110TH CONGRESS 1ST SESSION H.R. 1062

To require the President to report to Congress on the extent to which the Government of Iraq is fully cooperating with United States stability efforts in Iraq and is making demonstrable progress toward achieving stability and security for the people of Iraq and denying terrorists a sanctuary in Iraq, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 15, 2007

Mr. BOEHNER (for himself, Mr. BLUNT, Mr. PUTNAM, Mr. CANTOR, Mr. MCCOTTER, Mr. COLE of Oklahoma, Ms. GRANGER, Mr. CARTER, Mr. DREIER, Ms. ROS-LEHTINEN, Mr. HUNTER, Mr. HOEKSTRA, Mr. KING of New York, Mr. LEWIS of California, Mr. ALEXANDER, Mr. BACHUS, Mrs. BIGGERT, Mr. BONNER, Mr. BOUSTANY, Mr. BURTON of Indiana, Mr. CALVERT, Mr. CHABOT, Mr. CULBERSON, Mr. DAVID DAVIS of Tennessee, Mr. Doolittle, Mrs. Drake, Ms. Fallin, Mr. Fortenberry, Mr. FORTUÑO, Ms. FOXX, Mr. GALLEGLY, Mr. GILCHREST, Mr. GOHMERT, Mr. HASTINGS of Washington, Mr. INGLIS of South Carolina, Mr. KELLER of Florida, Mr. KLINE of Minnesota, Mr. KNOLLENBERG, Mr. Kuhl of New York, Mr. LAMBORN, Mr. LAHOOD, Mr. LATOURETTE, Mr. MCCARTHY of California, Mr. MCCAUL of Texas, Mr. MCHUGH, Mr. MCKEON, Mr. MANZULLO, Mr. MARCHANT, Mrs. MILLER of Michigan, Mr. TIM MURPHY of Pennsylvania, Mr. NEUGEBAUER, Mr. NUNES, Mr. PLATTS, Mr. PETRI, Mr. POE, Mr. PORTER, Mr. PRICE of Georgia, Ms. PRYCE of Ohio, Mr. REHBERG, Mr. REICHERT, Mr. ROG-ERS of Kentucky, Mr. ROSKAM, Mr. SALI, Mr. SAXTON, Mrs. SCHMIDT, Mr. SENSENBRENNER, Mr. SESSIONS, Mr. SHAYS, Mr. SHUSTER, Mr. SMITH of Nebraska, Mr. SMITH of Texas, Mr. STEARNS, Mr. TANCREDO, Mr. TIAHRT, Mr. TERRY, Mr. TIBERI, Mr. THORNBERRY, Mr. WALBERG, Mr. WAMP, and Mr. WILSON of South Carolina) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committee on Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

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- To require the President to report to Congress on the extent to which the Government of Iraq is fully cooperating with United States stability efforts in Iraq and is making demonstrable progress toward achieving stability and security for the people of Iraq and denying terrorists a sanctuary in Iraq, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Security and Victory5 in Iraq Act of 2007".

6 SEC. 2. FINDINGS.

7 Congress makes the following findings:

8 (1) The national security mission of the United 9 States and its coalition partners, having removed 10 Saddam Hussein and his regime from power, is to 11 help establish a sovereign, free, secure, and united 12 Iraq at peace with its neighbors.

(2) The people of Iraq in 2005 went to the polls
in great numbers and in an historic democratic process elected an interim government, voted on a new
constitution, and elected a permanent democratic
government.

18 (3) Since its inception, Iraq's democratic gov-19 ernment has been under continuous attack from ex-

tremist insurgents, terrorists, and, more recently,
 growing sectarian conflict.

3 (4) The increasing violence is now threatening
4 Iraq's government, endangering regional stability
5 and creating the opportunity for safe havens for ter6 rorists.

7 (5) The National Intelligence Estimate for Iraq, 8 released February 2, 2007, stated: "Coalition capa-9 bilities, including force levels, resources, and oper-10 ations, remain an essential stabilizing element in 11 Iraq.". The National Intelligence Estimate for Iraq 12 stated further that if Coalition forces were to with-13 draw rapidly, the intelligence community judges that 14 neighboring countries—invited by Iraqi factions or 15 unilaterally—might intervene openly in the conflict.

16 (6) There is evidence that the sectarian violence 17 is pulling in neighboring countries, with United 18 States and coalition commanders in Iraq, intel-19 ligence sources, and the Iraq Study Group all af-20 firming that Syria and Iran are actively supporting 21 efforts to undermine stability in Iraq, with reporting attesting that Iran has provided arms, financial sup-22 23 port, and training for militias within Iraq and may 24 be supplying improvised explosive devices to groups 25 that attack United States forces.

1 (7) Israeli Prime Minister Olmert underscored 2 the regional consequences of a United States with-3 drawal from Iraq in a December 11, 2006, interview 4 with the Washington Post and Newsweek saying: "If 5 there is a premature pullout before Iraq has a ro-6 bust government with a strong authority that can 7 keep the country from collapsing into an internal 8 civil war, America will have to think about the pos-9 sible ramifications on neighbouring Arab countries with moderate governments. . . . How will it affect 10 11 the stability of these countries against the radical 12 forces that might flourish as a result of a premature pullout of America?". 13

14 (8) Ayman al-Zawahiri has repeatedly stated 15 the need to extend the jihad beyond Iraq and wrote 16 in an October 2005 letter to the late al-Qaeda leader 17 al-Zarqawi, that the Islamist militant extremists 18 "must not have their mission end with the expulsion 19 of the Americans from Iraq, and then lay down their 20 weapons. . . . Instead, their ongoing mission is to es-21 tablish an Islamic state, and defend it, and for every 22 generation to hand over the banner to the one after it . . .". 23

24 (9) This commitment to imposing militant ex-25 tremist Islam throughout the world was recently

1	echoed by Iranian leader Mahmoud Ahmadinejad,
2	who was quoted as saying on January 5, 2007: "We
3	don't shy away from declaring that Islam is ready
4	to rule the world We must prepare ourselves
5	to rule the world.".
6	(10) The failure to secure Iraq would threaten
7	America's vital national security interests, in a stra-
8	tegically important region in the world, and our
9	homeland security interests.
10	(11) Recognizing the investment of troops and
11	resources had outpaced results in Iraq, the President
12	and a congressionally-established commission, the
13	Iraq Study Group, conducted reappraisals of our
14	policies and strategies in Iraq.
15	(12) The President outlined a new strategy on
16	January 10, 2007, to immediately further United
17	States national security priorities, to provide greater
18	security for the Iraqi population, and to accelerate
19	progress on essential political, social, and economic
20	reforms necessary to the long-term stability of the
21	central government and the country.
22	(13) On January 26, 2007, the United States
23	Senate unanimously confirmed General David H.
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24 Petraeus as the new commander of United States25 and allied forces in Iraq. During his confirmation

hearings, General Petraeus addressed the negative
consequences a premature withdrawal would have on
United States interests and regional stability, as well
as the positive encouragement a congressionallypassed resolution of disapproval regarding the new
strategy would have on United States enemies operating in Iraq.

8 (14) In addition, General Petraeus, as he him-9 self has stated, cannot accomplish his new mission 10 without the deployment of the additional troops, 11 which would reinforce United States and allied 12 forces. It is not in the best national security inter-13 ests of the United States to support unanimously a 14 new commanding general given his mission and then 15 deny him the resources to be successful in that mission. 16

17 (15) Despite policy disagreements, all Members
18 of Congress support the members of the United
19 States Armed Forces, who have served honorably in
20 their mission to fight terrorism and to protect the
21 security of the United States.

(16) The members of the Armed Forces and
their families have made sacrifices, in many cases
the ultimate sacrifice, to protect the security of the
United States and the freedom of its citizens.

(17) Failure to fully provide resources to mili tary forces deployed in support of operations in Iraq
 will negatively impact our troops' morale and result
 in increasing casualties and make the mission to se cure Iraq impossible.

6 SEC. 3. CERTIFICATION RELATING TO EFFORTS BY THE 7 GOVERNMENT OF IRAQ.

8 Not later than 30 days after the date of the enact-9 ment of this Act, and every 30 days thereafter, the Presi-10 dent shall transmit to the appropriate congressional com-11 mittees a certification that contains a determination of the 12 President of the extent to which—

13 (1) the Government of Iraq is fully cooperating14 with United States stability efforts in Iraq; and

15 (2) the Government of Iraq has taken effective16 steps and made demonstrable progress toward—

17 (A) completing the process of purging from
18 its security services those individuals with ties
19 to insurgents, sectarian militias, and terrorism;

20 (B) developing and implementing a rota21 tion schedule that allows all Iraqi Army battal22 ions to participate in operations in battlefield
23 conditions, such as those combat conditions
24 found in Baghdad and al Anbar Province;

1	(C) denying terrorists and their state-spon-
2	sors, particularly Iran and Syria, the use of
3	Iraqi territory as a terrorist sanctuary;
4	(D) developing and implementing a strat-
5	egy to promote tolerance, peace, and co-exist-
6	ence among Iraqis, which should particularly
7	address how to decrease sectarian tensions and
8	violence;
9	(E) providing and ensuring equal access to
10	resources to all Iraqis and augmenting the ca-
11	pability of reconstruction programs and eco-
12	nomic institutions;
13	(F) adopting reforms to promote justice,
14	equality, and the rule of law, and ensuring fi-
15	nancial and transparent accountability of all
16	Iraqi Government ministries and operations;
17	and
18	(G) cooperating and coordinating inter-
19	nationally to help stabilize Iraq.
20	SEC. 4. REPORT.
21	Not later than 30 days after the date of the enact-
22	ment of this Act, and every 30 days thereafter, the Presi-
23	dent shall transmit to the appropriate congressional com-

24 mittees a report that—

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1	(1) details the progress in the implementation
2	of the Iraq strategy, "A New Way Forward," an-
3	nounced by the President on January 10, 2007;
4	(2) details the progress of the Government of
5	Iraq in meeting the benchmarks described in section
6	3 of this Act;
7	(3) identifies the level of combat experience of
8	all Iraqi Army battalions, provides details on the de-
9	velopment and implementation of a rotation schedule
10	to ensure that all Iraqi Army battalions experience
11	combat operations in battlefield conditions, and iden-
12	tifies the extent to which the Iraqi Ministry of De-
13	fense has deployed Iraqi military units that are
14	needed to secure Baghdad and al Anbar Province;
15	(4) tracks expenditures of Iraqi funds, which
16	are allocated for the Iraqi Army, for the purpose of
17	equipping the Iraqi Army;
18	(5) measures the effectiveness of the police
19	force in Baghdad using normally accepted crime sta-
20	tistics;
21	(6) assesses the contributions by allies of the
22	United States to provide support to the Government
23	and people of Iraq; and
24	(7) identifies the steps the Government of the
25	United States is taking to hold the Government of

Iraq accountable in meeting the benchmarks de scribed in section 3 of this Act and in providing
 funding for the Provincial Reconstruction Teams in
 Iraq.

5 SEC. 5. INTERAGENCY ASSESSMENT.

6 (a) INTERAGENCY ASSESSMENT REQUIRED.—The 7 President shall require all relevant departments and agen-8 cies of the Government of the United States to conduct 9 an interagency assessment of the impact that withdrawal 10 of United States Armed Forces from Iraq would have on the national security and homeland security interests of 11 12 the United States, as well as an assessment on the impact 13 that such a withdrawal would have for United States allies in the region. 14

(b) REPORT.—Not later than 90 days after the date
of the enactment of this Act, the President shall transmit
to the appropriate congressional committees a report that
contains the results of the interagency assessment conducted under subsection (a).

20 SEC. 6. SELECT BIPARTISAN COMMITTEE TO MONITOR21UNITED STATES POLICY AND STRATEGY FOR22IRAQ.

(a) ESTABLISHMENT.—There is hereby established in
the House of Representatives the Select Bipartisan Com-

mittee to Monitor United States Policy and Strategy for
 Iraq (hereinafter referred to as the "select committee").
 (b) COMPOSITION.—

4 (1) IN GENERAL.—The select committee shall
5 be composed of 10 members appointed by the Speak6 er of the House of Representatives, of whom 5 mem7 bers shall be appointed upon the recommendation of
8 the minority leader of the House of Representatives.
9 The Speaker shall designate one member as chair10 man of the select committee.

11 (2) EX OFFICIO MEMBERS.—The Speaker and 12 the minority leader of the House of Representatives 13 shall be ex officio members of the select committee 14 but shall have no vote in the select committee and 15 may not be counted for purposes of determining a 16 quorum. The Speaker and the minority leader each 17 may designate a leadership staff member to assist in 18 their capacity as ex officio members, with the same 19 access to select committee meetings, hearings, brief-20 ings, and materials as employees of the select com-21 mittee and subject to the same security clearance 22 and confidentiality requirements as staff of the se-23 lect committee.

24 (c) DUTIES.—

(1) IN GENERAL.—The select committee is au-1 2 thorized and directed to monitor the implementation 3 of this Act and to study proposals from relevant committees of the House of Representatives, the ex-4 5 ecutive branch, and private sector entities and indi-6 viduals as the select committee considers appropriate 7 concerning the development of United States policy 8 and strategy to assist Iraq to achieve a stable, demo-9 cratic government and security forces capable of es-10 tablishing and maintaining security and stability.

11 (2) REPORT.—Not later than 180 legislative 12 days after the date on which all members of the se-13 lect committee have been appointed pursuant to sub-14 section (b)(1), the select committee shall submit to 15 the House of Representatives a report that contains 16 a summary of the activities of the select committee 17 carried out under paragraph (1) and any findings or 18 recommendations relating to such activities.

(d) PROCEDURE.—Rule XI of the Rules of the House
of Representatives, including the items referred to in the
following paragraphs, shall apply to the select committee:

(1) Clause 2(j)(1) of rule XI (guaranteeing the
minority additional witnesses).

24 (2) Clause 2(m)(3) of rule XI (providing for the
25 authority to subpoena witnesses and documents).

In addition, access by the select committee to classified
 information and other national security information shall
 be conducted consistent with the Rules of the House of
 Representatives.

5 (e) JOINT OPERATIONS.—The chairman of the select 6 committee, in carrying out the duties described in sub-7 section (c), shall consult with the chairman of a Senate 8 committee conducting duties similar to the duties de-9 scribed in subsection (c) regarding meeting jointly to re-10 ceive testimony, the scheduling of hearings or issuance of 11 subpoenas, and joint staff interviews of key witnesses.

12 (f) STAFF; FUNDING.—

13 (1) Staff.—

14 (A) Use of existing house staff.—To 15 the greatest extent practicable, the select com-16 mittee shall utilize the services of staff of em-17 ploying entities of the House of Representa-18 tives. At the request of the chairman in con-19 sultation with the ranking minority member, 20 staff of employing entities of the House of Rep-21 resentatives or a joint committee may be de-22 tailed to the select committee to carry out this 23 section and shall be deemed to be staff of the 24 select committee.

(B) OTHER STAFF.—The chairman, upon consultation with the ranking minority member, may employ and fix the compensation of such staff as the chairman considers necessary to carry out this resolution.
(2) FUNDING — There shall be paid out of the

6 (2) FUNDING.—There shall be paid out of the 7 applicable accounts of the House of Representatives 8 \$500,000 for the expenses of the select committee. 9 Such payments shall be made on vouchers signed by 10 the chairman and approved in the manner directed 11 the Committee House Administration. by on 12 Amounts made available under this paragraph shall 13 be expended in accordance with regulations pre-14 scribed by the Committee on House Administration. 15 (g) DISSOLUTION AND DISPOSITION OF RECORDS.—

16 (1) DISSOLUTION.—The select committee shall
17 cease to exist 30 days after filing the report required
18 under subsection (c)(2).

19 (2) DISPOSITION OF RECORDS.—Upon dissolu20 tion of the select committee, the records of the select
21 committee shall become the records of any com22 mittee of the House of Representatives designated
23 by the Speaker of the House of Representatives.

24 SEC. 7. DEFINITIONS.

25 In this Act:

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1 (1) APPROPRIATE CONGRESSIONAL COMMIT-2 TEES.—The term "appropriate congressional com-3 mittees" means—

4 (A) the Committee on Appropriations, the 5 Committee on Armed Services, the Committee 6 on Foreign Affairs, the Committee on Home-7 land Security, the Permanent Select Committee 8 on Intelligence, and the Select Bipartisan Com-9 mittee to Monitor United States Policy and 10 Strategy for Iraq (established under section 6) 11 of this Act) of the House of Representatives; 12 and

(B) the Committee on Appropriations, the
Committee on Armed Services, the Committee
on Foreign Relations, the Committee on Homeland Security and Governmental Affairs, and
the Select Committee on Intelligence of the
Senate.

19 (2) LEGISLATIVE DAY.—The term "legislative
20 day" means any calendar day during which the
21 House of Representatives is in session.

(3) TERRORIST SANCTUARY.—The term "terrorist sanctuary" has the meaning given the term in
section 140(d)(5) of the Foreign Relations Authorization Act, Fiscal Years 1988 and 1989 (22 U.S.C.

2656f(d)(5) (as added by section 7102(d)(3) of the
 Intelligence Reform and Terrorism Prevention Act

3 of 2004 (Public Law 108–458)).