110TH CONGRESS 1ST SESSION H.R. 2000

To amend the Internal Revenue Code of 1986 to encourage private philanthropy.

IN THE HOUSE OF REPRESENTATIVES

April 23, 2007

Mr. DEAL of Georgia introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To amend the Internal Revenue Code of 1986 to encourage private philanthropy.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Personal Philanthropy

5 Account Act of 2007".

6 SEC. 2. PERSONAL PHILANTHROPY ACCOUNTS.

7 (a) IN GENERAL.—Part VII of subchapter B of chap8 ter 1 of the Internal Revenue Code of 1986 (relating to
9 additional itemized deductions for individuals) is amended

1 by redesignating section 224 as section 225 and by insert-

2 ing after section 223 the following new section:

3 "SEC. 224. PERSONAL PHILANTHROPY ACCOUNTS.

4 "(a) Allowance of Deduction.—

5 "(1) IN GENERAL.—In the case of an indi-6 vidual, there shall be allowed as a deduction for the 7 taxable year an amount equal to the aggregate 8 amount paid in cash during such taxable year (and 9 not described in subsection (d)(2)(A)(ii)) by or on 10 behalf of such individual to a personal philanthropy 11 account of such individual.

12 "(2) COORDINATION WITH CHARITABLE CON-13 TRIBUTIONS.—

14 "(A) IN GENERAL.—With respect to any
15 amount allowable as a deduction under para16 graph (1)—

17 "(i) no other deduction shall be al18 lowed under any other provision of this
19 title, and

20 "(ii) such amount shall be considered
21 a charitable contribution for purposes of
22 section 170(b)(1).

23 "(B) EMPLOYER CONTRIBUTIONS.—With
24 respect to any amount contributed by an em25 ployer on behalf of the account holder—

- "(i) except as provided in clause (ii), 1 2 such amount shall be considered a chari-3 table contribution for purposes of section 4 170(b)(2), and "(ii) if the employer provides such 5 6 amount pursuant to a program under 7 which the employer matches employee con-8 tributions at least dollar-for-dollar on con-9 tributions up to 5 percent of all employees' 10 compensation-"(I) clause (i) shall not apply 11 12 with respect to such amount, and 13 "(II) such amount shall not be
- 13(II) such amount shall not be14taken into account under subsection15(b)(1).

16 "(b) PERSONAL PHILANTHROPY ACCOUNT.—For 17 purposes of this section, the term 'personal philanthropy 18 account' means a trust created or organized in the United 19 States exclusively for the purpose of making distributions 20 for the charitable purposes designated by an individual 21 who is the account holder of the trust (and designated as 22 an personal philanthropy account at the time created or 23 organized), but only if the written governing instrument 24 creating the trust meets the following requirements:

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"(1) Except in the case of a rollover contribu-1 2 tion described in subsection (d)(3), no contribution 3 will be accepted unless it is in cash, and contribu-4 tions will not be accepted for the taxable year on be-5 half of any individual in excess of \$15,000. 6 "(2) The trustee is a bank (as defined in sec-7 tion 408(n)) or such other person who demonstrates 8 to the satisfaction of the Secretary that the manner 9 in which that person will administer the trust will be 10 consistent with the requirements of this section or 11 who has so demonstrated with respect to any per-12 sonal philanthropy account and who is not disquali-13 fied under subsection (f). 14 "(3) No part of the trust assets will be invested 15 in life insurance contracts. "(4) The assets of the trust shall not be com-16 17 mingled with other property except in a common 18 trust fund or common investment fund. 19 "(c) DEFINITIONS AND SPECIAL RULES.—For purposes of this section— 20 "(1) Default distribution rules.— 21 22 "(A) IN GENERAL.—No account shall be 23 treated as a personal philanthropy account un-24 less at all times there are in effect qualified de-

1	fault charitable organization designations under
2	subparagraphs (B) and (C).
3	"(B) QUALIFIED DEFAULT CHARITABLE
4	ORGANIZATION DESIGNATION.—For purposes of
5	subparagraph (A), a qualified default charitable
6	organization designation in effect under this
7	subparagraph is the designation by the account
8	holder of an organization to which the remain-
9	der of such account may be made in the form
10	of a qualified philanthropy payment upon the
11	death of the account holder in any case in
12	which the account holder fails to provide by will
13	or other suitable estate document for the dis-
14	tribution of the assets of such account.
15	"(C) TRUSTEE DESIGNATION — For DUR-

(C) TRUSTEE DESIGNATION.—For pur-15 poses of subparagraph (A), a qualified default 16 17 charitable organization designation in effect 18 under this subparagraph is the designation by 19 the trustee of the personal philanthropy account of an organization to which a payment under 20 21 subparagraph (B) will be made if the organiza-22 tion designated under subparagraph (B) is not qualified to receive a qualified philanthropy 23 payment at the time of such payment. 24

1 "(2) MINIMUM DISTRIBUTION REQUIRE-2 MENTS.—

3 "(A) IN GENERAL.—No account shall be
4 treated as a personal philanthropy account for
5 a taxable year unless such account meets the
6 minimum distribution requirements for such
7 taxable year.

8 "(B) MINIMUM DISTRIBUTION REQUIRE-9 MENT.—An account meets the minimum dis-10 tribution requirements for a taxable year if the 11 aggregate distributions from the account for the 12 taxable year are not less than 5 percent of the 13 balance of such account as of the last day of 14 the preceding taxable year.

15 "(C) EXCEPTION FOR ACCOUNTS WITH A
16 BALANCE OF LESS THAN \$10,000.—Subpara17 graph (A) shall not apply to any account for a
18 taxable year if the balance of such account as
19 of the last day of the preceding taxable year is
20 less than \$10,000.

21 "(3) DENIAL OF DEDUCTION TO DEPEND22 ENTS.—No deduction shall be allowed under this
23 section to any individual with respect to whom a de24 duction under section 151 is allowable to another
25 taxpayer for a taxable year beginning in the cal-

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endar year in which such individual's taxable year

2	begins.
3	"(4) INFLATION ADJUSTMENT.—In the case of
4	any taxable year beginning in a calendar year after
5	2009, the dollar amount contained in subsection
6	(b)(1) shall be increased by an amount equal to—
7	"(A) such dollar amount, multiplied by
8	"(B) the cost-of-living adjustment deter-
9	mined under section $1(f)(3)$ for the calendar
10	year in which the taxable year begins, deter-
11	mined by substituting 'calendar year 2008' for
12	'calendar year 1992' in subparagraph (B)
13	thereof.
14	Any increase determined under the preceding sen-
15	tence shall be rounded to the nearest multiple of
16	\$50.
17	"(d) Tax Treatment of Distributions.—
18	"(1) IN GENERAL.—Any distribution from a
19	personal philanthropy account shall be includible in
20	the gross income of the account holder in the man-
21	ner as provided in section 72.
22	"(2) Qualified philanthropy payments or
23	IMMEDIATE RETURN OF CONTRIBUTIONS.—

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1	"(A) IN GENERAL.—No amount shall be
2	includible in gross income under paragraph (1)
3	to the extent that such distribution—
4	"(i) is a qualified philanthropy pay-
5	ment, or
6	"(ii) is equal to the amount of con-
7	tributions made within 30 days before the
8	date of such distribution.
9	"(B) Qualified philanthropy payment
10	DEFINED.—For purposes of this section, the
11	term 'qualified philanthropy payment' means a
12	distribution from a personal philanthropy ac-
13	count—
14	"(i) which is made, pursuant to a re-
15	quest by the account holder, by the trustee
16	of the account within 30 days after receipt
17	by the trustee of a certification under sub-
18	paragraph (C), and
19	"(ii) which is paid for a purpose speci-
20	fied in section 170(c).
21	A trustee who fails to meet the 30-day require-
22	ment of clause (i) shall be subject to disquali-
23	fication as a trustee.
24	"(C) Organization certification.—For
25	purposes of subparagraph (B)(i), a certification

1	under this subparagraph is a certification by an
2	organization pursuant to a written request by
3	the trustee of a personal philanthropy account
4	that the organization is an organization
5	which—
6	"(i) is described in section $501(c)(3)$
7	and exempt from tax under section 501(a),
8	and
9	"(ii) is not a personal philanthropy
10	account.
11	"(D) COORDINATION WITH CHARITABLE
12	CONTRIBUTIONS.—
13	"(i) No deduction shall be allowed
14	under sections 170, 642(c), 2055,
15	2106(a)(2), or 2522 for any amount ex-
16	cluded from gross income under subpara-
17	graph (A).
18	"(ii) Under regulations, the amount
19	allowable as a deduction under sections
20	170, 642(c), 2055, 2106(a)(2), or 2522 (as
21	appropriate) for the taxable year (without
22	regard to this clause) shall be reduced by
23	the amount excluded from gross income for
24	the taxable year under subparagraph (A).

1	"(iii) Section 170(d) shall not apply
2	to any amount excluded from gross income
3	under subparagraph (A).
4	"(3) Rollover contributions.—
5	"(A) IN GENERAL.—Paragraph (1) shall
6	not apply to any amount paid or distributed
7	from a personal philanthropy account to the ex-
8	tent that the amount received is paid, not later
9	than the 60th day after the date of such pay-
10	ment or distribution, into another personal phi-
11	lanthropy account of the same account holder.
12	The preceding sentence shall not apply to any
13	payment or distribution if it applied to any
14	prior payment or distribution during the 12-
15	month period ending on the date of the pay-
16	ment or distribution.
17	"(B) HEIR.—Paragraph (1) shall not
18	apply to any amount paid or distributed from
10	a porsonal philanthrony account of a docadant

17 (B) HER.—I aragraph (I) shall not
18 apply to any amount paid or distributed from
19 a personal philanthropy account of a decedent
20 to the extent that the amount received is paid,
21 not later than the 60th day after the date of
22 such payment or distribution, into the personal
23 philanthropy account of an heir of the decedent,
24 as designated by the will of the decedent.

1	"(4) Additional tax for distributions not
2	USED FOR CHARITABLE CONTRIBUTION PUR-
3	POSES.—The tax imposed by this chapter for any
4	taxable year on any account holder with respect to
5	any distribution from a personal philanthropy ac-
6	count which is includible in gross income shall be in-
7	creased by 100 percent of the amount which is so
8	includible.
9	"(e) TAX TREATMENT OF ACCOUNT.—

"(1) IN GENERAL.—A personal philanthropy
account shall be exempt from taxation under this
subtitle. Notwithstanding the preceding sentence,
the personal philanthropy account shall be subject to
the taxes imposed by section 511 (relating to imposition of tax on unrelated business income of charitable organizations).

17 "(2) ACCOUNT TERMINATIONS.—Rules similar
18 to the rules of paragraphs (2) and (4) of section
19 408(e) shall apply to any personal philanthropy ac20 count.

21 "(f) DISQUALIFICATION OF TRUSTEE.—The trustee
22 of a personal philanthropy account shall not be qualified
23 to be a trustee of such account after a final determination
24 by the Secretary that the trustee has disbursed more than

10 percent of its payments from personal philanthropy ac-1 2 counts to non-qualifying organizations in a calendar year. 3 "(g) FEES.—The Commissioner of the Securities and 4 Exchange Commission (or the Commissioner's designee) 5 shall certify that fees charged by any trustee or asset man-6 ager of a personal philanthropy account are fair and rea-7 sonable. The failure to so certify shall result in the dis-8 qualification of such person as a trustee or asset manager 9 of personal philanthropy accounts.

10 "(h) REPORTS.—The trustee of a personal philanthropy account shall make such reports regarding such ac-11 12 count to the Secretary and to the holder the account with 13 respect to contributions, distributions, and such other matters as the Secretary may require. The reports re-14 15 quired by this subsection shall be filed at such time and in such manner and furnished to such individuals at such 16 time and in such manner as may be required.". 17

(b) DEDUCTION ALLOWED WHETHER OR NOT INDIVIDUAL ITEMIZES OTHER DEDUCTIONS.—Subsection (a)
of section 62 of such Code is amended by inserting before
the flush sentence at the end the following new paragraph:
"(22) PERSONAL PHILANTHROPY ACCOUNTS.—
The deduction allowed under section 224.".

24 (c) EXCLUSION FOR EMPLOYER CONTRIBUTIONS TO
25 PERSONAL PHILANTHROPY ACCOUNTS.—

1 (1) IN GENERAL.—Part III of subchapter B of 2 chapter 1 of such Code is amended by inserting 3 after section 139A the following new section: 4 "SEC. 139B. CONTRIBUTIONS BY EMPLOYER TO PERSONAL 5 PHILANTHROPY ACCOUNTS. "(a) IN GENERAL.—Gross income of an employee 6 7 does not include contributions by the employer to the per-8 sonal philanthropy account of the employee. 9 "(b) PERSONAL PHILANTHROPY ACCOUNT.—For purposes of this section, the term 'personal philanthropy 10 11 account' shall have the meaning given to such term by section 224. 12 13 "(e) EXCLUSION NOT TO EXCEED COMPENSA-14 TION.— "(1) EMPLOYEES.—The amount excluded from 15 16 gross income by subsection (a) with respect to an 17 employee shall not exceed such employee's wages, 18 salaries, tips, and other employee compensation 19 which are attributable to such employee's employ-20 ment by the employer referred to in such subsection. (2)21 Self-employed INDIVIDUALS.—The 22 amount excluded from gross income by subsection 23 (a) for contributions with respect to an individual 24 who is self employed shall not exceed such individ-25 ual's earned income (as defined in section 401(c)(2))

1 (lerived by the taxpayer from the trade or business
2 v	with respect to which the individual is self-employed.
3	"(3) Community property laws not to
4	APPLY.—The limitations under this subsection shall
5 k	be determined without regard to community prop-
6 6	erty laws.".
7	(2) Conforming Amendments.—
8	(A) Section 3121(a) of such Code is
9	amended by striking "or" at the end of para-
10	graph (21), by striking the period at the end of
11	paragraph (22) and inserting "; or", and by in-
12	serting after paragraph (22) the following new
13	paragraph:
14	"(23) any payment made to a personal philan-
15 t	thropy account (as defined in section 224) of an em-
16 p	bloyee.".
17	(B) Section 3231(e) of such Code is
18	amended by adding at the end the following
19	new paragraph:
20	"(13) Personal philanthropy account
21 (CONTRIBUTIONS.—The term 'compensation' shall
22 ı	not include any payment made to a personal philan-
23 t	hropy account (as defined in section 224) of an em-

1	(C) Section 3306(b) of such Code is
2	amended by striking "or" at the end of para-
3	graph (18), by striking the period at the end of
4	paragraph (19) and inserting "; or", and by in-
5	serting after paragraph (19) the following new
6	paragraph:
7	"(20) any payment made to a personal philan-
8	thropy account (as defined in section 224) of an em-
9	ployee.".
10	(D) Section 3401(a) of such Code is
11	amended by striking "or" at the end of para-
12	graph (21), by striking the period at the end of
13	paragraph (22) and inserting "; or", and by in-
14	serting after paragraph (22) the following new
15	paragraph:
16	"(23) any payment made to a personal philan-
17	thropy account (as defined in section 224) of an em-
18	ployee.".
19	(E) Section 6051(a) of such Code is
20	amended by striking "and" at the end of para-
21	graph (12), by striking the period at the end of
22	paragraph (13) and inserting ", and", and by
23	inserting after paragraph (13) the following
24	new paragraph:

"(14) the amount contributed to any personal
 philanthropy account (as defined in section 224) of
 such employee or such employee's spouse.".

4 (d) Prohibited Transactions.—

5 (1) EXCEPTION FOR TAXABLE DISTRIBUTIONS
6 FROM PERSONAL PHILANTHROPY ACCOUNTS.—Sub7 section (c) of section 4975 of such Code (defining to
8 prohibited transaction) is amended by adding at the
9 end the following new paragraph:

10 "(7) Special rule for personal philan-11 THROPY ACCOUNTS.—An individual for whose ben-12 efit a personal philanthropy account is established 13 and any contributor to such account shall be exempt 14 from the tax imposed by this section with respect to 15 any transaction concerning such account (which 16 would otherwise be taxable under this section) if sec-17 tion 224(d) applies with respect to such trans-18 action.".

(2) PLAN DEFINED.—Paragraph (1) of section
4975(e) of such Code is amended by striking "or"
at the end of subparagraph (F), by striking the period at the end of subparagraph (G) and inserting
", or", and by inserting after subparagraph (G) the
following new subparagraph:

1	"(H) a personal philanthropy account de-
2	scribed in section 224.".
3	(e) Penalty on Failure to Report.—Paragraph
4	(2) of section 6693(a) of such Code (relating to provisions)
5	is amended by striking "and" at the end of subparagraph
6	(D), by striking the period at the end of subparagraph
7	(E) and inserting ", and", and by inserting after subpara-
8	graph (E) the following new subparagraph:
9	"(F) section $224(f)$ (relating to personal
10	philanthropy accounts).".
11	(f) Conforming Amendment.—Paragraph (2) of
12	section 26(b) of such Code is amended by striking "and"
13	at the end of subparagraph (S), by striking the period at
14	the end of subparagraph (T) and inserting ", and", and
15	by adding at the end the following new subparagraph:
16	"(U) section $224(d)(4)$ (relating to addi-
17	tional tax with respect to distributions not used
18	for charitable contribution purposes).".
19	(g) Clerical Amendments.—
20	(1) The table of sections for part VII of sub-
21	chapter B of chapter 1 of such Code is amended by
22	redesignating the item relating to section 224 as an
23	item relating to section 225 and by inserting after
24	the item relating to section 223 the following new
25	item:

"Sec. 224. Personal philanthropy accounts.".

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(2) The table of sections for part III of sub chapter B of chapter 1 of such Code is amended by
 inserting after the item relating to section 139A the
 following new item:

"Sec. 139B. Contributions by employer to personal philanthropy accounts.".

5 (h) EFFECTIVE DATE.—The amendments made by
6 this section shall apply to taxable years beginning after
7 December 31, 2007.

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