

## Union Calendar No. 436

109TH CONGRESS }  
2d Session

HOUSE OF REPRESENTATIVES

{ REPORT  
109-734

### COMMITTEE ON APPROPRIATIONS HOUSE OF REPRESENTATIVES

### R E P O R T

OF

### COMMITTEE ACTIVITIES ONE HUNDRED NINTH CONGRESS

JANUARY 4, 2005

THROUGH

DECEMBER 8, 2006

Pursuant to Clause 1(d) of Rule XI



DECEMBER 21, 2006.—Committed to the Committee of the Whole House  
on the State of the Union and ordered to be printed

U.S. GOVERNMENT PRINTING OFFICE

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WASHINGTON : 2006

COMMITTEE ON APPROPRIATIONS  
HOUSE OF REPRESENTATIVES  
(109th Congress)

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FRANK M. CUSHING, *Clerk and Staff Director*

<sup>1</sup> Resigned from Committee June 8, 2006.

**LETTER OF TRANSMITTAL**

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DECEMBER 21, 2006

Hon. J. DENNIS HASTERT,  
*The Speaker,*  
*U.S. House of Representatives,*  
*Washington, DC.*

DEAR MR. SPEAKER: I am pleased to transmit herewith a report on the activities of the Committee on Appropriations during the 109th Congress, pursuant to Clause 1(d) of Rule XI of the Rules of the House of Representatives.

With best regards,  
Sincerely,

JERRY LEWIS,  
*Chairman.*

(III)



## Union Calendar No. 436

109TH CONGRESS }  
2d Session } HOUSE OF REPRESENTATIVES { REPORT  
109-734

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### REPORT ON ACTIVITIES OF THE COMMITTEE ON APPROPRIATIONS DURING THE 109TH CONGRESS

DECEMBER 21, 2006.—Committed to the Committee of the Whole House on the State  
of the Union and ordered to be printed

Mr. LEWIS, of California, from the Committee on Appropriations,  
submitted the following

### R E P O R T

The Committee on Appropriations is the principal arm through which the House of Representatives exercises its constitutional responsibility to provide funds for the operations of the various activities of the Federal Government. Clause 1(b) of Rule X of the House provides that the Committee shall have jurisdiction over the "Appropriation of the revenue for the support of the Government." This responsibility has basically been vested in the Committee since 1865.

The Committee has been established by the House with a membership of 66 during the 109th Congress. With relatively few exceptions, the responsibilities of the Committee are carried out through its 10 Subcommittees which in turn report to the full Committee. The Subcommittees are organized essentially on a functional basis with recognition of the existing structure of the Departments and agencies within the Executive Branch. (The jurisdictional assignments of Subcommittees during the 109th Congress are displayed in Appendix C.)

## SUMMARY OF APPROPRIATIONS ACTIONS

The Committee on Appropriations focused significant attention during the 109th Congress to the war on terrorism, including funding operations in Iraq and Afghanistan and critical homeland security programs. Congress passed the \$82.1 billion “Emergency Supplemental Appropriations Act for Defense, the Global War on Terror, and Tsunami Relief, 2005” in May 2005, and it passed the \$94.5 billion “Emergency Supplemental Appropriations Act for Defense, the Global War on Terror, and Hurricane Recovery, 2006” in June 2006. The Committee and Congress also responded quickly to the devastation of Hurricane Katrina and other major storms during the 2005 hurricane season by approving over \$62 billion in immediate aid.

The Committee also reorganized in the beginning of the 109th Congress. The Committee reduced the number of its subcommittees and made the alignment of accounts between subcommittees more efficient. This reorganization enabled the Committee to perform more effective oversight and complete its bills in a timelier manner. Additional details on this reorganization are included in Appendix E of this report.

With respect to the Committee’s regular appropriations activities, the Committee made progress during 109th Congress in creating a climate where bills would be completed “on time and under budget.” In the first session of the 109th Congress, the Committee reported all 11 regular bills by mid-June, enabling the House to pass each bill by June 30th. Congress sent 11 individual bills for fiscal year 2006 to the President, avoiding a massive omnibus bill and holding the line on non-security spending to less than the previous fiscal year. In the second session, the Committee again reported all bills by mid-June, and the House passed all except one (the Labor-HHS-Education bill) by June 30th. Unfortunately, only two fiscal year 2007 bills (Defense and Homeland Security) were enacted into law. Of the remaining bills, the Senate passed only the bill funding military construction and veterans affairs programs. All programs within the unfinished spending bills were funded under a continuing resolution extending into the 110th Congress.

During the 109th Congress, the Appropriations Committee continued to hold the line on unnecessary spending while preserving and even increasing spending for important national priorities. Some of these priorities included: national defense (the Defense bill increased \$19.1 billion from fiscal year 2006 to fiscal year 2007 and \$12.3 billion from fiscal year 2005 to fiscal year 2006, excluding supplemental appropriations or “bridge” funding for operations in Iraq and Afghanistan); homeland security (increases of \$2.3 billion from fiscal year 2006 to fiscal year 2007 and \$1.4 billion from fiscal year 2005 to fiscal year 2006); medical research at the National Institutes of Health (increased \$253 million from fiscal year 2005 to fiscal year 2006); improved education (a proposed increase of \$100 in the Pell Grant in the fiscal year 2007 Committee-reported bill); veterans health care (increased \$1.7 billion from fiscal year 2005 to fiscal year 2006 and recommended in the House-passed bill to increase \$2.6 billion from fiscal year 2006 to fiscal year 2007); law enforcement (increased the Federal Bureau of Investigation \$547 million from fiscal year 2005 to fiscal year 2006 and recommended

in the House-passed bill to increase \$304 million from fiscal year 2006 to fiscal year 2007); and international assistance to combat HIV/AIDS, tuberculosis and malaria (increased \$629 million from fiscal year 2005 to fiscal year 2006 and recommended in the House-passed bill to increase \$752 million from fiscal year 2006 to fiscal year 2007). These priorities were funded while overall fiscal year 2006 spending for non-defense, non-security programs was less than the fiscal year 2005 level.

The Committee placed a high priority on its oversight responsibilities, during the 109th Congress. The 10 Subcommittees conducted 304 hearings, receiving testimony from 2,463 witnesses. In the process, 165 volumes of hearings were generated, comprising 155,056 printed pages. The Committee also initiated or completed 43 reports from its Surveys and Investigations Staff and had underway or completed an additional 265 reports from the Government Accountability Office during the 109th Congress.

The following is a tabular display of the appropriations actions of the Committee during the 109th Congress indicating the various bill numbers, dates, report numbers, amounts, and public law numbers:

### HISTORY OF FISCAL YEAR 2006 APPROPRIATIONS ACTS

Bill Number Subcommittee	House		Senate		Conference		Public Law
	House Report No.	Vote Total	Senate Report No.	Vote Total	House Report No.	Vote Total	Public Law No.
	Date Reported	Date Passed	Date Reported	Date Passed	Date Filed	Date Passed House	Date Approved
H.R. 2744 Agriculture	109-102 June 2	408-18 June 8	109-92 June 27	97-2 Sept. 22	109-255 Oct. 26	318-63 Oct. 28	109-97 Nov. 10
H.R. 2863 Defense	109-119 June 10	398-19 June 20	109-141 Sept. 28	97-0 Oct. 7	109-359 Dec. 18	308-106 Dec. 18	109-148 Dec. 30
H.R. 2419 Energy and Water	109-86 May 18	416-13 May 24	109-84 June 16	92-3 July 1	109-275 Nov. 7	399-17 Nov. 9	109-103 Nov. 19
H.R. 3057 Foreign Operations	109-152 June 24	393-32 June 28	109-96 June 30	98-1 July 20	109-265 Nov. 2	358-39 Nov. 4	109-102 Nov. 14
H.R. 2360 Homeland Security	109-79 May 13	424-1 May 17	109-83 June 16	96-1 July 14	109-241 Sept. 29	347-70 Oct. 6	109-90 Oct. 18
H.R. 2361 Interior	109-80 May 13	329-89 May 19	109-80 June 10	94-0 June 29	109-188 July 26	410-10 July 28	109-54 Aug. 2
H.R. 3010 Labor-HHS-Education	109-143 June 21	250-151 June 24	109-103 July 14	94-3 Oct. 27	109-337 <sup>1</sup> Dec. 13	215-213 Dec. 14	109-149 Dec. 30
H.R. 2985 Legislative Branch	109-139 June 20	330-82 June 22	109-89 June 24	viva voce June 30	109-189 July 26	305-122 July 28	109-55 Aug. 2
H.R. 2528 Military Quality of Life and VA	109-95 May 23	425-1 May 26	109-105 July 21	98-0 Sept. 22	109-305 Nov. 18	427-0 Nov. 18	109-114 Nov. 30
H.R. 2862 Science, State, Justice, and Commerce	109-118 June 10	418-7 June 16	109-88 June 23	91-4 Sept. 15	109-272 Nov. 7	397-19 Nov. 9	109-108 Nov. 22
H.R. 3058 Transpo., Treas., HUD, Jud., and D.C.	109-153 June 24	405-18 June 30	109-109 July 26	93-1 Oct. 20	109-307 Nov. 18	392-31 Nov. 18	109-115 Nov. 30

<sup>1</sup> Original conference report (H. Rpt. 109-300) defeated in the House on November 17, 2005.



**2006 APPROPRIATIONS—109th CONGRESS, FIRST SESSION**

[Dollars in millions]

Fiscal Year 2006 Bills	President's Request		Enacted Bills		Bills vs. President's Request	
	Discretionary	Mandatory	Discretionary	Mandatory	Discretionary	Mandatory
Agriculture (P.L. 109-97) .....	\$16,739	\$82,822	\$17,031	\$83,068	\$292	\$246
Defense (P.L. 109-148) <sup>1</sup> .....	407,704	245	453,280	245	45,576	.....
Energy and Water (P.L. 109-103) .....	29,747	.....	30,495	.....	748	.....
Foreign Operations (P.L. 109-102) .....	22,826	42	20,937	42	-1,889	.....
Homeland Security (P.L. 109-90) .....	29,555	1,014	30,846	1,014	1,291	.....
Interior-Environment (P.L. 109-54) .....	25,672	52	26,159	52	487	.....
Labor, HHS, Education (P.L. 109-149) .....	141,729	455,258	142,514	459,478	785	4,220
Legislative Branch (P.L. 109-55) .....	4,028	118	3,804	118	-224	.....
Military Construction, Military Quality of Life, VA (P.L. 109-114) .....	45,100	36,626	44,143	37,206	-957	580
Science-State-Justice-Commerce (P.L. 109-108) <sup>2</sup> .....	60,351	361	57,854	361	-2,497	.....
Transportation, Treasury, HUD (P.L. 109-115) <sup>2</sup> .....	60,720	18,988	65,900	18,992	5,180	4
Emergency Hurricane-Pandemic Influenza Supplemental (P.L. 109-148) <sup>3</sup> .....	1,365	.....	-379	.....	-1,744	.....
<b>Total, FY 2006 Bills</b> .....	<b>845,536</b>	<b>595,526</b>	<b>892,584</b>	<b>600,576</b>	<b>47,048</b>	<b>5,050</b>
Fiscal Year 2005 Supplemental Appropriations						
Emergency Defense, Global War on Terror, Tsunami Relief (P.L. 109-13) .....	82,043	.....	82,082	*	39	*
Veterans Medical Services (P.L. 109-54) <sup>4</sup> .....	975	.....	1,500	.....	525	.....
Emergency Hurricane Katrina supplemental #1 (P.L. 109-61) .....	10,500	.....	10,500	.....	.....	.....
Emergency Hurricane Katrina supplemental #2 (P.L. 109-62) .....	51,800	.....	51,800	.....	.....	.....
<b>Total, FY 2005 Supplementals</b> .....	<b>145,318</b>	.....	<b>145,882</b>	.....	<b>564</b>	.....

\* Less than \$500 thousand.

<sup>1</sup> Enacted Defense bill includes \$50 billion for contingency operations related to the global war on terrorism in title IX.

<sup>2</sup> Large differences between the enacted bill and the President's request in the Science-State-Justice-Commerce bill and the Transportation-Treasury-HUD bill are affected by the President's Strengthening America's Communities proposal to consolidate economic development programs within one program in the Commerce Department, which was not adopted.

<sup>3</sup> Included as division B of P.L. 109-148. The Act includes \$9,151 million in emergency spending and offsets, and -\$9,530 million in non-emergency spending and offsets. Offsets include a 1 percent across-the-board cut (-\$8,525,000,000) to all non-emergency discretionary spending except veterans programs.

<sup>4</sup> Veterans medical services funding enacted as Title VI of the Interior, Environment, and Related Agencies Appropriations Act, 2006.

## FISCAL YEAR 2006 SUPPLEMENTALS

## 1ST SESSION—109TH CONGRESS

- H.R. 2863—Included as Division B—Emergency Supplemental Appropriations to Address Hurricanes in the Gulf of Mexico and Pandemic Influenza, 2006. Approved December 30, 2005 (P.L. 109–148)

## FISCAL YEAR 2005 SUPPLEMENTALS

## 1ST SESSION—109TH CONGRESS

- H.R. 1268—Making Emergency Supplemental Appropriations for Defense, the Global War on Terror, and Tsunami Relief, for the fiscal year ending September 30, 2005, and for other purposes. Approved May 11, 2005 (P.L. 109–13)
- H.R. 2361—Veterans medical services funding enacted as Title VI of the Interior, Environment, and Related Agencies Appropriations Act, 2006. Approved August 2, 2005 (P.L. 109–54)
- H.R. 3645—Making emergency supplemental appropriations to meet immediate needs arising from the consequences of Hurricane Katrina, for the fiscal year ending September 30, 2005, and for other purposes. Approved September 2, 2005 (P.L. 109–61)
- H.R. 3673—Making further emergency supplemental appropriations to meet immediate needs arising from the consequences of Hurricane Katrina, for the fiscal year ending September 30, 2005, and for other purposes. Approved September 8, 2005 (P.L. 109–62)

## FISCAL YEAR 2006 CONTINUING RESOLUTIONS

## 1ST SESSION—109TH CONGRESS

- H.J. Res. 68—Making continuing appropriations for the fiscal year 2006. Provided funding for various government activities for the period October 1 thru November 18, 2005. Approved September 30, 2005 (P.L. 109–77)
- H.J. Res. 72—Making further continuing appropriations for the fiscal year 2006. Provided funding for various government activities for the period November 18 thru December 17, 2005. Approved November 19, 2005 (P.L. 109–105)
- H.J. Res. 75—Making further continuing appropriations for the fiscal year 2006. Provided funding for various government activities for the period December 17 thru December 31, 2005. Approved December 18, 2005 (P.L. 109–128)

### HISTORY OF FISCAL YEAR 2007 APPROPRIATIONS ACTS

Bill Number Subcommittee	House		Senate		Conference		Public Law
	House Report No. Date Reported	Vote Total Date Passed	Senate Report No. Date Reported	Vote Total Date Passed	House Report No. Date Filed	Vote Total Date Passed House	Public Law No. Date Approved
H.R. 5384 Agriculture	109-463 <sup>1</sup> May 12	378-46 May 23	109-266 June 22	.....	109- .....	.....	109- .....
H.R. 5631 Defense	109-504 June 16	407-19 June 20	109-292 July 25	98-0 Sept. 7	109-676 Sept. 25	394-22 Sept. 26	109-289 Sept. 29
H.R. 5427 Energy and Water	109-474 May 19	404-20 May 24	109-274 June 29	.....	109- .....	.....	109- .....
H.R. 5522 Foreign Operations	109-486 June 5	373-34 June 9	109-277 July 10	.....	109- .....	.....	109- .....
H.R. 5441 Homeland Security	109-476 May 22	389-9 June 6	109-273 June 29	100-0 July 13	109-699 Sept. 28	412-6 Sept. 29	109-295 Oct. 4
H.R. 5386 Interior	109-465 May 15	293-128 May 18	109-275 June 29	.....	109- .....	.....	109- .....
H.R. 5647/S. 3708 Labor-HHS-Education	109-515 June 20	.....	109-287 July 20	.....	109- .....	.....	109- .....
H.R. 5521 Legislative Branch	109-485 June 1	361-53 June 7	109-267 June 22	.....	109- .....	.....	109- .....
H.R. 5385 Military Quality of Life and VA	109-464 <sup>2</sup> May 15	395-0 May 19	109-286 July 20	viva voce Nov. 14	109- .....	.....	.....
H.R. 5672 Science, State, Justice, and Commerce	109-520 June 22	393-23 June 29	109-280 July 13	.....	109- .....	.....	109- .....
H.R. 5576 Transpo., Treas., HUD, Jud., and D.C.	109-495 June 9	406-22 June 14	109-293 July 26	.....	109- .....	.....	109- .....

<sup>1</sup> Supplemental report filed May 16, 2006; Pt. II.  
<sup>2</sup> Supplemental report filed May 16, 2006; Pt. II.

**2007 APPROPRIATIONS—109th CONGRESS, SECOND SESSION**

[Dollars in millions]

Fiscal Year 2007 Bills	President's Request		House-reported, House-passed, or Enacted Bills <sup>4</sup>		Bills vs. President's Request	
	Discretionary	Mandatory	Discretionary	Mandatory	Discretionary	Mandatory
Agriculture .....	\$17,315	\$76,394	\$17,809	\$76,079	\$494	-\$315
Defense (P.L. 109-289) <sup>1</sup> .....	431,429	256	447,357	256	15,928	.....
Energy and Water .....	29,471	.....	30,017	.....	546	.....
Foreign Operations .....	23,687	39	21,299	39	-2,388	.....
Homeland Security (P.L. 109-295) .....	31,015	1,063	31,905	1,063	890	.....
Interior-Environment .....	25,480	52	25,889	52	409	.....
Labor, HHS, Education .....	137,794	454,691	141,930	454,572	4,136	-119
Legislative Branch .....	4,238	122	3,027	122	-1,211	.....
Military Construction, Military Quality of Life, VA .....	95,529	41,416	94,639	41,416	-890	.....
Science-State-Justice-Commerce .....	59,702	354	59,837	354	135	.....
Transportation, Treasury, HUD .....	67,648	19,856	67,415	19,856	-233	.....
<b>Total, FY 2007 Bills .....</b>	<b>923,309</b>	<b>594,243</b>	<b>941,124</b>	<b>593,809</b>	<b>17,815</b>	<b>-434</b>
Fiscal Year 2006 Supplemental Appropriations						
Emergency Defense, Global War on Terror, and Hurricane Recovery (P.L. 109-234) <sup>2</sup> .....	92,221	.....	94,521	.....	2,300	.....
Wildland Fire Emergency Appropriations (P.L. 109-289) <sup>3</sup> .....	.....	.....	200	.....	200	.....
<b>Total, FY 2006 Supplementals .....</b>	<b>92,221</b>	<b>.....</b>	<b>94,721</b>	<b>.....</b>	<b>2,500</b>	<b>.....</b>

\* Less than \$500 thousand.

<sup>1</sup> The enacted Defense bill includes \$70 billion for contingency operations related to the global war on terrorism in title IX. The President's request for contingency operations was \$50 billion.

<sup>2</sup> Increase above the President's request of \$2,300,000,000 is for pandemic influenza preparedness, which the President requested in fiscal year 2007.

<sup>3</sup> Included as Title X of the Department of Defense Appropriations Act, 2007 (P.L. 109-289).

<sup>4</sup> Two regular fiscal year 2007 appropriations bills (Defense and Homeland Security) were enacted by the end of the 109th Congress. Amounts displayed for other bills are the House-reported amounts (Labor-HHS-Education) or House-passed amounts (all other bills). Programs within bills that were not enacted were funded under a continuing resolution.

FISCAL YEAR 2006 SUPPLEMENTAL  
2D SESSION—109TH CONGRESS

H.R. 4939—Emergency Supplemental Appropriations Act for Defense, the Global War on Terror, and Hurricane Recovery for the fiscal year ending September 30, 2006, and for other purposes. Approved June 15, 2006 (P.L. 109–234)

FISCAL YEAR 2007 CONTINUING RESOLUTIONS  
2D SESSION—109TH CONGRESS

- H.R. 5631—(Defense Conference Report—Division B—Continuing Appropriations Resolution, 2007) Making continuing appropriations for fiscal year 2007. Provided funding for various government activities for the period October 1, 2006 thru November 17, 2006. Approved September 29, 2006 (P.L. 109–289).
- H.J. Res. 100—Making further continuing appropriations for fiscal year 2007. Provided funding for various government activities for the period November 17, 2006 thru December 8, 2006. Approved November 17, 2006 (P.L. 109–369).
- H.J. Res. 102—Making further continuing appropriations for fiscal year 2007. Provided funding for various government activities for the period December 8, 2006 thru February 15, 2007. Approved December 9, 2006 (P.L. 109–383).

## OVERSIGHT PLAN

Pursuant to clause 2(d)(1) of Rule X the Committee submitted the following Oversight Plan on February 15, 2005.

“For the 109th Congress the Committee intends to proceed in the following manner:

1. *Budget Overview Hearings.* Immediately upon receipt of the President’s budget the Committee will conduct its annual budget overview hearings on the recommendations of the President. These hearings will take testimony from the Secretary of the Treasury, the Chairman of the President’s Council of Economic Advisers, and the Director of the Office of Management and Budget.

2. *Subcommittee Hearings.* The Appropriations Committee has a long tradition of in-depth analysis of the President’s pending budget as well as the effective use of previously appropriated resources. For example, during the 108th Congress the Committee on Appropriations held 313 days of hearings, took testimony from 3,063 witnesses, and published 161 volumes of hearings totaling 156,503 pages. This level of oversight and investigation will continue during this Congress.

3. *Investigations.* In addition to formal oversight, the Committee utilizes various investigative agencies to conduct in-depth analysis of specific problem areas. These investigations are conducted by the Committee’s own Surveys and Investigations Staff, the Government Accountability Office, the Congressional Research Service, and the Office of Technology Assessment. In the previous Congress, the Committee received 39 Surveys and Investigations studies and 211 investigative reports from the GAO.

4. *Appropriations Bills.* The ultimate exercise of oversight is the ‘power of the purse’ which the Committee takes as its highest responsibility. This allocation of scarce Federal dollars demands strict compliance with all budgetary concepts and strictures. The Committee intends to follow the requirements of the Congressional Budget and Control Act with regard to the subdivision of budget authority and outlays to the 11 subcommittees. Appropriations bills will be developed in accordance with the results of all the oversight activities in paragraphs 1, 2, and 3, above and brought to the floor for consideration within all relevant budgetary constraints.”

## OVERSIGHT ACTIONS

For the 109th Congress, the Committee accomplished its oversight plan. As stated earlier, the Committee conducted extensive hearings. In the matter following this section, the details of investigations conducted by and for the Committee are provided. As a result of these hearings and investigations, the Committee was able to produce appropriations bills that were within all relevant budgetary constraints for the 109th Congress.

INVESTIGATIONS CONDUCTED BY THE COMMITTEE  
(109TH CONGRESS)

In addition to, and in support of, the regular hearing process, the Committee conducted numerous studies and investigations of Federal projects and activities designed to assist in reaching decisions on specific funding levels covering a wide range of subjects. These studies were conducted by the Committee's Surveys and Investigations Staff, which has been in continuous existence since 1943.

The Committee has, over a number of years, delegated the authority to originate requests for investigations to its Subcommittees, with the concurrence of the Chairman and Ranking Minority Member of the Full Committee required to implement such requests. When an investigation is ordered, expert investigators are assembled to conduct it and render a report thereon for the use of the Committee.

During the 109th Congress, the Surveys and Investigations Staff was tasked to conduct 26 investigations of operations and programs of various departments and agencies of the Federal Government and, in addition, has completed and reported to the Committee on 17 investigations that had been directed during previous Congresses. Some of these efforts were of long duration, resulted in the preparation of multiple investigative products, and involved a sizable number of investigators. Examples of this type of investigation include the examinations of the Department of Homeland Security and Federal Emergency Management Agency Disaster Preparedness and Corps of Engineers Flood Control and the Disaster assistance Efforts in Response to Hurricane Katrina.

Other investigations of shorter duration and with fewer investigators assigned, provided a quick response to the Committee. An example of such an inquiry dealt with the U.S. Agency for International Development Headquarters Office Space Requirements. This investigation was concluded within 60 days of the receipt of the request.

Most investigations undertaken by the Surveys and Investigations Staff fell somewhere in between the above extremes in terms of duration and the number of investigators committed. Notable examples of investigations conducted during the 109th Congress include:

- Federal Bureau of Investigation's Virtual Case File Program
- U.S. Army's Future Combat System Program
- Goals and Requirements of the Global Peace Operations Initiative
- Department of Interior Office of Navajo and Hopi Relocation
- Departments of Defense and Veterans Affairs Healthcare Sharing Initiative

During the 109th Congress, a total of 94 professionals, variously consisting of a small number of permanent staff, personnel on detail from 3 agencies of the Federal Government, as well as personal services contractors were utilized to conduct these investigations and prepare the reports. A summary of the investigations requested by the various Subcommittees completed or started during the 109th Congress follows. Three investigations dealt with classi-

fied intelligence matters and consequently are not otherwise identified below.

STUDIES COMPLETED OR STARTED BY THE SURVEYS AND INVESTIGATIONS STAFF  
COMMITTEE ON APPROPRIATIONS, 109TH CONGRESS

FULL COMMITTEE

- Financial Management of the GW Program Office
- Department of Homeland Security and Federal Emergency Management Agency Disaster Preparedness and U.S. Army Corps of Engineer's Flood Control Measures
- Disaster Assistance Efforts in Response to Hurricane Katrina

AGRICULTURE, RURAL DEVELOPMENT, FOOD AND DRUG ADMINISTRATION, AND RELATED AGENCIES

- U.S. Department of Agriculture E-Government Program
- U.S. Department of Agriculture's Conservation Programs Funded through the Natural Resources Conservation Service and the Commodity Credit Corporation
- Food and Drug Administration Proposed Rule to Prevent the Spread of Bovine Spongiform Encephalopathy

COMMERCE, JUSTICE, STATE, THE JUDICIARY AND RELATED AGENCIES

- U.S. Court of Federal Claims
- United Nations Oil for Food Program
- Federal Bureau of Investigation's Implementation of Virtual Case File
- Rio Grande Flood Control System Rehabilitation Program

DEFENSE

- Intelligence Matter I (03)
- Intelligence Matter II (03)
- Intelligence Matter V (03)
- Proposed Classified Security Matters Involving the White House Complex
- FY 2006 Budget Activities in Other Procurement, Army, Navy, Air Force, and Defense-Wide Procurement
- FY 2006 Budget for Activities in Research, Development, Test, and Evaluation Army, Navy, Air Force, and Defense-Wide Programs
- Department of Defense War Reserve Materials and Prepositioned Equipment Sets
- U.S. Army's Future Combat System Program
- National Geo-Spatial Intelligence Agency's GeoScout Program
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- FY 2007 Budget Requests for Research, Development, Test, and Evaluation Activities in Army, Navy, Air Force, and Defense-Wide Programs
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- Department of Defense and Veterans Affairs Healthcare Sharing
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- District of Columbia Schools Facilities Master Plan
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With respect to the above listing, it should be noted that since studies originate with the Subcommittees, any information developed during the course of an investigation is reported to the Subcommittee which requested such study or examination as well as the Chairman and Ranking Minority Member of the Full Committee. This information may be released for publication only when the Subcommittee so determines as provided by Section 8 of the Committee's rules.

## SUPPORT PROVIDED BY THE GAO

In addition to the information made available to the Committee through its Surveys and Investigation Staff, the Committee also utilizes the resources of the Government Accountability Office. The Committee receives a copy of every GAO report addressed to the Congress. In recent years the scope of the GAO auditing and review capability has been enlarged to include management surveys. For over 22 years the GAO has extracted from those reports and compiled in separate volumes a list of so-called "significant audit findings" for special use by the Committee staff in the annual appropriations hearings. These findings relate to matters which are felt to require corrective action by the Committee's efforts, through legislation, or through administrative efforts. This compilation is designed to identify problem areas in an individual agency which might have applicability to other organizations.

Additionally, the Committee frequently calls upon GAO to make special studies and investigations.

A listing of some reports and staff studies by the Committee which were underway during the 109th Congress follows:

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Intellectual Property: USPTO Has Made Progress in Hiring Examiners, but Challenges to Retention Remain (GAO-05-720)	6/17/2005
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Fiscal Year 2006 Budget Request: U.S. Government Accountability Office (GAO-05-447T)	5/23/2005
Charter Schools: Oversight Practices in the District of Columbia (GAO-05-490)	5/19/2005
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U.S.-China Trade: Textile Safeguard Procedures Should Be Improved (GAO-05-296)	4/4/2005
U.S. Public Diplomacy: Interagency Coordination Efforts Hampered by the Lack of a National Communication Strategy (GAO-05-323)	4/4/2005
Kennedy Center: Stronger Oversight of Fire Safety Issues, Construction Projects, and Financial Management Needed (GAO-05-334)	4/22/2005
Vehicle Safety: Opportunities Exist to Enhance NHTSA's New Car Assessment Program (GAO-05-370)	4/29/2005
National Park Service: Managed Properties in the District of Columbia (GAO-05-378)	4/15/2005
Immigration Benefits: Twelfth Report Required by the Haitian Refugee Immigration Fairness Act of 1998 (GAO-05-481R)	4/14/2005
Kennedy Center: Stronger Oversight of Fire Safety Issues, Construction Projects, and Financial Management Needed (GAO-05-516T)	4/6/2005
Aviation Fees: Review of Air Carriers' Year 2000 Passenger and Property Screening Costs (GAO-05-558)	4/18/2005
Defense Acquisitions: Status of Ballistic Missile Defense Program in 2004 (GAO-05-243)	3/31/2005
Information Technology: Customs Automated Commercial Environment Program Progressing, but Need for Management Improvements Continues (GAO-05-267)	3/14/2005
Tactical Aircraft: Opportunity to Reduce Risks in the Joint Strike Fighter Program with Different Acquisition Strategy (GAO-05-271)	3/15/2005
Defense Acquisitions: Assessments of Selected Major Weapon Programs (GAO-05-301)	3/31/2005
Tactical Aircraft: Air Force Still Needs Business Case to Support F/A-22 Quantities and Increased Capabilities (GAO-05-304)	3/15/2005
Aviation Security: Secure Flight Development and Testing Under Way, but Risks Should Be Managed as System Is Further Developed (GAO-05-356)	3/28/2005
Financial Audit: Independent and Special Counsel Expenditures for the Six Months Ended September 30, 2004 (GAO-05-359)	3/31/2005
Aviation Security: Systematic Planning Needed to Optimize the Deployment of Checked Baggage Screening Systems (GAO-05-365)	3/15/2005
Department of Education's Update of the State and Other Tax Allowance for Student Aid Award Year 2005-2006 (GAO-05-408R)	3/22/2005
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National Nuclear Security Administration: Contractors' Strategies to Recruit and Retain a Critically Skilled Workforce Are Generally Effective (GAO-05-164) .....	2/2/2005
Defense Acquisitions: Improved Management Practices Could Help Minimize Cost Growth in Navy Shipbuilding Programs (GAO-05-183) .....	2/28/2005
Homeland Security: Some Progress Made, but Many Challenges Remain on U.S. Visitor and Immigrant Status Indicator Technology Program (GAO-05-202) .....	2/23/2005
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Office of National Drug Control Policy—Video News Release (B-303495) .....	1/4/2005
Telemarketing: Implementation of the National Do-Not-Call Registry (GAO-05-113) .....	1/28/2005
Drug Control: High Intensity Drug Trafficking Areas' Efforts to Link Investigations to International Drug Traffickers (GAO-05-122) .....	1/28/2005
Coast Guard: Station Readiness Improving, but Resource Challenges and Management Concerns Remain (GAO-05-161) .....	1/31/2005
Highway And Transit Investments: Options for Improving Information on Projects' Benefits and Costs and Increasing Accountability for Results (GAO-05-172) .....	1/24/2005

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FISCAL YEAR 2006 ASSESSMENT OF THE MISSILE DEFENSE AGENCY'S BALLISTIC MISSILE DEFENSE SYSTEM (ASM)
ARMY'S USE OF LEAD SYSTEM INTEGRATOR APPROACH FOR ITS FUTURE COMBAT SYSTEM PROGRAM (ASM)
EFFECTIVENESS OF CURRENT PROGRAM ELEMENT STRUCTURE FOR CONGRESSIONAL OVERSIGHT OF RESEARCH, DEVELOPMENT, TESTING, AND EVALUATION APPROPRIATIONS (ASM)
JOINT STRIKE FIGHTER ACQUISITION PROGRAM (ASM)
QUALITY ASSURANCE POLICIES AND PRACTICES USED BY DOD AND ITS LARGE CONTRACTORS (ASM)
JOINT SEABASING (DCM)
DOD'S LONG-TERM STRATEGY FOR CORROSION PREVENTION AND MITIGATION (DCM)
BALLISTIC MISSILE DEFENSE BOOST AND ASCENT PHASE TECHNICAL AND OPERATIONAL CAPABILITIES (DCM)
ARMY MODULAR BRIGADE RESTRUCTURING PERSONNEL AND EQUIPMENT REQUIREMENTS, COST OF IMPLEMENTATION, AND TESTING AND EVALUATION OF NEW UNIT ORGANIZATIONS (DCM)
IMPACT OF OUTSOURCING ON INCREASING MILITARY OPERATION AND MAINTENANCE COSTS (DCM)
DOD'S FISCAL YEAR 2008 OVERSEAS INFRASTRUCTURE MASTER PLANS AND MASTER PLANNING EFFORT FOR THE MILITARY BUILDUP ON GUAM (DCM)
NAVY MANAGEMENT APPROACHES IN IMPLEMENTING FLEET RESPONSE PLAN (DCM)
JOINT IMPROVED EXPLOSIVE DEVICE DEFEAT ORGANIZATION (JIEDDO) MANAGEMENT AND OPERATIONS (DCM)
ARMY'S COST BENEFIT ANALYSIS FOR OPTIONS TO TREAT VX WASTEWATER FROM THE NEWPORT CHEMICAL AGENT DISPOSAL FACILITY (DCM)
PURCHASES AND PROPERTY MANAGEMENT AT DEPARTMENT OF ENERGY'S HANFORD WASTE TREATMENT PLANT (WTP) (FMA)
MEDICAL RETENTION PROCESSING (MRP) FOLLOW-UP (FMA)
NAVAL AIR WARFARE CENTER (NAWC) CARRYOVER (FMA)
DEPARTMENT OF DEFENSE'S COMPLIANCE WITH THE IMPROPER PAYMENTS INFORMATION ACT OF 2002 REGARDING TRAVEL EXPENDITURES (FMA)
INDEPENDENT AND SPECIAL COUNSEL EXPENDITURES FOR THE 6 MONTHS ENDED SEPTEMBER 30, 2006 (FMA)
UNITED STATES SECRET SERVICE'S FISCAL YEAR 2006 COSTS FOR PROTECTING THE SECRETARY OF THE TREASURY (FMA)
HUD EFFORTS TO PRESERVE PROJECT-BASED SECTION 8 AFFORDABLE HOUSING UNITS (FMCI)
STATE PROCEDURES FOR USING EMINENT DOMAIN AND IMPACT ON AFFECTED COMMUNITIES (FMCI)
COMPREHENSIVE EVALUATION OF THE YOUTHBUILD PROGRAM (FMCI)
HOUSING ASSISTANCE TO LOW-INCOME VETERANS (FMCI)
SECTION 8 PROJECT BASED HOUSING PRESERVATION PRESENTATION (FMCI)
MENTAL HEALTH SERVICES AVAILABLE TO MEMBERS OF THE ARMED SERVICES (HC)
DEFENSE HEALTH CARE: DRINKING WATER CONTAMINATION AND RELATED HEALTH EFFECTS AT CAMP LEJEUNE, NORTH CAROLINA (HC)
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AIR CARRIER PRESCREENING NAME MATCHING PROCEDURES (HSJ)
COAST GUARD DEEPWATER PROGRAM MANAGEMENT (HSJ)
DEPARTMENT OF HOMELAND SECURITY IMPLEMENTATION PROGRESS AND CHALLENGES (HSJ)
U.S. CAPITOL POLICE ANNUAL REPORT (HSJ)
REVIEW OF THE SECURE BORDER INITIATIVE: SBINET PROGRAM'S EXXPENDITURE PLAN (HSJ)
TRANSPORTATION SECURITY ADMINISTRATION LETTER OF INTENT AGREEMENT WITH LOS ANGELES WORLD AIRPORT AUTHORITY (HSJ)
U.S. INTERNATIONAL BASIC EDUCATION EFFORTS (IAT)
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DEPARTMENT OF ENERGY'S MANAGEMENT OF COST AND SCHEDULE FOR MAJOR PROJECTS (NRE)
CONTAMINATION OF URANIUM HEXAFLUORIDE CONTAINMENT CYLINDERS BY PHOSGENE AT DOE GASEOUS DIFFUSION PLANTS (NRE)
DISPOSITION AND MANAGEMENT OF BURIED TRANSURANIC WASTE AT DEPARTMENT OF ENERGY FACILITIES (NRE)
DEPARTMENT OF ENERGY'S BULK VITRIFICATION PROJECT (NRE)
THE SMITHSONIAN INSTITUTION'S CONTRACT WITH SHOWTIME NETWORKS TO DEVELOP AN ON-DEMAND CHANNEL (NRE)
FEDERAL EFFORTS TO IDENTIFY, PRIORITIZE, AND FUND REDUCTION ACTIVITIES (NRE)
DEPARTMENT OF THE INTERIOR'S CONSERVATION EASEMENT PROGRAM (NRE)
FOREST SERVICE AND BUREAU OF LAND MANAGEMENT LAND EXCHANGE PROGRAMS (NRE)
LEGISLATIVE BRANCH ELECTRONIC WASTE DISPOSAL AND RECYCLING PRACTICES (NRE)
SAFETY OVERSIGHT AND ENFORCEMENT ACTIVITIES OF THE FEDERAL RAILROAD ADMINISTRATION (PI)
COMPLIANCE WITH SURFACE TRANSPORTATION PROVISIONS OF THE AMERICANS WITH DISABILITIES ACT OF 1990 (PI)

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DECEMBER 1, 2006—Continued

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PROGRAM (PI)

SMITHSONIAN INSTITUTION'S REAL PROPERTY MANAGEMENT AND SECURITY (PI)

ASSESSMENT OF CONGRESS' CARBON EMISSIONS AND COST-EFFECTIVE OPTIONS  
FOR REDUCING THE EMISSIONS (PI)

ARCHITECT OF THE CAPITOL: STATUS OF MANAGEMENT REVIEW  
RECOMMENDATIONS (PI)

IRS AND FINANCIAL CRIMES ENFORCEMENT NETWORK MANAGEMENT OF BANK  
SECRECY ACT COMPLIANCE (SI)

BUDGET JUSTIFICATION REVIEW: CENSUS BUREAU 2007 BUDGET REQUEST (SI)

EXAMINATION OF FEDERAL DEPENDENT CARE NEEDS AS DETERMINED BY OPM  
AND GSA (SI)

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## APPENDIX A

## BACKGROUND OF THE COMMITTEE ON APPROPRIATIONS

On March 2, 1865, the House of Representatives separated the appropriating and banking and currency duties from the Committee on Ways and Means, which was first established in 1789, and assigned them to two new committees—the Committee on Appropriations and the Committee on Banking and Currency.

Until 1865, all “general” appropriations bills had been controlled in the House by the Committee on Ways and Means—also in charge of revenue measures and some other classes of substantive legislation.

## MEMBERSHIP OF THE COMMITTEE

The new Committee on Appropriations—six Republicans and three Democrats—was appointed on December 11, 1865, in the 1st session of the 39th Congress, and first reported the general appropriations bills for the fiscal year 1867. By 1920, the number of members had grown to 21. It was changed that year to 35 and gradually increased to 50 by 1951, and now numbers 66 members with 37 Republicans and 29 Democrats.

## COMMITTEE CHAIRMEN

Thirty men, including the present incumbent, the Honorable Jerry Lewis of California, have served as chairman of the Committee on Appropriations. The Honorable Clarence Cannon of Missouri, served as chairman nearly 19 years, although his term as chairman was of broken continuity. The Honorable George Mahon of Texas, served as chairman continuously longer than any other person, from May 18, 1964 to January 3, 1979. Several chairmen went on to higher or other important offices. One, James Garfield of Ohio, became President. Three, Samuel Randall of Pennsylvania, Joseph Cannon of Illinois, and Joseph Byrns of Tennessee, became Speaker of the House. Three later served in the U.S. Senate. One became Governor of his State. The list of distinctions is long. Interesting biographical sketches of 21 of the men are contained in House Document No. 299 of the 77th Congress.

## THE GROWTH OF EXPENDITURES

In the early years of the Congress, a single general appropriation bill from the Ways and Means Committee met the needs of the country. The first bill, in 1789, appropriated \$639,000 and covered 13 lines of the printed statutes. Five years later, in 1794, the Army was supplied in a separate bill, then the Navy in 1799. This trend continued until in 1865, there were 10 bills passed over to the new Committee on Appropriations, not including deficiency bills. For fiscal year 2006, 11 regular appropriations bills and various supplemental bills have provided a total of \$987 billion.

Over the years, large sustained spending increases of the Federal Government usually occurred in connection with wars. For several years prior to the Civil War, Federal expenditures averaged \$60,000,000 annually. By the peak of the war, in fiscal year 1865,

expenditures amounted to \$1,297,555,224. The year following the war—fiscal year 1866—spending was reduced to \$520,809,417.

In the first year for which the new Committee on Appropriations reported the general bills, fiscal year 1867, total expenditures of the Government were \$357,542,675. In the ensuing 100 years the lowest expenditure level was \$236,964,327—in fiscal year 1878. The Spanish-American War period marked the high point for the remainder of the century; in fiscal year 1899 expenditures reached \$605,072,179, but by 1902 had dropped back to \$485,234,249. With the onset of World War I expenditures again crossed the billion-dollar mark in fiscal year 1917, reached a war peak of \$18,514,879,955 in fiscal year 1919, and receded by fiscal year 1927 to \$2,974,029,674, the lowest subsequent level.

By 1940, spending in appropriations bills had climbed to \$14.6 billion as a result mainly of various New Deal legislation—when we began meeting local problems with national programs. Since 1934, our national wealth has increased 41 times.

By 1943, the fiscal high point of World War II—some \$143.8 billion was being spent. After World War II spending declined to the \$30 billion range and then increased to \$91.1 billion in 1951 in connection with the Korean War. After the Korean War, Federal spending in appropriations bills decreased to \$47.6 billion in 1954.

#### THE BUDGET PROCESS

By the early 1970's new forces were at work calling for changes in the way in which Congress handled the budget and appropriations process.

One of the most compelling of these forces, although it was largely a temporary problem, was due to the "impoundment" of funds in fiscal year 1974 by the President. This was, in effect, a line item veto of funds for programs that were initiated or increased by the Congress. Many Members of Congress and certain special interest groups were outraged and extremely frustrated by the impoundments. Numerous court suits on various impoundments had been filed and were in the process of being heard.

A more serious reason for budget reform was due to the widely held belief that the budget was out of control. Deficits were mounting; so-called "uncontrollable" spending was climbing; and "back door" spending, i.e. spending provided other than through the Appropriations Committee, was increasing. It was also becoming clear that there was little, if any coordination between raising and spending revenues.

Additionally, there was a feeling among some Members of Congress that there needed to be other or additional ways to change the priorities of Federal spending. Because of these and other concerns, formal work was begun on improving the congressional budget process through the establishment of the Joint Study Committee on Budget Control.

The work of this Committee, the House Rules Committee, the Senate Committee on Government Operations, and the Senate Rules Committee eventually resulted in the adoption of the Congressional Budget and Impoundment Control Act of 1974.



APPENDIX B

PROVISIONS OF THE RULES OF THE HOUSE OF REPRESENTATIVES APPLICABLE TO THE JURISDICTION OF THE HOUSE COMMITTEE ON APPROPRIATIONS

Rule X

ORGANIZATION OF COMMITTEES

**Committees and Their Legislative Jurisdictions**

1. There shall be in the House the following standing committees, each of which shall have the jurisdiction and related functions assigned by this clause and clauses 2, 3, and 4. All bills, resolutions, and other matters relating to subjects within the jurisdiction of the standing committees listed in this clause shall be referred to those committees, in accordance with clause 2 of rule XII, as follows:

\* \* \* \* \*

**(b) Committee on Appropriations**

- (1) Appropriation of the revenue for the support of the Government.
- (2) Rescissions of appropriations contained in appropriation Acts.
- (3) Transfers of unexpended balances.
- (4) Bills and joint resolutions reported by other committees that provide new entitlement authority as defined in section 3(9) of the Congressional Budget Act of 1974 and referred to the committee under clause 4(a)(2).

\* \* \* \* \*

**General Oversight Responsibilities**

2. (a) The various standing committees shall have general oversight responsibilities as provided in paragraph (b) in order to assist the House in—

- (1) its analysis, appraisal, and evaluation of—
  - (A) the application, administration, execution, and effectiveness of Federal laws; and
  - (B) conditions and circumstances which may indicate the necessity or desirability of enacting new or additional legislation; and
- (2) its formulation, consideration, and enactment of changes in Federal laws, and of such additional legislation as may be necessary or appropriate.

(b)(1) In order to determine whether laws and programs addressing subjects within the jurisdiction of a committee are being implemented and carried out in accordance with the intent of Congress and whether they should be continued, curtailed, or eliminated, each standing committee (other than the Committee on Appropriations) shall review and study on a continuing basis—

\* \* \* \* \*

### Special Oversight Functions

3. (a) The Committee on Appropriations shall conduct such studies and examinations of the organization and operation of executive departments and other executive agencies (including an agency the majority of the stock of which is owned by the United States) as it considers necessary to assist it in the determination of matters within its jurisdiction.

\* \* \* \* \*

### Additional Functions of Committees

4. (a)(1)(A) The Committee on Appropriations shall, within 30 days after the transmittal of the Budget to the Congress each year, hold hearings on the Budget as a whole with particular reference to—

(i) the basic recommendations and budgetary policies of the President in the presentation of the Budget; and

(ii) the fiscal, financial, and economic assumptions used as bases in arriving at total estimated expenditures and receipts.

(B) In holding hearings pursuant to subdivision (A), the committee shall receive testimony from the Secretary of the Treasury, the Director of the Office of Management and Budget, the Chairman of the Council of Economic Advisers, and such other persons as the committee may desire.

(C) A hearing under subdivision (A), or any part thereof, shall be held in open session, except when the committee, in open session and with a quorum present, determines by record vote that the testimony to be taken at that hearing on that day may be related to a matter of national security. The committee may by the same procedure close one subsequent day of hearing. A transcript of all such hearings shall be printed and a copy thereof furnished to each Member, Delegate, and the Resident Commissioner.

(D) A hearing under subdivision (A), or any part thereof, may be held before a joint meeting of the committee and the Committee on Appropriations of the Senate in accordance with such procedures as the two committees jointly may determine.

(2) Pursuant to section 401(b)(2) of the Congressional Budget Act of 1974, when a committee reports a bill or joint resolution that provides new entitlement authority as defined in section 3(9) of that Act, and enactment of the bill or joint resolution, as reported, would cause a breach of the committee's pertinent allocation of new budget authority under section 302(a) of that Act, the bill or joint resolution may be referred to the Committee on Appropriations with instructions to report it with recommendations (which may include an amendment limiting the total amount of new entitlement authority provided in the bill or joint resolution). If the Committee on Appropriations fails to report a bill or joint resolution so referred within 15 calendar days (not counting any day on which the house is not in session), the committee automatically shall be discharged from consideration of the bill or joint resolution, and the bill or joint resolution shall be placed on the appropriate calendar.

(3) In addition, the Committee on Appropriations shall study on a continuing basis those provisions of law that (on the first day of

the first fiscal year for which the congressional budget process is effective) provide spending authority of permanent budget authority, and shall report to the House from time to time its recommendations for terminating or modifying such provisions.

(4) In the manner provided by section 302 of the Congressional Budget Act of 1974, the Committee on Appropriations (after consulting with the Committee on Appropriations of the Senate) shall subdivide any allocations made to it in the joint explanatory statement accompanying the conference report on such concurrent resolution, and promptly report the subdivisions to the House as soon as practicable after a concurrent resolution on the budget for a fiscal year is agreed to.

## APPENDIX C

## SUBCOMMITTEE MEMBERSHIP AND JURISDICTION

NOTE: Under Committee Rules, Mr. Lewis, as Chairman of the Full Committee, and Mr. Obey, as Ranking Minority Member of the Full Committee, are authorized to sit as Members of all Subcommittees.

## SUBCOMMITTEE ON AGRICULTURE, RURAL DEVELOPMENT, FOOD AND DRUG ADMINISTRATION, AND RELATED AGENCIES

HENRY BONILLA, Texas, *Chairman*

JACK KINGSTON, Georgia	ROSA L. DeLAURO, Connecticut
TOM LATHAM, Iowa	MAURICE D. HINCHEY, New York
JO ANN EMERSON, Missouri	SAM FARR, California
VIRGIL H. GOODE, Jr., Virginia	ALLEN BOYD, Florida
RAY LAHOOD, Illinois	MARCY KAPTUR, Ohio
JOHN T. DOOLITTLE, California	
RODNEY ALEXANDER, Louisiana	

## JURISDICTION

DEPARTMENT OF AGRICULTURE (*Except* Forest Service)  
 Farm Credit Administration  
 Farm Credit System Financial Assistance Corporation  
 Commodity Futures Trading Commission  
 Food and Drug Administration (HHS)

## SUBCOMMITTEE ON DEFENSE

C. W. BILL YOUNG, Florida, *Chairman*

DAVID L. HOBSON, Ohio	JOHN P. MURTHA, Pennsylvania
HENRY BONILLA, Texas	NORMAN D. DICKS, Washington
RODNEY P. FRELINGHUYSEN, New Jersey	MARTIN OLAV SABO, Minnesota
TODD TIAHRT, Kansas	PETER J. VISCLOSKEY, Indiana
ROGER F. WICKER, Mississippi	JAMES P. MORAN, Virginia
JACK KINGSTON, Georgia	MARCY KAPTUR, Ohio
KAY GRANGER, Texas	
RAY LAHOOD, Illinois	

## JURISDICTION

## DEPARTMENT OF DEFENSE—MILITARY

Departments of Army, Navy (including Marine Corps), Air Force, Office of Secretary of Defense, and Defense Agencies (*Except* Department of Defense-related accounts and programs under the Subcommittee on Military Quality of Life and Veterans Affairs; and the Office of the Assistant Secretary of the Army (Civil Works))  
 Central Intelligence Agency  
 Intelligence Community Staff

SUBCOMMITTEE ON ENERGY AND WATER DEVELOPMENT, AND  
RELATED AGENCIES

DAVID L. HOBSON, Ohio, *Chairman*

RODNEY P. FRELINGHUYSEN, New Jersey	PETER J. VISCLOSKY, Indiana
TOM LATHAM, Iowa	CHET EDWARDS, Texas
ZACH WAMP, Tennessee	ED PASTOR, Arizona
JO ANN EMERSON, Missouri	JAMES E. CLYBURN, South Carolina
JOHN T. DOOLITTLE, California	MARION BERRY, Arkansas
MICHAEL K. SIMPSON, Idaho	
DENNIS R. REHBERG, Montana	

JURISDICTION

DEPARTMENT OF ENERGY

DEPARTMENT OF DEFENSE—Civil; Department of the Army; Corps of Engineers—Civil

DEPARTMENT OF THE INTERIOR; Bureau of Reclamation; Central Utah Project

RELATED AGENCIES

Appalachian Regional Commission  
Defense Nuclear Facilities Safety Board  
Delta Regional Authority  
Denali Commission  
Nuclear Regulatory Commission  
Nuclear Waste Technical Review Board  
Tennessee Valley Authority

SUBCOMMITTEE ON FOREIGN OPERATIONS, EXPORT FINANCING, AND  
RELATED PROGRAMS

JIM KOLBE, Arizona, *Chairman*

JOE KNOLLENBERG, Michigan	NITA M. LOWEY, New York
MARK STEVEN KIRK, Illinois	JESSE L. JACKSON, JR., Illinois
ANDER CRENSHAW, Florida	CAROLYN C. KILPATRICK, Michigan
DON SHERWOOD, Pennsylvania	STEVEN R. ROTHMAN, New Jersey
JOHN E. SWEENEY, New York	CHAKA FATTAH, Pennsylvania
DENNIS R. REHBERG, Montana	
JOHN CARTER, Texas	

JURISDICTION

AGENCY FOR INTERNATIONAL DEVELOPMENT  
DEPARTMENT OF DEFENSE  
    Foreign Military Financing Program  
    International Military Assistance and Training  
DEPARTMENT OF STATE  
    International Narcotics Control and Law Enforcement  
    International Organizations and Programs (voluntary contributions)  
    Migration and Refugee Assistance  
    Nonproliferation, Anti-terrorism, Demining, and Related Programs  
    Peacekeeping Operations (voluntary contributions)  
    U.S. Emergency Refugee and Migration Assistance Fund  
DEPARTMENT OF STATE AND AGENCY FOR INTERNATIONAL DEVELOPMENT  
    (SHARED)  
    Assistance for Eastern Europe and the Baltic States  
    Assistance for the Independent States of the Former Soviet Union  
    Economic Support Fund  
    Famine Fund and Global AIDS Initiatives  
DEPARTMENT OF THE TREASURY  
    Debt Restructuring  
    International Affairs Technical Assistance  
    International Monetary Fund  
    Multilateral Development Banks  
EXPORT-IMPORT BANK  
OVERSEAS PRIVATE INVESTMENT CORPORATION  
PEACE CORPS  
TRADE AND DEVELOPMENT AGENCY  
RELATED ACTIVITIES  
    African Development Foundation  
    Inter-American Foundation  
    Millennium Challenge Account

## SUBCOMMITTEE ON THE DEPARTMENT OF HOMELAND SECURITY

HAROLD ROGERS, Kentucky, *Chairman*

ZACH WAMP, Tennessee	MARTIN OLAV SABO, Minnesota
TOM LATHAM, Iowa	DAVID E. PRICE, North Carolina
JO ANN EMERSON, Missouri	JOSÉ E. SERRANO, New York
JOHN E. SWEENEY, New York	LUCILLE ROYBAL-ALLARD, California
JIM KOLBE, Arizona	SANFORD D. BISHOP, JR., Georgia
ERNEST J. ISTOOK, JR., Oklahoma	MARION BERRY, Arkansas
ANDER CRENSHAW, Florida	CHET EDWARDS, Texas
JOHN CARTER, Texas	

## JURISDICTION

DEPARTMENT OF HOMELAND SECURITY

## SUBCOMMITTEE ON INTERIOR, ENVIRONMENT, AND RELATED AGENCIES

CHARLES H. TAYLOR, North Carolina, *Chairman*

ZACH WAMP, Tennessee	NORMAN D. DICKS, Washington
JOHN E. PETERSON, Pennsylvania	JAMES P. MORAN, Virginia
DON SHERWOOD, Pennsylvania	MAURICE D. HINCHEY, New York
ERNEST J. ISTOOK, JR., Oklahoma	JOHN W. OLVER, Massachusetts
ROBERT B. ADERHOLT, Alabama	ALAN B. MOLLOHAN, West Virginia
JOHN T. DOOLITTLE, California	
MICHAEL K. SIMPSON, Idaho	

## JURISDICTION

DEPARTMENT OF THE INTERIOR (*Except* Bureau of Reclamation and Central Utah Project)

ENVIRONMENTAL PROTECTION AGENCY

OTHER AGENCIES

- Advisory Council on Historic Preservation
- Agency for Toxic Substances and Disease Registry (HHS)
- Chemical Safety and Hazard Investigation Board
- Commission of Fine Arts
- Council on Environmental Quality and Office of Environmental Quality
- Forest Service (USDA)
- Indian Health Service
- Institute of American Indian and Alaska Native Culture and Arts Development
- John F. Kennedy Center for the Performing Arts
- National Capital Planning Commission
- National Foundation on the Arts and the Humanities (*Except* Institute of Museum and Library Services)
- National Gallery of Art
- National Institute of Environmental Health Sciences (HHS, formerly EPA/Superfund)
- Office of Navajo and Hopi Indian Relocation
- Presidio Trust
- Smithsonian Institution
- United States Holocaust Memorial Museum
- White House Commission on the National Moment of Remembrance
- Woodrow Wilson International Center for Scholars

SUBCOMMITTEE ON THE DEPARTMENTS OF LABOR, HEALTH AND  
HUMAN SERVICES, EDUCATION, AND RELATED AGENCIES

RALPH REGULA, Ohio, *Chairman*

ERNEST J. ISTOOK, JR., Oklahoma	DAVID R. OBEY, Wisconsin
ROGER F. WICKER, Mississippi	STENY H. HOYER, Maryland
ANNE M. NORTHUP, Kentucky	NITA M. LOWEY, New York
KAY GRANGER, Texas	ROSA L. DeLAURO, Connecticut
JOHN E. PETERSON, Pennsylvania	JESSE L. JACKSON, JR., Illinois
DON SHERWOOD, Pennsylvania	PATRICK J. KENNEDY, Rhode Island
DAVE WELDON, Florida	LUCILLE ROYBAL-ALLARD, California
JAMES T. WALSH, New York	
MICHAEL K. SIMPSON, Idaho	

JURISDICTION

DEPARTMENT OF EDUCATION

DEPARTMENT OF HEALTH AND HUMAN SERVICES (*Except* Agency for Toxic  
Substances and Disease Registry; Food and Drug Administration; Indian  
Health Services and Facilities; and National Institute of Environmental  
Sciences (formerly EPA/Superfund))

DEPARTMENT OF LABOR

RELATED AGENCIES

Committee for Purchase From People Who Are Blind or Severely Dis-  
abled

Corporation for National and Community Service

Corporation for Public Broadcasting

Federal Mediation and Conciliation Service

Federal Mine Safety and Health Review Commission

Institute of Museum and Library Services

Medicare Payment Advisory Commission

National Commission on Libraries and Information Science

National Council on Disability

National Education Goals Panel

National Labor Relations Board

National Mediation Board

Occupational Safety and Health Review Commission

Railroad Retirement Board

Social Security Administration



SUBCOMMITTEE ON LEGISLATIVE BRANCH

(The following accounts and programs of the Legislative Branch are under the jurisdiction of the full Committee on Appropriations)

House of Representatives  
Joint Items  
Architect of the Capitol (*Except* Senate Items)  
Botanic Garden  
Capitol Police  
Capitol Visitors Center  
Congressional Budget Office  
Government Accountability Office  
Government Printing Office  
John C. Stennis Center  
Library of Congress  
Office of Compliance  
Open World Leadership Center  
United States Capitol Preservation Commission

SUBCOMMITTEE ON MILITARY QUALITY OF LIFE AND VETERANS  
AFFAIRS, AND RELATED AGENCIES

JAMES T. WALSH, New York, *Chairman*

ROBERT B. ADERHOLT, Alabama	CHET EDWARDS, Texas
ANNE M. NORTHUP, Kentucky	SAM FARR, California
ANDER CRENSHAW, Florida	ALLEN BOYD, Florida
C. W. BILL YOUNG, Florida	SANFORD D. BISHOP, JR., Georgia
MARK STEVEN KIRK, Illinois	DAVID E. PRICE, North Carolina
DENNIS R. REHBERG, Montana	ROBERT E. "BUD" CRAMER, JR., Alabama
JOHN CARTER, Texas	
RODNEY ALEXANDER, Louisiana	

JURISDICTION

DEPARTMENT OF DEFENSE

Military Construction, Army, Navy (including Marine Corps), Air Force,  
Defense-wide, and Guard and Reserve Forces  
Facilities Sustainment, Restoration and Modernization, Army, Navy (in-  
cluding Marine Corps), Air Force, and Guard and Reserve Forces  
Chemical Demilitarization Construction, Defense-wide  
Military Family Housing Construction and Operation and Maintenance,  
Army, Navy (including Marine Corps), Air Force, and Defense-wide  
Family Housing Improvement Fund  
Military Unaccompanied Housing Improvement Fund  
Homeowners Assistance Fund  
Basic Allowance for Housing, Army, Navy (including Marine Corps), Air  
Force, and Guard and Reserve Forces  
Environmental Restoration Accounts  
Base Realignment and Closure Account  
NATO Security Investment Program  
Defense Health Program Account

DEPARTMENT OF VETERANS AFFAIRS

RELATED AGENCIES

American Battle Monuments Commission  
Armed Forces Retirement Home  
Cemeterial Expenses, Army (DOD)  
Court of Appeals for Veterans Claims

SUBCOMMITTEE ON SCIENCE, THE DEPARTMENTS OF STATE, JUSTICE,  
AND COMMERCE, AND RELATED AGENCIES

FRANK R. WOLF, Virginia, *Chairman*

CHARLES H. TAYLOR, North Carolina	ALAN B. MOLLOHAN, West Virginia
MARK STEVEN KIRK, Illinois	JOSÉ E. SERRANO, New York
DAVE WELDON, Florida	ROBERT E. "BUD" CRAMER, JR., Alabama
VIRGIL H. GOODE, JR., Virginia	PATRICK J. KENNEDY, Rhode Island
JOHN ABNEY CULBERSON, Texas	CHAKA FATTAH, Pennsylvania
RODNEY ALEXANDER, Louisiana	

JURISDICTION

DEPARTMENT OF COMMERCE

DEPARTMENT OF JUSTICE

DEPARTMENT OF STATE (*Except* International Narcotics Control; International Organizations and Programs (voluntary contributions); Migration and Refugee Assistance; Nonproliferation, Anti-terrorism, Demining and Related Programs; Peacekeeping Operations (voluntary contributions); U.S. Emergency Refugee and Migration Assistance Fund; Economic Support Fund)

NATIONAL AERONAUTICS AND SPACE ADMINISTRATION

NATIONAL SCIENCE FOUNDATION

RELATED AGENCIES

Antitrust Modernization Commission

Broadcasting Board of Governors

Commission for the Preservation of America's Heritage Abroad

Commission on Civil Rights

Commission on International Religious Freedom

Commission on Security and Cooperation in Europe

Congressional-Executive Commission on the People's Republic of China

Equal Employment Opportunity Commission

Federal Communications Commission

Federal Trade Commission

HELP Commission

International Trade Commission

Legal Services Corporation

Marine Mammal Commission

National Intellectual Property Law Enforcement Coordination Council

National Veterans Business Development Corporation

Office of Science and Technology Policy

Office of the United States Trade Representative

Securities and Exchange Commission

Small Business Administration

State Justice Institute

United States-China Economic and Security Review Commission

United States Institute of Peace

SUBCOMMITTEE ON THE DEPARTMENTS OF TRANSPORTATION, TREASURY, AND HOUSING AND URBAN DEVELOPMENT, THE JUDICIARY, DISTRICT OF COLUMBIA, AND INDEPENDENT AGENCIES

JOE KNOLLENBERG, Michigan, *Chairman*

FRANK R. WOLF, Virginia	JOHN W. OLVER, Massachusetts
HAROLD ROGERS, Kentucky	STENY H. HOYER, Maryland
TODD TIAHRT, Kansas	ED PASTOR, Arizona
ANNE M. NORTHUP, Kentucky	CAROLYN C. KILPATRICK, Michigan
ROBERT B. ADERHOLT, Alabama	JAMES E. CLYBURN, South Carolina
JOHN E. SWEENEY, New York	STEVEN R. ROTHMAN, New Jersey
JOHN ABNEY CULBERSON, Texas	
RALPH REGULA, Ohio	

JURISDICTION

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT  
 DEPARTMENT OF TRANSPORTATION  
 DEPARTMENT OF THE TREASURY  
 DISTRICT OF COLUMBIA  
 THE JUDICIARY  
 UNITED STATES POSTAL SERVICE  
 Payment to the Postal Service Fund  
 EXECUTIVE OFFICE OF THE PRESIDENT  
 Armstrong Resolution  
 Compensation of the President  
 Council of Economic Advisers  
 Executive Residence at the White House  
 Federal Drug Control Programs  
 High Intensity Drug Trafficking Areas Program  
 Special Forfeiture Fund  
 National Security Council  
 Office of Administration  
 Office of Management and Budget  
 Office of National Drug Control Policy  
 Office of Policy Development  
 Official Residence of the Vice President  
 Special Assistance to the President  
 Unanticipated Needs  
 White House Office  
 INDEPENDENT AGENCIES  
 Architectural and Transportation Barriers Compliance Board  
 Consumer Product Safety Commission  
 Election Assistance Commission  
 Federal Deposit Insurance Corporation, Office of Inspector General  
 Federal Election Commission  
 Federal Labor Relations Authority  
 Federal Maritime Commission  
 General Services Administration  
 Merit Systems Protection Board  
 Morris K. Udall Scholarship and Excellence in National Environmental  
 Policy Foundation  
 National Archives and Records Administration  
 National Credit Union Administration  
 National Historical Publications and Records Commission  
 National Transportation Safety Board  
 Neighborhood Reinvestment Corporation  
 Office of Government Ethics  
 Office of Personnel Management and Related Trust Funds  
 Office of Special Counsel  
 Selective Service System  
 United States Interagency Council on Homelessness  
 United States Tax Court  
 Washington Metropolitan Area Transit Authority  
 GENERAL PROVISIONS, GOVERNMENTWIDE

## APPENDIX D

**Committee on Appropriations****COMMITTEE RULES**

(Adopted for the 109th Congress on February 15, 2005)

RESOLVED, That the rules and practices of the Committee on Appropriations, House of Representatives, in the One Hundred Eighth Congress, except as otherwise provided hereinafter, shall be and are hereby adopted as the rules and practices of the Committee on Appropriations in the One Hundred Ninth Congress.

The foregoing resolution adopts the following rules:

**Sec. 1: Power to Sit and Act**

For the purpose of carrying out any of its functions and duties under Rules X and XI of the Rules of the House of Representatives, the Committee or any of its subcommittees is authorized:

(a) To sit and act at such times and places within the United States whether the House is in session, has recessed, or has adjourned, and to hold such hearings; and

(b) To require, by subpoena or otherwise, the attendance and testimony of such witnesses and the production of such books, reports, correspondence, memorandums, papers, and documents as it deems necessary. The Chairman, or any Member designated by the Chairman, may administer oaths to any witness.

(c) A subpoena may be authorized and issued by the Committee or its subcommittees under subsection 1 (b) in the conduct of any investigation or activity or series of investigations or activities, only when authorized by a majority of the Members of the Committee voting, a majority being present. The power to authorize and issue subpoenas under subsection 1(b) may be delegated to the Chairman pursuant to such rules and under such limitations as the Committee may prescribe. Authorized subpoenas shall be signed by the Chairman or by any Member designated by the Committee.

(d) Compliance with any subpoena issued by the Committee or its subcommittees may be enforced only as authorized or directed by the House.

**Sec. 2: Subcommittees**

(a) The Majority Caucus of the Committee shall establish the number of subcommittees and shall determine the jurisdiction of each subcommittee.

(b) Each subcommittee is authorized to meet, hold hearings, receive evidence, and report to the Committee all matters referred to it.

(c) All legislation and other matters referred to the Committee shall be referred to the subcommittee of appropriate jurisdiction within two weeks unless, by majority vote of the Majority Members of the full Committee, consideration is to be by the full Committee.

(d) The Majority Caucus of the Committee shall determine an appropriate ratio of Majority to Minority Members for each subcommittee. The Chairman is authorized to negotiate that ratio with the Minority; *Provided, however,* That party representation in each subcommittee, including ex-officio members, shall be no less favorable to the Majority than the ratio for the full Committee.

(e) The Chairman and Ranking Minority Member of the full Committee are authorized to sit as a member of all subcommittees and to participate, including voting, in all its work.

### **Sec. 3: Staffing**

(a) **Committee Staff**—The Chairman is authorized to appoint the staff of the Committee, and make adjustments in the job titles and compensation thereof subject to the maximum rates and conditions established in Clause 9(c) of Rule X of the Rules of the House of Representatives. In addition, he is authorized, in his discretion, to arrange for their specialized training. The Chairman is also authorized to employ additional personnel as necessary.

(b) **Assistants to Members**—Each of the top twenty-one senior majority and minority Members of the full Committee may select and designate one staff member who shall serve at the pleasure of that Member. Such staff members shall be compensated at a rate, determined by the Member, not to exceed 75 per centum of the maximum established in Clause 9 (c) of Rule X of the Rules of the House of Representatives; *Provided,* That Members designating staff members under this subsection must specifically certify by letter to the Chairman that the employees are needed and will be utilized for Committee work.

### **Sec. 4: Committee Meetings**

(a) **Regular Meeting Day**—The regular meeting day of the Committee shall be the first Wednesday of each month while the House is in session, unless the Committee has met within the past 30 days or the Chairman considers a specific meeting unnecessary in the light of the requirements of the Committee business schedule.

#### **(b) Additional and Special Meetings:**

(1) The Chairman may call and convene, as he considers necessary, additional meetings of the Committee for the consideration of any bill or resolution pending before the Committee or for the conduct of other Committee business. The Committee shall meet for such purpose pursuant to that call of the Chairman.

(2) If at least three Committee Members desire that a special meeting of the Committee be called by the Chairman, those Members may file in the Committee Offices a written request to the Chairman for that special meeting. Such request shall specify the measure or matter to be considered. Upon the filing of the request, the Committee Clerk shall notify the Chairman.

(3) If within three calendar days after the filing of the request, the Chairman does not call the requested special meeting to be held within seven calendar days after the filing of the request, a majority of the Committee Members may file in the Committee Offices their written notice that a special meeting

will be held, specifying the date and hour of such meeting, and the measure or matter to be considered. The Committee shall meet on that date and hour.

(4) Immediately upon the filing of the notice, the Committee Clerk shall notify all Committee Members that such special meeting will be held and inform them of its date and hour and the measure or matter to be considered. Only the measure or matter specified in that notice may be considered at the special meeting.

(c) **Vice Chairman To Preside in Absence of Chairman**—A member of the majority party on the Committee or subcommittee thereof designated by the Chairman of the full Committee shall be vice chairman of the Committee or subcommittee, as the case may be, and shall preside at any meeting during the temporary absence of the chairman. If the chairman and vice chairman of the Committee or subcommittee are not present at any meeting of the Committee or subcommittee, the ranking member of the majority party who is present shall preside at that meeting.

(d) **Business Meetings:**

(1) Each meeting for the transaction of business, including the markup of legislation, of the Committee and its subcommittees shall be open to the public except when the Committee or its subcommittees, in open session and with a majority present, determines by roll call vote that all or part of the remainder of the meeting on that day shall be closed.

(2) No person other than Committee Members and such congressional staff and departmental representatives as they may authorize shall be present at any business or markup session which has been closed.

(e) **Committee Records:**

(1) The Committee shall keep a complete record of all Committee action, including a record of the votes on any question on which a roll call is demanded. The result of each roll call vote shall be available for inspection by the public during regular business hours in the Committee Offices. The information made available for public inspection shall include a description of the amendment, motion, or other proposition, and the name of each Member voting for and each Member voting against, and the names of those Members present but not voting.

(2) All hearings, records, data, charts, and files of the Committee shall be kept separate and distinct from the congressional office records of the Chairman of the Committee. Such records shall be the property of the House, and all Members of the House shall have access thereto.

(3) The records of the Committee at the National Archives and Records Administration shall be made available in accordance with Rule VII of the Rules of the House, except that the Committee authorizes use of any record to which Clause 3 (b)(4) of Rule VII of the Rules of the House would otherwise apply after such record has been in existence for 20 years. The Chairman shall notify the Ranking Minority Member of any decision, pursuant to Clause 3 (b)(3) or Clause 4 (b) of Rule VII of the Rules of the House, to withhold a record otherwise available, and the matter shall be presented to the Committee for

a determination upon the written request of any Member of the Committee.

**Sec. 5: Committee and Subcommittee Hearings**

(a) **Overall Budget Hearings**—Overall budget hearings by the Committee, including the hearing required by Section 242(c) of the Legislative Reorganization Act of 1970 and Clause 4 (a)(1) of Rule X of the Rules of the House of Representatives shall be conducted in open session except when the Committee in open session and with a majority present, determines by roll call vote that the testimony to be taken at that hearing on that day may be related to a matter of national security; except that the Committee may by the same procedure close one subsequent day of hearing. A transcript of all such hearings shall be printed and a copy furnished to each Member, Delegate, and the Resident Commissioner from Puerto Rico.

(b) **Other Hearings:**

(1) All other hearings conducted by the Committee or its subcommittees shall be open to the public except when the Committee or subcommittee in open session and with a majority present determines by roll call vote that all or part of the remainder of that hearing on that day shall be closed to the public because disclosure of testimony, evidence, or other matters to be considered would endanger the national security or would violate any law or Rule of the House of Representatives. Notwithstanding the requirements of the preceding sentence, a majority of those present at a hearing conducted by the Committee or any of its subcommittees, there being in attendance the number required under Section 5(c) of these Rules to be present for the purpose of taking testimony, (1) may vote to close the hearing for the sole purpose of discussing whether testimony or evidence to be received would endanger the national security or violate Clause 2 (k)(5) of Rule XI of the Rules of the House of Representatives or (2) may vote to close the hearing, as provided in Clause 2 (k)(5) of such Rule. No Member of the House of Representatives may be excluded from nonparticipatory attendance at any hearing of the Committee or its subcommittees unless the House of Representatives shall by majority vote authorize the Committee or any of its subcommittees, for purposes of a particular series of hearings on a particular article of legislation or on a particular subject of investigation, to close its hearings to Members by the same procedures designated in this subsection for closing hearings to the public; *Provided, however,* That the Committee or its subcommittees may by the same procedure vote to close five subsequent days of hearings.

(2) Subcommittee chairmen shall coordinate the development of schedules for meetings or hearings after consultation with the Chairman and other subcommittee chairmen with a view toward avoiding simultaneous scheduling of Committee and subcommittee meetings or hearings.

(3) Each witness who is to appear before the Committee or any of its subcommittees as the case may be, insofar as is practicable, shall file in advance of such appearance, a written



statement of the proposed testimony and shall limit the oral presentation at such appearance to a brief summary, except that this provision shall not apply to any witness appearing before the Committee in the overall budget hearings.

(4) Each witness appearing in a nongovernmental capacity before the Committee, or any of its subcommittees as the case may be, shall to the greatest extent practicable, submit a written statement including a curriculum vitae and a disclosure of the amount and source (by agency and program) of any Federal grant (or subgrant thereof) or contract (or subcontract thereof) received during the current fiscal year or either of the two previous fiscal years by the witness or by an entity represented by the witness.

(c) **Quorum for Taking Testimony**—The number of Members of the Committee which shall constitute a quorum for taking testimony and receiving evidence in any hearing of the Committee shall be two.

(d) **Calling and Interrogation of Witnesses:**

(1) The Minority Members of the Committee or its subcommittees shall be entitled, upon request to the Chairman or subcommittee chairman, by a majority of them before completion of any hearing, to call witnesses selected by the Minority to testify with respect to the matter under consideration during at least one day of hearings thereon.

(2) The Committee and its subcommittees shall observe the five-minute rule during the interrogation of witnesses until such time as each Member of the Committee or subcommittee who so desires has had an opportunity to question the witness.

(e) **Broadcasting and Photographing of Committee Meetings and Hearings**—Whenever a hearing or meeting conducted by the full Committee or any of its subcommittees is open to the public, those proceedings shall be open to coverage by television, radio, and still photography, as provided in Clause (4)(f) of Rule XI of the Rules of the House of Representatives. Neither the full Committee Chairman or Subcommittee Chairman shall limit the number of television or still cameras to fewer than two representatives from each medium.

(f) **Subcommittee Meetings**—No subcommittee shall sit while the House is reading an appropriation measure for amendment under the five-minute rule or while the Committee is in session.

(g) **Public Notice of Committee Hearings**—The Chairman of the Committee shall make public announcement of the date, place, and subject matter of any Committee or subcommittee hearing at least one week before the commencement of the hearing. If the Chairman of the Committee or subcommittee, with the concurrence of the ranking minority member of the Committee or respective subcommittee, determines there is good cause to begin the hearing sooner, or if the Committee or subcommittee so determines by majority vote, a quorum being present for the transaction of business, the Chairman or subcommittee chairman shall make the announcement at the earliest possible date. Any announcement made under this subparagraph shall be promptly published in the Daily Digest and promptly entered into the Committee scheduling service of the House Information Systems.

## **Sec. 6: Procedures for Reporting Bills and Resolutions**

### **(a) Prompt Reporting Requirement:**

(1) It shall be the duty of the Chairman to report, or cause to be reported promptly to the House any bill or resolution approved by the Committee and to take or cause to be taken necessary steps to bring the matter to a vote.

(2) In any event, a report on a bill or resolution which the Committee has approved shall be filed within seven calendar days (exclusive of days in which the House is not in session) after the day on which there has been filed with the Committee Clerk a written request, signed by a majority of Committee Members, for the reporting of such bill or resolution. Upon the filing of any such request, the Committee Clerk shall notify the Chairman immediately of the filing of the request. This subsection does not apply to the reporting of a regular appropriation bill or to the reporting of a resolution of inquiry addressed to the head of an executive department.

**(b) Presence of Committee Majority**—No measure or recommendation shall be reported from the Committee unless a majority of the Committee was actually present.

**(c) Roll Call Votes**—With respect to each roll call vote on a motion to report any measure or matter of a public character, and on any amendment offered to the measure of matter, the total number of votes cast for and against, and the names of those Members voting for and against, shall be included in the Committee report on the measure or matter.

**(d) Compliance With Congressional Budget Act**—A Committee report on a bill or resolution which has been approved by the Committee shall include the statement required by Section 308(a) of the Congressional Budget Act of 1974, separately set out and clearly identified, if the bill or resolution provides new budget authority.

**(e) Constitutional Authority Statement**—Each report of the committee on a bill or joint resolution of a public character shall include a statement citing the specific powers granted to the Congress in the Constitution to enact the law proposed by the bill or joint resolution.

**(f) Changes in Existing Law**—Each Committee report on a general appropriation bill shall contain a concise statement describing fully the effect of any provision of the bill which directly or indirectly changes the application of existing law.

**(g) Rescissions and Transfers**—Each bill or resolution reported by the Committee shall include separate headings for rescissions and transfers of unexpended balances with all proposed rescissions and transfers listed therein. The report of the Committee accompanying such a bill or resolution shall include a separate section with respect to such rescissions or transfers.

**(h) Listing of Unauthorized Appropriations**—Each Committee report on a general appropriations bill shall contain a list of all appropriations contained in the bill for any expenditure not previously authorized by law (except for classified intelligence or national security programs, projects, or activities) along with a statement of the last year for which such expenditures were authorized, the level of expenditures authorized for that year, the ac-

tual level of expenditures for that year, and the level of appropriations in the bill for such expenditures.

(i) **Supplemental or Minority Views:**

(1) If, at the time the Committee approves any measure or matter, any Committee Member gives notice of intention to file supplemental, minority, or additional views, the Member shall be entitled to not less than two additional calendar days after the day of such notice (excluding Saturdays, Sundays, and legal holidays) in which to file such views in writing and signed by the Member, with the Clerk of the Committee. All such views so filed shall be included in and shall be a part of the report filed by the Committee with respect to that measure or matter.

(2) The Committee report on that measure or matter shall be printed in a single volume which—

(i) shall include all supplemental, minority, or additional views which have been submitted by the time of the filing of the report, and

(ii) shall have on its cover a recital that any such supplemental, minority, or additional views are included as part of the report.

(3) Subsection (i)(1) of this section, above, does not preclude—

(i) the immediate filing or printing of a Committee report unless timely request for the opportunity to file supplemental, minority, or additional views has been made as provided by such subsection; or

(ii) the filing by the Committee of a supplemental report on a measure or matter which may be required for correction of any technical error in a previous report made by the Committee on that measure or matter.

(4) If, at the time a subcommittee approves any measure or matter for recommendation to the full Committee, any Member of that subcommittee who gives notice of intention to offer supplemental, minority, or additional views shall be entitled, insofar as is practicable and in accordance with the printing requirements as determined by the subcommittee, to include such views in the Committee Print with respect to that measure or matter.

(j) **Availability of Reports**—A copy of each bill, resolution, or report shall be made available to each Member of the Committee at least three calendar days (excluding Saturdays, Sundays, and legal holidays) in advance of the date on which the Committee is to consider each bill, resolution, or report; *Provided*, That this subsection may be waived by agreement between the Chairman and the Ranking Minority Member of the full Committee.

(k) **Performance Goals and Objectives**—Each Committee report shall contain a statement of general performance goals and objectives, including outcome-related goals and objectives, for which the measure authorizes funding.

(l) The Chairman is directed to offer a motion under clause 1 of rule XXII of the Rules of the House whenever the Chairman considers it appropriate.

**Sec. 7: Voting**

(a) No vote by any Member of the Committee or any of its subcommittees with respect to any measure or matter may be cast by proxy.

(b) The vote on any question before the Committee shall be taken by the yeas and nays on the demand of one-fifth of the Members present.

(c) The Chairman of the Committee and any of its subcommittees may—

(1) postpone further proceedings when a record vote is ordered on the question of approving a measure or matter or on adopting an amendment;

(2) resume proceedings on a postponed question at any time after reasonable notice.

When proceedings resume on a postponed question, notwithstanding any intervening order for the previous question, an underlying proposition shall remain subject to further debate or amendment to the same extent as when the question was postponed.

**Sec. 8: Studies and Examinations**

The following procedure shall be applicable with respect to the conduct of studies and examinations of the organization and operation of Executive Agencies under authority contained in Section 202 (b) of the Legislative Reorganization Act of 1946 and in Clause (3)(a) of Rule X of the Rules of the House of Representatives:

(a) The Chairman is authorized to appoint such staff and, in his discretion, arrange for the procurement of temporary services of consultants, as from time to time may be required.

(b) Studies and examinations will be initiated upon the written request of a subcommittee which shall be reasonably specific and definite in character, and shall be initiated only by a majority vote of the subcommittee, with the chairman of the subcommittee and the ranking minority member thereof participating as part of such majority vote. When so initiated such request shall be filed with the Clerk of the Committee for submission to the Chairman and the Ranking Minority Member and their approval shall be required to make the same effective. Notwithstanding any action taken on such request by the chairman and ranking minority member of the subcommittee, a request may be approved by a majority of the Committee.

(c) Any request approved as provided under subsection (b) shall be immediately turned over to the staff appointed for action.

(d) Any information obtained by such staff shall be reported to the chairman of the subcommittee requesting such study and examination and to the Chairman and Ranking Minority Member, shall be made available to the members of the subcommittee concerned, and shall not be released for publication until the subcommittee so determines.

(e) Any hearings or investigations which may be desired, aside from the regular hearings on appropriation items, when approved by the Committee, shall be conducted by the subcommittee having jurisdiction over the matter.

**Sec. 9: Official Travel**

(a) The chairman of a subcommittee shall approve requests for travel by subcommittee members and staff for official business within the jurisdiction of that subcommittee. The ranking minority member of a subcommittee shall concur in such travel requests by minority members of that subcommittee and the Ranking Minority Member shall concur in such travel requests for Minority Members of the Committee. Requests in writing covering the purpose, itinerary, and dates of proposed travel shall be submitted for final approval to the Chairman. Specific approval shall be required for each and every trip.

(b) The Chairman is authorized during the recess of the Congress to approve travel authorizations for Committee Members and staff, including travel outside the United States.

(c) As soon as practicable, the Chairman shall direct the head of each Government agency concerned not to honor requests of subcommittees, individual Members, or staff for travel, the direct or indirect expenses of which are to be defrayed from an executive appropriation, except upon request from the Chairman.

(d) In accordance with Clause 8 of Rule X of the Rules of the House of Representatives and Section 502 (b) of the Mutual Security Act of 1954, as amended, local currencies owned by the United States shall be available to Committee Members and staff engaged in carrying out their official duties outside the United States, its territories, or possessions. No Committee Member or staff member shall receive or expend local currencies for subsistence in any country at a rate in excess of the maximum per diem rate set forth in applicable Federal law.

**(e) Travel Reports:**

(1) Members or staff shall make a report to the Chairman on their travel, covering the purpose, results, itinerary, expenses, and other pertinent comments.

(2) With respect to travel outside the United States or its territories or possessions, the report shall include: (1) an itemized list showing the dates each country was visited, the amount of per diem furnished, the cost of transportation furnished, and any funds expended for any other official purpose; and (2) a summary in these categories of the total foreign currencies and/or appropriated funds expended. All such individual reports on foreign travel shall be filed with the Chairman no later than sixty days following completion of the travel for use in complying with reporting requirements in applicable Federal law, and shall be open for public inspection.

(3) Each Member or employee performing such travel shall be solely responsible for supporting the amounts reported by the Member or employee.

(4) No report or statement as to any trip shall be publicized making any recommendations in behalf of the Committee without the authorization of a majority of the Committee.

(f) Members and staff of the Committee performing authorized travel on official business pertaining to the jurisdiction of the Committee shall be governed by applicable laws or regulations of the House and of the Committee on House Administration pertaining to such travel, and as promulgated from time to time by the Chairman.

## Appendix E

### Committee on Appropriations Reorganization

The Committee reorganized in the beginning of the 109th Congress to reduce the number of its subcommittees and make the alignment of accounts between subcommittees more efficient. This reorganization enabled the Committee to perform more effective oversight and complete its bills in a timelier manner. The number of subcommittees was reduced from 13 to 10, and the number of regular appropriations bills was reduced from 13 to 11 (the Legislative Branch bill was managed by the full Committee.)

The Senate Committee on Appropriations adopted a similar reorganization plan, although there were a few differences. To summarize these differences:

(1) four Defense programs (basic allowance for housing; facilities sustainment, restoration and modernization; environmental restoration; and defense health) moved to the Military Quality of Life and Veterans Affairs bill in the House, while they stayed in the Defense bill in the Senate;

(2) the State Department and related programs moved to the State-Foreign Operations bill in the Senate, while they remained in the Science, State, Justice, Commerce bill in the House; and

(3) the District of Columbia accounts were moved into the Transportation, Treasury, HUD, the Judiciary and District of Columbia bill in the House, while the Senate maintained a separate District of Columbia bill and subcommittee. In addition, the Senate maintained a separate Legislative Branch subcommittee while the House moved the responsibility for that bill to the full Committee.

The following provides detail on account jurisdiction changes from the 108th Congress to the 109th Congress associated with the House Committee on Appropriation's reorganization.

#### Appropriations Subcommittee Jurisdictional Changes—Crosswalk

##### AGRICULTURE

No change

##### SCIENCE, STATE, JUSTICE, AND COMMERCE

(Previously Commerce, Justice, State, and the Judiciary)

Delete	New Subcommittee
The Judiciary	Transportation, Treasury, Housing
Add	Previous Subcommittee
National Aeronautics and Space Administration	VA-HUD
National Science Foundation	VA-HUD
Office of Science and Technology Policy	VA-HUD

**DEFENSE**

<b>Delete</b>	<b>New Subcommittee</b>
Basic Allowance for Housing	Military Quality of Life and Veterans Affairs
Facilities Sustainment, Restoration and Modernization	Military Quality of Life and Veterans Affairs
Environmental Restoration accounts	Military Quality of Life and Veterans Affairs
Defense Health Program	Military Quality of Life and Veterans Affairs

**DISTRICT OF COLUMBIA  
ELIMINATED SUBCOMMITTEE AND ADDED ACCOUNTS TO  
TRANSPORTATION, TREASURY, HUD**

**ENERGY AND WATER**

<b>Add</b>	<b>Previous Subcommittee</b>
Economic Regulatory Administration	Interior
Energy Information Administration	Interior
DOE Office of Hearings and Appeals	Interior
Strategic Petroleum Reserve	Interior
Naval Petroleum and Oil Shale Reserves	Interior
Fossil Energy Research and Development	Interior
Clean Coal Technology	Interior
Energy Conservation	Interior
Alternative Fuels Production	Interior
Elk Hills School Lands Fund	Interior
Alaska Gas Pipeline Authorities	Interior
Weatherization Assistance Grants	Labor-HHS

**FOREIGN OPERATIONS****No change****HOMELAND SECURITY****No change****INTERIOR AND THE ENVIRONMENT**

<b>Delete</b>	<b>New Subcommittee</b>
Economic Regulatory Administration	Energy and Water
Energy Information Administration	Energy and Water
DOE Office of Hearings and Appeals	Energy and Water
Strategic Petroleum Reserve	Energy and Water
Naval Petroleum and Oil Shale Reserves	Energy and Water
Fossil Energy Research and Development	Energy and Water
Clean Coal Technology	Energy and Water



**INTERIOR AND THE ENVIRONMENT—Continued**

<b>Delete</b>	<b>New Subcommittee</b>
Energy Conservation	Energy and Water
Alternative Fuels Production	Energy and Water
Elk Hills School Lands Fund	Energy and Water
Alaska Gas Pipeline Authorities	Energy and Water
<b>Add</b>	<b>Previous Subcommittee</b>
Environmental Protection Agency	VA-HUD
Agency for Toxic Substances and Disease Registry (HHS)	VA-HUD
National Institute of Environmental Health Sciences (HHS, formerly EPA/Superfund)	VA-HUD
Council on Environmental Quality	VA-HUD
Chemical Safety and Hazard Investigation Board	VA-HUD
White House Commission on the National Moment of Remembrance	VA-HUD

**LABOR, HEALTH AND HUMAN SERVICES, AND EDUCATION**

<b>Delete</b>	<b>New Subcommittee</b>
Weatherization Assistance Grants	Energy and Water
Armed Forces Retirement Home	Military Quality of Life and Veterans Affairs
<b>Add</b>	<b>Previous Subcommittee</b>
Corporation for National and Community Service (non-VISTA and seniors programs)	VA-HUD

**LEGISLATIVE BRANCH**

ALL PROGRAMS AND ACTIVITIES ARE UNDER THE JURISDICTION OF THE FULL COMMITTEE—NO CHANGE TO PROGRAM JURISDICTIONS UNDER THE BILL

**MILITARY QUALITY OF LIFE AND VETERANS AFFAIRS  
(Previously Military Construction)**

<b>Add</b>	<b>Previous Subcommittee</b>
Basic Allowance for Housing	Defense
Facilities Sustainment, Restoration and Modernization	Defense
Environmental Restoration programs	Defense
Defense Health Program account	Defense
Department of Veterans Affairs	VA-HUD
American Battle Monuments Commission	VA-HUD
Cemeterial Expenses, Army (Arlington Cemetery)	VA-HUD
Court of Appeals for Veterans Claims	VA-HUD
Armed Forces Retirement Home	Labor-HHS

**TRANSPORTATION, TREASURY, HOUSING AND URBAN DEVELOPMENT, THE JUDICIARY, AND DISTRICT OF COLUMBIA**

<b>Add</b>	<b>Previous Subcommittee</b>
Department of Housing and Urban Development	VA-HUD
District of Columbia	District of Columbia
The Judiciary	Commerce, Justice, State, Judiciary
Consumer Product Safety Commission	VA-HUD
Federal Deposit Insurance Corporation, Office of Inspector General	VA-HUD
Federal Consumer Information Center	VA-HUD
National Credit Union Administration	VA-HUD
Neighborhood Reinvestment Corporation	VA-HUD
Selective Service System	VA-HUD
United States Interagency Council on Homelessness	VA-HUD

**VA-HUD-INDEPENDENT AGENCIES**

(All programs and activities are transferred to various subcommittees as follows)

<b>Delete</b>	<b>New Subcommittee</b>
Department of Veterans Affairs	Military Quality of Life and Veterans Affairs
Department of Housing and Urban Development	Transportation, Treasury, and Housing
Agency for Toxic Substances and Disease Registry	Interior and Environment
American Battle Monuments Commission	Military Quality of Life and Veterans Affairs
Cemeterial Expenses, Army (Arlington National Cemetery)	Military Quality of Life and Veterans Affairs
Chemical Safety and Hazard Investigation Board	Interior and Environment
Community Development Financial Institutions	Transportation, Treasury, and Housing
Federal Citizen Information Center Fund	Transportation, Treasury, and Housing
Consumer Product Safety Commission	Transportation, Treasury, and Housing
Corporation for National and Community Service	Labor, HHS, and Education
Council on Environmental Quality	Interior and Environment
Court of Appeals for Veterans Claims	Military Quality of Life and Veterans Affairs
Environmental Protection Agency	Interior and the Environment
Federal Deposit Insurance Corporation, Office of Inspector General	Transportation, Treasury, and Housing
National Aeronautics and Space Administration	Science, State, Justice and Commerce
National Credit Union Administration	Transportation, Treasury, and Housing
National Institute of Environmental Health Sciences (HHS, formerly EPA/Superfund)	Interior and Environment
National Science Foundation	Science, State, Justice and Commerce
Neighborhood Reinvestment Corporation	Transportation, Treasury, and Housing
Office of Science and Technology Policy	Science, State, Justice and Commerce
Selective Service System	Transportation, Treasury, and Housing
U.S. Interagency Council on Homelessness	Transportation, Treasury, and Housing
White House Commission on the National Moment of Remembrance	Interior and Environment

