110TH CONGRESS 1ST SESSION

H. R. 1185

To establish commissions to review the facts and circumstances surrounding injustices suffered by European Americans, European Latin Americans, and Jewish refugees during World War II.

IN THE HOUSE OF REPRESENTATIVES

February 16, 2007

Mr. Wexler (for himself, Ms. Bordallo, Mr. Honda, and Mr. Becerra) introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

- To establish commissions to review the facts and circumstances surrounding injustices suffered by European Americans, European Latin Americans, and Jewish refugees during World War II.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "Wartime Treatment
 - 5 Study Act".
 - 6 SEC. 2. FINDINGS.
- 7 Congress makes the following findings:

- (1) During World War II, the United States Government deemed as "enemy aliens" more than 600,000 Italian-born and 300,000 German-born United States resident aliens and their families and required them to carry Certificates of Identification and limited their travel and personal property rights. At that time, these groups were the 2 largest for-eign-born groups in the United States.
 - (2) During World War II, the United States Government arrested, interned, or otherwise detained thousands of European Americans, some remaining in custody for years after cessation of World War II hostilities, and repatriated, exchanged, or deported European Americans, including American-born children, to European Axis nations, many to be exchanged for Americans held in those nations.
 - (3) Pursuant to a policy coordinated by the United States with Latin American nations, many European Latin Americans, including German and Austrian Jews, were arrested, brought to the United States, and interned. Many were later expatriated, repatriated, or deported to European Axis nations during World War II, many to be exchanged for Americans and Latin Americans held in those nations.

- 1 (4) Millions of European Americans served in 2 the armed forces and thousands sacrificed their lives 3 in defense of the United States.
 - (5) The wartime policies of the United States Government were devastating to the Italian American and German American communities, individuals, and their families. The detrimental effects are still being experienced.
 - (6) Prior to and during World War II, the United States restricted the entry of Jewish refugees who were fleeing persecution and sought safety in the United States. During the 1930's and 1940's, the quota system, immigration regulations, visa requirements, and the time required to process visa applications affected the number of Jewish refugees, particularly those from Germany and Austria, who could gain admittance to the United States.
 - (7) The United States Government should conduct an independent review to fully assess and acknowledge these actions. Congress has previously reviewed the United States Government's wartime treatment of Japanese Americans through the Commission on Wartime Relocation and Internment of Civilians. An independent review of the treatment of German Americans and Italian Americans and of

1	Jewish refugees fleeing persecution and genocide has
2	not yet been undertaken.
3	(8) Time is of the essence for the establishment
4	of commissions, because of the increasing danger of
5	destruction and loss of relevant documents, the ad-
6	vanced age of potential witnesses and, most impor-
7	tantly, the advanced age of those affected by the
8	United States Government's policies. Many who suf-
9	fered have already passed away and will never know
10	of this effort.
11	SEC. 3. DEFINITIONS.
12	In this Act:
13	(1) During world war II.—The term "during
14	World War II" refers to the period between Sep-
15	tember 1, 1939, through December 31, 1948.
16	(2) European Americans.—
17	(A) IN GENERAL.—The term "European
18	Americans" refers to United States citizens and
19	resident aliens of European ancestry, including
20	Italian Americans, German Americans, Hun-
21	garian Americans, Romanian Americans, and
22	Bulgarian Americans.
23	(B) ITALIAN AMERICANS.—The term
24	"Italian Americans" refers to United States

citizens and resident aliens of Italian ancestry.

1	(C) GERMAN AMERICANS.—The term
2	"German Americans" refers to United States
3	citizens and resident aliens of German ancestry.
4	(3) European latin americans.—The term
5	"European Latin Americans" refers to persons of
6	European ancestry, including Italian or German an-
7	cestry, residing in a Latin American nation during
8	World War II.
9	(4) LATIN AMERICAN NATION.—The term
10	"Latin American nation" refers to any nation in
11	Central America, South America, or the Carribean.
12	TITLE I—COMMISSION ON WAR-
13	TIME TREATMENT OF EURO-
13 14	TIME TREATMENT OF EURO- PEAN AMERICANS
14	PEAN AMERICANS
14 15	PEAN AMERICANS SEC. 101. ESTABLISHMENT OF COMMISSION ON WARTIME
14 15 16 17	PEAN AMERICANS SEC. 101. ESTABLISHMENT OF COMMISSION ON WARTIME TREATMENT OF EUROPEAN AMERICANS.
14 15 16 17	PEAN AMERICANS SEC. 101. ESTABLISHMENT OF COMMISSION ON WARTIME TREATMENT OF EUROPEAN AMERICANS. (a) IN GENERAL.—There is established the Commis-
14 15 16 17 18	PEAN AMERICANS SEC. 101. ESTABLISHMENT OF COMMISSION ON WARTIME TREATMENT OF EUROPEAN AMERICANS. (a) IN GENERAL.—There is established the Commission on Wartime Treatment of European Americans (re-
14 15 16 17 18	PEAN AMERICANS SEC. 101. ESTABLISHMENT OF COMMISSION ON WARTIME TREATMENT OF EUROPEAN AMERICANS. (a) IN GENERAL.—There is established the Commission on Wartime Treatment of European Americans (referred to in this title as the "European American Commission".
14 15 16 17 18 19 20	PEAN AMERICANS SEC. 101. ESTABLISHMENT OF COMMISSION ON WARTIME TREATMENT OF EUROPEAN AMERICANS. (a) IN GENERAL.—There is established the Commission on Wartime Treatment of European Americans (referred to in this title as the "European American Commission").
14 15 16 17 18 19 20 21	PEAN AMERICANS SEC. 101. ESTABLISHMENT OF COMMISSION ON WARTIME TREATMENT OF EUROPEAN AMERICANS. (a) IN GENERAL.—There is established the Commission on Wartime Treatment of European Americans (referred to in this title as the "European American Commission"). (b) Membership.—The European American Com-

- 1 (1) Three members shall be appointed by the
- 2 President.
- 3 (2) Two members shall be appointed by the
- 4 Speaker of the House of Representatives, in con-
- 5 sultation with the minority leader.
- 6 (3) Two members shall be appointed by the ma-
- 7 jority leader of the Senate, in consultation with the
- 8 minority leader.
- 9 (c) Terms.—The term of office for members shall be
- 10 for the life of the European American Commission. A va-
- 11 cancy in the European American Commission shall not af-
- 12 fect its powers, and shall be filled in the same manner
- 13 in which the original appointment was made.
- 14 (d) Representation.—The European American
- 15 Commission shall include 2 members representing the in-
- 16 terests of Italian Americans and 2 members representing
- 17 the interests of German Americans.
- 18 (e) Meetings.—The President shall call the first
- 19 meeting of the European American Commission not later
- 20 than 120 days after the date of enactment of this Act.
- 21 (f) QUORUM.—Four members of the European Amer-
- 22 ican Commission shall constitute a quorum, but a lesser
- 23 number may hold hearings.
- 24 (g) CHAIRMAN.—The European American Commis-
- 25 sion shall elect a Chairman and Vice Chairman from

among its members. The term of office of each shall be for the life of the European American Commission. 3 (h) Compensation.— (1) In General.—Members of the European American Commission shall serve without pay. 6 (2) Reimbursement of expenses.—All mem-7 bers of the European American Commission shall be 8 reimbursed for reasonable travel and subsistence, 9 and other reasonable and necessary expenses in-10 curred by them in the performance of their duties. SEC. 102. DUTIES OF THE EUROPEAN AMERICAN COMMIS-12 SION. 13 (a) IN GENERAL.—It shall be the duty of the European American Commission to review the United States 14 15 Government's wartime treatment of European Americans and European Latin Americans as provided in subsection 16 17 (b). 18 (b) Scope of Review.—The European American 19 Commission's review shall include the following: 20 (1) A comprehensive review of the facts and cir-21 cumstances surrounding United States Government 22 actions during World War II with respect to Euro-23 pean Americans and European Latin Americans

pursuant to the Alien Enemies Acts (50 U.S.C. 21

et seq.), Presidential Proclamations 2526, 2527,

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1 2655, 2662, and 2685, Executive Orders 9066 and 2 9095, and any directive of the United States Gov-3 ernment pursuant to such law, proclamations, or executive orders respecting the registration, arrest, ex-5 clusion, internment, exchange, or deportation of Eu-6 ropean Americans and European Latin Americans. 7 This review shall include an assessment of the un-8 derlying rationale of the United States Government's 9 decision to develop related programs and policies, 10 the information the United States Government re-11 ceived or acquired suggesting the related programs 12 and policies were necessary, the perceived benefit of 13 enacting such programs and policies, and the imme-14 diate and long-term impact of such programs and policies on European Americans and European 15 16 Latin Americans and their communities.

(2) A comprehensive review of United States Government action during World War II with respect to European Americans and European Latin Americans pursuant to the Alien Enemies Acts (50 U.S.C. 21 et seq.), Presidential Proclamations 2526, 2527, 2655, 2662, and 2685, Executive Orders 9066 and 9095, and any directive of the United States Government pursuant to such law, proclamations, or executive orders, including registration re-

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quirements, travel and property restrictions, establishment of restricted areas, raids, arrests, internment, exclusion, policies relating to the families and property that excludees and internees were forced to abandon, internee employment by American companies (including a list of such companies and the terms and type of employment), exchange, repatriation, and deportation, and the immediate and long-term effect of such actions, particularly internment, on the lives of those affected. This review shall include a list of—

- (A) all temporary detention and long-term internment facilities in the United States and Latin American nations that were used to detain or intern European Americans and European Latin Americans during World War II (in this paragraph referred to as "World War II detention facilities");
- (B) the names of European Americans and European Latin Americans who died while in World War II detention facilities and where they were buried;
- (C) the names of children of European Americans and European Latin Americans who

- were born in World War II detention facilities and where they were born; and
 - (D) the nations from which European Latin Americans were brought to the United States, the ships that transported them to the United States and their departure and disembarkation ports, the locations where European Americans and European Latin Americans were exchanged for persons held in European Axis nations, and the ships that transported them to Europe and their departure and disembarkation ports.
 - (3) A brief review of the participation by European Americans in the United States Armed Forces including the participation of European Americans whose families were excluded, interned, repatriated, or exchanged.
 - (4) A recommendation of appropriate remedies, including how civil liberties can be protected during war, or an actual, attempted, or threatened invasion or incursion, an assessment of the continued viability of the Alien Enemies Acts (50 U.S.C. 21 et seq.), and public education programs related to the United States Government's wartime treatment of European

- 1 Americans and European Latin Americans during
- World War II.
- 3 (c) FIELD HEARINGS.—The European American
- 4 Commission shall hold public hearings in such cities of the
- 5 United States as it deems appropriate.
- 6 (d) Report.—The European American Commission
- 7 shall submit a written report of its findings and rec-
- 8 ommendations to Congress not later than 18 months after
- 9 the date of the first meeting called pursuant to section
- 10 101(e).
- 11 SEC. 103. POWERS OF THE EUROPEAN AMERICAN COMMIS-
- 12 SION.
- 13 (a) IN GENERAL.—The European American Commis-
- 14 sion or, on the authorization of the Commission, any sub-
- 15 committee or member thereof, may, for the purpose of car-
- 16 rying out the provisions of this title, hold such hearings
- 17 and sit and act at such times and places, and request the
- 18 attendance and testimony of such witnesses and the pro-
- 19 duction of such books, records, correspondence, memo-
- 20 randum, papers, and documents as the Commission or
- 21 such subcommittee or member may deem advisable. The
- 22 European American Commission may request the Attor-
- 23 ney General to invoke the aid of an appropriate United
- 24 States district court to require, by subpoena or otherwise,
- 25 such attendance, testimony, or production.

- 1 (b) GOVERNMENT INFORMATION AND COOPERA-
- 2 TION.—The European American Commission may acquire
- 3 directly from the head of any department, agency, inde-
- 4 pendent instrumentality, or other authority of the execu-
- 5 tive branch of the Government, available information that
- 6 the European American Commission considers useful in
- 7 the discharge of its duties. All departments, agencies, and
- 8 independent instrumentalities, or other authorities of the
- 9 executive branch of the Government shall cooperate with
- 10 the European American Commission and furnish all infor-
- 11 mation requested by the European American Commission
- 12 to the extent permitted by law, including information col-
- 13 lected under the Commission on Wartime and Internment
- 14 of Civilians Act (Public Law 96-317; 50 U.S.C. App.
- 15 1981 note) and the Wartime Violation of Italian Ameri-
- 16 cans Civil Liberties Act (Public Law 106-451; 50 U.S.C.
- 17 App. 1981 note). For purposes of section 552a(b)(9) of
- 18 title 5, United States Code (commonly known as the "Pri-
- 19 vacy Act of 1974"), the European American Commission
- 20 shall be deemed to be a committee of jurisdiction.
- 21 SEC. 104. ADMINISTRATIVE PROVISIONS.
- The European American Commission is authorized
- 23 to—
- (1) appoint and fix the compensation of such
- 25 personnel as may be necessary, without regard to

- the provisions of title 5, United States Code, governing appointments in the competitive service, and without regard to the provisions of chapter 51 and subchapter III of chapter 53 of such title relating to classification and General Schedule pay rates, except that the compensation of any employee of the Commission may not exceed a rate equivalent to the rate payable under GS-15 of the General Schedule under section 5332 of such title;
 - (2) obtain the services of experts and consultants in accordance with the provisions of section 3109 of such title;
 - (3) obtain the detail of any Federal Government employee, and such detail shall be without reimbursement or interruption or loss of civil service status or privilege;
 - (4) enter into agreements with the Administrator of General Services for procurement of necessary financial and administrative services, for which payment shall be made by reimbursement from funds of the Commission in such amounts as may be agreed upon by the Chairman of the Commission and the Administrator;
 - (5) procure supplies, services, and property by contract in accordance with applicable laws and reg-

1	ulations and to the extent or in such amounts as are
2	provided in appropriation Acts; and
3	(6) enter into contracts with Federal or State
4	agencies, private firms, institutions, and agencies for
5	the conduct of research or surveys, the preparation
6	of reports, and other activities necessary to the dis-
7	charge of the duties of the Commission, to the ex-
8	tent or in such amounts as are provided in appro-
9	priation Acts.
10	SEC. 105. FUNDING.
11	Of the amounts authorized to be appropriated to the
12	Department of Justice, \$600,000 shall be available to
13	carry out this title.
14	SEC. 106. SUNSET.
15	The European American Commission shall terminate
16	60 days after it submits its report to Congress.
17	TITLE II—COMMISSION ON WAR-
18	TIME TREATMENT OF JEWISH
19	REFUGEES
20	SEC. 201. ESTABLISHMENT OF COMMISSION ON WARTIME
21	TREATMENT OF JEWISH REFUGEES.
22	(a) In General.—There is established the Commis-

- 22 (a) IN GENERAL.—There is established the Commis-23 sion on Wartime Treatment of Jewish Refugees (referred
- 24~ to in this title as the "Jewish Refugee Commission").

- 1 (b) Membership.—The Jewish Refugee Commission
- 2 shall be composed of 7 members, who shall be appointed
- 3 not later than 90 days after the date of enactment of this
- 4 Act as follows:
- 5 (1) Three members shall be appointed by the
- 6 President.
- 7 (2) Two members shall be appointed by the
- 8 Speaker of the House of Representatives, in con-
- 9 sultation with the minority leader.
- 10 (3) Two members shall be appointed by the ma-
- jority leader of the Senate, in consultation with the
- minority leader.
- 13 (c) Terms.—The term of office for members shall be
- 14 for the life of the Jewish Refugee Commission. A vacancy
- 15 in the Jewish Refugee Commission shall not affect its pow-
- 16 ers, and shall be filled in the same manner in which the
- 17 original appointment was made.
- 18 (d) Representation.—The Jewish Refugee Com-
- 19 mission shall include 2 members representing the interests
- 20 of Jewish refugees.
- 21 (e) Meetings.—The President shall call the first
- 22 meeting of the Jewish Refugee Commission not later than
- 23 120 days after the date of enactment of this Act.

- 1 (f) QUORUM.—Four members of the Jewish Refugee
- 2 Commission shall constitute a quorum, but a lesser num-
- 3 ber may hold hearings.
- 4 (g) Chairman.—The Jewish Refugee Commission
- 5 shall elect a Chairman and Vice Chairman from among
- 6 its members. The term of office of each shall be for the
- 7 life of the Jewish Refugee Commission.
- 8 (h) Compensation.—
- 9 (1) In general.—Members of the Jewish Ref-
- 10 ugee Commission shall serve without pay.
- 11 (2) Reimbursement of expenses.—All mem-
- bers of the Jewish Refugee Commission shall be re-
- imbursed for reasonable travel and subsistence, and
- other reasonable and necessary expenses incurred by
- them in the performance of their duties.
- 16 SEC. 202. DUTIES OF THE JEWISH REFUGEE COMMISSION.
- 17 (a) In General.—It shall be the duty of the Jewish
- 18 Refugee Commission to review the United States Govern-
- 19 ment's refusal to allow Jewish and other refugees fleeing
- 20 persecution or genocide in Europe entry to the United
- 21 States as provided in subsection (b).
- 22 (b) Scope of Review.—The Jewish Refugee Com-
- 23 mission's review shall cover the period between January
- 24 1, 1933, through December 31, 1945, and shall include,
- 25 to the greatest extent practicable, the following:

- 1 (1) A review of the United States Government's 2 decision to deny Jewish and other refugees fleeing 3 persecution or genocide entry to the United States, including a review of the underlying rationale of the United States Government's decision to refuse the 6 Jewish and other refugees entry, the information the 7 United States Government received or acquired sug-8 gesting such refusal was necessary, the perceived 9 benefit of such refusal, and the impact of such re-10 fusal on the refugees.
- 12 (2) A review of Federal refugee policy relating 12 to those fleeing persecution or genocide, including 13 recommendations for making it easier in the future 14 for victims of persecution or genocide to obtain ref-15 uge in the United States.
- 16 (c) FIELD HEARINGS.—The Jewish Refugee Com-17 mission shall hold public hearings in such cities of the 18 United States as it deems appropriate.
- 19 (d) Report.—The Jewish Refugee Commission shall 20 submit a written report of its findings and recommenda-21 tions to Congress not later than 18 months after the date 22 of the first meeting called pursuant to section 201(e).
- 23 SEC. 203. POWERS OF THE JEWISH REFUGEE COMMISSION.
- 24 (a) IN GENERAL.—The Jewish Refugee Commission 25 or, on the authorization of the Commission, any sub-

- 1 committee or member thereof, may, for the purpose of car-
- 2 rying out the provisions of this title, hold such hearings
- 3 and sit and act at such times and places, and request the
- 4 attendance and testimony of such witnesses and the pro-
- 5 duction of such books, records, correspondence, memo-
- 6 randum, papers, and documents as the Commission or
- 7 such subcommittee or member may deem advisable. The
- 8 Jewish Refugee Commission may request the Attorney
- 9 General to invoke the aid of an appropriate United States
- 10 district court to require, by subpoena or otherwise, such
- 11 attendance, testimony, or production.
- 12 (b) GOVERNMENT INFORMATION AND COOPERA-
- 13 TION.—The Jewish Refugee Commission may acquire di-
- 14 rectly from the head of any department, agency, inde-
- 15 pendent instrumentality, or other authority of the execu-
- 16 tive branch of the Government, available information that
- 17 the Jewish Refugee Commission considers useful in the
- 18 discharge of its duties. All departments, agencies, and
- 19 independent instrumentalities, or other authorities of the
- 20 executive branch of the Government shall cooperate with
- 21 the Jewish Refugee Commission and furnish all informa-
- 22 tion requested by the Jewish Refugee Commission to the
- 23 extent permitted by law, including information collected
- 24 as a result of the Commission on Wartime and Internment
- 25 of Civilians Act (Public Law 96–317; 50 U.S.C. App.

- 1 1981 note) and the Wartime Violation of Italian Ameri-
- 2 cans Civil Liberties Act (Public Law 106–451; 50 U.S.C.
- 3 App. 1981 note). For purposes of section 552a(b)(9) of
- 4 title 5, United States Code (commonly known as the "Pri-
- 5 vacy Act of 1974"), the Jewish Refugee Commission shall
- 6 be deemed to be a committee of jurisdiction.

7 SEC. 204. ADMINISTRATIVE PROVISIONS.

- The Jewish Refugee Commission is authorized to—
- 9 (1) appoint and fix the compensation of such
- personnel as may be necessary, without regard to
- the provisions of title 5, United States Code, gov-
- erning appointments in the competitive service, and
- without regard to the provisions of chapter 51 and
- subchapter III of chapter 53 of such title relating to
- 15 classification and General Schedule pay rates, except
- that the compensation of any employee of the Com-
- mission may not exceed a rate equivalent to the rate
- payable under GS-15 of the General Schedule under
- section 5332 of such title;
- 20 (2) obtain the services of experts and consult-
- ants in accordance with the provisions of section
- 3109 of such title;
- 23 (3) obtain the detail of any Federal Govern-
- 24 ment employee, and such detail shall be without re-

- imbursement or interruption or loss of civil service
 status or privilege;
- (4) enter into agreements with the Administrator of General Services for procurement of necessary financial and administrative services, for which payment shall be made by reimbursement from funds of the Commission in such amounts as may be agreed upon by the Chairman of the Commission and the Administrator;
 - (5) procure supplies, services, and property by contract in accordance with applicable laws and regulations and to the extent or in such amounts as are provided in appropriation Acts; and
 - (6) enter into contracts with Federal or State agencies, private firms, institutions, and agencies for the conduct of research or surveys, the preparation of reports, and other activities necessary to the discharge of the duties of the Commission, to the extent or in such amounts as are provided in appropriation Acts.

21 SEC. 205. FUNDING.

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- Of the amounts authorized to be appropriated to the
- 23 Department of Justice, \$600,000 shall be available to
- 24 carry out this title.

- 1 SEC. 206. SUNSET.
- The Jewish Refugee Commission shall terminate 60
- 3 days after it submits its report to Congress.

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