENTITY.—For purposes of this section, the term ‘eligible entity’ means an entity that is—

“(A)(i) a hospital, clinical laboratory, university; or

“(ii) a poison control center or professional organization in the field of poison control; and

“(B) a participant in the network established under subsection 319D(d).

“(3) APPLICATION.—Each eligible entity desiring a grant under this subsection shall submit to the Secretary an application at such time, in such manner, and containing such information as the Secretary may require.

“(4) USE OF FUNDS.—

“(A) IN GENERAL.—An eligible entity described in paragraph (2)(A)(i) that receives a grant under this subsection shall use the funds awarded pursuant to such grant to carry out a pilot demonstration project to purchase and implement the use of advanced diagnostic medical equipment to analyze real-time clinical specimens for pathogens of public health or bioterrorism significance and report any results from such project to State, local, and tribal public health entities and the network established under section 319D(d).

“(B) OTHER ENTITIES.—An eligible entity described in paragraph (2)(A)(ii) that receives a grant under this section shall use the funds awarded pursuant to such grant to—

“(i) improve the early detection, surveillance, and investigative capabilities of poison control centers for chemical, biological, radiological, and nuclear events by training poison information personnel to improve the accuracy of surveillance data, improving the definitions used by the poison control centers for surveillance, and enhancing timely and efficient investigation of data anomalies;

“(ii) improve the capabilities of poison control centers to provide information to health care providers and the public with regard to chemical, biological, radiological, or nuclear threats or exposures, in consultation with the appropriate State, local, and tribal public health entities; or

“(iii) provide surge capacity in the event of a chemical, biological, radiological, or nuclear event through the establishment of alternative poison control center worksites

and the training of nontraditional personnel.”;

(3) by redesignating subsection (j) as subsection (i);

(4) in subsection (i), as so redesignated—  
(A) by striking paragraphs (1) through (3)(A) and inserting the following:

“(1) AUTHORIZATION OF APPROPRIATIONS.—

“(A) IN GENERAL.—For the purpose of carrying out this section, there is authorized to be appropriated \$824,000,000 for fiscal year 2007, of which \$35,000,000 shall be used to carry out subsection (h), for awards pursuant to paragraph (3) (subject to the authority of the Secretary to make awards pursuant to paragraphs (4) and (5)), and such sums as may be necessary for each of fiscal years 2008 through 2011.

“(B) COORDINATION.—There are authorized to be appropriated, \$10,000,000 for fiscal year 2007 to carry out subsection (f)(4) of this section and section 2814.

“(C) REQUIREMENT FOR STATE MATCHING FUNDS.—Beginning in fiscal year 2009, in the case of any State or consortium of two or more States, the Secretary may not award a cooperative agreement under this section unless the State or consortium of States agree that, with respect to the amount of the cooperative agreement awarded by the Secretary, the State or consortium of States will make available (directly or through donations from public or private entities) non-Federal contributions in an amount equal to—

“(i) for the first fiscal year of the cooperative agreement, not less than 5 percent of such costs (\$1 for each \$20 of Federal funds provided in the cooperative agreement); and

“(ii) for any second fiscal year of the cooperative agreement, and for any subsequent fiscal year of such cooperative agreement, not less than 10 percent of such costs (\$1 for each \$10 of Federal funds provided in the cooperative agreement).

“(D) DETERMINATION OF AMOUNT OF NON-FEDERAL CONTRIBUTIONS.—As determined by the Secretary, non-Federal contributions required in subparagraph (C) may be provided directly or through donations from public or private entities and may be in cash or in kind, fairly evaluated, including plant, equipment or services. Amounts provided by the Federal government, or services assisted or subsidized to any significant extent by the Federal government, may not be included in determining the amount of such non-Federal contributions.

“(2) MAINTAINING STATE FUNDING.—

“(A) IN GENERAL.—An entity that receives an award under this section shall maintain expenditures for public health security at a level that is not less than the average level of such expenditures maintained by the entity for the preceding 2 year period.

“(B) RULE OF CONSTRUCTION.—Nothing in this section shall be construed to prohibit the use of awards under this section to pay salary and related expenses of public health and other professionals employed by State, local, or tribal public health agencies who are carrying out activities supported by such awards (regardless of whether the primary assignment of such personnel is to carry out such activities).

“(3) DETERMINATION OF AMOUNT.—

“(A) IN GENERAL.—The Secretary shall award cooperative agreements under subsection (a) to each State or consortium of 2 or more States that submits to the Secretary an application that meets the criteria of the Secretary for the receipt of such an award and that meets other implementation conditions established by the Secretary for such awards.”;

(B) in paragraph (4)(A)—

(i) by striking “2003” and inserting “2007”; and

(ii) by striking “(A)(i)(I)”;  
 (C) in paragraph (4)(D), by striking “2002” and inserting “2006”;  
 (D) in paragraph (5)—  
 (i) by striking “2003” and inserting “2007”;  
 and  
 (ii) by striking “(A)(i)(I)”;  
 (E) by striking paragraph (6) and inserting the following:

“(6) FUNDING OF LOCAL ENTITIES.—The Secretary shall, in making awards under this section, ensure that with respect to the cooperative agreement awarded, the entity make available appropriate portions of such award to political subdivisions and local departments of public health through a process involving the consensus, approval or concurrence with such local entities.”; and

(5) by adding at the end the following:  
 “(j) ADMINISTRATIVE AND FISCAL RESPONSIBILITY.—

“(1) ANNUAL REPORTING REQUIREMENTS.—Each entity shall prepare and submit to the Secretary annual reports on its activities under this section and section 319C-2. Each such report shall be prepared by, or in consultation with, the health department. In order to properly evaluate and compare the performance of different entities assisted under this section and section 319C-2 and to assure the proper expenditure of funds under this section and section 319C-2, such reports shall be in such standardized form and contain such information as the Secretary determines and describes within 180 days of the date of enactment of the Pandemic and All-Hazards Preparedness Act (after consultation with the States) to be necessary to—

“(A) secure an accurate description of those activities;

“(B) secure a complete record of the purposes for which funds were spent, and of the recipients of such funds;

“(C) describe the extent to which the entity has met the goals and objectives it set forth under this section or section 319C-2;

“(D) determine the extent to which funds were expended consistent with the entity’s application transmitted under this section or section 319C-2; and

“(E) publish such information on a Federal Internet website consistent with subsection (k).

“(2) AUDITS; IMPLEMENTATION.—

“(A) IN GENERAL.—Each entity receiving funds under this section or section 319C-2 shall, not less often than once every 2 years, audit its expenditures from amounts received under this section or section 319C-2. Such audits shall be conducted by an entity independent of the agency administering a program funded under this section or section 319C-2 in accordance with the Comptroller General’s standards for auditing governmental organizations, programs, activities, and functions and generally accepted auditing standards. Within 30 days following the completion of each audit report, the entity shall submit a copy of that audit report to the Secretary.

“(B) REPAYMENT.—Each entity shall repay to the United States amounts found by the Secretary, after notice and opportunity to a hearing to the entity, not to have been expended in accordance with this section or section 319C-2 and, if such repayment is not made, the Secretary may offset such amounts against the amount of any allotment to which the entity is or may become entitled under this section or section 319C-2 or may otherwise recover such amounts.

“(C) WITHHOLDING OF PAYMENT.—The Secretary may, after notice and opportunity for a hearing, withhold payment of funds to any entity which is not using its allotment under this section or section 319C-2 in accordance with such section. The Secretary may withhold such funds until the Secretary finds

that the reason for the withholding has been removed and there is reasonable assurance that it will not recur.

“(3) MAXIMUM CARRYOVER AMOUNT.—

“(A) IN GENERAL.—For each fiscal year, the Secretary, in consultation with the States and political subdivisions, shall determine the maximum percentage amount of an award under this section that an entity may carryover to the succeeding fiscal year.

“(B) AMOUNT EXCEEDED.—For each fiscal year, if the percentage amount of an award under this section unexpended by an entity exceeds the maximum percentage permitted by the Secretary under subparagraph (A), the entity shall return to the Secretary the portion of the unexpended amount that exceeds the maximum amount permitted to be carried over by the Secretary.

“(C) ACTION BY SECRETARY.—The Secretary shall make amounts returned to the Secretary under subparagraph (B) available for awards under section 319C-2(b)(1). In making awards under section 319C-2(b)(1) with amounts collected under this paragraph the Secretary shall give preference to entities that are located in whole or in part in States from which amounts have been returned under subparagraph (B).

“(D) WAIVER.—An entity may apply to the Secretary for a waiver of the maximum percentage amount under subparagraph (A). Such an application for a waiver shall include an explanation why such requirement should not apply to the entity and the steps taken by such entity to ensure that all funds under an award under this section will be expended appropriately.

“(E) WAIVE OR REDUCE WITHHOLDING.—The Secretary may waive the application of subparagraph (B), or reduce the amount determined under such subparagraph, for a single entity pursuant to subparagraph (D) or for all entities in a fiscal year, if the Secretary determines that mitigating conditions exist that justify the waiver or reduction.

“(K) COMPILATION AND AVAILABILITY OF DATA.—The Secretary shall compile the data submitted under this section and make such data available in a timely manner on an appropriate Internet website in a format that is useful to the public and to other entities and that provides information on what activities are best contributing to the achievement of the outcome goals described in subsection (g).”

**SEC. 202. USING INFORMATION TECHNOLOGY TO IMPROVE SITUATIONAL AWARENESS IN PUBLIC HEALTH EMERGENCIES.**

Section 319D of the Public Health Service Act (42 U.S.C. 247d-4) is amended—

(1) in subsection (a)(1), by inserting “domestically and abroad” after “public health threats”; and

(2) by adding at the end the following:

“(d) PUBLIC HEALTH SITUATIONAL AWARENESS.—

“(1) IN GENERAL.—Not later than 2 years after the date of enactment of the Pandemic and All-Hazards Preparedness Act, the Secretary, in collaboration with State, local, and tribal public health officials, shall establish a near real-time electronic nationwide public health situational awareness capability through an interoperable network of systems to share data and information to enhance early detection of rapid response to, and management of, potentially catastrophic infectious disease outbreaks and other public health emergencies that originate domestically or abroad. Such network shall be built on existing State situational awareness systems or enhanced systems that enable such connectivity.

“(2) STRATEGIC PLAN.—Not later than 180 days after the date of enactment of the Pandemic and All-Hazards Preparedness Act, the Secretary shall submit to the appropriate

committees of Congress, a strategic plan that demonstrates the steps the Secretary will undertake to develop, implement, and evaluate the network described in paragraph (1), utilizing the elements described in paragraph (3).

“(3) ELEMENTS.—The network described in paragraph (1) shall include data and information transmitted in a standardized format from—

“(A) State, local, and tribal public health entities, including public health laboratories;

“(B) Federal health agencies;

“(C) zoonotic disease monitoring systems;

“(D) public and private sector health care entities, hospitals, pharmacies, poison control centers or professional organizations in the field of poison control, and clinical laboratories, to the extent practicable and provided that such data are voluntarily provided simultaneously to the Secretary and appropriate State, local, and tribal public health agencies; and

“(E) such other sources as the Secretary may deem appropriate.

“(4) RULE OF CONSTRUCTION.—Paragraph (3) shall not be construed as requiring separate reporting of data and information from each source listed.

“(5) REQUIRED ACTIVITIES.—In establishing and operating the network described in paragraph (1), the Secretary shall—

“(A) utilize applicable interoperability standards as determined by the Secretary through a joint public and private sector process;

“(B) define minimal data elements for such network;

“(C) in collaboration with State, local, and tribal public health officials, integrate and build upon existing State, local, and tribal capabilities, ensuring simultaneous sharing of data, information, and analyses from the network described in paragraph (1) with State, local, and tribal public health agencies; and

“(D) in collaboration with State, local, and tribal public health officials, develop procedures and standards for the collection, analysis, and interpretation of data that States, regions, or other entities collect and report to the network described in paragraph (1).

“(e) STATE AND REGIONAL SYSTEMS TO ENHANCE SITUATIONAL AWARENESS IN PUBLIC HEALTH EMERGENCIES.—

“(1) IN GENERAL.—To implement the network described in subsection (d), the Secretary may award grants to States or consortia of States to enhance the ability of such States or consortia of States to establish or operate a coordinated public health situational awareness system for regional or Statewide early detection of, rapid response to, and management of potentially catastrophic infectious disease outbreaks and public health emergencies, in collaboration with appropriate public health agencies, sentinel hospitals, clinical laboratories, pharmacies, poison control centers, other health care organizations, and animal health organizations within such States.

“(2) ELIGIBILITY.—To be eligible to receive a grant under paragraph (1), the State or consortium of States shall submit to the Secretary an application at such time, in such manner, and containing such information as the Secretary may require, including an assurance that the State or consortium of States will submit to the Secretary—

“(A) reports of such data, information, and metrics as the Secretary may require;

“(B) a report on the effectiveness of the systems funded under the grant; and

“(C) a description of the manner in which grant funds will be used to enhance the timelines and comprehensiveness of efforts



to detect, respond to, and manage potentially catastrophic infectious disease outbreaks and public health emergencies.

“(3) USE OF FUNDS.—A State or consortium of States that receives an award under this subsection—

“(A) shall establish, enhance, or operate a coordinated public health situational awareness system for regional or Statewide early detection of, rapid response to, and management of potentially catastrophic infectious disease outbreaks and public health emergencies;

“(B) may award grants or contracts to entities described in paragraph (1) within or serving such State to assist such entities in improving the operation of information technology systems, facilitating the secure exchange of data and information, and training personnel to enhance the operation of the system described in subparagraph (A); and

“(C) may conduct a pilot program for the development of multi-State telehealth network test beds that build on, enhance, and securely link existing State and local telehealth programs to prepare for, monitor, respond to, and manage the events of public health emergencies, facilitate coordination and communication among medical, public health, and emergency response agencies, and provide medical services through telehealth initiatives within the States that are involved in such a multi-State telehealth network test bed.

“(4) LIMITATION.—Information technology systems acquired or implemented using grants awarded under this section must be compliant with—

“(A) interoperability and other technological standards, as determined by the Secretary; and

“(B) data collection and reporting requirements for the network described in subsection (d).

“(5) INDEPENDENT EVALUATION.—Not later than 4 years after the date of enactment of the Pandemic and All-Hazards Preparedness Act, the Government Accountability Office shall conduct an independent evaluation, and submit to the Secretary and the appropriate committees of Congress a report concerning the activities conducted under this subsection and subsection (d).

“(f) TELEHEALTH ENHANCEMENTS FOR EMERGENCY RESPONSE.—

“(1) EVALUATION.—The Secretary, in consultation with the Federal Communications Commission and other relevant Federal agencies, shall—

“(A) conduct an inventory of telehealth initiatives in existence on the date of enactment of the Pandemic and All-Hazards Preparedness Act, including—

“(i) the specific location of network components;

“(ii) the medical, technological, and communications capabilities of such components;

“(iii) the functionality of such components; and

“(iv) the capacity and ability of such components to handle increased volume during the response to a public health emergency;

“(B) identify methods to expand and interconnect the regional health information networks funded by the Secretary, the State and regional broadband networks funded through the rural health care support mechanism pilot program funded by the Federal Communications Commission, and other telehealth networks;

“(C) evaluate ways to prepare for, monitor, respond rapidly to, or manage the events of, a public health emergency through the enhanced use of telehealth technologies, including mechanisms for payment or reimbursement for use of such technologies and personnel during public health emergencies;

“(D) identify methods for reducing legal barriers that deter health care professionals from providing telemedicine services, such as by utilizing State emergency health care professional credentialing verification systems, encouraging States to establish and implement mechanisms to improve interstate medical licensure cooperation, facilitating the exchange of information among States regarding investigations and adverse actions, and encouraging States to waive the application of licensing requirements during a public health emergency;

“(E) evaluate ways to integrate the practice of telemedicine within the National Disaster Medical System; and

“(F) promote greater coordination among existing Federal interagency telemedicine and health information technology initiatives.

“(2) REPORT.—Not later than 12 months after the date of enactment of the Pandemic and All-Hazards Preparedness Act, the Secretary shall prepare and submit a report to the Committee on Health, Education, Labor, and Pensions of the Senate and the Committee on Energy and Commerce of the House of Representatives regarding the findings and recommendations pursuant to subparagraphs (A) through (F) of paragraph (1).

“(g) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to carry out this section, such sums as may be necessary in each of fiscal years 2007 through 2011.”

#### SEC. 203. PUBLIC HEALTH WORKFORCE ENHANCEMENTS.

(a) DEMONSTRATION PROJECT.—Subpart III of part D of title III of the Public Health Service Act (42 U.S.C. 2541) is amended by adding at the end the following:

##### “SEC. 338M. PUBLIC HEALTH DEPARTMENTS.

“(a) IN GENERAL.—To the extent that funds are appropriated under subsection (e), the Secretary shall establish a demonstration project to provide for the participation of individuals who are eligible for the Loan Repayment Program described in section 338B and who agree to complete their service obligation in a State health department that provides a significant amount of service to health professional shortage areas or areas at risk of a public health emergency, as determined by the Secretary, or in a local or tribal health department that serves a health professional shortage area or an area at risk of a public health emergency.

“(b) PROCEDURE.—To be eligible to receive assistance under subsection (a), with respect to the program described in section 338B, an individual shall—

“(1) comply with all rules and requirements described in such section (other than section 338B(f)(1)(B)(iv)); and

“(2) agree to serve for a time period equal to 2 years, or such longer period as the individual may agree to, in a State, local, or tribal health department, described in subsection (a).

“(c) DESIGNATIONS.—The demonstration project described in subsection (a), and any healthcare providers who are selected to participate in such project, shall not be considered by the Secretary in the designation of health professional shortage areas under section 332 during fiscal years 2007 through 2010.

“(d) REPORT.—Not later than 3 years after the date of enactment of this section, the Secretary shall submit a report to the relevant committees of Congress that evaluates the participation of individuals in the demonstration project under subsection (a), the impact of such participation on State, local, and tribal health departments, and the benefit and feasibility of permanently allowing such placements in the Loan Repayment Program.

“(e) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to carry out this section, such sums as may be necessary for each of fiscal years 2007 through 2010.”

(b) GRANTS FOR LOAN REPAYMENT PROGRAM.—Section 338I of the Public Health Service Act (42 U.S.C. 254q-1) is amended by adding at the end the following:

“(j) PUBLIC HEALTH LOAN REPAYMENT.—

“(1) IN GENERAL.—The Secretary may award grants to States for the purpose of assisting such States in operating loan repayment programs under which such States enter into contracts to repay all or part of the eligible loans borrowed by, or on behalf of, individuals who agree to serve in State, local, or tribal health departments that serve health professional shortage areas or other areas at risk of a public health emergency, as designated by the Secretary.

“(2) LOANS ELIGIBLE FOR REPAYMENT.—To be eligible for repayment under this subsection, a loan shall be a loan made, insured, or guaranteed by the Federal Government that is borrowed by, or on behalf of, an individual to pay the cost of attendance for a program of education leading to a degree appropriate for serving in a State, local, or tribal health department as determined by the Secretary and the chief executive officer of the State in which the grant is administered, at an institution of higher education (as defined in section 102 of the Higher Education Act of 1965), including principal, interest, and related expenses on such loan.

“(3) APPLICABILITY OF EXISTING REQUIREMENTS.—With respect to awards made under paragraph (1)—

“(A) the requirements of subsections (b), (f), and (g) shall apply to such awards; and

“(B) the requirements of subsection (c) shall apply to such awards except that with respect to paragraph (1) of such subsection, the State involved may assign an individual only to public and nonprofit private entities that serve health professional shortage areas or areas at risk of a public health emergency, as determined by the Secretary.

“(4) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to carry out this subsection, such sums as may be necessary for each of fiscal years 2007 through 2010.”

#### SEC. 204. VACCINE TRACKING AND DISTRIBUTION.

(a) IN GENERAL.—Section 319A of the Public Health Service Act (42 U.S.C. 247d-1) is amended to read as follows:

##### “SEC. 319A. VACCINE TRACKING AND DISTRIBUTION.

“(a) TRACKING.—The Secretary, together with relevant manufacturers, wholesalers, and distributors as may agree to cooperate, may track the initial distribution of federally purchased influenza vaccine in an influenza pandemic. Such tracking information shall be used to inform Federal, State, local, and tribal decision makers during an influenza pandemic.

“(b) DISTRIBUTION.—The Secretary shall promote communication between State, local, and tribal public health officials and such manufacturers, wholesalers, and distributors as agree to participate, regarding the effective distribution of seasonal influenza vaccine. Such communication shall include estimates of high priority populations, as determined by the Secretary, in State, local, and tribal jurisdictions in order to inform Federal, State, local, and tribal decision makers during vaccine shortages and supply disruptions.

“(c) CONFIDENTIALITY.—The information submitted to the Secretary or its contractors, if any, under this section or under any other section of this Act related to vaccine

distribution information shall remain confidential in accordance with the exception from the public disclosure of trade secrets, commercial or financial information, and information obtained from an individual that is privileged and confidential, as provided for in section 552(b)(4) of title 5, United States Code, and subject to the penalties and exceptions under sections 1832 and 1833 of title 18, United States Code, relating to the protection and theft of trade secrets, and subject to privacy protections that are consistent with the regulations promulgated under section 264(c) of the Health Insurance Portability and Accountability Act of 1996. None of such information provided by a manufacturer, wholesaler, or distributor shall be disclosed without its consent to another manufacturer, wholesaler, or distributor, or shall be used in any manner to give a manufacturer, wholesaler, or distributor a proprietary advantage.

“(d) GUIDELINES.—The Secretary, in order to maintain the confidentiality of relevant information and ensure that none of the information contained in the systems involved may be used to provide proprietary advantage within the vaccine market, while allowing State, local, and tribal health officials access to such information to maximize the delivery and availability of vaccines to high priority populations, during times of influenza pandemics, vaccine shortages, and supply disruptions, in consultation with manufacturers, distributors, wholesalers and State, local, and tribal health departments, shall develop guidelines for subsections (a) and (b).”

“(e) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to carry out this section, such sums for each of fiscal years 2007 through 2011.

“(f) REPORT TO CONGRESS.—As part of the National Health Security Strategy described in section 2802, the Secretary shall provide an update on the implementation of subsections (a) through (d).”

(b) CONFORMING AMENDMENTS.—

(1) IN GENERAL.—Title III of the Public Health Service Act (42 U.S.C. 241 et seq.) is amended by striking sections 319B and 319C.

(2) TECHNICAL AMENDMENT.—Section 319D(a)(3) of the Public Health Service Act (42 U.S.C. 247d-4(a)(3)) is amended by striking “, taking into account evaluations under section 319B(a).”

**SEC. 205. NATIONAL SCIENCE ADVISORY BOARD FOR BIOSECURITY.**

The National Science Advisory Board for Biosecurity shall, when requested by the Secretary of Health and Human Services, provide to relevant Federal departments and agencies, advice, guidance, or recommendations concerning—

(1) a core curriculum and training requirements for workers in maximum containment biological laboratories; and

(2) periodic evaluations of maximum containment biological laboratory capacity nationwide and assessments of the future need for increased laboratory capacity.

**SEC. 206. REVITALIZATION OF COMMISSIONED CORPS.**

(a) PURPOSE.—It is the purpose of this section to improve the force management and readiness of the Commissioned Corps to accomplish the following objectives:

(1) To ensure the Corps is ready to respond rapidly to urgent or emergency public health care needs and challenges.

(2) To ensure the availability of the Corps for assignments that address clinical and public health needs in isolated, hardship, and hazardous duty positions, and, when required, to address needs related to the well-being, security, and defense of the United States.

(3) To establish the Corps as a resource available to Federal and State Government agencies for assistance in meeting public health leadership and service roles.

(b) COMMISSIONED CORPS READINESS.—Title II of the Public Health Service Act (42 U.S.C. 202 et seq.) is amended by inserting after section 203 the following:

**“SEC. 203A. DEPLOYMENT READINESS.**

“(a) READINESS REQUIREMENTS FOR COMMISSIONED CORPS OFFICERS.—

“(1) IN GENERAL.—The Secretary, with respect to members of the following Corps components, shall establish requirements, including training and medical examinations, to ensure the readiness of such components to respond to urgent or emergency public health care needs that cannot otherwise be met at the Federal, State, and local levels:

“(A) Active duty Regular Corps.

“(B) Active Reserves.

“(2) ANNUAL ASSESSMENT OF MEMBERS.—The Secretary shall annually determine whether each member of the Corps meets the applicable readiness requirements established under paragraph (1).

“(3) FAILURE TO MEET REQUIREMENTS.—A member of the Corps who fails to meet or maintain the readiness requirements established under paragraph (1) or who fails to comply with orders to respond to an urgent or emergency public health care need shall, except as provided in paragraph (4), in accordance with procedures established by the Secretary, be subject to disciplinary action as prescribed by the Secretary.

“(4) WAIVER OF REQUIREMENTS.—

“(A) IN GENERAL.—The Secretary may waive one or more of the requirements established under paragraph (1) for an individual who is not able to meet such requirements because of—

“(i) a disability;

“(ii) a temporary medical condition; or

“(iii) any other extraordinary limitation as determined by the Secretary.

“(B) REGULATIONS.—The Secretary shall promulgate regulations under which a waiver described in subparagraph (A) may be granted.

“(5) URGENT OR EMERGENCY PUBLIC HEALTH CARE NEED.—For purposes of this section and section 214, the term ‘urgent or emergency public health care need’ means a health care need, as determined by the Secretary, arising as the result of—

“(A) a national emergency declared by the President under the National Emergencies Act (50 U.S.C. 1601 et seq.);

“(B) an emergency or major disaster declared by the President under the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5121 et seq.);

“(C) a public health emergency declared by the Secretary under section 319 of this Act; or

“(D) any emergency that, in the judgment of the Secretary, is appropriate for the deployment of members of the Corps.

“(b) CORPS MANAGEMENT FOR DEPLOYMENT.—The Secretary shall—

“(1) organize members of the Corps into units for rapid deployment by the Secretary to respond to urgent or emergency public health care needs;

“(2) establish appropriate procedures for the command and control of units or individual members of the Corps that are deployed at the direction of the President or the Secretary in response to an urgent or emergency public health care need of national, State or local significance;

“(3) ensure that members of the Corps are trained, equipped and otherwise prepared to fulfill their public health and emergency response roles; and

“(4) ensure that deployment planning takes into account—

“(A) any deployment exemptions that may be granted by the Secretary based on the unique requirements of an agency and an individual’s functional role in such agency; and

“(B) the nature of the urgent or emergency public health care need.

“(c) DEPLOYMENT OF DETAILED OR ASSIGNED OFFICERS.—For purposes of pay, allowances, and benefits of a Commissioned Corps officer who is detailed or assigned to a Federal entity, the deployment of such officer by the Secretary in response to an urgent or emergency public health care need shall be deemed to be an authorized activity of the Federal entity to which the officer is detailed or assigned.”

(c) PERSONNEL DEPLOYMENT AUTHORITY.—

(1) PERSONNEL DETAILED.—Section 214 of the Public Health Service Act (42 U.S.C. 215) is amended by adding at the end the following:

“(e) Except with respect to the United States Coast Guard and the Department of Defense, and except as provided in agreements negotiated with officials at agencies where officers of the Commissioned Corps may be assigned, the Secretary shall have the sole authority to deploy any Commissioned Corps officer assigned under this section to an entity outside of the Department of Health and Human Services for service under the Secretary’s direction in response to an urgent or emergency public health care need (as defined in section 203A(a)(5)).”

(2) NATIONAL HEALTH SERVICE CORPS.—Section 331(f) of the Public Health Service Act (42 U.S.C. 254d(f)(1)) is amended by inserting before the period the following: “, except when such members are Commissioned Corps officers who entered into a contract with Secretary under section 338A or 338B after December 31, 2006 and when the Secretary determines that exercising the authority provided under section 214 or 216 with respect to any such officer to would not cause unreasonable disruption to health care services provided in the community in which such officer is providing health care services”.

**TITLE III—ALL-HAZARDS MEDICAL SURGE CAPACITY**

**SEC. 301. NATIONAL DISASTER MEDICAL SYSTEM.**

(a) NATIONAL DISASTER MEDICAL SYSTEM.—Section 2812 of subtitle B of title XXVIII of the Public Health Service Act (42 U.S.C. 300hh-11 et seq.), as redesignated by section 102, is amended—

(1) by striking the section heading and inserting “national disaster medical system”;

(2) by striking subsection (a);

(3) by redesignating subsections (b) through (h) as subsections (a) through (g);

(4) in subsection (a), as so redesignated—

(A) in paragraph (2)(B), by striking “Federal Emergency Management Agency” and inserting “Department of Homeland Security”; and

(B) in paragraph (3)(C), by striking “Public Health Security and Bioterrorism Preparedness and Response Act of 2002” and inserting “Pandemic and All-Hazards Preparedness Act”;

(5) in subsection (b), as so redesignated, by—

(A) striking the subsection heading and inserting “MODIFICATIONS”;

(B) redesignating paragraph (2) as paragraph (3); and

(C) striking paragraph (1) and inserting the following:

“(1) IN GENERAL.—Taking into account the findings from the joint review described under paragraph (2), the Secretary shall modify the policies of the National Disaster Medical System as necessary.

“(2) JOINT REVIEW AND MEDICAL SURGE CAPACITY STRATEGIC PLAN.—Not later than 180 days after the date of enactment of the Pandemic and All-Hazards Preparedness Act, the Secretary, in coordination with the Secretary of Homeland Security, the Secretary of Defense, and the Secretary of Veterans Affairs, shall conduct a joint review of the National Disaster Medical System. Such review shall include an evaluation of medical surge capacity, as described by section 2803(a). As part of the National Health Security Strategy under section 2802, the Secretary shall update the findings from such review and further modify the policies of the National Disaster Medical System as necessary.”;

(6) by striking “subsection (b)” each place it appears and inserting “subsection (a)”;

(7) by striking “subsection (d)” each place it appears and inserting “subsection (c)”;

and

(8) in subsection (g), as so redesignated, by striking “2002 through 2006” and inserting “2007 through 2011”.

(b) TRANSFER OF NATIONAL DISASTER MEDICAL SYSTEM TO THE DEPARTMENT OF HEALTH AND HUMAN SERVICES.—There shall be transferred to the Secretary of Health and Human Services the functions, personnel, assets, and liabilities of the National Disaster Medical System of the Department of Homeland Security, including the functions of the Secretary of Homeland Security and the Under Secretary for Emergency Preparedness and Response relating thereto.

(c) CONFORMING AMENDMENTS TO THE HOMELAND SECURITY ACT OF 2002.—The Homeland Security Act of 2002 (6 U.S.C. 312(3)(B), 313(5)) is amended—

(1) in section 502(3)(B), by striking “, the National Disaster Medical System,”; and

(2) in section 503(5), by striking “, the National Disaster Medical System”.

(d) UPDATE OF CERTAIN PROVISION.—Section 319F(b)(2) of the Public Health Service Act (42 U.S.C. 247d-6(b)(2)) is amended—

(1) in the paragraph heading, by striking “CHILDREN AND TERRORISM” and inserting “AT-RISK INDIVIDUALS AND PUBLIC HEALTH EMERGENCIES”;

(2) in subparagraph (A), by striking “Children and Terrorism” and inserting “At-Risk Individuals and Public Health Emergencies”;

(3) in subparagraph (B)—

(A) in clause (i), by striking “bioterrorism as it relates to children” and inserting “public health emergencies as they relate to at-risk individuals”;

(B) in clause (ii), by striking “children” and inserting “at-risk individuals”;

(C) in clause (iii), by striking “children” and inserting “at-risk individuals”;

(4) in subparagraph (C), by striking “children” and all that follows through the period and inserting “at-risk populations.”;

(5) in subparagraph (D), by striking “one year” and inserting “six years”.

(e) CONFORMING AMENDMENT.—Section 319F(b)(3)(B) of the Public Health Service Act (42 U.S.C. 247d-6(b)(3)(B)) is amended by striking “and the working group under subsection (a)”.

(f) EFFECTIVE DATE.—The amendments made by subsections (b) and (c) shall take effect on January 1, 2007.

#### SEC. 302. ENHANCING MEDICAL SURGE CAPACITY.

(a) IN GENERAL.—Title XXVIII of the Public Health Service Act (300hh-11 et seq.), as amended by section 103, is amended by inserting after section 2802 the following:

#### “SEC. 2803. ENHANCING MEDICAL SURGE CAPACITY.

“(a) STUDY OF ENHANCING MEDICAL SURGE CAPACITY.—As part of the joint review described in section 2812(b), the Secretary shall evaluate the benefits and feasibility of im-

proving the capacity of the Department of Health and Human Services to provide additional medical surge capacity to local communities in the event of a public health emergency. Such study shall include an assessment of the need for and feasibility of improving surge capacity through—

“(1) acquisition and operation of mobile medical assets by the Secretary to be deployed, on a contingency basis, to a community in the event of a public health emergency;

“(2) integrating the practice of telemedicine within the National Disaster Medical System; and

“(3) other strategies to improve such capacity as determined appropriate by the Secretary.

“(b) AUTHORITY TO ACQUIRE AND OPERATE MOBILE MEDICAL ASSETS.—In addition to any other authority to acquire, deploy, and operate mobile medical assets, the Secretary may acquire, deploy, and operate mobile medical assets if, taking into consideration the evaluation conducted under subsection (a), such acquisition, deployment, and operation is determined to be beneficial and feasible in improving the capacity of the Department of Health and Human Services to provide additional medical surge capacity to local communities in the event of a public health emergency.

“(c) USING FEDERAL FACILITIES TO ENHANCE MEDICAL SURGE CAPACITY.—

“(1) ANALYSIS.—The Secretary shall conduct an analysis of whether there are Federal facilities which, in the event of a public health emergency, could practicably be used as facilities in which to provide health care.

“(2) MEMORANDA OF UNDERSTANDING.—If, based on the analysis conducted under paragraph (1), the Secretary determines that there are Federal facilities which, in the event of a public health emergency, could be used as facilities in which to provide health care, the Secretary shall, with respect to each such facility, seek to conclude a memorandum of understanding with the head of the Department or agency that operates such facility that permits the use of such facility to provide health care in the event of a public health emergency.”.

(b) EMTALA.—

(1) IN GENERAL.—Section 1135(b) of the Social Security Act (42 U.S.C. 1320b-5(b)) is amended—

(A) in paragraph (3), by striking subparagraph (B) and inserting the following:

“(B) the direction or relocation of an individual to receive medical screening in an alternative location—

“(i) pursuant to an appropriate State emergency preparedness plan; or

“(ii) in the case of a public health emergency described in subsection (g)(1)(B) that involves a pandemic infectious disease, pursuant to a State pandemic preparedness plan or a plan referred to in clause (i), whichever is applicable in the State;”;

(B) in the third sentence, by striking “and shall be limited to” and inserting “and, except in the case of a waiver or modification to which the fifth sentence of this subsection applies, shall be limited to”;

(C) by adding at the end the following: “If a public health emergency described in subsection (g)(1)(B) involves a pandemic infectious disease (such as pandemic influenza), the duration of a waiver or modification under paragraph (3) shall be determined in accordance with subsection (e) as such subsection applies to public health emergencies.”.

(2) EFFECTIVE DATE.—The amendments made by paragraph (1) shall take effect on the date of the enactment of this Act and shall apply to public health emergencies declared pursuant to section 319 of the Public

Health Service Act (42 U.S.C. 247d) on or after such date.

#### SEC. 303. ENCOURAGING HEALTH PROFESSIONAL VOLUNTEERS.

(a) VOLUNTEER MEDICAL RESERVE CORPS.—Title XXVIII of the Public Health Service Act (42 U.S.C. 300hh-11 et seq.), as amended by this Act, is amended by inserting after section 2812 the following:

#### “SEC. 2813. VOLUNTEER MEDICAL RESERVE CORPS.

“(a) IN GENERAL.—Not later than 180 days after the date of enactment of the Pandemic and All-Hazards Preparedness Act, the Secretary, in collaboration with State, local, and tribal officials, shall build on State, local, and tribal programs in existence on the date of enactment of such Act to establish and maintain a Medical Reserve Corps (referred to in this section as the ‘Corps’) to provide for an adequate supply of volunteers in the case of a Federal, State, local, or tribal public health emergency. The Corps shall be headed by a Director who shall be appointed by the Secretary and shall oversee the activities of the Corps chapters that exist at the State, local, and tribal levels.

“(b) STATE, LOCAL, AND TRIBAL COORDINATION.—The Corps shall be established using existing State, local, and tribal teams and shall not alter such teams.

“(c) COMPOSITION.—The Corps shall be composed of individuals who—

“(1)(A) are health professionals who have appropriate professional training and expertise as determined appropriate by the Director of the Corps; or

“(B) are non-health professionals who have an interest in serving in an auxiliary or support capacity to facilitate access to health care services in a public health emergency;

“(2) are certified in accordance with the certification program developed under subsection (d);

“(3) are geographically diverse in residence;

“(4) have registered and carry out training exercises with a local chapter of the Medical Reserve Corps; and

“(5) indicate whether they are willing to be deployed outside the area in which they reside in the event of a public health emergency.

“(d) CERTIFICATION; DRILLS.—

“(1) CERTIFICATION.—The Director, in collaboration with State, local, and tribal officials, shall establish a process for the periodic certification of individuals who volunteer for the Corps, as determined by the Secretary, which shall include the completion by each individual of the core training programs developed under section 319F, as required by the Director. Such certification shall not supercede State licensing or credentialing requirements.

“(2) DRILLS.—In conjunction with the core training programs referred to in paragraph (1), and in order to facilitate the integration of trained volunteers into the health care system at the local level, Corps members shall engage in periodic training exercises to be carried out at the local level.

“(e) DEPLOYMENT.—During a public health emergency, the Secretary shall have the authority to activate and deploy willing members of the Corps to areas of need, taking into consideration the public health and medical expertise required, with the concurrence of the State, local, or tribal officials from the area where the members reside.

“(f) EXPENSES AND TRANSPORTATION.—While engaged in performing duties as a member of the Corps pursuant to an assignment by the Secretary (including periods of travel to facilitate such assignment), members of the Corps who are not otherwise employed by the Federal Government shall be

allowed travel or transportation expenses, including per diem in lieu of subsistence.

“(g) IDENTIFICATION.—The Secretary, in cooperation and consultation with the States, shall develop a Medical Reserve Corps Identification Card that describes the licensure and certification information of Corps members, as well as other identifying information determined necessary by the Secretary.

“(h) INTERMITTENT DISASTER-RESPONSE PERSONNEL.—

“(1) IN GENERAL.—For the purpose of assisting the Corps in carrying out duties under this section, during a public health emergency, the Secretary may appoint selected individuals to serve as intermittent personnel of such Corps in accordance with applicable civil service laws and regulations. In all other cases, members of the Corps are subject to the laws of the State in which the activities of the Corps are undertaken.

“(2) APPLICABLE PROTECTIONS.—Subsections (c)(2), (d), and (e) of section 2812 shall apply to an individual appointed under paragraph (1) in the same manner as such subsections apply to an individual appointed under section 2812(c).

“(3) LIMITATION.—State, local, and tribal officials shall have no authority to designate a member of the Corps as Federal intermittent disaster-response personnel, but may request the services of such members.

“(i) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to carry out this section, \$22,000,000 for fiscal year 2007, and such sums as may be necessary for each of fiscal years 2008 through 2011.”

(b) ENCOURAGING HEALTH PROFESSIONS VOLUNTEERS.—Section 319I of the Public Health Service Act (42 U.S.C. 247d-7b) is amended—

(1) by redesignating subsections (e) and (f) as subsections (j) and (k), respectively;

(2) by striking subsections (a) and (b) and inserting the following:

“(a) IN GENERAL.—Not later than 12 months after the date of enactment of the Pandemic and All-Hazards Preparedness Act, the Secretary shall link existing State verification systems to maintain a single national interoperable network of systems, each system being maintained by a State or group of States, for the purpose of verifying the credentials and licenses of health care professionals who volunteer to provide health services during a public health emergency.

“(b) REQUIREMENTS.—The interoperable network of systems established under subsection (a) (referred to in this section as the ‘verification network’) shall include—

“(1) with respect to each volunteer health professional included in the verification network—

“(A) information necessary for the rapid identification of, and communication with, such professionals; and

“(B) the credentials, certifications, licenses, and relevant training of such individuals; and

“(2) the name of each member of the Medical Reserve Corps, the National Disaster Medical System, and any other relevant federally-sponsored or administered programs determined necessary by the Secretary.”;

(3) in subsection (c), strike “system” and insert “network”; and

(4) by striking subsection (d) and inserting the following:

“(d) ACCESSIBILITY.—The Secretary shall ensure that the verification network is electronically accessible by State, local, and tribal health departments and can be linked with the identification cards under section 2813.

“(e) CONFIDENTIALITY.—The Secretary shall establish and require the application of and compliance with measures to ensure the effective security of, integrity of, and access

to the data included in the verification network.

“(f) COORDINATION.—The Secretary shall coordinate with the Secretary of Veterans Affairs and the Secretary of Homeland Security to assess the feasibility of integrating the verification network under this section with the VetPro system of the Department of Veterans Affairs and the National Emergency Responder Credentialing System of the Department of Homeland Security. The Secretary shall, if feasible, integrate the verification network under this section with such VetPro system and the National Emergency Responder Credentialing System.

“(g) UPDATING OF INFORMATION.—The States that are participants in the verification network shall, on at least a quarterly basis, work with the Director to provide for the updating of the information contained in the verification network.

“(h) CLARIFICATION.—Inclusion of a health professional in the verification network shall not constitute appointment of such individual as a Federal employee for any purpose, either under section 2812(c) or otherwise. Such appointment may only be made under section 2812 or 2813.

“(i) HEALTH CARE PROVIDER LICENSES.—The Secretary shall encourage States to establish and implement mechanisms to waive the application of licensing requirements applicable to health professionals, who are seeking to provide medical services (within their scope of practice), during a national, State, local, or tribal public health emergency upon verification that such health professionals are licensed and in good standing in another State and have not been disciplined by any State health licensing or disciplinary board.”; and

(5) in subsection (k) (as so redesignated), by striking “2006” and inserting “2011”.

#### SEC. 304. CORE EDUCATION AND TRAINING.

Section 319F of the Public Health Service Act (42 U.S.C. 247d-6) is amended—

(1) by striking subsection (a) and inserting the following:

“(a) ALL-HAZARDS PUBLIC HEALTH AND MEDICAL RESPONSE CURRICULA AND TRAINING.—

“(1) IN GENERAL.—The Secretary, in collaboration with the Secretary of Defense, and in consultation with relevant public and private entities, shall develop core health and medical response curricula and trainings by adapting applicable existing curricula and training programs to improve responses to public health emergencies.

“(2) CURRICULUM.—The public health and medical response training program may include course work related to—

“(A) medical management of casualties, taking into account the needs of at-risk individuals;

“(B) public health aspects of public health emergencies;

“(C) mental health aspects of public health emergencies;

“(D) national incident management, including coordination among Federal, State, local, tribal, international agencies, and other entities; and

“(E) protecting health care workers and health care first responders from workplace exposures during a public health emergency.

“(3) PEER REVIEW.—On a periodic basis, products prepared as part of the program shall be rigorously tested and peer-reviewed by experts in the relevant fields.

“(4) CREDIT.—The Secretary and the Secretary of Defense shall—

“(A) take into account continuing professional education requirements of public health and healthcare professions; and

“(B) cooperate with State, local, and tribal accrediting agencies and with professional

associations in arranging for students enrolled in the program to obtain continuing professional education credit for program courses.

“(5) DISSEMINATION AND TRAINING.—

“(A) IN GENERAL.—The Secretary may provide for the dissemination and teaching of the materials described in paragraphs (1) and (2) by appropriate means, as determined by the Secretary.

“(B) CERTAIN ENTITIES.—The education and training activities described in subparagraph (A) may be carried out by Federal public health or medical entities, appropriate educational entities, professional organizations and societies, private accrediting organizations, and other nonprofit institutions or entities meeting criteria established by the Secretary.

“(C) GRANTS AND CONTRACTS.—In carrying out this subsection, the Secretary may carry out activities directly or through the award of grants and contracts, and may enter into interagency agreements with other Federal agencies.”.

(2) by striking subsections (c) through (g) and inserting the following:

“(c) EXPANSION OF EPIDEMIC INTELLIGENCE SERVICE PROGRAM.—The Secretary may establish 20 officer positions in the Epidemic Intelligence Service Program, in addition to the number of the officer positions offered under such Program in 2006, for individuals who agree to participate, for a period of not less than 2 years, in the Career Epidemiology Field Officer program in a State, local, or tribal health department that serves a health professional shortage area (as defined under section 332(a)), a medically underserved population (as defined under section 330(b)(3)), or a medically underserved area or area at high risk of a public health emergency as designated by the Secretary.

“(d) CENTERS FOR PUBLIC HEALTH PREPAREDNESS; CORE CURRICULA AND TRAINING.—

“(1) IN GENERAL.—The Secretary may establish at accredited schools of public health, Centers for Public Health Preparedness (hereafter referred to in this section as the ‘Centers’).

“(2) ELIGIBILITY.—To be eligible to receive an award under this subsection to establish a Center, an accredited school of public health shall agree to conduct activities consistent with the requirements of this subsection.

“(3) CORE CURRICULA.—The Secretary, in collaboration with the Centers and other public or private entities shall establish core curricula based on established competencies leading to a 4-year bachelor’s degree, a graduate degree, a combined bachelor and master’s degree, or a certificate program, for use by each Center. The Secretary shall disseminate such curricula to other accredited schools of public health and other health professions schools determined appropriate by the Secretary, for voluntary use by such schools.

“(4) CORE COMPETENCY-BASED TRAINING PROGRAM.—The Secretary, in collaboration with the Centers and other public or private entities shall facilitate the development of a competency-based training program to train public health practitioners. The Centers shall use such training program to train public health practitioners. The Secretary shall disseminate such training program to other accredited schools of public health, health professions schools, and other public or private entities as determined by the Secretary, for voluntary use by such entities.

“(5) CONTENT OF CORE CURRICULA AND TRAINING PROGRAM.—The Secretary shall ensure that the core curricula and training program established pursuant to this subsection respond to the needs of State, local, and tribal public health authorities and integrate and emphasize essential public health

security capabilities consistent with section 2802(b)(2).

“(6) **ACADEMIC-WORKFORCE COMMUNICATION.**—As a condition of receiving funding from the Secretary under this subsection, a Center shall collaborate with a State, local, or tribal public health department to—

“(A) define the public health preparedness and response needs of the community involved;

“(B) assess the extent to which such needs are fulfilled by existing preparedness and response activities of such school or health department, and how such activities may be improved;

“(C) prior to developing new materials or trainings, evaluate and utilize relevant materials and trainings developed by others Centers; and

“(D) evaluate community impact and the effectiveness of any newly developed materials or trainings.

“(7) **PUBLIC HEALTH SYSTEMS RESEARCH.**—In consultation with relevant public and private entities, the Secretary shall define the existing knowledge base for public health preparedness and response systems, and establish a research agenda based on Federal, State, local, and tribal public health preparedness priorities. As a condition of receiving funding from the Secretary under this subsection, a Center shall conduct public health systems research that is consistent with the agenda described under this paragraph.”;

(3) by redesignating subsection (h) as subsection (e);

(4) by inserting after subsection (e) (as so redesignated), the following:

“(f) **AUTHORIZATION OF APPROPRIATIONS.**—

“(1) **FISCAL YEAR 2007.**—There are authorized to be appropriated to carry out this section for fiscal year 2007—

“(A) to carry out subsection (a)—

“(i) \$5,000,000 to carry out paragraphs (1) through (4); and

“(ii) \$7,000,000 to carry out paragraph (5);

“(B) to carry out subsection (c), \$3,000,000; and

“(C) to carry out subsection (d), \$31,000,000, of which \$5,000,000 shall be used to carry out paragraphs (3) through (5) of such subsection.

“(2) **SUBSEQUENT FISCAL YEARS.**—There are authorized to be appropriated such sums as may be necessary to carry out this section for fiscal year 2008 and each subsequent fiscal year.”; and

(5) by striking subsections (i) and (j).

**SEC. 305. PARTNERSHIPS FOR STATE AND REGIONAL HOSPITAL PREPAREDNESS TO IMPROVE SURGE CAPACITY.**

Section 319C-2 of the Public Health Service Act (42 U.S.C. 247d-3b) is amended to read as follows:

**“SEC. 319C-2. PARTNERSHIPS FOR STATE AND REGIONAL HOSPITAL PREPAREDNESS TO IMPROVE SURGE CAPACITY.**

“(a) **IN GENERAL.**—The Secretary shall award competitive grants or cooperative agreements to eligible entities to enable such entities to improve surge capacity and enhance community and hospital preparedness for public health emergencies.

“(b) **ELIGIBILITY.**—To be eligible for an award under subsection (a), an entity shall—

“(1)(A) be a partnership consisting of—

“(i) one or more hospitals, at least one of which shall be a designated trauma center, consistent with section 1213(c);

“(ii) one or more other local health care facilities, including clinics, health centers, primary care facilities, mental health centers, mobile medical assets, or nursing homes; and

“(iii)(I) one or more political subdivisions;

“(II) one or more States; or

“(III) one or more States and one or more political subdivisions; and

“(B) prepare, in consultation with the Chief Executive Officer and the lead health officials of the State, District, or territory in which the hospital and health care facilities described in subparagraph (A) are located, and submit to the Secretary, an application at such time, in such manner, and containing such information as the Secretary may require; or

“(2)(A) be an entity described in section 319C-1(b)(1); and

“(B) submit an application at such time, in such manner, and containing such information as the Secretary may require, including the information or assurances required under section 319C-1(b)(2) and an assurance that the State will adhere to any applicable guidelines established by the Secretary.

“(c) **USE OF FUNDS.**—An award under subsection (a) shall be expended for activities to achieve the preparedness goals described under paragraphs (1), (3), (4), (5), and (6) of section 2802(b).

“(d) **PREFERENCES.**—

“(1) **REGIONAL COORDINATION.**—In making awards under subsection (a), the Secretary shall give preference to eligible entities that submit applications that, in the determination of the Secretary—

“(A) will enhance coordination—

“(i) among the entities described in subsection (b)(1)(A)(i); and

“(ii) between such entities and the entities described in subsection (b)(1)(A)(ii); and

“(B) include, in the partnership described in subsection (b)(1)(A), a significant percentage of the hospitals and health care facilities within the geographic area served by such partnership.

“(2) **OTHER PREFERENCES.**—In making awards under subsection (a), the Secretary shall give preference to eligible entities that, in the determination of the Secretary—

“(A) include one or more hospitals that are participants in the National Disaster Medical System;

“(B) are located in a geographic area that faces a high degree of risk, as determined by the Secretary in consultation with the Secretary of Homeland Security; or

“(C) have a significant need for funds to achieve the medical preparedness goals described in section 2802(b)(3).

“(e) **CONSISTENCY OF PLANNED ACTIVITIES.**—The Secretary may not award a cooperative agreement to an eligible entity described in subsection (b)(1) unless the application submitted by the entity is coordinated and consistent with an applicable State All-Hazards Public Health Emergency Preparedness and Response Plan and relevant local plans, as determined by the Secretary in consultation with relevant State health officials..

“(f) **LIMITATION ON AWARDS.**—A political subdivision shall not participate in more than one partnership described in subsection (b)(1).

“(g) **COORDINATION WITH LOCAL RESPONSE CAPABILITIES.**—An eligible entity shall, to the extent practicable, ensure that activities carried out under an award under subsection (a) are coordinated with activities of relevant local Metropolitan Medical Response Systems, local Medical Reserve Corps, the Cities Readiness Initiative, and local emergency plans.

“(h) **MAINTENANCE OF FUNDING.**—

“(1) **IN GENERAL.**—An entity that receives an award under this section shall maintain expenditures for health care preparedness at a level that is not less than the average level of such expenditures maintained by the entity for the preceding 2 year period.

“(2) **RULE OF CONSTRUCTION.**—Nothing in this section shall be construed to prohibit the use of awards under this section to pay salary and related expenses of public health and other professionals employed by State,

local, or tribal agencies who are carrying out activities supported by such awards (regardless of whether the primary assignment of such personnel is to carry out such activities).

“(i) **PERFORMANCE AND ACCOUNTABILITY.**—The requirements of section 319C-1(g), (j), and (k) shall apply to entities receiving awards under this section (regardless of whether such entities are described under subsection (b)(1)(A) or (b)(2)(A)) in the same manner as such requirements apply to entities under section 319C-1. An entity described in subsection (b)(1)(A) shall make such reports available to the lead health official of the State in which such partnership is located.

“(j) **AUTHORIZATION OF APPROPRIATIONS.**—

“(1) **IN GENERAL.**—For the purpose of carrying out this section, there is authorized to be appropriated \$474,000,000 for fiscal year 2007, and such sums as may be necessary for each of fiscal years 2008 through 2011.

“(2) **RESERVATION OF AMOUNTS FOR PARTNERSHIPS.**—Prior to making awards described in paragraph (3), the Secretary may reserve from the amount appropriated under paragraph (1) for a fiscal year, an amount determined appropriate by the Secretary for making awards to entities described in subsection (b)(1)(A).

“(3) **AWARDS TO STATES AND POLITICAL SUBDIVISIONS.**—

“(A) **IN GENERAL.**—From amounts appropriated for a fiscal year under paragraph (1) and not reserved under paragraph (2), the Secretary shall make awards to entities described in subsection (b)(2)(A) that have completed an application as described in subsection (b)(2)(B).

“(B) **AMOUNT.**—The Secretary shall determine the amount of an award to each entity described in subparagraph (A) in the same manner as such amounts are determined under section 319C-1(h).”.

**SEC. 306. ENHANCING THE ROLE OF THE DEPARTMENT OF VETERANS AFFAIRS.**

(a) **IN GENERAL.**—Section 8117 of title 38, United States Code, is amended—

(1) in subsection (a)—

(A) in paragraph (1), by—

(i) striking “chemical or biological attack” and inserting “a public health emergency (as defined in section 2801 of the Public Health Service Act)”;

(ii) striking “an attack” and inserting “such an emergency”;

(iii) striking “public health emergencies” and inserting “such emergencies”;

(B) in paragraph (2)—

(i) in subparagraph (A), by striking “; and” and inserting a semicolon;

(ii) in subparagraph (B), by striking the period and inserting a semicolon; and

(iii) by adding at the end the following:

“(C) organizing, training, and equipping the staff of such centers to support the activities carried out by the Secretary of Health and Human Services under section 2801 of the Public Health Service Act in the event of a public health emergency and incidents covered by the National Response Plan developed pursuant to section 502(6) of the Homeland Security Act of 2002, or any successor plan; and

“(D) providing medical logistical support to the National Disaster Medical System and the Secretary of Health and Human Services as necessary, on a reimbursable basis, and in coordination with other designated Federal agencies.”;

(2) in subsection (c), by striking “a chemical or biological attack or other terrorist attack.” and inserting “a public health emergency. The Secretary shall, through existing medical procurement contracts, and on a reimbursable basis, make available as necessary, medical supplies, equipment, and

pharmaceuticals in response to a public health emergency in support of the Secretary of Health and Human Services.”;

(3) in subsection (d), by—

(A) striking “develop and”;

(B) striking “biological, chemical, or radiological attacks” and inserting “public health emergencies”;

(C) by inserting “consistent with section 319F(a) of the Public Health Service Act” before the period; and

(4) in subsection (e)—

(A) in paragraph (1), by striking “2811(b)” and inserting “2812”;

(B) in paragraph (2)—

(i) by striking “bioterrorism and other”;

and

(ii) by striking “319F(a)” and inserting “319F”.

(b) AUTHORIZATION OF APPROPRIATIONS.—Section 8117 of title 38, United States Code, is amended by adding at the end the following:

“(g) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated, such sums as may be necessary to carry out this section for each of fiscal years 2007 through 2011.”.

#### TITLE IV—PANDEMIC AND BIODEFENSE VACCINE AND DRUG DEVELOPMENT

##### SEC. 401. BIOMEDICAL ADVANCED RESEARCH AND DEVELOPMENT AUTHORITY.

Title III of the Public Health Service Act (42 U.S.C. 241 et seq.) is amended by inserting after section 319K the following:

##### “SEC. 319L. BIOMEDICAL ADVANCED RESEARCH AND DEVELOPMENT AUTHORITY.

“(a) DEFINITIONS.—In this section:

“(1) BARDA.—The term ‘BARDA’ means the Biomedical Advanced Research and Development Authority.

“(2) FUND.—The term ‘Fund’ means the Biodefense Medical Countermeasure Development Fund established under subsection (d).

“(3) OTHER TRANSACTIONS.—The term ‘other transactions’ means transactions, other than procurement contracts, grants, and cooperative agreements, such as the Secretary of Defense may enter into under section 2371 of title 10, United States Code.

“(4) QUALIFIED COUNTERMEASURE.—The term ‘qualified countermeasure’ has the meaning given such term in section 319F-1.

“(5) QUALIFIED PANDEMIC OR EPIDEMIC PRODUCT.—The term ‘qualified pandemic or epidemic product’ has the meaning given the term in section 319F-3.

“(6) ADVANCED RESEARCH AND DEVELOPMENT.—

“(A) IN GENERAL.—The term ‘advanced research and development’ means, with respect to a product that is or may become a qualified countermeasure or a qualified pandemic or epidemic product, activities that predominantly—

“(i) are conducted after basic research and preclinical development of the product; and

“(ii) are related to manufacturing the product on a commercial scale and in a form that satisfies the regulatory requirements under the Federal Food, Drug, and Cosmetic Act or under section 351 of this Act.

“(B) ACTIVITIES INCLUDED.—The term under subparagraph (A) includes—

“(i) testing of the product to determine whether the product may be approved, cleared, or licensed under the Federal Food, Drug, and Cosmetic Act or under section 351 of this Act for a use that is or may be the basis for such product becoming a qualified countermeasure or qualified pandemic or epidemic product, or to help obtain such approval, clearance, or license;

“(ii) design and development of tests or models, including animal models, for such testing;

“(iii) activities to facilitate manufacture of the product on a commercial scale with consistently high quality, as well as to improve and make available new technologies to increase manufacturing surge capacity;

“(iv) activities to improve the shelf-life of the product or technologies for administering the product; and

“(v) such other activities as are part of the advanced stages of testing, refinement, improvement, or preparation of the product for such use and as are specified by the Secretary.

“(7) SECURITY COUNTERMEASURE.—The term ‘security countermeasure’ has the meaning given such term in section 319F-2.

“(8) RESEARCH TOOL.—The term ‘research tool’ means a device, technology, biological material (including a cell line or an antibody), reagent, animal model, computer system, computer software, or analytical technique that is developed to assist in the discovery, development, or manufacture of qualified countermeasures or qualified pandemic or epidemic products.

“(9) PROGRAM MANAGER.—The term ‘program manager’ means an individual appointed to carry out functions under this section and authorized to provide project oversight and management of strategic initiatives.

“(10) PERSON.—The term ‘person’ includes an individual, partnership, corporation, association, entity, or public or private corporation, and a Federal, State, or local government agency or department.

“(b) STRATEGIC PLAN FOR COUNTERMEASURE RESEARCH, DEVELOPMENT, AND PROCUREMENT.—

“(1) IN GENERAL.—Not later than 6 months after the date of enactment of the Pandemic and All-Hazards Preparedness Act, the Secretary shall develop and make public a strategic plan to integrate biodefense and emerging infectious disease requirements with the advanced research and development, strategic initiatives for innovation, and the procurement of qualified countermeasures and qualified pandemic or epidemic products. The Secretary shall carry out such activities as may be practicable to disseminate the information contained in such plan to persons who may have the capacity to substantially contribute to the activities described in such strategic plan. The Secretary shall update and incorporate such plan as part of the National Health Security Strategy described in section 2802.

“(2) CONTENT.—The strategic plan under paragraph (1) shall guide—

“(A) research and development, conducted or supported by the Department of Health and Human Services, of qualified countermeasures and qualified pandemic or epidemic products against possible biological, chemical, radiological, and nuclear agents and to emerging infectious diseases;

“(B) innovation in technologies that may assist advanced research and development of qualified countermeasures and qualified pandemic or epidemic products (such research and development referred to in this section as ‘countermeasure and product advanced research and development’); and

“(C) procurement of such qualified countermeasures and qualified pandemic or epidemic products by such Department.

“(c) BIOMEDICAL ADVANCED RESEARCH AND DEVELOPMENT AUTHORITY.—

“(1) ESTABLISHMENT.—There is established within the Department of Health and Human Services the Biomedical Advanced Research and Development Authority.

“(2) IN GENERAL.—Based upon the strategic plan described in subsection (b), the Secretary shall coordinate the acceleration of countermeasure and product advanced research and development by—

“(A) facilitating collaboration between the Department of Health and Human Services and other Federal agencies, relevant industries, academia, and other persons, with respect to such advanced research and development;

“(B) promoting countermeasure and product advanced research and development;

“(C) facilitating contacts between interested persons and the offices or employees authorized by the Secretary to advise such persons regarding requirements under the Federal Food, Drug, and Cosmetic Act and under section 351 of this Act; and

“(D) promoting innovation to reduce the time and cost of countermeasure and product advanced research and development.

“(3) DIRECTOR.—The BARDA shall be headed by a Director (referred to in this section as the ‘Director’) who shall be appointed by the Secretary and to whom the Secretary shall delegate such functions and authorities as necessary to implement this section.

“(4) DUTIES.—

“(A) COLLABORATION.—To carry out the purpose described in paragraph (2)(A), the Secretary shall—

“(i) facilitate and increase the expeditious and direct communication between the Department of Health and Human Services and relevant persons with respect to countermeasure and product advanced research and development, including by—

“(I) facilitating such communication regarding the processes for procuring such advanced research and development with respect to qualified countermeasures and qualified pandemic or epidemic products of interest; and

“(II) soliciting information about and data from research on potential qualified countermeasures and qualified pandemic or epidemic products and related technologies;

“(ii) at least annually—

“(I) convene meetings with representatives from relevant industries, academia, other Federal agencies, international agencies as appropriate, and other interested persons;

“(II) sponsor opportunities to demonstrate the operation and effectiveness of relevant biodefense countermeasure technologies; and

“(III) convene such working groups on countermeasure and product advanced research and development as the Secretary may determine are necessary to carry out this section; and

“(iii) carry out the activities described in section 405 of the Pandemic and All-Hazards Preparedness Act.

“(B) SUPPORT ADVANCED RESEARCH AND DEVELOPMENT.—To carry out the purpose described in paragraph (2)(B), the Secretary shall—

“(i) conduct ongoing searches for, and support calls for, potential qualified countermeasures and qualified pandemic or epidemic products;

“(ii) direct and coordinate the countermeasure and product advanced research and development activities of the Department of Health and Human Services;

“(iii) establish strategic initiatives to accelerate countermeasure and product advanced research and development and innovation in such areas as the Secretary may identify as priority unmet need areas; and

“(iv) award contracts, grants, cooperative agreements, and enter into other transactions, for countermeasure and product advanced research and development.

“(C) FACILITATING ADVICE.—To carry out the purpose described in paragraph (2)(C) the Secretary shall—

“(i) connect interested persons with the offices or employees authorized by the Secretary to advise such persons regarding the regulatory requirements under the Federal



Food, Drug, and Cosmetic Act and under section 351 of this Act related to the approval, clearance, or licensure of qualified countermeasures or qualified pandemic or epidemic products; and

“(ii) with respect to persons performing countermeasure and product advanced research and development funded under this section, enable such offices or employees to provide to the extent practicable such advice in a manner that is ongoing and that is otherwise designed to facilitate expeditious development of qualified countermeasures and qualified pandemic or epidemic products that may achieve such approval, clearance, or licensure.

“(D) SUPPORTING INNOVATION.—To carry out the purpose described in paragraph (2)(D), the Secretary may award contracts, grants, and cooperative agreements, or enter into other transactions, such as prize payments, to promote—

“(i) innovation in technologies that may assist countermeasure and product advanced research and development;

“(ii) research on and development of research tools and other devices and technologies; and

“(iii) research to promote strategic initiatives, such as rapid diagnostics, broad spectrum antimicrobials, and vaccine manufacturing technologies.

“(5) TRANSACTION AUTHORITIES.—

“(A) OTHER TRANSACTIONS.—

“(i) IN GENERAL.—The Secretary shall have the authority to enter into other transactions under this subsection in the same manner as the Secretary of Defense enters into such transactions under section 2371 of title 10, United States Code.

“(ii) LIMITATIONS ON AUTHORITY.—

“(I) IN GENERAL.—Subsections (b), (c), and (h) of section 845 of the National Defense Authorization Act for Fiscal Year 1994 (10 U.S.C. 2371 note) shall apply to other transactions under this subparagraph as if such transactions were for prototype projects described by subsection (a) of such section 845.

“(II) WRITTEN DETERMINATIONS REQUIRED.—The authority of this subparagraph may be exercised for a project that is expected to cost the Department of Health and Human Services in excess of \$20,000,000 only upon a written determination by the senior procurement executive for the Department (as designated for purpose of section 16(c) of the Office of Federal Procurement Policy Act (41 U.S.C. 414(c))), that the use of such authority is essential to promoting the success of the project. The authority of the senior procurement executive under this subclause may not be delegated.

“(iii) GUIDELINES.—The Secretary shall establish guidelines regarding the use of the authority under clause (i). Such guidelines shall include auditing requirements.

“(B) EXPEDITED AUTHORITIES.—

“(i) IN GENERAL.—In awarding contracts, grants, and cooperative agreements, and in entering into other transactions under subparagraph (B) or (D) of paragraph (4), the Secretary shall have the expedited procurement authorities, the authority to expedite peer review, and the authority for personal services contracts, supplied by subsections (b), (c), and (d) of section 319F-1.

“(ii) APPLICATION OF PROVISIONS.—Provisions in such section 319F-1 that apply to such authorities and that require institution of internal controls, limit review, provide for Federal Tort Claims Act coverage of personal services contractors, and commit decisions to the discretion of the Secretary shall apply to the authorities as exercised pursuant to this paragraph.

“(iii) AUTHORITY TO LIMIT COMPETITION.—For purposes of applying section 319F-1(b)(1)(D) to this paragraph, the phrase ‘Bio-

Shield Program under the Project BioShield Act of 2004’ shall be deemed to mean the countermeasure and product advanced research and development program under this section.

“(iv) AVAILABILITY OF DATA.—The Secretary shall require that, as a condition of being awarded a contract, grant, cooperative agreement, or other transaction under subparagraph (B) or (D) of paragraph (4), a person make available to the Secretary on an ongoing basis, and submit upon request to the Secretary, all data related to or resulting from countermeasure and product advanced research and development carried out pursuant to this section.

“(C) ADVANCE PAYMENTS; ADVERTISING.—The Secretary may waive the requirements of section 3324(a) of title 31, United States Code, or section 3709 of the Revised Statutes of the United States (41 U.S.C. 5) upon the determination by the Secretary that such waiver is necessary to obtain countermeasures or products under this section.

“(D) MILESTONE-BASED PAYMENTS ALLOWED.—In awarding contracts, grants, and cooperative agreements, and in entering into other transactions, under this section, the Secretary may use milestone-based awards and payments.

“(E) FOREIGN NATIONALS ELIGIBLE.—The Secretary may under this section award contracts, grants, and cooperative agreements to, and may enter into other transactions with, highly qualified foreign national persons outside the United States, alone or in collaboration with American participants, when such transactions may inure to the benefit of the American people.

“(F) ESTABLISHMENT OF RESEARCH CENTERS.—The Secretary may assess the feasibility and appropriateness of establishing, through contract, grant, cooperative agreement, or other transaction, an arrangement with an existing research center in order to achieve the goals of this section. If such an agreement is not feasible and appropriate, the Secretary may establish one or more federally-funded research and development centers, or university-affiliated research centers, in accordance with section 303(c)(3) of the Federal Property and Administrative Services Act of 1949 (41 U.S.C. 253(c)(3)).

“(6) AT-RISK INDIVIDUALS.—In carrying out the functions under this section, the Secretary may give priority to the advanced research and development of qualified countermeasures and qualified pandemic or epidemic products that are likely to be safe and effective with respect to children, pregnant women, elderly, and other at-risk individuals.

“(7) PERSONNEL AUTHORITIES.—

“(A) SPECIALLY QUALIFIED SCIENTIFIC AND PROFESSIONAL PERSONNEL.—

“(i) IN GENERAL.—In addition to any other personnel authorities, the Secretary may—

“(I) without regard to those provisions of title 5, United States Code, governing appointments in the competitive service, appoint highly qualified individuals to scientific or professional positions in BARDA, such as program managers, to carry out this section; and

“(II) compensate them in the same manner and subject to the same terms and conditions in which individuals appointed under section 9903 of such title are compensated, without regard to the provisions of chapter 51 and subchapter III of chapter 53 of such title relating to classification and General Schedule pay rates.

“(ii) MANNER OF EXERCISE OF AUTHORITY.—The authority provided for in this subparagraph shall be exercised subject to the same limitations described in section 319F-1(e)(2).

“(iii) TERM OF APPOINTMENT.—The term limitations described in section 9903(c) of

title 5, United States Code, shall apply to appointments under this subparagraph, except that the references to the ‘Secretary’ and to the ‘Department of Defense’s national security missions’ shall be deemed to be to the Secretary of Health and Human Services and to the mission of the Department of Health and Human Services under this section.

“(B) SPECIAL CONSULTANTS.—In carrying out this section, the Secretary may appoint special consultants pursuant to section 207(f).

“(C) LIMITATION.—

“(i) IN GENERAL.—The Secretary may hire up to 100 highly qualified individuals, or up to 50 percent of the total number of employees, whichever is less, under the authorities provided for in subparagraphs (A) and (B).

“(ii) REPORT.—The Secretary shall report to Congress on a biennial basis on the implementation of this subparagraph.

“(d) FUND.—

“(1) ESTABLISHMENT.—There is established the Biodefense Medical Countermeasure Development Fund, which shall be available to carry out this section in addition to such amounts as are otherwise available for this purpose.

“(2) FUNDING.—To carry out the purposes of this section, there are authorized to be appropriated to the Fund—

“(A) \$1,070,000,000 for fiscal years 2006 through 2008, the amounts to remain available until expended; and

“(B) such sums as may be necessary for subsequent fiscal years, the amounts to remain available until expended.

“(e) INAPPLICABILITY OF CERTAIN PROVISIONS.—

“(1) DISCLOSURE.—

“(A) IN GENERAL.—The Secretary shall withhold from disclosure under section 552 of title 5, United States Code, specific technical data or scientific information that is created or obtained during the countermeasure and product advanced research and development carried out under subsection (c) that reveals significant and not otherwise publicly known vulnerabilities of existing medical or public health defenses against biological, chemical, nuclear, or radiological threats. Such information shall be deemed to be information described in section 552(b)(3) of title 5, United States Code.

“(B) REVIEW.—Information subject to non-disclosure under subparagraph (A) shall be reviewed by the Secretary every 5 years, or more frequently as determined necessary by the Secretary, to determine the relevance or necessity of continued nondisclosure.

“(C) SUNSET.—This paragraph shall cease to have force or effect on the date that is 7 years after the date of enactment of the Pandemic and All-Hazards Preparedness Act.

“(2) REVIEW.—Notwithstanding section 14 of the Federal Advisory Committee Act, a working group of BARDA under this section and the National Biodefense Science Board under section 319M shall each terminate on the date that is 5 years after the date on which each such group or Board, as applicable, was established. Such 5-year period may be extended by the Secretary for one or more additional 5-year periods if the Secretary determines that any such extension is appropriate.”

#### SEC. 402. NATIONAL BIODEFENSE SCIENCE BOARD.

Title III of the Public Health Service Act (42 U.S.C. 241 et seq.), as amended by section 401, is further amended by inserting after section 319L the following:

#### “SEC. 319M. NATIONAL BIODEFENSE SCIENCE BOARD AND WORKING GROUPS.

“(a) IN GENERAL.—

“(1) ESTABLISHMENT AND FUNCTION.—The Secretary shall establish the National Biodefense Science Board (referred to in this

section as the 'Board') to provide expert advice and guidance to the Secretary on scientific, technical and other matters of special interest to the Department of Health and Human Services regarding current and future chemical, biological, nuclear, and radiological agents, whether naturally occurring, accidental, or deliberate.

"(2) MEMBERSHIP.—The membership of the Board shall be comprised of individuals who represent the Nation's preeminent scientific, public health, and medical experts, as follows—

"(A) such Federal officials as the Secretary may determine are necessary to support the functions of the Board;

"(B) four individuals representing the pharmaceutical, biotechnology, and device industries;

"(C) four individuals representing academia; and

"(D) five other members as determined appropriate by the Secretary, of whom—

"(i) one such member shall be a practicing healthcare professional; and

"(ii) one such member shall be an individual from an organization representing healthcare consumers.

"(3) TERM OF APPOINTMENT.—A member of the Board described in subparagraph (B), (C), or (D) of paragraph (2) shall serve for a term of 3 years, except that the Secretary may adjust the terms of the initial Board appointees in order to provide for a staggered term of appointment for all members.

"(4) CONSECUTIVE APPOINTMENTS; MAXIMUM TERMS.—A member may be appointed to serve not more than 3 terms on the Board and may serve not more than 2 consecutive terms.

"(5) DUTIES.—The Board shall—

"(A) advise the Secretary on current and future trends, challenges, and opportunities presented by advances in biological and life sciences, biotechnology, and genetic engineering with respect to threats posed by naturally occurring infectious diseases and chemical, biological, radiological, and nuclear agents;

"(B) at the request of the Secretary, review and consider any information and findings received from the working groups established under subsection (b); and

"(C) at the request of the Secretary, provide recommendations and findings for expanded, intensified, and coordinated biodefense research and development activities.

"(6) MEETINGS.—

"(A) INITIAL MEETING.—Not later than one year after the date of enactment of the Pandemic and All-Hazards Preparedness Act, the Secretary shall hold the first meeting of the Board.

"(B) SUBSEQUENT MEETINGS.—The Board shall meet at the call of the Secretary, but in no case less than twice annually.

"(7) VACANCIES.—Any vacancy in the Board shall not affect its powers, but shall be filled in the same manner as the original appointment.

"(8) CHAIRPERSON.—The Secretary shall appoint a chairperson from among the members of the Board.

"(9) POWERS.—

"(A) HEARINGS.—The Board may hold such hearings, sit and act at such times and places, take such testimony, and receive such evidence as the Board considers advisable to carry out this subsection.

"(B) POSTAL SERVICES.—The Board may use the United States mails in the same manner and under the same conditions as other departments and agencies of the Federal Government.

"(10) PERSONNEL.—

"(A) EMPLOYEES OF THE FEDERAL GOVERNMENT.—A member of the Board that is an employee of the Federal Government may

not receive additional pay, allowances, or benefits by reason of the member's service on the Board.

"(B) OTHER MEMBERS.—A member of the Board that is not an employee of the Federal Government may be compensated at a rate not to exceed the daily equivalent of the annual rate of basic pay prescribed for level IV of the Executive Schedule under section 5315 of title 5, United States Code, for each day (including travel time) during which the member is engaged in the actual performance of duties as a member of the Board.

"(C) TRAVEL EXPENSES.—Each member of the Board shall receive travel expenses, including per diem in lieu of subsistence, in accordance with applicable provisions under subchapter I of chapter 57 of title 5, United States Code.

"(D) DETAIL OF GOVERNMENT EMPLOYEES.—Any Federal Government employee may be detailed to the Board with the approval for the contributing agency without reimbursement, and such detail shall be without interruption or loss of civil service status or privilege.

"(b) OTHER WORKING GROUPS.—The Secretary may establish a working group of experts, or may use an existing working group or advisory committee, to—

"(1) identify innovative research with the potential to be developed as a qualified countermeasure or a qualified pandemic or epidemic product;

"(2) identify accepted animal models for particular diseases and conditions associated with any biological, chemical, radiological, or nuclear agent, any toxin, or any potential pandemic infectious disease, and identify strategies to accelerate animal model and research tool development and validation; and

"(3) obtain advice regarding supporting and facilitating advanced research and development related to qualified countermeasures and qualified pandemic or epidemic products that are likely to be safe and effective with respect to children, pregnant women, and other vulnerable populations, and other issues regarding activities under this section that affect such populations.

"(c) DEFINITIONS.—Any term that is defined in section 319L and that is used in this section shall have the same meaning in this section as such term is given in section 319L.

"(d) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated \$1,000,000 to carry out this section for fiscal year 2007 and each fiscal year thereafter."

**SEC. 403. CLARIFICATION OF COUNTERMEASURES COVERED BY PROJECT BIOSHIELD.**

(a) QUALIFIED COUNTERMEASURE.—Section 319F-1(a) of the Public Health Service Act (42 U.S.C. 247d-6a(a)) is amended by striking paragraph (2) and inserting the following:

"(2) DEFINITIONS.—In this section:

"(A) QUALIFIED COUNTERMEASURE.—The term 'qualified countermeasure' means a drug (as that term is defined by section 201(g)(1) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 321(g)(1))), biological product (as that term is defined by section 351(i) of this Act (42 U.S.C. 262(i))), or device (as that term is defined by section 201(h) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 321(h))), that the Secretary determines to be a priority (consistent with sections 302(2) and 304(a) of the Homeland Security Act of 2002) to—

"(i) diagnose, mitigate, prevent, or treat harm from any biological agent (including organisms that cause an infectious disease) or toxin, chemical, radiological, or nuclear agent that may cause a public health emergency affecting national security; or

"(ii) diagnose, mitigate, prevent, or treat harm from a condition that may result in ad-

verse health consequences or death and may be caused by administering a drug, biological product, or device that is used as described in this subparagraph.

"(B) INFECTIOUS DISEASE.—The term 'infectious disease' means a disease potentially caused by a pathogenic organism (including a bacteria, virus, fungus, or parasite) that is acquired by a person and that reproduces in that person."

(b) SECURITY COUNTERMEASURE.—Section 319F-2(c)(1)(B) is amended by striking "treat, identify, or prevent" each place it appears and inserting "diagnose, mitigate, prevent, or treat".

(c) LIMITATION ON USE OF FUNDS.—Section 510(a) of the Homeland Security Act of 2002 (6 U.S.C. 320(a)) is amended by adding at the end the following: "None of the funds made available under this subsection shall be used to procure countermeasures to diagnose, mitigate, prevent, or treat harm resulting from any naturally occurring infectious disease or other public health threat that are not security countermeasures under section 319F-2(c)(1)(B)."

**SEC. 404. TECHNICAL ASSISTANCE.**

Subchapter E of chapter V of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 360bbb et seq.) is amended by adding at the end the following:

**"SEC. 565. TECHNICAL ASSISTANCE.**

"The Secretary, in consultation with the Commissioner of Food and Drugs, shall establish within the Food and Drug Administration a team of experts on manufacturing and regulatory activities (including compliance with current Good Manufacturing Practice) to provide both off-site and on-site technical assistance to the manufacturers of qualified countermeasures (as defined in section 319F-1 of the Public Health Service Act), security countermeasures (as defined in section 319F-2 of such Act), or vaccines, at the request of such a manufacturer and at the discretion of the Secretary, if the Secretary determines that a shortage or potential shortage may occur in the United States in the supply of such vaccines or countermeasures and that the provision of such assistance would be beneficial in helping alleviate or avert such shortage."

**SEC. 405. COLLABORATION AND COORDINATION.**

(a) LIMITED ANTITRUST EXEMPTION.—

(1) MEETINGS AND CONSULTATIONS TO DISCUSS SECURITY COUNTERMEASURES, QUALIFIED COUNTERMEASURES, OR QUALIFIED PANDEMIC OR EPIDEMIC PRODUCT DEVELOPMENT.—

(A) AUTHORITY TO CONDUCT MEETINGS AND CONSULTATIONS.—The Secretary of Health and Human Services (referred to in this subsection as the "Secretary"), in coordination with the Attorney General and the Secretary of Homeland Security, may conduct meetings and consultations with persons engaged in the development of a security countermeasure (as defined in section 319F-2 of the Public Health Service Act (42 U.S.C. 247d-6b)) (as amended by this Act), a qualified countermeasure (as defined in section 319F-1 of the Public Health Service Act (42 U.S.C. 247d-6a)) (as amended by this Act), or a qualified pandemic or epidemic product (as defined in section 319F-3 of the Public Health Service Act (42 U.S.C. 247d-6d)) for the purpose of the development, manufacture, distribution, purchase, or storage of a countermeasure or product. The Secretary may convene such meeting or consultation at the request of the Secretary of Homeland Security, the Attorney General, the Chairman of the Federal Trade Commission (referred to in this section as the "Chairman"), or any interested person, or upon initiation by the Secretary. The Secretary shall give prior notice of any such meeting or consultation,

and the topics to be discussed, to the Attorney General, the Chairman, and the Secretary of Homeland Security.

(B) MEETING AND CONSULTATION CONDITIONS.—A meeting or consultation conducted under subparagraph (A) shall—

(i) be chaired or, in the case of a consultation, facilitated by the Secretary;

(ii) be open to persons involved in the development, manufacture, distribution, purchase, or storage of a countermeasure or product, as determined by the Secretary;

(iii) be open to the Attorney General, the Secretary of Homeland Security, and the Chairman;

(iv) be limited to discussions involving covered activities; and

(v) be conducted in such manner as to ensure that no national security, confidential commercial, or proprietary information is disclosed outside the meeting or consultation.

(C) LIMITATION.—The Secretary may not require participants to disclose confidential commercial or proprietary information.

(D) TRANSCRIPT.—The Secretary shall maintain a complete verbatim transcript of each meeting or consultation conducted under this subsection. Such transcript (or a portion thereof) shall not be disclosed under section 552 of title 5, United States Code, to the extent that the Secretary, in consultation with the Attorney General and the Secretary of Homeland Security, determines that disclosure of such transcript (or portion thereof) would pose a threat to national security. The transcript (or portion thereof) with respect to which the Secretary has made such a determination shall be deemed to be information described in subsection (b)(3) of such section 552.

(E) EXEMPTION.—

(i) IN GENERAL.—Subject to clause (ii), it shall not be a violation of the antitrust laws for any person to participate in a meeting or consultation conducted in accordance with this paragraph.

(ii) LIMITATION.—Clause (i) shall not apply to any agreement or conduct that results from a meeting or consultation and that is not covered by an exemption granted under paragraph (4).

(2) SUBMISSION OF WRITTEN AGREEMENTS.—The Secretary shall submit each written agreement regarding covered activities that is made pursuant to meetings or consultations conducted under paragraph (1) to the Attorney General and the Chairman for consideration. In addition to the proposed agreement itself, any submission shall include—

(A) an explanation of the intended purpose of the agreement;

(B) a specific statement of the substance of the agreement;

(C) a description of the methods that will be utilized to achieve the objectives of the agreement;

(D) an explanation of the necessity for a cooperative effort among the particular participating persons to achieve the objectives of the agreement; and

(E) any other relevant information determined necessary by the Attorney General, in consultation with the Chairman and the Secretary.

(3) EXEMPTION FOR CONDUCT UNDER APPROVED AGREEMENT.—It shall not be a violation of the antitrust laws for a person to engage in conduct in accordance with a written agreement to the extent that such agreement has been granted an exemption under paragraph (4), during the period for which the exemption is in effect.

(4) ACTION ON WRITTEN AGREEMENTS.—

(A) IN GENERAL.—The Attorney General, in consultation with the Chairman, shall grant, deny, grant in part and deny in part, or propose modifications to an exemption request

regarding a written agreement submitted under paragraph (2), in a written statement to the Secretary, within 15 business days of the receipt of such request. An exemption granted under this paragraph shall take effect immediately.

(B) EXTENSION.—The Attorney General may extend the 15-day period referred to in subparagraph (A) for an additional period of not to exceed 10 business days.

(C) DETERMINATION.—An exemption shall be granted regarding a written agreement submitted in accordance with paragraph (2) only to the extent that the Attorney General, in consultation with the Chairman and the Secretary, finds that the conduct that will be exempted will not have any substantial anticompetitive effect that is not reasonably necessary for ensuring the availability of the countermeasure or product involved.

(5) LIMITATION ON AND RENEWAL OF EXEMPTIONS.—An exemption granted under paragraph (4) shall be limited to covered activities, and such exemption shall be renewed (with modifications, as appropriate, consistent with the finding described in paragraph (4)(C)), on the date that is 3 years after the date on which the exemption is granted unless the Attorney General in consultation with the Chairman determines that the exemption should not be renewed (with modifications, as appropriate) considering the factors described in paragraph (4).

(6) AUTHORITY TO OBTAIN INFORMATION.—Consideration by the Attorney General for granting or renewing an exemption submitted under this section shall be considered an antitrust investigation for purposes of the Antitrust Civil Process Act (15 U.S.C. 1311 et seq.).

(7) LIMITATION ON PARTIES.—The use of any information acquired under an agreement for which an exemption has been granted under paragraph (4), for any purpose other than specified in the exemption, shall be subject to the antitrust laws and any other applicable laws.

(8) REPORT.—Not later than one year after the date of enactment of this Act and biannually thereafter, the Attorney General and the Chairman shall report to Congress on the use of the exemption from the antitrust laws provided by this subsection.

(b) SUNSET.—The applicability of this section shall expire at the end of the 6-year period that begins on the date of enactment of this Act.

(c) DEFINITIONS.—In this section:

(1) ANTITRUST LAWS.—The term “antitrust laws”

(A) has the meaning given such term in subsection (a) of the first section of the Clayton Act (15 U.S.C. 12(a)), except that such term includes section 5 of the Federal Trade Commission Act (15 U.S.C. 45) to the extent such section 5 applies to unfair methods of competition; and

(B) includes any State law similar to the laws referred to in subparagraph (A).

(2) COUNTERMEASURE OR PRODUCT.—The term “countermeasure or product” refers to a security countermeasure, qualified countermeasure, or qualified pandemic or epidemic product (as those terms are defined in subsection (a)(1)).

(3) COVERED ACTIVITIES.—

(A) IN GENERAL.—Except as provided in subparagraph (B), the term “covered activities” includes any activity relating to the development, manufacture, distribution, purchase, or storage of a countermeasure or product.

(B) EXCEPTION.—The term “covered activities” shall not include, with respect to a meeting or consultation conducted under subsection (a)(1) or an agreement for which an exemption has been granted under sub-

section (a)(4), the following activities involving 2 or more persons:

(i) Exchanging information among competitors relating to costs, profitability, or distribution of any product, process, or service if such information is not reasonably necessary to carry out covered activities—

(I) with respect to a countermeasure or product regarding which such meeting or consultation is being conducted; or

(II) that are described in the agreement as exempted.

(ii) Entering into any agreement or engaging in any other conduct—

(I) to restrict or require the sale, licensing, or sharing of inventions, developments, products, processes, or services not developed through, produced by, or distributed or sold through such covered activities; or

(II) to restrict or require participation, by any person participating in such covered activities, in other research and development activities, except as reasonably necessary to prevent the misappropriation of proprietary information contributed by any person participating in such covered activities or of the results of such covered activities.

(iii) Entering into any agreement or engaging in any other conduct allocating a market with a competitor that is not expressly exempted from the antitrust laws under subsection (a)(4).

(iv) Exchanging information among competitors relating to production (other than production by such covered activities) of a product, process, or service if such information is not reasonably necessary to carry out such covered activities.

(v) Entering into any agreement or engaging in any other conduct restricting, requiring, or otherwise involving the production of a product, process, or service that is not expressly exempted from the antitrust laws under subsection (a)(4).

(vi) Except as otherwise provided in this subsection, entering into any agreement or engaging in any other conduct to restrict or require participation by any person participating in such covered activities, in any unilateral or joint activity that is not reasonably necessary to carry out such covered activities.

(vii) Entering into any agreement or engaging in any other conduct restricting or setting the price at which a countermeasure or product is offered for sale, whether by bid or otherwise.

#### SEC. 406. PROCUREMENT.

Section 319F-2 of the Public Health Service Act (42 U.S.C. 247d-6b) is amended—

(1) in the section heading, by inserting “**AND SECURITY COUNTERMEASURE PROCUREMENTS**” before the period; and

(2) in subsection (c)—

(A) in the subsection heading, by striking “**BIOMEDICAL**”;

(B) in paragraph (3)—

(i) by striking “**COUNTERMEASURES**.—The Secretary” and inserting the following: “**COUNTERMEASURES**.—

“(A) IN GENERAL.—The Secretary”; and

(ii) by adding at the end the following:

“(B) INFORMATION.—The Secretary shall institute a process for making publicly available the results of assessments under subparagraph (A) while withholding such information as—

“(i) would, in the judgment of the Secretary, tend to reveal public health vulnerabilities; or

“(ii) would otherwise be exempt from disclosure under section 552 of title 5, United States Code.”;

(C) in paragraph (4)(A), by inserting “not developed or” after “currently”;

(D) in paragraph (5)(B)(i), by striking “to meet the needs of the stockpile” and inserting “to meet the stockpile needs”;

(E) in paragraph (7)(B)—

(i) by striking the subparagraph heading and all that follows through “Homeland Security Secretary” and inserting the following: “INTERAGENCY AGREEMENT; COST.—The Homeland Security Secretary”; and

(ii) by striking clause (ii);

(F) in paragraph (7)(C)(ii)—

(i) by amending subclause (I) to read as follows:

“(I) PAYMENT CONDITIONED ON DELIVERY.—The contract shall provide that no payment may be made until delivery of a portion, acceptable to the Secretary, of the total number of units contracted for, except that, notwithstanding any other provision of law, the contract may provide that, if the Secretary determines (in the Secretary’s discretion) that an advance payment, partial payment for significant milestones, or payment to increase manufacturing capacity is necessary to ensure success of a project, the Secretary shall pay an amount, not to exceed 10 percent of the contract amount, in advance of delivery. The Secretary shall, to the extent practicable, make the determination of advance payment at the same time as the issuance of a solicitation. The contract shall provide that such advance payment is required to be repaid if there is a failure to perform by the vendor under the contract. The contract may also provide for additional advance payments of 5 percent each for meeting the milestones specified in such contract, except that such payments shall not exceed 50 percent of the total contract amount. If the specified milestones are reached, the advanced payments of 5 percent shall not be required to be repaid. Nothing in this subclause shall be construed as affecting the rights of vendors under provisions of law or regulation (including the Federal Acquisition Regulation) relating to the termination of contracts for the convenience of the Government.”; and

(ii) by adding at the end the following:

“(VII) SALES EXCLUSIVITY.—The contract may provide that the vendor is the exclusive supplier of the product to the Federal Government for a specified period of time, not to exceed the term of the contract, on the condition that the vendor is able to satisfy the needs of the Government. During the agreed period of sales exclusivity, the vendor shall not assign its rights of sales exclusivity to another entity or entities without approval by the Secretary. Such a sales exclusivity provision in such a contract shall constitute a valid basis for a sole source procurement under section 303(c)(1) of the Federal Property and Administrative Services Act of 1949 (41 U.S.C. 253(c)(1)).

“(VIII) WARM BASED SURGE CAPACITY.—The contract may provide that the vendor establish domestic manufacturing capacity of the product to ensure that additional production of the product is available in the event that the Secretary determines that there is a need to quickly purchase additional quantities of the product. Such contract may provide a fee to the vendor for establishing and maintaining such capacity in excess of the initial requirement for the purchase of the product. Additionally, the cost of maintaining the domestic manufacturing capacity shall be an allowable and allocable direct cost of the contract.

“(IX) CONTRACT TERMS.—The Secretary, in any contract for procurement under this section, may specify—

“(aa) the dosing and administration requirements for countermeasures to be developed and procured;

“(bb) the amount of funding that will be dedicated by the Secretary for development and acquisition of the countermeasure; and

“(cc) the specifications the countermeasure must meet to qualify for procure-

ment under a contract under this section.”; and

(G) in paragraph (8)(A), by adding at the end the following: “Such agreements may allow other executive agencies to order qualified and security countermeasures under procurement contracts or other agreements established by the Secretary. Such ordering process (including transfers of appropriated funds between an agency and the Department of Health and Human Services as reimbursements for such orders for countermeasures) may be conducted under the authority of section 1535 of title 31, United States Code, except that all such orders shall be processed under the terms established under this subsection for the procurement of countermeasures.”.

Mr. BARTON of Texas. Mr. Speaker, please insert this exchange of correspondence on S. 3678 into the RECORD.

CONGRESS OF THE UNITED STATES,  
HOUSE OF REPRESENTATIVES,  
Washington, DC, December 8, 2006.

Hon. J. DENNIS HASTERT,  
Speaker, House of Representatives, Washington,  
DC.

DEAR MR. SPEAKER: We write to clarify the intent of Title I of S. 3678, the “Pandemic and All-Hazards Preparedness Act,” regarding the respective roles and responsibilities of the Secretary of Homeland Security and the Secretary of Health and Human Services during Incidents of National Significance under the National Response Plan (NRP). Title I of S. 3678 should not be construed to designate the Department of Health and Human Services as the lead Federal agency under the NRP during incidents of National Significance that require a medical and/or public health response.

The NRP is an all-discipline, all-hazards plan that establishes a single, comprehensive framework for the management of domestic incidents. Under the NRP, the Department of Homeland Security (DHS) is the Federal department responsible for coordinating Federal operations and/or resources during Incidents of National Significance, while the Department of Health and Human Services (DHHS) is the Federal coordinator and primary agency for Emergency Support Function 8, Public Health and Medical Services. Nothing in Title I should be interpreted to change or affect the existing relationship between DHS as the incident manager and DHHS as the primary agency for medical services, as currently defined by the NRP for Incidents of National Significance.

Rather than amending or otherwise diminishing the existing responsibilities of the Secretary of Homeland Security under the NRP, S. 3678 is intended to clarify and more specifically define the medical preparedness and response authorities of the Secretary of Health and Human Services with respect to the Public Health Service Act.

A copy of this letter will be included in the RECORD during consideration of the bill on the House floor and should be construed as a definitive expression of Congressional intent on this matter.

Sincerely,

PETER T. KING,  
Chairman, Committee  
on Homeland Security.

JOE BARTON,  
Chairman, Committee  
on Energy and Commerce.

CONGRESS OF THE UNITED STATES,  
HOUSE OF REPRESENTATIVES, COMMITTEE ON GOVERNMENT REFORM,  
Washington, DC, December 8, 2006.

Hon. JOE BARTON,  
Chairman, House Committee on Energy and Commerce, Washington, DC.

DEAR MR. CHAIRMAN: The House is tentatively scheduled to consider today S. 3678, the “Pandemic and All-Hazards Preparedness Act.” The bill contains certain provisions within the jurisdiction of the Committee on Government Reform.

In the interests of moving this important legislation to the floor, I agree to waive sequential consideration of this bill by the Committee on Government Reform. However, I did so only with the understanding that this procedural route would not be construed to prejudice the Committee on Government Reform’s jurisdictional interest and prerogatives on this bill or any other similar legislation and will not be considered as precedent for consideration of matters of jurisdictional interest to my Committee in the future.

I respectfully request that you include this letter and your response in the Congressional Record during consideration of the legislation on the House floor. Thank you for your attention to these matters.

Sincerely,

TOM DAVIS.

HOUSE OF REPRESENTATIVES,  
COMMITTEE ON ENERGY AND COMMERCE,  
Washington, DC, December 8, 2006.

Hon. TOM DAVIS,  
Chairman, House Committee on Government Reform, Washington, DC.

DEAR MR. CHAIRMAN, Thank you for your letter regarding S. 3678, the “Pandemic and All-Hazards Preparedness Act,” and your willingness to forego consideration of S. 3678 by the Government Reform Committee.

In the interest of permitting the House to proceed expeditiously to consider S. 3678, I appreciate your willingness to support this legislation moving to the floor. I understand that such a waiver only applies to this language in this bill, and not to the underlying subject matter.

I appreciate your willingness to allow us to proceed. I will insert this exchange of letters into the Congressional Record during the debate on this bill.

Sincerely,

JOE BARTON,  
Chairman.

Ms. ESHOO. Mr. Speaker, as the Democratic sponsor of the House version of this bill, H.R. 5533, I am proud to rise today in strong support of this legislation. This bill addresses an urgent issue which is critical to our Nation’s security and public health: The threat of bio-terror and pandemic disease.

Last week the State Department issued a warning that the continuing spread of a highly contagious avian influenza (H5N1) virus among animals in Asia, Africa, the Middle East and Europe has the potential to significantly threaten human health. The virus has already caused nearly 150 human deaths around the world. If a virus such as H5N1 mutates and spreads easily from one person to another, avian influenza could break out globally. While there are no reports of sustained human-to-human transmission of avian influenza, the U.S. government and international health agencies are scrambling to prepare for a possible pandemic.

In hearings earlier this year on the Project Bioshield Act, it was apparent that gaps remain in our effort to address emerging threats

to public health. In particular, we learned that very few companies are willing to risk their limited resources to develop the vaccines and antidotes to respond to chemical, biological, radiological or nuclear attacks or to a fast-spreading influenza such as H5N1. Put simply, there is little economic incentive for companies to conduct the vital research necessary in this field.

The centerpiece of our legislation is a new office within HHS, the Biomedical Advanced Research and Development Authority (BARDA), which will be a single point of federal authority for the development of medical countermeasures.

The bill enables the Secretary of HHS and the BARDA Director to collaborate and consult with agency leaders, academia, and industry on developing needed medical countermeasures and pandemic or epidemic products. This bill also empowers BARDA to make milestone payments to drug developers at key stages of their work, helping to reduce the financial risks of taking on such a great challenge.

This legislation has broad bipartisan support in the House of Representatives and the Senate, and I thank the bill's many cosponsors for their support. I especially want to thank Congressman MIKE ROGERS for his leadership on this issue. This bill demonstrates the good that can come out of bipartisan teamwork and I'm proud to have worked with him to make this bill a reality.

I also want to thank Chairmen BARTON and DEAL as well as Ranking Member DINGELL for acknowledging the importance of this legislation and working with us every step of the way to get it done before the end of the year.

I also want to thank the staff members who have put so much time and energy into this legislation: Kelly Childress with Representative ROGERS, Nandan Kenkeremath with Chairman BARTON, Brandon Clark with Chairman DEAL, John Ford with Representative DINGELL, and Jason Mahler and Jennifer Nieto of my staff.

Mr. Speaker, this is a good bill that ensures our country is doing its best to prepare for the worst. Thank you for bringing this bill before the House today and I urge my colleagues to support it.

The Senate bill was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### UNDERTAKING SPAM, SPYWARE, AND FRAUD ENFORCEMENT WITH ENFORCERS BEYOND BORDERS ACT OF 2005

Mr. BARTON of Texas. Mr. Speaker, I ask unanimous consent that the Committee on Energy and Commerce be discharged from further consideration of the Senate bill (S. 1608) to enhance Federal Trade Commission enforcement against illegal spam, spyware, and cross-border fraud and deception, and for other purposes, and ask for its immediate consideration in the House.

The Clerk read the title of the Senate bill.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

Mr. KUCINICH. Reserving the right to object, Mr. Speaker, I just have an

inquiry. The title of the bill seems pretty far reaching. Would you like to, for the benefit of those of us who aren't familiar with it, just give a couple-sentence summary that elaborates a little bit?

Mr. BARTON of Texas. Mr. Speaker, will the gentleman yield?

Mr. KUCINICH. I yield to the gentleman from Texas.

Mr. BARTON of Texas. This is just a bill on spam and enforcement of antispam and spyware, things of this sort. The bill would provide additional authority to the FCC to investigate spam that originates overseas and fraudulent practices of that sort.

Mr. KUCINICH. Mr. Speaker, I withdraw my reservation.

□ 0215

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

The Clerk read the Senate bill, as follows:

S. 1608

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE; FINDINGS; PURPOSE.

(a) SHORT TITLE.—This Act may be cited as the “Undertaking Spam, Spyware, and Fraud Enforcement With Enforcers beyond Borders Act of 2005” or the “U.S. SAFE WEB Act of 2005”.

(b) FINDINGS.—The Congress finds the following:

(1) The Federal Trade Commission protects consumers from fraud and deception. Cross-border fraud and deception are growing international problems that affect American consumers and businesses.

(2) The development of the Internet and improvements in telecommunications technologies have brought significant benefits to consumers. At the same time, they have also provided unprecedented opportunities for those engaged in fraud and deception to establish operations in one country and victimize a large number of consumers in other countries.

(3) An increasing number of consumer complaints collected in the Consumer Sentinel database maintained by the Commission, and an increasing number of cases brought by the Commission, involve foreign consumers, foreign businesses or individuals, or assets or evidence located outside the United States.

(4) The Commission has legal authority to remedy law violations involving domestic and foreign wrongdoers, pursuant to the Federal Trade Commission Act. The Commission's ability to obtain effective relief using this authority, however, may face practical impediments when wrongdoers, victims, other witnesses, documents, money and third parties involved in the transaction are widely dispersed in many different jurisdictions. Such circumstances make it difficult for the Commission to gather all the information necessary to detect injurious practices, to recover offshore assets for consumer redress, and to reach conduct occurring outside the United States that affects United States consumers.

(5) Improving the ability of the Commission and its foreign counterparts to share information about cross-border fraud and deception, to conduct joint and parallel investigations, and to assist each other is critical to achieve more timely and effective enforcement in cross-border cases.

(c) PURPOSE.—The purpose of this Act is to enhance the ability of the Federal Trade Commission to protect consumers from illegal spam, spyware, and cross-border fraud and deception and other consumer protection law violations.

#### SEC. 2. FOREIGN LAW ENFORCEMENT AGENCY DEFINED.

Section 4 of the Federal Trade Commission Act (15 U.S.C. 44) is amended by adding at the end the following:

“‘Foreign law enforcement agency’ means—

“(1) any agency or judicial authority of a foreign government, including a foreign state, a political subdivision of a foreign state, or a multinational organization constituted by and comprised of foreign states, that is vested with law enforcement or investigative authority in civil, criminal, or administrative matters; and

“(2) any multinational organization, to the extent that it is acting on behalf of an entity described in paragraph (1).”.

#### SEC. 3. AVAILABILITY OF REMEDIES.

Section 5(a) of the Federal Trade Commission Act (15 U.S.C. 45(a)) is amended by adding at the end the following:

“(4)(A) For purposes of subsection (a), the term ‘unfair or deceptive acts or practices’ includes such acts or practices involving foreign commerce that—

“(i) cause or are likely to cause reasonably foreseeable injury within the United States; or

“(ii) involve material conduct occurring within the United States.

“(B) All remedies available to the Commission with respect to unfair and deceptive acts or practices shall be available for acts and practices described in this paragraph, including restitution to domestic or foreign victims.”.

#### SEC. 4. POWERS OF THE COMMISSION.

(a) PUBLICATION OF INFORMATION; REPORTS.—Section 6(f) of the Federal Trade Commission Act (15 U.S.C. 46(f)) is amended—

(1) by inserting “(1)” after “such information” the first place it appears; and

(2) by striking “purposes.” and inserting “purposes, and (2) to any officer or employee of any foreign law enforcement agency under the same circumstances that making material available to foreign law enforcement agencies is permitted under section 21(b).”.

(b) OTHER POWERS OF THE COMMISSION.—Section 6 of the Federal Trade Commission Act (15 U.S.C. 46) is further amended by inserting after subsection (i) and before the proviso the following:

“(j) INVESTIGATIVE ASSISTANCE FOR FOREIGN LAW ENFORCEMENT AGENCIES.—

“(1) IN GENERAL.—Upon a written request from a foreign law enforcement agency to provide assistance in accordance with this subsection, if the requesting agency states that it is investigating, or engaging in enforcement proceedings against, possible violations of laws prohibiting fraudulent or deceptive commercial practices, or other practices substantially similar to practices prohibited by any provision of the laws administered by the Commission, other than Federal antitrust laws (as defined in section 12(5) of the International Antitrust Enforcement Assistance Act of 1994 (15 U.S.C. 6211(5))), to provide the assistance described in paragraph (2) without requiring that the conduct identified in the request constitute a violation of the laws of the United States.

“(2) TYPE OF ASSISTANCE.—In providing assistance to a foreign law enforcement agency under this subsection, the Commission may—

“(A) conduct such investigation as the Commission deems necessary to collect information and evidence pertinent to the request for assistance, using all investigative powers authorized by this Act; and

“(B) when the request is from an agency acting to investigate or pursue the enforcement of civil laws, or when the Attorney General refers a request to the Commission from an agency acting to investigate or pursue the enforcement of criminal laws, seek and accept appointment by a United States district court of Commission attorneys to provide assistance to foreign and international tribunals and to litigants before such tribunals on behalf of a foreign law enforcement agency pursuant to section 1782 of title 28, United States Code.

“(3) CRITERIA FOR DETERMINATION.—In deciding whether to provide such assistance, the Commission shall consider all relevant factors, including—

“(A) whether the requesting agency has agreed to provide or will provide reciprocal assistance to the Commission;

“(B) whether compliance with the request would prejudice the public interest of the United States; and

“(C) whether the requesting agency’s investigation or enforcement proceeding concerns acts or practices that cause or are likely to cause injury to a significant number of persons.

“(4) INTERNATIONAL AGREEMENTS.—If a foreign law enforcement agency has set forth a legal basis for requiring execution of an international agreement as a condition for reciprocal assistance, or as a condition for provision of materials or information to the Commission, the Commission, with prior approval and ongoing oversight of the Secretary of State, and with final approval of the agreement by the Secretary of State, may negotiate and conclude an international agreement, in the name of either the United States or the Commission, for the purpose of obtaining such assistance, materials, or information. The Commission may undertake in such an international agreement to—

“(A) provide assistance using the powers set forth in this subsection;

“(B) disclose materials and information in accordance with subsection (f) and section 21(b); and

“(C) engage in further cooperation, and protect materials and information received from disclosure, as authorized by this Act.

“(5) ADDITIONAL AUTHORITY.—The authority provided by this subsection is in addition to, and not in lieu of, any other authority vested in the Commission or any other officer of the United States.

“(6) LIMITATION.—The authority granted by this subsection shall not authorize the Commission to take any action or exercise any power with respect to a bank, a savings and loan institution described in section 18(f)(3) (15 U.S.C. 57a(f)(3)), a Federal credit union described in section 18(f)(4) (15 U.S.C. 57a(f)(4)), or a common carrier subject to the Act to regulate commerce, except in accordance with the undesignated proviso following the last designated subsection of section 6 (15 U.S.C. 46).

“(7) ASSISTANCE TO CERTAIN COUNTRIES.—The Commission may not provide investigative assistance under this subsection to a foreign law enforcement agency from a foreign state that the Secretary of State has determined, in accordance with section 6(j) of the Export Administration Act of 1979 (50 U.S.C. App. 2405(j)), has repeatedly provided support for acts of international terrorism, unless and until such determination is rescinded pursuant to section 6(j)(4) of that Act (50 U.S.C. App. 2405(j)(4)).

“(k) REFERRAL OF EVIDENCE FOR CRIMINAL PROCEEDINGS.—

“(1) IN GENERAL.—Whenever the Commission obtains evidence that any person, partnership, or corporation, either domestic or foreign, has engaged in conduct that may constitute a violation of Federal criminal law, to transmit such evidence to the Attorney General, who may institute criminal proceedings under appropriate statutes. Nothing in this paragraph affects any other authority of the Commission to disclose information.

“(2) INTERNATIONAL INFORMATION.—The Commission shall endeavor to ensure, with respect to memoranda of understanding and international agreements it may conclude, that material it has obtained from foreign law enforcement agencies acting to investigate or pursue the enforcement of foreign criminal laws may be used for the purpose of investigation, prosecution, or prevention of violations of United States criminal laws.

“(1) EXPENDITURES FOR COOPERATIVE ARRANGEMENTS.—To expend appropriated funds for—

“(1) operating expenses and other costs of bilateral and multilateral cooperative law enforcement groups conducting activities of interest to the Commission and in which the Commission participates; and

“(2) expenses for consultations and meetings hosted by the Commission with foreign government agency officials, members of their delegations, appropriate representatives and staff to exchange views concerning developments relating to the Commission’s mission, development and implementation of cooperation agreements, and provision of technical assistance for the development of foreign consumer protection or competition regimes, such expenses to include necessary administrative and logistic expenses and the expenses of Commission staff and foreign invitees in attendance at such consultations and meetings including—

“(A) such incidental expenses as meals taken in the course of such attendance;

“(B) any travel and transportation to or from such meetings; and

“(C) any other related lodging or subsistence.”.

(c) AUTHORIZATION OF APPROPRIATIONS.—The Federal Trade Commission is authorized to expend appropriated funds not to exceed \$100,000 per fiscal year for purposes of section 6(1) of the Federal Trade Commission Act (15 U.S.C. 46(1)) (as added by subsection (b) of this section), including operating expenses and other costs of the following bilateral and multilateral cooperative law enforcement agencies and organizations:

(1) The International Consumer Protection and Enforcement Network.

(2) The International Competition Network.

(3) The Mexico-U.S.-Canada Health Fraud Task Force.

(4) Project Emptor.

(5) The Toronto Strategic Partnership and other regional partnerships with a nexus in a Canadian province.

(d) CONFORMING AMENDMENT.—Section 6 of the Federal Trade Commission Act (15 U.S.C. 46) is amended by striking “clauses (a) and (b)” in the proviso following subsection (1) (as added by subsection (b) of this section) and inserting “subsections (a), (b), and (j)”.

#### SEC. 5. REPRESENTATION IN FOREIGN LITIGATION.

Section 16 of the Federal Trade Commission Act (15 U.S.C. 56) is amended by adding at the end the following:

“(c) FOREIGN LITIGATION.—

“(1) COMMISSION ATTORNEYS.—With the concurrence of the Attorney General, the Commission may designate Commission attorneys to assist the Attorney General in connection with litigation in foreign courts

on particular matters in which the Commission has an interest.

“(2) REIMBURSEMENT FOR FOREIGN COUNSEL.—The Commission is authorized to expend appropriated funds, upon agreement with the Attorney General, to reimburse the Attorney General for the retention of foreign counsel for litigation in foreign courts and for expenses related to litigation in foreign courts in which the Commission has an interest.

“(3) LIMITATION ON USE OF FUNDS.—Nothing in this subsection authorizes the payment of claims or judgments from any source other than the permanent and indefinite appropriation authorized by section 1304 of title 31, United States Code.

“(4) OTHER AUTHORITY.—The authority provided by this subsection is in addition to any other authority of the Commission or the Attorney General.”.

#### SEC. 6. SHARING INFORMATION WITH FOREIGN LAW ENFORCEMENT AGENCIES.

(a) MATERIAL OBTAINED PURSUANT TO COMPULSORY PROCESS.—Section 21(b)(6) of the Federal Trade Commission Act (15 U.S.C. 57b-2(b)(6)) is amended by adding at the end “The custodian may make such material available to any foreign law enforcement agency upon the prior certification of an appropriate official of any such foreign law enforcement agency, either by a prior agreement or memorandum of understanding with the Commission or by other written certification, that such material will be maintained in confidence and will be used only for official law enforcement purposes, if—

“(A) the foreign law enforcement agency has set forth a bona fide legal basis for its authority to maintain the material in confidence;

“(B) the materials are to be used for purposes of investigating, or engaging in enforcement proceedings related to, possible violations of—

“(i) foreign laws prohibiting fraudulent or deceptive commercial practices, or other practices substantially similar to practices prohibited by any law administered by the Commission;

“(ii) a law administered by the Commission, if disclosure of the material would further a Commission investigation or enforcement proceeding; or

“(iii) with the approval of the Attorney General, other foreign criminal laws, if such foreign criminal laws are offenses defined in or covered by a criminal mutual legal assistance treaty in force between the government of the United States and the foreign law enforcement agency’s government;

“(C) the appropriate Federal banking agency (as defined in section 3(q) of the Federal Deposit Insurance Act (12 U.S.C. 1813(q)) or, in the case of a Federal credit union, the National Credit Union Administration, has given its prior approval if the materials to be provided under subparagraph (B) are requested by the foreign law enforcement agency for the purpose of investigating, or engaging in enforcement proceedings based on, possible violations of law by a bank, a savings and loan institution described in section 18(f)(3) of the Federal Trade Commission Act (15 U.S.C. 57a(f)(3)), or a Federal credit union described in section 18(f)(4) of the Federal Trade Commission Act (15 U.S.C. 57a(f)(4)); and

“(D) the foreign law enforcement agency is not from a foreign state that the Secretary of State has determined, in accordance with section 6(j) of the Export Administration Act of 1979 (50 U.S.C. App. 2405(j)), has repeatedly provided support for acts of international terrorism, unless and until such determination is rescinded pursuant to section 6(j)(4) of that Act (50 U.S.C. App. 2405(j)(4)).



Nothing in the preceding sentence authorizes the disclosure of material obtained in connection with the administration of the Federal antitrust laws or foreign antitrust laws (as defined in paragraphs (5) and (7), respectively, of section 12 of the International Antitrust Enforcement Assistance Act of 1994 (15 U.S.C. 6211)) to any officer or employee of a foreign law enforcement agency.”

(b) INFORMATION SUPPLIED BY AND ABOUT FOREIGN SOURCES.—Section 21(f) of the Federal Trade Commission Act (15 U.S.C. 57b-2(f)) is amended to read as follows:

“(f) EXEMPTION FROM PUBLIC DISCLOSURE.—

“(1) IN GENERAL.—Any material which is received by the Commission in any investigation, a purpose of which is to determine whether any person may have violated any provision of the laws administered by the Commission, and which is provided pursuant to any compulsory process under this Act or which is provided voluntarily in place of such compulsory process shall not be required to be disclosed under section 552 of title 5, United States Code, or any other provision of law, except as provided in paragraph (2)(B) of this section.

“(2) MATERIAL OBTAINED FROM A FOREIGN SOURCE.—

“(A) IN GENERAL.—Except as provided in subparagraph (B) of this paragraph, the Commission shall not be required to disclose under section 552 of title 5, United States Code, or any other provision of law—

“(i) any material obtained from a foreign law enforcement agency or other foreign government agency, if the foreign law enforcement agency or other foreign government agency has requested confidential treatment, or has precluded such disclosure under other use limitations, as a condition of providing the material;

“(ii) any material reflecting a consumer complaint obtained from any other foreign source, if that foreign source supplying the material has requested confidential treatment as a condition of providing the material; or

“(iii) any material reflecting a consumer complaint submitted to a Commission reporting mechanism sponsored in part by foreign law enforcement agencies or other foreign government agencies.

“(B) SAVINGS PROVISION.—Nothing in this subsection shall authorize the Commission to withhold information from the Congress or prevent the Commission from complying with an order of a court of the United States in an action commenced by the United States or the Commission.”

**SEC. 7. CONFIDENTIALITY; DELAYED NOTICE OF PROCESS.**

(a) IN GENERAL.—The Federal Trade Commission Act (15 U.S.C. 41 et seq.) is amended by inserting after section 21 the following:

**“SEC. 21A. CONFIDENTIALITY AND DELAYED NOTICE OF COMPULSORY PROCESS FOR CERTAIN THIRD PARTIES.**

“(a) APPLICATION WITH OTHER LAWS.—The Right to Financial Privacy Act (12 U.S.C. 3401 et seq.) and chapter 121 of title 18, United States Code, shall apply with respect to the Commission, except as otherwise provided in this section.

“(b) PROCEDURES FOR DELAY OF NOTIFICATION OR PROHIBITION OF DISCLOSURE.—The procedures for delay of notification or prohibition of disclosure under the Right to Financial Privacy Act (12 U.S.C. 3401 et seq.) and chapter 121 of title 18, United States Code, including procedures for extensions of such delays or prohibitions, shall be available to the Commission, provided that, notwithstanding any provision therein—

“(1) a court may issue an order delaying notification or prohibiting disclosure (including extending such an order) in accord-

ance with the procedures of section 1109 of the Right to Financial Privacy Act (12 U.S.C. 3409) (if notification would otherwise be required under that Act), or section 2705 of title 18, United States Code, (if notification would otherwise be required under chapter 121 of that title), if the presiding judge or magistrate judge finds that there is reason to believe that such notification or disclosure may cause an adverse result as defined in subsection (g) of this section; and

“(2) if notification would otherwise be required under chapter 121 of title 18, United States Code, the Commission may delay notification (including extending such a delay) upon the execution of a written certification in accordance with the procedures of section 2705 of that title if the Commission finds that there is reason to believe that notification may cause an adverse result as defined in subsection (g) of this section.

“(c) EX PARTE APPLICATION BY COMMISSION.—

“(1) IN GENERAL.—If neither notification nor delayed notification by the Commission is required under the Right to Financial Privacy Act (12 U.S.C. 3401 et seq.) or chapter 121 of title 18, United States Code, the Commission may apply ex parte to a presiding judge or magistrate judge for an order prohibiting the recipient of compulsory process issued by the Commission from disclosing to any other person the existence of the process, notwithstanding any law or regulation of the United States, or under the constitution, or any law or regulation, of any State, political subdivision of a State, territory of the United States, or the District of Columbia. The presiding judge or magistrate judge may enter such an order granting the requested prohibition of disclosure for a period not to exceed 60 days if there is reason to believe that disclosure may cause an adverse result as defined in subsection (g). The presiding judge or magistrate judge may grant extensions of this order of up to 30 days each in accordance with this subsection, except that in no event shall the prohibition continue in force for more than a total of 9 months.

“(2) APPLICATION.—This subsection shall apply only in connection with compulsory process issued by the Commission where the recipient of such process is not a subject of the investigation or proceeding at the time such process is issued.

“(3) LIMITATION.—No order issued under this subsection shall prohibit any recipient from disclosing to a Federal agency that the recipient has received compulsory process from the Commission.

“(d) NO LIABILITY FOR FAILURE TO NOTIFY.—If neither notification nor delayed notification by the Commission is required under the Right to Financial Privacy Act (12 U.S.C. 3401 et seq.) or chapter 121 of title 18, United States Code, the recipient of compulsory process issued by the Commission under this Act shall not be liable under any law or regulation of the United States, or under the constitution, or any law or regulation, of any State, political subdivision of a State, territory of the United States, or the District of Columbia, or under any contract or other legally enforceable agreement, for failure to provide notice to any person that such process has been issued or that the recipient has provided information in response to such process. The preceding sentence does not exempt any recipient from liability for—

“(1) the underlying conduct reported;

“(2) a failure to comply with the record retention requirements under section 1104(c) of the Right to Financial Privacy Act (12 U.S.C. 3404), where applicable; or

“(3) any failure to comply with any obligation the recipient may have to disclose to a Federal agency that the recipient has re-

ceived compulsory process from the Commission or intends to provide or has provided information to the Commission in response to such process.

“(e) VENUE AND PROCEDURE.—

“(1) IN GENERAL.—All judicial proceedings initiated by the Commission under the Right to Financial Privacy Act (12 U.S.C. 3401 et seq.), chapter 121 of title 18, United States Code, or this section may be brought in the United States District Court for the District of Columbia or any other appropriate United States District Court. All ex parte applications by the Commission under this section related to a single investigation may be brought in a single proceeding.

“(2) IN CAMERA PROCEEDINGS.—Upon application by the Commission, all judicial proceedings pursuant to this section shall be held in camera and the records thereof sealed until expiration of the period of delay or such other date as the presiding judge or magistrate judge may permit.

“(f) SECTION NOT TO APPLY TO ANTITRUST INVESTIGATIONS OR PROCEEDINGS.—This section shall not apply to an investigation or proceeding related to the administration of Federal antitrust laws or foreign antitrust laws (as defined in paragraphs (5) and (7), respectively, of section 12 of the International Antitrust Enforcement Assistance Act of 1994 (15 U.S.C. 6211)).

“(g) ADVERSE RESULT DEFINED.—For purposes of this section the term ‘adverse result’ means—

“(1) endangering the life or physical safety of an individual;

“(2) flight from prosecution;

“(3) the destruction of, or tampering with, evidence;

“(4) the intimidation of potential witnesses; or

“(5) otherwise seriously jeopardizing an investigation or proceeding related to fraudulent or deceptive commercial practices or persons involved in such practices, or unduly delaying a trial related to such practices or persons involved in such practices, including, but not limited to, by—

“(A) the transfer outside the territorial limits of the United States of assets or records related to fraudulent or deceptive commercial practices or related to persons involved in such practices;

“(B) impeding the ability of the Commission to identify persons involved in fraudulent or deceptive commercial practices, or to trace the source or disposition of funds related to such practices; or

“(C) the dissipation, fraudulent transfer, or concealment of assets subject to recovery by the Commission.”

(b) CONFORMING AMENDMENT.—Section 16(a)(2) of the Federal Trade Commission Act (15 U.S.C. 56(a)(2)) is amended—

(1) in subparagraph (C) by striking “or” after the semicolon;

(2) in subparagraph (D) by inserting “or” after the semicolon; and

(3) by inserting after subparagraph (D) the following:

“(E) under section 21A of this Act;”

**SEC. 8. PROTECTION FOR VOLUNTARY PROVISION OF INFORMATION.**

The Federal Trade Commission Act (15 U.S.C. 41 et seq.) is further amended by adding after section 21A (as added by section 7 of this Act) the following:

**“SEC. 21B. PROTECTION FOR VOLUNTARY PROVISION OF INFORMATION.**

“(a) IN GENERAL.—

“(1) NO LIABILITY FOR PROVIDING CERTAIN MATERIAL.—An entity described in paragraphs (2) or (3) of subsection (d) that voluntarily provides material to the Commission that such entity reasonably believes is relevant to—

“(A) a possible unfair or deceptive act or practice, as defined in section 5(a) of this Act; or

“(B) assets subject to recovery by the Commission, including assets located in foreign jurisdictions;

shall not be liable to any person under any law or regulation of the United States, or under the constitution, or any law or regulation, of any State, political subdivision of a State, territory of the United States, or the District of Columbia, for such provision of material or for any failure to provide notice of such provision of material or of intention to so provide material.

“(2) LIMITATIONS.—Nothing in this subsection shall be construed to exempt any such entity from liability—

“(A) for the underlying conduct reported; or

“(B) to any Federal agency for providing such material or for any failure to comply with any obligation the entity may have to notify a Federal agency prior to providing such material to the Commission.

“(b) CERTAIN FINANCIAL INSTITUTIONS.—An entity described in paragraph (1) of subsection (d) shall, in accordance with section 5318(g)(3) of title 31, United States Code, be exempt from liability for making a voluntary disclosure to the Commission of any possible violation of law or regulation, including—

“(1) a disclosure regarding assets, including assets located in foreign jurisdictions—

“(A) related to possibly fraudulent or deceptive commercial practices;

“(B) related to persons involved in such practices; or

“(C) otherwise subject to recovery by the Commission; or

“(2) a disclosure regarding suspicious chargeback rates related to possibly fraudulent or deceptive commercial practices.

“(c) CONSUMER COMPLAINTS.—Any entity described in subsection (d) that voluntarily provides consumer complaints sent to it, or information contained therein, to the Commission shall not be liable to any person under any law or regulation of the United States, or under the constitution, or any law or regulation, of any State, political subdivision of a State, territory of the United States, or the District of Columbia, for such provision of material or for any failure to provide notice of such provision of material or of intention to so provide material. This subsection shall not provide any exemption from liability for the underlying conduct.

“(d) APPLICATION.—This section applies to the following entities, whether foreign or domestic:

“(1) A financial institution as defined in section 5312 of title 31, United States Code.

“(2) To the extent not included in paragraph (1), a bank or thrift institution, a commercial bank or trust company, an investment company, a credit card issuer, an operator of a credit card system, and an issuer, redeemer, or cashier of travelers' checks, money orders, or similar instruments.

“(3) A courier service, a commercial mail receiving agency, an industry membership organization, a payment system provider, a consumer reporting agency, a domain name registrar or registry acting as such, and a provider of alternative dispute resolution services.

“(4) An Internet service provider or provider of telephone services.”.

#### SEC. 9. STAFF EXCHANGES.

The Federal Trade Commission Act (15 U.S.C. 41 et seq.) is amended by adding after section 25 the following new section:

#### “SEC. 25A. STAFF EXCHANGES.

“(a) IN GENERAL.—The Commission may—

“(1) retain or employ officers or employees of foreign government agencies on a tem-

porary basis as employees of the Commission pursuant to section 2 of this Act or section 3101 or section 3109 of title 5, United States Code; and

“(2) detail officers or employees of the Commission to work on a temporary basis for appropriate foreign government agencies.

“(b) RECIPROCITY AND REIMBURSEMENT.—The staff arrangements described in subsection (a) need not be reciprocal. The Commission may accept payment or reimbursement, in cash or in kind, from a foreign government agency to which this section is applicable, or payment or reimbursement made on behalf of such agency, for expenses incurred by the Commission, its members, and employees in carrying out such arrangements.

“(c) STANDARDS OF CONDUCT.—A person appointed under subsection (a)(1) shall be subject to the provisions of law relating to ethics, conflicts of interest, corruption, and any other criminal or civil statute or regulation governing the standards of conduct for Federal employees that are applicable to the type of appointment.”.

#### SEC. 10. INFORMATION SHARING WITH FINANCIAL REGULATORS.

Section 1112(e) of the Right to Financial Privacy Act of 1978 (12 U.S.C. 3412(e)) is amended by inserting “the Federal Trade Commission,” after “the Securities and Exchange Commission.”.

#### SEC. 11. AUTHORITY TO ACCEPT REIMBURSEMENTS, GIFTS, AND VOLUNTARY AND UNCOMPENSATED SERVICES.

The Federal Trade Commission Act (15 U.S.C. 41 et seq.) is amended—

(1) by redesignating section 26 as section 28; and

(2) by inserting after section 25A, as added by section 9 of this Act, the following:

#### “SEC. 26. REIMBURSEMENT OF EXPENSES.

“The Commission may accept payment or reimbursement, in cash or in kind, from a domestic or foreign law enforcement agency, or payment or reimbursement made on behalf of such agency, for expenses incurred by the Commission, its members, or employees in carrying out any activity pursuant to a statute administered by the Commission without regard to any other provision of law. Any such payments or reimbursements shall be considered a reimbursement to the appropriated funds of the Commission.

#### “SEC. 27. GIFTS AND VOLUNTARY AND UNCOMPENSATED SERVICES.

“(a) IN GENERAL.—In furtherance of its functions the Commission may accept, hold, administer, and use unconditional gifts, donations, and bequests of real, personal, and other property and, notwithstanding section 1342 of 10 title 31, United States Code, accept voluntary and uncompensated services.

“(b) LIMITATIONS.—

“(1) CONFLICTS OF INTEREST.—The Commission shall establish written guidelines setting forth criteria to be used in determining whether the acceptance, holding, administration, or use of a gift, donation, or bequest pursuant to subsection (a) would reflect unfavorably upon the ability of the Commission or any employee to carry out its responsibilities or official duties in a fair and objective manner, or would compromise the integrity or the appearance of the integrity of its programs or any official involved in those programs.

“(2) VOLUNTARY SERVICES.—A person who provides voluntary and uncompensated service under subsection (a) shall be considered a Federal employee for purposes of—

“(A) chapter 81 of title 5, United States Code, (relating to compensation for injury); and

“(B) the provisions of law relating to ethics, conflicts of interest, corruption, and any

other criminal or civil statute or regulation governing the standards of conduct for Federal employees.

“(3) TORT LIABILITY OF VOLUNTEERS.—A person who provides voluntary and uncompensated service under subsection (a), while assigned to duty, shall be deemed a volunteer of a nonprofit organization or governmental entity for purposes of the Volunteer Protection Act of 1997 (42 U.S.C. 14501 et seq.). Subsection (d) of section 4 of such Act (42 U.S.C. 14503(d)) shall not apply for purposes of any claim against such volunteer.”.

#### SEC. 12. PRESERVATION OF EXISTING AUTHORITY.

The authority provided by this Act, and by the Federal Trade Commission Act (15 U.S.C. 41 et seq.) and the Right to Financial Privacy Act (12 U.S.C. 3401 et seq.), as such Acts are amended by this Act, is in addition to, and not in lieu of, any other authority vested in the Federal Trade Commission or any other officer of the United States.

#### SEC. 13. REPORT.

Not later than 3 years after the date of enactment of this Act, the Federal Trade Commission shall transmit to Congress a report describing its use of and experience with the authority granted by this Act, along with any recommendations for additional legislation. The report shall include—

(1) the number of cross-border complaints received by the Commission;

(2) identification of the foreign agencies to which the Commission has provided non-public investigative information under this Act;

(3) the number of times the Commission has used compulsory process on behalf of foreign law enforcement agencies pursuant to section 6 of the Federal Trade Commission Act (15 U.S.C. 46), as amended by section 4 of this Act;

(4) a list of international agreements and memoranda of understanding executed by the Commission that relate to this Act;

(5) the number of times the Commission has sought delay of notice pursuant to section 21A of the Federal Trade Commission Act, as added by section 7 of this Act, and the number of times a court has granted a delay;

(6) a description of the types of information private entities have provided voluntarily pursuant to section 21B of the Federal Trade Commission Act, as added by section 8 of this Act;

(7) a description of the results of cooperation with foreign law enforcement agencies under section 21 of the Federal Trade Commission Act (15 U.S.C. 57-2) as amended by section 6 of this Act;

(8) an analysis of whether the lack of an exemption from the disclosure requirements of section 552 of title 5, United States Code, with regard to information or material voluntarily provided relevant to possible unfair or deceptive acts or practices, has hindered the Commission in investigating or engaging in enforcement proceedings against such practices; and

(9) a description of Commission litigation brought in foreign courts.

AMENDMENT IN THE NATURE OF A SUBSTITUTE OFFERED BY MR. BARTON OF TEXAS

Mr. BARTON of Texas. I offer an amendment in the nature of a substitute.

The Clerk read as follows:

Amendment in the nature of a substitute offered by Mr. BARTON of Texas:

Strike all after the enacting clause and insert the following:

#### SECTION 1. SHORT TITLE.

This Act may be cited as the “Undertaking Spam, Spyware, And Fraud Enforcement

With Enforcers beyond Borders Act of 2006" or the "U.S. SAFE WEB Act of 2006".

**SEC. 2. FOREIGN LAW ENFORCEMENT AGENCY DEFINED.**

Section 4 of the Federal Trade Commission Act (15 U.S.C. 44) is amended by adding at the end the following:

"Foreign law enforcement agency" means—

"(1) any agency or judicial authority of a foreign government, including a foreign state, a political subdivision of a foreign state, or a multinational organization constituted by and comprised of foreign states, that is vested with law enforcement or investigative authority in civil, criminal, or administrative matters; and

"(2) any multinational organization, to the extent that it is acting on behalf of an entity described in paragraph (1)."

**SEC. 3. AVAILABILITY OF REMEDIES.**

Section 5(a) of the Federal Trade Commission Act (15 U.S.C. 45(a)) is amended by adding at the end the following:

"(4)(A) For purposes of subsection (a), the term 'unfair or deceptive acts or practices' includes such acts or practices involving foreign commerce that—

"(i) cause or are likely to cause reasonably foreseeable injury within the United States; or

"(ii) involve material conduct occurring within the United States.

"(B) All remedies available to the Commission with respect to unfair and deceptive acts or practices shall be available for acts and practices described in this paragraph, including restitution to domestic or foreign victims."

**SEC. 4. POWERS OF THE COMMISSION.**

(a) PUBLICATION OF INFORMATION; REPORTS.—Section 6(f) of the Federal Trade Commission Act (15 U.S.C. 46(f)) is amended—

(1) by inserting "(1)" after "such information" the first place it appears; and

(2) by striking "purposes," and inserting "purposes, and (2) to any officer or employee of any foreign law enforcement agency under the same circumstances that making material available to foreign law enforcement agencies is permitted under section 21(b)."

(b) OTHER POWERS OF THE COMMISSION.—Section 6 of the Federal Trade Commission Act (15 U.S.C. 46) is further amended by inserting after subsection (i) and before the proviso the following:

"(j) INVESTIGATIVE ASSISTANCE FOR FOREIGN LAW ENFORCEMENT AGENCIES.—

"(1) IN GENERAL.—Upon a written request from a foreign law enforcement agency to provide assistance in accordance with this subsection, if the requesting agency states that it is investigating, or engaging in enforcement proceedings against, possible violations of laws prohibiting fraudulent or deceptive commercial practices, or other practices substantially similar to practices prohibited by any provision of the laws administered by the Commission, other than Federal antitrust laws (as defined in section 12(5) of the International Antitrust Enforcement Assistance Act of 1994 (15 U.S.C. 6211(5))), to provide the assistance described in paragraph (2) without requiring that the conduct identified in the request constitute a violation of the laws of the United States.

"(2) TYPE OF ASSISTANCE.—In providing assistance to a foreign law enforcement agency under this subsection, the Commission may—

"(A) conduct such investigation as the Commission deems necessary to collect information and evidence pertinent to the request for assistance, using all investigative powers authorized by this Act; and

"(B) when the request is from an agency acting to investigate or pursue the enforce-

ment of civil laws, or when the Attorney General refers a request to the Commission from an agency acting to investigate or pursue the enforcement of criminal laws, seek and accept appointment by a United States district court of Commission attorneys to provide assistance to foreign and international tribunals and to litigants before such tribunals on behalf of a foreign law enforcement agency pursuant to section 1782 of title 28, United States Code.

"(3) CRITERIA FOR DETERMINATION.—In deciding whether to provide such assistance, the Commission shall consider all relevant factors, including—

"(A) whether the requesting agency has agreed to provide or will provide reciprocal assistance to the Commission;

"(B) whether compliance with the request would prejudice the public interest of the United States; and

"(C) whether the requesting agency's investigation or enforcement proceeding concerns acts or practices that cause or are likely to cause injury to a significant number of persons.

"(4) INTERNATIONAL AGREEMENTS.—If a foreign law enforcement agency has set forth a legal basis for requiring execution of an international agreement as a condition for reciprocal assistance, or as a condition for provision of materials or information to the Commission, the Commission, with prior approval and ongoing oversight of the Secretary of State, and with final approval of the agreement by the Secretary of State, may negotiate and conclude an international agreement, in the name of either the United States or the Commission, for the purpose of obtaining such assistance, materials, or information. The Commission may undertake in such an international agreement to—

"(A) provide assistance using the powers set forth in this subsection;

"(B) disclose materials and information in accordance with subsection (f) and section 21(b); and

"(C) engage in further cooperation, and protect materials and information received from disclosure, as authorized by this Act.

"(5) ADDITIONAL AUTHORITY.—The authority provided by this subsection is in addition to, and not in lieu of, any other authority vested in the Commission or any other officer of the United States.

"(6) LIMITATION.—The authority granted by this subsection shall not authorize the Commission to take any action or exercise any power with respect to a bank, a savings and loan institution described in section 18(f)(3) (15 U.S.C. 57a(f)(3)), a Federal credit union described in section 18(f)(4) (15 U.S.C. 57a(f)(4)), or a common carrier subject to the Act to regulate commerce, except in accordance with the undesignated proviso following the last designated subsection of section 6 (15 U.S.C. 46).

"(7) ASSISTANCE TO CERTAIN COUNTRIES.—The Commission may not provide investigative assistance under this subsection to a foreign law enforcement agency from a foreign state that the Secretary of State has determined, in accordance with section 6(j) of the Export Administration Act of 1979 (50 U.S.C. App. 2405(j)), has repeatedly provided support for acts of international terrorism, unless and until such determination is rescinded pursuant to section 6(j)(4) of that Act (50 U.S.C. App. 2405(j)(4)).

"(k) REFERRAL OF EVIDENCE FOR CRIMINAL PROCEEDINGS.—

"(1) IN GENERAL.—Whenever the Commission obtains evidence that any person, partnership, or corporation, either domestic or foreign, has engaged in conduct that may constitute a violation of Federal criminal law, to transmit such evidence to the Attorney General, who may institute criminal

proceedings under appropriate statutes. Nothing in this paragraph affects any other authority of the Commission to disclose information.

"(2) INTERNATIONAL INFORMATION.—The Commission shall endeavor to ensure, with respect to memoranda of understanding and international agreements it may conclude, that material it has obtained from foreign law enforcement agencies acting to investigate or pursue the enforcement of foreign criminal laws may be used for the purpose of investigation, prosecution, or prevention of violations of United States criminal laws.

"(1) EXPENDITURES FOR COOPERATIVE ARRANGEMENTS.—To expend appropriated funds for—

"(1) operating expenses and other costs of bilateral and multilateral cooperative law enforcement groups conducting activities of interest to the Commission and in which the Commission participates; and

"(2) expenses for consultations and meetings hosted by the Commission with foreign government agency officials, members of their delegations, appropriate representatives and staff to exchange views concerning developments relating to the Commission's mission, development and implementation of cooperation agreements, and provision of technical assistance for the development of foreign consumer protection or competition regimes, such expenses to include necessary administrative and logistic expenses and the expenses of Commission staff and foreign invitees in attendance at such consultations and meetings including—

"(A) such incidental expenses as meals taken in the course of such attendance;

"(B) any travel and transportation to or from such meetings; and

"(C) any other related lodging or subsistence."

(c) AUTHORIZATION OF APPROPRIATIONS.—The Federal Trade Commission is authorized to expend appropriated funds not to exceed \$100,000 per fiscal year for purposes of section 6(1) of the Federal Trade Commission Act (15 U.S.C. 46(1)) (as added by subsection (b) of this section), including operating expenses and other costs of the following bilateral and multilateral cooperative law enforcement agencies and organizations:

(1) The International Consumer Protection and Enforcement Network.

(2) The International Competition Network.

(3) The Mexico-U.S.-Canada Health Fraud Task Force.

(4) Project Emptor.

(5) The Toronto Strategic Partnership and other regional partnerships with a nexus in a Canadian province.

(d) CONFORMING AMENDMENT.—Section 6 of the Federal Trade Commission Act (15 U.S.C. 46) is amended by striking "clauses (a) and (b)" in the proviso following subsection (1) (as added by subsection (b) of this section) and inserting "subsections (a), (b), and (j)".

**SEC. 5. REPRESENTATION IN FOREIGN LITIGATION.**

Section 16 of the Federal Trade Commission Act (15 U.S.C. 56) is amended by adding at the end the following:

"(c) FOREIGN LITIGATION.—

"(1) COMMISSION ATTORNEYS.—With the concurrence of the Attorney General, the Commission may designate Commission attorneys to assist the Attorney General in connection with litigation in foreign courts on particular matters in which the Commission has an interest.

"(2) REIMBURSEMENT FOR FOREIGN COUNSEL.—The Commission is authorized to expend appropriated funds, upon agreement with the Attorney General, to reimburse the Attorney General for the retention of foreign counsel for litigation in foreign courts and

for expenses related to litigation in foreign courts in which the Commission has an interest.

“(3) LIMITATION ON USE OF FUNDS.—Nothing in this subsection authorizes the payment of claims or judgments from any source other than the permanent and indefinite appropriation authorized by section 1304 of title 31, United States Code.

“(4) OTHER AUTHORITY.—The authority provided by this subsection is in addition to any other authority of the Commission or the Attorney General.”

**SEC. 6. SHARING INFORMATION WITH FOREIGN LAW ENFORCEMENT AGENCIES.**

(a) MATERIAL OBTAINED PURSUANT TO COMPULSORY PROCESS.—Section 21(b)(6) of the Federal Trade Commission Act (15 U.S.C. 57b-2(b)(6)) is amended by adding at the end “The custodian may make such material available to any foreign law enforcement agency upon the prior certification of an appropriate official of any such foreign law enforcement agency, either by a prior agreement or memorandum of understanding with the Commission or by other written certification, that such material will be maintained in confidence and will be used only for official law enforcement purposes, if—

“(A) the foreign law enforcement agency has set forth a bona fide legal basis for its authority to maintain the material in confidence;

“(B) the materials are to be used for purposes of investigating, or engaging in enforcement proceedings related to, possible violations of—

“(i) foreign laws prohibiting fraudulent or deceptive commercial practices, or other practices substantially similar to practices prohibited by any law administered by the Commission;

“(ii) a law administered by the Commission, if disclosure of the material would further a Commission investigation or enforcement proceeding; or

“(iii) with the approval of the Attorney General, other foreign criminal laws, if such foreign criminal laws are offenses defined in or covered by a criminal mutual legal assistance treaty in force between the government of the United States and the foreign law enforcement agency’s government;

“(C) the appropriate Federal banking agency (as defined in section 3(q) of the Federal Deposit Insurance Act (12 U.S.C. 1813(q)) or, in the case of a Federal credit union, the National Credit Union Administration, has given its prior approval if the materials to be provided under subparagraph (B) are requested by the foreign law enforcement agency for the purpose of investigating, or engaging in enforcement proceedings based on, possible violations of law by a bank, a savings and loan institution described in section 18(f)(3) of the Federal Trade Commission Act (15 U.S.C. 57a(f)(3)), or a Federal credit union described in section 18(f)(4) of the Federal Trade Commission Act (15 U.S.C. 57a(f)(4)); and

“(D) the foreign law enforcement agency is not from a foreign state that the Secretary of State has determined, in accordance with section 6(j) of the Export Administration Act of 1979 (50 U.S.C. App. 2405(j)), has repeatedly provided support for acts of international terrorism, unless and until such determination is rescinded pursuant to section 6(j)(4) of that Act (50 U.S.C. App. 2405(j)(4)).

Nothing in the preceding sentence authorizes the disclosure of material obtained in connection with the administration of the Federal antitrust laws or foreign antitrust laws (as defined in paragraphs (5) and (7), respectively, of section 12 of the International Antitrust Enforcement Assistance Act of 1994 (15 U.S.C. 6211)) to any officer or em-

ployee of a foreign law enforcement agency.”

(b) INFORMATION SUPPLIED BY AND ABOUT FOREIGN SOURCES.—Section 21(f) of the Federal Trade Commission Act (15 U.S.C. 57b-2(f)) is amended to read as follows:

“(f) EXEMPTION FROM PUBLIC DISCLOSURE.—

“(1) IN GENERAL.—Any material which is received by the Commission in any investigation, a purpose of which is to determine whether any person may have violated any provision of the laws administered by the Commission, and which is provided pursuant to any compulsory process under this Act or which is provided voluntarily in place of such compulsory process shall not be required to be disclosed under section 552 of title 5, United States Code, or any other provision of law, except as provided in paragraph (2)(B) of this section.

“(2) MATERIAL OBTAINED FROM A FOREIGN SOURCE.—

“(A) IN GENERAL.—Except as provided in subparagraph (B) of this paragraph, the Commission shall not be required to disclose under section 552 of title 5, United States Code, or any other provision of law—

“(i) any material obtained from a foreign law enforcement agency or other foreign government agency, if the foreign law enforcement agency or other foreign government agency has requested confidential treatment, or has precluded such disclosure under other use limitations, as a condition of providing the material;

“(ii) any material reflecting a consumer complaint obtained from any other foreign source, if that foreign source supplying the material has requested confidential treatment as a condition of providing the material; or

“(iii) any material reflecting a consumer complaint submitted to a Commission reporting mechanism sponsored in part by foreign law enforcement agencies or other foreign government agencies.

“(B) SAVINGS PROVISION.—Nothing in this subsection shall authorize the Commission to withhold information from the Congress or prevent the Commission from complying with an order of a court of the United States in an action commenced by the United States or the Commission.”

**SEC. 7. CONFIDENTIALITY; DELAYED NOTICE OF PROCESS.**

(a) IN GENERAL.—The Federal Trade Commission Act (15 U.S.C. 41 et seq.) is amended by inserting after section 21 the following:

**“SEC. 21A. CONFIDENTIALITY AND DELAYED NOTICE OF COMPULSORY PROCESS FOR CERTAIN THIRD PARTIES.**

“(a) APPLICATION WITH OTHER LAWS.—The Right to Financial Privacy Act (12 U.S.C. 3401 et seq.) and chapter 121 of title 18, United States Code, shall apply with respect to the Commission, except as otherwise provided in this section.

“(b) PROCEDURES FOR DELAY OF NOTIFICATION OR PROHIBITION OF DISCLOSURE.—The procedures for delay of notification or prohibition of disclosure under the Right to Financial Privacy Act (12 U.S.C. 3401 et seq.) and chapter 121 of title 18, United States Code, including procedures for extensions of such delays or prohibitions, shall be available to the Commission, provided that, notwithstanding any provision therein—

“(1) a court may issue an order delaying notification or prohibiting disclosure (including extending such an order) in accordance with the procedures of section 1109 of the Right to Financial Privacy Act (12 U.S.C. 3409) (if notification would otherwise be required under that Act), or section 2705 of title 18, United States Code, (if notification would otherwise be required under chapter 121 of that title), if the presiding judge or magistrate judge finds that there is reason

to believe that such notification or disclosure may cause an adverse result as defined in subsection (g) of this section; and

“(2) if notification would otherwise be required under chapter 121 of title 18, United States Code, the Commission may delay notification (including extending such a delay) upon the execution of a written certification in accordance with the procedures of section 2705 of that title if the Commission finds that there is reason to believe that notification may cause an adverse result as defined in subsection (g) of this section.

“(c) EX PARTE APPLICATION BY COMMISSION.—

“(1) IN GENERAL.—If neither notification nor delayed notification by the Commission is required under the Right to Financial Privacy Act (12 U.S.C. 3401 et seq.) or chapter 121 of title 18, United States Code, the Commission may apply ex parte to a presiding judge or magistrate judge for an order prohibiting the recipient of compulsory process issued by the Commission from disclosing to any other person the existence of the process, notwithstanding any law or regulation of the United States, or under the constitution, or any law or regulation, of any State, political subdivision of a State, territory of the United States, or the District of Columbia. The presiding judge or magistrate judge may enter such an order granting the requested prohibition of disclosure for a period not to exceed 60 days if there is reason to believe that disclosure may cause an adverse result as defined in subsection (g). The presiding judge or magistrate judge may grant extensions of this order of up to 30 days each in accordance with this subsection, except that in no event shall the prohibition continue in force for more than a total of 9 months.

“(2) APPLICATION.—This subsection shall apply only in connection with compulsory process issued by the Commission where the recipient of such process is not a subject of the investigation or proceeding at the time such process is issued.

“(3) LIMITATION.—No order issued under this subsection shall prohibit any recipient from disclosing to a Federal agency that the recipient has received compulsory process from the Commission.

“(d) NO LIABILITY FOR FAILURE TO NOTIFY.—If neither notification nor delayed notification by the Commission is required under the Right to Financial Privacy Act (12 U.S.C. 3401 et seq.) or chapter 121 of title 18, United States Code, the recipient of compulsory process issued by the Commission under this Act shall not be liable under any law or regulation of the United States, or under the constitution, or any law or regulation, of any State, political subdivision of a State, territory of the United States, or the District of Columbia, or under any contract or other legally enforceable agreement, for failure to provide notice to any person that such process has been issued or that the recipient has provided information in response to such process. The preceding sentence does not exempt any recipient from liability for—

“(1) the underlying conduct reported;

“(2) a failure to comply with the record retention requirements under section 1104(c) of the Right to Financial Privacy Act (12 U.S.C. 3404), where applicable; or

“(3) any failure to comply with any obligation the recipient may have to disclose to a Federal agency that the recipient has received compulsory process from the Commission or intends to provide or has provided information to the Commission in response to such process.

“(e) VENUE AND PROCEDURE.—

“(1) IN GENERAL.—All judicial proceedings initiated by the Commission under the Right to Financial Privacy Act (12 U.S.C. 3401 et

seq.), chapter 121 of title 18, United States Code, or this section may be brought in the United States District Court for the District of Columbia or any other appropriate United States District Court. All ex parte applications by the Commission under this section related to a single investigation may be brought in a single proceeding.

“(2) **IN CAMERA PROCEEDINGS.**—Upon application by the Commission, all judicial proceedings pursuant to this section shall be held in camera and the records thereof sealed until expiration of the period of delay or such other date as the presiding judge or magistrate judge may permit.

“(f) **SECTION NOT TO APPLY TO ANTI-TRUST INVESTIGATIONS OR PROCEEDINGS.**—This section shall not apply to an investigation or proceeding related to the administration of Federal antitrust laws or foreign antitrust laws (as defined in paragraphs (5) and (7), respectively, of section 12 of the International Antitrust Enforcement Assistance Act of 1994 (15 U.S.C. 6211)).

“(g) **ADVERSE RESULT DEFINED.**—For purposes of this section the term ‘adverse result’ means—

“(1) endangering the life or physical safety of an individual;

“(2) flight from prosecution;

“(3) the destruction of, or tampering with, evidence;

“(4) the intimidation of potential witnesses; or

“(5) otherwise seriously jeopardizing an investigation or proceeding related to fraudulent or deceptive commercial practices or persons involved in such practices, or unduly delaying a trial related to such practices or persons involved in such practices, including, but not limited to, by—

“(A) the transfer outside the territorial limits of the United States of assets or records related to fraudulent or deceptive commercial practices or related to persons involved in such practices;

“(B) impeding the ability of the Commission to identify persons involved in fraudulent or deceptive commercial practices, or to trace the source or disposition of funds related to such practices; or

“(C) the dissipation, fraudulent transfer, or concealment of assets subject to recovery by the Commission.”.

(b) **CONFORMING AMENDMENT.**—Section 16(a)(2) of the Federal Trade Commission Act (15 U.S.C. 56(a)(2)) is amended—

(1) in subparagraph (C) by striking “or” after the semicolon;

(2) in subparagraph (D) by inserting “or” after the semicolon; and

(3) by inserting after subparagraph (D) the following:

“(E) under section 21A of this Act;”.

**SEC. 8. PROTECTION FOR VOLUNTARY PROVISION OF INFORMATION.**

The Federal Trade Commission Act (15 U.S.C. 41 et seq.) is further amended by adding after section 21A (as added by section 7 of this Act) the following:

**“SEC. 21B. PROTECTION FOR VOLUNTARY PROVISION OF INFORMATION.**

“(a) **IN GENERAL.**—

“(1) **NO LIABILITY FOR PROVIDING CERTAIN MATERIAL.**—An entity described in paragraphs (2) or (3) of subsection (d) that voluntarily provides material to the Commission that such entity reasonably believes is relevant to—

“(A) a possible unfair or deceptive act or practice, as defined in section 5(a) of this Act; or

“(B) assets subject to recovery by the Commission, including assets located in foreign jurisdictions;

shall not be liable to any person under any law or regulation of the United States, or

under the constitution, or any law or regulation, of any State, political subdivision of a State, territory of the United States, or the District of Columbia, for such provision of material or for any failure to provide notice of such provision of material or of intention to so provide material.

“(2) **LIMITATIONS.**—Nothing in this subsection shall be construed to exempt any such entity from liability—

“(A) for the underlying conduct reported; or

“(B) to any Federal agency for providing such material or for any failure to comply with any obligation the entity may have to notify a Federal agency prior to providing such material to the Commission.

“(b) **CERTAIN FINANCIAL INSTITUTIONS.**—An entity described in paragraph (1) of subsection (d) shall, in accordance with section 5318(g)(3) of title 31, United States Code, be exempt from liability for making a voluntary disclosure to the Commission of any possible violation of law or regulation, including—

“(1) a disclosure regarding assets, including assets located in foreign jurisdictions—

“(A) related to possibly fraudulent or deceptive commercial practices;

“(B) related to persons involved in such practices; or

“(C) otherwise subject to recovery by the Commission; or

“(2) a disclosure regarding suspicious chargeback rates related to possibly fraudulent or deceptive commercial practices.

“(c) **CONSUMER COMPLAINTS.**—Any entity described in subsection (d) that voluntarily provides consumer complaints sent to it, or information contained therein, to the Commission shall not be liable to any person under any law or regulation of the United States, or under the constitution, or any law or regulation, of any State, political subdivision of a State, territory of the United States, or the District of Columbia, for such provision of material or for any failure to provide notice of such provision of material or of intention to so provide material. This subsection shall not provide any exemption from liability for the underlying conduct.

“(d) **APPLICATION.**—This section applies to the following entities, whether foreign or domestic:

“(1) A financial institution as defined in section 5312 of title 31, United States Code.

“(2) To the extent not included in paragraph (1), a bank or thrift institution, a commercial bank or trust company, an investment company, a credit card issuer, an operator of a credit card system, and an issuer, redeemer, or cashier of travelers’ checks, money orders, or similar instruments.

“(3) A courier service, a commercial mail receiving agency, an industry membership organization, a payment system provider, a consumer reporting agency, a domain name registrar or registry acting as such, and a provider of alternative dispute resolution services.

“(4) An Internet service provider or provider of telephone services.”.

**SEC. 9. STAFF EXCHANGES.**

The Federal Trade Commission Act (15 U.S.C. 41 et seq.) is amended by adding after section 25 the following new section:

**“SEC. 25A. STAFF EXCHANGES.**

“(a) **IN GENERAL.**—The Commission may—

“(1) retain or employ officers or employees of foreign government agencies on a temporary basis as employees of the Commission pursuant to section 2 of this Act or section 3101 or section 3109 of title 5, United States Code; and

“(2) detail officers or employees of the Commission to work on a temporary basis for appropriate foreign government agencies.

“(b) **RECIPROCITY AND REIMBURSEMENT.**—The staff arrangements described in subsection (a) need not be reciprocal. The Commission may accept payment or reimbursement, in cash or in kind, from a foreign government agency to which this section is applicable, or payment or reimbursement made on behalf of such agency, for expenses incurred by the Commission, its members, and employees in carrying out such arrangements.

“(c) **STANDARDS OF CONDUCT.**—A person appointed under subsection (a)(1) shall be subject to the provisions of law relating to ethics, conflicts of interest, corruption, and any other criminal or civil statute or regulation governing the standards of conduct for Federal employees that are applicable to the type of appointment.”.

**SEC. 10. INFORMATION SHARING WITH FINANCIAL REGULATORS.**

Section 1112(e) of the Right to Financial Privacy Act of 1978 (12 U.S.C. 3412(e)) is amended by inserting “the Federal Trade Commission,” after “the Securities and Exchange Commission.”.

**SEC. 11. AUTHORITY TO ACCEPT REIMBURSEMENTS.**

The Federal Trade Commission Act (15 U.S.C. 41 et seq.) is amended—

(1) by redesignating section 26 as section 28; and

(2) by inserting after section 25A, as added by section 9 of this Act, the following:

**“SEC. 26. REIMBURSEMENT OF EXPENSES.**

“The Commission may accept payment or reimbursement, in cash or in kind, from a domestic or foreign law enforcement agency, or payment or reimbursement made on behalf of such agency, for expenses incurred by the Commission, its members, or employees in carrying out any activity pursuant to a statute administered by the Commission without regard to any other provision of law. Any such payments or reimbursements shall be considered a reimbursement to the appropriated funds of the Commission.”.

**SEC. 12. PRESERVATION OF EXISTING AUTHORITY.**

The authority provided by this Act, and by the Federal Trade Commission Act (15 U.S.C. 41 et seq.) and the Right to Financial Privacy Act (12 U.S.C. 3401 et seq.), as such Acts are amended by this Act, is in addition to, and not in lieu of, any other authority vested in the Federal Trade Commission or any other officer of the United States.

**SEC. 13. SUNSET.**

This Act, and the amendments made by this Act, shall cease to have effect on the date that is 7 years after the date of enactment of this Act.

**SEC. 14. REPORT.**

Not later than 3 years after the date of enactment of this Act, the Federal Trade Commission shall transmit to Congress a report describing its use of and experience with the authority granted by this Act, along with any recommendations for additional legislation. The report shall include—

(1) the number of cross-border complaints received by the Commission;

(2) identification of the foreign agencies to which the Commission has provided non-public investigative information under this Act;

(3) the number of times the Commission has used compulsory process on behalf of foreign law enforcement agencies pursuant to section 6 of the Federal Trade Commission Act (15 U.S.C. 46), as amended by section 4 of this Act;

(4) a list of international agreements and memoranda of understanding executed by the Commission that relate to this Act;

(5) the number of times the Commission has sought delay of notice pursuant to section 21A of the Federal Trade Commission

Act, as added by section 7 of this Act, and the number of times a court has granted a delay;

(6) a description of the types of information private entities have provided voluntarily pursuant to section 21B of the Federal Trade Commission Act, as added by section 8 of this Act;

(7) a description of the results of cooperation with foreign law enforcement agencies under section 21 of the Federal Trade Commission Act (15 U.S.C. 57-2) as amended by section 6 of this Act;

(8) an analysis of whether the lack of an exemption from the disclosure requirements of section 552 of title 5, United States Code, with regard to information or material voluntarily provided relevant to possible unfair or deceptive acts or practices, has hindered the Commission in investigating or engaging in enforcement proceedings against such practices; and

(9) a description of Commission litigation brought in foreign courts.

Mr. BARTON of Texas (during the reading). Mr. Speaker, I ask unanimous consent that the amendment be considered as read and printed in the RECORD.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

The amendment was agreed to.

The Senate bill was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### RYAN WHITE HIV/AIDS TREATMENT MODERNIZATION ACT OF 2006

Mr. BARTON of Texas. Mr. Speaker, I ask unanimous consent to take from the Speaker's table the bill (H.R. 6143) to amend title XXVI of the Public Health Service Act to revise and extend the program for providing life-saving care for those with HIV/AIDS, with a Senate amendment thereto, and concur in the Senate amendment.

The Clerk read the title of the bill.

The Clerk read the Senate amendment, as follows:

Senate amendment:

Strike out all after the enacting clause and insert:

#### SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) **SHORT TITLE.**—This Act may be cited as the “Ryan White HIV/AIDS Treatment Modernization Act of 2006”.

(b) **TABLE OF CONTENTS.**—The table of contents of this Act is as follows:

Sec. 1. Short title; table of contents.

#### TITLE I—EMERGENCY RELIEF FOR ELIGIBLE AREAS

Sec. 101. Establishment of program; general eligibility for grants.

Sec. 102. Type and distribution of grants; formula grants.

Sec. 103. Type and distribution of grants; supplemental grants.

Sec. 104. Timeframe for obligation and expenditure of grant funds.

Sec. 105. Use of amounts.

Sec. 106. Additional amendments to part A.

Sec. 107. New program in part A; transitional grants for certain areas ineligible under section 2601.

Sec. 108. Authorization of appropriations for part A.

#### TITLE II—CARE GRANTS

Sec. 201. General use of grants.

Sec. 202. AIDS Drug Assistance Program.

Sec. 203. Distribution of funds.

Sec. 204. Additional amendments to subpart I of part B.

Sec. 205. Supplemental grants on basis of demonstrated need.

Sec. 206. Emerging communities.

Sec. 207. Timeframe for obligation and expenditure of grant funds.

Sec. 208. Authorization of appropriations for subpart I of part B.

Sec. 209. Early diagnosis grant program.

Sec. 210. Certain partner notification programs; authorization of appropriations.

#### TITLE III—EARLY INTERVENTION SERVICES

Sec. 301. Establishment of program; core medical services.

Sec. 302. Eligible entities; preferences; planning and development grants.

Sec. 303. Authorization of appropriations.

Sec. 304. Confidentiality and informed consent.

Sec. 305. Provision of certain counseling services.

Sec. 306. General provisions.

#### TITLE IV—WOMEN, INFANTS, CHILDREN, AND YOUTH

Sec. 401. Women, infants, children, and youth.

Sec. 402. GAO Report.

#### TITLE V—GENERAL PROVISIONS

Sec. 501. General provisions.

#### TITLE VI—DEMONSTRATION AND TRAINING

Sec. 601. Demonstration and training.

Sec. 602. AIDS education and training centers.

Sec. 603. Codification of minority AIDS initiative.

#### TITLE VII—MISCELLANEOUS PROVISIONS

Sec. 701. Hepatitis; use of funds.

Sec. 702. Certain references.

Sec. 703. Repeal.

#### TITLE I—EMERGENCY RELIEF FOR ELIGIBLE AREAS

##### SEC. 101. ESTABLISHMENT OF PROGRAM; GENERAL ELIGIBILITY FOR GRANTS.

(a) **IN GENERAL.**—Section 2601 of the Public Health Service Act (42 U.S.C. 300ff-11) is amended by striking subsections (b) through (d) and inserting the following:

“(b) **CONTINUED STATUS AS ELIGIBLE AREA.**—Notwithstanding any other provision of this section, a metropolitan area that is an eligible area for a fiscal year continues to be an eligible area until the metropolitan area fails, for three consecutive fiscal years—

“(1) to meet the requirements of subsection (a); and

“(2) to have a cumulative total of 3,000 or more living cases of AIDS (reported to and confirmed by the Director of the Centers for Disease Control and Prevention) as of December 31 of the most recent calendar year for which such data is available.

“(c) **BOUNDARIES.**—For purposes of determining eligibility under this part—

“(1) with respect to a metropolitan area that received funding under this part in fiscal year 2006, the boundaries of such metropolitan area shall be the boundaries that were in effect for such area for fiscal year 1994; or

“(2) with respect to a metropolitan area that becomes eligible to receive funding under this part in any fiscal year after fiscal year 2006, the boundaries of such metropolitan area shall be the boundaries that are in effect for such area when such area initially receives funding under this part.”.

(b) **TECHNICAL AND CONFORMING AMENDMENTS.**—Section 2601(a) of the Public Health Service Act (42 U.S.C. 300ff-11(a)) is amended—

(1) by striking “through (d)” and inserting “through (c)”; and

(2) by inserting “and confirmed by” after “reported to”.

(c) **DEFINITION OF METROPOLITAN AREA.**—Section 2607(2) of the Public Health Service Act (42 U.S.C. 300ff-17(2)) is amended—

(1) by striking “area referred” and inserting “area that is referred”; and

(2) by inserting before the period the following: “, and that has a population of 50,000 or more individuals”.

#### SEC. 102. TYPE AND DISTRIBUTION OF GRANTS; FORMULA GRANTS.

(a) **DISTRIBUTION PERCENTAGES.**—Section 2603(a)(2) of the Public Health Service Act (42 U.S.C. 300ff-13(a)(2)) is amended—

(1) in the first sentence—

(A) by striking “50 percent of the amount appropriated under section 2677” and inserting “66½ percent of the amount made available under section 2610(b) for carrying out this subpart”; and

(B) by striking “paragraph (3)” and inserting “paragraphs (3) and (4)”.

(2) by striking the last sentence.

(b) **DISTRIBUTION BASED ON LIVING CASES OF HIV/AIDS.**—Section 2603(a)(3) of the Public Health Service Act (42 U.S.C. 300ff-13(a)(3)) is amended—

(1) in subparagraph (B), by striking “estimated living cases of acquired immune deficiency syndrome” and inserting “living cases of HIV/AIDS (reported to and confirmed by the Director of the Centers for Disease Control and Prevention)”; and

(2) by striking subparagraphs (C) through (E) and inserting the following:

“(C) **LIVING CASES OF HIV/AIDS.**—

“(i) **REQUIREMENT OF NAMES-BASED REPORTING.**—Except as provided in clause (ii), the number determined under this subparagraph for an eligible area for a fiscal year for purposes of subparagraph (B) is the number of living names-based cases of HIV/AIDS that, as of December 31 of the most recent calendar year for which such data is available, have been reported to and confirmed by the Director of the Centers for Disease Control and Prevention.

“(ii) **TRANSITION PERIOD; EXEMPTION REGARDING NON-AIDS CASES.**—For each of the fiscal years 2007 through 2009, an eligible area is, subject to clauses (iii) through (v), exempt from the requirement under clause (i) that living names-based non-AIDS cases of HIV be reported unless—

“(I) a system was in operation as of December 31, 2005, that provides sufficiently accurate and reliable names-based reporting of such cases throughout the State in which the area is located, subject to clause (viii); or

“(II) no later than the beginning of fiscal year 2008 or 2009, the Secretary, in consultation with the chief executive of the State in which the area is located, determines that a system has become operational in the State that provides sufficiently accurate and reliable names-based reporting of such cases throughout the State.

“(iii) **REQUIREMENTS FOR EXEMPTION FOR FISCAL YEAR 2007.**—For fiscal year 2007, an exemption under clause (ii) for an eligible area applies only if, by October 1, 2006—

“(I)(aa) the State in which the area is located had submitted to the Secretary a plan for making the transition to sufficiently accurate and reliable names-based reporting of living non-AIDS cases of HIV; or

“(bb) all statutory changes necessary to provide for sufficiently accurate and reliable reporting of such cases had been made; and

“(II) the State had agreed that, by April 1, 2008, the State will begin accurate and reliable names-based reporting of such cases, except that such agreement is not required to provide that, as of such date, the system for such reporting be fully sufficient with respect to accuracy and reliability throughout the area.

“(iv) **REQUIREMENT FOR EXEMPTION AS OF FISCAL YEAR 2008.**—For each of the fiscal years 2008 through 2010, an exemption under clause (ii) for an eligible area applies only if, as of April 1, 2008, the State in which the area is located is substantially in compliance with the agreement under clause (iii)(II).

“(v) **PROGRESS TOWARD NAMES-BASED REPORTING.**—For fiscal year 2009, the Secretary may



terminate an exemption under clause (ii) for an eligible area if the State in which the area is located submitted a plan under clause (iii)(I)(aa) and the Secretary determines that the State is not substantially following the plan.

“(vi) COUNTING OF CASES IN AREAS WITH EXEMPTIONS.—

“(I) IN GENERAL.—With respect to an eligible area that is under a reporting system for living non-AIDS cases of HIV that is not names-based (referred to in this subparagraph as ‘code-based reporting’), the Secretary shall, for purposes of this subparagraph, modify the number of such cases reported for the eligible area in order to adjust for duplicative reporting in and among systems that use code-based reporting.

“(II) ADJUSTMENT RATE.—The adjustment rate under subclause (I) for an eligible area shall be a reduction of 5 percent in the number of living non-AIDS cases of HIV reported for the area.

“(vii) MULTIPLE POLITICAL JURISDICTIONS.—With respect to living non-AIDS cases of HIV, if an eligible area is not entirely within one political jurisdiction and as a result is subject to more than one reporting system for purposes of this subparagraph:

“(I) Names-based reporting under clause (i) applies in a jurisdictional portion of the area, or an exemption under clause (ii) applies in such portion (subject to applicable provisions of this subparagraph), according to whether names-based reporting or code-based reporting is used in such portion.

“(II) If under subclause (I) both names-based reporting and code-based reporting apply in the area, the number of code-based cases shall be reduced under clause (vi).

“(viii) LIST OF ELIGIBLE AREAS MEETING STANDARD REGARDING DECEMBER 31, 2005.—

“(I) IN GENERAL.—If an eligible area or portion thereof is in a State specified in subclause (II), the eligible area or portion shall be considered to meet the standard described in clause (ii)(I). No other eligible area or portion thereof may be considered to meet such standard.

“(II) RELEVANT STATES.—For purposes of subclause (I), the States specified in this subclause are the following: Alaska, Alabama, Arkansas, Arizona, Colorado, Florida, Indiana, Iowa, Idaho, Kansas, Louisiana, Michigan, Minnesota, Missouri, Mississippi, North Carolina, North Dakota, Nebraska, New Jersey, New Mexico, New York, Nevada, Ohio, Oklahoma, South Carolina, South Dakota, Tennessee, Texas, Utah, Virginia, Wisconsin, West Virginia, Wyoming, Guam, and the Virgin Islands.

“(ix) RULES OF CONSTRUCTION REGARDING ACCEPTANCE OF REPORTS.—

“(I) CASES OF AIDS.—With respect to an eligible area that is subject to the requirement under clause (i) and is not in compliance with the requirement for names-based reporting of living non-AIDS cases of HIV, the Secretary shall, notwithstanding such noncompliance, accept reports of living cases of AIDS that are in accordance with such clause.

“(II) APPLICABILITY OF EXEMPTION REQUIREMENTS.—The provisions of clauses (ii) through (viii) may not be construed as having any legal effect for fiscal year 2010 or any subsequent fiscal year, and accordingly, the status of a State for purposes of such clauses may not be considered after fiscal year 2009.

“(x) PROGRAM FOR DETECTING INACCURATE OR FRAUDULENT COUNTING.—The Secretary shall carry out a program to monitor the reporting of names-based cases for purposes of this subparagraph and to detect instances of inaccurate reporting, including fraudulent reporting.”

(c) CODE-BASED AREAS; LIMITATION ON INCREASE IN GRANT.—Section 2603(a)(3) of the Public Health Service Act (42 U.S.C. 300ff-13(a)), as amended by subsection (b)(2) of this section, is amended by adding at the end the following subparagraph:

“(D) CODE-BASED AREAS; LIMITATION ON INCREASE IN GRANT.—

“(i) IN GENERAL.—For each of the fiscal years 2007 through 2009, if code-based reporting (with-

in the meaning of subparagraph (C)(vi)) applies in an eligible area or any portion thereof as of the beginning of the fiscal year involved, then notwithstanding any other provision of this paragraph, the amount of the grant pursuant to this paragraph for such area for such fiscal year may not—

“(I) for fiscal year 2007, exceed by more than 5 percent the amount of the grant for the area that would have been made pursuant to this paragraph and paragraph (4) for fiscal year 2006 (as such paragraphs were in effect for such fiscal year) if paragraph (2) (as so in effect) had been applied by substituting ‘66½ percent’ for ‘50 percent’; and

“(II) for each of the fiscal years 2008 and 2009, exceed by more than 5 percent the amount of the grant pursuant to this paragraph and paragraph (4) for the area for the preceding fiscal year.

“(ii) USE OF AMOUNTS INVOLVED.—For each of the fiscal years 2007 through 2009, amounts available as a result of the limitation under clause (i) shall be made available by the Secretary as additional amounts for grants pursuant to subsection (b) for the fiscal year involved, subject to paragraph (4) and section 2610(d)(2).”

(d) HOLD HARMLESS.—Section 2603(a) of the Public Health Service Act (42 U.S.C. 300ff-13(a)) is amended—

(1) in paragraph (3)(A)—

(A) in clause (ii), by striking the period at the end and inserting a semicolon; and

(B) by inserting after and below clause (ii) the following:

“‘which product shall then, as applicable, be increased under paragraph (4).’”

(2) by amending paragraph (4) to read as follows:

“(4) INCREASES IN GRANT.—

“(A) IN GENERAL.—For each eligible area that received a grant pursuant to this subsection for fiscal year 2006, the Secretary shall, for each of the fiscal years 2007 through 2009, increase the amount of the grant made pursuant to paragraph (3) for the area to ensure that the amount of the grant for the fiscal year involved is not less than the following amount, as applicable to such fiscal year:

“(i) For fiscal year 2007, an amount equal to 95 percent of the amount of the grant that would have been made pursuant to paragraph (3) and this paragraph for fiscal year 2006 (as such paragraphs were in effect for such fiscal year) if paragraph (2) (as so in effect) had been applied by substituting ‘66½ percent’ for ‘50 percent’.

“(ii) For each of the fiscal years 2008 and 2009, an amount equal to 100 percent of the amount of the grant made pursuant to paragraph (3) and this paragraph for fiscal year 2007.

“(B) SOURCE OF FUNDS FOR INCREASE.—

“(i) IN GENERAL.—From the amounts available for carrying out the single program referred to in section 2609(d)(2)(C) for a fiscal year (relating to supplemental grants), the Secretary shall make available such amounts as may be necessary to comply with subparagraph (A), subject to section 2610(d)(2).

“(ii) PRO RATA REDUCTION.—If the amounts referred to in clause (i) for a fiscal year are insufficient to fully comply with subparagraph (A) for the year, the Secretary, in order to provide the additional funds necessary for such compliance, shall reduce on a pro rata basis the amount of each grant pursuant to this subsection for the fiscal year, other than grants for eligible areas for which increases under subparagraph (A) apply. A reduction under the preceding sentence may not be made in an amount that would result in the eligible area involved becoming eligible for such an increase.

“(C) LIMITATION.—This paragraph may not be construed as having any applicability after fiscal year 2009.”

### SEC. 103. TYPE AND DISTRIBUTION OF GRANTS; SUPPLEMENTAL GRANTS.

Section 2603(b) of the Public Health Service Act (42 U.S.C. 300ff-13(b)) is amended—

(1) in paragraph (1)—

(A) in the matter preceding subparagraph (A), by striking “Not later than” and all that follows through “the Secretary shall” and inserting the following: “Subject to subsection (a)(4)(B)(i) and section 2610(d), the Secretary shall”;

(B) in subparagraph (B), by striking “demonstrates the severe need in such area” and inserting “demonstrates the need in such area, on an objective and quantified basis,”;

(C) by striking subparagraph (F) and inserting the following:

“(F) demonstrates the inclusiveness of affected communities and individuals with HIV/AIDS;”;

(D) in subparagraph (G), by striking the period and inserting “; and”;

(E) by adding at the end the following:

“(H) demonstrates the ability of the applicant to expend funds efficiently by not having had, for the most recent grant year under subsection (a) for which data is available, more than 2 percent of grant funds under such subsection canceled or covered by any waivers under subsection (c)(3).”;

(2) in paragraph (2)—

(A) in subparagraph (A), by striking “severe need” and inserting “demonstrated need”;

(B) by striking subparagraph (B) and inserting the following:

“(B) DEMONSTRATED NEED.—The factors considered by the Secretary in determining whether an eligible area has a demonstrated need for purposes of paragraph (1)(B) may include any or all of the following:

“(i) The unmet need for such services, as determined under section 2602(b)(4) or other community input process as defined under section 2609(d)(1)(A).

“(ii) An increasing need for HIV/AIDS-related services, including relative rates of increase in the number of cases of HIV/AIDS.

“(iii) The relative rates of increase in the number of cases of HIV/AIDS within new or emerging subpopulations.

“(iv) The current prevalence of HIV/AIDS.

“(v) Relevant factors related to the cost and complexity of delivering health care to individuals with HIV/AIDS in the eligible area.

“(vi) The impact of co-morbid factors, including co-occurring conditions, determined relevant by the Secretary.

“(vii) The prevalence of homelessness.

“(viii) The prevalence of individuals described under section 2602(b)(2)(M).

“(ix) The relevant factors that limit access to health care, including geographic variation, adequacy of health insurance coverage, and language barriers.

“(x) The impact of a decline in the amount received pursuant to subsection (a) on services available to all individuals with HIV/AIDS identified and eligible under this title.”;

(C) by striking subparagraphs (C) and (D) and inserting the following:

“(C) PRIORITY IN MAKING GRANTS.—The Secretary shall provide funds under this subsection to an eligible area to address the decline or disruption of all EMA-provided services related to the decline in the amounts received pursuant to subsection (a) consistent with the grant award for the eligible area for fiscal year 2006, to the extent that the factor under subparagraph (B)(x) (relating to a decline in funding) applies to the eligible area.”

### SEC. 104. TIMEFRAME FOR OBLIGATION AND EXPENDITURE OF GRANT FUNDS.

Section 2603 of the Public Health Service Act (42 U.S.C. 300ff-13) is amended—

(1) by redesignating subsection (c) as subsection (d);

(2) by inserting after subsection (b) the following:

“(c) TIMEFRAME FOR OBLIGATION AND EXPENDITURE OF GRANT FUNDS.—

“(1) OBLIGATION BY END OF GRANT YEAR.—Effective for fiscal year 2007 and subsequent fiscal years, funds from a grant award made pursuant to subsection (a) or (b) for a fiscal year are available for obligation by the eligible area involved through the end of the one-year period beginning on the date in such fiscal year on which funds from the award first become available to the area (referred to in this subsection as the ‘grant year for the award’), except as provided in paragraph (3)(A).

“(2) SUPPLEMENTAL GRANTS; CANCELLATION OF UNOBLIGATED BALANCE OF GRANT AWARD.—Effective for fiscal year 2007 and subsequent fiscal years, if a grant award made pursuant to subsection (b) for an eligible area for a fiscal year has an unobligated balance as of the end of the grant year for the award—

“(A) the Secretary shall cancel that unobligated balance of the award, and shall require the eligible area to return any amounts from such balance that have been disbursed to the area; and

“(B) the funds involved shall be made available by the Secretary as additional amounts for grants pursuant to subsection (b) for the first fiscal year beginning after the fiscal year in which the Secretary obtains the information necessary for determining that the balance is required under subparagraph (A) to be canceled, except that the availability of the funds for such grants is subject to subsection (a)(4) and section 2610(d)(2) as applied for such year.

“(3) FORMULA GRANTS; CANCELLATION OF UNOBLIGATED BALANCE OF GRANT AWARD; WAIVER PERMITTING CARRYOVER.—

“(A) IN GENERAL.—Effective for fiscal year 2007 and subsequent fiscal years, if a grant award made pursuant to subsection (a) for an eligible area for a fiscal year has an unobligated balance as of the end of the grant year for the award, the Secretary shall cancel that unobligated balance of the award, and shall require the eligible area to return any amounts from such balance that have been disbursed to the area, unless—

“(i) before the end of the grant year, the chief elected official of the area submits to the Secretary a written application for a waiver of the cancellation, which application includes a description of the purposes for which the area intends to expend the funds involved; and

“(ii) the Secretary approves the waiver.

“(B) EXPENDITURE BY END OF CARRYOVER YEAR.—With respect to a waiver under subparagraph (A) that is approved for a balance that is unobligated as of the end of a grant year for an award:

“(i) The unobligated funds are available for expenditure by the eligible area involved for the one-year period beginning upon the expiration of the grant year (referred to in this subsection as the ‘carryover year’).

“(ii) If the funds are not expended by the end of the carryover year, the Secretary shall cancel that unexpended balance of the award, and shall require the eligible area to return any amounts from such balance that have been disbursed to the area.

“(C) USE OF CANCELLED BALANCES.—In the case of any balance of a grant award that is cancelled under subparagraph (A) or (B)(ii), the grant funds involved shall be made available by the Secretary as additional amounts for grants pursuant to subsection (b) for the first fiscal year beginning after the fiscal year in which the Secretary obtains the information necessary for determining that the balance is required under such subparagraph to be canceled, except that the availability of the funds for such grants is subject to subsection (a)(4) and section 2610(d)(2) as applied for such year.

“(D) CORRESPONDING REDUCTION IN FUTURE GRANT.—

“(i) IN GENERAL.—In the case of an eligible area for which a balance from a grant award

under subsection (a) is unobligated as of the end of the grant year for the award—

“(1) the Secretary shall reduce, by the same amount as such unobligated balance, the amount of the grant under such subsection for the first fiscal year beginning after the fiscal year in which the Secretary obtains the information necessary for determining that such balance was unobligated as of the end of the grant year (which requirement for a reduction applies without regard to whether a waiver under subparagraph (A) has been approved with respect to such balance); and

“(II) the grant funds involved in such reduction shall be made available by the Secretary as additional funds for grants pursuant to subsection (b) for such first fiscal year, subject to subsection (a)(4) and section 2610(d)(2); except that this clause does not apply to the eligible area if the amount of the unobligated balance was 2 percent or less.

“(ii) RELATION TO INCREASES IN GRANT.—A reduction under clause (i) for an eligible area for a fiscal year may not be taken into account in applying subsection (a)(4) with respect to the area for the subsequent fiscal year.”; and

(3) by adding at the end the following:

“(e) REPORT ON THE AWARDING OF SUPPLEMENTAL FUNDS.—Not later than 45 days after the awarding of supplemental funds under this section, the Secretary shall submit to Congress a report concerning such funds. Such report shall include information detailing—

“(1) the total amount of supplemental funds available under this section for the year involved;

“(2) the amount of supplemental funds used in accordance with the hold harmless provisions of subsection (a)(4);

“(3) the amount of supplemental funds disbursed pursuant to subsection (b)(2)(C);

“(4) the disbursement of the remainder of the supplemental funds after taking into account the uses described in paragraphs (2) and (3); and

“(5) the rationale used for the amount of funds disbursed as described under paragraphs (2), (3), and (4).”

#### SEC. 105. USE OF AMOUNTS.

Section 2604 of the Public Health Service Act (42 U.S.C. 300ff-14) is amended to read as follows:

#### “SEC. 2604. USE OF AMOUNTS.

“(a) REQUIREMENTS.—The Secretary may not make a grant under section 2601(a) to the chief elected official of an eligible area unless such political subdivision agrees that—

“(1) subject to paragraph (2), the allocation of funds and services within the eligible area will be made in accordance with the priorities established, pursuant to section 2602(b)(4)(C), by the HIV health services planning council that serves such eligible area;

“(2) funds provided under section 2601 will be expended only for—

“(A) core medical services described in subsection (c);

“(B) support services described in subsection (d); and

“(C) administrative expenses described in subsection (h); and

“(3) the use of such funds will comply with the requirements of this section.

“(b) DIRECT FINANCIAL ASSISTANCE TO APPROPRIATE ENTITIES.—

“(1) IN GENERAL.—The chief elected official of an eligible area shall use amounts from a grant under section 2601 to provide direct financial assistance to entities described in paragraph (2) for the purpose of providing core medical services and support services.

“(2) APPROPRIATE ENTITIES.—Direct financial assistance may be provided under paragraph (1) to public or nonprofit private entities, or private for-profit entities if such entities are the only available provider of quality HIV care in the area.

“(c) REQUIRED FUNDING FOR CORE MEDICAL SERVICES.—

“(1) IN GENERAL.—With respect to a grant under section 2601 for an eligible area for a grant year, the chief elected official of the area shall, of the portion of the grant remaining after reserving amounts for purposes of paragraphs (1) and (5)(B)(i) of subsection (h), use not less than 75 percent to provide core medical services that are needed in the eligible area for individuals with HIV/AIDS who are identified and eligible under this title (including services regarding the co-occurring conditions of the individuals).

“(2) WAIVER.—

“(A) IN GENERAL.—The Secretary shall waive the application of paragraph (1) with respect to a chief elected official for a grant year if the Secretary determines that, within the eligible area involved—

“(i) there are no waiting lists for AIDS Drug Assistance Program services under section 2616; and

“(ii) core medical services are available to all individuals with HIV/AIDS identified and eligible under this title.

“(B) NOTIFICATION OF WAIVER STATUS.—When informing the chief elected official of an eligible area that a grant under section 2601 is being made for the area for a grant year, the Secretary shall inform the official whether a waiver under subparagraph (A) is in effect for such year.

“(3) CORE MEDICAL SERVICES.—For purposes of this subsection, the term ‘core medical services’, with respect to an individual with HIV/AIDS (including the co-occurring conditions of the individual), means the following services:

“(A) Outpatient and ambulatory health services.

“(B) AIDS Drug Assistance Program treatments in accordance with section 2616.

“(C) AIDS pharmaceutical assistance.

“(D) Oral health care.

“(E) Early intervention services described in subsection (e).

“(F) Health insurance premium and cost sharing assistance for low-income individuals in accordance with section 2615.

“(G) Home health care.

“(H) Medical nutrition therapy.

“(I) Hospice services.

“(J) Home and community-based health services as defined under section 2614(c).

“(K) Mental health services.

“(L) Substance abuse outpatient care.

“(M) Medical case management, including treatment adherence services.

“(d) SUPPORT SERVICES.—

“(1) IN GENERAL.—For purposes of this section, the term ‘support services’ means services, subject to the approval of the Secretary, that are needed for individuals with HIV/AIDS to achieve their medical outcomes (such as respite care for persons caring for individuals with HIV/AIDS, outreach services, medical transportation, linguistic services, and referrals for health care and support services).

“(2) MEDICAL OUTCOMES.—In this subsection, the term ‘medical outcomes’ means those outcomes affecting the HIV-related clinical status of an individual with HIV/AIDS.

“(e) EARLY INTERVENTION SERVICES.—

“(1) IN GENERAL.—For purposes of this section, the term ‘early intervention services’ means HIV/AIDS early intervention services described in section 2651(e), with follow-up referral provided for the purpose of facilitating the access of individuals receiving the services to HIV-related health services. The entities through which such services may be provided under the grant include public health departments, emergency rooms, substance abuse and mental health treatment programs, detoxification centers, detention facilities, clinics regarding sexually transmitted diseases, homeless shelters, HIV/AIDS counseling and testing sites, health care points of entry specified by eligible

areas, federally qualified health centers, and entities described in section 2652(a) that constitute a point of access to services by maintaining referral relationships.

“(2) CONDITIONS.—With respect to an entity that proposes to provide early intervention services under paragraph (1), such paragraph shall apply only if the entity demonstrates to the satisfaction of the chief elected official for the eligible area involved that—

“(A) Federal, State, or local funds are otherwise inadequate for the early intervention services the entity proposes to provide; and

“(B) the entity will expend funds pursuant to such paragraph to supplement and not supplant other funds available to the entity for the provision of early intervention services for the fiscal year involved.

“(f) PRIORITY FOR WOMEN, INFANTS, CHILDREN, AND YOUTH.—

“(1) IN GENERAL.—For the purpose of providing health and support services to infants, children, youth, and women with HIV/AIDS, including treatment measures to prevent the perinatal transmission of HIV, the chief elected official of an eligible area, in accordance with the established priorities of the planning council, shall for each of such populations in the eligible area use, from the grants made for the area under section 2601(a) for a fiscal year, not less than the percentage constituted by the ratio of the population involved (infants, children, youth, or women in such area) with HIV/AIDS to the general population in such area of individuals with HIV/AIDS.

“(2) WAIVER.—With respect to the population involved, the Secretary may provide to the chief elected official of an eligible area a waiver of the requirement of paragraph (1) if such official demonstrates to the satisfaction of the Secretary that the population is receiving HIV-related health services through the State Medicaid program under title XIX of the Social Security Act, the State children's health insurance program under title XXI of such Act, or other Federal or State programs.

“(g) REQUIREMENT OF STATUS AS MEDICAID PROVIDER.—

“(1) PROVISION OF SERVICE.—Subject to paragraph (2), the Secretary may not make a grant under section 2601(a) for the provision of services under this section in a State unless, in the case of any such service that is available pursuant to the State plan approved under title XIX of the Social Security Act for the State—

“(A) the political subdivision involved will provide the service directly, and the political subdivision has entered into a participation agreement under the State plan and is qualified to receive payments under such plan; or

“(B) the political subdivision will enter into an agreement with a public or nonprofit private entity under which the entity will provide the service, and the entity has entered into such a participation agreement and is qualified to receive such payments.

“(2) WAIVER.—

“(A) IN GENERAL.—In the case of an entity making an agreement pursuant to paragraph (1)(B) regarding the provision of services, the requirement established in such paragraph shall be waived by the HIV health services planning council for the eligible area if the entity does not, in providing health care services, impose a charge or accept reimbursement available from any third-party payor, including reimbursement under any insurance policy or under any Federal or State health benefits program.

“(B) DETERMINATION.—A determination by the HIV health services planning council of whether an entity referred to in subparagraph (A) meets the criteria for a waiver under such subparagraph shall be made without regard to whether the entity accepts voluntary donations for the purpose of providing services to the public.

“(h) ADMINISTRATION.—

“(1) LIMITATION.—The chief elected official of an eligible area shall not use in excess of 10 per-

cent of amounts received under a grant under this part for administrative expenses.

“(2) ALLOCATIONS BY CHIEF ELECTED OFFICIAL.—In the case of entities and subcontractors to which the chief elected official of an eligible area allocates amounts received by the official under a grant under this part, the official shall ensure that, of the aggregate amount so allocated, the total of the expenditures by such entities for administrative expenses does not exceed 10 percent (without regard to whether particular entities expend more than 10 percent for such expenses).

“(3) ADMINISTRATIVE ACTIVITIES.—For purposes of paragraph (1), amounts may be used for administrative activities that include—

“(A) routine grant administration and monitoring activities, including the development of applications for part A funds, the receipt and disbursement of program funds, the development and establishment of reimbursement and accounting systems, the development of a clinical quality management program as described in paragraph (5), the preparation of routine programmatic and financial reports, and compliance with grant conditions and audit requirements; and

“(B) all activities associated with the grantee's contract award procedures, including the activities carried out by the HIV health services planning council as established under section 2602(b), the development of requests for proposals, contract proposal review activities, negotiation and awarding of contracts, monitoring of contracts through telephone consultation, written documentation or onsite visits, reporting on contracts, and funding reallocation activities.

“(4) SUBCONTRACTOR ADMINISTRATIVE ACTIVITIES.—For the purposes of this subsection, subcontractor administrative activities include—

“(A) usual and recognized overhead activities, including established indirect rates for agencies;

“(B) management oversight of specific programs funded under this title; and

“(C) other types of program support such as quality assurance, quality control, and related activities.

“(5) CLINICAL QUALITY MANAGEMENT.—

“(A) REQUIREMENT.—The chief elected official of an eligible area that receives a grant under this part shall provide for the establishment of a clinical quality management program to assess the extent to which HIV health services provided to patients under the grant are consistent with the most recent Public Health Service guidelines for the treatment of HIV/AIDS and related opportunistic infection, and as applicable, to develop strategies for ensuring that such services are consistent with the guidelines for improvement in the access to and quality of HIV health services.

“(B) USE OF FUNDS.—

“(i) IN GENERAL.—From amounts received under a grant awarded under this part for a fiscal year, the chief elected official of an eligible area may use for activities associated with the clinical quality management program required in subparagraph (A) not to exceed the lesser of—

“(I) 5 percent of amounts received under the grant; or

“(II) \$3,000,000.

“(ii) RELATION TO LIMITATION ON ADMINISTRATIVE EXPENSES.—The costs of a clinical quality management program under subparagraph (A) may not be considered administrative expenses for purposes of the limitation established in paragraph (1).

“(i) CONSTRUCTION.—A chief elected official may not use amounts received under a grant awarded under this part to purchase or improve land, or to purchase, construct, or permanently improve (other than minor remodeling) any building or other facility, or to make cash payments to intended recipients of services.”

**SEC. 106. ADDITIONAL AMENDMENTS TO PART A.**

(a) REPORTING OF CASES.—Section 2601(a) of the Public Health Service Act (42 U.S.C. 300ff-

11(a)) is amended by striking “for the most recent period” and inserting “during the most recent period”.

(b) PLANNING COUNCIL REPRESENTATION.—Section 2602(b)(2)(G) of the Public Health Service Act (42 U.S.C. 300ff-12(b)(2)(G)) is amended by inserting “, members of a Federally recognized Indian tribe as represented in the population, individuals co-infected with hepatitis B or C” after “disease”.

(c) APPLICATION FOR GRANT.—

(1) PAYER OF LAST RESORT.—Section 2605(a)(6)(A) of the Public Health Service Act (42 U.S.C. 300ff-15(a)(6)(A)) is amended by inserting “(except for a program administered by or providing the services of the Indian Health Service)” before the semicolon.

(2) AUDITS.—Section 2605(a) of the Public Health Service Act (42 U.S.C. 300ff-15(a)) is amended—

(A) in paragraph (8), by striking “and” at the end;

(B) in paragraph (9), by striking the period and inserting “; and”; and

(C) by adding at the end the following: “(10) that the chief elected official will submit to the lead State agency under section 2617(b)(4), audits, consistent with Office of Management and Budget circular A133, regarding funds expended in accordance with this part every 2 years and shall include necessary client-based data to compile unmet need calculations and Statewide coordinated statements of need process.”

(3) COORDINATION.—Section 2605(b) of the Public Health Service Act (42 U.S.C. 300ff-15(b)) is amended—

(A) in paragraph (3), by striking “and” at the end;

(B) in paragraph (4), by striking the period and inserting a semicolon; and

(C) by adding at the end the following: “(5) the manner in which the expected expenditures are related to the planning process for States that receive funding under part B (including the planning process described in section 2617(b)); and

“(6) the expected expenditures and how those expenditures will improve overall client outcomes, as described under the State plan under section 2617(b), and through additional outcomes measures as identified by the HIV health services planning council under section 2602(b).”

**SEC. 107. NEW PROGRAM IN PART A; TRANSITIONAL GRANTS FOR CERTAIN AREAS INELIGIBLE UNDER SECTION 2601.**

(a) IN GENERAL.—Part A of title XXVI of the Public Health Service Act (42 U.S.C. 300ff-11) is amended—

(1) by inserting after the part heading the following:

“**Subpart I—General Grant Provisions**”; and

(2) by adding at the end the following:

“**Subpart II—Transitional Grants**

“**SEC. 2609. ESTABLISHMENT OF PROGRAM.**

“(a) IN GENERAL.—The Secretary, acting through the Administrator of the Health Resources and Services Administration, shall make grants for the purpose of providing services described in section 2604 in transitional areas, subject to the same provisions regarding the allocation of grant funds as apply under subsection (c) of such section.

“(b) TRANSITIONAL AREAS.—For purposes of this section, the term “transitional area” means, subject to subsection (c), a metropolitan area for which there has been reported to and confirmed by the Director of the Centers for Disease Control and Prevention a cumulative total of at least 1,000, but fewer than 2,000, cases of AIDS during the most recent period of 5 calendar years for which such data are available.

“(c) CERTAIN ELIGIBILITY RULES.—

“(1) FISCAL YEAR 2007.—With respect to grants under subsection (a) for fiscal year 2007, a metropolitan area that received funding under subpart I for fiscal year 2006 but does not for fiscal

year 2007 qualify under such subpart as an eligible area and does not qualify under subsection (b) as a transitional area shall, notwithstanding subsection (b), be considered a transitional area.

“(2) CONTINUED STATUS AS TRANSITIONAL AREA.—

“(A) IN GENERAL.—Notwithstanding subsection (b), a metropolitan area that is a transitional area for a fiscal year continues, except as provided in subparagraph (B), to be a transitional area until the metropolitan area fails, for three consecutive fiscal years—

“(i) to qualify under such subsection as a transitional area; and

“(ii) to have a cumulative total of 1,500 or more living cases of AIDS (reported to and confirmed by the Director of the Centers for Disease Control and Prevention) as of December 31 of the most recent calendar year for which such data is available.

“(B) EXCEPTION REGARDING STATUS AS ELIGIBLE AREA.—Subparagraph (A) does not apply for a fiscal year if the metropolitan area involved qualifies under subpart I as an eligible area.

“(d) APPLICATION OF CERTAIN PROVISIONS OF SUBPART I.—

“(1) ADMINISTRATION; PLANNING COUNCIL.—

“(A) IN GENERAL.—The provisions of section 2602 apply with respect to a grant under subsection (a) for a transitional area to the same extent and in the same manner as such provisions apply with respect to a grant under subpart I for an eligible area, except that, subject to subparagraph (B), the chief elected official of the transitional area may elect not to comply with the provisions of section 2602(b) if the official provides documentation to the Secretary that details the process used to obtain community input (particularly from those with HIV) in the transitional area for formulating the overall plan for priority setting and allocating funds from the grant under subsection (a).

“(B) EXCEPTION.—For each of the fiscal years 2007 through 2009, the exception described in subparagraph (A) does not apply if the transitional area involved received funding under subpart I for fiscal year 2006.

“(2) TYPE AND DISTRIBUTION OF GRANTS; TIME-FRAME FOR OBLIGATION AND EXPENDITURE OF GRANT FUNDS.—

“(A) FORMULA GRANTS; SUPPLEMENTAL GRANTS.—The provisions of section 2603 apply with respect to grants under subsection (a) to the same extent and in the same manner as such provisions apply with respect to grants under subpart I, subject to subparagraphs (B) and (C).

“(B) FORMULA GRANTS; INCREASE IN GRANT.—For purposes of subparagraph (A), section 2603(a)(4) does not apply.

“(C) SUPPLEMENTAL GRANTS; SINGLE PROGRAM WITH SUBPART I PROGRAM.—With respect to section 2603(b) as applied for purposes of subparagraph (A):

“(i) The Secretary shall combine amounts available pursuant to such subparagraph with amounts available for carrying out section 2603(b) and shall administer the two programs as a single program.

“(ii) In the single program, the Secretary has discretion in allocating amounts between eligible areas under subpart I and transitional areas under this section, subject to the eligibility criteria that apply under such section, and subject to section 2603(b)(2)(C) (relating to priority in making grants).

“(iii) Pursuant to section 2603(b)(1), amounts for the single program are subject to use under sections 2603(a)(4) and 2610(d)(1).

“(3) APPLICATION; TECHNICAL ASSISTANCE; DEFINITIONS.—The provisions of sections 2605, 2606, and 2607 apply with respect to grants under subsection (a) to the same extent and in the same manner as such provisions apply with respect to grants under subpart I.”

(b) CONFORMING AMENDMENTS.—Subpart I of part A of title XXVI of the Public Health Service Act, as designated by subsection (a)(1) of

this section, is amended by striking “this part” each place such term appears and inserting “this subpart”.

**SEC. 108. AUTHORIZATION OF APPROPRIATIONS FOR PART A.**

Part A of title XXVI of the Public Health Service Act, as amended by section 106(a), is amended by adding at the end the following:

**“Subpart III—General Provisions**

**“SEC. 2610. AUTHORIZATION OF APPROPRIATIONS.**

“(a) IN GENERAL.—For the purpose of carrying out this part, there are authorized to be appropriated \$604,000,000 for fiscal year 2007, \$626,300,000 for fiscal year 2008, and \$649,500,000 for fiscal year 2009. Amounts appropriated under the preceding sentence for a fiscal year are available for obligation by the Secretary until the end of the second succeeding fiscal year.

“(b) RESERVATION OF AMOUNTS.—

“(1) FISCAL YEAR 2007.—Of the amount appropriated under subsection (a) for fiscal year 2007, the Secretary shall reserve—

“(A) \$458,310,000 for grants under subpart I; and

“(B) \$145,690,000 for grants under section 2609.

“(2) SUBSEQUENT FISCAL YEARS.—Of the amount appropriated under subsection (a) for fiscal year 2008 and each subsequent fiscal year—

“(A) the Secretary shall reserve an amount for grants under subpart I; and

“(B) the Secretary shall reserve an amount for grants under section 2609.

“(c) TRANSFER OF CERTAIN AMOUNTS; CHANGE IN STATUS AS ELIGIBLE AREA OR TRANSITIONAL AREA.—Notwithstanding subsection (b):

“(1) If a metropolitan area is an eligible area under subpart I for a fiscal year, but for a subsequent fiscal year ceases to be an eligible area by reason of section 2601(b)—

“(A)(i) the amount reserved under paragraph (1)(A) or (2)(A) of subsection (b) of this section for the first such subsequent year of not being an eligible area is deemed to be reduced by an amount equal to the amount of the grant made pursuant to section 2603(a) for the metropolitan area for the preceding fiscal year; and

“(ii)(I) if the metropolitan area qualifies for such first subsequent fiscal year as a transitional area under 2609, the amount reserved under paragraph (1)(B) or (2)(B) of subsection (b) for such fiscal year is deemed to be increased by an amount equal to the amount of the reduction under subparagraph (A) for such year; or

“(II) if the metropolitan area does not qualify for such first subsequent fiscal year as a transitional area under 2609, an amount equal to the amount of such reduction is, notwithstanding subsection (a), transferred and made available for grants pursuant to section 2618(a)(1), in addition to amounts available for such grants under section 2623; and

“(B) if a transfer under subparagraph (A)(ii)(II) is made with respect to the metropolitan area for such first subsequent fiscal year, then—

“(i) the amount reserved under paragraph (1)(A) or (2)(A) of subsection (b) of this section for such year is deemed to be reduced by an additional \$500,000; and

“(ii) an amount equal to the amount of such additional reduction is, notwithstanding subsection (a), transferred and made available for grants pursuant to section 2618(a)(1), in addition to amounts available for such grants under section 2623.

“(2) If a metropolitan area is a transitional area under section 2609 for a fiscal year, but for a subsequent fiscal year ceases to be a transitional area by reason of section 2609(c)(2) (and does not qualify for such subsequent fiscal year as an eligible area under subpart I)—

“(A) the amount reserved under subsection (b)(2)(B) of this section for the first such subse-

quent fiscal year of not being a transitional area is deemed to be reduced by an amount equal to the total of—

“(i) the amount of the grant that, pursuant to section 2603(a), was made under section 2609(d)(2)(A) for the metropolitan area for the preceding fiscal year; and

“(ii) \$500,000; and

“(B) an amount equal to the amount of the reduction under subparagraph (A) for such year is, notwithstanding subsection (a), transferred and made available for grants pursuant to section 2618(a)(1), in addition to amounts available for such grants under section 2623.

“(3) If a metropolitan area is a transitional area under section 2609 for a fiscal year, but for a subsequent fiscal year qualifies as an eligible area under subpart I—

“(A) the amount reserved under subsection (b)(2)(B) of this section for the first such subsequent fiscal year of becoming an eligible area is deemed to be reduced by an amount equal to the amount of the grant that, pursuant to section 2603(a), was made under section 2609(d)(2)(A) for the metropolitan area for the preceding fiscal year; and

“(B) the amount reserved under subsection (b)(2)(A) for such fiscal year is deemed to be increased by an amount equal to the amount of the reduction under subparagraph (A) for such year.

“(d) CERTAIN TRANSFERS; ALLOCATIONS BETWEEN PROGRAMS UNDER SUBPART I.—With respect to paragraphs (1)(B)(i) and (2)(A)(ii) of subsection (c), the Secretary shall administer any reductions under such paragraphs for a fiscal year in accordance with the following:

“(1) The reductions shall be made from amounts available for the single program referred to in section 2609(d)(2)(C) (relating to supplemental grants).

“(2) The reductions shall be made before the amounts referred to in paragraph (1) are used for purposes of section 2603(a)(4).

“(3) If the amounts referred to in paragraph (1) are not sufficient for making all the reductions, the reductions shall be reduced until the total amount of the reductions equals the total of the amounts referred to in such paragraph.

“(e) RULES OF CONSTRUCTION REGARDING FIRST SUBSEQUENT FISCAL YEAR.—Paragraphs (1) and (2) of subsection (c) apply with respect to each series of fiscal years during which a metropolitan area is an eligible area under subpart I or a transitional area under section 2609 for a fiscal year and then for a subsequent fiscal year ceases to be such an area by reason of section 2601(b) or 2609(c)(2), respectively, rather than applying to a single such series. Paragraph (3) of subsection (c) applies with respect to each series of fiscal years during which a metropolitan area is a transitional area under section 2609 for a fiscal year and then for a subsequent fiscal year becomes an eligible area under subpart I, rather than applying to a single such series.”

**TITLE II—CARE GRANTS**

**SEC. 201. GENERAL USE OF GRANTS.**

(a) IN GENERAL.—Section 2612 of the Public Health Service Act (42 U.S.C. 300ff–22) is amended to read as follows:

**“SEC. 2612. GENERAL USE OF GRANTS.**

“(a) IN GENERAL.—A State may use amounts provided under grants made under section 2611 for—

“(1) core medical services described in subsection (b);

“(2) support services described in subsection (c); and

“(3) administrative expenses described in section 2618(b)(3).

“(b) REQUIRED FUNDING FOR CORE MEDICAL SERVICES.—

“(1) IN GENERAL.—With respect to a grant under section 2611 for a State for a grant year, the State shall, of the portion of the grant remaining after reserving amounts for purposes of

subparagraphs (A) and (E)(ii)(I) of section 2618(b)(3), use not less than 75 percent to provide core medical services that are needed in the State for individuals with HIV/AIDS who are identified and eligible under this title (including services regarding the co-occurring conditions of the individuals).

“(2) WAIVER.—

“(A) IN GENERAL.—The Secretary shall waive the application of paragraph (1) with respect to a State for a grant year if the Secretary determines that, within the State—

“(i) there are no waiting lists for AIDS Drug Assistance Program services under section 2616; and

“(ii) core medical services are available to all individuals with HIV/AIDS identified and eligible under this title.

“(B) NOTIFICATION OF WAIVER STATUS.—When informing a State that a grant under section 2611 is being made to the State for a fiscal year, the Secretary shall inform the State whether a waiver under subparagraph (A) is in effect for the fiscal year.

“(3) CORE MEDICAL SERVICES.—For purposes of this subsection, the term ‘core medical services’, with respect to an individual infected with HIV/AIDS (including the co-occurring conditions of the individual) means the following services:

“(A) Outpatient and ambulatory health services.

“(B) AIDS Drug Assistance Program treatments in accordance with section 2616.

“(C) AIDS pharmaceutical assistance.

“(D) Oral health care.

“(E) Early intervention services described in subsection (d).

“(F) Health insurance premium and cost sharing assistance for low-income individuals in accordance with section 2615.

“(G) Home health care.

“(H) Medical nutrition therapy.

“(I) Hospice services.

“(J) Home and community-based health services as defined under section 2614(c).

“(K) Mental health services.

“(L) Substance abuse outpatient care.

“(M) Medical case management, including treatment adherence services.

“(c) SUPPORT SERVICES.—

“(1) IN GENERAL.—For purposes of this subsection, the term ‘support services’ means services, subject to the approval of the Secretary, that are needed for individuals with HIV/AIDS to achieve their medical outcomes (such as respite care for persons caring for individuals with HIV/AIDS, outreach services, medical transportation, linguistic services, and referrals for health care and support services).

“(2) DEFINITION OF MEDICAL OUTCOMES.—In this subsection, the term ‘medical outcomes’ means those outcomes affecting the HIV-related clinical status of an individual with HIV/AIDS.

“(d) EARLY INTERVENTION SERVICES.—

“(1) IN GENERAL.—For purposes of this section, the term ‘early intervention services’ means HIV/AIDS early intervention services described in section 2651(e), with follow-up referral provided for the purpose of facilitating the access of individuals receiving the services to HIV-related health services. The entities through which such services may be provided under the grant include public health departments, emergency rooms, substance abuse and mental health treatment programs, detoxification centers, detention facilities, clinics regarding sexually transmitted diseases, homeless shelters, HIV/AIDS counseling and testing sites, health care points of entry specified by States, federally qualified health centers, and entities described in section 2652(a) that constitute a point of access to services by maintaining referral relationships.

“(2) CONDITIONS.—With respect to an entity that proposes to provide early intervention services under paragraph (1), such paragraph shall apply only if the entity demonstrates to the sat-

isfaction of the chief elected official for the State involved that—

“(A) Federal, State, or local funds are otherwise inadequate for the early intervention services the entity proposes to provide; and

“(B) the entity will expend funds pursuant to such subparagraph to supplement and not supplant other funds available to the entity for the provision of early intervention services for the fiscal year involved.

“(e) PRIORITY FOR WOMEN, INFANTS, CHILDREN, AND YOUTH.—

“(1) IN GENERAL.—For the purpose of providing health and support services to infants, children, youth, and women with HIV/AIDS, including treatment measures to prevent the perinatal transmission of HIV, a State shall for each of such populations in the eligible area use, from the grants made for the area under section 2601(a) for a fiscal year, not less than the percentage constituted by the ratio of the population involved (infants, children, youth, or women in such area) with HIV/AIDS to the general population in such area of individuals with HIV/AIDS.

“(2) WAIVER.—With respect to the population involved, the Secretary may provide to a State a waiver of the requirement of paragraph (1) if such State demonstrates to the satisfaction of the Secretary that the population is receiving HIV-related health services through the State Medicaid program under title XIX of the Social Security Act, the State children’s health insurance program under title XXI of such Act, or other Federal or State programs.

“(f) CONSTRUCTION.—A State may not use amounts received under a grant awarded under section 2611 to purchase or improve land, or to purchase, construct, or permanently improve (other than minor remodeling) any building or other facility, or to make cash payments to intended recipients of services.”

(b) HIV CARE CONSORTIA.—Section 2613 of the Public Health Service Act (42 U.S.C. 300ff–23) is amended—

(1) in subsection (a), in the matter preceding paragraph (1)—

(A) by striking “may use” and inserting “may, subject to subsection (f), use”; and

(B) by striking “section 2612(a)(1)” and inserting “section 2612(a)”; and

(2) by adding at the end the following subsection:

“(f) ALLOCATION OF FUNDS; TREATMENT AS SUPPORT SERVICES.—For purposes of the requirement of section 2612(b)(1), expenditures of grants under section 2611 for or through consortia under this section are deemed to be support services, not core medical services. The preceding sentence may not be construed as having any legal effect on the provisions of subsection (a) that relate to authorized expenditures of the grant.”

(c) TECHNICAL AMENDMENTS.—Part B of title XXVI of the Public Health Service Act (42 U.S.C. 300ff–21 et seq.) is amended—

(1) in section 2611—

(A) in subsection (a), by striking the subsection designation and heading; and

(B) by striking subsection (b);

(2) in section 2614—

(A) in subsection (a), in the matter preceding paragraph (1), by striking “section 2612(a)(2)” and inserting “section 2612(b)(3)(J)”; and

(B) in subsection (c)(2)(B), by striking “home-maker or”;

(3) in section 2615(a) by striking “section 2612(a)(3)” and inserting “section 2612(b)(3)(F)”; and

(4) in section 2616(a) by striking “section 2612(a)(5)” and inserting “section 2612(b)(3)(B)”.

**SEC. 202. AIDS DRUG ASSISTANCE PROGRAM.**

(a) REQUIREMENT OF MINIMUM DRUG LIST.—Section 2616 of the Public Health Service Act (42 U.S.C. 300ff–26) is amended—

(1) in subsection (c), by striking paragraph (1) and inserting the following:

“(1) ensure that the therapeutics included on the list of classes of core antiretroviral therapeutics established by the Secretary under subsection (e) are, at a minimum, the treatments provided by the State pursuant to this section;”;

(2) by redesignating subsection (e) as subsection (f); and

(3) by inserting after subsection (d) the following:

“(e) LIST OF CLASSES OF CORE ANTIRETROVIRAL THERAPEUTICS.—For purposes of subsection (c)(1), the Secretary shall develop and maintain a list of classes of core antiretroviral therapeutics, which list shall be based on the therapeutics included in the guidelines of the Secretary known as the Clinical Practice Guidelines for Use of HIV/AIDS Drugs, relating to drugs needed to manage symptoms associated with HIV. The preceding sentence does not affect the authority of the Secretary to modify such Guidelines.”

(b) DRUG REBATE PROGRAM.—Section 2616 of the Public Health Service Act, as amended by subsection (a)(2) of this section, is amended by adding at the end the following:

“(g) DRUG REBATE PROGRAM.—A State shall ensure that any drug rebates received on drugs purchased from funds provided pursuant to this section are applied to activities supported under this subpart, with priority given to activities described under this section.”

**SEC. 203. DISTRIBUTION OF FUNDS.**

(a) DISTRIBUTION BASED ON LIVING CASES OF HIV/AIDS.—

(1) STATE DISTRIBUTION FACTOR.—Section 2618(a)(2) of the Public Health Service Act (42 U.S.C. 300ff–28(a)(2)) is amended—

(A) in subparagraph (B), by striking “estimated number of living cases of acquired immune deficiency syndrome in the eligible area involved” and inserting “number of living cases of HIV/AIDS in the State involved”; and

(B) by amending subparagraph (D) to read as follows:

“(D) LIVING CASES OF HIV/AIDS.—

“(i) REQUIREMENT OF NAMES-BASED REPORTING.—Except as provided in clause (ii), the number determined under this subparagraph for a State for a fiscal year for purposes of subparagraph (B) is the number of living names-based cases of HIV/AIDS in the State that, as of December 31 of the most recent calendar year for which such data is available, have been reported to and confirmed by the Director of the Centers for Disease Control and Prevention.

“(ii) TRANSITION PERIOD; EXEMPTION REGARDING NON-AIDS CASES.—For each of the fiscal years 2007 through 2009, a State is, subject to clauses (iii) through (v), exempt from the requirement under clause (i) that living non-AIDS names-based cases of HIV be reported unless—

“(I) a system was in operation as of December 31, 2005, that provides sufficiently accurate and reliable names-based reporting of such cases throughout the State, subject to clause (vii); or

“(II) no later than the beginning of fiscal year 2008 or 2009, the Secretary, after consultation with the chief executive of the State, determines that a system has become operational in the State that provides sufficiently accurate and reliable names-based reporting of such cases throughout the State.

“(iii) REQUIREMENTS FOR EXEMPTION FOR FISCAL YEAR 2007.—For fiscal year 2007, an exemption under clause (ii) for a State applies only if, by October 1, 2006—

“(I)(aa) the State had submitted to the Secretary a plan for making the transition to sufficiently accurate and reliable names-based reporting of living non-AIDS cases of HIV; or

“(bb) all statutory changes necessary to provide for sufficiently accurate and reliable reporting of such cases had been made; and

“(II) the State had agreed that, by April 1, 2008, the State will begin accurate and reliable names-based reporting of such cases, except that such agreement is not required to provide that,

as of such date, the system for such reporting be fully sufficient with respect to accuracy and reliability throughout the area.

“(iv) REQUIREMENT FOR EXEMPTION AS OF FISCAL YEAR 2008.—For each of the fiscal years 2008 through 2010, an exemption under clause (ii) for a State applies only if, as of April 1, 2008, the State is substantially in compliance with the agreement under clause (iii)(II).

“(v) PROGRESS TOWARD NAMES-BASED REPORTING.—For fiscal year 2009, the Secretary may terminate an exemption under clause (ii) for a State if the State submitted a plan under clause (iii)(I)(aa) and the Secretary determines that the State is not substantially following the plan.

“(vi) COUNTING OF CASES IN AREAS WITH EXEMPTIONS.—

“(I) IN GENERAL.—With respect to a State that is under a reporting system for living non-AIDS cases of HIV that is not names-based (referred to in this subparagraph as ‘code-based reporting’), the Secretary shall, for purposes of this subparagraph, modify the number of such cases reported for the State in order to adjust for duplicative reporting in and among systems that use code-based reporting.

“(II) ADJUSTMENT RATE.—The adjustment rate under subclause (I) for a State shall be a reduction of 5 percent in the number of living non-AIDS cases of HIV reported for the State.

“(vii) LIST OF STATES MEETING STANDARD REGARDING DECEMBER 31, 2005.—

“(I) IN GENERAL.—If a State is specified in subclause (II), the State shall be considered to meet the standard described in clause (ii)(I). No other State may be considered to meet such standard.

“(II) RELEVANT STATES.—For purposes of subclause (I), the States specified in this subclause are the following: Alaska, Alabama, Arkansas, Arizona, Colorado, Florida, Indiana, Iowa, Idaho, Kansas, Louisiana, Michigan, Minnesota, Missouri, Mississippi, North Carolina, North Dakota, Nebraska, New Jersey, New Mexico, New York, Nevada, Ohio, Oklahoma, South Carolina, South Dakota, Tennessee, Texas, Utah, Virginia, Wisconsin, West Virginia, Wyoming, Guam, and the Virgin Islands.

“(viii) RULES OF CONSTRUCTION REGARDING ACCEPTANCE OF REPORTS.—

“(I) CASES OF AIDS.—With respect to a State that is subject to the requirement under clause (i) and is not in compliance with the requirement for names-based reporting of living non-AIDS cases of HIV, the Secretary shall, notwithstanding such noncompliance, accept reports of living cases of AIDS that are in accordance with such clause.

“(II) APPLICABILITY OF EXEMPTION REQUIREMENTS.—The provisions of clauses (ii) through (vii) may not be construed as having any legal effect for fiscal year 2010 or any subsequent fiscal year, and accordingly, the status of a State for purposes of such clauses may not be considered after fiscal year 2009.

“(ix) PROGRAM FOR DETECTING INACCURATE OR FRAUDULENT COUNTING.—The Secretary shall carry out a program to monitor the reporting of names-based cases for purposes of this subparagraph and to detect instances of inaccurate reporting, including fraudulent reporting.”

(2) NON-EMA DISTRIBUTION FACTOR.—Section 2618(a)(2)(C) of the Public Health Service Act (42 U.S.C. 300ff–28(a)(2)(C)) is amended—

(A) in clause (i), by striking “estimated number of living cases of acquired immune deficiency syndrome” each place such term appears and inserting “number of living cases of HIV/AIDS”; and

(B) in clause (ii), by amending such clause to read as follows:

“(ii) a number equal to the sum of—  
“(I) the total number of living cases of HIV/AIDS that are within areas in such State that are eligible areas under subpart I of part A for the fiscal year involved, which individual number for an area is the number that applies under section 2601 for the area for such fiscal year; and

“(II) the total number of such cases that are within areas in such State that are transitional areas under section 2609 for such fiscal year, which individual number for an area is the number that applies under such section for the fiscal year.”.

(b) FORMULA AMENDMENTS GENERALLY.—Section 2618(a)(2) of the Public Health Service Act (42 U.S.C. 300ff–28(a)(2)) is amended—

(1) in subparagraph (A)—

(A) by striking “The amount referred to” in the matter preceding clause (i) and all that follows through the end of clause (i) and inserting the following: “For purposes of paragraph (1), the amount referred to in this paragraph for a State (including a territory) for a fiscal year is, subject to subparagraphs (E) and (F)—

“(i) an amount equal to the amount made available under section 2623 for the fiscal year involved for grants pursuant to paragraph (1), subject to subparagraph (G); and”; and

(B) in clause (ii)—

(i) in subclause (I)—

(I) by striking “.80” and inserting “.75”; and

(II) by striking “and” at the end;

(ii) in subclause (II)—

(I) by inserting “non-EMA” after “respec-

tive”; and

(II) by striking the period and inserting “; and”;

and

(iii) by adding at the end the following:

“(III) if the State does not for such fiscal year contain any area that is an eligible area under subpart I of part A or any area that is a transitional area under section 2609 (referred to in this subclause as a ‘no-EMA State’), the product of 0.05 and the ratio of the number of cases that applies for the State under subparagraph (D) to the sum of the respective numbers of cases that so apply for all no-EMA States.”;

(2) by striking subparagraphs (E) through (H);

(3) by inserting after subparagraph (D) the following subparagraphs:

“(E) CODE-BASED STATES; LIMITATION ON INCREASE IN GRANT.—

“(i) IN GENERAL.—For each of the fiscal years 2007 through 2009, if code-based reporting (within the meaning of subparagraph (D)(vi)) applies in a State as of the beginning of the fiscal year involved, then notwithstanding any other provision of this paragraph, the amount of the grant pursuant to paragraph (1) for the State may not for the fiscal year involved exceed by more than 5 percent the amount of the grant pursuant to this paragraph for the State for the preceding fiscal year, except that the limitation under this clause may not result in a grant pursuant to paragraph (1) for a fiscal year that is less than the minimum amount that applies to the State under such paragraph for such fiscal year.

“(ii) USE OF AMOUNTS INVOLVED.—For each of the fiscal years 2007 through 2009, amounts available as a result of the limitation under clause (i) shall be made available by the Secretary as additional amounts for grants pursuant to section 2620, subject to subparagraph (H).”; and

(4) by redesignating subparagraph (I) as subparagraph (F).

(c) SEPARATE ADAP GRANTS.—Section 2618(a)(2)(G) of the Public Health Service Act (42 U.S.C. 300ff–28(a)(2)(G)), as redesignated by subsection (b)(4) of this section, is amended—

(1) in clause (i)—

(A) in the matter preceding subclause (I), by striking “section 2677” and inserting “section 2623”; and

(B) in subclause (II), by striking the period at the end and inserting a semicolon; and

(C) by adding after and below subclause (II) the following:

“which product shall then, as applicable, be increased under subparagraph (H).”;

(2) in clause (ii)—

(A) by striking subclauses (I) through (III) and inserting the following:

“(I) IN GENERAL.—From amounts made available under subclause (V), the Secretary shall award supplemental grants to States described in subclause (II) to enable such States to purchase and distribute to eligible individuals under section 2616(b) pharmaceutical therapeutics described under subsections (c)(2) and (e) of such section.

“(II) ELIGIBLE STATES.—For purposes of subclause (I), a State shall be an eligible State if the State did not have unobligated funds subject to reallocation under section 2618(d) in the previous fiscal year and, in accordance with criteria established by the Secretary, demonstrates a severe need for a grant under this clause. For purposes of determining severe need, the Secretary shall consider eligibility standards, formula composition, the number of eligible individuals to whom a State is unable to provide therapeutics described in section 2616(a), and an unanticipated increase of eligible individuals with HIV/AIDS.

“(III) STATE REQUIREMENTS.—The Secretary may not make a grant to a State under this clause unless the State agrees that the State will make available (directly or through donations of public or private entities) non-Federal contributions toward the activities to be carried out under the grant in an amount equal to \$1 for each \$4 of Federal funds provided in the grant, except that the Secretary may waive this subclause if the State has otherwise fully complied with section 2617(d) with respect to the grant year involved. The provisions of this subclause shall apply to States that are not required to comply with such section 2617(d).”.

(B) in subclause (IV), by moving the subclause two ems to the left;

(C) in subclause (V), by striking “3 percent” and inserting “5 percent”; and

(D) by striking subclause (VI); and

(3) by adding at the end the following clause:

“(iii) CODE-BASED STATES; LIMITATION ON INCREASE IN FORMULA GRANT.—The limitation under subparagraph (E)(i) applies to grants pursuant to clause (i) of this subparagraph to the same extent and in the same manner as such limitation applies to grants pursuant to paragraph (1), except that the reference to minimum grants does not apply for purposes of this clause. Amounts available as a result of the limitation under the preceding sentence shall be made available by the Secretary as additional amounts for grants under clause (ii) of this subparagraph.”.

(d) HOLD HARMLESS.—Section 2618(a)(2) of the Public Health Service Act (42 U.S.C. 300ff–28(a)(2)), as amended by subsection (b)(4) of this section, is amended by adding at the end the following subparagraph:

“(H) INCREASE IN FORMULA GRANTS.—

“(i) ASSURANCE OF AMOUNT.—

“(I) GENERAL RULE.—For fiscal year 2007, the Secretary shall ensure, subject to clauses (ii) through (iv), that the total for a State of the grant pursuant to paragraph (1) and the grant pursuant to subparagraph (G) is not less than 95 percent of such total for the State for fiscal year 2006.

“(II) RULE OF CONSTRUCTION.—With respect to the application of subclause (I), the 95 percent requirement under such subclause shall apply with respect to each grant awarded under paragraph (1) and with respect to each grant awarded under subparagraph (G).

“(ii) FISCAL YEAR 2007.—For purposes of clause (i) as applied for fiscal year 2007, the references in such clause to subparagraph (G) are deemed to be references to subparagraph (I) as such subparagraph was in effect for fiscal year 2006.

“(iii) FISCAL YEARS 2008 AND 2009.—For each of the fiscal years 2008 and 2009, the Secretary shall ensure that the total for a State of the grant pursuant to paragraph (1) and the grant pursuant to subparagraph (G) is not less than 100 percent of such total for the State for fiscal year 2007.



“(iv) SOURCE OF FUNDS FOR INCREASE.—

“(I) IN GENERAL.—From the amount reserved under section 2623(b)(2) for a fiscal year, and from amounts available for such section pursuant to subsection (d) of this section, the Secretary shall make available such amounts as may be necessary to comply with clause (i).

“(II) PRO RATA REDUCTION.—If the amounts referred to in subclause (I) for a fiscal year are insufficient to fully comply with clause (i) for the year, the Secretary, in order to provide the additional funds necessary for such compliance, shall reduce on a pro rata basis the amount of each grant pursuant to paragraph (1) for the fiscal year, other than grants for States for which increases under clause (i) apply and other than States described in paragraph (1)(A)(i)(I). A reduction under the preceding sentence may not be made in an amount that would result in the State involved becoming eligible for such an increase.

“(v) APPLICABILITY.—This paragraph may not be construed as having any applicability after fiscal year 2009.”.

(e) ADMINISTRATIVE EXPENSES; CLINICAL QUALITY MANAGEMENT.—Section 2618(b) of the Public Health Service Act (42 U.S.C. 300ff–28(b)) is amended—

(1) by redesignating paragraphs (2) through (7) as paragraphs (1) through (6);

(2) in paragraph (2) (as so redesignated)—

(A) by striking “paragraph (5)” and inserting “paragraph (4)”; and

(B) by striking “paragraph (6)” and inserting “paragraph (5)”; and

(3) in paragraph (3) (as so redesignated)—

(A) by amending subparagraph (A) to read as follows:

“(A) IN GENERAL.—Subject to paragraph (4), and except as provided in paragraph (5), a State may not use more than 10 percent of amounts received under a grant awarded under section 2611 for administration.”;

(B) by redesignating subparagraphs (B) and (C) as subparagraphs (C) and (D), respectively;

(C) by inserting after subparagraph (A) the following:

“(B) ALLOCATIONS.—In the case of entities and subcontractors to which a State allocates amounts received by the State under a grant under section 2611, the State shall ensure that, of the aggregate amount so allocated, the total of the expenditures by such entities for administrative expenses does not exceed 10 percent (without regard to whether particular entities expend more than 10 percent for such expenses).”;

(D) in subparagraph (C) (as so redesignated), by inserting before the period the following: “, including a clinical quality management program under subparagraph (E)”; and

(E) by adding at the end the following:

“(E) CLINICAL QUALITY MANAGEMENT.—

“(i) REQUIREMENT.—Each State that receives a grant under section 2611 shall provide for the establishment of a clinical quality management program to assess the extent to which HIV health services provided to patients under the grant are consistent with the most recent Public Health Service guidelines for the treatment of HIV/AIDS and related opportunistic infection, and as applicable, to develop strategies for ensuring that such services are consistent with the guidelines for improvement in the access to and quality of HIV health services.

“(ii) USE OF FUNDS.—

“(I) IN GENERAL.—From amounts received under a grant awarded under section 2611 for a fiscal year, a State may use for activities associated with the clinical quality management program required in clause (i) not to exceed the lesser of—

“(aa) 5 percent of amounts received under the grant; or

“(bb) \$3,000,000.

“(II) RELATION TO LIMITATION ON ADMINISTRATIVE EXPENSES.—The costs of a clinical quality management program under clause (i) may

not be considered administrative expenses for purposes of the limitation established in subparagraph (A).”;

(4) in paragraph (4) (as so redesignated)—

(A) by striking “paragraph (6)” and inserting “paragraph (5)”; and

(B) by striking “paragraphs (3) and (4)” and inserting “paragraphs (2) and (3)”; and

(5) in paragraph (5) (as so redesignated), by striking “paragraphs (3)” and all that follows through “(5),” and inserting the following: “paragraphs (2) and (3), may, notwithstanding paragraphs (2) through (4).”.

(f) REALLOCATION FOR SUPPLEMENTAL GRANTS.—Section 2618(d) of the Public Health Service Act (42 U.S.C. 300ff–28(d)) is amended to read as follows:

“(d) REALLOCATION.—Any portion of a grant made to a State under section 2611 for a fiscal year that has not been obligated as described in subsection (c) ceases to be available to the State and shall be made available by the Secretary for grants under section 2620, in addition to amounts made available for such grants under section 2623(b)(2).”.

(g) DEFINITIONS; OTHER TECHNICAL AMENDMENTS.—Section 2618(a) of the Public Health Service Act (42 U.S.C. 300ff–28(a)) is amended—

(1) in paragraph (1), in the matter preceding subparagraph (A), by striking “section 2677” and inserting “section 2623”; and

(2) in paragraph (1)(A)—

(A) in the matter preceding clause (i), by striking “each of the several States and the District of Columbia” and inserting “each of the 50 States, the District of Columbia, Guam, and the Virgin Islands (referred to in this paragraph as a ‘covered State’)”; and

(B) in clause (i)—

(i) in subclause (I), by striking “State or District” and inserting “covered State”; and

(ii) in subclause (II)—

(I) by striking “State or District” and inserting “covered State”; and

(II) by inserting “and” after the semicolon; and

(3) in paragraph (1)(B), by striking “each territory of the United States, as defined in paragraph (3),” and inserting “each territory other than Guam and the Virgin Islands”; and

(4) in paragraph (2)(C)(i), by striking “or territory”; and

(5) by striking paragraph (3).

#### SEC. 204. ADDITIONAL AMENDMENTS TO SUBPART I OF PART B.

(a) REFERENCES TO PART B.—Subpart I of part B of title XXVI of the Public Health Service Act (42 U.S.C. 300ff–21 et seq.) is amended by striking “this part” each place such term appears and inserting “section 2611”.

(b) HEPATITIS.—Section 2614(a)(3) of the Public Health Service Act (42 U.S.C. 300ff–24(a)(3)) is amended by inserting “, including specialty care and vaccinations for hepatitis co-infection,” after “health services”.

(c) APPLICATION FOR GRANT.—

(1) COORDINATION.—Section 2617(b) of the Public Health Service Act (42 U.S.C. 300ff–27(b)) is amended—

(A) by redesignating paragraphs (4) through (6) as paragraphs (5) through (7), respectively;

(B) by inserting after paragraph (3), the following:

“(4) the designation of a lead State agency that shall—

“(A) administer all assistance received under this part;

“(B) conduct the needs assessment and prepare the State plan under paragraph (3);

“(C) prepare all applications for assistance under this part;

“(D) receive notices with respect to programs under this title;

“(E) every 2 years, collect and submit to the Secretary all audits, consistent with Office of Management and Budget circular A133, from grantees within the State, including audits regarding funds expended in accordance with this part; and

“(F) carry out any other duties determined appropriate by the Secretary to facilitate the coordination of programs under this title.”;

(C) in paragraph (5) (as so redesignated)—

(i) in subparagraph (E), by striking “and” at the end; and

(ii) by inserting after subparagraph (F) the following:

“(G) includes key outcomes to be measured by all entities in the State receiving assistance under this title; and”; and

(D) in paragraph (7) (as so redesignated), in subparagraph (A)—

(i) by striking “paragraph (5)” and inserting “paragraph (6)”; and

(ii) by striking “paragraph (4)” and inserting “paragraph (5)”.  
 (2) NATIVE AMERICAN REPRESENTATION.—Section 2617(b)(6) of the Public Health Service Act, as redesignated by paragraph (1)(A) of this subsection, is amended by inserting before “representatives of grantees” the following: “members of a Federally recognized Indian tribe as represented in the State.”.

(3) PAYER OF LAST RESORT.—Section 2617(b)(7)(F)(ii) of the Public Health Service Act, as redesignated by paragraph (1)(A) of this subsection, is amended by inserting before the semicolon the following: “(except for a program administered by or providing the services of the Indian Health Service)”.  
 (d) MATCHING FUNDS; APPLICABILITY OF REQUIREMENT.—Section 2617(d)(3) of the Public Health Service Act (42 U.S.C. 300ff–27(d)(3)) is amended—

(1) in subparagraph (A), by striking “acquired immune deficiency syndrome” and inserting “HIV/AIDS”; and

(2) in subparagraph (C), by striking “acquired immune deficiency syndrome” and inserting “HIV/AIDS”.

#### SEC. 205. SUPPLEMENTAL GRANTS ON BASIS OF DEMONSTRATED NEED.

Subpart I of part B of title XXVI of the Public Health Service Act (42 U.S.C. 300ff–21 et seq.) is amended—

(1) by redesignating section 2620 as section 2621; and

(2) by inserting after section 2619 the following:

#### “SEC. 2620. SUPPLEMENTAL GRANTS.

“(a) IN GENERAL.—For the purpose of providing services described in section 2612(a), the Secretary shall make grants to States—

“(1) whose applications under section 2617 have demonstrated the need in the State, on an objective and quantified basis, for supplemental financial assistance to provide such services; and

“(2) that did not, for the most recent grant year pursuant to section 2618(a)(1) or 2618(a)(2)(G)(i) for which data is available, have more than 2 percent of grant funds under such sections canceled or covered by any waivers under section 2622(c).

“(b) DEMONSTRATED NEED.—The factors considered by the Secretary in determining whether an eligible area has a demonstrated need for purposes of subsection (a)(1) may include any or all of the following:

“(1) The unmet need for such services, as determined under section 2617(b).

“(2) An increasing need for HIV/AIDS-related services, including relative rates of increase in the number of cases of HIV/AIDS.

“(3) The relative rates of increase in the number of cases of HIV/AIDS within new or emerging subpopulations.

“(4) The current prevalence of HIV/AIDS.

“(5) Relevant factors related to the cost and complexity of delivering health care to individuals with HIV/AIDS in the eligible area.

“(6) The impact of co-morbid factors, including co-occurring conditions, determined relevant by the Secretary.

“(7) The prevalence of homelessness.

“(8) The prevalence of individuals described under section 2602(b)(2)(M).

“(9) The relevant factors that limit access to health care, including geographic variation, adequacy of health insurance coverage, and language barriers.

“(10) The impact of a decline in the amount received pursuant to section 2618 on services available to all individuals with HIV/AIDS identified and eligible under this title.

“(c) PRIORITY IN MAKING GRANTS.—The Secretary shall provide funds under this section to a State to address the decline in services related to the decline in the amounts received pursuant to section 2618 consistent with the grant award to the State for fiscal year 2006, to the extent that the factor under subsection (b)(10) (relating to a decline in funding) applies to the State.

“(d) REPORT ON THE AWARDING OF SUPPLEMENTAL FUNDS.—Not later than 45 days after the awarding of supplemental funds under this section, the Secretary shall submit to Congress a report concerning such funds. Such report shall include information detailing—

“(1) the total amount of supplemental funds available under this section for the year involved;

“(2) the amount of supplemental funds used in accordance with the hold harmless provisions of section 2618(a)(2);

“(3) the amount of supplemental funds disbursed pursuant to subsection (c);

“(4) the disbursement of the remainder of the supplemental funds after taking into account the uses described in paragraphs (2) and (3); and

“(5) the rationale used for the amount of funds disbursed as described under paragraphs (2), (3), and (4).

“(e) CORE MEDICAL SERVICES.—The provisions of section 2612(b) apply with respect to a grant under this section to the same extent and in the same manner as such provisions apply with respect to a grant made pursuant to section 2618(a)(1).

“(f) APPLICABILITY OF GRANT AUTHORITY.—The authority to make grants under this section applies beginning with the first fiscal year for which amounts are made available for such grants under section 2623(b)(1).”

#### SEC. 206. EMERGING COMMUNITIES.

Section 2621 of the Public Health Service Act, as redesignated by section 205(1) of this Act, is amended—

(1) in the heading for the section, by striking “SUPPLEMENTAL GRANTS” and inserting “EMERGING COMMUNITIES”;

(2) in subsection (b)—

(A) in paragraph (2), by striking “and” at the end;

(B) by redesignating paragraph (3) as paragraph (4); and

(C) by inserting after paragraph (2) the following:

“(3) agree that the grant will be used to provide funds directly to emerging communities in the State, separately from other funds under this title that are provided by the State to such communities; and”.

(3) by striking subsections (d) and (e) and inserting the following:

“(d) DEFINITIONS OF EMERGING COMMUNITY.—For purposes of this section, the term ‘emerging community’ means a metropolitan area (as defined in section 2607) for which there has been reported to and confirmed by the Director of the Centers for Disease Control and Prevention a cumulative total of at least 500, but fewer than 1,000, cases of AIDS during the most recent period of 5 calendar years for which such data are available.

“(e) CONTINUED STATUS AS EMERGING COMMUNITY.—Notwithstanding any other provision of this section, a metropolitan area that is an emerging community for a fiscal year continues to be an emerging community until the metropolitan area fails, for three consecutive fiscal years—

“(1) to meet the requirements of subsection (d); and

“(2) to have a cumulative total of 750 or more living cases of AIDS (reported to and confirmed by the Director of the Centers for Disease Control and Prevention) as of December 31 of the most recent calendar year for which such data is available.

“(f) DISTRIBUTION.—The amount of a grant under subsection (a) for a State for a fiscal year shall be an amount equal to the product of—

“(1) the amount available under section 2623(b)(1) for the fiscal year; and

“(2) a percentage equal to the ratio constituted by the number of living cases of HIV/AIDS in emerging communities in the State to the sum of the respective numbers of such cases in such communities for all States.”.

#### SEC. 207. TIMEFRAME FOR OBLIGATION AND EXPENDITURE OF GRANT FUNDS.

Subpart I of part B of title XXVI of the Public Health Service Act (42 U.S.C. 300ff–21 et seq.), as amended by section 205, is further amended by adding at the end the following:

#### “SEC. 2622. TIMEFRAME FOR OBLIGATION AND EXPENDITURE OF GRANT FUNDS.

“(a) OBLIGATION BY END OF GRANT YEAR.—Effective for fiscal year 2007 and subsequent fiscal years, funds from a grant award made to a State for a fiscal year pursuant to section 2618(a)(1) or 2618(a)(2)(G), or under section 2620 or 2621, are available for obligation by the State through the end of the one-year period beginning on the date in such fiscal year on which funds from the award first become available to the State (referred to in this section as the ‘grant year for the award’), except as provided in subsection (c)(1).

“(b) SUPPLEMENTAL GRANTS; CANCELLATION OF UNOBLIGATED BALANCE OF GRANT AWARD.—Effective for fiscal year 2007 and subsequent fiscal years, if a grant award made to a State for a fiscal year pursuant to section 2618(a)(2)(G)(ii), or under section 2620 or 2621, has an unobligated balance as of the end of the grant year for the award—

“(1) the Secretary shall cancel that unobligated balance of the award, and shall require the State to return any amounts from such balance that have been disbursed to the State; and

“(2) the funds involved shall be made available by the Secretary as additional amounts for grants pursuant to section 2620 for the first fiscal year beginning after the fiscal year in which the Secretary obtains the information necessary for determining that the balance is required under paragraph (1) to be canceled, except that the availability of the funds for such grants is subject to section 2618(a)(2)(H) as applied for such year.

“(c) FORMULA GRANTS; CANCELLATION OF UNOBLIGATED BALANCE OF GRANT AWARD; WAIVER PERMITTING CARRYOVER.—

“(1) IN GENERAL.—Effective for fiscal year 2007 and subsequent fiscal years, if a grant award made to a State for a fiscal year pursuant to section 2618(a)(1) or 2618(a)(2)(G)(i) has an unobligated balance as of the end of the grant year for the award, the Secretary shall cancel that unobligated balance of the award, and shall require the State to return any amounts from such balance that have been disbursed to the State, unless—

“(A) before the end of the grant year, the State submits to the Secretary a written application for a waiver of the cancellation, which application includes a description of the purposes for which the State intends to expend the funds involved; and

“(B) the Secretary approves the waiver.

“(2) EXPENDITURE BY END OF CARRYOVER YEAR.—With respect to a waiver under paragraph (1) that is approved for a balance that is unobligated as of the end of a grant year for an award:

“(A) The unobligated funds are available for expenditure by the State involved for the one-year period beginning upon the expiration of the grant year (referred to in this section as the ‘carryover year’).

“(B) If the funds are not expended by the end of the carryover year, the Secretary shall cancel that unexpended balance of the award, and shall require the State to return any amounts from such balance that have been disbursed to the State.

“(3) USE OF CANCELLED BALANCES.—In the case of any balance of a grant award that is canceled under paragraph (1) or (2)(B), the grant funds involved shall be made available by the Secretary as additional amounts for grants under section 2620 for the first fiscal year beginning after the fiscal year in which the Secretary obtains the information necessary for determining that the balance is required under such paragraph to be canceled, except that the availability of the funds for such grants is subject to section 2618(a)(2)(H) as applied for such year.

“(4) CORRESPONDING REDUCTION IN FUTURE GRANT.—

“(A) IN GENERAL.—In the case of a State for which a balance from a grant award made pursuant to section 2618(a)(1) or 2618(a)(2)(G)(i) is unobligated as of the end of the grant year for the award—

“(i) the Secretary shall reduce, by the same amount as such unobligated balance, the amount of the grant under such section for the first fiscal year beginning after the fiscal year in which the Secretary obtains the information necessary for determining that such balance was unobligated as of the end of the grant year (which requirement for a reduction applies without regard to whether a waiver under paragraph (1) has been approved with respect to such balance); and

“(ii) the grant funds involved in such reduction shall be made available by the Secretary as additional funds for grants under section 2620 for such first fiscal year, subject to section 2618(a)(2)(H);

except that this subparagraph does not apply to the State if the amount of the unobligated balance was 2 percent or less.

“(B) RELATION TO INCREASES IN GRANT.—A reduction under subparagraph (A) for a State for a fiscal year may not be taken into account in applying section 2618(a)(2)(H) with respect to the State for the subsequent fiscal year.

“(d) TREATMENT OF DRUG REBATES.—For purposes of this section, funds that are drug rebates referred to in section 2616(g) may not be considered part of any grant award referred to in subsection (a).”.

#### SEC. 208. AUTHORIZATION OF APPROPRIATIONS FOR SUBPART I OF PART B.

Subpart I of part B of title XXVI of the Public Health Service Act (42 U.S.C. 300ff–21 et seq.), as amended by section 207, is further amended by adding at the end the following:

#### “SEC. 2623. AUTHORIZATION OF APPROPRIATIONS.

“(a) IN GENERAL.—For the purpose of carrying out this subpart, there are authorized to be appropriated \$1,195,500,000 for fiscal year 2007, \$1,239,500,000 for fiscal year 2008, and \$1,285,200,000 for fiscal year 2009. Amounts appropriated under the preceding sentence for a fiscal year are available for obligation by the Secretary until the end of the second succeeding fiscal year.

“(b) RESERVATION OF AMOUNTS.—

“(1) EMERGING COMMUNITIES.—Of the amount appropriated under subsection (a) for a fiscal year, the Secretary shall reserve \$5,000,000 for grants under section 2621.

“(2) SUPPLEMENTAL GRANTS.—

“(A) IN GENERAL.—Of the amount appropriated under subsection (a) for a fiscal year in excess of the 2006 adjusted amount, the Secretary shall reserve 1/3 for grants under section 2620, except that the availability of the reserved funds for such grants is subject to section 2618(a)(2)(H) as applied for such year, and except that any amount appropriated exclusively for carrying out section 2616 (and, accordingly, distributed under section 2618(a)(2)(G)) is not subject to this subparagraph.

“(B) 2006 ADJUSTED AMOUNT.—For purposes of subparagraph (A), the term ‘2006 adjusted amount’ means the amount appropriated for fiscal year 2006 under section 2677(b) (as such section was in effect for such fiscal year), excluding any amount appropriated for such year exclusively for carrying out section 2616 (and, accordingly, distributed under section 2618(a)(2)(I), as so in effect).”

**SEC. 209. EARLY DIAGNOSIS GRANT PROGRAM.**

Section 2625 of the Public Health Service Act (42 U.S.C. 300ff-33) is amended to read as follows:

**“SEC. 2625. EARLY DIAGNOSIS GRANT PROGRAM.**

“(a) IN GENERAL.—In the case of States whose laws or regulations are in accordance with subsection (b), the Secretary, acting through the Centers for Disease Control and Prevention, shall make grants to such States for the purposes described in subsection (c).

“(b) DESCRIPTION OF COMPLIANT STATES.—For purposes of subsection (a), the laws or regulations of a State are in accordance with this subsection if, under such laws or regulations (including programs carried out pursuant to the discretion of State officials), both of the policies described in paragraph (1) are in effect, or both of the policies described in paragraph (2) are in effect, as follows:

“(1)(A) Voluntary opt-out testing of pregnant women.

“(B) Universal testing of newborns.

“(2)(A) Voluntary opt-out testing of clients at sexually transmitted disease clinics.

“(B) Voluntary opt-out testing of clients at substance abuse treatment centers.

The Secretary shall periodically ensure that the applicable policies are being carried out and recertify compliance.

“(c) USE OF FUNDS.—A State may use funds provided under subsection (a) for HIV/AIDS testing (including rapid testing), prevention counseling, treatment of newborns exposed to HIV/AIDS, treatment of mothers infected with HIV/AIDS, and costs associated with linking those diagnosed with HIV/AIDS to care and treatment for HIV/AIDS.

“(d) APPLICATION.—A State that is eligible for the grant under subsection (a) shall submit an application to the Secretary, in such form, in such manner, and containing such information as the Secretary may require.

“(e) LIMITATION ON AMOUNT OF GRANT.—A grant under subsection (a) to a State for a fiscal year may not be made in an amount exceeding \$10,000,000.

“(f) RULE OF CONSTRUCTION.—Nothing in this section shall be construed to pre-empt State laws regarding HIV/AIDS counseling and testing.

“(g) DEFINITIONS.—In this section:

“(1) The term ‘voluntary opt-out testing’ means HIV/AIDS testing—

“(A) that is administered to an individual seeking other health care services; and

“(B) in which—

“(i) pre-test counseling is not required but the individual is informed that the individual will receive an HIV/AIDS test and the individual may opt out of such testing; and

“(ii) for those individuals with a positive test result, post-test counseling (including referrals for care) is provided and confidentiality is protected.

“(2) The term ‘universal testing of newborns’ means HIV/AIDS testing that is administered within 48 hours of delivery to—

“(A) all infants born in the State; or

“(B) all infants born in the State whose mother’s HIV/AIDS status is unknown at the time of delivery.

“(h) AUTHORIZATION OF APPROPRIATIONS.—Of the funds appropriated annually to the Centers for Disease Control and Prevention for HIV/AIDS prevention activities, \$30,000,000 shall be made available for each of the fiscal years 2007 through 2009 for grants under subsection (a), of which \$20,000,000 shall be made available for

grants to States with the policies described in subsection (b)(1), and \$10,000,000 shall be made available for grants to States with the policies described in subsection (b)(2). Funds provided under this section are available until expended.”

**SEC. 210. CERTAIN PARTNER NOTIFICATION PROGRAMS; AUTHORIZATION OF APPROPRIATIONS.**

Section 2631(d) of the Public Health Service Act (42 U.S.C. 300ff-38(d)) is amended by striking “there are” and all that follows and inserting the following: “there is authorized to be appropriated \$10,000,000 for each of the fiscal years 2007 through 2009.”

**TITLE III—EARLY INTERVENTION SERVICES**

**SEC. 301. ESTABLISHMENT OF PROGRAM; CORE MEDICAL SERVICES.**

(a) IN GENERAL.—Section 2651 of the Public Health Service Act (42 U.S.C. 300ff-51) is amended to read as follows:

**“SEC. 2651. ESTABLISHMENT OF A PROGRAM.**

“(a) IN GENERAL.—For the purposes described in subsection (b), the Secretary, acting through the Administrator of the Health Resources and Services Administration, may make grants to public and nonprofit private entities specified in section 2652(a).

“(b) REQUIREMENTS.—

“(1) IN GENERAL.—The Secretary may not make a grant under subsection (a) unless the applicant for the grant agrees to expend the grant only for—

“(A) core medical services described in subsection (c);

“(B) support services described in subsection (d); and

“(C) administrative expenses as described in section 2664(g)(3).

“(2) EARLY INTERVENTION SERVICES.—An applicant for a grant under subsection (a) shall expend not less than 50 percent of the amount received under the grant for the services described in subparagraphs (B) through (E) of subsection (e)(1) for individuals with HIV/AIDS.

“(c) REQUIRED FUNDING FOR CORE MEDICAL SERVICES.—

“(1) IN GENERAL.—With respect to a grant under subsection (a) to an applicant for a fiscal year, the applicant shall, of the portion of the grant remaining after reserving amounts for purposes of paragraphs (3) and (5) of section 2664(g), use not less than 75 percent to provide core medical services that are needed in the area involved for individuals with HIV/AIDS who are identified and eligible under this title (including services regarding the co-occurring conditions of the individuals).

“(2) WAIVER.—

“(A) The Secretary shall waive the application of paragraph (1) with respect to an applicant for a grant if the Secretary determines that, within the service area of the applicant—

“(i) there are no waiting lists for AIDS Drug Assistance Program services under section 2616; and

“(ii) core medical services are available to all individuals with HIV/AIDS identified and eligible under this title.

“(B) NOTIFICATION OF WAIVER STATUS.—When informing an applicant that a grant under subsection (a) is being made for a fiscal year, the Secretary shall inform the applicant whether a waiver under subparagraph (A) is in effect for the fiscal year.

“(3) CORE MEDICAL SERVICES.—For purposes of this subsection, the term ‘core medical services’, with respect to an individual with HIV/AIDS (including the co-occurring conditions of the individual) means the following services:

“(A) Outpatient and ambulatory health services.

“(B) AIDS Drug Assistance Program treatments under section 2616.

“(C) AIDS pharmaceutical assistance.

“(D) Oral health care.

“(E) Early intervention services described in subsection (e).

“(F) Health insurance premium and cost sharing assistance for low-income individuals in accordance with section 2615.

“(G) Home health care.

“(H) Medical nutrition therapy.

“(I) Hospice services.

“(J) Home and community-based health services as defined under section 2614(c).

“(K) Mental health services.

“(L) Substance abuse outpatient care.

“(M) Medical case management, including treatment adherence services.

“(d) SUPPORT SERVICES.—

“(1) IN GENERAL.—For purposes of this section, the term ‘support services’ means services, subject to the approval of the Secretary, that are needed for individuals with HIV/AIDS to achieve their medical outcomes (such as respite care for persons caring for individuals with HIV/AIDS, outreach services, medical transportation, linguistic services, and referrals for health care and support services).

“(2) DEFINITION OF MEDICAL OUTCOMES.—In this section, the term ‘medical outcomes’ means those outcomes affecting the HIV-related clinical status of an individual with HIV/AIDS.

“(e) SPECIFICATION OF EARLY INTERVENTION SERVICES.—

“(1) IN GENERAL.—The early intervention services referred to in this section are—

“(A) counseling individuals with respect to HIV/AIDS in accordance with section 2662;

“(B) testing individuals with respect to HIV/AIDS, including tests to confirm the presence of the disease, tests to diagnose the extent of the deficiency in the immune system, and tests to provide information on appropriate therapeutic measures for preventing and treating the deterioration of the immune system and for preventing and treating conditions arising from HIV/AIDS;

“(C) referrals described in paragraph (2);

“(D) other clinical and diagnostic services regarding HIV/AIDS, and periodic medical evaluations of individuals with HIV/AIDS; and

“(E) providing the therapeutic measures described in subparagraph (B).

“(2) REFERRALS.—The services referred to in paragraph (1)(C) are referrals of individuals with HIV/AIDS to appropriate providers of health and support services, including, as appropriate—

“(A) to entities receiving amounts under part A or B for the provision of such services;

“(B) to biomedical research facilities of institutions of higher education that offer experimental treatment for such disease, or to community-based organizations or other entities that provide such treatment; or

“(C) to grantees under section 2671, in the case of a pregnant woman.

“(3) REQUIREMENT OF AVAILABILITY OF ALL EARLY INTERVENTION SERVICES THROUGH EACH GRANTEE.—

“(A) IN GENERAL.—The Secretary may not make a grant under subsection (a) unless the applicant for the grant agrees that each of the early intervention services specified in paragraph (2) will be available through the grantee. With respect to compliance with such agreement, such a grantee may expend the grant to provide the early intervention services directly, and may expend the grant to enter into agreements with public or nonprofit private entities, or private for-profit entities if such entities are the only available provider of quality HIV care in the area, under which the entities provide the services.

“(B) OTHER REQUIREMENTS.—Grantees described in—

“(i) subparagraphs (A), (D), (E), and (F) of section 2652(a)(1) shall use not less than 50 percent of the amount of such a grant to provide the services described in subparagraphs (A), (B), (D), and (E) of paragraph (1) directly and on-site or at sites where other primary care services are rendered; and

“(ii) subparagraphs (B) and (C) of section 2652(a)(1) shall ensure the availability of early intervention services through a system of linkages to community-based primary care providers, and to establish mechanisms for the referrals described in paragraph (1)(C), and for follow-up concerning such referrals.”.

(b) ADMINISTRATIVE EXPENSES; CLINICAL QUALITY MANAGEMENT PROGRAM.—Section 2664(g) of the Public Health Service Act (42 U.S.C. 300ff-64(g)) is amended—

(1) in paragraph (3), by amending the paragraph to read as follows:

“(3) the applicant will not expend more than 10 percent of the grant for administrative expenses with respect to the grant, including planning and evaluation, except that the costs of a clinical quality management program under paragraph (5) may not be considered administrative expenses for purposes of such limitation;”;

(2) in paragraph (5), by inserting “clinical” before “quality management”.

**SEC. 302. ELIGIBLE ENTITIES; PREFERENCES; PLANNING AND DEVELOPMENT GRANTS.**

(a) MINIMUM QUALIFICATION OF GRANTEEES.—Section 2652(a) of the Public Health Service Act (42 U.S.C. 300ff-52(a)) is amended to read as follows:

“(a) ELIGIBLE ENTITIES.—

“(1) IN GENERAL.—The entities referred to in section 2651(a) are public entities and nonprofit private entities that are—

“(A) Federally-qualified health centers under section 1905(l)(2)(B) of the Social Security Act;

“(B) grantees under section 1001 (regarding family planning) other than States;

“(C) comprehensive hemophilia diagnostic and treatment centers;

“(D) rural health clinics;

“(E) health facilities operated by or pursuant to a contract with the Indian Health Service;

“(F) community-based organizations, clinics, hospitals and other health facilities that provide early intervention services to those persons infected with HIV/AIDS through intravenous drug use; or

“(G) nonprofit private entities that provide comprehensive primary care services to populations at risk of HIV/AIDS, including faith-based and community-based organizations.

“(2) UNDERSERVED POPULATIONS.—Entities described in paragraph (1) shall serve underserved populations which may include minority populations and Native American populations, ex-offenders, individuals with comorbidities including hepatitis B or C, mental illness, or substance abuse, low-income populations, inner city populations, and rural populations.”.

(b) PREFERENCES IN MAKING GRANTS.—Section 2653 of the Public Health Service Act (42 U.S.C. 300ff-53) is amended—

(1) in subsection (b)(1)—

(A) in subparagraph (A), by striking “acquired immune deficiency syndrome” and inserting “HIV/AIDS”; and

(B) in subparagraph (D), by inserting before the semicolon the following: “and the number of cases of individuals co-infected with HIV/AIDS and hepatitis B or C”; and

(2) in subsection (d)(2), by striking “special consideration” and inserting “preference”.

(c) PLANNING AND DEVELOPMENT GRANTS.—Section 2654(c) of the Public Health Service Act (42 U.S.C. 300ff-54(c)) is amended—

(1) in paragraph (1)—

(A) in subparagraph (A), by striking “HIV”; and

(B) in subparagraph (B), by striking “HIV” and inserting “HIV/AIDS”; and

(2) in paragraph (3), by striking “or underserved communities” and inserting “areas or to underserved populations”.

**SEC. 303. AUTHORIZATION OF APPROPRIATIONS.**

Section 2655 of the Public Health Service Act (42 U.S.C. 300ff-55) is amended by striking

“such sums” and all that follows through “2005” and inserting “, \$218,600,000 for fiscal year 2007, \$226,700,000 for fiscal year 2008, and \$235,100,000 for fiscal year 2009”.

**SEC. 304. CONFIDENTIALITY AND INFORMED CONSENT.**

Section 2661 of the Public Health Service Act (42 U.S.C. 300ff-61) is amended to read as follows:

**“SEC. 2661. CONFIDENTIALITY AND INFORMED CONSENT.**

“(a) CONFIDENTIALITY.—The Secretary may not make a grant under this part unless, in the case of any entity applying for a grant under section 2651, the entity agrees to ensure that information regarding the receipt of early intervention services pursuant to the grant is maintained confidentially in a manner not inconsistent with applicable law.

“(b) INFORMED CONSENT.—The Secretary may not make a grant under this part unless the applicant for the grant agrees that, in testing an individual for HIV/AIDS, the applicant will test an individual only after the individual confirms that the decision of the individual with respect to undergoing such testing is voluntarily made.”.

**SEC. 305. PROVISION OF CERTAIN COUNSELING SERVICES.**

Section 2662 of the Public Health Service Act (42 U.S.C. 300ff-62) is amended to read as follows:

**“SEC. 2662. PROVISION OF CERTAIN COUNSELING SERVICES.**

“(a) COUNSELING OF INDIVIDUALS WITH NEGATIVE TEST RESULTS.—The Secretary may not make a grant under this part unless the applicant for the grant agrees that, if the results of testing conducted for HIV/AIDS indicate that an individual does not have such condition, the applicant will provide the individual information, including—

“(1) measures for prevention of, exposure to, and transmission of HIV/AIDS, hepatitis B, hepatitis C, and other sexually transmitted diseases;

“(2) the accuracy and reliability of results of testing for HIV/AIDS, hepatitis B, and hepatitis C;

“(3) the significance of the results of such testing, including the potential for developing AIDS, hepatitis B, or hepatitis C;

“(4) the appropriateness of further counseling, testing, and education of the individual regarding HIV/AIDS and other sexually transmitted diseases;

“(5) if diagnosed with chronic hepatitis B or hepatitis C co-infection, the potential of developing hepatitis-related liver disease and its impact on HIV/AIDS; and

“(6) information regarding the availability of hepatitis B vaccine and information about hepatitis treatments.

“(b) COUNSELING OF INDIVIDUALS WITH POSITIVE TEST RESULTS.—The Secretary may not make a grant under this part unless the applicant for the grant agrees that, if the results of testing for HIV/AIDS indicate that the individual has such condition, the applicant will provide to the individual appropriate counseling regarding the condition, including—

“(1) information regarding—

“(A) measures for prevention of, exposure to, and transmission of HIV/AIDS, hepatitis B, and hepatitis C;

“(B) the accuracy and reliability of results of testing for HIV/AIDS, hepatitis B, and hepatitis C; and

“(C) the significance of the results of such testing, including the potential for developing AIDS, hepatitis B, or hepatitis C;

“(2) reviewing the appropriateness of further counseling, testing, and education of the individual regarding HIV/AIDS and other sexually transmitted diseases; and

“(3) providing counseling—

“(A) on the availability, through the applicant, of early intervention services;

“(B) on the availability in the geographic area of appropriate health care, mental health care, and social and support services, including providing referrals for such services, as appropriate;

“(C)(i) that explains the benefits of locating and counseling any individual by whom the infected individual may have been exposed to HIV/AIDS, hepatitis B, or hepatitis C and any individual whom the infected individual may have exposed to HIV/AIDS, hepatitis B, or hepatitis C; and

“(ii) that emphasizes it is the duty of infected individuals to disclose their infected status to their sexual partners and their partners in the sharing of hypodermic needles; that provides advice to infected individuals on the manner in which such disclosures can be made; and that emphasizes that it is the continuing duty of the individuals to avoid any behaviors that will expose others to HIV/AIDS, hepatitis B, or hepatitis C; and

“(D) on the availability of the services of public health authorities with respect to locating and counseling any individual described in subparagraph (C);

“(4) if diagnosed with chronic hepatitis B or hepatitis C co-infection, the potential of developing hepatitis-related liver disease and its impact on HIV/AIDS; and

“(5) information regarding the availability of hepatitis B vaccine.

“(c) ADDITIONAL REQUIREMENTS REGARDING APPROPRIATE COUNSELING.—The Secretary may not make a grant under this part unless the applicant for the grant agrees that, in counseling individuals with respect to HIV/AIDS, the applicant will ensure that the counseling is provided under conditions appropriate to the needs of the individuals.

“(d) COUNSELING OF EMERGENCY RESPONSE EMPLOYEES.—The Secretary may not make a grant under this part to a State unless the State agrees that, in counseling individuals with respect to HIV/AIDS, the State will ensure that, in the case of emergency response employees, the counseling is provided to such employees under conditions appropriate to the needs of the employees regarding the counseling.

“(e) RULE OF CONSTRUCTION REGARDING COUNSELING WITHOUT TESTING.—Agreements made pursuant to this section may not be construed to prohibit any grantee under this part from expending the grant for the purpose of providing counseling services described in this section to an individual who does not undergo testing for HIV/AIDS as a result of the grantee or the individual determining that such testing of the individual is not appropriate.”.

**SEC. 306. GENERAL PROVISIONS.**

(a) APPLICABILITY OF CERTAIN REQUIREMENTS.—Section 2663 of the Public Health Service Act (42 U.S.C. 300ff-63) is amended by striking “will, without” and all that follows through “be carried” and inserting “with funds appropriated through this Act will be carried”.

(b) ADDITIONAL REQUIRED AGREEMENTS.—Section 2664(a) of the Public Health Service Act (42 U.S.C. 300ff-64(a)) is amended—

(1) in paragraph (1)—

(A) in subparagraph (A), by striking “and” at the end;

(B) in subparagraph (B), by striking “and” at the end; and

(C) by adding at the end the following:

“(C) information regarding how the expected expenditures of the grant are related to the planning process for localities funded under part A (including the planning process described in section 2602) and for States funded under part B (including the planning process described in section 2617(b)); and

“(D) a specification of the expected expenditures and how those expenditures will improve overall client outcomes, as described in the State plan under section 2617(b);”;

(2) in paragraph (2), by striking the period and inserting a semicolon; and

(3) by adding at the end the following:

“(3) the applicant agrees to provide additional documentation to the Secretary regarding the process used to obtain community input into the design and implementation of activities related to such grant; and

“(4) the applicant agrees to submit, every 2 years, to the lead State agency under section 2617(b)(4) audits, consistent with Office of Management and Budget circular A133, regarding funds expended in accordance with this title and shall include necessary client level data to complete unmet need calculations and Statewide coordinated statements of need process.”.

(c) PAYER OF LAST RESORT.—Section 2664(f)(1)(A) of the Public Health Service Act (42 U.S.C. 300ff-64(f)(1)(A)) is amended by inserting “(except for a program administered by or providing the services of the Indian Health Service)” before the semicolon.

#### **TITLE IV—WOMEN, INFANTS, CHILDREN, AND YOUTH**

##### **SEC. 401. WOMEN, INFANTS, CHILDREN, AND YOUTH.**

Part D of title XXVI of the Public Health Service Act (42 U.S.C. 300ff-71 et seq.) is amended to read as follows:

#### **“PART D—WOMEN, INFANTS, CHILDREN, AND YOUTH**

##### **“SEC. 2671. GRANTS FOR COORDINATED SERVICES AND ACCESS TO RESEARCH FOR WOMEN, INFANTS, CHILDREN, AND YOUTH.**

“(a) IN GENERAL.—The Secretary, acting through the Administrator of the Health Resources and Services Administration, shall award grants to public and nonprofit private entities (including a health facility operated by or pursuant to a contract with the Indian Health Service) for the purpose of providing family-centered care involving outpatient or ambulatory care (directly or through contracts) for women, infants, children, and youth with HIV/AIDS.

“(b) ADDITIONAL SERVICES FOR PATIENTS AND FAMILIES.—Funds provided under grants awarded under subsection (a) may be used for the following support services:

“(1) Family-centered care including case management.

“(2) Referrals for additional services including—

“(A) referrals for inpatient hospital services, treatment for substance abuse, and mental health services; and

“(B) referrals for other social and support services, as appropriate.

“(3) Additional services necessary to enable the patient and the family to participate in the program established by the applicant pursuant to such subsection including services designed to recruit and retain youth with HIV.

“(4) The provision of information and education on opportunities to participate in HIV/AIDS-related clinical research.

“(c) COORDINATION WITH OTHER ENTITIES.—A grant awarded under subsection (a) may be made only if the applicant provides an agreement that includes the following:

“(1) The applicant will coordinate activities under the grant with other providers of health care services under this Act, and under title V of the Social Security Act, including programs promoting the reduction and elimination of risk of HIV/AIDS for youth.

“(2) The applicant will participate in the statewide coordinated statement of need under part B (where it has been initiated by the public health agency responsible for administering grants under part B) and in revisions of such statement.

“(3) The applicant will every 2 years submit to the lead State agency under section 2617(b)(4) audits regarding funds expended in accordance with this title and shall include necessary client-level data to complete unmet need calculations and Statewide coordinated statements of need process.

“(d) ADMINISTRATION; APPLICATION.—A grant may only be awarded to an entity under subsection (a) if an application for the grant is submitted to the Secretary and the application is in such form, is made in such manner, and contains such agreements, assurances, and information as the Secretary determines to be necessary to carry out this section. Such application shall include the following:

“(1) Information regarding how the expected expenditures of the grant are related to the planning process for localities funded under part A (including the planning process outlined in section 2602) and for States funded under part B (including the planning process outlined in section 2617(b)).

“(2) A specification of the expected expenditures and how those expenditures will improve overall patient outcomes, as outlined as part of the State plan (under section 2617(b)) or through additional outcome measures.

“(e) ANNUAL REVIEW OF PROGRAMS; EVALUATIONS.—

“(1) REVIEW REGARDING ACCESS TO AND PARTICIPATION IN PROGRAMS.—With respect to a grant under subsection (a) for an entity for a fiscal year, the Secretary shall, not later than 180 days after the end of the fiscal year, provide for the conduct and completion of a review of the operation during the year of the program carried out under such subsection by the entity. The purpose of such review shall be the development of recommendations, as appropriate, for improvements in the following:

“(A) Procedures used by the entity to allocate opportunities and services under subsection (a) among patients of the entity who are women, infants, children, or youth.

“(B) Other procedures or policies of the entity regarding the participation of such individuals in such program.

“(2) EVALUATIONS.—The Secretary shall, directly or through contracts with public and private entities, provide for evaluations of programs carried out pursuant to subsection (a).

“(f) ADMINISTRATIVE EXPENSES.—

“(1) LIMITATION.—A grantee may not use more than 10 percent of amounts received under a grant awarded under this section for administrative expenses.

“(2) CLINICAL QUALITY MANAGEMENT PROGRAM.—A grantee under this section shall implement a clinical quality management program to assess the extent to which HIV health services provided to patients under the grant are consistent with the most recent Public Health Service guidelines for the treatment of HIV/AIDS and related opportunistic infection, and as applicable, to develop strategies for ensuring that such services are consistent with the guidelines for improvement in the access to and quality of HIV health services.

“(g) TRAINING AND TECHNICAL ASSISTANCE.—From the amounts appropriated under subsection (i) for a fiscal year, the Secretary may use not more than 5 percent to provide, directly or through contracts with public and private entities (which may include grantees under subsection (a)), training and technical assistance to assist applicants and grantees under subsection (a) in complying with the requirements of this section.

“(h) DEFINITIONS.—In this section:

“(1) ADMINISTRATIVE EXPENSES.—The term ‘administrative expenses’ means funds that are to be used by grantees for grant management and monitoring activities, including costs related to any staff or activity unrelated to services or indirect costs.

“(2) INDIRECT COSTS.—The term ‘indirect costs’ means costs included in a Federally negotiated indirect rate.

“(3) SERVICES.—The term ‘services’ means—

“(A) services that are provided to clients to meet the goals and objectives of the program under this section, including the provision of professional, diagnostic, and therapeutic services by a primary care provider or a referral to and provision of specialty care; and

“(B) services that sustain program activity and contribute to or help improve services under subparagraph (A).

“(i) AUTHORIZATION OF APPROPRIATIONS.—For the purpose of carrying out this section, there are authorized to be appropriated, \$71,800,000 for each of the fiscal years 2007 through 2009.”.

##### **SEC. 402. GAO REPORT.**

Not later than 24 months after the date of enactment of this Act, the Comptroller General of the Government Accountability Office shall conduct an evaluation, and submit to Congress a report, concerning the funding provided for under part D of title XXVI of the Public Health Service Act to determine—

(1) how funds are used to provide the administrative expenses, indirect costs, and services, as defined in section 2671(h) of such title, for individuals with HIV/AIDS;

(2) how funds are used to provide the administrative expenses, indirect costs, and services, as defined in section 2671(h) of such title, to family members of women, infants, children, and youth infected with HIV/AIDS;

(3) how funds are used to provide family-centered care involving outpatient or ambulatory care authorized under section 2671(a) of such title;

(4) how funds are used to provide additional services authorized under section 2671(b) of such title; and

(5) how funds are used to help identify HIV-positive pregnant women and their children who are exposed to HIV and connect them with care that can improve their health and prevent perinatal transmission.

#### **TITLE V—GENERAL PROVISIONS**

##### **SEC. 501. GENERAL PROVISIONS.**

Part E of title XXVI of the Public Health Service Act (42 U.S.C. 300ff-80 et seq.) is amended to read as follows:

#### **“PART E—GENERAL PROVISIONS**

##### **“SEC. 2681. COORDINATION.**

“(a) REQUIREMENT.—The Secretary shall ensure that the Health Resources and Services Administration, the Centers for Disease Control and Prevention, the Substance Abuse and Mental Health Services Administration, and the Centers for Medicare & Medicaid Services coordinate the planning, funding, and implementation of Federal HIV programs (including all minority AIDS initiatives of the Public Health Service, including under section 2693) to enhance the continuity of care and prevention services for individuals with HIV/AIDS or those at risk of such disease. The Secretary shall consult with other Federal agencies, including the Department of Veterans Affairs, as needed and utilize planning information submitted to such agencies by the States and entities eligible for assistance under this title.

“(b) REPORT.—The Secretary shall biennially prepare and submit to the appropriate committees of the Congress a report concerning the coordination efforts at the Federal, State, and local levels described in this section, including a description of Federal barriers to HIV program integration and a strategy for eliminating such barriers and enhancing the continuity of care and prevention services for individuals with HIV/AIDS or those at risk of such disease.

“(c) INTEGRATION BY STATE.—As a condition of receipt of funds under this title, a State shall provide assurances to the Secretary that health support services funded under this title will be integrated with other such services, that programs will be coordinated with other available programs (including Medicaid), and that the continuity of care and prevention services of individuals with HIV/AIDS is enhanced.

“(d) INTEGRATION BY LOCAL OR PRIVATE ENTITIES.—As a condition of receipt of funds under this title, a local government or private nonprofit entity shall provide assurances to the Secretary that services funded under this title will

be integrated with other such services, that programs will be coordinated with other available programs (including Medicaid), and that the continuity of care and prevention services of individuals with HIV is enhanced.

**“SEC. 2682. AUDITS.**

“(a) IN GENERAL.—For fiscal year 2009, and each subsequent fiscal year, the Secretary may reduce the amounts of grants under this title to a State or political subdivision of a State for a fiscal year if, with respect to such grants for the second preceding fiscal year, the State or subdivision fails to prepare audits in accordance with the procedures of section 7502 of title 31, United States Code. The Secretary shall annually select representative samples of such audits, prepare summaries of the selected audits, and submit the summaries to the Congress.

“(b) POSTING ON THE INTERNET.—All audits that the Secretary receives from the State lead agency under section 2617(b)(4) shall be posted, in their entirety, on the Internet website of the Health Resources and Services Administration.

**“SEC. 2683. PUBLIC HEALTH EMERGENCY.**

“(a) IN GENERAL.—In an emergency area and during an emergency period, the Secretary shall have the authority to waive such requirements of this title to improve the health and safety of those receiving care under this title and the general public, except that the Secretary may not expend more than 5 percent of the funds allocated under this title for sections 2620 and section 2603(b).

“(b) EMERGENCY AREA AND EMERGENCY PERIOD.—In this section:

“(1) EMERGENCY AREA.—The term ‘emergency area’ means a geographic area in which there exists—

“(A) an emergency or disaster declared by the President pursuant to the National Emergencies Act or the Robert T. Stafford Disaster Relief and Emergency Assistance Act; or

“(B) a public health emergency declared by the Secretary pursuant to section 319.

“(2) EMERGENCY PERIOD.—The term ‘emergency period’ means the period in which there exists—

“(A) an emergency or disaster declared by the President pursuant to the National Emergencies Act or the Robert T. Stafford Disaster Relief and Emergency Assistance Act; or

“(B) a public health emergency declared by the Secretary pursuant to section 319.

“(c) UNOBLIGATED FUNDS.—If funds under a grant under this section are not expended for an emergency in the fiscal year in which the emergency is declared, such funds shall be returned to the Secretary for reallocation under sections 2603(b) and 2620.

**“SEC. 2684. PROHIBITION ON PROMOTION OF CERTAIN ACTIVITIES.**

“None of the funds appropriated under this title shall be used to fund AIDS programs, or to develop materials, designed to promote or encourage, directly, intravenous drug use or sexual activity, whether homosexual or heterosexual. Funds authorized under this title may be used to provide medical treatment and support services for individuals with HIV.

**“SEC. 2685. PRIVACY PROTECTIONS.**

“(a) IN GENERAL.—The Secretary shall ensure that any information submitted to, or collected by, the Secretary under this title excludes any personally identifiable information.

“(b) DEFINITION.—In this section, the term ‘personally identifiable information’ has the meaning given such term under the regulations promulgated under section 264(c) of the Health Insurance Portability and Accountability Act of 1996.

**“SEC. 2686. GAO REPORT.**

“The Comptroller General of the Government Accountability Office shall biennially submit to the appropriate committees of Congress a report that includes a description of Federal, State, and local barriers to HIV program integration, particularly for racial and ethnic minorities, in-

cluding activities carried out under subpart III of part F, and recommendations for enhancing the continuity of care and the provision of prevention services for individuals with HIV/AIDS or those at risk for such disease. Such report shall include a demonstration of the manner in which funds under this subpart are being expended and to what extent the services provided with such funds increase access to prevention and care services for individuals with HIV/AIDS and build stronger community linkages to address HIV prevention and care for racial and ethnic minority communities.

**“SEC. 2687. SEVERITY OF NEED INDEX.**

“(a) DEVELOPMENT OF INDEX.—Not later than September 30, 2008, the Secretary shall develop and submit to the appropriate committees of Congress a severity of need index in accordance with subsection (c).

“(b) DEFINITION OF SEVERITY OF NEED INDEX.—In this section, the term ‘severity of need index’ means the index of the relative needs of individuals within a State or area, as identified by a number of different factors, and is a factor or set of factors that is multiplied by the number of living HIV/AIDS cases in a State or area, providing different weights to those cases based on needs. Such factors or set of factors may be different for different components of the provisions under this title.

“(c) REQUIREMENTS FOR SECRETARIAL SUBMISSION.—When the Secretary submits to the appropriate committees of Congress the severity of need index under subsection (a), the Secretary shall provide the following:

“(1) Methodology for and rationale behind developing the severity of need index, including information related to the field testing of the severity of need index.

“(2) An independent contractor analysis of activities carried out under paragraph (1).

“(3) Information regarding the process by which the Secretary received community input regarding the application and development of the severity of need index.

“(d) ANNUAL REPORTS.—If the Secretary fails to submit the severity of need index under subsection (a) in either of fiscal years 2007 or 2008, the Secretary shall prepare and submit to the appropriate committees of Congress a report for such fiscal year—

“(1) that updates progress toward having client level data;

“(2) that updates the progress toward having a severity of need index, including information related to the methodology and process for obtaining community input; and

“(3) that, as applicable, states whether the Secretary could develop a severity of need index before fiscal year 2009.

**“SEC. 2688. DEFINITIONS.**

“For purposes of this title:

“(1) AIDS.—The term ‘AIDS’ means acquired immune deficiency syndrome.

“(2) CO-OCCURRING CONDITIONS.—The term ‘co-occurring conditions’ means one or more adverse health conditions in an individual with HIV/AIDS, without regard to whether the individual has AIDS and without regard to whether the conditions arise from HIV.

“(3) COUNSELING.—The term ‘counseling’ means such counseling provided by an individual trained to provide such counseling.

“(4) FAMILY-CENTERED CARE.—The term ‘family-centered care’ means the system of services described in this title that is targeted specifically to the special needs of infants, children, women and families. Family-centered care shall be based on a partnership between parents, professionals, and the community designed to ensure an integrated, coordinated, culturally sensitive, and community-based continuum of care for children, women, and families with HIV/AIDS.

“(5) FAMILIES WITH HIV/AIDS.—The term ‘families with HIV/AIDS’ means families in which one or more members have HIV/AIDS.

“(6) HIV.—The term ‘HIV’ means infection with the human immunodeficiency virus.

“(7) HIV/AIDS.—

“(A) IN GENERAL.—The term ‘HIV/AIDS’ means HIV, and includes AIDS and any condition arising from AIDS.

“(B) COUNTING OF CASES.—The term ‘living cases of HIV/AIDS’, with respect to the counting of cases in a geographic area during a period of time, means the sum of—

“(i) the number of living non-AIDS cases of HIV in the area; and

“(ii) the number of living cases of AIDS in the area.

“(C) NON-AIDS CASES.—The term ‘non-AIDS’, with respect to a case of HIV, means that the individual involved has HIV but does not have AIDS.

“(8) HUMAN IMMUNODEFICIENCY VIRUS.—The term ‘human immunodeficiency virus’ means the etiologic agent for AIDS.

“(9) OFFICIAL POVERTY LINE.—The term ‘official poverty line’ means the poverty line established by the Director of the Office of Management and Budget and revised by the Secretary in accordance with section 673(2) of the Omnibus Budget Reconciliation Act of 1981.

“(10) PERSON.—The term ‘person’ includes one or more individuals, governments (including the Federal Government and the governments of the States), governmental agencies, political subdivisions, labor unions, partnerships, associations, corporations, legal representatives, mutual companies, joint-stock companies, trusts, unincorporated organizations, receivers, trustees, and trustees in cases under title 11, United States Code.

“(11) STATE.—

“(A) IN GENERAL.—The term ‘State’ means each of the 50 States, the District of Columbia, and each of the territories.

“(B) TERRITORIES.—The term ‘territory’ means each of American Samoa, Guam, the Commonwealth of Puerto Rico, the Commonwealth of the Northern Mariana Islands, the Virgin Islands, the Republic of the Marshall Islands, the Federated States of Micronesia, and Palau.

“(12) YOUTH WITH HIV.—The term ‘youth with HIV’ means individuals who are 13 through 24 years old and who have HIV/AIDS.”

**TITLE VI—DEMONSTRATION AND TRAINING**

**SEC. 601. DEMONSTRATION AND TRAINING.**

Subpart I of part F of title XXVI of the Public Health Service Act (42 U.S.C. 300ff–101 et seq.) is amended to read as follows:

**“Subpart I—Special Projects of National Significance**

**“SEC. 2691. SPECIAL PROJECTS OF NATIONAL SIGNIFICANCE.**

“(a) IN GENERAL.—Of the amount appropriated under each of parts A, B, C, and D for each fiscal year, the Secretary shall use the greater of \$20,000,000 or an amount equal to 3 percent of such amount appropriated under each such part, but not to exceed \$25,000,000, to administer special projects of national significance to—

“(1) quickly respond to emerging needs of individuals receiving assistance under this title; and

“(2) to fund special programs to develop a standard electronic client information data system to improve the ability of grantees under this title to report client-level data to the Secretary.

“(b) GRANTS.—The Secretary shall award grants under subsection (a) to entities eligible for funding under parts A, B, C, and D based on—

“(1) whether the funding will promote obtaining client level data as it relates to the creation of a severity of need index, including funds to facilitate the purchase and enhance the utilization of qualified health information technology systems;

“(2) demonstrated ability to create and maintain a qualified health information technology system;



“(3) the potential replicability of the proposed activity in other similar localities or nationally;

“(4) the demonstrated reliability of the proposed qualified health information technology system across a variety of providers, geographic regions, and clients; and

“(5) the demonstrated ability to maintain a safe and secure qualified health information system; or

“(6) newly emerging needs of individuals receiving assistance under this title.

“(c) **COORDINATION.**—The Secretary may not make a grant under this section unless the applicant submits evidence that the proposed program is consistent with the statewide coordinated statement of need, and the applicant agrees to participate in the ongoing revision process of such statement of need.

“(d) **PRIVACY PROTECTION.**—The Secretary may not make a grant under this section for the development of a qualified health information technology system unless the applicant provides assurances to the Secretary that the system will, at a minimum, comply with the privacy regulations promulgated under section 264(c) of the Health Insurance Portability and Accountability Act of 1996.

“(e) **REPLICATION.**—The Secretary shall make information concerning successful models or programs developed under this part available to grantees under this title for the purpose of coordination, replication, and integration. To facilitate efforts under this subsection, the Secretary may provide for peer-based technical assistance for grantees funded under this part.”.

#### **SEC. 602. AIDS EDUCATION AND TRAINING CENTERS.**

(a) **AMENDMENTS REGARDING SCHOOLS AND CENTERS.**—Section 2692(a)(2) of the Public Health Service Act (42 U.S.C. 300ff–111(a)(2)) is amended—

(1) in subparagraph (A)—

(A) by inserting “and Native Americans” after “minority individuals”; and

(B) by striking “and” at the end;

(2) in subparagraph (B), by striking the period and inserting “; and”; and

(3) by adding at the end the following:

“(C) train or result in the training of health professionals and allied health professionals to provide treatment for hepatitis B or C co-infected individuals.”.

(b) **AUTHORIZATIONS OF APPROPRIATIONS FOR SCHOOLS, CENTERS, AND DENTAL PROGRAMS.**—Section 2692(c) of the Public Health Service Act (42 U.S.C. 300ff–111(e)) is amended to read as follows:

“(c) **AUTHORIZATION OF APPROPRIATIONS.**—

“(1) **SCHOOLS; CENTERS.**—For the purpose of awarding grants under subsection (a), there is authorized to be appropriated \$34,700,000 for each of the fiscal years 2007 through 2009.

“(2) **DENTAL SCHOOLS.**—For the purpose of awarding grants under subsection (b), there is authorized to be appropriated \$13,000,000 for each of the fiscal years 2007 through 2009.”.

#### **SEC. 603. CODIFICATION OF MINORITY AIDS INITIATIVE.**

Part F of title XXVI of the Public Health Service Act (42 U.S.C. 300ff–101 et seq.) is amended by adding at the end the following:

##### **“Subpart III—Minority AIDS Initiative**

##### **“SEC. 2693. MINORITY AIDS INITIATIVE.**

“(a) **IN GENERAL.**—For the purpose of carrying out activities under this section to evaluate and address the disproportionate impact of HIV/AIDS on, and the disparities in access, treatment, care, and outcomes for, racial and ethnic minorities (including African Americans, Alaska Natives, Latinos, American Indians, Asian Americans, Native Hawaiians, and Pacific Islanders), there are authorized to be appropriated \$131,200,000 for fiscal year 2007, \$135,100,000 for fiscal year 2008, and \$139,100,000 for fiscal year 2009.

“(b) **CERTAIN ACTIVITIES.**—

“(1) **IN GENERAL.**—In carrying out the purpose described in subsection (a), the Secretary shall provide for—

“(A) emergency assistance under part A;

“(B) care grants under part B;

“(C) early intervention services under part C;

“(D) services through projects for HIV-related care under part D; and

“(E) activities through education and training centers under section 2692.

“(2) **ALLOCATIONS AMONG ACTIVITIES.**—Activities under paragraph (1) shall be carried out by the Secretary in accordance with the following:

“(A) For competitive, supplemental grants to improve HIV-related health outcomes to reduce existing racial and ethnic health disparities, the Secretary shall, of the amount appropriated under subsection (a) for a fiscal year, reserve the following, as applicable:

“(i) For fiscal year 2007, \$43,800,000.

“(ii) For fiscal year 2008, \$45,400,000.

“(iii) For fiscal year 2009, \$47,100,000.

“(B) For competitive grants used for supplemental support education and outreach services to increase the number of eligible racial and ethnic minorities who have access to treatment through the program under section 2616 for therapeutics, the Secretary shall, of the amount appropriated for a fiscal year under subsection (a), reserve the following, as applicable:

“(i) For fiscal year 2007, \$7,000,000.

“(ii) For fiscal year 2008, \$7,300,000.

“(iii) For fiscal year 2009, \$7,500,000.

“(C) For planning grants, capacity-building grants, and services grants to health care providers who have a history of providing culturally and linguistically appropriate care and services to racial and ethnic minorities, the Secretary shall, of the amount appropriated for a fiscal year under subsection (a), reserve the following, as applicable:

“(i) For fiscal year 2007, \$53,400,000.

“(ii) For fiscal year 2008, \$55,400,000.

“(iii) For fiscal year 2009, \$57,400,000.

“(D) For eliminating racial and ethnic disparities in the delivery of comprehensive, culturally and linguistically appropriate care services for HIV disease for women, infants, children, and youth, the Secretary shall, of the amount appropriated under subsection (a), reserve \$18,500,000 for each of the fiscal years 2007 through 2009.

“(E) For increasing the training capacity of centers to expand the number of health care professionals with treatment expertise and knowledge about the most appropriate standards of HIV disease-related treatments and medical care for racial and ethnic minority adults, adolescents, and children with HIV disease, the Secretary shall, of the amount appropriated under subsection (a), reserve \$8,500,000 for each of the fiscal years 2007 through 2009.

“(c) **CONSISTENCY WITH PRIOR PROGRAM.**—With respect to the purpose described in subsection (a), the Secretary shall carry out this section consistent with the activities carried out under this title by the Secretary pursuant to the Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act, 2002 (Public Law 107–116).”.

#### **TITLE VII—MISCELLANEOUS PROVISIONS**

##### **SEC. 701. HEPATITIS; USE OF FUNDS.**

Section 2667 of the Public Health Service Act (42 U.S.C. 300ff–67) is amended—

(1) in paragraph (2), by striking “and” at the end;

(2) in paragraph (3), by striking the period and inserting “; and”; and

(3) by adding at the end the following:

“(4) shall provide information on the transmission and prevention of hepatitis A, B, and C, including education about the availability of hepatitis A and B vaccines and assisting patients in identifying vaccination sites.”.

##### **SEC. 702. CERTAIN REFERENCES.**

Title XXVI of the Public Health Service Act (42 U.S.C. 300ff et seq.) is amended—

(1) by striking “acquired immune deficiency syndrome” each place such term appears, other than in section 2687(1) (as added by section 501 of this Act), and inserting “AIDS”;

(2) by striking “such syndrome” and inserting “AIDS”; and

(3) by striking “HIV disease” each place such term appears and inserting “HIV/AIDS”.

##### **SEC. 703. REPEAL.**

Effective on October 1, 2009, title XXVI of the Public Health Service Act (42 U.S.C. 300ff et seq.) is repealed.

Mr. BARTON of Texas (during the reading). Mr. Speaker, I ask unanimous consent that the Senate amendment be considered as read and printed in the RECORD.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

Mr. ENGEL. Mr. Speaker, as home to 17 percent of the Nation’s AIDS population, there are few pieces of legislation we will pass this year that are as profoundly important to New York as the Ryan White CARE Act. New York remains the epicenter of the HIV/AIDS crisis, leading the Nation in both the number of persons living with HIV/AIDS and the number of new cases of HIV/AIDS each year.

This vital program which provides lifesaving services for individuals with HIV/AIDS has unfortunately been relegated to a vicious formula fight over the past year pitting States against each other, with a lot of false statements being lodged along the way. I want to be clear that despite what some may say, the HIV/AIDS epidemic has not “shifted,” it has expanded. One-half of all people living with AIDS reside in five States: New York, California, Florida, Texas and New Jersey. Three of these States: NY, NJ, and FL, will continue to face losses under this reauthorization. There is no question that other States have mounting epidemics and they are absolutely entitled and deserving of more funding.

An ideal Ryan White bill would have ensured that every State had enough money to meet their full needs. I offered an amendment in committee to increase funding for the bill with Mr. TOWNS, Ms. ESHOO and Mrs. CAPPAS. It failed on an essentially party line vote, which is a shame as this will minimize our ability to alleviate the growing unmet need for HIV/AIDS treatment services in our communities nationwide.

However, there is no question that through hard work and real compromise the bill that we will vote on today is dramatically better than the Ryan White bill we voted on September 28. I am proud to have been able to help negotiate changes with my House and Senate colleagues that will contain essential protections for New York and other States. While, NY will still endure losses that I believe are unjust for the State that remains the epicenter of the AIDS Crisis, the most draconian cuts have largely been mitigated and no longer threaten to decimate our State’s system of care. For this we can all be proud.

I am also pleased that the troubling Severity of Need Index (SONI) provision, which would have taken State and local resources into account when determining Federal funding has been improved. We have always viewed caring for our HIV/AIDS patients as a partnership between the local, State and Federal governments and strongly believe the Severity of Need Index is a powerful disincentive for States and local areas to take action. In this bill, HRSA will be allowed to work towards developing a SONI but will be prohibited from

using it to determine Federal funding in this reauthorization. Another victory for responsible public policy.

Finally, it was an astute decision to intentionally shorten this reauthorization from 5 to 3 years to incentivize the stakeholders and authorizing committees to work swiftly and astutely on crafting a new Ryan White bill that will be more just for all HIV/AIDS patients nationwide.

Is this the bill I wanted? Of course not. I remain concerned that States' differing HIV surveillance systems will prevent funding from truly following the epidemic during the 3 years of the reauthorization. However, I am grateful that this bill strongly limits formula losses to counter potential undeserved funding shifts.

So, in the end, our mutual compromise has resulted in a new bill that we can accept if not embrace. I wish to thank all the people who worked so hard on this bill, including John Ford and William Garner of Mr. DINGELL's staff who strove to accommodate so many varying regional concerns about HIV/AIDS. I am grateful for the tireless efforts of the NY delegation, the New York Department of Health and NYC Mayor's office who worked many long nights and weekends with us to help advocate for the best possible bill we could negotiate. This was certainly a team effort, and I know that the knowledge gained from the countless hours of discussions we have had over the past year will strengthen our ability to craft an even better Ryan White reauthorization in 3 years.

The SPEAKER pro tempore. Is there objection to the original request of the gentleman from Texas?

There was no objection.

A motion to reconsider was laid on the table.

#### CHRISTOPHER AND DANA REEVE QUALITY OF LIFE FOR PERSONS WITH PARALYSIS ACT

Mr. BARTON of Texas. Mr. Speaker, I ask unanimous consent that the Committee on Energy and Commerce be discharged from further consideration of the bill (H.R. 1554) to enhance and further research into paralysis and to improve rehabilitation and the quality of life for persons living with paralysis and other physical disabilities, and for other purposes, and ask for its immediate consideration in the House.

The Clerk read the title of the bill.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

Mr. PALLONE. Mr. Speaker, reserving the right to object, again on this one, I would ask the chairman if the bill we are considering now, as amended, is the one timed 12:24, November 30, 2006, 12:24 p.m.

Again, I am concerned at this hour about what we are actually considering.

Mr. BARTON of Texas. We have to ask the desk. I think the answer is yes. The desk has the copy. The number is on the bottom left-hand corner. It has been cleared.

The SPEAKER pro tempore. It says December 8, 2006.

Mr. PALLONE. So this is something that was changed within the last hour or so again?

Mr. BARTON of Texas. We can withdraw it. I have no problem asking unanimous consent to withdraw this request to verify that what you have is the right version.

Mr. PALLONE. I would appreciate that.

Mr. BARTON of Texas. Mr. Speaker, I ask unanimous consent to withdraw the amendment to H.R. 1554.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

#### DEXTROMETHORPHAN DISTRIBUTION ACT OF 2006

Mr. BARTON of Texas. Mr. Speaker, I ask unanimous consent to take from the Speaker's table the bill (H.R. 5280) to amend the Federal Food, Drug, and Cosmetic Act with respect to the distribution of the drug dextromethorphan, and for other purposes, with a Senate amendment thereto, and concur in the Senate amendment.

Mr. Speaker, the bill I called up, it came over from the Senate and we do not have a copy of it.

Mr. Speaker, I ask unanimous consent to withdraw my motion on H.R. 5280 until we get everything straightened out.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

#### CHRISTOPHER AND DANA REEVE QUALITY OF LIFE FOR PERSONS WITH PARALYSIS ACT

Mr. BARTON of Texas. Mr. Speaker, I ask unanimous consent that the Committee on Energy and Commerce be discharged from further consideration of the bill (H.R. 1554) to enhance and further research into paralysis and to improve rehabilitation and the quality of life for persons living with paralysis and other physical disabilities, and for other purposes, and ask for its immediate consideration in the House.

The Clerk read the title of the bill.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

The Clerk read the bill, as follows:

H.R. 1554

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

##### SECTION 1. SHORT TITLE.

This Act may be cited as the "Christopher Reeve Paralysis Act".

##### SEC. 2. TABLE OF CONTENTS.

Sec. 1. Short title.

Sec. 2. Table of contents.

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Sec. 201. Expansion and coordination of activities of the National Institutes of Health with respect to research with implications for enhancing daily function for persons with paralysis.

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Sec. 401. Expansion and coordination of activities of the Veterans Health Administration.

Sec. 402. Definitions.

##### TITLE I—PARALYSIS RESEARCH

##### SEC. 101. EXPANSION AND COORDINATION OF ACTIVITIES OF THE NATIONAL INSTITUTES OF HEALTH WITH RESPECT TO RESEARCH ON PARALYSIS.

(a) IN GENERAL.—

(1) ENHANCED COORDINATION OF ACTIVITIES.—The Director of the National Institutes of Health (in this section referred to as the "Director") may expand and coordinate the activities of such Institutes with respect to research on paralysis. In order to further expand upon the activities of this section, the Director may consider the methods outlined in the report under section 2(b) of Public Law 108-427 with respect to spinal cord injury and paralysis research (relating to the Roadmap for Medical Research of the National Institutes of Health).

(2) ADMINISTRATION OF PROGRAM; COLLABORATION AMONG AGENCIES.—The Director shall carry out this section acting through the Director of the National Institute of Neurological Disorders and Stroke (in this section referred to as the "Institute") and in collaboration with any other agencies that the Director determines appropriate.

(b) COORDINATION.—

(1) IN GENERAL.—The Director may develop mechanisms to coordinate the paralysis research and rehabilitation activities of the agencies of the National Institutes of Health in order to further advance such activities and avoid duplication of activities.

(2) REPORT.—Not later than December 1, 2005, the Director shall prepare a report to Congress that provides a description of the paralysis activities of the Institute and strategies for future activities.

(c) CHRISTOPHER REEVE PARALYSIS RESEARCH CONSORTIA.—

(1) IN GENERAL.—The Director may under subsection (a)(1) make awards of grants to public or nonprofit private entities to pay all or part of the cost of planning, establishing, improving, and providing basic operating support for consortia in paralysis research. The Director shall designate each consortium funded under grants as a Christopher Reeve Paralysis Research Consortium.

(2) RESEARCH.—Each consortium under paragraph (1)—

(A) may conduct basic and clinical paralysis research;

(B) may focus on advancing treatments and developing therapies in paralysis research;

(C) may focus on one or more forms of paralysis that result from central nervous system trauma or stroke;

(D) may facilitate and enhance the dissemination of clinical and scientific findings; and

(E) may replicate the findings of consortia members for scientific and translational purposes.

(3) **COORDINATION OF CONSORTIA; REPORTS.**—The Director may, as appropriate, provide for the coordination of information among consortia under paragraph (1) and ensure regular communication between members of the consortia, and may require the periodic preparation of reports on the activities of the consortia and the submission of the reports to the Director.

(4) **ORGANIZATION OF CONSORTIA.**—Each consortium under paragraph (1) may use the facilities of a single lead institution, or be formed from several cooperating institutions, meeting such requirements as may be prescribed by the Director.

(d) **PUBLIC INPUT.**—The Director may under subsection (a)(1) provide for a mechanism to educate and disseminate information on the existing and planned programs and research activities of the National Institutes of Health with respect to paralysis and through which the Director can receive comments from the public regarding such programs and activities.

(e) **AUTHORIZATION OF APPROPRIATIONS.**—For the purpose of carrying out this section, there are authorized to be appropriated in the aggregate \$25,000,000 for the fiscal years 2006 through 2009. Amounts appropriated under this subsection are in addition to any other amounts appropriated for such purpose.

## **TITLE II—PARALYSIS REHABILITATION RESEARCH AND CARE**

### **SEC. 201. EXPANSION AND COORDINATION OF ACTIVITIES OF THE NATIONAL INSTITUTES OF HEALTH WITH RESPECT TO RESEARCH WITH IMPLICATIONS FOR ENHANCING DAILY FUNCTION FOR PERSONS WITH PARALYSIS.**

(a) **IN GENERAL.**—

(1) **EXPANSION OF ACTIVITIES.**—The Director of the National Institutes of Health (in this section referred to as the “Director”) may expand and coordinate the activities of such Institutes with respect to research with implications for enhancing daily function for people with paralysis.

(2) **ADMINISTRATION OF PROGRAM; COLLABORATION AMONG AGENCIES.**—The Director shall carry out this section acting through the Director of the National Institute on Child Health and Human Development and the National Center for Medical Rehabilitation Research and in collaboration with the National Institute on Neurological Disorders and Stroke, the Centers for Disease Control and Prevention, and any other agencies that the Director determines appropriate.

(b) **PARALYSIS CLINICAL TRIALS NETWORKS.**—

(1) **IN GENERAL.**—The Director may make awards of grants to public or nonprofit private entities to pay all or part of the costs of planning, establishing, improving, and providing basic operating support to multicenter networks of clinical sites that will collaborate to design clinical rehabilitation intervention protocols and measures of outcomes on one or more forms of paralysis that result from central nervous system trauma, disorders, or stroke, or any combination of such conditions.

(2) **RESEARCH.**—Each multicenter clinical trial network may—

(A) focus on areas of key scientific concern, including—

(i) improving functional mobility;

(ii) promoting behavioral adaptation to functional losses, especially to prevent secondary complications;

(iii) assessing the efficacy and outcomes of medical rehabilitation therapies and practices and assisting technologies;

(iv) developing improved assistive technology to improve function and independence; and

(v) understanding whole body system responses to physical impairments, disabili-

ties, and societal and functional limitations; and

(B) replicate the findings of network members for scientific and translation purposes.

(3) **COORDINATION OF CLINICAL TRIALS NETWORKS; REPORTS.**—The Director may, as appropriate, provide for the coordination of information among networks and ensure regular communication between members of the networks, and may require the periodic preparation of reports on the activities of the networks and submission of reports to the Director.

(c) **REPORT.**—Not later than December 1, 2005, the Director shall submit to the Congress a report that provides a description of research activities with implications for enhancing daily function for persons with paralysis.

(d) **AUTHORIZATION OF APPROPRIATIONS.**—For the purpose of carrying out this section, there are authorized to be appropriated in the aggregate \$25,000,000 for the fiscal years 2006 through 2009. Amounts appropriated under this subsection are in addition to any other amounts appropriated for such purpose.

## **TITLE III—IMPROVING QUALITY OF LIFE FOR PERSONS WITH PARALYSIS AND OTHER PHYSICAL DISABILITIES**

### **SEC. 301. PROGRAMS TO IMPROVE QUALITY OF LIFE FOR PERSONS WITH PARALYSIS AND OTHER PHYSICAL DISABILITIES.**

(a) **IN GENERAL.**—The Secretary of Health and Human Services (in this title referred to as the “Secretary”), acting through the Director of the Centers for Disease Control and Prevention, may study the unique health challenges associated with paralysis and other physical disabilities and carry out projects and interventions to improve the quality of life and long-term health status of persons with paralysis and other physical disabilities. The Secretary may carry out such projects directly and through awards of grants or contracts.

(b) **CERTAIN ACTIVITIES.**—Activities under subsection (a) include—

(1) the development of a national paralysis and physical disability quality of life action plan, to promote health and wellness in order to enhance full participation, independent living, self-sufficiency and equality of opportunity in partnership with voluntary health agencies focused on paralysis and other physical disabilities, to be carried out in coordination with the State-based Comprehensive Paralysis and Other Physical Disability Quality of Life Program of the Centers for Disease Control and Prevention;

(2) support for programs to disseminate information involving care and rehabilitation options and quality of life grant programs supportive of community based programs and support systems for persons with paralysis and other physical disabilities;

(3) in collaboration with other centers and national voluntary health agencies, establish a hospital-based paralysis registry and conduct relevant population-based research; and

(4) the development of comprehensive, unique and innovative programs, services, and demonstrations within existing State-based disability and health programs of the Centers for Disease Control and Prevention which are designed to support and advance quality of life programs for persons living with paralysis and other physical disabilities focusing on—

(A) caregiver education;

(B) physical activity;

(C) education and awareness programs for health care providers;

(D) prevention of secondary complications;

(E) home and community-based interventions;

(F) coordinating services and removing barriers that prevent full participation and integration into the community; and

(G) recognizing the unique needs of underserved populations.

(c) **GRANTS.**—The Secretary may award grants in accordance with the following:

(1) To State and local health and disability agencies for the purpose of—

(A) establishing paralysis registries for the support of relevant population-based research;

(B) developing comprehensive paralysis and other physical disability action plans and activities focused on the items listed in subsection (b)(4);

(C) assisting State-based programs in establishing and implementing partnerships and collaborations that maximize the input and support of people with paralysis and other physical disabilities and their constituent organizations;

(D) coordinating paralysis and physical disability activities with existing state-based disability and health programs;

(E) providing education and training opportunities and programs for health professionals and allied caregivers; and

(F) developing, testing, evaluating, and replicating effective intervention programs to maintain or improve health and quality of life.

(2) To nonprofit private health and disability organizations for the purpose of—

(A) disseminating information to the public;

(B) improving access to services for persons living with paralysis and other physical disabilities and their caregivers;

(C) testing model intervention programs to improve health and quality of life; and

(D) coordinating existing services with state-based disability and health programs.

(d) **COORDINATION OF ACTIVITIES.**—The Secretary shall assure that activities under this section are coordinated as appropriate with other agencies of the Public Health Service.

(e) **REPORT TO CONGRESS.**—Not later than December 1, 2005, the Secretary shall submit to the Congress a report describing the results of the evaluation under subsection (a), and as applicable, the strategies developed under such subsection.

(f) **AUTHORIZATION OF APPROPRIATIONS.**—For the purpose of carrying out this section, there are authorized to be appropriated in the aggregate \$25,000,000 for the fiscal years 2006 through 2009.

## **TITLE IV—ACTIVITIES OF THE DEPARTMENT OF VETERANS AFFAIRS**

### **SEC. 401. EXPANSION AND COORDINATION OF ACTIVITIES OF THE VETERANS HEALTH ADMINISTRATION.**

(a) **IN GENERAL.**—

(1) **ENHANCED COORDINATION OF ACTIVITIES.**—The Secretary of Veterans Affairs may expand and coordinate activities of the Veterans Health Administration of the Department of Veterans Affairs with respect to research on paralysis.

(2) **ADMINISTRATION OF PROGRAM.**—The Secretary shall carry out this section through the Chief Research and Development Officer of the Administration and in collaboration with the National Institutes of Health and other agencies the Secretary determines appropriate.

(b) **ESTABLISHMENT OF PARALYSIS RESEARCH, EDUCATION, AND CLINICAL CARE.**—

(1) **IN GENERAL.**—The Secretary may establish within the Department of Veterans Affairs centers to be known as Paralysis Research, Education and Clinical Care Centers. Such centers shall be established through the award of grants to Administration medical centers that are affiliated with medical schools or other organizations the Secretary

considers appropriate. Such grants may be used to pay all or part of the costs of planning, establishing, improving, and providing basic operating support for such centers.

(2) RESEARCH.—Each center under paragraph (1)—

(A) may focus on basic biomedical research on the types of paralysis that result from neurologic dysfunction, neurodegeneration, or trauma;

(B) may focus on clinical science research on the types of paralysis that result from neurologic dysfunction, neurodegeneration, or trauma;

(C) may focus on rehabilitation research on the types of paralysis that result from neurologic dysfunction, neurodegeneration, or trauma;

(D) may focus on health services research on the types of paralysis that result from neurologic dysfunction, neurodegeneration, or trauma to improve health outcomes, increase the cost-effectiveness of service, and implement best practices in the treatment of such types of paralysis; and

(E) may facilitate and enhance the dissemination of scientific findings and evidence-based practices.

(3) COORDINATION OF CENTERS INTO CONSORTIA.—The Secretary may, as appropriate, provide for the linkage and coordination of information among centers under paragraph (1) in order to create national consortia of centers and to ensure regular communications between members of the centers. Each consortium—

(A) may expand the capacity of its Administration medical centers to conduct basic, clinical, rehabilitation, and health-sciences research with respect to paralysis by increasing the available research resources;

(B) may identify gaps in research, clinical service, or implementation strategies;

(C) may operate as a multidisciplinary research and clinical care team to determine best practices, to develop standards of care, and to establish guidelines for implementation throughout the Department of Veterans Affairs; and

(D) may use the facilities of a single lead institution, or facilities formed from several cooperating institutions, that meet such requirements as prescribed by the Secretary and—

(i) may provide core funding that will enhance ongoing research by bringing together paralysis health care and research communities in a manner that will enrich the effectiveness of clinical care, present research and future directions; and

(ii) may include administrative, research, clinical, educational and implementation cores, other cores may be proposed.

(4) COORDINATION OF INFORMATION; REPORTS.—The Secretary may, as appropriate, provide for the coordination of information among centers and consortia under this section and ensure regular communication with respect to the activities of the centers and consortia, and may require the periodic preparation of reports on the activities of the centers and consortia, and require the submission of such reports.

(c) ESTABLISHMENT OF QUALITY ENHANCEMENT RESEARCH INITIATIVES FOR PARALYSIS.—

(1) IN GENERAL.—The Secretary may make grants to Administration medical centers for the purpose of carrying out projects to translate clinical findings and recommendations with respect to paralysis into evidence-based best practices for use by the Administration. Such projects shall be designated by the Secretary as Quality Enhancement Research Initiative projects (referred to in this subsection as “QUERI projects”).

(2) REQUIREMENT.—A grant may be made under paragraph (1) to an Administration

medical center only if the center is affiliated with a school of medicine or with another entity determined by the Secretary to be appropriate.

(3) CERTAIN USES OF GRANT.—The activities for which a grant under paragraph (1) may be expended by a QUERI project include the following:

(A) To pay all or part of the costs of planning, establishing, improving and providing basic operating support for the project.

(B) To work toward implementing best practices identified under paragraph (1) throughout the Administration through efforts to facilitate comprehensive organizational change, and to evaluate and refine such implementation efforts through the collection, analysis, and reporting of data on critical patient outcomes and system performance.

(C) To identify high-risk or high-volume primary or secondary consequences of paralysis that results from neurologic dysfunction, neurodegeneration, or trauma.

(D) To systematically examine quality of care for persons with paralysis from neurologic dysfunction, neurodegeneration, or trauma.

(E) To define existing practice patterns and outcomes for persons with paralysis throughout the Administration and current variation from best practices both within and outside of the Department of Veterans Affairs.

(F) To enhance ongoing research by bringing together paralysis clinical care and health service research communities to identify the health care needs of the paralysis community, examine standard practices, determine best practices and to implement best practices for persons with paralysis and their families.

(G) To formulate health service research protocols aimed at determining paralysis-care related best practices, closing the gap between current practices in paralysis care in the Department of Veterans Affairs, assessing the best practices within and outside of the Department of Veterans Affairs, and developing strategies for the implementation of best practices.

(H) To implement information, tools, products and other interventions determined to be in the best interest of persons with paralysis (including performance criteria for clinicians and psychosocial interventions for veterans and their families).

(I) To disseminate findings in scientific peer-reviewed journals and other venues deemed appropriate, such as veteran service organization publications.

(4) ORGANIZATION OF PROJECT.—Each QUERI project may use the facilities of a single lead Administration medical center, or be formed from cooperating such centers that meet such requirements as may be prescribed by the Secretary.

(5) MAINTENANCE OF EFFORT.—A grant may be made under paragraph (1) only if, with respect to activities for which the award is authorized to be expended, the applicant for the award agrees to maintain expenditures of non-Federal amounts for such activities at a level that is not less than the level of such expenditures maintained by the applicant for the fiscal year preceding the first fiscal year for which the applicant receives such an award.

(d) AUTHORIZATION OF APPROPRIATIONS.—For the purpose of carrying out this section, there are authorized to be appropriated in the aggregate \$25,000,000 for fiscal years 2006 through 2009. Amounts appropriated under this section are in addition to any other amounts appropriated for such purpose.

#### SEC. 402. DEFINITIONS.

For purposes of this title:

(1) The term “Administration” means the Veterans Health Administration of the Department of Veterans Affairs.

(2) The term “Secretary” means the Secretary of Veterans Affairs.

AMENDMENT IN THE NATURE OF A SUBSTITUTE OFFERED BY MR. BARTON OF TEXAS

Mr. BARTON of Texas. Mr. Speaker, I offer an amendment in the nature of a substitute.

The Clerk read as follows:

Amendment in the nature of a substitute offered by Mr. BARTON of Texas:

Strike all after the enacting clause and insert the following:

#### SECTION 1. SHORT TITLE.

This Act may be cited as the “Christopher and Dana Reeve Quality of Life for Persons with Paralysis Act”.

#### SEC. 2. PROGRAMS TO IMPROVE QUALITY OF LIFE FOR PERSONS WITH PARALYSIS AND OTHER PHYSICAL DISABILITIES.

(a) IN GENERAL.—The Secretary of Health and Human Services (in this Act referred to as the “Secretary”), acting through the Director of the Centers for Disease Control and Prevention, may study the unique health challenges associated with paralysis and other physical disabilities and carry out projects and interventions to improve the quality of life and long-term health status of persons with paralysis and other physical disabilities. The Secretary may carry out such projects directly and through awards of grants or contracts.

(b) CERTAIN ACTIVITIES.—Activities under subsection (a) may include—

(1) the development of a national paralysis and physical disability quality-of-life action plan, to promote health and wellness in order to enhance full participation, independent living, self-sufficiency, and equality of opportunity in partnership with voluntary health agencies focused on paralysis and other physical disabilities, to be carried out in coordination with the State-based Comprehensive Paralysis and Other Physical Disability Quality of Life Program of the Centers for Disease Control and Prevention;

(2) support for programs to disseminate information involving care and rehabilitation options and quality-of-life grant programs supportive of community-based programs and support systems for persons with paralysis and other physical disabilities;

(3) in collaboration with other centers and national voluntary health agencies, the establishment of a hospital-based registry, and the conduct of relevant population-based research, on motor disability (including paralysis); and

(4) the development of comprehensive, unique, and innovative programs, services, and demonstrations within existing State-based disability and health programs of the Centers for Disease Control and Prevention which are designed to support and advance quality-of-life programs for persons living with paralysis and other physical disabilities focusing on—

(A) caregiver education;

(B) physical activity;

(C) education and awareness programs for health care providers;

(D) prevention of secondary complications;

(E) home- and community-based interventions;

(F) coordination of services and removal of barriers that prevent full participation and integration into the community; and

(G) recognition of the unique needs of underserved populations.

(c) GRANTS.—In carrying out subsection (a), the Secretary may award grants in accordance with the following:

(1) To State and local health and disability agencies for the purpose of—

(A) establishing paralysis registries for the support of relevant population-based research;

(B) developing comprehensive paralysis and other physical disability action plans and activities focused on the items listed in subsection (b)(4);

(C) assisting State-based programs in establishing and implementing partnerships and collaborations that maximize the input and support of people with paralysis and other physical disabilities and their constituent organizations;

(D) coordinating paralysis and physical disability activities with existing State-based disability and health programs;

(E) providing education and training opportunities and programs for health professionals and allied caregivers; and

(F) developing, testing, evaluating, and replicating effective intervention programs to maintain or improve health and quality of life.

(2) To nonprofit private health and disability organizations for the purpose of—

(A) disseminating information to the public;

(B) improving access to services for persons living with paralysis and other physical disabilities and their caregivers;

(C) testing model intervention programs to improve health and quality of life; and

(D) coordinating existing services with State-based disability and health programs.

(d) **COORDINATION OF ACTIVITIES.**—The Secretary shall ensure that activities under this section are coordinated as appropriate with other activities of the Public Health Service.

(e) **REPORT TO CONGRESS.**—Not later than December 1, 2007, the Secretary shall submit to the Congress a report describing the results of the study under subsection (a) and, as applicable, the national plan developed under subsection (b)(1).

(f) **AUTHORIZATION OF APPROPRIATIONS.**—For the purpose of carrying out this section, there is authorized to be appropriated in the aggregate \$25,000,000 for the fiscal years 2007 through 2010.

### SEC. 3. SENSE OF CONGRESS.

It is the sense of the Congress that—

(1) as science and research have advanced, so too has the need to increase strategic planning across the National Institutes of Health to identify research that is important to the advancement of biomedical science; and

(2) research involving collaboration among the national research institutes and national centers of the National Institutes of Health is crucial for advancing research on paralysis and thereby improving rehabilitation and the quality of life for persons living with paralysis and other physical disabilities.

Mr. BARTON of Texas (during the reading). Mr. Speaker, I ask unanimous consent that the amendment be considered as read and printed in the RECORD.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

The SPEAKER pro tempore. Is there objection to the original request of the gentleman from Texas?

Mr. PALLONE. Mr. Speaker, reserving an objection at this time, again I was going to ask the chairman, the version I have now is December 8 at 5:25 p.m. Does that include the amendment that the gentleman now proposed? Or is this something new?

Mr. BARTON of Texas. Yes.

Mr. PALLONE. So the amendment that you proposed would be the version that I have now for December 8 at 5:25 p.m.?

Mr. BARTON of Texas. Yes.

Mr. PALLONE. Mr. Speaker, I withdraw my reservation of objection.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

Mr. BILIRAKIS. Mr. Speaker, I rise in support of H.R. 1554, the Christopher Reeve Paralysis Act, legislation that will enhance paralysis research and improve the lives of people suffering from mobility impairments caused by disease or accident.

I first introduced the Christopher Reeve Paralysis Act in 2003 after meeting with the extraordinary man for whom this bill is named. Christopher Reeve told me how dramatically the accident that left him paralyzed changed his life and forced him to completely depend on others for his everyday needs.

What impressed me so much about Christopher was not only his strength and courage in dealing with what only people similarly situated can understand, but his resolve and determination to one day walk again and help others who shared his condition. And though Chris never walked again before his death, he and his wife Dana, who also has since so tragically passed away, pushed to the national forefront the issue of the need for better research into paralysis and greater emphasis on rehabilitation. This bill is part of their legacy.

The substitute amendment offered to the bill this evening represents a significant step forward in our efforts to find a cure for paralysis and mobility impairment. The amendment authorizes grants through the Department of Health and Human Services to expand research on paralysis, better coordinate that research, and intensify efforts to translate clinical research into progress on rehabilitation and improving the quality-of-life of people with paralysis and mobility impairment.

The bill will encourage the development of unique programs through the Centers for Disease Control and Prevention to improve the quality of life and long-term health status of persons with paralysis and other physical disabilities. CDC grants could be used to help states develop coordinated services to assist people with paralysis or for non-profit organizations to improve access to important services and better integrate people with paralysis into society.

It is my hope that efforts in these areas ultimately will help translate clinical research into evidence-based best practices for treating paralysis and improving quality-of-life for mobility-impaired individuals.

Finally, the amendment renames the bill the Christopher and Dana Reeve Quality of Life for Persons with Paralysis Act, to appropriately recognize the tireless efforts of both Chris and Dana Reeve, both of whom were taken from this Earth much too soon.

There is no question that this bill is desperately needed. Though Christopher Reeve was certainly one of the most vocal and visible advocates for people affected by paralysis, he fought for many more who shared his condition. And while there are tremendous economic costs associated with disability caused by paralysis, we cannot begin to measure the impact that this condition has on those living

with paralysis and on those who love and care for them.

Before I conclude, I want to thank Energy and Commerce Committee Chairman JOE BARTON and Health Subcommittee Chairman NATHAN DEAL, both for their willingness to move forward on this bill and for their leadership on issues important to so many of us. I am proud to have worked with you both for so many years and wish you well as you continue your service in Congress.

I also want to thank full Committee Ranking Member JOHN DINGELL, Subcommittee Ranking Member SHERRON BROWN, and the majority and minority committee staffs for their work on this measure, especially Randy Pate of the majority staff and Cheryl Jaeger of Majority Whip BLUNT's staff. I also would be remiss if I did not thank several former staffers of mine, Steve Tilton, Jeremy Allen, and Jeanne Haggerty, for their previous work on this bill. The work of all of these dedicated people has led us to where we are today.

Mr. Speaker, we clearly need to better focus and enhance our national effort to cure paralysis and improve the lives of people who suffer from mobility impairment. The passage and enactment of the Christopher and Dana Reeve Quality of Life for Persons with Paralysis Act will be another critical step toward helping millions of Americans walk again, and carrying on the fight that Christopher and Dana Reeve fought so valiantly. I urge all of our colleagues to support it.

The amendment was agreed to.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

### GENERAL LEAVE

Mr. BARTON of Texas. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks on H.R. 6164, H.R. 5280, H.R. 5472, H.R. 1245, S. 3718, S. 1608, S. 3678, S. 707, H.R. 6143, H.R. 1554, S. 3546, S. 2563, S. 4092 and H. Res. 335, and to insert extraneous material on the bills.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Texas?

There was no objection.

### FALLEN FIREFIGHTERS ASSISTANCE TAX CLARIFICATION ACT OF 2006

Mr. THOMAS. Mr. Speaker, I ask unanimous consent that the Committee on Ways and Means be discharged from further consideration of the bill (H.R. 6429) to treat payments by charitable organizations with respect to certain firefighters as exempt payments, and ask for its immediate consideration in the House.

The Clerk read the title of the bill.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

The Clerk read the bill, as follows:

H.R. 6429

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the “Fallen Firefighters Assistance Tax Clarification Act of 2006”.

**SEC. 2. PAYMENTS BY CHARITABLE ORGANIZATIONS WITH RESPECT TO CERTAIN FIREFIGHTERS TREATED AS EX-EMPT PAYMENTS.**

(a) IN GENERAL.—For purposes of the Internal Revenue Code of 1986, payments made on behalf of any firefighter who died as the result of the October 2006 Esperanza Incident fire in southern California to any family member of such firefighter by an organization described in paragraph (1) or (2) of section 509(a) of such Code shall be treated as related to the purpose or function constituting the basis for such organization’s exemption under section 501 of such Code if such payments are made in good faith using a reasonable and objective formula which is consistently applied.

(b) APPLICATION.—Subsection (a) shall apply only to payments made on or after October 26, 2006, and before June 1, 2007.

Mr. LEWIS of California. Mr. Speaker, the communities in our Southern California mountains, and the community of Federal firefighters, suffered a terrible tragedy a little more than a month ago when five Federal firefighters were killed protecting our homes and families. Our constituents have promised to provide for the survivors of Engine Captain Mark Loutzenhiser, Fire Engine Operator Jess McLean, Assistant Fire Engine Operator Jason McKay, Firefighter Daniel Hoover-Najera, and Firefighter Pablo Cerda. With the help of the Riverside County Board of Supervisors and a local United Way chapter, nearly \$1 million has been raised. But we need to ensure that our tax regulations do not block the distribution of this money to the deserving families. My colleague and friend Representative MARY BONO has introduced a very simple bill, which would give permission to the United Way to organize the fund’s dispersal. It is a narrow bill that creates a one-time income tax exemption for those firefighter families receiving money from the fund. It also allows donations to the fund to be deductible. Mr. Speaker, it is my hope that the members of this body will help us help these families, who have suffered a terrible loss in the name of public service and protecting our communities from wildfires.

Mrs. BONO. Mr. Speaker, after five United States Forest Service fire fighters were killed in the line of duty battling the Esperanza fire to protect life and property, a fund was set up to help care for the families of these brave men.

Thousands of citizens from across the country donated to this worthy cause. The response was so overwhelming that soon, the County of Riverside found itself with approximately \$1 million to distribute to their survivors. The County turned to the Central County United Way in Hemet, CA to help manage these donations.

Local officials were surprised to learn soon thereafter that tax-exempt charitable organizations are not allowed to raise money for a group as small and specific as the families of these five American heroes.

My colleagues, Chairman JERRY LEWIS and Congressman KEN CALVERT, and I, along with Senators BARBARA BOXER and DIANNE FEINSTEIN, are trying to remedy this situation.

The pain these families have suffered through should not be worsened due to their inability to receive funds that Americans so generously donated. Nor should the United

Way jeopardize its tax exempt status to help distribute these donations.

Sometimes, our rules and regulations just don’t make sense and they prevent charity and kind heartedness from being furthered. While no amount of money will ease the suffering of the families of these fallen firefighters, Congress can take an important step to help get them the donations they deserve.

I want to thank Chairman BILL THOMAS, Majority Leader JOHN BOEHNER and Ranking Member CHARLES RANGEL for helping to make this bill possible. Your kindness and thoughtfulness will not be forgotten.

I urge the passage of this critical piece of legislation.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

**SOCIAL SECURITY TRUST FUNDS RESTORATION ACT OF 2006**

Mr. THOMAS. Mr. Speaker, I ask unanimous consent that the Committee on Ways and Means be discharged from further consideration of the Senate bill (S. 4091) to provide authority for restoration of the Social Security Trust Funds from the effects of a clerical error, and for others purposes, and ask for its immediate consideration in the House.

The Clerk read the title of the Senate bill.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

Mr. KUCINICH. Reserving the right to object, the title said “for other purposes.” Would you elaborate?

Mr. THOMAS. Mr. Speaker, will the gentleman yield?

Mr. KUCINICH. I yield to the gentleman from California.

Mr. THOMAS. That is boilerplate language that is used. This is something that we do virtually every year because there are always accounting errors, and this allows for the correcting of the accounting errors.

Mr. KUCINICH. Mr. Speaker, I withdraw my objection.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

The Clerk read the Senate bill, as follows:

S. 4091

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the “Social Security Trust Funds Restoration Act of 2006”.

**SEC. 2. DEFINITIONS.**

For purposes of this Act—

(1) CLERICAL ERROR.—The term “clerical error” means the bookkeeping errors at the Social Security Administration that resulted in the overpayment of amounts transferred from the Trust Funds to the general fund of the Treasury during the period commencing with 1999 and ending with 2005 as transfers, under the voluntary withholding program authorized by section 3402(p) of the Internal Revenue Code of 1986, of anticipated taxes on

benefit payments under title II of the Social Security Act.

(2) SECRETARY.—The term “Secretary” means the Secretary of the Treasury.

(3) TRUST FUNDS.—The term “Trust Funds” means the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund.

**SEC. 3. RESTORATION OF TRUST FUNDS.**

(a) APPROPRIATION.—There is hereby appropriated to each of the Trust Funds, out of any money in the Treasury not otherwise appropriated, an amount determined by the Secretary, in consultation with the Commissioner of Social Security, to be equal, to the extent practicable in the judgment of the Secretary, to the difference between—

(1) the sum of—

(A) the amounts that the Secretary determines, in consultation with the Commissioner of Social Security, were overpaid from such Trust Fund to the general fund of the Treasury by reason of the clerical error, and

(B) the amount that the Secretary determines, in consultation with the Commissioner of Social Security, to be equal, to the extent practicable in the judgment of the Secretary, to the interest income that would have been payable to such Trust Fund pursuant to section 201(d) of the Social Security Act on obligations issued under chapter 31 of title 31, United States Code, that was not paid by reason of the clerical error, and

(2) the sum of—

(A) the amounts that are refunded to such Trust Fund as overpayments by reason of the clerical error to the extent not limited by periods of limitation under applicable provisions of the Internal Revenue Code of 1986, and

(B) the interest that is paid to such Trust Fund on the overpayments resulting from the clerical error to the extent allowed under applicable provisions of such Code.

(b) INVESTMENT.—The Secretary shall invest the amounts appropriated to each of the Trust Funds under subsection (a) in accordance with the currently applicable investment policy for such Trust Fund.

**SEC. 4. TIMING.**

(a) ACTIONS BY THE SECRETARY.—The Secretary shall take such actions as are necessary to accomplish the restoration described in section 3 not later than 120 days after the date of the enactment of this Act.

(b) ACTION BY THE COMMISSIONER.—The Commissioner of Social Security shall cooperate with the Secretary to the extent necessary to enable the Secretary to meet the requirements of subsection (a).

**SEC. 5. CONGRESSIONAL NOTIFICATION.**

Not later than 30 days after the Secretary takes the last action necessary to accomplish the restoration described in section 3, the Secretary shall notify each House of the Congress in writing of the actions so taken.

The Senate bill was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

**DISTRICT OF COLUMBIA AND UNITED STATES TERRITORIES CIRCULATING QUARTER DOLLAR PROGRAM ACT**

Mr. CASTLE. Mr. Speaker, I ask unanimous consent that the Committee on Financial Services be discharged from further consideration of the bill (H.R. 3885) to provide for a circulating quarter dollar coin program to honor the District of Columbia, the Commonwealth of Puerto Rico, Guam,



American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands, and for other purposes, and ask for its immediate consideration in the House.

The Clerk read the title of the bill.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Delaware?

There was no objection.

The Clerk read the bill, as follows:

H.R. 3885

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "District of Columbia and United States Territories Circulating Quarter Dollar Program Act".

**SEC. 2. ISSUANCE OF REDESIGNED QUARTER DOLLARS HONORING THE DISTRICT OF COLUMBIA AND EACH OF THE TERRITORIES.**

Section 5112 of title 31, United States Code, is amended by inserting after subsection (m) the following new subsection:

"(n) REDESIGN AND ISSUANCE OF CIRCULATING QUARTER DOLLAR HONORING THE DISTRICT OF COLUMBIA AND EACH OF THE TERRITORIES.—

"(1) REDESIGN IN 2009.—

"(A) IN GENERAL.—Notwithstanding the fourth sentence of subsection (d)(1) and subsection (d)(2) and subject to paragraph (6)(B), quarter dollar coins issued during 2009, shall have designs on the reverse side selected in accordance with this subsection which are emblematic of the District of Columbia and the territories.

"(B) FLEXIBILITY WITH REGARD TO PLACEMENT OF INSCRIPTIONS.—Notwithstanding subsection (d)(1), the Secretary may select a design for quarter dollars issued during 2009 in which—

"(i) the inscription described in the second sentence of subsection (d)(1) appears on the reverse side of any such quarter dollars; and

"(ii) any inscription described in the third sentence of subsection (d)(1) or the designation of the value of the coin appears on the obverse side of any such quarter dollars.

"(2) SINGLE DISTRICT OR TERRITORY DESIGN.—The design on the reverse side of each quarter dollar issued during 2009 shall be emblematic of one of the following: The District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.

"(3) SELECTION OF DESIGN.—

"(A) IN GENERAL.—Each of the 6 designs required under this subsection for quarter dollars shall be—

"(i) selected by the Secretary after consultation with—

"(I) the chief executive of the District of Columbia or the territory being honored, or such other officials or group as the chief executive officer of the District of Columbia or the territory may designate for such purpose; and

"(II) the Commission of Fine Arts; and

"(ii) reviewed by the Citizens Coinage Advisory Committee.

"(B) SELECTION AND APPROVAL PROCESS.—Designs for quarter dollars may be submitted in accordance with the design selection and approval process developed by the Secretary in the sole discretion of the Secretary.

"(C) PARTICIPATION.—The Secretary may include participation by District or territorial officials, artists from the District of Columbia or the territory, engravers of the United States Mint, and members of the general public.

"(D) STANDARDS.—Because it is important that the Nation's coinage and currency bear

dignified designs of which the citizens of the United States can be proud, the Secretary shall not select any frivolous or inappropriate design for any quarter dollar minted under this subsection.

"(E) PROHIBITION ON CERTAIN REPRESENTATIONS.—No head and shoulders portrait or bust of any person, living or dead, and no portrait of a living person may be included in the design of any quarter dollar under this subsection.

"(4) TREATMENT AS NUMISMATIC ITEMS.—For purposes of sections 5134 and 5136, all coins minted under this subsection shall be considered to be numismatic items.

"(5) ISSUANCE.—

"(A) QUALITY OF COINS.—The Secretary may mint and issue such number of quarter dollars of each design selected under paragraph (4) in uncirculated and proof qualities as the Secretary determines to be appropriate.

"(B) SILVER COINS.—Notwithstanding subsection (b), the Secretary may mint and issue such number of quarter dollars of each design selected under paragraph (4) as the Secretary determines to be appropriate, with a content of 90 percent silver and 10 percent copper.

"(C) TIMING AND ORDER OF ISSUANCE.—Coins minted under this subsection honoring the District of Columbia and each of the territories shall be issued in equal sequential intervals during 2009 in the following order: the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.

"(6) OTHER PROVISIONS.—

"(A) APPLICATION IN EVENT OF ADMISSION AS A STATE.—If the District of Columbia or any territory becomes a State before the end of the 10-year period referred to in subsection (1)(1), subsection (1)(7) shall apply, and this subsection shall not apply, with respect to such State.

"(B) APPLICATION IN EVENT OF INDEPENDENCE.—If any territory becomes independent or otherwise ceases to be a territory or possession of the United States before quarter dollars bearing designs which are emblematic of such territory are minted pursuant to this subsection, this subsection shall cease to apply with respect to such territory.

"(7) TERRITORY DEFINED.—For purposes of this subsection, the term 'territory' means the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands."

AMENDMENT IN THE NATURE OF A SUBSTITUTE OFFERED BY MR. CASTLE

Mr. CASTLE. Mr. Speaker, I offer an amendment in the nature of a substitute.

The Clerk read as follows:

Amendment in the nature of a substitute offered by Mr. CASTLE:

Strike out all after the enacting clause and insert:

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "District of Columbia and United States Territories Circulating Quarter Dollar Program Act".

**SEC. 2. ISSUANCE OF REDESIGNED QUARTER DOLLARS HONORING THE DISTRICT OF COLUMBIA AND EACH OF THE TERRITORIES.**

Section 5112 of title 31, United States Code, is amended by adding at the end the following new subsection:

"(r) REDESIGN AND ISSUANCE OF CIRCULATING QUARTER DOLLAR HONORING THE DISTRICT OF COLUMBIA AND EACH OF THE TERRITORIES.—

"(1) REDESIGN IN 2009.—

"(A) IN GENERAL.—Notwithstanding the fourth sentence of subsection (d)(1) and subsection (d)(2) and subject to paragraph (6)(B), quarter dollar coins issued during 2009, shall have designs on the reverse side selected in accordance with this subsection which are emblematic of the District of Columbia and the territories.

"(B) FLEXIBILITY WITH REGARD TO PLACEMENT OF INSCRIPTIONS.—Notwithstanding subsection (d)(1), the Secretary may select a design for quarter dollars issued during 2009 in which—

"(i) the inscription described in the second sentence of subsection (d)(1) appears on the reverse side of any such quarter dollars; and

"(ii) any inscription described in the third sentence of subsection (d)(1) or the designation of the value of the coin appears on the obverse side of any such quarter dollars.

"(2) SINGLE DISTRICT OR TERRITORY DESIGN.—The design on the reverse side of each quarter dollar issued during 2009 shall be emblematic of one of the following: The District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.

"(3) SELECTION OF DESIGN.—

"(A) IN GENERAL.—Each of the 6 designs required under this subsection for quarter dollars shall be—

"(i) selected by the Secretary after consultation with—

"(I) the chief executive of the District of Columbia or the territory being honored, or such other officials or group as the chief executive officer of the District of Columbia or the territory may designate for such purpose; and

"(II) the Commission of Fine Arts; and

"(ii) reviewed by the Citizens Coinage Advisory Committee.

"(B) SELECTION AND APPROVAL PROCESS.—Designs for quarter dollars may be submitted in accordance with the design selection and approval process developed by the Secretary in the sole discretion of the Secretary.

"(C) PARTICIPATION.—The Secretary may include participation by District or territorial officials, artists from the District of Columbia or the territory, engravers of the United States Mint, and members of the general public.

"(D) STANDARDS.—Because it is important that the Nation's coinage and currency bear dignified designs of which the citizens of the United States can be proud, the Secretary shall not select any frivolous or inappropriate design for any quarter dollar minted under this subsection.

"(E) PROHIBITION ON CERTAIN REPRESENTATIONS.—No head and shoulders portrait or bust of any person, living or dead, and no portrait of a living person may be included in the design of any quarter dollar under this subsection.

"(4) TREATMENT AS NUMISMATIC ITEMS.—For purposes of sections 5134 and 5136, all coins minted under this subsection shall be considered to be numismatic items.

"(5) ISSUANCE.—

"(A) QUALITY OF COINS.—The Secretary may mint and issue such number of quarter dollars of each design selected under paragraph (4) in uncirculated and proof qualities as the Secretary determines to be appropriate.

"(B) SILVER COINS.—Notwithstanding subsection (b), the Secretary may mint and issue such number of quarter dollars of each design selected under paragraph (4) as the Secretary determines to be appropriate, with a content of 90 percent silver and 10 percent copper.

"(C) TIMING AND ORDER OF ISSUANCE.—Coins minted under this subsection honoring the

District of Columbia and each of the territories shall be issued in equal sequential intervals during 2009 in the following order: the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.

“(6) OTHER PROVISIONS.—

“(A) APPLICATION IN EVENT OF ADMISSION AS A STATE.—If the District of Columbia or any territory becomes a State before the end of the 10-year period referred to in subsection (1)(1), subsection (1)(7) shall apply, and this subsection shall not apply, with respect to such State.

“(B) APPLICATION IN EVENT OF INDEPENDENCE.—If any territory becomes independent or otherwise ceases to be a territory or possession of the United States before quarter dollars bearing designs which are emblematic of such territory are minted pursuant to this subsection, this subsection shall cease to apply with respect to such territory.

“(7) TERRITORY DEFINED.—For purposes of this subsection, the term ‘territory’ means the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.”.

Mr. CASTLE (during the reading). Mr. Speaker, I ask unanimous consent that the amendment be considered as read and printed in the RECORD.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Delaware?

There was no objection.

Mr. CASTLE. Mr. Speaker, I rise today in support of H.R. 3885, the District of Columbia and United States Territories Circulating Quarter Dollar Program Act. I want to thank both Chairman OXLEY and Chairman PRYCE for the Financial Services Committee's support for this legislation, and Leader BOEHNER and incoming chairman BARNEY FRANK for their help in getting the bill to the floor as the 109th Congress winds down.

The legislation before us would create a 1-year program following the end of the popular 50 State Quarter program that would create circulating quarters that bear images honoring the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.

Mr. Speaker, the 50 State Quarter program has proved to be a great success—it has reinvigorated interest in coin collecting, has proven an invaluable educational tool, and has contributed close to \$6 billion dollars to the U.S. Treasury, so far, through seigniorage and the sale of products for collectors. These savings will reduce interest on the debt, something we should all support. The state quarters have been the most popular coin program in the United States' Mint history, with an estimated 140 million Americans collecting the coins. Next year, in a program modeled after the state quarters, the Mint will begin issuing dollar coins bearing the images of the Presidents, changing the design four times a year.

Mr. Speaker, DC and the territories weren't included in the state quarter program, but they deserve their own quarters and Americans deserve to be able to get those quarters and learn about their history. This legislation is a good bipartisan bill supported by other members of the Financial Services Committee and passed in the House in every Congress since we approved the state quarter legislation. I am pleased today that we have brought this

much-needed bill to the floor. I urge my colleagues on both sides of the aisle to join me in supporting this important legislation, and I hope our colleagues in the other body now will approve it as well. The Mint needs adequate time to plan the designs for these coins, and sending this bill to the President 2 years from now is too late.

The amendment was agreed to.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### GENERAL LEAVE

Mr. CASTLE. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks on this legislation and to insert extraneous material thereon.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Delaware?

There was no objection.

#### COMMEMORATING ONE-YEAR ANNIVERSARY OF NOVEMBER 9, 2005, TERRORIST ATTACKS IN AMMAN, JORDAN

Mr. PENCE. Mr. Speaker, I ask unanimous consent that the Committee on International Relations be discharged from further consideration of the resolution (H. Res. 1095) commemorating the one-year anniversary of the November 9, 2005, terrorist attacks in Amman, Jordan, and ask for its immediate consideration in the House.

The Clerk read the title of the resolution.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Indiana?

There was no objection.

The Clerk read the resolution, as follows:

#### H. RES. 1095

Whereas on November 9, 2005, a series of terrorist bombs exploded at the Radisson, Hyatt, and Days Inn hotels in Amman, Jordan, resulting in the deaths of scores of civilians and the injuries of hundreds of others;

Whereas Jordan has been targeted in several terrorist attacks over the past few years and likely remains a target for Islamic extremists;

Whereas Jordan provided unequivocal support to the United States after the September 11, 2001, terrorist attacks;

Whereas Jordan has arrested suspected terrorists with possible ties to Osama bin Laden's Al Qaeda organization and has provided other critical support to the global war on terrorism; and

Whereas Jordan remains a firm ally of the United States in the global war against terrorism and in helping to achieve a lasting peace in the Middle East: Now, therefore, be it

*Resolved*, That the House of Representatives—

(1) notes with sorrow the one-year anniversary of the November 9, 2005, terrorist attacks in Amman, Jordan;

(2) condemns in the strongest possible terms the November 9, 2005, terrorist attacks;

(3) expresses its ongoing condolences to the families and friends of those individuals who

were killed in the attacks and its sympathies to those individuals who were injured;

(4) reiterates its support of the Jordanian people and its government;

(5) values the strong and lasting friendship between Jordan and the United States and the continuing cooperation of the two nations in political, economic, and humanitarian endeavors; and

(6) expresses its readiness to support and assist the Jordanian authorities in their efforts to pursue, disrupt, undermine, and dismantle the networks that plan and carry out such terrorist attacks as the November 9, 2005, terrorist attacks in Amman, Jordan.

The resolution was agreed to.

A motion to reconsider was laid on the table.

#### ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, proceedings will resume on motions to suspend the rules previously postponed.

Votes will be taken in the following order:

H.R. 5304, de novo;

S. 3718, de novo;

S. 3546, by the yeas and nays.

The first electronic vote will be conducted as a 15-minute vote. Remaining electronic votes will be conducted as 5-minute votes.

□ 0230

#### PREVENTING HARASSMENT THROUGH OUTBOUND NUMBER ENFORCEMENT ACT

The SPEAKER pro tempore. The pending business is the question of suspending the rules and passing the bill, H.R. 5304, as amended.

The Clerk read the title of the bill.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Texas (Mr. BARTON) that the House suspend the rules and pass the bill, H.R. 5304, as amended.

The question was taken; and (two-thirds of those voting having responded in the affirmative) the rules were suspended and the bill, as amended, was passed.

A motion to reconsider was laid on the table.

#### POOL AND SPA SAFETY ACT

The SPEAKER pro tempore. The pending business is the question of suspending the rules and passing the Senate bill, S. 3718.

The Clerk read the title of the Senate bill.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Texas (Mr. BARTON) that the House suspend the rules and pass the Senate bill, S. 3718.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds of those voting have responded in the affirmative.

Mr. WESTMORELAND. Mr. Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Evidently a quorum is not present.

The Sergeant at Arms will notify absent Members.

The vote was taken by electronic device, and there were—yeas 191, nays 108, not voting 134, as follows:

[Roll No. 542]

YEAS—191

Abercrombie	Green, Gene	Pomeroy
Ackerman	Hinchey	Porter
Allen	Holt	Price (NC)
Andrews	Honda	Rahall
Baca	Hoyer	Ramstad
Baird	Hulshof	Rangel
Baldwin	Inslee	Regula
Barrow	Israel	Rehberg
Barton (TX)	Jackson (IL)	Reichert
Bean	Jackson-Lee	Renzi
Becerra	(TX)	Reyes
Berkley	Johnson, E. B.	Ross
Berman	Kanjorski	Rothman
Biggert	Keller	Roybal-Allard
Bishop (GA)	Kennedy (MN)	Ruppersberger
Bishop (NY)	Kennedy (RI)	Sabo
Boehlert	Kildee	Salazar
Boehner	Kind	Sánchez, Linda T.
Boren	King (NY)	Schakowsky
Boswell	Kirk	Schiff
Boustany	Kline	Schmidt
Boyd	Kucinich	Schwartz (PA)
Brady (PA)	LaHood	Scott (GA)
Brady (TX)	Langevin	Scott (VA)
Butterfield	Larsen (WA)	Serrano
Cannon	Latham	Shays
Capito	LaTourette	Sherman
Capps	Lee	Shimkus
Capuano	Levin	Simmons
Cardin	Lewis (GA)	Sires
Carnahan	Lipinski	Skelton
Castle	LoBiondo	Smith (NJ)
Chabot	Lofgren, Zoe	Smith (WA)
Chandler	Lowey	Snyder
Cleaver	Lynch	Spratt
Clyburn	Maloney	Stupak
Cooper	Matheson	Tanner
Crenshaw	Matsui	Tauscher
Crowley	McCarthy	Taylor (MS)
Cuellar	McCaul (TX)	Thomas
Cummings	McCollum (MN)	Thompson (CA)
Davis (CA)	McDermott	Thompson (MS)
Davis (FL)	McGovern	Tiberi
Davis (TN)	McIntyre	Tierney
DeFazio	McNulty	Towns
DeLauro	Meek (FL)	Townsend
Dent	Meeks (NY)	Udall (CO)
Diaz-Balart, M.	Melancon	Udall (NM)
Doggett	Michaud	Upton
Edwards	Miller (MI)	Van Hollen
Ehlers	Miller (NC)	Visclosky
Emanuel	Moore (KS)	Walsh
Engel	Moore (WI)	Wasserman
Eshoo	Murphy	Schultz
Etheridge	Nadler	Watt
Farr	Napolitano	Weiner
Ferguson	Northup	Weldon (FL)
Fitzpatrick (PA)	Oberstar	Weller
Fortenberry	Obey	Wexler
Fossella	Olver	Wilson (NM)
Frank (MA)	Pallone	Wolf
Gilchrest	Payne	Woolsey
Gingrey	Pelosi	Wu
Gonzalez	Peterson (MN)	Wynn
Green, Al	Platts	

NAYS—108

Aderholt	Bradley (NH)	Conaway
Akin	Brown (SC)	Doolittle
Alexander	Brown-Waite,	Drake
Bachus	Ginny	Dreier
Barrett (SC)	Burgess	Duncan
Bartlett (MD)	Buyer	Flake
Bilbray	Calvert	Forbes
Bishop (UT)	Camp (MI)	Foxx
Blackburn	Campbell (CA)	Franks (AZ)
Blunt	Cantor	Garrett (NJ)
Bonner	Carter	Gohmert
Bono	Chocola	Goode
Boozman	Cole (OK)	Goodlatte

Granger	King (IA)	Pombo
Graves	Kingston	Price (GA)
Green (WI)	Knollenberg	Putnam
Gutknecht	Kuhl (NY)	Rogers (AL)
Hall	Lewis (KY)	Rogers (KY)
Harris	Lucas	Rogers (MI)
Hart	Lungren, Daniel E.	Rohrabacher
Hastert		Royce
Hastings (WA)	Mack	Ryan (WI)
Hayes	Manzullo	Sekula Gibbs
Hayworth	Marchant	Sessions
Hensarling	McCotter	Shadegg
Hobson	McHenry	Sherwood
Hoekstra	McHugh	Soderl
Hostettler	McKeon	Souder
Hunter	Miller (FL)	Sullivan
Inglis (SC)	Moran (KS)	Terry
Issa	Musgrave	Thornberry
Istook	Myrick	Tiahrt
Jenkins	Neugebauer	Turner
Jindal	Osborne	Walden (OR)
Johnson (CT)	Pearce	Westmoreland
Jones (OH)	Pence	Wilson (SC)
Kelly	Poe	

NOT VOTING—134

Baker	Gillmor	Otter
Bass	Gordon	Owens
Beauprez	Grijalva	Oxley
Berry	Gutierrez	Pascrell
Bilirakis	Harman	Pastor
Blumenauer	Hastings (FL)	Paul
Bonilla	Hefley	Peterson (PA)
Boucher	Herger	Petri
Brown (OH)	Hersteth	Pickering
Brown, Corrine	Higgins	Pitts
Burton (IN)	Hinojosa	Pryce (OH)
Cardoza	Holden	Radanovich
Carson	Hooley	Reynolds
Case	Hyde	Ros-Lehtinen
Clay	Jefferson	Rush
Coble	Johnson (IL)	Ryan (OH)
Conyers	Johnson, Sam	Ryun (KS)
Costa	Jones (NC)	Sanchez, Loretta
Costello	Kaptur	Sanders
Cramer	Kilpatrick (MI)	Saxton
Cubin	Kolbe	Schwarz (MI)
Culberson	Lantos	Sensenbrenner
Davis (AL)	Larson (CT)	Shaw
Davis (IL)	Leach	Shuster
Davis (KY)	Lewis (CA)	Simpson
Davis, Jo Ann	Linder	Slaughter
Davis, Tom	Markey	Smith (TX)
Deal (GA)	Marshall	Solis
DeGette	McCrery	Stark
Delahunt	McKinney	Stearns
Diaz-Balart, L.	McMorris	Strickland
Dicks	Rodgers	Sweeney
Dingell	Meehan	Tancredo
Doyle	Mica	Taylor (NC)
Emerson	Millender-	Velázquez
English (PA)	McDonald	Wamp
Evans	Miller, Gary	Waters
Everett	Miller, George	Watson
Fattah	Mollohan	Waxman
Feeney	Moran (VA)	Weld (PA)
Filner	Murtha	Whitfield
Ford	Neal (MA)	Wicker
Frelinghuysen	Norwood	Young (AK)
Galleghy	Nunes	Young (FL)
Gerlach	Nussle	
Gibbons	Ortiz	

□ 0253

Messrs. LEWIS of Kentucky, AKIN, ISSA, ROGERS of Alabama, CAMP, MARCHANT and BRADLEY of New Hampshire changed their vote from “yea” to “nay.”

Messrs. CANNON, CAPUANO and KANJORSKI changed their vote from “nay” to “yea.”

So (two-thirds of those voting having not responded in the affirmative) the motion was rejected.

The result of the vote was announced as above recorded.

DIETARY SUPPLEMENT AND NON-PRESCRIPTION DRUG CONSUMER PROTECTION ACT

The SPEAKER pro tempore (Mr. LAHOOD). The pending business is the

question of suspending the rules and passing the Senate bill, S. 3546.

The Clerk read the title of the Senate bill.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Texas (Mr. BARTON) that the House suspend the rules and pass the Senate bill, S. 3546, on which the yeas and nays are ordered.

This will be a 5-minute vote.

The vote was taken by electronic device, and there were—yeas 203, nays 98, not voting 132, as follows:

[Roll No. 543]

YEAS—203

Abercrombie	Green, Al	Osborne
Ackerman	Green, Gene	Pallone
Aderholt	Harris	Payne
Allen	Hastert	Pelosi
Andrews	Hastings (WA)	Pombo
Baca	Hersteth	Pomeroy
Baird	Hinchey	Porter
Baldwin	Hobson	Price (NC)
Barrow	Holt	Rahall
Barton (TX)	Honda	Ramstad
Bean	Hoyer	Rangel
Becerra	Hulshof	Regula
Berkley	Hunter	Reichert
Berman	Inslee	Reyes
Biggert	Israel	Rogers (KY)
Bilbray	Jackson (IL)	Rogers (MI)
Bishop (GA)	Jackson-Lee	Rohrabacher
Bishop (NY)	(TX)	Ross
Boehlert	Johnson (CT)	Rothman
Bono	Johnson, E. B.	Roybal-Allard
Boren	Jones (OH)	Ruppersberger
Boswell	Kanjorski	Rush
Boyd	Keller	Sabo
Brady (PA)	Kelly	Salazar
Burgess	Kennedy (RI)	Sánchez, Linda T.
Butterfield	Kildee	Schakowsky
Buyer	Kind	Schiff
Calvert	King (NY)	Schmidt
Camp (MI)	Kirk	Schwartz (PA)
Cannon	Kucinich	Scott (GA)
Capito	LaHood	Scott (VA)
Capps	Langevin	Serrano
Capuano	Larsen (WA)	Shays
Cardin	Latham	Sherman
Carnahan	Lee	Shimkus
Carson	Levin	Simmons
Castle	Lewis (GA)	Sires
Chabot	Lipinski	Skelton
Chandler	LoBiondo	Smith (NJ)
Cleaver	Lowey	Smith (WA)
Clyburn	Lungren, Daniel E.	Snyder
Cooper	Lynch	Spratt
Crenshaw	Mack	Stupak
Crowley	Maloney	Tanner
Cuellar	Matheson	Tauscher
Cummings	McCarthy	Taylor (MS)
Davis (CA)	McCollum (MN)	Terry
Davis (FL)	McDermott	Thomas
Davis (TN)	McGovern	Thompson (MS)
DeLauro	McHugh	Tierney
Diaz-Balart, M.	McIntyre	Towns
Doggett	McKeon	Udall (CO)
Doolittle	McNulty	Udall (NM)
Dreier	Meek (FL)	Upton
Edwards	Meeks (NY)	Van Hollen
Ehlers	Melancon	Visclosky
Emanuel	Michaud	Walden (OR)
Engel	Miller (MI)	Walsh
Eshoo	Miller (NC)	Wasserman
Etheridge	Moore (KS)	Schultz
Everett	Moore (WI)	Watt
Ferguson	Murphy	Weiner
Fortenberry	Nadler	Weldon (FL)
Fossella	Napolitano	Weller
Frank (MA)	Northup	Wolf
Gilchrest	Oberstar	Woolsey
Gingrey	Obey	Wu
Gonzalez	Olver	Wynn

NAYS—98

Akin	Blunt	Brown (SC)
Alexander	Boehner	Brown-Waite,
Bachus	Bonner	Ginny
Barrett (SC)	Boozman	Campbell (CA)
Bartlett (MD)	Boustany	Cantor
Bishop (UT)	Bradley (NH)	Carter
Blackburn	Brady (TX)	Chocola

Cole (OK)	Istook	Peterson (MN)
Conaway	Jenkins	Platts
DeFazio	Jindal	Poe
Dent	Kennedy (MN)	Price (GA)
Drake	King (IA)	Putnam
Duncan	Kingston	Rehberg
Fitzpatrick (PA)	Kline	Renzi
Flake	Knollenberg	Rogers (AL)
Forbes	Kuhl (NY)	Royce
Fox	LaTourette	Ryan (WI)
Franks (AZ)	Lewis (KY)	Sekula Gibbs
Garrett (NJ)	Lofgren, Zoe	Sessions
Gingrey	Lucas	Shadegg
Gohmert	Manzullo	Sherwood
Goode	Marchant	Sodrel
Goodlatte	McCaul (TX)	Souder
Graves	McCotter	Sullivan
Gutknecht	McHenry	Thornberry
Hall	McMorris	Tiahrt
Hart	Rodgers	Tiahrt
Hayes	Miller (FL)	Tiberi
Hayworth	Moran (KS)	Turner
Hensarling	Musgrave	Westmoreland
Hoekstra	Myrick	Wexler
Hoestetler	Neugebauer	Wilson (NM)
Inglis (SC)	Pearce	Wilson (SC)
Issa	Pence	

## NOT VOTING—132

Baker	Gillmor	Owens
Bass	Gordon	Oxley
Beauprez	Grijalva	Pascarell
Berry	Gutierrez	Pastor
Bilirakis	Harman	Paul
Blumenauer	Hastings (FL)	Peterson (PA)
Bonilla	Hefley	Petri
Boucher	Herger	Pickering
Brown (OH)	Higgins	Pitts
Brown, Corrine	Hinojosa	Pryce (OH)
Burton (IN)	Holden	Radanovich
Cardoza	Hooley	Reynolds
Case	Hyde	Ros-Lehtinen
Clay	Jefferson	Ryan (OH)
Coble	Johnson (IL)	Ryan (KS)
Conyers	Johnson, Sam	Sanchez, Loretta
Costa	Jones (NC)	Sanders
Costello	Kaptur	Saxton
Cramer	Kilpatrick (MI)	Schwarz (MI)
Cubin	Kolbe	Sensenbrenner
Culberson	Lantos	Shaw
Davis (AL)	Larson (CT)	Shuster
Davis (IL)	Leach	Simpson
Davis (KY)	Lewis (CA)	Slaughter
Davis, Jo Ann	Linder	Smith (TX)
Davis, Tom	Markey	Solis
Deal (GA)	Marshall	Stark
DeGette	Matsui	Stearns
Delahunt	McCrery	Strickland
Diaz-Balart, L.	McKinney	Sweeney
Dicks	Meehan	Tancredo
Dingell	Mica	Taylor (NC)
Doyle	Millender-	Thompson (CA)
Emerson	McDonald	Velázquez
English (PA)	Miller, Gary	Wamp
Evans	Miller, George	Waters
Farr	Mollohan	Watson
Fattah	Moran (VA)	Waxman
Feeney	Murtha	Weldon (PA)
Filner	Neal (MA)	Whitfield
Ford	Norwood	Wicker
Frelinghuysen	Nunes	Young (AK)
Gallely	Nussle	Young (FL)
Gerlach	Ortiz	
Gibbons	Otter	

□ 0306

Mr. FRANK of Massachusetts and Mr. EVERETT changed their vote from "nay" to "yea."

So (two-thirds of those voting having responded in the affirmative) the rules were suspended and the Senate bill was passed.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

#### PREMATURITY RESEARCH EXPANSION AND EDUCATION FOR MOTHERS WHO DELIVER INFANTS EARLY ACT

Mr. BARTON of Texas. Mr. Speaker, I ask unanimous consent that the Com-

mittee on Energy and Commerce be discharged from further consideration of the Senate bill (S. 707) to reduce preterm labor and delivery and the risk of pregnancy-related deaths and complications due to pregnancy, and to reduce infant mortality caused by prematurity, and ask for its immediate consideration in the House.

The Clerk read the title of the Senate bill.

The text of the Senate bill is as follows:

## S. 707

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "Prematurity Research Expansion and Education for Mothers who Deliver Infants Early Act" or the "PREEMIE Act".

**SEC. 2. FINDINGS AND PURPOSE.**

(a) FINDINGS.—Congress makes the following findings:

(1) Premature birth is a serious and growing problem. The rate of preterm birth increased 27 percent between 1982 and 2002 (from 9.4 percent to 11.9 percent). In 2001, more than 480,000 babies were born prematurely in the United States.

(2) Preterm birth accounts for 24 percent of deaths in the first month of life.

(3) Premature infants are 14 times more likely to die in the first year of life.

(4) Premature babies who survive may suffer lifelong consequences, including cerebral palsy, mental retardation, chronic lung disease, and vision and hearing loss.

(5) Preterm and low birthweight birth is a significant financial burden in health care. The estimated charges for hospital stays for infants with any diagnosis of prematurity/low birthweight were \$15,500,000,000 in 2002. The average lifetime medical costs of a premature baby are conservatively estimated at \$500,000.

(6) The proportion of preterm infants born to African-American mothers (17.3 percent) was significantly higher compared to the rate of infants born to white mothers (10.6 percent). Prematurity or low birthweight is the leading cause of death for African-American infants.

(7) The cause of approximately half of all premature births is unknown.

(8) Women who smoke during pregnancy are twice as likely as nonsmokers to give birth to a low birthweight baby. Babies born to smokers weigh, on average, 200 grams less than nonsmokers' babies.

(9) To reduce the rates of preterm labor and delivery more research is needed on the underlying causes of preterm delivery, the development of treatments for prevention of preterm birth, and treatments improving outcomes for infants born preterm.

(b) PURPOSES.—It the purpose of this Act to—

(1) reduce rates of preterm labor and delivery;

(2) work toward an evidence-based standard of care for pregnant women at risk of preterm labor or other serious complications, and for infants born preterm and at a low birthweight; and

(3) reduce infant mortality and disabilities caused by prematurity.

#### SEC. 3. RESEARCH RELATING TO PRETERM LABOR AND DELIVERY AND THE CARE, TREATMENT, AND OUTCOMES OF PRETERM AND LOW BIRTHWEIGHT INFANTS.

(a) GENERAL EXPANSION OF NIH RESEARCH.—Part B of title IV of the Public

Health Service Act (42 U.S.C. 284 et seq.) is amended by adding at the end the following: "**SEC. 409J. EXPANSION AND COORDINATION OF RESEARCH RELATING TO PRETERM LABOR AND DELIVERY AND INFANT MORTALITY.**"

"(a) IN GENERAL.—The Director of NIH shall expand, intensify, and coordinate the activities of the National Institutes of Health with respect to research on the causes of preterm labor and delivery, infant mortality, and improving the care and treatment of preterm and low birthweight infants.

"(b) AUTHORIZATION OF RESEARCH NETWORKS.—There shall be established within the National Institutes of Health a Maternal-Fetal Medicine Units Network and a Neonatal Research Units Network. In complying with this subsection, the Director of NIH shall utilize existing networks.

"(c) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to carry out this section, such sums as may be necessary for each of fiscal years 2005 through 2009."

(b) GENERAL EXPANSION OF CDC RESEARCH.—Section 301 of the Public Health Service Act (42 U.S.C. 241 et seq.) is amended by adding at the end the following:

"(e) The Director of the Centers for Disease Control and Prevention shall expand, intensify, and coordinate the activities of the Centers for Disease Control and Prevention with respect to preterm labor and delivery and infant mortality."

(c) STUDY ON ASSISTED REPRODUCTION TECHNOLOGIES.—Section 1004(c) of the Children's Health Act of 2000 (Public Law 106-310) is amended—

(1) in paragraph (2), by striking "and" at the end;

(2) in paragraph (3), by striking the period and inserting "; and"; and

(3) by adding at the end the following:

"(4) consider the impact of assisted reproduction technologies on the mother's and children's health and development."

(d) STUDY ON RELATIONSHIP BETWEEN PREMATURITY AND BIRTH DEFECTS.—

(1) IN GENERAL.—The Director of the Centers for Disease Control and Prevention shall conduct a study on the relationship between prematurity, birth defects, and developmental disabilities.

(2) REPORT.—Not later than 2 years after the date of enactment of this Act, the Director of the Centers for Disease Control and Prevention shall submit to the appropriate committees of Congress a report concerning the results of the study conducted under paragraph (1).

(e) REVIEW OF PREGNANCY RISK ASSESSMENT MONITORING SURVEY.—The Director of the Centers for Disease Control and Prevention shall conduct a review of the Pregnancy Risk Assessment Monitoring Survey to ensure that the Survey includes information relative to medical care and intervention received, in order to track pregnancy outcomes and reduce instances of preterm birth.

(f) STUDY ON THE HEALTH AND ECONOMIC CONSEQUENCES OF PRETERM BIRTH.—

(1) IN GENERAL.—The Director of the National Institutes of Health in conjunction with the Director of the Centers for Disease Control and Prevention shall enter into a contract with the Institute of Medicine of the National Academy of Sciences for the conduct of a study to define and address the health and economic consequences of preterm birth. In conducting the study, the Institute of Medicine shall—

(A) review and assess the epidemiology of premature birth and low birthweight, and the associated maternal and child health effects in the United States, with attention

paid to categories of gestational age, plurality, maternal age, and racial or ethnic disparities;

(B) review and describe the spectrum of short and long-term disability and health-related quality of life associated with premature births and the impact on maternal health, health care and quality of life, family employment, caregiver issues, and other social and financial burdens;

(C) assess the direct and indirect costs associated with premature birth, including morbidity, disability, and mortality;

(D) identify gaps and provide recommendations for feasible systems of monitoring and assessing associated economic and quality of life burdens associated with prematurity;

(E) explore the implications of the burden of premature births for national health policy;

(F) identify community outreach models that are effective in decreasing prematurity rates in communities;

(G) consider options for addressing, as appropriate, the allocation of public funds to biomedical and behavioral research, the costs and benefits of preventive interventions, public health, and access to health care; and

(H) provide recommendations on best practices and interventions to prevent premature birth, as well as the most promising areas of research to further prevention efforts.

(2) REPORT.—Not later than 1 year after the date on which the contract is entered into under paragraph (1), the Institute of Medicine shall submit to the Director of the National Institutes of Health, the Director of the Centers for Disease Control and Prevention, and the appropriate committees of Congress a report concerning the results of the study conducted under such paragraph.

(g) EVALUATION OF NATIONAL CORE PERFORMANCE MEASURES.—

(1) IN GENERAL.—The Administrator of the Health Resources and Services Administration shall conduct an assessment of the current national core performance measures and national core outcome measures utilized under the Maternal and Child Health Block Grant under title V of the Social Security Act (42 U.S.C. 701 et seq.) for purposes of expanding such measures to include some of the known risk factors of low birthweight and prematurity, including the percentage of infants born to pregnant women who smoked during pregnancy.

(2) REPORT.—Not later than 1 year after the date of enactment of this Act, the Administrator of the Health Resources and Services Administration shall submit to the appropriate committees of Congress a report concerning the results of the evaluation conducted under paragraph (1).

#### SEC. 4. PUBLIC AND HEALTH CARE PROVIDER EDUCATION AND SUPPORT SERVICES.

Part P of title III of the Public Health Service Act (42 U.S.C. 280g et seq.) is amended by adding at the end the following:

##### “SEC. 3990. PUBLIC AND HEALTH CARE PROVIDER EDUCATION AND SUPPORT SERVICES.

“(a) IN GENERAL.—The Secretary, directly or through the awarding of grants to public or private nonprofit entities, shall conduct a demonstration project to improve the provision of information on prematurity to health professionals and other health care providers and the public.

“(b) ACTIVITIES.—Activities to be carried out under the demonstration project under subsection (a) shall include the establishment of programs—

“(1) to provide information and education to health professionals, other health care providers, and the public concerning—

“(A) the signs of preterm labor, updated as new research results become available;

“(B) the screening for and the treating of infections;

“(C) counseling on optimal weight and good nutrition, including folic acid;

“(D) smoking cessation education and counseling; and

“(E) stress management; and

“(2) to improve the treatment and outcomes for babies born premature, including the use of evidence-based standards of care by health care professionals for pregnant women at risk of preterm labor or other serious complications and for infants born preterm and at a low birthweight.

“(c) REQUIREMENT.—Any program or activity funded under this section shall be evidence-based.

“(d) NICU FAMILY SUPPORT PROGRAMS.—The Secretary shall conduct, through the awarding of grants to public and nonprofit private entities, projects to respond to the emotional and informational needs of families during the stay of an infant in a neonatal intensive care unit, during the transition of the infant to the home, and in the event of a newborn death. Activities under such projects may include providing books and videos to families that provide information about the neonatal intensive care unit experience, and providing direct services that provide emotional support within the neonatal intensive care unit setting.

“(e) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to carry out this section, such sums as may be necessary for each of fiscal years 2005 through 2009.”.

#### SEC. 5. INTERAGENCY COORDINATING COUNCIL ON PREMATUREITY AND LOW BIRTHWEIGHT.

(a) PURPOSE.—It is the purpose of this section to stimulate multidisciplinary research, scientific exchange, and collaboration among the agencies of the Department of Health and Human Services and to assist the Department in targeting efforts to achieve the greatest advances toward the goal of reducing prematurity and low birthweight.

(b) ESTABLISHMENT.—The Secretary of Health and Human Services shall establish an Interagency Coordinating Council on Prematurity and Low Birthweight (referred to in this section as the Council) to carry out the purpose of this section.

(c) COMPOSITION.—The Council shall be composed of members to be appointed by the Secretary, including representatives of—

(1) the agencies of the Department of Health and Human Services; and

(2) voluntary health care organizations, including grassroots advocacy organizations, providers of specialty obstetrical and pediatric care, and researcher organizations.

(d) ACTIVITIES.—The Council shall—

(1) annually report to the Secretary of Health and Human Services on current Departmental activities relating to prematurity and low birthweight;

(2) plan and hold a conference on prematurity and low birthweight under the sponsorship of the Surgeon General;

(3) establish a consensus research plan for the Department of Health and Human Services on prematurity and low birthweight;

(4) report to the Secretary of Health and Human Services and the appropriate committees of Congress on recommendations derived from the conference held under paragraph (2) and on the status of Departmental research activities concerning prematurity and low birthweight;

(5) carry out other activities determined appropriate by the Secretary of Health and Human Services; and

(6) oversee the coordination of the implementation of this Act.

#### SEC. 6. AUTHORIZATION OF APPROPRIATIONS.

There are authorized to be appropriated to carry out this Act, such sums as may be nec-

essary for each of fiscal years 2005 through 2009.

The SPEAKER. Is there objection to the request of the gentleman from Texas?

There was no objection.

AMENDMENT OFFERED BY MR. BARTON OF TEXAS  
Mr. BARTON of Texas. Mr. Speaker, I offer an amendment.

The Clerk read as follows:

Amendment offered by Mr. BARTON of Texas:

Strike out all after the enacting clause and insert the following:

#### SECTION 1. SHORT TITLE.

This Act may be cited as the “Prematurity Research Expansion and Education for Mothers who deliver Infants Early Act” or the “PREEMIE Act”.

#### SEC. 2. PURPOSE.

It the purpose of this Act to—

(1) reduce rates of preterm labor and delivery;

(2) work toward an evidence-based standard of care for pregnant women at risk of preterm labor or other serious complications, and for infants born preterm and at a low birthweight; and

(3) reduce infant mortality and disabilities caused by prematurity.

#### SEC. 3. RESEARCH RELATING TO PRETERM LABOR AND DELIVERY AND THE CARE, TREATMENT, AND OUTCOMES OF PRETERM AND LOW BIRTHWEIGHT INFANTS.

(a) GENERAL EXPANSION OF CDC RESEARCH.—Section 301 of the Public Health Service Act (42 U.S.C. 241 et seq.) is amended by adding at the end the following:

“(e) The Secretary, acting through the Director of the Centers for Disease Control and Prevention, shall expand, intensify, and coordinate the activities of the Centers for Disease Control and Prevention with respect to preterm labor and delivery and infant mortality.”.

(b) STUDIES ON RELATIONSHIP BETWEEN PREMATUREITY AND BIRTH DEFECTS.—

(1) IN GENERAL.—The Secretary of Health and Human Services, acting through the Director of the Centers for Disease Control and Prevention, shall, subject to the availability of appropriations, conduct ongoing epidemiological studies on the relationship between prematurity, birth defects, and developmental disabilities.

(2) REPORT.—Not later than 2 years after the date of enactment of this Act, and every 2 years thereafter, the Secretary of Health and Human Services, acting through the Director of the Centers for Disease Control and Prevention, shall submit to the appropriate committees of Congress reports concerning the progress and any results of studies conducted under paragraph (1).

(c) PREGNANCY RISK ASSESSMENT MONITORING SURVEY.—

(1) IN GENERAL.—The Secretary of Health and Human Services, acting through the Director of the Centers for Disease Control and Prevention, shall establish systems for the collection of maternal-infant clinical and biomedical information, including electronic health records, electronic databases, and biobanks, to link with the Pregnancy Risk Assessment Monitoring System (PRAMS) and other epidemiological studies of prematurity in order to track pregnancy outcomes and prevent preterm birth.

(2) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to carry out paragraph (1) \$3,000,000 for each of fiscal years 2007 through 2011.

(d) EVALUATION OF EXISTING TOOLS AND MEASURES.—The Secretary of Health and Human Services shall review existing tools

and measures to ensure that such tools and measures include information related to the known risk factors of low birth weight and preterm birth.

(e) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to carry out this section, except for subsection (c), \$5,000,000 for each of fiscal years 2007 through 2011.

**SEC. 4. PUBLIC AND HEALTH CARE PROVIDER EDUCATION AND SUPPORT SERVICES.**

Part P of title III of the Public Health Service Act (42 U.S.C. 280g et seq.) is amended—

(1) by redesignating the second section 399Q (relating to grants to foster public health responses to domestic violence, dating violence, sexual assault, and stalking) as section 399P; and

(2) by adding at the end the following:

**“SEC. 399Q. PUBLIC AND HEALTH CARE PROVIDER EDUCATION AND SUPPORT SERVICES.**

“(a) IN GENERAL.—The Secretary, directly or through the awarding of grants to public or private nonprofit entities, may conduct demonstration projects for the purpose of improving the provision of information on prematurity to health professionals and other health care providers and the public and improving the treatment and outcomes for babies born preterm.

“(b) ACTIVITIES.—Activities to be carried out under the demonstration project under subsection (a) may include the establishment of—

“(1) programs to test and evaluate various strategies to provide information and education to health professionals, other health care providers, and the public concerning—

“(A) the signs of preterm labor, updated as new research results become available;

“(B) the screening for and the treating of infections;

“(C) counseling on optimal weight and good nutrition, including folic acid;

“(D) smoking cessation education and counseling;

“(E) stress management; and

“(F) appropriate prenatal care;

“(2) programs to improve the treatment and outcomes for babies born premature, including the use of evidence-based standards of care by health care professionals for pregnant women at risk of preterm labor or other serious complications and for infants born preterm and at a low birthweight;

“(3) programs to respond to the informational needs of families during the stay of an infant in a neonatal intensive care unit, during the transition of the infant to the home, and in the event of a newborn death; and

“(4) such other programs as the Secretary determines appropriate to achieve the purpose specified in subsection (a).

“(c) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to carry out this section \$5,000,000 for each of fiscal years 2007 through 2011.”

**SEC. 5. INTERAGENCY COORDINATING COUNCIL ON PREMATURITY AND LOW BIRTHWEIGHT.**

(a) PURPOSE.—It is the purpose of this section to stimulate multidisciplinary research, scientific exchange, and collaboration among the agencies of the Department of Health and Human Services and to assist the Department in targeting efforts to achieve the greatest advances toward the goal of reducing prematurity and low birthweight.

(b) ESTABLISHMENT.—The Secretary of Health and Human Services shall establish an Interagency Coordinating Council on Prematurity and Low Birthweight (referred to in this section as the Council) to carry out the purpose of this section.

(c) COMPOSITION.—The Council shall be composed of members to be appointed by the Secretary, including representatives of the agencies of the Department of Health and Human Services.

(d) ACTIVITIES.—The Council shall—

(1) annually report to the Secretary of Health and Human Services and Congress on current Departmental activities relating to prematurity and low birthweight;

(2) carry out other activities determined appropriate by the Secretary of Health and Human Services; and

(3) oversee the coordination of the implementation of this Act.

**SEC. 6. SURGEON GENERAL'S CONFERENCE ON PRETERM BIRTH.**

(a) CONVENING OF CONFERENCE.—Not later than 1 year after the date of enactment of this Act, the Secretary of Health and Human Services, acting through the Surgeon General of the Public Health Service, shall convene a conference on preterm birth.

(b) PURPOSE OF CONFERENCE.—The purpose of the conference convened under subsection (a) shall be to—

(1) increase awareness of preterm birth as a serious, common, and costly public health problem in the United States;

(2) review the findings and reports issued by the Interagency Coordinating Council, key stakeholders, and any other relevant entities; and

(3) establish an agenda for activities in both the public and private sectors that will speed the identification of, and treatments for, the causes of and risk factors for preterm labor and delivery.

(c) REPORT.—The Secretary of Health and Human Services shall submit to the Congress and make available to the public a report on the agenda established under subsection (b)(3), including recommendations for activities in the public and private sectors that will speed the identification of, and treatments for, the causes of and risk factors for preterm labor and delivery.

(d) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to carry out this section (other than subsection (c)) \$125,000.

**SEC. 7. EFFECTIVE DATE OF CERTAIN HEAD START REGULATIONS.**

Section 1310.12(a) of title 45 of the Code of Federal Regulations (October 1, 2004) shall not be effective until June 30, 2007, or 60 days after the date of the enactment of a statute that authorizes appropriations for fiscal year 2007 to carry out the Head Start Act, whichever date is earlier.

Mr. BARTON of Texas (during the reading). Mr. Speaker, I ask unanimous consent that the amendment be considered as read and printed in the RECORD.

The SPEAKER. Is there objection to the request of the gentleman from Texas?

Mr. PALLONE. Reserving the right to object, I would just like to ask the chairman if the bill as amended now is the version that we have dated December 8 at 11:35 p.m.?

Mr. BARTON of Texas. That is exactly the bill that is at the desk. I have a copy here and I have read it and I can assure the Members that it is okay on both sides of the aisle.

Mr. PALLONE. Thank you, Mr. Chairman. We have no objection.

The SPEAKER pro tempore. Without objection, the amendment is agreed to. There was no objection.

The bill was ordered to be read a third time, was read the third time,

and passed, and a motion to reconsider was laid on the table.

**REAUTHORIZING SECURE RURAL SCHOOLS AND COMMUNITY SELF-DETERMINATION ACT OF 2000**

Mr. WALDEN of Oregon. Mr. Speaker, on behalf of the 4,400 rural schools and the forests of America, I ask unanimous consent that the Committees on Ways and Means, Agriculture and Resources be discharged from further consideration of the bill (H.R. 6423) to reauthorize the Secure Rural Schools and Community Self-Determination Act of 2000 and to offset the cost of payments to States and counties under such Act, and for other purposes, and ask for its immediate consideration in the House.

The Clerk read the title of the bill.

The SPEAKER. Is there objection to consideration of the bill?

Mr. HULSHOF. Mr. Speaker, I object.

The SPEAKER. Objection is heard.

**APPOINTMENT OF COMMITTEE OF TWO MEMBERS TO INFORM PRESIDENT THAT THE TWO HOUSES HAVE COMPLETED THEIR BUSINESS OF THE SESSION**

Mr. BOEHNER. Mr. Speaker, I offer a privileged resolution (H. Res. 1108) and ask for its immediate consideration.

The Clerk read the resolution, as follows:

H. RES. 1108

*Resolved*, That a committee of two Members be appointed by the House to join a similar committee appointed by the Senate, to wait upon the President of the United States and inform him that the two Houses have completed their business of the session and are ready to adjourn, unless the President has some other communication to make to them.

The resolution was agreed to.

A motion to reconsider was laid on the table.

**APPOINTMENT OF MEMBERS TO COMMITTEE TO INFORM PRESIDENT THAT THE TWO HOUSES HAVE COMPLETED THEIR BUSINESS OF THE SESSION AND ARE READY TO ADJOURN**

The SPEAKER. Pursuant to House Resolution 1108, the Chair appoints the following Members of the House to the committee to notify the President:

The gentleman from Ohio (Mr. BOEHNER).

The gentlewoman from California (Ms. PELOSI).

**AUTHORIZING CHAIRMAN AND RANKING MINORITY MEMBER OF EACH STANDING COMMITTEE AND SUBCOMMITTEE TO EXTEND REMARKS IN RECORD**

Mr. BOEHNER. Mr. Speaker, I ask unanimous consent that the chairman



and ranking minority member of each standing committee and each subcommittee be permitted to extend their remarks in the CONGRESSIONAL RECORD, up to and including the RECORD's last publication, and to include a summary of the work of that committee or subcommittee.

The SPEAKER. Is there objection to the request of the gentleman from Ohio?

There was no objection.

**GRANTING MEMBERS OF THE HOUSE PRIVILEGE TO REVISE AND EXTEND REMARKS IN CONGRESSIONAL RECORD UNTIL LAST EDITION IS PUBLISHED**

Mr. BOEHNER. Mr. Speaker, I ask unanimous consent that Members may have until publication of the last edition of the CONGRESSIONAL RECORD authorized for the Second Session of the 109th Congress by the Joint Committee on Printing to revise and extend their remarks and to include brief, related extraneous material on any matter occurring before the adjournment of the Second Session sine die.

The SPEAKER. Is there objection to the request of the gentleman from Ohio?

There was no objection.

**CONDITIONAL ADJOURNMENT TO WEDNESDAY, DECEMBER 13, 2006**

Mr. BOEHNER. Mr. Speaker, I ask unanimous consent that when the House adjourns on this legislative day pursuant to this order, it adjourn to meet on the third Constitutional day thereafter, unless it sooner has received a message from the Senate transmitting its concurrence in House Concurrent Resolution 503, in which case the House shall stand adjourned pursuant to that concurrent resolution.

The SPEAKER. Is there objection to the request of the gentleman from Ohio?

There was no objection.

**DISPENSING WITH CALENDAR WEDNESDAY BUSINESS ON WEDNESDAY, DECEMBER 13, 2006**

Mr. BOEHNER. Mr. Speaker, I ask unanimous consent that the business in order under the Calendar Wednesday rule be dispensed with on Wednesday, December 13, 2006.

The SPEAKER. Is there objection to the request of the gentleman from Ohio?

There was no objection.

**APPOINTMENT OF HON. JOHN BOEHNER, HON. FRANK R. WOLF, AND HON. TOM DAVIS TO ACT AS SPEAKER PRO TEMPORE TO SIGN ENROLLED BILLS AND JOINT RESOLUTIONS THROUGH REMAINDER OF SECOND SESSION OF 109TH CONGRESS**

The SPEAKER laid before the House the following communication:

THE SPEAKER'S ROOMS,  
HOUSE OF REPRESENTATIVES,  
Washington, DC, December 7, 2006.

I hereby appoint the Honorable JOHN BOEHNER, the Honorable FRANK R. WOLF and the Honorable TOM DAVIS to act as Speaker pro tempore to sign enrolled bills and joint resolutions through the remainder of the second session of the One Hundred Ninth Congress.

J. DENNIS HASTERT,  
*Speaker of the House of Representatives.*

The SPEAKER. Without objection, the appointment is approved.

There was no objection.

□ 0315

**REAPPOINTMENT AND APPOINTMENT AS MEMBERS TO THE COORDINATING COUNCIL ON JUVENILE JUSTICE AND DELINQUENCY PREVENTION**

The SPEAKER. Pursuant to section 206 of the Juvenile Justice and Delinquency Prevention Act of 1974 (42 U.S.C. 5616), the Chair reappoints the following member on the part of the House Coordinating Council on Juvenile Justice and Delinquency Prevention:

Ms. Adele I. Grubbs, Georgia, to a 1-year term; and, in addition, the appointment of Ms. Pamela F. Rodriguez, Illinois, to a 3-year term.

**REAPPOINTMENT AS MEMBER TO THE UNITED STATES-CHINA ECONOMIC AND SECURITY REVIEW COMMISSION**

The SPEAKER. Pursuant to section 1238(b)(3) of the Floyd D. Spence National Defense Authorization Act for fiscal year 2001 (22 U.S.C. 7002), amended by Division P of the Consolidated Appropriations Resolution, 2003 (22 U.S.C. 6901), the Chair reappoints the following member on the part of the House to the United States-China Economic and Security Review Commission:

Mr. Larry Wortzel, Williamsburg, Virginia, for a term expiring December 31, 2008.

His current term expires December 31, 2006.

**APPOINTMENT AS MEMBER TO BOARD OF VISITORS TO THE U.S. AIR FORCE ACADEMY**

The SPEAKER. Pursuant to 10 U.S.C. 9355(a), amended by Public Law 108-375, the Chair appoints the following member on the part of the House to the Board of Visitors to the United States Air Force Academy:

Mr. Terry Isaacson, Tempe, Arizona.

**LEAVE OF ABSENCE**

By unanimous consent, leave of absence was granted to:

Mr. BURTON of Indiana (at the request of Mr. BOEHNER) for today on account of illness.

Mr. JONES of North Carolina (at the request of Mr. BOEHNER) for today from

2 p.m. and the balance of the week on account of meeting with constituents in the district.

Mr. GARY G. MILLER of California (at the request of Mr. BOEHNER) for today after 4:00 p.m. on account of illness.

**ENROLLED BILLS AND A JOINT RESOLUTION SIGNED**

Mrs. Haas, Clerk of the House, reported and found truly enrolled bills of the House of the following titles, which were thereupon signed by the Speaker on Wednesday, December 6, 2006:

H.R. 1492. An act to provide for the preservation of the historic confinement sites where Japanese Americans were detained during World War II, and for other purposes.

H.R. 4510. An act to direct the Joint Committee on the Library to accept the donation of a bust depicting Sojourner Truth and to display the bust in a suitable location in the Capitol.

On Thursday, December 7, 2006:

H.R. 758. An act to establish an interagency aerospace revitalization task force to develop a national strategy for aerospace workforce recruitment, training, and cultivation.

H.R. 854. An act to provide for certain lands to be held in trust for Utu Utu Gwaitu Paiute Tribe.

H.R. 1285. An act to extend for 3 years changes to requirements for admission of nonimmigrant nurses in health professional shortage areas made by the Nursing Relief for Disadvantaged Areas Act of 1999.

H.R. 1472. An act to designate the facility of the United States Postal Service located at 167 East 124th Street in New York, New York, as the "Tito Puente Post Office Building".

H.R. 4057. An act to provide that attorneys employed by the Department of Justice shall be eligible for compensatory time off for travel under section 5550b of title 5, United States Code.

H.R. 4246. An act to designate the facility of the United States Postal Service located at 8135 Forest Lane in Dallas, Texas, as the "Dr. Robert E. Price Post Office Building".

H.R. 4583. An act to amend the Wool Products Labeling Act of 1939 to revise the requirements for labeling of certain wool and cashmere products.

H.R. 4720. An act to designate the facility of the United States Postal Service located at 200 Gateway Drive in Lincoln, California, as the "Beverly J. Wilson Post Office Building".

H.R. 4766. An act to amend the Native American Programs Act of 1974 to provide for the revitalization of Native American languages through Native American language immersion programs; and for other purposes.

H.R. 5108. An act to designate the facility of the United States Postal Service located at 1213 East Houston Street in Cleveland, Texas, as the "Lance Corporal Robert A. Martinez Post Office Building".

H.R. 5136. An act to establish a National Integrated Drought Information System within the National Oceanic and Atmospheric Administration to improve drought monitoring and forecasting capabilities.

H.R. 5736. An act to designate the facility of the United States Postal Service located at 101 Palafox Place in Pensacola, Florida, as the "Vincent J. Whibbs, Sr. Post Office Building".

H.R. 5857. An act to designate the facility of the United States Postal Service located at 1501 South Cherryhill Avenue in Tucson,

Arizona, as the "Morris K. 'Mo' Udall Post Office Building".

H.R. 5923. An act to designate the facility of the United States Postal Service located at 29-50 Union Street in Flushing, New York, as the "Dr. Leonard Price Stavisky Post Office".

H.R. 5989. An act to designate the facility of the United States Postal Service located at 10240 Roosevelt Road in Westchester, Illinois, as the "John J. Sinde Post Office Building".

H.R. 5990. An act to designate the facility of the United States Postal Service located at 415 South 5th Avenue in Maywood, Illinois, as the "Wallace W. Sykes Post Office Building".

H.R. 6078. An act to designate the facility of the United States Postal Service located at 307 West Wheat Street in Woodville, Texas, as the "Chuck Fortenberry Post Office Building".

H.R. 6102. An act to designate the facility of the United States Postal Service located at 200 Lawyers Road, NW in Vienna, Virginia, as the "Captain Christopher P. Petty and Major William F. Hecker, III Post Office Building".

H.R. 6316. An act to extend through December 31, 2008, the authority of the Secretary of the Army to accept and expend funds contributed by non-Federal public entities to expedite the processing of permits.

On Friday, December 8, 2006:

H.R. 394. An act to direct the Secretary of the Interior to conduct a boundary study to evaluate the significance of the Colonel James Barrett Farm in the Commonwealth of Massachusetts and the suitability and feasibility of its inclusion in the National Park System as part of the Minute Man National Historical Park, and for other purposes.

H.R. 864. An act to provide for programs and activities with respect to the prevention of underage drinking.

H.R. 1674. An act to authorize and strengthen the tsunami detection, forecast, warning, and mitigation program of the National Oceanic and Atmospheric Administration, to be carried out by the National Weather Service, and for other purposes.

H.R. 4416. An act to reauthorize permanently the use of penalty and franked mail in efforts relating to the location and recovery of missing children.

H.R. 5076. An act to amend title 49, United States Code, to authorize appropriations for fiscal years 2007 and 2008, and for other purposes.

H.R. 5132. An act to direct the Secretary of the Interior to conduct a special resource study to determine the suitability and feasibility of including in the National Park System certain sites in Monroe County, Michigan, relating to the Battles of the River Raisin during the War of 1812.

H.R. 5466. An act to amend the National Trails System Act to designate the Captain John Smith Chesapeake National Historic Trail.

H.R. 5646. An act to study and promote the use of energy efficient computer servers in the United States.

H.R. 6131. An act to permit certain expenditures from the Leaking Underground Storage Tank Trust Fund.

H.J. Res. 102. Joint resolution making further continuing appropriations for the fiscal year 2007, and for other purposes.

#### SENATE ENROLLED BILLS SIGNED

The SPEAKER announced his signature to enrolled bills of the Senate of the following titles on Thursday, December 7, 2006:

S. 1346. An act to direct the Secretary of the Interior to conduct a study of maritime sites in the State of Michigan.

S. 1820. An act to designate the facility of the United States Postal Service located at 6110 East 51st Place in Tulsa, Oklahoma, as the "Dewey F. Bartlett Post Office".

S. 1998. An act to amend title 18, United States Code, to enhance protections relating to the reputation and meaning of the Medal of Honor and other military decorations and awards, and for other purposes.

S. 3938. An act to reauthorize the Export-Import Bank of the United States.

S. 4044. An act to clarify the treatment of certain charitable contributions under title 11, United States Code.

S. 4073. An act to designate the outpatient clinic of the Department of Veterans Affairs located in Farmington, Missouri, as the "Robert Silvey Department of Veterans Affairs Outpatient Clinic".

On Friday, December 8, 2006:

S. 843. An act to amend the Public Health Service Act to combat autism through research, screening, intervention and education.

S. 2370. An act to promote the development of democratic institutions in areas under the administrative control of the Palestinian Authority, and for other purposes.

S. 3759. An act to name the Armed Forces Readiness Center in Great Falls, Montana, in honor of Captain William Wylie Galt, a recipient of the Congressional Medal of Honor.

S. 4046. An act to extend oversight and accountability related to United States reconstruction funds and efforts in Iraq by extending the termination date of the Office of the Special Inspector General for Iraq Reconstruction.

S. 4050. An act to designate the facility of the United States Postal Service located at 103 East Thompson Street in Thomaston, Georgia, as the "Sergeant First Class Robert Lee 'Bobby' Hollar, Jr. Post Office Building".

#### SINE DIE ADJOURNMENT

Mr. BOEHNER. Mr. Speaker, pursuant to the order of the House of today, I move that the House do now adjourn. The motion was agreed to.

The SPEAKER. Accordingly, pursuant to the previous order of the House of today, the House stands adjourned until 4 p.m. on Wednesday, December 13, 2006, unless it sooner has received a message from the Senate transmitting its adoption of House Concurrent Resolution 503, in which case the House shall stand adjourned sine die pursuant to that concurrent resolution.

Thereupon (at 3 o'clock and 17 minutes a.m.), pursuant to the previous order of the House of today, the House adjourned until 4 p.m. on Wednesday, December 13, 2006, unless it sooner has received a message from the Senate transmitting its adoption of House Concurrent Resolution 503, in which case the House shall stand adjourned sine die pursuant to that concurrent resolution.

#### EXECUTIVE COMMUNICATIONS, ETC.

Under clause 8 of rule XII, executive communications were taken from the Speaker's table and referred as follows:

10508. A letter from the Congressional Review Coordinator, APHIS, Department of Ag-

riculture, transmitting the Department's final rule — Karnal Bunt; Regulated Areas [Docket No. APHIS-2006-0149] received November 27, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

10509. A letter from the Secretary, Department of Agriculture, transmitting a copy of draft legislation entitled, "For the purpose of providing relief and assistance to the village of Caseyville, Illinois regarding flood prevention and easement of issues in the area of Caseyville"; to the Committee on Agriculture.

10510. A letter from the Congressional Review Coordinator, APHIS, Department of Agriculture, transmitting the Department's final rule — Importation of Shelled Garden Peas From Kenya [Docket No. APHIS-2006-0073] (RIN: 0579-AC17) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

10511. A letter from the Congressional Review Coordinator, APHIS, Department of Agriculture, transmitting the Department's final rule — Imported Fire Ant; Addition of Counties in Arkansas and Tennessee to the List of Quarantined Areas [Docket No. APHIS-2006-0080] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

10512. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Application of Pesticides to Waters of the United States in Compliance With FIFRA [OW-2003-0063; FRL-8248-1] (RIN: 2040-AE79) received November 27, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

10513. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Novaluron; Pesticide Tolerance for Emergency Exemptions [EPA-HQ-OPP-2006-0815; FRL-8098-8] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

10514. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Paraquat dichloride; Pesticide Tolerance Correction [EPA-HQ-OPP-2006-0664; FRL-8100-3] received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

10515. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Cyproconazole; Pesticide Tolerances for Emergency Exemptions [EPA-HQ-OPP-2006-0654; FRL-8093-4] received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

10516. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Clothianidin; Pesticide Tolerances [EPA-HQ-OPP-2006-0902; FRL-8105-5] received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

10517. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Diflufenzuron; Pesticide Tolerances [EPA-HQ-OPP-2006-0181; FRL-8103-8] received November 27, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

10518. A letter from the Secretary, Department of Homeland Security, transmitting a preliminary report of a violation of the Antideficiency Act by the Transportation Security Administration, pursuant to 31 U.S.C. 1517(b); to the Committee on Appropriations.

10519. A letter from the Secretary, Department of Defense, transmitting a letter on the approved retirement of Lieutenant General Jerry L. Sinn, United States Army, and his advancement to the grade of lieutenant general on the retired list; to the Committee on Armed Services.

10520. A letter from the Assistant Secretary for Special Operations and Low-Interest Conflict, Department of Defense, transmitting the Department's Fiscal Year 2006 annual report on the Regional Defense Counterterrorism Fellowship Program, pursuant to 10 U.S.C. 2249c; to the Committee on Armed Services.

10521. A letter from the Chief Counsel/FEMA, Department of Homeland Security, transmitting the Department's final rule — Final Flood Elevation Determinations — received November 29, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Financial Services.

10522. A letter from the General Counsel, Department of Housing and Urban Development, transmitting the Department's final rule — Risk-Based Capital Regulation Amendment (RIN: 2550-AA35) received December 1, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Financial Services.

10523. A letter from the Director, Office of Legislative Affairs, Federal Deposit Insurance Corporation, transmitting the Corporation's final rule — Advertisement of Membership (RIN: 3064-AD05) received November 28, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Financial Services.

10524. A letter from the Secretary, Federal Trade Commission, transmitting the Commission's second Report to Congress Under Sections 313(b) of the Fair and Accurate Credit Transactions Act of 2003; to the Committee on Financial Services.

10525. A letter from the General Counsel, Office of Federal Housing Enterprise Oversight, transmitting the Office's final rule — Record Retention (RIN: 3235-AA34) received December 1, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Financial Services.

10526. A letter from the Secretary, Division of Market Regulation, Securities and Exchange Commission, transmitting the Commission's final rule — Electronic Filing of Transfer Agent Forms [Release No. 34-54864; File No. S7-14-06] (RIN: 3235-AJ68) received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Financial Services.

10527. A letter from the Director, OSHA Directorate of Standards and Guidance, Department of Labor, transmitting the Department's final rule — Updating National Consensus Standards in OSHA's Standard for Fire Protection in Shipyard Employment [Docket No. S-051A] (RIN: 1218-AC16) received December 1, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Education and the Workforce.

10528. A letter from the Director, Directorate of Construction, Department of Labor, Occupational Safety and Health Administration, transmitting the Department's final rule — Steel Erection; Slip Resistance of Skeletal Structural Steel [Docket No. S-775 A] (RIN: 1218-AC14) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Education and the Workforce.

10529. A letter from the Interim Director, Pension Benefit Guaranty Corporation, transmitting the Corporation's final rule — Benefitor's Payable in Terminated Single-Employer Plans; Allocation of Assets in Single-Employer Plans; Interest Assumptions for Valuing and Paying Benefits — received November 29, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Education and the Workforce.

10530. A letter from the Attorney, Office of Assistant General Counsel for Legislation and Regulatory Law, Department of Energy, transmitting the Department's final rule — Technical Amendments: Transfer of Office Functions and Removal of Obsolete Regulations (RIN: 1901-AB22) received November 28, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10531. A letter from the Attorney, Office of Assistant General Counsel for Legislation and Regulatory Law, Department of Energy, transmitting the Department's final rule — Energy Conservation Standards for New Federal Commercial and Multi-Family High-Rise Residential Buildings and New Federal Low-Rise Residential Buildings [Docket No. EE-RM/STD-02-112] (RIN: 1904-AB13) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10532. A letter from the Attorney, Office of Assistant General Counsel for Legislation and Regulatory Law, Department of Energy, transmitting the Department's final rule — Nonprocurement Debarment and Suspension (RIN: 1991-AB74) received December 8, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10533. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Export Notification; Change to Reporting Requirements; Technical Correction [EPA-HQ-OPPT-2005-0058; FRL-8104-9] (RIN: 2070-AJ01) received November 27, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10534. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval of the Clean Air Act, Section 112(l), Authority for Hazardous Air Pollutants: Asbestos Management and Control; State of New Hampshire Department of Environmental Services [EPA-R01-OAR-2006-0345; FRL-8238] received November 27, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10535. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Implementation Plans; Georgia; Removal of Douglas County Transportation Control Measure [EPA-R04-OAR-2006-0577-2006(a); FRL-8248-7] received November 27, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10536. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Air Quality Implementation Plans; Texas; Revisions to Reid Vapor Pressure Requirements for Gasoline [EPA-R06-OAR-2006-0016; FRL-8248-3] received November 27, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10537. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — National Emission Standards for Hazardous Air Pollutants; Site Remediation [EPA-HQ-OAR-2002-0021; FRL-8249-3] received November 27, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10538. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Final Extension of the Deferred Effective Date for 8-hour Ozone National Ambient Air Quality Standards for Early Action Compact Areas [EPA-HQ-OAR-2003-0090; FRL-8249-4] (RIN: 2060-AN90) received November 27, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10539. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Air Quality Implementation Plans; West Virginia; Emission Reductions to Meet Phrase II of the Nitrogen Oxides (NOx) SIP Call; Correction [EPA-R03-OAR-2006-072; FRL-8249-7] received December 1, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10540. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Implementation Plans and Operating Permits Program; State of Missouri [EPA-R07-OAR-2006-0900; FRL-8250-7] received December 1, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10541. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Implementation Plans; State of Missouri [EPA-R07-OAR-2006-092; FRL-8250-9] received December 1, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10542. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Implementation Plans; State of Missouri [EPA-R07-OAR-2006-083; FRL-8251-2] received December 1, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10543. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — National Primary Drinking Water Regulations: Ground Water Rule [EPA-HQ-OW-2002-0061; FRL-8231-9] (RIN: 2040-AA97) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10544. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — State Operating Permit Programs; Delaware; Amendments to the Definition of a "major source" [FDMS Docket No. EPA-R03-OAR-2006-0933; FRL-8252-3] received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10545. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Revocation of TSCA Section 4 Testing Requirements for Coke-Oven Light Oil (Coal) [EPA-HQ-OPPT-2005-0033; FRL-8103-2] (RIN: 2070-AD16) received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10546. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — National Emission Standards for Hazardous Air Pollutants for Industrial, Commercial, and Institutional Boilers and Process Heaters: Reconsideration of Emissions Averaging Provision and Technical Corrections [EPA-HQ-OAR-2002-0058; FRL-8252-2] (RIN: 2060-AN32) received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10547. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Implementation Plans; Revisions to the Nevada State Implementation Plan; Monitoring and Volatile Organic Compound Rules [EPA-R09-OAR-0630; FRL-8243-9] received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10548. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Implementation Plans South Carolina: Revisions to State Implementation Plan [EPA-R04-OAR-2005-SC-0003, EPA-R04-OAR-2005-SC-0005-200620b; FRL-8252-9] received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10549. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Air Quality Implementation Plans; Maine; Redesignation of the Portland, Maine and the Hancock, Knox, Lincoln, and Waldo Counties, Maine Ozone Nonattainment Areas to Attainment and Approval of these Areas' Maintenance Plans [EPA-R01-OAR-2006-OAR-0226; FRL-8253-4] received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10550. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Air Quality Implementation Plans; Delaware; Revisions to Regulation 1102 — Permits [EPA-R03-OAR-2006-0696; FRL-8252-5] received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10551. A letter from the Legal Advisor to the Bureau Chief, Media Bureau, Federal Communications Commission, transmitting the Commission's final rule — Amendment of Section 73.202(b), Table of Allotments, FM Broadcast Stations. (Burkesville, Greensburg, Hodgenville, Horse Cave, Lebanon, Lebanon Junction, Lewisport, Louisville, Lyndon, New Haven, Springfield and St. Matthews, Kentucky, Edinburg, Hope, Tell City and Versailles, Indiana, Belle Meade, Goodlettsville, Hendersonville, Manchester and Millersville, Tennessee) [MB Docket No. 06-77; RM-11324; RM-1134] received November 16, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10552. A letter from the Legal Advisor to the Bureau Chief, Media Bureau, Federal Communications Commission, transmitting the Commission's final rule — Amendment of Section 73.202(b) Table of Allotments, FM Broadcast Stations. (Ashland, Greensburg, and Kinsley, Kansas; and Alva, Medford, and Mustang, Oklahoma) [MB Docket No. 06-65] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10553. A letter from the Associate Bureau Chief, Chief of Staff, Federal Communications Commission, transmitting the Commission's final rule — Amendment of Parts 13 and 80 of the Commission's Rules Concerning Maritime Communications [WT Docket No. 00-48] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10554. A letter from the Associate Bureau Chief, Chief of Staff, Federal Communications Commission, transmitting the Commission's final rule — Review of Part 87 of the Commission's Rules Concerning the Aviation Radio Service [WT Docket No. 01-289] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10555. A letter from the Associate Bureau Chief, WTB, Federal Communications Commission, transmitting the Commission's final rule — Amendment of the Commission's Rules Regarding Maritime Automatic Identification Systems [WT Docket No. 04-344] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10556. A letter from the Legal Advisor to the Bureau Chief, Media Bureau, Federal Communications Commission, transmitting the Commission's final rule — Amendment of Section 73.202(b) Table of Allotments, FM Broadcast Stations. (Ione, Oregon; Walla Walla, Washington and Athena, Hermiston, La Grande, and Arlington, Oregon) [MB Docket No. 05-9] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10557. A letter from the Legal Advisor to the Chief, Media Bureau, Federal Communications Commission, transmitting the Commission's final rule — Amendment of Section 73.202(b), Table of Allotments, FM Broadcast Stations. (Eattonton and Lexington, Georgia) [MB Docket No. 04-379] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10558. A letter from the Legal Advisor to the Bureau Chief, Media Bureau, Federal Communications Commission, transmitting the Commission's final rule — Amendment of Section 73.202(b) Table of Allotments, FM Broadcast Stations (Oak Harbor and Sedro-Woolley, Washington) [MB Docket No. 04-305] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10559. A letter from the Legal Advisor to the Bureau Chief, Media Bureau, Federal Communications Commission, transmitting the Commission's final rule — Amendment of Section 73.202(b), Table of Allotments, FM Broadcast Stations (Columbus and Monona, Wisconsin) [MB Docket No. 05-122] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10560. A letter from the Legal Advisor to the Bureau Chief, Media Bureau, Federal Communications Commission, transmitting the Commission's final rule — Amendment of Section 73.202(b), Table of Allotments, FM Broadcast Stations. (Huntsville, Missouri) [MB Docket No. 04-115] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10561. A letter from the Legal Advisor to the Chief, Media Bureau, Federal Communications Commission, transmitting the Commission's final rule — Amendment of Section 73.202(b), Table of Allotments, FM Broadcast Stations. (Atwood, Kansas, McCook and Ogallala, Nebraska, Burlington and Flagler, Colorado) [MB Docket No. 05-45] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10562. A letter from the Legal Advisor to the Bureau Chief, Media Bureau, Federal Communications Commission, transmitting the Commission's final rule — Amendment of Section 73.202(b), FM Table of Allotments, FM Broadcast Stations. (Homerville, Georgia) [MB Docket No. 05-32] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10563. A letter from the Legal Advisor to the Bureau Chief, Media Bureau, Federal Communications Commission, transmitting the Commission's final rule — Amendment of Section 73.202(b), Table of Allotments, FM Broadcast Stations. (Port Norris, New Jersey, Fruitland, and Willards, Maryland, Chester, Lakeside, and Warsaw, Virginia) [MB Docket No. 04-409] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10564. A letter from the Legal Advisor to the Chief, Media Bureau, Federal Communications Commission, transmitting the Commission's final rule — Amendment of Section 73.202(b), FM Broadcast Stations (Powers, Oregon) [MB Docket No. 05-14] received December 4, 2006, pursuant to 5 U.S.C.

801(a)(1)(A); to the Committee on Energy and Commerce.

10565. A letter from the Legal Advisor to the Bureau Chief, Media Bureau, Federal Communications Commission, transmitting the Commission's final rule — Amendment of Section 73.202(b), Table of Allotments, FM Broadcast Stations. (Boonville and Wheatland, Missouri) [MB Docket No. 06-88] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10566. A letter from the Acting Chief, Policy and Rules Division, Federal Communications Commission, transmitting the Commission's final rule — Unlicensed Operation in the TV Broadcast Bands [ET Docket No. 04-186] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10567. A letter from the Legal Advisor to the Bureau Chief, Media Bureau, Federal Communications Commission, transmitting the Commission's final rule — Amendment of Section 73.202(b), Table of Allotments, FM Broadcast Stations. (Carrizo Springs, Texas) [MB Docket No. 06-50] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10568. A letter from the General Counsel, Federal Energy Regulatory Commission, transmitting the Commission's final rule — Regulations for Filing Applications for Permits to Site Interstate Electric Transmission Facilities [Docket No. RM06-12-000; Order No. 689] (RIN: 1902-AD16) received November 28, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10569. A letter from the Secretary, Federal Trade Commission, transmitting the Commission's second annual report on Ethanol Market Concentration, pursuant to Section 1501(a)(2) of the Energy Policy Act of 2005; to the Committee on Energy and Commerce.

10570. A letter from the Director, Office of Congressional Affairs, Nuclear Regulatory Commission, transmitting the Commission's final rule — National Source Tracking of Sealed Sources (RIN: 3150-AH48) received November 27, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

10571. A letter from the Director, International Cooperation, Department of Defense, transmitting Pursuant to Section 27(f) of the Arms Export Control Act and Section 1(f) of Executive Order 11958, Transmittal No. 24-06 informing of an intent to sign the Visual Science and Technology for Deployable Distribution Mission Operations Simulations between the United States and Canada, pursuant to 22 U.S.C. 2767(f); to the Committee on International Relations.

10572. A letter from the Director, International Cooperation, Department of Defense, transmitting Pursuant to Section 27(f) of the Arms Export Control Act and Section 1(f) of Executive Order 11958, Transmittal No. 25-06 informing of an intent to sign the Battle Control System — Fixed Modernization Memorandum of Understanding between the United States and Canada, pursuant to 22 U.S.C. 2767(f); to the Committee on International Relations.

10573. A letter from the Director, International Cooperation, Department of Defense, transmitting Pursuant to Section 27(f) of the Arms Export Control Act and Section 1(f) of Executive Order 11958, Transmittal No. 26-06 informing of an intent to sign a Memorandum of Understanding Concerning an Improvement Program to the Rolling Airframe Missile Antiship Missile Defense System between the United States and Germany, pursuant to 22 U.S.C. 2767(f); to the Committee on International Relations.

10574. A letter from the Director, International Cooperation, Department of Defense, transmitting Pursuant to Section 27(f)

of the Arms Export Control Act and Section 1(f) of Executive Order 11958, Transmittal No. 27-06 informing of an intent to sign a Memorandum of Understanding Concerning Research, Development, Test and Evaluation Projects between the United States and France, pursuant to 22 U.S.C. 2767(f); to the Committee on International Relations.

10575. A letter from the Assistant Legal Adviser for Treaty Affairs, Department of State, transmitting Copies of international agreements, other than treaties, entered into by the United States, pursuant to 1 U.S.C. 112b(a); to the Committee on International Relations.

10576. A letter from the Deputy Director, Defense Security Cooperation Agency, transmitting pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, Transmittal No. 07-03, concerning the Department of the Navy's proposed Letter(s) of Offer and Acceptance to Pakistan for defense articles and services; to the Committee on International Relations.

10577. A letter from the Deputy Director, Defense Security Cooperation Agency, transmitting pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, Transmittal No. 07-07, concerning the Department of the Air Force's proposed Letter(s) of Offer and Acceptance to Korea for defense articles and services; to the Committee on International Relations.

10578. A letter from the Deputy Director, Defense Security Cooperation Agency, transmitting pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, Transmittal No. 07-09, concerning the Department of the Army's proposed Letter(s) of Offer and Acceptance to Iraq for defense articles and services; to the Committee on International Relations.

10579. A letter from the Director, Defense Security Cooperation Agency, transmitting pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, Transmittal No. 07-01, concerning the Department of the Air Force's proposed Letter(s) of Offer and Acceptance to the North Atlantic Treaty Organization for defense articles and services; to the Committee on International Relations.

10580. A letter from the Director, Defense Security Cooperation Agency, transmitting pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, Transmittal No. 07-02, concerning the Department of the Army's proposed Letter(s) of Offer and Acceptance to Pakistan for defense articles and services; to the Committee on International Relations.

10581. A letter from the Director, Defense Security Cooperation Agency, transmitting pursuant to the reporting requirements of Section 36(b)(1) of the Arms Export Control Act, as amended, Transmittal No. 07-08, concerning the Department of the Air Force's and Navy's proposed Letter(s) of Offer and Acceptance to Greece for defense articles and services; to the Committee on International Relations.

10582. A letter from the Assistant Secretary for Export Administration, Bureau of Industry and Security, Department of Commerce, transmitting the Department's final rule — Implementation of the Understandings Reached at the June 2006 Australia Group (AG) Plenary Meeting; Clarifications and Corrections; Additions to the List of States Parties to the Chemical Weapons Convention (CWC) [Docket No. 061027281-6281-01] (RIN: 0694-AD86) received November 27, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on International Relations.

10583. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting a copy of Presidential

Determination No. 2007-04, Waiving Prohibition on United States Military Assistance with Respect to Comoros and Saint Kitts and Nevis; to the Committee on International Relations.

10584. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting the Department's final rule — Intercountry Adoption — Department Issuance of Certification in Hague Convention Adoption Cases (RIN: 1400-AC19) received October 25, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on International Relations.

10585. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting pursuant to section 36(d) of the Arms Export Control Act, certification regarding the proposed manufacturing license agreement for the manufacture of significant military equipment in the Government of Japan (Transmittal No. DDTC 057-06); to the Committee on International Relations.

10586. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting pursuant to section 3(d) of the Arms Export Control Act, certification regarding the proposed transfer of major defense equipment from the Government of Canada (Transmittal No. RSAT-11-06); to the Committee on International Relations.

10587. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting pursuant to section 3(d) of the Arms Export Control Act, certification regarding the proposed transfer of major defense equipment from the Government of Spain (Transmittal No. RSAT-08-06); to the Committee on International Relations.

10588. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting pursuant to section 36(c) of the Arms Export Control Act, certification regarding the proposed license for the export of defense articles and services to the Government of Singapore (Transmittal No. DDTC 070-06); to the Committee on International Relations.

10589. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting pursuant to section 36(c) of the Arms Export Control Act, certification regarding the proposed license for the export of defense articles and services to the Government of France (Transmittal No. DDTC 069-06); to the Committee on International Relations.

10590. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting pursuant to section 36(c) of the Arms Export Control Act, certification regarding the proposed license for the export of defense articles and services to the Government of South Korea (Transmittal No. DDTC 071-06); to the Committee on International Relations.

10591. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting pursuant to section 36(c) of the Arms Export Control Act, certification regarding the proposed license for the export of defense articles and services to the Government of Belgium (Transmittal No. DDTC 066-06); to the Committee on International Relations.

10592. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting pursuant to section 36(c) of the Arms Export Control Act, certification regarding the proposed license for the export of defense articles and services to the Government of Israel (Transmittal No. DDTC 041-06); to the Committee on International Relations.

10593. A letter from the Assistant Secretary for Legislative Affairs, Department of

State, transmitting pursuant to section 36(c) of the Arms Export Control Act, certification regarding the proposed license for the export of defense articles and services to the Government of Mexico (Transmittal No. DDTC 076-06); to the Committee on International Relations.

10594. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting pursuant to section 36(c) of the Arms Export Control Act, certification regarding the proposed license for the export of defense articles and services to the Government of Singapore (Transmittal No. DDTC 073-06); to the Committee on International Relations.

10595. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting pursuant to section 36(c) of the Arms Export Control Act, certification regarding the proposed license for the export of defense articles and services to the Government of the United Kingdom (Transmittal No. DDTC 077-06); to the Committee on International Relations.

10596. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting pursuant to section 36(c) of the Arms Export Control Act, certification regarding the proposed license for the export of defense articles and services to the Government of the United Kingdom (Transmittal No. DDTC 074-06); to the Committee on International Relations.

10597. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting pursuant to section 36(c) of the Arms Export Control Act, certification regarding the proposed license for the export of defense articles and services to the Government of Sweden (Transmittal No. DDTC 060-06); to the Committee on International Relations.

10598. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting pursuant to section 36(c) of the Arms Export Control Act, certification regarding the proposed license for the export of defense articles and services to the Government of the United Kingdom (Transmittal No. DDTC 021-06); to the Committee on International Relations.

10599. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting pursuant to section 36(c) and (d) of the Arms Export Control Act, certification regarding the proposed transfer of major defense articles or defense services to the Government of Canada (Transmittal No. DDTC 065-06); to the Committee on International Relations.

10600. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting pursuant to section 36(c) and (d) of the Arms Export Control Act, certification regarding the proposed transfer of major defense articles or defense services to the Government of the United Kingdom (Transmittal No. DDTC 072-06); to the Committee on International Relations.

10601. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting pursuant to section 36(c) and (d) of the Arms Export Control Act, certification regarding the proposed transfer of major defense articles or defense services to the Government of Japan (Transmittal No. DDTC 068-06); to the Committee on International Relations.

10602. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting pursuant to section 36(c) and (d) of the Arms Export Control Act, certification regarding the proposed transfer of major defense articles or defense services to the Government of Norway (Transmittal No. DDTC 062-06); to the Committee on International Relations.

10603. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting pursuant to section 36(c) and (d) of the Arms Export Control Act, certification regarding the proposed transfer of major defense articles or defense services to the Government of Canada (Transmittal No. DDTC 061-06); to the Committee on International Relations.

10604. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting a strategic plan regarding, "Establishment of Visa and Passport Security Program in the Department of State," pursuant to Public Law 108-458, section 7218; to the Committee on International Relations.

10605. A letter from the Secretary, Department of Health and Human Services, transmitting the semiannual report on the activities of the Office of Inspector General for the period April 1, 2006 through September 30, 2006, pursuant to 5 U.S.C. app. (Insp. Gen. Act) section 5(b); to the Committee on Government Reform.

10606. A letter from the Secretary, Department of the Interior, transmitting the semiannual report on the activities of the Office of Inspector General for the period April 1, 2006 through September 30, 2006, pursuant to 5 U.S.C. app. (Insp. Gen. Act) section 5(b); to the Committee on Government Reform.

10607. A letter from the Administrator, Agency for International Development, transmitting the semiannual report on the activities of the Inspector General for the period ending September 30, 2006, pursuant to 5 U.S.C. app. (Insp. Gen. Act) section 5(b); to the Committee on Government Reform.

10608. A letter from the White House Liaison, Department of Health and Human Services, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Government Reform.

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10610. A letter from the White House Liaison, Department of Health and Human Services, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Government Reform.

10611. A letter from the White House Liaison, Department of Health and Human Services, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Government Reform.

10612. A letter from the White House Liaison, Department of Health and Human Services, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Government Reform.

10613. A letter from the Secretary, Department of Homeland Security, transmitting the semiannual report of the Inspector General for the period April 1, 2006 through September 30, 2006; to the Committee on Government Reform.

10614. A letter from the Acting General Deputy General Counsel, Department of Housing and Urban Development, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Government Reform.

10615. A letter from the Human Resources Specialist, Department of Labor, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Government Reform.

10616. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting the Department's Annual Report for 2006 on the Implementation of the Federal Financial Assistance Management Improvement Act of 1999, pursuant to Public Law 106-107, section 5 (113 Stat. 1488); to the Committee on Government Reform.

10617. A letter from the Secretary, Department of Transportation, transmitting the Department's annual report for FY 2005 prepared in accordance with Section 203 of the Notification and Federal Employee Anti-Discrimination and Retaliation Act of 2002 (No FEAR Act), Public Law 107-174; to the Committee on Government Reform.

10618. A letter from the Secretary, Department of Veterans Affairs, transmitting the semiannual report on activities of the Inspector General for the period April 1, 2006, through September 30, 2006, pursuant to 5 U.S.C. app. (Insp. Gen. Act) section 5(b); to the Committee on Government Reform.

10619. A letter from the Secretary, Department of the Treasury, transmitting two Semiannual Reports which were prepared separately by Treasury's Office of Inspector General (OIG) and the Treasury Inspector General for Tax Administration (TIGTA) for the period ended September 30, 2006, pursuant to 5 U.S.C. app. (Insp. Gen. Act) section 5(b); to the Committee on Government Reform.

10620. A letter from the Special Assistant to the President and Director, Office of Administration, Executive Office of the President, transmitting the White House personnel report for the fiscal year 2006; to the Committee on Government Reform.

10621. A letter from the Chairman, Federal Communications Commission, transmitting the Commission's Fiscal Year 2006 Performance and Accountability Report required under the Accountability for Tax Dollars Act of 2002; to the Committee on Government Reform.

10622. A letter from the Chairman, Federal Election Commission, transmitting the semiannual report of activities of the Inspector General covering the period April 1, 2006 through September 30, 2006, pursuant to 5 U.S.C. app. (Insp. Gen. Act) section 5(b); to the Committee on Government Reform.

10623. A letter from the Acting Senior Procurement Executive, OCAO, General Services Administration, transmitting the Administration's final rule — Federal Acquisition Regulation; Federal Acquisition Circular 2005-14; Introduction [Docket FAR-2-6-0023, Sequence 7] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Government Reform.

10624. A letter from the Chief Executive Officer, Millennium Challenge Corporation, transmitting the semiannual report on activities of the Office of Inspector General for the period April 1, 2006, through September 30, 2006; to the Committee on Government Reform.

10625. A letter from the Administrator, National Aeronautics and Space Administration, transmitting the semiannual report of the Inspector General of the National Aeronautics and Space Administration for the period ending September 30, 2006, pursuant to 5 U.S.C. app. (Insp. Gen. Act) section 5(b); to the Committee on Government Reform.

10626. A letter from the Assistant Administrator for Legislative Affairs, National Aeronautics and Space Administration, transmitting a copy of the Administration's first annual report on Notification and Federal Employee Anti-Discrimination and Retaliation (No FEAR) Act; to the Committee on Government Reform.

10627. A letter from the Chairman, National Credit Union Administration, transmitting the semiannual report on the activities of the Inspector General for April 1, 2006, through September 30, 2006, pursuant to 5 U.S.C. app. (Insp. Gen. Act) section 8G(h)(2); to the Committee on Government Reform.

10628. A letter from the Chairman, National Endowment for the Arts, transmitting the Semiannual Report of the Inspector General and the Semiannual Report on Final Ac-

tion Resulting from Audit Reports for the period April 1, 2006 through September 30, 2006, pursuant to 5 U.S.C. app. (Insp. Gen. Act) section 5(b); to the Committee on Government Reform.

10629. A letter from the Director, Office of Personnel Management, transmitting the semiannual report on the activities of the Inspector General and the Management Response for the period of April 1, 2006 to September 30, 2006, pursuant to 5 U.S.C. app. (Insp. Gen. Act) section 5(b); to the Committee on Government Reform.

10630. A letter from the Chairman, Railroad Retirement Board, transmitting the semiannual report on activities of the Office of Inspector General for the period April 1, 2006, through September 30, 2006, pursuant to 5 U.S.C. app. (Insp. Gen. Act) section 5(d); to the Committee on Government Reform.

10631. A letter from the Chairman, Securities and Exchange Commission, transmitting the semiannual report on activities of the Inspector General for the period of April 1, 2006 through September 30, 2006 and the Management Response for the same period, pursuant to 5 U.S.C. app. (Insp. Gen. Act) section 5(b); to the Committee on Government Reform.

10632. A letter from the Clerk of the House of Representatives, transmitting a copy of the Fourth Report of the Advisory Committee on the Records of Congress for the period January 1, 2001 to December 31, 2006, pursuant to Public Law 101-509, section 2703; (H. Doc. No. 109-156); to the Committee on Government Reform and ordered to be printed.

10633. A letter from the Director, Office of Sustainable Fisheries, NMFS, Department of Commerce, transmitting the Department's final rule — Fisheries of the Exclusive Economic Zone Off Alaska; Atka Mackerel in the Central Aleutian District of the Bering Sea and Aleutian Islands Management Area [Docket No. 060216045-6045-01; I.D. 092106G] received October 17, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Resources.

10634. A letter from the Director, Office of Sustainable Fisheries, NMFS, Department of Commerce, transmitting the Department's final rule — Fisheries of the Economic Exclusive Zone Off Alaska; Shallow-Water Species Fishery by Vessels Using Trawl Gear in the Gulf of Alaska [Docket No. 060216044-6044-01; I.D. 092206E] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Resources.

10635. A letter from the Director, Office of Sustainable Fisheries, NMFS, Department of Commerce, transmitting the Department's final rule — Fisheries of the Northeastern United States; Summer Flounder Fishery; Commercial Quota Harvested for Massachusetts [Docket No. 051104293-5344-02; I.D. 092206D] received October 17, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Resources.

10636. A letter from the Assistant Secretary for Export Administration, Bureau of Industry and Security Administration, Department of Commerce, transmitting the Department's final rule — Imposition of Foreign Policy Controls on Surreptitious Communications Intercepting Devices [Docket No. 050428118-5118-01] (RIN: 0694-AC82) received November 27, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on International Relations.

10637. A letter from the Assistant Secretary for Export Administration, Bureau of Industry and Security Administration, Department of Commerce, transmitting the Department's final rule — Addition of "Montenegro" and "Serbia" as separate countries in the Export Administration Regulations based on U.S. recognition of Montenegro as a sovereign state [Docket No. 061101286-6286-01] (RIN: 0694-AD85) received November 27, 2006,



pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on International Relations.

10638. A letter from the Staff Director, Commission on Civil Rights, transmitting a copy of the charter of the California State Advisory Committee to the Commission on Civil Rights; to the Committee on the Judiciary.

10639. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Safety Zone; Fireworks Display, Motts Channel, Wrightsville Beach, NC [CGD05-06-106] (RIN: 1625-AA00) received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10640. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Safety Zone; Sanibel Island Bridge Span C, Ft. Myers Beach, FL [COTP St. Petersburg 06-220] (RIN: 1625-AA00) received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10641. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Safety Zone; Potomac River, Alexandria Channel, DC [CGD05-06-109] (RIN: 1625-AA00) received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10642. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Safety Zone; Cochecho River Dredging Project, Cochecho River, NH [CGD01-06-131] (RIN: 1625-AA00) received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10643. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Safety Zone; Kealakekua Bay, HI [COTP Honolulu 06-007] (RIN: 1625-AA00) received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10644. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Safety Zone; St. Louis River/Duluth/Interlake Tar [CGD09-06-122] (RIN: 1625-AA00) received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10645. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Safety Zone; Sanibel Island Bridge Span A, Ft. Myers Beach, FL [COTP St. Petersburg 06-219] (RIN: 1625-AA00) received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10646. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Safety Zone; Caloosahatchee River, FL [COTP Sector St. Petersburg 06-195] (RIN: 0625-AA00) received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10647. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Safety Zone; Albert Witted Air Show, Tampa Bay, FL [COTP Sector St. Petersburg 06-175] (RIN: 1625-AA00) received December 5, 2006, pursuant to

5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10648. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Safety Zone Regulations; Tacoma Narrows, WA [CGD13-06-047] (RIN: 1625-AA00) received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10649. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Safety Zone; Channel Closure for Bridge Construction Rehabilitation, Bayville Bridge at Mile 0.1, Mill Creek, Town of Oyster Bay, Nassau County, NY [CGD01-06-116] (RIN: 1625-AA00) received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10650. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Drawbridge Operation Regulations; New Jersey Intracoastal Waterway, Manasquan River, NJ [CGD05-05-131] (RIN: 1625-AA09) received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10651. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Drawbridge Operation Regulations; St. Croix River, Prescott, WI [CGD08-06-021] (RIN: 0625-AA00) received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10652. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Drawbridge Operation Regulations; Missouri River, Iowa, Kansas, Missouri [CGD08-06-002] (RIN: 1625-AA00) received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10653. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Drawbridge Operation Regulations; Thames River, New London, CT [CGD01-06-122] (RIN: 1625-AA09) received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10654. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Drawbridge Operation Regulations; Chincoteague Channel, Chincoteague, VA [CGD05-06-002] (RIN: 1625-AA09) received December 5, 2005, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10655. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Drawbridge Operation Regulations; S.E. Third Avenue, Andrews Avenue, Marshall/Seventh Avenue and Davie Boulevard/S.W. Twelfth Steet bridges, New River and New River South Fork, Miles 1.4, 2.3, 2.7, and 0.9 at Fort Lauderdale, FL [CGD07-06-019] (RIN: 1625-AA09) received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10656. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Drawbridge Operation Regulations; Saugus River, Lynn and Revere, MA [CGD01-06-051] (RIN: 1625-AA09) received December 5, 2006, pursuant to 5

U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10657. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Drawbridge Operation Regulations; Jamaica Bay and Connecting Waterways, Queens, NY [CGD01-06-033] (RIN: 1625-AA09) received December 5, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10658. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; Fuji Heavy Industries, Ltd. FA-2006 Series Airplanes [Docket No. FAA-2006-25259; Directorate Identifier 2006-CE-36-AD; Amendment 39-14783; AD 2006-20-13] (RIN: 2120-AA64) received November 14, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10659. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Modification of Class D Airspace; Modification to Class E; Clovis, NM [Docket No. FAA-2006-25499; Airspace Docket No. 06-ASW-09] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10660. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Modification of Class E Airspace; Half Moon Bay, CA [Docket No. FAA-2006-24781; Airspace Docket No. 06-AWP-8] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10661. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Amendment to Class D Airspace; Provo, UT [Docket No. FAA-2006-25647; Airspace Docket No. 06-AWP-14] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10662. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Amendment to Class E Airspace; Provo, UT [Docket No. FAA-2006-24234; Airspace Docket No. 06-AWP-5] (RIN: 2120-AA66) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10663. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Revision of Class E Airspace; Barter Island, AK [Docket No. FAA-2006-23714; Airspace Docket No. 06-AAL-07] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10664. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Revocation of Class E2 Surface Area; Elko, NV [Docket No. FAA-2006-25252; Airspace Docket No. 06-AWP-12] (RIN: 2120-AA66) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10665. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Revocation of Class D Airspace; Elko, NV [Docket No. FAA-2006-24243; Airspace Docket No. 06-AWP-11] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10666. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule —

Amendment to Class E Airspace; Provo, UT [Docket No. FAA-2006-24234; Airspace Docket No. 06-AWP-5] (RIN: 2120-AA66) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10667. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Establishment of Class D and E Airspace; Amendment of Class Airspace; Leesburg, FL [Docket No. FAA-2006-23866; Airspace Docket No. 06-ASO-3] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10668. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Establishment of Class E Airspace; Mooresville, NC [Docket No. FAA-2006-24858; Airspace Docket No. 06-ASO-8] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10669. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Establishment of Class E Airspace; Willow, AK [Docket No. FAA-2006-23709; Airspace Docket No. 06-AAL-02] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10670. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Revision of Class E Airspace; Adak, AK [Docket No. FAA-2006-24003; Airspace Docket No. 06-AAL-12] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10671. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Modification of Class E Airspace; Wellington, KS [Docket No. FAA-2006-24869; Airspace Docket No. 06-ACE-4] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10672. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Modification of Class E Airspace; Kaiser/Lake Ozark, MO [Docket No. FAA-2006-25008; Airspace Docket No. 06-ACE-6] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10673. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Modification of Class E Airspace; Mason City, IA [Docket No. FAA-2006-24370; Airspace Docket No. 06-ACE-3] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10674. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Modification of Class E Airspace; Scottsbluff, NE [Docket No. FAA-2006-25007; Airspace Docket No. 06-ACE-5] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10675. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Modification of Class E Airspace; Keokuk, IA [Docket No. FAA-2006-25009; Airspace Docket No. 06-ACE-7] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10676. A letter from the Program Analyst, FAA, Department of Transportation, trans-

mitting the Department's final rule — Establishment of Class E5 Airspace; Higginsville, MO [Docket No. FAA-2006-25059; Airspace Docket No. 06-ACE-8] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10677. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Modification of Class E Airspace; West Plains, MO [Docket No. FAA-2006-25502; Airspace Docket No. 06-ACE-10] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10678. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Revision of Class E Airspace; Eagle, CO [Docket No. FAA-2006-24467; Airspace Docket No. 06-ANM-2] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10679. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Amendment to Class D Airspace; Broomfield, CO [Docket No. FAA-2006-25153; Airspace Docket No. 06-AWP-10] (RIN: 2120-AA66) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10680. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; Boeing Model 757-200, -200PF, and -200CB Series Airplanes [Docket No. FAA-2006-24697; Directorate Identifier 2006-NM-045-AD; Amendment 39-14781; AD 2006-20-11] (RIN: 2120-AA64) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10681. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; Embraer Brasileira de Aeronautica S.A. (EMBRAER) Model EMB-145, -145ER, -145MR, -145LR, -145XR, -145MP, and -145EP Airplanes [Docket No. FAA-2005-23145; Directorate Identifier 2000-NM-215-AD; Amendment 39-14777; AD 2006-20-08] (RIN: 2120-AA64) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10682. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; McDonnell Douglas Model 717-200 Airplanes [Docket No. FAA02006-24256; Directorate Identifier 2006-NM-010-AD; Amendment 39-14782; AD 2006-20-12] (RIN: 2120-AA64) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10683. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; Raytheon (Beech) Model 400, 400A, and 400T Series Airplanes; and Raytheon (Mitsubishi) Model MU-300 Airplanes [Docket No. FAA-2006-26004; Directorate Identifier 2006-NM-212-AD; Amendment 39-14785; AD 2006-21-12] (RIN: 2120-AA64) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10684. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; Boeing Model 737 Airplanes [Docket No. FAA-2006-23815; Directorate Identifier 2005-NM-222-AD; Amendment 39-14784; AD 2006-21-01] (RIN: 2120-AA64) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10685. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; Airbus Model A340-541 and -642 Airplanes [Docket No. FAA-2006-25722; Directorate Identifier 2006-NM-141-AD; Amendment 39-14749; AD 2006-18-10] (RIN: 2120-AA64) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10686. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; McDonnell Douglas Model DC-9-14, DC-9-15, and DC-9-15F Airplanes; Model DC-9-21 Airplanes; Model DC-9-30 Series Airplanes; Model DC-9-41 Airplanes; and Model DC-9-51 Airplanes [Docket No. FAA-2006-24585; Directorate Identifier 2004-NM-275-AD; Amendment 39-14743; AD 2006-18-05] (RIN: 2120-AA64) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10687. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; Embraer Brasileira de Aeronautica S.A. (EMBRAER) Model ERJ 170 Airplanes [Docket No. FAA-2005-22125; Directorate Identifier 2005-NM-130-AD; Amendment 39-14745; AD 2006-18-07] (RIN: 2120-AA64) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10688. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; Airbus Model A318, A319, A320, and A321 Airplanes [Docket No. FAA-2006-24199; Directorate Identifier 2006-NM-025-AD; Amendment 39-14744; AD 2006-18-06] (RIN: 2120-AA64) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10689. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; Goodyear Aviation Tires, Part Number 217K22-1, Installed on Various Transport Category Airplanes, Including But Not Limited to Bombardier Model BD-700-1A10 and BD-700-1A11 Airplanes; and Gulfstream Model G-1159, G-1159A, G-1159B, G-IV, GIV-X, GV, and GV-SP Series Airplanes [Docket No. FAA-2006-24667; Directorate Identifier 2006-NM-009-AD; Amendment 39-14746; AD 2006-18-08] (RIN: 2120-AA64) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10690. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; Rolls-Royce Deutschland Ltd & Co KG Tay 650-15 and Tay 651-54 Turbofan Engines [Docket No. FAA-2006-25513; Directorate Identifier 99-NE-61-AD; Amendment 39-14753; AD 2006-18-14] (RIN: 2120-AA64) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10691. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; Gulfstream Model GV and GV-SP Series Airplanes [Docket No. FAA-2006-24951; Directorate Identifier 2005-NM-184-AD; Amendment 39-14752; AD 2006-18-13] (RIN: 2120-AA64) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10692. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; Saab Model SAAB-

Fairchild SF340A (SAAB/SF340A) and SAAB 340B Airplanes [Docket No. 2003-NM-114-AD; Amendment 39-14751; AD 2006-18-12] (RIN: 2120-AA64) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10693. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; Hartzell Propeller Inc. (HC-(Y)Y—) Series Propellers [Docket No. FAA-2006-25244; Directorate Identifier 2006-NE-25-AD; Amendment 39-14754; AD 2006-18-15] (RIN: 2120-AA64) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10694. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; Raytheon Aircraft Company Model 390 Airplanes [Docket No. FAA-2006-24640; Directorate Identifier 2006-CE-26-AD; Amendment 39-14755; AD 2006-18-16] (RIN: 2120-AA64) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10695. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; Boeing Model 747-400, 747-400D, and 747-400F Series Airplanes [Docket No. FAA-2006-23873; Directorate Identifier 2005-NM-110-AD; Amendment 39-14756; AD 2006-18-17] (RIN: 2120-AA64) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10696. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; Arrow Falcon Exporters, Inc. (previously Utah State University) [Docket No. FAA-2006-25097; Directorate Identifier 2005-SW-19-AD; Amendment 39-14762; AD 2006-19-05] (RIN: 2120-AA64) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10697. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Standard Instrument Approach Procedures, Weather Takeoff Minimums; Miscellaneous Amendments [Docket No. 30513; Amdt. No. 3184] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10698. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Standard Instrument Approach Procedures; Miscellaneous Amendments [Docket No. 3014; Amdt. 3185] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10699. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Additional Types of Child Restraints Systems That May Be Furnished and Used on Aircraft; Corrections [Docket No. 2006-25334; Amendment Nos. 125-51 and 135-106] (RIN: 2120-AI76) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10700. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Standard Instrument Approach Procedures, Weather Takeoff Minimums; Miscellaneous Amendments [Docket No. 30508, Amdt. 3180] received December 4, 2005, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10701. A letter from the Program Analyst, FAA, Department of Transportation, trans-

mitting the Department's final rule — Standard Instrument Approach Procedures, Weather Takeoff Minimums; Miscellaneous Amendments [Docket No. 30515, Amdt. 3187] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10702. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Standard Instrument Approach Procedures, Weather Takeoff Minimums; Miscellaneous Amendments [Docket No. 30506, Amdt. 3178] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10703. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Standard Instrument Approach Procedures, Weather Takeoff Minimums; Miscellaneous Amendments [Docket No. 30517, Amdt. No. 3188] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10704. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Standard Instrument Approach Procedures; Miscellaneous Amendments [Docket No. 30518; Amdt. No. 3189] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10705. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; Pratt & Whitney Canada Turboprop Engines [Docket No. FAA-2006-23807; Directorate Identifier 2005-NE-51-AD; Amendment 39-14763; AD 2006-19-06] (RIN: 2120-AA64) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10706. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; Fuji Heavy Industries, Ltd. FA-200 Series Airplanes [Docket No. FAA-2006-25259; Directorate Identifier 2006-CE-36-AD; Amendment 39-14783; AD 2006-20-13] (RIN: 2120-AA64) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10707. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Revisions to the Civil Penalty Inflation Adjustment Rule and Tables; Correction [Docket No. FAA-2002-11483; Amendment No. 13-33] (RIN: 2120-A152) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10708. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Anti-drug and Alcohol Misuse Prevention Programs for Personnel Engaged in Specific Aviation Activities [Docket No. FAA-2002-11301; Amendment No. 121-324] (RIN: 2120-AH14) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10709. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Disqualification for Airman and Medical Certification Holders Based on Alcohol Violations and Refusals To Submit to Drug or Alcohol Testing [Docket No. FAA-2004-19835] (RIN: 2120-AH82) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10710. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Dis-

qualification for Airman and Airman Medical Certificate Holders Based on Alcohol Violations or Refusals to Submit to Drug and Alcohol Testing [Docket No. FAA-2004-19835; Amendment No. 61-114, 63-34, 65-47, 67-19, 91-291, 121-325, 135-105] (RIN: 2120-AH82) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10711. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airspace Designations; Incorporation by Reference [Docket No. 29334; Amendment 71-38] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10712. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Thermal/Acoustic Insulation Installed on Transport Category Airplanes [Docket No. 2005-23462] (RIN: 2120-AI64) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10713. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Removal of References to Part 123 from 14 CFR Part 43 — received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10714. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Use of Additional Portable Oxygen Concentrator Devices Onboard Aircraft [Docket No. FAA-2004-18596; SFAR 106] (RIN: 2120-AI81) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10715. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Standard Instrument Approach Procedures; Miscellaneous Amendments [Docket No. 30516; Amdt. No. 3186] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10716. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — IFR Altitudes; Miscellaneous Amendments [Docket No. 30510; Amdt. No. 463] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10717. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Standard Airworthiness Certification of New Aircraft; Correction [Docket No. FAA-2003-14825; Amendment No. 21-88, 91-293] (RIN: 2120-AH90) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10718. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Licensing and Safety Requirements for Launch; Correction [Docket No. FAA-2000-7953; Amendment Nos. 401-4, 406-3, 413-7, 415-4, 417-0] (RIN: 2120-AG37) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10719. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — IFR Altitudes; Miscellaneous Amendments [Docket No. 30496; Amdt. No. 462] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10720. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule —

Standard Instrument Approach Procedures, Weather Takeoff Minimums; Miscellaneous Amendments [Docket No. 30511; Amdt. No. 3182] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10721. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Standard Instrument Approach Procedures; Miscellaneous Amendments [Docket No. 30512; Amdt. No. 3183] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10722. A letter from the Chairman, Surface Transportation Board, transmitting the Board's final rule — Major Issues in Rail Rate Cases — received December 8, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10723. A letter from the Chairman, Surface Transportation Board, transmitting the Board's final rule — Public Participation in Class Exemption Proceedings — received December 8, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

10724. A letter from the Chairman, John F. Kennedy Center for the Performing Arts, transmitting the Center's audited financial statements for the period ending October 3, 2004 and October 2, 2005, pursuant to 20 U.S.C. 761(c); to the Committee on Transportation and Infrastructure.

10725. A letter from the Acting General Counsel, Small Business Administration, transmitting the Administration's final rule — Small Business Size Standards; Security Guards and Patrol Services Industry (RIN: 3245-AF28) received November 14, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Small Business.

10726. A letter from the Acting General Counsel, Small Business Administration, transmitting the Administration's final rule — Small Business Size Standards; Surety Bond Guarantee Program (RIN: 3245-AE81) received November 14, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Small Business.

10727. A letter from the Director of Regulations Management, Department of Veterans Affairs, transmitting the Department's final rule — Phase-In of Full Concurrent Receipt of Military Retired Pay and Veterans Disability Compensation for Certain Military Retirees (RIN: 2900-AM13) received November 29, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Veterans' Affairs.

10728. A letter from the Director of Regulations Management, Department of Veterans Affairs, transmitting the Department's final rule — Medical: Informed Consent — Extension of Time Period and Modification of Witness Requirement for Signature Consent (RIN: 2900-AM19) received November 28, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Veterans' Affairs.

10729. A letter from the Secretary, Department of Labor, transmitting the Department's thirteenth report on the impact of the Andean Trade Preference Act on U.S. trade and employment for 2006, pursuant to 19 U.S.C. 3205; to the Committee on Ways and Means.

10730. A letter from the Fiscal Assistant Secretary, Department of the Treasury, transmitting a copy of a draft bill to provide the Department of the Treasury with the authority to complete the reimbursement of the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund (the Social Security Trust Funds) for certain bookkeeping errors by the Social Security Administration; to the Committee on Ways and Means.

10731. A letter from the Chief, Publications and Regulations, Internal Revenue Service, transmitting the Service's final rule — Erickson Post Acquisition, Inc. v. Commissioner [Docket Number: 8218-00; T.C. Memo. 2003-218] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

10732. A letter from the Chief, Publications and Regulations, Internal Revenue Service, transmitting the Service's final rule — Treatment of Disregarded Entities Under Section 752 [TD 9289] (RIN: 1545-BD48) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

10733. A letter from the Chief, Publications and Regulations, Internal Revenue Service, transmitting the Service's final rule — Computation of taxable income from sources within the United States and from other sources and activities [Rev. Proc. 2006-42] received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

10734. A letter from the Acting Regulations Officer, Social Security Administration, transmitting the Administration's final rule — Exemption of Work Activity as a Basis for a Continuing Disability Review [Docket No. SSA-2006-0101] (RIN: 0960-AE93) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

10735. A letter from the Acting Regulations Officer, Social Security Administration, transmitting the Administration's final rule — Rules for the Issuance of Work Report Receipts, Payment of Benefits for Trial Work Period Service Months After a Fraud Conviction Changes to the Student Earned Income Exclusion, and Expansion of the Reentitlement Period for Childhood Disability Benefits [Docket No. SSA-2006-0099] (RIN: 0960-AG10) received December 4, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

10736. A letter from the Deputy Chief Counsel for Regulations, TSA, Department of Homeland Security, transmitting the Department's final rule — Air Cargo Security Requirements; Compliance Dates; Amendment [Docket No. TSA-2004-19515; Amendment Nos. 1544-6, 1546-3, and 1548-3] (RIN: 1652-AA52) received October 24, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Homeland Security.

10737. A letter from the Chief, Border Security Regulations Branch, CBP, Department of Homeland Security, transmitting the Department's final rule — Documents Required for Travelers Departing From or Arriving in the United States at Air Ports-of-Entry from within the Western Hemisphere (RIN: 1651-AA66) received November 21, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Homeland Security.

10738. A letter from the Regulations Coordinator, Department of Health and Human Services, transmitting the Department's final rule — Medicare Program; Notification of Hospital Discharge Appeal Rights [CMS-4105-F] (RIN: 0938-AO41) received November 27, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); jointly to the Committees on Energy and Commerce and Ways and Means.

10739. A letter from the Regulations Coordinator, Department of Health and Human Services, transmitting the Department's final rule — Medicare and Medicaid Programs; Hospital Conditions of Participation; Requirements for History and Physical Examinations; Authentication of Verbal Orders; Securing Medications; and Postanesthesia Evaluations [CMS-3122-F] (RIN: 0938-AM88) received November 27, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); jointly to the Committees on Energy and Commerce and Ways and Means.

10740. A letter from the Regulations Coordinator, CMS, Department of Health and Human Services, transmitting the Department's final rule — Medicare and Medicaid Programs; Hospital Conditions of Participation: Patients' Rights [CMS-3018-F] (RIN: 0938-AN30) received December 8, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); jointly to the Committees on Ways and Means and Energy and Commerce.

10741. A letter from the Regulations Coordinator, Department of Health and Human Services, transmitting the Department's final rule — Medicare and Medicaid Programs; Programs of All-inclusive Care for the Elderly (PACE); Program Revisions [CMS-1201-F] (RIN: 0938-AN83) received December 8, 2006, pursuant to 5 U.S.C. 801(a)(1)(A); jointly to the Committees on Ways and Means and Energy and Commerce.

10742. A letter from the Secretary, Department of Health and Human Services, transmitting the Department's report entitled, "the OASIS study: The Costs and Benefits Associated With The Collection of Outcome and Assessment Information Set (OASIS) Data on Private Pay Home Health Patients" as required by section 704 of the Medicare Prescription Drug, Improvement, and Modernization Act of 2003; jointly to the Committees on Ways and Means and Energy and Commerce.

#### REPORTS OF COMMITTEES ON PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XIII, reports of committees were delivered to the Clerk for printing and reference to the proper calendar, as follows:

Mr. SAXTON: Joint Economic Committee. Report of the Joint Economic Committee on the 2006 Economic Report of the President (Rept. 109-726). Referred to the Committee of the Whole House on the State of the Union.

Mr. PUTNAM: Committee on Rules. House Resolution 1105. Resolution providing for consideration of the joint resolution (H.J. Res. 102) making further continuing appropriations for the fiscal year 2007, and for other purposes (Rept. 109-727). Referred to the House Calendar.

#### DISCHARGE OF COMMITTEE

Pursuant to clause 2 of rule XII the Committees on the Judiciary and Transportation and Infrastructure discharged from further consideration. H.R. 2567 referred to the Committee of the Whole House on the State of the Union.

Pursuant to clause 2 of rule XII the Committee Commerce discharged from further consideration. H.R. 3509 referred to the Committee of the Whole House on the State of the Union.

Pursuant to clause 2 of rule XII the Committees on Science and Energy and Commerce discharged from further consideration. H.R. 4941 referred to the Committee of the Whole House on the State of the Union.

Pursuant to clause 2 of rule XII the Committees on Homeland Security and Science discharged from further consideration. H.R. 5316 referred to the Committee of the Whole House on the State of the Union.

REPORTED BILL SEQUENTIALLY  
REFERRED

Under clause 2 of rule XII, bills and reports were delivered to the Clerk for printing, and bills referred as follows:

Mr. BARTON of Texas: Committee on Energy and Commerce. H.R. 2567. A bill to amend the Federal Hazardous Substances Act to require engine coolant and antifreeze to contain a bittering agent so as to render it unpalatable, with an amendment; referred to the Committees on the Judiciary, and Transportation and Infrastructure for a period ending not later than December 8, 2006, for consideration of such provisions of the bill and amendment as fall within the jurisdiction of those committees pursuant to clause 1(1), rule X and clause 1(r), rule X respectively (Rept. 109-730, Pt. 1). Ordered to be printed.

Mr. SENSENBRENNER: Committee on the Judiciary. H.R. 3509. A bill to establish a statute of repose for durable goods used in a trade or business, with an amendment; referred to the Committee on Energy and Commerce for a period ending not later than December 8, 2006, for consideration of such provisions of the bill and amendment as fall within the jurisdiction of that committee pursuant to clause 1(f), rule X (Rept. 109-728, Pt. 1). Ordered to be printed.

Mr. KING of New York: Committee on Homeland Security. H.R. 4941. A bill to reform the science and technology programs and activities of the Department of Homeland Security, and for other purposes, with an amendment; referred to the Committees on Science, and Energy and Commerce for a period ending not later than December 8, 2006 for consideration of such provisions of the bill and amendment as fall within the jurisdiction of those committees pursuant to clause 1(o), rule X and clause 1(f), rule X, respectively (Rept. 109-729, Pt. 1). Ordered to be printed.

Mr. YOUNG of Alaska: Committee on Transportation and Infrastructure. H.R. 5316. A bill to reestablish the Federal Emergency Management Agency as a cabinet-level independent establishment in the executive branch that is responsible for the Nation's preparedness for, response to, recovery from, and mitigation against disasters, and for other purposes, with an amendment; referred to the Committee on Science for a period ending not later than December 8, 2006, for consideration of such provisions of the bill and amendment as fall within the jurisdiction of that committee pursuant to clause 1(o), rule X (Rept. 109-519, Pt. 2).

TIME LIMITATION OF REFERRED  
BILL

Pursuant to clause 2 of rule XII the following action was taken by the Speaker:

H.R. 5316. Referral to the Committee on Homeland Security extended for a period ending not later than December 8, 2006.

PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XII, public bills and resolutions were introduced and severally referred, as follows:

By Mr. THOMAS:

H.R. 6420. A bill to amend the Internal Revenue Code of 1986 to impose an excise tax on certain medical care providers that fail to provide a minimum level of charity medical care, and for other purposes; to the Committee on Ways and Means.

By Mr. GILLMOR (for himself, Mr. BARTON of Texas, and Mr. BOEHLERT):

H.R. 6421. A bill to implement the Stockholm Convention on Persistent Organic Pollutants, the Protocol on Persistent Organic Pollutants to the Convention on Long-Range Transboundary Air Pollution, and the Rotterdam Convention on the Prior Informed Consent Procedure for Certain Hazardous Chemicals and Pesticides in International Trade; to the Committee on Energy and Commerce.

By Ms. MCKINNEY:

H.R. 6422. A bill to amend the Fair Labor Standards Act of 1938 (29 U.S.C. > 206(a)(1) to reflect the actual costs of living in various regions of the country and to bring the minimum to a fair wage that can support federal workers and contractors and their families; to the Committee on Education and the Workforce.

By Mr. WALDEN of Oregon (for himself, Mr. BARTON of Texas, Mr. DEFAZIO, Mr. DOOLITTLE, Mr. DICKS, Mr. THOMPSON of California, and Mr. HASTINGS of Washington):

H.R. 6423. A bill to reauthorize the Secure Rural Schools and Community Self-Determination Act of 2000 and to offset the cost of payments to States and counties under such Act, and for other purposes; to the Committee on Ways and Means, and in addition to the Committees on Agriculture, and Resources, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. GARY G. MILLER of California (for himself and Mr. FRANK of Massachusetts):

H.R. 6424. A bill to increase the Federal Housing Administration mortgage commitment level for fiscal year 2007 to carry out the purposes of sections 238 and 519 of the National Housing Act, and for other purposes; to the Committee on Financial Services.

By Ms. ROS-LEHTINEN (for herself, Ms. DELAURO, Mr. FORTUÑO, Mr. KILDEE, and Mrs. SCHMIDT):

H.R. 6425. A bill to amend the Juvenile Justice and Delinquency Prevention Act of 1974 to improve the health and well-being of maltreated infants and toddlers through the creation of a National Court Teams Resource Center, to assist local Court Teams, and for other purposes; to the Committee on Education and the Workforce.

By Mr. BARTON of Texas (for himself and Mr. TERRY):

H.R. 6426. A bill to amend the Balanced Budget and Emergency Deficit Control Act of 1985 to provide for a sequestration on December 31, 2009, to eliminate the actual budget deficit for fiscal year 2009, and for other purposes; to the Committee on the Budget.

By Mr. LATHAM:

H.R. 6427. A bill to increase the amount in certain funding agreements relating to patents and nonprofit organizations to be used for scientific research, development, and education, and for other purposes; to the Committee on the Judiciary. considered and passed.

By Mr. BAKER (for himself and Mr. MELANCON):

H.R. 6428. A bill to authorize the Secretary of the Army to carry out certain elements of the project for hurricane and storm damage reduction, Morganza to the Gulf of Mexico, Louisiana; to the Committee on Transportation and Infrastructure. considered and passed.

By Mrs. BONO (for herself, Mr. LEWIS of California, and Mr. CALVERT):

H.R. 6429. A bill to treat payments by charitable organizations with respect to certain firefighters as exempt payments; considered and passed.

By Mr. MANZULLO (for himself and Mr. PETERSON of Minnesota):

H.R. 6430. A bill to amend section 7209 of the Intelligence Reform and Terrorism Prevention Act of 2004, and for other purposes; to the Committee on Homeland Security, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. NUNES:

H.R. 6431. A bill to direct the Secretary of Health and Human Services to approve the Change In Scope Request submitted by Family HealthCare Network to the Bureau of Primary Health Care on December 8, 2005; to the Committee on Energy and Commerce.

By Mrs. EMERSON (for herself, Mr. BERRY, Mr. ROSS, and Mr. SKELTON):

H.R. 6432. A bill to provide a clarification with respect to the Mississippi River and Tributaries project; to the Committee on Transportation and Infrastructure.

By Mr. FARR:

H.R. 6433. A bill to authorize assistance for the reconstruction and stabilization of Lebanon; to the Committee on International Relations.

By Mrs. MILLER of Michigan:

H.R. 6434. A bill to amend the Miscellaneous Trade and Technical Corrections Act of 2004 to authorize the establishment of Integrated Border Inspection Areas at the Blue Water Bridge connecting Port Huron, Michigan, and Point Edward, Ontario, Canada; to the Committee on Ways and Means, and in addition to the Committee on Homeland Security, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. UDALL of Colorado (for himself, Mr. WELLER, Mr. WAMP, and Mr. UDALL of New Mexico):

H.R. 6435. A bill to amend the Internal Revenue Code of 1986 to extend the credit for electricity produced from certain renewable resources; to the Committee on Ways and Means.

By Mr. UDALL of New Mexico:

H.R. 6436. A bill to amend the Colorado River Storage Project Act and Public Law 87-483, to authorize the construction and rehabilitation of water infrastructure in Northwestern New Mexico, to authorize the use of the reclamation fund to fund the Reclamation Water Settlements Fund, to authorize the conveyance of certain Reclamation land and infrastructure, to authorize the Commissioner of Reclamation to provide for the delivery of water, and for other purposes; to the Committee on Resources.

By Mr. ROYCE:

H. Con. Res. 502. Concurrent resolution to correct the enrollment of the bill H. R. 5682; considered and agreed to.

By Mr. GUTKNECHT:

H. Con. Res. 503. Concurrent resolution providing for the sine die adjournment of the second session of the One Hundred Ninth Congress; considered and agreed to.

By Ms. LEE (for herself, Mr. DOGGETT, Mr. AL GREEN of Texas, Ms. WATSON, Mr. PAYNE, Ms. SCHWARTZ of Pennsylvania, Mr. SERRANO, Mr. GEORGE MILLER of California, Mr. HONDA, Mr. HASTINGS of Florida, Mr. CUMMINGS, Mr. CAPUANO, Ms. CARSON, Ms. JACKSON-LEE of Texas, Mrs. TAUSCHER, Mr. HOLT, Mr. REICHERT, Mr. CROWLEY, Ms. NORTON, Mr. WEXLER, Mr. LIPINSKI, Mr. MORAN of Virginia, Mr. MCGOVERN, Ms. SCHAKOWSKY, Mr. MILLER of North Carolina, Ms. EDDIE BERNICE JOHNSON of Texas, Mr. MEEK of Florida, Mr. LANTOS, Ms. MOORE of

Wisconsin, Ms. WATERS, Mr. FATTAH, Mr. STARK, Mr. BERMAN, Mr. CLEAV-ER, Ms. KILPATRICK of Michigan, Mr. DAVIS of Illinois, Mr. WYNN, Mr. ENGEL, Mr. LEWIS of Georgia, Ms. HARMAN, Mr. COSTA, Mr. KENNEDY of Rhode Island, Mr. SHERMAN, Mr. DAVIS of Alabama, Mrs. JONES of Ohio, Mr. SCHIFF, Ms. MILLENDER-MCDONALD, Mr. FARR, Mr. MEEKS of New York, Ms. WOOLSEY, and Mr. OLVER):

H. Con. Res. 504. Concurrent resolution calling on the League of Arab States to acknowledge the genocide in the Darfur region of Sudan and to step up their efforts to stop the genocide in Darfur; to the Committee on International Relations.

By Mr. EHLERS (for himself and Ms. MILLENDER-MCDONALD):

H. Res. 1104. A resolution providing for a severance payment for employees of leadership offices and committees of the House of Representatives who are separated from employment solely and directly as a result of a change in the party holding the majority of the membership of the House; to the Committee on House Administration.

By Ms. MCKINNEY:

H. Res. 1106. A resolution Articles of Impeachment against George Walker Bush, President of the United States of America, and other officials, for high crimes and misdemeanors; to the Committee on the Judiciary.

By Mr. GUTKNECHT:

H. Res. 1107. A resolution providing for the printing of a revised edition of the Rules and Manual of the House of Representatives for the One Hundred Tenth Congress; considered and agreed to.

By Mr. BOEHNER:

H. Res. 1108. A resolution appointing a committee to inform the President; considered and agreed to.

By Mr. BURTON of Indiana:

H. Res. 1109. A resolution honoring Physicians for Peace for its efforts to foster peace and diplomacy throughout the world, and paying tribute to the life and achievements of its founder, Dr. Charles E. Horton, on the occasion of his death; to the Committee on International Relations.

By Ms. WOOLSEY (for herself, Ms. LEE, Mr. DAVIS of Illinois, Mr. OWENS, Mr. FRANK of Massachusetts, Mr. GEORGE MILLER of California, Ms. MOORE of Wisconsin, Mrs. JONES of Ohio, Ms. SCHAKOWSKY, Mr. RYAN of Ohio, Ms. WATSON, Mr. MCGOVERN, Ms. MCCOLLUM of Minnesota, Ms. SOLIS, Mr. GRIJALVA, Ms. LINDA T. SANCHEZ of California, Mr. KUCINICH, Ms. WATERS, Mr. MICHAUD, Mr. DEFazio, Mr. LYNCH, Mr. LEWIS of Georgia, Mr. PAYNE, Mr. HINCHEY, Mr. FARR, Mr. STARK, Mr. VAN HOLLEN, Mr. HOLT, Mr. BROWN of Ohio, Mr. PASCRELL,

Mrs. MALONEY, Ms. JACKSON-LEE of Texas, and Mr. FILNER):

H. Res. 1110. A resolution expressing the sense of the House of Representatives that the President should express public support for the workers' rights and protection provisions of China's "Draft Labor Contract Law" and repudiate efforts by some United States corporations and their representatives in China to diminish such rights and protection provisions; to the Committee on International Relations.

#### ADDITIONAL SPONSORS TO PUBLIC BILLS AND RESOLUTIONS

Under clause 7 of rule XII, sponsors were added to public bills and resolutions as follows:

H.R. 40: Ms. KILPATRICK of Michigan.  
H.R. 147: Ms. BORDALLO.  
H.R. 414: Mr. PETRI and Mr. LANTOS.  
H.R. 699: Mr. RAHALL.  
H.R. 1264: Mr. FORTUÑO.  
H.R. 1298: Mr. GOHMERT.  
H.R. 1507: Mrs. MCCARTHY.  
H.R. 1548: Ms. PRYCE of Ohio.  
H.R. 1642: Mr. ANDREWS.  
H.R. 1690: Ms. BORDALLO.  
H.R. 2230: Mr. TIAHRT.  
H.R. 2561: Mr. PASTOR.  
H.R. 2869: Mr. RAHALL.  
H.R. 2952: Mr. POMBO, Mrs. BONO, and Mr.

BILBRAY.

H.R. 3098: Mrs. BIGGERT.  
H.R. 3954: Mr. CRAMER and Ms. DELAURIO.  
H.R. 4033: Mr. SHERMAN and Mr. FATTAH.  
H.R. 4222: Mr. FATTAH.  
H.R. 4597: Mr. SPRATT.  
H.R. 5005: Mr. TOM DAVIS of Virginia.  
H.R. 5179: Mr. SOUDER.  
H.R. 5200: Ms. BORDALLO.  
H.R. 5312: Mr. ALLEN.  
H.R. 5557: Mr. BLUMENAUER.  
H.R. 5635: Ms. SCHWARTZ of Pennsylvania.  
H.R. 5680: Mr. TIBERI.  
H.R. 5707: Mr. PEARCE.  
H.R. 5787: Mr. DENT.  
H.R. 5850: Ms. BEAN.  
H.R. 5928: Mr. FILNER, Mr. HONDA, and Mr.

FATTAH.

H.R. 6040: Ms. FOXF.  
H.R. 6046: Ms. ROYBAL-ALLARD and Mr. OLVER.

H.R. 6064: Mr. MORAN of Virginia and Ms. DEGETTE.

H.R. 6067: Mr. BLUMENAUER.  
H.R. 6132: Mr. MCCOTTER.  
H.R. 6178: Mr. STARK.  
H.R. 6193: Mr. BARTLETT of Maryland.  
H.R. 6216: Ms. MILLENDER-MCDONALD.  
H.R. 6237: Ms. SCHAKOWSKY.  
H.R. 6269: Mr. EHLERS.  
H.R. 6309: Mr. WATT.  
H.R. 6313: Mr. TANNER, Mr. CASTLE, and Mr. CLAY.

H.R. 6327: Mr. CAMPBELL of California, Mr. CONAWAY, Mr. MCCAUL of Texas, Mrs.

MCMORRIS RODGERS, Mr. BOUSTANY, Mr. ROGERS of Michigan, Mrs. BLACKBURN, Mr. TAYLOR of North Carolina, Mrs. CAPITO, Mr. SHUSTER, Mrs. JO ANN DAVIS of Virginia, Mr. POE, Mr. DOOLITTLE, Mr. FRANKS of Arizona, Mr. GOODLATTE, Ms. BEAN, Mr. BOUCHER, Mr. HONDA, Mr. GRIJALVA, Mr. SMITH of Washington, Mr. ROSS, and Mr. SNYDER.

H.R. 6328: Mr. FRANK of Massachusetts.

H.R. 6373: Mr. FLAKE.

H.R. 6384: Mr. BOREN.

H.R. 6404: Mr. MCKEON, Mr. ABERCROMBIE, Mr. CONYERS, and Mr. YOUNG of Alaska.

H. Con. Res. 69: Mr. BEAUPREZ and Ms. LINDA T. SANCHEZ of California.

H. Con. Res. 397: Ms. SCHAKOWSKY.

H. Con. Res. 404: Ms. MCCOLLUM of Minnesota, Mr. PASTOR, Ms. SOLIS, Mr. NADLER, Ms. VELÁZQUEZ, and Ms. WASSERMAN SCHULTZ.

H. Con. Res. 424: Ms. MCCOLLUM of Minnesota and Mr. LEVIN.

H. Con. Res. 457: Mr. FRANK of Massachusetts and Ms. SCHWARTZ of Pennsylvania.

H. Res. 518: Mr. ROGERS of Kentucky.

H. Res. 790: Mr. HINOJOSA and Mr. ANDREWS.

H. Res. 984: Mr. MEEHAN.

H. Res. 1050: Ms. BERKLEY.

H. Res. 1080: Ms. SCHWARTZ of Pennsylvania and Mr. GONZALEZ.

H. Res. 1081: Ms. MCCOLLUM of Minnesota, Mr. TOWNS, Mr. EVANS, and Mr. KING of New York.

#### DELETIONS OF SPONSORS FROM PUBLIC BILLS AND RESOLUTIONS

Under clause 7 of rule XII, sponsors were deleted from public bills and resolutions as follows:

H.R. 6136: Mr. ENGEL.

#### PETITIONS, ETC.

Under clause 3 of rule XII,

160. The SPEAKER presented a petition of Mr. Jamie T. Richardson, a citizen of Columbus, Ohio, relative to a petition urging the Congress of the United States to create a new national holiday; which was referred to the Committee on Government Reform.

#### DISCHARGE PETITIONS—ADDITIONS OR DELETIONS

The following Member added his name to the following discharge petition:

Petition 14 by Mr. FILNER on House Resolution 917: Rodney Alexander.

Petition 15 by Mr. DOGGETT on House Resolution 987: Louie Gohmert, Danny K. Davis, and John T. Salazar.





United States  
of America

# Congressional Record

PROCEEDINGS AND DEBATES OF THE 109<sup>th</sup> CONGRESS, SECOND SESSION

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No. 135—Book II

## Senate

### NATIONAL INSTITUTES OF HEALTH REFORM ACT OF 2006

Mr. FRIST. Mr. President, I ask unanimous consent that the Committee on Health, Education, Labor and Pensions be discharged from further consideration of H.R. 6164, and the Senate proceed to its immediate consideration.

The PRESIDING OFFICER. Without objection, it is so ordered. The clerk will report the bill by title.

The legislative clerk read as follows:

A bill (H.R. 6164) to amend title IV of the Public Health Service Act to revise and extend the authorities of the National Institutes of Health, and for other purposes.

There being no objection, the Senate proceeded to consider the bill.

#### ENROLLMENT PERIODS

Mr. GRASSLEY. I wish to engage my colleague Senator BAUCUS in a colloquy concerning the Tax Relief and Health Care Act of 2006. This bill contains a

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By order of the Joint Committee on Printing.

TRENT LOTT, *Chairman*.

### NOTICE

If the 109th Congress, 2d Session, adjourns sine die on or before December 15, 2006, a final issue of the *Congressional Record* for the 109th Congress, 2d Session, will be published on Wednesday, December 27, 2006, in order to permit Members to revise and extend their remarks.

All material for insertion must be signed by the Member and delivered to the respective offices of the Official Reporters of Debates (Room HT-60 or S-123 of the Capitol), Monday through Friday, between the hours of 10:00 a.m. and 3:00 p.m. through Wednesday, December 27, 2006. The final issue will be dated Wednesday, December 27, 2006, and will be delivered on Thursday, December 28, 2006.

None of the material printed in the final issue of the *Congressional Record* may contain subject matter, or relate to any event that occurred after the sine die date.

Senators' statements should also be submitted electronically, either on a disk to accompany the signed statement, or by e-mail to the Official Reporters of Debates at "Record@Sec.Senate.gov".

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By order of the Joint Committee on Printing.

TRENT LOTT, *Chairman*.

● This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.



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provision that would allow certain Medicare Advantage plans to enroll individuals at any time during the year. I am concerned about this provision for two reasons: No. 1, the effect it will have on the Medicare Advantage program, and No. 2, the process by which it was included in this package.

Mr. BAUCUS. I thank you for bringing this provision up for discussion. I have concerns as well.

Mr. GRASSLEY. Under current law, beneficiaries can decide to stay in the traditional fee-for-service program or enroll in Medicare Advantage plans during the annual open period, which lasts from November 15 to December 31. They can also make certain changes one time between January and March of the following year. I remember how much time and effort we spent designing these enrollment policies when we worked together on the Medicare Modernization Act of 2003. Wouldn't you agree this provision is a significant policy change?

Mr. BAUCUS. That is an understatement. This provision would allow some but not all types of Medicare Advantage plans to enroll individuals throughout the year. Only those plans that do not offer prescription drug coverage will be given this special treatment. This may sound like a small change because it only affects a certain type of Medicare Advantage plan. But it creates an unlevel playing field between plans with no drug coverage and Medicare Advantage plans that have decided to offer prescription drug coverage.

Mr. GRASSLEY. That is exactly my concern, too. I am also disappointed in the process that led to the provision being included in the final bill. We had an understanding that we would only include agreed-upon extensions and must-do health items in the package and not make major policy decisions that had not gone through the regular process. This provision does not meet that standard.

Mr. BAUCUS. No, it does not. In fact, I soundly rejected the proposal during the negotiations with our House colleagues. They were clearly informed of my position on the matter. Our final agreement did not include this provision.

Mr. GRASSLEY. It disturbs me, that this major policy change—one that treats some plans unfairly—was included at last minute by the House rules committee. I do not operate like that, and I know you do not, either. Unfortunately, we are stuck with this provision for the time being. But I assure of my commitment to working with you as soon as possible next year to revisit this provision.

Mr. BAUCUS. I thank my colleague and good friend from Iowa. I look forward to working with you next year on this and all of the business we will have before our committee.

CHILDREN'S HEALTH INSURANCE PROGRAM

Mr. ROCKEFELLER. Chairman GRASSLEY and Ranking Member BAUCUS,

I would like to begin by thanking you for your efforts to address the impending Children's Health Insurance Program, CHIP, shortfalls as part of this end-of-the-year package. As many as 17 States face the prospect of not having enough Federal CHIP dollars to cover the children currently enrolled in their programs. Estimates by the Congressional Research Service and others indicate that these shortfalls will total approximately \$920 million next year and could put the health care coverage of as many as 630,000 children in jeopardy. This compromise, struck between you, Congressman BARTON, and Congressman DINGELL, while not 100 percent of what everybody wanted, takes a significant step toward addressing that problem.

Mr. GRASSLEY. Thank you, Senator ROCKEFELLER. We share an interest in making sure that States have adequate Federal funding to cover children through CHIP. No one wants to see children lose coverage, and we hope the provisions in this bill will help States on a temporary basis until we have time to work out a more permanent solution to the CHIP financing structure. Now I know that there are a lot of concerns about this package. And I want to make it clear that Senator BAUCUS and I thought this was what we could pass right now. We are hopeful that we can pass this package here in the Senate and then get House agreement tonight or tomorrow so that we can forestall these shortfalls for the first part of the year.

I want to make it clear, however, that nothing in this package binds us for CHIP reauthorization next year. There is discomfort with the CHIP provisions on both sides of the aisle. But Senators are willing to compromise in order to get something done for children before we go home. Therefore, we should put aside our differences and individual gripes in order to get something productive passed.

Mr. BAUCUS. I want to associate myself with the remarks of the chairman. This bill is so important, so vital to the lives of hundreds of thousands of children who need health coverage. I am so proud that the Senate and the House were able to get together and work out a deal to get this done this year. I was disappointed we weren't able to include this in the tax extenders package that Senator GRASSLEY and I worked on, so it is very gratifying to know we were able to do this. I want to especially thank Chairman GRASSLEY and his staff, Becky Shipp, for their dedication to this effort and commitment to the program. I would also like to thank Chairman BARTON and his staff, Ryan Long, for their willingness to help in this process, and Congressman DINGELL and his staff, Bridgett Taylor and Amy Hall, for their dogged determination to get this done. I also agree with Chairman GRASSLEY in his view that the CHIP provisions in this bill will not set a precedent for reauthorization next

year. Instead, this is a temporary fix—a downpayment toward addressing a long-term problem of increasing demand for CHIP and not enough Federal funds to go around. In an ideal world, Senator GRASSLEY and I would have liked to put new money on the table to fully fund the shortfalls. However, we are operating under significant budget constraints. This package represents what we think we can do now, despite those constraints. We know we will need to revisit this issue next year, either as part of the reauthorization of the CHIP program, or apart from that, to address the remaining CHIP shortfalls so that no State has insufficient funds to provide health coverage for children. I am heartened by Senator GRASSLEY's strong commitment to the program that we will be able to work together in this critical effort to shore up our Nation's safety net for low-income children.

Mr. ROCKEFELLER. Your comments are helpful because I think Members are concerned that accepting this CHIP shortfalls proposal means they will be giving tacit approval to other provisions in the bill that they don't really support—such as decreasing the CHIP allotment from 3 years to 2½ years, or putting restrictions on how States can use the redistributed money, for example. But what I hear both of you saying, I think, is that the CHIP provisions in this package are causing a little bit of pain for everyone, but that the benefits of getting something done now far outweigh the downsides and that nothing in this CHIP package binds us as we move to reauthorize the program next year.

Mr. GRASSLEY. I understand the concerns of our colleagues. Certainly, there are those who think we should have gone further in this proposal. There are Senators who support going from a 3-year allotment structure to a 2-year allotment structure immediately. And there are Senators who want to put greater limits on how CHIP dollars can be spent, to ensure program spending prioritizes children first. Senator BAUCUS and I developed a CHIP proposal that is somewhere in between but is a proposal that meets our ultimate objective of keeping children covered. We can have a policy debate about the merits of various proposals when we reauthorize the program next year. Nothing in this package precludes us from doing that.

Mr. BAUCUS. I expect the Finance Committee to have a deliberative process on CHIP reauthorization early next year, where we can hear from Members, Governors, CHIP directors, families and others about the CHIP financing structure, the allotment timeframe, populations covered and any other relevant issues of concern. As far as I'm concerned, we come to this process with a clean slate and we will have an honest dialogue about the future of this vital program. For right now, however, I hope that we can pass this legislation, so that no child loses coverage

before we have a chance to reauthorize the program next year.

Mr. ROCKEFELLER. I thank my colleagues for their tireless efforts on behalf of children, and I look forward to working with both of them to address the remaining shortfalls early next year.

Mr. ENZI. Mr. President, today the Senate has once again affirmed its commitment to strengthen the National Institutes of Health and its important research to find better treatments and cures for all diseases. Today, the Senate passed H.R. 6164, the National Institutes of Health Reform Act of 2006. This important piece of legislation provides needed reforms to the crown jewel of the Nation's biomedical research enterprise, the National Institutes of Health.

This reauthorization builds upon the great initiatives and vision of Dr. Zerhouni, the Director of NIH, by creating a common fund to support cross-cutting trans-NIH research initiatives, such as those initiated as part of Dr. Zerhouni's "roadmap initiative". This reform bill also brings more transparency to the spending of this important agency. As we recently doubled the NIH budget, it is important that the NIH and Congress can plan and evaluate the efficiency and effectiveness of that spending.

NIH is the steward of this Nation's biomedical research enterprise and it is important we reevaluate the inner-workings of the agency to ensure they are meeting this responsibility. The legislation passed today is a fulfillment of our critical obligation to evaluate, strengthen, and improve the NIH so that they can shoulder this burden.

This bill also includes the substance of the NIH Foundation Improvement Act, which ensures the foundation has the resources and ability to aid researchers in fulfilling NIH's mission to find better treatments and cures for our most serious diseases. Most significantly, these provisions clarify membership in the foundation's board of directors and assures that the foundation receives funds to support its operating expenses.

Every member of the House and Senate takes pride in the NIH and its grantees. Through their work and vision, America has become the world leader in biomedical research, and Americans benefit from the fruits of these labors every day. I am confident that this legislation will help NIH continue to be the engine that drives our understanding of biomedical science and continue to be a source of pride.

Before closing, I would like to take this opportunity to acknowledge, thank, and congratulate the people who have worked hard to craft, draft, and pass this legislation. First, I would like to thank my colleagues in the House and their staff for their hard work in passing this critical legislation. It is hard to overstate their dedication and work in getting this bill done.

Specifically, Chairman BARTON and Representative DINGELL worked tirelessly crafting this legislation for months and getting the House to pass it nearly unanimously. They have continued to work for the last 3 months to address every concern from Members here in the Senate. Their staffs, Cheryl Jaeger, Katherine Martin, Ryan Long, John Ford and Jessica McNiece, have worked patiently and persistently to reach consensus that this bill is right policy at the right time. We appreciate their dedication and cooperative work.

Further, I would like to acknowledge the Senate and House Legislative Counsels, who worked hand in hand with staff to draft language as the House and Senate worked to accommodate concerns. They worked many long hours and all through the night last night to draft this language. In particular, I would like to express my gratitude to Pete Goodlowe, Warren Berg, and Bill Baird for their dedication and hard work which enabled us to pass this bill.

I want to thank all the members of the Senate Committee on Health, Education, Labor, and Pensions, especially my friend and ranking member, Senator KENNEDY, for his hard work and determination in seeing this bill become law. I would also like to thank all of the staff, without whom much of our progress would not have been possible.

I would also like to thank David Noll, Derrick Scholls, Caya Lewis, and David Bowen of Senator KENNEDY's staff for their hard work and late nights.

Finally, I would like to thank my own staff, including Katherine McGuire, my staff director, Ilyse Schuman, Greg Dean, Stephen Northrup, Dave Schmickel, and Shana Christrup for their diligence and determination as we worked to reach consensus on this important and essential bill.

We anticipate the House will pass this bill later today, after which it will be sent to the President's desk. I look forward to the exciting biomedical breakthroughs that will result from the continued commitment of the NIH to critical, lifesaving research.

Mr. CRAPO. Mr. President, I rise to comment briefly on the Tax Relief and Health Care Act of 2006. This bill includes a number of important provisions, including tax relief and reforms to the Medicare system. I wish simply to highlight two sections for the record.

Section 103 contains an update of the composite rate component of the basic case-mix adjusted prospective payment system for dialysis services. The intent of this section is to provide an update of 1.6% for a period of 1 year to the current composite rate for dialysis care. This section does not address any other payment system modifications for the ESRD Program. The GAO report is intended to explore the cost of home dialysis and how to more effectively edu-

cate dialysis patients about the possible advantages of home dialysis.

Section 110 relates to the reporting of anemia quality indicators for Medicare Part B cancer anti-anemia drugs. The intent of this section is to require the Secretary to develop a process through full notice and comment rulemaking that requires providers to report hemoglobin or hematocrit levels for patients being treated with cancer chemotherapy. Nothing in this section is intended to require the Secretary to change the coverage or payment rules for any products under Part B.

Mr. MCCONNELL. Mr. President, I rise to express my concerns about section 206 of the Tax Relief and Health Care Act of 2006. Under current law, Medicare beneficiaries are only permitted to enroll in a Medicare Advantage plan from November 15 to March 31. This provision would allow Medicare fee-for-service beneficiaries to enroll in certain Medicare Advantage plans at any time during 2007 or 2008, but only into those Medicare Advantage plans that do not cover prescription drugs. This is a significant change in policy, and I am concerned that this could provide incentives for seniors to join plans that do not offer prescription drug coverage. I am also troubled that this provision could distort the thriving Medicare Advantage marketplace that is serving seniors well today.

I also am concerned about the process by which this provision was added to the underlying legislation. While the vast majority of the Medicare provisions of the Tax Relief and Health Care Act of 2006 were discussed and agreed to by the appropriate committees in the House and Senate, it is my understanding that this provision was added to the final package without the consent of the Finance Committee members who negotiated on the Senate's behalf.

I want to make certain that our seniors are able to choose the Medicare option that best meets their health care needs and I look forward to working with my colleagues to ensure this provision does not harm our Nation's Medicare beneficiaries.

Mr. LEVIN. Mr. President, this bill covers a number of important areas. The so-called "tax extenders" provisions will continue a number of expired or expiring tax incentives that are important to our economy. These include the critical tax credit for research and development done here in the U.S. The bill also extends the Welfare to Work and the Work Opportunity Tax Credits, which encourage employers to hire certain long-term family assistance recipients and members of targeted groups such as high risk youth, families receiving food stamps, SSI recipients, and qualified veterans. Another important extension is the deduction for the out-of-pocket expenses of elementary and secondary school teachers of up to \$250 for books and other supplies. And there is a deduction of up to

\$4,000 for qualified tuition and related expenses. There is also a provision to provide equity to the U.S.-flag ships operating in the Great Lakes.

I am also pleased that this Congress is addressing the annual dilemma of appropriate reimbursement for physicians treating Medicare patients. The current Medicare reimbursement system is flawed, and without action, doctors treating Medicare patients would have faced a 5% reduction in reimbursement. I am pleased that this legislation will halt those cuts and I urge the 110th Congress to take a serious look at overall Medicare reimbursement so that we do not make this an annual affair. I am also pleased that this legislation contains a six month extension of the Medicare hospital wage index reclassification, bringing additional temporary financial relief to over 100 Michigan hospitals.

This bill also includes the permanent extension of Normal Trade Relations (PNTR) to Vietnam which Congress has been granting on an annual basis since December 2001. Vietnam is joining the WTO and the United States is obligated to grant Vietnam permanent normal trade relations in order to receive the market opening commitments that were made by Vietnam as a condition of joining the WTO. As a member of the WTO Vietnam will be subject to all of the WTO's international trade rules. Currently, the United States provides PNTR to most countries, but not Vietnam.

I also support the inclusion of the provisions of S. 3711, the Gulf of Mexico Energy Security Act of 2006, in this package. I supported this bill when it passed the Senate because I believe we need to move forward to open up more areas for natural gas exploration to address the increasingly tight natural gas supply in the U.S and its resulting high prices.

Over the past six years, the tight natural gas supply and increasing costs of natural gas has had a significant impact on consumers and particularly on the U.S. manufacturing sector, which depends on natural gas as both a fuel source and a feedstock and raw material. With U.S. natural gas prices the highest in the industrialized world, many companies have made decisions to move their manufacturing operations offshore. Millions of manufacturing jobs have outsourced overseas during this period.

Mr. President, I will support this bill because it contains many important provisions. I do hope, however, that in the next Congress we can take up legislation in a timely manner allowing for more study and deliberation on important far-reaching provisions and avoid these last minute omnibus packages. The process by which this omnibus package was pulled together and unveiled at the eleventh hour is seriously flawed. Pushing through an un-amendable, take-it-or-leave-it package of otherwise unrelated bills is not the way Congress should legislate. But at least

we are finally coming to address a number of important provisions that we should have dealt with long ago.

Mr. REED. Mr. President, I have been a longtime supporter of these tax credits and I am pleased that they are extended by this long overdue bill before us tonight.

The tax credits included in this bill are significant both for families and for businesses; these credits will help families send their children to college, encourage businesses to hire individuals working to get off welfare, and support research and development. The IRS indicates that 19 million taxpayers will benefit from this relief. Our economy benefits from these provisions and many taxpayers have grown to rely on them. And those who benefit from these provisions need certainty.

I am disappointed, however, by critical omissions and the inclusion of some provisions about which I have serious concerns.

For starters, this package does not address the Alternative Minimum Tax, AMT; a tax provision that, with no Congressional intervention, will affect 37.1 million tax returns by 2010. Households are more likely to pay the AMT if they have children or live in a high-tax state because the AMT does not allow taxpayers to claim an exemption for dependents as an itemized deduction for state taxes. By 2010, nearly 90 percent of married couples with two or more children and incomes between \$75,000 and \$100,000 will pay the AMT.

The AMT is complicated, unfair, and no longer meets its intended purpose. That is why in her 2003 annual report to Congress, National Taxpayer Advocate Nina Olson identified the AMT as the most serious problem encountered by taxpayers. According to Olson “. . . that is how the AMT appears to function—randomly, no longer with any logical basis in sound tax administration or any connection with its original purpose of taxing the very wealthy who escape taxation. Congress must address the AMT before it bogs down tax administration and increases taxpayers' cynicism to such a level that overall compliance declines.”

Also, the bill includes many ill-conceived provisions. I strongly oppose the bill's inclusion of an expanded voucher program for the District of Columbia. There is no doubt that our nation's capital faces severe educational challenges. However, this expansion is an unnecessary action that subverts the program's original intent to serve solely low-income students, and continues federal government subsidization of private and religious schools at the expense of public education.

This is another attempt by the President and Republican leadership to expand private school voucher programs, while renegeing on our fundamental commitment to public schools, where 90 percent of American children receive their education. Instead of private school vouchers, we should spend the dollars necessary to make the No Child

Left Behind reforms work. We should be focusing on educational issues that touch the lives of all American students, not just a select few.

Also inserted in the bill is a considerable expansion of Health Savings Accounts, HSAs. The provisions, which were never given full consideration by either the Senate or House of Representatives, provide yet another mechanism for high income individuals to shelter taxable income under the guise of health care. An August Government Accountability Office, GAO, report on tax filers who reported making HSA contributions had an average income of \$133,000 in 2004. The annual survey of health care consumers by the Employee Benefit Research Institute and the Commonwealth Fund found virtually no change in enrollment in HSAs, nor did they find any measurable impact on the rates of the uninsured in this country. While those who support these extensions, which will cost taxpayers close to a billion dollars over the next decade, will argue that they will help expand these insurance products to more Americans, in reality they will benefit only those Americans wealthy enough to take advantage of them.

The bill does contain some essential health-related provisions. Specifically, it includes another temporary update in the reimbursement rate for physicians under Medicare. While this package reverses the projected 5.1 percent cut for 2007, this Congress must take action next year to bring greater stability and predictability to the Medicare physician payment formula than currently exists. Nevertheless, this provision ensures that elderly and disabled Medicare patients will continue to have access to their providers.

While this bill provides a 1-year extension of the moratorium on Medicare therapy caps, many other needed Medicare and Medicaid provisions have been omitted. For instance, the bill does not include a moratorium on impending reductions in reimbursements for imaging services.

However, I would commend the architects of the legislation for carving out unexpended monies available in the Medicare advantage stabilization fund to finance the provisions that were included instead of resorting to cuts in reimbursements to individual Medicare providers groups.

I am further disappointed that this bill allows for exploration of the outer continental shelf. This provision will not provide energy security to the United States. Our nation needs a comprehensive energy policy that reduces dependency on fossil fuels through increased energy efficiency, greater investment in renewable energy, and development of alternative fuels to replace oil. This provision is also unsound fiscal policy. It would mandate that almost 38 percent of revenue from federal resources generated by new leases in the Gulf of Mexico be given to four states—Alabama, Louisiana, Mississippi, and Texas. These are revenues

that currently would be provided to the United States Treasury for the benefit of the Nation as a whole. Reducing revenue to the Treasury means that we, as a nation, will have fewer resources available in the future to respond to a call for help should there be another devastating natural disaster or terrorism attack.

Unfortunately, the majority played political games to get us to this point. We should have passed this legislation long ago. Instead, we are now faced with passing a bill that contains important provisions but also a number of others that I would have opposed had they been offered on their own merits. Despite this bill's shortcomings, I will support it because it extends tax credits that will truly benefit countless Americans and contains an important physician reimbursement fix. I will work in the new Congress to address the bill's shortcomings.

Mr. FRIST. I ask unanimous consent the amendment at the desk be agreed to, the bill, as amended, be read the third time and passed, the motion to reconsider be laid upon the table, and any statements be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment (No. 5238) was agreed to.

(The amendment is printed in today's RECORD under "Text of Amendments.")

The amendment was ordered to be engrossed and the bill to be read a third time.

The bill (H.R. 6164), as amended, was read the third time and passed.

#### STATEMENT OF MANAGERS

Mr. GRASSEY. Mr. President, I ask unanimous consent that a manager's statement be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

#### STATEMENT OF MANAGERS

### DIVISION B—MEDICARE AND OTHER HEALTH PROVISIONS

#### SECTION 1. SHORT TITLE OF DIVISION

##### *Current law*

No Provision.

##### *Explanation of provision*

This division may be cited as the "Medicare Improvements and Expansion Act of 2006".

#### Title I—Medicare Improved Quality and Provider Payments

##### SECTION 101. PHYSICIAN PAYMENT AND QUALITY IMPROVEMENT

##### *Current law*

Medicare payments for services of physicians and certain nonphysician practitioners are made on the basis of a fee schedule. The fee schedule assigns relative values to services that reflect physician work (i.e., the time, skill, and intensity it takes to provide the service), practice expenses, and malpractice costs. The relative values are adjusted for geographic variations in costs. The adjusted relative values are then converted into a dollar payment amount by a conversion factor. The conversion factor for 2006 is \$37.8975.

The conversion factor is the same for all services. It is updated each year according to

a formula specified in law. The intent of the formula is to place a restraint on overall spending for physicians' services. Several factors enter into the calculation of the formula. These include: (1) the sustainable growth rate (SGR) which is essentially a cumulative target for Medicare spending growth over time (with 1996 serving as the base period); (2) the Medicare economic index (MEI) which measures inflation in the inputs needed to produce physicians services; and (3) the update adjustment factor which modifies the update, which would otherwise be allowed by the MEI, to bring spending in line with the SGR target. In no case can the adjustment factor be less than minus seven percent or more than plus three percent.

The law specifies a formula for calculating the SGR. It is based on changes in four factors: (1) estimated changes in fees; (2) estimated change in the average number of Part B enrollees (excluding Medicare Advantage beneficiaries); (3) estimated projected growth in real gross domestic product (GDP) growth per capita; and (4) estimated change in expenditures due to changes in law or regulations. In order to even out large fluctuations, MMA changed the GDP calculation from an annual change to an annual average change over the preceding 10 years (a "10-year rolling average").

The SGR target is not a limit on expenditures. Rather, the fee schedule update reflects the success or failure in meeting the target. If expenditures exceed the target, the update for a future year is reduced. This is what occurred for 2002. It was also slated to in subsequent years; however, legislation kept this from occurring. Most recently, the Deficit Reduction Act froze the 2006 conversion factor at the 2005 level. A negative 5% percent update is slated to occur in 2007.

##### *Explanation of provision*

The conversion factor for 2007 would be the conversion factor otherwise applicable for 2007 divided by the product of: (i) 1 plus the Secretary's estimate of the percentage increase in the MEI for 2007 (divided by 100), and (ii) 1 plus the Secretary's estimate of the update adjustment factor for 2007. These changes would not be considered in the computation of the conversion factor for 2008.

The provision would also implement a voluntary quality reporting system for Medicare payments for covered professional services tied to the reporting of claims data. Physicians and other eligible professionals (including physician assistants, nurse practitioners, clinical nurse specialists, certified registered nurse anesthetists, certified nurse-midwives, clinical social workers, clinical psychologists, registered dietitians or nutritional professionals as defined under current law, physical therapists, occupational therapists, and qualified speech-language pathologists) who report the quality information would be eligible for a bonus incentive payment for services. For 2008, the Secretary would address a mechanism whereby an eligible professional could provide data on quality measures through an appropriate medical registry (such as the Society of Thoracic Surgeons National Database) as identified by the Secretary.

For covered professional services furnished beginning July 1, 2007 and ending December 31, 2007, the quality reporting measures are those identified as physician quality measures under the CMS Physician Voluntary Reporting Program (PVRP) as published on the CMS public website as of the date of enactment of this provision. The Secretary may modify these quality measures if changes are based on the results of a consensus-process meeting in January of 2007 and if such changes are published on the CMS website by April 1, 2007. The Secretary may subse-

quently refine the quality measures (without notice or opportunity for public comment) up until July 1, 2007 by publishing modifications or refinements to previously published quality measures but may not change the quality measures.

Eligible professionals who (1) furnish services for which there are established quality measures as determined by this provision and (2) satisfactorily submit quality measures would be paid a single additional bonus payment amount equal to 1.5% of the allowed charges for covered professional services furnished during the reporting period. The bonus incentive payments would be paid from the Supplemental Medical Insurance Trust Fund (Part B). These bonus incentive payments would not be taken into account in the calculations and determination of payments for providers in health professional shortage areas or Physician Scarcity Areas, nor would these bonus payments be taken into account in computing allowable charges under this subsection.

The Secretary would presume that if an eligible professional submits data for a measure, then the measure is applicable to the professional. However, the Secretary may validate (by sampling or other means as the Secretary determines to be appropriate) to determine if an eligible professional reports measures applicable to such professional services. If the Secretary determines that an eligible professional has not successfully reported applicable measures, the Secretary would not pay that professional the bonus.

Satisfactory reporting of data determines whether the provider is eligible for the bonus payment. If there are no more than 3 quality measures that are applicable to the professional services furnished, the provider must report each measure for at least 80% of the cases to meet the criteria. If there are 4 or more quality measures that are applicable, the provider must report at least 3 of the quality measures for at least 80% of the cases.

The provision also places a limit on bonus payments. No provider would receive payments in excess of the product of the total number of quality measures for which data are submitted and three times the average per measure payment amount. The average per measure payment amount would be estimated by the Secretary and would equal the total amount of allowed charges under Medicare part B for all covered professional services furnished during the reporting period on claims for which quality measures are reported divided by the total number of quality measure for which data are reported during the reporting period under the physician reporting system.

The Secretary would provide for education and outreach to eligible professionals regarding these changes. The Secretary would implement these provisions acting through the Administrator of the Centers for Medicare and Medicaid services.

This provision would allow no administrative or judicial review, under the existing Medicare appeals process or through a Provider Reimbursement Review Board as currently codified in statute, of the determination of measures, satisfactory reporting, payment limitation, or bonus incentive payment. A determination under the provisions of this section would not be treated as a determination under current appeals processes for Medicare.

For 2008, the quality measures would be selected from measures adopted or endorsed by a consensus organization (such as the National Quality Forum or AQA, originally known as the Ambulatory Care Quality Alliance) that includes measures that have been submitted by a physician specialty developed through a consensus-based process as identified by the Secretary. Such measures shall

include structural measures, such as the use of electronic health records and electronic prescribing technology. The CMS administrator would publish a proposed set of quality measures for 2008 in the Federal Register no later than August 15, 2007 with a public comment period. The final set of measures appropriate for eligible professionals to use to submit quality data in 2008 would be published no later than November 15, 2007.

The Secretary would be required to establish a Physician Assistance and Quality Initiative Fund which would be available to the Secretary for physician payment and quality improvement initiatives. Such initiatives may include application of an adjustment to the update to the conversion factor. The amount available to the Fund would be \$1.35 billion for 2008. The Secretary would be required to provide for expenditures from the Fund for the obligation of the entire amount (to the maximum extent feasible) for payment for physicians services furnished in 2008. The specified amount available to the Fund would be made to the Fund from the Part B trust fund as expenditures are made from the Fund. The amounts in the Fund are to be available in advance of appropriations, but only if the total amount obligated to the Fund does not exceed the amount available to it. The Secretary may obligate funds from the Fund only if the Secretary determines (and the CMS Chief actuary and the appropriate budget officer certifies) that there are sufficient amounts available in the Fund. If the expenditures from the fund affect the conversion factor for a year, this would not affect the computation of the conversion factor for a subsequent year.

The Secretary would be required to transfer \$60 million from the Part B trust fund to the CMS Program Management Account for the period of FY 2007, FY 2008, and FY 2009 for the purposes of implementing this section.

#### SECTION 102. EXTENSION OF FLOOR ON MEDICARE WORK GEOGRAPHIC ADJUSTMENT

##### *Current law*

Medicare's physician fee schedule assigns relative values to services that reflect physician work (i.e., the time, skill, and intensity it takes to provide the service), practice expenses, and malpractice costs. The relative values are adjusted for geographic variations in costs. The adjusted relative values are then converted into a dollar payment amount by a conversion factor.

The geographic adjustment factors are indices that reflect the relative cost difference in a given area in comparison to a national average. An area with costs above the national average would have an index greater than 1.00 while an area with costs below the average would have an index below 1.00. The physician work geographic adjustment factor is based on a sample of median hourly earnings in six professional specialty occupational categories. Unlike the other geographic adjustments, the work adjustment factor reflects only one-quarter of the cost differences in an area. The practice expense adjustment factor is based on employee wages, office rents, medical equipment and supplies. The malpractice adjustment factor reflects differences in malpractice insurance costs. The Secretary is required to periodically review and adjust the geographic indices.

MMA required the Secretary to increase the value of any work geographic index that was below 1.00 to 1.00 for services furnished on or after January 1, 2004 and before January 1, 2007.

##### *Explanation of provision*

The requirement is extended for an additional year, for services provided before January 1, 2008.

#### SECTION 103. UPDATE OF THE COMPOSITE RATE COMPONENT OF THE BASIC CASE-MIX ADJUSTED PROSPECTIVE PAYMENT SYSTEM FOR DIALYSIS SERVICES

##### *Current law*

The Medicare Prescription Drug, Improvement, and Modernization Act of 2003 (MMA) required the Secretary to establish a basic case-mix adjusted prospective payment system for dialysis services furnished either at a facility or in a patient's home, for services furnished beginning on January 1, 2005. The basic case-mix adjusted system has two components: (1) the composite rate, which covers services, including dialysis; and (2) a drug add-on adjustment for the difference between the payment amounts for separately billable drugs and biologicals and their acquisition costs, as determined by Inspector General Reports.

The Secretary is required to update the basic case-mix adjusted payment amounts annually beginning with 2006, but only for that portion of the case-mix adjusted system that is represented by the add-on adjustment and not for the portion represented by the composite rate. The DRA increased the composite rate component of the basic case-mix adjusted system for services beginning January 1, 2006 by 1.6%, over the amount paid in 2005. For 2006, the base composite rate is \$130.40 for independent ESRD facilities and \$134.53 for hospital-based ESRD facilities. The total drug add-on adjustment, with inflation, is 14.5%.

##### *Explanation of provision*

The composite rate component of the basic case-mix adjusted system shall be increased by 1.6 percent above the 2005 rate, for services furnished on or after January 1, 2006 and before April 1, 2007. For services furnished on or after April 1, 2007, the composite rate component of the basic case-mix adjusted system shall be increased by 1.6 percent, above the amount of such rate for services furnished on March 31, 2007.

Not later than January 1, 2009, GAO shall submit a report to Congress on the costs for home hemodialysis treatment and patient training for both home hemodialysis and peritoneal dialysis. The report shall include recommendations for a payment methodology that measures, and is based on, the cost of providing such services and takes into account the case mix of patients.

#### SECTION 104. EXTENSION OF TREATMENT OF CERTAIN PHYSICIAN PATHOLOGY SERVICES UNDER MEDICARE

##### *Current law*

In general, independent laboratories cannot directly bill for the technical component of pathology services provided to Medicare beneficiaries who are inpatients or outpatients of acute care hospitals. The Medicare, Medicaid, and SCHIP Benefits Improvement and Protection Act of 2000 (BIPA) permitted independent laboratories with existing arrangements with acute care hospitals to bill Medicare separately for the technical component of pathology services provided to inpatients and outpatients. The arrangement between the hospital and the independent laboratory had to be in effect as of July 22, 1999. The direct payments for these services applied to services furnished during 2001 and 2002. MMA applied the provision to services furnished during 2005 and 2006.

##### *Explanation of provision*

The provision is extended through 2007.

#### SECTION 105. EXTENSION OF MEDICARE REASONABLE COSTS PAYMENTS FOR CERTAIN CLINICAL DIAGNOSTIC LABORATORY TESTS FURNISHED TO HOSPITAL PATIENTS IN CERTAIN RURAL AREAS

##### *Current law*

Generally, hospitals that provide clinical diagnostic laboratory tests under Part B are

reimbursed under a fee schedule. MMA specified that hospitals with under 50 beds in qualified rural areas (low density population rural areas) would receive 100% reasonable cost reimbursement for clinical diagnostic tests covered under Part B that are provided as outpatient services. The provision applied to services furnished during a cost-reporting period beginning during the 2-year period starting July 1, 2004.

##### *Explanation of provision*

The provision is modified to apply to services furnished during a cost-reporting period beginning during the 3-year period starting July 1, 2004. The provision is effective as if included in the enactment of MMA.

#### SECTION 106. HOSPITAL MEDICARE REPORTS AND CLARIFICATIONS

##### *(a) Correction of mid-year reclassification expiration*

##### *Current law*

Section 508 of the Medicare Prescription Drug, Improvement and Modernization Act of 2003 (MMA) established a one-time-only appeals procedure to provide relief for certain hospitals that could not meet the existing reclassification criteria used by the Medicare Geographic Classification Review Board (MGCRB). The Section 508 reclassifications appeals were heard by the MGCRB and were not subject to further administrative or judicial review. The Section 508 reclassifications are effective for 3 years, beginning on April 1, 2004 and ending on March 31, 2007. Congress allocated \$900 million over 3 years to fund this provision. Generally speaking, unless otherwise specified by law, the MGCRB's classification decisions are required to have a budget neutral effect in the inpatient prospective payment system (IPPS).

##### *Explanation of provision*

The provision would extend wage index reclassifications that expire on March 31, 2007 until September 30, 2007. This provision would not be implemented in a budget neutral fashion.

##### *(b) Revision of the Medicare wage index classification system*

##### *Current law*

As directed by Medicare statute, the amount of a hospital's operating and capital payments will vary according to the relative level of hospital wages in its geographic area compared to the national average. The geographic areas or hospital labor markets that have been used by Medicare are urban areas as established by the Office of Management and Budget (OMB). Essentially, a hospital's payment will depend upon whether it is in an urban area (and if so, which one) and the wage data reported by the hospitals in that area. Counties that are not in an urban area are grouped into one statewide rural labor market. Also, with modifications, the hospital wage data are used to adjust for geographic cost differences in Medicare's payment systems for other services, such as inpatient rehabilitation facility (IRF), long-term care hospital (LTCH), home health agency (HHA), skilled nursing facility (SNF), and hospice care. Unlike these other providers, IPPS hospitals have an administrative process, through appeals to the Board (the Board), to reclassify to different geographic areas. Other statutory provisions affecting hospital's geographic designation also have been established.

##### *Explanation of provision*

The Medicare Payment Advisory Commission (MedPAC) would be required to submit a report to Congress no later than June 30, 2007 on the wage index classification system used in Medicare's prospective payment systems,



including IPPS. This report would include recommendations for alternatives to the current methods used to compute the wage index. \$2 million in funds in the Treasury would be appropriated to MedPAC for FY 2007 for these activities. The Secretary would be required to include in the proposed rule making process for FY 2009 one or more proposals to revise the IPPS wage adjustment, after taking into account MedPAC's recommendations. The proposals would consider problems associated with labor market definitions; modification or elimination of geographic reclassifications and other adjustments; the use of Bureau of Labor Statistics data to calculate relative wages; minimizing variations in wage index adjustments between and within metropolitan statistical areas and rural areas; the feasibility of applying all components of the proposal to other settings, including HHAs and SNFs; methods to minimize the volatility of wage index adjustments while maintaining the budget neutrality; the effect on health care providers and on each region of the country; implementation of proposal, including the transition methods; and occupational mix issues such as staffing practices, effect on quality of care and alternative recommendations.

*(c) Elimination of unnecessary report*

The Secretary is required to submit a report to Congress that includes an initial estimate of the percentage update (change factor) in the per discharge payment amounts. The Secretary's estimate is required to take into consideration the recommendations of MedPAC and may vary for hospitals in different geographic areas.

*Explanation of provision*

This provision would eliminate the requirement that the Secretary include recommendations with respect to the update factors no later than March 1 before the beginning of the fiscal year.

SECTION 107. EXTENSION OF PAYMENT RULE FOR BRACHYTHERAPY

*Current law*

The Medicare Prescription Drug, Improvement and Modernization Act of 2003 (MMA) established that brachytherapy devices consisting of radioactive sources (or seeds) would be paid on the basis of a hospital's cost for such device (computed by reducing a hospital's charges to costs) for services furnished starting January 1, 2004 until January 1, 2007. The Secretary was directed to create additional groups of covered OPD services that classify such devices separately from other services (or group of services) in a manner that reflects the number, isotope, and radioactive intensity, including separate groups for palladium-103 and iodine-125 devices. Starting January 1, 2007, CMS will continue to pay separately for brachytherapy sources, but will base payment on the source-specific median costs. CMS declined to create new brachytherapy source codes to differentiate stranded from unstranded brachytherapy sources.

*Explanation of provision*

This provision would extend payment for brachytherapy sources on the basis of a hospital's charges adjusted to cost until January 1, 2008. The provision also directs the Secretary to create additional groups of covered OPD services for stranded and non-stranded brachytherapy devices furnished on or after July 1, 2007. These provisions may be implemented by program instruction or otherwise.

SECTION 108. PAYMENT PROCESS UNDER THE COMPETITIVE ACQUISITION PROGRAM (CAP)

*Current law*

MMA revised the way Medicare pays for Part B drugs. Beginning in 2005, payments

for these drugs are based on an average sales price (ASP) payment methodology, which sets payments at the weighted average ASP plus 6%; the Secretary has the authority to reduce the ASP payment amount if the widely available market price is significantly below the ASP. Alternatively, beginning in 2006, drugs can be provided through a newly established competitive acquisition program (CAP). The intent of the program is to enable physicians to acquire certain drugs from an approved CAP vendor thereby enabling them to reduce the time they spend buying and billing for drugs.

*Explanation of provision*

The provision deletes the requirement that payments to CAP contractors are conditioned upon the administration of the drugs and biologicals. The provision specifies that payment may only be made to the contractor upon receipt of a claim for a drug or biological supplied by the contractor for administration to a beneficiary. Further, the Secretary is required to establish a post-payment review process to assure that payment is made for a drug or biological only if it has been administered. The process of postpayment review may be established by program instruction or otherwise and may include the use of statistical sampling. The Secretary is required to recoup, offset or collect any overpayments determined by the Secretary under this process.

The section further clarifies that nothing in this provision is to be construed as requiring any additional competition by entities under the CAP program. Further the provision is not to be construed as requiring any additional process for elections by physicians under the program or additional selection by a selecting physician of a CAP contractor. The provision applies to payments for drugs and biologicals supplied on or after April 1, 2007. Additionally, the provision applies on or after July 1, 2006 and before April 1, 2007, for claims that are paid before April 1, 2007.

SECTION 109. QUALITY REPORTING FOR HOSPITAL OUTPATIENT SERVICES AND AMBULATORY SURGICAL CENTER SERVICES

*(a) Outpatient hospital services*

*Current law*

Each year the hospital outpatient department (OPD) fee schedule is increased by a factor that is generally based on the hospital market basket (MB) percentage increase. In certain years, the MB has been reduced by percentage points as specified by statute.

*Explanation of provision*

Starting in 2009 and for each subsequent year, a hospital paid under the inpatient prospective payment system (IPPS) that does not submit required measures will receive an OPD fee schedule increase of the MB minus 2.0 percentage points. A reduction under this provision would only apply to payments for the year involved and would not be taken into account when computing the OPD fee schedule increase in a subsequent year.

Each IPPS hospital is required to submit data on measures under this section in the form, manner, and timing specified by the Secretary. The Secretary would be required to develop appropriate measures for the measurement of the quality of care (including medication errors) furnished by hospitals in outpatient settings and that reflect consensus among affected parties. To the extent feasible and practicable, the measures shall include those set forth by one or more national consensus building entities. Nothing would prevent the Secretary from selecting the IPPS quality measures or a subset of such measures. The Secretary would be able to replace any measures as appropriate, such as where all hospitals are effectively in com-

pliance or the measures have subsequently been shown not to represent the best clinical practice.

The Secretary would be required to establish procedures for making the submitted data available to the public. These procedures would ensure that a hospital has the opportunity to review data prior to being made available to the public. The Secretary would be required to report quality measures of process, structure, outcome, patients' perspective on care, efficiency, and costs of care on the Internet website of the Centers for Medicare and Medicaid Services. Other conforming amendments would also be established.

*(b) Application to ambulatory surgical centers*  
*Current law*

Presently, Medicare pays for surgery-related facility services in an ambulatory surgical center (ASC) based on a fee schedule. The Medicare Prescription Drug, Improvement, and Modernization Act of 2006 (MMA) required the Secretary to implement a revised payment system for ASCs no later than January 1, 2008, taking into account recommendations issued by a required report from the Government Accountability Office (GAO). The GAO report, which has just been issued, was required to examine the relative costs of ASC services to those in hospital outpatient departments. GAO was also required to recommend whether CMS should use the outpatient prospective payment system as the basis for the revised ASC system. Total payments under the new system should be equal to total projected payments under the old system.

*Explanation of provision*

In the revised payment system, the Secretary would be able to provide for a reduction in any annual update of 2.0 percentage points for failure to report required quality measures. A reduction under this provision would only apply to payments for the year involved and would not be taken into account when computing any annual increase factor in subsequent years. Except as otherwise provided by the Secretary, the provisions of subparagraphs (B), (C), (D), and (E) of the newly established Section 1833(t)(17) concerning the form and submission of data, the development of outpatient measures, the replacement of measures, and the availability of quality measures in a hospital outpatient setting would apply to ASC services.

*(c) Effective date*

*Current law*

No provision.

*Explanation of provision*

The amendments made by the section would apply to payment for services furnished starting January 1, 2009.

SECTION 110. REPORTING OF ANEMIA QUALITY INDICATORS FOR MEDICARE PART B CANCER ANTI-ANEMIA DRUGS

*Current law*

Medicare Part B covers certain drugs used as anticancer chemotherapeutic agents, and certain oral anti-emetic drugs and biologicals used as part of an anticancer chemotherapeutic regimen. Medicare also covers certain drugs and biologicals to counter anemia for chronic kidney disease and cancer patients. At present, Medicare Part B requires hemoglobin or hematocrit levels to be reported only for certain chronic kidney disease (dialysis) patients, but not for cancer patients. MedPAC has recommended that the hemoglobin or hematocrit levels be reported for patients receiving anti-anemia drugs.

*Explanation of provision*

The provision requires that all Part B claims submitted for drugs for treatment of

anemia in connection with cancer chemotherapy include the hemoglobin or hematocrit levels for the individual. The information is to be submitted in the form and manner specified by the Secretary after full notice-and-comment rulemaking as part of the physician fee schedule update rule in 2007. The provision applies to drugs and biologicals furnished on or after January 1, 2008.

SECTION 111. CLARIFICATION OF HOSPICE SATELLITE DESIGNATION

*Current law*

Section 1814(i)(2)(A) of the Social Security Act limits total Medicare payment amounts to individual hospice providers by an absolute dollar amount, or "cap amount." This amount is based on the number of Medicare patients the agency serves and is calculated by dividing total payments to a hospice per year by the total number of beneficiaries served to get the per beneficiary payment amount. If the per beneficiary payment amount does not exceed the cap amount, the hospice may retain all payments. If the result exceeds the cap amount, the hospice must repay excess funds to the Medicare program. For purposes of calculating whether or not a hospice exceeds the cap amount, increasing the number of beneficiaries a hospice serves reduces the per beneficiary payment amount. A lower per beneficiary payment amount reduces the likelihood that a hospice will exceed the annual hospice cap and be required to repay excess funds to the Medicare program.

*Explanation of provision*

For purposes of calculating the hospice cap for 2004, 2005 and 2006 and for hospice care provided after November 1, 2003 and before December 27, 2005, this provision would designate hospice with provider number 290-1511 as a multiple location of hospice with provider number 29-1500.

**Title II—Medicare Beneficiary Protections**

SECTION 201. EXTENSION OF EXCEPTIONS PROCESS FOR MEDICARE THERAPY CAPS

*Current law*

The Balanced Budget Act of 1997 established annual per beneficiary payment limits for all outpatient therapy services provided by non-hospital providers. The limits applied to services provided by independent therapists as well as to those provided by comprehensive outpatient rehabilitation facilities (CORFs) and other rehabilitation agencies. The limits did not apply to outpatient services provided by hospitals.

Beginning in 1999, there were two beneficiary limits. The first was a \$1,500 per beneficiary annual cap for all outpatient physical therapy services and speech language pathology services. The second was a \$1,500 per beneficiary annual cap for all outpatient occupational therapy services. Beginning in 2002, the amount would increase by the Medicare economic index (MEI) rounded to the nearest multiple of \$10.

The Balanced Budget Refinement Act of 1999 (BBRA) suspended application of the limits for 2000 and 2001. The Medicare, Medicaid, and SCHIP Benefits Improvement and Protection Act of 2000 (BIPA) extended the suspension through 2002. Implementation of the provision was delayed until September 2003. The caps were implemented from September 1, 2003 through December 7, 2003. MMA reinstated the moratorium from December 8, 2003 through December 31, 2005.

The caps went into effect again beginning January 1, 2006. The 2006 caps are each \$1,740. However, DRA required the Secretary to implement an exceptions process for expenses incurred in 2006. Under the process, a part B enrollee, or a person acting on behalf of the enrollee, can request an exception from the

physical therapy and occupational therapy caps. The individual may obtain such exception if the provision of services is determined medically necessary. The exceptions process only applies for 2006.

*Explanation of provision*

The provision extends the exceptions process through 2007.

SECTION 202. PAYMENT FOR ADMINISTRATION OF PART D VACCINES

*Current Law*

Medicare Part B covers pneumococcal vaccine and its administration, influenza vaccine and its administration, and hepatitis B vaccine and its administration when furnished to a high or intermediate risk individual. Medicare Part D covers other vaccines licensed under the Public Health Service Act.

*Explanation of provision*

The provision specifies that during 2007, the administration costs for a vaccine paid under Part D are to be paid under Part B as if it were the administration of a hepatitis B drug covered under Part B. Beginning in 2008, Part D coverage will include the administration costs.

SECTION 203. OIG STUDY OF NEVER EVENTS

*Current law*

No provision.

*Explanation of provision*

The Office of the Inspector General (OIG) in the Department of Health and Human Services would be required to conduct a study on the incidence of never events for Medicare beneficiaries, including types of such events and payments by any party, including beneficiaries, of such events. This study would also include the extent to which Medicare paid, denied or recouped payment for such services as well as the administrative processes of the Centers for Medicare and Medicaid Services (CMS) to identify such events and to deny or recoup associated payments. The OIG would be required to audit a representative sample of claims and medical records of the events; would be able to request access to claims and records from any Medicare contractor; and would not be able to release individually identifiable or facility specific information. The OIG would be required to submit a report to Congress no later than two years from enactment. This report would include recommendations for legislative or administrative action on the processes to identify, deny or recoup payments for never events. The report will also provide a recommendation on a potential process for public disclosure of never events that ensures patient privacy and permits the use of disclosed information for root cause analysis. \$3 million of funds in the Treasury will be appropriated which will be available until January 1, 2010. Never events are those that are listed and endorsed as "serious reportable events" by the National Quality Forum as of November 16, 2006.

SECTION 204. MEDICARE MEDICAL HOME DEMONSTRATION PROJECT

*Current law*

No provision.

*Explanation of provision*

The Secretary is required to establish a medical home demonstration project in Medicare law for the purpose of redesigning the healthcare delivery system to provide targeted, accessible, continuous and coordinated, family-centered care to high-need populations (i.e., those with multiple chronic illnesses that require regular monitoring, advising, or treatment).

Under the project, case management fees would be paid to personal physicians, and in-

centive payments would be paid to physicians participating in practices that provide "medical home" services. Medical homes are physician practices in charge of targeting beneficiaries for project participation. They are responsible for: (1) providing safe and secure technology to promote patient access to personal health information; (2) developing a health assessment tool for the targeted individuals; and (3) providing training for personnel involved in the coordination of care.

The project is to operate for three years in urban, rural, and underserved areas in up to 8 states and would include physician practices with fewer than three full-time equivalent physicians, as well as larger practices, particularly in rural and underserved areas.

In addition to meeting Medicare requirements for physicians, personal physicians who provide first contact and continuous care for their patients must be board certified. Personal physicians must also have staff and resources to manage the comprehensive and coordinated health care of each of their patients. Participating physicians may be specialists or subspecialists for patients requiring ongoing care for specific conditions, multiple chronic conditions (e.g., severe asthma, complex diabetes, cardiovascular disease, and rheumatologic disorder), or for those with a prolonged illness.

Personal physicians must perform (or provide for the performance of): (1) advocates for and provides ongoing support, oversight, and guidance to implement a plan of care; that provides an integrated, coherent, cross discipline plan for ongoing medical care developed in partnership with patients and including all other physicians furnishing care to the patient involved and other appropriate medical personnel or agencies (such as home health agencies); (2) uses evidence-based medicine and clinical decision support tools to guide decision-making at the point-of-care (based on patient-specific factors); (3) uses health information technology that may include remote monitoring and patient registries; and (4) encourages patients to engage in management of their own health through education and support systems.

Payments for care management to personal physicians are to be provided under a care management fee under section 1848 of the Social Security Act. The Secretary would be required to develop a care management fee code and a value for these payments using the relative value scale update committee (RUC) process.

Payments for a medical home shall be based on the payment methodology applied to physician group practices under section 1866A of the Social Security Act. Under this methodology, 80% of Medicare reductions (determined by using assumptions with respect to the reductions in the occurrence of health complications, hospitalization rates, medical errors, and adverse drug reactions) resulting from the medical home participation (as reduced by the total project-related care management fees), would be paid to the medical home. Project payments are to be paid from part B.

The Secretary would be required to provide a yearly project evaluation and submit it to Congress on a date specified by the Secretary. In addition, the Secretary would be required to submit to Congress a project evaluation no later than one year after project completion.

SECTION 205. MEDICARE DRA TECHNICAL CORRECTIONS

(a) *PACE clarification*

*Current law*

The Secretary appropriated \$10 million for FY2006 for the outlier funds for rural PACE providers. Outlier costs are those inpatient and other costs in excess of \$50,000 incurred

within a given 12-month period by a PACE provider for an eligible participant who resides in a rural area. These appropriated funds would remain available for expenditure through FY2010.

*Explanation of provision*

The amendment clarifies that the appropriated \$10 million would be applied to fiscal years 2006 through 2010, rather than only for FY2006. It also specifies that the funds would remain available for obligation, rather than for expenditure, through FY2010.

(b) *Miscellaneous technical corrections*

- (1) Correction of margin (section 5001)

*Current law*

No provision.

*Explanation of provision*

Section 1886(b)(3)(B) of the Social Security Act (42 U.S.C. 1395ww(b)(3)(B)), as amended by section 5001(a) of the Deficit Reduction Act of 2005 (Public Law 109-171), is amended by moving clause (viii) (including subclauses (I) through (VII) of such clause) 6 ems to the left.

- (2) Reference Correction (Section 5114)

*Current law*

This P.L. 109-171 provision modified the first sentence of section 1842(b)(6)(F) of the Social Security Act to add a new paragraph H to 1842(b)(6) so that a federally qualified health center (FQHC) would be paid directly for FQHC services provided by a health care professional under contract with that FQHC.

*Explanation of provision*

Instead of modifying section 1842(b)(6)(F) to add paragraph H, the amendment would modify section 1842(b)(6) of the Social Security Act.

(c) *Effective date*

These amendments would become effective as if they had been included in DRA 2005, enacted on February 8, 2006.

SEC. 206. CONTINUOUS OPEN ENROLLMENT INTO CERTAIN MEDICARE ADVANTAGE PLANS

*Current law*

Individuals entitled to Medicare part A or enrolled in part B can choose to receive Medicare benefits by enrolling in a Medicare Advantage plan. Individuals enrolled in a Medicare Advantage (MA) plan who also want to receive Medicare prescription drug coverage may obtain prescription drug coverage through that MA plan. MA enrollees may not also enroll in a stand-alone prescription drug plan under part D, except for: (1) enrollees in private fee-for-service MA plans that do not offer qualified prescription drug coverage or (2) enrollees in Medical Savings Accounts MA plans.

In general, individuals can make a coverage election during the annual election period, which in 2006 and beyond, begins on November 15 and ends on December 31. During this time, beneficiaries can elect to receive benefits through original Medicare fee-for-service (FFS) program or an MA plan. Individuals also can elect to enroll in a stand-alone prescription drug plan or an MA plan that offers drug coverage. Under certain circumstances, an individual may be afforded a special election period outside of the annual election period, during which time they can change their coverage election.

Beginning in 2007, individuals can change their coverage elections one time between January 1 and March 31. Permissible election changes during this period include: FFS to an MA plan; MA plan to FFS; MA plan to a different MA plan; FFS with stand-alone prescription drug coverage to an MA-PD; MA-PD to a different MA-PD; and MA-PD to FFS with a stand-alone prescription drug plan. With respect to PFFS plans, the per-

missible election changes include FFS with a stand-alone PDP to a PFFS or MSA plan with the same stand-alone PDP or FFS with a stand-alone PDP to a PFFS-PD. Individuals who did not elect prescription drug coverage during the annual election period cannot elect prescription drug coverage during this one-time change period.

*Explanation of provision*

For 2007 and 2008, the provision modifies current law such that an unenrolled fee-for-service individual can make a one-time change to their coverage election on any date during the year. An unenrolled individual is defined as an individual who is receiving benefits under original Medicare FFS, is not enrolled in an MA plan on such date; and as of such date is not otherwise eligible to elect to enroll in an MA plan. Permissible coverage election changes for an unenrolled individual include: (1) FFS to an MA plan with no drug coverage and (2) FFS with a stand-alone prescription drug plan to an MA plan with the same stand-alone prescription drug plan. As such, this provision effectively permits only MA plans with no drug coverage to enroll individuals throughout the year. MA plans that integrate prescription drug coverage into their benefit packages would be kept under the current law provision, that is, they would not be allowed to enroll individuals throughout the year.

**Title III—Medicare Program Integrity Efforts**

SECTION 301. OFFSETTING ADJUSTMENT IN MEDICARE ADVANTAGE STABILIZATION FUND

*Current law*

The Medicare Prescription Drug, Improvement, and Modernization Act of 2003 established a stabilization fund to provide incentives for plans to enter into and to remain in the Medicare Advantage regional program. Money in the fund is available to the Secretary for expenditures from January 1, 2007 to December 31, 2013. Initially \$10 billion is to be provided to the stabilization fund and additional amounts are to be added to the fund from a portion of any average per capita monthly savings amounts. The secretary is responsible for determining the amounts that may be given to MA plans from this fund, based on statutory requirements. For example, the national bonus payment will be available to an MA organization that offers an MA regional plan in every MA region in the year, but only if there was no national plan in the previous year.

*Explanation of provision*

This provision would delay the initial availability of the stabilization fund until January 1, 2012, and reduce the amount of the fund to \$3.5 billion.

SECTION 302. EXTENSION AND EXPANSION OF RECOVERY AUDIT CONTRACTOR PROGRAM UNDER THE MEDICARE INTEGRITY PROGRAM

(a) *Use of recovery audit contractors*

*Current law*

The Medicare Prescription Drug, Improvement, and Modernization Act of 2003 (PL 108-73) authorized a 3-year demonstration project using recovery audit contractors to identify both under- and overpayments made to Part A and B Medicare providers and recoup overpayments in the Medicare program. The demonstration is being conducted as part of the Medicare Integrity Program, created by section 1893 of the Social Security Act, which enables the Secretary to enter into contracts with entities to carry out a range of activities designed to prevent health care fraud and abuse in Parts A and B of the Medicare program. The Medicare Integrity Program was established by the Health Insurance Portability and Accountability Act of 1996 along with the Health

Care Fraud and Abuse Control Program. The program is financed via the Federal Hospital Insurance Trust Fund.

*Explanation of provision*

Section 302 would allow the Centers for Medicare and Medicaid Services (CMS) to continue using recovery audit contractors to identify both under and overpayments made under Medicare Parts A and B and recoup any overpayments made to providers. To pay the contractors, the Secretary would be required to use only those funds recovered by the contractors. From these recoveries, the bill would require the Secretary to pay the contractors in two ways: (1) on a contingent basis for collecting overpayments; and (2) in amounts that the Secretary may specify for identifying underpayments. A portion of the recovered funds would be available to the CMS program management account for activities conducted under the recovery audit contractor program. Any remaining recovered amounts—those recoveries that are not paid to the contractors or applied to the CMS program management account—would be used to reduce expenditures under Medicare Parts A and B. It is also expected that CMS will rectify any identified underpayments. Each contract would be required to provide that audit and recovery activities be conducted during the fiscal year and retrospectively for not more than 4 fiscal years. The Secretary would be allowed to waive Medicare statutory provisions to pay for the services of the recovery audit contractors.

By January 1, 2010, the Secretary would be required to contract with enough recovery audit contractors to cover Medicare activities in all states. When awarding contracts, the Secretary would be required to contract only with recovery audit contractors that have the staff with the appropriate clinical knowledge of and experience with Medicare payment rules and regulations, or recovery audit contractors that will contract with another entity that has the staff with the appropriate knowledge of and experience with Medicare payment rules and regulations. The Secretary shall give preference to entities with more than 3 years direct management experience and a demonstrated proficiency in audits with private insurers, health care providers, health plans, state Medicaid programs or Medicare. Recovery audit contractors cannot be fiscal intermediaries, carriers, or Medicare Administrative Contractors, and the recovery of overpayments by these contractors would not prohibit the Secretary or the Attorney General from prosecuting allegations of fraud and abuse arising from these overpayments.

Finally, the Secretary would be required to submit a report to Congress annually on the use of these recovery audit contractors. Specifically the report would include information on the performance of these contractors as it relates to identifying over and underpayments and in collecting overpayments. The report would also be required to include an evaluation of the comparative performance of these contractors and any Medicare savings that have accrued as a result of their activities.

(b) *Access to Coordination of Benefits Contractor database*

*Current law*

The Coordination of Benefits (COB) Contractor consolidates the activities that support the collection, management, and reporting of other insurance coverage for Medicare beneficiaries. The purposes of the COB program are to identify the health benefits available to a Medicare beneficiary and to coordinate the payment process to prevent mistaken payment of Medicare benefits.

*Explanation of provision*

For the purpose of carrying out their audit and recovery activities, the Secretary of

HHS would provide recovery audit contractors with access to the database of the Coordination of Benefits Contractors of the Centers for Medicare and Medicaid Services during the current fiscal year and for a period of up to 4 fiscal years prior to the current fiscal year.

(c) *Conforming amendments to current demonstration project*

*Current law*

Section 306 of the Medicare Prescription Drug, Improvement, and Modernization Act of 2003 requires that the Secretary's demonstration project using recovery audit contractors last for no longer than 3 years. After the completion of the program, the Secretary shall submit to Congress a report on the project and its impact on savings to the Medicare program.

*Explanation of provision*

The provision would continue the use of recovery audit contractors under the demonstration until all contracts could be entered into. The provision would also eliminate the requirement that the Secretary submit to Congress a report not later than 6 months after the project's completion on the impact of recovery audit contractors' activities on Medicare savings.

SECTION 303. FUNDING FOR THE HEALTH CARE FRAUD AND ABUSE CONTROL ACCOUNT

(a) *Departments of Health and Human Services and Justice*

*Current law*

The Health Insurance Portability and Accountability Act of 1996 (HIPAA, P.L. 104-91) established section 1128C of the Social Security Act, which authorized the creation of a national health care fraud and abuse control program headed by the Secretary of HHS and the Attorney General. In section 1817(k) of the Social Security Act, HIPAA created an expenditure account within the Medicare Federal Hospital Insurance Trust Fund called the Health Care Fraud and Abuse Control (HCFAC) Account. Within the HCFAC account, the legislation appropriated funds to HHS and DOJ at an amount of \$104 million in FY97 and for FY98 through FY03 at annual increases of 15% above the preceding year. For each fiscal year after 2003, the annual appropriation available to HHS and DOJ was to be capped at the FY2003 level of \$240.6 million. The legislation also established a separate funding stream within the HCFAC account to support activities undertaken by the FBI. Funding for the FBI was increased from \$47 million in FY97 to \$114 million in FY03. The legislation capped FBI funding at the FY03 level for FY03 and beyond.

*Explanation of provision*

Section 303 would extend appropriations for the Health Care Fraud and Abuse Control Program through FY06 and beyond. For FY98 through FY03, the annual appropriation to HHS and DOJ is the limit for the preceding fiscal year increased by 15%. For fiscal years 2007 through 2010, the annual appropriation would be the limit for the preceding year plus the percentage increase in the consumer price index for all urban consumers. For each fiscal year beyond 2010, the legislation would cap the appropriation at the FY10 level.

For the Office of the Inspector General of HHS, Section 303 would extend the annual appropriation of \$160 million through FY06. For FY07, the bill would increase the FY06 appropriation to OIG by the percentage increase in the consumer price index. For fiscal years 2008, 2009, and 2010, the annual appropriation would increase by the limit for the preceding year plus the percentage increase in the consumer price index for all urban consumers. For each fiscal year after FY10, the legislation would cap the appropriation at the FY10 level.

(b) *Federal Bureau of Investigations*  
*Current law*

The Health Insurance Portability and Accountability Act of 1996 (HIPAA, P.L. 104-91) established section 1128C of the Social Security Act, which authorized the creation of a national health care fraud and abuse control program headed by the Secretary of HHS and the Attorney General. In Section 1817(k) of the Social Security Act, HIPAA created an expenditure account within the Medicare Federal Hospital Insurance Trust Fund called the Health Care Fraud and Abuse Control (HCFAC) Account. Within the HCFAC account, the legislation appropriated funds to HHS and DOJ at an amount of \$104 million in FY97 and for FY98 through FY03 at annual increases of 15% above the preceding year. For each fiscal year after 2003, the annual appropriation available to HHS and DOJ was to be capped at the FY2003 level of \$240.6 million. The legislation also established a separate funding stream within the HCFAC account to support activities undertaken by the FBI. Funding for the FBI was increased from \$47 million in FY97 to \$114 million in FY03. The legislation capped FBI funding at the FY03 level for FY03 and beyond.

*Explanation of provision*

Section 303 would extend the annual appropriation to the Federal Bureau of Investigations (FBI). For fiscal years 2007 through 2010, the annual appropriation would be the limit for the preceding year plus the percentage increase in the consumer price index for all urban consumers. For each fiscal year after 2010, the legislation would cap the appropriation at the FY2010 level.

SECTION 304. IMPLEMENTATION FUNDING

*Current law*

No current law.

*Explanation of provision*

For implementation of provisions and amendments made by this title and titles I and II of this division, other than the section requiring the Inspector General in the Department of Health and Human Services to conduct a study of newer events, the provision would require the Secretary of Health and Human Services to transfer \$45,000,000 to the CMS Program Management Account for FY2007 and FY2008, from the Federal Insurance Trust Fund, and the Federal Supplementary Medical Insurance Trust, in appropriate proportions.

**Title IV—Medicaid and Other Health Provisions**

SECTION 401. EXTENSION OF TRANSITIONAL MEDICAL ASSISTANCE (TMA) AND ABSTINENCE EDUCATION PROGRAM

*Current law*

States are required to continue Medicaid benefits for certain low-income families who would otherwise lose coverage because of changes in their income. This continuation is known as transitional medical assistance (TMA). Federal law permanently requires four months of TMA for families who lose Medicaid eligibility due to increased child or spousal support collections, as well as those who lose eligibility due to an increase in earned income or hours of employment. Congress expanded work-related TMA under Section 1925 of the Social Security Act in 1988, requiring states to provide TMA to families who lose Medicaid for work-related reasons for at least six, and up to 12, months. The sunset date for Section 1925 has been extended a number of times, most recently through December 31, 2006 by the Deficit Reduction Act of 2005.

Under Section 510 of the Social Security Act, federal law appropriated \$50 million annually for each of the fiscal years 1998–2003

for matching grants to states to provide abstinence education and, at state option, mentoring, counseling, and adult supervision to promote abstinence from sexual activity, with a focus on groups that are most likely to bear children out-of-wedlock. Funds must be requested by states when they apply for Maternal and Child Health Services (MCH) Block Grant funds and must be used exclusively for the teaching of abstinence. States must match every \$4 in federal funds with \$3 in state funds.

A state's allotment of abstinence education block grant program funding is based on the proportion of low-income children in the state as compared to the national total. Funding for the abstinence education block grant has been extended a number of times, most recently through December 31, 2006 by the Deficit Reduction Act of 2005.

*Explanation of provision*

The provision would extend TMA under Section 1925 of the Social Security Act through June 30, 2007. It would also fund the abstinence education block grant program through June 30, 2007 at the level provided through the third quarter of FY2006.

SECTION 402. GRANTS FOR RESEARCH ON VACCINE AGAINST VALLEY FEVER

*Current law*

Under existing National Institutes of Health (NIH) authority, the National Institute on Allergy and Infectious Diseases has supported projects to study coccidioidomycosis, known as Valley Fever. Grants have included projects to study the organism that causes Valley Fever; to improve the ability to evaluate vaccine candidates; to support the clinical development of potential drug therapies; and to support acquisition of equipment and facilities for research on the disease, among others.

*Explanation of provision*

The Secretary is required to conduct research on the development of a vaccine against coccidioidomycosis, known as Valley Fever. Grants may not be made on or after October 1, 2012. This does not have any legal effect on payments for grants for which amounts appropriated under this section were obligated prior to October 1, 2012.

To carry out this section, \$40 million is authorized for fiscal years 2007–2012.

SECTION 403. CHANGE IN THRESHOLD FOR MEDICAID INDIRECT HOLD HARMLESS PROVISION OF BROAD-BASED HEALTH CARE TAXES

*Current law*

Under federal law and regulations, a state's ability to use provider-specific taxes to fund their state share of Medicaid expenditures is limited. If states establish provider specific taxes, those taxes cannot generally exceed 25% of the state (or non-federal) share of Medicaid expenditures and the state cannot provide a guarantee to the providers that the taxes will be returned to them. However, there is what is referred to as a "safe harbor." If the taxes returned to a provider are less than 6% of the provider's revenues, the prohibition on guaranteeing the return of tax funds is not violated. Those taxes do not have to undergo the process, defined in section 433.68 of Title 42 of the Code of Federal Regulations, of determining if a guarantee exists. The President's FY2006 budget proposes to phase the 6% "safe harbor" for provider taxes down to 3% although no new regulation has been issued on this subject to date.

*Explanation of provision*

Beginning on the date of enactment, the provider tax "safe harbor" upper limit is codified at 6%. For the fiscal periods beginning on or after January 1, 2008 and ending before October 1, 2011, the "safe harbor" percentage will be reduced from 6% to 5.5%.

After October 1, 2011, the provider tax “safe harbor” percentage will return to 6%.

SECTION 404. DSH ALLOTMENTS FOR FISCAL YEAR 2007 FOR TENNESSEE AND HAWAII

(A) Tennessee

Current law

Tennessee operates its Medicaid program under a comprehensive statewide waiver, the terms and conditions of which have been negotiated by the state and CMS. Medicaid demonstration waivers, authorized under Section 1115 of the Social Security Act, allow states a great deal of flexibility on how eligibility for Medicaid is determined, how Medicaid services are provided, and what those services are comprised of. States operating under a waiver are subject to a budget neutrality requirement intended to hold program spending under the waiver to estimates of amounts that would have been spent in the absence of the waiver. Because Tennessee receives its Medicaid funds under the provisions of the waiver, it does not receive federal matching for Medicaid payments to disproportionate share (DSH) hospitals nor do they receive an allotment for DSH payments (state by state allotments are calculated based on a formula in Medicaid law and represent a federal cap on the amount that the federal government will provide in DSH matching payments to any state.) DSH payments, however, continue to be counted as a component in Tennessee’s budget neutrality calculation since, in the period prior to the waiver approval, the state was required to make DSH payments, and if the waiver had not been granted, the requirement to make those payments would continue to have applied.

Explanation of provision

The provision would establish a DSH allotment for the state of Tennessee for fiscal year 2007 equal to the greater of the amount that is reflected in the budget neutrality provision for the TennCare demonstration year ending in 2006 and \$280 million. Federal matching payments to the state for DSH hospitals for fiscal year 2007 would, however, be limited to one-third of the DSH allotment. Those amounts would be considered TennCare project expenditures and would be subtracted from TennCare demonstration payments for Essential Access Hospital supplemental pool payments. The sum of the DSH payments and the Essential Access Hospital supplemental pool payments would be prohibited from exceeding the allotment amount. The state would be permitted to submit a state plan amendment describing the methodology to be used to identify DSH hospitals and to make payments to such hospitals. However, the Secretary may not approve the plan amendment unless the methodology is consistent with the requirements under Section 1923 of the Medicaid Act for making payment adjustments for DSH hospitals.

(B) Hawaii

Current law

Like Tennessee, Hawaii operates its Medicaid program under a statewide waiver, the terms and conditions of which have been negotiated by the state and CMS. The state does not make DSH payment under their waiver program and does not have a DSH allotment in Medicaid law.

Explanation of provision

The provision would set a DSH allotment for Hawaii for fiscal year 2007 at \$10 million. The Secretary shall permit Hawaii to submit an amendment to its State plan under this title that describes the methodology to be used by the State to identify and make payments to disproportionate share hospitals, including children’s hospitals and institu-

tions for mental diseases or other mental health facilities. The Secretary may not approve such plan amendment unless the methodology described in the amendment is consistent with the requirements under this section for making payment adjustments to disproportionate share hospitals.

SECTION 405. CERTAIN MEDICAID DRA TECHNICAL CORRECTIONS

(a) Technical corrections relating to state option for alternative premiums and cost sharing (sections 6041 through 6043)

Current law

P.L. 109-171 allows states to impose premiums and cost-sharing for any group of individuals for any type of service (except prescribed drugs which are treated separately), through Medicaid state plan amendments (rather than waivers), subject to specific restrictions. Preferred drugs are defined as those that are the least (or less) costly effective prescription drugs within a class of drugs (as defined by the state). Premium and cost-sharing rules for workers with disabilities were not changed in P.L. 109-171.

Individuals in families with income below 100% of the federal poverty line (FPL). Premiums and service-related cost-sharing imposed under this option are allowed to vary among classes or groups of individuals, or types of service. Explicit rules are provided by income level for those with income between 100-150% FPL and for those with income over 150% FPL.

States are allowed to condition the provision of medical assistance on the payment of premiums, and to terminate Medicaid eligibility on the basis of failure to pay a premium if that failure continues for at least 60 days. States may apply this provision to some or all groups of beneficiaries, and may waive premium payments in cases where such payments would be an undue hardship. In addition, the provision allows states to permit providers participating in Medicaid to require a Medicaid beneficiary to pay authorized cost-sharing as a condition of receiving care or services. Providers may be allowed to reduce or waive cost-sharing amounts on a case-by-case basis.

For the purposes of cost-sharing, two income-related groups are identified: (1) individuals in families with income between 100 and 150% FPL, and (2) individuals in families with income over 150% FPL. For both groups, the total aggregate amount of all cost-sharing (including special cost sharing rules for prescribed drugs and emergency room copayments for non-emergency care) cannot exceed 5% of family income as applied on a quarterly or monthly basis as specified by the state.

Treatment of non-preferred drug cost-sharing. Special cost-sharing for prescribed drugs is subject to the general 5% aggregate cap on cost-sharing for individuals with income between 100-150% FPL and for individuals with income over 150% FPL who are not otherwise exempt from service-related cost-sharing.

Treatment of non-emergency cost-sharing. Individuals exempt from premiums or service-related cost-sharing under other provisions of P.L. 109-171 may be subject to nominal copayments for non-emergency services in an ER, only when no cost-sharing is imposed for care in hospital outpatient departments or by other alternative providers in the area served by the hospital ER. For non-exempt populations with income between 100-150% FPL, cost-sharing for non-emergency services in an ER cannot exceed twice the nominal amounts. For non-exempt populations with income exceeding 150% FPL, no cost-sharing limit is specified for non-emergency care in an ER. Aggregate caps on cost-sharing (described above) still apply.

Definition of non-emergency services. The term “non-emergency services” means any

care or services furnished in an emergency department of a hospital that the physician determines do not constitute an appropriate medical screening examination or stabilizing examination and treatment required to be provided by the hospital under Medicare law (Section 1867 of the Social Security Act).

Exemption from cost-sharing for newly eligible children with disabilities. Section 6062 of P.L. 109-171 created a new optional Medicaid eligibility group for children with disabilities under age 19 who meet the severity of disability required under the Supplemental Security Income program (SSI) without regard to any income or asset eligibility requirements applicable under SSI for children, and whose family income does not exceed 300% FPL. (States can exceed 300% FPL, without federal matching funds for such coverage.) Special premium and cost-sharing rules apply to this new group of eligibles.

Explanation of provision

The definition of preferred drugs would be amended to include those that are the most (or more) cost effective prescription drugs within a class of drugs (as defined by the state). In addition to separate cost-sharing provisions for prescribed drugs, the amendment would clarify that separate cost-sharing provisions also apply to non-emergency services provided in an emergency room.

Individuals in families with income below 100% of the federal poverty line (FPL). The provision would exempt from the general cost-sharing rules in new Section 1916A (a) all individuals in families with income below 100% of the federal poverty line (FPL). However, Section 1916 of Title XIX (nominal cost-sharing provisions) would still apply to this income group, as would the comparability rule regarding amount, duration and scope of available benefits (Section 1902(a)(10)(B)). States would still have the option to impose the special cost-sharing rules for prescribed drugs and non-emergency care provided in an emergency room to individuals in families with income below 100% FPL.

The provision would exempt individuals in families with income below 100% FPL from the provisions defining enforceability of premiums and other cost-sharing. Protections regarding payment of premiums and cost-sharing in Section 1916(c)(3) and Section 1916(e) would continue to apply to this income group.

The provision would apply the total aggregate cap of 5% of family income to individuals in families with income below 100% FPL for applicable cost-sharing with respect to nominal amounts (as defined in Section 1916), and prescribed drugs and emergency room copayments for non-emergency care (as defined in new Sections 1916A(c) and 1916A(e)).

Treatment of non-preferred drug cost-sharing. The definition of preferred drugs would be amended to include those that are the most (or more) cost effective prescription drugs within a class of drugs (as defined by the state). In addition to separate cost-sharing provisions for prescribed drugs, the provision would clarify that separate cost-sharing provisions also apply to non-emergency services provided in an emergency room. The provision would clarify that no cost-sharing for preferred drugs can be imposed on individuals exempt from service-related cost-sharing under the general cost-sharing provisions (identified in new Section 1916A(a)). It would also clarify that no more than nominal cost-sharing amounts may be imposed for non-preferred drugs on individuals exempt from services-related cost-sharing under the general cost-sharing provisions.

Treatment of non-emergency cost-sharing. The provision would clarify that for non-exempt persons with income between 100-150%

FPL, cost-sharing for non-emergency care in an ER may not exceed twice the applicable nominal amount (up to the 5% aggregate cap). For persons with income below 100% FPL or who are exempt from service-related cost-sharing, cost-sharing for non-emergency care in an ER may not exceed the applicable nominal amount when no cost-sharing is imposed by the outpatient department or alternative providers. The 5% aggregate cap on all service-related costsharing for all income groups remains in effect.

**Definition of non-emergency services.** The provision would strike the phrase "the physician determines" from the definition of non-emergency services as provided in P.L. 109-171.

**Exemption from cost-sharing for newly eligible children with disabilities.** The provision would exempt this new optional eligibility group for children with disabilities established under P.L. 109-171 from the premium and service-related cost-sharing rules under new Section 1916A.

**Correction of IV-B References.** Among the groups explicitly exempted from the general cost-sharing provisions for premiums and cost-sharing, the provision would change references to Title IV-B to mean child welfare services made available under Title IV-B on the basis of being a child in foster care.

**Effective Date.** The provision specifies that all changes made are effective as if included in the affected sections and subsections of P.L. 109-171.

(b) *Clarifying treatment of certain annuities (section 6012)*

#### Current law

Under Section 6012(b) of P.L. 109-171, the purchase of an annuity is treated as a disposal of an asset for less than fair market value unless certain criteria are met. One of these criteria is that the state be named as the remainder beneficiary in the first position for at least the total amount of Medicaid expenditures paid on behalf of the annuitant or be named in the second position after the community spouse or minor or disabled child and such spouse or a representative of such child does not dispose of any such remainder for less than fair market value.

#### Explanation of provision

The provision would strike the term "annuitant" and replace it with "institutionalized individual." This change would become effective as if it had been included in DRA 2005, enacted on February 8, 2006.

(c) *Additional miscellaneous technical corrections*

(1) Documentation (section 6036)

#### Current law

Under Section 6036 of P.L. 109-171, states are prohibited from receiving federal Medicaid reimbursement for an individual who has not provided satisfactory documentary evidence of citizenship or nationality. Documents that provide satisfactory evidence are described in the law, as are exceptions to the documentation requirement.

Section 6036(a)(2) of the law specifies that the documentation requirements do not apply to an alien who is eligible for Medicaid; and is entitled to or enrolled for Medicare benefits; on the basis of receiving Supplemental Security Income (SSI) benefits; or on such other basis as the Secretary may specify that satisfactory documentary evidence had been previously presented.

The provision applies to initial determinations and to redeterminations of eligibility for Medicaid made on or after July 1, 2006.

#### Explanation of provision

The provision would specify that the documentation requirements do not apply to an

individual declaring to be a citizen or national of the United States who is eligible for Medicaid; and is entitled to or enrolled for Medicare benefits; and is receiving (1) Social Security benefits on the basis of a disability or (2) SSI benefits; and with respect to whom (1) child welfare services are made available under Title IV-B of the Social Security Act or (2) adoption or foster care assistance is made available under Title IV-E; or on such basis as the Secretary may specify that satisfactory documentary evidence has been previously presented.

The provision would also make reference corrections. These changes would be effective as if included in the Deficit Reduction Act of 2005.

In addition, effective 6 months after enactment, the provision would (1) require states to have procedures in effect for verifying the citizenship or immigration status of children in foster care under the responsibility of the state under Title IV-E or IV-B of the Social Security Act and (2) specify that in reviews of state programs under IV-E and IV-B, the requirements subject to review shall include determining whether the state program is in conformity with the requirement to verify citizenship or immigration status.

(2) Miscellaneous technical corrections

#### Current law

Section 5114(a)(2). This P.L. 109-171 provision modified the first sentence of Section 1842(b)(6)(F) of the Social Security Act to add a new paragraph H to 1842(b)(6) so that a federally qualified health center (FQHC) would be paid directly for FQHC services provided by a health care professional under contract with that FQHC.

Section 6003(b)(2). This P.L. 109-171 provision modified Section 1927 of the Social Security Act by referencing subsection (k) relating to Section 505(c) drugs.

Section 6031(b), 6032(b), and 6035(c). These sections referenced Section 6035(e) of P.L. 109-171, which does not exist, to provide exceptions to effective dates.

Section 6034(b). Section 6034 of P.L. 109-171 establishes the Medicaid Integrity Program. It references modifications made to the Social Security Act by Section 6033(a).

Section 6036(b). Section 6036 of P.L. 109-171 deals with improved enforcement of documentation requirements. Section 6036(b) references Section 1903(z) of the Social Security Act. This section does not exist.

Section 6015(a)(1). Section 6015 of P.L. 109-171 pertains to continuing care retirement community admissions contracts. It makes reference to clause (v) of Section 1919(c)(5)(A)(i)(II) of the Social Security Act.

#### Explanation of provision

Section 5114(a)(2). Instead of modifying Section 1842(b)(6)(F) to add paragraph H, the amendment would modify Section 1842(b)(6) of the Social Security Act.

Section 6003(b)(2). Instead of referencing subsection (k) of Section 1927 of the Social Security Act, the amendment would reference subsection (k)(1).

Section 6031(b), 6032(b), and 6035(c). Instead of referencing Section 6035(e), the amendment would reference the effective date exception in Section 6034(e) of P.L. 109-171.

Section 6034(b). Instead of referencing modifications made by Section 6033(a) of P.L. 109-171, the amendment would reference Section 6032(a).

Section 6036(b). Instead of referencing Section 1903(z) of the Social Security Act, the amendment would reference Section 1903(x).

Section 6015(a)(1). Instead of referencing clause (v) of Section 1919(c)(5)(A)(i)(II) of the Social Security Act, the amendment would reference subparagraph (B)(v).

#### TO AMEND THE INTERNAL REVENUE CODE OF 1986

Mr. FRIST. I ask that the Chair lay before the Senate a message from the House of Representatives on H.R. 6111.

The PRESIDING OFFICER. Without objection, it is so ordered. The clerk will report.

The legislative clerk read as follows:

*Resolved*, that the House agree to the amendment of the Senate to the bill H.R. 6111, entitled an act to amend the Internal Revenue Code of 1986, and to provide that the Tax Court may review claims for equitable innocent spouse relief and to suspend the running on the period of limitations while such claims are pending, with amendments.

#### CLOTURE MOTION

Mr. FRIST. I move to concur in the amendment of the House, and I send a cloture motion to the desk.

The PRESIDING OFFICER. Under rule XXII, the clerk will now report the motion to invoke cloture on the motion to concur in the House amendment to H.R. 6111.

The legislative clerk read as follows:

#### CLOTURE MOTION

We the undersigned Senators, in accordance with the provisions of rule XXII of the Standing Rules of the Senate, do hereby move to bring to a close debate on the motion to concur in the House amendment to H.R. 6111: to amend the Internal Revenue Code of 1986 to provide that the Tax Court may review claims for equitable innocent spouse relief and to suspend the running on the period of limitations while such claims are pending.

Bill Frist, Johnny Isakson, Richard Burr, Jon Kyl, R.F. Bennett, Christopher Bond, John Cornyn, Rick Santorum, Mike Crapo, Jim Talent, Pat Roberts, Chuck Grassley, Pete Domenici, Jim DeMint, John Thune, Kay Bailey Hutchison, George Allen.

#### AMENDMENT NO. 5236

Mr. FRIST. I now move to concur in the amendment with an amendment which is at the desk.

The PRESIDING OFFICER. The clerk will report.

The legislative clerk read as follows:

The Senator from Tennessee [Mr. FRIST] moves to concur in the House amendment to the Senate amendment to the bill H.R. 6111, with an amendment numbered 5236:

At the end of the House Amendment, add the following:

This Act shall become effective 2 days after the date of enactment.

Mr. FRIST. I ask for the yeas and nays on the motion.

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be a sufficient second.

The yeas and nays were ordered.

#### AMENDMENT NO. 5237 TO AMENDMENT NO. 5236

Mr. FRIST. I send a second-degree amendment to the desk.

The PRESIDING OFFICER. The clerk will report.

The legislative clerk read as follows:

The Senator from Tennessee [Mr. FRIST] proposes an amendment numbered 5237 to amendment No. 5236:

Strike "2 days" and insert "1 day".

Mr. FRIST. I ask unanimous consent that Senator GREGG be recognized in



order to make a point of order against the pending legislation; provided that Senator GRASSLEY then be recognized in order to move to waive and that there then be 30 minutes equally divided, with the first 15 minutes by Senator GRASSLEY and the next 15 minutes by Senator GREGG, for debate, equally divided in the usual form; provided further that following that debate, the Senate proceed to a vote on the motion to waive and that if the motion to waive prevails, the Senate then proceed to a vote on the motion to invoke cloture, notwithstanding the provisions of rule XXII; I further ask that if cloture is invoked, the motion to concur with an amendment be withdrawn and the Senate proceed immediately to a vote on the motion to concur in the amendment of the House, without further intervening action or debate.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered.

Mr. FRIST. Mr. President, what we have just done is laid out a procedure whereby a point of order will be made. Senator GRASSLEY will make a motion to waive. We will have a vote on the motion to waive the point of order, a cloture vote, and ultimately passage. There will be three votes. The first vote will be at approximately 12:30, 12:35.

The PRESIDING OFFICER (Mr. COLEMAN). The Senator from New Hampshire.

Mr. GREGG. Mr. President, at this time, under the unanimous consent agreement, I will make my point of order.

The pending bill violates three significant elements of the Budget Act. After I make the point of order, I know the Senator from Iowa, the chairman of the Finance Committee, is going to move to waive it. And then he has 15 minutes and then I will have 15 minutes and we will explain the reasons for the issue.

So at this time, I make the following point of order.

The pending motion to concur violates section 302 and section 311 of the Budget Act because it exceeds the Finance Committee allocation and breaches the revenue floor set under the fiscal year 2006 budget resolution. It would also increase the deficit in excess of the pay-go limit by \$17.5 billion. I raise a point of order against the motion under section 302 and 311 of the Budget Act and section 505 of the budget resolution for fiscal year 2004.

The PRESIDING OFFICER. The Senator from Iowa.

Mr. GRASSLEY. Mr. President, I move to waive the budget point of order on the appropriate sections of this pending legislation.

Mr. GREGG. Mr. President, have the yeas and nays been ordered under the unanimous consent agreement?

The PRESIDING OFFICER. Is the Senator seeking the yeas and nays?

Mr. GREGG. If they have not been ordered under the unanimous consent

agreement, I would ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be a sufficient second.

The yeas and nays were ordered.

The PRESIDING OFFICER. There are 30 minutes of debate on the motion.

Mr. GREGG. Mr. President, the Senator from Iowa, I understand, has the first 15 minutes. Mr. President, parliamentary inquiry: It is my understanding that the time now running is running against the time of the Senator from Iowa; is that correct?

The PRESIDING OFFICER. The Senator from Iowa has the first 15 minutes.

The Senator from Iowa.

Mr. GRASSLEY. Mr. President, I want my colleagues to understand that if this budget point of order is not waived, this legislation that we have been working on for a period of 8 months, and should have been passed in July—probably should have been passed in May, but for sure in July, and here we are still doing it—will not be passed.

I want to comment on why, without hearing my colleague yet—and going before him, but anticipating from some statements that have been in the press—why he is wrong about his point of order against this legislation.

Earlier today, there were comments made by my Republican colleague regarding the tax extenders bill. I would like to take a few minutes to clarify the record regarding the tax extenders bill.

Three points:

First is the claim that tax cuts are a budget buster, that it is tax cuts that are putting us in the red. Nothing could be further from the truth. We have seen tax receipts going up by a record amount. From 2004 to 2005, receipts went from \$1.8 trillion to \$2.1 trillion. The calculators at the Treasury needed new batteries to count the new dollars coming in this year, increasing from \$2.1 trillion to \$2.4 trillion—an 11.8-percent increase. These tax receipts far outpace what was projected in the budget, and, most importantly, the budget resolution we are currently operating under.

The bottom line: Taxpayers are sending checks to the Treasury well over \$100 billion in excess of what was expected under the budget resolution. We are now taking action to prevent what is effectively a tax increase. I never thought I would hear a Republican advocating we ought to have a tax increase. If we do not pass this legislation, 19 million people are going to have tax increases.

And let my colleagues absolutely be clear in understanding that failure to pass this legislation, then, is not just about nothing, it is about allowing tax increases to go into effect. And they would go into effect without even a vote of the Congress. Taxpayers, then, will be writing checks even bigger than

this unexpected amount of money that is coming into the Treasury already, if this legislation does not pass. Teachers, parents of college students, working families will all have to dig deeper into their pockets to pay for out-of-control spending in Washington.

Taxes are pouring into the Treasury. As I said earlier, it is not for the lack of tax receipts that we are seeing a deficit. It is because of the inability to control spending. In my time here in Washington, DC, I have never seen that the way to control spending is to keep taxes high. Higher taxes is a license to spend more money. And that is borne out by the facts. While tax receipts have gone up 11.8 percent in 2005–2006, spending has increased 8.6 percent.

It is important for my colleagues to also understand that much of the tax cuts that are in the tax extender package were expected to be included in the \$70 billion tax cuts passed in the budget resolution—the budget resolution out of the Budget Committee.

I find it extremely frustrating that those who come to the floor and decry this bill fail to note it is because we made room for other priorities, priorities they championed, such as capital gains and dividend cuts in the tax reconciliation bill, that we were unable to include the tax extender provisions in that reconciliation bill last spring. And it is for that reason that we now have to consider an extender bill.

It reminds me of the fellow who complains about not being able to get a BLT sandwich after he ate all the bacon. And speaking of bacon, one of the major pork products, I would now like to turn to the second point: the discussion on the floor earlier about earmarks.

I know my colleagues who serve on the Appropriations Committee have familiarity with the term “earmark.” Earmark is something that goes to one individual or one company. That is not what this bill is about. But they have tried to characterize it that way. This bill provides tax relief, and these provisions provide tax relief that is not for one individual or one company. They are not earmarks.

For example, the deduction for tuition will help—let me take a State at random. Let’s take New Hampshire as an example. It helped 23,124 taxpayers in the year 2004. These tax policies, then, are not earmarks when you are helping 23,000 taxpayers in New Hampshire. And failure to extend the tax extenders means that these taxpayers are going to have an increase in taxes.

Earlier we heard on the Senate floor discussion about a tax provision that benefited songwriters. Again, this is not an earmark. As most Members who have been to a record store recently are aware, there is more than one songwriter in this country. But I raise the songwriter provision to respond to another point, which is that there are provisions in this bill that because of the Senate rules, Members will be prevented from effectively raising concerns.

The songwriter provision, supported by several Members on both sides of the aisle, was voted on by Members earlier this year in the tax reconciliation bill. It already passed the Senate. The extenders bill is now making that provision permanent. Members had ample opportunity to raise concerns about this provision when it was considered 6 months ago. Not a discouraging note was heard. In fact, colleagues who discussed this provision earlier today actually voted for the legislation that contained the songwriter provision. Talk about saying one thing and doing another. So I think those who sang the first verse earlier in the year should be cautious about complaining that we are now singing the second verse.

Finally, I want to comment about the point raised on the sales tax deduction. Again, you call that an earmark, when people in nine States who would not be able to deduct their State sales tax from their Federal income tax have the opportunity to do it? It is affecting 10 million people, and that is an earmark? I find the statements made about the sales tax to be of concern and a misrepresentation of policy.

First, my colleagues earlier heard complaints about the cost of the sales tax provision but then in the same breath complain that the sales tax provision does not cost enough, that the sales tax provision's flaw is it should be expanded to both itemizers and non-itemizers, which then would cost billions more.

The easy answer is that the intent is to roughly mirror the deduction for State income tax that residents of the rest of the States have. The State income tax deduction is only for itemizers. So why would you want the sales tax deduction to be expanded to include nonitemizers?

Second, the deduction for sales tax is only allowed in lieu of a deduction for the income tax. So the benefits that it provides to residents of States such as New York and California, who have both a State income tax and sales tax, is limited. But it does certainly provide real benefits to taxpayers who live in States without a State income tax but do have a State sales tax.

The provision means that the Federal Tax Code will not treat similarly situated taxpayers differently based on how the State decides to raise revenue. The Finance Committee has seen no evidence that States have responded to this provision by raising the sales tax.

I appreciate the opportunity to clear the record and separate facts from fantasy when it comes to this tax extender bill. These are important provisions that we need to act on now to ensure that taxpayers can properly file their tax returns and receive much-needed tax relief.

Finally, the Congressional Budget Office has scored the total health package as costing \$1.7 billion over 5 years. The \$1.7 billion stems from the cost the Congressional Budget Office has attrib-

uted to making the Recovery Audit Contractor Demonstration a permanent part of the Medicare Program and implementing it on a nationwide basis.

The 3-year demonstration project was authorized in the Medicare Prescription Drug Act of 3 years ago and requires the Center for Medicare Services to contract with the recovery audit contractors to detect Medicare overpayments and underpayments and to recoup overpayments. Typical overpayments involve improper coding or billing for services for which there is no medical necessity. Also, Medicare inadvertently pays for services when another payer, such as a worker's comp or auto insurance, should be a primary payer.

Despite being implemented for a limited time in three States, this demonstration has already shown enormous potential for the identification of overpayments and underpayments and the recoupment of overpayments. In fiscal year 2006, this demonstration identified around \$300 million in improper payments in three States. It is estimated that implementing this program on a permanent basis nationwide would result in approximately \$8 billion in recovered funds being returned to the Medicare trust funds over 5 years. And somebody is bellyaching about investing \$1.7 billion to bring back \$8 billion.

CBO has assigned a cost to this provision because of a budget scoring rule—some scoring rule that somebody ought to do something about—called rule 14, which says that “no increase in receipts or decrease in direct spending will be scored as a result of provision of a law that provides direct spending for the administration or program management activities.” As a result, even though they are real and substantial, savings from this program will not be recognized for budget purposes.

Despite the potential of a budget point of order, we have included this provision in the package because it is simply good policy. It will recover billions that would otherwise be wasted in the Medicare Program—some of it fraudulently wasted. For all these years, Medicare has not been able to effectively detect payment errors. The nationwide adoption of this program will result in real savings for the Medicare Program and, ultimately, the taxpayers.

Mr. President, I wish to talk briefly about the issue of Red Cross reform. The Red Cross is one of the great institutions in this country. It is supported by millions of Americans with their volunteer work and contributions. Americans have a right to expect the best from this proud organization.

On Monday, I shared with leadership staff on both sides of the aisle as well as interested members copies of legislation that brings much needed reform to the governance of the Red Cross. The Red Cross is congressionally chartered and therefore any reforms to the governance require changes in statute.

As many of my colleagues know, I have been active in oversight of the Red Cross since problems came to light with the organization after the tragedy of 9/11. However, it was after the Katrina hurricane that it became evident that fundamental change was needed in how the organization was managed and governed.

In response to my oversight, the Chairman of the Board Ms. Bonnie McElveen-Hunter called for an Independent Governance Advisory Board. I thank her for her leadership and responsiveness to the concerns raised.

This board recently issued its report “American Red Cross Governance for the 21st Century” which can be found on their website. This report is based on the fine work of its Chair, Karen Hastie Williams as well as Peter Clapman, Professor Charles Elson, Margaret Foran, Professor Jay W. Lorsch, Patricia McGuire and Professor Paul Neuhauser. I thank them all for their service.

The legislation that I shared with colleagues on Monday is based on the findings of the report from the Independent Governance Advisory Board which was approved by the Red Cross Board of Governors and released to the public on October 30, 2006.

The legislation deals with such vital issues as the size and role of the board; the characteristics of who should serve on the board; the role of cabinet members in Red Cross governance; the creation of an ombudsman; the responsibilities of the Government Accountability Office and many other important matters.

However, while the statutory changes are important, much of the hard work of changing the culture and governance of the Red Cross will have to be done by the management and board of the Red Cross. I expect them to look to the findings of the report as a close guide for their actions on the details.

I am hopeful that this legislation, which has the support of the Red Cross, can be passed by unanimous consent quickly so that we can have in place a Red Cross that has effective and modern leadership for this Nation.

However, I am deeply discouraged that despite the fact that this legislation has been cleared for several days on the Republican side it still has not been cleared on the Democratic side, and this despite the fact that the legislation has been originally cosponsored by Democrat Senators KENNEDY, LANDRIEU and AKAKA as well as Senators on this side of the aisle, SANTORUM, ENZI, ISAKSON, MARTINEZ and DOLE. As my colleagues all know, Senator DOLE was the former President of the Red Cross. I am pleased to have all their support.

But I am very frustrated that I have received no response or courtesies from the Democrat leadership of why this commonsense and needed legislation cannot be passed.

I have been informed that staff in the other body have stated to Red Cross officials that they do not want to pass this legislation because they want it to be an early victory for the new Congressional leadership. I do not want to believe that that is the reason why there is no action on these reforms.

The failure to act on these reforms is having a very real and very negative impact on the vital work of the Red Cross. I met with the Chairman of the Board of the Red Cross just two days ago and she informed me that the failure to pass this legislation quickly is hurting their efforts to successfully recruit and bring into place a new CEO. In addition, the needed changes to the governance structure at the Red Cross are also frustrated by the failure to make the necessary statutory changes.

We saw with Katrina the need for strong leadership and governance at the Red Cross. The Red Cross has taken the right steps to make reforms, reforms that will lead to better service for the American people in times of need. The Democrat leadership should be placing those same priorities first. I call on them to allow us to go forward with passing this legislation.

Mr. GRASSLEY. Mr. President, in connection with H.R. 6111, the Tax Relief and Health Care Act of 2006, the nonpartisan Joint Committee on Taxation has made available to the public the following document: Joint Committee on Taxation, Technical Explanation of HR. 6408, The "Tax Relief and Health Care Act of 2006," as Introduced in the House on December 7, 2006—(JCX-50-06)—December 7, 2006. This technical explanation expresses the Senate Finance Committee's understanding of the tax and other provisions of the bill and serves as a useful reference in understanding the legislative intent behind this important legislation.

Senator DOMENICI wants a few minutes. How much time do I have?

The PRESIDING OFFICER. Nine minutes.

Mr. GRASSLEY. The Senator can have 2 minutes.

Mr. DOMENICI. Mr. President, I rise tonight to remind the Senate that in this bill is something we can all be proud of, especially on this cold night. The American people are using more and more natural gas in their homes, and they will soon be getting bills—or they already have—with the increases in the cost of natural gas beginning to show up. Many companies have already closed their doors because natural gas prices are so high.

For the first time, we will have passed a production-oriented bill with reference to natural gas and crude oil. In this bill is the Gulf of Mexico Energy Security Act—passed by bipartisan votes in the Senate—which establishes some precedent because, for the first time, we are now going to do some deepwater drilling. We held that in abeyance for about 25 years and acted as if we didn't need any, just leave it

there. It is American, but we won't use it.

Well, we are going to start now. That will open other States which can look at this bill and say: We ought to join up and begin to let drilling take place off of our coast, because they will share in the proceeds—the second good precedent that is made in this bill.

It will produce large quantities of natural gas over the next decade and a small amount of crude oil—1.2 billion barrels. With reference to natural gas, it will produce gas for millions of homes and thousands upon thousands of businesses. It will be American-owned business, drilled by American companies, supplied to Americans by Americans, with American dollars involved for everybody along the way.

What a good thing to say tonight in the cold parts of America and in the coldness of tonight—that we have done something to produce natural gas and hold the price of natural gas where it is or reduce it because of the new supply. It is very important and should be something everybody in this Chamber is proud of. A lot of things we are not so proud of tonight. It takes too long to get some things done. We have not gotten a lot of them done on time. We have not governed quite properly. But this is a good one. I am thankful to those on this conference for putting it in.

I thank Senator GRASSLEY, and I thank his counterpart here. On the House side, they had to accept it exactly as we put it in because if it came here differently, we would never get it passed. That happened. Thank you.

Mr. GRASSLEY. How much time do I have?

The PRESIDING OFFICER. Six minutes.

Mr. GRASSLEY. I will give 4 minutes to the Senator from Louisiana.

Ms. LANDRIEU. Mr. President, let me join my colleague from New Mexico in thanking the leaders of this bill, Senator GRASSLEY and Senator BAUCUS, for their acquiescence to put this very important measure, which over 70 Senators voted earlier in the year to do, but to put it on this measure to make sure it passed.

Mr. President, you have not been in this Chamber long, but you know this has been a debate which has gone on around Louisiana and the gulf coast for almost 60 years—literally since President Truman was President of this country and offered 37.5 percent to the State of Louisiana for a new industry. Well, that deal was never struck 60 years ago. Tonight, that arrangement, that compromise, that deal is being struck in the Senate. It is a good deal, a square deal for the people of Louisiana, Mississippi, the gulf coast, and the people of the United States, and it is going to open up 8.3 million acres of new opportunity—enough gas, as the Senator from New Mexico said, to fuel 1,000 chemical plants for 40 years. That is a lot of gas. We need that. We need it right now. We need it today to pre-

serve jobs in America and to keep our industries competitive. Those jobs are in every State in the Union, not just on the gulf coast. We are proud to be the producers, but people use this gas in industries all over the Nation.

In addition, as you know—and the Senator from New Mexico has heard this story literally a hundred times—the great delta that supports this extraordinary resource for the Nation is literally washing away into the Gulf of Mexico, not just because of the channels that have been dug in some cases for the industry—that has had a minor impact—but the damming of the Mississippi River, the leveeing of that river stopped its natural overflow, and a delta that took a thousand years or more to create, which is the home of hundreds of communities and literally tens of millions of people in this country, is at risk.

We saw the pain, suffering, and the death in Katrina and Rita. This bill will help because that money is dedicated to that source.

Finally, because of Senator SALAZAR and Senator ALEXANDER, primarily, a portion has been set aside for the first time in the Nation for conservation royalty, so that the land and water conservation fund stateside is fully funded. All 50 States can use these great revenues which come in for parts of the greenspace.

I thank Senators MARTINEZ and NELSON from Florida. Without their help and patience, this bill never could have come together. The buffer of protection has been provided for Florida. They have chosen a different way, but the gulf coast is working together as a unit. Some of us are drilling, some are not, but we are all working toward the benefit of America.

To all of the Senators along the gulf coast, including Senator VITTER from Louisiana, and particularly Senator TRENT LOTT, who put in countless hours to help us negotiate this bill, I thank him for his great and steady leadership.

To Senator FRIST and Senator MCCONNELL, who kept this issue steady, it is really a testament to their leadership.

So the people of Louisiana and the gulf coast are grateful that this provision is in the final package. It has been a long and tough battle but one of which we are very proud.

I thank the Senator from Iowa for yielding.

#### CAPITAL GAINS INCOME

Mr. GRASSLEY. Mr. President, I would like to discuss a tax policy matter that is important to several Senators. Although it is not a priority for me, I pursued the issue for those Senators during the "trailer" bill negotiations. On my side of the aisle, the interested Senators included Senators SMITH, LOTT, CORNYN, DOLE, GRAHAM, and VITTER. I know Senators on the other side of the aisle have similar interests, including Senators LINCOLN, PRYOR, LANDRIEU, CANTWELL, and MURRAY.

Under current law, the tax treatment of capital gain income from timber activities varies. The variance depends to a great degree on the form of the business entity that holds the timber. The top individual capital gain rate of 15 percent applies to capital gain from timber if the timber is held by pass-through entities. By contrast, capital gains from timber held by regular "C" corporations are taxed at the top corporate rate of 35 percent.

Senators SMITH and LINCOLN filed an amendment for the Finance Committee reconciliation tax relief markup last year. The amendment aimed at addressing the differential treatment of timber capital gains among entities. A form of that amendment was included in the first round of negotiations on the trailer bill. The final form of the trailer bill agreement did not include the timber capital gains amendment.

Since this issue was not fully resolved, and many Members remain strongly interested in the issue I would like to ask my friend, the ranking Democrat and incoming chairman, Senator BAUCUS, if he plans to further examine the issue in the next Congress.

Mr. BAUCUS. Mr. President, the timber tax proposal has the support of some Senators, but it is not included in the Tax Relief and Health Care Act of 2006. I have concerns about the proposal. I am sympathetic with the basic policy concern motivating the bill's supporters—to make it more feasible for timber companies to remain in corporate form if that is the best way for them to maintain their competitiveness. However, I believe that we need to do further work to make sure that we have an appropriate long-term solution.

I understand this may be a time-sensitive issue. As chairman of the Senate Finance Committee during the next Congress, I plan to work with interested Senators and with forest products companies to closely examine this issue and determine the appropriate long-term solution. It is my hope and expectation that this work can be concluded in a timely manner so that appropriate action can be taken to address the long-term competitiveness of the timber industry.

#### HAITI

Mr. GRAHAM. The Haiti Hope Act, incorporated into the package that we are debating today, poses a serious threat to the American textile industry. This bill has had no hearings in the Senate, no opportunity for discussion, no opportunities for amendments, and the industry that this bill affects most has had no official opportunities to voice their concerns. While it is questionable as to how everyday Haitians will benefit from this deal, there is no doubt the deal will only exacerbate the problems the U.S. textile industry faces today.

The provisions of this legislation will be difficult if not impossible for Customs to enforce. This could open the door to the transshipment of Chinese

goods into the United States duty free. In order to ensure that Customs can enforce this legislation, Senator DOLE, Senator SESSIONS and I request that the Senate Finance Committee hold a hearing prior to the President certifying that Haiti has met the requirements set forth in the legislation at which representatives of the textile industry can voice their concerns over the impact of this legislation.

Mr. BAUCUS. I believe the Senators' request can be accommodated.

Mrs. DOLE. I agree that it is outrageous that the Haiti bill in this package was never considered by any committee in the Senate, never properly debated in a committee or on the Senate floor. No Member has been given an opportunity to offer amendments to improve this legislation, and the U.S. industry that has most to lose from this bill was never given an opportunity to formally make its case before this body. I have long supported increased assistance for Haiti, and support measures to expand trade between Haiti and the United States, but this poorly designed bill would cause serious harm to the U.S. textile industry, potentially putting many North Carolina textile workers out of jobs. I believe this Haiti trade package needs to be thoroughly evaluated.

Senator GRAHAM, Senator SESSIONS, and I would also like to propose a change to the length of time in which the administration must certify that Haiti has met the conditions to receiving benefits under the act. I request that the senior Senator from Montana agree to work with us to pass legislation to amend the Tax Relief and Health Care Act of 2006 to provide the President up to 1 year to certify that Haiti has made sufficient progress in meeting the conditions in the act. This change will in no way preclude the President from certifying that Haiti has met the requirements of this legislation prior to 1 year from now.

Mr. BAUCUS. I would be happy to work with my colleagues to make this change. Let me add that I have spoken with the incoming chairman of the House of Representatives Committee on Ways and Means, Mr. RANGEL, and he supports your requests as well.

Mr. SESSIONS. Once again we are at the end of a Congress. It is late at night. The result is a vote tonight on legislation that people refer to simply as the "tax extender" bill.

Much of it doesn't have anything to do with tax credits. The Haiti Free Trade Agreement is in this bill. The Vietnam Free Trade Agreement is in this bill. I have very real concerns about both of these provisions.

They are important issues. They deserve careful study. These trade agreements deserve a hearing and thoughtful debate on the Senate floor. From what I know of these measures, I don't support them.

Instead of treating these important provisions in the manner they deserve, we are forced to take a yes or no vote

on the whole package. That means you have to take the good with the bad. We wonder why politics has such a bad name, and I would suggest we are looking at the reason right here tonight.

We have worked to make sure that some of our concerns regarding these measures are addressed and believe they will be. Based on the assurances that we have received, I am going to vote in favor of this measure. The good of the bill is so important it outweighs the bad.

I thank my fellow Senators who have worked hard to achieve some assurances that could lead to important improvements to the Haiti trade provisions. Clearly, the better approach would have been to bring these trade agreements up separately, allowing for full debate.

#### TREATMENT OF SIOUX CITY, IOWA BUILDINGS

Mr. HARKIN. Mr. President, I have been seeking a small change in the tax law that would simply undo a provision in the 1986 tax bill, eliminating the special treatment given to a few buildings in Sioux City, IA, allowing them to be treated like any other property under the general laws.

The desire is to rehabilitate one of those buildings, an old historic hotel. It has long been boarded up. The goal is to renovate it for use as affordable elderly housing, an adult respite care facility and perhaps other uses. I believe the Finance Committee has been aware of the technical tax issues involved for a long time. The provision is of no or minimal cost to the Treasury. And, as I noted, the property's owners are not asking for special treatment but, unusually, are asking that they be treated like other taxpayers with a similar property.

Mr. BAUCUS. I thank the Senator from Iowa. I am familiar with this problem and it is unfortunate that this provision has not been included in one of the recent tax measures. It is my intention to include this measure in a tax bill to be considered. And I expect to see it become law in the coming year.

Mr. GRASSLEY. Mr. President, I rise in support of the Haiti trade provisions in this legislation. And I want to respond to some of the criticisms leveled at these provisions.

Right now over two-thirds of Haitian apparel exports to the United States are made from fabric made in either the United States or a beneficiary country under the Caribbean Basin Initiative.

Under the bill, it is true that Haiti can use fabric from third countries to produce apparel exports for duty-free entry into the United States.

But to be eligible for such duty-free treatment, at least 50 percent of the value of the apparel must be attributable to Haiti, the United States, or another regional qualifying country.

If, for example, Chinese-origin fabric is used to manufacture apparel in Haiti, only the value of the cutting and sewing counts toward the 50-percent

value-added requirement. The value of the Chinese fabric itself does not count toward the requirement.

And because fabric generally accounts for more than 50 percent of the value of a garment, the 50-percent value-added requirement will often mean that qualifying apparel must be made from fabric produced in a regional qualifying country to be eligible for preferential treatment.

Moreover, the benefits are capped in the first year at 1 percent of United States apparel imports, which is less than current apparel imports from Haiti and equal to only 20 percent of the total level provided under the African Growth and Opportunity Act.

Now, the bill does include a tariff preference level, but it is limited to woven apparel, not knits. And the level of the tariff preference level is equal to only 0.23 percent of United States apparel imports.

The Commissioner of Customs wrote a letter to Chairman THOMAS of the House Committee on Ways and Means stating that Customs remains committed to enforcing all textile trade laws. The Commissioner further indicated that Customs can, and will, enforce the textile provisions in this bill if they become law.

The bottom line is that the Haiti trade provisions in this bill will help to spur economic growth and prosperity in the most impoverished country in this hemisphere. At the same time, these provisions do not threaten to significantly impact our domestic industry in an adverse manner.

In addition, these provisions have been endorsed by a number of non-governmental organizations, including Oxfam America and the International Policy Committee of the United States Conference of Catholic Bishops.

I urge my colleagues to support the Haiti legislation, as well as the other trade provisions in this bill.

Mr. President, I ask unanimous consent that my remarks be printed at the appropriate place in the CONGRESSIONAL RECORD, and I yield the floor.

Mr. DOMENICI. Mr. President, I rise to speak briefly on this essential piece of legislation commonly referred as tax extenders.

This is, in many ways, also an energy security bill that is worth being proud of.

There are a host of important tax items here, many of which were implemented under the Energy Policy Act of 2005. Now we extend many of these items through 2008.

There are extensions of credit for electricity produced from renewable resources until December 31, 2008. This is clean energy produced from wind, biomass, geothermal and hydropower. It is critical to our Nation's future and these tax credits will play an important role in our energy security over the next decade.

There are extensions of credits to holders of clean renewable energy bonds. There are extensions of credits

for energy efficiency for homes and for commercial buildings.

And, there are extensions of reduced excise tax rates for ethanol. The Energy bill of 2005 has helped in bringing about an economic boom to rural America. Analysis suggests that new biorefineries will result in 30,000 new jobs and will add \$114 billion to the bottom lines of American households. These extenders help continue that momentum.

All of these items and many more help move us closer to achieving energy security.

Then, there is the big one. After much hard work and after hours of negotiations, Congress came together and crafted a bipartisan piece of legislation. We passed that bill with 71 votes in August and we pushed ever since to get that bill through the House and to the Senate. We fought for energy relief for the American people.

The Gulf of Mexico Energy Security Act provides such energy relief, and I am thrilled that it is included in this tax extenders package.

I thank the House Ways and Means chairman, BILL THOMAS, and the House leadership, specifically Majority Leader JOHN BOEHNER for showing interest in and moving this important piece of legislation. Also, importantly, I thank the Senate leadership on both sides of the aisle and Chairman CHUCK GRASSLEY for recognizing that this legislation is essential to the American consumer.

It's cold outside and natural gas prices are rising as we heat the homes we live in and the buildings we work in. So me tell you what this vote on the Gulf of Mexico Energy Security Act does.

This vote says that Congress win not sit by and watch natural gas prices climb by 400 percent. We will act.

We will not sit back and accept the closing of scores of our chemical manufacturing plants. We will act.

And, we will not sit back and watch as we continue to depend more and more on foreign oil while producing less and less domestic oil. We will act.

And act we did. And relief is on the way.

This legislation is critically important to American consumers and our economy. While the oil resources in this region are impressive, the vast reserves of natural gas are the real bonanza.

Tens of thousands of feet under the sea-bed in this 8.3 million acre area that we open for leasing, American ingenuity will produce American oil and American natural gas for the American people.

This area contains nearly 6 trillion cubic feet of natural gas and 1.26 billion barrels of oil.

I believe that there is enough natural gas in lease sale 181 and lease sale 181 south areas to heat 6 million homes for 15 years.

Because of this, the Wall Street Journal has called this OCS bill "an easy

victory for the U.S. economy." And, on the other side of the political spectrum, the New York Times wrote that this bill meets "an immediate need" and is "a reason to drill in the Gulf."

And, in this bill we recognize the will of the people in our energy producing States. We recognize the sacrifices made by the Gulf States in being America's energy coast for so many years. And, we recognize protections important to the people of Florida.

This bill strikes the right balance. It is a blockbuster. It is a victory for this Congress, but more importantly, it is a victory for the American energy consumer.

The Federal Reserve Chairman Bernanke recently said that rising energy prices is posing a risk to our Nation's economic activity.

I say, that with this vote, we help to lessen that risk. What we have done here is the most important thing we can do in the near term to reduce the price of natural gas and to boost our Nation's domestic energy supply.

For that, the American people win tonight.

Mr. ENZI. Mr. President, today I rise in strong support of H.R. 6111, the Tax Relief and Health Care Act of 2006. This important tax relief legislation includes a number of provisions that are extremely important to my constituents in Wyoming. It deserves to be passed, and I am urging all of my colleagues to support this important bill.

First and foremost among the provisions that I am supporting is a provision to reauthorize the Abandoned Mine Land, AML, Trust Fund for 15 years. I have been working to reauthorize the AML trust fund since I was first elected to the Senate in 1996. As it currently operates, the AML trust fund does not work as intended and does not treat my home State fairly.

The Federal Government has hijacked more than \$550 million that was promised to Wyoming from a tax on coal produced in my State. We have legislation before us to correct this problem and to fix it so that Wyoming receives its fair share of funding in the future.

This legislation has been a long time in the making, and it has broad support. Over the past year, I have worked with Senators ROCKEFELLER, SANTORUM, SPECTER and BYRD to build a coalition that can support this important bill. The bill is supported by the coal industry. It is supported by the United Mine Workers of America, UMWA. It is supported by members from the eastern United States and members from the western United States. All of the stakeholders are in agreement that the AML reauthorization language that is included in this bill is the best language to fix the problem and move the issue forward.

The legislation has many provisions that are important to my State. It returns the \$550 million that was hijacked by the Federal Government over a 7-year period. I am pleased that it

does so in a way that allows Wyoming's legislature to determine their priorities for how that money should be spent.

The legislation also ensures that Wyoming will continue to receive funding in the future for mining activities that occur within our State's borders. It does all this at the same time we direct more money toward reclamation in States where the reclamation work is needed.

Finally, I wanted to see a reduction in the tax charged to Wyoming's coal companies. Some of the companies in my State do not have the problems associated with abandoned coal mines, nor do they have the orphan miner liability that is held by some companies. Those companies agreed not to fight an extension of the tax if it was reduced, and this legislation includes a slight reduction in the fee.

The priorities of other members are also included in this bill, including provisions that shore up health care for orphan miners who fall into the Combined Benefits Fund. Those priorities include the addition of health care coverage for members who fall into the 1992 fund and the 1993 Fund. Although the shoring up of those three funds was not a priority for me, this represents compromise legislation.

Some opposition to this legislation comes from members who claim that it is too expensive. I would argue to my colleagues who are concerned with the cost of the bill that it is not as expensive as it appears at first glance. Money will continue to come in from collections of the AML fee, which will help to offset the cost. The Federal Government will also continue to receive significant revenues from coal production on Federal lands.

However, unlike past monies that have been sent to the Treasury and that have been spent outside the act, this legislation will ensure that the funding is used for its intended purposes. Money that is supposed to go to the States will no longer be hijacked and spent on unrelated programs. Instead of those unrelated programs, the money that is intended to do reclamation will actually be used to further our reclamation goals. Money that is supposed to go back to the States will actually be sent to the States. Coal money will actually be used to help fix a coal problem.

For those who do not like the health care portions of this bill, I share your heartburn. Wyoming does not have a significant number of orphan beneficiaries. However, it should be noted that the Federal Government has been spending Federal dollars to help provide these health care benefits for years, and there is nothing to suggest that we will stop funding these benefits. The Senators who represent the families who receive this health care continue to make sure the families receive it. Since miners' health care continues to be funded, we needed to find a way to fulfill the promise to the States. This legislation was such a fix.

When a program is broken, we need to fix it. The AML program has been broken for years, and this legislation is an opportunity to fix it. It will send more money to reclamation and will return money to States that those States are owed.

This is a good bill, and I am so pleased that we were able to include this reauthorization in H.R. 6111.

AML reauthorization is not the only important section of this legislation. The bill also includes the extension of the State and local sales tax deduction. The State and local sales tax deduction, which is crucial for the residents of States without a State income tax, was included in the American Jobs Creation Act of 2004. However, this deduction expired this year. Because this deduction has expired, it is crucial that Congress act now to extend this important deduction. The State and local sales tax deduction is an issue of fairness. Residents who live in a State without a State income tax should not have to pay more in Federal taxes simply because they cannot take advantage of the State income tax deduction. While I would like to see this deduction become permanent, I am pleased that the option to deduct State and local sales taxes will be extended an additional 2 years through this legislation.

In addition, I want to take a few moments to express my support for the extension of the New Markets Tax Credit program through 2008. This is a highly successful program that stimulates investment in low-income communities. Multiple communities within Wyoming have been able to take advantage of this tax credit. I am hopeful that with this extension, additional cities and organizations in Wyoming will be able to utilize this tax credit. I am also pleased that this legislation includes a modification to the New Markets Tax Credit program to guarantee that nonmetropolitan communities receive the proper allocation of qualified equity investments. This change in law is welcome news for the smaller communities throughout Wyoming.

The final tax provision I will discuss today is the extension of the research credit. This credit has played a vital role in encouraging companies throughout the United States to expand their research efforts. Innovation and advancements in technology are critical to the progress of the United States. This research credit encourages companies to spend more of their financial resources on the discovery of new and innovative products and ideas. Without the ongoing research and development of American businesses, the overall economic outlook of our Nation would greatly diminish. It was crucial that this credit be extended and I am pleased that this legislation includes such an extension.

Finally, I am pleased that H.R. 6111 includes a section to increase our domestic energy production. We need to increase our domestic energy produc-

tion to reduce our dependence on foreign sources of energy. Domestic energy production is akin to economic and national security. The Outer Continental Shelf, OCS, provision included in this act is based on S. 3711, the Gulf of Mexico Energy Security Act which the Senate passed in a bipartisan way on August 1, 2006.

The OCS has tremendous untapped potential to meet the energy needs of our Nation. Energy that we need to heat our homes and energy that we use in manufacturing can come from this region. The OCS has energy that will help secure our food supply by lowering prices for farmers and ranchers who produce that food.

The entire OCS is composed of 1.76 billion acres and there are 8,000 active lease areas producing oil and natural gas. This production translates to approximately 20 percent of our domestic oil production and approximately 30 percent of our domestic natural gas production. Yet, of the 1.76 billion acres of potential production area, 85 percent of the coastal waters around the lower 48 States currently is off limits to energy development.

Under this provision the Secretary of the Interior is directed to offer mineral leases in a specified area within 1 year of enactment. This action has the potential of producing 1.26 billion barrels of oil and 5.8 trillion cubic feet of domestic energy. This bill will provide enough natural gas to heat 6 million homes for 15 years, and so I am pleased that it was included in this bill.

I thank my colleagues who worked on this important tax relief legislation. Specifically, I thank Chairman GRASSLEY and Ranking Member BAUCUS for their efforts. I thank Senators ROCKEFELLER, BYRD, SANTORUM and SPECTER for their hard work and dedication on the AML bill. This important legislation deserves to pass, and so I will be voting to move the legislation forward.

Mr. ROCKEFELLER. Mr. President, I am extremely pleased to support the legislation before the Senate today. As often happens at the end of a Congress, the leadership has negotiated a large and complicated bill to tie up many loose ends. And I believe that on balance this is a very good bill. While I am disappointed in some aspects of this agreement, I understand that, when legislating, hard compromises sometimes have to be made. I recognize how difficult it was for us to get this far.

I want to thank the leadership, and especially Senator GRASSLEY, the chairman of the Finance Committee, and Senator BAUCUS, our ranking member and incoming chairman, for working so hard and so long to protect the Senate's interests in very difficult and often frustrating negotiations. They were fierce negotiators, and they made sure that we would be voting on a bill that a substantial majority in the Senate can support. It was no easy feat given the circumstances and sometimes bitter disagreements between the two Houses, and at times, between



Members. The leaders of the Finance Committee deserve enormous credit.

This bill includes a critical Coal Act and AML reform provision. And I would like to take just a few minutes to explain to my colleagues what this provision is all about. It is about protecting the health benefits of tens of thousands of retired coalminers and their widows who were promised lifetime health benefits by their companies and by their Government. It is about keeping a promise to the men and women who have sacrificed themselves to fuel our Nation's economic growth and continued prosperity.

Historically, coal miners have bargained for their health benefits at the expense of other pension benefits and salaries because they have long known the grave toll that coal mining takes on a person's health and safety. This year's tragic and record string of mine deaths shows that remains true today. More than 50,000 coal miner retirees and their aged widows, average age of nearly 80, are counting on the health benefits that are protected in the Coal Act and AML reform provision. These coal miner retirees live in nearly every State of the Union, and they still believe that the promise of their health benefits will and should be kept. So do I.

This reform will stabilize the coal miners' health funds and give retired miners some peace of mind that they will not face cuts in the health benefits on which they depend. That means the world to me. And Dixie Woolum, and the thousands and thousands of other retired miners and widows in West Virginia, Ohio, Pennsylvania, Kentucky, Illinois, and Indiana—all across this Nation—deserve that peace of mind. They have had to bear so much in the coalfields, for so long. They deserve this peace of mind. They earned it.

Specifically, the coal miners' health funds—the combined benefit fund, the 92 fund and the 93 fund—will receive annual transfers of monies from the interest on the AML trust fund, paid for by the coal companies. I think that is only fair. Before these changes, only the combined benefit and 92 fund could receive AML interest money to help compensate for its shortfalls—and the administration wrongly interpreted the original Coal Act to cap that amount. That misinterpretation of the original Coal Act provision has been fixed in this bill. The new provisions helping the 92 fund and the 93 fund are phased in over time, but the CBF will get a needed infusion of money next year.

The AML/Coal Act provision is also about protecting the environment and health of communities where mining has left environmental scars—many of which continue to pose significant health risks. This proposal reauthorizes the AML program for 15 more years, at a slightly reduced rate, and gives States back their unappropriated balances while more fairly distributing funding for historic coal production States like West Virginia, Pennsyl-

vania, Kentucky, and Tennessee. The AML program was part of the bargain when we reformed surface mining back in the late 1970s. We created a trust fund that is paid into by the coal companies that mine the land to ensure there would be money available to reclaim old mine sites. Hundreds of these sites remain unreclaimed. States have waited patiently for Federal dollars that have been parceled too slowly in the past. This provision will deal with the outstanding problem of AML reform at the same time it helps miners whose blood and sweat built up the AML trust fund in the first place.

Today marks the culmination of a long, long fight—14 years now—to make sure that Congress lives up to its responsibilities to retired miners and their families. And I won't recap all of the ups and downs of the past 10-plus years, but I do need to personally thank a few people who finally made this possible.

I am grateful to my distinguished leader and dear friend Senator REID. As the son of a hardrock miner, Senator REID appreciates what miners go through to bring us the natural resources that make our economy and standard of living possible. He has worked tirelessly to get these provisions passed. He is a trusted friend and an inspirational leader.

I also need to thank the leaders of the Senate Finance Committee. Senator GRASSLEY and Senator BAUCUS have an excellent relationship, built on working together and keeping their word. I know that they had to fight very hard to protect the AML provision, and they did so because they gave their word. That means a great deal to me. A great deal. I am very grateful for their efforts. I know that the same spirit of bipartisan respect and cooperation will continue under Senator BAUCUS' able leadership next year. I look forward to his tenure. I will not mention each of the superb Finance Committee staff members by name, but I must at least thank them as a whole. They are extraordinarily bright and hard working, and I know that today's victory would not have been possible without their absolute dedication.

I also want to thank my friend and colleague on the HELP Committee, Chairman ENZI, who seized this issue when tax extenders were debated in the pension conference which he chaired. He has never given up on getting this done in this Congress, even when procedural tactics by some put it in dire jeopardy. He just never gives up when it comes to fighting for his State. I admire that very much. I am indebted to him for his work on this measure, as I have been for his efforts on mine safety. He is tireless and yet with a demeanor that never rankles. I cannot fail to mention the support of my longtime, dear friend Senator KENNEDY. He was always on my side on this issue as well—as he is always on the side of our Nation's working men and women, whether our Nation's coal miners or

anyone who puts in a hard day and struggles to meet the challenges of raising a family. He was there to help make this happen. This has been a true bipartisan effort. The way legislation should be done.

I also need to thank my good friend and colleague from West Virginia, Senator BYRD. He has been my constant partner on West Virginia mining issues. As a leader of the Appropriations Committee, he has saved the day for many years, by appropriating funds to prevent benefit cuts to retired miners and their families.

Finally, I cannot go without thanking the Senators from Pennsylvania, Mr. SANTORUM and Mr. SPECTER. From the beginning they have worked with me to make today's victory a reality. Senator SANTORUM reintroduced this proposal early this year, and even after a very difficult and hard-fought election, Senator SANTORUM continued to work hard for his constituents and pushed to make sure that his leadership did not give up on this provision. I know that our Nation's coal-mining families appreciate their hard work and dedication as much as I do.

Now, obviously, this bill contains many more items than just the AML provision. Many of these provisions I have voted for several times already, and I am very happy to see that they will finally be enacted into law—the tax deductions for tuition expenses or teachers' classroom expenses, the research and development tax credit, the welfare-to-work tax incentives. These provisions should never have been allowed to expire, and I am pleased that Congress is done using them as a political football and will finally extend them as we should have done last year.

This bill will also create new tax incentives to promote investment in mine safety equipment and the training of rescue teams that can help trapped miners. There is some work that remains to be done to make those incentives work as they should in the coalfields, and you can be sure I will be back to finish the job. Also, after years of inequity, this bill finally provides capital gains tax relief to members of the intelligence community who serve their country away from home. Both of these provisions are very important to me even though both need a little more work.

For the record, I also need to point out that this bill has some serious shortcomings. Most notably, I am concerned about the potential consequences of some of the health savings account provisions that were included in this bill. In general, I believe that HSAs will make the problems with our health care system worse, not better. They do not increase access to health care for our large uninsured population, and worse, they threaten to undermine the risk-sharing on which our current system depends. I hope that the 110th Congress will take a serious look at how to really increase access to health care. I intend to push very hard on that front.

But as I said at the beginning, Mr. President, I believe that on balance, this is a good bill. I am grateful to my colleagues who have been relentless in negotiating this bill, and I am pleased to support it.

Ms. COLLINS. Mr. President, I am pleased that the legislation to extend various provisions of the Nation's tax laws which is now before the Senate includes a 2-year extension of the \$250 tax deduction available to teachers who incur out-of-pocket expenses to purchase classroom supplies. This extension builds upon the \$250 tax deduction established by legislation which became law in 2001 as part of that year's tax relief package. The tax relief provided by that bill was later extended through the end of last year. I was proud to author that legislation, along with my good friends, Senator WARNER and Senator LANDRIEU.

Providing this deduction for teachers who buy classroom supplies is warranted by the facts. So often teachers in Maine and throughout the country spend their own money to improve the classroom experiences of their students. While many of us are familiar with the National Education Association's estimate that teachers spend, on average, \$400 a year on classroom supplies, other surveys show that they are spending even more than that. Indeed, I have spoken to dozens of teachers in my home State who tell me they routinely spend far in excess of the \$250 deduction limit—a few even as much as \$1,000—on materials they use in their classrooms. At every school I visit, I find teachers who are spending their own money to improve the educational experiences of their students by supplementing classroom supplies. One such teacher is Debra Walker, who teaches kindergarten and first grade in the town of Milo, ME. She has taught for more than 25 years. Year after year, she spends hundreds of dollars on books, bulletin boards, computer software, crayons, construction paper, tissue paper, stamps and inkpads. She even donated her own family computer for use by her class. She described it well by saying, "These are the extras that are needed to make learning fun for children and to create a stimulating learning environment."

Another example is Tyler Nutter, a middle school math and reading teacher from North Berwick, ME. After teaching for just 2 years, Tyler incurred substantial "startup" fees as he built his own collection of needed teaching supplies. In his first years on the job, he spent well over \$500 out of pocket each year, purchasing books and other materials that are essential to his teaching program. This tax deduction is, in Tyler's words, "a nice recognition of the contributions that many teachers have made."

The teacher tax relief we have made available since 2001 is a small but significant way of helping teachers shoulder the expenses they incur to do their jobs well. Extending this provision for

another 2 years demonstrates our gratitude and sends the right message to our Nation's teachers.

• Mr. HATCH. Mr. President, I am pleased to see H.R. 6111, the Tax Extender Act before us today. This legislation includes some very important provisions that extend retroactively several expired tax benefits that have been instrumental to keeping our economy growing and helping to provide tax equity to certain members of our society.

Many of my colleagues on the Finance Committee have joined me in supporting Chairman GRASSLEY's tireless efforts this year to extend these provisions since even before they expired on December 31 of last year. Unfortunately, our several attempts to do so were thwarted by difficult political circumstances that required that the extender package be deferred until now.

It is amazing to me, and undoubtedly very puzzling to Utahns and Americans across the country, that a set of provisions that enjoys nearly universal support in the Senate and in the House of Representatives should be so difficult to pass. However, I am very glad to see that we have finally been able to push the extension of these important tax benefits across the finish line.

First and foremost on the list of expired tax provisions that are extended in this bill is the credit for increasing research activities. The so-called research credit has been instrumental in this country in not only providing incentives for conducting an increasing amount of R&D among American companies, but also in keeping that research activity in this country in an environment where incentives to move research offshore are proliferating.

Because so many of our trading partners are now offering generous tax and other incentives in an attempt to lure away U.S.-conducted research, extending the research credit is of paramount importance just so we can keep ahead of the competition.

Some may question the value of a retroactive extension of the research credit, particularly when it has been expired for nearly a year. After all, it is difficult to argue that a retroactively provided incentive can have any real incentive effect, since the activity it is designed to induce has already taken place. I am very happy that my colleagues have recognized there is another important factor at work here.

Practically all of my colleagues agree with me that the research credit would be more effective if it were made permanent. Senator BAUCUS and I and others of our colleagues have long worked and argued for making the credit permanent. Indeed, in 2001 the Senate passed a permanent research credit, but it was unfortunately dropped in conference with the House.

However, because we have almost always extended the research credit seamlessly, it has become a sort of de

facto permanent credit. And while a de facto permanent research credit is not as good as a de jure permanent research credit, there are certain benefits that we get from having even an expiring credit always available. I believe that because the credit has been retroactively extended every year, except for one, it is more effective in inducing research activities. I also believe that businesses in Utah and all over America have come to depend on the research credit being extended each year without a gap. Therefore, I believe that it is important to once again retroactively extend the credit to keep the faith that we have allowed to be built up around this tax benefit. Therefore, I am very pleased to see that the credit has once again been extended, retroactive to its expiration date last year.

The legislation before us also includes the extension of some other important expired tax provisions. One important provision included in this bill is the retroactive extension of the deduction for school teachers for classroom expenses that they incur. As a major proponent of this legislation for many years, I was extremely pleased to see this provision included in the final bill.

Our public school teachers are some of the unheralded heroes of our society. School teachers labor in often difficult and even dangerous circumstances. A historic turnover is taking place in the teaching profession. Unfortunately, these professionals receive an unfair tax treatment under our tax law. Specifically, teachers find themselves greatly disadvantaged by the lack of deductibility of professional development expenses and of the out-of-pocket costs of classroom materials that practically all teachers find themselves supplying. Furthermore, almost all teachers find themselves providing basic classroom materials for their students. Because of tight education budgets, most schools do not provide 100 percent of the material teachers need to adequately present their lessons. As a result, dedicated teachers incur personal expenses for copies, art supplies, books, puzzles and games, paper, pencils, and countless other needs. If not for the willingness of teachers to purchase these supplies themselves, many students would simply go without needed materials.

I am pleased to see that this bill includes an extension of a teacher's tax credit which will help teachers, in some small way, to cope with these challenges and inequities. I believe much more must be done. That is why, earlier this year, I introduced the Tax Equity for School Teachers Act of 2006, S. 4027. S. 4027 will not only expand the tax credit teachers can take for school supplies, but also provide them a tax credit which will defer some of the increasing cost of training. I am hopeful we will be able to act on legislation similar to S. 4027 next Congress, but I am very pleased to see this basic tax credit for teachers extended once again this Congress.

I thank the Senate for the opportunity to address this issue today, and I urge my colleagues to support this legislation. I also applaud the leadership for including a retroactive extension of the provision offering a 15-year cost recovery period for certain leasehold and restaurant improvements. Failure to do so would mean an effective tax increase on many thousands of small businesses. Likewise, I am pleased to see that this bill has the foresight to include an extension of some energy tax provisions that have not yet expired. Some of these, including the credit for electricity produced from geothermal energy sources, are very important to my home State of Utah. It is refreshing to see that we are being a little more proactive and extending provisions before they actually expire. This represents a much more responsible public policy approach than waiting to act until the provisions have already expired.

I would now like to highlight some of the health care provisions that are included in this legislation. First, I have been a strong proponent of ensuring that patients continue to receive access to quality health care by addressing the scheduled reduction in the Medicare physician reimbursement for 2007. This legislation prevents physician payment cuts in 2007 by freezing payments for physician services, and, as a result, doctors will receive a 0 percent update next year instead of a 5 percent reduction. The bill also provides a 1.5 percent bonus-incentive payment to doctors who report on quality measures in 2007. Finally, the provision provides a fund to promote physician payment stability and quality initiatives in 2008.

I also am a proud advocate for providing Medicare patients continued access to needed therapy. More specifically, this legislation provides a 1-year extension of the exceptions process established in the Deficit Reduction Act of 2005 to allow Medicare beneficiaries to apply for additional physical, occupational and speech language therapy services if their treatment is expected to exceed the annual cap on therapy services. I am pleased that this provision was included in the legislation we are considering today.

In 2003, I introduced legislation that was included in the Medicare Modernizations Act of 2003 to change the formula for Medicare reimbursement to physicians, since the previous formula penalized those practicing in rural States like Utah. The bill extends the new formula through 2007, which will continue to raise payments in certain rural areas.

In addition, I fought to extend the availability of the Program of All-Inclusive Care for the Elderly, PACE, program, which is of interest to those providing long-term, acute care for frail elderly in rural areas, including Grand County in Utah. The legislation before the Senate would ensure that funds for the rural PACE grants are available through 2010.

Another important component of this bill is the payment for administration of Medicare Part D vaccines. The legislation specifies that during 2007, the administrative costs for a vaccine covered by Medicare Part D are to be paid under Medicare Part B. However, beginning in 2008, the Medicare Part D coverage will include the administrative costs for vaccines covered under Medicare Part D. Several months ago, I brought this matter to the attention of the Administrator of the Centers for Medicare and Medicaid Services and I am pleased that this issue will be addressed through this bill.

Also, the legislation includes a feasibility study on how to create a national database to collect data on elder abuse. Let me make it clear that I am extremely disappointed that the Elder Justice Act was not approved for the second Congress in a row. This legislation was passed unanimously by the Senate Finance Committee in both the 108th Congress and the 109th Congress. I want to let my colleagues know that I will continue to fight for passage of this legislation during the 110th Congress and it is my hope that my House colleagues will be more willing to work with me next year in passing this bill. We expect more than 78 million baby boomers to retire over the next three decades and, in my opinion, we owe it to our seniors to be more informed about elder abuse. Passing the Elder Justice Act is the first step toward accomplishing that goal.

During my tenure in the Senate, I have repeatedly voted in favor of free trade. Most economists agree that free trade is not only in the United States best interest but in the interest of developing nations throughout the world. One of the most efficient ways that we can lift millions out of poverty is through free trade.

However, since the end of the Second World War, the United States has, on a number of occasions, accepted non-reciprocal trade concessions in order to further important Cold War and post-Cold War foreign policy objectives. Examples include offering Japan and Europe nonreciprocal access to American markets during the 1950s and 1960s in order to strengthen the economies of our allies and prevent the spread of Communism. Other examples of this type of initiative include the Generalized System of Preferences, the African Growth and Opportunity Act and the Andean Trade Preferences Extension Act.

In the past, we have afforded these unilateral trade preferences because of the strength of American exports. But times have changed. Our nation has not enjoyed a trade surplus since 1975 and last year's deficit widened to a record \$726 billion, increasing to 5.8 percent of the gross domestic product from 5.3 percent in 2004 and 4.5 percent in 2003.

This is not say that I do not support the renewal of the Generalized System of Preferences, the African Growth and

Opportunity Act and the Andean Trade Preferences Extension Acts. I do support their renewal.

However, I share the concerns of the Chairman of the Senate Finance Committee, Senator GRASSLEY, that blanket renewals are not in our Nation's best interest, especially when countries with rapidly expanding economies, such as India and Brazil, can avail themselves of the unilateral preferences granted in the Generalized System of Preferences. I am also very concerned that the Andean Trade Preferences Extension Act will be renewed for nations like Ecuador, whose government has nationalized American-owned corporations without paying just compensation.

Therefore, I look forward to working with Senator GRASSLEY and the incoming chairman of the Senate Finance Committee, Senator BAUCUS, in order to better tailor our preference systems so that we help developing nations lift their populations out of poverty and craft a comprehensive strategy that will return American exports to the surplus column.

Another issue included in this trade portion of this bill is the granting of Permanent Normal Trade Relations, PNTR, for Vietnam. For years, I have been very concerned regarding the religious freedom of the Vietnamese people. That was one of the major reason why in 2001, I voted against the Vietnam Bilateral Trade Agreement. However, I have been encouraged by a series of reforms that have occurred that culminated in the agreement on religious freedom between our two countries, in which Hanoi agreed to take steps that were designed to improve conditions for people of faith, particularly in the Central Highlands, which includes the Montagnards. Therefore, I will support PNTR for Vietnam but I pledge eternal vigilance to ensure that the Vietnamese Government lives up to its commitments and ensure the basic rights of its people.

As to the economic benefits of granting PNTR for Vietnam, it is true that Vietnam currently enjoys a \$5.3 billion trade deficit over the United States. However, it should be noted that Vietnam has been an important customer of high-value goods, especially aircraft. This includes being a launch customer for what promises to be one of the United States premiere export products of this century the 787 Dreamliner.

The adoption of the Vietnam PNTR will not assist in remedying the trade deficit between our two countries. The reason being, that unlike some free trade agreements that the United States has entered into, the United States does not grant Vietnam unilateral preferential access to United States markets. However, under the agreement Vietnamese tariffs on many U.S. agricultural products will be reduced from 27 percent to 15 percent or less. The agreement also calls for the elimination of 96 percent of the tariffs on scientific equipment. Scientific

equipment is a significant export for my home State of Utah.

Therefore, I will support the Vietnam PNTR as a means for American companies to have greater access to this burgeoning market and as a means of closing the trade deficit with this Nation.

Finally, I support the Haitian Hemispheric Opportunity through Partnership Encouragement Act. This is of course a matter which has been brought to our attention, in part, through the hard work of my friend Senator DEWINE. I understand that with the enactment of this legislation tens of thousands of Haitians will find employment in their country. This is something that we must do. Haiti is the poorest nation in the Western Hemisphere, we must do all that we can to assist this nation, which is only 600 miles from our border, lift the heavy hand of poverty and begin to provide for a better life for its people.

I would like to thank all of those involved in getting this important piece of legislation through both Congressional bodies and saving American taxpayers from an enormous tax increase next year.●

Mr. GRASSLEY. Mr. President, I will reserve the remainder of my time.

The PRESIDING OFFICER. The Senator from New Hampshire is recognized.

Mr. GREGG. To begin with, I believe the time of the Senator has expired, unless I cannot count.

Mr. GRASSLEY. I should have 2 minutes left. I gave the Senator from Louisiana 4.

The PRESIDING OFFICER. The Senator from New Hampshire has the floor.

Mr. GREGG. Under the unanimous consent agreement, I believe the Senator from Iowa had 15 minutes, then I have 15 minutes. I believe the time has run against the Senator from Iowa; is that correct?

The PRESIDING OFFICER. The Senator from New Hampshire is recognized.

Mr. GREGG. Mr. President, parliamentary inquiry: Can the Senator from Iowa reserve time?

The PRESIDING OFFICER. The time of the Senator from Iowa has expired.

Mr. GREGG. Thank you.

This is an embarrassing situation. It is embarrassing to be chairman of the Budget Committee in the Republican Party and have a bill brought to the floor of the Senate which does such a grievous harm to the budget, to the deficit, and to our obligations and responsibilities of fiscal fairness to our citizens.

The budget was set up in a manner that would have allowed all the tax extenders the Senator from Iowa has so aptly and appropriately praised—and which I support—to have been put in place without any budget points of order against them. In fact, it was a result of efforts on my part that we created \$106 billion of room within the budget so that we could do tax extend-

ers dealing with things such as the R&D tax credit, dividends, and capital gains because I consider them to be extremely important, as does the vast majority of our conference.

But what has happened here is that wasn't enough. This bill, which could have been done within the terms of the budget, now comes to us well over what were the original proposals, not only in the area of tax laws—and you may be able to defend some of the tax policy—but in the end, it is a spending policy. This is an omnibus spending bill. There is a lot of spending initiative in this bill that is inappropriate and not authorized. That is why we have a Budget Committee to step up and say: Listen, you want to put \$4 billion in to move the responsibility for health care on certain coal mines from the coal mining companies to the taxpayers, and it is supposed to go through the authorizing committees and come to the floor; it is not supposed to be stuck in a bill like this.

If you want to set up a phony mechanism to fund what should be done, which is a quick fix, a phony mechanism, if properly scored it would represent about \$36 billion of new spending over the next 5 years. But because they set it up as a 1-year item, they were able to get around that. There is a budget point of order against that type of action.

You want to do earmarks—and yes, there were earmarks. Regrettably, the Senator from Iowa misrepresented—if he was referring to me—my representation of what the earmarks were. I don't consider the sales tax to be an earmark. I consider it to be bad policy. I don't even consider it to be a budget issue.

The Finance Committee has every right to stick that in the bill within the terms of the budget as long as they meet the budget requirements. It is a matter of policy. They chose that policy. I disagree with that policy. I think it puts States that don't have a sales tax at a disadvantage and puts low-income Americans at a disadvantage because they cannot deduct it. That is not an earmark. I never said that. To represent that I said that is inaccurate.

What I said was that you shouldn't bring a bill to the floor that is so inappropriately over what the budget set out as the proper role for this committee in the area of tax policy and what the Congress voted for and which has spending in it which hasn't been authorized and which actually creates new mandatory programs which nobody even knows about or spent any time thinking about, which is going to cost us billions of dollars in the out-years. You shouldn't bring that type of bill to the floor to begin with as the Republican Party because it is wrong, outside of fiscal discipline, which is what we are supposed to stand for—at least you shouldn't bring it to the floor in a manner in which, say, you are not going to allow it to be amended, you are not even going to allow motions to

strike to lie against it. You are going to cause us to vote on a message from the House? A message from the House—we are going to concur in a message from the House.

We are not going to vote on the underlying substance of the bill. We are not going to be allowed to amend the underlying substance of the bill even though it adds \$39 billion to the deficit. We are not going to be allowed to strike earmarks in this bill—and there are earmarks in this bill—such as the \$150 million for the District of Columbia, the rum excise revenue sharing proposal for Puerto Rico, the special depreciation for ethanol, the extension of the tariff on ethanol coming into this country from Brazil, and the earmarks go on.

We are not going to be allowed to vote on any of those items. A motion to strike, the most simple right any Senator should have on any major vehicle coming before the Senate is being denied to us.

This is an omnibus bill that violates three sections of the Budget Act which were not put in place for arbitrary or technical reasons. They were put in place to try to deliver fiscal discipline to the Federal budget so that we don't pass on to our kids a lot of debt for expenditures which we want to do today.

That is the basic problem we have as a Congress. We continue to do things around here so that we can claim back home that we made these decisions which spend money today, and then we take that bill and we give it to our kids who are not even born, our grandchildren who are not born. The purpose of the Budget Act is to keep us from doing that.

These are real budget points of order. There are some budget points of order which I totally agree are technical. The Senator from Iowa has pointed out one about which he has a very good case. I will be happy to work with him to try to correct that situation. But these are not those.

There is spending in this bill which is an affront to anybody who genuinely believes that we should be fiscally disciplined. It creates a new mandatory program of \$4 billion which will take money, which should have been paid by the coal companies to support the health care of people who are harmed or going to be harmed, and put that cost on to the American taxpayers. It is called coal in the stocking. I think, in the Christmas season.

There is this doctors' fix. I am 100 percent for the doctors' fix. Obviously, we should pay doctors fair compensation to keep them in the Medicare Program, but the understanding was we would but pay for it with real dollars, not some phony mechanism that came out of the House in the dying days of the House session, a phony mechanism which, if carried out to its natural extreme, will cost \$36 billion over 5 years. We don't score it that way because they use an extra little mechanism to make sure it doesn't happen, saying it

will only be for 1 year, even though we know we will have the same problem next year.

We should not have a bill on the floor of the Senate that cannot be amended that is filled with earmarks that exceed the budget. One can argue that maybe earmarks may make sense, and they do make sense in some instances, and as long as they are within the budget, because you are not spending more, you are not adding to the deficit. But this bill does spend more, as I have pointed out.

I have said it on occasion that the job of the budget chairman is a touch thankless. In this instance, as I said, it is embarrassing because it is sort of that old Pogo line: We've met the enemy and he is us. The only people responsible for this is the party that is still in the majority. Sure, the other side is an accomplice. They understood it was being done; they were for most of this stuff. As I said, when they obtain power, I suspect their activities are going to be much more egregious in the area of spending discipline. Maybe they won't be. If we look at the record, I suspect one can argue that.

But, quite honestly, the only people who are to blame in this little exercise are us. I just sort of thought that after the last election we might have said to the American people: Yes, we understand. You think we are supposed to be the party of fiscal discipline, and we haven't been. We are going to try to be now. We are going to try to correct that.

We have been given another opportunity, those of us who were not up for election or survived reelection. We are going to try to do it a little better. We are not doing it better. We are just doing the same darn thing: spending money we don't have that our children are going to have to pay for.

I regret it. My job is to point it out. I intend to do that. I recognize I am going to lose this point of order, probably overwhelmingly, but my job is to point it out.

There are three points of order against this bill, and every one of them is real. Every one of them deals with money. Even the Senator from Alaska should probably support them.

One is a 302-point of order that deals with the fact that it is billions of dollars over the allocation of the committee. Another is the fact that it spends more than the committee is allocated. And the third, ironically, is the pay-go point of order that we have heard so much about from the other side.

It is an interesting situation we confront here. As we close this Congress, I hope we will show a little fiscal discipline and vote for these points of order.

Mr. KENNEDY. Mr. President, the outrageous manner in which this tax extender bill is being handled proves the Republican leadership did not hear the clear message that the American people sent on November 7. The Repub-

licans are still concocting special interest deals behind closed doors. They are still pursuing their agenda to further enrich the wealthy few while neglecting the needs of working families. And they are still denying members a meaningful opportunity to debate and amend major legislation.

For months, the Republicans have been holding the extension of important tax provisions that benefit families and businesses hostage to their special interest agenda. Many of these tax extenders are essential to the continued growth of our economy and the well-being of American families. Unfortunately, most of these tax incentives have already expired. Unless they are reinstated before the end of they year, millions of individuals and businesses will face a substantial tax increase when they pay their 2006 taxes. That would be terribly unfair.

What do these tax incentives actually accomplish? The tuition tax credit helps more than 3½ million families each year afford a college education for their children. The work opportunity and welfare-to-work tax credits encourage businesses to create jobs for economically disadvantaged workers. The research and development tax credit enables businesses to develop innovative new products and stay competitive. The new markets tax credit generates investment in underdeveloped areas across the country. If Congress does not renew these tax incentives now, real people who depend on the opportunities these tax benefits provide and the jobs they create will be hurt.

Let me describe the impact some of these tax provisions have had on my own State of Massachusetts.

Over 97,000 Massachusetts families have benefited from the tuition tax deduction. For some of these students, this provision makes the difference between being able to afford a higher education and being denied the opportunity to fulfill their potential. For all of them, it provides valuable financial assistance to cope with the rising cost of tuition and other school expenses.

According to the Associated Industries of Massachusetts, over 1,100 companies in our State—small and large—rely on the R&D tax credit. It helps provide the financial resources for them to become leaders in innovation, to create well-paying new jobs, and to compete more effectively in global markets.

In Massachusetts, investors like Bank of America and Citizens Bank are taking advantage of new markets credits to reinvigorate our communities. The revenue from these tax credits are used to turn vacant buildings into thriving retail developments and even to rehabilitate endangered historic buildings. The Massachusetts Housing Investment corporation has used its tax credits to finance the renovation of the historic Colonial Theatre in Pittsfield that will become a new performing arts center. And in downtown Holyoke, the corporation invested al-

most \$19 million in the conversion of three historic buildings into a new community health center providing primary care services to the uninsured. These tax credits translate into real physical improvements in our communities and improve the lives of our citizens.

For nearly a year the Republican leadership has been holding the extension of these tax provisions hostage to their special interest agenda. First, the tax extenders were removed from budget reconciliation legislation to make room for capital gains and dividend tax breaks. Next, the extenders were tied to the virtual elimination of the inheritance tax on multimillionaires' estates. Republican leaders vowed that the tax extenders would never pass unless the Senate acquiesced in their irresponsible estate tax scheme. Fortunately, that did not work. Even now, after a decisive repudiation of their agenda by the voters in last month's election, the Republicans are still insisting on attaching special interest tax breaks to this "must pass legislation." They are now demanding an expansion of tax subsidies for health savings accounts that only the wealthy can afford to use. These accounts do nothing to help struggling families that cannot afford health insurance. Instead, HSAs are just one more tax avoidance scheme for the wealthy created by this Republican Congress.

Had the leadership allowed a straightforward extension of these tax provisions for working families and businesses to come to the Senate floor, it would have passed with near unanimity months ago. But they would not.

Health savings accounts already have the most preferential treatment in the tax code today. Unlike most other types of accounts, contributions are not taxed, savings grow tax-free, and withdrawals are tax-free if they are used for health costs.

Health savings accounts largely benefit the healthy and wealthy. According to the Government Accountability Office, those using health savings accounts disproportionately have high incomes. The average income of those with HSAs was \$133,000, almost three times the income of the average tax filer. GAO also found that those with higher incomes made larger contributions to their accounts. The majority of those with HSAs did not withdraw any funds from them and many opened the accounts because they were a good way to shelter money from taxes.

But apparently the current HSA tax break was not a big enough tax loophole. The Republicans want to let the wealthy shelter even more money under the guise of health savings accounts.

The new provisions demonstrate that the real purpose of these accounts is to give the wealthy yet another vehicle to avoid paying taxes. They allow people to "overfund" their accounts—to deduct more from their taxes than they

actually pay in medical expenses. It takes away the provision under current law that limits HSA contributions to the annual amount of medical expenses the insured must pay before his health insurance coverage kicks in. It would actually encourage account holders to shelter more money than they expect to spend on medical expenses.

Deductibles for family health coverage that can be used in conjunction with an HSA today range from \$2,100 to \$10,500. A family can put funds up to the threshold of their insurance coverage or \$5,450, whichever is lower, into their account on a tax-free basis. This bill delinks account funding from the amount of the health insurance deductible, making it easier for wealthy persons to shelter funds beyond what they need for health care. Under the new HSA language inserted in this bill, someone with a \$2,100 deductible health plan will be able to put \$5,450 in their account and let it grow on a tax-free basis.

The bill also will allow the one-time transfer of some funds from individual retirement accounts into a health savings account without any taxes or penalty owed. This will allow wealthy individuals to shift funds from retirement accounts whose distributions are treated as ordinary income and subject to taxes into a health savings account whose distributions are not taxed. This will offer another new tax break to the wealthy.

Health savings accounts may work well as tax shelters for the wealthy—and they will work even better with these new provisions—but they do not work for low- and moderate-income families. While these families may have a high-deductible health plan because it is all their employer offers or because it is all they can afford, they rarely have the means to fund a health savings account up to even the current limit.

Make no mistake about it, the HSA provisions are meant to help wealthy individuals and the banks and investment vehicles that make money off their accounts. These are the people who will gain from the expansions of HSAs, not the uninsured.

I also want to express some concerns I have about the trade provisions that are included in this package. While trade brings enormous benefits to our economy, we need to ensure that free trade is fair trade. A provision in this bill regarding the Andean countries severely limits the process for the free-trade agreements currently being negotiated and creates pressure to accept the inadequate agreements negotiated by the Bush administration.

Time and again this administration only requires countries to enforce their own labor laws and not live up to international standards. This is a serious problem where laws are weak. Peru has consistently denied workers the right to form unions and to enforce their rights. In Columbia, labor advocates are blacklisted and even murdered for

trying to exercise their democratic rights.

Ensuring that all countries meet basic labor standards benefits our economy and American working families—it also strengthens the economies in developing nations. U.S. workers should not be undermined by unfair competition with countries that do not honor worker rights. And the working people of Columbia, Peru, Bolivia, and Ecuador deserve to have an agreement that is thoughtful and gives serious consideration to the significant issues of labor and human rights.

This is no way to conduct a trade policy. The United States can and must do better.

I am also concerned that this bill will expand the District of Columbia voucher program, which is a program that diverts resources for public schools and lacks accountability for student performance. Unlike public schools, which are subject to the No Child Left Behind Act's demanding accountability system, this program has little accountability for improving student performance. It was authorized under very specific guidelines designed to create a 5-year demonstration program for low-income students. A provision expanding eligibility for the program was inserted in this bill by the House at the last minute. This provision detracts from the program's focus on low-income families and should be rejected. At a minimum, it should be proposed in a context open to debate on its merits.

Because of the urgency of extending the important family and business tax benefits I discussed earlier, we must approve this legislation, despite the special interest provisions that the Republican leadership has attached to it. However, there will be a new Democratic Congress taking office next month, and the outrageous provisions added by the Republicans in the dark of night can be repealed in the light of day.

Mr. FEINGOLD. Mr. President, I will oppose this measure. In addition to containing some questionable policy provisions, such as the provisions relating to drilling in the Gulf of Mexico, and granting Vietnam permanent most-favored-nation trading status, the bill before us contains expensive entitlement spending and tax cuts that have not been fully offset. As a result, the legislation will increase the deficit by \$40 billion over the next 5 years.

I can count votes as well as the next person, and it is obvious that this measure will pass and pass by a large margin and with bipartisan support. That is disappointing, because while Members of my own party have rightly called for a return to the budget rules requiring that tax cuts and increased entitlement spending be offset, some are nevertheless pushing for the enactment of this measure without any serious effort to require such offsets.

One might wonder why that is. At least two reasons come to mind. First, there are reasons to believe that some

in my party are anxious to get this bill through this year because they know full well that the new incoming Democratic majority in the House and Senate would bristle at some of the trade provisions in this proposal. Those who have supported the trade policies of the past several years understand that this may be their last chance to pass questionable trade measures.

If that is the reason, I have little to say other than thank goodness the 110th Congress is just around the corner. I am not sure the country could withstand another week of the kind of trade policy that we have seen promoted by both members of both parties since the early 1990s.

It was during the session following the 1994 elections that a lameduck Congress passed legislation implementing the GATT trade agreement that established the World Trade Organization. The trade model that the GATT and NAFTA established has been devastating to thousands of communities across our country. We can only hope that the action taken by this lameduck Congress will mark the end of a disastrous period of deeply flawed trade policies. And there is some hope because the November elections did result in dozens of new Members in both Houses who reject that ruinous trade model.

Beyond the trade issues, I have heard indirectly that some may want these bills to go through during the 109th Congress so that their cost would be assigned to the current budget rather than to a budget that the new Democratic majority will craft next year. I certainly hope that this scuttlebutt is unfounded because it reflects a cynical view of governing that we should reject. It certainly won't help those future generations of taxpayers who will be stuck with the additional debt that will result from this bill.

The bill also includes a fiscally irresponsible provision that will result in Outer Continental Shelf drilling in the Gulf of Mexico. Just a few months ago, the Senate approved this same misguided policy, which will redirect billions of dollars in Federal revenues to just four States. While I support efforts to provide needed assistance to those affected by Hurricane Katrina, we should not do so by creating a massive and long-term new entitlement for a handful of States.

This measure has also been used to jam through a provision to expand the income eligibility of the District of Columbia school voucher program. I oppose school vouchers because such programs funnel taxpayer money away from the public schools and instead direct Federal dollars to private schools that do not have to adhere to the same Federal, State, and local accountability provisions, civil rights laws, and regulations that apply to public schools.

However, as is the case of nearly any bill of this size, there are some good provisions in it. This bill provides relief for physicians who would have seen



a reduction in payment of 5.1 percent in the absence of legislative action, and it goes a step further to provide payments for physicians who report quality-of-care data. This is a first step toward implementing some kind of pay-for-performance in Medicare, and I think this is something that should be pursued. Quality improvement is certainly something that the State of Wisconsin has been a leader in, and I am happy to see that there are Federal incentives for quality improvement.

I am especially pleased to see that this bill includes a measure that is very important to Wisconsin and other rural States—an extension of a provision enacted in the Medicare Modernization Act, MMA, that will keep physicians in rural States paid at a comparable level to those in other States. Under current Medicare law, Wisconsin physicians are paid less than physicians in other areas of the country, even though the work they do is identical. This provision helps address this inequity so that physicians who practice in States with large rural areas will not be at a disadvantage. I am pleased to see that Congress has taken the right steps to ensure that Medicare dollars are more fairly distributed throughout the State of Wisconsin and our Nation.

These fixes for physician payment will be paid for with the Medicare slush fund that provided “bonus” payments to insurance companies. These payments were unnecessary and simply provided a cash flow of taxpayer dollars to an industry already awash in money. I have long advocated for elimination of this fund, and I am glad to see it used in a way that actually benefits the American people rather than big business.

There are other good measures in the health portion of this bill. These include technical corrections to the so-called Deficit Reduction Act, an extension of a provision to help Medicare beneficiaries have better access to physical therapy, and a provision to help protect State Medicaid budgets. These are all important to the health care of people in our country, and are policies that I support.

It is unfortunate that this bill does not include a measure agreed to in the proposed Senate bill that would have preserved children’s health care in our country. This measure was budget neutral, a good policy, and the right thing to do, but the other body would not agree to this provision that would have prevented budget shortfalls in State Children’s Health Insurance Programs, SCHIP, in 14 States in fiscal year 2007. Wisconsin is one of the States that will see a shortfall next year, and I will work aggressively to see that this shortfall is addressed before it harms children in Wisconsin. It is shameful that Congress will add \$40 billion to our deficit for tax breaks, but we cannot agree to a budget-neutral measure to provide health care to children who would otherwise not have it.

Despite some worthy provisions, this bill, on balance, is fiscally irresponsible, and I cannot support it. Perhaps the most telling gauge of this bill’s cost is that it even violates the lax budget rules set forth in the last budget resolution adopted by this Congress, the 2005 budget resolution. That is right, this bill violates the loose fiscal rules adopted by Congress 2 years ago.

In some ways, this bill is a fitting end to the 109th Congress. It is a fair summary of the fiscal recklessness in which the White House and this Congress have engaged. I very much hope that when they take their seats in the 110th Congress, the new majority will govern in a more fiscally responsible manner, adopt tough, commonsense budget rules, and put an end to this kind of budget-busting, debt-swelling legislation.

Mr. BUNNING. Mr. President, I regret that I cannot support the tax extender bill before us today.

I have long worked to ensure the passage of several of the provisions contained in this bill. In particular, I strongly support the extension of the tax provisions and the OCS drilling provisions. In fact, I have voted for enactment of both of these pieces of legislation a number of times this year. I am very saddened that these provisions are presented before the Senate today coupled as a part of a larger package that I cannot favor.

I want to make it clear to my constituents and to American families, taxpayers and businesses that I recognize the immense importance of the tax extender provisions and will do all that I can to ensure that they are enacted as soon as possible.

Likewise, I am a cosponsor of Senator DOMENICI’s original Senate bill regarding OCS drilling and I look forward to the day these provisions become law. This bill is a first step in providing domestic energy that will bring down prices while decreasing our dependence on Middle Eastern oil. I will continue to work toward expanded access in the Gulf of Mexico and with any other states who would like to pursue offshore drilling.

Despite my strong support for many provisions of this bill, I must oppose it because I have a number of fundamental concerns about it.

First and foremost, I object vehemently to the inclusion of legislation granting permanent normal trade relations status, PNTR, to Vietnam in this bill. The decision of whether to grant PNTR status to Vietnam is a very important decision that will have consequences well into the future and it deserves to be debated on its own merits by both the House and Senate. It is inappropriate for legislation of this magnitude to be attached to other relatively noncontroversial legislation in an attempt to quiet any objections and ensure its enactment.

I have spent a lot of time contemplating whether I should support the granting of PNTR status to Vietnam. I

serve on the Senate Finance Committee and I was disturbed by a number of issues that were raised during committee consideration of this issue. I voted “Present” when this legislation was approved by the committee because I wanted to have more time to examine these issues more in depth. What I have found has disturbed me and made it impossible for me to support such a measure at this time.

I believe that access to free markets should depend on access to other freedoms such as political freedom and human rights. Despite increased diplomatic ties between the United States and Vietnam over the past 15 years, we must not forget that Vietnam is still a Communist country. A country made up of only one political party that continues to deny its citizens the basic freedoms of speech, press, and religion.

Now some of my colleagues would argue that we should grant permanent normal trade relations, PNTR, to Vietnam because the State Department recently removed them from their list of “Countries of Concern” for severe violations of religious freedom. Vietnam has been on this list for the last ten years but was removed this year—just one day before the Asia-Pacific Economic Cooperation—APEC—Leaders Meeting in Vietnam. I believe that they were removed more for diplomatic reasons than anything else. Evidence presented to me by the International Commission on Religious Freedom shows that Vietnam has done very little to warrant such a removal.

Vietnam’s record on human rights and religious freedom is abysmal—absolutely abysmal. Hundreds of political and religious prisoners remain behind bars in a country that lacks any sort of a real judicial system. Arrests and detentions of religious leaders continue daily. They are often arrested for no other reason than the practice of their religion or for possession of nongovernment-mandated religious materials such as Bibles.

Forced renunciations of faith also continue on a daily basis. While this is prohibited by Vietnamese law there is no criminal penalty for carrying out this practice—so it continues. In this practice, religious followers are detained, threatened, and beaten in order to force them to recant their faith or stop their religious activities. I ask my colleagues to imagine what it would be like to have your faith literally beaten out of you? I find such a practice perverse.

Aside from beatings and renunciations of faith, churches are often destroyed, property is seized and people are continually placed under house arrest. Religious materials and charitable activities are also severely restricted by the government. They even retain the right to appoint all Catholic bishops and seminarians; a right that is reserved solely for the Vatican. In the past year, Vietnam has done very little to help strengthen its relations with the Vatican and still refuses to

allow them to build a seminary in their country.

Vietnam has acknowledged the fact that these abuses occur. Last year they even went so far as to enter into agreement with the State Department to try to end such abuses, but unfortunately little if any real progress was made especially in the rural areas of the Central and Northwest Highlands. While there was a great deal of talk of reform, there was little action. This is at a time when Vietnam is seeking to more fully participate in the global economy and international community. I find that unacceptable.

I fear that in granting Vietnam permanent normal trade relations, PNTR, we would take away a key incentive for them to implement any type of real reform.

Vietnam is on its best behavior while it is under the international spotlight, but what will happen after this trade deal is signed? I fear that the consequences of this would be too great.

In addition to my opposition to the inclusion of the Vietnam trade provisions in this legislation, this package also includes a health component that primarily deals with the Medicare and Medicaid Programs. I am extremely disappointed that the negotiators on this bill decided to take money from the Medicare stabilization fund to pay for other spending in the bill.

When Congress created the new Medicare drug benefit in 2003, it was very important to me and other Members that all Medicare beneficiaries have access to Medicare managed-care plans. The stabilization fund was created to provide incentives for managed care plans to remain or enter the Medicare Advantage program, thereby ensuring that beneficiaries in rural areas of this country—including many parts of Kentucky—had access to Medicare managed care plans.

Some people argue that the stabilization fund is not necessary. Quite honestly, however, it is too early to tell if this fund is necessary. The Medicare Advantage program has only been up and running for 1 year. At this point, we don't know what will happen to the Medicare Advantage program 5 or 10 years down the road, and we shouldn't be spending the money from the stabilization fund before we do.

This fund was supposed to ensure that all Medicare beneficiaries have equal access to managed care plans, and it is irresponsible for Congress to view this account as a piggy bank to fund other spending.

Finally, I would be remiss if I failed to mention the budgetary impact of this bill. As Chairman GREGG of the Senate Budget Committee has already pointed out, this bill is a budget buster. It will break the budget by at least \$17 billion. The bulk of the cost of this bill is not found in the tax extenders—they represent less than a third of the cost. The cost of this bill is in the extraneous items that were added to the bill—many, I suspect, in order to ensure its passage today.

I am sorry to see that some of my colleagues are more interested in quickly going home rather than working to draft legislation that falls within our budget and is more than the Christmas tree we have here. I urge my colleagues to oppose this legislation and to continue to work to find another solution on how to pass some of the good provisions in this package.

Mr. GREGG. I yield the floor, and I yield back the remainder of my time.

The PRESIDING OFFICER. Time has expired. The question is on agreeing to the motion to waive the Budget Act. The yeas and nays have been ordered. The clerk will call the roll.

The legislative clerk called the roll.

Mr. MCCONNELL. The following Senators were necessarily absent: the Senator from Kansas (Mr. BROWNBACK), the Senator from Nebraska (Mr. HAGEL), the Senator from Utah (Mr. HATCH), the Senator from Arizona (Mr. MCCAIN), the Senator from Alaska (Ms. MURKOWSKI), the Senator from Pennsylvania (Mr. SPECTER), and the Senator from Virginia (Mr. WARNER).

Further, if present and voting, the Senator from Utah (Mr. HATCH) and the Senator from Virginia (Mr. WARNER) would have voted "yea."

Mr. DURBIN. I announce that the Senator from Delaware (Mr. BIDEN), the Senator from Connecticut (Mr. DODD), the Senator from Vermont (Mr. JEFFORDS), the Senator from New Jersey (Mr. LAUTENBERG), and the Senator from Connecticut (Mr. LIEBERMAN) are necessarily absent.

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The yeas and nays resulted—yeas 67, nays 21, as follows:

[Rollcall Vote No. 277 Leg.]

YEAS—67

Akaka	Frist	Obama
Allard	Grassley	Pryor
Allen	Harkin	Reed
Baucus	Hutchison	Reid
Bayh	Inouye	Roberts
Bennett	Johnson	Rockefeller
Bond	Kennedy	Salazar
Boxer	Kerry	Santorum
Byrd	Kohl	Sarbanes
Cantwell	Kyl	Schumer
Carper	Landrieu	Sessions
Clinton	Leahy	Shelby
Cochran	Levin	Smith
Coleman	Lincoln	Snowe
Collins	Lott	Stabenow
Cornyn	Lugar	Stevens
Craig	Martinez	Talent
Dayton	McConnell	Thomas
DeWine	Menendez	Thune
Domenici	Mikulski	Vitter
Durbin	Murray	Wyden
Enzi	Nelson (FL)	
Feinstein	Nelson (NE)	

NAYS—21

Alexander	Coburn	Feingold
Bingaman	Conrad	Graham
Bunning	Crapo	Gregg
Burns	DeMint	Inhofe
Burr	Dole	Isakson
Chafee	Dorgan	Sununu
Chambliss	Ensign	Voinovich

NOT VOTING—12

Biden	Hatch	McCain
Brownback	Jeffords	Murkowski
Dodd	Lautenberg	Specter
Hagel	Lieberman	Warner

The PRESIDING OFFICER. On this vote, the yeas are 67, the nays are 21.

Three-fifths of the Senators duly chosen and sworn having voted in the affirmative, the motion is agreed to.

CLOTURE MOTION

The PRESIDING OFFICER. Under the previous order, pursuant to rule XXII, the Chair lays before the Senate the pending cloture motion, which the clerk will state.

The legislative clerk read as follows:

CLOTURE MOTION

We the undersigned Senators, in accordance with the provisions of rule XXII of the Standing Rules of the Senate, do hereby move to bring to a close debate on the motion to concur in the House amendment to H.R. 6111: to amend the Internal Revenue Code of 1986 to provide that the Tax Court may review claims for equitable innocent spouse relief and to suspend the running on the period of limitations while such claims are pending.

Bill Frist, Johnny Isakson, Richard Burr, Jon Kyl, R.F. Bennett, Christopher Bond, John Cornyn, Rick Santorum, Mike Crapo, Jim Talent, Pat Roberts, Chuck Grassley, Pete Domenici, Jim DeMint, John Thune, Kay Bailey Hutchison, George Allen.

The PRESIDING OFFICER. By unanimous consent, the mandatory quorum call has been waived.

The question is, Is it the sense of the Senate that debate on the motion to concur in the House amendment to the Senate amendment to H.R. 6111, an act to amend the Internal Revenue Code of 1986 to provide that the Tax Court may review claims for equitable innocent spouse relief and to suspend the running on the period of limitations while such claims are pending, shall be brought to a close?

The yeas and nays are mandatory under the rule. The clerk will call the roll.

The assistant legislative clerk called the roll.

Mr. MCCONNELL. The following Senators were necessarily absent: the Senator from Kansas (Mr. BROWNBACK), the Senator from Nebraska (Mr. HAGEL), the Senator from Utah (Mr. HATCH), the Senator from Arizona (Mr. MCCAIN), the Senator from Alaska (Ms. MURKOWSKI), the Senator from Pennsylvania (Mr. SPECTER), and the Senator from Virginia (Mr. WARNER).

Further, if present and voting, the Senator from Utah (Mr. HATCH) and the Senator from Virginia (Mr. WARNER) would have voted "yea."

Mr. DURBIN. I announce that the Senator from Delaware (Mr. BIDEN), the Senator from Connecticut (Mr. DODD), the Senator from Vermont (Mr. JEFFORDS), the Senator from New Jersey (Mr. LAUTENBERG), and the Senator from Connecticut (Mr. LIEBERMAN) are necessarily absent.

The PRESIDING OFFICER. Are there any other Senators in the Chamber who desire to vote?

The yeas and nays resulted—yeas 78, nays 10, as follows:

[Rollcall Vote No. 278 Leg.]

## YEAS—78

Akaka	Domenici	Mikulski
Alexander	Durbin	Murray
Allard	Ensign	Nelson (FL)
Allen	Enzi	Nelson (NE)
Baucus	Feinstein	Obama
Bayh	Frist	Pryor
Bennett	Grassley	Reed
Bond	Harkin	Reid
Boxer	Hutchison	Roberts
Burr	Inhofe	Rockefeller
Byrd	Inouye	Salazar
Cantwell	Isakson	Santorum
Carper	Johnson	Sarbanes
Chafee	Kennedy	Schumer
Chambliss	Kerry	Sessions
Clinton	Kohl	Shelby
Cochran	Kyl	Smith
Coleman	Landrieu	Snowe
Collins	Leahy	Stabenow
Cornyn	Levin	Stevens
Craig	Lincoln	Talent
Crapo	Lott	Thomas
Dayton	Lugar	Thune
DeMint	Martinez	Vitter
DeWine	McConnell	Voinovich
Dole	Menendez	Wyden

## NAYS—10

Bingaman	Conrad	Gregg
Bunning	Dorgan	Sununu
Burns	Feingold	
Coburn	Graham	

## NOT VOTING—12

Biden	Hatch	McCain
Brownback	Jeffords	Murkowski
Dodd	Lautenberg	Specter
Hagel	Lieberman	Warner

The PRESIDING OFFICER. On this vote, the yeas are 78, the nays 10. Three-fifths of the Senators duly chosen and sworn having voted in the affirmative, the motion is agreed to.

The PRESIDING OFFICER. Under the previous order, the motion to concur with an amendment is withdrawn. The question is on the motion to concur with the amendment of the House.

Mr. GRASSLEY. Mr. President, I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second.

The clerk will call the roll.

The legislative clerk called the roll.

Mr. MCCONNELL. The following Senators were necessarily absent: the Senator from Kansas (Mr. BROWNBACK), the Senator from Nebraska (Mr. HAGEL), the Senator from Utah (Mr. HATCH), the Senator from Arizona (Mr. MCCAIN), the Senator from Alaska (Ms. MURKOWSKI), the Senator from Pennsylvania (Mr. SPECTER), and the Senator from Virginia (Mr. WARNER).

Further, if present and voting, the Senator from Utah (Mr. HATCH) and the Senator from Virginia (Mr. WARNER) would have voted "yea."

Mr. DURBIN. I announce that the Senator from Delaware (Mr. BIDEN), the Senator from Connecticut (Mr. DODD), the Senator from Vermont (Mr. JEFFORDS), the Senator from New Jersey (Mr. LAUTENBERG), and the Senator from Connecticut (Mr. LIEBERMAN) are necessarily absent.

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The yeas and nays resulted—yeas 79, nays 9, as follows:

[Rollcall Vote No. 279 Leg.]

## YEAS—79

Akaka	Domenici	Mikulski
Alexander	Dorgan	Murray
Allard	Durbin	Nelson (FL)
Allen	Ensign	Nelson (NE)
Baucus	Enzi	Obama
Bayh	Feinstein	Pryor
Bennett	Frist	Reed
Bingaman	Grassley	Reid
Bond	Harkin	Roberts
Boxer	Hutchison	Rockefeller
Byrd	Inhofe	Salazar
Cantwell	Inouye	Salazar
Carper	Isakson	Santorum
Chafee	Johnson	Sarbanes
Chambliss	Kennedy	Schumer
Clinton	Kerry	Sessions
Cochran	Kohl	Shelby
Coleman	Kyl	Smith
Collins	Landrieu	Snowe
Conrad	Leahy	Stabenow
Cornyn	Levin	Stevens
Craig	Lincoln	Talent
Crapo	Lott	Thomas
Dayton	Lugar	Thune
DeMint	Martinez	Vitter
DeWine	McConnell	Wyden
Dole	Menendez	

## NAYS—9

Bunning	Coburn	Gregg
Burns	Feingold	Sununu
Burr	Graham	Voinovich

## NOT VOTING—12

Biden	Hatch	McCain
Brownback	Jeffords	Murkowski
Dodd	Lautenberg	Specter
Hagel	Lieberman	Warner

The PRESIDING OFFICER. Without objection, the Senate concurs in the House amendment to the title.

Mr. FRIST. I move to reconsider the vote and move to lay that motion on the table.

The motion to lay on the table was agreed to.

The PRESIDING OFFICER. The majority leader is recognized.

## TRIBUTE TO RAMONA LESSEN

Mr. FRIST. Mr. President, I say hello to her as I come to the office every morning. And I say goodbye to her after I have closed the Senate each evening. The "her" is Ramona Lessen, my gatekeeper, my jailer, a distinguished member of my staff.

Twelve years ago, I was a newly elected Senator, a brandnew Senator who got lost trying to find his way to this place called the Russell Building. My chief of staff was just as green, just as new as me. We were all learning the ropes of the Senate together. But one member of our staff at least was not new. She took us under her experienced wing, and we took off on what has been a magical flight.

That person is Ramona Lessen, my executive assistant, who became very quickly the geographic and operational commander and controller of the Frist office.

Little did I realize when I first brought Ramona onboard that she would sit right outside—right outside—my office door, for not the next year or 2 years or 3 years or 4 years, but for 5, 6, 7, 8, 9, 10, 11, 12 years. As many of my colleagues know, I am a pilot, and I have flown a long time. I love to fly. And nothing is more comforting when you are flying an airplane close to a thunderstorm, and you are there alone,

but you are talking to an air traffic control tower, and the voice on the other end is somebody who is reassuring, somebody who is calm, somebody who gets the big picture, who knows what is at stake and ultimately can vector you right around that thunderstorm.

And that is Ramona. Ramona, who is the expert in terms of scheduling, in terms of that coordination, who keeps the flights landing safely and keeps those flights landing on time. She prioritizes literally hundreds of meeting requests with flexibility and efficiency. And when someone puts a last-minute kink in the schedule, which as we all know occurs all too often, she works hard to correct it. She handles it with perfect aplomb.

When other staff members are out traveling with me or at committee meetings or monitoring the floor, Ramona is back in that office holding down the fort. She is always working behind the scenes to make our lives run as smoothly as possible. It gets hectic. Everybody here knows that. Everybody wants something all the time. And I know there are many days when she is—and these are her words—"hanging on by her fingernails." But despite the intense pressures of her job, the stress of juggling that busy schedule and responding to untold invitations and meeting requests, not to mention working for a demanding—not so demanding, but a demanding—boss, Ramona not only maintains her cool, but she keeps the office upbeat and literally fun.

Her talents take many forms. She is a professional pianist, professional at least in my eyes. You will find her playing at our Christmas parties, at the Bible study groups we have here, at her church, and even in the studios in Music City USA, Nashville, TN.

She is a formidable athlete. She runs a little slow but a formidable athlete. She led the Frist staff softball team to winning seasons—championship seasons really; but we will say winning seasons—for 4 consecutive years, pitching with a changeup that baffled even the most experienced batters.

She does have an infectious laugh, that endearing cackle that we all know and have come to love. She treats the staff to doughnuts on many a Friday. She keeps me posted on the whereabouts of former staff members, Members who worked with us 12 years ago and 10 years ago and 8 years ago. And if you go into her office back in the majority leader's office, she has a baby board with candid photos of our staff and their children.

She frequently carpools in with her beloved husband Joe, who is always at her side, who has also spent many a late night out front waiting for her, as we finished business. And most people know we finish fairly late.

She gave us daily updates when her son Robert was proudly serving in Iraq, representing freedom, and their son

Jonathan was proudly serving in Afghanistan—a family proudly serving this country.

Ramona is the glue of the Senate Frist staff family, and she is an extension of my own family. When we first moved to Washington, she reached out, she helped Karyn and me and our three boys, Bryan, Jonathan, and Harrison settle into a new city, a new city we had spent no time in at all. She has watched my three sons grow from three young boys to three young men.

Ramona, you have kept my life organized for 12 years. You have faithfully served your country in the Senate for 27 years—27½ years. And you have done a tremendous, tremendous job.

Thank you, Ramona, for sticking with us all these years. Thank you, and we love you.

I yield the floor.

The PRESIDING OFFICER. The Senator from Louisiana.

#### THANKING STAFF WHO WORKED ON THE GULF OF MEXICO SECURITY LEGISLATION

Ms. LANDRIEU. Mr. President, I wanted to just take a minute. I spoke before the vote and thanked many of my colleagues for their extraordinary work on passing the Gulf of Mexico security bill, which Senator DOMENICI led and so many of us helped. But I did not have an opportunity at that time to thank so many staff people who put their heart and mind and spirit into this action, which is really a historic accomplishment for the State of Louisiana and the gulf coast.

This effort goes back 9 years, and there are many staff people who contributed. I want to read into the RECORD and mention some of the Energy staffers who worked with me over the years, and legislative directors and chiefs of staff who have helped make this possible: Dionne Thompson, Ben Cannon, Jason Schendle, Tom Michels, Elizabeth Craddock, Kathleen Strottman, Jason Matthews, Janet Woodka, Adam Sharp, Rich Masters, Norma Jane Sabiston, and my current chief of staff, Ron Fauchaux.

There were many other staffers on the committees, from both sides of the aisle, who helped to make this bill possible. But in the Landrieu office, none of this would have gotten done without the people who just worked tireless hours, year after year, through victory and defeat, through disappointments and setbacks, to keep their eye on the ball to make this historic bill that is going to do so much to help the southern part of our State, the entire State, and the whole southern part of the United States, to gain its footing, to rebuild, to restore these wetlands, and protect some great infrastructure for America.

So I want to thank my colleagues, particularly Senator FRIST and Senator REID, for their work in guiding us to victory tonight. Thank you.

I yield the floor.

The PRESIDING OFFICER. The Senator from Maine.

#### POSTAL ACCOUNTABILITY AND ENHANCEMENT ACT

Ms. COLLINS. Mr. President, shortly, the Senate will consider H.R. 6407, the Postal Accountability and Enhancement Act. As the Presiding Officer is very well aware, since he has been a key player in molding this important legislation, this postal reform legislation has been a long time coming. And it is great news for the U.S. economy.

This legislation represents the culmination of a process that began back in 2002 when a group of constituents came to me, sat down with me in Maine, and taught me the importance of the Postal Service to the viability of their businesses and to the employees they had.

This coalition of groups included a Maine catalog company, a paper manufacturer, a printer, a local financial services company, and a publisher. They all came together and it was from them that I learned just how vital the Postal Service is to our economy.

So shortly after that meeting in the summer of 2002, I introduced a bill to establish a Presidential commission charged with examining the problems of the Postal Service and charged with developing specific recommendations and legislative proposals that the Congress and the Postal Service could implement.

The President appointed the members of the commission. They worked very hard. They came up with an excellent report which provided, in many ways, the basis for the landmark legislation that I believe we will finally clear tonight.

During the next 4 years, the Homeland Security and Governmental Affairs Committee, which I had been privileged to chair, worked very hard to craft the most sweeping changes in the U.S. Postal Service in more than 30 years.

Senate passage of this legislation will help the 225-year-old Postal Service meet the challenges of the 21st century.

As a Senator representing a large rural State, I want to ensure that my constituents, whether they live in the northern woods or on our islands or in our many small rural communities, have the same access to Postal Services as the people of our cities. If the Postal Service were no longer to provide universal service and deliver mail to every customer, the affordable communications link upon which many Americans rely would be jeopardized. Most commercial enterprises would find it uneconomical, if not impossible, to deliver mail and packages to rural Americans at the affordable rates charged by the Postal Service.

But for several years now, the Postal Service has clung to the edge of an abyss. Under the business model in

which it has been forced to operate, the Postal Service has been at great financial risk. In fact, the Government Accountability Office aptly describes it as a potential death spiral in which escalating rates lead to lower volume, which in turn leads to even higher rates, which in turn causes the Postal Service to lose more business.

The Postal Service faces the challenge of the electronic age. It also has been saddled with more than \$90 billion in unfunded liabilities and obligations, which has included debt to the Treasury, nearly \$7 billion to workers' comp claims, \$5 billion for retirement costs, and as much as \$45 billion to cover retiree health care costs. The Comptroller General of the United States, David Walker, has cited these figures to point to the urgent need for "fundamental reforms to minimize the risk of a significant taxpayer bailout for a dramatic postal rate increase." And it is telling, indeed, that the Postal Service has been on GAO's high-risk list since April of 2001.

With this landmark reform legislation, we will put the Postal Service on a firm financial footing. We endorse the principle of universal service, of affordable, predictable postal rates. This legislation will modernize the Postal Service's rate-setting process and provide much-needed rate predictability for postal customers. Without this reform, postal ratepayers would have faced billions of dollars in higher—much higher—rates over the next several years.

The 750,000 career employees of the Postal Service often labor without anyone really knowing who they are, but their efforts play an absolutely essential role in the American economy. The Postal Service is the linchpin of a \$900 billion mailing industry that employs 9 million people in fields as diverse as direct mailing, printing, catalog companies, paper manufacturing, publishing, and financial services. The health of the Postal Service, therefore, is essential to the vitality of thousands of companies and the millions of employees they serve.

This bill represents years of hard work. As chairman of the committee with jurisdiction, I held a series of eight hearings, including a joint hearing with our House colleagues, during which we reviewed the recommendations of the President's commission and we heard from a wide range of experts and stakeholders, including representatives of the postal employees unions, the Postal Service itself, administration officials, mailers, the postmasters, postal supervisors, publishers—a wide variety of groups. In fact, there is a broad coalition supporting this bill, including many non-profit mailers, which rely on affordable postal rates.

There are many people who have worked very hard to craft the very delicate compromise that is before us tonight. I particularly thank Senators CARPER, COLEMAN, and LIEBERMAN for

their assistance but also our House colleagues. I will have more to say about them later.

The compromise legislation before the Senate replaces the current lengthy and litigious rate-setting process with a rate cap-based structure for products such as first class mail, periodicals, and library mail. For 10 years, the price changes for market-dominant products like these will be subject to a 45-day prior review period by the Postal Regulatory Commission. The Postal Service will have much more flexibility, but the rates will be capped at the CPI. That is an important element of providing 10 years of predictable, affordable rates, which will help every customer of the Postal Service plan.

After 10 years, the Postal Regulatory Commission will review the rate cap and, if necessary, and following a notice and comment period, the Commission will be authorized to modify or adopt an alternative system.

While this bill provides for a decade of rate stability, I continue to believe that the preferable approach was the permanent flexible rate cap that was included in the Senate-passed version of this legislation. But, on balance, this bill is simply too important, and that is why we have reached this compromise to allow it to pass. We at least will see a decade of rate stability, and I believe the Postal Rate Commission, at the end of that decade, may well decide that it is best to continue with a CPI rate cap in place. It is also, obviously, possible for Congress to act to reimpose the rate cap after it expires. But this legislation is simply too vital to our economy to pass on a decade of stability. The consequences of no legislation would be disastrous for the Postal Service, its employees, and its customers.

Among other highlights of the compromise, the bill will reform the Postal Service workers' compensation system to require a 3-day waiting period. This is consistent with every State workers' compensation program. The bill introduces new safeguards against unfair competition by the Postal Service in competitive markets, prohibits subsidization of competitive products by market-dominant products, and requires an allocation of institutional costs to competitive products.

I note that we looked at competitive issues with UPS and FedEx, and I think we have come up with the right balance here. The bill transforms the existing Postal Rate Commission into the Postal Regulatory Commission with enhanced authority to ensure that there is greater oversight of the Postal Service as its management assumes greater responsibility.

The bill reaffirms postal employees' rights to collectively bargain. It changes the bargaining process only in small ways and only in ways that have been agreed to by both the Postal Service and the four major unions.

Another significant provision amends the current law to essentially free up

\$78 billion over 6 years. This is a complicated issue. It has to do with the responsibility for paying for the military retirement credits of postal employees and also money that was put into an escrow account to compensate for an overpayment into the civil service retirement system. These savings will be used to pay off debt to the U.S. Treasury, to fund health care liabilities, and to mitigate future rate increases.

This compromise is not perfect and, indeed, earlier tonight, there were issues raised by the appropriators—legitimate issues—that threatened at one point to derail the bill again. It has been a delicate compromise to satisfy all of the competing concerns. Everyone has had to compromise, but I think we have come up with a good bill. This compromise will help ensure a strong financial future for the U.S. Postal Service and the many sectors of our economy that rely on its services, and it reaffirms our commitment to the principle of universal service that I believe is absolutely vital to this institution.

Finally, there are so many people both within Congress, within the administration, and among the stakeholders who have worked very hard to bring this legislation to a successful conclusion. I cannot name them all, but I want to name some of them.

Senator CARPER and his staffer, John Kilvington, have been here every step of the way. Senator CARPER was the original cosponsor of the bill and has worked very hard to bring the compromise about.

Senators LIEBERMAN, COLEMAN, AKAKA, and VOINOVICH also have played very important roles.

Our leaders, Senator FRIST and Senator REID, have been vitally interested and have helped us get this job done.

In the House, Chairman TOM DAVIS and the ranking Democrat HENRY WAXMAN of the Government Reform Committee, also worked hard to produce a bill and to work with us to bring about the compromise.

A true hero of this effort, a person who worked on postal issues for a decade, is Congressman JOHN MCHUGH.

The administration has played an absolutely critical role in bringing us to where we are today. The administration often doesn't get credit for that, and they deserve credit. They have worked with us to come up with solutions on the financial issues in this bill, and without the strong support of the administration, we would not be here tonight.

I want to particularly salute OMB Director Rob Portman; Michael Bopp, my former staff director, who is now working at OMB and brought his expertise to bear on this issue; Jess Sharp and Candi Wolff of the White House staff; and of course the staff of the Postal Service itself, which was always there with expertise, particularly Kim Weaver.

But most of all, I thank Ann Fisher of my staff, who has worked for years

on this bill. This has been an issue which has meant a great deal to her, and she has been working on postal issues for a long time. She is a recognized expert, and without her expertise, we would not be here tonight.

I finally also want to thank the committee's new staff director, Brandon Milhorn, for bringing his judgment to bear on this issue.

There are so many people who have worked so hard, but the collective effort of everyone has produced a bill of which we can be proud.

It is not a perfect bill, but I am convinced it will put the U.S. Postal Service on a sound financial footing for years to come.

The PRESIDING OFFICER. The Senator from Delaware.

Mr. CARPER. Mr. President, I concur with many of the remarks the Senator from Maine has made. She has listed a host of people who played critical roles in the adoption of the legislation, hammering out a difficult compromise over the last 4 years. I salute her for her leadership and thank her for her leadership.

I especially say thank you to Ann Fisher, who has served for Senator COLLINS and really for us, for the great work she has done in the course of this effort.

I have been blessed with my own staff and a young man named John Kilvington from New Castle, DE, who came here with me 6 years ago and became an expert of his own with respect to postal reform, and has worked long and hard, even into this night, to bridge our differences and to get us over one last hurdle.

There is a reason why we only do postal reform once every 36 years, and the reason is that it is tough to do. There are so many competing interests—mailers large and small in areas rural and urban, the labor unions involved trying to do their best to represent hundreds of thousands of postal employees; there are competitors, UPS and FedEx, that didn't exist a number of years ago.

In fact, if you go back in time to 1970 when the current business model for the Postal Service was created by then junior Senator TED STEVENS, who today is our President pro tempore and one of the most senior Senators in the Senate, he provided the leadership in 1970 to create the U.S. Postal Service.

At the time and for many years thereafter, it was the right business model for providing postal service to the people of this country. But a lot has changed since 1970. In 1970, I was a lieutenant JG on the other side of the world in Southeast Asia the year the Postal Service, as we know it, was born.

One of the things different—I think of the current war that many of our soldiers, sailors, airmen, and marines are waging—in the Vietnam war, we didn't have any e-mails. We had mail call. It was one of the highlights of our day every day. We had no cell phones

with which to communicate with our loved ones. We had no bank by phone. We had no electronic banking. Direct deposits were new. There was no such thing as a FedEx or UPS to provide the kind of competition the Postal Service faces today, and no threat of anthrax in the mail.

The world has changed dramatically, and also the way that we exchange information, the way we communicate with one another has changed dramatically, too. The Postal Service needs to change as well. With the adoption of this legislation, it will.

I extend my heartfelt thanks to our colleagues in the House of Representatives with whom we have served and worked on this challenge, particularly Congressman McHUGH who led the fight for a decade or more, Congressman DAVIS who chairs the relevant committee in the House, and also Congressman HENRY WAXMAN, with whom I served years ago in the House, entered the fray and helped, along with Congressman DAVIS and others, to get us to the finish line.

I don't want to belabor what this bill does or does not do, but it acknowledges this is not 1970 anymore; this is 2006. We will still have universal delivery for the mail. We will still receive that mail 6 days a week. The Postal Service will still be expected, when somebody builds a new house or starts a new business, to deliver mail to those places.

I am told during the course of the year at least a million new customers come online for the Postal Service, and the Postal Service will be there through rain, sleet, and snow to deliver the mail to all those customers.

The Postal Service under the legislation we have is going to act more like a business. They will have an opportunity to price their products more competitively and overall can put together a whole slew of postal products. Overall, the price of those products cannot go up in a given year by more than the rate of inflation, but individual products can. Product A can go up more than product B and product C more than product D. Over the next 10 years, the overall increase in the cost of postal products can rise above the cost of living. That will provide a measure of stability to the huge industry that relies on the post office and a good postal service.

For those who compete with the Postal Service—and there are very strong and good competitors; UPS and FedEx are among those—they will have the opportunity to continue to compete, but I think they will be on a playing field that is a bit more level where the first-class mail the Postal Service will continue to enjoy a monopoly on will not be able to underwrite the cost of their competitive products with companies such as UPS and FedEx.

One of the things I am happiest about—and I give Senator COLLINS the credit on this for convincing the administration to agree on two points:

One, folks who served in the military to come to work in the Postal Service and eventually earn a postal pension. The mailers, people who buy stamps, mailers large and small shouldn't have to pay for the military service that later accrues to those same individuals when they retire from the Postal Service. It is not fair to the mailers. It is not fair to the public. Those costs should be borne by the Treasury, and under this bill they will be.

And secondly, for many years folks thought the Postal Service was underpaying its pension costs for its employees. A couple years ago the Office of Personnel Management did a study and found that rather than underpaying pension obligations, they are overpaying, and if they continue at the rate they are going, they will be making a big overpayment in the years to come.

This legislation corrects that situation. It says that in the future, the Postal Service, 10 years out, will have access to a fair amount of money that would have gone into overpayments. In the meantime, a lot of money is going to be used to pay down the unamortized cost of health care. Tens of billions of costs will be paid off, and that will put the Postal Service in stronger financial shape going forward.

Lastly, I want to mention the administration. I know Senator COLLINS has as well. In the negotiations that lasted for years on this legislation, the administration, particularly in the last weeks, especially played a constructive role. I single out among those Michael Bopp, who previously served on the staff for Senator COLLINS, and his help was critical, as was that of Rob Portman and a number of others in the administration.

Our people said this is perfect legislation. I am not aware of any perfect legislation I have been associated with. This was a hard one to put together. My dad used to say that the hardest things to do are the things that are worth doing. If that is any indication, this is something worth doing. I am grateful to all who played a part.

The hour is late, about 2:20 in the morning. I am ready to call it a day, and I know we will have other business to do.

Again I thank my colleagues, those within the mailing public, the Postal Service, Jack Porter, our Postmaster General, and all who worked to get us to this point in time, and particularly to PATTY MURRAY who worked with us tonight to get past a real tough spot.

Mr. President, I yield the floor and suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. FRIST. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. FRIST. Mr. President, while the chairman of the Governmental Affairs

Committee is on the floor, I want to say congratulations, through the Chair, to her for a tremendous success on the Postal Accountability and Enforcement Act which will be passed shortly. It was a tremendous accomplishment and one she and I have been in touch with a lot by e-mails in the middle of the night, as it came to my mind how important this particular bill is. I will say a few remarks about that.

I did want to congratulate her for a tremendous success on a bill people said was impossible to pass, and 6 months ago people said it was impossible to pass, and a month ago people said it was going to be a challenge, and even 3 days ago saying it was a challenge. But in a bipartisan way coming together, bicameral—the House and Senate—it is a tremendous accomplishment.

For more than 225 years, America's postal system has kept Americans connected. We depend on the Postal Service to keep in touch with family and friends, to send birthday greetings, ship care packages—and a little taste of home—to our students, pay the bills, and even to learn we might win a million dollars if we act right now.

The U.S. Postal Service operates on a single, deep-rooted principle: Every person in the United States—no matter who, no matter where—has the right to equal access to secure, efficient, and affordable mail service.

Today, that translates into serving 7.5 million customers daily in over 37,000 post offices, providing stamps at more than 27,800 vending machines, nearly 25,500 commercial retail outlets, nearly 15,300 banking and credit union ATMs, and 2,500 automated postal centers, and delivering 212 billion pieces of mail annually to over 144 million homes, businesses, and post office boxes in virtually every city and town in the country.

But the Postal Service we know today is vastly different than our ancestors knew 225 years ago or even 75 years ago or 50 years ago. Before there were ZIP codes and mail carriers with home delivery routes—before Priority Mail and Express Mail, before air mail—the Postal Service was an informal network that kept settlers and colonists in touch with each other and their homelands.

The U.S. Postal Service's history is a story of transformation from the steamboats and the pony express in the 19th century, to delivery confirmation and online package tracking of the 21st century.

But in order for the Postal Service to take the next step, in order for the Postal Service to continue delivering on the promise of its fundamental operating principle, Congress must act, and tonight we will do just that.

The Postal Accountability and Enhancement Act enables the Postal Service to maintain its competitive edge. It streamlines the rate-setting process for market-dominant products,



such as first-class mail, periodicals, and library mail.

It removes the redtape and increases the efficiency of the rate-setting process by granting new authorities to the Postal Regulatory Commission and the Postal Service Board of Governors.

It introduces new safeguards against unfair competition by the Postal Service in competitive markets. It transforms the Postal Rate Commission into the Postal Regulatory Commission and grants the new body enhanced authorities to ensure appropriate oversight of postal management.

It ensures increased financial transparency by requiring the Postal Service to file certain financial disclosure forms in detailed annual reports.

It reaffirms USPS employees' right to collectively bargain by instituting changes already agreed upon by the Postal Service and the four major unions.

It brings continuation of payrolls into lines already established by every State's workers compensation program, and it increases the fairness of USPS employees' pension benefits.

This bill is comprehensive in the scope and depth of the reforms it institutes. But these changes are necessary and essential to helping the U.S. Postal Service continue its more than 225 years of reliable and efficient mail service. I once again congratulate Chairman SUSAN COLLINS, and I do thank my colleagues for joining me in supporting this very important measure.

#### GULF OF MEXICO ENERGY SECURITY ACT OF 2006

Mr. FRIST. Mr. President, on another issue, one of the most significant components of the legislation we passed about 30 minutes ago is the Gulf of Mexico Energy Security Act of 2006. This measure will open more than 8 million acres in the Gulf of Mexico to domestic energy production. In doing so, it will help to make America more energy independent. It will lower oil and natural gas prices for American consumers, and it will help to preserve jobs right here in America—jobs that have been migrating overseas due to high natural gas prices. According to the National Association of Manufacturers, since the year 2006, more than 3 million highways and manufacturing jobs have been lost due to high energy prices.

The area opened up under this bill is estimated to contain a remarkable 1.26 billion barrels of oil and over 5.8 trillion cubic feet of natural gas. That is roughly the same amount of oil as the proven reserves of Wyoming and Oklahoma combined and more than six times our current imports of liquefied natural gas each year.

These estimates could be the tip of the iceberg. This fall, the Chevron discovery in a nearby area found an estimated 3 to 15 billion barrels of oil, the largest discovery in a generation. This

find alone could boost U.S. domestic oil reserves by 50 percent.

Efforts have been underway to try to open this area in the Gulf of Mexico for more than a decade. In November 1996, the Clinton administration Interior Secretary Bruce Babbitt proposed opening the so-called Lease Area 181 to oil and gas production. Yet, for various reasons, the area has not been leased and America has not been benefiting from the energy resources we know it contains—until now.

In a post-9/11 world, energy security is a matter of national security. We must take steps, real steps, meaningful steps to reduce our dependence on foreign sources of energy, particularly from countries hostile to the United States. Now, more than ever, America needs America's energy. That is what this provision does: It brings more American energy to American consumers.

This has been a bipartisan effort all along the way. The Senate passed the Gulf of Mexico Energy Security Act on August 1 by a vote of 71 to 25. Chairman DOMENICI led the way on the issue in partnership with Senator LANDRIEU, Senator VITTER, and the entire gulf coast delegation. I do want to salute their efforts and also to thank the assistant majority leader, Senator MCCONNELL, for spearheading this issue on behalf of leadership.

I also thank the tremendous staff, bipartisan staff who helped shepherd this issue through both the House and the Senate. In particular, I thank on my own staff Libby Jarvis, who represented leadership at the table throughout these negotiations.

I truly believe this is one of the most significant accomplishments of the 109th Congress which will have a lasting impact on American consumers and on our economy. I am very pleased we were able to get it over the finish line as part of this important package.

Ms. LANDRIEU. Mr. President, as a member of the Senate Committee on Energy and Natural Resources, and as an original cosponsor and a principle architect of S. 3711, the Gulf of Mexico Energy Security Act, I wanted to rise today to offer my perspective on the bill. This bill is now part of a broader package that was considered today in the House H.R. 6111. The package passed by a vote of 367-45. I sincerely hope and believe that the Senate will pass this historic legislation later tonight or sometime this weekend and that if it is tonight or tomorrow, it will be a historic occasion.

The legislation will open 8.3 million acres of the U.S. Outer Continental Shelf in the central Gulf of Mexico to leasing for oil and natural gas exploration and production. This area is located more than 125 miles from the closest point in Florida on the Florida Panhandle and more than 300 miles from the southern gulf coast of Florida. The area is closest to Louisiana, Alabama, and Mississippi and most of the exploration and production activi-

ties are likely to be staged from ports along the gulf coast, and from the ports in my state located in southeast Louisiana.

The U.S. Department of the Interior estimates that the area contains at least 1.3 billion barrels of oil and 5.8 trillion cubic feet of natural gas. To put this in perspective, that is enough natural gas to heat and cool nearly 6 million homes for 15 years.

In addition to opening up 8.3 million acres in the Gulf of Mexico to new oil and natural gas leasing, this legislation will prohibit leasing within 125 miles of the State of Florida in the new eastern Gulf of Mexico planning area until June 30, 2022. Additionally, it prohibits leasing within 100 miles of the State of Florida in the new central Gulf of Mexico planning area, and east of the western boundary of the 181 area until June 30, 2022. Similarly, under the provisions of S. 3711, no oil and natural gas leasing, preleasing and other activities east of the military mission line may occur until June 30, 2022. This was done to accommodate the military training missions that occur from military installations located in Florida. After 2022, the Department of Defense may veto leasing plans if such would interfere with these exercises.

Under the Gulf of Mexico Energy Security Act, 50 percent of the receipts resulting from the collection of bonuses, rents, and royalties from leases in the new areas will be deposited in the general fund of the U.S. Treasury. The other 50 percent will be spent, without further appropriation action, for payments to States and to provide financial assistance to States in accordance with section 6 of the Land and Water Conservation Fund Act of 1965—16 U.S.C. 4601-8. Of this amount, 25 percent will provide financial assistance to States in accordance with section 6 of the Land and Water Conservation Fund Act of 1965—16 U.S.C. 4601-8—the “state-side” of the Land and Water Conservation Fund. The other 75 percent of this amount will be disbursed by the Secretary of the Interior, without the need for appropriation, to the four Gulf producing states of Texas, Louisiana, Alabama, and Mississippi. These amounts are not subject to appropriation or further authorization.

It is the intent of this legislation that the State of Louisiana and all of the recipient States shall have the immediate capacity to bond anticipated future revenues they expect to receive from that portion of the Outer Continental Shelf Federal revenues to which they will be entitled to under this act and to allow the States, if they so decide, to get immediately underway hurricane and coastal protection projects within the scope of this act pursuant to such financing. There is nothing in this act that is intended to prohibit or impede the right of the four recipient States to bond anticipated future revenues they shall receive from this act.

The receipts that derive from the leasing in areas newly opened by the

Gulf of Mexico Energy Security Act will be allocated among the four gulf producing States of Texas, Louisiana, Alabama, and Mississippi to each state in amounts based on a formula established by the Secretary by regulation—that are inversely proportional to the respective distances between the point on the coastline of each gulf producing State that is closest to the geographic center of the applicable leased tract and the geographic center of the leased tract. Thus, for each lease, the Department of the Interior will determine the distance from the center of that lease to the nearest point on the coast of each of the four producing states and allocate the qualified revenues derived from that lease according their respective distances with the farthest getting the least and the closest getting the most, but with none receiving less than 10 percent.

A detailed example will help to illustrate how this will work in practice. Imagine that OCS lease A that is producing \$10,000 in qualified—shared—revenues each year. The distance from lease A to the nearest points in the four gulf producing States is: 260 miles to Texas, 80 miles to Louisiana, 100 miles to Mississippi, and 90 miles to Alabama. The sum of these distances is 530 miles. The inverse proportion of the distance from the lease to each State's shore is: for Texas 530/260, for Louisiana 530/80, for Mississippi 530/90. Therefore, the States revenues from that lease would be allocated as follows: 10 percent or \$1,000 for Texas, 33 percent or \$3,300 for Louisiana, 27 percent or \$2,700 for Mississippi, and 30 percent or \$3,000 for Alabama. In this example Texas is precisely far enough away to receive 10 percent of the total under the formula. However, if Texas were somewhat farther away, it would still receive 10 percent of the total because of the provision in S. 3711 that guarantees a minimum share to each gulf producing State.

This process is repeated for every new lease located in the areas opened for leasing by this legislation. The totals for each state are added up. 20 percent of each state's allocable share and is disbursed directly to coastal counties, parishes or political subdivisions in the manner outlined under section 384 of the Energy Policy Act of 2006, Public Law 109-58.

Under the legislation, the Gulf energy producing States of Texas, Louisiana, Alabama, and Mississippi will 37.5 percent of the receipts that derive from new leasing in areas of the Gulf of Mexico where oil and gas production occurred prior to enactment. Those receipts will be allocated among the states based on the amount of leasing and oil and natural gas production that has taken place over historically off each State's coast. The more leasing and production of oil and gas that has occurred off your coast, the greater your share of these receipts will be.

The task of determining each State's share is not an easy one. The MMS will

examine every lease tract in the central and western Gulf of Mexico, determine the revenues derived from its leasing and any ensuring production and add up the totals for each tract. Then, the MMS will determine the distance from the center of every lease tract that has been let since October 1, 1982, to the nearest point on the coast of each of the four producing States.

Then the MMS will divide the total revenues generated by each lease by the proportional according to their respective distances, allotting the least to the farthest, and the most to the closest, but with none allotted less than 10 percent.

After completing this exercise, the MMS will total up the amount allotted to each State. Each State's total will determine the proportional share of the new revenues from the gulf leases from areas where leasing has been allowed.

Again, an example may help to clarify what is an admittedly complex formula: Imagine that 500 leases in this area had cumulatively produced \$100 million since 1982. Then imagine MMS going through the process outlined above with each of these leases. When all is settled, Louisiana would be allotted \$50 million, Texas \$25 million, Mississippi and Alabama would both be allotted \$12.5 million. Those allotments then become each State's proportionate share—Louisiana's allotment was 50 percent of the total, so Louisiana would receive 50 percent of the shared revenues from every new lease located in the already-opened areas after the date of S. 3711's enactment. Texas would receive 25 percent, Alabama 12.5 percent, and so on. Each year, each gulf State's allocation will be adjusted by the amount of leasing and production that took place near its shore in the preceding calendar year.

And, as with the revenues shared from newly opened areas, at the end of each year, the totals for each State are tallied and 20 percent of each State's allocable share is disbursed directly to coastal counties, parishes or political subdivisions in the manner outlined under section 384 of the Energy Policy Act of 2006, Public Law 109-58.

Starting in 2017, this legislation would provide additional direct spending authority encompassing 50 percent of the receipts derived from new OCS oil and gas leases, purchased after the date of enactment, in the areas of the Central and Western Gulf of Mexico that were made available by the 2002-2007 Proposed Final Outer Continental Shelf Oil and Gas Leasing Program. Beginning in 2016, the bill would limit total direct spending under the bill in any year to no more than the sum of the receipts from the new areas plus \$500 million.

Additionally, the Gulf of Mexico Energy Security Act will offer monetary credits to firms that hold OCS leases located in areas that will be subject to the temporary moratorium on new leasing activity near Florida. These credits may be used for the purchase of

a new lease in the Gulf of Mexico. The credits will be equal to the sum of the original bonus bid paid for the held lease and the rentals paid for the lease as of the date that the lessee notifies the Secretary of the Interior of the decision to exchange the lease or leases. Based on information from the Department of the Interior, the Congressional Budget Office has estimated that those credits would be worth \$84 million and would be redeemed soon after they were made available.

In general, revenues shared with the coastal energy producing States under the Gulf of Mexico Energy Security Act should be treated in exactly the same ways as are revenues shared with States under the Mineral Lands Leasing Act 30 U.S.C. Sec. 181-287. These funds are not grants by any definition. Rather, they constitute income for the State—simply the State's fair share of revenues generated seaward of its coast. States have, in at least two occasions; used funds provided under the Mineral Lands Leasing Act as cost-share for other Federal programs. At this time in Louisiana's recovery, I envision this as a very much needed avenue for the State of Louisiana, as its citizens regain their feet following the destruction of Hurricanes Katrina and Rita.

Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. FRIST. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### TRIBUTE TO SUSAN BUTCHER

Mr. STEVENS. Mr. President, this past August, Alaska lost a great hero and the Stevens family lost a cherished friend. Susan Butcher was the four-time Iditarod Trail Sled Dog Race Champion and the first and only woman to mush her team to the summit of Mt. McKinley—with her friend and Iditarod race founder, Joe Redington, Sr. She is the reason we say "Alaska—where men are men and women win the Iditarod." Susan left behind her husband David Monson and daughters Tekla and Chisana, and friends and admirers everywhere.

In the solitude of the unforgiving Arctic terrain, this tough, focused, intelligent woman traveled and ran many thousands of miles with her dog teams over the years—a distance greater than a trip around the world. In David's words, she was the most driven woman on the face of this earth.

Susan's skill as a musher was matched only by her great and abiding love for her dogs. If her dogs were happy, Susan was happy.

Whether on the trail or at home, Susan always took care of her huskies before tending to her own needs. With

only her ax and a parka, she once fended off a moose attacking her team along the trail. The moose killed two dogs and stomped 13 others. In another harrowing experience, she was rescued by her dogs when her sled broke through the ice on a remote river in the Wrangell Mountains. After that escape, Susan said she looked at every moment of her life as a gift. Susan did it all—living a life without many regrets and always great humor.

Susan was blessed with a wonderful partner when she married fellow musher and lawyer David Monson. He gave her the love, laughter and relentless support that carried her through their years together. They expanded their family beyond their 100 huskies with the birth of their daughters Tekla and Chisana. Susan embraced motherhood with even greater passion, energy and devotion than she had in her life as a musher. And the girls blossomed in a home and cabin filled with books, music, Native Alaskan culture, and, of course, dogs.

In December 2005, Susan was diagnosed with leukemia and began the toughest fight of her life. At the time, her husband David said “We’re going to do everything we can to make sure she has the best care. She does have the best attitude. Someone said this might be a tough disease, but this leukemia hasn’t met Susan Butcher yet.” Throughout her treatment in Seattle, Susan actively campaigned to help others by increasing donations to the National Marrow Donor Program and support for leukemia and lymphoma research.

Over the past 20 years, Susan often traveled to Washington—bunking with our family—sled dogs, cat, kids and all. Presidents Reagan and George Bush, Sr., invited her and her lead dogs to the White House. She drove her team in the inaugural parades—the last time in 2001, with both her daughters in the sled. With her lead dog, Granite, she was welcomed by Justice Sandra Day O’Connor to her Supreme Court chambers, and to the Pentagon by her friend General Colin Powell, then chairman of the Joint Chiefs of Staff.

Susan had a gift for inspiring others to never give up, to test their limits, to see their way through to the finish line, and to always try the path less traveled. It is no wonder her favorite poem reflected her New England roots—Robert Frost’s “The Road Not Taken.”

On a winter day in 1994, near her home in Eureka, AK, the reporter Skip Hollandsworth watched Susan and her dogs: “She whispers a command, and in unison the dogs pull forward. The sled slips across the snow. Soon, Butcher and her dogs are like a mirage in the distance. A few moments later, the cold, silent land swallows them up.” “Sometimes when she leaves,” David says, “I wonder if she ever wants to return home.”

Some day in the years ahead, Susan and David’s beautiful daughters Tekla

and Chisana will graduate from high school. We hope they and their friends will find the same inspiration to challenge themselves as Susan’s words instilled in our daughter Lily’s Holton Arms class in 1999.

Mr. President, Alaska lost one of its brightest stars when Susan Butcher passed away. We will always remember this remarkable and courageous woman.

I ask unanimous consent that Ms. Butcher’s commencement address to the Holton Arms School be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

THE HOLTON-ARMS SCHOOL COMMENCEMENT  
ADDRESS—JUNE 1999

Thank you very much. I’m very honored and excited to be speaking here today. And thank you to the class for asking me. It’s especially exciting for me to be here because of my great friend, Lily Stevens, who I watched grow up since she was just a tiny little girl.

I certainly would be surprised to hear if any of you were going to follow me in my chosen occupation as a dog musher. So I don’t think that’s why you have asked me here. I live in Alaska about a hundred miles south of the Arctic Circle. I own a hundred dogs, and I travel about 6,000 miles a year by sled and dog team. So my life is very different from what we see here. I thought, when I was asked to speak on achievement, that it would be easy to do. But getting to the soul of what motivates a person to excel cuts to the core of each person’s dreams, desires and beliefs. Sometimes it goes beyond words. So I will speak for myself, and try and tell you how and why things have worked for me.

It’s really exciting to see such youth and promise before me. And it certainly takes me back to my high school graduation in 1972, when I was in Cambridge, Massachusetts. I was very good in math and sciences. But I am dyslexic, so I struggled very hard in school. My strong loves were the wilderness, animals, science, and sports. I had a hobby for the last couple of years of working with my two Alaskan huskies, trying to teach them to be sled dogs. I feel that I was very lucky because even at that young age, I knew my true passion. It was to live in the wilderness and work with animals. But what sort of a career was that? So I started with veterinary medicine, which I also loved. I moved to Colorado where I went on with further schooling, and to enhance my career. By then, my mushing was becoming more than just a hobby. I had eight dogs and was starting to run in smaller races.

In those days though, the Iditarod race didn’t even exist. There was no such thing as a professional musher. And yet my dream still was to go and live in the wilderness with my dogs. Shortly after I turned 20, the Iditarod was run for the first time, and I said “that’s for me.” I packed up my dogs, my cats, and my Volkswagen Bug, and I drove up to Alaska—all my belongings and against all parental advice, but not without their blessings—I lived way out in bush Alaska, teaching myself the art of dog mushing. Still at that time I had no clue that I was going to be able to make this passion into a career and a livelihood. In the summers I supported myself working on a musk ox farm and through fishing for salmon.

I can only say that when I reached Alaska and was working out there, I knew this was perfect for me. I was content in my soul. I knew that I had found my dream. The rela-

tionship that I was able to develop with my dogs was deeper and stronger than anything that I could have possibly imagined. Perhaps I can describe that to you a little bit in this story. I worked very hard to try and develop a trust with each one of my dogs individually. And a number of years ago, when I was with my dog team in the Wrangell Mountains and I traveling on a trail that I had been using all year long that crossed a frozen river, my lead dog at the time kept veering off to the right. I kept calling her back to the left, telling her “haw”—that’s the command we use. But she kept going off to the right. She had never disobeyed me before, so I couldn’t understand. So I let her have her lead, and just as she pulled myself and the team off to the side of the trail, the entire river collapsed. She had a sixth sense that saved us from drowning. It’s this mutual trust—mine and their guidance, and their ability and instinct in the wilderness—that has not only gotten us to the finish line many times, but has also saved our lives.

Success did not come easy for me at all. I struggled for many years with barely enough money to feed myself and my dog team. I was working seven days a week, at least twelve-hour days, trying to train myself and the dogs for the races. I did fairly well in many of the races that I entered, but it took me nine years before I was able to win. I lived alone for nine years in a 16’ x 19’ log cabin. Today my husband and I have built quite a complex, and we have a couple of diesel generators now. But back then I had nothing. I had no electricity, no phone. I hauled my water from the creek, and I had very few neighbors. In fact, there were only eight people in 2,500 square miles. So this was my childhood dream come true!

I was absolutely dedicated to the care and the training of my dogs. All my focus was on becoming the best long-distance sled dog racer in the world. I had put together a great team that was very fast and well cared for. But I kept coming in second in more races than I cared to remember. Clearly, some essential element was missing. It was vision—the winning spirit. I didn’t actually see myself as a winner. I believed wholeheartedly that someday I would win the Iditarod, but I didn’t see myself as a winner today. I often finished with the strongest, fastest team—in second place. I often finished an hour or—in two instances, a split second—behind somebody else. In 1986, I learned how to pull together. I told myself that not only could I win, but that I deserved to win, and that I would win today. I saw myself crossing the finish line, and I lived and breathed that vision for a year. I told myself the 1986 race was mine. I was able to hold that image eleven days into the Iditarod, when with just 44 miles to go, I was neck-and-neck in a sprint for the finish with a musher named Joe Gamey. I had slept less than 20 hours in 12 days. I had run up every hill between Anchorage and Nome. I was exhausted. Joe made a big push and he passed me, gaining a 2-minute advantage. I was demoralized. I said to myself, “Well, I guess second place isn’t that bad.” But then, through the blur of fatigue, I again saw myself winning the race. I got off my sled and I ran, pumped with one leg, and pushed the sled until I was able to pass Joe and win my first Iditarod. Once I learned that lesson, I won a lot of races.

I quit fishing and musk ox farming, and I dedicated myself solely to my dogs all year ‘round. To maintain consistency and excellence, you are always looking over the horizon, past the finish line, to the next race and the next record time. I found that it wasn’t enough to just say to myself “Well, I want to win again.” I had to reach deep within and challenge myself. No racer had ever run in four long-distance races in a year. So in 1990

I decided to try to attempt to run in five. I set my goal to win all of them, and to win them in record time. All of these were between 300 and 1,100 miles in length. And some of them were as close as just five days apart. I ended up winning four in record time and coming in a close second in the fifth. So I didn't reach my ultimate goal, but by challenging myself like that I was able to set four new world records. I try to examine each race that I run, even the ones that I have won, to see what little steps I can take to keep getting better.

Let me speak now of failure, because I have had very many of them and each one of you will. It's how you deal with these failures and your setbacks that's the most important thing. In 1991, I was at the top of my game. My team was said to be the best team in the history of the Iditarod that year. I ran a very aggressive race. Mother Nature threw every curve at me and my team that she possibly could. For over 500 miles, me and my team broke trail through storms, leading all the other mushers, until we finally reached the village of White Mountain an hour in front of our next competitor. We were only 77 miles from Nome. The awesome power of nature is very humbling and it must be respected. I went out first into an Arctic blizzard for six hours, losing the trail, regaining the trail, searching to make it through to Nome and win another race, until finally I knew that I could ask my team for no more. Because I continually challenge myself to win, I know that sometimes I must fail. As I tried to become the best, I know that there will be setbacks along the way. This is the essence of competition—that there will be both winners and losers. But I have learned at looking at losing, it's just another step to attaining my final goal. Many times, the pain of failure is very raw for me. But I have great faith in myself, that I will turn my defeats into something positive. I have learned many valuable lessons from my defeats. But I think the best thing was summed up in the words of an old Athabaskan Indian. He told me, "There are many hard things in life, but there is only one sad thing. And that is giving up." So I know that in the future, I will continue to try very hard, and in the end—I will prevail.

Adversity is a very large part of life, and learning to overcome it can be very difficult. When I started racing, I believed that I would win when I made everything run perfectly, when I was able to train all year round, when I didn't get lost or break my sled. So when I would have trouble, I wouldn't completely give up, but I would often settle for second place. Now I know that winning is overcoming adversity. I don't win because I run a perfect race. I win because I deal with the problems that the dogs and I encounter better than my fellow competitors.

I have actually learned to love adversity. In 1988, I had every type of trouble that you could ask for. My sled broke five times. I got lost and I ran into ground storms of 80 miles an hour as I crossed the frozen Bering Sea. I could hardly see my lead dog in front of me, let alone the next trail marker. But I won the race despite all the problems the dogs and I encountered. We finished fourteen hours in front of the second place musher, who couldn't make it through the storm. So I learned that no matter what the obstacles, I always had the chance of winning and should never give up.

It is true that I raced in a totally male-dominated sport. I was a pioneer for women in long-distance racing. But you won't hear me talking very much about that. I think the most important thing was that I saw no gender barriers. And anyone who tried to put me in that box and say, "well, Susan is the

best woman racer," I would quickly correct them. I was not a woman racer, I was a racer. It was my plan to be the best musher, and I did that.

Perhaps I have been able to say something here today that will strike a chord with each of you, or some of you. Many of my lessons have been learned from my heroes—my dogs. I'd like to share the story of one of my animals. Twenty years ago, I had a puppy born to my kennel, who didn't look like he was going to be much of a dog. He had a very poor hair coat. He had cowhocked legs, which is basically knock-knees in the back end, and he had no confidence whatsoever. Most mushers would have given up on this puppy and just sold him to someone as a pet dog. But on my runs in the woods with he and his littermates, I saw a special spark in this dog that was not yet ignited. It was a challenge that I couldn't resist to try and make him into a champion sled dog. So I worked with him very hard physically to bring him around, through special nutrition and training. But mostly I concentrated on his lack of confidence. I gave him a strong name—Granite. He soon learned to draw from my strength and confidence, and we became a very powerful team. Granite grew into a 58-pound, deep-chested dog who compensated for his cow-hocked legs with a very powerful gait. All that extra work paid off because he not only turned into a good sled dog, but a great leader. He ended up leading me to victory in the 1986 and 1987 Iditarods, both of those in record time, along with countless other races between 300-500 miles in length. In October of 1987 while we were training for what we hoped would be his third consecutive victory, he became very seriously ill. I had to rush him down to Anchorage to a veterinary hospital to try and save his life. We set up a cot next to his kennel so that I could sleep with him there, day and night, tending him and willing him to live. After two weeks, the veterinarians told me I could take him home, but that he was never going to be able to run again, that he had permanent damage to his heart and liver and kidneys along with damage to the hypothalamus in the brain, which controls body temperature. But Granite had grown to be a magnificent canine athlete who loved to run and race, and all the dogs loved competition. They understand when they have won. They have as much pride as any human athlete. Granite was determined to get back on the team. Every time I would take other dogs out on runs, he would cry and howl, wishing that he could go out with us. Slowly but surely, his test results started showing improvements that the veterinarians were astounded at. They decided to let him start training with me and the puppies on little 2-mile runs. He soon advanced to running with the yearlings on 10-mile runs. And finally, by January, he was once again running with the main team, and the veterinarians okayed him for a 200-mile race. He towed that young team to record-setting victory. Then, 1½ months later he went on to do the impossible. He led me to victory in the Iditarod. And he did it by pulling me through a blinding snow storm that stopped all my competitors. So we finished 14 hours in front of the second place musher, as I told you—through that storm. That made Granite the only lead dog ever to win three consecutive Iditarods.

All of us will fall on hard times, and it's often hard to find the key to help us with our problems. But if we can draw from our inner strength and desires as Granite did, we can overcome incredible odds. It's always important to look around us and see that there are those whose problems are far greater than ours. It's important to take time to give back to your community, to youth, and to those less privileged. As I am now a mother

and a dog sled racer, I have taken more time to contemplate my past Iditarod years. So I want to leave you with one last story that sort of sums up what I think of my career.

I always felt that there was a division of duties between myself and the dogs. The dogs were definitely better in the wilderness, such as being able to sense thin ice or where there were wild animals around us, and helping me through the storms. But I was better when we were in Anchorage starting out and there were cars and traffic lights and all sorts of things in any of the villages, and I was also better at strategy and understanding competition. In 1989 I was racing towards the half-way point in the Iditarod. They give you a prize of \$5,000 for being the first into that checkpoint, and nothing for being second, so it's quite coveted. Joe Runyon and myself were the best two teams in the race that year, and we had been vying for first place for miles. We had just left the checkpoint of Ophir, and it was about a 90-mile run over to the abandoned gold mine town of Iditarod. Throughout the day, Joe and I had passed each other. You have got to imagine that these are just two mushers out in the middle of nowhere, so when you pass each other—even though you're very competitive with each other—you definitely talk. And when you see each other and pass, you will have a little conversation. So just as it was getting dusk, I had put on my headlight so that I could see through the darkness—a battery-powered headlight, as had Joe—he put his new young lead dog, Rambo, up in lead. He came flying by me. He stopped—I had out my map and compass. He said, "Where do you think we are?" I said, "I think we have just passed the Deshka River. Here it is on the map, so we must be about five miles from the town of Iditarod." He said, "That's what I'm thinking too," and he passed me. I was using my lead dog, Tolstoy, at the time. I started pumping with one leg and encouraging my dogs, saying "Come on, let's get going." They just were flat. They were not going to pick up and go as fast as Joe's team. So I took Granite, who was in the team, and I put him up in lead. I encouraged him, and I encouraged the rest of the team. Still, they didn't respond. Five miles should have taken us about thirty minutes. We went hour after hour after hour. Three hours later, we were still on the trail. I could see Joe's headlight—it's very hilly country there—going up and down the hills, just a little ways ahead of me. All of a sudden, Granite turned around and he looked at me and he went, "Now!" And he kicked it into gear, all the dogs immediately responded to him, and he passed Joe 100 yards from the finish line at Iditarod and we won the half-way prize. So I learned that not only do I not know as much about the wilderness as my dogs, but I don't know anything about competition. And it is my job to love the dogs, care for them, feed them and nurture them, and hold on for dear life.

So in parting, I want to say to each and everyone of Holton Arms' 1999 graduating class, I hope very dearly that each one of you is able to find your dream. And when you do—love it, nurture it, and hold on for dear life.

#### REMEMBERING JOHN MARK LACOVARA

Mr. STEVENS. Mr. President, it is with sadness that I call to the attention of my colleagues the recent passing of one of our most loyal and hard-working former Senate staff members, John Mark Lacovara.

Mark, as he was called by his family and friends, was part of a Capitol Hill

family, joining both his father and sister in holding staff positions in the U.S. Senate. Mark began his Senate career in 1969. He worked his way up the ranks in a number of jobs, starting first as an elevator operator, then as an enrolling clerk, and finally capping his career as the Senate journal clerk.

Those of us who knew him admired his tireless and cheerful dedication to this body. Often he would be the last one to leave his office at night and the first to arrive in the morning, no matter how late the previous session had ended. He truly loved his job, but due to health reasons, he resigned in 1997.

Mark was born in Washington. He grew up in Rockville and graduated from Richard Montgomery High School. Attending night school while maintaining his full-time Senate duties, he received a bachelor's degree in political science with a minor in American history from the University of Maryland. He served as a member of the U.S. Air Force Reserve for many years.

Mark Lacovara passed away on October 3, 2006. Mark was the son of the late John Lacovara, administrative assistant to the Senate Sergeant at Arms, and Mrs. Patricia Lacovara Ingold of Springfield. My colleagues join me in extending our deepest sympathy to her and Mark's sisters, Dale Monno, a retired lieutenant with the Capitol Police, and Joyce. He will be missed by all of his friends in the Senate.

#### TRIBUTE TO BOB MCGOWAN

Mr. REID. Mr. President, I rise today to honor the accomplishments of Bob McGowan, the Washoe County assessor. After more than 24 years in office, Bob will retire this year as the longest serving elected department head in the county. His personable demeanor and dedication to service will be missed.

Bob has been a resident of Nevada for more than 38 years. After working in the Nevada Attorney General's office, Bob made the first of many successful runs for elected office. In 1982, the citizens of Washoe County elected him as their county assessor. For more than two decades, Bob has presided over the growth of Washoe County. From the rising real estate values at Lake Tahoe to the rapid development in the city of Reno, Bob has sought to provide fairness for Washoe County residents.

Most importantly, Bob has never forgotten that the goal of elected office is service. After his election in 2002, he told the Reno-Gazette Journal: "From the first day I went in office, we've always been a public service organization, not just a property appraisal." Under Bob's guidance, the assessor's office has become more responsive to Washoe County Residents. For example, Bob moved the assessor's office into the digital age, and residents of Washoe County can now access many forms online. Bob has also worked to save the taxpayers money, trimming his own budget to return more than \$2

million to the Washoe County general fund.

As the county assessor, Bob has always been in tune with the issues of Washoe County. He has navigated controversies over rising property values with ease, taking the time to talk with people he serves. To this day, residents are amazed that Bob is so approachable and accessible. He can quickly put a visitor at ease with his humble demeanor and his frequent jokes. In fact, I cannot recall a time that I have met with Bob when he hasn't told me a funny anecdote or story.

In addition to his professional accomplishments, Bob is a dedicated part of his community. He has served as president for Habitat for Humanity and as an executive board member of the alumni organization for the University of Nevada, Reno. Additionally, as the president of Keep Truckee Meadows Beautiful organization, he led an effort to protect the pristine areas surrounding Lake Tahoe. While working to improve Washoe County, Bob also raised three wonderful children in Reno. A few years ago, I had the privilege to host his daughter Megan in my Washington office as an intern.

Mr. President, Bob McGowan has been an important part of northern Nevada for more than two decades. His retirement will leave large shoes to fill, but I am confident that Bob will continue to improve Washoe County for many years to come. It is my great pleasure to offer my congratulations to Bob and the McGowan family.

#### TRIBUTE TO RALPH E. WALZ

Mr. MCCONNELL. Mr. President, today I recognize the outstanding service of a remarkable Kentuckian, Mr. Ralph E. Walz. Mr. Walz is the executive liaison officer for the Louisville District of the U.S. Army Corps of Engineers. He will retire from the U.S. Army Corps of Engineers on January 3, 2007, with over 34 years of dedicated service to our Nation as a member of the U.S. Army (1969–1972) and as a civil servant.

A native of Louisville, KY, Mr. Walz is a graduate of Western Kentucky University. As a young man in the 1960s, Ralph Walz served with the U.S. Army in Vietnam as an enlisted infantryman. Performing his duty on the front lines as a non-commissioned officer, facing the daily dangers of active combat, he bravely and honorably served his country.

Mr. Walz began his distinguished civil service tenure with the Louisville District, U.S. Army Corps of Engineers, in 1977. He began his career in the Comptroller's Office, later named Resource Management, where he participated in numerous efficiency reviews, organizational studies, and business-process analysis. During this time, Mr. Walz was instrumental in the transfer of Smithland Lock and Dam to the Louisville District.

In 1981, Mr. Walz helped develop the proposal that resulted in the military

construction mission being reinstated at the Louisville district, making it a full-service district whose impact is felt worldwide.

In 1990, Mr. Walz was chosen as the executive liaison Officer and assigned to the Executive Office. In that capacity, he has been instrumental in coordinating many significant events that showcased our great Commonwealth, including National Society of American Military Engineers Conferences which included military personnel and civilians from all over the United States and overseas.

Mr. Walz has also been a champion of quality-of-life initiatives. He helped implement the Uncle Sam's Child Care Center and initially served as board chairman. He served as board chairman and as a member of the board of directors for his local credit union. And he was chairman of the Kentucky Federal Agency Tourism Council, among many other volunteer activities.

Finally, Mr. President, Mr. Walz is a good neighbor and valued steward of our natural resources and defense assets. He will be long remembered for his patriotism, leadership, mentorship of others, and service to his Nation and the Commonwealth of Kentucky. On the occasion of his retirement, I wish to extend my best wishes to Mr. Ralph Walz, his wife, Mary Lou, and their children, Matthew (Matt) and Jake, and I ask my colleagues to salute this esteemed Kentuckian.

#### TRIBUTE TO DAVID MORGAN

Mr. MCCONNELL. Mr. President, I rise today to honor a great Kentuckian, Mr. David Morgan, for his service to the Commonwealth and his commitment to the preservation of Kentucky's historic landmarks.

For the past 29 years Mr. Morgan has worked on preserving Kentucky's heritage, helping cities and towns utilize and revitalize their downtowns and historic sites.

On Sunday, December 3, 2006, the Louisville Courier-Journal published an article highlighting Mr. Morgan's many years of service to Kentucky. I ask unanimous consent that the full article be printed in the RECORD and that the entire Senate join me in thanking this beloved Kentuckian.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

[From the Louisville Courier-Journal, Dec. 3, 2006]

#### PRESERVATIONIST BIDS FAREWELL

(By Chris Poynter)

Most Kentuckians likely do not know David Morgan.

But they have certainly seen his work. If you drive along Paris Pike—the road between Paris and Lexington lined with famous thoroughbred farms—you've seen the historic stone fences and picture-perfect rolling landscapes that he helped protect when the road was widened.

If you've strolled the Main Streets of Kentucky's downtowns—and marveled at the historic buildings—you can thank Morgan for helping revive them.

And if you've seen the old trolley barn in western Louisville that is slowly being transformed into the Kentucky Center for African-American Heritage, Morgan deserves part of the credit.

After 29 years with the Kentucky Heritage Council—the agency that oversees historic preservation for the state—Morgan is retiring and moving to Washington, D.C.

Morgan, 54, and his wife, Marcia, have bought a historic home just blocks from the Capitol. They have a son, Ned, 18.

Morgan has spent his entire professional career at the heritage council, rising from a staff planner in November 1977 to executive director, a position he's held since 1984, when then-Gov. Martha Layne Collins appointed him.

He survived through Republican and Democratic administrations, which friends and co-workers say is a testament to his effectiveness, and he's been at the forefront of saving historic properties from Paducah to Pikeville.

His interest in preservation began as a child in Oxford, Ohio, the son of a college professor and a stay-at-home mother who sold antiques.

On a fourth-grade class trip to Yellow Springs, Ohio—named for a spring that supposedly had curative powers—a young Morgan lamented the demolition of the old Neff House hotel.

"It is important to know how America was settled," Morgan wrote in a school essay he still keeps. "If you tore down everything that was historical, people would forget how America was settled."

Morgan laughs at his simple six-paragraph essay now—but the lessons he learned on that field trip are woven throughout his life.

Preservation—though it began as a movement of upper-crust white women—has expanded and matured and become more inclusive. Morgan has changed the heritage council's mission with that evolution.

He helped create the African-American Heritage Commission, the Native American Heritage Commission, and the Military Heritage & Civil War Preservation Program. He and his agency worked to raise awareness about Rosenwald Schools—one-room schoolhouses for black children that at one time dotted Kentucky and the South—and he has helped preserve 60 Civil War sites across the state.

In 1979, while still in his 20s, he started the Main Street program to help revive Kentucky's decaying downtowns. The program now includes 110 cities and towns across Kentucky and is credited with helping breathe new life into desolate city centers.

And he pushed to get Kentucky buildings and properties on the National Register of Historic Places. Kentucky now has 41,000 properties and 3,200 historic districts, such as Old Louisville, on the register.

That's the fourth-largest number of any state in the nation, according to the National Park Service, which keeps the register.

Though he's had many successes—including persuading state transportation leaders to make historic preservation a key component of the Paris Pike widening—all has not been positive, Morgan admits.

He hasn't persuaded the state legislature to commit more money for preservation.

"We don't have the ability to give grants out, to start projects on the local level," Morgan said.

He also laments that grassroots preservation groups have been slow in forming. It's those organizations, such as Preservation Kentucky, run by citizens, that have the power to effectively lobby the legislature, Morgan said.

"A lot of people don't consider themselves preservationists," he said. "But people who

live in Old Louisville in an old house, for example, are great preservationists."

Helen Dedman, whose family owns and operates the Beaumont Inn in Harrodsburg, a restaurant, hotel and tavern housed in an 1845 building, said Morgan had done much for Kentucky out of the public eye.

"He has touched people and places over the whole state," she said.

Dedman met Morgan when they were students at Centre College.

"He was the first person that I knew that really knew about antiques," she said.

The two kept in sporadic touch over the years, but it wasn't until 15 years ago that she and Morgan closely reconnected because of newfound activism in preservation.

Dedman helped organize a tour of historic homes and found herself "falling in love with these old homes," she said. She, along with others, formed the non-profit James Harrod Trust to advocate for preservation in Harrodsburg and Mercer County.

"David has never lost his passion," Dedman said. "It didn't matter who you were, what class you were, what color you were—if you had just a little bit of interest in his preservation, he was your cheerleader, he was on your side."

Historic preservation leaders from across Kentucky gathered for a dinner in downtown Louisville last month to honor Morgan. The location was befitting—inside the old Henry Clay Hotel, a 1924 building that is being renovated into housing and commercial shops.

Morgan has been an advocate of saving the structure, commonly called the old YWCA.

Friends and co-workers roasted Morgan—poking fun at his big nose, bushy eyebrows and black mustache—while viewing pictures of him over the decades, with former governors and first lady Laura Bush. Bush visited Louisville in 2004 and praised Morgan and the heritage council for their work on the "Preserve America" federal program.

Morgan, whose replacement will be named next year, said he one day hopes to return to Kentucky. For now, he plans to enjoy his free time and will likely find a job in preservation in Washington.

"Leaving this job is the hardest thing," he said. "I've put my whole life into it. There's not an inch of Kentucky in the last 29 years I've not seen."

"It's an incredible place," he said, "and its greatest asset are its people."

#### TRIBUTE TO JEANE KIRKPATRICK

Mr. MCCONNELL. Mr. President, today America mourns the loss of one of its great public servants and patriots, Dr. Jeane Kirkpatrick.

Dr. Kirkpatrick was the first woman to serve as U.S. Permanent Representative to the United Nations. During her tenure at the U.N., she was a vigorous advocate of American interests. She also recognized the strong moral leadership that this Nation provides for the rest of the world.

She was awarded numerous honors for her work. Among them, she received the Nation's highest civilian honor, the Presidential Medal of Freedom.

Mr. President, few can match the courage that Dr. Kirkpatrick brought to defending freedom and American interests around the world. She was a warrior for human rights, for freedom, and for her Nation. Few have or ever will match her service to our country. We, and millions around the world, are in her debt. We will miss her greatly.

#### TRIBUTE TO WILL EDD CLARK

Mr. MCCONNELL. Mr. President, I today pay tribute to Will Edd Clark, who is the general manager of the Western Dark Fired Tobacco Growers' Association in Murray, KY. Will Edd has served in this role for 27 years, and during that time, he has been a tireless advocate for tobacco farmers in western Kentucky.

The Western Dark Fired Tobacco Growers' Association was established in 1931 and has helped administer the Federal tobacco program as well as represent the interests of tobacco growers in nine counties in western Kentucky, plus three counties in Tennessee. In 2004, the tobacco quota buyout program was signed into law, which dismantled the Federal tobacco program that had been in place since the 1930s. Will Edd realized the benefit that the association's growers would receive from this historical piece of legislation, and he played a vital role in securing its passage.

Now that the tobacco quota program is gone, the Western Dark Fired Tobacco Growers' Association has decided to close its operations at the end of 2006. Although the association will no longer be in existence, the association's historical papers will be kept by Murray State University, which will preserve the legacy of Will Edd as a true supporter of Kentucky's tobacco industry. I ask unanimous consent that an article which appeared in the Murray Ledger & Times on December 1, 2006, detailing the association's history and Will Edd's record of service be printed in the RECORD. I ask my fellow Senators to join me in thanking Will Edd Clark for his service to the people of Kentucky.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

DESPITE CLOSURE, TOBACCO ASSOCIATION'S HISTORY, EFFORTS WILL BE PRESERVED

(By Greg Travis)

Murray's Western Dark Fired Tobacco Growers' Association is closing its operations after serving the people of western Kentucky and west Tennessee since 1931. An absolute auction of the association's business office and warehouses was held Thursday for the 4,048 brick, business office complex at 206 Maple Street and property consisting of 55,599 square feet of three commercial warehouses located at Poplar and Elm streets.

"We appreciate everyone's interest in the auction. Naturally, we would liked to have seen them bring more but we had to sell them. We had no choice," Association General Manager Will Edd Clark said, adding that the combined totals realized from the sale was just over \$400,000.

"Those bidding knew this was an absolute auction. We're proud for them. They got some good buys today."

He said the office went to Rick Hixon and the warehouses were purchased by Keith Brandon.

He said that as a result of the tobacco buyout program, directors of the association decided there was no need or purpose for the association to continue.

"The association came about as a result of low prices that were being realized from the



early 1900s to the 1920s. Farmers were looking for security in their production of tobacco," Clark said. "The tobacco industry as we know it today did not exist. There were Night Riders in the area and other situations that influenced the production of tobacco for many growers."

He said the tobacco business that most people are familiar with existed from the 1930s until the tobacco quota buyout that was included in the America Jobs Creation Act of 2004 terminated the federal tobacco price support and supply control programs.

He said the program that had been in place until then worked well and was one of the best farm programs. "But everything has a life span. With the anti-tobacco feelings in the country today it's hard to generate changes in the program," he said.

He said the local organization had a lot of local history. "Tobacco will continue to play a major role in this region. It will still be here for many years to come, but you have to change with the changes, and our changes will really start to be felt with the new owners of our properties."

Clark said that once the properties are disposed of and all the business issues are settled, the association will go back and return those assets to the association's members.

He added that James R. Cash of Mayfield, who is a member of the association, offered to conduct the auctions at no fee charge. "He said that, as a member, he has been fortunate to assist other members with auctions of land and equipment and that he wanted to conduct this auction with no fees," Clark noted. "This will be a great benefit to the association and its members."

Clark said the association will still maintain a presence in the community for some time. He said, as with any industry of its size, there are still business-related issues that will require time and attention. He estimated that his final days on the job would probably be in a few months. "The association had a good run. There have been lots of directors and I have no regrets for my time here."

The association has approximately 1,000 members, it was reported.

He noted that, over the years, tobacco has paid billions of dollars in taxes and those dollars collected have paid for many things. "Tobacco has meant so much to so many people and it has impacted everyone. Our forefathers thought it was important enough that there are tobacco leaves on the facades of many important buildings. Tobacco has saved many farmers, helped families and sent many children to school."

Throughout the years the local association has administered the tobacco program and lobbied for the growers in the nine counties of the Jackson Purchase and the Tennessee counties of Henry, Weakley and Obion.

"Since there will not be a tobacco program or a price support system, then there really isn't a need or purpose for our association any longer," Clark said. "We have been working to get things in place for the closure."

Clark said he has arranged with Murray State University to take over some of the association's historical papers.

"This will be a big benefit for residents of the community. MSU's people will have to go through the old papers and catalog all of those items before they are available to the public," he said. "We have old records, papers and even the minute books from the first meetings. Many papers date back to 1931. And there are old floor sheets on tobacco that went to pool. There's lots of information and names."

He said the vintage documents will be of interest to a lot of people.

"One of the very first things I did when I came to work here was to go back and read

through all of the old minute books. It really helped me to know where we were as an association and it helped to plan for the future," he noted.

Clark is only the fourth or fifth manager since the association began. He said he was unsure what he would do, but he added, "something will come along."

Association President Jim Kelly said the sale was the end of a long era in Calloway County. "Lots of farmers were helped through the association. Things are just different now. Farmers are contracting with companies and that's where most of the farmers are at these days. The pool was a safety net that would grade and process tobacco until somebody needed it," he said.

Kelly, who farms 76 acres of burley and dark-fired tobacco, said more farmers were going for larger acreage and many of the smaller farmers were dropping out the businesses. "With the costs of farming nowadays, it's just not something that people get into the way they used to do."

He said farmers were basically at the mercy of what the companies would pay for the tobacco. But even then, there are pluses and minuses to the situation.

He added that the association was in a shut-down phase and assets would eventually be returned to its members.

"There hasn't been any tobacco stored in those warehouses in a long time. It's sad to see it all come to a close," he remarked.

#### DEFINITION CLARIFICATION

Mr. DURBIN. Mr. President, I come to the floor to discuss a very important issue facing American workers—millions of whom will be barred from organizing or exercising their labor rights unless Congress intervenes.

Eight million workers will no longer be able to join a union or fight collectively for better pay and working conditions—including those already in a union, who will be forced to leave when their current collective bargaining agreements expire.

This includes more than 800,000 nurses—40,000 nurses in my home State of Illinois alone.

This will happen because the Bush administration's National Labor Relations Board recently decided which types of workers are considered "supervisors." By law, if you are considered a "supervisor," then you are not allowed to join a union.

In a series of rulings, the NLRB has decided the fate of America's workers, and it did so behind closed doors. These changes—some of the biggest decisions in years have stripped millions of American workers of their rights under the National Labor Relations Act.

This flies in the face of what Congress intended more than 60 years ago.

Moreover, at a time when several states are suffering from nursing shortages, this will further worsen the nursing crisis. More than 72 percent of hospitals experience nursing shortages, and 1.2 million nursing positions need to be filled within the next decade. By denying 800,000 nurses the right to collectively bargain, pay will surely decrease and nurses' working environment will deteriorate, thereby driving even more nurses out of the profession and discouraging people from becoming nurses.

Clearly, this law must be clarified so that American workers receive the labor law protections that Congress envisioned.

Many courts, including the United States Supreme Court, have struggled with how to apply the definition of "supervisor." It is time for this Congress to step up and make clear that the American worker has the right to organize.

Therefore, early in the next Congress, I hope that every Senator will join Senators DODD, KENNEDY and myself in introducing legislation to amend the National Labor Relations Act to clarify the definition of "supervisor."

The legislation we envision will use a commonsense definition of the term that is faithful to Congress's intent in 1947, to delineate the relationship between supervisors and employees.

I look forward to working with my colleagues on both sides of the aisle in the 110th Congress to pass this much-needed legislation so that millions of working Americans will be able to retain their right to join a union and collectively bargain.

#### MATERNAL MORTALITY

Mr. DURBIN. Mr. President, I rise today to talk about what should be a moment of great joy: the birth of a child. But for millions of women in the world, childbirth is a deadly game of Russian roulette.

Over 500,000 women died last year in childbirth or from complications during pregnancy. Another 10 million were injured or disabled, often permanently. During her lifetime, a woman in Angola has a 1 in 7 chance of dying in childbirth or from complications stemming from pregnancy—1 in 7. In Sierra Leone, the risk of dying is 1 in 6. That number is the same in Afghanistan—a 1 in 6 chance of dying from pregnancy or childbirth. In developed countries, such as ours, the risk of dying in childbirth is 1 in 2,800. Every such death is a tragedy, but it is hard for us to even imagine that we would lose 1 of every 6 or 7 of our mothers, wives, sisters, or daughters.

That statistic, the chance of dying from childbirth, represents one of the widest chasms separating rich and poor countries.

That gap is wider than differences for life expectancy and wider than differences in child mortality, even though the health of the mother and her baby are deeply intertwined.

As Isobel Coleman of the Council on Foreign Relations has stated, "In some countries, getting pregnant is the most dangerous thing a woman can do." We have an obligation to change that state of affairs.

Earlier this fall, William Kristof wrote in the New York Times, "These women die because they are poor and female and rural—the most overlooked and disposable people throughout the developing world."

Kristof did a pair of columns on the subject of maternal mortality.

In the first column, he described how a young woman in Cameroon named Prudence Lemokouno was desperately ill. Her baby was already dead and she was dying, her uterus ruptured. After 3 days of labor, her family had managed to get her to a hospital, but the doctor initially refused to operate, saying he needed both money and blood. The family did not have the money, and the nearest blood bank was 50 miles away. Kristof and his associate provided the money and donated the blood. They hoped it would be enough, but the doctor still did not operate immediately. Later, Mr. Kristof wrote a second column. In it, he told us that the young woman had died. In describing her struggle, he wrote, "It was obvious that what was killing her wasn't so much complications in pregnancy as the casual disregard for women like her across much of the developing world. . . . It's not biology that kills them so much as neglect."

We cannot continue to overlook these women. No one should be disposable. And today's devastating statistics do not have to be tomorrow's realities. We cannot make childbirth risk free; it is not. There are sometimes factors and conditions that doctors cannot in the finest hospitals in the world cannot prevent.

But women and girls in developing countries die at such tragically high rates during pregnancy and childbirth primarily for some basic and preventable reasons. And many of the solutions are both simple and cost effective.

Millions of deliveries in the world take place without a skilled birth attendant—that means no doctor, no nurse, no midwife, no one with any medical training at all. In fact, millions of women literally give birth alone.

The shortage of health workers handicaps the world's fight against HIV/AIDS and every other global health challenge. That is equally true of the struggle against maternal mortality. Training community health workers, nurses, midwives, and doctors is part of the battle. But it is also critical to help countries better distribute their health workforces and better manage their health systems.

Malawi, for example, has one of the highest maternal mortality rates in the world. But 25 percent of its nurses and 50 percent of its physicians are concentrated in 4 central hospitals. And yet the population of Malawi is estimated to be 87 percent rural.

We address the maternal mortality crisis in part by building health workforces to provide prenatal care and to be there during delivery, in rural areas as well as cities.

We also help countries address this crisis by getting them to take a second look at child marriage. In developing countries, girls aged 10 to 14 who become pregnant are 5 times more likely

to die in pregnancy or childbirth than women aged 20 to 24. These same young mothers are also at higher risk of obstetric fistula. Fistula is a devastating condition that can result from prolonged labor without medical help. In the end, as a result, babies are most often stillborn and women and girls are left with gaping holes in their bodies that leak feces and urine. They are then often abandoned by their families.

Even if their mothers escaped this brutal, prolonged labor and its terrible consequences, infant mortality rates for the babies of these child mothers are also much higher than for the children of older women. Yet an estimated 25,000 girls are married each day in the world, some of them as young as 7 or 8 years old.

We save lives not by demanding that countries ban child marriage in fact, child marriage is officially illegal in most nations. We save lives by convincing communities to keep their daughters in school rather than marrying them off. Many parents believe that marrying their daughters early is the best way to keep them safe from sexual predators and other dangers. We can help their communities find better ways to keep their daughters safe.

Senator HAGEL and I have introduced a bill, the International Child Marriage Prevention and Assistance Act, to help countries take such steps. We plan to reintroduce this bill when Congress reconvenes for the new session in January and work toward its enactment.

Women and girls also die during pregnancy and childbirth because they are cut off from access to health care. There is a direct link between lack of transportation and high maternal mortality rates. That is one of the many links between poverty and maternal mortality. Being poor should not be a death sentence.

Rural development is critical to solving this problem, and reducing maternal mortality will enhance economic development. We can and should train more health workers, encourage communities to end child marriage, and build better transportation networks.

But those aren't the only factors that affect maternal mortality and our response to it. Politics is another cause of death. Of all the factors that contribute to the deaths of mothers, and often their babies, this is the easiest one to fix and the most unforgivable to allow to persist.

The United Nations Population Fund, UNFPA, is an organization that is doing lifesaving work. They help to promote reproductive health, including, for example, providing safe delivery kits. What is a safe delivery kit? It is often just a plastic sheet, a bar of soap, a razor to cut the umbilical cord, and a string to tie it. Imagine being on the verge of giving birth or knowing that your wife is about to deliver and lacking even these most basic supplies.

UNFPA provides family planning assistance in countries where they are

welcomed. In those countries, they provide this help to families who ask for it. They also have a well developed program to prevent and treat obstetric fistula, that terrible condition which I described earlier that results from prolonged labor without medical assistance.

So each year, Congress appropriates money to support UNFPA's efforts to help countries and families who want their assistance. Yet every year the Bush administration has withheld that money. The administration does so because it claims that since UNFPA works in China, that UNFPA is supporting or participating in coercive abortions or involuntary sterilization, practices which the Chinese Government has long carried out.

In fact, UNFPA works to do exactly the opposite. UNFPA promotes voluntary family planning and opposes abortion as a form of family planning.

The United States sent a fact finding mission to China in 2002 to investigate this matter. It found no evidence of wrongdoing by UNFPA and recommended that the funds Congress appropriated for UNFPA be released. Studies have shown that abortions decrease in areas where UNFPA operates—and so do maternal and child mortality.

False accusations that UNFPA supports abortions in China are cutting off funding that could help save the lives. Yet, on September 13, for the fifth year in a row, the Bush administration announced that it was withholding the \$34 million appropriated by Congress for UNFPA.

Every minute, a woman in the developing world dies from treatable complications of pregnancy or childbirth. That is a terrible tragedy. But the fact that politics are making this tragedy worse is an abomination.

#### HONORING OUR ARMED FORCES

Mr. NELSON of Nebraska. Mr. President, I rise today to honor SSG Jeremy W. Mulhair of Omaha, NE.

Sergeant Mulhair will be remembered as a brave and committed soldier, a dedicated husband, and a loving father. His family says it was Sergeant Mulhair's dream to serve his country as a soldier, inspired by his father's, Jerry Mulhair, service in Vietnam, his uncle's service in the Navy, and a cousin's in the Marines.

Sergeant Mulhair was originally born in Michigan but grew up on a farm in a rural area northwest of Omaha. He attended Horace Mann Junior High School and Omaha Central High School. He later earned an equivalency degree before enlisting in the Nebraska Army National Guard. Sergeant Mulhair served with the Army in Korea in addition to two tours in Iraq.

On November 30, 2006, while serving in support of Operation Iraqi Freedom with A Troop, 1st Squadron, 7th Cavalry Regiment, 1st Cavalry Division, of Fort Hood, TX, Sergeant Jeremy

Mulhair passed away when a roadside bomb exploded near his vehicle in Taji, Iraq. He was 35 years old and had been serving in Iraq since October.

Giving his life in service to our country, Sergeant Jeremy Mulhair is the paradigm of courage and selflessness. He is survived by his wife Suzie and three children, Celina, Jeremy, and Maybel, of Fort Hood, TX; his parents, Jerry and Mildred, of Kimballton, IA; his brother, Robert Mulhair, of Mead; and his sisters, Tammy Lines and Dixie Heisner, both of Omaha.

I offer my prayers and thoughts to Sergeant Mulhair's family. He made the ultimate sacrifice to ensure that his children and others realize a peaceful and free world. Sergeant Mulhair was a soldier of incredible purpose and all Americans will never forget what he gave to our country.

LANCE CORPORAL MICHAEL SCHOLL

Mr. President, I rise today to honor LCpl Michael Scholl of Lincoln, NE.

Corporal Scholl will be remembered as a brave marine, a good friend, and a loving father and husband. He graduated from Lincoln High School in 2002, where teachers and classmates knew him for his easygoing personality and intelligence. He was also interested in cars, participating in a local car club, Camaros, Inc.

Friends say Corporal Scholl had dreamed of serving as a marine since he was young. When he enlisted it was only after being denied at first because he was diagnosed with a kidney condition as a toddler. His ability to overcome this obstacle set the precedent for his reputation as a reliable, courageous marine. Corporal Scholl's company commander told Scholl's family that the corporal had saved his life during a battle in October.

Corporal Scholl met his wife Melissa on a beach in Hawaii while training there. The couple married before his overseas assignment in Afghanistan. A few weeks after his deployment to Iraq, Melissa gave birth to their daughter, Addison. Sadly, Scholl was never able to see his infant daughter.

On November 14, 2006, while serving with the Marine Corps' 2nd Battalion, 3rd Marine Regiment, 3rd Marine Division, III Marine Expeditionary Force based out of Kaneohe Bay, HI, Corporal Scholl passed away from wounds received from a roadside bomb in Haditha, Iraq. He was 21 years old.

In addition to his wife and daughter, Cpl Mike Scholl is survived by his mother and stepfather, Debora and Jackson Chandler of Lincoln, and his father and stepmother, Steve and Donna Scholl of Friend.

Sacrificing his own life so that others could live, Corporal Scholl was the embodiment of bravery and the finest example of selflessness. I extend my deepest condolences to Corporal Scholl's family and friends. His unflinching patriotism and his dedication to his family will remain a source of hope and inspiration for all Americans. Corporal Scholl was a man of exceptional honor,

and we will not forget what he gave for our Nation.

SERGEANT FIRST CLASS SCOTT E. NISELY

Mr. President, I rise today to honor SFC Scott E. Nisely, 48, of Marshalltown, IA.

Sergeant First Class Nisely will be remembered as a man of faith, a compassionate father and friend, and a dedicated soldier. Originally from Syracuse, NE, Sergeant First Class Nisely graduated from Doane College in Crete, NE, where he was a decorated track star, excelling in hurdles. His alma mater is renaming an annual track and field event as the Scott Nisely Memorial Track Classic. While in college, SFC Nisely enlisted with the Marines Corps Reserve, later rising to the rank of major, and serving in Operation Desert Storm.

After leaving the Active-Duty Marines, he worked for the U.S. Postal Service in Marshalltown, IA. In 2002, he enlisted in the Iowa Army National Guard. On September 30, 2006, while serving in support of Operation Iraqi Freedom in Al Asad, Iraq, with C Company, 1st Battalion, 133rd Infantry Regiment, 34th Infantry Division, Iowa Falls, then-Staff Sergeant Nisely passed away when his military vehicle encountered small arms fire. He was posthumously promoted to sergeant first class.

Sergeant First Class Nisely is survived by his wife Geri of Marshalltown, IA, his son Justin of Greeley, CO, his daughter Sarah of Ames, IA, and his parents J.C. and Norma of Syracuse, NE.

I offer my sincere condolences to Sergeant First Class Nisely's family. He made the ultimate and most courageous sacrifice in the name of freedom and hope to defend liberty. Sergeant First Class Nisely was a man of incredible bravery; he will be forever remembered as a hero who sacrificed everything for his fellow country men and women.

RETIREMENT OF GENERAL JAMES L. JONES, U.S. MARINE CORPS

Mr. LEAHY. Mr. President, I would like to take this opportunity to commend GEN James L. Jones and to congratulate him on his retirement. General Jones has served this country through landmark events, including the Cold War and September 11, with consistent skill and with dedication, energy and intelligence. The country has greatly benefited from his service, and his clear-eyed counsel will be greatly missed.

I have known Jim Jones for almost 30 years. I was immediately impressed with his calm manner and obvious intellect when I first encountered him as a major in the Senate's Marine Corps liaison office. I had heard of his distinguished background to that point, which included service in Vietnam, where he earned a Silver Star, and

years as a company commander, motivating his marines with his steadfastness.

Over the years, I, along with all of my colleagues in the Senate, have watched Jim Jones grow into a stellar leader. There are two sides to military service—the field operations and the administrative side. While each presents its own challenges, both are absolutely essential to a strong Marine Corps. Jim Jones has been simply superb in both roles.

I remember encountering then Colonel Jones in northern Iraq after the first gulf war during Operation Provide Comfort, which sought to provide food and supplies to the Kurds. At one point, I accompanied him into the town of Zaku. While you would think that this would be one of the more dangerous places, with multitudes of refugees and harassing Iraqi forces, I must admit I have never felt safer as Marine helicopter gunships, Air Force A-10s, and well-orchestrated groups of marines provided cover. General Jones was utterly comfortable, and completely confident, in that environment.

Yet he was just as at home in the conference rooms at Corps Headquarters, at the Pentagon, and walking the historic Halls of Congress. Serving as the 32nd Commandant of the U.S. Marine Corps, General Jones provided remarkable leadership to the Corps before and after the September 11 attacks. The marines under his command took on critical counterterrorist activities, forging strong ties with our special operations forces. General Jones' leadership led to the Marine Corps' successful operations in southern Afghanistan. Always a persuasive advocate for adequate resources for the Corps, he was an equally outstanding contributor to the Joint Chiefs of Staff, where he could only "partly" wear his service hat.

For someone with such multifaceted talent, skill and experience, it is little surprise that General Jones performed in equally spectacular fashion in his last, two-pronged position as Commander of U.S. European Command and as the Supreme Allied Commander, Europe. The 14th Supreme Allied Commander, he has encouraged our NATO allies to take on greater military responsibilities outside of Europe, including more leadership in ongoing operations in Afghanistan. His clear, well-spoken manner and obvious credibility have made General Jones an invaluable asset.

Through it all, General Jones has had no greater partner, confidant, and friend than his wife Diane. The commitment that they have shown in the good and bad times, to their children and to all who know them, is simply remarkable, and it is inspiring.

I join with my wife Marcelle, my fellow Vermonters, and all Americans in expressing our deep thanks to General Jones and his family. We owe this outstanding American, great marine, and dedicated representative of the very

best aspects of our Nation, a debt of gratitude that can never be repaid.

#### LANDMINES IN COLOMBIA

Mr. LEAHY. Mr. President, as someone who has been concerned about the problem of landmines for nearly two decades, I was heartened when every nation in this hemisphere, except, regrettably, the United States and Cuba, joined the Ottawa Treaty banning anti-personnel landmines. Many of them had experienced the human misery and economic hardship that landmines cause. Today most people in Central and South America can walk in safety thanks to the treaty and thanks to the efforts of the Organization of American States, with assistance from the U.S. Government, to remove the mines in those countries.

Today Colombia is the only country in Latin America where landmines are still being used. They are a persistent problem in almost every department, including some of Colombia's richest coffee-growing areas. According to the 2006 Landmine Monitor report, landmines in Colombia claim an average of three new victims a day. Colombia has the third highest incidence of mine victims in the world, behind only Cambodia and Afghanistan.

In Colombia the mines are used by rebel and paramilitary groups, and they are rudimentary in design. They kill or maim whoever comes into contact with them, whether it is a soldier or a young child. Many of the victims live in remote areas, hours or days from any medical services, so there is a high risk of bleeding to death.

Several initiatives are under way to help Colombia's mine victims with artificial limbs and rehabilitation and vocational services. Among them are the Polus Center for Social and Economic Development, the Colombian Coffee Federation, the OAS, Centro Integral de Rehabilitacion de Colombia, the Observatorio de Minas Anti-personnel, and the Colombian organization TECNOVO.

In addition, the Colombian organization United for Colombia has been working on a shoestring budget, and recently with assistance from the U.S. Government, to bring Colombian soldiers who have been grievously injured from landmines to the United States for reconstructive surgery.

I applaud the efforts of organizations that are working to assist victims of landmines in Colombia.

It is tragic that any of this is necessary. Landmines are inhumane, inherently indiscriminate weapons which should be relegated to the dustbin of history. The FARC rebels and AUC paramilitaries who use mines should be condemned. The use of these weapons is a gross violation of human rights and a crime against humanity.

On December 3, 2007, the world will mark the 10th anniversary of the signing of the Ottawa Treaty. Great progress has been made during the past

decade in ridding the world of landmines. Let us hope that those who continue to insist on their right to use these indiscriminate weapons—in Colombia and in other parts of the world including the United States—will finally recognize that too often their victims are innocent people and that this cannot be justified.

#### FIGHTING MALARIA

Mr. LEAHY. Mr. President, earlier this year, the widely read, widely respected Sports Illustrated columnist Rick Reilly launched his Nothing But Nets campaign after learning that thousands of Africans—including about 3000 children—die each day from malaria and that simple mosquito netting could save many of these lives.

When I saw recently that his readers had kicked in more than \$1.2 million for this effort—enough to buy 150,000 nets—I had to give that dollar total a double-take before it sunk in. His campaign has collected enough to buy thousands and thousands of nets, enough to save thousands and thousands of lives. Those nets, distributed by the United Nations Foundation and the World Health Organization, already are accomplishing that.

What Rick Reilly's crusade shows is that if you give Americans a clear and worthy goal, just about anything is possible.

Government and private relief agencies should be taking notes—and a lesson—from Rick Reilly. There are so many other devastating diseases that we could control or even conquer, if we summon the will.

I ask unanimous consent that Rick Reilly's column about this project be printed in the RECORD. There being no objection, the material was ordered to be printed in the RECORD.

[Sports Illustrated, Nov. 28, 2006]

#### NOTHING BUT THANKS

(By Rick Reilly)

Seven months ago you and I found out that each day 3,000 African children die of malaria for the very sad reason that they can't afford mosquito nets over their beds. Didn't seem right to us. Sports is nothing but nets—lacrosse nets, cutting down the nets, New Jersey Nets. So SI started the Nothing But Nets campaign. Doctors guaranteed that if you sent in \$20, you'd save at least one kid's life, probably two.

It was the alltime no-brainer. Skip lunch; save a life. Buy the Top-Flites instead of the Titleists; save a life. Don't bet on the Redskins; save a life. Nothing to research. No government to topple. No warlords to fight.

Bless your little hearts, all 17,000-plus of you who chipped in more than \$1.2 million—enough to buy 150,000 nets, which the United Nations Foundation and the World Health Organization started hanging all over Nigeria, where kids younger than five are getting murdered by mosquitoes that come out only at night.

I know, because I saw the nets. Just got back. Feel a little bad about going without you. After all, it was your money. So let's pretend it was you who made the trip, not me.

Remember? Everywhere you went, people mistook you for King Tut. Women got down

on their knees and kissed your hand. Whole towns threw festivals. The king in every ward summoned you to his one-room, one-lightbulb palace. One pointed his horsehair scepter at you and pronounced, "Thank you for dee nets. All my wives use dem!" Turns out he has four wives and 23 kids, and they're all under the nets, which is a good thing because the open sewer that runs right outside his shack is a kind of one-stop malaria center.

Everywhere you went, 40 people followed: doctors and nurses and random government suits and guards with AK-47s and vice-kings. You rode in an eight-truck caravan past unimaginable squalor, vans on fire and guys selling caskets on the street—a very good business in Nigeria, where the average life span is 47. And every time you opened your car door, two drummers beat a skull-busting welcome. You'd pull into a school, and the principal would hang a ribbon around your neck and say something you couldn't hear. "What?" you'd holler over the drums.

"We humbly fumalk apoplia!"

And you'd shrug, and he'd gesture to the 200 kids behind him, who were chanting something over and over, their faces beaming. Later you'd find out it was, "Thank you, white person!"

And they'd play a soccer game in your honor that featured nine-year-olds who played like 14-year-olds in the U.S., on fields full of weeds and trash, with goals made of tree branches. In three games the closest thing you saw to a boy with shoes was a set of brothers who wore one sock each.

And they'd hand you the mike, and you'd try to say how blown away you were and how you wished you could raise 100 times more in donations, because already one hospital in Nigeria is saying that since the nets went up, outpatient cases of malaria have dropped from 80 a month to 50. But they'd all put their hands to their ears and go, "What?"

When you bribed the drummers into taking a union break, you finally met the people you'll never forget: the mothers. Turns out they're nothing but nuts about the nets. In fact, so many mothers want the nets that to get one, the World Health Organization requires them to bring their kids in for a measles vaccination. How often do you get two for one on diseases?

You met a mother who walked half a day to get a net. You met a woman who sleeps with her four kids under her net, maybe because she knows that three out of every 10 child deaths in Nigeria are from malaria.

In the fetid slums of Lagos you met a woman named Shifawu Abbas who's had malaria twice. "Everybody wants the nets here, everybody!" she said, beaming. "My sister visited from the country and tried to steal it from me!"

Still, as you were climbing back into your air-conditioned SUV, she yanked back your hand and begged, "Please? Can I come with you?"

Sorry, you said.

On the last day you met Noimot Bakare, a mother whose youngest child died of malaria. She was so grateful that she trembled as she spoke. "Malaria is killing our children," she said, holding her toddler. "There is so much need here. God will bless you for the work you are doing."

Please go to NothingButNets.net and keep it up.

For that, we humbly fumalk apoplia.

#### INDIAN GAMING LEGISLATION

● Mr. MCCAIN. The 109th Congress ends with many missed opportunities, and among them is the opportunity to enact necessary amendments to the Indian Gaming Regulatory Act, IGRA.

IGRA has not been significantly amended since its enactment in 1988, almost 20 years ago. When IGRA was enacted, Indian gaming was a \$200 million dollar industry. Today, the industry earns \$23 billion a year. The industry is no longer just bingo; instead, the lion's share of revenue—at least 80 percent—is generated by what IGRA calls class III gaming; that is, slot machines and other “Las Vegas” style casino games. This explosive and unanticipated growth in Indian gaming has created a changed environment that cries out for modifications in the law. Yet Members of this body have blocked getting needed legislation passed. They have done so at the cost of good public policy.

During the 2 years that I have served as chairman and Senator DORGAN has served as vice chairman of the Committee on Indian Affairs, we held seven hearings on Indian gaming. After four of those hearings and based on testimony received, in November 2005, we introduced S. 2078. After the bill's introduction, we held three more hearings to continue oversight over the Indian gaming industry. These hearings revealed, among other things, that a court decision had decimated the Federal regulatory agency's authority and that, meanwhile, new large Indian casinos were threatening to appear in all areas of the country. Based on the hearings and responses from interested parties, I offered a substitute amendment, which was successfully reported out of committee with bipartisan support. However, when we sought unanimous consent for passage of the bill, holds were placed on it. These holds were placed by Senators with concerns that the bill was not restrictive enough and by those who thought it too restrictive. Understandably, these concerns were mostly prompted by constituent interests. We then worked in a bipartisan effort to modify the bill to answer our colleagues' concerns while balancing the need to provide real oversight over the industry. Some of our Members' constituents, however, simply do not want Federal oversight. Some took the position that there must be no change in IGRA because opening up IGRA would send a signal that Indian gaming was not perfect and no one was to speak that truth. It seems that these people assumed that ignoring the problems is a better policy than confronting them.

And there are problems. Through S. 2078, I sought to confront these problems while at the same time honoring the rights of Indian tribes to conduct gaming, a right guaranteed by the Supreme Court in the California v. Cabazon decision. I will continue to believe that effective regulation—including effective Federal regulation—of Indian gaming is critical to tribes' continued success.

A critical problem we have left unsolved is the hole left in regulation of class III gaming; that is, slots and other casino games. On August 24, 2005,

the U.S. District Court for the District of Columbia issued its decision in Colorado River Indian Tribes v. NIGC, “CRIT”, ruling that the National Indian Gaming Commission, NIGC, did not have jurisdiction to issue class III Minimum Internal Controls Standards, MICS. That ruling was upheld by the U.S. Court of Appeals for the District of Columbia in October of this year.

Until the court's decision, the NIGC had been regulating class III gaming through MICS since 1999. The regulations applied both to class II gaming—that is, bingo and games similar to bingo—and to class III—gaming including slot machines and table games—which represents the source of four-fifths of all revenue in Indian gaming. Following the CRIT decision, however, tribes have increasingly challenged NIGC's authority to issue or enforce the MICS over class III gaming. This leaves Federal oversight only over class II gaming, which is a small—and with increasing numbers of States entering into compacts, a diminishing—source of Indian gaming revenue. It leaves class III regulation up to the terms of the compacts negotiated between tribes and States. But States' roles in regulating and enforcing class III regulation varies widely among State-tribal compacts. While some States take a rigorous role in regulation, many simply do not have the expertise or resources to regulate Indian casino games. These States have typically relied on NIGC to provide regulations. As a result of the CRIT decision, however, tribes are increasingly refusing to allow for NIGC access to or oversight of their gaming facilities. These tribes are, in effect, now free to regulate themselves.

I do not believe that self-regulation without oversight is real regulation. By failing to enact legislation that overturns the CRIT decision, we have left the lion's share of a huge industry in its own hands. This is not a small matter. Indian gaming in 2006 is a nationwide industry. More than 220 tribes operate gaming facilities throughout the United States, from Connecticut to California. Indian gaming is no longer simple bingo parlors on rural Indian reservations. For a nationwide industry that generated \$23 billion dollars a year and is growing, uniform Federal standards are necessary and vigorous enforcement of those standards are imperative to making sure that the money that customers put into Indian gaming machines finds its way safely from the casinos to the tribal governments, which through IGRA are directed to use the money to strengthen the social and economic fabric of their tribes. The failure of this Senate to pass this bill will leave Indian gaming radically less protected than it was before the 109th Congress convened and the CRIT decision was issued. What we have now is the triumph of individual self-interests over the public good and it sorrows me to leave Indian gaming in that condition.

Failure to pass this bill also leaves a well-documented hole in Federal oversight of gaming contracts. While the NIGC has told us that management contracts are not the only source of overreaching by contractors, we have left the agency with the authority to approve or disapprove only management contracts. Similarly, while we all know that Indian gaming is spreading beyond the confines of reservations, by not passing this bill, we have also failed to amend IGRA to limit “off-reservation” gaming and the growth of casinos where local people could never have foreseen their arrival. In 1988, when we first enacted IGRA, we provided a general prohibition against conducting gaming on land acquired after 1988; in the interest of fairness, several exceptions to this ban were provided. Unfortunately, exploitation of these exceptions, not anticipated in 1988, has led to a burgeoning practice by unscrupulous developers seeking to profit off Indian tribes desperate for economic development.

S. 2078 would have eliminated the ability of tribes to establish casinos outside of their reservations and provided a process whereby local communities can voice their concerns regarding impacts of casino development. Finally, it would have prevented attempts to create reservation land, specifically for casinos, through so-called land claims unless Congress actually approved legislation to that effect.

It is my hope that the next Congress will leave Indian gaming better regulated and more responsive to present-day realities than this Congress has left it. This is my hope for tribal members, who depend on honestly tracked revenue from gaming establishments for their government services. This is my hope for local communities who are facing the prospect of huge casinos in their hometowns where they could never have anticipated them. I am hopeful that we will choose to put the good of the American people above special interests.●

#### NORTH KOREA

Mr. FEINGOLD. Mr. President, I think we all can agree that North Korea remains one of the greatest challenges to our country's foreign and national security policy, and it is clear that approaches to date haven't been successful. This year saw Kim Jong Il launch seven ballistic missiles into the sea of Japan and successfully detonate a nuclear device, defying the clear will of the international community and forcing us to confront the reality of a nuclearized North Korea.

The Bush administration's policy on North Korea has been a complete failure. The 1994 Agreed Framework which this administration inherited was not perfect, and the North Koreans cheated by pursuing uranium enrichment. But the collapse of the framework, which had kept North Korea's fuel rods under IAEA supervision, has been a disaster.

As the Director of Central Intelligence, George Tenet testified publicly in 2004, “the IC judged in the mid-1990s that North Korea had produced one, possibly two, nuclear weapons. The 8000 rods the North [now] claims to have processed into plutonium metal would provide enough plutonium for several more.”

But that is the past; our problem now is to find a way forward. For far too many months we have been waiting on the sidelines, hoping, passively, that conditions will turn our way. We have been distracted by Iraq—it took a series of missile launches and the actual detonation of a nuclear device for us to get fully engaged again. And still we wait for the Six Party Talks to reconvene.

I welcome the news that North Korea has agreed to come back to the Six Party Talks. That is a good starting point, but it cannot be the end point; the Six Party process has dragged on for years now, and the only objective result has been that Kim Jong Il now has nuclear weapons. There must be results that come from these talks, and we must have in place benchmarks for what success means. I hope that we can convince Kim Jong Il to give up his nuclear weapons, but history does not provide a great deal of reassurance on that score. At a minimum, we should seek steps in that direction, such as partial dismantlement or a freeze on further production of fissile material, as a starting point.

Ultimately, North Korea needs to be brought back into the international fold. Unfortunately, we can't do that if we signal that our true desire is “regime change” and we continue to refuse to consider other options, such as direct negotiations. When dealing with such an important matter to our national security, we should not keep any option off the table. It is high time for a change of course in President Bush's North Korea policy.

#### SECURE RURAL SCHOOLS AND COMMUNITY SELF-DETERMINATION ACT

Mr. CRAIG. Mr. President, I rise to make a few comments regarding the Secure Rural Schools and Community Self-Determination Act, or County Payments Act as it has been nicknamed.

As this session comes to an end, I want to express my disappointment that this Congress did not act to reauthorize County Payments and to publicly reaffirm my commitment to finding resolution for this issue.

In 2000, the Congress passed Public Law 106-393 to address the needs of the forest counties of America. It created a new cooperative partnership between citizens in forest counties and our Federal land management to develop forest health improvement projects on public lands and simultaneously stimulate job development and community economic stability.

The act has been an enormous success, not just achieving but surpassing the goals of Congress. This act has restored programs for students in rural areas and prevented the closure of numerous isolated schools. It has been a primary funding mechanism to provide rural school students with educational opportunities comparable to those enjoyed by suburban and urban students. More than 4,400 rural schools receive funds because of this act.

Next, the act has allowed rural county road districts and county road departments to address the severe maintenance backlog. Snow removal has been restored for citizens, tourists, and school buses. Bridges have been upgraded and replaced, and culverts that are hazardous to fish passage have been upgraded and replaced.

In addition, over 70 Resource Advisory Committees, or RACs, have been formed. These RACs cover our largest 150 forest counties. Nationally, these 15-person diverse RAC stakeholder committees have studied and approved more than 2,500 projects on Federal forestlands and adjacent public and private lands. These projects have addressed a wide variety of improvements drastically needed on our national forests. Projects have included fuels reduction, habitat improvement, watershed restoration, road maintenance and rehabilitation, reforestation, campground and trail improvement, and noxious weed eradication.

RACs are a new and powerful partnership between county governments and the land management agencies. They are rapidly building the capacity for collaborative public land management decisionmaking in over 150 of our largest forest counties in America and are reducing the gridlock over public land management, community by community.

The legacy of this act over the last few years is positive and substantial. This law should be extended so it can continue to benefit the forest counties, their schools, and continue to contribute to improving the health of our national forests.

I could go on and on about the merits of this act, but the truth is politics got in the way of funding any extension.

Some of my colleagues proposed to fund this measure through a sweeping new 3-percent withholding on all payments made by Federal, State, and local governments. This proposal would impose significant burdens on businesses. In most cases, businesses make substantially less than a 3-percent profit on their contracts and sometimes turn no profit at all. The withholding requirement will effectively withhold entire paychecks—interest free—thereby impeding the cash flow of small businesses, eliminating funds that can be used for reinvestment in the business, and forcing companies to pass on the added costs to customers or finance the additional amount. In addition, the cost to the Federal, State, and local governments to administer

and implement the new withholding requirement will be substantial. The Congressional Budget Office called the provision an unfunded mandate on State and local governments because its expected costs exceed the allowable \$50 million annual threshold. In short, this proposal would hurt many of the same people we are trying to help.

The administration also proposed a few ideas, one being the selling of public lands. I have always supported the exchange or sale of small parcels of public land that improve land management for wildlife habitat, recreation, and access. I oppose selling those public lands that are America's treasures such as national parks, wilderness lands, or national monuments. I also oppose selling public lands for the sole purpose of generating funds for the U.S. Treasury.

All of the ideas I brought to the working group encouraged responsible resource development and further promoted the relationship of our resource dependant communities and our public lands. I have encouraged the working group to look at expediting oil and gas leases, thus generating additional revenue through increased royalty payments. Next, I asked that the working group consider streamlining NEPA for salvage logging and other timber-related projects. My hope was to build on the success of the Healthy Forest Restoration Act of 2003 and reunite our communities with our public lands.

Let me assure you that these ideas I have just described were only the tip of the iceberg. No stone was left unturned, and in many cases the rock was flipped several times in hopes of shaking a new idea loose. Unfortunately, none of the ideas could garner enough bipartisan support. Again, it is upsetting to me to see an issue that has built its reputation on nonpartisan success fall victim to partisan politics.

If we do not work to reauthorize this act, all of the progress of the last 6 years will be lost. Schools in timber-dependant communities will lose a substantial part of their funding. These school districts will have to start making tough budget decisions such as keeping or canceling afterschool programs, sports programs, music programs, and other programs that serve the basic educational needs of our children. In addition, many school districts will have to determine if and how many staff members they can retain for the next school year. Next, counties will have to reprioritize road maintenance so that only the essential services of the county are met because that is all they will be able to afford. Since most school districts and counties operate on a fiscal year that begins July 1, many of these critical decisions have to be made sooner rather than later.

I have always viewed that this act as a temporary measure to help communities transition from historical payments to the reality of today. Unfortunately, our communities have not come far enough in the last 6 short



years. I want to work with my colleagues to help counties expedite their transitions and feel that the first step is to address how much funding is associated with the reauthorization.

With the beginning of the next Congress, I will encourage my colleagues to recall why we are working on this reauthorization, the relationship between our public lands, schools, and counties. And I will be asking for their commitment in working in a bipartisan fashion to address this critical issue expeditiously.

#### RECOGNIZING THE DC COMMISSION FOR WOMEN

Mr. BROWNBACK. Mr. President, I rise to reflect on the contributions that the DC Commission for Women has made to the lives of the disenfranchised in our Nation's Capital. Of particular note has been the commission's focus on homeless women and children who are often forgotten and neglected in the District of Columbia.

I am particularly pleased that the commission will serve as a partner in the "big read" program, sponsored by the national endowment for the arts. This program provides books for low-income "at-risk" children. The DC Commission for Women is also a national model for educating the public on domestic violence prevention and women's health and safety issues.

My remarks are coming on the eve of Mayor Anthony Williams' transition from public service into private life. It is befitting that the commission is paying tribute to Mayor Williams' mother, Virginia E. Hayes Williams, a member of the commission and a strong advocate for children and women. It is not coincidental that the tribute will be held at the Saint Constantine and Helen Greek Orthodox Church for Mrs. Williams, like Constantine the Great's mother, Helen, advised her son on religion and affairs of the state.

I would also like to acknowledge the commission's chair, Dr. Christine M. Warnke, whose leadership has brought international resources and visibility to the commission. She has expanded the commission's programs and forged global partnerships which promote religious and cultural tolerance.

As we move into the 110th Congress, I look forward to working with the Commission for Women on these important issues.

(At the request of Mr. REID, the following statement was ordered to be printed in the RECORD.)

#### VOICE OF AMERICA

• Mr. BIDEN. Mr. President, as the people of Serbia approach a critical national election on January 21, 2007, I pay tribute to the journalists and broadcasters who have worked to provide an antidote to forces of extremism in the country. I especially congratu-

late the Voice of America's Serbian Service and recognize the 10-year anniversary of its first television broadcast. VOA's long-running work in Serbia has played a valuable role in the country's evolution and provided an important source of information during the darkest periods of Serb history. This contribution has been particularly evident as Serbia has undergone profound changes in the last 10 years.

Open Studio, VOA's first daily television newscast, was launched on December 11, 1996, in the wake of massive demonstrations to protest the invalidation of election victories by opponents of Slobodan Milosevic. In the face of public outcry, the Milosevic regime worked quickly to silence independent media outlets in Serbia, including a small, vibrant radio station called B92. The student-run station had distinguished itself by broadcasting hard news about the wars in the former Yugoslavia and engaging in relentless criticism of the Government. VOA's Serbian Service responded to the Milosevic regime's attacks on media freedom by expanding its broadcast and providing extensive reports on the international reaction to the protests in Serbia. On the day Serb authorities finally shut down B92, VOA requested permission to help the station reach its audience via VOA radio waves. As a result, VOA Serbian launched a media solidarity project and began broadcasting reports prepared by B92 stringers. The solidarity project received widespread international attention, including press coverage by the New York Times, Washington Post, CNN, and many other respected media outlets.

After VOA began providing assistance to B92, the Milosevic Government relented and permitted the station's radio service to resume broadcasting. B92's chief editor, Veran Matic, credited VOA's assistance and international pressure on the Milosevic Government with getting his station back on the air. B92 quickly became a symbol of freedom and resistance to ultranationalism during the balance of the Milosevic era. Today, the station is one of the most respected radio and television broadcasters in Serbia.

VOA's Open Studio program has built on its early success and is now carried by 53 television stations in the region; 45 in Serbia and Montenegro, 6 in Bosnia-Herzegovina, and 1 each in Kosovo and Macedonia. VOA is the leading international broadcaster in Serbia and Montenegro today, reaching 16 percent of the country's population each week through its radio and television programming.

By presenting American values to an audience that was predominantly anti-American, the Voice of America Serbian Service has been an important public diplomacy tool and helped promote United States foreign policy objectives in Southeast Europe. In keeping with the best traditions of the service's 60-year history, VOA has helped

guide Serbs toward greater freedom and openness, and encouraged the country to come to terms with the difficult legacy of the Yugoslav wars. VOA's objective, comprehensive reporting and analysis has provided reliable, often indispensable information to the region's Serbian population.

Events in Serbia during the last decade provide compelling evidence of how courageous journalism can serve as a catalyst for democratic change. As the region prepares to deal with new challenges, including potential political changes in Belgrade and Kosovo, there is an ongoing need to provide Southeast Europe with reliable information. Along with the important work of B92 and other brave Serb partners, I applaud the efforts of the Voice of America to convey the facts and represent the United States to the people of Serbia. I look forward to the VOA's continued success in its next decade of service.●

#### WATER RESOURCES DEVELOPMENT ACT

Mr. NELSON of Florida. Mr. President, I rise today to talk about a bill that we have been trying to pass for several years now—the Water Resources Development Act. Yet, again, we were not able to pass this bill that is not only important for the State of Florida, but also for the country. It includes two particularly key projects for Everglades Restoration: Indian River Lagoon and Picayune Strand. Both of these projects are critical to "getting the water right" and restoring the natural environment of America's Everglades. As incoming Chair of the Senate Environment Committee, will it be a priority of the new Chair, Senator BOXER of California, to pass the WRDA as soon as possible in the 110th Congress?

Mrs. BOXER. Yes. I commit to my friend from Florida, Senator BILL NELSON, that as the new chair of the Environment Committee, WRDA will absolutely be a priority for the committee. I look forward to working with him on projects important to Florida and passing WRDA as a whole as soon as possible in the 110th Congress.

#### WORLD TRADE MONTH

Mr. SMITH. Mr. President, I rise today to speak about World Trade Month. I have always been a free trader, and I am very proud of the many Oregon companies that are active in international trade and are pioneers in breaking into new markets and tearing down ancient barriers to commerce and cooperation. As advances in technology and transportation shrink our world, the international trade of goods and ideas becomes more and more vital to our economy.

In May 2006, the Commerce Department's Office of Export Assistance organized a very timely and useful program that focused on Asian markets

beyond China. Oregonians who pay attention to trade realize the importance of China as a market for goods and services from the Pacific Northwest, but we also have a long and robust history of trade relations elsewhere in Pacific Rim Asia. As a result of this, I have led the Senate's effort to normalize our trade relations with Vietnam and increase trade with the least developed countries in the Asia-Pacific region.

As a businessman, I have seen how trade can raise standards of living both in America and around the world. International commerce creates new growth opportunities for our manufacturers and agricultural producers, and WTO membership for Vietnam will help ensure that everyone's playing by the same rules. It will also mean that Oregon farmers, ranchers, manufacturers, and service providers will enjoy greater access to a market of more than 83 million new customers.

During the Commerce Department's conference, Deputy Assistant USTR Jeri Jensen provided a very insightful keynote address, which, without objection, I would like to have printed in the RECORD. I believe this speech is worth examination by my colleagues interested in trade policy and export markets for U.S. goods and services.

Mr. President, I ask unanimous consent that the speech be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

EXPANDING TRADE WITH THE PACIFIC RIM  
(Remarks of Jeri Jensen)

Want to thank the Portland USEAC and Scott Goddin in particular. Before coming to USTR, I spent about 20 years at the Commerce Department, working trade promotion and policy issues. I've known Scott most of that time, and can say without a doubt how lucky Portland is to have him.

Also want to thank companies that are here today, for their interest in the region and their support for our trade agenda more broadly. Companies like Intel, Nike, Tektronix, HP, Infocus and Colombia Sportswear are the reason why we work as hard as we do at USTR to increase our footprint in the Asia Pacific region. We look forward to your support next year when we seek Congressional approval for our trade agenda.

What I want to accomplish today is for you to come away with the clear sense that there really is no other region in the world now where we are more economically engaged than the Asia Pacific. We have a vision to continue to get you in on the ground floor of these economies, which you all know are the fastest growing economies in the world.

This is good news to Oregon, because you all are the seventh largest state exporter to Asia, (Washington is third—but Scott assures me that its only forty planes and some Microsoft software that separates Oregon from Washington when it comes to trade with the Asia Pacific).

Exports from your state to Asia have averaged about \$5 and a half billion over the last 5 years, and as most of you know, have been concentrated in the high tech sector and agriculture. Eight of your top twelve trading partners, or more than 60 percent of Oregon's trade, is with countries in the Asia-Pacific region.

This tracks with the overall significance of U.S. trade with Asia. Asia accounts for one-third of total U.S. trade—up almost 70 percent over the past 10 years. U.S. investment, also has more than tripled in the region over same period.

As we can see from the number of companies in the room, few major U.S. companies do not have an Asia strategy, and many have chosen some of our FTA partners like Malaysia and Singapore as hubs for their regional supply chains.

What I want to do today is give you a snapshot of where we are with our trade policy efforts in the region, but before I do, let me provide some context and say a word about some of the recent economic dynamics in the region.

First, it wasn't that long ago when our trade policy was all about our rising trade deficit with Japan. Now, the challenge and opportunity is dealing with the commercial and strategic influence of China.

Second, along with China's new economic might, we've seen unprecedented economic growth and political reform in the rest of Asia. And, we are now the largest or second largest trading partner of most of these fast-growing economies.

Third, most of the countries in the region are developing unique visions of how they intend to compete and integrate their economies into the global trading system. Some want to move quickly, some more slowly.

Fourth, we are well aware of the fact that we are not the only country that is thinking strategically about this region. Virtually every country in Southeast Asia has or is negotiating an FTA or regional agreement. There are now about 14 trade agreements in SE Asia. China has 3 now and is negotiating 17 more. ASEAN has an FTA with China and is negotiating FTAs with Korea and now the EU.

None of them are as comprehensive and deep as those the U.S. negotiates. But they clearly affect the competitive landscape, and China's influence in the region.

So the question we try to answer every day is how to deepen our economic ties with each of these countries in a way that supports their unique efforts toward economic and political reform, and yet recognizes the commercial and strategic significance of the region, and the fact that our competitors are not standing still?

We are answering that question, as Ambassador Portman has said, by walking and chewing gum at the same time.

We are working to build relationships regionally in APEC and ASEAN. Indeed, we are all going to the APEC Trade Ministerial next week, and we are in the midst of negotiating a Trade and Investment Framework Agreement with ASEAN.

But most of our efforts are focused on an aggressive bilateral agenda. We believe this approach will accomplish the most, in light of our Congressional requirements, the different levels of development in the region, and the needs of U.S. companies for genuine market access that goes beyond just tariff reductions to include non-tariff measures like IPR, remedies for investment disputes, trade facilitation, transparency, and other barriers that plague many of the markets in SE Asia.

This approach is working for U.S. companies. We are increasing our exports and are opening the markets that matter most to our exporters.

If you were to take all of our current FTA partners, while they may represent only 14 percent of the world economy, they buy about 50 percent of U.S. goods exports and are about the size of our third largest market.

And if you look at the exports of our FTA partners, they are growing at a clip of about

twice as fast as our exports to the rest of the world.

We have five FTAs in the Asia-Pacific region which we have recently negotiated or are about to negotiate. When all five are complete, Oregon companies will have better access to a \$2 trillion market, and the sixth largest market worldwide.

Our agreement with Singapore in 2003 was one of the first FTAs President Bush announced under Trade Promotion Authority and the first FTA between the U.S. and an Asian country.

Since we implemented the agreement, U.S. exports have increased almost 25 percent and our trade surplus with Singapore has tripled. Most of those increases have come in sectors where Oregon companies are globally competitive, like info technology equipment and chemicals.

Singapore, by the way, at our urging, has developed one of the strongest intellectual property rights regimes in Asia. Over the last 2 years they have even gone beyond their FTA commitments, amending their laws in all IPR areas.

Based on those amendments, just last month Singapore's courts imposed its first fine (of about \$20,000) on a copyright-infringing design firm after police discovered illegal installations of Microsoft, Adobe, and Autodesk software.

Our FTA with Australia was completed 1 year after Singapore's. We have referred to it as "the manufacturing FTA" because 99 percent of our manufactured goods exports gained immediate duty free access. All U.S. agricultural exports received immediate duty-free treatment as well.

One year later we can already see the benefits. U.S. exports are already up 10 percent; U.S. agriculture exports are at record levels, and when the data comes in we expect to see gains in services as well.

Let me turn to our ongoing FTA negotiations in the region. First, regarding Thailand, we have had six rounds of FTA negotiations, and have made progress in a number of areas.

However as many of you know, this February the Thais called for snap elections in April. Since then, the Thai government has had no mandate to negotiate and our negotiations have been on hold.

Two weeks ago, the Thai courts invalidated the results of the April elections and new elections will now be held, probably this Fall. Once a new government is in place, we will determine, in consultation with the Thai government, where we go from there.

But our negotiations with Malaysia are poised to begin in three weeks in Penang. This agreement holds particular promise for Oregon companies because you are the third largest exporter to Malaysia, beating out Washington who comes in at a mere 12th.

Few people realize we export more to Malaysia than we do to India, Russia, Chile, Singapore, Brazil or Thailand. Malaysia is our tenth largest trading partner, with \$44 billion in two-way trade, and a consistently strong growth rate averaging about 5 percent for the last decade.

Two-thirds of our trade with Malaysia is in electronics and high-tech products, and is tied to a number of U.S. company supply chains, which may explain Oregon's interest. Financial services and autos, where entry barriers are high, will also likely benefit from an FTA.

We will also begin our negotiations with Korea next month. This will be a huge opportunity for U.S. companies, as the most commercially significant bilateral free trade agreement launched by the U.S. since NAFTA 15 years ago.

Korea is the third largest market in Asia, after China and Japan, and the world's tenth

largest economy. Like Malaysia, it has consistently high growth of about 5 percent a year over the last 10 years. It is a high-income economy with per capita income about \$20,000/year.

And it is a major world trader—the world's seventh largest goods and services exporter. We are already Korea's second largest trading partner.

But we are under no illusions about the challenge ahead. As with Malaysia, we have about a year to complete the agreement, which will be no small feat in light of the size of the Korean economy and the number of non-tariff measures unique to Korea. But because of the extensive preparatory work that was done and the political commitment on both sides, we believe it is achievable.

We also have an active bilateral agenda that's distinct from our FTA negotiations.

At about the same time we were concluding the Singapore FTA, President Bush announced the Enterprise for ASEAN Initiative in 2002. This is really the strategic framework for our trade relationship with the ASEAN countries.

It's a vision for a network of FTAs with those ASEAN economies that have demonstrated an ability to resolve bilateral trade issues, build strong support in the U.S. business community and in the Congress, and are ready to meet our comprehensive FTA commitments.

TIFAs—Trade and Investment Framework Agreements—are really just a fancy acronym for an ongoing trade dialogue. TIFAs are one of many possible bilateral vehicles that can work to take a trade relationship to the next level.

The point is that we are broadening and deepening our trade relationships throughout the region, and the shape that takes for each country depends on each country. Indeed, precisely because the region is so dynamic, there is no "one size fits all" for trade agreements here.

We have TIFAs with 7 countries in Asia.

Our TIFA discussions with the Philippines and Indonesia are great examples of the breadth of issues that can be covered.

The Philippines have lifted its ban on U.S. beef, opened its market to U.S. poultry and modified their decision to increase auto tariffs. There have also been major accomplishments on IPR, including stronger legislation and increased coordination among IP agencies.

Indonesia's Trade Minister Pangestu was just in town in March for TIFA discussions. She and Ambassador Portman announced a customs cooperation agreement and an MOU on textiles. They also announced their intention to negotiate a bilateral investment treaty and the first agreement ever on illegal logging and illegal trade in endangered species.

As a major exporter of forest products that compete with illegal logs, this should be of interest to Oregon. We hope the agreement will be a model for other countries who have an interest in protecting their land and sensitive habitats from illegal logging, while making sure they have access to legally produced timber.

We are particularly excited about the agreement in principal we reached with Vietnam May 14 on bilateral market access that will pave the way for Vietnam to enter the WTO.

This is a major accomplishment, considering that it wasn't that long ago—just a little more than a decade—that France was Vietnam's major trading partner and Vietnam was a state-controlled economy.

Now the U.S. is Vietnam's major partner and it's clear Vietnam recognizes its future is tied to the global economy, through broad-based economic reform.

You can see this in the stats: its growth rate last year alone was 8.4 percent, the fastest in Southeast Asia. Its imports have grown dramatically. Last year our exports to Vietnam were up 24 percent. Two-way trade with the U.S. has grown to more than \$8 billion, which is an increase of more than 400 percent since 2001.

Our bilateral agreement will result in real market access for U.S. companies when Vietnam accedes to the WTO.

About 94% of Vietnam's imports from the United States will face duties of less than 15%. Major U.S. exports like construction equipment, pharmaceuticals and aircraft will face duties of less than 5%.

Vietnam will join the Information Technology Agreement, implement low duties on nearly all medical equipment and to harmonize its chemicals tariffs.

About three-fourths of U.S. agricultural exports to Vietnam will face duties of less than 15%. And, Vietnam will open up telecom, distribution, financial, insurance and energy services to foreign participation.

The next step is for Congress to grant Vietnam Permanent Normal Trade Relations (PNTR), so that U.S. companies can take advantage of all of the benefits I've just described. We believe there is bipartisan support for PNTR, and are consulting with the Hill to highlight the benefits of the agreement.

Last but certainly not least, let me say a few words about Japan and China.

Japan of course is our 4th largest trading partner. And the question that is always posed is why aren't we negotiating an FTA with Japan? And the answer is, as with all of our FTAs, we always seek a fully comprehensive agreement that covers all industry sectors, including agriculture. And the reality is that Japan is not yet interested in negotiating this kind of fully comprehensive agreement.

That said, Japan certainly is one of our most important trade relationships. We already have an advanced approach to working with Japan, under our Joint Economic Partnership for Growth, which includes work across a number of important areas—including regulatory reform, financial services, express delivery and investment.

And we are looking at new ways to integrate our markets more, particularly in the area of IPR, both through APEC and bilaterally.

And then there is China. Thirty years ago China accounted for less than one percent of the world's economy. Today, it is four percent of global economic activity, with almost \$1 trillion in foreign trade annually, one third of which is with the U.S.

It is one of the world's fastest growing economies, with almost 10 percent growth in 2005, the third largest economy in the world in terms of purchasing power, and our second largest trading partner.

What is often overlooked in our relationship with China is the opportunity—the fact that it is our fastest growing export market and that U.S. companies are doing quite well there.

Exports to China have increased at a clip of about 20 percent a year for the past five years. What's even more impressive is that in the first 3 months of this year we almost doubled that rate, with our exports increasing 39%, 2 times faster than our exports to Japan and more than double the growth rate of U.S. imports from China during the same period.

And, China is not a market just for large, sophisticated companies. The number of small and medium-sized enterprises (SMEs) exporting to China rose faster than to any other major market in the last ten years, with the total number of firms exporting to China quadrupling.

But as with any complex relationship, there are challenges. In February, USTR unveiled a top-to-bottom review which concluded that, while the U.S. has clearly derived substantial benefits from U.S.-China trade, the relationship has not been sufficiently balanced.

We are entering a new phase in our relationship with China. We are treating it as a mature trading partner and drawing upon the full set of tools available to us to make sure China complies with its commitments.

You may have noticed that we were just joined by Canada and the EU in bringing a case to the WTO over China's unfair barriers to imported auto parts. Of particular concern has been its WTO commitment to enforce intellectual property rights.

We've had two recent opportunities to strengthen this relationship. The Joint Commission on Commerce and Trade, or JCCT, chaired by the Secretary of Commerce and the USTR, met in April as it does each year to discuss our bilateral trade agenda. And then there was President Hu's visit to see President Bush ten days later.

At the JCCT, the Chinese made a number of commitments to strengthen their enforcement of intellectual property, resume trade in U.S. beef, improve access to China's telecom market, sign the WTO government procurement code and take steps on transparency and export controls.

During his remarks on the South lawn, (just before the Falun Gong protester made her remarks, President Hu reiterated the key commitments China made during the JCCT, such as boosting domestic demand and increasing imports, improving market access and strengthening intellectual property protection.

And President Bush impressed upon Vice Premier Wu Yi that the value of these commitments was in the follow-through. We are currently working with our Chinese counterparts to turn these commitments into reality.

So we believe our relationship with China is on track.

To sum up, there are really just three points.

First, the transformation of the Asia-Pacific region from a center of low-cost manufacturing to what has become the growth engine for the world economy has been truly remarkable;

Second, we "get" at USTR that for Oregon's companies—and all U.S. companies—to stay innovative and globally competitive, they have to be integrated into the fabric of the Asia-Pacific;

And third, we have a strategy to do just that, one that contemplates the economic diversity of the region and employs a variety of tools matched to the potential, capacity and willingness of our trading partners.

Thank you.

#### ENRICHED URANIUM

Mr. VOINOVICH. Mr. President, last year after many years of effort, the Congress finally passed a bipartisan energy bill, the Energy Policy Act, which I was very pleased to work on and support. I believe, as I know many of my colleagues believe, that abundant, stable and affordable energy is one of the most fundamental challenges the United States faces in terms of job creation and our ability to compete in the global marketplace.

In order to best meet these challenges, I believe we need to develop and nurture all forms of energy—including

coal, oil, natural gas, renewables and clean, safe nuclear energy. In doing so, we need to promote energy diversity and conservation.

I commend the Chairman DOMENICI and Ranking Member BINGAMAN of the Senate Energy Committee for their outstanding work on the bill. In particular, I applaud their work in promoting new nuclear generation, and in fact helping to launch a nuclear renaissance in the United States.

According to the Energy Committee, the bill will have a dramatic effect:

Because of the provisions in the energy bill, including the loan guarantee authority, the production tax credits, and the insurance protection against licensing delays and litigation, electricity generating companies and consortiums across the United States are preparing applications for permission to build up to 25 new nuclear power plants.

The committee further states that if all 25 plants are built: they would generate between 20,000–25,000 megawatts of new electricity, enough to power 15 million households; they would create between 40,000 and 45,000 construction jobs; and they would create approximately 10,000 high paying, high-tech plant operation jobs.

As my colleagues also know, one of our often stated but not yet achieved priorities is to foster energy independence. I must point out to my colleagues that at present our country is threatened not only by our current dependence on foreign oil, but also by a possible future dependence on Russian uranium needed to fuel U.S. nuclear reactors.

Earlier this year, when President Bush traveled to Russia for the G8 summit, I was pleased to join in a letter led by Senators DOMENICI, BINGAMAN and DEWINE that expressed our concern about further expansion of Russian uranium into the domestic marketplace. We wrote of our concern that any changes proposed in either the Highly Enriched Uranium, HEU, Agreement or the Suspension Agreement would have the potential of making the U.S. more dependent on foreign sources of nuclear fuel at a time when domestic sources are being developed. Further, the letter stated that additional Russian access to the U.S. market at this time is likely to result in market destabilization potentially jeopardizing resurgence of the nuclear-related industry.

Frankly, I am concerned not only based on our goal being secure in our energy needs, but because of concerns regarding our national security. Russia is the largest single supplier of uranium enrichment services to U.S. utilities, providing 45 percent of the domestic market.

Unfortunately, a recent decision of the U.S. Court of Appeals for the Federal Circuit has created a possible loophole in U.S. antidumping law that could further expose the U.S. to a greater reliance on Russian uranium. This decision is important because the United States government is currently

engaged in negotiations with Russia over possible changes to the U.S.-Russian Suspension Agreement, with critical meetings to take place this month and in January.

Unfortunately, this possible loophole may compromise the administration's negotiating position because Russia now believes it can simply terminate, rather than renegotiate, this agreement, and subsequently exploit this possible loophole to avoid any dumping liability on its low enrichment uranium exports. Under this decision, the Russians can designate their uranium fuel as a "service" and bypass the U.S. trade restrictions that are in place to regulate the import of "goods".

I had planned to offer a narrow amendment expressing concern over possible Russian plans to export more uranium and to support maintaining the existing Suspension Agreement and HEU Agreement between the United States and Russia. In fact, I have a communication from the National Security Council that states the administration's support for language similar to the amendment I had drafted.

The basis for my concerns for our national security is this: should the Russians back out of the Suspension Agreement in an effort to obtain direct access to the U.S. nuclear fuel market, this could undermine and disrupt the HEU Agreement. The bottom line is the Suspension Agreement and the HEU Agreement have a direct relationship. It is clear to this Senator that changes to the Suspension Agreement would have significant consequences to the HEU Agreement, and there is no doubt that ensuring uninterrupted execution of the HEU Agreement is absolutely in the U.S. national security and energy security interests.

That being said, I understand there is concern with addressing the issue at this time, and I have decided to withhold further action. While I am disappointed that there is not enough time in this Congress to deal with this important issue, it is my hope that this situation can be quickly addressed in the 110th Congress.

(At the request of Mr. ALLEN, the following statements were ordered to be printed in the RECORD.)

#### VOTE EXPLANATION

• Mr. WARNER. Mr. President, rollcall vote No. 275 was in reference to Executive Calendar No. 924, the nomination of Kent Jordan to be a U.S. Circuit Court Judge for the Third Circuit. I had to be necessarily absent from this vote so that I could attend and speak to an international conference in England sponsored by the Ditchley Foundation to discuss the steps required to eradicate worldwide terrorism. Had I been able to vote, I would have voted for cloture on the nomination.

Mr. President, I had to be necessarily absent from votes today so that I could attend and speak to an international conference in England sponsored by the

Ditchley Foundation to discuss the steps required to eradicate worldwide terrorism. Had I been able to vote on the motion to invoke cloture on the tax extenders package, I would have voted in favor of it.

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CAPTAIN JOHN SMITH CHESAPEAKE NATIONAL HISTORIC TRAIL

• Mr. WARNER. Mr. President, I speak in support of legislation that passed the Senate unanimously last evening to establish the CAPT John Smith Chesapeake National Historic Trail.

This House legislation, championed by my Virginia colleague, Congresswoman JO ANN DAVIS, and supported by many in the Chesapeake Bay watershed, is the companion to S.2568, introduced by Senators SARBANES, ALLEN, MIKULSKI, CARPER, BIDEN, SANTORUM, SPECTER, and myself. It establishes the first all-water trail in the National Park Service trail system. This trail commemorates Captain John Smith's 2,300-mile voyages to explore the Chesapeake Bay and its tributaries in 1607–1609, and will become an important component of our national ceremonies next year to mark the 400th anniversary of the establishment of Jamestown in 1607.

Events to commemorate the 400th anniversary of Jamestown, the first permanent English settlement in America, will remind Americans that Jamestown was the birthplace of representative democracy, religious freedom, free enterprise, and as distinguished by the voyages of John Smith, the spirit of exploration. The cornerstone of this year-long commemoration is to tell the complete story of the convergence of three cultures at Jamestown between Europeans, Native Americans, and African Americans.

Central to understanding the first encounters between the English and Virginia native tribes, and the bounty of the bay that sustained the early settlers are John Smith's diaries. It is those diaries that give a first-hand account of the interaction of the English with Native American tribes throughout the bay during Smith's journeys. Captain Smith also wrote in vivid detail about the living resources of the bay, the abundance of shellfish, finfish, and other species, as his small group traveled in their 28-foot shallop.

Many people and organizations deserve credit for their work to advance the concept of a national water trail. Principal among these are Patrick Noonan, chairman emeritus of the Conservation Fund, and Gilbert Grosvenor, chairman of the board of the National Geographic Society. They had the vision to see that a new national trail to mark John Smith's travels of the Chesapeake bay would foster renewed interest in early colonial history, highlight the importance of geography and the bay's natural resources in sustaining life, broaden our understanding of the contributions of Native American tribes, stimulate heritage tourism, and expand educational efforts to restore the Bay's ecosystem.

The Conservation Fund and the National Geographic Society's steadfast support, and dedication of resources to this effort created a partnership that ensured our success. I speak on behalf of all Virginians, and lovers of the bay to say a warm and heartfelt thank you.

I also thank my colleagues for their support of this legislation, and extend my personal appreciation to my friend and colleague, Senator SARBANES, for his leadership on this issue and for the many courtesies he has extended to me over the years. He has been an effective working partner over the years as we have worked on issues important to the Metropolitan Washington region.

As America prepares for the 400th anniversary of Jamestown, this new national trail will connect Americans to one of the earliest chapters of our heritage, allowing us to retrace the paddle strokes and footsteps of CAPT John Smith, to relive what he experienced some 400 years ago, and to give us a new avenue to enjoy and preserve the Bay.●

#### RESIGNATION OF AMBASSADOR JOHN BOLTON

Mr. BUNNING. Mr. President, I speak today on the resignation of Ambassador John Bolton from the position of Permanent Representative of the United States to the United Nations.

I am very disappointed that a handful of my colleagues prevented Ambassador Bolton from receiving the up-or-down vote that he deserved in the Senate. This comes at a critical time in our Nation's foreign policy.

His no-nonsense diplomacy was a welcome change at the United Nations at a time when the organization found itself rife with corruption.

During his time at the United Nations he successfully led negotiations that resulted in unanimous Security Council resolutions regarding North Korea's military and nuclear activities. He built consensus among our allies on the need for Iran to suspend the enrichment and reprocessing of uranium. In addition, his efforts to promote the cause of peace in Darfur resulted in a peacekeeping commitment by the United Nations.

I wish Ambassador Bolton well in his future endeavors and thank him for his service at the United Nations. His job was not an easy one, but he carried it out with a unique grace and candor that served our country well. He will be missed.

#### TRIBUTE TO HANNAH TETER

Mr. LEAHY. Mr. President, I would like to recognize the achievements of an outstanding and accomplished young Vermonter. Last February, Hannah Teter of Belmont made her family, her friends, and her fellow Vermonters proud as she won the Olympic gold medal in the women's half pipe event in Turin, Italy. While this accomplishment alone deserves congratulations, Hannah has, perhaps more impressively, reached beyond her athletic success and used her national—and international—recognition to forge one of the most creative charitable endeavors I have seen in quite some time.

Just 19 years old, Hannah has enjoyed immense success on the international snowboarding circuit, winning nine titles and medals in the last 2 years alone. In the summer of 2005, ESPN recognized her with an ESPY Award for Excellence in Sports Performance. Realizing how blessed she was with the opportunities that gave her the chance to make her mark in snowboarding, Hannah was inspired to give something back. She has seized this opportunity to demonstrate to other young people that they have the power to make a difference.

Upon her return from Turin earlier this year, Hannah enjoyed the limelight that her Olympic successes brought her. But it wasn't long before her altruism opened the door to a creative way to help others to benefit from her success. Raised in a family where maple syrup production was an annual event, Hannah drew on her childhood experiences and, together with her mother, conceived "Hannah's Gold." The bottles of maple syrup, produced on a neighbor's farm, are sold to benefit World Vision, a charitable organization that provides aid to struggling people in Africa. Proceeds from each bottle of syrup will go toward alleviating hunger and the AIDS crisis in impoverished areas.

Hannah's efforts are just one example of the long legacy of service and charity in which we Vermonters take so much pride. She is truly an example to the many young people who look at her achievements with dreams of their own.

The Boston Globe recently published a superb account of Hannah's story, "Teter's Syrupy Story is Worth Telling," profiling Hannah and her charitable venture. I ask unanimous consent that it be printed in the RECORD.

The PRESIDING OFFICER. There being no objection, the material was ordered to be printed in the RECORD.

[The Boston Globe, Oct. 26, 2006]

TETER'S SYRUPY STORY IS WORTH TELLING  
(By Bob Duffy, Globe Staff)

BELMONT, VT.—At the crest of a spiraling dirt road, fronting the private pond and the greenhouse attached to the small wooden home, on the outskirts of this splotch of a village amid the amphitheater of the Green Mountains—at the peak of her universe—Hannah Teter stands in the ramshackle wooden shed and explains how you make really good maple syrup.

You collect enough logs to suffocate a room, like the one behind the elongated brick-and-steel oven she's pointing to. You jam the wood under the oven until you have a small inferno.

You let the sap from the maples creep agonizingly along a tubular labyrinth—you do this for hours upon hours—until it achieves a viscous state.

You fill bucket after bucket with it. You dump each bucket into a huge vat on the bed of a truck. You drive the load to the processing plant.

Then you pour it all over the world.

Granted, the standard recipe doesn't include this last ingredient. But Teter likes to think big. She's in a position to, as she has been since she won the Olympic halfpipe snowboarding gold medal at Turin in February.

Standing atop the podium, she was transported to another perch—the large rock in the field at the bottom of her street, where she used to sit and muse.

"I was doing all this traveling for snowboarding then," she says. "I'd think about how much I was doing, how lucky and blessed I was, and I wanted to reach back, give something back."

In the hubbub of triumph, she found an Olympic torch of inspiration.

"The fire was still burning," says Teter. "I thought, 'This is my big chance to do something to help people.'"

It was still a vague notion. Teter wanted something special to express her charitable inclinations, but she had no clue about what it should be. She turned to her mother, Pat, whose brainstorm became Hannah's Gold.

Hannah's Gold is marketing metallurgy. Its intent is to provide nourishment in the truest sense. The proceeds from each \$15 bottle of Vermont maple syrup, produced by Mapleside Manufacturing, go to the charitable organization World Vision to alleviate the hunger and AIDS crises in Africa's most impoverished towns.

It's personal. It's indigenous. It's pure, well, Hannah.

"Maple syrup made me what I am today," she says.

All right, so it isn't actually snowboarding's answer to Popeye's spinach. Give the kid a break; she's only 19. And maple syrup sweetens an abundance of her childhood memories.

Out in the shed, Hannah and some combination of her four brothers—Amen, Abram, Elijah, and Josh—would sit transfixed on a discarded truck seat overlooking the oven where their father, Jeff, made syrup every spring. He'd let them pour the buckets into the vat. And after they'd driven it around town for processing, she couldn't wait to eat it. Before she got into the house, if necessary.

"Snow syrup," says Teter, her eyes sparkling at the recollection. "Nothing like it."

Such was the flavor of her youth on this 10-acre plot—simple, ineffable pleasures. With an extended family that she estimates includes "about 50 cousins," she'd swim and canoe and skate on the pond. She'd skateboard on a homemade ramp. She'd play volleyball at the net that stood in the side yard. She'd jump from an upstairs bedroom window onto a trampoline in front of the house—when her parents were away, of course. And after she became a globetrotting snowboarding prodigy, following her apprenticeship at the local ski area, Okemo Mountain, she'd miss all that.

"Not being here for maple syrup season," says Teter, "is like missing Christmas."

Now she's trying to turn maple syrup season into Christmas.

"I wondered where the money would help the most," says Teter. "I thought of Africa. I read up all I could on it. I read about the AIDS and the hunger and I thought this would be the best place to start."

"Start" is the operative word. Hannah's Gold has raised only about \$5,000 so far, but it was launched just a couple of months ago, and Teter's grasp is of a much grander scale. She'll appear on Jimmy Kimmel's late-night TV show Dec. 15 to promote Hannah's Gold. She has agreements from Okemo and Burton Snowboards to donate \$1 each per bottle of Hannah's Gold sold.

This is only the ground floor, anyway. Teter now lives in the limelight; she's based in South Lake Tahoe, Calif., but most of the time she's ordering room service on a transcontinental whirlwind on behalf of sponsors Motorola, Burton, and Mountain Dew. "They keep me pretty busy," she says.

But she wants to do the majority of her cashing in for charity.

"People know me as a snowboarder," she says, "but I want to branch out to different avenues, really reach out and raise money. Hannah's Gold is the first step. I plan to do more, keep building." The ideas are like mountain snow right now, more kinetic rush than specifically targeted, but even as a novice fund-raiser, Teter intends to be more than a mouthpiece.

"I plan to go over to Africa soon to see where and how the money is being spent," she says. "I don't just want to lend my name to these projects."

No matter how modest a start her altruism is off to, Teter won't be shortchanged on enthusiasm and optimism.

"Hannah's Gold has only been out so long," she says. "It's really flying. It's going uphill, the way I go in snowboarding. I hope it goes with me. No, I know it will."

#### A TRIBUTE TO ANTHONY J. ZAGAMI

Mr. LEAHY. Mr. President, on January 3, 2007, a longtime employee of the Congress and the Legislative Branch will retire from public service. After 40 years of service, Anthony J. "Tony" Zagami will depart as the longest serving general counsel in the history of the U.S. Government Printing Office.

Tony Zagami began his career as a young Senate Page in the mid-1960s. I first met him during my first term in the Senate representing the citizens of Vermont. At that time, Tony was working in the Senate Democratic cloakroom while completing law school. He spent a total of 25 years in various positions on Capitol Hill before leaving in 1990 to become the general

counsel for GPO, the agency responsible for printing and distributing the CONGRESSIONAL RECORD and almost all other Government publications.

Years ago, my wife Marcelle and I invited Tony over for an evening at our house in McLean. Also joining us was Henry Chapin, who gave us a performance that showed us why he is known as a great balladeer. I will always remember that night of music, laughter, and friends fondly.

Throughout his career both here on the Hill and later with GPO, Tony was known for his dedication and hard work on behalf of the American people. He leaves with a lengthy and very distinguished record of public service. I thank my friend Tony Zagami for that service, and Marcelle and I wish him well as he departs to begin a new chapter in his life.

Mr. KENNEDY. Mr. President, at the end of the year, a longtime public servant who is a former congressional staff member will retire after 40 years of distinguished Government service to the Nation. Since 1990, Anthony J. Zagami has been general counsel of the Government Printing Office, the longest serving general counsel in the agency's history, and I welcome this opportunity to commend him for his long and outstanding career.

Tony has been general counsel at GPO for the past 16 years. Before that, he had worked ably with us in a variety of positions in the Senate. I first met him in the 1970s, when he was an impressive young aide in our Senate Democratic cloakroom.

At the time, Tony was also earning his law degree from George Mason University School of Law in Arlington, and his strong commitment to public service impressed us all.

He later became general counsel of the Congressional Joint Committee on Printing, our oversight committee for GPO, and he served there for 9 years. When he moved to GPO in 1990, Tony became an essential part of the ongoing effort to guide the agency in the digital age.

I have enjoyed working with Tony very much over the years, and I have always had great respect for his ability and dedication. On the occasion of his retirement, I thank Tony for all he has done so well, and I extend my best wishes to him and to his family for the years ahead.

#### SERGEANT FIRST CLASS ROBERT LEE "BOBBY" HOLLAR, JR. POST OFFICE BUILDING

Mr. ISAKSON. Mr. President, today I pay tribute to SFC Robert Lee "Bobby" Hollar, Jr. Sergeant First Class Hollar was an exemplary soldier, respected U.S. Postal employee, and a loving family man.

Before deploying for Iraq, Sergeant First Class Hollar dropped by Crescent Elementary School in Griffin, GA, to visit a class of students. In the classroom, Sergeant First Class Hollar

fielded questions about where he was headed, what he would be doing there, and when he would be coming home. He encouraged the students to write and promised he would do the same.

On September 1, 2005, on a road south of Baghdad, an IED ended the life of Sergeant First Class Hollar. As word of his death reached the classroom where he had stood just months before, the children began to cry. You see, Sergeant First Class Hollar taught them something else: he taught them that our freedom is not free.

This week, the Senate passed S. 4050, a bill naming the post office in Thomaston, GA, as the Sergeant First Class Robert Lee "Bobby" Hollar, Jr. Post Office Building. For the children at Crescent Elementary School, this building will serve as a lasting memory of their pen pal and hero. For the rest of us, this building will serve as a reminder that our freedom is not free.

In closing, I would like to thank the numerous people in Georgia who helped to make this possible as well as the U.S. Postal Service and my fellow Senators.

#### INDIAN TRUST REFORM ACT

• Mr. MCCAIN: Mr. President, as chairman of the Committee on Indian Affairs, I rise today to speak in vigorous support of S.1439, the Indian Trust Reform Act of 2005, a bill I introduced in July 2005, with Senator DORGAN as an original co-sponsor, to address a broad range of Indian trust asset issues and trust management policies and practices. As introduced, this bill was intended only as a starting point for an extended dialogue with interested parties in Indian country and in the Government that would lead us, eventually, to legislation that brings real and lasting improvements in the way Indian trust assets are managed and that resolves the 10-year old class action lawsuit against the United States known as Cobell v. Kempthorne. I want to begin by extending my thanks and great appreciation to Senator DORGAN, who is vice-chairman of the committee and will soon be its chairman in the 110th Congress, for the extraordinary, tireless effort that he and his staff have made in working on this bill over the course of the past 2 years. In accordance with a long-standing tradition of bipartisanship within the Committee on Indian Affairs, Senator DORGAN and his staff have worked hand-in-hand with me and my staff in our attempt to reform the way in which Indian trust lands and resources are managed and to settle the Cobell lawsuit.

By no means did trust reform begin with this bill. I myself have introduced similar legislation in prior Congresses, including S. 1459 in the 108th Congress; in 2004 the Congress enacted the Indian Probate Reform Act, which brought significant reforms to the laws applicable to the probate of individual Indian trust and restricted land; and 10 years before that the American Indian Trust



Fund Management Reform Act of 1994 was enacted into law, which, among other things, created the Office of the Special Trustee for American Indians. While I truly believe that as a result of these and other enactments, and reform initiatives within the Department of the Interior—in part in response to court orders in the Cobell case—there have been improvements in at least some areas of trust management, we still have a very long way to go before the business of Indian trust reform is complete.

I will not even try to recount here the difficult history of the relationship between the United States and its native peoples. But I am pleased to say that the past 25 years have brought significant advancements in the lives of many Indian people as a result of better access to education, health care and housing, and because of economic development in some parts of Indian Country. However, there are still many unacceptable disparities between conditions in many Indian communities and those of non-Indian communities in this country. S. 1439 represents an attempt to address one particular component that affects the economic well-being of many Indian people: the way in which Indian trust and restricted assets—land, minerals, water, timber, crops, and the revenues derived from these resources—are managed by the United States.

The performance of the United States over the past 125 years in its capacity as trustee and manager of Indian trust and restricted lands is not something to be proud of. The policy of allotting Indian tribal lands, which had become the general Federal Indian policy in the 1880s, was one of several federal “experiments” in Indian matters that have had regrettable results both for the Indian tribes and for the Government. This policy of the 19th Century has come back to haunt us now in the form of fractionated ownership of allotted lands—where some parcels of land are owned by dozens, often hundreds and in some cases even over a thousand different individual Indian owners. This fractionation of ownership has led to a proliferation of individual Indian money accounts, “IIM accounts”, which now number in the hundreds of thousands of separate accounts and many of which have very small balances and annual income, all of which the Federal Government has a trust obligation to track and manage—at considerable expense.

The staggering number of tiny fractionated interests—along with decades of mismanagement on the part of Government officials—contributed to the conditions that led to the filing of the Cobell class action here in the District of Columbia. A lot has happened in that litigation since it was filed 10 years ago, much of it reported in newspapers across the country, but I think it is fair to say that one thing the case has shown is that the United States has not lived up to its duty as a fidu-

ciary to the thousands of Indian beneficiaries of trust lands and funds.

Between 1993 and 2006, the Committee on Indian Affairs has held at least 17 hearings on the matter of Indian trust reform or reorganization of the Bureau of Indian Affairs. In 1994, Congress passed into law the American Indian Trust Fund Management Reform Act, 25 U.S.C. §4001, et seq., to reform the management of Indian assets, accounts, and resources held in trust and managed by the United States. The 1994 Act was not the final word on trust reform, even in the limited context of Indian trust funds management. Two years after that Act was passed, a class action based in part on the requirements of the Act was filed in the United States District Court for the District of Columbia: the case of Cobell v. Babbitt—redesignated Cobell v. Norton with the appointment of Gale Norton as Secretary of Interior, and again Cobell v. Kempthorne with the appointment of Dirk Kempthorne as Secretary.

In November 2001, in response to the Cobell litigation, the Department of Interior submitted a reprogramming request to the Senate and House Appropriations Subcommittees on Interior and Related Agencies to establish a new “Bureau of Indian Trust Asset Management”, BITAM, within the Department to be administered by a new appointed official, an “Assistant Secretary—Indian Trust Asset Management.”

The BITAM proposal was very poorly received by Indian country, and soon thereafter the Senate Appropriations Subcommittee on Interior and Related Agencies asked the Department to re-submit its reprogramming request at a later date pending further consultation and further review of the management and organization of the Department’s trust program.

Over the course of 2002, the Department convened and participated in a series of consultations and other meetings with Tribal officials and representatives across the country to discuss Indian trust asset management and reform. The principal mechanism for this consultation was a “Joint Tribal Leader/Department of Interior Task Force on Trust Reform” composed of Tribal leaders from around the country and Department officials. The joint task force reviewed and documented trust asset management functions and processes at all levels within the Bureau, and eventually identified numerous features of the Bureau’s trust system and organization that required reform. The joint task force also studied several restructuring proposals developed by Indian tribes around the country.

Ultimately, the joint task force reached an agreement in principle on a restructuring proposal that would create a new position of Under Secretary for Indian Affairs. The Under Secretary would report directly to the Secretary of Interior and have authority over all

aspects of Indian affairs within the Department, including the management of tribal and individual Indian trust assets, including both financial and natural resource trust assets. Under this proposal, the Office of the Special Trustee would eventually be phased out. However, although Tribal leaders and Department officials on the task force also reached agreement on other significant matters relating to trust reform and restructuring, they were unable to agree on certain key elements of the legislative proposal. In October of 2002, the joint task force was disbanded.

Mr. President, I wish I could say that our efforts in the 109th Congress bridged all of the gaps between the Government, the tribes and individual Indians, but I cannot. That does not mean that we did not make significant progress. In the course of the past 18 to 20 months all parties have acquired a much better understanding of the issues and of each other’s positions. The Committee and its staff have also acquired a better understanding and appreciation of the issues as well. Again, I want to thank Senator DORGAN for his insights, efforts, and commitment of time and staff in this truly bi-partisan effort. The majority and minority staff of the Committee on Indian Affairs met extensively with representatives of Indian tribes, tribal organizations and individual Indian organizations in an effort to get a solid understanding of what Indian country wants to get out of trust reform. The staff of both sides of the committee also met and conferred extensively with various components of the administration and representatives of the plaintiffs in the Cobell case to discuss S. 1439 and the settlement of claims in the lawsuit. I know this outreach and the information it produced will be extremely useful to this body as the Indian trust reform initiative goes forward in the 110th Congress.

One significant outcome of our efforts during this Congress is the fact that the administration made a counter-proposal in October of this year which spells out its views of what should be done to reform the management of Indian trust assets, and I am submitting a summary of that proposal along with this statement. Their proposal has four major components: consolidation of ownership of fractionated tracts within the next 10 years; a transition to beneficiary-managed ownership of trust lands within the next 10 years; resolution of tribal trust claims—in addition to individual Indian trust claims; and some limitations on the liability of the Government for claims that may arise during and after the 10 year transition period to a system of beneficiary management.

Not surprisingly, the reaction of Indian country to the administration’s proposal was, for the most part, quite negative. Much of the opposition focused on the timing of the proposal: it

was made with only weeks of legislative days left in our calendar, not nearly enough time to consider, debate or even understand the far-reaching implications of the administration's ideas.

On the other hand, while many tribes and individuals criticized the proposal taken as a whole, many were not completely opposed to all aspects of the proposal and, indeed, some even agreed with certain aspects of the administration's ideas. For example, there was widespread acknowledgment that fractionated ownership of individual Indian lands has been a real, ever-worsening problem that has plagued the system for many decades—one that Indian country must confront and deal with now and not later—and that dealing with the problem will require solutions that are not altogether pleasant. And even though some commentators seemed to oppose any system of beneficiary-driven management decisions for trust lands, others recognized that the Indian tribes and Indian landowners can and will make better decisions regarding the use of their own lands than the Bureau of Indian Affairs if they are given the appropriate resources to do so. I am also submitting for the record a copy of a recent editorial that appeared in a widely read Indian periodical, *Indian Country Today*. The editorial suggests that certain aspects of the administration's proposals are in fact reasonable, including the idea that Indian beneficiaries will make good managers of their land, and it challenges Indian country to engage with the administration on its ideas and "come back with an improved set of proposals based on them" rather than just reject them out of hand.

So indeed, Mr. President, while I am disappointed that S. 1439 was not passed into law, I am also encouraged by the progress we have made in our understanding of trust management problems and in the willingness of the Indian tribes, individual Indians, representatives of the class action plaintiffs and the administration to engage in meaningful discussions on how to fix this system. I am hopeful that in the 110th Congress the Committee begins where we left off in this bill and that it will not shy away from the difficult issues of Indian trust reform.

Mr. President, I ask that the aforementioned documents be printed in the RECORD. The documents follow.

NEWLY PROPOSED PROVISIONS FOR SENATE  
BILL 1439 THE INDIAN TRUST REFORM ACT

Senate bill 1439, the Indian Trust Reform Act of 2005, would resolve the Cobell v. Kempthorne case and make reforms to the way the United States manages Indian trust funds and assets. The bill was introduced in July 2005 and Committee staffs have been meeting with representatives from the plaintiffs, the Administration, and Indian tribes to decide what changes, if any, should be made to the bill. This paper highlights several proposals that have come out of some of those discussions.

To gain support for a multi-billion dollar bill, it may be necessary to incorporate sig-

nificant changes to the management system for Indian trust assets. As proposed, these changes would not remove the trust status of Indian lands, but would reallocate significant decision-making authority and legal responsibility from the Federal government to the Indian tribes and individuals. The proposed changes are generally described below.

The Chair and Vice-Chair of the Committee have not approved these proposed changes to S. 1439, but have asked their respective staff to seek input from Indian Country before they make a decision on these proposals and how to proceed with the bill.

**Land fractionation—consolidate all 128,000 individual Indian allotments into ownership of no more than 10 individuals per tract of land within 10 years**

The highly fractionated nature of many individual Indian lands has made it difficult for the United States to manage these lands and the revenues generated from them. There are currently 128,000 individual Indian allotments and 3.6 million fractionated interests. One proposal to address this issue has been to develop aggressive mechanisms to consolidate all allotments into 10 or fewer owners for each tract of land within the next 10 years.

All land would remain in Indian title with individual Indian or tribal owners.

Consolidation would include voluntary and involuntary mechanisms, but large interest owners would have a first opportunity to buy out the smaller interest owners would have a first opportunity to buy out the smaller interest owners before an entire tract is put up for sale to either the tribe or a member of that tribe.

Consolidation of tracts with 100 or more owners would be prioritized.

Funding for the proposed consolidation mechanisms would be assured by inclusion in the funding levels of the bill.

**Beneficiary-managed trust—transition of all individual Indian and tribal land to a beneficiary-managed trust system within 10 years**

After fractionated lands are consolidated, it is proposed to convert the current management system for all individual Indian and tribal land into a new system within a 10 year timeframe. The lands would remain in trust and not be subject to taxation, but the individual or tribal owner of the lands would have most of the privileges and responsibilities of property management.

The landowners would make nearly all decisions on land use within certain broad parameters.

All revenues generated from the land would go directly to the landowners (direct pay).

The landowners would negotiate their own long-term leases and land use agreements, without Secretarial approval.

The BIA would provide "management" financial support and technical assistance during a transition period to assist owners in becoming efficient property owners and managers.

The federal government would remain responsible for: preventing involuntary alienation of land; approving transfers of land title; maintaining land title records; and probating trust estates.

**Resolution of tribal claims related to the mismanagement of trust funds, lands and resources**

In addition to resolving all individual Indian claims related to the United States' mismanagement of trust funds, lands and resources, it has been proposed to resolve all tribal claims for the same matters. Possible suggestions for addressing this issue include:

All mismanagement claims for tribal monies, lands, and resources would be resolved and settled.

A settlement fund would be established and each tribe would receive a distribution based on a formula that would take into account the amount of land a tribe owns and the amount of revenues that were generated from that land for a specified period of time.

All historical accounting claims against the United States would be settled.

Account balances for Indian trust accounts would be deemed accurate as of the date of passage of Senate bill 1439.

The bill would not settle takings claims for land or related resources, claims to establish the right to possess or the ownership of tribal land, or claims arising under Federal environmental laws.

**Limitation on liability of the United States during and after transition period**

In order to facilitate the proposed reforms, it has also been proposed that during the period of time for land consolidation and transition of the trust management system into a beneficiary-managed trust there would be some limitations on the liability of the United States in regard to the management of trust resources.

After the transition period, the Federal government would remain responsible for correcting errors, but without damage claims against the government for its residual responsibilities.

[From Washington Watch, Nov. 30, 2006]

TRUST FUNDS SETTLEMENT SHOULD NOT BE  
LEFT TO THE FOSSIL RECORD

The Individual Indian Money trust remains a troubled realm, and it is likely to stay that way well into the next Congress.

Indian country was right to reject the case settlement concepts offered by the administration. But as spelled out by the next Senate Committee on Indian Affairs chairman, Sen. Byron Dorgan, D-N.D., failure to resolve the IIM litigation "overhangs everything else" in federal Indian affairs, on the funding front above all.

That overhang, 10 years in the making, isn't likely to get any less severe under a Democratic Congress over the next couple of years. Another leading figure on the issue, Sen. John McCain, R-Ariz., has stated outright that he will not vote for a bill to settle the IIM litigation if it does not also settle as many subsidiary trust claims as may be possible. He wants a "whole" settlement, in contrast to an IIM-only settlement that would be considered "partial." As a Republican of high stock right now and a probable presidential candidate in 2008, McCain's views will take many lawmakers along with him.

So for now, any hope of an IIM-only, "partial" settlement is out.

So is any hope of the huge settlement described as fair by the IIM plaintiff class. Remember, the litigation itself is only about an accounting. When the frail pages of the lawsuit are found among other fossils many centuries from now, they may show that a court has "settled" the mismanaged accounts for a larger sum than the government will agree to, left to its own devices. But the government can litigate for decades yet at a cost still light-years from the settlement figure(s) the plaintiffs have initiated.

The starting figure of \$176 billion, though never actually sought, was off-putting; \$27.5 billion proved another non-starter; \$13 billion also struck the administration as unrealistic; \$8 billion to \$9 billion, considered a reasonable "rough justice" number by the SCIA, might have been reachable two years or so ago, but now the administration considers a much lower figure justice enough.

Nonetheless, according to Interior Secretary Dirk Kempthorne, it is willing to invest “billions” in a kind of omnibus bill on trust claims. The key verb is not “to settle” or “to reimburse” but “to invest,” and in the short term there is no getting around it.

Indian country should engage with the administration’s case settlement concepts, then, and come forward with an improved set of proposals based on them.

It’s a steep order, but the case settlement concepts do provide some footholds. For starters:

The administration foresees “voluntary and involuntary” mechanisms for consolidating fractionated lands. Given the history here, the concept of an involuntary taking of land to be consolidated is troublesome, to say the least. But assuming economic use is the goal of consolidation, there is no other way. Land tracts with hundreds of owners cannot be managed for profit, period. Consolidation that requires consent from all owners is impossible for many reasons. Tribes should be able to propose sensible limits on involuntary consolidation mechanisms that don’t also torpedo the purposes of consolidation.

The administration foresees a “beneficiary managed trust” that would grow the trust estate. This was dangerous at the time of the Dawes Severalty Act, a century and some years ago, but nowadays it simply isn’t a new concept. In fact, it’s a solid, tested concept that can help prosperity along by goading individuals and tribes toward the aggressive management of their own resources. After a 10-year period for technical assistance as financed in the law itself, individuals would manage their own lease property, with payments going direct to individuals instead of being lightened along the way by the government. The original trust funds reform law of 1994 foresaw every bit of that. But the government would still fulfill vital residual roles, maintaining the land as inalienably tribal land, in trust and tax-exempt, as well as probating estates, correcting errors in the accounts, transferring titles and keeping title records. A proposal like this should not be rejected with outrage, but embraced with care. Again, tribes can certainly offer proposals for the longer-term protection of their more vulnerable members.

Tribes have especially reviled the idea of limits on federal liability, should IIM beneficiaries choose to manage their own lands. But already, the U.S. Supreme Court has established limits on federal liability in cases where statutory language does not assign liability. Tribes should be willing to propose strictly limited statutory language that assigns certain modified federal liabilities, but without going so far as to convince McCain and company that the settlement is therefore “partial.”

Tribes also seem to despise the idea of an alteration in the trust relationship. But Elouise Cobell, lead plaintiff in the IIM case, suggests the same and then some every time she declares the IIM trust should be taken from Interior and placed in receivership. This could never be done because no bank could responsibly take on the liabilities, but if it were done it would profoundly alter the trust relationship. So let’s alter it already, not through receivership but by participating and directing. It really is too important to be left to lawyers and individuals.

Finally, tribes have objected to the idea that tribal claims should be included in any settlement that approaches the \$8 billion range. But the guessing here is that if tribes genuinely got behind a “whole” settlement at some realistic cost, providing their own serious counterproposals with a minimum of posturing, billions more might be found.●

## NATIONAL INSTITUTES OF HEALTH REFORM ACT

Mr. REED. Mr. President, I take this opportunity to acknowledge a very important deed this body has accomplished prior to the conclusion of the 109th Congress. Despite some incredible obstacles and limited time we have succeeded in protecting real health insurance coverage for low-income, working Americans.

The State Children’s Health Insurance Program, SCHIP, which I am proud to have helped establish in 1997, has made a difference in expanding health insurance coverage to low-income children around this country. In previous years, Congress has stood up for low-income children and produced the additional funding necessary to keep the SCHIP program running. A number of states are again facing urgent shortfalls in their SCHIP allotments in fiscal year 2007. I was deeply disappointed when the tax extenders package did not include, as expected, a modest proposal to help those states facing immediate shortfalls in their SCHIP budgets.

Not so long ago, Rhode Island could proudly claim it had the lowest rate of uninsured children in the country. The latest Census Bureau report is now showing a different picture—the number of uninsured children rose a full percentage point, from 5.8 percent to 6.8 percent from 2004 to 2005. My state has worked hard over the past decade to build a children’s health insurance program that has become a model for the nation. Yet, Rhode Island is anticipated to be the first of several states in a funding shortfall next year. Specifically, my state is facing a \$43 million shortfall and will have only 32 percent of the funding necessary to sustain SCHIP in 2007. These dollars mean the difference between thousands of children, pregnant women, and families getting access to health care or not getting the care they need at all.

Included with the reauthorization of the National Institutes of Health, NIH, is a modest bipartisan proposal to defer the shortfalls that would negatively impact the SCHIP program in my state as well as several others. This additional time is needed to work on a more permanent solution to the chronic shortfalls and other structural issues that should be addressed in the context of SCHIP reauthorization next year.

I would be remiss if I did not extend my sincere gratitude to the Democratic leader, Senator HARRY REID, and his staff, particularly Kate Leone, for their understanding, tenacity, and tireless effort in making this possible. I would also like to thank my colleague from Montana, Senate Finance Committee Ranking Member MAX BAUCUS, and his staff for all of their hard work in putting together a carefully crafted stopgap measure, and I look forward to working with him on the equally challenging task of SCHIP reauthorization next year.

In the waning hours of the 109th Congress, we have taken a small but im-

portant step to maintain our commitment to America’s children.

## END OF THE 109TH CONGRESS

Mr. ROCKEFELLER. Mr. President, as the 109th Congress wraps up its final session, I want to note my disappointment that the current leadership decided not to work on all 10 of the appropriations bills that remain undone. Congress is adjourning and walking away with much of our work incomplete.

It is irresponsible and wrong. We should have stayed and made the tough decisions to get the appropriations done. The Federal budget is due October 1. We missed that deadline, as we have often in recent years. The leadership adjourned for the elections, and when we returned the leadership lacked the will and determination to finish the appropriations bill. Many individuals Senators, including me, would have stayed and worked hard to get the job done. But we were overridden.

Failure to enact the appropriations in a timely manner hurts programs because administrators cannot plan and they cannot hire staff in a timely manner. This can create real problems in our VA hospitals, our Head Start agencies and the clinics funded by the Maternal and child health block grant.

This year, instead of doing our work, the congressional leaders are punting the tough budget decisions into the next year and the next Congress. On February 15, 2007, when the continuing resolution, CR, expires, agencies will have been operating for 4½ months under a CR which represents more than a third of the fiscal year. This imposes burdens and hardships on the people that our agencies of Government serve. It is failure of leadership.

The Coalition of Human Needs has done some estimates about these cuts and their effects since 2002. Their analysis highlights that over time 72 programs of direct services have been cut when inflation is considered. Inflation erodes buying power over time, and it makes a stark difference in what services needy children and families receive. The coalition reports that 35 programs were cut by 10 percent or more, including essential programs like family violence, maternal and child health block grant, and Even Start, the early education component of Head Start. Such cuts are harsh and, in my view, shortsighted. Investments in our children’s health care and education are downpayments for our future.

Housing programs, economic development investments in water and sewer projects, and basic funding for local law enforcement, along with a host of other programs will be put on hold for the next 9 weeks. I wish this were not the case, but sadly it is.

My hope for the new Congress and the new leadership is that we will get the job done. I am proud to note that the leaders for the 110th Congress, which begins on January 4, 2007, have

already announced their commitment to strike a new tone and to unite the interest of the American people. I will work with our leaders to get our work done for the families in West Virginia and across our country.

#### FEDERAL DISASTERS IN OREGON

Mr. SMITH. I rise on the Senate floor today to lament a state of emergency in the rural parts of my State. The emergency we face is related to natural resources but different from those of drought and hurricane that the Senate has discussed and responded to.

The disasters in Oregon are not acts of God but of an infinitely more fallible entity—the Federal Government. Adverse decisions on forest and fisheries management are imperiling entire communities and entire ways of life.

I am not seeking, at this time, to reverse those management decisions. Although they deserve intense scrutiny. What I am seeking is that this Government recognize that its decisions have a cost—one that is borne on the backs of those who can least afford it. These people and communities need relief as much as those burdened by other disasters not of their creation.

Over a decade ago, the Federal Government sought fit to bring tens of thousands of loggers and mill workers to their knees by stopping timber harvest on Federal lands in Oregon. It did so in the name of the spotted owl, a threatened species under the Endangered Species Act. I should add that after 15 years of negligible harvest on these lands, the owl is still not recovering and its habitat is being incinerated in catastrophic wildfire.

That timber war had more casualties than just jobs in the woods. County governments receive a share of timber receipts from Federal land—25 percent from the Forest Service and 50 percent from the BLM. For generations these funds have offset the inability to tax Federal property—which makes up the vast majority of most counties in my State.

When timber harvest evaporated, so did county budgets. In 1999, I came to this floor to describe to my colleagues what was happening in rural Oregon. Schools went to 4-day weeks, dropped sports and extracurricular activities, and curtailed other programs. Communities were forced to make heart-breaking decisions over whether to cut back social service programs or school funding—or to sharply reduce sheriffs' patrols and close jails or to cut out all extracurricular activities at their schools.

Fortunately, Congress created a safety net in the Secure Rural Schools and Community Self-Determination Act of 2000. This provided funding to counties based on historic rather than current timber harvest levels. And not just Oregon counties. In the life of that legislation, California received California received \$308 million; Idaho, \$102 million; and Montana, \$63.4 million.

That program expired, on our watch, 2 months ago.

My colleague from Oregon and I have left no stone unturned to find money for an extension. Those efforts have been unsuccessful and we stand here, with our timber dependent counties, at the mercy of the Government.

Their plight is compounded by a second Federally created disaster in Oregon's commercial salmon fishing industry, delivering a double blow to many of the same counties. Commercial salmon fishing remained this season along more than 400 nautical miles, stretching from Florence, OR to Pigeon Point, CA. Estimates put the impact of this closure to Oregon and California fishing communities around \$60 million. This year marked the first time in history that there was no commercial salmon harvest in Curry and Coos counties in Oregon. Curry County also stands to lose \$6,591,993 or 62.3 percent of its road and general discretionary funds with the failure of Congress to extend the Secure Rural Schools and Community Self-Determination Act.

Mr. President, the clock is winding down on the 109th and soon Members of Congress will leave town to return to their districts or States. We will be leaving without extending this important safety net for our rural counties and without completing action on the annual appropriations bills to fund the Government. I can only tell my counties and Oregon's fishermen that the fire will not die on these issues, it will only grow more intense when the 110th Congress convenes.

#### IRAQ

Mr. FEINGOLD. Mr. President, this past Wednesday, Washington felt a little like Hollywood. In fact, not many blockbuster movies have gotten the kind of massive press and critical acclaim that we saw yesterday for the release of the Iraq Study Group report. Official Washington rushed to embrace the report—understandably, since it reflected the same flawed mindset that led so many here to embrace the war in Iraq 4 years ago. Unfortunately, that same mindset is now what is keeping too many here from fixing an Iraq policy that many now agree is badly flawed.

The administration still believes that Iraq is the be-all and end-all of our national security. So, too, does most of Washington. Unfortunately, the Iraq Study Group report does too little to change that flawed mind-set. I respect the serious efforts of the group to correct the administration's misguided policies, and the report has some valuable ideas. But the very name, the "Iraq Study Group" says it all. We need recommendations on how to address Iraq, but those recommendations must be guided by our top national security priority—defeating terrorist networks operating in dozens of countries around the world. We can't just look at Iraq in isolation—we need to

also be looking at Somalia and Afghanistan and the many other places around the world where we face grave and growing threats.

The report doesn't adequately put Iraq in the context of a broader national security strategy. We need an Iraq policy that is guided by our top national security priority—defeating the terrorist network that attacked us on 9/11 and its allies. Unless we set a serious timetable for redeploying our troops from Iraq, we will be unable to effectively address these global threats. In the end, this report is a regrettable example of "official Washington" missing the point. The report may have gotten a glowing reception at its DC premiere, but I don't think it will get the same response once it goes on the road. Maybe there are still people in Washington who need a study group to tell them that the policy in Iraq isn't working, but the American people are way ahead of this report. It has been just over a month since the American people told us clearly what they were thinking about Iraq. They recognize that we need a timetable to bring the troops out of Iraq. They know that a flexible timetable is needed to preserve our military readiness, to prevent more unnecessary and tragic American casualties in Iraq and to protect our national security. They are the ones we should be listening to—not the insiders, politicians and think-tankers who believe they have cornered the market on wisdom.

Unfortunately, the focus of this commission, and the amount of attention being given to this single report, show just how myopic this administration and Members of Congress are. The long-running debate here in Washington about whether and when to redeploy our troops from Iraq always centers on the situation on the ground there, and whether a drawdown of troops will make it better or worse. Those are important considerations. But even more important are the issues that are largely ignored—the fact that our commitment of troops and resources in Iraq is dangerously weakening our national security and the opportunity cost of ignoring the growing threats elsewhere in the world.

As the administration and Congress mull over the Iraq Study Group's recommendations, it comes as no surprise that the group's work includes what the New York Times had called a "classic Washington compromise." But we need much more than a compromise to fix our national security policy. We need a dramatic and immediate change of course in Iraq—a timeline to redeploy our troops from Iraq so that we can refocus on the terrorist networks that threaten the safety of the American people.

The war in Iraq was, and remains, a war of choice. The administration has tried to create a false choice, between staying in Iraq with no end date in sight and "cutting and running." They want us to believe that Iraq is the central front in the war on terror, just as

they wanted us to believe their trumped-up reasons for going to war in the first place. They want us to believe that any option besides staying the course is going to be detrimental to our national security. That argument is mistaken.

The real choice is this: continuing to devote so much of our resources to Iraq, or devoting some of those resources to waging a global campaign against al-Qaida and its allies. We cannot do both.

The administration's choice—to maintain a massive and seemingly indefinite U.S. presence in Iraq—is harmful both to our efforts in Iraq, as well as to our global efforts to defeat the terrorists that attacked us on 9/11.

Our indefinite presence in Iraq is destabilizing and potentially damaging Iraqi efforts to rebuild their government and their country. That is not the fault of our brave troops—it's the fault of the policymakers here in Washington, who don't recognize that our presence is generating instability in Iraq, and that, unless we make it clear that we intend to leave, and to leave soon, our presence is more harmful than it is helpful.

The Administration's approach in Iraq is a diversion from the global fight against terrorism. Iraq isn't, and never was, the central front in the war on terrorism. Unfortunately, because of our disproportionate focus on Iraq, we are not using enough of our military and intelligence capabilities for defeating al-Qaida and other terrorist networks around the world. While we have been distracted in Iraq, terrorist networks have developed new capabilities and found new sources of support throughout the world. We have seen terrorist attacks in India, Morocco, Turkey, Afghanistan, Indonesia, Spain, Great Britain, and elsewhere.

The administration has also failed to adequately address the terrorist safe haven that has existed for years in Somalia and the recent instability that has threatened to destabilize the region. And resurgent Taliban and al-Qaida forces are contributing to growing levels of instability in Afghanistan.

Meanwhile, the U.S. presence in Iraq is being used as a recruiting tool for terrorist organizations from around the world. In Indonesia, home to historically moderate Islamic communities, conservative religious groups are becoming increasingly hostile towards the U.S. In countries like Thailand, Nigeria, Mali, the Philippines, and elsewhere, militant groups are using U.S. policies in Iraq to fuel hatred towards the West.

This administration's choices have been devastating to our national security. Unfortunately, the Iraq Study Group's report doesn't do enough to put Iraq into a global context. It doesn't recognize the extent to which our disproportionate efforts in Iraq are damaging our national security. And, even where the report suggests the toll that Iraq is taking on our ability to ad-

dress global threats, it ends up falling back into the same Iraq-centric mindset that we need to change. For example, the report says that “the United States should provide additional political, economic, and military support for Afghanistan, including resources that might become available as combat forces are moved out of Iraq.” But then it goes on to recommend that “The most highly qualified U.S. officers and military personnel should be assigned to” teams imbedded in Iraqi battalions and brigades. Those are the very people we need in places like Afghanistan and elsewhere we face significant threats to our national security. It was the administration's decision to move resources from Afghanistan to Iraq that contributed to the resurgence of the Taliban there—we can't afford to perpetuate that mistake.

Elsewhere, the report recommends that the DNI and Secretary of Defense “should devote significantly greater analytic resources to the task of understanding the threats and sources of violence in Iraq.” The problem is that the report doesn't consider the *relative* importance of directing more intelligence resources to understanding Iraq as opposed to al-Qaida and its affiliates around the world, Afghanistan, Somalia and other critically important regions and concerns. So it came up with a recommendation that doesn't serve our overall national security interests. Implementing this recommendation at the expense of fighting terrorism and dealing with other terrorist safe havens around the world will make us less safe.

We need to return to the post-9/11 mindset. In the days after 9/11, we all shared an anger at and a resolve to fight back against those who attacked us. This body was united and was supportive of the Administration's decision to attack al-Qaida and the Taliban in Afghanistan. No one disputed that decision.

That is because our top priority immediately following 9/11 was defeating the terrorists that attacked us. The American people expected us to devote most of our national security resources to that effort, and rightly so. But unfortunately, 5 years later, our efforts to defeat al-Qaida and its supporters have gone badly astray. The administration took its eye off the ball. Instead of focusing on the pursuit of al-Qaida in Afghanistan, it launched a diversion into Iraq—a country that had no connection to the 9/11 plot or al-Qaida. In fact, the President's decision to invade Iraq has emboldened the terrorists and has played into their hands, by allowing them to falsely suggest that our fight against terrorism is anti-Muslim and anti-Arab, when nothing could be further from the truth.

But instead of recognizing that our current policy in Iraq is damaging our national security, the President continues to argue that the best way to fight terrorists is to stay in Iraq. He

even quotes terrorists to bolster his argument that Iraq is the central front in the war on terror. Just a few months ago, he told the country that Osama bin Laden has proclaimed that the “third world war is raging” in Iraq and that this is “a war of destiny between infidelity and Islam.”

Instead of letting the terrorists decide where we will fight them, the President should remember what he said on September 14, just 2 days after 9/11. He said:

[t]his conflict was begun on the timing and terms of others. It will end in a way, and at an hour, of our choosing.

The President was right when he said that, and he is now wrong to suggest that we must stay in Iraq because that is where the terrorists say they want to fight us. al-Qaida and its allies are operating around the globe. We must engage in a global campaign to defeat them, not focus all of our resources on one country.

The way to win a war against global terrorist networks is not to keep over 140,000 American troops in Iraq indefinitely. We will weaken, not strengthen, our national security by continuing to pour a disproportionate level of our military and intelligence and fiscal resources into Iraq.

Unfortunately, the administration has yet to understand that the threats to our country are global, unlike any we have encountered in the past. Our enemy is not a state with clearly defined borders. We must respond instead to a loose network of terrorist organizations that do not function according to a strict hierarchy. Our enemy isn't one organization. It is a series of highly mobile, diffuse entities that operate largely beyond the reach of our conventional war-fighting techniques. The only way to defeat them is to adapt our strategy and our capabilities, and to engage the enemy on our terms and by using our advantages.

We have proven that we can't do that with our current approach in Iraq.

By redeploying our troops from Iraq, we can pursue a new national security strategy. We can finish the job in Afghanistan with increased resources, troops, and equipment. We can develop a new form of diplomacy, scrapping the “transformational diplomacy” this administration has used to offend, push away, and ultimately alienate so many of our friends and allies, and replacing it with an aggressive, multilateral approach that would leverage the strength of our friends to defeat our common enemies.

And we can repair and infuse new capabilities and strength into our armed forces. By freeing up our Special Forces assets and redeploying our military power from Iraq, we will be better positioned to handle global threats and future contingencies. Our current state of readiness is unacceptable and must be repaired. Our National Guard, too, must be capable of responding to natural disasters and future contingencies.

This new national security strategy will make our country safer. It will enable our government to fully address the wide range of threats our country faces. It will free up strategic capacity to deal with Iran, North Korea, and the Middle East, and to provide real leadership internationally against other enemies that we all face, like poverty, HIV/AIDS, and corruption.

In sum, it will help return the United States to a place of preeminence in the world and will give us the opportunity to address the very real threats we face in the 21st century. While the Iraq Study Group has generated some good ideas and choices, it doesn't put Iraq in the context of a broader national security strategy.

We face an unprecedented threat to our national security, and we must respond with much more than a classic Washington compromise. We need to refocus on fighting and defeating the terrorist network that attacked this country on September 11, 2001, and that means realizing that the war in Iraq is not the way to defeat al-Qaida and its global affiliates. It never was and it never will be. That global fight can't be won if we let Iraq continue to dominate our security strategy and drain vital security resources for an unlimited amount of time. The President's Iraq-centric policies are preventing us from effectively engaging serious threats around the world. We must change course in Iraq, and we must change course now.

This isn't a choice, it's a necessity.

#### MAGNUSON-STEVENS FISHERY CONSERVATION AND MANAGE- MENT REAUTHORIZATION ACT

Mr. INOUE. Mr. President, I rise to recognize final passage of the Magnuson-Stevens Fishery Conservation and Management Reauthorization Act of 2006 by both the Senate and the House this week, clearing the bill for Presidential approval. I am proud to have developed this bill with my friend and colleague, Senator TED STEVENS.

The Magnuson-Stevens Fishery Conservation and Management Act is the primary Federal statute governing how we manage our Nation's fisheries and, as such, plays a vital role in our Nation's ability to achieve its overarching ocean policy goal. This bill reauthorizes the Magnuson-Stevens Act from fiscal year 2007 through fiscal year 2013 and takes steps to improve the act both by making it more effective and responsive to the needs of our fishing communities here at home and by taking important steps toward exporting our successful management approaches internationally.

After the Senate passed the bill earlier this year, Senator STEVENS and I worked with the House on a bipartisan basis in order to reach consensus on a final version of the bill. I am pleased that these discussions have resulted in further improvements and additions to the bill that have motivated strong bi-

cameral and bipartisan support for this important piece of conservation legislation.

The key to the success of the Magnuson-Stevens Act has always been its regional approach to management. Keeping with that regional approach, this bill strengthens the accountability of the Regional Fishery Management Councils by requiring training of new members to prepare them to comply with legal, scientific, economic, and conflict of interest requirements applicable to the fishery management process.

Our bill also aims to improve conservation performance in our fisheries by requiring all Councils to establish annual catch limits in each federal fishery management plan. The role science plays in this decisionmaking process will be strengthened by this bill as well, since requirements will now be in place for each council to adhere to the recommendations provided by their Science and Statistical Committee, SSC, or other peer review process to prevent overfishing and achieve rebuilding targets. In recognition of the SSC's increased role, we have strengthened the conflict of interest disclosure requirements to which each SSC member must comply.

The bill also requires limited access privilege programs, such as individual fishing quota systems, established in the future not only to contribute to a reduction of capacity in overcapitalized fisheries and improve fishermen's safety by ending the race for the fish but also to consider social and economic benefits to coastal communities. Senator STEVENS' and my intent was to sustain thriving fishing communities and promote access to the fisheries by residents of our coastal communities in order to foster the independent, coastal community-based character of our Nation's fisheries. To achieve this aim, the bill sets forth a strong list of standards to ensure that any such program take into account the social and economic implications of the program. In addition, it authorizes the creation of voluntary regional fishery associations for the mutual benefit of fishery participants, including provisions to ensure we maintain free and open markets for fishermen to sell their catch.

The bill also requires a periodic review of each program's compliance with the goals of their program. Individual permits will be renewed automatically every 10 years, unless the permit holder fails to meet the requirements specified in the program as meriting modification, limitation, or revocation. The bill also contains grandfathering and transition rules to address the application of these new standards to existing and developing programs. I want to make clear that final Senate changes in these provisions were not intended to adversely affect or delay ongoing development of a proposal for a rationalization program for the Pacific trawl groundfish and whiting fisheries by the Pacific

Fisheries Management Council. We intend that this process go forward and that adherence to the new standards not delay development of the plan called for in the bill.

In order to assist fishermen in helping to reduce bycatch and seabird interactions, H.R. 5946 establishes a regionally based Bycatch Reduction Engineering Program to develop technologies and methods to improve the ability of fishery participants to reduce bycatch and associated mortality, including post-release mortality. The provision includes an outreach mandate to encourage the adoption of new technologies and also encourages the adoption of bycatch reduction incentives in fishery management plans, such as bycatch quotas. Finally, it encourages the National Oceanic and Atmospheric Administration to continue coordinating with the U.S. Fish and Wildlife Service and other entities to reduce or mitigate seabird interactions in fisheries, a process that has had much success in the Western and North Pacific.

This comprehensive package not only addresses conservation and management within our Nation's waters but equally as important, strengthens controls on illegal, unreported, and unregulated IUU fishing in the high seas. IUU fishing, as well as expanding fleets and high bycatch levels, are threats to sustainable fisheries worldwide. The bill includes provisions to strengthen the ability of international fishery management organizations and the United States to ensure appropriate enforcement and compliance with conservation and management measures in high seas fisheries. The international component of this bill ensures other nations provide comparable protections to populations of living marine resources at risk from high seas fishing activities. These provisions help the U.S. fishing industry by both sustaining shared resources and leveling the playing field in terms of regulation and responsibility.

I am particularly pleased that the bill includes provisions crucial to the long-term sustainability of tuna and other high seas stocks so important to Hawaii and the Pacific Islands, as well as a program to help increase marine education and technical skills in the region. These provisions will not only help us work with other countries to conserve our shared marine resources but also reduce unfair conservation burdens on U.S. high seas fleets. The bill also contains long-awaited legislation to implement the Western and Central Pacific Fisheries Convention, a critical step in ending overfishing of bigeye and other tuna species in the Pacific. I am pleased that representatives of both the Western Pacific Council and the Pacific Council will be commissioners and that the territories will be provided representation in this important organization.

In addition, the bill contains provisions that promote marine education,



training, and assistance opportunities for Western Pacific communities and underrepresented groups. This training is critically important for communities that are so dependent upon the health and sustainability of our ocean resources.

Finally, the bill contains the text of the Tsunami Warning and Education Act, another bill that Senator STEVENS and I developed early last year and then negotiated with the House Science Committee. This legislation, so critical to the Pacific region, will go far to strengthen and expand the existing tsunami warning and detection system, and I am grateful, on behalf of the people of Hawaii, for all the support the bill has gained in Congress.

Mr. President, I look forward to working with the administration on implementation of the many important provisions of this bill, and I thank my friend, Senator STEVENS, as well as committee colleagues, particularly Senators CANTWELL, SNOWE, BOXER, LOTT, and LAUTENBERG, for working so hard toward enactment.

#### HONORING THE LIFE OF GRENVILLE GARSIDE

Mr. DOMENICI. Mr. President, on behalf of myself and Senator BINGAMAN, I come to the floor today to inform the Senate that the Committee on Energy and Natural Resources has recently passed a resolution honoring the life and service of Grenville Garside. I have here a resolution signed by all 22 members of the committee.

Mr. Garside served as the very first staff director of this committee when it was first established in 1977 under Senator Henry "Scoop" Jackson of Washington. Gren was well respected on both sides of the aisle and was renowned for his knowledge of energy and natural resources law.

The committee enjoyed the able leadership of Mr. Garside in those early years as its jurisdiction and influence began to take shape. Gren was known for his integrity, good judgment, and affable nature.

So, it is fitting that we take a moment to honor this man, whose professional career was so intertwined with this revered institution. It is right that we place this resolution in the RECORD. We are grateful for his many years of service. Each member of this committee expresses their deepest sympathy to Gren's family and multitude of friends.

Mr. President, I ask unanimous consent that a copy of this resolution be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

UNITED STATES SENATE  
COMMITTEE ON ENERGY AND NATURAL RESOURCES  
HONORING THE LIFE AND SERVICE OF  
GRENVILLE GARSIDE

Whereas Grenville Garside was legislative counsel to the late Senator Henry M. Jackson of the State of Washington from 1969 to 1972;

Whereas Grenville Garside joined the staff of the Committee on Interior and Insular Affairs of the Senate in 1972 and became its staff director in 1975;

Whereas Grenville Garside became the first staff director of the Committee on Energy and Natural Resources of the Senate in 1977;

Whereas Grenville Garside faithfully served Senator Jackson, the Committee on Interior and Insular Affairs, the Committee on Energy and Natural Resources, and the Senate for 10 years;

Whereas Grenville Garside was renowned for his knowledge of energy and natural resources law, his integrity, and his good judgment;

Whereas, Grenville Garside served as vice president of the Henry M. Jackson Foundation, a nonprofit public policy foundation dedicated to continuing the unfinished work of the late Senator Henry M. Jackson and perpetuating the legacy of Senator Jackson for the benefit of future generations; and

Whereas Grenville Garside passed away on September 22, 2006: Now, therefore, be it

Resolved, That the Committee

(1) learned with profound sorrow and deep regret of the death of Grenville Garside;

(2) remembers with gratitude his service to the Committee, the Senate and the United States; and

(3) expresses its deep and heartfelt condolences to his family on their loss.

Pete V. Domenici, Chairman; Jeff Bingaman, Ranking Democratic Member; Larry E. Craig, Daniel K. Akaka, Craig Thomas, Byron L. Dorgan, Lamar Alexander, Ron Wyden, Lisa Murkowski, Tim Johnson, Richard Burr, Mary L. Landrieu, Mel Martinez, Dianne Feinstein, James M. Talent, Maria Cantwell, Conrad Burns, Ken Salazar, George Allen, Robert Menendez, Gordon Smith, Jim Bunning.

#### FAREWELL TO BRUCE ARTIM

• Mr. HATCH. Mr. President, as this session draws to a close, I would be remiss if I did not take a moment, or perhaps more than a moment, to share with my colleagues my deep appreciation to a staffer who has recently left the Senate and Federal service. I speak of Bruce Artim.

Bruce came to us over a decade ago, first as a legislative fellow, then moving through the ranks of the Senate as a detailee, and finally as the top Judiciary Committee staffer.

What a long, strange trip it has been. Bruce's work has spanned stem cells to trade treaties to the criminal code. In fact, I can't think of an issue that Bruce has not worked on—nuclear waste with the Department of Homeland Security to international AIDS with Bono—although it is an open secret Bruce much prefers the Stones—to juvenile diabetes with Mary Tyler Moore.

At times, Bruce has provided legislative drafting services to the Utah legislature and medical advice to Members of Congress. He has plotted strategy to enact the Child Health Insurance Program, flipped charts at Labor Committee hearings, and written floor statements so long the podium sagged.

Bruce is equally competent and equally happy explaining the complexities of molecular biology or the intricacies of intelligence law. His range of

expertise spans the subchapters of food and drug law to the nuances of trade treaties. He is a man who really knows his Zantac. He works equally well inside the bureaucracy, outside the bureaucracy, and around the bureaucracy. He has advised me on the esoterics of the totipotent oocyte, the best escape route from the Hart in times of emergency, and which dishes were best at the Dirksen buffet. Never was there a better proofreader of international law.

I have valued his work, both as a trusted aide in whom I have total and absolute confidence, but also as a family member, who has been with me through thick and thin.

So it is with great sadness that I rise to express my heartfelt thanks, appreciation and best wishes to Bruce and his family as he retires from 25 years of Federal service and assumes a wonderful opportunity in the private sector.

Bruce has exemplified the best of Capitol Hill staffers. He is known and loved by all—from the cafeteria workers to the chairmen of the major committees. All recognize what we have come to appreciate about Bruce—his affable manner, his keen intellect, quick wit, and his readiness to help any and all.

Bruce is truly one of a kind. His departure from my office has certainly left a void that will be very difficult to fill.

Bruce, his loving wife, Brenda, and his precious 12-year-old son Jon, have been a part of the extended HATCH family for many years. In fact, Jon has had such a frequent presence in our office that I think we have even put him to work more than once.

Another frequent guest to our office was Bruce's wonderful mother Irma, who turned 80 years old this May. Bruce father's Ed, a World War II combat veteran, passed away many years ago and I will always regret that I never had the chance to meet him.

I remember so well the time Bruce told me one of the most important things that his father taught him was to always try to make time to give career counseling and opportunities to the talented individuals you meet at work, particularly the young people.

I agree with this advice wholeheartedly because as I look at my 30-year career in the Senate, one of the aspects I most cherish is the successes that so many of my friends and constituents in Utah and former staffers and other associates have accomplished in part because of the help that our office has provided.

Bruce is one of the brightest, hardworking, and loyal staffers who have ever served on my staff.

And there is one unique and endearing quality about him—he always put his family first. His love for his family is inspiring. Even though he worked endless hours for me, he always made it a priority to attend his son's baseball games and swimming meets.

After completing his undergraduate education, Bruce started his career in

government as a member of the Volunteers in Service to America—as a VISTA Volunteer. Stationed in Columbus, IN, Bruce helped organize six local housing authorities and helped train them to operate housing rehabilitation and community development programs to benefit low-income families.

After returning to school and graduating from law school in 1983, Bruce joined the Office of Management and Budget where he was assigned to review the regulatory and legislative programs of the Food and Drug Administration. In 1986, Bruce moved to the Department of Health and Human Services as the executive assistant to the Assistant Secretary for Health, Dr. Robert Windom. In 1989, Bruce became the assistant director for policy at the National AIDS Program Office of the U.S. Public Health Service.

Bruce first joined my office as a legislative fellow assigned to the Senate Labor Committee, on which I served as ranking Republican member. It was during this time that Bruce was my lead counsel on the original Prescription Drug User Fee legislation, which will again be up for reauthorization next year.

Between late 1992 and mid-1995, Bruce served as the Assistant Director for Policy at the National Institutes of Health's, NIH, Office of Technology Transfer. During that time, he played a key role in formulating NIH policy on gene patenting, sponsored research agreements, and pricing clauses in Federal Licenses and research agreements.

When Bruce returned to my staff in 1995 on loan from the NIH, I was chairman of the Judiciary Committee. I assigned him to a wide range of high-priority, complex and sometimes contentious issues. For example, Bruce became an expert in the manner in which the historic 1995 General Agreement on Trade and Tariffs—the GATT Treaty—intersected with FDA regulatory requirements and U.S. and international intellectual property laws, including the special rules related to pharmaceutical patents.

In 1997, my friend from Massachusetts, Senator KENNEDY and I decided to collaborate together on legislation that would increase health insurance coverage to children of low-income families to be financed by increased tobacco taxes. At the beginning of the effort to enact what would become the very popular and very successful CHIP program that provides millions of children with health insurance, there was a bipartisan team of six staffers.

Representing me were Bruce, my longstanding, loyal, and very talented aide and current chief of staff, Trish Knight, and Rob Foreman, who went on to run the legislative office of the Centers for Medicare and Medicaid Services during the busy and challenging time period when the Medicare Modernization Act and the new prescription drug benefit was being written and implemented.

Senator KENNEDY was also represented by a team of energetic ex-

perts: Lauren Ewers, who was a key player in the Kassebaum-Kennedy Health Insurance Portability and Accountability Act, better known as the HIPAA law, David Nexon, a leading Congressional staff authority of health issues who was the nemesis to many a Republican Member and staffer alike on a plethora of issues, and, last, but certainly not least, Nick Littlefield, a visionary and inspirational leader and master legislative tactician. It is my firm hope now that Nick and David are both in the private sector that they see the error of Senator KENNEDY's liberal ways and allow their inner-conservative selves to come out.

One of the things that make this institution a great place is the ability to battle one another politically but to do so always with respect and, as often as possible, with good humor. One thing you can say about Bruce is that he made us laugh, sometimes not even intentionally.

I will never forget the time when I was testifying before the HELP Committee on the children's health bill. I noticed that Senator KENNEDY's staff had made far better charts than my own crack staff could muster. I ordered Bruce to borrow Senator KENNEDY's posters for me to use and was prepared to enjoy my friend from Massachusetts' surprise and dismay when he discovered the temporary heist. But the situation got even better when Bruce thoroughly distracted Senator KENNEDY's opening statement by dropping the posters on the floor after getting into a verbal altercation with none other than that great shrinking violet of the press corps, Adam Clymer of the New York Times.

Apparently, Mr. Clymer was dismayed that the charts were blocking his and other reporters' view and demanded that the offending charts be moved. Bruce explained that he was just doing his job. To which Mr. Clymer responded in his normal diplomatic style: But do you have to be so bad at it?

Suffice it to say that years later when Vice President CHENEY made that now famous comparison between Mr. Clymer and an unflattering part of the anatomy, some of us thought back to his discourse with Bruce.

Although from time to time Bruce could drive me out of my gourd, it did not stop me from giving him challenging assignments. Once he wrote a history of how the Food Drug and Cosmetic Act treated exports of products for me to deliver at a major conference we were to attend in Salt Lake. As it was time to depart for the airport, Bruce looked up and said, "But I am only up to 1938!" But he got it done.

In 2003, I promoted Bruce to be my right-hand man by naming him as the Judiciary Committee's chief counsel and staff director, where he advised me and other committee members on matters pertaining to executive branch and judicial nominations, criminal and civil justice, counterterrorism, immi-

gration, intellectual property, anti-trust, and constitutional law. During his tenure as chief counsel, Bruce helped devise and implement a successful strategy that resulted in the passage of the Justice for All Act, a key legislative priority for me, Senator LEAHY, Chairman SENSENBRENNER, and Representatives CONYERS and WILLIAM DELAHUNT. This law helps ensure that DNA technology will help bring to justice those who have eluded arrest and trial in serious crimes such as rape and, just as importantly, helps set free those wrongfully convicted and incarcerated.

I feel compelled to add that this success was achieved despite the fact that during a particularly sensitive time in the often-contentious negotiations, Bruce did not at first completely comply with my direct order to refrain from speaking to anyone from the Department of Justice, specifically including a certain sometimes confounding official we all knew well.

I am very proud that, with Bruce's help, during my last 2 years as Judiciary Committee Chairman, we were able to work to have the Senate confirm 104 Federal judges.

I am also proud that when a few Republican staffers acted overzealously and improperly with regard to confidential committee member files concerning judicial nominations, my staff including Bruce, Reed O'Connor now Senator CORNYN's chief counsel, and Grace Becker—now a Deputy Assistant Attorney General at DOJ, helped me and the committee set the matter back on the right course. Regardless of whether it is ultimately determined that any laws were or were not violated, in this case the conduct of accessing another's computer files was simply wrong and unacceptable. With the advice and counsel of staffers like Bruce Artim and Bruce Cohen, Senator LEAHY's Democratic Chief Counsel and others, I think the Judiciary Committee faced up to a serious breach of comity and concluded, despite those who might erroneously think that anything goes in political combat, anything does not, and should not, go in the Senate, especially not on the Senate Judiciary Committee.

I do not shy away from political battles.

I do not like to lose political battles. But when I fight a political battle, I fight straight up.

Part of what makes our country so great and so strong is that for over 200 years we have agreed to disagree agreeably. Bruce understood that fighting fairly and ethically with our adversaries in the Senate today helps ensure that this body will remain strong and respectful tomorrow.

In the current 109th Congress, Bruce served as the chief counsel and staff director of the Intellectual Property Subcommittee but still made time to advise me on a wide range of matters, including the confirmations of the Chief Justice of the United States,

John Roberts, and Associate Justice of the Supreme Court, Samuel Alito; reauthorization of the USA PATRIOT Act; the Bankruptcy Reform bill; and the Class Action Reform legislation.

I frequently called upon Bruce to counsel me on difficult matters involving ethics. In recent years, stem cell research has required a careful study of complex issues relating to ethics, law, science, economics, intellectual property, politics and religion.

Bruce Artim accompanied me every step in my journey to understand and formulate policy on stem cell research. He worked closely with key Senate staffers, such as David Bowen of Senator KENNEDY's staff, and Sudip Parikh of Senator SPECTER's staff.

He helped me and other Senators and House members draft the critical pieces of legislation that are at the center of national debate.

I could list so many laws to which Bruce contributed—the cord blood bank law, modifications to FDA export law we enacted not once, but twice, Federal Tort Claims Act coverage for Community Health Center workers, the bioterrorism legislation, and of course, patent law and especially drug patent law.

As Bruce leaves, there are many voids we struggle to fill. There is so much we will miss about Bruce. He was undoubtedly the most accomplished Hill expert on the Drug Price Competition and Patent Term Expiration Act, better known as Waxman-Hatch or Hatch-Waxman.

We will miss his pink bicycle down in the Hart garage, the many jokes left on the cutting room floor, and a never-ending supply of neckties which supplied so many Hill gentlemen in a time of need.

I have always appreciated Bruce's wise counsel, his deep commitment to the Senate and his ability to make everyone laugh even during extremely tense legislative negotiations. He made a tremendous contribution to the Senate, and I know that he will do the same for his new employer, Eli Lilly and Company.

Mr. President, Bruce will be missed. He was not only a congressional staffer, he was a true friend. So as the 109th Congress draws to a close, I hope my colleagues will join me in expressing appreciation to Bruce Artim for his loyalty and his significant contributions he has made to the Senate over his record 11 years; a record Bruce would be pleased to note now exceeds that of Doug Guerdat.

I hope my colleagues will join me in saluting Bruce's 25 years as a public servant and wishing him all of the best in the future.●

#### OFFICE OF NATIONAL DRUG CONTROL POLICY REAUTHORIZATION ACT OF 2006

● Mr. HATCH. I rise today to congratulate my Senate colleagues on the passage of a tremendously important piece of legislation, the Office of National Drug Control Policy Reauthorization Act of 2006, H.R. 6344. This act contains

numerous provisions whose implementations are vital, and would provide specific goals and measurement standards to evaluate the effectiveness of our national drug control policy.

I want to highlight a specific provision of this bill that, when enacted, will benefit thousands of Americans who are struggling with addiction to drugs. As our country seeks to develop better treatments for drug abuse, countless Americans continue to fall prey to illicit drugs. As their lives are torn apart by these addictions, many find the strength to call out to doctors for help. Unfortunately, some of these calls for help go unanswered due to limitations placed on physicians with regard to their treatment options.

In 2000, I worked with Senators LEVIN and BIDEN to pass the Drug Addiction and Treatment Act. This groundbreaking legislation allowed certified physicians to prescribe appropriate medication to patients suffering from drug addiction. Under this law, physicians are prescribing the drug buprenorphine to patients fighting their addiction to heroin and other opiates. The results have been tremendous, and countless lives have been saved by breaking the addiction cycle.

However, current law caps the number of patients a qualified physician can treat with this medication at 30. Unfortunately, many doctors are at their cap and are forced to turn patients away due to this artificial limitation.

I have spoken with numerous doctors who have relayed amazing stories of patients turning their lives around by using this medication and participating in treatment. These patients have gone on to return to the workforce and continue their lives as productive citizens, free of the scourge of drug abuse.

This bipartisan provision included in this bill would expand the number of patients whom qualified doctors are allowed to treat. Passage of this legislation will provide immediate assistance to countless Americans who are fighting for their lives.

It is clear this cap needs to be raised. To make an analogy, a doctor would not turn away a broken arm because he or she had already fixed 30 arms that month! The doctor would not stand for it, and neither would society. The same should be true for physicians treating drug addiction. Given that the destructive effects of drug addiction are so much greater than a broken arm, we should strive to ensure that the healing hands of doctors are not bound by unintended mandates. Doctors should be allowed and encouraged to help as many as possible, and this legislation allows them to treat many drug addicts that are otherwise being turned away. This provision will immediately help countless Americans get the treatment they seek and so desperately need.

I highlight this provision as a sample of the meaningful substance in this measure, and I applaud the efforts of lawmakers in both Chambers of Con-

gress whose tireless efforts produced this bill.●

Mr. LEAHY. Mr. President, I support reauthorization ONDCP and passage of the Office of National Drug Control Policy Reauthorization Act of 2006. This bill recognizes and strengthens the Office of National Drug Control Policy as the lead agency in the fight against illegal drug use. It also includes important modifications and clarifications that will improve the lives of all Americans by reducing the presence of drugs in our society. I am very pleased that five of my recommendations to improve the bill are included in this legislation.

I commend Senator BIDEN, who has long been a leader in the fight against illegal drugs, and Chairman SPECTER, the lead sponsor of this legislation. The authorization for ONDCP expired 3 years ago, and it is long passed time for Congress to act. Illegal drug abuse, drug addiction, and drug-related violence continue to exact an enormous toll on our society. Nationwide, drug abuse kills 52,000 Americans each year, and more than 20,000 Americans will die as a direct consequence of illegal drug use this year alone. Drug abuse costs our society nearly \$116 billion annually. It has strained the capacity of our criminal justice system and our medical facilities and brought violence and tragedy to families, schools, and communities throughout the country.

This bipartisan legislation will reauthorize ONDCP for 5 years and provide ONDCP with the necessary tools and resources to develop a national drug control policy and coordinate and oversee the implementation of that policy.

This legislation includes a number of reforms that provide clarification concerning the most significant objectives and duties of ONDCP. It allows Congress to be vigilant in our oversight by requiring the President to submit to Congress a yearly national drug control strategy, expanding ONDCP's reporting requirements to Congress on numerous areas of ONDCP responsibility; requiring ONDCP to give a full accounting of the budget; and requiring ONDCP to develop a new performance measurement system that includes 2-year and 5-year targets for each of the strategy's objectives.

In addition, this legislation improves essential information sharing by requiring that various Government agencies, including the Attorney General, the Department of Homeland Security, and the Departments of Agriculture and Defense, submit to ONDCP and Congress reports relating to their agencies' drug control efforts.

I want to take a moment and address several specific provisions. First, as a strong supporter of the National Guard, I am pleased that this legislation authorizes \$30 million a year for the Chief of the National Guard to establish five National Guard Counterdrug Schools to train personnel from Federal agencies, State, and local law enforcement agencies, community-

based organizations, and other groups in drug interdiction and demand reduction activities.

I am pleased that this legislation will require greater diligence on methamphetamine. The bill calls for the creation of a National Methamphetamine Information Clearinghouse, an idea which I have long supported, including cosponsoring legislation to set up the clearinghouse. This toll-free number and Web-based source of information will promote sharing of “best practices” regarding law enforcement, prevention, treatment, environmental, social services, and other programs related to combating the scourge of methamphetamine.

I am pleased that this legislation embraces a comprehensive policy that reduces the demand, as well as supply, of drugs. It reduces the demand for drugs by ensuring that programs to expand access to drug treatment are adequately supported in the Federal drug control budget and by providing greater uniformity and accountability in assessing ONDCP’s effectiveness in drug treatment programs. On the supply side, the bill takes steps to disrupt markets at home and abroad. It requires ONDCP to develop comprehensive strategies to address the severe threats posed by South American heroine and drug smuggling across the southwest border.

This legislation also includes a good provision by Senators LEVIN and HATCH that amends the Controlled Substances Act to raise the number of opioid addicted patients a physician may accept from 30 to 100. In the last 5 years, the number of heroin-related arrests and the number of people seeking treatment for heroin use in Vermont has more than doubled. This provision will expand treatment options for thousands of patients who have been denied access to critical addiction treatments in Vermont and across the country.

I am also pleased that the bill includes several of my recommended improvements. I continue to support the National Youth Anti-Drug Media Campaign, but I want to make sure that the campaign is run in a way that uses funds efficiently and gets out its antidrug message effectively. I therefore recommended inclusion of comprehensive standards for evaluating what type of media campaigns and information are effective, as well as a prohibition on the expenditure of antidrug media campaign funds for political purposes.

The campaign will be better for these changes, as well as the legislation’s additional step of creating an independent agency to conduct annual evaluations of effectiveness. The bill also adopted my recommendation to eliminate two unnecessary provisions which could also hinder international diplomacy and drug control efforts.

I continue to have concerns about the safety and predictability of mycoherbicides against drug crops. While this bill only calls for a scientific study on the use of

mycoherbicides, I am pleased that the bill includes my recommendation to prohibit testing in any foreign countries. I believe this provision will prevent souring diplomatic relations between the United States and countries around the world.

I am disappointed that my recommendations to remedy a few weaknesses in the bill were not adopted. Among other issues, I am concerned by provisions that prohibit the expenditure of more than 5 percent of the Federal funds appropriated for High Intensity Drug Trafficking Area Programs for drug prevention programs and that prohibit the use of any Federal HIDTA funds to establish new or expand existing drug treatment programs. The State, local, and Federal law enforcement officials in the HIDTA Program should have the discretion to use the programs that work best in their areas.

I am also troubled that the Bush administration and the Republican Congress have not sufficiently addressed the international drug trade, particularly the rising instability in opium production in Afghanistan. Three months ago, the United Nations released a report concluding that opium cultivation is surging in the southern region of Afghanistan and warned that the southern region was verging on collapse. Just this past weekend, the Washington Post also reported that opium production in Afghanistan reached a historic high in 2006, despite ongoing eradication efforts. These reports are particularly troubling considering that this administration has increasingly described the drug trade as a problem that rivals the Taliban and threatens to derail the stability and reconstruction of Afghanistan.

While I applaud this bill’s inclusion of a provision that requires the ONDCP to submit to Congress a comprehensive strategy that addresses the increased threat from Afghan heroin, I fear that this provision may not go far enough. Afghanistan provides more than 90 percent of the world’s heroin. Without seeking accountability from the President, the State Department, and the Attorney General on the rise of Afghan heroin, we cannot sufficiently discharge our duty to address the international supply of heroin.

Nevertheless, I am confident that this legislation will strengthen ONDCP, its component programs, and our national comprehensive antidrug effort. This legislation balances the goals of drug enforcement and prevention, while providing Congress with additional oversight tools. I support its passage.

Mr. LEVIN. Mr. President, according to the Office of National Drug Control Policy, approximately 1 million people in the United States are addicted to heroin; more than 3 million individuals over the age of 12 have used heroin at least once; and an estimated 4.7 million people are dependent on or abusing other opiate drugs, including prescription painkillers according to a 2005 sur-

vey of the Substance Abuse and Mental Health Services Administration.

The Drug Addiction Treatment Act of 2000, DATA, which I authored along with Senators HATCH and BIDEN, makes a dramatic change in the way America fights heroin addiction. DATA permits, for the first time, FDA approved drug treatment medications to be prescribed and dispensed in an office-based setting under strict conditions by specially trained physicians. The medication in question is called buprenorphine—bup. It blocks the craving for heroin. This new law essentially brings the treatment of opiate dependence into the mainstream of medicine. It allows both primary care and addiction specialists to treat patients who want to get rid of their addiction, but are unable to because of distance or their unwillingness to seek medical treatment at centralized methadone clinics, where their appearance amounts to an announcement of their addiction.

This new law has brought tens of thousands of patients into treatment, who would never have sought treatment in methadone programs. Now in its fourth year, DATA has proved highly beneficial. The success of DATA in extending treatment has resulted in waiting lists for treatment with physicians who have signed up to treat addicts. Those physicians are currently limited to 30 patients.

The great success of buprenorphine has been borne out by firsthand accounts by physicians and addiction experts from across the country, as well as the director of the National Institute on Drug Abuse, Dr. Nora Volkow and the director of the Center for Substance Abuse Treatment, Dr. H. Westley Clark, who participated in an August 3, 2006 Senate Symposium on DATA, which I sponsored along with Senator ORRIN HATCH.

The legislation before us, S. 2560, which reauthorizes the Office of National Drug Control Policy, includes an important amendment to DATA that will more than triple the number of patients specially trained physicians may treat in their private offices. The across-the-board 30-patient limitation has resulted in denials of treatment and even deaths of patients who were not able to enter treatment because a physician had reached the 30-patient limit. For many such persons, their hope of treatment is dashed while they wait on a physician’s waiting list.

In an effort to remedy this, the Senate Judiciary Committee’s modification of DATA in section 1102 of S. 2560 addresses this problem by permitting physicians who have been certified to utilize buprenorphine in their office-based practice for at least one year, to notify the HHS Secretary of their intention to begin treating additional patients, in accordance with section 1102.

The bill with our amendment raises the number of patients who may be treated by an individual physician from 30 patients to 100 patients. This change—increasing the patient limit

from 30 to 100 per physician—is supported by the medical community at large as well as the addiction speciality associations, including: The American Medical Association, the American Osteopathic Association, The American Psychiatric Association, The American Psychological Association, The American Academy of Addiction Medicine, The American Society of Addiction Medicine, The Association of American Medical Colleges, and several large health providers such as Kaiser Permanente.

In addition to establishing a process through which trained physicians can dispense or prescribe buprenorphine, the Drug Addiction Treatment Act of 2000 required the Secretary of HHS to evaluate the impact of office-based buprenorphine treatment. In compliance with this requirement, the Secretary directed the Substance Abuse and Mental Health Services Administration—SAMHSA—to conduct a survey to determine (1) the availability of the office-based treatment, (2) the effectiveness of the office-based treatment, and (3) the potential adverse public health consequences.

The preliminary findings of the HHS evaluation were presented and discussed during the August 3 Senate Symposium which I have previously mentioned. The HHS—SAMHSA evaluation showed that buprenorphine treatment is clinically effective and well-accepted by patients; the program has increased the availability of medication-assisted treatment; adverse effects have been minimal; and that the 30-patient limit established in DATA, as well as cost reimbursement issues decrease potential access to treatment under the program. The experiences articulated by the health care professionals who participated in the August 3rd Senate Symposium are reflective of the findings of the HHS—SAMHSA evaluation, which were presented by CSAT Director Dr. Westley Clark and that were echoed by NIDA Director Dr. Nora Volkow, based on her own expertise and observation of buprenorphine office-based treatment.

It is tragic if the personal and community benefits of this new anti-addiction medication, combined with treatment in the private office of certified physicians are limited because of artificial limits on its use. The legislation before us brings us close to full utilization. I am pleased that the Senate has adopted this life-changing, lifesaving legislation as part of the ONDCP reauthorization bill, as well as the free standing bill, S. 4115, which I introduced along with Senators HATCH, BIDEN and COLLINS.

In closing, I would like to share with my colleagues in the Senate the names of the distinguished physicians, addiction experts and agency officials who participated in the August 3, 2006, Symposium and Press Conference Senator HATCH and I hosted on the success of the Drug Addiction Treatment Act of 2000, and the subsequent FDA ap-

proval of buprenorphine for the treatment of heroin addiction in 2002. Of particular note are Dr. Charles Schuster of Wayne State University, a past Director of NIDA who has conducted clinical trials with buprenorphine and who has been a great resource and guide on this issue from the very beginning and his advice and expertise continues today; and Dr. Herbert Kleeber, Professor of Psychiatry at Columbia University and one of the Nation's foremost experts on drug addiction and treatment, who provided invaluable assistance to me and to Senators HATCH and BIDEN in putting together this new system of office-based treatment utilizing buprenorphine. Dr. Nora Volkow's expertise and tutoring have led us all to a better understanding of the science of addiction. Dr. Volkow is the Director of the National Institute on Drug Abuse—NIDA—where buprenorphine was developed under a Cooperative Research and Development Agreement between NIDA and a private pharmaceutical company; Dr. H. Westley Clark, Director of the Center for Substance Abuse Treatment under the Substance Abuse and Mental Health Services Administration. Dr. Clark has contributed great understanding of buprenorphine's therapeutic effects in the treatment of heroin abuse and dependence, and in understanding that drug addiction is a public health problem.

Mr. President, I ask unanimous consent that the following brief remarks of two participants who experienced treatment with buprenorphine, Ms. Tess Walker and Mr. Odis Rivers, and the list of the August 3, 2006 DATA Symposium and Press Conference participants, be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

#### SYMPOSIUM

Convened by Senator Orrin Hatch and  
Senator Carl Levin

#### PRESENTERS

Dr. Nora Volkow—Director, National Institute on Drug Abuse.

H. Westley Clark, M.D., J.D., MPH—Director, Center for Substance Abuse Treatment/Substance Abuse and Mental Health Services Administration.

Charles R. Schuster, Ph.D.—Distinguished Professor of Psychiatry and Behavioral Neuroscience, Wayne State University School of Medicine.

Jim Finch, M.D.—Family Practice physician from Durham, North Carolina.

Thomas Kosten, M.D.—Baylor College of Medicine, Department of Psychiatry.

Dr. Herbert Kleeber—American Psychiatric Association's Council on Addiction Psychiatry, Professor of Psychiatry and Director, Division of Substance Abuse, Columbia University.

Elinore McCance-Katz, M.D., Ph.D.—Professor of Psychiatry and Medical Director, Virginia Health Practitioners' Intervention Program, Virginia Commonwealth University.

David Fiellin, M.D., ASAM—Yale University School of Medicine, Medical Director, SAMHSA/CSAT Physician Clinical Support System.

Michael Shore, M.D., F.A.P.A.—Psychiatry and Addiction Medicine, Cherry Hill, New Jersey.

Charles O'Brien, M.D., Ph.D.—University of Pennsylvania/VA Medical Center, Psychiatry.

Terry Horton, M.D.—Phoenix House Treatment Program, Medical Director Phoenix House Foundation.

Karen Sees, DO—Fellow, American Osteopathic Academy of Addiction Medicine, Co-director, first AOAAM sponsored training-of-the-trainers for Office Based Opioid Treatment trainers.

Margaret Kotz, DO—Case Western University, Addiction Psychiatry.

Michael Brooks, DO—President of the AOAAM and Director of Psychiatric Services, Brighton Hospital, Brighton, Michigan.

Tess Walker—College Student, Recovering from heroin addiction.

Odis Rivers—Korean Veteran, In Recovery.

#### MR. ODIS RIVERS, KOREAN VETERAN

Dr. Schuster: I would next like to introduce Mr. Odis Rivers. A while back at Wayne State University we were doing a trial of buprenorphine as a treatment medication for opiate addiction, and Mr. Rivers was one of the volunteer participants in that study.

He was successful in terms of stopping using drugs when he was on buprenorphine, and we were able to extend the period of time that he was on buprenorphine, and subsequently taper him off of it, and I'm proud to say that he still comes past my office regularly and he is still totally drug free. And he's going to briefly tell you about his life.

Mr. Rivers: Hi, how is everybody? You know, I'm going to get straight to the point. I am proud to be up here to talk about buprenorphine, because it has really made a change in my life. You know, being an addict is a terrible, terrible situation, but being clean from buprenorphine, it just changed my life like night and day. I can get along with people I couldn't get along with before, and it's just a miracle.

Like my sister, I had one sister, she's a Sheriff, I have another sister, she's a doctor in California, and due to my addiction, I could hardly get along with either one of them. But since my experience with buprenorphine I get along just fine with both of them, and all of my friends and everything, you know, as a matter of fact, I have a lot of new friends because I've changed so much. I don't take buprenorphine in any kind of way or anything and so life is just wonderful and grand, and I have to give that thanks to the medication buprenorphine. Because it just helped me so tremendously in my life. And so I would like to see everybody that needs an opportunity, get an opportunity to use this medication, because it does work, and I'm a living witness that it does.

I'd like to say thank you for listening to me. Thank you very much.

#### MS. TESS WALKER, COLLEGE STUDENT

My name is Tess Walker and I'm 24 years old, and I'm about to graduate from Berkeley School of Music. I grew up in Cambridge, Massachusetts and went to school there, and was sort of going to school and doing well and had an after-school job and graduated when I was 17, and when I was 18 I started using heroin. And it seems like a very big leap, but at the time, it didn't.

I was using heroin for three and a half years, and basically doing nothing but, it was pretty much a day in, day out thing. I was living with my mother. After awhile things were really bad.

I was trying to get clean, and going into detoxes, methadone detoxes for five days at a time and coming out and going out and going back in and coming out, and during this period of time, which was probably a

year and a half, two years into my using, my mother got in touch with a physician named Dr. Daniel Alfred in Boston. He was involved in the research with buprenorphine, and he basically convinced her that she shouldn't throw me out of the house—so thanks, Dr. Alfred—and about a treatment that he was working on, but it wasn't available yet.

And I continued sort of on the path that I was on until I had expended methadone detoxes ten times. And I want to focus when I'm talking to you on that, the last experience that I had with methadone detox.

I went in and took my first dose, and five days later I took my last dose, and on that day left and I went to New York to my friend's farm, because I knew that it was going to get bad eventually and I was at the end of my rope and I wanted it to end. When I got to New York things got really bad, and I wound up being in a situation where it was like—drugs, death.

I think about myself now and who I am now, and thinking about being in a situation in which that's a viable option at all is really scary.

I drove back to Boston at probably about 100 miles per hour and got back to the city and got my drugs and went back home and I was just completely at the end of my rope, my mother was probably more at the end of hers, and she called up Dr. Alfred—this was years after all of the process and everything and the methadone and nothing working and trying and trying and trying—and he basically told her that, buprenorphine had been approved, and that I could come in on that Monday.

We had so much hope at that point, and we went in and he explained the process to us, and it kind of seemed really unbelievable to me at the time. I went home with buprenorphine and started taking my dose and there was a moment where, I'm sorry, where sitting at my kitchen table in Boston when I felt normal for the first time in three and a half years. And I've been clean for almost three and a half years now, and it changed my life. It was—after going through years of trying and failing and trying and failing, to have something—a drug that did not feel like a drug and make me feel like a human being again, and to have people around you who are treating you that way, was amazing.

I went back into college after I was six months clean, I've been on the Dean's List ever since. I'm graduating in the spring, I've been recording music and playing music and all of my family is back in my life and it's an amazing thing. And I've learned a lot standing back here today and I think that it's a massively important thing for buprenorphine to be in any community, especially in communities where you wouldn't expect that this is a huge issue, because it is. And for me to go from a nice high school in Cambridge with amazing love and a huge support system to the places that I went to, I mean, it can happen to anyone. And this is working, it's really working. So I hope that I've given you something to think about and thank you so much for letting me come and speak here. Because this is a really major thing, and I think that everyone needs to be aware that there's an alternative to five days in methadone detox out there, and that it works. Thank you so much.

(At the request of Mr. REID, the following statement was ordered to be printed in the RECORD.)

#### HONORING SENATORIAL SERVICE

• Mr. DODD. Mr. President, I rise today unable to find the words I need

to express just what it has been like to go to work every day with a real, live Greek philosopher.

Of course, I mean PAUL SARBANES—who is the longest-serving Senator in the history of the State of Maryland; who has been among the wisest members to sit in this body; who is serving out his last week here with us. I have come to the floor today to say goodbye; and as I do, I remember one of my favorite Greek stories—which, in a bit of a roundabout way, reminds me of PAUL.

When the Athenians set up the first democracy and declared that every citizen could go and vote in the Assembly, they ran into just one problem—no one wanted to go. It turned out that the Athenians were also the first to discover voter apathy: It turned out that most of the citizens would much rather spend time buying and selling in the Marketplace than arguing politics in the Assembly.

So the leaders came up with a plan. They hired the two burliest men they could find and gave them a long rope clipped in fresh red paint. And then the two burly men would stand on opposite sides of the market square and shout "Everybody out." And after about a minute, they would each grab an end of the rope that was dripping with paint and walk down the square; and anybody who didn't get out of there in time had to go around for the rest of the day with his shirt ruined.

I said that story reminds me a bit of Senator SARBANES. Not because his clothing has been anything but impeccable and stain-free—but because it points out just how remarkable his 40-year career in public life has been. The truth is that people have been finding ways to avoid the responsibility of governing since governing was invented. So when we have the luck to find a man willing to give not just an afternoon's service to his country, but a whole life—and when he turns out to be a man of uncommon intelligence and humility—we know what a treasure we have stumbled on.

We can think back to those Athenians dawdling in the marketplace and ask ourselves: didn't they know? Didn't they know they were in "Ancient Greece," for crying out loud? Didn't they know they were supposed to be in the cradle of democracy? Didn't they know we'd be talking about them a couple of millennia later on the floor of the U.S. Senate?

But of course, they had no idea, and we can't blame them—they had lives to live. Compared to the getting and spending, the errands and talk that go on in the market square, the work of governing can seem like a book of the driest prose. The print is tiny and the lines are closely spaced.

It takes an uncommon mind to appreciate the value, the necessity, of what's in that book—but PAUL SARBANES has had one all his life. He showed it when he won a Rhodes Scholarship and went on to graduate first in

his class at Oxford. He showed it when he was elected to the Maryland House of Delegates back in 1966, and then through 3 terms in the House and 5 in the Senate, through a career one newspaper called "electorally invincible." And he showed it as one of the most quietly influential members of this body, a listener in a town full of talkers, a living example of the maxim, "It's amazing what you can accomplish when you don't care who gets the credit."

But I can think of at least one accomplishment for which Senator SARBANES's credit is assured. In 2002, when he was chairman of the Banking Committee, a series of corporate scandals shocked the stock market, sapped trust in our economy, and cost shareholders and workers billions of dollars. But PAUL confronted the crisis of confidence and wrote legislation that helped restore accountability to accounting. Sarbanes-Oxley was greeted as the most fundamental reform of American business since the Great Depression; and I believe it will be PAUL's legacy. I was proud to help him; and I will be even prouder to sit in his chairman's seat on the Banking Committee. PAUL—your work will be mine, I promise.

Of course, Senator SARBANES will be leaving another legacy here in Washington—his son John, who was elected to represent his father's old House district in the 110th Congress. I've never met John Sarbanes, but if the son is anything like the father, 2006 will look a lot like 1970: We'll be able to walk over to the House side and find a bright young man of immigrant heritage at the start of his Washington career, brought up in the tradition of service and full of the quiet virtues.

I don't think politics has changed so much since 1970 that those virtues aren't still in high demand. And come to think of it, politics hasn't changed so much since the days of the rope in the marketplace—with at least one notable exception. We have gotten rid of the rope. In our country, no one forces you to care. No one forces you to vote. No one forces you to serve. If you do those things anyway, it's not a measure of compulsion, but of conviction. And if, like PAUL SARBANES, you had the talent to make a career for yourself anywhere in the world but chose to spend it here, then we owe you our thanks—for your company, for your wisdom, for 40 years well spent in the Assembly.

Goodbye, Senator SARBANES,—and my best wishes for you and your wife Christine for many years to come.●

Mr. President, today I pay tribute to my departing colleagues who have, for a time, lent their talents, their convictions, and their hard work to this distinguished body. I may have had my disagreements with them, but the end of a term is a time for seeing colleagues not simply as politicians, but as partners who have "toiled, and wrought, and thought with me." Each,



in his own way, was distinctive; and each, in his own way, will be sorely missed.

RICK SANTORUM

I want to first recognize Senator RICK SANTORUM of Pennsylvania, who has been a colleague of mine in this body for 12 years. During that time he rose to No. 3 in the Republican leadership, as chairman of the Senate Republican Conference, and made a name for himself as a young and energetic conservative.

RICK SANTORUM is the son of an Italian immigrant who earned a law degree and an MBA and won election to the House of Representatives at the tender age of 32. After two terms in the House he won his first Senate election in 1994, as well as reelection in 2000. Senator SANTORUM quickly established himself as one of the faces of his party, a testament to his strong principles and his communications skill.

Throughout his legislative career, Senator SANTORUM has been especially strong on anti-poverty measures. He served as a floor manager for welfare reform in the mid-1990s. In the Senate, he worked for African debt relief and funding for the fight against AIDS, often collaborating closely with his colleagues across the aisle. His efforts moved Bono to declare him "a defender of the most vulnerable."

I was especially pleased to work with Senator SANTORUM on the Combating Autism Act. When nearly 1 in every 166 children born today will be diagnosed with this developmental disorder by the time they reach school age, government action is more necessary than ever. Senator SANTORUM recognized that, and he helped me work for a bill that, in the final version, would authorize \$945 million for autism research, screening, education, and services—double the current level of funding. On poverty, AIDS, autism, and many similar issues, RICK SANTORUM has been a dependable ally.

Over his 12 years in the Senate, RICK SANTORUM dedicated himself to a philosophy he described as "healthy families, freedom of faith, a vibrant civil society, a proper understanding of the individual, and a focused government to achieve noble purposes."

Senator SANTORUM and I may not have always seen eye-to-eye, but no one ever questioned his commitment to principle. I wish him, his wife Karen, and their six children all the best.

MIKE DEWINE

I also want to say farewell to Senator MIKE DEWINE. Senator DEWINE, a former prosecutor, has had a distinguished career in Ohio politics. He represented his district for four terms in the House of Representatives, and he served as Ohio's Lieutenant Governor for 4 years, beginning in 1991. MIKE DEWINE was elected to the Senate as part of the famous Republican class of 1994 and served for a total of 12 years. I have had few more valuable partners on the other side of the aisle.

Senator DEWINE and I have been strong opponents of underage drinking,

a social malady that, in the last year for which we have data, led directly to 3,500 deaths, 2 million injuries, and 1,200 babies born with fetal alcohol syndrome, not to mention \$53 billion in social costs. The STOP Underage Drinking Act, which I cosponsored with Senator DEWINE, would fund a comprehensive Federal campaign of research, prevention grants, and a media messages aimed to keep children and young adults alcohol-free. I am proud to stand with Senator DEWINE on such a critically important issue.

And I am just as proud to have his support on a whole slew of health initiatives, especially for infants and children. Because States' variable screening standards leave many newborns at risk for treatable disorders, we have worked together to standardize screening across the Nation so that all newborns have an equal promise of health, no matter where they are born. Senator DEWINE and I have also worked together for safer pediatric medical devices. But above all, Senator DEWINE worked with me to secure passage of the Best Pharmaceuticals for Children Act. That legislation provides incentives for the drug industry that have dramatically increased the number of drugs tested and labeled for children; as a result, more than a hundred drug labels have been changed to incorporate new pediatric information.

It has been a pleasure to serve and work with Senator DEWINE. I have always admired his ability to put principle before party, and I am thankful for all of his help, and most importantly, for his friendship. I wish him and his wife Frances much happiness in the future.

JIM TALENT

I would also like to recognize Senator JIM TALENT. Senator TALENT has been a lifelong resident of St. Louis; and even when he was attending Washington University in his hometown, his outstanding intellect was on display as he was named the most outstanding undergraduate in political science. It was a sign of success to come. JIM TALENT was elected to the U.S. House in 1992 and served a total of 12 years in Congress, the last 4 representing Missouri in the Senate.

I was especially proud to work with Senator TALENT on legislation of the utmost moral importance: a bill that would establish new offices at the Department of Justice and FBI to investigate and prosecute Civil Rights-era murders. This legislation would help ensure that those who took the lives of civil rights workers, and have thus far escaped justice, never have another peaceful night of sleep. Senator TALENT said it eloquently: "We want the murderers and their accomplices who are still living to know there's an entire section of the Department of Justice that is going after them. We need to unearth the truth and do justice because there can not be healing without the truth."

Senator TALENT was also known for his work for renewable energy, his op-

position to predatory lending, and his solid social conservatism. And though we didn't always agree, I am sure everyone who served with him has respected his intellect and his outspokenness. May he and his wife Brenda have many more years of happiness.

LINCOLN CHAFEE

Next, I would like to send my best wishes to Senator LINCOLN Chafee. Senator CHAFEE and I have a fair bit in common: we are both lifelong New Englanders, and we both had Senators for fathers. After completing his undergraduate studies at Brown University, and while many of his colleagues were busy studying law or political science, LINCOLN CHAFEE studied horseshoeing. I imagine he is the only modern Senator to have worked as a professional farrier for 7 years. And while Senator CHAFEE eventually took up the family business and went into politics, he has always retained the humility and good humor that so often come to those who spend time working with their hands.

Senator CHAFEE was a popular mayor of Warwick, RI, and on the death of his father, Senator John Chafee, was appointed to fill out the remainder of the term. He was elected in his own right in 2000, and has served a total of 7 years in the upper house, cementing a reputation as an independent thinker and one of his State's most popular politicians.

I especially enjoyed serving alongside Senator CHAFEE on the Foreign Relations Committee. He was a welcome travel partner. On trips to Latin America, it was always reassuring to have a familiar New England accent at my side. On a more serious note, I have come to respect Senator CHAFEE's courage and principle, especially on the matter of John Bolton's nomination as United Nations Ambassador. Senator CHAFEE spoke out in favor of competent diplomatic representation at the UN. Because of his efforts, we are closer to the day when our representative at the world body will work to win respect from the world, not alienation.

On that issue and many others, Senator CHAFEE was never afraid to put his beliefs ahead of party pressure. He has voted to support stem cell research and a responsible exit strategy in Iraq; and his strong environmental record, including opposition to oil drilling in the Alaska National Wildlife Reserve, has earned him the endorsement of prominent conservationist groups.

We will miss his independent mind and his true Yankee spirit. I wish all the best to Senator CHAFEE and his wife, Stephanie.

CONRAD BURNS

I would also like to bid farewell to outgoing Senator CONRAD BURNS of Montana. CONRAD BURNS is the longest serving Senator in the history of his State, and he has long been known for his plainspoken and blunt style. CONRAD BURNS served as a Marine in Japan and Korea, and back home he made a name for himself as a livestock

specialist, auctioneer, and radio agricultural reporter. He proved himself a canny businessman, as one radio program grew into a network of 31 radio stations and six television stations.

A passion for local politics led him to win a seat on the Yellowstone County Commission. When he first ran for the Senate in 1988, Mr. BURNS was still a relative political novice; but he was known throughout the State of Montana for his successful business ventures, and he won election over an incumbent. Senator BURNS was reelected in 1994 and 2000.

Over 18 years in this body, Senator BURNS built up a record as an influential committee member, sitting on Appropriations and chairing a Subcommittee on Communications, as well as another on the Interior, with jurisdiction over the entire National Parks Service. Senator BURNS has taken pride in securing resources for his State, as well as in opening up the promise of advanced telecommunications for all. He worked with Senator RON WYDEN of Oregon to pass the CAN SPAM Act, which combats unsolicited e-mail. Senator BURNS has also worked for Internet deregulation and broadband access in rural and areas, earning him praise as "one of the fathers of the modern Internet." That is quite an achievement for a onetime cattle auctioneer.

Now Senator BURNS is returning to his home State of Montana, and I hope he and his wife Phyllis have many years of happiness there.

MARK DAYTON

I would also like to recognize Senator MARK DAYTON of Minnesota. Senator DAYTON's talents have long been apparent, whether graduating cum laude from Yale University, starting in goal for the college hockey team, or spending time as a teacher on the Lower East Side of New York City. Senator DAYTON has long been involved in public service and Minnesota politics, serving on Walter Mondale's Senate staff in the 1970s and working in the 1980s and 1990s for economic development in his home State. Senator DAYTON was elected state auditor in 1990, serving a 4-year term fighting the misuse and theft of public funds. In 2000, he once again entered State politics, defeating an incumbent to win a term in the Senate.

MARK DAYTON took many principled stands during his time in the Senate, from his opposition to the Iraq War resolution to his work to fully fund special education. Senator DAYTON was also known for his engagement with the needs of his Minnesota constituents. He won \$3 million for a Minnesota National Guard program to provide soldiers with postcombat counseling and support, worked to hire 148 additional patrol agents to secure the United States-Canada border, and even donated his Senate salary to pay for bus trips to Canada so seniors could buy cheaper prescription drugs.

Senator DAYTON chose to retire after serving out his term, but he declared

that "everything I've worked for, and everything I believe in, depends upon this Senate seat remaining in the Democratic caucus in 2007." Senator DAYTON's wish came true when Amy Klobuchar won an election to fill his seat; and I trust she will continue in MARK DAYTON's tradition of capable and hard-working representation for the people of Minnesota. Senator DAYTON is returning to private life in his home state, and I wish him all the best.

GEORGE ALLEN

Next, I would like to bid farewell to Virginia's GEORGE ALLEN. As we all know, Senator ALLEN is the son of the great football coach, George H. Allen. As a boy and young man, Senator ALLEN lived all over America, wherever his father's career took the family. But in the end, Senator ALLEN fell in love with the State of Virginia, especially its wealth of history. "I was going to go into a partnership with someone in Charlottesville in an old building built in 1814," he said, describing his first law practice. "Mr. Jefferson played the fiddle there, allegedly . . . I lived in it while renovating. I started my law practice and then bought a log house out in the country, in the woods. Charlottesville is where I wanted to take my stand."

In 1982, GEORGE ALLEN won election to the Virginia House of Delegates—and Thomas Jefferson's old seat. In 1991, he was elected to a term in the House of Representatives, and 2 years later, became Governor of Virginia, a post in which he distinguished himself as an energetic executive. As Governor, GEORGE ALLEN fought violent crime, reformed his State's welfare system, and signed the standards of learning education reform bill, which helped inspire No Child Left Behind. In 2000, he was elected to the Senate, where he served on committees including Commerce and Foreign Relations.

In the Senate, GEORGE ALLEN made a name for himself on technology issues, keeping the Internet free of taxation, securing nanotechnology funding, and providing high-tech grants to historically black colleges. It's also been a pleasure to work with Senator ALLEN for several years on our own legislation to enhance America's competitiveness in the field of aviation by investing in aeronautics research and a new generation of aerospace scientists. In addition to his technology interests, Senator ALLEN was also a strong advocate of balanced budgets.

GEORGE ALLEN is leaving the Senate, but we will remember him for his affable demeanor and love of history. He was fond of quoting Thomas Jefferson's 1801 Inaugural Address: "The sum of good government is a wise and frugal government which shall restrain men from injuring one another but otherwise leave them free to regulate their own pursuits of industry." GEORGE ALLEN did his best to live and work by those principles, and as he returns to private life, I wish happiness to him, his wife Anne, and their three children.

BILL FRIST

Last but not least—the departing majority leader, BILL FRIST of Tennessee. His leadership position has only been the cap on a lifetime of accomplishment. BILL FRIST is a leading transplant surgeon, who has performed more than 150 heart or lung transplants, as well as a highly successful medical businessman. The same drive that fueled him in politics, medicine, and business also inspired him to earn his pilot's license and complete seven marathons. Senator FRIST will be remembered as a competent majority leader, not to mention as the first medical doctor elected to the Senate since 1928.

After pursuing his medical career for nearly two decades, BILL FRIST established himself in Tennessee politics and was elected to the Senate in 1994 and was reelected in 2000 with the highest vote total for any statewide election in his State's history. As the Senate's only medical doctor at the time, he attended to the victims of the 1998 Capitol shooting, and he also served as a respected spokesman on anthrax and bioterrorism following the terrorist attacks of 2001.

Besides leading the Senate since 2003, BILL FRIST found recognition for his outspoken positions on Medicare reform, judicial nominations, and social issues. He also worked to establish a nuanced position on stem cell research. Though we didn't always see eye-to-eye, we were able to work together on important legislation, including bills on obesity prevention and food allergies. And I think I can speak for all of my colleagues when I thank him for his hard work in running the Senate for the past 3 years—or, as a predecessor put it, "herding cats."

BILL FRIST is returning to his philanthropic work and his medical practice, where I am sure he will find his success undiminished and his skill undulled. I wish him, his wife Karyn, and their three sons many happy years. ●

SENATORS SARBANES AND DAYTON

Mr. REID. Mr. President, the great Senator Daniel Webster once remarked that the Senate is a place:

of equals of men of individual honor . . . and personal character.

He was right, and we can see what he was talking about in the fine men the Senate is losing to retirement at the end of this Congress: Senator FRIST, Senator SARBANES, Senator JEFFORDS, and Senator DAYTON.

On previous occasions, I have talked about how much I appreciated serving with Senators FRIST and JEFFORDS. Today, I would like to say a few more words about Senators SARBANES and DAYTON.

PAUL SARBANES is a man I have always admired. We share a similar background.

I grew up in a small Nevada town. My parents weren't well connected or highly educated. But as we see in my life—and Paul Sarbanes's life—in America your background does not matter.

PAUL is the son of Greek immigrants. His parents didn't have a formal education, but they worked hard. They owned a restaurant—the Mayflower Grill on Main Street in Salisbury, MD.

PAUL worked hard too, and as a result, he has lived the American dream. This son of Greek immigrants is the graduate of some of the world's leading educational institutions, and for the last 30 years, he has been a leading voice in the world's greatest deliberative body.

PAUL received an academic and athletic scholarship to Princeton University, from which he graduated in 1954. After graduation from Princeton, he received the Rhodes Scholarship, which sent him to Oxford, England, until 1957. When PAUL came back to the States, he went to Harvard to earn his Law Degree.

In 1970, PAUL won his first Federal election—to the U.S. House of Representatives. In 1976, he came to the Senate.

During the next 30 years, he made a tremendous mark on our country.

PAUL SARBANES has been an excellent Senator, but he has always excelled when the country needed him the most—during times of crisis.

During Watergate, he was a leading voice for reform in the House. During Iran-Contra, he led the fight for the truth in the Senate. And more recently, in the wake of the Enron accounting scandals, he was largely responsible for reforms which restored the people's confidence in corporate America.

During his 30 years in the Senate, PAUL SARBANES has cast over 11,000 votes. Not all of them were as monumental as his work on Watergate, Iran-Contra and Enron, but every one of them was cast with the people of Maryland, and the people of the United States in mind.

Mr. President, MARK DAYTON has served in the Senate just one-fifth of the time PAUL SARBANES served here. But he, too, has made his mark. He's been a fine public servant, and an even better friend.

Of course, Senator DAYTON's service has always been closely intertwined with that of our dear departed colleague Paul Wellstone. Paul was a legend in our country, but MARK has kept his legacy alive these last 4 years by fighting for the working people of Minnesota.

MARK was born in Minnesota in 1947. He graduated from Yale University in 1969, where he majored in psychology and played varsity hockey. MARK had many options coming out of college, but he chose to become a teacher at a public school on New York City's lower east side.

It was an unselfish choice, and it would not be the last time MARK chose a path in life that put the public's interest ahead of his own self-interest.

In 1957, after his years of teaching, MARK came to Washington, where he worked on the staff of then-Senator

Walter Mondale. When Mondale was selected the running mate of Jimmy Carter in 1976, MARK was there to serve.

In 1990—following jobs in the Minnesota State government and the private sector—MARK ran for Minnesota State auditor and won. In 2000, he came to the Senate, where he has served ever since.

MARK is known here as a strong advocate for the people of Minnesota. He has used his Senate salary to send busloads of seniors to Canada for prescription drugs. He has used his power in the Senate to help low-income constituents get the oil they need to heat their homes. And he has created a "Healthcare Help Line," which is available to Minnesotans who have problems with their health insurers.

Mr. President, MARK DAYTON, like PAUL SARBANES, like JIM JEFFORDS, like BILL FRIST, will be missed.

The Senate—and our country—are better off because of their service.

MIKE DEWINE

• Mr. HATCH. Mr. President, as this session draws to a close, I must take this opportunity to make a few comments on the outstanding record left behind by our colleague from Ohio, Senator MIKE DEWINE.

I have worked closely with Senator DEWINE ever since he came to the Senate. I sit with him on three committees: the Select Committee on Intelligence; the Judiciary Committee, where he chaired the Antitrust Subcommittee; and on the Health, Education, Labor, and Pensions Committee, where he chairs the Retirement Security and Aging Subcommittee.

I consider MIKE to be a Senator's Senator—he is a man who truly represents his constituents, who studies the issues, works hard, and does his very, very best to do what is right. His departure from the Senate is a great loss to this body and a great loss to Ohio.

The DeWine legacy is considerable.

One of the major focuses of his work, which I admire greatly, is the protection of children. Senator DEWINE has sponsored numerous pieces of legislation aimed at protecting children and enabling prosecution of those who perpetrate acts against children. These include the Protecting Children Against Crime Act of 2003, which became law as part of the PROTECT Act, the National Child Protection Amendments Act of 2000, the Child Abuse Prevention and Enforcement Act of 1999, and the Protection Against Sexual Predators Act of 1998. It is significant to note that Senator DEWINE is a founding member and cochair of the Senate Caucus on Missing, Exploited and Runaway Children.

The Senator's work to protect children extends beyond legal issues. He is the author and true leader in the Senate of legislation to protect children from the horrors of tobacco abuse by giving the Food and Drug Administration the authority to regulate it. He has also taken a leadership role in ef-

forts to stop underage teen drinking by sponsoring the Sober Truth on Preventing Underage Drinking Act. The STOP Act has a good chance of becoming law this year.

But the centerpiece of MIKE DEWINE's prochild agenda is his work to incentivize pharmaceutical company testing of drugs used on children. MIKE DEWINE showed this whole body the safety risks children face when they take prescription medications never studied in the pediatric population. I can just hear MIKE saying now, "Children are not little adults." And he is right.

He worked across the aisle and across the Capitol to get the Pediatric Research Equity Act of 2003 enacted. This was no easy task. It took grit and determination. He fought big PhRMA. He did it for the kids. And he won. I am only sorry he will not be here next year as we work to reauthorize it.

In his years as a member of the Senate Judiciary Committee, Senator DEWINE emerged as a leader in the area of antitrust law and competition policy. Both as the chairman and the ranking Republican member of the Antitrust Subcommittee, MIKE has played an invaluable role in each significant legislative change to the antitrust laws enacted in the past decade.

In addition to his legislative achievements in antitrust law, Senator DEWINE has become known for the subcommittee's active oversight of the antitrust enforcement activities of the Department of Justice and Federal Trade Commission. During the subcommittee's consideration of numerous individual mergers, his thoughtful analysis and evenhanded approach earned him considerable respect in the antitrust community as a tough, but eminently fair, advocate of both consumer interests and strong competition.

Earlier this year at the American Antitrust Institute's annual conference, where he and Senator KOHL received an achievement award for their many contributions to antitrust law, Senator DEWINE commented that "[i]t's always difficult to find that fine line between aggressive, healthy competition and destructive or anti-competitive behavior, but it's our job on the Antitrust Subcommittee to keep trying, and to promote the type of competition that helps everyone."

From my perspective, Senator DEWINE not only tried but succeeded admirably in drawing this very difficult line in a careful and appropriately balanced way. His expertise, institutional knowledge, and thoughtful analysis will be sorely missed.

Also of note in discussing Senator DEWINE's work on the Judiciary Committee are his anticrime efforts. MIKE has been a real leader on issues such as the 1998 law, the Crime Identification Technology Act, which increased funding for State and local law enforcement by \$1.25 billion. His work in anticrime

technology continued in 2004, when the Senate adopted his amendment to the intelligence reform bill that would upgrade the Federal Bureau of Investigation's computer networks. That bill was signed into law on December 17, 2004.

MIKE has either sponsored or cosponsored a number of bills to help law enforcement protect Ohio communities, including the local law enforcement block grant program, the Law Enforcement Officers Safety Act, the Rape Kits and DNA Evidence Backlog Elimination Act of 2003, and the Video Voyeurism Prevention Act of 2004.

MIKE DEWINE's work to protect Ohioans extended into the compelling field of mental illness treatment as well. In fact, Senator DEWINE is known throughout the country for his work related to the treatment of mental health in the criminal justice system, including bills such as the Mentally Ill Offender Treatment and Crime Reduction Act and America's Law Enforcement and Mental Health Project.

Another DeWine contribution is the Poison Control Center Enhancement and Awareness Act, a significant contribution to public health which established a national toll-free poison control hotline and provided substantial assistance to local poison control centers.

Finally and more recently, Senator DEWINE authored a bill to protect children's eyes by restricting their access to potentially damaging cosmetic contact lenses.

Our new leader, Senator MCCONNELL, said this of Senator DEWINE, and I could not have said it better:

I have never observed a more skillful legislator than he during my time in the Senate . . . You know he is a formidable force who, when he has made up his mind about an issue, never lets go. Many bills that have cleared the Senate in the ten years the Senator from Ohio has been here have the fingerprints of Mike DeWine. He is truly an extraordinary legislator.

I echo those sentiments.

MIKE DEWINE has been an outstanding Member of our body, a good friend to me, and a superb representative for his constituents. He and his staff work hard and their work has yielded incredible benefits for the American people. It is with great pride that I commend his achievements to this body, and I thank MIKE for all he has done to make the U.S. Senate a more effective and accomplished body. I will miss him, as a legislator, as a colleague, and as a friend.

LINCOLN CHAFEE

Mr. President, I am grateful for the opportunity to take a few moments to recognize the service and devotion to the U.S. Senate by my colleague and friend, Senator LINCOLN CHAFEE of Rhode Island.

A true Rhode Islander, LINCOLN CHAFEE was born in Providence, attended a Warwick public school, and earned a degree from Brown University, where he captained the wrestling

team. As an avid horse enthusiast, he attended the horseshoeing school at Montana State University and worked as a blacksmith at harness racetracks in the United States and Canada, but only a handful of years slipped by before he returned to his home in Rhode Island.

LINCOLN then entered politics in 1985 as a delegate to the Rhode Island Constitutional Convention. A year later he was elected to the first of two successive terms on the Warwick City Council. In November 1992, LINCOLN became the first Republican elected mayor of Warwick in 32 years—and, with his positive vision, he so won over the hearts and minds of voters that he was reelected for another three terms in a reliably Democratic city. He held the mayoral post until appointed by Governor Lincoln Almond in November 1999 to fill the unexpired Senate term of his late father, John Chafee. In November 2000, he was overwhelmingly elected to the U.S. Senate.

As I, LINCOLN has a great interest in policy that affects the health of our Nation's people, and I am proud to have had the honor of working with him on a number of initiatives that made Americans healthier.

I admire LINCOLN for taking a stand on stem cell research. He has supported important legislation and joined a bipartisan group of colleagues in calling on President Bush to expand the Federal policy on embryonic stem cell research. Senator CHAFEE and I share similar views on this issue: he is opposed to any cloning with the intention of creating a human life but strongly supports legislation that would allow stem cell researchers to use excess embryos which were created for in vitro fertilization purposes and would otherwise be discarded. I respect and appreciate his courage to stand up for his convictions in the face of such a controversial issue.

LINCOLN has been a champion for breast cancer research since his arrival in the Senate in 1999. I am pleased to be an original cosponsor of his Breast Cancer and Environmental Research Act, which would make Federal grants available for the development and operation of eight national centers that would conduct research on how environmental factors may contribute to the causes of breast cancer. In recognition of his outstanding leadership in this arena, LINCOLN has been honored by the National Breast Cancer Coalition and also presented with the Avon Foundation Pink Ribbon Crusader Award.

Senator CHAFEE has been a leader in the fight to reauthorize and maintain adequate funding for the State Children's Health Insurance Program—also called CHIP. I worked very closely with his father to write that law in 1997. I recognize that LINCOLN is also dedicated to the goal of this program, which is to provide health insurance to low-income, uninsured children, and I thank him for his diligent efforts. We

have worked tirelessly to ensure that funding continues to make the program available for these children.

Senator LINCOLN CHAFEE is a great man, a loyal Rhode Islander, and a great American. I thank and commend him for all his selfless work. His contributions have made his State and the whole country significantly better than before his arrival in Washington. We will all miss his presence here in the U.S. Senate, but I doubt we have seen the last of LINCOLN CHAFEE in the way of public service. I wish him and his family health, happiness, and the best of luck in all future endeavors.

RICK SANTORUM

Mr. President, I rise today to pay tribute to my colleague and friend from Pennsylvania, Senator RICK SANTORUM, who will soon be ending a very distinguished and impressive career in the U.S. Congress.

In my 30 years of service in the U.S. Senate, I have seen a lot of Senators come and go. However, it is hard to think of anyone who has had more energy, more enthusiasm, and who, in such a short period of time, has had a greater impact on many important issues affecting our families and our society, than has the junior Senator from Pennsylvania.

After receiving advanced degrees in business and law, RICK was elected to the House of Representatives in 1990 at the age of 32. He served two terms in that body before running for the Senate, he distinguished himself as part of the so-called Gang of 7 that helped uncover the House banking scandal and called for reforms of the House.

The same year he was first elected to Congress, RICK was married to his wife Karen, and they started their family that now includes six children. As the father of six myself, I know firsthand the challenges and joys that come from having a large family. RICK has done such a marvelous job balancing home life with public life with its demanding schedule and its never-ending conflicts.

After winning election to the Senate in 1994, RICK SANTORUM immediately began exerting leadership on issues in several different legislative areas but notably in the areas of health, agriculture, and welfare reform. Upon winning reelection to his second term in the Senate, his GOP colleagues validated his natural leadership by choosing RICK to chair the Senate Republican Conference.

Although Senator SANTORUM is well known for his strong defense of many conservative positions and his articulate voice on many issues affecting the sanctity of the family, it would be wrong to characterize him as a strict partisan. I have seen many examples where RICK has reached across the aisle to his Democratic colleagues and found common ground on issues of importance to all Americans.

One notable example of this is on an issue that is also very important to me—promoting charitable initiatives. Several years ago, Senator SANTORUM

teamed up with another of our most distinguished and thoughtful colleagues, Senator JOE LIEBERMAN, to introduce the Charity, Aid, Recovery, and Empowerment, CARE, Act. The CARE Act was designed to address many problems faced by the charitable sector of our Nation and to help them to better achieve their goals of lifting up the impoverished among us and of helping all of us better assist our fellow man in times of need.

As an original cosponsor of the CARE Act, I saw up close the tireless dedication and unending efforts that RICK SANTORUM put into promoting this legislation, not just in the Senate but with the White House. While this very ambitious legislation has not entirely been enacted, RICK can take a great deal of justifiable pride in the fact that great strides have been made in achieving the goals of the CARE Act. Moreover, he can take great satisfaction in knowing that his colleagues in the Senate and the House, policymakers in the executive branch, those who serve so diligently in the charitable community, and indeed concerned Americans from all walks of life, are much more aware of the accomplishments and the needs of the charitable sector because of the efforts of Senator SANTORUM.

Mr. President, the junior Senator from Pennsylvania is going to be long remembered in this body, and he will be sorely missed. He will be remembered and missed for his intelligence, his articulate voice, his courage, his energy, and his leadership. I salute RICK as a fine public servant as he enters the next stage of his life, and I thank him for his dedication and for his hard work. I am sure I am joined by all of our colleagues as we wish RICK and his family the very best in the future.

JIM TALENT

Mr. President, I rise today to pay tribute to the accomplishments of Senator JIM TALENT from the great State of Missouri. I feel privileged to have worked with JIM on different pieces of legislation, and I greatly admire his dedication to his constituents and respect his many accomplishments during his time in public office.

JIM's official, political career started when he was only 28 years old, after he was elected to the Missouri House of Representatives. He went on to serve for 8 years in that position, and he worked diligently to pass meaningful legislation which benefited the people of Missouri.

In 1992, JIM was elected to the House of Representatives from Missouri's second district. JIM wasted no time in tackling important issues and introduced the Real Welfare Reform Act of 1994. Much of the ideas from this legislation were phased into the Personal Responsibility and Work Opportunity Act of 1996, which I joined JIM in voting for. This historic piece of bipartisan legislation has had a profound positive impact and dramatically changed the way that this country helps its need-

iest citizens. According to the Department of Health and Human Services, welfare caseloads in this country have declined 58 percent since the enactment of this legislation. These results show that, even as a new Senator, JIM had tremendous foresight in crafting meaningful ideas which addressed a serious problem in this country.

JIM also served on many important committees during his time in the House, including the Armed Services Committee, the Small Business Committee, and the Education and Workforce Committee. During his time on these committees, JIM continued to utilize his tremendous work ethic in reviewing and drafting important initiatives which benefited American citizens. In addition, JIM worked endlessly as an advocate for small business, which he recognized as the financial backbone of our country.

In November of 2002, JIM began the next phase of his service after being elected to serve as Senator for his State of Missouri. Being born and raised in Missouri, JIM had a great knowledge base of the State and thus the background to recognize important issues which affected his constituents and the State as a whole.

I can truthfully say there has been no Senator in the history of this body who has worked harder to represent the history of his State than JIM TALENT.

JIM served on four diverse Senate committees: Agriculture, Nutrition, and Forestry; Energy and Natural Resources; Aging; and the Armed Services Committee.

During this Congress, JIM and I worked together on the joint resolution which proposed an amendment to the Constitution authorizing Congress to prohibit the physical desecration of the flag of the United States. JIM and I were in complete agreement on this subject, and I greatly respected his steadfast support of this proposed legislation. During debate of this topic, JIM continually provided insightful commentary that showed his heartfelt support of a very important topic. JIM summed up his feelings with the following sentiment: "The flag is the unifying symbol of our Republic. It represents that common history and heritage which holds America together notwithstanding religious, cultural, or political differences. Physical and public desecration of the flag degrades those values and coarsens America far more than any speech or political dissent possibly could." We were both sorry to see the amendment narrowly miss passage, but I will always admire and respect JIM's unwavering support on this important topic.

A final item I would like to draw attention to is the Combat Meth Act that JIM drafted along with Senator FEINSTEIN. Recognizing the disastrous effects that have been wrought on American neighborhoods and families due to this horrible drug, Senators TALENT and FEINSTEIN wrote this new law aimed at making the ingredients used

to cook meth less available to law breakers. While we didn't always agree on the approach to this effort, we were united in efforts to stop the insidious damage inflicted by this drug. I applaud JIM's efforts in drafting an incredibly important law that we all hope will have a significant impact on decreasing the amount of toxic meth labs in our communities.

As JIM embarks on the next phase of his career, I wish him luck in all of his future endeavors. I also want to extend my congratulations and appreciation for JIM's legislative achievements during his time in Congress. I am confident that his character and attributes will continue to steer him toward a life of accomplishment and benefit to those around him.

JIM JEFFORDS

Mr. President, I would like to extend my best wishes to my good friend and colleague, Senator JIM JEFFORDS.

For the last 18 years, I have been privileged to serve with JIM here in the United States Senate. When he first came to the Senate in 1989, he was assigned to the Senate Labor and Human Resources Committee. At the time, I was the ranking minority member of that committee and worked closely with JIM. In fact, when JIM later became chairman of the committee, he changed the name to the Committee on Health, Education, Labor and Pensions, better known today as the Senate HELP Committee. He did that because he felt that the purpose of the committee was to help people. Later, he and I also served together as members of the Senate Finance Committee.

JIM has an undergraduate degree from Yale University and graduated from Harvard University Law School. He served in the United States Navy for 3 years and was in the Reserves until 1990 when he retired as a captain.

He started his career in politics in 1966 when he was elected to the Vermont State Senate. In 1968, he became the attorney general for the State of Vermont. In 1974, he was elected to the U.S. House of Representatives where he tells a very interesting story about the day that he was sworn in as a Member of the House. As JIM tells it, 1974 was not a good year to be a Republican candidate—for those who do not remember, it was the year that President Richard Nixon resigned due to the Watergate scandal. The 1974 freshman class had 92 new Members of which only 17 were Republicans—two of them were our Senate colleagues, CHUCK GRASSLEY and JIM JEFFORDS. At the time, CHUCK was on crutches and JIM was in a neck brace. As the two walked down the aisle, JIM heard one of the Democrat Members say, "There are two we almost got." Well, all I can say is, thank goodness the Democrats didn't get Chuck and JIM. The two of them have been an integral part of both the House and the Senate.

Senator JEFFORDS has always been known for his self deprecating sense of humor. I will never forget his story

about being interviewed by a reporter with Congresswoman Millicent Fenwick, who, as many know, was a very elegant woman from New Jersey, on their first impressions of what it was like to live in Washington. Congresswoman Fenwick talked about her lovely view of the city from across the river. When asked what it was like for him to be in Washington, JIM replied that he lived in a Winnebago in the parking lot of a Holiday Inn and he had a view of the hotel dumpster. Quite honestly, JIM is probably one of the most humble and down to earth people I have met in the Senate.

JIM is someone who fought hard for increased education funding, especially for special needs children. He is also very passionate about environmental issues. But in my opinion, one of JIM's most significant achievements was the difference he made on health care issues. JIM was committed to providing a prescription drug benefit to Medicare beneficiaries and was actively involved in writing the Tripartisan Medicare prescription drug bill which was considered on the floor of the Senate in 2002. JIM, CHUCK GRASSLEY, former Senator John Breaux, Senator OLYMPIA SNOWE, and I all got together and wrote a bill that provided a drug benefit for Medicare beneficiaries. It was the foundation of the Medicare prescription drug benefit, Medicare Part D, which was included in the Medicare Modernization Act of 2003. JIM provided valuable input and did his best to look out for what was in the best interest of senior citizens and the disabled. So far, 38 million Medicare beneficiaries are enrolled in the Medicare Part D Program.

Before I close, I want to share an insightful story about JIM that is indicative of the way he has led his life. When JIM interviewed Paul Harrington to be the HELP Committee's Health Policy director, it was at his home in Shrewsbury, VT. Shrewsbury is a very rural town in a very rural State and that is best typified by the Brown Covered Bridge. JIM conducted the job interview in his garage where he had a large pile of bent nails on his work bench. While he discussed the possibility of Paul joining his staff, they each began straightening out the used nails. At the end of the conversation they had created quite a large pile of nails that were useful again. Paul shared this experience with many of his friends and colleagues when he left the Senate because he felt that the circumstances of the job interview were indicative of JIM's philosophy and his approach to problem solving. I couldn't agree more. There's a practical side to JIM's nature that seeks to adapt old solutions to solving new problems. Using the analogy of the nails, JIM has always been able to take up used ideas from the past and put them to good use in new circumstances by reshaping them to fit the new needs of today.

I want everyone to know that I consider JIM to be one of my dear friends

in the Senate, and while I was disappointed when he decided to become an Independent, I respected his decision. And so did former Senate majority leader Bob Dole, who is a close friend of JIM's. In fact, on the first year anniversary of JIM's big decision, Bob sent JIM a pineapple upside down cake. He told JIM that he looked all over for a cake to send him and came to the conclusion that a pineapple upside down cake described JIM the best. While that may be true, let me say that JIM is a man who has the best of intentions and always does what he believes is in the best interest of his constituents.

While serving in the Senate, JIM has always been an independent force and that is one of the main reasons that I respect him so much. Policy always came before politics, something very rare in Washington these days. He has a great love for the institution. He is passionate about issues he cares about and it showed when he offered an amendment in committee or spoke on the Senate floor.

JIM has dedicated his life to public service and the great people of Vermont are very fortunate to have had him representing them in both the House of Representatives and the Senate. He is a great legislator and he will be missed by all of us. I wish JIM Jeffords all the best in the years ahead.

CONRAD BURNS

Mr. President, I want to pay special tribute to my good friend and colleague from Montana, Senator CONRAD BURNS, known by his staff, Montanans, and myself as just CONRAD. It is hard for me to imagine a more down-to-earth Member of Congress than CONRAD. His straight-shooting analysis of the issues and his humorous outlook on life made life around the Senate more enjoyable.

Utahns in particular owe a debt of gratitude to Senator BURNS. As chairman of the Senate Appropriations Subcommittee on Interior and Related Agencies, Senator BURNS worked with our delegation to meet many of Utah's needs.

First and foremost, he oversaw a dramatic increase in funding for the Payments-in-Lieu-of-Taxes (PILT) Program, which provides funding for schools, roads, and public safety services in rural communities in Utah where the tax base is limited due to the predominance of tax-exempt Federal land.

Chairman BURNS also helped me to pass legislation which expedites research and development projects on Bureau of Land Management, BLM, land. Senator BURNS also helped provide funding for Sandy City, UT, to upgrade its drinking and storm water infrastructure. With this funding, Sandy City will now be able to prevent flooding which has threatened the homes of many citizens in the past.

Over the years, CONRAD has been extremely helpful to many Utah communities. He helped provide funding to protect the Range Creek/Rainbow Glass

Ranch for conservation purposes, to improve drinking water for the citizens of Centerfield, Mayfield, Park City, and Eagle Mountain, UT, to provide for the Sand Hollow Recreation Area, and to increase the reach of the Bonneville Shoreline Trail.

CONRAD has also helped Utah and our country continue down the path of energy independence and accelerate Utah oil and gas production by helping to fund the Utah Oil and Gas Leasing Internet Pilot Program.

Allow me to share just one example of how Senator CONRAD BURNS is, and always will be, a man of the people. The highway system around the Washington, DC area provides for express lanes for vehicles carrying passengers. A regular feature of the Washington commute is lines of passengers hoping to be picked up by drivers who are driving their way. Much of the population of the high occupancy vehicle express lanes is made up of single drivers who have picked up these passengers, thus allowing them to use the express lanes. For years, my friend Senator BURNS would pick up these riders in his less than glamorous van. They would have great conversations together along the way, and in most cases, the passengers would not have the slightest idea that they had been picked up and were now chatting with a U.S. Senator. And knowing the junior senator from Montana, I am sure that's just the way he wanted it.

Senator CONRAD BURNS has been a great friend to the people of Utah and a great friend to me. I will miss his presence here in the Senate, and I wish him the greatest of success in his future endeavors.

GEORGE ALLEN

Mr. President, I rise today to honor the Senate career of my distinguished colleague from the State of Virginia, the Honorable GEORGE ALLEN. The contributions he has made to Congress and this country are significant, and we owe him a debt of gratitude for all that he has given.

GEORGE has spent most of his career in public service. A few years after earning his law degree, he served as a delegate in the Virginia Assembly before becoming a Congressman in 1991. He made a successful run for Governor of Virginia and presided over 4 years of strong economic growth and steady job creation. In 2001, he joined the U.S. Senate, and I have been honored to call him my colleague for the past 6 years.

GEORGE has been a tireless advocate for a smaller, more efficient Government throughout his career. He helped lead the way to enactment of the President's tax cut package in 2001 and 2003 and has been an articulate defender of the pro-growth tax policies that we have pursued over the past 6 years, including the reduction in capital gains and dividend taxes, the repeal of the death tax, and the reduction in the tax burden of our Nation's small businesses, where so many of our jobs are created. These were lessons he learned well from his days as a Governor.



He has done more than just pay lip-service to the importance of keeping taxes low: He has fought the good fight as well. He introduced and worked hard to ensure the passage of the Internet Tax Nondiscrimination Act, legislation that prohibited taxes on Internet access or taxation from multiple jurisdictions on goods bought over the Internet.

Over the last few years, GEORGE has achieved an almost legendary status with the technology community in this country. In 2001, GEORGE was appointed to serve as chairman of the Senate High Tech Task Force where he advocated for policies to make America a leader in innovation from nanotechnology to broadband to the education of future engineers and scientists. So much of the technology agenda being advanced in this country today spawned from the efforts of GEORGE as the High Tech Task Force chairman. If you were to meet with the top executives of any technology company with a significant presence in the United States, they would tell you what a wonderful advocate GEORGE ALLEN has been for their company and their industry. I have heard it time and again from hundreds of executives.

GEORGE also has served our party well. His success as head of the National Republican Senatorial Committee during the 2004 election cycle is a result of the Senator's bedrock faith in his beliefs and his ability to articulate that which he holds true.

So many times, politicians come to Washington with strongly held convictions and a desire to do good and instead take the more expedient path to reelection and power. When it comes to GEORGE ALLEN's career, no one can say he ever abandoned his belief in the virtues of a small government and lower taxes. These are the very beliefs I hold true as well, and I was glad to have him on my side.

At its heart, politics is a battle over ideas. Our distinguished Senator from Virginia earned the respect of us all for the pitched battles he fought to advance the cause of freedom and economic growth for the United States and the world.

Personally, I have admired GEORGE ALLEN for a long time. In my opinion, his demeanor, his knowledge, and his drive are all exemplary and worthy of emulation. Every interaction I have had with GEORGE over the years has done nothing but bolster my original opinion of him. He reminds me more of Ronald Reagan than any national politician I have met. That is a high compliment for a great statesman. I would like to take this time to thank my friend, GEORGE ALLEN, and to wish him, Susan, and the rest of the ALLEN family the very best as he leaves this great institution to take on new challenges. ●

MARK DAYTON

Mr. LEVIN. Mr. President, as Senator MARK DAYTON prepares to leave this body, I would like to share with

my colleagues a few thoughts about his service. In September, I had the pleasure of speaking on Senator DAYTON's behalf at a dinner paying tribute to the retiring Senators, and I ask that my remarks from that event be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD.

On the night six years ago when Minnesota voters chose him as their 33rd Senator, Mark Dayton told the cheering crowd: "No matter what your political party or personal philosophy, no matter who you voted for today or even whether you voted at all, I'll work for you. When, next January, I become Senator Dayton, please—call me Mark. Because I'm your public servant. I'll work for you."

For the past six years, Mark has kept that pledge, because those words were not the rhetoric of a campaign; they were a reflection of Mark's deeply-held beliefs. Mark Dayton treats everyone—from the wealthiest to the least fortunate—with the same sense of fairness and compassion, and he carries himself with a humility to which we can all aspire. Mark's lack of guile has characterized his service here, where political calculating is an accepted reality.

When Mark came to the Senate, he brought with him a broad range of experience. In the private sector he had worked as a public school teacher in a challenging New York City school; as a counselor to runaway youth; as a chief financial officer for a non-profit group; and as head of an investment group. In public life, he had served as a Senate aide to Walter Mondale; as head of Minnesota's Department of Energy and Economic Development; and as State Auditor, among many other capacities.

That path of service to Minnesota led to his own election to the Senate. Mark and I serve together on both the Senate Armed Services Committee and the Permanent Subcommittee on Investigations. As the ranking member on both committees, I have witnessed in Mark a Senator who is passionately dedicated to public service. Mark reads the long reports, he attends the dry meetings, he masters the difficult material, and he asks the tough questions with a disarming directness and quizzical curiosity.

"On the Permanent Subcommittee on Investigations, Mark has been a strong voice in our hearings examining abusive tax shelters and offshore tax havens. Mark has been a leader on prescription drug issues, and he even donates his Senate salary to help seniors buy prescription drugs they could not otherwise afford. And Mark has been a great battler on issues common to our two states, including fighting on behalf of our steel and mining industries and to strengthen our Northern Border.

As part of our work on the Armed Services Committee, Mark traveled with Chairman Warner and me and six other Senators to Iraq, where we saw firsthand Mark's deep dedication to the men and women of our Armed Forces. After allegations surfaced that our troops in Iraq had been given contaminated water by a contractor, it was Mark's insistence that led to an ongoing investigation into the contractor's actions. And Mark has been a true champion for our National Guard and Reserve forces, working forcefully to ease their difficult transition back to civilian life when their tours of duty finally end.

As Mark writes the next chapter in his own life, he can return home to the people of his beloved Minnesota knowing that he has served them honorably and well. Some of them will probably insist on calling him

"Senator." But, for most, this idealist with a good heart never stopped simply being "Mark."

We shall miss MARK DAYTON and wish him well as he leaves us.

LINCOLN CHAFEE

Mr. President, as this session of Congress comes to a close, I want to take a moment to pay tribute to my friend LINCOLN CHAFEE.

Following in the footsteps of his late father, John, Senator CHAFEE has been a voice of moderation and civility in the Senate. In a time of increasing partisanship, Senator CHAFEE has been a bridge between the parties and to an earlier era of a less divisive politics. He votes his conviction and his conscience, not just a party line.

Senator CHAFEE's legacy will be defined by his leadership on environmental protection and fiscal responsibility. On both, he has had a forward-looking approach, grounded in common sense, for which our grandchildren will be grateful.

Senator CHAFEE has been a true champion for conservation, fighting for clean air, clean water, and a healthier environment. He has been willing to stand up to the administration when he believes it is wrong, including opposing the administration's Energy bill, its weak regulations on mercury, and drilling in the Arctic National Wildlife Refuge. For the past several years, Senator CHAFEE has led an effort with Senator JEFFORDS and me to fully fund the EPA Brownfields program, which would accelerate the cleanup and redevelopment of brownfield sites, protecting human health, and creating jobs. Senator CHAFEE is a member of the Senate's Smart Growth Task Force, which promotes growth and development that protects the environment and preserves critical habitats.

LINCOLN CHAFEE has also been a strong voice for fiscal discipline. He has repeatedly opposed reckless tax cuts and supported pay-as-you-go budget rules to bring the budget back into balance. The bipartisan Concord Coalition has twice recognized him for his fiscal responsibility.

LINCOLN CHAFEE has also been an important voice on foreign affairs. He took a courageous stand in 2002 as the lone Republican to vote against the Iraq war authorization, and he has served well as the chairman of the Near Eastern and South Asian Affairs Subcommittee of the Foreign Relations Committee.

I want to close by noting that LINCOLN CHAFEE remains widely respected and admired in Rhode Island, as well as among his colleagues on both sides of the aisle in the Senate. His father would have been very proud of how well LINCOLN CHAFEE has served the people of Rhode Island.

I thank him for his service to our country and wish him and his wife Stephanie all the best.

JIM JEFFORDS

Mr. President, when this session of Congress comes to an end, Senator JIM

JEFFORDS will leave the Senate. He has been a thoughtful and independent voice here, and he will be greatly missed.

Senator JEFFORDS has been a true champion for the environment. He was instrumental in passing the 1990 Clean Air Act, and he chaired the Environment and Public Works Committee from 2001 to 2002. He has fought for policies that encourage renewable energy use and that reduce emissions of carbon and other pollutants.

Senator JEFFORDS is a strong believer in promoting economic development that also protects the environment and preserves the landscape. In the 1960s, when he served as a State senator and then attorney general of Vermont, JIM worked on the most comprehensive State-level growth management policy in the United States. JIM continued these efforts as a U.S. Senator, and I joined with JIM in 1999 to form the Senate's Smart Growth Task Force, a bipartisan, multiregional caucus.

With JIM's leadership, the task force's membership grew to more than 20 Senators who shared the goal of determining how the Federal Government can help States and localities address their own growth management issues. Out of this task force, a series of bipartisan legislative initiatives have emerged, including legislation to promote brownfields development, support urban and town centers, provide transportation funding and access, and conserve open space and historic structures.

Senator JEFFORDS has also been a strong leader on education, job training, and disability legislation and served as chairman of the Health, Education, Labor, and Pensions Committee from 1997 to June 2001. He has a particular passion for improving education for students with special needs and co-authored the Individuals with Disabilities Education Act. JIM JEFFORDS is also a strong advocate for fairness and has sponsored legislation to end discrimination based on sexual orientation and to strengthen penalties for hate crimes.

Senator JEFFORDS became a household name and earned a spot in Senate history in 2001 when he left the Republican Party, creating a Democratic majority in the Senate. That action stunned Washington. But for those of us who have been fortunate to know him over the years, we were not at all surprised that JIM JEFFORDS had followed his conscience and his deep commitment to the interests of the people of Vermont and did what he believed to be right.

I want to wish JIM and his wife Elizabeth well as they enter a new phase in their lives.

MIKE DEWINE

Mr. LEVIN. Mr. President, I would like to take a moment to pay tribute to our colleague from Ohio, Senator MIKE DEWINE. Senator DEWINE is a truly decent, thoughtful individual

with a deep concern for children and a refreshing willingness to reach across the aisle. He has been a solid partner on several of the issues common to our two States and the region.

In particular, it has been a pleasure to work with Senator DEWINE on issues affecting the Great Lakes, which are critical for our States' economies and for our environment. Since 1999, he and I have served as cochairs of the Great Lakes Task Force and have shared a commitment to protecting and restoring these national treasures. We have fought to protect the lakes from invasive species, to improve water quality, to create a long-term restoration plan, and to expand public access to the lakes.

Senator DEWINE's service here has also been characterized by his commitment to children and children's health, and he has been willing to work in a bipartisan way to make progress. He has worked with Senators DODD and JACK REED to prevent teen suicides and with Senator CLINTON to ensure that drugs given to children are safe for them. He has sponsored a bill with Senator KENNEDY to allow the Food and Drug Administration to regulate tobacco. As the chair of the District of Columbia Appropriations Subcommittee, he has also worked to reform the child welfare system in DC.

In addition to his bipartisan approach, Senator DEWINE has also shown a willingness to take politically difficult positions when he believes they are the right thing to do. Last year, for example, he joined a bipartisan group of 14 senators who worked to forge a compromise on judicial nominations and to save the Senate from the so-called nuclear option. That step helped to diffuse a tense situation and to protect the Senate as an institution.

I have great respect for MIKE DEWINE's integrity, his commitment to his State, and his willingness to seek progress over partisanship. I wish him and his wife Fran well in their future endeavors.

BILL FRIST

Mr. MARTINEZ. Mr. President, today, I rise to acknowledge and honor the good work and service of my colleague from Tennessee, Senator BILL FRIST. As a Senator for the past dozen years, and majority leader for the past four, Senator FRIST has been a leader of strong resolve on behalf of his home State and our entire Nation. His work in the U.S. Senate will be remembered for a long time to come, and I personally owe Senator FRIST a debt of gratitude.

He has been an advocate of the offshore drilling agreement that would benefit not only the people of my home State of Florida, but millions of Americans living in the gulf coast region—this plan would reduce America's reliance on foreign sources of energy and is vital to our future. I applaud Senator FRIST for recognizing and acting so decisively on this important issue.

Senator FRIST has also been a dedicated leader on immigration reform and I thank him for taking on this divisive, yet necessary issue with such a keen understanding of what our Nation needs. I also know how passionate Senator FRIST is about national security and defense. We were able to travel to and around Iraq together, and while there, we had the opportunity to personally thank some of our troops for their courage and incredible sacrifice. I was appreciative to have that experience with someone who certainly knows the meaning of service.

On a personal note, Senator FRIST made sure that I would be able to pay my respects to Pope John Paul II—and I cannot say enough about how much that has meant to me and to my family. Thank you for that and for your relentless leadership. Thank you for your time and for your counsel. Thank you for your friendship.

Senator FRIST is a fine senator and a true gentleman. We will miss him a great deal here in Washington. Yet, all of us know how well he will do as he returns to his long and distinguished career in medicine. The people of Tennessee are fortunate to have back their revered Dr. FRIST. I wish my best to Senator FRIST and his family always.

RICK SANTORUM

Mr. President, today, I commend Senator RICK SANTORUM for his dedication to public service and accomplishments as a legislator. Above all, I admire the Senator's commitment to the people of his home State, Pennsylvania, and to his family. Throughout his 12-year tenure in the U.S. Senate, he relentlessly fought to pass legislation benefiting the welfare of, not only his constituents, but Americans everywhere. In addition, Senator SANTORUM has been a great advocate in the effort to find a cure for the Global HIV/AIDS pandemic and a strong supporter of the war on terror. He has represented the American people well.

As a colleague, I would also like to thank Senator SANTORUM for his strong leadership as chairman of the Senate Republican Conference. During his time in Washington, RICK has always maintained the importance of family, a value that I admire and share. He has also provided valuable guidance to me in the past and will be missed. I wish my colleague from Pennsylvania, his wife, and children all the best in the future. Thank you for your service.

GEORGE ALLEN

Mr. President, today, I recognize the service of Senator GEORGE ALLEN. The citizens of Commonwealth of Virginia and the American people are losing a great patriot in the U.S. Senate. Senator ALLEN will be leaving the Senate after 6 years of service to his home State constituents and to this country.

He has been an important member of the Republican Party and the Senate, always striving to better America's defense and homeland security. He has worked to ensure good-paying jobs for

the people of Virginia, and to guarantee that every person in Virginia receives a quality education. It is disappointing that a strong leader like Senator ALLEN is leaving the Senate; he will be missed. Senator ALLEN was one of the people who helped convince me to run for the United States Senate, and without his support and his guidance, I might not be here today.

I wish my colleague from Virginia and his family all the best, and thank them for the service that they have given to our country. Thank you, Senator ALLEN.

RICK SANTORUM

Mr. ENZI. Mr. President, when I look back on the years I was fortunate enough to have served in the Senate with RICK SANTORUM, I think I will most remember him for his strong and passionate belief in the principles he fought for on the floor, the unwavering support he always gave his friends, and the powerful way he expressed himself on the issues that came before the Senate.

Whenever there was a problem ahead, it was always good to know RICK was in your corner. In fact, RICK was one of my first supporters when I was running for the U.S. Senate. Everyone who runs for the Senate for the first time has a great need for funds. I was no exception. RICK gave me a check that I later noticed was not signed. I needed the help and I would gladly have walked halfway across the District of Columbia to get his signature to make the document official, but when he learned that I needed his endorsement on the check he had so generously helped me obtain, he dropped everything he was doing and came to where I was to sign the check for me.

In the years since my election, RICK has shown time and time again that he is a thoughtful, genuine person on whom I could rely. He has a great mind for politics and his heart is with the people of Pennsylvania whom he has represented so well. I have often relied on him for the way he would quietly offer me his good advice, support me when we took up issues that were big concerns of the people of my State, mentor me on how to get things done around here, advise me on procedure, and help me to advance the causes that were common to the people of our States. The people of his home State could not have had a more active and effective advocate through the years, and he will be very hard to replace.

As any observer would note, RICK's career has been nothing short of amazing. At every step in his political life, critics would tell him his vision was an impossible dream. In response, RICK would take his case to the people, and time after time he would prove the naysayers wrong. That is because RICK knew the value of hard work and he also knew the first law of politics—it is not where you start, it is where you finish—and RICK made a habit of finishing first.

When RICK ran for a seat in the U.S. House of Representatives, he knew it

was going to be a rough campaign because he was battling a seven-term incumbent who had a lot more money than he did. So, RICK knocked on 25,000 doors and put together a grassroots effort that included people from many different backgrounds who wanted to work with RICK on a wide range of issues. In the end, when the election was over and the votes were counted, RICK had won. It was clearly RICK's personal touch and his enthusiasm for the job that had been strong enough to overcome every obstacle—even a shortage of financial resources.

It wasn't long after that RICK was elected to the Senate after another difficult campaign battle. Again, the critics said it couldn't be done. Once again, RICK showed them he could do it.

As soon as he arrived in the Senate, he continued to fight for the principles he believed in, regardless of what others predicted the outcome would be. He fought for the tough causes without regard for the outcome because he couldn't be silent when the rights of the unborn were denied or a cherished principle was at stake. It was a commitment borne of his deep and abiding faith. In fact, I can't think of anyone who is a stronger man of faith than RICK is. His faith is a great part of who he is, and it forms the basis of his character.

I heard a story about the last campaign about RICK and a trip he and his wife were making so RICK could appear on "Meet the Press." It was near the end of what had been a long and difficult campaign and anyone else would have been exhausted. Not RICK. He was fighting for a cause that he believed in, and he was, once again, full of that remarkable energy he called upon for all of his political campaigns.

As they headed down the road toward Washington, RICK and his wife talked about how hard the campaign was and how it had affected them and their family. As they thought about the battle that was still before them, they began to talk about RICK's opponent and the toll the battle was undoubtedly taking on him and his family as well. Without hesitation, as they drove to Washington for the televised debate, they took the time to pray for his opponent and his family in the hope that God would bless them and give them all the strength they would need to complete the campaign. Then they would leave the matter to the voters to decide. That is how strong a part of his life RICK's faith is.

In the years to come, I think RICK will often come to mind, standing with us on the Senate floor, taking on a cause that has driven him to act. RICK is known as a scrapper, but he is much more than that. He is a warrior, the kind you want on your side when the going gets tough. He is also a brilliant tactician, and if there is anyone who can develop and implement a winning strategy on the floor or in the field, that individual is RICK SANTORUM.

RICK has been a winner over the years because he knows the value of a

message—and how to effectively advocate and present it. He is a great persuader as well, and he has been a valuable part of many efforts to pass legislation. He is someone who likes to get things done, and that ability has been recognized here in Washington and back home in Pennsylvania by members of both parties. When it comes to a difficult bill, RICK has the conviction, courage, and persistence to work through our difficult process and get the job done. His defense of life on the floor has made a difference and it will continue to do so.

RICK knows that one person doing the right thing is a majority. He knows that has cost him in the past, but he will be the first to say that it has been worth it, and people will see that in the long run it is all about standing up for what you believe.

I have always believed that life is a great adventure and God has placed us where he needs us, when he needs us to be there. I know that God has special plans for RICK. We haven't heard the last from him. There is another battle, a greater cause for which he is needed, and I am looking forward to seeing where God will see fit to place him in the months to come.

RICK SANTORUM has been a great friend during the time I have had a chance to come to know him. His expression of his faith and all he has shared with us at our Prayer Breakfasts will stay with me because they were a powerful and memorable affirmation of his belief in God. I hope he continues to weigh in on the issues that come before the Senate. We can always benefit from the views and advice of someone who says what he means and means what he says.

JIM TALENT

Mr. President, soon the last remaining items of business on the legislative calendar for the current session of Congress will be completed and the current session will be brought to a close. When it does, several of our colleagues will be returning home and ending their service in the Senate. We will miss them, and we will especially miss the good ideas and creative energy they brought to their duties in the U.S. Senate.

JIM TALENT is one of those individuals we will miss because of his can-do spirit and his determination to make a difference. He cares a great deal about our country, and he came to the Congress determined to make this a better place for us all to live—especially our children and our children's children. That is why he has always been so focused on the future of our Nation and the need to solve the problems that face us before they overwhelm us.

I first met JIM when he was the chairman of the House of Representatives Small Business Committee. Coming from a small business background myself, I was determined to do everything I could to eliminate the redtape that too often serves to discourage instead of encourage the growth of our

small businesses throughout the country.

At the time, JIM was working on a number of issues in his committee that I was working on with the Workplace Safety and Training Subcommittee of the Health, Education, Labor, and Pensions Committee. Together we began to focus on some OSHA issues and other matters affecting the workplace that needed our attention. We came up with a plan to work them incrementally, and by taking them up piece by piece, bit by bit, we were able to get some things done that might have otherwise been put off for another day. Over a couple of years, we were able to pass into law some of the first changes in the history of OSHA. Each step was a small victory for the workers of America. Taken together, the results gave us both hope that we would collaborate on bigger and bigger things in the future.

Back then, JIM had a decision to make. He was very popular back home and he probably could have stayed in the House for quite a long time, but he decided he wanted to run for statewide office. That call eventually led him to run for the Senate. It was a difficult battle, but JIM emerged with a well-earned victory.

I was delighted by his decision to run for the Senate and even more enthused by his victory. It proved what I had always thought about JIM, that he is a hard worker and he is always there to fight for what he believes in.

During his service in the Senate, JIM has been a champion for the people of his State and an expert on health plans for small businesses. When he was in the House he had served on the conference committee for the Patients Bill of Rights. He got the health plan legislation we wanted in the report, but the report, was never voted on. Now that he was in the Senate, he was working on a number of issues but none as hard or as focused as he was on passing the small business health plan into law that he had helped shape and draft.

In the end, we were able to get 56 votes in the Senate for our plan, but it takes 60 to force a matter to a vote. That meant we were just four votes short of the total we needed to pass this legislation and address the issue of health care for small businesses and people all across the country.

I know we will miss JIM's participation when we take up this issue next year, but I expect he will find a way to keep our feet to the fire and remind us that the people of this Nation are expecting us to get something done to help address their health care needs. I look forward to hearing from him with his suggestions and thoughtful comments about the bill that emerges from committee next year—how to improve it and, more importantly, how to pass it.

In the years to come, I know I will miss JIM and his creative ideas and enthusiasm for getting things done. JIM's greatest asset has always been his abil-

ity to listen to all sides of an argument and create ways around the obstacles that were preventing us from taking action. He is a leader, an innovator, and most of all, a friend to all who have come to know him.

Thanks, JIM, for your dedication, your persistence, your courage, and the many capabilities you brought to your work on the Senate. You will be missed around here. Good luck in whatever you choose to do in the days to come. You will always have our support and our appreciation for your determination to make this country's health care system work as it should.

MIKE DEWINE

As each congressional session draws to a close, we work as hard as we can to try to tie up all the loose ends and finish as much of the pending legislation as we possibly can. As we do, we also take a moment to say goodbye to some of our colleagues who won't be with us during the next Congress to share with us their insights, wisdom and creativity.

As the chairman of the Senate Committee on Health, Education, Labor and Pensions, I know I will miss MIKE DEWINE when the committee meets to begin its schedule of activities next year. MIKE has always been a particularly hard-working member of the committee and I know my colleagues on the committee and I will miss his perspective and his tireless commitment and his dedication to the issues affecting children and families.

Working with MIKE has been a pleasure. We have a great deal in common—beginning with our mutual enjoyment of the old-fashioned ice cream social back home. It is a tradition for both of our families and our political lives because it is a great way to get everyone together to talk about current events while enjoying everyone's favorite dessert.

No one ever said that politics was an easy career to follow and, true to form, MIKE has had a number of hurdles placed before him that took some doing for him to overcome.

He began his career of public service as a county prosecutor. He took a tough stand against crime and people noticed. Then, he was elected to the Ohio Senate. That led to a run for a seat in the Congress. He faced a tough primary fight, but wound up at the top of a field of six candidates. Then, when the general election was held, he was elected to serve the people of his district in the House of Representatives.

In the years to follow, MIKE had some more tough battles. He didn't always win, but he never quit. That spirit of dedication and commitment of his helped him to win a seat in the Senate, representing the people of Ohio he had been fighting for over the years. His election gave MIKE a new forum from which to promote his principles, and he soon proved himself to be a champion for children and family values. As bill after bill came to the Senate floor for our consideration, MIKE always gave it

a close look to see if there was something that needed to be added to increase the protections available to our Nation's children.

MIKE understands full well that our children are our most important resource. If we don't help our Nation's families do a good job of raising their children, nothing else we do, no matter how well we do it, will matter much in the long run.

Some people might be surprised to learn how well MIKE has used his time to work with members on both sides of the aisle. To MIKE, it was just common sense. You never know how long you will be a member of the Senate, he would say, so it makes sense to use your time wisely.

As the chairman of the Senate HELP Committee I can attest to the fact that he has used his time wisely. He has been a great addition to the committee because he is an expert on children's issues and issues affecting older Americans. I have watched him carefully work on a number of bills dealing with a wide variety of topics. He always comes to our meetings, well prepared, fully focused, and committed to making a difference for the people of Ohio and the rest of the Nation.

MIKE is very much a people person, and he and his wife Fran have made regular trips to Haiti to work with the poorest of the poor. I have often heard it said that God must love the poor because he made so many of them. Fortunately, God also made people like MIKE DEWINE to plead their case for them in Washington and work with them around the world in an effort to make their lives better.

The ice cream social I mentioned earlier has become an annual tradition and Fran and the friends she recruits are now famous for their hospitality as they put on what must be the world's biggest pie and ice cream social.

That is just part of the full schedule MIKE and his family maintain every year here, in Ohio and around the world taking on the causes he and Fran hold dear. If you want to know what kind of a year MIKE has had, take a look at his Christmas card. If you do, you will see an amazing collage of pictures of his family and all that has taken place in their lives over the past 12 months. It serves to emphasize his great belief in the importance of family and family activities. It is a value Diana and I and so many of our colleagues share.

In the years to come, whenever I think of MIKE DEWINE, I know I will think of those Christmas cards, which I hope to be still receiving, and of the smiles and happiness reflected on each face in the pictures on that card. They tell me that MIKE and Fran DEWINE have learned one of life's most important lessons. Fame and fortune are all too often fleeting and evasive things in life. In the end, and every day, the most important part of our lives has to do with the strength of our faith, the bonds that tie our families together,

and the friendships we develop along the way that help us to fully appreciate and enjoy all that life has to offer.

MIKE DEWINE is truly blessed to have a family which has shown themselves to be role models on all three of those special values. I know I will miss him, but, I also know I won't forget him and Fran.

CONRAD BURNS

Mr. President, the 109th Congress will soon be drawing to a close. As it does, we will be casting our final votes on the issues we will take up this year, and saying goodbye to several of our colleagues who will not be with us for the start of the 110th session of Congress. I know I will miss them all for the creativity, imagination and firm resolve they have brought to the consideration of the issues we have worked so hard to address for the past 2 years.

One of our colleagues I know I will miss in particular is CONRAD BURNS. Throughout my service in the Senate he has been a remarkable friend, and the kind of person you would want on your side if a battle on the Senate floor was about to take place. For 18 years he has been a remarkable Senator and a strong and effective representative of the people of Montana. It just won't be the same around here without him.

CONRAD BURNS is a true westerner—through and through—and very proud of his western roots. He has always been strongly committed and absolutely loyal to the United States and to his home State of Montana. He showed his commitment to each at an early age. First, his love of his country showed itself when he decided to leave home and join the Marines. Then, when his tour of service was completed, he returned to Montana and began a career that was going so well his employer wanted to transfer him to another State where he thought CONRAD would be more effective. That is when CONRAD's love for his home State of Montana showed itself and he quit a promising career rather than leave the State he loved so well.

Instead, CONRAD set up the Northern Ag Network, which grew from 4 radio stations to 29 radio stations and 6 television stations. Then, as things were going so well with that project, he began looking for a new challenge. He found it when he ran for Yellowstone County commissioner and won. It was the start of a great political career for him and the more the people of Montana got to know CONRAD BURNS, the more they liked him.

CONRAD then decided to run for the Senate and ever since he came to Washington, CONRAD has compiled quite a remarkable record of service. He has made great decisions for our country as he has watched out for the best interests of the people of Montana. He has made a difference on the local, State and national level. Here in Washington, he has championed some amazing projects and issues and there is a lot of legislation that bears his mark

for his having worked on it or supported it through the years.

As we have watched CONRAD roll up his sleeves and get to work on any of a number of issues, he has always impressed us with his understanding of complex issues and their short-term and long-term implications for our society such as the Internet and the development of modern technologies. In fact, I don't think anyone knows more about broadband and communication issues than he does. He is probably the greatest expert in the Senate on those matters and I know I will continue to seek his advice and counsel about them when these or related issues come to the floor in the months to come.

That is an impressive start, but it is not all you will find when you examine CONRAD's record of service. CONRAD has also been a hero to small businesses across the country. He understands their importance and he is fully aware that our Nation's small businesses are the backbone of every State's economy and our national economy as well.

People around the country have come to know CONRAD as he exercised his strong and effective leadership on the Appropriations Committee. He was always very careful with the people's money to ensure it was effectively spent.

For my part, I will always remember CONRAD as one of my greatest mentors in the Senate. Thanks to him, I learned a great deal about the hearings process and how it works. I learned the importance of putting a hearing together that would generate good ideas to solve difficult problems. That enabled us to address the concerns of the ranchers of Wyoming, Montana and the West and take a closer look at the destruction caused by the fires in our States. As we examined those issues during our hearings in Montana, I got a chance to see how he handled the gavel and exercised his leadership as chairman. That experience helped me to plan and hold my own hearings and ensure a maximum amount of participation and discussion.

CONRAD has also been a good friend over the years we have served together in the Senate. We have fished and golfed together. We have worked together on issues of concern to Wyoming, Montana and the West and we have voted together. We have gone to quite a few sporting events together usually to watch the Wyoming and Montana teams play each other. I seem to recall that Wyoming usually got the better of those encounters. I think CONRAD may recall those games differently, but I am pretty sure the Wyoming teams always finished ahead of the others.

Our families have enjoyed each other as well. Our wives are best friends in the western sense—not the Washington, DC sense. Our kids grew up together and they have remained close—even through those times when they were miles apart.

Most important to me, CONRAD has been my friend through thick and

thin—the good and bad—the wins and losses—and the highs and lows of political life. Time changes so many things in our lives, but one thing it never changes is a friendship. Thankfully, those only grow deeper and stronger with time.

As we say goodbye to CONRAD BURNS, I know I will still be seeing him, hearing from him and spending time with him now and again. Change is temporary, friendships are permanent, and I know my family and I are looking forward to continuing to share our lives with CONRAD and his family. We can't ever let change "change" that.

BILL FRIST

Ms. SNOWE. Mr. President, I rise today to honor Senator BILL FRIST, whose sense of public service harkens back to ancient Athens when every citizen, in order to be called an Athenian, served in a public capacity for the good of the state. And it is more than fitting that this Senator, this son of Tennessee, comes from the only place in the United States with a full-scale replica of the Parthenon, for BILL FRIST—like the Athenians of old—sees himself first as a citizen above all else.

Senator BILL FRIST and I arrived in the U.S. Senate in the same class in 1994. And only 9 years later, he was chosen Senate majority leader—a rapid ascent by anyone's count. In the time that Senator FRIST has served his country in the position of leader, he has worked ceaselessly to translate ideals and principles into tangible improvements in the daily lives of the American people. For me, it has been a tremendous privilege over the years to work closely with him on many issues and serve with him on the Senate Budget Committee and the Senate Committees on Commerce, Small Business, and Finance.

Senator FRIST's allegiance to serving others has been nothing short of exemplary. He went into medicine because he cared about people. His profound dedication to public service—to the American people and the people of Tennessee—grew out of an earlier devotion to thousands of men and women whose dilemmas and struggles Dr. FRIST came to understand firsthand. No wonder he takes such great pride in being known as a "citizen legislator"—and with good reason.

As he prepares to leave this Chamber, we recall that when the leader spoke about America's uninsured or the rising cost of health care or about the dangers posed to our communities by the threat of bioterrorism, his insights are rooted, not in theory, but in years of up-close and personal contact with the people who sent him to Washington in the first place. We also remember that Senator FRIST was the first practicing physician to occupy a U.S. Senate seat since 1928—in fact the sign on his office door didn't say "majority leader"—it fittingly read, "Dr. BILL FRIST, M.D."

He has held his oath of office with distinction, just as he has kept to the

2000-year-old Hippocratic precept “to do no harm,” and in fact, he has gone well beyond that tenet, as he has done and will continue to do a world of good. We will miss his perspective and leadership and wish him and Karyn all the best as they pursue this next phase of their life and service together.

LINCOLN CHAFEE

Mr. President, I rise today to pay tribute to my great friend, Senator LINCOLN CHAFEE, a public servant who exemplifies the idea that superior governance depends on people of good will working for the common good—together. He epitomizes the New England pragmatism in government that sees not weakness but strength in reaching across the aisle to build consensus and make the system work for those it was formed to serve.

When I consider Senator CHAFEE’s tenure, I cannot help but think how he has so successfully forged his own pathway and legacy of exceptional service in the U.S. Senate, while honoring the formidable contributions of his extraordinary father, John Chafee. Senator CHAFEE has brought level-headed leadership on myriad issues critical to our progress as a people, always with vigilant and careful attention to his beloved Ocean State of Rhode Island.

He has been a stalwart colleague and friend in our mutual cause to revitalize and advance the political center, in our concerted effort to answer the challenges facing our Nation by producing not rancor but results, not acrimony but accord. His loss not only diminishes the Senate but is also a loss for the country because we need more voices seeking to craft compromise and consensus to forge solutions, not fewer.

LINC CHAFEE was not only a political neighbor of mine in the center of the political spectrum—where most Americans consider themselves—but he has been a next-door neighbor in my hallway in the Russell Senate Building, a corridor also appropriately occupied by my good friend Senator MIKE DEWINE, who also epitomized the finest ideals of public service. So I will profoundly miss seeing them not only in the Senate but also simply walking down the hall outside my office. They were a constant reminder of what is best and most noble about public office.

LINC and I worked hand-in-glove on issues of fiscal restraint and accountability by calling for and advocating the implementation of the pay-as-you-go approach to the Federal budget. And I believe it is instructive that he is rightly considered a champion of the environment, even as he championed economic growth. But that is LINC—for him, issues that may seem mutually exclusive to those with intractable dogmas could coexist naturally in his vision of a world not so easily or appropriately cast in hues of black and white. Indeed, Senator CHAFEE’s fight to strengthen air and water quality standards continues to resonate, a battle he has waged with innovation and

resolve by combining business development with environmental advocacy.

Unflagging in his dedication to the precepts of personal responsibility and freedom, fiscal accountability, and serving the public interest, LINCOLN CHAFEE has, with honor and distinction, brought intelligence, vigor, and courage to the U.S. Senate from debates about foreign policy and homeland security to marshaling health care efforts to confront breast cancer and long-term care.

Whether serving as captain of his university wrestling team, working as a blacksmith at harness race tracks, or serving the highest ideals of public service, LINCOLN CHAFEE has demonstrated an independence, resiliency, and strength of purpose that has made him a credit to this institution and an example for his country.

I wish Senator CHAFEE, his wife Stephanie, and their children all the best for the future.

JIM JEFFORDS

Mr. President, I rise to express my enormous gratitude and deep appreciation for my good friend and colleague, Senator JIM JEFFORDS. President John Adams, who served as the first President of this body, once exclaimed. “If we do not lay out ourselves in the service of mankind whom should we serve?” The answer given through the years by Senator JIM JEFFORDS has been one marked by the eloquence of his actions.

True Yankee independence and integrity are two of the hallmarks distinguishing Senator JIM JEFFORDS. Our legislative service together dates back to the 97th Congress and our participation together on the house Aging Committee, ironically at much younger ages than we are today. We have also served together on the Senate Finance Committee. And I will forever fondly remember the monthly moderates lunches we attended together, just as I will cherish the lunch we shared in the final days of his distinguished tenure in the Senate.

Indeed, so many achievements distinguish this public servant and usher him into a prestigious pantheon of officeholders, whose common denominator is uncommon commitment to addressing tough issues that truly affect the daily life of the people whom they represent.

Educated at Yale University and Harvard Law School, this son of a former chief justice of the Vermont Supreme Court could have pursued any number of pathways in his life, but it testifies to his strength of character and abundance of integrity that he chose to use his depth of learning, prodigious skill, and expertise on behalf of others with the goal of service—a journey that began with his active duty in the U.S. Navy in 1956 and that continued throughout his 32 years in the Congress. From his days in the U.S. House in the mid-1970s—where he also served with my husband Jock McKernan—to the present, Senator JEFFORDS made a priority to champion education and the

environment and by doing so became one of the best advocates these issues have ever had.

In 1975, Senator JEFFORDS, as the ranking member on the subcommittee on select education, coauthored what would later be known as the Individuals with Disabilities Education Act, which has provided equal access to education for millions of students with disabilities. Since its enactment, Senator JEFFORDS has continued to fight for full Federal funding for the law. He has fought to reduce industrial pollution and acid rain, and as a member of the Senate Environment and Public Works Committee he ensured the passage of the 1990 Clean Air Act. More recently, Senator JEFFORDS has introduced legislation that would clean up polluting powerplants and create incentives for investments in clean, renewable power.

In 2001, during the tax-cut debate, as we were working to ensure a fair but a fiscally-responsible compromise, Senator JEFFORDS and I combined to advocate for significant relief for the working poor. In 2003, during intense negotiations, we joined forces to ensure prescription drug benefits for Medicare. And I could not have been more pleased to work with him in authoring the so-called Snowe-Jeffords provision to the historic Bipartisan Campaign Reform Act. I couldn’t be more proud that our arguments were not only persuasive in the Senate but ultimately before the U.S. Supreme Court after more than 3 hours of oral arguments, as the act—including our provision—was upheld.

In the true spirit of statecraft, JIM JEFFORDS has ennobled not only the art of public affairs but the public affairs component of art. Then-Congressman Jeffords cofounded the Congressional Arts Caucus and has consistently fought for financial support of the National Endowment for the Arts, the National Endowment for the Humanities, and the Institute for Museum and Library Services. Like my State’s own Margaret Chase Smith, Senator JEFFORDS has been a public servant of deep and abiding conscience, buttressed by a profound courage and unwavering love for his State and his country. I wish him all the best.

JIM TALENT

Mr. President, I rise to pay tribute to Senator JIM TALENT, my colleague and friend whose capacity for being a catalyst on issues that he holds dear is truly remarkable—and will be missed in the U.S. Congress.

In his first term in the U.S. Senate from Missouri, otherwise known as the Show-Me State, Senator JIM TALENT has shown—not just me—but his colleagues and his constituents that he is a person who cares about health care, small business, economic growth, and defense. Whether during his 8 years in the U.S. House or his 4 years in the U.S. Senate, JIM TALENT has demonstrated the fortitude and will necessary to meet challenging issues with national implications.



In the U.S. House, as a freshman congressman, he introduced the Real Welfare Reform Act of 1994, which became the basis for landmark, bipartisan welfare reform legislation. Never one to turn from a challenge, then-Congressman Talent also managed to get association health plans legislation passed out of the U.S. House, not once but twice. And he built on that success by working on that same issue in the U.S. Senate—indeed, Senator TALENT was an essential proponent of this important effort to allow small businesses to pool their resources to lower skyrocketing health insurance costs.

I saw firsthand how the same indefatigable energy that was indicative of his commitment in the House was very much on display in the Senate as he worked tirelessly with our leadership, Labor Secretary Chao, the National Federation of Independent Business, and so many others on this critical issue. As we go forward to identify a path forward on this vital matter, Senator TALENT's acumen and will to move this issue will be missed in our chamber.

I wish JIM TALENT and his entire family all the best for what I am certain will be a successful next chapter in his life.

FAREWELL TO SENATOR MIKE DEWINE

Mr. President, I rise today to express my gratitude to Senator MIKE DEWINE, whose desire to do good has remained his abiding purpose and lifelong contribution to the people of Ohio, the U.S. Senate, and his country. The moniker of "bodyguard of the poor"—which he has been dubbed by many in his State—speaks volumes about Senator DEWINE's tireless dedication to enriching and helping others and about his earnest efforts to defend the defenseless and protect those in need.

With a career in public service spanning more than 30 years, Senator MIKE DEWINE has more than earned his reputation as hard-working, honest, compassionate, and results-oriented. I first got to know MIKE when he entered the House of Representatives the same year as my husband Jock. I am proud to say we served together in both the U.S. House and Senate. In the 99th and 101st Congresses, we both served on the House Committee on Foreign Affairs. And in the U.S. Senate, we were colleagues on the Select Committee on Intelligence, where issues of national security and safety have been more paramount than ever. America is most fortunate to have had his thoughtful, considered approach on that committee and on so many other issues. Jock and I have treasured our longstanding friendship with MIKE and Fran DEWINE, and we have enormous respect for MIKE's passion and depth of commitment.

Indeed, he is a serious and deliberative legislative craftsman who sought to effectively represent his State and reach across the aisle in the true spirit of the institution. At no point in time was this more evident than during last

year's debate over judicial nominations when MIKE—a dedicated member of the Senate Judiciary Committee—joined with me and a dozen of our colleagues to form the Gang of 14. His courage and leadership helped broker a compromise that preserved the principles and traditions of this great institution. His loss diminishes the Senate at a time when we need more like MIKE DEWINE—leaders committed to solutions over soundbites. I will deeply miss seeing MIKE in the Senate—for he was always a reminder of the finest ideals of public service.

Indeed, MIKE DEWINE has represented well the principles and pride of America's heartland. As the son of parents who ran a small agricultural business, he learned the value of diligence and perseverance working in the fields and in the mill.

He has exemplified that unwavering commitment throughout his career in public service, whether as a prosecutor, U.S. Representative, Governor, or U.S. Senator and whether advocating for children, promoting humanitarian relief, aiding law enforcement, protecting our natural resources, spurring job growth, increasing national security through intelligence improvements, or working to secure balanced budgets. And he has led many of these efforts through his active and thorough committee work on Appropriations, Judiciary—Health, Education, Labor and Pensions—and Intelligence.

Above all else, I believe MIKE DEWINE's essential sense of humanity, and the personal compass that guided him in all he did in the Senate, was exemplified by his final minutes on the Senate floor—which he devoted to speaking of the soldiers of Ohio who had fallen in service to our Nation in Iraq. That Senator DEWINE sought assurance he would have this opportunity to honor the troops before the end of the session is a testament to the compassionate heart of an exceptional man.

For all of his dedicated service to the people of Ohio and to this country, undoubtedly, MIKE DEWINE's most cherished achievement is his marriage of 39 years to his wife Fran, their eight children, and nine grandchildren. I wish them—and MIKE DEWINE—all the best.

RICK SANTORUM

Mr. President, today I honor a principled legislator, a passionate advocate, and stalwart son of Pennsylvania, Senator RICK SANTORUM, whose vitality as a leader in both the House and Senate was exceeded only by his exceptional dedication and extraordinary civic contribution.

During his 16 years in both the House and the Senate, RICK SANTORUM marshaled his experience and skills in business and law to answer effectively and historically a clarion call to public service. And the bedrock hallmarks that have been the constant catalysts driving him are his remarkable passion and enormous resolve.

In the Senate, an institution known rightfully and constitutionally for de-

liberation, RICK's energy has been refreshing and welcomed. Whether on the Senate Armed Services or Finance Committees on which we both served, Senator SANTORUM invariably infused policy debates with a fresh, informed, and vibrant voice on a range of critical issues, including national security, health care, economic development, and combating AIDS. Indeed, RICK has been passionate in aggressively fighting the global pandemic of HIV/AIDS—a scourge that brings tragedy to millions of men, women, and children across the globe. Throughout his tenure in the Senate, RICK worked without regard to political ideology or philosophy on this matter that truly rises above partisanship because he recognizes that compassion and humanity are ideals too large and important to be constrained by political labels.

Finally, I well recall our legislative service together in the House where RICK was a vital champion for change and an indispensable force behind an agenda for reform. He unquestionably engendered a transformative sensibility that helped catapult Republicans into the majority.

Senator SANTORUM has dedicated his life to service to others, and I have no doubt that he will continue to do so in the future. Characterizing those achievements is his steadfast integrity and allegiance to deeply held beliefs. But for all of his accomplishments and the titles that accompany them, those that bring him the greatest satisfaction, that he treasures above all, are that of husband and father. RICK SANTORUM has served his country and the people of Pennsylvania well, and I wish him, his wife Karen, and their children all the best.

Mr. BUNNING. Mr. President, I would like to pay tribute to the Republican Members of the Senate who will not be returning in the 110th Congress. Senators GEORGE ALLEN; CONRAD BURNS; LINCOLN CHAFEE; MIKE DEWINE; Dr. BILL FRIST; RICK SANTORUM; and JIM TALENT have served their constituents with honor and distinction during their tenure here in the U.S. Senate. All care very deeply for this great Nation and I hope they will have continued success in their future endeavors.

Senator CONRAD BURNS and I have had a great working and personal relationship over the last 8 years. He and his wife Phyllis have become dear friends of my wife Mary and me. I have enjoyed our time spent together both personally and professionally. CONRAD and I watched a baseball game with our grandsons a couple of years ago in Montana. CONRAD and Phyllis also joined Mary and me at the Kentucky Derby. I wish CONRAD and his family all the best as they start a new chapter in their lives.

Senator RICK SANTORUM is a principled conservative who is not shy to tell you where he stands. He has served the Commonwealth of Pennsylvania tirelessly for the last 16 years. RICK has always been honest and upfront, and

his passion will be missed. RICK and his wife Karen have six wonderful children who all should be proud of how their dad represented Pennsylvania in the U.S. Congress.

Majority leader BILL FRIST has run the Senate through difficult and trying times and he has done it well. Senator MIKE DeWINE, my neighbor to the north, has represented the Buckeye State with great distinction and has committed over 30 years of his life to public service. Senator GEORGE ALLEN represented the Commonwealth of Virginia in the U.S. Senate for 6 years, and he worked closely with me to make America safer by helping usher through important legislation to arm cargo pilots. Senator JIM TALENT has had a great career in Congress and wrote the blueprint to the welfare reform bill of 1996. And Senator LINCOLN CHAFEE has continued the proud legacy set forth by his father and my friend, Senator John Chafee.

Mr. President, I would like to again commend all of our departing Republican Senators. I am proud of what they accomplished here in the U.S. Senate. They will all be missed, and I wish all of them the very best.

GEORGE ALLEN

Mrs. HUTCHINSON. Mr. President, Senator ALLEN has spent many years working for Virginia.

He came to the Senate in 2000 after a strong record of accomplishments as his State's Governor.

As Virginia's Senator, he has worked diligently to protect our freedoms, preserve conservative values, and help America remain the land of opportunity.

He was a strong supporter of the tax reforms of 2001 and 2003 that have resulted in the economic upswing our economy is currently enjoying.

His work on the Internet Tax Non-discrimination Act has helped keep access to the Internet tax free.

He also worked to increase military benefits, including legislation to increase the death benefits for families of fallen troops from \$12,000 to \$100,000.

I have also worked with Senator ALLEN on the PACE Act. Senator ALLEN understands that we must provide our children with the education necessary for the jobs of tomorrow. His work with the National Nanotechnology Initiative will also help our country compete globally as other countries continue to emerge. Senator ALLEN understands that America must remain home to the best and brightest.

I will miss working with him in this Chamber, and I will miss his friendship and support on the issues that matter most to America.

JIM TALENT

Mr. President, JIM TALENT has a long and honorable history of service to the people of Missouri.

In the House of Representatives, he introduced the bill that laid the foundation for historic welfare reforms.

In 1997, he became the youngest chairman in the House when he was

named Chairman of the House Small Business Committee. Under his leadership, the committee passed many crucial reforms for small business owners, including tax relief and health insurance provisions.

When JIM joined the Senate in 2000, he continued serving his State while emerging as a powerful force for the good of his State and the Nation.

His work on the Energy Committee has shown great foresight and has galvanized our fight for energy independence.

I am proud to have served with JIM these past 6 years.

I expect great things from his continued efforts on behalf of the Midwest.

MARK DAYTON

Mr. President, I wish Senator DAYTON well as he departs from the Senate.

During his 6 years serving the citizens of Minnesota as their Senator, I got to know Senator DAYTON by working together with him on the Committee on Rules and Administration. I have seen first hand Senator DAYTON's tireless efforts to protect the interests of his State.

During his political career, Senator DAYTON has held many leadership roles for Minnesota, including commissioner of the Minnesota Department of Energy and Economic Development, State auditor, and, most recently, U.S. Senator.

As the eldest of 4 children, he grew up knowing what it meant to set a good example. I have no doubt that Senator DAYTON will continue to serve as a shining example for his two sons.

I know that Senator DAYTON's love for public service—and for Minnesota—will remain strong in the future, and I wish him well.

MIKE DEWINE

Mr. President, MIKE DEWINE has spent more than three decades in service to his State and the Nation.

Senator DEWINE has maintained a reputation of integrity throughout his service as a State senator, Lieutenant Governor, four-term Congressman, and U.S. Senator. He has built a record of service on making our Nation and the world a better place for future generations.

A father of eight and grandfather of nine, Senator DEWINE is a devoted family man.

He is a champion of children's causes, always focusing on protecting their welfare and safety.

Senator DEWINE has often reached across party lines to vote with his heart for issues in which he believes.

His hard work and devotion will be missed by the people of Ohio, whom I know are grateful for his years of service.

LINCOLN CHAFEE

Mr. President, it is no coincidence that Senator LINCOLN CHAFEE's home State has an 11-foot-tall statue called the Independent Man standing atop the State House in Providence, RI. In fact, Senator CHAFEE has referred to this

statue as his inspiration, as it represents Rhode Island's founding principles of political and religious freedom.

Senator CHAFEE has done an admirable job following in the footsteps of his father, Senator JOHN CHAFEE.

During his time in the Senate, Senator CHAFEE has been committed to environmental issues as a champion for improved air and water quality.

Senator CHAFEE has remained steadfast in his beliefs and a powerful voice for Rhode Island.

RICK SANTORUM

Mr. President, Senator RICK SANTORUM has a distinguished career serving the people of Pennsylvania.

Everyone knows he is a hard worker who is defined by his determination, commitment to a core set of values, and unyielding optimism.

His strong leadership in the Senate led Senator SANTORUM to be elected chairman of the Senate Republican Conference in 2001.

I have had the opportunity to work on a number of projects with Senator SANTORUM as the vice chairman of the Senate Republican Conference. He joined with me in supporting and organizing numerous leadership summits, which gave us opportunities to reach new constituencies. These summits have been outstanding, and their success was due in large part to our cooperation and Senator SANTORUM's leadership.

Throughout his tenure in the Senate, he has committed himself to helping American families.

He believes profoundly in the dignity of all human life and has consistently fought for measures that protect the most vulnerable among us. He has supported initiatives to strengthen and protect Social Security, provide access to affordable health care, and stop the HIV/AIDS epidemic.

Senator SANTORUM's passion and commitment to his work is an admirable quality that will be missed. It has been an honor to serve with him in the Senate.

JIM JEFFORDS

Mr. President, today we say goodbye to Senator JIM JEFFORDS after 18 years in the Senate, serving the State of Vermont.

Throughout his years in the Senate, Senator JEFFORDS has remained steadfast in his convictions and beliefs.

As a proud citizen of the State of Vermont, Senator JEFFORDS has made enormous efforts to ensure the interests of his State were represented in the U.S. Congress.

This is the legacy Senator JEFFORDS has earned.

As a staunch proponent of environmental issues, Senator JEFFORDS rose to leadership as chairman of the Environment and Public Works Committee in 2001, and he currently serves as the committee's ranking member.

Senator JEFFORDS leaves the Senate with my respect.

CONRAD BURNS

Mr. President, Senator CONRAD BURNS has had a long and distinguished career in the Senate as Montana's longest serving Republican Senator.

Since 1988, Senator BURNS has represented his constituents with honor in the Senate. He has made sure that Montana's unique, rural economy is sustained through his support of balanced trade, high-tech investments, and small business.

Since serving as chairman of the Communications Subcommittee in 1997, he has continually fought for the rollout of broadband in rural areas and pushed for new Internet and mobile phone technologies to help Montanans participate in our global economy.

Senator BURNS' love for the outdoors has made him a steward of our country's natural resources. As chairman of the Senate's Interior Appropriations Subcommittee, I have watched him work tirelessly to protect and provide for our National parks and forests. Our natural resources are being protected thanks to the work of Senator BURNS. I know he is looking forward to returning to Montana and the great outdoors.

He has been an ardent supporter of making Government more fiscally responsible and lowering our taxes, and he was often an ally on issues.

His leadership and strong conviction to do what is right will be sorely missed.

PAUL SARBANES

Mr. President, Senator SARBANES, the son of Greek immigrants, embodies the very heart of the American dream.

Senator SARBANES' parents, who never received a college education, instilled in him the belief that no matter where you go and what you see, you should always stand by your principles and never forget your roots.

He became a Rhodes Scholar.

Senator SARBANES served the people of Baltimore with distinction and honor in the Maryland Legislature before coming to Washington to represent them on a national level.

After a period of service in the House of Representatives, he was elected to the Senate in 1976. Since then, he has held numerous positions within the Senate.

Most recently, he served as the ranking member of the Senate Banking, Housing and Urban Affairs Committee and as a senior member of the Foreign Relations, Budget, and Joint Economic Committees.

Today we bid him farewell after five terms in the U.S. Senate, which makes him the longest tenured Senator in Maryland's storied history.

PAUL is a good friend, and I will miss him.

BILL FRIST

Mr. President, I would like to conclude with Dr. BILL FRIST, who has dedicated his life to helping people.

Though many of us have come to know Dr. FRIST best in his current role as our leader, his contributions to America exceed elected office.

Dr. FRIST first came to Washington in 1972 as an intern for Tennessee Congressman Joe Evins. Congressman Evins told the young intern that should he ever want to serve in Congress, he should first excel in a profession other than politics and then bring that experience back to Washington.

Dr. FRIST did just that.

During a stellar 20-year career in medicine, Dr. FRIST performed over 150 heart and lung transplant procedures, including the first lung transplant and the first pediatric heart transplant in Tennessee and the first successful combined heart-lung transplant in the Southeast.

He always hoped to one day serve America at a broad policy level, where he could advance medicine and improve the quality of life of the Nation.

Dr. FRIST returned to Washington in 1994, becoming the first practicing physician elected to the Senate since 1928. As a U.S. Senator, BILL FRIST has been one of the leading voices on health issues in America today.

He moved quickly up the leadership ranks, becoming deputy whip in 1999, chairman of the NRSC in 2000, and finally majority leader in 2002.

In the Senate, Dr. FRIST has worked tirelessly to strengthen Medicare, provide seniors with better access to prescription drugs, reduce health care disparities among races, and make health care more affordable and accessible.

He has also been one of America's strongest advocates for increasing funding for global HIV/AIDS. He sponsored landmark legislation to provide \$15 billion to combat global HIV/AIDS in African and Caribbean nations hardest hit by the disease. This law will literally save millions of lives and stands as one of the greatest public health accomplishments in modern history.

Many of us also remember DR. FRIST utilizing his medical skills in 1998, when a gunman shot and killed two U.S. Capitol Police officers in the capitol. The gunman was also shot and seriously wounded during the incident. Dr. FRIST came to the aid of Officer Jacob Chestnut, who later died of his wounds, as well as the gunman, who survived because of Dr. FRIST's actions.

After the event, Dr. FRIST told Capitol reporters:

At the time, I did not know he was the alleged gunman, and in truth, as a physician, you try to focus on resuscitation.

People have said "If you knew that, would things have changed?" And the answer is, "No."

"As a physician, you're trained to focus, and that's what you do year after year. You're not a judge; you're not a jury. You're a physician."

Dr. FRIST never stopped being a physician. Throughout his 12 years in the Senate, he always had the Nation's health in mind. He was always a champion of medicine, and his class and integrity is unquestioned.

The Senate will truly miss his leadership, and we will miss all of our departing friends.

APPAREL IMPORTS

Mrs. FEINSTEIN. Mr. President, I rise today to discuss the assurances my friend and colleague from Oregon and I have received from U.S. Trade Representative, USTR, Susan Schwab and Assistant Secretary of Commerce David Spooner about the import monitoring program on Vietnamese textiles and apparel. In response to concerns raised by Senator DOLE and Senator GRAHAM about the impact of Permanent Normal Trade Relations, PNTR, for Vietnam, Ambassador Schwab and Secretary of Commerce Carlos Gutierrez wrote a letter stating their intention to monitor U.S. textile and apparel imports from Vietnam and self-initiate antidumping investigations if the normal elements of an antidumping case can be demonstrated. The Commerce Department will conduct a review every 6 months, and the program will last until the end of this administration. I ask the Senator from Oregon if he is aware of the concerns that have been raised about this program.

Mr. SMITH. I am aware of the concerns, and I want to thank the senior Senator from California for her leadership on this issue. The apparel industry is a very important segment of Oregon's economy, and my constituents back home are watching this issue very closely. There is a great deal at stake here for Oregon companies such as Nike, Inc., and Columbia Sportswear that source apparel from Vietnam. These companies provide thousands of well-paying jobs to workers in my State and infuse billions of dollars into Oregon's economy. I have heard from them and other U.S. retailers about the impact the proposed monitoring program will have on their businesses as unilateral actions such as this can have a significant chilling effect on companies' sourcing strategies.

Unfortunately, the administration did not give the apparel and retail industry due consideration in its decision to monitor textile and apparel products from Vietnam. I am disappointed that the administration chose to use our trade remedy laws as a tool in the legislative process and not consult with other Members of Congress or the retail industry before agreeing to create a new monitoring process. I share the concerns of my constituents that this program will burden and discriminate against trade in textiles and apparel from Vietnam.

I was pleased that the senior Senator from California agreed to send a letter with me to USTR and Commerce asking for assurances that the program would be implemented in a manner fully consistent with U.S. law and our obligations in the World Trade Organization, WTO, and that no new precedent would be set; the program would not establish any additional burdens for importers and exporters of Vietnamese textiles and apparel; and U.S. textile and apparel importers and retailers will have the opportunity to review and comment on how the program is developed.

Mrs. FEINSTEIN. I agree with the Senator from Oregon's description of our concerns and the assurances we are seeking from the administration. This matter was first brought to my attention by key retail constituents in my State including companies like Gap, Inc., Liz Claiborne, and Limited Brands. Retailers have expressed their concern that the import monitoring program would create too much unpredictability and force companies to modify their sourcing strategies and accept the risk of and potential additional cost of antidumping investigations and antidumping duties. They share the concern expressed by the Senator from Oregon that the retail industry was not consulted before the administration committed to setting up the program. I was happy to join the Senator from Oregon on the letter to USTR and Commerce, and I had hoped that we would receive a response before a vote on PNTR on the Senate floor. Is it the Senator's understanding that we will not receive a response to our concerns before the vote?

Mr. SMITH. It is my understanding that lawyers from USTR and Commerce have advised Ambassador Schwab and Secretary Gutierrez that because a notice has been placed in the Federal Register announcing the creation of the import monitoring program and soliciting public comment, they cannot provide a substantive written response to our letter. Nevertheless, Ambassador Schwab and Assistant Secretary of Commerce Spooner graciously agreed to meet with the Senator from California and me to provide us with more information about the import monitoring program and how it will be implemented.

Mrs. FEINSTEIN. The Senator from Oregon is correct. We had a robust and substantive discussion. Ambassador Schwab and Assistant Secretary Spooner assured us that the import monitoring process will be fully consistent with U.S. law and applicable WTO rules. No new precedent would be set. In addition, they also agreed that the import monitoring process should not harm U.S.-Vietnam textile and apparel trade, and they assured us that no additional reporting requirements or other burdens would be placed on importers of textiles and apparel from Vietnam. This means that it is their intention that monitoring will be based upon information already collected in the normal customs entry process or otherwise available to the Government. Finally, they assured us that the views of our constituents and all Members of Congress would be taken into account as the process is developed. Is that the Senator's understanding?

Mr. SMITH. Mr. President, the Senator from California is correct. Specifically, USTR and Commerce told us that it is their intention that any investigation would only cover those textile and apparel products imported from Vietnam which are like or identical to a product also produced in the

United States. This also means that, consistent with U.S. law, the domestic producer will have to request monitoring and supply information about their employment levels and production. This makes sense to me because why would the U.S. Government monitor a product from Vietnam that is not produced in the United States or that the U.S. domestic industry is not interested in being monitored in the first place? It is also my understanding that according to U.S. law, any finding of critical circumstance, which would trigger preliminary antidumping duties, would only be made during the course of an investigation and not in advance of an investigation.

Mrs. FEINSTEIN. Mr. President, I appreciate the Senator's commitment and hard work on this issue. With the assurances from Ambassador Schwab and Assistant Secretary Spooner, I will support legislation granting permanent normal trade relations status to Vietnam. Would the Senator from Oregon agree that we will continue to follow this process closely to ensure that USTR and Commerce live up to their commitments and implement this program in a manner that is fully consistent with U.S. law and our WTO obligations?

Mr. SMITH. Mr. President, I agree with the senior Senator from California, and I would like to thank her for standing with me on this important matter. I too will support PNTR for Vietnam. Both of us are committed to a strong and mutually beneficial United States-Vietnam trade relationship. Both of us understand how important the vibrant and growing Vietnam market is to our constituents. I look forward to working with the senior Senator from California to provide effective oversight of the monitoring program and ensure that the voice of retailers across the country are heard in the discussion of U.S. trade policy. I trust Ambassador Schwab when she told us that she intends to have this monitoring process work in the way we discussed in our meeting. As the senior Senator from California knows, we have many difficult trade initiatives that we will consider next year. I, for one, will measure my willingness to work with the administration on these upcoming initiatives, in part, based on the good faith of the administration in implementing this monitoring process in a fair and normal way.

#### THE DIETARY SUPPLEMENT AND NONPRESCRIPTION DRUG CONSUMER PROTECTION ACT

Mr. ENZI. Mr. President, today Congress acted in the interest of the public health by passing the Dietary Supplement and Nonprescription Drug Consumer Protection Act. I am extremely pleased that the House has now passed this bill and sent it to the White House for the President's signature. This legislation would require manufacturers of dietary supplements and all manu-

facturers of over-the-counter drugs to report serious adverse events to FDA.

The Dietary Supplement Health and Education Act of 1994, DSHEA ensures that a broad array of dietary supplements are available to American consumers. DSHEA protects consumer choice and access to dietary supplements that are safe and properly labeled.

This bill will preserve the safety and availability of dietary supplements that benefit so many Americans. Although many dietary supplement manufacturers already give FDA reports they may receive regarding adverse events associated with their products, they are not required to do so. This legislation would add that requirement, while keeping safe supplements available to consumers.

This proposal adds a new reporting requirement for dietary supplements and all manufacturers of over-the-counter, OTC, drugs to report serious adverse events to FDA. This is an entirely new requirement for supplements. Some OTC drug manufacturers are already required to report serious adverse events.

The reporting would be limited to serious adverse events. We are talking about the kind of information FDA really needs—reports of death, a life-threatening experience, hospitalization, a persistent or significant disability or incapacity, or a congenital anomaly or birth defect.

To ensure that unscrupulous competitors cannot damage legitimate businesses, the bill makes it a prohibited act to make a deliberately false adverse event report to a manufacturer or to the FDA.

The bill also sets a 15-day time limit for manufacturers to turn over reports of serious adverse events they receive. They must keep the reports for 6 years, and FDA is allowed to inspect the manufacturer's records of adverse event reports.

This new Federal requirement would replace any potential state requirements. However, States would still work with FDA on safety issues.

And safety is what this bill is all about. You need good data to make good decisions. Most dietary supplements are safe and should be available to consumers. But just in case one isn't, FDA needs to have accurate, current information to decide when to act and what to do. This bill will help the agency get that information.

This bill is the result of a tremendous amount of work across party lines. I want to thank my colleagues Senators HATCH and HARKIN here on the committee, and Senator DURBIN, for getting this bill started. I would also like to express my deep appreciation and thanks to the ranking member, Senator KENNEDY, for his hard work during this process. We have produced a fair bill, and I am so pleased my colleagues on both sides of the Capitol have lent it their support.

(At the request of Mr. REID, the following statement was ordered to be printed in the RECORD).

**THE RYAN WHITE HIV/AIDS TREATMENT MODERNIZATION ACT**

• Mr. DODD. Mr. President, I rise today to recognize the Senate's unanimous passage of the Ryan White HIV/AIDS Treatment Modernization Act earlier this week. It has been 25 years since the first AIDS diagnosis in the United States. At present, approximately 40,000 Americans are newly infected with this disease each year, and more than half of those diagnoses are in people under age 25. This is a disease that has taken its toll on millions of individuals and families, but as a result of combined Federal, State and local efforts to support individuals living with this disease as well as advances in treatment options, many Americans living with HIV/AIDS continue to have thriving, productive lives.

Since 1990, when the Ryan White CARE Act was first authorized, we have made incredible strides in treating and caring for individuals in the United States affected by HIV/AIDS. The number of new infections each year has dropped from more than 100,000 in 1990 to approximately 40,000 today. Mother-to-child transmission has dropped from 2,000 to fewer than 200 cases annually. Life expectancy for those with the disease has increased by almost 20 years. In fact, more people are now living with AIDS in the United States than at any other time in the epidemic.

The Ryan White CARE Act is at least partially responsible for these successes. But there is much more work to be done. It is estimated that more than a quarter of those infected with HIV do not know it, and many who do know it still do not have access to needed care and services. And HIV/AIDS disproportionately affects the poor and minorities. African Americans account for up to 54 percent of new HIV infections and Latinos account for 19 percent of new infections, though they account for only approximately 12 percent and 13 percent of the U.S. population, respectively. Hispanic and African-American women account for 82 percent of new infections among females in the United States.

For many years I have been particularly concerned about the impact this disease has on children and families. Last year, Senator BOND and I introduced legislation to reauthorize and strengthen title IV of the Ryan White CARE Act. For those who are unfamiliar with title IV, it provides grants for coordinated care, services, and research for women, infants, children, and youth. The programs and services funded by title IV have kept families alive and together. For example, title IV projects have led the way toward reducing mother-to-child transmission from more than 2,000 babies born HIV-positive each year to fewer than 200. In

my home State of Connecticut, a total of 213 babies have been born to HIV-positive mothers since 2002. Of that total, only one baby has been confirmed as HIV-positive.

The bill passed earlier this week by the Senate contains many significant improvements to title IV that were part of the legislation Senator BOND and I introduced. I believe those changes will improve the treatment and services for women, families, and youth provided under the Ryan White CARE Act. However, I am deeply disappointed in the authorization level for title IV contained in the bill. All other titles of this bill authorize increases in funding except title IV, which is flat funded. I pushed hard to secure a comparable increase for title IV, and although I am disappointed with the final outcome, I realize this is an authorization bill, not an appropriations bill, and I will work to secure increased funding for this critical title.

Unfortunately, it appears that the 109th Congress will come to a close without the House and Senate having passed a Labor-HHS-Education appropriations bill for fiscal year 2007. It is a failure on the part of the leaders in the House and Senate that we did not debate this bill and have an opportunity to increase funding for the Ryan White CARE Act. As we look to the next Congress, I urge my colleagues and the whole advocacy community to join me in fighting for providing adequate funding for this program.

I believe that the bill passed unanimously in the Senate is a fair compromise which stabilizes funding for cities and States and urban and rural areas for the next 3 years. Without this legislation, 17 States—including Connecticut—and the District of Columbia stand to lose millions of dollars next year. This legislation is now before the House of Representatives. It is my hope that the house will act quickly to pass this legislation so that these States and the District do not experience a disruption in critical care and treatment services for people living with HIV/AIDS.

In closing, I want to commend the hard work of the members and their staff in both Chambers who developed this bipartisan, bicameral compromise bill over the past 2 years. In particular, I would like to recognize Connie Garner with Senator KENNEDY and Shana Christrup with Senator ENZI who worked tirelessly to incorporate the priorities of many offices. I would also like to thank the many public health advocacy organizations who contributed to the development of this legislation. •

**TRADE RELATIONS TO VIETNAM**

Mr. CHAMBLISS. Mr. President, in relation to the extension of permanent trade relations to Vietnam that the Senate is in the process of considering this evening, there is a finding in the bill that I want to call to the Senate's

attention. The finding notes that, "Vietnam has taken cooperative steps with the United States under the United States Joint POW/MIA Accounting Command, formerly the Joint Task Force-Full Accounting, established in 1992 by President George H. W. Bush to provide the fullest possible accounting of MIA and POW cases."

I serve as the cochairman of the U.S./Russia Joint Commission on POW/MIAs, and also have several close friends who have family members who are POW/MIAs and continue to search for their family members and for information that will bring them closure regarding their fate.

I think we can all agree that Vietnam has in fact taken cooperative steps along the lines of POW/MIA accounting with the United States. However, I think we can also all agree that Vietnam needs to take additional steps in this area. Specifically, I believe there are additional steps that Vietnam can take in providing the United States access to archives regarding POW/MIA cases in Laos and Cambodia. Cases of US service members lost in Laos and Cambodia are particularly difficult to resolve due to the difficulty of access to both archival information and the actual locations where service members are presumably missing. This is a specific area in which I hope that Vietnam can provide additional information and assistance to help the United States obtain the fullest possible accounting of POW/MIAs from the Vietnam war.

I want it to be clear that there is more work to be done on this issue and that we need to continue to conduct research, site visits and work closely with Vietnam, as well as their neighbors on this issue until we have accounted for every one of our POW/MIAs in Vietnam as well as other countries.

**COMBATING AUTISM ACT, S. 843**

Mr. ENZI. Mr. President, yesterday, Congress confirmed its obligation to the thousands of individuals living with and families affected by autism by passing the Combating Autism Act of 2006, S. 843. I am extremely pleased that the Senate passed this bill and sent it to the White House for the President's signature.

This anticipated law has a long history. Senators SANTORUM and DODD worked diligently with me, Senator KENNEDY, and our staffs for the past 2 years to develop this crucial piece of legislation to assist individuals living with autism and other developmental disabilities and their families. This legislation focuses on expanding autism research and coordination of that research at the National Institutes of Health, NIH, and increasing awareness of autism and its manifestation through the Centers of Disease Control and Prevention, CDC. In addition, the bill integrates the country's various

health, education, and disability programs serving children and families affected by autism. Finally, the bill provides a greater voice to the community of people affected by this disorder.

No one knows the cause of autism or exactly how many children are affected by autism and autism spectrum disorders; however, some studies suggest the numbers could be as high as 1 out of every 166 American children. But there are many things we do know about autism.

We know that early intervention is critical to helping children with autism reach their full potential. The earlier the intervention, the greater the chance a child has to grow and learn how to live with the disorder. Given the importance of early intervention, this bill will expand the necessary research to study the possible causes of autism especially at the critical early childhood development stages.

Also, we need greater understanding about the various forms of autism so that we can improve our ability to provide the right kinds of intervention and support. Finally, we need to provide better integration of the health, education, and disability programs already available to meet the anticipated and increasing demand for these interventions, supports, and services in the future.

The Combating Autism Act is an important step to address these needs and to find solutions that will improve the lives of children and families whose daily lives have been disrupted by autism.

I would like to close by adding my congratulations to the people who have had a key role in drafting and passing this key piece of health care legislation. First, I would like to thank my colleagues and their staff both in the Senate and in the House for their hard work in passing this critical legislation. I want to thank all the members of the Senate Committee on Health, Education, Labor, and Pensions, especially my friend and ranking member, Senator KENNEDY, for his hard work and determination to seeing this bill become law. In addition, I would like to thank and our colleagues in the House, Chairman BARTON and Representatives BONO and DEGETTE.

This bill is the result of a tremendous amount of work across party lines. I want to thank the original bill cosponsors, Senators SANTORUM and DODD, for introducing this legislation and for working with me to fine-tune it. They are to be commended for taking the lead on this issue and for the tremendous effort they put into making sure that some day we have a solution to autism.

Of course, in providing thanks to the Members, I would be remiss if I did not mention the staff. I would like to specifically acknowledge Randy Pate and Ryan Long, with Chairman BARTON's office; Caya Lewis with Senator KENNEDY's office; Jen Vesey with Senator

SANTORUM; Jim Fenton, Ben Berwick, Tamar Magarik, and Elizabeth Hoffman with Senator DODD; and Elizabeth Hall with Majority Leader FRIST.

Finally, I would like to give thanks to my staff, both past and present—Shana Christrup, Steve Northrup, Aaron Bishop, Brittany Moore, Tec Chapman, and Martina Bebin, all on my health and disability outreach teams, for their diligence and determination as we worked together to craft this important and essential bill. I also would like to thank Katherine McGuire, who as my staff director has provided the leadership and guidance to ensure that this bill made it into law.

This process involved many dedicated staffers and many late nights. Staff were crucial in helping us reach the final compromise.

I also want to thank the various groups and individuals who work on behalf of children and families affected by autism and other developmental disabilities. There are so many people, primarily parents of children who have autism or an autism spectrum disorder, who have worked for years to see this day come to fruition that I cannot thank each one of them individually, but they should know that I greatly appreciate their tireless efforts, determination, unlimited patience, and commitment to seeing this bill was passed on behalf of their children and all people living with autism, autism spectrum disorder, or other developmental disabilities.

This is a comprehensive piece of legislation that will take the next steps toward providing greater research so that we can provide children with autism early intervention to enable them to grow and reach their full potential. I am proud that we are taking this step to pass the Combating Autism Act.

(At the request of Mr. REID, the following statement was ordered to be printed in the RECORD.)

• Mr. DODD. Mr. President, I am extremely grateful that my Senate colleagues considered and passed the Combating Autism Act yesterday, following the House's passage yesterday afternoon. The Combating Autism Act promotes early detection, early evidence-based interventions, research, and services for individuals with autism. It also reauthorizes the epidemiologic surveillance programs at the Centers for Disease Control and Prevention. This legislation is absolutely vital for the hundreds of thousands of families across America who struggle each and every day with autism, and I commend my Senate colleagues for passing it today so that the President can sign it into law before the end of the year.

Autism has a profound effect on children and their families. It affects a child's ability to communicate and to form relationships with others. Some children with autism are relatively high functioning, while others suffer from serious language delays, motor problems, and rigid behaviors. Because

autism is a spectrum disorder, symptoms range from mild to extremely severe. Many children with autism will require lifelong care.

Mr. President, health care for individuals with autism over their lifetimes costs approximately \$35 billion per year. By 2015, the annual cost of care could reach an estimated \$300 billion, but this figure can be cut in half with early diagnosis, services, and intervention. I believe strongly that to reduce the economic burden for individuals with autism and to ensure that children have a chance to achieve their highest potential and live productive and independent lives as adults, we must support aggressive efforts to understand what causes autism and to improve early screening, diagnosis, and services for individuals and their families who live with autism every day.

As my colleagues are well aware, the prevalence of autism in the United States is 10 times greater now than a decade ago. It is estimated that about 1 in 166 children born today will be diagnosed with autism by the time they reach school age, up from one in 10,000 in 1987. In my own State of Connecticut, autism diagnoses have increased eleven-fold since 1993. We simply must provide answers to all those affected by this devastating condition, and the Combating Autism Act is a critical first step.

There are many theories as to why autism diagnoses have increased. Some have suggested that it is simply a reflection of better diagnostic tools and measures. Other theories focus on genetic or environmental factors. But the fact is that when it comes to autism, we do not know what causes it, we do not know exactly how to diagnose it, and we still do not know how best to intervene.

What we do know is that growing numbers of children and their families suffer from and cope with this disorder, and we simply must do more to bring hope to all who are in its grip. This is why the Combating Autism Act is so important. By expanding the Federal response to autism and other developmental disabilities through the Combating Autism Act, we will see improved research on autism, including its causes, and families across America will get the services they so urgently need.

Mr. President, I commend my colleagues in the Senate and the House for acting on this important legislation. Although the Combating Autism Act has undergone some modification since the Senate first passed it in August of this year, and it is by no means a perfect bill, it provides an essential starting point in what I hope will be an ongoing legislative effort to provide hope and answers to the families across America who live and cope with autism every day. I am hopeful that the President will sign it into law before the end of the year. In my view, we must not lose the momentum that has brought us here today. Those children and their



families living with autism deserve our support now, and they deserve answers.

I'd like to conclude by thanking my colleagues, Senator SANTORUM, Chairman ENZI, ranking member Senator KENNEDY, and their staffs, as well as Chairman BARTON and ranking member Representative DINGELL and their staffs, for their extraordinary hard work on this bill. I also wish to offer my sincere thanks and appreciation to all of the individuals who are personally affected by autism and the many advocacy groups who represent them for their continued dedication and passionate commitment to this legislation.●

(At the request of Mr. REID, the following statement was ordered to be printed in the RECORD.)

#### CONCENTRATED ANIMAL FEEDING OPERATIONS

● Mr. JEFFORDS. There are many issues on which we have made progress during my tenure as both chair and ranking member of the EPW Committee, and many issues on which we need to take steps forward. I want to thank Senator BOXER for her consistent leadership on environmental issues over the years, and I know she will do a phenomenal job leading the EPW Committee. There is an issue of great importance to many small Vermont farmers that we have not addressed this year, and that is the issue of concentrated animal feeding operations and CERCLA. I have written to Senator BOXER and provided her with some language reflecting the ideas I described in my statement, asking her to consider this approach as she holds hearings and moves forward on this issue in the 110th Congress.

Mrs. BOXER. I have received the Senator's letter, and he has my assurances that these ideas will be considered as the EPW Committee looks at this issue during the next Congress.

Mr. JEFFORDS. I thank the Senator.●

(At the request of Mr. REID, the following statement was ordered to be printed in the RECORD.)

#### SMALL FARM SUSTAINABILITY: ANIMAL FEEDING OPERATIONS AND CERCLA

● Mr. JEFFORDS. Mr. President, I rise today to speak about two issues that are of great importance to Vermonters—sustainable agriculture and environmental protections. Over the years, I have fought for education dollars when it seemed none were available. I have fought to protect the environment when its champions were few. But my greatest priority has been to find ways to ensure that Vermont agriculture, the lifeblood of our economy and our culture, remains sustainable and competitive into the future.

I have worked successfully in both the House and the Senate to help as-

sure dairy farmers of a fair and stable price for their milk, through the dairy compact and MILC Program. I have worked hard to provide strong Federal support for conservation programs, helping farmers to be good stewards of the land, while never compromising my commitment to environmental protection. I have supported the cider and cheese industries in the face of increasing Federal regulation and have promoted tax policy that allows for the intergenerational transfer of farms.

Today, I stand before you somewhat perplexed. For several months now, two of the issues where I have dedicated the majority of my time in public service—the environment and agriculture—have been seemingly at odds with one another.

In some States, lawsuits have been brought against large agricultural operations under the Comprehensive Environmental Response, Compensation and Liability Act, CERCLA. I have been contacted by a number of Vermont farmers very concerned about whether CERCLA applies to them and about what it would mean to be sued under this law.

In response to this concern, proposals have been made that would unnecessarily adopt expansive exemptions from the Superfund statute for major pollution streams stemming from very large agricultural operations. I cannot support these proposals that would eliminate one of the tools of last resort for communities with waters contaminated by large-scale animal feeding operations.

I have watched with regret as the face of American agriculture in some regions has changed from one of the individual family, working hard to extract their living from their land, to one of the corporate executive, leading massive agribusiness operations. With this type of consolidation, we have lost in many places, though not in Vermont, the reality of the hard-working family farming using sustainable practices. In many parts of the Nation, we see massive animal feeding operations, often controlled by corporate interests located outside the State, contributing significantly to local water quality problems. Allowing these large operations to simply walk away from the damage that they can cause to our local communities allows them to cut costs, tipping the economic scales in their favor when compared with smaller farms that have less environmental impacts. I wish to do everything in my power to ensure that this scenario never becomes the norm in Vermont.

Vermonters have a long tradition of strong feelings about water quality. In 1972, when the Clean Water Act was adopted by Congress, our Nation was faced with a water pollution crisis. Toxic materials were routinely dumped into pristine water bodies by industrial polluters. It was standard practice in municipalities to have underground pipes deliver raw sewage from homes

directly into rivers and streams without any intervening treatment. Citizens demanded action to solve our environmental problems. In 1970, I was the state attorney general of Vermont. My office worked to create Vermont Act 252, which enacted the toughest water pollution laws in the country at the time. I had the honor of testifying before this Committee during Senator Muskie's chairmanship during the first phases of the debate on the 1972 Clean Water Act. Some of the concepts in Act 252 are today part of Federal water pollution laws. One of my fondest memories from this period is of the slogan, "Jeffords Won't Let Them Do it in the Lake," which came about as we successfully fought off efforts by International Paper to dump untreated waste into Lake Champlain.

Despite progress on wastewater treatment and point sources of pollution like International Paper, by the mid-1980s, it was clear that without action on other water quality issues such as toxics like mercury and nonpoint source pollution from urban and agricultural sources, we would not be able to meet our clean water goals. In 1987, our own Senator Stafford of Vermont worked with champions like Senator John Chafee, Senator Mitchell, and Senator Bentsen to write the 1987 Clean Water Act amendments, overcoming the third Presidential veto in the act's history. Many of the key pieces of the 1987 amendments, in particular, nonpoint source pollution, continue to resonate in our clean water debate today.

Despite our progress on these issues, there is much to be done. According to the EPA, the overwhelming majority of the population of the United States—218 million people—live within 10 miles of a polluted river, lake or coastal water. Almost 40 percent of these waters are not safe for fishing, swimming, boating, drinking water or other needs. The EPA estimates that nonpoint sources of pollution are responsible for 50 percent of our water quality problems.

I discuss this history because it is relevant. I understand the impacts of nonpoint sources of pollution on water quality. I also understand the importance of small-scale farming to my home State of Vermont, and I do not believe that CERCLA is well suited, or was ever intended, to apply to the normal operations on Vermont-scale farms.

I am here today with my colleague from California, Senator Barbara Boxer, who will be taking over the helm of the Senate Environment and Public Works Committee. I know that the committee will be in good hands.

I have written to Senator BOXER and asked her to consider an alternative approach that I have put together on this issue of animal manure and CERCLA during the Committee's deliberations on this issue in the 110th Congress. This proposal takes steps to equalize the playing field between

smaller, Vermont-scale farms and large-scale agriculture. It would clarify that the normal application of fertilizer as described in the CERCLA statute includes the use of animal manure as fertilizer. I wrote to the EPA earlier this year asking them to take regulatory action for that purpose and they refused.

The proposal does not change the existing provision in CERCLA, which provides that Federal permit holders, when they are in compliance with their permit, are not subject to CERCLA litigation. Existing law ensures that larger animal feeding operations that will be required to hold Clean Water Act permits and are more likely to have significant waste streams should be protected from CERCLA litigation as long as they are in compliance with the terms of their permit. My legislation takes steps to provide similar assurances to smaller, Vermont-scale farms that are generally not required to hold Clean Water Act permits. It provides that an independent, third-party certification that a farm has applied fertilizer to land in a manner that is in compliance with its nutrient management plan would serve as evidence for an affirmative defense in the unlikely event that a CERCLA lawsuit would be filed against a small, Vermont-scale farm. I offer this extra assurance, even though there is no record of farms of this scale having been sued under CERCLA, and even though such a lawsuit is an unlikely event given the amount of material being handled at these small facilities and the structure of CERCLA, which is designed to address major waste streams. Federal Officials and Environmental advocates understand, I think, that resorting to a Superfund lawsuit to gain compliance from a small farm would be like using a sledge hammer to open a walnut.

Some have asked me: What does that actually get you? The independent third-party certification offered as evidence during the course of any civil or administrative proceeding would support the fact that the facility properly used or applied animal manure to land in compliance with its nutrient management plan. This presumption of fact could only be overcome by contradictory evidence. I believe that the establishment of this affirmative defense will protect Vermont small-scale farmers from CERCLA litigation.

Mr. President, I will not be here in the next Congress to help my colleagues find a way forward on this issue. I offer this idea as a starting point in the debate after much discussion with Vermonters, farmers, environmentalists, and legal and policy experts. We are all seeking the silver bullet that will help to maintain the American tradition of the small, family farm and allow us to make forward progress on the persistent problem of nonpoint source pollution. This idea is my vision of how we can overcome this latest hurdle in our efforts to effectively deal with nonpoint source pollu-

tion and hopefully bridge the gap between two of my passions—sustainable, Vermont-scale agriculture, and environmental progress.●

(At the request of Mr. REID, the following statement was ordered to be printed in the RECORD.)

#### IRAN CONFERENCE RESOLUTION

● Mr. LAUTENBERG. Mr. President, next week the Iranian Government and its President, Mahmud Ahmadi-Nejad, will convene a 2-day conference in Tehran on the Holocaust.

The Iranians say their conference will bring together the vast array of "opinions" on the Holocaust. Allegedly more than 60 so-called scholars from 30 countries will participate.

I can only imagine the hatred that will be on display.

It is no secret that President Ahmadi-Nejad has a long history of distortion of the truth and hatred for the Jewish people. It is also shocking that he has called for the destruction of the sovereign, democratic State of Israel.

But what is so revolting is how casually he tries to alter history and the memory of those who perished at the hands of the Nazis.

To make matters worse, Iran is holding this conference on International Human Rights Day.

Last year at an Islamic conference in Saudi Arabia, the Iranian President told reporters that the Holocaust had been used as a tool of propaganda, stating that the scale of the Holocaust had been exaggerated. He also sent a 3,000-word letter to German Chancellor, Angela Merkel, outlining his arguments.

Now, the Iranians are trying to assure the world that this conference will be free of anti-Semitism and that it will explore views of "both sides." Both sides? It is clear that denial is one of the sides.

The Holocaust is an undeniable fact of history, and the upcoming conference will serve only to perpetuate intolerance. Eleven million people in total, including six million Jews, were viciously murdered in Nazi death camps. No one living in the rational world denies this fact.

The Iranian President has a clear track record of poisonous hatred. He has stated that "Israel must be wiped off the map." He also said "Anybody who recognizes Israel will burn in the fire of the Islamic nations' fury."

Mr. President, I am pleased that the Senate is poised to take up and adopt a resolution that I have drafted—along with Senators BIDEN and CLINTON—that condemns the Iranians and this sham conference. It is important that the Senate go on record condemning this hate and intolerance.●

#### HOLD ON THE NOMINATION OF LEON R. SEQUEIRA

Mr. SALAZAR. Mr. President, I rise to share my serious concern about the

implementation of the Energy Employees Occupational Illness Compensation Program Act, EEOICPA. Because of the gravity of my concerns, I have placed a hold on a nomination currently pending before this body—the nomination of Leon R. Sequeira to be Assistant Secretary for Policy at the Department of Labor.

I harbor no ill will toward Mr. Sequeira. But I am furious with the foot-dragging, the obstruction, and the neglect that have characterized the administration's approach toward American citizens who took real risks for our country during the cold war, who are suffering now, and who need and deserve help.

It is my understanding that Mr. Sequeira's role will be to advise the Department of Labor Secretary Elaine Chao on policy development and program implementation. It is my hope that I can work through my numerous concerns with the Department of Labor and the Department of Health and Human Services.

The EEOICPA Program is supposed to compensate the thousands of cold war veterans who worked for our country's nuclear weapons programs. Together, these Federal agencies are responsible for administering the EEOICPA Program. Both agencies also play significant roles in the special exposure cohort SEC petition process.

As Congressman JOHN HOSTETTLER pointed out earlier this week, the SEC petition process was designed to provide a mechanism for workers to be given relief from government that "frequently misled them about the hazards they were facing and failed to properly monitor their exposure." Among the workers who face just such a situation were the Americans who worked at Rocky Flats in my State of Colorado.

Many of these individuals, who knowingly risked their own safety to protect our democracy, have suffered from painful and debilitating diseases, including cancer, and many have died as a result of their brave service. Like Department of Labor Secretary Elaine Chao, I would hope that their Government could provide some measure of justice to these patriots. She has stated that, "My concern is that we take care of men and women who were harmed as a result of loyal service to their country. It is my hope that this program will repay them in some small way for all they've lost."

Unfortunately, this program is repaying them with bureaucratic delays and a deck stacked against them. I believe our Government is failing to fulfill the promise and intent of the EEOICPA Program.

In Colorado, many people who worked at Rocky Flats were exposed to beryllium, radiation, and other hazards that have led to cancer and death. They filed a special exposure cohort petition over 17 months ago to receive compensation. Their petition has been delayed and obstructed at various levels and by several agencies. We have

been waiting for the administration to take action to ensure that the composition of the Advisory Board on Radiation and Worker Health is adjusted so that it will more fairly examine workers' claims, but the administration has failed to act. Sadly, I fear that, to a great extent, these actions are the result of conscious decisions by certain agency officials.

Since the Department of Labor's mission is to foster and promote the welfare of American workers, I hoped to work with the Department to ensure that the quiet heroes of the Rocky Flats petition were compensated. However, I have struggled to find common ground, and for some of these workers, time is running out. Moreover, hearings held by the House Judiciary Committee have left me with serious questions regarding their efforts to undermine the Rocky Flats and other SEC petitions in the name of cost containment and other shameful actions.

I hope to discuss these questions with Mr. Sequeira and other administration officials and to get some firm commitments about cleaning up this process, moving forward fairly, and getting the Rocky Flats petition approved. Until then, I cannot in good faith allow this nomination to proceed.

#### INDIAN HEALTH CARE IMPROVEMENT ACT AMENDMENTS OF 2006

Mr. DORGAN, Mr. President, earlier today I spoke on the Senate floor about the need to pass the Indian Health Care Improvement Reauthorization bill. My colleagues, Senator MCCAIN and Senator ENZI, have worked long and hard over the past several weeks to address the many objections that have been raised by the Department of Justice and the Department of Health and Human Services.

Those negotiations have brought clarity to the positions of the administration and have helped to define how legislation can best address the health crisis in Indian country. In an effort to memorialize those discussions, I am joining Senators MCCAIN and ENZI in cosponsoring the Indian Health Care Improvement Act Amendments of 2006. The bill being introduced tonight reflects, to a significant extent, the bill that the Senate Committee on Indian Affairs approved in October 2005. It also reflects the many hours of negotiations and meetings with the administration, the Indian Affairs Committee, the Finance Committee, and the Health, Education, Labor and Pensions Committee. In spite of the dedication of all those involved, however, the bill reflects progress but not perfection.

I have talked to the tribal leaders who are advocates for Indian health care improvements about this bill. They, too, are pleased that we have made some progress. But they, too, feel there have been too many compromises and we must begin with a fresh view of how to improve the health care of American Indians and Alaska Natives.

When the 110th Congress convenes in January, I intend to work with Indian Country and my colleagues in the Senate and in the House to produce a bill that will put solutions for Indian people front and center. We have spent far too much time these past 8 years focusing on legalistic issues rather than on human needs. I thank Senator MCCAIN and Senator ENZI for their leadership in bringing us to this important juncture and I look forward to working with them over the next 2 years to reauthorize the Indian Health Care Improvement Act.

#### INTERNAL REVENUE SERVICE PRIVATE DEBT COLLECTION PROGRAM

Mr. BAUCUS. The American Jobs Creation Act of 2004 authorized the IRS to hire private debt collection agencies to collect delinquent taxes. An IRS pilot program was initiated this year, and the IRS expects to expand the program in early 2007.

It is important that the program be administered by the IRS in a fair and responsible manner. Senator NELSON has proposed legislation, already unanimously passed by the Senate, which would ensure 10 percent of the employees assigned to the IRS contract by the private agencies are persons with disabilities. This will not affect the ability of the private contractors to collect delinquent taxes, but it will greatly affect the ability of persons with disabilities to find gainful employment that will promote their independence and well-being.

I commend Senator NELSON for his commitment to improve the quality of life for persons with disabilities. I pledge to work with both of my good friends, Senator NELSON and Senator GRASSLEY, in the next session of Congress to support his efforts.

Mr. NELSON of Nebraska. I thank my good friend, Senator BAUCUS.

As my colleague knows, this legislation passed the Senate unanimously in November 2005 but unfortunately failed to be included in a conference report. It will create meaningful employment for persons with disabilities and disabled veterans in the field of third-party debt collection.

Especially with the large numbers of returning disabled veterans, employment opportunities are urgently needed. Generally, the employment opportunities for persons with disabilities are not great—1 in 10 Americans has a disability and the rate of unemployment is 70 to 80 percent. These private debt collection jobs are essentially highly paid call center jobs with annual incomes averaging \$40,000 and often come with good health benefits and 401(k) plans.

This legislation is necessary since in letters and conversations with the Department of Treasury and Internal Revenue Service they have stated that under existing GSA rules, they cannot set a specific number of awards aside

for contractors employing significant numbers of persons with disabilities. My understanding is the GSA currently allows a preference for a business that is owned by a disabled veteran, but it does not also allow a preference for a business that employs several persons with disabilities. This is an oversight which needs to be corrected.

This legislation is supported by the Disabled American Veterans, the American Legion, the American Legion Auxiliary, the American Association of People With Disabilities, the Veterans of Foreign Wars, and the Paralyzed Veterans of America.

Mr. BAUCUS. I support Senator NELSON's efforts to create opportunities that will employ persons with disabilities and am hopeful that these efforts can be in place before the IRS issues the next Request for Quotes in March 2007. I look forward to working with my colleagues and with the relevant agencies on this important matter.

Mr. NELSON of Nebraska. I thank my colleague and good friend from Montana for his commitment to such an important effort.

#### EXECUTIVE SESSION

#### EXECUTIVE CALENDAR

Mr. FRIST. Mr. President, I ask unanimous consent that the Senate immediately proceed to executive session to consider the following nominations on today's Executive Calendar: Calendar Nos. 62, 63, 407, 670, 783, 900, 901, 904, 1000, 1001, 1002, 1003, 1004, 1005 through 1008, 1010, 1011, 1012, 1013, 1014, 1017, 1018, 1019, 1020, 1021, 1022, 1023, 1024, and all nominations on the Secretary's desk.

I further ask consent that the following committees be discharged from further consideration of listed nominations and the Senate proceed to their consideration en bloc:

Judiciary Committee, Rachel Paulose PN1905; Homeland Security and Governmental Affairs, Paul Schneider PN2127; Foreign Relations, Dianne Moss PN1846, foreign service promotion lists PN 2097, PN 2130, and PN 2085.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. FRIST. Mr. President, I ask continued unanimous consent for the Commerce Committee, Steven Chealander PN2062; Charles Dorkey III, PN2112; Rear Admiral Coogan PN 2086; Raymond Slagle PN 2093; NOAA promotion list, PN2094, Gregg Versaw, PN2131; Coast Guard promotion list 2154; Coast Guard officer list, PN2185; Agriculture Committee, Mark Keenum, PN2110 and PN 2109; Leland Strom, PN1864; the following nominations from the HELP Committee with PN numbers as designated: PN2126, PN2095, PN2096, PN2084, PN2165, PN2166, PN1762, PN1921, PN1732, PN2119, PN2120, PN2121, PN2122, PN2123, PN 2124,

PN1904, which is then to be referred to the Homeland Security and Governmental Affairs Committee; further, that the Homeland Security Committee then immediately be discharged from further consideration of PN1904. I further ask unanimous consent that the nominations be confirmed en bloc, the motions to reconsider be laid upon the table, the President be immediately notified of the Senate's action, and the Senate then return to legislative session.

The PRESIDING OFFICER. Without objection, it is so ordered.

The nominations considered and confirmed en bloc are as follows:

MORRIS K. UDALL SCHOLARSHIP AND EXCELLENCE IN NATIONAL ENVIRONMENTAL POLICY FOUNDATION

D. Michael Rappoport, of Arizona, to be a Member of the Board of Trustees of the Morris K. Udall Scholarship and Excellence in National Environmental Policy Foundation for a term expiring October 6, 2008. (Reappointment)

MORRIS K. UDALL SCHOLARSHIP AND EXCELLENCE IN NATIONAL ENVIRONMENTAL POLICY FOUNDATION

Michael Butler, of Tennessee, to be a Member of the board of Trustees of the Morris K. Udall Scholarship and Excellence in National Environmental Policy Foundation for a term expiring October 6, 2008.

DEFENSE NUCLEAR FACILITIES SAFETY BOARD

A.J. Eggenberger, of Montana, to be a Member of the Defense Nuclear Facilities Safety Board for a term expiring October 18, 2008. (Reappointment)

ENVIRONMENTAL PROTECTION AGENCY

Molly A. O'Neill, of Virginia, to be an Assistant Administrator of the Environmental Protection Agency, vice Kimberly Terese Nelson.

NATIONAL MEDIATION BOARD

Harry R. Hoglander, of Massachusetts, to be a Member of the National Mediation Board for a term expiring July 1, 2008. (Reappointment)

MORRIS K. UDALL SCHOLARSHIP AND EXCELLENCE IN NATIONAL ENVIRONMENTAL POLICY FOUNDATION

Stephen M. Prescott, of Oklahoma, to be a Member of the Board of Trustees of the Morris K. Udall Scholarship and Excellence in National Environmental Policy Foundation for a term expiring April 15, 2011.

Anne Jeannette Udall, of North Carolina, to be a Member of the Board of Trustees of the Morris K. Udall Scholarship and Excellence in National Environmental Policy Foundation for a term expiring October 6, 2010. (Reappointment)

DEPARTMENT OF COMMERCE

John M. R. Kneuer, of New Jersey, to be Assistant Secretary of Commerce for Communications and Information.

UNITED STATES POSTAL SERVICE

James H. Bilbray, of Nevada, to be a Governor of the United States Postal Service for a term expiring December 8, 2015. (Reappointment)

Thurgood Marshall, Jr., of Virginia, to be a Governor of the United States Postal Service for a term expiring December 8, 2011.

POSTAL RATE COMMISSION

Dan Gregory Blair, of the District of Columbia, to be a Commissioner of the Postal Rate Commission for a term expiring October 14, 2012.

THE JUDICIARY

Margaret A. Ryan, of Virginia, to be a Judge of the United States Court of Appeals

for the Armed Forces for the term of fifteen years to expire on the date prescribed by law.

Scott Wallace Stucky, of Maryland, to be a Judge of the United States Court of Appeals for the Armed Forces for the term of fifteen years to expire on the date prescribed by law.

IN THE ARMY

The following Army National Guard of the United States officer for appointment in the Reserve of the Army to the grade indicated under title 10, U.S.C., section 12, 12203:

*To be brigadier general*

Col. Thomas G. Sellars, 0000

The following named officer for appointment in the Reserve of the Army to the grade indicated under title 10, U.S.C., section 12203:

*To be brigadier general*

Donald C. Leins, 0000

The following Army National Guard of the United States officers for appointment in the Reserve of the Army to the grades indicated under title 10, U.S.C., Section 12203:

*To be major general*

BRIGADIER GENERAL ROBERT T. BRAY, 0000  
BRIGADIER GENERAL RAYMOND W. CARPENTER,  
BRIGADIER GENERAL HUNTINGTON B. DOWNER, JR., 0000  
BRIGADIER GENERAL JAMES W. NUTTALL, 0000  
BRIGADIER GENERAL DARREN G. OWENS, 0000  
BRIGADIER GENERAL JAMES I. PYLANT, 0000  
BRIGADIER GENERAL STEVEN D. SAUNDERS, 0000  
BRIGADIER GENERAL RANDAL E. THOMAS, 0000  
BRIGADIER GENERAL PATRICK D. WILSON, 0000

*To be brigadier general*

COLONEL ROMA J. AMUNDSON, 0000  
COLONEL VIRGINIA G. BARHAM, 0000  
COLONEL ROLAND L. CANDEE, 0000  
COLONEL ALLEN M. HARRELL, 0000  
COLONEL JAMES A. HOYER, 0000  
COLONEL STEVEN P. HUBER, 0000  
COLONEL RONALD W. HUFF, 0000  
COLONEL DAVID F. IRWIN, 0000  
COLONEL SCOTT W. JOHNSON, 0000  
COLONEL THEODORE D. JOHNSON, 0000  
COLONEL JEFFERY D. KINARD, 0000  
COLONEL SCOTT D. LEGWOLD, 0000  
COLONEL WALTER E. LIPPINCOTT, 0000  
COLONEL WILLIAM M. MALOAN, 0000  
COLONEL RANDALL R. MARCHI, 0000  
COLONEL CRUZ M. MEDINA, 0000  
COLONEL RICHARD S. MILLER, 0000  
COLONEL STUART C. PIKE, 0000  
COLONEL DANNY K. SPEIGNER, 0000  
COLONEL STANLEY M. STRICKLEN, 0000  
COLONEL MARGARET S. WASHBURN, 0000  
COLONEL TONY N. WINGO, 0000

IN THE NAVY

THE FOLLOWING NAMED OFFICER FOR APPOINTMENT IN THE UNITED STATES NAVY TO THE GRADE INDICATED WHILE ASSIGNED TO A POSITION OF IMPORTANCE AND RESPONSIBILITY UNDER TITLE 10, U.S.C., SECTION 601:

*To be admiral*

ADM. ROBERT F. WILLARD, 0000

SMALL BUSINESS ADMINISTRATION

Jovita Carranza, of Illinois, to be Deputy Administrator of the Small Business Administration.

MORRIS K. UDALL SCHOLARSHIP AND EXCELLENCE IN NATIONAL ENVIRONMENTAL POLICY FOUNDATION

Diane Humetewa, of Arizona, to be a Member of the Board of Trustees of the Morris K. Udall Scholarship and Excellence in National Environmental Policy Foundation for a term expiring August 25, 2012.

Eric D. Eberhard, of Washington, to be a Member of the Board of Trustees of the Morris K. Udall Scholarship and Excellence in National Environmental Policy Foundation for a term expiring October 6, 2012.

DEPARTMENT OF THE TREASURY

Paul Cherecwich, Jr., of Utah, to be a Member of the Internal Revenue Service Oversight Board for a term expiring September 14, 2010.

Deorah L. Wince-Smith, of Virginia, to be a Member of the Internal Revenue Service Oversight Board for a term expiring September 14, 2010.

SOCIAL SECURITY ADMINISTRATION

Jeffrey Robert Brown, of Illinois, to be a Member of Social Security Advisory Board for a term expiring September 30, 2008.

Mark J. Warshawsky, of Maryland, to be a Member of the Social Security Advisory Board for a term expiring September 30, 2012.

Dana K. Bilyeu, of Nevada, to be a Member of the Social Security Advisory Board for a term expiring September 30, 2010.

DEPARTMENT OF THE TREASURY

Phillip L. Swagel, of Maryland, to be an Assistant Secretary of the Treasury.

Michele A. Davis, of Virginia, to be an Assistant Secretary of the Treasury.

Anthony W. Ryan, of Massachusetts, to be an Assistant Secretary of the Treasury.

Robert F. Hoyt, of Maryland, to be General Counsel for the Department of the Treasury.

Eric Solomon, of New Jersey, to be an Assistant Secretary of the Treasury.

NOMINATIONS PLACED ON THE SECRETARY'S DESK

IN THE AIR FORCE

PN2133 AIR FORCE nomination of Jeffrey C. Carstens, which was received by the Senate and appeared in the Congressional Record of November 13, 2006.

PN2134 AIR FORCE nomination of Stephen R. Geringer, which was received by the Senate and appeared in the Congressional Record of November 13, 2006.

PN2135 AIR FORCE nomination of Paul M. Roberts, which was received by the Senate and appeared in the Congressional Record of November 13, 2006.

PN2155 AIR FORCE nominations (21) beginning NEVANNA I. KOICHEFF, and ending PERLITA K. TAM, which nominations were received by the Senate and appeared in the Congressional Record of November 14, 2006.

PN2186 AIR FORCE nominations (4) beginning JERZY J. CHACHAJ, and ending GREG GORDON, which nominations were received by the Senate and appeared in the Congressional Record of November 15, 2006.

PN2187 AIR FORCE nominations (2) beginning NORMAN B. DIMOND, and ending MARK A. DEATON, which nominations were received by the Senate and appeared in the Congressional Record of November 15, 2006.

IN THE ARMY

PN2136 ARMY nomination of Willie G. Barnes, which was received by the Senate and appeared in the Congressional Record of November 13, 2006.

PN2138 ARMY nomination of Daniel P. McLemore, which was received by the Senate and appeared in the Congressional Record of November 13, 2006.

PN2139 ARMY nominations (2) beginning JOSEF R. SMITH, and ending MICHAEL D. TAYLOR, which nominations were received by the Senate and appeared in the Congressional Record of November 13, 2006.

PN2140 ARMY nominations (2) beginning ROBERT M. BLACKMON, and ending BRADLEY M. VOORHEES, which nominations were received by the Senate and appeared in the Congressional Record of November 13, 2006.

PN2141 ARMY nominations (2) beginning NICHOLAS C. BAKRIS, and ending ANDREW D. MAGNET, which nominations were received by the Senate and appeared in the Congressional Record of November 13, 2006.

PN2142 ARMY nominations (3) beginning DAVID E. GREEN, and ending MARTIN L. LADWIG, which nominations were received by the Senate and appeared in the Congressional Record of November 13, 2006.

PN2143 ARMY nominations (3) beginning Moon H. Lee, and ending PHILLIP C. ZINNI, which nominations were received by the Senate and appeared in the Congressional Record of November 13, 2006.

PN2144 ARMY nominations (7) beginning TERRELL W. BLANCHARD, and ending ROBERT L. VOGELSONG III, which nominations were received by the Senate and appeared in the Congressional Record of November 13, 2006.

PN2145 ARMY nomination of Victoria L. Smith, which was received by the Senate and appeared in the Congressional Record of November 13, 2006.

PN2146 ARMY nomination of Ira S. Derrick, which was received by the Senate and appeared in the Congressional Record of November 13, 2006.

PN2147 ARMY nomination of Joseph W. Brown, which was received by the Senate and appeared in the Congressional Record of November 13, 2006.

PN2148 ARMY nomination of Rebecca L. Blankenship, which was received by the Senate and appeared in the Congressional Record of November 13, 2006.

PN2149 ARMY nomination of Mark M. Kuba, which was received by the Senate and appeared in the Congressional Record of November 13, 2006.

PN2150 ARMY nomination of Craig H. Rhyne Jr., which was received by the Senate and appeared in the Congressional Record of November 13, 2006.

PN2151 ARMY nominations (5) beginning LORRAINE T. BREEN, and ending THOMAS G. SUTLIVE, which nominations were received by the Senate and appeared in the Congressional Record of November 13, 2006.

PN2156 ARMY nominations (125) beginning DEBRA L. COHEN, and ending KYLE J. ZABLOCKI, which nominations were received by the Senate and appeared in the Congressional Record of November 14, 2006.

PN2157 ARMY nominations (17) beginning NORMAN F. ALLEN, and ending DARIA P. WOLLSCHLAEGGER, which nominations were received by the Senate and appeared in the Congressional Record of November 14, 2006.

PN2158-1 ARMY nominations (632) beginning MICHAEL R. ABERLE, and ending MARC L. ZUFFA, which nominations were received by the Senate and appeared in the Congressional Record of November 14, 2006.

PN2159 ARMY nominations (31) beginning ROBIN B. ALLEN, and ending ARTHUR D. WELLMAN, which nominations were received by the Senate and appeared in the Congressional Record of November 14, 2006.

PN2160 ARMY nominations (37) beginning JOHN G. ALVAREZ, and ending TRACY O. WYATT, which nominations were received by the Senate and appeared in the Congressional Record of November 14, 2006.

PN2161 ARMY nominations (18) beginning JEFFREY S. ASHLEY, and ending THOMAS G. WINTHROP, which nominations were received by the Senate and appeared in the Congressional Record of November 14, 2006.

PN2188 ARMY nomination of Shelly M. Taylor, which was received by the Senate and appeared in the Congressional Record of November 15, 2006.

PN2189 ARMY nominations (2) beginning OMAR L. HAMADA, and ending SETH W. WRIGHT, which nominations were received by the Senate and appeared in the Congressional Record of November 15, 2006.

#### IN THE NAVY

PN2152 NAVY nominations (6) beginning KIMBERLY S. EVANS, and ending JOHN E. LEE III, which nominations were received by the Senate and appeared in the Congressional Record of November 13, 2006.

PN2153 NAVY nomination of David J. Allen, which was received by the Senate and appeared in the Congressional Record of November 13, 2006.

PN2162 NAVY nominations (6) beginning HARRY T. WHELAN, and ending WILLIAM

G. RHEA III, which nominations were received by the Senate and appeared in the Congressional Record of November 14, 2006.

PN2190 NAVY nominations (54) beginning KEITH T. ADKINS, and ending DORSEY WISOTSKI, which nominations were received by the Senate and appeared in the Congressional Record of November 15, 2006.

#### NOMINATION REFERENCE AND REPORT

Rachel K. Paulose, of Minnesota, to be United States Attorney for the District of Minnesota for the term of four years.

Paul A. Schneider, of Maryland, to be Under Secretary for Management, Department of Homeland Security.

Dianne I. Moss, of Colorado, to be a Member of the Board of Directors of the Overseas Private Investment Corporation for a term expiring December 17, 2007.

The following-named persons of the agencies indicated for appointment as Foreign Service Officers of the classes stated. For appointment as Foreign Service Officers of Class Four, Consular Officers and Secretaries in the Diplomatic Service of the United States of America:

#### DEPARTMENT OF STATE

James A. Jimenez, of Florida  
Nathaniel Sekou Turner, of Maryland

The following-named Members of the Foreign Service to be Consular Officers and/or Secretaries in the Diplomatic Service of the United States of America, as indicated: Consular Officers and Secretaries in the Diplomatic Service of the United States of America:

#### DEPARTMENT OF COMMERCE

Thomas J. Brennan, of Missouri  
Laura A. Gimenez, of California  
Jane Kitson, of Maryland  
Eric P. Olson, of Colorado

#### DEPARTMENT OF STATE

Jeffrey D. Adler, of Massachusetts  
Katherine Arcieri, of New Jersey  
Mark Ernest Azua, of Illinois  
Kristin Helene Bahnsen, of the District of Columbia

Sherri Baker, of Virginia  
Brian T. Bedell, of Wisconsin  
Shannon D. Behaj, of Delaware  
Lynette M. Behnke, of the District of Columbia

Daniel M. Bell III, of Virginia  
Stephen Black, of New York  
Caren A. Brown, of Arizona  
Joel Todd Bullock, of Alabama  
Daniel N. Callister, of Virginia  
Angela Caulfield, of Virginia  
Andrew Hun Choi, of Virginia  
John Michael Coyle, of Virginia  
Jonathan Joel Crawford, of Virginia  
Patrick Everett Crunkleton, of Virginia  
Jonathan M. Cullen, of Virginia  
Valeri A. Davies, of Virginia

Kimberly J. Deichert, of Ohio  
Ainsley Yohann deSilva, of Virginia  
Pradnya Pradhan Deshpande, of Virginia  
Hester Kerksiek Dredge, of Texas  
Eric Eilskov, of Texas  
Aaron Feit, of Michigan  
Emily S. Fertik, of Massachusetts  
Patrick J. Fischer, of Pennsylvania  
Ann Clementine Flynn, of California  
Jillian Frumkin, of Virginia

Jane K. Gamble, of Washington  
Leah George, of New York  
Peter H. Gillette, of Virginia  
Steven F. Grabowski, of Virginia  
Kristi L. Gruizenga, of Michigan  
Carrie A. Gryskiewicz, of Minnesota  
Michael D. Guinan, of Virginia  
Reva Gupta, of Maryland  
Caroline Adair Hamilton, of Texas  
Kenneth C. Han, of Virginia  
Elizabeth E. Hanny, of Virginia

Alexander Hawkes, of California  
Lynda J. Hinds, of California  
Elizabeth M. Hoffman, of New York  
John Thomas Ice, of Kentucky  
Kenneth Wayne Jackman II, of the District of Columbia

Jennifer Marie Jaskel, of Virginia  
Jennifer A. Jones, of California  
Blaine Kaltman, of Florida  
Daniel Seth Katz, of Washington  
Julie L. Kelly, of Virginia  
Brian E. Kennedy, of the District of Columbia

William E. Kirby, of Virginia  
Karen E. Kirchgasser, of the District of Columbia

Shawn A. Kobb, of Virginia  
Elizabeth A. Kolojek, of Ohio  
Steven W. Koop, of Virginia  
Diana L. Kramer, of the District of Columbia

Simon Kim Lee, of Virginia  
Marion D. Leveskas, of Ohio  
King San Lien, of Massachusetts  
Alma London, of Virginia  
Edward V. Marshall, of Virginia

Amir Masliyah, of California  
Kimberly L. McClain, of Texas  
Susan N. McFee, of New Jersey  
McKenzie A. Milanowski, of Pennsylvania  
Carolyn A. Mills, of Virginia

Vincent R. Moore, of South Carolina  
Matthew J. Morrill, of Virginia  
Adam D. Murray, of Michigan  
Menaka M. Nayyar, of New York  
Jaimie Macanas Neel, of Nevada

Mariana L. Neisuler, of Virginia  
Richard C. Nicholson, of Florida  
Aaron Adrian Nuutinen, of Texas  
Angela Jane Palazzolo, of Virginia  
Katrissa Bohne Peffley, of Minnesota

Kimberly G. Phelan, of California  
Anthony V. Pirnot, of Pennsylvania  
Jennifer L. Proulx, of Virginia  
Steven M. Riches, of Tennessee  
Dale M. Richter, of Virginia

Rene A. Rivera-Santiago, of Virginia  
Silvana Del Valle Rodriguez, of the District of Columbia  
Michael James Scharding, of the District of Columbia

Sarah Goldfeder Schmidt, of Maine  
Erik J. Schnotala, of Illinois  
Susan T. Serna, of Texas  
Amit S. Sheth, of Virginia  
Craig C. Shipley, of Virginia

Spencer Carryn Shipman, of Maryland  
Scott M. Simpson, of Texas  
Katherine Parks Skarsten, of Colorado  
Virginia Lee Stern, of Illinois  
Rachel M. Strein, of Virginia

Jennifer Skousen Sudweeks, of Virginia  
Barbara R. Szczepaniak, of Florida  
Marc Taranto, of Virginia  
Jaime L. Teahen, of Virginia  
Hamish B. Teasdale, of Virginia

James Tira, of New York  
Danielle Marie Traylor, of the District of Columbia  
Matthew E. Wall, of Alabama  
Daniel Karl Walter, of Virginia

Mary Walz, of Washington  
David Earl Williams, of North Carolina  
Susan A. Wilson, of Virginia  
Howell J. Winters, of Virginia  
Mireille L. Ziesenis, of the District of Columbia

The following-named persons of the agencies indicated for appointment as Foreign Service Officers of the classes stated. For appointment as Foreign Service Officers of Class Three, Consular Officers and Secretaries in the Diplomatic Service of the United States of America:

#### DEPARTMENT OF STATE

Laurie Jeanne Meininger, of California

For appointment as Foreign Service Officers of Class Four, Consular Officers and Secretaries in the Diplomatic Service of the United States of America:

## DEPARTMENT OF STATE

Marshall C. Derks, of Virginia

The following-named Members of the Foreign Service to be Consular Officers and/or Secretaries in the Diplomatic Service of the United States of America, as indicated: Consular Officers and Secretaries in the Diplomatic Service of the United States of America:

## DEPARTMENT OF COMMERCE

Heather Byrnes, of Alaska

## DEPARTMENT OF STATE

Patrick M. Agents, of Virginia

James D. Applegate, of Michigan  
 Maha Angelina Armush, of Texas  
 Chuka Nnonso Asike, of Maryland  
 Jayshree Balasubramanian, of North Carolina  
 Jason J. Beck, of Utah  
 Richard Cleveland Blackwood, of Virginia  
 Patrick A. Bogue, of Virginia  
 Stephanie Elizabeth Boscaino, of Virginia  
 Jeffrey D. Bowan, of Washington  
 Thomas Scott Brown, of Washington  
 Christienne Carroll, of California  
 Jeffrey John Cary, of the District of Columbia  
 Michael G. Cathey, of California  
 James A. Catto, of South Carolina  
 Perry Yang Chen, of Virginia  
 Gabrielle Ann Collins, of the District of Columbia  
 William Evan Couch, of Alabama  
 Cornelius C. Cremin, of California  
 Chris Curran, of North Carolina  
 Roberto Custodio, of Florida  
 T.A. Dadisman III, of Virginia  
 Amy Elizabeth Dahm, of Texas  
 Gregory D'Alesandro, of Maryland  
 Mark S. Davies, of New Mexico  
 Joye L. Davis-Kirchner, of Missouri  
 Anne B. Debevoise, of California  
 Jaffar A. Diab, of Massachusetts  
 Christopher R. Dilworth, of Virginia  
 Diana P. Dragon, of Virginia  
 Theresa L. Dunn, of Virginia  
 Jason D. Evans, of Hawaii  
 David Fabrycky, of Virginia  
 Richard P. Feldman, of the District of Columbia  
 Richard A. Fisher, of Virginia  
 Kathleen Fox, of California  
 Elaine C. Glasenapp, of Virginia  
 Corey M. Gonzalez, of the District of Columbia  
 Veronika Grayless, of Virginia  
 George H. Green, of Virginia  
 Paula Greenlee, of Virginia  
 Grant S. Guthrie, of California  
 Andrew S. Hamrick, of Georgia  
 Carolyn F. Handy, of Virginia  
 Alison C. Hannah, of Massachusetts  
 Adam J. Hantman, of Maryland  
 Sara Ruth Harriger, of Alaska  
 Natalie A. Henry, of Virginia  
 Ralan Lucas Hill, of California  
 Alice Ladene Holder, of California  
 Barbara A. Holston, of Virginia  
 James W. Holtsnider, of Colorado  
 Aaron D. Honn, of Texas  
 Ludovic Hood, of the District of Columbia  
 Erika Lorel Hosking, of Virginia  
 Elizabeth J. Howard, of Maryland  
 William P. Humnicky, of California  
 Brett T. Hunt, of Arizona  
 Stephanie J. Hutchison, of Massachusetts  
 Samuel Hyon, of Maryland  
 Larry M. Jackson, of Virginia  
 John Clark Jacobs, of Texas  
 Amanda Schrader Jacobsen, of Washington  
 Charles L. Jarrett III, of Tennessee  
 Kim H. Jordan, of California

Hormazd J. Kanga, of Kentucky  
 Audra A. Keagle, of Virginia  
 Tammy Crittenden Kenyatta, of Virginia  
 Amy D. Kuehl, of Virginia  
 D. Kristian Kvoles, of Florida  
 Denise D. Lamoureux, of Virginia  
 Lawrence Paul Lane, of California  
 Lola A. Lecerf, of Virginia  
 Irma M. Lopez, of Virginia  
 Diana Lynch, of Maryland  
 Felicia D. Lynch, of Florida  
 Darrin William Stuart MacKinnon, of Virginia  
 Brent Aaron Maier, of Texas  
 Meredith Maneri, of New Jersey  
 Mika McBride, of Texas  
 Margaret M. McLaughlin, of the District of Columbia  
 Matthew C. McNeil, of Ohio  
 Joel Mendez, of Alabama  
 Joshua J. Miller, of Virginia  
 Karen N. Mims, of Pennsylvania  
 Judith H. Monson, of New York  
 Kelly E. Murnane, of Virginia  
 Roshni Mona Nirody, of New Jersey  
 Leslie Silvia Nunez, of Florida  
 Daniel Onstad, of the District of Columbia  
 Juan Carlos Ospina, of Florida  
 Ronald D. Owles, of Florida  
 Nick Parikh, of Washington  
 Rebecca Suzanne Phelps, of Michigan  
 Laura Eloise Pyeatt, of Tennessee  
 Neveen N. Ramirez, of New Jersey  
 Benjamin Nelson Reames, of Texas  
 Justin Elbert Reynolds, of Iowa  
 David J. Roehn, of Virginia  
 George G. Sarmiento, of Texas  
 Julia Reid Schiff, of Ohio  
 Ashley M. Scholl, of Ohio  
 Melissa Schubert, of Missouri  
 Vera B. Searles, of Maryland  
 Annie M. Simpkins, of Florida  
 Adam L. Smith, of Utah  
 Heidi E. Smith, of Michigan  
 Marc Alan Snider, of Illinois  
 Peter Ricardo Solano, of Minnesota  
 Adrienne Beck Taylor, of Virginia  
 Eric L. Thornton, of the District of Columbia  
 Hunter Treseder, of California  
 William Fay von Zagorski, of Virginia  
 Lillian Catherine Wahl-Tuco, of New Hampshire  
 Chanin T. Webb, of Virginia  
 William Stephen Wells, of the District of Columbia  
 Gary W. Westfall, of Florida  
 Matthew Wright, of Texas  
 Chadwick Jackson Wykle, of West Virginia  
 Hansang Yi, of California  
 Sovandara Yin, of Oregon  
 Madelina M. Young, of New York  
 Melissa S. Zadnik, of Pennsylvania

The following-named Career Members of the Senior Foreign Service of the Department of State for promotion in the Senior Foreign Service to the classes indicated:

Career Members of the Senior Foreign Service of the United States of America, Class of Career Minister:

William R. Brownfield, of Texas  
 Katherine H. Canavan, of California  
 Christopher Robert Hill, of Rhode Island  
 Cameron R. Hume, of Connecticut  
 George McDade Staples, of Kentucky

Career Members of the Senior Foreign Service of the United States of America, Class of Minister Counselor:

Elizabeth Jamieson Agnew, of Virginia  
 Edward M. Alford, of Virginia  
 Peter K. Augustine, of Texas  
 Clyde Bishop, of Pennsylvania  
 Michele Thoren Bond, of New Jersey  
 Gayleatha Beatrice Brown, of the District of Columbia  
 David M. Buss, of Texas  
 Martha Larzelere Campbell, of New Hampshire

Judith Ann Chammas, of Virginia  
 Thomas More Countryman, of Washington  
 Barbara Cecelia Cummings, of Illinois  
 Elizabeth Link Dibble, of Virginia  
 Rosemary Anne DiCarlo, of the District of Columbia  
 Larry Miles Dinger, of Virginia  
 Janice J. Fedak, of Pennsylvania  
 Gerald Michael Feierstein, of Virginia  
 Jeffrey David Feltman, of California  
 Alberto M. Fernandez, of Virginia  
 Judith G. Garber, of California  
 Robert F. Godec, Jr., of Virginia  
 Llewellyn H. Hedgbeth, of California  
 James Thomas Heg, of Washington  
 Paul Wayne Jones, of New York  
 Sandra Lynn Kaiser, of Washington  
 Hans George Klemm, of Indiana  
 Thomas Charles Krajieski, of Virginia  
 Charlene Rae Lamb, of Florida  
 An Thanh Le, of the District of Columbia  
 Jeffrey David Levine, of California  
 Patrick Joseph Linehan, of Connecticut  
 Mary Bland Marshall, of Virginia  
 Terence Patrick McCulley, of Oregon  
 Kevin Cort Milas, of California  
 Patrick S. Moon, of Maryland  
 James Robert Moore, of Florida  
 Dan W. Mozena, of Maryland  
 Adrienne S. O'Neal, of Maryland  
 Phyllis Marie Powers, of Texas  
 Christopher R. Riche, of Virginia  
 Thomas Bolling Robertson, of Virginia  
 Josie Shumake, of Mississippi  
 Madelyn Elizabeth Spirnak, of the District of Columbia  
 Steven C. Taylor, of Alaska  
 Linda Thomas-Greenfield, of Louisiana  
 Thomas Joseph Tiernan, of Illinois  
 Mark A. Tokola, of Washington  
 Paul A. Trivelli, of Connecticut

The following-named Career Members of the Foreign Service for promotion into the Senior Foreign Service, and for appointment as Consular officers and Secretaries in the Diplomatic Service, as indicated:

Career Members of the Senior Foreign Service of the United States of America, Class of Counselor:

Cynthia Helen Akuetteh, of Maryland  
 Raymond R. Baca, of Florida  
 Christopher J. Beede, of Virginia  
 Jennifer V. Bonner, of Virginia  
 Michael J. Boyle, of Wyoming  
 Roberto Gonzales Brady, of California  
 Ann Kathleen Breiter, of California  
 Peter Meier Brennan, of Oregon  
 Fletcher Martin Burton, of Tennessee  
 Duane Clemens Butcher, Jr., of California  
 Lawrence N. Corwin, of Texas  
 Christopher Richard Davis, of Virginia  
 Kimberly J. DeBlauw, of Missouri  
 D. Purnell Deily, of Virginia  
 Marc Langley Desjardins, of Virginia  
 Evelyn Aleene Early, of Texas  
 Joseph Adam Erel, of the District of Columbia  
 John D. Feeley, of New York  
 Zandra I. Flemister, of Maryland  
 Paul A. Folmsbee, of Texas  
 Alfred F. Fonteneau, of Texas  
 Thomas R. Genton, of New Jersey  
 Tatiana Catherine Gfoeller-Volkoff, of the District of Columbia  
 David R. Gilmour, of Texas  
 Brian L. Goldbeck, of Nevada  
 Douglas C. Greene, of Virginia  
 Douglas M. Griffiths, of Texas  
 Kenneth E. Gross, Jr., of Virginia  
 Sheila S. Gwaltney, of California  
 Richard Dale Haynes, of Virginia  
 Christopher J. Hoh, of Pennsylvania  
 Martin P. Hohe, of Florida  
 Mary Virginia Jeffers, of Maryland  
 Sylvia Dolores Johnson, of South Carolina  
 Mark Raymond Kennon, of Virginia  
 James Alcorn Knight, of New York



Leonard James Korycki, of Washington  
 Barbara Anne Leaf, of Virginia  
 Michelle Rabayda Logsdon, of Florida  
 Sharon E. Ludan, of Virginia  
 Robert Sanford Luke, of Florida  
 Deborah Ruth Malac, of Virginia  
 Theodore Albert Mann, of New York  
 Dundas C. McCullough, of Virginia  
 Raymond Gerard McGrath, of Virginia  
 Kenneth Alan Messner, of Oregon  
 Anthony C. Newton, of Virginia  
 Harry John O'Hara, of Texas  
 John Olson, of California  
 Andrew W. Oltyan, of Texas  
 Andrew A. Passen, of Pennsylvania  
 Mark A. Pekala, of the District of Columbia  
 Michael P. Pelletier, of Maine  
 Marjorie R. Phillips, of Virginia  
 Geoffrey R. Pyatt, of California  
 Pamela G. Quanrud, of Virginia  
 Eric Seth Rubin, of New York  
 Daniel H. Rubinstein, of California  
 Robert Joel Silverman, of California  
 Robin Angela Smith, of the District of Columbia  
 Michael A. Spangler, of Maryland  
 Andrew Walter Steinfeld, of New Jersey  
 Karl Stoltz, of Virginia  
 Mark Charles Storella, of New Hampshire  
 Paul Randall Sutphin, of Virginia  
 Mary Thompson-Jones, of Virginia  
 Michael Embach Thurston, of Washington  
 William Weinstein, of California  
 Robert Earl Whitehead, of California  
 Rebecca Ruth Winchester, of Virginia  
 Dean B. Wooden, of the District of Columbia  
 Steven Edward Zate, of Florida

Career Members of the Senior Foreign Service, Class of Counselor, and Consular Officers and Secretaries in the Diplomatic Service of the United States of America:

Wayne B. Ashberry, of Virginia  
 Cynthia Anne Borys, of Maryland  
 Dan Blane Christenson, of Washington  
 Eduardo R. Gaarder, of Virginia  
 Jerry Duane Helmick, of Florida  
 Kenneth J. Hoeft, of Michigan  
 Raymond W. Horning, of Missouri  
 Todd M. Keil, of Wisconsin  
 Stephen J. Klein, of Virginia  
 Brian R. Majewski, of Virginia  
 Georges F. McCormick, of California  
 Earl R. Miller, of Virginia  
 Peter J. Molberg, of Missouri  
 Edgar P. Moreno, of Florida  
 James C. Norton, of Michigan  
 Thomas J. Quinzio, of Virginia  
 Douglas P. Quiram, of California  
 Nancy C. Rolph-O'Donnell, of Virginia  
 Larry Dean Salmon, of Missouri  
 Anne M. Saloom, of Virginia  
 Gentry O. Smith, of Virginia  
 Stephen F. Smith, of Virginia  
 William J. Swift, of Wisconsin  
 John L. Whitney, of Tennessee  
 David M. Yeutter, of California  
 Steven R. Chealander, of Texas, to be a Member of the National Transportation Safety Board for the remainder of the term expiring December 31, 2007.

Charles E. Dorkey III, of New York, to be a Member of the Advisory Board of the Saint Lawrence Seaway Development Corporation.

The following named officer for appointment as the Director of the Coast Guard Reserve pursuant to Title 14, U.S.C., section 53 in the grade indicated:

*To be rear admiral (lower half)*

Rear Adm. (select) Cynthia A. Coogan, 0000

Subject to qualifications provided by law, the following for permanent appointment to the grade indicated in the National Oceanic and Atmospheric Administration.

*To be captain*

Raymond C. Slagle

Subject to qualifications provided by law, the following for permanent appointment to the grade indicated in the National Oceanic and Atmospheric Administration:

*To be ensign*

Caryn M. Arnold  
 Matthew T. Burton  
 James T. Falkner  
 Mark K. Frydrych  
 Justin T. Keesee  
 Jennifer L. King  
 Benjamin M. Lacour  
 Chad M. Meckley  
 Megan A. Nadeau  
 Carl G. Rhodes  
 Christopher S. Skapin  
 Joshua J. Slater  
 Timothy M. Smith  
 Ryan C. Wattam  
 Marc E. Weekley  
 Phoebe A. Woodworth

The following named individual for appointment as a permanent commissioned regular officer in the United States Coast Guard in the grade indicated under Title 14, U.S.C., section 211:

*To be lieutenant*

Greg E. Versaw, 0000

The following named officers for appointment to the grade indicated in the United States Coast Guard under Title 14, U.S.C., Section 271:

*To be lieutenant commander*

Ricardo M. Alonso, 0000  
 Dirk N. Ames, 0000  
 Thomas B. Bailey, 0000  
 Augustus J. Bannan, 0000  
 Matthew P. Barker, 0000  
 Che J. Barnes, 0000  
 Ian A. Bastek, 0000  
 Michael W. Batchelder, 0000  
 Michael E. Bennett, 0000  
 Adam G. Bentley, 0000  
 Kenneth E. Blair, 0000  
 Amy L. Bloyd, 0000  
 Jed R. Boba, 0000  
 Kenneth J. Boda, 0000  
 Scott G. Borgerson, 0000  
 Camilla B. Bosanquet, 0000  
 Donald C. Boyer, 0000  
 David L. Bradley, 0000  
 Randy L. Bradley, 0000  
 Nelson J. Brandt, 0000  
 Matthew T. Brown, 0000  
 James W. Bunn, 0000  
 Joann F. Burdian, 0000  
 Karen S. Cagle, 0000  
 Richard F. Calvert, 0000  
 Andrew T. Campen, 0000  
 Michael J. Capelli, 0000  
 Willie L. Carmichael, 0000  
 Scott S. Casad, 0000  
 Rene X. Casarez, 0000  
 Christopher R. Cederholm, 0000  
 John R. Cole, 0000  
 Teali G. Coley, 0000  
 Robert C. Compher, 0000  
 Daniel A. Connolly, 0000  
 Chad W. Cooper, 0000  
 Nathan E. Coulter, 0000  
 Gregory L. Cretton, 0000  
 Cornelius E. Cummings, 0000  
 Shawn E. Decker, 0000  
 Michael E. Delury, 0000  
 John T. Dewey, 0000  
 Steven J. Dohman, 0000  
 Jeffrey T. Dolan, 0000  
 Keith M. Donohue, 0000  
 Eric D. Drey, 0000  
 Jerome E. Dubay, 0000  
 Brent N. Durbin, 0000  
 Reino G. Ecklord, 0000  
 Arthur J. Edwards, 0000  
 Damon C. Edwards, 0000  
 Jeffrey Eldridge, 0000  
 Rahshaan Engrum, 0000

Janet D. Espinoyoung, 0000  
 Matthew R. Farnen, 0000  
 Francesann B. Fazio, 0000  
 Sarah K. Felger, 0000  
 Christine Fern, 0000  
 Kevin B. Ferrie, 0000  
 Jason B. Flennoy, 0000  
 Ted R. Fowles, 0000  
 Joseph Franklin, 0000  
 Michael E. Frawley, 0000  
 Christopher R. Friese, 0000  
 Glenn J. Galman, 0000  
 Pamela P. Garcia, 0000  
 Robert G. Gardali, 0000  
 Christofer L. German, 0000  
 Tanya L. Giles, 0000  
 Petre S. Gilliam, 0000  
 Errol M. Glenn, 0000  
 Michael J. Goldschmidt, 0000  
 David V. Gomez, 0000  
 Richard Gonzalez, 0000  
 Michael D. Good, 0000  
 Hans C. Govertsen, 0000  
 Robert T. Griffin, 0000  
 Charles M. Guerrero, 0000  
 Fay J. Guerrero, 0000  
 Tim A. Gunter, 0000  
 Robert E. Hart, 0000  
 Heath A. Hartley, 0000  
 James F. Hedrick, 0000  
 Jonathan N. Hellberg, 0000  
 John Hennigan, 0000  
 Scott C. Herman, 0000  
 Michael L. Herring, 0000  
 Anna W. Hickey, 0000  
 Darren A. Hopper, 0000  
 Christy L. Howard, 0000  
 Christopher M. Huberty, 0000  
 Joel A. Huggins, 0000  
 Christopher J. Hulser, 0000  
 Tangela F. Hummons, 0000  
 Austin R. Ives, 0000  
 David M. Johnston, 0000  
 Daniel C. Jones, 0000  
 Peter B. Jones, 0000  
 Jonathan P. Jorgensen, 0000  
 Warren D. Judge, 0000  
 Kerry G. Karwan, 0000  
 Sean R. Katz, 0000  
 Jared E. King, 0000  
 Lonnie T. Kishiyama, 0000  
 Bradley J. Klimek, 0000  
 Brian G. Knapp, 0000  
 Michael S. Krause, 0000  
 Charles F. Kuebler, 0000  
 Kurt R. Kupersmith, 0000  
 Ken Kusano, 0000  
 Paul E. Lafond, 0000  
 Andrew A. Lawrence, 0000  
 Erin M. Ledford, 0000  
 Christian A. Lee, 0000  
 Brian J. Lefebvre, 0000  
 Jacqueline M. Leverich, 0000  
 Andrew H. Light, 0000  
 Lexia M. Littlejohn, 0000  
 Chad A. Long, 0000  
 Kevin P. Lynn, 0000  
 Simon A. Maple, 0000  
 Eric D. Masson, 0000  
 Joseph S. Masterson, 0000  
 Heather A. McCafferty, 0000  
 John F. McCarthy, 0000  
 Rudy S. McGwin, 0000  
 Emily S. McIntyre, 0000  
 Christopher A. McMunn, 0000  
 Elizabeth A. McNamara, 0000  
 Michael J. Mcneil, 0000  
 Randy F. Meador, 0000  
 Jose E. Medina, 0000  
 Dwayne L. Meekins, 0000  
 Matthew W. Merriman, 0000  
 Andrew D. Meverden, 0000  
 Timothy G. Meyers, 0000  
 Todd S. Mikolop, 0000  
 Kenneth V. Mills, 0000  
 Richard W. Minnich, 0000  
 Marcus A. Mitchell, 0000  
 Kirk W. Montgomery, 0000

Donald P. Montoro, 0000  
 Alan H. Moore, 0000  
 Ellis H. Moose, 0000  
 Anne M. Morrissey, 0000  
 Kenneth T. Nagle, 0000  
 John A. Natale, 0000  
 David R. Neel, 0000  
 Kenneth E. Nelson, 0000  
 Craig D. Neubecker, 0000  
 Douglas D. Norstrom, 0000  
 David J. Obermeier, 0000  
 Sean J. O'Brien, 0000  
 Timothy K. O'Brien, 0000  
 Rebecca E. Ore, 0000  
 Anthony K. Palmer, 0000  
 Luis C. PARRALES, 0000  
 Timothy A. PASEK, 0000  
 Scott W. Peabody, 0000  
 Luke A. Perciak, 0000  
 Patrick F. Peschka, 0000  
 Justin D. Peters, 0000  
 Sandra J. Peterson, 0000  
 Douglas C. Petrusa, 0000  
 Harper L. Phillips, 0000  
 Tracy O. Phillips, 0000  
 Scott S. Phy, 0000  
 Frank A. Pierce, 0000  
 Keith J. Pierre, 0000  
 Shannon M. Pitts, 0000  
 Edward H. Pomer, 0000  
 Jeffrey M. Potensky, 0000  
 Alisa L. Praskovich, 0000  
 Paul T. Priebe, 0000  
 Steven E. Ramassini, 0000  
 Joshua T. Ramey, 0000  
 Jacob J. Ramos, 0000  
 Jason H. Ramsdell, 0000  
 Travis J. Rasmussen, 0000  
 Eric A. Reeter, 0000  
 James P. Reid, 0000  
 Sean P. Roche, 0000  
 Rodrigo G. Rojas, 0000  
 Christopher A. Rose, 0000  
 Constance F. Ruckstuhl, 0000  
 Matthew A. Rudick, 0000  
 Belinda C. Savage, 0000  
 David J. Schell, 0000  
 Clint B. Schlegel, 0000  
 Gregory J. Schultz, 0000  
 Anita M. Scott, 0000  
 Holly L. Shaffner, 0000  
 David M. Sherry, 0000  
 Daniel J. Silvestro, 0000  
 Jennifer L. Sinclair, 0000  
 Loring A. Small, 0000  
 Derek L. Smith, 0000  
 Eric A. Smith, 0000  
 Shad S. Soldano, 0000  
 James W. Spitzer, 0000  
 Douglas K. Stark, 0000  
 John M. Stone, 0000  
 Benjamin F. Strickland, 0000  
 Dennis R. Svatos, 0000  
 Vasilios Tasikas, 0000  
 Romualdus M. TenBerge Jr., 0000  
 Bradley K. Terrill, 0000  
 James P. Thompson, 0000  
 Solomon C. Thompson, 0000  
 Russell R. Torgerson, 0000  
 Andre P. Towner, 0000  
 Terry A. Trexler, 0000  
 Christopher A. Tribolet, 0000  
 Clinton A. Trocchio, 0000  
 Michael A. Turdo, 0000  
 Bryan J. Ullmer, 0000  
 Tina J. Urban, 0000  
 James A. Valentine, 0000  
 Daniel W. Vanbuskirk, 0000  
 Eva J. Vancamp, 0000  
 Steven P. Walsh, 0000  
 Wilborne E. Watson, 0000  
 Tyson S. Weinert, 0000  
 Brenda M. White, 0000  
 Diana J. Wickman, 0000  
 Molly A. Wike, 0000  
 Nathaniel R. Williams, 0000  
 Solomon J. Williams, 0000  
 Tarik L. Williams, 0000

Kevin M. Wilson, 0000  
 John W. Winter, 0000  
 Andrew J. Wright, 0000

The following named officers for appointment to the grade indicated in the United States Coast Guard Reserve under title 10, U.S.C., section 12203(a):

*To be captain*

Andrea L. Contratto, 0000  
 Stephen B. Nye, 0000

Mark Everett Keenum, of Mississippi, to be a Member of the Board of Directors of the Commodity Credit Corporation, vice J. B. Penn.

Mark Everett Keenum, of Mississippi, to be Under Secretary of Agriculture for Farm and Foreign Agricultural Services.

Leland A. Strom, of Illinois, to be a Member of the Farm Credit Administration Board, Farm Credit Administration, for a term expiring October 13, 2012.

Terry L. Cline, of Oklahoma, to be Administrator of the Substance Abuse and Mental Health Services Administration, Department of Health and Human Services.

The following candidates for personnel action in the regular component of the Public Health Service subject to qualifications therefore as provided by law and regulations:

*To be assistant surgeon*

Christopher J. Bengson  
 Samuel A. McArthur  
 Chayanin Musikasinthorn

The following candidate for personnel action in the regular component of the Public Health Service subject to qualifications therefore as provided by law and regulations: 1. For appointment:

*To be assistant surgeon*

Leah Hill

Dana Gioia, of California, to be Chairperson of the National Endowment for the Arts for a term of four years. (Reappointment)

Elizabeth Dougherty, of the District of Columbia, to be a Member of the National Mediation Board for a term expiring July 1, 2007, vice Edward J. Fitzmaurice, Jr., term expired.

Elizabeth Dougherty, of the District of Columbia, to be a Member of the National Mediation Board for a term expiring July 1, 2010. (Reappointment)

Blanca E. Enriquez, of Texas, to be a Member of the National Institute for Literacy Advisory Board for a term expiring January 30, 2009. (Reappointment)

Sara Alicia Tucker, of California, to be Under Secretary of Education, vice Edward R. McPherson, resigned.

John Peyton, of Florida, to be a Member of the Board of Trustees of the Harry S Truman Scholarship Foundation for a term expiring December 10, 2011, vice Patrick Lloyd McCrory, term expired.

William Francis Price, Jr., of California, to be a Member of the National Council on the Arts for a term expiring September 3, 2012.

Robert Bretley Lott, of Louisiana, to be a Member of the National Council on the Arts for a term expiring September 3, 2012, vice Teresa Lozano Long, term expired.

Charlotte P. Kessler, of Ohio, to be a Member of the National Council on the Arts for a term expiring September 3, 2012, vice Katharine DeWitt, term expired.

Joan Israelite, of Missouri, to be a Member of the National Council on the Arts for a term expiring September 3, 2012, vice Don v. Cogman, term expired.

Benjamin Donenberg, of California, to be a Member of the National Council on the Arts for a term expiring September 3, 2012, vice Maribeth McGinely, term expired.

Foreststorn Hamilton, of New York, to be a Member of the National Council on the

Arts for a term expiring September 3, 2012, vice Mary Costa, term expired.

Gerald Walpin, of New York, to be Inspector General, Corporation for National and Community Service, vice J. Russell George.

LEGISLATIVE SESSION

The PRESIDING OFFICER. Under the previous order, the Senate will now return to legislative session.

MORGANZA TO THE GULF

Ms. LANDRIEU. Mr. President, I know it is very late and everybody is working hard to finish up. We have accomplished a great deal today. But I wanted to come to the floor while the majority leader was here to explain that there is one small but important project called Morganza to the Gulf that the House of Representatives sent over to us about 2 hours ago. It is a scaled-back version, but the reason I am going to stay here until we are able to work this out is because this has been approved by the subcommittee chair on the Republican side, the chair on the Republican side, the subcommittee chair on the Democratic side, and the chair on the Democratic side. This project, Mr. Majority leader, is the only project in the entire WRDA bill—in the entire bill that I am aware of—that was authorized in the last WRDA bill, but because of a technical error, it was left out. It was authorized, not in this WRDA bill—well it is, but in two, the last and this one. So it is because WRDA, of course, collapsed—and it is a very important bill; I have literally billions of dollars of other projects in the WRDA bill—that I am not asking to move forward because it would not be fair for me to ask to move mine forward because no one else is getting theirs. But this project has been signed off by Chairman INHOFE, by Senator BOND, and Senator BOXER because they recognize it is unique among projects.

I now understand it is being held up. I just wanted to speak publicly. I wish to stay for a little while to see what we can work out and see if we can get this to the House, the Morganza to the Gulf has already been scaled back, and try to get it done before we leave.

I yield the floor.

Mr. FRIST. Mr. President, in response to my colleague, through the Chair, there are a number of pieces of legislation we are continuing to look at tonight. I know this is one about which discussions are ongoing. We will actually be looking at that with many others.

I have to say we do have scores and scores of pieces of legislation that are similar that have come forward—not exactly, they have not gone through two authorization projects—that have to be considered as well.

## ADDITIONAL STATEMENTS

WINNETT SCHOOL BLUE RIBBON  
AWARD

• Mr. BAUCUS. Mr. President, I am honored to speak to you today about a school in my home State of Montana—the Winnett School. The Department of Education recently selected the Winnett School as 1 of only 200 schools across the country to receive a Blue Ribbon. Winnett School, with just 95 students, is a wonderful example of how dedication and effort can lead to success in education.

To the students, teachers, parents, and administrators at Winnett, I congratulate you on receiving this award. Being named a Blue Ribbon School is one of the highest recognitions in our country. With 120,000 schools nationwide, less than one-tenth of 1 percent of all the schools are honored. Your school is a model of success.

America today faces a world more intensely competitive than ever in our history. The coming decades will be a race for economic leadership. If we are to succeed in a global economy, we must make education our focus. Nothing is more important than providing every Montanan with a solid education and the tools needed to succeed in life.

Winnett School should be an example to schools all over the country of what we can do if we make a real commitment to education. The students at Winnett have set the standard for excellence that we must encourage and expect at all schools.

I have always said that our Montana schools are the best in the country. And this week, the Department of Education has formally recognized you as such.

Winnett School has succeeded because of the investment that teachers, students, parents and administrators make in the importance of a high-quality education. I applaud the teachers for their dedication to making sure that every student can succeed. Your energy is impressive and should be an example of what we can do with the support and commitment from the entire community.

Your teachers go above and beyond their curriculum requirements. Each Monday the teachers meet at 8 a.m. to talk about whether any student in the whole school is at risk of falling behind. If a student is struggling, the staff together prepares a plan for the student and enlists the parents' help and cooperation. This dedication to the entire student community is evident in your students' commitment to education and achievement in school. The school dropout rate is zero and has been for some time. The last student who dropped out of school was over 10 years ago. That is way below the national dropout rate.

Not only do Winnett School students stay in school, but they excel in a rigorous curriculum. All students take 4 years of math, science, English, his-

tory, and government. Their test scores demonstrate a commitment to achievement—92 percent of sophomores scored advanced or proficient in reading and 90 percent rated advanced or proficient in math.

Students at Winnett School—you deserve this award. With your excellent education, you have no boundaries to what you can accomplish. You are the leaders of tomorrow.

Once again, congratulations on your Blue Ribbon Award. •

CONGRATULATING MR. BRANDON  
WEBB

• Mr. BUNNING. Mr. President, I wish to congratulate Mr. Brandon Webb of Ashland, KY. Mr. Webb was recently awarded the 2006 National League Cy Young Award.

Mr. Webb graduated from Paul G. Blazer High School in Ashland, KY, and went on to play baseball for the University of Kentucky. He began his Major League career with the Arizona Diamondbacks in 2003 and has since become known for his devastating sinker. This season, Mr. Webb went 16-8 with a 3.10 ERA and pitched in the 2006 Major League All-Star Game.

Introduced in 1956 to honor the late Hall of Fame pitcher Cy Young, the Cy Young Award honors annually the best pitcher in each league in Major League Baseball. The prestigious award is voted on by members of the Baseball Writers Association of America.

As a former Major League pitcher, I understand the strength and commitment it takes to reach such a high level of accomplishment. To be singled out among so many great pitchers is truly an honor.

I congratulate Mr. Webb on this achievement. He is an inspiration to the citizens of Kentucky and to aspiring athletes everywhere. I look forward to seeing all that he will accomplish in the future. •

125TH ANNIVERSARY OF MANDAN,  
NORTH DAKOTA

• Mr. CONRAD. Mr. President, I am pleased to recognize a community in North Dakota that celebrated its 125th anniversary earlier this year. On February 25, 2006, the residents of Mandan kicked off a yearlong celebration of their community's history and founding.

Mandan is a vibrant community in west-central North Dakota, located along the bank of the great Missouri River in Morton County. With historic roots dating back to 1100 A.D., when the first Native American settlers arrived, Mandan is rich with history. The city of Mandan was incorporated on February 25, 1881, and named for the Mantani Indians, or "people of the bank." With the development of the railroads and the close proximity to the Missouri river, Mandan flourished and became known as "Where the West begins."

Today, with a population of more than 16,000, Mandan remains tied to the railroad, housing a major rail equipment maintenance facility. It is also home to the Hebron Brick factory, which is not only the sole surviving brick factory in the State, but is also the oldest manufacturing company of any kind in the entire State of North Dakota. Mandan is known not only for its historical roots, but also for its beautiful scenery. Mandan has become a magnet for hunters, fishermen, and outdoor enthusiasts of all kinds. Mandan is also home to Fort Lincoln which once served as an important infantry and cavalry post. It is from Fort Lincoln that Lt. Col. George Armstrong Custer rode out on his ill-fated expedition against the Sioux at the Little Big Horn. Fort Lincoln is also home to the On-A-Slant Mandan village which has been located there for more than 400 years.

To celebrate the 125th anniversary of its founding, Mandan residents have planned a full year's worth of events, which included a kick off party that featured local artists, a kids' carnival and a music performance that represented all 125 years worth of local music.

Mr. President, I ask the U.S. Senate to join me in congratulating Mandan, ND, and its residents on the first 125 years and in wishing them well through the next century. By honoring Mandan and all the other historic towns of North Dakota, we keep the great pioneering frontier spirit alive for future generations. It is places such as Mandan that have helped to shape this country into what it is today, which is why this fine community is deserving of our recognition.

Mandan has a proud past and bright future. •

125TH ANNIVERSARY OF  
THOMPSON, NORTH DAKOTA

• Mr. CONRAD. Mr. President, today I wish to recognize a community in North Dakota that celebrated its 125th anniversary. On July 7-9, the residents of Thompson gathered to celebrate their community's history and founding.

Thompson is a growing community in eastern North Dakota, just 10 miles south of Grand Forks. Settlers came to the area as early as 1874. With the arrival of the railroad 5 years later, more pioneers came to settle in the region. Founded in 1881 with the establishment of a post office, the community name was changed from Norton to Thompson by residents to avoid potential confusion with Norton, MN.

Thompson attracts people who like small town living but hold jobs in the nearby city. Thompson residents also celebrate the values they instill upon their children, because those are the same values taught to them years ago. The people of Thompson have worked for a sense of community and, in doing so, have established "Thompson Days,"

a time to meet neighbors and celebrate the heritage of an entire area. Thompson Days features a parade, garden tour, dances, craft shows, classic car show, horseshoe tournament, and lots of other activities.

Mr. President, I ask the U.S. Senate to join me in congratulating Thompson, ND, and its residents on their first 125 years and in wishing them well through the next century. By honoring Thompson and all the other historic small towns of North Dakota, we keep the great pioneering frontier spirit alive for future generations. It is places such as Thompson that have helped to shape this country into what it is today, which is why this fine community is deserving of our recognition.

Thompson has a proud past and a bright future.●

#### RECOGNIZING THE HAWTHORNE MIDDLE SCHOOL

● Mr. CRAPO. Mr. President, Idahoans have a strong reputation for being staunchly patriotic and supporting our military men and women. I am proud to say that this patriotism has its roots even in our children, as evidenced by the recent penny drive held at Hawthorne Middle School in Pocatello, ID.

More than 500 seventh and eighth graders, with the help of teachers and administrators, raised \$1,000 over the course of 3 weeks to purchase special gifts for our troops in Iraq and Afghanistan. That \$1,000, mostly in change, required daily counting by the students and, from what I understand, taking it to the bank required multiple bags and boxes! In fact, 100,000 pennies weigh close to 700 lbs, so I am certain that it was a heavy deposit despite the fact that it wasn't all collected in pennies. This remarkable achievement and dedication to supporting our military overseas deserves recognition and congratulations. Hawthorne Middle school's success reflects a sense of civic duty and national pride, refreshing in middle school students in today's world. This is indicative of the influence of strong families and strong educators at this Idaho school. I commend them on their generosity and commitment to our troops, and present Hawthorne Middle School students, parents, and teachers as models of patriotism, civic duty, and selfless giving.●

#### TRIBUTE TO JEFF SINCLAIR

● Mr. DEMINT. Mr. President, today I pay tribute to Jeff Sinclair, an outstanding Scoutmaster in the State of Wisconsin who passed away October 25, 2006, after a brave battle with cancer.

Jeff's involvement with the Boy Scouts began in 1998, when he became a leader of St. Dominic's Cub Scout Pack 119. Beginning in 2001, he served as Scoutmaster for St. John Vianney's Boy Scout Troop 71, and despite his illness, he continued leading the group until his death.

During his tenure as Scoutmaster, Jeff mentored over 14 percent of his

Scouts—including both of his sons—to receive the Eagle Award, the highest rank attainable within the Boy Scouts. This is a stark contrast to the national average of 4 percent of Scouts who receive the award. Jeff's remarkable dedication and leadership to the group has earned him numerous awards and commendations, and I believe he deserves our recognition as well.

Jeff was also accepted as a member of the Boy Scout prestigious Order of the Arrow Honor Society, and his sons followed in his footsteps to attain the distinction. Clearly, not only did Jeff commit himself to serving others, but he inspired those around him to do the same.

Born on March 9, 1960, in Milwaukee to Dr. Eugene and Jean Sinclair, Jeff was an accomplished individual who dedicated himself to helping others. In 1983 he earned a business degree from Marquette University, and for the next several years, he used his skills and expertise to serve the State of Wisconsin through the Department of Revenue.

While Jeff was successful and well regarded in his career and throughout Boy Scouts, his greatest priorities were his family and his faith. A loving husband to wife Kathy and a dedicated father to four children—Matt, Andy, Maggie and Emma—Jeff found great joy in encouraging and supporting their endeavors. In addition to his devoted involvement with his sons' Boy Scout troop, Jeff often assisted with his daughters' soccer teams. He was also very active in his home parish, St. Dominic's.

On behalf of my colleagues and myself, I want to remember Jeff Sinclair for his dedication to his family, church, and community. Undoubtedly, he was a great friend, mentor, and source of joy to countless individuals throughout the years, and he will be missed.

Mr. President, please join me in offering deepest sympathy to his wife, children, and parents. May they find peace and comfort knowing that Jeff's legacy of serving, teaching, and empowering others will last far into the future that this world is a better place because of him.●

#### TRIBUTE TO DR. JOHN R. GANTZ

● Mr. LEVIN. Mr. President, I recognize Dr. John R. Gantz for his 43 years of distinguished service to the United States of America. Dr. Gantz has provided faithful service to his Nation as a soldier, educator and as chief of the Troops to Teachers Program. A native of Pennsylvania, Dr. Gantz earned a Bachelor of Science degree from East Stroudsburg University, a Master's Degree in Adult Education from George Washington University, and a Doctor of Education degree from the University of Southern California.

After serving in the infantry with the U.S. Army at Fort Dix, he taught mathematics and science for the Job Corps in New Jersey. He then began his

civil service career as an education adviser in Virginia, followed by two similar assignments in Korea. During this time, he has served as an education specialist, Headquarters Department of the Army; Director of Education, U.S. Army Southern European Task Force, Vicenza, Italy; Deputy Director of Education, U.S. Army Forces Command, Atlanta Georgia; and Deputy Director of the Defense Activity for Non-Traditional Education Support, DANTES.

In 1984, Dr. Gantz was selected as the DANTES European adviser. In this position, he provided guidance and training to education professionals supporting military personnel throughout the United States-European military commands. He has served on numerous advisory boards and been selected to participate in many national conferences as an expert in education programming. This year he was inducted into the International Adult and Continuing Education Hall of Fame in Dallas, TX.

Since 1994, Dr. Gantz has been the first and only chief of the federally authorized Troops to Teachers Program. Under his dynamic and innovative leadership, over 9,000 servicemembers from the Army, Air Force, Coast Guard, Marine Corps and Navy have made the transition from military careers to become K-12 public education classroom teachers and school administrators. His superb dedication to develop a unique program that recruits special education, mathematics and science teachers for high-needs, low-income schools has provided countless students the benefit of learning with "real world" mentors and role models. His dedication to academic excellence, complete selflessness and visionary professionalism has brought great credit not only upon himself, but also upon the Troops to Teachers Program and public education everywhere.

I know my colleagues in the Senate join me in congratulating Dr. Gantz for his dedicated service to our country. He has made a significant difference in both the U.S. Army and as chief of the Troops to Teachers Program. Once again, I thank Dr. Gantz for his many years of devoted service. ●

#### EBENEZER AFRICAN METHODIST EPISCOPAL CHURCH

● Mr. LEVIN. Mr. President, it is my pleasure to congratulate an outstanding and historic church from my home State of Michigan. This year, Ebenezer African Methodist Episcopal Church of Detroit, celebrates 135 years of service, learning and faith. This milestone provides the perfect opportunity to reflect on the rich history of this institution and to remember the many individuals who played an integral part in its success.

The name "Ebenezer" means "stone of help," and for 135 years, Ebenezer African Methodist Episcopal Church has truly exemplified this meaning. Ebenezer was established by a small

congregation from Detroit's Colored Society under the leadership of Rev. Gee C. Booth on November 2, 1871, to serve as a safe harbor for newly freed slaves in Detroit. Rev. C.H. Ward served as the first pastor for 25 years. Three pastors from Ebenezer were elected to the office of Bishop of the African Methodist Episcopal Church—Bishop George W. Baber served as pastor from 1933 until he was elected in 1944; Bishop Hubert Robison served as pastor from 1955 until he was elected in 1964; and Bishop Robert Thomas, Jr. served as pastor from 1972 until 1988. More recently, Rev. Robert L. Phillips, who served as pastor from 1991 until 1997, became presiding elder of the north district of the Michigan Annual Conference in 1997.

Throughout its history, Ebenezer served as an institution fully engaged in the fight for civil and human rights. Ebenezer has also worked with the community to make Detroit a better city through outreach ministries, community involvement and financial investments. In 1901, the church provided financial assistance to Henry Ford when he approached Ebenezer for support of endeavors to develop his automobile company. During the Depression, the church established an employment bureau and relief agency for families in need, and during WWII the congregation housed soldiers in the dorms of the former church building. Because of this rich history, in 2003, Ebenezer African Methodist Episcopal Church was designated a historical site by the Detroit Historical Commission.

Today, Ebenezer strives to continue this rich history through a variety of ministries, including programs for young adults and the homeless, as well as substance abuse and prison ministries. Ebenezer African Methodist Episcopal Church continues to stand as a "stone of help" under the leadership of Rev. Dr. H. Michael Lemmons. As the sixth oldest Black congregation in Detroit with members from four or more generations, Ebenezer is full of memories of great historical moments and faith that there are many more to come.

I know my Senate colleagues will join me in congratulating Ebenezer African Methodist Episcopal Church and wish its members, volunteers and ministerial staff continued success as they celebrate their 135th anniversary. ●

#### RECOGNIZING THE THUNDERCHICKENS

● Mr. LEVIN. Mr. President, I would like to congratulate the ThunderChickens on winning the 2006 FIRST Robotics Competition. This is a tremendous accomplishment, and I am delighted to recognize the impressive result of their hard work, dedication, and commitment.

The For Inspiration and Recognition in Science and Technology, FIRST, program provides aspiring engineers with an opportunity to develop and

showcase their talents by designing and implementing original robotic designs. Teams work together to build individual robots and compete against high school participants across the country. In total, 1,130 teams competed in the 2006 FIRST National Championship in Atlanta, GA.

I am proud to have this opportunity to honor the ThunderChickens, a metro-Detroit based engineering team made up of 38 high school students. Great skill, creativity, and originality went into their highly competitive robotic design. I would like to individually honor each member of the ThunderChickens and their mentors at the Utica Center for Mathematics, Science, and Technology. The members of the 2006 ThunderChickens include Michael DelBene, Jessica Zavadil, Shannon Willaert, Gregory Petty, Annette Palazzolo, Jacob Miller, Joseph Guzzardo, Sara Craun, Nina Fabian, Kyle Yaxley, Stephanie Hasty, Sala Sadaps, Steven Perry, Joshua Bails, Brian Turoski, Irene Zhu, James Courtois, Tony Kraus, Michael Harrison, Ryan Boyle, Brett Ankawi, Michael Lee, Salvatore Mattered, Joseph Scharnitzke, Anthony Schuller, Michael Ross, Ashley VanMaldeghem, Shayna Kunz, David Orban, Paul Szymanski, Andrew Fonk, Gregory Lau, Aaron Vedolich, Brian Lademan, Mihai Bulic, Heather Hampton, Ed Lionte, and Chad Thornbro. Their teacher mentors include Ron Arscheene, Anita Stafford, Mike Attan, and Janet Kent. Their engineering mentors include Paul Copioli, Ed Debler, Bob Korson, Mike Copioli, Mike Beem, Jim Yaxley, Rick Thornbro, Omar Zrien and Bill Baedke.

This championship is a testament to and the result of many, many hours of hard work and perseverance. While the immediate result of their work is impressive, I look forward to the bright futures that are ahead of these students. They have established a solid foundation on which to develop their interest in the field of engineering. They have also gained invaluable, hands-on experience.

Once again, I would like to congratulate the ThunderChickens on their remarkable 2006 First Robotics Competition National Championship. ●

#### TRIBUTE TO VIRGINIA SCOTT THOMAS

● Mr. MARTINEZ. Mr. President, today, I honor an important Floridian and a proud American. Virginia Scott Thomas was a loving wife and mother, a passionate volunteer, and a trailblazer for women in Republican politics—I am very thankful that she was a constituent of mine. Sadly, she died this past month—but her legacy of hard work and dedication to good lives on.

Virginia Thomas should be commended for the work she put into creating the Bay County Republican Women's Club. As part of her volunteer

work for the Republican Party, Virginia Thomas opened her home to numerous GOP candidates—many of them to kick off their campaigns. Her energy and hospitality were well known, and Republicans from Ronald Reagan to Charlie Crist had the pleasure of being welcomed into her home. Candidates always spoke about their ideas and vision in front of her now-famous raised fireplace hearth and her warm hospitality made her many friends.

Before calling Florida home, Virginia Thomas, a Birmingham, AL, native, made history in her State. In 1943, she joined and became part of the first group of women Marines in the State of Alabama. She completed basic training in both South Carolina and Georgia and was then sent to the U.S. Marine Corps base in El Centro, CA, to serve as a supply officer. There in California, she met her future husband, Marine L.E. "Tommy" Thomas, and after the war ended, they headed for Birmingham. Eventually, she and her family moved to Florida, where Virginia Thomas became very active in their community.

Virginia Thomas will not be forgotten by the generations of Floridians that came to know her and her lively spirit. And because of her volunteerism and good work throughout more than 40 years in the Bay County area, she will be remembered long into the future. We will miss this good Floridian. Yet we know that her legacy will be carried on by her family and friends. The good works of Virginia Scott Thomas will live on. ●

#### RECOGNIZING LINKS, INC.

● Mr. MENENDEZ. Mr. President, today I recognize the North Jersey Chapter of the Links, Inc.'s Linkages to Life Program, and honor the program participants for their hard work and dedication to raising awareness about the importance of blood, tissue, marrow, and organ donation among minority communities.

Each year, for the past 5 years, Links, Inc., in collaboration with Roche Pharmaceutical Company, conducted the Linkages to Life Program to help save lives by educating individuals of African descent about blood, tissue, marrow, and organ donation. With the help of a publication called Can We Talk? they were able to reach a large number of individuals, and educate them about how they can help save lives by being a volunteer donor. More specifically, the North Jersey Chapter provided important education services to individuals and families in Essex, Hudson, Bergen, and Passaic Counties.

Today, approximately 93,000 people are awaiting transplant surgery, and 25 percent of the people awaiting transplants are of African descent. In New Jersey, there are close to 3,000 individuals awaiting an organ transplant. Since organs are matched by a number of factors, including blood and tissue

typing, which can vary by race, patients are more likely to find matches among donors of their same race or ethnicity. Given the large number of individuals of African descent awaiting transplants, it is critical to increase the knowledge about donating blood, tissue, marrow, and organs among all races and ethnicities.

Since 1996, our country reserves the second weekend in November to emphasize the need for life-saving and life-altering blood, organ, marrow, and tissue donation in houses of worship throughout the United States. This program is known as the National Organ Donor Sabbath, and November 10-12, 2006, marked the 10th anniversary celebration.

Links, Inc., is built on a foundation of friendship and service. Today, it contains a network or more than 10,000 African-American women. This year the motto for Links, Inc., is "Seizing the Opportunity to Provide World Class Leadership, Friendship and Service." The members of the North Jersey Chapter of Links, Inc., exemplify that motto.

Mr. President, I am pleased to recognize the dedication and commitment of the North Jersey Chapter of Link's, Inc., members to help others. I urge my colleagues to join me in thanking these individuals for helping fellow New Jerseyans live longer and healthier lives.●

#### TRIBUTE TO JOYCE WOODBURN

● Mr. ROBERTS. Mr. President, today I honor Ms. Joyce Woodburn's 35 years of dedicated service at the Central Intelligence Agency. Ms. Woodburn has had a long and distinguished Government career, and on January 2, 2007, she will bring to a close a career as a CIA staff officer that includes over 27 years in the CIA's Office of Congressional Affairs.

Joyce began her extensive career as a secretary and rose to the rank of senior executive within the Agency. During her career, she has worked for 7 Presidents, 13 Directors of Central Intelligence, 2 Directors of the CIA, and the first Director of National Intelligence.

Joyce's excellent work and professionalism is well known to us on the Senate Select Committee on Intelligence, and she has been a linchpin in coordinating and supporting the CIA's relations with Congress over the last 27 years. Her calm and friendly diplomacy has certainly smoothed over many a bump in the CIA's relations with Congress.

She has represented the CIA in Congress through some historic crises, including the ordeal of the American hostages in Iran, the Soviet occupation of Afghanistan, the bombings of the Embassy and Marine compounds in Beirut, the Iran-Contra scandal, the fall of the Soviet Union, Operation Desert Storm, Somalia, the bombings of our embassies in Africa, 9/11 and the hunt for Osama bin Laden, the invasions of Af-

ghanistan and Iraq, as well as the current tensions with Iran and North Korea. Joyce has been a tremendous help over the past 27 years in getting the members and staff of the Senate Select Committee on Intelligence the information and briefings we need to do our work.

Thank you for your service, Joyce, and we wish you a healthy and prosperous retirement.●

#### TRIBUTE TO JOHN MACHACEK

● Mr. SCHUMER. Mr. President, it is with great honor that I recognize John Machacek for nearly 40 years of service as a reporter for Gannett News Service. He has dedicated his career to breaking down policy and politics in a way that underscores how these important issues affect the daily lives of the people of New York. John began his Gannett career in 1967 as a reporter for the Times Union in Rochester. In 1972 John won a Pulitzer Prize for using his instinctive investigative reporting skills to produce unparalleled coverage of the Attica prison riot. He began covering the entire State of New York, from Rochester to Westchester, in 1983 and has kept readers informed on news and politics by serving as a watchdog for the American people ever since. John has accomplished what reporters all over the Nation set out to do by immersing himself in the art of journalism and becoming one of the greatest reporters in his field. He has spent his career with his finger on the pulse of the Nation's politics, government, and the American people. John's unbridled search for the truth has raised the standards in journalism and reporting among his peers, coworkers and competitors and he will always be remembered for his unbiased and colorful accounts of our Nation's most important and transformative landmark events. As John concludes his renowned and distinguished 40 year career, he will be placed among the most influential reporters to have ever worked for Gannett News Service.●

#### MESSAGES FROM THE HOUSE

At 11:39 a.m., a message from the House of Representatives, delivered by Ms. Niland, one of its reading clerks, announced that the House has passed the following bills, in which it requests the concurrence of the Senate:

H.R. 5697. An act to provide for the appropriate designation of certain Federal positions involved in wildland fire suppression activities.

H.R. 6206. An act to revise the calculation of interest on investment of the Harry S. Truman Memorial Scholarship Fund.

The message also announced that the House has agreed to the following concurrent resolution, in which it requests the concurrence of the Senate:

H. Con. Res. 343. Concurrent resolution recognizing the 50th anniversary of the Commission on Independent Colleges and Universities.

The message further announced that the House agrees to the amendment of the Senate to the bill (H.R. 864) to provide for programs and activities with respect to the prevention of underage drinking.

#### ENROLLED BILLS SIGNED

At 12:17 p.m., a message from the House of Representatives, delivered by Mr. Hays, one of its reading clerks, announced that the Speaker has signed the following enrolled bills:

H.R. 1492. An act to provide for the preservation of the historic confinement sites where Japanese Americans were detained during World War II, and for other purposes.

H.R. 4510. An act to direct the Joint Committee on the Library to accept the donation of a bust depicting Sojourner Truth and to display the bust in a suitable location in the rotunda of the Capitol.

H.R. 4583. An act to amend the Wool Products Labeling Act of 1939 to revise the requirements for labeling of certain wool and cashmere products.

H.R. 4720. An act to designate the facility of the United States Postal Service located at 200 Gateway Drive in Lincoln, California, as the "Beverly J. Wilson Post Office Building".

H.R. 4766. An act to amend the Native American Programs Act of 1974 to provide for the revitalization of Native American languages through Native American language immersion programs; and for other purposes.

H.R. 5108. An act to designate the facility of the United States Postal Service located at 1213 East Houston Street in Cleveland, Texas, as the "Lance Corporal Robert A. Martinez Post Office Building".

H.R. 5857. An act to designate the facility of the United States Postal Service located at 1501 South Cherrybell Avenue in Tucson, Arizona, as the "Morris K. 'Mo' Udall Post Office Building".

H.R. 5923. An act to designate the facility of the United States Postal Service located at 29-50 Union Street in Flushing, New York, as the "Dr. Leonard Price Stavisky Post Office".

H.R. 5989. An act to designate the facility of the United States Postal Service located at 10240 Roosevelt Road in Westchester, Illinois, as the "John J. Sinde Post Office Building".

H.R. 5990. An act to designate the facility of the United States Postal Service located at 415 South 5th Avenue in Maywood, Illinois, as the "Wallace W. Sykes Post Office Building".

H.R. 6078. An act to designate the facility of the United States Postal Service located at 307 West Wheat Street in Woodville, Texas, as the "Chuck Fortenberry Post Office Building".

H.R. 6102. An act to designate the facility of the United States Postal Service located at 200 Lawyers Road, NW in Vienna, Virginia, as the "Captain Christopher Petty Post Office Building".

H.R. 6151. An act to designate the facility of the United States Postal Service located at 216 Oak Street in Farmington, Minnesota, as the "Hamilton H. Judson Post Office".

H.R. 6316. An act to extend through December 31, 2008, the authority of the Secretary of the Army to accept and expend funds contributed by non-Federal public entities to expedite the processing of permits.

The enrolled bills were subsequently signed by the President pro tempore (Mr. STEVENS).



## ENROLLED BILLS SIGNED

At 4:27 p.m., a message from the House of Representatives, delivered by Ms. Niland, announced that the Speaker has signed the following enrolled bills:

S. 1346. An act to direct the Secretary of the Interior to conduct a study of maritime sites in the State of Michigan.

S. 1820. An act to designate the facility of the United States Postal Service located at 6110 East 51st Place in Tulsa, Oklahoma, as the "Dewey F. Bartlett Post Office".

S. 1998. An act to amend title 18, United States Code, to enhance protections relating to the reputation and meaning of the Medal of Honor and other military decorations and awards, and for other purposes.

S. 3938. An act to reauthorize the Export-Import Bank of the United States.

S. 4044. An act to clarify the treatment of certain charitable contributions under title 11, United States Code.

S. 4073. An act to designate the outpatient clinic of the Department of Veterans Affairs located in Farmington, Missouri, as the "Robert Silvey Department of Veterans Affairs Outpatient Clinic".

H.R. 758. An act to establish an inter-agency aerospace revitalization task force to develop a national strategy for aerospace workforce recruitment, training, and cultivation.

H.R. 854. An act to provide for certain lands to be held in trust for the Utu Utu Gwaitu Paiute Tribe.

H.R. 1285. An act to extend for 3 years changes to requirements for admission of nonimmigrant nurses in health professional shortage areas made by the Nursing Relief for Disadvantaged Areas Act of 1999.

H.R. 1472. An act to designate the facility of the United States Postal Service located at 167 East 124th Street in New York, New York, as the "Tito Puente Post Office Building".

H.R. 4057. An act to provide that attorneys employed by the Department of Justice shall be eligible for compensatory time off for travel under section 5550b of title 5, United States Code.

H.R. 4246. An act to designate the facility of the United States Postal Service located at 8135 Forest Lane in Dallas, Texas, as the "Dr. Robert E. Price Post Office Building".

H.R. 5136. An act to establish a National Integrated Drought Information System within the National Oceanic and Atmospheric Administration to improve drought monitoring and forecasting capabilities.

H.R. 5736. An act to designate the facility of the United States Postal Service located at 101 Palafox Place in Pensacola, Florida, as the "Vincent J. Whibbs, Sr. Post Office Building".

The enrolled bills were subsequently signed by the President pro tempore (Mr. STEVENS).

At 5:49 p.m., a message from the House of Representatives, delivered by Ms. Niland, one of its reading clerks, announced that the House has passed the following bill, without amendment:

S. 4046. An act to extend oversight and accountability related to United States reconstruction funds and efforts in Iraq by extending the termination date of the Office of the Special Inspector General for Iraq Reconstruction.

The message also announced that the House has passed the bill (S. 3421) to authorize major medical facility projects and major medical facility

leases for the Department of Veterans Affairs for fiscal years 2006 and 2007, and for other purposes, with amendments, in which it requests the concurrence of the Senate.

The message further announced that pursuant to section 1238(b)(3) of the Floyd D. Spence National Defense Authorization Act for Fiscal Year 2001 (22 U.S.C. 7002), amended by division P of the Consolidated Appropriations Resolution, 2003 (22 U.S.C. 6901), the Minority Leader reappoints the following individual to the United States-China Economic and Security Review Commission for a term expiring December 31, 2008. His current term expires December 31, 2006: Mr. Michael Wessel of Falls Church, Virginia.

Ordered further, that the Minority Leader appoints Mr. Jeffrey L. Fiedler of Great Falls, Virginia, to fill the remainder of the term of Mr. George Becker, who is resigning effective December 31, 2006. The current term on which Mr. Fiedler succeeds Mr. Becker expires December 31, 2007.

The message also announced that pursuant to Public Law 109-236, the Minority Leaders of the House of Representatives and the Senate appoint the following individual to the MINER Act Technical Study Panel: Dr. James L. Weeks of Maryland.

At 9:28 p.m., a message from the House of Representatives, delivered by Ms. Niland, one of its reading clerks, announced that the House has passed the following bill, in which it requests the concurrence of the Senate:

H.R. 5948. An act to reauthorize the Belarus Democracy Act of 2004.

The message also announced that the House agrees to the amendment of the Senate to the bill (H.R. 6111) to amend the Internal Revenue Code of 1986 to provide that the Tax Court may review claims for equitable innocent spouse relief and to suspend the running on the period of limitations while such claims are pending, with amendments, in which it requests the concurrence of the Senate.

At 10:23 p.m., a message from the House of Representatives, delivered by Ms. Niland, one of its reading clerks, announced that the House has passed the following joint resolution, in which it requests the concurrence of the Senate:

H.J. Res. 102. Joint resolution making further continuing appropriations for the fiscal year 2007, and for other purposes.

The message also stated that the House has agreed to the following concurrent resolution, in which it requests the concurrence of the Senate:

H. Con. Res. 503. Concurrent resolution providing for the sine die adjournment of the second session of the One Hundred Ninth Congress.

The message further announced that the House agrees to the report of the committee of conference on the disagreeing votes of the two Houses on the amendment of the Senate to the

bill (H.R. 5682) to exempt from certain requirements of the Atomic Energy Act of 1954 a proposed nuclear agreement for cooperation with India.

## ENROLLED BILLS SIGNED

The message also announced that the Speaker has signed the following enrolled bills:

S. 2370. An act to promote the development of democratic institutions in areas under the administrative control of the Palestinian Authority, and for other purposes.

S. 3759. An act to name the Armed Forces Readiness Center in Great Falls, Montana, in honor of Captain William Wylie Galt, a recipient of the Congressional Medal of Honor.

The enrolled bills were subsequently signed by the President pro tempore (Mr. STEVENS).

At 10:56 p.m., a message from the House of Representatives, delivered by Ms. Niland, one of its reading clerks, announced that the House has passed the following bill, in which it requests the concurrence of the Senate:

H.R. 6407. An act to reform the postal laws of the United States.

The message further announced that the House has agreed to the following concurrent resolution, in which it requests the concurrence of the Senate:

H. Con. Res. 502. Concurrent resolution to correct the enrollment of the bill H.R. 5682.

At 11:46 p.m., a message from the House of Representatives, delivered by Ms. Niland, one of its reading clerks, announced that the House has passed the following bill, in which it requests the concurrence of the Senate:

H.R. 6060. An act to authorize certain activities by the Department of State, and for other purposes.

At 1:02 a.m., a message from the House of Representatives, delivered by Ms. Brandon, one of its reading clerks, announced that the House has passed the following bills, in which it requests the concurrence of the Senate:

H.R. 6427. An act to increase the amount in certain funding agreements relating to patents and nonprofit organizations to be used for scientific research, development, and education, and for other purposes.

H.R. 6428. An act to authorize the Secretary of the Army to carry out certain elements of the project for hurricane and storm damage reduction, Morganza to the Gulf of Mexico, Louisiana.

The message also announced that the House passed the following bills, without amendment:

S. 3821. An act to authorize certain athletes to be admitted temporarily into the United States to compete or perform in an athletic league, competition, or performance.

S. 4042. An act to amend title 18, United States Code, to prohibit disruptions of funerals of members or former members of the Armed Forces.

S. 4050. An act to designate the facility of the United States Postal Service located at 103 East Thompson Street in Thomaston, Georgia, as the "Sergeant First Class Robert Lee 'Bobby' Hollar, Jr. Post Office Building".

S. 4093. An act to amend the Farm Security and Rural Investment Act of 2002 to extend a suspension of limitation on the period for which certain borrowers are eligible for guaranteed assistance.

#### ENROLLED BILLS SIGNED

At 12:59 a.m., a message from the House of Representatives, delivered by Ms. Niland, one of its reading clerks, announced that the Speaker has signed the following enrolled bills:

S. 843. An act to amend the Public Health Service Act to combat autism through research, screening, intervention and education.

H.R. 394. An act to direct the Secretary of the Interior to conduct a boundary study to evaluate the significance of the Colonel James Barrett Farm in the Commonwealth of Massachusetts and the suitability and feasibility of its inclusion in the National Park System as part of the Minute Man National Historical Park, and for other purposes.

H.R. 864. An act to provide for programs and activities with respect to the prevention of underage drinking.

H.R. 1674. An act to authorize and strengthen the tsunami detection, forecast, warning, and mitigation program of the National Oceanic and Atmospheric Administration, to be carried out by the National Weather Service, and for other purposes.

H.R. 4416. An act to reauthorize permanently the use of penalty and franked mail in efforts relating to the location and recovery of missing children.

H.R. 5076. An act to amend title 49, United States Code, to authorize appropriations for fiscal years 2007 and 2008, and for other purposes.

H.R. 5132. An act to direct the Secretary of the Interior to conduct a special resource study to determine the suitability and feasibility of including in the National Park System certain sites in Monroe County, Michigan, relating to the Battles of the River Raisin during the War of 1812.

H.R. 5466. An act to amend the National Trails System Act to designate the Captain John Smith Chesapeake National Historic Trail.

H.R. 5646. An act to study and promote the use of energy efficient computer servers in the United States.

H.R. 6131. An act to permit certain expenditures from the Leaking Underground Storage Tank Trust Fund.

The enrolled bills were subsequently signed by the President pro tempore (Mr. STEVENS).

#### ENROLLED JOINT RESOLUTION SIGNED

At 1:20 a.m., a message from the House of Representatives, delivered by one of its clerks, announced that the Speaker has signed the following enrolled joint resolution:

H.J. Res. 102. Joint resolution making further continuing appropriations for the fiscal year 2007, and for other purposes.

The joint resolution was subsequently signed by the President pro tempore (Mr. STEVENS).

#### ENROLLED BILLS SIGNED

At 3:23 a.m., a message from the House of Representatives, delivered by

Ms. Niland, one of its reading clerks, announced that the Speaker has signed the following enrolled bills:

S. 4046. An act to extend oversight and accountability related to United States reconstruction funds and efforts in Iraq by extending the termination date of the Office of the Special Inspector General for Iraq Reconstruction.

S. 4050. An act to designate the facility of the United States Postal Service located at 103 East Thompson Street in Thomaston, Georgia, as the "Sergeant First Class Robert Lee 'Bobby' Hollar, Jr. Post Office Building".

The enrolled bills were subsequently signed by the Majority Leader (Mr. FRIST).

At 4:04 a.m., a message from the House of Representatives, delivered by Ms. Niland, one of its reading clerks, announced that the House agrees to the amendment of the Senate to the bill (H.R. 5946) to amend the Magnuson-Stevens Fishery Conservation and Management Act to authorize activities to promote improved monitoring and compliance for high seas fisheries, or fisheries governed by international fishery management agreements, and for other purposes.

The message further announced that the House agrees to the amendment of the Senate to the bill (H.R. 6164) to amend title IV of the Public Health Service Act to revise and extend the authorities of the National Institutes of Health, and for other purposes.

The message also announced that the House has passed the bill (S. 707) to reduce preterm labor and delivery and the risk of pregnancy-related deaths and complications due to pregnancy, and to reduce infant mortality caused by prematurity, with an amendment, in which it requests the concurrence of the Senate.

The message further announced that the House has passed the bill (S. 1608) to enhance Federal Trade Commission enforcement against illegal spam, spyware, and cross-border fraud and deception, and for other purposes, with an amendment, in which it requests the concurrence of the Senate.

The message also announced that the House has passed the following bills, without amendment:

S. 1096. An act to amend the Wild and Scenic Rivers Act to designate portions of the Musconetcong River in the State of New Jersey as a component of the National Wild and Scenic Rivers System, and for other purposes.

S. 1378. An act to amend the National Historic Preservation Act to provide appropriation authorization and improve the operations of the Advisory Council on Historic Preservation.

S. 1529. An act to provide for the conveyance of certain Federal land in the city of Yuma, Arizona.

S. 2150. An act to direct the Secretary of the Interior to convey certain Bureau of Land Management Land to the City of Eugene, Oregon.

S. 2205. An act to direct the Secretary of the Interior to convey certain parcels of land acquired for the Blunt Reservoir and Pierre Canal features of the initial stage of the

Oahe Unit, James Division, South Dakota, to the Commission of Schools and Public Lands and the Department of Game, Fish, and Parks of the State of South Dakota for the purpose of mitigating lost wildlife habitat, on the condition that the current preferential leaseholders shall have an option to purchase the parcels from the Commission, and for other purposes.

S. 2653. An act to direct the Federal Communications Commission to make efforts to reduce telephone rates for Armed Forces personnel deployed overseas.

S. 2735. An act to amend the National Dam Safety Program Act to reauthorize the national dam safety program, and for other purposes.

S. 3546. An act to amend the Federal Food, Drug, and Cosmetic Act with respect to serious adverse event reporting for dietary supplements and nonprescription drugs, and for other purposes.

S. 3678. An act to amend the Public Health Service Act with respect to public health security and all-hazards preparedness and response, and for other purposes.

S. 4091. An act to provide authority for restoration of the Social Security Trust Funds from the effects of a clerical error, and for other purposes.

S. 4092. An act to clarify certain land use in Jefferson County, Colorado.

The message further announced that the House has passed the following bills, in which it requests the concurrence of the Senate:

H.R. 1554. An act to enhance and further research into paralysis and to improve rehabilitation and the quality of life for persons living with paralysis and other physical disabilities, and for other purposes.

H.R. 3885. An act to provide for a circulating quarter dollar coin program to honor the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands, and for other purposes.

H.R. 5304. An act to amend title 18, United States Code, to provide a penalty for caller ID spoofing, and for other purposes.

H.R. 5472. An act to amend the Public Health Service Act to provide waivers relating to grants for preventive health measures with respect to breast and cervical cancers.

H.R. 6429. An act to treat payments by charitable organizations with respect to certain firefighters as exempt payments.

The message also announced that the House has agreed to the following concurrent resolution, without amendment:

S. Con. Res. 123. Concurrent resolution providing for correction to the enrollment of the bill H.R. 5946.

The message further announced that the House has agreed to the following concurrent resolution, in which it requests the concurrence of the Senate:

H. Con. Res. 488. Concurrent resolution congratulating the Detroit Shock for winning the 2006 Women's National Basketball Association Championship, and for other purposes.

#### MEASURES PLACED ON THE CALENDAR

The following bill was read the second time and placed on the calendar:

S. 4110. A bill to enhance Federal Trade Commission enforcement against illegal spam, spyware, and cross-border fraud and deception, and for other purposes.

## ENROLLED BILL PRESENTED

The Secretary of the Senate reported that on today, December 8, 2006, she had presented to the President of the United States the following enrolled bill:

S. 1219. An act to authorize certain tribes in the State of Montana to enter into a lease or other temporary conveyance of water rights to meet the water needs of the Dry Prairie Rural Water Association.

## EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, and were referred as indicated:

EC-9282. A communication from the Assistant Secretary of Defense (Special Operations/Low-Intensity Conflict), transmitting, pursuant to law, the annual report on the Regional Defense Combating Terrorism Fellowship Program for fiscal year 2006; to the Committee on Armed Services.

EC-9283. A communication from the Assistant to the Board, Federal Reserve Board, transmitting, pursuant to law, the report of a rule entitled "Regulation E (Electronic Fund Transfers)" (Docket No. R-1265) received on December 4, 2006; to the Committee on Banking, Housing, and Urban Affairs.

EC-9284. A communication from the Assistant Secretary, Office of Legislative Affairs, Department of State, transmitting, pursuant to law, the report of a strategic plan relative to the Establishment of Visa and Passport Security Program; to the Committee on Foreign Relations.

EC-9285. A communication from the Assistant Secretary, Office of Legislative Affairs, Department of State, transmitting, pursuant to law, the certification of a proposed manufacturing license agreement for the manufacture of significant military equipment abroad and for the export of defense articles or defense services in the amount of \$50,000,000 or more to South Korea; to the Committee on Foreign Relations.

EC-9286. A communication from the Assistant Secretary, Office of Legislative Affairs, Department of State, transmitting, pursuant to law, the certification of a proposed manufacturing license agreement for the export of firearms sold commercially under contract in the amount of \$1,000,000 or more to Belgium; to the Committee on Foreign Relations.

EC-9287. A communication from the Assistant Secretary, Office of Legislative Affairs, Department of State, transmitting, pursuant to law, the certification of a proposed license for the export of defense articles and defense services sold commercially under contract in the amount of \$100,000,000 or more to Mexico; to the Committee on Foreign Relations.

EC-9288. A communication from the Assistant Secretary, Office of Legislative Affairs, Department of State, transmitting, pursuant to law, the certification of a proposed manufacturing license agreement for the export of defense articles or defense services in the amount of \$100,000,000 or more to the United Kingdom; to the Committee on Foreign Relations.

EC-9289. A communication from the Assistant Secretary, Office of Legislative Affairs, Department of State, transmitting, pursuant to law, the certification of a proposed manufacturing license agreement for the manufacture of significant military equipment abroad for the United Kingdom; to the Committee on Foreign Relations.

EC-9290. A communication from the Assistant Secretary, Office of Legislative Affairs,

Department of State, transmitting, pursuant to law, the certification of a proposed license for the export of defense articles and defense services sold commercially in the amount of \$50,000,000 or more to Singapore; to the Committee on Foreign Relations.

EC-9291. A communication from the Assistant Secretary, Office of Legislative Affairs, Department of State, transmitting, pursuant to law, the certification of a proposed license for the export of defense articles or defense services sold commercially under a contract in the amount of \$100,000,000 or more to the United Kingdom; to the Committee on Foreign Relations.

EC-9292. A communication from the Assistant Secretary, Office of Legislative Affairs, Department of State, transmitting, pursuant to law, the certification of a proposed license for the export of defense articles or defense services sold commercially under contract in the amount of \$100,000,000 or more to Israel; to the Committee on Foreign Relations.

EC-9293. A communication from the Assistant Secretary, Office of Legislative Affairs, Department of State, transmitting, pursuant to law, the certification of a proposed manufacturing license agreement for the export of defense articles or defense services in the amount of \$100,000,000 or more to France; to the Committee on Foreign Relations.

EC-9294. A communication from the Assistant Secretary, Office of Legislative Affairs, Department of State, transmitting, pursuant to law, the certification of the proposed transfer of major defense equipment to Canada; to the Committee on Foreign Relations.

EC-9295. A communication from the Assistant Secretary, Office of Legislative Affairs, Department of State, transmitting, pursuant to law, the certification of a proposed manufacturing license agreement for the manufacture of significant military equipment abroad; to the Committee on Foreign Relations.

EC-9296. A communication from the Assistant Secretary, Office of Legislative Affairs, Department of State, transmitting, pursuant to law, the certification of the proposed transfer of major defense equipment valued (in terms of its original acquisition cost) at \$14,000,000 or more from Spain to Navantia, Indra, and Saincel; to the Committee on Foreign Relations.

EC-9297. A communication from the Assistant Secretary, Office of Legislative Affairs, Department of State, transmitting, pursuant to law, the certification of a proposed license for the export of major defense equipment and defense articles in the amount of \$100,000,000 or more to the United Kingdom; to the Committee on Foreign Relations.

EC-9298. A communication from the Assistant Secretary, Office of Legislative Affairs, Department of State, transmitting, pursuant to law, the certification of a proposed license for the export of defense articles or defense services sold commercially under a contract in the amount of \$50,000,000 or more to Singapore; to the Committee on Foreign Relations.

EC-9299. A communication from the Assistant Secretary, Office of Legislative Affairs, Department of State, transmitting, pursuant to law, the certification of a proposed license for the export of defense articles or defense services sold commercially under contract in the amount of \$100,000,000 or more to Canada and Australia; to the Committee on Foreign Relations.

EC-9300. A communication from the Assistant Secretary, Office of Legislative Affairs, Department of State, transmitting, pursuant to law, the certification of a proposed license for the export of defense articles and defense services sold commercially under contract in the amount of \$100,000,000 or more to Sweden; to the Committee on Foreign Relations.

EC-9301. A communication from the Assistant Secretary, Office of Legislative Affairs, Department of State, transmitting, pursuant to law, the certification of a proposed license for the export of defense articles or defense services sold commercially under a contract in the amount of \$100,000,000 or more to Norway; to the Committee on Foreign Relations.

EC-9302. A communication from the Assistant Secretary, Office of Legislative Affairs, Department of State, transmitting, pursuant to law, the certification of a proposed manufacturing license agreement for the manufacture of significant military equipment abroad for Japan; to the Committee on Foreign Relations.

EC-9303. A communication from the Assistant Secretary, Office of Legislative Affairs, Department of State, transmitting, pursuant to law, the certification of a proposed manufacturing license agreement for the manufacture of significant military equipment abroad for the United Kingdom; to the Committee on Foreign Relations.

EC-9304. A communication from the Regulations Coordinator, Center for Medicare Management, Department of Health and Human Services, transmitting, pursuant to law, the report of a rule entitled "Medicare and Medicaid Programs; Programs of All-Inclusive Care for the Elderly (PACE); Program Revisions" (RIN0938-AN83) received on December 8, 2006; to the Committee on Finance.

EC-9305. A communication from the Regulations Coordinator, Center for Medicare Management, Department of Health and Human Services, transmitting, pursuant to law, the report of a rule entitled "Hospital Conditions of Participation: Patients' Rights" (RIN0938-AN30) received on December 8, 2006; to the Committee on Finance.

EC-9306. A communication from the Director, Institute of Museum and Library Services, transmitting, pursuant to law, the Institute's Performance and Accountability Report for fiscal year 2006; to the Committee on Homeland Security and Governmental Affairs.

## REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. WARNER, from the Committee on Armed Services:

Special Report entitled "Report on the Activities of the Committee on Armed Services United States Senate 105th Congress First and Second Sessions" (Rept. No. 109-367).

By Mr. LUGAR, from the Committee on Foreign Relations, with an amendment in the nature of a substitute:

S. 1129. A bill to provide authorizations of appropriations for certain development banks, and for other purposes.

## INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mr. MARTINEZ (for himself, Mr. KYL, Mrs. DOLE, Mr. HAGEL, Mr. ENZI, Mr. ALLARD, and Mr. ALLEN):

S. 1. A bill to award a congressional gold medal to Margaret Thatcher, in recognition of her dedication to the values of free markets and free minds; to the Committee on Banking, Housing, and Urban Affairs.

By Ms. SNOWE:

S. 2. A bill to make determinations by the United States Trade Representative under

title III of the Trade Act of 1974 reviewable by the Court of International Trade and to ensure that the United States Trade Representative considers petitions to enforce United States trade rights, and for other purposes; to the Committee on Finance.

By Ms. SNOWE (for herself and Ms. COLLINS):

S. 26. A bill to establish the Northern Appalachian Economic Development Commission, and for other purposes; to the Committee on Environment and Public Works.

By Mr. COLEMAN:

S. 28. A bill to amend section 7209 of the Intelligence Reform and Terrorism Prevention Act of 2004 and for other purposes; to the Committee on Homeland Security and Governmental Affairs.

By Mr. SPECTER:

S. 30. A bill to provide appropriate protection to attorney-client privileged communications and attorney work product; to the Committee on the Judiciary.

By Ms. LANDRIEU:

S. 4111. A bill to provide for certain water resources projects in the State of Louisiana; to the Committee on Environment and Public Works.

By Mrs. FEINSTEIN (for herself, Mrs. BOXER, and Mr. CRAIG):

S. 4112. A bill to treat payments by charitable organizations with respect to certain firefighters as exempt payments; to the Committee on Finance.

By Mr. MCCAIN (for himself, Mr. BINGAMAN, Mr. SMITH, Mr. BAUCUS, Mr. FEINGOLD, Mr. JOHNSON, Mr. SALAZAR, Mr. WYDEN, Mrs. BOXER, Mr. GRASSLEY, Mr. REID, Mrs. FEINSTEIN, and Mr. DORGAN):

S. 4113. A bill to amend the Omnibus Crime Control and Safe Streets Act of 1968 to clarify that territories and Indian tribes are eligible to receive grants for confronting the use of methamphetamine; considered and passed.

By Mr. KOHL:

S. 4114. A bill to amend title XVIII of the Social Security Act to require the use of generic drugs under the Medicare part D prescription drug program when available unless the brand name drug is determined to be medically necessary; to the Committee on Finance.

By Mr. HATCH (for himself, Mr. LEVIN, Ms. COLLINS, and Mr. BIDEN):

S. 4115. A bill to amend the Controlled Substances Act to increase the effectiveness of physician assistance for drug treatment; considered and passed.

By Mrs. LINCOLN (for herself and Mr. PRYOR):

S. 4116. A bill to amend the Federal Deposit Insurance Act, to clarify the scope of provisions relating to applicable rates of interest and other charge limitations; to the Committee on Banking, Housing, and Urban Affairs.

By Mr. AKAKA (for himself and Mr. SUNUNU):

S. 4117. A bill to repeal title II of the REAL ID Act of 2005, to reinstitute the section 7212 of the Intelligence Reform and Terrorism Prevention Act of 2004, which provides States additional regulatory flexibility and funding authorization to more rapidly produce tamper- and counterfeit-resistant driver's licenses and to protect privacy and civil liberties by providing interested stakeholders on a negotiated rulemaking with guidance to achieve improved 21st century licenses to improve national security; to the Committee on the Judiciary.

By Mr. LAUTENBERG (for himself, Mrs. BOXER, and Mr. MENENDEZ):

S. 4118. A bill to amend the Emergency Planning and Community Right-to-Know Act of 1986 to strike a provision relating to

modifications in reporting frequency; to the Committee on Environment and Public Works.

By Ms. LANDRIEU:

S. 4119. A bill to clarify the tax treatment of certain payments made to homeowners by the Louisiana Recovery Authority and the Mississippi Development Authority; to the Committee on Finance.

By Ms. SNOWE:

S. 4120. A bill to authorize the Secretary of the Interior to conduct a special resource study to evaluate resources at the Harriet Beecher Stowe House in Brunswick, Maine, to determine the suitability and feasibility of establishing the site as a unit of the National Park System, and for other purposes; to the Committee on Energy and Natural Resources.

By Mr. STEVENS:

S. 4121. A bill to provide optional funding rules for employers in applicable multiple employer pension plans; considered and passed.

By Mr. MCCAIN (for himself, Mr. DORGAN, Mr. ENZI, and Ms. MURKOWSKI):

S. 4122. A bill to amend the Indian Health Care Improvement Act to revise and extend that Act; to the Committee on Indian Affairs.

#### SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. MCCONNELL (for himself and Mr. BUNNING):

S. Res. 630. A resolution allowing the senior Senator from Kentucky to reassign the Henry Clay desk when serving as party leader; considered and agreed to.

By Mr. DURBIN (for himself, Mr. BROWNBACK, Mr. KENNEDY, Mr. BIDEN, Mr. REID, Mr. FEINGOLD, Mr. FRIST, Mrs. DOLE, Mr. COLEMAN, Mr. SMITH, Mr. CORNYN, Mr. MENENDEZ, Mr. LEVIN, Mr. HAGEL, Mr. MARTINEZ, Mrs. CLINTON, and Ms. SNOWE):

S. Res. 631. A resolution urging the Government of Sudan and the international community to implement the agreement for a peacekeeping force under the command and control of the United Nations in Darfur; considered and agreed to.

By Mr. BENNETT:

S. Res. 632. A resolution urging the United States and the European Union to work together to strengthen the transatlantic market; considered and agreed to.

By Mr. LAUTENBERG (for himself, Mr. BIDEN, Mrs. CLINTON, and Mr. NELSON of Florida):

S. Res. 633. A resolution condemning the conference denying that the Holocaust occurred to be held by the Government of Iran and its President, Mahmoud Ahmadinejad; considered and agreed to.

By Mr. STEVENS:

S. Res. 634. A resolution honoring the life and achievements of Tom Carr, Congressional Research Service Analyst, and extending the condolences of the Senate on the occasion of his death; considered and agreed to.

#### ADDITIONAL COSPONSORS

S. 267

At the request of Mr. CRAIG, the name of the Senator from California (Mrs. BOXER) was added as a cosponsor of S. 267, a bill to reauthorize the Secure Rural Schools and Community Self-Determination Act of 2000, and for other purposes.

S. 676

At the request of Mr. STEVENS, the name of the Senator from New York (Mr. SCHUMER) was added as a cosponsor of S. 676, a bill to provide for Project GRAD programs, and for other purposes.

S. 914

At the request of Mr. ALLARD, the name of the Senator from Montana (Mr. BAUCUS) was added as a cosponsor of S. 914, a bill to amend the Public Health Service Act to establish a competitive grant program to build capacity in veterinary medical education and expand the workforce of veterinarians engaged in public health practice and biomedical research.

S. 1120

At the request of Mr. DURBIN, the name of the Senator from Georgia (Mr. CHAMBLISS) was added as a cosponsor of S. 1120, an act to reduce hunger in the United States, and for other purposes.

S. 1217

At the request of Mr. BINGAMAN, the name of the Senator from Louisiana (Ms. LANDRIEU) was added as a cosponsor of S. 1217, a bill to amend title II of the Social Security Act to phase out the 24-month waiting period for disabled individuals to become eligible for medicare benefits, to eliminate the waiting period for individuals with life-threatening conditions, and for other purposes.

S. 1608

At the request of Mr. STEVENS, his name was added as a cosponsor of S. 1608, a bill to enhance Federal Trade Commission enforcement against illegal spam, spyware, and cross-border fraud and deception, and for other purposes.

S. 3582

At the request of Mr. KOHL, the name of the Senator from Wisconsin (Mr. FEINGOLD) was added as a cosponsor of S. 3582, a bill to prohibit brand name drug companies from compensating generic drug companies to delay the entry of a generic drug into the market.

S. 3980

At the request of Mr. DODD, the name of the Senator from Louisiana (Ms. LANDRIEU) was added as a cosponsor of S. 3980, a bill to direct the Secretary of Health and Human Services, in consultation with the Secretary of Education, to develop a policy for managing the risk of food allergy and anaphylaxis in schools, to establish school-based food allergy management grants, and for other purposes.

S. 4067

At the request of Mr. LEAHY, the name of the Senator from New Mexico (Mr. BINGAMAN) was added as a cosponsor of S. 4067, a bill to provide for secondary transmissions of distant network signals for private home viewing by certain satellite carriers.

S. 4097

At the request of Ms. SNOWE, the name of the Senator from Minnesota

(Mr. COLEMAN) was added as a cosponsor of S. 4097, a bill to improve the disaster loan program of the Small Business Administration, and for other purposes.

S. CON. RES. 97

At the request of Mr. SALAZAR, the name of the Senator from Wisconsin (Mr. FEINGOLD) was added as a cosponsor of S. Con. Res. 97, a concurrent resolution expressing the sense of Congress that it is the goal of the United States that, not later than January 1, 2025, the agricultural, forestry, and working land of the United States should provide from renewable resources not less than 25 percent of the total energy consumed in the United States and continue to produce safe, abundant, and affordable food, feed, and fiber.

S. RES. 628

At the request of Mr. STEVENS, the name of the Senator from Colorado (Mr. ALLARD) was added as a cosponsor of S. Res. 628, a resolution supporting the 200th anniversary of the nation's nautical charting and related scientific programs, which formed the basis for what is today the National Oceanic and Atmospheric Administration.

AMENDMENT NO. 5230

At the request of Mr. WYDEN, the name of the Senator from Washington (Ms. CANTWELL) was withdrawn as a cosponsor of amendment No. 5230 intended to be proposed to H.R. 6111, a bill to amend the Internal Revenue Code of 1986 to provide that the Tax Court may review claims for equitable innocent spouse relief and to suspend the running on the period of limitations while such claims are pending.

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Ms. SNOWE (for herself and Ms. COLLINS):

S. 26. A bill to establish the Northern Appalachian Economic Development Commission, and for other purposes; to the Committee on Environment and Public Works.

Ms. SNOWE. Mr. President, today I am introducing the Northern Appalachian Economic Development Commission Act of 2006 with Senator COLLINS because the people of the Northern Forest region have not shared in the economic prosperity of many parts of the rest of the United States. The bill establishes a Federal-State partnership commission for the purpose of promoting economic development in the communities in the northern forest area of Maine, New Hampshire, New York and Vermont through the development of public policy tools and grants designed to build local capacity.

The legislation calls for a collaborative regional effort to achieve real progress to enhance not only the forest products industry to preserve the traditional industries of the region, but to catalyze new rural economic and small development and job growth, and slow out-migration.

Today, small businesses are fueling the economic growth of the Nation, producing over 50 percent of the gross domestic product and creating three-fourths of all new jobs. Entrepreneurship is a critical element in the establishment of self-sustaining communities that create jobs and contribute broadly to economic and community development. The bill authorizes appropriations of \$40 million for economic development grants for fiscal years 2008–2012 that will support existing entrepreneur and small business development programs and projects and support projects for small business innovation research. Funding will also assist the region in obtaining job training, employment-related education and business development and assist in community development. Assistance will be provided to severely distressed and underdeveloped while maintaining the integrity of the region's resources.

Many residents of the Northeast region live below the poverty level, in areas of significantly higher than average unemployment rates, with limited access to capital, and with low per capita personal income. Maine's economy has long been based on the bounty of its natural resources—fishing, farming, forestry, and tourism. The very nature of these industries has meant that a significant portion of employment opportunities are seasonal and overall earnings lag behind national averages. Currently, Maine leads the country with the fastest growing poverty rate, tied with Arkansas and Mississippi. As a matter of fact, in 2005, according to the Federal Reserve Bank of Boston, Maine was the only State other than Louisiana that experienced a decline in economic activity. The entire northern forest region shares many of these common challenges, and as a result, local and State economic development leaders have been receptive to considering other means to create jobs.

Currently, there are several independent entities focused on regional economic development, such as the Appalachian Regional Commission, the Denali Commission, the Delta Regional Authority, and the Northern Great Plains Regional Authority. However, there is currently no single regional economic development entity focused on the needs of the far Northeast region. Our Northern Appalachian Economic Development Commission is expected to complement existing efforts, and I plan to pursue these efforts in the 2007 Farm bill.

The Appalachian Regional Commission—ARC—developed in 1965 has proven to be a success and has help transform a region once solely dependent on mining, agriculture and heavy industry to one more reliant on the service and retail industries. Since its creation, the ARC has reduced the number of distressed counties from 219 to 100. It has cut the poverty rate from 31 percent to 15 percent and has helped 1,400 businesses create 26,000 new jobs since 1977. This is the type of assistance that

could also be very effective in Northern Appalachian area.

I look forward to fostering the rich potential of the northern forest States of Maine, New Hampshire, Vermont and New York, with its abundance of natural resources and entrepreneurship, and hard working people through the Northern Appalachian Economic Development Commission to obtain vigorous self-sustaining growth throughout the region.

By Mr. COLEMAN:

S. 28. A bill to amend section 7209 of the Intelligence Reform and Terrorism Prevention Act of 2004 and for other purposes; to the Committee on Homeland Security and Governmental Affairs.

Mr. COLEMAN. Mr. President, I ask unanimous consent that the bill I introduce today—the Northern Border Travel Facilitation Act—be printed in the RECORD.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

S. 28

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the “Northern Border Travel Facilitation Act”.

#### SEC. 2. STATE DRIVER'S LICENSE AND IDENTIFICATION ENROLLMENT PROGRAM.

Section 7209 of the Intelligence Reform and Terrorism Prevention Act of 2004 (Public Law 108-458; 8 U.S.C. 1185 note) is amended by adding at the end the following new subsection:

“(e) STATE DRIVER'S LICENSE AND IDENTIFICATION CARD ENROLLMENT PROGRAM.—

“(1) IN GENERAL.—Notwithstanding any other provision of law, the Secretary of State and the Secretary of Homeland Security shall establish a State Driver's License and Identity Card Enrollment Program as described in this subsection (hereinafter in this subsection referred to as the “Program”) and enter into a memorandum of understanding with an appropriate official of each State that elects to participate in the Program.

“(2) PURPOSE.—The purpose of the Program is to permit a citizen of the United States who produces a driver's license or identity card that meets the requirements of paragraph (3) or a citizen of Canada who produces a document described in paragraph (4) to enter the United States from Canada without providing any other documentation or evidence of citizenship.

“(3) ADMISSION OF CITIZENS OF THE UNITED STATES.—A driver's license or identity card meets the requirements of this subparagraph if—

“(A) the license or card—

“(i) was issued by a State that is participating in the Program;

“(ii) meets the requirements of section 202 of the REAL ID Act of 2005 (division B of Public Law 109-13; 49 U.S.C. 30301 note); and

“(iii) includes the United States citizenship status of the individual to whom the license or card was issued; and

“(B) the State that issued the license or card—

“(i) has a mechanism that is approved by the Secretary of State to verify the United States citizenship status of an applicant for such a license or card;

“(ii) does not require an individual to include the individual’s citizenship status on such a license or card; and

“(iii) manages all information regarding an applicant’s United States citizenship status in the same manner as such information collected through the United States passport application process and prohibits any other use or distribution of such information.

“(4) ADMISSION OF CITIZENS OF CANADA.—

“(A) IN GENERAL.—Notwithstanding any other provision of law, if the Secretary of State and the Secretary of Homeland Security determine that an identity document issued by the Government of Canada or by the Government of a Province or Territory of Canada meets security and information requirements comparable to the requirements for a driver’s license or identity card described in paragraph (3), the Secretary of Homeland Security shall permit a citizen of Canada to enter the United States from Canada using such a document without providing any other documentation or evidence of Canadian citizenship.

“(B) TECHNOLOGY STANDARDS.—The Secretary of Homeland Security shall work, to the maximum extent possible, to ensure that an identification document issued by Canada that permits entry into the United States under subparagraph (A) utilizes technology similar to the technology utilized by identification documents issued by the United States or any State.

“(5) ADMISSION OF CHILDREN.—Notwithstanding any other provision of law, the Secretary of Homeland Security shall permit an individual to enter the United States without providing any evidence of citizenship if—

“(A) the individual—

“(i) is less than 16 years old;

“(ii) is accompanied by the individual’s legal guardian; and

“(iii) is entering the United States from Canada or another country if the Secretary permits an individual to enter the United States from that country under the Program pursuant to paragraph (6)(A); and

“(B) such legal guardian provides a driver’s license or identity card described in paragraph (3), a document described in paragraph (4), or other evidence of citizenship if the Secretary permits an individual to enter the United States using such evidence under the Program pursuant to paragraph (6)(B).

“(6) AUTHORITY TO EXPAND.—Notwithstanding any other provision of law, the Secretary of State and the Secretary of Homeland Security may expand the Program to permit an individual to enter the United States—

“(A) from a country other than Canada; or

“(B) using evidence of citizenship other than a driver’s license or identity card described in paragraph (3) or a document described in paragraph (4).

“(7) RELATIONSHIP TO OTHER REQUIREMENTS.—Nothing in this subsection shall have the effect of creating a national identity card or a certification of citizenship for any purpose other than admission into the United States as described in this subsection.

“(8) STATE DEFINED.—In this subsection, the term ‘State’ means any of the several States of the United States, the Commonwealth of the Northern Mariana Islands, the Commonwealth of Puerto Rico, the District of Columbia, Guam, the Virgin Islands of the United States, or any other territory or possession of the United States.

“(9) SCHEDULE FOR IMPLEMENTATION.—

“(A) IN GENERAL.—The Secretary of Homeland Security and the Secretary of State shall implement the Program not later than December 31, 2009.

“(B) ADMISSION PRIOR TO IMPLEMENTATION.—During the time period beginning on

the date of the enactment of the Northern Border Travel Facilitation Act and ending on the date that the Program is implemented, the Secretary of Homeland Security shall permit an individual who is a citizen of the United States or Canada to enter the United States from Canada if that individual can demonstrate United States or Canadian citizenship to the satisfaction of the Secretary. Birth certificates issued by a State, or by the Government of Canada or by the Government of a Province or Territory of Canada, or a citizenship certificate or card issued by the Government of Canada shall be deemed to be a satisfactory demonstration of citizenship under this subparagraph.”.

By Mrs. FEINSTEIN (for herself, Mrs. BOXER, and Mr. CRAIG):

S. 4112. A bill to treat payments by charitable organizations with respect to certain firefighters as exempt payments; to the Committee on Finance.

Mrs. FEINSTEIN. Mr. President, I rise today to introduce legislation that will give tangible relief to the families of the five federal firefighters killed in the devastating Esperanza fire in southern California this October.

The Esperanza fire tragically claimed lives, homes and other buildings, while burning more than 40,000 acres. No one has felt the pain of this heartbreaking disaster more than the families of Mark “Lotzie” Loutzenhiser, Jess McLean, Jason McKay, Daniel Hoover-Najera, and Pablo Cerda.

These five men served honorably while exhibiting the utmost bravery in the name of helping others. They gave the ultimate sacrifice, and so have their families, who must now go on without a father or a son, a brother or a husband.

Now, in an outpouring of generosity and compassion, a United Way chapter in Riverside County, together with the surrounding community has raised more than \$1 million to help the families of our fallen heroes as they move forward from this tragedy.

This serves as a testament to what these men meant to the community, the State of California and the Nation.

Unfortunately, in what seems to be a cruel twist, IRS rules do not allow this generosity to be passed on to the families of these brave firefighters.

Tax-exempt charitable organizations are prohibited from raising money for small, targeted, groups, such as the families of the fallen firefighters. In fact, if this memorial fund is passed on to the families, it could endanger the tax-exempt status of the Central County United Way and other charitable organizations trying to help these families in their hour of need.

In the wake of this disaster, our Government should be providing assistance to these families, not increasing their burden.

This much-needed legislation provides exemptions to allow this moving gesture to be realized. The United Way will preserve their tax exempt status, those who made these donations will receive the tax deductions they expected, and most importantly the families of the five fallen firefighters can

receive individual donations, penalty free.

This legislation encourages the kind of generosity and kindness that we should all commend, not discourage.

We came together to pass similar legislation in the wake of the 9/11 tragedy and we should do so again today.

While this simple measure only makes a minor tax code clarification, the impact of this legislation will be profound for the families of these fallen heroes.

Let us not forget the heroism of these men and the sacrifice of their families. The time to act is now, so that these funds raised will not be withheld during the upcoming holiday season, when this relief is most needed.

I urge my colleagues to join me in doing what is right to help the families of those who have made the ultimate sacrifice to protect their communities.

Mr. President, I ask unanimous consent that the text of the Bill be printed in the RECORD.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

S. 4112

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the “Fallen Firefighters Assistance Tax Clarification Act of 2006”.

**SEC. 2. PAYMENTS BY CHARITABLE ORGANIZATIONS WITH RESPECT TO CERTAIN FIREFIGHTERS TREATED AS EXEMPT PAYMENTS AND EXCLUDED FROM GROSS INCOME OF THE RECIPIENTS.**

(a) IN GENERAL.—For purposes of the Internal Revenue Code of 1986—

(1) payments made by an organization described in section 501(c)(3) of such Code by reason of the death, injury, wounding, or illness of any firefighter incurred as the result of the October 2006 Esperanza Incident fire in southern California, and before June 1, 2007, shall be treated as related to the purpose or function constituting the basis for such organization’s exemption under section 501 of such Code if such payments are made in good faith using a reasonable and objective formula which is consistently applied;

(2) in the case of a private foundation (as defined in section 509 of such Code), any payment described in paragraph (1) shall not be treated as made to a disqualified person for purposes of section 4941 of such Code; and

(3) the receipt of any payment described in paragraphs (1) or (2), or any payment from any Federal, State, or local government, or agency or instrumentality thereof, by reason of the death, injury, wounding, or illness of any firefighter incurred as the result of the October 2006 Esperanza Incident fire in southern California, shall not be treated as gross income under such Code.

(b) EFFECTIVE DATE.—This section shall apply to payments made on or after October 26, 2006.

By Mr. MCCAIN (for himself, Mr. BINGAMAN, Mr. SMITH, Mr. BAUCUS, Mr. FEINGOLD, Mr. JOHNSON, Mr. SALAZAR, Mr. WYDEN, Mrs. BOXER, Mr. GRASSLEY, Mr. REID, Mrs. FEINSTEIN, and Mr. DORGAN):

S. 4113. A bill to amend the Omnibus Crime Control and Safe Streets Act of



1968 to clarify that territories and Indian tribes are eligible to receive grants for confronting the use of methamphetamine; considered and passed.

Mr. MCCAIN. Mr. President, I am joined today by Senators BINGAMAN, GRASSLEY, SMITH, BAUCUS, FEINGOLD, JOHNSON, SALAZAR, WYDEN, BOXER, REID, FEINSTEIN, and CANTWELL in introducing and passing a bill to amend the Omnibus Control and Safe Streets Act of 1968 to clarify that Indian tribes and U.S. territories are eligible to receive grants for confronting the use of methamphetamine.

The amendments that this bill makes to section 2996(a) of the Omnibus Crime Control and Safe Streets Act of 1968 would make U.S. territories and Indian tribes eligible to receive grants from the Department of Justice to address the scourge of methamphetamine use, sale, and manufacture. The terrible business of methamphetamine use, distribution, and manufacture has impacted communities all over the country, in urban and nonurban areas alike, and our territories and Indian reservations have not been spared. This bill will make much needed resources available to territorial and tribal governments to help bring the methamphetamine epidemic under control. However, I understand there are some questions about the intent of this bill in respect to a provision in this bill.

Mr. BINGAMAN. Mr. President, I rise for the purpose of engaging Senator MCCAIN in a colloquy over a certain provision, to be sure that its purpose is clear. In section 1(a)(4) of the bill, there is a provision which states, "Nothing in this subsection, or in the award or denial of any grant pursuant to this subsection—(A) allows grants authorized under paragraph 3(A) to be made to, or used by, an entity for law enforcement activities that the entity lacks jurisdiction to perform; or (B) has any effect other than to authorize, award, or deny a grant of funds to a state, territory, or Indian tribe for the purposes described in this subsection."

It is my understanding that the intent behind the amendment made by section 1(a)(4) of the bill is simply to make it clear that by authorizing the Department of Justice's Bureau of Justice Assistance to award grant funds to a State, territory, or Indian tribe to "investigate, arrest and prosecute individuals" involved in illegal methamphetamine activities, section 2996(a) does not somehow authorize a State, territory, or Indian tribe to pursue law enforcement activities that it otherwise has no jurisdiction to pursue. And similarly, this provision also clarifies that an award or denial of a grant by the Bureau of Justice Assistance does not somehow allow a State, territory, or Indian tribe to pursue law enforcement activities that it otherwise lacks jurisdiction to pursue. For example, a law enforcement agency in one State, territory, or Indian reservation is not somehow enabled by this section, or by an award made pursuant to this sec-

tion, to prosecute a methamphetamine crime arising in some other jurisdiction unless that agency already has the jurisdiction to do that.

I would like to ask Senator MCCAIN if my understanding of this provision is correct.

Mr. MCCAIN. The Senator from New Mexico is correct in his understanding of this provision.

Mr. BINGAMAN. It is also my understanding that the language, "Nothing in this subsection, or in the award or denial of any grant pursuant to this subsection. . . (B) has any effect other than to authorize, award, or deny a grant of funds to a state, territory, or Indian tribe for the purposes described in this subsection" is intended to make it clear that the provisions of section 2996(a) and grant awards or denials pursuant to section 2996(a) have no effect beyond simply authorizing, awarding, or denying a grant of funds to a State, territory, or Indian tribe for the purposes described in section 2996(a). So, for example, if a State, territory, or Indian tribe is awarded or denied a grant of funds under this section, that award or denial has no relevance to or effect on the eligibility of the State, territory, or Indian tribe to participate in any other program or activity unrelated to the award or denial of grants under section 2996(a). The award or denial of a grant under this subsection, in other words, is relevant only to the award or denial of the grant under this subsection and nothing else.

I would like to ask Senator MCCAIN whether my understanding of this provision of the bill is correct in this particular regard as well.

Mr. MCCAIN. The Senator from New Mexico is correct in his understanding of this provision as well.

Mr. President, I urge my colleagues to support this critically needed legislation.

Mr. MCCAIN. Mr. President, I am joined today by Senators BINGAMAN, GRASSLEY, SMITH, BAUCUS, FEINGOLD, JOHNSON, SALAZAR, WYDEN, BOXER, REID, FEINSTEIN, and CANTWELL in introducing this bill to amend the Omnibus Control and Safe Streets Act of 1968 to clarify that Indian tribes and U.S. territories are eligible to receive grants for confronting the use of methamphetamine.

The amendments that this bill makes to section 2996(a) of the Omnibus Crime Control and Safe Streets Act of 1968 would make U.S. territories and Indian tribes eligible to receive grants from the Department of Justice to address the scourge of methamphetamine use, sale, and manufacture. The terrible business of methamphetamine use, distribution, and manufacture has impacted communities all over the country, in urban and nonurban areas alike, and our territories and Indian reservations have not been spared. This bill will make much-needed resources available to territorial and tribal governments to help bring the methamphetamine epidemic under control.

Mr. President, the impacts of methamphetamine use on communities across the Nation are well known and cannot be underestimated. We have worked hard with Senator BINGAMAN and his staff to craft legislation that makes these critical resources for fighting methamphetamine use, distribution, and manufacture available to sectors on which this drug is having a devastating impact. I would also like to thank Senator SESSIONS for the long hours he and his staff have devoted to working with my staff and other offices interested in this bill to make this a good bill that this body can and should support.

I urge my colleagues to support passage of this critically needed legislation.

By Mr. HATCH (for himself, Mr. LEVIN, Ms. COLLINS, and Mr. BIDEN):

S. 4115. A bill to amend the Controlled Substances Act to increase the effectiveness of physician assistance for drug treatment; considered and passed.

Ms. SNOWE. Mr. President, among the most consequential tasks Congress will undertake in the coming months is a potentially epoch-defining review of U.S. trade policy occasioned by the looming expiry of numerous trade preference programs, "fast-track" Trade Promotion Authority and the Doha Round of World Trade Organization negotiations. The fate of recent trade legislation, mirroring growing acrimony in the public debate over trade policy, portends that Congress will not simply be considering whether to reauthorize certain programs and processes affecting international trade—it will be setting forth a doctrine declaring America's position and powers in an irreversibly interdependent global economy.

The complexity of the market forces that can bring both hope and hardship under the modern trade regime mean that few other issues cut across traditionally drawn party, geographic and ideological lines so dramatically. Where the usual political dichotomies don't apply, new ones have been framed to polarize the issue: free-trade versus fair-trade, globalization versus protectionism, growth versus sustainability.

Yet above this fray of competing economic theories and realities, a solid consensus has grown around the principle that whatever our trade laws may be, they should be consistently and vigorously enforced.

The distressing reality is that U.S. industry and labor groups are often rebuffed in attempts to petition the United States Trade Representative to initiate a formal investigation or bring a dispute resolution action under the relevant multilateral or bilateral trade agreement, as there is considerable institutional momentum among senior officials at USTR and elsewhere in the administration against bringing formal enforcement action against certain trade partners, and China in particular.

USTR's handling of the trade effects of China's currency manipulation practices is representative of the problem. In September 2004, a U.S. industry coalition filed a petition under section 301 of the Trade Act of 1974—the statute setting forth general procedures for the enforcement of U.S. trade rights—alleging that Chinese currency manipulation practices constituted a violation of China's obligations to the United States under World Trade Organization rules, and calling for USTR to conduct an investigation of such practices. USTR rejected the petition on the day it was filed, contending that “an investigation would not be effective in addressing the acts, policies, and practices covered in the petition. The administration is currently involved in efforts to address with the Government of China the currency valuation issues raised in the petition. The USTR believes that initiation of an investigation under—the section 301 process—would hamper, rather than advance, administration efforts to address Chinese currency valuation policies.” Shortly thereafter, in November of 2004, a congressional coalition of 12 Senators and 23 Representatives filed a similar section 301 petition, which was rejected by USTR on the same grounds.

As noted in USTR's rejection of these petitions, current law allows the Executive to decline to initiate an industry-requested investigation where it determines that action under section 301 would be ineffective in addressing the offending act, policy or practice. The merits of USTR's determination are unreviewable under current law. USTR used this loophole to avoid having to even investigate industry's claim, let alone take formal action against China. And as we now know, the administration's “soft” approach to Chinese currency manipulation has itself proven ineffective in addressing the problem in the 2 years since these filings.

It is to prevent further disregard for U.S. businesses and workers seeking a fair and consequential hearing of their concerns with foreign trade practices that I today introduce the Trade Complaint and Litigation Accountability Improvement Measures Act, or the “Trade CLAIM Act”.

The Trade CLAIM Act would amend the section 301 process to require the U.S. Trade Representative to act upon an interested party's petition to take formal action in cases where a U.S. trade right has been violated, except in instances where: the matter has already been addressed by the relevant trade dispute settlement body; the foreign country is taking imminent steps to end to ameliorate the effects of the practice; taking action would do more harm than good to the U.S. economy; or taking action would cause serious harm to the national security of the United States.

The bill would also grant the Court of International Trade jurisdiction to review de novo USTR's denials of sec-

tion 301 industry petitions to investigate and take enforcement action against unfair foreign trade laws or practices. Such jurisdiction would include the ability to review USTR determinations that U.S. trade rights have not been violated as alleged in industry petitions, and the sufficiency of formal actions taken by USTR in response to foreign trade laws or practices determined to violate U.S. trade rights.

The Trade CLAIM Act would give U.S. businesses and workers a greater say in whether, when and how U.S. trade rights should be enforced. The bill would be particularly beneficial to small businesses, which—like other petitioners in section 301 cases—currently have no avenue to formally challenge the merits of USTR's decisions, and are often drowned out by large business interests in industry-wide section 301 actions initiated by USTR.

By providing for judicial review of USTR decisions not to enforce U.S. trade rights, the bill provides for impartial third party oversight by a specialty court not subject to political and diplomatic pressures. In delinking discreet trade disputes from the mercurial machinations of international relations, this act would end the sacrifice of individual industries on the negotiating table, and leave it to the free market—uniformly operating under the trade rules to which our trading partners have already agreed—to decide their fate.

America's prosperity is due in no small part to its excellence in assuring the rule of law. It is fundamental to the success of worthy enterprises in a functioning market that the government—rather than choosing winners and losers—consistently and dispassionately enforce the rules that bind all actors. It is the extension of this foundational principle of the American economic tradition to the international trade regime that the Trade CLAIM Act seeks to accomplish—and which America's businesses and workers have long been promised.

By Mr. AKAKA (for himself and Mr. SUNUNU):

S. 4117. A bill to repeal title II of the REAL ID Act of 2005, to reinstitute the section 7212 of the Intelligence Reform and Terrorism Prevention Act of 2004, which provides States additional regulatory flexibility and funding authorization to more rapidly produce tamper- and counterfeit-resistant driver's licenses and to protect privacy and civil liberties by providing interested stakeholders on a negotiated rule-making with guidance to achieve improved 21st century licenses to improve national security; to the Committee on the Judiciary.

Mr. AKAKA. Mr. President, I rise today to discuss the REAL ID Act of 2005.

The REAL ID Act became law over a year and a half ago, but opposition remains strong and vocal. I hold in my

hand a list of hundreds of organizations—ranging from the National Governor's Association—NGA—to the American Civil Liberties Union—ACLU—to the National Rifle Association—that believe the REAL ID Act was a grave mistake. None of these groups were heard by Congress before the bill was passed in May 2005. There were no hearings to understand the repercussions of such sweeping legislation; and no debate on the floor of the Senate.

Rather, the REAL ID Act was attached to a must-pass piece of legislation, the Emergency Supplemental Appropriations Act for Defense, the Global War on Terror, and Tsunami Relief Act—Public Law 109-13, in conference and therefore received virtually no scrutiny before passage. Every Member of Congress who supported providing much needed funding to our troops and relief to the Indonesia tsunami victims was forced to vote in favor of the REAL ID Act, an unrelated bill.

That is why I come to the floor today to spark a real debate on REAL ID. I say to my colleagues there are serious problems with REAL ID and it's time Congress took a closer look.

My two primary concerns with REAL ID are that the law: places an unrealistic and unfunded burden on state governments; and erodes Americans' civil liberties and privacy rights.

There is nothing realistic about REAL ID. This law mandates that State-issued IDs, such as driver's licenses, comply with certain security standards and procedures, as determined by the Department of Homeland Security—DHS—in order to be accepted by the Federal Government for such purposes as boarding an airplane or entering a Federal building. These procedures include electronically verifying the authenticity of each identifying document, such as birth certificates, passports, and social security cards, presented to a local Department of Motor Vehicles—DMV—office. Such a requirement likely will involve developing an extremely costly and complex set of electronic systems that connect the thousands of DMVs to one another and to a host of Federal agencies. This would cost \$1.42 billion according to a September 2006 report issued by the NGA, the National Conference of State Legislatures—NCSL—and the American Association of Motor Vehicle Administrators—AAMVA.

In addition, every current driver's license holder must be reenrolled under the new screening process which will more than double the workload at local DMVs across the country and far exceed their current capacity. REAL ID will put an end, at least temporarily, to online and mail license renewals and will cause huge lines and back-up at the DMV. Although security should never be sacrificed for convenience, it is important that states have the time and flexibility to implement the additional security standards in an effective manner. Moreover, reenrollment

will be the mostly costly piece of REAL ID, estimated at approximately \$8 billion over 5 years by NGA, NCSL, and AAMVA.

There are a number of other requirements imposed on states by REAL ID, such as new design requirements for the ID cards and on-site security. In total, REAL ID will cost over \$11 billion according to the NGA study. Congress has appropriated only \$40 million for REAL ID implementation to date, and no funds were included for fiscal year 2007. That leaves a hefty pricetag for the States, especially for legislation that was passed with no review.

In addition to the cost imposed on States, REAL ID imposes an unrealistic timeframe. Under the law, states must have REAL ID compliant systems in place by May 2008. Yet implementing regulations have not been issued. DHS is expected to issue the regulations early next year. However, as of today, the Office of Management and Budget, OMB, has not received the draft regulations, and OMB is allowed 90 days by Executive order for review of all proposed regulations. That would give states a little over a year to develop electronic verification systems, redesign driver's license cards, establish protocols on how to handle and secure personal information, increase DMV personnel, and find a way to fund it all. It has taken DHS over a year and a half just to issue the regulations. Expecting the States to execute the new system in even less time is unrealistic.

In addition to the unrealistic burden REAL ID places on States, REAL ID is a serious threat to our privacy rights and civil liberties.

The REAL ID Act will require each State's driver's licensing agency to collect and store substantial numbers of records containing licensees' most sensitive personally identifiable information, including one's social security number, proof of residence, and biometric identifiers such as a digital photograph and signature. If the new State databases are compromised, they will provide one-stop access to virtually all information necessary to commit identity theft. Moreover, the sharing of the aggregated personally identifiable information of licensees between and amongst various government agencies and employees at the Federal, State, and local level, as contemplated by the REAL ID Act, potentially allows millions of individuals access to that information without protections or safeguards. The potential for the private sector to scan and share the information contained on a REAL ID compliant license exponentially increases the risk of identity theft as well. Despite these obvious threats to Americans' privacy, the REAL ID Act fails to mandate privacy protections for individuals' information nor does it provide States with the means to implement data security and antihacking protections that will be required to safeguard the new databases mandated by the act.

REAL ID exacerbates the threat of identity theft which threatens our security. As the Honolulu Star Bulletin noted in a October 1, 2006, editorial, the REAL ID Act gives us "a false sense of security."

I come to the floor today to inject some reality into REAL ID. Unfunded mandates, privacy, and security are real problems that deserve real consideration and real solutions. It is my hope that when DHS issues the REAL ID regulations, the following issues are addressed: (1) limiting access to the REAL ID networks; (2) securing data that is electronically stored on driver's licenses and ID cards; (3) allowing flexibility in the technological solutions employed by the States; (4) defining the role Federal agencies will play in developing and connecting with the electronic verification systems; (5) ensuring that individuals' privacy rights provided by the Federal Government and State governments are protected; (6) providing a means to correct inaccurate information held in the REAL ID networks; and (7) ensuring that the information contained in the license cannot be scanned or shared by private entities.

I hope that the regulations will be well thought out and reflect the stakeholder input provided to DHS over the past year and a half which included the issues I just raised.

However, given what I have heard from participants about the rule-making process thus far, I am concerned that the regulations are being developed by too few people without enough stakeholder engagement.

When DHS began this process, the State Working Group was developed to gather input from stakeholders. However, the engagement process was not as robust as it could have been. Participants in the working group never received feedback from DHS on their proposals and DHS never reconvened the group to evaluate a draft of the regulations.

I also am concerned that given the shortsightedness of the law DHS was given by Congress, it may be the case that a complete replacement of the REAL ID Act is necessary. I am looking to DHS to issue workable regulations. However, if our personal privacy is not protected and the burden placed on states is too great, a legislative change to REAL ID may prove necessary.

Congress established a negotiated rulemaking process to improve the security of drivers licenses and ID cards in the Intelligence Reform and Terrorism Prevention Act of 2004. According to participants, that process was making headway when the REAL ID Act passed repealing the negotiated rulemaking language and imposing much stricter guidelines.

Today Senator SUNUNU and I introduce the Identification Security Enhancement Act, which will repeal the REAL ID Act and reinstitute the shared rulemaking and more reason-

able guidelines established in the Intelligence Reform Act. It is my intention to review the forthcoming DHS regulations before pursuing any action on our bill. I am hopeful that new legislation will not be necessary, and I look forward to working with DHS to produce workable guidelines. However, I believe that introducing the Identification Security Enhancement Act now is important because it will send a message that the intent of the entirety of Congress is not reflected in the REAL ID Act.

Congress has a responsibility to ensure that driver's licenses and ID cards issued in the United States are secure—both from would-be terrorists and identity thieves—affordable, and practical. I ask my colleagues to join us in injecting reality into the REAL ID Act.

I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

S. 4117

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "Identification Security Enhancement Act of 2006".

**SEC. 2. REPEAL.**

Title II of the REAL ID Act of 2005 (Division B of Public Law 109-13; 49 U.S.C. 30301 note) is repealed.

**SEC. 3. DRIVER'S LICENSES AND PERSONAL IDENTIFICATION CARDS.**

(a) DEFINITIONS.—In this section:

(1) DRIVER'S LICENSE.—The term "driver's license" means a motor vehicle operator's license (as defined in section 30301(5) of title 49, United States Code).

(2) PERSONAL IDENTIFICATION CARD.—The term "personal identification card" means an identification document (as defined in section 1028(d)(3) of title 18, United States Code) issued by a State.

(b) STANDARDS FOR ACCEPTANCE BY FEDERAL AGENCIES.—

(1) IN GENERAL.—

(A) LIMITATION ON ACCEPTANCE.—No Federal agency may accept, for any official purpose, a driver's license or personal identification card newly issued by a State more than 2 years after the promulgation of the minimum standards under paragraph (2) unless the driver's license or personal identification card conforms to such minimum standards.

(B) DATE FOR FULL CONFORMANCE.—

(i) IN GENERAL.—Except as provided under clause (ii), beginning on the date that is 5 years after the promulgation of minimum standards under paragraph (2), no Federal agency may accept, for any official purpose, a driver's license or personal identification card issued by a State unless such driver's license or personal identification card conforms to such minimum standards.

(ii) ALTERNATIVE DATE FOR FULL CONFORMANCE.—If the Secretary of Homeland Security determines that it is impracticable for States to replace all State-issued driver's licenses and personal identification cards before the deadline set forth in clause (i), the Secretary of Homeland Security, in consultation with the Secretary of Transportation, may set a later, alternative deadline to the extent necessary for States to complete such replacement with reasonable efforts.

## (C) STATE CERTIFICATION.—

(i) IN GENERAL.—Each State shall certify to the Secretary of Homeland Security that the State is in compliance with the requirements of this section.

(ii) FREQUENCY.—Certifications under clause (i) shall be made at such intervals and in such a manner as the Secretary of Homeland Security, with the concurrence of the Secretary of Transportation, may prescribe by regulation.

(iii) AUDITS.—The Secretary of Homeland Security may conduct periodic audits of each State's compliance with the requirements of this section.

(2) MINIMUM STANDARDS.—Not later than 12 months after the date of enactment of this Act, the Secretary of Homeland Security, in consultation with the Secretary of Transportation, shall by regulation, establish by minimum standards for driver's licenses or personal identification cards issued by a State for use by Federal agencies for identification purposes that shall include—

(A) standards for documentation required as proof of identity of an applicant for a driver's license or personal identification card;

(B) standards for the verifiability of documents used to obtain a driver's license or personal identification card;

(C) standards for the processing of applications for driver's licenses and personal identification cards to prevent fraud;

(D) standards for information to be included on each driver's license or personal identification card, including—

(i) the person's full legal name;

(ii) the person's date of birth;

(iii) the person's gender;

(iv) the person's driver's license or personal identification card number;

(v) a photograph of the person;

(vi) the person's address of principal residence; and

(vii) the person's signature;

(E) standards for common machine-readable identity information to be included on each driver's license or personal identification card, including defined minimum data elements;

(F) security standards to ensure that driver's licenses and personal identification cards are—

(i) resistant to tampering, alteration, or counterfeiting; and

(ii) capable of accommodating and ensuring the security of a photograph or other unique identifier; and

(G) a requirement that a State confiscate a driver's license or personal identification card if any component or security feature of the license or identification card is compromised.

## (c) NEGOTIATED RULEMAKING.—

(1) IN GENERAL.—Before publishing the proposed regulations required by subsection (b)(2) to carry out this title, the Secretary of Homeland Security shall establish a negotiated rulemaking process pursuant to subchapter IV of chapter 5 of title 5, United States Code (5 U.S.C. 561 et seq.).

(2) TIME REQUIREMENT.—The process described in paragraph (1) shall be conducted in a timely manner to ensure that—

(A) any recommendation for a proposed rule or report—

(i) is provided to the Secretary of Homeland Security not later than 9 months after the date of enactment of this Act; and

(ii) includes an assessment of the benefits and costs of the recommendation; and

(B) a final rule is promulgated not later than 12 months after the date of enactment of this Act.

(3) REPRESENTATION ON NEGOTIATED RULEMAKING COMMITTEE.—Any negotiated rulemaking committee established by the Sec-

retary of Homeland Security pursuant to paragraph (1) shall include equal numbers of representatives from—

(A) among State offices that issue driver's licenses or personal identification cards;

(B) among State elected officials;

(C) the Department of Transportation; and

(D) among interested parties, including experts in privacy protection, experts in civil liberties and protection of constitutional rights, and experts in immigration law.

(4) CONTENT OF REGULATIONS.—The regulations required by subsection (b)(2)—

(A) shall facilitate communication between the chief driver licensing official of a State, an appropriate official of a Federal agency and other relevant officials, to verify the authenticity of documents, as appropriate, issued by such Federal agency or entity and presented to prove the identity of an individual;

(B) may not infringe on a State's power to set criteria concerning what categories of individuals are eligible to obtain a driver's license or personal identification card from that State;

(C) may not require a State to comply with any such regulation that conflicts with or otherwise interferes with the full enforcement of State criteria concerning the categories of individuals that are eligible to obtain a driver's license or personal identification card from that State;

(D) may not require a single design to which driver's licenses or personal identification cards issued by all States must conform; and

(E) shall include procedures and requirements to protect the privacy rights of individuals who apply for and hold driver's licenses and personal identification cards.

(F) shall include procedures and requirements to protect the federal and state constitutional rights and civil liberties of individuals who apply for and hold driver's licenses and personal identification cards;

(G) shall not permit the transmission of any personally identifiable information except for in encrypted format;

(H) shall provide individuals with procedural and substantive due process, including promulgating rules and rights of appeal, to challenge errors in data records contained within the databases created to implement this Act;

(I) shall not permit private entities to scan the information contained on the face of a license, or in the machine readable component of the license, and resell, share or trade that information with any other third parties, nor shall private entities be permitted to store the information collected for any other than fraud prevention purposes;

(J) shall not preempt state privacy laws that are more protective of personal privacy than the standards, or regulations promulgated to implement this Act; and

(K) shall neither permit nor require verification of birth certificates until a nation wide system is designed to facilitate such verification.

## (d) GRANTS TO STATES.—

(1) ASSISTANCE IN MEETING FEDERAL STANDARDS.—Beginning on the date a final regulation is promulgated under subsection (b)(2), the Secretary of Homeland Security shall award grants to States to assist them in conforming to the minimum standards for driver's licenses and personal identification cards set forth in the regulation.

(2) ALLOCATION OF GRANTS.—The Secretary of Homeland Security shall award grants to States under this subsection based on the proportion that the estimated average annual number of driver's licenses and personal identification cards issued by a State applying for a grant bears to the average annual

number of such documents issued by all States.

(3) MINIMUM ALLOCATION.—Notwithstanding paragraph (2), each State shall receive not less than 0.5 percent of the grant funds made available under this subsection.

(4) SEPARATE FUNDING.—Funds appropriated for grants under this section may not be commingled with other grant funds administered by the Department of Homeland Security and may not be used for any purpose other than the purpose set forth in paragraph (1).

(e) EXTENSION OF EFFECTIVE DATE.—The Secretary of Homeland Security may extend the date specified under subsection (b)(1)(A) for up to 2 years for driver's licenses issued by a State if the Secretary determines that the State made reasonable efforts to comply with the date under such subsection but was unable to do so.

## SEC. 4. AUTHORIZATION OF APPROPRIATIONS.

There are authorized to be appropriated to the Secretary of Homeland Security \$300,000,000 for each of the fiscal years 2007 through 2013 to carry out this Act.

By Mr. LAUTENBERG (for himself, Mrs. BOXER, and Mr. MENENDEZ):

S. 4118. A bill to amend the Emergency Planning and Community Right-to-Know Act of 1986 to strike a provision relating to modifications in reporting frequency; to the Committee on Environment and Public Works.

Mr. LAUTENBERG. Mr. President, I rise today to introduce legislation that would preserve the public's right to know exactly what types and amounts of chemicals are being stored and released into their neighborhoods and communities.

The legislation would stop the Environmental Protection Agency's dangerous attempts to undermine the Toxic Release Inventory—TRI—program—which I authored in 1986—by allowing facilities that release up to 5,000 pounds of a toxic chemical to simply provide notice of a chemical's presence at the facility, rather than disclose the actual amounts released to the land, air, and water. The 5,000 pounds standard represents a ten-fold increase of the current reporting threshold; this change would eliminate detailed reporting for thousands of facilities in communities around the country, including 92 facilities in New Jersey, and could eliminate entirely the disclosure of the releases of more than a dozen potentially dangerous chemicals. The EPA also has proposed to require reports on chemical emissions only every other year, instead of the current annual requirement. Under this wildly irresponsible proposed rule change, corporations would only be required to disclose their chemical emissions every other year. This means that communities would have no knowledge of what chemicals have been released in the 50 percent of years where emissions are not disclosed; additionally, companies would have a perverse incentive to

concentrate their most egregious releases of toxic chemicals into the environment in years which are not reported. Furthermore, the EPA has published a proposal to reduce the information available to the public regarding the management of some of the most toxic chemicals that accumulate in the environment, including lead and mercury. Needless to say, I strongly oppose all three of these rule changes; the legislation I am introducing will stop them from taking place.

I firmly believe that it is simply unacceptable for the EPA to reduce the amount of information available to the public about chemicals—including mercury, lead and other carcinogens—stored nearby or released into their community. When Congress passed the original Emergency Planning and Community Right-to-Know Act in 1986, as a response to the 1984 Union Carbide chemical disaster in Bhopal, India, some accountability was finally established in the chemical industry. And now, the EPA is attempting to weaken these rules and reduce the amount of information available to the public on these critical issues. For instance, in my home State of New Jersey, a chemical facility that released 2,000 pounds of arsenic via air emissions in 2003 would no longer be required to disclose this pollution to the general public. Fourteen facilities that released a combined 8,600 pounds of carcinogenic styrene would no longer have to report these emissions in detail. I find these proposals absolutely outrageous. It truly begs the question: who is the EPA really “protecting”? The general public and the environment, or corporate interests that pollute our communities?

While the EPA touts the benefits of its proposal as “burden reduction” for industry, I strongly believe that the benefit of annual, detailed reporting vastly outweighs the marginal reduction in burden that will be provided to industry. In fact, according to the EPA’s own estimates, the average cost saved for facilities no longer required to report the release of toxic chemicals in amounts less than 5,000 pounds would be approximately \$2.32 per day. It is simply stunning that the EPA is willing to jeopardize public health and safety for a daily cost savings roughly equivalent to a couple cups of coffee.

There are constructive ways to improve the TRI program, and lessen the burdens on industry, without reducing the amount of information available to the public. These include improving the system for electronic reporting, and offering technical assistance to help businesses comply with the requirements.

The bill I am introducing is simple. First, it would codify the requirement that companies which release emissions of more than 500 pounds of any standard TRI chemical must disclose the details of their releases. Releases in amounts less than 500 pounds would continue to be allowed to use the less

detailed reporting form. Second, it would codify the current prohibition on using the less detailed form for the most persistent chemicals, including lead, mercury, and dioxin. Finally, it would prevent EPA from making the frequency of reporting less than every year.

I would be remiss not to thank my congressional colleagues in the House of Representatives, FRANK PALLONE of New Jersey, and HILDA SOLIS of California, with whom I have been pleased to work on this issue. Representatives PALLONE and SOLIS have introduced the companion of this bill in the House; I now look forward to continuing to work with them to ensure its passage. I would also like to thank my colleagues Senator MENENDEZ and Senator BOXER, for being original cosponsors of this important legislation.

As a result of the EPA’s dereliction of its duty to protect the public and the environment, Congress must act to do so. I strongly encourage my colleagues to do just that by enacting this legislation.

I ask unanimous consent that the full text of the bill be printed in the RECORD.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

S. 4118

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the “Toxic Right-to-Know Protection Act”.

**SEC. 2. MODIFICATIONS IN REPORTING FREQUENCY.**

(a) IN GENERAL.—Section 313 of the Emergency Planning and Community Right-to-Know Act of 1986 (42 U.S.C. 11023) is amended—

- (1) by striking subsection (i); and
- (2) by redesignating subsections (j) through (l) as subsections (i) through (k), respectively.

(b) CONFORMING AMENDMENTS.—Sections 322(h)(2) and 326(a)(1)(B)(iv) of the Emergency Planning and Community Right-to-Know Act of 1986 (42 U.S.C. 11042(h)(2), 11046(a)(1)(B)(iv)) are amended by striking “313(j)” each place it appears and inserting “313(i)”.

**SEC. 3. REQUIREMENTS RELATING TO TOXICS RELEASE INVENTORY.**

(a) FORM A CERTIFICATION STATEMENT.—Notwithstanding any other provision of law—

- (1) the Administrator of the Environmental Protection Agency (referred to in this section as the “Administrator”) shall establish the eligibility threshold regarding the use of a form A certification statement under the Toxics Release Inventory Program established under the Emergency Planning and Community Right-to-Know Act of 1986 (42 U.S.C. 11001 et seq.) at not greater than 500 pounds for nonpersistent bioaccumulative and toxic chemicals; and

(2) the use of a form A certification statement described in paragraph (1), or any equivalent successor to the statement, shall be prohibited with respect to any chemical identified by the Administrator as a chemical of special concern under section 372.28 of title 40, Code of Federal Regulations (or a successor regulation).

(b) REVISION OF REQUIREMENTS.—Notwithstanding any other provision of law, the Administrator shall not implement the proposed rule of the Administrator dated October 4, 2005 (70 Fed. Reg. 57822), to revise requirements under the Toxics Release Inventory Program described in subsection (a)(1).

By Ms. LANDRIEU:

S. 4119. A bill to clarify the tax treatment of certain payments made to homeowners by the Louisiana Recovery Authority and the Mississippi Development Authority; to the Committee on Finance.

Ms. LANDRIEU. Mr. President, the Internal Revenue Service had another big surprise for citizens in my State of Louisiana and in Mississippi who are trying to rebuild after Katrina: a tax surprise.

The problem is simple. Louisiana and Mississippi have both established programs to help families rebuild their homes and their lives after Katrina and Rita. Congress appropriated the money for these initiatives—more than \$10 billion in all and we are very grateful for the assistance. The Louisiana program, which we call the Road Home, is administered by the Louisiana Recovery Authority, LRA. The program is now starting to get going. Under the Road Home, up to \$150,000 in grants are available to people to rebuild or repair their homes. There is also funding available for rental properties. Grants can also be used to buy out homes. The Louisianians who were displaced by the storms want to go home and the Road Home program will get them there.

But the IRS is putting a pothole in the middle of the Road Home by making some of these payments taxable. The way this tax surprise works is by requiring that any hurricane victim who claimed a casualty loss deduction for damage to their home on their tax return for 2005 will have to reduce that loss by the amount of any payment from the LRA. So if they had their taxes reduced in one year and received a Road Home grant the next year, they have to essentially eliminate any benefit of the earlier casualty loss deduction. Their taxes will go up.

Now I realize that under normal circumstances, when a person’s home bums down, the roof caves in, or they are a victim of theft, they can take a casualty loss deduction, provided it meets certain requirements. The loss must exceed ten percent of the taxpayers adjusted gross income, and a per loss floor of \$100. In some circumstances, taxpayers are permitted to include a current-year casualty loss on an amended prior year return.

Immediately after Katrina, we enacted the Katrina Emergency Tax Relief Act, KETRA, that suspended the ten percent floor for casualty losses incurred in the Hurricane Katrina disaster area, including those claimed on amended returns. The purpose of the change in KETRA was simple: we wanted to put money in the hands of Katrina victims as quickly as possible. We essentially encouraged taxpayers to

take this loss, even by amending a past return. The IRS would then provide them with a refund.

Hurricane victims needed that money. They had to find a place to live, often at higher rents. Many of them had lost their jobs and needed this money to see them through until they started working again. They used the money to begin the rebuilding of their lives. These people didn't take this money and invest it in the stock market or put it in a trust fund somewhere. They spent it because they had to. Congress encouraged people to take the deduction by changing the law. Now the IRS wants to take it back.

I fully understand the policy behind all of this. Casualty loss deductions are reduced by the amount of any insurance or other recovery they make on the loss. In fact, at the time the taxpayer makes the deduction he or she is supposed to reduce the amount of the loss by any insurance recovery they reasonably expect to receive. If you receive a larger payment than you expected at a future time, you must claim it on your income tax return when you receive it.

The problem is that this policy will seriously hamper our recovery by discouraging people from staying in Louisiana. If you took a casualty loss and you receive a \$150,000 Road Home payment to rebuild your house, you will have a tax consequence. But if you took the casualty loss and sold your house to the LRA for the \$150,000 payment, it is treated like a home sale and there is no tax. This policy creates a disincentive to recovery. This tax policy will encourage people to take the road out of town and not to return to the gulf coast. On top of this, if a person did not claim the casualty loss, but receives a grant, the grant is tax free.

Mr. President, Congress has done a tremendous job passing legislation to encourage investment and the rebuilding of the gulf coast. We should not put road blocks in the way of the Road Home. Today, I am introducing legislation to eliminate this road block to our recovery. I realize that we are at the end of the session and that there will not be enough time to pass this legislation before we adjourn. I will pursue this in the next Congress when we return in January. I encourage my colleagues to support this bill.

By Mr. McCAIN (for himself, Mr. DORGAN, Mr. ENZI, and Ms. MURKOWSKI):

S. 4122. A bill to amend the Indian Health Care Improvement Act to revise and extend that Act; to the Committee on Indian Affairs.

Mr. McCAIN. Mr. President, today I introduce the Indian Health Care Improvement Act Amendments of 2006. I am proud to be joined in introducing this bill by Senators ENZI and MURKOWSKI. This bill reflects the work of three committees of jurisdiction and countless meetings with the administration over the past four Congresses.

Nevertheless, I must express my profound disappointment in seeing yet another Congress go by without passage of this critical reauthorization.

Thirty years ago, Congress first enacted the Indian Health Care Improvement Act to meet the moral commitment and trust obligation of the United States to provide comprehensive health care to Indian people. The act was last reauthorized in 1992, and efforts on the latest reauthorization have been ongoing since the 106th Congress. Over the course of nearly 7 years and four Congresses, the Committee on Indian Affairs, along with the Committees on Finance and Health, Education, Labor and Pensions and the Indian tribes, has labored to reauthorize the Indian Health Care Improvement Act. I have been encouraged by the recent discussions with the administration on the reauthorization, however, we were simply left without sufficient time to achieve final passage.

The Indian Health Care Improvement Act is the fundamental statutory framework for the Indian health care system and governs nearly every aspect of Indian health care. The Vice-Chairman of the Committee on Indian Affairs, Senator DORGAN, and I introduced the predecessor bill, S.1057, over 1 year ago to build upon that framework by updating the delivery of health services to be consistent with currently accepted health policy and practices everywhere in our great nation except Indian Country. This new iteration of the reauthorization of the Indian Health Care Improvement Act contained critically needed improvements including increased access to care, alternative financing for health care facilities and services, integrated programs for behavioral health, and progressive recruitment and retention programs for health professionals serving Indian communities.

Extensive work went into crafting these bills. Six years ago, a steering committee of Indian tribal leaders, after extensive consultation with the Indian Health Service, developed a broad consensus about the needed improvements to the Indian health care system. Bills based on this steering committee's recommendations have been introduced in the Senate since the 106th Congress, but none have been enacted.

In October, 2005, the Committee on Indian Affairs favorably reported out S. 1057. As with many bills, aspects of S. 1057 fell under the jurisdiction of other committees, and in years past, this appears to have complicated and delayed consideration. However, in the 109th Congress S.1057 was reviewed and debated by the Senate Committees on Indian Affairs, Finance and Health, Education, Labor and Pensions. We worked closely with those committees to advance and improve upon the reauthorization legislation.

In July, 2005, the HELP Committee reached out to us and we held a joint hearing on S.1057. The HELP Com-

mittee worked diligently with us to improve upon and advance that bill. In addition, despite last minute delays by the Department of Health and Human Services, on June 8, 2006, the Finance Committee unanimously reported the amendments to the Social Security Act that were needed to effectively implement S. 1057.

However, when we sought consideration of the bill on the floor, additional concerns were raised about the bill, even after it had been considered by the committees of jurisdiction and after years of discussion with the administration. These concerns prevented the Senate from considering S.1057 prior to its recess on September 29, 2006.

I have not been averse to a constructive dialogue aimed at improving the measure introduced, but I am deeply concerned about the repeated delays in passing this legislation and the seemingly unending series of obstacles thrown in the way of getting this business done. The committee has held at least nine hearings on the reauthorization since the 106th Congress, conducted extensive negotiations with the administration, and provided ample opportunity to engage in constructive dialogue from all interested parties. We have demonstrated our willingness to accommodate any reasonable concerns, even when raised belatedly as they so often have been, without compromising congressional oversight, and the quality, accessibility and flexibility for the Indian health programs deserved by Indian people. Nevertheless, we could not reach a final resolution to some provisions which would in our view have regressed from current law and good health policy.

Therefore, Senator ENZI and I decided to introduce this bill, which reflects the reasonable compromises we have agreed to with the administration. Specifically, to address concerns raised by the Department of Justice, this bill protects the United States from unnecessary lawsuits, while at the same time insuring that Indian patients receiving health care in IHS or tribal facilities, or in home- or community-based settings, will have the quality of care they deserve.

I believe that it is extremely important to remember, when looking at this bill, that improving, rather than regressing from, current law and policy is particularly important in light of studies which drive home the desperate need for improving the Indian health care system. For example, a Government Accountability Office report issued in August, 2005 documented the lower life expectancies and substantially higher disease rates among Indians, and found that health care services were not always available for Indian people. The GAO further reported that the treatment delays or service gaps could exacerbate the severity of Indian patients' conditions and create a need for more intensive treatment.

These findings should concern Congress. We retain the ultimate authority



and responsibility to deal with Indian tribes and provide oversight of the Federal agencies which discharge the responsibilities outlined in our laws. It is Congress's responsibility to ensure that the Indian health care system is updated to accommodate practices that have become a part of the mainstream health care industry.

This concern and commitment was evident in the work of many Members of the Senate. We are very pleased that Senator MURKOWSKI has joined us in the introduction of this bill. I want to thank Senators ENZI, GRASSLEY, BAUCUS, and KENNEDY, for their efforts and that of their staff on this legislation. I was proud to advance a bill which reflected the bipartisan work of the multiple committees of jurisdiction. During this Congress, we were joined in pushing toward passage by other Senators and I want to thank, in particular, Senators BURNS, CRAPO, BINGAMAN, and Senator DOMENICI, who has long supported Indian health and has been instrumental in advancing the bill. Finally, I express special thanks to Senator DORGAN and his staff for their unwavering support and unstinted efforts on the reauthorization of the Indian Health Care Improvement Act.

At the end of this Congress I relinquish the chair of the committee knowing that there is much work to do for Indian health. However, I am confident that Senator DORGAN will continue these efforts, and I look forward to working with him on these and other Indian issues. I ask consent that the bill be printed in the RECORD.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

S. 4122

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) SHORT TITLE.—This Act may be cited as the "Indian Health Care Improvement Act Amendments of 2006".

(b) TABLE OF CONTENTS.—The table of contents of this Act is as follows:

Sec. 1. Short title; table of contents.

#### TITLE I—AMENDMENTS TO INDIAN LAWS

Sec. 101. Indian Health Care Improvement Act amended.

Sec. 102. Soboba sanitation facilities.

Sec. 103. Native American Health and Wellness Foundation.

#### TITLE II—IMPROVEMENT OF INDIAN HEALTH CARE PROVIDED UNDER THE SOCIAL SECURITY ACT

Sec. 201. Expansion of payments under Medicare, Medicaid, and SCHIP for all covered services furnished by Indian Health Programs.

Sec. 202. Increased outreach to Indians under Medicaid and SCHIP and improved cooperation in the provision of items and services to Indians under Social Security Act health benefit programs.

Sec. 203. Additional provisions to increase outreach to, and enrollment of, Indians in SCHIP and Medicaid.

Sec. 204. Premiums and cost sharing protections under Medicaid, eligibility determinations under Medicaid and SCHIP, and protection of certain Indian property from Medicaid estate recovery.

Sec. 205. Nondiscrimination in qualifications for payment for services under Federal health care programs.

Sec. 206. Consultation on Medicaid, SCHIP, and other health care programs funded under the Social Security Act involving Indian Health Programs and Urban Indian Organizations.

Sec. 207. Exclusion waiver authority for affected Indian Health Programs and safe harbor transactions under the Social Security Act.

Sec. 208. Rules applicable under Medicaid and SCHIP to managed care entities with respect to Indian enrollees and Indian health care providers and Indian managed care entities.

Sec. 209. Annual report on Indians served by Social Security Act health benefit programs.

#### TITLE I—AMENDMENTS TO INDIAN LAWS

##### SEC. 101. INDIAN HEALTH CARE IMPROVEMENT ACT AMENDED.

The Indian Health Care Improvement Act (25 U.S.C. 1601 et seq.) is amended to read as follows:

##### "SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

"(a) SHORT TITLE.—This Act may be cited as the 'Indian Health Care Improvement Act'.

"(b) TABLE OF CONTENTS.—The table of contents for this Act is as follows:

"Sec. 1. Short title; table of contents.

"Sec. 2. Findings.

"Sec. 3. Declaration of national Indian health policy.

"Sec. 4. Definitions.

##### "TITLE I—INDIAN HEALTH, HUMAN RESOURCES, AND DEVELOPMENT

"Sec. 101. Purpose.

"Sec. 102. Health professions recruitment program for Indians.

"Sec. 103. Health professions preparatory scholarship program for Indians.

"Sec. 104. Indian health professions scholarships.

"Sec. 105. American Indians Into Psychology Program.

"Sec. 106. Scholarship programs for Indian Tribes.

"Sec. 107. Indian Health Service extern programs.

"Sec. 108. Continuing education allowances.

"Sec. 109. Community Health Representative Program.

"Sec. 110. Indian Health Service Loan Repayment Program.

"Sec. 111. Scholarship and Loan Repayment Recovery Fund.

"Sec. 112. Recruitment activities.

"Sec. 113. Indian recruitment and retention program.

"Sec. 114. Advanced training and research.

"Sec. 115. Quentin N. Burdick American Indians Into Nursing Program.

"Sec. 116. Tribal cultural orientation.

"Sec. 117. INMED Program.

"Sec. 118. Health training programs of community colleges.

"Sec. 119. Retention bonus.

"Sec. 120. Nursing residency program.

"Sec. 121. Community Health Aide Program.

"Sec. 122. Tribal Health Program administration.

"Sec. 123. Health professional chronic shortage demonstration programs.

"Sec. 124. National Health Service Corps.

"Sec. 125. Substance abuse counselor educational curricula demonstration programs.

"Sec. 126. Behavioral health training and community education programs.

"Sec. 127. Authorization of appropriations.

##### "TITLE II—HEALTH SERVICES

"Sec. 201. Indian Health Care Improvement Fund.

"Sec. 202. Catastrophic Health Emergency Fund.

"Sec. 203. Health promotion and disease prevention services.

"Sec. 204. Diabetes prevention, treatment, and control.

"Sec. 205. Shared services for long-term care.

"Sec. 206. Health services research.

"Sec. 207. Mammography and other cancer screening.

"Sec. 208. Patient travel costs.

"Sec. 209. Epidemiology centers.

"Sec. 210. Comprehensive school health education programs.

"Sec. 211. Indian youth program.

"Sec. 212. Prevention, control, and elimination of communicable and infectious diseases.

"Sec. 213. Authority for provision of other services.

"Sec. 214. Indian women's health care.

"Sec. 215. Environmental and nuclear health hazards.

"Sec. 216. Arizona as a contract health service delivery area.

"Sec. 216A. North Dakota and South Dakota as contract health service delivery area.

"Sec. 217. California contract health services program.

"Sec. 218. California as a contract health service delivery area.

"Sec. 219. Contract health services for the Trenton service area.

"Sec. 220. Programs operated by Indian Tribes and Tribal Organizations.

"Sec. 221. Licensing.

"Sec. 222. Notification of provision of emergency contract health services.

"Sec. 223. Prompt action on payment of claims.

"Sec. 224. Liability for payment.

"Sec. 225. Office of Indian Men's Health.

"Sec. 226. Authorization of appropriations.

##### "TITLE III—FACILITIES

"Sec. 301. Consultation; construction and renovation of facilities; reports.

"Sec. 302. Sanitation facilities.

"Sec. 303. Preference to Indians and Indian firms.

"Sec. 304. Expenditure of non-Service funds for renovation.

"Sec. 305. Funding for the construction, expansion, and modernization of small ambulatory care facilities.

"Sec. 306. Indian health care delivery demonstration project.

"Sec. 307. Land transfer.

"Sec. 308. Leases, contracts, and other agreements.

"Sec. 309. Study on loans, loan guarantees, and loan repayment.

"Sec. 310. Tribal leasing.

"Sec. 311. Indian Health Service/tribal facilities joint venture program.

"Sec. 312. Location of facilities.

"Sec. 313. Maintenance and improvement of health care facilities.

"Sec. 314. Tribal management of Federally-owned quarters.

"Sec. 315. Applicability of Buy American Act requirement.

"Sec. 316. Other funding for facilities.

"Sec. 317. Authorization of appropriations.

“TITLE IV—ACCESS TO HEALTH SERVICES

- “Sec. 401. Treatment of payments under Social Security Act health benefits programs.
- “Sec. 402. Grants to and contracts with the Service, Indian Tribes, Tribal Organizations, and Urban Indian Organizations to facilitate outreach, enrollment, and coverage of Indians under Social Security Act health benefit programs and other health benefits programs.
- “Sec. 403. Reimbursement from certain third parties of costs of health services.
- “Sec. 404. Crediting of reimbursements.
- “Sec. 405. Purchasing health care coverage.
- “Sec. 406. Sharing arrangements with Federal agencies.
- “Sec. 407. Payor of last resort.
- “Sec. 408. Nondiscrimination under Federal health care programs in qualifications for reimbursement for services.
- “Sec. 409. Consultation.
- “Sec. 410. State Children’s Health Insurance Program (SCHIP).
- “Sec. 411. Exclusion waiver authority for affected Indian Health Programs and safe harbor transactions under the Social Security Act.
- “Sec. 412. Premium and cost sharing protections and eligibility determinations under Medicaid and SCHIP and protection of certain Indian property from Medicaid estate recovery.
- “Sec. 413. Treatment under Medicaid and SCHIP managed care.
- “Sec. 414. Navajo Nation Medicaid Agency feasibility study.
- “Sec. 415. Authorization of appropriations.

“TITLE V—HEALTH SERVICES FOR URBAN INDIANS

- “Sec. 501. Purpose.
- “Sec. 502. Contracts with, and grants to, Urban Indian Organizations.
- “Sec. 503. Contracts and grants for the provision of health care and referral services.
- “Sec. 504. Contracts and grants for the determination of unmet health care needs.
- “Sec. 505. Evaluations; renewals.
- “Sec. 506. Other contract and grant requirements.
- “Sec. 507. Reports and records.
- “Sec. 508. Limitation on contract authority.
- “Sec. 509. Facilities.
- “Sec. 510. Division of Urban Indian Health.
- “Sec. 511. Grants for alcohol and substance abuse-related services.
- “Sec. 512. Treatment of certain demonstration projects.
- “Sec. 513. Urban NIAAA transferred programs.
- “Sec. 514. Consultation with Urban Indian Organizations.
- “Sec. 515. Urban youth treatment center demonstration.
- “Sec. 516. Grants for diabetes prevention, treatment, and control.
- “Sec. 517. Community Health Representatives.
- “Sec. 518. Effective date.
- “Sec. 519. Eligibility for services.
- “Sec. 520. Authorization of appropriations.

“TITLE VI—ORGANIZATIONAL IMPROVEMENTS

- “Sec. 601. Establishment of the Indian Health Service as an agency of the Public Health Service.
- “Sec. 602. Automated management information system.
- “Sec. 603. Authorization of appropriations.

“TITLE VII—BEHAVIORAL HEALTH PROGRAMS

- “Sec. 701. Behavioral health prevention and treatment services.
- “Sec. 702. Memoranda of agreement with the Department of the Interior.
- “Sec. 703. Comprehensive behavioral health prevention and treatment program.
- “Sec. 704. Mental health technician program.
- “Sec. 705. Licensing requirement for mental health care workers.
- “Sec. 706. Indian women treatment programs.
- “Sec. 707. Indian youth program.
- “Sec. 708. Indian youth telemental health demonstration project.
- “Sec. 709. Inpatient and community-based mental health facilities design, construction, and staffing.
- “Sec. 710. Training and community education.
- “Sec. 711. Behavioral health program.
- “Sec. 712. Fetal alcohol disorder programs.
- “Sec. 713. Child sexual abuse and prevention treatment programs.
- “Sec. 714. Behavioral health research.
- “Sec. 715. Definitions.
- “Sec. 716. Authorization of appropriations.

“TITLE VIII—MISCELLANEOUS

- “Sec. 801. Reports.
- “Sec. 802. Regulations.
- “Sec. 803. Plan of implementation.
- “Sec. 804. Availability of funds.
- “Sec. 805. Limitations.
- “Sec. 806. Eligibility of California Indians.
- “Sec. 807. Health services for ineligible persons.
- “Sec. 808. Reallocation of base resources.
- “Sec. 809. Results of demonstration projects.
- “Sec. 810. Provision of services in Montana.
- “Sec. 811. Moratorium.
- “Sec. 812. Tribal employment.
- “Sec. 813. Severability provisions.
- “Sec. 814. Establishment of National Bipartisan Commission on Indian Health Care.
- “Sec. 815. Appropriations; availability.
- “Sec. 816. Authorization of appropriations.

“SEC. 2. FINDINGS.

“Congress makes the following findings:

“(1) Federal health services to maintain and improve the health of the Indians are consonant with and required by the Federal Government’s historical and unique legal relationship with, and resulting responsibility to, the American Indian people.

“(2) A major national goal of the United States is to provide the quantity and quality of health services which will permit the health status of Indians to be raised to the highest possible level and to encourage the maximum participation of Indians in the planning and management of those services.

“(3) Federal health services to Indians have resulted in a reduction in the prevalence and incidence of preventable illnesses among, and unnecessary and premature deaths of, Indians.

“(4) Despite such services, the unmet health needs of the American Indian people are severe and the health status of the Indians is far below that of the general population of the United States.

“SEC. 3. DECLARATION OF NATIONAL INDIAN HEALTH POLICY.

“Congress declares that it is the policy of this Nation, in fulfillment of its special trust responsibilities and legal obligations to Indians—

“(1) to assure the highest possible health status for Indians and to provide all resources necessary to effect that policy;

“(2) to raise the health status of Indians by the year 2010 to at least the levels set forth in the goals contained within the Healthy People 2010 or successor objectives;

“(3) to the greatest extent possible, to allow Indians to set their own health care priorities and establish goals that reflect their unmet needs;

“(4) to increase the proportion of all degrees in the health professions and allied and associated health professions awarded to Indians so that the proportion of Indian health professionals in each Service Area is raised to at least the level of that of the general population;

“(5) to require meaningful consultation with Indian Tribes, Tribal Organizations, and Urban Indian Organizations to implement this Act and the national policy of Indian self-determination; and

“(6) to provide funding for programs and facilities operated by Indian Tribes and Tribal Organizations in amounts that are not less than the amounts provided to programs and facilities operated directly by the Service.

“SEC. 4. DEFINITIONS.

“For purposes of this Act:

“(1) The term ‘accredited and accessible’ means on or near a reservation and accredited by a national or regional organization with accrediting authority.

“(2) The term ‘Area Office’ means an administrative entity, including a program office, within the Service through which services and funds are provided to the Service Units within a defined geographic area.

“(3)(A) The term ‘behavioral health’ means the blending of substance (alcohol, drugs, inhalants, and tobacco) abuse and mental health prevention and treatment, for the purpose of providing comprehensive services.

“(B) The term ‘behavioral health’ includes the joint development of substance abuse and mental health treatment planning and coordinated case management using a multidisciplinary approach.

“(4) The term ‘California Indians’ means those Indians who are eligible for health services of the Service pursuant to section 806.

“(5) The term ‘community college’ means—

“(A) a tribal college or university, or

“(B) a junior or community college.

“(6) The term ‘contract health service’ means health services provided at the expense of the Service or a Tribal Health Program by public or private medical providers or hospitals, other than the Service Unit or the Tribal Health Program at whose expense the services are provided.

“(7) The term ‘Department’ means, unless otherwise designated, the Department of Health and Human Services.

“(8) The term ‘Director’ means the Director of the Service.

“(9) The term ‘disease prevention’ means the reduction, limitation, and prevention of disease and its complications and reduction in the consequences of disease, including—

“(A) controlling—

“(i) the development of diabetes;

“(ii) high blood pressure;

“(iii) infectious agents;

“(iv) injuries;

“(v) occupational hazards and disabilities;

“(vi) sexually transmittable diseases; and

“(vii) toxic agents; and

“(B) providing—

“(i) fluoridation of water; and

“(ii) immunizations.

“(10) The term ‘health profession’ means allopathic medicine, family medicine, internal medicine, pediatrics, geriatric medicine, obstetrics and gynecology, podiatric medicine, nursing, public health nursing, dentistry, psychiatry, osteopathy, optometry, pharmacy, psychology, public health, social work, marriage and family therapy, chiropractic medicine, environmental health and

engineering, allied health professions, and any other health profession.

“(11) The term ‘health promotion’ means—

“(A) fostering social, economic, environmental, and personal factors conducive to health, including raising public awareness about health matters and enabling the people to cope with health problems by increasing their knowledge and providing them with valid information;

“(B) encouraging adequate and appropriate diet, exercise, and sleep;

“(C) promoting education and work in conformity with physical and mental capacity;

“(D) making available safe water and sanitary facilities;

“(E) improving the physical, economic, cultural, psychological, and social environment;

“(F) promoting culturally competent care; and

“(G) providing adequate and appropriate programs, which may include—

“(i) abuse prevention (mental and physical);

“(ii) community health;

“(iii) community safety;

“(iv) consumer health education;

“(v) diet and nutrition;

“(vi) immunization and other prevention of communicable diseases, including HIV/AIDS;

“(vii) environmental health;

“(viii) exercise and physical fitness;

“(ix) avoidance of fetal alcohol disorders;

“(x) first aid and CPR education;

“(xi) human growth and development;

“(xii) injury prevention and personal safety;

“(xiii) behavioral health;

“(xiv) monitoring of disease indicators between health care provider visits, through appropriate means, including Internet-based health care management systems;

“(xv) personal health and wellness practices;

“(xvi) personal capacity building;

“(xvii) prenatal, pregnancy, and infant care;

“(xviii) psychological well-being;

“(xix) safe and adequate water;

“(xx) healthy work environments;

“(xxi) elimination, reduction, and prevention of contaminants that create unhealthy household conditions (including mold and other allergens);

“(xxii) stress control;

“(xxiii) substance abuse;

“(xxiv) sanitary facilities;

“(xxv) sudden infant death syndrome prevention;

“(xxvi) tobacco use cessation and reduction;

“(xxvii) violence prevention; and

“(xxviii) such other activities identified by the Service, a Tribal Health Program, or an Urban Indian Organization, to promote achievement of any of the objectives described in section 3(2).

“(12) The term ‘Indian’, unless otherwise designated, means any person who is a member of an Indian Tribe or is eligible for health services under section 806, except that, for the purpose of sections 102 and 103, the term also means any individual who—

“(A) irrespective of whether the individual lives on or near a reservation, is a member of a tribe, band, or other organized group of Indians, including those tribes, bands, or groups terminated since 1940 and those recognized now or in the future by the State in which they reside; or

“(ii) is a descendant, in the first or second degree, of any such member;

“(B) is an Eskimo or Aleut or other Alaska Native;

“(C) is considered by the Secretary of the Interior to be an Indian for any purpose; or

“(D) is determined to be an Indian under regulations promulgated by the Secretary.

“(13) The term ‘Indian Health Program’ means—

“(A) any health program administered directly by the Service;

“(B) any Tribal Health Program; or

“(C) any Indian Tribe or Tribal Organization to which the Secretary provides funding pursuant to section 23 of the Act of June 25, 1910 (25 U.S.C. 47) (commonly known as the ‘Buy Indian Act’).

“(14) The term ‘Indian Tribe’ has the meaning given the term in the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.).

“(15) The term ‘junior or community college’ has the meaning given the term by section 312(e) of the Higher Education Act of 1965 (20 U.S.C. 1058(e)).

“(16) The term ‘reservation’ means any federally recognized Indian Tribe’s reservation, Pueblo, or colony, including former reservations in Oklahoma, Indian allotments, and Alaska Native Regions established pursuant to the Alaska Native Claims Settlement Act (25 U.S.C. 1601 et seq.).

“(17) The term ‘Secretary’, unless otherwise designated, means the Secretary of Health and Human Services.

“(18) The term ‘Service’ means the Indian Health Service.

“(19) The term ‘Service Area’ means the geographical area served by each Area Office.

“(20) The term ‘Service Unit’ means an administrative entity of the Service, or a Tribal Health Program through which services are provided, directly or by contract, to eligible Indians within a defined geographic area.

“(21) The term ‘telehealth’ has the meaning given the term in section 330K(a) of the Public Health Service Act (42 U.S.C. 254c-16(a)).

“(22) The term ‘telemedicine’ means a telecommunications link to an end user through the use of eligible equipment that electronically links health professionals or patients and health professionals at separate sites in order to exchange health care information in audio, video, graphic, or other format for the purpose of providing improved health care services.

“(23) The term ‘tribal college or university’ has the meaning given the term in section 316(b)(3) of the Higher Education Act (20 U.S.C. 1059c(b)(3)).

“(24) The term ‘Tribal Health Program’ means an Indian Tribe or Tribal Organization that operates any health program, service, function, activity, or facility funded, in whole or part, by the Service through, or provided for in, a contract or compact with the Service under the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.).

“(25) The term ‘Tribal Organization’ has the meaning given the term in the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.).

“(26) The term ‘Urban Center’ means any community which has a sufficient Urban Indian population with unmet health needs to warrant assistance under title V of this Act, as determined by the Secretary.

“(27) The term ‘Urban Indian’ means any individual who resides in an Urban Center and who meets 1 or more of the following criteria:

“(A) Irrespective of whether the individual lives on or near a reservation, the individual is a member of a tribe, band, or other organized group of Indians, including those tribes, bands, or groups terminated since 1940 and those tribes, bands, or groups that are recognized by the States in which they re-

side, or who is a descendant in the first or second degree of any such member.

“(B) The individual is an Eskimo, Aleut, or other Alaska Native.

“(C) The individual is considered by the Secretary of the Interior to be an Indian for any purpose.

“(D) The individual is determined to be an Indian under regulations promulgated by the Secretary.

“(28) The term ‘Urban Indian Organization’ means a nonprofit corporate body that (A) is situated in an Urban Center; (B) is governed by an Urban Indian-controlled board of directors; (C) provides for the participation of all interested Indian groups and individuals; and (D) is capable of legally cooperating with other public and private entities for the purpose of performing the activities described in section 503(a).

## TITLE I—INDIAN HEALTH, HUMAN RESOURCES, AND DEVELOPMENT

### SEC. 101. PURPOSE.

“The purpose of this title is to increase, to the maximum extent feasible, the number of Indians entering the health professions and providing health services, and to assure an optimum supply of health professionals to the Indian Health Programs and Urban Indian Organizations involved in the provision of health services to Indians.

### SEC. 102. HEALTH PROFESSIONS RECRUITMENT PROGRAM FOR INDIANS.

“(a) IN GENERAL.—The Secretary, acting through the Service, shall make grants to public or nonprofit private health or educational entities, Tribal Health Programs, or Urban Indian Organizations to assist such entities in meeting the costs of—

“(1) identifying Indians with a potential for education or training in the health professions and encouraging and assisting them—

“(A) to enroll in courses of study in such health professions; or

“(B) if they are not qualified to enroll in any such courses of study, to undertake such postsecondary education or training as may be required to qualify them for enrollment;

“(2) publicizing existing sources of financial aid available to Indians enrolled in any course of study referred to in paragraph (1) or who are undertaking training necessary to qualify them to enroll in any such course of study; or

“(3) establishing other programs which the Secretary determines will enhance and facilitate the enrollment of Indians in, and the subsequent pursuit and completion by them of, courses of study referred to in paragraph (1).

#### “(b) GRANTS.—

“(1) APPLICATION.—The Secretary shall not make a grant under this section unless an application has been submitted to, and approved by, the Secretary. Such application shall be in such form, submitted in such manner, and contain such information, as the Secretary shall by regulation prescribe pursuant to this Act. The Secretary shall give a preference to applications submitted by Tribal Health Programs or Urban Indian Organizations.

“(2) AMOUNT OF GRANTS; PAYMENT.—The amount of a grant under this section shall be determined by the Secretary. Payments pursuant to this section may be made in advance or by way of reimbursement, and at such intervals and on such conditions as provided for in regulations issued pursuant to this Act. To the extent not otherwise prohibited by law, grants shall be for 3 years, as provided in regulations issued pursuant to this Act.

**“SEC. 103. HEALTH PROFESSIONS PREPARATORY SCHOLARSHIP PROGRAM FOR INDIANS.**

“(a) SCHOLARSHIPS AUTHORIZED.—The Secretary, acting through the Service, shall provide scholarship grants to Indians who—

“(1) have successfully completed their high school education or high school equivalency; and

“(2) have demonstrated the potential to successfully complete courses of study in the health professions.

“(b) PURPOSES.—Scholarship grants provided pursuant to this section shall be for the following purposes:

“(1) Compensatory preprofessional education of any recipient, such scholarship not to exceed 2 years on a full-time basis (or the part-time equivalent thereof, as determined by the Secretary pursuant to regulations issued under this Act).

“(2) Prerequisite education of any recipient leading to a baccalaureate degree in an approved course of study preparatory to a field of study in a health profession, such scholarship not to exceed 4 years. An extension of up to 2 years (or the part-time equivalent thereof, as determined by the Secretary pursuant to regulations issued pursuant to this Act) may be approved.

“(c) OTHER CONDITIONS.—Scholarships under this section—

“(1) may cover costs of tuition, books, transportation, board, and other necessary related expenses of a recipient while attending school;

“(2) shall not be denied solely on the basis of the applicant’s scholastic achievement if such applicant has been admitted to, or maintained good standing at, an accredited institution; and

“(3) shall not be denied solely by reason of such applicant’s eligibility for assistance or benefits under any other Federal program.

**“SEC. 104. INDIAN HEALTH PROFESSIONS SCHOLARSHIPS.**

“(a) IN GENERAL.—

“(1) AUTHORITY.—The Secretary, acting through the Service, shall make scholarship grants to Indians who are enrolled full or part time in accredited schools pursuing courses of study in the health professions. Such scholarships shall be designated Indian Health Scholarships and shall be made in accordance with section 338A of the Public Health Services Act (42 U.S.C. 254I), except as provided in subsection (b) of this section.

“(2) DETERMINATIONS BY SECRETARY.—The Secretary, acting through the Service, shall determine—

“(A) who shall receive scholarship grants under subsection (a); and

“(B) the distribution of the scholarships among health professions on the basis of the relative needs of Indians for additional service in the health professions.

“(3) CERTAIN DELEGATION NOT ALLOWED.—The administration of this section shall be a responsibility of the Director and shall not be delegated in a contract or compact under the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.).

“(b) ACTIVE DUTY SERVICE OBLIGATION.—

“(1) OBLIGATION MET.—The active duty service obligation under a written contract with the Secretary under this section that an Indian has entered into shall, if that individual is a recipient of an Indian Health Scholarship, be met in full-time practice equal to 1 year for each school year for which the participant receives a scholarship award under this part, or 2 years, whichever is greater, by service in 1 or more of the following:

“(A) In an Indian Health Program.

“(B) In a program assisted under title V of this Act.

“(C) In the private practice of the applicable profession if, as determined by the Sec-

retary, in accordance with guidelines promulgated by the Secretary, such practice is situated in a physician or other health professional shortage area and addresses the health care needs of a substantial number of Indians.

“(D) In a teaching capacity in a tribal college or university nursing program (or a related health profession program) if, as determined by the Secretary, the health service provided to Indians would not decrease.

“(2) OBLIGATION DEFERRED.—At the request of any individual who has entered into a contract referred to in paragraph (1) and who receives a degree in medicine (including osteopathic or allopathic medicine), dentistry, optometry, podiatry, or pharmacy, the Secretary shall defer the active duty service obligation of that individual under that contract, in order that such individual may complete any internship, residency, or other advanced clinical training that is required for the practice of that health profession, for an appropriate period (in years, as determined by the Secretary), subject to the following conditions:

“(A) No period of internship, residency, or other advanced clinical training shall be counted as satisfying any period of obligated service under this subsection.

“(B) The active duty service obligation of that individual shall commence not later than 90 days after the completion of that advanced clinical training (or by a date specified by the Secretary).

“(C) The active duty service obligation will be served in the health profession of that individual in a manner consistent with paragraph (1).

“(D) A recipient of a scholarship under this section may, at the election of the recipient, meet the active duty service obligation described in paragraph (1) by service in a program specified under that paragraph that—

“(i) is located on the reservation of the Indian Tribe in which the recipient is enrolled; or

“(ii) serves the Indian Tribe in which the recipient is enrolled.

“(3) PRIORITY WHEN MAKING ASSIGNMENTS.—Subject to paragraph (2), the Secretary, in making assignments of Indian Health Scholarship recipients required to meet the active duty service obligation described in paragraph (1), shall give priority to assigning individuals to service in those programs specified in paragraph (1) that have a need for health professionals to provide health care services as a result of individuals having breached contracts entered into under this section.

“(c) PART-TIME STUDENTS.—In the case of an individual receiving a scholarship under this section who is enrolled part time in an approved course of study—

“(1) such scholarship shall be for a period of years not to exceed the part-time equivalent of 4 years, as determined by the Secretary;

“(2) the period of obligated service described in subsection (b)(1) shall be equal to the greater of—

“(A) the part-time equivalent of 1 year for each year for which the individual was provided a scholarship (as determined by the Secretary); or

“(B) 2 years; and

“(3) the amount of the monthly stipend specified in section 338A(g)(1)(B) of the Public Health Services Act (42 U.S.C. 254I(g)(1)(B)) shall be reduced pro rata (as determined by the Secretary) based on the number of hours such student is enrolled.

“(d) BREACH OF CONTRACT.—

“(1) SPECIFIED BREACHES.—An individual shall be liable to the United States for the amount which has been paid to the individual, or on behalf of the individual, under

a contract entered into with the Secretary under this section on or after the date of enactment of the Indian Health Care Improvement Act Amendments of 2006 if that individual—

“(A) fails to maintain an acceptable level of academic standing in the educational institution in which he or she is enrolled (such level determined by the educational institution under regulations of the Secretary);

“(B) is dismissed from such educational institution for disciplinary reasons;

“(C) voluntarily terminates the training in such an educational institution for which he or she is provided a scholarship under such contract before the completion of such training; or

“(D) fails to accept payment, or instructs the educational institution in which he or she is enrolled not to accept payment, in whole or in part, of a scholarship under such contract, in lieu of any service obligation arising under such contract.

“(2) OTHER BREACHES.—If for any reason not specified in paragraph (1) an individual breaches a written contract by failing either to begin such individual’s service obligation required under such contract or to complete such service obligation, the United States shall be entitled to recover from the individual an amount determined in accordance with the formula specified in subsection (1) of section 110 in the manner provided for in such subsection.

“(3) CANCELLATION UPON DEATH OF RECIPIENT.—Upon the death of an individual who receives an Indian Health Scholarship, any outstanding obligation of that individual for service or payment that relates to that scholarship shall be canceled.

“(4) WAIVERS AND SUSPENSIONS.—

“(A) IN GENERAL.—The Secretary shall provide for the partial or total waiver or suspension of any obligation of service or payment of a recipient of an Indian Health Scholarship if the Secretary determines that—

“(i) it is not possible for the recipient to meet that obligation or make that payment;

“(ii) requiring that recipient to meet that obligation or make that payment would result in extreme hardship to the recipient; or

“(iii) the enforcement of the requirement to meet the obligation or make the payment would be unconscionable.

“(B) FACTORS FOR CONSIDERATION.—Before waiving or suspending an obligation of service or payment under subparagraph (A), the Secretary shall consult with the affected Area Office, Indian Tribes, Tribal Organizations, or Urban Indian Organizations, and may take into consideration whether the obligation may be satisfied in a teaching capacity at a tribal college or university nursing program under subsection (b)(1)(D).

“(5) EXTREME HARDSHIP.—Notwithstanding any other provision of law, in any case of extreme hardship or for other good cause shown, the Secretary may waive, in whole or in part, the right of the United States to recover funds made available under this section.

“(6) BANKRUPTCY.—Notwithstanding any other provision of law, with respect to a recipient of an Indian Health Scholarship, no obligation for payment may be released by a discharge in bankruptcy under title 11, United States Code, unless that discharge is granted after the expiration of the 5-year period beginning on the initial date on which that payment is due, and only if the bankruptcy court finds that the nondischarge of the obligation would be unconscionable.

**“SEC. 105. AMERICAN INDIANS INTO PSYCHOLOGY PROGRAM.**

“(a) GRANTS AUTHORIZED.—The Secretary, acting through the Service, shall make grants of not more than \$300,000 to each of 9 colleges and universities for the purpose of

developing and maintaining Indian psychology career recruitment programs as a means of encouraging Indians to enter the behavioral health field. These programs shall be located at various locations throughout the country to maximize their availability to Indian students and new programs shall be established in different locations from time to time.

“(b) **QUENTIN N. BURDICK PROGRAM GRANT.**—The Secretary shall provide a grant authorized under subsection (a) to develop and maintain a program at the University of North Dakota to be known as the ‘Quentin N. Burdick American Indians Into Psychology Program’. Such program shall, to the maximum extent feasible, coordinate with the Quentin N. Burdick Indian Health Programs authorized under section 117(b), the Quentin N. Burdick American Indians Into Nursing Program authorized under section 115(e), and existing university research and communications networks.

“(c) **REGULATIONS.**—The Secretary shall issue regulations pursuant to this Act for the competitive awarding of grants provided under this section.

“(d) **CONDITIONS OF GRANT.**—Applicants under this section shall agree to provide a program which, at a minimum—

“(1) provides outreach and recruitment for health professions to Indian communities including elementary, secondary, and accredited and accessible community colleges that will be served by the program;

“(2) incorporates a program advisory board comprised of representatives from the tribes and communities that will be served by the program;

“(3) provides summer enrichment programs to expose Indian students to the various fields of psychology through research, clinical, and experimental activities;

“(4) provides stipends to undergraduate and graduate students to pursue a career in psychology;

“(5) develops affiliation agreements with tribal colleges and universities, the Service, university affiliated programs, and other appropriate accredited and accessible entities to enhance the education of Indian students;

“(6) to the maximum extent feasible, uses existing university tutoring, counseling, and student support services; and

“(7) to the maximum extent feasible, employs qualified Indians in the program.

“(e) **ACTIVE DUTY SERVICE REQUIREMENT.**—The active duty service obligation prescribed under section 338C of the Public Health Service Act (42 U.S.C. 254m) shall be met by each graduate who receives a stipend described in subsection (d)(4) that is funded under this section. Such obligation shall be met by service—

“(1) in an Indian Health Program;

“(2) in a program assisted under title V of this Act; or

“(3) in the private practice of psychology if, as determined by the Secretary, in accordance with guidelines promulgated by the Secretary, such practice is situated in a physician or other health professional shortage area and addresses the health care needs of a substantial number of Indians.

“(f) **AUTHORIZATION OF APPROPRIATIONS.**—There is authorized to be appropriated to carry out this section \$2,700,000 for each of fiscal years 2007 through 2016.

**“SEC. 106. SCHOLARSHIP PROGRAMS FOR INDIAN TRIBES.**

“(a) **IN GENERAL.**—

“(1) **GRANTS AUTHORIZED.**—The Secretary, acting through the Service, shall make grants to Tribal Health Programs for the purpose of providing scholarships for Indians to serve as health professionals in Indian communities.

“(2) **AMOUNT.**—Amounts available under paragraph (1) for any fiscal year shall not ex-

ceed 5 percent of the amounts available for each fiscal year for Indian Health Scholarships under section 104.

“(3) **APPLICATION.**—An application for a grant under paragraph (1) shall be in such form and contain such agreements, assurances, and information as consistent with this section.

“(b) **REQUIREMENTS.**—

“(1) **IN GENERAL.**—A Tribal Health Program receiving a grant under subsection (a) shall provide scholarships to Indians in accordance with the requirements of this section.

“(2) **COSTS.**—With respect to costs of providing any scholarship pursuant to subsection (a)—

“(A) 80 percent of the costs of the scholarship shall be paid from the funds made available pursuant to subsection (a)(1) provided to the Tribal Health Program; and

“(B) 20 percent of such costs may be paid from any other source of funds.

“(c) **COURSE OF STUDY.**—A Tribal Health Program shall provide scholarships under this section only to Indians enrolled or accepted for enrollment in a course of study (approved by the Secretary) in 1 of the health professions contemplated by this Act.

“(d) **CONTRACT.**—

“(1) **IN GENERAL.**—In providing scholarships under subsection (b), the Secretary and the Tribal Health Program shall enter into a written contract with each recipient of such scholarship.

“(2) **REQUIREMENTS.**—Such contract shall—

“(A) obligate such recipient to provide service in an Indian Health Program or Urban Indian Organization, in the same Service Area where the Tribal Health Program providing the scholarship is located, for—

“(i) a number of years for which the scholarship is provided (or the part-time equivalent thereof, as determined by the Secretary), or for a period of 2 years, whichever period is greater; or

“(ii) such greater period of time as the recipient and the Tribal Health Program may agree;

“(B) provide that the amount of the scholarship—

“(i) may only be expended for—

“(I) tuition expenses, other reasonable educational expenses, and reasonable living expenses incurred in attendance at the educational institution; and

“(II) payment to the recipient of a monthly stipend of not more than the amount authorized by section 338(g)(1)(B) of the Public Health Service Act (42 U.S.C. 254m(g)(1)(B)), with such amount to be reduced pro rata (as determined by the Secretary) based on the number of hours such student is enrolled, and not to exceed, for any year of attendance for which the scholarship is provided, the total amount required for the year for the purposes authorized in this clause; and

“(ii) may not exceed, for any year of attendance for which the scholarship is provided, the total amount required for the year for the purposes authorized in clause (i);

“(C) require the recipient of such scholarship to maintain an acceptable level of academic standing as determined by the educational institution in accordance with regulations issued pursuant to this Act; and

“(D) require the recipient of such scholarship to meet the educational and licensure requirements appropriate to each health profession.

“(3) **SERVICE IN OTHER SERVICE AREAS.**—The contract may allow the recipient to serve in another Service Area, provided the Tribal Health Program and Secretary approve and services are not diminished to Indians in the Service Area where the Tribal Health Program providing the scholarship is located.

“(e) **BREACH OF CONTRACT.**—

“(1) **SPECIFIC BREACHES.**—An individual who has entered into a written contract with the Secretary and a Tribal Health Program under subsection (d) shall be liable to the United States for the Federal share of the amount which has been paid to him or her, or on his or her behalf, under the contract if that individual—

“(A) fails to maintain an acceptable level of academic standing in the educational institution in which he or she is enrolled (such level as determined by the educational institution under regulations of the Secretary);

“(B) is dismissed from such educational institution for disciplinary reasons;

“(C) voluntarily terminates the training in such an educational institution for which he or she is provided a scholarship under such contract before the completion of such training; or

“(D) fails to accept payment, or instructs the educational institution in which he or she is enrolled not to accept payment, in whole or in part, of a scholarship under such contract, in lieu of any service obligation arising under such contract.

“(2) **OTHER BREACHES.**—If for any reason not specified in paragraph (1), an individual breaches a written contract by failing to either begin such individual's service obligation required under such contract or to complete such service obligation, the United States shall be entitled to recover from the individual an amount determined in accordance with the formula specified in subsection (l) of section 110 in the manner provided for in such subsection.

“(3) **CANCELLATION UPON DEATH OF RECIPIENT.**—Upon the death of an individual who receives an Indian Health Scholarship, any outstanding obligation of that individual for service or payment that relates to that scholarship shall be canceled.

“(4) **INFORMATION.**—The Secretary may carry out this subsection on the basis of information received from Tribal Health Programs involved or on the basis of information collected through such other means as the Secretary deems appropriate.

“(f) **RELATION TO SOCIAL SECURITY ACT.**—The recipient of a scholarship under this section shall agree, in providing health care pursuant to the requirements herein—

“(1) not to discriminate against an individual seeking care on the basis of the ability of the individual to pay for such care or on the basis that payment for such care will be made pursuant to a program established in title XVIII of the Social Security Act or pursuant to the programs established in title XIX or title XXI of such Act; and

“(2) to accept assignment under section 1842(b)(3)(B)(ii) of the Social Security Act for all services for which payment may be made under part B of title XVIII of such Act, and to enter into an appropriate agreement with the State agency that administers the State plan for medical assistance under title XIX, or the State child health plan under title XXI, of such Act to provide service to individuals entitled to medical assistance or child health assistance, respectively, under the plan.

“(g) **CONTINUANCE OF FUNDING.**—The Secretary shall make payments under this section to a Tribal Health Program for any fiscal year subsequent to the first fiscal year of such payments unless the Secretary determines that, for the immediately preceding fiscal year, the Tribal Health Program has not complied with the requirements of this section.

**“SEC. 107. INDIAN HEALTH SERVICE EXTERN PROGRAMS.**

“(a) **EMPLOYMENT PREFERENCE.**—Any individual who receives a scholarship pursuant to section 104 or 106 shall be given preference for employment in the Service, or may be

employed by a Tribal Health Program or an Urban Indian Organization, or other agencies of the Department as available, during any nonacademic period of the year.

“(b) NOT COUNTED TOWARD ACTIVE DUTY SERVICE OBLIGATION.—Periods of employment pursuant to this subsection shall not be counted in determining fulfillment of the service obligation incurred as a condition of the scholarship.

“(c) TIMING; LENGTH OF EMPLOYMENT.—Any individual enrolled in a program, including a high school program, authorized under section 102(a) may be employed by the Service or by a Tribal Health Program or an Urban Indian Organization during any nonacademic period of the year. Any such employment shall not exceed 120 days during any calendar year.

“(d) NONAPPLICABILITY OF COMPETITIVE PERSONNEL SYSTEM.—Any employment pursuant to this section shall be made without regard to any competitive personnel system or agency personnel limitation and to a position which will enable the individual so employed to receive practical experience in the health profession in which he or she is engaged in study. Any individual so employed shall receive payment for his or her services comparable to the salary he or she would receive if he or she were employed in the competitive system. Any individual so employed shall not be counted against any employment ceiling affecting the Service or the Department.

**“SEC. 108. CONTINUING EDUCATION ALLOWANCES.**

“In order to encourage scholarship and stipend recipients under sections 104, 105, 106, and 115 and health professionals, including community health representatives and emergency medical technicians, to join or continue in an Indian Health Program and to provide their services in the rural and remote areas where a significant portion of Indians reside, the Secretary, acting through the Service, may—

“(1) provide programs or allowances to transition into an Indian Health Program, including licensing, board or certification examination assistance, and technical assistance in fulfilling service obligations under sections 104, 105, 106, and 115; and

“(2) provide programs or allowances to health professionals employed in an Indian Health Program to enable them for a period of time each year prescribed by regulation of the Secretary to take leave of their duty stations for professional consultation, management, leadership, and refresher training courses.

**“SEC. 109. COMMUNITY HEALTH REPRESENTATIVE PROGRAM.**

“(a) IN GENERAL.—Under the authority of the Act of November 2, 1921 (25 U.S.C. 13) (commonly known as the ‘Snyder Act’), the Secretary, acting through the Service, shall maintain a Community Health Representative Program under which Indian Health Programs—

“(1) provide for the training of Indians as community health representatives; and

“(2) use such community health representatives in the provision of health care, health promotion, and disease prevention services to Indian communities.

“(b) DUTIES.—The Community Health Representative Program of the Service, shall—

“(1) provide a high standard of training for community health representatives to ensure that the community health representatives provide quality health care, health promotion, and disease prevention services to the Indian communities served by the Program;

“(2) in order to provide such training, develop and maintain a curriculum that—

“(A) combines education in the theory of health care with supervised practical experience in the provision of health care; and

“(B) provides instruction and practical experience in health promotion and disease prevention activities, with appropriate consideration given to lifestyle factors that have an impact on Indian health status, such as alcoholism, family dysfunction, and poverty;

“(3) maintain a system which identifies the needs of community health representatives for continuing education in health care, health promotion, and disease prevention and develop programs that meet the needs for continuing education;

“(4) maintain a system that provides close supervision of Community Health Representatives;

“(5) maintain a system under which the work of Community Health Representatives is reviewed and evaluated; and

“(6) promote traditional health care practices of the Indian Tribes served consistent with the Service standards for the provision of health care, health promotion, and disease prevention.

**“SEC. 110. INDIAN HEALTH SERVICE LOAN REPAYMENT PROGRAM.**

“(a) ESTABLISHMENT.—The Secretary, acting through the Service, shall establish and administer a program to be known as the Service Loan Repayment Program (hereinafter referred to as the ‘Loan Repayment Program’) in order to ensure an adequate supply of trained health professionals necessary to maintain accreditation of, and provide health care services to Indians through, Indian Health Programs and Urban Indian Organizations.

“(b) ELIGIBLE INDIVIDUALS.—To be eligible to participate in the Loan Repayment Program, an individual must—

“(1)(A) be enrolled—

“(i) in a course of study or program in an accredited educational institution (as determined by the Secretary under section 338B(b)(1)(c)(i) of the Public Health Service Act (42 U.S.C. 2541–1(b)(1)(c)(i))) and be scheduled to complete such course of study in the same year such individual applies to participate in such program; or

“(ii) in an approved graduate training program in a health profession; or

“(B) have—

“(i) a degree in a health profession; and

“(ii) a license to practice a health profession;

“(2)(A) be eligible for, or hold, an appointment as a commissioned officer in the Regular or Reserve Corps of the Public Health Service;

“(B) be eligible for selection for civilian service in the Regular or Reserve Corps of the Public Health Service;

“(C) meet the professional standards for civil service employment in the Service; or

“(D) be employed in an Indian Health Program or Urban Indian Organization without a service obligation; and

“(3) submit to the Secretary an application for a contract described in subsection (e).

“(c) APPLICATION.—

“(1) INFORMATION TO BE INCLUDED WITH FORMS.—In disseminating application forms and contract forms to individuals desiring to participate in the Loan Repayment Program, the Secretary shall include with such forms a fair summary of the rights and liabilities of an individual whose application is approved (and whose contract is accepted) by the Secretary, including in the summary a clear explanation of the damages to which the United States is entitled under subsection (1) in the case of the individual’s breach of contract. The Secretary shall provide such individuals with sufficient information regarding the advantages and dis-

advantages of service as a commissioned officer in the Regular or Reserve Corps of the Public Health Service or a civilian employee of the Service to enable the individual to make a decision on an informed basis.

“(2) CLEAR LANGUAGE.—The application form, contract form, and all other information furnished by the Secretary under this section shall be written in a manner calculated to be understood by the average individual applying to participate in the Loan Repayment Program.

“(3) TIMELY AVAILABILITY OF FORMS.—The Secretary shall make such application forms, contract forms, and other information available to individuals desiring to participate in the Loan Repayment Program on a date sufficiently early to ensure that such individuals have adequate time to carefully review and evaluate such forms and information.

“(d) PRIORITIES.—

“(1) LIST.—Consistent with subsection (k), the Secretary shall annually—

“(A) identify the positions in each Indian Health Program or Urban Indian Organization for which there is a need or a vacancy; and

“(B) rank those positions in order of priority.

“(2) APPROVALS.—Notwithstanding the priority determined under paragraph (1), the Secretary, in determining which applications under the Loan Repayment Program to approve (and which contracts to accept), shall—

“(A) give first priority to applications made by individual Indians; and

“(B) after making determinations on all applications submitted by individual Indians as required under subparagraph (A), give priority to—

“(i) individuals recruited through the efforts of an Indian Health Program or Urban Indian Organization; and

“(ii) other individuals based on the priority rankings under paragraph (1).

“(e) RECIPIENT CONTRACTS.—

“(1) CONTRACT REQUIRED.—An individual becomes a participant in the Loan Repayment Program only upon the Secretary and the individual entering into a written contract described in paragraph (2).

“(2) CONTENTS OF CONTRACT.—The written contract referred to in this section between the Secretary and an individual shall contain—

“(A) an agreement under which—

“(i) subject to subparagraph (C), the Secretary agrees—

“(I) to pay loans on behalf of the individual in accordance with the provisions of this section; and

“(II) to accept (subject to the availability of appropriated funds for carrying out this section) the individual into the Service or place the individual with a Tribal Health Program or Urban Indian Organization as provided in clause (ii)(III); and

“(ii) subject to subparagraph (C), the individual agrees—

“(I) to accept loan payments on behalf of the individual;

“(II) in the case of an individual described in subsection (b)(1)—

“(aa) to maintain enrollment in a course of study or training described in subsection (b)(1)(A) until the individual completes the course of study or training; and

“(bb) while enrolled in such course of study or training, to maintain an acceptable level of academic standing (as determined under regulations of the Secretary by the educational institution offering such course of study or training); and

“(III) to serve for a time period (hereinafter in this section referred to as the ‘period of obligated service’) equal to 2 years or such



longer period as the individual may agree to serve in the full-time clinical practice of such individual's profession in an Indian Health Program or Urban Indian Organization to which the individual may be assigned by the Secretary;

“(B) a provision permitting the Secretary to extend for such longer additional periods, as the individual may agree to, the period of obligated service agreed to by the individual under subparagraph (A)(ii)(III);

“(C) a provision that any financial obligation of the United States arising out of a contract entered into under this section and any obligation of the individual which is conditioned thereon is contingent upon funds being appropriated for loan repayments under this section;

“(D) a statement of the damages to which the United States is entitled under subsection (l) for the individual's breach of the contract; and

“(E) such other statements of the rights and liabilities of the Secretary and of the individual, not inconsistent with this section.

“(f) DEADLINE FOR DECISION ON APPLICATION.—The Secretary shall provide written notice to an individual within 21 days on—

“(1) the Secretary's approving, under subsection (e)(1), of the individual's participation in the Loan Repayment Program, including extensions resulting in an aggregate period of obligated service in excess of 4 years; or

“(2) the Secretary's disapproving an individual's participation in such Program.

“(g) PAYMENTS.—

“(1) IN GENERAL.—A loan repayment provided for an individual under a written contract under the Loan Repayment Program shall consist of payment, in accordance with paragraph (2), on behalf of the individual of the principal, interest, and related expenses on government and commercial loans received by the individual regarding the undergraduate or graduate education of the individual (or both), which loans were made for—

“(A) tuition expenses;

“(B) all other reasonable educational expenses, including fees, books, and laboratory expenses, incurred by the individual; and

“(C) reasonable living expenses as determined by the Secretary.

“(2) AMOUNT.—For each year of obligated service that an individual contracts to serve under subsection (e), the Secretary may pay up to \$35,000 or an amount equal to the amount specified in section 338B(g)(2)(A) of the Public Health Service Act, whichever is more, on behalf of the individual for loans described in paragraph (1). In making a determination of the amount to pay for a year of such service by an individual, the Secretary shall consider the extent to which each such determination—

“(A) affects the ability of the Secretary to maximize the number of contracts that can be provided under the Loan Repayment Program from the amounts appropriated for such contracts;

“(B) provides an incentive to serve in Indian Health Programs and Urban Indian Organizations with the greatest shortages of health professionals; and

“(C) provides an incentive with respect to the health professional involved remaining in an Indian Health Program or Urban Indian Organization with such a health professional shortage, and continuing to provide primary health services, after the completion of the period of obligated service under the Loan Repayment Program.

“(3) TIMING.—Any arrangement made by the Secretary for the making of loan repayments in accordance with this subsection shall provide that any repayments for a year of obligated service shall be made no later

than the end of the fiscal year in which the individual completes such year of service.

“(4) REIMBURSEMENTS FOR TAX LIABILITY.—For the purpose of providing reimbursements for tax liability resulting from a payment under paragraph (2) on behalf of an individual, the Secretary—

“(A) in addition to such payments, may make payments to the individual in an amount equal to not less than 20 percent and not more than 39 percent of the total amount of loan repayments made for the taxable year involved; and

“(B) may make such additional payments as the Secretary determines to be appropriate with respect to such purpose.

“(5) PAYMENT SCHEDULE.—The Secretary may enter into an agreement with the holder of any loan for which payments are made under the Loan Repayment Program to establish a schedule for the making of such payments.

“(h) EMPLOYMENT CEILING.—Notwithstanding any other provision of law, individuals who have entered into written contracts with the Secretary under this section shall not be counted against any employment ceiling affecting the Department while those individuals are undergoing academic training.

“(i) RECRUITMENT.—The Secretary shall conduct recruiting programs for the Loan Repayment Program and other manpower programs of the Service at educational institutions training health professionals or specialists identified in subsection (a).

“(j) APPLICABILITY OF LAW.—Section 214 of the Public Health Service Act (42 U.S.C. 215) shall not apply to individuals during their period of obligated service under the Loan Repayment Program.

“(k) ASSIGNMENT OF INDIVIDUALS.—The Secretary, in assigning individuals to serve in Indian Health Programs or Urban Indian Organizations pursuant to contracts entered into under this section, shall—

“(1) ensure that the staffing needs of Tribal Health Programs and Urban Indian Organizations receive consideration on an equal basis with programs that are administered directly by the Service; and

“(2) give priority to assigning individuals to Indian Health Programs and Urban Indian Organizations that have a need for health professionals to provide health care services as a result of individuals having breached contracts entered into under this section.

“(1) BREACH OF CONTRACT.—

“(1) SPECIFIC BREACHES.—An individual who has entered into a written contract with the Secretary under this section and has not received a waiver under subsection (m) shall be liable, in lieu of any service obligation arising under such contract, to the United States for the amount which has been paid on such individual's behalf under the contract if that individual—

“(A) is enrolled in the final year of a course of study and—

“(i) fails to maintain an acceptable level of academic standing in the educational institution in which he or she is enrolled (such level determined by the educational institution under regulations of the Secretary);

“(ii) voluntarily terminates such enrollment; or

“(iii) is dismissed from such educational institution before completion of such course of study; or

“(B) is enrolled in a graduate training program and fails to complete such training program.

“(2) OTHER BREACHES; FORMULA FOR AMOUNT OWED.—If, for any reason not specified in paragraph (1), an individual breaches his or her written contract under this section by failing either to begin, or complete, such individual's period of obligated service in accordance with subsection (e)(2), the United

States shall be entitled to recover from such individual an amount to be determined in accordance with the following formula:  $A=3Z(t-s/t)$  in which—

“(A) ‘A’ is the amount the United States is entitled to recover;

“(B) ‘Z’ is the sum of the amounts paid under this section to, or on behalf of, the individual and the interest on such amounts which would be payable if, at the time the amounts were paid, they were loans bearing interest at the maximum legal prevailing rate, as determined by the Secretary of the Treasury;

“(C) ‘t’ is the total number of months in the individual's period of obligated service in accordance with subsection (f); and

“(D) ‘s’ is the number of months of such period served by such individual in accordance with this section.

“(3) DEDUCTIONS IN MEDICARE PAYMENTS.—Amounts not paid within such period shall be subject to collection through deductions in Medicare payments pursuant to section 1892 of the Social Security Act.

“(4) TIME PERIOD FOR REPAYMENT.—Any amount of damages which the United States is entitled to recover under this subsection shall be paid to the United States within the 1-year period beginning on the date of the breach or such longer period beginning on such date as shall be specified by the Secretary.

“(5) RECOVERY OF DELINQUENCY.—

“(A) IN GENERAL.—If damages described in paragraph (4) are delinquent for 3 months, the Secretary shall, for the purpose of recovering such damages—

“(i) use collection agencies contracted with by the Administrator of General Services; or

“(ii) enter into contracts for the recovery of such damages with collection agencies selected by the Secretary.

“(B) REPORT.—Each contract for recovering damages pursuant to this subsection shall provide that the contractor will, not less than once each 6 months, submit to the Secretary a status report on the success of the contractor in collecting such damages. Section 3718 of title 31, United States Code, shall apply to any such contract to the extent not inconsistent with this subsection.

“(m) WAIVER OR SUSPENSION OF OBLIGATION.—

“(1) IN GENERAL.—The Secretary shall by regulation provide for the partial or total waiver or suspension of any obligation of service or payment by an individual under the Loan Repayment Program whenever compliance by the individual is impossible or would involve extreme hardship to the individual and if enforcement of such obligation with respect to any individual would be unconscionable.

“(2) CANCELED UPON DEATH.—Any obligation of an individual under the Loan Repayment Program for service or payment of damages shall be canceled upon the death of the individual.

“(3) HARDSHIP WAIVER.—The Secretary may waive, in whole or in part, the rights of the United States to recover amounts under this section in any case of extreme hardship or other good cause shown, as determined by the Secretary.

“(4) BANKRUPTCY.—Any obligation of an individual under the Loan Repayment Program for payment of damages may be released by a discharge in bankruptcy under title 11 of the United States Code only if such discharge is granted after the expiration of the 5-year period beginning on the first date that payment of such damages is required, and only if the bankruptcy court finds that nondischarge of the obligation would be unconscionable.

“(n) REPORT.—The Secretary shall submit to the President, for inclusion in the report required to be submitted to Congress under section 801, a report concerning the previous fiscal year which sets forth by Service Area the following:

“(1) A list of the health professional positions maintained by Indian Health Programs and Urban Indian Organizations for which recruitment or retention is difficult.

“(2) The number of Loan Repayment Program applications filed with respect to each type of health profession.

“(3) The number of contracts described in subsection (e) that are entered into with respect to each health profession.

“(4) The amount of loan payments made under this section, in total and by health profession.

“(5) The number of scholarships that are provided under sections 104 and 106 with respect to each health profession.

“(6) The amount of scholarship grants provided under section 104 and 106, in total and by health profession.

“(7) The number of providers of health care that will be needed by Indian Health Programs and Urban Indian Organizations, by location and profession, during the 3 fiscal years beginning after the date the report is filed.

“(8) The measures the Secretary plans to take to fill the health professional positions maintained by Indian Health Programs or Urban Indian Organizations for which recruitment or retention is difficult.

**“SEC. 111. SCHOLARSHIP AND LOAN REPAYMENT RECOVERY FUND.**

“(a) ESTABLISHMENT.—There is established in the Treasury of the United States a fund to be known as the Indian Health Scholarship and Loan Repayment Recovery Fund (hereafter in this section referred to as the ‘LRRF’). The LRRF shall consist of such amounts as may be collected from individuals under section 104(d), section 106(e), and section 110(1) for breach of contract, such funds as may be appropriated to the LRRF, and interest earned on amounts in the LRRF. All amounts collected, appropriated, or earned relative to the LRRF shall remain available until expended.

**“(b) USE OF FUNDS.—**

“(1) BY SECRETARY.—Amounts in the LRRF may be expended by the Secretary, acting through the Service, to make payments to an Indian Health Program—

“(A) to which a scholarship recipient under section 104 and 106 or a loan repayment program participant under section 110 has been assigned to meet the obligated service requirements pursuant to such sections; and

“(B) that has a need for a health professional to provide health care services as a result of such recipient or participant having breached the contract entered into under section 104, 106, or section 110.

“(2) BY TRIBAL HEALTH PROGRAMS.—A Tribal Health Program receiving payments pursuant to paragraph (1) may expend the payments to provide scholarships or recruit and employ, directly or by contract, health professionals to provide health care services.

“(c) INVESTMENT OF FUNDS.—The Secretary of the Treasury shall invest such amounts of the LRRF as the Secretary of Health and Human Services determines are not required to meet current withdrawals from the LRRF. Such investments may be made only in interest bearing obligations of the United States. For such purpose, such obligations may be acquired on original issue at the issue price, or by purchase of outstanding obligations at the market price.

“(d) SALE OF OBLIGATIONS.—Any obligation acquired by the LRRF may be sold by the Secretary of the Treasury at the market price.

**“SEC. 112. RECRUITMENT ACTIVITIES.**

“(a) REIMBURSEMENT FOR TRAVEL.—The Secretary, acting through the Service, may reimburse health professionals seeking positions with Indian Health Programs or Urban Indian Organizations, including individuals considering entering into a contract under section 110 and their spouses, for actual and reasonable expenses incurred in traveling to and from their places of residence to an area in which they may be assigned for the purpose of evaluating such area with respect to such assignment.

“(b) RECRUITMENT PERSONNEL.—The Secretary, acting through the Service, shall assign 1 individual in each Area Office to be responsible on a full-time basis for recruitment activities.

**“SEC. 113. INDIAN RECRUITMENT AND RETENTION PROGRAM.**

“(a) IN GENERAL.—The Secretary, acting through the Service, shall fund, on a competitive basis, innovative demonstration projects for a period not to exceed 3 years to enable Tribal Health Programs and Urban Indian Organizations to recruit, place, and retain health professionals to meet their staffing needs.

“(b) ELIGIBLE ENTITIES; APPLICATION.—Any Tribal Health Program or Urban Indian Organization may submit an application for funding of a project pursuant to this section.

**“SEC. 114. ADVANCED TRAINING AND RESEARCH.**

“(a) DEMONSTRATION PROGRAM.—The Secretary, acting through the Service, shall establish a demonstration project to enable health professionals who have worked in an Indian Health Program or Urban Indian Organization for a substantial period of time to pursue advanced training or research areas of study for which the Secretary determines a need exists.

“(b) SERVICE OBLIGATION.—An individual who participates in a program under subsection (a), where the educational costs are borne by the Service, shall incur an obligation to serve in an Indian Health Program or Urban Indian Organization for a period of obligated service equal to at least the period of time during which the individual participates in such program. In the event that the individual fails to complete such obligated service, the individual shall be liable to the United States for the period of service remaining. In such event, with respect to individuals entering the program after the date of enactment of the Indian Health Care Improvement Act Amendments of 2006, the United States shall be entitled to recover from such individual an amount to be determined in accordance with the formula specified in subsection (1) of section 110 in the manner provided for in such subsection.

“(c) EQUAL OPPORTUNITY FOR PARTICIPATION.—Health professionals from Tribal Health Programs and Urban Indian Organizations shall be given an equal opportunity to participate in the program under subsection (a).

**“SEC. 115. QUENTIN N. BURDICK AMERICAN INDIANS INTO NURSING PROGRAM.**

“(a) GRANTS AUTHORIZED.—For the purpose of increasing the number of nurses, nurse midwives, and nurse practitioners who deliver health care services to Indians, the Secretary, acting through the Service, shall provide grants to the following:

“(1) Public or private schools of nursing.

“(2) Tribal colleges or universities.

“(3) Nurse midwife programs and advanced practice nurse programs that are provided by any tribal college or university accredited nursing program, or in the absence of such, any other public or private institutions.

“(b) USE OF GRANTS.—Grants provided under subsection (a) may be used for 1 or more of the following:

“(1) To recruit individuals for programs which train individuals to be nurses, nurse midwives, or advanced practice nurses.

“(2) To provide scholarships to Indians enrolled in such programs that may pay the tuition charged for such program and other expenses incurred in connection with such program, including books, fees, room and board, and stipends for living expenses.

“(3) To provide a program that encourages nurses, nurse midwives, and advanced practice nurses to provide, or continue to provide, health care services to Indians.

“(4) To provide a program that increases the skills of, and provides continuing education to, nurses, nurse midwives, and advanced practice nurses.

“(5) To provide any program that is designed to achieve the purpose described in subsection (a).

“(c) APPLICATIONS.—Each application for a grant under subsection (a) shall include such information as the Secretary may require to establish the connection between the program of the applicant and a health care facility that primarily serves Indians.

“(d) PREFERENCES FOR GRANT RECIPIENTS.—In providing grants under subsection (a), the Secretary shall extend a preference to the following:

“(1) Programs that provide a preference to Indians.

“(2) Programs that train nurse midwives or advanced practice nurses.

“(3) Programs that are interdisciplinary.

“(4) Programs that are conducted in cooperation with a program for gifted and talented Indian students.

“(5) Programs conducted by tribal colleges and universities.

“(e) QUENTIN N. BURDICK PROGRAM GRANT.—The Secretary shall provide 1 of the grants authorized under subsection (a) to establish and maintain a program at the University of North Dakota to be known as the ‘Quentin N. Burdick American Indians Into Nursing Program’. Such program shall, to the maximum extent feasible, coordinate with the Quentin N. Burdick Indian Health Programs established under section 117(b) and the Quentin N. Burdick American Indians Into Psychology Program established under section 105(b).

“(f) ACTIVE DUTY SERVICE OBLIGATION.—The active duty service obligation prescribed under section 338C of the Public Health Service Act (42 U.S.C. 254m) shall be met by each individual who receives training or assistance described in paragraph (1) or (2) of subsection (b) that is funded by a grant provided under subsection (a). Such obligation shall be met by service—

“(1) in the Service;

“(2) in a program of an Indian Tribe or Tribal Organization conducted under the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.) (including programs under agreements with the Bureau of Indian Affairs);

“(3) in a program assisted under title V of this Act;

“(4) in the private practice of nursing if, as determined by the Secretary, in accordance with guidelines promulgated by the Secretary, such practice is situated in a physician or other health shortage area and addresses the health care needs of a substantial number of Indians; or

“(5) in a teaching capacity in a tribal college or university nursing program (or a related health profession program) if, as determined by the Secretary, health services provided to Indians would not decrease.

**“SEC. 116. TRIBAL CULTURAL ORIENTATION.**

“(a) CULTURAL EDUCATION OF EMPLOYEES.—The Secretary, acting through the Service, shall require that appropriate employees of

the Service who serve Indian Tribes in each Service Area receive educational instruction in the history and culture of such Indian Tribes and their relationship to the Service.

“(b) PROGRAM.—In carrying out subsection (a), the Secretary shall establish a program which shall, to the extent feasible—

“(1) be developed in consultation with the affected Indian Tribes, Tribal Organizations, and Urban Indian Organizations;

“(2) be carried out through tribal colleges or universities;

“(3) include instruction in American Indian studies; and

“(4) describe the use and place of traditional health care practices of the Indian Tribes in the Service Area.

**“SEC. 117. INMED PROGRAM.**

“(a) GRANTS AUTHORIZED.—The Secretary, acting through the Service, is authorized to provide grants to colleges and universities for the purpose of maintaining and expanding the Indian health careers recruitment program known as the ‘Indians Into Medicine Program’ (hereinafter in this section referred to as ‘INMED’) as a means of encouraging Indians to enter the health professions.

“(b) QUENTIN N. BURDICK GRANT.—The Secretary shall provide 1 of the grants authorized under subsection (a) to maintain the INMED program at the University of North Dakota, to be known as the ‘Quentin N. Burdick Indian Health Programs’, unless the Secretary makes a determination, based upon program reviews, that the program is not meeting the purposes of this section. Such program shall, to the maximum extent feasible, coordinate with the Quentin N. Burdick American Indians Into Psychology Program established under section 105(b) and the Quentin N. Burdick American Indians Into Nursing Program established under section 115.

“(c) REGULATIONS.—The Secretary, pursuant to this Act, shall develop regulations to govern grants pursuant to this section.

“(d) REQUIREMENTS.—Applicants for grants provided under this section shall agree to provide a program which—

“(1) provides outreach and recruitment for health professions to Indian communities including elementary and secondary schools and community colleges located on reservations which will be served by the program;

“(2) incorporates a program advisory board comprised of representatives from the Indian Tribes and Indian communities which will be served by the program;

“(3) provides summer preparatory programs for Indian students who need enrichment in the subjects of math and science in order to pursue training in the health professions;

“(4) provides tutoring, counseling, and support to students who are enrolled in a health career program of study at the respective college or university; and

“(5) to the maximum extent feasible, employs qualified Indians in the program.

**“SEC. 118. HEALTH TRAINING PROGRAMS OF COMMUNITY COLLEGES.**

“(a) GRANTS TO ESTABLISH PROGRAMS.—

“(1) IN GENERAL.—The Secretary, acting through the Service, shall award grants to accredited and accessible community colleges for the purpose of assisting such community colleges in the establishment of programs which provide education in a health profession leading to a degree or diploma in a health profession for individuals who desire to practice such profession on or near a reservation or in an Indian Health Program.

“(2) AMOUNT OF GRANTS.—The amount of any grant awarded to a community college under paragraph (1) for the first year in which such a grant is provided to the community college shall not exceed \$250,000.

“(b) GRANTS FOR MAINTENANCE AND RECRUITING.—

“(1) IN GENERAL.—The Secretary, acting through the Service, shall award grants to accredited and accessible community colleges that have established a program described in subsection (a)(1) for the purpose of maintaining the program and recruiting students for the program.

“(2) REQUIREMENTS.—Grants may only be made under this section to a community college which—

“(A) is accredited;

“(B) has a relationship with a hospital facility, Service facility, or hospital that could provide training of nurses or health professionals;

“(C) has entered into an agreement with an accredited college or university medical school, the terms of which—

“(i) provide a program that enhances the transition and recruitment of students into advanced baccalaureate or graduate programs that train health professionals; and

“(ii) stipulate certifications necessary to approve internship and field placement opportunities at Indian Health Programs;

“(D) has a qualified staff which has the appropriate certifications;

“(E) is capable of obtaining State or regional accreditation of the program described in subsection (a)(1); and

“(F) agrees to provide for Indian preference for applicants for programs under this section.

“(c) TECHNICAL ASSISTANCE.—The Secretary shall encourage community colleges described in subsection (b)(2) to establish and maintain programs described in subsection (a)(1) by—

“(1) entering into agreements with such colleges for the provision of qualified personnel of the Service to teach courses of study in such programs; and

“(2) providing technical assistance and support to such colleges.

“(d) ADVANCED TRAINING.—

“(1) REQUIRED.—Any program receiving assistance under this section that is conducted with respect to a health profession shall also offer courses of study which provide advanced training for any health professional who—

“(A) has already received a degree or diploma in such health profession; and

“(B) provides clinical services on or near a reservation or for an Indian Health Program.

“(2) MAY BE OFFERED AT ALTERNATE SITE.—Such courses of study may be offered in conjunction with the college or university with which the community college has entered into the agreement required under subsection (b)(2)(C).

“(e) PRIORITY.—Where the requirements of subsection (b) are met, grant award priority shall be provided to tribal colleges and universities in Service Areas where they exist.

**“SEC. 119. RETENTION BONUS.**

“(a) BONUS AUTHORIZED.—The Secretary may pay a retention bonus to any health professional employed by, or assigned to, and serving in, an Indian Health Program or Urban Indian Organization either as a civilian employee or as a commissioned officer in the Regular or Reserve Corps of the Public Health Service who—

“(1) is assigned to, and serving in, a position for which recruitment or retention of personnel is difficult;

“(2) the Secretary determines is needed by Indian Health Programs and Urban Indian Organizations;

“(3) has—

“(A) completed 2 years of employment with an Indian Health Program or Urban Indian Organization; or

“(B) completed any service obligations incurred as a requirement of—

“(i) any Federal scholarship program; or

“(ii) any Federal education loan repayment program; and

“(4) enters into an agreement with an Indian Health Program or Urban Indian Organization for continued employment for a period of not less than 1 year.

“(b) RATES.—The Secretary may establish rates for the retention bonus which shall provide for a higher annual rate for multiyear agreements than for single year agreements referred to in subsection (a)(4), but in no event shall the annual rate be more than \$25,000 per annum.

“(c) DEFAULT OF RETENTION AGREEMENT.—Any health professional failing to complete the agreed upon term of service, except where such failure is through no fault of the individual, shall be obligated to refund to the Government the full amount of the retention bonus for the period covered by the agreement, plus interest as determined by the Secretary in accordance with section 110(1)(2)(B).

“(d) OTHER RETENTION BONUS.—The Secretary may pay a retention bonus to any health professional employed by a Tribal Health Program if such health professional is serving in a position which the Secretary determines is—

“(1) a position for which recruitment or retention is difficult; and

“(2) necessary for providing health care services to Indians.

**“SEC. 120. NURSING RESIDENCY PROGRAM.**

“(a) ESTABLISHMENT OF PROGRAM.—The Secretary, acting through the Service, shall establish a program to enable Indians who are licensed practical nurses, licensed vocational nurses, and registered nurses who are working in an Indian Health Program or Urban Indian Organization, and have done so for a period of not less than 1 year, to pursue advanced training. Such program shall include a combination of education and work study in an Indian Health Program or Urban Indian Organization leading to an associate or bachelor's degree (in the case of a licensed practical nurse or licensed vocational nurse), a bachelor's degree (in the case of a registered nurse), or advanced degrees or certifications in nursing and public health.

“(b) SERVICE OBLIGATION.—An individual who participates in a program under subsection (a), where the educational costs are paid by the Service, shall incur an obligation to serve in an Indian Health Program or Urban Indian Organization for a period of obligated service equal to 1 year for every year that nonprofessional employee (licensed practical nurses, licensed vocational nurses, nursing assistants, and various health care technicals), or 2 years for every year that professional nurse (associate degree and bachelor-prepared registered nurses), participates in such program. In the event that the individual fails to complete such obligated service, the United States shall be entitled to recover from such individual an amount determined in accordance with the formula specified in subsection (1) of section 110 in the manner provided for in such subsection.

**“SEC. 121. COMMUNITY HEALTH AIDE PROGRAM.**

“(a) GENERAL PURPOSES OF PROGRAM.—Under the authority of the Act of November 2, 1921 (25 U.S.C. 13) (commonly known as the ‘Snyder Act’), the Secretary, acting through the Service, shall develop and operate a Community Health Aide Program in Alaska under which the Service—

“(1) provides for the training of Alaska Natives as health aides or community health practitioners;

“(2) uses such aides or practitioners in the provision of health care, health promotion, and disease prevention services to Alaska Natives living in villages in rural Alaska; and

“(3) provides for the establishment of teleconferencing capacity in health clinics located in or near such villages for use by community health aides or community health practitioners.

“(b) SPECIFIC PROGRAM REQUIREMENTS.—The Secretary, acting through the Community Health Aide Program of the Service, shall—

“(1) using trainers accredited by the Program, provide a high standard of training to community health aides and community health practitioners to ensure that such aides and practitioners provide quality health care, health promotion, and disease prevention services to the villages served by the Program;

“(2) in order to provide such training, develop a curriculum that—

“(A) combines education in the theory of health care with supervised practical experience in the provision of health care;

“(B) provides instruction and practical experience in the provision of acute care, emergency care, health promotion, disease prevention, and the efficient and effective management of clinic pharmacies, supplies, equipment, and facilities; and

“(C) promotes the achievement of the health status objectives specified in section 3(2);

“(3) establish and maintain a Community Health Aide Certification Board to certify as community health aides or community health practitioners individuals who have successfully completed the training described in paragraph (1) or can demonstrate equivalent experience;

“(4) develop and maintain a system which identifies the needs of community health aides and community health practitioners for continuing education in the provision of health care, including the areas described in paragraph (2)(B), and develop programs that meet the needs for such continuing education;

“(5) develop and maintain a system that provides close supervision of community health aides and community health practitioners;

“(6) develop a system under which the work of community health aides and community health practitioners is reviewed and evaluated to assure the provision of quality health care, health promotion, and disease prevention services; and

“(7) ensure that pulpal therapy (not including pulpotomies on deciduous teeth) or extraction of adult teeth can be performed by a dental health aide therapist only after consultation with a licensed dentist who determines that the procedure is a medical emergency that cannot be resolved with palliative treatment, and further that dental health aide therapists are strictly prohibited from performing all other oral or jaw surgeries, provided that uncomplicated extractions shall not be considered oral surgery under this section.

“(c) PROGRAM REVIEW.—

“(1) NEUTRAL PANEL.—

“(A) ESTABLISHMENT.—The Secretary, acting through the Service, shall establish a neutral panel to carry out the study under paragraph (2).

“(B) MEMBERSHIP.—Members of the neutral panel shall be appointed by the Secretary from among clinicians, economists, community practitioners, oral epidemiologists, and Alaska Natives.

“(2) STUDY.—

“(A) IN GENERAL.—The neutral panel established under paragraph (1) shall conduct a study of the dental health aide therapist services provided by the Community Health Aide Program under this section to ensure that the quality of care provided through those services is adequate and appropriate.

“(B) PARAMETERS OF STUDY.—The Secretary, in consultation with interested parties, including professional dental organizations, shall develop the parameters of the study.

“(C) INCLUSIONS.—The study shall include a determination by the neutral panel with respect to—

“(i) the ability of the dental health aide therapist services under this section to address the dental care needs of Alaska Natives;

“(ii) the quality of care provided through those services, including any training, improvement, or additional oversight required to improve the quality of care; and

“(iii) whether safer and less costly alternatives to the dental health aide therapist services exist.

“(D) CONSULTATION.—In carrying out the study under this paragraph, the neutral panel shall consult with Alaska Tribal Organizations with respect to the adequacy and accuracy of the study.

“(3) REPORT.—The neutral panel shall submit to the Secretary, the Committee on Indian Affairs of the Senate, and the Committee on Resources of the House of Representatives a report describing the results of the study under paragraph (2), including a description of—

“(A) any determination of the neutral panel under paragraph (2)(C); and

“(B) any comments received from an Alaska Tribal Organization under paragraph (2)(D).

“(d) NATIONALIZATION OF PROGRAM.—

“(1) IN GENERAL.—Except as provided in paragraph (2), the Secretary, acting through the Service, may establish a national Community Health Aide Program in accordance with the program under this section, as the Secretary determines to be appropriate.

“(2) EXCEPTION.—The national Community Health Aide Program under paragraph (1) shall not include dental health aide therapist services.

“(3) REQUIREMENT.—In establishing a national program under paragraph (1), the Secretary shall not reduce the amount of funds provided for the Community Health Aide Program described in subsections (a) and (b).

**“SEC. 122. TRIBAL HEALTH PROGRAM ADMINISTRATION.**

“The Secretary, acting through the Service, shall, by contract or otherwise, provide training for Indians in the administration and planning of Tribal Health Programs.

**“SEC. 123. HEALTH PROFESSIONAL CHRONIC SHORTAGE DEMONSTRATION PROGRAMS.**

“(a) DEMONSTRATION PROGRAMS AUTHORIZED.—The Secretary, acting through the Service, may fund demonstration programs for Tribal Health Programs to address the chronic shortages of health professionals.

“(b) PURPOSES OF PROGRAMS.—The purposes of demonstration programs funded under subsection (a) shall be—

“(1) to provide direct clinical and practical experience at a Service Unit to health profession students and residents from medical schools;

“(2) to improve the quality of health care for Indians by assuring access to qualified health care professionals; and

“(3) to provide academic and scholarly opportunities for health professionals serving Indians by identifying all academic and scholarly resources of the region.

“(c) ADVISORY BOARD.—The demonstration programs established pursuant to subsection (a) shall incorporate a program advisory board composed of representatives from the Indian Tribes and Indian communities in the area which will be served by the program.

**“SEC. 124. NATIONAL HEALTH SERVICE CORPS.**

“The Secretary shall not—

“(1) remove a member of the National Health Service Corps from an Indian Health Program or Urban Indian Organization; or

“(2) withdraw funding used to support such member, unless the Secretary, acting through the Service, has ensured that the Indians receiving services from such member will experience no reduction in services.

**“SEC. 125. SUBSTANCE ABUSE COUNSELOR EDUCATIONAL CURRICULA DEMONSTRATION PROGRAMS.**

“(a) CONTRACTS AND GRANTS.—The Secretary, acting through the Service, may enter into contracts with, or make grants to, accredited tribal colleges and universities and eligible accredited and accessible community colleges to establish demonstration programs to develop educational curricula for substance abuse counseling.

“(b) USE OF FUNDS.—Funds provided under this section shall be used only for developing and providing educational curriculum for substance abuse counseling (including paying salaries for instructors). Such curricula may be provided through satellite campus programs.

“(c) TIME PERIOD OF ASSISTANCE; RENEWAL.—A contract entered into or a grant provided under this section shall be for a period of 3 years. Such contract or grant may be renewed for an additional 2-year period upon the approval of the Secretary.

“(d) CRITERIA FOR REVIEW AND APPROVAL OF APPLICATIONS.—Not later than 180 days after the date of enactment of the Indian Health Care Improvement Act Amendments of 2006, the Secretary, after consultation with Indian Tribes and administrators of tribal colleges and universities and eligible accredited and accessible community colleges, shall develop and issue criteria for the review and approval of applications for funding (including applications for renewals of funding) under this section. Such criteria shall ensure that demonstration programs established under this section promote the development of the capacity of such entities to educate substance abuse counselors.

“(e) ASSISTANCE.—The Secretary shall provide such technical and other assistance as may be necessary to enable grant recipients to comply with the provisions of this section.

“(f) REPORT.—Each fiscal year, the Secretary shall submit to the President, for inclusion in the report which is required to be submitted under section 801 for that fiscal year, a report on the findings and conclusions derived from the demonstration programs conducted under this section during that fiscal year.

“(g) DEFINITION.—For the purposes of this section, the term ‘educational curriculum’ means 1 or more of the following:

“(1) Classroom education.

“(2) Clinical work experience.

“(3) Continuing education workshops.

**“SEC. 126. BEHAVIORAL HEALTH TRAINING AND COMMUNITY EDUCATION PROGRAMS.**

“(a) STUDY; LIST.—The Secretary, acting through the Service, and the Secretary of the Interior, in consultation with Indian Tribes and Tribal Organizations, shall conduct a study and compile a list of the types of staff positions specified in subsection (b) whose qualifications include, or should include, training in the identification, prevention, education, referral, or treatment of mental illness, or dysfunctional and self destructive behavior.

“(b) POSITIONS.—The positions referred to in subsection (a) are—

“(1) staff positions within the Bureau of Indian Affairs, including existing positions, in the fields of—

“(A) elementary and secondary education;

“(B) social services and family and child welfare;

“(C) law enforcement and judicial services; and

“(D) alcohol and substance abuse;

“(2) staff positions within the Service; and

“(3) staff positions similar to those identified in paragraphs (1) and (2) established and maintained by Indian Tribes, Tribal Organizations (without regard to the funding source), and Urban Indian Organizations.

“(C) TRAINING CRITERIA.—

“(1) IN GENERAL.—The appropriate Secretary shall provide training criteria appropriate to each type of position identified in subsection (b)(1) and (b)(2) and ensure that appropriate training has been, or shall be provided to any individual in any such position. With respect to any such individual in a position identified pursuant to subsection (b)(3), the respective Secretaries shall provide appropriate training to, or provide funds to, an Indian Tribe, Tribal Organization, or Urban Indian Organization for training of appropriate individuals. In the case of positions funded under a contract or compact under the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.), the appropriate Secretary shall ensure that such training costs are included in the contract or compact, as the Secretary determines necessary.

“(2) POSITION SPECIFIC TRAINING CRITERIA.—Position specific training criteria shall be culturally relevant to Indians and Indian Tribes and shall ensure that appropriate information regarding traditional health care practices is provided.

“(d) COMMUNITY EDUCATION ON MENTAL ILLNESS.—The Service shall develop and implement, on request of an Indian Tribe, Tribal Organization, or Urban Indian Organization, or assist the Indian Tribe, Tribal Organization, or Urban Indian Organization to develop and implement, a program of community education on mental illness. In carrying out this subsection, the Service shall, upon request of an Indian Tribe, Tribal Organization, or Urban Indian Organization, provide technical assistance to the Indian Tribe, Tribal Organization, or Urban Indian Organization to obtain and develop community educational materials on the identification, prevention, referral, and treatment of mental illness and dysfunctional and self-destructive behavior.

“(e) PLAN.—Not later than 90 days after the date of enactment of the Indian Health Care Improvement Act Amendments of 2006, the Secretary shall develop a plan under which the Service will increase the health care staff providing behavioral health services by at least 500 positions within 5 years after the date of enactment of this section, with at least 200 of such positions devoted to child, adolescent, and family services. The plan developed under this subsection shall be implemented under the Act of November 2, 1921 (25 U.S.C. 13) (commonly known as the ‘Snyder Act’).

#### “SEC. 127. AUTHORIZATION OF APPROPRIATIONS.

“There are authorized to be appropriated such sums as may be necessary for each fiscal year through fiscal year 2016 to carry out this title.

### “TITLE II—HEALTH SERVICES

#### “SEC. 201. INDIAN HEALTH CARE IMPROVEMENT FUND.

“(a) USE OF FUNDS.—The Secretary, acting through the Service, is authorized to expend funds, directly or under the authority of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.), which are appropriated under the authority of this section, for the purposes of—

“(1) eliminating the deficiencies in health status and health resources of all Indian Tribes;

“(2) eliminating backlogs in the provision of health care services to Indians;

“(3) meeting the health needs of Indians in an efficient and equitable manner, including the use of telehealth and telemedicine when appropriate;

“(4) eliminating inequities in funding for both direct care and contract health service programs; and

“(5) augmenting the ability of the Service to meet the following health service responsibilities with respect to those Indian Tribes with the highest levels of health status deficiencies and resource deficiencies:

“(A) Clinical care, including inpatient care, outpatient care (including audiology, clinical eye, and vision care), primary care, secondary and tertiary care, and long-term care.

“(B) Preventive health, including mammography and other cancer screening in accordance with section 207.

“(C) Dental care.

“(D) Mental health, including community mental health services, inpatient mental health services, dormitory mental health services, therapeutic and residential treatment centers, and training of traditional health care practitioners.

“(E) Emergency medical services.

“(F) Treatment and control of, and rehabilitative care related to, alcoholism and drug abuse (including fetal alcohol syndrome) among Indians.

“(G) Injury prevention programs.

“(H) Home health care.

“(I) Community health representatives.

“(J) Maintenance and improvement.

“(b) NO OFFSET OR LIMITATION.—Any funds appropriated under the authority of this section shall not be used to offset or limit any other appropriations made to the Service under this Act or the Act of November 2, 1921 (25 U.S.C. 13) (commonly known as the ‘Snyder Act’), or any other provision of law.

“(c) ALLOCATION; USE.—

“(1) IN GENERAL.—Funds appropriated under the authority of this section shall be allocated to Service Units, Indian Tribes, or Tribal Organizations. The funds allocated to each Indian Tribe, Tribal Organization, or Service Unit under this paragraph shall be used by the Indian Tribe, Tribal Organization, or Service Unit under this paragraph to improve the health status and reduce the resource deficiency of each Indian Tribe served by such Service Unit, Indian Tribe, or Tribal Organization.

“(2) APPORTIONMENT OF ALLOCATED FUNDS.—The apportionment of funds allocated to a Service Unit, Indian Tribe, or Tribal Organization under paragraph (1) among the health service responsibilities described in subsection (a)(5) shall be determined by the Service in consultation with, and with the active participation of, the affected Indian Tribes and Tribal Organizations.

“(d) PROVISIONS RELATING TO HEALTH STATUS AND RESOURCE DEFICIENCIES.—For the purposes of this section, the following definitions apply:

“(1) DEFINITION.—The term ‘health status and resource deficiency’ means the extent to which—

“(A) the health status objectives set forth in section 3(2) are not being achieved; and

“(B) the Indian Tribe or Tribal Organization does not have available to it the health resources it needs, taking into account the actual cost of providing health care services given local geographic, climatic, rural, or other circumstances.

“(2) AVAILABLE RESOURCES.—The health resources available to an Indian Tribe or Tribal Organization include health resources provided by the Service as well as health resources used by the Indian Tribe or Tribal Organization, including services and financing systems provided by any Federal pro-

grams, private insurance, and programs of State or local governments.

“(3) PROCESS FOR REVIEW OF DETERMINATIONS.—The Secretary shall establish procedures which allow any Indian Tribe or Tribal Organization to petition the Secretary for a review of any determination of the extent of the health status and resource deficiency of such Indian Tribe or Tribal Organization.

“(e) ELIGIBILITY FOR FUNDS.—Tribal Health Programs shall be eligible for funds appropriated under the authority of this section on an equal basis with programs that are administered directly by the Service.

“(f) REPORT.—By no later than the date that is 3 years after the date of enactment of the Indian Health Care Improvement Act Amendments of 2006, the Secretary shall submit to Congress the current health status and resource deficiency report of the Service for each Service Unit, including newly recognized or acknowledged Indian Tribes. Such report shall set out—

“(1) the methodology then in use by the Service for determining Tribal health status and resource deficiencies, as well as the most recent application of that methodology;

“(2) the extent of the health status and resource deficiency of each Indian Tribe served by the Service or a Tribal Health Program;

“(3) the amount of funds necessary to eliminate the health status and resource deficiencies of all Indian Tribes served by the Service or a Tribal Health Program; and

“(4) an estimate of—

“(A) the amount of health service funds appropriated under the authority of this Act, or any other Act, including the amount of any funds transferred to the Service for the preceding fiscal year which is allocated to each Service Unit, Indian Tribe, or Tribal Organization;

“(B) the number of Indians eligible for health services in each Service Unit or Indian Tribe or Tribal Organization; and

“(C) the number of Indians using the Service resources made available to each Service Unit, Indian Tribe or Tribal Organization, and, to the extent available, information on the waiting lists and number of Indians turned away for services due to lack of resources.

“(g) INCLUSION IN BASE BUDGET.—Funds appropriated under this section for any fiscal year shall be included in the base budget of the Service for the purpose of determining appropriations under this section in subsequent fiscal years.

“(h) CLARIFICATION.—Nothing in this section is intended to diminish the primary responsibility of the Service to eliminate existing backlogs in unmet health care needs, nor are the provisions of this section intended to discourage the Service from undertaking additional efforts to achieve equity among Indian Tribes and Tribal Organizations.

“(i) FUNDING DESIGNATION.—Any funds appropriated under the authority of this section shall be designated as the ‘Indian Health Care Improvement Fund’.

#### “SEC. 202. CATASTROPHIC HEALTH EMERGENCY FUND.

“(a) ESTABLISHMENT.—There is established an Indian Catastrophic Health Emergency Fund (hereafter in this section referred to as the ‘CHEF’) consisting of—

“(1) the amounts deposited under subsection (f); and

“(2) the amounts appropriated to CHEF under this section.

“(b) ADMINISTRATION.—CHEF shall be administered by the Secretary, acting through the central office of the Service, solely for the purpose of meeting the extraordinary medical costs associated with the treatment of victims of disasters or catastrophic illnesses who are within the responsibility of the Service.

“(c) CONDITIONS ON USE OF FUND.—No part of CHEF or its administration shall be subject to contract or grant under any law, including the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.), nor shall CHEF funds be allocated, apportioned, or delegated on an Area Office, Service Unit, or other similar basis.

“(d) REGULATIONS.—The Secretary shall promulgate regulations consistent with the provisions of this section to—

“(1) establish a definition of disasters and catastrophic illnesses for which the cost of the treatment provided under contract would qualify for payment from CHEF;

“(2) provide that a Service Unit shall not be eligible for reimbursement for the cost of treatment from CHEF until its cost of treating any victim of such catastrophic illness or disaster has reached a certain threshold cost which the Secretary shall establish at—

“(A) the 2000 level of \$19,000; and

“(B) for any subsequent year, not less than the threshold cost of the previous year increased by the percentage increase in the medical care expenditure category of the consumer price index for all urban consumers (United States city average) for the 12-month period ending with December of the previous year;

“(3) establish a procedure for the reimbursement of the portion of the costs that exceeds such threshold cost incurred by—

“(A) Service Units; or

“(B) whenever otherwise authorized by the Service, non-Service facilities or providers;

“(4) establish a procedure for payment from CHEF in cases in which the exigencies of the medical circumstances warrant treatment prior to the authorization of such treatment by the Service; and

“(5) establish a procedure that will ensure that no payment shall be made from CHEF to any provider of treatment to the extent that such provider is eligible to receive payment for the treatment from any other Federal, State, local, or private source of reimbursement for which the patient is eligible.

“(e) NO OFFSET OR LIMITATION.—Amounts appropriated to CHEF under this section shall not be used to offset or limit appropriations made to the Service under the authority of the Act of November 2, 1921 (25 U.S.C. 13) (commonly known as the ‘Snyder Act’), or any other law.

“(f) DEPOSIT OF REIMBURSEMENT FUNDS.—There shall be deposited into CHEF all reimbursements to which the Service is entitled from any Federal, State, local, or private source (including third party insurance) by reason of treatment rendered to any victim of a disaster or catastrophic illness the cost of which was paid from CHEF.

**“SEC. 203. HEALTH PROMOTION AND DISEASE PREVENTION SERVICES.**

“(a) FINDINGS.—Congress finds that health promotion and disease prevention activities—

“(1) improve the health and well-being of Indians; and

“(2) reduce the expenses for health care of Indians.

“(b) PROVISION OF SERVICES.—The Secretary, acting through the Service and Tribal Health Programs, shall provide health promotion and disease prevention services to Indians to achieve the health status objectives set forth in section 3(2).

“(c) EVALUATION.—The Secretary, after obtaining input from the affected Tribal Health Programs, shall submit to the President for inclusion in the report which is required to be submitted to Congress under section 801 an evaluation of—

“(1) the health promotion and disease prevention needs of Indians;

“(2) the health promotion and disease prevention activities which would best meet such needs;

“(3) the internal capacity of the Service and Tribal Health Programs to meet such needs; and

“(4) the resources which would be required to enable the Service and Tribal Health Programs to undertake the health promotion and disease prevention activities necessary to meet such needs.

**“SEC. 204. DIABETES PREVENTION, TREATMENT, AND CONTROL.**

“(a) DETERMINATIONS REGARDING DIABETES.—The Secretary, acting through the Service, and in consultation with Indian Tribes and Tribal Organizations, shall determine—

“(1) by Indian Tribe and by Service Unit, the incidence of, and the types of complications resulting from, diabetes among Indians; and

“(2) based on the determinations made pursuant to paragraph (1), the measures (including patient education and effective ongoing monitoring of disease indicators) each Service Unit should take to reduce the incidence of, and prevent, treat, and control the complications resulting from, diabetes among Indian Tribes within that Service Unit.

“(b) DIABETES SCREENING.—To the extent medically indicated and with informed consent, the Secretary shall screen each Indian who receives services from the Service for diabetes and for conditions which indicate a high risk that the individual will become diabetic and establish a cost-effective approach to ensure ongoing monitoring of disease indicators. Such screening and monitoring may be conducted by a Tribal Health Program and may be conducted through appropriate Internet-based health care management programs.

“(c) DIABETES PROJECTS.—The Secretary shall continue to maintain each model diabetes project in existence on the date of enactment of the Indian Health Care Improvement Act Amendments of 2006, any such other diabetes programs operated by the Service or Tribal Health Programs, and any additional diabetes projects, such as the Medical Vanguard program provided for in title IV of Public Law 108-87, as implemented to serve Indian Tribes. Tribal Health Programs shall receive recurring funding for the diabetes projects that they operate pursuant to this section, both at the date of enactment of the Indian Health Care Improvement Act Amendments of 2006 and for projects which are added and funded thereafter.

“(d) DIALYSIS PROGRAMS.—The Secretary is authorized to provide, through the Service, Indian Tribes, and Tribal Organizations, dialysis programs, including the purchase of dialysis equipment and the provision of necessary staffing.

“(e) OTHER DUTIES OF THE SECRETARY.—

“(1) IN GENERAL.—The Secretary shall, to the extent funding is available—

“(A) in each Area Office, consult with Indian Tribes and Tribal Organizations regarding programs for the prevention, treatment, and control of diabetes;

“(B) establish in each Area Office a registry of patients with diabetes to track the incidence of diabetes and the complications from diabetes in that area; and

“(C) ensure that data collected in each Area Office regarding diabetes and related complications among Indians are disseminated to all other Area Offices, subject to applicable patient privacy laws.

“(2) DIABETES CONTROL OFFICERS.—

“(A) IN GENERAL.—The Secretary may establish and maintain in each Area Office a position of diabetes control officer to coordinate and manage any activity of that Area Office relating to the prevention, treatment, or control of diabetes to assist the Secretary in carrying out a program under this section or section 330C of the Public Health Service Act (42 U.S.C. 254c-3).

“(B) CERTAIN ACTIVITIES.—Any activity carried out by a diabetes control officer under subparagraph (A) that is the subject of a contract or compact under the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.), and any funds made available to carry out such an activity, shall not be divisible for purposes of that Act.

**“SEC. 205. SHARED SERVICES FOR LONG-TERM CARE.**

“(a) LONG-TERM CARE.—Notwithstanding any other provision of law, the Secretary, acting through the Service, is authorized to provide directly, or enter into contracts or compacts under the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.) with Indian Tribes or Tribal Organizations for, the delivery of long-term care (including health care services associated with long-term care) provided in a facility to Indians. Such agreements shall provide for the sharing of staff or other services between the Service or a Tribal Health Program and a long-term care or related facility owned and operated (directly or through a contract or compact under the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.)) by such Indian Tribe or Tribal Organization.

“(b) CONTENTS OF AGREEMENTS.—An agreement entered into pursuant to subsection (a)—

“(1) may, at the request of the Indian Tribe or Tribal Organization, delegate to such Indian Tribe or Tribal Organization such powers of supervision and control over Service employees as the Secretary deems necessary to carry out the purposes of this section;

“(2) shall provide that expenses (including salaries) relating to services that are shared between the Service and the Tribal Health Program be allocated proportionately between the Service and the Indian Tribe or Tribal Organization; and

“(3) may authorize such Indian Tribe or Tribal Organization to construct, renovate, or expand a long-term care or other similar facility (including the construction of a facility attached to a Service facility).

“(c) MINIMUM REQUIREMENT.—Any nursing facility provided for under this section shall meet the requirements for nursing facilities under section 1919 of the Social Security Act.

“(d) OTHER ASSISTANCE.—The Secretary shall provide such technical and other assistance as may be necessary to enable applicants to comply with the provisions of this section.

“(e) USE OF EXISTING OR UNDERUSED FACILITIES.—The Secretary shall encourage the use of existing facilities that are underused or allow the use of swing beds for long-term or similar care.

**“SEC. 206. HEALTH SERVICES RESEARCH.**

“(a) IN GENERAL.—The Secretary, acting through the Service, shall make funding available for research to further the performance of the health service responsibilities of Indian Health Programs.

“(b) COORDINATION OF RESOURCES AND ACTIVITIES.—The Secretary shall also, to the maximum extent practicable, coordinate departmental research resources and activities to address relevant Indian Health Program research needs.

“(c) AVAILABILITY.—Tribal Health Programs shall be given an equal opportunity to compete for, and receive, research funds under this section.

“(d) USE OF FUNDS.—This funding may be used for both clinical and nonclinical research.

“(e) EVALUATION AND DISSEMINATION.—The Secretary shall periodically—

“(1) evaluate the impact of research conducted under this section; and

“(2) disseminate to Tribal Health Programs information regarding that research



as the Secretary determines to be appropriate.

**“SEC. 207. MAMMOGRAPHY AND OTHER CANCER SCREENING.**

“The Secretary, acting through the Service or Tribal Health Programs, shall provide for screening as follows:

“(1) Screening mammography (as defined in section 1861(jj) of the Social Security Act) for Indian women at a frequency appropriate to such women under accepted and appropriate national standards, and under such terms and conditions as are consistent with standards established by the Secretary to ensure the safety and accuracy of screening mammography under part B of title XVIII of such Act.

“(2) Other cancer screening that receives an A or B rating as recommended by the United States Preventive Services Task Force established under section 915(a)(1) of the Public Health Service Act (42 U.S.C. 299b-4(a)(1)). The Secretary shall ensure that screening provided for under this paragraph complies with the recommendations of the Task Force with respect to—

- “(A) frequency;
- “(B) the population to be served;
- “(C) the procedure or technology to be used;
- “(D) evidence of effectiveness; and
- “(E) other matters that the Secretary determines appropriate.

**“SEC. 208. PATIENT TRAVEL COSTS.**

“(a) DEFINITION OF QUALIFIED ESCORT.—In this section, the term ‘qualified escort’ means—

“(1) an adult escort (including a parent, guardian, or other family member) who is required because of the physical or mental condition, or age, of the applicable patient;

“(2) a health professional for the purpose of providing necessary medical care during travel by the applicable patient; or

“(3) other escorts, as the Secretary or applicable Indian Health Program determines to be appropriate.

“(b) PROVISION OF FUNDS.—The Secretary, acting through the Service and Tribal Health Programs, is authorized to provide funds for the following patient travel costs, including qualified escorts, associated with receiving health care services provided (either through direct or contract care or through a contract or compact under the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.)) under this Act—

“(1) emergency air transportation and non-emergency air transportation where ground transportation is infeasible;

“(2) transportation by private vehicle (where no other means of transportation is available), specially equipped vehicle, and ambulance; and

“(3) transportation by such other means as may be available and required when air or motor vehicle transportation is not available.

**“SEC. 209. EPIDEMIOLOGY CENTERS.**

“(a) ADDITIONAL CENTERS.—In addition to those epidemiology centers already established as of the date of enactment of the Indian Health Care Improvement Act Amendments of 2006, and without reducing the funding levels for such centers, not later than 180 days after the date of enactment of the Indian Health Care Improvement Act Amendments of 2006, the Secretary, acting through the Service, shall establish an epidemiology center in each Service Area which does not yet have one to carry out the functions described in subsection (b). Any new centers so established may be operated by Tribal Health Programs, but such funding shall not be divisible.

“(b) FUNCTIONS OF CENTERS.—In consultation with and upon the request of Indian

Tribes, Tribal Organizations, and Urban Indian Organizations, each Service Area epidemiology center established under this subsection shall, with respect to such Service Area—

“(1) collect data relating to, and monitor progress made toward meeting, each of the health status objectives of the Service, the Indian Tribes, Tribal Organizations, and Urban Indian Organizations in the Service Area;

“(2) evaluate existing delivery systems, data systems, and other systems that impact the improvement of Indian health;

“(3) assist Indian Tribes, Tribal Organizations, and Urban Indian Organizations in identifying their highest priority health status objectives and the services needed to achieve such objectives, based on epidemiological data;

“(4) make recommendations for the targeting of services needed by the populations served;

“(5) make recommendations to improve health care delivery systems for Indians and Urban Indians;

“(6) provide requested technical assistance to Indian Tribes, Tribal Organizations, and Urban Indian Organizations in the development of local health service priorities and incidence and prevalence rates of disease and other illness in the community; and

“(7) provide disease surveillance and assist Indian Tribes, Tribal Organizations, and Urban Indian Organizations to promote public health.

“(c) TECHNICAL ASSISTANCE.—The Director of the Centers for Disease Control and Prevention shall provide technical assistance to the centers in carrying out the requirements of this subsection.

“(d) GRANTS FOR STUDIES.—The Secretary may make grants to Indian Tribes, Tribal Organizations, and Urban Indian Organizations to conduct epidemiological studies of Indian communities.

**“SEC. 210. COMPREHENSIVE SCHOOL HEALTH EDUCATION PROGRAMS.**

“(a) FUNDING FOR DEVELOPMENT OF PROGRAMS.—In addition to carrying out any other program for health promotion or disease prevention, the Secretary, acting through the Service, is authorized to award grants to Indian Tribes, Tribal Organizations, and Urban Indian Organizations to develop comprehensive school health education programs for children from pre-school through grade 12 in schools for the benefit of Indian and Urban Indian children.

“(b) USE OF GRANT FUNDS.—A grant awarded under this section may be used for purposes which may include, but are not limited to, the following:

“(1) Developing health education materials both for regular school programs and after-school programs.

“(2) Training teachers in comprehensive school health education materials.

“(3) Integrating school-based, community-based, and other public and private health promotion efforts.

“(4) Encouraging healthy, tobacco-free school environments.

“(5) Coordinating school-based health programs with existing services and programs available in the community.

“(6) Developing school programs on nutrition education, personal health, oral health, and fitness.

“(7) Developing behavioral health wellness programs.

“(8) Developing chronic disease prevention programs.

“(9) Developing substance abuse prevention programs.

“(10) Developing injury prevention and safety education programs.

“(11) Developing activities for the prevention and control of communicable diseases.

“(12) Developing community and environmental health education programs that include traditional health care practitioners.

“(13) Violence prevention.

“(14) Such other health issues as are appropriate.

“(c) TECHNICAL ASSISTANCE.—Upon request, the Secretary, acting through the Service, shall provide technical assistance to Indian Tribes, Tribal Organizations, and Urban Indian Organizations in the development of comprehensive health education plans and the dissemination of comprehensive health education materials and information on existing health programs and resources.

“(d) CRITERIA FOR REVIEW AND APPROVAL OF APPLICATIONS.—The Secretary, acting through the Service, and in consultation with Indian Tribes, Tribal Organizations, and Urban Indian Organizations, shall establish criteria for the review and approval of applications for grants awarded under this section.

“(e) DEVELOPMENT OF PROGRAM FOR BIA-FUNDED SCHOOLS.—

“(1) IN GENERAL.—The Secretary of the Interior, acting through the Bureau of Indian Affairs and in cooperation with the Secretary, acting through the Service, and affected Indian Tribes and Tribal Organizations, shall develop a comprehensive school health education program for children from preschool through grade 12 in schools for which support is provided by the Bureau of Indian Affairs.

“(2) REQUIREMENTS FOR PROGRAMS.—Such programs shall include—

“(A) school programs on nutrition education, personal health, oral health, and fitness;

“(B) behavioral health wellness programs;

“(C) chronic disease prevention programs;

“(D) substance abuse prevention programs;

“(E) injury prevention and safety education programs; and

“(F) activities for the prevention and control of communicable diseases.

“(3) DUTIES OF THE SECRETARY.—The Secretary of the Interior shall—

“(A) provide training to teachers in comprehensive school health education materials;

“(B) ensure the integration and coordination of school-based programs with existing services and health programs available in the community; and

“(C) encourage healthy, tobacco-free school environments.

**“SEC. 211. INDIAN YOUTH PROGRAM.**

“(a) PROGRAM AUTHORIZED.—The Secretary, acting through the Service, is authorized to establish and administer a program to provide grants to Indian Tribes, Tribal Organizations, and Urban Indian Organizations for innovative mental and physical disease prevention and health promotion and treatment programs for Indian and Urban Indian preadolescent and adolescent youths.

“(b) USE OF FUNDS.—

“(1) ALLOWABLE USES.—Funds made available under this section may be used to—

“(A) develop prevention and treatment programs for Indian youth which promote mental and physical health and incorporate cultural values, community and family involvement, and traditional health care practitioners; and

“(B) develop and provide community training and education.

“(2) PROHIBITED USE.—Funds made available under this section may not be used to provide services described in section 707(c).

“(c) DUTIES OF THE SECRETARY.—The Secretary shall—

“(1) disseminate to Indian Tribes, Tribal Organizations, and Urban Indian Organizations information regarding models for the delivery of comprehensive health care services to Indian and Urban Indian adolescents;

“(2) encourage the implementation of such models; and

“(3) at the request of an Indian Tribe, Tribal Organization, or Urban Indian Organization, provide technical assistance in the implementation of such models.

“(d) CRITERIA FOR REVIEW AND APPROVAL OF APPLICATIONS.—The Secretary, in consultation with Indian Tribes, Tribal Organizations, and Urban Indian Organizations, shall establish criteria for the review and approval of applications or proposals under this section.

**“SEC. 212. PREVENTION, CONTROL, AND ELIMINATION OF COMMUNICABLE AND INFECTIOUS DISEASES.**

“(a) FUNDING AUTHORIZED.—The Secretary, acting through the Service, and after consultation with the Centers for Disease Control and Prevention, may make funding available to Indian Tribes, Tribal Organizations, and Urban Indian Organizations for the following:

“(1) Projects for the prevention, control, and elimination of communicable and infectious diseases, including tuberculosis, hepatitis, HIV, respiratory syncytial virus, hanta virus, sexually transmitted diseases, and H. Pylori.

“(2) Public information and education programs for the prevention, control, and elimination of communicable and infectious diseases.

“(3) Education, training, and clinical skills improvement activities in the prevention, control, and elimination of communicable and infectious diseases for health professionals, including allied health professionals.

“(4) Demonstration projects for the screening, treatment, and prevention of hepatitis C virus (HCV).

“(b) APPLICATION REQUIRED.—The Secretary may provide funding under subsection (a) only if an application or proposal for funding is submitted to the Secretary.

“(c) COORDINATION WITH HEALTH AGENCIES.—Indian Tribes, Tribal Organizations, and Urban Indian Organizations receiving funding under this section are encouraged to coordinate their activities with the Centers for Disease Control and Prevention and State and local health agencies.

“(d) TECHNICAL ASSISTANCE; REPORT.—In carrying out this section, the Secretary—

“(1) may, at the request of an Indian Tribe, Tribal Organization, or Urban Indian Organization, provide technical assistance; and

“(2) shall prepare and submit a report to Congress biennially on the use of funds under this section and on the progress made toward the prevention, control, and elimination of communicable and infectious diseases among Indians and Urban Indians.

**“SEC. 213. AUTHORITY FOR PROVISION OF OTHER SERVICES.**

“(a) FUNDING AUTHORIZED.—The Secretary, acting through the Service, Indian Tribes, and Tribal Organizations, may provide funding under this Act to meet the objectives set forth in section 3 through health care-related services and programs not otherwise described in this Act, including—

“(1) hospice care;

“(2) assisted living;

“(3) long-term care; and

“(4) home- and community-based services, in accordance with subsection (c).

“(b) TERMS AND CONDITIONS.—

“(1) IN GENERAL.—The Secretary shall require that any service provided under this section shall be in accordance with such terms and conditions as the Secretary determines to be consistent with accepted and ap-

propriate standards relating to the service, including any licensing term or condition under this Act.

“(2) STANDARDS.—

“(A) IN GENERAL.—In accordance with this Act and the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.), the Secretary may use the standards for a service provided under this section required by the State in which the service is provided.

“(B) INDIAN TRIBES.—If a service under this section is provided by an Indian Tribe or Tribal Organization pursuant to the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.), the verification by the Secretary that the service meets any standards required by the State in which the service is or will be provided shall be considered to meet the terms and conditions required under this subsection.

“(3) ELIGIBILITY.—The following individuals shall be eligible to receive long-term care under this section:

“(A) Individuals who are unable to perform a certain number of activities of daily living without assistance.

“(B) Individuals with a mental impairment, such as dementia, Alzheimer’s disease, or another disabling mental illness, who may be able to perform activities of daily living under supervision.

“(C) Such other individuals as an applicable Indian Health Program determines to be appropriate.

“(c) DEFINITIONS.—For the purposes of this section, the following definitions shall apply:

“(1) The term ‘home- and community-based services’ means 1 or more of the following services (whether provided by the Service or by an Indian Tribe or Tribal Organization under a contract, grant agreement, or cooperative agreement pursuant to the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.)) for which the Secretary has established standards pursuant to subsection (b):

“(A) Home health aide services.

“(B) Nursing care services provided outside of a nursing facility by, or under the supervision of, a registered nurse.

“(C) Respite care.

“(D) Adult day care.

“(E) Such other services identified by an Indian Tribe or Tribal Organization for which the Secretary has established standards pursuant to subsection (b).

“(2) The term ‘hospice care’ means the items and services specified in subparagraphs (A) through (H) of section 1861(dd)(1) of the Social Security Act (42 U.S.C. 1395x(dd)(1)), and such other services which an Indian Tribe or Tribal Organization determines are necessary and appropriate to provide in furtherance of this care.

**“SEC. 214. INDIAN WOMEN’S HEALTH CARE.**

“The Secretary, acting through the Service and Indian Tribes, Tribal Organizations, and Urban Indian Organizations, shall monitor and improve the quality of health care for Indian women of all ages through the planning and delivery of programs administered by the Service, in order to improve and enhance the treatment models of care for Indian women.

**“SEC. 215. ENVIRONMENTAL AND NUCLEAR HEALTH HAZARDS.**

“(a) STUDIES AND MONITORING.—The Secretary and the Service shall conduct, in conjunction with other appropriate Federal agencies and in consultation with concerned Indian Tribes and Tribal Organizations, studies and ongoing monitoring programs to determine trends in the health hazards to Indian miners and to Indians on or near reservations and Indian communities as a result

of environmental hazards which may result in chronic or life threatening health problems, such as nuclear resource development, petroleum contamination, and contamination of water source and of the food chain. Such studies shall include—

“(1) an evaluation of the nature and extent of health problems caused by environmental hazards currently exhibited among Indians and the causes of such health problems;

“(2) an analysis of the potential effect of ongoing and future environmental resource development on or near reservations and Indian communities, including the cumulative effect over time on health;

“(3) an evaluation of the types and nature of activities, practices, and conditions causing or affecting such health problems, including uranium mining and milling, uranium mine tailing deposits, nuclear power plant operation and construction, and nuclear waste disposal; oil and gas production or transportation on or near reservations or Indian communities; and other development that could affect the health of Indians and their water supply and food chain;

“(4) a summary of any findings and recommendations provided in Federal and State studies, reports, investigations, and inspections during the 5 years prior to the date of enactment of the Indian Health Care Improvement Act Amendments of 2006 that directly or indirectly relate to the activities, practices, and conditions affecting the health or safety of such Indians; and

“(5) the efforts that have been made by Federal and State agencies and resource and economic development companies to effectively carry out an education program for such Indians regarding the health and safety hazards of such development.

“(b) HEALTH CARE PLANS.—Upon completion of such studies, the Secretary and the Service shall take into account the results of such studies and develop health care plans to address the health problems studied under subsection (a). The plans shall include—

“(1) methods for diagnosing and treating Indians currently exhibiting such health problems;

“(2) preventive care and testing for Indians who may be exposed to such health hazards, including the monitoring of the health of individuals who have or may have been exposed to excessive amounts of radiation or affected by other activities that have had or could have a serious impact upon the health of such individuals; and

“(3) a program of education for Indians who, by reason of their work or geographic proximity to such nuclear or other development activities, may experience health problems.

“(c) SUBMISSION OF REPORT AND PLAN TO CONGRESS.—The Secretary and the Service shall submit to Congress the study prepared under subsection (a) no later than 18 months after the date of enactment of the Indian Health Care Improvement Act Amendments of 2006. The health care plan prepared under subsection (b) shall be submitted in a report no later than 1 year after the study prepared under subsection (a) is submitted to Congress. Such report shall include recommended activities for the implementation of the plan, as well as an evaluation of any activities previously undertaken by the Service to address such health problems.

“(d) INTERGOVERNMENTAL TASK FORCE.—

“(1) ESTABLISHMENT; MEMBERS.—There is established an Intergovernmental Task Force to be composed of the following individuals (or their designees):

“(A) The Secretary of Energy.

“(B) The Secretary of the Environmental Protection Agency.

“(C) The Director of the Bureau of Mines.

“(D) The Assistant Secretary for Occupational Safety and Health.

“(E) The Secretary of the Interior.

“(F) The Secretary of Health and Human Services.

“(G) The Director of the Indian Health Service.

“(2) DUTIES.—The Task Force shall—

“(A) identify existing and potential operations related to nuclear resource development or other environmental hazards that affect or may affect the health of Indians on or near a reservation or in an Indian community; and

“(B) enter into activities to correct existing health hazards and ensure that current and future health problems resulting from nuclear resource or other development activities are minimized or reduced.

“(3) CHAIRMAN; MEETINGS.—The Secretary of Health and Human Services shall be the Chairman of the Task Force. The Task Force shall meet at least twice each year.

“(e) HEALTH SERVICES TO CERTAIN EMPLOYEES.—In the case of any Indian who—

“(1) as a result of employment in or near a uranium mine or mill or near any other environmental hazard, suffers from a work-related illness or condition;

“(2) is eligible to receive diagnosis and treatment services from an Indian Health Program; and

“(3) by reason of such Indian's employment, is entitled to medical care at the expense of such mine or mill operator or entity responsible for the environmental hazard, the Indian Health Program shall, at the request of such Indian, render appropriate medical care to such Indian for such illness or condition and may be reimbursed for any medical care so rendered to which such Indian is entitled at the expense of such operator or entity from such operator or entity. Nothing in this subsection shall affect the rights of such Indian to recover damages other than such amounts paid to the Indian Health Program from the employer for providing medical care for such illness or condition.

**“SEC. 216. ARIZONA AS A CONTRACT HEALTH SERVICE DELIVERY AREA.**

“(a) IN GENERAL.—For fiscal years beginning with the fiscal year ending September 30, 1983, and ending with the fiscal year ending September 30, 2016, the State of Arizona shall be designated as a contract health service delivery area by the Service for the purpose of providing contract health care services to members of federally recognized Indian Tribes of Arizona.

“(b) MAINTENANCE OF SERVICES.—The Service shall not curtail any health care services provided to Indians residing on reservations in the State of Arizona if such curtailment is due to the provision of contract services in such State pursuant to the designation of such State as a contract health service delivery area pursuant to subsection (a).

**“SEC. 216A. NORTH DAKOTA AND SOUTH DAKOTA AS CONTRACT HEALTH SERVICE DELIVERY AREA.**

“(a) IN GENERAL.—Beginning in fiscal year 2003, the States of North Dakota and South Dakota shall be designated as a contract health service delivery area by the Service for the purpose of providing contract health care services to members of federally recognized Indian Tribes of North Dakota and South Dakota.

“(b) LIMITATION.—The Service shall not curtail any health care services provided to Indians residing on any reservation, or in any county that has a common boundary with any reservation, in the State of North Dakota or South Dakota if such curtailment is due to the provision of contract services in such States pursuant to the designation of such States as a contract health service delivery area pursuant to subsection (a).

**“SEC. 217. CALIFORNIA CONTRACT HEALTH SERVICES PROGRAM.**

“(a) FUNDING AUTHORIZED.—The Secretary is authorized to fund a program using the California Rural Indian Health Board (hereafter in this section referred to as the ‘CRIHB’) as a contract care intermediary to improve the accessibility of health services to California Indians.

“(b) REIMBURSEMENT CONTRACT.—The Secretary shall enter into an agreement with the CRIHB to reimburse the CRIHB for costs (including reasonable administrative costs) incurred pursuant to this section, in providing medical treatment under contract to California Indians described in section 806(a) throughout the California contract health services delivery area described in section 218 with respect to high cost contract care cases.

“(c) ADMINISTRATIVE EXPENSES.—Not more than 5 percent of the amounts provided to the CRIHB under this section for any fiscal year may be for reimbursement for administrative expenses incurred by the CRIHB during such fiscal year.

“(d) LIMITATION ON PAYMENT.—No payment may be made for treatment provided hereunder to the extent payment may be made for such treatment under the Indian Catastrophic Health Emergency Fund described in section 202 or from amounts appropriated or otherwise made available to the California contract health service delivery area for a fiscal year.

“(e) ADVISORY BOARD.—There is established an advisory board which shall advise the CRIHB in carrying out this section. The advisory board shall be composed of representatives, selected by the CRIHB, from not less than 8 Tribal Health Programs serving California Indians covered under this section at least ½ of whom of whom are not affiliated with the CRIHB.

**“SEC. 218. CALIFORNIA AS A CONTRACT HEALTH SERVICE DELIVERY AREA.**

“The State of California, excluding the counties of Alameda, Contra Costa, Los Angeles, Marin, Orange, Sacramento, San Francisco, San Mateo, Santa Clara, Kern, Merced, Monterey, Napa, San Benito, San Joaquin, San Luis Obispo, Santa Cruz, Solano, Stanislaus, and Ventura, shall be designated as a contract health service delivery area by the Service for the purpose of providing contract health services to California Indians. However, any of the counties listed herein may only be included in the contract health services delivery area if funding is specifically provided by the Service for such services in those counties.

**“SEC. 219. CONTRACT HEALTH SERVICES FOR THE TRENTON SERVICE AREA.**

“(a) AUTHORIZATION FOR SERVICES.—The Secretary, acting through the Service, is directed to provide contract health services to members of the Turtle Mountain Band of Chippewa Indians that reside in the Trenton Service Area of Divide, McKenzie, and Williams counties in the State of North Dakota and the adjoining counties of Richland, Roosevelt, and Sheridan in the State of Montana.

“(b) NO EXPANSION OF ELIGIBILITY.—Nothing in this section may be construed as expanding the eligibility of members of the Turtle Mountain Band of Chippewa Indians for health services provided by the Service beyond the scope of eligibility for such health services that applied on May 1, 1986.

**“SEC. 220. PROGRAMS OPERATED BY INDIAN TRIBES AND TRIBAL ORGANIZATIONS.**

“The Service shall provide funds for health care programs and facilities operated by Tribal Health Programs on the same basis as such funds are provided to programs and facilities operated directly by the Service.

**“SEC. 221. LICENSING.**

“Health care professionals employed by a Tribal Health Program shall, if licensed in any State, be exempt from the licensing requirements of the State in which the Tribal Health Program performs the services described in its contract or compact with the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.).

**“SEC. 222. NOTIFICATION OF PROVISION OF EMERGENCY CONTRACT HEALTH SERVICES.**

“With respect to an elderly Indian or an Indian with a disability receiving emergency medical care or services from a non-Service provider or in a non-Service facility under the authority of this Act, the time limitation (as a condition of payment) for notifying the Service of such treatment or admission shall be 30 days.

**“SEC. 223. PROMPT ACTION ON PAYMENT OF CLAIMS.**

“(a) DEADLINE FOR RESPONSE.—The Service shall respond to a notification of a claim by a provider of a contract care service with either an individual purchase order or a denial of the claim within 5 working days after the receipt of such notification.

“(b) EFFECT OF UNTIMELY RESPONSE.—If the Service fails to respond to a notification of a claim in accordance with subsection (a), the Service shall accept as valid the claim submitted by the provider of a contract care service.

“(c) DEADLINE FOR PAYMENT OF VALID CLAIM.—The Service shall pay a valid contract care service claim within 30 days after the completion of the claim.

**“SEC. 224. LIABILITY FOR PAYMENT.**

“(a) NO PATIENT LIABILITY.—A patient who receives contract health care services that are authorized by the Service shall not be liable for the payment of any charges or costs associated with the provision of such services.

“(b) NOTIFICATION.—The Secretary shall notify a contract care provider and any patient who receives contract health care services authorized by the Service that such patient is not liable for the payment of any charges or costs associated with the provision of such services not later than 5 business days after receipt of a notification of a claim by a provider of contract care services.

“(c) NO RECOURSE.—Following receipt of the notice provided under subsection (b), or, if a claim has been deemed accepted under section 223(b), the provider shall have no further recourse against the patient who received the services.

**“SEC. 225. OFFICE OF INDIAN MEN'S HEALTH.**

“(a) ESTABLISHMENT.—The Secretary may establish within the Service an office to be known as the ‘Office of Indian Men's Health’ (referred to in this section as the ‘Office’).

“(b) DIRECTOR.—

“(1) IN GENERAL.—The Office shall be headed by a director, to be appointed by the Secretary.

“(2) DUTIES.—The director shall coordinate and promote the status of the health of Indian men in the United States.

“(c) REPORT.—Not later than 2 years after the date of enactment of the Indian Health Care Improvement Act Amendments of 2006, the Secretary, acting through the director of the Office, shall submit to Congress a report describing—

“(1) any activity carried out by the director as of the date on which the report is prepared; and

“(2) any finding of the director with respect to the health of Indian men.

**“SEC. 226. AUTHORIZATION OF APPROPRIATIONS.**

“There are authorized to be appropriated such sums as may be necessary for each fiscal year through fiscal year 2016 to carry out this title.

**“TITLE III—FACILITIES**

**“SEC. 301. CONSULTATION; CONSTRUCTION AND RENOVATION OF FACILITIES; REPORTS.**

“(a) PREREQUISITES FOR EXPENDITURE OF FUNDS.—Prior to the expenditure of, or the making of any binding commitment to expend, any funds appropriated for the planning, design, construction, or renovation of facilities pursuant to the Act of November 2, 1921 (25 U.S.C. 13) (commonly known as the ‘Snyder Act’), the Secretary, acting through the Service, shall—

“(1) consult with any Indian Tribe that would be significantly affected by such expenditure for the purpose of determining and, whenever practicable, honoring tribal preferences concerning size, location, type, and other characteristics of any facility on which such expenditure is to be made; and

“(2) ensure, whenever practicable and applicable, that such facility meets the construction standards of any accrediting body recognized by the Secretary for the purposes of the Medicare, Medicaid, and SCHIP programs under titles XVIII, XIX, and XXI of the Social Security Act by not later than 1 year after the date on which the construction or renovation of such facility is completed.

“(b) CLOSURES.—

“(1) EVALUATION REQUIRED.—Notwithstanding any other provision of law, no facility operated by the Service may be closed if the Secretary has not submitted to Congress at least 1 year prior to the date of the proposed closure an evaluation of the impact of the proposed closure which specifies, in addition to other considerations—

“(A) the accessibility of alternative health care resources for the population served by such facility;

“(B) the cost-effectiveness of such closure;

“(C) the quality of health care to be provided to the population served by such facility after such closure;

“(D) the availability of contract health care funds to maintain existing levels of service;

“(E) the views of the Indian Tribes served by such facility concerning such closure;

“(F) the level of use of such facility by all eligible Indians; and

“(G) the distance between such facility and the nearest operating Service hospital.

“(2) EXCEPTION FOR CERTAIN TEMPORARY CLOSURES.—Paragraph (1) shall not apply to any temporary closure of a facility or any portion of a facility if such closure is necessary for medical, environmental, or construction safety reasons.

“(c) HEALTH CARE FACILITY PRIORITY SYSTEM.—

“(1) IN GENERAL.—

“(A) ESTABLISHMENT.—The Secretary, acting through the Service, shall maintain a health care facility priority system, which—

“(i) shall be developed in consultation with Indian Tribes and Tribal Organizations;

“(ii) shall give Indian Tribes’ needs the highest priority;

“(iii)(I) may include the lists required in paragraph (2)(B)(ii); and

“(II) shall include the methodology required in paragraph (2)(B)(v); and

“(III) may include such other facilities, and such renovation or expansion needs of any health care facility, as the Service, Indian Tribes, and Tribal Organizations may identify; and

“(iv) shall provide an opportunity for the nomination of planning, design, and construction projects by the Service, Indian Tribes, and Tribal Organizations for consideration under the priority system at least once every 3 years, or more frequently as the Secretary determines to be appropriate.

“(B) NEEDS OF FACILITIES UNDER ISDEAA AGREEMENTS.—The Secretary shall ensure that the planning, design, construction, renovation, and expansion needs of Service and non-Service facilities operated under contracts or compacts in accordance with the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.) are fully and equitably integrated into the health care facility priority system.

“(C) CRITERIA FOR EVALUATING NEEDS.—For purposes of this subsection, the Secretary, in evaluating the needs of facilities operated under a contract or compact under the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.), shall use the criteria used by the Secretary in evaluating the needs of facilities operated directly by the Service.

“(D) PRIORITY OF CERTAIN PROJECTS PROTECTED.—The priority of any project established under the construction priority system in effect on the date of enactment of the Indian Health Care Improvement Act Amendments of 2006 shall not be affected by any change in the construction priority system taking place after that date if the project—

“(i) was identified in the fiscal year 2007 Service budget justification as—

“(I) 1 of the 10 top-priority inpatient projects;

“(II) 1 of the 10 top-priority outpatient projects;

“(III) 1 of the 10 top-priority staff quarters developments; or

“(IV) 1 of the 10 top-priority Youth Regional Treatment Centers;

“(ii) had completed both Phase I and Phase II of the construction priority system in effect on the date of enactment of such Act; or

“(iii) is not included in clause (i) or (ii) and is selected, as determined by the Secretary—

“(I) on the initiative of the Secretary; or

“(II) pursuant to a request of an Indian Tribe or Tribal Organization.

“(2) REPORT; CONTENTS.—

“(A) INITIAL COMPREHENSIVE REPORT.—

“(i) DEFINITIONS.—In this subparagraph:“(I) FACILITIES APPROPRIATION ADVISORY BOARD.—The term ‘Facilities Appropriation Advisory Board’ means the advisory board, comprised of 12 members representing Indian tribes and 2 members representing the Service, established at the discretion of the Director—

“(aa) to provide advice and recommendations for policies and procedures of the programs funded pursuant to facilities appropriations; and

“(bb) to address other facilities issues.

“(II) FACILITIES NEEDS ASSESSMENT WORKGROUP.—The term ‘Facilities Needs Assessment Workgroup’ means the workgroup established at the discretion of the Director—

“(aa) to review the health care facilities construction priority system; and

“(bb) to make recommendations to the Facilities Appropriation Advisory Board for revising the priority system.

“(ii) INITIAL REPORT.—

“(I) IN GENERAL.—Not later than 1 year after the date of enactment of the Indian Health Care Improvement Act Amendments of 2006, the Secretary shall submit to the Committee on Indian Affairs of the Senate and the Committee on Resources of the House of Representatives a report that describes the comprehensive, national, ranked list of all health care facilities needs for the Service, Indian Tribes, and Tribal Organizations (including inpatient health care facilities, outpatient health care facilities, specialized health care facilities (such as for long-term care and alcohol and drug abuse treatment), wellness centers, staff quarters and hostels associated with health care fa-

ilities, and the renovation and expansion needs, if any, of such facilities) developed by the Service, Indian Tribes, and Tribal Organizations for the Facilities Needs Assessment Workgroup and the Facilities Appropriation Advisory Board.

“(II) INCLUSIONS.—The initial report shall include—

“(aa) the methodology and criteria used by the Service in determining the needs and establishing the ranking of the facilities needs; and

“(bb) such other information as the Secretary determines to be appropriate.

“(iii) UPDATES OF REPORT.—Beginning in calendar year 2010, the Secretary shall—

“(I) update the report under clause (ii) not less frequently than once every 5 years; and

“(II) include the updated report in the appropriate annual report under subparagraph (B) for submission to Congress under section 801.

“(B) ANNUAL REPORTS.—The Secretary shall submit to the President, for inclusion in the report required to be transmitted to Congress under section 801, a report which sets forth the following:

“(i) A description of the health care facility priority system of the Service established under paragraph (1).

“(ii) Health care facilities lists, which may include—

“(I) the 10 top-priority inpatient health care facilities;

“(II) the 10 top-priority outpatient health care facilities;

“(III) the 10 top-priority specialized health care facilities (such as long-term care and alcohol and drug abuse treatment);

“(IV) the 10 top-priority staff quarters developments associated with health care facilities; and

“(V) the 10 top-priority hostels associated with health care facilities.

“(iii) The justification for such order of priority.

“(iv) The projected cost of such projects.

“(v) The methodology adopted by the Service in establishing priorities under its health care facility priority system.

“(3) REQUIREMENTS FOR PREPARATION OF REPORTS.—In preparing the report required under paragraph (2), the Secretary shall—

“(A) consult with and obtain information on all health care facilities needs from Indian Tribes, Tribal Organizations, and Urban Indian Organizations; and

“(B) review the total unmet needs of all Indian Tribes, Tribal Organizations, and Urban Indian Organizations for health care facilities (including hostels and staff quarters), including needs for renovation and expansion of existing facilities.

“(d) REVIEW OF METHODOLOGY USED FOR HEALTH FACILITIES CONSTRUCTION PRIORITY SYSTEM.—

“(1) IN GENERAL.—Not later than 1 year after the establishment of the priority system under subsection (c)(1)(A), the Comptroller General of the United States shall prepare and finalize a report reviewing the methodologies applied, and the processes followed, by the Service in making each assessment of needs for the list under subsection (c)(2)(A)(ii) and developing the priority system under subsection (c)(1), including a review of—

“(A) the recommendations of the Facilities Appropriation Advisory Board and the Facilities Needs Assessment Workgroup (as those terms are defined in subsection (c)(2)(A)(i)); and

“(B) the relevant criteria used in ranking or prioritizing facilities other than hospitals or clinics.

“(2) SUBMISSION TO CONGRESS.—The Comptroller General of the United States shall submit the report under paragraph (1) to—

“(A) the Committees on Indian Affairs and Appropriations of the Senate;

“(B) the Committees on Resources and Appropriations of the House of Representatives; and

“(C) the Secretary.

“(e) FUNDING CONDITION.—All funds appropriated under the Act of November 2, 1921 (25 U.S.C. 13) (commonly known as the ‘Snyder Act’), for the planning, design, construction, or renovation of health facilities for the benefit of 1 or more Indian Tribes shall be subject to the provisions of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.).

“(f) DEVELOPMENT OF INNOVATIVE APPROACHES.—The Secretary shall consult and cooperate with Indian Tribes, Tribal Organizations, and Urban Indian Organizations in developing innovative approaches to address all or part of the total unmet need for construction of health facilities, including those provided for in other sections of this title and other approaches.

**“SEC. 302. SANITATION FACILITIES.**

“(a) FINDINGS.—Congress finds the following:

“(1) The provision of sanitation facilities is primarily a health consideration and function.

“(2) Indian people suffer an inordinately high incidence of disease, injury, and illness directly attributable to the absence or inadequacy of sanitation facilities.

“(3) The long-term cost to the United States of treating and curing such disease, injury, and illness is substantially greater than the short-term cost of providing sanitation facilities and other preventive health measures.

“(4) Many Indian homes and Indian communities still lack sanitation facilities.

“(5) It is in the interest of the United States, and it is the policy of the United States, that all Indian communities and Indian homes, new and existing, be provided with sanitation facilities.

“(b) FACILITIES AND SERVICES.—In furtherance of the findings made in subsection (a), Congress reaffirms the primary responsibility and authority of the Service to provide the necessary sanitation facilities and services as provided in section 7 of the Act of August 5, 1954 (42 U.S.C. 2004a). Under such authority, the Secretary, acting through the Service, is authorized to provide the following:

“(1) Financial and technical assistance to Indian Tribes, Tribal Organizations, and Indian communities in the establishment, training, and equipping of utility organizations to operate and maintain sanitation facilities, including the provision of existing plans, standard details, and specifications available in the Department, to be used at the option of the Indian Tribe, Tribal Organization, or Indian community.

“(2) Ongoing technical assistance and training to Indian Tribes, Tribal Organizations, and Indian communities in the management of utility organizations which operate and maintain sanitation facilities.

“(3) Priority funding for operation and maintenance assistance for, and emergency repairs to, sanitation facilities operated by an Indian Tribe, Tribal Organization or Indian community when necessary to avoid an imminent health threat or to protect the investment in sanitation facilities and the investment in the health benefits gained through the provision of sanitation facilities.

“(c) FUNDING.—Notwithstanding any other provision of law—

“(1) the Secretary of Housing and Urban Development is authorized to transfer funds appropriated under the Native American

Housing Assistance and Self-Determination Act of 1996 (25 U.S.C. 4101 et seq.) to the Secretary of Health and Human Services;

“(2) the Secretary of Health and Human Services is authorized to accept and use such funds for the purpose of providing sanitation facilities and services for Indians under section 7 of the Act of August 5, 1954 (42 U.S.C. 2004a);

“(3) unless specifically authorized when funds are appropriated, the Secretary shall not use funds appropriated under section 7 of the Act of August 5, 1954 (42 U.S.C. 2004a), to provide sanitation facilities to new homes constructed using funds provided by the Department of Housing and Urban Development;

“(4) the Secretary of Health and Human Services is authorized to accept from any source, including Federal and State agencies, funds for the purpose of providing sanitation facilities and services and place these funds into contracts or compacts under the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.);

“(5) except as otherwise prohibited by this section, the Secretary may use funds appropriated under the authority of section 7 of the Act of August 5, 1954 (42 U.S.C. 2004a) to meet matching or cost participation requirements under other Federal and non-Federal programs for new projects to construct eligible sanitation facilities;

“(6) all Federal agencies are authorized to transfer to the Secretary funds identified, granted, loaned, or appropriated whereby the Department’s applicable policies, rules, and regulations shall apply in the implementation of such projects;

“(7) the Secretary of Health and Human Services shall enter into interagency agreements with Federal and State agencies for the purpose of providing financial assistance for sanitation facilities and services under this Act;

“(8) the Secretary of Health and Human Services shall, by regulation, establish standards applicable to the planning, design, and construction of sanitation facilities funded under this Act; and

“(9) the Secretary of Health and Human Services is authorized to accept payments for goods and services furnished by the Service from appropriate public authorities, non-profit organizations or agencies, or Indian Tribes, as contributions by that authority, organization, agency, or tribe to agreements made under section 7 of the Act of August 5, 1954 (42 U.S.C. 2004a), and such payments shall be credited to the same or subsequent appropriation account as funds appropriated under the authority of section 7 of the Act of August 5, 1954 (42 U.S.C. 2004a).

“(d) CERTAIN CAPABILITIES NOT PREREQUISITE.—The financial and technical capability of an Indian Tribe, Tribal Organization, or Indian community to safely operate, manage, and maintain a sanitation facility shall not be a prerequisite to the provision or construction of sanitation facilities by the Secretary.

“(e) FINANCIAL ASSISTANCE.—The Secretary is authorized to provide financial assistance to Indian Tribes, Tribal Organizations, and Indian communities for operation, management, and maintenance of their sanitation facilities.

“(f) OPERATION, MANAGEMENT, AND MAINTENANCE OF FACILITIES.—The Indian Tribe has the primary responsibility to establish, collect, and use reasonable user fees, or otherwise set aside funding, for the purpose of operating, managing, and maintaining sanitation facilities. If a sanitation facility serving a community that is operated by an Indian Tribe or Tribal Organization is threatened with imminent failure and such operator lacks capacity to maintain the integrity or

the health benefits of the sanitation facility, then the Secretary is authorized to assist the Indian Tribe, Tribal Organization, or Indian community in the resolution of the problem on a short-term basis through cooperation with the emergency coordinator or by providing operation, management, and maintenance service.

“(g) ISDEAA PROGRAM FUNDED ON EQUAL BASIS.—Tribal Health Programs shall be eligible (on an equal basis with programs that are administered directly by the Service) for—

“(1) any funds appropriated pursuant to this section; and

“(2) any funds appropriated for the purpose of providing sanitation facilities.

“(h) REPORT.—

“(1) REQUIRED; CONTENTS.—The Secretary, in consultation with the Secretary of Housing and Urban Development, Indian Tribes, Tribal Organizations, and tribally designated housing entities (as defined in section 4 of the Native American Housing Assistance and Self-Determination Act of 1996 (25 U.S.C. 4103)) shall submit to the President, for inclusion in the report required to be transmitted to Congress under section 801, a report which sets forth—

“(A) the current Indian sanitation facility priority system of the Service;

“(B) the methodology for determining sanitation deficiencies and needs;

“(C) the criteria on which the deficiencies and needs will be evaluated;

“(D) the level of initial and final sanitation deficiency for each type of sanitation facility for each project of each Indian Tribe or Indian community;

“(E) the amount and most effective use of funds, derived from whatever source, necessary to accommodate the sanitation facilities needs of new homes assisted with funds under the Native American Housing Assistance and Self-Determination Act (25 U.S.C. 4101 et seq.), and to reduce the identified sanitation deficiency levels of all Indian Tribes and Indian communities to level I sanitation deficiency as defined in paragraph (3)(A); and

“(F) a 10-year plan to provide sanitation facilities to serve existing Indian homes and Indian communities and new and renovated Indian homes.

“(2) UNIFORM METHODOLOGY.—The methodology used by the Secretary in determining, preparing cost estimates for, and reporting sanitation deficiencies for purposes of paragraph (1) shall be applied uniformly to all Indian Tribes and Indian communities.

“(3) SANITATION DEFICIENCY LEVELS.—For purposes of this subsection, the sanitation deficiency levels for an individual, Indian Tribe, or Indian community sanitation facility to serve Indian homes are determined as follows:

“(A) A level I deficiency exists if a sanitation facility serving an individual, Indian Tribe, or Indian community—

“(i) complies with all applicable water supply, pollution control, and solid waste disposal laws; and

“(ii) deficiencies relate to routine replacement, repair, or maintenance needs.

“(B) A level II deficiency exists if a sanitation facility serving an individual, Indian Tribe, or Indian community substantially or recently complied with all applicable water supply, pollution control, and solid waste laws and any deficiencies relate to—

“(i) small or minor capital improvements needed to bring the facility back into compliance;

“(ii) capital improvements that are necessary to enlarge or improve the facilities in order to meet the current needs for domestic sanitation facilities; or

“(iii) the lack of equipment or training by an Indian Tribe, Tribal Organization, or an Indian community to properly operate and maintain the sanitation facilities.

“(C) A level III deficiency exists if a sanitation facility serving an individual, Indian Tribe or Indian community meets 1 or more of the following conditions—

“(i) water or sewer service in the home is provided by a haul system with holding tanks and interior plumbing;

“(ii) major significant interruptions to water supply or sewage disposal occur frequently, requiring major capital improvements to correct the deficiencies; or

“(iii) there is no access to or no approved or permitted solid waste facility available.

“(D) A level IV deficiency exists—

“(i) if a sanitation facility for an individual home, an Indian Tribe, or an Indian community exists but—

“(I) lacks—

“(aa) a safe water supply system; or

“(bb) a waste disposal system;

“(II) contains no piped water or sewer facilities; or

“(III) has become inoperable due to a major component failure; or

“(ii) if only a washeteria or central facility exists in the community.

“(E) A level V deficiency exists in the absence of a sanitation facility, where individual homes do not have access to safe drinking water or adequate wastewater (including sewage) disposal.

“(i) DEFINITIONS.—For purposes of this section, the following terms apply:

“(1) INDIAN COMMUNITY.—The term ‘Indian community’ means a geographic area, a significant proportion of whose inhabitants are Indians and which is served by or capable of being served by a facility described in this section.

“(2) SANITATION FACILITIES.—The terms ‘sanitation facility’ and ‘sanitation facilities’ mean safe and adequate water supply systems, sanitary sewage disposal systems, and sanitary solid waste systems (and all related equipment and support infrastructure).

**“SEC. 303. PREFERENCE TO INDIANS AND INDIAN FIRMS.**

“(a) BUY INDIAN ACT.—The Secretary, acting through the Service, may use the negotiating authority of section 23 of the Act of June 25, 1910 (25 U.S.C. 47, commonly known as the ‘Buy Indian Act’), to give preference to any Indian or any enterprise, partnership, corporation, or other type of business organization owned and controlled by an Indian or Indians including former or currently federally recognized Indian Tribes in the State of New York (hereinafter referred to as an ‘Indian firm’) in the construction and renovation of Service facilities pursuant to section 301 and in the construction of sanitation facilities pursuant to section 302. Such preference may be accorded by the Secretary unless the Secretary finds, pursuant to regulations, that the project or function to be contracted for will not be satisfactory or such project or function cannot be properly completed or maintained under the proposed contract. The Secretary, in arriving at such a finding, shall consider whether the Indian or Indian firm will be deficient with respect to—

“(1) ownership and control by Indians;

“(2) equipment;

“(3) bookkeeping and accounting procedures;

“(4) substantive knowledge of the project or function to be contracted for;

“(5) adequately trained personnel; or

“(6) other necessary components of contract performance.

“(b) LABOR STANDARDS.—

“(1) IN GENERAL.—For the purposes of implementing the provisions of this title, con-

tracts for the construction or renovation of health care facilities, staff quarters, and sanitation facilities, and related support infrastructure, funded in whole or in part with funds made available pursuant to this title, shall contain a provision requiring compliance with subchapter IV of chapter 31 of title 40, United States Code (commonly known as the ‘Davis-Bacon Act’), unless such construction or renovation—

“(A) is performed by a contractor pursuant to a contract with an Indian Tribe or Tribal Organization with funds supplied through a contract or compact authorized by the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.), or other statutory authority; and

“(B) is subject to prevailing wage rates for similar construction or renovation in the locality as determined by the Indian Tribes or Tribal Organizations to be served by the construction or renovation.

“(2) EXCEPTION.—This subsection shall not apply to construction or renovation carried out by an Indian Tribe or Tribal Organization with its own employees.

**“SEC. 304. EXPENDITURE OF NON-SERVICE FUNDS FOR RENOVATION.**

“(a) IN GENERAL.—Notwithstanding any other provision of law, if the requirements of subsection (c) are met, the Secretary, acting through the Service, is authorized to accept any major expansion, renovation, or modernization by any Indian Tribe or Tribal Organization of any Service facility or of any other Indian health facility operated pursuant to a contract or compact under the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.), including—

“(1) any plans or designs for such expansion, renovation, or modernization; and

“(2) any expansion, renovation, or modernization for which funds appropriated under any Federal law were lawfully expended.

“(b) PRIORITY LIST.—

“(1) IN GENERAL.—The Secretary shall maintain a separate priority list to address the needs for increased operating expenses, personnel, or equipment for such facilities. The methodology for establishing priorities shall be developed through regulations. The list of priority facilities will be revised annually in consultation with Indian Tribes and Tribal Organizations.

“(2) REPORT.—The Secretary shall submit to the President, for inclusion in the report required to be transmitted to Congress under section 801, the priority list maintained pursuant to paragraph (1).

“(c) REQUIREMENTS.—The requirements of this subsection are met with respect to any expansion, renovation, or modernization if—

“(1) the Indian Tribe or Tribal Organization—

“(A) provides notice to the Secretary of its intent to expand, renovate, or modernize; and

“(B) applies to the Secretary to be placed on a separate priority list to address the needs of such new facilities for increased operating expenses, personnel, or equipment; and

“(2) the expansion, renovation, or modernization—

“(A) is approved by the appropriate area director of the Service for Federal facilities; and

“(B) is administered by the Indian Tribe or Tribal Organization in accordance with any applicable regulations prescribed by the Secretary with respect to construction or renovation of Service facilities.

“(d) ADDITIONAL REQUIREMENT FOR EXPANSION.—In addition to the requirements under subsection (c), for any expansion, the Indian Tribe or Tribal Organization shall provide to

the Secretary additional information pursuant to regulations, including additional staffing, equipment, and other costs associated with the expansion.

“(e) CLOSURE OR CONVERSION OF FACILITIES.—If any Service facility which has been expanded, renovated, or modernized by an Indian Tribe or Tribal Organization under this section ceases to be used as a Service facility during the 20-year period beginning on the date such expansion, renovation, or modernization is completed, such Indian Tribe or Tribal Organization shall be entitled to recover from the United States an amount which bears the same ratio to the value of such facility at the time of such cessation as the value of such expansion, renovation, or modernization (less the total amount of any funds provided specifically for such facility under any Federal program that were expended for such expansion, renovation, or modernization) bore to the value of such facility at the time of the completion of such expansion, renovation, or modernization.

**“SEC. 305. FUNDING FOR THE CONSTRUCTION, EXPANSION, AND MODERNIZATION OF SMALL AMBULATORY CARE FACILITIES.**

“(a) GRANTS.—

“(1) IN GENERAL.—The Secretary, acting through the Service, shall make grants to Indian Tribes and Tribal Organizations for the construction, expansion, or modernization of facilities for the provision of ambulatory care services to eligible Indians (and noneligible persons pursuant to subsections (b)(2) and (c)(1)(C)). A grant made under this section may cover up to 100 percent of the costs of such construction, expansion, or modernization. For the purposes of this section, the term ‘construction’ includes the replacement of an existing facility.

“(2) GRANT AGREEMENT REQUIRED.—A grant under paragraph (1) may only be made available to a Tribal Health Program operating an Indian health facility (other than a facility owned or constructed by the Service, including a facility originally owned or constructed by the Service and transferred to an Indian Tribe or Tribal Organization).

“(b) USE OF GRANT FUNDS.—

“(1) ALLOWABLE USES.—A grant awarded under this section may be used for the construction, expansion, or modernization (including the planning and design of such construction, expansion, or modernization) of an ambulatory care facility—

“(A) located apart from a hospital;

“(B) not funded under section 301 or section 307; and

“(C) which, upon completion of such construction or modernization will—

“(i) have a total capacity appropriate to its projected service population;

“(ii) provide annually no fewer than 150 patient visits by eligible Indians and other users who are eligible for services in such facility in accordance with section 807(c)(2); and

“(iii) provide ambulatory care in a Service Area (specified in the contract or compact under the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.)) with a population of no fewer than 1,500 eligible Indians and other users who are eligible for services in such facility in accordance with section 807(c)(2).

“(2) ADDITIONAL ALLOWABLE USE.—The Secretary may also reserve a portion of the funding provided under this section and use those reserved funds to reduce an outstanding debt incurred by Indian Tribes or Tribal Organizations for the construction, expansion, or modernization of an ambulatory care facility that meets the requirements under paragraph (1). The provisions of this section shall apply, except that such applications for funding under this paragraph



shall be considered separately from applications for funding under paragraph (1).

“(3) USE ONLY FOR CERTAIN PORTION OF COSTS.—A grant provided under this section may be used only for the cost of that portion of a construction, expansion, or modernization project that benefits the Service population identified above in subsection (b)(1)(C) (ii) and (iii). The requirements of clauses (ii) and (iii) of paragraph (1)(C) shall not apply to an Indian Tribe or Tribal Organization applying for a grant under this section for a health care facility located or to be constructed on an island or when such facility is not located on a road system providing direct access to an inpatient hospital where care is available to the Service population.

“(c) GRANTS.—

“(1) APPLICATION.—No grant may be made under this section unless an application or proposal for the grant has been approved by the Secretary in accordance with applicable regulations and has set forth reasonable assurance by the applicant that, at all times after the construction, expansion, or modernization of a facility carried out using a grant received under this section—

“(A) adequate financial support will be available for the provision of services at such facility;

“(B) such facility will be available to eligible Indians without regard to ability to pay or source of payment; and

“(C) such facility will, as feasible without diminishing the quality or quantity of services provided to eligible Indians, serve non-eligible persons on a cost basis.

“(2) PRIORITY.—In awarding grants under this section, the Secretary shall give priority to Indian Tribes and Tribal Organizations that demonstrate—

“(A) a need for increased ambulatory care services; and

“(B) insufficient capacity to deliver such services.

“(3) PEER REVIEW PANELS.—The Secretary may provide for the establishment of peer review panels, as necessary, to review and evaluate applications and proposals and to advise the Secretary regarding such applications using the criteria developed pursuant to subsection (a)(1).

“(d) REVERSION OF FACILITIES.—If any facility (or portion thereof) with respect to which funds have been paid under this section, ceases, at any time after completion of the construction, expansion, or modernization carried out with such funds, to be used for the purposes of providing health care services to eligible Indians, all of the right, title, and interest in and to such facility (or portion thereof) shall transfer to the United States unless otherwise negotiated by the Service and the Indian Tribe or Tribal Organization.

“(e) FUNDING NONRECURRING.—Funding provided under this section shall be non-recurring and shall not be available for inclusion in any individual Indian Tribe’s tribal share for an award under the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.) or for reallocation or redesign thereunder.

**“SEC. 306. INDIAN HEALTH CARE DELIVERY DEMONSTRATION PROJECT.**

“(a) HEALTH CARE DEMONSTRATION PROJECTS.—The Secretary, acting through the Service, is authorized to enter into construction agreements under the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.) with Indian Tribes or Tribal Organizations for the purpose of carrying out a health care delivery demonstration project to test alternative means of delivering health care and services to Indians through facilities.

“(b) USE OF FUNDS.—The Secretary, in approving projects pursuant to this section,

may authorize funding for the construction and renovation of hospitals, health centers, health stations, and other facilities to deliver health care services and is authorized to—

“(1) waive any leasing prohibition;

“(2) permit carryover of funds appropriated for the provision of health care services;

“(3) permit the use of other available funds;

“(4) permit the use of funds or property donated from any source for project purposes;

“(5) provide for the reversion of donated real or personal property to the donor; and

“(6) permit the use of Service funds to match other funds, including Federal funds.

“(c) REGULATIONS.—The Secretary shall develop and promulgate regulations, not later than 1 year after the date of enactment of the Indian Health Care Improvement Act Amendments of 2006, for the review and approval of applications submitted under this section.

“(d) CRITERIA.—The Secretary may approve projects that meet the following criteria:

“(1) There is a need for a new facility or program or the reorientation of an existing facility or program.

“(2) A significant number of Indians, including those with low health status, will be served by the project.

“(3) The project has the potential to deliver services in an efficient and effective manner.

“(4) The project is economically viable.

“(5) The Indian Tribe or Tribal Organization has the administrative and financial capability to administer the project.

“(6) The project is integrated with providers of related health and social services and is coordinated with, and avoids duplication of, existing services.

“(e) PEER REVIEW PANELS.—The Secretary may provide for the establishment of peer review panels, as necessary, to review and evaluate applications using the criteria developed pursuant to subsection (d).

“(f) PRIORITY.—The Secretary shall give priority to applications for demonstration projects in each of the following Service Units to the extent that such applications are timely filed and meet the criteria specified in subsection (d):

“(1) Cass Lake, Minnesota.

“(2) Clinton, Oklahoma.

“(3) Harlem, Montana.

“(4) Mescalero, New Mexico.

“(5) Owyhee, Nevada.

“(6) Parker, Arizona.

“(7) Schurz, Nevada.

“(8) Winnebago, Nebraska.

“(9) Ft. Yuma, California.

“(g) TECHNICAL ASSISTANCE.—The Secretary shall provide such technical and other assistance as may be necessary to enable applicants to comply with the provisions of this section.

“(h) SERVICE TO INELIGIBLE PERSONS.—Subject to section 807, the authority to provide services to persons otherwise ineligible for the health care benefits of the Service and the authority to extend hospital privileges in Service facilities to non-Service health practitioners as provided in section 807 may be included, subject to the terms of such section, in any demonstration project approved pursuant to this section.

“(i) EQUITABLE TREATMENT.—For purposes of subsection (d)(1), the Secretary shall, in evaluating facilities operated under any contract or compact under the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.), use the same criteria that the Secretary uses in evaluating facilities operated directly by the Service.

“(j) EQUITABLE INTEGRATION OF FACILITIES.—The Secretary shall ensure that the

planning, design, construction, renovation, and expansion needs of Service and non-Service facilities which are the subject of a contract or compact under the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.) for health services are fully and equitably integrated into the implementation of the health care delivery demonstration projects under this section.

**“SEC. 307. LAND TRANSFER.**

“Notwithstanding any other provision of law, the Bureau of Indian Affairs and all other agencies and departments of the United States are authorized to transfer, at no cost, land and improvements to the Service for the provision of health care services. The Secretary is authorized to accept such land and improvements for such purposes.

**“SEC. 308. LEASES, CONTRACTS, AND OTHER AGREEMENTS.**

“The Secretary, acting through the Service, may enter into leases, contracts, and other agreements with Indian Tribes and Tribal Organizations which hold (1) title to, (2) a leasehold interest in, or (3) a beneficial interest in (when title is held by the United States in trust for the benefit of an Indian Tribe) facilities used or to be used for the administration and delivery of health services by an Indian Health Program. Such leases, contracts, or agreements may include provisions for construction or renovation and provide for compensation to the Indian Tribe or Tribal Organization of rental and other costs consistent with section 105(1) of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450j(1)) and regulations thereunder.

**“SEC. 309. STUDY ON LOANS, LOAN GUARANTEES, AND LOAN REPAYMENT.**

“(a) IN GENERAL.—The Secretary, in consultation with the Secretary of the Treasury, Indian Tribes, and Tribal Organizations, shall carry out a study to determine the feasibility of establishing a loan fund to provide to Indian Tribes and Tribal Organizations direct loans or guarantees for loans for the construction of health care facilities, including—

“(1) inpatient facilities;

“(2) outpatient facilities;

“(3) staff quarters;

“(4) hostels; and

“(5) specialized care facilities, such as behavioral health and elder care facilities.

“(b) DETERMINATIONS.—In carrying out the study under subsection (a), the Secretary shall determine—

“(1) the maximum principal amount of a loan or loan guarantee that should be offered to a recipient from the loan fund;

“(2) the percentage of eligible costs, not to exceed 100 percent, that may be covered by a loan or loan guarantee from the loan fund (including costs relating to planning, design, financing, site land development, construction, rehabilitation, renovation, conversion, improvements, medical equipment and furnishings, and other facility-related costs and capital purchase (but excluding staffing));

“(3) the cumulative total of the principal of direct loans and loan guarantees, respectively, that may be outstanding at any 1 time;

“(4) the maximum term of a loan or loan guarantee that may be made for a facility from the loan fund;

“(5) the maximum percentage of funds from the loan fund that should be allocated for payment of costs associated with planning and applying for a loan or loan guarantee;

“(6) whether acceptance by the Secretary of an assignment of the revenue of an Indian Tribe or Tribal Organization as security for any direct loan or loan guarantee from the loan fund would be appropriate;

“(7) whether, in the planning and design of health facilities under this section, users eligible under section 807(c) may be included in any projection of patient population;

“(8) whether funds of the Service provided through loans or loan guarantees from the loan fund should be eligible for use in matching other Federal funds under other programs;

“(9) the appropriateness of, and best methods for, coordinating the loan fund with the health care priority system of the Service under section 301; and

“(10) any legislative or regulatory changes required to implement recommendations of the Secretary based on results of the study.

“(c) REPORT.—Not later than September 30, 2008, the Secretary shall submit to the Committee on Indian Affairs of the Senate and the Committee on Resources and the Committee on Energy and Commerce of the House of Representatives a report that describes—

“(1) the manner of consultation made as required by subsection (a); and

“(2) the results of the study, including any recommendations of the Secretary based on results of the study.

**“SEC. 310. TRIBAL LEASING.**

“A Tribal Health Program may lease permanent structures for the purpose of providing health care services without obtaining advance approval in appropriation Acts.

**“SEC. 311. INDIAN HEALTH SERVICE/TRIBAL FACILITIES JOINT VENTURE PROGRAM.**

“(a) IN GENERAL.—The Secretary, acting through the Service, shall make arrangements with Indian Tribes and Tribal Organizations to establish joint venture demonstration projects under which an Indian Tribe or Tribal Organization shall expend tribal, private, or other available funds, for the acquisition or construction of a health facility for a minimum of 10 years, under a no-cost lease, in exchange for agreement by the Service to provide the equipment, supplies, and staffing for the operation and maintenance of such a health facility. An Indian Tribe or Tribal Organization may use tribal funds, private sector, or other available resources, including loan guarantees, to fulfill its commitment under a joint venture entered into under this subsection. An Indian Tribe or Tribal Organization shall be eligible to establish a joint venture project if, when it submits a letter of intent, it—

“(1) has begun but not completed the process of acquisition or construction of a health facility to be used in the joint venture project; or

“(2) has not begun the process of acquisition or construction of a health facility for use in the joint venture project.

“(b) REQUIREMENTS.—The Secretary shall make such an arrangement with an Indian Tribe or Tribal Organization only if—

“(1) the Secretary first determines that the Indian Tribe or Tribal Organization has the administrative and financial capabilities necessary to complete the timely acquisition or construction of the relevant health facility; and

“(2) the Indian Tribe or Tribal Organization meets the need criteria determined using the criteria developed under the health care facility priority system under section 301, unless the Secretary determines, pursuant to regulations, that other criteria will result in a more cost-effective and efficient method of facilitating and completing construction of health care facilities.

“(c) CONTINUED OPERATION.—The Secretary shall negotiate an agreement with the Indian Tribe or Tribal Organization regarding the continued operation of the facility at the end of the initial 10 year no-cost lease period.

“(d) BREACH OF AGREEMENT.—An Indian Tribe or Tribal Organization that has en-

tered into a written agreement with the Secretary under this section, and that breaches or terminates without cause such agreement, shall be liable to the United States for the amount that has been paid to the Indian Tribe or Tribal Organization, or paid to a third party on the Indian Tribe's or Tribal Organization's behalf, under the agreement. The Secretary has the right to recover tangible property (including supplies) and equipment, less depreciation, and any funds expended for operations and maintenance under this section. The preceding sentence does not apply to any funds expended for the delivery of health care services, personnel, or staffing.

“(e) RECOVERY FOR NONUSE.—An Indian Tribe or Tribal Organization that has entered into a written agreement with the Secretary under this subsection shall be entitled to recover from the United States an amount that is proportional to the value of such facility if, at any time within the 10-year term of the agreement, the Service ceases to use the facility or otherwise breaches the agreement.

“(f) DEFINITION.—For the purposes of this section, the term ‘health facility’ or ‘health facilities’ includes quarters needed to provide housing for staff of the relevant Tribal Health Program.

**“SEC. 312. LOCATION OF FACILITIES.**

“(a) IN GENERAL.—In all matters involving the reorganization or development of Service facilities or in the establishment of related employment projects to address unemployment conditions in economically depressed areas, the Bureau of Indian Affairs and the Service shall give priority to locating such facilities and projects on Indian lands, or lands in Alaska owned by any Alaska Native village, or village or regional corporation under the Alaska Native Claims Settlement Act (25 U.S.C. 1601 et seq.), or any land allotted to any Alaska Native, if requested by the Indian owner and the Indian Tribe with jurisdiction over such lands or other lands owned or leased by the Indian Tribe or Tribal Organization. Top priority shall be given to Indian land owned by 1 or more Indian Tribes.

“(b) DEFINITION.—For purposes of this section, the term ‘Indian lands’ means—

“(1) all lands within the exterior boundaries of any reservation; and

“(2) any lands title to which is held in trust by the United States for the benefit of any Indian Tribe or individual Indian or held by any Indian Tribe or individual Indian subject to restriction by the United States against alienation.

**“SEC. 313. MAINTENANCE AND IMPROVEMENT OF HEALTH CARE FACILITIES.**

“(a) REPORT.—The Secretary shall submit to the President, for inclusion in the report required to be transmitted to Congress under section 801, a report which identifies the backlog of maintenance and repair work required at both Service and tribal health care facilities, including new health care facilities expected to be in operation in the next fiscal year. The report shall also identify the need for renovation and expansion of existing facilities to support the growth of health care programs.

“(b) MAINTENANCE OF NEWLY CONSTRUCTED SPACE.—The Secretary, acting through the Service, is authorized to expend maintenance and improvement funds to support maintenance of newly constructed space only if such space falls within the approved supportable space allocation for the Indian Tribe or Tribal Organization. Supportable space allocation shall be defined through the health care facility priority system under section 301(c).

“(c) REPLACEMENT FACILITIES.—In addition to using maintenance and improvement

funds for renovation, modernization, and expansion of facilities, an Indian Tribe or Tribal Organization may use maintenance and improvement funds for construction of a replacement facility if the costs of renovation of such facility would exceed a maximum renovation cost threshold. The maximum renovation cost threshold shall be determined through the negotiated rulemaking process provided for under section 802.

**“SEC. 314. TRIBAL MANAGEMENT OF FEDERALLY-OWNED QUARTERS.**

“(a) RENTAL RATES.—

“(1) ESTABLISHMENT.—Notwithstanding any other provision of law, a Tribal Health Program which operates a hospital or other health facility and the federally-owned quarters associated therewith pursuant to a contract or compact under the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.) shall have the authority to establish the rental rates charged to the occupants of such quarters by providing notice to the Secretary of its election to exercise such authority, provided that the method for establishing such rates be identified according to guidelines (such as OMB Circular A-45) which will ensure that rents shall be collected, that the rents are fair and reasonable, and that the tenants are not treated inequitably relative to other similar quarters, such as for the Bureau of Indian Affairs.

“(2) OBJECTIVES.—In establishing rental rates pursuant to authority of this subsection, a Tribal Health Program shall endeavor to achieve the following objectives:

“(A) To base such rental rates on the reasonable value of the quarters to the occupants thereof.

“(B) To generate sufficient funds to prudently provide for the operation and maintenance of the quarters, and subject to the discretion of the Tribal Health Program, to supply reserve funds for capital repairs and replacement of the quarters.

“(3) EQUITABLE FUNDING.—Any quarters whose rental rates are established by a Tribal Health Program pursuant to this subsection shall remain eligible for quarters improvement and repair funds to the same extent as all federally-owned quarters used to house personnel in Services-supported programs.

“(4) NOTICE OF RATE CHANGE.—A Tribal Health Program which exercises the authority provided under this subsection shall provide occupants with no less than 60 days notice of any change in rental rates.

“(b) DIRECT COLLECTION OF RENT.—

“(1) IN GENERAL.—Notwithstanding any other provision of law, and subject to paragraph (2), a Tribal Health Program shall have the authority to collect rents directly from Federal employees who occupy such quarters in accordance with the following:

“(A) The Tribal Health Program shall notify the Secretary and the subject Federal employees of its election to exercise its authority to collect rents directly from such Federal employees.

“(B) Upon receipt of a notice described in subparagraph (A), the Federal employees shall pay rents for occupancy of such quarters directly to the Tribal Health Program and the Secretary shall have no further authority to collect rents from such employees through payroll deduction or otherwise.

“(C) Such rent payments shall be retained by the Tribal Health Program and shall not be made payable to or otherwise be deposited with the United States.

“(D) Such rent payments shall be deposited into a separate account which shall be used by the Tribal Health Program for the maintenance (including capital repairs and replacement) and operation of the quarters and

facilities as the Tribal Health Program shall determine.

“(2) RETROCESSION OF AUTHORITY.—If a Tribal Health Program which has made an election under paragraph (1) requests retrocession of its authority to directly collect rents from Federal employees occupying federally-owned quarters, such retrocession shall become effective on the earlier of—

“(A) the first day of the month that begins no less than 180 days after the Tribal Health Program notifies the Secretary of its desire to retrocede; or

“(B) such other date as may be mutually agreed by the Secretary and the Tribal Health Program.

“(c) RATES IN ALASKA.—To the extent that a Tribal Health Program, pursuant to authority granted in subsection (a), establishes rental rates for federally-owned quarters provided to a Federal employee in Alaska, such rents may be based on the cost of comparable private rental housing in the nearest established community with a year-round population of 1,500 or more individuals.

**“SEC. 315. APPLICABILITY OF BUY AMERICAN ACT REQUIREMENT.**

“(a) APPLICABILITY.—The Secretary shall ensure that the requirements of the Buy American Act apply to all procurements made with funds provided pursuant to section 317. Indian Tribes and Tribal Organizations shall be exempt from these requirements.

“(b) EFFECT OF VIOLATION.—If it has been finally determined by a court or Federal agency that any person intentionally affixed a label bearing a ‘Made in America’ inscription or any inscription with the same meaning, to any product sold in or shipped to the United States that is not made in the United States, such person shall be ineligible to receive any contract or subcontract made with funds provided pursuant to section 317, pursuant to the debarment, suspension, and ineligibility procedures described in sections 9.400 through 9.409 of title 48, Code of Federal Regulations.

“(c) DEFINITIONS.—For purposes of this section, the term ‘Buy American Act’ means title III of the Act entitled ‘An Act making appropriations for the Treasury and Post Office Departments for the fiscal year ending June 30, 1934, and for other purposes’, approved March 3, 1933 (41 U.S.C. 10a et seq.).

**“SEC. 316. OTHER FUNDING FOR FACILITIES.**

“(a) AUTHORITY TO ACCEPT FUNDS.—The Secretary is authorized to accept from any source, including Federal and State agencies, funds that are available for the construction of health care facilities and use such funds to plan, design, and construct health care facilities for Indians and to place such funds into a contract or compact under the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.). Receipt of such funds shall have no effect on the priorities established pursuant to section 301.

“(b) INTERAGENCY AGREEMENTS.—The Secretary is authorized to enter into interagency agreements with other Federal agencies or State agencies and other entities and to accept funds from such Federal or State agencies or other sources to provide for the planning, design, and construction of health care facilities to be administered by Indian Health Programs in order to carry out the purposes of this Act and the purposes for which the funds were appropriated or for which the funds were otherwise provided.

“(c) ESTABLISHMENT OF STANDARDS.—The Secretary, through the Service, shall establish standards by regulation for the planning, design, and construction of health care facilities serving Indians under this Act.

**“SEC. 317. AUTHORIZATION OF APPROPRIATIONS.**

“There are authorized to be appropriated such sums as may be necessary for each fis-

cal year through fiscal year 2016 to carry out this title.

**“TITLE IV—ACCESS TO HEALTH SERVICES**

**“SEC. 401. TREATMENT OF PAYMENTS UNDER SOCIAL SECURITY ACT HEALTH BENEFITS PROGRAMS.**

“(a) DISREGARD OF MEDICARE, MEDICAID, AND SCHIP PAYMENTS IN DETERMINING APPROPRIATIONS.—Any payments received by an Indian Health Program or by an Urban Indian Organization under title XVIII, XIX, or XXI of the Social Security Act for services provided to Indians eligible for benefits under such respective titles shall not be considered in determining appropriations for the provision of health care and services for Indians.

“(b) NONPREFERENTIAL TREATMENT.—Nothing in this Act authorizes the Secretary to provide services to an Indian with coverage under title XVIII, XIX, or XXI of the Social Security Act in preference to an Indian without such coverage.

“(c) USE OF FUNDS.—

“(1) SPECIAL FUND.—

“(A) 100 PERCENT PASS-THROUGH OF PAYMENTS DUE TO FACILITIES.—Notwithstanding any other provision of law, but subject to paragraph (2), payments to which a facility of the Service is entitled by reason of a provision of the Social Security Act shall be placed in a special fund to be held by the Secretary. In making payments from such fund, the Secretary shall ensure that each Service Unit of the Service receives 100 percent of the amount to which the facilities of the Service, for which such Service Unit makes collections, are entitled by reason of a provision of the Social Security Act.

“(B) USE OF FUNDS.—Amounts received by a facility of the Service under subparagraph (A) shall first be used (to such extent or in such amounts as are provided in appropriation Acts) for the purpose of making any improvements in the programs of the Service operated by or through such facility which may be necessary to achieve or maintain compliance with the applicable conditions and requirements of titles XVIII and XIX of the Social Security Act. Any amounts so received that are in excess of the amount necessary to achieve or maintain such conditions and requirements shall, subject to consultation with the Indian Tribes being served by the Service Unit, be used for reducing the health resource deficiencies (as determined under section 201(d)) of such Indian Tribes.

“(2) DIRECT PAYMENT OPTION.—Paragraph (1) shall not apply to a Tribal Health Program upon the election of such Program under subsection (d) to receive payments directly. No payment may be made out of the special fund described in such paragraph with respect to reimbursement made for services provided by such Program during the period of such election.

“(d) DIRECT BILLING.—

“(1) IN GENERAL.—Subject to complying with the requirements of paragraph (2), a Tribal Health Program may elect to directly bill for, and receive payment for, health care items and services provided by such Program for which payment is made under title XVIII or XIX of the Social Security Act or from any other third party payor.

“(2) DIRECT REIMBURSEMENT.—

“(A) USE OF FUNDS.—Each Tribal Health Program making the election described in paragraph (1) with respect to a program under a title of the Social Security Act shall be reimbursed directly by that program for items and services furnished without regard to subsection (c)(1), but all amounts so reimbursed shall be used by the Tribal Health Program for the purpose of making any improvements in facilities of the Tribal Health Program that may be necessary to achieve

or maintain compliance with the conditions and requirements applicable generally to such items and services under the program under such title and to provide additional health care services, improvements in health care facilities and Tribal Health Programs, any health care related purpose, or otherwise to achieve the objectives provided in section 3 of this Act.

“(B) AUDITS.—The amounts paid to a Tribal Health Program making the election described in paragraph (1) with respect to a program under a title of the Social Security Act shall be subject to all auditing requirements applicable to the program under such title, as well as all auditing requirements applicable to programs administered by an Indian Health Program. Nothing in the preceding sentence shall be construed as limiting the application of auditing requirements applicable to amounts paid under title XVIII, XIX, or XXI of the Social Security Act.

“(C) IDENTIFICATION OF SOURCE OF PAYMENTS.—Any Tribal Health Program that receives reimbursements or payments under title XVIII, XIX, or XXI of the Social Security Act, shall provide to the Service a list of each provider enrollment number (or other identifier) under which such Program receives such reimbursements or payments.

“(3) EXAMINATION AND IMPLEMENTATION OF CHANGES.—

“(A) IN GENERAL.—The Secretary, acting through the Service and with the assistance of the Administrator of the Centers for Medicare & Medicaid Services, shall examine on an ongoing basis and implement any administrative changes that may be necessary to facilitate direct billing and reimbursement under the program established under this subsection, including any agreements with States that may be necessary to provide for direct billing under a program under a title of the Social Security Act.

“(B) COORDINATION OF INFORMATION.—The Service shall provide the Administrator of the Centers for Medicare & Medicaid Services with copies of the lists submitted to the Service under paragraph (2)(C), enrollment data regarding patients served by the Service (and by Tribal Health Programs, to the extent such data is available to the Service), and such other information as the Administrator may require for purposes of administering title XVIII, XIX, or XXI of the Social Security Act.

“(4) WITHDRAWAL FROM PROGRAM.—A Tribal Health Program that bills directly under the program established under this subsection may withdraw from participation in the same manner and under the same conditions that an Indian Tribe or Tribal Organization may retrocede a contracted program to the Secretary under the authority of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.). All cost accounting and billing authority under the program established under this subsection shall be returned to the Secretary upon the Secretary's acceptance of the withdrawal of participation in this program.

“(5) TERMINATION FOR FAILURE TO COMPLY WITH REQUIREMENTS.—The Secretary may terminate the participation of a Tribal Health Program or in the direct billing program established under this subsection if the Secretary determines that the Program has failed to comply with the requirements of paragraph (2). The Secretary shall provide a Tribal Health Program with notice of a determination that the Program has failed to comply with any such requirement and a reasonable opportunity to correct such non-compliance prior to terminating the Program's participation in the direct billing program established under this subsection.

“(e) RELATED PROVISIONS UNDER THE SOCIAL SECURITY ACT.—For provisions related to subsections (c) and (d), see sections 1880, 1911, and 2107(e)(1)(D) of the Social Security Act.

**“SEC. 402. GRANTS TO AND CONTRACTS WITH THE SERVICE, INDIAN TRIBES, TRIBAL ORGANIZATIONS, AND URBAN INDIAN ORGANIZATIONS TO FACILITATE OUTREACH, ENROLLMENT, AND COVERAGE OF INDIANS UNDER SOCIAL SECURITY ACT HEALTH BENEFIT PROGRAMS AND OTHER HEALTH BENEFITS PROGRAMS.**

“(a) INDIAN TRIBES AND TRIBAL ORGANIZATIONS.—From funds appropriated to carry out this title in accordance with section 415, the Secretary, acting through the Service, shall make grants to or enter into contracts with Indian Tribes and Tribal Organizations to assist such Tribes and Tribal Organizations in establishing and administering programs on or near reservations and trust lands to assist individual Indians—

“(1) to enroll for benefits under a program established under title XVIII, XIX, or XXI of the Social Security Act and other health benefits programs; and

“(2) with respect to such programs for which the charging of premiums and cost sharing is not prohibited under such programs, to pay premiums or cost sharing for coverage for such benefits, which may be based on financial need (as determined by the Indian Tribe or Tribes or Tribal Organizations being served based on a schedule of income levels developed or implemented by such Tribe, Tribes, or Tribal Organizations).

“(b) CONDITIONS.—The Secretary, acting through the Service, shall place conditions as deemed necessary to effect the purpose of this section in any grant or contract which the Secretary makes with any Indian Tribe or Tribal Organization pursuant to this section. Such conditions shall include requirements that the Indian Tribe or Tribal Organization successfully undertake—

“(1) to determine the population of Indians eligible for the benefits described in subsection (a);

“(2) to educate Indians with respect to the benefits available under the respective programs;

“(3) to provide transportation for such individual Indians to the appropriate offices for enrollment or applications for such benefits; and

“(4) to develop and implement methods of improving the participation of Indians in receiving benefits under such programs.

**“(c) APPLICATION TO URBAN INDIAN ORGANIZATIONS.—**

“(1) IN GENERAL.—The provisions of subsection (a) shall apply with respect to grants and other funding to Urban Indian Organizations with respect to populations served by such organizations in the same manner they apply to grants and contracts with Indian Tribes and Tribal Organizations with respect to programs on or near reservations.

“(2) REQUIREMENTS.—The Secretary shall include in the grants or contracts made or provided under paragraph (1) requirements that are—

“(A) consistent with the requirements imposed by the Secretary under subsection (b);

“(B) appropriate to Urban Indian Organizations and Urban Indians; and

“(C) necessary to effect the purposes of this section.

“(d) FACILITATING COOPERATION.—The Secretary, acting through the Centers for Medicare & Medicaid Services, shall take such steps as are necessary to facilitate cooperation with, and agreements between, States and the Service, Indian Tribes, Tribal Organizations, or Urban Indian Organizations with respect to the provision of health care

items and services to Indians under the programs established under title XVIII, XIX, or XXI of the Social Security Act.

“(e) AGREEMENTS RELATING TO IMPROVING ENROLLMENT OF INDIANS UNDER SOCIAL SECURITY ACT HEALTH BENEFITS PROGRAMS.—For provisions relating to agreements between the Secretary, acting through the Service, and Indian Tribes, Tribal Organizations, and Urban Indian Organization for the collection, preparation, and submission of applications by Indians for assistance under the Medicaid and State children’s health insurance programs established under titles XIX and XXI of the Social Security Act, and benefits under the Medicare program established under title XVIII of such Act, see subsections (a) and (b) of section 1139 of the Social Security Act.

“(f) DEFINITION OF PREMIUMS AND COST SHARING.—In this section:

“(1) PREMIUM.—The term ‘premium’ includes any enrollment fee or similar charge.

“(2) COST SHARING.—The term ‘cost sharing’ includes any deduction, deductible, copayment, coinsurance, or similar charge.

**“SEC. 403. REIMBURSEMENT FROM CERTAIN THIRD PARTIES OF COSTS OF HEALTH SERVICES.**

“(a) RIGHT OF RECOVERY.—Except as provided in subsection (f), the United States, an Indian Tribe, or Tribal Organization shall have the right to recover from an insurance company, health maintenance organization, employee benefit plan, third-party tortfeasor, or any other responsible or liable third party (including a political subdivision or local governmental entity of a State) the reasonable expenses incurred and billed by the Secretary, an Indian Tribe, or Tribal Organization in providing health services through the Service, an Indian Tribe, or Tribal Organization to any individual to the same extent that such individual, or any nongovernmental provider of such services, would be eligible to receive damages, reimbursement, or indemnification for such charges or expenses if—

“(1) such services had been provided by a nongovernmental provider; and

“(2) such individual had been required to pay such charges or expenses and did pay such charges or expenses.

“(b) LIMITATIONS ON RECOVERIES FROM STATES.—Subsection (a) shall provide a right of recovery against any State, only if the injury, illness, or disability for which health services were provided is covered under—

“(1) workers’ compensation laws; or

“(2) a no-fault automobile accident insurance plan or program.

“(c) NONAPPLICATION OF OTHER LAWS.—No law of any State, or of any political subdivision of a State and no provision of any contract, insurance or health maintenance organization policy, employee benefit plan, self-insurance plan, managed care plan, or other health care plan or program entered into or renewed after the date of the enactment of the Indian Health Care Amendments of 1988, shall prevent or hinder the right of recovery of the United States, an Indian Tribe, or Tribal Organization under subsection (a).

“(d) NO EFFECT ON PRIVATE RIGHTS OF ACTION.—No action taken by the United States, an Indian Tribe, or Tribal Organization to enforce the right of recovery provided under this section shall operate to deny to the injured person the recovery for that portion of the person’s damage not covered hereunder.

“(e) ENFORCEMENT.—

“(1) IN GENERAL.—The United States, an Indian Tribe, or Tribal Organization may enforce the right of recovery provided under subsection (a) by—

“(A) intervening or joining in any civil action or proceeding brought—

“(i) by the individual for whom health services were provided by the Secretary, an Indian Tribe, or Tribal Organization; or

“(ii) by any representative or heirs of such individual, or

“(B) instituting a civil action, including a civil action for injunctive relief and other relief and including, with respect to a political subdivision or local governmental entity of a State, such an action against an official thereof.

“(2) NOTICE.—All reasonable efforts shall be made to provide notice of action instituted under paragraph (1)(B) to the individual to whom health services were provided, either before or during the pendency of such action.

“(f) LIMITATION.—Absent specific written authorization by the governing body of an Indian Tribe for the period of such authorization (which may not be for a period of more than 1 year and which may be revoked at any time upon written notice by the governing body to the Service), the United States shall not have a right of recovery under this section if the injury, illness, or disability for which health services were provided is covered under a self-insurance plan funded by an Indian Tribe, Tribal Organization, or Urban Indian Organization. Where such authorization is provided, the Service may receive and expend such amounts for the provision of additional health services consistent with such authorization.

“(g) COSTS AND ATTORNEYS’ FEES.—In any action brought to enforce the provisions of this section, a prevailing plaintiff shall be awarded its reasonable attorneys’ fees and costs of litigation.

“(h) NONAPPLICATION OF CLAIMS FILING REQUIREMENTS.—An insurance company, health maintenance organization, self-insurance plan, managed care plan, or other health care plan or program (under the Social Security Act or otherwise) may not deny a claim for benefits submitted by the Service or by an Indian Tribe or Tribal Organization based on the format in which the claim is submitted if such format complies with the format required for submission of claims under title XVIII of the Social Security Act or recognized under section 1175 of such Act.

“(i) APPLICATION TO URBAN INDIAN ORGANIZATIONS.—The previous provisions of this section shall apply to Urban Indian Organizations with respect to populations served by such Organizations in the same manner they apply to Indian Tribes and Tribal Organizations with respect to populations served by such Indian Tribes and Tribal Organizations.

“(j) STATUTE OF LIMITATIONS.—The provisions of section 2415 of title 28, United States Code, shall apply to all actions commenced under this section, and the references therein to the United States are deemed to include Indian Tribes, Tribal Organizations, and Urban Indian Organizations.

“(k) SAVINGS.—Nothing in this section shall be construed to limit any right of recovery available to the United States, an Indian Tribe, or Tribal Organization under the provisions of any applicable, Federal, State, or Tribal law, including medical lien laws and the Federal Medical Care Recovery Act (42 U.S.C. 2651 et seq.).

**“SEC. 404. CREDITING OF REIMBURSEMENTS.**

“(a) USE OF AMOUNTS.—

“(1) RETENTION BY PROGRAM.—Except as provided in section 202(g) (relating to the Catastrophic Health Emergency Fund) and section 807 (relating to health services for ineligible persons), all reimbursements received or recovered under any of the programs described in paragraph (2), including under section 807, by reason of the provision of health services by the Service, by an Indian Tribe or Tribal Organization, or by an

Urban Indian Organization, shall be credited to the Service, such Indian Tribe or Tribal Organization, or such Urban Indian Organization, respectively, and may be used as provided in section 401. In the case of such a service provided by or through a Service Unit, such amounts shall be credited to such unit and used for such purposes.

“(2) PROGRAMS COVERED.—The programs referred to in paragraph (1) are the following:

“(A) Titles XVIII, XIX, and XXI of the Social Security Act.

“(B) This Act, including section 807.

“(C) Public Law 87-693.

“(D) Any other provision of law.

“(b) NO OFFSET OF AMOUNTS.—The Service may not offset or limit any amount obligated to any Service Unit or entity receiving funding from the Service because of the receipt of reimbursements under subsection (a).

**“SEC. 405. PURCHASING HEALTH CARE COVERAGE.**

“(a) IN GENERAL.—Insofar as amounts are made available under law (including a provision of the Social Security Act, the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.), or other law, other than under section 402) to Indian Tribes, Tribal Organizations, and Urban Indian Organizations for health benefits for Service beneficiaries, Indian Tribes, Tribal Organizations, and Urban Indian Organizations may use such amounts to purchase health benefits coverage for such beneficiaries in any manner, including through—

“(1) a tribally owned and operated health care plan;

“(2) a State or locally authorized or licensed health care plan;

“(3) a health insurance provider or managed care organization; or

“(4) a self-insured plan.

The purchase of such coverage by an Indian Tribe, Tribal Organization, or Urban Indian Organization may be based on the financial needs of such beneficiaries (as determined by the Indian Tribe or Tribes being served based on a schedule of income levels developed or implemented by such Indian Tribe or Tribes).

“(b) EXPENSES FOR SELF-INSURED PLAN.—In the case of a self-insured plan under subsection (a)(4), the amounts may be used for expenses of operating the plan, including administration and insurance to limit the financial risks to the entity offering the plan.

“(c) CONSTRUCTION.—Nothing in this section shall be construed as affecting the use of any amounts not referred to in subsection (a).

**“SEC. 406. SHARING ARRANGEMENTS WITH FEDERAL AGENCIES.**

“(a) AUTHORITY.—

“(1) IN GENERAL.—The Secretary may enter into (or expand) arrangements for the sharing of medical facilities and services between the Service, Indian Tribes, and Tribal Organizations and the Department of Veterans Affairs and the Department of Defense.

“(2) CONSULTATION BY SECRETARY REQUIRED.—The Secretary may not finalize any arrangement between the Service and a Department described in paragraph (1) without first consulting with the Indian Tribes which will be significantly affected by the arrangement.

“(b) LIMITATIONS.—The Secretary shall not take any action under this section or under subchapter IV of chapter 81 of title 38, United States Code, which would impair—

“(1) the priority access of any Indian to health care services provided through the Service and the eligibility of any Indian to receive health services through the Service;

“(2) the quality of health care services provided to any Indian through the Service;

“(3) the priority access of any veteran to health care services provided by the Department of Veterans Affairs;

“(4) the quality of health care services provided by the Department of Veterans Affairs or the Department of Defense; or

“(5) the eligibility of any Indian who is a veteran to receive health services through the Department of Veterans Affairs.

“(c) REIMBURSEMENT.—The Service, Indian Tribe, or Tribal Organization shall be reimbursed by the Department of Veterans Affairs or the Department of Defense (as the case may be) where services are provided through the Service, an Indian Tribe, or a Tribal Organization to beneficiaries eligible for services from either such Department, notwithstanding any other provision of law.

“(d) CONSTRUCTION.—Nothing in this section may be construed as creating any right of a non-Indian veteran to obtain health services from the Service.

**“SEC. 407. PAYOR OF LAST RESORT.**

“Indian Health Programs and health care programs operated by Urban Indian Organizations shall be the payor of last resort for services provided to persons eligible for services from Indian Health Programs and Urban Indian Organizations, notwithstanding any Federal, State, or local law to the contrary.

**“SEC. 408. NONDISCRIMINATION UNDER FEDERAL HEALTH CARE PROGRAMS IN QUALIFICATIONS FOR REIMBURSEMENT FOR SERVICES.**

“(a) REQUIREMENT TO SATISFY GENERALLY APPLICABLE PARTICIPATION REQUIREMENTS.—

“(1) IN GENERAL.—A Federal health care program must accept an entity that is operated by the Service, an Indian Tribe, Tribal Organization, or Urban Indian Organization as a provider eligible to receive payment under the program for health care services furnished to an Indian on the same basis as any other provider qualified to participate as a provider of health care services under the program if the entity meets generally applicable State or other requirements for participation as a provider of health care services under the program.

“(2) SATISFACTION OF STATE OR LOCAL LICENSURE OR RECOGNITION REQUIREMENTS.—Any requirement for participation as a provider of health care services under a Federal health care program that an entity be licensed or recognized under the State or local law where the entity is located to furnish health care services shall be deemed to have been met in the case of an entity operated by the Service, an Indian Tribe, Tribal Organization, or Urban Indian Organization if the entity meets all the applicable standards for such licensure or recognition, regardless of whether the entity obtains a license or other documentation under such State or local law. In accordance with section 221, the absence of the licensure of a health care professional employed by such an entity under the State or local law where the entity is located shall not be taken into account for purposes of determining whether the entity meets such standards, if the professional is licensed in another State.

“(b) APPLICATION OF EXCLUSION FROM PARTICIPATION IN FEDERAL HEALTH CARE PROGRAMS.—

“(1) EXCLUDED ENTITIES.—No entity operated by the Service, an Indian Tribe, Tribal Organization, or Urban Indian Organization that has been excluded from participation in any Federal health care program or for which a license is under suspension or has been revoked by the State where the entity is located shall be eligible to receive payment or reimbursement under any such program for health care services furnished to an Indian.

“(2) EXCLUDED INDIVIDUALS.—No individual who has been excluded from participation in any Federal health care program or whose State license is under suspension shall be eligible to receive payment or reimbursement

under any such program for health care services furnished by that individual, directly or through an entity that is otherwise eligible to receive payment for health care services, to an Indian.

“(3) FEDERAL HEALTH CARE PROGRAM DEFINED.—In this subsection, the term, ‘Federal health care program’ has the meaning given that term in section 1128B(f) of the Social Security Act (42 U.S.C. 1320a-7b(f)), except that, for purposes of this subsection, such term shall include the health insurance program under chapter 89 of title 5, United States Code.

“(c) RELATED PROVISIONS.—For provisions related to nondiscrimination against providers operated by the Service, an Indian Tribe, Tribal Organization, or Urban Indian Organization, see section 1139(c) of the Social Security Act (42 U.S.C. 1320b-9(c)).

**“SEC. 409. CONSULTATION.**

“For provisions related to consultation with representatives of Indian Health Programs and Urban Indian Organizations with respect to the health care programs established under titles XVIII, XIX, and XXI of the Social Security Act, see section 1139(d) of the Social Security Act (42 U.S.C. 1320b-9(d)).

**“SEC. 410. STATE CHILDREN'S HEALTH INSURANCE PROGRAM (SCHIP).**

“For provisions relating to—

“(1) outreach to families of Indian children likely to be eligible for child health assistance under the State children's health insurance program established under title XXI of the Social Security Act, see sections 2105(c)(2)(C) and 1139(a) of such Act (42 U.S.C. 1397ee(c)(2), 1320b-9); and

“(2) ensuring that child health assistance is provided under such program to targeted low-income children who are Indians and that payments are made under such program to Indian Health Programs and Urban Indian Organizations operating in the State that provide such assistance, see sections 2102(b)(3)(D) and 2105(c)(6)(B) of such Act (42 U.S.C. 1397bb(b)(3)(D), 1397ee(c)(6)(B)).

**“SEC. 411. EXCLUSION WAIVER AUTHORITY FOR AFFECTED INDIAN HEALTH PROGRAMS AND SAFE HARBOR TRANSACTIONS UNDER THE SOCIAL SECURITY ACT.**

“For provisions relating to—

“(1) exclusion waiver authority for affected Indian Health Programs under the Social Security Act, see section 1128(k) of the Social Security Act (42 U.S.C. 1320a-7(k)); and

“(2) certain transactions involving Indian Health Programs deemed to be in safe harbors under that Act, see section 1128B(b)(4) of the Social Security Act (42 U.S.C. 1320a-7b(b)(4)).

**“SEC. 412. PREMIUM AND COST SHARING PROTECTIONS AND ELIGIBILITY DETERMINATIONS UNDER MEDICAID AND SCHIP AND PROTECTION OF CERTAIN INDIAN PROPERTY FROM MEDICAID ESTATE RECOVERY.**

“For provisions relating to—

“(1) premiums or cost sharing protections for Indians furnished items or services directly by Indian Health Programs or through referral under the contract health service under the Medicaid program established under title XIX of the Social Security Act, see sections 1916(j) and 1916A(a)(1) of the Social Security Act (42 U.S.C. 1396o(j), 1396o-1(a)(1));

“(2) rules regarding the treatment of certain property for purposes of determining eligibility under such programs, see sections 1902(e)(13) and 2107(e)(1)(B) of such Act (42 U.S.C. 1396a(e)(13), 1397gg(e)(1)(B)); and

“(3) the protection of certain property from estate recovery provisions under the Medicaid program, see section 1917(b)(3)(B) of such Act (42 U.S.C. 1396p(b)(3)(B)).

**“SEC. 413. TREATMENT UNDER MEDICAID AND SCHIP MANAGED CARE.**

“For provisions relating to the treatment of Indians enrolled in a managed care entity under the Medicaid program under title XIX of the Social Security Act and Indian Health Programs and Urban Indian Organizations that are providers of items or services to such Indian enrollees, see sections 1932(h) and 2107(e)(1)(H) of the Social Security Act (42 U.S.C. 1396u–2(h), 1397gg(e)(1)(H)).

**“SEC. 414. NAVAJO NATION MEDICAID AGENCY FEASIBILITY STUDY.**

“(a) **STUDY.**—The Secretary shall conduct a study to determine the feasibility of treating the Navajo Nation as a State for the purposes of title XIX of the Social Security Act, to provide services to Indians living within the boundaries of the Navajo Nation through an entity established having the same authority and performing the same functions as single-State medicaid agencies responsible for the administration of the State plan under title XIX of the Social Security Act.

“(b) **CONSIDERATIONS.**—In conducting the study, the Secretary shall consider the feasibility of—

“(1) assigning and paying all expenditures for the provision of services and related administration funds, under title XIX of the Social Security Act, to Indians living within the boundaries of the Navajo Nation that are currently paid to or would otherwise be paid to the State of Arizona, New Mexico, or Utah;

“(2) providing assistance to the Navajo Nation in the development and implementation of such entity for the administration, eligibility, payment, and delivery of medical assistance under title XIX of the Social Security Act;

“(3) providing an appropriate level of matching funds for Federal medical assistance with respect to amounts such entity expends for medical assistance for services and related administrative costs; and

“(4) authorizing the Secretary, at the option of the Navajo Nation, to treat the Navajo Nation as a State for the purposes of title XIX of the Social Security Act (relating to the State children’s health insurance program) under terms equivalent to those described in paragraphs (2) through (4).

“(c) **REPORT.**—Not later than 3 years after the date of enactment of the Indian Health Care Improvement Act Amendments of 2006, the Secretary shall submit to the Committee on Indian Affairs and Committee on Finance of the Senate and the Committee on Resources and Committee on Energy and Commerce of the House of Representatives a report that includes—

“(1) the results of the study under this section;

“(2) a summary of any consultation that occurred between the Secretary and the Navajo Nation, other Indian Tribes, the States of Arizona, New Mexico, and Utah, counties which include Navajo Lands, and other interested parties, in conducting this study;

“(3) projected costs or savings associated with establishment of such entity, and any estimated impact on services provided as described in this section in relation to probable costs or savings; and

“(4) legislative actions that would be required to authorize the establishment of such entity if such entity is determined by the Secretary to be feasible.

**“SEC. 415. AUTHORIZATION OF APPROPRIATIONS.**

“There are authorized to be appropriated such sums as may be necessary for each fiscal year through fiscal year 2016 to carry out this title.

**“TITLE V—HEALTH SERVICES FOR URBAN INDIANS****“SEC. 501. PURPOSE.**

“The purpose of this title is to establish and maintain programs in Urban Centers to make health services more accessible and available to Urban Indians.

**“SEC. 502. CONTRACTS WITH, AND GRANTS TO, URBAN INDIAN ORGANIZATIONS.**

“Under authority of the Act of November 2, 1921 (25 U.S.C. 13) (commonly known as the ‘Snyder Act’), the Secretary, acting through the Service, shall enter into contracts with, or make grants to, Urban Indian Organizations to assist such organizations in the establishment and administration, within Urban Centers, of programs which meet the requirements set forth in this title. Subject to section 506, the Secretary, acting through the Service, shall include such conditions as the Secretary considers necessary to effect the purpose of this title in any contract into which the Secretary enters with, or in any grant the Secretary makes to, any Urban Indian Organization pursuant to this title.

**“SEC. 503. CONTRACTS AND GRANTS FOR THE PROVISION OF HEALTH CARE AND REFERRAL SERVICES.**

“(a) **REQUIREMENTS FOR GRANTS AND CONTRACTS.**—Under authority of the Act of November 2, 1921 (25 U.S.C. 13) (commonly known as the ‘Snyder Act’), the Secretary, acting through the Service, shall enter into contracts with, and make grants to, Urban Indian Organizations for the provision of health care and referral services for Urban Indians. Any such contract or grant shall include requirements that the Urban Indian Organization successfully undertake to—

“(1) estimate the population of Urban Indians residing in the Urban Center or centers that the organization proposes to serve who are or could be recipients of health care or referral services;

“(2) estimate the current health status of Urban Indians residing in such Urban Center or centers;

“(3) estimate the current health care needs of Urban Indians residing in such Urban Center or centers;

“(4) provide basic health education, including health promotion and disease prevention education, to Urban Indians;

“(5) make recommendations to the Secretary and Federal, State, local, and other resource agencies on methods of improving health service programs to meet the needs of Urban Indians; and

“(6) where necessary, provide, or enter into contracts for the provision of, health care services for Urban Indians.

“(b) **CRITERIA.**—The Secretary, acting through the Service, shall, by regulation, prescribe the criteria for selecting Urban Indian Organizations to enter into contracts or receive grants under this section. Such criteria shall, among other factors, include—

“(1) the extent of unmet health care needs of Urban Indians in the Urban Center or centers involved;

“(2) the size of the Urban Indian population in the Urban Center or centers involved;

“(3) the extent, if any, to which the activities set forth in subsection (a) would duplicate any project funded under this title, or under any current public health service project funded in a manner other than pursuant to this title;

“(4) the capability of an Urban Indian Organization to perform the activities set forth in subsection (a) and to enter into a contract with the Secretary or to meet the requirements for receiving a grant under this section;

“(5) the satisfactory performance and successful completion by an Urban Indian Orga-

nization of other contracts with the Secretary under this title;

“(6) the appropriateness and likely effectiveness of conducting the activities set forth in subsection (a) in an Urban Center or centers; and

“(7) the extent of existing or likely future participation in the activities set forth in subsection (a) by appropriate health and health-related Federal, State, local, and other agencies.

“(c) **ACCESS TO HEALTH PROMOTION AND DISEASE PREVENTION PROGRAMS.**—The Secretary, acting through the Service, shall facilitate access to or provide health promotion and disease prevention services for Urban Indians through grants made to Urban Indian Organizations administering contracts entered into or receiving grants under subsection (a).

“(d) **IMMUNIZATION SERVICES.**—

“(1) **ACCESS OR SERVICES PROVIDED.**—The Secretary, acting through the Service, shall facilitate access to, or provide, immunization services for Urban Indians through grants made to Urban Indian Organizations administering contracts entered into or receiving grants under this section.

“(2) **DEFINITION.**—For purposes of this subsection, the term ‘immunization services’ means services to provide without charge immunizations against vaccine-preventable diseases.

“(e) **BEHAVIORAL HEALTH SERVICES.**—

“(1) **ACCESS OR SERVICES PROVIDED.**—The Secretary, acting through the Service, shall facilitate access to, or provide, behavioral health services for Urban Indians through grants made to Urban Indian Organizations administering contracts entered into or receiving grants under subsection (a).

“(2) **ASSESSMENT REQUIRED.**—Except as provided by paragraph (3)(A), a grant may not be made under this subsection to an Urban Indian Organization until that organization has prepared, and the Service has approved, an assessment of the following:

“(A) The behavioral health needs of the Urban Indian population concerned.

“(B) The behavioral health services and other related resources available to that population.

“(C) The barriers to obtaining those services and resources.

“(D) The needs that are unmet by such services and resources.

“(3) **PURPOSES OF GRANTS.**—Grants may be made under this subsection for the following:

“(A) To prepare assessments required under paragraph (2).

“(B) To provide outreach, educational, and referral services to Urban Indians regarding the availability of direct behavioral health services, to educate Urban Indians about behavioral health issues and services, and effect coordination with existing behavioral health providers in order to improve services to Urban Indians.

“(C) To provide outpatient behavioral health services to Urban Indians, including the identification and assessment of illness, therapeutic treatments, case management, support groups, family treatment, and other treatment.

“(D) To develop innovative behavioral health service delivery models which incorporate Indian cultural support systems and resources.

“(f) **PREVENTION OF CHILD ABUSE.**—

“(1) **ACCESS OR SERVICES PROVIDED.**—The Secretary, acting through the Service, shall facilitate access to or provide services for Urban Indians through grants to Urban Indian Organizations administering contracts entered into or receiving grants under subsection (a) to prevent and treat child abuse (including sexual abuse) among Urban Indians.



“(2) EVALUATION REQUIRED.—Except as provided by paragraph (3)(A), a grant may not be made under this subsection to an Urban Indian Organization until that organization has prepared, and the Service has approved, an assessment that documents the prevalence of child abuse in the Urban Indian population concerned and specifies the services and programs (which may not duplicate existing services and programs) for which the grant is requested.

“(3) PURPOSES OF GRANTS.—Grants may be made under this subsection for the following:

“(A) To prepare assessments required under paragraph (2).

“(B) For the development of prevention, training, and education programs for Urban Indians, including child education, parent education, provider training on identification and intervention, education on reporting requirements, prevention campaigns, and establishing service networks of all those involved in Indian child protection.

“(C) To provide direct outpatient treatment services (including individual treatment, family treatment, group therapy, and support groups) to Urban Indians who are child victims of abuse (including sexual abuse) or adult survivors of child sexual abuse, to the families of such child victims, and to Urban Indian perpetrators of child abuse (including sexual abuse).

“(4) CONSIDERATIONS WHEN MAKING GRANTS.—In making grants to carry out this subsection, the Secretary shall take into consideration—

“(A) the support for the Urban Indian Organization demonstrated by the child protection authorities in the area, including committees or other services funded under the Indian Child Welfare Act of 1978 (25 U.S.C. 1901 et seq.), if any;

“(B) the capability and expertise demonstrated by the Urban Indian Organization to address the complex problem of child sexual abuse in the community; and

“(C) the assessment required under paragraph (2).

“(g) OTHER GRANTS.—The Secretary, acting through the Service, may enter into a contract with or make grants to an Urban Indian Organization that provides or arranges for the provision of health care services (through satellite facilities, provider networks, or otherwise) to Urban Indians in more than 1 Urban Center.

**“SEC. 504. CONTRACTS AND GRANTS FOR THE DETERMINATION OF UNMET HEALTH CARE NEEDS.**

“(a) GRANTS AND CONTRACTS AUTHORIZED.—Under authority of the Act of November 2, 1921 (25 U.S.C. 13) (commonly known as the ‘Snyder Act’), the Secretary, acting through the Service, may enter into contracts with or make grants to Urban Indian Organizations situated in Urban Centers for which contracts have not been entered into or grants have not been made under section 503.

“(b) PURPOSE.—The purpose of a contract or grant made under this section shall be the determination of the matters described in subsection (c)(1) in order to assist the Secretary in assessing the health status and health care needs of Urban Indians in the Urban Center involved and determining whether the Secretary should enter into a contract or make a grant under section 503 with respect to the Urban Indian Organization which the Secretary has entered into a contract with, or made a grant to, under this section.

“(c) GRANT AND CONTRACT REQUIREMENTS.—Any contract entered into, or grant made, by the Secretary under this section shall include requirements that—

“(1) the Urban Indian Organization successfully undertakes to—

“(A) document the health care status and unmet health care needs of Urban Indians in the Urban Center involved; and

“(B) with respect to Urban Indians in the Urban Center involved, determine the matters described in paragraphs (2), (3), (4), and (7) of section 503(b); and

“(2) the Urban Indian Organization complete performance of the contract, or carry out the requirements of the grant, within 1 year after the date on which the Secretary and such organization enter into such contract, or within 1 year after such organization receives such grant, whichever is applicable.

“(d) NO RENEWALS.—The Secretary may not renew any contract entered into or grant made under this section.

**“SEC. 505. EVALUATIONS; RENEWALS.**

“(a) PROCEDURES FOR EVALUATIONS.—The Secretary, acting through the Service, shall develop procedures to evaluate compliance with grant requirements and compliance with and performance of contracts entered into by Urban Indian Organizations under this title. Such procedures shall include provisions for carrying out the requirements of this section.

“(b) EVALUATIONS.—The Secretary, acting through the Service, shall evaluate the compliance of each Urban Indian Organization which has entered into a contract or received a grant under section 503 with the terms of such contract or grant. For purposes of this evaluation, the Secretary shall—

“(1) acting through the Service, conduct an annual onsite evaluation of the organization; or

“(2) accept in lieu of such onsite evaluation evidence of the organization’s provisional or full accreditation by a private independent entity recognized by the Secretary for purposes of conducting quality reviews of providers participating in the Medicare program under title XVIII of the Social Security Act.

“(c) NONCOMPLIANCE; UNSATISFACTORY PERFORMANCE.—If, as a result of the evaluations conducted under this section, the Secretary determines that an Urban Indian Organization has not complied with the requirements of a grant or complied with or satisfactorily performed a contract under section 503, the Secretary shall, prior to renewing such contract or grant, attempt to resolve with the organization the areas of noncompliance or unsatisfactory performance and modify the contract or grant to prevent future occurrences of noncompliance or unsatisfactory performance. If the Secretary determines that the noncompliance or unsatisfactory performance cannot be resolved and prevented in the future, the Secretary shall not renew the contract or grant with the organization and is authorized to enter into a contract or make a grant under section 503 with another Urban Indian Organization which is situated in the same Urban Center as the Urban Indian Organization whose contract or grant is not renewed under this section.

“(d) CONSIDERATIONS FOR RENEWALS.—In determining whether to renew a contract or grant with an Urban Indian Organization under section 503 which has completed performance of a contract or grant under section 504, the Secretary shall review the records of the Urban Indian Organization, the reports submitted under section 507, and shall consider the results of the onsite evaluations or accreditations under subsection (b).

**“SEC. 506. OTHER CONTRACT AND GRANT REQUIREMENTS.**

“(a) PROCUREMENT.—Contracts with Urban Indian Organizations entered into pursuant to this title shall be in accordance with all Federal contracting laws and regulations re-

lating to procurement except that in the discretion of the Secretary, such contracts may be negotiated without advertising and need not conform to the provisions of sections 1304 and 3131 through 3133 of title 40, United States Code.

**“(b) PAYMENTS UNDER CONTRACTS OR GRANTS.—**

“(1) IN GENERAL.—Payments under any contracts or grants pursuant to this title, notwithstanding any term or condition of such contract or grant—

“(A) may be made in a single advance payment by the Secretary to the Urban Indian Organization by no later than the end of the first 30 days of the funding period with respect to which the payments apply, unless the Secretary determines through an evaluation under section 505 that the organization is not capable of administering such a single advance payment; and

“(B) if any portion thereof is unexpended by the Urban Indian Organization during the funding period with respect to which the payments initially apply, shall be carried forward for expenditure with respect to allowable or reimbursable costs incurred by the organization during 1 or more subsequent funding periods without additional justification or documentation by the organization as a condition of carrying forward the availability for expenditure of such funds.

“(2) SEMIANNUAL AND QUARTERLY PAYMENTS AND REIMBURSEMENTS.—If the Secretary determines under paragraph (1)(A) that an Urban Indian Organization is not capable of administering an entire single advance payment, on request of the Urban Indian Organization, the payments may be made—

“(A) in semiannual or quarterly payments by not later than 30 days after the date on which the funding period with respect to which the payments apply begins; or

“(B) by way of reimbursement.

“(c) REVISION OR AMENDMENT OF CONTRACTS.—Notwithstanding any provision of law to the contrary, the Secretary may, at the request and consent of an Urban Indian Organization, revise or amend any contract entered into by the Secretary with such organization under this title as necessary to carry out the purposes of this title.

“(d) FAIR AND UNIFORM SERVICES AND ASSISTANCE.—Contracts with or grants to Urban Indian Organizations and regulations adopted pursuant to this title shall include provisions to assure the fair and uniform provision to Urban Indians of services and assistance under such contracts or grants by such organizations.

**“SEC. 507. REPORTS AND RECORDS.**

“(a) REPORTS.—

“(1) IN GENERAL.—For each fiscal year during which an Urban Indian Organization receives or expends funds pursuant to a contract entered into or a grant received pursuant to this title, such Urban Indian Organization shall submit to the Secretary not more frequently than every 6 months, a report that includes the following:

“(A) In the case of a contract or grant under section 503, recommendations pursuant to section 503(a)(5).

“(B) Information on activities conducted by the organization pursuant to the contract or grant.

“(C) An accounting of the amounts and purpose for which Federal funds were expended.

“(D) A minimum set of data, using uniformly defined elements, as specified by the Secretary after consultation with Urban Indian Organizations.

“(2) HEALTH STATUS AND SERVICES.—

“(A) IN GENERAL.—Not later than 18 months after the date of enactment of the

Indian Health Care Improvement Act Amendments of 2006, the Secretary, acting through the Service, shall submit to Congress a report evaluating—

- “(i) the health status of Urban Indians;
- “(ii) the services provided to Indians pursuant to this title; and
- “(iii) areas of unmet needs in the delivery of health services to Urban Indians.

“(B) CONSULTATION AND CONTRACTS.—In preparing the report under paragraph (1), the Secretary—

- “(i) shall consult with Urban Indian Organizations; and
- “(ii) may enter into a contract with a national organization representing Urban Indian Organizations to conduct any aspect of the report.

“(b) AUDIT.—The reports and records of the Urban Indian Organization with respect to a contract or grant under this title shall be subject to audit by the Secretary and the Comptroller General of the United States.

“(c) COSTS OF AUDITS.—The Secretary shall allow as a cost of any contract or grant entered into or awarded under section 502 or 503 the cost of an annual independent financial audit conducted by—

- “(1) a certified public accountant; or
- “(2) a certified public accounting firm qualified to conduct Federal compliance audits.

**“SEC. 508. LIMITATION ON CONTRACT AUTHORITY.**

“The authority of the Secretary to enter into contracts or to award grants under this title shall be to the extent, and in an amount, provided for in appropriation Acts.

**“SEC. 509. FACILITIES.**

“(a) GRANTS.—The Secretary, acting through the Service, may make grants to contractors or grant recipients under this title for the lease, purchase, renovation, construction, or expansion of facilities, including leased facilities, in order to assist such contractors or grant recipients in complying with applicable licensure or certification requirements.

“(b) LOAN FUND STUDY.—The Secretary, acting through the Service, may carry out a study to determine the feasibility of establishing a loan fund to provide to Urban Indian Organizations direct loans or guarantees for loans for the construction of health care facilities in a manner consistent with section 309.

**“SEC. 510. DIVISION OF URBAN INDIAN HEALTH.**

“There is established within the Service a Division of Urban Indian Health, which shall be responsible for—

- “(1) carrying out the provisions of this title;
- “(2) providing central oversight of the programs and services authorized under this title; and
- “(3) providing technical assistance to Urban Indian Organizations.

**“SEC. 511. GRANTS FOR ALCOHOL AND SUBSTANCE ABUSE-RELATED SERVICES.**

“(a) GRANTS AUTHORIZED.—The Secretary, acting through the Service, may make grants for the provision of health-related services in prevention of, treatment of, rehabilitation of, or school- and community-based education regarding, alcohol and substance abuse in Urban Centers to those Urban Indian Organizations with which the Secretary has entered into a contract under this title or under section 201.

“(b) GOALS.—Each grant made pursuant to subsection (a) shall set forth the goals to be accomplished pursuant to the grant. The goals shall be specific to each grant as agreed to between the Secretary and the grantee.

“(c) CRITERIA.—The Secretary shall establish criteria for the grants made under sub-

section (a), including criteria relating to the following:

- “(1) The size of the Urban Indian population.
- “(2) Capability of the organization to adequately perform the activities required under the grant.
- “(3) Satisfactory performance standards for the organization in meeting the goals set forth in such grant. The standards shall be negotiated and agreed to between the Secretary and the grantee on a grant-by-grant basis.
- “(4) Identification of the need for services.

“(d) ALLOCATION OF GRANTS.—The Secretary shall develop a methodology for allocating grants made pursuant to this section based on the criteria established pursuant to subsection (c).

“(e) GRANTS SUBJECT TO CRITERIA.—Any grant received by an Urban Indian Organization under this Act for substance abuse prevention, treatment, and rehabilitation shall be subject to the criteria set forth in subsection (c).

**“SEC. 512. TREATMENT OF CERTAIN DEMONSTRATION PROJECTS.**

“Notwithstanding any other provision of law, the Tulsa Clinic and Oklahoma City Clinic demonstration projects shall—

- “(1) be permanent programs within the Service's direct care program;
- “(2) continue to be treated as Service Units and Operating Units in the allocation of resources and coordination of care; and
- “(3) continue to meet the requirements and definitions of an Urban Indian Organization in this Act, and shall not be subject to the provisions of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.).

**“SEC. 513. URBAN NIAAA TRANSFERRED PROGRAMS.**

“(a) GRANTS AND CONTRACTS.—The Secretary, through the Division of Urban Indian Health, shall make grants or enter into contracts with Urban Indian Organizations, to take effect not later than September 30, 2008, for the administration of Urban Indian alcohol programs that were originally established under the National Institute on Alcoholism and Alcohol Abuse (hereafter in this section referred to as ‘NIAAA’) and transferred to the Service.

“(b) USE OF FUNDS.—Grants provided or contracts entered into under this section shall be used to provide support for the continuation of alcohol prevention and treatment services for Urban Indian populations and such other objectives as are agreed upon between the Service and a recipient of a grant or contract under this section.

“(c) ELIGIBILITY.—Urban Indian Organizations that operate Indian alcohol programs originally funded under the NIAAA and subsequently transferred to the Service are eligible for grants or contracts under this section.

“(d) REPORT.—The Secretary shall evaluate and report to Congress on the activities of programs funded under this section not less than every 5 years.

**“SEC. 514. CONSULTATION WITH URBAN INDIAN ORGANIZATIONS.**

“(a) IN GENERAL.—The Secretary shall ensure that the Service consults, to the greatest extent practicable, with Urban Indian Organizations.

“(b) DEFINITION OF CONSULTATION.—For purposes of subsection (a), consultation is the open and free exchange of information and opinions which leads to mutual understanding and comprehension and which emphasizes trust, respect, and shared responsibility.

**“SEC. 515. URBAN YOUTH TREATMENT CENTER DEMONSTRATION.**

“(a) CONSTRUCTION AND OPERATION.—The Secretary, acting through the Service,

through grant or contract, is authorized to fund the construction and operation of at least 2 residential treatment centers in each State described in subsection (b) to demonstrate the provision of alcohol and substance abuse treatment services to Urban Indian youth in a culturally competent residential setting.

“(b) DEFINITION OF STATE.—A State described in this subsection is a State in which—

- “(1) there resides Urban Indian youth with need for alcohol and substance abuse treatment services in a residential setting; and
- “(2) there is a significant shortage of culturally competent residential treatment services for Urban Indian youth.

**“SEC. 516. GRANTS FOR DIABETES PREVENTION, TREATMENT, AND CONTROL.**

“(a) GRANTS AUTHORIZED.—The Secretary may make grants to those Urban Indian Organizations that have entered into a contract or have received a grant under this title for the provision of services for the prevention and treatment of, and control of the complications resulting from, diabetes among Urban Indians.

“(b) GOALS.—Each grant made pursuant to subsection (a) shall set forth the goals to be accomplished under the grant. The goals shall be specific to each grant as agreed to between the Secretary and the grantee.

“(c) ESTABLISHMENT OF CRITERIA.—The Secretary shall establish criteria for the grants made under subsection (a) relating to—

- “(1) the size and location of the Urban Indian population to be served;
- “(2) the need for prevention of and treatment of, and control of the complications resulting from, diabetes among the Urban Indian population to be served;
- “(3) performance standards for the organization in meeting the goals set forth in such grant that are negotiated and agreed to by the Secretary and the grantee;
- “(4) the capability of the organization to adequately perform the activities required under the grant; and
- “(5) the willingness of the organization to collaborate with the registry, if any, established by the Secretary under section 204(e) in the Area Office of the Service in which the organization is located.

“(d) FUNDS SUBJECT TO CRITERIA.—Any funds received by an Urban Indian Organization under this Act for the prevention, treatment, and control of diabetes among Urban Indians shall be subject to the criteria developed by the Secretary under subsection (c).

**“SEC. 517. COMMUNITY HEALTH REPRESENTATIVES.**

“The Secretary, acting through the Service, may enter into contracts with, and make grants to, Urban Indian Organizations for the employment of Indians trained as health service providers through the Community Health Representatives Program under section 109 in the provision of health care, health promotion, and disease prevention services to Urban Indians.

**“SEC. 518. EFFECTIVE DATE.**

“The amendments made by the Indian Health Care Improvement Act Amendments of 2006 to this title shall take effect beginning on the date of enactment of that Act, regardless of whether the Secretary has promulgated regulations implementing such amendments.

**“SEC. 519. ELIGIBILITY FOR SERVICES.**

“Urban Indians shall be eligible and the ultimate beneficiaries for health care or referral services provided pursuant to this title.

**“SEC. 520. AUTHORIZATION OF APPROPRIATIONS.**

“There are authorized to be appropriated such sums as may be necessary for each fiscal year through fiscal year 2016 to carry out this title.

**“TITLE VI—ORGANIZATIONAL IMPROVEMENTS**

**“SEC. 601. ESTABLISHMENT OF THE INDIAN HEALTH SERVICE AS AN AGENCY OF THE PUBLIC HEALTH SERVICE.**

“(a) ESTABLISHMENT.—

“(1) IN GENERAL.—In order to more effectively and efficiently carry out the responsibilities, authorities, and functions of the United States to provide health care services to Indians and Indian Tribes, as are or may be hereafter provided by Federal statute or treaties, there is established within the Public Health Service of the Department the Indian Health Service.

“(2) DIRECTOR OF INDIAN HEALTH SERVICE.—The Service shall be administered by a Director, who shall be appointed by the President, by and with the advice and consent of the Senate. The Director shall report to the Secretary. Effective with respect to an individual appointed by the President, by and with the advice and consent of the Senate, after January 1, 2006, the term of service of the Director shall be 4 years. A Director may serve more than 1 term.

“(3) INCUMBENT.—The individual serving in the position of Director of the Service on the day before the date of enactment of the Indian Health Care Improvement Act Amendments of 2006 shall serve as Director.

“(4) ADVOCACY AND CONSULTATION.—The position of Director is established to, in a manner consistent with the government-to-government relationship between the United States and Indian Tribes—

“(A) facilitate advocacy for the development of appropriate Indian health policy; and

“(B) promote consultation on matters relating to Indian health.

“(b) AGENCY.—The Service shall be an agency within the Public Health Service of the Department, and shall not be an office, component, or unit of any other agency of the Department.

“(c) DUTIES.—The Director shall—

“(1) perform all functions that were, on the day before the date of enactment of the Indian Health Care Improvement Act Amendments of 2006, carried out by or under the direction of the individual serving as Director of the Service on that day;

“(2) perform all functions of the Secretary relating to the maintenance and operation of hospital and health facilities for Indians and the planning for, and provision and utilization of, health services for Indians;

“(3) administer all health programs under which health care is provided to Indians based upon their status as Indians which are administered by the Secretary, including programs under—

“(A) this Act;

“(B) the Act of November 2, 1921 (25 U.S.C. 13);

“(C) the Act of August 5, 1954 (42 U.S.C. 2001 et seq.);

“(D) the Act of August 16, 1957 (42 U.S.C. 2005 et seq.); and

“(E) the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.);

“(4) administer all scholarship and loan functions carried out under title I;

“(5) report directly to the Secretary concerning all policy- and budget-related matters affecting Indian health;

“(6) collaborate with the Assistant Secretary for Health concerning appropriate matters of Indian health that affect the agencies of the Public Health Service;

“(7) advise each Assistant Secretary of the Department concerning matters of Indian health with respect to which that Assistant Secretary has authority and responsibility;

“(8) advise the heads of other agencies and programs of the Department concerning

matters of Indian health with respect to which those heads have authority and responsibility;

“(9) coordinate the activities of the Department concerning matters of Indian health; and

“(10) perform such other functions as the Secretary may designate.

“(d) AUTHORITY.—

“(1) IN GENERAL.—The Secretary, acting through the Director, shall have the authority—

“(A) except to the extent provided for in paragraph (2), to appoint and compensate employees for the Service in accordance with title 5, United States Code;

“(B) to enter into contracts for the procurement of goods and services to carry out the functions of the Service; and

“(C) to manage, expend, and obligate all funds appropriated for the Service.

“(2) PERSONNEL ACTIONS.—Notwithstanding any other provision of law, the provisions of section 12 of the Act of June 18, 1934 (48 Stat. 986; 25 U.S.C. 472), shall apply to all personnel actions taken with respect to new positions created within the Service as a result of its establishment under subsection (a).

**“SEC. 602. AUTOMATED MANAGEMENT INFORMATION SYSTEM.**

“(a) ESTABLISHMENT.—

“(1) IN GENERAL.—The Secretary shall establish an automated management information system for the Service.

“(2) REQUIREMENTS OF SYSTEM.—The information system established under paragraph (1) shall include—

“(A) a financial management system;

“(B) a patient care information system for each area served by the Service;

“(C) a privacy component that protects the privacy of patient information held by, or on behalf of, the Service;

“(D) a services-based cost accounting component that provides estimates of the costs associated with the provision of specific medical treatments or services in each Area office of the Service;

“(E) an interface mechanism for patient billing and accounts receivable system; and

“(F) a training component.

“(b) PROVISION OF SYSTEMS TO TRIBES AND ORGANIZATIONS.—The Secretary shall provide each Tribal Health Program automated management information systems which—

“(1) meet the management information needs of such Tribal Health Program with respect to the treatment by the Tribal Health Program of patients of the Service; and

“(2) meet the management information needs of the Service.

“(c) ACCESS TO RECORDS.—Notwithstanding any other provision of law, each patient shall have reasonable access to the medical or health records of such patient which are held by, or on behalf of, the Service.

“(d) AUTHORITY TO ENHANCE INFORMATION TECHNOLOGY.—The Secretary, acting through the Service, shall have the authority to enter into contracts, agreements, or joint ventures with other Federal agencies, States, private and nonprofit organizations, for the purpose of enhancing information technology in Indian Health Programs and facilities.

**“SEC. 603. AUTHORIZATION OF APPROPRIATIONS.**

“There is authorized to be appropriated such sums as may be necessary for each fiscal year through fiscal year 2016 to carry out this title.

**“TITLE VII—BEHAVIORAL HEALTH PROGRAMS**

**“SEC. 701. BEHAVIORAL HEALTH PREVENTION AND TREATMENT SERVICES.**

“(a) PURPOSES.—The purposes of this section are as follows:

“(1) To authorize and direct the Secretary, acting through the Service, Indian Tribes,

Tribal Organizations, and Urban Indian Organizations, to develop a comprehensive behavioral health prevention and treatment program which emphasizes collaboration among alcohol and substance abuse, social services, and mental health programs.

“(2) To provide information, direction, and guidance relating to mental illness and dysfunction and self-destructive behavior, including child abuse and family violence, to those Federal, tribal, State, and local agencies responsible for programs in Indian communities in areas of health care, education, social services, child and family welfare, alcohol and substance abuse, law enforcement, and judicial services.

“(3) To assist Indian Tribes to identify services and resources available to address mental illness and dysfunctional and self-destructive behavior.

“(4) To provide authority and opportunities for Indian Tribes and Tribal Organizations to develop, implement, and coordinate with community-based programs which include identification, prevention, education, referral, and treatment services, including through multidisciplinary resource teams.

“(5) To ensure that Indians, as citizens of the United States and of the States in which they reside, have the same access to behavioral health services to which all citizens have access.

“(6) To modify or supplement existing programs and authorities in the areas identified in paragraph (2).

“(b) PLANS.—

“(1) DEVELOPMENT.—The Secretary, acting through the Service, Indian Tribes, Tribal Organizations, and Urban Indian Organizations, shall encourage Indian Tribes and Tribal Organizations to develop tribal plans, and Urban Indian Organizations to develop local plans, and for all such groups to participate in developing areawide plans for Indian Behavioral Health Services. The plans shall include, to the extent feasible, the following components:

“(A) An assessment of the scope of alcohol or other substance abuse, mental illness, and dysfunctional and self-destructive behavior, including suicide, child abuse, and family violence, among Indians, including—

“(i) the number of Indians served who are directly or indirectly affected by such illness or behavior; or

“(ii) an estimate of the financial and human cost attributable to such illness or behavior.

“(B) An assessment of the existing and additional resources necessary for the prevention and treatment of such illness and behavior, including an assessment of the progress toward achieving the availability of the full continuum of care described in subsection (c).

“(C) An estimate of the additional funding needed by the Service, Indian Tribes, Tribal Organizations, and Urban Indian Organizations to meet their responsibilities under the plans.

“(2) NATIONAL CLEARINGHOUSE.—The Secretary, acting through the Service, shall coordinate with existing national clearinghouses and information centers to include at the clearinghouses and centers plans and reports on the outcomes of such plans developed by Indian Tribes, Tribal Organizations, Urban Indian Organizations, and Service Areas relating to behavioral health. The Secretary shall ensure access to these plans and outcomes by any Indian Tribe, Tribal Organization, Urban Indian Organization, or the Service.

“(3) TECHNICAL ASSISTANCE.—The Secretary shall provide technical assistance to Indian Tribes, Tribal Organizations, and Urban Indian Organizations in preparation of plans

under this section and in developing standards of care that may be used and adopted locally.

“(C) PROGRAMS.—The Secretary, acting through the Service, Indian Tribes, and Tribal Organizations, shall provide, to the extent feasible and if funding is available, programs including the following:

“(1) COMPREHENSIVE CARE.—A comprehensive continuum of behavioral health care which provides—

“(A) community-based prevention, intervention, outpatient, and behavioral health aftercare;

“(B) detoxification (social and medical);

“(C) acute hospitalization;

“(D) intensive outpatient/day treatment;

“(E) residential treatment;

“(F) transitional living for those needing a temporary, stable living environment that is supportive of treatment and recovery goals;

“(G) emergency shelter;

“(H) intensive case management; and

“(I) diagnostic services.

“(2) CHILD CARE.—Behavioral health services for Indians from birth through age 17, including—

“(A) preschool and school age fetal alcohol disorder services, including assessment and behavioral intervention;

“(B) mental health and substance abuse services (emotional, organic, alcohol, drug, inhalant, and tobacco);

“(C) identification and treatment of co-occurring disorders and comorbidity;

“(D) prevention of alcohol, drug, inhalant, and tobacco use;

“(E) early intervention, treatment, and aftercare;

“(F) promotion of healthy approaches to risk and safety issues; and

“(G) identification and treatment of neglect and physical, mental, and sexual abuse.

“(3) ADULT CARE.—Behavioral health services for Indians from age 18 through 55, including—

“(A) early intervention, treatment, and aftercare;

“(B) mental health and substance abuse services (emotional, alcohol, drug, inhalant, and tobacco), including sex specific services;

“(C) identification and treatment of co-occurring disorders (dual diagnosis) and comorbidity;

“(D) promotion of healthy approaches for risk-related behavior;

“(E) treatment services for women at risk of giving birth to a child with a fetal alcohol disorder; and

“(F) sex specific treatment for sexual assault and domestic violence.

“(4) FAMILY CARE.—Behavioral health services for families, including—

“(A) early intervention, treatment, and aftercare for affected families;

“(B) treatment for sexual assault and domestic violence; and

“(C) promotion of healthy approaches relating to parenting, domestic violence, and other abuse issues.

“(5) ELDER CARE.—Behavioral health services for Indians 56 years of age and older, including—

“(A) early intervention, treatment, and aftercare;

“(B) mental health and substance abuse services (emotional, alcohol, drug, inhalant, and tobacco), including sex specific services;

“(C) identification and treatment of co-occurring disorders (dual diagnosis) and comorbidity;

“(D) promotion of healthy approaches to managing conditions related to aging;

“(E) sex specific treatment for sexual assault, domestic violence, neglect, physical and mental abuse and exploitation; and

“(F) identification and treatment of dementias regardless of cause.

“(d) COMMUNITY BEHAVIORAL HEALTH PLAN.—

“(1) ESTABLISHMENT.—The governing body of any Indian Tribe, Tribal Organization, or Urban Indian Organization may adopt a resolution for the establishment of a community behavioral health plan providing for the identification and coordination of available resources and programs to identify, prevent, or treat substance abuse, mental illness, or dysfunctional and self-destructive behavior, including child abuse and family violence, among its members or its service population. This plan should include behavioral health services, social services, intensive outpatient services, and continuing aftercare.

“(2) TECHNICAL ASSISTANCE.—At the request of an Indian Tribe, Tribal Organization, or Urban Indian Organization, the Bureau of Indian Affairs and the Service shall cooperate with and provide technical assistance to the Indian Tribe, Tribal Organization, or Urban Indian Organization in the development and implementation of such plan.

“(3) FUNDING.—The Secretary, acting through the Service, may make funding available to Indian Tribes and Tribal Organizations which adopt a resolution pursuant to paragraph (1) to obtain technical assistance for the development of a community behavioral health plan and to provide administrative support in the implementation of such plan.

“(e) COORDINATION FOR AVAILABILITY OF SERVICES.—The Secretary, acting through the Service, Indian Tribes, Tribal Organizations, and Urban Indian Organizations, shall coordinate behavioral health planning, to the extent feasible, with other Federal agencies and with State agencies, to encourage comprehensive behavioral health services for Indians regardless of their place of residence.

“(f) MENTAL HEALTH CARE NEED ASSESSMENT.—Not later than 1 year after the date of enactment of the Indian Health Care Improvement Act Amendments of 2006, the Secretary, acting through the Service, shall make an assessment of the need for inpatient mental health care among Indians and the availability and cost of inpatient mental health facilities which can meet such need. In making such assessment, the Secretary shall consider the possible conversion of existing, underused Service hospital beds into psychiatric units to meet such need.

**“SEC. 702. MEMORANDA OF AGREEMENT WITH THE DEPARTMENT OF THE INTERIOR.**

“(a) CONTENTS.—Not later than 12 months after the date of enactment of the Indian Health Care Improvement Act Amendments of 2006, the Secretary, acting through the Service, and the Secretary of the Interior shall develop and enter into a memoranda of agreement, or review and update any existing memoranda of agreement, as required by section 4205 of the Indian Alcohol and Substance Abuse Prevention and Treatment Act of 1986 (25 U.S.C. 2411) under which the Secretaries address the following:

“(1) The scope and nature of mental illness and dysfunctional and self-destructive behavior, including child abuse and family violence, among Indians.

“(2) The existing Federal, tribal, State, local, and private services, resources, and programs available to provide behavioral health services for Indians.

“(3) The unmet need for additional services, resources, and programs necessary to meet the needs identified pursuant to paragraph (1).

“(4)(A) The right of Indians, as citizens of the United States and of the States in which they reside, to have access to behavioral health services to which all citizens have access.

“(B) The right of Indians to participate in, and receive the benefit of, such services.

“(C) The actions necessary to protect the exercise of such right.

“(5) The responsibilities of the Bureau of Indian Affairs and the Service, including mental illness identification, prevention, education, referral, and treatment services (including services through multidisciplinary resource teams), at the central, area, and agency and Service Unit, Service Area, and headquarters levels to address the problems identified in paragraph (1).

“(6) A strategy for the comprehensive coordination of the behavioral health services provided by the Bureau of Indian Affairs and the Service to meet the problems identified pursuant to paragraph (1), including—

“(A) the coordination of alcohol and substance abuse programs of the Service, the Bureau of Indian Affairs, and Indian Tribes and Tribal Organizations (developed under the Indian Alcohol and Substance Abuse Prevention and Treatment Act of 1986 (25 U.S.C. 2401 et seq.)) with behavioral health initiatives pursuant to this Act, particularly with respect to the referral and treatment of dually diagnosed individuals requiring behavioral health and substance abuse treatment; and

“(B) ensuring that the Bureau of Indian Affairs and Service programs and services (including multidisciplinary resource teams) addressing child abuse and family violence are coordinated with such non-Federal programs and services.

“(7) Directing appropriate officials of the Bureau of Indian Affairs and the Service, particularly at the agency and Service Unit levels, to cooperate fully with tribal requests made pursuant to community behavioral health plans adopted under section 701(c) and section 4206 of the Indian Alcohol and Substance Abuse Prevention and Treatment Act of 1986 (25 U.S.C. 2412).

“(8) Providing for an annual review of such agreement by the Secretaries which shall be provided to Congress and Indian Tribes and Tribal Organizations.

“(b) SPECIFIC PROVISIONS REQUIRED.—The memoranda of agreement updated or entered into pursuant to subsection (a) shall include specific provisions pursuant to which the Service shall assume responsibility for—

“(1) the determination of the scope of the problem of alcohol and substance abuse among Indians, including the number of Indians within the jurisdiction of the Service who are directly or indirectly affected by alcohol and substance abuse and the financial and human cost;

“(2) an assessment of the existing and needed resources necessary for the prevention of alcohol and substance abuse and the treatment of Indians affected by alcohol and substance abuse; and

“(3) an estimate of the funding necessary to adequately support a program of prevention of alcohol and substance abuse and treatment of Indians affected by alcohol and substance abuse.

“(c) PUBLICATION.—Each memorandum of agreement entered into or renewed (and amendments or modifications thereto) under subsection (a) shall be published in the Federal Register. At the same time as publication in the Federal Register, the Secretary shall provide a copy of such memoranda, amendment, or modification to each Indian Tribe, Tribal Organization, and Urban Indian Organization.

**“SEC. 703. COMPREHENSIVE BEHAVIORAL HEALTH PREVENTION AND TREATMENT PROGRAM.**

“(a) ESTABLISHMENT.—

“(1) IN GENERAL.—The Secretary, acting through the Service, Indian Tribes, and Tribal Organizations, shall provide a program of

comprehensive behavioral health, prevention, treatment, and aftercare, which shall include—

“(A) prevention, through educational intervention, in Indian communities;

“(B) acute detoxification, psychiatric hospitalization, residential, and intensive outpatient treatment;

“(C) community-based rehabilitation and aftercare;

“(D) community education and involvement, including extensive training of health care, educational, and community-based personnel;

“(E) specialized residential treatment programs for high-risk populations, including pregnant and postpartum women and their children; and

“(F) diagnostic services.

“(2) TARGET POPULATIONS.—The target population of such programs shall be members of Indian Tribes. Efforts to train and educate key members of the Indian community shall also target employees of health, education, judicial, law enforcement, legal, and social service programs.

“(b) CONTRACT HEALTH SERVICES.—

“(1) IN GENERAL.—The Secretary, acting through the Service, Indian Tribes, and Tribal Organizations, may enter into contracts with public or private providers of behavioral health treatment services for the purpose of carrying out the program required under subsection (a).

“(2) PROVISION OF ASSISTANCE.—In carrying out this subsection, the Secretary shall provide assistance to Indian Tribes and Tribal Organizations to develop criteria for the certification of behavioral health service providers and accreditation of service facilities which meet minimum standards for such services and facilities.

**“SEC. 704. MENTAL HEALTH TECHNICIAN PROGRAM.**

“(a) IN GENERAL.—Under the authority of the Act of November 2, 1921 (25 U.S.C. 13) (commonly known as the ‘Snyder Act’), the Secretary shall establish and maintain a mental health technician program within the Service which—

“(1) provides for the training of Indians as mental health technicians; and

“(2) employs such technicians in the provision of community-based mental health care that includes identification, prevention, education, referral, and treatment services.

“(b) PARAPROFESSIONAL TRAINING.—In carrying out subsection (a), the Secretary, acting through the Service, Indian Tribes, and Tribal Organizations, shall provide high-standard paraprofessional training in mental health care necessary to provide quality care to the Indian communities to be served. Such training shall be based upon a curriculum developed or approved by the Secretary which combines education in the theory of mental health care with supervised practical experience in the provision of such care.

“(c) SUPERVISION AND EVALUATION OF TECHNICIANS.—The Secretary, acting through the Service, Indian Tribes, and Tribal Organizations, shall supervise and evaluate the mental health technicians in the training program.

“(d) TRADITIONAL HEALTH CARE PRACTICES.—The Secretary, acting through the Service, shall ensure that the program established pursuant to this subsection involves the use and promotion of the traditional health care practices of the Indian Tribes to be served.

**“SEC. 705. LICENSING REQUIREMENT FOR MENTAL HEALTH CARE WORKERS.**

“(a) IN GENERAL.—Subject to the provisions of section 221, and except as provided in subsection (b), any individual employed as a

psychologist, social worker, or marriage and family therapist for the purpose of providing mental health care services to Indians in a clinical setting under this Act is required to be licensed as a psychologist, social worker, or marriage and family therapist, respectively.

“(b) TRAINEES.—An individual may be employed as a trainee in psychology, social work, or marriage and family therapy to provide mental health care services described in subsection (a) if such individual—

“(1) works under the direct supervision of a licensed psychologist, social worker, or marriage and family therapist, respectively;

“(2) is enrolled in or has completed at least 2 years of course work at a post-secondary, accredited education program for psychology, social work, marriage and family therapy, or counseling; and

“(3) meets such other training, supervision, and quality review requirements as the Secretary may establish.

**“SEC. 706. INDIAN WOMEN TREATMENT PROGRAMS.**

“(a) GRANTS.—The Secretary, consistent with section 701, may make grants to Indian Tribes, Tribal Organizations, and Urban Indian Organizations to develop and implement a comprehensive behavioral health program of prevention, intervention, treatment, and relapse prevention services that specifically addresses the cultural, historical, social, and child care needs of Indian women, regardless of age.

“(b) USE OF GRANT FUNDS.—A grant made pursuant to this section may be used to—

“(1) develop and provide community training, education, and prevention programs for Indian women relating to behavioral health issues, including fetal alcohol disorders;

“(2) identify and provide psychological services, counseling, advocacy, support, and relapse prevention to Indian women and their families; and

“(3) develop prevention and intervention models for Indian women which incorporate traditional health care practices, cultural values, and community and family involvement.

“(c) CRITERIA.—The Secretary, in consultation with Indian Tribes and Tribal Organizations, shall establish criteria for the review and approval of applications and proposals for funding under this section.

“(d) EARMARK OF CERTAIN FUNDS.—Twenty percent of the funds appropriated pursuant to this section shall be used to make grants to Urban Indian Organizations.

**“SEC. 707. INDIAN YOUTH PROGRAM.**

“(a) DETOXIFICATION AND REHABILITATION.—The Secretary, acting through the Service, consistent with section 701, shall develop and implement a program for acute detoxification and treatment for Indian youths, including behavioral health services. The program shall include regional treatment centers designed to include detoxification and rehabilitation for both sexes on a referral basis and programs developed and implemented by Indian Tribes or Tribal Organizations at the local level under the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.). Regional centers shall be integrated with the intake and rehabilitation programs based in the referring Indian community.

“(b) ALCOHOL AND SUBSTANCE ABUSE TREATMENT CENTERS OR FACILITIES.—

“(1) ESTABLISHMENT.—

“(A) IN GENERAL.—The Secretary, acting through the Service, Indian Tribes, and Tribal Organizations, shall construct, renovate, or, as necessary, purchase, and appropriately staff and operate, at least 1 youth regional treatment center or treatment network in each area under the jurisdiction of an Area Office.

“(B) AREA OFFICE IN CALIFORNIA.—For the purposes of this subsection, the Area Office in California shall be considered to be 2 Area Offices, 1 office whose jurisdiction shall be considered to encompass the northern area of the State of California, and 1 office whose jurisdiction shall be considered to encompass the remainder of the State of California for the purpose of implementing California treatment networks.

“(2) FUNDING.—For the purpose of staffing and operating such centers or facilities, funding shall be pursuant to the Act of November 2, 1921 (25 U.S.C. 13).

“(3) LOCATION.—A youth treatment center constructed or purchased under this subsection shall be constructed or purchased at a location within the area described in paragraph (1) agreed upon (by appropriate tribal resolution) by a majority of the Indian Tribes to be served by such center.

“(4) SPECIFIC PROVISION OF FUNDS.—

“(A) IN GENERAL.—Notwithstanding any other provision of this title, the Secretary may, from amounts authorized to be appropriated for the purposes of carrying out this section, make funds available to—

“(i) the Tanana Chiefs Conference, Incorporated, for the purpose of leasing, constructing, renovating, operating, and maintaining a residential youth treatment facility in Fairbanks, Alaska; and

“(ii) the Southeast Alaska Regional Health Corporation to staff and operate a residential youth treatment facility without regard to the proviso set forth in section 4(1) of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450b(1)).

“(B) PROVISION OF SERVICES TO ELIGIBLE YOUTHS.—Until additional residential youth treatment facilities are established in Alaska pursuant to this section, the facilities specified in subparagraph (A) shall make every effort to provide services to all eligible Indian youths residing in Alaska.

“(c) INTERMEDIATE ADOLESCENT BEHAVIORAL HEALTH SERVICES.—

“(1) IN GENERAL.—The Secretary, acting through the Service, Indian Tribes, and Tribal Organizations, may provide intermediate behavioral health services to Indian children and adolescents, including—

“(A) pretreatment assistance;

“(B) inpatient, outpatient, and aftercare services;

“(C) emergency care;

“(D) suicide prevention and crisis intervention; and

“(E) prevention and treatment of mental illness and dysfunctional and self-destructive behavior, including child abuse and family violence.

“(2) USE OF FUNDS.—Funds provided under this subsection may be used—

“(A) to construct or renovate an existing health facility to provide intermediate behavioral health services;

“(B) to hire behavioral health professionals;

“(C) to staff, operate, and maintain an intermediate mental health facility, group home, sober housing, transitional housing or similar facilities, or youth shelter where intermediate behavioral health services are being provided;

“(D) to make renovations and hire appropriate staff to convert existing hospital beds into adolescent psychiatric units; and

“(E) for intensive home- and community-based services.

“(3) CRITERIA.—The Secretary, acting through the Service, shall, in consultation with Indian Tribes and Tribal Organizations, establish criteria for the review and approval of applications or proposals for funding made available pursuant to this subsection.

“(d) FEDERALLY-OWNED STRUCTURES.—

“(1) IN GENERAL.—The Secretary, in consultation with Indian Tribes and Tribal Organizations, shall—

“(A) identify and use, where appropriate, federally-owned structures suitable for local residential or regional behavioral health treatment for Indian youths; and

“(B) establish guidelines for determining the suitability of any such federally-owned structure to be used for local residential or regional behavioral health treatment for Indian youths.

“(2) TERMS AND CONDITIONS FOR USE OF STRUCTURE.—Any structure described in paragraph (1) may be used under such terms and conditions as may be agreed upon by the Secretary and the agency having responsibility for the structure and any Indian Tribe or Tribal Organization operating the program.

“(e) REHABILITATION AND AFTERCARE SERVICES.—

“(1) IN GENERAL.—The Secretary, Indian Tribes, or Tribal Organizations, in cooperation with the Secretary of the Interior, shall develop and implement within each Service Unit, community-based rehabilitation and follow-up services for Indian youths who are having significant behavioral health problems, and require long-term treatment, community reintegration, and monitoring to support the Indian youths after their return to their home community.

“(2) ADMINISTRATION.—Services under paragraph (1) shall be provided by trained staff within the community who can assist the Indian youths in their continuing development of self-image, positive problem-solving skills, and nonalcohol or substance abusing behaviors. Such staff may include alcohol and substance abuse counselors, mental health professionals, and other health professionals and paraprofessionals, including community health representatives.

“(f) INCLUSION OF FAMILY IN YOUTH TREATMENT PROGRAM.—In providing the treatment and other services to Indian youths authorized by this section, the Secretary, acting through the Service, Indian Tribes, and Tribal Organizations, shall provide for the inclusion of family members of such youths in the treatment programs or other services as may be appropriate. Not less than 10 percent of the funds appropriated for the purposes of carrying out subsection (e) shall be used for outpatient care of adult family members related to the treatment of an Indian youth under that subsection.

“(g) MULTIDRUG ABUSE PROGRAM.—The Secretary, acting through the Service, Indian Tribes, Tribal Organizations, and Urban Indian Organizations, shall provide, consistent with section 701, programs and services to prevent and treat the abuse of multiple forms of substances, including alcohol, drugs, inhalants, and tobacco, among Indian youths residing in Indian communities, on or near reservations, and in urban areas and provide appropriate mental health services to address the incidence of mental illness among such youths.

“(h) INDIAN YOUTH MENTAL HEALTH.—The Secretary, acting through the Service, shall collect data for the report under section 801 with respect to—

“(1) the number of Indian youth who are being provided mental health services through the Service and Tribal Health Programs;

“(2) a description of, and costs associated with, the mental health services provided for Indian youth through the Service and Tribal Health Programs;

“(3) the number of youth referred to the Service or Tribal Health Programs for mental health services;

“(4) the number of Indian youth provided residential treatment for mental health and

behavioral problems through the Service and Tribal Health Programs, reported separately for on- and off-reservation facilities; and

“(5) the costs of the services described in paragraph (4).

**“SEC. 708. INDIAN YOUTH TELEMENTAL HEALTH DEMONSTRATION PROJECT.**

“(a) PURPOSE.—The purpose of this section is to authorize the Secretary to carry out a demonstration project to test the use of telemental health services in suicide prevention, intervention and treatment of Indian youth, including through—

“(1) the use of psychotherapy, psychiatric assessments, diagnostic interviews, therapies for mental health conditions predisposing to suicide, and alcohol and substance abuse treatment;

“(2) the provision of clinical expertise to, consultation services with, and medical advice and training for frontline health care providers working with Indian youth;

“(3) training and related support for community leaders, family members and health and education workers who work with Indian youth;

“(4) the development of culturally-relevant educational materials on suicide; and

“(5) data collection and reporting.

“(b) DEFINITIONS.—For the purpose of this section, the following definitions shall apply:

“(1) DEMONSTRATION PROJECT.—The term ‘demonstration project’ means the Indian youth telemental health demonstration project authorized under subsection (c).

“(2) TELEMENTAL HEALTH.—The term ‘telemental health’ means the use of electronic information and telecommunications technologies to support long distance mental health care, patient and professional-related education, public health, and health administration.

“(c) AUTHORIZATION.—

“(1) IN GENERAL.—The Secretary is authorized to award grants under the demonstration project for the provision of telemental health services to Indian youth who—

“(A) have expressed suicidal ideas;

“(B) have attempted suicide; or

“(C) have mental health conditions that increase or could increase the risk of suicide.

“(2) ELIGIBILITY FOR GRANTS.—Such grants shall be awarded to Indian Tribes, Tribal Organizations, and Urban Indian Organizations that operate 1 or more facilities—

“(A) located in Alaska and part of the Alaska Federal Health Care Access Network;

“(B) reporting active clinical telehealth capabilities; or

“(C) offering school-based telemental health services relating to psychiatry to Indian youth.

“(3) GRANT PERIOD.—The Secretary shall award grants under this section for a period of up to 4 years.

“(4) AWARDING OF GRANTS.—Not more than 5 grants shall be provided under paragraph (1), with priority consideration given to Indian Tribes, Tribal Organizations, and Urban Indian Organizations that—

“(A) serve a particular community or geographic area where there is a demonstrated need to address Indian youth suicide;

“(B) enter in to collaborative partnerships with Indian Health Service or other Tribal Health Programs or facilities to provide services under this demonstration project;

“(C) serve an isolated community or geographic area which has limited or no access to behavioral health services; or

“(D) operate a detention facility at which youth are detained.

“(d) USE OF FUNDS.—

“(1) IN GENERAL.—An Indian Tribe, Tribal Organization, or Urban Indian Organization shall use a grant received under subsection (c) for the following purposes:

“(A) To provide telemental health services to Indian youth, including the provision of—

“(i) psychotherapy;

“(ii) psychiatric assessments and diagnostic interviews, therapies for mental health conditions predisposing to suicide, and treatment; and

“(iii) alcohol and substance abuse treatment.

“(B) To provide clinician-interactive medical advice, guidance and training, assistance in diagnosis and interpretation, crisis counseling and intervention, and related assistance to Service, tribal, or urban clinicians and health services providers working with youth being served under this demonstration project.

“(C) To assist, educate and train community leaders, health education professionals and paraprofessionals, tribal outreach workers, and family members who work with the youth receiving telemental health services under this demonstration project, including with identification of suicidal tendencies, crisis intervention and suicide prevention, emergency skill development, and building and expanding networks among these individuals and with State and local health services providers.

“(D) To develop and distribute culturally appropriate community educational materials on—

“(i) suicide prevention;

“(ii) suicide education;

“(iii) suicide screening;

“(iv) suicide intervention; and

“(v) ways to mobilize communities with respect to the identification of risk factors for suicide.

“(E) For data collection and reporting related to Indian youth suicide prevention efforts.

“(2) TRADITIONAL HEALTH CARE PRACTICES.—In carrying out the purposes described in paragraph (1), an Indian Tribe, Tribal Organization, or Urban Indian Organization may use and promote the traditional health care practices of the Indian Tribes of the youth to be served.

“(e) APPLICATIONS.—To be eligible to receive a grant under subsection (c), an Indian Tribe, Tribal Organization, or Urban Indian Organization shall prepare and submit to the Secretary an application, at such time, in such manner, and containing such information as the Secretary may require, including—

“(1) a description of the project that the Indian Tribe, Tribal Organization, or Urban Indian Organization will carry out using the funds provided under the grant;

“(2) a description of the manner in which the project funded under the grant would—

“(A) meet the telemental health care needs of the Indian youth population to be served by the project; or

“(B) improve the access of the Indian youth population to be served to suicide prevention and treatment services;

“(3) evidence of support for the project from the local community to be served by the project;

“(4) a description of how the families and leadership of the communities or populations to be served by the project would be involved in the development and ongoing operations of the project;

“(5) a plan to involve the tribal community of the youth who are provided services by the project in planning and evaluating the mental health care and suicide prevention efforts provided, in order to ensure the integration of community, clinical, environmental, and cultural components of the treatment; and

“(6) a plan for sustaining the project after Federal assistance for the demonstration project has terminated.



“(f) COLLABORATION; REPORTING TO NATIONAL CLEARINGHOUSE.—

“(1) COLLABORATION.—The Secretary, acting through the Service, shall encourage Indian Tribes, Tribal Organizations, and Urban Indian Organizations receiving grants under this section to collaborate to enable comparisons about best practices across projects.

“(2) REPORTING TO NATIONAL CLEARINGHOUSE.—The Secretary, acting through the Service, shall also encourage Indian Tribes, Tribal Organizations, and Urban Indian Organizations receiving grants under this section to submit relevant, declassified project information to the national clearinghouse authorized under section 701(b)(2) in order to better facilitate program performance and improve suicide prevention, intervention, and treatment services.

“(g) ANNUAL REPORT.—Each grant recipient shall submit to the Secretary an annual report that—

“(1) describes the number of telemental health services provided; and

“(2) includes any other information that the Secretary may require.

“(h) REPORT TO CONGRESS.—Not later than 270 days after the termination of the demonstration project, the Secretary shall submit to the Committee on Indian Affairs of the Senate and the Committee on Resources and Committee on Energy and Commerce of the House of Representatives a final report, based on the annual reports provided by grant recipients under subsection (h), that—

“(1) describes the results of the projects funded by grants awarded under this section, including any data available which indicates the number of attempted suicides; and

“(2) evaluates the impact of the telemental health services funded by the grants in reducing the number of completed suicides among Indian youth.

“(i) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to carry out this section \$1,500,000 for each of fiscal years 2007 through 2010.

**“SEC. 709. INPATIENT AND COMMUNITY-BASED MENTAL HEALTH FACILITIES DESIGN, CONSTRUCTION, AND STAFFING.**

“Not later than 1 year after the date of enactment of the Indian Health Care Improvement Act Amendments of 2006, the Secretary, acting through the Service, Indian Tribes, and Tribal Organizations, may provide, in each area of the Service, not less than 1 inpatient mental health care facility, or the equivalent, for Indians with behavioral health problems. For the purposes of this subsection, California shall be considered to be 2 Area Offices, 1 office whose location shall be considered to encompass the northern area of the State of California and 1 office whose jurisdiction shall be considered to encompass the remainder of the State of California. The Secretary shall consider the possible conversion of existing, underused Service hospital beds into psychiatric units to meet such need.

**“SEC. 710. TRAINING AND COMMUNITY EDUCATION.**

“(a) PROGRAM.—The Secretary, in cooperation with the Secretary of the Interior, shall develop and implement or assist Indian Tribes and Tribal Organizations to develop and implement, within each Service Unit or tribal program, a program of community education and involvement which shall be designed to provide concise and timely information to the community leadership of each tribal community. Such program shall include education about behavioral health issues to political leaders, Tribal judges, law enforcement personnel, members of tribal health and education boards, health care providers including traditional practitioners, and other critical members of each tribal

community. Such program may also include community-based training to develop local capacity and tribal community provider training for prevention, intervention, treatment, and aftercare.

“(b) INSTRUCTION.—The Secretary, acting through the Service, shall, either directly or through Indian Tribes and Tribal Organizations, provide instruction in the area of behavioral health issues, including instruction in crisis intervention and family relations in the context of alcohol and substance abuse, child sexual abuse, youth alcohol and substance abuse, and the causes and effects of fetal alcohol disorders to appropriate employees of the Bureau of Indian Affairs and the Service, and to personnel in schools or programs operated under any contract with the Bureau of Indian Affairs or the Service, including supervisors of emergency shelters and halfway houses described in section 4213 of the Indian Alcohol and Substance Abuse Prevention and Treatment Act of 1986 (25 U.S.C. 2433).

“(c) TRAINING MODELS.—In carrying out the education and training programs required by this section, the Secretary, in consultation with Indian Tribes, Tribal Organizations, Indian behavioral health experts, and Indian alcohol and substance abuse prevention experts, shall develop and provide community-based training models. Such models shall address—

“(1) the elevated risk of alcohol and behavioral health problems faced by children of alcoholics;

“(2) the cultural, spiritual, and multigenerational aspects of behavioral health problem prevention and recovery; and

“(3) community-based and multidisciplinary strategies for preventing and treating behavioral health problems.

**“SEC. 711. BEHAVIORAL HEALTH PROGRAM.**

“(a) INNOVATIVE PROGRAMS.—The Secretary, acting through the Service, Indian Tribes, and Tribal Organizations, consistent with section 701, may plan, develop, implement, and carry out programs to deliver innovative community-based behavioral health services to Indians.

“(b) AWARDS; CRITERIA.—The Secretary may award a grant for a project under subsection (a) to an Indian Tribe or Tribal Organization and may consider the following criteria:

“(1) The project will address significant unmet behavioral health needs among Indians.

“(2) The project will serve a significant number of Indians.

“(3) The project has the potential to deliver services in an efficient and effective manner.

“(4) The Indian Tribe or Tribal Organization has the administrative and financial capability to administer the project.

“(5) The project may deliver services in a manner consistent with traditional health care practices.

“(6) The project is coordinated with, and avoids duplication of, existing services.

“(c) EQUITABLE TREATMENT.—For purposes of this subsection, the Secretary shall, in evaluating project applications or proposals, use the same criteria that the Secretary uses in evaluating any other application or proposal for such funding.

**“SEC. 712. FETAL ALCOHOL DISORDER PROGRAMS.**

“(a) PROGRAMS.—

“(1) ESTABLISHMENT.—The Secretary, consistent with section 701, acting through the Service, Indian Tribes, and Tribal Organizations, is authorized to establish and operate fetal alcohol disorder programs as provided in this section for the purposes of meeting the health status objectives specified in section 3.

“(2) USE OF FUNDS.—

“(A) IN GENERAL.—Funding provided pursuant to this section shall be used for the following:

“(i) To develop and provide for Indians community and in-school training, education, and prevention programs relating to fetal alcohol disorders.

“(ii) To identify and provide behavioral health treatment to high-risk Indian women and high-risk women pregnant with an Indian's child.

“(iii) To identify and provide appropriate psychological services, educational and vocational support, counseling, advocacy, and information to fetal alcohol disorder affected Indians and their families or caretakers.

“(iv) To develop and implement counseling and support programs in schools for fetal alcohol disorder affected Indian children.

“(v) To develop prevention and intervention models which incorporate practitioners of traditional health care practices, cultural values, and community involvement.

“(vi) To develop, print, and disseminate education and prevention materials on fetal alcohol disorder.

“(vii) To develop and implement, in consultation with Indian Tribes, Tribal Organizations, and Urban Indian Organizations, culturally sensitive assessment and diagnostic tools including dysmorphology clinics and multidisciplinary fetal alcohol disorder clinics for use in Indian communities and Urban Centers.

“(B) ADDITIONAL USES.—In addition to any purpose under subparagraph (A), funding provided pursuant to this section may be used for 1 or more of the following:

“(i) Early childhood intervention projects from birth on to mitigate the effects of fetal alcohol disorder among Indians.

“(ii) Community-based support services for Indians and women pregnant with Indian children.

“(iii) Community-based housing for adult Indians with fetal alcohol disorder.

“(3) CRITERIA FOR APPLICATIONS.—The Secretary shall establish criteria for the review and approval of applications for funding under this section.

“(b) SERVICES.—The Secretary, acting through the Service and Indian Tribes, Tribal Organizations, and Urban Indian Organizations, shall—

“(1) develop and provide services for the prevention, intervention, treatment, and aftercare for those affected by fetal alcohol disorder in Indian communities; and

“(2) provide supportive services, including services to meet the special educational, vocational, school-to-work transition, and independent living needs of adolescent and adult Indians with fetal alcohol disorder.

“(c) TASK FORCE.—The Secretary shall establish a task force to be known as the Fetal Alcohol Disorder Task Force to advise the Secretary in carrying out subsection (b). Such task force shall be composed of representatives from the following:

“(1) The National Institute on Drug Abuse.

“(2) The National Institute on Alcohol and Alcoholism.

“(3) The Office of Substance Abuse Prevention.

“(4) The National Institute of Mental Health.

“(5) The Service.

“(6) The Office of Minority Health of the Department of Health and Human Services.

“(7) The Administration for Native Americans.

“(8) The National Institute of Child Health and Human Development (NICHD).

“(9) The Centers for Disease Control and Prevention.

“(10) The Bureau of Indian Affairs.

“(11) Indian Tribes.

“(12) Tribal Organizations.

“(13) Urban Indian Organizations.

“(14) Indian fetal alcohol disorder experts.

“(d) APPLIED RESEARCH PROJECTS.—The Secretary, acting through the Substance Abuse and Mental Health Services Administration, shall make grants to Indian Tribes, Tribal Organizations, and Urban Indian Organizations for applied research projects which propose to elevate the understanding of methods to prevent, intervene, treat, or provide rehabilitation and behavioral health aftercare for Indians and Urban Indians affected by fetal alcohol disorder.

“(e) FUNDING FOR URBAN INDIAN ORGANIZATIONS.—Ten percent of the funds appropriated pursuant to this section shall be used to make grants to Urban Indian Organizations funded under title V.

**“SEC. 713. CHILD SEXUAL ABUSE AND PREVENTION TREATMENT PROGRAMS.**

“(a) ESTABLISHMENT.—The Secretary, acting through the Service, and the Secretary of the Interior, Indian Tribes, and Tribal Organizations, shall establish, consistent with section 701, in every Service Area, programs involving treatment for—

“(1) victims of sexual abuse who are Indian children or children in an Indian household; and

“(2) perpetrators of child sexual abuse who are Indian or members of an Indian household.

“(b) USE OF FUNDS.—Funding provided pursuant to this section shall be used for the following:

“(1) To develop and provide community education and prevention programs related to sexual abuse of Indian children or children in an Indian household.

“(2) To identify and provide behavioral health treatment to victims of sexual abuse who are Indian children or children in an Indian household, and to their family members who are affected by sexual abuse.

“(3) To develop prevention and intervention models which incorporate traditional health care practices, cultural values, and community involvement.

“(4) To develop and implement culturally sensitive assessment and diagnostic tools for use in Indian communities and Urban Centers.

“(5) To identify and provide behavioral health treatment to Indian perpetrators and perpetrators who are members of an Indian household—

“(A) making efforts to begin offender and behavioral health treatment while the perpetrator is incarcerated or at the earliest possible date if the perpetrator is not incarcerated; and

“(B) providing treatment after the perpetrator is released, until it is determined that the perpetrator is not a threat to children.

**“SEC. 714. BEHAVIORAL HEALTH RESEARCH.**

“The Secretary, in consultation with appropriate Federal agencies, shall make grants to, or enter into contracts with, Indian Tribes, Tribal Organizations, and Urban Indian Organizations or enter into contracts with, or make grants to appropriate institutions for, the conduct of research on the incidence and prevalence of behavioral health problems among Indians served by the Service, Indian Tribes, or Tribal Organizations and among Indians in urban areas. Research priorities under this section shall include—

“(1) the multifactorial causes of Indian youth suicide, including—

“(A) protective and risk factors and scientific data that identifies those factors; and

“(B) the effects of loss of cultural identity and the development of scientific data on those effects;

“(2) the interrelationship and interdependence of behavioral health problems with al-

coholism and other substance abuse, suicide, homicides, other injuries, and the incidence of family violence; and

“(3) the development of models of prevention techniques.

The effect of the interrelationships and interdependencies referred to in paragraph (2) on children, and the development of prevention techniques under paragraph (3) applicable to children, shall be emphasized.

**“SEC. 715. DEFINITIONS.**

“For the purpose of this title, the following definitions shall apply:

“(1) ASSESSMENT.—The term ‘assessment’ means the systematic collection, analysis, and dissemination of information on health status, health needs, and health problems.

“(2) ALCOHOL-RELATED NEURODEVELOPMENTAL DISORDERS OR ARND.—The term ‘alcohol-related neurodevelopmental disorders’ or ‘ARND’ means, with a history of maternal alcohol consumption during pregnancy, central nervous system involvement such as developmental delay, intellectual deficit, or neurologic abnormalities. Behaviorally, there can be problems with irritability, and failure to thrive as infants. As children become older there will likely be hyperactivity, attention deficit, language dysfunction, and perceptual and judgment problems.

“(3) BEHAVIORAL HEALTH AFTERCARE.—The term ‘behavioral health aftercare’ includes those activities and resources used to support recovery following inpatient, residential, intensive substance abuse, or mental health outpatient or outpatient treatment. The purpose is to help prevent or deal with relapse by ensuring that by the time a client or patient is discharged from a level of care, such as outpatient treatment, an aftercare plan has been developed with the client. An aftercare plan may use such resources as a community-based therapeutic group, transitional living facilities, a 12-step sponsor, a local 12-step or other related support group, and other community-based providers.

“(4) DUAL DIAGNOSIS.—The term ‘dual diagnosis’ means coexisting substance abuse and mental illness conditions or diagnosis. Such clients are sometimes referred to as mentally ill chemical abusers (MICAs).

“(5) FETAL ALCOHOL DISORDERS.—The term ‘fetal alcohol disorders’ means fetal alcohol syndrome, partial fetal alcohol syndrome and alcohol related neurodevelopmental disorder (ARND).

“(6) FETAL ALCOHOL SYNDROME OR FAS.—The term ‘fetal alcohol syndrome’ or ‘FAS’ means a syndrome in which, with a history of maternal alcohol consumption during pregnancy, the following criteria are met:

“(A) Central nervous system involvement such as developmental delay, intellectual deficit, microcephaly, or neurologic abnormalities.

“(B) Craniofacial abnormalities with at least 2 of the following: microphthalmia, short palpebral fissures, poorly developed philtrum, thin upper lip, flat nasal bridge, and short upturned nose.

“(C) Prenatal or postnatal growth delay.

“(7) PARTIAL FAS.—The term ‘partial FAS’ means, with a history of maternal alcohol consumption during pregnancy, having most of the criteria of FAS, though not meeting a minimum of at least 2 of the following: microphthalmia, short palpebral fissures, poorly developed philtrum, thin upper lip, flat nasal bridge, and short upturned nose.

“(8) REHABILITATION.—The term ‘rehabilitation’ means to restore the ability or capacity to engage in usual and customary life activities through education and therapy.

“(9) SUBSTANCE ABUSE.—The term ‘substance abuse’ includes inhalant abuse.

**“SEC. 716. AUTHORIZATION OF APPROPRIATIONS.**

“There is authorized to be appropriated such sums as may be necessary for each fiscal year through fiscal year 2016 to carry out the provisions of this title.

**“TITLE VIII—MISCELLANEOUS**

**“SEC. 801. REPORTS.**

“For each fiscal year following the date of enactment of the Indian Health Care Improvement Act Amendments of 2006, the Secretary shall transmit to Congress a report containing the following:

“(1) A report on the progress made in meeting the objectives of this Act, including a review of programs established or assisted pursuant to this Act and assessments and recommendations of additional programs or additional assistance necessary to, at a minimum, provide health services to Indians and ensure a health status for Indians, which are at a parity with the health services available to and the health status of the general population.

“(2) A report on whether, and to what extent, new national health care programs, benefits, initiatives, or financing systems have had an impact on the purposes of this Act and any steps that the Secretary may have taken to consult with Indian Tribes, Tribal Organizations, and Urban Indian Organizations to address such impact, including a report on proposed changes in allocation of funding pursuant to section 808.

“(3) A report on the use of health services by Indians—

“(A) on a national and area or other relevant geographical basis;

“(B) by gender and age;

“(C) by source of payment and type of service;

“(D) comparing such rates of use with rates of use among comparable non-Indian populations; and

“(E) provided under contracts.

“(4) A report of contractors to the Secretary on Health Care Educational Loan Repayments every 6 months required by section 110.

“(5) A general audit report of the Secretary on the Health Care Educational Loan Repayment Program as required by section 110(n).

“(6) A report of the findings and conclusions of demonstration programs on development of educational curricula for substance abuse counseling as required in section 125(f).

“(7) A separate statement which specifies the amount of funds requested to carry out the provisions of section 201.

“(8) A report of the evaluations of health promotion and disease prevention as required in section 203(c).

“(9) A biennial report to Congress on infectious diseases as required by section 212.

“(10) A report on environmental and nuclear health hazards as required by section 215.

“(11) An annual report on the status of all health care facilities needs as required by section 301(c)(2)(B) and 301(d).

“(12) Reports on safe water and sanitary waste disposal facilities as required by section 302(h).

“(13) An annual report on the expenditure of non-Service funds for renovation as required by sections 304(b)(2).

“(14) A report identifying the backlog of maintenance and repair required at Service and tribal facilities required by section 313(a).

“(15) A report providing an accounting of reimbursement funds made available to the Secretary under titles XVIII, XIX, and XXI of the Social Security Act.

“(16) A report on any arrangements for the sharing of medical facilities or services, as authorized by section 406.

“(17) A report on evaluation and renewal of Urban Indian programs under section 505.

“(18) A report on the evaluation of programs as required by section 513(d).

“(19) A report on alcohol and substance abuse as required by section 701(f).

“(20) A report on Indian youth mental health services as required by section 707(h).

“(21) A report on the reallocation of base resources if required by section 808.

**“SEC. 802. REGULATIONS.**

**“(a) DEADLINES.—**

“(1) PROCEDURES.—Not later than 90 days after the date of enactment of the Indian Health Care Improvement Act Amendments of 2006, the Secretary shall initiate procedures under subchapter III of chapter 5 of title 5, United States Code, to negotiate and promulgate such regulations or amendments thereto that are necessary to carry out titles II (except section 202) and VII, the sections of title III for which negotiated rulemaking is specifically required, and sections 807 and 811. Unless otherwise required, the Secretary may promulgate regulations to carry out titles I, III, IV, and V, and section 202, using the procedures required by chapter V of title 5, United States Code (commonly known as the ‘Administrative Procedure Act’).

“(2) PROPOSED REGULATIONS.—Proposed regulations to implement this Act shall be published in the Federal Register by the Secretary no later than 2 years after the date of enactment of the Indian Health Care Improvement Act Amendments of 2006 and shall have no less than a 120-day comment period.

“(3) FINAL REGULATIONS.—The Secretary shall publish in the Federal Register final regulations to implement this Act by not later than 3 years after the date of enactment of the Indian Health Care Improvement Act Amendments of 2006.

“(b) COMMITTEE.—A negotiated rulemaking committee established pursuant to section 565 of title 5, United States Code, to carry out this section shall have as its members only representatives of the Federal Government and representatives of Indian Tribes, and Tribal Organizations, a majority of whom shall be nominated by and be representatives of Indian Tribes and Tribal Organizations from each Service Area.

“(c) ADAPTATION OF PROCEDURES.—The Secretary shall adapt the negotiated rulemaking procedures to the unique context of self-governance and the government-to-government relationship between the United States and Indian Tribes.

“(d) LACK OF REGULATIONS.—The lack of promulgated regulations shall not limit the effect of this Act.

“(e) INCONSISTENT REGULATIONS.—The provisions of this Act shall supersede any conflicting provisions of law in effect on the day before the date of enactment of the Indian Health Care Improvement Act Amendments of 2006, and the Secretary is authorized to repeal any regulation inconsistent with the provisions of this Act.

**“SEC. 803. PLAN OF IMPLEMENTATION.**

“Not later than 9 months after the date of enactment of the Indian Health Care Improvement Act Amendments of 2006, the Secretary in consultation with Indian Tribes, Tribal Organizations, and Urban Indian Organizations, shall submit to Congress a plan explaining the manner and schedule, by title and section, by which the Secretary will implement the provisions of this Act. This consultation may be conducted jointly with the annual budget consultation pursuant to the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.).

**“SEC. 804. AVAILABILITY OF FUNDS.**

“The funds appropriated pursuant to this Act shall remain available until expended.

**“SEC. 805. LIMITATIONS.**

“(a) IN GENERAL.—Any limitation on the use of funds contained in an Act providing appropriations for the Department for a period with respect to the performance of abortions shall apply for that period with respect to the performance of abortions using funds contained in an Act providing appropriations for the Service.

“(b) NO LIABILITY.—Although the Secretary may promote traditional health care practices, consistent with the Service standards for the provision of health care, health promotion, and disease prevention under this Act, the United States is not liable for the acts or omissions of any person in providing traditional health care practices under this Act that result in damage, injury, death, or any other outcome to any patient.

**“SEC. 806. ELIGIBILITY OF CALIFORNIA INDIANS.**

“(a) IN GENERAL.—The following California Indians shall be eligible for health services provided by the Service:

“(1) Any member of a federally recognized Indian Tribe.

“(2) Any descendant of an Indian who was residing in California on June 1, 1852, if such descendant—

“(A) is a member of the Indian community served by a local program of the Service; and

“(B) is regarded as an Indian by the community in which such descendant lives.

“(3) Any Indian who holds trust interests in public domain, national forest, or reservation allotments in California.

“(4) Any Indian in California who is listed on the plans for distribution of the assets of rancherias and reservations located within the State of California under the Act of August 18, 1958 (72 Stat. 619), and any descendant of such an Indian.

“(b) CLARIFICATION.—Nothing in this section may be construed as expanding the eligibility of California Indians for health services provided by the Service beyond the scope of eligibility for such health services that applied on May 1, 1986.

**“SEC. 807. HEALTH SERVICES FOR INELIGIBLE PERSONS.**

“(a) CHILDREN.—Any individual who—

“(1) has not attained 19 years of age;

“(2) is the natural or adopted child, step-child, foster child, legal ward, or orphan of an eligible Indian; and

“(3) is not otherwise eligible for health services provided by the Service,

shall be eligible for all health services provided by the Service on the same basis and subject to the same rules that apply to eligible Indians until such individual attains 19 years of age. The existing and potential health needs of all such individuals shall be taken into consideration by the Service in determining the need for, or the allocation of, the health resources of the Service. If such an individual has been determined to be legally incompetent prior to attaining 19 years of age, such individual shall remain eligible for such services until 1 year after the date of a determination of competency.

“(b) SPOUSES.—Any spouse of an eligible Indian who is not an Indian, or who is of Indian descent but is not otherwise eligible for the health services provided by the Service, shall be eligible for such health services if all such spouses or spouses who are married to members of each Indian Tribe being served are made eligible, as a class, by an appropriate resolution of the governing body of the Indian Tribe or Tribal Organization providing such services. The health needs of persons made eligible under this paragraph shall not be taken into consideration by the Service in determining the need for, or allocation of, its health resources.

“(c) PROVISION OF SERVICES TO OTHER INDIVIDUALS.—

“(1) IN GENERAL.—The Secretary is authorized to provide health services under this subsection through health programs operated directly by the Service to individuals who reside within the Service Unit and who are not otherwise eligible for such health services if—

“(A) the Indian Tribes served by such Service Unit request such provision of health services to such individuals; and

“(B) the Secretary and the served Indian Tribes have jointly determined that—

“(i) the provision of such health services will not result in a denial or diminution of health services to eligible Indians; and

“(ii) there is no reasonable alternative health facilities or services, within or without the Service Unit, available to meet the health needs of such individuals.

“(2) ISDEAA PROGRAMS.—In the case of health programs and facilities operated under a contract or compact entered into under the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.), the governing body of the Indian Tribe or Tribal Organization providing health services under such contract or compact is authorized to determine whether health services should be provided under such contract to individuals who are not eligible for such health services under any other subsection of this section or under any other provision of law. In making such determinations, the governing body of the Indian Tribe or Tribal Organization shall take into account the considerations described in paragraph (1)(B).

“(3) PAYMENT FOR SERVICES.—

“(A) IN GENERAL.—Persons receiving health services provided by the Service under this subsection shall be liable for payment of such health services under a schedule of charges prescribed by the Secretary which, in the judgment of the Secretary, results in reimbursement in an amount not less than the actual cost of providing the health services. Notwithstanding section 404 of this Act or any other provision of law, amounts collected under this subsection, including Medicare, Medicaid, or SCHIP reimbursements under titles XVIII, XIX, and XXI of the Social Security Act, shall be credited to the account of the program providing the service and shall be used for the purposes listed in section 401(d)(2) and amounts collected under this subsection shall be available for expenditure within such program.

“(B) INDIGENT PEOPLE.—Health services may be provided by the Secretary through the Service under this subsection to an indigent individual who would not be otherwise eligible for such health services but for the provisions of paragraph (1) only if an agreement has been entered into with a State or local government under which the State or local government agrees to reimburse the Service for the expenses incurred by the Service in providing such health services to such indigent individual.

“(4) REVOCATION OF CONSENT FOR SERVICES.—

“(A) SINGLE TRIBE SERVICE AREA.—In the case of a Service Area which serves only 1 Indian Tribe, the authority of the Secretary to provide health services under paragraph (1) shall terminate at the end of the fiscal year succeeding the fiscal year in which the governing body of the Indian Tribe revokes its concurrence to the provision of such health services.

“(B) MULTITRIBAL SERVICE AREA.—In the case of a multitribal Service Area, the authority of the Secretary to provide health services under paragraph (1) shall terminate at the end of the fiscal year succeeding the fiscal year in which at least 51 percent of the number of Indian Tribes in the Service Area revoke their concurrence to the provisions of such health services.

“(d) OTHER SERVICES.—The Service may provide health services under this subsection to individuals who are not eligible for health services provided by the Service under any other provision of law in order to—

“(1) achieve stability in a medical emergency;

“(2) prevent the spread of a communicable disease or otherwise deal with a public health hazard;

“(3) provide care to non-Indian women pregnant with an eligible Indian's child for the duration of the pregnancy through postpartum; or

“(4) provide care to immediate family members of an eligible individual if such care is directly related to the treatment of the eligible individual.

“(e) HOSPITAL PRIVILEGES FOR PRACTITIONERS.—Hospital privileges in health facilities operated and maintained by the Service or operated under a contract or compact pursuant to the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.) may be extended to non-Service health care practitioners who provide services to individuals described in subsection (a), (b), (c), or (d). Such non-Service health care practitioners may, as part of the privileging process, be designated as employees of the Federal Government for purposes of section 1346(b) and chapter 171 of title 28, United States Code (relating to Federal tort claims) only with respect to acts or omissions which occur in the course of providing services to eligible individuals as a part of the conditions under which such hospital privileges are extended.

“(f) ELIGIBLE INDIAN.—For purposes of this section, the term ‘eligible Indian’ means any Indian who is eligible for health services provided by the Service without regard to the provisions of this section.

**“SEC. 808. REALLOCATION OF BASE RESOURCES.**

“(a) REPORT REQUIRED.—Notwithstanding any other provision of law, any allocation of Service funds for a fiscal year that reduces by 5 percent or more from the previous fiscal year the funding for any recurring program, project, or activity of a Service Unit may be implemented only after the Secretary has submitted to Congress, under section 801, a report on the proposed change in allocation of funding, including the reasons for the change and its likely effects.

“(b) EXCEPTION.—Subsection (a) shall not apply if the total amount appropriated to the Service for a fiscal year is at least 5 percent less than the amount appropriated to the Service for the previous fiscal year.

**“SEC. 809. RESULTS OF DEMONSTRATION PROJECTS.**

“The Secretary shall provide for the dissemination to Indian Tribes, Tribal Organizations, and Urban Indian Organizations of the findings and results of demonstration projects conducted under this Act.

**“SEC. 810. PROVISION OF SERVICES IN MONTANA.**

“(a) CONSISTENT WITH COURT DECISION.—The Secretary, acting through the Service, shall provide services and benefits for Indians in Montana in a manner consistent with the decision of the United States Court of Appeals for the Ninth Circuit in *McNabb v. McNabb*, 829 F.2d 787 (9th Cir. 1987).

“(b) CLARIFICATION.—The provisions of subsection (a) shall not be construed to be an expression of the sense of Congress on the application of the decision described in subsection (a) with respect to the provision of services or benefits for Indians living in any State other than Montana.

**“SEC. 811. MORATORIUM.**

“During the period of the moratorium imposed on implementation of the final rule published in the Federal Register on September 16, 1987, by the Health Resources and

Services Administration of the Public Health Service, relating to eligibility for the health care services of the Indian Health Service, the Indian Health Service shall provide services pursuant to the criteria for eligibility for such services that were in effect on September 15, 1987, subject to the provisions of sections 806 and 807 until such time as new criteria governing eligibility for services are developed in accordance with section 802.

**“SEC. 812. TRIBAL EMPLOYMENT.**

“For purposes of section 2(2) of the Act of July 5, 1935 (49 Stat. 450, chapter 372), an Indian Tribe or Tribal Organization carrying out a contract or compact pursuant to the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.) shall not be considered an ‘employer’.

**“SEC. 813. SEVERABILITY PROVISIONS.**

“If any provision of this Act, any amendment made by the Act, or the application of such provision or amendment to any person or circumstances is held to be invalid, the remainder of this Act, the remaining amendments made by this Act, and the application of such provisions to persons or circumstances other than those to which it is held invalid, shall not be affected thereby.

**“SEC. 814. ESTABLISHMENT OF NATIONAL BIPARTISAN COMMISSION ON INDIAN HEALTH CARE.**

“(a) ESTABLISHMENT.—There is established the National Bipartisan Indian Health Care Commission (the ‘Commission’).

“(b) DUTIES OF COMMISSION.—The duties of the Commission are the following:

“(1) To establish a study committee composed of those members of the Commission appointed by the Director and at least 4 members of Congress from among the members of the Commission, the duties of which shall be the following:

“(A) To the extent necessary to carry out its duties, collect and compile data necessary to understand the extent of Indian needs with regard to the provision of health services, regardless of the location of Indians, including holding hearings and soliciting the views of Indians, Indian Tribes, Tribal Organizations, and Urban Indian Organizations, which may include authorizing and making funds available for feasibility studies of various models for providing and funding health services for all Indian beneficiaries, including those who live outside of a reservation, temporarily or permanently. The study committee shall also evaluate utilization rates by Indians at Indian Health Programs and Urban Indian Organizations programs, existing or potential disincentives to any overutilization of health care services, existing or potential incentives to spend health care resources prudently, and the concepts of, and potential incentives to, achieving personal responsibility of Indians or a more direct role of Indians in their personal health care management plans or decisions.

“(B) To make legislative recommendations to the Commission regarding the delivery of Federal health care services to Indians. Such recommendations shall include those related to issues of eligibility, benefits, the range of service providers, the cost of such services, financing such services, and the optimal manner in which to provide such services.

“(C) To determine the effect of the enactment of such recommendations on (i) the existing system of delivery of health services for Indians, and (ii) the sovereign status of Indian Tribes.

“(D) Not later than 12 months after the appointment of all members of the Commission, to submit a written report of its findings and recommendations to the full Commission. The report shall include a state-

ment of the minority and majority position of the Committee and shall be disseminated, at a minimum, to every Indian Tribe, Tribal Organization, and Urban Indian Organization for comment to the Commission.

“(E) To report regularly to the full Commission regarding the findings and recommendations developed by the study committee in the course of carrying out its duties under this section.

“(2) To review and analyze the recommendations of the report of the study committee.

“(3) To make legislative recommendations to Congress regarding the delivery of Federal health care services to Indians. Such recommendations shall include those related to issues of eligibility, benefits, the range of service providers, the cost of such services, financing such services, and the optimal manner in which to provide such services.

“(4) Not later than 18 months following the date of appointment of all members of the Commission, submit a written report to Congress regarding the delivery of Federal health care services to Indians. Such recommendations shall include those related to issues of eligibility, benefits, the range of service providers, the cost of such services, financing such services, and the optimal manner in which to provide such services.

**“(c) MEMBERS.—**

**“(1) APPOINTMENT.—**The Commission shall be composed of 25 members, appointed as follows:

“(A) Ten members of Congress, including 3 from the House of Representatives and 2 from the Senate, appointed by their respective majority leaders, and 3 from the House of Representatives and 2 from the Senate, appointed by their respective minority leaders, and who shall be members of the standing committees of Congress that consider legislation affecting health care to Indians.

“(B) Twelve persons chosen by the congressional members of the Commission, 1 from each Service Area as currently designated by the Director to be chosen from among 3 nominees from each Service Area put forward by the Indian Tribes within the area, with due regard being given to the experience and expertise of the nominees in the provision of health care to Indians and to a reasonable representation on the commission of members who are familiar with various health care delivery modes and who represent Indian Tribes of various size populations.

“(C) Three persons appointed by the Director who are knowledgeable about the provision of health care to Indians, at least 1 of whom shall be appointed from among 3 nominees put forward by those programs whose funds are provided in whole or in part by the Service primarily or exclusively for the benefit of Urban Indians.

“(D) All those persons chosen by the congressional members of the Commission and by the Director shall be members of federally recognized Indian Tribes.

“(2) CHAIR; VICE CHAIR.—The Chair and Vice Chair of the Commission shall be selected by the congressional members of the Commission.

“(3) TERMS.—The terms of members of the Commission shall be for the life of the Commission.

“(4) DEADLINE FOR APPOINTMENTS.—Congressional members of the Commission shall be appointed not later than 180 days after the date of enactment of the Indian Health Care Improvement Act Amendments of 2006, and the remaining members of the Commission shall be appointed not later than 60 days following the appointment of the congressional members.

“(5) VACANCY.—A vacancy in the Commission shall be filled in the manner in which the original appointment was made.

“(d) COMPENSATION.—

“(1) CONGRESSIONAL MEMBERS.—Each congressional member of the Commission shall receive no additional pay, allowances, or benefits by reason of their service on the Commission and shall receive travel expenses and per diem in lieu of subsistence in accordance with sections 5702 and 5703 of title 5, United States Code.

“(2) OTHER MEMBERS.—Remaining members of the Commission, while serving on the business of the Commission (including travel time), shall be entitled to receive compensation at the per diem equivalent of the rate provided for level IV of the Executive Schedule under section 5315 of title 5, United States Code, and while so serving away from home and the member's regular place of business, a member may be allowed travel expenses, as authorized by the Chairman of the Commission. For purpose of pay (other than pay of members of the Commission) and employment benefits, rights, and privileges, all personnel of the Commission shall be treated as if they were employees of the United States Senate.

“(e) MEETINGS.—The Commission shall meet at the call of the Chair.

“(f) QUORUM.—A quorum of the Commission shall consist of not less than 15 members, provided that no less than 6 of the members of Congress who are Commission members are present and no less than 9 of the members who are Indians are present.

“(g) EXECUTIVE DIRECTOR; STAFF; FACILITIES.—

“(1) APPOINTMENT; PAY.—The Commission shall appoint an executive director of the Commission. The executive director shall be paid the rate of basic pay for level V of the Executive Schedule.

“(2) STAFF APPOINTMENT.—With the approval of the Commission, the executive director may appoint such personnel as the executive director deems appropriate.

“(3) STAFF PAY.—The staff of the Commission shall be appointed without regard to the provisions of title 5, United States Code, governing appointments in the competitive service, and shall be paid without regard to the provisions of chapter 51 and subchapter III of chapter 53 of such title (relating to classification and General Schedule pay rates).

“(4) TEMPORARY SERVICES.—With the approval of the Commission, the executive director may procure temporary and intermittent services under section 3109(b) of title 5, United States Code.

“(5) FACILITIES.—The Administrator of General Services shall locate suitable office space for the operation of the Commission. The facilities shall serve as the headquarters of the Commission and shall include all necessary equipment and incidentals required for the proper functioning of the Commission.

“(h) HEARINGS.—(1) For the purpose of carrying out its duties, the Commission may hold such hearings and undertake such other activities as the Commission determines to be necessary to carry out its duties, provided that at least 6 regional hearings are held in different areas of the United States in which large numbers of Indians are present. Such hearings are to be held to solicit the views of Indians regarding the delivery of health care services to them. To constitute a hearing under this subsection, at least 5 members of the Commission, including at least 1 member of Congress, must be present. Hearings held by the study committee established in this section may count toward the number of regional hearings required by this subsection.

“(2) Upon request of the Commission, the Comptroller General shall conduct such

studies or investigations as the Commission determines to be necessary to carry out its duties.

“(3)(A) The Director of the Congressional Budget Office or the Chief Actuary of the Centers for Medicare & Medicaid Services, or both, shall provide to the Commission, upon the request of the Commission, such cost estimates as the Commission determines to be necessary to carry out its duties.

“(B) The Commission shall reimburse the Director of the Congressional Budget Office for expenses relating to the employment in the office of that Director of such additional staff as may be necessary for the Director to comply with requests by the Commission under subparagraph (A).

“(4) Upon the request of the Commission, the head of any Federal agency is authorized to detail, without reimbursement, any of the personnel of such agency to the Commission to assist the Commission in carrying out its duties. Any such detail shall not interrupt or otherwise affect the civil service status or privileges of the Federal employee.

“(5) Upon the request of the Commission, the head of a Federal agency shall provide such technical assistance to the Commission as the Commission determines to be necessary to carry out its duties.

“(6) The Commission may use the United States mails in the same manner and under the same conditions as Federal agencies and shall, for purposes of the frank, be considered a commission of Congress as described in section 3215 of title 39, United States Code.

“(7) The Commission may secure directly from any Federal agency information necessary to enable it to carry out its duties, if the information may be disclosed under section 552 of title 4, United States Code. Upon request of the Chairman of the Commission, the head of such agency shall furnish such information to the Commission.

“(8) Upon the request of the Commission, the Administrator of General Services shall provide to the Commission on a reimbursable basis such administrative support services as the Commission may request.

“(9) For purposes of costs relating to printing and binding, including the cost of personnel detailed from the Government Printing Office, the Commission shall be deemed to be a committee of Congress.

“(i) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated \$4,000,000 to carry out the provisions of this section, which sum shall not be deducted from or affect any other appropriation for health care for Indian persons.

“(j) NONAPPLICABILITY OF FACA.—The Federal Advisory Committee Act (5 U.S.C. App.) shall not apply to the Commission.

“SEC. 815. APPROPRIATIONS; AVAILABILITY.

“Any new spending authority (described in subparagraph (A) or (B) of section 401(c)(2) of the Congressional Budget Act of 1974 (Public Law 93-344; 88 Stat. 317)) which is provided under this Act shall be effective for any fiscal year only to such extent or in such amounts as are provided in appropriation Acts.

“SEC. 816. AUTHORIZATION OF APPROPRIATIONS.

“(a) IN GENERAL.—There are authorized to be appropriated such sums as may be necessary for each fiscal year through fiscal year 2016 to carry out this title.”.

SEC. 102. SOBOBA SANITATION FACILITIES.

The Act of December 17, 1970 (84 Stat. 1465), is amended by adding at the end the following:

“SEC. 9. Nothing in this Act shall preclude the Soboba Band of Mission Indians and the Soboba Indian Reservation from being provided with sanitation facilities and services under the authority of section 7 of the Act of

August 5, 1954 (68 Stat. 674), as amended by the Act of July 31, 1959 (73 Stat. 267).”.

SEC. 103. NATIVE AMERICAN HEALTH AND WELLNESS FOUNDATION.

(a) IN GENERAL.—The Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.) is amended by adding at the end the following:

“TITLE VIII—NATIVE AMERICAN HEALTH AND WELLNESS FOUNDATION

“SEC. 801. DEFINITIONS.

“In this title:

“(1) BOARD.—The term ‘Board’ means the Board of Directors of the Foundation.

“(2) COMMITTEE.—The term ‘Committee’ means the Committee for the Establishment of Native American Health and Wellness Foundation established under section 802(f).

“(3) FOUNDATION.—The term ‘Foundation’ means the Native American Health and Wellness Foundation established under section 802.

“(4) SECRETARY.—The term ‘Secretary’ means the Secretary of Health and Human Services.

“(5) SERVICE.—The term ‘Service’ means the Indian Health Service of the Department of Health and Human Services.

“SEC. 802. NATIVE AMERICAN HEALTH AND WELLNESS FOUNDATION.

“(a) ESTABLISHMENT.—

“(1) IN GENERAL.—As soon as practicable after the date of enactment of this title, the Secretary shall establish, under the laws of the District of Columbia and in accordance with this title, the Native American Health and Wellness Foundation.

“(2) FUNDING DETERMINATIONS.—No funds, gift, property, or other item of value (including any interest accrued on such an item) acquired by the Foundation shall—

“(A) be taken into consideration for purposes of determining Federal appropriations relating to the provision of health care and services to Indians; or

“(B) otherwise limit, diminish, or affect the Federal responsibility for the provision of health care and services to Indians.

“(b) PERPETUAL EXISTENCE.—The Foundation shall have perpetual existence.

“(c) NATURE OF CORPORATION.—The Foundation—

“(1) shall be a charitable and nonprofit federally chartered corporation; and

“(2) shall not be an agency or instrumentality of the United States.

“(d) PLACE OF INCORPORATION AND DOMICILE.—The Foundation shall be incorporated and domiciled in the District of Columbia.

“(e) DUTIES.—The Foundation shall—

“(1) encourage, accept, and administer private gifts of real and personal property, and any income from or interest in such gifts, for the benefit of, or in support of, the mission of the Service;

“(2) undertake and conduct such other activities as will further the health and wellness activities and opportunities of Native Americans; and

“(3) participate with and assist Federal, State, and tribal governments, agencies, entities, and individuals in undertaking and conducting activities that will further the health and wellness activities and opportunities of Native Americans.

“(f) COMMITTEE FOR THE ESTABLISHMENT OF NATIVE AMERICAN HEALTH AND WELLNESS FOUNDATION.—

“(1) IN GENERAL.—The Secretary shall establish the Committee for the Establishment of Native American Health and Wellness Foundation to assist the Secretary in establishing the Foundation.

“(2) DUTIES.—Not later than 180 days after the date of enactment of this section, the Committee shall—

“(A) carry out such activities as are necessary to incorporate the Foundation under

the laws of the District of Columbia, including acting as incorporators of the Foundation;

“(B) ensure that the Foundation qualifies for and maintains the status required to carry out this section, until the Board is established;

“(C) establish the constitution and initial bylaws of the Foundation;

“(D) provide for the initial operation of the Foundation, including providing for temporary or interim quarters, equipment, and staff; and

“(E) appoint the initial members of the Board in accordance with the constitution and initial bylaws of the Foundation.

“(g) BOARD OF DIRECTORS.—

“(1) IN GENERAL.—The Board of Directors shall be the governing body of the Foundation.

“(2) POWERS.—The Board may exercise, or provide for the exercise of, the powers of the Foundation.

“(3) SELECTION.—

“(A) IN GENERAL.—Subject to subparagraph (B), the number of members of the Board, the manner of selection of the members (including the filling of vacancies), and the terms of office of the members shall be as provided in the constitution and bylaws of the Foundation.

“(B) REQUIREMENTS.—

“(i) NUMBER OF MEMBERS.—The Board shall have at least 11 members, who shall have staggered terms.

“(ii) INITIAL VOTING MEMBERS.—The initial voting members of the Board—

“(I) shall be appointed by the Committee not later than 180 days after the date on which the Foundation is established; and

“(II) shall have staggered terms.

“(iii) QUALIFICATION.—The members of the Board shall be United States citizens who are knowledgeable or experienced in Native American health care and related matters.

“(C) COMPENSATION.—A member of the Board shall not receive compensation for service as a member, but shall be reimbursed for actual and necessary travel and subsistence expenses incurred in the performance of the duties of the Foundation.

“(h) OFFICERS.—

“(1) IN GENERAL.—The officers of the Foundation shall be—

“(A) a secretary, elected from among the members of the Board; and

“(B) any other officers provided for in the constitution and bylaws of the Foundation.

“(2) CHIEF OPERATING OFFICER.—The secretary of the Foundation may serve, at the direction of the Board, as the chief operating officer of the Foundation, or the Board may appoint a chief operating officer, who shall serve at the direction of the Board.

“(3) ELECTION.—The manner of election, term of office, and duties of the officers of the Foundation shall be as provided in the constitution and bylaws of the Foundation.

“(i) POWERS.—The Foundation—

“(1) shall adopt a constitution and bylaws for the management of the property of the Foundation and the regulation of the affairs of the Foundation;

“(2) may adopt and alter a corporate seal;

“(3) may enter into contracts;

“(4) may acquire (through a gift or otherwise), own, lease, encumber, and transfer real or personal property as necessary or convenient to carry out the purposes of the Foundation;

“(5) may sue and be sued; and

“(6) may perform any other act necessary and proper to carry out the purposes of the Foundation.

“(j) PRINCIPAL OFFICE.—

“(1) IN GENERAL.—The principal office of the Foundation shall be in the District of Columbia.

“(2) ACTIVITIES; OFFICES.—The activities of the Foundation may be conducted, and offices may be maintained, throughout the United States in accordance with the constitution and bylaws of the Foundation.

“(k) SERVICE OF PROCESS.—The Foundation shall comply with the law on service of process of each State in which the Foundation is incorporated and of each State in which the Foundation carries on activities.

“(1) LIABILITY OF OFFICERS, EMPLOYEES, AND AGENTS.—

“(1) IN GENERAL.—The Foundation shall be liable for the acts of the officers, employees, and agents of the Foundation acting within the scope of their authority.

“(2) PERSONAL LIABILITY.—A member of the Board shall be personally liable only for gross negligence in the performance of the duties of the member.

“(m) RESTRICTIONS.—

“(1) LIMITATION ON SPENDING.—Beginning with the fiscal year following the first full fiscal year during which the Foundation is in operation, the administrative costs of the Foundation shall not exceed the percentage described in paragraph (2) of the sum of—

“(A) the amounts transferred to the Foundation under subsection (o) during the preceding fiscal year; and

“(B) donations received from private sources during the preceding fiscal year.

“(2) PERCENTAGES.—The percentages referred to in paragraph (1) are—

“(A) for the first fiscal year described in that paragraph, 20 percent;

“(B) for the following fiscal year, 15 percent; and

“(C) for each fiscal year thereafter, 10 percent.

“(3) APPOINTMENT AND HIRING.—The appointment of officers and employees of the Foundation shall be subject to the availability of funds.

“(4) STATUS.—A member of the Board or officer, employee, or agent of the Foundation shall not by reason of association with the Foundation be considered to be an officer, employee, or agent of the United States.

“(n) AUDITS.—The Foundation shall comply with section 10101 of title 36, United States Code, as if the Foundation were a corporation under part B of subtitle II of that title.

“(o) FUNDING.—

“(1) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to carry out subsection (e)(1) \$500,000 for each fiscal year, as adjusted to reflect changes in the Consumer Price Index for all-urban consumers published by the Department of Labor.

“(2) TRANSFER OF DONATED FUNDS.—The Secretary shall transfer to the Foundation funds held by the Department of Health and Human Services under the Act of August 5, 1954 (42 U.S.C. 2001 et seq.), if the transfer or use of the funds is not prohibited by any term under which the funds were donated.

“SEC. 803. ADMINISTRATIVE SERVICES AND SUPPORT.

“(a) PROVISION OF SUPPORT BY SECRETARY.—Subject to subsection (b), during the 5-year period beginning on the date on which the Foundation is established, the Secretary—

“(1) may provide personnel, facilities, and other administrative support services to the Foundation;

“(2) may provide funds for initial operating costs and to reimburse the travel expenses of the members of the Board; and

“(3) shall require and accept reimbursements from the Foundation for—

“(A) services provided under paragraph (1); and

“(B) funds provided under paragraph (2).

“(b) REIMBURSEMENT.—Reimbursements accepted under subsection (a)(3)—

“(1) shall be deposited in the Treasury of the United States to the credit of the applicable appropriations account; and

“(2) shall be chargeable for the cost of providing services described in subsection (a)(1) and travel expenses described in subsection (a)(2).

“(c) CONTINUATION OF CERTAIN SERVICES.—The Secretary may continue to provide facilities and necessary support services to the Foundation after the termination of the 5-year period specified in subsection (a) if the facilities and services—

“(1) are available; and

“(2) are provided on reimbursable cost basis.”.

(b) TECHNICAL AMENDMENTS.—The Indian Self-Determination and Education Assistance Act is amended—

(1) by redesignating title V (25 U.S.C. 458bbb et seq.) as title VII;

(2) by redesignating sections 501, 502, and 503 (25 U.S.C. 458bbb, 458bbb-1, 458bbb-2) as sections 701, 702, and 703, respectively; and

(3) in subsection (a)(2) of section 702 and paragraph (2) of section 703 (as redesignated by paragraph (2)), by striking “section 501” and inserting “section 701”.

**TITLE II—IMPROVEMENT OF INDIAN HEALTH CARE PROVIDED UNDER THE SOCIAL SECURITY ACT**

**SEC. 201. EXPANSION OF PAYMENTS UNDER MEDICARE, MEDICAID, AND SCHIP FOR ALL COVERED SERVICES FURNISHED BY INDIAN HEALTH PROGRAMS.**

(a) MEDICAID.—

(1) EXPANSION TO ALL COVERED SERVICES.—Section 1911 of the Social Security Act (42 U.S.C. 1396j) is amended—

(A) by amending the heading to read as follows:

“SEC. 1911. INDIAN HEALTH PROGRAMS.”; and

(B) by amending subsection (a) to read as follows:

“(a) ELIGIBILITY FOR PAYMENT FOR MEDICAL ASSISTANCE.—The Indian Health Service and an Indian Tribe, Tribal Organization, or an Urban Indian Organization shall be eligible for payment for medical assistance provided under a State plan or under waiver authority with respect to items and services furnished by the Indian Health Service, Indian Tribe, Tribal Organization, or Urban Indian Organization if the furnishing of such services meets all the conditions and requirements which are applicable generally to the furnishing of items and services under this title and under such plan or waiver authority.”.

(2) COMPLIANCE WITH CONDITIONS AND REQUIREMENTS.—Subsection (b) of such section is amended to read as follows:

“(b) COMPLIANCE WITH CONDITIONS AND REQUIREMENTS.—A facility of the Indian Health Service or an Indian Tribe, Tribal Organization, or an Urban Indian Organization which is eligible for payment under subsection (a) with respect to the furnishing of items and services, but which does not meet all of the conditions and requirements of this title and under a State plan or waiver authority which are applicable generally to such facility, shall make such improvements as are necessary to achieve or maintain compliance with such conditions and requirements in accordance with a plan submitted to and accepted by the Secretary for achieving or maintaining compliance with such conditions and requirements, and shall be deemed to meet such conditions and requirements (and to be eligible for payment under this title), without regard to the extent of its actual compliance with such conditions and requirements, during the first 12 months after the month in which such plan is submitted.”.

(3) REVISION OF AUTHORITY TO ENTER INTO AGREEMENTS.—Subsection (c) of such section is amended to read as follows:



“(c) AUTHORITY TO ENTER INTO AGREEMENTS.—The Secretary may enter into an agreement with a State for the purpose of reimbursing the State for medical assistance provided by the Indian Health Service, an Indian Tribe, Tribal Organization, or an Urban Indian Organization (as so defined), directly, through referral, or under contracts or other arrangements between the Indian Health Service, an Indian Tribe, Tribal Organization, or an Urban Indian Organization and another health care provider to Indians who are eligible for medical assistance under the State plan or under waiver authority.”

(4) CROSS-REFERENCES TO SPECIAL FUND FOR IMPROVEMENT OF IHS FACILITIES; DIRECT BILLING OPTION; DEFINITIONS.—Such section is further amended by striking subsection (d) and adding at the end the following new subsections:

“(d) SPECIAL FUND FOR IMPROVEMENT OF IHS FACILITIES.—For provisions relating to the authority of the Secretary to place payments to which a facility of the Indian Health Service is eligible for payment under this title into a special fund established under section 401(c)(1) of the Indian Health Care Improvement Act, and the requirement to use amounts paid from such fund for making improvements in accordance with subsection (b), see subparagraphs (A) and (B) of section 401(c)(1) of such Act.

“(e) DIRECT BILLING.—For provisions relating to the authority of a Tribal Health Program or an Urban Indian Organization to elect to directly bill for, and receive payment for, health care items and services provided by such Program or Organization for which payment is made under this title, see section 401(d) of the Indian Health Care Improvement Act.

“(f) DEFINITIONS.—In this section, the terms ‘Indian Health Program’, ‘Indian Tribe’, ‘Tribal Health Program’, ‘Tribal Organization’, and ‘Urban Indian Organization’ have the meanings given those terms in section 4 of the Indian Health Care Improvement Act.”

(b) MEDICARE.—

(1) EXPANSION TO ALL COVERED SERVICES.—Section 1880 of such Act (42 U.S.C. 1395qq) is amended—

(A) by amending the heading to read as follows:

“**SEC. 1880. INDIAN HEALTH PROGRAMS;**” and

(B) by amending subsection (a) to read as follows:

“(a) ELIGIBILITY FOR PAYMENTS.—Subject to subsection (e), the Indian Health Service and an Indian Tribe, Tribal Organization, or an Urban Indian Organization shall be eligible for payments under this title with respect to items and services furnished by the Indian Health Service, Indian Tribe, Tribal Organization, or Urban Indian Organization if the furnishing of such services meets all the conditions and requirements which are applicable generally to the furnishing of items and services under this title.”

(2) COMPLIANCE WITH CONDITIONS AND REQUIREMENTS.—Subsection (b) of such section is amended to read as follows:

“(b) COMPLIANCE WITH CONDITIONS AND REQUIREMENTS.—Subject to subsection (e), a facility of the Indian Health Service or an Indian Tribe, Tribal Organization, or an Urban Indian Organization which is eligible for payment under subsection (a) with respect to the furnishing of items and services, but which does not meet all of the conditions and requirements of this title which are applicable generally to such facility, shall make such improvements as are necessary to achieve or maintain compliance with such conditions and requirements in accordance with a plan submitted to and accepted by the Secretary for achieving or maintaining com-

pliance with such conditions and requirements, and shall be deemed to meet such conditions and requirements (and to be eligible for payment under this title), without regard to the extent of its actual compliance with such conditions and requirements, during the first 12 months after the month in which such plan is submitted.”

(3) CROSS-REFERENCES TO SPECIAL FUND FOR IMPROVEMENT OF IHS FACILITIES; DIRECT BILLING OPTION; DEFINITIONS.—

(A) IN GENERAL.—Such section is further amended by striking subsections (c) and (d) and inserting the following new subsections:

“(c) SPECIAL FUND FOR IMPROVEMENT OF IHS FACILITIES.—For provisions relating to the authority of the Secretary to place payments to which a facility of the Indian Health Service is eligible for payment under this title into a special fund established under section 401(c)(1) of the Indian Health Care Improvement Act, and the requirement to use amounts paid from such fund for making improvements in accordance with subsection (b), see subparagraphs (A) and (B) of section 401(c)(1) of such Act.

“(d) DIRECT BILLING.—For provisions relating to the authority of a Tribal Health Program or an Urban Indian Organization to elect to directly bill for, and receive payment for, health care items and services provided by such Program or Organization for which payment is made under this title, see section 401(d) of the Indian Health Care Improvement Act.”

(B) CONFORMING AMENDMENT.—Paragraph (3) of section 1880(e) of such Act (42 U.S.C. 1395qq(e)) is amended by inserting “and section 401(c)(1) of the Indian Health Care Improvement Act” after “Subsection (c)”.

(4) DEFINITIONS.—Such section is further amended by amending subsection (f) to read as follows:

“(f) DEFINITIONS.—In this section, the terms ‘Indian Health Program’, ‘Indian Tribe’, ‘Service Unit’, ‘Tribal Health Program’, ‘Tribal Organization’, and ‘Urban Indian Organization’ have the meanings given those terms in section 4 of the Indian Health Care Improvement Act.”

(c) APPLICATION TO SCHIP.—Section 2107(e)(1) of the Social Security Act (42 U.S.C. 1397gg(e)(1)) is amended—

(1) by redesignating subparagraph (D) as subparagraph (E); and

(2) by inserting after subparagraph (C), the following new subparagraph:

“(D) Section 1911 (relating to Indian Health Programs, other than subsection (d) of such section).”

**SEC. 202. INCREASED OUTREACH TO INDIANS UNDER MEDICAID AND SCHIP AND IMPROVED COOPERATION IN THE PROVISION OF ITEMS AND SERVICES TO INDIANS UNDER SOCIAL SECURITY ACT HEALTH BENEFIT PROGRAMS.**

Section 1139 of the Social Security Act (42 U.S.C. 1320b-9) is amended to read as follows:

“**SEC. 1139. IMPROVED ACCESS TO, AND DELIVERY OF, HEALTH CARE FOR INDIANS UNDER TITLES XVIII, XIX, AND XXI.**

“(a) AGREEMENTS WITH STATES FOR MEDICAID AND SCHIP OUTREACH ON OR NEAR RESERVATIONS TO INCREASE THE ENROLLMENT OF INDIANS IN THOSE PROGRAMS.—

“(1) IN GENERAL.—In order to improve the access of Indians residing on or near a reservation to obtain benefits under the Medicaid and State children’s health insurance programs established under titles XIX and XXI, the Secretary shall encourage the State to take steps to provide for enrollment on or near the reservation. Such steps may include outreach efforts such as the outstationing of eligibility workers, entering into agreements with the Indian Health Service, Indian Tribes, Tribal Organizations, and Urban In-

dian Organizations to provide outreach, education regarding eligibility and benefits, enrollment, and translation services when such services are appropriate.

“(2) CONSTRUCTION.—Nothing in subparagraph (A) shall be construed as affecting arrangements entered into between States and the Indian Health Service, Indian Tribes, Tribal Organizations, or Urban Indian Organizations for such Service, Tribes, or Organizations to conduct administrative activities under such titles.

“(b) REQUIREMENT TO FACILITATE COOPERATION.—The Secretary, acting through the Centers for Medicare & Medicaid Services, shall take such steps as are necessary to facilitate cooperation with, and agreements between, States and the Indian Health Service, Indian Tribes, Tribal Organizations, or Urban Indian Organizations with respect to the provision of health care items and services to Indians under the programs established under title XVIII, XIX, or XXI.

“(c) DEFINITION OF INDIAN; INDIAN TRIBE; INDIAN HEALTH PROGRAM; TRIBAL ORGANIZATION; URBAN INDIAN ORGANIZATION.—In this section, the terms ‘Indian’, ‘Indian Tribe’, ‘Indian Health Program’, ‘Tribal Organization’, and ‘Urban Indian Organization’ have the meanings given those terms in section 4 of the Indian Health Care Improvement Act.”

**SEC. 203. ADDITIONAL PROVISIONS TO INCREASE OUTREACH TO, AND ENROLLMENT OF, INDIANS IN SCHIP AND MEDICAID.**

(a) NONAPPLICATION OF 10 PERCENT LIMIT ON OUTREACH AND CERTAIN OTHER EXPENDITURES.—Section 2105(c)(2) of the Social Security Act (42 U.S.C. 1397ee(c)(2)) is amended by adding at the end the following new subparagraph:

“(C) NONAPPLICATION TO EXPENDITURES FOR OUTREACH TO INCREASE THE ENROLLMENT OF INDIAN CHILDREN UNDER THIS TITLE AND TITLE XIX.—The limitation under subparagraph (A) on expenditures for items described in subsection (a)(1)(D) shall not apply in the case of expenditures for outreach activities to families of Indian children likely to be eligible for child health assistance under the plan or medical assistance under the State plan under title XIX (or under a waiver of such plan), to inform such families of the availability of, and to assist them in enrolling their children in, such plans, including such activities conducted under grants, contracts, or agreements entered into under section 1139(a).”

(b) ASSURANCE OF PAYMENTS TO INDIAN HEALTH CARE PROVIDERS FOR CHILD HEALTH ASSISTANCE.—Section 2102(b)(3)(D) of such Act (42 U.S.C. 1397bb(b)(3)(D)) is amended by striking “(as defined in section 4(c) of the Indian Health Care Improvement Act, 25 U.S.C. 1603(c))” and inserting “, including how the State will ensure that payments are made to Indian Health Programs and Urban Indian Organizations operating in the State for the provision of such assistance”.

(c) INCLUSION OF OTHER INDIAN FINANCED HEALTH CARE PROGRAMS IN EXEMPTION FROM PROHIBITION ON CERTAIN PAYMENTS.—Section 2105(c)(6)(B) of such Act (42 U.S.C. 1397ee(c)(6)(B)) is amended by striking “insurance program, other than an insurance program operated or financed by the Indian Health Service” and inserting “program, other than a health care program operated or financed by the Indian Health Service or by an Indian Tribe, Tribal Organization, or Urban Indian Organization”.

(d) SATISFACTION OF MEDICAID DOCUMENTATION REQUIREMENTS.—

(1) IN GENERAL.—Section 1903(x)(3)(B) of the Social Security Act (42 U.S.C. 1396b(x)(3)(B)) is amended—

(A) by redesignating clause (v) as clause (vi); and

(B) by inserting after clause (iv), the following new clause:

“(v)(I) Except as provided in subclause (II), a document issued by a federally-recognized Indian tribe evidencing membership or enrollment in, or affiliation with, such tribe.

“(II) With respect to those federally-recognized Indian tribes located within States having an international border whose membership includes individuals who are not citizens of the United States, the Secretary shall, after consulting with such tribes, issue regulations authorizing the presentation of such other forms of documentation (including tribal documentation, if appropriate) that the Secretary determines to be satisfactory documentary evidence of citizenship or nationality for purposes of satisfying the requirement of this subsection.”.

(2) TRANSITION RULE.—During the period that begins on July 1, 2006, and ends on the effective date of final regulations issued under subclause (II) of section 1903(x)(3)(B)(v) of the Social Security Act (42 U.S.C. 1396b(x)(3)(B)(v)) (as added by paragraph (1)), an individual who is a member of a federally-recognized Indian tribe described in subclause (II) of that section who presents a document described in subclause (I) of such section that is issued by such Indian tribe, shall be deemed to have presented satisfactory evidence of citizenship or nationality for purposes of satisfying the requirement of subsection (x) of section 1903 of such Act.

(e) DEFINITIONS.—Section 2110(c) of such Act (42 U.S.C. 1397j(c)) is amended by adding at the end the following new paragraph:

“(9) INDIAN; INDIAN HEALTH PROGRAM; INDIAN TRIBE; ETC.—The terms ‘Indian’, ‘Indian Health Program’, ‘Indian Tribe’, ‘Tribal Organization’, and ‘Urban Indian Organization’ have the meanings given those terms in section 4 of the Indian Health Care Improvement Act.”.

**SEC. 204. PREMIUMS AND COST SHARING PROTECTIONS UNDER MEDICAID, ELIGIBILITY DETERMINATIONS UNDER MEDICAID AND SCHIP, AND PROTECTION OF CERTAIN INDIAN PROPERTY FROM MEDICAID ESTATE RECOVERY.**

(a) PREMIUMS AND COST SHARING PROTECTION UNDER MEDICAID.—

(1) IN GENERAL.—Section 1916 of the Social Security Act (42 U.S.C. 1396o) is amended—

(A) in subsection (a), in the matter preceding paragraph (1), by striking “and (i)” and inserting “, (i), and (j)”;

(B) by adding at the end the following new subsection:

“(j) NO PREMIUMS OR COST SHARING FOR INDIANS FURNISHED ITEMS OR SERVICES DIRECTLY BY INDIAN HEALTH PROGRAMS OR THROUGH REFERRAL UNDER THE CONTRACT HEALTH SERVICE.—

“(1) NO COST SHARING FOR ITEMS OR SERVICES FURNISHED TO INDIANS THROUGH INDIAN HEALTH PROGRAMS.—

“(A) IN GENERAL.—No enrollment fee, premium, or similar charge, and no deduction, copayment, cost sharing, or similar charge shall be imposed against an Indian who is furnished an item or service directly by the Indian Health Service, an Indian Tribe, Tribal Organization, or Urban Indian Organization or through referral under the contract health service for which payment may be made under this title.

“(B) NO REDUCTION IN AMOUNT OF PAYMENT TO INDIAN HEALTH PROVIDERS.—Payment due under this title to the Indian Health Service, an Indian Tribe, Tribal Organization, or Urban Indian Organization, or a health care provider through referral under the contract health service for the furnishing of an item or service to an Indian who is eligible for assistance under such title, may not be reduced by the amount of any enrollment fee,

premium, or similar charge, or any deduction, copayment, cost sharing, or similar charge that would be due from the Indian but for the operation of subparagraph (A).

“(2) RULE OF CONSTRUCTION.—Nothing in this subsection shall be construed as restricting the application of any other limitations on the imposition of premiums or cost sharing that may apply to an individual receiving medical assistance under this title who is an Indian.

“(3) DEFINITIONS.—In this subsection, the terms ‘contract health service’, ‘Indian’, ‘Indian Tribe’, ‘Tribal Organization’, and ‘Urban Indian Organization’ have the meanings given those terms in section 4 of the Indian Health Care Improvement Act.”.

(2) CONFORMING AMENDMENT.—Section 1916A (a)(1) of such Act (42 U.S.C. 1396o-1(a)(1)) is amended by striking “section 1916(g)” and inserting “subsections (g), (i), or (j) of section 1916”.

(b) TREATMENT OF CERTAIN PROPERTY FOR MEDICAID AND SCHIP ELIGIBILITY.—

(1) MEDICAID.—Section 1902(e) of the Social Security Act (42 U.S.C. 1396a) is amended by adding at the end the following new paragraph:

“(13) Notwithstanding any other requirement of this title or any other provision of Federal or State law, a State shall disregard the following property for purposes of determining the eligibility of an individual who is an Indian (as defined in section 4 of the Indian Health Care Improvement Act) for medical assistance under this title:

“(A) Property, including real property and improvements, that is held in trust, subject to Federal restrictions, or otherwise under the supervision of the Secretary of the Interior, located on a reservation, including any federally recognized Indian Tribe’s reservation, pueblo, or colony, including former reservations in Oklahoma, Alaska Native regions established by the Alaska Native Claims Settlement Act, and Indian allotments on or near a reservation as designated and approved by the Bureau of Indian Affairs of the Department of the Interior.

“(B) For any federally recognized Tribe not described in subparagraph (A), property located within the most recent boundaries of a prior Federal reservation.

“(C) Ownership interests in rents, leases, royalties, or usage rights related to natural resources (including extraction of natural resources or harvesting of timber, other plants and plant products, animals, fish, and shellfish) resulting from the exercise of federally protected rights.

“(D) Ownership interests in or usage rights to items not covered by subparagraphs (A) through (C) that have unique religious, spiritual, traditional, or cultural significance or rights that support subsistence or a traditional lifestyle according to applicable tribal law or custom.”.

(2) APPLICATION TO SCHIP.—Section 2107(e)(1) of such Act (42 U.S.C. 1397gg(e)(1)) is amended—

(A) by redesignating subparagraphs (B) through (E), as subparagraphs (C) through (F), respectively; and

(B) by inserting after subparagraph (A), the following new subparagraph:

“(B) Section 1902(e)(13) (relating to disregard of certain property for purposes of making eligibility determinations).”.

(c) CONTINUATION OF CURRENT LAW PROTECTIONS OF CERTAIN INDIAN PROPERTY FROM MEDICAID ESTATE RECOVERY.—Section 1917(b)(3) of the Social Security Act (42 U.S.C. 1396p(b)(3)) is amended—

(1) by inserting “(A)” after “(3)”; and

(2) by adding at the end the following new subparagraph:

“(B) The standards specified by the Secretary under subparagraph (A) shall require

that the procedures established by the State agency under subparagraph (A) exempt income, resources, and property that are exempt from the application of this subsection as of April 1, 2003, under manual instructions issued to carry out this subsection (as in effect on such date) because of the Federal responsibility for Indian Tribes and Alaska Native Villages. Nothing in this subparagraph shall be construed as preventing the Secretary from providing additional estate recovery exemptions under this title for Indians.”.

**SEC. 205. NONDISCRIMINATION IN QUALIFICATIONS FOR PAYMENT FOR SERVICES UNDER FEDERAL HEALTH CARE PROGRAMS.**

Section 1139 of the Social Security Act (42 U.S.C. 1320b-9), as amended by section 202, is amended by redesignating subsection (c) as subsection (d), and inserting after subsection (b) the following new subsection:

“(c) NONDISCRIMINATION IN QUALIFICATIONS FOR PAYMENT FOR SERVICES UNDER FEDERAL HEALTH CARE PROGRAMS.—

“(1) REQUIREMENT TO SATISFY GENERALLY APPLICABLE PARTICIPATION REQUIREMENTS.—

“(A) IN GENERAL.—A Federal health care program must accept an entity that is operated by the Indian Health Service, an Indian Tribe, Tribal Organization, or Urban Indian Organization as a provider eligible to receive payment under the program for health care services furnished to an Indian on the same basis as any other provider qualified to participate as a provider of health care services under the program if the entity meets generally applicable State or other requirements for participation as a provider of health care services under the program.

“(B) SATISFACTION OF STATE OR LOCAL LICENSURE OR RECOGNITION REQUIREMENTS.—Any requirement for participation as a provider of health care services under a Federal health care program that an entity be licensed or recognized under the State or local law where the entity is located to furnish health care services shall be deemed to have been met in the case of an entity operated by the Indian Health Service, an Indian Tribe, Tribal Organization, or Urban Indian Organization if the entity meets all the applicable standards for such licensure or recognition, regardless of whether the entity obtains a license or other documentation under such State or local law. In accordance with section 221 of the Indian Health Care Improvement Act, the absence of the licensure of a health care professional employed by such an entity under the State or local law where the entity is located shall not be taken into account for purposes of determining whether the entity meets such standards, if the professional is licensed in another State.

“(2) PROHIBITION ON FEDERAL PAYMENTS TO ENTITIES OR INDIVIDUALS EXCLUDED FROM PARTICIPATION IN FEDERAL HEALTH CARE PROGRAMS OR WHOSE STATE LICENSES ARE UNDER SUSPENSION OR HAVE BEEN REVOKED.—

“(A) EXCLUDED ENTITIES.—No entity operated by the Indian Health Service, an Indian Tribe, Tribal Organization, or Urban Indian Organization that has been excluded from participation in any Federal health care program or for which a license is under suspension or has been revoked by the State where the entity is located shall be eligible to receive payment under any such program for health care services furnished to an Indian.

“(B) EXCLUDED INDIVIDUALS.—No individual who has been excluded from participation in any Federal health care program or whose State license is under suspension or has been revoked shall be eligible to receive payment under any such program for health care services furnished by that individual, directly or through an entity that is otherwise eligible

to receive payment for health care services, to an Indian.

“(C) FEDERAL HEALTH CARE PROGRAM DEFINED.—In this subsection, the term, ‘Federal health care program’ has the meaning given that term in section 1128B(f), except that, for purposes of this subsection, such term shall include the health insurance program under chapter 89 of title 5, United States Code.”.

**SEC. 206. CONSULTATION ON MEDICAID, SCHIP, AND OTHER HEALTH CARE PROGRAMS FUNDED UNDER THE SOCIAL SECURITY ACT INVOLVING INDIAN HEALTH PROGRAMS AND URBAN INDIAN ORGANIZATIONS.**

(a) IN GENERAL.—Section 1139 of the Social Security Act (42 U.S.C. 1320b-9), as amended by sections 202 and 205, is amended by redesignating subsection (d) as subsection (e), and inserting after subsection (c) the following new subsection:

“(d) CONSULTATION WITH TRIBAL TECHNICAL ADVISORY GROUP (TTAG).—The Secretary shall maintain within the Centers for Medicaid & Medicare Services (CMS) a Tribal Technical Advisory Group, established in accordance with requirements of the charter dated September 30, 2003, and in such group shall include a representative of the Urban Indian Organizations and the Service. The representative of the Urban Indian Organization shall be deemed to be an elected officer of a tribal government for purposes of applying section 204(b) of the Unfunded Mandates Reform Act of 1995 (2 U.S.C. 1534(b)).”.

(b) SOLICITATION OF ADVICE UNDER MEDICAID AND SCHIP.—

(1) MEDICAID STATE PLAN AMENDMENT.—Section 1902(a) of the Social Security Act (42 U.S.C. 1396a(a)) is amended—

(A) in paragraph (69), by striking “and” at the end;

(B) in paragraph (70)(B)(iv), by striking the period at the end and inserting “; and”; and

(C) by inserting after paragraph (70)(B)(iv), the following new paragraph:

“(71) in the case of any State in which the Indian Health Service operates or funds health care programs, or in which 1 or more Indian Health Programs or Urban Indian Organizations (as such terms are defined in section 4 of the Indian Health Care Improvement Act) provide health care in the State for which medical assistance is available under such title, provide for a process under which the State seeks advice on a regular, ongoing basis from designees of such Indian Health Programs and Urban Indian Organizations on matters relating to the application of this title that are likely to have a direct effect on such Indian Health Programs and Urban Indian Organizations and that—

“(A) shall include solicitation of advice prior to submission of any plan amendments, waiver requests, and proposals for demonstration projects likely to have a direct effect on Indians, Indian Health Programs, or Urban Indian Organizations; and

“(B) may include appointment of an advisory committee and of a designee of such Indian Health Programs and Urban Indian Organizations to the medical care advisory committee advising the State on its State plan under this title.”.

(2) APPLICATION TO SCHIP.—Section 2107(e)(1) of such Act (42 U.S.C. 1397gg(e)(1)), as amended by section 204(b)(2), is amended—

(A) by redesignating subparagraphs (B) through (F) as subparagraphs (C) through (G), respectively; and

(B) by inserting after subparagraph (A), the following new subparagraph:

“(B) Section 1902(a)(71) (relating to the option of certain States to seek advice from designees of Indian Health Programs and Urban Indian Organizations).”.

(c) RULE OF CONSTRUCTION.—Nothing in the amendments made by this section shall be

construed as superseding existing advisory committees, working groups, guidance, or other advisory procedures established by the Secretary of Health and Human Services or by any State with respect to the provision of health care to Indians.

**SEC. 207. EXCLUSION WAIVER AUTHORITY FOR AFFECTED INDIAN HEALTH PROGRAMS AND SAFE HARBOR TRANSACTIONS UNDER THE SOCIAL SECURITY ACT.**

(a) EXCLUSION WAIVER AUTHORITY.—Section 1128 of the Social Security Act (42 U.S.C. 1320a-7) is amended by adding at the end the following new subsection:

“(k) ADDITIONAL EXCLUSION WAIVER AUTHORITY FOR AFFECTED INDIAN HEALTH PROGRAMS.—In addition to the authority granted the Secretary under subsections (c)(3)(B) and (d)(3)(B) to waive an exclusion under subsection (a)(1), (a)(3), (a)(4), or (b), the Secretary may, in the case of an Indian Health Program, waive such an exclusion upon the request of the administrator of an affected Indian Health Program (as defined in section 4 of the Indian Health Care Improvement Act) who determines that the exclusion would impose a hardship on individuals entitled to benefits under or enrolled in a Federal health care program.”.

(b) CERTAIN TRANSACTIONS INVOLVING INDIAN HEALTH CARE PROGRAMS DEEMED TO BE IN SAFE HARBORS.—Section 1128B(b) of the Social Security Act (42 U.S.C. 1320a-7b(b)) is amended by adding at the end the following new paragraph:

“(4) Subject to such conditions as the Secretary may promulgate from time to time as necessary to prevent fraud and abuse, for purposes of paragraphs (1) and (2) and section 1128A(a), the following transfers shall not be treated as remuneration:

“(A) TRANSFERS BETWEEN INDIAN HEALTH PROGRAMS, INDIAN TRIBES, TRIBAL ORGANIZATIONS, AND URBAN INDIAN ORGANIZATIONS.—Transfers of anything of value between or among an Indian Health Program, Indian Tribe, Tribal Organization, or Urban Indian Organization, that are made for the purpose of providing necessary health care items and services to any patient served by such Program, Tribe, or Organization and that consist of—

“(i) services in connection with the collection, transport, analysis, or interpretation of diagnostic specimens or test data;

“(ii) inventory or supplies;

“(iii) staff; or

“(iv) a waiver of all or part of premiums or cost sharing.

“(B) TRANSFERS BETWEEN INDIAN HEALTH PROGRAMS, INDIAN TRIBES, TRIBAL ORGANIZATIONS, OR URBAN INDIAN ORGANIZATIONS AND PATIENTS.—Transfers of anything of value between an Indian Health Program, Indian Tribe, Tribal Organization, or Urban Indian Organization and any patient served or eligible for service from an Indian Health Program, Indian Tribe, Tribal Organization, or Urban Indian Organization, including any patient served or eligible for service pursuant to section 807 of the Indian Health Care Improvement Act, but only if such transfers—

“(i) consist of expenditures related to providing transportation for the patient for the provision of necessary health care items or services, provided that the provision of such transportation is not advertised, nor an incentive of which the value is disproportionately large in relationship to the value of the health care item or service (with respect to the value of the item or service itself or, for preventative items or services, the future health care costs reasonably expected to be avoided);

“(ii) consist of expenditures related to providing housing to the patient (including a

pregnant patient) and immediate family members or an escort necessary to assuring the timely provision of health care items and services to the patient, provided that the provision of such housing is not advertised nor an incentive of which the value is disproportionately large in relationship to the value of the health care item or service (with respect to the value of the item or service itself or, for preventative items or services, the future health care costs reasonably expected to be avoided); or

“(iii) are for the purpose of paying premiums or cost sharing on behalf of such a patient, provided that the making of such payment is not subject to conditions other than conditions agreed to under a contract for the delivery of contract health services.

“(C) CONTRACT HEALTH SERVICES.—A transfer of anything of value negotiated as part of a contract entered into between an Indian Health Program, Indian Tribe, Tribal Organization, Urban Indian Organization, or the Indian Health Service and a contract care provider for the delivery of contract health services authorized by the Indian Health Service, provided that—

“(i) such a transfer is not tied to volume or value of referrals or other business generated by the parties; and

“(ii) any such transfer is limited to the fair market value of the health care items or services provided or, in the case of a transfer of items or services related to preventative care, the value of the future health care costs reasonably expected to be avoided.

“(D) OTHER TRANSFERS.—Any other transfer of anything of value involving an Indian Health Program, Indian Tribe, Tribal Organization, or Urban Indian Organization, or a patient served or eligible for service from an Indian Health Program, Indian Tribe, Tribal Organization, or Urban Indian Organization, that the Secretary, in consultation with the Attorney General, determines is appropriate, taking into account the special circumstances of such Indian Health Programs, Indian Tribes, Tribal Organizations, and Urban Indian Organizations, and of patients served by such Programs, Tribes, and Organizations.”.

**SEC. 208. RULES APPLICABLE UNDER MEDICAID AND SCHIP TO MANAGED CARE ENTITIES WITH RESPECT TO INDIAN ENROLLEES AND INDIAN HEALTH CARE PROVIDERS AND INDIAN MANAGED CARE ENTITIES.**

(a) IN GENERAL.—Section 1932 of the Social Security Act (42 U.S.C. 1396u-2) is amended by adding at the end the following new subsection:

“(h) SPECIAL RULES WITH RESPECT TO INDIAN ENROLLEES, INDIAN HEALTH CARE PROVIDERS, AND INDIAN MANAGED CARE ENTITIES.—

“(1) ENROLLEE OPTION TO SELECT AN INDIAN HEALTH CARE PROVIDER AS PRIMARY CARE PROVIDER.—In the case of a non-Indian Medicaid managed care entity that—

“(A) has an Indian enrolled with the entity; and

“(B) has an Indian health care provider that is participating as a primary care provider within the network of the entity,

insofar as the Indian is otherwise eligible to receive services from such Indian health care provider and the Indian health care provider has the capacity to provide primary care services to such Indian, the contract with the entity under section 1903(m) or under section 1905(t)(3) shall require, as a condition of receiving payment under such contract, that the Indian shall be allowed to choose such Indian health care provider as the Indian's primary care provider under the entity.

“(2) ASSURANCE OF PAYMENT TO INDIAN HEALTH CARE PROVIDERS FOR PROVISION OF COVERED SERVICES.—Each contract with a

managed care entity under section 1903(m) or under section 1905(t)(3) shall require any such entity that has a significant percentage of Indian enrollees (as determined by the Secretary), as a condition of receiving payment under such contract to satisfy the following requirements:

“(A) DEMONSTRATION OF PARTICIPATING INDIAN HEALTH CARE PROVIDERS OR APPLICATION OF ALTERNATIVE PAYMENT ARRANGEMENTS.—Subject to subparagraph (E), to—

“(i) demonstrate that the number of Indian health care providers that are participating providers with respect to such entity are sufficient to ensure timely access to covered Medicaid managed care services for those enrollees who are eligible to receive services from such providers; or

“(ii) agree to pay Indian health care providers who are not participating providers with the entity for covered Medicaid managed care services provided to those enrollees who are eligible to receive services from such providers at a rate equal to the rate negotiated between such entity and the provider involved or, if such a rate has not been negotiated, at a rate that is not less than the level and amount of payment which the entity would make for the services if the services were furnished by a participating provider which is not an Indian health care provider.

“(B) PROMPT PAYMENT.—To agree to make prompt payment (in accordance with rules applicable to managed care entities) to Indian health care providers that are participating providers with respect to such entity or, in the case of an entity to which subparagraph (A)(ii) or (E) applies, that the entity is required to pay in accordance with that subparagraph.

“(C) SATISFACTION OF CLAIM REQUIREMENT.—To deem any requirement for the submission of a claim or other documentation for services covered under subparagraph (A) by the enrollee to be satisfied through the submission of a claim or other documentation by an Indian health care provider that is consistent with section 403(h) of the Indian Health Care Improvement Act.

“(D) COMPLIANCE WITH GENERALLY APPLICABLE REQUIREMENTS.—

“(i) IN GENERAL.—Subject to clause (ii), as a condition of payment under subparagraph (A), an Indian health care provider shall comply with the generally applicable requirements of this title, the State plan, and such entity with respect to covered Medicaid managed care services provided by the Indian health care provider to the same extent that non-Indian providers participating with the entity must comply with such requirements.

“(ii) LIMITATIONS ON COMPLIANCE WITH MANAGED CARE ENTITY GENERALLY APPLICABLE REQUIREMENTS.—An Indian health care provider—

“(I) shall not be required to comply with a generally applicable requirement of a managed care entity described in clause (i) as a condition of payment under subparagraph (A) if such compliance would conflict with any other statutory or regulatory requirements applicable to the Indian health care provider; and

“(II) shall only need to comply with those generally applicable requirements of a managed care entity described in clause (i) as a condition of payment under subparagraph (A) that are necessary for the entity's compliance with the State plan, such as those related to care management, quality assurance, and utilization management.

“(E) APPLICATION OF SPECIAL PAYMENT REQUIREMENTS FOR FEDERALLY-QUALIFIED HEALTH CENTERS AND ENCOUNTER RATE FOR SERVICES PROVIDED BY CERTAIN INDIAN HEALTH CARE PROVIDERS.—

“(i) FEDERALLY-QUALIFIED HEALTH CENTERS.—

“(I) MANAGED CARE ENTITY PAYMENT REQUIREMENT.—To agree to pay any Indian health care provider that is a Federally-qualified health center but not a participating provider with respect to the entity, for the provision of covered Medicaid managed care services by such provider to an Indian enrollee of the entity at a rate equal to the amount of payment that the entity would pay a Federally-qualified health center that is a participating provider with respect to the entity but is not an Indian health care provider for such services.

“(II) CONTINUED APPLICATION OF STATE REQUIREMENT TO MAKE SUPPLEMENTAL PAYMENT.—Nothing in subclause (I) or subparagraph (A) or (B) shall be construed as waiving the application of section 1902(bb)(5) regarding the State plan requirement to make any supplemental payment due under such section to a Federally-qualified health center for services furnished by such center to an enrollee of a managed care entity (regardless of whether the Federally-qualified health center is or is not a participating provider with the entity).

“(ii) CONTINUED APPLICATION OF ENCOUNTER RATE FOR SERVICES PROVIDED BY CERTAIN INDIAN HEALTH CARE PROVIDERS.—If the amount paid by a managed care entity to an Indian health care provider that is not a Federally-qualified health center and that has elected to receive payment under this title as an Indian Health Service provider under the July 11, 1996, Memorandum of Agreement between the Health Care Financing Administration (now the Centers for Medicare & Medicaid Services) and the Indian Health Service for services provided by such provider to an Indian enrollee with the managed care entity is less than the encounter rate that applies to the provision of such services under such memorandum, the State plan shall provide for payment to the Indian health care provider of the difference between the applicable encounter rate under such memorandum and the amount paid by the managed care entity to the provider for such services.

“(F) CONSTRUCTION.—Nothing in this paragraph shall be construed as waiving the application of section 1902(a)(30)(A) (relating to application of standards to assure that payments are consistent with efficiency, economy, and quality of care).

“(3) OFFERING OF MANAGED CARE THROUGH INDIAN MEDICAID MANAGED CARE ENTITIES.—If—

“(A) a State elects to provide services through Medicaid managed care entities under its Medicaid managed care program; and

“(B) an Indian health care provider that is funded in whole or in part by the Indian Health Service, or a consortium composed of 1 or more Tribes, Tribal Organizations, or Urban Indian Organizations, and which also may include the Indian Health Service, has established an Indian Medicaid managed care entity in the State that meets generally applicable standards required of such an entity under such Medicaid managed care program, the State shall offer to enter into an agreement with the entity to serve as a Medicaid managed care entity with respect to eligible Indians served by such entity under such program.

“(4) SPECIAL RULES FOR INDIAN MANAGED CARE ENTITIES.—The following are special rules regarding the application of a Medicaid managed care program to Indian Medicaid managed care entities:

“(A) ENROLLMENT.—

“(i) LIMITATION TO INDIANS.—An Indian Medicaid managed care entity may restrict enrollment under such program to Indians

and to members of specific Tribes in the same manner as Indian Health Programs may restrict the delivery of services to such Indians and tribal members.

“(ii) NO LESS CHOICE OF PLANS.—Under such program the State may not limit the choice of an Indian among Medicaid managed care entities only to Indian Medicaid managed care entities or to be more restrictive than the choice of managed care entities offered to individuals who are not Indians.

“(iii) DEFAULT ENROLLMENT.—

“(I) IN GENERAL.—If such program of a State requires the enrollment of Indians in a Medicaid managed care entity in order to receive benefits, the State, taking into consideration the criteria specified in subsection (a)(4)(D)(ii)(I), shall provide for the enrollment of Indians described in subclause (II) who are not otherwise enrolled with such an entity in an Indian Medicaid managed care entity described in such clause.

“(II) INDIAN DESCRIBED.—An Indian described in this subclause, with respect to an Indian Medicaid managed care entity, is an Indian who, based upon the service area and capacity of the entity, is eligible to be enrolled with the entity consistent with subparagraph (A).

“(iv) EXCEPTION TO STATE LOCK-IN.—A request by an Indian who is enrolled under such program with a non-Indian Medicaid managed care entity to change enrollment with that entity to enrollment with an Indian Medicaid managed care entity shall be considered cause for granting such request under procedures specified by the Secretary.

“(B) FLEXIBILITY IN APPLICATION OF SOLVENCY.—In applying section 1903(m)(1) to an Indian Medicaid managed care entity—

“(i) any reference to a ‘State’ in subparagraph (A)(ii) of that section shall be deemed to be a reference to the ‘Secretary’; and

“(ii) the entity shall be deemed to be a public entity described in subparagraph (C)(ii) of that section.

“(C) EXCEPTIONS TO ADVANCE DIRECTIVES.—The Secretary may modify or waive the requirements of section 1902(w) (relating to provision of written materials on advance directives) insofar as the Secretary finds that the requirements otherwise imposed are not an appropriate or effective way of communicating the information to Indians.

“(D) FLEXIBILITY IN INFORMATION AND MARKETING.—

“(i) MATERIALS.—The Secretary may modify requirements under subsection (a)(5) to ensure that information described in that subsection is provided to enrollees and potential enrollees of Indian Medicaid managed care entities in a culturally appropriate and understandable manner that clearly communicates to such enrollees and potential enrollees their rights, protections, and benefits.

“(ii) DISTRIBUTION OF MARKETING MATERIALS.—The provisions of subsection (d)(2)(B) requiring the distribution of marketing materials to an entire service area shall be deemed satisfied in the case of an Indian Medicaid managed care entity that distributes appropriate materials only to those Indians who are potentially eligible to enroll with the entity in the service area.

“(5) MALPRACTICE INSURANCE.—Insofar as, under a Medicaid managed care program, a health care provider is required to have medical malpractice insurance coverage as a condition of contracting as a provider with a Medicaid managed care entity, an Indian health care provider that is—

“(A) a Federally-qualified health center that is covered under the Federal Tort Claims Act (28 U.S.C. 1346(b), 2671 et seq.);

“(B) providing health care services pursuant to a contract or compact under the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.) that are covered under the Federal Tort Claims Act (28 U.S.C. 1346(b), 2671 et seq.); or

“(C) the Indian Health Service providing health care services that are covered under the Federal Tort Claims Act (28 U.S.C. 1346(b), 2671 et seq.);

are deemed to satisfy such requirement.

“(6) DEFINITIONS.—For purposes of this subsection:

“(A) INDIAN HEALTH CARE PROVIDER.—The term ‘Indian health care provider’ means an Indian Health Program or an Urban Indian Organization.

“(B) INDIAN; INDIAN HEALTH PROGRAM; SERVICE; TRIBE; TRIBAL ORGANIZATION; URBAN INDIAN ORGANIZATION.—The terms ‘Indian’, ‘Indian Health Program’, ‘Service’, ‘Tribe’, ‘tribal organization’, ‘Urban Indian Organization’ have the meanings given such terms in section 4 of the Indian Health Care Improvement Act.

“(C) INDIAN MEDICAID MANAGED CARE ENTITY.—The term ‘Indian Medicaid managed care entity’ means a managed care entity that is controlled (within the meaning of the last sentence of section 1903(m)(1)(C)) by the Indian Health Service, a Tribe, Tribal Organization, or Urban Indian Organization, or a consortium, which may be composed of 1 or more Tribes, Tribal Organizations, or Urban Indian Organizations, and which also may include the Service.

“(D) NON-INDIAN MEDICAID MANAGED CARE ENTITY.—The term ‘non-Indian Medicaid managed care entity’ means a managed care entity that is not an Indian Medicaid managed care entity.

“(E) COVERED MEDICAID MANAGED CARE SERVICES.—The term ‘covered Medicaid managed care services’ means, with respect to an individual enrolled with a managed care entity, items and services that are within the scope of items and services for which benefits are available with respect to the individual under the contract between the entity and the State involved.

“(F) MEDICAID MANAGED CARE PROGRAM.—The term ‘Medicaid managed care program’ means a program under sections 1903(m) and 1932 and includes a managed care program operating under a waiver under section 1915(b) or 1115 or otherwise.”

(b) APPLICATION TO SCHIP.—Section 2107(e)(1) of such Act (42 U.S.C. 1397gg(1)), as amended by section 206(b)(2), is amended by adding at the end the following new subparagraph:

“(H) Subsections (a)(2)(C) and (h) of section 1932.”

**SEC. 209. ANNUAL REPORT ON INDIANS SERVED BY SOCIAL SECURITY ACT HEALTH BENEFIT PROGRAMS.**

Section 1139 of the Social Security Act (42 U.S.C. 1320b-9), as amended by the sections 202, 205, and 206, is amended by redesignating subsection (e) as subsection (f), and inserting after subsection (d) the following new subsection:

“(e) ANNUAL REPORT ON INDIANS SERVED BY HEALTH BENEFIT PROGRAMS FUNDED UNDER THIS ACT.—Beginning January 1, 2007, and annually thereafter, the Secretary, acting through the Administrator of the Centers for Medicare & Medicaid Services and the Director of the Indian Health Service, shall submit a report to Congress regarding the enrollment and health status of Indians receiving items or services under health benefit programs funded under this Act during the preceding year. Each such report shall include the following:

“(1) The total number of Indians enrolled in, or receiving items or services under, such

programs, disaggregated with respect to each such program.

“(2) The number of Indians described in paragraph (1) that also received health benefits under programs funded by the Indian Health Service.

“(3) General information regarding the health status of the Indians described in paragraph (1), disaggregated with respect to specific diseases or conditions and presented in a manner that is consistent with protections for privacy of individually identifiable health information under section 264(c) of the Health Insurance Portability and Accountability Act of 1996.

“(4) A detailed statement of the status of facilities of the Indian Health Service or an Indian Tribe, Tribal Organization, or an Urban Indian Organization with respect to such facilities’ compliance with the applicable conditions and requirements of titles XVIII, XIX, and XXI, and, in the case of title XIX or XXI, under a State plan under such title or under waiver authority, and of the progress being made by such facilities (under plans submitted under section 1880(b), 1911(b) or otherwise) toward the achievement and maintenance of such compliance.

“(5) Such other information as the Secretary determines is appropriate.”

Mr. ENZI. Mr. President, today my good colleague Senator MCCAIN and I are reintroducing the Indian Health Care Improvement Act Amendments of 2006. This legislation is a reflection of our dedication to the health care of American Indians and Alaskan Natives. It also is a reflection of the work that has been done by Members and the many stakeholders to move this legislation forward.

I want to thank Chairman MCCAIN and his staff, as well as Senator DORGAN and the rest of the members on the Indian Affairs Committee and their staff for their effort and commitment to the health care and well being of every American Indian and Alaskan Native. Their hard work has not gone unnoticed.

The Indian Health Care Improvement Act is the fundamental statutory framework for the delivery of health care services to American Indians and Alaskan Natives. Since 1992, this law has been expired. This means that for the past 14 years there has been no comprehensive change to the Federal Government’s approach to delivering health care to approximately 1.8 million American Indians and Alaskan Natives.

This troubles me. When I talk to members of the Northern Arapaho tribe and Eastern Shoshone tribe from my home State of Wyoming, they tell me that quality health care is a top priority for them. For me, as chairman of the Committee on Health, Education, Labor and Pensions, I believe that our health care systems should grow as science and technologies grow and that our Federal Government programs also should be kept current in line with today’s health care quality standards in the private sector.

Last spring, Chairman MCCAIN and I held a joint hearing about this legislation, at which time Mr. Richard Brannan, the chairman of the Northern Arapaho Business Council of Fort

Washakie testified about the problems those living on reservations face. He spoke about how they rely on these health care services. He also discussed the progress that has been made in reducing health disparities experienced by American Indians, and how this legislation can support such progress.

Since 1992, there have been many advances made in health care, especially in mental health. In the past 14 years we have come to better understand how to prevent, diagnose, and treat individuals with a behavioral health problem. We have learned that individuals have the best chance of recovery when a comprehensive, integrated approach is taken. This legislation authorizes programs to provide such services. This is especially important as we better understand the interconnectedness of alcohol, substance abuse, child welfare and suicide prevention.

This legislation also recognizes the alarming suicide rates among Indian youth. According to the Centers for Disease Control and Prevention, American Indian and Alaskan Native suicide rates in some areas are five to seven times higher than the overall United States rates. This is not acceptable. This legislation aims to change that by encouraging more Indian people to enter into the psychology profession. Through such provisions youth have access to culturally competent professionals in a familiar environment.

Recruiting and retaining qualified health professionals—Indian health professionals, in particular—to work in Indian communities is difficult. Secretary Michael Leavitt of the Department of Health and Human Services recognizes this challenge. Thanks to his efforts, this bill ensures that tribes can better rely on the services of health care professionals. Currently, a health care professional who receives a scholarship through the Indian Health Service may provide their services equal to the number of terms they received a scholarship. Thus some health care professionals are only required to work in a service area for one term. Most people understand it usually takes an individual anywhere from 3 months to one year to become accustomed to a job. Thus, it is not fair to those tribal communities to have a health care professional leave as soon as they become acclimated. This legislation would ensure that individuals serve a length of time that will allow their services to be depended on. Health care professionals will be more reliably available in areas where such professionals are scarce.

There are many other recommendations that the Department of Health and Human Services has made that I think will strengthen this legislation and improve the quality of care provided through the Indian Health Service. I look forward to working with Secretary Leavitt next Congress.

I believe that by the working together along with other members of the HELP Committee, the Indian Affairs Committee, the tribal community

and any others interested in this legislation, we can maximize the funds available to the Indian Health Service and coordinate resources at the local and State level to provide tribes the tools they need to be self sufficient.

I would also like to thank the Department of Justice for their tireless work on this bill. This is truly a reflection of their commitment to ensuring every Native American and Alaskan Native who is an employee of the Indian Health Service is held to a high standard, and thus every individual who receives services through this program receives quality care.

I hope that this legislation can be a starting point next Congress. I also strongly encourage my colleagues to continue to work to get this invaluable piece of legislation signed into law.

#### SUBMITTED RESOLUTIONS

##### SENATE RESOLUTION 630—ALLOWING THE SENIOR SENATOR FROM KENTUCKY TO REASSIGN THE HENRY CLAY DESK WHEN SERVING AS PARTY LEADER

Mr. McCONNELL (for himself and Mr. BUNNING) submitted the following resolution; which was considered and agreed to:

S. RES. 630

*Resolved*, That S. Res. 89 (106th Congress) is amended by—

- (1) inserting “(a)” after “That”;
- (2) adding at the end the following:
  - “(b) If, in any Congress, the senior Senator from the State of Kentucky is serving as party leader, the desk referred to in subsection (a) may be assigned to the junior Senator from Kentucky upon the request of the senior Senator.”.

##### SENATE RESOLUTION 631—URGING THE GOVERNMENT OF SUDAN AND THE INTERNATIONAL COMMUNITY TO IMPLEMENT THE AGREEMENT FOR A PEACEKEEPING FORCE UNDER THE COMMAND AND CONTROL OF THE UNITED NATIONS IN DARFUR

Mr. DURBIN (for himself, Mr. BROWNBACK, Mr. KENNEDY, Mr. BIDEN, Mr. REID, Mr. FEINGOLD, Mr. FRIST, Mrs. DOLE, Mr. COLEMAN, Mr. SMITH, Mr. CORNYN, Mr. MENENDEZ, Mr. LEVIN, Mr. HAGEL, Mr. MARTINEZ, Mrs. CLINTON, and Ms. SNOWE) submitted the following resolution; which was:

S. RES. 631

Whereas Congress declared on July 22, 2004 that the atrocities in Darfur were genocide; Whereas, on September 9, 2004, Secretary of State Colin Powell testified that “genocide has been committed in Darfur”;

Whereas, on June 30, 2005, President Bush confirmed that “the violence in Darfur region is clearly genocide [and t]he human cost is beyond calculation”;

Whereas, on May 8, 2006, President Bush stated, “We will call genocide by its rightful name, and we will stand up for the innocent until the peace of Darfur is secured.”;

Whereas hundreds of thousands of people have died and over 2,500,000 have been displaced in Darfur since 2003;

Whereas the Government of Sudan has failed in its responsibility to protect the many peoples of Darfur;

Whereas the international community has failed to hold persons responsible for crimes against humanity in Darfur accountable;

Whereas, on May 5, 2006, the Government of Sudan and the largest rebel faction in Darfur, the Sudan Liberation Movement, led by Minni Minnawi, signed the Darfur Peace Agreement (DPA);

Whereas the Government of Sudan has not disarmed and demobilized the Janjaweed despite repeated pledges to do so, including in the DPA;

Whereas violence in Darfur escalated in the months following the signing of the DPA, with increased attacks against civilians and humanitarian workers;

Whereas violence has spread to the neighboring states of Chad and the Central African Republic, threatening regional peace and security;

Whereas, in July 2006, more humanitarian aid workers were killed than in the previous 3 years combined;

Whereas increased violence has forced some humanitarian organizations to suspend operations, leaving 40 percent of the population of Darfur inaccessible to aid workers;

Whereas, on August 30, 2006, the United Nations Security Council passed Security Council Resolution 1706 (2006), asserting that the existing United Nations Mission in Sudan (UNMIS) “shall take over from [African Mission in Sudan] AMIS responsibility for supporting the implementation of the Darfur Peace Agreement upon the expiration of AMIS’ mandate but in any event no later than 31 December 2006”, and that UNMIS “shall be strengthened by up to 17,300 military personnel . . . up to 3,300 civilian police personnel and up to 16 Formed Police Units”, which “shall begin to be deployed [to Darfur] no later than 1 October 2006”;

Whereas, on September 19, 2006, President Bush announced the appointment of Andrew Natsios as Presidential Special Envoy to Sudan to lead United States efforts to bring peace to the Darfur region in Sudan;

Whereas, on November 16, 2006, high-level consultations led by Kofi Annan, Secretary General of the United Nations, and Alpha Oumar Konare, Chairperson of the African Union Commission, and including representatives of the Arab League, the European Union, the Government of Sudan, and other national governments, produced the “Addis Ababa Agreement”;

Whereas the Agreement stated that the Darfur conflict could be resolved only through an all-inclusive political process;

Whereas the Agreement stated that the DPA must be made more inclusive, and “called upon all parties—Government and DPA non-signatories—to immediately commit to a cessation of hostilities in Darfur in order to give [the peace process] the best chances for success”;

Whereas the Agreement included a plan to establish a United Nations–African Union peacekeeping operation;

Whereas the Agreement stated that the peacekeeping operation would consist of 17,000 military troops and 3,000 police, and would have a primarily African character;

Whereas the Agreement stated that the peacekeeping operation must be logistically and financially sustainable, with support coming from the United Nations;

Whereas the Agreement stated that command and control structures for the United Nations–African Union force would be provided by the United Nations;

Whereas the Government of Sudan’s Foreign Minister agreed to the conclusions of the High Level Consultation on the Situation in Darfur, though the Foreign Minister

indicated that he would need to consult with his government on the size of the peacekeeping mission;

Whereas, at an international press conference on November 27, 2006, Sudanese President Omar Hassan Al-Bashir rejected the Addis Ababa Agreement and reiterated his objections to any substantive United Nations involvement in Darfur, saying, “Troops in Darfur should be part of the [African Union] AU and under command of the AU”;

Whereas it is imperative that a peacekeeping force in Darfur have the sufficient strength and mandate to provide adequate security to the people of Darfur; and

Whereas Presidential Special Envoy Andrew Natsios set December 31, 2006 as the deadline for the Government of Sudan to comply with the demands of the international community or face serious consequences: Now, therefore, be it

*Resolved*, That the Senate—

(1) supports, given the rapidly deteriorating situation on the ground in Darfur, the principles of the Addis Ababa Agreement in order to increase security and stability for the people of Darfur;

(2) declares that the deployment of a United Nations–African Union peacekeeping force under the command and control of the United Nations, as laid out in the Addis Ababa Agreement, is the minimum acceptable effort on the part of the international community to protect the people of Darfur;

(3) further supports the strengthening of the African Union peacekeeping mission in Sudan so that it may improve its performance with regards to civilian protection as the African Union peacekeeping mission begins to transfer responsibility for protecting the people of Darfur to the United Nations–African Union peacekeeping force under the command and control of the United Nations, as laid out in the Addis Ababa Agreement;

(4) calls upon the Government of Sudan to immediately—

(A) allow the implementation of the United Nations light and heavy support packages as provided for in the Addis Ababa Agreement; and

(B) work with the United Nations and the international community to deploy United Nations peacekeepers to Darfur in keeping with United Nations Security Council Resolution 1706 (2006);

(5) calls upon all parties to the conflict to immediately—

(A) adhere to the 2004 N’Djamena ceasefire; and

(B) respect the impartiality and neutrality of humanitarian agencies so that relief workers can have unfettered access to their beneficiary populations and deliver desperately needed assistance;

(6) urges the President to—

(A) continue to work with other members of the international community, including the permanent members of the United Nations Security Council, the African Union, the European Union, the Arab League, Sudan’s trading partners, and the Government of Sudan to facilitate the urgently needed deployment of the peacekeeping force called for by United Nations Security Council Resolution 1706;

(B) ensure the ability of any peacekeeping force deployed to Darfur to carry out its mandate by providing adequate funding and working with our international partners to provide technical assistance, logistical support, intelligence gathering capabilities, and military assets;

(D) work with members of the United Nations Security Council and the international community to develop and impose a set of meaningful economic and diplomatic sanctions against the Government of Sudan should the Government of Sudan continue to



refuse to cooperate with the implementation of United Nations Security Council Resolution 1706 and the principles contained in the Addis Ababa Agreement; and

(E) work with members of the United Nations Security Council and the international community to address escalating insecurity in Chad and the Central African Republic; and

(7) strongly supports United Nations Security Council Resolution 1706 and the principles embedded therein.

**SENATE RESOLUTION 632—URGING THE UNITED STATES AND THE EUROPEAN UNION TO WORK TOGETHER TO STRENGTHEN THE TRANSATLANTIC MARKET**

Mr. BENNETT submitted the following resolution; which was:

S. RES. 632

Whereas a robust and cooperative transatlantic economic relationship is in the mutual interest of the United States and the European Union;

Whereas the strength of the transatlantic economic relationship underpins global economic stability and resiliency;

Whereas the United States–European Union economic relationship is the largest bilateral trade and investment relationship in the world, generating roughly \$3,000,000,000,000 in total commercial sales annually and providing employment for up to 14,000,000 people in the United States and the European Union;

Whereas, at the 2004 United States–European Union Summit, President George W. Bush and the leadership of the European Union jointly pledged to strengthen the transatlantic economic relationship by improving regulatory cooperation through the Roadmap for United States–European Union Regulatory Cooperation and Transparency;

Whereas, at the 2005 United States–European Union Summit, the United States and the European Union agreed upon numerous measures to expand economic ties, including the establishment of an official dialogue on regulatory cooperation between the Office of Management and Budget of the United States and the European Commission;

Whereas, at the 2006 United States–European Union Summit, President George W. Bush, European Union Council President Wolfgang Schuessel, and European Commission President Jose Manuel Barroso declared in a joint statement, “We will redouble our efforts to promote economic growth and innovation and reduce the barriers to transatlantic trade and investment by implementing all aspects of the Transatlantic Economic Initiative . . .”;

Whereas, on November 9, 2006, the United States and the European Union held the second economic ministerial meeting to further the implementation of the agreements of the 2005 and 2006 United States–European Union Summits, focusing on regulatory cooperation, intellectual property rights, energy security, and innovation; and

Whereas non-tariff trade barriers such as regulatory divergence continue to pose the most significant obstacles to transatlantic trade, including in areas such as pharmaceuticals, automobile safety, information and communications technology standards, cosmetics, consumer product safety, consumer protection enforcement cooperation, unfair commercial practices, nutritional labeling, food safety, maritime equipment, eco-design, chemicals, energy efficiency, telecommunications and radiocommunications equipment, and medical devices: Now, therefore, be it

*Resolved*, That the Senate—

(1) supports efforts by the United States and the European Union to fulfill commitments made in recent United States–European Union Summits to implement all aspects of the United States–European Union Initiative to Enhance Transatlantic Economic Integration and Growth;

(2) calls upon the leadership of the United States and the European Union to identify and eliminate unnecessary regulatory compliance costs and non-tariff barriers to trade and investment at an accelerated pace; and

(3) urges the leadership of the United States and the European Union at the 2007 United States–European Union Summit to agree to—

(A) a target date of 2015 for completing the transatlantic market; and

(B) a jointly funded, cooperatively led study of existing obstacles to creating a transatlantic market, including sector-by-sector estimates of the costs of existing barriers to trade and investment, the costs and benefits of removing the barriers identified, and a timetable for removing those barriers.

**SENATE RESOLUTION 633—CONDEMNING THE CONFERENCE DENYING THAT THE HOLOCAUST OCCURRED TO BE HELD BY THE GOVERNMENT OF IRAN AND ITS PRESIDENT, MAHMOUD AHMADINEJAD**

Mr. LAUTENBERG (for himself, Mr. BIDEN, Mrs. CLINTON, and Mr. NELSON of Florida) submitted the following resolution; which was:

S. RES. 633

Whereas, on December 11 and 12, 2006, the Foreign Ministry of Iran will convene a conference in Tehran to provide Holocaust deniers a public platform from which to espouse their hatred;

Whereas 11,000,000 people, including 6,000,000 Jews, were viciously murdered in Nazi death camps during World War II;

Whereas President Dwight Eisenhower stated unequivocally, after visiting Nazi death camps in 1945, “The things I saw beggar description . . . The visual evidence and the verbal testimony of starvation, cruelty, and bestiality were . . . overpowering . . . I made the visit deliberately in order to be in a position to give first-hand evidence of these things if ever, in the future, there develops a tendency to charge these allegations merely to ‘propaganda’.”;

Whereas the Holocaust is an undeniable fact of history and the upcoming conference in Tehran will serve only to perpetuate intolerance and hatred;

Whereas Mahmoud Ahmadinejad, the President of Iran, has repeatedly said that Israel must be “wiped off the map” and that “[a]nybody who recognizes Israel will burn in the fire of the Islamic nation’s fury”;

Whereas the Secretary of State has identified Iran as a state sponsor of terrorism that has repeatedly provided support for acts of international terror;

Whereas the Government of Iran sponsors terrorist organizations such as Hezbollah, Hamas, Islamic Jihad, the al-Aqsa Martyrs Brigades, and the Popular Front for the Liberation of Palestine–General Command by providing funding, training, weapons, and safe haven to such organizations;

Whereas the Government of Iran has continually defied international demands to curtail its uranium enrichment programs and development of nuclear weapons;

Whereas the Government of Iran has provided resources, material, and support to or-

ganizations whose goal is to destabilize Iraq and Lebanon; and

Whereas the outrageous statements of Mr. Ahmadinejad do not represent the beliefs of Muslims worldwide: Now, therefore, be it

*Resolved*, That the Senate—

(1) condemns the conference denying that the Holocaust occurred that will take place in Tehran, Iran, under the aegis of the Foreign Ministry of Iran, on December 11 and 12, 2006; and

(2) calls on the President, on behalf of the United States, to thoroughly repudiate, in the strongest terms possible, the conference and its goal of denying that the Holocaust occurred.

**SENATE RESOLUTION 634—HONORING THE LIFE AND ACHIEVEMENTS OF TOM CARR, CONGRESSIONAL RESEARCH SERVICE ANALYST, AND EXTENDING THE CONDOLENCES OF THE SENATE ON THE OCCASION OF HIS DEATH**

Mr. STEVENS submitted the following resolution; which was:

S. RES. 634

Whereas Tom Carr served Congress with distinction for 31 years at the Library of Congress as an analyst for the Congressional Research Service;

Whereas Mr. Carr held a bachelor’s degree in history from Catholic University in Washington, D.C., and a master’s degree in information systems from Strayer University in Fredericksburg, Virginia;

Whereas Mr. Carr was born in Jacksonville, Illinois, and grew up in Atlanta, Georgia;

Whereas Mr. Carr was an expert on congressional committees, House and Senate floor procedure, and congressionally created commissions;

Whereas Mr. Carr was an enthusiastic teacher of congressional procedure to staff, helping them to do their jobs better;

Whereas Mr. Carr was an accomplished and entertaining public speaker who founded the Library of Congress chapter of the Toastmasters and was president of the Capitol Hill Toastmasters;

Whereas Mr. Carr worked tirelessly and cheerfully in service to Congress and set a high example for his colleagues;

Whereas Mr. Carr was distinguished for the generous enthusiasm with which he met the needs of colleagues and clients alike, as well as for his persistent and expansive good humor and wit; and

Whereas Mr. Carr faithfully discharged his duties and responsibilities in a wide variety of demanding positions in public life with honesty, integrity, loyalty, and humility: Now, therefore, be it

*Resolved*, That the Senate—

(1) honors the life and achievements of Congressional Research Service Analyst Tom Carr;

(2) expresses profound sorrow upon the occasion of Mr. Carr’s death and extends heartfelt condolences to those who survive him: his wife Mary (Mimi), his sons Thomas and John, his mother Carswella, and his 9 brothers and sisters; and

(3) expresses its appreciation and respect for Mr. Carr’s exemplary record as an analyst for Congress.

**AMENDMENTS SUBMITTED AND PROPOSED**

SA 5231. Mr. WYDEN (for himself, Mr. SMITH, Mrs. MURRAY, Mrs. BOXER, and Mrs. FEINSTEIN) submitted an amendment intended to be proposed by him to the bill H.R.

6111, to amend the Internal Revenue Code of 1986 to provide that the Tax Court may review claims for equitable innocent spouse relief and to suspend the running on the period of limitations while such claims are pending; which was ordered to lie on the table.

SA 5232. Mr. WYDEN (for himself, Mr. SMITH, Mrs. MURRAY, Mrs. BOXER, and Mrs. FEINSTEIN) submitted an amendment intended to be proposed by him to the bill H.R. 6111, supra; which was ordered to lie on the table.

SA 5233. Mr. DEWINE (for Mr. DURBIN) proposed an amendment to the bill S. 1120, to reduce hunger in the United States, and for other purposes.

SA 5234. Mr. DEWINE (for Mr. DURBIN) proposed an amendment to the bill S. 1120, supra.

SA 5235. Mr. ENZI proposed an amendment to the bill H.R. 1245, to provide for programs to increase the awareness and knowledge of women and health care providers with respect to gynecologic cancers.

SA 5236. Mr. FRIST proposed an amendment to the bill H.R. 6111, to amend the Internal Revenue Code of 1986 to provide that the Tax Court may review claims for equitable innocent spouse relief and to suspend the running on the period of limitations while such claims are pending.

SA 5237. Mr. FRIST proposed an amendment to amendment SA 5236 proposed by Mr. FRIST to the bill H.R. 6111, supra.

SA 5238. Mr. FRIST (for Mr. ENZI) proposed an amendment to the bill H.R. 6164, to amend title IV of the Public Health Service Act to revise and extend the authorities of the National Institutes of Health, and for other purposes.

SA 5239. Mr. FRIST (for Mr. SMITH) proposed an amendment to the bill H.R. 798, to provide for a research program for remediation of closed methamphetamine production laboratories, and for other purposes.

SA 5240. Mr. SPECTER submitted an amendment intended to be proposed by him to the bill S. 4055, to address the effect of the death of a defendant in Federal criminal proceedings; which was referred to the Committee on the Judiciary.

#### TEXT OF AMENDMENTS

**SA 5231.** Mr. WYDEN (for himself, Mr. SMITH, Mrs. MURRAY, Mrs. BOXER, and Mrs. FEINSTEIN) submitted an amendment intended to be proposed by him to the bill H.R. 6111, to amend the Internal Revenue Code of 1986 to provide that the Tax Court may review claims for equitable innocent spouse relief and to suspend the running on the period of limitations while such claims are pending, which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. —. FUNDING SOURCE FOR RURAL SCHOOLS AND COMMUNITIES PAYMENTS.**

(a) RURAL SCHOOLS AND COMMUNITIES TRUST FUND.—

(1) IN GENERAL.—Subchapter A of chapter 98 of the Internal Revenue Code of 1986 is amended by adding at the end the following new section:

**“SEC. 9511. RURAL SCHOOLS AND COMMUNITIES TRUST FUND.**

“(a) CREATION OF TRUST FUND.—There is established in the Treasury of the United States a trust fund to be known as the ‘Rural Schools and Communities Trust Fund’, consisting of such amounts as may be appropriated or credited to such Trust Fund as provided in this section or section 9602(b).

“(b) TRANSFERS TO TRUST FUND.—There are hereby appropriated to the Rural Schools and Communities Trust Fund amounts equivalent to the amounts estimated by the Secretary by which Federal revenues are increased, before January 1, 2011, as a result of the provisions of section 3402(t).

“(c) EXPENDITURES FROM TRUST FUND.—Amounts in the Rural Schools and Communities Trust Fund shall be available only for—

“(1) payments to eligible States under section 102(a)(2) of the Secure Rural Schools and Community Self-Determination Act of 2000; and

“(2) payments to eligible counties under section 103(a)(2) of the Secure Rural Schools and Community Self-Determination Act of 2000.”

(2) CONFORMING AMENDMENTS.—

(A) PAYMENTS TO STATES.—Paragraph (3) of section 102(b) of the Secure Rural Schools and Community Self-Determination Act of 2000 (Public Law 106-393; 16 U.S.C. 500 note) is amended by striking “out of any funds in the Treasury not otherwise appropriated” and inserting “out of the Rural Schools and Communities Trust Fund under section 9511 of the Internal Revenue Code of 1986”.

(B) PAYMENTS TO COUNTIES.—Paragraph (2) of section 103(b) of the Secure Rural Schools and Community Self-Determination Act of 2000 (Public Law 106-393; 16 U.S.C. 500 note) is amended by striking “out of any funds in the Treasury not otherwise appropriated” and inserting “out of the Rural Schools and Communities Trust Fund under section 9511 of the Internal Revenue Code of 1986”.

(3) CLERICAL AMENDMENT.—The table of sections for subchapter A of chapter 98 of the Internal Revenue Code of 1986 is amended by adding at the end the following new item:

“Sec. 9511. Rural Schools and Communities Trust Fund.”

(4) EFFECTIVE DATE.—The amendments made by this subsection shall take effect on January 1, 2007.

(b) IMPOSITION OF WITHHOLDING ON CERTAIN PAYMENTS MADE BY GOVERNMENT ENTITIES.—

(1) ACCELERATION OF EFFECTIVE DATE.—Section 511(b) of the Tax Increase Prevention and Reconciliation Act of 2005 is amended by striking “December 31, 2010” and inserting “December 31, 2006”.

(2) EXCLUSION FOR PAYMENTS TO SMALL BUSINESSES BEFORE 2011.—Paragraph (2) of section 3402(t) of the Internal Revenue Code of 1986 is amended by striking “and” at the end of subparagraph (H), by striking the period at the end of subparagraph (I) and inserting “, and”, and by adding at the end the following:

“(J) made before January 1, 2011, to any business which employed fewer than 50 employees during the preceding taxable year. For purposes of subparagraph (J), rules similar to the rules of paragraphs (2)(A) and (6) of section 44(d) shall apply.”

(3) EFFECTIVE DATE.—The amendment made by this subsection shall take effect as if included in the Tax Increase Prevention and Reconciliation Act of 2005.

(c) EXTENSION OF SECURE RURAL SCHOOLS AND COMMUNITY SELF-DETERMINATION ACT.—The Secure Rural Schools and Community Act of 2000 (Public Law 106-393; 16 U.S.C. 500 note) is amended—

(1) in sections 208 and 303, by striking “2007” both places it appears and inserting “2008”; and

(2) in sections 101(a), 102(b)(2), 103(b)(1), 203(a)(1), 207(a), 208, 303, and 401, by striking “2006” each place it appears and inserting “2007”.

**SA 5232.** Mr. WYDEN (for himself, Mr. SMITH, Mrs. MURRAY, Mrs. BOXER,

and Mrs. FEINSTEIN) submitted an amendment intended to be proposed by him to the bill H.R. 6111, to amend the Internal Revenue Code of 1986 to provide that the Tax Court may review claims for equitable innocent spouse relief and to suspend the running on the period of limitations while such claims are pending, which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. —. EXTENSION OF SECURE RURAL SCHOOLS AND COMMUNITY SELF-DETERMINATION ACT.**

The Secure Rural Schools and Community Act of 2000 (Public Law 106-393; 16 U.S.C. 500 note) is amended—

(1) in sections 208 and 303, by striking “2007” both places it appears and inserting “2008”; and

(2) in sections 101(a), 102(b)(2), 103(b)(1), 203(a)(1), 207(a), 208, 303, and 401, by striking “2006” each place it appears and inserting “2007”.

**SA 5233.** Mr. DEWINE (for Mr. DURBIN) proposed an amendment to the bill S. 1120, to reduce hunger in the United States, and for other purposes; as follows:

On page 1, line 5, strike “2005” and insert “2006”.

On page 2, strike lines 3 through 10.

On page 2, line 11, strike “(4)” and insert “(1)”.

Beginning on page 2, strike line 19 and all that follows through page 3, line 21.

On page 3, line 22, strike “(8)(A)” and insert “(2)”.

On page 4, line 2, strike “and”.

Beginning on page 4, strike line 3 and all that follows through page 5, line 2.

On page 5, line 3, strike “(10)” and insert “(3)”.

On page 5, line 5, insert “and” after the semicolon.

On page 5, line 6, strike “(11)” and insert “(4)”.

On page 5, line 18, strike the semicolon and insert a period.

Beginning on page 5, strike line 19 and all that follows through page 6, line 9.

Beginning on page 7, strike line 12 and all that follows through page 8, line 12.

On page 8, strike line 13 and insert the following:

**SEC. 101. HUNGER REPORTS.**

On page 8, line 16, strike “, and annual updates of the study,” and insert “not later than 1 year after the date of enactment of this Act, and an update of the study not later than 5 years thereafter.”

On page 8, strike lines 21 and 22 and insert the following:

(A) data on hunger and food insecurity in the United States;

On page 9, line 14, strike “, and annually thereafter,” and insert “and 5 years thereafter.”

On page 10, line 14, strike “50 percent” and insert “90 percent”.

Beginning on page 15, strike line 6 and all that follows through page 17, line 19, and insert the following:

**SEC. 202. HUNGER-FREE COMMUNITIES TRAINING AND TECHNICAL ASSISTANCE GRANTS.**

On page 19, line 10, strike “or 202”.

On page 20, line 14, strike “or 202”.

On page 20, strike line 15 and insert the following:

**SEC. 203. REPORT.**

**SA 5234.** Mr. DEWINE (for Mr. DURBIN) proposed an amendment to the bill

S. 1120, to reduce hunger in the United States, and for other purposes; as follows:

Amend the title so as to read: "To reduce hunger in the United States, and for other purposes."

**SA 5235.** Mr. ENZI proposed an amendment to the bill H.R. 1245, to provide for programs to increase the awareness and knowledge of women and health care providers with respect to gynecologic cancers; as follows:

Strike all after the enacting clause and insert the following:

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "Gynecologic Cancer Education and Awareness Act of 2005" or "Johanna's Law".

**SEC. 2. AMENDMENT TO THE PUBLIC HEALTH SERVICE ACT.**

Section 317P of the Public Health Service Act (42 U.S.C. 247b-17) is amended—

(1) in the section heading by adding "JOHANNA'S LAW" at the end; and

(2) by adding at the end the following:

"(d) JOHANNA'S LAW.—

"(1) NATIONAL PUBLIC AWARENESS CAMPAIGN.—

"(A) IN GENERAL.—The Secretary shall carry out a national campaign to increase the awareness and knowledge of health care providers and women with respect to gynecologic cancers.

"(B) WRITTEN MATERIALS.—Activities under the national campaign under subparagraph (A) shall include—

"(i) maintaining a supply of written materials that provide information to the public on gynecologic cancers; and

"(ii) distributing the materials to members of the public upon request.

"(C) PUBLIC SERVICE ANNOUNCEMENTS.—Activities under the national campaign under subparagraph (A) shall, in accordance with applicable law and regulations, include developing and placing, in telecommunications media, public service announcements intended to encourage women to discuss with their physicians their risks of gynecologic cancers. Such announcements shall inform the public on the manner in which the written materials referred to in subparagraph (B) can be obtained upon request, and shall call attention to early warning signs and risk factors based on the best available medical information.

"(2) REPORT AND STRATEGY.—

"(A) REPORT.—Not later than 6 months after the date of the enactment of this subsection, the Secretary shall submit to the Congress a report including the following:

"(i) A description of the past and present activities of the Department of Health and Human Services to increase awareness and knowledge of the public with respect to different types of cancer, including gynecologic cancers.

"(ii) A description of the past and present activities of the Department of Health and Human Services to increase awareness and knowledge of health care providers with respect to different types of cancer, including gynecologic cancers.

"(iii) For each activity described pursuant to clauses (i) or (ii), a description of the following:

"(I) The funding for such activity for fiscal year 2006 and the cumulative funding for such activity for previous fiscal years.

"(II) The background and history of such activity, including—

"(aa) the goals of such activity;

"(bb) the communications objectives of such activity;

"(cc) the identity of each agency within the Department of Health and Human Serv-

ices responsible for any aspect of the activity; and

"(dd) how such activity is or was expected to result in change.

"(III) How long the activity lasted or is expected to last.

"(IV) The outcomes observed and the evaluation methods, if any, that have been, are being, or will be used with respect to such activity.

"(V) For each such outcome or evaluation method, a description of the associated results, analyses, and conclusions.

"(B) STRATEGY.—

"(i) DEVELOPMENT; SUBMISSION TO CONGRESS.—Not later than 3 months after submitting the report required by subparagraph (A), the Secretary shall develop and submit to the Congress a strategy for improving efforts to increase awareness and knowledge of the public and health care providers with respect to different types of cancer, including gynecological cancers.

"(ii) CONSULTATION.—In developing the strategy under clause (i), the Secretary should consult with qualified private sector groups, including nonprofit organizations.

"(3) FULL COMPLIANCE.—

"(A) IN GENERAL.—Not later than March 1, 2008, the Secretary shall ensure that all provisions of this section, including activities directed to be carried out by the Centers for Disease Control and Prevention and the Food and Drug Administration, are fully implemented and being complied with. Not later than April 30, 2008, the Secretary shall submit to Congress a report that certifies compliance with the preceding sentence and that contains a description of all activities undertaken to achieve such compliance.

"(B) If the Secretary fails to submit the certification as provided for under subparagraph (A), the Secretary shall, not later than 3 months after the date on which the report is to be submitted under subparagraph (A), and every 3 months thereafter, submit to Congress an explanation as to why the Secretary has not yet complied with the first sentence of subparagraph (A), a detailed description of all actions undertaken within the month for which the report is being submitted to bring the Secretary into compliance with such sentence, and the anticipated date the Secretary expects to be in full compliance with such sentence.

"(4) AUTHORIZATION OF APPROPRIATIONS.—For the purpose of carrying out this subsection, there is authorized to be appropriated \$16,500,000 for the period of fiscal years 2007 through 2009."

**SA 5236.** Mr. FRIST proposed an amendment to the bill H.R. 6111, to amend the Internal Revenue Code of 1986 to provide that the Tax Court may review claims for equitable innocent spouse relief and to suspend the running on the period of limitations while such claims are pending; as follows:

At the end of the House amendment, add the following:

This Act shall become effective 2 days after the date of enactment.

**SA 5237.** Mr. FRIST proposed an amendment to amendment SA 5236 proposed by Mr. FRIST to the bill H.R. 6111, to amend the Internal Revenue Code of 1986 to provide that the Tax Court may review claims for equitable innocent spouse relief and to suspend the running on the period of limitations while such claims are pending; as follows:

Strike "2 days" and insert "1 day".

**SA 5238.** Mr. FRIST (for Mr. ENZI) proposed an amendment to the bill H.R. 6164, to amend title IV of the Public Health Service Act to revise and extend the authorities of the National Institutes of Health, and for other purposes; as follows:

**TITLE I—NIH REFORM**

**SEC. 101. ORGANIZATION OF NATIONAL INSTITUTES OF HEALTH.**

(a) IN GENERAL.—Section 401 of the Public Health Service Act (42 U.S.C. 281) is amended to read as follows:

**"SEC. 401. ORGANIZATION OF NATIONAL INSTITUTES OF HEALTH.**

"(a) RELATION TO PUBLIC HEALTH SERVICE.—The National Institutes of Health is an agency of the Service.

"(b) NATIONAL RESEARCH INSTITUTES AND NATIONAL CENTERS.—The following agencies of the National Institutes of Health are national research institutes or national centers:

"(1) The National Cancer Institute.

"(2) The National Heart, Lung, and Blood Institute.

"(3) The National Institute of Diabetes and Digestive and Kidney Diseases.

"(4) The National Institute of Arthritis and Musculoskeletal and Skin Diseases.

"(5) The National Institute on Aging.

"(6) The National Institute of Allergy and Infectious Diseases.

"(7) The National Institute of Child Health and Human Development.

"(8) The National Institute of Dental and Craniofacial Research.

"(9) The National Eye Institute.

"(10) The National Institute of Neurological Disorders and Stroke.

"(11) The National Institute on Deafness and Other Communication Disorders.

"(12) The National Institute on Alcohol Abuse and Alcoholism.

"(13) The National Institute on Drug Abuse.

"(14) The National Institute of Mental Health.

"(15) The National Institute of General Medical Sciences.

"(16) The National Institute of Environmental Health Sciences.

"(17) The National Institute of Nursing Research.

"(18) The National Institute of Biomedical Imaging and Bioengineering.

"(19) The National Human Genome Research Institute.

"(20) The National Library of Medicine.

"(21) The National Center for Research Resources.

"(22) The John E. Fogarty International Center for Advanced Study in the Health Sciences.

"(23) The National Center for Complementary and Alternative Medicine.

"(24) The National Center on Minority Health and Health Disparities.

"(25) Any other national center that, as an agency separate from any national research institute, was established within the National Institutes of Health as of the day before the date of the enactment of the National Institutes of Health Reform Act of 2006.

"(c) DIVISION OF PROGRAM COORDINATION, PLANNING, AND STRATEGIC INITIATIVES.—

"(1) IN GENERAL.—Within the Office of the Director of the National Institutes of Health, there shall be a Division of Program Coordination, Planning, and Strategic Initiatives (referred to in this subsection as the 'Division').

"(2) OFFICES WITHIN DIVISION.—

"(A) OFFICES.—The following offices are within the Division: The Office of AIDS Research, the Office of Research on Women's

Health, the Office of Behavioral and Social Sciences Research, the Office of Disease Prevention, the Office of Dietary Supplements, the Office of Rare Diseases, and any other office located within the Office of the Director of NIH as of the day before the date of the enactment of the National Institutes of Health Reform Act of 2006. In addition to such offices, the Director of NIH may establish within the Division such additional offices or other administrative units as the Director determines to be appropriate.

“(B) AUTHORITIES.—Each office in the Division—

“(i) shall continue to carry out the authorities that were in effect for the office before the date of enactment referred to in subparagraph (A); and

“(ii) shall, as determined appropriate by the Director of NIH, support the Division with respect to the authorities described in section 402(b)(7).

“(d) ORGANIZATION.—

“(1) NUMBER OF INSTITUTES AND CENTERS.—In the National Institutes of Health, the number of national research institutes and national centers may not exceed a total of 27, including any such institutes or centers established under authority of paragraph (2) or under authority of this title as in effect on the day before the date of the enactment of the National Institutes of Health Reform Act of 2006.”

(b) ADDITIONAL PROVISIONS REGARDING ORGANIZATION.—Section 401 of the Public Health Service Act, as added by subsection (a) of this section, is amended—

(1) in subsection (d), by adding at the end the following:

“(3) REORGANIZATION OF OFFICE OF DIRECTOR.—Notwithstanding subsection (c), the Director of NIH may, after a series of public hearings, and with the approval of the Secretary, reorganize the offices within the Office of the Director, including the addition, removal, or transfer of functions of such offices, and the establishment or termination of such offices, if the Director determines that the overall management and operation of programs and activities conducted or supported by such offices would be more efficiently carried out under such a reorganization.

“(4) INTERNAL REORGANIZATION OF INSTITUTES AND CENTERS.—Notwithstanding any conflicting provisions of this title, the director of a national research institute or a national center may, after a series of public hearings and with the approval of the Director of NIH, reorganize the divisions, centers, or other administrative units within such institute or center, including the addition, removal, or transfer of functions of such units, and the establishment or termination of such units, if the director of such institute or center determines that the overall management and operation of programs and activities conducted or supported by such divisions, centers, or other units would be more efficiently carried out under such a reorganization.”; and

(2) by adding after subsection (d) the following:

“(e) SCIENTIFIC MANAGEMENT REVIEW BOARD FOR PERIODIC ORGANIZATIONAL REVIEWS.—

“(1) IN GENERAL.—Not later than 60 days after the date of the enactment of the National Institutes of Health Reform Act of 2006, the Secretary shall establish an advisory council within the National Institutes of Health to be known as the Scientific Management Review Board (referred to in this subsection as the ‘Board’).

“(2) DUTIES.—

“(A) REPORTS ON ORGANIZATIONAL ISSUES.—The Board shall provide advice to the appropriate officials under subsection (d) regard-

ing the use of the authorities established in paragraphs (2), (3), and (4) of such subsection to reorganize the National Institutes of Health (referred to in this subsection as ‘organizational authorities’). Not less frequently than once each 7 years, the Board shall—

“(i) determine whether and to what extent the organizational authorities should be used; and

“(ii) issue a report providing the recommendations of the Board regarding the use of the authorities and the reasons underlying the recommendations.

“(B) CERTAIN RESPONSIBILITIES REGARDING REPORTS.—The activities of the Board with respect to a report under subparagraph (A) shall include the following:

“(i) Reviewing the research portfolio of the National Institutes of Health (referred to in this subsection as ‘NIH’) in order to determine the progress and effectiveness and value of the portfolio and the allocation among the portfolio activities of the resources of NIH.

“(ii) Determining pending scientific opportunities, and public health needs, with respect to research within the jurisdiction of NIH.

“(iii) For any proposal for organizational changes to which the Board gives significant consideration as a possible recommendation in such report—

“(I) analyzing the budgetary and operational consequences of the proposed changes;

“(II) taking into account historical funding and support for research activities at national research institutes and centers that have been established recently relative to national research institutes and centers that have been in existence for more than two decades;

“(III) estimating the level of resources needed to implement the proposed changes;

“(IV) assuming the proposed changes will be made and making a recommendation for the allocation of the resources of NIH among the national research institutes and national centers; and

“(V) analyzing the consequences for the progress of research in the areas affected by the proposed changes.

“(C) CONSULTATION.—In carrying out subparagraph (A), the Board shall consult with—

“(i) the heads of national research institutes and national centers whose directors are not members of the Board;

“(ii) other scientific leaders who are officers or employees of NIH and are not members of the Board;

“(iii) advisory councils of the national research institutes and national centers;

“(iv) organizations representing the scientific community; and

“(v) organizations representing patients.

“(3) COMPOSITION OF BOARD.—The Board shall consist of the Director of NIH, who shall be a permanent nonvoting member on an ex officio basis, and an odd number of additional members, not to exceed 21, all of whom shall be voting members. The voting members of the Board shall be the following:

“(A) Not fewer than 9 officials who are directors of national research institutes or national centers. The Secretary shall designate such officials for membership and shall ensure that the group of officials so designated includes directors of—

“(i) national research institutes whose budgets are substantial relative to a majority of the other institutes;

“(ii) national research institutes whose budgets are small relative to a majority of the other institutes;

“(iii) national research institutes that have been in existence for a substantial pe-

riod of time without significant organizational change under subsection (d);

“(iv) as applicable, national research institutes that have undergone significant organizational changes under such subsection, or that have been established under such subsection, other than national research institutes for which such changes have been in place for a substantial period of time; and

“(v) national centers.

“(B) Members appointed by the Secretary from among individuals who are not officers or employees of the United States. Such members shall include—

“(i) individuals representing the interests of public or private institutions of higher education that have historically received funds from NIH to conduct research; and

“(ii) individuals representing the interests of private entities that have received funds from NIH to conduct research or that have broad expertise regarding how the National Institutes of Health functions, exclusive of private entities to which clause (i) applies.

“(4) CHAIR.—The Chair of the Board shall be selected by the Secretary from among the members of the Board appointed under paragraph (3)(B). The term of office of the Chair shall be 2 years.

“(5) MEETINGS.—

“(A) IN GENERAL.—The Board shall meet at the call of the Chair or upon the request of the Director of NIH, but not fewer than 5 times with respect to issuing any particular report under paragraph (2)(A). The location of the meetings of the Board is subject to the approval of the Director of NIH.

“(B) PARTICULAR FORUMS.—Of the meetings held under subparagraph (A) with respect to a report under paragraph (2)(A)—

“(i) one or more shall be directed toward the scientific community to address scientific needs and opportunities related to proposals for organizational changes under subsection (d), or as the case may be, related to a proposal that no such changes be made; and

“(ii) one or more shall be directed toward consumer organizations to address the needs and opportunities of patients and their families with respect to proposals referred to in clause (i).

“(C) AVAILABILITY OF INFORMATION FROM FORUMS.—For each meeting under subparagraph (B), the Director of NIH shall post on the Internet site of the National Institutes of Health a summary of the proceedings.

“(6) COMPENSATION; TERM OF OFFICE.—The provisions of subsections (b)(4) and (c) of section 406 apply with respect to the Board to the same extent and in the same manner as such provisions apply with respect to an advisory council referred to in such subsections, except that the reference in such subsection (c) to 4 years regarding the term of an appointed member is deemed to be a reference to 5 years.

“(7) REPORTS.—

“(A) RECOMMENDATIONS FOR CHANGES.—Each report under paragraph (2)(A) shall be submitted to—

“(i) the Committee on Energy and Commerce and the Committee on Appropriations of the House of Representatives;

“(ii) the Committee on Health, Education, Labor, and Pensions and the Committee on Appropriations of the Senate;

“(iii) the Secretary; and

“(iv) officials with organizational authorities, other than any such official who served as a member of the Board with respect to the report involved.

“(B) AVAILABILITY TO PUBLIC.—The Director of NIH shall post each report under paragraph (2) on the Internet site of the National Institutes of Health.

“(C) REPORT ON BOARD ACTIVITIES.—Not later than 18 months after the date of the enactment of the National Institutes of Health Reform Act of 2006, the Board shall submit to the committees specified in subparagraph (A) a report describing the activities of the Board.

“(f) ORGANIZATIONAL CHANGES PER RECOMMENDATION OF SCIENTIFIC MANAGEMENT REVIEW BOARD.—

“(1) IN GENERAL.—With respect to an official who has organizational authorities within the meaning of subsection (e)(2)(A), if a recommendation to the official for an organizational change is made in a report under such subsection, the official shall, except as provided in paragraphs (2), (3), and (4) of this subsection, make the change in accordance with the following:

“(A) Not later than 100 days after the report is submitted under subsection (e)(7)(A), the official shall initiate the applicable public process required in subsection (d) toward making the change.

“(B) The change shall be fully implemented not later than the expiration of the 3-year period beginning on the date on which such process is initiated.

“(2) INAPPLICABILITY TO CERTAIN REORGANIZATIONS.—Paragraph (1) does not apply to a recommendation made in a report under subsection (e)(2)(A) if the recommendation is for—

“(A) an organizational change under subsection (d)(2) that constitutes the establishment, termination, or consolidation of one or more national research institutes or national centers; or

“(B) an organizational change under subsection (d)(3).

“(3) OBJECTION BY DIRECTOR OF NIH.—

“(A) IN GENERAL.—Paragraph (1) does not apply to a recommendation for an organizational change made in a report under subsection (e)(2)(A) if, not later than 90 days after the report is submitted under subsection (e)(7)(A), the Director of NIH submits to the committees specified in such subsection a report providing that the Director objects to the change, which report includes the reasons underlying the objection.

“(B) SCOPE OF OBJECTION.—For purposes of subparagraph (A), an objection by the Director of NIH may be made to the entirety of a recommended organizational change or to 1 or more aspects of the change. Any aspect of a change not objected to by the Director in a report under subparagraph (A) shall be implemented in accordance with paragraph (1).

“(4) CONGRESSIONAL REVIEW.—An organizational change under subsection (d)(2) that is initiated pursuant to paragraph (1) shall be carried out by regulation in accordance with the procedures for substantive rules under section 553 of title 5, United States Code. A rule under the preceding sentence shall be considered a major rule for purposes of chapter 8 of such title (relating to congressional review of agency rulemaking).

“(g) DEFINITIONS.—For purposes of this title:

“(1) The term ‘Director of NIH’ means the Director of the National Institutes of Health.

“(2) The terms ‘national research institute’ and ‘national center’ mean an agency of the National Institutes of Health that is—

“(A) listed in subsection (b) and not terminated under subsection (d)(2)(A); or

“(B) established by the Director of NIH under such subsection.

“(h) REFERENCES TO NIH.—For purposes of this title, a reference to the National Institutes of Health includes its agencies.”

(c) CONFORMING AMENDMENTS.—Title IV of the Public Health Service Act (42 U.S.C. 281 et seq.) is amended—

(1) by redesignating subpart 3 of part E as subpart 19;

(2) by transferring subpart 19, as so redesignated, to part C of such title IV;

(3) by inserting subpart 19, as so redesignated, after subpart 18 of such part C; and

(4) in subpart 19, as so redesignated—

(A) by redesignating section 485B as section 464z-1;

(B) by striking “National Center for Human Genome Research” each place such term appears and inserting “National Human Genome Research Institute”; and

(C) by striking “Center” each place such term appears and inserting “Institute”.

**SEC. 102. AUTHORITY OF DIRECTOR OF NIH.**

(a) SECRETARY ACTING THROUGH THE DIRECTOR.—Section 402(b) of the Public Health Service Act (42 U.S.C. 282(b)) is amended—

(1) by redesignating paragraph (14) as paragraph (22);

(2) by striking paragraphs (12) and (13);

(3) by redesignating paragraphs (4) through (11) as paragraphs (14) through (21);

(4) in paragraph (21) (as so redesignated), by inserting “and” after the semicolon at the end;

(5) in the matter after and below paragraph (22) (as so redesignated), by striking “paragraph (6)” and inserting “paragraph (16)”; and

(6) by striking “the Secretary” in the matter preceding paragraph (1) and all that follows through paragraph (1) and inserting the following: “the Secretary, acting through the Director of NIH—

“(1) shall carry out this title, including being responsible for the overall direction of the National Institutes of Health and for the establishment and implementation of general policies respecting the management and operation of programs and activities within the National Institutes of Health;”

(b) ADDITIONAL AUTHORITIES.—Section 402(b) of the Public Health Service Act, as amended by subsection (a) of this section, is amended by striking paragraphs (2) and (3) and inserting the following:

“(2) shall coordinate and oversee the operation of the national research institutes, national centers, and administrative entities within the National Institutes of Health;

“(3) shall, in consultation with the heads of the national research institutes and national centers, be responsible for program coordination across the national research institutes and national centers, including conducting priority-setting reviews, to ensure that the research portfolio of the National Institutes of Health is balanced and free of unnecessary duplication, and takes advantage of collaborative, cross-cutting research;

“(4) shall assemble accurate data to be used to assess research priorities, including information to better evaluate scientific opportunity, public health burdens, and progress in reducing health disparities;

“(5) shall ensure that scientifically based strategic planning is implemented in support of research priorities as determined by the agencies of the National Institutes of Health;

“(6) shall ensure that the resources of the National Institutes of Health are sufficiently allocated for research projects identified in strategic plans;

“(7)(A) shall, through the Division of Program Coordination, Planning, and Strategic Initiatives—

“(i) identify research that represents important areas of emerging scientific opportunities, rising public health challenges, or knowledge gaps that deserve special emphasis and would benefit from conducting or supporting additional research that involves collaboration between 2 or more national research institutes or national centers, or would otherwise benefit from strategic coordination and planning;

“(ii) include information on such research in reports under section 403; and

“(iii) in the case of such research supported with funds referred to in subparagraph (B)—

“(I) require as appropriate that proposals include milestones and goals for the research;

“(II) require that the proposals include timeframes for funding of the research; and

“(III) ensure appropriate consideration of proposals for which the principal investigator is an individual who has not previously served as the principal investigator of research conducted or supported by the National Institutes of Health;

“(B) may, with respect to funds reserved under section 402A(c)(1) for the Common Fund, allocate such funds to the national research institutes and national centers for conducting and supporting research that is identified under subparagraph (A); and

“(C) may assign additional functions to the Division in support of responsibilities identified in subparagraph (A), as determined appropriate by the Director;

“(8) shall, in coordination with the heads of the national research institutes and national centers, ensure that such institutes and centers—

“(A) preserve an emphasis on investigator-initiated research project grants, including with respect to research involving collaboration between 2 or more such institutes or centers; and

“(B) when appropriate, maximize investigator-initiated research project grants in their annual research portfolios;

“(9) shall ensure that research conducted or supported by the National Institutes of Health is subject to review in accordance with section 492 and that, after such review, the research is reviewed in accordance with section 492A(a)(2) by the appropriate advisory council under section 406 before the research proposals are approved for funding;

“(10) shall have authority to review and approve the establishment of all centers of excellence recommended by the national research institutes;

“(11)(A) shall oversee research training for all of the national research institutes and National Research Service Awards in accordance with section 487; and

“(B) may conduct and support research training—

“(i) for which fellowship support is not provided under section 487; and

“(ii) that does not consist of residency training of physicians or other health professionals;

“(12) may, from funds appropriated under section 402A(b), reserve funds to provide for research on matters that have not received significant funding relative to other matters, to respond to new issues and scientific emergencies, and to act on research opportunities of high priority;

“(13) may, subject to appropriations Acts, collect and retain registration fees obtained from third parties to defray expenses for scientific, educational, and research-related conferences.”

(c) CERTAIN AUTHORITIES.—Section 402 of the Public Health Service Act (42 U.S.C. 282) is amended—

(1) by striking subsections (i) and (l); and

(2) by redesignating subsections (j) and (k) as subsections (i) and (j), respectively.

(d) ADVISORY COUNCIL FOR DIRECTOR OF NIH.—Section 402 of the Public Health Service Act, as amended by subsection (c) of this section, is amended by adding after subsection (j) the following subsection:

“(k) COUNCIL OF COUNCILS.—

“(1) ESTABLISHMENT.—Not later than 90 days after the date of the enactment of the National Institutes of Health Reform Act of 2006, the Director of NIH shall establish within the Office of the Director an advisory

council to be known as the ‘Council of Councils’ (referred to in this subsection as the ‘Council’) for the purpose of advising the Director on matters related to the policies and activities of the Division of Program Coordination, Planning, and Strategic Initiatives, including making recommendations with respect to the conduct and support of research described in subsection (b)(7).

“(2) MEMBERSHIP.—

“(A) IN GENERAL.—The Council shall be composed of 27 members selected by the Director of NIH with approval from the Secretary from among the list of nominees under subparagraph (C).

“(B) CERTAIN REQUIREMENTS.—In selecting the members of the Council, the Director of NIH shall ensure—

“(i) the representation of a broad range of disciplines and perspectives; and

“(ii) the ongoing inclusion of at least 1 representative from each national research institute whose budget is substantial relative to a majority of the other institutes.

“(C) NOMINATION.—The Director of NIH shall maintain an updated list of individuals who have been nominated to serve on the Council, which list shall consist of the following:

“(i) For each national research institute and national center, 3 individuals nominated by the head of such institute or center from among the members of the advisory council of the institute or center, of which—

“(I) two shall be scientists; and

“(II) one shall be from the general public or shall be a leader in the field of public policy, law, health policy, economics, or management.

“(ii) For each office within the Division of Program Coordination, Planning, and Strategic Initiatives, 1 individual nominated by the head of such office.

“(iii) Members of the Council of Public Representatives.

“(3) TERMS.—

“(A) IN GENERAL.—The term of service for a member of the Council shall be 6 years, except as provided in subparagraphs (B) and (C).

“(B) TERMS OF INITIAL APPOINTEES.—Of the initial members selected for the Council, the Director of NIH shall designate—

“(i) nine for a term of 6 years;

“(ii) nine for a term of 4 years; and

“(iii) nine for a term of 2 years.

“(C) VACANCIES.—Any member appointed to fill a vacancy occurring before the expiration of the term for which the member’s predecessor was appointed shall be appointed only for the remainder of that term. A member may serve after the expiration of that member’s term until a successor has taken office.”

(e) REVIEW BY ADVISORY COUNCILS OF RESEARCH PROPOSALS.—Section 492A(a)(2) of the Public Health Service Act (42 U.S.C. 289a-1(a)(2)) is amended by inserting before the period the following: “, and unless a majority of the voting members of the appropriate advisory council under section 406, or as applicable, of the advisory council under section 402(k), has recommended the proposal for approval”.

(f) CONFORMING AMENDMENTS.—

(1) PUBLIC HEALTH SERVICE ACT.—The Public Health Service Act (42 U.S.C. 201 et seq.) is amended—

(A) in section 402(a), by striking “Director of the National Institutes of Health” and all that follows through “who shall” and inserting “Director of NIH who shall”; and

(B) in sections 405(c)(3)(A), 452(c)(1)(E)(i), and 492(a)(2), by striking the term “402(b)(6)” each place such term appears and inserting “402(b)(16)”.

(2) FEDERAL FOOD, DRUG, AND COSMETIC ACT.—Section 561(c) of the Federal Food,

Drug, and Cosmetic Act (21 U.S.C. 360bbb) is amended in the matter following paragraph (7) by striking “402(j)(3)” and inserting “402(i)(3)”.

(g) RULE OF CONSTRUCTION REGARDING AUTHORITIES OF NATIONAL RESEARCH INSTITUTES AND NATIONAL CENTERS.—This Act and the amendments made by this Act may not be construed as affecting the authorities of the national research institutes and national centers that were in effect under the Public Health Service Act on the day before the date of the enactment of this Act, subject to the authorities of the Secretary of Health and Human Services and the Director of NIH under section 401 of the Public Health Service Act (as amended by section 101 of this Act). For purposes of the preceding sentence, the terms “national research institute”, “national center”, and “Director of NIH” have the meanings given such terms in such section 401.

SEC. 103. AUTHORIZATION OF APPROPRIATIONS.

(a) FUNDING.—Title IV of the Public Health Service Act (42 U.S.C. 281 et seq.) is amended by inserting after section 402 the following:

“SEC. 402A. AUTHORIZATION OF APPROPRIATIONS.

“(a) IN GENERAL.—For the purpose of carrying out this title, there are authorized to be appropriated—

“(1) \$30,331,309,000 for fiscal year 2007;

“(2) \$32,831,309,000 for fiscal year 2008; and

“(3) such sums as may be necessary for fiscal year 2009.

“(b) OFFICE OF THE DIRECTOR.—Of the amount authorized to be appropriated under subsection (a) for a fiscal year, there are authorized to be appropriated for programs and activities under this title carried out through the Office of the Director of NIH such sums as may be necessary for each of the fiscal years 2007 through 2009.

“(c) TRANS-NIH RESEARCH.—

“(1) COMMON FUND.—

“(A) ACCOUNT.—For the purpose of allocations under section 402(b)(7)(B) (relating to research identified by the Division of Program Coordination, Planning, and Strategic Initiatives), there is established an account to be known as the Common Fund.

“(B) RESERVATION.—

“(i) IN GENERAL.—Of the total amount appropriated under subsection (a) for fiscal year 2007 or any subsequent fiscal year, the Director of NIH shall reserve an amount for the Common Fund, subject to any applicable provisions in appropriations Acts.

“(ii) MINIMUM AMOUNT.—For each fiscal year, the percentage constituted by the amount reserved under clause (i) relative to the total amount appropriated under subsection (a) for such year may not be less than the percentage constituted by the amount so reserved for the preceding fiscal year relative to the total amount appropriated under subsection (a) for such preceding fiscal year, subject to any applicable provisions in appropriations Acts.

“(C) COMMON FUND STRATEGIC PLANNING REPORT.—Not later than June 1, 2007, and every 2 years thereafter, the Secretary, acting through the Director of NIH, shall submit a report to the Congress containing a strategic plan for funding research described in section 402(b)(7)(A)(i) (including personnel needs) through the Common Fund. Each such plan shall include the following:

“(i) An estimate of the amounts determined by the Director of NIH to be appropriate for maximizing the potential of such research.

“(ii) An estimate of the amounts determined by the Director of NIH to be sufficient only for continuing to fund research activities previously identified by the Division of Program Coordination, Planning, and Strategic Initiatives.

“(iii) An estimate of the amounts determined by the Director of NIH to be necessary to fund research described in section 402(b)(7)(A)(i)—

“(I) that is in addition to the research activities described in clause (ii); and

“(II) for which there is the most substantial need.

“(D) EVALUATION.—During the 6-month period following the end of the first fiscal year for which the total amount reserved under subparagraph (B) is equal to 5 percent of the total amount appropriated under subsection (a) for such fiscal year, the Secretary, acting through the Director of NIH, in consultation with the advisory council established under section 402(k), shall submit recommendations to the Congress for changes regarding amounts for the Common Fund.

“(2) TRANS-NIH RESEARCH REPORTING.—

“(A) LIMITATION.—With respect to the total amount appropriated under subsection (a) for fiscal year 2008 or any subsequent fiscal year, if the head of a national research institute or national center fails to submit the report required by subparagraph (B) for the preceding fiscal year, the amount made available for the institute or center for the fiscal year involved may not exceed the amount made available for the institute or center for fiscal year 2006.

“(B) REPORTING.—Not later than January 1, 2008, and each January 1st thereafter—

“(i) the head of each national research institute or national center shall submit to the Director of NIH a report on the amount made available by the institute or center for conducting or supporting research that involves collaboration between the institute or center and 1 or more other national research institutes or national centers; and

“(ii) the Secretary shall submit a report to the Congress identifying the percentage of funds made available by each national research institute and national center with respect to such fiscal year for conducting or supporting research described in clause (i).

“(C) DETERMINATION.—For purposes of determining the amount or percentage of funds to be reported under subparagraph (B), any amounts made available to an institute or center under section 402(b)(7)(B) shall be included.

“(D) VERIFICATION OF AMOUNTS.—Upon receipt of each report submitted under subparagraph (B)(i), the Director of NIH shall review and, in cases of discrepancy, verify the accuracy of the amounts specified in the report.

“(E) WAIVER.—At the request of any national research institute or national center, the Director of NIH may waive the application of this paragraph to such institute or center if the Director finds that the conduct or support of research described in subparagraph (B)(i) is inconsistent with the mission of such institute or center.

“(d) TRANSFER AUTHORITY.—Of the total amount appropriated under subsection (a) for a fiscal year, the Director of NIH may (in addition to the reservation under subsection (c)(1) for such year) transfer not more than 1 percent for programs or activities that are authorized in this title and identified by the Director to receive funds pursuant to this subsection. In making such transfers, the Director may not decrease any appropriation account under subsection (a) by more than 1 percent.

“(e) RULE OF CONSTRUCTION.—This section may not be construed as affecting the authorities of the Director of NIH under section 401.”

(b) ELIMINATION OF OTHER AUTHORIZATIONS OF APPROPRIATIONS.—Title IV of the Public Health Service Act (42 U.S.C. 281 et seq.) is amended—



(1) by striking the first sentence of paragraph (5) of section 402(i) (as redesignated by section 102(b));

(2) by striking subsection (e) of section 403A;

(3) by striking subsection (c) of section 404B;

(4) by striking subsection (h) of section 404E;

(5) by striking subsection (d) of section 404F;

(6) by striking subsection (e) of section 404G;

(7) by striking subsection (d) of section 409A;

(8) in section 409B—

(A) in subsection (a), by striking “under subsection (e)” and inserting “to carry out this section”; and

(B) by striking subsection (e);

(9) by striking subsection (e) of section 409C;

(10) in section 409D—

(A) by striking subsection (d); and

(B) by redesignating subsection (e) as subsection (d);

(11) by striking subsection (e) of section 409E;

(12) by striking subsection (c) of section 409F;

(13) in section 409H, by striking—

(A) paragraph (3) of subsection (a);

(B) paragraph (3) of subsection (b);

(C) paragraph (5) of subsection (c); and

(D) paragraph (4) of subsection (d);

(14) by striking subsection (d) of section 409I;

(15) by striking section 417B;

(16) by striking subsection (g) of section 417C;

(17) in section 417D, by striking—

(A) paragraph (3) of subsection (a); and

(B) paragraph (3) of subsection (b);

(18) by striking subsection (d) of section 424A;

(19) by striking subsection (c) of section 424B;

(20) by striking section 425;

(21) by striking subsection (d) of section 434A;

(22) by striking subsection (d) of section 441A;

(23) by striking subsection (c) of section 442A;

(24) in section 445H—

(A) by striking subsection (b); and

(B) in subsection (a), by striking “(a)”;

(25) by striking subsection (d) of section 445I;

(26) by striking section 445J;

(27) in section 447A—

(A) by striking subsection (b); and

(B) in subsection (a), by striking “(a)”;

(28) by striking subsection (d) of section 447B;

(29) by striking subsection (g) in section 452A;

(30) by striking paragraph (7) in section 452E(b);

(31) in section 452G—

(A) by striking subsection (b); and

(B) in subsection (a), by striking “(a) ENHANCED SUPPORT.”;

(32) by striking subsection (d) of section 464H;

(33) by striking subsection (d) of section 464L;

(34) by striking paragraph (4) of section 464N(c);

(35) by striking subsection (e) of section 464P;

(36) by striking subsection (f) of section 464R;

(37) by striking subsection (d) of section 464z;

(38) in section 467—

(A) by striking the first sentence;

(B) by striking “for such buildings and facilities” and inserting “for suitable and adequate buildings and facilities for use of the Library”; and

(C) by striking “The amounts authorized to be appropriated by this section include” and inserting “Amounts appropriated to carry out this section may be used for”;

(39) by striking section 468;

(40) in section 481A—

(A) in the matter preceding subparagraph (A) of subsection (c)(2)—

(i) by striking the term “under subsection (i)(1)” and inserting “to carry out this section”; and

(ii) by striking “under such subsection” and inserting “to carry out this section”; and

(B) by striking subsection (i);

(41) in subsection (a) of section 481B, by striking “under section 481A(h)” and inserting “to carry out section 481A”;

(42) by striking subsection (c) in the section 481C that relates to general clinical research centers;

(43) by striking subsection (e) in section 485C;

(44) by striking subsection (l) in section 485E;

(45) by striking subsection (h) in section 485F;

(46) by striking subsection (e) in section 485G;

(47) by striking subsection (d) of section 487;

(48) by striking subsection (c) of section 487A; and

(49) by striking subsection (c) in the section 487F that relates to a loan repayment program regarding clinical researchers.

(c) **RULE OF CONSTRUCTION REGARDING CONTINUATION OF PROGRAMS.**—The amendment of a program by a provision of subsection (b) may not be construed as terminating the authority of the Federal agency involved to carry out the program.

#### **SEC. 104. REPORTS.**

(a) **REPORT OF DIRECTOR OF NIH.**—The Public Health Service Act (42 U.S.C. 201 et seq.), as amended by section 103(a) of this Act, is amended—

(1) by redesignating section 403A as section 403C;

(2) in section 1710(a), by striking “section 403A” and inserting “section 403C”; and

(3) by striking section 403 and inserting the following sections:

#### **“SEC. 402B. ELECTRONIC CODING OF GRANTS AND ACTIVITIES.**

“The Secretary, acting through the Director of NIH, shall establish an electronic system to uniformly code research grants and activities of the Office of the Director and of all the national research institutes and national centers. The electronic system shall be searchable by a variety of codes, such as the type of research grant, the research entity managing the grant, and the public health area of interest. When permissible, the Secretary, acting through the Director of NIH, shall provide information on relevant literature and patents that are associated with research activities of the National Institutes of Health.

#### **“SEC. 403. BIENNIAL REPORTS OF DIRECTOR OF NIH.**

“(a) **IN GENERAL.**—The Director of NIH shall submit to the Congress on a biennial basis a report in accordance with this section. The first report shall be submitted not later than 1 year after the date of the enactment of the National Institutes of Health Reform Act of 2006. Each such report shall include the following information:

“(1) An assessment of the state of biomedical and behavioral research.

“(2) A description of the activities conducted or supported by the agencies of the

National Institutes of Health and policies respecting the programs of such agencies.

“(3) Classification and justification for the priorities established by the agencies, including a strategic plan and recommendations for future research initiatives to be carried out under section 402(b)(7) through the Division of Program Coordination, Planning, and Strategic Initiatives.

“(4) A catalog of all the research activities of the agencies, prepared in accordance with the following:

“(A) The catalog shall, for each such activity—

“(i) identify the agency or agencies involved;

“(ii) state whether the activity was carried out directly by the agencies or was supported by the agencies and describe to what extent the agency was involved; and

“(iii) identify whether the activity was carried out through a center of excellence.

“(B) In the case of clinical research, the catalog shall, as appropriate, identify study populations by demographic variables and other variables that contribute to research on minority health and health disparities.

“(C) Research activities listed in the catalog shall include, where applicable, the following:

“(i) Epidemiological studies and longitudinal studies.

“(ii) Disease registries, information clearinghouses, and other data systems.

“(iii) Public education and information campaigns.

“(iv) Training activities, including—

“(I) National Research Service Awards and Clinical Transformation Science Awards;

“(II) graduate medical education programs, including information on the number and type of graduate degrees awarded during the period in which the programs received funding under this title;

“(III) investigator-initiated awards for postdoctoral training;

“(IV) a breakdown by demographic variables and other appropriate categories; and

“(V) an evaluation and comparison of outcomes and effectiveness of various training programs.

“(v) Clinical trials, including a breakdown of participation by study populations and demographic variables and such other information as may be necessary to demonstrate compliance with section 492B (regarding inclusion of women and minorities in clinical research).

“(vi) Translational research activities with other agencies of the Public Health Service.

“(5) A summary of the research activities throughout the agencies, which summary shall be organized by the following categories, where applicable:

“(A) Cancer.

“(B) Neurosciences.

“(C) Life stages, human development, and rehabilitation.

“(D) Organ systems.

“(E) Autoimmune diseases.

“(F) Genomics.

“(G) Molecular biology and basic science.

“(H) Technology development.

“(I) Chronic diseases, including pain and palliative care.

“(J) Infectious diseases and bioterrorism.

“(K) Minority health and health disparities.

“(L) Such additional categories as the Director determines to be appropriate.

“(6) A review of each entity receiving funding under this title in its capacity as a center of excellence (in this paragraph referred to as a ‘center of excellence’), including the following:

“(A) An evaluation of the performance and research outcomes of each center of excellence.

“(B) Recommendations for promoting coordination of information among the centers of excellence.

“(C) Recommendations for improving the effectiveness, efficiency, and outcomes of the centers of excellence.

“(D) If no additional centers of excellence have been funded under this title since the previous report under this section, an explanation of the reasons for not funding any additional centers.

“(b) REQUIREMENT REGARDING DISEASE-SPECIFIC RESEARCH ACTIVITIES.—In a report under subsection (a), the Director of NIH, when reporting on research activities relating to a specific disease, disorder, or other adverse health condition, shall—

“(1) present information in a standardized format;

“(2) identify the actual dollar amounts obligated for such activities; and

“(3) include a plan for research on the specific disease, disorder, or other adverse health condition, including a statement of objectives regarding the research, the means for achieving the objectives, a date by which the objectives are expected to be achieved, and justifications for revisions to the plan.

“(c) ADDITIONAL REPORTS.—In addition to reports required by subsections (a) and (b), the Director of NIH or the head of a national research institute or national center may submit to the Congress such additional reports as the Director or the head of such institute or center determines to be appropriate.

**“SEC. 403A. ANNUAL REPORTING TO INCREASE INTERAGENCY COLLABORATION AND COORDINATION.**

“(a) COLLABORATION WITH OTHER HHS AGENCIES.—On an annual basis, the Director of NIH shall submit to the Secretary a report on the activities of the National Institutes of Health involving collaboration with other agencies of the Department of Health and Human Services.

“(b) CLINICAL TRIALS.—Each calendar year, the Director of NIH shall submit to the Commissioner of Food and Drugs a report that identifies each clinical trial that is registered during such calendar year in the databank of information established under section 402(i).

“(c) HUMAN TISSUE SAMPLES.—On an annual basis, the Director of NIH shall submit to the Congress a report that describes how the National Institutes of Health and its agencies store and track human tissue samples.

“(d) FIRST REPORT.—The first report under subsections (a), (b), and (c) shall be submitted not later than 1 year after the date of the enactment of the National Institutes of Health Reform Act of 2006.

**“SEC. 403B. ANNUAL REPORTING TO PREVENT FRAUD AND ABUSE.**

“(a) WHISTLEBLOWER COMPLAINTS.—

“(1) IN GENERAL.—On an annual basis, the Director of NIH shall submit to the Inspector General of the Department of Health and Human Services, the Secretary, the Committee on Energy and Commerce and the Committee on Appropriations of the House of Representatives, and the Committee on Health, Education, Labor, and Pensions and the Committee on Appropriations of the Senate a report summarizing the activities of the National Institutes of Health relating to whistleblower complaints.

“(2) CONTENTS.—For each whistleblower complaint pending during the year for which a report is submitted under this subsection, the report shall identify the following:

“(A) Each agency of the National Institutes of Health involved.

“(B) The status of the complaint.

“(C) The resolution of the complaint to date.

“(b) EXPERTS AND CONSULTANTS.—On an annual basis, the Director of NIH shall submit to the Inspector General of the Department of Health and Human Services, the Secretary, the Committee on Energy and Commerce and the Committee on Appropriations of the House of Representatives, and the Committee on Health, Education, Labor, and Pensions and the Committee on Appropriations of the Senate a report that—

“(1) identifies the number of experts and consultants, including any special consultants, whose services are obtained by the National Institutes of Health or its agencies;

“(2) specifies whether such services were obtained under section 207(f), section 402(d), or other authority;

“(3) describes the qualifications of such experts and consultants;

“(4) describes the need for hiring such experts and consultants; and

“(5) if such experts and consultants make financial disclosures to the National Institutes of Health or any of its agencies, specifies the income, gifts, assets, and liabilities so disclosed.

“(c) FIRST REPORT.—The first report under subsections (a) and (b) shall be submitted not later than 1 year after the date of the enactment of the National Institutes of Health Reform Act of 2006.

**“SEC. 403C. ANNUAL REPORTING REGARDING TRAINING OF GRADUATE STUDENTS FOR DOCTORAL DEGREES.**

“(a) IN GENERAL.—Each institution receiving an award under this title for the training of graduate students for doctoral degrees shall annually report to the Director of NIH, with respect to each degree-granting program at such institution—

“(1) the percentage of students admitted for study who successfully attain a doctoral degree; and

“(2) for students described in paragraph (1), the average time between the beginning of graduate study and the receipt of a doctoral degree.

“(3) PROVISION OF INFORMATION TO APPLICANTS.—Each institution described in subsection (a) shall provide to each student submitting an application for a program of graduate study at such institution the information described in paragraphs (1) and (2) of such subsection with respect to the program or programs to which such student has applied.”

(b) STRIKING OF OTHER REPORTING REQUIREMENTS FOR NIH.—

(1) PUBLIC HEALTH SERVICE ACT; TITLE IV.—Title IV of the Public Health Service Act, as amended by section 103(b) of this Act, is amended—

(A) in section 404E(b)—

(i) by amending paragraph (3) to read as follows:

“(3) COORDINATION OF CENTERS.—The Director of NIH shall, as appropriate, provide for the coordination of information among centers under paragraph (1) and ensure regular communication between such centers.”; and

(ii) by striking subsection (f) and redesignating subsection (g) as subsection (f);

(B) in section 404F(b)(1), by striking subparagraphs (F) and (G);

(C) by striking section 407;

(D) in section 409C(b), by striking paragraph (4) and redesignating paragraphs (5) and (6) as paragraphs (4) and (5), respectively;

(E) in section 409E, by striking subsection (d);

(F) in section 417C, by striking subsection (f);

(G) in section 424B(a)—

(i) in paragraph (1), by adding “and” after the semicolon at the end;

(ii) in paragraph (2), by striking “; and” and inserting a period; and

(iii) by striking paragraph (3);

(H) in section 429, by striking subsections (c) and (d);

(I) in section 442, by striking subsection (j) and redesignating subsection (k) as subsection (j);

(J) in section 464D, by striking subsection (j);

(K) in section 464E, by striking subsection (e);

(L) in section 464T, by striking subsection (e);

(M) in section 481A, by striking subsection (h);

(N) in section 485E, by striking subsection (k);

(O) in section 485H—

(i) by striking “(a)” and all that follows through “The Secretary,” and inserting “The Secretary,”; and

(ii) by striking subsection (b); and

(P) in section 494—

(i) by striking “(a) If the Secretary” and inserting “If the Secretary”; and

(ii) by striking subsection (b).

(2) PUBLIC HEALTH SERVICE ACT; OTHER PROVISIONS.—The Public Health Service Act (42 U.S.C. 201 et seq.) is amended—

(A) in section 399E, by striking subsection (e);

(B) in section 1122—

(i) by striking “(a) From the sums” and inserting “From the sums”; and

(ii) by striking subsections (b) and (c);

(C) by striking section 2301;

(D) in section 2354, by striking subsection (b) and redesignating subsection (c) as subsection (b);

(E) in section 2356, by striking subsection (e) and redesignating subsections (f) and (g) as subsections (e) and (f), respectively; and

(F) in section 2359(b)—

(i) by striking paragraph (2);

(ii) by striking “(b) EVALUATION AND REPORT” and all that follows through “Not later than 5 years” and inserting “(b) EVALUATION.—Not later than 5 years”;

(iii) by redesignating subparagraphs (A) through (C) as paragraphs (1) through (3), respectively; and

(iv) by moving each of paragraphs (1) through (3) (as so redesignated) 2 ems to the left.

(3) OTHER ACTS.—Provisions of Federal law are amended as follows:

(A) Section 7 of Public Law 97-414 is amended—

(i) in subsection (a)—

(I) in paragraph (2), by inserting “and” at the end;

(II) in paragraph (3), by striking “; and” and inserting a period; and

(III) by striking paragraph (4); and

(ii) in subsection (b), by striking the last sentence of paragraph (3).

(B) Title III of Public Law 101-557 (42 U.S.C. 242q et seq.) is amended by striking section 304 and redesignating section 305 and 306 as sections 304 and 305, respectively.

(C) Section 4923 of Public Law 105-33 is amended by striking subsection (b).

(D) Public Law 106-310 is amended by striking section 105.

(E) Section 1004 of Public Law 106-310 is amended by striking subsection (d).

(F) Section 3633 of Public Law 106-310 (as amended by section 2502 of Public Law 107-273) is repealed.

(G) Public Law 106-525 is amended by striking section 105.

(H) Public Law 107-84 is amended by striking section 6.

(I) Public Law 108-427 is amended by striking section 3 and redesignating sections 4 and 5 as sections 3 and 4, respectively.

**SEC. 105. CERTAIN DEMONSTRATION PROJECTS.**

(a) BRIDGING THE SCIENCES.—

(1) IN GENERAL.—From amounts to be appropriated under section 402A(b) of the Public Health Service Act, the Secretary of Health and Human Services, acting through the Director of NIH, (in this subsection referred to as the “Secretary”) in consultation with the Director of the National Science Foundation, the Secretary of Energy, and other agency heads when necessary, may allocate funds for the national research institutes and national centers to make grants for the purpose of improving the public health through demonstration projects for biomedical research at the interface between the biological, behavioral, and social sciences and the physical, chemical, mathematical, and computational sciences.

(2) GOALS, PRIORITIES, AND METHODS; INTER-AGENCY COLLABORATION.—The Secretary shall establish goals, priorities, and methods of evaluation for research under paragraph (1), and shall provide for interagency collaboration with respect to such research. In developing such goals, priorities, and methods, the Secretary shall ensure that—

(A) the research reflects the vision of innovation and higher risk with long-term payoffs; and

(B) the research includes a wide spectrum of projects, funded at various levels, with varying timeframes.

(3) PEER REVIEW.—A grant may be made under paragraph (1) only if the application for the grant has undergone technical and scientific peer review under section 492 of the Public Health Service Act (42 U.S.C. 289a) and has been reviewed by the advisory council under section 402(k) of such Act (as added by section 102(c) of this Act) or has been reviewed by an advisory council composed of representatives from appropriate scientific disciplines who can fully evaluate the applicant.

(b) HIGH-RISK, HIGH-REWARD RESEARCH.—

(1) IN GENERAL.—From amounts to be appropriated under section 402A(b) of the Public Health Service Act, the Secretary, acting through the Director of NIH, may allocate funds for the national research institutes and national centers to make awards of grants or contracts or to engage in other transactions for demonstration projects for high-impact, cutting-edge research that fosters scientific creativity and increases fundamental biological understanding leading to the prevention, diagnosis, and treatment of diseases and disorders. The head of a national research institute or national center may conduct or support such high-impact, cutting-edge research (with funds allocated under the preceding sentence or otherwise available for such purpose) if the institute or center gives notice to the Director of NIH beforehand and submits a report to the Director of NIH on an annual basis on the activities of the institute or center relating to such research.

(2) SPECIAL CONSIDERATION.—In carrying out the program under paragraph (1), the Director of NIH shall give special consideration to coordinating activities with national research institutes whose budgets are substantial relative to a majority of the other institutes.

(3) ADMINISTRATION OF PROGRAM.—Activities relating to research described in paragraph (1) shall be designed by the Director of NIH or the head of a national research institute or national center, as applicable, to enable such research to be carried out with maximum flexibility and speed.

(4) PUBLIC-PRIVATE PARTNERSHIPS.—In providing for research described in paragraph (1), the Director of NIH or the head of a national research institute or national center, as applicable, shall seek to facilitate partnerships between public and private entities and shall coordinate when appropriate with

the Foundation for the National Institutes of Health.

(5) PEER REVIEW.—A grant for research described in paragraph (1) may be made only if the application for the grant has undergone technical and scientific peer review under section 492 of the Public Health Service Act (42 U.S.C. 289a) and has been reviewed by the advisory council under section 402(k) of such Act (as added by section 102(c) of this Act).

(c) REPORT TO CONGRESS.—Not later than the end of fiscal year 2009, the Secretary, acting through the Director of NIH, shall conduct an evaluation of the activities under this section and submit a report to the Congress on the results of such evaluation.

(d) DEFINITIONS.—For purposes of this section, the terms “Director of NIH”, “national research institute”, and “national center” have the meanings given such terms in section 401 of the Public Health Service Act.

#### SEC. 106. ENHANCING THE CLINICAL AND TRANSLATIONAL SCIENCE AWARD.

(a) IN GENERAL.—In administering the Clinical and Translational Science Award, the Director of NIH shall establish a mechanism to preserve independent funding and infrastructure for pediatric clinical research centers by—

(1) allowing the appointment of a secondary principal investigator under a single Clinical and Translational Science Award, such that a pediatric principal investigator may be appointed with direct authority over a separate budget and infrastructure for pediatric clinical research; or

(2) otherwise securing institutional independence of pediatric clinical research centers with respect to finances, infrastructure, resources, and research agenda.

(b) REPORT.—As part of the biennial report under section 403 of the Public Health Service Act, the Director of NIH shall provide an evaluation and comparison of outcomes and effectiveness of training programs under subsection (a).

(c) DEFINITION.—For purposes of this section, the term “Director of NIH” has the meaning given such term in section 401 of the Public Health Service Act.

#### SEC. 107. FOUNDATION FOR THE NATIONAL INSTITUTES OF HEALTH.

Section 499 of the Public Health Service Act (42 U.S.C. 290b) is amended—

(1) in subsection (d)—

(A) in paragraph (1)—

(i) by amending subparagraph (D)(ii) to read as follows:

“(i) Upon the appointment of the appointed members of the Board under clause (i)(II), the terms of service as members of the Board of the ex officio members of the Board described in clauses (i) and (ii) of subparagraph (B) shall terminate. The ex officio members of the Board described in clauses (iii) and (iv) of subparagraph (B) shall continue to serve as ex officio members of the Board.”; and

(ii) in subparagraph (G), by inserting “appointed” after “that the number of”;

(B) by amending paragraph (3)(B) to read as follows:

“(B) Any vacancy in the membership of the appointed members of the Board shall be filled in accordance with the bylaws of the Foundation established in accordance with paragraph (6), and shall not affect the power of the remaining appointed members to execute the duties of the Board.”; and

(C) in paragraph (5), by inserting “appointed” after “majority of the”;

(2) in subsection (j)—

(A) in paragraph (2), by striking “(d)(2)(B)(i)(II)” and inserting “(d)(6)”;

(B) in paragraph (4)—

(i) in subparagraph (A), by inserting “, including an accounting of the use of amounts

transferred under subsection (1)” before the period at the end; and

(ii) by striking subparagraph (C) and inserting the following:

“(C) The Foundation shall make copies of each report submitted under subparagraph (A) available—

“(i) for public inspection, and shall upon request provide a copy of the report to any individual for a charge that shall not exceed the cost of providing the copy; and

“(ii) to the appropriate committees of Congress.”; and

(C) in paragraph (10), by striking “of Health.” and inserting “of Health and the National Institutes of Health may accept transfers of funds from the Foundation.”; and

(3) by striking subsection (1) and inserting the following:

“(1) FUNDING.—From amounts appropriated to the National Institutes of Health, for each fiscal year, the Director of NIH shall transfer not less than \$500,000 and not more than \$1,250,000 to the Foundation.”.

#### SEC. 108. MISCELLANEOUS AMENDMENTS.

(a) CERTAIN AUTHORITIES OF THE SECRETARY.—

(1) IN GENERAL.—Section 401 of the Public Health Service Act, as added and amended by section 101, is amended in subsection (d) by inserting after paragraph (1) a subsection that is identical to section 401(c) of such Act as in effect on the day before the date of the enactment of this Act. The subsection so inserted is amended—

(A) by striking “(c)(1) The Secretary may” and inserting the following:

“(2) REORGANIZATION OF INSTITUTES.—

“(A) IN GENERAL.—The Secretary may”;

(B) by striking “(A) the Secretary determines” and inserting the following:

“(i) the Secretary determines”;

(C) by striking “(B) the additional” and inserting the following:

“(ii) the additional”;

(D) by striking “(2) The Secretary may” and inserting the following:

“(B) ADDITIONAL AUTHORITY.—The Secretary may”.

(2) CONFORMING AMENDMENTS.—Section 401(d)(2) of the Public Health Service Act, as designated by paragraph (1) of this subsection, is amended—

(A) in subparagraph (A)(ii), by striking “subparagraph (A)” and inserting “clause (i)”;

(B) by striking “Labor and Human Resources” each place such term appears and inserting “Health, Education, Labor, and Pensions”.

(b) CERTAIN RESEARCH CENTERS.—Section 414 of the Public Health Service Act (42 U.S.C. 285a-3) is amended by adding at the end the following subsection:

“(d) Research centers under this section may not be considered centers of excellence for purposes of section 402(b)(10).”.

#### SEC. 109. APPLICABILITY.

This title and the amendments made by this title apply only with respect to amounts appropriated for fiscal year 2007 or subsequent fiscal years.

#### TITLE II—MISCELLANEOUS PROVISIONS

##### SEC. 201. REDISTRIBUTION OF CERTAIN UNUSED SCHIP ALLOTMENTS FOR FISCAL YEARS 2004 AND 2005 TO REDUCE FUNDING SHORTFALLS FOR FISCAL YEAR 2007.

(a) REDISTRIBUTION OF CERTAIN UNUSED SCHIP ALLOTMENTS.—Section 2104 of the Social Security Act (42 U.S.C. 1397dd) is amended by adding at the end the following new subsection:

“(h) SPECIAL RULES TO ADDRESS FISCAL YEAR 2007 SHORTFALLS.—

“(1) REDISTRIBUTION OF UNUSED FISCAL YEAR 2004 ALLOTMENTS.—

“(A) IN GENERAL.—Notwithstanding subsection (f) and subject to subparagraphs (C) and (D), with respect to months beginning during fiscal year 2007, the Secretary shall provide for a redistribution under such subsection from the allotments for fiscal year 2004 under subsection (b) that are not expended by the end of fiscal year 2006, to a shortfall State described in subparagraph (B), such amount as the Secretary determines will eliminate the estimated shortfall described in such subparagraph for such State for the month.

“(B) SHORTFALL STATE DESCRIBED.—For purposes of this paragraph, a shortfall State described in this subparagraph is a State with a State child health plan approved under this title for which the Secretary estimates, subject to paragraph (4)(B) and on a monthly basis using the most recent data available to the Secretary as of such month, that the projected expenditures under such plan for such State for fiscal year 2007 will exceed the sum of—

“(i) the amount of the State’s allotments for each of fiscal years 2005 and 2006 that was not expended by the end of fiscal year 2006; and

“(ii) the amount of the State’s allotment for fiscal year 2007.

“(C) FUNDS REDISTRIBUTED IN THE ORDER IN WHICH STATES REALIZE FUNDING SHORTFALLS.—The Secretary shall redistribute the amounts available for redistribution under subparagraph (A) to shortfall States described in subparagraph (B) in the order in which such States realize monthly funding shortfalls under this title for fiscal year 2007. The Secretary shall only make redistributions under this paragraph to the extent that there are unexpended fiscal year 2004 allotments under subsection (b) available for such redistributions.

“(D) PRORATION RULE.—If the amounts available for redistribution under subparagraph (A) for a month are less than the total amounts of the estimated shortfalls determined for the month under that subparagraph, the amount computed under such subparagraph for each shortfall State shall be reduced proportionally.

“(2) FUNDING REMAINDER OF REDUCTION OF SHORTFALL FOR FISCAL YEAR 2007 THROUGH REDISTRIBUTION OF CERTAIN UNUSED FISCAL YEAR 2005 ALLOTMENTS.—

“(A) IN GENERAL.—Subject to subparagraphs (C) and (D) and paragraph (5)(B), with respect to months beginning during fiscal year 2007 after March 31, 2007, the Secretary shall provide for a redistribution under subsection (f) from amounts made available for redistribution under paragraph (3) to each shortfall State described in subparagraph (B), such amount as the Secretary determines will eliminate the estimated shortfall described in such subparagraph for such State for the month.

“(B) SHORTFALL STATE DESCRIBED.—For purposes of this paragraph, a shortfall State described in this subparagraph is a State with a State child health plan approved under this title for which the Secretary estimates, subject to paragraph (4)(B) and on a monthly basis using the most recent data available to the Secretary as of March 31, 2007, that the projected expenditures under such plan for such State for fiscal year 2007 will exceed the sum of—

“(i) the amount of the State’s allotments for each of fiscal years 2005 and 2006 that was not expended by the end of fiscal year 2006;

“(ii) the amount, if any, that is to be redistributed to the State in accordance with paragraph (1); and

“(iii) the amount of the State’s allotment for fiscal year 2007.

“(C) FUNDS REDISTRIBUTED IN THE ORDER IN WHICH STATES REALIZE FUNDING SHORT-

FALLS.—The Secretary shall redistribute the amounts available for redistribution under subparagraph (A) to shortfall States described in subparagraph (B) in the order in which such States realize monthly funding shortfalls under this title for fiscal year 2007. The Secretary shall only make redistributions under this paragraph to the extent that such amounts are available for such redistributions.

“(D) PRORATION RULE.—If the amounts available for redistribution under paragraph (3) for a month are less than the total amounts of the estimated shortfalls determined for the month under subparagraph (A), the amount computed under such subparagraph for each shortfall State shall be reduced proportionally.

“(3) TREATMENT OF CERTAIN STATES WITH FISCAL YEAR 2005 ALLOTMENTS UNEXPENDED AT THE END OF THE FIRST HALF OF FISCAL YEAR 2007.—

“(A) IDENTIFICATION OF STATES.—The Secretary, on the basis of the most recent data available to the Secretary as of March 31, 2007—

“(i) shall identify those States that received an allotment for fiscal year 2005 under subsection (b) which have not expended all of such allotment by March 31, 2007; and

“(ii) for each such State shall estimate—

“(I) the portion of such allotment that was not so expended by such date; and

“(II) whether the State is described in subparagraph (B).

“(B) STATES WITH FUNDS IN EXCESS OF 200 PERCENT OF NEED.—A State described in this subparagraph is a State for which the Secretary determines, on the basis of the most recent data available to the Secretary as of March 31, 2007, that the total of all available allotments under this title to the State as of such date, is at least equal to 200 percent of the total projected expenditures under this title for the State for fiscal year 2007.

“(C) REDISTRIBUTION AND LIMITATION ON AVAILABILITY OF PORTION OF UNUSED ALLOTMENTS FOR CERTAIN STATES.—

“(i) IN GENERAL.—In the case of a State identified under subparagraph (A)(i) that is also described in subparagraph (B), notwithstanding subsection (e), the applicable amount described in clause (ii) shall not be available for expenditure by the State on or after April 1, 2007, and shall be redistributed in accordance with paragraph (2).

“(ii) APPLICABLE AMOUNT.—For purposes of clause (i), the applicable amount described in this clause is the lesser of—

“(I) 50 percent of the amount described in subparagraph (A)(ii)(I); or

“(II) \$20,000,000.

“(4) SPECIAL RULES.—

“(A) EXPENDITURES LIMITED TO COVERAGE FOR POPULATIONS ELIGIBLE ON OCTOBER 1, 2006.—A State shall use amounts redistributed under this subsection only for expenditures for providing child health assistance or other health benefits coverage for populations eligible for such assistance or benefits under the State child health plan (including under a waiver of such plan) on October 1, 2006.

“(B) REGULAR FMAP FOR EXPENDITURES FOR COVERAGE OF NONCHILD POPULATIONS.—To the extent a State uses amounts redistributed under this subsection for expenditures for providing child health assistance or other health benefits coverage to an individual who is not a child or a pregnant woman, the Federal medical assistance percentage (as defined in the first sentence of section 1905(b)) applicable to the State for the fiscal year shall apply to such expenditures for purposes of making payments to the State under subsection (a) of section 2105 from such amounts.

“(5) RETROSPECTIVE ADJUSTMENT.—

“(A) IN GENERAL.—The Secretary may adjust the estimates and determinations made under paragraphs (1), (2), and (3) as necessary on the basis of the amounts reported by States not later than November 30, 2007, on CMS Form 64 or CMS Form 21, as the case may be and as approved by the Secretary, but in no case may the applicable amount described in paragraph (3)(C)(ii) exceed the amount determined by the Secretary on the basis of the most recent data available to the Secretary as of March 31, 2007.

“(B) FUNDING OF ANY RETROSPECTIVE ADJUSTMENTS ONLY FROM UNEXPENDED 2005 ALLOTMENTS.—Notwithstanding subsections (e) and (f), to the extent the Secretary determines it necessary to adjust the estimates and determinations made for purposes of paragraphs (1), (2), and (3), the Secretary may use only the allotments for fiscal year 2005 under subsection (b) that remain unexpended through the end of fiscal year 2007 for providing any additional amounts to States described in paragraph (2)(B) (without regard to whether such unexpended allotments are from States described paragraph (3)(B)).

“(C) RULES OF CONSTRUCTION.—Nothing in this subsection shall be construed as—

“(i) authorizing the Secretary to use the allotments for fiscal year 2006 or 2007 under subsection (b) of States described in paragraph (3)(B) to provide additional amounts to States described in paragraph (2)(B) for purposes of eliminating the funding shortfall for such States for fiscal year 2007; or

“(ii) limiting the authority of the Secretary to redistribute the allotments for fiscal year 2005 under subsection (b) that remain unexpended through the end of fiscal year 2007 and are available for redistribution under subsection (f) after the application of subparagraph (B).

“(6) 1-YEAR AVAILABILITY; NO FURTHER REDISTRIBUTION.—Notwithstanding subsections (e) and (f), amounts redistributed to a State pursuant to this subsection for fiscal year 2007 shall only remain available for expenditure by the State through September 30, 2007, and any amounts of such redistributions that remain unexpended as of such date, shall not be subject to redistribution under subsection (f). Nothing in the preceding sentence shall be construed as limiting the ability of the Secretary to adjust the determinations made under paragraphs (1), (2), and (3) in accordance with paragraph (5).

“(7) DEFINITION OF STATE.—For purposes of this subsection, the term ‘State’ means a State that receives an allotment for fiscal year 2007 under subsection (b).”

(b) EXTENDING AUTHORITY FOR QUALIFYING STATES TO USE CERTAIN FUNDS FOR MEDICAID EXPENDITURES.—Section 2105(g)(1)(A) of such Act (42 U.S.C. 1397ee(g)(1)(A)) is amended by striking “or 2005” and inserting “2005, 2006, or 2007”.

(c) REPORT TO CONGRESS.—Not later than April 30, 2007, the Secretary of Health and Human Services shall submit a report to the Committee on Energy and Commerce of the House of Representatives and the Committee on Finance of the Senate regarding the amounts redistributed to States under section 2104 of the Social Security Act to reduce funding shortfalls for the State Children’s Health Insurance Program (CHIP) for fiscal year 2007. Such report shall include descriptions and analyses of—

(1) the extent to which such redistributed amounts have reduced or eliminated such shortfalls on the basis of reports by States submitted to the Secretary as of April 1, 2007; and

(2) the effect of the redistribution and limited availability of unexpended fiscal year 2005 allotments under such program on the States described in section 2104(h)(3)(B) of the Social Security Act (42 U.S.C.

1397dd(h)(3)(B)) on the basis of reports by States submitted to the Secretary as of such date.

**SA 5239.** Mr. FRIST (for Mr. SMITH) proposed an amendment to the bill H.R. 798, to provide for a research program for remediation of closed methamphetamine production laboratories, and for other purposes; as follows:

Strike all after the enacting clause and insert the following:

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "Methamphetamine Remediation Research Act of 2006".

**SEC. 2. FINDINGS.**

Congress finds that—

(1) methamphetamine use and production is growing rapidly throughout the United States;

(2) some materials and chemical residues remaining from the production of methamphetamine pose novel environmental problems in locations in which methamphetamine laboratories have been closed;

(3) there has been little standardization of measures for determining when the site of a former methamphetamine laboratory has been successfully remediated;

(4)(A) initial cleanup actions are generally limited to removal of hazardous substances and contaminated materials that pose an immediate threat to public health or the environment; and

(B) it is not uncommon for significant levels of contamination to be found throughout residential structures in which methamphetamine has been manufactured, partially because of a lack of knowledge of how to achieve an effective cleanup;

(5)(A) data on methamphetamine laboratory-related contaminants of concern are very limited;

(B) uniform cleanup standards do not exist; and

(C) procedures for sampling and analysis of contaminants need to be researched and developed; and

(6) many States are struggling with establishing assessment and remediation guidelines and programs to address the rapidly expanding number of methamphetamine laboratories being closed each year.

**SEC. 3. VOLUNTARY GUIDELINES.**

(a) **ESTABLISHMENT OF VOLUNTARY GUIDELINES.**—Not later than 1 year after the date of enactment of this Act, the Administrator of the Environmental Protection Agency (referred to in this Act as the "Administrator"), in consultation with the National Institute of Standards and Technology, shall establish voluntary guidelines, based on the best available scientific knowledge, for the remediation of former methamphetamine laboratories, including guidelines regarding preliminary site assessment and the remediation of residual contaminants.

(b) **CONSIDERATIONS.**—In developing the voluntary guidelines under subsection (a), the Administrator shall consider, at a minimum—

(1) relevant standards, guidelines, and requirements found in Federal, State, and local laws (including regulations);

(2) the varying types and locations of former methamphetamine laboratories; and

(3) the expected cost of carrying out any proposed guidelines.

(c) **STATES.**—

(1) **IN GENERAL.**—The voluntary guidelines should be designed to assist State and local governments in the development and the implementation of legislation and other policies to apply state-of-the-art knowledge and

research results to the remediation of former methamphetamine laboratories.

(2) **ADOPTION.**—The Administrator shall work with State and local governments and other relevant non-Federal agencies and organizations, including through the conference described in section 5, to promote and encourage the appropriate adoption of the voluntary guidelines.

(d) **UPDATING THE GUIDELINES.**—The Administrator shall periodically update the voluntary guidelines as the Administrator, in consultation with States and other interested parties, determines to be appropriate to incorporate research findings and other new knowledge.

**SEC. 4. RESEARCH PROGRAM.**

(a) **IN GENERAL.**—The Administrator shall establish a program of research to support the development and revision of the voluntary guidelines described in section 3.

(b) **RESEARCH.**—The research shall—

(1) identify methamphetamine laboratory-related chemicals of concern;

(2) assess the types and levels of exposure to chemicals of concern identified under paragraph (1), including routine and accidental exposures, that may present a significant risk of adverse biological effects;

(3) identify the research efforts necessary to better address biological effects and to minimize adverse human exposures;

(4) evaluate the performance of various methamphetamine laboratory cleanup and remediation techniques; and

(5) support other research priorities identified by the Administrator, in consultation with States and other interested parties.

**SEC. 5. TECHNOLOGY TRANSFER CONFERENCE.**

(a) **CONFERENCE.**—

(1) **IN GENERAL.**—Not later than 180 days after the date of enactment of this Act and at least every third year thereafter, the Administrator shall convene a conference of appropriate State agencies, individuals, and organizations involved in research and other activities directly relating to the environmental or biological impacts of former methamphetamine laboratories.

(2) **FORUM.**—The conference should be a forum for—

(A) the Administrator to provide information on the guidelines developed under section 3 and on the latest findings from the research program described in section 4; and

(B) non-Federal participants to provide information on the problems and needs of States and localities and their experience with guidelines developed under section 3.

(b) **REPORT.**—

(1) **IN GENERAL.**—Not later than 90 days after the date of each conference, the Administrator shall submit to Congress a report that summarizes the proceedings of the conference, including a summary of any recommendations or concerns raised by the non-Federal participants in that conference and how the Administrator intends to respond to the recommendations or concerns.

(2) **PUBLIC AVAILABILITY.**—The Administrator shall make each report widely available to the general public.

**SEC. 6. RESIDUAL EFFECTS STUDY.**

(a) **STUDY.**—Not later than 180 days after the date of enactment of this Act, the Administrator shall offer to enter into an arrangement with the National Academy of Sciences under which the National Academy of Sciences shall conduct a study of the status and quality of research on the residual effects of methamphetamine laboratories.

(b) **CONTENT.**—The study shall identify research gaps and recommend an agenda for the research program described in section 4, with particular attention to the need for research on the impacts of methamphetamine laboratories on—

(1) the residents of buildings in which such laboratories are, or were, located, with particular emphasis given to biological impacts on children; and

(2) first responders.

(c) **REPORT.**—Not later than 90 days after the date of completion of the study, the Administrator shall submit to Congress a report describing the manner in which the Administrator will use the results of the study to carry out the activities described in sections 3 and 4.

**SEC. 7. METHAMPHETAMINE DETECTION RESEARCH AND DEVELOPMENT PROGRAM.**

The Director of National Institute of Standards and Technology, in consultation with the Administrator, shall support a research program to develop—

(1) new methamphetamine detection technologies, with emphasis on field test kits and site detection; and

(2) appropriate standard reference materials and validation procedures for methamphetamine detection testing.

**SEC. 8. SAVINGS CLAUSE.**

Nothing in this Act modifies or otherwise affects the regulatory authority of the Environmental Protection Agency.

**SEC. 9. AUTHORIZATION OF APPROPRIATIONS.**

(a) **ENVIRONMENTAL PROTECTION AGENCY.**—There is authorized to be appropriated to the Administrator to carry out this Act \$1,750,000 for each of fiscal years 2007 and 2008.

(b) **NATIONAL INSTITUTE OF STANDARDS AND TECHNOLOGY.**—There is authorized to be appropriated to the Director of the National Institute of Standards and Technology to carry out this Act \$750,000 for each of fiscal years 2007 and 2008.

**SA 5240.** Mr. SPECTER submitted an amendment intended to be proposed by him to the bill S. 4055, to address the effect of the death of a defendant in Federal criminal proceedings; which was referred to the Committee on the Judiciary; as follows:

At the appropriate place add the following: Section 296 of title 28, United States Code, is amended

"However a senior judge designated and assigned to the court to which he was appointed shall have all the powers of a judge of that court, including participation in appointment of court officers, magistrates rulemaking, governance, and administrative matters."

**SEC. 44. SENIOR JUDGE PARTICIPATION IN THE SELECTION OF MAGISTRATES.**

Section 631(a) of title 28, United States Code, is amended by striking "Northern Mariana Islands" the first place it appears and inserting "Northern Mariana Islands (including any judge in regular active service and any judge who has retired from regular active service under Section 371(b) of this title if such judge is designated and assigned to the court to which such judge was appointed.

**PRIVILEGES OF THE FLOOR**

Mr. BAUCUS. Mr. President, I ask unanimous consent that the following fellows, law clerks, and interns of the staff of the Finance Committee be granted the privilege of the floor for the duration of the debate on tax extenders. David Ashner, Mary Baker, Robin Burgess, Leona Cuttler, Tory Cyr, Susan Douglas, Christal Edwards, Peggy Hathaway, Diedra Henry-Spires, John Lageson, Richard Litsey, Tom Louthan, Mary Lisa Madell, David

Schwartz, Stuart Sirkin, Brett Youngerman, and Martin Soebel.

The PRESIDING OFFICER (Mr. ENGLISH). Without objection, it is so ordered.

**METHAMPHETAMINE REMEDIATION RESEARCH ACT OF 2006**

Mr. FRIST. Mr. President, I ask unanimous consent that the Committee on Environment and Public Works be discharged from further consideration of H.R. 798 and the Senate proceed to its immediate consideration.

The PRESIDING OFFICER. Without objection, it is so ordered.

The clerk will report the bill by title.

The assistant legislative clerk read as follows:

A bill (H.R. 798) to provide for a research program for remediation of closed methamphetamine production laboratories, and for other purposes.

There being no objection, the Senate proceeded to consider the bill.

Mr. SESSIONS. Mr. President, I would like to say a few words about the pending passage of the Native American Methamphetamine Enforcement and Treatment Act of 2006. Section 2 of the act authorizes Indian tribes to receive grants under section 2996(a) of the Omnibus Crime Control and Safe Streets Act in order to address the scourge of methamphetamine. I strongly support aiding Indian tribes in their efforts to combat the methamphetamine epidemic in Indian country.

Members of the steering committee, which I chair, expressed concern about one part of the original bill—a concern that I am pleased to announce will be addressed by the substitute amendment.

Part of the bill authorizes tribes to receive grants, under 42 U.S.C. 3793cc(a)(3)(A), to “investigate, arrest and prosecute individuals violating laws related to the use, manufacture, or sale of methamphetamine.” The problem was that the bill originally appeared to authorize any tribe, without limitation, to receive these grants—grants that can only be used for law enforcement activities. Permitting these grants to all tribes would not have been appropriate, since many tribes—indeed, perhaps a majority of the officially recognized tribes in this country—do not have any criminal jurisdiction. Many officially recognized tribes, for example, were only recognized long after their States were admitted to the Union or only received land from the Federal government long after that land had become part of a State and State jurisdiction had attached to it. Although these tribes may receive Federal services, their recognition or receipt of land did not divest the State of its jurisdiction or bring into being a new government within the State. Nearly half of the recognized tribes in the United States, for example, are in the State of Alaska, and were first recognized in the early 1990s.

Obviously, the Federal Government did not create over 200 new governments in Alaska by this action. Tribes such as these do not exercise any governmental powers and, consequently, do not have the authority to arrest, prosecute, or punish individuals. In several other States, although tribes were preserved as separate jurisdictions when their surrounding States entered the Union, and they enjoyed criminal law enforcement powers for many years thereafter, those tribes were later divested of criminal jurisdiction by Public Law 280. That law transferred criminal jurisdiction from tribes to State and local governments in the several States identified in that law or that later opted into its provisions. Again, because tribes in Public Law 280 States no longer have criminal jurisdiction, they cannot arrest, prosecute, or punish individuals for crimes.

Arguably, the Justice Department would have been aware of these issues and would have only awarded grants to tribes that exercise criminal jurisdiction. These issues, however, are more in the expertise of the Department of the Interior than the Justice Department, and there have been reports that some law enforcement grants were inappropriately awarded to nongovernmental tribes in the 1990s. The language added by new paragraph 2(a)(4) of the act serves as a reminder to the Justice Department to first verify that a tribe exercises law enforcement powers before awarding a grant to the tribe under paragraph 3793cc(3)(A). When a tribe applies for such a grant, the Department must first determine whether the tribe exercise law enforcement powers. It must ask, was the tribe preserved as a separate jurisdiction when its surrounding State was admitted to the Union, and is the tribe subject to Public Law 280? Only if the answer to the first question is yes and the second is no is the tribe eligible to receive grants under paragraph 3793cc(3)(A).

(At the request of Mr. REID, the following statement was ordered to be printed in the RECORD.)

• Mr. JEFFORDS. Mr. President, today the Senate is acting on H.R. 798 Methamphetamine Remediation Research Act, with an amendment developed by the Senator from Oregon, Mr. SMITH. This legislation is designed to assist communities perform preliminary site assessments and remediate former methamphetamine, or meth, labs.

The bill requires the Environmental Protection Agency, or EPA, to develop voluntary guidelines for communities engaged in meth remediation activities. The guidelines would help communities identify contaminants from meth labs and establish appropriate cleanup levels. In implementing this legislation, it is my hope that the EPA should also issue companion regulations that would assist communities in implementing these voluntary guidelines. These regulations should identify contaminants from meth labs, estab-

lish appropriate cleanup levels, address sampling activities in the residences, training and certification for response workers, and use of personal protective equipment.

There is a need for regulations and a Federal cleanup standard, in addition to voluntary guidelines, because of the nature and abundance of waste produced from meth labs. Many of the chemicals and wastes often associated with meth production are considered hazardous wastes under the Resource Conservation and Recovery Act, or RCRA. Some of these wastes are classified under RCRA as “characteristic” waste, meaning that they are ignitable. Other wastes produced by the manufacture of meth are regulated in other sections of law, such as the solvents and other chemicals used in the purification process.

The reason companion regulation is needed is meth’s toxicity. One pound of manufactured meth produces 5 pounds of waste. Chemicals used in meth production cause breathing problems, skin irritation, headaches, damage to the central nervous system, and, in some cases, death. Meth waste is typically dumped on the ground or down drains, which contaminates drain fields, soils and surface waters. Cleanup usually involves the removal and disposal of wastes and the ventilation and plumbing systems.

Several States have already developed standards and regulations for cleanup and for determining if a meth-contaminated property is “clean.” Oregon’s level is 0.5 micrograms per square foot. And the State of Tennessee has set a level that is 0.1 microgram per hundred square centimeters. EPA should follow suit.

Ten years ago, EPA developed extensive regulations for the remediation of lead based paint waste. Waste from meth labs appears to present a more immediate public safety concern. EPA should develop the same type of comprehensive regulations to address sampling and worker protection, and should do all it can to assist our communities in these efforts.●

Mr. FRIST. Mr. President, I ask unanimous consent that the amendment at the desk be agreed to, the bill, as amended, be read a third time and passed, the motion to reconsider be laid upon the table, and that any statements relating to the measure be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment (No. 5239) was agreed to, as follows:

Strike all after the enacting clause and insert the following:

**SECTION 1. SHORT TITLE.**

This Act may be cited as the “Methamphetamine Remediation Research Act of 2006”.

**SEC. 2. FINDINGS.**

Congress finds that—

(1) methamphetamine use and production is growing rapidly throughout the United States;



(2) some materials and chemical residues remaining from the production of methamphetamine pose novel environmental problems in locations in which methamphetamine laboratories have been closed;

(3) there has been little standardization of measures for determining when the site of a former methamphetamine laboratory has been successfully remediated;

(4)(A) initial cleanup actions are generally limited to removal of hazardous substances and contaminated materials that pose an immediate threat to public health or the environment; and

(B) it is not uncommon for significant levels of contamination to be found throughout residential structures in which methamphetamine has been manufactured, partially because of a lack of knowledge of how to achieve an effective cleanup;

(5)(A) data on methamphetamine laboratory-related contaminants of concern are very limited;

(B) uniform cleanup standards do not exist; and

(C) procedures for sampling and analysis of contaminants need to be researched and developed; and

(6) many States are struggling with establishing assessment and remediation guidelines and programs to address the rapidly expanding number of methamphetamine laboratories being closed each year.

### SEC. 3. VOLUNTARY GUIDELINES.

(a) ESTABLISHMENT OF VOLUNTARY GUIDELINES.—Not later than 1 year after the date of enactment of this Act, the Administrator of the Environmental Protection Agency (referred to in this Act as the “Administrator”), in consultation with the National Institute of Standards and Technology, shall establish voluntary guidelines, based on the best available scientific knowledge, for the remediation of former methamphetamine laboratories, including guidelines regarding preliminary site assessment and the remediation of residual contaminants.

(b) CONSIDERATIONS.—In developing the voluntary guidelines under subsection (a), the Administrator shall consider, at a minimum—

(1) relevant standards, guidelines, and requirements found in Federal, State, and local laws (including regulations);

(2) the varying types and locations of former methamphetamine laboratories; and

(3) the expected cost of carrying out any proposed guidelines.

(c) STATES.—

(1) IN GENERAL.—The voluntary guidelines should be designed to assist State and local governments in the development and the implementation of legislation and other policies to apply state-of-the-art knowledge and research results to the remediation of former methamphetamine laboratories.

(2) ADOPTION.—The Administrator shall work with State and local governments and other relevant non-Federal agencies and organizations, including through the conference described in section 5, to promote and encourage the appropriate adoption of the voluntary guidelines.

(d) UPDATING THE GUIDELINES.—The Administrator shall periodically update the voluntary guidelines as the Administrator, in consultation with States and other interested parties, determines to be appropriate to incorporate research findings and other new knowledge.

### SEC. 4. RESEARCH PROGRAM.

(a) IN GENERAL.—The Administrator shall establish a program of research to support the development and revision of the voluntary guidelines described in section 3.

(b) RESEARCH.—The research shall—

(1) identify methamphetamine laboratory-related chemicals of concern;

(2) assess the types and levels of exposure to chemicals of concern identified under paragraph (1), including routine and accidental exposures, that may present a significant risk of adverse biological effects;

(3) identify the research efforts necessary to better address biological effects and to minimize adverse human exposures;

(4) evaluate the performance of various methamphetamine laboratory cleanup and remediation techniques; and

(5) support other research priorities identified by the Administrator, in consultation with States and other interested parties.

### SEC. 5. TECHNOLOGY TRANSFER CONFERENCE.

(a) CONFERENCE.—

(1) IN GENERAL.—Not later than 180 days after the date of enactment of this Act and at least every third year thereafter, the Administrator shall convene a conference of appropriate State agencies, individuals, and organizations involved in research and other activities directly relating to the environmental or biological impacts of former methamphetamine laboratories.

(2) FORUM.—The conference should be a forum for—

(A) the Administrator to provide information on the guidelines developed under section 3 and on the latest findings from the research program described in section 4; and

(B) non-Federal participants to provide information on the problems and needs of States and localities and their experience with guidelines developed under section 3.

(b) REPORT.—

(1) IN GENERAL.—Not later than 90 days after the date of each conference, the Administrator shall submit to Congress a report that summarizes the proceedings of the conference, including a summary of any recommendations or concerns raised by the non-Federal participants in that conference and how the Administrator intends to respond to the recommendations or concerns.

(2) PUBLIC AVAILABILITY.—The Administrator shall make each report widely available to the general public.

### SEC. 6. RESIDUAL EFFECTS STUDY.

(a) STUDY.—Not later than 180 days after the date of enactment of this Act, the Administrator shall offer to enter into an arrangement with the National Academy of Sciences under which the National Academy of Sciences shall conduct a study of the status and quality of research on the residual effects of methamphetamine laboratories.

(b) CONTENT.—The study shall identify research gaps and recommend an agenda for the research program described in section 4, with particular attention to the need for research on the impacts of methamphetamine laboratories on—

(1) the residents of buildings in which such laboratories are, or were, located, with particular emphasis given to biological impacts on children; and

(2) first responders.

(c) REPORT.—Not later than 90 days after the date of completion of the study, the Administrator shall submit to Congress a report describing the manner in which the Administrator will use the results of the study to carry out the activities described in sections 3 and 4.

### SEC. 7. METHAMPHETAMINE DETECTION RESEARCH AND DEVELOPMENT PROGRAM.

The Director of National Institute of Standards and Technology, in consultation with the Administrator, shall support a research program to develop—

(1) new methamphetamine detection technologies, with emphasis on field test kits and site detection; and

(2) appropriate standard reference materials and validation procedures for methamphetamine detection testing.

### SEC. 8. SAVINGS CLAUSE.

Nothing in this Act modifies or otherwise affects the regulatory authority of the Environmental Protection Agency.

### SEC. 9. AUTHORIZATION OF APPROPRIATIONS.

(a) ENVIRONMENTAL PROTECTION AGENCY.—There is authorized to be appropriated to the Administrator to carry out this Act \$1,750,000 for each of fiscal years 2007 and 2008.

(b) NATIONAL INSTITUTE OF STANDARDS AND TECHNOLOGY.—There is authorized to be appropriated to the Director of the National Institute of Standards and Technology to carry out this Act \$750,000 for each of fiscal years 2007 and 2008.

The amendment was ordered to be engrossed and the bill to be read a third time.

The bill (H.R. 798), as amended, was read the third time and passed.

### VETERANS BENEFITS, HEALTH CARE, AND INFORMATION TECHNOLOGY ACT OF 2006

Mr. FRIST. Mr. President, I ask the Chair lay before the Senate a message from the House of Representatives on the bill (S. 3421) to authorize major medical facility projects and major medical facility leases for the Department of Veterans Affairs for fiscal years 2006 and 2007, and for other purposes.

The PRESIDING OFFICER laid before the Senate the following message from the House of Representatives:

S. 3421

*Resolved*, That the bill from the Senate (S. 3421) entitled “An Act to authorize major medical facility projects and major medical facility leases for the Department of Veterans Affairs for fiscal years 2006 and 2007, and for other purposes”, do pass with the following amendments:

Strike out all after the enacting clause and insert:

#### SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) SHORT TITLE.—This Act may be cited as the “Veterans Benefits, Health Care, and Information Technology Act of 2006”.

(b) TABLE OF CONTENTS.—The table of contents for this Act is as follows:

Sec. 1. Short title; table of contents.

Sec. 2. References to title 38, United States Code.

#### TITLE I—ATTORNEY REPRESENTATION MATTERS

Sec. 101. Agent or attorney representation in veterans benefits cases before the Department of Veterans Affairs.

#### TITLE II—HEALTH MATTERS

Sec. 201. Additional mental health providers.

Sec. 202. Pay comparability for the Chief Nursing Officer, Office of Nursing Services.

Sec. 203. Improvement and expansion of mental health services.

Sec. 204. Disclosure of medical records.

Sec. 205. Expansion of telehealth services.

Sec. 206. Strategic plan for long-term care.

Sec. 207. Blind rehabilitation outpatient specialists.

Sec. 208. Extension of certain compliance reports.

Sec. 209. Parkinson’s Disease research, education, and clinical centers and multiple sclerosis centers of excellence.

Sec. 210. Repeal of term of office for the Under Secretary for Health and the Under Secretary for Benefits.

- Sec. 211. Modifications to State home authorities.
- Sec. 212. Office of Rural Health.
- Sec. 213. Outreach program to veterans in rural areas.
- Sec. 214. Pilot program on improvement of caregiver assistance services.
- Sec. 215. Expansion of outreach activities of Vet Centers.
- Sec. 216. Clarification and enhancement of bereavement counseling.
- Sec. 217. Funding for Vet Center program.

#### TITLE III—EDUCATION MATTERS

- Sec. 301. Expansion of eligibility for Survivors' and Dependents' Educational Assistance program.
- Sec. 302. Restoration of lost entitlement for individuals who discontinue a program of education because of being ordered to full-time National Guard duty.
- Sec. 303. Exception for institutions offering Government-sponsored nonaccredited courses to requirement of refunding unused tuition.
- Sec. 304. Extension of work-study allowance.
- Sec. 305. Deadline and extension of requirement for report on educational assistance program.
- Sec. 306. Report on improvement in administration of educational assistance benefits.
- Sec. 307. Technical amendments relating to education laws.

#### TITLE IV—NATIONAL CEMETERY AND MEMORIAL AFFAIRS MATTERS

- Sec. 401. Provision of Government memorial headstones or markers and memorial inscriptions for deceased dependent children of veterans whose remains are unavailable for burial.
- Sec. 402. Provision of Government markers for marked graves of veterans at private cemeteries.
- Sec. 403. Eligibility of Indian tribal organizations for grants for the establishment of veterans cemeteries on trust lands.
- Sec. 404. Removal of remains of Russell Wayne Wagner from Arlington National Cemetery.

#### TITLE V—HOUSING AND SMALL BUSINESS MATTERS

- Sec. 501. Residential cooperative housing units.
- Sec. 502. Department of Veterans Affairs goals for participation by small businesses owned and controlled by veterans in procurement contracts.
- Sec. 503. Department of Veterans Affairs contracting priority for veteran-owned small businesses.

#### TITLE VI—EMPLOYMENT AND TRAINING MATTERS

- Sec. 601. Training of new disabled veterans' outreach program specialists and local veterans' employment representatives by NVTI required.
- Sec. 602. Rules for part-time employment for disabled veterans' outreach program specialists and local veterans' employment representatives.
- Sec. 603. Performance incentive awards for employment service offices.
- Sec. 604. Demonstration project on credentialing and licensure of veterans.
- Sec. 605. Department of Labor implementation of regulations for priority of service.

#### TITLE VII—HOMELESS VETERANS ASSISTANCE

- Sec. 701. Reaffirmation of national goal to end homelessness among veterans.

- Sec. 702. Sense of Congress on the response of the Federal Government to the needs of homeless veterans.
- Sec. 703. Authority to make grants for comprehensive service programs for homeless veterans.

- Sec. 704. Extension of treatment and rehabilitation for seriously mentally ill and homeless veterans.

- Sec. 705. Extension of authority for transfer of properties obtained through foreclosure of home mortgages.

- Sec. 706. Extension of funding for grant program for homeless veterans with special needs.

- Sec. 707. Extension of funding for homeless veteran service provider technical assistance program.

- Sec. 708. Additional element in annual report on assistance to homeless veterans.

- Sec. 709. Advisory Committee on Homeless Veterans.

- Sec. 710. Rental assistance vouchers for Veterans Affairs supported housing program.

#### TITLE VIII—CONSTRUCTION MATTERS

##### Subtitle A—Construction and Lease Authorities

- Sec. 801. Authorization of fiscal year 2006 major medical facility projects.

- Sec. 802. Extension of authorization for certain major medical facility construction projects previously authorized in connection with Capital Asset Realignment Initiative.

- Sec. 803. Authorization of fiscal year 2007 major medical facility projects.

- Sec. 804. Authorization of advance planning and design for a major medical facility, Charleston, South Carolina.

- Sec. 805. Authorization of fiscal year 2006 major medical facility leases.

- Sec. 806. Authorization of fiscal year 2007 major medical facility leases.

- Sec. 807. Authorization of appropriations.

##### Subtitle B—Facilities Administration

- Sec. 811. Director of Construction and Facilities Management.

- Sec. 812. Increase in threshold for major medical facility projects.

- Sec. 813. Land conveyance, city of Fort Thomas, Kentucky.

##### Subtitle C—Reports on Medical Facility Improvements

- Sec. 821. Report on option for medical facility improvements in San Juan, Puerto Rico.

- Sec. 822. Business plans for enhanced access to outpatient care in certain rural areas.

- Sec. 823. Report on option for construction of Department of Veterans Affairs Medical Center in Okaloosa County, Florida.

#### TITLE IX—INFORMATION SECURITY MATTERS

- Sec. 901. Short title.

- Sec. 902. Department of Veterans Affairs information security programs and requirements.

- Sec. 903. Information security education assistance programs.

#### TITLE X—OTHER MATTERS

- Sec. 1001. Notice to congressional veterans committees of certain transfers of funds.

- Sec. 1002. Clarification of correctional facilities covered by certain provisions of law.

- Sec. 1003. Extension of authority for health care for participation in DOD chemical and biological warfare testing.

- Sec. 1004. Technical and clerical amendments.

- Sec. 1005. Codification of cost-of-living adjustment provided in Public Law 109–361.

- Sec. 1006. Coordination of provisions with Veterans Programs Extension Act of 2006.

#### SEC. 2. REFERENCES TO TITLE 38, UNITED STATES CODE.

Except as otherwise expressly provided, whenever in this Act an amendment or repeal is expressed in terms of an amendment to, or repeal of, a section or other provision, the reference shall be considered to be made to a section or other provision of title 38, United States Code.

#### TITLE I—ATTORNEY REPRESENTATION MATTERS

##### SEC. 101. AGENT OR ATTORNEY REPRESENTATION IN VETERANS BENEFITS CASES BEFORE THE DEPARTMENT OF VETERANS AFFAIRS.

(a) QUALIFICATIONS AND STANDARDS OF CONDUCT FOR INDIVIDUALS RECOGNIZED AS AGENTS OR ATTORNEYS.—

(1) ADDITIONAL QUALIFICATIONS AND STANDARDS FOR AGENTS AND ATTORNEYS GENERALLY.— Subsection (a) of section 5904 is amended—

(A) by inserting “RECOGNITION.—(1)” after “(a)”;

(B) by striking “The Secretary may recognize” and inserting “Except as provided in paragraph (4), the Secretary may recognize”;

(C) by striking the second sentence; and

(D) by adding at the end the following new paragraphs:

“(2) The Secretary shall prescribe in regulations (consistent with the Model Rules of Professional Conduct of the American Bar Association) qualifications and standards of conduct for individuals recognized under this section, including a requirement that, as a condition of being so recognized, an individual must—

“(A) show that such individual is of good moral character and in good repute, is qualified to render claimants valuable service, and is otherwise competent to assist claimants in presenting claims;

“(B) have such level of experience or specialized training as the Secretary shall specify; and

“(C) certify to the Secretary that the individual has satisfied any qualifications and standards prescribed by the Secretary under this section.

“(3) The Secretary shall prescribe in regulations requirements that each agent or attorney recognized under this section provide annually to the Secretary information about any court, bar, or Federal or State agency to which such agent or attorney is admitted to practice or otherwise authorized to appear, any relevant identification number or numbers, and a certification by such agent or attorney that such agent or attorney is in good standing in every jurisdiction where the agent or attorney is admitted to practice or otherwise authorized to appear.

“(4) The Secretary may not recognize an individual as an agent or attorney under paragraph (1) if such individual has been suspended or disbarred by any court, bar, or Federal or State agency to which the individual was previously admitted to practice and has not been subsequently reinstated.

“(5) The Secretary may prescribe in regulations reasonable restrictions on the amount of fees that an agent or attorney may charge a claimant for services rendered in the preparation, presentation, and prosecution of a claim before the Department. A fee that does not exceed 20 percent of the past due amount of benefits awarded on a claim shall be presumed to be reasonable.

“(6)(A) The Secretary may charge and collect an assessment from an individual recognized as an agent or attorney under this section in any case in which the Secretary pays to the agent or attorney, from past-due benefits owed to a claimant represented by the agent or attorney,

an amount as a fee in accordance with a fee arrangement between the claimant and the agent or attorney.

“(B) The amount of an assessment under subparagraph (A) shall be equal to five percent of the amount of the fee required to be paid to the agent or attorney, except that the amount of such an assessment may not exceed \$100.

“(C) The Secretary may collect an assessment under subparagraph (A) by offsetting the amount of the fee otherwise required to be paid to the agent or attorney from the past-due benefits owed to the claimant represented by the agent or attorney.

“(D) An agent or attorney who is charged an assessment under subparagraph (A) may not, directly or indirectly, request, receive, or obtain reimbursement for such assessment from the claimant represented by the agent or attorney.

“(E) Amounts collected under this paragraph shall be deposited in the account available for administrative expenses for veterans’ benefits programs. Amounts so deposited shall be merged with amounts in such account and shall be available for the same purpose, and subject to the same conditions and limitations, as amounts otherwise in such account.”

(2) **SUSPENSION OF RECOGNIZED REPRESENTATIVES OF VETERANS SERVICE ORGANIZATIONS.**—Section 5902(b) is amended—

(A) by redesignating paragraphs (1) and (2) as subparagraphs (A) and (B), respectively;

(B) by inserting “(1)” after “(b)”;

(C) by adding at the end the following new paragraph:

“(2) An individual recognized under this section shall be subject to the provisions of section 5904(b) of this title on the same basis as an individual recognized under section 5904(a) of this title.”

(3) **SUSPENSION OF INDIVIDUALS RECOGNIZED FOR PARTICULAR CLAIMS.**—Section 5903 is amended—

(A) by inserting “(a) IN GENERAL.—” before “The Secretary”;

(B) by adding at the end the following new subsection:

“(b) **SUSPENSION.**—An individual recognized under this section shall be subject to the provisions of section 5904(b) of this title on the same basis as an individual recognized under section 5904(a) of this title.”

(b) **ADDITIONAL BASES FOR SUSPENSION OF INDIVIDUALS.**—Subsection (b) of section 5904 is amended—

(1) by inserting “SUSPENSION OF AGENTS AND ATTORNEYS.—” after “(b)”;

(2) in paragraph (4), by striking “or” at the end;

(3) in paragraph (5), by striking the period and inserting a semicolon; and

(4) by adding at the end the following new paragraphs:

“(6) has presented to the Secretary a frivolous claim, issue, or argument, involving conduct inconsistent with ethical standards for the practice of law;

“(7) has been suspended or disbarred by any court or bar to which such agent or attorney was previously admitted to practice, or has been disqualified from participating in or appearing before any Federal agency, and has not been subsequently reinstated;

“(8) has charged excessive or unreasonable fees, as determined by the Secretary in accordance with subsection (c)(3)(A); or

“(9) has failed to comply with any other condition specified in regulations prescribed by the Secretary for purposes of this subsection.”

(c) **MODIFICATION OF DATE FOR COMMENCEMENT OF SERVICES SUBJECT TO FEES.**—

(1) **MODIFICATION.**—Effective as provided in subsection (h), paragraph (1) of subsection (c) of such section is amended—

(A) by striking “the Board of Veterans’ Appeals first makes a final decision in” and inserting “a notice of disagreement is filed with respect to”;

(B) by striking the second sentence; and

(C) in the third sentence, by inserting “fees charged, allowed, or paid for” before “services provided”.

(2) **REPORT.**—Not later than 42 months after the date of the enactment of this Act, the Secretary of Veterans Affairs shall submit to Congress a report that sets forth an assessment of the effects of allowing agents and attorneys recognized under section 5904 of title 38, United States Code, to charge a fee to a claimant for services rendered in the preparation, presentation, and prosecution of a claim before the Department of Veterans Affairs after a notice of disagreement has been filed. Such report shall include the recommendations of the Secretary with respect to agent and attorney representation.

(d) **MODIFICATION OF REQUIREMENTS TO FILE ATTORNEY FEE AGREEMENTS.**—Effective as provided in subsection (h), paragraph (2) of subsection (c) of such section is amended—

(1) by striking “after the Board first makes a final decision in the case” and inserting “after a notice of disagreement is filed with respect to the case”;

(2) by striking “with the Board at such time as may be specified by the Board” and inserting “with the Secretary pursuant to regulations prescribed by the Secretary”;

(3) by striking the second and third sentences.

(e) **ATTORNEY FEES.**—Subsection (c) of such section is further amended—

(1) in paragraph (1), by striking “paragraph (3)” and inserting “paragraph (4)”;

(2) by redesignating paragraph (3) as paragraph (4);

(3) by inserting after paragraph (2) the following new paragraph (3):

“(3)(A) The Secretary may, upon the Secretary’s own motion or at the request of the claimant, review a fee agreement filed pursuant to paragraph (2) and may order a reduction in the fee called for in the agreement if the Secretary finds that the fee is excessive or unreasonable.

“(B) A finding or order of the Secretary under subparagraph (A) may be reviewed by the Board of Veterans’ Appeals under section 7104 of this title.

“(C) If the Secretary under subsection (b) suspends or excludes from further practice before the Department any agent or attorney who collects or receives a fee in excess of the amount authorized under this section, the suspension shall continue until the agent or attorney makes full restitution to each claimant from whom the agent or attorney collected or received an excessive fee. If the agent or attorney makes such restitution, the Secretary may reinstate such agent or attorney under such rules as the Secretary may prescribe.”

(f) **TECHNICAL AND CONFORMING AMENDMENTS.**—Subsection (d) of such section is amended—

(1) by inserting “PAYMENT OF FEES OUT OF PAST-DUE BENEFITS.—” after “(d)”;

(2) by inserting “agent or” before “attorney” each place it appears;

(3) in paragraph (1), by striking “of this subsection” after “paragraph (2)”;

(4) in paragraph (2)(B), by striking “of this paragraph” after “subparagraph (A)”;

(5) in paragraph (3)—

(A) by striking “attorneys’ fee” and inserting “fee to an agent or attorney”;

(B) by striking “of this subsection” after “paragraph (1)”.

(g) **REPEAL OF PENALTY FOR CERTAIN ACTS.**—Section 5905 is amended by striking “(1)” and all that follows through “(2)”.

(h) **EFFECTIVE DATE.**—The amendments made by subsections (c)(1) and (d) shall take effect on the date that is 180 days after the date of the enactment of this Act and shall apply with respect to services of agents and attorneys that are provided with respect to cases in which notices of disagreement are filed on or after that date.

(i) **LIMITATION ON COLLECTION OF FEE ASSESSMENT.**—No assessments on fees may be collected under paragraph (6) of section 5904(a) of title 38, United States Code (as added by subsection (a)(1)(D) of this section), until the date on which the Secretary of Veterans Affairs prescribes the regulations required by the amendments made by this section.

## TITLE II—HEALTH MATTERS

### SEC. 201. ADDITIONAL MENTAL HEALTH PROVIDERS.

(a) **APPOINTMENTS.**—Section 7401(3) is amended by inserting after “social workers,” the following: “marriage and family therapists, licensed professional mental health counselors.”

(b) **QUALIFICATIONS.**—Section 7402(b) is amended—

(1) by redesignating paragraph (10) as paragraph (12); and

(2) by inserting after paragraph (9) the following new paragraphs:

“(10) **MARRIAGE AND FAMILY THERAPIST.**—To be eligible to be appointed to a marriage and family therapist position, a person must—

“(A) hold a master’s degree in marriage and family therapy, or a comparable degree in mental health, from a college or university approved by the Secretary; and

“(B) be licensed or certified to independently practice marriage and family therapy in a State, except that the Secretary may waive the requirement of licensure or certification for an individual marriage and family therapist for a reasonable period of time recommended by the Under Secretary for Health.

“(11) **LICENSED PROFESSIONAL MENTAL HEALTH COUNSELOR.**—To be eligible to be appointed to a licensed professional mental health counselor position, a person must—

“(A) hold a master’s degree in mental health counseling, or a related field, from a college or university approved by the Secretary; and

“(B) be licensed or certified to independently practice mental health counseling.”

(c) **REPORT ON MARRIAGE AND FAMILY THERAPY WORKLOAD.**—

(1) **IN GENERAL.**—Not later than 90 days after the date of the enactment of this Act, the Under Secretary for Health of the Department of Veterans Affairs shall submit to the Committee on Veterans’ Affairs of the Senate and the Committee on Veterans’ Affairs of the House of Representatives a report on the provision of treatment for post-traumatic stress disorder by marriage and family therapists employed by the Department of Veterans Affairs.

(2) **CONTENTS.**—The report submitted under paragraph (1) shall include the following:

(A) The actual and projected workloads in facilities of the Veterans Readjustment Counseling Service and the Veterans Health Administration for the provision of marriage and family counseling for veterans diagnosed with, or otherwise in need of treatment for, post-traumatic stress disorder.

(B) The resources available and needed to support the projected workload described in subparagraph (A).

(C) An assessment by the Under Secretary for Health of the effectiveness of treatment for post-traumatic stress disorder that is provided by marriage and family therapists.

(D) Recommendations, if any, for improvements in the provision of such treatment by such therapists.

### SEC. 202. PAY COMPARABILITY FOR THE CHIEF NURSING OFFICER, OFFICE OF NURSING SERVICES.

Section 7404 is amended—

(1) in subsection (d), by striking “subchapter III and in” and inserting “subsection (e), subchapter III, and”;

(2) by adding at the end the following new subsection:

“(e) The position of Chief Nursing Officer, Office of Nursing Services, shall be exempt from the provisions of section 7451 of this title and

shall be paid at a rate determined by the Secretary, not to exceed the maximum rate established for the Senior Executive Service under section 5382 of title 5.”

**SEC. 203. IMPROVEMENT AND EXPANSION OF MENTAL HEALTH SERVICES.**

(a) **REQUIRED CAPACITY FOR COMMUNITY-BASED OUTPATIENT CLINICS.**—

(1) **IN GENERAL.**—The Secretary of Veterans Affairs shall ensure that each community-based outpatient clinic of the Department of Veterans Affairs has the capacity to provide, or monitor the provision of, mental health services to enrolled veterans who, as determined by the Secretary, are in need of such services.

(2) **SETTINGS.**—In carrying out paragraph (1), the Secretary shall ensure that mental health services are provided through—

(A) a community-based outpatient clinic of the Department by an employee of the Department;

(B) referral to another facility of the Department;

(C) contract with an appropriate mental health professional in the community; or

(D) telemental health services.

(b) **CLINICAL TRAINING AND PROTOCOLS.**—

(1) **COLLABORATION.**—The National Center on Post-Traumatic Stress Disorder of the Department of Veterans Affairs shall collaborate with the Secretary of Defense—

(A) to enhance the clinical skills of military clinicians on matters relating to post-traumatic stress disorder through training, treatment protocols, web-based interventions, and the development of evidence-based interventions; and

(B) to promote pre-deployment resilience and post-deployment readjustment among members of the Armed Forces serving in Operation Iraqi Freedom and Operation Enduring Freedom.

(2) **AUTHORIZATION OF APPROPRIATIONS.**—There are authorized to be appropriated for the Department of Veterans Affairs for fiscal year 2007 \$2,000,000 to carry out this subsection.

(c) **MENTAL HEALTH OUTREACH.**—The Secretary of Veterans Affairs shall—

(1) develop additional educational materials on post-traumatic stress disorder; and

(2) undertake additional efforts to educate veterans about post-traumatic stress disorder.

(d) **REVIEW OF PTSD CLINICAL GUIDELINES.**—The Secretary of Veterans Affairs shall—

(1) review the clinical guidelines of the Department of Veterans Affairs on post-traumatic stress disorder and all appropriate protocols related to post-traumatic stress disorder;

(2) revise such guidelines and protocols as the Secretary considers appropriate to ensure that clinicians are able to effectively distinguish between diagnoses with similar symptoms that may manifest as post-traumatic stress disorder, including traumatic brain injury; and

(3) develop performance measures for the treatment of post-traumatic stress disorder among veterans.

**SEC. 204. DISCLOSURE OF MEDICAL RECORDS.**

(a) **LIMITED EXCEPTION TO CONFIDENTIALITY OF MEDICAL RECORDS.**—Section 5701 is amended by adding at the end the following new subsection:

“(k)(1)(A) Under regulations that the Secretary shall prescribe, the Secretary may disclose the name and address of any individual described in subparagraph (C) to an entity described in subparagraph (B) in order to facilitate the determination by such entity whether the individual is, or after death will be, a suitable organ, tissue, or eye donor if—

“(i) the individual is near death (as determined by the Secretary) or is deceased; and

“(ii) the disclosure is permitted under regulations promulgated pursuant to section 264 of the Health Insurance Portability and Accountability Act of 1996 (42 U.S.C. 1320d-2 note).

“(B) An entity described in this subparagraph is—

“(i) an organ procurement organization, including eye and tissue banks; or

“(ii) an entity that the Secretary has determined—

“(I) is substantially similar in function, professionalism, and reliability to an organ procurement organization; and

“(II) should be treated for purposes of this subsection in the same manner as an organ procurement organization.

“(C) An individual described in this subparagraph is—

“(i) a veteran; or

“(ii) a dependent of veteran.

“(2) In this subsection, the term ‘organ procurement organization’ has the meaning given the term ‘qualified organ procurement organization’ in section 371(b) of the Public Health Service Act (42 U.S.C. 273(b)).”

(b) **DISCLOSURES FROM CERTAIN MEDICAL RECORDS.**—Section 7332(b)(2) is amended by adding at the end the following new subparagraph:

“(E) To an entity described in paragraph (1)(B) of section 5701(k) of this title, but only to the extent authorized by such section.”

(c) **DEADLINE FOR PRESCRIBING REGULATIONS.**—The Secretary of Veterans Affairs shall prescribe regulations under subsection (k) of section 5701 of title 38, United States Code, as added by subsection (a), not later than 180 days after the date of the enactment of this Act.

**SEC. 205. EXPANSION OF TELEHEALTH SERVICES.**

(a) **IN GENERAL.**—The Secretary of Veterans Affairs shall increase the number of facilities of the Readjustment Counseling Service that are capable of providing health services and counseling through telehealth linkages with facilities of the Veterans Health Administration.

(b) **PLAN.**—Not later than July 1, 2007, the Secretary shall submit to the Committee on Veterans’ Affairs of the Senate and the Committee on Veterans’ Affairs of the House of Representatives a plan to implement the requirement in subsection (a). The plan shall specify which facilities of the Readjustment Counseling Service will have the capabilities described in subsection (a) as of the end of each of fiscal years 2007, 2008, and 2009.

**SEC. 206. STRATEGIC PLAN FOR LONG-TERM CARE.**

(a) **PUBLICATION.**—Not later than 180 days after the date of the enactment of this Act, the Secretary of Veterans Affairs shall publish a strategic plan for the provision of long-term care by the Department of Veterans Affairs.

(b) **POLICIES AND STRATEGIES.**—The plan published under subsection (a) shall contain policies and strategies for—

(1) the delivery of care in domiciliaries, residential treatment facilities, and nursing homes and for seriously mentally ill veterans;

(2) maximizing the use of State veterans homes;

(3) locating domiciliary units as close to patient populations as feasible; and

(4) identifying freestanding nursing homes as an acceptable care model.

(c) **DATA.**—The plan published under subsection (a) shall include data on—

(1) the provision of care of catastrophically disabled veterans; and

(2) the geographic distribution of catastrophically disabled veterans.

(d) **NONINSTITUTIONAL LONG-TERM CARE OPTIONS.**—The plan published under subsection (a) shall address the spectrum of noninstitutional long-term care options, including each of the following:

(1) Respite care.

(2) Home-based primary care.

(3) Geriatric evaluation.

(4) Adult day health care.

(5) Skilled home health care.

(6) Community residential care.

(e) **ADDITIONAL MATTERS TO BE INCLUDED.**—The plan published under subsection (a) shall provide—

(1) cost and quality comparison analyses of all the different levels of long-term care for veterans;

(2) detailed information about geographic distribution of services and gaps in care; and

(3) specific plans for working with Medicare, Medicaid, and private insurance companies to expand the availability of such care.

**SEC. 207. BLIND REHABILITATION OUTPATIENT SPECIALISTS.**

(a) **FINDINGS.**—Congress makes the following findings:

(1) There are approximately 135,000 blind veterans throughout the United States, including approximately 35,000 who are enrolled with the Department of Veterans Affairs. An aging veteran population and injuries incurred in Operation Iraqi Freedom and Operation Enduring Freedom are increasing the number of blind veterans.

(2) Since 1996, when the Department of Veterans Affairs hired its first 14 blind rehabilitation outpatient specialists (referred to in this section as “Specialists”), Specialists have been a critical part of the continuum of care for blind and visually impaired veterans.

(3) The Department of Veterans Affairs operates 10 residential blind rehabilitation centers that are considered among the best in the world. These centers have had long waiting lists, with as many as 1,500 blind veterans waiting for openings in 2004.

(4) Specialists provide—

(A) critically needed services to veterans who are unable to attend residential centers or are waiting to enter a residential center program;

(B) a range of services for blind veterans, including training with living skills, mobility, and adaptation of manual skills; and

(C) pre-admission screening and follow-up care for blind rehabilitation centers.

(5) There are not enough Specialist positions to meet the increased numbers and needs of blind veterans.

(b) **ESTABLISHMENT OF ADDITIONAL SPECIALIST POSITIONS.**—Not later than 30 months after the date of the enactment of this Act, the Secretary of Veterans Affairs shall establish an additional Specialist position at not fewer than 35 additional facilities of the Department of Veterans Affairs.

(c) **SELECTION OF FACILITIES.**—In identifying the most appropriate facilities to receive a Specialist position under this section, the Secretary shall—

(1) give priority to facilities with large numbers of enrolled legally blind veterans;

(2) ensure that each facility does not have such a position; and

(3) ensure that each facility is in need of the services of a Specialist.

(d) **COORDINATION.**—The Secretary shall coordinate the provision of blind rehabilitation services for veterans with services for the care of the visually impaired offered by State and local agencies, especially to the extent to which such State and local agencies can provide necessary services to blind veterans in settings located closer to the residences of such veterans at similar quality and cost to the veteran.

(e) **AUTHORIZATION OF APPROPRIATIONS.**—There are authorized to be appropriated for the Department of Veterans Affairs to carry out this section \$3,500,000 for each of fiscal years 2007 through 2012.

**SEC. 208. EXTENSION OF CERTAIN COMPLIANCE REPORTS.**

(a) **MANAGEMENT OF HEALTH CARE.**—Section 1706(b)(5)(A) is amended by striking “2004” and inserting “2008”.

(b) **ADVISORY COMMITTEE ON WOMEN VETERANS.**—Section 542(c)(1) is amended by striking “2004” and inserting “2008”.

**SEC. 209. PARKINSON’S DISEASE RESEARCH, EDUCATION, AND CLINICAL CENTERS AND MULTIPLE SCLEROSIS CENTERS OF EXCELLENCE.**

(a) **REQUIREMENT FOR ESTABLISHMENT OF CENTERS.**—

(1) **IN GENERAL.**—Subchapter II of chapter 73 is amended by adding at the end the following new sections:

**“§ 7329. Parkinson’s Disease research, education, and clinical centers**

“(a) ESTABLISHMENT OF CENTERS.—(1) The Secretary, upon the recommendation of the Under Secretary for Health, shall designate not less than six Department health-care facilities as the locations for centers of Parkinson’s Disease research, education, and clinical activities.

“(2) Subject to the availability of appropriations for such purpose, the Secretary shall establish and operate centers of Parkinson’s Disease research, education, and clinical activities centers at the locations designated pursuant to paragraph (1).

“(b) CRITERIA FOR DESIGNATION OF FACILITIES.—(1) In designating Department health-care facilities for centers under subsection (a), the Secretary, upon the recommendation of the Under Secretary for Health, shall assure appropriate geographic distribution of such facilities.

“(2) Except as provided in paragraph (3), the Secretary shall designate as the location for a center of Parkinson’s Disease research, education, and clinical activities pursuant to subsection (a)(1) each Department health-care facility that as of January 1, 2005, was operating a Parkinson’s Disease research, education, and clinical center.

“(3) The Secretary may not under subsection (a) designate a facility described in paragraph (2) if (on the recommendation of the Under Secretary for Health) the Secretary determines that such facility—

“(A) does not meet the requirements of subsection (c); or

“(B) has not demonstrated—

“(i) effectiveness in carrying out the established purposes of such center; or

“(ii) the potential to carry out such purposes effectively in the reasonably foreseeable future.

“(c) REQUIREMENTS FOR DESIGNATION.—(1) The Secretary may not designate a Department health-care facility as a location for a center under subsection (a) unless the peer review panel established under subsection (d) has determined under that subsection that the proposal submitted by such facility as a location for a new center under subsection (a) is among those proposals that meet the highest competitive standards of scientific and clinical merit.

“(2) The Secretary may not designate a Department health-care facility as a location for a center under subsection (a) unless the Secretary (upon the recommendation of the Under Secretary for Health) determines that the facility has (or may reasonably be anticipated to develop) each of the following:

“(A) An arrangement with an accredited medical school that provides education and training in neurology and with which the Department health-care facility is affiliated under which residents receive education and training in innovative diagnosis and treatment of chronic neurodegenerative diseases and movement disorders, including Parkinson’s Disease.

“(B) The ability to attract the participation of scientists who are capable of ingenuity and creativity in health-care research efforts.

“(C) An advisory committee composed of veterans and appropriate health-care and research representatives of the Department health-care facility and of the affiliated school or schools to advise the directors of such facility and such center on policy matters pertaining to the activities of the center during the period of the operation of such center.

“(D) The capability to conduct effectively evaluations of the activities of such center.

“(E) The capability to coordinate (as part of an integrated national system) education, clinical, and research activities within all facilities with such centers.

“(F) The capability to jointly develop a consortium of providers with interest in treating neurodegenerative diseases, including Parkinson’s Disease and other movement disorders, at facilities without centers established under sub-

section (a) in order to ensure better access to state-of-the-art diagnosis, care, and education for neurodegenerative disorders throughout the health-care system of the Department.

“(G) The capability to develop a national repository in the health-care system of the Department for the collection of data on health services delivered to veterans seeking care for neurodegenerative diseases, including Parkinson’s Disease, and other movement disorders.

“(d) PEER REVIEW PANEL.—(1) The Under Secretary for Health shall establish a panel to assess the scientific and clinical merit of proposals that are submitted to the Secretary for the establishment of centers under this section.

“(2)(A) The membership of the panel shall consist of experts in neurodegenerative diseases, including Parkinson’s Disease and other movement disorders.

“(B) Members of the panel shall serve for a period of no longer than two years, except as specified in subparagraph (C).

“(C) Of the members first appointed to the panel, one half shall be appointed for a period of three years and one half shall be appointed for a period of two years, as designated by the Under Secretary at the time of appointment.

“(3) The panel shall review each proposal submitted to the panel by the Under Secretary and shall submit its views on the relative scientific and clinical merit of each such proposal to the Under Secretary.

“(4) The panel shall not be subject to the Federal Advisory Committee Act.

“(e) PRIORITY OF FUNDING.—Before providing funds for the operation of a center designated under subsection (a) at a Department health-care facility other than at a facility designated pursuant to subsection (b)(2), the Secretary shall ensure that each Parkinson’s Disease center at a facility designated pursuant to subsection (b)(2) is receiving adequate funding to enable that center to function effectively in the areas of Parkinson’s Disease research, education, and clinical activities.

“(f) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated such sums as may be necessary for the support of the research and education activities of the centers established pursuant to subsection (a). The Under Secretary for Health shall allocate to such centers from other funds appropriated generally for the Department medical services account and medical and prosthetics research account, as appropriate, such amounts as the Under Secretary for Health determines appropriate.

“(g) AWARD COMPETITIONS.—Activities of clinical and scientific investigation at each center established under subsection (a) shall be eligible to compete for the award of funding from funds appropriated for the Department medical and prosthetics research account. Such activities shall receive priority in the award of funding from such account insofar as funds are awarded to projects for research in Parkinson’s Disease and other movement disorders.

**“§ 7330. Multiple sclerosis centers of excellence**

“(a) ESTABLISHMENT OF CENTERS.—(1) The Secretary, upon the recommendation of the Under Secretary for Health, shall designate not less than two Department health-care facilities as the locations for multiple sclerosis centers of excellence.

“(2) Subject to the availability of appropriations for such purpose, the Secretary shall establish and operate multiple sclerosis centers of excellence at the locations designated pursuant to paragraph (1).

“(b) CRITERIA FOR DESIGNATION OF FACILITIES.—(1) In designating Department health-care facilities for centers under subsection (a), the Secretary, upon the recommendation of the Under Secretary for Health, shall assure appropriate geographic distribution of such facilities.

“(2) Except as provided in paragraph (3), the Secretary shall designate as the location for a

center pursuant to subsection (a)(1) each Department health-care facility that as of January 1, 2005, was operating a multiple sclerosis center of excellence.

“(3) The Secretary may not under subsection (a) designate a facility described in paragraph (2) if (on the recommendation of the Under Secretary for Health) the Secretary determines that such facility—

“(A) does not meet the requirements of subsection (c); or

“(B) has not demonstrated—

“(i) effectiveness in carrying out the established purposes of such center; or

“(ii) the potential to carry out such purposes effectively in the reasonably foreseeable future.

“(c) REQUIREMENTS FOR DESIGNATION.—(1) The Secretary may not designate a Department health-care facility as a location for a center under subsection (a) unless the peer review panel established under subsection (d) has determined under that subsection that the proposal submitted by such facility as a location for a new center under subsection (a) is among those proposals that meet the highest competitive standards of scientific and clinical merit.

“(2) The Secretary may not designate a Department health-care facility as a location for a center under subsection (a) unless the Secretary (upon the recommendation of the Under Secretary for Health) determines that the facility has (or may reasonably be anticipated to develop) each of the following:

“(A) An arrangement with an accredited medical school that provides education and training in neurology and with which the Department health-care facility is affiliated under which residents receive education and training in innovative diagnosis and treatment of autoimmune diseases affecting the central nervous system, including multiple sclerosis.

“(B) The ability to attract the participation of scientists who are capable of ingenuity and creativity in health-care research efforts.

“(C) An advisory committee composed of veterans and appropriate health-care and research representatives of the Department health-care facility and of the affiliated school or schools to advise the directors of such facility and such center on policy matters pertaining to the activities of the center during the period of the operation of such center.

“(D) The capability to conduct effectively evaluations of the activities of such center.

“(E) The capability to coordinate (as part of an integrated national system) education, clinical, and research activities within all facilities with such centers.

“(F) The capability to jointly develop a consortium of providers with interest in treating multiple sclerosis at facilities without such centers in order to ensure better access to state-of-the-art diagnosis, care, and education for autoimmune disease affecting the central nervous system throughout the health-care system of the Department.

“(G) The capability to develop a national repository in the health-care system of the Department for the collection of data on health services delivered to veterans seeking care for autoimmune disease affecting the central nervous system.

“(d) PEER REVIEW PANEL.—(1) The Under Secretary for Health shall establish a panel to assess the scientific and clinical merit of proposals that are submitted to the Secretary for the establishment of centers under this section.

“(2)(A) The membership of the panel shall consist of experts in autoimmune disease affecting the central nervous system.

“(B) Members of the panel shall serve for a period of no longer than two years, except as specified in subparagraph (C).

“(C) Of the members first appointed to the panel, one half shall be appointed for a period of three years and one half shall be appointed for a period of two years, as designated by the Under Secretary at the time of appointment.

“(3) The panel shall review each proposal submitted to the panel by the Under Secretary and shall submit its views on the relative scientific and clinical merit of each such proposal to the Under Secretary.

“(4) The panel shall not be subject to the Federal Advisory Committee Act.

“(e) PRIORITY OF FUNDING.—Before providing funds for the operation of a center designated under subsection (a) at a Department health-care facility other than at a facility designated pursuant to subsection (b)(2), the Secretary shall ensure that each multiple sclerosis center at a facility designated pursuant to subsection (b)(2) is receiving adequate funding to enable that center to function effectively in the areas of multiple sclerosis research, education, and clinical activities.

“(f) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated such sums as may be necessary for the support of the research and education activities of the centers established pursuant to subsection (a). The Under Secretary for Health shall allocate to such centers from other funds appropriated generally for the Department medical services account and medical and prosthetics research account, as appropriate, such amounts as the Under Secretary for Health determines appropriate.

“(g) AWARD COMPETITIONS.—Activities of clinical and scientific investigation at each center established under subsection (a) shall be eligible to compete for the award of funding from funds appropriated for the Department medical and prosthetics research account. Such activities shall receive priority in the award of funding from such account insofar as funds are awarded to projects for research in multiple sclerosis and other neurodegenerative disorders.”

(2) CLERICAL AMENDMENT.—The table of sections at the beginning of such chapter is amended by inserting after the item relating to section 7328 the following new items:

“7329. Parkinson’s Disease research, education, and clinical centers.

“7330. Multiple sclerosis centers of excellence.”

(b) EFFECTIVE DATE.—Sections 7329 and 7330 of title 38, United States Code, as added by subsection (a), shall take effect at the end of the 30-day period beginning on the date of the enactment of this Act.

**SEC. 210. REPEAL OF TERM OF OFFICE FOR THE UNDER SECRETARY FOR HEALTH AND THE UNDER SECRETARY FOR BENEFITS.**

(a) UNDER SECRETARY FOR HEALTH.—

(1) IN GENERAL.—Section 305 is amended by striking subsection (c).

(2) CONFORMING AMENDMENT.—Subsection (d) of such section is redesignated as subsection (c).

(b) UNDER SECRETARY FOR BENEFITS.—

(1) IN GENERAL.—Section 306 is amended by striking subsection (c).

(2) CONFORMING AMENDMENT.—Subsection (d) of such section is redesignated as subsection (c).

**SEC. 211. MODIFICATIONS TO STATE HOME AUTHORITIES.**

(a) NURSING HOME CARE AND PRESCRIPTION MEDICATIONS IN STATE HOMES FOR VETERANS WITH SERVICE-CONNECTED DISABILITIES.—

(1) NURSING HOME CARE.—Subchapter V of chapter 17 is amended by adding at the end of the following new section:

**“§1745. Nursing home care and medications for veterans with service-connected disabilities**

“(a)(1) The Secretary shall pay each State home for nursing home care at the rate determined under paragraph (2), in any case in which such care is provided to any veteran as follows:

“(A) Any veteran in need of such care for a service-connected disability.

“(B) Any veteran who—

“(i) has a service-connected disability rated at 70 percent or more; and

“(ii) is in need of such care.

“(2) The rate determined under this paragraph with respect to a State home is the lesser of—

“(A) the applicable or prevailing rate payable in the geographic area in which the State home is located, as determined by the Secretary, for nursing home care furnished in a non-Department nursing home (as that term is defined in section 1720(e)(2) of this title); or

“(B) a rate not to exceed the daily cost of care, as determined by the Secretary, following a report to the Secretary by the director of the State home.

“(3) Payment by the Secretary under paragraph (1) to a State home for nursing home care provided to a veteran described in that paragraph constitutes payment in full to the State home for such care furnished to that veteran.”

(2) PROVISION OF PRESCRIPTION MEDICINES.—Such section, as so added, is further amended by adding at the end the following new subsection:

“(b) The Secretary shall furnish such drugs and medicines as may be ordered on prescription of a duly licensed physician as specific therapy in the treatment of illness or injury to any veteran as follows:

“(1) Any veteran who—

“(A) is not being provided nursing home care for which payment is payable under subsection (a); and

“(B) is in need of such drugs and medicines for a service-connected disability.

“(2) Any veteran who—

“(A) has a service-connected disability rated at 50 percent or more;

“(B) is not being provided nursing home care for which payment is payable under subsection (a); and

“(C) is in need of such drugs and medicines.”

(3) CONFORMING AMENDMENTS.—

(A) CRITERIA FOR PAYMENT.—Section 1741(a)(1) is amended by striking “The” and inserting “Except as provided in section 1745 of this title, the”.

(B) ELIGIBILITY FOR NURSING HOME CARE.—Section 1710(a)(4) is amended—

(i) by striking “and” before “the requirement in section 1710B of this title”; and

(ii) by inserting “, and the requirement in section 1745 of this title to provide nursing home care and prescription medicines to veterans with service-connected disabilities in State homes” after “a program of extended care services”.

(4) CLERICAL AMENDMENT.—The table of sections at the beginning of chapter 17 is amended by inserting after the item relating to section 1744 the following new item:

“1745. Nursing home care and medications for veterans with service-connected disabilities.”

(5) EFFECTIVE DATE.—The amendments made by this subsection shall take effect 90 days after the date of the enactment of this Act.

(b) IDENTIFICATION OF VETERANS IN STATE HOMES.—Such chapter is further amended—

(1) in section 1745, as added by subsection (a)(1) of this section, by adding at the end the following new subsection:

“(c) Any State home that requests payment or reimbursement for services provided to a veteran under this section shall provide to the Secretary such information as the Secretary considers necessary to identify each individual veteran eligible for payment under such section.”; and

(2) in section 1741, by adding at the end the following new subsection:

“(f) Any State home that requests payment or reimbursement for services provided to a veteran under this section shall provide to the Secretary such information as the Secretary considers necessary to identify each individual veteran eligible for payment under such section.”

(c) AUTHORITY TO TREAT CERTAIN HEALTH FACILITIES AS STATE HOMES.—

(1) AUTHORITY.—Subchapter III of chapter 81 is amended by adding at the end the following new section:

**“§8138. Treatment of certain health facilities as State homes**

“(a) The Secretary may treat a health facility (or certain beds in a health facility) as a State home for purposes of subchapter V of chapter 17 of this title if the following requirements are met:

“(1) The facility (or certain beds in such facility) meets the standards for the provision of nursing home care that are applicable to State homes, as prescribed by the Secretary under section 8134(b) of this title, and such other standards relating to the facility (or certain beds in such facility) as the Secretary may require.

“(2) The facility (or certain beds in such facility) is licensed or certified by the appropriate State and local agencies charged with the responsibility of licensing or otherwise regulating or inspecting State home facilities.

“(3) The State demonstrates in an application to the Secretary that, but for the treatment of a facility (or certain beds in such facility), as a State home under this subsection, a substantial number of veterans residing in the geographic area in which the facility is located who require nursing home care will not have access to such care.

“(4) The Secretary determines that the treatment of the facility (or certain beds in such facility) as a State home best meets the needs of veterans for nursing home care in the geographic area in which the facility is located.

“(5) The Secretary approves the application submitted by the State with respect to the facility (or certain beds in such facility).

“(b) The Secretary may not treat a health facility (or certain beds in a health facility) as a State home under subsection (a) if the Secretary determines that such treatment would increase the number of beds allocated to the State in excess of the limit on the number of beds provided for by regulations prescribed under section 8134(a) of this title.

“(c) The number of beds occupied by veterans in a health facility for which payment may be made under subchapter V of chapter 17 of this title by reason of subsection (a) shall not exceed—

“(1) 100 beds in the aggregate for all States; and

“(2) in the case of any State, the difference between—

“(A) the number of veterans authorized to be in beds in State homes in such State under regulations prescribed under section 8134(a) of this title; and

“(B) the number of veterans actually in beds in State homes (other than facilities or certain beds treated as State homes under subsection (a)) in such State under regulations prescribed under such section.

“(d) The number of beds in a health facility in a State that has been treated as a State home under subsection (a) shall be taken into account in determining the unmet need for beds for State homes for the State under section 8134(d)(1) of this title.

“(e) The Secretary may not treat any new health facilities (or any new certain beds in a health facility) as a State home under subsection (a) after September 30, 2009.”

(2) CLERICAL AMENDMENT.—The table of sections at the beginning of such chapter is amended by inserting after the item relating to section 8137 the following new item:

“8138. Treatment of certain health facilities as State homes.”

**SEC. 212. OFFICE OF RURAL HEALTH.**

(a) IN GENERAL.—

(1) ESTABLISHMENT AND FUNCTIONS.—Chapter 73 is amended by inserting after section 7307 the following new section:

**“§7308. Office of Rural Health**

“(a) ESTABLISHMENT.—There is established in the Department within the Office of the Under Secretary for Health an office to be known as



the 'Office of Rural Health' (in this section referred to as the 'Office').

"(b) **HEAD.**—The Director of the Office of Rural Health shall be the head of the Office. The Director of the Office of Rural Health shall be appointed by the Under Secretary of Health from among individuals qualified to perform the duties of the position.

"(c) **FUNCTIONS.**—The functions of the Office are as follows:

"(1) In cooperation with the medical, rehabilitation, health services, and cooperative studies research programs in the Office of Policy and the Office of Research and Development of the Veterans Health Administration, to assist the Under Secretary for Health in conducting, coordinating, promoting, and disseminating research into issues affecting veterans living in rural areas.

"(2) To work with all personnel and offices of the Department of Veterans Affairs to develop, refine, and promulgate policies, best practices, lessons learned, and innovative and successful programs to improve care and services for veterans who reside in rural areas of the United States.

"(3) To designate in each Veterans Integrated Service Network (VISN) an individual who shall consult on and coordinate the discharge in such Network of programs and activities of the Office for veterans who reside in rural areas of the United States.

"(4) To perform such other functions and duties as the Secretary or the Under Secretary for Health considers appropriate."

(2) **CLERICAL AMENDMENT.**—The table of sections at the beginning of such chapter is amended by inserting after the item relating to section 7307 the following new item:

"7308. Office of Rural Health."

(b) **ASSESSMENT OF FEE-BASIS HEALTH-CARE PROGRAM.**—The Director of the Office of Rural Health shall conduct an assessment of the effects of the implementation of the fee-basis health-care program of the Veterans Health Administration on the delivery of health-care services to veterans who reside in rural areas of the United States. The assessment shall be conducted in consultation with the individuals designated under subsection (c)(3) of section 7308 of title 38, United States Code, as added by subsection (a). In conducting the assessment, the Director shall—

(1) identify various mechanisms for expanding the program in order to enhance and improve health-care services for such veterans and determine the feasibility and advisability of implementing such mechanisms; and

(2) for each mechanism determined under paragraph (1) to be feasible and advisable to implement, make recommendations to the Under Secretary for Health on the implementation of such mechanism.

(c) **PLAN TO IMPROVE ACCESS AND QUALITY OF CARE.**—Not later than September 30, 2007, the Director of the Office of Rural Health shall develop a plan to improve the access and quality of care for enrolled veterans in rural areas. The plan shall include—

(1) measures for meeting the long term care needs of rural veterans; and

(2) measures for meeting the mental health needs of veterans residing in rural areas.

(d) **REPORT ON COMMUNITY-BASED OUTPATIENT CLINICS AND ACCESS POINTS IDENTIFIED IN CARES MAY 2004 DECISION DOCUMENT.**—Not later than March 30, 2007, the Secretary of Veterans Affairs shall submit to the Committee on Veterans' Affairs of the Senate and the Committee on Veterans' Affairs of the House of Representatives a report that—

(1) identifies each of the community based outpatient clinics and access points identified in the May 2004 Decision Document of Capital Asset Realignment for Enhanced Services (CARES) that have been opened; and

(2) identifies each of the clinics and access points identified in such report that would be

opened in fiscal year 2007 or 2008 if funding were available for such purpose.

**SEC. 213. OUTREACH PROGRAM TO VETERANS IN RURAL AREAS.**

(a) **PROGRAM.**—The Secretary of Veterans Affairs shall conduct an extensive outreach program to identify and provide information to veterans who served in the theater of operations for Operation Iraqi Freedom or Operation Enduring Freedom and who reside in rural communities in order to enroll those veterans in the health-care system of the Department of Veterans Affairs during the period when they are eligible for such enrollment.

(b) **FEATURES OF PROGRAM.**—In carrying out the program under subsection (a), the Secretary shall seek to work at the local level with employers, State agencies, community health centers located in rural areas, rural health clinics, and critical access hospitals located in rural areas, and units of the National Guard and other reserve components based in rural areas, in order to increase the awareness of veterans and their families of the availability of health care provided by the Secretary and the means by which those veterans can achieve access to the health-care services provided by the Department of Veterans Affairs.

**SEC. 214. PILOT PROGRAM ON IMPROVEMENT OF CAREGIVER ASSISTANCE SERVICES.**

(a) **IN GENERAL.**—Commencing not later than 120 days after the date of the enactment of this Act, the Secretary of Veterans Affairs shall carry out a pilot program to assess the feasibility and advisability of various mechanisms to expand and improve caregiver assistance services.

(b) **DURATION OF PILOT PROGRAM.**—The pilot program required by subsection (a) shall be carried out during the two-year period beginning on the date of the commencement of the pilot program.

(c) **CAREGIVER ASSISTANCE SERVICES.**—For purposes of this section, the term "caregiver assistance services" means services of the Department of Veterans Affairs that assist caregivers of veterans. Such services including the following:

(1) Adult-day health care services.

(2) Coordination of services needed by veterans, including services for readjustment and rehabilitation.

(3) Transportation services.

(4) Caregiver support services, including education, training, and certification of family members in caregiver activities.

(5) Home care services.

(6) Respite care.

(7) Hospice services.

(8) Any modalities of non-institutional long-term care.

(d) **AUTHORIZATION OF APPROPRIATIONS.**—There are authorized to be appropriated to the Department of Veterans Affairs \$5,000,000 for each of fiscal years 2007 and 2008 to carry out the pilot program authorized by this section.

(e) **ALLOCATION OF FUNDS TO FACILITIES.**—The Secretary shall allocate funds appropriated pursuant to the authorization of appropriations in subsection (d) to individual medical facilities of the Department in such amounts as the Secretary determines appropriate, based upon proposals submitted by such facilities for the use of such funds for improvements to the support of the provision of caregiver assistance services. Special consideration should be given to rural facilities, including those without a long-term care facility of the Department.

(f) **REPORT.**—Not later than one year after the date of the enactment of this Act, the Secretary shall submit to the Committee on Veterans' Affairs of the Senate and the Committee on Veterans' Affairs of the House of Representatives a report on the implementation of this section. The report shall include—

(1) a description and assessment of the activities carried out under the pilot program;

(2) information on the allocation of funds to facilities of the Department under subsection (e); and

(3) a description of the improvements made with funds so allocated to the support of the provision of caregiver assistance services.

**SEC. 215. EXPANSION OF OUTREACH ACTIVITIES OF VET CENTERS.**

(a) **ADDITIONAL OUTREACH WORKERS.**—The Secretary of Veterans Affairs shall employ not fewer than 100 veterans for the purpose of providing outreach to veterans on the availability of readjustment counseling and related mental health services for veterans under section 1712A of title 38, United States Code.

(b) **CONSTRUCTION WITH CURRENT OUTREACH PROGRAM.**—The veterans employed under subsection (a) are in addition to any veterans employed by the Secretary for the purpose described in that subsection under the February 2004 program of the Department of Veterans Affairs to provide outreach described in that subsection.

(c) **ASSIGNMENT TO VET CENTERS.**—The Secretary may assign any veteran employed under subsection (a) to any center for the provision of readjustment counseling and related mental health services under section 1712A of title 38, United States Code, that the Secretary considers appropriate in order to meet the purpose described in that subsection.

(d) **INAPPLICABILITY AND TERMINATION OF LIMITATION ON DURATION OF EMPLOYMENT.**—Any limitation on the duration of employment of veterans under the program described in subsection (b) is hereby terminated and shall not apply to veterans employed under such program or under this section.

(e) **EMPLOYMENT STATUS.**—Veterans employed under subsection (a) shall be employed in career conditional status, which is the employment status in which veterans are employed under the program described in subsection (b).

**SEC. 216. CLARIFICATION AND ENHANCEMENT OF BEREAVEMENT COUNSELING.**

(a) **CLARIFICATION OF MEMBERS OF IMMEDIATE FAMILY ELIGIBLE FOR COUNSELING.**—Subsection (b) of section 1783 is amended—

(1) by inserting "(1)" before "The Secretary"; and

(2) by adding at the end the following new paragraph:

"(2) For purposes of this subsection, the members of the immediate family of a member of the Armed Forces described in paragraph (1) include the parents of such member."

(b) **PROVISION OF COUNSELING THROUGH VET CENTERS.**—Such section is further amended—

(1) by redesignating subsection (c) as subsection (d); and

(2) by inserting after subsection (b) the following new subsection (c):

"(c) **PROVISION OF COUNSELING THROUGH VET CENTERS.**—Bereavement counseling may be provided under this section through the facilities and personnel of centers for the provision of readjustment counseling and related mental health services under section 1712A of this title."

**SEC. 217. FUNDING FOR VET CENTER PROGRAM.**

There are authorized to be appropriated to the Department of Veterans Affairs for fiscal year 2007 \$180,000,000 for the provision of readjustment counseling and related mental health services through centers under section 1712A of title 38, United States Code.

**TITLE III—EDUCATION MATTERS**

**SEC. 301. EXPANSION OF ELIGIBILITY FOR SURVIVORS' AND DEPENDENTS' EDUCATIONAL ASSISTANCE PROGRAM.**

(a) **EXPANSION OF ELIGIBILITY.**—Section 3501(a)(1) is amended—

(1) in the matter preceding subparagraph (A), by striking "means—" and inserting "means any of the following:";

(2) in each of subparagraphs (A) through (D), by capitalizing the first letter of the first word;

(3) in subparagraph (A)—  
 (A) by inserting after “a person who” the following: “, as a result of qualifying service”;

(B) by striking the comma at the end of clause (i) and inserting “; or”;

(C) by striking “, or” at the end of clause (ii) and inserting a period; and

(D) by striking clause (iii);

(4) in subparagraph (B) by striking the comma at the end and inserting the following: “sustained during a period of qualifying service.”;

(5) in subparagraph (C)—  
 (A) by inserting “or child” after “the spouse”; and  
 (B) by striking “, or” at the end and inserting a period;

(6) in subparagraph (D)—  
 (A) in clause (i), by inserting before the comma the following: “sustained during a period of qualifying service”;

(B) by striking the comma at the end and inserting a period;

(7) by inserting after subparagraph (D) the following new subparagraph:  
 “(E) The spouse or child of a person who—  
 (i) at the time of the Secretary’s determination under clause (ii), is a member of the Armed Forces who is hospitalized or receiving outpatient medical care, services, or treatment;  
 (ii) the Secretary determines has a total disability permanent in nature incurred or aggravated in the line of duty in the active military, naval, or air service; and  
 (iii) is likely to be discharged or released from such service for such disability.”;

(8) by striking “arising out of” and all that follows through the end.

(b) CONFORMING AMENDMENTS TO CHAPTER 35.—Chapter 35 is amended as follows:  
 (1) Section 3501(a) is amended by adding at the end the following new paragraph:  
 “(12) The term ‘qualifying service’ means service in the active military, naval, or air service after the beginning of the Spanish-American War that did not terminate under dishonorable conditions.”

(2) Section 3511 is amended—  
 (A) in subsection (a)(1)—  
 (i) by striking “Each eligible person” and inserting the following: “Each eligible person, whether made eligible by one or more of the provisions of section 3501(a)(1) of this title.”;

(ii) by striking “a period” and inserting “an aggregate period”; and

(iii) by striking the second sentence;

(B) in subsection (b)—  
 (i) in paragraph (2)—  
 (I) by striking “the provisions of section 3501(a)(1)(A)(iii) or” and inserting “section”; and

(II) by striking “or” at the end;

(ii) in paragraph (3)—  
 (I) by striking “section 3501(a)(1)(D)” and inserting “subparagraph (D) or (E) of section 3501(a)(1)”; and

(II) by inserting “or” after the comma at the end; and

(iii) by inserting after paragraph (3) the following new paragraph:  
 “(4) the parent or spouse from whom such eligibility is derived based upon subparagraph (E) of section 3501(a)(1) of this title no longer meets a requirement under clause (i), (ii), or (iii) of that subparagraph.”;

(C) by striking subsection (c).

(3) Section 3512 is amended—  
 (A) in subsection (a)—  
 (i) by striking “an eligible person (within the meaning of section 3501(a)(1)(A) of this title)” and inserting “an eligible person whose eligibility is based on the death or disability of a parent or on a parent being listed in one of the categories referred to in section 3501(a)(1)(C) of this title”; and

(ii) in paragraph (6), by striking “the provisions of section 3501(a)(1)(A)(iii)” and inserting “a parent being listed in one of the categories referred to in section 3501(a)(1)(C)”; and

(B) in subsection (b)—  
 (i) in paragraph (1)(A)—  
 (I) by inserting after “section 3501(a)(1) of this title” the following: “or a person made eligible by the disability of a spouse under section 3501(a)(1)(E) of this title”; and

(II) by striking “or 3501(a)(1)(D)(ii) of this title” and inserting “3501(a)(1)(D)(ii), or 3501(a)(1)(E) of this title”;

(ii) in paragraph (1)(B), by adding at the end the following new clause:  
 “(iii) The date on which the Secretary notifies the member of the Armed Forces from whom eligibility is derived that the member has a total disability permanent in nature incurred or aggravated in the line of duty in the active military, naval, or air service.”;

(iii) in paragraph (2)—  
 (I) by striking “or (D) of this title” and inserting “(D), or (E) of this title”; and

(II) by inserting “whose eligibility is based on the death or disability of a spouse or on a spouse being listed in one of the categories referred to in section 3501(a)(1)(C) of this title” after “of this title”;

(C) in subsection (d), by striking “veteran” and inserting “person”; and

(D) in subsection (e)—  
 (i) by inserting “based on a spouse being listed in one of the categories referred to in section 3501(a)(1)(C) of this title” after “of this title”;

(ii) by inserting “so” after “the spouse was”; and

(iii) by striking “by the Secretary” and all that follows through “occurs”.

(4) Section 3540 is amended by striking “(as defined in subparagraphs (A), (B), and (D) of section 3501(a)(1) of this title)” and inserting “(other than a person made eligible under subparagraph (C) of such section by reason of a spouse being listed in one of the categories referred to in that subparagraph)”.

(5) Section 3563 is amended by striking “each eligible person defined in section 3501(a)(1)(A) of this title” and inserting “each eligible person whose eligibility is based on the death or disability of a parent or on a parent being listed in one of the categories referred to in section 3501(a)(1)(C) of this title”.

(c) OTHER CONFORMING AMENDMENTS.—Such title is further amended as follows:  
 (1) Section 3686(a)(1) is amended by striking “or (D)” and inserting “(D), or (E)”.

(2) Section 5113(b)(3) is amended—  
 (A) in subparagraph (B) by striking “section 3501(a)(1)” and all that follows through the end and inserting the following: “subparagraphs (A), (B), (D), and (E) of section 3501(a)(1) of this title.”;

(B) in subparagraph (C)—  
 (i) by striking “such veteran’s death” and inserting “the death of the person from whom such eligibility is derived”; and

(ii) by striking “such veteran’s service-connected total disability permanent in nature” and inserting “the service-connected total disability permanent in nature (or, in the case of a person made eligible under section 3501(a)(1)(E), the total disability permanent in nature incurred or aggravated in the line of duty in the active military, naval, or air service) of the person from whom such eligibility is derived”.

(d) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to a payment of educational assistance for a course of education pursued after the date of the enactment of this Act.

**SEC. 302. RESTORATION OF LOST ENTITLEMENT FOR INDIVIDUALS WHO DISCONTINUE A PROGRAM OF EDUCATION BECAUSE OF BEING ORDERED TO FULL-TIME NATIONAL GUARD DUTY.**

(a) RESTORATION OF ENTITLEMENT.—Section 3511(a)(2)(B)(i) is amended by inserting after “title 10” the following: “or of being involuntarily ordered to full-time National Guard duty under section 502(f) of title 32”.

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply with respect to a payment of educational assistance allowance made after September 11, 2001.

**SEC. 303. EXCEPTION FOR INSTITUTIONS OFFERING GOVERNMENT-SPONSORED NONACCREDITED COURSES TO REQUIREMENT OF REFUNDING UNUSED TUITION.**

Section 3676(c)(13) is amended by striking “prior to completion” and all that follows and inserting the following: “before completion and—  
 “(A) in the case of an institution (other than (i) a Federal, State, or local Government institution or (ii) an institution described in subparagraph (B)), such policy provides that the amount charged to the eligible person for tuition, fees, and other charges for a portion of the course shall not exceed the approximate pro rata portion of the total charges for tuition, fees, and other charges that the length of the completed portion of the course bears to its total length; or  
 “(B) in the case of an institution that is a nonaccredited public educational institution, the institution has and maintains a refund policy regarding the unused portion of tuition, fees, and other charges that is substantially the same as the refund policy followed by accredited public educational institutions located within the same State as such institution.”.

**SEC. 304. EXTENSION OF WORK-STUDY ALLOWANCE.**

Section 3485(a)(4) is amended by striking “December 27, 2006” each place it appears and inserting “June 30, 2007”.

**SEC. 305. DEADLINE AND EXTENSION OF REQUIREMENT FOR REPORT ON EDUCATIONAL ASSISTANCE PROGRAM.**

(a) DEADLINE.—Not later than 180 days after the date of the enactment of this Act, the Secretary of Defense and the Secretary of Veterans Affairs shall each submit to Congress a report containing the information specified in subsections (b) and (c) of section 3036 of title 38, United States Code.

(b) EXTENSION OF REQUIREMENT.—Subsection (d) of section 3036 of title 38, United States Code, is amended by striking “January 1, 2005” and inserting “January 1, 2011”.

**SEC. 306. REPORT ON IMPROVEMENT IN ADMINISTRATION OF EDUCATIONAL ASSISTANCE BENEFITS.**

Not later than 180 days after the date of the enactment of this Act, the Secretary of Veterans Affairs shall submit to Congress a report on the administration of education benefits, including benefits under chapters 30, 31, 32, 34, 35, and 36 of title 38, United States Code, and chapters 1606 and 1607 of title 10, United States Code. Such report shall propose methods to streamline the processes and procedures of administering such benefits.

**SEC. 307. TECHNICAL AMENDMENTS RELATING TO EDUCATION LAWS.**

Section 3485 is amended—  
 (1) in subsection (a)(4)(E), by inserting “or 1607” after “chapter 1606”;

(2) in subsection (b), by striking “chapter 106” and inserting “chapter 1606 or 1607”; and

(3) in subsection (e)(1)—  
 (A) by striking “services of the kind described in clauses (A) through (E) of subsection (a)(1) of this section” and inserting “a qualifying work-study activity described in subsection (a)(4)”; and

(B) by striking “chapter 106” and inserting “chapter 1606 or 1607”.

**TITLE IV—NATIONAL CEMETERY AND MEMORIAL AFFAIRS MATTERS**

**SEC. 401. PROVISION OF GOVERNMENT MEMORIAL HEADSTONES OR MARKERS AND MEMORIAL INSCRIPTIONS FOR DECEASED DEPENDENT CHILDREN OF VETERANS WHOSE REMAINS ARE UNAVAILABLE FOR BURIAL.**

(a) PROVISION OF MEMORIAL HEADSTONES OR MARKERS.—Subsection (b) of section 2306 is amended—

(1) in paragraph (2), by adding at the end the following new subparagraph:

“(C) An eligible dependent child of a veteran.”; and

(2) by adding at the end the following new paragraph:

“(5) For purposes of this section, the term ‘eligible dependent child’ means a child—

“(A) who is under 21 years of age, or under 23 years of age if pursuing a course of instruction at an approved educational institution; or

“(B) who is unmarried and became permanently physically or mentally disabled and incapable of self-support before reaching 21 years of age, or before reaching 23 years of age if pursuing a course of instruction at an approved educational institution.”.

(b) ADDITION OF MEMORIAL INSCRIPTION TO HEADSTONE OR MARKER OF VETERAN.—Subsection (f) of such section is amended by inserting “or eligible dependent child” after “surviving spouse” both places it appears.

(c) EFFECTIVE DATE.—The amendments made by subsections (a) and (b) shall apply with respect to individuals dying after the date of the enactment of this Act.

**SEC. 402. PROVISION OF GOVERNMENT MARKERS FOR MARKED GRAVES OF VETERANS AT PRIVATE CEMETERIES.**

(a) EXTENSION OF AUTHORITY.—Paragraph (3) of subsection (d) of section 2306 is amended by striking “December 31, 2006” and inserting “December 31, 2007”.

(b) PROVISION OF HEADSTONE OR MARKER.—

(1) IN GENERAL.—Such subsection is further amended—

(A) in paragraph (1)—

(i) in the first sentence, by striking “Government marker” and inserting “Government headstone or marker”; and

(ii) in the second sentence, by inserting “headstone or” before “marker” each place it appears; and

(B) in paragraph (2), by inserting “headstone or” before “marker”.

(2) CONFORMING AMENDMENT.—Subsection (g)(3) of such section is amended by inserting “headstone or” before “marker”.

(c) PLACEMENT OF HEADSTONE OR MARKER.—The second sentence of subsection (d)(1) of such section, as amended by subsection (b)(1)(A)(ii), is further amended by inserting before the period the following: “, or, if placement on the grave is impossible or impracticable, as close as possible to the grave within the grounds of the cemetery in which the grave is located”.

(d) DELIVERY OF HEADSTONE OR MARKER.—Subsection (d)(2) of such section, as amended by subsection (b)(1)(B), is further amended by inserting before the period the following: “or to a receiving agent for delivery to the cemetery”.

(e) REPEAL OF OBSOLETE REPORT REQUIREMENT.—Subsection (d) of such section is further amended by striking paragraph (4).

(f) SCOPE OF HEADSTONES AND MARKERS FURNISHED.—Subsection (d) of such section is further amended by inserting after paragraph (3) the following new paragraph (4):

“(4) The headstone or marker furnished under this subsection shall be the headstone or marker selected by the individual making the request from among all the headstones and markers made available by the Government for selection.”.

**SEC. 403. ELIGIBILITY OF INDIAN TRIBAL ORGANIZATIONS FOR GRANTS FOR THE ESTABLISHMENT OF VETERANS CEMETERIES ON TRUST LANDS.**

Section 2408 is amended by adding at the end the following new subsection:

“(f)(1) The Secretary may make grants under this subsection to any tribal organization to assist the tribal organization in establishing, expanding, or improving veterans’ cemeteries on trust land owned by, or held in trust for, the tribal organization.

“(2) Grants under this subsection shall be made in the same manner, and under the same

conditions, as grants to States are made under the preceding provisions of this section.

“(3) For purposes of this subsection:

“(A) The term ‘tribal organization’ has the meaning given that term in section 3765(4) of this title.

“(B) The term ‘trust land’ has the meaning given that term in section 3765(1) of this title.”.

**SEC. 404. REMOVAL OF REMAINS OF RUSSELL WAYNE WAGNER FROM ARLINGTON NATIONAL CEMETERY.**

(a) REMOVAL OF REMAINS.—The Secretary of the Army shall remove the remains of Russell Wayne Wagner from Arlington National Cemetery.

(b) NOTIFICATION OF NEXT-OF-KIN.—The Secretary of the Army shall—

(1) notify the next-of-kin of record for Russell Wayne Wagner of the impending removal of his remains; and

(2) upon removal, relinquish the remains to the next-of-kin of record for Russell Wayne Wagner or, if the next-of-kin of record for Russell Wayne Wagner is unavailable, arrange for an appropriate disposition of the remains.

**TITLE V—HOUSING AND SMALL BUSINESS MATTERS**

**SEC. 501. RESIDENTIAL COOPERATIVE HOUSING UNITS.**

(a) HOUSING BENEFITS FOR COOPERATIVE HOUSING UNITS.—Subsection (a) of section 3710 is amended by inserting after paragraph (11) the following new paragraph:

“(12) With respect to a loan guaranteed after the date of the enactment of this paragraph and before the date that is five years after that date, to purchase stock or membership in a cooperative housing corporation for the purpose of entitling the veteran to occupy for dwelling purposes a single family residential unit in a development, project, or structure owned or leased by such corporation, in accordance with subsection (h).”.

(b) CONDITIONS OF HOUSING BENEFITS FOR COOPERATIVE HOUSING UNITS.—Such section is further amended by adding at the end the following new subsection:

“(h)(1) A loan may not be guaranteed under subsection (a)(12) unless—

“(A) the development, project, or structure of the cooperative housing corporation complies with such criteria as the Secretary prescribes in regulations; and

“(B) the dwelling unit that the purchase of stock or membership in the development, project, or structure of the cooperative housing corporation entitles the purchaser to occupy is a single family residential unit.

“(2) In this subsection, the term ‘cooperative housing corporation’ has the meaning given such term in section 216(b)(1) of the Internal Revenue Code of 1986.

“(3) When applying the term ‘value of the property’ to a loan guaranteed under subsection (a)(12), such term means the appraised value of the stock or membership entitling the purchaser to the permanent occupancy of the dwelling unit in the development, project, or structure of the cooperative housing corporation.”.

**SEC. 502. DEPARTMENT OF VETERANS AFFAIRS GOALS FOR PARTICIPATION BY SMALL BUSINESSES OWNED AND CONTROLLED BY VETERANS IN PROCUREMENT CONTRACTS.**

(a) GOALS.—

(1) IN GENERAL.—Subchapter II of chapter 81 is amended by adding at the end the following new section:

**“§8127. Small business concerns owned and controlled by veterans: contracting goals and preferences**

“(a) CONTRACTING GOALS.—(1) In order to increase contracting opportunities for small business concerns owned and controlled by veterans and small business concerns owned and controlled by veterans with service-connected disabilities, the Secretary shall—

“(A) establish a goal for each fiscal year for participation in Department contracts (including subcontracts) by small business concerns owned and controlled by veterans who are not veterans with service-connected disabilities in accordance with paragraph (2); and

“(B) establish a goal for each fiscal year for participation in Department contracts (including subcontracts) by small business concerns owned and controlled by veterans with service-connected disabilities in accordance with paragraph (3).

“(2) The goal for a fiscal year for participation under paragraph (1)(A) shall be determined by the Secretary.

“(3) The goal for a fiscal year for participation under paragraph (1)(B) shall be not less than the Government-wide goal for that fiscal year for participation by small business concerns owned and controlled by veterans with service-connected disabilities under section 15(g)(1) of the Small Business Act (15 U.S.C. 644(g)(1)).

“(4) The Secretary shall establish a review mechanism to ensure that, in the case of a subcontract of a Department contract that is counted for purposes of meeting a goal established pursuant to this section, the subcontract was actually awarded to a business concern that may be counted for purposes of meeting that goal.

(b) USE OF NONCOMPETITIVE PROCEDURES FOR CERTAIN SMALL CONTRACTS.—For purposes of meeting the goals under subsection (a), and in accordance with this section, in entering into a contract with a small business concern owned and controlled by veterans for an amount less than the simplified acquisition threshold (as defined in section 4 of the Office of Federal Procurement Policy Act (41 U.S.C. 403)), a contracting officer of the Department may use procedures other than competitive procedures.

(c) SOLE SOURCE CONTRACTS FOR CONTRACTS ABOVE SIMPLIFIED ACQUISITION THRESHOLD.—For purposes of meeting the goals under subsection (a), and in accordance with this section, a contracting officer of the Department may award a contract to a small business concern owned and controlled by veterans using procedures other than competitive procedures if—

“(1) such concern is determined to be a responsible source with respect to performance of such contract opportunity;

“(2) the anticipated award price of the contract (including options) will exceed the simplified acquisition threshold (as defined in section 4 of the Office of Federal Procurement Policy Act (41 U.S.C. 403)) but will not exceed \$5,000,000; and

“(3) in the estimation of the contracting officer, the contract award can be made at a fair and reasonable price that offers best value to the United States.

(d) USE OF RESTRICTED COMPETITION.—Except as provided in subsections (b) and (c), for purposes of meeting the goals under subsection (a), and in accordance with this section, a contracting officer of the Department shall award contracts on the basis of competition restricted to small business concerns owned and controlled by veterans if the contracting officer has a reasonable expectation that two or more small business concerns owned and controlled by veterans will submit offers and that the award can be made at a fair and reasonable price that offers best value to the United States.

(e) ELIGIBILITY OF SMALL BUSINESS CONCERNS.—A small business concern may be awarded a contract under this section only if the small business concern and the veteran owner of the small business concern are listed in the database of veteran-owned businesses maintained by the Secretary under subsection (f).

(f) DATABASE OF VETERAN-OWNED BUSINESSES.—(1) Subject to paragraphs (2) through (6), the Secretary shall maintain a database of small business concerns owned and controlled by veterans and the veteran owners of such business concerns.

“(2) To be eligible for inclusion in the database, such a veteran shall submit to the Secretary such information as the Secretary may require with respect to the small business concern or the veteran.

“(3) Information maintained in the database shall be submitted on a voluntary basis by such veterans.

“(4) In maintaining the database, the Secretary shall carry out at least the following two verification functions:

“(A) Verification that each small business concern listed in the database is owned and controlled by veterans.

“(B) In the case of a veteran who indicates a service-connected disability, verification of the service-disabled status of such veteran.

“(5) The Secretary shall make the database available to all Federal departments and agencies and shall notify each such department and agency of the availability of the database.

“(6) If the Secretary determines that the public dissemination of certain types of information maintained in the database is inappropriate, the Secretary shall take such steps as are necessary to maintain such types of information in a secure and confidential manner.

“(g) ENFORCEMENT PENALTIES FOR MISREPRESENTATION.—Any business concern that is determined by the Secretary to have misrepresented the status of that concern as a small business concern owned and controlled by veterans or as a small business concern owned and controlled by service-disabled veterans for purposes of this subsection shall be debarred from contracting with the Department for a reasonable period of time, as determined by the Secretary.

“(h) TREATMENT OF BUSINESSES AFTER DEATH OF VETERAN-OWNER.—(1) Subject to paragraph (3), if the death of a veteran causes a small business concern to be less than 51 percent owned by one or more veterans, the surviving spouse of such veteran who acquires ownership rights in such small business concern shall, for the period described in paragraph (2), be treated as if the surviving spouse were that veteran for the purpose of maintaining the status of the small business concern as a small business concern owned and controlled by veterans.

“(2) The period referred to in paragraph (1) is the period beginning on the date on which the veteran dies and ending on the earliest of the following dates:

“(A) The date on which the surviving spouse remarries.

“(B) The date on which the surviving spouse relinquishes an ownership interest in the small business concern.

“(C) The date that is ten years after the date of the veteran's death.

“(3) Paragraph (1) only applies to a surviving spouse of a veteran with a service-connected disability rated as 100 percent disabling or who dies as a result of a service-connected disability.

“(i) PRIORITY FOR CONTRACTING PREFERENCES.—Preferences for awarding contracts to small business concerns shall be applied in the following order of priority:

“(1) Contracts awarded pursuant to subsection (b), (c), or (d) to small business concerns owned and controlled by veterans with service-connected disabilities.

“(2) Contracts awarded pursuant to subsection (b), (c), or (d) to small business concerns owned and controlled by veterans that are not covered by paragraph (1).

“(3) Contracts awarded pursuant to—

“(A) section 8(a) of the Small Business Act (15 U.S.C. 637(a)); or

“(B) section 31 of such Act (15 U.S.C. 657a).

“(4) Contracts awarded pursuant to any other small business contracting preference.

“(j) ANNUAL REPORTS.—Not later than December 31 each year, the Secretary shall submit to Congress a report on small business contracting during the fiscal year ending in such year. Each report shall include, for the fiscal year covered by such report, the following:

“(1) The percentage of the total amount of all contracts awarded by the Department during that fiscal year that were awarded to small business concerns owned and controlled by veterans.

“(2) The percentage of the total amount of all such contracts awarded to small business concerns owned and controlled by veterans with service-connected disabilities.

“(3) The percentage of the total amount of all contracts awarded by each Administration of the Department during that fiscal year that were awarded to small business concerns owned and controlled by veterans.

“(4) The percentage of the total amount of all contracts awarded by each such Administration during that fiscal year that were awarded to small business concerns owned and controlled by veterans with service-connected disabilities.

“(k) DEFINITIONS.—In this section:

“(1) The term ‘small business concern’ has the meaning given that term under section 3 of the Small Business Act (15 U.S.C. 632).

“(2) The term ‘small business concern owned and controlled by veterans’ means a small business concern—

“(A)(i) not less than 51 percent of which is owned by one or more veterans or, in the case of a publicly owned business, not less than 51 percent of the stock of which is owned by one or more veterans; and

“(ii) the management and daily business operations of which are controlled by one or more veterans; or

“(B) not less than 51 percent of which is owned by one or more veterans with service-connected disabilities that are permanent and total who are unable to manage the daily business operations of such concern or, in the case of a publicly owned business, not less than 51 percent of the stock of which is owned by one or more such veterans.”.

(2) CLERICAL AMENDMENT.—The table of sections at the beginning of such chapter is amended by inserting after the item relating to section 8126 the following new item:

“8127. Small business concerns owned and controlled by veterans: contracting goals and preferences.”.

(b) TRANSITION RULE.—A small business concern that is listed in any small business database maintained by the Secretary of Veterans Affairs on the date of the enactment of this Act shall be presumed to be eligible for inclusion in the database under subsection (f) of section 8127 of title 38, United States Code, as added by subsection (a), during the period beginning on the effective date of that section and ending one year after such effective date. Such a small business concern may be removed from the database during that period if it is found not to be a small business concern owned and controlled by veterans (as defined in subsection (k) of such section).

(c) COMPTROLLER GENERAL STUDY AND REPORT.—

(1) STUDY REQUIRED.—During the first three fiscal years for which this section is in effect, the Comptroller General shall conduct a study on the efforts made by the Secretary of Veterans Affairs to meet the contracting goals established pursuant to section 8127 of title 38, United States Code, as added by subsection (a).

(2) INFORMATION TO CONGRESS ON STUDY.—On or before January 31 of each year during which the Comptroller General conducts the study under paragraph (1), the Comptroller General shall brief Congress on such study, placing special emphasis on any structural or organizational issues within the Department of Veterans Affairs that might act as an impediment to reaching such contracting goals.

(3) REPORT.—Not later than 180 days after the end of the three-year period during which the Comptroller General conducts the study under paragraph (1), the Comptroller General shall submit to Congress a report on the findings of such study.

(d) EFFECTIVE DATE.—This section and the amendments made by this section shall take effect on the date that is 180 days after the date of the enactment of this Act.

**SEC. 503. DEPARTMENT OF VETERANS AFFAIRS CONTRACTING PRIORITY FOR VETERAN-OWNED SMALL BUSINESSES.**

(a) PRIORITY FOR VETERAN-OWNED SMALL BUSINESSES.—

(1) IN GENERAL.—Subchapter II of chapter 81, as amended by section 502 of this Act, is further amended by adding at the end the following new section:

**“§8128. Small business concerns owned and controlled by veterans: contracting priority**

“(a) CONTRACTING PRIORITY.—In procuring goods and services pursuant to a contracting preference under this title or any other provision of law, the Secretary shall give priority to a small business concern owned and controlled by veterans, if such business concern also meets the requirements of that contracting preference.

“(b) DEFINITION.—For purposes of this section, the term ‘small business concern owned and controlled by veterans’ means a small business concern that is included in the small business database maintained by the Secretary under section 8127(f) of this title.”.

(2) CLERICAL AMENDMENT.—The table of sections at the beginning of such chapter, as so amended, is further amended by inserting after the item relating to section 8127 the following new item:

“8128. Small business concerns owned and controlled by veterans: contracting priority.”.

(b) EFFECTIVE DATE.—This section and the amendments made by this section shall take effect on the date that is 180 days after the date of the enactment of this Act.

**TITLE VI—EMPLOYMENT AND TRAINING MATTERS**

**SEC. 601. TRAINING OF NEW DISABLED VETERANS' OUTREACH PROGRAM SPECIALISTS AND LOCAL VETERANS' EMPLOYMENT REPRESENTATIVES BY NVTI REQUIRED.**

(a) TRAINING REQUIRED.—Section 4102A(c) is amended by adding at the end the following new paragraph:

“(8)(A) As a condition of a grant or contract under which funds are made available to a State in order to carry out section 4103A or 4104 of this title, the Secretary shall require the State to require each employee hired by the State who is assigned to perform the duties of a disabled veterans' outreach program specialist or a local veterans' employment representative under this chapter to satisfactorily complete training provided by the National Veterans' Employment and Training Services Institute during the three-year period that begins on the date on which the employee is so assigned.

“(B) For any employee described in subparagraph (A) who does not complete such training during such period, the Secretary may reduce by an appropriate amount the amount made available to the State employing that employee.

“(C) The Secretary may establish such reasonable exceptions to the completion of training otherwise required under subparagraph (A) as the Secretary considers appropriate.”.

(b) SUBMISSION OF EMPLOYEE TRAINING INFORMATION REQUIRED.—Section 4102A(c)(2)(A) is amended—

(1) by redesignating clause (iii) as clause (iv); and

(2) by inserting after clause (ii) the following new clause (iii):

“(iii) For each employee of the State who is assigned to perform the duties of a disabled veterans' outreach program specialist or a local veterans' employment representative under this chapter—

“(I) the date on which the employee is so assigned; and

“(II) whether the employee has satisfactorily completed such training by the National Veterans’ Employment and Training Services Institute as the Secretary requires for purposes of paragraph (8).”.

(c) **APPLICABILITY.**—Paragraph (8) of section 4102A(c) of title 38, United States Code, as added by subsection (a), and clause (iii) of section 4102A(c)(2)(A) of such title, as added by subsection (b), shall apply with respect to a State employee assigned to perform the duties of a disabled veterans’ outreach program specialist or a local veterans’ employment representative under chapter 41 of such title who is so assigned on or after January 1, 2006.

**SEC. 602. RULES FOR PART-TIME EMPLOYMENT FOR DISABLED VETERANS’ OUTREACH PROGRAM SPECIALISTS AND LOCAL VETERANS’ EMPLOYMENT REPRESENTATIVES.**

(a) **DISABLED VETERANS’ OUTREACH PROGRAM SPECIALISTS.**—Section 4103A is amended by adding at the end the following new subsection:

“(c) **PART-TIME EMPLOYEES.**—A part-time disabled veterans’ outreach program specialist shall perform the functions of a disabled veterans’ outreach program specialist under this section on a half-time basis.”.

(b) **LOCAL VETERANS’ EMPLOYMENT REPRESENTATIVES.**—Section 4104 is amended—

(1) by redesignating subsection (d) as subsection (e); and

(2) by inserting after subsection (c) the following new subsection (d):

“(d) **PART-TIME EMPLOYEES.**—A part-time local veterans’ employment representative shall perform the functions of a local veterans’ employment representative under this section on a half-time basis.”.

(c) **EFFECTIVE DATE.**—Section 4103A(c) of title 38, United States Code, as added by subsection (a), and section 4104(d) of such title, as amended by subsection (b), shall apply with respect to pay periods beginning after the date that is 180 days after the date of the enactment of this Act.

**SEC. 603. PERFORMANCE INCENTIVE AWARDS FOR EMPLOYMENT SERVICE OFFICES.**

(a) **PROVISION OF INCENTIVES TO EMPLOYMENT SERVICE OFFICES.**—Section 4112 is amended—

(1) in subsection (a)(1)(B), by inserting “and employment service offices” after “recognize eligible employees”; and

(2) in subsection (c)—

(A) in paragraph (1), by striking “and” at the end;

(B) in paragraph (2)—

(i) by striking “is” and inserting “in the case of such an award made to an eligible employee, shall be”; and

(ii) by striking the period at the end and inserting the following: “; and”; and

(C) by adding at the end the following new paragraph:

“(3) in the case of such an award made to an employment service office, may be used by that employment service office for any purpose.”.

(b) **CONFORMING AMENDMENT.**—The heading for subsection (c) of such section is amended to read as follows: “ADMINISTRATION AND USE OF AWARDS.—”.

**SEC. 604. DEMONSTRATION PROJECT ON CREDENTIALING AND LICENSURE OF VETERANS.**

(a) **ESTABLISHMENT OF DEMONSTRATION PROJECT.**—

(1) **IN GENERAL.**—Chapter 41 is amended by adding at the end the following new section:

**“§4114. Credentialing and licensure of veterans: demonstration project**

“(a) **DEMONSTRATION PROJECT AUTHORIZED.**—The Assistant Secretary for Veterans’ Employment and Training may carry out a demonstration project on credentialing in accordance with this section for the purpose of facilitating the seamless transition of members of the Armed Forces from service on active duty to civilian employment.

“(b) **IDENTIFICATION OF MILITARY OCCUPATIONAL SPECIALTIES AND ASSOCIATED CREDENTIALS AND LICENSURE.**—(1) The Assistant Secretary shall select not less than 10 military occupational specialties for purposes of the demonstration project. Each specialty so selected by the Assistant Secretary shall require a skill or set of skills that is required for civilian employment in an industry with high growth or high worker demand.

“(2) The Assistant Secretary shall consult with appropriate Federal, State, and industry officials to identify requirements for credentials, certifications, and licenses that require a skill or set of skills required by a military occupational specialty selected under paragraph (1).

“(3) The Assistant Secretary shall analyze the requirements identified under paragraph (2) to determine which requirements may be satisfied by the skills, training, or experience acquired by members of the Armed Forces with the military occupational specialties selected under paragraph (1).

“(c) **ELIMINATION OF BARRIERS TO CREDENTIALING AND LICENSURE.**—The Assistant Secretary shall cooperate with appropriate Federal, State, and industry officials to reduce or eliminate any barriers to providing a credential, certification, or license to a veteran who acquired any skill, training, or experience while serving as a member of the Armed Forces with a military occupational specialty selected under subsection (b)(1) that satisfies the Federal and State requirements for the credential, certification, or license.

“(d) **TASK FORCE.**—The Assistant Secretary may establish a task force of individuals with appropriate expertise to provide assistance to the Assistant Secretary in carrying out this section.

“(e) **CONSULTATION.**—In carrying out this section, the Assistant Secretary shall consult with the Secretary of Defense, the Secretary of Veterans Affairs, appropriate Federal and State officials, private-sector employers, labor organizations, and industry trade associations.

“(f) **CONTRACT AUTHORITY.**—For purposes of carrying out any part of the demonstration project under this section, the Assistant Secretary may enter into a contract with a public or private entity with appropriate expertise.

“(g) **PERIOD OF PROJECT.**—The period during which the Assistant Secretary may carry out the demonstration project under this section shall be the period beginning on the date that is 60 days after the date of the enactment of the Veterans Benefits, Health Care, and Information Technology Act of 2006 and ending on September 30, 2009.

“(h) **FUNDING.**—The Assistant Secretary may carry out the demonstration project under this section utilizing unobligated funds that are appropriated in accordance with the authorization set forth in section 4106 of this title.”.

(2) **CLERICAL AMENDMENT.**—The table of sections at the beginning of such chapter is amended by adding at the end the following new item:

“4114. Credentialing and licensure of veterans: demonstration project.”.

(b) **MEMBERSHIP OF ADVISORY COMMITTEE ON VETERANS EMPLOYMENT, TRAINING, AND EMPLOYER OUTREACH.**—Section 4110(c)(1)(A) is amended—

(1) by striking “Six” and inserting “Seven”; and

(2) by adding at the end the following new clause:

“(vii) The National Governors Association.”.

**SEC. 605. DEPARTMENT OF LABOR IMPLEMENTATION OF REGULATIONS FOR PRIORITY OF SERVICE.**

Not later than two years after the date of the enactment of this Act, the Secretary of Labor shall prescribe regulations to implement section 4215 of title 38, United States Code.

**TITLE VII—HOMELESS VETERANS ASSISTANCE**

**SEC. 701. REAFFIRMATION OF NATIONAL GOAL TO END HOMELESSNESS AMONG VETERANS.**

(a) **REAFFIRMATION.**—Congress reaffirms the national goal to end chronic homelessness among veterans within a decade of the enactment of the Homeless Veterans Comprehensive Assistance Act of 2001 (Public Law 107–95; 115 Stat. 903).

(b) **REAFFIRMATION OF ENCOURAGEMENT OF COOPERATIVE EFFORTS.**—Congress reaffirms its encouragement, as specified in the Homeless Veterans Comprehensive Assistance Act of 2001 (Public Law 107–95; 115 Stat. 903), that all departments and agencies of the Federal, State, and local governments, quasi-governmental organizations, private and public sector entities, including community-based organizations, faith-based organizations, and individuals, work cooperatively to end chronic homelessness among veterans.

**SEC. 702. SENSE OF CONGRESS ON THE RESPONSE OF THE FEDERAL GOVERNMENT TO THE NEEDS OF HOMELESS VETERANS.**

It is the sense of Congress that—

(1) homelessness is a significant problem in the veterans community and veterans are disproportionately represented among the homeless population;

(2) while many effective programs assist homeless veterans to become, once again, productive and self-sufficient members of their communities and society, all the essential services, assistance, and support that homeless veterans require are not currently provided;

(3) federally funded programs for homeless veterans should be held accountable for achieving clearly defined results;

(4) Federal efforts to assist homeless veterans should include prevention of homelessness;

(5) Federal efforts regarding homeless veterans should be particularly vigorous where women veterans have minor children in their care;

(6) Federal agencies, particularly the Department of Veterans Affairs, the Department of Labor, and the Department of Housing and Urban Development, should cooperate more fully to address the problem of homelessness among veterans; and

(7) the programs reauthorized by this title provide important housing and services to homeless veterans.

**SEC. 703. AUTHORITY TO MAKE GRANTS FOR COMPREHENSIVE SERVICE PROGRAMS FOR HOMELESS VETERANS.**

(a) **PERMANENT AUTHORITY.**—Section 2011(a) is amended—

(1) by striking paragraph (2); and

(2) in paragraph (1)—

(A) by striking “(1)”; and

(B) by redesignating subparagraphs (A) through (D) as paragraphs (1) through (4), respectively.

(b) **AUTHORIZATION OF APPROPRIATIONS.**—The text of section 2013 is amended to read as follows: “There is authorized to be appropriated to carry out this subchapter \$130,000,000 for fiscal year 2007 and each fiscal year thereafter.”.

**SEC. 704. EXTENSION OF TREATMENT AND REHABILITATION FOR SERIOUSLY MENTALLY ILL AND HOMELESS VETERANS.**

(a) **EXTENSION OF AUTHORITY FOR GENERAL TREATMENT.**—Section 2031(b) is amended by striking “December 31, 2006” and inserting “December 31, 2011”.

(b) **EXTENSION OF AUTHORITY FOR ADDITIONAL SERVICES.**—Section 2033(d) is amended by striking “December 31, 2006” and inserting “December 31, 2011”.

**SEC. 705. EXTENSION OF AUTHORITY FOR TRANSFER OF PROPERTIES OBTAINED THROUGH FORECLOSURE OF HOME MORTGAGES.**

Section 2041(c) is amended by striking “December 31, 2008” and inserting “December 31, 2011”.

**SEC. 706. EXTENSION OF FUNDING FOR GRANT PROGRAM FOR HOMELESS VETERANS WITH SPECIAL NEEDS.**

Section 2061(c)(1) is amended—

(1) by striking “Medical Care” and inserting “Medical Services”; and

(2) by striking “fiscal years 2003, 2004, and 2005” and inserting “fiscal years 2007 through 2011”.

**SEC. 707. EXTENSION OF FUNDING FOR HOMELESS VETERAN SERVICE PROVIDER TECHNICAL ASSISTANCE PROGRAM.**

Subsection (b) of section 2064 is amended to read as follows:

“(b) **AUTHORIZATION OF APPROPRIATIONS.**—There are authorized to be appropriated \$1,000,000 for each of fiscal years 2007 through 2012 to carry out the program under this section.”

**SEC. 708. ADDITIONAL ELEMENT IN ANNUAL REPORT ON ASSISTANCE TO HOMELESS VETERANS.**

Section 2065(b) is amended—

(1) by redesignating paragraph (5) as paragraph (6); and

(2) by inserting after paragraph (4) the following new paragraph (5):

“(5) Information on the efforts of the Secretary to coordinate the delivery of housing and services to homeless veterans with other Federal departments and agencies, including—

“(A) the Department of Defense;

“(B) the Department of Health and Human Services;

“(C) the Department of Housing and Urban Development;

“(D) the Department of Justice;

“(E) the Department of Labor;

“(F) the Interagency Council on Homelessness;

“(G) the Social Security Administration; and

“(H) any other Federal department or agency with which the Secretary coordinates the delivery of housing and services to homeless veterans.”

**SEC. 709. ADVISORY COMMITTEE ON HOMELESS VETERANS.**

(a) **ADDITIONAL EX OFFICIO MEMBERS.**—Subsection (a)(3) of section 2066 is amended by adding at the end the following new subparagraphs:

“(E) The Executive Director of the Interagency Council on Homelessness (or a representative of the Executive Director).

“(F) The Under Secretary for Health (or a representative of the Under Secretary after consultation with the Director of the Office of Homeless Veterans Programs).

“(G) The Under Secretary for Benefits (or a representative of the Under Secretary after consultation with the Director of the Office of Homeless Veterans Programs).”

(b) **EXTENSION.**—Subsection (d) of such section is amended by striking “December 31, 2006” and inserting “December 30, 2011”.

**SEC. 710. RENTAL ASSISTANCE VOUCHERS FOR VETERANS AFFAIRS SUPPORTED HOUSING PROGRAM.**

Section (8)(o)(19)(B) of the United States Housing Act of 1937 (42 U.S.C. 1437(o)(19)(B)) is amended to read as follows:

“(B) **AMOUNT.**—The amount specified in this subparagraph is—

“(i) for fiscal year 2007, the amount necessary to provide 500 vouchers for rental assistance under this subsection;

“(ii) for fiscal year 2008, the amount necessary to provide 1,000 vouchers for rental assistance under this subsection;

“(iii) for fiscal year 2009, the amount necessary to provide 1,500 vouchers for rental assistance under this subsection;

“(iv) for fiscal year 2010, the amount necessary to provide 2,000 vouchers for rental assistance under this subsection; and

“(v) for fiscal year 2011, the amount necessary to provide 2,500 vouchers for rental assistance under this subsection.”

**TITLE VIII—CONSTRUCTION MATTERS**

**Subtitle A—Construction and Lease**

**Authorities**

**SEC. 801. AUTHORIZATION OF FISCAL YEAR 2006 MAJOR MEDICAL FACILITY PROJECTS.**

(a) **IN GENERAL.**—The Secretary of Veterans Affairs may carry out the following major medical facility projects in fiscal year 2006, with each project to be carried out in the amount specified for that project:

(1) **Restoration, new construction or replacement of the medical center facility for the Department of Veterans Affairs Medical Center, New Orleans, Louisiana, due to damage from Hurricane Katrina in an amount not to exceed \$300,000,000.** The Secretary is authorized to carry out the project in or near New Orleans as a collaborative effort consistent with the New Orleans Collaborative Opportunities Study Group Report dated June 12, 2006.

(2) **Restoration of the Department of Veterans Affairs Medical Center, Biloxi, Mississippi, and consolidation of services performed at the Department of Veterans Affairs Medical Center, Gulfport, Mississippi, in an amount not to exceed \$310,000,000.**

(3) **Replacement of the Department of Veterans Affairs Medical Center, Denver, Colorado, in an amount not to exceed \$98,000,000.**

(b) **REPORT ON REPLACEMENT OF DEPARTMENT OF VETERANS AFFAIRS MEDICAL CENTER, DENVER, COLORADO.**—Not later than 180 days after the date of the enactment of this Act, the Secretary of Veterans Affairs shall submit to the Committee on Veterans' Affairs of the Senate and the Committee on Veterans' Affairs of the House of Representatives a report identifying and outlining the various options available to the Department of Veterans Affairs for replacing the current Department of Veterans Affairs Medical Center, Denver, Colorado. The report shall include the following:

(1) The feasibility of entering into a partnership with a Federal, State, or local governmental agency, or a suitable non-profit organization, for the construction and operation of a new facility.

(2) The medical, legal, and financial implications of each of the options identified, including recommendations regarding any statutory changes necessary for the Department of Veterans Affairs to carry out any of the options identified.

(3) A detailed cost-benefit analysis of each of the options identified.

(4) Estimates regarding the length of time and associated costs needed to complete such a facility under each of the options identified.

**SEC. 802. EXTENSION OF AUTHORIZATION FOR CERTAIN MAJOR MEDICAL FACILITY CONSTRUCTION PROJECTS PREVIOUSLY AUTHORIZED IN CONNECTION WITH CAPITAL ASSET REALIGNMENT INITIATIVE.**

The Secretary of Veterans Affairs may carry out the following major medical facility projects, with each such project to be carried out in the amount specified for that project:

(1) **Construction of an outpatient clinic and regional office at the Department of Veterans Affairs Medical Center, Anchorage, Alaska, in an amount not to exceed \$75,270,000.**

(2) **Consolidation of clinical and administrative functions of the Department of Veterans Affairs Medical Center, Cleveland, Ohio, and the Department of Veterans Affairs Medical Center in Brecksville, Ohio, in an amount not to exceed \$102,300,000.**

(3) **Construction of the Extended Care Building at the Department of Veterans Affairs Medical Center, Des Moines, Iowa, in an amount not to exceed \$25,000,000.**

(4) **Renovation of patient wards at the Department of Veterans Affairs Medical Center, Durham, North Carolina, in an amount not to exceed \$9,100,000.**

(5) **Correction of patient privacy deficiencies at the Department of Veterans Affairs Medical**

Center, Gainesville, Florida, in an amount not to exceed \$85,200,000.

(6) **7th and 8th floor wards modernization addition at the Department of Veterans Affairs Medical Center, Indianapolis, Indiana, in an amount not to exceed \$27,400,000.**

(7) **Construction of a new Medical Center Facility at the Department of Veterans Affairs Medical Center, Las Vegas, Nevada, in an amount not to exceed \$406,000,000.**

(8) **Construction of an ambulatory surgery/outpatient diagnostic support center in the Gulf South Submarket of Veterans Integrated Service Network (VISN) 8 and completion of Phase I land purchase, Lee County, Florida, in an amount not to exceed \$65,100,000.**

(9) **Seismic corrections, Buildings 7 and 126 at the Department of Veterans Affairs Medical Center, Long Beach, California, in an amount not to exceed \$107,845,000.**

(10) **Seismic Corrections, Buildings 500 and 501 at the Department of Veterans Affairs Medical Center, Los Angeles, California, in an amount not to exceed \$79,900,000.**

(11) **Construction of a new medical center facility in the Orlando, Florida, area in an amount not to exceed \$377,700,000.**

(12) **Consolidation of campuses at the University Drive and H. John Heinz III divisions, Pittsburgh, Pennsylvania, in an amount not to exceed \$189,205,000.**

(13) **Ward upgrades and expansion at the Department of Veterans Affairs Medical Center, San Antonio, Texas, in an amount not to exceed \$19,100,000.**

(14) **Construction of a spinal cord injury center at the Department of Veterans Affairs Medical Center, Syracuse, New York, in an amount not to exceed \$77,700,000.**

(15) **Upgrade essential electrical distribution systems at the Department of Veterans Affairs Medical Center, Tampa, Florida, in an amount not to exceed \$49,000,000.**

(16) **Expansion of the spinal cord injury center addition at the Department of Veterans Affairs Medical Center, Tampa, Florida, in an amount not to exceed \$7,100,000.**

(17) **Blind Rehabilitation and Psychiatric Bed renovation and new construction project at the Department of Veterans Affairs Medical Center, Temple, Texas, in an amount not to exceed \$56,000,000.**

**SEC. 803. AUTHORIZATION OF FISCAL YEAR 2007 MAJOR MEDICAL FACILITY PROJECTS.**

The Secretary of Veterans Affairs may carry out the following major medical facility projects in fiscal year 2007 in the amount specified for each project:

(1) **Seismic Corrections, Nursing Home Care Unit and Dietetics at the Department of Veterans Affairs Medical Center, American Lake, Washington, in an amount not to exceed \$38,220,000.**

(2) **Replacement of Operating Suite at the Department of Veterans Affairs Medical Center, Columbia, Missouri, in an amount not to exceed \$25,830,000.**

(3) **Construction of a new clinical addition at the Department of Veterans Affairs Medical Center, Fayetteville, Arkansas, in an amount not to exceed \$56,163,000.**

(4) **Construction of Spinal Cord Injury Center at the Department of Veterans Affairs Medical Center, Milwaukee, Wisconsin, in an amount not to exceed \$32,500,000.**

(5) **Medical facility improvements and cemetery expansion of Jefferson Barracks at the Department of Veterans Affairs Medical Center, St. Louis, Missouri, in an amount not to exceed \$69,053,000.**

**SEC. 804. AUTHORIZATION OF ADVANCE PLANNING AND DESIGN FOR A MAJOR MEDICAL FACILITY, CHARLESTON, SOUTH CAROLINA.**

(a) **AGREEMENT AUTHORIZED.**—The Secretary of Veterans Affairs may enter into an agreement with the Medical University of South Carolina



to design, and plan for the operation of, a co-located joint-use medical facility in Charleston, South Carolina, to replace the Ralph H. Johnson Department of Veterans Affairs Medical Center, Charleston, South Carolina.

(b) **COST LIMITATION.**—Advance planning and design for a co-located, joint-use medical facility in Charleston, South Carolina, under subsection (a) shall be carried out in an amount not to exceed \$36,800,000.

(c) **LIMITATION ON NAMING.**—A joint-use medical facility referred to in subsection (a) may not be named by the Secretary of Veterans Affairs or any other entity after any living Member or former Member of the Senate or House of Representatives.

**SEC. 805. AUTHORIZATION OF FISCAL YEAR 2006 MAJOR MEDICAL FACILITY LEASES.**

The Secretary of Veterans Affairs may carry out the following major medical facility leases in fiscal year 2006 at the locations specified, and in an amount for each lease not to exceed the amount shown for such location:

(1) For an outpatient clinic, Baltimore, Maryland, \$10,908,000.

(2) For an outpatient clinic, Evansville, Indiana, \$8,989,000.

(3) For an outpatient clinic, Smith County, Texas, \$5,093,000.

**SEC. 806. AUTHORIZATION OF FISCAL YEAR 2007 MAJOR MEDICAL FACILITY LEASES.**

The Secretary of Veterans Affairs may carry out the following major medical facility leases in fiscal year 2007 at the locations specified, and in an amount for each lease not to exceed the amount shown for such location:

(1) For an outpatient and specialty care clinic, Austin, Texas, \$6,163,000.

(2) For an outpatient clinic, Lowell, Massachusetts, \$2,520,000.

(3) For an outpatient clinic, Grand Rapids, Michigan, \$4,409,000.

(4) For up to four outpatient clinics, Las Vegas, Nevada, \$8,518,000.

(5) For an outpatient clinic, Parma, Ohio, \$5,032,000.

**SEC. 807. AUTHORIZATION OF APPROPRIATIONS.**

(a) **AUTHORIZATION OF APPROPRIATIONS FOR FISCAL YEAR 2006 MAJOR MEDICAL FACILITY PROJECTS.**—There is authorized to be appropriated to the Secretary of Veterans Affairs for fiscal year 2006 for the Construction, Major Projects, account, \$708,000,000 for the projects authorized in section 801(a).

(b) **AUTHORIZATION OF APPROPRIATIONS FOR MAJOR MEDICAL FACILITY PROJECTS UNDER CAPITAL ASSET REALIGNMENT INITIATIVE.**—

(1) **AUTHORIZATION OF APPROPRIATIONS.**—There is authorized to be appropriated for the Secretary of Veterans Affairs for fiscal year 2007 for the Construction, Major Projects, account, \$1,758,920,000 for the projects whose authorization is extended by section 802.

(2) **AVAILABILITY.**—Amounts appropriated pursuant to the authorization of appropriations in paragraph (1) shall remain available until September 30, 2009.

(c) **AUTHORIZATION OF APPROPRIATIONS FOR FISCAL YEAR 2007 MAJOR MEDICAL FACILITY PROJECTS.**—There is authorized to be appropriated to the Secretary of Veterans Affairs for fiscal year 2007 for the Construction, Major Projects, account, \$221,766,000 for the projects authorized in section 803.

(d) **AUTHORIZATION OF APPROPRIATIONS FOR ADVANCE PLANNING AND DESIGN FOR MAJOR MEDICAL FACILITY, CHARLESTON, SOUTH CAROLINA.**—There is authorized to be appropriated to the Secretary of Veterans Affairs for the Construction, Major Projects, account, \$36,800,000 for the advance planning and design authorized in section 804.

(e) **AUTHORIZATION OF APPROPRIATIONS FOR MAJOR MEDICAL FACILITY LEASES.**—

(1) **FISCAL YEAR 2006 LEASES.**—There is authorized to be appropriated for the Secretary of Veterans Affairs for fiscal year 2006 for the Medical

Care account, \$24,990,000 for the leases authorized in section 805.

(2) **FISCAL YEAR 2007 LEASES.**—There is authorized to be appropriated for the Secretary of Veterans Affairs for fiscal year 2007 for the Medical Care account, \$26,642,000 for the leases authorized in section 806.

(f) **LIMITATION.**—The projects authorized in sections 801(a) and 802 may only be carried out using—

(1) funds appropriated for fiscal year 2006 or 2007 pursuant to the authorization of appropriations in subsections (a), (b), and (c) of this section;

(2) funds available for Construction, Major Projects, for a fiscal year before fiscal year 2006 that remain available for obligation;

(3) funds available for Construction, Major Projects, for a fiscal year after fiscal year 2006 or 2007 that are available for obligation; and

(4) funds appropriated for Construction, Major Projects, for fiscal year 2006 or 2007 for a category of activity not specific to a project.

**Subtitle B—Facilities Administration**

**SEC. 811. DIRECTOR OF CONSTRUCTION AND FACILITIES MANAGEMENT.**

(a) **ESTABLISHMENT OF POSITION.**—Chapter 3 is amended by inserting after section 312 the following new section:

**“§312A. Director of Construction and Facilities Management**

**“(a) IN GENERAL.**—(1) There is in the Department a Director of Construction and Facilities Management, who shall be appointed by the Secretary.

**“(2) The position of Director of Construction and Facilities Management is a career reserved position, as such term is defined in section 3132(a)(8) of title 5.**

**“(3) The Director shall provide direct support to the Secretary in matters covered by the responsibilities of the Director under subsection (c).**

**“(4) The Director shall report to the Deputy Secretary in the discharge of the responsibilities of the Director under subsection (c).**

**“(b) QUALIFICATIONS.**—Each individual appointed as Director of Construction and Facilities Management shall be an individual who—

**“(1) holds an undergraduate or master’s degree in architectural design or engineering; and**

**“(2) has substantive professional experience in the area of construction project management.**

**“(c) RESPONSIBILITIES.**—(1) The Director of Construction and Facilities Management shall—

**“(A) be responsible for overseeing and managing the planning, design, construction, and operation of facilities and infrastructure of the Department, including major and minor construction projects; and**

**“(B) perform such other functions as the Secretary shall prescribe.**

**“(2) In carrying out the oversight and management of construction and operation of facilities and infrastructure under this section, the Director shall be responsible for the following:**

**“(A) Development and updating of short-range and long-range strategic capital investment strategies and plans of the Department.**

**“(B) Planning, design, and construction of facilities for the Department, including determining architectural and engineering requirements and ensuring compliance of the Department with applicable laws relating to the construction program of the Department.**

**“(C) Management of the short-term and long-term leasing of real property by the Department.**

**“(D) Repair and maintenance of facilities of the Department, including custodial services, building management and administration, and maintenance of roads, grounds, and infrastructure.**

**“(E) Management of procurement and acquisition processes relating to the construction and operation of facilities of the Department, including the award of contracts related to design, construction, furnishing, and supplies and equipment.”.**

(b) **CLERICAL AMENDMENT.**—The table of sections at the beginning of such chapter is amended by inserting after the item relating to section 312 the following new item:

“312A. Director of Construction and Facilities Management.”.

**SEC. 812. INCREASE IN THRESHOLD FOR MAJOR MEDICAL FACILITY PROJECTS.**

Section 8104(a)(3)(A) is amended by striking “\$7,000,000” and inserting “\$10,000,000”.

**SEC. 813. LAND CONVEYANCE, CITY OF FORT THOMAS, KENTUCKY.**

(a) **CONVEYANCE AUTHORIZED.**—The Secretary of Veterans Affairs may convey to the city of Fort Thomas, Kentucky (in this section referred to as the “City”), all right, title, and interest of the United States in and to a parcel of real property, including the 15 structures located thereon, consisting of approximately 11.75 acres that is managed by the Department of Veterans Affairs and located in the northeastern portion of Tower Park in Fort Thomas, Kentucky. Any such conveyance shall be subject to valid existing rights, easements, and rights-of-way.

(b) **CONSIDERATION.**—As consideration for the conveyance under subsection (a), the City shall pay to the United States an amount equal to the fair market value of the conveyed real property, as determined by the Secretary.

(c) **TREATMENT OF CONSIDERATION.**—The consideration received under subsection (b) shall be deposited, at the discretion of the Secretary, in the “Medical Facilities” account or the “Construction, Minor Projects” account (or a combination of those accounts) and shall be available to the Secretary, without limitation and until expended—

(1) to cover costs incurred by the Secretary associated with the environmental remediation of the real property before conveyance under subsection (a); and

(2) with any funds remaining after the Secretary has covered costs as required under paragraph (1), for acquisition of a site for use as a parking facility, or contract (by lease or otherwise) for the operation of a parking facility, to be used in connection with the Department of Veterans Affairs Medical Facility, Cincinnati, Ohio.

(d) **RELEASE FROM LIABILITY.**—Effective on the date of the conveyance under subsection (a), the United States shall not be liable for damages arising out of any act, omission, or occurrence relating to the conveyed real property, but shall continue to be liable for damages caused by acts of negligence committed by the United States or by any employee or agent of the United States before the date of conveyance, consistent with chapter 171 of title 28, United States Code.

(e) **PAYMENT OF COSTS OF CONVEYANCE.**—

(1) **PAYMENT REQUIRED.**—The Secretary shall require the City to cover costs to be incurred by the Secretary, or to reimburse the Secretary for costs incurred by the Secretary, to carry out the conveyance under subsection (a), including survey costs, costs related to environmental documentation, and other administrative costs related to the conveyance. If amounts are collected from the City in advance of the Secretary incurring the actual costs, and the amount collected exceeds the costs actually incurred by the Secretary to carry out the conveyance, the Secretary shall refund the excess amount to the City.

(2) **TREATMENT OF AMOUNTS RECEIVED.**—Amounts received as reimbursement under paragraph (1) shall be credited to the fund or account that was used to cover the costs incurred by the Secretary in carrying out the conveyance. Amounts so credited shall be merged with amounts in such fund or account and shall be available for the same purposes, and subject to the same conditions and limitations, as amounts in such fund or account.

(f) **DESCRIPTION OF PROPERTY.**—The exact acreage and legal description of the real property to be conveyed under subsection (a) shall be

determined by a survey satisfactory to the Secretary.

(g) **ADDITIONAL TERMS AND CONDITIONS.**—The Secretary may require such additional terms and conditions in connection with the conveyance under subsection (a) as the Secretary considers necessary to protect the interests of the United States.

**Subtitle C—Reports on Medical Facility Improvements**

**SEC. 821. REPORT ON OPTION FOR MEDICAL FACILITY IMPROVEMENTS IN SAN JUAN, PUERTO RICO.**

Not later than 180 days after the date of the enactment of this Act, the Secretary of Veterans Affairs shall submit to the Committee on Veterans' Affairs of the Senate and the Committee on Veterans' Affairs of the House of Representatives a report identifying and outlining the various options available to the Department of Veterans Affairs for replacing the current Department of Veterans Affairs Medical Center, San Juan, Puerto Rico. The report shall not affect current contracts at the current site, and the report shall include the following:

(1) The feasibility of entering into a partnership with a Federal, Commonwealth, or local governmental agency, or a suitable non-profit organization, for the construction and operation of a new facility.

(2) The medical, legal, and financial implications of each of the options identified, including recommendations regarding any statutory changes necessary for the Department to carry out any of the options identified.

(3) A detailed cost-benefit analysis of each of the options identified.

(4) Estimates regarding the length of time and associated costs needed to complete such a facility under each of the options identified.

**SEC. 822. BUSINESS PLANS FOR ENHANCED ACCESS TO OUTPATIENT CARE IN CERTAIN RURAL AREAS.**

(a) **REQUIREMENT.**—Not later than 180 days after the date of the enactment of this Act, the Secretary of Veterans Affairs shall submit to the Committee on Veterans' Affairs of the Senate and the Committee on Veterans' Affairs of the House of Representatives a business plan for enhanced access to outpatient care (as described in subsection (b)) for primary care, mental health care, and specialty care in each of the following areas:

- (1) The Lewiston-Auburn area of Maine.
- (2) The area of Houlton, Maine.
- (3) The area of Dover-Foxcroft, Maine.
- (4) Whiteside County, Illinois.

(b) **MEANS OF ENHANCED ACCESS.**—The means of enhanced access to outpatient care to be covered by the business plans under subsection (a) are, with respect to each area specified in that subsection, one or more of the following:

- (1) New sites of care.
- (2) Expansions at existing sites of care.
- (3) Use of existing authority and policies to contract for care where necessary.
- (4) Increased use of telemedicine.

**SEC. 823. REPORT ON OPTION FOR CONSTRUCTION OF DEPARTMENT OF VETERANS AFFAIRS MEDICAL CENTER IN OKALOOSA COUNTY, FLORIDA.**

(a) **FEASIBILITY STUDY.**—Not later than 180 days after the date of the enactment of this Act, the Secretary of Veterans Affairs shall submit to the Committee on Veterans' Affairs of the Senate and the Committee on Veterans' Affairs of the House of Representatives a report identifying and outlining the various options available to the Department of Veterans Affairs for the placement of a Department of Veterans Affairs Medical Center in Okaloosa County, Florida. The report shall be prepared in conjunction with the Secretary of Defense and the Secretary of the Air Force.

(b) **MATTERS TO BE INCLUDED.**—The report under subsection (a) shall include the following:

(1) The feasibility of entering into a partnership with Eglin Air Force Base for the construction and operation of a new, joint Department of Veterans Affairs-Department of Defense facility.

(2) The medical, legal, and financial implications of each of the options identified, including recommendations regarding any statutory changes necessary for the Department of Veterans Affairs to carry out any of the options identified.

(3) A detailed cost-benefit analysis of each of the options identified.

(4) Estimates regarding the length of time and associated costs needed to complete such a facility under each of the options identified.

**TITLE IX—INFORMATION SECURITY MATTERS**

**SEC. 901. SHORT TITLE.**

This title may be cited as the "Department of Veterans Affairs Information Security Enhancement Act of 2006".

**SEC. 902. DEPARTMENT OF VETERANS AFFAIRS INFORMATION SECURITY PROGRAMS AND REQUIREMENTS.**

(a) **INFORMATION SECURITY PROGRAMS AND REQUIREMENTS.**—Chapter 57 is amended by adding at the end the following new subchapter:

**"SUBCHAPTER III—INFORMATION SECURITY**

**"§5721. Purpose**

"The purpose of the Information Security Program is to establish a program to provide security for Department information and information systems commensurate to the risk of harm, and to communicate the responsibilities of the Secretary, Under Secretaries, Assistant Secretaries, other key officials, Assistant Secretary for Information and Technology, Associate Deputy Assistant Secretary for Cyber and Information Security, and Inspector General of the Department of Veterans Affairs as outlined in the provisions of subchapter III of chapter 35 of title 44 (also known as the 'Federal Information Security Management Act of 2002', which was enacted as part of the E-Government Act of 2002 (Public Law 107-347)).

**"§5722. Policy**

"(a) **IN GENERAL.**—The security of Department information and information systems is vital to the success of the mission of the Department. To that end, the Secretary shall establish and maintain a comprehensive Department-wide information security program to provide for the development and maintenance of cost-effective security controls needed to protect Department information, in any media or format, and Department information systems.

"(b) **ELEMENTS.**—The Secretary shall ensure that the Department information security program includes the following elements:

"(1) Periodic assessments of the risk and magnitude of harm that could result from the unauthorized access, use, disclosure, disruption, modification, or destruction of information and information systems that support the operations and assets of the Department.

"(2) Policies and procedures that—

"(A) are based on risk assessments;

"(B) cost-effectively reduce security risks to an acceptable level; and

"(C) ensure that information security is addressed throughout the life cycle of each Department information system.

"(3) Selection and effective implementation of minimum, mandatory technical, operational, and management security controls, or other compensating countermeasures, to protect the confidentiality, integrity, and availability of each Department system and its information.

"(4) Subordinate plans for providing adequate security for networks, facilities, systems, or groups of information systems, as appropriate.

"(5) Annual security awareness training for all Department employees, contractors, and all

other users of VA sensitive data and Department information systems that identifies the information security risks associated with the activities of such employees, contractors, and users and the responsibilities of such employees, contractors, and users to comply with Department policies and procedures designed to reduce such risks.

"(6) Periodic testing and evaluation of the effectiveness of security controls based on risk, including triennial certification testing of all management, operational, and technical controls, and annual testing of a subset of those controls for each Department system.

"(7) A process for planning, developing, implementing, evaluating, and documenting remedial actions to address deficiencies in information security policies, procedures, and practices.

"(8) Procedures for detecting, immediately reporting, and responding to security incidents, including mitigating risks before substantial damage is done as well as notifying and consulting with the US-Computer Emergency Readiness Team of the Department of Homeland Security, law enforcement agencies, the Inspector General of the Department, and other offices as appropriate.

"(9) Plans and procedures to ensure continuity of operations for Department systems.

"(c) **COMPLIANCE WITH CERTAIN REQUIREMENTS.**—The Secretary shall comply with the provisions of subchapter III of chapter 35 of title 44 and other related information security requirements promulgated by the National Institute of Standards and Technology and the Office of Management and Budget that define Department information system mandates.

**"§5723. Responsibilities**

"(a) **SECRETARY OF VETERANS AFFAIRS.**—In accordance with the provisions of subchapter III of chapter 35 of title 44, the Secretary is responsible for the following:

"(1) Ensuring that the Department adopts a Department-wide information security program and otherwise complies with the provisions of subchapter III of chapter 35 of title 44 and other related information security requirements.

"(2) Ensuring that information security protections are commensurate with the risk and magnitude of the potential harm to Department information and information systems resulting from unauthorized access, use, disclosure, disruption, modification, or destruction.

"(3) Ensuring that information security management processes are integrated with Department strategic and operational planning processes.

"(4) Ensuring that the Under Secretaries, Assistant Secretaries, and other key officials of the Department provide adequate security for the information and information systems under their control.

"(5) Ensuring enforcement and compliance with the requirements imposed on the Department under the provisions of subchapter III of chapter 35 of title 44.

"(6) Ensuring that the Department has trained program and staff office personnel sufficient to assist in complying with all the provisions of subchapter III of chapter 35 of title 44 and other related information security requirements.

"(7) Ensuring that the Assistant Secretary for Information and Technology, in coordination with the Under Secretaries, Assistant Secretaries, and other key officials of the Department report to Congress, the Office of Management and Budget, and other entities as required by law and Executive Branch direction on the effectiveness of the Department information security program, including remedial actions.

"(8) Notifying officials other than officials of the Department of data breaches when required under this subchapter.

"(9) Ensuring that the Assistant Secretary for Information and Technology has the authority and control necessary to develop, approve, implement, integrate, and oversee the policies, procedures, processes, activities, and systems of the

Department relating to subchapter III of chapter 35 of title 44, including the management of all related mission applications, information resources, personnel, and infrastructure.

“(10) Submitting to the Committees on Veterans’ Affairs of the Senate and House of Representatives, the Committee on Government Reform of the House of Representatives, and the Committee on Homeland Security and Governmental Affairs of the Senate, not later than March 1 each year, a report on the compliance of the Department with subchapter III of chapter 35 of title 44, with the information in such report displayed in the aggregate and separately for each Administration, office, and facility of the Department.

“(11) Taking appropriate action to ensure that the budget for any fiscal year, as submitted by the President to Congress under section 1105 of title 31, sets forth separately the amounts required in the budget for such fiscal year for compliance by the Department with Federal law and regulations governing information security, including this subchapter and subchapter III of chapter 35 of title 44.

“(12) Providing notice to the Director of the Office of Management and Budget, the Inspector General of the Department, and such other Federal agencies as the Secretary considers appropriate of a presumptive data breach of which notice is provided the Secretary under subsection (b)(16) if, in the opinion of the Assistant Secretary for Information and Technology, the breach involves the information of twenty or more individuals.

“(b) ASSISTANT SECRETARY FOR INFORMATION AND TECHNOLOGY.—The Assistant Secretary for Information and Technology, as the Chief Information Officer of the Department, is responsible for the following:

“(1) Establishing, maintaining, and monitoring Department-wide information security policies, procedures, control techniques, training, and inspection requirements as elements of the Department information security program.

“(2) Issuing policies and handbooks to provide direction for implementing the elements of the information security program to all Department organizations.

“(3) Approving all policies and procedures that are related to information security for those areas of responsibility that are currently under the management and the oversight of other Department organizations.

“(4) Ordering and enforcing Department-wide compliance with and execution of any information security policy.

“(5) Establishing minimum mandatory technical, operational, and management information security control requirements for each Department system, consistent with risk, the processes identified in standards of the National Institute of Standards and Technology, and the responsibilities of the Assistant Secretary to operate and maintain all Department systems currently creating, processing, collecting, or disseminating data on behalf of Department information owners.

“(6) Establishing standards for access to Department information systems by organizations and individual employees, and to deny access as appropriate.

“(7) Directing that any incidents of failure to comply with established information security policies be immediately reported to the Assistant Secretary.

“(8) Reporting any compliance failure or policy violation directly to the appropriate Under Secretary, Assistant Secretary, or other key official of the Department for appropriate administrative or disciplinary action.

“(9) Reporting any compliance failure or policy violation directly to the appropriate Under Secretary, Assistant Secretary, or other key official of the Department along with taking action to correct the failure or violation.

“(10) Requiring any key official of the Department who is so notified to report to the As-

stant Secretary with respect to an action to be taken in response to any compliance failure or policy violation reported by the Assistant Secretary.

“(11) Ensuring that the Chief Information Officers and Information Security Officers of the Department comply with all cyber security directives and mandates, and ensuring that these staff members have all necessary authority and means to direct full compliance with such directives and mandates relating to the acquisition, operation, maintenance, or use of information technology resources from all facility staff.

“(12) Establishing the VA National Rules of Behavior for appropriate use and protection of the information which is used to support Department missions and functions.

“(13) Establishing and providing supervision over an effective incident reporting system.

“(14) Submitting to the Secretary, at least once every quarter, a report on any deficiency in the compliance with subchapter III of chapter 35 of title 44 of the Department or any Administration, office, or facility of the Department.

“(15) Reporting immediately to the Secretary on any significant deficiency in the compliance described by paragraph (14).

“(16) Providing immediate notice to the Secretary of any presumptive data breach.

“(c) ASSOCIATE DEPUTY ASSISTANT SECRETARY FOR CYBER AND INFORMATION SECURITY.—In accordance with the provisions of subchapter III of chapter 35 of title 44, the Associate Deputy Assistant Secretary for Cyber and Information Security, as the Senior Information Security Officer of the Department, is responsible for carrying out the responsibilities of the Assistant Secretary for Information and Technology under the provisions of subchapter III of chapter 35 of title 44, as set forth in subsection (b).

“(d) DEPARTMENT INFORMATION OWNERS.—In accordance with the criteria of the Centralized IT Management System, Department information owners are responsible for the following:

“(1) Providing assistance to the Assistant Secretary for Information and Technology regarding the security requirements and appropriate level of security controls for the information system or systems where sensitive personal information is currently created, collected, processed, disseminated, or subject to disposal.

“(2) Determining who has access to the system or systems containing sensitive personal information, including types of privileges and access rights.

“(3) Ensuring the VA National Rules of Behavior is signed on an annual basis and enforced by all system users to ensure appropriate use and protection of the information which is used to support Department missions and functions.

“(4) Assisting the Assistant Secretary for Information and Technology in the identification and assessment of the common security controls for systems where their information resides.

“(5) Providing assistance to Administration and staff office personnel involved in the development of new systems regarding the appropriate level of security controls for their information.

“(e) OTHER KEY OFFICIALS.—In accordance with the provisions of subchapter III of chapter 35 of title 44, the Under Secretaries, Assistant Secretaries, and other key officials of the Department are responsible for the following:

“(1) Implementing the policies, procedures, practices, and other countermeasures identified in the Department information security program that comprise activities that are under their day-to-day operational control or supervision.

“(2) Periodically testing and evaluating information security controls that comprise activities that are under their day-to-day operational control or supervision to ensure effective implementation.

“(3) Providing a plan of action and milestones to the Assistant Secretary for Information and

Technology on at least a quarterly basis detailing the status of actions being taken to correct any security compliance failure or policy violation.

“(4) Complying with the provisions of subchapter III of chapter 35 of title 44 and other related information security laws and requirements in accordance with orders of the Assistant Secretary for Information and Technology to execute the appropriate security controls commensurate to responding to a security bulletin of the Security Operations Center of the Department, with such orders to supersede and take priority over all operational tasks and assignments and be complied with immediately.

“(5) Ensuring that—

“(A) all employees within their organizations take immediate action to comply with orders from the Assistant Secretary for Information and Technology to—

“(i) mitigate the impact of any potential security vulnerability;

“(ii) respond to a security incident; or

“(iii) implement the provisions of a bulletin or alert of the Security Operations Center; and

“(B) organizational managers have all necessary authority and means to direct full compliance with such orders from the Assistant Secretary.

“(6) Ensuring the VA National Rules of Behavior is signed and enforced by all system users to ensure appropriate use and protection of the information which is used to support Department missions and functions on an annual basis.

“(f) USERS OF DEPARTMENT INFORMATION AND INFORMATION SYSTEMS.—Users of Department information and information systems are responsible for the following:

“(1) Complying with all Department information security program policies, procedures, and practices.

“(2) Attending security awareness training on at least an annual basis.

“(3) Reporting all security incidents immediately to the Information Security Officer of the system or facility and to their immediate supervisor.

“(4) Complying with orders from the Assistant Secretary for Information and Technology directing specific activities when a security incident occurs.

“(5) Signing an acknowledgment that they have read, understand, and agree to abide by the VA National Rules of Behavior on an annual basis.

“(g) INSPECTOR GENERAL OF DEPARTMENT OF VETERANS AFFAIRS.—In accordance with the provisions of subchapter III of chapter 35 of title 44, the Inspector General of the Department is responsible for the following:

“(1) Conducting an annual audit of the Department information security program.

“(2) Submitting an independent annual report to the Office of Management and Budget on the status of Department information security program, based on the results of the annual audit.

“(3) Conducting investigations of complaints and referrals of violations as considered appropriate by the Inspector General.

**“§5724. Provision of credit protection and other services**

“(a) INDEPENDENT RISK ANALYSIS.—(1) In the event of a data breach with respect to sensitive personal information that is processed or maintained by the Secretary, the Secretary shall ensure that, as soon as possible after the data breach, a non-Department entity or the Office of Inspector General of the Department conducts an independent risk analysis of the data breach to determine the level of risk associated with the data breach for the potential misuse of any sensitive personal information involved in the data breach.

“(2) If the Secretary determines, based on the findings of a risk analysis conducted under paragraph (1), that a reasonable risk exists for

the potential misuse of sensitive personal information involved in a data breach, the Secretary shall provide credit protection services in accordance with the regulations prescribed by the Secretary under this section.

“(b) REGULATIONS.—Not later than 180 days after the date of the enactment of the Veterans Benefits, Health Care, and Information Technology Act of 2006, the Secretary shall prescribe interim regulations for the provision of the following in accordance with subsection (a)(2):

- “(1) Notification.
- “(2) Data mining.
- “(3) Fraud alerts.
- “(4) Data breach analysis.
- “(5) Credit monitoring.
- “(6) Identity theft insurance.
- “(7) Credit protection services.

“(c) REPORT.—(1) For each data breach with respect to sensitive personal information processed or maintained by the Secretary, the Secretary shall promptly submit to the Committees on Veterans’ Affairs of the Senate and House of Representatives a report containing the findings of any independent risk analysis conducted under subsection (a)(1), any determination of the Secretary under subsection (a)(2), and a description of any services provided pursuant to subsection (b).

“(2) In the event of a data breach with respect to sensitive personal information processed or maintained by the Secretary that is the sensitive personal information of a member of the Army, Navy, Air Force, or Marine Corps or a civilian officer or employee of the Department of Defense, the Secretary shall submit the report required under paragraph (1) to the Committee on Armed Services of the Senate and the Committee on Armed Services of the House of Representatives in addition to the Committees on Veterans’ Affairs of the Senate and House of Representatives.

**“§5725. Contracts for data processing or maintenance**

“(a) CONTRACT REQUIREMENTS.—If the Secretary enters into a contract for the performance of any Department function that requires access to sensitive personal information, the Secretary shall require as a condition of the contract that—

“(1) the contractor shall not, directly or through an affiliate of the contractor, disclose such information to any other person unless the disclosure is lawful and is expressly permitted under the contract;

“(2) the contractor, or any subcontractor for a subcontract of the contract, shall promptly notify the Secretary of any data breach that occurs with respect to such information.

“(b) LIQUIDATED DAMAGES.—Each contract subject to the requirements of subsection (a) shall provide for liquidated damages to be paid by the contractor to the Secretary in the event of a data breach with respect to any sensitive personal information processed or maintained by the contractor or any subcontractor under that contract.

“(c) PROVISION OF CREDIT PROTECTION SERVICES.—Any amount collected by the Secretary under subsection (b) shall be deposited in or credited to the Department account from which the contractor was paid and shall remain available for obligation without fiscal year limitation exclusively for the purpose of providing credit protection services pursuant to section 5724(b) of this title.

**“§5726. Reports and notice to Congress on data breaches**

“(a) QUARTERLY REPORTS.—(1) Not later than 30 days after the last day of a fiscal quarter, the Secretary shall submit to the Committees on Veterans’ Affairs of the Senate and House of Representatives a report on any data breach with respect to sensitive personal information processed or maintained by the Department that occurred during that quarter.

“(2) Each report submitted under paragraph (1) shall identify, for each data breach covered by the report—

“(A) the Administration and facility of the Department responsible for processing or maintaining the sensitive personal information involved in the data breach; and

“(B) the status of any remedial or corrective action with respect to the data breach.

“(b) NOTIFICATION OF SIGNIFICANT DATA BREACHES.—(1) In the event of a data breach with respect to sensitive personal information processed or maintained by the Secretary that the Secretary determines is significant, the Secretary shall provide notice of such breach to the Committees on Veterans’ Affairs of the Senate and House of Representatives.

“(2) In the event of a data breach with respect to sensitive personal information processed or maintained by the Secretary that is the sensitive personal information of a member of the Army, Navy, Air Force, or Marine Corps or a civilian officer or employee of the Department of Defense that the Secretary determines is significant under paragraph (1), the Secretary shall provide the notice required under paragraph (1) to the Committee on Armed Services of the Senate and the Committee on Armed Services of the House of Representatives in addition to the Committees on Veterans’ Affairs of the Senate and House of Representatives.

“(3) Notice under paragraphs (1) and (2) shall be provided promptly following the discovery of such a data breach and the implementation of any measures necessary to determine the scope of the breach, prevent any further breach or unauthorized disclosures, and reasonably restore the integrity of the data system.

**“§5727. Definitions**

“In this subchapter:

“(1) AVAILABILITY.—The term ‘availability’ means ensuring timely and reliable access to and use of information.

“(2) CONFIDENTIALITY.—The term ‘confidentiality’ means preserving authorized restrictions on access and disclosure, including means for protecting personal privacy and proprietary information.

“(3) CONTROL TECHNIQUES.—The term ‘control techniques’ means methods for guiding and controlling the operations of information systems to ensure adherence to the provisions of subchapter III of chapter 35 of title 44 and other related information security requirements.

“(4) DATA BREACH.—The term ‘data breach’ means the loss, theft, or other unauthorized access, other than those incidental to the scope of employment, to data containing sensitive personal information, in electronic or printed form, that results in the potential compromise of the confidentiality or integrity of the data.

“(5) DATA BREACH ANALYSIS.—The term ‘data breach analysis’ means the process used to determine if a data breach has resulted in the misuse of sensitive personal information.

“(6) FRAUD RESOLUTION SYSTEMS.—The term ‘fraud resolution services’ means services to assist an individual in the process of recovering and rehabilitating the credit of the individual after the individual experiences identity theft.

“(7) IDENTITY THEFT.—The term ‘identity theft’ has the meaning given such term under section 603 of the Fair Credit Reporting Act (15 U.S.C. 1681a).

“(8) IDENTITY THEFT INSURANCE.—The term ‘identity theft insurance’ means any insurance policy that pays benefits for costs, including travel costs, notary fees, and postage costs, lost wages, and legal fees and expenses associated with efforts to correct and ameliorate the effects and results of identity theft of the insured individual.

“(9) INFORMATION OWNER.—The term ‘information owner’ means an agency official with statutory or operational authority for specified information and responsibility for establishing the criteria for its creation, collection, processing, dissemination, or disposal, which responsibilities may extend to interconnected systems or groups of interconnected systems.

“(10) INFORMATION RESOURCES.—The term ‘information resources’ means information in any medium or form and its related resources, such as personnel, equipment, funds, and information technology.

“(11) INFORMATION SECURITY.—The term ‘information security’ means protecting information and information systems from unauthorized access, use, disclosure, disruption, modification, or destruction in order to provide integrity, confidentiality, and availability.

“(12) INFORMATION SECURITY REQUIREMENTS.—The term ‘information security requirements’ means information security requirements promulgated in accordance with law, or directed by the Secretary of Commerce, the National Institute of Standards and Technology, and the Office of Management and Budget, and, as to national security systems, the President.

“(13) INFORMATION SYSTEM.—The term ‘information system’ means a discrete set of information resources organized for the collection, processing, maintenance, use, sharing, dissemination, or disposition of information, whether automated or manual.

“(14) INTEGRITY.—The term ‘integrity’ means guarding against improper information modification or destruction, and includes ensuring information non-repudiation and authenticity.

“(15) NATIONAL SECURITY SYSTEM.—The term ‘national security system’ means an information system that is protected at all times by policies and procedures established for the processing, maintenance, use, sharing, dissemination or disposition of information that has been specifically authorized under criteria established by statute or Executive Order to be kept classified in the interest of national defense or foreign policy.

“(16) PLAN OF ACTION AND MILESTONES.—The term ‘plan of action and milestones’, means a plan used as a basis for the quarterly reporting requirements of the Office of Management and Budget that includes the following information:

“(A) A description of the security weakness.

“(B) The identity of the office or organization responsible for resolving the weakness.

“(C) An estimate of resources required to resolve the weakness by fiscal year.

“(D) The scheduled completion date.

“(E) Key milestones with estimated completion dates.

“(F) Any changes to the original key milestone date.

“(G) The source that identified the weakness.

“(H) The status of efforts to correct the weakness.

“(17) PRINCIPAL CREDIT REPORTING AGENCY.—The term ‘principal credit reporting agency’ means a consumer reporting agency as described in section 603(p) of the Fair Credit Reporting Act (15 U.S.C. 1681a(p)).

“(18) SECURITY INCIDENT.—The term ‘security incident’ means an event that has, or could have, resulted in loss or damage to Department assets, or sensitive information, or an action that breaches Department security procedures.

“(19) SENSITIVE PERSONAL INFORMATION.—The term ‘sensitive personal information’, with respect to an individual, means any information about the individual maintained by an agency, including the following:

“(A) Education, financial transactions, medical history, and criminal or employment history.

“(B) Information that can be used to distinguish or trace the individual’s identity, including name, social security number, date and place of birth, mother’s maiden name, or biometric records.

“(20) SUBORDINATE PLAN.—The term ‘subordinate plan’, also referred to as a ‘system security plan’, means a subordinate plan defines the security controls that are either planned or implemented for networks, facilities, systems, or groups of systems, as appropriate, within a specific accreditation boundary.

“(21) TRAINING.—The term ‘training’ means a learning experience in which an individual is

taught to execute a specific information security procedure or understand the information security common body of knowledge.

“(22) VA NATIONAL RULES OF BEHAVIOR.—The term ‘VA National Rules of Behavior’ means a set of Department rules that describes the responsibilities and expected behavior of personnel with regard to information system usage.

“(23) VA SENSITIVE DATA.—The term ‘VA sensitive data’ means all Department data, on any storage media or in any form or format, which requires protection due to the risk of harm that could result from inadvertent or deliberate disclosure, alteration, or destruction of the information and includes information whose improper use or disclosure could adversely affect the ability of an agency to accomplish its mission, proprietary information, and records about individuals requiring protection under applicable confidentiality provisions.

#### “§5728. Authorization of appropriations

“There are authorized to be appropriated to carry out this subchapter such sums as may be necessary for each fiscal year.”

(b) CLERICAL AMENDMENT.—The table of sections at the beginning of chapter 57 is amended by adding at the end the following:

##### “SUBCHAPTER III—INFORMATION SECURITY

“5721. Purpose.

“5722. Policy.

“5723. Responsibilities.

“5724. Provision of credit protection and other services.

“5725. Contracts for data processing or maintenance.

“5726. Reports and notice to Congress on data breaches.

“5727. Definitions.

“5728. Authorization of appropriations.”.

(c) DEADLINE FOR REGULATIONS.—Not later than one year after the date of the enactment of this Act, the Secretary of Veterans Affairs shall prescribe regulations to carry out subchapter III of chapter 57 of title 38, United States Code, as added by subsection (a).

#### SEC. 903. INFORMATION SECURITY EDUCATION ASSISTANCE PROGRAMS.

##### (a) PROGRAMS AUTHORIZED.—

(1) IN GENERAL.—Title 38 is amended by inserting after chapter 78 the following new chapter:

#### “CHAPTER 79—INFORMATION SECURITY EDUCATION ASSISTANCE PROGRAM

“Sec.

“7901. Programs; purpose.

“7902. Scholarship program.

“7903. Education debt reduction program.

“7904. Preferences in awarding financial assistance.

“7905. Requirement of honorable discharge for veterans receiving assistance.

“7906. Regulations.

“7907. Termination.

#### “§7901. Programs; purpose

“(a) IN GENERAL.—To encourage the recruitment and retention of Department personnel who have the information security skills necessary to meet Department requirements, the Secretary may carry out programs in accordance with this chapter to provide financial support for education in computer science and electrical and computer engineering at accredited institutions of higher education.

“(b) TYPES OF PROGRAMS.—The programs authorized under this chapter are as follows:

“(1) Scholarships for pursuit of doctoral degrees in computer science and electrical and computer engineering at accredited institutions of higher education.

“(2) Education debt reduction for Department personnel who hold doctoral degrees in computer science and electrical and computer engineering at accredited institutions of higher education.

#### “§7902. Scholarship program

“(a) AUTHORITY.—(1) Subject to the availability of appropriations, the Secretary may es-

tablish a scholarship program under which the Secretary shall, subject to subsection (d), provide financial assistance in accordance with this section to a qualified person—

“(A) who is pursuing a doctoral degree in computer science or electrical or computer engineering at an accredited institution of higher education; and

“(B) who enters into an agreement with the Secretary as described in subsection (b).

“(2)(A) Except as provided in subparagraph (B), the Secretary may provide financial assistance under this section to an individual for up to five years.

“(B) The Secretary may waive the limitation under subparagraph (A) if the Secretary determines that such a waiver is appropriate.

“(b) SERVICE AGREEMENT FOR SCHOLARSHIP RECIPIENTS.—(1) To receive financial assistance under this section an individual shall enter into an agreement to accept and continue employment in the Department for the period of obligated service determined under paragraph (2).

“(2) For the purposes of this subsection, the period of obligated service for a recipient of financial assistance under this section shall be the period determined by the Secretary as being appropriate to obtain adequate service in exchange for the financial assistance and otherwise to achieve the goals set forth in section 7901(a) of this title. In no event may the period of service required of a recipient be less than the period equal to the total period of pursuit of a degree for which the Secretary agrees to provide the recipient with financial assistance under this section. The period of obligated service is in addition to any other period for which the recipient is obligated to serve on active duty or in the civil service, as the case may be.

“(3) An agreement entered into under this section by a person pursuing a doctoral degree shall include terms that provide the following:

“(A) That the period of obligated service begins on a date after the award of the degree that is determined under the regulations prescribed under section 7906 of this title.

“(B) That the individual will maintain satisfactory academic progress, as determined in accordance with those regulations, and that failure to maintain such progress constitutes grounds for termination of the financial assistance for the individual under this section.

“(C) Any other terms and conditions that the Secretary determines appropriate for carrying out this section.

“(c) AMOUNT OF ASSISTANCE.—(1) The amount of the financial assistance provided for an individual under this section shall be the amount determined by the Secretary as being necessary to pay—

“(A) the tuition and fees of the individual; and

“(B) \$1,500 to the individual each month (including a month between academic semesters or terms leading to the degree for which such assistance is provided or during which the individual is not enrolled in a course of education but is pursuing independent research leading to such degree) for books, laboratory expenses, and expenses of room and board.

“(2) In no case may the amount of assistance provided for an individual under this section for an academic year exceed \$50,000.

“(3) In no case may the total amount of assistance provided for an individual under this section exceed \$200,000.

“(4) Notwithstanding any other provision of law, financial assistance paid an individual under this section shall not be considered as income or resources in determining eligibility for, or the amount of benefits under, any Federal or federally assisted program.

“(d) REPAYMENT FOR PERIOD OF UNSERVED OBLIGATED SERVICE.—(1) An individual who receives financial assistance under this section shall repay to the Secretary an amount equal to the unearned portion of the financial assistance if the individual fails to satisfy the requirements

of the service agreement entered into under subsection (b), except in circumstances authorized by the Secretary.

“(2) The Secretary may establish, by regulations, procedures for determining the amount of the repayment required under this subsection and the circumstances under which an exception to the required repayment may be granted.

“(3) An obligation to repay the Secretary under this subsection is, for all purposes, a debt owed the United States. A discharge in bankruptcy under title 11 does not discharge a person from such debt if the discharge order is entered less than five years after the date of the termination of the agreement or contract on which the debt is based.

“(e) WAIVER OR SUSPENSION OF COMPLIANCE.—The Secretary shall prescribe regulations providing for the waiver or suspension of any obligation of an individual for service or payment under this section (or an agreement under this section) whenever noncompliance by the individual is due to circumstances beyond the control of the individual or whenever the Secretary determines that the waiver or suspension of compliance is in the best interest of the United States.

“(f) INTERNSHIPS.—(1) The Secretary may offer a compensated internship to an individual for whom financial assistance is provided under this section during a period between academic semesters or terms leading to the degree for which such assistance is provided. Compensation provided for such an internship shall be in addition to the financial assistance provided under this section.

“(2) An internship under this subsection shall not be counted toward satisfying a period of obligated service under this section.

“(g) INELIGIBILITY OF INDIVIDUALS RECEIVING MONTGOMERY GI BILL EDUCATION ASSISTANCE PAYMENTS.—An individual who receives a payment of educational assistance under chapter 30, 31, 32, 34, or 35 of this title or chapter 1606 or 1607 of title 10 for a month in which the individual is enrolled in a course of education leading to a doctoral degree in information security is not eligible to receive financial assistance under this section for that month.

#### “§7903. Education debt reduction program

“(a) AUTHORITY.—Subject to the availability of appropriations, the Secretary may establish an education debt reduction program under which the Secretary shall make education debt reduction payments under this section to qualified individuals eligible under subsection (b) for the purpose of reimbursing such individuals for payments by such individuals of principal and interest on loans described in paragraph (2) of that subsection.

“(b) ELIGIBILITY.—An individual is eligible to participate in the program under this section if the individual—

“(1) has completed a doctoral degree in computer science or electrical or computer engineering at an accredited institution of higher education during the five-year period preceding the date on which the individual is hired;

“(2) is an employee of the Department who serves in a position related to information security (as determined by the Secretary); and

“(3) owes any amount of principal or interest under a loan, the proceeds of which were used by or on behalf of that individual to pay costs relating to a doctoral degree in computer science or electrical or computer engineering at an accredited institution of higher education.

“(c) AMOUNT OF ASSISTANCE.—(1) Subject to paragraph (2), the amount of education debt reduction payments made to an individual under this section may not exceed \$82,500 over a total of five years, of which not more than \$16,500 of such payments may be made in each year.

“(2) The total amount payable to an individual under this section for any year may not exceed the amount of the principal and interest on loans referred to in subsection (b)(3) that is paid by the individual during such year.

“(d) PAYMENTS.—(1) The Secretary shall make education debt reduction payments under this section on an annual basis.

“(2) The Secretary shall make such a payment—

“(A) on the last day of the one-year period beginning on the date on which the individual is accepted into the program established under subsection (a); or

“(B) in the case of an individual who received a payment under this section for the preceding fiscal year, on the last day of the one-year period beginning on the date on which the individual last received such a payment.

“(3) Notwithstanding any other provision of law, education debt reduction payments under this section shall not be considered as income or resources in determining eligibility for, or the amount of benefits under, any Federal or federally assisted program.

“(e) PERFORMANCE REQUIREMENT.—The Secretary may make education debt reduction payments to an individual under this section for a year only if the Secretary determines that the individual maintained an acceptable level of performance in the position or positions served by the individual during the year.

“(f) NOTIFICATION OF TERMS OF PROVISION OF PAYMENTS.—The Secretary shall provide to an individual who receives a payment under this section notice in writing of the terms and conditions that apply to such a payment.

“(g) COVERED COSTS.—For purposes of subsection (b)(3), costs relating to a course of education or training include—

“(1) tuition expenses; and

“(2) all other reasonable educational expenses, including fees, books, and laboratory expenses.

**“§ 7904. Preferences in awarding financial assistance**

“In awarding financial assistance under this chapter, the Secretary shall give a preference to qualified individuals who are otherwise eligible to receive the financial assistance in the following order of priority:

“(1) Veterans with service-connected disabilities.

“(2) Veterans.

“(3) Persons described in section 4215(a)(1)(B) of this title.

“(4) Individuals who received or are pursuing degrees at institutions designated by the National Security Agency as Centers of Academic Excellence in Information Assurance Education.

“(5) Citizens of the United States.

**“§ 7905. Requirement of honorable discharge for veterans receiving assistance**

“No veteran shall receive financial assistance under this chapter unless the veteran was discharged from the Armed Forces under honorable conditions.

**“§ 7906. Regulations**

“The Secretary shall prescribe regulations for the administration of this chapter.

**“§ 7907. Termination**

“The authority of the Secretary to make a payment under this chapter shall terminate on July 31, 2017.”

(2) CLERICAL AMENDMENTS.—The tables of chapters at the beginning of title 38, and of part V of title 38, are each amended by inserting after the item relating to chapter 78 the following new item:

**“79. Information Security Education Assistance Program 7901”.**

(b) GAO REPORT.—Not later than three years after the date of the enactment of this Act, the Comptroller General shall submit to Congress a report on the scholarship and education debt reduction programs under chapter 79 of title 38, United States Code, as added by subsection (a).

(c) APPLICABILITY OF SCHOLARSHIPS.—Section 7902 of title 38, United States Code, as added by subsection (a), may only apply with respect to

financial assistance provided for an academic semester or term that begins on or after August 1, 2007.

**TITLE X—OTHER MATTERS**

**SEC. 1001. NOTICE TO CONGRESSIONAL VETERANS COMMITTEES OF CERTAIN TRANSFERS OF FUNDS.**

To the extent that the Secretary of Veterans Affairs is required or directed, under any provision of law, to provide written notice to any committee of Congress other than the Committee on Veterans' Affairs of the Senate and the Committee on Veterans' Affairs of the House of Representatives on the transfer of appropriations from one account to any other account, the Secretary shall also transmit such notice to the Committee on Veterans' Affairs of the Senate and the Committee on Veterans' Affairs of the House of Representatives.

**SEC. 1002. CLARIFICATION OF CORRECTIONAL FACILITIES COVERED BY CERTAIN PROVISIONS OF LAW.**

(a) PAYMENT OF PENSION DURING CONFINEMENT IN PENAL INSTITUTIONS.—Section 1505(a) is amended by striking “or local penal institution” and inserting “local, or other penal institution or correctional facility”.

(b) ALLOWANCES FOR TRAINING AND REHABILITATION FOR VETERANS WITH SERVICE-CONNECTED DISABILITIES.—Section 3108(g)(1) is amended by striking “or local penal institution” and inserting “local, or other penal institution or correctional facility”.

(c) EDUCATIONAL ASSISTANCE BENEFITS FOR POST-VIETNAM ERA VETERANS.—Section 3231(d)(1) is amended by striking “or local penal institution” and inserting “local, or other penal institution or correctional facility”.

(d) COMPUTATION OF EDUCATIONAL ASSISTANCE ALLOWANCES FOR VETERANS GENERALLY.—Section 3482(g)(1) is amended by striking “or local penal institution” and inserting “local, or other penal institution or correctional facility”.

(e) COMPUTATION OF EDUCATIONAL ASSISTANCE ALLOWANCE FOR SURVIVORS AND DEPENDENTS.—Section 3532(e) is amended by striking “or local penal institution” and inserting “local, or other penal institution or correctional facility”.

(f) LIMITATION ON PAYMENT OF COMPENSATION AND DEPENDENCY AND INDEMNITY COMPENSATION.—Section 5313 is amended by striking “or local penal institution” each place it appears and inserting “local, or other penal institution or correctional facility”.

(g) LIMITATION ON PAYMENT OF CLOTHING ALLOWANCE.—Section 5313A is amended by striking “or local penal institution” and inserting “local, or other penal institution or correctional facility”.

**SEC. 1003. EXTENSION OF AUTHORITY FOR HEALTH CARE FOR PARTICIPATION IN DOD CHEMICAL AND BIOLOGICAL WARFARE TESTING.**

Section 1710(e)(3)(D) is amended by striking “December 31, 2005” and inserting “December 31, 2007”.

**SEC. 1004. TECHNICAL AND CLERICAL AMENDMENTS.**

(a) TITLE 38, UNITED STATES CODE.—

(1) CITATION CORRECTION.—Section 1718(c)(2) is amended by inserting “of 1938” after “Act”.

(2) CITATION CORRECTION.—Section 1785(b)(1) is amended by striking “Robert B.” and inserting “Robert T.”.

(3) PUNCTUATION CORRECTION.—Section 2002(1) is amended by inserting a closing parenthesis before the period at the end.

(4) PUNCTUATION CORRECTION.—Section 2011(a)(1)(C) is amended by inserting a period at the end.

(5) CROSS REFERENCE CORRECTION.—Section 2041(a)(3)(A)(i) is amended by striking “under this chapter” and inserting “established under section 3722 of this title”.

(6) CITATION CORRECTION.—Section 8111(b)(1) is amended by striking “into the strategic” and

all that follows through “and Results Act of 1993” and inserting “into the strategic plan of each Department under section 306 of title 5 and the performance plan of each Department under section 1115 of title 31”.

(7) REPEAL OF OBSOLETE TEXT.—Section 8111 is further amended—

(A) in subsection (d)(2), by striking “effective October 1, 2003,”; and

(B) in subsection (e)(2)—

(i) in the second sentence, by striking “shall be implemented no later than October 1, 2003, and”; and

(ii) in the third sentence, by striking “, following implementation of the schedule.”.

(8) CITATION CORRECTION.—Section 8111A(a)(2)(B)(i) is amended by striking “Robert B.” and inserting “Robert T.”.

(b) PUBLIC LAW 107-296.—Effective as of November 25, 2002, section 1704(d) of the Homeland Security Act of 2002 (Public Law 107-296; 116 Stat. 2315) is amended—

(1) by striking “101(25)(d)” and inserting “101(25)(D)”; and

(2) by striking “3011(a)(1)(A)(ii)(II)” and inserting “3011(a)(1)(A)(ii)(III)”.

**SEC. 1005. CODIFICATION OF COST-OF-LIVING ADJUSTMENT PROVIDED IN PUBLIC LAW 109-361.**

(a) VETERANS' DISABILITY COMPENSATION.—Section 1114 is amended—

(1) in subsection (a), by striking “\$112” and inserting “\$115”; and

(2) in subsection (b), by striking “\$218” and inserting “\$225”; and

(3) in subsection (c), by striking “\$337” and inserting “\$348”; and

(4) in subsection (d), by striking “\$485” and inserting “\$501”; and

(5) in subsection (e), by striking “\$690” and inserting “\$712”; and

(6) in subsection (f), by striking “\$873” and inserting “\$901”; and

(7) in subsection (g), by striking “\$1,099” and inserting “\$1,135”; and

(8) in subsection (h), by striking “\$1,277” and inserting “\$1,319”; and

(9) in subsection (i), by striking “\$1,436” and inserting “\$1,483”; and

(10) in subsection (j), by striking “\$2,393” and inserting “\$2,471”; and

(11) in subsection (k)—

(A) by striking “\$87” both places it appears and inserting “\$89”; and

(B) by striking “\$2,977” and “\$4,176” and inserting “\$3,075” and “\$4,313”, respectively; and

(12) in subsection (l), by striking “\$2,977” and inserting “\$3,075”; and

(13) in subsection (m), by striking “\$3,284” and inserting “\$3,392”; and

(14) in subsection (n), by striking “\$3,737” and inserting “\$3,860”; and

(15) in subsections (o) and (p), by striking “\$4,176” each place it appears and inserting “\$4,313”; and

(16) in subsection (r)—

(A) in paragraph (1), by striking “\$1,792” and inserting “\$1,851”; and

(B) in paragraph (2), by striking “2,669” and inserting “\$2,757”; and

(17) in subsection (s), by striking “\$2,678” and inserting “\$2,766”.

(b) ADDITIONAL COMPENSATION FOR DEPENDENTS.—Section 1115(I) is amended—

(1) in subparagraph (A), by striking “\$135” and inserting “\$139”; and

(2) in subparagraph (B), by striking “\$233” and “\$68” and inserting “\$240” and “\$70”, respectively; and

(3) in subparagraph (C), by striking “\$91” and “\$68” and inserting “\$94” and “\$70”, respectively; and

(4) in subparagraph (D), by striking “\$109” and inserting “\$112”; and

(5) in subparagraph (E), by striking “\$257” and inserting “\$265”; and

(6) in subparagraph (F), by striking “\$215” and inserting “\$222”.



(c) CLOTHING ALLOWANCE FOR CERTAIN DISABLED VETERANS.—Section 1162 is amended by striking “\$641” and inserting “\$662”.

(d) DEPENDENCY AND INDEMNITY COMPENSATION FOR SURVIVING SPOUSES.—

(1) NEW LAW DIC.—Subsection (a) of section 1311 is amended—

(A) in paragraph (1), by striking “\$1,033” and inserting “\$1,067”; and

(B) in paragraph (2), by striking “\$221” and inserting “\$228”.

(2) OLD LAW DIC.—The table in paragraph (3) of such subsection is amended to read as follows:

Pay grade	Monthly rate	Pay grade	Monthly rate
E-1	\$1,067	W-4	\$1,276
E-2	\$1,067	0-1	\$1,128
E-3	\$1,067	0-2	\$1,165
E-4	\$1,067	0-3	\$1,246
E-5	\$1,067	0-4	\$1,319
E-6	\$1,067	0-5	\$1,452
E-7	\$1,104	0-6	\$1,637
E-8	\$1,165	0-7	\$1,768
E-9	\$1,215 <sup>1</sup>	0-8	\$1,941
W-1	\$1,128	0-9	\$2,076
W-2	\$1,172	0-10	\$2,276 <sup>2</sup>
W-3	\$1,207		

<sup>1</sup> If the veteran served as Sergeant Major of the Army, Senior Enlisted Advisor of the Navy, Chief Master Sergeant of the Air Force, Sergeant Major of the Marine Corps, or Master Chief Petty Officer of the Coast Guard, at the applicable time designated by section 1302 of this title, the surviving spouse's rate shall be \$1,312.

<sup>2</sup> If the veteran served as Chairman or Vice Chairman of the Joint Chiefs of Staff, Chief of Staff of the Army, Chief of Naval Operations, Chief of Staff of the Air Force, Commandant of the Marine Corps, or Commandant of the Coast Guard, at the applicable time designated by section 1302 of this title, the surviving spouse's rate shall be \$2,443.

(3) ADDITIONAL DIC FOR CHILDREN OR DISABILITY.—Such section is further amended—

(A) in subsection (b), by striking “\$257” and inserting “\$265”;

(B) in subsection (c), by striking “\$257” and inserting “\$265”; and

(C) in subsection (d), by striking “\$122” and inserting “\$126”.

(e) DEPENDENCY AND INDEMNITY COMPENSATION FOR CHILDREN.—

(1) DIC WHEN NO SURVIVING SPOUSE.—Section 1313(a) is amended—

(A) in paragraph (1), by striking “\$438” and inserting “\$452”;

(B) in paragraph (2), by striking “\$629” and inserting “\$649”;

(C) in paragraph (3), by striking “\$819” and inserting “\$846”; and

(D) in paragraph (4), by striking “\$819” and “\$157” and inserting “\$846” and “\$162”, respectively.

(2) SUPPLEMENTAL DIC FOR CERTAIN CHILDREN.—Section 1314 is amended—

(A) in subsection (a), by striking “\$257” and inserting “\$265”;

(B) in subsection (b), by striking “\$438” and inserting “\$452”; and

(C) in subsection (c), by striking “\$218” and inserting “\$225”.

**SEC. 1006. COORDINATION OF PROVISIONS WITH VETERANS PROGRAMS EXTENSION ACT OF 2006.**

(a) EARLIER ENACTMENT OF THIS ACT.—If this Act is enacted before the Veterans Programs Extension Act of 2006 is enacted into law, the Veterans Programs Extension Act of 2006, and the amendments made by that Act, shall not take effect.

(b) EARLIER ENACTMENT OF VETERANS PROGRAMS EXTENSION ACT OF 2006.—If this Act is enacted after the enactment of the Veterans Programs Extension Act of 2006 and the amendments made by that Act shall be deemed for all purposes not to have taken effect and the Veterans Programs Extension Act of 2006 and the amendments made by that Act shall cease to be in effect.

Amend the title so as to read “An Act to amend title 38, United States Code, to repeal certain limitations on attorney representation of claimants for benefits under laws administered by the Secretary of Veterans Affairs, to expand eligibility for the Survivors’ and Dependents’ Educational Assistance Program, to otherwise improve veterans’ benefits, memorial affairs, and health-care programs, to enhance information security programs of the Department of Veterans Affairs, and for other purposes.”.

Mr. FRIST. I ask unanimous consent that the Senate concur in the House amendments, the motion to reconsider be laid on the table, and any statements be printed.

The PRESIDING OFFICER. Without objection, it is so ordered.

**REFORMING THE POSTAL LAWS OF THE UNITED STATES**

Mr. FRIST. I ask unanimous consent the Senate proceed to the immediate consideration of H.R. 6407 which was received from the House.

The PRESIDING OFFICER. The clerk will report bill by title.

The assistant legislative clerk read as follows:

A bill (H.R. 6407) to reform the postal laws of the United States.

There being no objection, the Senate proceeded to consider the bill.

**DISCRETIONARY BUDGET TRANSFER**

Mrs. MURRAY. Mr. President, I rise, first and foremost, to congratulate Chairman COLLINS and Senator CARPER for getting their postal reform bill to the finish line. This bill has been a gargantuan task for both Senators. It has been a long time coming. Some have observed that it has taken over 30 years for the Congress to pass legislation that fundamentally reforms the Postal Service. This bill is critically important to the long-term fiscal health of our Postal Service. It is equally important to the well-being of all our postal workers as well as the needs of all citizens and businesses, large and small, which use our Postal Service.

As both of the managers are aware, there was an important issue that threatened to derail this legislation at the last minute. Specifically, there is a provision in this final bill that has been interpreted as having the effect of transferring some \$200 million in annual costs from the Postal Service to the discretionary budget. More specifically, those costs that previously were covered through mandatory spending would have to be covered within the tight discretionary budget ceiling of the Appropriations Subcommittee on Transportation, Treasury, the Judiciary, Housing and Urban Development, and Related Agencies.

I currently serve as the ranking member of that subcommittee, and I expect to serve as its chairman when the 110th Congress convenes. Over the

course of the 109th Congress, I have spent a great deal of time working with Chairman KIT BOND to put together an appropriations bill that meets all of the disparate needs addressed in our bill. I can tell my colleagues, we do not have an extra \$200 million available within our allocation to cover the costs of the Postal Service. When the 110th Congress convenes, we are likely to have to mark up an appropriations bill for the current fiscal year that will be even tighter than the bill our committee reported back in July. As such, I can assure my colleagues that we will not be in a position to take on these costs this year, next year, or in any other year.

It is important to point out that these costs that are proposed to be transferred to the Committee on Appropriations are not new costs to the Postal Service. We are accustomed to the practice of authorizing committees enacting authorizations for new or expanded activities in the hope that the Appropriations Committee will be in a position to fund them. But this situation is something very different. Under the provisions originally included in this bill, the burden of financing the ongoing costs of the Postal Rate Commission, renamed the Postal Regulatory Commission, and the USPS inspector general would have suddenly been shifted to the Appropriations Committee.

My understanding is that the original intent of this provision was to provide both the Commission and the IG’s office with an added degree of budget autonomy and independence. However, the original provision had a much more dramatic effect. I make no apology for insisting on changes to this bill to keep it from happening.

I am pleased to say that, through a series of discussions today with my good friend and colleagues, Senators COLLINS and CARPER, we have been able to negotiate some important changes to the original bill. Specifically, the provision that seeks to transfer the funding burden of these activities to the Appropriations Committee will now be delayed until fiscal year 2009. Given the shortness of time and the critical need to pass this important legislation today, before this Congress

adjourns, I agreed to this change rather than insisting that the entire funding transfer be stricken. I wish to make clear that my position on this bill tonight should not be viewed as signaling any intent on my part to fund these activities in 2009 and beyond. To the contrary, I do not anticipate that the Appropriations Committee will be in a position to fund these activities in 2009, 2010, or in any other year. I agreed to this date change to give the Committee on Homeland Security and Governmental Affairs a full 22 months—almost 2 years—to revisit this legislation and bring the costs of these activities back into the mandatory budget. If not, these activities will go unfunded. And it will not be the fault of the Appropriations Committee if they do go unfunded. My colleagues on the Homeland Security and Governmental Affairs Committee are on notice and the Postmaster General is on notice. The funding transfer included in this bill for 2009 and beyond will need to be fixed. My subcommittee has no intention of absorbing these costs. It will be the responsibility of the Homeland Security and Governmental Affairs Committee to bring them back within the revenues available to the Postal Service.

Mr. CARPER. I thank my friend for her statement and for her help in moving this critical bill through the Senate tonight. I agree with her that the Appropriations Committee should not bear the burden of funding the Postal Regulatory Commission and the USPS inspector general. While it is important that the Commission and the inspector general enjoy the new independence from postal management that we seek to extend them in this bill, it is unfair to do so by taking scarce resources away from the critical programs overseen by the Appropriations subcommittee Senator MURRAY will soon lead. Our imprecision in drafting the section of our bill that Senator MURRAY refers to should not make her already difficult job even harder.

In the coming weeks and months, I pledge to work closely with Senator MURRAY, her colleagues on the Appropriations Committee, and my colleagues on the Homeland Security Committee in seeking a permanent solution to the problematic language that Senator MURRAY has brought to our attention.

Mr. FRIST. I ask unanimous consent that the bill be read a third time and passed, the motion to reconsider be laid upon the table, and any statements be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The bill (H.R. 6407) was ordered to a third reading, was read the third time, and passed.

HENRY J. HYDE UNITED STATES AND INDIA NUCLEAR COOPERATION PROMOTION ACT OF 2006—CONFERENCE REPORT

Mr. FRIST. I ask unanimous consent that the Senate proceed to the immediate consideration of the conference report to accompany H.R. 5682, the United States-India nuclear agreement, that the conference report be agreed to and the motion to reconsider be laid upon the table.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. LUGAR. Mr. President, I wish to make an important note regarding a provision in the conference agreement on H.R. 5682, the Henry J. Hyde United States-India Peaceful Atomic Energy Cooperation Act of 2006.

The conferees on this legislation believe that one of the most important aspects of renewed nuclear cooperation with India will be the new safeguards agreement it enters into with the International Atomic Energy Agency, IAEA, that would apply to its expanded list of declared civilian nuclear sites, facilities, and locations.

The administration's original legislation concerning India, which I introduced as S. 2429 on March 16, 2006, stated with regard to this matter that the President had to determine that "an agreement has entered into force between India and the IAEA requiring the application of safeguards in accordance with IAEA practices to India's civil nuclear facilities."

As a part of the committee's consideration of the administration's proposal, I asked a number of questions for the record regarding this new safeguards agreement. Secretary Rice stated in response to a question asked in April of this year regarding India's new safeguards agreement that:

This Initiative will only allow for nuclear cooperation to proceed with civil facilities and programs that are safeguarded by the IAEA. The Government of India has agreed that these safeguards will be in place in perpetuity. Under the Initiative, India has committed to place all its current and future civil nuclear facilities under IAEA safeguards, including monitoring and inspections. These procedures are designed to detect—and thereby prevent—the diversion to military use of any nuclear materials, technologies, or equipment provided to India's civil nuclear facilities. India has also committed to sign and adhere to an Additional Protocol, which provides for even broader IAEA access to facilities and information regarding nuclear related activities.

In March of this year, Senator BIDEN asked Under Secretaries Robert Joseph and Nicholas Burns how they interpreted certain Indian statements regarding their new safeguards agreement, specifically India's contention that it will be "India-specific." They stated:

"It will be incumbent on India to clarify what it means by 'India-specific' safeguards in the context of its negotiations with the IAEA. In our view, the safeguards agreement for India will be unique to India because India presents a unique set of circumstances. India has agreed to place all its civil nuclear

facilities under safeguards in a phased manner, along with future civil facilities, but India is not an NPT party and will have non-civil facilities and material outside of safeguards. However, there is an accepted IAEA framework for safeguards (INFCIRC/66) that pre-dates the NPT and is suited to safeguarding material in a non-NPT party without full-scope safeguards. In its separation plan, India has committed to safeguards in perpetuity."

In November 2005, I asked Under Secretary Joseph what kinds of safeguards will be applied to India's declared civil sites, facilities, and locations. He responded that:

"Safeguards agreements are modeled after INFCIRC/153 (the NPT safeguards agreement) or INFCIRC/66 (the Agency's safeguards system predating the NPT). India will not likely sign a safeguards agreement based strictly on INFCIRC/153, as this would require safeguards on India's nuclear weapons program. NPT-acknowledged nuclear weapon states have so-called 'voluntary' safeguards agreements that draw on INFCIRC/153 language, but do not obligate the IAEA to actually apply safeguards and do allow for the removal of facilities or material from safeguards. We heard from other states at the recent NSG meeting that they would not support a "voluntary offer" arrangement as, in their view, it would be tantamount to granting de facto nuclear weapon state status to India. We have similarly indicated to India that we would not view such an arrangement as defensible from a nonproliferation standpoint. We therefore believe that the logical approach to formulating a safeguards agreement for India is to use INFCIRC/66, which is currently used at India's four safeguarded reactors. For the most part, INFCIRC/66 and INFCIRC/153 agreements result in very similar technical measures actually applied at nuclear facilities."

In view of these responses, and since S. 2429 contained similar language, the Senate's India bill, S. 3709, specified with regard to India's safeguards agreement, and the determination the President had to make regarding it, that "an agreement between India and the IAEA requiring the application of safeguards in perpetuity in accordance with IAEA standards, principles, and practices to civil nuclear facilities, programs, and materials . . . has entered into force and the text of such agreement has been made available to the appropriate congressional committees."

The conference agreement before us today does not include the language from the S. 3709 regarding this element of the Presidential determination required to use the waiver authority we grant. Rather, the conference agreement provides in section 104(b)(2) that "India and the IAEA have concluded all legal steps required prior to signature by the parties of an agreement requiring the application of IAEA safeguards in perpetuity in accordance with IAEA standards, principles, and practices, (including IAEA Board of Governors Document GOV/1621 (1973)) to India's civil nuclear facilities, materials, and programs . . . including materials used in or produced through the use of India's civil nuclear facilities."

The conferees were assured by administration officials that the language referring to "all legal steps" includes approval by the IAEA Board of Governors. The conferees understand that safeguards agreements are signed after Board of Governors' approval, but that entry into force can take additional time. Since Board of Governors' approval would mean that the text of the safeguards agreement would be final, and it is unlikely that either the IAEA or India would sign an agreement that is not final, conferees agreed to this language. The conferees' intent was to secure as final a text as possible for congressional review since the text of the new Indian safeguards agreement would be submitted to Congress as a part of the Presidential determination and waiver authority contained in section 104 of this conference agreement. It is the view of the conferees that this language means that Congress will receive the final text of such an agreement as a part of the President's determination.

(At the request of Mr. REID, the following statement was ordered to be printed in the RECORD.)

• Mr. BIDEN. The Senate will shortly take a momentous step in U.S.-India relations by passing the conference report on H.R. 5682, the Henry J. Hyde United States-India Peaceful Atomic Energy Cooperation Act of 2006. Enactment of this legislation brings us much closer to the day when India will resume peaceful nuclear commerce, despite its status as a state that has nuclear weapons and has never been a state party to the Nuclear Non-Proliferation Treaty. It will help bring India into the global nuclear non-proliferation system. It also helps to remove a major irritant in the relations between our two countries.

This bill is a tremendous victory for U.S.-India relations. And it increases the prospect for stability and progress in South Asia and the rest of the world.

It has become cliché to speak of the U.S.-India relationship as a bond between the world's oldest democracy and the world's largest democracy—but this cliché is also a fact. Shared political values are the foundation for our relationship, a firm belief in the dignity of man and the consent of the governed.

Senator LUGAR and I yield to no one in our commitment to nuclear non-proliferation. We have taken great care, in this legislation, to protect the role of Congress and of the international institutions that enforce nuclear nonproliferation.

This legislation was the result of hard compromises—compromises between our two countries and between Congress and the executive branch. The end result, however, was overwhelming bipartisan support, in both the House and the Senate. That level of broad, solid, bipartisan buy-in was absolutely essential when crafting legislation with such long-term impact on vital American interests.

I want to pay special tribute tonight to the chairman of the Senate Foreign Relations Committee, Senator LUGAR of Indiana, for his tremendous contribution to securing that broad, bipartisan consensus. The administration originally proposed legislation that would have effectively taken away the power of Congress to review an agreement for nuclear cooperation with India, and Senator LUGAR was under great pressure to accept that proposal. He did not do that. Instead, he held four hearings—three open and one closed—that allowed all sides to express their views and that enabled Senators from both parties to raise their concerns with the approval procedure that the administration had proposed. Then he and I worked to craft a Senate bill that passed by a vote of 16-2 in committee and 85-12 on the floor of the Senate.

Senator LUGAR performed a signal service to our country when he added title II to this legislation, the implementing legislation for the U.S. Additional Protocol with the International Atomic Energy Agency. It is fitting that this legislation has been combined with the India nuclear bill, since part of the nuclear deal is for India to negotiate its own Additional Protocol with the IAEA. It will also be a notable benefit to U.S. nuclear nonproliferation policy when the United States finally ratifies its Additional Protocol, giving our country greater credibility as it presses other countries to allow the IAEA to increase its inspections of their nuclear programs. Ratification of the U.S.-IAEA Additional Protocol was long delayed, and Senator LUGAR's leadership on this issue was absolutely vital to this final, successful conclusion.

In conference with the House of Representatives, Senator LUGAR and I once again worked for a measure that could gain broad support from the Senate. We worked with the House conferees to craft a bill that embodied the best ideas from each house of Congress. At the same time, we worked with the Administration to reach agreement on a wide range of issues, without sacrificing the principles that each house had written into its legislation. We and the other conferees chose substance over rhetoric. The result is a conference report that will command the same broad, bipartisan support today that was demonstrated in the Senate 3 weeks ago.

I would like also to acknowledge the staff members who have contributed to the success of this legislation. On the Senate side, the Foreign Relations Committee was most ably served by Ken Myers III, Thomas Moore, Edward Levine and Brian McKeon. Mr. Stephen Rademaker of the majority leader's staff was also an important contributor to our efforts. On the House side, the conferees were most ably served by Douglas Seay, David Fite and David Abramowitz, among others.

The U.S.-India agreement is much more than just a nuclear deal. I believe

historians will see this as part of a dramatic and positive departure in the U.S.-India relationship that was begun by President Clinton and continued by President Bush.

In a time when relationships between states are critically important in shaping the world in which we live, no relationship is more important than the one we're building with India. There is still much to be done in India, as a stable and secure India is very much in America's national interest. We should work to help India increase its energy production, combat terrorism, and guard against epidemics of infectious diseases. We should help both India and Pakistan to ease tensions between their countries and, someday, to walk back from the nuclear precipice. And India should continue its progress toward the front rank of world leaders, and especially of leaders in combating the proliferation of nuclear, chemical and biological weapons. Enactment of this bill today helps both countries to keep moving on the path of cooperation for a better world.

In conclusion, I would like to turn to an issue raised recently by some experts, whether the legislation before us, by citing a particular IAEA document, might undermine the principle of perpetuity of safeguards in India. My view is that the IAEA document makes a real contribution to our understanding of safeguards perpetuity.

The document cited by this legislation appears in section 104(b)(2), the second determination that the President will have to make when submitting a U.S.-India agreement for nuclear cooperation to the Congress. It is an IAEA Board of Governors memo cited as GOV/1621 of 20 August 1973. We have been given permission to publish this document, so I will ask that it be printed in the RECORD at the end of these remarks.

The Board of Governors memo makes clear that safeguards on nuclear material will extend until that material no longer has any possible nuclear weapons use, or until it is exchanged with an equal amount of previously unsafeguarded material, or until it leaves the country—in which case safeguards may continue elsewhere. In other words, if you move some imported fuel or equipment to a new location, that location becomes subject to safeguards.

The memo also makes clear that safeguards on "nuclear material, equipment, facilities or non-nuclear material" supplied to a nuclear facility will apply as well to fissile material "produced, processed or used in or in connection with" a safeguarded facility. In other words, any fissile material produced by a safeguarded facility becomes subject to safeguards even after it leaves that facility. Until that output no longer has any possible nuclear weapons use, safeguards follow it; that is a real example of perpetuity of sanctions.

At the same time, perpetuity does not mean that a facility will be subject

to safeguards until the end of time. A facility can be decommissioned so that it, too, no longer has any possible nuclear weapons use. Or, if the only reason for safeguards is that the facility has imported equipment or material, removal of all such equipment or material from the facility could render it eligible for removal from safeguards. Thus, India's reprocessing plant is safeguarded when it handles spent fuel from imported uranium, but not when India is using it to reprocess spent fuel made from domestic uranium. That is the way safeguards have worked for years in India.

The Government of India has announced that eight more of its existing power reactors will be declared as civil and opened to IAEA inspection. India would gain great credibility if it were to let those reactors be inspected even if they use domestic nuclear fuel. Indian officials have suggested, however, that they may insist upon the right to remove those reactors from safeguards if foreign fuel supplies are cut off, and the safeguards agreement that India negotiates with the IAEA may allow for that. There is precedent for such an arrangement, in states that do not have full-scope safeguards, and it would be up to the IAEA Board of Governors, of which the United States is a member, to decide whether that arrangement was permissible in this case. It would be up to Congress and the Nuclear Suppliers Group, of course, to consider whether that sort of safeguards arrangement was sufficient to warrant authorizing peaceful nuclear commerce with India. And it would be up to the executive branch to determine whether to authorize a particular export to India, in light of the safeguards that would govern the facility for which the export was requested.

India has also said that many new power reactors will be put under IAEA safeguards. If those reactors are foreign-built, like the Tarapur reactor, there will be no way that they can be withdrawn from safeguards unless they are decommissioned. If they are domestic designs but use some foreign equipment, there will be no way to withdraw them from safeguards without first removing the foreign equipment. And if foreign equipment should be used in one of the eight domestically built reactors that are put under safeguards, then that equipment, too, would have to be removed before that reactor could be removed from safeguards.

As a matter of principle, then, perpetuity in safeguards applies more to material and equipment than it does to a whole facility, unless that facility is foreign-built. In practice, however, the only reactors that India might pull out of its safeguards regime would be the eight newly-safeguarded ones, and I believe that the only time that this might occur would be if India were to come under sanctions because of improper nuclear activities or weapons proliferation. In such a case, the regime for nuclear cooperation with

India would likely be collapsing anyway.

The material follows.

#### SAFEGUARDS

(b) THE FORMULATION OF CERTAIN PROVISIONS IN AGREEMENTS UNDER THE AGENCY'S SAFEGUARDS SYSTEM (1965, AS PROVISIONALLY EXTENDED IN 1966 AND 1968)

Memorandum by the Director General

(1) A substantial number of Governors have urged that there should be a greater degree of standardization than in the past with respect to the duration and termination of such agreements as may henceforth be concluded under the Agency's Safeguards System (1965, as Provisionally Extended in 1966 and 1968) for the application of safeguards in connection with nuclear material, equipment, facilities or non-nuclear material supplied to States by third parties. To achieve this, it is recommended that the following two concepts should be reflected in these agreements:

(a) That the duration of the agreement should be related to the period of actual use of the items in the recipient State; and

(b) That the provisions for terminating the agreement should be formulated in such a way that the rights and obligations of the parties continue to apply in connection with supplied nuclear material and with special fissionable material produced, processed or used in or in connection with supplied nuclear material, equipment, facilities or non-nuclear material, until such time as the Agency has terminated the application of safeguards thereto, in accordance with the provisions of paragraph 26 or 27 of the Agency's Safeguards System.

A short exposition with respect to the application of these concepts is annexed hereto.

(2) The proposed standardization would appear likely to facilitate the uniform application of safeguards measures. It is furthermore to be noted that the combined operation of the two concepts would be consistent with the application of the general principle embodied in paragraph 16 of the Agency's Safeguards System.

#### REQUESTED ACTION BY THE BOARD

(3) In bringing this matter to the Board's attention, the Director General seeks the views of the Board as to whether it concurs with the two concepts set out in paragraph 1 above.

#### ANNEX

(1) In the case of receipt by a State of source or special fissionable material, equipment, facilities or non-nuclear material from a supplier outside that State, the duration of the relevant agreement under the Agency's Safeguards System would be related to the actual use in the recipient State of the material or items supplied. This may be accomplished by requiring, in accordance with present practice, that the material or items supplied be listed in the inventory called for by the agreement.

(2) The primary effect of termination of the agreement, either by act of the parties or effluxion of time, would be that no further supplied nuclear material, equipment, facilities or non-nuclear material could be added to the inventory. On the other hand, the rights and obligations of the parties, as provided for in the agreement, would continue to apply in connection with any supplied material or items and with any special fissionable material produced, processed or used in or in connection with any supplied material or items which had been included in the inventory, until such material or items had been removed from the inventory.

(3) With respect to nuclear material, conditions for removal are those set out in paragraph 26 or 27 of the Agency's Safeguards System; with respect to equipment, facilities and non-nuclear material, conditions for removal could be based on paragraph 26. A number of agreements already concluded have prescribed such conditions in part, by providing for deletion from the inventory of nuclear material, equipment and facilities which are returned to the supplying State or transferred (under safeguards) to a third State. The additional provisions contemplated would stipulate that items or non-nuclear material could be removed from the purview of the agreement if they had been consumed, were no longer usable for any nuclear activity relevant from the point of view of safeguards or had become practicably irrecoverable.

(4) The effect of reflecting the two concepts in agreements would be that special fissionable material which had been produced, processed or used in or in connection with supplied material or items before they were removed from the scope of the agreement, would remain or be listed in the inventory, and such special fissionable material, together with any supplied nuclear material remaining in the inventory, would be subject to safeguards until the Agency had terminated safeguards on that special fissionable and nuclear material in accordance with the provisions of the Agency's Safeguards System. Thus, the actual termination of the operation of the provisions of the agreement would take place only when everything had been removed from the inventory. •

Mr. LUGAR. Mr. President, today the Senate passes H.R. 5682, the Henry J. Hyde United States-India Peaceful Atomic Energy Cooperation Act.

This agreement is the most important strategic diplomatic initiative undertaken by President Bush. By concluding this pact and the far-reaching set of cooperative agreements that accompany it, the President has embraced a long-term outlook that seeks to enhance the core strength of our foreign policy in a way that will give us new diplomatic options and improve global stability.

The Committee on Foreign Relations undertook an extensive review of this agreement. We held 4 public hearings with testimony from 17 witnesses, including Secretary of State Condoleezza Rice. We received a classified briefing from Under Secretaries of State Nick Burns and Bob Joseph. Numerous briefings were held for staff with experts from the Congressional Research Service, the State Department, and the National Security Council. I submitted more than 170 written questions for the record to the Department of State on details of the agreement and posted the answers on my web site.

The agreement allows India to receive nuclear fuel, technology, and reactors from the United States—benefits that were previously denied to India because of its status outside the Nuclear Non-Proliferation Treaty, (NPT). This pact can be a lasting incentive for India to abstain from further nuclear weapons tests and to cooperate closely with the United States in stopping proliferation, and our legislation further strengthens this situation.

The conference agreement before us is an important step toward implementing the nuclear agreement with India, but we should understand that it is not the final step. This legislation sets the rules for subsequent Congressional consideration of a so-called 123 agreement between the United States and India. A 123 agreement is the term for an agreement for civil nuclear cooperation arranged pursuant to the conditions outlined in section 123 of the Atomic Energy Act of 1954.

I am pleased to note that the conference agreement does not restrict nor does it predetermine congressional action on the forthcoming 123 agreement. Unlike the administration's original legislative proposal, this bill preserves congressional prerogatives with regard to consideration of a future 123 agreement. Under the administration's original proposal, the 123 agreement would have entered into force 90 days after submission unless both Houses of Congress voted against it and with majorities that could overcome a likely Presidential veto. I am pleased the administration changed course on this matter and agreed to submit the 123 agreement with India to Congress under existing procedures in the Atomic Energy Act. This means that both the House and the Senate must cast a positive vote of support before the 123 agreement can enter into force. In my view, this better protects Congress's role in the process and ensures congressional views will be taken into consideration. In addition, it does not limit our actions to a single "no" vote, which could have severe consequences for United States-India relations. It would be particularly risky if that were the only course available to Congress, no matter what its concerns may be.

Title II of this conference agreement contains legislation on the U.S. Additional Protocol to its safeguards agreement with the International Atomic Energy Agency AEA. President Bush called on the Senate to ratify this important agreement on February 11, 2004, and the Senate did so on March 31, 2004. This conference agreement contains important implementing provisions for our Additional Protocol that the Senate Committee on Foreign Relations has been working on for more than 2 years. This legislative measure is critical because our Additional Protocol is not a self-executing agreement, and passage of implementing legislation completes Congressional action and permits the agreement to come into force. Our action today will allow the President to complete U.S. ratification and make this Nation a party to this important IAEA safeguards measure. U.S. ratification and implementation of the Additional Protocol will give Secretary Rice and our representative to the IAEA in Vienna, Austria, an important diplomatic tool in the battle against proliferation as we maintain our longstanding leadership and support for the IAEA safeguards

system. Our Additional Protocol is one part of that support, just like our annual voluntary contributions to the IAEA, and they involve significant congressional oversight and involvement. Approval of this legislation today is good news because it shows that Congress supports the critical non-proliferation work of the IAEA.

I thank Senator BIDEN for his close cooperation on developing this conference agreement. I thank our House colleagues, Chairman HYDE and Ranking Member LANTOS, for their close cooperation and hard work. Together, we have constructed a law that allows the United States to seize an important strategic opportunity while ensuring a strong congressional oversight role, reinforcing U.S. nonproliferation efforts and maintaining our responsibilities under the NPT. I also want to thank all members of the Foreign Relations Committee for their support.

Mr. BYRD. Mr. President, the Senate is set to give rubberstamp approval to legislation that would waive the most important parts of our nuclear non-proliferation laws, but only with respect to India. This so-called U.S.-India nuclear cooperation agreement is a mistake, and our Nation's efforts to draw a line in the sand against further proliferation of nuclear materials and technology may suffer as a result.

This agreement signals the willingness of the United States to look the other way when it comes to compliance with the Nuclear Non-Proliferation Treaty. At a time when nuclear weapons programs in North Korea and Iran are front-page news, the United States should not be giving its blessing to any nuclear weapons program that is not in one hundred percent compliance with all nonproliferation treaties. It is especially galling that the only thing the United States appears to be getting from this agreement is a vague assurance of improved relations. That just does not sound like a good deal to me.

India is a strategically important country, and the influence of the world's most populous democracy is expected to increase in the coming years. Closer relations between the United States and India is a worthy goal. However, the nuclear cooperation agreement before the Senate is a bad deal for the United States, and I will not support it.

#### PROVIDING FOR THE SINE DIE ADJOURNMENT OF THE SECOND SESSION OF THE ONE HUNDRED NINTH CONGRESS

Mr. FRIST. I ask unanimous consent that the Senate proceed to the immediate consideration of H. Con. Res. 503, which was received from the House.

The PRESIDING OFFICER. The clerk will report the concurrent resolution by title.

The legislative clerk read as follows: A concurrent resolution (H. Con. Res. 503) providing for the sine die adjournment of the second session of the One Hundred Ninth Congress.

There being no objection, the Senate proceeded to consider the concurrent resolution.

Mr. FRIST. I ask unanimous consent that the resolution be agreed to, the motion to reconsider be laid upon the table, and any statements be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The concurrent resolution (H. Con. Res. 503) was agreed to, as follows:

H. CON. RES. 503

*Resolved by the House of Representatives (the Senate concurring),* That when the House adjourns on the legislative day of Friday, December 8, 2006, or Saturday, December 9, 2006, on a motion offered pursuant to this concurrent resolution by its Majority Leader or his designee, it stand adjourned sine die, or until the time of any reassembly pursuant to section 2 of this concurrent resolution; and that when the Senate adjourns on any day from Friday, December 8, 2006, through Wednesday, December 13, 2006, on a motion offered pursuant to this concurrent resolution by its Majority Leader or his designee, it stand adjourned sine die, or until the time of any reassembly pursuant to section 2 of this concurrent resolution.

SEC. 2. The Speaker of the House and the Majority Leader of the Senate, or their respective designees, acting jointly after consultation with the Minority Leader of the House and the Minority Leader of the Senate, shall notify the Members of the House and the Senate, respectively, to reassemble at such place and time as they may designate if, in their opinion, the public interest shall warrant it.

Mr. FRIST. I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. FRIST. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### URGING AGREEMENT FOR PEACEKEEPING FORCE

Mr. FRIST. Mr. President, I ask unanimous consent that the Senate proceed to the immediate consideration of S. 631, submitted earlier today.

The PRESIDING OFFICER. The clerk will report the resolution by title.

The legislative clerk read as follows:

A resolution (S. Res. 631) urging the Government of Sudan and the international community to implement the agreement for a peacekeeping force under the command and control of the United Nations in Darfur.

There being no objection, the Senate proceeded to consider the resolution.

Mr. DURBIN. Mr. President, along with Senator BROWNBACK, Senator KENNEDY, and others, I rise today in support of a bipartisan resolution on the crisis in Darfur, Sudan, and the urgent need to get a robust peacekeeping force on the ground there as soon as possible.

This Congress will adjourn in the next several hours or several days, but

the crisis in Darfur continues. As it continues, many innocent people will lose their lives in what our administration and most of the world has characterized as genocide.

On Wednesday of this week, in a meeting with the United States Special Envoy to the Sudan, Andrew Natsios, we asked him: What can Congress do at this point in time to help? Along with some technical changes in law that we will certainly consider, Mr. Natsios asked that we pass this resolution. Again, I think his hope is we will bring this matter to the attention of the American people and express to the world community our continuing alarm over this crisis in Darfur.

The President approved Mr. Natsios to his position in September. For months before that, many of us here in the Senate had urged the President to name a special envoy. We believed that violence and suffering in Darfur demanded a single individual in a leadership position who could devote all his time and energy to working to resolve this terrible crisis. That places a special obligation on us to listen when Mr. Natsios asks for help.

The resolution before us spells out the terrible facts of the genocide in Darfur and outlines two significant responses by the international community. The first was the passage by the United Nations Security Council of Resolution 1706, which authorized a 23,000-person peacekeeping force to Darfur, which was to be deployed no later than October 1 of this year. It is now well into December, and not a single U.N. peacekeeper has been deployed to Darfur, for the simple reason the Sudanese Government has continued to refuse to give consent to this United Nations mission to be sent expressly to protect innocent people in Darfur.

It looked for a moment last month as if Secretary General Kofi Annan had managed to break through this impasse.

On November 16, Secretary General Annan, along with the African Union, met in Ethiopia and helped broker the Addis Ababa agreement with the Sudanese Foreign Minister. This agreement laid out a roadmap for a joint or hybrid peacekeeping mission combining United Nations and African Union personnel under U.N. command and control. The Sudanese agreed to this in principle, although they did not agree on the spot to the numbers spelled out in the agreement; namely, 10,000 additional military peacekeepers and 3,000 police officers. These troops could join the 7,000 African Union monitors already in Darfur.

The resolution we have introduced on a bipartisan basis expresses the support of the United States Senate for this agreement, as well as U.N. Security Council Resolution 1706. It also declares that numbers and standards laid out in the Addis Ababa agreement represent the minimum acceptable. Hundreds of thousands of people have died in Darfur over the last 3 years; 2½ mil-

lion have been driven from their homes. In recent months, violence has escalated.

You and I and our colleagues in the Senate are thinking now about holiday gifts, Christmas gifts. We are thinking about being with our families and sharing a peaceful moment in our homes with our friends and with those we love at this time of year. As we consider the safety and security of our lives in the United States as we approach this holiday season, we cannot forget those who are suffering and dying around the world and in this spot on Earth known as Darfur. You cannot pick up a newspaper in America this week without seeing full-page ads urging the United States to take action, urging Congress to take action. This resolution we pass may not save a single life, but it may start a call to arms across this country and around the world that we will not tolerate a genocide.

Over 10 years ago there was a genocide in Rwanda. Sadly, we never accepted the reality of what faced us. Sadly, we never responded. There were a few stalwart, courageous voices in the Senate. My predecessor Senator Paul Simon, and the retiring Senator from Vermont, JIM JEFFORDS, spoke out. If they had been listened to, hundreds of thousands of lives could have been spared in the Rwandan genocide. Now this is our time.

I commend President Bush and his administration for acknowledging that, indeed, we face a genocide. But having made that admission, it calls on every civilized country on earth and every civilized person on Earth to do something, not just to acknowledge this terrible human tragedy but to do something.

In our meeting this week, special envoy Natsios described one murder among many. He told us of a woman in a refugee camp whose 1-year-old baby was shot and killed by a jingaweit militia man while she held the baby in her arms. The world cannot allow this to happen. Today we express our strongest support for a real peacekeeping force for Darfur made up of African Union and U.N. personnel to save the next child in a mother's arms.

I urge the Senate to pass this resolution. I say with real regret that it is certainly the least we can do today. I certainly wish we could do more.

Mr. FRIST. Mr. President, I ask unanimous consent that the resolution be agreed to, the preamble be agreed to, the motion to reconsider be laid upon the table, and that any statements relating to the resolution be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The resolution (S. Res. 631) was agreed to.

The preamble was agreed to.

The resolution, with its preamble, reads as follows:

S. RES. 631

Whereas Congress declared on July 22, 2004 that the atrocities in Darfur were genocide;

Whereas, on September 9, 2004, Secretary of State Colin Powell testified that "genocide has been committed in Darfur";

Whereas, on June 30, 2005, President Bush confirmed that "the violence in Darfur region is clearly genocide [and t]he human cost is beyond calculation";

Whereas, on May 8, 2006, President Bush stated, "We will call genocide by its rightful name, and we will stand up for the innocent until the peace of Darfur is secured.;"

Whereas hundreds of thousands of people have died and over 2,500,000 have been displaced in Darfur since 2003;

Whereas the Government of Sudan has failed in its responsibility to protect the many peoples of Darfur;

Whereas the international community has failed to hold persons responsible for crimes against humanity in Darfur accountable;

Whereas, on May 5, 2006, the Government of Sudan and the largest rebel faction in Darfur, the Sudan Liberation Movement, led by Minni Minnawi, signed the Darfur Peace Agreement (DPA);

Whereas the Government of Sudan has not disarmed and demobilized the Janjaweed despite repeated pledges to do so, including in the DPA;

Whereas violence in Darfur escalated in the months following the signing of the DPA, with increased attacks against civilians and humanitarian workers;

Whereas violence has spread to the neighboring states of Chad and the Central African Republic, threatening regional peace and security;

Whereas, in July 2006, more humanitarian aid workers were killed than in the previous 3 years combined;

Whereas increased violence has forced some humanitarian organizations to suspend operations, leaving 40 percent of the population of Darfur inaccessible to aid workers;

Whereas, on August 30, 2006, the United Nations Security Council passed Security Council Resolution 1706 (2006), asserting that the existing United Nations Mission in Sudan (UNMIS) "shall take over from [African Mission in Sudan] AMIS responsibility for supporting the implementation of the Darfur Peace Agreement upon the expiration of AMIS' mandate but in any event no later than 31 December 2006", and that UNMIS "shall be strengthened by up to 17,300 military personnel . . . up to 3,300 civilian police personnel and up to 16 Formed Police Units", which "shall begin to be deployed [to Darfur] no later than 1 October 2006";

Whereas, on September 19, 2006, President Bush announced the appointment of Andrew Natsios as Presidential Special Envoy to Sudan to lead United States efforts to bring peace to the Darfur region in Sudan;

Whereas, on November 16, 2006, high-level consultations led by Kofi Annan, Secretary General of the United Nations, and Alpha Oumar Konare, Chairperson of the African Union Commission, and including representatives of the Arab League, the European Union, the Government of Sudan, and other national governments, produced the "Addis Ababa Agreement";

Whereas the Agreement stated that the Darfur conflict could be resolved only through an all-inclusive political process;

Whereas the Agreement stated that the DPA must be made more inclusive, and "called upon all parties—Government and DPA non-signatories—to immediately commit to a cessation of hostilities in Darfur in order to give [the peace process] the best chances for success";

Whereas the Agreement included a plan to establish a United Nations-African Union peacekeeping operation;

Whereas the Agreement stated that the peacekeeping operation would consist of



17,000 military troops and 3,000 police, and would have a primarily African character;

Whereas the Agreement stated that the peacekeeping operation must be logistically and financially sustainable, with support coming from the United Nations;

Whereas the Agreement stated that command and control structures for the United Nations–African Union force would be provided by the United Nations;

Whereas the Government of Sudan's Foreign Minister agreed to the conclusions of the High Level Consultation on the Situation in Darfur, though the Foreign Minister indicated that he would need to consult with his government on the size of the peacekeeping mission;

Whereas, at an international press conference on November 27, 2006, Sudanese President Omar Hassan Al-Bashir rejected the Addis Ababa Agreement and reiterated his objections to any substantive United Nations involvement in Darfur, saying, "Troops in Darfur should be part of the [African Union] AU and under command of the AU";

Whereas it is imperative that a peacekeeping force in Darfur have the sufficient strength and mandate to provide adequate security to the people of Darfur; and

Whereas Presidential Special Envoy Andrew Natsios set December 31, 2006 as the deadline for the Government of Sudan to comply with the demands of the international community or face serious consequences: Now, therefore, be it

*Resolved*, That the Senate—

(1) supports, given the rapidly deteriorating situation on the ground in Darfur, the principles of the Addis Ababa Agreement in order to increase security and stability for the people of Darfur;

(2) declares that the deployment of a United Nations–African Union peacekeeping force under the command and control of the United Nations, as laid out in the Addis Ababa Agreement, is the minimum acceptable effort on the part of the international community to protect the people of Darfur;

(3) further supports the strengthening of the African Union peacekeeping mission in Sudan so that it may improve its performance with regards to civilian protection as the African Union peacekeeping mission begins to transfer responsibility for protecting the people of Darfur to the United Nations–African Union peacekeeping force under the command and control of the United Nations, as laid out in the Addis Ababa Agreement;

(4) calls upon the Government of Sudan to immediately—

(A) allow the implementation of the United Nations light and heavy support packages as provided for in the Addis Ababa Agreement; and

(B) work with the United Nations and the international community to deploy United Nations peacekeepers to Darfur in keeping with United Nations Security Council Resolution 1706 (2006);

(5) calls upon all parties to the conflict to immediately—

(A) adhere to the 2004 N'Djamena ceasefire; and

(B) respect the impartiality and neutrality of humanitarian agencies so that relief workers can have unfettered access to their beneficiary populations and deliver desperately needed assistance;

(6) urges the President to—

(A) continue to work with other members of the international community, including the permanent members of the United Nations Security Council, the African Union, the European Union, the Arab League, Sudan's trading partners, and the Government of Sudan to facilitate the urgently needed deployment of the peacekeeping force called

for by United Nations Security Council Resolution 1706;

(B) ensure the ability of any peacekeeping force deployed to Darfur to carry out its mandate by providing adequate funding and working with our international partners to provide technical assistance, logistical support, intelligence gathering capabilities, and military assets;

(C) work with members of the United Nations Security Council and the international community to develop and impose a set of meaningful economic and diplomatic sanctions against the Government of Sudan should the Government of Sudan continue to refuse to cooperate with the implementation of United Nations Security Council Resolution 1706 and the principles contained in the Addis Ababa Agreement; and

(D) work with members of the United Nations Security Council and the international community to address escalating insecurity in Chad and the Central African Republic; and

(7) strongly supports United Nations Security Council Resolution 1706 and the principles embedded therein.

#### URGING THE UNITED STATES AND THE EUROPEAN UNION TO WORK TOGETHER TO STRENGTHEN THE TRANSATLANTIC MARKET

Mr. FRIST. Mr. President, I ask unanimous consent that the Senate proceed to the immediate consideration of S. Res. 632, submitted earlier today.

The PRESIDING OFFICER. The clerk will report the resolution by title.

The legislative clerk read as follows:

A resolution (S. Res. 632) urging the United States and the European Union to work together to strengthen the transatlantic market.

There being no objection, the Senate proceeded to consider the resolution.

Mr. FRIST. Mr. President, I ask unanimous consent that the resolution be agreed to, the preamble be agreed to, and the motion to reconsider be laid upon the table.

The PRESIDING OFFICER. Without objection, it is so ordered.

The resolution (S. Res. 632) was agreed to.

The preamble was agreed to.

The resolution, with its preamble, reads as follows:

#### S. RES. 632

Whereas a robust and cooperative transatlantic economic relationship is in the mutual interest of the United States and the European Union;

Whereas the strength of the transatlantic economic relationship underpins global economic stability and resiliency;

Whereas the United States–European Union economic relationship is the largest bilateral trade and investment relationship in the world, generating roughly \$3,000,000,000,000 in total commercial sales annually and providing employment for up to 14,000,000 people in the United States and the European Union;

Whereas, at the 2004 United States–European Union Summit, President George W. Bush and the leadership of the European Union jointly pledged to strengthen the transatlantic economic relationship by improving regulatory cooperation through the Roadmap for United States–European Union Regulatory Cooperation and Transparency;

Whereas, at the 2005 United States–European Union Summit, the United States and the European Union agreed upon numerous measures to expand economic ties, including the establishment of an official dialogue on regulatory cooperation between the Office of Management and Budget of the United States and the European Commission;

Whereas, at the 2006 United States–European Union Summit, President George W. Bush, European Union Council President Wolfgang Schuessel, and European Commission President Jose Manuel Barroso declared in a joint statement, "We will redouble our efforts to promote economic growth and innovation and reduce the barriers to transatlantic trade and investment by implementing all aspects of the Transatlantic Economic Initiative . . .";

Whereas, on November 9, 2006, the United States and the European Union held the second economic ministerial meeting to further the implementation of the agreements of the 2005 and 2006 United States–European Union Summits, focusing on regulatory cooperation, intellectual property rights, energy security, and innovation; and

Whereas non-tariff trade barriers such as regulatory divergence continue to pose the most significant obstacles to transatlantic trade, including in areas such as pharmaceuticals, automobile safety, information and communications technology standards, cosmetics, consumer product safety, consumer protection enforcement cooperation, unfair commercial practices, nutritional labeling, food safety, maritime equipment, eco-design, chemicals, energy efficiency, telecommunications and radiocommunications equipment, and medical devices: Now, therefore, be it

*Resolved*, That the Senate—

(1) supports efforts by the United States and the European Union to fulfill commitments made in recent United States–European Union Summits to implement all aspects of the United States–European Union Initiative to Enhance Transatlantic Economic Integration and Growth;

(2) calls upon the leadership of the United States and the European Union to identify and eliminate unnecessary regulatory compliance costs and non-tariff barriers to trade and investment at an accelerated pace; and

(3) urges the leadership of the United States and the European Union at the 2007 United States–European Union Summit to agree to—

(A) a target date of 2015 for completing the transatlantic market; and

(B) a jointly funded, cooperatively led study of existing obstacles to creating a transatlantic market, including sector-by-sector estimates of the costs of existing barriers to trade and investment, the costs and benefits of removing the barriers identified, and a timetable for removing those barriers.

#### CONDEMNING CONFERENCE DENYING THE HOLOCAUST OCCURRED

Mr. FRIST. Mr. President, I ask unanimous consent that the Senate proceed to the immediate consideration of S. Res. 633, submitted earlier today.

The PRESIDING OFFICER. The clerk will report the resolution by title.

The legislative clerk read as follows:

A resolution (S. Res. 633) condemning the conference denying that the Holocaust occurred to be held by the Government of Iran and its President, Mahmoud Ahmadinejad.

There being no objection, the Senate proceeded to consider the resolution.

Mr. FRIST. Mr. President, I ask unanimous consent that the resolution be agreed to, the preamble be agreed to, the motion to reconsider be laid upon the table, and that any statements relating to the resolution be printed in the RECORD, as if read, without intervening action or debate.

The PRESIDING OFFICER. Without objection, it is so ordered.

The resolution (S. Res. 633) was agreed to.

The preamble was agreed to.

The resolution, with its preamble, reads as follows:

S. RES. 633

Whereas, on December 11 and 12, 2006, the Foreign Ministry of Iran will convene a conference in Tehran to provide Holocaust deniers a public platform from which to espouse their hatred;

Whereas 11,000,000 people, including 6,000,000 Jews, were viciously murdered in Nazi death camps during World War II;

Whereas President Dwight Eisenhower stated unequivocally, after visiting Nazi death camps in 1945, "The things I saw beggar description. . . . The visual evidence and the verbal testimony of starvation, cruelty, and bestiality were . . . overpowering. . . . I made the visit deliberately in order to be in a position to give first-hand evidence of these things if ever, in the future, there develops a tendency to charge these allegations merely to 'propaganda'";

Whereas the Holocaust is an undeniable fact of history and the upcoming conference in Tehran will serve only to perpetuate intolerance and hatred;

Whereas Mahmoud Ahmadinejad, the President of Iran, has repeatedly said that Israel must be "wiped off the map" and that "[a]nybody who recognizes Israel will burn in the fire of the Islamic nation's fury";

Whereas the Secretary of State has identified Iran as a state sponsor of terrorism that has repeatedly provided support for acts of international terror;

Whereas the Government of Iran sponsors terrorist organizations such as Hezbollah, Hamas, Islamic Jihad, the al-Qaqa Martyrs Brigades, and the Popular Front for the Liberation of Palestine-General Command by providing funding, training, weapons, and safe haven to such organizations;

Whereas the Government of Iran has continually defied international demands to curtail its uranium enrichment programs and development of nuclear weapons;

Whereas the Government of Iran has provided resources, material, and support to organizations whose goal is to destabilize Iraq and Lebanon; and

Whereas the outrageous statements of Mr. Ahmadinejad do not represent the beliefs of Muslims worldwide: Now, therefore, be it

*Resolved*, That the Senate—

(1) condemns the conference denying that the Holocaust occurred that will take place in Tehran, Iran, under the aegis of the Foreign Ministry of Iran, on December 11 and 12, 2006; and

(2) calls on the President, on behalf of the United States, to thoroughly repudiate, in the strongest terms possible, the conference and its goal of denying that the Holocaust occurred.

HONORING THE LIFE AND  
ACHIEVEMENTS OF TOM CARR

Mr. FRIST. Mr. President, I ask unanimous consent that the Senate proceed to the immediate consider-

ation of S. Res. 634, which was submitted earlier today.

The PRESIDING OFFICER. The clerk will report the resolution by title.

The legislative clerk read as follows:

A resolution (S. Res. 634) honoring the life and achievements of Tom Carr, Congressional Research Service analyst, and extending the condolences of the Senate on the occasion of his death.

There being no objection, the Senate proceeded to consider the resolution.

Mr. FRIST. Mr. President, I ask unanimous consent that the resolution be agreed to, the preamble be agreed to, and the motion to reconsider be laid upon the table.

The PRESIDING OFFICER. Without objection, it is so ordered.

The resolution (S. Res. 634) was agreed to.

The preamble was agreed to.

The resolution, with its preamble, reads as follows:

S. RES. 634

Whereas Tom Carr served Congress with distinction for 31 years at the Library of Congress as an analyst for the Congressional Research Service;

Whereas Mr. Carr held a bachelor's degree in history from Catholic University in Washington, D.C., and a master's degree in information systems from Strayer University in Fredericksburg, Virginia;

Whereas Mr. Carr was born in Jacksonville, Illinois, and grew up in Atlanta, Georgia;

Whereas Mr. Carr was an expert on congressional committees, House and Senate floor procedure, and congressionally created commissions;

Whereas Mr. Carr was an enthusiastic teacher of congressional procedure to staff, helping them to do their jobs better;

Whereas Mr. Carr was an accomplished and entertaining public speaker who founded the Library of Congress chapter of the Toastmasters and was president of the Capitol Hill Toastmasters;

Whereas Mr. Carr worked tirelessly and cheerfully in service to Congress and set a high example for his colleagues;

Whereas Mr. Carr was distinguished for the generous enthusiasm with which he met the needs of colleagues and clients alike, as well as for his persistent and expansive good humor and wit; and

Whereas Mr. Carr faithfully discharged his duties and responsibilities in a wide variety of demanding positions in public life with honesty, integrity, loyalty, and humility: Now, therefore, be it

*Resolved*, That the Senate—

(1) honors the life and achievements of Congressional Research Service Analyst Tom Carr;

(2) expresses profound sorrow upon the occasion of Mr. Carr's death and extends heartfelt condolences to those who survive him: his wife Mary (Mimi), his sons Thomas and John, his mother Carswella, and his 9 brothers and sisters; and

(3) expresses its appreciation and respect for Mr. Carr's exemplary record as an analyst for Congress.

PREEMIE ACT

Mr. FRIST. Mr. President, I ask unanimous consent that the Chair now lay before the Senate the House message to accompany S. 707.

The Chair laid before the Senate a message from the House of Representatives, as follows:

S. 707

*Resolved*, That the bill from the Senate (S. 707) entitled "An Act to reduce preterm labor and delivery and the risk of pregnancy-related deaths and complications due to pregnancy, and to reduce infant mortality caused by prematurity", do pass with the following amendment:

Strike out all after the enacting clause and insert:

**SECTION 1. SHORT TITLE.**

*This Act may be cited as the "Prematurity Research Expansion and Education for Mothers who deliver Infants Early Act" or the "PREEMIE Act".*

**SEC. 2. PURPOSE.**

*It the purpose of this Act to—*

(1) *reduce rates of preterm labor and delivery;*

(2) *work toward an evidence-based standard of care for pregnant women at risk of preterm labor or other serious complications, and for infants born preterm and at a low birthweight; and*

(3) *reduce infant mortality and disabilities caused by prematurity.*

**SEC. 3. RESEARCH RELATING TO PRETERM LABOR AND DELIVERY AND THE CARE, TREATMENT, AND OUTCOMES OF PRETERM AND LOW BIRTH-WEIGHT INFANTS.**

(a) *GENERAL EXPANSION OF CDC RESEARCH.—Section 301 of the Public Health Service Act (42 U.S.C. 241 et seq.) is amended by adding at the end the following:*

*"(e) The Secretary, acting through the Director of the Centers for Disease Control and Prevention, shall expand, intensify, and coordinate the activities of the Centers for Disease Control and Prevention with respect to preterm labor and delivery and infant mortality."*

(b) *STUDIES ON RELATIONSHIP BETWEEN PREMATURITY AND BIRTH DEFECTS.—*

(1) *IN GENERAL.—The Secretary of Health and Human Services, acting through the Director of the Centers for Disease Control and Prevention, shall, subject to the availability of appropriations, conduct ongoing epidemiological studies on the relationship between prematurity, birth defects, and developmental disabilities.*

(2) *REPORT.—Not later than 2 years after the date of enactment of this Act, and every 2 years thereafter, the Secretary of Health and Human Services, acting through the Director of the Centers for Disease Control and Prevention, shall submit to the appropriate committees of Congress reports concerning the progress and any results of studies conducted under paragraph (1).*

(c) *PREGNANCY RISK ASSESSMENT MONITORING SURVEY.—*

(1) *IN GENERAL.—The Secretary of Health and Human Services, acting through the Director of the Centers for Disease Control and Prevention, shall establish systems for the collection of maternal-infant clinical and biomedical information, including electronic health records, electronic databases, and biobanks, to link with the Pregnancy Risk Assessment Monitoring System (PRAMS) and other epidemiological studies of prematurity in order to track pregnancy outcomes and prevent preterm birth.*

(2) *AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to carry out paragraph (1)\$3,000,000 for each of fiscal years 2007 through 2011.*

(d) *EVALUATION OF EXISTING TOOLS AND MEASURES.—The Secretary of Health and Human Services shall review existing tools and measures to ensure that such tools and measures include information related to the known risk factors of low birth weight and preterm birth.*

(e) *AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to carry out this section, except for subsection (c),*

\$5,000,000 for each of fiscal years 2007 through 2011.

**SEC. 4. PUBLIC AND HEALTH CARE PROVIDER EDUCATION AND SUPPORT SERVICES.**

Part P of title III of the Public Health Service Act (42 U.S.C. 280g et seq.) is amended—

(1) by redesignating the second section 399O (relating to grants to foster public health responses to domestic violence, dating violence, sexual assault, and stalking) as section 399P; and

(2) by adding at the end the following:

**“SEC. 399Q. PUBLIC AND HEALTH CARE PROVIDER EDUCATION AND SUPPORT SERVICES.**

“(a) **IN GENERAL.**—The Secretary, directly or through the awarding of grants to public or private nonprofit entities, may conduct demonstration projects for the purpose of improving the provision of information on prematurity to health professionals and other health care providers and the public and improving the treatment and outcomes for babies born preterm.

“(b) **ACTIVITIES.**—Activities to be carried out under the demonstration project under subsection (a) may include the establishment of—

“(1) programs to test and evaluate various strategies to provide information and education to health professionals, other health care providers, and the public concerning—

“(A) the signs of preterm labor, updated as new research results become available;

“(B) the screening for and the treating of infections;

“(C) counseling on optimal weight and good nutrition, including folic acid;

“(D) smoking cessation education and counseling;

“(E) stress management; and

“(F) appropriate prenatal care;

“(2) programs to improve the treatment and outcomes for babies born premature, including the use of evidence-based standards of care by health care professionals for pregnant women at risk of preterm labor or other serious complications and for infants born preterm and at a low birthweight;

“(3) programs to respond to the informational needs of families during the stay of an infant in a neonatal intensive care unit, during the transition of the infant to the home, and in the event of a newborn death; and

“(4) such other programs as the Secretary determines appropriate to achieve the purpose specified in subsection (a).

“(c) **AUTHORIZATION OF APPROPRIATIONS.**—There is authorized to be appropriated to carry out this section \$5,000,000 for each of fiscal years 2007 through 2011.”

**SEC. 5. INTERAGENCY COORDINATING COUNCIL ON PREMATURETY AND LOW BIRTHWEIGHT.**

(a) **PURPOSE.**—It is the purpose of this section to stimulate multidisciplinary research, scientific exchange, and collaboration among the agencies of the Department of Health and Human Services and to assist the Department in targeting efforts to achieve the greatest advances toward the goal of reducing prematurity and low birthweight.

(b) **ESTABLISHMENT.**—The Secretary of Health and Human Services shall establish an Interagency Coordinating Council on Prematurity and Low Birthweight (referred to in this section as the Council) to carry out the purpose of this section.

(c) **COMPOSITION.**—The Council shall be composed of members to be appointed by the Secretary, including representatives of the agencies of the Department of Health and Human Services.

(d) **ACTIVITIES.**—The Council shall—

(1) annually report to the Secretary of Health and Human Services and Congress on current Departmental activities relating to prematurity and low birthweight;

(2) carry out other activities determined appropriate by the Secretary of Health and Human Services; and

(3) oversee the coordination of the implementation of this Act.

**SEC. 6. SURGEON GENERAL'S CONFERENCE ON PRETERM BIRTH.**

(a) **CONVENING OF CONFERENCE.**—Not later than 1 year after the date of enactment of this Act, the Secretary of Health and Human Services, acting through the Surgeon General of the Public Health Service, shall convene a conference on preterm birth.

(b) **PURPOSE OF CONFERENCE.**—The purpose of the conference convened under subsection (a) shall be to—

(1) increase awareness of preterm birth as a serious, common, and costly public health problem in the United States;

(2) review the findings and reports issued by the Interagency Coordinating Council, key stakeholders, and any other relevant entities; and

(3) establish an agenda for activities in both the public and private sectors that will speed the identification of, and treatments for, the causes of and risk factors for preterm labor and delivery.

(c) **REPORT.**—The Secretary of Health and Human Services shall submit to the Congress and make available to the public a report on the agenda established under subsection (b)(3), including recommendations for activities in the public and private sectors that will speed the identification of, and treatments for, the causes of and risk factors for preterm labor and delivery.

(d) **AUTHORIZATION OF APPROPRIATIONS.**—There is authorized to be appropriated to carry out this section (other than subsection (c)) \$125,000.

**SEC. 7. EFFECTIVE DATE OF CERTAIN HEAD START REGULATIONS.**

Section 1310.12(a) of title 45 of the Code of Federal Regulations (October 1, 2004) shall not be effective until June 30, 2007, or 60 days after the date of the enactment of a statute that authorizes appropriations for fiscal year 2007 to carry out the Head Start Act, whichever date is earlier.

(At the request of Mr. REID, the following statement was ordered to be printed in the RECORD.)

● Mr. DODD. Mr. President, I rise today to speak in support of the passage of the Prematurity Research Expansion and Education for Mothers who deliver Infants Early Act, the PREEMIE Act. This legislation which I introduced with Senator LAMAR ALEXANDER passed unanimously in the Senate last August and I am pleased to inform my colleagues that after working with the House on some modifications to the bill, it has now passed in both Chambers.

The PREEMIE Act takes a big step toward understanding the causes of premature birth and how to prevent it. Specifically, the bill authorizes approximately \$65 million over 5 years to expand and intensify activities at the Centers for Disease Control and Prevention with respect to preterm births and infant mortality, to study the relationship between prematurity and birth defects, to carry out a public and health care provider education and supportive services effort, to authorize an Interagency Coordinating Council on Prematurity and Low Birthweight, and to convene a Surgeon General's Conference on Preterm Birth which will make recommendations to the public and private sectors on ways to better identify and treat the causes of and

risk factors for preterm labor and delivery.

This is not the same bill the Senate passed unanimously. To begin with, this bill authorizes \$26 million less than the bill the Senate passed last August. This is due in large part to the removal of authorizations for multidisciplinary research underway at the National Institutes of Health. It is my hope that despite these changes, the NIH will continue this vital research in order to better understand the role DNA plays in prematurity and to improve maternal and fetal health outcomes.

Nearly 1 out of every 8 babies in the U.S. is born prematurely—that is more than 1,300 babies each day and more than 500,000 each year. According to recent data, in 2002 the infant mortality rate actually increased for the first time since 1958. Much of this increase is attributable to infant death in the first month of life, of which prematurity is the leading cause.

Although we know some risk factors associated with prematurity such as advanced age of the mother, smoking, and certain chronic diseases, the cause of nearly 50 percent of all premature births is still unknown. Prematurity has been linked to such long-term health problems as cerebral palsy, chronic lung disease, and vision and hearing loss.

According to a recent report by the Institute of Medicine, medical care costs due to prematurity and low birth weight were \$16.9 billion in 2005, \$33,200 per preterm infant. The March of Dimes estimates that about half of preterm birth medical care costs were paid for by Medicaid. For employers, health care costs for a premature baby during the first year of life average \$41,610 compared to \$2,830 for a full-term baby. However, none of these numbers can quantify the emotional toll a premature birth takes on a family.

That is why the PREEMIE bill is so essential. This legislation will go a long way toward helping families during what can be the most difficult moments of their baby's life and will help us better understand and prevent premature births in the future.

I conclude by thanking Senator ALEXANDER for his leadership on this legislation. He has been a terrific partner in this effort and I look forward to working with him in the 110th Congress. I also thank Chairman ENZI and Ranking Member KENNEDY and their staffs for making the passage of the PREEMIE Act a priority this Congress. Lastly, I would to recognize Page Kranbuhl of Senator ALEXANDER's staff for her work on this legislation as well as Emil Wigode, Carolyn Doyle and Jo Merrill of the March of Dimes who have stood with us every step of the way.●

Mr. FRIST. I ask unanimous consent that the Senate concur in the House amendment, the motion to reconsider be laid on the table, and any statements be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

**AUTHORIZING THE PRINTING AS A HOUSE DOCUMENT OF "UNITED STATES HOUSE OF REPRESENTATIVES, THE COMMITTEE ON WAYS AND MEANS: A HISTORY, 1789-2006"**

Mr. FRIST. I ask unanimous consent the Senate proceed to the immediate consideration of H. Con. Res. 495, which was received from the House.

The PRESIDING OFFICER. The clerk will report the concurrent resolution by title.

The legislative clerk read as follows:

A concurrent resolution (H. Con. Res. 495), authorizing the printing as a House document of "United States House of Representatives, The Committee on Ways and Means: A History, 1789-2006".

There being no objection, the Senate proceeded to consider the concurrent resolution.

Mr. FRIST. I ask unanimous consent the concurrent resolution be agreed to, the motion to reconsider be laid on the table, and any statements be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The concurrent resolution (H. Con. Res. 495) was agreed to.

**DEPARTMENT OF STATE  
AUTHORITIES ACT OF 2006**

Mr. FRIST. I ask unanimous consent the Senate proceed to the immediate consideration of H.R. 6060.

The PRESIDING OFFICER. The clerk will report the bill by title.

The legislative clerk read as follows:

A bill (H.R. 6060) to authorize certain activities by the Department of State, and for other purposes.

There being no objection, the Senate proceeded to consider the bill.

Mr. FRIST. I ask unanimous consent the bill be read a third time and passed, the motion to reconsider be laid on the table, and any statements be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The bill (H.R. 6060) was ordered to a third reading, was read the third time, and passed.

**PHYSICIANS FOR UNDERSERVED  
AREAS ACT**

Mr. FRIST. I ask unanimous consent the Senate proceed to the immediate consideration of H.R. 4997, which was received from the House.

The PRESIDING OFFICER. The clerk will report the bill by title.

The legislative clerk read as follows:

A bill (H.R. 4997) to extend for 2 years the authority to grant waivers of the foreign country residence requirement with respect to certain international medical graduates.

There being no objection, the Senate proceeded to consider the bill.

Mr. FRIST. I ask unanimous consent the bill be read a third time and passed, the motion to reconsider be laid upon the table, and any statements be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The bill (H.R. 4997) was ordered to a third reading, was read the third time, and passed.

**BELARUS DEMOCRACY  
REAUTHORIZATION ACT OF 2006**

Mr. FRIST. I ask unanimous consent the Senate proceed to the immediate consideration of H.R. 5948, received from the House.

The PRESIDING OFFICER. The clerk will report the bill by title.

The legislative clerk read as follows: A bill (H.R. 5948) to reauthorize the Belarus Democracy Act of 2004.

There being no objection, the Senate proceeded to consider the bill.

Mr. FRIST. I ask unanimous consent the bill be read the third time and passed, the motion to reconsider be laid upon the table, and any statements be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The bill (H.R. 5948) was ordered to a third reading, was read the third time, and passed.

**APPOINTING THE DAY FOR THE  
CONVENING OF THE FIRST  
SESSION OF THE ONE HUNDRED  
TENTH CONGRESS**

Mr. FRIST. Mr. President, I ask unanimous consent that the Senate proceed to the immediate consideration of H.J. Res. 101 which was received from the House.

The PRESIDING OFFICER. The clerk will report the joint resolution by title.

The legislative clerk read as follows:

A joint resolution (H.J. Res. 101) appointing the day for the convening of the first session of the One Hundred Tenth Congress.

There being no objection, the Senate proceeded to consider the joint resolution.

Mr. FRIST. I ask unanimous consent that the resolution be read a third time and passed, the motion to reconsider be laid upon the table, and any statements relating to the bill be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The joint resolution (H.J. Res. 101) was ordered to a third reading, was read the third time, and passed.

**CORRECTING THE ENROLLMENT  
OF H.R. 5782**

Mr. FRIST. Mr. President, I ask unanimous consent that the Senate proceed to the immediate consideration of H. Con. Res. 502 which was received from the House.

The PRESIDING OFFICER. The clerk will report the concurrent resolution by title.

The legislative clerk read as follows:

A concurrent resolution (H. Con. Res. 502) to correct the enrollment of the bill H.R. 5782.

There being no objection, the Senate proceeded to consider the concurrent resolution.

Mr. FRIST. I ask unanimous consent that the concurrent resolution be agreed to, the motion to reconsider be laid upon the table, and any statements relating to the concurrent resolution be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The concurrent resolution (H. Con. Res. 502) was agreed to.

**UNITED STATES-MEXICO TRANS-  
BOUNDARY AQUIFER ASSESS-  
MENT ACT**

Mr. FRIST. Mr. President, I ask unanimous consent that the Chair lay before the Senate a message from the House of Representatives to accompany S. 214 to authorize the Secretary of the Interior to cooperate with the States on the border with Mexico and other appropriate entities in conducting a hydrogeologic characterization, mapping, and modeling program for priority transboundary aquifers, and for other purposes.

There being no objection, the Presiding Officer (Mr. BURR) laid before the Senate the following message from the House of Representatives:

S. 214

*Resolved*, That the bill from the Senate (S. 214) entitled "An Act to authorize the Secretary of the Interior to cooperate with the States on the border with Mexico and other appropriate entities in conducting a hydrogeologic characterization, mapping, and modeling program for priority transboundary aquifers, and for other purposes", do pass with the following amendment:

Strike out all after the enacting clause and insert:

**SECTION 1. SHORT TITLE.**

*This Act may be cited as the "United States-Mexico Transboundary Aquifer Assessment Act".*

**SEC. 2. PURPOSE.**

*The purpose of this Act is to direct the Secretary of the Interior to establish a United States-Mexico transboundary aquifer assessment program to systematically assess priority transboundary aquifers.*

**SEC. 3. DEFINITIONS.**

*In this Act:*

(1) **AQUIFER**.—The term "aquifer" means a subsurface water-bearing geologic formation from which significant quantities of water may be extracted.

(2) **IBWC**.—The term "IBWC" means the International Boundary and Water Commission, an agency of the Department of State.

(3) **INDIAN TRIBE**.—The term "Indian tribe" means an Indian tribe, band, nation, or other organized group or community—

(A) that is recognized as eligible for the special programs and services provided by the United States to Indians because of their status as Indians; and

(B) the reservation of which includes a transboundary aquifer within the exterior boundaries of the reservation.

(4) **PARTICIPATING STATE**.—The term "Participating State" means each of the States of Arizona, New Mexico, and Texas.

(5) **PRIORITY TRANSBOUNDARY AQUIFER.**—The term “priority transboundary aquifer” means a transboundary aquifer that has been designated for study and analysis under the program.

(6) **PROGRAM.**—The term “program” means the United States-Mexico transboundary aquifer assessment program established under section 4(a).

(7) **RESERVATION.**—The term “reservation” means land that has been set aside or that has been acknowledged as having been set aside by the United States for the use of an Indian tribe, the exterior boundaries of which are more particularly defined in a final tribal treaty, agreement, executive order, Federal statute, secretarial order, or judicial determination.

(8) **SECRETARY.**—The term “Secretary” means the Secretary of the Interior, acting through the Director of the United States Geological Survey.

(9) **TRANSBOUNDARY AQUIFER.**—The term “transboundary aquifer” means an aquifer that underlies the boundary between a Participating State and Mexico.

(10) **TRI-REGIONAL PLANNING GROUP.**—The term “Tri-Regional Planning Group” means the binational planning group comprised of—

(A) the Junta Municipal de Agua y Saneamiento de Ciudad Juarez;

(B) the El Paso Water Utilities Public Service Board; and

(C) the Lower Rio Grande Water Users Organization.

(11) **WATER RESOURCES RESEARCH INSTITUTES.**—The term “water resources research institutes” means the institutes within the Participating States established under section 104 of the Water Resources Research Act of 1984 (42 U.S.C. 10303).

#### SEC. 4. ESTABLISHMENT OF PROGRAM.

(a) **IN GENERAL.**—The Secretary, in consultation and cooperation with the Participating States, the water resources research institutes, Sandia National Laboratories, and other appropriate entities in the United States and Mexico, and the IBWC, as appropriate, shall carry out the United States-Mexico transboundary aquifer assessment program to characterize, map, and model priority transboundary aquifers along the United States-Mexico border at a level of detail determined to be appropriate for the particular aquifer.

(b) **OBJECTIVES.**—The objectives of the program are to—

(1) develop and implement an integrated scientific approach to identify and assess priority transboundary aquifers, including—

(A) for purposes of subsection (c)(2), specifying priority transboundary aquifers for further analysis by assessing—

(i) the proximity of a proposed priority transboundary aquifer to areas of high population density;

(ii) the extent to which a proposed priority transboundary aquifer would be used;

(iii) the susceptibility of a proposed priority transboundary aquifer to contamination; and

(iv) any other relevant criteria;

(B) evaluating all available data and publications as part of the development of study plans for each priority transboundary aquifer;

(C) creating a new, or enhancing an existing, geographic information system database to characterize the spatial and temporal aspects of each priority transboundary aquifer; and

(D) using field studies, including support for and expansion of ongoing monitoring and metering efforts, to develop—

(i) the additional data necessary to adequately define aquifer characteristics; and

(ii) scientifically sound groundwater flow models to assist with State and local water management and administration, including modeling of relevant groundwater and surface water interactions;

(2) consider the expansion or modification of existing agreements, as appropriate, between the United States Geological Survey, the Participating States, the water resources research institutes, and appropriate authorities in the United States and Mexico, to—

(A) conduct joint scientific investigations;

(B) archive and share relevant data; and

(C) carry out any other activities consistent with the program; and

(3) produce scientific products for each priority transboundary aquifer that—

(A) are capable of being broadly distributed; and

(B) provide the scientific information needed by water managers and natural resource agencies on both sides of the United States-Mexico border to effectively accomplish the missions of the managers and agencies.

(c) **DESIGNATION OF PRIORITY TRANSBOUNDARY AQUIFERS.**—

(1) **IN GENERAL.**—For purposes of the program, the Secretary shall designate as priority transboundary aquifers—

(A) the Hueco Bolson and Mesilla aquifers underlying parts of Texas, New Mexico, and Mexico;

(B) the Santa Cruz River Valley aquifers underlying Arizona and Sonora, Mexico; and

(C) the San Pedro aquifers underlying Arizona and Sonora, Mexico.

(2) **ADDITIONAL AQUIFERS.**—The Secretary may, using the criteria under subsection (b)(1)(A), evaluate and designate additional priority transboundary aquifers which underlie New Mexico or Texas.

(d) **COOPERATION WITH MEXICO.**—To ensure a comprehensive assessment of priority transboundary aquifers, the Secretary shall, to the maximum extent practicable, work with appropriate Federal agencies and other organizations to develop partnerships with, and receive input from, relevant organizations in Mexico to carry out the program.

(e) **GRANTS AND COOPERATIVE AGREEMENTS.**—The Secretary may provide grants or enter into cooperative agreements and other agreements with the water resources research institutes and other Participating State entities to carry out the program.

#### SEC. 5. IMPLEMENTATION OF PROGRAM.

(a) **COORDINATION WITH STATES, TRIBES, AND OTHER ENTITIES.**—The Secretary shall coordinate the activities carried out under the program with—

(1) the appropriate water resource agencies in the Participating States;

(2) any affected Indian tribes;

(3) any other appropriate entities that are conducting monitoring and metering activity with respect to a priority transboundary aquifer; and

(4) the IBWC, as appropriate.

(b) **NEW ACTIVITY.**—After the date of enactment of this Act, the Secretary shall not initiate any new field studies or analyses under the program before consulting with, and coordinating the activity with, any Participating State water resource agencies that have jurisdiction over the aquifer.

(c) **STUDY PLANS; COST ESTIMATES.**—

(1) **IN GENERAL.**—The Secretary shall work closely with appropriate Participating State water resource agencies, water resources research institutes, and other relevant entities to develop a study plan, timeline, and cost estimate for each priority transboundary aquifer to be studied under the program.

(2) **REQUIREMENTS.**—A study plan developed under paragraph (1) shall, to the maximum extent practicable—

(A) integrate existing data collection and analyses conducted with respect to the priority transboundary aquifer;

(B) if applicable, improve and strengthen existing groundwater flow models developed for the priority transboundary aquifer; and

(C) be consistent with appropriate State guidelines and goals.

#### SEC. 6. EFFECT.

(a) **IN GENERAL.**—Nothing in this Act affects—

(1) the jurisdiction or responsibility of a Participating State with respect to managing surface or groundwater resources in the Participating State;

(2) the water rights of any person or entity using water from a transboundary aquifer; or

(3) State water law, or an interstate compact or international treaty governing water.

(b) **TREATY.**—Nothing in this Act shall delay or alter the implementation or operation of any works constructed, modified, acquired, or used within the territorial limits of the United States relating to the waters governed by the Treaty Between the United States and Mexico Regarding Utilization of Waters of the Colorado and Tijuana Rivers and of the Rio Grande, Treaty Series 994 (59 Stat. 1219).

#### SEC. 7. REPORTS.

Not later than 5 years after the date of enactment of this Act, and on completion of the program in fiscal year 2016, the Secretary shall submit to the appropriate water resource agency in the Participating States, an interim and final report, respectively, that describes—

(1) any activities carried out under the program;

(2) any conclusions of the Secretary relating to the status of priority transboundary aquifers; and

(3) the level of participation in the program of entities in Mexico.

#### SEC. 8. AUTHORIZATION OF APPROPRIATIONS.

(a) **IN GENERAL.**—There are authorized to be appropriated to carry out this Act \$50,000,000 for the period of fiscal years 2007 through 2016.

(b) **DISTRIBUTION OF FUNDS.**—Of the amounts made available under subsection (a), 50 percent shall be made available to the water resources research institutes to provide funding to appropriate entities in the Participating States (including Sandia National Laboratories, State agencies, universities, the Tri-Regional Planning Group, and other relevant organizations) and to implement cooperative agreements entered into with appropriate entities in Mexico to conduct specific authorized activities in furtherance of the program, including the binational collection and exchange of scientific data.

(c) **CRITERIA.**—Funding provided to an appropriate entity in Mexico pursuant to subsection (b) shall be contingent on that entity providing 50 percent of the necessary resources (including in-kind services) to further assist in carrying out the authorized activity.

#### SEC. 9. SUNSET OF AUTHORITY.

The authority of the Secretary to carry out any provisions of this Act shall terminate 10 years after the date of enactment of this Act.

Mr. FRIST. I ask unanimous consent that the Senate agree to the amendment of the House.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### RURAL WATER SUPPLY ACT OF 2005

Mr. FRIST. Mr. President, I ask unanimous consent that the Chair now lay before the Senate a message from the House of Representatives to accompany S. 895 to authorize the Secretary of the Interior to carry out a rural water supply program in the Reclamation States to provide a clean, safe, affordable, and reliable water supply to rural residents.

There being no objection, the Presiding Officer (Mr. BURR) laid before the Senate the following message from the House of Representatives:

S. 895

Resolved, That the bill from the Senate (S. 895) entitled “An Act to direct the Secretary

of the Interior to establish a rural water supply program in the Reclamation States to provide a clean, safe, affordable, and reliable water supply to rural residents", do pass with the following amendments:

Strike out all after the enacting clause and insert:

**SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

(a) **SHORT TITLE.**—This Act may be cited as the "Rural Water Supply Act of 2006".

(b) **TABLE OF CONTENTS.**—The table of contents of this Act is as follows:

Sec. 1. Short title; table of contents.

**TITLE I—RECLAMATION RURAL WATER SUPPLY ACT OF 2006**

Sec. 101. Short title.

Sec. 102. Definitions.

Sec. 103. Rural water supply program.

Sec. 104. Rural water programs assessment.

Sec. 105. Appraisal investigations.

Sec. 106. Feasibility studies.

Sec. 107. Miscellaneous.

Sec. 108. Reports.

Sec. 109. Authorization of appropriations.

Sec. 110. Termination of authority.

**TITLE II—TWENTY-FIRST CENTURY WATER WORKS ACT**

Sec. 201. Short title.

Sec. 202. Definitions.

Sec. 203. Project eligibility.

Sec. 204. Loan guarantees.

Sec. 205. Defaults.

Sec. 206. Operations, maintenance, and replacement costs.

Sec. 207. Title to newly constructed facilities.

Sec. 208. Water rights.

Sec. 209. Interagency coordination and cooperation.

Sec. 210. Records; audits.

Sec. 211. Full faith and credit.

Sec. 212. Report.

Sec. 213. Effect on the reclamation laws.

Sec. 214. Authorization of appropriations.

Sec. 215. Termination of authority.

**TITLE III—REPORT ON TRANSFER OF RECLAMATION FACILITIES**

Sec. 301. Report.

**TITLE I—RECLAMATION RURAL WATER SUPPLY ACT OF 2006**

**SEC. 101. SHORT TITLE.**

This title may be cited as the "Reclamation Rural Water Supply Act of 2006".

**SEC. 102. DEFINITIONS.**

In this title:

(1) **CONSTRUCTION.**—The term "construction" means the installation of infrastructure and the upgrading of existing facilities in locations in which the infrastructure or facilities are associated with the new infrastructure of a rural water project recommended by the Secretary pursuant to this title.

(2) **FEDERAL RECLAMATION LAW.**—The term "Federal reclamation law" means the Act of June 17, 1902 (32 Stat. 388, chapter 1093), and Acts supplemental to and amendatory of that Act (43 U.S.C. 371 et seq.).

(3) **INDIAN.**—The term "Indian" means an individual who is a member of an Indian tribe.

(4) **INDIAN TRIBE.**—The term "Indian tribe" has the meaning given the term in section 4 of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450b).

(5) **NON-FEDERAL PROJECT ENTITY.**—The term "non-Federal project entity" means a State, regional, or local authority, Indian tribe or tribal organization, or other qualifying entity, such as a water conservation district, water conservancy district, or rural water district or association.

(6) **OPERATIONS, MAINTENANCE, AND REPLACEMENT COSTS.**—

(A) **IN GENERAL.**—The term "operations, maintenance, and replacement costs" means all costs for the operation of a rural water supply project that are necessary for the safe, efficient, and continued functioning of the project to produce the benefits described in a feasibility study.

(B) **INCLUSIONS.**—The term "operations, maintenance, and replacement costs" includes—

(i) repairs of a routine nature that maintain a rural water supply project in a well kept condition;

(ii) replacement of worn-out project elements; and

(iii) rehabilitation activities necessary to bring a deteriorated project back to the original condition of the project.

(C) **EXCLUSION.**—The term "operations, maintenance, and replacement costs" does not include construction costs.

(7) **PROGRAM.**—The term "Program" means the rural water supply program carried out under section 103.

(8) **RECLAMATION STATES.**—The term "Reclamation States" means the States and areas referred to in the first section of the Act of June 17, 1902 (43 U.S.C. 391).

(9) **RURAL WATER SUPPLY PROJECT.**—

(A) **IN GENERAL.**—The term "rural water supply project" means a project that is designed to serve a community or group of communities, each of which has a population of not more than 50,000 inhabitants, which may include Indian tribes and tribal organizations, dispersed homesites, or rural areas with domestic, industrial, municipal, and residential water.

(B) **INCLUSION.**—The term "rural water supply project" includes—

(i) incidental noncommercial livestock watering and noncommercial irrigation of vegetation and small gardens of less than 1 acre; and

(ii) a project to improve rural water infrastructure, including—

(I) pumps, pipes, wells, and other diversions;

(II) storage tanks and small impoundments;

(III) water treatment facilities for potable water supplies, including desalination facilities;

(IV) equipment and management tools for water conservation, groundwater recovery, and water recycling; and

(V) appurtenances.

(C) **EXCLUSION.**—The term "rural water supply project" does not include—

(i) commercial irrigation; or

(ii) major impoundment structures.

(10) **SECRETARY.**—The term "Secretary" means the Secretary of the Interior.

(11) **TRIBAL ORGANIZATION.**—The term "tribal organization" means—

(A) the recognized governing body of an Indian tribe; and

(B) any legally established organization of Indians that is controlled, sanctioned, or chartered by the governing body or democratically elected by the adult members of the Indian community to be served by the organization.

**SEC. 103. RURAL WATER SUPPLY PROGRAM.**

(a) **IN GENERAL.**—The Secretary, in cooperation with non-Federal project entities and consistent with this title, may carry out a rural water supply program in Reclamation States to—

(1) investigate and identify opportunities to ensure safe and adequate rural water supply projects for domestic, municipal, and industrial use in small communities and rural areas of the Reclamation States;

(2) plan the design and construction, through the conduct of appraisal investigations and feasibility studies, of rural water supply projects in Reclamation States; and

(3) oversee, as appropriate, the construction of rural water supply projects in Reclamation States that are recommended by the Secretary in a feasibility report developed pursuant to section 106 and subsequently authorized by Congress.

(b) **NON-FEDERAL PROJECT ENTITY.**—Any activity carried out under this title shall be carried out in cooperation with a qualifying non-Federal project entity, consistent with this title.

(c) **ELIGIBILITY CRITERIA.**—Not later than 1 year after the date of enactment of this Act, the Secretary shall, consistent with this title, de-

velop and publish in the Federal Register criteria for—

(1) determining the eligibility of a rural community for assistance under the Program; and

(2) prioritizing requests for assistance under the Program.

(d) **FACTORS.**—The criteria developed under subsection (c) shall take into account such factors as whether—

(1) a rural water supply project—

(A) serves—

(i) rural areas and small communities; or

(ii) Indian tribes; or

(B) promotes and applies a regional or watershed perspective to water resources management;

(2) there is an urgent and compelling need for a rural water supply project that would—

(A) improve the health or aesthetic quality of water;

(B) result in continuous, measurable, and significant water quality benefits; or

(C) address current or future water supply needs;

(3) a rural water supply project helps meet applicable requirements established by law; and

(4) a rural water supply project is cost effective.

(e) **INCLUSIONS.**—The Secretary may include—

(1) to the extent that connection provides a reliable water supply, a connection to preexisting infrastructure (including impoundments and conveyance channels) as part of a rural water supply project; and

(2) notwithstanding the limitation on population under section 102(9)(A), a town or community with a population in excess of 50,000 inhabitants in an area served by a rural water supply project if, at the discretion of the Secretary, the town or community is considered to be a critical partner in the rural supply project.

**SEC. 104. RURAL WATER PROGRAMS ASSESSMENT.**

(a) **IN GENERAL.**—In consultation with the Secretary of Agriculture, the Administrator of the Environmental Protection Agency, the Director of the Indian Health Service, the Secretary of Housing and Urban Development, and the Secretary of the Army, the Secretary shall develop an assessment of—

(1) the status of all rural water supply projects under the jurisdiction of the Secretary authorized but not completed prior to the date of enactment of this Act, including appropriation amounts, the phase of development, total anticipated costs, and obstacles to completion;

(2) the current plan (including projected financial and workforce requirements) for the completion of the projects identified in paragraph (1) within the time frames established under the provisions of law authorizing the projects or the final engineering reports for the projects;

(3) the demand for new rural water supply projects;

(4) rural water programs within other agencies and a description of the extent to which those programs provide support for rural water supply projects and water treatment programs in Reclamation States, including an assessment of the requirements, funding levels, and conditions of eligibility for the programs assessed;

(5) the extent of the demand that the Secretary can meet with the Program;

(6) how the Program will complement authorities already within the jurisdiction of the Secretary and the heads of the agencies with whom the Secretary consults; and

(7) improvements that can be made to coordinate and integrate the authorities of the agencies with programs evaluated under paragraph (4), including any recommendations to consolidate some or all of the activities of the agencies with respect to rural water supply.

(b) **CONSULTATION WITH STATES.**—Before finalizing the assessment developed under subsection (a), the Secretary shall solicit comments from States with identified rural water needs.



(c) **REPORT.**—Not later than 2 years after the date of enactment of this Act, the Secretary shall submit to the Committee on Energy and Natural Resources of the Senate and the Committee on Resources of the House of Representatives a detailed report on the assessment conducted under subsection (a).

**SEC. 105. APPRAISAL INVESTIGATIONS.**

(a) **IN GENERAL.**—On request of a non-Federal project entity with respect to a proposed rural water supply project that meets the eligibility criteria published under section 103(c) and subject to the availability of appropriations, the Secretary may—

(1) receive and review an appraisal investigation that is—

(A) developed by the non-Federal project entity, with or without support from the Secretary; and

(B) submitted to the Secretary by the non-Federal project entity;

(2) conduct an appraisal investigation; or

(3) provide a grant to, or enter into a cooperative agreement with, the non-Federal project entity to conduct an appraisal investigation, if the Secretary determines that—

(A) the non-Federal project entity is qualified to complete the appraisal investigation in accordance with the criteria published under section 103(c); and

(B) using the non-Federal project entity to conduct the appraisal investigation is a cost-effective alternative for completing the appraisal investigation.

(b) **DEADLINE.**—An appraisal investigation conducted under subsection (a) shall be scheduled for completion not later than 2 years after the date on which the appraisal investigation is initiated.

(c) **APPRAISAL REPORT.**—In accordance with subsection (f), after an appraisal investigation is submitted to the Secretary under subsection (a)(1) or completed under paragraph (2) or (3) of subsection (a), the Secretary shall prepare an appraisal report that—

(1) considers—

(A) whether the project meets—

(i) the appraisal criteria developed under subsection (d); and

(ii) the eligibility criteria developed under section 103(c);

(B) whether viable water supplies and water rights exist to supply the project, including all practicable water sources such as lower quality waters, nonpotable waters, and water reuse-based water supplies;

(C) whether the project has a positive effect on public health and safety;

(D) whether the project will meet water demand, including projected future needs;

(E) the extent to which the project provides environmental benefits, including source water protection;

(F) whether the project applies a regional or watershed perspective and promotes benefits in the region in which the project is carried out;

(G) whether the project—

(i) implements an integrated resources management approach; or

(ii) enhances water management flexibility, including providing for—

(aa) local control to manage water supplies under varying water supply conditions; and

(bb) participation in water banking and markets for domestic and environmental purposes; and

(ii) promotes long-term protection of water supplies;

(H) preliminary cost estimates for the project; and

(I) whether the non-Federal project entity has the capability to pay 100 percent of the costs associated with the operations, maintenance, and replacement of the facilities constructed or developed as part of the rural water supply project; and

(2) provides recommendations on whether a feasibility study should be initiated under section 106(a).

(d) **APPRAISAL CRITERIA.**—

(1) **IN GENERAL.**—Not later than 1 year after the date of enactment of this Act, the Secretary shall promulgate criteria (including appraisal factors listed under subsection (c)) against which the appraisal investigations shall be assessed for completeness and appropriateness for a feasibility study.

(2) **INCLUSIONS.**—To minimize the cost of a rural water supply project to a non-Federal project entity, the Secretary shall include in the criteria methods to scale the level of effort needed to complete the appraisal investigation relative to the total size and cost of the proposed rural water supply project.

(e) **REVIEW OF APPRAISAL INVESTIGATION.**—

(1) **IN GENERAL.**—Not later than 90 days after the date of submission of an appraisal investigation under paragraph (1) or (3) of subsection (a), the Secretary shall provide to the non-Federal entity that conducted the investigation a determination of whether the investigation has included the information necessary to determine whether the proposed rural water supply project satisfies the criteria promulgated under subsection (d).

(2) **NO SATISFACTION OF CRITERIA.**—If the Secretary determines that the appraisal investigation submitted by a non-Federal entity does not satisfy the criteria promulgated under subsection (d), the Secretary shall inform the non-Federal entity of the reasons why the appraisal investigation is deficient.

(3) **RESPONSIBILITY OF SECRETARY.**—If an appraisal investigation as first submitted by a non-Federal entity does not provide all necessary information, as defined by the Secretary, the Secretary shall have no obligation to conduct further analysis until the non-Federal project entity submitting the appraisal study conducts additional investigation and resubmits the appraisal investigation under this subsection.

(f) **APPRAISAL REPORT.**—Once the Secretary has determined that an investigation provides the information necessary under subsection (e), the Secretary shall—

(1) complete the appraisal report required under subsection (c);

(2) make available to the public, on request, the appraisal report prepared under this title; and

(3) promptly publish in the Federal Register a notice of the availability of the results.

(g) **COSTS.**—

(1) **FEDERAL SHARE.**—The Federal share of an appraisal investigation conducted under subsection (a) shall be 100 percent of the total cost of the appraisal investigation, up to \$200,000.

(2) **NON-FEDERAL SHARE.**—

(A) **IN GENERAL.**—Except as provided in subparagraph (B), if the cost of conducting an appraisal investigation is more than \$200,000, the non-Federal share of the costs in excess of \$200,000 shall be 50 percent.

(B) **EXCEPTION.**—The Secretary may reduce the non-Federal share required under subparagraph (A) if the Secretary determines that there is an overwhelming Federal interest in the appraisal investigation.

(C) **FORM.**—The non-Federal share under subparagraph (A) may be in the form of any in-kind services that the Secretary determines would contribute substantially toward the conduct and completion of the appraisal investigation.

(h) **CONSULTATION; IDENTIFICATION OF FUNDING SOURCES.**—In conducting an appraisal investigation under subsection (a)(2), the Secretary shall—

(1) consult and cooperate with the non-Federal project entity and appropriate State, tribal, regional, and local authorities;

(2) consult with the heads of appropriate Federal agencies to—

(A) ensure that the proposed rural water supply project does not duplicate a project carried out under the authority of the agency head; and

(B) if a duplicate project is being carried out, identify the authority under which the duplicate project is being carried out; and

(3) identify what funding sources are available for the proposed rural water supply project.

**SEC. 106. FEASIBILITY STUDIES.**

(a) **IN GENERAL.**—On completion of an appraisal report under section 105(c) that recommends undertaking a feasibility study and subject to the availability of appropriations, the Secretary shall—

(1) in cooperation with a non-Federal project entity, carry out a study to determine the feasibility of the proposed rural water supply project;

(2) receive and review a feasibility study that is—

(A) developed by the non-Federal project entity, with or without support from the Secretary; and

(B) submitted to the Secretary by the non-Federal project entity; or

(3) (A) provide a grant to, or enter into a cooperative agreement with, a non-Federal project entity to conduct a feasibility study, for submission to the Secretary, if the Secretary determines that—

(i) the non-Federal entity is qualified to complete the feasibility study in accordance with the criteria promulgated under subsection (d); and

(ii) using the non-Federal project entity to conduct the feasibility study is a cost-effective alternative for completing the appraisal investigation; or

(B) if the Secretary determines not to provide a grant to, or enter into a cooperative agreement with, a non-Federal project entity under subparagraph (A), provide to the non-Federal project entity notice of the determination, including an explanation of the reason for the determination.

(b) **REVIEW OF NON-FEDERAL FEASIBILITY STUDIES.**—

(1) **IN GENERAL.**—In conducting a review of a feasibility study submitted under paragraph (2) or (3) of subsection (a), the Secretary shall—

(A) in accordance with the feasibility factors described in subsection (c) and the criteria promulgated under subsection (d), assess the completeness of the feasibility study; and

(B) if the Secretary determines that a feasibility study is not complete, notify the non-Federal entity of the determination.

(2) **REVISIONS.**—If the Secretary determines under paragraph (1)(B) that a feasibility study is not complete, the non-Federal entity shall pay any costs associated with revising the feasibility study.

(c) **FEASIBILITY FACTORS.**—Feasibility studies authorized or reviewed under this title shall include an assessment of—

(1) near- and long-term water demand in the area to be served by the rural water supply project;

(2) advancement of public health and safety of any existing rural water supply project and other benefits of the proposed rural water supply project;

(3) alternative new water supplies in the study area, including any opportunities to treat and use low-quality water, nonpotable water, water reuse-based supplies, and brackish and saline waters through innovative and economically viable treatment technologies;

(4) environmental quality and source water protection issues related to the rural water supply project;

(5) innovative opportunities for water conservation in the study area to reduce water use and water system costs, including—

(A) nonstructural approaches to reduce the need for the project; and

(B) demonstration technologies;

(6) the extent to which the project and alternatives take advantage of economic incentives and the use of market-based mechanisms;

(7)(A) the construction costs and projected operations, maintenance, and replacement costs of all alternatives; and

(B) the economic feasibility and lowest cost method of obtaining the desired results of each alternative, taking into account the Federal cost-share;

(8) the availability of guaranteed loans for a proposed rural water supply project;

(9) the financial capability of the non-Federal project entity to pay the non-Federal project entity's proportionate share of the design and construction costs and 100 percent of operations, maintenance, and replacement costs, including the allocation of costs to each non-Federal project entity in the case of multiple entities;

(10) whether the non-Federal project entity has developed an operations, management, and replacement plan to assist the non-Federal project entity in establishing rates and fees for beneficiaries of the rural water supply project that includes a schedule identifying the annual operations, maintenance, and replacement costs that should be allocated to each non-Federal entity participating in the project;

(11)(A) the non-Federal project entity administrative organization that would implement construction, operations, maintenance, and replacement activities; and

(B) the fiscal, administrative, and operational controls to be implemented to manage the project;

(12) the extent to which assistance for rural water supply is available under other Federal authorities;

(13) the engineering, environmental, and economic activities to be undertaken to carry out the proposed rural water supply project;

(14) the extent to which the project involves partnerships with other State, local, or tribal governments or Federal entities; and

(15) in the case of a project intended for Indian tribes and tribal organizations, the extent to which the project addresses the goal of economic self-sufficiency.

(d) **FEASIBILITY STUDY CRITERIA.**—

(1) **IN GENERAL.**—Not later than 18 months after the date of enactment of this Act, the Secretary shall promulgate criteria (including the feasibility factors listed under subsection (c)) under which the feasibility studies shall be assessed for completeness and appropriateness.

(2) **INCLUSIONS.**—The Secretary shall include in the criteria promulgated under paragraph (1) methods to scale the level of effort needed to complete the feasibility assessment relative to the total size and cost of the proposed rural water supply project and reduce total costs to non-Federal entities.

(e) **FEASIBILITY REPORT.**—

(1) **IN GENERAL.**—After completion of appropriate feasibility studies for rural water supply projects that address the factors described in subsection (c) and the criteria promulgated under subsection (d), the Secretary shall—

(A) develop a feasibility report that includes—

(i) a recommendation of the Secretary on—

(I) whether the rural water supply project should be authorized for construction; and

(II) the appropriate non-Federal share of construction costs, which shall be—

(aa) at least 25 percent of the total construction costs; and

(bb) determined based on an analysis of the capability-to-pay information considered under subsections (c)(9) and (f); and

(ii) if the Secretary recommends that the project should be authorized for construction—

(I) what amount of grants, loan guarantees, or combination of grants and loan guarantees should be used to provide the Federal cost share;

(II) a schedule that identifies the annual operations, maintenance, and replacement costs that should be allocated to each non-Federal entity participating in the rural water supply project; and

(III) an assessment of the financial capability of each non-Federal entity participating in the

rural water supply project to pay the allocated annual operation, maintenance, and replacement costs for the rural water supply project;

(B) submit the report to the Committee on Energy and Natural Resources of the Senate and the Committee on Resources of the House of Representatives;

(C) make the report publicly available, along with associated study documents; and

(D) publish in the Federal Register a notice of the availability of the results.

(f) **CAPABILITY-TO-PAY.**—

(1) **IN GENERAL.**—In evaluating a proposed rural water supply project under this section, the Secretary shall—

(A) consider the financial capability of any non-Federal project entities participating in the rural water supply project to pay 25 percent or more of the capital construction costs of the rural water supply project; and

(B) recommend an appropriate Federal share and non-Federal share of the capital construction costs, as determined by the Secretary.

(2) **FACTORS.**—In determining the financial capability of non-Federal project entities to pay for a rural water supply project under paragraph (1), the Secretary shall evaluate factors for the project area, relative to the State average, including—

(A) per capita income;

(B) median household income;

(C) the poverty rate;

(D) the ability of the non-Federal project entity to raise tax revenues or assess fees;

(E) the strength of the balance sheet of the non-Federal project entity; and

(F) the existing cost of water in the region.

(3) **INDIAN TRIBES.**—In determining the capability-to-pay of Indian tribe project beneficiaries, the Secretary may consider deferring the collection of all or part of the non-Federal construction costs apportioned to Indian tribe project beneficiaries unless or until the Secretary determines that the Indian tribe project beneficiaries should pay—

(A) the costs allocated to the beneficiaries; or

(B) an appropriate portion of the costs.

(g) **COST-SHARING REQUIREMENT.**—

(1) **IN GENERAL.**—Except as otherwise provided in this subsection, the Federal share of the cost of a feasibility study carried out under this section shall not exceed 50 percent of the study costs.

(2) **FORM.**—The non-Federal share under paragraph (1) may be in the form of any in-kind services that the Secretary determines would contribute substantially toward the conduct and completion of the study.

(3) **FINANCIAL HARDSHIP.**—The Secretary may increase the Federal share of the costs of a feasibility study if the Secretary determines, based on a demonstration of financial hardship, that the non-Federal participant is unable to contribute at least 50 percent of the costs of the study.

(4) **LARGER COMMUNITIES.**—In conducting a feasibility study of a rural water supply system that includes a community with a population in excess of 50,000 inhabitants, the Secretary may require the non-Federal project entity to pay more than 50 percent of the costs of the study.

(h) **CONSULTATION AND COOPERATION.**—In addition to the non-Federal project entity, the Secretary shall consult and cooperate with appropriate Federal, State, tribal, regional, and local authorities during the conduct of each feasibility assessment and development of the feasibility report conducted under this title.

**SEC. 107. MISCELLANEOUS.**

(a) **AUTHORITY OF SECRETARY.**—The Secretary may enter into contracts, financial assistance agreements, and such other agreements, and promulgate such regulations, as are necessary to carry out this title.

(b) **TRANSFER OF PROJECTS.**—Nothing in this title authorizes the transfer of pre-existing facilities or pre-existing components of any water

system from Federal to private ownership or from private to Federal ownership.

(c) **FEDERAL RECLAMATION LAW.**—Nothing in this title supersedes or amends any Federal law associated with a project, or portion of a project, constructed under Federal reclamation law.

(d) **INTERAGENCY COORDINATION.**—The Secretary shall coordinate the Program carried out under this title with existing Federal and State rural water and wastewater programs to facilitate the most efficient and effective solution to meeting the water needs of the non-Federal project sponsors.

(e) **MULTIPLE INDIAN TRIBES.**—In any case in which a contract is entered into with, or a grant is made, to an organization to perform services benefitting more than 1 Indian tribe under this title, the approval of each such Indian tribe shall be a prerequisite to entering into the contract or making the grant.

(f) **OWNERSHIP OF FACILITIES.**—Title to any facility planned, designed, and recommended for construction under this title shall be held by the non-Federal project entity.

(g) **EXPEDITED PROCEDURES.**—If the Secretary determines that a community to be served by a proposed rural water supply project has urgent and compelling water needs, the Secretary shall, to the maximum extent practicable, expedite appraisal investigations and reports conducted under section 105 and feasibility studies and reports conducted under section 106.

(h) **EFFECT ON STATE WATER LAW.**—

(1) **IN GENERAL.**—Nothing in this title preempts or affects State water law or an interstate compact governing water.

(2) **COMPLIANCE REQUIRED.**—The Secretary shall comply with State water laws in carrying out this title.

(i) **NO ADDITIONAL REQUIREMENTS.**—Nothing in this title requires a feasibility study for, or imposes any other additional requirements with respect to, rural water supply projects or programs that are authorized before the date of enactment of this Act.

**SEC. 108. REPORTS.**

Beginning in fiscal year 2007, and each fiscal year thereafter through fiscal year 2012, the Secretary shall submit to the Committee on Energy and Natural Resources of the Senate and the Committee on Resources of the House of Representatives an annual report that describes the number and type of full-time equivalent positions in the Department of the Interior and the amount of overhead costs of the Department of the Interior that are allocated to carrying out this title for the applicable fiscal year.

**SEC. 109. AUTHORIZATION OF APPROPRIATIONS.**

(a) **IN GENERAL.**—There is authorized to be appropriated to carry out this title \$15,000,000 for each of fiscal years 2007 through 2016, to remain available until expended.

(b) **RURAL WATER PROGRAMS ASSESSMENT.**—Of the amounts made available under subsection (a), not more than \$1,000,000 may be made available to carry out section 104 for each of fiscal years 2007 and 2008.

(c) **CONSTRUCTION COSTS.**—No amounts made available under this section shall be used to pay construction costs associated with any rural water supply project.

**SEC. 110. TERMINATION OF AUTHORITY.**

The authority of the Secretary to carry out this title terminates on September 30, 2016.

**TITLE II—TWENTY-FIRST CENTURY WATER WORKS ACT**

**SEC. 201. SHORT TITLE.**

This title may be cited as the “Twenty-First Century Water Works Act”.

**SEC. 202. DEFINITIONS.**

In this title:

(1) **INDIAN TRIBE.**—The term “Indian tribe” has the meaning given the term in section 4 of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450b).

(2) **LENDER.**—The term “lender” means—

(A) a non-Federal qualified institutional buyer (as defined in section 230.144A(a) of title 17, Code of Federal Regulation (or any successor regulation), known as Rule 144A(a) of the Securities and Exchange Commission and issued under the Securities Act of 1933 (15 U.S.C. 77a et seq.); or

(B) a clean renewable energy bond lender (as defined in section 54(j)(2) of the Internal Revenue Code of 1986 (as in effect on the date of enactment of this Act)).

(3) **LOAN GUARANTEE.**—The term “loan guarantee” has the meaning given the term “loan guarantee” in section 502 of the Federal Credit Reform Act of 1990 (2 U.S.C. 661a).

(4) **NON-FEDERAL BORROWER.**—The term “non-Federal borrower” means—

(A) a State (including a department, agency, or political subdivision of a State); or

(B) a conservancy district, irrigation district, canal company, water users’ association, Indian tribe, an agency created by interstate compact, or any other entity that has the capacity to contract with the United States under Federal reclamation law.

(5) **OBLIGATION.**—The term “obligation” means a loan or other debt obligation that is guaranteed under this section.

(6) **PROJECT.**—The term “project” means—

(A) a rural water supply project (as defined in section 102(9));

(B) an extraordinary operation and maintenance activity for, or the rehabilitation or replacement of, a facility—

(i) that is authorized by Federal reclamation law and constructed by the United States under such law; or

(ii) in connection with which there is a repayment or water service contract executed by the United States under Federal reclamation law; or

(C) an improvement to water infrastructure directly associated with a reclamation project that, based on a determination of the Secretary—

(i) improves water management; and

(ii) fulfills other Federal goals.

(7) **SECRETARY.**—The term “Secretary” means the Secretary of the Interior.

#### **SEC. 203. PROJECT ELIGIBILITY.**

(a) **ELIGIBILITY CRITERIA.**—

(1) **IN GENERAL.**—The Secretary shall develop and publish in the Federal Register criteria for determining the eligibility of a project for financial assistance under section 204.

(2) **INCLUSIONS.**—Eligibility criteria shall include—

(A) submission of an application by the lender to the Secretary;

(B) demonstration of the creditworthiness of the project, including a determination by the Secretary that any financing for the project has appropriate security features to ensure repayment;

(C) demonstration by the non-Federal borrower, to the satisfaction of the Secretary, of the ability of the non-Federal borrower to repay the project financing from user fees or other dedicated revenue sources;

(D) demonstration by the non-Federal borrower, to the satisfaction of the Secretary, of the ability of the non-Federal borrower to pay all operations, maintenance, and replacement costs of the project facilities; and

(E) such other criteria as the Secretary determines to be appropriate.

(b) **WAIVER.**—The Secretary may waive any of the criteria in subsection (a)(2) that the Secretary determines to be duplicative or rendered unnecessary because of an action already taken by the United States.

(c) **PROJECTS PREVIOUSLY AUTHORIZED.**—A project that was authorized for construction under Federal reclamation laws prior to the date of enactment of this Act shall be eligible for assistance under this title, subject to the criteria established by the Secretary under subsection (a).

(d) **CRITERIA FOR RURAL WATER SUPPLY PROJECTS.**—A rural water supply project that is determined to be feasible under section 106 is eligible for a loan guarantee under section 204.

#### **SEC. 204. LOAN GUARANTEES.**

(a) **AUTHORITY.**—Subject to the availability of appropriations, the Secretary may make available to lenders for a project meeting the eligibility criteria established in section 203 loan guarantees to supplement private-sector or lender financing for the project.

(b) **TERMS AND LIMITATIONS.**—

(1) **IN GENERAL.**—Loan guarantees under this section for a project shall be on such terms and conditions and contain such covenants, representations, warranties, and requirements as the Secretary determines to be appropriate to protect the financial interests of the United States.

(2) **AMOUNT.**—Loan guarantees by the Secretary shall not exceed an amount equal to 90 percent of the cost of the project that is the subject of the loan guarantee, as estimated at the time at which the loan guarantee is issued.

(3) **INTEREST RATE.**—An obligation shall bear interest at a rate that does not exceed a level that the Secretary determines to be appropriate, taking into account the prevailing rate of interest in the private sector for similar loans and risks.

(4) **AMORTIZATION.**—A loan guarantee under this section shall provide for complete amortization of the loan guarantee within not more than 40 years.

(5) **NONSUBORDINATION.**—An obligation shall be subject to the condition that the obligation is not subordinate to other financing.

(c) **PREPAYMENT AND REFINANCING.**—Any prepayment or refinancing terms on a loan guarantee shall be negotiated between the non-Federal borrower and the lender with the consent of the Secretary.

#### **SEC. 205. DEFAULTS.**

(a) **PAYMENTS BY SECRETARY.**—

(1) **IN GENERAL.**—If a borrower defaults on the obligation, the holder of the loan guarantee shall have the right to demand payment of the unpaid amount from the Secretary.

(2) **PAYMENT REQUIRED.**—By such date as may be specified in the loan guarantee or related agreements, the Secretary shall pay to the holder of the loan guarantee the unpaid interest on, and unpaid principal of, the obligation with respect to which the borrower has defaulted, unless the Secretary finds that there was not default by the borrower in the payment of interest or principal or that the default has been remedied.

(3) **FORBEARANCE.**—Nothing in this subsection precludes any forbearance by the holder of the obligation for the benefit of the non-Federal borrower that may be agreed on by the parties to the obligation and approved by the Secretary.

(b) **SUBROGATION.**—

(1) **IN GENERAL.**—If the Secretary makes a payment under subsection (a), the Secretary shall be subrogated to the rights of the recipient of the payment as specified in the loan guarantee or related agreements, including, as appropriate, the authority (notwithstanding any other provision of law) to—

(A) complete, maintain, operate, lease, or otherwise dispose of any property acquired pursuant to the loan guarantee or related agreements; or

(B) permit the non-Federal borrower, pursuant to an agreement with the Secretary, to continue to pursue the purposes of the project if the Secretary determines the purposes to be in the public interest.

(2) **SUPERIORITY OF RIGHTS.**—The rights of the Secretary, with respect to any property acquired pursuant to a loan guarantee or related agreement, shall be superior to the rights of any other person with respect to the property.

(c) **PAYMENT OF PRINCIPAL AND INTEREST BY SECRETARY.**—With respect to any obligation

guaranteed under this section, the Secretary may enter into a contract to pay, and pay, holders of the obligation, for and on behalf of the non-Federal borrower, from funds appropriated for that purpose, the principal and interest payments that become due and payable on the unpaid balance of the obligation if the Secretary finds that—

(1)(A) the non-Federal borrower is unable to meet the payments and is not in default;

(B) it is in the public interest to permit the non-Federal borrower to continue to pursue the purposes of the project; and

(C) the probable net benefit to the Federal Government in paying the principal and interest will be greater than that which would result in the event of a default;

(2) the amount of the payment that the Secretary is authorized to pay shall be no greater than the amount of principal and interest that the non-Federal borrower is obligated to pay under the agreement being guaranteed; and

(3) the borrower agrees to reimburse the Secretary for the payment (including interest) on terms and conditions that are satisfactory to the Secretary.

(d) **ACTION BY ATTORNEY GENERAL.**—

(1) **NOTIFICATION.**—If the non-Federal borrower defaults on an obligation, the Secretary shall notify the Attorney General of the default.

(2) **RECOVERY.**—On notification, the Attorney General shall take such action as is appropriate to recover the unpaid principal and interest due from—

(A) such assets of the defaulting non-Federal borrower as are associated with the obligation; or

(B) any other security pledged to secure the obligation.

#### **SEC. 206. OPERATIONS, MAINTENANCE, AND REPLACEMENT COSTS.**

(a) **IN GENERAL.**—The non-Federal share of operations, maintenance, and replacement costs for a project receiving Federal assistance under this title shall be 100 percent.

(b) **PLAN.**—On request of the non-Federal borrower, the Secretary may assist in the development of an operation, maintenance, and replacement plan to provide the necessary framework to assist the non-Federal borrower in establishing rates and fees for project beneficiaries.

#### **SEC. 207. TITLE TO NEWLY CONSTRUCTED FACILITIES.**

(a) **NEW PROJECTS AND FACILITIES.**—All new projects or facilities constructed in accordance with this title shall remain under the jurisdiction and control of the non-Federal borrower subject to the terms of the repayment agreement.

(b) **EXISTING PROJECTS AND FACILITIES.**—Nothing in this title affects the title of—

(1) reclamation projects authorized prior to the date of enactment of this Act;

(2) works supplemental to existing reclamation projects; or

(3) works constructed to rehabilitate existing reclamation projects.

#### **SEC. 208. WATER RIGHTS.**

(a) **IN GENERAL.**—Nothing in this title preempts or affects State water law or an interstate compact governing water.

(b) **COMPLIANCE REQUIRED.**—The Secretary shall comply with State water laws in carrying out this title. Nothing in this title affects or preempts State water law or an interstate compact governing water.

#### **SEC. 209. INTERAGENCY COORDINATION AND COOPERATION.**

(a) **CONSULTATION.**—The Secretary shall consult with the Secretary of Agriculture before promulgating criteria with respect to financial appraisal functions and loan guarantee administration for activities carried out under this title.

(b) **MEMORANDUM OF AGREEMENT.**—The Secretary and the Secretary of Agriculture shall enter into a memorandum of agreement providing for Department of Agriculture financial

appraisal functions and loan guarantee administration for activities carried out under this title.

**SEC. 210. RECORDS; AUDITS.**

(a) *IN GENERAL.*—A recipient of a loan guarantee shall keep such records and other pertinent documents as the Secretary shall prescribe by regulation, including such records as the Secretary may require to facilitate an effective audit.

(b) *ACCESS.*—The Secretary and the Comptroller General of the United States, or their duly authorized representatives, shall have access, for the purpose of audit, to the records and other pertinent documents.

**SEC. 211. FULL FAITH AND CREDIT.**

The full faith and credit of the United States is pledged to the payment of all guarantees issued under this section with respect to principal and interest.

**SEC. 212. REPORT.**

Not later than 1 year after the date on which the eligibility criteria are published in the Federal Register under section 203(a), and every 2 years thereafter, the Secretary shall submit to the Committee on Energy and Natural Resources of the Senate and the Committee on Resources of the House of Representatives a report that describes the implementation of the loan guarantee program under section 204.

**SEC. 213. EFFECT ON THE RECLAMATION LAWS.**

(a) *RECLAMATION PROJECTS.*—Nothing in this title supersedes or amends any Federal law associated with a project, or a portion of a project, constructed under the reclamation laws.

(b) *NO NEW OR SUPPLEMENTAL BENEFITS.*—Any assistance provided under this title shall not—

(1) be considered to be a new or supplemental benefit for purposes of the Reclamation Reform Act of 1982 (43 U.S.C. 390aa et seq.); or

(2) affect any contract in existence on the date of enactment of this Act that is executed under the reclamation laws.

**SEC. 214. AUTHORIZATION OF APPROPRIATIONS.**

There are authorized to be appropriated such sums as are necessary to carry out this title, to remain available until expended.

**SEC. 215. TERMINATION OF AUTHORITY.**

(a) *IN GENERAL.*—Subject to subsection (b), the authority of the Secretary to carry out this title terminates on the date that is 10 years after the date of enactment of this Act.

(b) *EXCEPTION.*—The termination of authority under subsection (a) shall have no effect on—

(1) any loans guaranteed by the United States under this title; or

(2) the administration of any loan guaranteed under this title before the effective date of the termination of authority.

**TITLE III—REPORT ON TRANSFER OF RECLAMATION FACILITIES**

**SEC. 301. REPORT.**

(a) *IN GENERAL.*—Not later than 180 days after the date of enactment of this Act, the Secretary shall submit to the Committee on Energy and Natural Resources of the Senate and the Committee on Resources of the House of Representatives a report that describes any impediments and activities that significantly delay the ability of the Secretary to complete timely transfers of title to reclamation facilities to qualified non-Federal entities under laws authorizing the transfers.

(b) *CONSULTATION.*—In preparing the report under subsection (a), the Secretary shall consult with any appropriate non-Federal parties, including reclamation water and power customers.

Amend the title so as to read “An Act to authorize the Secretary of the Interior to carry out a rural water supply program in the Reclamation States to provide a clean, safe, affordable, and reliable water supply to rural residents.”.

Mr. FRIST. I ask unanimous consent that the Senate agree to the amendment of the House.

The PRESIDING OFFICER. Without objection, it is so ordered.

**DEMOCRATIC REPUBLIC OF THE CONGO RELIEF, SECURITY, AND DEMOCRACY PROMOTION ACT OF 2006**

Mr. FRIST. Mr President, I ask the Chair lay before the Senate a message from the House of Representatives on the bill (S. 2125) to promote relief, security, and democracy in the Democratic Republic of the Congo.

The PRESIDING OFFICER laid before the Senate the following message from the House of Representatives:

S. 2125

*Resolved*, That the bill from the Senate (S. 2125) entitled “An Act to promote relief, security, and democracy in the Democratic Republic of the Congo”, do pass with the following amendment:

Strike out all after the enacting clause and insert:

**SECTION 1. SHORT TITLE.**

This Act may be cited as the “Democratic Republic of the Congo Relief, Security, and Democracy Promotion Act of 2006”.

**TITLE I—BILATERAL ACTION ON ADDRESSING URGENT NEEDS IN THE DEMOCRATIC REPUBLIC OF THE CONGO**

**SEC. 101. FINDINGS.**

Congress makes the following findings:

(1) The National Security Strategy of the United States, dated September 17, 2002, concludes that “[i]n Africa, promise and opportunity sit side-by-side with disease, war, and desperate poverty. This threatens both a core value of the United States preserving human dignity and our strategic priority combating global terror. American interests and American principles, therefore, lead in the same direction: we will work with others for an African continent that lives in liberty, peace, and growing prosperity.”.

(2) On February 16, 2005, the Director of the Central Intelligence Agency testified, “In Africa, chronic instability will continue to hamper counterterrorism efforts and pose heavy humanitarian and peacekeeping burdens.”.

(3) According to the United States Agency for International Development, “Given its size, population, and resources, the Congo is an important player in Africa and of long-term interest to the United States.”.

(4) The Democratic Republic of the Congo is 2,345,410 square miles (approximately 1/4 the size of the United States), lies at the heart of Africa, and touches every major region of sub-Saharan Africa. Therefore, a secure, peaceful, and prosperous Democratic Republic of the Congo would have a profound impact on progress throughout Africa.

(5) The most recent war in the Democratic Republic of the Congo, which erupted in 1998, spawned some of the world’s worst human rights atrocities and drew in six neighboring countries.

(6) Despite the conclusion of a peace agreement and subsequent withdrawal of foreign forces in 2003, both the real and perceived presence of armed groups hostile to the Governments of Uganda, Rwanda, and Burundi continue to serve as a major source of regional instability and an apparent pretext for continued interference in the Democratic Republic of the Congo by its neighbors.

(7) A mortality study completed in December 2004 by the International Rescue Committee found that 31,000 people were dying monthly and 3,800,000 people had died in the previous six years because of the conflict in the Democratic Republic of the Congo and resulting disintegra-

tion of the social service infrastructure, making this one of the deadliest conflicts since World War II.

(8) In 2004, Amnesty International estimated that at least 40,000 women and girls were systematically raped and tortured in the Democratic Republic of the Congo since 1998, and nearly two-thirds of ongoing abuses against women and girls are perpetrated by members of the security forces, particularly the Forces Armes de la Republique Democratique du Congo (FARDC) and the Police Nationale Congolaise (PNC).

(9) According to the Department of State, “returning one of Africa’s largest countries [the Democratic Republic of the Congo] to full peace and stability will require significant United States investments in support of national elections, the reintegration of former combatants, the return and reintegration of refugees and [internally displaced persons], establishment of central government control over vast territories, and promotion of national reconciliation and good governance”.

**SEC. 102. STATEMENT OF POLICY.**

It is the policy of the United States—

(1) to help promote, reinvigorate, and support the political process in the Democratic Republic of the Congo in order to press all parties in the Transitional National Government and the succeeding government to implement fully and to institutionalize mechanisms, including national and international election observers, fair and transparent voter registration procedures, and a significant civic awareness and public education campaign created for the July 30, 2006, elections and future elections in the Democratic Republic of the Congo, to ensure that elections are carried out in a fair and democratic manner;

(2) to urge the Government of the Democratic Republic of the Congo to recognize and act upon its responsibilities to immediately bring discipline to its security forces, hold those individuals responsible for atrocities and other human rights violations, particularly the rape of women and girls as an act of war, accountable and bring such individuals to justice;

(3) to help ensure that, once a stable national government is established in the Democratic Republic of the Congo, it is committed to multiparty democracy, open and transparent governance, respect for human rights and religious freedom, ending the violence throughout the country, promoting peace and stability with its neighbors, rehabilitating the national judicial system and enhancing the rule of law, combating corruption, instituting economic reforms to promote development, and creating an environment to promote private investment;

(4) to assist the Government of the Democratic Republic of the Congo as it seeks to meet the basic needs of its citizens, including security, safety, and access to health care, education, food, shelter, and clean drinking water;

(5) to support security sector reform by assisting the Government of the Democratic Republic of the Congo to establish a viable and professional national army and police force that respects human rights and the rule of law, is under effective civilian control, and possesses a viable presence throughout the entire country, provided the Democratic Republic of the Congo meets all requirements for United States military assistance under existing law;

(6) to help expedite planning and implementation of programs associated with the disarmament, demobilization, repatriation, reintegration, and rehabilitation process in the Democratic Republic of the Congo;

(7) to support efforts of the Government of the Democratic Republic of the Congo, the United Nations Peacekeeping Mission in the Democratic Republic of the Congo (MONUC), and other entities, as appropriate, to disarm, demobilize, and repatriate the Democratic Forces for the Liberation of Rwanda and other illegally armed groups;

(8) to make all efforts to ensure that the Government of the Democratic Republic of the Congo—

(A) is committed to responsible and transparent management of natural resources across the country; and

(B) takes active measures—

(i) to promote economic development;

(ii) to hold accountable individuals who illegally exploit the country's natural resources; and

(iii) to implement the Extractive Industries Transparency Initiative by enacting laws requiring disclosure and independent auditing of company payments and government receipts for natural resource extraction;

(9) to promote a viable civil society and to enhance nongovernmental organizations and institutions, including religious organizations, the media, political parties, trade unions, and trade and business associations, that can act as a stabilizing force and effective check on the government;

(10) to help rebuild and enhance infrastructure, communications, and other mechanisms that will increase the ability of the central government to manage internal affairs, encourage economic development, and facilitate relief efforts of humanitarian organizations;

(11) to help halt the high prevalence of sexual abuse and violence perpetrated against women and children in the Democratic Republic of the Congo and mitigate the detrimental effects from acts of this type of violence by undertaking a number of health, education, and psycho-social support programs;

(12) to work aggressively on a bilateral basis to urge governments of countries contributing troops to the United Nations Peacekeeping Mission in the Democratic Republic of the Congo (MONUC) to enact and enforce laws on trafficking in persons and sexual abuse that meet international standards, promote codes of conduct for troops serving as part of United Nations peacekeeping missions, and immediately investigate and punish citizens who are responsible for abuses in the Democratic Republic of the Congo;

(13) to assist the Government of the Democratic Republic of the Congo as undertakes steps to—

(A) protect internally displaced persons and refugees in the Democratic Republic of the Congo and border regions from all forms of violence, including gender-based violence and other human rights abuses;

(B) address other basic needs of vulnerable populations with the goal of allowing these conflict-affected individuals to ultimately return to their homes; and

(C) assess the magnitude of the problem of orphans from conflict and HIV/AIDS in the Democratic Republic of the Congo, and work to establish a program of national support;

(14) to engage with governments working to promote peace and security throughout the Democratic Republic of the Congo and hold accountable individuals, entities, and countries working to destabilize the country; and

(15) to promote appropriate use of the forests of the Democratic Republic of the Congo in a manner that benefits the rural population in that country that depends on the forests for their livelihoods and protects national and environmental interests.

#### SEC. 103. BILATERAL ASSISTANCE TO THE DEMOCRATIC REPUBLIC OF THE CONGO.

(a) FUNDING FOR FISCAL YEARS 2006 AND 2007.—Of the amounts made available to carry out the Foreign Assistance Act of 1961 (22 U.S.C. 2151 et seq.), the Agricultural Trade Development and Assistance Act of 1954 (68 Stat. 454, chapter 469), and the Arms Export Control Act (22 U.S.C. 2751 et seq.) for fiscal year 2006 and 2007, at least \$52,000,000 for each such fiscal year should be allocated for bilateral assistance programs in the Democratic Republic of the Congo.

(b) FUTURE YEAR FUNDING.—It is the sense of Congress that the Department of State should submit budget requests in fiscal years 2008 and 2009 that contain increases in bilateral assistance for the Democratic Republic of the Congo that are appropriate if progress is being made, particularly cooperation by the Government of the Democratic Republic of the Congo, toward accomplishing the policy objectives described in section 102.

(c) COORDINATION WITH OTHER DONOR NATIONS.—The United States should work with other donor nations, on a bilateral and multilateral basis, to increase international contributions to the Democratic Republic of the Congo and accomplish the policy objectives described in section 102.

#### SEC. 104. ACCOUNTABILITY FOR THE GOVERNMENT OF THE DEMOCRATIC REPUBLIC OF THE CONGO.

(a) SENSE OF CONGRESS.—It is the sense of Congress that—

(1) the Government of the Democratic Republic of the Congo must be committed to achieving the policy objectives described in section 102 if the efforts of the United States and other members of the international community are to be effective in bringing relief, security, and democracy to the country;

(2) the Government of the Democratic Republic of the Congo should immediately exercise control over and discipline its armed forces, stop the mass rapes at the hands of its armed forces, and hold those responsible for these acts accountable before an appropriate tribunal;

(3) the Government of the Democratic Republic of the Congo, in collaboration with international aid agencies, should establish expert teams to assess the needs of the victims of rape and provide health, counseling, and social support services that such victims need; and

(4) the international community, through the United Nations peacekeeping mission, humanitarian and development relief, and other forms of assistance, is providing a substantial amount of funding that is giving the Government of the Democratic Republic of the Congo an opportunity to make progress towards accomplishing the policy objectives described in section 102, but this assistance cannot continue in perpetuity.

(b) TERMINATION OF ASSISTANCE.—It is the sense of Congress that the Secretary of State should withhold assistance otherwise available under this Act if the Secretary determines that the Government of the Democratic Republic of the Congo is not making sufficient progress towards accomplishing the policy objectives described in section 102.

#### SEC. 105. WITHHOLDING OF ASSISTANCE.

The Secretary of State is authorized to withhold assistance made available under the Foreign Assistance Act of 1961 (22 U.S.C. 2151 et seq.), other than humanitarian, peacekeeping, and counterterrorism assistance, for a foreign country if the Secretary determines that the government of the foreign country is taking actions to destabilize the Democratic Republic of the Congo.

#### SEC. 106. REPORT ON PROGRESS TOWARD ACCOMPLISHING POLICY OBJECTIVES.

(a) REPORT REQUIRED.—Not later than one year after the date of the enactment of this Act, the Comptroller General of the United States shall submit to Congress a report on the progress made toward accomplishing the policy objectives described in section 102.

(b) CONTENTS.—The report required under subsection (a) shall include—

(1) a description of any major impediments that prevent the accomplishment of the policy objectives described in section 102, including any destabilizing activities undertaken in the Democratic Republic of the Congo by governments of neighboring countries;

(2) an evaluation of United States policies and foreign assistance programs designed to accomplish such policy objectives; and

(3) recommendations for—

(A) improving the policies and programs referred to in paragraph (2); and

(B) any additional bilateral or multilateral actions necessary to promote peace and prosperity in the Democratic Republic of the Congo.

#### SEC. 107. SPECIAL ENVOY FOR THE GREAT LAKES REGION.

Not later than 60 days after the date of the enactment of this Act, the President should appoint a Special Envoy for the Great Lakes Region to help coordinate efforts to resolve the instability and insecurity in Eastern Congo.

### TITLE II—MULTILATERAL ACTIONS TO ADDRESS URGENT NEEDS IN THE DEMOCRATIC REPUBLIC OF THE CONGO

#### SEC. 201. PROMOTION OF UNITED STATES POLICY TOWARD THE DEMOCRATIC REPUBLIC OF THE CONGO IN THE UNITED NATIONS SECURITY COUNCIL.

The United States should use its voice and vote in the United Nations Security Council—

(1) to address exploitation at the United Nations Peacekeeping Mission in the Democratic Republic of the Congo (MONUC) by continuing to urge, when credible allegations exist, appropriate investigation of alleged perpetrators and, as necessary, prosecution of United Nations personnel responsible for sexual abuses in the Democratic Republic of the Congo;

(2) to conclude at the earliest possible date a Memorandum of Understanding relating to binding codes of conduct and programs for the prevention of sexual abuse and trafficking in persons to be undertaken by the United Nations for all countries that contribute troops to MONUC, to include the assumption of personal liability for the provision of victims assistance and child support, as appropriate, by those who violate the codes of conduct;

(3) to strengthen the authority and capacity of MONUC by—

(A) providing specific authority and obligation to prevent and effectively counter imminent threats;

(B) clarifying and strengthening MONUC's rules of engagement to enhance the protection of vulnerable civilian populations;

(C) enhancing the surveillance and intelligence-gathering capabilities available to MONUC;

(D) where consistent with United States policy, making available personnel, communications, and military assets that improve the effectiveness of robust peacekeeping, mobility, and command and control capabilities of MONUC; and

(E) providing MONUC with the authority and resources needed to effectively monitor arms trafficking and natural resource exploitation at key border posts and airfields in the eastern part of the Democratic Republic of the Congo;

(4) to encourage regular visits of the United Nations Security Council to monitor the situation in the Democratic Republic of the Congo;

(5) to ensure that the practice of recruiting and arming children in the Democratic Republic of the Congo is immediately halted pursuant to Security Council Resolutions 1460 (2003) and 1539 (2004);

(6) to strengthen the arms embargo imposed pursuant to Security Council Resolution 1493 (2003) and ensure that violators are held accountable through appropriate measures, including the possible imposition of sanctions;

(7) to allow for the more effective protection and monitoring of natural resources in the Democratic Republic of the Congo, especially in the eastern part of the country, and for public disclosure and independent auditing of natural resource revenues to help ensure transparent and accountable management of these revenues;

(8) to press countries in the Congo region to help facilitate an end to the violence in the Democratic Republic of the Congo and promote relief, security, and democracy throughout the region; and

(9) to encourage the United Nations Secretary-General to become more involved in completing the policy objectives described in paragraphs (1) and (2) of section 102 and ensure that recent fighting in North Kivu, which displaced over 150,000 people, as well as fighting in Ituri and other areas, does not create widespread instability throughout the country.

**SEC. 202. INCREASING CONTRIBUTIONS AND OTHER HUMANITARIAN AND DEVELOPMENT ASSISTANCE THROUGH INTERNATIONAL ORGANIZATIONS.**

(a) *IN GENERAL.*—The President should instruct the United States permanent representative or executive director, as the case may be, to the United Nations voluntary agencies, including the World Food Program, the United Nations Development Program, and the United Nations High Commissioner for Refugees, and other appropriate international organizations to use the voice and vote of the United States to support additional humanitarian and development assistance for the Democratic Republic of the Congo in order to accomplish the policy objectives described in section 102.

(b) *SUPPORT CONTINGENT ON PROGRESS.*—If the Secretary of State determines that the Government of the Democratic Republic of the Congo is not making sufficient progress towards accomplishing the policy objectives described in section 102, the President shall consider withdrawing United States support for the assistance described in subsection (a) when future funding decisions are considered.

Mr. FRIST. Mr. President, I ask unanimous consent that the Senate concur in the House amendment and the motion to reconsider be laid upon the table.

The PRESIDING OFFICER. Without objection, it is so ordered.

**MARINE DEBRIS RESEARCH, PREVENTION, AND REDUCTION ACT**

Mr. FRIST. Mr. President, I ask the Chair lay before the Senate a message from the House of Representatives on the bill (S. 362) to establish a program within the National Oceanic and Atmospheric Administration and the United States Coast Guard to help identify, determine sources of, assess, reduce, and prevent marine debris and its adverse impacts on the marine environment and navigation safety, in coordination with non-Federal entities, and for other purposes.

The PRESIDING OFFICER laid before the Senate the following message from the House of Representatives:

S. 362

*Resolved*, That the bill from the Senate (S. 362) entitled "An Act to establish a program within the National Oceanic and Atmospheric Administration and the United States Coast Guard to help identify, determine sources of, assess, reduce, and prevent marine debris and its adverse impacts on the marine environment and navigation safety, in coordination with non-Federal entities, and for other purposes", do pass with the following amendment:

Strike out all after the enacting clause and insert:

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "Marine Debris Research, Prevention, and Reduction Act".

**SEC. 2. PURPOSES.**

The purposes of this Act are—

(1) to help identify, determine sources of, assess, reduce, and prevent marine debris and its adverse impacts on the marine environment and navigation safety;

(2) to reactivate the Interagency Marine Debris Coordinating Committee; and

(3) to develop a Federal marine debris information clearinghouse.

**SEC. 3. NOAA MARINE DEBRIS PREVENTION AND REMOVAL PROGRAM.**

(a) *ESTABLISHMENT OF PROGRAM.*—There is established, within the National Oceanic and Atmospheric Administration, a Marine Debris Prevention and Removal Program to reduce and prevent the occurrence and adverse impacts of marine debris on the marine environment and navigation safety.

(b) *PROGRAM COMPONENTS.*—The Administrator, acting through the Program and subject to the availability of appropriations, shall carry out the following activities:

(1) *MAPPING, IDENTIFICATION, IMPACT ASSESSMENT, REMOVAL, AND PREVENTION.*—The Administrator shall, in consultation with relevant Federal agencies, undertake marine debris mapping, identification, impact assessment, prevention, and removal efforts, with a focus on marine debris posing a threat to living marine resources and navigation safety, including—

(A) the establishment of a process, building on existing information sources maintained by Federal agencies such as the Environmental Protection Agency and the Coast Guard, for cataloguing and maintaining an inventory of marine debris and its impacts found in the navigable waters of the United States and the United States exclusive economic zone, including location, material, size, age, and origin, and impacts on habitat, living marine resources, human health, and navigation safety;

(B) measures to identify the origin, location, and projected movement of marine debris within United States navigable waters, the United States exclusive economic zone, and the high seas, including the use of oceanographic, atmospheric, satellite, and remote sensing data; and

(C) development and implementation of strategies, methods, priorities, and a plan for preventing and removing marine debris from United States navigable waters and within the United States exclusive economic zone, including development of local or regional protocols for removal of derelict fishing gear and other marine debris.

(2) *REDUCING AND PREVENTING LOSS OF GEAR.*—The Administrator shall improve efforts to reduce adverse impacts of lost and discarded fishing gear on living marine resources and navigation safety, including—

(A) research and development of alternatives to gear posing threats to the marine environment, and methods for marking gear used in specific fisheries to enhance the tracking, recovery, and identification of lost and discarded gear; and

(B) development of effective nonregulatory measures and incentives to cooperatively reduce the volume of lost and discarded fishing gear and to aid in its recovery.

(3) *OUTREACH.*—The Administrator shall undertake outreach and education of the public and other stakeholders, such as the fishing industry, fishing gear manufacturers, and other marine-dependent industries, and the plastic and waste management industries, on sources of marine debris, threats associated with marine debris and approaches to identify, determine sources of, assess, reduce, and prevent marine debris and its adverse impacts on the marine environment and navigational safety, including outreach and education activities through public-private initiatives. The Administrator shall coordinate outreach and education activities under this paragraph with any outreach programs conducted under section 2204 of the Marine Plastic Pollution Research and Control Act of 1987 (33 U.S.C. 1915).

(c) *GRANTS, COOPERATIVE AGREEMENTS, AND CONTRACTS.*—

(1) *IN GENERAL.*—The Administrator, acting through the Program, shall enter into cooperative agreements and contracts and provide financial assistance in the form of grants for

projects to accomplish the purpose set forth in section 2(I).

(2) *GRANT COST SHARING REQUIREMENT.*—

(A) *IN GENERAL.*—Except as provided in subparagraph (B), Federal funds for any grant under this section may not exceed 50 percent of the total cost of such project. For purposes of this subparagraph, the non-Federal share of project costs may be provided by in-kind contributions and other noncash support.

(B) *WAIVER.*—The Administrator may waive all or part of the matching requirement under subparagraph (A) if the Administrator determines that no reasonable means are available through which applicants can meet the matching requirement and the probable benefit of such project outweighs the public interest in such matching requirement.

(3) *AMOUNTS PAID AND SERVICES RENDERED UNDER CONSENT.*—

(A) *CONSENT DECREES AND ORDERS.*—If authorized by the Administrator or the Attorney General, as appropriate, the non-Federal share of the cost of a project carried out under this Act may include money paid pursuant to, or the value of any in-kind service performed under, an administrative order on consent or judicial consent decree that will remove or prevent marine debris.

(B) *OTHER DECREES AND ORDERS.*—The non-Federal share of the cost of a project carried out under this Act may not include any money paid pursuant to, or the value of any in-kind service performed under, any other administrative order or court order.

(4) *ELIGIBILITY.*—Any State, local, or tribal government whose activities affect research or regulation of marine debris, and any institution of higher education, nonprofit organization, or commercial organization with expertise in a field related to marine debris, is eligible to submit to the Administrator a marine debris proposal under the grant program.

(5) *GRANT CRITERIA AND GUIDELINES.*—Within 180 days after the date of the enactment of this Act, the Administrator shall promulgate necessary guidelines for implementation of the grant program, including development of criteria and priorities for grants. In developing those guidelines, the Administrator shall consult with—

(A) the Interagency Committee;

(B) regional fishery management councils established under the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.);

(C) State, regional, and local governmental entities with marine debris experience;

(D) marine-dependent industries; and

(E) nongovernmental organizations involved in marine debris research, prevention, or removal activities.

(6) *PROJECT REVIEW AND APPROVAL.*—The Administrator shall—

(A) review each marine debris project proposal to determine if it meets the grant criteria and supports the goals of this Act;

(B) after considering any written comments and recommendations based on the review, approve or disapprove the proposal; and

(C) provide notification of that approval or disapproval to the person who submitted the proposal.

(7) *PROJECT REPORTING.*—Each grantee under this section shall provide periodic reports as required by the Administrator. Each report shall include all information required by the Administrator for evaluating the progress and success in meeting its stated goals, and impact of the grant activities on the marine debris problem.

**SEC. 4. COAST GUARD PROGRAM.**

(a) *STRATEGY.*—The Commandant of the Coast Guard, in consultation with the Interagency Committee, shall—

(1) take actions to reduce violations of and improve implementation of MARPOL Annex V and the Act to Prevent Pollution from Ships (33



U.S.C. 1901 et seq.) with respect to the discard of plastics and other garbage from vessels;

(2) take actions to cost-effectively monitor and enforce compliance with MARPOL Annex V and the Act to Prevent Pollution from Ships (33 U.S.C. 1901 et seq.), including through cooperation and coordination with other Federal and State enforcement programs;

(3) take actions to improve compliance with requirements under MARPOL Annex V and section 6 of the Act to Prevent Pollution from Ships (33 U.S.C. 1905) that all United States ports and terminals maintain and monitor the adequacy of receptacles for the disposal of plastics and other garbage, including through promoting voluntary government-industry partnerships;

(4) develop and implement a plan, in coordination with industry and recreational boaters, to improve ship-board waste management, including recordkeeping, and access to waste reception facilities for ship-board waste;

(5) take actions to improve international cooperation to reduce marine debris; and

(6) establish a voluntary reporting program for commercial vessel operators and recreational boaters to report incidents of damage to vessels and disruption of navigation caused by marine debris, and observed violations of laws and regulations relating to the disposal of plastics and other marine debris.

(b) **REPORT.**—Not later than 180 days after the date of enactment of this Act, the Commandant of the Coast Guard shall submit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Transportation and Infrastructure of the House of Representatives a report evaluating the Coast Guard's progress in implementing subsection (a).

(c) **EXTERNAL EVALUATION AND RECOMMENDATIONS ON ANNEX V.**—

(1) **IN GENERAL.**—The Commandant of the Coast Guard shall enter into an arrangement with the National Research Council under which the National Research Council shall submit, by not later than 18 months after the date of the enactment of this Act and in consultation with the Commandant and the Interagency Committee, to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Transportation and Infrastructure of the House of Representatives a comprehensive report on the effectiveness of international and national measures to prevent and reduce marine debris and its impact.

(2) **CONTENTS.**—The report required under paragraph (1) shall include—

(A) an evaluation of international and domestic implementation of MARPOL Annex V and the Act to Prevent Pollution from Ships (33 U.S.C. 1901 et seq.) and recommendations of cost-effective actions to improve implementation and compliance with such measures to reduce impacts of marine debris;

(B) recommendation of additional Federal or international actions, including changes to international and domestic law or regulations, needed to further reduce the impacts of marine debris; and

(C) evaluation of the role of floating fish aggregation devices in the generation of marine debris and existing legal mechanisms to reduce impacts of such debris, focusing on impacts in the Western Pacific and Central Pacific regions.

#### SEC. 5. INTERAGENCY COORDINATION.

(a) **INTERAGENCY MARINE DEBRIS COORDINATING COMMITTEE.**—Section 2203 of the Marine Plastic Pollution Research and Control Act of 1987 (33 U.S.C. 1914) is amended—

(1) by striking subsection (a) and inserting the following:

“(a) **ESTABLISHMENT OF INTERAGENCY MARINE DEBRIS COORDINATING COMMITTEE.**—There is established an Interagency Marine Debris Coordinating Committee to coordinate a comprehensive program of marine debris research and activities among Federal agencies, in cooperation and coordination with non-governmental organiza-

tions, industry, universities, and research institutions, States, Indian tribes, and other nations, as appropriate.”; and

(2) in subsection (c), by inserting “public, interagency” before “forum”.

(b) **DEFINITION OF MARINE DEBRIS.**—The Administrator and the Commandant of the Coast Guard, in consultation with the Interagency Committee established under subsection (a), shall jointly develop and promulgate through regulations a definition of the term “marine debris” for purposes of this Act.

(c) **REPORTS.**—

(1) **INTERAGENCY REPORT ON MARINE DEBRIS IMPACTS AND STRATEGIES.**—

(A) **IN GENERAL.**—Not later than 12 months after the date of the enactment of this Act, the Interagency Committee, through the chairperson, shall complete and submit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Transportation and Infrastructure and the Committee on Resources of the House of Representatives a report that—

(i) identifies sources of marine debris;

(ii) the ecological and economic impact of marine debris;

(iii) alternatives for reducing, mitigating, preventing, and controlling the harmful affects of marine debris;

(iv) the social and economic costs and benefits of such alternatives; and

(v) recommendations to reduce marine debris both domestically and internationally.

(B) **RECOMMENDATIONS.**—The report shall provide strategies and recommendations on—

(i) establishing priority areas for action to address leading problems relating to marine debris;

(ii) developing strategies and approaches to prevent, reduce, remove, and dispose of marine debris, including through private-public partnerships;

(iii) establishing effective and coordinated education and outreach activities; and

(iv) ensuring Federal cooperation with, and assistance to, the coastal States (as that term is defined in section 304 of the Coastal Zone Management Act of 1972 (16 U.S.C. 1453)), Indian tribes, and local governments in the identification, determination of sources, prevention, reduction, management, mitigation, and control of marine debris and its adverse impacts.

(2) **ANNUAL PROGRESS REPORTS.**—Not later than 3 years after the date of the enactment of this Act, and biennially thereafter, the Interagency Committee, through the chairperson, shall submit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Transportation and Infrastructure and the Committee on Resources of the House of Representatives a report that evaluates United States and international progress in meeting the purpose of this Act. The report shall include—

(A) the status of implementation of any recommendations and strategies of the Interagency Committee and analysis of their effectiveness;

(B) a summary of the marine debris inventory to be maintained by the National Oceanic and Atmospheric Administration;

(C) a review of the National Oceanic and Atmospheric Administration program authorized by section 3, including projects funded and accomplishments relating to reduction and prevention of marine debris;

(D) a review of Coast Guard programs and accomplishments relating to marine debris removal, including enforcement and compliance with MARPOL requirements; and

(E) estimated Federal and non-Federal funding provided for marine debris and recommendations for priority funding needs.

#### SEC. 6. FEDERAL INFORMATION CLEARINGHOUSE.

The Administrator, in coordination with the Interagency Committee, shall—

(1) maintain a Federal information clearinghouse on marine debris that will be available to

researchers and other interested persons to improve marine debris source identification, data sharing, and monitoring efforts through collaborative research and open sharing of data; and

(2) take the necessary steps to ensure the confidentiality of such information (especially proprietary information), for any information required by the Administrator to be submitted by the fishing industry under this section.

#### SEC. 7. DEFINITIONS.

In this Act:

(1) **ADMINISTRATOR.**—The term “Administrator” means the Administrator of the National Oceanic and Atmospheric Administration.

(2) **INTERAGENCY COMMITTEE.**—The term “Interagency Committee” means the Interagency Marine Debris Coordinating Committee established under section 2203 of the Marine Plastic Pollution Research and Control Act of 1987 (33 U.S.C. 1914).

(3) **UNITED STATES EXCLUSIVE ECONOMIC ZONE.**—The term “United States exclusive economic zone” means the zone established by Presidential Proclamation Numbered 5030, dated March 10, 1983, including the ocean waters of the areas referred to as “eastern special areas” in article 3(1) of the Agreement between the United States of America and the Union of Soviet Socialist Republics on the Maritime Boundary, signed June 1, 1990.

(4) **MARPOL; ANNEX V; CONVENTION.**—The terms “MARPOL”, “Annex V”, and “Convention” have the meaning given those terms under section 2(a) of the Act to Prevent Pollution from Ships (33 U.S.C. 1901(a)).

(5) **NAVIGABLE WATERS.**—The term “navigable waters” means waters of the United States, including the territorial sea.

(6) **TERRITORIAL SEA.**—The term “territorial sea” means the waters of the United States referred to in Presidential Proclamation No. 5928, dated December 27, 1988.

(7) **PROGRAM.**—The term “Program” means the Marine Debris Prevention and Removal Program established under section 3.

(8) **STATE.**—The term “State” means—

(A) any State of the United States that is impacted by marine debris within its seaward or Great Lakes boundaries;

(B) the District of Columbia;

(C) American Samoa, Guam, the Northern Mariana Islands, Puerto Rico, and the Virgin Islands; and

(D) any other territory or possession of the United States, or separate sovereign in free association with the United States, that is impacted by marine debris within its seaward boundaries.

#### SEC. 8. RELATIONSHIP TO OUTER CONTINENTAL SHELF LANDS ACT.

Nothing in this Act supersedes, or limits the authority of the Secretary of the Interior under, the Outer Continental Shelf Lands Act (43 U.S.C. 1331 et seq.).

#### SEC. 9. AUTHORIZATION OF APPROPRIATIONS.

There are authorized to be appropriated for each fiscal year 2006 through 2010—

(1) to the Administrator for carrying out sections 3 and 6, \$10,000,000, of which no more than 10 percent may be for administrative costs; and

(2) to the Secretary of the Department in which the Coast Guard is operating, for the use of the Commandant of the Coast Guard in carrying out section 4, \$2,000,000, of which no more than 10 percent may be used for administrative costs.

Mr. FRIST. Mr. President, I ask unanimous consent that the Senate concur in the House amendment, the motion to reconsider be laid upon the table, and that any statements relating to the bill be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

PRESERVING CRIME VICTIM'S  
RESTITUTION ACT OF 2006

Mr. FRIST. Mr. President, I ask unanimous consent that the Judiciary Committee be discharged from further consideration of S. 4055 and that the Senate proceed to its immediate consideration.

The PRESIDING OFFICER. Without objection, it is so ordered.

The clerk will report the bill by title. The legislative clerk read as follows:

A bill (S. 4055) to address the effect of the death of a defendant in the Federal criminal proceedings.

There being no objection, the Senate proceeded to consider the bill.

Mr. FRIST. Mr. President, I ask unanimous consent that the bill be read a third time and passed, the motion to reconsider be laid upon the table with no intervening action or debate, and that any statements relating to the bill be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The bill (S. 4055) was considered, ordered to be engrossed for a third reading, read the third time, and passed, as follows:

S. 4055

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "Preserving Crime Victims' Restitution Act of 2006".

**SEC. 2. EFFECT OF DEATH OF A DEFENDANT IN FEDERAL CRIMINAL PROCEEDINGS.**

(a) IN GENERAL.—Subchapter A of chapter 227 of title 18, United States Code, is amended by adding at the end the following:

**“§ 3560. Effect of death of a defendant in Federal criminal proceedings**

“(a) GENERAL RULE.—Notwithstanding any other provision of law, the death of a defendant who has been convicted of a Federal criminal offense shall not be the basis for abating or otherwise invalidating a plea of guilty or nolo contendere accepted, a verdict returned, a sentence announced, or a judgment entered prior to the death of that defendant, or for dismissing or otherwise invalidating the indictment, information, or complaint on which such a plea, verdict, sentence, or judgment is based, except as provided in this section.

“(b) DEATH AFTER PLEA OR VERDICT.—

“(1) ENTRY OF JUDGMENT.—If a defendant dies after a plea of guilty or nolo contendere has been accepted or a verdict has been returned, but before judgment is entered, the court shall enter a judgment incorporating the plea of guilty or nolo contendere or the verdict, with the notation that the defendant died before the judgment was entered.

“(2) PUNITIVE SANCTIONS.—

“(A) DEATH BEFORE SENTENCE ANNOUNCED.—If a defendant dies after a plea of guilty or nolo contendere has been accepted or a verdict has been returned and before a sentence has been announced, no sentence of probation, supervision, or imprisonment may be imposed, no criminal forfeiture may be ordered, and no liability for a fine or special assessment may be imposed on the defendant or the defendant's estate.

“(B) DEATH AFTER SENTENCING OR JUDGMENT.—The death of a defendant after a sentence has been announced or a judgment has

been entered, and before that defendant has exhausted or waived the right to a direct appeal—

“(i) shall terminate any term of probation, supervision, or imprisonment, and shall terminate the liability of that defendant to pay any amount remaining due of a criminal forfeiture, of a fine under section 3613(b), or of a special assessment under section 3013; and

“(ii) shall not require return of any portion of any criminal forfeiture, fine, or special assessment already paid.

“(3) RESTITUTION.—

“(A) DEATH BEFORE SENTENCE ANNOUNCED.—If a defendant dies after a plea of guilty or nolo contendere has been accepted or a verdict has been returned and before a sentence has been announced, the court shall, upon a motion under subsection (c)(2) by the Government or any victim of that defendant's crime, commence a special restitution proceeding at which the court shall adjudicate and enter a final order of restitution against the estate of that defendant in an amount equal to the amount that would have been imposed if that defendant were alive.

“(B) DEATH AFTER SENTENCING OR JUDGMENT.—The death of a defendant after a sentence has been announced shall not be a basis for abating or otherwise invalidating restitution announced at sentencing or ordered after sentencing under section 3664(d)(5) of this title or any other provision of law.

“(4) CIVIL PROCEEDINGS.—The death of a defendant after a plea of guilty or nolo contendere has been accepted, a verdict returned, a sentence announced, or a judgment entered, shall not prevent the use of that plea, verdict, sentence, or judgment in civil proceedings, to the extent otherwise permitted by law.

“(c) APPEALS, MOTIONS, AND PETITIONS.—

“(1) IN GENERAL.—Except as provided in paragraph (2), after the death of a defendant convicted in a criminal case—

“(A) no appeal, motion, or petition by or on behalf of that defendant or the personal representative or estate of that defendant, the Government, or a victim of that defendant's crime seeking to challenge or reinstate a plea of guilty or nolo contendere accepted, a verdict returned, a sentence announced, or a judgment entered prior to the death of that defendant shall be filed in that case after the death of that defendant; and

“(B) any pending motion, petition, or appeal in that case shall be dismissed with the notation that the dismissal is due to the death of the defendant.

“(2) EXCEPTIONS.—

“(A) RESTITUTION.—After the death of a defendant convicted in a criminal case, the personal representative of that defendant, the Government, or any victim of that defendant's crime may file or pursue an otherwise permissible direct appeal, petition for mandamus or a writ of certiorari, or an otherwise permissible motion described in section 3663, 3663A, 3664, or 3771, to the extent that the appeal, petition, or motion raises an otherwise permissible claim to—

“(i) obtain, in a special restitution proceeding, a final order of restitution under subsection (b)(3);

“(ii) enforce, correct, amend, adjust, reinstate, or challenge any order of restitution; or

“(iii) challenge or reinstate a verdict, plea of guilty or nolo contendere, sentence, or judgment on which—

“(I) a restitution order is based; or

“(II) restitution is being or will be sought by an appeal, petition, or motion under this paragraph.

“(B) OTHER CIVIL ACTIONS AFFECTED.—After the death of a defendant convicted in a criminal case, the personal representative of

that defendant, the Government, or any victim of that defendant's crime may file or pursue an otherwise permissible direct appeal, petition for mandamus or a writ of certiorari, or an otherwise permissible motion under the Federal Rules of Criminal Procedure, to the extent that the appeal, petition, or motion raises an otherwise permissible claim to challenge or reinstate a verdict, plea of guilty or nolo contendere, sentence, or judgment that the appellant, petitioner, or movant shows by a preponderance of the evidence is, or will be, material in a pending or reasonably anticipated civil proceeding, including civil forfeiture proceedings.

“(C) COLLATERAL CONSEQUENCES.—

“(i) IN GENERAL.—Except as provided in subparagraphs (A) and (B), the Government may not restrict any Federal benefits or impose collateral consequences on the estate or a family member of a deceased defendant based solely on the conviction of a defendant who died before that defendant exhausted or waived the right to direct appeal unless, not later than 90 days after the death of that defendant, the Government gives notice to that estate or family member of the intent of the Government to take such action.

“(ii) PERSONAL REPRESENTATIVE.—If the Government gives notice under clause (i), the court shall appoint a personal representative for the deceased defendant that is the subject of that notice, if not otherwise appointed, under section (d)(2)(A).

“(iii) TOLLING.—If the Government gives notice under clause (i), any filing deadline that might otherwise apply against the defendant, the estate of the defendant, or a family member of the defendant shall be tolled until the date of the appointment of that defendant's personal representative under clause (ii).

“(3) BASIS.—In any appeal, petition, or motion under paragraph (2), the death of the defendant shall not be a basis for relief.

“(d) PROCEDURES REGARDING CONTINUING LITIGATION.—

“(1) IN GENERAL.—The standards and procedures for a permitted appeal, petition, motion, or other proceeding under subsection (c)(2) shall be the standards and procedures otherwise provided by law, except that the personal representative of the defendant shall be substituted for the defendant.

“(2) SPECIAL PROCEDURES.—If continuing litigation is initiated or could be initiated under subsection (c)(2), the following procedures shall apply:

“(A) NOTICE AND APPOINTMENT OF PERSONAL REPRESENTATIVE.—The district court before which the criminal case was filed (or the appellate court if the matter is pending on direct appeal) shall—

“(i) give notice to any victim of the convicted defendant under section 3771(a)(2), and to the personal representative of that defendant or, if there is none, the next of kin of that defendant; and

“(ii) appoint a personal representative for that defendant, if not otherwise appointed.

“(B) COUNSEL.—Counsel shall be appointed for the personal representative of a defendant convicted in a criminal case who dies if counsel would have been available to that defendant, or if the personal representative of that defendant requests counsel and otherwise qualifies for the appointment of counsel, under section 3006A.

“(C) TOLLING.—The court shall toll any applicable deadline for the filing of any motion, petition, or appeal during the period beginning on the date of the death of a defendant convicted in a criminal case and ending on the later of—

“(i) the date of the appointment of that defendant's personal representative; or

“(ii) where applicable, the date of the appointment of counsel for that personal representative.

“(D) RESTITUTION.—If restitution has not been fully collected on the date on which a defendant convicted in a criminal case dies—

“(i) any amount owed under a restitution order (whether issued before or after the death of that defendant) shall be collectible from any property from which the restitution could have been collected if that defendant had survived, regardless of whether that property is included in the estate of that defendant;

“(ii) any restitution protective order in effect on the date of the death of that defendant shall continue in effect unless modified by the court after hearing or pursuant to a motion by the personal representative of that defendant, the Government, or any victim of that defendant’s crime; and

“(iii) upon motion by the Government or any victim of that defendant’s crime, the court shall take any action necessary to preserve the availability of property for restitution under this section.

“(e) FORFEITURE.—

“(1) IN GENERAL.—Except as provided in paragraph (2), the death of an individual does not affect the Government’s ability to seek, or to continue to pursue, civil forfeiture of property as authorized by law.

“(2) TOLLING OF LIMITATIONS FOR CIVIL FORFEITURE.—Notwithstanding the expiration of any civil forfeiture statute of limitations or any time limitation set forth in section 983(a) of this title, not later than the later of the time period otherwise authorized by law and 2 years after the date of the death of an individual against whom a criminal indictment alleging forfeiture is pending, the Government may commence civil forfeiture proceedings against any interest in any property alleged to be forfeitable in the indictment of that individual.

“(f) DEFINITIONS.—In this section—

“(1) the term ‘accepted’, relating to a plea of guilty or nolo contendere, means that a court has determined, under rule 11(b) of the Federal Rules of Criminal Procedure, that the plea is voluntary and supported by a factual basis, regardless of whether final acceptance of that plea may have been deferred pending review of a presentence report or otherwise;

“(2) the term ‘announced’, relating to a sentence, means that the sentence has been orally stated in open court;

“(3) the term ‘convicted’ refers to a defendant—

“(A) whose plea of guilty or nolo contendere has been accepted; or

“(B) against whom a verdict of guilty has been returned;

“(4) the term ‘direct appeal’ means an appeal filed, within the period provided by rule 4(b) of the Federal Rules of Appellate Procedure, from the entry of the judgment or order of restitution, including review by the Supreme Court of the United States; and

“(5) the term ‘returned’, relating to a verdict, means that the verdict has been orally stated in open court.”.

(b) CONFORMING AMENDMENT.—The table of sections for chapter 227 of title 18, United States Code, is amended by adding at the end the following:

“3560. Effect of death of a defendant in Federal criminal proceedings.”.

### SEC. 3. EFFECTIVE DATE.

The amendments made by this Act shall apply to any criminal case or appeal pending on or after July 1, 2006.

### SEC. 4. SEVERABILITY.

If any provision of this Act, any amendment made by this Act, or the application of such provision or amendment to any person

or circumstance is held to be unconstitutional, the remainder of the provisions of this Act, the amendments made by this Act, and the application of such provisions or amendments to any person or circumstance shall not be affected.

## RAILROAD RETIREMENT DISABILITY EARNINGS ACT

Mr. FRIST. Mr. President, I ask unanimous consent that the Committee on Health, Education, Labor, and Pensions be discharged from further consideration of H.R. 5483, and the Senate proceed to its immediate consideration.

The PRESIDING OFFICER. Without objection, it is so ordered. The clerk will report the bill by title.

The legislative clerk read as follows:

A bill (H.R. 5483) to increase the earning limitations under the Railroad Retirement Act and to index the amount of allowable earnings consistent with increases in the substantial gainful activity dollar amount under the Social Security Act.

There being no objection, the Senate proceeded to consider the bill.

Mr. FRIST. Mr. President, I ask unanimous consent, that the bill, be read a third time and passed, the motion to reconsider be laid upon the table, and that any statements related to the bill be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The bill (H.R. 5483) was ordered to a third reading, was read the third time, and passed.

## ABOLITION OF MODERN-DAY SLAVERY

Mr. FRIST. Mr. President, I ask unanimous consent that the Foreign Relations Committee be discharged from further consideration of S. Res. 549, and the Senate now proceed to its consideration.

The PRESIDING OFFICER. Without objection, it is so ordered. The clerk will report the resolution by title.

The legislative clerk read as follows:

A resolution (S. Res. 549) expressing the sense of the Senate regarding modern-day slavery.

There being no objection, the Senate proceeded to consider the resolution.

Mr. FRIST. Mr. President, I ask unanimous consent that the resolution be agreed to, the preamble be agreed to, and the motion to reconsider be laid upon the table.

The PRESIDING OFFICER. Without objection, it is so ordered.

The resolution (S. Res. 549) was agreed to.

The preamble was agreed to.

The resolution, with its preamble, reads as follows:

## CHARITABLE ORGANIZATION FIREFIGHTER PAYMENTS

Mr. FRIST. I ask unanimous consent that the Senate proceed to the immediate consideration of H.R. 6429 which is at the desk.

The PRESIDING OFFICER. The clerk will report the bill by title.

The legislative clerk read as follows:

A bill (H.R. 6429) to treat payments by charitable organizations with respect to certain firefighters as exempt payments.

There being no objection, the Senate proceeded to consider the bill.

Mr. FRIST. I further ask that the bill be read three times, passed, the motion to reconsider be laid upon the table, and any statements be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The bill (H.R. 6429) was ordered to a third reading, was read the third time, and passed.

## U.S. SAFE WEB ACT OF 2005

Mr. FRIST. I ask unanimous consent that the Chair now lay before the Senate the House message to accompany S. 1608.

There being no objection, the Presiding Officer laid before the Senate the following message from the House of Representatives:

S. 1608

*Resolved*, That the bill from the Senate (S. 1608) entitled “An Act to enhance Federal Trade Commission enforcement against illegal spam, spyware, and cross-border fraud and deception, and for other purposes”, do pass with the following amendment:

Strike out all after the enacting clause and insert:

### SECTION 1. SHORT TITLE.

*This Act may be cited as the “Undertaking Spam, Spyware, And Fraud Enforcement With Enforcers beyond Borders Act of 2006” or the “U.S. SAFE WEB Act of 2006”.*

### SEC. 2. FOREIGN LAW ENFORCEMENT AGENCY DEFINED.

*Section 4 of the Federal Trade Commission Act (15 U.S.C. 44) is amended by adding at the end the following:*

“‘Foreign law enforcement agency’ means—

“(1) any agency or judicial authority of a foreign government, including a foreign state, a political subdivision of a foreign state, or a multinational organization constituted by and comprised of foreign states, that is vested with law enforcement or investigative authority in civil, criminal, or administrative matters; and

“(2) any multinational organization, to the extent that it is acting on behalf of an entity described in paragraph (1).”.

### SEC. 3. AVAILABILITY OF REMEDIES.

*Section 5(a) of the Federal Trade Commission Act (15 U.S.C. 45(a)) is amended by adding at the end the following:*

“(4)(A) For purposes of subsection (a), the term ‘unfair or deceptive acts or practices’ includes such acts or practices involving foreign commerce that—

“(i) cause or are likely to cause reasonably foreseeable injury within the United States; or

“(ii) involve material conduct occurring within the United States.

“(B) All remedies available to the Commission with respect to unfair and deceptive acts or practices shall be available for acts and practices described in this paragraph, including restitution to domestic or foreign victims.”.

### SEC. 4. POWERS OF THE COMMISSION.

(a) PUBLICATION OF INFORMATION; REPORTS.—Section 6(f) of the Federal Trade Commission Act (15 U.S.C. 46(f)) is amended—

(1) by inserting “(1)” after “such information” the first place it appears; and

(2) by striking “purposes.” and inserting “purposes, and (2) to any officer or employee of any foreign law enforcement agency under the same circumstances that making material available to foreign law enforcement agencies is permitted under section 21(b).”

(b) OTHER POWERS OF THE COMMISSION.—Section 6 of the Federal Trade Commission Act (15 U.S.C. 46) is further amended by inserting after subsection (i) and before the proviso the following:

“(f) INVESTIGATIVE ASSISTANCE FOR FOREIGN LAW ENFORCEMENT AGENCIES.—

“(1) IN GENERAL.—Upon a written request from a foreign law enforcement agency to provide assistance in accordance with this subsection, if the requesting agency states that it is investigating, or engaging in enforcement proceedings against, possible violations of laws prohibiting fraudulent or deceptive commercial practices, or other practices substantially similar to practices prohibited by any provision of the laws administered by the Commission, other than Federal antitrust laws (as defined in section 12(5) of the International Antitrust Enforcement Assistance Act of 1994 (15 U.S.C. 6211(5))), to provide the assistance described in paragraph (2) without requiring that the conduct identified in the request constitute a violation of the laws of the United States.

“(2) TYPE OF ASSISTANCE.—In providing assistance to a foreign law enforcement agency under this subsection, the Commission may—

“(A) conduct such investigation as the Commission deems necessary to collect information and evidence pertinent to the request for assistance, using all investigative powers authorized by this Act; and

“(B) when the request is from an agency acting to investigate or pursue the enforcement of civil laws, or when the Attorney General refers a request to the Commission from an agency acting to investigate or pursue the enforcement of criminal laws, seek and accept appointment by a United States district court of Commission attorneys to provide assistance to foreign and international tribunals and to litigants before such tribunals on behalf of a foreign law enforcement agency pursuant to section 1782 of title 28, United States Code.

“(3) CRITERIA FOR DETERMINATION.—In deciding whether to provide such assistance, the Commission shall consider all relevant factors, including—

“(A) whether the requesting agency has agreed to provide or will provide reciprocal assistance to the Commission;

“(B) whether compliance with the request would prejudice the public interest of the United States; and

“(C) whether the requesting agency’s investigation or enforcement proceeding concerns acts or practices that cause or are likely to cause injury to a significant number of persons.

“(4) INTERNATIONAL AGREEMENTS.—If a foreign law enforcement agency has set forth a legal basis for requiring execution of an international agreement as a condition for reciprocal assistance, or as a condition for provision of materials or information to the Commission, the Commission, with prior approval and ongoing oversight of the Secretary of State, and with final approval of the agreement by the Secretary of State, may negotiate and conclude an international agreement, in the name of either the United States or the Commission, for the purpose of obtaining such assistance, materials, or information. The Commission may undertake in such an international agreement to—

“(A) provide assistance using the powers set forth in this subsection;

“(B) disclose materials and information in accordance with subsection (f) and section 21(b); and

“(C) engage in further cooperation, and protect materials and information received from disclosure, as authorized by this Act.

“(5) ADDITIONAL AUTHORITY.—The authority provided by this subsection is in addition to,

and not in lieu of, any other authority vested in the Commission or any other officer of the United States.

“(6) LIMITATION.—The authority granted by this subsection shall not authorize the Commission to take any action or exercise any power with respect to a bank, a savings and loan institution described in section 18(f)(3) (15 U.S.C. 57a(f)(3)), a Federal credit union described in section 18(f)(4) (15 U.S.C. 57a(f)(4)), or a common carrier subject to the Act to regulate commerce, except in accordance with the undesignated proviso following the last designated subsection of section 6 (15 U.S.C. 46).

“(7) ASSISTANCE TO CERTAIN COUNTRIES.—The Commission may not provide investigative assistance under this subsection to a foreign law enforcement agency from a foreign state that the Secretary of State has determined, in accordance with section 6(j) of the Export Administration Act of 1979 (50 U.S.C. App. 2405(j)), has repeatedly provided support for acts of international terrorism, unless and until such determination is rescinded pursuant to section 6(j)(4) of that Act (50 U.S.C. App. 2405(j)(4)).

“(k) REFERRAL OF EVIDENCE FOR CRIMINAL PROCEEDINGS.—

“(1) IN GENERAL.—Whenever the Commission obtains evidence that any person, partnership, or corporation, either domestic or foreign, has engaged in conduct that may constitute a violation of Federal criminal law, to transmit such evidence to the Attorney General, who may institute criminal proceedings under appropriate statutes. Nothing in this paragraph affects any other authority of the Commission to disclose information.

“(2) INTERNATIONAL INFORMATION.—The Commission shall endeavor to ensure, with respect to memoranda of understanding and international agreements it may conclude, that material it has obtained from foreign law enforcement agencies acting to investigate or pursue the enforcement of foreign criminal laws may be used for the purpose of investigation, prosecution, or prevention of violations of United States criminal laws.

“(l) EXPENDITURES FOR COOPERATIVE ARRANGEMENTS.—To expend appropriated funds for—

“(1) operating expenses and other costs of bilateral and multilateral cooperative law enforcement groups conducting activities of interest to the Commission and in which the Commission participates; and

“(2) expenses for consultations and meetings hosted by the Commission with foreign government agency officials, members of their delegations, appropriate representatives and staff to exchange views concerning developments relating to the Commission’s mission, development and implementation of cooperation agreements, and provision of technical assistance for the development of foreign consumer protection or competition regimes, such expenses to include necessary administrative and logistic expenses and the expenses of Commission staff and foreign invitees in attendance at such consultations and meetings including—

“(A) such incidental expenses as meals taken in the course of such attendance;

“(B) any travel and transportation to or from such meetings; and

“(C) any other related lodging or subsistence.”

(c) AUTHORIZATION OF APPROPRIATIONS.—The Federal Trade Commission is authorized to expend appropriated funds not to exceed \$100,000 per fiscal year for purposes of section 6(l) of the Federal Trade Commission Act (15 U.S.C. 46(l)) (as added by subsection (b) of this section), including operating expenses and other costs of the following bilateral and multilateral cooperative law enforcement agencies and organizations:

(1) The International Consumer Protection and Enforcement Network.

(2) The International Competition Network.

(3) The Mexico-U.S.-Canada Health Fraud Task Force.

(4) Project Emptor.

(5) The Toronto Strategic Partnership and other regional partnerships with a nexus in a Canadian province.

(d) CONFORMING AMENDMENT.—Section 6 of the Federal Trade Commission Act (15 U.S.C. 46) is amended by striking “clauses (a) and (b)” in the proviso following subsection (l) (as added by subsection (b) of this section) and inserting “subsections (a), (b), and (j)”.

#### SEC. 5. REPRESENTATION IN FOREIGN LITIGATION.

Section 16 of the Federal Trade Commission Act (15 U.S.C. 56) is amended by adding at the end the following:

“(c) FOREIGN LITIGATION.—

“(1) COMMISSION ATTORNEYS.—With the concurrence of the Attorney General, the Commission may designate Commission attorneys to assist the Attorney General in connection with litigation in foreign courts on particular matters in which the Commission has an interest.

“(2) REIMBURSEMENT FOR FOREIGN COUNSEL.—The Commission is authorized to expend appropriated funds, upon agreement with the Attorney General, to reimburse the Attorney General for the retention of foreign counsel for litigation in foreign courts in which the Commission has an interest.

“(3) LIMITATION ON USE OF FUNDS.—Nothing in this subsection authorizes the payment of claims or judgments from any source other than the permanent and indefinite appropriation authorized by section 1304 of title 31, United States Code.

“(4) OTHER AUTHORITY.—The authority provided by this subsection is in addition to any other authority of the Commission or the Attorney General.”

#### SEC. 6. SHARING INFORMATION WITH FOREIGN LAW ENFORCEMENT AGENCIES.

(a) MATERIAL OBTAINED PURSUANT TO COMPULSORY PROCESS.—Section 21(b)(6) of the Federal Trade Commission Act (15 U.S.C. 57b-2(b)(6)) is amended by adding at the end “The custodian may make such material available to any foreign law enforcement agency upon the prior certification of an appropriate official of any such foreign law enforcement agency, either by a prior agreement or memorandum of understanding with the Commission or by other written certification, that such material will be maintained in confidence and will be used only for official law enforcement purposes, if—

“(A) the foreign law enforcement agency has set forth a bona fide legal basis for its authority to maintain the material in confidence;

“(B) the materials are to be used for purposes of investigating, or engaging in enforcement proceedings related to, possible violations of—

“(i) foreign laws prohibiting fraudulent or deceptive commercial practices, or other practices substantially similar to practices prohibited by any law administered by the Commission;

“(ii) a law administered by the Commission, if disclosure of the material would further a Commission investigation or enforcement proceeding; or

“(iii) with the approval of the Attorney General, other foreign criminal laws, if such foreign criminal laws are offenses defined in or covered by a criminal mutual legal assistance treaty in force between the government of the United States and the foreign law enforcement agency’s government;

“(C) the appropriate Federal banking agency (as defined in section 3(q) of the Federal Deposit Insurance Act (12 U.S.C. 1813(q)) or, in the case of a Federal credit union, the National Credit Union Administration, has given its prior approval if the materials to be provided under subparagraph (B) are requested by the foreign law enforcement agency for the purpose of investigating, or engaging in enforcement proceedings based on, possible violations of law by a bank, a savings and loan institution described

in section 18(f)(3) of the Federal Trade Commission Act (15 U.S.C. 57a(f)(3)), or a Federal credit union described in section 18(f)(4) of the Federal Trade Commission Act (15 U.S.C. 57a(f)(4)); and

“(D) the foreign law enforcement agency is not from a foreign state that the Secretary of State has determined, in accordance with section 6(j) of the Export Administration Act of 1979 (50 U.S.C. App. 2405(j)), has repeatedly provided support for acts of international terrorism, unless and until such determination is rescinded pursuant to section 6(j)(4) of that Act (50 U.S.C. App. 2405(j)(4)).

Nothing in the preceding sentence authorizes the disclosure of material obtained in connection with the administration of the Federal antitrust laws or foreign antitrust laws (as defined in paragraphs (5) and (7), respectively, of section 12 of the International Antitrust Enforcement Assistance Act of 1994 (15 U.S.C. 6211)) to any officer or employee of a foreign law enforcement agency.”

(b) INFORMATION SUPPLIED BY AND ABOUT FOREIGN SOURCES.—Section 21(f) of the Federal Trade Commission Act (15 U.S.C. 57b–2(f)) is amended to read as follows:

“(f) EXEMPTION FROM PUBLIC DISCLOSURE.—

“(1) IN GENERAL.—Any material which is received by the Commission in any investigation, a purpose of which is to determine whether any person may have violated any provision of the laws administered by the Commission, and which is provided pursuant to any compulsory process under this Act or which is provided voluntarily in place of such compulsory process shall not be required to be disclosed under section 552 of title 5, United States Code, or any other provision of law, except as provided in paragraph (2)(B) of this section.

“(2) MATERIAL OBTAINED FROM A FOREIGN SOURCE.—

“(A) IN GENERAL.—Except as provided in subparagraph (B) of this paragraph, the Commission shall not be required to disclose under section 552 of title 5, United States Code, or any other provision of law—

“(i) any material obtained from a foreign law enforcement agency or other foreign government agency, if the foreign law enforcement agency or other foreign government agency has requested confidential treatment, or has precluded such disclosure under other use limitations, as a condition of providing the material;

“(ii) any material reflecting a consumer complaint obtained from any other foreign source, if that foreign source supplying the material has requested confidential treatment as a condition of providing the material; or

“(iii) any material reflecting a consumer complaint submitted to a Commission reporting mechanism sponsored in part by foreign law enforcement agencies or other foreign government agencies.

“(B) SAVINGS PROVISION.—Nothing in this subsection shall authorize the Commission to withhold information from the Congress or prevent the Commission from complying with an order of a court of the United States in an action commenced by the United States or the Commission.”

#### SEC. 7. CONFIDENTIALITY; DELAYED NOTICE OF PROCESS.

(a) IN GENERAL.—The Federal Trade Commission Act (15 U.S.C. 41 et seq.) is amended by inserting after section 21 the following:

##### “SEC. 21A. CONFIDENTIALITY AND DELAYED NOTICE OF COMPULSORY PROCESS FOR CERTAIN THIRD PARTIES.

“(a) APPLICATION WITH OTHER LAWS.—The Right to Financial Privacy Act (12 U.S.C. 3401 et seq.) and chapter 121 of title 18, United States Code, shall apply with respect to the Commission, except as otherwise provided in this section.

“(b) PROCEDURES FOR DELAY OF NOTIFICATION OR PROHIBITION OF DISCLOSURE.—The procedures for delay of notification or prohibition of disclosure under the Right to Financial Pri-

vacancy Act (12 U.S.C. 3401 et seq.) and chapter 121 of title 18, United States Code, including procedures for extensions of such delays or prohibitions, shall be available to the Commission, provided that, notwithstanding any provision therein—

“(1) a court may issue an order delaying notification or prohibiting disclosure (including extending such an order) in accordance with the procedures of section 1109 of the Right to Financial Privacy Act (12 U.S.C. 3409) (if notification would otherwise be required under that Act), or section 2705 of title 18, United States Code, (if notification would otherwise be required under chapter 121 of that title), if the presiding judge or magistrate judge finds that there is reason to believe that such notification or disclosure may cause an adverse result as defined in subsection (g) of this section; and

“(2) if notification would otherwise be required under chapter 121 of title 18, United States Code, the Commission may delay notification (including extending such a delay) upon the execution of a written certification in accordance with the procedures of section 2705 of that title if the Commission finds that there is reason to believe that notification may cause an adverse result as defined in subsection (g) of this section.

“(c) EX PARTE APPLICATION BY COMMISSION.—

“(1) IN GENERAL.—If neither notification nor delayed notification by the Commission is required under the Right to Financial Privacy Act (12 U.S.C. 3401 et seq.) or chapter 121 of title 18, United States Code, the Commission may apply ex parte to a presiding judge or magistrate judge for an order prohibiting the recipient of compulsory process issued by the Commission from disclosing to any other person the existence of the process, notwithstanding any law or regulation of the United States, or under the constitution, or any law or regulation, of any State, political subdivision of a State, territory of the United States, or the District of Columbia. The presiding judge or magistrate judge may enter such an order granting the requested prohibition of disclosure for a period not to exceed 60 days if there is reason to believe that disclosure may cause an adverse result as defined in subsection (g). The presiding judge or magistrate judge may grant extensions of this order of up to 30 days each in accordance with this subsection, except that in no event shall the prohibition continue in force for more than a total of 9 months.

“(2) APPLICATION.—This subsection shall apply only in connection with compulsory process issued by the Commission where the recipient of such process is not a subject of the investigation or proceeding at the time such process is issued.

“(3) LIMITATION.—No order issued under this subsection shall prohibit any recipient from disclosing to a Federal agency that the recipient has received compulsory process from the Commission.

“(d) NO LIABILITY FOR FAILURE TO NOTIFY.—If neither notification nor delayed notification by the Commission is required under the Right to Financial Privacy Act (12 U.S.C. 3401 et seq.) or chapter 121 of title 18, United States Code, the recipient of compulsory process issued by the Commission under this Act shall not be liable under any law or regulation of the United States, or under the constitution, or any law or regulation, of any State, political subdivision of a State, territory of the United States, or the District of Columbia, or under any contract or other legally enforceable agreement, for failure to provide notice to any person that such process has been issued or that the recipient has provided information in response to such process. The preceding sentence does not exempt any recipient from liability for—

“(1) the underlying conduct reported;

“(2) a failure to comply with the record retention requirements under section 1104(e) of the Right to Financial Privacy Act (12 U.S.C. 3404), where applicable; or

“(3) any failure to comply with any obligation the recipient may have to disclose to a Federal agency that the recipient has received compulsory process from the Commission or intends to provide or has provided information to the Commission in response to such process.

“(e) VENUE AND PROCEDURE.—

“(1) IN GENERAL.—All judicial proceedings initiated by the Commission under the Right to Financial Privacy Act (12 U.S.C. 3401 et seq.), chapter 121 of title 18, United States Code, or this section may be brought in the United States District Court for the District of Columbia or any other appropriate United States District Court. All ex parte applications by the Commission under this section related to a single investigation may be brought in a single proceeding.

“(2) IN CAMERA PROCEEDINGS.—Upon application by the Commission, all judicial proceedings pursuant to this section shall be held in camera and the records thereof sealed until expiration of the period of delay or such other date as the presiding judge or magistrate judge may permit.

“(f) SECTION NOT TO APPLY TO ANTITRUST INVESTIGATIONS OR PROCEEDINGS.—This section shall not apply to an investigation or proceeding related to the administration of Federal antitrust laws or foreign antitrust laws (as defined in paragraphs (5) and (7), respectively, of section 12 of the International Antitrust Enforcement Assistance Act of 1994 (15 U.S.C. 6211)).

“(g) ADVERSE RESULT DEFINED.—For purposes of this section the term ‘adverse result’ means—

“(1) endangering the life or physical safety of an individual;

“(2) flight from prosecution;

“(3) the destruction of, or tampering with, evidence;

“(4) the intimidation of potential witnesses; or

“(5) otherwise seriously jeopardizing an investigation or proceeding related to fraudulent or deceptive commercial practices or persons involved in such practices, or unduly delaying a trial related to such practices or persons involved in such practices, including, but not limited to, by—

“(A) the transfer outside the territorial limits of the United States of assets or records related to fraudulent or deceptive commercial practices or related to persons involved in such practices;

“(B) impeding the ability of the Commission to identify persons involved in fraudulent or deceptive commercial practices, or to trace the source or disposition of funds related to such practices; or

“(C) the dissipation, fraudulent transfer, or concealment of assets subject to recovery by the Commission.”

(b) CONFORMING AMENDMENT.—Section 16(a)(2) of the Federal Trade Commission Act (15 U.S.C. 56(a)(2)) is amended—

(1) in subparagraph (C) by striking “or” after the semicolon;

(2) in subparagraph (D) by inserting “or” after the semicolon; and

(3) by inserting after subparagraph (D) the following:

“(E) under section 21A of this Act;”

#### SEC. 8. PROTECTION FOR VOLUNTARY PROVISION OF INFORMATION.

The Federal Trade Commission Act (15 U.S.C. 41 et seq.) is further amended by adding after section 21A (as added by section 7 of this Act) the following:

##### “SEC. 21B. PROTECTION FOR VOLUNTARY PROVISION OF INFORMATION.

“(a) IN GENERAL.—

“(1) NO LIABILITY FOR PROVIDING CERTAIN MATERIAL.—An entity described in paragraphs (2) or (3) of subsection (d) that voluntarily provides material to the Commission that such entity reasonably believes is relevant to—

“(A) a possible unfair or deceptive act or practice, as defined in section 5(a) of this Act; or

“(B) assets subject to recovery by the Commission, including assets located in foreign jurisdictions;

shall not be liable to any person under any law or regulation of the United States, or under the constitution, or any law or regulation, of any State, political subdivision of a State, territory of the United States, or the District of Columbia, for such provision of material or for any failure to provide notice of such provision of material or of intention to so provide material.

“(2) LIMITATIONS.—Nothing in this subsection shall be construed to exempt any such entity from liability—

“(A) for the underlying conduct reported; or

“(B) to any Federal agency for providing such material or for any failure to comply with any obligation the entity may have to notify a Federal agency prior to providing such material to the Commission.

“(b) CERTAIN FINANCIAL INSTITUTIONS.—An entity described in paragraph (1) of subsection (d) shall, in accordance with section 5318(g)(3) of title 31, United States Code, be exempt from liability for making a voluntary disclosure to the Commission of any possible violation of law or regulation, including—

“(1) a disclosure regarding assets, including assets located in foreign jurisdictions—

“(A) related to possibly fraudulent or deceptive commercial practices;

“(B) related to persons involved in such practices; or

“(C) otherwise subject to recovery by the Commission; or

“(2) a disclosure regarding suspicious chargeback rates related to possibly fraudulent or deceptive commercial practices.

“(c) CONSUMER COMPLAINTS.—Any entity described in subsection (d) that voluntarily provides consumer complaints sent to it, or information contained therein, to the Commission shall not be liable to any person under any law or regulation of the United States, or under the constitution, or any law or regulation, of any State, political subdivision of a State, territory of the United States, or the District of Columbia, for such provision of material or for any failure to provide notice of such provision of material or of intention to so provide material. This subsection shall not provide any exemption from liability for the underlying conduct.

“(d) APPLICATION.—This section applies to the following entities, whether foreign or domestic:

“(1) A financial institution as defined in section 5312 of title 31, United States Code.

“(2) To the extent not included in paragraph (1), a bank or thrift institution, a commercial bank or trust company, an investment company, a credit card issuer, an operator of a credit card system, and an issuer, redeemer, or cashier of travelers' checks, money orders, or similar instruments.

“(3) A courier service, a commercial mail receiving agency, an industry membership organization, a payment system provider, a consumer reporting agency, a domain name registrar or registry acting as such, and a provider of alternative dispute resolution services.

“(4) An Internet service provider or provider of telephone services.”

#### SEC. 9. STAFF EXCHANGES.

The Federal Trade Commission Act (15 U.S.C. 41 et seq.) is amended by adding after section 25 the following new section:

##### “SEC. 25A. STAFF EXCHANGES.

“(a) IN GENERAL.—The Commission may—

“(1) retain or employ officers or employees of foreign government agencies on a temporary basis as employees of the Commission pursuant to section 2 of this Act or section 3101 or section 3109 of title 5, United States Code; and

“(2) detail officers or employees of the Commission to work on a temporary basis for appropriate foreign government agencies.

“(b) RECIPROCITY AND REIMBURSEMENT.—The staff arrangements described in subsection (a) need not be reciprocal. The Commission may accept payment or reimbursement, in cash or in kind, from a foreign government agency to

which this section is applicable, or payment or reimbursement made on behalf of such agency, for expenses incurred by the Commission, its members, and employees in carrying out such arrangements.

“(c) STANDARDS OF CONDUCT.—A person appointed under subsection (a)(1) shall be subject to the provisions of law relating to ethics, conflicts of interest, corruption, and any other criminal or civil statute or regulation governing the standards of conduct for Federal employees that are applicable to the type of appointment.”

#### SEC. 10. INFORMATION SHARING WITH FINANCIAL REGULATORS.

Section 1112(e) of the Right to Financial Privacy Act of 1978 (12 U.S.C. 3412(e)) is amended by inserting “the Federal Trade Commission,” after “the Securities and Exchange Commission.”

#### SEC. 11. AUTHORITY TO ACCEPT REIMBURSEMENTS.

The Federal Trade Commission Act (15 U.S.C. 41 et seq.) is amended—

(1) by redesignating section 26 as section 28; and

(2) by inserting after section 25A, as added by section 9 of this Act, the following:

##### “SEC. 26. REIMBURSEMENT OF EXPENSES.

“The Commission may accept payment or reimbursement, in cash or in kind, from a domestic or foreign law enforcement agency, or payment or reimbursement made on behalf of such agency, for expenses incurred by the Commission, its members, or employees in carrying out any activity pursuant to a statute administered by the Commission without regard to any other provision of law. Any such payments or reimbursements shall be considered a reimbursement to the appropriated funds of the Commission.”

#### SEC. 12. PRESERVATION OF EXISTING AUTHORITY.

The authority provided by this Act, and by the Federal Trade Commission Act (15 U.S.C. 41 et seq.) and the Right to Financial Privacy Act (12 U.S.C. 3401 et seq.), as such Acts are amended by this Act, is in addition to, and not in lieu of, any other authority vested in the Federal Trade Commission or any other officer of the United States.

#### SEC. 13. SUNSET.

This Act, and the amendments made by this Act, shall cease to have effect on the date that is 7 years after the date of enactment of this Act.

#### SEC. 14. REPORT.

Not later than 3 years after the date of enactment of this Act, the Federal Trade Commission shall transmit to Congress a report describing its use of and experience with the authority granted by this Act, along with any recommendations for additional legislation. The report shall include—

(1) the number of cross-border complaints received by the Commission;

(2) identification of the foreign agencies to which the Commission has provided nonpublic investigative information under this Act;

(3) the number of times the Commission has used compulsory process on behalf of foreign law enforcement agencies pursuant to section 6 of the Federal Trade Commission Act (15 U.S.C. 46), as amended by section 4 of this Act;

(4) a list of international agreements and memoranda of understanding executed by the Commission that relate to this Act;

(5) the number of times the Commission has sought delay of notice pursuant to section 21A of the Federal Trade Commission Act, as added by section 7 of this Act, and the number of times a court has granted a delay;

(6) a description of the types of information private entities have provided voluntarily pursuant to section 21B of the Federal Trade Commission Act, as added by section 8 of this Act;

(7) a description of the results of cooperation with foreign law enforcement agencies under

section 21 of the Federal Trade Commission Act (15 U.S.C. 57–2) as amended by section 6 of this Act;

(8) an analysis of whether the lack of an exemption from the disclosure requirements of section 552 of title 5, United States Code, with regard to information or material voluntarily provided relevant to possible unfair or deceptive acts or practices, has hindered the Commission in investigating or engaging in enforcement proceedings against such practices; and

(9) a description of Commission litigation brought in foreign courts.

Mr. FRIST. I ask unanimous consent that the Senate concur in the House amendment, the motion to reconsider be laid upon the table, and any statements be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### UNANIMOUS CONSENT AGREEMENT—TRIBUTES TO RETIRING SENATORS

Mr. FRIST. I ask unanimous consent that the tributes to retiring Senators be printed as a Senate document and that Senators be permitted to submit tributes until December 27, 2006.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### AUTHORITY TO FILE

Mr. FRIST. I ask unanimous consent that on December 22, 2006, between the hours of 10 a.m. and 11 a.m., committees have the authority to file special reports on nonlegislative matters only. This does not include executive matters such as treaties or nominations, nor does it allow committees to report bills or resolutions after the sine die adjournment.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### APPOINTMENT AUTHORITY

Mr. FRIST. Mr. President, I ask unanimous consent that notwithstanding the upcoming recess or adjournment of the Senate, the President of the Senate, the President pro tempore, and the majority and minority leaders be authorized to make appointments to commissions, committees, boards, conferences, or interparliamentary conferences authorized by law, by concurrent action of the two Houses, or by order of the Senate.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### SIGNING AUTHORITY

Mr. FRIST. Mr. President, I ask unanimous consent that during the adjournment of the Senate, the majority leader, the junior Senator from Virginia, and the junior Senator from Mississippi be authorized to sign duly enrolled bills or joint resolutions.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### APPOINTMENT

The PRESIDING OFFICER. The Chair, on behalf of the Democratic



leaders of the Senate and House of Representatives, pursuant to Public Law 109-236, appoints Dr. James L. Weeks, of Maryland, to serve as a member of the MINER Act Technical Study Panel.

**ORDERS FOR THURSDAY,  
JANUARY 4, 2007**

Mr. FRIST. Mr. President, I ask unanimous consent that when the Senate completes its business today, it stand adjourned sine die pursuant to the provisions of H. Con. Res. 503, until 12 noon on Thursday, January 4.

The PRESIDING OFFICER. Without objection, it is so ordered.

**LAST FAREWELL**

Mr. FRIST. Mr. President, today we were able to finish up our work in a very successful way before we leave for the year. We passed a continuing funding resolution, the critical tax extenders package, and a number of important legislative items, as well as a list of executive nominations. We have had a long week—a productive week—and I do want to thank all my colleagues for their patience and their dedicated efforts.

As we close, I also want to thank all of the staff at the desk and those in the offices above this Chamber and below this Chamber who will be here long after we adjourn, preparing and finalizing all of the business we have just completed.

I would be remiss if I did not recognize the pages who are with us tonight, and those who are not with us tonight, but those who have all left their home States to come to Washington for the semester to work in this Chamber.

We thank each and every one of you for your tremendous, tremendous work. It is 4:34 a.m. now, and we have finished a long day, and people always laugh when I say being Senate majority leader is like doing heart transplants. But times like this make it all very clear that they are very similar because at about 4:34 a.m. in the morning, we would be putting those last few stitches in the transplanted heart. And as you do that, you begin to feel that anticipation of that heart, all of a sudden starting to beat again and coming alive, which gives new life and rebirth to an individual who would otherwise die.

I say that because that is what I would be doing if I were not here, and I was doing 12, 13 years ago. I may well be doing it next year. But that sort of change is good. And change can be, as I said yesterday, constructive. It can be rebirth. And it can give real hope.

I gave my formal remarks on leaving the Senate yesterday, but the words I speak over the next 2 minutes are the very last I will ever give in this Chamber. In 2 minutes, maybe less, that door closes, and the chapter ends.

After I gave my farewell address yesterday, I had dinner last night with Karyn and with my three boys, Jona-

than, Bryan, and Harrison, who had all come back to hear my farewell address yesterday. They had to fly in from New York, take a train from New Jersey, and come up from Tennessee. And because we are empty nesters, they are all out of the house now. It is getting increasingly rare that we are all together.

But one of the things we did last night is we sat around a table—it happened to be at a restaurant—and thought a little bit about past experiences. And you can imagine how their lives have changed over 12 years. We knew this night would come, this final minute or so would come, for a long time. I have known for 12 years, and that is the normal life cycle that one can expect if you are a citizen legislator, which I have said again and again that is what I tried to be in self-limiting my period here in the Senate.

But over that period, we have seen these three young boys—all very young—grow into three robust young men. I have seen a wife grow more beautiful by the day. I have seen a relationship of family, and a relationship between a husband and a wife, grow stronger over these 12 years through this opportunity the people of Tennessee have given me and Karyn and my three boys to serve them.

I have seen faith strengthened and challenged by the responsibility the people of Tennessee give us as elected officials when they select us to represent their hopes and their dreams.

I have also seen in this body, in watching my colleagues and being with my colleagues, a group of men and a group of women who are very good people, with good intentions, who are unselfish, who are people of faith, people of vision, people with real dreams, not perfect, as we all know—and we all have our foibles, and we all have our weaknesses—but people who are good.

My dad always used to say: “Good people beget good people.” “Good people beget good people.” And I think that as we go through periods of change here, we can have that tradition of good people in this body begetting good people to continue.

I will close, again quoting from Dad’s letter I mentioned yesterday that he wrote to future generations prior to his death.

I mentioned yesterday that that is a great thing for all of us to do later in life. What advice would you give people you will never see a generation or two generations later? I will close with his words from that same letter. This was after a list of things he wrote, giving his counsel and advice—very simple things, by the way, commonsense things. He said:

Finally, I believe it is so terribly important in life to stay humble. Use your talents wisely and use other people’s talents to help other people.

“Help other people.”

**ADJOURNMENT SINE DIE**

Mr. FRIST. Mr. President, if there is no further business to come before the

Senate, I ask unanimous consent that the Senate stand adjourned sine die under the provisions of H. Con. Res. 503.

There being no objection, the Senate, at 4:39 a.m., adjourned sine die until Thursday, January 4, 2007.

**NOMINATIONS RETURNED TO THE  
PRESIDENT**

Friday, December 8, 2006

The following nominations transmitted by the President of the United States to the Senate during the second session of the 109th Congress, and upon which no action was had at the time of the sine die adjournment of the Senate, failed of confirmation under the provisions of Rule XXXI, paragraph 6, of the Standing Rules of the Senate.

**AMTRAK**

ENRIQUE J. SOSA, OF FLORIDA, TO BE A MEMBER OF THE REFORM BOARD (AMTRAK) FOR A TERM OF FIVE YEARS.

ENRIQUE J. SOSA, OF FLORIDA, TO BE A MEMBER OF THE REFORM BOARD (AMTRAK) FOR A TERM OF FIVE YEARS, TO WHICH POSITION HE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.

FLOYD HALL, OF NEW JERSEY, TO BE A MEMBER OF THE REFORM BOARD (AMTRAK) FOR A TERM OF FIVE YEARS, TO WHICH POSITION HE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.

**ASIAN DEVELOPMENT BANK**

CURTIS S. CHIN, OF NEW YORK, TO BE UNITED STATES DIRECTOR OF THE ASIAN DEVELOPMENT BANK, WITH THE BANK OF AMBASSADOR.

**BROADCASTING BOARD OF GOVERNORS**

D. JEFFREY HIRSCHBERG, OF WISCONSIN, TO BE A MEMBER OF THE BROADCASTING BOARD OF GOVERNORS FOR A TERM EXPIRING AUGUST 13, 2007.

MARK MCKINNON, OF TEXAS, TO BE A MEMBER OF THE BROADCASTING BOARD OF GOVERNORS FOR A TERM EXPIRING AUGUST 13, 2006.

MARK MCKINNON, OF TEXAS, TO BE A MEMBER OF THE BROADCASTING BOARD OF GOVERNORS FOR A TERM EXPIRING AUGUST 13, 2009.

KENNETH Y. TOMLINSON, OF VIRGINIA, TO BE CHAIRMAN OF THE BROADCASTING BOARD OF GOVERNORS. (REAPPOINTMENT).

KENNETH Y. TOMLINSON, OF VIRGINIA, TO BE A MEMBER OF THE BROADCASTING BOARD OF GOVERNORS FOR A TERM EXPIRING AUGUST 13, 2007.

**CENTRAL INTELLIGENCE**

JOHN A. RIZZO, OF THE DISTRICT OF COLUMBIA, TO BE GENERAL COUNSEL OF THE CENTRAL INTELLIGENCE AGENCY.

**CORPORATION FOR NATIONAL AND COMMUNITY  
SERVICE**

MICHAEL DOLAN, OF NEW YORK, TO BE A MEMBER OF THE BOARD OF DIRECTORS OF THE CORPORATION FOR NATIONAL AND COMMUNITY SERVICE FOR A TERM EXPIRING OCTOBER 6, 2009.

STEPHEN GOLDSMITH, OF INDIANA, TO BE A MEMBER OF THE BOARD OF DIRECTORS OF THE CORPORATION FOR NATIONAL AND COMMUNITY SERVICE FOR A TERM EXPIRING OCTOBER 6, 2010, TO WHICH POSITION HE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.

RICHARD ALLAN HILL, OF MONTANA, TO BE A MEMBER OF THE BOARD OF DIRECTORS OF THE CORPORATION FOR NATIONAL AND COMMUNITY SERVICE FOR A TERM EXPIRING JUNE 10, 2009.

**CORPORATION FOR PUBLIC BROADCASTING**

WARREN BELL, OF CALIFORNIA, TO BE A MEMBER OF THE BOARD OF DIRECTORS OF THE CORPORATION FOR PUBLIC BROADCASTING FOR A TERM EXPIRING JANUARY 31, 2012.

**DEFENSE BASE CLOSURE AND REALIGNMENT  
COMMISSION**

ANTHONY JOSEPH PRINCIPI, OF CALIFORNIA, TO BE A MEMBER OF THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION.

**DEPARTMENT OF COMMERCE**

JANE C. LUXTON, OF VIRGINIA, TO BE ASSISTANT SECRETARY OF COMMERCE FOR OCEANS AND ATMOSPHERE.

**DEPARTMENT OF DEFENSE**

PETER CYRIL WYCHE FLODY, OF VIRGINIA, TO BE AN ASSISTANT SECRETARY OF DEFENSE.

PETER CYRIL WYCHE FLODY, OF VIRGINIA, TO BE AN ASSISTANT SECRETARY OF DEFENSE, TO WHICH POSITION HE WAS APPOINTED DURING THE RECESS OF THE SENATE FROM JULY 29, 2005, TO SEPTEMBER 1, 2005.

ERIC S. EDELMAN, OF VIRGINIA, TO BE UNDER SECRETARY OF DEFENSE FOR POLICY, TO WHICH POSITION HE WAS APPOINTED DURING THE RECESS OF THE SENATE FROM JULY 29, 2005, TO SEPTEMBER 1, 2005.

DORRANCE SMITH, OF VIRGINIA, TO BE AN ASSISTANT SECRETARY OF DEFENSE, TO WHICH POSITION HE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.  
GORDON ENGLAND, OF TEXAS, TO BE DEPUTY SECRETARY OF DEFENSE, TO WHICH POSITION HE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.

ANITA K. BLAIR, OF VIRGINIA, TO BE AN ASSISTANT SECRETARY OF THE AIR FORCE.

MICHAEL J. BURNS, OF NEW MEXICO, TO BE ASSISTANT TO THE SECRETARY OF DEFENSE FOR NUCLEAR AND CHEMICAL AND BIOLOGICAL DEFENSE PROGRAMS.

#### DEPARTMENT OF ENERGY

KEVIN M. KOLEVAR, OF MICHIGAN, TO BE AN ASSISTANT SECRETARY OF ENERGY (ELECTRICITY DELIVERY AND ENERGY RELIABILITY).

#### DEPARTMENT OF HEALTH AND HUMAN SERVICES

DANIEL MERON, OF MARYLAND, TO BE GENERAL COUNSEL OF THE DEPARTMENT OF HEALTH AND HUMAN SERVICES.

DANIEL MERON, OF MARYLAND, TO BE GENERAL COUNSEL OF THE DEPARTMENT OF HEALTH AND HUMAN SERVICES, TO WHICH POSITION HE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.

#### DEPARTMENT OF HOMELAND SECURITY

JULIE L. MYERS, OF KANSAS, TO BE AN ASSISTANT SECRETARY OF HOMELAND SECURITY.

JULIE L. MYERS, OF KANSAS, TO BE AN ASSISTANT SECRETARY OF HOMELAND SECURITY, TO WHICH POSITION SHE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.

GREGORY B. CADE, OF VIRGINIA, TO BE ADMINISTRATOR OF THE UNITED STATES FIRE ADMINISTRATION, DEPARTMENT OF HOMELAND SECURITY.

#### DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

SCOTT A. KELLER, OF FLORIDA, TO BE AN ASSISTANT SECRETARY OF HOUSING AND URBAN DEVELOPMENT.

#### DEPARTMENT OF JUSTICE

EARL CRUZ AGUIGUI, OF GUAM, TO BE UNITED STATES MARSHAL FOR THE DISTRICT OF GUAM AND CONCURRENTLY UNITED STATES MARSHAL FOR THE DISTRICT OF THE NORTHERN MARIANA ISLANDS FOR THE TERM OF FOUR YEARS.

ALICE S. FISHER, OF VIRGINIA, TO BE AN ASSISTANT ATTORNEY GENERAL.

PHILLIP J. GREEN, OF ILLINOIS, TO BE UNITED STATES ATTORNEY FOR THE SOUTHERN DISTRICT OF ILLINOIS FOR THE TERM OF FOUR YEARS.

WILLIAM W. MERCER, OF MONTANA, TO BE ASSOCIATE ATTORNEY GENERAL.

JOHN ROBERTS HACKMAN, OF VIRGINIA, TO BE UNITED STATES MARSHAL FOR THE EASTERN DISTRICT OF VIRGINIA FOR THE TERM OF FOUR YEARS.

STEVEN G. BRADBURY, OF MARYLAND, TO BE AN ASSISTANT ATTORNEY GENERAL.

#### DEPARTMENT OF LABOR

PAUL DE CAMP, OF VIRGINIA, TO BE ADMINISTRATOR OF THE WAGE AND HOUR DIVISION, DEPARTMENT OF LABOR.

RICHARD STICKLER, OF WEST VIRGINIA, TO BE ASSISTANT SECRETARY OF LABOR FOR MINE SAFETY AND HEALTH, TO WHICH POSITION HE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.

#### DEPARTMENT OF STATE

C. BOYDEN GRAY, OF THE DISTRICT OF COLUMBIA, TO BE REPRESENTATIVE OF THE UNITED STATES OF AMERICA TO THE EUROPEAN UNION, WITH THE RANK AND STATUS OF AMBASSADOR EXTRAORDINARY AND PLENIPOTENTIARY.

ELLEN R. SAUERBREY, OF MARYLAND, TO BE AN ASSISTANT SECRETARY OF STATE (POPULATION, REFUGEES, AND MIGRATION).

ELLEN R. SAUERBREY, OF MARYLAND, TO BE AN ASSISTANT SECRETARY OF STATE (POPULATION, REFUGEES, AND MIGRATION), TO WHICH POSITION SHE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.

C. BOYDEN GRAY, OF THE DISTRICT OF COLUMBIA, TO BE REPRESENTATIVE OF THE UNITED STATES OF AMERICA TO THE EUROPEAN UNION, WITH THE RANK AND STATUS OF AMBASSADOR EXTRAORDINARY AND PLENIPOTENTIARY, TO WHICH POSITION HE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.

DAWN M. LIBERI, OF NEW YORK, A CAREER MEMBER OF THE SENIOR FOREIGN SERVICE, CLASS OF MINISTER-COUNSELOR, TO BE AMBASSADOR EXTRAORDINARY AND PLENIPOTENTIARY OF THE UNITED STATES OF AMERICA TO THE ISLAMIC REPUBLIC OF MAURITANIA.

RICHARD E. HOAGLAND, OF THE DISTRICT OF COLUMBIA, A CAREER MEMBER OF THE SENIOR FOREIGN SERVICE, CLASS OF MINISTER-COUNSELOR, TO BE AMBASSADOR EXTRAORDINARY AND PLENIPOTENTIARY OF THE UNITED STATES OF AMERICA TO THE REPUBLIC OF ARMENIA.

CECIL E. FLOYD, OF SOUTH CAROLINA, TO BE AN ALTERNATE REPRESENTATIVE OF THE UNITED STATES OF AMERICA TO THE SIXTY-FIRST SESSION OF THE GENERAL ASSEMBLY OF THE UNITED NATIONS.

JOHN ROBERT BOLTON, OF MARYLAND, TO BE THE REPRESENTATIVE OF THE UNITED STATES OF AMERICA TO THE UNITED NATIONS, WITH THE RANK AND STATUS OF AMBASSADOR EXTRAORDINARY AND PLENIPOTENTIARY, AND THE REPRESENTATIVE OF THE UNITED STATES OF AMERICA IN THE SECURITY COUNCIL OF THE UNITED NATIONS.

JOHN ROBERT BOLTON, OF MARYLAND, TO BE REPRESENTATIVE OF THE UNITED STATES OF AMERICA TO THE SESSIONS OF THE GENERAL ASSEMBLY OF THE

UNITED NATIONS DURING HIS TENURE OF SERVICE AS REPRESENTATIVE OF THE UNITED STATES OF AMERICA TO THE UNITED NATIONS.

STANLEY DAVIS PHILLIPS, OF NORTH CAROLINA, TO BE AMBASSADOR EXTRAORDINARY AND PLENIPOTENTIARY OF THE UNITED STATES OF AMERICA TO THE REPUBLIC OF ESTONIA.

SAM FOX, OF MISSOURI, TO BE AMBASSADOR EXTRAORDINARY AND PLENIPOTENTIARY OF THE UNITED STATES OF AMERICA TO BELGIUM.

#### DEPARTMENT OF THE INTERIOR

CARL JOSEPH ARTMAN, OF COLORADO, TO BE AN ASSISTANT SECRETARY OF THE INTERIOR.

JOHN RAY CORRELL, OF INDIANA, TO BE DIRECTOR OF THE OFFICE OF SURFACE MINING RECLAMATION AND ENFORCEMENT.

#### DEPARTMENT OF THE TREASURY

CATHERINE G. WEST, OF THE DISTRICT OF COLUMBIA, TO BE A MEMBER OF THE INTERNAL REVENUE SERVICE OVERSIGHT BOARD FOR A TERM EXPIRING SEPTEMBER 14, 2008.

PETER E. CIANCHETTE, OF MAINE, TO BE A MEMBER OF THE INTERNAL REVENUE SERVICE OVERSIGHT BOARD FOR A TERM EXPIRING SEPTEMBER 14, 2010.

#### DEPARTMENT OF VETERANS AFFAIRS

THOMAS E. HARVEY, OF NEW YORK, TO BE AN ASSISTANT SECRETARY OF VETERANS AFFAIRS (CONGRESSIONAL AFFAIRS).

#### ELECTION ASSISTANCE COMMISSION

CAROLINE C. HUNTER, OF FLORIDA, TO BE A MEMBER OF THE ELECTION ASSISTANCE COMMISSION FOR A TERM EXPIRING DECEMBER 12, 2009.

ROSEMARY E. RODRIGUEZ, OF COLORADO, TO BE A MEMBER OF THE ELECTION ASSISTANCE COMMISSION FOR THE REMAINDER OF THE TERM EXPIRING DECEMBER 12, 2007.

#### ENVIRONMENTAL PROTECTION AGENCY

ROGER ROMULUS MARTELLA, JR., OF VIRGINIA, TO BE AN ASSISTANT ADMINISTRATOR OF THE ENVIRONMENTAL PROTECTION AGENCY.

ALEX A. BEEHLER, OF MARYLAND, TO BE INSPECTOR GENERAL, ENVIRONMENTAL PROTECTION AGENCY.

WILLIAM LUDWIG WEHRUM, JR., OF TENNESSEE, TO BE AN ASSISTANT ADMINISTRATOR OF THE ENVIRONMENTAL PROTECTION AGENCY.

#### EQUAL EMPLOYMENT OPPORTUNITY COMMISSION

DAVID PALMER, OF MARYLAND, TO BE A MEMBER OF THE EQUAL EMPLOYMENT OPPORTUNITY COMMISSION FOR A TERM EXPIRING JULY 1, 2011.

#### EXECUTIVE OFFICE OF THE PRESIDENT

BENJAMIN A. POWELL, OF FLORIDA, TO BE GENERAL COUNSEL OF THE OFFICE OF THE DIRECTOR OF NATIONAL INTELLIGENCE, TO WHICH POSITION HE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.

SUSAN E. DUDLEY, OF VIRGINIA, TO BE ADMINISTRATOR OF THE OFFICE OF INFORMATION AND REGULATORY AFFAIRS, OFFICE OF MANAGEMENT AND BUDGET.

JAMES F.X. O'GARA, OF PENNSYLVANIA, TO BE DEPUTY DIRECTOR FOR SUPPLY REDUCTION, OFFICE OF NATIONAL DRUG CONTROL POLICY.

#### EXPORT-IMPORT BANK OF THE UNITED STATES

MICHAEL W. TANKERSLEY, OF TEXAS, TO BE INSPECTOR GENERAL, EXPORT-IMPORT BANK.

#### FEDERAL ELECTION COMMISSION

DAVID M. MASON, OF VIRGINIA, TO BE A MEMBER OF THE FEDERAL ELECTION COMMISSION FOR A TERM EXPIRING APRIL 30, 2009.

STEVEN T. WALTHER, OF NEVADA, TO BE A MEMBER OF THE FEDERAL ELECTION COMMISSION FOR A TERM EXPIRING APRIL 30, 2009.

HANS VON SPAKOVSKY, OF GEORGIA, TO BE A MEMBER OF THE FEDERAL ELECTION COMMISSION FOR A TERM EXPIRING APRIL 30, 2011.

ROBERT D. LENHARD, OF MARYLAND, TO BE A MEMBER OF THE FEDERAL ELECTION COMMISSION FOR A TERM EXPIRING APRIL 30, 2011.

STEVEN T. WALTHER, OF NEVADA, TO BE A MEMBER OF THE FEDERAL ELECTION COMMISSION FOR A TERM EXPIRING APRIL 30, 2009, TO WHICH POSITION HE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.

HANS VON SPAKOVSKY, OF GEORGIA, TO BE A MEMBER OF THE FEDERAL ELECTION COMMISSION FOR A TERM EXPIRING APRIL 30, 2011, TO WHICH POSITION HE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.

ROBERT D. LENHARD, OF MARYLAND, TO BE A MEMBER OF THE FEDERAL ELECTION COMMISSION FOR A TERM EXPIRING APRIL 30, 2011, TO WHICH POSITION HE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.

#### FEDERAL INSURANCE TRUST FUNDS

JOHN L. PALMER, OF NEW YORK, TO BE A MEMBER OF THE BOARD OF TRUSTEES OF THE FEDERAL SUPPLEMENTARY MEDICAL INSURANCE TRUST FUND FOR A TERM OF FOUR YEARS.

JOHN L. PALMER, OF NEW YORK, TO BE A MEMBER OF THE BOARD OF TRUSTEES OF THE FEDERAL HOSPITAL INSURANCE TRUST FUND FOR A TERM OF FOUR YEARS.

THOMAS R. SAVING, OF TEXAS, TO BE A MEMBER OF THE BOARD OF TRUSTEES OF THE FEDERAL HOSPITAL INSURANCE TRUST FUND FOR A TERM OF FOUR YEARS.

JOHN L. PALMER, OF NEW YORK, TO BE A MEMBER OF THE BOARD OF TRUSTEES OF THE FEDERAL OLD-AGE AND SURVIVORS INSURANCE TRUST FUND AND THE FED-

ERAL DISABILITY INSURANCE TRUST FUND FOR A TERM OF FOUR YEARS.

THOMAS R. SAVING, OF TEXAS, TO BE A MEMBER OF THE BOARD OF TRUSTEES OF THE FEDERAL OLD-AGE AND SURVIVORS INSURANCE TRUST FUND AND THE FEDERAL DISABILITY INSURANCE TRUST FUND FOR A TERM OF FOUR YEARS.

THOMAS R. SAVING, OF TEXAS, TO BE A MEMBER OF THE BOARD OF TRUSTEES OF THE FEDERAL SUPPLEMENTARY MEDICAL INSURANCE TRUST FUND FOR A TERM OF FOUR YEARS.

#### FEDERAL LABOR RELATIONS AUTHORITY

WAYNE CARTWRIGHT BEYER, OF NEW HAMPSHIRE, TO BE A MEMBER OF THE FEDERAL LABOR RELATIONS AUTHORITY FOR A TERM OF FIVE YEARS EXPIRING JULY 1, 2010.

#### FEDERAL MINE SAFETY AND HEALTH REVIEW COMMISSION

MICHAEL F. DUFFY, OF THE DISTRICT OF COLUMBIA, TO BE A MEMBER OF THE FEDERAL MINE SAFETY AND HEALTH REVIEW COMMISSION FOR A TERM OF SIX YEARS EXPIRING AUGUST 30, 2012.

MICHAEL F. DUFFY, OF THE DISTRICT OF COLUMBIA, TO BE A MEMBER OF THE FEDERAL MINE SAFETY AND HEALTH REVIEW COMMISSION FOR A TERM OF SIX YEARS EXPIRING AUGUST 30, 2012, TO WHICH POSITION HE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.

ARLENE HOLEN, OF THE DISTRICT OF COLUMBIA, TO BE A MEMBER OF THE FEDERAL MINE SAFETY AND HEALTH REVIEW COMMISSION FOR A TERM OF SIX YEARS EXPIRING AUGUST 30, 2010.

#### FOREIGN CLAIMS SETTLEMENT COMMISSION

DAVID B. RIVKIN, JR., OF VIRGINIA, TO BE A MEMBER OF THE FOREIGN CLAIMS SETTLEMENT COMMISSION OF THE UNITED STATES FOR THE TERM EXPIRING SEPTEMBER 30, 2007.

#### INTER-AMERICAN FOUNDATION

ADOLFO A. FRANCO, OF VIRGINIA, TO BE A MEMBER OF THE BOARD OF DIRECTORS OF THE INTER-AMERICAN FOUNDATION FOR A TERM EXPIRING SEPTEMBER 20, 2008.

ROGER W. WALLACE, OF TEXAS, TO BE A MEMBER OF THE BOARD OF DIRECTORS OF THE INTER-AMERICAN FOUNDATION FOR A TERM EXPIRING OCTOBER 6, 2008.

HECTOR E. MORALES, OF TEXAS, TO BE A MEMBER OF THE BOARD OF DIRECTORS OF THE INTER-AMERICAN FOUNDATION FOR A TERM EXPIRING SEPTEMBER 20, 2010.

#### INTERNATIONAL MONETARY FUND

MARGRETHE LUNDSAGER, OF VIRGINIA, TO BE UNITED STATES EXECUTIVE DIRECTOR OF THE INTERNATIONAL MONETARY FUND FOR A TERM OF TWO YEARS.

#### METROPOLITAN WASHINGTON AIRPORTS AUTHORITY

CHARLES DARWIN SNELLING, OF PENNSYLVANIA, TO BE A MEMBER OF THE BOARD OF DIRECTORS OF THE METROPOLITAN WASHINGTON AIRPORTS AUTHORITY FOR A TERM EXPIRING MAY 30, 2012.

#### NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES

ALLEN C. GUELZO, OF PENNSYLVANIA, TO BE A MEMBER OF THE NATIONAL COUNCIL ON THE HUMANITIES FOR THE REMAINDER OF THE TERM EXPIRING JANUARY 26, 2006.

#### NATIONAL INSTITUTE FOR LITERACY

PATRICIA MATHES, OF TEXAS, TO BE A MEMBER OF THE NATIONAL INSTITUTE FOR LITERACY ADVISORY BOARD FOR A TERM EXPIRING NOVEMBER 25, 2007.

#### NATIONAL LABOR RELATIONS BOARD

DENNIS P. WALSH, OF MARYLAND, TO BE A MEMBER OF THE NATIONAL LABOR RELATIONS BOARD FOR THE TERM OF FIVE YEARS EXPIRING DECEMBER 16, 2009.

PETER N. KIRSANOW, OF OHIO, TO BE A MEMBER OF THE NATIONAL LABOR RELATIONS BOARD FOR THE TERM OF FIVE YEARS EXPIRING AUGUST 27, 2008.

DENNIS P. WALSH, OF MARYLAND, TO BE A MEMBER OF THE NATIONAL LABOR RELATIONS BOARD FOR THE TERM OF FIVE YEARS EXPIRING DECEMBER 16, 2009, TO WHICH POSITION HE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.

PETER N. KIRSANOW, OF OHIO, TO BE A MEMBER OF THE NATIONAL LABOR RELATIONS BOARD FOR THE TERM OF FIVE YEARS EXPIRING AUGUST 27, 2008, TO WHICH POSITION HE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.

#### NATIONAL MEDIATION BOARD

PETER W. TREDICK, OF CALIFORNIA, TO BE A MEMBER OF THE NATIONAL MEDIATION BOARD FOR A TERM EXPIRING JULY 1, 2009.

#### NATIONAL SECURITY EDUCATION BOARD

ANDREW J. MCKENNA, JR., OF ILLINOIS, TO BE A MEMBER OF THE NATIONAL SECURITY EDUCATION BOARD FOR A TERM OF FOUR YEARS.

#### REFORM BOARD (AMTRAK)

FLOYD HALL, OF NEW JERSEY, TO BE A MEMBER OF THE REFORM BOARD (AMTRAK) FOR A TERM OF FIVE YEARS.

#### SOCIAL SECURITY ADMINISTRATION

MICHAEL J. ASTRUE, OF MASSACHUSETTS, TO BE COMMISSIONER OF SOCIAL SECURITY FOR A TERM EXPIRING JANUARY 19, 2013.

ANDREW G. BIGGS, OF NEW YORK, TO BE DEPUTY COMMISSIONER OF SOCIAL SECURITY FOR THE REMAINDER OF THE TERM EXPIRING JANUARY 19, 2007.

ANDREW G. BIGGS, OF NEW YORK, TO BE DEPUTY COMMISSIONER OF SOCIAL SECURITY FOR A TERM EXPIRING JANUARY 19, 2013.

JEFFREY ROBERT BROWN, OF ILLINOIS, TO BE A MEMBER OF THE SOCIAL SECURITY ADVISORY BOARD FOR A TERM EXPIRING SEPTEMBER 30, 2008, TO WHICH POSITION HE WAS APPOINTED DURING THE LAST RECESS OF THE SENATE.

#### THE JUDICIARY

CAROL A. DALTON, OF THE DISTRICT OF COLUMBIA, TO BE AN ASSOCIATE JUDGE OF THE SUPERIOR COURT OF THE DISTRICT OF COLUMBIA FOR THE TERM OF FIFTEEN YEARS.

VANESSA LYNNE BRYANT, OF CONNECTICUT, TO BE UNITED STATES DISTRICT JUDGE FOR THE DISTRICT OF CONNECTICUT.

S. PAMELA GRAY, OF THE DISTRICT OF COLUMBIA, TO BE AN ASSOCIATE JUDGE OF THE SUPERIOR COURT OF THE DISTRICT OF COLUMBIA FOR THE TERM OF FIFTEEN YEARS.

PHILIP S. GUTIERREZ, OF CALIFORNIA, TO BE UNITED STATES DISTRICT JUDGE FOR THE CENTRAL DISTRICT OF CALIFORNIA.

VALERIE L. BAKER, OF CALIFORNIA, TO BE UNITED STATES DISTRICT JUDGE FOR THE CENTRAL DISTRICT OF CALIFORNIA.

MARCIA MORALES HOWARD, OF FLORIDA, TO BE UNITED STATES DISTRICT JUDGE FOR THE MIDDLE DISTRICT OF FLORIDA.

LESLIE SOUTHWICK, OF MISSISSIPPI, TO BE UNITED STATES DISTRICT JUDGE FOR THE SOUTHERN DISTRICT OF MISSISSIPPI.

GREGORY KENT FRIZZELL, OF OKLAHOMA, TO BE UNITED STATES DISTRICT JUDGE FOR THE NORTHERN DISTRICT OF OKLAHOMA.

LISA GODBEY WOOD, OF GEORGIA, TO BE UNITED STATES DISTRICT JUDGE FOR THE SOUTHERN DISTRICT OF GEORGIA.

DEBRA ANN LIVINGSTON, OF NEW YORK, TO BE UNITED STATES CIRCUIT JUDGE FOR THE SECOND CIRCUIT.

RAYMOND M. KETHLEDGE, OF MICHIGAN, TO BE UNITED STATES CIRCUIT JUDGE FOR THE SIXTH CIRCUIT.

STEPHEN JOSEPH MURPHY III, OF MICHIGAN, TO BE UNITED STATES CIRCUIT JUDGE FOR THE SIXTH CIRCUIT.

JOHN PRESTON BAILEY, OF WEST VIRGINIA, TO BE UNITED STATES DISTRICT JUDGE FOR THE NORTHERN DISTRICT OF WEST VIRGINIA.

MARY O. DONOHUE, OF NEW YORK, TO BE UNITED STATES DISTRICT JUDGE FOR THE NORTHERN DISTRICT OF NEW YORK.

JOHN ALFRED JARVEY, OF IOWA, TO BE UNITED STATES DISTRICT JUDGE FOR THE SOUTHERN DISTRICT OF IOWA.

ROBERT JAMES JONKER, OF MICHIGAN, TO BE UNITED STATES DISTRICT JUDGE FOR THE WESTERN DISTRICT OF MICHIGAN.

PAUL LEWIS MALONEY, OF MICHIGAN, TO BE UNITED STATES DISTRICT JUDGE FOR THE WESTERN DISTRICT OF MICHIGAN.

JANET T. NEFF, OF MICHIGAN, TO BE UNITED STATES DISTRICT JUDGE FOR THE WESTERN DISTRICT OF MICHIGAN.

SARA ELIZABETH LIOI, OF OHIO, TO BE UNITED STATES DISTRICT JUDGE FOR THE NORTHERN DISTRICT OF OHIO.

NORA BARRY FISCHER, OF PENNSYLVANIA, TO BE UNITED STATES DISTRICT JUDGE FOR THE WESTERN DISTRICT OF PENNSYLVANIA.

ROSLYNN RENEE MAUSKOPF, OF NEW YORK, TO BE UNITED STATES DISTRICT JUDGE FOR THE EASTERN DISTRICT OF NEW YORK.

LIAM O'GRADY, OF VIRGINIA, TO BE UNITED STATES DISTRICT JUDGE FOR THE EASTERN DISTRICT OF VIRGINIA.

LAWRENCE JOSEPH O'NEILL, OF CALIFORNIA, TO BE UNITED STATES DISTRICT JUDGE FOR THE EASTERN DISTRICT OF CALIFORNIA.

HALIL SULEYMAN OZERDEN, OF MISSISSIPPI, TO BE UNITED STATES DISTRICT JUDGE FOR THE SOUTHERN DISTRICT OF MISSISSIPPI.

OTIS D. WRIGHT II, OF CALIFORNIA, TO BE UNITED STATES DISTRICT JUDGE FOR THE CENTRAL DISTRICT OF CALIFORNIA.

GEORGE H. WU, OF CALIFORNIA, TO BE UNITED STATES DISTRICT JUDGE FOR THE CENTRAL DISTRICT OF CALIFORNIA.

THOMAS M. HARDIMAN, OF PENNSYLVANIA, TO BE UNITED STATES CIRCUIT JUDGE FOR THE THIRD CIRCUIT.

WILLIAM LINDSAY OSTEEEN, JR., OF NORTH CAROLINA, TO BE UNITED STATES DISTRICT JUDGE FOR THE MIDDLE DISTRICT OF NORTH CAROLINA.

MARTIN KARL REIDINGER, OF NORTH CAROLINA, TO BE UNITED STATES DISTRICT JUDGE FOR THE WESTERN DISTRICT OF NORTH CAROLINA.

THOMAS D. SCHROEDER, OF NORTH CAROLINA, TO BE UNITED STATES DISTRICT JUDGE FOR THE MIDDLE DISTRICT OF NORTH CAROLINA.

TERRENCE W. BOYLE, OF NORTH CAROLINA, TO BE UNITED STATES CIRCUIT JUDGE FOR THE FOURTH CIRCUIT.

WILLIAM JAMES HAYNES II, OF VIRGINIA, TO BE UNITED STATES CIRCUIT JUDGE FOR THE FOURTH CIRCUIT.

PETER D. KEISLER, OF MARYLAND, TO BE UNITED STATES CIRCUIT JUDGE FOR THE DISTRICT OF COLUMBIA CIRCUIT.

WILLIAM GERRY MYERS III, OF IDAHO, TO BE UNITED STATES CIRCUIT JUDGE FOR THE NINTH CIRCUIT.

JAMES EDWARD ROGAN, OF CALIFORNIA, TO BE UNITED STATES DISTRICT JUDGE FOR THE CENTRAL DISTRICT OF CALIFORNIA.

BENJAMIN HALE SETTLE, OF WASHINGTON, TO BE UNITED STATES DISTRICT JUDGE FOR THE WESTERN DISTRICT OF WASHINGTON.

NORMAN RANDY SMITH, OF IDAHO, TO BE UNITED STATES CIRCUIT JUDGE FOR THE NINTH CIRCUIT.

MICHAEL BRUNSON WALLACE, OF MISSISSIPPI, TO BE UNITED STATES CIRCUIT JUDGE FOR THE FIFTH CIRCUIT.

HEIDI M. PASICHOW, OF THE DISTRICT OF COLUMBIA, TO BE AN ASSOCIATE JUDGE OF THE SUPERIOR COURT OF THE DISTRICT OF COLUMBIA FOR THE TERM OF FIFTEEN YEARS.

FREDERICK J. KAPALA, OF ILLINOIS, TO BE UNITED STATES DISTRICT JUDGE FOR THE NORTHERN DISTRICT OF ILLINOIS.

THOMAS ALVIN FARR, OF NORTH CAROLINA, TO BE UNITED STATES DISTRICT JUDGE FOR THE EASTERN DISTRICT OF NORTH CAROLINA.

#### UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT

JAMES R. KUNDER, OF VIRGINIA, TO BE DEPUTY ADMINISTRATOR OF THE UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT.

KATHERINE ALMQUIST, OF VIRGINIA, TO BE AN ASSISTANT ADMINISTRATOR OF THE UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT.

#### UNITED STATES INSTITUTE OF PEACE

RON SILVER, OF NEW YORK, TO BE A MEMBER OF THE BOARD OF DIRECTORS OF THE UNITED STATES INSTITUTE OF PEACE FOR A TERM EXPIRING JANUARY 19, 2009.

JUDY VAN REST, OF VIRGINIA, TO BE A MEMBER OF THE BOARD OF DIRECTORS OF THE UNITED STATES INSTITUTE OF PEACE FOR A TERM EXPIRING JANUARY 19, 2009.

#### UNITED STATES INTERNATIONAL TRADE COMMISSION

DEAN A. PINKERT, OF VIRGINIA, TO BE A MEMBER OF THE UNITED STATES INTERNATIONAL TRADE COMMISSION FOR THE TERM EXPIRING DECEMBER 16, 2015.

IRVING A. WILLIAMSON, OF NEW YORK, TO BE A MEMBER OF THE UNITED STATES INTERNATIONAL TRADE COMMISSION FOR THE TERM EXPIRING JUNE 16, 2014.

#### UNITED STATES POSTAL SERVICE

ELLEN C. WILLIAMS, OF KENTUCKY, TO BE A GOVERNOR OF THE UNITED STATES POSTAL SERVICE FOR A TERM EXPIRING DECEMBER 8, 2016.

#### UNITED STATES SENTENCING COMMISSION

DABNEY LANGHORNE FRIEDRICH, OF VIRGINIA, TO BE A MEMBER OF THE UNITED STATES SENTENCING COMMISSION FOR THE REMAINDER OF THE TERM EXPIRING OCTOBER 31, 2009.

BERYL A. HOWELL, OF THE DISTRICT OF COLUMBIA, TO BE A MEMBER OF THE UNITED STATES SENTENCING COMMISSION FOR A TERM EXPIRING OCTOBER 31, 2011.

JOHN R. STEER, OF VIRGINIA, TO BE A MEMBER OF THE UNITED STATES SENTENCING COMMISSION FOR A TERM EXPIRING OCTOBER 31, 2011.

#### IN THE AIR FORCE

AIR FORCE NOMINATION OF COLONEL LYN D. SHERLOCK TO BE BRIGADIER GENERAL.

#### IN THE ARMY

ARMY NOMINATION OF COL. MARC L. WARREN TO BE BRIGADIER GENERAL.

ARMY NOMINATION OF COL. KENNY C. MONTROYA TO BE BRIGADIER GENERAL.

ARMY NOMINATION OF COL. ERVIN PEARSON TO BE BRIGADIER GENERAL.

ARMY NOMINATION OF COLONEL CURTIS D. POTTS TO BE BRIGADIER GENERAL.

ARMY NOMINATION OF COL. GREGORY E. COUCH TO BE BRIGADIER GENERAL.

ARMY NOMINATION OF BRIG. GEN. CARROLL F. POLLETT TO BE MAJOR GENERAL.

ARMY NOMINATION OF COL. JAMES T. COOK TO BE BRIGADIER GENERAL.

ARMY NOMINATION OF BRIG. GEN. WILLIAM C. KIRKLAND TO BE MAJOR GENERAL.

#### IN THE MARINE CORPS

MARINE CORPS NOMINATION OF BRIG. GEN. JAMES L. WILLIAMS TO BE MAJOR GENERAL.

MARINE CORPS NOMINATION OF COL. TRACY L. MORK TO BE BRIGADIER GENERAL.

#### IN THE ARMY

ARMY NOMINATION OF JAMES E. OHARE TO BE COLONEL.

ARMY NOMINATION OF GRAHAM A. CASTILLO TO BE COLONEL.

ARMY NOMINATION OF ROBERT R. DAVENPORT TO BE COLONEL.

ARMY NOMINATION OF LESLIE N. SWARTZ TO BE COLONEL.

ARMY NOMINATION OF JAMES B. SAYERS TO BE COLONEL.

#### FOREIGN SERVICE

FOREIGN SERVICE NOMINATION OF JAMES STEPHENSON.

FOREIGN SERVICE NOMINATION OF EDGAR FULTON, JR.

#### IN THE MARINE CORPS

MARINE CORPS NOMINATION OF KURT E. DIEHL TO BE COLONEL.

MARINE CORPS NOMINATION OF ROBERT W. LAATSCHE TO BE LIEUTENANT COLONEL.

#### IN THE NAVY

NAVY NOMINATION OF JAMES R. CARLSON II TO BE COMMANDER.

#### DISCHARGED NOMINATIONS

The Senate Committee on the Judiciary was discharged from further consideration of the following nomination and the nomination was confirmed:

RACHEL K. PAULOSE, OF MINNESOTA, TO BE UNITED STATES ATTORNEY FOR THE DISTRICT OF MINNESOTA FOR THE TERM OF FOUR YEARS.

The Senate Committee on Homeland Security and Governmental Affairs was discharged from further consideration of the following nomination and the nomination was confirmed:

PAUL A. SCHNEIDER, OF MARYLAND, TO BE UNDER SECRETARY FOR MANAGEMENT, DEPARTMENT OF HOMELAND SECURITY.

The Senate Committee on Foreign Relations was discharged from further consideration of the following nominations and the nominations were confirmed:

FOREIGN SERVICE NOMINATIONS BEGINNING WITH WILLIAM R. BROWNFIELD AND ENDING WITH DAVID M. YEUTTER, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON SEPTEMBER 28, 2006.

FOREIGN SERVICE NOMINATIONS BEGINNING WITH JAMES A. JIMENEZ AND ENDING WITH MIREILLE L. ZIESENIS, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON SEPTEMBER 29, 2006.

FOREIGN SERVICE NOMINATIONS BEGINNING WITH LAURIE JEANNE MEININGER AND ENDING WITH MELISSA S. ZADNIK, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 13, 2006.

The Senate Committee on Commerce, Science, and Transportation was discharged from further consideration of the following nominations and the nominations were confirmed:

STEVEN R. CHEALANDER, OF TEXAS, TO BE A MEMBER OF THE NATIONAL TRANSPORTATION SAFETY BOARD FOR THE REMAINDER OF THE TERM EXPIRING DECEMBER 31, 2007.

COAST GUARD NOMINATION OF REAR ADM. (SELECT) CYNTHIA A. COOGAN TO BE REAR ADMIRAL (LOWER HALF).

NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION NOMINATION OF RAYMOND C. SLAGLE TO BE CAPTAIN.

NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION NOMINATIONS BEGINNING WITH CARYN M. ARNOLD AND ENDING WITH PHOEBE A. WOODWORTH, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON SEPTEMBER 29, 2006.

CHARLES E. DORKEY III, OF NEW YORK, TO BE A MEMBER OF THE ADVISORY BOARD OF THE SAINT LAWRENCE SEAWAY DEVELOPMENT CORPORATION.

COAST GUARD NOMINATION OF GREG E. VERSAW TO BE LIEUTENANT.

COAST GUARD NOMINATIONS BEGINNING WITH RICARDO M. ALONSO AND ENDING WITH ANDREW J. WRIGHT, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 14, 2006.

COAST GUARD NOMINATIONS BEGINNING WITH ANDREA L. CONTRATTO AND ENDING WITH STEPHEN B. NYE, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 15, 2006.

The Senate Committee on Agriculture, Nutrition, and Forestry was discharged from further consideration of the following nominations and the nominations were confirmed:

LELAND A. STROM, OF ILLINOIS, TO BE A MEMBER OF THE FARM CREDIT ADMINISTRATION BOARD, FARM CREDIT ADMINISTRATION, FOR A TERM EXPIRING OCTOBER 13, 2012.

MARK EVERETT KEENUM, OF MISSISSIPPI, TO BE UNDER SECRETARY OF AGRICULTURE FOR FARM AND FOREIGN AGRICULTURAL SERVICES.

MARK EVERETT KEENUM, OF MISSISSIPPI, TO BE A MEMBER OF THE BOARD OF DIRECTORS OF THE COMMODITY CREDIT CORPORATION.

The Senate Committee on Health, Education, Labor, and Pensions was discharged from further consideration of the following nominations and the nominations were confirmed:

BLANCA E. ENRIQUEZ, OF TEXAS, TO BE A MEMBER OF THE NATIONAL INSTITUTE FOR LITERACY ADVISORY BOARD FOR A TERM EXPIRING JANUARY 30, 2009.

GERALD WALPIN, OF NEW YORK, TO BE INSPECTOR GENERAL, CORPORATION FOR NATIONAL AND COMMUNITY SERVICE.

SARA ALICIA TUCKER, OF CALIFORNIA, TO BE UNDER SECRETARY OF EDUCATION

DANA GIOIA, OF CALIFORNIA, TO BE CHAIRPERSON OF THE NATIONAL ENDOWMENT FOR THE ARTS FOR A TERM OF FOUR YEARS.

PUBLIC HEALTH SERVICE NOMINATIONS BEGINNING WITH CHRISTOPHER J. BENGSON AND ENDING WITH CHAYANIN MUSIKASINTHORN, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON SEPTEMBER 29, 2006.

PUBLIC HEALTH SERVICE NOMINATION OF LEAH HILL TO BE ASSISTANT SURGEON.

WILLIAM FRANCIS PRICE, JR., OF CALIFORNIA, TO BE A MEMBER OF THE NATIONAL COUNCIL ON THE ARTS FOR A TERM EXPIRING SEPTEMBER 3, 2012.

ROBERT BRETLEY LOTT, OF LOUISIANA, TO BE A MEMBER OF THE NATIONAL COUNCIL ON THE ARTS FOR A TERM EXPIRING SEPTEMBER 3, 2012.

CHARLOTTE P. KESSLER, OF OHIO, TO BE A MEMBER OF THE NATIONAL COUNCIL ON THE ARTS FOR A TERM EXPIRING SEPTEMBER 3, 2012.

JOAN ISRAELITE, OF MISSOURI, TO BE A MEMBER OF THE NATIONAL COUNCIL ON THE ARTS FOR A TERM EXPIRING SEPTEMBER 3, 2012.

BENJAMIN DONENBERG, OF CALIFORNIA, TO BE A MEMBER OF THE NATIONAL COUNCIL ON THE ARTS FOR A TERM EXPIRING SEPTEMBER 3, 2012.

FORESTSTORN HAMILTON, OF NEW YORK, TO BE A MEMBER OF THE NATIONAL COUNCIL ON THE ARTS FOR A TERM EXPIRING SEPTEMBER 3, 2012.

TERRY L. CLINE, OF OKLAHOMA, TO BE ADMINISTRATOR OF THE SUBSTANCE ABUSE AND MENTAL HEALTH SERVICES ADMINISTRATION, DEPARTMENT OF HEALTH AND HUMAN SERVICES.

ELIZABETH DOUGHERTY, OF THE DISTRICT OF COLUMBIA, TO BE A MEMBER OF THE NATIONAL MEDIATION BOARD FOR A TERM EXPIRING JULY 1, 2007.

ELIZABETH DOUGHERTY, OF THE DISTRICT OF COLUMBIA, TO BE A MEMBER OF THE NATIONAL MEDIATION BOARD FOR A TERM EXPIRING JULY 1, 2010.

\*JOHN PEYTON, OF FLORIDA, TO BE A MEMBER OF THE BOARD OF TRUSTEES OF THE HARRY S. TRUMAN SCHOLARSHIP FOUNDATION FOR A TERM EXPIRING DECEMBER 10, 2011.

The Senate Committee on Homeland Security and Governmental Affairs was discharged from further consideration of the following nomination and the nomination was confirmed:

GERALD WALPIN, OF NEW YORK, TO BE INSPECTOR GENERAL, CORPORATION FOR NATIONAL AND COMMUNITY SERVICE.

The Senate Committee on Foreign Relations was discharged from further consideration of the following nomination and the nomination was confirmed:

DIANNE I. MOSS, OF COLORADO, TO BE A MEMBER OF THE BOARD OF DIRECTORS OF THE OVERSEAS PRIVATE INVESTMENT CORPORATION FOR A TERM EXPIRING DECEMBER 17, 2007.

The Senate Committee on Health, Education, Labor, and Pensions was discharged from further consideration of the following nomination and the nomination was confirmed:

LEON R. SEQUEIRA, OF VIRGINIA, TO BE AN ASSISTANT SECRETARY OF LABOR.

The Senate Committee on Agriculture, Nutrition, and Forestry was discharged from further consideration of the following nomination and the nomination was confirmed:

JILL E. SOMMERS, OF KANSAS, TO BE A COMMISSIONER OF THE COMMODITY FUTURES TRADING COMMISSION FOR THE REMAINDER OF THE TERM EXPIRING APRIL 13, 2009.

\*Nominee has committed to respond to requests to appear and testify before any duly constituted committee of the Senate.

## CONFIRMATIONS

Executive nominations confirmed by the Senate Friday, December 8, 2006:

MORRIS K. UDALL SCHOLARSHIP AND EXCELLENCE IN NATIONAL ENVIRONMENTAL POLICY FOUNDATION

D. MICHAEL RAPPOPORT, OF ARIZONA, TO BE A MEMBER OF THE BOARD OF TRUSTEES OF THE MORRIS K.

UDALL SCHOLARSHIP AND EXCELLENCE IN NATIONAL ENVIRONMENTAL POLICY FOUNDATION FOR A TERM EXPIRING OCTOBER 6, 2008.

MORRIS K. UDALL SCHOLARSHIP AND EXCELLENCE IN NATIONAL ENVIRONMENTAL POLICY FOUNDATION

MICHAEL BUTLER, OF TENNESSEE, TO BE A MEMBER OF THE BOARD OF TRUSTEES OF THE MORRIS K. UDALL SCHOLARSHIP AND EXCELLENCE IN NATIONAL ENVIRONMENTAL POLICY FOUNDATION FOR A TERM EXPIRING OCTOBER 6, 2008.

ENVIRONMENTAL PROTECTION AGENCY

MOLLY A. O'NEILL, OF VIRGINIA, TO BE AN ASSISTANT ADMINISTRATOR OF THE ENVIRONMENTAL PROTECTION AGENCY.

NATIONAL MEDIATION BOARD

HARRY R. HOGLANDER, OF MASSACHUSETTS, TO BE A MEMBER OF THE NATIONAL MEDIATION BOARD FOR A TERM EXPIRING JULY 1, 2008.

MORRIS K. UDALL SCHOLARSHIP AND EXCELLENCE IN NATIONAL ENVIRONMENTAL POLICY FOUNDATION

STEPHEN M. PRESCOTT, OF OKLAHOMA, TO BE A MEMBER OF THE BOARD OF TRUSTEES OF THE MORRIS K. UDALL SCHOLARSHIP AND EXCELLENCE IN NATIONAL ENVIRONMENTAL POLICY FOUNDATION FOR A TERM EXPIRING APRIL 15, 2011.

ANNE JEANNETTE UDALL, OF NORTH CAROLINA, TO BE A MEMBER OF THE BOARD OF TRUSTEES OF THE MORRIS K. UDALL SCHOLARSHIP AND EXCELLENCE IN NATIONAL ENVIRONMENTAL POLICY FOUNDATION FOR A TERM EXPIRING OCTOBER 6, 2010.

DEPARTMENT OF COMMERCE

JOHN M. R. KNEUER, OF NEW JERSEY, TO BE ASSISTANT SECRETARY OF COMMERCE FOR COMMUNICATIONS AND INFORMATION.

HARRY S. TRUMAN SCHOLARSHIP FOUNDATION

JOHN PEYTON, OF FLORIDA, TO BE A MEMBER OF THE BOARD OF TRUSTEES OF THE HARRY S. TRUMAN SCHOLARSHIP FOUNDATION FOR A TERM EXPIRING DECEMBER 10, 2011.

UNITED STATES POSTAL SERVICE

JAMES H. BILBRAY, OF NEVADA, TO BE A GOVERNOR OF THE UNITED STATES POSTAL SERVICE FOR A TERM EXPIRING DECEMBER 8, 2015.

THURGOOD MARSHALL, JR., OF VIRGINIA, TO BE A GOVERNOR OF THE UNITED STATES POSTAL SERVICE FOR A TERM EXPIRING DECEMBER 8, 2011.

POSTAL RATE COMMISSION

DAN GREGORY BLAIR, OF THE DISTRICT OF COLUMBIA, TO BE A COMMISSIONER OF THE POSTAL RATE COMMISSION FOR A TERM EXPIRING OCTOBER 14, 2012.

SMALL BUSINESS ADMINISTRATION

JOVITA CARRANZA, OF ILLINOIS, TO BE DEPUTY ADMINISTRATOR OF THE SMALL BUSINESS ADMINISTRATION.

MORRIS K. UDALL SCHOLARSHIP AND EXCELLENCE IN NATIONAL ENVIRONMENTAL POLICY FOUNDATION

DIANE HUMETWEA, OF ARIZONA, TO BE A MEMBER OF THE BOARD OF TRUSTEES OF THE MORRIS K. UDALL SCHOLARSHIP AND EXCELLENCE IN NATIONAL ENVIRONMENTAL POLICY FOUNDATION FOR A TERM EXPIRING AUGUST 25, 2012.

ERIC D. EBERHARD, OF WASHINGTON, TO BE A MEMBER OF THE BOARD OF TRUSTEES OF THE MORRIS K. UDALL SCHOLARSHIP AND EXCELLENCE IN NATIONAL ENVIRONMENTAL POLICY FOUNDATION FOR A TERM EXPIRING OCTOBER 6, 2012.

DEPARTMENT OF THE TREASURY

PAUL CHERECOWICH, JR., OF UTAH, TO BE A MEMBER OF THE INTERNAL REVENUE SERVICE OVERSIGHT BOARD FOR A TERM EXPIRING SEPTEMBER 14, 2009.

DEBORAH L. WINCE-SMITH, OF VIRGINIA, TO BE A MEMBER OF THE INTERNAL REVENUE SERVICE OVERSIGHT BOARD FOR A TERM EXPIRING SEPTEMBER 14, 2010.

SOCIAL SECURITY ADMINISTRATION

JEFFREY ROBERT BROWN, OF ILLINOIS, TO BE A MEMBER OF THE SOCIAL SECURITY ADVISORY BOARD FOR A TERM EXPIRING SEPTEMBER 30, 2008.

MARK J. WARSHAWSKY, OF MARYLAND, TO BE A MEMBER OF THE SOCIAL SECURITY ADVISORY BOARD FOR A TERM EXPIRING SEPTEMBER 30, 2012.

DANA K. BILYEU, OF NEVADA, TO BE A MEMBER OF THE SOCIAL SECURITY ADVISORY BOARD FOR A TERM EXPIRING SEPTEMBER 30, 2010.

DEPARTMENT OF THE TREASURY

PHILLIP L. SWAGEL, OF MARYLAND, TO BE AN ASSISTANT SECRETARY OF THE TREASURY.

MICHELE A. DAVIS, OF VIRGINIA, TO BE AN ASSISTANT SECRETARY OF THE TREASURY.

ANTHONY W. RYAN, OF MASSACHUSETTS, TO BE AN ASSISTANT SECRETARY OF THE TREASURY.

ROBERT F. HOYT, OF MARYLAND, TO BE GENERAL COUNSEL FOR THE DEPARTMENT OF THE TREASURY.

ERIC SOLOMON, OF NEW JERSEY, TO BE AN ASSISTANT SECRETARY OF THE TREASURY.

THE ABOVE NOMINATIONS WERE APPROVED SUBJECT TO THE NOMINEES' COMMITMENT TO RESPOND TO REQUESTS TO APPEAR AND TESTIFY BEFORE ANY DULY CONSTITUTED COMMITTEE OF THE SENATE.

IN THE COAST GUARD

THE FOLLOWING NAMED OFFICER FOR APPOINTMENT AS THE DIRECTOR OF THE COAST GUARD RESERVE PURSUANT TO TITLE 14, U.S.C., SECTION 53 IN THE GRADE INDICATED:

To be rear admiral (lower half)

REAR ADM. (SELECT) CYNTHIA A. COOGAN

COMMODITY CREDIT CORPORATION

MARK EVERETT KEENUM, OF MISSISSIPPI, TO BE A MEMBER OF THE BOARD OF DIRECTORS OF THE COMMODITY CREDIT CORPORATION.

COMMODITY FUTURES TRADING COMMISSION

JILL E. SOMMERS, OF KANSAS, TO BE A COMMISSIONER OF THE COMMODITY FUTURES TRADING COMMISSION FOR THE REMAINDER OF THE TERM EXPIRING APRIL 13, 2009.

CORPORATION FOR NATIONAL AND COMMUNITY SERVICE

GERALD WALPIN, OF NEW YORK, TO BE INSPECTOR GENERAL, CORPORATION FOR NATIONAL AND COMMUNITY SERVICE.

DEPARTMENT OF AGRICULTURE

MARK EVERETT KEENUM, OF MISSISSIPPI, TO BE UNDER SECRETARY OF AGRICULTURE FOR FARM AND FOREIGN AGRICULTURAL SERVICES.

DEPARTMENT OF EDUCATION

SARA ALICIA TUCKER, OF CALIFORNIA, TO BE UNDER SECRETARY OF EDUCATION.

DEPARTMENT OF HEALTH AND HUMAN SERVICES

TERRY L. CLINE, OF OKLAHOMA, TO BE ADMINISTRATOR OF THE SUBSTANCE ABUSE AND MENTAL HEALTH SERVICES ADMINISTRATION, DEPARTMENT OF HEALTH AND HUMAN SERVICES.

DEPARTMENT OF HOMELAND SECURITY

PAUL A. SCHNEIDER, OF MARYLAND, TO BE UNDER SECRETARY FOR MANAGEMENT, DEPARTMENT OF HOMELAND SECURITY.

DEPARTMENT OF JUSTICE

RACHEL K. PAULOSE, OF MINNESOTA, TO BE UNITED STATES ATTORNEY FOR THE DISTRICT OF MINNESOTA FOR THE TERM OF FOUR YEARS.

DEPARTMENT OF LABOR

LEON R. SEQUEIRA, OF VIRGINIA, TO BE AN ASSISTANT SECRETARY OF LABOR.

FARM CREDIT ADMINISTRATION

LELAND A. STROM, OF ILLINOIS, TO BE A MEMBER OF THE FARM CREDIT ADMINISTRATION BOARD, FARM CREDIT ADMINISTRATION, FOR A TERM EXPIRING OCTOBER 13, 2012.

NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES

DANA GIOIA, OF CALIFORNIA, TO BE CHAIRPERSON OF THE NATIONAL ENDOWMENT FOR THE ARTS FOR A TERM OF FOUR YEARS.

WILLIAM FRANCIS PRICE, JR., OF CALIFORNIA, TO BE A MEMBER OF THE NATIONAL COUNCIL ON THE ARTS FOR A TERM EXPIRING SEPTEMBER 3, 2012.

ROBERT BRETLEY LOTT, OF LOUISIANA, TO BE A MEMBER OF THE NATIONAL COUNCIL ON THE ARTS FOR A TERM EXPIRING SEPTEMBER 3, 2012.

CHARLOTTE P. KESSLER, OF OHIO, TO BE A MEMBER OF THE NATIONAL COUNCIL ON THE ARTS FOR A TERM EXPIRING SEPTEMBER 3, 2012.

JOAN ISRAELITE, OF MISSOURI, TO BE A MEMBER OF THE NATIONAL COUNCIL ON THE ARTS FOR A TERM EXPIRING SEPTEMBER 3, 2012.

BENJAMIN DONENBERG, OF CALIFORNIA, TO BE A MEMBER OF THE NATIONAL COUNCIL ON THE ARTS FOR A TERM EXPIRING SEPTEMBER 3, 2012.

FORESTSTORN HAMILTON, OF NEW YORK, TO BE A MEMBER OF THE NATIONAL COUNCIL ON THE ARTS FOR A TERM EXPIRING SEPTEMBER 3, 2012.

NATIONAL INSTITUTE FOR LITERACY

BLANCA E. ENRIQUEZ, OF TEXAS, TO BE A MEMBER OF THE NATIONAL INSTITUTE FOR LITERACY ADVISORY BOARD FOR A TERM EXPIRING JANUARY 30, 2009.

NATIONAL MEDIATION BOARD

ELIZABETH DOUGHERTY, OF THE DISTRICT OF COLUMBIA, TO BE A MEMBER OF THE NATIONAL MEDIATION BOARD FOR A TERM EXPIRING JULY 1, 2007.

ELIZABETH DOUGHERTY, OF THE DISTRICT OF COLUMBIA, TO BE A MEMBER OF THE NATIONAL MEDIATION BOARD FOR A TERM EXPIRING JULY 1, 2010.

NATIONAL TRANSPORTATION SAFETY BOARD

STEVEN R. CHEALANDER, OF TEXAS, TO BE A MEMBER OF THE NATIONAL TRANSPORTATION SAFETY BOARD FOR THE REMAINDER OF THE TERM EXPIRING DECEMBER 31, 2007.

OVERSEAS PRIVATE INVESTMENT CORPORATION

DIANNE I. MOSS, OF COLORADO, TO BE A MEMBER OF THE BOARD OF DIRECTORS OF THE OVERSEAS PRIVATE

INVESTMENT CORPORATION FOR A TERM EXPIRING DECEMBER 17, 2007.

SAINT LAWRENCE SEAWAY DEVELOPMENT CORPORATION

CHARLES E. DORKEY III, OF NEW YORK, TO BE A MEMBER OF THE ADVISORY BOARD OF THE SAINT LAWRENCE SEAWAY DEVELOPMENT CORPORATION.

DEFENSE NUCLEAR FACILITIES SAFETY BOARD

A.J. EGGENBERGER, OF MONTANA, TO BE A MEMBER OF THE DEFENSE NUCLEAR FACILITIES SAFETY BOARD FOR A TERM EXPIRING OCTOBER 18, 2008.

THE JUDICIARY

KENT A. JORDAN, OF DELAWARE, TO BE UNITED STATES CIRCUIT JUDGE FOR THE THIRD CIRCUIT.

MARGARET A. RYAN, OF VIRGINIA, TO BE A JUDGE OF THE UNITED STATES COURT OF APPEALS FOR THE ARMED FORCES FOR THE TERM OF FIFTEEN YEARS TO EXPIRE ON THE DATE PRESCRIBED BY LAW.

SCOTT WALLACE STUCKY, OF MARYLAND, TO BE A JUDGE OF THE UNITED STATES COURT OF APPEALS FOR THE ARMED FORCES FOR THE TERM OF FIFTEEN YEARS TO EXPIRE ON THE DATE PRESCRIBED BY LAW.

IN THE ARMY

THE FOLLOWING ARMY NATIONAL GUARD OF THE UNITED STATES OFFICER FOR APPOINTMENT IN THE RESERVE OF THE ARMY TO THE GRADE INDICATED UNDER TITLE 10, U.S.C., SECTION 12203:

*To be brigadier general*

COL. THOMAS J. SELLARS

THE FOLLOWING NAMED OFFICER FOR APPOINTMENT IN THE RESERVE OF THE ARMY TO THE GRADE INDICATED UNDER TITLE 10, U.S.C., SECTION 12203:

*To be brigadier general*

COL. DONALD C. LEINS

THE FOLLOWING ARMY NATIONAL GUARD OF THE UNITED STATES OFFICERS FOR APPOINTMENT IN THE RESERVE OF THE ARMY TO THE GRADES INDICATED UNDER TITLE 10, U.S.C., SECTION 12203:

*To be major general*

BRIGADIER GENERAL ROBERT T. BRAY  
BRIGADIER GENERAL RAYMOND W. CARPENTER  
BRIGADIER GENERAL HUNTINGTON B. DOWNER, JR.  
BRIGADIER GENERAL JAMES W. NUTTALL  
BRIGADIER GENERAL DARREN G. OWENS  
BRIGADIER GENERAL JAMES I. PYLANT  
BRIGADIER GENERAL STEVEN D. SAUNDERS  
BRIGADIER GENERAL RANDAL E. THOMAS  
BRIGADIER GENERAL PATRICK D. WILSON

*To be brigadier general*

COLONEL ROMA J. AMUNDSON  
COLONEL VIRGINIA G. BARHAM  
COLONEL ROLAND L. CANDEE  
COLONEL ALLEN M. HARRELL  
COLONEL JAMES A. HOYER  
COLONEL STEVEN P. HUBER  
COLONEL RONALD W. HUFF  
COLONEL DAVID F. IRWIN  
COLONEL SCOTT W. JOHNSON  
COLONEL THEODORE D. JOHNSON  
COLONEL JEFFERY D. KINARD  
COLONEL SCOTT D. LEGWOLD  
COLONEL WALTER E. LIPPINCOTT  
COLONEL WILLIAM M. MALOAN  
COLONEL RANDALL R. MARCHI  
COLONEL CRUZ M. MEDINA  
COLONEL RICHARD S. MILLER  
COLONEL STUART C. PIKE  
COLONEL DANNY K. SPEIGNER  
COLONEL STANLEY M. STRICKLEN  
COLONEL MARGARET S. WASHBURN  
COLONEL TONY N. WINGO

IN THE NAVY

THE FOLLOWING NAMED OFFICER FOR APPOINTMENT IN THE UNITED STATES NAVY TO THE GRADE INDICATED WHILE ASSIGNED TO A POSITION OF IMPORTANCE AND RESPONSIBILITY UNDER TITLE 10, U.S.C., SECTION 601:

*To be admiral*

ADM. ROBERT F. WILLARD

IN THE COAST GUARD

COAST GUARD NOMINATION OF GREG E. VERSAW TO BE LIEUTENANT.

COAST GUARD NOMINATIONS BEGINNING WITH RICARDO M. ALONSO AND ENDING WITH ANDREW J. WRIGHT, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 14, 2006.

COAST GUARD NOMINATIONS BEGINNING WITH ANDREA L. CONTRATTO AND ENDING WITH STEPHEN B. NYE, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 15, 2006.

FOREIGN SERVICE

FOREIGN SERVICE NOMINATIONS BEGINNING WITH WILLIAM R. BROWNFIELD AND ENDING WITH DAVID M. YEUTTER, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON SEPTEMBER 28, 2006.

FOREIGN SERVICE NOMINATIONS BEGINNING WITH JAMES A. JIMENEZ AND ENDING WITH MIREILLE L. ZIESENIS, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON SEPTEMBER 29, 2006.

FOREIGN SERVICE NOMINATIONS BEGINNING WITH LAURIE JEANNE MEININGER AND ENDING WITH MELISSA S. ZADNIK, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 13, 2006.

NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION NOMINATION OF RAYMOND C. SLAGLE TO BE CAPTAIN.

NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION NOMINATIONS BEGINNING WITH CARYN M. ARNOLD AND ENDING WITH PHOEBE A. WOODWORTH, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON SEPTEMBER 29, 2006.

PUBLIC HEALTH SERVICE

PUBLIC HEALTH SERVICE NOMINATIONS BEGINNING WITH CHRISTOPHER J. BENGSON AND ENDING WITH CHAYANIN MUSIKASINTHORN, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON SEPTEMBER 29, 2006.

PUBLIC HEALTH SERVICE NOMINATION OF LEAH HILL TO BE ASSISTANT SURGEON.

IN THE AIR FORCE

AIR FORCE NOMINATION OF JEFFREY C. CARSTENS TO BE COLONEL.

AIR FORCE NOMINATION OF STEPHEN R. GERINGER TO BE LIEUTENANT COLONEL.

AIR FORCE NOMINATION OF PAUL M. ROBERTS TO BE MAJOR.

AIR FORCE NOMINATIONS BEGINNING WITH NEVANNA I. KOICHEFF AND ENDING WITH PERLITA K. TAM, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 14, 2006.

AIR FORCE NOMINATIONS BEGINNING WITH JERZY J. CHACHAJ AND ENDING WITH GREG GORDON, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 15, 2006.

AIR FORCE NOMINATIONS BEGINNING WITH NORMAN B. DIMOND AND ENDING WITH MARK A. DEATON, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 15, 2006.

IN THE ARMY

ARMY NOMINATION OF WILLIE G. BARNES TO BE COLONEL.

ARMY NOMINATION OF DANIEL P. MC LEMORE TO BE COLONEL.

ARMY NOMINATIONS BEGINNING WITH JOSEF R. SMITH AND ENDING WITH MICHAEL D. TAYLOR, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 13, 2006.

ARMY NOMINATIONS BEGINNING WITH ROBERT M. BLACKMON AND ENDING WITH BRADLEY M. VOORHEES, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 13, 2006.

ARMY NOMINATIONS BEGINNING WITH NICHOLAS C. BAKRIS AND ENDING WITH ANDREW D. MAGNET, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 13, 2006.

ARMY NOMINATIONS BEGINNING WITH DAVID E. GREEN AND ENDING WITH MARTIN L. LADWIG, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 13, 2006.

ARMY NOMINATIONS BEGINNING WITH MOON H. LEE AND ENDING WITH PHILLIP C. ZINNI, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 13, 2006.

ARMY NOMINATIONS BEGINNING WITH TERRELL W. BLANCHARD AND ENDING WITH ROBERT L. VOGELSANG III, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 13, 2006.

ARMY NOMINATION OF VICTORIA L. SMITH TO BE MAJOR.

ARMY NOMINATION OF IRA S. DERRICK TO BE MAJOR.

ARMY NOMINATION OF JOSEPH W. BROWN TO BE MAJOR.

ARMY NOMINATION OF REBECCA L. BLANKENSHIP TO BE MAJOR.

ARMY NOMINATION OF MARK M. KUBA TO BE COLONEL.

ARMY NOMINATION OF CRAIG H. RHYNE, JR. TO BE MAJOR.

ARMY NOMINATIONS BEGINNING WITH LORRAINE T. BREEN AND ENDING WITH THOMAS G. SUTLIVE, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 13, 2006.

ARMY NOMINATIONS BEGINNING WITH DEBRA L. COHEN AND ENDING WITH KYLE J. ZABLOCKI, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 14, 2006.

ARMY NOMINATIONS BEGINNING WITH NORMAN F. ALLEN AND ENDING WITH DARIA P. WOLLSCHLAGER, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 14, 2006.

ARMY NOMINATIONS BEGINNING WITH MICHAEL R. ABERLE AND ENDING WITH MARC L. ZUFFA, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 14, 2006.

ARMY NOMINATIONS BEGINNING WITH ROBIN B. ALLEN AND ENDING WITH ARTHUR D. WELLMAN, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 14, 2006.

ARMY NOMINATIONS BEGINNING WITH JOHN G. ALVA-REZ AND ENDING WITH TRACY O. WYATT, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 14, 2006.

ARMY NOMINATIONS BEGINNING WITH JEFFREY S. ASHLEY AND ENDING WITH THOMAS G. WINTHROP, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 14, 2006.

ARMY NOMINATION OF SHELLY M. TAYLOR TO BE MAJOR.

ARMY NOMINATIONS BEGINNING WITH OMAR L. HAMADA AND ENDING WITH SETH W. WRIGHT, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 15, 2006.

IN THE NAVY

NAVY NOMINATIONS BEGINNING WITH KIMBERLY S. EVANS AND ENDING WITH JOHN E. LEE III, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 13, 2006.

NAVY NOMINATION OF DAVID J. ALLEN TO BE LIEUTENANT COMMANDER.

NAVY NOMINATIONS BEGINNING WITH HARRY T. WHELAN AND ENDING WITH WILLIAM G. RHEA III, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 14, 2006.

NAVY NOMINATIONS BEGINNING WITH KEITH T. ADKINS AND ENDING WITH DORSEY WISOTSKI, WHICH NOMINATIONS WERE RECEIVED BY THE SENATE AND APPEARED IN THE CONGRESSIONAL RECORD ON NOVEMBER 15, 2006.

## EXTENSIONS OF REMARKS

SUPPORTERS OF S.S. MANN  
BEATEN UP IN TARN TARAN

### HON. EDOLPHUS TOWNS

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

Friday, December 8, 2006

Mr. TOWNS. Mr. Speaker, on December 3, supporters of the former member of India's Parliament, Simranjit Singh Mann, were beaten up in the town of Tarn Taran in Punjab, which Mr. Mann used to represent in parliament.

Mr. Mann was burned in effigy. He has blamed former Chief Minister Parkash Singh Badal for the incident. Badal's party is aligned with the Bharatiya Janata Party, BJP, the former ruling party, which is under the umbrella of the fascist, Hindu militant Rashtriya Swayamsewak Sangh, RSS.

The Hindu extremists attacked Mr. Mann's supporters and Mann's supporters were the ones who got arrested.

Tarn Taran is a central place in Sikhism, built by the fifth of the Sikh gurus, Guru Arjun Dev, and there is a historic Gurdwara—Sikh place of worship—in the town. The fact that supporters of the RSS are able to beat Sikhs in Tarn Taran is distressing. It shows the need for Sikh independence in a sovereign Khalistan.

According to SS News online, at least six people were injured in the clash, which broke out after one of Mann's supporters wrote an article critical of Shiv Sena, one of the militant branches of the RSS.

Mr. Speaker, Dr. Gurmit Singh Aulakh, president of the Council of Khalistan, has issued an excellent press release on the incident. He notes that a free, sovereign Khalistan, the Sikh homeland that declared its independence from India on October 7, 1987, would help put an end to incidents like this. As long as Sikhs are under Indian subjugation, the RSS and its allies are going to be able to run roughshod over Sikhs and other minorities. Remember that last year, 35 Sikhs were arrested simply for making pro-Khalistan speeches and raising the Khalistani flag. Since when are making speeches and raising a flag crimes in a democracy?

India has killed more than a quarter of a million Sikhs, over 90,000 Kashmiri Muslims, 2,000 to 5,000 Muslims in Gujarat, over 300,000 Christians in Nagaland and tens of thousands of other minorities such as Assamese, Bodos, Dalits, Manipuris, Tamils, and others. If India is the democracy that it claims to be, how can it do such things?

America is the beacon of freedom, Mr. Speaker. That is why we need to act. Incidents like this must not be allowed to continue. We should stop our aid to India and end our trade with that country until human rights are respected for all people there. And we should put the Congress on record in support of a free and fair plebiscite on independence in Khalistan, Kashmir, Nagalim, and wherever else it is sought. That is the best way to help

bring freedom, security, safety, dignity, and prosperity to all the people of South Asia.

Mr. Speaker, I would like to put the Council of Khalistan's press release on the beating of Mann supporters in the RECORD at this time.

WASHINGTON, DC, Dec. 7, 2006.—Supporters of former Member of Parliament Simranjit Singh Mann were beaten up in Tarn Taran by members of the Bharatiya Janata Party (BJP) and Mr. Mann's effigy was burned. Mann has publicly blamed former Chief Minister Parkash Singh Badal, who is allied with the BJP, a branch of the fascist Rashtriya Swayamsewak Sangh (RSS), for the beating. Mann was elected to represent Tarn Taran in the Indian Parliament with 95 percent of the vote while he was in jail in 1989.

Tarn Taran is the center of the Sikh religion. Guru Arjun Dev Ji, the fifth Sikh Guru, established Tarn Taran and there is a historic Gurdwara there. Captain Amarinder Singh, the chief minister of Punjab, is establishing a Guru Arjun Dev Ji University there.

"It is outrageous that supporters of Mann could be beaten up and his effigy burned in a place so central for the Sikh Nation as Tarn Taran," said Dr. Gurmit Singh Aulakh, President of the Council of Khalistan. "We hope that Badal is not behind the incident," said Dr. Aulakh. "If he is, shame on him. Ultimately, the Indian government is behind this act and both Badal and Mann are under the control of the Indian government, as their letters published in Chakravayuh: Web of Indian Secularism demonstrate," said Dr. Aulakh. In one letter, Mann pledges, "I reiterate my allegiance to the Constitution and I stand by the integrity of the country." On his trip to the United States in 2000, Mann attended a Sikh event and said, "Close the offices of the Council of Khalistan, headed by Dr. Gurmit Singh Aulakh in Washington DC."

"If the BJP can carry out its nefarious activities in a place as central to the Sikh Nation as Tarn Taran, then the handwriting is on the wall for the future of the Sikh Nation. They cannot protect their respect and honor and they are slaves in India. This shows why we must liberate Khalistan from Indian occupation and oppression," said Dr. Aulakh. "That is the only way for Sikhs to protect ourselves from India's brutality."

After human-rights activist Jaswant Singh Khalra exposed the Indian government's policy of mass cremation of Sikhs, in which over 50,000 Sikhs have been arrested, tortured, and murdered, then their bodies were declared unidentified and secretly cremated, the police kidnapped him. Khalra was murdered in police custody. No one has been brought to justice for the kidnapping and murder of Jaswant Singh Khalra. Rajiv Singh Randhawa, who was the only witness to the Khalra kidnapping, has been repeatedly subjected to police harassment. This includes being arrested for trying to hand a piece of paper to then-British Home Secretary Jack Straw in front of the Golden Temple. The police never released the body of former Jathedar of the Akal Takht Gurdev Singh Kaunke after SSP Swaran Singh Ghotna murdered him.

In 1994, the U.S. State Department reported that the Indian government had paid over 41,000 cash bounties for killing Sikhs. A report by the Movement Against State Re-

pression (MASR) quotes the Punjab Civil Magistracy as writing "if we add up the figures of the last few years the number of innocent persons killed would run into lakhs [hundreds of thousands.]" The Indian Supreme Court called the Indian government's murders of Sikhs "worse than a genocide."

The MASR report states that 52,268 Sikhs are being held as political prisoners in India without charge or trial, mostly under a repressive law known as the "Terrorist and Disruptive Activities Act" (TADA), which expired in 1995. Many have been in illegal custody since 1984! There has been no list published of those who were acquitted under TADA and those who are still rotting in Indian jails. Tens of thousands of other minorities are also being held as political prisoners, according to Amnesty International. Last year, 35 Sikhs were charged and arrested in Punjab for making speeches in support of Khalistan and raising the Khalistani flag. "How can making speeches and raising a flag be considered crimes in a democratic society?" asked Dr. Aulakh.

India is on the verge of disintegration. Kashmir is about to separate from India. As L.K. Advani said, "if Kashmir goes, India goes." History shows that multinational states such as India are doomed to failure. "Countries like Austria-Hungary, India's longtime friend the Soviet Union, Yugoslavia, Czechoslovakia, and others prove this point. India is not one country; it is a polyglot like those countries, thrown together for the convenience of the British colonialists. It is doomed to break up as they did. There is nothing in common in the culture of a Hindu living in Bengal and one in Tamil Nadu, let alone between them and the minority nations of South Asia," Dr. Aulakh said.

"Freedom is the God-given right of every nation and every human being," said Dr. Aulakh. Sikhs must be allowed to have a free and fair plebiscite on the issue of Khalistan. In a democracy, you cannot continue to rule against the wishes of the people. As former Senator George Mitchell said about the Palestinians, "the essence of democracy is the right to self-determination." We must reclaim the sovereignty of the Sikh Nation," Dr. Aulakh said. "Currently, there are 17 freedom movements within India's borders. It has 18 official languages. A country having 18 official languages cannot hold its people together for very long," he said. "We hope that India's breakup will be peaceful like Czechoslovakia's, not violent like Yugoslavia's," Dr. Aulakh said. "Earlier this year, Montenegro, which has less than a million people, became a sovereign country and a member of the United Nations," he said. "Now it is the time for the Sikh Nation of Punjab, Khalistan to become independent."

Dr. Aulakh stressed his commitment to the peaceful, democratic, nonviolent struggle to liberate Khalistan. "The only way that the repression will stop and Sikhs will live in freedom, dignity, and prosperity is to liberate Khalistan," said Dr. Aulakh. "As Professor Darshan Singh, former Jathedar of the Akal Takht, said, 'If a Sikh is not a Khalistani, he is not a Sikh,'" Dr. Aulakh said. "We must free Khalistan now."

• This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.

Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.



TRIBUTE TO THE HONORABLE  
LANE EVANS, MEMBER OF CON-  
GRESS

SPEECH OF

**HON. ELEANOR HOLMES NORTON**

OF THE DISTRICT OF COLUMBIA  
IN THE HOUSE OF REPRESENTATIVES

*Thursday, December 7, 2006*

Ms. NORTON. Mr. Speaker, I rise today to join my colleagues in honoring the service of a highly effective and respected 24-year Member of Congress, on the occasion of his departure. I am grateful that I have been able to serve with Congressman LANE EVANS, who has long been a champion of working people and will always be remembered as a special champion of our Nation's veterans. The American people and our veterans are particularly fortunate indeed that Congressman EVANS served as ranking member of the House Committee on Veterans Affairs, beginning in 1995.

I associate myself with the remarks of my colleagues, who have spoken of LANE'S many accomplishments during his tenure here. He has adroitly used his legislative skills and concern to the benefit and well-being of the American people during his entire service, but his single-minded concentration on veterans' issues made that in many ways his very own issue. LANE'S experience in the Marine Corps, his service in Vietnam, and the affects of military service on the families of enlisted men and women never left LANE EVANS.

Over the course of his career, Congressman EVANS led a successful effort to pass legislation compensating Vietnam veterans for diseases linked to Agent Orange exposure, secured passage of legislation that provides health and compensation benefits for children of veterans exposed to Agent Orange, and co-sponsored legislation to ban the use of anti-personnel landmines which kill and maim people worldwide. It is no wonder that Congressman EVANS was named the recipient of the Vietnam Veterans of America's first annual Presidents Award for Outstanding Achievement, as well as the prestigious AMVET Silver Helmet Award.

I am pleased and proud to have served with Congressman LANE EVANS. I am certain that constituents and family are especially proud of his many accomplishments. LANE goes home with the best wishes and gratitude of Republicans and Democrats alike in this House.

HONORING CATHERINE LAMY, RE-  
CIPIENT OF THE ART PORTFOLIO  
SILVER AWARD

**HON. DANIEL LIPINSKI**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. LIPINSKI. Mr. Speaker, I rise today to recognize Catherine Lamy, an outstanding young artist from my district and recipient of the Art Portfolio Silver Award. This award, presented by the Alliance for Young Artists & Writers, recognizes outstanding talent and creativity displayed by young artists and writers.

Under the guidance of her instructor at Stagg High School, Mr. Wesley Gonzalez, Catherine has created a remarkable portfolio, including eight award-winning pieces that are

acclaimed by the Alliance. These pieces clearly demonstrate her incredible ability and potential as an up-and-coming artist. As a recipient of this award, Catherine serves as an example to other young students who aspire to advance their creativity as a life path.

This year, the Alliance for Young Artists & Writers recognized a total of 1,448 students in the organization's Scholastic Art & Writing Awards in New York City. The students were honored by their peers at Carnegie Hall, where they had an opportunity to review the work of other students and meet with professional artists and writers.

It is my honor today to recognize Catherine Lamy as one of the outstanding young creative minds in our country, I am also pleased to acknowledge the Alliance for Young Artists & Writers for their work in encouraging the talent of young people. We must continue to encourage, foster, and recognize the skills and abilities of our Nation's youth not only on special occasions, but on a daily basis.

HONORING HOLLOWAY HIGH  
SCHOOL AS A NO CHILD LEFT  
BEHIND BLUE RIBBON AWARD  
WINNER

**HON. BART GORDON**

OF TENNESSEE

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. GORDON. Mr. Speaker, I rise today to honor the students, faculty and staff of Holloway High School for earning a 2006 No Child Left Behind Blue Ribbon Award for academic superiority.

Located in Murfreesboro, Tennessee, Holloway High School serves 176 Rutherford County students who have fallen behind academically but have a sincere desire to catch up and graduate. The school was named a Blue Ribbon school by the U.S. Department of Education for scoring in the top 10 percent of all schools in Tennessee for 3 consecutive years.

No Child Left Behind Blue Ribbon schools are selected by the U.S. Department of Education as a way to recognize schools across the country that show either high achievement or dramatic improvement.

Principal Ivan Duggin says the school will continue to evolve and do whatever it takes to remain one of the top schools in the state of Tennessee and the country. Mr. Duggin has said, "We will not rest on success. We will constantly be focused and seeking to find the best people, practices and strategies which will yield superior results."

This award is evidence of the hard work put forth by the faculty, students and staff at Holloway High School. I am truly proud of them for their efforts, and I commend them on this achievement.

IN RECOGNITION OF RIDGEWOOD  
PROPERTY OWNERS AND CIVIC  
ASSOCIATION

**HON. NYDIA M. VELÁZQUEZ**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Ms. VELÁZQUEZ. Mr. Speaker, I rise today on the floor of the U.S. House of Representa-

tives to recognize the 75th anniversary of the Ridgewood Property Owners and Civic Association (RPOCA), a not for profit organization committed to the development of a more vibrant place to live, work, and play.

Since its inception, RPOCA has served countless property owners and residents in the Ridgewood community of Queens, New York. This first rate organization has been instrumental in the ongoing restoration of our historically rich community, proactively supporting beautification projects throughout Ridgewood and advocating against redevelopment that threatens the livelihood of our neighborhoods.

RPOCA has taken a leadership role in supporting the revitalization of our neighborhoods, educating homeowners and spearheading initiatives that protect affordable housing for working families in Ridgewood. This unwavering commitment to civic participation in local preservation efforts is commendable and has strengthened the foundation upon which the community continues to grow.

Therefore, Mr. Speaker, I rise with my colleagues in the House of Representatives to congratulate the RPOCA, its Board of Directors, membership, and this year's honorees—Angie Tantillo and Frank Cicero—upon celebrating 75 years of service to Ridgewood residents.

TRIBUTE TO THE FELIX FAMILY

**HON. RON KIND**

OF WISCONSIN

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. KIND. Mr. Speaker, I rise today to pay tribute to the Felix Family of Viroqua, Wisconsin. On December 16, 2006, after 100 years and three generations, Felix's Men's and Women's Clothing will be closing. This store has been a pillar of Viroqua's downtown business district and an integral part of the community. Thanks to Felix's and other small businesses, Viroqua continues to have a vibrant downtown.

Steve Felix has owned and operated Ted Felix's since the early 1970s. Steve is a good friend who is not shy in imparting his advice on me during my frequent visits to Felix's. Steve told me once that back when Senator Proxmire served the people of Wisconsin, he would often stop at Felix's and shake Steve's hand. On one of these occasions, Steve scolded the Senator and told him that he needed to start dressing better in order to look like a United States Senator. Senator Proxmire bought a suit from Steve that very day, and during every occasion when he saw Steve he would ask Steve how he looked to ensure his dress was appropriate. As my wife Tawni can attest, Steve has continued this tradition by selling me suits so I am more appropriately dressed.

Small businesses like Felix's are vital to the well-being of rural America because of the unique spirit, personal service, and character they impart on small towns. They are what make shopping on our main streets an enjoyable and personal experience.

Steve's leadership and dedication, along with his wife Betty and their two children Randy and Erica, has made Viroqua and Vernon County a better place to live, work, and raise a family. I commend Steve, the Felix

family, and all of the other small businesses that continue to serve America and drive our economy. I wish them well and Godspeed in their future ventures.

THE MCKINNEY AFFAIR—RAM-PAGING RACISM AND A COWARDLY CAUCUS

HON. CYNTHIA MCKINNEY

OF GEORGIA

IN THE HOUSE OF REPRESENTATIVES

Friday, December 8, 2006

Ms. MCKINNEY. Mr. Speaker, I submit the following for the RECORD.

[From the Black Commentator, Apr. 13, 2006]

THE MCKINNEY AFFAIR—RAM-PAGING RACISM AND A COWARDLY CAUCUS

(By Glen Ford and Peter Gamble)

There are profound lessons to be learned from the ongoing travails of Congresswoman Cynthia McKinney (D-GA), under siege by white America at large, the leadership of her own party, and the chairman of her own caucus.

In the aftermath of McKinney's run-in with a Capitol Hill police officer, we have witnessed an orgy of unadulterated defamation that is actually directed at Black women in general. In rejecting and denouncing McKinney's defense, her tormentors demonstrate that the very concept of racial profiling was never sincerely accepted among most white Americans, and that 9/11 is just an excuse for undoing decades of legal and political struggles against the abominable practice.

So virulent and shameless have been the attacks on McKinney—spewing caricatures of the six-term lawmaker that reflect whites' own hallucinatory visions of Black people—it leads us to conclude that racists are conducting a kind of ritual, an exorcism to cast the "militant Black" out of the national polity, once and for all. Disgustingly, a number of Black voices have joined mob, in order to prove that they are reasonable and trustworthy Negroes who won't intrude on white folks' illusions of innocence.

Most distressingly, the McKinney affair dramatically demonstrates that the Congressional Black Caucus has been eviscerated as a body. The CBC is revealed as collectively gutless, devoid of any semblance of Black solidarity, without which it has no reason for being.

CBC HITS NEW LOW

We at BC had previously believed that April, 2005, when 37 percent of the 42 Black House members voted for Republican bills, was the lowest point in Congressional Black Caucus history. A year later, the CBC has found a new nadir. On the evening of April 5, undoubtedly on orders from House Minority Leader Nancy Pelosi, CBC chairman Mel Watt gathered twenty or so members to browbeat McKinney into firing her legal team and cease appearing before the media. Watt absented himself from the beat-down, so that it would not appear to be an "official" CBC event.

As congressional aides wandered in and out of the room, some Members dutifully echoed Pelosi's demand that McKinney not frame the March 28 confrontation with the policeman as a "racial" incident, and that she issue an apology on the House floor the following morning. According to several sources who spoke with BC on condition of anonymity, and based on an account given by McKinney staff assistant Faye Coffield to a weekly Atlanta meeting of the Georgia Co-

alition for the People's Agenda, a "consensus" was reached that McKinney would deliver the apology and abandon efforts to defend herself in the media (although not her legal team).

The next morning, at the appointed hour, McKinney was prepared to offer her apology to the House. But Mel Watt had already put the word out that CBC members were to renege on their part of the deal. The Caucus must not stand with McKinney when she stepped to the microphone. Mel Watt, Nancy Pelosi's poodle, attempted to enforce his Mistress's wish that McKinney appear utterly isolated and alone. Nothing should distract from the Democrats' non-strategy of doing and saying nothing until mid-term elections in November. The Republicans must be allowed to self-destruct without interference. McKinney's charge of racial profiling was a distraction from the Democratic non-strategy—so she must be shunned. Mel Watt was the enforcer—the designated shunner-in-chief.

Pelosi appears to harbor a deep hatred for McKinney, whom she cannot control. Most recently, the 51-year-old Georgia lawmaker defied the Leader's orders, voting in favor of a Republican bill, cynically modeled on Democrat John Murtha's measure for a quick exit from Iraq. She was among only three Democrats, and the only CBC member, to do so. McKinney also ignored Pelosi's order that Democrats boycott hearings on Katrina and leave the field to Republicans.

However, Pelosi has been the aggressor all along, bent on bringing the CBC and other progressives to heel as she pursues her spineless non-strategy for victory by default over the GOP—a scenario that by definition requires African Americans to mute their own demands, to be quiet and compliant. When McKinney returned to congress in January 2005 after a two-year hiatus, Pelosi denied her seniority, bumping her down to freshman status despite her previous ten years on The Hill. Not a peep from the CBC, cowed by their Leader and, recent events have shown, packed with members who are themselves fearful that McKinney's militancy will raise the bar of constituent expectations for their own performances on Black people's behalf.

On the House floor, the morning of April 6, Pelosi/Watt had set McKinney up for further humiliation. Not only would she be required to deliver an apology that would be seen as an admission of guilt (by those who had already condemned and defamed her), but the absence of CBC members at her side would mark her as a lone "extremist," a "loon" whose politics could be dismissed out of hand. Why, even McKinney's own colleagues won't stand with her. She's crazy (like the rest of those darkies who cry racism).

According to several congressional sources, McKinney confronted a gaggle of CBC members, reminding them of the consensus agreement of the night before, in which they had promised a display of physical solidarity at the microphone in return for her concessions. White Congresswoman Marcy Kaptur (D-OH), seeing the commotion, hurried over to the Black circle: "I'll stand with you, Cynthia." Others stepped forward to fulfill their pledge, despite CBC chairman Mel Watt's treacherous machinations.

Here is a partial list of those who were videotaped standing with McKinney when she read the words of apology that had been demanded of her:

\*Elijah Cummings (MD), \*Carolyn Cheeks Kilpatrick (MI), \*Barbara Lee (CA), \*Alcee Hastings (FL), \*Maxine Waters (CA), \*Bobby Rush (IL), \*Corrine Brown (FL), \*Major Owens (NY), \*Sheila Jackson-Lee (TX), Marcy Kaptur (OH), Dennis Kucinich (OH), Jose Serrano (NY), Bob Filner (CA), (\*CBC members).

Only nine of the 20-plus CBC members who had reached "consensus" on standing with their sister the night before, bucked Pelosi's petty dictatorial edict—and straw-boss Mel Watt's attempt to enforce it.

Once upon a time, the CBC could collectively call itself "the conscience of the congress." No more.

MULTI-PROFILING AND SHEER MALEVOLENCE

By bowing to Pelosi, Black congresspersons reinforce her and other white's belief that they can pick and choose the African American leaders and representatives they deal with, and isolate the rest, while still retaining mass Black support for the Democratic Party. Such Blacks are enablers of racism, and must eventually pay the price at the hands of their constituents, who are no different than the Black Georgia voters who sent McKinney to Washington six times. Worse, in urging McKinney to drop the "racial" aspect of her defense—to pretend that she was not racially profiled, when they know that police profiling is near-universal—they do grave injury to fundamental Black interests.

Days after his attempt to pound McKinney into dust, the duplicitous Mel Watt related to the Charlotte Observer his own scary run-in with Capitol police "a year or so ago":

"I was running to the floor to vote and an officer said, 'Can I see your ID?' and I said, 'No' and kept running. I looked back and he had his hand on his gun. Then another (Capitol) police officer said, 'Member.' He recognized me (as a House member). It just so happened that the first (officer) was white and the other one was black . . . I was probably very rash. In retrospect, I thought to myself, 'You had to be out of your mind.' I was trying to get to a vote and he had a job to do."

Watt understands very well that the Black officer, who didn't go for his gun, but instead called his white partner off, was intervening in a case of racial profiling. Yet Watt's desire to stay in the good graces of his Leader, Pelosi, drives him to conspire against a fellow Black congressperson, Cynthia McKinney, whose recent hair makeover is said to have made her fair game to be accosted by Capitol police. Said McKinney:

"Do I have to contact the police every time I change my hairstyle? How do we account for the fact that when I wore my braids every day for 11 years, I still faced this problem, primarily from certain police officers."

Nobody knows better than Black officers that racism is rampant in the Capitol Police force. Of the 1,200 officers, 29 percent are Black, and many still have racial bias suits outstanding. "You have, basically, a renegade police department up here, that's been operating under the protection of Congress," said Charles J. Ware, an attorney representing the Capitol Black Police Association.

But it's not just race. Police officers, like workers in any organization, spend much of their time talking shop. For Capitol police, the subject of their shop-talk is the members of congress they are hired to protect. Cynthia McKinney is famous—no less so on Capitol Hill. She is the Black woman viciously branded as a friend of "terrorists," the most uppity African American in the federal legislature. The cops are quite aware of what she looks like, new hair-do or not.

A McKinney lawyer got it right when he told a Howard University press conference that his client was targeted for reasons of "sex, race and Ms. McKinney's progressiveness."

The cops know who McKinney is—they have profiled her politically. Michael C. Ruppert, former Los Angeles cop and current honcho of the popular web site From the Wilderness, has felt the police hostility directed at his longtime friend, Cynthia McKinney:

"I have walked the halls of Congress with Cynthia McKinney maybe eight to ten times. I have walked into and out of the Cannon and Longworth house office buildings with her. I have walked to hearings in the Rayburn house office building with her. I have walked the underground tunnels from one of those office buildings directly to the edge of the House floor and its anteroom with her. I can tell you one thing for certain because I have seen it and I have felt it. Cynthia McKinney and her staff get treated differently from just about anyone else on the Hill. It's subtle, but so is the taste of dirt when it's in your mouth."

Although the Capitol police have failed to produce a surveillance tape of McKinney's confrontation with their officer, the congresswoman captured one incident in the movie, "American Blackout," now being screened at sites around the country. The film depicts McKinney's investigation of voting irregularities in the 2000 elections. One segment shows the congresswoman being accosted by police as she and her party approach the Longworth building of the Capitol. McKinney turns to the camera and reports that police subject her to such treatment "all the time."

Does that happen to 535 members of congress "all the time"? Not hardly.

California Rep. Tom Lantos, according to the web reference site Wikipedia, "ran over a teenager in the Capitol parking area and refused to stop despite screams from the crowd. He never apologized for the hit-and-run either." The Boston Globe reported that Lantos was not charged with hit-and-run, but was only fined \$25 for "failure to pay full time and attention." However, a teacher accompanying the student was threatened with arrest by Capitol police when she chased Lantos' car, demanding that he stop.

Apparently Capitol police are quite zealous in protecting their lawmakers—if they are white.

In an otherwise inane, anti-McKinney article, Black columnist Earl Ofari Hutchinson gave some historical perspective to recent events:

"In past years, the Caucus raised heck when a white Republican Congressman punched a black Capitol police officer and a year later Ohio Democratic Representative Louis Stokes was hassled by Capitol police. And the Congressional Black Caucus rushed to their defense."

Not this time, not for Cynthia McKinney. The Congressional Black Caucus is broken.

#### SEX AND THE FEDERAL CITY

Around midnight on April 8, Saturday Night Live's Kenan Thompson performed a grotesque, bewigged skit in which he conjured up a fat, sloppy, dull-witted, belligerent, loud-talking, no-listening, from-deep-in-the-ghetto character who was supposed to be—Cynthia McKinney. Of course, this TV minstrel's interpretation bore no resemblance to the congressperson—daughter of one of Atlanta's first Black policemen, a former faculty member at Clark Atlanta University, world traveler and sought-after speaker, six-term legislator. But that did not matter. Although SNL does superb work caricaturing public personalities, its usual standards did not apply in McKinney's case. The skit was a dehumanizing assault on Black women as a group, with "Cynthia" standing in for the female gender of her race.

A specific profile of Black women exists in the minds of vast sections of white America. As Dr. Abdul Karim Bangura relates in this issue of BC, in "an analysis of White students' stereotypes of Black women by professor of women's studies and sociology Rose Weitz at Arizona State University and Wakonse fellow Leonard Gordon at the same

university, the students primarily characterize Black women as loud, aggressive, argumentative, stubborn, and bitchy."

White men (and women, and some Black men) on and off Capitol Hill are eager to vilify and diminish McKinney, to call her a "bitch," a "racist," "crazy" and all manner of epithets. This abuse is actually directed against the defamers' twisted idea of who and what Black women are. So diseased are their minds, they see only their sickness-induced delusions. White supremacy allows them to translate their delusions into public policy. September 11 gave them a free pass to run buck wild, with no apologies, under the umbrella of "homeland security."

#### BLACK VOTERS WILL DECIDE

It can be no consolation to Rep. McKinney, that she is just a convenient target for what we now recognize as a great resurgence of racism in the United States. The South rules a South that is not defined geographically but socio-politically. White Americans have become much more homogenous in the electronic and high-mobility age—to the detriment of sanity. Their never-forsaken dreams of domestic and planetary racial conquest were given a Frankenstein-like jolt and boost by the Bush regime, which spoke directly to the predatory core of American myth and historical practice. Emboldened, they have snared Cynthia McKinney in one of their IRTs: Improvised Racist Traps. She awaits the decision of a grand jury.

The moral and political collapse of the Congressional Black Caucus could not come at a worse time—but it has occurred. Corroded by corporate money dependent on corporate media—with the near extinction of independent Black media—adrift in the gulf between the needs of the Black masses and the narrow aspirations of the minuscule hyper-mobile Black classes and still steeped in rank male chauvinism much of Black "leadership" cannot abide a genuinely progressive, charismatic female in their midst. Many also look on in sulking jealousy at the burgeoning unity and militancy of Latinos, whose grassroots are on the move and whose media support their cause.

The CBC cannot even support each other.

When CBC members urged Cynthia McKinney to forsake the truth, to hide the ugly fact of racial (and political, and sexual) profiling they gave enormous aide and comfort to the enemy. If there was one victory that African Americans had achieved in the post-Civil Rights era it was to make racial profiling legally, politically and socially unacceptable. This victory was the fruit of countless suitor demonstrations—all manner of political struggles—and the legacy of the legions of dead, maimed, jailed and humiliated victims of profiling who became the focus of sustained Black action.

September 11 provided the excuse to undo decades of anti-profiling victories. Profiling is reckoned to be a good thing. Now the racists seek to reestablish arbitrary and capricious white supremacy, with legislation that would de facto deputize every police officer as an agent of "homeland security" who need not respect the constitution in the case of "suspected" undocumented immigrants. At that point, all persons of color become grist for the suspicion mill. Just as the Capitol policeman chose not "recognize" Cynthia McKinney as a congressperson, any cop could willfully fail to recognize his fellow Americans and strip them of their rights. Such a regime already exists in designated "drug zones" in urban America where everyone is suspect.

Yet the CBC allows Republicans and racist Democrats to jeer and bully Cynthia McKinney into a legal cul-de-sac because she dares to cite profiling.

The masses of African Americans know the deal—they are profiled constantly in stores, when observed outside their neighborhoods, on the highways, when breathing while Black. McKinney's version of events does not seem bizarre to them. Although the laughing racist hyenas convince each other—with the tacit help of be chair Mel Watt—that McKinney is on the ropes, it is the Black constituents of Dekalb County who will decide if she is "crazy" for standing up for her (and our) dignity and rights.

When McKinney arrived back in Atlanta shortly after her confrontation with the uniformed profiler, State Representative Tyrone Brooks, president of the Georgia Association of Black Elected officials, was among those to greet and support her: "It's really not about Cynthia McKinney," said Brooks. "It's about African-Americans in America who are victims of racial profiling every day."

Much of the Congressional Black Caucus seem to have lost touch with this reality. As a body, they have lost their moorings, and must be rehabilitated, surgically. A bunch of them have got to go.

BC Co-Publishers Glen Ford and Peter Gamble are writing a book to be titled, Barack Obama and the Crisis in Black Leadership.

#### HONORING OTTO W. "BILL" MEYER OF MARION, KANSAS

#### HON. JERRY MORAN

OF KANSAS

IN THE HOUSE OF REPRESENTATIVES

Friday, December 8, 2006

Mr. MORAN of Kansas. Mr. Speaker, I rise today to recognize a man who is a legend in Kansas journalism and his community, a man not afraid to challenge an issue even if it rocked the boat, man who let his readers know what they needed to know, a man who served his country and community with strong will and strong opinions, and a man who will be missed throughout Kansas. I am here today to honor a respected leader and friend—Bill Meyer.

Bill may best be known as the editor and publisher of the Marion County Record. During his 55 years of service to this weekly paper, he brought a fire to the paper establishing it as a challenge to the status quo. After graduating from the University of Kansas in 1948 with a bachelor's degree in journalism, he began his five and a half decade career. Bill didn't stop at just reporting the news. His active role in civil issues, including the construction of Marion Reservoir and the local football stadium, helped create good news for the city of Marion.

Bill's weekly column, "Mostly Malarkey," gave voice to his strong opinions. These challenging positions often led to productive dialogues, but for others it led to violent reactions. On occasion his property and the newspaper office were vandalized. This past president of the Kansas Press Association has woken to slashed tires, egg-covered vehicles, and even a bullet hole in his office window. It takes a tough man to withstand the attacks he endured defending his fiery positions.

Bill also endured attacks while serving our country in World War II. He earned the Purple Heart for permanent injuries suffered from freezing temperatures during the Battle of the Bulge and the liberation of concentration camps in Bavaria. Bill was decorated by several European countries and his own for his

service during the war. He continued to be honored after the war for serving his comrades and their memory by editing *Checkerboard*, a World War II newspaper, and facilitating tours of European battlefields.

It has been said that Bill was part of a dying breed in journalism—journalists who didn't write for the good of their career, but for the good of their community. Bill enjoyed success in career and community. Among others, he received awards from Kansas State University, the Kansas House of Representatives, and the International Society of Weekly Newspaper Editors. In 2004, he was inducted into the Kansas Newspaper Hall of Fame. In Marion, Bill gave back while serving as school board president, Kiwanis president, and president of the Marion County Hospital District. Bill became even more connected with his neighbors as an ambulance and bus driver.

Despite his many activities, family came first. Bill was a devoted husband to his wife, Joan, and a proud father, grandfather and great-grandfather. Our thoughts and prayers go out to the Meyer family. May the strength and courage demonstrated in his years of service help inspire us. We will not only remember Bill the way we saw him through our own eyes, but also by the way we saw the world through his eyes. The world is a better place because of him, and he will be greatly missed.

TRIBUTE TO THE HONORABLE MICHAEL G. OXLEY UPON HIS RETIREMENT FROM THE U.S. HOUSE OF REPRESENTATIVES

SPEECH OF

**HON. DAVID L. HOBSON**

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

*Thursday, December 7, 2006*

Mr. HOBSON. Madam Speaker, I rise today to join my colleagues in paying tribute to our friend and colleague, Congressman MIKE OXLEY.

When I was first elected to Congress, I really didn't know MIKE, but I had heard about his prowess on the basketball court and on the golf course. But, one of the things that I have come to appreciate over the years has been the depth of knowledge and experience he has in the business and financial services sector. It is because of this that MIKE has earned the respect of financial leaders in the United States and worldwide.

MIKE is leaving us with a legacy that includes his work on the landmark Sarbanes-Oxley bill to bring more accountability and responsibility to the corporate world. In the weeks following the 9/11 attacks, he led the swift response to target terrorist financing by working to pass a new money laundering statute.

I think it's also important to mention that MIKE's leadership in shaping policy over the years has reached beyond the corporate world. He has also made a significant difference in promoting personal savings and investments at the individual level.

Prior to redistricting, I used to represent two counties that are now in MIKE's district. While I was disappointed to lose Champaign and Logan Counties, it has given us an opportunity to work together on issues important to com-

munities in those counties. We also worked together during the most recent Base Realignment and Closure (BRAC) round on behalf of the Ohio National Guard bases located in Mansfield and Springfield.

MIKE and I have also had some fun over the years. In a previous campaign, he has been kidding me about my campaign radio ads. He says they made him gag because they were a bit too warm and fuzzy for his taste, but I tell him that they worked because he remembered them verbatim.

But seriously, we are going to miss MIKE as a friend and as a leader on business and financial issues. He and his team, including his Chief of Staff Jim Conzelman, and his long-time scheduler, Debbi Deimling, will also be greatly missed.

MIKE, I wish you and your wife, Pat, and Elvis all of the best as you begin this new chapter in your lives. And maybe someday, I will be good enough to play golf with you.

CONGRATULATING THE HONORABLE OTHA LEE BIGGS ON THE OCCASION OF HIS RETIREMENT

**HON. JO BONNER**

OF ALABAMA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. BONNER. Mr. Speaker, it is with a tremendous amount of pride—and personal pleasure—that I rise today to honor one of the most outstanding public servants south Alabama has ever known, the Honorable Otha Lee Biggs, on the occasion of his retirement after serving his beloved Monroe County for over three decades.

Mr. Speaker, it was just a few years ago that I stood on the House floor to recognize Judge Biggs for being honored by the Coosa-Alabama River Improvement Association as the recipient of the Dr. R.F. Henry Outstanding Service Award, the highest award this respected organization can give.

For over three decades, Judge Biggs has been the leading advocate on behalf of the critical river system that runs throughout southwest Alabama and for the continued funding of necessary maintenance and dredging along this important artery of commerce.

Without question—and I would suggest that perhaps without equal—Judge Biggs deserves our eternal gratitude for a lifetime of public service. His dedication to the people of Monroe County is truly legendary.

In 1961, Judge Biggs got his first taste of public service when he served as Clerk of the Monroe County Commission following the death of Mr. L.L. Hendrix, who had served in that capacity for a number of years. He served on the commission for ten years. Even as a young man in high school, Judge Biggs worked in both the County Commission and Probate offices. No one will ever serve Monroe County in the future, in either of these two important positions, who came to the job better trained or more experienced than Judge Biggs.

On January 18, 1971, Judge Biggs took the oath of office as Probate Judge and Chairman of the County Commission for the first of what would turn out to be many consecutive six year terms. Immediately following his election to office in 1970, Judge Biggs, along with

members of the County Commission, secured commitments from several large-scale corporations and businesses to build, relocate, and expand existing facilities in Monroe County, including Alabama River Pulp, FDR Plastics, Stayfast, Inc., Vanity Fair Intimates, and B & B Cabinet Doors, LLC.

At the time—and as a direct result of his tireless work and tremendous leadership as well as the support from everyone else involved in the county's economic development programs—Monroe County led the entire state of Alabama in new job creation.

In addition to Monroe County's economic life, Judge Biggs has also been instrumental in helping the area preserve and promote its strong literary and historic heritage.

As the birthplace and home of such internationally known writers as Nelle Harper Lee, Truman Capote and Mark Childress, Monroe County has been firmly established as the "Literary Capital of Alabama."

For his part, Judge Biggs has done yeoman's work to ensure this reputation extends beyond county and state lines to reach an international audience. Recent publicity has brought a significant increase in the number of tourists to the area.

Judge Biggs was also instrumental in the creation of annual performances of the stage adaptation of Miss Lee's *To Kill a Mockingbird*. His work on behalf of the county museum and theater troupe has resulted in the production securing permission to perform on stage at the Kennedy Center in Washington, D.C. and at festivals in Great Britain and Israel, as well as a host of other U.S. cities.

Mr. Speaker, to list all of Judge Biggs' many accomplishments would take literally an entire volume of the CONGRESSIONAL RECORD unto itself. That said, no list of "accomplishments" would be complete without mentioning three key projects for which Judge Biggs deserves special commendation.

First, he has played a lead role in developing the Monroe County Airport into a 6,000 foot runway which gives it the capability of landing almost any size corporate jet. More recently, he has advocated working with the FAA in formulating a long-range plan for airport growth and development.

Second, Judge Biggs deserves considerable recognition for his efforts at saving the Old Monroe County Courthouse. Working with a committee established in the late 1980s, Judge Biggs oversaw the efforts to obtain state, federal, and private funds to restore this Alabama landmark to its new-found glory and home to a permanent exhibit of celebrated Monroe County authors.

And third, no one in southwest Alabama has been more persistent—or more deserving of credit—for the four-laning of US. Highway 84 from 1-65 westward to the Mississippi line than Judge Biggs. While Senator SESSIONS and I, along with Governor Bob Riley, have been pleased to play a small role in getting the initial funding to begin this massive project, the person who has worked over the past several decades to keep this a regional and state priority is none other than Judge Biggs.

Judge Biggs served for many years on the board of trustees for the University of South Alabama and fought tirelessly for the interests of thousands of students, faculty members, and staff who have been involved in the life of that institution since its founding in the early

1960s. In addition, he has been an active member of the Monroeville Civitan Club, the Monroe County Cattleman's Association and the Monroe County Conservation Club, to name just a few of the other groups that have benefited from his leadership.

Mr. Speaker, I have met few public servants as committed and dedicated to the well-being of their community as Judge Otha Lee Biggs.

His tenacity and work ethic are matched only by his kindness and generosity. It goes without saying but I am proud and deeply honored to have developed a strong friendship with him, as did my predecessors, Congressman Jack Edwards and Sonny Callahan.

Monroe County and, indeed, all of south Alabama have benefited greatly from his experience and wisdom. He is a true friend to many people, and it is a pleasure for me to ask my colleagues to join me in praising Judge Otha Lee Biggs for his accomplishments and extending thanks for his many efforts over the years on behalf of the citizens of the First Congressional District and the state of Alabama.

WATAUGA HIGH SCHOOL  
FOOTBALL TEAM

**HON. VIRGINIA FOXX**

OF NORTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Ms. FOXX. Mr. Speaker, today I want to pay tribute to the Watauga High School football team of 2006. The Pioneers of Watauga High School in Boone, North Carolina set out with modest expectations and ended up just one game away from the state championship for 4A football. Along the way, they won 12 games and lost 3, and they set an example of character and perseverance that made a lasting impression on their school and their community.

This team frequently came from behind in the second half to win their games. Three times in the playoffs for the state championship, they won by one point. By scores of 20-19, 24-23, and 15-14, they advanced further toward that championship than any team from Watauga County in 28 years.

Watauga County, home to the Pioneers of Watauga High School, is a place that is used to taking pride in the academic quality of its schools but that has not often enjoyed similar success in team sports. On the academic side, the Watauga County School system is one of just three school systems in the state where all schools made Adequate Yearly Progress under No Child Left Behind last year. At Watauga High School, students achieve proficiency levels that are better than over 92 percent of high schools in the state, and average SAT scores are consistently well above the state and national average.

The football team, however, had not enjoyed a winning season in several years. They won just 4 games the previous season and only 2 the year before that. Success on the football field had to be built from the ground level. And as the success of the team gained momentum in this special season, it brought a new spirit and energy to Watauga High School and indeed to the whole community.

At the school, art students and teachers created designs for giant "W's" on the football

field, and the w's appeared on every door at the school. The local Touchdown Club—which is not affiliated with the high school—fed the players and their families each Thursday night. Local businesses announced their support for the Pioneers on the marquees outside restaurants and hotels. In churches and stores, you could hear excited conversations about the team's success.

In the end, they did not capture the state championship, but they did achieve something of greater and more lasting importance: they demonstrated the values of determination, hard work, and courage in the face of adversity. They showed that a past of limited success does not stand in the way of a bright future. In proving that history does not have to be destiny, they provided a very real example of the best of the American dream and they lived at the heart of the American experience. Their school and their community are the better for it.

PROFESSOR EXPOSES FAKE SIKH  
SCRIPTURES, HINDU PLAN TO  
DESTROY SIKH RELIGION

**HON. EDOLPHUS TOWNS**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. TOWNS. Mr. Speaker, Professor Gurtej Singh JAS is a Professor of Sikhism and a very widely respected intellectual leader in the Sikh community. Recently, he wrote an article exposing the Dasam Granth, which is alleged by some Hindus to be a Sikh scripture. What apparently was done was to take a few of the writings of Guru Gobind Singh, the last of the Sikh gurus, and combine it with some sexually explicit material from a Hindu sect known as Shakat. The aim is to discredit Guru Gobind Singh and bring the Sikhs into the Hindu fold, according to Professor Gurtej Singh.

The authors of the Dasam Granth identify themselves within the text, yet many insist that the work was written by Guru Gobind Singh and should be equal to the Sikh holy scripture, the Guru Granth Sahib.

Professor Gurtej Singh commented that a leader of the militant Hindu fascist operation known as the Rashtriya Swayamsewak Sangh (RSS), which was formed in support of the Fascists, had commented that all the Sikh "high priests" including Akal Takht Jathedar Joginder Singh Vedanti are on the RSS payroll. Thus, they are cooperating in this effort by the Brahmins to destroy the Sikh religion. Nice trick in a supposedly secular country!

Also cooperating in this effort is former Chief Minister Parkash Singh Badal, who led the most corrupt government in the history of Punjab. These are the kinds of people with whom the Brahmins choose to ally themselves.

This kind of control over the leadership of the Sikhs is one reason that they need their independence, to protect their identity and their safety before the Indians wipe them out, as they seek to do. Over a quarter of a million Sikhs killed since 1984 proves that. In addition, the Indian regime has killed over 300,000 Christians in Nagaland, more than 90,000 Muslims in Kashmir and 2,000 to 5,000 in Gujarat, as well as Christians and Muslims elsewhere in the country and Tamils, Manipuris, Dalits, Bodos, Assamese, and other minorities.

Tens of thousands of people are held as political prisoners, according to Amnesty International. The Movement Against State Repression reported that India acknowledged holding 52,268 Sikhs as political prisoners. Many of these have been in illegal detention since 1984.

These political prisoners must be released at once and those who violate human rights must be brought to justice or we should stop all of our aid and trade with India. And we should put the U.S. Congress on record in support of freedom everywhere in South Asia in the form of a plebiscite on the subject of independence, under international supervision to ensure its fairness. Isn't that the democratic way to do things?

While Professor Gurtej Singh's article is too long to put in the RECORD, the Council of Khalistan did an excellent press release on it. Mr. Speaker, I would like to add that press release on the Dasam Granth fraud to the RECORD at this time for the information of my colleagues.

PROFESSOR GURTEJ SINGH EXPOSES DASAM  
GRANTH FRAUD

WASHINGTON, DC, DECEMBER 7, 2006—Professor Gurtej Singh, a leading Sikh scholar, Professor of Sikhism, and an advisor to the International Journal of Sikh Affairs, has published an extensive article exposing how Hindu fundamentalists have promoted the Dasam Granth, which contains very little of the work of Guru Gobind Singh, as his writing and as genuine Sikh scripture, parallel to the Guru Granth Sahib. He exposes the fact that "the Hindu plan to drag the Sikhs back to the Hindu fold" requires promoting the Dasam Granth and that this plan has received the support of such allegedly Sikh leaders as former Punjab Chief Minister Parkash Singh Badal and the high Sikh "high priests" led by Jathedar Joginder Singh Vedanti. Badal led the most corrupt government in Punjab's history, selling jobs for money, and regularly visits Hindu and other anti-Sikh places of worship, according to Professor Gurtej Singh.

Professor Gurtej Singh writes that Jathedar Vedanti "was given the task of actually dragging the Sikh panth into the fold of Hinduism." He notes that Jathedar Vedanti, like Mr. Badal, succumbed to the temptations of money. In order to carry out this nefarious plan, Professor Gurtej Singh writes, Vedanti embraced the Dasam Granth as genuine Sikh scripture, claiming that it was written by Guru Gobind Singh and was to be treated as scripture and canon. The Dasam Granth includes vivid, lewd descriptions of sex acts and other pornographic and obscene references that were added to Guru Gobind Singh's writing to make him look bad.

Professor Gurtej Singh notes that the authors of the Dasam Granth identified themselves in the text. Yet the Hindus insist that Guru Gobind Singh is the author and that the book is Sikh scripture. According to Professor Gurtej Singh, it is a scripture of the Shakat sect, who are worshippers of the Hindu goddess Shiva, as it reflects their mode of worship and their practices. "It has been a long standing Hindu desire to bring the Sikhs under the umbrella of the Shakat sect," he writes. "This involves getting them to accept some of the rituals of that sect as modes of worship." He goes on to write, "To propagate the dasam granth as Sikh scripture at par with Guru Granth, has been the aim of a section of the Hindu zealots and a section of the Media mostly controlled by such Hindus."

According to Professor Gurtej Singh, Mr. Sudarshan of the fascist, Hindu militant

Rashtriya Swayamsewak Sangh (RSS), parent organization of the Hindu fundamentalist BJP, stated that all of the Sikh "high priests" including Vedanti are on the payroll of his organization.

"We appreciate and commend Professor Gurtej Singh for doing this outstanding work for the Sikh Nation," said Dr. Gurmit Singh Aulakh, President of the Council of Khalistan. "He is doing his job as Professor of Sikhism. The Sikh Nation commends him," Dr. Aulakh said. "Only about 60 pages of the Dasam Granth is the writing of Guru Gobind Singh," he noted. "The rest is later writings that were added and changed. Guru Gobind Singh gave guruship to the Guru Granth Sahib and ordered Sikhs to consider the Guru Granth Sahib as the living Guru," Dr. Aulakh noted. "The Guru Granth Sahib is the living Guru which Sikhs accept with reverence and respect. Recitation of the Dasam Granth should not take place in any Gurdwara," he said. "Sikhs should practice Rehat Maryada which was published in the 1940s by the SGPC after a long review and discussion by the Khalsa Panth."

Dr. Aulakh said that it is very disturbing that most of the Sikh leadership is under the control of the Indian government. "This campaign to destroy Sikhism by means of the Dasam Granth could not be taking place if we had our own homeland. We could more effectively stand up to India's ongoing effort to destroy the Sikh religion," he said. "Without political power, nations perish and religions are destroyed," he said.

India is on the verge of disintegration. Kashmir is about to separate from India. As L.K. Advani said, "if Kashmir goes, India goes." History shows that multinational states such as India are doomed to failure. "Countries like Austria-Hungary, India's longtime friend the Soviet Union, Yugoslavia, Czechoslovakia, and others prove this point. India is not one country; it is a polyglot like those countries, thrown together for the convenience of the British colonialists. It is doomed to break up as they did. There is nothing in common in the culture of a Hindu living in Bengal and one in Tamil Nadu, let alone between them and the minority nations of South Asia," Dr. Aulakh said.

"Freedom is the God-given right of every nation and every human being," said Dr. Aulakh. Sikhs must be allowed to have a free and fair plebiscite on the issue of Khalistan. In a democracy, you cannot continue to rule against the wishes of the people. As former Senator George Mitchell said about the Palestinians, "the essence of democracy is the right to self-determination." We must reclaim the sovereignty of the Sikh Nation," Dr. Aulakh said. "Currently, there are 17 freedom movements within India's borders. It has 18 official languages. A country having 18 official languages cannot hold its people together for very long," he said. "We hope that India's breakup will be peaceful like Czechoslovakia's, not violent like Yugoslavia's," Dr. Aulakh said. "Earlier this year, Montenegro, which has less than a million people, became a sovereign country and a member of the United Nations," he said. "Now it is the time for the Sikh Nation of Punjab, Khalistan to become independent."

Dr. Aulakh stressed his commitment to the peaceful, democratic, nonviolent struggle to liberate Khalistan. "The only way that the repression will stop and Sikhs will live in freedom, dignity, and prosperity is to liberate Khalistan," said Dr. Aulakh. "As Professor Darshan Singh, former Jathedar of the Akal Takht, said, 'If a Sikh is not a Khalistani, he is not a Sikh.'" Dr. Aulakh said. "We must free Khalistan now."

IN RECOGNITION OF THE 100TH ANNIVERSARY OF THE GREENPOINT YMCA

### HON. NYDIA M. VELÁZQUEZ

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

Friday, December 8, 2006

Ms. VELÁZQUEZ. Mr. Speaker, I rise today on the floor in honor of the Greenpoint YMCA as it celebrates its 100th anniversary. This first rate organization enriches the lives of Brooklyn residents every day, and it is with great pleasure that I recognize its efforts on this momentous occasion.

The Greenpoint Branch stands as the second oldest YMCA building in Brooklyn and boasts a strong history of upholding its admirable mission—to promote positive values through programs that build spirit, mind, and body, welcoming all people with a focus on youth. This unwavering commitment to the tenets of community service and outreach sustains an engaged, more active citizenry, facilitating a culture of civic participation that will surely define our neighborhoods for generations to come.

Thanks to the leadership of the YMCA—its Founders, Board Members, Executive Director, staff, and supporters—local residents have access to a variety of educational and recreational activities that enable them to lead more fulfilled lives. From after-school programs to various health and wellness initiatives, the YMCA plays an integral role in the development of a more vibrant place to live. I commend its countless contributions toward the betterment of Brooklyn.

Mr. Speaker, I would like to express hearty congratulations to the Greenpoint YMCA in commemoration of its 100th anniversary and express best wishes for a successful future.

### HONORING GERALD W. TOMANEK OF HAYS, KANSAS

### HON. JERRY MORAN

OF KANSAS

IN THE HOUSE OF REPRESENTATIVES

Friday, December 8, 2006

Mr. MORAN of Kansas. Mr. Speaker, I rise today to recognize the life of Gerald W. Tomanek of Hays, Kansas, and honor his accomplishments and character.

Jerry was many things to many people—an educator, a comrade, a scientific expert, a husband and a parent. To me, Jerry was foremost a trusted friend.

Jerry and I met when I was a college student at Fort Hays State University. From the beginning, I was struck by his humble spirit and the genuine care he showed in his interaction with me. Not too many years after we first met, Jerry became President of Fort Hays State University. Years earlier, Jerry had attended the same institution when it was Fort Hays Kansas State College. As President, in 1977, he successfully led the effort to change the school's status to that of university. Today, thanks in large part to his vision, Fort Hays State University is one of the leading academic institutions in the Midwest.

In addition to serving as university president, Jerry was extensively involved in research and instruction. Growing up on the

Great Plains, he was familiar, as all Kansans are, with the prairie. First as a student and then as a professor, Jerry learned more and more about this ecosystem and became one of the most renowned experts in the world on prairies. His expertise was sought by foreign governments and leading U.S. news organizations. The intimate knowledge and love he had of the prairie helped others appreciate and understand this unique landscape.

Since our first meeting, Jerry and I stayed in contact and developed a friendship. In our many conversations, I was always impressed with his knowledge, wisdom and kindness. I valued his advice. When my family and I decided I would run for the Kansas State Senate, I asked Jerry to be my campaign chairman. He kindly accepted and helped guide me to victory, despite a close race.

Jerry was not only a friend to me, but to most everyone who met him. He was one of those rare individuals whose warm personality and authentic care for others left all who met him better off. He had a way of affirming the worth of others that inspired them to achieve their best. Despite all of his academic and professional achievements, when friends share stories of Jerry, their message is the same: he was a good man who put others before himself.

It is this example of a life well lived that is his greatest contribution. I can think of nothing more honoring than to say that Jerry lived a life that called me and those who knew him to be better people.

### HONORING THE MEMORY OF MR. WILLIAM N. YEAGER, JR.

### HON. JO BONNER

OF ALABAMA

IN THE HOUSE OF REPRESENTATIVES

Friday, December 8, 2006

Mr. BONNER. Mr. Speaker, Mobile and indeed the entire State of Alabama recently lost a dear friend, and I rise today to honor him and pay tribute to his memory.

William N. Yeager, Jr., known simply as "Bill" to his many friends and family, was a devoted family man and dedicated community leader throughout his entire life. At the time of his death, he was the president of Timbes and Yeager, Inc., one of the most respected names in advertising in the entire State of Alabama.

Bill's company, although small in size, was both experienced and highly successful in all areas of advertising, public relations and marketing. Using his 50-plus years in the industry, Bill Yeager was one of those rare masters of his trade who, as the old saying goes, could truly sell ice to an Eskimo. And in so doing, Bill quickly earned the reputation as the "go to" man both in the world of business and the world of politics, especially throughout southwest Alabama.

To know Bill Yeager was to like Bill and to like him was to respect him, even if, on occasion, you found yourself on the opposite side of his talent and genius.

But make no mistake, Bill was also a teacher in every sense of the word and those who worked with him learned much. Moreover, the more you were around Bill the more you found him to be a kind, generous person who, while strong in his personal views and convictions,



was also willing to make room for other thoughts and ideas that were not his own.

Those who worked with Bill, as I had the pleasure of doing for more than 22 years, came to know him as a man who wore many different hats. He had his hand in everything, and he was constantly in motion because he simply didn't have time to slow down; he had too many things yet to accomplish, too many friends yet to help.

And help he did.

Over the years, Bill served as president of Sales and Marketing Executives of Mobile, Junior Achievement, and Mobile Toastmaster Club. He was also a past board member and senior member of the Mobile Kiwanis Club.

But perhaps few things in life meant more to Bill Yeager than his beloved University of Alabama. Without a doubt, Bill was crimson and white through and through. He was one of the real leaders in the Red Elephant Club, as well as serving as president of the Mobile Chapter and district vice president of the University's National Alumni Association. Bill was also a member of the President's Cabinet.

This past football season was the first time in memory that Bill was not up in the stands of Bryant-Denny Stadium, pulling the Crimson Tide through to another victory.

Ralph Waldo Emerson once said, "The greatest gift is a portion of thyself."

Well, Bill Yeager was constantly giving . . . giving of his energy, his ideas and his talents to the people—and the things—that he loved.

First and foremost, Bill loved his work. He loved the people with whom he worked in his trade, and he considered both his clients, and the associates with whom he came in contact every day, a part of his extended family.

And Bill worked his heart out—every day he was at his office—trying to think of some new way, some better way he could help his friends succeed.

Fortunately, for those of us who knew Bill professionally, we also knew he was a master of his art, the best of the best. Without question, Bill Yeager was truly an institution, the likes of which we may never see again. And make no mistake, Bill's legacy of success—and goodness—will most certainly stand the test of time.

Bill Yeager loved Mobile; he loved Alabama; and he loved his Country. He was as patriotic a man as I ever knew and he was never ashamed to tear up when Old Glory was presented or the Star Spangled Banner was played.

Finally, there is not a person who ever sought public office in south Alabama not one—whether they were the beneficiary of Bill's brilliant mind or on the "receiving end" of his considerable talents—who loved Mobile—or was willing to do more to help Mobile and south Alabama move forward—more than Bill Yeager. That list includes congressmen, senators, mayors, governors and practically every other elected position on the ballot.

In life, there are always the givers and the takers.

Well, without a doubt, Bill Yeager was a giver.

But not only was he generous in spirit and good to the core, he had an unmistakable quality that is, sadly, becoming more and more rare with each passing day.

You see, Bill treated each and every person equally—with the same degree of courtesy and respect—from the people who sweep the floors, to the president of the company.

Moreover, he made everyone feel that their contribution—be it large or small had value and worth.

Finally, Bill Yeager loved his friends, his church and his family, and not necessarily in that order.

He was grounded in the faith of his salvation, and he had a twinkle in his eye whenever he talked about his beloved Betty and their children and grandchildren.

That, Mr. Speaker, is what made Bill Yeager so special and it is why I am using this opportunity to honor him today. In the end, he was a great teacher, a man with an endless amount of energy, one who had an amazing mind and an awesome spirit and finally, a man who was the epitome of a true friend.

Mr. Speaker, one of Bill's many admirers, Chip Drago, a longtime writer with the Press-Register and currently the editor of the Mobile Bay Times, penned the following tribute to Bill shortly after his death. With your permission, I would like to add Chip's piece to the CONGRESSIONAL RECORD.

BILL YEAGER, R.I.P.

(By Chip Drago)

"Many, many times at one political gathering or another, the scene was identical. Bill Yeager was easy to spot. Tall, thin guy. Dark suit. Red tie. Eyeglasses. Every hair in place. Standing on the fringe of the crowd. Right arm across his chest, hand tucked under the armpit, other hand against his left cheek, Jack Benny-like.

'Where's Rochester?', I'd say.

It got to be a standing joke. For a quarter of a century, half my life, a third of his.

Yeager positioned himself on the periphery purposely, usually on the highest ground available. To see, not to be seen. He perched like a bird of prey surveying a field or a river. He wanted to see it all while his client/candidate was being seen. His production, not his performance.

Yeager could be forceful and he could dominate a scene but rarely in public. He had enthusiasm, confidence and energy which were the byproducts of his success over more than 50 years in advertising and political consulting. As a consequence, he held strong opinions about campaign strategy. Most candidates gladly followed his advice. Others gradually adopted it. Some resisted. Yeager strove mightily to win them over to his view, not because his ego required him to be the boss but because he wanted the candidate to win. He wanted it for the candidate, for his family, for his friends and supporters and, yes, for himself. Sometimes, not often, the candidate could not be persuaded and Yeager accepted it, reluctantly because he knew he was right but also willingly because he never forgot that it was the candidate's campaign, not the consultant's.

He lost some. He won most.

Yeager was probably as or more competitive than any candidate he ever represented. And that list is truly breathtaking. From U.S. Rep. Jack Edwards in the 1960s to City Councilman Ben Brooks' state Senate District 35 campaign this fall. What fell in between and Yeager touched in one way or another represents the history of politics and government in the Mobile area since the closing of Brookley Field.

Yeager had one quality that some thought endearing and others found amusing. He could have a dubious view of one elected official or another, particularly if the person was causing problems for another official who was a Yeager client. But let time pass and the suspect official become a Yeager client, well, the transformation was remarkable. What was once tawdry and dull suddenly shone.

As seriously as he took the needs of his clients, Yeager could laugh at himself a little bit, especially as he got older. But make no mistake; if you were a media person, Yeager was all about advancing the best interests of his clients. He believed that what he saw and what he heard filtered through the knowledge gained over the years was ultimately what gave weight to whatever he might say or recommend. Two eyes, two ears, one mouth. Use them in that proportion, in that order.

So there he is on the edge of the crowd, arm across his chest, hand captured under the armpit, other hand pressed to his cheek, eyes intent on the flow of folks in and out, here and there, who's with whom, sometimes leaning in to the person standing next to him, half listening, his eyes not leaving the crowd. But say something worth hearing and there were subtle changes. His neck craned in a little closer. His eyes left the crowd and focused on the speaker. His lower lip jutted out. You had his attention.

Time will pass. Candidates will come and candidates will go. Campaigns will be run. There will be fundraisers, receptions, kickoff announcements, press conferences and election nights. It is hard to imagine that Yeager won't be there just outside the frame taking it all in.

"Where's Rochester?"

Mr. Speaker, William N. Yeager, Jr. is survived by his wonderful wife, Betty; three daughters, Sherry Yeager, Susan Coffey and Cynthia Hilburn; one brother, Dr. Charles Yeager; six grandchildren and countless other relatives and friends. Our thoughts and prayers are with them all during this difficult time.

TRIBUTE TO THE HONORABLE MICHAEL G. OXLEY UPON HIS RETIREMENT FROM THE U.S. HOUSE OF REPRESENTATIVES

SPEECH OF

**HON. DEBORAH PRYCE**

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

*Thursday, December 12, 2006*

Ms. PRYCE of Ohio. Madam Speaker, I rise today to honor one of our colleagues who will be sorely missed next year in the United States House of Representatives, the gentleman from the Buckeye State, Mr. OXLEY.

MIKE OXLEY has been a good friend, and we will miss his leadership in this House and in Ohio. For the last 25 years, MIKE has represented the Fourth District of Ohio with honor and integrity.

In 1981, when he arrived, he brought with him a belief in the hope offered by Ronald Reagan—a hope of economic prosperity guided by the expansion of free enterprise and open markets. MIKE OXLEY has spent every day of his Congressional career spreading that hope.

As Chairman of the Financial Services Committee for the last 6 years, MIKE saw our economy through some of its toughest tests. It is a testament not only to the resilience of our economy, but to the leadership provided by Chairman OXLEY that our economy and our financial sector have not only endured, but prospered.

Ox has been our captain and our coach. He stuck firm to his core beliefs, while never sacrificing civility. We can all learn from MIKE OXLEY's leadership: When it comes to the

well-being of our country, bipartisanship can carry the day. And if and when we do disagree, we should openly and honestly discuss our differences, like statesmen.

We have not seen the last of MIKE OXLEY. Be it in a boardroom or at a Buckeye game, his presence will surely be known.

It is an honor to call MIKE OXLEY a friend, and we wish him Godspeed.

TRIBUTE TO "USS HYMAN G.  
RICKOVER" SSN 709

### HON. GENE TAYLOR

OF MISSISSIPPI

IN THE HOUSE OF REPRESENTATIVES

Friday, December 8, 2006

Mr. TAYLOR of Mississippi. Mr. Speaker, I rise today to recognize the contributions of the crews, past and present, of the Submarine USS *Hyman G. Rickover* (SSN 709). On the 14th of December, this vessel will be inactivated, and its name struck from the rolls of U.S. warships. The contribution of this vessel to the defense of this Nation has been second to none, yet somewhat unheralded. From the Cold War through the current War on Terrorism, she and her crew have stood the watch. The *Rickover* served as a testament to the standards of excellence inspired by her namesake, the late Admiral Rickover. The father of the nuclear Navy, Admiral Rickover instilled a culture of technical excellence and individual responsibility in the Navy Nuclear Propulsion Program that continues to this day.

I would also like to commend the sponsor of this ship—Mrs. Eleonore Rickover, for her years of faithful support to the crew. She struck a chord at the ship's christening, when she said, "In the name of the United States, I christen thee *Hyman G. Rickover*. May God bless her and all who sail in her, and may God bless their families and loved ones, for they also serve who only stand and wait." Mrs. Rickover lived up to those words in the years since that day with generous and heartfelt support of the sailors and families of *Rickover*. Going far beyond an occasional appearance, she embraced the ship and her crew—interested, involved and caring. Her service was a fitting testament to the legacy of pride and service left by her husband, ADM Rickover, to the Naval nuclear power program, and the entire U.S. Navy.

Mr. Speaker, I ask my colleagues to join me in commemorating this exceptional Naval warship; her crew and their families; their sponsor, Mrs. Eleonore Rickover, and the man who brought our Navy nuclear propulsion, Admiral Hyman G. Rickover.

TRIBUTE TO THE REVEREND WILLIAM AND MARJORIE BUEHLER

### HON. RAÚL M. GRIJALVA

OF ARIZONA

IN THE HOUSE OF REPRESENTATIVES

Friday, December 8, 2006

Mr. GRIJALVA. Mr. Speaker, I stand today to recognize 50 years spent together by Rev. William and Marjorie Buehler in marriage and in service to those in need.

Since their marriage to each other began, the Buehlers have shown complete dedication

not only to themselves but to several communities of central Mexico. As Presbyterian missionaries, William and Marjorie worked tirelessly to bring schools, running water, and inoculation centers to those who previously had absolutely no access to these resources, living in isolated villages in the State of Oaxaca.

Upon their return to the United States, the Buehlers established themselves close to the heart of Arizona, in Superior, where they soon became favored residents of the area. Reverend Buehler worked admirably as the pastor of two churches in the community, and for his efforts to improve the health of residents and the local environment, was honored with Superior's Man of the Year award. Marjorie Buehler also served Superior at that time as an elementary educator.

Even after retirement, the list of achievements accumulated by the Buehlers continued to grow and bring optimism and hope to those they served. Recognizing critical issues rising along the border of Arizona and Mexico, the Buehlers endeavored to establish border missionaries to address the needs of workers facing tragic conditions in maquiladora factories located in the dangerous region.

To this day, they continue to do volunteer work at Tucson's Primavera Homeless Shelter, and the Tucson Historical Society. It is a fitting tribute to honor these two lives dedicated to the less fortunate of the world, while cultivating a lasting marriage and family.

### PERSONAL EXPLANATION

#### HON. CHARLIE NORWOOD

OF GEORGIA

IN THE HOUSE OF REPRESENTATIVES

Friday, December 8, 2006

Mr. NORWOOD. Mr. Speaker, on rollcall No. 528: waiving a requirement of clause 6(a) of rule XIII with respect to consideration of certain resolutions reported from the Committee on Rules and providing for consideration of motions to suspend the rules, and for other purposes, had I been present, I would have voted "yes."

### WILLIAM GREEN NOTES VITAL IMPORTANCE OF COMMUNITY COLLEGES

#### HON. BARNEY FRANK

OF MASSACHUSETTS

IN THE HOUSE OF REPRESENTATIVES

Friday, December 8, 2006

Mr. FRANK of Massachusetts. Mr. Speaker, on November 23, William D. Green, chairman and CEO of Accenture, published a very important article in the Boston Globe on the vital role of two-year colleges. As Mr. Green notes, "America's system of junior and community colleges has proved to be powerful and very effective in preparing students for success at 4-year colleges and beyond." Mr. Green speaks from very relevant experience, both as someone who himself attended Dean College, a 2-year school in Franklin, Massachusetts, and as a leader in American business. He thus understands the importance of community colleges both as one who benefited from a community college education and one who now draws on community college graduates, among others, to staff his important company.

Mr. Speaker, Mr. Green does note one trend that I think we should all be trying to overcome—namely, that "state support (of community colleges and junior colleges) continues to decline." Many people with whom I have discussed the problem of inequality in America have noted that the most important thing to do to help close that gap is to increase educational opportunity. I profess to be somewhat skeptical that this is going to do as much as many argue, but that is no reason not to go forward with increased educational opportunity as much as we can. And this will not happen if we allow "state support (to) continue to decline" for these schools. They are an essential avenue for young people from families that are not affluent to begin achieving a college education.

Mr. Speaker, I hope my colleagues will read Mr. Green's words and accept the relevance of what he says to our job of increasing public support for higher education. I am grateful to Mr. Green for sharing his experiences with us on this important point.

[From the Boston Globe, Nov. 23, 2006]

THE VITAL ROLE OF COMMUNITY COLLEGES

(By William D. Green)

Americans finally have an issue on which they can all agree. If the country hopes to sharpen its competitive edge, it will take a significant investment in education, especially math and science. America must also boost their analytical thinking to address challenges and innovate in business and society.

Often overlooked and under appreciated, not unlike the people who attend them, these colleges can help enhance the Nation's competitiveness, improve the skills of the workforce, and contribute to a more fulfilling life for millions of citizens.

The son of a plumber and a school secretary in western Massachusetts, I had the good fortune to attend Dean College, a two-year residential college in Franklin. My two years at Dean focused me, taught me to appreciate the value of continuing my education, and provided me with the foundation for building a career in global business.

America's system of junior and community colleges has proved to be powerful and very effective in preparing students for success at four-year colleges and beyond. The potential of these institutions to raise the game of those who attend and to enhance our Nation's competitiveness is clear.

The challenge is to keep community colleges and junior colleges strong at a time when State support continues to decline. Many who have chosen to attend a junior or community college have found that the experience can lead to exciting places. Graduates can be found in Congress and on the judicial bench. They've flown aboard the space shuttle, commanded troops, and written for major publications. Some, like me, run large corporations.

These colleges mirror the communities they serve. They enable students to continue their education at an affordable cost, develop careers in a range of fields that is expanding all the time, and, more frequently nowadays, change careers to find greater job satisfaction and fulfillment.

In healthcare alone, nearly two-thirds of the industry's new workers have studied at community colleges. As the number of baby boomers who are near or at retirement age swells and the need for healthcare services grows, community colleges will fill an important gap in the workforce.

In addition to teaching people new skills, junior and community colleges often help students learn how to learn—to gain the

kind of solid footing it takes to continue their education. Research shows that students who transfer from a two-year institution to a four-year college or university are often more successful than those who start at a four-year institution.

As a society we need to applaud the accomplishments of two-year college graduates and encourage baccalaureate institutions to accept transfer students who have proved they can be successful students.

In the long run, junior and community colleges not only help students gain confidence in their ability to learn, but they also provide them a foundation for achieving better jobs.

The potential ripple effect on the economy is obvious. As the world becomes flatter and we're faced with new global competition, we must redouble our efforts to ensure that future generations of Americans enjoy a standard of living that matches or surpasses our own.

A strong system of junior and community colleges with stepped-up support—financial or otherwise—from business leaders, legislators, and educators can go a long way toward making that goal achievable.

If junior and community colleges win, we all win.

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TRIBUTE TO DEMARIS MARSH

**HON. JIM DAVIS**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. DAVIS of Florida. Mr. Speaker, I rise in honor of DeMaris Marsh of Brandon, Florida, a tireless advocate for America's seniors. Dee's passing last week is a tremendous loss to our community.

Dee devoted countless hours to helping improve the lives of seniors. She was an extremely dedicated volunteer for the AARP, serving the organization and its members in numerous ways. She volunteered as State Director of the AARP in Arkansas and served on the AARP National Legislative Council and the Florida State AARP Legislative Council.

As a Member of Congress, Dee was an invaluable resource to me because she was a strong voice for Florida's seniors. As a member of my Long Term Care Advisory Board, Dee provided important insight into many of the issues and federal programs affecting seniors. I know she advised numerous other legislative and political officials as well.

Dee was also committed to providing direct assistance to her fellow seniors. She taught AARP Driver Safety courses and volunteered as an AARP Tax-Aide counselor, helping seniors complete their federal tax forms. Jeff Johnson, AARP Florida's Grassroots and Community Outreach Manager said it best, "Dee Marsh was a wonderful human being, an impassioned advocate for Floridians 50 and older, and a devoted volunteer for AARP. Through her many years of advocacy efforts, she was a part of helping improve the lives of millions of older Americans. We at AARP Florida will miss her kind heart, sharp mind and gracious Southern charm."

I too will miss Dee and her devotion to helping legislators, like me, better serve the needs of our community. On behalf of the entire Tampa Bay community, I would like to extend my deepest sympathies to Dee's family.

PERSONAL EXPLANATION

**HON. XAVIER BECERRA**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. BECERRA. Mr. Speaker, on December 5 and 6, 2006, I was unable to cast my floor vote on rollcall numbers 524, 525, 526 and 527. The votes I missed included a motion to suspend the rules and agree to as amended, H. Res. 1070; a motion to suspend the rules and pass, as amended H.R. 1176; a motion to suspend the rules and pass H.R. 6099; and a motion to suspend the rules and agree to H. Res. 1082.

Had I been present for the votes, I would have voted "yea" on rollcall votes 524 and 527, and "nay" on rollcall votes 525 and 526.

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CONGRATULATING HASBROUCK HEIGHTS HIGH SCHOOL ON RECEIVING A PACEMAKER AWARD

**HON. STEVEN R. ROTHMAN**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. ROTHMAN. Mr. Speaker, I rise to congratulate the dedicated students and faculty at Hasbrouck Heights High School who have made The Pilot's Log an award-winning and exemplary newspaper year after year.

This November, students earned top honors from the National Scholastic Press Association by capturing a Pacemaker Award—the third in four years. Widely considered the Pulitzer Prize of high school journalism, this award is a testament to the outstanding writing, photography, layout, and management skills that students learn at Hasbrouck Heights High School. Journalism is a difficult profession and learning to meet deadlines and juggle priorities is challenging at any age.

I am extremely proud of the 2006 Pilot's Log editorial staff: Matthew Connors, Wade Friedel, Harvir Kaur, Brielle Marino, Joseph Marino, Kaitlin Olcott, Russell Piazza, Prachi Prachi, Nishit Raval, Robert Spindler, Caitlyn J. Walsh, and Nicole Weingartner. I also applaud their teachers and families, who encouraged and helped them along the way. Pilot's Log advisers Lora Geflic and Gary Pankiewicz deserve special recognition for the quality of their teaching.

It is an honor to represent so many individuals dedicated to the values and ideals of journalism. I am especially pleased that a Pacemaker Award has gone to a student newspaper written, printed, and distributed in my own Congressional District. I again offer my congratulations to the award-winning students and teachers at Hasbrouck Heights High School for the consistent, first-rate reporting in The Pilot's Log. Keep up the good work!

TRIBUTE TO THE HONORABLE MICHAEL G. OXLEY UPON HIS RETIREMENT FROM THE U.S. HOUSE OF REPRESENTATIVES

SPEECH OF

**HON. PAUL E. GILLMOR**

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

*Thursday, December 7, 2006*

Mr. GILLMOR. Madam Speaker, I rise today to honor MIKE OXLEY, a man who will be greatly missed in this House. Not only does he have more friends in this chamber than nearly anyone else, he has compiled one of the most distinguished legislative records in this body.

I have had the privilege of knowing MIKE for more than thirty years going back to when we served together in the Ohio Legislature and he has been a good friend to have over that entire period of time.

In Congress, MIKE has not only been involved in the issues of the day, he has been a good athlete and has led his colleagues in pursuing healthful activities. He was Chairman of the Gym Committee. In College, we used to think that anyone who became a three letter man was something special. MIKE has been a three letter man here and much more. He was the manager of the Republican Congressional Baseball, Basketball and Golf teams and compiled a great record of victories.

His record of legislative accomplishments is a long one. With a great ability to reach across the aisle, MIKE OXLEY helped calm the financial markets during a period of great turmoil. Sarbanes-Oxley was the most sweeping reform to our securities laws in 70 years and helped bring an era of corporate scandal to an end. Other successes during MIKE's tenure at the helm of the Financial Services Committee include deposit insurance reform, regulatory relief for banks and thrifts, tireless work on reforms for the government sponsored enterprises, and tremendous work on providing opportunities for increased homeownership.

As MIKE OXLEY leaves to enter another phase of his life, we wish both he and his wonderful wife Pat the very best.

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IN RECOGNITION OF THE LYNDON BAINES JOHNSON SCHOOL

**HON. NYDIA M. VELÁZQUEZ**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Ms. VELÁZQUEZ. Mr. Speaker, I rise today on the floor of the U.S. House of Representatives to congratulate the Lyndon Baines Johnson Public School 151K, located in Brooklyn, New York, on its centennial anniversary. Since its inception, Lyndon Baines Johnson School has maintained a standard of academic excellence, thereby enriching the lives of elementary schoolchildren throughout Bushwick.

Originally known as Public School 151K, Lyndon Baines Johnson School exemplifies Bushwick's historical dedication to establishing a community-oriented school system. Its name honors the significant achievements of President Lyndon Baines Johnson—from fighting poverty and promoting urban renewal to investing in education and social programs. It is ultimately through upholding the legacy of its

namesake that this institution has fostered the personal progress of countless students and, moreover, the growth of a more vibrant place to live, work, and play.

Lyndon Baines Johnson School is a community public school with a dedicated staff that continues to nurture the intellectual development of hundreds of students. Its partnerships with the private and public sectors have strengthened this institution's programs thereby enabling comprehensive support services, encouraging parent participation, and connecting families. Additionally, through the exceptional leadership of Principal Jeanette Sosa and Assistant Principal Stuart Spector, this award-winning school has effectively advanced a culture of civic, socially-minded students devoted to the interests of Bushwick—and our Nation.

This unwavering commitment to advocacy and respect for individuals has been the cornerstone of this remarkable learning institution throughout its 100-year existence. Therefore, Mr. Speaker, please join me in congratulating the students, faculty, and parents of the Lyndon Baines Johnson Public School 151K on this momentous occasion.

RECOGNIZING ALABAMA STATE  
SENATOR GARY TANNER FOR  
HIS DEDICATED, FAITHFUL PUBLIC SERVICE

**HON. JO BONNER**

OF ALABAMA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. BONNER. Mr. Speaker, it is with great pride and pleasure that I rise today to recognize Alabama State Senator Gary Tanner for his dedicated, faithful public service to the citizens of Mobile County.

Senator Tanner is a distinguished member of the Mobile, Alabama, community and a tremendous advocate for all of south Alabama. He began his public service career as a Mobile County Commissioner in 1992 and was elected to the Alabama State Senate in 2002.

During his career in the Alabama State Legislature, Senator Tanner worked tirelessly on behalf of south Alabama and served as chairperson of the Energy and Natural Resources Committee.

Of particular significance, Gary was awarded the Tillman's Corner Citizen of the Year award in 1980 by the Tillman's Corner Area Chamber of Commerce. In 1989, he was selected as Business Associate of the Year by the Mobile Bay Chapter of the American Business Women's Association. He has also received the Able Helmsman Award in 2000 by the Mobile Labor Council, the State Employee's Rusty Hook Award in 2002, and the Mobile Democratic Executive Committee's Award of Distinction in 2004.

Mr. Speaker, the faithful service of outstanding Americans like Gary Tanner has aided in an immeasurable way to the well being of our community. I would like to offer my congratulations for his many personal and professional achievements. I know his daughters, Bonita Tanner and Dawn Tanner-Smith; his grandchildren, Benjamin, Sarah, Will, and Drew; and his other family and many friends join with me in honoring his accomplishments and extending thanks for his many efforts on

behalf of the people of Mobile and the entire State of Alabama.

TRIBUTE TO THE HONORABLE MICHAEL G. OXLEY UPON HIS RETIREMENT FROM THE U.S. HOUSE OF REPRESENTATIVES

SPEECH OF

**HON. MICHAEL R. TURNER**

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

*Thursday, December 7, 2006*

Mr. TURNER. Madam Speaker, I have the honor to recognize a fellow colleague from the Great State of Ohio, Chairman MICHAEL OXLEY. Chairman OXLEY has served with distinction in this House for 25 years and is retiring at the end of the 109th Congress.

Many people know Chairman OXLEY either from his work on the Financial Services Committee, his tireless work for the constituents of the Fourth District of Ohio, or his years of participation as a player and manager of the Republican Baseball Team. Chairman OXLEY is also a tireless advocate of the military and especially the Joint Systems Manufacturing Center—Lima, formerly known as the Lima Army Tank Plant.

The Joint Systems Manufacturing Center—Lima traces its history back to WWII when it prepared and processed more than 100,000 combat vehicles. The plant today is the sole producer of the M-1 Abrams tank.

Chairman OXLEY worked with the Department of Defense over the years to encourage the utilization of the workforce and available space at the facility. Through his efforts, the plant has grown beyond its original mission, providing a wide variety of cutting-edge military vehicles for the Army, Navy and Marine Corps.

Most recently, Rep. OXLEY was successful in working with Task Force LIMA during the 2005 Base Realignment and Closure to ensure the Joint Systems Manufacturing Center remained a strong and continued asset for the Nation, the State of Ohio and the greater Lima community. Chairman OXLEY was also able to restore funding for the modernization of the M-1 tank, further ensuring our men and women in uniform remain the best equipped fighting force in the world.

Chairman OXLEY is a distinguished member of the Ohio Delegation and of this House. He has made his mark on this Nation not only through his ardent support of the financial service industry, but also his unwavering support of the military. His tireless support of the Joint Systems Manufacturing Center—Lima has placed it in a strong position for the future. As Chairman OXLEY sometimes quotes former President Reagan's farewell address, "My friends, we did it. We weren't just marking time. We made a difference." For 25 years, Chairman OXLEY has made a difference not only for Ohioans but for all Americans. The House of Representatives has benefited from his ideas and leadership.

TRIBUTE TO DETECTIVE GREG BRASHEAR

**HON. SHELLEY BERKLEY**

OF NEVADA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Ms. BERKLEY. Mr. Speaker, I rise today to ask you and all of my colleagues to pause for a moment to listen to a story about an everyday American who died before we could thank him for his selfless service to others.

Police homicide detective Greg Brashear, is like so many who walk among us each day. They quietly protect and defend us and are rarely noticed or thanked before they are gone.

Detective Greg Brashear was such a man. Just months ago, he lost his life. But his legacy lives. His story continues to touch others as it is spread by those who only learned of it while he lay in a hospital fighting for his life.

Baltimore, Maryland Police Department Homicide Detective Greg Brashear had a full life of his own. Last January, off-duty and en route to a celebration with a loved one, he stopped on the side of a highway to help a woman with a flat tire.

He was struck by another car while aiding a woman he'd never met. Detective Brashear spent the next 7 months hospitalized in intensive care trying to recover and return to those he loved.

He never left the hospital. But while he was there . . . his name, and the kind of selfless man he was, became known to hundreds and thousands more, as his struggle began to touch more lives each day, moving beyond the hospital walls—even beyond state lines.

Greg had not followed his father and brother into their family's law practice in Texas. He chose the less compensated and lower profile path of fighting for those who could not defend themselves when he became a detective in the Violent Crime Child Abuse Section of Houston's Police Department.

He moved to the Baltimore Police force saying he wanted to continue to "do something that mattered; to help people by keeping the world safer", which is what he did for the last 26 years until the day he noticed one more person in need of his help—someone stopped on the side of the highway hoping someone would notice her despair.

And that's why we stop what we're doing right now and reflect on Detective Greg Brashear. Because he and thousands of other Americans like him, notice every day the people around them who are wounded or helpless. They do not turn their backs on them. And they do not ask for pats on their own backs.

Today, may we give back to Detective Brashear what he did not ask for or get in life: his country's recognition of his service, of his humility, and his invaluable role in our society. We give him our deepest thanks.

I ask you to join me in offering that same recognition to all the "Greg Brashears" who daily walk unheralded among us. We do not know your names, but we know you are there.

If no one has thanked you, if no one has noticed the depth of your personal commitment or sacrifice—consider it noticed today. And consider that our thanks to you, and to Greg, will never be enough for all you have done.

TRIBUTE TO MGM BRAKES ON ITS  
50TH ANNIVERSARY

**HON. MELVIN L. WATT**

OF NORTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. WATT. Mr. Speaker, I rise today to honor MGM Brakes, headquartered in Charlotte, NC, on its 50th anniversary.

MGM Brakes is a division of Indian Head Industries, Inc., also headquartered in Charlotte, NC, and maintains manufacturing facilities in Cloverdale, CA and Murphy, NC.

MGM Brakes was founded in 1956 and is a leading U.S. manufacturer of spring parking brakes and actuators for vehicles with air brakes. Fifty years ago the company's founders (Miller, Gummer and Meyers) invented the spring brake actuator to prevent air braking failures in heavy, over-the-road vehicles that usually resulted in runaway vehicles. MGM Brakes is now a leading world-wide supplier to the commercial vehicle industry and its actuator products have become standard equipment on more than 125 makes of commercial vehicles currently manufactured in over 40 countries.

Mr. Speaker, I am proud to pay tribute to MGM Brakes and its employees for 50 years of pioneering technology and innovative products that have helped increase the safety of commercial vehicles, transit buses and school buses across the states and around the country.

HONORING JEANETTE L. STERNER  
OF HOLLY LAKE RANCH

**HON. JEB HENSARLING**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. HENSARLING. Mr. Speaker, today I would like to recognize the outstanding contributions of COL Jeanette L. Sterner of Holly Lake Ranch in Wood County, Texas. Colonel Sterner has spent a lifetime in service to her country in the United States military and in the process has earned a multitude of honors including: the Meritorious Service Medal; an Army Commendation Medal; an Army Achievement Medal; an Army Reserve Component Achievement Medal; a National Defense Service Medal; a Global War on Terrorism Service Medal; an Armed Forces Reserve Medal; an Army Service Ribbon; and a Sharpshooter Badge.

During her years of service to the United States, she also earned five State awards: the Oklahoma Meritorious Service Medal; the Iowa Achievement Medal; the Iowa Commendation Medal; the State of Texas Medal of Merit; and the Texas Adjutant General Individual Award.

Jeanette's service to her country does not end with her military heroism. She has also served her local community in a variety of ways including youth involvement. She has worked as a school psychologist for Sacred Heart Catholic School, for Mount Saint Mary's High School, for Christ the King School, and has even managed to find time to serve as a youth director for her church.

She has earned numerous civilian awards and memberships for her efforts, including

Who's Who in American Universities and Colleges, Who's Who in America, Who's Who in the South and Southwest, Biographee for the Directory of Distinguished Americans, and Personalities of the South.

Jeanette currently serves as president of the Homeless Veterans Services of Dallas, working diligently to obtain single residence housing for homeless veterans. In addition, she serves as president of the Women's Auxiliary of the Greater Hawkins Veterans Association, maintaining a memorial in honor of local veterans.

Without a doubt, Jeanette's service to her community is extensive, and on behalf of the people living in the 5th District of Texas, I applaud her for her commitment to both her community and her country.

THANKING MR. WILLIAM CHAMP  
FOR HIS SERVICE TO THE HOUSE

**HON. VERNON J. EHLERS**

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. EHLERS. Mr. Speaker, on the occasion of his retirement this month, we rise to thank Mr. William Champ for his long career of outstanding service to the U.S. House of Representatives.

William Champ has been an employee of the Furniture Division, Cabinet Shop of the Office of the Chief Administrative Officer of the House for 30 years. During that time, he has earned the respect and admiration of his fellow co-workers. Bill is a person of great character and will leave behind a legacy of professionalism, hard work and dedication to the institution. His list of accomplishments is far too lengthy to include in this tribute, but includes the lecterns in the House Chamber of the U.S. Capitol Building that every Member of Congress uses during each session, a key fixture seen by millions of people all over the world. Bill was a key member of the team that designed and constructed the lecterns. He was also instrumental in the renovation of the audio/video upgrade of the Ways and Means Committee Room.

Bill's retirement is bittersweet; the House will lose an individual who from day one of his employment made a long term commitment to excellence. His performance has always been exceptional and above and beyond expectations. His legacy will live on in the Chamber of the U.S. House of Representatives as we wish him many wonderful years of happy retirement.

GOODBYE TO COLLEAGUES

SPEECH OF

**HON. MICHAEL R. McNULTY**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, December 6, 2006*

Mr. McNULTY. Mr. Speaker, as our colleague, the Honorable gentleman from New York, SHERWOOD BOEHLERT, prepares to retire from the Congress, I want to join the entire New York delegation in wishing SHERRY a fond farewell and in commending him for a job very well done.

SHERRY BOEHLERT has served the people of the 24th Congressional District, which includes all or parts of Broome, Cayuga, Chenango, Cortland, Herkimer, Oneida, Ontario, Otsego, Tioga, Tompkins, and Seneca counties, for 12 consecutive terms. He has been my congressional neighbor to the west for as long as I have been in Congress. We have had the opportunity to work together on many issues, such as the Tech Valley initiative in upstate New York, the FAIR Alliance for transportation funding, and, of course, rooting on our beloved New York Yankees.

With expertise and leadership in so many different fields, from the environment and the sciences, to transportation and homeland security, SHERRY has not only capably served the people of his district, but also every citizen of New York and the United States.

SHERRY has earned the opportunity to spend more time with his wife, Marianne, their four grown children and five grandchildren.

Mr. Speaker, I am proud to call SHERRY BOEHLERT a respected colleague and a dear friend. His presence and strong voice will be missed during the coming debates. There is no doubt, however, that his proud legacy of committed public service and bipartisan achievement, will live on for generations.

PRAISING THE GOALS OF THE 2006  
NATIONAL RAIL SYMPOSIUM

**HON. STEPHEN F. LYNCH**

OF MASSACHUSETTS

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. LYNCH. Mr. Speaker, on November 15, 2006, I had the opportunity to address the 2006 National Rail Symposium, presented by Citizens for Rail Safety, Inc. at the National Press Club in Washington, DC.

Attended by rail worker union representatives, rail industry experts, transportation scholars, and local and Federal political leaders, the symposium served to further highlight the glaring gaps in America's rail security and specifically, bring attention to the lack of basic emergency and anti-terrorism training for our Nation's rail workers.

Notably, the symposium marked the release of a key rail security study prepared by the National Labor College (NLC) entitled: "Training in Hazmat and Rail Security: Current Status and Future Needs of Rail Workers and Community Members." As noted by the NLC, our Nation's rail workers currently lack basic and necessary emergency prevention and response training, particularly with respect to Hazmat incidents, and must work in rail cars and on rail tracks, yards, and basic infrastructure that are poorly secured.

The NLC's study comes on the heels of a 2005 rail worker safety report prepared by the International Brotherhood of Teamsters Rail Security Conference, entitled "High Alert: Workers Warn of Security Gaps on Nation's Railroads." Based on over 4,000 surveys completed by members of the Brotherhood of Locomotive Engineers and Trainmen and the Brotherhood of Maintenance of Way Employees Division, the report reveals that 84 percent of the rail workers surveyed indicated that they had not received any or additional terrorism prevention and response training within the last year and that 64 percent indicated that

they had not been trained on their role in their railroad's Emergency Action or Emergency Response Plan.

Mr. Speaker, I would like to associate myself with these reports, as well as the goals of the National Rail Symposium, given the importance of providing our rail workers with adequate emergency, anti-terrorism, and security training. For this reason, I have also urged my colleagues to adopt H.R. 4372, the Rail Worker Emergency Training Act, which I have introduced in the 109th Congress. This bill would require the Secretary of Homeland Security to develop comprehensive rail worker training guidelines that address several key areas, including critical infrastructure and equipment security inspection, hazardous material storage, transport, and monitoring, and evacuation procedures. In addition, the bill would require rail carriers to develop a rail worker training program based on the Secretary's guidelines and to train all of their workers within 1 year.

In closing, I would like to commend Citizens for Rail Safety, Inc. and the National Labor College for their efforts to heighten security and preparedness on our Nation's railways.

#### TRIBUTE TO JUSTIN WHITEFIELD

### HON. DAN BOREN

OF OKLAHOMA

IN THE HOUSE OF REPRESENTATIVES

Friday, December 8, 2006

Mr. BOREN. Mr. Speaker, I rise today to honor Justin Whitefield, successful attorney, dedicated father, tremendous leader, and tireless advocate for agricultural development throughout Oklahoma and the Nation.

A native of Pauls Valley, Oklahoma, Justin Whitefield attended Oklahoma State University, earning a degree in Business, excelling in his studies and regularly recognized for his campus-wide leadership. Later attending the University of Oklahoma Law School, Justin Whitefield earned his Jurist Doctorate, repeating his academic excellence and class leadership.

Throughout his career Justin Whitefield was a forward thinking individual, helping better the community through his dedication to helping others and his commitment to youth and agriculture. Examples of his initiatives and contributions are the growth of scholarship programs through the Oklahoma Youth Expo to young people, the development and implementation of collegiate programs such as the Oklahoma Agricultural Leadership Encounter program, and the Oklahoma Youth Expo College 101 and the Academic All State Scholarship Program. While his primary focus was to bring recognition to others by honoring individuals through the Oklahoma Youth Expo Exhibitor Hall of Fame, he was also progressive in his ideas for events such as the Western Art Exhibition, the Master Showmanship Contest and the Cattle Fitting Contest.

In his most recent assignment as Executive Director of Oklahoma Youth Expo, Justin Whitefield's accomplishments were far-reaching. Prior to joining Oklahoma Youth Expo, he served as General Counsel for the Oklahoma Farm Bureau, served as an Attorney specializing in Government Relations for Derryberry, Quigley, Solomon and Naifeh Law Firm and served as President and Chief Lobbyist for Capital Resource Group.

As a result of an airplane accident, Justin Whitefield lost his life on November 4, 2006. He was not only a leader in Oklahoma, but he was my friend. We worked together during my service in the Oklahoma Legislature. I always found him to be a man of character, faith, and honor. We will truly miss him.

I am proud, Mr. Speaker, to thank him for his contributions to others, specifically the young people of Oklahoma.

#### USS "OKLAHOMA"

### HON. DAN BOREN

OF OKLAHOMA

IN THE HOUSE OF REPRESENTATIVES

Friday, December 8, 2006

Mr. BOREN. Mr. Speaker, I rise to commemorate the groundbreaking of a memorial to the USS *Oklahoma*, which sank 65 years ago today in the 1941 attack on Pearl Harbor.

Commissioned in 1916, the 583-foot USS *Oklahoma* escorted President Woodrow Wilson to and from France at the conclusion of World War I. She served in both the Atlantic and Pacific fleets through the 1920s and 1930s, and when the Spanish Civil War erupted in 1936, she steamed to Bilbao to ferry American citizens to safety in Gibraltar and French ports. One year and a day before the Japanese attack, the *Oklahoma* was assigned to Pearl Harbor.

The casualties aboard the USS *Oklahoma* represent the second-largest loss of life aboard any Pearl Harbor ship. Yet neither memorial nor marker exists to commemorate her and her crew. With today's groundbreaking at Pearl Harbor, we mark a significant step toward the creation of a lasting memorial to honor the 429 sailors, officers and Marines who perished on the "Okie," many of whom until 2002 rested in unmarked mass graves.

I am proud to have worked with Congressman COLE and the other members of the Armed Services Committee to pass language in the 2005 Defense Authorization Act providing a site for the memorial. But the real credit for making this project a reality goes to the *Oklahoma's* remaining survivors, the people of the State of *Oklahoma* and the USS *Oklahoma* Memorial Committee, which is raising private funds for the memorial.

I hope that this long-overdue tribute provides some comfort to the *Oklahoma's* survivors and their families, knowing that their sacrifices that day will never be forgotten.

#### TRIBUTE TO THE HONORABLE MICHAEL G. OXLEY UPON HIS RETIREMENT FROM THE U.S. HOUSE OF REPRESENTATIVES

SPEECH OF

### HON. JEAN SCHMIDT

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

Thursday, December 7, 2006

Mrs. SCHMIDT. Madam Speaker, I rise to add my voice in tribute to retiring Chairman MIKE OXLEY.

Today is a sad day for me. Though I haven't known him nearly as long as my fellow colleagues from Ohio, I, too, will miss our Coach.

I use that word not just as a tribute to his years of Congressional baseball and basket-

ball dominance. I call Chairman OXLEY my Coach because that is what he has been to so many of us. Chairman OXLEY has been a model of public service since graduating from the Ohio State University School of Law in 1969. Coach OXLEY has been legislating for over 30 years and he has always been kind enough to help others learn the ropes. He has taken me and literally hundreds like me by the hand and guided us through the legislative process.

A kindness that I will never be able to repay.

Coach OXLEY, we will miss you in the halls of this great institution. I will miss your counsel and will be forever disappointed that you retired before the long hotly debated issue over which Member from Ohio has the lowest handicap was completely resolved. However, I trust that future coaching sessions will be available by phone.

Congratulations, Mr. Chairman, to you and your family.

#### IN MEMORY OF ARMY SGT. FIRST CLASS WILLIAM R. BROWN

### HON. KAY GRANGER

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

Friday, December 8, 2006

Ms. GRANGER. Mr. Speaker, I rise today to honor the courage of a young hero from my district. November 6, 2006, Army Sgt. First Class William R. Brown (1st Battalion, 3rd Special Forces Group) was killed in the line of duty when a roadside improvised bomb exploded near his Humvee vehicle in Sperwan-Gar, Afghanistan, which is part of the Panjwayi District of Kandahar. He was in support of Operation Enduring Freedom. Brown enlisted in the Army in June 1994, 2 weeks after graduating high school.

Sgt. Brown's family and friends remember him as a person with integrity and a strong desire to service his country through a career in the military. He is also remembered for his devotion to his wife, Audra, and two children.

A native of White Settlement, Texas, Sgt. Brown graduated from Brewer High School and began Army basic training 2 weeks later at Fort Benning, Georgia. His first assignment was with the 3rd Battalion, 75th Ranger Regiment. With that unit, he rose to the rank of squad leader and operations sergeant. After serving 7 years with the 75th Ranger Regiment, Sgt. Brown was transferred to Dallas, Texas, where he was an Army recruiter for 2 years.

Following the 9/11 terrorist attacks, Sgt. Brown decided to join the Army's elite Special Forces. In 2004, he completed the rigorous Special Forces Qualification Course and was assigned to the 1st Battalion, 3rd Special Forces Group (Air Borne) which is based at Fort Bragg, North Carolina. After becoming a Special Forces member, he served with great distinction and valor one tour of duty in Iraq and was on his second tour of duty in Afghanistan when he was killed. Sgt. Brown volunteered for both tours of duty in Afghanistan.

During his career, Sgt. Brown earned the Bronze Star Medal for Valor, an Afghanistan Campaign Medal, a Global War on Terrorism Expeditionary Medal, a Global War on Terrorism Service Medal, a Meritorious Service



Medal, an Army Accommodation Medal, an Army Achievement Medal and a National Defense Service Medal.

It is the qualities of incredible courage, strength, and pride in service of country which we see in young heroes like William R. Brown that makes us appreciate the freedoms we have here at home. I am proud to honor Sergeant Brown's service to the State of Texas, where he entered the service, and to the United States of America. He will not be forgotten.

ON THE CENTENNIAL OF TRINITY  
BAPTIST CHURCH IN RICHMOND,  
VIRGINIA

**HON. ROBERT C. SCOTT**

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. SCOTT of Virginia. Mr. Speaker, I rise today to honor an institution in the City of Richmond, VA. This year, Trinity Baptist Church is celebrating its centennial and I would like to take some time to recognize its history of service as a house of worship in Richmond during the last 100 years.

The church that we know as Trinity Baptist began in 1906 as the Sixth Mount Zion Sunday School class, which met at the home of Marcellus Waller, Sr., and Nannie Waller at 1007 West Leigh Street in Richmond. As this faith community grew, the idea was put forth to formally organize a church, and Brother Charles Thompkin suggested they call it Trinity. After a consultation with a representative from the Baptist Churches, Trinity Baptist Church was established on August 6, 1906, with Rev. James Williams as its first Pastor.

Under Pastor George Carrington, who led Trinity from 1915–1919, a new sanctuary was built at 1630 Rose Avenue. In 1960, Trinity had again outgrown its building, and Pastor King David Turner appointed a Planning Committee to find a new home for the church. Pastor Turner's work was continued by Pastor Welford David Adkins, who led the church through the purchase of land and construction of a new 1,000 seat sanctuary in 1972.

For the last 26 years, Trinity Baptist has been ably led by Rev. A. Lincoln James. Under his stewardship, Trinity has increased its staff to include Ministers of Fine Arts, Economic Development, Christian Education, and Children and Youth. Trinity's daily bag lunch feeding program and clothes closet literally feed the hungry and clothe the poor. The church's work with Caritas Charities Prose Ministry helps the homeless, and its Angel Tree program ministers to prisoners. Rev. James has also licensed or ordained over 60 sons and daughters of Trinity into the gospel ministry, and he oversaw the ordination of the church's first female deacons in 2004.

I would like to once again congratulate Rev. James and the members of Trinity Baptist on their centennial and wish them another century of continued service to their community.

HONORING THE DECENNIAL  
SEASON OF THEATRE HUNTSVILLE

**HON. ROBERT E. (BUD) CRAMER, JR.**

OF ALABAMA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. CRAMER. Mr. Speaker, I rise today to congratulate the members, staff, volunteers, and patrons of the Theatre Huntsville during their decennial season. The 2006–2007 season will include performances of Noises Off, Proof, Romeo and Juliet, Crossing Delancy, To Kill a Mockingbird, Nonsense, and A Midsummer Night's Dream.

Theatre Huntsville is the second-oldest performance organization in the city of Huntsville, presenting its first performance in 1950 as the Huntsville Little Theatre. In 1979, the Huntsville Little Theatre merged with the Twickenham Repertory Company to form today's performance group.

Mr. Speaker, Theatre Huntsville strives to foster, encourage, and strengthen interest in the dramatic arts. In addition to its yearly performances, the Theatre's volunteers mentor others in the community in areas of acting, directing, and all other aspects of community theater through discussions, lectures, workshops, apprenticeships, and tutorials.

Mr. Speaker, throughout the 2006–2007 season, Theatre Huntsville will celebrate their decennial season. I rise today to join in their celebration.

GOODBYE TO COLLEAGUES

SPEECH OF

**HON. NITA M. LOWEY**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, December 6, 2006*

Mrs. LOWEY. Mr. Speaker, I rise today to honor four of my distinguished colleagues and to pay tribute to their dedicated work on behalf of the people of New York.

I have been honored throughout my time in Congress to call SHERWOOD BOEHLERT, MAJOR OWENS, JOHN SWEENEY and SUE KELLY my colleagues and my friends, and their hard work and passion will be sorely missed by our great institution.

SHERRY BOEHLERT has been fighting for the people of the Mohawk Valley and Central New York since 1964, first as chief of staff to Congressman Alexander Pirnie and his successor Donald Mitchell and, for the last 24 years, as the representative of the 24th Congressional District of New York. SHERRY has been a staunch advocate for environmental and science priorities including the space program, protection of the Arctic National Wildlife Refuge, and research into global warming and cyberterror issues, and he has fought on the Transportation and Infrastructure Committee to secure New York's fair share of Federal funds.

SHERRY BOEHLERT epitomizes what a Member of Congress should strive to be—an independent, bipartisan consensus builder with loyalty not to outside interest groups or to party leadership, but to the constituents who sent him to Congress for over two decades.

New York and the U.S. Congress have benefited for nearly as long from the service of MAJOR OWENS. Since succeeding the late

Shirley Chisholm in 1982, MAJOR OWENS has successfully fought in Congress for increased educational opportunities, a higher minimum wage, equal opportunity for those with disabilities, and aid for historical black colleges. MAJOR's voice will be missed, but his New York colleagues will remember him as we carry forward these important initiatives.

It has also been my privilege to work with JOHN SWEENEY since his election to the House in 1998. As my colleague on the Appropriations Committee, as my co-chair of the Hudson River Caucus and as a leading voice for a risk-based approach to distribute Homeland Security funds, JOHN SWEENEY has proven himself not only dedicated to the people of his district, but to all the citizens of New York.

We will miss Mr. SWEENEY's lively spirit and the passion and expertise he displayed throughout his tenure.

The New York delegation also wishes our colleague SUE KELLY well as she leaves the U.S. Congress. Through her roles on the Small Business and Financial Services Committees, SUE KELLY has successfully pushed to increase small business access to capital. As the chair of the Oversight and Investigation Subcommittee, she has paid careful attention to the efforts of law enforcement to crack down on terrorist financing and money laundering.

SUE and I have stood united on many issues affecting our region, including Hudson River preservation activities and the proposed shift in services away from the Franklin Delano Roosevelt Montrose Campus of the VA Hudson Valley Healthcare System which serves veterans in both of our districts.

Mr. Speaker, while SHERRY, MAJOR, JOHN and SUE may not know yet what the future holds for them, there are two things I know for sure—the people of New York will miss them, and the House of Representatives is better for their service.

I wish them all success and happiness in the days and years to come and am thankful for the opportunity to work with them and call them my friends.

IN MEMORY OF MAYOR TIM  
LESLIE

**HON. MICHAEL C. BURGESS**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. BURGESS. Mr. Speaker, I rise today to honor Tim Leslie, Mayor of Aubrey, in the 26th District of Texas. Mr. Leslie was a courageous leader devoted to the best interests of his community.

Mayor Leslie dedicated his life's work to the citizens of Aubrey. During the 1980's, he was elected to two terms as Mayor. Mr. Leslie's commitment to local children led him to serve on the school board for over a decade. When Mr. Leslie was elected Mayor again in 2003, he championed modern improvements to community and school facilities, and promoted cooperation between the city and schools of Aubrey.

As Mayor, Tim Leslie directed projects for the building of a new library and a water treatment facility. After being diagnosed with pancreatic cancer this year and enduring intensive chemotherapy treatments, Mr. Leslie courageously continued to fulfill his obligations as Mayor.

In addition to his career in local government, Mr. Leslie served as editor and publisher of the City of Aubrey's weekly newspaper, The Town Charter. As a founding member of the Aubrey Lions Club, he was also active in the Aubrey Chamber of Commerce and Aubrey Education Foundation. His legacy of public service will long benefit the City of Aubrey.

Mayor Leslie is survived by his wife, Allison, and their three children.

Mr. Speaker, I am proud to honor the memory of such a courageous individual. Mayor Tim Leslie was a dedicated public servant, and serves as a role model to all citizens. I extend my sincerest sympathies to his family and friends. He will be deeply missed and his service to his community will always be greatly appreciated.

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HONORING THE LIFE OF DEARBORN, MICHIGAN MAYOR MICHAEL A. GUIDO

**HON. JOHN D. DINGELL**

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. DINGELL. Mr. Speaker, I rise today with a heavy heart to honor the life of a great friend and wonderful public servant, Dearborn Mayor Michael A. Guido, who passed away December 5, 2006 after losing his battle with cancer.

Mayor Guido was elected the youngest person to ever serve on the Dearborn City Council, and then became the youngest mayor in the City's history in 1986. While Michael's 52 years on this earth were far too short, he did much of which to be proud. He exhibited great passion in a job he considered to be the greatest in the world.

To many, Dearborn is renowned for the great services offered by the City. It is to Michael's credit that these services were provided with great fiscal responsibility. It should be noted that the state of the art \$43-million Ford Community & Performing Arts Center, the largest municipally owned recreation center in North America, was the crowning achievement of an impressive career.

Our Nation will also feel the loss of Mayor Guido's leadership as he was the 64th President of the U.S. Conference of Mayors. I am glad that mayors around the nation had the opportunity to witness the passion he had for the people he served, and the competence he exhibited in carrying out his duties. I know he was very proud to be a member, and serve as President, of this fine organization.

It is with great sadness that we say goodbye to our "friendly Mayor." The prosperous years he stood at the helm of Dearborn will remain his enduring legacy, but he will also always be remembered for his sense of humor, vigor for life, passionate leadership and charismatic demeanor. Michael Guido wasn't a man who bragged about the great things he did, he just went out and did them. Dearborn will miss its Mayor and I will miss a friend and a wonderful partner. I ask that all of my colleagues join me in remembering the life of this wonderful man, and extend our condolences to his wife Kari, and sons Michael and Anthony.

TRIBUTE TO MR. AND MRS. CLYDE STEPHENS

**HON. MARSHA BLACKBURN**

OF TENNESSEE

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mrs. BLACKBURN. Mr. Speaker, it is a privilege today to honor Mr. and Mrs. Clyde Stephens as they celebrate 50 years of marriage. This is a tremendous milestone that embodies the enduring love and profound commitment they have for one another. For those of us who know the Stephens, their marriage is a celebration of life and an inspiration to us all.

On December 12, 1957, Clyde and Nellie were married in Corinth, MS. Clyde and Nellie were blessed with three wonderful children, Pam Stephens Kelly, David Stephens and Gary Stephens, six grandchildren and two great-grandchildren. Tonight their family and friends are gathering in Middle Tennessee to celebrate this occasion.

Mr. Speaker, a 50th wedding anniversary is truly worth commemorating, and I ask my colleagues to join me in congratulating Clyde and Nellie Stephens.

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TRIBUTE TO HEATHER MONTGOMERY

**HON. KEVIN BRADY**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. BRADY of Texas. Mr. Speaker, I rise today to honor Heather Montgomery upon her retirement as District Director for the Eighth Congressional District of Texas.

I've had the privilege of working alongside Heather for many years as co-workers at the South Montgomery County Woodlands Chamber of Commerce, as colleagues while she led the North Houston-Greenspoint Chamber of Commerce, and re-united again in 1998 in service to the constituents of the 8th Congressional District of Texas.

Heather brought to my district offices her wealth of knowledge and experience from leading communities and helping small businesses, as mother of three children, a grandmother, and devoted leader and volunteer of many volunteer efforts in The Woodlands, Montgomery County and north Houston area.

For the past nine years Heather has managed an extensive district staff, day to day operations of three offices, and served as direct extension of myself throughout the community. Heather always manages to find a personal connection with each of our constituents and the challenges they face.

Extremely hard-working, painstakingly fair, exceedingly knowledgeable—these are qualities Heather has not only honed, but also put at the disposal of constituents. She is gracious at all times and simply a class act.

Heather's retirement comes at a time when she and her husband Gary are the proud grandparents of nine grandchildren. I know her family is eager to have more of her time.

In the years I have worked with Heather, I have come to know a civic minded leader and a woman of broad and varied interests which I hope she will pursue in the time afforded by retirement.

Mr. Speaker, I know you join with me in saying "thank you" and "job well done" to Heather Montgomery for her years of loyal service to myself, but most of all, to the people of Southeast Texas whom she has served with distinction. She is one of my closest friends.

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IN HONOR OF SPECIAL AGENT IN CHARGE MARK L. LOWERY, U.S. SECRET SERVICE

**HON. PETE SESSIONS**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. SESSIONS. Mr. Speaker, I rise today to honor the exceptional career of Mark L. Lowery, Special Agent in Charge of the United States Secret Service Dallas Field Office.

Special Agent Lowery began his career with the Secret Service in 1983 in the St. Louis Field Office, following a 6 year tenure with the St. Louis County Police Department. With the U.S. Secret Service, he served in the Washington Field Office, the Presidential Protection Division, Special Investigations and Security Division, and the Financial Crimes Division.

Under the leadership of Special Agent Lowery, the Dallas Field Office tackled many complex issues plaguing the Dallas community including identity theft, counterfeiting of currency and cyber crimes. Special Agent Lowery's leadership in these cases was instrumental, leading to the successful arrest and prosecution of many criminals in the Dallas area.

Special Agent Lowery has received numerous awards and commendations during his twenty-three year career, including the highest Secret Service award, the Medal of Valor in 1985. The legacy he leaves will speak loudly of the impact he made on our community and his peers and his devotion to the betterment of our community. His tenure at the U.S. Secret Service Dallas Field Office is marked by his dedication, work ethic and public service.

I am grateful for Special Agent Lowery's service to our nation, and I wish him all the best on the occasion of his retirement.

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UNBORN CHILD PAIN AWARENESS ACT OF 2006

SPEECH OF

**HON. NITA M. LOWEY**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, December 6, 2006*

Mrs. LOWEY. Mr. Speaker, I rise in opposition to this inflammatory and misleading piece of legislation.

The bill before us requires that women seeking abortions be given a brochure written by Congress regarding the capability of a developing fetus to feel pain. It requires physicians to provide this script to their patients even if the doctor does not believe it to be accurate or in the patient's best interest.

The text of this brochure was not written by or in consultation with the nation's leading physicians. In fact, the sponsor's attempt to impose his values on every woman seeking an abortion in this country is opposed by many physician organizations, including the

American College of Obstetricians and Gynecologists, the American Academy of Physician Assistants, the American Public Health Association, and the National Association of Nurse Practitioners.

This bill is one last attempt in this Congress to use the emotional, complicated subject of abortion as a cloak for what the sponsors of this bill consistently do: manipulate medical practice and scientific research to conform to their own beliefs and moral agenda.

And when science doesn't support their rhetoric, instead of opening their minds and acting from a place of compassion, they attack physicians who disagree with them, demonize women and families who make the decision about abortion, and deny evidence-based medicine.

It is just this kind of extreme interference in Americans' lives and their medical care that voters around the nation rejected—decisively—on Election Day.

Americans look to us to examine issues thoroughly and with great care, befitting the high honor it is to serve in this body. Passing this bill won't do a single thing to advance the cause we should all share: to create a country, a society and a culture where every pregnancy is intended and every child is wanted, prepared for and cherished.

Congress has no right to legislate how doctors care for their patients, to substitute ideology for scientific evidence, or to penalize physicians for legal and responsible patient care.

I urge my colleagues to reject this bill and this approach to an issue that's difficult for many of us. There is another way and, I would suggest, a better way to help the families of this country have healthy pregnancies and strong families.

THE INTRODUCTION OF COMPROMISE LEGISLATION TO FULLY IMPLEMENT THE LEGAL OBLIGATIONS OF THE UNITED STATES OF AMERICA UNDER THE STOCKHOLM CONVENTION ON PERSISTENT ORGANIC POLLUTANTS, POPs, THE ROTTERDAM CONVENTION ON PRIOR INFORMED CONSENT, PIC, AND THE AARHUS POPs PROTOCOL TO THE GENEVA CONVENTION ON LONG RANGE TRANSBOUNDARY AIR POLLUTION, LRTAP

**HON. PAUL E. GILLMOR**

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. GILLMOR. Mr. Speaker, I am glad to join Chairman BARTON and Chairman BOEHLERT in introducing H.R. \_\_\_\_\_, compromise, consensus legislation to fully implement the legal obligations of the United States of America under the Stockholm, or POPs, Convention; the Rotterdam, or PIC, Convention; and the Aarhus POPs Protocol to the Geneva LRTAP Convention. This is solid public policy that I urge my colleagues to support because it reasonably implements the POPs and PIC Conventions and the LRTAP Protocol.

Over the past 4 years, and even as recently as a few months ago, I have heard people ask

many questions about this bill. Why is it necessary for this legislation to become law? If the United States is already attending these meetings, isn't that enough—why do we need to move on this bill? What does being a full partner mean to these agreements and what does it give the United States Government and its people in terms of rights and opportunities that we do not already have? These are all good questions, but persistent repetition of these inquiries shows a fatal misunderstanding of these agreements and exactly why it is in the interest of the United States to become a party with "full" rights under these accords.

At a minimum, the failure of Congress to pass implementing legislation—thus securing Senate ratification of these treaties—leaves the United States Government in the position of defending its interests and sharing its expertise only when other countries welcome it, not when we wish and need, for our own national purposes, to offer it. The U.S. Environmental Protection Agency has testified before the House Energy and Commerce Subcommittee on Environment and Hazardous Materials that it has been forced to wait long periods of time to be recognized because the leaders of the treaty-related meetings did not consider our delegation important enough to be recognized sooner. This situation presents a radical departure from the leadership role our country took in building the consensus for these pacts to exist. Our delegations should not be welcomed at the receptions for these international meetings, but barred from being integral players in the technological discussions and final decision-making processes in these treaties. Failure to support this legislation is a clear signal that Congress misunderstands the sophistication of our nation's chemical knowledge base and regulatory experience and instead wishes the United States to cede its traditional leadership role in international toxic chemicals management.

Mr. Speaker, in 2001 the Bush administration pledged the commitment of the United States of America to join the Stockholm Convention on Persistent Organic Pollutants. That date marked the culmination of 10 years of bipartisan cooperation and leadership concerning global protection of the environment and public health. These efforts included not just POPs, but the Aarhus Protocol on Long Range Transboundary Air Pollution, LRTAP, of POPs, and the Rotterdam Convention on Prior Informed Consent, PIC. These were not the triumphs of Republican or Democrat White Houses, they were the victories premised on the various needs and hopes of all Americans. Sadly, the benefits of these agreements have not been actualized because of the policy and political agendas of the interested stakeholders as they relate to chemical management. It is unacceptable that those private parties that are subsets of the interests in our country, whether they are businesses or non-profits, have as much, if not more, input than our own Government officials at these meetings. We must put these matters behind us and focus solely on making the U.S. a full partner.

Before I go into the specifics of this legislation and address some of its broader themes, I want to briefly further explain why this legislation is being introduced and why it is different from my bill, H.R. 4591, which also would totally implement and make the United States a full partner in these agreements.

First, this bill is being introduced as a consensus position of the majority of stakeholders who have testified before the House Energy and Commerce Subcommittee on Environment and Hazardous Materials that they want the United States to pass implementing legislation. Second, this legislation is different from H.R. 4591, as introduced, because it represents a good-faith compromise among Members of Congress who actively sought to sit down with me and work out mutually acceptable provisions. I have always been willing to work with any Member of Congress on compromise provisions despite the fact that some Members' delay in getting back to me on whether they wanted to work out a compromise made enactment of this legislation nearly impossible. Finally, this legislation is a collaborative work of elected officials with input from others. Some people think that this kind of legislation needs to be delegated to interest groups to forge. Not only am I dubious about punting our constitutional responsibility to legislate to unelected persons, but history has shown that the same people who have called for a consensus stakeholder process have twice killed the resulting bills.

Regarding the specifics of this bill:

First, this bill is a targeted legislative fix that fills the existing legal gaps and only does what is important for us to become a full partner in these agreements. It does not repeal any part of Federal environmental law, but rather adds a new section to the Toxic Substances Control Act to ban the manufacture, processing, distribution in commerce, use, and disposal of agreed upon POPs and LRTAP POPs chemical substances and mixtures. This new section also grants separate, new authority for the United States to enact new regulations for future additions of POPs chemical substances or mixtures to the Stockholm Convention or LRTAP POPs Protocol. Because there has been concern from a number of persons about the difficulty existing TSCA provisions present in the way of regulating existing chemicals, this bill creates a distinct and different process within TSCA that couples similarly rigorous and sound scientific analyses, but with a more deferential regulatory standard and the elimination of procedural hurdles that many argue have hindered EPA from taking action regarding chemical protection. This is not the TSCA overhaul that many critics of the chemical manufacturing world have wanted, but it is a solid middle ground that relies on science rather than emotion to address these very insidious chemicals, while also keeping these treaties out of governing American manufacturing processes and decisions.

In addition, while many political opponents of past POPs legislative efforts have argued that the language in this legislation makes regulation of POPs more difficult and places profits of chemical companies over the protection of human health, a reading of the plain language of this legislation would prove how wrong and intentionally inflammatory they are to insist on this interpretation. Specifically, this legislation sets its regulatory standard at "protecting human health and the environment" and intends that while exercising this legal authority, the EPA Administrator, in choosing the means to provide that protection, is to balance costs and benefits. In other words, costs and benefits are to be taken into consideration in determining how to regulate a substance, not whether to regulate a substance.

Lastly, on this point, and to further buttress the point that this bill is a deliberately different way of handling chemicals than the way they are now treated under existing Federal environmental law, the sponsors of this bill and I recognize that implementation legislation for these international agreements is a distinct context in which to amend U.S. law. Recognizing that the underlying statutes being amended address the very broad and powerful reach of the Federal Government into U.S. manufacturing, this legislation is solely intended to allow the United States to be able to participate fully in these agreements to the extent that it wishes. The sponsors and I do not intend for the regulatory standards outlined in this bill, whether singularly or as a package, to be a blanket precedent for other environmental legislation. Future Congresses should be very careful in assessing the environmental, public health, and other social and economic needs of the country before copying this standard because of the unique circumstances and purposes to which this legislation is tied.

Second, consistent with the structures and rules of the POPs Convention, this legislation, places U.S. officials, laws, and standards—not those of an unelected and unaccountable international body—in charge of determining what specific control measures the United States should take. Treaties—just like allies—change and it is hard to predict their future. As the newly elected vice president of the NATO Parliamentary Assembly, I see countries use environmental and safety laws as non-tariff trade barriers. In fact, we need not look any further than the World Trade Organization case involving Genetically Modified Organisms, or GMO, crops for an example of how the European Union tried to use its laws to bar market access for our farmers. I believe it is reasonable to suggest that in the same way that environmental and labor groups argued that added environment and labor considerations must not be divorced from trade agreements, such as NAFTA and GATT, you also cannot ignore that economic and labor issues need to play a role when countries enact environmental laws.

A minority of stakeholders in this country are unhappy with the chemicals policy of the present administration and support using a legal standard in this country that flows straight from these treaties and has the control measures also directed by the international treaty parties, not the United States. This type of effort not only removes the executive branch from involvement—the State Department has testified in opposition to this type of regime—but also the legislative branch from the process of considering the impact on U.S. interests and laws. Ultimately, in this construct, the judicial branch becomes the sole arbiter of rights and interpreter of obligations under these agreements—a place the framers of the U.S. Constitution never intended. In addition, these same persons want to use a judicial review standard that merely ratifies rather than questions the regulatory decisions of the executive branch. This circular argument on their part not only diminishes judicial review—which their proposals pose as the supreme avenue to set and resolve policy—but further reinforces a desire to have U.S. environmental and manufacturing policy set in foreign capitals. The legislation I am introducing today rightfully recognizes that these agreements will

be law long after the current president is out of office and Congress should not and cannot pass reactionary legislation simply to hem in one leader. It is our obligation to pass the best legislation that will serve our country and its interests under every leader; this bill does that.

Third, the public should be fully informed about actions being taken under these agreements and Congress should be informed when conflicts with existing environmental statutes occur. Neither the public nor Congress should be prevented from providing input to our Government about structures that are going to affect our lives simply because it is inconvenient. History will show that cooperation between parties has allowed our treaties to function more successfully than when either Congress or the public is cut out. This contains public notice and comment throughout the entire treaty process, including the regulation of chemicals as part of our country's desire to "opt-in."

Fourth, this legislation preserves the existing public petition process under the Administrative Procedure Act and provides certainty to all Americans as to what rights and obligations they would have. We must not forget that we have both a mature chemical industry and a well-established set of legal rights and responsibilities that are the envy of most countries. This bill draws on—not adds to—the well-founded petition processes in all environmental laws and maintains—unamended—the current Federal-State dynamic in all environmental laws. Most importantly, nothing in this bill affects any other environmental statute, or State delegated programs under those other statutes, or any other environmental board constituted outside of TSCA.

Fifth, sound, objective, peer-reviewed science should be at the core of any decisions made by the United States under these treaties. I believe we need to focus our finite resources on the most pressing problems, not disproportionately or fully on every problem we face without regard to context. Currently, an assessment of "risks and effects" is called for in other environmental statutes and is not unprecedented.

In addition, the legislation being introduced today amends a provision contained in section 2 of H.R. 4591 that created a new TSCA section 503(e)(4) that relied on a determination by the EPA Administrator of the "weight of the evidence" when making a regulatory determination regarding restrictions on newly added POPs chemicals. It requires the EPA Administrator to use sound and objective scientific practices, the best available science, and to describe in the rulemaking record the quality of the scientific information on which the Administrator based a decision to take action against a POPs or LRATP POPs chemical substance or mixture.

Sixth, this legislation alters no existing rights and responsibilities of the States under Federal chemicals laws. First, every right, obligation, and opportunity of the States that exists under TSCA are still available to the States. Some, including several Democrat State attorneys general who were up for reelection, have argued that States would be precluded from legislating or litigating around the Federal Government in a way that they can do now. Nothing could be further from the truth. Second, even if one were to accept the argument that States should be able to act any way they

want, we should not forget that this is a treaty and that States should not unwittingly put the United States out of compliance with its obligations under these agreements through their own enactments and the State Department has written to me that we should not allow that to happen. Finally, to clarify concerns raised about potential pre-emption possibilities in the face of long-standing State Department practice—that the United States not agree to new treaty obligations unless our country has the legal authorities in place to comply with those obligations, section 6(e) of this legislation provides that any Federal pre-emption of State laws cannot occur unless a rule or order implementing our obligation has been issued under this act and has gone final or become effective. Concurrently, section 2 of this bill requires, in new TSCA section 506, that no regulation issued under this authority can become effective unless the United States consents to be bound to a treaty obligation regarding that chemical substance or mixture.

Seventh, and finally, while this legislation is careful to ensure that only U.S. officials are the drivers of decisions affecting our Nation and its citizens—a feature expressly guaranteed by these treaties—I also want to point out that this legislation also recognizes the global nature of this treaty and the important contributions that other countries may make to inform our decisions. Section 2 of this legislation establishes a new TSCA section 503(e)(2)(B) that allows the EPA Administrator to use internationally generated information or scientific studies, so long as they meet the scientific soundness and objectivity criteria in this legislation, in assessing the statutory considerations regarding the domestic regulation of a new POPs or LRTAP POPs chemical substance or mixture.

Furthermore, new TSCA section 503(e)(2)(v) of section 2, requires domestic consideration of "national and international consequences that are likely to arise as a result of domestic regulatory action (including the possible consequences of using alternative products or processes)." In doing so, this provision's use of the word "consequences" is not meant to automatically imply negative connotations, but rather that the EPA Administrator is to look at the national and international positive and negative benefits that would flow from domestic regulatory action. That being said, the inclusion of this provision is in no way meant to give new legal rights or standing to foreign-based entities in U.S. courts regarding U.S. domestic regulatory actions under this legislation or the international environmental accords that this legislation implements.

Mr. Speaker, this legislation is a true compromise that represents the middle ground on treaty implementation legislation and a place where most Americans believe our policy should be. If the United States is to remain a leader in the global environmental debate it must have legislation that fully implements these treaties. The time has come for us to make a difference in global environmental protection from the most toxic of chemical substances and mixtures. I urge Congress to pass this legislation as soon as is practicable and make a strong statement of our national resolve to tackle these matters rather than place mere words behind our commitments.

THE INTRODUCTION OF COMPROMISE LEGISLATION TO FULLY IMPLEMENT THE LEGAL OBLIGATIONS OF THE UNITED STATES OF AMERICA UNDER THE STOCKHOLM CONVENTION ON PERSISTENT ORGANIC POLLUTANTS, POPS, THE ROTTERDAM CONVENTION ON PRIOR INFORMED CONSENT, PIC, AND THE AARHUS POPS PROTOCOL TO THE GENEVA CONVENTION ON LONG RANGE TRANSBOUNDARY AIR POLLUTION, LRTAP

**HON. SHERWOOD BOEHLERT**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. BOEHLERT. Mr. Speaker, I am pleased to join Mr. BARTON and Mr. GILLMOR in introducing this compromise version of treaty implementation legislation, which reflects many long hours of serious negotiation between our staffs.

I entered into those negotiations because I believe it is important for the U.S. to be a party to these important treaties to help protect the global environment. This is a view shared by both the environmental community and the chemical industry. The U.S. ought to maintain its traditional leadership role in this area, first, to protect our own national interests and to protect our citizens from hazardous pollutants that circulate globally, but also to improve health and the environment around the world.

The bill we are introducing today is a genuine compromise. It's not what I would write if I were drafting a bill alone, and it reflects movement by Mr. BARTON and Mr. GILLMOR away from their original vehicle, H.R. 4591. No doubt further improvements could be made to it, but it should serve as a marker to show the way in the next Congress. This bill should demonstrate that it is possible to write worthy implementation language without opening the "can of worms" involved in rewriting all of the Toxic Substances Control Act, TSCA. But the regulatory mechanisms created by this bill should not be seen as a precedent for other environmental statutes.

Let me make one more general point before getting into the interpretation of specific sections: I am cosponsoring this bill because I believe it will enable and facilitate the regulation of pollutants, not stymie that regulation. Quite properly under this bill, the U.S. cannot be forced to regulate a chemical by any international body. But the bill should pave the way for the U.S. to regulate additional dangerous pollutants. If the processes set out in this bill are used primarily as barriers to regulation, then that will mean that the bill is being misinterpreted or abused. The bill does require thoughtful and thorough analysis, but that is not intended to prevent any regulation from moving forward.

With that general precept in mind, let me focus on the important language in the new section 503(e)(1) of TSCA. The language calls for regulation "to the extent necessary to protect human health and the environment in a manner that achieves a reasonable balance of social, environmental, and economic costs and benefits." There are two distinct ideas and

processes encapsulated in that language. First, the Environmental Protection Agency, EPA, is to determine whether a substance needs to be regulated "to protect human health and the environment." Then, separately, it needs to determine precisely how to regulate that substance—i.e., the "manner" of regulation—taking into account "social, environmental and economic costs and benefits." I want to say this directly here to clarify language that was intended to make the same point in the Committee report that was filed on H.R. 4591.

The sponsors also want to make clear that the consideration described in the new section 503(e)(2)(A)(v) of TSCA is meant to direct EPA to consider, among other things, both the domestic and international benefits that would flow from U.S. regulation of a substance.

Now let me turn to two important differences between this bill and H.R. 4591. First, we have entirely rewritten the new section 503(e)(4) of TSCA to clarify its intent, to drop the controversial and contested notion of "weight of the evidence," and to remove any implication that that paragraph was creating a new legal or scientific standard of review. Language in the committee report on paragraph (4) does not apply to this bill.

The paragraph (4) in this bill is designed primarily to ensure transparency by requiring EPA to describe the information that was used in its decision-making and the quality of the information on which the agency based its decision.

Second, this bill clarifies when State preemption occurs. Section 6(e) now makes clear that no State preemption occurs unless and until a regulation that has been promulgated under the new section 503 of TSCA has gone into effect. No action short of that and no action under any statute other than TSCA can trigger preemption under this bill.

I greatly appreciate the openness the Energy and Commerce Committee has demonstrated during the negotiations on this bill and the courtesy they have extended to me and my staff. I hope this bill paves the way to U.S. full participation in the important treaties covered by this bill.

THE INTRODUCTION OF CONSENSUS LEGISLATION TO IMPLEMENT THE LEGAL OBLIGATIONS OF THE UNITED STATES OF AMERICA UNDER THE STOCKHOLM CONVENTION ON PERSISTENT ORGANIC POLLUTANTS (POPS), THE ROTTERDAM CONVENTION ON PRIOR INFORMED CONSENT (PIC), AND THE AARHUS POPS PROTOCOL TO THE GENEVA CONVENTION ON LONG RANGE TRANSBOUNDARY AIR POLLUTION (LRTAP)

**HON. JOE BARTON**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. BARTON of Texas. Mr. Speaker, I am glad to join Chairman GILLMOR and Chairman BOEHLERT in introducing H.R. \_\_\_\_\_, consensus legislation to implement the legal obligations of the United States of America under the Stockholm, or POPS, Convention; the Rot-

terdam, or PIC, Convention; and the Aarhus POPs Protocol to the Geneva LRTAP Convention.

This legislation represents an enormous effort that started in the Energy and Commerce Committee over 2 years ago to bring the United States into compliance with 3 multilateral chemical agreements that have already gone into effect. It is vitally important that the United States be full-fledged participants at these Conventions and this legislation, along with ratification by the Senate, enables us to be a full and active party. More importantly, it allows our country to contribute its vast database of knowledge on chemical substances and mixtures as new chemicals are added to these agreements. Without implementing legislation, the United States government participates at a level akin to that of an NGO: permitted as "outside lobbyists," but not permitted to vote on important decisions where our expertise and scientific knowledge will be critical.

How is this bill different from H.R. 4591, the bill that was reported favorably by the Energy and Commerce Committee on Wednesday, July 12, 2006? While both bills give full, legal consideration to costs and benefits through a strong and transparent rulemaking procedure characterized by rigorous scientific analysis, the consensus bill eliminates the requirement to utilize a "weight of the evidence" approach in assessing risks and effects.

This bill also clarifies concerns raised about potential state preemption possibilities. In accord with long-standing U.S. practice to not agree to new treaty obligations unless our country has the legal authorities in place to comply with those obligations, section 6(e) of this legislation provides that any Federal preemption of state laws cannot occur unless a rule or order implementing our obligation has been issued under this Act and has gone final or become effective. Additionally, section 2 of this bill provides that no regulation issued under this authority may become effective unless the United States consents to be bound to a treaty obligation regarding that chemical substance or mixture. This modification will end the misguided criticism of H.R. 4591 on preemption issues, while preserving and codifying State Department practice.

Mr. Speaker, this legislation does not represent an overhaul to the Toxic Substances Control Act, which could take years to debate. Instead it represents a broad consensus to enact the limited legislative fixes to bring the United States into full compliance with its obligations under these agreements, and authorizes discretion to the Environmental Protection Agency to regulate additional chemicals that combines a deferential regulatory standard with rigorous and practical sound scientific analysis. As decisions are currently being made that affect American interests, the legislation represents the responsible thing to do and I would urge our colleagues in both bodies to pass it as soon as practicable.

Mr. Speaker, on a personal note it's my pleasure to offer our colleague from New York, Mr. BOEHLERT, my best wishes as he leaves this body to pursue new endeavors. His collaboration on this bill, and others, has had a real impact.

## TRIBUTE TO DAVID HERMANCE

**HON. DARRELL E. ISSA**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. ISSA. Mr. Speaker I rise today in remembrance of a talented Californian, David Hermance, who passed away on November 25, 2006 at the age of 59. David was both an innovator of technology and an admired friend of the environment.

Although best known for his recent work with hybrids, David championed advanced-technology vehicles throughout his four decades in the auto industry. After 26 years of dedicated service to General Motors, David joined Toyota in 1991 to become the North American Executive Engineer for Advanced Technology Vehicles.

Through his dedicated work, he became known as the "father of the American Prius." His efforts have educated Americans and Congress alike on the enormous potential of advanced technology vehicles, such as hybrids. David's unique ability to explain the inner workings of complex technologies to all audiences made him the most respected American voice on hybrid technology. Today, consumers and environmentalists alike laud the products he has advocated for years.

On this day, Congress should remember David Hermance's vision for a better tomorrow. May God bring peace to David's family, friends, and colleagues during this difficult time.

## TRIBUTE TO MY COLLEAGUES OF THE 109TH CONGRESS

**HON. TODD TIAHRT**

OF KANSAS

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. TIAHRT. Mr. Speaker, I rise today to offer a tribute to my colleagues. In the waning days of the 109th Congress, it is a time of reflection and reminiscing. We will miss our colleagues, who will not be returning in January as Members of the 110th.

I have many fond memories of the heady early days of the 104th Congress. My colleagues GIL GUTKNECHT, J.D. HAYWORTH, and JOHN HOSTETTLER helped keep the spirit of 1994 alive, and I will never forget their steadfast commitment to serve and, above all, their friendship.

I have enjoyed working with my colleague ERNEST ISTOOK on the House Appropriations Committee. He is a good friend and I admire his hard work on behalf of American families.

Other fellow colleagues on the House Appropriations Committee are ANNE NORTHRUP and CHARLES TAYLOR. I had the opportunity to spend a lot of time with these fine Members and their absence will be felt throughout the halls of Congress.

MARK GREEN and BOB BEAUPREZ worked hard for their constituents each and every day. Their dedication to the constituents they represented was unparalleled.

SUE KELLY, NANCY JOHNSON, and ROB SIMMONS have each played an important role in supporting our Republican principles. They have served their districts impeccably and will be missed.

My colleague, CHRIS CHOCOLA, fought each and every day for the American people. He worked diligently on behalf of American values and used his business knowledge to help keep and create jobs in the United States. He is a true patriot.

And finally, my good friend, MELISSA HART, with her bright smile and tremendous energy, she worked tirelessly on behalf of her district. She fought each day for the conservative cause and she will be sorely missed. I look forward to seeing her again in Congress.

## CELEBRATING THE ABINGTON TOWNSHIP POLICE DEPARTMENT'S CENTENNIAL ANNIVERSARY

**HON. ALLYSON Y. SCHWARTZ**

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Ms. SCHWARTZ of Pennsylvania. Mr. Speaker, I rise today to honor and congratulate the Abington Township Police Department on an important milestone—its 100th anniversary. Since 1906, the officers of Abington Police Department have proudly served and protected our community, and I am honored to represent them in Congress.

Beginning with only four patrolmen and a handful of bicycles, the Abington Police Department has blossomed into a modern, diverse and professional police agency. Under the leadership of Chief William J. Kelly, the Department now counts 163 law enforcement professionals, including an undercover drug investigation unit and SWAT team in its ranks.

Over the last century, the Department accomplished many significant achievements. In 1906, it established the first fingerprint laboratory in the region. Later that year, it used this facility to close the first criminal case in Pennsylvania using only fingerprint evidence. Ten years later, the Department traded in its bicycles and horses to become the first fully-motorized police department in the United States—an achievement that was motivated by the need to patrol a region that was originally very rural, but is now a fully-developed suburban community.

In recent years, Abington became the first police department to achieve statewide accreditation from the Pennsylvania Law Enforcement Accreditation Commission and one of three municipal police departments in Pennsylvania to achieve international accreditation from the Commission on Accreditation for Law Enforcement Agencies (CALEA). The Abington Police Department's record of excellence has been recognized by its peers, who have paid tribute to many of its law enforcement initiatives and appointed it to serve on a number of regional taskforces.

While successfully fulfilling its mission to serve and protect, the Department has also successfully established strong community ties. It has partnered with Abington residents to implement innovative programs like D.A.R.E., the Police Athletic League, Kids in Safety Seats, and Town Watch—demonstrating its commitment to building a strong community that is free of crime, violence, and substance abuse.

Mr. Speaker, once again I congratulate Chief Kelly and all of the men and women of

the Abington Police Department for their service, dedication, sacrifice and accomplishment. I look forward to continuing our work together and ensuring another 100 years of success, safety, and security for all Abington residents.

## PAYING TRIBUTE TO THE LAKE ORION REVIEW

**HON. MIKE ROGERS**

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. ROGERS of Michigan. Mr. Speaker, I rise to honor the accomplishments of the Lake Orion Review newspaper on the occasion of its 125th anniversary of service to the Oakland County community of Lake Orion, Michigan. The Lake Orion Review is also the oldest surviving business in Lake Orion.

The Review was established on December 24, 1881, known simply as the Orion Review with the original slogan: "Independent in Everything—Neutral in Nothing."

At that time, the community was home to only 400 citizens. Today, the Review circulates to about 35,000 readers and the community continues to grow and prosper, with numerous new businesses and families calling Lake Orion home.

The weekly newspaper was originally published by John Neal, Joseph Patterson and Frank Sutton, in the rear of Lou Warner's store on North Broadway Street. When hard times hit during the Great Depression, the newspaper's demise seemed written on the wall.

Apparently someone erased the premature obituary, because today the Lake Orion Review, published by Sherman Publications, is regarded as a beacon and trusted friend of the community. The Review has received multiple honors from the Michigan Press Association over the years, and enjoys a positive relationship with its readers and local news sources.

Mr. Speaker, I ask my colleagues to join me in honoring the Lake Orion Review on its 125th anniversary and congratulating the staff for its continuing dedication to integrity, fairness and balanced news coverage for the community and its people. They are truly deserving of our respect and admiration.

## HONORING THE MEMORY OF MAUREEN KEATING TSUCHIYA

**HON. NITA M. LOWEY**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mrs. LOWEY. Mr. Speaker, I rise today to honor the legacy of my constituent and good friend Maureen Keating Tsuchiya of Chappaqua, NY, an extraordinary community activist and advocate for the disabled.

Maureen was born in Atkinson, Nebraska, the second of eight children of John and Dolores Keating. As a toddler, she survived a severe strain of polio. Her lifelong disability, which worsened over time, was a focus of her advocacy efforts on behalf of persons with physical challenges. With each cause she championed, she used an unstoppable blend of passion, energy, dignity, perseverance,



forcefulness, honesty and wit to accomplish her goals.

While in college in Minnesota, Maureen started a campaign to get the city of Minneapolis to lengthen the time of the green traffic lights so that she and other persons with disabilities could cross the streets safely. Later, she worked tirelessly for the passage of the Americans with Disabilities Act and attended the signing ceremony at the White House.

After living in New York City and Tokyo, Maureen, her husband Takashi, and their daughter Hannah moved to Chappaqua in 1997. She quickly became involved in civic and political organizations, often accompanied by her young daughter to whom she was totally devoted. Maureen Keating Tsuchiya worked with Westchester Disabled on the Move on a voting rights lawsuit by testing polling places for their accessibility. She also spearheaded an effort to increase access to the Chappaqua train station.

Maureen Keating Tsuchiya, although taken from us and her valiant causes prematurely, leaves a rich legacy of principled activism and involvement for all of us to emulate.

Mr. Speaker, I urge all of my colleagues to join me in offering condolences to her husband, her daughter, and her entire family.

#### HONORING JACK FINNEY

### HON. RALPH M. HALL

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. HALL. Mr. Speaker, today I rise to honor my friend Jack Finney. Jack recently celebrated his 90th birthday by donating more than \$1 million to the Hunt Memorial Hospital District Charitable Health Foundation. Jack's generous donation will ultimately enhance the soon-to-be-built cancer center on the campus of Presbyterian Hospital of Greenville.

Jack has a long history of making generous gifts to the community, having donated land, money, and his time to a variety of institutions such as Texas A&M University at College Station, Audie Murphy/American Cotton Museum, Greenville YMCA, Greenville Chamber of Commerce, Paris Junior College, Texas A&M University-Commerce, the Greenville schools and many others. Other institutions that have benefited from his leadership include the local Rotary, Chamber of Commerce, and Board of Development as well as Texas A&M University, the Texas Baptist Foundation, and the U.S. Small Business Administration.

Jack's efforts have led to multiple honors from Texas A&M, including his selection as a Distinguished Alumnus and election to the Hall of Honor of the A&M Corps of Cadets. Jack has also been honored with Greenville's "Worthy Citizen" Award, for which he donated \$50,000 establishing an endowment to maintain the annual award in perpetuity.

In appreciation of Jack's latest gift, the Hospital District's Board of Directors have decided to name the new cancer center the Lou and Jack Finney Cancer Center in honor of Jack and his late wife, Lou House Finney. Lou and Jack were married for 68 years prior to her death in 2005.

During the reception honoring Jack's gift, Mayor Tom Oliver of Greenville proclaimed

August 15th Jack Finney Day in the City of Greenville.

It has been speculated that Jack's gift is the largest single gift that an individual has ever made to a non-profit organization in Hunt County, and that certainly speaks volumes about Jack's generosity. Having given his time, money, and energy to so many worthy causes it is not surprising for Jack to have celebrated his 90th birthday with so large and charitable a gift. The community is fortunate indeed to have so generous a benefactor. Jack has spent his life serving and enriching the community, and his latest gift only further reinforces this legacy.

Mr. Speaker, as we adjourn today, let us do so in appreciation of the benevolence of this fine man and my friend—Jack Finney.

#### TRIBUTE TO THE HONORABLE MICHAEL G. OXLEY UPON HIS RETIREMENT FROM THE U.S. HOUSE OF REPRESENTATIVES

SPEECH OF

### HON. PATRICK T. McHENRY

OF NORTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, December 7, 2006*

Mr. McHENRY. Madam Speaker, Congressman MIKE OXLEY served the 4th district of Ohio for 25 years with great distinction. Much can be said about a man who dedicates himself to the People's House for a quarter-century. Perhaps the most telling example of his magnetism and leadership can be seen in the number of staff members who dedicated themselves to serving Mr. OXLEY during his distinguished tenure.

The longstanding members of Mr. OXLEY's staff—Jim Conzelman, Debi Deimling, Bonnie Dunbar, Bob Foster, Phil Holloway, Tim Johnson, Kelly Kirk and Peggy Peterson—have served the chairman a combined 250 years among them. This is an amazing feat, given the fact that Capitol Hill is synonymous with high turnover rates and the frequent shuffling of staff members. I believe this speaks to the statesmanship MIKE OXLEY exhibited over his congressional career. His colleagues—just like his staffers—recognize his character, which inspires loyalty and perseverance.

#### INTRODUCTION OF H. RES. 1106

### HON. CYNTHIA MCKINNEY

OF GEORGIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Ms. MCKINNEY. Mr. Speaker, I come before this body today as a proud American and as a servant of the American people, sworn to uphold the Constitution of the United States.

Throughout my tenure, I've always tried to speak the truth. It is that commitment that brings me here today.

We have a President who has misgoverned and a Congress that has refused to hold him accountable. It is a grave situation and I believe the stakes for our country are high.

No American is above the law, and if we allow a President to violate, at the most basic and fundamental level, the trust of the people and then continue to govern, without a proc-

ess for holding him accountable—what does that say about our commitment to the truth? To the Constitution? To our democracy?

The trust of the American people has been broken. And a process must be undertaken to repair this trust. This process must begin with honesty and accountability.

Leading up to our invasion of Iraq, the American people supported this Administration's actions because they believed in our President. They believed he was acting in good faith. They believed that American laws and American values would be respected. That in the weightiness of everything being considered, two values were rock solid—trust and truth.

From mushroom clouds to African yellow cake to aluminum tubes, the American people and this Congress were not presented the facts, but rather were presented a string of untruths, to justify the invasion of Iraq.

President Bush, along with Vice President CHENEY and then-National Security Advisor Rice, portrayed to the Congress and to the American people that Iraq represented an imminent threat, culminating with President Bush's claim that Iraq was six months away from developing a nuclear weapon. Having used false fear to buy consent—the President then took our country to war.

This has grave consequences for the health of our democracy, for our standing with our allies, and most of all, for the lives of our men and women in the military and their families—who have been asked to make sacrifices—including the ultimate sacrifice—to keep us safe.

Just as we expect our leaders to be truthful, we expect them to abide by the law and respect our courts and judges. Here again, the President failed the American people.

When President Bush signed an executive order authorizing unlawful spying on American citizens, he circumvented the courts and the law, and he violated the separation of powers provided by the Constitution. Once the program was revealed, he then tried to hide the scope of his offense from the American people by making contradictory, untrue statements.

President George W. Bush has failed to preserve, protect, and defend the Constitution of the United States; he has failed to ensure that senior members of his administration do the same; and he has betrayed the trust of the American people.

With a heavy heart and in the deepest spirit of patriotism, I exercise my duty and responsibility to speak truthfully about what is before us. To shy away from this responsibility would be easier. But I have not been one to travel the easy road. I believe in this country, and in the power of our democracy. I feel the steely conviction of one who will not let the country I love descend into shame; for the fabric of our democracy is at stake.

Some will call this a partisan vendetta, others will say this is an unimportant distraction to the plans of the incoming Congress. But this is not about political gamesmanship.

I am not willing to put any political party before my principles.

This, instead, is about beginning the long road back to regaining the high standards of truth and democracy upon which our great country was founded.

Mr. Speaker, under the standards set by the United States Constitution, President Bush—along with Vice President CHENEY, and Secretary of State Rice—should be subject to the

process of impeachment, and I have filed H. Res. 1106 in the House of Representatives.

To my fellow Americans, as I leave this Congress, it is in your hands—to hold your representatives accountable, and to show those with the courage to stand for what is right, that they do not stand alone.

TRIBUTE TO CONGRESSMAN MIKE  
SODREL

**HON. STEVE BUYER**

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. BUYER. Mr. Speaker, it has been an honor and privilege to serve with MIKE SODREL during his tenure in the U.S. House of Representatives. Plain spoken and determined, MIKE spent his time in Congress working hard for Indiana's Ninth Congressional District.

MIKE's success in the trucking industry was brilliantly translated into a multitude of valuable contributions during his tenure on the Transportation and Infrastructure Committee. His vast knowledge of transportation issues served him well to promote needed for roadway improvements and expansion throughout the district and the Nation.

MIKE SODREL's expertise and service was not limited to transportation, but extended to three other committees—befitting not only his past experiences but the interests of Indiana—Agriculture, Science, and Small Business. MIKE played a crucial role as a member of each committee, using his keen insight to promote issues important to Indiana, such as research and development projects, alternative energy sources such as E-85, and hosting two successful job fairs with me in Bloomington.

Although his time in Congress was short, MIKE SODREL's imprint on the 20 counties comprising the Ninth District will be felt for years to come. His heart and mind were always in tune with the Hoosiers back home and in concert with the welfare of this great Nation that he had the great honor and responsibility of representing.

TRIBUTE TO CHRISTOPHER A.  
ANDERSON

**HON. MARILYN N. MUSGRAVE**

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mrs. MUSGRAVE. Mr. Speaker, I rise with a very heavy heart and I wish to ask the Members in this Chamber to join me before we end the 109th session of Congress tonight in honoring a fallen sailor from Longmont, Colorado.

This week, Hospitalman Christopher A. Anderson was killed in action while serving our Nation in Iraq. He was a patriot that believed strongly in the freedoms we enjoy here in America and he joined the Navy to help defend the rights of citizens in Iraq.

I have contacted his family, and they are heartbroken about their loss, undoubtedly. They are to be admired for their courage and continued dedication to America's military forces who are fighting terrorists in the Middle East. As a mother of an enlisted sailor, my heart goes out to Christopher's family.

I would like to take a solemn moment to reflect on the life of Christopher and share the thoughts of his parents Rick and Debra Anderson. They released the following statement:

Christopher was a son of which any parent would be proud. He was a natural leader in the truest sense: warm, giving, thoughtful and caring. He went well out of his way to assist family, friends and neighbors with everything from the sweat of his brow to sound advice that many commented held wisdom beyond his years. He was consistently elevated to leadership positions by his actions.

This same thought process was at work when he chose to join the U.S. Navy. Chris comes from generations of Navy men and women. I myself am retired Navy. The Navy is, in general, an exciting career, however Christopher was not content to settle for anything less than being at the tip of the spear. He chose the career path of Hospital Corpsman (the Navy equivalent to a Medic in the other services). He requested the additional training of a Combat Medic, and to be assigned to the front lines with the United States Marine Corps. The Marine Corps does not have their own medical personnel, and Navy Sailors fill that role on a voluntary basis.

He was an "encourager", and "uplifter" with a truly unique ability to empower others to rise to success they themselves did not think possible. He attracted many, many close friends into his circle. These are fine young men and women, who I was proud to be introduced to and invite into my home.

In August of 2005, Christopher joined the Navy. While in Longmont awaiting his formal Navy school start date, he aggressively pursued high visibility leadership positions within his group of peers attached to the Longmont Navy Recruiting Office. Chris was already a good athlete, but chose to compete with the Navy SEAL candidates for even greater athletic excellence. He additionally excelled in his Navy-oriented academics, and was ultimately promoted from E-1 to E-3 before ever leaving for the Recruit Training Center (Boot Camp).

Once at Boot Camp he again excelled in academics, athletics and leadership, completing the program as the "Honor Graduate" the number one person in his class, as voted on by both his peers and the senior staff. He then attended his actual Hospital Corpsman medical training, "A" School, followed by Advanced Combat Medical Training, "C" School. Working with experienced combat veterans, he reaffirmed his desire to provide a critical service to those in harms way. He knew full well that he too would be at the forefront of the action.

Christopher deployed to Iraq in September of this year. The moment his aircraft's door opened to the 120 degree heat, he knew this would be the start of his greatest challenge. He loved the people of this country, however he began to see immediate action, and was soon credited by senior medical staff for saving the life of a Marine sergeant seriously wounded on patrol by an improvised explosive device (IED).

Christopher earned the affectionate title of "Doc." This title is only given to Navy Hospital Corpsmen who have impressed their U.S. Marine Corps counterparts with medical excellence under field combat conditions. His colonel also credited him with the compliment, "The most squared away 'Marine' we have in this Unit."

Christopher gave his life in the defense of his nation, his local community, his Marine brethren and his family. Christopher wanted all his life to make a difference in this world and in his short 24 years accomplished more than most will ever accomplish in a lifetime.

Mr. Speaker, we are so fortunate to live in this great country where free-

dom is something that we rarely have to think about and often take for granted. It is simply a way of life for us, and we are truly blessed to live in a country that honors citizens for their spirit, their ideas, their individuality, and their courage. We can maintain the blessings of our freedoms only because we have citizens like Hospitalman Christopher A. Anderson who are willing to fight to defend them for us. My most sincere condolences go out to Rick and Debra and the entire Anderson family for loss of their beloved son.

PAYING TRIBUTE TO MITCH FOX

**HON. JON C. PORTER**

OF NEVADA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. PORTER. Mr. Speaker, I rise today to honor my good friend Mitch Fox for his outstanding career and innovative contributions in broadcast and print journalism.

Mitch began his broadcasting career at KABC-TV Los Angeles as an intern and later apprenticed there as a cameraman. Less than 2 years later in 1976, Mitch relocated to Las Vegas where he began his first on-air reporting position with KTNV Channel 13. During his tenure in Las Vegas he has also served as a freelance writer for the Las Vegas Review-Journal, the Las Vegas Sun, Newsweek and Nevada Magazine.

Mitch began covering the Nevada State Legislature in 1979 and currently produces a weekly series entitled "Capitol Issues" during Nevada's biannual legislative session. He has also moderated several candidates' debates, some of which air nationally on C-SPAN. Mitch initiated collaboration with the Las Vegas Review-Journal where RJ readers were able to post candidate questions on the newspaper's website for use during Channel 10's election debates and since 1996, he has brought KLVX and the NBC affiliate KVBC together to produce prime-time election coverage.

It was 1978 when Mitch embarked on his long broadcast career in public television at KLVX Channel 10. He began as senior news and public affairs producer and was later promoted to news and public affairs manager in November 1997. Five years later, in June 2002, Mitch was further promoted as director of production services at KLVX where he supervised the entire programming department, including the oversight of 30 full-time and part-time employees. In this position he has also managed oversight of Channel 10 and Cox Cable Channel 70 programming schedules. In July of 2005, Mitch became director of programming at KLVX and has helped to ensure that the station remains well-versed in use of digital media such as video-on-demand, multicasting, podcasting and online streaming.

For 11 years Mitch produced the award-winning documentary series called "Real to Reel" and won an Emmy nomination in 1993 for a documentary on nuclear waste. And now for nearly 20 years Mitch has been host and producer of the popular public affairs talk show, "Nevada Week in Review" providing viewers with insightful debate, discussion, and analysis of the most important Nevada news stories of

the week. One of his goals in serving as a leader in public television has been to creatively provide a quality alternative to commercial television. Not only has Mitch Fox worked to build bridges within the broadcast community, but he has also helped lower the high school drop-out rate over the past 20 years by assisting the Clark County School District in developing distance learning programs for K-12 students.

Mr. Speaker, it is my privilege to pay tribute to my friend Mitch Fox for his longstanding service and dedication to the public broadcasting system and to the communities of Nevada. I wish him the best in all of his future endeavors.

HONORING ALBERT RANDEL  
HENDRIX

HON. CHARLES W. "CHIP" PICKERING

OF MISSISSIPPI

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. PICKERING. Mr. Speaker, an enduring member of Mississippi's healthcare community will soon be retiring from his position as Executive Director of the Mississippi Department of Mental Health. Dr. Albert Randel Hendrix has contributed decades of time, energy, and passion into serving his community, State, and individuals with mental health needs. Mississippi will miss his service.

Dr. Randy Hendrix is a native Mississippian, born and educated in Panola County. He served in our armed forces in Vietnam from 1969 to 1970. Following his Army discharge, Dr. Hendrix returned to Mississippi to complete graduate studies at the University of Mississippi, where he completed his Master's Degree in 1971, and at the University of Southern Mississippi, where he completed his doctoral degree in 1979. Dr. Hendrix has completed the Executive Education Program at Duke University, the Executive Development Institute of the John C. Stennis Institute of Government at Mississippi State University, and the Certified Public Managers Program.

He began his professional career with the Department of Mental Health at Ellisville State School in 1971. In 1975, Dr. Hendrix was appointed Director of the North Mississippi Regional Center in Oxford, Mississippi. At the age of 28, he was the youngest director of a major facility in the Nation. While in Oxford, he was also a professor of Special Education and an adjunct professor in Healthcare Administration at the University of Mississippi. In November of 1986, Dr. Hendrix assumed responsibilities as Executive Director of the Mississippi Department of Mental Health, the State's largest agency. Dr. Hendrix is the longest serving Executive Director of Mental Health services in the Nation and will be retiring soon.

During his career with the Department of Mental Health, Dr. Hendrix has served on many Boards and Commissions including Chairman of the Mississippi Developmental Disabilities Council, member on the Governor's Council on Aging, and is currently the chairman and longest serving member of the Mississippi Board of Rehabilitative Services, past chairman and member of the State Interagency Coordinating Council for Children and Youth with Severe Emotional Problems, Member of the Mississippi Disability Resource

Commission, Children's Trust Fund Advisory Council and Statewide CDC Bioterrorism Preparedness and Response Planning Advisory Committee. He is a member and former officer of the Mississippi Chapter of the American Association on Mental Deficiency, Board Member of the Association of Mental Health Administrators since 1987, and has served as Executive Director for the Mississippi Arts Fair for the Handicapped since 1980.

Dr. Hendrix was selected as State Administrator of the Year, Herman C. Glazier Award Winner in 1990, recipient of the Agency Leadership Award of the National Association of Superintendents of Public Residential Facilities for the Mentally Retarded in 1992, recipient of the Governor's Stennis Award for Excellence in Government in 1994, and selected for Honorary Membership in Pi Alpha Alpha in 1997. Dr. Hendrix is also a member of the Honorary Scholastic Organization of Phi Theta Kappa, Phi Kappa Phi, and Phi Delta Kappa.

Dr. Hendrix and his wife, Sandy, are the parents of 4 children, Jo Ellen Hendrix Townsend, Sarah, Randel, and Sandra and the grandparents of Grace, Jessica and Jeffrey Townsend.

For over 30 years, Dr. Hendrix has used his talent, knowledge, and skills to make Mississippi a better place and enhance the care of individuals with mental health concerns. We thank him for his service and know that even after his retirement, he will continue to be a pillar of his community and his State.

TRIBUTE TO THE HONORABLE  
LANE EVANS, MEMBER OF CONGRESS

SPEECH OF

HON. SAM FARR

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, December 7, 2006*

Mr. FARR. Madam Speaker, I rise to pay tribute to Congressman LANE EVANS, who is retiring after serving this institution honorably for 24 years.

As Ranking Member of the House Veterans' Affairs Committee, Rep. EVANS has served not only his 17th District constituents, but he has also been the voice for veterans nationwide. As a Marine and Vietnam veteran, Rep. EVANS had a deep and abiding understanding of veterans' issues and a keen sense of the unique issues affecting Vietnam veterans, like Agent Orange. He has been a tireless advocate for improving veterans' health care and benefits and was not afraid to challenge the Veterans Administration if he thought they were short-changing veterans' programs, particularly VA services for homeless veterans.

He shone a bright light on the horrific problems of antipersonnel land mines and authored the first law prohibiting the export of landmines which ultimately led to the awarding of the 1997 Nobel Peace Prize to the International Campaign to Ban Land Mines. His legacy on landmines has saved countless lives around the globe.

It is with a heavy heart that I bid farewell to Rep. LANE EVANS, one of the most dedicated and principled public servants that I have ever had the privilege to serve with. Semper Fi.

HONORING DR. PATRICK  
MCKIERNAN

HON. RON LEWIS

OF KENTUCKY

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. LEWIS of Kentucky. Mr. Speaker, I rise today to pay tribute to Dr. Patrick McKiernan, a remarkable public servant and advocate from my home State of Kentucky. Dr. McKiernan presently serves as Outreach Coordinator to Homeless Veterans for the Kentucky Department of Veteran Affairs.

Tragically, more than 1,000 veterans will be sleeping on the streets of Kentucky tonight. Dr. McKiernan recognizes that there is something fundamentally wrong when individuals who once wore the uniform of the United States are forced by circumstances to live on the streets. Under his compassionate leadership, the Kentucky Department of Veteran Affairs continues to work to establish special assistance programs to help get veterans off the streets and into housing or treatment facilities.

Dr. McKiernan represents his agency on the Kentucky Council on Homeless Policy, advising the Governor and his staff on homelessness and housing issues across the state. He also represents Kentucky Department of Veteran Affairs at the annual conference of the National Coalition for Homeless Veterans in Washington, DC, and the Homeless and Housing Coalition of Kentucky.

In addition to his current work and responsibilities, Dr. McKiernan is developing plans to establish the Homeless Veterans Coordination Committee to provide additional guidance and support to help homeless veterans.

Dr. McKiernan's colleagues, and countless veterans touched by his exemplary work, note his unique ability to navigate bureaucracy and successfully resolve casework with unusual expedience. Recently, Dr. McKiernan intervened in a case involving a veteran afflicted with esophageal cancer who nearly became homeless due to the financial challenges of his illness. Because of his efforts, an American hero is receiving the care and assistance that he deserves. This is but one example in a long career of helping others.

It is my great honor to recognize Dr. Patrick McKiernan today before my assembled colleagues in the U.S. House of Representatives. His leadership and service make him an outstanding American worthy of our collective honor and appreciation.

RECOGNIZING MARK CLEMONS

HON. LYNN A. WESTMORELAND

OF GEORGIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. WESTMORELAND. Mr. Speaker, I rise to recognize a business in my district that is taking a positive step forward to assist families and our troops overseas.

Mark Clemons operates the PakMail facility in my district in Newnan, and he has taken up a special project for our troops and their families overseas. Any time anyone wants to send a package to Iraq to a soldier, Mark makes sure that they do not have to pay for it.

Mark has taken it as a special project to ensure our heroes overseas receive the care

packages and support they so desperately need. Our men and women in combat need the touch of home, and Mark is doing something amazing to ensure that they are able to hear from all of us who support them here.

Mark sets an example that everyone should follow—doing what they can to help and support our men and women. Everyone has a way they can help, and Mark has found that way and is implementing it.

Mr. Speaker, we are grateful for all of our men and women, and those who “hold the ropes” for them back home, and we are grateful for Mark’s service.

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CERCLA

**HON. RALPH M. HALL**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. HALL. Mr. Speaker, I rise today to express my regret that the 109th Congress was unable to address an issue of importance to hard-working Americans across the country. Some groups are misinterpreting the Comprehensive Environmental Response Compensation and Liability Act, also called “CERCLA,” by seeking to apply Superfund liability to traditional agriculture as it relates to the use of animal manure as a fertilizer and soil conditioner. I was in Congress when CERCLA was passed, and I assure you that this is a misapplication of that law.

Congress did not intend this law to apply to animal manure returned to the soil as a fertilizer and did not intend this law to make every farm a hazardous waste site.

This misuse of CERCLA attracted attention from the Energy and Commerce Committee’s Subcommittee on Environment and Hazardous Materials, which held a hearing in November 2005. That hearing prompted me to introduce a bipartisan bill, H.R. 4341, along with distinguished co-sponsors, to specifically clarify CERCLA’s definition of “hazardous waste” to make clear that animal manure is not included. This became necessary because some have lost sight of CERCLA’s purpose. CERCLA was designed to fund the cleanup of dangerous abandoned industrial sites and chemical landfills, such as the infamous Love Canal site in New York. It was not written to cover ongoing agricultural operations.

I am very proud that 191 of my House colleagues have signed on as cosponsors of this bipartisan legislation. This level of support is a testament to the strength of our arguments and the threat that a misapplication of CERCLA poses to America’s farmers. H.R. 4341’s cosponsors represent all regions of this great country. The common thread is a dedication to U.S. agriculture.

Critics of farming claim that CERCLA has always applied to animal manure and should be broadly interpreted to fill gaps in the environmental laws. But, CERCLA was never intended to cover farming and agriculture, and it specifically excludes the normal application of fertilizers, such as animal manure. American farms already are subject to many federal and state environmental laws. Applying CERCLA to manure expands it beyond anything its drafters imagined. Critics believe that by targeting so-called “factory farms” their disregard for the law’s language is legitimate. Unfortu-

nately, these critics fail to understand modern agriculture. Today, integrated farming techniques allow large companies to work together with small, family farmers—they rely on each other. Driving these large companies out of business, as some seem intent on doing by misinterpreting CERCLA, will devastate the family farmers working closely with them. And, all have seen how an exaggerated interpretation of CERCLA liability can doom small businesses. Interpreting the law to include animal manure creates liability for every farmer in the country, big or small.

Mr. Speaker, for generations, animal manure has been used as a healthy, natural, organic fertilizer. It is not waste, but a commodity that is bought, sold and bartered for in small farming communities across America. Partly because of the use of this organic fertilizer, farmers have an outstanding track record as environmental stewards. They do not deserve to be treated like polluters or criminals. H.R. 4341 will remedy this situation and I look forward to returning to this issue in the 110th Congress.

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H.R. 6344, OFFICE OF NATIONAL  
DRUG CONTROL POLICY REAU-  
THORIZATION ACT OF 2006

SPEECH OF

**HON. MARK E. SOUDER**

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, December 7, 2006*

Mr. SOUDER. Madam Speaker, yesterday, before we passed H.R. 6344, I took the opportunity to thank the various members of the House and Senate, without whom we could not have passed this important and long-overdue legislation. As a point of personal privilege, I want to take this opportunity to thank the many staff members who worked so long and so hard for us.

First, I must thank the Staff director of our Subcommittee on Criminal Justice, Drug Policy and Human Resources. Marc Wheat has been with us for over three years, and he has been relentless and energetic in pursuing this daunting project. There is no other staffer on the House or Senate side who deserves more credit.

Subcommittee counsel Dennis Kilcoyne, who joined our staff in February, has led the negotiations with the Senate for months and skillfully steered this legislation through the demands and critiques of the many competing parties in Congress, the Administration and private sector. It was a huge task requiring patience, skill and diplomacy, without which the effort would not have succeeded.

The bipartisan nature of this negotiation has been an inspiration, and that is represented on the House side by Tony Haywood, counsel to the minority staff of the Government Reform Committee, who has ably represented the interests of our ranking Subcommittee member, ELIJAH CUMMINGS. He has been a team player with our staff.

I cannot forget the role played by our former Staff Director Chris Donesa—now with the House Intelligence Committee—and our former Subcommittee counsel Nick Coleman. These men brought great insight and skill that has contributed much to this legislation.

And I would be remiss if I didn’t thank Susie Schulte of the Government Reform Committee

and Matt Miller of the Speaker’s Drug Task Force, as well as his predecessor Andy Tiongson. All of these people have been enthusiastic and resourceful partners in this fight.

Finally, I must mention all those staff members on the Senate side who responded so well to the hard work of our House Staff. First, I must thank Gavin Young—who represents Chairman SPECTER on the Judiciary Committee—and his predecessor Matt McPhillips, who just left last week to take up his FBI assignment in Denver. These two proved every bit as skillful in shepherding the bill in the last few weeks of maneuvering in that mysterious body we call the United States Senate.

Also we thank Jeremy Mischler and Melissa Sundberg of the Senate Drug Caucus. They have worked long on behalf of Senator GRASSLEY to help us finally reach the elusive goal of passing this bill.

Jackie Parker of Senator LEVIN’s staff and Reagan Taylor of Senator BIDEN’s staff have been working this issue for a long time, and my staff have nothing but high praise for their team efforts. Roscoe Jones of Senator LEAHY’s staff worked hard and in good faith in recent weeks with my staff to hammer out the last few wrinkles in the negotiations, and we thank him for his efforts also.

I also want to salute John Mackey of the House International Relations Committee, Janice O’Connell of the Senate Foreign Relations Committee, and Tim Rieser of the Senate Appropriations Foreign Operations Subcommittee, who did so much in the drafting of the provisions to ensure that the Director of ONDCP carries out a study on the use of mycoherbicides as a way to kill off coca and opium poppy plants in an environmentally safe manner. Their efforts may succeed where thousands of tons of chemical spraying has failed.

Among the private sector groups, we are especially grateful to Sue Thau of the Community Anti-Drug Coalitions of America, Marcia Lee Taylor of the Partnership for a Drug-Free America, and Ron Brooks of the National Narcotics Officers Associations Coalitions. From the treatment, prevention and law enforcement sides—respectively—they have been indispensable partners in our efforts to enact this law. Additionally, I must thank Professor Charles O’Keeffe of Virginia Commonwealth University, who gave us such helpful guidance on provisions to allow doctors to treat more heroin addicts who needs drugs like buprenorphine for treatment.

Finally, I am particularly proud that this Act to be signed by the President takes the first step to prevent what C. S. Lewis referred to as “the abolition of Man.” In the section authorizing the U.S. Anti-Doping Agency, it explicitly bans from athletic competition anyone who has been genetically modified for performance enhancement. This technology of “gene-doping” is not yet viable in humans, but it is widely anticipated to be on the horizon. To that end, it is critical to anticipate the problem and explicitly address it.

The protocol set by the U.S. Anti Doping Agency, which follows the World Anti-Doping Agency, is also the standard followed by the International Olympic Committee. These standards state that “The non-therapeutic use of cells, genes, genetic elements, or of the

modulation of gene expression, having the capacity to enhance athletic performance, is prohibited." Although the U.S. Anti Doping Agency and the World Anti-Doping Agency presently prohibit gene-doping, there is no guarantee that gene-doping will remain on the prohibited list. The prohibition of gene-doping by statute and further public dialogue is critical. I salute my House and Senate colleagues for their foresighted efforts in this regard.

TRIBUTE TO CONGRESSMAN JOHN  
HOSTETTLER

**HON. STEVE BUYER**

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. BUYER. Mr. Speaker, for 12 years, JOHN HOSTETTLER served the people of southwest and west central Indiana with an abiding faith and determination to do that which is right. Defeating an incumbent in 1994, he carried with him to Congress his steadfast belief that this nation must ever stray from the Constitution for its governing principles.

Holding to his convictions, JOHN served with distinction on both the House Armed Services and Judiciary Committees. His ideological values guided him through difficult decisions. From legislation on gun control, to abortion and fiscal restraint, JOHN never wavered from his convictions. His principled leadership and dedication to service will always be referenced as an example to his colleagues and countrymen.

JOHN's strength of character led him throughout his years in Congress, often being the lone voice speaking out on an issue. It was this commitment that made him a valuable and esteemed member of Indiana's delegation. This nation should boast the patriotic efforts of this great Hoosier. His selfless dedication to service and continued demonstration of leadership while helping to govern this country is to be applauded. I wish him all the best in his future endeavors.

TRIBUTE TO KASEY M. FEAUTO

**HON. MARILYN N. MUSGRAVE**

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mrs. MUSGRAVE. Mr. Speaker, I rise today to honor the patriotism and military service of Specialist Kasey M. Feauto of Norfolk, NE.

Kasey was born in Sioux City, Iowa on September 9, 1982. He is the son of Michael Feauto and Joy Kleinberg and the brother of Amy.

Kasey graduated from Westwood Community High School in Sloan, Iowa in 2002 where he was an honor roll student and played on the football team. After graduation he joined the Army National Guard in 2003.

Mr. Feauto was deployed to Iraq on October 7, 2005, with the Charlie Battery, 1st Battalion, 147th Field Artillery. On December 4, 2005, Kasey was driving the lead truck of a three vehicle convoy when a roadside bomb exploded and hit the second truck in the convoy causing the truck to cross oncoming traffic and crash into a concrete wall. After realizing what had

happened, Kasey turned his truck around to go help. The third truck was called to lend medical assistance but was hit by another roadside bomb.

SFC Richard Schild, the gunner in the second truck, was killed instantly. SGT Allen Kokesh, the driver of the second truck, was seriously injured. Kasey pulled Kokesh out of the truck and performed life-saving medical attention, putting a tourniquet on his wounded arm and leg. This medical care saved Kokesh's life long enough for him to return home and see his family. SGT Kokesh passed away in February 2006 from other wounds sustained that day. SSG Daniel Cuka, the truck commander in the third truck, was also killed from the explosion. SPC Corey Briest, the gunner in the third truck, was wounded.

Private First Class Kasey M. Feauto, of Charlie Battery, 1st Battalion, 147th Field Artillery was awarded the Bronze Star Medal for exceptionally meritorious heroism in support of Operation Iraqi Freedom and the life-saving aide he performed on SGT Allen Kokesh. His exemplary selfless service and outstanding dedication to duty during combat operations in Iraq contributed to the overwhelming success of the Command's mission. His actions are in keeping with the finest traditions of military service and reflect great credit upon himself and the United States Army.

Through this entire trauma Kasey has maintained his heart and sense of humor and his ability to be there for his family and friends in their time of need. He maintains that the real heroes are those who have given their lives for this country. Specifically the men of Charlie Battery who gave their lives: SGT Allen Kokesh Jr., SSG Daniel Cuka, SFC Richard Schild, and SSG Greg Wagner.

Home from Iraq, Kasey is living in Norfolk, NE with his fiancée Maria Vandersnick.

Mr. Speaker, I am grateful for Mr. Feauto's selfless service to our Nation. I urge my colleagues to join me in recognizing a man worthy of our honor, Specialist Kasey M. Feauto.

PAYING TRIBUTE TO MICHAEL  
AND VALORIE ODETTE WILLIAMS

**HON. JON C. PORTER**

OF NEVADA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. PORTER. Mr. Speaker, I rise today to honor Michael and Valorie Williams in celebration of their 25th anniversary on December 18, 2006.

Michael and Valorie, both native Nevadans, were married in Las Vegas, Nevada, at Pentecostal Temple Church of God in Christ by the late Bishop E.N. Webb. Since that time, they raised their blended family of four children—Jason, Shawn, Jamaal, and Courtney—with unending love and support and have taught them to have respect for God and their country.

Valorie, a graduate of Rancho High School and veteran of the United States Army and Michael, a graduate of Valley High School and retired employee from the Department of Energy, share a view of life that makes their union special—God is first in everything that they do and everything they are and from that realization, true love exists. They translate this view either to the children they minister to as

youth pastors and advisors for their church or with the children they work with on a daily basis as employees of the Clark County School District.

Their home is a place of peace and refuge for the families they have adopted, fed, or cared for as their own and it can never be said that when you enter their home that you did not feel love and happiness from the many laughs and fellowships they have shared with so many throughout the years. Some come to them for advice. Others come to them for support. But all recognize that their marriage is one to admire—for it is built upon a foundation of mutual respect, truth, love, admiration, laughter and faith in God.

Mr. Speaker, it is indeed an honor to celebrate Michael and Valorie today as they prepare to celebrate their anniversary of 25 years. I wish them all the best this year and hope they are able to celebrate another twenty-five.

BELARUS DEMOCRACY  
REAUTHORIZATION ACT OF 2006

SPEECH OF

**HON. CHRISTOPHER H. SMITH**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Thursday, December 7, 2006*

Mr. SMITH of New Jersey. Mr. Speaker, I strongly urge passage of H.R. 5948, the Belarus Democracy Reauthorization Act of 2006, to provide sustained support for the promotion of democracy, human rights and the rule of law in the Republic of Belarus, as well as encourage the consolidation and strengthening of Belarus' sovereignty and independence. Mr. Speaker, I especially thank you for your commitment to bring this legislation before this Congress. Your deep personal interest in the cause of freedom in Belarus, as demonstrated by your recent meetings in Vilnius with the leaders of the democratic opposition, has been particularly appreciated by those struggling for the rule of law and basic human freedoms. This legislation enjoys bipartisan support, and I want to recognize and thank the tremendous collaboration of Rep. Tom Lantos, an original cosponsor of this bill.

As one who has followed developments in Belarus over many years through my work on the Helsinki Commission, I remain deeply concerned that the Belarussian people continue to be subjected to the arbitrary and self-serving whims of a corrupt and anti-democratic regime headed by Aleksandr Lukashenka. Since the blatantly fraudulent March 19 presidential elections, which the OSCE condemned as having failed to meet international democratic standards, the pattern of repression and gross violations of human rights and fundamental freedoms. While those who would dare oppose the regime are especially targeted, the reality is that all in Belarus outside Lukashenka's inner circle pay a price.

RECENT NEWS REGARDING LUKASHENKA'S REGIME

Last week in Riga, President Bush pledged to help the people of Belarus in the face of the "cruel regime" led by President Lukashenka. "The existence of such oppression in our midst offends the conscience of Europe and the conscience of America," Bush said, adding that "we have a message for the people of Belarus: the vision of a Europe whole, free

and at peace includes you, and we stand with you in your struggle for freedom." Mr. Speaker, this legislation would be a concrete expression of Congress' commitment to the Belarusian people and would show that we stand as one in supporting freedom for Belarus.

Just within the last few months, we have witnessed a series of patently political trials designed to further stifle peaceful, democratic opposition. In October, 60-year-old human rights activist Katerina Sadouskaya was sentenced to 2 years in a penal colony. Her "crime"? "insulting the honor and dignity of the Belarusian leader." Mr. Speaker, if this isn't reminiscent of the Soviet Union, I don't know what is. And just a few weeks ago, in a closed trial, Belarusian youth activist Zmitser Dashkevich received a 1½ year sentence for "activities on behalf of an unregistered organization."

A report mandated by the Belarus Democracy Act and finally issued this past March reveals Lukashenka's links with rogue regimes such as Iran, Sudan and Syria, and his cronies' corrupt activities. According to an October 9, 2006, International Herald Tribune op-ed: "Alarming, over the last 6 years, Belarus has intensified its illegal arms shipment activities to the point of becoming the leading supplier of lethal military equipment to Islamic state sponsors of terrorism."

I guess we shouldn't be all that surprised that in July, Lukashenka warmly welcomed to Minsk Venezuela's Hugo Chavez. In keeping with their bent, both pledged cooperation and denounced the West. More recently, Belarusian Foreign Minister Martynov traveled to Iran where President Ahmadinejad pledged further cooperation in the energy and defense industries. Not long ago, a member of Belarus' bogus parliament asserted on state-controlled radio that Belarus has the right to develop its own nuclear weapons. Mr. Speaker and Colleagues, Belarus is truly an anomaly in Europe, swimming against the rising tide of greater freedom, democracy and economic prosperity.

#### THE LEGISLATION

Three years ago, I introduced the Belarus Democracy Act which passed the House and Senate with overwhelming bipartisan support and was signed into law by President Bush in October 2004. At that time, the situation in Belarus with respect to democracy and human rights was already abysmal. The need for a sustained U.S. commitment to foster democracy and respect for human rights and to sanction Aleksandr Lukashenka and his cronies, is clear from the intensified anti-democratic policies pursued by the current leadership in Minsk. Mr. Speaker, I am pleased that countries throughout Europe have joined in a truly trans-Atlantic effort to bring the promise of freedom to the beleaguered people of Belarus. Prompt passage of the Belarus Democracy Reauthorization Act of 2006 will help maintain this momentum aimed at upholding the democratic aspirations of the Belarusian people. With the continuing decline on the ground in Belarus since the fraudulent March elections, this bill is needed now more than ever.

This reauthorization bill demonstrates the sustained U.S. support for Belarus' independence. We seek to encourage those struggling for democracy and respect for human rights in the face of the formidable pressures and per-

sonal risks from the anti-democratic regime. The bill authorizes such sums as may be necessary in assistance for each of fiscal years 2007 and 2008 for democracy-building activities such as support for non-governmental organizations, including youth groups, independent trade unions and entrepreneurs, human rights defenders, independent media, democratic political parties, and international exchanges.

The bill further authorizes monies for both radio and television broadcasting to the people of Belarus. While I am encouraged by the recent U.S. and EU initiatives with respect to radio broadcasting, much more needs to be done to penetrate Lukashenka's stifling information blockade. Mr. Speaker, I hope that the Administration will make this a priority.

In addition, H.R. 5948 calls for selective sanctions against the Lukashenka regime, and the denial of entry into the United States for senior officials of the regime—as well as those engaged in human rights and electoral abuses. In this context, I welcome the punitive sanctions imposed by both the Administration and the EU which are targeted against officials—including judges and prosecutors—involved in electoral fraud and other human rights abuses.

The bill expresses the sense of the Congress that strategic exports to the Government of Belarus should be prohibited, except for those intended for democracy building or humanitarian purposes, as well as U.S. Government financing and other foreign assistance. Of course, we would not want the exports to affect humanitarian goods and agricultural or medical products. The U.S. Executive Directors of the international financial institutions are encouraged to vote against financial assistance to the Government of Belarus except for loans and assistance that serve humanitarian needs. Furthermore, we would encourage the blocking of the assets (in the United States) of members of the Belarus Government as well as the senior leadership and their surrogates. To this end, I welcome the Treasury Department's April 10 advisory to U.S. financial institutions to guard against potential money laundering by Lukashenka and his cronies and strongly applaud President Bush's June 19 "Executive Order Blocking Property of Certain Persons Undermining Democratic Processes or Institutions in Belarus."

Mr. Speaker, I want to make it crystal clear that these sanctions are aimed not at the people of Belarus, but at a regime that displays contempt for the dignity and rights of its citizens even as the corrupt leadership moves to further enrich itself at the expense of all Belarusians.

#### ONGOING ANTI-DEMOCRATIC BEHAVIOR

To chronicle the full litany of repression over the course of Lukashenka's 12-year misrule would go well beyond the bounds of time available here. Let me cite several more recent illustrations of anti-democratic behavior which testify to the true nature of the regime.

Belarus' March 19 presidential elections can only be described as a farce, and were met with condemnation by the United States, the OSCE, the European Union and others. The Lukashenka regime's wholesale arrests of more than one thousand opposition activists and dozens of Belarusian and foreign journalists, before and after the elections, and violent suppression of peaceful post-election protests

underscore the contempt of the Belarusian authorities toward their countrymen.

Illegitimate parliamentary elections in 2004 and the recently held presidential "elections" in Belarus brazenly flaunted democratic standards. As a result of these elections, Belarus has the distinction of lacking legitimate presidential and parliamentary leadership, which contributes to that country's self-imposed isolation. Albeit safely ensconced in power, Lukashenka has not let up on the democratic opposition. Almost daily repressions constitute a profound abuse of power by a regime that has blatantly manipulated the system to remain in power.

In the last few months, the regime continues to show its true colors, punishing those who would dare to challenge the tinpot dictator. Former presidential candidate Aleksandr Kozulin was sentenced to a politically-motivated 5½ years' term of imprisonment for alleged "hooliganism" and disturbing the peace. His health is precarious as he is now well into his second month of a hunger strike.

In early August, authorities sentenced four activists of the non-partisan domestic election monitoring initiative "Partnerstva". In a patent attempt to discourage domestic observation of the fraudulent March 19 presidential elections, the four had been kept in custody since February 21. Two were released, having served their 6-month sentences. Two others—Tsimafei Dranchuk and Mikalay Astreyka—received stiffer sentences, although Astreyka has been released from a medium security colony and is now in "correctional labor". Other political prisoners, including Artur Finkevich, Mikalay Autukhovich, Andrey Klimau, Ivan Kruk, Yuri Lyavonau, Mikalay Razumau, Pavel Sevyarynets, Mikalay Statkevich also continue to have their freedom denied, languishing in prison or in so-called correctional labor camps.

Administrative detentions of 10 or 15 days against democratic opposition activists are almost a daily occurrence. Moreover, the Lukashenka regime continued to stifle religious expression. It refuses to register churches, temporarily detains pastors, threatens to expel foreign clergy, and refuses religious groups the use of premises to hold services. Despite the repressions, Protestant and Catholic congregations have increasingly become more active in their pursuit of religious freedom. I am also concerned about the recent explosion at a Holocaust memorial in western Belarus, the sixth act of vandalism against the monument in 14 years. Unfortunately, the local authorities have reportedly refused to open a criminal investigation. Lukashenka's minions have closed down independent think tanks, further tightened the noose around what remains of the independent media, suspended the activities of a political party, shut down the prominent literary journal *Arche*, and evicted the Union of Belarusian Writers from its headquarters. Of course, Lukashenka's pattern of contempt for human rights is nothing new—it has merely intensified with the passage of time.

Moreover, we have seen no progress on the investigation of the disappearances of political opponents—perhaps not surprisingly, as credible evidence points at the involvement of the Lukashenka regime in their murders.

Mr. Speaker, it is my hope that the Belarus Democracy Reauthorization Act of 2006 will help end to the pattern of violations of OSCE



human rights and democracy commitments by the Lukashenka regime and loosen its unhealthy monopoly on political and economic power. I hope our efforts here today will facilitate independent Belarus' integration into democratic Europe in which the principles of democracy, human rights and the rule of law are respected. The beleaguered Belarusian people have suffered so much over the course of the last century and deserve better than to live under a regime frighteningly reminiscent of the Soviet Union. The struggle of the people of Belarus for dignity and freedom deserves our unyielding and consistent support.

This legislation is important and timely because Belarus, which now borders on NATO and the EU, continues to have the worst human rights and democracy record of any European state—bar none.

HONORING LLOYD C. HILLARD, JR.

**HON. RON LEWIS**

OF KENTUCKY

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. LEWIS of Kentucky. Mr. Speaker, I rise today to pay public tribute to Lloyd C. Hillard, Jr., an exemplary community leader, businessman and citizen from my congressional district. Lloyd received this year's Hardin County Distinguished Citizen Award from the Boy Scouts of America during ceremonies earlier this month.

A native of Kentucky, Lloyd grew up on a farm in Pine Grove and earned college degrees from the University of Kentucky and the University of Wisconsin. Lloyd has distinguished himself as a business leader, serving as President and CEO of First Citizens Bank, and a good neighbor, through his active involvement in many community and charitable organizations.

Though never a scout himself, Lloyd's lifelong example of honesty and devotion to his family and community parallel ideals championed by the Boy Scouts. He first became involved with the Scouts as a young adult, running a school recruitment program.

Lloyd has been an especially active member of our community, having served as past president and director of the Bluegrass Council Boy Scouts of America, past chairman of the North Central Kentucky Education Foundation, and former treasurer and director of the Cavalry Armor Foundation.

Lloyd was also past chairman of the Hardin County Community Foundation, Helping Hand of the Heartland, and the Hardin County Fund for the Arts. He remains an active member of the local United Way and the Elizabethtown Rotary Club.

It is my great privilege to recognize Lloyd C. Hillard, Jr. today, before the entire U.S. House of Representatives, for his example of leadership and service. His unique achievements make him an outstanding American worthy of our collective honor and respect.

RECOGNIZING THE SERVICE OF  
BOB POYDASHEFF

**HON. LYNN A. WESTMORELAND**

OF GEORGIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. WESTMORELAND. Mr. Speaker, I rise today to recognize the service of a veteran and mayor in my district, Bob Poydasheff, the former Mayor of Columbus, Georgia.

Bob Poydasheff knows what service to our Nation means. He served our Nation in the Army during a combat tour in Vietnam, along with service as counsel for the Secretary of the Army and other officers. He retired with the rank of colonel and many awards, including the Bronze Star.

Bob Poydasheff began serving in the community in the city of Columbus through a variety of non-profit organizations, including the Columbus Symphony, and he worked to help ensure the right direction for our young people through his involvement with the Boy Scouts of America. He has served as the mayor since 2003 and served on the Columbus Council for 6 years prior to his election as mayor.

Bob is also committed to his family, raising two children with his wife Stacy, and enjoying his time with his five grandchildren.

Mr. Speaker, we are all grateful for the service Bob Poydasheff has rendered to our Nation through his time in the military and to our state through his service as mayor of Columbus. We wish him well in all of his future endeavors.

RECOGNIZING WILLIAM "BILL"  
BRADFORD

**HON. RALPH M. HALL**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. HALL. Mr. Speaker, I rise to recognize Bill Bradford of Sulphur Springs, TX, whose distinguished work in radio recently earned him the dedication of a city street in Sulphur Springs in his honor. In recognition of his many years as a radio owner, operator, and pioneer, Radio Road was recently renamed Bill Bradford Road.

Outgoing Sulphur Springs Mayor Clay Walker began pursuing the renaming of Radio Road at the suggestion of long-time Sulphur Springs resident, Jeff Massey. The idea for this change was well-received by the City Manager and members of the City Council who unanimously voted for the change. Indeed, the idea was so popular that many community leaders expressed surprise that the idea had not been thought of before.

As incoming Sulphur Springs Mayor Freddie Taylor's first official act, a framed city resolution changing the name from Radio Road to Bill Bradford Road was presented to Bill along with the first street sign to bear the name "Bill Bradford Road." Sixty days later street signs were erected on August 2nd and 3rd making the name change effective.

Bill began his radio career as a radio operator in the military during World War II and afterward became owner of radio station KSST in Sulphur Springs. In 1992 he was named Texas Association of Broadcasters'

"Pioneer of the Year," and he was installed into the Texas Radio Hall of Fame's "Hall of Honor" in 2005.

Bill has contributed his time and talent to the radio industry and to the residents of Sulphur Springs. Having lived in Sulphur Springs for nearly 60 years, Bill has been a pivotal and influential voice in chronicling the city's growth. Today I am proud to recognize a beloved and legendary citizen of Sulphur Springs, TX—Bill Bradford.

NONPROFIT ATHLETIC ORGANIZATION  
PROTECTION ACT OF 2006

SPEECH OF

**HON. JOHN CONYERS, JR.**

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, December 5, 2006*

Mr. CONYERS. Madam Speaker, the following letter from American University, Washington College of Law Professor Andrew F. Popper outlines the problems and concerns with this legislation.

AMERICAN UNIVERSITY,  
WASHINGTON COLLEGE OF LAW,  
Washington, DC.

Hon. JOHN CONYERS,  
Ranking Member, House Committee on the Judiciary, Washington, DC.

DEAR CONGRESSMAN CONYERS, I recently learned that the House of Representative is considering H.R. 1176, a bill that would immunize major non-profits in the university sport/entertainment field and all non-profits involved in children's activities generally. I have testified against this bill in its earlier form and have seen the current version. I very much hope this current version will be rejected. It is an awful bill, as discussed below.

The specific question posed to me was whether this bill would carve out an exception for state tort common law claims against organizations and officials who engaged in behaviors that devastated children, athletes, and others who place their trust in the non-profits that are the subject of this bill. There is reason to think actions will not be possible if this bill becomes law.

State tort law holds out the promise of a real incentive to exercise due care in precisely the kinds of programs this bill describes in its opening sections. The tragedy is, this bill would eliminate those state common law tort claims required to produce those incentives.

The argument has been made that while this bill provides explicitly comprehensive immunity for non-profit organizations in the sports/athletics and related fields, somehow it preserves the necessary state common law tort claims required to secure relief when organizations and their employees and volunteers have failed to exercise that requisite level of care required and a child or young adult has been injured as a result. If the legislation stated directly that it excluded from its unconscionable sweep of liability all State common law tort claims, that argument would have some validity. In fact, the bill does just the opposite, listing precise fields where the immunity would be inapplicable—and in that list, state common law tort claims for negligence is nowhere to be found.

Preservation of state common law tort claims for who those who have been harmed, for children, families, athletes and others swept into this bill, could occur either by direct exclusion from the legislation such as

that which is set out in 4(d) of the bill or by a preemption analysis in which a court concludes that the overall meaning of the federal law and its plain text do not preclude state common law tort claims. That is unlikely for two reasons. First, the plain meaning if the bill (congressional intention) is the elimination of liability, and second, the list of those areas that are "preserved" or carved out does not include state common law tort claims.

On the question of preemption, listed at the end of this letter are citations to three fairly recent cases in which federal courts have struggled with the question of whether a federal bill has a preemptive effect on state tort claims. I inserted footnote 14 from the *Welding Fume Products Liability* case directly below to give you an idea of the complexity of this field. The short of it is, as Richard Ausness said in note 14: "[T]he Court's preemption jurisprudence appears to be bereft of any coherent theory or methodology" and "is in a terrible state. . . ." Therefore, one would not want to leave to subsequent judicial interpretation whether state common law tort claims for failure to exercise due care in hiring coaches, investigating backgrounds, or overseeing inappropriate activity would be actionable.

If it is the intention of the drafters of this legislation to exempt State common law tort claims from liability, they must say so, or the obvious effect of the bill—what will be seen as the clear intent of congress—will dominate.

H.R. 1176 has only one purpose: limitation of liability. It is hard to see any other purpose. As the case law makes clear, the dominant analytical factor in exclusion (carve-out) and preemption cases is congressional intent. The more elaborate interpretations, such as those in the cases below, are required when the purpose of the legislation is regulation of a field and the open question is the extent to which that regulation and a state law can co-exist. Sadly, will not be a question if this bill passes and becomes law.

After reading the bill, I see no language that exempts state common law tort claims. To the contrary, the specific areas exempted (e.g. labor law, antitrust law, statutory claims, etc.) suggest that Congress intends to exempt very specific areas only. Given that list in 4(d), unless the bill were amended to include an exemption for all state common law tort claims, the bill will be seen as a bar to cases involving negligent hiring, failure to assess background, negligent oversight of individuals who may well do great harm to children, to athletes, to those most in need of protection.

A plain reading of Section 4(d) and Section 5 suggests that those claims would be barred—and that is really quite horrendous. Cutting off liability, arbitrarily, undermines the incentives for better products and services. From the perspective of children who might be victimized by adults, treated in ways that are patently destructive from an emotional or psychological vantage point, what possible reason could there be to pass this bill?

During the earlier debates regarding the Volunteer Immunity ACT, supporters contended that while the legislation liberated coaches and volunteers from the risk of liability, even when they were negligent, it left the organizations as viable defendants in the event a plaintiff could fashion a respondent superior theory or a general vicarious liability claim under State law. H.R. 1176 would destroy that protection.

Although the three cases listed below hold out hope that a State common law tort claim might survive, H.R. 1176 is not a bill that regulates a field. Therefore, it would not give rise to the question of whether the

federal regulation can co-exist with State law, or whether state law creates obligation "in addition to and different from" federal requirements.

This is exactly the kind of tort reform that has been proposed for the last 25 years: a limitation on liability, blocking those who most need protection from access to the civil justice system. It is clear to see why large nonprofits want to limit liability. It is very hard to see why Congress would give in to that demand when the consequence would be to eviscerate an important set of incentives that protect those likely to be victimized.

Tort reform has always been an unfair fight. Think about the alignment of forces. On the side of those seeking to limit liability is the entire GNP. All of U.S. manufacturing, all of retailing, the health care industry, the pharmaceuticals, the insurance companies (who have as yet produced a coherent reason why this protection is badly needed based on anything resembling a juried study, comprehensive payout or case list, or other credible source), and, in this bill, all of U.S. higher education—every college and university, every athletic program, indeed, every non-profit involved in orchestrating sports and entertainment for tens of millions of children and young adults, and finally, much of the press who have abandoned consumers on this issue, with the hope of never having to pay punitive damages when they defame into reputational oblivion a private citizen.

On the other side, opposing these limits on accountability, are the defenders of the tort system—under-funded and often fragmented consumer groups, a few victims rights groups, some of whom have been mocked as shameless seekers of undeserved damage awards and, of course, trial lawyers. Trial lawyers—the architects of the consumer rights movement, the advocates for you and me when we are injured, the lawyers who represent the consumer perspective—who have been horribly vilified by a decades long comprehensive campaign to undermine their credibility, and in the shadow of this outrageous legislation, student groups (who have a voice, presumably, but are as yet unheard).

This is hardly a fair fight.

And then there is the term "tort reform." Laws that provide the protection for consumers, no incentive for greater safety, and limit the rights of those who lack power are hardly the stuff of reform.

And the data—or lack thereof—regarding the current civil justice system. From the CRS report forward, no credible juried study documents a crisis in the tort or insurance system or in the non-profit world that could conceivably justify legislation that limits arbitrarily consumer rights, as docs H.R. 1172.

This is tort reform as I have come to understand it—a series of bills that have but one meaning: reducing accountability and giving consumers nothing in exchange. It is not that it is incomprehensible. In fact, the reasoning is all too understandable. Who would not like to be excused of responsibility after they engaged in misconduct? The fact that the reasoning underlying this bill is understandable, however, does not mean that it is right, proper, just and fair. It is none of those things.

Let me know if you are interested in discussing this further.

Sincerely,

ANDREW F. POPPER,  
*Professor of Law.*

TRIBUTE TO CONGRESSMAN CHRIS CHOCOLA

HON. STEVE BUYER

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

Friday, December 8, 2006

Mr. BUYER. Mr. Speaker, my colleague CHRIS CHOCOLA of Indiana will be leaving Congress at the end of this session. I was impressed by the dedicated service offered during his tenure in the House of Representatives. His background as a lawyer and successful businessman was instrumental as a constant champion of fiscal restraint by the Federal Government. His extensive experience of managing a large public corporation proved invaluable to his vision of how the Federal Government should operate. It inspired his advocacy that government should be run like a business, efficient and effective, always with the customer and our fellow citizens.

As a member of both the Ways and Means and Budget Committees, he introduced legislation to streamline the budget process with the hope of reining in excessive and unfocused spending. CHRIS sought a reformation of the tax code so that hard working Americans could keep more of their paycheck. He introduced legislation so that families could continue to make tax free withdrawals from an education savings plan, as well as legislation to allow individuals to make tax free deductions of medical expenses without a gross income limitation. His boundless leadership and bold initiatives will always be looked upon as an asset to a grateful nation.

As a member of the Transportation and Infrastructure Committee, he secured \$12 million in Federal funding needed to make historic improvements to U.S. 31, a roadway connecting South Bend to Indianapolis. In addition, his work on the committee also helped to complete the Hoosier Heartland Corridor, a transportation project that after over a decade is in its final stage of construction.

CHRIS CHOCOLA's service to this Nation and to Indiana's Second Congressional District will leave an indelible mark for years to come.

PAYING TRIBUTE TO GEORGE ANN RICE

HON. JON C. PORTER

OF NEVADA

IN THE HOUSE OF REPRESENTATIVES

Friday, December 8, 2006

Mr. PORTER. Mr. Speaker, I rise today to honor my dear friend, Dr. George Ann Rice, for her outstanding service and continued contributions to our society.

Dr. Rice has been an invaluable asset to the Las Vegas community throughout the years. Throughout her many years of service, she has committed herself to improving our schools as the Associate Superintendent of the Clark County School District. Her responsibilities included recruiting and selecting licensed teachers, administrators and support staff as well as securing changes in Nevada Law and Nevada Administrative Codes related to employment and licensure issues. Dr. Rice served on the Clark County School District Investment Committee for 15 years and as Executive Board Director to the Silver State

Schools Credit Union for 9 years. She has also judged regional and state debates for We The People, a national high school government competition promoting civic competence and responsibility.

Dr. Rice received the Council of Great City Schools Annual Award for Distinguished Service in February of this year. She chairs the Nevada Governor's Commission on Educational Excellence, serves as a member of the Nevada Teacher Quality Task Force and as a member of the Workforce Housing Taskforce Subcommittee. She implemented the first national Board for Professional Teaching Standards effort in Nevada as well as created a special department of the Strategic Plan called Human Resources Development Department, which focuses upon pre-service development for teachers, administrators, and support staff as well as provides support and in-service development opportunities.

Dr. Rice has also aided the U.S. House of Representatives in passing H.R. 2649, Schools Safely Acquiring Faculty Excellence Act, a bill which I sponsored that prohibits the Secretary of Education from making funds available to a State under any educational program unless the Secretary determines that the State has in place a criminal information sharing system. It aims to make public the identity of any individual in an educational setting who has been arrested, charged, or convicted of a felony involving violence, statutory rape, or any type of sexual abuse. Dr. Rice participated in a hearing held by the Subcommittee on 21st Century Competitiveness under the Committee of House Education and the Workforce.

Mr. Speaker, it is my pleasure to honor my friend, Dr. George Ann Rice, for her years of dedication and hard work. Her commitment and energy will be missed after her forthcoming retirement. I thank her for all her service and I wish her luck with all her future endeavors.

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RECOGNIZING ARMANDO DE LA CRUZ

**HON. CHARLES W. "CHIP" PICKERING**  
OF MISSISSIPPI

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. PICKERING. Mr. Speaker, Armando de la Cruz has been inducted into the Starkville Education Hall of Fame and was recognized for his education, community leadership, and national academic achievements at a recent event in Starkville. De la Cruz taught 15 different undergraduate and graduate courses at Mississippi State University for 30 years and remains professor emeritus of biological sciences at MSU. He has received 26 research and educational competitive grants, published four laboratory manuals, seven study guides and more than 100 research papers. He has earned 12 scholarships and fellowships including the Guggenheim and Fulbright Fellowships and was presented with 15 professional awards at MSU.

His research and teaching have taken him to about 70 countries but, his time and attention continued to focus on his local community where he founded the Sustainable Future

Roundtable and wrote a column for the Starkville Daily News entitled "Focus on the Environment."

He has served on the Board of Directors for Helping Hands Ministries, the Red Cross, the Starkville Community Theater, and Habitat for Humanity. He served on the board and as president of the Starkville Area Arts Council in 2004, and served as chairman of the Cotton District Arts Festival in 2003 and 2004.

He is the recipient of the Southwire Community Environmental Award in 1999 and the T.E. Veitch Community Service Award in 2004.

I hope this Congress joins me in recognizing Armando de la Cruz as he adds the Starkville Education Hall of Fame membership to his long list of achievements and honors.

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RECOGNIZING THE SERVICE OF POSITIVE RESPONSE

**HON. LYNN A. WESTMORELAND**

OF GEORGIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. WESTMORELAND. Mr. Speaker, I rise today to recognize the service of a wonderful organization in my district, Positive Response, and their work in the continuing battle against HIV/AIDS.

HIV/AIDS is an epidemic that has run rampant in our Nation since its discovery in the U.S. in 1981. Today, over a million people in our Nation live with HIV/AIDS, with more than 40,000 people each year learning they have the virus.

On December 1, 2006, we all recognized World AIDS Day, to bring attention to the threat facing many individuals, and to continue to promote efforts at preventing and ending the spread of the AIDS virus.

Organizations like Positive Response have taken positive steps to do just that—in my district, Positive Response helps prevent the spread of HIV/AIDS both through education and testing. Of the million people who have HIV/AIDS today, up to a quarter of them still do not know they have the virus. Education and testing are necessary to help stop the spread of this virus.

But the efforts do not end when someone contracts HIV/AIDS. Positive Response works hard to provide human and compassionate support for people living with HIV/AIDS, helping them understand their disease, and how they can continue their life. The abundance of treatments today help those with HIV/AIDS maintain a normal life, and Positive Response helps ensure they are able to continue to live a healthy and full life.

Mr. Speaker, we need more organizations like Positive Response. On the somber note that is World AIDS Day, we are grateful for the dedication and commitment of Positive Response to fighting HIV/AIDS and helping those who are so much in need.

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CELEBRATING THE LIFE OF DR. STANLEY E. MONROE, SR.

**HON. RALPH M. HALL**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. HALL. Mr. Speaker, it is an honor to remember the life of my friend Dr. Stanley E.

Monroe, Sr., longtime physician from Sherman, TX, whose passing last year was mourned by family and his many friends.

Dr. Monroe was the first specialist in Internal Medicine to settle in Grayson County, where he joined the Essin Clinic with Dr. E.M. Essin, and, later, Dr. Harry Shytlés. Dr. Monroe joined the staff of the Wilson N. Jones and St. Vincent's Hospitals, where he remained active for 35 years. He also donated the first ECG machine to Wilson N. Jones Hospital and started their first medical library.

Dr. Monroe was President of the Grayson County Medical Society the year Medicare started and was a life member of the American Medical Association. He volunteered his services treating students at the Adams Health Center of Austin College five days a week for eight years after coming to Sherman. He was known for making house calls to patients in Sherman, other towns, and in the country. After closing his office, he served as Medical Administrator of Shady Oaks and Chapel of Care Nursing Homes for 10 years.

A sports enthusiast, Dr. Monroe participated in track, basketball, softball, tennis, and golf and had the opportunity to play at some of the best courses in the world. He was an active member of the First Baptist Church since 1948.

He also was an avid amateur photographer and 16-mm filmmaker. After his parents died, he organized reunions with his siblings every spring, and in 2002 he published his autobiography, which included 48 pages of pictures as well as genealogical facts and important historical and medical events.

Dr. Monroe studied at the University of Missouri Medical School, and after achieving a Bachelor of Science in Medicine, transferred to the University of Arkansas Medical School, where he received his MD degree in 1943. He spent five years after Medical School in specialized medical training and research. As an intern and resident at the University of Arkansas Hospital, he was a part of a national experiment on the value of Penicillin. Dr. Monroe gave the first dose of Penicillin in Arkansas to a "hopeless" patient who survived, and he contributed two scientific papers before accepting a three-year Fellowship at Lahey Clinic in Boston, where he contributed two additional papers.

Dr. Monroe is survived by his wife, Minnie; son, Stanley, Jr. and wife Jeani; son, Alan and wife Baceliza; son, Ronald and wife Nancy; daughter, Kathie Buchanan and husband John; daughter, Elizabeth (Betsy) Woodard; sister, Geraldine McCurry; 13 grandchildren, eight great-grandchildren, and other family members.

Dr. Monroe's long life was spent as a pioneer in medicine and a respected physician and member of the community. He was a loving husband for over 68 years and a doting father who insisted on education. He leaves behind many colleagues and a loving family who will miss him, and I will miss him, too. I am honored to pay tribute to this great American—Dr. Stanley Monroe.

TRIBUTE TO THE ALTOONA CURVE  
BASEBALL CLUB

**HON. BILL SHUSTER**

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. SHUSTER. Mr. Speaker, I rise today to congratulate the Altoona Curve Baseball Club of Altoona, Pennsylvania, for winning the Minor League Baseball's 2006 John H. Johnson President's Trophy. This award, given annually since 1974, is the highest honor given by Minor League Baseball each year to one of their 176 member clubs for being the top franchise in the league. This award is Minor League Baseball's equivalent of college football's Heisman Trophy. The President's Trophy was presented to the Altoona Curve on December 7, at Minor League Baseball's annual awards banquet.

The presentation of the John H. Johnson President's Trophy marks the third occasion that the Altoona Curve Baseball Club has received one of Minor League Baseball's most important awards. In the last two years, the Altoona Curve has also received the Larry MacPhail Promotional Trophy, as well as Baseball America's Bob Freitas Award. The Curve Club is just the 11th franchise to have received all 3 awards, and is also the first team to receive these awards in just 3 year's time.

The Altoona Curve's commitment to the communities of central and western Pennsylvania has been impressive from day one. In the short 8 years since their establishment in 1999, The Altoona Curve has certainly become a significant and positive part of our region's identity. Living up to their slogan as "Everybody's Hometown Team", the Altoona Curve's accomplishments will surely make them a great part of the memories of the three million fans who have cheered for them at the Blair County Ballpark. Next year, the Altoona Curve will open their season on April 12, 2007, to do what they do best—play ball.

CONGRATULATIONS TO THE AP-  
PRaisal INSTITUTE ON ITS 75TH  
ANNIVERSARY

**HON. RAY LaHOOD**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. LAHOOD. Mr. Speaker, I rise today to voice congratulations to the Appraisal Institute on its 75th Anniversary and for its advancement of the real estate appraisal profession. Established in 1932 to bring clarity to the real estate appraisal and valuation process in those turbulent times, the Appraisal Institute, with its national office in Chicago, Illinois, is the largest professional association of real estate appraisers, representing more than 21,000 real estate appraisal practitioners in the United States and abroad.

Serving as an impartial third party in real estate transactions, members of the Appraisal Institute play an important role in maintaining integrity in the real estate market. Their unbiased and professional opinions are used everyday by builders, developers and financiers of commercial, industrial and residential prop-

erties. Armed with extensive knowledge and expertise, members of the Appraisal Institute assist federal, state and local governmental agencies that acquire, manage and dispose of real property throughout the country.

Founded on the premise that superior education and adherence to high ethical standards are central to the profession, the Appraisal Institute established professional designation programs to recognize achievement in these areas. Today more than 11,000 members of the Appraisal Institute hold its prestigious MAI, SRA and SRPA designations. They have demonstrated their knowledge, skill and ethical performance through a stringent program of examinations and work product review. Through its education, publishing and membership designation programs, the Appraisal Institute positions its members as the preferred choice for real estate solutions.

The Appraisal Institute has a long history of supporting initiatives consistent with the public good that promote the use of competent appraisers, including the licensing and certification of appraisers. The organization was instrumental in the development of national uniform appraisal standards recognized by Congress in 1989. The Appraisal Institute continues to advocate for important public policy issues affecting consumers and homebuyers, including laws that would strengthen oversight and enforcement mechanisms designed to prevent mortgage fraud.

The Appraisal Institute supports equal opportunity and nondiscrimination in the appraisal profession and is committed to promoting diversity within its membership and throughout the real estate profession. Through scholarships, training and advocacy the Appraisal Institute's diversity program seeks to enhance opportunities for minorities, women and those individuals new to the profession.

For 75 years the Appraisal Institute has been a beacon of integrity for the real estate appraisal profession and for those it serves. In recognition of its theme for 2007, Celebrating Our Past, Valuing the Future, I congratulate the Appraisal Institute and its members for their years of service, and I wish them continued success in their mission.

RECOGNIZING M. HOLLIS CURL ON  
A LIFETIME ON ACHIEVEMENT

**HON. JO BONNER**

OF ALABAMA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. BONNER. Mr. Speaker, I rise today to pay tribute to a good friend and a great Alabamian, M. Hollis Curl, in recognition of his lifetime of achievement and service to the profession of journalism and the people of Alabama.

Hollis, a native of Red Bay, Alabama, is the long-time editor and publisher of The Wilcox Progressive Era in my hometown of Camden, Alabama.

He began his career in—as he calls it—“newspapering,” by selling copies of The Red Bay News from his shoeshine stand outside the hotel in Red Bay.

During World War II, his family moved to Oak Ridge, Tennessee, which did not have a newspaper at the time. However, Hollis was able to get a paper route carrying the Knox-

ville News Sentinel. He has often recounted the day the WWII ended, and his customers crowded around his “drop spot” so they could get their papers without waiting for him to walk his route to their house.

It was also in Tennessee that a young Hollis Curl began his career in journalism. He started his own neighborhood publication—in the form of a single sheet—which he sold for five cents a copy.

In the late 1940s, Oak Ridge began its own newspaper, and Hollis became one of the first with a paper route for The Oak Ridger. As he became older, he was given various jobs at the paper, but in 1949, Hollis took a break from “newspapering” to serve as a congressional page for the late Congressman Albert Gore, D-Tennessee.

Hollis attended Ole Miss and while there, he worked at the student newspaper. Following college, he returned to The Oak Ridger, and in 1958, he became the advertising manager for the Clinton Courier-News in Clinton, Tennessee.

He returned to Alabama in 1960 to work in the advertising department at The Dothan Eagle. From there, he moved to Butler, where he served as publisher for The Choctaw Advocate and quickly began winning awards from the Alabama Press Association (APA) in various categories. He purchased The Choctaw Advocate in 1968, and later, he and John Jones purchased The Demopolis Times.

In 1969, he and his wife, Glenda, bought The Wilcox Progressive Era in Camden, which is where they reside to this day. Hollis and Glenda recently celebrated their 50th wedding anniversary.

Throughout the years, Hollis Curl has owned newspapers in Butler, Demopolis, Montevallo and Marion, but today his sole paper is the award-winning Progressive Era.

Of particular significance, Hollis gained national recognition in 1997 when he was selected by Sigma Delta Chi as recipient of the Ethics in Journalism Award. He was the first weekly newspaper editor to receive the award presented at the National Press Club in Washington, D.C. In addition, the Alabama Press Association awarded Hollis with their first Lifetime Achievement Award—in addition to awarding him virtually every other award APA gives.

He has also won the Troy State University's Hector Award four times and served from 1975–1976 as the Hall School of Journalism's Grover C. Hall Fellow and Editor-in-Residence teaching editorial writing and press law.

Mr. Speaker, Hollis Curl is a very special person to many of us throughout the State of Alabama, and I rise today to honor and publicly thank him for his many years of service, loyalty, and dedication to the people of Camden and Wilcox County.

As a young boy growing up in Camden, I spent many an afternoon after school in “Mr. Hollis's” house. At the time, I was hoping my elementary school crush on his daughter, Julie, might lead to our being family one day. Such was not meant to be. Regardless, he was then—and has certainly remained—always interested in the wellbeing of the young people of Wilcox County.

While he has taken more than a few politicians to task on his editorial page and in his award-winning, weekly column, “For What It's Worth,” he has always been more than fair to me and to those people in the political arena with whom I have been associated.

And when I first became a candidate for the position I am so honored to hold today, it was my dear friend, "Mr. Hollis," who penned the very first editorial endorsement for my candidacy, even though I was running as a Republican in a congressional district different from his.

Several years ago, "Mr. Hollis" began featuring someone from our community who had made a positive difference in the lives of others. One week, he chose my father's twin brother, Uncle James, to be in the spotlight.

Some months later, when Uncle James had passed away, I wrote "Mr. Hollis" a letter and thanked him for taking the time to recognize someone who had long since been out of the limelight but who so appreciated the attention and recognition that came from the pages of his newspaper.

And that, Mr. Speaker, is the real reason I rise today—to pause and pay tribute to a man who has spent almost all of his adult life writing about others, telling of their joys and sorrows—good times and bad—and for once, I want him to realize how truly special he is to all of us.

In some ways, I guess, I looked at this like when George Bailey, played by Jimmy Stewart in the 1946 hit, *It's a Wonderful Life*, realized that with the help of an angel named Clarence, it had been a wonderful life after all.

I know an entire community of friends and admirers join me in saluting M. Hollis Curl and wishing him many more years of editorials and commentaries. And to his wonderful wife, Glenda, their children, Mark and Julie, and their grandchildren—thank you for sharing this extraordinary person with us for all these years. May God continue to bless them all with good health and happiness.

PAYING TRIBUTE TO RICK HARLOW

**HON. JON C. PORTER**

OF NEVADA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. PORTER. Mr. Speaker, I rise today to honor Rick Harlow in recognition of his heroic act in 2001 of saving a neighbor who was being attacked by three dogs.

During the harrowing 2001 incident, Rick was injured and subsequently spent 3 years in a care center. Mr. Harlow made the best of his tenure in the care center by playing his guitar for the elderly and even playing at an in-house wedding for a couple who met and married in the nursing home.

Mr. Harlow was born and raised in Washington State and initially came to Nevada in 1990 on assignment to construct architectural aerial maps of the Hoover Dam area. What originally began as a mere job appointment has evolved into a long term living arrangement, as Rick has been a proud Nevada resident for 16 years now.

Mr. Harlow has always been active and held a love for nature and the outdoors. In 1994 he suffered an unfortunate rock climbing accident where he fell 35–40 feet and sustained a compression fracture to his back in addition to a lacerated liver and ruptured spleen. Mr. Harlow underwent 3 years of recuperation and physical therapy to walk again. He is a proven fighter both for himself and others as he quite

valiantly demonstrated by rescuing his neighbor from that brutal dog attack 5 years ago.

Mr. Speaker, I am proud to honor Rick Harlow. His passion for life is inspirational. I applaud him for his heroism and wish him the best with his future endeavors.

RECOGNIZING THE SERVICE OF JACK RODGERS

**HON. LYNN A. WESTMORELAND**

OF GEORGIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. WESTMORELAND. Mr. Speaker, I rise today to recognize the extensive public service of one of Columbus, Georgia's finest residents, Jack Rodgers.

Jack is retiring from the Columbus Council this year after more than 20 years of service. Jack first came to Columbus in 1961, when it was a very different place. He has worked for Ford Motor Company, and also served as the chairman and CEO of his own mortgage company.

But serving in the corporate world was not enough for Jack—he began his service in the realm of government as well, winning election to the Columbus Council and then being elected as Mayor Pro Tem in January of 1999. Through his service on the Columbus Council, Jack has served as Budget Committee chairman and Ethics Committee chairman. He has been a delegate to the National League of Cities, and has been heavily involved in the Georgia Municipal Association, including service as a Finance Committee Member.

Jack has also served in a number of community organizations, including Rotary, and taught at Chattahoochee Valley Community College for 7 years.

Jack loves his family, and has been married to his wife, Barbara, for 43 years. They have two children and four grandchildren.

Although we hate to see Jack finish his service in the government arena, we are grateful that he will continue to be involved in the community as he moves into retirement.

Mr. Speaker, Jack Rodgers provides a role model to us all of service to others, and we are extremely grateful for his dedication.

CELEBRATING THE LIFE OF HONORABLE RICHARD A. BOSWORTH, SR.

**HON. RALPH M. HALL**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. HALL. Mr. Speaker, today I rise to celebrate the life of Retired Senior District Judge Richard A. Bosworth, Sr. who passed away last year following a courageous battle with cancer. Judge Bosworth was born in Birmingham, Alabama on December 26, 1922. The Great Depression prompted his family to move to the South Plains of West Texas, where his father worked as a share cropper during the dust bowl years of the mid 30s.

Richard graduated from high school in 1939 and paid his way through Texas Tech College by working in the cotton fields during the summer months and working part-time jobs during

the school year. After graduating from Tech in December 1942, he was immediately called to active duty as an aviation cadet in the Army Air Corps. Richard obtained his pilot wings and commission as a 2nd Lt., and went on to fly 50 combat missions over Europe as a B-24 pilot. Richard's service was honored with the Distinguished Flying Cross and the Air Medal with three Oak Leaf Clusters among other decorations.

Richard later applied for and received a regular commission in the U.S. Air Force where he spent the next 30 years of his life holding assignments including Wing Commander of the 97th Bomb Wing (B-52s and KC-135 tankers). It was in the service that he met his future wife, Carolyn, who was working as a Red Cross nurse in Montgomery, Alabama. The two were married in 1959 in Sylacauga, Alabama, and had three sons, Rick, Brian, and Greg.

In 1972 he retired from the Air Force as a Colonel and enrolled in law school at Texas Tech University. Upon receiving his JD in 1974, he began practicing law in the Greenville area until he was appointed Judge of the Hunt County Court at Law in 1983. In 1985, he became judge of the newly created 354th District Court which covered Hunt, Rains, and, later, Rockwall Counties. Judge Bosworth served in the 354th until his retirement in January of 1996, after which he continued his work as a visiting judge throughout Northeast Texas. The Judge was an inspiration and a great source of encouragement to two of my sons who practiced in his court. One, Brett, has been honored to succeed Judge Bosworth and is just finishing his second 4 year term. Blakeley is practicing and doing well.

Judge Bosworth dedicated his life to serving his country, first as a member of the military community and later as a member of the judiciary. His dedication to strengthening this nation spanned more than six decades and included service in two branches of government. Mr. Speaker, I ask my colleagues to join me in celebrating the life of this wonderful patriot—Judge Richard Bosworth.

RECOGNIZING STUDENTS, TEACHERS, AND ADMINISTRATORS AT SUN VALLEY HIGH SCHOOL

**HON. SUE WILKINS MYRICK**

OF NORTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mrs. MYRICK. Mr. Speaker, I would like to honor and recognize the students, teachers and administrators at Sun Valley High School located in Indian Trail, North Carolina. Over the past two weeks, Sun Valley students have given more than \$23,000 out of their pockets to help the less fortunate in their area. This money will go to a program called the Sun Valley Children's Christmas Party, which will help needy elementary children in their area who won't have a Christmas.

The Sun Valley Children's Christmas Party has been helping impoverished children for more than three decades. It began as a small project to help a handful of needy families experience the joy of Christmas. Today, thanks to the generosity of the Sun Valley community, 30 to 35 needy elementary children, and their families, will have a Happy Christmas this year.

I am most impressed by this effort because it is student driven. Not only do Sun Valley students raise the money, but on December 14th, a group of students will actually pick up the children at school and take them to Monroe Mall where they will purchase them new clothes, shoes, and coats. They take the children to visit Santa, have lunch at Chick-Fil-A, and end their visit by taking the kids to get ice cream. Later, Sun Valley students will shop for essential items, food, and new school supplies for the children, as well as toys and gifts for their brothers and sisters. Then on December 16th, the students will deliver all the gifts to the family as well as food for a Christmas feast.

Leading this student driven program are the co-chairs of the Children's Christmas Party, Student Council President Alexandra Knight Efrid, and Student Council Vice-President Paige Lillia Donham. Their hard work has not gone unnoticed. Likewise, the Student Council faculty advisors, James P. Wall IV and Christopher Martin, have also worked countless hours to help the students in their effort. I would like to recognize the efforts of students in the classes of Mr. Wall, Mr. Reynolds, and Mr. Faulkner. They raised the most money out of all the classes at Sun Valley, and Mr. Reynolds class alone raised over \$2,000 for this effort.

Mr. Speaker, I am honored to say that I represent Sun Valley High School. In a day and age where people tend to think only of themselves, here is a shining example of a group of young people who know what Christmas is really all about. I commend them for their efforts to make their community a better place by helping the less fortunate during this holiday season. I hope that this wonderful effort will continue at Sun Valley for many years to come.

THANKING CINDY FOX VON GOGH  
FOR HER SERVICE TO THE HOUSE

**HON. HOWARD P. "BUCK" McKEON**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. McKEON. Mr. Speaker, on the occasion of her retirement on January 2, 2007, we rise to thank Ms. Cindy Fox von Gogh for over thirty-two years of distinguished service to the United States House of Representatives.

Cindy began serving the U.S. House of Representatives in 1974 as the office Manager for John Dent (D-PA), Chairman of the Subcommittee on Labor Standards. In 1978 she embraced the role of Committee Archivist for Carl D. Perkins (D-KY), Chairman of the Committee on Education and Labor. While serving in this capacity Cindy was instrumental in expanding the use of computers in Committee office operations.

Milestones during her career at the House include; managing a Micro VAX computer system supporting the Full Committee and eight Subcommittees, implementation of a Novell Network and authoring a Personal Computer Reference Guide for staff. Cindy also created one of the first web sites in the House and was recognized by the Congressional Management Foundation with an award for one of the best web sites on Capitol Hill setting the standard of excellence in web design.

Cindy's contributions to Committee operations were achieved while she maintained her commitment to publish into the archives the Committee Legislative Calendar chronicling Committee proceedings as an official historical document of the House.

Kindhearted, professional and dedicated are words used by her colleagues to describe Cindy. She is known throughout the House as a person you can rely on to do what's right. She has earned the reputation as a person with a calm demeanor and respect for everyone.

Mr. Speaker, Cindy is truly an inspiration in nonpartisan service to the Committee and the House. She served six Chairmen irrespective of which party was the majority. We are grateful for all Cindy has done during the past thirty-two years serving the Committee, this institution and the citizens of our country. Her service to the House is respected by the Chairmen, Members and staff that have benefited from her expertise, institutional knowledge and unwavering disposition.

On behalf of the Committee and the entire House community, we extend congratulations to Cindy for her many years of dedication and outstanding service to the U.S. House of Representatives. We wish Cindy many wonderful years fulfilling her retirement dreams.

#### PERSONAL EXPLANATION

**HON. JO ANN DAVIS**

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mrs. JO ANN DAVIS of Virginia. Mr. Speaker, due to a medical treatment, I was unable to attend votes on Friday, December 8, 2006. Had I been present, I would have voted the following:

H.R. 6406—"Nay". To modify temporarily certain rates of duty and make other technical amendments to the trade laws, to extend certain trade preference programs, and for other purposes.

H.R. 6111—"Yea". Tax Relief and Health Care Act of 2006. I was particularly interested in a provision of this bill that provides an increase in payments to Medicare physician payments. I am concerned with the reimbursement rates and the Gross Domestic Product-based formula known as the Sustainable Growth Rate (SGR) used to calculate healthcare services rendered. Using the SGR formula, without this fix, Medicare was scheduled to cut physician payments by nearly 5 percent effective January 1, 2007. I believe that we need to reform our reimbursement structure to keep physicians participating in both Medicare and TRICARE. The constituents in my district, both the doctors and patients, have called my office to let me know this is particularly important to them, especially as the number of enrollees in both programs is increasing. I was very pleased this provision was included in H.R. 6111.

REMEMBERING THE SACRIFICE OF  
FIVE FEDERAL FIREFIGHTERS

**HON. JERRY LEWIS**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. LEWIS of California. Mr. Speaker, I rise today to memorialize the heroism and devotion to duty of five U.S. Forest Service firefighters, who gave their lives in the line of duty protecting families and homes from the ravages of a ferocious wildfire that overwhelmed their truck.

The 41st Congressional District includes a series of rugged mountain ranges with thousands of acres of national forest, but also thousands of homes and families. They include some of the most beautiful scenery in Southern California, but they are also home to some of the most dangerous wind-driven wildfires during our annual season of Santa Ana Winds.

I have come to know and deeply respect the firefighters who protect these homes and fight these fires. They are among the most professional and resourceful in the nation. Their heroism and tenacity have made the mountains a safer place to live.

So it is with the deepest sorrow that I ask my colleagues to join me in mourning the loss of five of these brave federal firefighters during the Esperanza Fire in the mountains east of San Bernardino. Those who gave their lives in the line of duty were Engine Captain Mark Loutzenhiser, Fire Engine Operator Jess McLean, Assistant Fire Engine Operator Jason McKay, Firefighter Daniel Hoover-Najera, and Firefighter Pablo Cerda.

Mark Loutzenhiser, a father of three, was a vital member of his hometown of Idyllwild, California. He coached youth sports and was considered a friend by nearly everyone in town. He had 21 years of firefighting service and was a certified emergency management technician. He had previously worked as a hotshot crewman for the Vista Grande Hot Shots and also as a volunteer firefighter for Riverside County. He is survived by his children and his wife Maria Loutzenhiser, a Forest Service employee who joined Mark on the firelines until the birth of their children.

Jess McLean had seven years of firefighting service and had been a hotshot for three years with the Vista Grande Hot Shots. He was a hometown hero—graduating from Banning High School in 1997 and attending fire science classes at Crafton Hills College. He was a resident of Beaumont, CA. He is survived by his wife Karen McLean and his mother Cecelia McLean.

Jason McKay spent four years as a volunteer firefighter in the High Desert town of Adelanto before joining the Forest Service five years ago. He also served on the Mojave Greens Type II crew. He was a certified EMT and earned an associate's degree in fire science. He was a resident of Phelan, also in the High Desert. He is survived by his mother Bonnie J. McKay and his father Robert McKay.

Daniel Hoover-Najera began his firefighting career with the Tahquitz Type II crew in 2005 and was serving as a seasonal Forest Service employee this year. He worked on the Tahquitz Type II crew in 2005 and was a seasonal employee in 2006. Just 20 years old, he



graduated from San Jacinto Mountain View High School in 2004. He is survived by his mother Gloria Ayala and his father Timothy Hoover.

Pablo Cerda was also in his second season with the Forest Service. He graduated from Los Amigos High School in Santa Ana in 2001 and attended Fire Academy of Riverside Community College. He is survived by his father Pablo Cerda, Sr.

These five U.S. Forest Service firefighters on Engine Crew 57 on the San Jacinto Ranger District were dispatched early on the morning of Thursday, October 26 to fight the Esperanza fire. Taking a stand atop a ridge to protect a home, the crew and their engine were overcome when the fire raced up the slope.

Mr. Speaker, it has been a little more than a month since the loss of these brave firefighters, and their neighbors have overwhelmingly shown their support through donations and help for their families. They are sorely missed by their communities, and by the greater community of federal firefighters. I ask my colleagues to please join in sending their families our condolences, as well as our sense of deep pride for those who dedicate themselves to such selfless public service.

ON THE INTRODUCTION OF "THE NORTHWESTERN NEW MEXICO RURAL WATER PROJECTS ACT"

**HON. TOM UDALL**

OF NEW MEXICO

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. UDALL of New Mexico. Mr. Speaker, I rise today to introduce The Northwestern New Mexico Rural Water Projects Act. This legislation, which was also introduced in the Senate by my colleague from New Mexico Senator Bingaman, will ratify the historic San Juan River Settlement Agreement. This agreement, signed by the Navajo Nation and the State of New Mexico, will provide for the development of a rural water system to address the water needs of numerous New Mexicans, many of them members of the Navajo Nation.

The settlement agreement, once ratified, will resolve the Navajo Nation's water rights without litigation. It will also provide a water supply for Gallup, New Mexico, and recognize authorized and existing uses of San Juan River basin water. In exchange for relinquishing some of their claims to water from the San Juan River basin, the Navajo Nation will benefit from water development projects which include the Navajo-Gallup project and the Navajo Nation Municipal pipeline. The pipeline will convey water from the Animas-La Plata project from the city of Farmington, New Mexico, to numerous Navajo communities and the city of Shiprock.

The Navajo Nation, the State of New Mexico and many other residents of northwestern New Mexico put a tremendous amount of work into reaching an agreement that will provide a more secure future for many vulnerable communities. I am proud to be able to contribute today to their efforts by introducing the House companion bill and starting it down the path of

Congressional approval. I look forward to working with my colleagues to pass this legislation to move these important water projects forward.

REMEMBERING BILLY EARL HIBBS

**HON. RALPH M. HALL**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. HALL. Mr. Speaker, today it is my privilege to honor the life of a dear friend, Billy Earl Hibbs, who passed away earlier this year at the age of 67. Billy was a native Texan, born on September 25th, 1938, in Quitman. He graduated from Quitman High School and married his high school sweetheart, Eugenia Stroud in 1957. Eugenia and Billy had one child, Billy Earl Hibbs, Jr.

Starting with a small, three-person insurance agency, Billy grew his business into Heartland Security Insurance Group, one of the largest insurance holding companies in the Southwest. Heartland is one of the largest providers of claims services to the Federal government, including all branches of the military as well as non-military personnel injured in Afghanistan and Iraq. Despite its size, Heartland maintains its Texas roots with its headquarters in Tyler and continues to serve almost half the school districts in Texas.

The Texas Legislature recognized Billy's accomplishments in 1981 for his success in handling the John Tyler High School fire loss. In 1990, he led the passage of a bond measure to provide upgrades to the City of Tyler's infrastructure. A patron of the arts, Billy served as President of the East Texas Symphony Association and worked to relocate performances to the Cowan Center at U.T. Tyler. Billy also served as President of the Tyler Civic Theatre where he oversaw construction of the Braithwaite Theater and the opening of the Rogers Children's Theatre. As President of the Tyler Rotary Club he became a Paul Harris Fellow. Billy was a member of the Henry Bell Masonic Lodge, and a founding board member of the Better Business Bureau of Central East Texas. He served as a board member for Leadership Tyler, the Tyler Independent School District Foundation, and the Tyler Chamber of Commerce and was a member of the Order of the Rose. He was a member of the Pairs and Parents Sunday School class, an usher, and a past trustee of Marvin United Methodist Church. Billy also remained active in the Independent Insurance Agents at local, state, and national levels throughout his life.

In 2004, Billy was inducted into the Junior Achievement "Business Hall of Fame," and made a member of the honor business fraternity, Beta Gamma Sigma, at the University of Texas at Tyler. In 2005, Hibbs-Hallmark & Company was honored with the Better Business Bureau's "Torch Award" for demonstrating a commendable ethical record over the years, and recently, the Tyler Rotary Club honored Hibbs by distinguishing all present and future donors of \$1,000 as "Billy Hibbs Fellows."

Billy is survived by his loving wife of 48 years, Eugenia "Jeannie" Hibbs, his son Billy E. Hibbs, Jr., and daughter-in law Tisa Weiss

Hibbs, two grandchildren Stratton Weiss Hibbs and London Elizabeth Hibbs, and two sisters Dorma Shields and Betty Cassels of Quitman, as well as other relatives.

Billy was always generous with his time and leadership, and he shared his many blessings with his community and his country. Mr. Speaker, Billy Hibbs was a valuable member of the community whose years of service will provide a legacy for many years to come.

"THE JOURNEY FOR HUMANITY"  
MARCH IN WASHINGTON

**HON. FRANK PALLONE, JR.**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. PALLONE. Mr. Speaker, I would like to honor a group of young individuals from Journey for Humanity, of which I, along with my Armenian Caucus Co-Chair, the gentleman from Michigan, Mr. KNOLLENBERG, had the opportunity to meet with last month. Their goal is to raise awareness and recognition of the Armenian Genocide, as well as other human rights atrocities occurring around the world today.

Last month the group arrived in Washington, having walked across the country. The 3,000-mile Journey for Humanity walk began approximately 5 months ago in Los Angeles, CA with the support of the Armenian Assembly of America. Since then, the marchers have crossed a dozen states and held rallies in eleven major U.S. cities to honor the victims and survivors of all genocidal acts and advance the cause of genocide prevention.

The group marched twenty miles a day until it reached the Nation's capital. Although the walk officially concluded, the Journey continues with hopes for a documentary and a book to archive their efforts at genocide awareness and prevention. They also have plans for a series of lectures across college campuses to promote this important human rights message.

For decades we've all heard the words "never again," yet we continue to see the same type of horrors happening today. With the death toll in the Darfur region of the Sudan nearing 400,000, these young people hope to show the importance of learning from the past and to prevent future genocides.

As descendants of genocide survivors, these young men and women carry the memory and live in the reality of the consequences of genocide. As Americans, it is our collective responsibility to inform our country about atrocious crimes against humanity, in an attempt to prevent future episodes.

I commend their courage and passion, as well as the Armenian Assembly, for their efforts in raising public awareness and affirmation of these crimes against humanity. I heartily support their endeavors.

Mr. Speaker, next Congress I, along with my Armenian Caucus Co-Chair Joe Knollenberg and my fellow Caucus colleagues ADAM SCHIFF and GEORGE RADANOVICH, plan to reintroduce a resolution affirming the Armenian Genocide. The truth of the past must be told and acknowledged as a first step to genocide prevention. I encourage all Members of this body to cosponsor this important resolution.

TRIBUTE TO MRS. THELMA  
GIBSON

**HON. KENDRICK B. MEEK**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. MEEK of Florida. Mr. Speaker, I rise today to honor and congratulate Mrs. Thelma Gibson who will celebrate her 80th birthday on December 17th with friends, families and well wishers.

Mrs. Gibson is a South Florida institution, a woman who has dedicated herself to a lifelong pursuit of education, while focusing on improving public healthcare in our community and instilling the virtues of community service and volunteerism in all people who are graced by her presence.

Mrs. Gibson is the sixth of fourteen children and was born on December 17, 1926 to Sweetlon Counts Albury Anderson and Thomas Theodore Anderson. Mrs. Gibson is the mother of 2 children, Charles Gibson and Deveniece Gibson. She has 7 sisters and brothers—Joyce, Doris, Percy, Donald, Hubert, Alvin and Herma—and has a host of loving nieces and nephews. Mrs. Gibson is a native Miamian and the widow of the late Reverend Canon Theodore Roosevelt Gibson.

Mrs. Gibson received her formative education at Coconut Grove Training School for Colored Elementary School, Coconut Grove Junior High School, and George Washington Carver High School, from which she graduated in February 1944. After graduation, Mrs. Gibson attended Saint Agnes School of Nursing at Saint Augustine's College in Raleigh, North Carolina and graduated in August 1947 as a Registered Nurse with a specialty in operating room techniques. She then returned home to work at Jackson Memorial Hospital in the operating room, where she had been approved for a position. Her employer, however, upon realizing that she was of Color, assigned her to work on the Colored wards.

Mrs. Gibson continued her education in nursing by taking an advanced course from Florida A & M University taught by Dr. Mary Carnegie, Dean of Nursing, in a classroom provided by Jackson Memorial Hospital. In the summers of 1954 and 1955, while preparing to work in Public Health Nursing, Mrs. Gibson took advanced courses at Catholic University in Washington, DC. During the summers of 1956 and 1957, she attended the University of North Carolina, Chapel Hill, where she enrolled in courses on cancer and communicable disease nursing. From there, she attended courses given through the University of Miami in 1957 and 1958 out of the home of an instructor who lived in Coconut Grove at the corner of Main Highway and Lennox Avenue. A course was also provided at Booker T. Washington Senior High School. Finally, in 1959, Mrs. Gibson attended Teachers College at Columbia University, New York and earned her Bachelor of Science degree in nursing education.

For more than 50 years, Mrs. Gibson has been a trailblazer in education, mental and physical health programs, and a community leader who served her church and family. In August of 1997, she was appointed as Interim City Commissioner and served on the City of Miami Commission through November 1997.

Mrs. Gibson holds memberships on numerous boards, committees, and panels, and has

received many honors, awards, recognitions, and certificates. The most recent accomplishment to Mrs. Gibson's credit is authoring her autobiography, *Forbearance: Thelma Vernell Anderson Gibson, The Life Story of a Coconut Grove Native* that was released in the Fall of 2000. Mrs. Gibson also sponsors the Thelma Gibson Health Initiative, housed at the Theodore R. Gibson Building, that provides free testing and assistance for HIV and AIDS infected persons. Her latest project is the Theodore and Thelma School of the Performing Arts located on Grand Avenue in Coconut Grove where the students receive academic training with a focus on the Arts.

Mr. Speaker, I know all my colleagues join me in honoring Mrs. Gibson, a truly great lady, as she celebrates her 80th birthday. We can only wonder and marvel at the achievements that are still before her.

PRESIDENT YUSCHENKO'S  
EDITORIAL

**HON. ROBERT WEXLER**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. WEXLER. Mr. Speaker, the following is an op-ed written by President Victor Yushenko of Ukraine, which appeared in the *Washington Post* on November 29, 2006. As a strong supporter of United States-Ukrainian bilateral relations and Ukraine's further integration into the trans-Atlantic community, I believe it is imperative that the upcoming 110th Congress play a greater role in fostering cooperation between our two nations. To do so, we must be prepared to reach out to President Yushenko, Prime Minister Yanukovich and all the Ukrainian people as they take the sometimes difficult steps to further democratize. It is essential that Ukraine continues to have the support of the United States and our European allies during this period of transition, so that the ideals of freedom and democracy developed and echoed during the Orange Revolution come to bear.

The text of President Yushenko's editorial follows:

Two years ago an authoritarian regime's attempt to hijack the presidential election in Ukraine failed. As official results were announced, disbelief provoked millions of citizens to pour into the streets in protest. They took a stand against those discredited officials who hid behind law enforcement bodies in an attempt to prolong their corrupt hold on power. Those days and weeks are known as Ukraine's Orange Revolution.

In the time since, my main goal as president has been to institutionalize democracy and guarantee that it is irreversible. Many of the wrongs in my country have been corrected. We are maintaining our unwavering commitment to the principles of freedom. We agreed to shift constitutional powers from an authoritarian presidency to a coalition government formed by parliament to end the country's political impasse. And we abolished state censorship of the media, while also forbidding interference in news reporting.

This year free and fair elections were held at national, regional and local levels. Overseeing the peaceful and democratic transition of power was my unique test, as it brought back to office my former political opponents.

But along with our national successes and economic achievements under two "orange" prime ministers, there have been disappointments and miscalculations. Infighting among my political allies has been the biggest disappointment. Some "orange" politicians have ignored their fundamental duty to deliver results for the public good. Instead, gaining political power and seeking the limelight have become their goal. As our country's democracy continues to mature, I am convinced that a young cadre of leaders will rise through the ranks of Ukraine's democratic parties to create a political renewal.

On my watch, the corruption that has historically emanated from the president's office ceased. Thousands of election officials, tax collectors, foot patrols, road police and customs agents were brought to justice for petty corruption. Yet the biggest abusers of public office remain at large because of unreformed prosecutors and corruption in the courts. I have recently initiated a number of anti-corruption bills to reform the criminal justice system and the courts, and I will continue to press parliament for speedy action.

Because we were preoccupied with domestic political reforms this year, we failed to communicate effectively with our international partners. I want to explain where Ukraine stands and where we are heading. Democracy and stability—two interdependent principles—form the basis of my agenda. To this end, I will continue constitutional reforms that facilitate the effective work of government and prevent a return to authoritarianism or the usurpation of power.

Today there is a balance of political power between two directly elected democratic bodies: the president and parliament. The prime minister, although not directly elected, represents a majority of the parliamentarians. Bills specifying the role of the governing coalition and the opposition have yet to be passed. But let there be no mistake: Together we share responsibility for shaping, executing and controlling laws and state policies.

Second, constitutional reforms are incomplete, and as a result there is a political asymmetry. We will continue refining a reliable system of checks and balances between the presidency, parliament and coalition government to expedite policy decision making. To meet these objectives, I have commissioned a group of constitutional experts to recommend amendments to strengthen our nascent democratic institutions.

Third, our law on national security promotes participation and membership in pan-European and regional systems of collective security. Membership in the European Union and NATO, as well as good relations and strategic partnerships with Russia and other countries in the Commonwealth of Independent States, are not romantic ideas of the Orange Revolution—they are founded in Ukrainian law. The president, coalition government and parliament determine the speed with which these goals are reached.

Most important, the democratic debates in Kiev's halls of power are now centered on ideas about competing economic theories, values and worldviews. Our current system of checks and balances requires policy coordination, party coexistence and political compromise for us to move forward. Not everyone likes the new rules of the game, and some are having trouble playing in this new reality—but Ukraine's democracy is here to stay.

As president, my historic mission is to guarantee that Ukraine's national goals are reached not through political dictates but through an institutionalized democratic

process that brings together governing bodies and citizen groups. I am convinced an inclusive democracy is one of the most significant and lasting achievements of the Orange Revolution.

TRIBUTE TO SYDNEY TALLY HICKEY—MILITARY FAMILY ADVOCATE, NATIONAL MILITARY FAMILY ASSOCIATION

**HON. JAMES P. MORAN**

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. MORAN of Virginia. Mr. Speaker, I rise today to pay tribute to Sydney Tally Hickey, military family advocate and member of the Board of Governors of the National Military Family Association (NMFA)—in recognition of her distinguished service to her country. From 1983, when she joined the NMFA Government Relations staff, until her death on December 1, 2006, she taught an entire generation of NMFA members to be consummate advocates and better the lives of hundreds of thousands of active duty, National Guard, Reserve and retired service members, their families, and survivors. She did this by being smart, detailed, and persistent—armed with the facts, an unblinking perseverance, and a luminous passion.

I had the honor of knowing Ms. Hickey personally. She was a military family member all her life as an Air Force daughter and Navy spouse. She was married to Capt. Dennis J. Hickey IV, who is retired from the U.S. Navy, and has her two daughters and a grandson.

In 1983, she joined the NMFA Government Relations staff and served as the Vice President of the Department from 1987 to 1990. On January 1, 1990, she was selected to become the Association's first paid professional staff member and served as Director of Government Relations until her retirement in October 1999. Mrs. Hickey continued her work with the Government Relations Department as a volunteer consultant on health care issues. She also served on the NMFA's Board of Governors.

Over the years, military families everywhere benefited from Sydney's hard work and foresight. She was the driving force behind the set of transition benefits Congress put in place for service members and families during the drawdown following the first Gulf War. Recognizing that military families overseas deserved the same access to federal safety net programs as those living in the United States, Sydney and NMFA worked aggressively for several years to secure the legislation creating the Women, Infants, and Children (WIC) nutrition program overseas. Thanks to her work, military families stationed overseas also became eligible for the Earned Income Tax Credit and Supplemental Security Income.

Frequently invited to provide testimony before Congressional Committees on issues facing military families, she also helped guide the development of many of today's family readiness programs. Thanks in part to her foresight in anticipating the needs of families and her skill in articulating these needs, Congress and the Department of Defense established many vital enhancements to the quality of life of military families.

Sydney Hickey helped to take the voice of the military family from a whisper to a giant

roar, forevermore to hold a significant place in any pertinent discussion. She brought stories of military families' everyday experiences to the policy makers and now military family members are routinely represented on Congressionally-mandated advisory panels and DoD working groups and councils that develop and oversee programs and benefits applicable to them. She was one of the pioneers who taught and encouraged family members to get involved in the representative process, by sitting on boards and councils and teaching them how to work with legislators. She helped military family members become their own best advocates.

Sydney's work brought her many awards and recognitions, including the 1992 National Citizenship Award from the Military Chaplains Association, the 1993 Defense Transition Services Award from the University of Central Florida, the 1998 "Champion for Children" award from the Military Impacted Schools Association, and the 1999 Department of Defense Medal for Distinguished Public Service.

In that same year, NMFA established an award for exceptional service to uniformed service families, presented it to Mrs. Hickey, and named it in her honor. She also received the Military Coalition's Award of Merit and recognition by the Defense Commissary Agency for her work as a "legendary champion for the causes of military life."

Sydney Hickey's legacy is greater than a list of awards. Her legacy is seen every day in the dedication and accomplishments of the people she mentored over the years: NMFA volunteers and employees, military family members, leaders of military associations, and countless others. It is in the increased awareness of military families that Members of Congress, their staffs, DoD civilians, contractors, and others gained, thanks to their interactions with Mrs. Hickey. Military families who may never know the name of Sydney Tally Hickey have benefited from her body of work and have an enhanced quality of life due to her efforts. Today, we honor the memory of this tireless advocate, whose life was a tribute to the military families she served.

IN TRIBUTE TO SAM ROWLAND

**HON. RALPH M. HALL**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. HALL. Mr. Speaker, I am honored to pay tribute to a good friend, great Texan, and wonderful individual, Sam Rowland, who passed away recently, leaving a legacy of accomplishments and good will that will last for generations to come. Sam was devoted to God, his family, friends, and the Law, and he applied the principles of his faith to his career and his many civic and humanitarian affiliations.

Sam came from a family of educators. He graduated from Highland Park High School in Dallas, attended Texas A&M University on a baseball scholarship, earned an accounting degree from Texas A&M in 1955, and graduated from SMU School of Law in 1960. Sam had a long and interesting business career. He began his corporate experience at Texas Instruments in Dallas and went on to form a publicly held company in the early days of microchips.

In 1972 Sam opened his own law firm in Houston. He loved the practice of law and was a member of the Texas Bar for 46 years. He was the senior partner of Rowland and Keirn for 18 years, and in 1990 opened his own firm in Bryan/College Station, where he practiced until his death. At the same time, he taught a course at Texas A&M College of Business, where he shared his wealth of corporate experience and knowledge teaching young Aggies about starting their own business.

Sam was a member of the Corp of Cadets at Texas A&M, the 12th Man Foundation Executive Board, and Past President of the A&M Letterman's Association. He was a member of the Bryan Rotary Club, the Silver Haired Supper Club of Highland Park, and the Texas A&M Past Presidents Club of Houston and San Antonio. He was a member of the Houston Bar Association and the Brazos County Bar Association. Sam's faith was premiere in his life, and he was a member of the First Baptist Church in Bryan for 20 years and a member of the Little River Baptist Church in Jones Prairie.

Sam will be greatly missed by his family, his wife of 25 years, Betsy Kay Rowland of Bryan, daughters Melinda Rowland of Lafayette, LA, and Michele Hanlon of San Antonio, sons Stuart Rowland of Arlington and Sean Ryan and wife Glenda of Tyler, brother-in-law Bill Vorlop of Dallas, two nephews and their families, two grandchildren, and two great-grandchildren. He was preceded in death by a son, Scott, his parents, Wordna Reed Rowland and Ray Davis Rowland, and his sister, Wanda Vorlop.

Sam Rowland was a friend, mentor, and role model for so many whose lives he touched and influenced, and his memory will be kept alive in the hearts of those who loved and admired him. Mr. Speaker, as we adjourn today, let us do so in memory of this outstanding American—Sam E. Rowland.

TRIBUTE TO THE STAFF OF THE UNIVERSITY OF MINNESOTA DULUTH

**HON. JAMES L. OBERSTAR**

OF MINNESOTA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. OBERSTAR. Mr. Speaker, I rise today to pay tribute to the staff members of the University of Minnesota Duluth (UMD) who were named recipients of the Governor's Minnesota Government Reaching Environmental Achievements Together (MnGREAT) Award for superior environmental achievement by Minnesota's public agencies. The award represents the highest level of environmental achievement within the State of Minnesota.

The five UMD staff members who received the environmental achievement award are Erik Larson (UMD Facilities Management, Engineer/Project Manager), Wade Lawrence (Director of Glensheen), and Peggy Dahlberg, Sheryl Lind, and Dan McClelland (UMD Facilities Management Grounds Department).

The award recognizes the low impact development and shoreline bank stabilization projects constructed at the Glensheen Historic Estate in Duluth. The goals of the projects were: to improve water quality of storm water from Glensheen's parking lots into Lake Superior; to stabilize the clay bank in order to reduce wave, rain, and surface flow erosion during large storms; and to provide a location

where the general public can see low impact development practices in place and functioning.

The Glensheen projects are important because shoreline conditions are rapidly changing along Lake Superior's North Shore due to increased tourism, business, and private development taking place. Innovative methods of treating the runoff from these changed conditions are imperative to maintaining the health of the lake.

The project was done as a joint effort with Southern St. Louis Soil and Water Conservation District, Minnesota Board of Soil and Water, Wisconsin Sea Grant and the Carlton, Cook, Lake North and South St. Louis Joint Powers Board of Soil and Waters Conservation Districts.

I am proud and honored to share with my colleagues this well-deserved tribute for the hardworking staff of the University of Minnesota Duluth and their innovative efforts to improve the environment in the Duluth area.

AMBASSADOR JEANE J.  
KIRKPATRICK

**HON. PATRICK J. TIBERI**

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. TIBERI. Mr. Speaker, I join those who mourn the death of former United Nations Ambassador Jeane J. Kirkpatrick. Ambassador Kirkpatrick was a great American patriot and champion of liberty for those living under Communist or other totalitarian regimes.

Like President Reagan, who appointed her to the U.N. post, Ambassador Kirkpatrick was an American original. She became a Republican when she found that the Democratic Party no longer reflected her values, just as Reagan did. She was Reagan's first female cabinet level appointee, and was his point person at the U.N., where she was a brilliant advocate for her country's interests.

If Ambassador Kirkpatrick did not originate the phrase "Blame America First," she certainly brought it to the attention of the American people with her use of the words in defending President Reagan's foreign policy at the 1984 Republican convention. She pointed out that Democrats and other critics were quick to place the responsibility for all the world's problems at the feet of their own country. Somehow, Ambassador Kirkpatrick said, they always blame America first. Unfortunately, those words too often still apply today.

Ambassador Kirkpatrick deserves a large share of the credit for helping the U.S. win the Cold War. Her efforts brought freedom to many around the globe who otherwise may not have been able to enjoy it. She remained a passionate spokesperson for her country's interests until her death. Her voice has been silenced now, and it will be missed.

OUR SOUTH ASIAN ALLY, SRI  
LANKA

**HON. SCOTT GARRETT**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. GARRETT of New Jersey. Mr. Speaker, in my time in Congress, I have had the oppor-

tunity to visit our South Asian ally, Sri Lanka. This small island nation has directly suffered both the devastating effects of the 2004 tsunami and the continuing threat of homegrown terrorism, which has experienced a recent resurgence.

Many years before the tragic events of September 11, 2001, Sri Lanka was confronting the grim specter of suicide terrorism. In fact, many of the suicide tactics utilized by terrorists in the Middle East originated with the Tamils. Because of this and because of their ties with other international terrorist groups, the Tamils pose a threat to Americans around the globe as well.

Despite the fact that a cease-fire remains in effect, over the past year, the Liberation Tigers of Tam Eelam (LTTE) have continued to commit acts of violence against the legitimate Government of Sri Lanka. The recent spate of violence began in August of last year with the assassination of Sri Lanka's Foreign Minister, Lakshman Kadirgamar. In a further attempt to damage the democratic process, the LTTE prevented the Tamil population in the Wanni region from voting in the Presidential election last November. Since the Inauguration of President Mahinda Rajapaksa, the LTTE has stepped up attacks on unarmed civilians including the use of fragmentation bombs against a bus killing 64 and injuring 80. Additionally, they have carried out assassinations of the Commander of the Sri Lanka Army and the Deputy Chief of Staff of the Army and attacked a convoy of off-duty sailors, killing 94 and injuring many more. In all of these cases, the attacks were carried out by suicide bombers.

The LTTE has cultivated a worldwide network of weapons suppliers. Here in the United States, the FBI was able to apprehend Tamil agents who attempted to purchase surface-to-air missiles in New York and Maryland. Tamil agents have been arrested here for attempting to bribe customs agents and funnel illicit funds through charities. While the Tamils continue their attempts to operate in the United States, Federal authorities are vigorously investigating and prosecuting those who are recruiting support for terrorism in Sri Lanka.

The Sri Lankan Government gives every indication that it is committed to a peaceful settlement to this conflict within their nation's borders. Even after an attempt on the life of Defense Secretary Rajapakse, the President's brother, the government refuses to institute an outright ban on the Tamil Tigers. Norwegian peace negotiators, who had presided over the current cease-fire agreements, continue their efforts to bring the LTTE to the peace table but, unfortunately, Tiger leader Prabhakaran has called for a full resumption of hostilities. The government is ready to except the Tigers as a peaceful political party but not as a purveyor of violence.

Sri Lanka is a beautiful nation filled with hopeful people who wish to live in peace, and I am hopeful that they will soon see a resolution to these dangerous difficulties.

PAYING TRIBUTE TO JEFFERSON  
COUNTY SHERIFF'S OFFICE

**HON. THOMAS G. TANCREDO**

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. TANCREDO. Mr. Speaker, I rise today to offer my praise for the heroic actions of several law enforcement agencies in Colorado. Authorities from the Jefferson County Sheriff's Office, Park County Sheriff's Office and Colorado State Patrol acted in a swift and competent manner during the hostage standoff at Platte Canyon High School in Bailey, Colorado on September 27, 2006.

Mr. Speaker, these men and women risked their lives to help save students that had been taken hostage by an adult gunman. The situation sparked strong reminders of Columbine High School from April 20, 1999.

Mr. Speaker, that day a young woman lost her life. As Emily Keyes escaped her captor, he shot and fatally wounded her. Her family has requested that this tribute be made to law enforcement. In my conversation with the family, they thankfully praised the Jefferson County Special Weapons and Tactics Regional Team for their actions. The family has since been in consistent communication with them and thankful for the role that they have played in the community.

The Keyes family has also expressed gratefulness for Park County Sheriff Fred Wegener. He was the man who gave the go ahead that day to storm the classroom in an effort to save the lives of the remaining hostages. The Keyes' family has continued to honor their daughter since her tragic death. Her memorial and a charity bike ride have attracted thousands of supporters; a testament to what I'm certain was a wonderful and bright young woman.

Mr. Speaker, while the events at Platte Canyon are tragic, the Keyes family has carried the memory of their daughter and support the actions made by law enforcement that day.

50TH ANNIVERSARY OF WELDON'S  
SADDLE SHOP AND WESTERN  
WEAR

**HON. MICHAEL C. BURGESS**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. BURGESS. Mr. Speaker, I rise today to congratulate Mr. Weldon Burgoon and his business, Weldon's Saddle Shop and Western Wear, for 50 years of outstanding service in the Denton community.

Weldon Burgoon began hand-tooling leather goods during his teenage years while attending a class at Sanger High School, in the 26th District of Texas. There he met and later married his wife, Joy. His own business evolved after hand-tooling leather belts as a side job to working in his father's plumbing business. After opening its doors on the outskirts of Denton in 1957, today Mr. Burgoon's saddles are known worldwide for their quality and craftsmanship.

Mr. Burgoon's generosity and commitment to the Denton community has remained strong during the past 50 years. His shop is a principal supporter of the Denton County Livestock Association's Annual Youth Fair and

Rodeo. Weldon's Saddle Shop is a family affair and will continue its successes under the capable assistance of his daughter Kippie Wilkerson, and her two sons.

Mr. Speaker, it is with great pride that I stand here today and congratulate the 50th year of business for Weldon's Saddle Shop and Western Wear. I am honored to serve Mr. Weldon Burgoon in the U.S. House of Representatives.

HONORING THE MEMORY OF LT.  
TOM BROWN

HON. RALPH M. HALL

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. HALL. Mr. Speaker, I rise today to honor the memory of Lt. Tom Brown, my high school classmate, who died in service to his country on the 20th day of November, 1944, during combat in World War II. Having recently celebrated Veterans Day, we remember and honor the brave men and women who have sacrificed for this country. These veterans, such as Lt. Brown, gave their lives in the defense of those freedoms that we enjoy today.

On the 19th of November, 1944, American forces were attacking positions in and around Schleiden, Germany. Part of Company "K" became pinned down under heavy enemy fire and was in danger of suffering heavy casualties. Lt. Brown, a platoon leader at the time, recognized the gravity of the situation and leapt to his feet. Shouting words of encouragement to his men, he charged the enemy, firing as he ran. Upon seeing this courageous example set by their leader in the face of the enemy, the rest of the men followed his lead and took up the assault. So surprised was the enemy that a large number were either destroyed or taken prisoner. Led by Lt. Brown, the platoon moved into its' sector of the town with a minimum of casualties. On the basis of these heroic actions, Lt. Brown was recommended for the Silver Star.

Tragically, the following day, while attacking Neidermer, Lt. Brown, leading his men, was moving through the left side of the town when an enemy machine gun opened fire from a basement window and killed him instantly. Although his men immediately destroyed the enemy position, his loss was a great blow to the Battalion and was keenly felt by the men.

In a letter to his family, Lt. Col. Roger S. Whiteford noted, "The courage, initiative, leadership, and indomitable fortitude displayed by Lt. Brown at the time definitely saved the lives of some of his men and materially aided in the successful continuation of the attack. By his outstanding devotion to duty in accomplishing these heroic deeds, Lt. Brown gained the greatest respect and admiration of all the officers and men and the Battalion mourns his loss not only as that of a highly capable and exceptional leader but also as a true friend."

Lt. Tom Brown reminds us of the great sacrifices made by the many men and women of our armed services who regard the safety of this nation more highly than their own personal comfort and safety. I ask my colleagues to honor the service of one who gave his life in service to our Nation—Lt. Tom Brown.

RECOGNIZING UNC'S NATIONAL CHAMPIONSHIP IN WOMEN'S SOCCER

HON. MIKE MCINTYRE

OF NORTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. MCINTYRE. Mr. Speaker, I rise today to recognize the University of North Carolina at Chapel Hill's Women's Soccer Team. Under the leadership of Head Coach Anson Dorrance, the team won its 18th National Championship on Sunday, December 3, defeating Notre Dame 2-1.

The Lady Tar Heels won 27 games in a row on their way to claiming the championship trophy. Led by senior Heather O'Reilly and freshman Casey Nogueira, this outstanding group of athletes was the embodiment of tenacity, determination, and teamwork. Their passion, talent, and success have inspired us all, and they have been the perfect role models for younger female athletes all across our Nation.

Mr. Speaker, I would also like to recognize Coach Anson Dorrance. In the 27 years that women's soccer has been an official NCAA Division 1 collegiate sport, Coach Dorrance has led the UNC women's soccer team to an astounding 18 National Championships. To put this number in perspective, John Wooden, legendary coach of the UCLA men's basketball team and one of the greatest coaches of all time in any sport, coached his team to 10 National Championships. Coach Anson Dorrance's success is truly unprecedented, and it is a testament to his remarkable leadership, vision, and skills.

The women's soccer program at UNC-Chapel Hill has a long and distinguished history of winning and producing some of the best soccer talent in the world. Mia Hamm, Cindy Parlow, Lori Chalupny, and a host of other players started at UNC before going on to excel in national and international competitions like the FIFA World Cup. The players on the 2006 team are no exception. Today, I officially congratulate the Lady Tar Heels for winning the 2006 NCAA Championship, and I wish them the best as they continue to be leaders of women's collegiate soccer.

REMEMBERING AMBASSADOR  
JEANE J. KIRKPATRICK

HON. FRANK R. WOLF

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. WOLF. Mr. Speaker, we learned some sad news this morning. Jeane J. Kirkpatrick, the first woman appointed to serve as permanent representative of the United States to the United Nations and as a member of President Reagan's cabinet and National Security Council, passed away yesterday at age 80. At the time of her death, Ambassador Kirkpatrick was a senior fellow at the American Enterprise Institute (AEI) for Public Policy Research.

Mr. Speaker, I would like to share with our colleagues the following statement posted today on the Web site of AEI:

IN MEMORIAM: JEANE J. KIRKPATRICK, 1926-2006

AEI senior fellow Jeane J. Kirkpatrick, who joined the Institute in 1978, died yesterday.

As a young political scientist at Georgetown University, Kirkpatrick wrote the first major study of the role of women in modern politics, *Political Woman*, which was published in 1974. Her work on the McGovern-Fraser Commission, which was formed in the aftermath of the Democratic Party's tumultuous 1968 convention and changed the way party delegates were chosen, led to *Dismantling the Parties: Reflections on Party Reform and Party Decomposition*, which AEI published in 1978.

Yet it was an essay written for *Commentary* magazine in 1979, "Dictatorships and Double Standards" (later expanded into a full-length book), that launched her into the political limelight. In the article, Kirkpatrick chronicled the failures of the Carter administration's foreign policy and argued for a clearer understanding of the American national interest. Her essay matched Ronald Reagan's instincts and convictions, and when he became president, he appointed her to represent the United States at the United Nations. Ambassador Kirkpatrick was a member of the president's cabinet and the National Security Council. The United States has lost a great patriot and champion of freedom, and AEI mourns our beloved colleague.

Mr. Speaker, I also submit for the record a short biography of Ambassador Kirkpatrick published by AEI:

[From the American Enterprise Institute for Public Policy Research]

JEANE J. KIRKPATRICK, SENIOR FELLOW

Jeane J. Kirkpatrick was the first woman appointed to serve as permanent representative of the United States to the United Nations and as a member of Ronald Reagan's Cabinet and National Security Council. She served as a member of the President's Foreign Intelligence Advisory Board (1985-1990) and the Defense Policy Review Board (1985-1993), and she also chaired the Secretary of Defense Commission on Fail Safe and Risk Reduction of the Nuclear Command and Control System (1992). Dr. Kirkpatrick headed the U.S. delegation to the Human Rights Commission in 2003.

For this and related government service, Dr. Kirkpatrick was awarded the Medal of Freedom—the Nation's highest civilian honor—in May 1985 and received her second Department of Defense Distinguished Public Service Medal—the highest civilian honor of the Department of Defense—in December 1992. In 2002, the Council on Foreign Relations established the Jeane J. Kirkpatrick Chair in National Security, and in 1999 the Kennedy School at Harvard University established the Kirkpatrick Chair in International Affairs. She has held the Leavey Chair of Government at Georgetown University from 1978.

For her work on NATO enlargement, Vaclav Havel, president of the Czech Republic, awarded her the Tomas Garrigue Masaryk Order, the Czech Republic State Decoration (1998), and H.E. Arpad Göncz, president of Hungary, presented her with the Hungarian Presidential Gold Medal (1999). For other work, she received the 50th Anniversary Friend of Zion Award from the prime minister of Israel (1998); the Casey Medal of Honor from the Center for Security Studies (1998); the Grand Officier Du Wissam Al Alaoui Medal from the king of Morocco (2000); and the Living Legends Medal from the librarian of the Library of Congress (2000).

Dr. Kirkpatrick has received many other awards and decorations, including: the Award of the Commonwealth Fund; the Gold Medal of the Veterans of Foreign Wars; the Hubert H. Humphrey Award of the American

Political Science Association; the Christian A. Herter Award of the Boston World Affairs Association; the Morgenthau Award of the American Council on Foreign Policy; the Humanitarian Award of B'nai B'rith; the Defender of Jerusalem Award; and honorary degrees from more than a dozen and a half universities.

After her service in the U.S. government, she returned to her previous positions as Leavey Professor of Government at Georgetown University and as senior fellow at AEI. Dr. Kirkpatrick also writes and speaks on a range of issues concerning foreign policy and security affairs and participates in the ongoing dialogue on public issues.

Dr. Kirkpatrick's published works include: *Good Intentions* (2003); *The Withering Away of the Totalitarian State; Legitimacy and Force* (2 vols.); *The Reagan Phenomenon; Dictatorships & Double Standards; Dismantling the Parties: Reflections on Party Reform and Party Decomposition; The New Presidential Elite; Political Woman; and Leader and Vanguard in Mass Society: A Study of Peronist Argentina*. She is also the author of numerous monographs and articles.

Dr. Kirkpatrick received an A.B. from Barnard College, M.A. and Ph.D. degrees from Columbia University, and studied at the Institute de Science Politique in Paris.

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IN HONOR OF MARY PITTMAN

**HON. RALPH M. HALL**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. HALL. Mr. Speaker, I rise to pay tribute to a well-known and respected Grayson County citizen, businesswoman and politician, Mary Pittman, who passed away on September 30 at her Van Alstyne home.

Mary was active in the Grayson County Republican Party. A participant at all levels, she hosted numerous Republican events at her home. She was a friend and advisor to me and many others who sought her assistance in their political campaigns and in their performance of official duties.

Mary was born in Commerce, Texas, and moved to Van Alstyne in 1967 where she established Greenbriar Charolais Farms and Mary Pittman's Tea House. She was an active and dedicated member of her community, including membership in the Hurricane Creek Rotary Club, the Grayson County Republican Party and Daughters of the American Revolution. Mary's many contributions to these and other endeavors will be long remembered and appreciated.

Survivors include her daughters, DeeAnn Cummings, Robin Reynolds Burns and husband Bill, and Janet Cooley and husband James, ten grandchildren and ten great-grandchildren. As a lasting memorial to this wonderful mother and grandmother, the family established a Mary Pittman Scholarship Fund benefiting students at Grayson County College.

As the 109th Congress comes to a close, let us remember those Americans who contribute so much of their time and talent to their communities and to our democracy—Americans such as Mary Pittman whose efforts help keep America strong.

TRIBUTE ON THE RETIREMENT OF  
GEORGE GOULD

**HON. STENY H. HOYER**

OF MARYLAND

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. HOYER. Mr. Speaker, through rain, sleet, and snow George Gould has been a Voice of reason in a complex and significant area of American life—the delivery of our mail.

George's professionalism, integrity, and expertise have been real assets to both the National Association of Letter Carriers and the United States Postal Service. It is no coincidence that in the 27 years George has served NALC, relations between the 300,000 employees represented by NALC and the USPS have been harmonious. George's contributions to making the USPS the most efficient and reliable public postal service in the world have been significant.

In fact, George is the longest-serving lobbyist in NALC's history, and served two NALC presidents as Assistant for Legislative and Political Affairs. Before joining the union in 1979, he worked for 15 years on Capitol Hill, the last three as the staff director of the House Subcommittee on Postal Operations and Services.

Over the years, George served as chairman of the FAIR Coalition (the Fund for Assuring an Independent Retirement), a postal-federal employee grouping that fought to protect and enhance federal employee pensions and other benefits.

George's work for NALC helped bring about greater political freedom for federal workers through the reform of the Hatch Act in 1993 and has advanced the cause of postal reform legislation. Indeed, it is a fitting tribute to George that Congress on this very day stands ready to complete its work on this critical legislation.

"America's letter carriers have benefitted tremendously from George's many years of service as NALC's chief lobbyist on Capitol Hill," said NALC President William H. Young.

I wish George, my friend for almost three decades, and his wife Diane, nothing but happiness and success as they enter the next chapter of their lives.

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HONORING JEAN JUSKE

**HON. RAHM EMANUEL**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. EMANUEL. Mr. Speaker, I rise to recognize the contributions that my constituent, Ms. Jean Juske, has made to her community. For more than 25 years, she has served as an officer with the Brickyard Seniors Club, and for the past few years she has served as that organization's President.

The Brickyard is an important organization for seniors in northwest Chicago that provides opportunities for socializing, community activism, and education. As President for the past several years, Jean Juske made sure that Brickyard members had lively meetings on the first and third Monday of the month that featured not only bingo games and other activities, but also included guest speakers and visits from elected officials.

Ms. Juske also arranged holiday dinners, special events, and day trips to regional points of interest. During her tenure at the Brickyard, Ms. Juske developed an expertise in a variety of programs and benefits designed for senior citizens, and served as a first point of contact for members who needed assistance.

Ms. Juske has provided a valuable service as a President of the Brickyard Seniors Club, and I would like to express my deep appreciation to her.

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IN HONOR OF MARTIN GOLD

**HON. JOSEPH CROWLEY**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. CROWLEY. Mr. Speaker, I rise to honor the life and reflect on the passing of Martin Gold of the Bronx, New York. He was 90 years old.

On October 3, 2006, Martin left us for a better place, leaving behind his wife Helen, a son Robert Mariconi, many friends and admirers, and a far better Bronx thanks to his tireless advocacy.

Martin Gold was a passionate advocate of senior citizens, veterans, and the overall beautification of the Bronx.

He was the longtime Legislative Chairman for the Aging in America Community Services, Senior Center in the Bronx.

He fought against the privatization of Social Security, the prescription drug plan that created a donut-hole and left millions of seniors without coverage, cuts to Medicare and other senior services programs.

Martin was also a leader in fighting for additional benefits and better and more respectful treatment for veterans, including greater access to health care and ensuring waiting lists at VA hospitals disappeared.

He himself served our Nation proudly in the United States Navy for 8 years aboard the *Valley Forge*.

He would often write to me, organize petition drives and speak to myself and my staff about important bills and the need to look out for seniors and veterans in Congress.

Additionally, he was a true champion for a greater Bronx, himself organizing anti-graffiti campaigns to beautify the borough—a campaign he launched in 1994, when he was 78 years old.

In the neighborhoods around Pelham Parkway North, he would monitor 50 mailboxes to keep them clean. The Post Office gives him the specific shades of blue and green paints for the boxes, and a local neighborhood association donates the brushes and other supplies.

It was these efforts that led our former Bronx Borough President to award him the "Quality of Life Award".

He was one of the great Bronx residents who is changing the minds of America about what type of place the Bronx is. The Bronx that Howard Cosell referenced is not the Bronx that Martin Gold left us.

We have the second largest public park in the City, Pelham Park, and serve as home to the Bronx Zoo and the Bronx Botanical Garden.

The Bronx is also home to over 1.4 million people and so many lovely communities from City Island to Throggs Neck to Co-op City.



The local news channel New York One once dubbed him "New Yorker of the Week". Well, I think that could be an understatement.

Martin Gold was a Bronx Man for Life.

IN CELEBRATION OF THE LIFE OF  
WILBERT BLACK

**HON. STEPHANIE TUBBS JONES**

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mrs. JONES of Ohio. Mr. Speaker, I rise in celebration of the life of Wilbert Black. It seems like Mr. Black has always been a part of my life—not true. I started frequenting his place of business 20 years ago. Back then his chair is where Darryl's chair is now.

At that time you could not make an appointment—it was first come, first served. My sister Barbara would come home from Connecticut and we would race to be first at the salon, sometime as early as 5:00 or 6:00 in the morning.

He was known as "The Curl King," in all of his regalia—tuxedos, three-piece suits, Gator shoes and his hair always in place. He kept an immaculate salon with tasty treats like coffee, cookies, wine, cheese and champagne.

Mr. Black not only was my hairstylist, he was my friend. He was never too busy for me. He always made himself available, offering constructive criticism and encouraging words. He was my political ally. He had a wall in his shop dedicated to me and my accomplishments. Everyone knew how much he respected and adored me and how much I loved him.

He loved the city of East Cleveland. From Euclid Avenue to Hayden Road to Noble Road, he was involved in every political campaign for candidates and issues. He worked the polls and did whatever it took to ensure that the people of East Cleveland exercised their right to vote.

Once President Bill Clinton came to Cleveland and Mr. Black agreed to drive a van as part of the President's caravan. He enjoyed it so much and talked about it constantly. My only regret was that the photo taken by the official photographer never reached Mr. Black though I tried my damndest to get it.

Sometimes getting my hair done was an all day experience! People used to say, ". . . what do you do all day, or what does Mr. Black do to your hair that takes all day?" Well let me take you through the day. You arrived and you were greeted with a huge smile and a big hug. He would ask about my family and then we would discuss current events in the city, the country and around the world. Then he would seat me in the main chair. There he would check my hair for any new growth and its condition. Then he would ask, ". . . when was your last service," ". . . what are we going to do today," or ". . . do you want to do something different?" Then it was on to the sink for a vigorous washing and conditioning. Then he would have me sit under the dryer for about 20 minutes. Then it was back to the main chair for styling.

I was so looking forward to my visit to Mr. Black's salon on November 8th the day after the election. I was scheduled for a trim, wash and condition. But more importantly I was

looking forward to our discussions of the elections. Mr. Black wanted the Democrats to be in the majority in the House and Senate as much as I did. He wanted Strickland to beat Blackwell, wanted gaming in Ohio, wanted the minimum wage increased, wanted our children to have a better education, wanted business, particularly in black communities to thrive, and wanted the best for his city, the city of East Cleveland.

I can just hear him saying, "Miss Jones, Miss Jones, what about these Democrats . . . Miss Jones, Miss Jones I am so glad Rumsfeld is gone . . . Miss Jones, President Bush is in trouble now!" His television was always on CNN, and I can remember vividly having spirited political conversations in his salon with him and Mrs. Black, and Darryl.

The Black Family was a strong one. Often when I arrived at the salon they would show me their pictures from their numerous trips across the country. I especially remember the ones from the fights in Atlantic City and Las Vegas. We did attend one fight together in Atlantic City. That photo now hangs on my wall of fame in the salon.

I always wanted to travel with him, but I was afraid that my wardrobe could not compete with Mr. Black's impeccable sense of style. When the expression "sharp as a tack" was coined, they must have been talking about Mr. Black. He was always immaculately dressed—suit, shirts, shoes, tie, cuff links, all meticulously selected. Each hair on his head would be in place. He was often known to do hair in his tuxedo! He took great pride in his appearance and I always admired that.

I had the privilege of nominating Mr. Black for the Congressional Black Caucus Foundation's Unsung Heroes award. I remember him being so proud receiving his award. We had a wonderful time that day. He is truly an unsung hero. With more than 30 years in business, he is an institution, an icon, a beacon on the corner of Noble Road.

He was a wonderful husband. He and Odessa were a model of success in marriage, friendship, business and parenting. Nothing was more fun that to hear them go back and forth with each other. They were a couple who loved each, their profession and their children and grandchildren. His sons Darryl and Petey could not have had a better role model. He set the example for his sons and shared his knowledge with them.

We at Bethany Baptist Church were happy when the Black family joined our church, but no more happy than his sister Charlotte Blue one of our longtime members.

When Mr. Black found out he had cancer he got ready to fight. He handled his illness with such dignity. He kept going and going. I recall I tried to cancel my last appointment but he would not let me. He insisted that he would do my hair. He took his time and I refused to rush him. I wanted more than anything to just say "Rest, Mr. Black," but he would not hear it. He was going to finish no matter what.

Mr. Black, I am sure you are in heaven with the rest of your family, probably doing hair in your salon. I can imagine the immaculate decorations, the flowers, the seating, the stations, the cheerful greeting, and the broad smile. Rest well, my friend, my ally, my hero extraordinaire.

TRIBUTE TO THE SERVICE AND  
CONTRIBUTIONS OF LYNN L.  
SKERPON

**HON. STENY H. HOYER**

OF MARYLAND

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. HOYER. Mr. Speaker, today I would like to recognize the contributions of my friend and an excellent, committed public servant for Prince George's County and the State of Maryland, Lynn Skerpon of Upper Marlboro.

For six years, Lynn served as the very effective, efficient and competent Register of Wills in Prince George's County. She was appointed to this position on August 1, 2000, and then was elected to a four-year term in November 2002.

As the Washington Post noted in an editorial this past September: "The register of wills is not, as some have suggested, a mere court clerk but a significant job that in a given year administers some 4,000 estates, collects millions in taxes and fees and sorts through increasingly complicated legal issues." In fact, one of Lynn's proudest moments was assisting families of the September 11th victims and working with the federal government and other agencies in expediting aid to the those families.

Lynn is an accomplished, successful lawyer, who also has great experience in the legislative arena. She graduated from Princeton University in 1975, and then acquired her law degree from the State University of New York at Buffalo School of Law three years later.

Early in her career, Lynn practiced as a sole practitioner and in firms, focusing on estates and trusts. She was an assistant legislative officer in the Office of the Governor from 1982 to 1984, and a hearing examiner with the Maryland Tax Court from 1984 to 1986. She also served as sessions counsel to Prince George's County Senators in 1997–98, and in the legislative office of the County Executive in 1999–2000.

In addition to her professional service and achievements, Lynn also is active in her church, schools and civic and community associations, including the Board of Trustees of Capital Hospice, the Board of Trustees of Prince George's Community College, and United Way of Prince George's County.

As Lynn moves to a new phase of her already successful career, I wish her and her family nothing but the best and know that she will continue to serve the community that she has called home for more than 20 years.

HONORING CONGRESSMAN LANE  
EVANS

SPEECH OF

**HON. RAHM EMANUEL**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Thursday, December 7, 2006*

Mr. EMANUEL. Mr. Speaker, I rise to honor my friend and colleague, Congressman LANE EVANS, for his service in the House of Representatives and his dedication to the people of the 17th district of Illinois and veterans around the nation.

Congressman EVANS has served honorably in this chamber for eleven terms, and leaves

with a long record of unwavering advocacy for his constituency and the welfare of the American public.

Throughout his tenure, Congressman EVANS has been a staunch supporter of our Nation's servicemen and women, serving on the House Veterans' Affairs Committee since 1983. His ten years as ranking member have earned him the admiration and respect of every major veteran service organization.

A former Marine, Congressman EVANS is acutely aware to the needs of our men and women in uniform, and has advanced several important pieces of legislation which provide our servicemen and women with the proper care they are due.

Acting as one of the strongest voices for Desert Storm veterans, Congressman EVANS succeeded in raising awareness of the important specialized treatment returning veterans required, and ultimately enabled them to receive this life-saving care.

Congressman EVANS has also provided dedicated service to the troops currently serving our Nation in harms way, providing vigorous oversight of our military's spending and readiness as a member of the House Armed Services Committee.

Mr. Speaker, LANE EVANS has provided twenty four years of steadfast and honorable service to this great Nation, and I am proud to call him my colleague and friend. I would like to thank him for his career of service, and wish him the very best in all of his future endeavors.

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HONORING CHAIRMAN MIKE  
OXLEY

SPEECH OF

HON. JOSEPH CROWLEY

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Thursday, December 7, 2006*

Mr. CROWLEY. Madam Speaker, I rise to salute my friend and colleague from Findlay, Ohio, MIKE OXLEY. I think I can honestly say MIKE OXLEY is the most famous name to come out of Findlay since the original square hamburger, and MIKE is so well liked around here, even the square hamburger could well fall behind MIKE in popularity.

I got to know MIKE OXLEY from our days playing basketball when he brought the Congressional team to New York to play the New York State Assembly where I served at the time. Although we beat him twice, he never let me forget it!

He was always a good friend of my predecessor, Tom Manton. Tom, who recently passed away, developed a strong and lasting friendship with MIKE OXLEY; and as I came to Congress, Tom—my friend and mentor—told me to seek out MIKE. He told me MIKE was a straight shooter and someone who I should get to know. Tom was right.

And then, I had the pleasure of working with Chairman OXLEY during the 6 years I served as a member of the House Financial Services Committee, which he has chaired since its creation. Our Committee has had a long record of accomplishment, but he will be best known for the act that bears his name, Sarbanes-Oxley.

Created during the corporate scandals of Enron, Worldcom, Waste Management Inc.

and others, this law helped restore confidence to our nation's investors, who were questioning the safety of their funds in our country's capital markets. But he has had a hand in so many other laws as well, including tough new identity theft and anti-money laundering laws, as well as guiding our capital markets during a time of mergers, globalization and modernization. While these are the things he will be remembered for in the newspapers, and in the history books, it may not be the exactly what we all—those who know him remember him for.

We know him for his friendship, his great stories and his good nature. And of course, his great record on the baseball diamond—the only place I think he should have tried to be more bipartisan. But he was a great coach, and possibly the one area where a lot of us on this side won't miss him. But in an era of politics of personal destruction and "take no prisoners", MIKE succeeded here both professionally and personally as someone who worked with and listened to everybody. Friends were friends, not Democrats or Republicans.

MIKE is a solid conservative and a good Republican, but that never stopped him from working with Democrats to pass legislation, or to work to find common ground. If more members were like MIKE OXLEY, we wouldn't all be lamenting the partisan gridlock and meanness in Washington. MIKE, we will miss seeing you every day in the chamber but I know that this is not the last time we will see you. So as your career in Congress ends, and you start new adventures, I look forward to working with you again, albeit in your new capacity. So tonight, I wish you and Pat my best as you end one chapter and open another.

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HONORING COLBERT KING ON THE  
OCCASION OF HIS RETIREMENT  
FROM THE WASHINGTON POST  
EDITORIAL PAGE

HON. ELEANOR HOLMES NORTON

OF THE DISTRICT OF COLUMBIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Ms. NORTON. Mr. Speaker, I rise to honor Colbert (Colby) I. King, the Washington Post's Pulitzer Prize winning columnist and Deputy Editorial Page Editor. In a recent column, Mr. King informed his readers that he soon will cease writing editorials. However, Colby King's informal and spontaneous Saturday morning reading club takes some comfort in knowing that Colby King will continue to write his weekly column.

For 16 years, the Post, our city, and the region have benefited from reading a man who learned to write by doing it, not by going to journalism school. Colby went to school right here in the District, native born and native educated in the D.C. Public Schools and at Howard University.

Colby King's preparation for the career for which he will be best remembered came from the life he has lived—a childhood bereft of privilege, even equality, but rich in family love and upbringing. His pre-Post eclectic career ranged from the U.S. Army and VISTA to Treasury Department official and international banker.

Colby wrote about any and everything, but he was in his special element when he wrote

about his hometown. Most of what the Post editorial page has had to say about this city came from Colby King—sometimes sizzling with pride or indignation at shabby treatment by Congress and the like, even more often, hot with criticism of local officials and citizens alike, whose actions he thought unworthy of the city on a hill Colby wanted his hometown to become. Colbert King's role in writing the Home Rule Act, his special feel for the city of his birth, his wit and ability to laugh and to cry about this city, all contributed to the authority with which his views were received throughout the District and the region.

Colbert King has a way with words, a mark of pure talent, but talent alone won't win you a Pulitzer in his tough and competitive business. Colby's Pulitzer was his alone, the fruit of his columns. He used them to speak his mind on an unpredictable variety of subjects—too much crime and too little punishment; forgotten children and star-crossed residents, often remembered only in his Saturday columns; national and local politics and politicians scored without fear, favor or mercy; and the beloved family that raised him and the family that he and his wife, Gwendolyn, raised.

Colby King will be remembered also for his remarkable range. His contributions to the editorial page covered the page's territory, as Members know well from watching him on foreign and domestic affairs as a television opinion show panelist. His unusual set of talents and his judgment took him to editorial leadership on one of the world's most important papers. His contributions came during troubling times in our country and in this city. A failing war at home and an insolvent hometown, for example, badly needed unadulterated self-criticism and tough love. Colby King had the credibility, the talent, and the wisdom to offer both, to make us shake our heads up and down in agreement, and then to try again to reach his high expectations.

Mr. Speaker, if I may, I note a personal regret as well that Colby is ending one part of his career. His 16 years on the editorial page and my 16 years in Congress overlap. I will miss not only reading Colby. I will miss having someone at the Post with whom I personally identify in so many ways—a friend who remembers the District as it was when we both were born in a segregated city and when we went to Dunbar High School, and a city that is both the same and very different today. I wish the Post good luck in finding such invaluable, institutional and personal experience for its editorial page.

Colbert King has decided to no longer write editorials, but he has certainly left his signature in indelible ink on the Washington Post. I ask my colleagues to join me in both honoring and thanking Colbert King for using his craft in service to the public.

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NATIONAL EPILEPSY AWARENESS  
MONTH

HON. NEIL ABERCROMBIE

OF HAWAII

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. ABERCROMBIE. Mr. Speaker, I rise today to recognize November's celebration of National Epilepsy Awareness Month.

Almost 3 million Americans have epilepsy, a neurological condition that makes people susceptible to seizures. Ten percent of Americans

will experience a seizure in their lifetime, and each year, more than 181,000 develop seizures and epilepsy for the first time. Epilepsy affects people of all ages, races, and ethnic backgrounds. The condition can develop at any age, but epilepsy most often occurs in early childhood and old age.

It is also important to note that ten percent of all injuries to U.S. soldiers in Iraq are head injuries. Severe head injuries like those incurred during battle and roadside bombings carry a high risk of seizures and epilepsy that, in many cases, can develop months after the initial trauma.

Although advances in medical treatment have allowed some individuals with epilepsy to control their illness, more than 40 percent still have persistent seizures, despite all available treatments today. Epilepsy remains a formidable barrier to normal life, affecting educational opportunities, employment, and personal fulfillment.

Furthermore, epilepsy continues to be poorly understood by many Americans. Individuals with epilepsy are often misdiagnosed, cannot access the specialists they need, or are the subject of discrimination and prejudice. This cannot continue.

National Epilepsy Awareness Month aims to dispel common myths about individuals with epilepsy, increase public awareness and understanding about this serious condition, improve education to ensure faster diagnosis and treatment, and inform people about the services and informational resources available nationwide.

Many years ago, my life was turned upside down. Something was wrong with me but my doctor could not identify the cause. Finally, I was diagnosed with epilepsy. This diagnosis brought many challenges, but in my current position as a legislator, it has also brought opportunity. I hope I can be of some influence in directing attention and research to a disorder that has been ignored and misunderstood for too long.

Mr. Speaker, I urge all Members of Congress to join all Americans with epilepsy, their families, friends, and supporters to do all we can to improve the lives of individuals with epilepsy.

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TRIBUTE TO REV. DR. SHELVIN J. HALL

**HON. DANNY K. DAVIS**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. DAVIS of Illinois. Mr. Speaker, to work until one is 90 years old is unusual; and to work effectively is almost unbelievable. However, to do both for Rev. Shelvin Jerome Hall is nothing more than expectation. Therefore, Mr. Speaker, I rise to pay tribute to this extraordinary man. When a young Shelvin Jerome Hall came to Chicago from Texas, he brought with him intellect, wisdom, wit, good up-bringing, determination, a strong belief in God and a recognition that he was destined to follow in the footsteps of Moses and lead his people towards a promised land.

When Rev. Hall took over the pastorate of the Friendship Baptist Church in 1955, it is reported that the church had only 87 cents in its treasury. However, without a great deal of fan-

fare, he developed an institution whose membership were solid citizens who themselves were growing as the church did, and he and Friendship became anchors of the North Lawndale Community.

Always conscious of the social, political and economic plight of African Americans and other minorities, when Dr. Martin Luther King, Jr. came to Chicago in the 1960's, Rev. Hall opened the doors of Friendship to him and was not intimidated by City Hall and other factions opposed to the King movement.

During and after the riots in the '60's, Rev. Hall had a presence and played a significant role in fostering better police/community as well as Black-White relations in Chicago. Along the way Rev. Hall was married to an intelligent, professional, gracious and graceful woman, Mrs. Lucy Hall, who retired as one of Chicago's best public school teachers. They produced three children, Priscilla Hall who sits on the New York Supreme Court, Shelvin Louise Hall, an Appellate Court Justice in Cook County, Illinois and a son, Lewis J. Hall, Supervisor of Higher Education for the State of New York.

Rev. Hall has held every office on the Baptist Church's organizational chart. Pastor, Moderator, Dean at the Baptist Institute, President of the State Association and has provided leadership to many interfaith and interdenominational groups as well. Outside the religious arena, Rev. Hall has been chairman of many not-for-profit organizations and businesses . . . e.g. the Lawndale People's Planning and Action Conference, the Community Bank of Lawndale and a Blue Ribbon Commission to plan the re-opening of the Jackson Square Nursing Home across the street and in front of Friendship. Perhaps Rev. Hall's most pleasing achievement was the building of the new Friendship, commonly and fondly called the African Hut at 5200 W. Jackson Boulevard with wood imported from Mozambique. The church still sits in the heart of the Austin Community of Chicago which is more than 90% Black. It is a testament to the connection of African Roots to a large urban inner city community. It was also Rev. Hall, who along with some of his fellow clergy persons declared to Mayor Richard J. Daley and other Democratic Party leaders that it was time to elect a person of color to represent what is now the 7th Congressional District thereby, paving the way for Congressman George W. Collins to be elected, followed by his wife Congresswoman Cardiss Collins and finally, myself in 1996.

Rev. Hall, it is indeed a pleasure to salute you as you retire after having been pastor of Friendship Baptist Church for fifty one years. You've been effective and you've made a difference. We thank God for the Rev. Dr. Shelvin Jerome Hall.

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TRIBUTE TO YVONNE SCARLETT-GOLDEN

**HON. BARBARA LEE**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Ms. LEE. Mr. Speaker, on Tuesday, December 5th, 2006, the people of Daytona Beach, Florida and the United States suffered a great loss with the passing of Yvonne Scarlett-Golden. Yvonne Scarlett-Golden was a strong

leader, a passionate educator, and a devoted public servant. As the first African-American Mayor of Daytona Beach, she was never afraid of controversy; she was a true advocate for peace, racial justice, and social equality.

Born and raised in Daytona Beach, Yvonne grew up amid institutional segregation and discrimination. Despite growing up in a city of divisions, Yvonne would later be known as someone who brought the people of Daytona Beach together.

After High School, Yvonne decided to pursue a career in education. She received her Master's degree in education from Boston University, and began her teaching career in Florida public schools. She later taught in the San Francisco Unified School District, and served as the principal of Alamo Park High School for 20 years. After her long career to education, Yvonne returned to Daytona Beach to begin a career in politics, first as a city commissioner and later as the city's first African-American Mayor.

As Mayor, Yvonne helped unite the racially divided communities of Daytona Beach through determination and perseverance. She brought together the beachside and the mainland, black and white together through a city campaign pushing for respect and equality.

I remember very well attending peace conferences with Yvonne, the late Alameda County Supervisor John George, former Berkeley Mayor Gus Newport, former Berkeley City Councilmember Maudelle Shirek, and the late Carlton Goodlett, publisher of the Sun Reporter Newspaper, all of whose lives were totally committed to peace and justice.

Yvonne was a friend to me and an inspiration to many. Yvonne left us a legacy of fighting oppression and hatred with compassion and mutual respect. Her fight for justice and equality should not, can not, and will not be forgotten.

On behalf of the many friends of our beloved Yvonne from Northern California including her close friend, 95 year old former Vice Mayor of Berkeley Maudelle Shirek, we salute Yvonne Golden's life. We will keep her in our memories and we will honor her life by continuing her work for a better world. Her spirit will live on in the lives of those she touched in so many magnificent ways.

My thoughts and prayers are with the family and friends of a great woman, a brilliant human being who will be deeply missed, Yvonne Scarlett-Golden.

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CONGRATULATING MAYOR TIM RUSSELL FOR 12 YEARS OF SERVICE AS MAYOR OF FOLEY, ALABAMA

**HON. JO BONNER**

OF ALABAMA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. BONNER. Mr. Speaker, it is with great pride and personal pleasure that I rise today to honor Mayor Tim Russell for his many years of leadership and service to the City of Foley, not to mention all he has done to promote and advance the entire First Congressional District of Alabama.

Mayor Russell has been a vital member of the Foley community his entire life. He was born and reared in Foley and is a graduate of

Foley High School, as well as The University of Alabama. As a young boy in high school and as a young man in college, he was constantly looking for ways to serve those around him. This has been a characteristic and quality that he has carried with him all his life; not a day has passed since he became Mayor of Foley that he wasn't working to make his hometown a better place to live.

Mayor Russell is also a veteran, having served his country in the Vietnam War where he was awarded the U.S. Army Commendation Medal. Mr. Speaker, I know of no one who is more patriotic or loves his country more than Tim Russell.

Tim and his lovely wife, Sandy, are the proud parents of two outstanding sons, Kevin and Kenton, a beautiful daughter, Karen, and a very handsome new grandson, Timothy. Not only has he been a wonderful father and husband, but Tim Russell is a great role model and someone we all respect.

Throughout his illustrious 12 years as mayor, Tim has been a dedicated, faithful public servant. In fact, if you were to look up the definition of a "servant leader" in Webster's Dictionary, you would very likely see Tim Russell's picture.

His list of accomplishments is long enough to fill an entire volume of the CONGRESSIONAL RECORD. Among the highlights, he was the person most responsible for developing the main hurricane evacuation route away from South Alabama's beaches during a time of emergency. Today, this heavily-traveled highway is known around the state and throughout the Southeast as the "Foley Beach Express."

He also provided crucial leadership to the people of Foley in the immediate aftermath of Hurricane Ivan. Tim's experience and guidance proved crucial to the entire region, especially during the rebuilding process that followed this devastating storm. Because of his steady hand, the recovery in South Baldwin County was much better than expected.

Mayor Russell also played a lead role in helping to develop what is now known as the Tanger Outlet Mall in Foley. This retail center is one of the largest attractions in the entire state of Alabama. In addition to being one of the area's largest employers, the Tanger Outlet Mall in Foley provides one of the largest streams of revenue to the entire state.

Last month, Mayor Russell chose to resign from the office of mayor—an office he so dearly loved—in order to better serve the people of South Alabama in the wake of an insurance crisis following three major hurricane seasons throughout the central Gulf Coast. Tim returns to his position as president of Baldwin Mutual Insurance Company, where he is fast becoming one of the leading experts in the nation on affordable and accessible insurance coverage. He resigned the office of mayor so as to not even suggest at a possible conflict of interest; that is simply the kind of man he is.

Tim's lifetime of service has certainly not gone unnoticed. He has been recognized by Who's Who in the South and Southwest, Outstanding Young Men of America, Who's Who in American Colleges and Universities, the 1991 Free Enterprise Person of the Year, Who's Who in the World, and the Sam Walton Leadership Award. He has also been commended by the U.S. Senate and received the NAMIC Service Award.

Mr. Speaker, the faithful service of outstanding Americans like Mayor Tim Russell

has aided in an immeasurable way to the wellbeing of our community. I would like to offer my congratulations to Tim for his many personal and professional achievements and offer a heartfelt "thank you" for a job well done.

I know his family and many friends join with me in honoring his accomplishments and extending thanks for his many efforts on behalf of the people of Foley and the entire State of Alabama.

MIRIAM RUTH GUTMAN  
BRAVERMAN GREAT POINT-OF-  
LIGHT

### HON. MAJOR R. OWENS

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

Friday, December 8, 2006

Mr. OWENS. Mr. Speaker, I rise to salute Miriam Braverman as a Great Point-of-Light for all Americans. Dr. Braverman was a great humanitarian as well as a Librarian specializing in literature for youth. She had a soul and mind that could absorb the essence of the entire sweep of our civilization. Her encyclopedic approach to the world produced insights which catapulted her into the moral leadership of her profession. "Claims of respect for human life are rhetoric if librarians continue as merely neutral disseminators of information."

Dr. Braverman clearly understood that the power of information was continually escalating. That our culture could experience a dangerous overload bloated with trivia was a major concern. She advocated a selectivity focused on human rights advocacy as a guide for the preparation and dissemination of materials for youth. In her dissertation she criticized a generation of librarians who were obviously preoccupied with shielding youth from matters related to sex while ignoring great amounts of violence in the literature targeted for boys.

Miriam Braverman was an advocate in the classroom and a fighter on the street with the demonstrators against war and injustice. In Brownsville, one of New York's poorest communities, she inspired large numbers of young women to go on to college through her leadership of a Career and College Club. At the national level she was a leader in the movement which culminated in the American Library Association's condemnation of the war in Vietnam. Constantly she pushed for greater library involvement in the practical utilization of information and retrieval services. She was also an astute political observer and an enthusiastic advisor who supported many progressive candidates including the first campaign of MAJOR OWENS for the New York State Senate and the MAJOR OWENS for Congress campaigns. To block the triumph of evil she felt that participation in electoral politics was a necessary chore.

Miriam Braverman, without hesitation, as a college professor rallied to assist her students with any problem, academic or personal. As a neighbor and friend she responded to any emergency. Loving the whole world and being concerned with mankind began with a single individual. In her honor the Progressive Librarian: A Journal for Critical Studies and Progressive Politics in Librarianship has established a Miriam Braverman Prize Essay Contest. Today I am joined by a band of dedicated fol-

lowers as I salute Dr. Miriam Braverman as a Great Point-of-Light for all Americans.

### THE NORTHERN BORDER TRAVEL FACILITATION ACT

### HON. DONALD A. MANZULLO

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

Friday, December 8, 2006

Mr. MANZULLO. Mr. Speaker, I wish to express my strong support for the Northern Border Travel Facilitation Act. As Chairman of the Small Business Committee, I held a November 17, 2005, hearing on the implementation of the Western Hemisphere Travel Initiative (WHTI). WHTI may mandate the use of a passport for all travel between the United States and Canada as early as January 1, 2008. In 2003 alone, there were 34.5 million visits by Canadians to the U.S., which had a \$10.9 billion impact on our economy. Thus, if handled incorrectly, the WHTI travel document requirements could have serious detrimental effect on the United States economy.

Because of the cost and lack of speed in using a passport for frequent travelers across the U.S.-Canadian Border, the Department of Homeland Security (DHS) has approved other forms of travel documents for U.S. citizens to comply with WHTI that are not available to Canadian citizens. This means that Canadian citizens have no current options other than to use a passport at border crossings to comply with WHTI requirements.

I believe that, in certain circumstances, Canadian provincial driver's licenses and U.S. state driver's licenses should be accepted as border crossing documents. I also believe that when children accompany a legal guardian across the United States-Canadian border, they should not have to provide separate travel documents from their guardian. After all, a parent should not have to suffer economic loss to verify that their three year old is not a terrorist. The Northern Border Travel Facilitation Act will accomplish both of these objectives.

### HONORING CONGRESSMAN LANE EVANS

SPEECH OF

### HON. JULIA CARSON

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

Thursday, December 7, 2006

Ms. CARSON. Madam Speaker, I rise today to give tribute to a great American, a colleague and most importantly, a friend. LANE EVANS has served this body with his full heart and soul for the past 24 years and for his service and friendship I thank him so much.

LANE is an amazing man in every sense of the word. His tireless work as Ranking Member of the Veterans' Affairs Committee has set the bar for which future Chairmen should strive to achieve. As a young Marine serving in Vietnam, he saw firsthand the rigors of war and it helped him to realize that our soldiers must be treated for all the symptoms of war and that some of the worst battle scars are visible but below the surface. His fight to get fair treatment for those suffering from Agent

Orange in Vietnam ensured he would be one of the first to recognize and push for treatment of Gulf War Syndrome and post-traumatic stress disorder.

Physical and mental health were not the only fights that he entered into on behalf of Veterans. He also led the battle to get equitable treatment for female veterans and worked tirelessly to combat the plight of homeless veterans across America. His work to ensure a high quality of life for those who have served us with honor will be one of his most noted legacies in this body.

LANE, I thank you for your friendship, your leadership and all of your service to our Nation. I know you have forever left your mark on your Nation, the House of Representatives, and all the veterans who have received better treatment because of your work.

Madam Speaker, it is my privilege to enclose with my statement the remarks of my predecessor and friend who also served this body with his full heart and soul, the Honorable Andy Jacobs, former Congressman for the 10th Congressional District of Indiana.

DECEMBER 8, 2006.

Hon. LANE EVANS, MC,  
*House of Representatives,*  
*Washington, DC.*

DEAR LANE: The time has come for me to put on paper what I have fervently entertained in my mind through the years of our acquaintance.

To begin, you are one of my authentic heroes. British Lord Chesterton said, "Sometimes it takes less courage to die for one's country than to tell her the truth." On many more than one occasion you have displayed that greater courage in the profoundly patriotic performance of your chores as a member of Congress, service quite literally "above and beyond the call of duty."

In your effective opposition to the mindless, gratuitous and vicarious militarism of some national leaders, you have helped save the lives of hapless public spirited young Americans. Thus, you have done God's work most nobly.

For the young Americans who have been forced into unnecessary permanent combat disability, you have been a major national factor in achieving justice in terms of veterans' benefits.

You have also given our Nation bright lessons of prudence with the public purse. Thank you for being my friend and friend to all peace-loving freedom-loving Americans.

Sincerely,

ANDY JACOBS, JR.

#### THE IMPORTANCE OF THE PAGE PROGRAM

**HON. JOHN M. SPRATT, JR.**

OF SOUTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. SPRATT. Mr. Speaker, I would like to include in the RECORD the following commentary by Jason Ackerman, of Fort Mill, South Carolina, which is in my congressional district. Jason was a House page in 2003–2004 and is now a student at New York University.

THE IMPORTANCE OF THE PAGE PROGRAM  
(By Jason Ackerman)

New York Times columnist John Tierney argues that the congressional page program should be eliminated because it serves no purpose for pages or for the country ("A page, M'Lord, at your service," Oct. 4).

Well John Tierney was obviously never a page.

I served as a page from August 2003 to January 2004. These months were some of the most special moments of my life—months in which I not only learned how Congress operates, but also months in which I made some of the greatest friends of my life.

A day in the life of a page is not easy. It starts at 6:45 in the morning when we all walk from our dorm a couple of blocks from the Capitol to the Library of Congress's Jefferson Building where school is held. Full-time teachers teach the same subjects that we would otherwise have been taking back at our home schools.

The school is not a piece of cake either. The courses are very challenging, so challenging in fact that when I came back to my high school I was way ahead in most subjects.

After school, which lasted until the House of Representatives commenced, we would head over to the Floor of the House of Representatives where we would start our daily tasks. There are many different page jobs, most of which are rotated around so everyone gets an opportunity to experience different areas of the House.

Some pages are runners, which involved taking documents from one place in the Capitol to another. Others are cloakroom pages, where we worked in the cloakroom answering phones about floor proceedings. Still others are in charge of the bell system and of raising and lowering the flag every day on the top of the House of Representatives to declare that the House is in session.

The day ends when the House goes out of session. This can be anywhere from 5:00 in the afternoon to 7:00 in the morning. Then we head home, do homework, socialize, clean our rooms (which are checked three times a week), and then go to bed at mandatory curfew hour, which was 10:00 on weekdays and 12:00 on weekends.

Some of my most memorable and enjoyable moments as a page were getting to interact with members of the House. Some would come by and tell us jokes, and others would take the time to help us identify someone we were trying to find or to explain to us what was going on at that moment in the complicated proceedings of the House.

Yes there were some unfriendly ones, but by and large most members are very kind and generous. There was not a single time in which I felt insecure or unsafe while on the Floor or at any other time while I was a page.

The lifelong friendships that I made because of the page program are some of the most amazing friendships of my life. Former pages are some of my closest friends, and I keep in touch with a lot of them on a daily or weekly basis. I now have friends in California and Wyoming that I would never have had the chance to make without this experience.

The page experience is something that I would not trade for anything, and it was one of the greatest times of my life. I witnessed history first hand, and made a ton of friends in the process. The experience also sparked my interest in public service, government, and the political process. I would not hesitate one moment to send my child to be a page.

These views are also shared with every one of my classmates that I have spoken to since the Foley scandal has erupted. My roommate, who was actually sponsored by Congressman Foley, stressed the importance of continuing the program because of how the program changed his life as well.

The only people who do not want the program to continue are people who know nothing about the program and have never talked to a page.

Congressman Foley made a mistake, and should be punished to the full extent of the law, but to punish the page program for his mistake is not only unfortunate but also unjust.

#### HONORING THE SERVICE OF THE HONORABLE HENRY J. HYDE OF ILLINOIS

SPEECH OF

**HON. JEAN SCHMIDT**

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

*Thursday, December 7, 2006*

Mrs. SCHMIDT. Madam Speaker, I rise today to honor the 32 years of service from the distinguished gentleman from Illinois, my friend and colleague, Chairman HENRY J. HYDE. I am humbled to say that I have served the American people alongside a truly great American.

Though I have only served for a little over a year with him, I have grown to admire him for his unwavering commitment to protecting innocent life. Mr. HYDE has fought vigorously to protect those who cannot protect themselves most notably with the Hyde Amendment in 1976. Before taking office, I was President of Right to Life of Greater Cincinnati and admired his leadership and guided wisdom.

I would like to express my sincere appreciation for his commitment to principle rather than expediency. He stood up for American values and during the Cold War, worked to ensure that America remain that shining city on a hill. I am honored and proud to say that I am his colleague.

The gentleman and his leadership and wisdom will be missed. This institution has certainly been blessed by his service. Mr. Chairman, congratulations on your retirement and congratulations to you and your new bride.

#### CONGRATULATING THE GOVERNMENT AND THE PEOPLE OF KAZAKHSTAN ON THE 15TH ANNIVERSARY OF THEIR INDEPENDENCE

**HON. EDDIE BERNICE JOHNSON**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Ms. EDDIE BERNICE JOHNSON of Texas. Mr. Speaker, I would like to join my colleagues in congratulating the Government and the people of Kazakhstan on the 15th anniversary of their independence. I am encouraged by how far this Central Asian country has come since its independence in 1991, both in terms of economic and democratic progress. Kazakhstan has overcome numerous obstacles and challenges and today is a well recognized leader in promotion of economic and political freedoms in a region of great and growing importance to the security of the United States.

This year we also mark the 15th anniversary of the U.S.-Kazakhstan relationship. Kazakhstan has become not only a strategic partner, but a true friend of the United States. Kazakhstan has been a valuable ally to the

United States both before and after the tragic events of September 11. We are grateful to Kazakhstan for its unwavering commitment to strengthening stability in Afghanistan and Iraq.

Proudly, we share friendship based on common values of freedom and democracy. This fall we warmly welcomed to the United States the President of Kazakhstan, His Excellency Nursultan Nazarbayev, the architect of Kazakhstan's success and growing U.S.-Kazakhstan partnership.

Our cooperation has notably resulted in the elimination of weapons of mass destruction which Kazakhstan inherited from the Soviet Union, including hundreds of nuclear missiles aimed at the United States. President "Nazarbayev was instrumental in ridding his nation of this lethal legacy thus greatly enhancing global security.

In addition to supporting our arms control objectives, Kazakhstan has played a key role in promoting peace and stability in the region by initiating the summit of the Conference on Interaction and Confidence-Building Measures in Asia. This forum of 18 nations, including Russia, China, India, Pakistan, our NATO ally Turkey, Afghanistan and others provide a timely opportunity for Asian nations to address current challenges to international peace and stability and establish a framework to resolve them. I believe we should commend Kazakhstan for its vision and enormous efforts to bring about this new security forum for Asia.

Mr. Speaker, Kazakhstan is Central Asia's most progressive nation, positioned to set the example for democratic reform in this most important region. I cannot agree more with the Joint Statement by our two Presidents adopted during the recent visit of President Nazarbayev that "an enhanced strategic partnership between our countries will promote security and prosperity and foster democracy in the 21st Century."

THE LIFE OF JEANNE  
KIRKPATRICK

HON. TODD TIAHRT

OF KANSAS

IN THE HOUSE OF REPRESENTATIVES

Friday, December 8, 2006

Mr. TIAHRT. Mr. Speaker, I rise to honor a great American, Ambassador Jeanne Kirkpatrick. Yesterday, the woman who worked diligently to bring peace to the world passed away peacefully in her sleep at the age of 80.

Ambassador Jeanne Kirkpatrick was one of America's foremost authorities on international relations. She was the first female U.S. ambassador to the United Nations and represented our nation honorably. She had unwavering moral convictions and stood up to the world's bullies. Her thoughts on communism through Iraq and Islamic terrorism were firm and clear, just as she was.

My wife Vicki was in the same bible study as Ambassador Kirkpatrick and I had the privilege of meeting her on several occasions. She was an elegant woman with a quiet confidence. This country has lost a great patriot.

The world is a better place because of Jeanne Kirkpatrick. Her work will continue to live on in all those she touched and in those they have touched. God Bless Jeanne Kirkpatrick and her family.

GUIDELINES FOR APPLICATION OF  
PROVISIONS DESIGNATED AS  
EMERGENCIES, CONTINGENCY  
OPERATIONS, OR UNANTICIPATED  
DEFENSE-RELATED OPERATIONS

HON. JIM NUSSLE

OF IOWA

IN THE HOUSE OF REPRESENTATIVES

Friday, December 8, 2006

Mr. NUSSLE. Mr. Speaker, pursuant to the provisions of House Concurrent Resolution 376, I am transmitting this document titled "Guidelines for the Application of Provisions Designated as Emergencies, Contingency Operations, or Unanticipated Defense-related Operations." It sets forth an explicit explanation of the characteristics of spending that is appropriately exempted from the enforcement controls of the Congressional Budget Act.

This report is required under the terms of House Concurrent Resolution 376, which is currently in effect as a concurrent resolution on the budget in the House for fiscal year 2007, deemed in force under the provisions of House Resolution 818.

GUIDELINES FOR APPLICATION OF PROVISIONS  
DESIGNATED AS EMERGENCIES, CONTINGENCY  
OPERATIONS, OR UNANTICIPATED DEFENSE-  
RELATED OPERATIONS

SUMMARY

The fiscal year 2007 budget resolution, H. Con. Res. 376, sets forth three categories of spending that are treated by Congress under special procedures outside the normal budget process: domestic emergencies, defense-related emergencies, and contingency operations directly related to the global war on terrorism. The first of these, domestic emergencies, has a special reserve fund to finance emergency spending priorities, such as unforeseen natural disasters that tend to occur nearly every year. The remaining two categories—defense-related emergencies and terror-related response contingency operations—are exempted from normal controls due to the special nature of each.

Although Congress did not reach a conference agreement on the budget resolution, the House did deem the House-passed resolution to be in force for all purposes of the Congressional Budget Act. The general definition of an emergency, as spelled out in the budget resolution, is not new: its terms have long been employed by the administration's Office of Management and Budget [OMB], and have been carried in previous budget resolutions. What is new is the enhanced discipline, called for by the resolution, in applying these terms to the three special categories of spending cited above. Section 503 of the resolution includes the following mandate:

"In the House, as soon as practicable after the adoption of this resolution, the chairman of the Committee on the Budget shall, after consultation with the chairmen of the applicable committees, and the Director of the Congressional Budget Office, prepare guidelines for application of the definition of an emergency and publish such guidelines in the Congressional Record, and may issue any committee print from the Committee on the Budget for this or other purposes."

This discussion, therefore, provides guidelines for the application of these spending categories.

DEFINITION AND GENERAL GUIDELINES FOR  
EMERGENCY SPENDING

Section 502 of the Concurrent Resolution on the Budget for Fiscal Year 2007 estab-

lishes in general terms the definition of spending that is appropriately designated as an emergency. Although these guidelines may be used to apply to "unanticipated" defense-related emergencies, they aim principally to help determine what domestic priorities are eligible to be funded through the reserve fund established by the budget resolution, and to define an "emergency" in general.

The term "emergency" is important because any spending so designated escapes the regular controls applicable to all other spending. But the definition, and the guidelines below, are not intended to judge the policy importance of any given emergency spending; that is for the Appropriations Committee and the Congress in general to determine. It is rather to identify general characteristics of such spending that identifies it as meriting special procedures exempting it from the normal congressional budget process.

There are two essential components to the application of this designation: that an "emergency" concerns a threat to life, property, or national security; and that the event was "unanticipated." The definition also asserts that funding in response to an emergency should be temporary in nature.

The applicable text in the resolution fleshes out these terms, and is largely self-explanatory. It reads as follows:

"(1) The term 'emergency' means a situation that—

"(A) requires new budget authority and outlays (or new budget authority and the outlays flowing therefrom) for the prevention or mitigation of, or response to, loss of life or property, or a threat to national security; and

"(B) is unanticipated.

"(2) The term 'unanticipated' means that the underlying situation is—

"(A) Sudden, which means quickly coming into being or not building up over time;

"(B) Urgent, which means a pressing and compelling need requiring immediate action;

"(C) Unforeseen, which means not predicted or anticipated as an emerging need; and

"(D) Temporary, which means not of a permanent duration."

An example of "emergency" spending that was "unanticipated" was the major California earthquake of January 1993. The Emergency Supplemental Appropriations Act of 1994 (Public Law 103-211, 12 February 1994). The measure provided \$376.1 million to programs of the Department of Agriculture, such as for Watershed and Flood Prevention Operations. In contrast, there were attempts to declare the funding for the 2000 Census required by the Constitution as an emergency. This clearly would have been an abuse of the designation: The census has been required every ten years for over two centuries.

An example of "urgent" funding needs appeared in the response to Hurricanes Fran and Hortense and other disasters, Public Law 104-208. The measure provided \$88 million for U.S. Department of Agriculture [USDA] flood assistance programs, including \$63 million for Watershed and Flood Prevention Operations, and \$25 million for the Emergency Conservation Program. Had the funding been delayed until the next budget cycle, the consequences of the hurricanes would have been irreparable, in Congress's judgment.

The term "unforeseen" applies to funding for activities that could not be anticipated as an emerging need and are over and above the aggregate level of anticipated emergencies that are normally estimated in advance. A good example of an unforeseen emergency is the terrorist attacks against New York and Washington, D.C. on 11 September 2001.



The term “temporary” means that emergency spending should not in general be for multiple fiscal years or in general be for permanent new entitlements. For example, the Emergency Supplemental Appropriations Act of 2006 (Public Law 109–234, 15 June 2006) included \$55 million for USDA to repair its own damaged facilities. Such spending was to respond to Hurricane Katrina and was for a purpose that was not recurring—and was directly related to the property destruction caused by the hurricane.

Emergencies are divided into three categories: nondefense-related, defense-related, and spending related to the Global War on Terrorism. These categories are described at length below, but a general summary is as follows:

Nondefense-related emergencies are chiefly, but not always, associated with natural disasters such as hurricanes, droughts, or earthquakes. The resolution creates a new reserve fund to anticipate such events. The fund and its application are further discussed below.

Defense-related spending, if unanticipated, is, in effect, excepted from the Congressional budget process. This is established in section 402 of H. Con. Res. 376.

Budget authority needed for the “Global War on Terrorism” includes spending for the security of the United States and for military operations in Iraq and Afghanistan.

The emergency designation should only be used as follows:

The designation should be used when preparing appropriations language and should be specific to each appropriation account for which the designation will be used. If not designated specifically as emergency under Section 402 or 501 of the Budget Resolution, the appropriation will be scored against the subcommittee’s 302(b) discretionary budget totals for the year.

The designation is not to be used as a relief valve for regular appropriations to circumvent 302 allocations. In other words, this designation should not be used to artificially deflate regular budget requests. It is to be used for unknowns. If a known program requires known funding at the time of the regular appropriations, it should not be treated as an emergency.

The appropriations subcommittee will designate funding as emergency when identifying the appropriation. The President may request the funds as emergency or as contingent emergency, but that request is non-binding and the subcommittees may appropriate funds with or without the designation as is appropriate. The Office of Management and Budget is the arbiter of what is or is not designated as an emergency in the request. OMB’s guidance in its Circular A–11 to the Agencies on this matter is fairly loose and mentions emergencies only in the context of supplemental requests. The guidance lists an “emergency” as one of the rationales for a supplemental stating that a supplemental is appropriate when: An unforeseen emergency situation occurs (e.g., natural disaster requiring expenditures for the preservation of life or property).

The emergency designation is legislative language that falls within the primary jurisdiction of the Committee on the Budget. In addition, the Budget Committee enforces the allocation of spending authority given to each Congressional Committee. If the Appropriations Committee includes language designating a provision of spending as an emergency, the Budget Committee adjusts this general allocation by an equal amount. Be-

cause this does not automatically cause a corresponding increase in the suballocations that the Appropriations Committee distributes to each of its subcommittees (and which must equal the general allocation), it must act to revise that suballocation for a bill or amendment to escape a point of order under 302(f) of the Budget Act which prohibits the consideration of measures breaching the permissible levels of spending.

The Budget Committee does not, as a matter of course, validate that all funds designated emergency meet the criteria outlined above for amounts within the non-defense reserve fund—the adjustments are automatic once the designation is placed in the legislative text. Once the reserve fund is exhausted, and adjustments are required above the amount set aside for nondefense emergencies (\$6.45 billion for fiscal year 2007), the committee must meet in open session to consider whether the additional amounts designated should be accommodated by an additional adjustment in the allocation to the Appropriations Committee. In the meeting, the amount by which the allocation should be raised is open for amendment—though it is not in order to raise the amount above the level designated as an emergency in the bill to be considered on the floor of the House.

#### NONDEFENSE EMERGENCY RESERVE FUND

Section 501 of the budget resolution creates an emergency reserve fund that effectively caps the overall amount that can be used for nondefense domestic emergencies (such as natural disasters). Funding beyond the reserve amount may be provided only if the Budget Committee meets and approves an increase in the cap.

The concept of the emergency reserve fund is not unlike a colloquial “rainy-day fund.” It does not attempt to predict any specific natural disaster. Instead, it recognizes that natural disasters of some kind—whether hurricanes, forest fires, floods, or others—occur in the United States nearly every year; the reserve sets aside an amount of funding in advance to address such needs, should they arise. The amount in the fund is based on historical experience. It does not assume to anticipate extraordinary disasters, such as Hurricane Katrina; it would be impractical and impracticable to set aside funds of that magnitude for events that are so rare.

#### GUIDELINES FOR BUDGET AUTHORITY FOR THE GLOBAL WAR ON TERRORISM

This section (section 402) exempts from the Congressional Budget Act and its enforcement provisions only those spending provisions that meet the following definitions:

(a) General contingency operation: A provision designated as a contingency operation related to the global war on terrorism may be either:

Defense-related; or  
Nondefense-related.

(b) Defense-related contingency operation: A provision designated as a defense-related contingency operation:

May be for spending directly related to an immediate response to a terrorist attack by the Department of Defense, whether domestic or international;

May be for spending directly related to the costs of Operation Iraqi Freedom or Operation Enduring Freedom;

May be for spending that also meets the definition of an “unanticipated defense-related operation” described in this committee print;

May not be for spending for routine military expenditures not specifically caused by

or directly related to Operation Iraqi Freedom or Operation Enduring Freedom. It is not appropriate to use the designation to fund special interest projects that could be addressed in the normal appropriation process.

(c) Nondefense-related contingency operation: A spending provision designated as a nondefense-related contingency operation:

May be for any immediate nondefense response to a terrorist attack, whether domestic or international;

May not be for nondefense-related spending predominantly required to respond to unanticipated criminal law enforcement needs, except for nondefense terrorism-related spending;

May not be used to offset spending on projects or earmarks that are anticipated and should be in regular spending bills.

(d) Terrorism-related spending: Both defense and nondefense “terrorism-related spending” includes, but is not limited to, immediate responses to terrorist attacks carried out by individual terrorists or terrorist organizations to either domestic or international interests of the United States [or other applicable nation-states or international organizations]. Terrorism-related spending does not include legislative or appropriations provisions intended to reduce, prevent or mitigate future terrorist attacks that could adequately be addressed in the normal authorizing and appropriations process (that is unless the measure in question is in response to a need that has arisen subsequent to the passage of the budget resolution).

(f) Terrorist attack: A “terrorist attack” is the use or threatened use of force or violence to civilian or military persons, buildings, installations or other property [people or property] carried out by an individual or organization; and

Is not carried out by an internationally recognized nation-state;

May be the result of state-sponsored terrorism.

#### FURTHER GUIDELINES FOR THE DESIGNATION OF UNANTICIPATED DEFENSE-RELATED OPERATIONS

Unanticipated Defense-related spending may be:

For defense facilities damaged by natural disasters, or

For a response to natural disasters that entails the use of military resources; or

For all costs associated with the national defense that can not be accommodated through the normal appropriations process.

#### OTHER GENERAL DEFINITIONS

(a) Defense-related spending: “Defense-related” means spending from provisions from accounts within function 050—National Defense.

(b) Nondefense-related spending: “Non-defense-related” means spending from provisions from accounts not within function 050—National Defense.

(c) Directly related: “Directly related” means the direct relation between the spending designated under this section and the response to an activity that would not be necessary were general contingency operations as described in this committee print not required. For instance crop and livestock disaster assistance should not be available to those not directly affected by the disaster but who happen to live in the same geographic region that was generally impacted.

TRIBUTE TO THE HONORABLE  
LANE EVANS, MEMBER OF CON-  
GRESS

SPEECH OF

**HON. JANICE D. SCHAKOWSKY**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Thursday, December 7, 2006*

Ms. SCHAKOWSKY. Mr. Speaker, I rise today to pay tribute to my colleague and treasured friend, LANE EVANS. As the 109th Congress comes to an end so, too, does the remarkable 24-year tenure in the House of Representatives of one of the bravest and most decent members to have served in this body.

I had the privilege of working in LANE EVANS' first campaign in 1982. At the time LANE declared his candidacy, he was considered a sacrificial lamb running against a well-entrenched Republican incumbent. His was a pipe dream—except to the many labor union workers, consumer and civil rights activists, and ordinary residents of this western Illinois district who saw something special in this young, legal assistance attorney.

When the incumbent lost his primary election to a State Representative from the far right wing of the party, LANE EVANS' campaign gained momentum and this young Democrat became the Congressman, the first Democrat to do so since the Civil War.

In the first campaign, LANE spent lots of time with his young volunteers. After all, he wasn't much older than they. He sported a Beatle-like bowl hair cut that he maintained until rather recently, resisting all good-natured recommendations for a style update. He was modest, unassuming, friendly, and also inspiring. He showed a humble respect for each and every voter, addressing them in the soft-spoken, sincere manner that he never lost. The quiet strength that came from being a United States Marine during the Vietnam era always shone through.

From the first day and throughout his career in the House, LANE EVANS remained true to his core progressive beliefs. The working and retired men and women of his district and the veterans throughout the nation could always count on LANE EVANS being there for them—no excuses, no exceptions. Environmentalists named him an "Environmental Hero."

There were those who encouraged LANE to trim his positions in order to ensure his reelection. In the end, his consistency proved to be a great asset, appreciated by his constituents who always knew exactly where he stood and who trusted that LANE would not bend with the changes in the polls.

As the Ranking Democrat of the House Veterans' Affairs Committee, LANE EVANS is recognized as the leading advocate of veterans in Congress, responsible for legislation to compensate veterans and their families for the effects of Agent Orange, help Persian Gulf and women veterans, and those now returning from Iraq and Afghanistan. The veterans' service organizations have honored Lane with their highest awards.

LANE EVANS has always been a leader in the fight for universal health care. Parkinson's disease has forced him to end his productive service in the House. Even now, however, he acknowledges how fortunate he is to be able to afford the best care, while so many Americans are not. He has become an advocate for

expanding funding for research into the cure for Parkinson's and many other diseases that might benefit from government-funded embryonic stem cell research. As in all things at all times, LANE EVANS is handling this newest challenge with courage and dignity.

On a personal note, LANE EVANS has been a close and dear friend to me and my husband, Bob Creamer, since that very first campaign in 1982. That friendship, through thick and thin, has been and will always be so precious to us. We are grateful to LANE for being such an important part of our lives. We love him very much.

LANE EVANS will be sorely missed on a day-to-day basis in this House of Representatives, but his legacy will ever be reflected in the improved lives of the veterans of the United States and all the working families who will continue to benefit from his outstanding service.

TRIBUTE TO THE MENOMINEE  
MAROONS

**HON. BART STUPAK**

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. STUPAK. Mr. Speaker, I rise today to pay tribute to the Menominee Maroons, my hometown high school football team that has demonstrated tenacity, courage and skill. Two weeks ago, the Maroons brought the Division 5 state football championship home to Menominee. The team qualified for the state championship after going undefeated in the regular season with a record of 9–0. Equally impressive, in five playoff games, the Menominee Maroons allowed only one touchdown, outscoring their opponents 201 to 6! The Maroons enjoy the distinction of being just the third team to shut out four playoff opponents. Also notable: this year's Menominee Maroons broke the school's previous single-season scoring record of 539 points in a season.

Head Coach Ken Hofer deserves much of the credit for shepherding his team to such success. Coach Hofer has the tenth winningest record in the state of Michigan: 266–122–2. This is the second championship that his teams have brought back to Menominee, having also won the Class BB title in 1998.

In some ways, Coach Hofer and his style of football harken back to an earlier era. Coach Hofer has been at the helm of the Menominee team for 38 years and during that time he has run the unique, "single-wing" offense that is reminiscent of 1940s football. Under this offense, no one player on Menominee's offensive backfield is a "traditional quarterback" as each of the four "backs" may run or pass the ball. This unique formation has successfully confused opponents around the state and allowed Menominee to achieve its solid winning record. Under the single-wing offense, the center makes a direct snap on each play to a player in the backfield. Unlike under the more commonly seen shotgun formation, the center snaps the football to a player who may not be directly behind him. Despite this irregular technique, Menominee saw hardly any turnovers throughout the season, which can be attributed to the team's unremitting practice. Ultimately, the single-wing formation relies more heavily on teamwork than other formations.

Menominee's single wing offense is taught throughout the Menominee area public school system, starting in 9th grade by Coaches Jeff Bayerl, Mark Bayerl and Jim Anderla. Maroons Junior Varsity is coached by Greg Langlois and Dave Mathieu. These freshman and junior varsity coaches are also part of the "scouting team," which traveled over 5,000 miles this past season to see and learn opponents' strengths and weaknesses in preparation for each Maroon victory.

I would be remiss if I did not discuss the defense of the Maroons and their shutout performance through the playoffs and their efforts to hold Madison Heights, their state final opponents, to six points. Equally important, the Maroons held their opponents to just 38 points during the entire regular season. In the 9 games of the regular season, the Menominee Maroons outscored their opponents 332–38, truly an astonishing feat. Menominee's performance in the championship game built upon this strong showing. The Maroons out-gained Madison Heights 442 yards to 232, despite Madison controlling the clock by almost 10 more minutes.

Mr. Speaker, I ask that you and the entire U.S. House of Representatives join me in saluting the 2006 Menominee Maroons football team of Brian Boye, Tom Janson, Ethan Shaver, Nathan Shaver, David Oczus, Matt LaCanne, Dustin Kovar, Austin Fernstrum, Jacob McMahon, Bryan Colvin, Matt Eisenzoph, Robert Forgette, Mike Hansen, Derek Rye, Blake Chouinard, Scott Demars, Aaron Thomsen, Ryan Paliewicz, Anthony Polazzo, Josh Johnson, Tom Carriveau, Zac Robertson, Sam Piche, Ian Rider, Brian Smith, Tyler Blom, Donald Jones, Steve Busick, Josh Blavat, Andrew Whipp, Nathan Linsmeier, Justin Ketchum, Brian Busick, Joe Klitze, Kert Roubal, Trevor Powell, Jacob Pedersen and Cody Woods. I would also ask that you join me in honoring the Assistant Coaches "Satch" Englund, Joe Noha and Jamie Schomer who helped drive this team to victory as well as Managers Jared Thiesen and Bobby Olsen. Athletic Trainers Derek Butler and Dr. Michael Karkkainen and Athletic Director Dale Van Duinen should also be recognized for their contributions to the Maroons' success.

Of course, Head Coach Ken Hofer has earned the thanks, respect and admiration of all of Menominee, not only for this season, but for the 38 that preceded it. Coach Hofer has done great work in bringing out the best in his players. Coach Hofer said of this year's Menominee Maroons, "These young men came to practice every day, and I don't mean just show up. They came to practice hard. And in every game they went all out."

The 2006 Menominee Maroons football team members are also champions off the field. Menominee football is more than just passing, punting, running, kicking and tackling; it is about developing the "inner athlete". Coach Hofer and his entire staff know that the lessons of life can be learned on the gridiron. Coach Hofer often talked about the team's "focus". This team's dedication, commitment and focus are why so many Maroon fans followed, supported and believed in their team. The 2006 state champion Menominee Maroons have clearly learned the lessons of life embodied in what another well respected Menominee County coach, the late Dale Fountain, often stated:

## WHAT REALLY MATTERS

"Never lose track of what really matters. It does not matter how many points you earn, medals you win or trophies you take home. What really matters is what kind of competitor you are, what kind of son or daughter you are, what kind of student you are, and what kind of adult you will become!"

Mr. Speaker, my wife, Laurie, and I know many of these championship football players and recognize that each of them is a champion in our community. Menominee and the people of the Upper Peninsula know that when we proudly chant "U.P. Power", it is a reflection of our pride in our Menominee Marathon football tradition and the fine young men who brought home another football championship to our fine community. It is with great pride that I ask the U.S. House of Representatives to join me in congratulating and honoring these football champions.

## PERSONAL EXPLANATION

## HON. TIMOTHY V. JOHNSON

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. JOHNSON of Illinois. Mr. Speaker, unfortunately as the result of a death in the family and my need to return to Illinois by Saturday morning for the funeral services, I was unable to cast my votes on the following pieces of legislation. I request that the RECORD state my intentions on these votes had I been present to vote.

I would have voted "aye" for H. Res. 1100, the rule providing for consideration of H.R. 6406, to modify temporarily certain rates of duty and make other technical amendments to the trade laws, to extend certain trade preference programs, and for other purposes.

I would have voted "aye" on H.R. 5948, the Belarus Democracy Reauthorization Act of 2006. Passage of the Belarus Democracy Reauthorization Act supports Belarus as an emerging democracy with U.S. assistance by strengthening democratic institutions and processes within the country. Our country has a long history of promoting democracy worldwide and this bill will assist the people of Belarus with foreign aid and the risk of U.S. sanctions should the recent political upheavals and the repression of democratic groups in the country continue.

I would have voted "present" in response to the Call of the House. I am sorry to have missed Speaker J. DENNIS HASTERT's farewell speech. I respect and admire him, and am proud to serve with him in the Illinois congressional delegation. His long tenure as the Speaker of the House is historic, and he will be celebrated as an esteemed statesman.

I would have voted "aye" on H.R. 6406, to modify temporarily certain rates of duty and make other technical amendments to the trade laws, to extend certain trade preference programs, and for other purposes. This package contains trade provisions I have supported in the past and will continue to do so in the future. These provisions will help expand the competitiveness of U.S. manufacturers and exporters within the global marketplace.

I would have voted "aye" on the Conference Report on H.R. 5682, the Henry J. Hyde U.S.-

India Peaceful Atomic Energy Cooperation Act of 2006. India has been a longtime and important ally to the U.S. and U.S. assistance in the development of a civilian nuclear energy program will only cement the strategic partnership between our two countries. With the passage of the cooperation agreement with India the U.S. can be assured the peaceful sharing of nuclear energy technologies under international safeguards while preventing the spread of nuclear weapon information to rogue countries, such as North Korea and Iran.

I would have voted "aye" on H.J. Res. 102, making further continuing appropriations for fiscal year 2007. While I am disappointed that we were not able to pass the remaining appropriations bills under regular order, I feel that it is important that we continue to fund our government program at adequate levels until we can address the appropriations bills in the next session of Congress.

Finally, I would have voted "aye" on the following bills, considered under suspension of the rules:

1. H.R. 6407—Postal Accountability and Enhancement Act

2. H. Res. 1104—Providing for a severance payment for employees of leadership offices and committees of the House of Representatives who are separated from employment solely and directly as a result of a change in the party holding the majority of the membership in the House

3. H.R. 6060—Department of State Authorities Act of 2006

4. S. 4050—Sergeant First Class Robert Lee 'Bobby' Hollar, Jr. Post Office Building Designation Act

5. S. 4093—A bill to amend the Farm Security and Rural Investment Act of 2002 to extend a suspension of limitation on the period for which certain borrowers are eligible for guaranteed assistance

6. H.R. 5304—Preventing Harassment through Outbound Number Enforcement Act

7. S. 3821—COMPETE Act of 2006

8. S. 4042—A bill to amend title 18, United States Code, to prohibit disruptions of funerals of members or former members of the Armed Forces

9. H.R. 6427—To increase the amount in certain funding agreements relating to patents and nonprofit organizations to be used for scientific research, development, and education, and for other purposes

10. H.R. 6428—To authorize the Secretary of the Army to carry out certain elements of the project for hurricane and storm damage reduction, Morganza to the Gulf of Mexico, Louisiana

11. S. 2735—Dam Safety Act of 2006

12. S. Con. Res. 123—A concurrent resolution providing for correction to the enrollment of the bill H.R. 5946

13. H.R. 5946—Stevens-Inouye International Fisheries Monitoring and Compliance Legacy Act of 2006

14. H.R. 4075—Marine Mammal Protection Act Amendments of 2006

## TRIBUTE TO MR. BRIAN J. HARD

## HON. GREG WALDEN

OF OREGON

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. WALDEN of Oregon. Mr. Speaker, I rise tonight, our final night of the 109th Congress,

to express my gratitude to and appreciation for a very good friend of mine, Mr. Brian J. Hard. I've had the honor of counting on Brian's exemplary service to my office and the people of Oregon's Second Congressional District for the past 8 years, and at the end of this month Brian will conclude his service in the United States House of Representatives as he returns home to the great State of Oregon with his lovely bride, Laura. This occasion will cap 12 years of outstanding public service by Brian in the Congress, and this distinguished institution will be losing one of its finest staff members.

I first got to know Brian when I was the Majority Leader of the Oregon House of Representatives and he was fresh out of Oregon State University and had begun his service to our state in the Oregon Capitol. He succeeded in numerous professional capacities in Oregon and eventually accepted a key staff position in 1995 with one of my predecessors in the Oregon congressional delegation in Washington, DC. Brian and I renewed our ties in 1998 when I first ran for election to Congress and he was working for the honorable Chairman of the House Agriculture Committee, Bob Smith, whom I succeeded. I was very fortunate when Brian accepted my offer to work in my office upon my election, thus beginning a harmonious and successful relationship.

As my Legislative Director for the vast majority of my service in the House, Brian has played a pivotal role in so many accomplishments we've worked hard to achieve for the people of Oregon. He has been a highly effective point person for numerous key issues over the years, from commerce, telecommunications and health care, to transportation, agriculture, trade matters and many other issues that have arisen and quickly needed a steady hand to manage. In addition to the legislative issues that consume much of our focus in the Congress, Brian has recruited and led a strong team of legislative staff in my office. He's also fostered extensive relationships with a great number of citizens, leaders and public officials in the Pacific Northwest and Washington, DC. And when the sheer overload of activity has heightened stress levels, we've always been able to count on Brian's fantastic sense of humor to bring a much-needed dose of comic relief.

Brian's professional attributes have been a tremendous resource for me and those I represent. For his public service and dedication, I'm grateful. As important to me as the constant hard work Brian has exerted in our effort to deliver to Oregonians is the strong friendship I share with him. Brian is simply one of the most sincere and likable persons one can have the good fortune of knowing well. This goes for Laura Hard too. They're a wonderful couple, and I'm very proud to count them as close friends.

As Brian and Laura begin their journey homeward bound, I ask my colleagues to join me in bidding them a heartfelt official farewell, with significant thanks to Brian for 12 years of outstanding service to Oregon and our Nation. You will be sorely missed.

Go Ducks!

CONDEMNING IRAN'S COMMIT-  
MENT TO HOLD INTERNATIONAL  
HOLOCAUST DENIAL CON-  
FERENCE

SPEECH OF

**HON. JANICE D. SCHAKOWSKY**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, December 6, 2006*

Ms. SCHAKOWSKY. Mr. Speaker, I rise in strong support of H. Res. 1091, which condemns in the strongest terms Iran's commitment to hold an international Holocaust denial conference on December 11–12, 2006. I am proud to be an original cosponsor of this important resolution.

I have the honor of representing one of the world's largest communities of Holocaust survivors in the United States. It is on their behalf, and on behalf of all of their friends and family who perished at the hands of the Nazis and their collaborators during World War II, that I make this statement today.

Iranian President Mahmoud Ahmadinejad's current intent to host an international Holocaust denial conference is only the latest abominable act he has taken in a series of anti-Semitic Holocaust denial statements and actions since he rose to power.

Those of us who understand history and humanity will not let President Ahmadinejad's efforts to diminish what was one of mankind's worst disasters go unanswered. No rational person can deny the systematic state-sponsored murder of 6,000,000 Jews and other targeted groups by Nazi Germany and its collaborators during World War II. The Holocaust happened. It was the worst crime and the largest mass murder of the last century. It is a fact.

President Ahmadinejad's past and present declarations and actions—spewing outrageous anti-Semitic and anti-Israel rhetoric, remaining a primary source of funding, training, and support for terrorist groups, and openly threatening Israel and the United States—prove President Ahmadinejad is on a crusade of hatred and are deeply troubling acts.

I hope other governments, especially those in Middle East and Islamic world, and those on the UN Security Council will join me in speaking out against this hateful and untruthful rhetoric. President Ahmadinejad's assault on the truth is an insult to all.

After the Holocaust the Jewish people vowed to "Never Forget." We will never forget. And the world must never forget. And we will never bow to the ignorance, threats, bigotry and fanaticism of Iranian President Mahmoud Ahmadinejad—a man whose actions and words are an insult to the great Persian people.

I thank my colleagues who will vote unanimously to pass H. Res. 1091.

MOURNING THE PASSING OF  
DEARBORN MAYOR MICHAEL  
GUIDO

**HON. JOHN CONYERS, JR.**

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. CONYERS. Mr. Speaker, today I rise to mourn the passing and commemorate the life

of Dearborn, Michigan's Mayor Michael Guido. Mayor Guido, 52, passed away last night at his home surrounded by his family.

The son of Italian immigrants, Michael Guido got his start in politics 1978 when he was elected as the youngest Councilman in Dearborn history. Eight years later, in 1986, Councilman Guido followed up this historic first by being the youngest person in Dearborn history to be elected mayor—a capacity in which he served until his last days.

Despite being diagnosed with cancer in February 2006, Mayor Guido remained on the job every day, continuing to work long hours at City Hall and around town, attending public events throughout his outpatient treatment. He even found the strength to serve as 64th President of the United States Conference of Mayors, proving himself many times over as the leader of this bipartisan force for our Nation's mayors.

Mayor Guido initiated outstanding improvements to City services, especially in public safety areas, directed the construction or renovation of notable city facilities, and oversaw the completion of dramatic private developments that improved the city's tax base and long term viability.

He was serious about his commitment to exceptional public service. He set high standards, and initiated many programs that were innovative upon their implementation. Among those are curbside recycling and composting, loose leaf collection, and a myriad of public safety initiatives—advanced life support, an emergency warning system, and an automated notification system. As a believer in technology to provide efficient public service, he knew that there is no replacement for personal contact and required employees to not just follow-up with residents, but to solve their problems.

During his tenure as Mayor, he changed the facade of Dearborn by initiating development projects that revived the critical downtown areas, including West Village and West Village Commons in the west end, and Georgetown Commons in the east end. His drive to keep Dearborn attractive for families and young professionals in the face of competition from newer communities culminated in the construction of the Ford Community & Performing Arts Center in 2001.

Other significant projects included the expansion of the Dearborn Ice Skating Center, the construction of a new Police Headquarters, the expansion of the Robert Herndon Dearborn Hills Golf Course, the redesign of Ford Woods Park, improvements to Camp Dearborn and neighborhood pools and parks, and expansion of Esper Branch Library.

While he will be remembered for his accomplishments, he will also be remembered for his humor and ability to relate to people. As an accomplished speaker, he adeptly incorporated jokes into formal presentations, and his conversation was pointed yet entertaining with quips and impersonations.

Mayor Guido's impact upon the City of Dearborn will continue to be recognized within his community and nationally. During an interview years ago, he said he wanted his epitaph to be "He loved the people of Dearborn, and they loved him . . ." We will all miss his leadership and will remember his legacy in the City of Dearborn.

TRIBUTE TO THE AIR WAR  
COLLEGE CLASS OF 2006

**HON. ADAM H. PUTNAM**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. PUTNAM. Mr. Speaker, I rise with great pride to call attention to a very special and noteworthy group—the Air War College Class of 2006. This class graduated on May 25, 2006. These men and women, not only from our own Armed Forces, but those of 46 other countries have distinguished themselves, their school, their communities, and their nations.

The Air War College Class of 2006 had a remarkable year and I believe these men and women deserve formal recognition for their accomplishments. By any measure, the class of 2006 has not only blazed new trails, but established new standards of excellence.

This was the first class to execute the Professional Military Education (PME) phase II curriculum, thus producing joint service qualified officers. It was the first class to have mid-year students join the class and complete the demanding academic curriculum. It was also the first class to have 46 international fellows, and the first class to send students, as part of its premiere regional studies, to the country of Turkmenistan. More importantly, it was the first class to have State Week, a full week dedicated to the interaction between DOS/DOD that will facilitate future cooperation and more efficient interaction between these future leaders.

Established in 1946, this is the 60th year of the Air War College. The Air War College mission is to be "the foremost center for air and space education and thought—preparing the world's best strategic leaders." Students must meet rigorous academic requirements, take responsibility for academic progress, behavior, and attendance, and they are expected to participate in school and community activities. They have not only met those rigorous demands but far exceeded them. The class of 2006 and their faculty have consistently shown not only leadership, but generosity. Together they donated 67 pints of blood, raised almost \$100,000 for several charities; and members of the class generously gave their time to travel to Biloxi, MS, to aid in the recovery after Hurricane Katrina. Notably, other members opened their homes to displaced military personnel during that tragic time.

I would like to extend my enthusiastic congratulations to the Air War College Class of 2006, "Warriors, Leaders, and Statesmen" upon their graduation. I wish them Godspeed as they move to their next assignments, some directly into harm's way, as they become tomorrow's strategic leaders in the global war on terror.

PERSONAL EXPLANATION

**HON. GENE TAYLOR**

OF MISSISSIPPI

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. TAYLOR of Mississippi. Mr. Speaker, on Tuesday, December 5th, 2006, I was unavoidably detained, and I was unable to cast my vote during rollcall number 524 on H. Res.

1070, expressing the sense of the House of Representatives that Members of the House should actively engage with employers and the American public at large to encourage the hiring of members and former members of the Armed Forces who were wounded in service and are facing a transition to civilian life.

As a member of the House Armed Services Committee and a long-time champion of the military men and women who serve our Nation, I would have voted "aye."

IN TRIBUTE TO THE SERVICE OF  
CONGRESSMAN LANE EVANS

SPEECH OF

**HON. STEPHANIE TUBBS JONES**

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

*Thursday, December 7, 2006*

Mrs. JONES of Ohio. Madam Speaker, I join the people of Illinois and the people of this country in celebrating the tremendous service of my dear colleague and friend Congressman LANE EVANS.

Congressman EVANS was a native of Rock Island, IL. Drawing on his first-hand experience a U.S. Marine Veteran in Vietnam, Congressman EVANS has fought hard to bring to light the experience for our veterans in the Persian Gulf War. His experience served him well on the Armed Services Committee. He worked to increase funding and to expand and build new veteran clinics across America. Before coming to Congress, Evans fought as a lawyer for working families and the poor in Rock Island. In Congress, in addition to fighting for veterans he also fought for the Environment. In fact, he was named an "Environmental Hero" by the League of Conservation Voters and he was awarded the Conservationist of the Year in 1995 by the Illinois Sierra Club.

My most fond memories of Rep. EVANS were when LANE invited me to participate in the Homecourt Basketball Tournament. Homecourt Charity Basketball Game features members of Congress playing against the Georgetown Law School Faculty to raise money for the Homeless Legal Center. In 2000, Mervyn L. Jones II, my son, age 16, began playing on our team. He has played in every game since 2000. Mervyn and LANE have gotten to know each other well and he and I will miss our annual games under the leadership of LANE EVANS. LANE was the manager and former Rep. Carrie Meek and I were the coaches. Upon Rep. Meek's retirement I took on the coaching responsibilities. I am committed to keeping the LANE EVANS Homecourt Basketball tradition alive.

I will truly miss my friend and colleague, LANE EVANS' presence on the hill and on the Basketball Court. I pray that God will continue to bless LANE EVANS and his family.

TRIBUTE TO 109TH CONGRESS

**HON. VIRGINIA FOXX**

OF NORTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Ms. FOXX. Mr. Speaker, I rise today to acknowledge the accomplishments of the 109th

Congress and the forward progress America is experiencing. Much has been accomplished during these past two years and I believe that we must recognize the work that has been done.

We have tackled immigration and found solutions to border security to help stop the flow of illegal aliens into this country. We have taken steps to ensure that the Administration, military and the intelligence community have the tools they need to fight the war on terrorism efficiently. The economy is growing at an unprecedented rate, home ownership is up, un-employment is at 4.4 percent, and the federal deficit has been cut in half three years ahead of schedule. The efforts of the 109th Congress have led us forward to solving and finding new solutions to the challenges America faces.

I would also like to take this time to thank my colleagues, many of whom will not be returning for the 110th Congress. It has been a pleasure to work alongside you to strengthen America and work on legislation to improve the lives of millions of Americans. I will truly miss working with you and wish you the best in your future endeavors.

Mr. Speaker, I would like to thank my colleagues for all of their hard work during the 109th Congress and I look forward to working together in the 110th Congress to continue to keep America on its prosperous path.

GULF OF MEXICO DRILLING BILL

SPEECH OF

**HON. BARBARA LEE**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Ms. LEE. Mr. Speaker, I rise in opposition to the underlying bill. Once again the Republican Congress has used this horrendous martial law process to ram a bill through on the last day of session.

It is unclear what exactly is in this bill because none of us have had a chance to actually read it.

We do know at least that it represents a last ditch attempt by the Republican Congress to sell out to their friends in the oil and gas industry. This time they want to open up the Outer Continental Shelf in the Gulf of Mexico to new drilling—supposedly so they can help the Gulf Coast rebuild.

Are we really so cynical as to tie assistance for the gulf coast areas ravaged by Hurricanes Katrina, Rita and Wilma to new oil and gas drilling? Are we really going to equate the welfare of Big Oil companies to the needs of hurricane survivors?

It seems like every time we open the newspaper or turn on the news these days, the oil industry is announcing another record profit. Yet here they are again, hat in hand begging for another giveaway. Do they really need our help?

I firmly believe that we have a moral responsibility to help the gulf coast rebuild, but we should not condition any assistance on the future revenues of Big Oil.

If we really wanted to help the gulf coast, we should've been debating and passing H.R. 4197, the Hurricane Katrina Recovery, Reclamation, Restoration, Reconstruction and Reunion Act of 2005, introduced by the Congressional Black Caucus last year.

If we really wanted to stop our addiction to oil and produce a real national energy strategy we wouldn't be debating this sham idea to open the gulf to new drilling.

I urge my colleagues to vote "no."

OFFICE NATIONAL DRUG CONTROL  
POLICY REAUTHORIZATION ACT  
OF 2006

SPEECH OF

**HON. MARK E. SOUDER**

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, December 7, 2006*

Mr. SOUDER. Madam Speaker, yesterday, we passed H.R. 6344, I took the opportunity to thank the various members of the House and Senate, without whom we could not have passed this important and long-overdue legislation. As a point of personal privilege, I want to take this opportunity to thank the many staff members who worked so long and so hard for us.

First, I must thank the Staff director of our Subcommittee on Criminal Justice, Drug Policy and Human Resources. Marc Wheat has been with us for over 3 years, and he has been relentless and energetic in pursuing this daunting project. There is no other staffer on the House or Senate side who deserves more credit.

Subcommittee counsel Dennis Kilcoyne, who joined our staff in February, has led the negotiations with the Senate for months and skillfully steered this legislation through the demands and critiques of the many competing parties in Congress, the Administration and private sector. It was a huge task requiring patience, skill and diplomacy, without which the effort would not have succeeded.

The bipartisan nature of this negotiation has been an inspiration, and that is represented on the House side by Tony Haywood, counsel to the minority staff of the Government Reform Committee, who has ably represented the interests of our ranking Subcommittee member, ELIJAH CUMMINGS. He has been a team player with our staff.

I cannot forget the role played by our former Staff Director Chris Donesa—now with the House Intelligence Committee—and our former Subcommittee counsel Nick Coleman. These men brought great insight and skill that has contributed much to this legislation.

And I would be remiss if I didn't thank Susie Schulte of the Government Reform Committee and Matt Miller of the Speaker's Drug Task Force, as well as his predecessor Andy Tionson. All of these people have been enthusiastic and resourceful partners in this fight.

Finally, I must mention all those staff members on the Senate side who responded so well to the hard work of our House Staff. First, I must thank Gavin Young—who represents Chairman SPECTER on the Judiciary Committee—and his predecessor Matt McPhillips, who just left last week to take up his FBI assignment in Denver. These two proved every bit as skillful in shepherding the bill in the last few weeks of maneuvering in that mysterious body we call the United States Senate. Caucus.

Also we thank Jeremy Mischler and Melissa Sandberg of the Senate Drug Caucus. They have worked long on behalf of Senator

GRASSLEY to help us finally reach the elusive goal of passing this bill.

Jackie Parker of Senator LEVIN's staff and Reagan Taylor of Senator BIDEN's staff have been working this issue for a long time, and my staff have nothing but high praise for their team efforts. Roscoe Jones of Senator LEAHY's staff worked hard and in good faith in recent weeks with my staff to hammer out the last few wrinkles in the negotiations, and we thank him for his efforts also.

I also want to salute John Mackey of the House International Relations Committee, Janice O'Connell of the Senate Foreign Relations Committee, and Tim Rieser of the Senate Appropriations Foreign Operations Subcommittee, who did so much in the drafting of the provisions to ensure that the Director of ONDCP carries out a study on the use of mycoherbicides as a way to kill off coca and opium poppy plants in an environmentally safe manner. Their efforts may succeed where thousands of tons of chemical spraying has failed.

Among the private sector groups, we are especially grateful to Sue Thau of the Community Anti-Drug Coalitions of America, Marcia Lee Taylor of the Partnership for a Drug-Free America, and Ron Brooks of the National Narcotics Officers Associations Coalitions. From the treatment, prevention and law enforcement sides—respectively—they have been indispensable partners in our efforts to enact this law. Additionally, I must thank Professor Charles O'Keeffe of Virginia Commonwealth University, who gave us such helpful guidance on provisions to allow doctors to treat more heroin addicts who need drugs like buprenorphine for treatment.

Finally, I am particularly proud that this act to be signed by the President takes the first step to prevent what C.S. Lewis referred to as "the abolition of Man." In the section authorizing the U.S. Anti-Doping agency, it explicitly bans from athletic competition anyone who has been genetically modified for performance enhancement. This technology of "gene-doping" is not yet viable in humans, but it is widely anticipated to be on the horizon. To that end, it is critical to anticipate the problem and explicitly address it.

The protocol set by the U.S. Anti Doping Agency, which follows the World Anti-Doping Agency, is also the standard followed by the International Olympic Committee. These standards state that "The non-therapeutic use of cells, genes, genetic elements, or of the modulation of gene expression, having the capacity to enhance athletic performance, is prohibited." Although the U.S. Anti Doping Agency and the World Anti-Doping Agency presently prohibit gene-doping, there is no guarantee that gene-doping will remain on the prohibited list. The prohibition of gene-doping by statute and further public dialogue is critical. I salute my House and Senate colleagues for their foresighted efforts in this regard.

#### PERSONAL EXPLANATION

#### HON. BOB INGLIS

OF SOUTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Mr. INGLIS of South Carolina. Mr. Speaker, on rollcall No. 540 I was unavoidably detained. Had I been present, I would have voted "yea."

S. 994—THE FAMILY ABDUCTION PREVENTION ACT

#### HON. LYNN C. WOOLSEY

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, December 8, 2006*

Ms. WOOLSEY. Mr. Speaker, family abductions are the most common form of abduction, yet receive far too little attention. Every year, over 200,000 children are abducted by a family member and most frequently, by a parent.

We all assume that because the child is with a parent, they are safe, but we have seen entirely too often this is far from the truth.

More than half of the parents who abduct their children have a history of alcohol or substance abuse, a criminal record, or a history of violence.

So not surprisingly, children who are abducted by family members suffer emotional, psychological, and often physical abuse at the hand of their abductors.

We cannot let this continue. It's time we provide law enforcement with the resources they need to treat these child abductions as the serious crimes that they are.

Please join me today in support of this important legislation that will assist States in preventing and responding to family abductions.



# Daily Digest

## HIGHLIGHTS

House and Senate agreed to H. Con. Res. 503, Sine Die Adjournment Resolution.

House and Senate agreed to the Conference Report to accompany H.R. 5682, Henry J. Hyde U.S./India Nuclear Cooperation Promotion Act.

The House agreed to H.J. Res. 102, making further continuing appropriations for the fiscal year 2007.

The House agreed to H. Con. Res. 503, providing for the sine die adjournment of the second session of the One Hundred Ninth Congress.

## Senate

### Chamber Action

*Routine Proceedings, pages S11551–S11849*

**Measures Introduced:** Seventeen bills and five resolutions were introduced, as follows: S. 1, 2, 26, 28, 30, 4111–4122, and S. Res. 630–634.

**Page S11739–40**

**Measures Reported:** Special Report entitled “Report on the Activities of the Committee on Armed Services, United States Senate 105th Congress First and Second Sessions”. (S. Rept. No. 109–367).

S. 1129, to provide authorizations of appropriations for certain development banks, with an amendment in the nature of a substitute. **Page S11739**

**Measures Passed:**

**Leaking Underground Storage Tank Trust Fund:** Committee on Finance was discharged from further consideration of H.R. 6131, to permit certain expenditures from the Leaking Underground Storage Tank Trust Fund, and the bill was then passed, clearing the measure for the President. **Page S11552**

**United States Tsunami Warning and Education Act:** Senate passed H.R. 1674, to authorize and strengthen the tsunami detection, forecast, warning, and mitigation program of the National Oceanic and Atmospheric Administration, to be carried out by the National Weather Service, clearing the measure for the President. **Page S11552**

**Henry Clay Desk:** Senate agreed to S. Res. 630, allowing the senior Senator from Kentucky to reas-

sign the Henry Clay desk when serving as party leader. **Pages S11553–55**

**Reducing Hunger:** Committee on Agriculture, Forestry and Nutrition was discharged from further consideration of S. 1120, to reduce hunger in the United States, and the bill was then passed, after agreeing to the following amendments proposed thereto: **Pages S11568–70**

DeWine (for Durbin) Amendment No. 5233, to make perfecting amendments. **Pages S11568–69**

DeWine (for Durbin) Amendment No. 5234, to amend the title. **Page S11569**

**Gynecologic Cancer Education and Awareness Act/Jobanna’s Law:** Senate passed H.R. 1245, to provide for programs to increase the awareness and knowledge of women and health care providers with respect to gynecologic cancers, after agreeing to the following amendment proposed thereto: **Pages S11570–72**

Enzi Amendment No. 5235, in the nature of a substitute. **Page S11572**

**Confronting Methamphetamine Use:** Senate passed S. 4113, to amend the Omnibus Crime Control and Safe Streets Act of 1968 to clarify that territories and Indian tribes are eligible to receive grants for confronting the use of methamphetamine. **Pages S11572–73**

***Lifespan Respite Care Act:*** Senate passed H.R. 3248, to amend the Public Health Service Act to establish a program to assist family caregivers in accessing affordable and high-quality respite care, clearing the measure for the President.

Pages S11573–78

***Office of National Drug Control Policy Reauthorization Act:*** Senate passed H.R. 6344, to reauthorize the Office of National Drug Control Policy Act, clearing the measure for the President.

Pages S11592–93

***Federal Deposit Insurance Act:*** Senate passed H.R. 6345, to make a conforming amendment to the Federal Deposit Insurance Act with respect to examinations of certain insured depository institutions, clearing the measure for the President.

Page S11593

***Controlled Substances Act Amendment:*** Senate passed S. 4115, to amend the Controlled Substances Act to increase the effectiveness of physician assistance for drug treatment.

Page S11606

***Geneva Distinctive Emblems Protection Act:*** Senate passed H.R. 6338, to amend title 18, United States Code, to prevent and repress the misuse of the Red Crescent distinctive emblem and the Third Protocol (Red Crystal) distinctive emblem, and the bill was then passed, clearing the measure for the President.

Pages S11606–07

***Telephone Records and Privacy Protection Act:*** Committee on the Judiciary was discharged from further consideration of H.R. 4709, to amend title 18, United States Code, to strengthen protections for law enforcement officers and the public by providing criminal penalties for the fraudulent acquisition or unauthorized disclosure of phone records, and the bill was then passed, clearing the measure for the President.

Page S11640

***Multiple Employer Pension Plans:*** Senate passed S. 4121, to provide optional funding rules for employers in applicable multiple employer pension plans.

Pages S11643–44

***Continuing Appropriations:*** Senate passed H.J. Res. 102, making further continuing appropriations for the fiscal year 2007, clearing the measure for the President.

Page S11645

***National Institutes of Health Reform Act:*** Committee on Health, Education, Labor, and Pensions was discharged from further consideration of H.R. 6164, to amend title IV of the Public Health Service Act to revise and extend the authorities of the National Institutes of Health, and the bill was then passed, after agreeing to the following amendment proposed thereto:

Pages S11647–58

Frist (for Enzi) Amendment No. 5238, in the nature of a substitute.

Page S11651

***Methamphetamine Remediation Research Act:*** Committee on Environment and Public Works was discharged from further consideration of H.R. 798, to provide for a research program for remediation of closed methamphetamine production laboratories, and the bill was then passed, after agreeing to the following amendment proposed thereto:

Pages S11802–03

Frist (for Smith) Amendment No. 5239, in the nature of a substitute.

Pages S11802–03

***Postal Law Reform:*** Senate passed H.R. 6407, to reform the postal laws of the United States, clearing the measure for the President.

Pages S11821–22

***Sine Die Adjournment:*** Senate agreed to H. Con. Res. 503, providing for the sine die adjournment of the second session of the One Hundred Ninth Congress.

Page S11825

***Peacekeeping in Darfur:*** Senate agreed to S. Res. 631, urging the Government of Sudan and the international community to implement the agreement for a peacekeeping force under the command and control of the United Nations in Darfur.

Pages S11825–27

***Transatlantic Market:*** Senate agreed to S. Res. 632, urging the United States and the European Union to work together to strengthen the transatlantic market.

Page S11827

***Holocaust:*** Senate agreed to S. Res. 633, condemning the conference denying that the Holocaust occurred to be held by the Government of Iran and its President, Mahmoud Ahmadinejad.

Page S11827–28

***Honoring Tom Carr:*** Senate agreed to S. Res. 634, honoring the life and achievements of Tom Carr, Congressional Research Service Analyst, and extending the condolences of the Senate on the occasion of his death.

Page S11828

***Printing Authority:*** Senate agreed to H. Con. Res. 495, authorizing the printing as a House document of “United States House of Representatives, The Committee on Ways and Means: A History, 1789–2006”.

Page S11830

***Department of State Authorities Act:*** Senate passed H.R. 6060, to authorize certain activities by the Department of State, clearing the measure for the President.

Page S11830

***Physicians for Underserved Areas Act:*** Senate passed H.R. 4997, to extend for 2 years the authority to grant waivers of the foreign country residence requirement with respect to certain international medical graduates, clearing the measure for the President.

Page S11830

**Belarus Democracy Reauthorization Act:** Senate passed H.R. 5948, to reauthorize the Belarus Democracy Act of 2004 clearing the measure for the President. **Page S11830**

**110th Congress:** Senate agreed to H.J. Res. 101, appointing the day for the convening of the first session of the One Hundred Tenth Congress. **Page S11830**

**Enrollment Correction:** Senate agreed to H. Con. Res. 502, to correct the enrollment of the bill H.R. 5682. **Page S11830**

**Preserving Crime Victims' Restitution Act:** Committee on Judiciary was discharged from further consideration of S. 4055, to address the effect of the death of a defendant in Federal criminal proceedings, and the bill was then passed. **Pages S11840–41**

**Railroad Retirement Disability Earnings Act:** Committee on Health, Education, Labor and Pensions was discharged from further consideration of H.R. 5483, to increase the disability earning limitation under the Railroad Retirement Act and to index the amount of allowable earnings consistent with increases in the substantial gainful activity dollar amount under the Social Security Act, and the bill was then passed, clearing the measure for the President. **Page S11841**

**Modern-Day Slavery:** Committee on Foreign Relations was discharged from further consideration of S. Res. 549, expressing the sense of the Senate regarding modern-day slavery, and the resolution was then agreed to. **Page S11841**

**Tax Exempt Charitable Payments:** Senate passed H.R. 6429, to treat payments by charitable organizations with respect to certain firefighters as exempt payments, clearing the measure for the President. **Page S11841**

**Tax Extenders—House Message:** By 79 yeas to 9 nays (Vote No. 279), Senate agreed to the motion to concur in the House amendment to the Senate amendment to H.R. 6111, to amend the Internal Revenue Code of 1986 to provide that the Tax Court may review claims for equitable innocent spouse relief and to suspend the running on the period of limitations while such claims are pending. **Pages S11658–73**

Subsequently, Senate concurred in the House title amendment to the bill. **Page S11673**

During consideration of this measure today, the Senate also took the following action:

By 67 yeas to 21 nays (Vote No. 277), three-fifths of those Senators duly chosen and sworn, having voted in the affirmative, Senate agreed to the motion to waive certain sections of the Congressional Budget Act of 1974, with respect to the motion to concur

in the House amendment to the Senate amendment to the bill. **Pages S11659–72**

By 78 yeas to 10 nays (Vote No. 278), three-fifths of those Senators duly chosen and sworn, having voted in the affirmative, Senate agreed to the motion to close further debate on the motion to concur in the House amendment to the Senate amendment to the bill. **Pages S11658–73**

The pending motion to concur in the House amendment to the Senate amendment to the bill, with Frist Amendment No. 5236 (to the House amendment to the Senate amendment to the bill), to establish the enactment date, was withdrawn. **Pages S11658–73**

Frist Amendment No. 5237 (to Amendment No. 5236), to change the enactment date, fell when Frist Amendment No. 5236 (see above) was withdrawn. **Pages S11658–73**

**VA Major Medical Facility Authorization—House Message:** Senate concurred in the House amendments to S. 3421, to authorize major medical facility projects and major medical facility leases for the Department of Veterans Affairs for fiscal years 2006 and 2007, clearing the measure for the President. **Pages S11803–21**

**Henry J. Hyde United States and India Nuclear Cooperation Promotion Act—Conference Report:** Senate agreed to the conference report to accompany H.R. 5682, to exempt from certain requirements of the Atomic Energy Act of 1954 a proposed nuclear agreement for cooperation with India, clearing the measure for the President. **Pages S11822–25**

**Prematurity Research Expansion and Education for Mothers Who Deliver Infants Early Act—House Message:** Senate concurred in the House amendment to S. 707, to reduce preterm labor and delivery and the risk of pregnancy-related deaths and complications due to pregnancy, and to reduce infant mortality caused by prematurity, clearing the measure for the President. **Page S11828–30**

**United States—Mexico Transboundary Aquifer Assessment Act House Message:** Senate concurred in the House amendment to S. 214, to authorize the Secretary of the Interior to cooperate with the States on the border with Mexico and other appropriate entities in conducting a hydrogeologic characterization, mapping, and modeling Program for priority transboundary aquifers, clearing the measure for the President. **Pages S11830–31**

**Rural Water Supply Act—House Message:** Senate concurred in the House amendments to S. 895, to authorize the Secretary of the Interior to carry out a rural water supply program in the Reclamation States to provide a clean, safe, affordable, and reliable

water supply to rural residents, clearing the measure for the President. **Pages S11831–36**

**Democratic Republic of the Congo Relief, Security, and Democracy Promotion Act—House Message:** Senate concurred in the House amendment to S. 2125, to promote relief, security, and democracy in the Democratic Republic of the Congo, clearing the measure for the President. **Pages S11836–38**

**Marine Debris Research, Prevention, and Reduction Act—House Message:** Senate concurred in the House amendment to S. 362, to establish a program within the National Oceanic and Atmospheric Administration and the United States Coast Guard to help identify, determine sources of, assess, reduce, and prevent marine debris and its adverse impacts on the marine environment and navigation safety, in coordination with non-Federal entities, clearing the measure for the President. **Pages S11838–39**

**U.S. Safe Web Act—House Message:** Senate concurred in the House amendment to S. 1608, to enhance Federal Trade Commission enforcement against illegal spam, spyware, and cross-border fraud and deception, clearing the measure for the President. **Pages S11841–44**

**Retiring Senators Tributes—Agreement:** A unanimous-consent agreement was reached providing that tributes to retiring Senators be printed as a Senate document and that Senators be permitted to submit tributes until December 27, 2006. **Page S11844**

**Committee Authority—Agreement:** A unanimous-consent agreement was reached providing that on December 22, 2006, between the hours of 10 a.m. and 11 a.m., committees have the authority to file special reports on nonlegislative matters only. This does not include executive matters such as treaties or nominations nor does it allow committees to report bills or resolutions after the sine die adjournment. **Page S11844**

**Authorizing Leadership To Make Appointments—Agreement:** A unanimous-consent agreement was reached providing that notwithstanding the adjournment of the Senate, the President of the Senate, the President Pro Tempore, and the Majority and Minority Leaders be authorized to make appointments to commissions, committees, boards, conferences, or interparliamentary conferences authorized by law, by concurrent action of the two Houses, or by order of the Senate. **Page S11844**

**Signing Authority—Agreement:** A unanimous-consent agreement was reached providing that during this adjournment of the Senate, the Majority Leader, and Senators Allen and Cochran, be authorized to sign duly enrolled bills or joint resolutions. **Page S11844**

#### Appointment:

**MINER Act Technical Study Panel:** The Chair, on behalf of the Democratic Leaders of the Senate and House of Representatives, pursuant to Public Law 109–236, appointed Dr. James L. Weeks, of Maryland, to serve as a member of the MINER Act Technical Study Panel. **Pages S11844–45**

**Nominations Confirmed:** Senate confirmed the following nominations:

By unanimous vote of 91 yeas (Vote No. EX. 276), Kent A. Jordan, of Delaware, to be United States Circuit Judge for the Third Circuit. **Pages S11557–68, S11848–49**

During consideration of this measure today, Senate also took the following action:

By a unanimous vote of 93 yeas (Vote No. 275), three-fifths of those Senators duly chosen and sworn, having voted in the affirmative, Senate agreed to the motion to close further debate on the nomination. **Pages S11557, S11848–49**

Jeffrey Robert Brown, of Illinois, to be a Member of Social Security Advisory Board for a term expiring September 30, 2008.

D. Michael Rappoport, of Arizona, to be a Member of the Board of Trustees of the Morris K. Udall Scholarship and Excellence in National Environmental Policy Foundation for a term expiring October 6, 2008.

Michael Butler, of Tennessee, to be a Member of the Board of Trustees of the Morris K. Udall Scholarship and Excellence in National Environmental Policy Foundation for a term expiring October 6, 2008.

A.J. Eggenberger, of Montana, to be a Member of the Defense Nuclear Facilities Safety Board for a term expiring October 18, 2008.

Molly A. O'Neill, of Virginia, to be an Assistant Administrator of the Environmental Protection Agency.

Harry R. Hoglander, of Massachusetts, to be a Member of the National Mediation Board for a term expiring July 1, 2008.

John M.R. Kneuer, of New Jersey, to be Assistant Secretary of Commerce for Communications and Information.

Paul Cherecwich, Jr., of Utah, to be a Member of the Internal Revenue Service Oversight Board for a term expiring September 14, 2009.

Deborah L. Wince-Smith, of Virginia, to be a Member of the Internal Revenue Service Oversight Board for a term expiring September 14, 2010.

Eric Solomon, of New Jersey, to be an Assistant Secretary of the Treasury.

John Peyton, of Florida, to be a Member of the Board of Trustees of the Harry S Truman Scholarship Foundation for a term expiring December 10, 2011. (Prior to this action, Committee on Health, Education, Labor, and Pensions was discharged from further consideration.)

Blanca E. Enriquez, of Texas, to be a Member of the National Institute for Literacy Advisory Board for a term expiring January 30, 2009. (Prior to this action, Committee on Health, Education, Labor, and Pensions was discharged from further consideration.)

Stephen M. Prescott, of Oklahoma, to be a Member of the Board of Trustees of the Morris K. Udall Scholarship and Excellence in National Environmental Policy Foundation for a term expiring April 15, 2011.

Anne Jeannette Udall, of North Carolina, to be a Member of the Board of Trustees of the Morris K. Udall Scholarship and Excellence in National Environmental Policy Foundation for a term expiring October 6, 2010.

Dianne I. Moss, of Colorado, to be a Member of the Board of Directors of the Overseas Private Investment Corporation for a term expiring December 17, 2007. (Prior to this action, Committee on Foreign Relations was discharged from further consideration.)

Leland A. Strom, of Illinois, to be a Member of the Farm Credit Administration Board, Farm Credit Administration, for a term expiring October 13, 2012. (Prior to this action, Committee on Agriculture, Nutrition, and Forestry was discharged from further consideration.)

James H. Bilbray, of Nevada, to be a Governor of the United States Postal Service for a term expiring December 8, 2015.

Gerald Walpin, of New York, to be Inspector General, Corporation for National and Community Service. (Prior to this action, Committee on Health, Education, Labor, and Pensions was discharged from further consideration, then was referred to the Committee on Homeland Security and Governmental Affairs, which discharged from further consideration.)

Rachel K. Paulose, of Minnesota, to be United States Attorney for the District of Minnesota for the term of four years. (Prior to this action, Committee on the Judiciary was discharged from further consideration.)

Sara Alicia Tucker, of California, to be Under Secretary of Education. (Prior to this action, Committee on Health, Education, Labor, and Pensions was discharged from further consideration.)

Jovita Carranza, of Illinois, to be Deputy Administrator of the Small Business Administration.

Mark J. Warshawsky, of Maryland, to be a Member of the Social Security Advisory Board for a term expiring September 30, 2012.

Dana K. Bilyeu, of Nevada, to be a Member of the Social Security Advisory Board for a term expiring September 30, 2010.

Steven R. Chealander, of Texas, to be a Member of the National Transportation Safety Board for the remainder of the term expiring December 31, 2007. (Prior to this action, Committee on Commerce, Science, and Transportation was discharged from further consideration.)

Phillip L. Swagel, of Maryland, to be an Assistant Secretary of the Treasury.

Thurgood Marshall, Jr., of Virginia, to be a Governor of the United States Postal Service for a term expiring December 8, 2011.

Michele A. Davis, of Virginia, to be an Assistant Secretary of the Treasury.

Eric D. Eberhard, of Washington, to be a Member of the Board of Trustees of the Morris K. Udall Scholarship and Excellence in National Environmental Policy Foundation for a term expiring October 6, 2012.

Dana Gioia, of California, to be Chairperson of the National Endowment for the Arts for a term of four years. (Prior to this action, Committee on Health, Education, Labor, and Pensions was discharged from further consideration.)

Robert F. Hoyt, of Maryland, to be General Counsel for the Department of the Treasury.

Mark Everett Keenum, of Mississippi, to be Under Secretary of Agriculture for Farm and Foreign Agricultural Services. (Prior to this action, Committee on Agriculture, Nutrition, and Forestry was discharged from further consideration.)

Mark Everett Keenum, of Mississippi, to be a Member of the Board of Directors of the Commodity Credit Corporation. (Prior to this action, Committee on Agriculture, Nutrition, and Forestry was discharged from further consideration.)

Charles E. Dorkey III, of New York, to be a Member of the Advisory Board of the Saint Lawrence Seaway Development Corporation. (Prior to this action, Committee on Commerce, Science, and Transportation was discharged from further consideration.)

Diane Humetewa, of Arizona, to be a Member of the Board of Trustees of the Morris K. Udall Scholarship and Excellence in National Environmental Policy Foundation for a term expiring August 25, 2012.

Anthony W. Ryan, of Massachusetts, to be an Assistant Secretary of the Treasury.

Leon R. Sequeira, of Virginia, to be an Assistant Secretary of Labor.

William Francis Price, Jr., of California, to be a Member of the National Council on the Arts for a term expiring September 3, 2012. (Prior to this action, Committee on Health, Education, Labor, and Pensions was discharged from further consideration.)

Robert Bretley Lott, of Louisiana, to be a Member of the National Council on the Arts for a term expiring September 3, 2012. (Prior to this action, Committee on Health, Education, Labor, and Pensions was discharged from further consideration.)

Charlotte P. Kessler, of Ohio, to be a Member of the National Council on the Arts for a term expiring September 3, 2012. (Prior to this action, Committee on Health, Education, Labor, and Pensions was discharged from further consideration.)

Joan Israelite, of Missouri, to be a Member of the National Council on the Arts for a term expiring September 3, 2012. (Prior to this action, Committee on Health, Education, Labor, and Pensions was discharged from further consideration.)

Benjamin Donenberg, of California, to be a Member of the National Council on the Arts for a term expiring September 3, 2012. (Prior to this action, Committee on Health, Education, Labor, and Pensions was discharged from further consideration.)

Foreststorn Hamilton, of New York, to be a Member of the National Council on the Arts for a term expiring September 3, 2012. (Prior to this action, Committee on Health, Education, Labor, and Pensions was discharged from further consideration.)

Terry L. Cline, of Oklahoma, to be Administrator of the Substance Abuse and Mental Health Services Administration, Department of Health and Human Services. (Prior to this action, Committee on Health, Education, Labor, and Pensions was discharged from further consideration.)

Paul A. Schneider, of Maryland, to be Under Secretary for Management, Department of Homeland Security. (Prior to this action, Committee on Homeland Security and Governmental Affairs was discharged from further consideration.)

Dan Gregory Blair, of the District of Columbia, to be a Commissioner of the Postal Rate Commission for a term expiring October 14, 2012.

Elizabeth Dougherty, of the District of Columbia, to be a Member of the National Mediation Board for a term expiring July 1, 2007. (Prior to this action, Committee on Health, Education, Labor, and Pensions was discharged from further consideration.)

Elizabeth Dougherty, of the District of Columbia, to be a Member of the National Mediation Board for a term expiring July 1, 2010. (Prior to this action, Committee on Health, Education, Labor, and Pensions was discharged from further consideration.)

Margaret A. Ryan, of Virginia, to be a Judge of the United States Court of Appeals for the Armed

Forces for the term of fifteen years to expire on the date prescribed by law.

Scott Wallace Stucky, of Maryland, to be a Judge of the United States Court of Appeals for the Armed Forces for the term of fifteen years to expire on the date prescribed by law.

Jill E. Sommers, of Kansas, to be a Commissioner of the Commodity Futures Trading Commission for the remainder of the term expiring April 13, 2009.

33 Army nominations in the rank of general.

1 Coast Guard nomination in the rank of admiral. (Prior to this action, Committee on Commerce, Science, and Transportation was discharged from further consideration.)

1 Navy nomination in the rank of admiral.

Routine lists in the Foreign Service. (Prior to this action, Committee on Foreign Relations was discharged from further consideration.)

Routine lists in the Coast Guard. (Prior to this action, Committee on Commerce, Science, and Transportation was discharged from further consideration.)

Routine lists in the National Oceanic and Atmospheric Administration. (Prior to this action, Committee on Commerce, Science, and Transportation was discharged from further consideration.)

Routine lists in the Public Health Service. (Prior to this action, Committee on Health, Education, Labor, and Pensions was discharged from further consideration.)

Routine lists in the Air Force, Army, Foreign Service, Navy, Public Health Service.

Pages S11727–32, S11848–49

**Nominations Returned to the President:** The following nominations were returned to the President failing of confirmation under Senate Rule XXXI at the time of the adjournment of the 109th Congress:

Peter Cyril Wyche Flory, of Virginia, to be an Assistant Secretary of Defense.

Andrew J. McKenna, Jr., of Illinois, to be a Member of the National Security Education Board for a term of four years.

Anthony Joseph Principi, of California, to be a Member of the Defense Base Closure and Realignment Commission.

Julie L. Myers, of Kansas, to be an Assistant Secretary of Homeland Security.

C. Boyden Gray, of the District of Columbia, to be Representative of the United States of America to the European Union, with the rank and status of Ambassador.

Philip S. Gutierrez, of California, to be United States District Judge for the Central District of California.

Valerie L. Baker, of California, to be United States District Judge for the Central District of California.



Richard E. Hoagland, of the District of Columbia, to be Ambassador to the Republic of Armenia.

Charles Darwin Snelling, of Pennsylvania, to be a Member of the Board of Directors of the Metropolitan Washington Airports Authority for a term expiring May 30, 2012.

Marcia Morales Howard, of Florida, to be United States District Judge for the Middle District of Florida.

Leslie Southwick, of Mississippi, to be United States District Judge for the Southern District of Mississippi.

Gregory Kent Frizzell, of Oklahoma, to be United States District Judge for the Northern District of Oklahoma.

Lisa Godbey Wood, of Georgia, to be United States District Judge for the Southern District of Georgia.

Thomas E. Harvey, of New York, to be an Assistant Secretary of Veterans Affairs (Congressional Affairs).

John Alfred Jarvey, of Iowa, to be United States District Judge for the Southern District of Iowa.

Robert James Jonker, of Michigan, to be United States District Judge for the Western District of Michigan.

Paul Lewis Maloney, of Michigan, to be United States District Judge for the Western District of Michigan.

Janet T. Neff, of Michigan, to be United States District Judge for the Western District of Michigan.

Sara Elizabeth Lioi, of Ohio, to be United States District Judge for the Northern District of Ohio.

Nora Barry Fischer, of Pennsylvania, to be United States District Judge for the Western District of Pennsylvania.

Roger Romulus Martella, Jr., of Virginia, to be an Assistant Administrator of the Environmental Protection Agency.

Carl Joseph Artman, of Colorado, to be an Assistant Secretary of the Interior.

Lawrence Joseph O'Neill, of California, to be United States District Judge for the Eastern District of California.

John Ray Correll, of Indiana, to be Director of the Office of Surface Mining Reclamation and Enforcement.

Dean A. Pinkert, of Virginia, to be a Member of the United States International Trade Commission for the term expiring December 16, 2015.

Irving A. Williamson, of New York, to be a Member of the United States International Trade Commission for the term expiring June 16, 2014.

Adolfo A. Franco, of Virginia, to be a Member of the Board of Directors of the Inter-American Foundation for a term expiring September 20, 2008.

D. Jeffrey Hirschberg, of Wisconsin, to be a Member of the Broadcasting Board of Governors for a term expiring August 13, 2007.

Roger W. Wallace, of Texas, to be a Member of the Board of Directors of the Inter-American Foundation for a term expiring October 6, 2008.

Michael Dolan, of New York, to be a Member of the Board of Directors of the Corporation for National and Community Service for a term expiring October 6, 2009.

Dennis P. Walsh, of Maryland, to be a Member of the National Labor Relations Board for the term of five years expiring December 16, 2009.

Ellen R. Sauerbrey, of Maryland, to be an Assistant Secretary of State (Population, Refugees, and Migration).

Ron Silver, of New York, to be a Member of the Board of Directors of the United States Institute of Peace for a term expiring January 19, 2009.

Judy Van Rest, of Virginia, to be a Member of the Board of Directors of the United States Institute of Peace for a term expiring January 19, 2009.

Mark McKinnon, of Texas, to be a Member of the Broadcasting Board of Governors for a term expiring August 13, 2006.

Mark McKinnon, of Texas, to be a Member of the Broadcasting Board of Governors for a term expiring August 13, 2009.

Allen C. Guelzo, of Pennsylvania, to be a Member of the National Council on the Humanities for the remainder of the term expiring January 26, 2006.

Thomas R. Saving, of Texas, to be a Member of the Board of Trustees of the Federal Supplementary Medical Insurance Trust Fund for a term of four years.

Daniel Meron, of Maryland, to be General Counsel of the Department of Health and Human Services.

Ellen R. Sauerbrey, of Maryland, to be an Assistant Secretary of State (Population, Refugees, and Migration) (Recess Appointment).

C. Boyden Gray, of the District of Columbia, to be Representative of the United States of America to the European Union, with the rank and status of Ambassador (Recess Appointment).

Catherine G. West, of the District of Columbia, to be a Member of the Internal Revenue Service Oversight Board for a term expiring September 14, 2008.

Dawn M. Liberi, of New York, to be Ambassador to the Islamic Republic of Mauritania.

James R. Kunder, of Virginia, to be Deputy Administrator of the United States Agency for International Development.

Margrethe Lundsager, of Virginia, to be United States Executive Director of the International Monetary Fund for a term of 2 years.

Peter E. Cianchette, of Maine, to be a Member of the Internal Revenue Service Oversight Board for a term expiring September 14, 2010.

Daniel Meron, of Maryland, to be General Counsel of the Department of Health and Human Services (Recess Appointment).

Michael J. Astrue, of Massachusetts, to be Commissioner of Social Security for a term expiring January 19, 2013.

Cecil E. Floyd, of South Carolina, to be an Alternate Representative of the United States of America to the Sixty-first Session of the General Assembly of the United Nations.

Hector E. Morales, of Texas, to be a Member of the Board of Directors of the Inter-American Foundation for a term expiring September 20, 2010.

Curtis S. Chin, of New York, to be United States Director of the Asian Development Bank, with the rank of Ambassador.

John Robert Bolton, of Maryland, to be the Representative of the United States of America to the United Nations, with the rank and status of Ambassador, and the Representative of the United States of America in the Security Council of the United Nations.

John Robert Bolton, of Maryland, to be Representative of the United States of America to the Sessions of the General Assembly of the United Nations during his tenure of service as Representative of the United States of America to the United Nations.

Andrew G. Biggs, of New York, to be Deputy Commissioner of Social Security for the remainder of the term expiring January 19, 2007.

Andrew G. Biggs, of New York, to be Deputy Commissioner of Social Security for a term expiring January 19, 2013.

Katherine Almquist, of Virginia, to be an Assistant Administrator of the United States Agency for International Development.

Kenneth Y. Tomlinson, of Virginia, to be Chairman of the Broadcasting Board of Governors. (Reappointment).

Kenneth Y. Tomlinson, of Virginia, to be a Member of the Broadcasting Board of Governors for a term expiring August 13, 2007.

Jeffrey Robert Brown, of Illinois, to be a Member of the Social Security Advisory Board for a term expiring September 30, 2008 (Recess Appointment).

Stanley Davis Phillips, of North Carolina, to be Ambassador to the Republic of Estonia.

Sam Fox, of Missouri, to be Ambassador to Belgium.

David B. Rivkin, Jr., of Virginia, to be a Member of the Foreign Claims Settlement Commission of the

United States for the term expiring September 30, 2007.

Earl Cruz Aguigui, of Guam, to be United States Marshal for the District of Guam and concurrently United States Marshal for the District of the Northern Mariana Islands for the term of four years.

Alice S. Fisher, of Virginia, to be an Assistant Attorney General.

Carol A. Dalton, of the District of Columbia, to be an Associate Judge of the Superior Court of the District of Columbia for the term of fifteen years.

Peter N. Kirsanow, of Ohio, to be a Member of the National Labor Relations Board for the term of five years expiring August 27, 2008.

David M. Mason, of Virginia, to be a Member of the Federal Election Commission for a term expiring April 30, 2009.

Steven T. Walther, of Nevada, to be a Member of the Federal Election Commission for a term expiring April 30, 2009.

Hans von Spakovsky, of Georgia, to be a Member of the Federal Election Commission for a term expiring April 30, 2011.

Robert D. Lenhard, of Maryland, to be a Member of the Federal Election Commission for a term expiring April 30, 2011.

Vanessa Lynne Bryant, of Connecticut, to be United States District Judge for the District of Connecticut.

S. Pamela Gray, of the District of Columbia, to be an Associate Judge of the Superior Court of the District of Columbia for the term of fifteen years.

Dennis P. Walsh, of Maryland, to be a Member of the National Labor Relations Board for the term of five years expiring December 16, 2009 (Recess Appointment).

Peter N. Kirsanow, of Ohio, to be a Member of the National Labor Relations Board for the term of five years expiring August 27, 2008 (Recess Appointment).

Stephen Goldsmith, of Indiana, to be a Member of the Board of Directors of the Corporation for National and Community Service for a term expiring October 6, 2010 (Recess Appointment).

Julie L. Myers, of Kansas, to be an Assistant Secretary of Homeland Security (Recess Appointment).

Benjamin A. Powell, of Florida, to be General Counsel of the Office of the Director of National Intelligence (Recess Appointment).

Steven T. Walther, of Nevada, to be a Member of the Federal Election Commission for a term expiring April 30, 2009 (Recess Appointment).

Hans Von Spakovsky, of Georgia, to be a Member of the Federal Election Commission for a term expiring April 30, 2011 (Recess Appointment).

Robert D. Lenhard, of Maryland, to be a Member of the Federal Election Commission for a term expiring April 30, 2011 (Recess Appointment).

John A. Rizzo, of the District of Columbia, to be General Counsel of the Central Intelligence Agency.

Wayne Cartwright Beyer, of New Hampshire, to be a Member of the Federal Labor Relations Authority for a term of five years expiring July 1, 2010.

Phillip J. Green, of Illinois, to be United States Attorney for the Southern District of Illinois for the term of four years.

Debra Ann Livingston, of New York, to be United States Circuit Judge for the Second Circuit.

Raymond M. Kethledge, of Michigan, to be United States Circuit Judge for the Sixth Circuit.

Stephen Joseph Murphy III, of Michigan, to be United States Circuit Judge for the Sixth Circuit.

John Preston Bailey, of West Virginia, to be United States District Judge for the Northern District of West Virginia.

Mary O. Donohue, of New York, to be United States District Judge for the Northern District of New York.

Patricia Mathes, of Texas, to be a Member of the National Institute for Literacy Advisory Board for a term expiring November 25, 2007.

Alex A. Beehler, of Maryland, to be Inspector General, Environmental Protection Agency.

Michael F. Duffy, of the District of Columbia, to be a Member of the Federal Mine Safety and Health Review Commission for a term of 6 years expiring August 30, 2012.

Susan E. Dudley, of Virginia, to be Administrator of the Office of Information and Regulatory Affairs, Office of Management and Budget.

Roslynn Renee Mauskopf, of New York, to be United States District Judge for the Eastern District of New York.

Liam O'Grady, of Virginia, to be United States District Judge for the Eastern District of Virginia.

Dabney Langhorne Friedrich, of Virginia, to be a Member of the United States Sentencing Commission for the remainder of the term expiring October 31, 2009.

James F.X. O'Gara, of Pennsylvania, to be Deputy Director for Supply Reduction, Office of National Drug Control Policy.

William W. Mercer, of Montana, to be Associate Attorney General.

Halil Suleyman Ozerden, of Mississippi, to be United States District Judge for the Southern District of Mississippi.

Otis D. Wright II, of California, to be United States District Judge for the Central District of California.

George H. Wu, of California, to be United States District Judge for the Central District of California.

Michael F. Duffy, of the District of Columbia, to be a Member of the Federal Mine Safety and Health Review Commission for a term of 6 years expiring August 30, 2012 (Recess Appointment).

Thomas M. Hardiman, of Pennsylvania, to be United States Circuit Judge for the Third Circuit.

David Palmer, of Maryland, to be a Member of the Equal Employment Opportunity Commission for a term expiring July 1, 2011.

Caroline C. Hunter, of Florida, to be a Member of the Election Assistance Commission for a term expiring December 12, 2009.

William Lindsay Osteen, Jr., of North Carolina, to be United States District Judge for the Middle District of North Carolina.

Martin Karl Reidinger, of North Carolina, to be United States District Judge for the Western District of North Carolina.

Thomas D. Schroeder, of North Carolina, to be United States District Judge for the Middle District of North Carolina.

John Roberts Hackman, of Virginia, to be United States Marshal for the Eastern District of Virginia for the term of 4 years.

Richard Allan Hill, of Montana, to be a Member of the Board of Directors of the Corporation for National and Community Service for a term expiring June 10, 2009.

Ellen C. Williams, of Kentucky, to be a Governor of the United States Postal Service for a term expiring December 8, 2016.

Peter W. Tredick, of California, to be a Member of the National Mediation Board for a term expiring July 1, 2009.

Paul De Camp, of Virginia, to be Administrator of the Wage and Hour Division, Department of Labor.

Arlene Holen, of the District of Columbia, to be a Member of the Federal Mine Safety and Health Review Commission for a term of six years expiring August 30, 2010.

Richard Stickler, of West Virginia, to be Assistant Secretary of Labor for Mine Safety and Health (Recess Appointment).

Steven G. Bradbury, of Maryland, to be an Assistant Attorney General.

Terrence W. Boyle, of North Carolina, to be United States Circuit Judge for the Fourth Circuit.

William James Haynes II, of Virginia, to be United States Circuit Judge for the Fourth Circuit.

Peter D. Keisler, of Maryland, to be United States Circuit Judge for the District of Columbia Circuit.

William Gerry Myers III, of Idaho, to be United States Circuit Judge for the Ninth Circuit.

James Edward Rogan, of California, to be United States District Judge for the Central District of California.

Benjamin Hale Settle, of Washington, to be United States District Judge for the Western District of Washington.

Norman Randy Smith, of Idaho, to be United States Circuit Judge for the Ninth Circuit.

Michael Brunson Wallace, of Mississippi, to be United States Circuit Judge for the Fifth Circuit.

Gregory B. Cade, of Virginia, to be Administrator of the United States Fire Administration, Department of Homeland Security.

Heidi M. Pasichow, of the District of Columbia, to be an Associate Judge of the Superior Court of the District of Columbia for the term of fifteen years.

Frederick J. Kapala, of Illinois, to be United States District Judge for the Northern District of Illinois.

Beryl A. Howell, of the District of Columbia, to be a Member of the United States Sentencing Commission for a term expiring October 31, 2011.

John R. Steer, of Virginia, to be a Member of the United States Sentencing Commission for a term expiring October 31, 2011.

Rosemary E. Rodriguez, of Colorado, to be a Member of the Election Assistance Commission for the remainder of the term expiring December 12, 2007.

Thomas Alvin Farr, of North Carolina, to be United States District Judge for the Eastern District of North Carolina.

Floyd Hall, of New Jersey, to be a Member of the Reform Board (Amtrak) for a term of five years.

Enrique J. Sosa, of Florida, to be a Member of the Reform Board (Amtrak) for a term of five years.

Peter Cyril Wyche Flory, of Virginia, to be an Assistant Secretary of Defense (Recess Appointment).

Eric S. Edelman, of Virginia, to be Under Secretary of Defense for Policy (Recess Appointment).

John L. Palmer, of New York, to be a Member of the Board of Trustees of the Federal Supplementary Medical Insurance Trust Fund for a term of four years.

John L. Palmer, of New York, to be a Member of the Board of Trustees of the Federal Hospital Insurance Trust Fund for a term of four years.

Thomas R. Saving, of Texas, to be a Member of the Board of Trustees of the Federal Hospital Insurance Trust Fund for a term of four years.

John L. Palmer, of New York, to be a Member of the Board of Trustees of the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund for a term of four years.

Thomas R. Saving, of Texas, to be a Member of the Board of Trustees of the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund for a term of four years.

Dorrance Smith, of Virginia, to be an Assistant Secretary of Defense (Recess Appointment).

Gordon England, of Texas, to be Deputy Secretary of Defense (Recess Appointment).

Enrique J. Sosa, of Florida, to be a Member of the Reform Board (Amtrak) for a term of five years (Recess Appointment).

Floyd Hall, of New Jersey, to be a Member of the Reform Board (Amtrak) for a term of five years (Recess Appointment).

Anita K. Blair, of Virginia, to be an Assistant Secretary of the Air Force.

Warren Bell, of California, to be a Member of the Board of Directors of the Corporation for Public Broadcasting for a term expiring January 31, 2012.

William Ludwig Wehrum, Jr., of Tennessee, to be an Assistant Administrator of the Environmental Protection Agency.

Jane C. Luxton, of Virginia, to be Assistant Secretary of Commerce for Oceans and Atmosphere.

Kevin M. Kolevar, of Michigan, to be an Assistant Secretary of Energy (Electricity Delivery and Energy Reliability).

Scott A. Keller, of Florida, to be an Assistant Secretary of Housing and Urban Development.

Michael W. Tankersley, of Texas, to be Inspector General, Export-Import Bank.

Michael J. Burns, of New Mexico, to be Assistant to the Secretary of Defense for Nuclear and Chemical and Biological Defense Programs.

1 Air Force nomination in the rank of general.

8 Army nominations in the rank of general.

2 Marine Corps nominations in the rank of general.

Routine lists in the Army, Foreign Service, Marine Corps, Navy.

**Pages S11845–47**

**Messages From the House:**

**Pages S11736–38**

**Measures Placed on Calendar:**

**Pages S11738**

**Enrolled Bills Presented:**

**Page S11739**

**Executive Communications:**

**Page S11739**

**Additional Cosponsors:**

**Pages S11740–41**

**Statements on Introduced Bills/Resolutions:**

**Pages S11741–91**

**Additional Statements:**

**Pages S11733–36**

**Amendments Submitted:**

**Pages S11791–S11801**

**Privileges of the Floor:**

**Pages S11801–02**

**Record Votes:** Five record votes were taken today. (Total—279) **Pages S11557, S11568, S11672, S11673**

**Adjournment:** Senate met at 9:30 a.m., and, in accordance with the provisions of H. Con. Res. 503, adjourned sine die at 4:39 a.m. on Saturday, December 9, 2006, until 12 noon, on Thursday, January 4, 2007.

## *Committee Meetings*

No committee meetings were held.

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# House of Representatives

## *Chamber Action*

**Public Bills and Resolutions Introduced:** 17 public bills, H.R. 6420–6436; and 9 resolutions, H. Con. Res. 502–504; and H. Res. 1104, 1106–1110 were introduced. **Pages H9317–18**

**Additional Cosponsors:** **Page H9318**

**Reports Filed:** Reports were filed today as follows:

Report of the Joint Economic Committee on the 2006 Economic Report of the President (H. Rept. 109–726);

H. Res. 1105, providing for consideration of H.J. Res. 102, making further continuing appropriations for the fiscal year 2007 (H. Rept. 109–727);

H.R. 3509, to establish a statute of repose for durable goods used in a trade or business, with an amendment (H. Rept. 109–728, Pt. 1);

H.R. 4941, to reform the science and technology programs and activities of the Department of Homeland Security, with an amendment (H. Rept. 109–729, Pt. 1);

H.R. 2567, to amend the Federal Hazardous Substances Act to require engine coolant and antifreeze to contain a bittering agent so as to render it unpalatable, with an amendment (H. Rept. 109–730, Pt. 1); and

H.R. 5316, to reestablish the Federal Emergency Management Agency as a cabinet-level independent establishment in the executive branch that is responsible for the Nation's preparedness for, response to, recovery from, and mitigation against disasters, with amendments (H. Rept. 109–519, Pt. 1). **Page H9316**

The House agreed to H. Res. 1102, waiving a requirement of clause 6(a) of rule XIII with respect to consideration of certain resolutions reported from the Committee on Rules and providing for consideration of motions to suspend the rules, by voice vote after ordering the previous question. **Pages H8983–84**

**Suspensions:** The House agreed to suspend the rules and pass the following measures:

*Authorizing major medical facility projects and major medical facility leases for the Department of Veterans Affairs for fiscal years 2006 and 2007:* S.

3421, amended, to authorize major medical facility projects and major medical facility leases for the Department of Veterans Affairs for fiscal years 2006 and 2007; **Pages H8995–H9019**

Agreed to amend the title so as to read: "To amend title 38, United States Code, to repeal certain limitations on attorney representation of claimants for benefits under laws administered by the Secretary of Veterans Affairs, to expand eligibility for the Survivors' and Dependents' Educational Assistance Program, to otherwise improve veterans' benefits, memorial affairs, and healthcare programs, to enhance information security programs of the Department of Veterans Affairs, and for other purposes." **Page H9019**

*Iraq Reconstruction Accountability Act of 2006:* S. 4046, to extend oversight and accountability related to United States reconstruction funds and efforts in Iraq by extending the termination date of the Office of the Special Inspector General for Iraq Reconstruction—clearing the measure for the President; **Pages H9019–22**

*Reforming the postal laws of the United States:* H.R. 6407, amended, to reform the postal laws of the United States; **Pages H9160–82**

*Designating the facility of the United States Postal Service located at 103 East Thompson Street in Thomaston, Georgia, as the "Sergeant First Class Robert Lee 'Bobby' Hollar, Jr. Post Office Building":* S. 4050, to designate the facility of the United States Postal Service located at 103 East Thompson Street in Thomaston, Georgia, as the "Sergeant First Class Robert Lee 'Bobby' Hollar, Jr. Post Office Building"—clearing the measure for the President; **Pages H9182–83**

*Department of State Authorities Act of 2006:* H.R. 6060, amended, to authorize certain activities by the Department of State; **Pages H9188–91**

*Amending the Farm Security and Rural Investment Act of 2002 to extend a suspension of limitation on the period for which certain borrowers are eligible for guaranteed assistance:* S. 4093, to amend the Farm Security and Rural Investment Act of 2002 to extend a suspension of limitation on the

period for which certain borrowers are eligible for guaranteed assistance—clearing the measure for the President; **Pages H9191–92**

**COMPETE Act of 2006:** S. 3821, to authorize certain athletes to be admitted temporarily into the United States to compete or perform in an athletic league, competition, or performance—clearing the measure for the President; **Pages H9197–98**

**Amending title 18, United States Code, to prohibit disruptions of funerals of members or former members of the Armed Forces:** S. 4042, to amend title 18, United States Code, to prohibit disruptions of funerals of members or former members of the Armed Forces—clearing the measure for the President; **Pages H9198–99**

**Increasing the amount in certain funding agreements relating to patents and nonprofit organizations to be used for scientific research, development, and education, and for other purposes:** H.R. 6427, to increase the amount in certain funding agreements relating to patents and nonprofit organizations to be used for scientific research, development, and education; **Pages H9199–H9200**

**Authorizing the Secretary of the Army to carry out certain elements of the project for hurricane and storm damage reduction, Morganza to the Gulf of Mexico, Louisiana:** H.R. 6428, authorizing the Secretary of the Army to carry out certain elements of the project for hurricane and storm damage reduction, Morganza to the Gulf of Mexico, Louisiana; **Pages H9203–05**

**Dam Safety Act of 2006:** S. 2735, to amend the National Dam Safety Program Act to reauthorize the national dam safety program; **Pages H9205–06**

**Providing for correction to the enrollment of H.R. 5946:** S. Con. Res. 123, to provide for correction to the enrollment of H.R. 5946; **Page H9206**

**Stevens-Inouye International Fisheries Monitoring and Compliance Legacy Act of 2006:** Concur in Senate amendments to H.R. 5946, to amend the Magnuson-Stevens Fishery Conservation and Management Act to authorize activities to promote improved monitoring and compliance for high seas fisheries, or fisheries governed by international fishery management agreements—clearing the measure for the President; **Pages H9206–35**

**National Institutes of Health Reform Act of 2006:** Concur in Senate amendment to H.R. 6164, to amend title IV of the Public Health Service Act to revise and extend the authorities of the National Institutes of Health—clearing the measure for the President; **Pages H9235–43**

**Preventing Harassment through Outbound Number Enforcement Act:** H.R. 5304, to amend title 18, United States Code, to provide a penalty for caller ID spoofing; and **Pages H9192–97, H9302**

**Dietary Supplement and Nonprescription Drug Consumer Protection Act:** S. 3546, to amend the Federal Food, Drug, and Cosmetic Act with respect to serious adverse event reporting for dietary supplements and nonprescription drugs, by a (2/3) yea-and-nay vote of 203 yeas to 98 nays, Roll No. 543. **Pages H9243–46, H9303–04**

**Suspensions—Proceedings Resumed:** The House agreed to suspend the rules and pass the following measures which were debated on Wednesday, December 6th:

**Expressing support for Lebanon's democratic institutions and condemning the recent terrorist assassination of Lebanese parliamentarian and Industry Minister Pierre Amin Gemayel:** H. Res. 1088, amended, to express support for Lebanon's democratic institutions and condemning the recent terrorist assassination of Lebanese parliamentarian and Industry Minister Pierre Amine Gemayel, by a (2/3) yea-and-nay vote of 408 yeas with none voting "nay", Roll No. 531; **Pages H9023–24**

Agreed to amend the title so as to read: "Expressing support for Lebanon's democratic institutions and condemning the recent terrorist assassination of Lebanese parliamentarian and Industry Minister Pierre Amine Gemayel." **Page H9024**

**Condemning in the strongest terms Iran's commitment to hold an international Holocaust denial conference on December 11–12, 2006:** H. Res. 1091, amended, to condemn in the strongest terms Iran's commitment to hold an international Holocaust denial conference on December 11–12, 2006, by a (2/3) yea and nay vote of 408 yeas with none voting "nay", Roll No. 534; and **Page H9080**

The House agreed to suspend the rules and pass the following measure which were debated on Thursday, December 7th:

**Belarus Democracy Reauthorization Act of 2006:** H.R. 5948, amended, to reauthorize the Belarus Democracy Act of 2004, by a (2/3) yea-and-nay vote of 397 yeas to 2 nays, Roll No. 537. **Pages H9088–89**

**Suspensions—Failed:** The House failed to agree to suspend the rules and pass the following measures:

**Amending title 10, United States Code, to require the Secretary of Defense to submit to Congress an annual report and to provide notice to the public on congressional initiatives in funds authorized or made available to the Department of Defense:** H.R. 6375, to amend title 10, United States Code, to require the Secretary of Defense to



submit to Congress an annual report and to provide notice to the public on congressional initiatives in funds authorized or made available to the Department of Defense, by less than a (2/3) ye-and-nay vote of 70 yeas to 330 nays, Roll No. 535. The measure was debated on yesterday, Thursday, December 7th; **Page H9081**

*Providing for a severance payment for employees of leadership offices and committees of the House of Representatives who are separated from employment solely and directly as a result of a change in the party holding the majority of the membership of the House:* H. Res. 1104, to provide for a severance payment for employees of leadership offices and committees of the House of representatives who are separated from employment solely and directly as a result of a change in the party holding the majority of the membership of the House and **Pages H9183–88**

*Amending the Energy Policy Act of 2005 to require the Federal Trade Commission to submit to Congress a report on gasoline prices by November 8, 2005:* H.R. 3718, to amend the Energy Policy Act of 2005 to require the Federal Trade Commission to submit to Congress a report on gasoline prices by November 8, 2005, by a (2/3) ye-and-nay vote of 191 yeas to 108 nays, Roll No. 542. **Pages H9200–02, H9302–03**

**Amending the Internal Revenue Code of 1986 to provide that the Tax Court may review claims for equitable innocent spouse relief and to suspend the running on the period of limitations while such claims are pending:** The House agreed to concur in Senate amendment with an amendment to H.R. 6111, to amend the Internal Revenue Code of 1986 to provide that the Tax Court may review claims for equitable innocent spouse relief and to suspend the running on the period of limitations while such claims are pending by a recorded vote of 367 yeas to 45 noes, Roll No. 533. **Pages H9024–79**

Rejected the Markey motion to amend the House amendment to the Senate amendment to H.R. 6111 by a recorded vote of 205 yeas to 207 noes, Roll No. 532. **Pages H9070–79**

H. Res. 1099, the rule relating to consideration of the bill was agreed to by a ye-and-nay vote of 247 yeas to 164 nays, Roll No. 530, after ordering the previous question. **Pages H8989–95, H9022–23**

**Member Resignation:** Read a letter from Representative Gibbons, wherein he resigned as Representative of the 2nd Congressional District of Nevada, effective at the close of business on December 31, 2006. **Pages H9081–82**

**Modifying temporarily certain rates of duty and make other technical amendments to the trade**

**laws, to extend certain trade preference programs:** The House passed H.R. 6406, to modify temporarily certain rates of duty and make other technical amendments to the trade laws, to extend certain trade preference programs by a recorded vote of 212 yeas to 184 noes, Roll No. 539. **Pages H9089–H9146**

Pursuant to section 2 of H. Res. 1100, the text of H.R. 6406, as passed by the House, will be appended to the engrossment of the House amendment to the Senate amendment to H.R. 6111. **Page H9146**

H. Res. 1100, the rule providing for consideration of the bill was agreed to by a ye-and-nay vote of 207 yeas to 193 nays, Roll No. 536, after ordering the previous question. **Pages H9083–88**

**Henry J. Hyde United States and India Nuclear Cooperation Promotion Act of 2006—Conference Report:** The House agreed to the conference report on H.R. 5682, to exempt from certain requirements of the Atomic Energy Act of 1954 a proposed nuclear agreement for cooperation with India, by a ye-and-nay vote of 330 yeas to 59 nays, Roll No. 541. **Pages H9146–55, H9159–60**

H. Res. 1101, the rule providing for consideration of the conference report was agreed to by a ye-and-nay vote of 355 yeas to 55 nays, Roll No. 529, after ordering the previous question. **Pages H8984–88, H9022**

**Making further continuing appropriations for the fiscal year 2007:** The House agreed to H.J. Res. 102, making further continuing appropriations for the fiscal year 2007, by a ye and nay vote of 370 yeas to 20 nays, Roll No. 540. **Pages H9155–59**

Agreed to H. Res. 1102, waiving a requirement of clause 6(a) of rule XIII with respect to consideration of certain resolutions reported from the Committee on Rules and providing for consideration of motions to suspend the rules, by voice vote after ordering the previous question. **Pages H8983–84**

H. Res. 1105, the rule providing for consideration of the bill was agreed to by voice vote after ordering the previous question. **Pages H9082–83**

**Printing of the Rules and Manual of the House for the 110th Congress:** The House agreed to H. Res. 1107, providing for the printing of a revised edition of the Rules and Manual of the House of Representatives for the One Hundred Ninth Congress. **Page H9158**

**Adjournment Resolution:** The House agreed to H. Con. Res. 503, providing for the sine die adjournment of the One Hundred Ninth Congress, Second Session. **Pages H9158–59**

Agreed to H. Con. Res. 502, to correct the enrollment of H.R. 5682. **Page H9160**

**City of Yuma Improvement Act:** The House agreed by unanimous consent to S. 1529, to provide for the conveyance of certain Federal land in the city of Yuma, Arizona—clearing the measure for the President. **Page H9250**

**Eugene Land Conveyance Act:** The House agreed by unanimous consent to S. 2150, to direct the Secretary of the Interior to convey certain Bureau of Land Management Land to the City of Eugene, Oregon—clearing the measure for the President. **Page H9251**

**Water Infrastructure Revitalization Act:** The House agreed by unanimous consent to concur in Senate amendment to S. 482, to provide environmental assistance to non-Federal interests in the State of North Dakota—clearing the measure for the President. **Page H9251**

**Holloman Air Force Base Land Exchange Act:** The House agreed by unanimous consent to concur in Senate amendment to H.R. 486, to provide for a land exchange involving private land and Bureau of Land Management land in the vicinity of Holloman Air Force Base, New Mexico, for the purpose of removing private land from the required safety zone surrounding munitions storage bunkers at Holloman Air Force Base—clearing the measure for the President. **Pages H9251–52**

**Blunt Reservoir and Pierre Canal Land Conveyance Act of 2006:** The House agreed by unanimous consent to S. 2205, to direct the Secretary of the Interior to convey certain parcels of land acquired for the initial stage of the Oahe Unit, James Division, South Dakota, to the Commission of Schools and Public Lands and the Department of Game, Fish, and Parks of the State of South Dakota for the purpose of mitigating lost wildlife habitat, on the condition that the current preferential leaseholders shall have an option to purchase the parcels from the Commission—clearing the measure for the President. **Pages H9252–53**

**Water Resources Research Act Amendments of 2006:** The House agreed by unanimous consent to concur in Senate amendment to H.R. 4588, to reauthorize grants for and require applied water supply research regarding the water resources research and technology institutes established under the Water Resources Research Act of 1984—clearing the measure for the President. **Page H9253**

**National Historic Preservation Act Amendments Act of 2006:** The House agreed by unanimous consent to S. 1378, to amend the National Historic Preservation Act to provide appropriation authorization and improve the operations of the Advisory

Council on Historic Preservation—clearing the measure for the President. **Pages H9253–54**

**Musconetcong Wild and Scenic Rivers Act:** The House agreed by unanimous consent to S. 1096, to amend the Wild and Scenic Rivers Act to designate portions of the Musconetcong River in the State of New Jersey as a component of the National Wild and Scenic Rivers System, after discharging from committee—clearing the measure for the President. **Pages H9254–55**

**Supporting the goals and ideals of “National Teen Dating Violence Awareness and Prevention Week”:** The House agreed by unanimous consent to H. Res. 1086, to support the goals and ideals of “National Teen Dating Violence Awareness and Prevention Week”, after discharging from committee. **Page H9255**

**Congratulating the Detroit Shock for winning the 2006 Women’s National Basketball Association Championship:** The House agreed by unanimous consent to H. Con. Res. 488, to congratulate the Detroit Shock for winning the 2006 Women’s National Basketball Association Championship, after discharging from committee. **Pages H9255–56**

**Call Home Act of 2006:** The House agreed by unanimous consent to S. 2653, to direct the Federal Communications Commission to make efforts to reduce telephone rates for Armed Forces personnel deployed overseas—clearing the measure for the President. **Page H9256**

**Supporting the goals and ideals of a National Epidermolysis Bullosa Awareness Week to raise public awareness and understanding of the disease and to foster understanding of the impact of the disease on patients and their families:** The House agreed by unanimous consent to H. Res. 335, to support the goals and ideals of a National Epidermolysis Bullosa Awareness Week to raise public awareness and understanding of the disease and to foster understanding of the impact of the disease on patients and their families, after discharging from committee. **Page H9256**

**Gynecologic Cancer Education and Awareness Act of 2005:** The House agreed by unanimous consent to concur in Senate amendment to H.R. 1245, to provide for programs to increase the awareness and knowledge of women and health care providers with respect to gynecologic cancers—clearing the measure for the President. **Pages H9256–58**

**To clarify certain land use in Jefferson County, Colorado:** The House agreed by unanimous consent to S. 4092, to clarify certain land use in Jefferson County, Colorado—clearing the measure for the President. **Pages H9258–59**

**National Breast and Cervical Cancer Early Detection Program Reauthorization Act of 2006:** The House agreed by unanimous consent to H.R. 5472, amended, to amend the Public Health Service Act to provide waivers relating to grants for preventive health measures with respect to breast and cervical cancers; **Pages H9259–60**

**Suspending temporarily the duty on floor coverings and mats of vulcanized rubber:** The House agreed by unanimous consent to S. 3678, to suspend temporarily the duty on floor coverings and mats of vulcanized rubber—clearing the measure for the President. **Pages H9260–75**

**Undertaking Spam, Spyware, and Fraud Enforcement with Enforcers beyond Borders Act of 2005:** The House agreed by unanimous consent to S. 1608, amended, to enhance Federal Trade Commission enforcement against illegal spam, spyware, and cross-border fraud and deception, after discharging from committee—clearing the measure for the President. **Pages H9275–82**

**Ryan White HIV/AIDS Treatment Modernization Act of 2006:** The House agreed by unanimous consent to concur in Senate amendment to H.R. 6143, to amend title XXVI of the Public Health Service Act to revise and extend the program for providing life-saving care for those with HIV/AIDS—clearing the measure for the President. **Pages H9282–96**

**Christopher Reeve Paralysis Act:** The House agreed by unanimous consent to H.R. 1554, amended, to enhance and further research into paralysis and to improve rehabilitation and the quality of life for persons living with paralysis and other physical disabilities. **Pages H9296–99**

**Treating payments by charitable organizations with respect to certain firefighters as exempt payments:** The House agreed by unanimous consent to H.R. 6429, to treat payments by charitable organizations with respect to certain firefighters as exempt payments, after discharging from committee. **Pages H9299–H9300**

**Providing authority for restoration of the Social Security Trust Funds from the effects of a clerical error:** The House agreed by unanimous consent to S. 4091, to provide authority for restoration of the Social Security Trust Funds from the effects of a clerical error—clearing the measure for the President. **Page H9300**

**District of Columbia and United States Territories Circulating Quarter Dollar Program Act:** The House agreed by unanimous consent to H.R. 3885, amended, to provide for a circulating quarter dollar coin program to honor the District of Colum-

bia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands, after discharging from committee. **Pages H9300–02**

**Commemorating the one-year anniversary of the November 9, 2005, terrorist attacks in Amman, Jordan:** The House agreed by unanimous consent to H. Res. 1095, to commemorate the one-year anniversary of the November 9, 2005, terrorist attacks in Amman, Jordan, after discharging from committee. **Page H9302**

**PREEMIE Act:** House agreed by unanimous consent to S. 707, amended, to reduce preterm labor and delivery and the risk of pregnancy-related deaths and complications due to pregnancy, and to reduce infant mortality caused by prematurity. **Pages H9304–06**

**Committee to Notify the President:** The House agreed to H. Res. 1108, providing for a committee of two Members to be appointed by the House to join a similar committee appointed by the Senate, to wait upon the President to inform him that the two Houses have completed their business of the session and are ready to adjourn, unless the President has some other communication to make to them. Subsequently the Speaker appointed Majority Leader Boehner and Minority Leader Pelosi to the committee. **Page H9306**

**Extension of Remarks:** Agreed that the Chairman and ranking minority Member of each standing committee and each subcommittee be permitted to extend their remarks in the Record, up to and including the Record's last publication, and to include a summary of the work of that committee or subcommittee. **Pages H9306–07**

Also agreed that Members may have until publication of the last edition of the Congressional Record authorized for the Second Session of the One Hundred Ninth Congress by the Joint Committee on Printing to revise and extend their remarks and to include brief, related extraneous material on any matter occurring before the adjournment of the Second Session Sine Die. **Page H9307**

Agreed by unanimous consent that when the House adjourns on this legislative day pursuant to this order, it adjourn to meet on the third Constitutional day thereafter, unless it sooner has received a message from the Senate transmitting its concurrence in House Resolution 503, in which case the House shall stand adjourned pursuant to that concurrent resolution. **Page H9307**

**Calendar Wednesday:** Agreed to dispense with the Calendar Wednesday business of Wednesday, December 13, 2006. **Page H9307**

**Speaker Pro Tempore:** Read a letter from the Speaker wherein he appointed Representative Boehner, Wolf and Tom Davis of Virginia to act as Speaker pro tempore to sign enrolled bills and joint resolutions through the remainder of the second session of the One Hundred Ninth Congress.

**Page H9307**

**United States-China Economic and Security Review Commission—Appointment:** The Chair appointed Mr. Larry Wortzel, Williamsburg, Virginia, for a term that expires December 31, 2008.

**Page H9307**

**Coordinating Council on Juvenile Justice Delinquency Prevention—Appointment:** The Chair appointed Ms. Adele I. Grubbs of Georgia, for a one-year term. In addition the reappointment of Ms. Pamela F. Rodriguez of Illinois to a three-year term.

**Page H9307**

**Board of Visitors to the United States Air Force Academy—Appointment:** The Chair announced the appointment of Mr. Terry Isaacson on the part of the House to the Board of Visitors to the United States Air Force Academy.

**Page H9307**

**Senate Message:** Messages received from the Senate today appear on pages H8988–89, H9080, H9089, H9146, H9197, and H9235.

**Senate Referrals:** S. Con. Res. 123, S. 997, S. 1120, S. 1529, S. 1535, S. 1548, S. 2003, S. 2054, S. 2150, S. 2205, S. 2373, S. 2403, S. 4113, S. 2141 and S. 4115 were held at the desk.

**Quorum Calls—Votes:** One Quorum Call (Roll No. 538) and ten yea-and-nay votes and three recorded votes developed during the proceedings of today and appear on pages H9022, H9022–23, H9023–24, H9078–79, H9079, H9080, H9081, H9087–88, H9088, H9140, H9145–46, H9159, H9159–60, H9303, and H9303–04.

**Adjournment:** The House met at 9:30 a.m. Friday, December 8th and at 3:17 a.m. Saturday, December 9th, pursuant to the previous order of the House of today, the House stands adjourned until 4 p.m. on Wednesday, December 13, 2006, unless it sooner has received a message from the Senate transmitting its concurrence in H. Con. Res. 503, in which case the House shall stand adjourned sine die pursuant to that concurrent resolution.

## *Committee Meetings*

### CONTINUING FURTHER APPROPRIATIONS FISCAL YEAR 2007

*Committee on Rules:* Granted, by voice vote, a closed rule providing 1 hour of debate in the House on H.J. Res. 102, Making continuing further appropriations for fiscal year 2007, equally divided and controlled by the chairman and ranking minority member of the Committee on Appropriations. The rule waives all points of order against consideration of the joint resolution. The rule provides one motion to recommit the joint resolution. Testimony was heard from Chairman Lewis.

Next Meeting of the SENATE

12 Noon, Thursday, January 4

Next Meeting of the HOUSE OF REPRESENTATIVES

Thursday, January 4

## Senate Chamber

Program for Thursday: Senate will convene the first session of the 110th Congress

## House Chamber

Program for Thursday: To be announced.

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