### 110TH CONGRESS 1ST SESSION

# H. R. 2038

To promote biogas production, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

April 25, 2007

Mr. KIND (for himself and Mr. Nunes) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committee on Agriculture, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

# A BILL

To promote biogas production, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Biogas Production In-
- 5 centive Act of 2007".
- 6 SEC. 2. CREDIT FOR PRODUCTION OF BIOGAS FROM CER-
- 7 TAIN RENEWABLE FEEDSTOCKS.
- 8 (a) In General.—Subpart D of part IV of sub-
- 9 chapter A of chapter 1 of the Internal Revenue Code of

1	1986 is amended by inserting after section 40A the fol-
2	lowing new section:
3	"SEC. 40B. BIOGAS PRODUCED FROM CERTAIN RENEWABLE
4	FEEDSTOCKS.
5	"(a) General Rule.—For purposes of section 38,
6	the qualified biogas production credit for any taxable year
7	is an amount equal to the product of—
8	"(1) \$4.27, and
9	"(2) each million British thermal units
10	(mmBtu) of biogas—
11	"(A) produced by the taxpayer—
12	"(i) from qualified energy feedstock,
13	and
14	"(ii) at a qualified facility during the
15	7-year period beginning on the date the fa-
16	cility was originally placed in service, and
17	"(B) either—
18	"(i) sold by the taxpayer to an unre-
19	lated person during the taxable year, or
20	"(ii) used by the taxpayer during the
21	taxable year.
22	"(b) Definitions.—
23	"(1) Biogas.—The term 'biogas' means a gas
24	that—

1	"(A) is derived by processing qualified en-
2	ergy feedstock in an anaerobic digester, and
3	"(B) contains—
4	"(i) at least 60 percent methane, and
5	"(ii) carbon dioxide and trace gases.
6	"(2) Qualified energy feedstock.—
7	"(A) IN GENERAL.—The term 'qualified
8	energy feedstock' means—
9	"(i) manure of agricultural livestock,
10	including litter, wood shavings, straw, rice
11	hulls, bedding material, and other mate-
12	rials incidentally collected with the ma-
13	nure,
14	"(ii) any nonhazardous, cellulosic, or
15	other organic agricultural or food industry
16	byproduct or waste material that is derived
17	from—
18	"(I) harvesting residues,
19	"(II) wastes or byproducts from
20	fermentation processes, ethanol pro-
21	duction, biodiesel production, slaugh-
22	ter of agricultural livestock, food pro-
23	duction, food processing, or food serv-
24	ice, or

1	"(III) other organic wastes, by-
2	products, or sources, or
3	"(iii) solid wood waste materials, in-
4	cluding waste pallets, crates, dunnage,
5	manufacturing and construction wood
6	wastes, and landscape or right-of-way tree
7	trimmings.
8	"(B) Exclusions.—The term 'qualified
9	energy feedstock' does not include—
10	"(i) pressure-treated, chemically-treat-
11	ed, or painted wood wastes,
12	"(ii) municipal solid waste,
13	"(iii) landfills, or
14	"(iv) paper that is commonly recycled.
15	"(C) AGRICULTURAL LIVESTOCK.—The
16	term 'agricultural livestock' means poultry, cat-
17	tle, sheep, swine, goats, horses, mules, and
18	other equines.
19	"(3) QUALIFIED FACILITY.—The term 'quali-
20	fied facility' means a facility that—
21	"(A) uses anaerobic digesters to process
22	qualified energy feedstock into biogas,
23	"(B) is owned by the taxpayer,
24	"(C) is located in the United States,

1	"(D) is originally placed in service before
2	January 1, 2018, and
3	"(E) the biogas output of which is—
4	"(i) marketed through interconnection
5	with a gas distribution or transmission
6	pipeline, or
7	"(ii) used on-site or off-site in a quan-
8	tity that is sufficient to offset the con-
9	sumption of at least 6,570 mmBtu annu-
10	ally of commercially-marketed fuel derived
11	from coal, crude oil, natural gas, propane,
12	or other fossil fuel.
13	"(c) Special Rules.—For purposes of this sec-
14	tion—
15	"(1) Production attributable to the tax-
16	PAYER.—In the case of a facility in which more than
17	1 person has an ownership interest, except to the ex-
18	tent provided in regulations prescribed by the Sec-
19	retary, production from the qualified facility shall be
20	allocated among such persons in proportion to their
21	respective ownership interests in the gross sales
22	from such qualified facility.
23	"(2) Related Persons.—Persons shall be
24	treated as related to each other if such persons
25	would be treated as a single employer under the reg-

- ulations prescribed under section 52(b). In the case
  of a corporation which is a member of an affiliated
  group of corporations filing a consolidated return,
  such corporation shall be treated as selling biogas to
  an unrelated person if such biogas is sold to such a
  person by another member of such group.
  - "(3) Pass-thru in the case of estates and trusts.—Under regulations prescribed by the Secretary, rules similar to the rules of subsection (d) of section 52 shall apply.
  - "(4) COORDINATION WITH CREDIT FROM PRODUCING FUEL FROM A NONCONVENTIONAL SOURCE.—The amount of biogas produced and sold or used by the taxpayer during any taxable year which is taken into account under this section shall be reduced by the amount of biogas produced and sold by the taxpayer in such taxable year which is taken into account under section 45K.
  - "(5) CREDIT ELIGIBILITY IN THE CASE OF GOV-ERNMENT-OWNED FACILITIES USING POULTRY WASTE.—In the case of a facility using poultry waste to produce biogas and owned by a governmental unit, subparagraph (B) of subsection (b)(3) shall be applied by substituting 'is leased or operated by the taxpayer' for 'is owned by the taxpayer'.

1	"(d) Transferability of Credit.—
2	"(1) IN GENERAL.—A taxpayer may transfer
3	the credit under this section through an assignment
4	to any person. Such transfer may be revoked only
5	with the consent of the Secretary.
6	"(2) Regulations.—The Secretary shall pre-
7	scribe such regulations as necessary to ensure that
8	any credit transferred under paragraph (1) is
9	claimed once and not reassigned by such other per-
10	son.
11	"(e) Adjustment Based on Inflation.—
12	"(1) In General.—The \$4.27 amount under
13	subsection (b)(1) shall be adjusted by multiplying
14	such amount by the inflation adjustment factor for
15	the calendar year in which the sale occurs. If any
16	amount as increased under the preceding sentence is
17	not a multiple of 0.1 cent, such amount shall be
18	rounded to the nearest multiple of 0.1 cent.
19	"(2) Computation of inflation adjust-
20	MENT FACTOR.—
21	"(A) IN GENERAL.—The Secretary shall
22	not later than April 1 of each calendar year, de-
23	termine and publish in the Federal Register the
24	inflation adjustment factor in accordance with
25	this paragraph.

1 "(B) Inflation adjustment factor.— 2 The term 'inflation adjustment factor' means, 3 with respect to a calendar year, a fraction the 4 numerator of which is the GDP implicit price 5 deflator for the preceding calendar year and the 6 denominator of which is the GDP implicit price 7 deflator for calendar year 2007. The term 8 'GDP implicit price deflator' means the most 9 recent revision of the implicit price deflator for 10 the gross domestic product as computed and 11 published by the Department of Commerce be-12 fore March 15 of the calendar year.".

- (b) CREDIT TREATED AS BUSINESS CREDIT.—Sec-14 tion 38(b) of the Internal Revenue Code of 1986 is amend-15 ed by striking "plus" at the end of paragraph (30), by 16 striking the period at the end of paragraph (31) and in-17 serting ", plus", and by adding at the end the following 18 new paragraph:
- 19 "(32) the qualified biogas production credit 20 under section 40B(a).".
- 21 (c) CREDIT ALLOWED AGAINST AMT.—Section 22 38(c)(4)(B) of the Internal Revenue Code of 1986 is 23 amended by striking "and" at the end of clause (i), by 24 striking the period at the end of clause (ii)(II) and insert-

1	ing ", and", and by adding at the end the following new
2	clause:
3	"(iii) the credit determined under sec-
4	tion 40B.".
5	(d) Clerical Amendment.—The table of sections
6	for subpart D of part IV of subchapter A of chapter 1
7	of the Internal Revenue Code of 1986 is amended by in-
8	serting after the item relating to section 40A the following
9	new item:
	"Sec. 40B. Biogas produced from certain renewable feedstocks.".
10	(e) Effective Date.—The amendments made by
11	this section shall apply to biogas produced and sold or
12	used in taxable years beginning after the date of the enact-
13	ment of this Act.
14	SEC. 3. INCENTIVES FOR BIOGAS PRODUCTION.
15	Title IX of the Farm Security and Rural Investment
16	Act of 2002 (7 U.S.C. 8101 et seq.) is amended by adding
17	at the end the following:
18	"SEC. 9012. COUNTER-CYCLICAL PAYMENTS FOR THE PRO-
19	DUCTION OF BIOGAS FROM CERTAIN RENEW-
20	ABLE FEEDSTOCK RESOURCES.
21	"(a) Definitions.—In this section:
22	"(1) AGRICULTURAL LIVESTOCK.—The term
23	'agricultural livestock' means—
24	"(A) poultry;
25	"(B) cattle;

1	"(C) sheep;
2	"(D) swine;
3	"(E) goats;
4	"(F) horses;
5	"(G) mules; and
6	"(H) other equines.
7	"(2) Biogas.—The term 'biogas' means a gas
8	that—
9	"(A) is produced at a qualified facility;
10	"(B) is derived by processing qualified en-
11	ergy feedstock in an anaerobic digester; and
12	"(C) contains—
13	"(i) at least 60 percent methane; and
14	"(ii) carbon dioxide and trace gases.
15	"(3) Provider.—The term 'provider' means a
16	provider of qualified energy feedstock, including a
17	farmer, rancher, rural small business, agricultural
18	cooperative, and partnership.
19	"(4) QUALIFIED BIOGAS PRODUCER.—The term
20	'qualified biogas producer' means a person that op-
21	erates a qualified facility.
22	"(5) Qualified energy feedstock.—
23	"(A) IN GENERAL.—The term 'qualified
24	energy feedstock' means—

1	"(i) manure of agricultural livestock,
2	including litter, wood shavings, straw, rice
3	hulls, bedding material, and other mate-
4	rials incidentally collected with the ma-
5	nure;
6	"(ii) any nonhazardous, cellulosic, or
7	other organic agricultural or food industry
8	byproduct or waste material that is derived
9	from—
10	"(I) harvesting residues;
11	"(II) wastes or byproducts from
12	fermentation processes, ethanol pro-
13	duction, biodiesel production, slaugh-
14	ter of agricultural livestock, food pro-
15	duction, food processing, or food serv-
16	ice; or
17	"(III) other organic wastes, by-
18	products, or sources; or
19	"(iii) solid wood waste materials, in-
20	cluding waste pallets, crates, dunnage,
21	manufacturing and construction wood
22	wastes, and landscape or right-of-way tree
23	trimmings.
24	"(B) Exclusions.—The term 'qualified
25	energy feedstock' does not include—

1	"(i) pressure-treated, chemically-treat-
2	ed, or painted wood wastes;
3	"(ii) municipal solid waste;
4	"(iii) landfills; or
5	"(iv) paper that is commonly recycled.
6	"(6) Qualified facility.—The term 'quali-
7	fied facility' means a facility that—
8	"(A) uses anaerobic digesters to process
9	qualified energy feedstock into biogas;
10	"(B) is located in the United States; and
11	"(C) the biogas output of which is—
12	"(i) marketed through interconnection
13	with a gas distribution or transmission
14	pipeline; or
15	"(ii) used on-site or off-site in a quan-
16	tity that is sufficient to offset the con-
17	sumption of at least 50,000 mmBtu annu-
18	ally of commercially-marketed fuel derived
19	from coal, crude oil, natural gas, propane,
20	or other fossil fuel.
21	"(b) Counter-Cyclical Payments.—
22	"(1) IN GENERAL.—The Secretary shall use
23	such funds of the Commodity Credit Corporation as
24	are necessary to make counter-cyclical payments in
25	accordance with this subsection to qualified biogas

1	producers for qualified facilities placed in service be-
2	fore December 31, 2013.
3	"(2) Payment amount.—
4	"(A) In GENERAL.—The amount of the
5	payments described in paragraph (1) shall be
6	equal to the product obtained by multiplying—
7	"(i) the applicable amount calculated
8	under subparagraph (B); and
9	"(ii) the mmBtus of biogas that is
10	produced in any year during the 10-year
11	period beginning on the date on which the
12	qualified facility is placed into service.
13	"(B) Applicable amount.—The applica-
14	ble amount under subparagraph (A)(i) is the
15	amount equal to 1.0 cent for every 1.0 cent
16	that the annual average of average daily prices
17	of natural gas on the Henry Hub Natural Gas
18	Futures Market of the New York Mercantile
19	Exchange is below \$7.50 per mmBtu, as ad-
20	justed for inflation by the Secretary.
21	"(3) Payment timing.—The Secretary shall
22	make payments under this subsection once per cal-
23	endar year, on a date determined by the Secretary.
24	"(4) Use of payments.—As a condition on re-
25	ceipt of payments under this subsection, a qualified

1	biogas producer shall agree to use the payments first
2	to pay down loans and other obligations incurred by
3	the qualified biogas producer for the physical facili-
4	ties designed, built, and used to produce biogas.
5	"(c) Transportation Costs.—
6	"(1) Definition of Secretary.—In this sub-
7	section, the term 'Secretary' means the Secretary,
8	acting in consultation with the Secretary of Energy
9	and the Administrator of the Environmental Protec-
10	tion Agency.
11	"(2) IN GENERAL.—The Secretary shall make
12	loans, loan guarantees, and grants to providers—
13	"(A) for collecting qualified energy feed-
14	stock and transporting the feedstock to a quali-
15	fied facility that produces biogas using manure
16	of agricultural livestock from multiple, smaller
17	farming operations, as determined by the Sec-
18	retary; or
19	"(B) for the purchase or construction of
20	equipment or facilities used in connection with
21	the collection and transportation under sub-
22	paragraph (A).
23	"(3) Eligibility.—To be eligible to receive a
24	grant under this subsection, a provider shall—

1	"(A) demonstrate financial need, as deter-
2	mined by the Secretary; and
3	"(B) submit to the Secretary a description
4	of—
5	"(i) the terms and conditions of the
6	commitment by a qualified facility to ac-
7	cept the qualified energy feedstock from
8	the provider;
9	"(ii) the location of the qualified facil-
10	ity; and
11	"(iii) a plan for environmentally-sound
12	and economically-sustainable continued
13	transportation of the qualified energy feed-
14	stock.
15	"(4) Cost sharing.—
16	"(A) In general.—
17	"(i) Grants.—The amount of a grant
18	under this subsection shall not exceed 75
19	percent of the annual cost of the activity
20	funded under paragraph (2)(A).
21	"(ii) Maximum amount of com-
22	BINED GRANT AND LOAN.—The combined
23	amount of a grant and loan made or guar-
24	anteed for purchase or construction of
25	equipment used in connection with trans-

1	port of qualified energy feedstock shall not
2	exceed 75 percent of the cost of the activ-
3	ity funded under paragraph (2)(B).
4	"(B) Factors.—In determining the
5	amount of a grant or loan, the Secretary shall
6	take into consideration, as applicable—
7	"(i) the size, location, and biogas pro-
8	duction efficiency of the qualified facility;
9	"(ii) the estimated quantity of biogas
10	to be produced by the qualified facility;
11	"(iii) the number of farms, ranches,
12	or small rural businesses within a reason-
13	able distance of the qualified facility, as
14	determined by the Secretary;
15	"(iv) the expected environmental bene-
16	fits of producing biogas from qualified en-
17	ergy feedstocks by the qualified facility;
18	and
19	"(v) such other factors as the Sec-
20	retary determines to be appropriate.
21	"(5) Interest rate.—
22	"(A) IN GENERAL.—A loan made by the
23	Secretary under this subsection shall bear inter-
24	est at the rate equivalent to the rate of interest

charged on Treasury securities of comparable maturity on the date the loan is approved.

"(B) DURATION.—The interest rate for each loan will remain in effect for the term of the loan.

### "(6) Funding.—

"(A) IN GENERAL.—Notwithstanding any other provision of law, on October 1, 2007, and on each October 1 thereafter through October 1, 2011, out of any funds in the Treasury not otherwise appropriated, the Secretary of the Treasury shall transfer to the Secretary to carry out this subsection \$10,000,000, to remain available until expended.

"(B) RECEIPT AND ACCEPTANCE.—The Secretary shall be entitled to receive, shall accept, and shall use to carry out this subsection the funds transferred under subparagraph (A), without further appropriation.

## "(d) Implementation.—

"(1) IN GENERAL.—Not later than 180 days after the date of enactment of this section, the Secretary shall promulgate such regulations as are necessary to implement this section, including a notice describing the method by which the Secretary deter-

1	mines and adjusts the average price under sub-
2	section $(b)(2)(B)$ .
3	"(2) Procedure.—The promulgation of the
4	regulations and administration of this section shall
5	be made without regard to—
6	"(A) the notice and comment provisions of
7	section 553 of title 5, United States Code;
8	"(B) the Statement of Policy of the Sec-
9	retary of Agriculture effective July 24, 1971
10	(36 Fed. Reg. 13804), relating to notices of
11	proposed rulemaking and public participation in
12	rulemaking; and
13	"(C) chapter 35 of title 44, United States
14	Code (commonly known as the 'Paperwork Re-
15	duction Act').".

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