To amend title 49, United States Code, to authorize appropriations for the Federal Aviation Administration for fiscal years 2008 through 2011, to improve aviation safety and capacity, to provide stable funding for the national aviation system, and for other purposes.
1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) SHORT TITLE.—This Act may be cited as the “FAA Reauthorization Act of 2007”.

(b) TABLE OF CONTENTS.—

Sec. 1. Short title; table of contents.
Sec. 2. Amendments to title 49, United States Code.
Sec. 3. Effective date.

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Sec. 321. Commercial unmanned aircraft systems integration plan.
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Sec. 411. Medical oxygen and portable respiratory assistive devices.

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Sec. 701. General authority.
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Sec. 813. Merrill Field Airport, municipality of Anchorage, Alaska.
Sec. 814. William P. Hobby Airport, Houston, Texas.

SEC. 2. AMENDMENTS TO TITLE 49, UNITED STATES CODE.

Except as otherwise expressly provided, whenever in this Act an amendment or repeal is expressed in terms of an amendment to, or a repeal of, a section or other provision, the reference shall be considered to be made to a section or other provision of title 49, United States Code.

SEC. 3. EFFECTIVE DATE.

Except as otherwise expressly provided, this Act and the amendments made by this Act shall apply only to fiscal years beginning after September 30, 2007.

TITLE I—AUTHORIZATIONS
Subtitle A—Funding of FAA Programs

SEC. 101. AIRPORT PLANNING AND DEVELOPMENT AND NOISE COMPATIBILITY PLANNING AND PROGRAMS.

(a) Authorization.—Section 48103 is amended—

(1) by striking “September 30, 2003” and inserting “September 30, 2007”; and

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(2) by striking paragraphs (1) through (4) and inserting the following:

“(1) $3,800,000,000 for fiscal year 2008;
“(2) $3,900,000,000 fiscal year 2009;
“(3) $4,000,000,000 fiscal year 2010; and
“(4) $4,100,000,000 fiscal year 2011.”.

(b) Obligational Authority.—Section 47104(c) is amended by striking “September 30, 2007” and inserting “September 30, 2011”.

SEC. 102. AIR NAVIGATION FACILITIES AND EQUIPMENT.

(a) Authorization of Appropriations.—Section 48101(a) is amended by striking paragraphs (1) through (4) and inserting the following:

“(1) $3,120,000,000 for fiscal year 2008;
“(2) $3,246,000,000 for fiscal year 2009;
“(3) $3,259,000,000 for fiscal year 2010; and
“(4) $3,353,000,000 for fiscal year 2011.”.

(b) Use of Funds.—Section 48101 is amended by striking subsections (c) through (i) and inserting the following:

“(c) Wake Vortex Mitigation.—Of amounts appropriated under subsection (a), such sums as may be necessary for each of fiscal years 2008 through 2011 may be used for the development and analysis of wake vortex mitigation, including advisory systems.
“(d) WEATHER HAZARDS.—

“(1) IN GENERAL.—Of amounts appropriated under subsection (a), such sums as may be necessary for each of fiscal years 2008 through 2011 may be used for the development of in-flight and ground-based weather threat mitigation systems, including ground de-icing and anti-icing systems and other systems for predicting, detecting, and mitigating the effects of certain weather conditions on both airframes and engines.

“(2) SPECIFIC HAZARDS.—Weather conditions referred to in paragraph (1) include—

“(A) ground-based icing threats such as ice pellets and freezing drizzle;

“(B) oceanic weather, including convective weather, and other hazards associated with oceanic operations (where commercial traffic is high and only rudimentary satellite sensing is available) to reduce the hazards presented to commercial aviation, including convective weather ice crystal ingestion threats; and

“(C) en route turbulence prediction.

“(e) SAFETY MANAGEMENT SYSTEMS.—Of amounts appropriated under subsection (a) and section 106(k)(1), such sums as may be necessary for each of fiscal years
2008 through 2011 may be used to advance the development and implementation of safety management systems.

“(f) Runway Incursion Reduction Programs.—Of amounts appropriated under subsection (a), $8,000,000 for fiscal year 2008, $10,000,000 for fiscal year 2009, $12,000,000 for fiscal year 2010, and $12,000,000 for fiscal year 2011 may be used for the development and implementation of runway incursion reduction programs.

“(g) Runway Status Lights.—Of amounts appropriated under subsection (a), $15,000,000 for fiscal year 2008, $27,000,000 for fiscal year 2009, $12,000,000 for fiscal year 2010, and $20,000,000 for 2011 may be used for the acquisition and installation of runway status lights.”.

SEC. 103. FAA OPERATIONS.

(a) In General.—Section 106(k)(1) is amended by striking subparagraphs (A) through (D) and inserting the following:

“(A) $8,726,000,000 for fiscal year 2008;

“(B) $8,978,000,000 for fiscal year 2009;

“(C) $9,305,000,000 for fiscal year 2010;

and

“(D) $9,590,000,000 for fiscal year 2011.”.
(b) AUTHORIZED EXPENDITURES.—Section 106(k)(2) is amended—

(1) by striking subparagraphs (A), (B), (C), (D), and (F);

(2) by redesignating subparagraphs (E) and (G) as subparagraphs (A) and (B), respectively; and

(3) in subparagraphs (A) and (B) (as so redesignated) by striking “2004 through 2007” and inserting “2008 through 2011”.

(c) AIRLINE DATA AND ANALYSIS.—There is authorized to be appropriated to the Secretary of Transportation out of the Airport and Airway Trust Fund established by section 9502 of the Internal Revenue Code of 1986 (26 U.S.C. 9502) to fund airline data collection and analysis by the Bureau of Transportation Statistics in the Research and Innovative Technology Administration of the Department of Transportation—

(1) $4,000,000 for fiscal year 2008; and

(2) $6,000,000 for each of fiscal years 2009, 2010, and 2011.

SEC. 104. FUNDING FOR AVIATION PROGRAMS.

(a) AIRPORT AND AIRWAY TRUST FUND GUARANTEE.—Section 48114(a)(1)(A) is amended to read as follows:

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“(A) IN GENERAL.—The total budget resources made available from the Airport and Airway Trust Fund each fiscal year through fiscal year 2011 pursuant to sections 48101, 48102, 48103, and 106(k) shall—

“(i) in each of fiscal years 2008 and 2009, be equal to 95 percent of the estimated level of receipts plus interest credited to the Airport and Airway Trust Fund for that fiscal year; and

“(ii) in each of fiscal years 2010 and 2011, be equal to the sum of—

“(I) 95 percent of the estimated level of receipts plus interest credited to the Airport and Airway Trust Fund for that fiscal year; and

“(II) the actual level of receipts plus interest credited to the Airport and Airway Trust Fund for the second preceding fiscal year minus the total amount made available for obligation from the Airport and Airway Trust Fund for the second preceding fiscal year.
Such amounts may be used only for aviation investment programs listed in subsection (b).”.

(b) ADDITIONAL AUTHORIZATIONS OF APPROPRIATIONS FROM THE GENERAL FUND.—Section 48114(a)(2) is amended by striking “2007” and inserting “2011”.

(c) ESTIMATED LEVEL OF RECEIPTS PLUS INTEREST DEFINED.—Section 48114(b)(2) is amended—

(1) in the paragraph heading by striking “LEVEL” and inserting “ESTIMATED LEVEL”; and

(2) by striking “level of receipts plus interest” and inserting “estimated level of receipts plus interest”.

(d) ENFORCEMENT OF GUARANTEES.—Section 48114(c)(2) is amended by striking “2007” and inserting “2011”.

Subtitle B—Passenger Facility Charges

SEC. 111. PFC AUTHORITY.

(a) PFC DEFINED.—Section 40117(a)(5) is amended to read as follows:

“(5) PASSENGER FACILITY CHARGE.—The term ‘passenger facility charge’ means a charge or fee imposed under this section.”.
(b) **INCREASE IN PFC MAXIMUM LEVEL.**—Section 40117(b)(4) is amended by striking “$4.00 or $4.50” and inserting “$4.00, $4.50, $5.00, $6.00, or $7.00”.

(c) **PILOT PROGRAM FOR PFC AT NONHUB AIRPORTS.**—Section 40117(l) is amended—

(1) by striking paragraph (7); and

(2) by redesignating paragraph (8) as paragraph (7).

(d) **CORRECTION OF REFERENCES.**—

(1) **SECTION 40117.**—Section 40117 is amended—

(A) in the section heading by striking “fees” and inserting “charges”;

(B) in the heading for paragraph (5) of subsection (a) by striking “FEE” and inserting “CHARGE”;

(C) in the heading for subsection (e) by striking “FEES” and inserting “CHARGES”;

(D) in the heading for subsection (l) by striking “FEE” and inserting “CHARGE”;

(E) in the heading for paragraph (5) of subsection (l) by striking “FEE” and inserting “CHARGE”;

(F) in the heading for subsection (m) by striking “FEES” and inserting “CHARGES”;
(G) in the heading for paragraph (1) of subsection (m) by striking “FEES” and inserting “CHARGES”;

(H) by striking “fee” each place it appears (other than the second sentence of subsection (g)(4)) and inserting “charge”; and

(I) by striking “fees” each place it appears and inserting “charges”.

(2) OTHER REFERENCES.—Subtitle VII is amended by striking “fee” and inserting “charge” each place it appears in each of the following sections:

(A) Section 47106(f)(1).

(B) Section 47110(e)(5).

(C) Section 47114(f).

(D) Section 47134(g)(1).

(E) Section 47139(b).

(F) Section 47524(e).

(G) Section 47526(2).

(H) Section 49108(2).

SEC. 112. PFC ELIGIBILITY FOR BICYCLE STORAGE.

(a) IN GENERAL.—Section 40117(a)(3) is amended by adding at the end the following:

“(H) A project to construct secure bicycle storage facilities that are to be used by pas-
sengers at the airport and that are in compli-
ance with applicable security standards.”.

(b) REPORT TO CONGRESS.—Not later than one year
after the date of enactment of this Act, the Administrator
of the Federal Aviation Administration shall submit to
Congress a report on the progress being made by airports
to install bicycle parking for airport customers and airport
employees.

SEC. 113. NOISE COMPATIBILITY PROJECTS.

Section 40117(b) is amended by adding at the end
the following:

“(7) Noise mitigation for certain
schools.—

“(A) In general.—In addition to the
uses specified in paragraphs (1), (4), and (6),
the Secretary may authorize a passenger facility
charge imposed under paragraph (1) or (4) at
a large hub airport that is the subject of an
amended judgment and final order in con-
demnation filed on January 7, 1980, by the Su-
perior Court of the State of California for the
county of Los Angeles, to be used for a project
to carry out noise mitigation for a building, or
for the replacement of a relocatable building
with a permanent building, in the noise im-
pacted area surrounding the airport at which
such building is used primarily for educational
purposes, notwithstanding the air easement
granted or any terms to the contrary in such
judgment and final order, if—

“(i) the Secretary determines that the
building is adversely affected by airport
noise;

“(ii) the building is owned or char-
tered by the school district that was the
plaintiff in case number 986,442 or
986,446, which was resolved by such judg-
ment and final order;

“(iii) the project is for a school identi-
fied in 1 of the settlement agreements ef-
fective February 16, 2005, between the
airport and each of the school districts;

“(iv) in the case of a project to re-
place a relocatable building with a perma-
nent building, the eligible project costs are
limited to the actual structural construc-
tion costs necessary to mitigate aircraft
noise in instructional classrooms to an in-
terior noise level meeting current stand-
ards of the Federal Aviation Administra-

tion; and

“(v) the project otherwise meets the
requirements of this section for authoriza-
tion of a passenger facility charge.

“(B) ELIGIBLE PROJECT COSTS.—In sub-
paragraph (A)(iv), the term ‘eligible project

costs’ means the difference between the cost of
standard school construction and the cost of
construction necessary to mitigate classroom
noise to the standards of the Federal Aviation
Administration.”.

SEC. 114. INTERMODAL GROUND ACCESS PROJECT PILOT
PROGRAM.

Section 40117 is amended by adding at the end the
following:

“(n) PILOT PROGRAM FOR PFC ELIGIBILITY FOR
INTERMODAL GROUND ACCESS PROJECTS.—

“(1) PFC ELIGIBILITY.—Subject to the require-
ments of this subsection, the Secretary shall estab-
lish a pilot program under which the Secretary may
authorize, at no more than 5 airports, a passenger
facility charge imposed under subsection (b)(1) or
(b)(4) to be used to finance the eligible cost of an
intermodal ground access project.
“(2) INTERMODAL GROUND ACCESS PROJECT
defined.—In this section, the term ‘intermodal
ground access project’ means a project for con-
structing a local facility owned or operated by an eli-
gible agency that is directly and substantially related
to the movement of passengers or property traveling
in air transportation.

“(3) ELIGIBLE COSTS.—

“(A) IN GENERAL.—For purposes of para-
graph (1), the eligible cost of an intermodal
ground access project shall be the total cost of
the project multiplied by the ratio that—

“(i) the number of individuals pro-
jected to use the project to gain access to
or depart from the airport; bears to

“(ii) the total number of the individ-
uals projected to use the facility.

“(B) DETERMINATIONS REGARDING PRO-
JECTED PROJECT USE.—

“(i) IN GENERAL.—Except as pro-
vided by clause (ii), the Secretary shall de-
terminate the projected use of a project for
purposes of subparagraph (A) at the time
the project is approved under this sub-
section.
“(ii) Public Transportation

Projects.—In the case of a project approved under this section to be financed in part using funds administered by the Federal Transit Administration, the Secretary shall use the travel forecasting model for the project at the time such project is approved by the Federal Transit Administration to enter preliminary engineering to determine the projected use of the project for purposes of subparagraph (A).”.

SEC. 115. IMPACTS ON AIRPORTS OF ACCOMMODATING CONNECTING PASSENGERS.

(a) Study.—Not later than 90 days after the date of enactment of this Act, the Secretary of Transportation shall initiate a study to evaluate—

(1) the impacts on airports of accommodating connecting passengers; and

(2) the treatment of airports at which the majority of passengers are connecting passengers under the passenger facility charge program authorized by section 40117 of title 49, United States Code.

(b) Contents of Study.—In conducting the study, the Secretary shall review, at a minimum, the following:
(1) the differences in facility needs, and the
costs for constructing, maintaining, and operating
those facilities, for airports at which the majority of
passengers are connecting passengers as compared
to airports at which the majority of passengers are
originating and destination passengers;

(2) whether the costs to an airport of accommo-
dating additional connecting passengers differs from
the cost of accommodating additional originating
and destination passengers;

(3) for each airport charging a passenger facil-
ity charge, the percentage of passenger facility
charge revenue attributable to connecting passengers
and the percentage of such revenue attributable to
originating and destination passengers;

(4) the potential effects on airport revenues of
requiring airports to charge different levels of pas-
senger facility charges on connecting passengers and
originating and destination passengers; and

(5) the added costs to air carriers of collecting
passenger facility charges under a system in which
different levels of passenger facility charges are im-
posed on connecting passengers and originating and
destination passengers.

(c) Report to Congress.—
(1) IN GENERAL.—Not later than one year after the date of initiation of the study, the Secretary shall submit to Congress a report on the results of the study.

(2) CONTENTS.—The report shall include—

(A) the findings of the Secretary on each of the subjects listed in subsection (b); and

(B) recommendations, if any, of the Secretary based on the results of the study for any changes to the passenger facility charge program, including recommendations as to whether different levels of passenger facility charges should be imposed on connecting passengers and originating and destination passengers.

Subtitle C—Fees for FAA Services

SEC. 121. UPDATE ON OVERFLIGHTS.

(a) ESTABLISHMENT AND ADJUSTMENT OF FEES.—

Section 45301(b) is amended to read as follows:

“(b) ESTABLISHMENT AND ADJUSTMENT OF FEES.—

“(1) IN GENERAL.—In establishing and adjusting fees under subsection (a), the Administrator shall ensure that the fees are reasonably related to the Administration’s costs, as determined by the Administrator, of providing the services rendered. Serv-
ices for which costs may be recovered include the
costs of air traffic control, navigation, weather serv-
ices, training, and emergency services which are
available to facilitate safe transportation over the
United States and the costs of other services pro-
vided by the Administrator, or by programs financed
by the Administrator, to flights that neither take off
nor land in the United States. The determination of
such costs by the Administrator, and the allocation
of such costs by the Administrator to services pro-
vided, are not subject to judicial review.

“(2) ADJUSTMENT OF FEES.—The Adminis-
trator shall adjust the overflight fees established by
subsection (a)(1) by expedited rulemaking and begin
collections under the adjusted fees by October 1,
2008. In developing the adjusted overflight fees, the
Administrator may seek and consider the rec-
ommendations offered by an aviation rulemaking
committee for overflight fees that are provided to
the Administrator by June 1, 2008, and are in-
tended to ensure that overflight fees are reasonably
related to the Administrator’s costs of providing air
traffic control and related services to overflights.

“(3) AIRCRAFT ALTITUDE.—Nothing in this
section shall require the Administrator to take into
account aircraft altitude in establishing any fee for aircraft operations in en route or oceanic airspace.

“(4) Costs defined.—In this subsection, the term ‘costs’ includes those costs associated with the operation, maintenance, leasing costs, and overhead expenses of the services provided and the facilities and equipment used in such services, including the projected costs for the period during which the services will be provided.

“(5) Publication; comment.—The Administrator shall publish in the Federal Register any fee schedule under this section, including any adjusted overflight fee schedule, and the associated collection process as an interim final rule, pursuant to which public comment will be sought and a final rule issued.”.

(b) Adjustments.—Section 45301 is amended by adding at the end the following:

“(e) Adjustments.—In addition to adjustments under subsection (b), the Administrator may periodically adjust the fees established under this section.”.

SEC. 122. REGISTRATION FEES.

(a) In General.—Chapter 453 is amended by adding at the end the following:
§ 45305. Registration, certification, and related fees

(a) General Authority and Fees.—The Administrator of the Federal Aviation Administration shall establish the following fees for services and activities of the Administration:

(1) $130 for registering an aircraft.
(2) $45 for replacing an aircraft registration.
(3) $130 for issuing an original dealer’s aircraft certificate.
(4) $105 for issuing an aircraft certificate (other than an original dealer’s aircraft certificate).
(5) $80 for issuing a special registration number.
(6) $50 for issuing a renewal of a special registration number.
(7) $130 for recording a security interest in an aircraft or aircraft part.
(8) $50 for issuing an airman certificate.
(9) $25 for issuing a replacement airman certificate.
(10) $42 for issuing an airman medical certificate.
(11) $100 for providing a legal opinion pertaining to aircraft registration or recordation.

(b) Fees Credited as Offsetting Collections.—
“(1) IN GENERAL.—Notwithstanding section 3302 of title 31, any fee authorized to be collected under this section shall, subject to appropriation made in advance—

“(A) be credited as offsetting collections to the account that finances the activities and services for which the fee is imposed;

“(B) be available for expenditure only to pay the costs of activities and services for which the fee is imposed; and

“(C) remain available until expended.

“(2) CONTINUING APPROPRIATIONS.—The Administrator may continue to assess, collect, and spend fees established under this section during any period in which the funding for the Federal Aviation Administration is provided under an Act providing continuing appropriations in lieu of the Administration’s regular appropriations.

“(3) ADJUSTMENTS.—The Administrator shall periodically adjust the fees established by subsection (a) when cost data from the cost accounting system developed pursuant to section 45303(e) reveal that the cost of providing the service is higher or lower than the cost data that were used to establish the fee then in effect.”.
(b) CLERICAL AMENDMENT.—The analysis for chapter 453 is amended by adding at the end the following:

"45305. Registration, certification, and related fees."

(c) FEES INVOLVING AIRCRAFT NOT PROVIDING AIR TRANSPORTATION.—Section 45302(e) is amended—

(1) by striking "A fee" and inserting the following:

"(1) IN GENERAL.—A fee"; and

(2) by adding at the end the following:

"(2) EFFECT OF IMPOSITION OF OTHER FEES.—A fee may not be imposed for a service or activity under this section during any period in which a fee for the same service or activity is imposed under section 45305.".

Subtitle D—AIP Modifications

SEC. 131. AMENDMENTS TO AIP DEFINITIONS.

(a) AIRPORT DEVELOPMENT.—Section 47102(3) is amended—

(1) in subparagraph (B)(iv) by striking "20" and inserting "9"; and

(2) by adding at the end the following:

"(M) construction of mobile refueler parking within a fuel farm at a nonprimary airport meeting the requirements of section 112.8 of title 40, Code of Federal Regulations."
“(N) terminal development under section 47119(a).

“(O) acquiring and installing facilities and equipment to provide air conditioning, heating, or electric power from terminal-based, non-exclusive use facilities to aircraft parked at a public use airport for the purpose of reducing energy use or harmful emissions as compared to the provision of such air conditioning, heating, or electric power from aircraft-based systems.”.

(b) Airport Planning.—Section 47102(5) is amended by inserting before the period at the end the following: “and developing an environmental management system”.

(c) General Aviation Airport.—Section 47102 is amended—

(1) by redesignating paragraphs (23) through (25) as paragraphs (25) through (28), respectively; and

(2) by redesignating paragraphs (8) through (22) as paragraphs (9) through (23), respectively; and

(3) by inserting after paragraph (7) the following:
“(8) ‘general aviation airport’ means a public airport that is located in a State and that, as determined by the Secretary—

“(A) does not have scheduled service; or

“(B) has scheduled service with less that 2,500 passenger boardings each year.”.

(d) Revenue Producing Aeronautical Support Facilities.—Section 47102 is amended by inserting after paragraph (23) (as redesignated by subsection (c)(2) of this section) the following:

“(24) ‘revenue producing aeronautical support facilities’ means fuel farms, hangar buildings, self-service credit card aeronautical fueling systems, airplane wash racks, major rehabilitation of a hangar owned by a sponsor, or other aeronautical support facilities that the Secretary determines will increase the revenue producing ability of the airport.”.

(e) Terminal Development.—Section 47102 is further amended by adding at the end the following:

“(29) ‘terminal development’ means—

“(A) development of—

“(i) an airport passenger terminal building, including terminal gates;

“(ii) access roads servicing exclusively airport traffic that leads directly to or
from an airport passenger terminal building; and

“(iii) walkways that lead directly to or from an airport passenger terminal building; and

“(B) the cost of a vehicle described in section 47119(a)(1)(B).”.

SEC. 132. AMENDMENTS TO GRANT ASSURANCES.

(a) General Written Assurances.—Section 47107(a)(16)(D)(ii) is amended by inserting before the semicolon at the end the following: “, except in the case of a relocation or replacement of an existing airport facility that meets the conditions of section 47110(d)”.

(b) Written Assurances on Acquiring Land.—

(1) Use of Proceeds.—Section 47107(c)(2)(A)(iii) is amended by striking “paid to the Secretary” and all that follows before the semicolon and inserting “reinvested in another project at the airport or transferred to another airport as the Secretary prescribes under paragraph (4)”.

(2) Eligible Projects.—Section 47107(c) is amended by adding at the end the following:

“(4) Priorities for Reinvestment.—In approving the reinvestment or transfer of proceeds under subsection (c)(2)(A)(iii), the Secretary shall
give preference, in descending order, to the following actions:

“(A) Reinvestment in an approved noise compatibility project.

“(B) Reinvestment in an approved project that is eligible for funding under section 47117(e).

“(C) Reinvestment in an approved airport development project that is eligible for funding under sections 47114, 47115, or 47117.

“(D) Transfer to a sponsor of another public airport to be reinvested in an approved noise compatibility project at such airport.

“(E) Payment to the Secretary for deposit in the Airport and Airway Trust Fund.”.

(e) CLERICAL AMENDMENT.—Section 47107(c)(2)(B)(iii) is amended by striking “the Fund” and inserting “the Airport and Airway Trust Fund established under section 9502 of the Internal Revenue Code of 1986 (26 U.S.C. 9502)”.

SEC. 133. GOVERNMENT SHARE OF PROJECT COSTS.

Section 47109 is amended—

(1) in subsection (a) by striking “provided in subsection (b) or subsection (c) of this section” and
inserting “otherwise specifically provided in this section”; and

(2) by adding at the end the following:

“(e) Special Rule for Transition from Small Hub to Medium Hub Status.—If the status of a small hub airport changes to a medium hub airport, the Government’s share of allowable project costs for the airport may not exceed 90 percent for the first 2 fiscal years following such change in hub status.

“(f) Special Rule for Economically Depressed Communities.—The Government’s share of allowable project costs shall be 95 percent for a project at an airport that—

“(1) is receiving subsidized air service under subchapter II of chapter 417; and

“(2) is located in an area that meets one or more of the criteria established in section 301(a) of the Public Works and Economic Development Act of 1965 (42 U.S.C. 3161(a)), as determined by the Secretary of Commerce.”.

SEC. 134. AMENDMENTS TO ALLOWABLE COSTS.

(a) Allowable Project Costs.—Section 47110(b)(2) is amended—

(1) by striking “or” at the end of subparagraph (C);
(2) by striking the semicolon at the end of sub-
paragraph (D) and inserting ‘‘; or’’; and

(3) by adding at the end the following:

‘‘(E) if the cost is for airport development and
is incurred before execution of the grant agreement,
but in the same fiscal year as execution of the grant
agreement, and if—

‘‘(i) the cost was incurred before execution
of the grant agreement due to the short con-
struction season in the vicinity of the airport;

‘‘(ii) the cost is in accordance with an air-
port layout plan approved by the Secretary and
with all statutory and administrative require-
ments that would have been applicable to the
project if the project had been carried out after
execution of the grant agreement;

‘‘(iii) the sponsor notifies the Secretary be-
fore authorizing work to commence on the
project; and

‘‘(iv) the sponsor’s decision to proceed with
the project in advance of execution of the grant
agreement does not affect the priority assigned
to the project by the Secretary for the alloca-
tion of discretionary funds;’’.
(b) Relocation of Airport-Owned Facilities.—
Section 47110(d) is amended to read as follows:

“(d) Relocation of Airport-Owned Facilities.—The Secretary may determine that the costs of relocating or replacing an airport-owned facility are allowable for an airport development project at an airport only if—

“(1) the Government’s share of such costs will be paid with funds apportioned to the airport sponsor under section 47114(e)(1) or 47114(d);

“(2) the Secretary determines that the relocation or replacement is required due to a change in the Secretary’s design standards; and

“(3) the Secretary determines that the change is beyond the control of the airport sponsor.”.

(e) Nonprimary Airports.—Section 47110(h) is amended—

(1) by inserting “construction of” before “revenue producing”; and

(2) by striking “, including fuel farms and hangars,”.

SEC. 135. UNIFORM CERTIFICATION TRAINING FOR AIRPORT CONCESSIONS UNDER DISADVANTAGED BUSINESS ENTERPRISE PROGRAM.

(a) In General.—Section 47107(e) is amended—
(1) by redesignating paragraph (8) as paragraph (9); and

(2) by inserting after paragraph (7) the following:

“(8) MANDATORY TRAINING PROGRAM FOR AIR-PORT CONCESSIONS.—

“(A) IN GENERAL.—Not later than one year after the date of enactment of this sub-
section, the Secretary shall establish a manda-
tory training program for persons described in subparagraph (C) on the certification of whether a small business concern in airport conces-
sions qualifies as a small business concern owned and controlled by a socially and economi-
cally disadvantaged individual for purposes of paragraph (1).

“(B) IMPLEMENTATION.—The training program may be implemented by one or more private entities approved by the Secretary.

“(C) PARTICIPANTS.—Each official or agent of an airport owner or operator who is re-
quired to provide a written assurance under paragraph (1) that the airport owner or oper-
ator will meet the percentage goal of paragraph (1) or who is responsible for determining
whether or not a small business concern in airport concessions qualifies as a small business concern owned and controlled by a socially and economically disadvantaged individual for purposes of paragraph (1).

“(D) Authorization of Appropriations.—There are authorized to be appropriated such sums as may be necessary to carry out this paragraph.”.

(b) Report.—Not later than 24 months after the date of enactment of this Act, the Secretary shall submit to the Committee on Transportation and Infrastructure of the House of Representatives, the Committee on Commerce, Science, and Transportation of the Senate, and other appropriate committees of Congress a report on the results of the training program conducted under the amendment made by subsection (a).

SEC. 136. PREFERENCE FOR SMALL BUSINESS CONCERNS OWNED AND CONTROLLED BY DISABLED VETERANS.

Section 47112(c) is amended—

(1) in paragraph (1)—

(A) by redesignating subparagraph (B) as subparagraph (C); and
(B) by inserting after subparagraph (A) the following:

“(B) ‘small business concern’ has the same meaning given that term in section 3 of the Small Business Act (15 U.S.C. 632).”; and

(2) by adding at the end the following:

“(3) A contract involving labor for carrying out an airport development project under a grant agreement under this subchapter must require that a preference be given to the use of small business concerns owned and controlled by disabled veterans.”.

SEC. 137. CALCULATION OF STATE APPORTIONMENT FUND.

Section 47114(d) is amended—

(1) in paragraph (2)—

(A) by striking “Except as provided in paragraph (3), the Secretary” and inserting “The Secretary”; and

(B) by striking “18.5 percent” and inserting “10 percent”; and

(2) by striking paragraph (3) and inserting the following:

“(3) ADDITIONAL AMOUNT.—

“(A) IN GENERAL.—In addition to amounts apportioned under paragraph (2) and subject to subparagraph (B), the Secretary
shall apportion to each airport, excluding primary airports but including reliever and nonprimary commercial service airports, in States the lesser of—

“(i) $150,000; or

“(ii) 1⁄5 of the most recently published estimate of the 5-year costs for airport improvement for the airport, as listed in the national plan of integrated airport systems developed by the Federal Aviation Administration under section 47103.

“(B) REDUCTION.—In any fiscal year in which the total amount made available for apportionment under paragraph (2) is less than $300,000,000, the Secretary shall reduce, on a prorated basis, the amount to be apportioned under subparagraph (A) and make such reduction available to be apportioned under paragraph (2), so as to apportion under paragraph (2) a minimum of $300,000,000.”.

SEC. 138. REDUCING APPORTIONMENTS.

Section 47114(f)(1) is amended—

(1) by striking “and” at the end of subparagraph (A);

(2) in subparagraph (B)—
(A) by inserting “except as provided by
subparagraph (C),” before “in the case”; and
(B) by striking the period at the end and
inserting “; and”; and
(3) by adding at the end the following:
“(C) in the case of a charge of more than
$4.50 imposed by the sponsor of an airport en-
planing at least one percent of the total number
of boardings each year in the United States,
100 percent of the projected revenues from the
charge in the fiscal year but not more than 100
percent of the amount that otherwise would be
apportioned under this section.”.

SEC. 139. MINIMUM AMOUNT FOR DISCRETIONARY FUND.

Section 47115(g)(1) is amended by striking “sum
of—” and all that follows through the period at the end
of subparagraph (B) and inserting “sum of
$520,000,000.”.

SEC. 140. MARSHALL ISLANDS, MICRONESIA, AND PALAU.

Section 47115(j) is amended by striking “fiscal years
2004 through 2007” and inserting “fiscal years 2008
through 2011”.

SEC. 141. USE OF APPORTIONED AMOUNTS.

Section 47117(e)(1)(A) is amended—
(1) in the first sentence—
(A) by striking “35 percent” and inserting “$300,000,000”;

(B) by striking “and” after “47141,”; and

(C) by inserting before the period at the end the following: “, and for water quality mitigation projects to comply with the Federal Water Pollution Control Act (33 U.S.C. 1251 et. seq.) as approved in an environmental record of decision for an airport development project under this title”; and

(2) in the second sentence by striking “such 35 percent requirement is” and inserting “the requirements of the preceding sentence are”.

SEC. 142. SALE OF PRIVATE AIRPORT TO PUBLIC SPONSOR.

(a) IN GENERAL.—Section 47133(b) is amended—

(1) by striking “Subsection (a) shall not apply if” and inserting the following:

“(1) PRIOR LAWS AND AGREEMENTS.—Subsection (a) shall not apply if”; and

(2) by adding at the end the following:

“(2) SALE OF PRIVATE AIRPORT TO PUBLIC SPONSOR.—In the case of a privately owned airport, subsection (a) shall not apply to the proceeds from the sale of the airport to a public sponsor if—

“(A) the sale is approved by the Secretary;
“(B) funding is provided under this subtitle for any portion of the public sponsor’s acquisition of airport land; and

“(C) an amount equal to the remaining unamortized portion of any airport improvement grant made to that airport for purposes other than land acquisition, amortized over a 20-year period, plus an amount equal to the Federal share of the current fair market value of any land acquired with an airport improvement grant made to that airport, is repaid to the Secretary by the private owner.

“(3) Treatment of Repayments.—Repayments referred to in paragraph (2)(C) shall be treated as a recovery of prior year obligations.”.

(b) Applicability to Grants.—The amendments made by subsection (a) shall apply to grants issued on or after October 1, 1996.

SEC. 143. AIRPORT PRIVATIZATION PILOT PROGRAM.

(a) Approval Requirements.—Section 47134 is amended in subsections (b)(1)(A)(i), (b)(1)(A)(ii), and (c)(4)(A) by striking “65 percent” and inserting “75 percent”.

(b) Prohibition on Receipt of Funds.—
(1) **SECTION 47134.**—Section 47134 is amended by adding at the end the following:

“(n) **PROHIBITION ON RECEIPT OF CERTAIN FUNDS.**—An airport receiving an exemption under subsection (b) shall be prohibited from receiving apportionments under section 47114 or discretionary funds under section 47115.”.

(2) **CONFORMING AMENDMENTS.**—Section 47134(g) is amended—

(A) in the subsection heading by striking “APPORTIONMENTS;”;

(B) in paragraph (1) by striking the semicolon at the end and inserting “; or”;

(C) by striking paragraph (2); and

(D) by redesignating paragraph (3) as paragraph (2).

(c) **FEDERAL SHARE OF PROJECT COSTS.**—Section 47109(a) is amended—

(1) by striking the semicolon at the end of paragraph (3) and inserting “; and”;

(2) by striking paragraph (4); and

(3) by redesignating paragraph (5) as paragraph (4).
SEC. 144. AIRPORT SECURITY PROGRAM.

Section 47137(g) is amended by striking "$5,000,000" and inserting "$8,500,000".

SEC. 145. SUNSET OF PILOT PROGRAM FOR PURCHASE OF AIRPORT DEVELOPMENT RIGHTS.

Section 47138 is amended by adding at the end the following:

“(f) SUNSET.—This section shall not be in effect after September 30, 2007.”.

SEC. 146. EXTENSION OF GRANT AUTHORITY FOR COMPATIBLE LAND USE PLANNING AND PROJECTS BY STATE AND LOCAL GOVERNMENTS.

Section 47141(f) is amended by striking “September 30, 2007” and inserting “September 30, 2011”.

SEC. 147. REPEAL OF LIMITATIONS ON METROPOLITAN WASHINGTON AIRPORTS AUTHORITY.

Section 49108, and the item relating to such section in the analysis for chapter 491, are repealed.

SEC. 148. MIDWAY ISLAND AIRPORT.

Section 186(d) of the Vision 100—Century of Aviation Reauthorization Act (117 Stat. 2518) is amended by striking “October 1, 2007” and inserting “October 1, 2011”.

SEC. 149. MISCELLANEOUS AMENDMENTS.

(a) Technical Changes to National Plan of Integrated Airport Systems.—Section 47103 is amended—

(1) in subsection (a)—

(A) by striking “each airport to—” and inserting “the airport system to—”;

(B) in paragraph (1) by striking “system in the particular area;” and inserting “system, including connection to the surface transportation network; and”;

(C) in paragraph (2) by striking “; and” and inserting a period; and

(D) by striking paragraph (3);

(2) in subsection (b)—

(A) by striking paragraph (2) and redesignating paragraph (3) as paragraph (2); and

(B) in paragraph (2) (as so redesignated) by striking “, Short Takeoff and Landing/Very Short Takeoff and Landing aircraft operations,”; and

(3) in subsection (d) by striking “status of the”.

(b) Update Veterans Preference Definition.—Section 47112(c) is amended—

(1) in paragraph (1)—
(A) in subparagraph (B) by striking “sepa-
rated from” and inserting “discharged or re-
leased from active duty in”; and

(B) by adding at the end the following:
“(C) ‘Afghanistan-Iraq war veteran’ means an
individual who served on active duty (as defined by
section 101 of title 38) in the armed forces for a pe-
riod of more than 180 consecutive days, any part of
which occurred during the period beginning on Sep-
tember 11, 2001, and ending on the date prescribed
by presidential proclamation or by law as the last
date of Operation Iraqi Freedom, and who was sepa-
rated from the armed forces under honorable condi-
tions.”; and

(2) in paragraph (2) by striking “veterans and”
and inserting “veterans, Afghanistan-Iraq war vet-
erans, and”.

(e) CONSOLIDATION OF TERMINAL DEVELOPMENT
PROVISIONS.—Section 47119 is amended—

(1) by redesignating subsections (a), (b), (c)
and (d) as subsections (b), (c), (d) and (e), respec-
tively; and

(2) by inserting before subsection (b) (as so re-
designated) the following:
“(a) TERMINAL DEVELOPMENT PROJECTS.—
“(1) IN GENERAL.—The Secretary may approve a project for terminal development (including multimodal terminal development) in a nonrevenue-producing public-use area of a commercial service airport—

“(A) if the sponsor certifies that the airport, on the date the grant application is submitted to the Secretary, has—

“(i) all the safety equipment required for certification of the airport under section 44706;

“(ii) all the security equipment required by regulation; and

“(iii) provided for access by passengers to the area of the airport for boarding or exiting aircraft that are not air carrier aircraft;

“(B) if the cost is directly related to moving passengers and baggage in air commerce within the airport, including vehicles for moving passengers between terminal facilities and between terminal facilities and aircraft; and

“(C) under terms necessary to protect the interests of the Government.
“(2) Project in revenue-producing areas and nonrevenue-producing parking lots.—In making a decision under paragraph (1), the Secretary may approve as allowable costs the expenses of terminal development in a revenue-producing area and construction, reconstruction, repair, and improvement in a nonrevenue-producing parking lot if—

“(A) except as provided in section 47108(e)(3), the airport does not have more than .05 percent of the total annual passenger boardings in the United States; and

“(B) the sponsor certifies that any needed airport development project affecting safety, security, or capacity will not be deferred because of the Secretary’s approval.”;

(3) in paragraphs (3) and (4)(A) of subsection (b) (as redesignated by paragraph (1) of this subsection) by striking “section 47110(d)” and inserting “subsection (a)”; and

(4) in paragraph (5) of subsection (b) (as redesignated by paragraph (1) of this subsection) by striking “subsection (b)(1) and (2)” and inserting “subsections (c)(1) and (c)(2)”;}
(5) in paragraphs (2)(A), (2)(B), (3), and (4) of subsection (c) (as redesignated by paragraph (1) of this subsection) by striking “section 47110(d) of this title” and inserting “subsection (a)”;

(6) in subsection (c)(5) (as redesignated by paragraph (1) of this subsection) by striking “section 47110(d)” and inserting “subsection (a)”;

(7) by adding at the end the following:

“(f) LIMITATION ON DISCRETIONARY FUNDS.—The Secretary may distribute not more than $20,000,000 from the discretionary fund established under section 47115 for terminal development projects at a nonhub airport or a small hub airport that is eligible to receive discretionary funds under section 47108(e)(3).”.

(d) ANNUAL REPORT.—Section 47131(a) is amended—

(1) by striking “April 1” and inserting “June 1”; and

(2) by striking paragraphs (1), (2), (3), and (4) and inserting the following:

“(1) a summary of airport development and planning completed;

“(2) a summary of individual grants issued;

“(3) an accounting of discretionary and appropriated funds allocated;
“(4) the allocation of appropriations; and”.

(e) Correction to Emission Credits Provision.—Section 47139 is amended—

(1) in subsection (a) by striking “47102(3)(F),”; and

(2) in subsection (b) by striking “47102(3)(F),” each place it appears.

(f) Conforming Amendment to Civil Penalty Assessment Authority.—Section 46301(d)(2) is amended by inserting “46319,” after “46318,”.

(g) Other Conforming Amendments.—Sections 40117(a)(3) and 47108(e)(3) are each amended by striking “section 47110(d)” each place it appears and inserting “section 47119(a)”.

(h) Correction to Surplus Property Authority.—Section 47151(e) is amended by striking “(other than real property)” and all that follows through “(10 U.S.C. 2687 note))”.

(i) Airport Capacity Benchmark Reports.—Section 47175(2) is amended by striking “Airport Capacity Benchmark Report 2001” and inserting “2001 and 2004 Airport Capacity Benchmark Reports or table 1 of the Federal Aviation Administration’s most recent airport capacity benchmark report”.

•HR 2881 IH
TITLE II—AIR TRAFFIC
CONTROL MODERNIZATION
Subtitle A—Next Generation Air
Transportation System

SEC. 201. MISSION STATEMENT; SENSE OF CONGRESS.

(a) FINDINGS.—Congress finds the following:

(1) The United States faces a great national challenge as the Nation’s aviation infrastructure is at a crossroads.

(2) The demand for aviation services, a critical element of the United States economy, vital in supporting the quality of life of the people of the United States, and critical in support of the Nation’s defense and national security, is growing at an ever increasing rate. At the same time, the ability of the United States air transportation system to expand and change to meet this increasing demand is limited.

(3) The aviation industry accounts for more than 10,000,000 jobs in the United States and contributes approximately $900,000,000,000 annually to the United States gross domestic product.

(4) The United States air transportation system continues to drive economic growth in the United States and will continue to be a major eco-
nomic driver as air traffic triples over the next 20 years.

(5) The Next Generation Air Transportation System (in this section referred to as the “NextGen System”) is the system for achieving long-term transformation of the United States air transportation system that focuses on developing and implementing new technologies and that will set the stage for the long-term development of a scalable and more flexible air transportation system without compromising the unprecedented safety record of United States aviation.

(6) The benefits of the NextGen System, in terms of promoting economic growth and development, are enormous.

(7) The NextGen System will guide the path of the United States air transportation system in the challenging years ahead.

(b) SENSE OF CONGRESS.—It is the sense of Congress that—

(1) modernizing the air transportation system is a national priority and the United States must make a commitment to revitalizing this essential component of the Nation’s transportation infrastructure;
(2) one fundamental requirement for the success of the NextGen System is strong leadership and sufficient resources;

(3) the Joint Planning and Development Office of the Federal Aviation Administration and the Next Generation Air Transportation System Senior Policy Committee, each established by Congress in 2003, will lead and facilitate this important national mission to ensure that the programs and capabilities of the NextGen System are carefully integrated and aligned;

(4) Government agencies and industry must work together, carefully integrating and aligning their work to meet the needs of the NextGen System in the development of budgets, programs, planning, and research;

(5) the Department of Transportation, the Federal Aviation Administration, the Department of Defense, the Department of Homeland Security, the Department of Commerce, and the National Aeronautics and Space Administration must work in cooperation and make transformational improvements to the United States air transportation infrastructure a priority; and
(6) due to the critical importance of the NextGen System to the economic and national security of the United States, partner departments and agencies must be provided with the resources required to complete the implementation of the NextGen System.

SEC. 202. NEXT GENERATION AIR TRANSPORTATION SYSTEM JOINT PLANNING AND DEVELOPMENT OFFICE.

(a) Establishment.—

(1) Associate Administrator for the Next Generation Air Transportation System.—Section 709(a) of Vision 100—Century of Aviation Reauthorization Act (49 U.S.C. 40101 note; 117 Stat. 2582) is amended—

(A) by redesignating paragraphs (2), (3), and (4) as paragraphs (3), (4), and (5), respectively; and

(B) by inserting after paragraph (1) the following:

“(2) The director of the Office shall be the Associate Administrator for the Next Generation Air Transportation System, who shall be appointed by the Administrator of the Federal Aviation Administration. The Associate Administrator shall report to the Administrator.”.
(2) Cooperation with other federal agencies.—Section 709(a)(4) of such Act (as redesignated by paragraph (1) of this subsection) is amended—

(A) by striking “(4)” and inserting “(4)(A)”;

and

(B) by adding at the end the following:

“(B) The Secretary of Defense, the Administrator of the National Aeronautics and Space Administration, the Secretary of Commerce, the Secretary of Homeland Security, and the head of any other Federal agency from which the Secretary of Transportation requests assistance under subparagraph (A) shall designate a senior official in the agency to be responsible for—

“(i) carrying out the activities of the agency relating to the Next Generation Air Transportation System in coordination with the Office, including the execution of all aspects of the work of the agency in developing and implementing the integrated work plan described in subsection (b)(5);

“(ii) serving as a liaison for the agency in activities of the agency relating to the Next Generation Air Transportation System and co-
ordinating with other Federal agencies involved in activities relating to the System; and

“(iii) ensuring that the agency meets its obligations as set forth in any memorandum of understanding executed by or on behalf of the agency relating to the Next Generation Air Transportation System.

“(C) The head of a Federal agency referred to in subparagraph (B) shall ensure that—

“(i) the responsibilities of the agency relating to the Next Generation Air Transportation System are clearly communicated to the senior official of the agency designated under subparagraph (B); and

“(ii) the performance of the senior official in carrying out the responsibilities of the agency relating to the Next Generation Air Transportation System is reflected in the official’s annual performance evaluations and compensation.”.

(3) COORDINATION WITH OMB.—Section 709(a) of such Act (117 Stat. 2582) is further amended by adding at the end the following:

“(6)(A) The Office shall work with the Director of the Office of Management and Budget to develop a process
whereby the Director will identify projects related to the
Next Generation Air Transportation System across the
agencies referred to in paragraph (4)(A) and consider the
Next Generation Air Transportation System as a unified,
cross-agency program.

“(B) The Director, to the maximum extent prac-
ticable, shall—

“(i) oversee the development of the integrated
plan under subsection (a)(3)(A);

“(ii) ensure that—

“(I) each Federal agency covered by the
plan has sufficient funds requested in the Presi-
dent’s budget, as submitted under section
1105(a) of title 31, United States Code, for
each fiscal year covered by the plan to carry out
its responsibilities under the plan; and

“(II) the development and implementation
of the Next Generation Air Transportation Sys-
tem remains on schedule; and

“(iii) identify and justify as part of the Presi-
dent’s budget submission any inconsistencies be-
tween the plan and amounts requested in the budg-
et.

“(7) The Associate Administrator of the Next Gen-
eration Air Transportation System shall be a voting mem-
ber of the Joint Resources Council of the Federal Aviation Administration.”.

(b) INTEGRATED PLAN.—Section 709(b) of such Act (117 Stat. 2583) is amended—

(1) in the matter preceding paragraph (1) by striking “beyond those currently included in the Federal Aviation Administration’s operational evolution plan”;

(2) by striking “and” at the end of paragraph (3);

(3) by striking the period at the end of paragraph (4) and inserting “; and”; and

(4) by adding at the end the following:

“(5) a multiagency integrated work plan for the Next Generation Air Transportation System that includes—

“(A) an outline of the activities required to achieve the end-state architecture, as expressed in the concept of operations and enterprise architecture documents, that identifies each Federal agency or other entity responsible for each activity in the outline;

“(B) details on a year-by-year basis of specific accomplishments, activities, research requirements, rulemakings, policy decisions, and
other milestones of progress for each Federal agency or entity conducting activities relating to the Next Generation Air Transportation System;

“(C) for each element of the Next Generation Air Transportation System, an outline, on a year-by-year basis, of what is to be accomplished in that year toward meeting the Next Generation Air Transportation System’s end-state architecture, as expressed in the concept of operations and enterprise architecture documents, as well as identifying each Federal agency or other entity that will be responsible for each component of any research, development, or implementation program;

“(D) an estimate of all necessary expenditures on a year-by-year basis, including a statement of each Federal agency or entity’s responsibility for costs and available resources, for each stage of development from the basic research stage through the demonstration and implementation phase; and

“(E) a clear explanation of how each step in the development of the Next Generation Air Transportation System will lead to the following
step and of the implications of not successfully completing a step in the time period described in the integrated work plan.”.

(c) Operational Evolution Partnership.—Section 709(d) of such Act (117 Stat. 2584) is amended to read as follows:

“(d) Operational Evolution Partnership.—The Administrator of the Federal Aviation Administration shall develop and publish annually the document known as the ‘Operational Evolution Partnership’, or any successor document, that provides a detailed description of how the agency is implementing the Next Generation Air Transportation System.”.

(d) Authorization of Appropriations.—Section 709(e) of such Act (117 Stat. 2584) is amended by striking “2010” and inserting “2011”.

SEC. 203. NEXT GENERATION AIR TRANSPORTATION SENIOR POLICY COMMITTEE.

(a) Meetings.—Section 710(a) of Vision 100—Century of Aviation Reauthorization Act (49 U.S.C. 40101 note; 117 Stat. 2584) is amended by inserting before the period at the end the following “and shall meet at least twice each year”.

(b) Annual Report.—Section 710 of such Act (117 Stat. 2584) is amended by adding at the end the following:
“(e) Annual Report.—

“(1) Submission to Congress.—Not later than one year after the date of enactment of this subsection, and annually thereafter on the date of submission of the President’s budget request to Congress under section 1105(a) of title 31, United States Code, the Secretary shall submit to the Committee on Transportation and Infrastructure and the Committee on Science of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report summarizing the progress made in carrying out the integrated work plan required by section 709(b)(5) and any changes in that plan.

“(2) Contents.—The report shall include—

“(A) a copy of the updated integrated work plan;

“(B) a description of the progress made in carrying out the integrated work plan and any changes in that plan, including any changes based on funding shortfalls and limitations set by the Office of Management and Budget;

“(C) a detailed description of—

“(i) the success or failure of each item of the integrated work plan for the pre-
vious year and relevant information as to why any milestone was not met; and

“(ii) the impact of not meeting the milestone and what actions will be taken in the future to account for the failure to complete the milestone; and

“(D) an explanation of any change to future years in the integrated work plan and the reasons for such change.”.

SEC. 204. AUTOMATIC DEPENDENT SURVEILLANCE-BROADCAST SERVICES.

(a) REPORT ON FAA PROGRAM AND SCHEDULE.—

(1) IN GENERAL.—The Administrator of the Federal Aviation Administration shall prepare a report detailing the program and schedule for integrating automatic dependent surveillance-broadcast (in this section referred to as “ADS–B”) technology into the national airspace system.

(2) CONTENTS.—The report shall include—

(A) a description of segment 1 and segment 2 activity to acquire ADS–B services;

(B) a description of plans for implementation of advanced operational procedures and ADS–B air-to-air applications; and
(C) a discussion of protections that the
Administration will require as part of any con-
tract or program in the event of a contractor’s
default, bankruptcy, acquisition by another en-
tity, or any other event jeopardizing the unin-
terrupted provision of ADS–B services.

(3) SUBMISSION TO CONGRESS.—Not later than
90 days after the date of enactment of this Act, the
Administrator shall submit to the Committee on
Transportation and Infrastructure of the House of
Representatives and the Committee on Commerce,
Science, and Transportation of the Senate the report
prepared under paragraph (1).

(b) REQUIREMENTS OF FAA CONTRACTS FOR ADS–
B SERVICES.—Any contract entered into by the Adminis-
trator with an entity to acquire ADS–B services shall con-
tain terms and conditions that—

(1) require approval by the Administrator be-
fore the contract may be assigned to or assumed by
another entity, including any successor entity, sub-
sidiary of the contractor, or other corporate entity;

(2) provide that the assets, equipment, hard-
ware, and software used in the performance of the
contract be designated as critical national infrastruc-
ture for national security and related purposes;
(3) require the contractor to provide continued broadcast services for a reasonable period, as determined by the Administrator, until the provision of such services can be transferred to another vendor or to the Government in the event of a termination of the contract;

(4) require the contractor to provide continued broadcast services for a reasonable period, as determined by the Administrator, until the provision of such services can be transferred to another vendor or to the Government in the event of material non-performance, as determined by the Administrator; and

(5) permit the Government to acquire or utilize for a reasonable period, as determined by the Administrator, the assets, equipment, hardware, and software necessary to ensure the continued and uninterrupted provision of ADS-B services and to have ready access to such assets, equipment, hardware, and software through its own personnel, agents, or others, if the Administrator provides reasonable compensation for such acquisition or utilization.

(e) REVIEW BY DOT INSPECTOR GENERAL.—

(1) IN GENERAL.—The Inspector General of the Department of Transportation shall conduct a
review concerning the Federal Aviation Administration’s award and oversight of any contract entered into by the Administration to provide ADS–B services for the national airspace system.

(2) CONTENTS.—The review shall include, at a minimum—

(A) an examination of how program risks are being managed;

(B) an assessment of expected benefits attributable to the deployment of ADS–B services, including the implementation of advanced operational procedures and air-to-air applications as well as to the extent to which ground radar will be retained;

(C) a determination of whether the Administration has established sufficient mechanisms to ensure that all design, acquisition, operation, and maintenance requirements have been met by the contractor;

(D) an assessment of whether the Administration and any contractors are meeting cost, schedule, and performance milestones, as measured against the original baseline of the Administration’s program for providing ADS–B services;
(E) an assessment of whether security issues are being adequately addressed in the overall design and implementation of the ADS–B system; and

(F) any other matters or aspects relating to contract implementation and oversight that the Inspector General determines merit attention.

(3) REPORTS TO CONGRESS.—The Inspector General shall periodically, on at least an annual basis, submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report on the results of the review conducted under this subsection.

SEC. 205. INCLUSION OF STAKEHOLDERS IN AIR TRAFFIC CONTROL MODERNIZATION PROJECTS.

(a) IN GENERAL.—The Administrator of the Federal Aviation Administration shall establish a process for including in the planning, development, and deployment of air traffic control modernization projects (including the Next Generation Air Transportation System) and collaborating with qualified employees selected by each exclusive collective bargaining representative of employees of the
Administration who are likely to be impacted by such planning, development, and deployment.

(b) Participation.—

(1) Bargaining obligations and rights.—Participation in the process described in subsection (a) shall not be construed as a waiver of any bargaining obligations or rights under section 40122(a)(1) or 40122(g)(2)(C) of title 49, United States Code.

(2) Capacity and compensation.—Exclusive collective bargaining representatives and selected employees participating in the process described in subsection (a) shall—

(A) serve in a collaborative and advisory capacity; and

(B) receive appropriate travel and per diem expenses in accordance with the travel policies of the Administration in addition to any regular compensation and benefits.

(c) Report.—Not later than 180 days after the date of enactment of this Act, the Administrator shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report on the implementation of this section.
SEC. 206. GAO REVIEW OF CHALLENGES ASSOCIATED WITH
TRANSFORMING TO THE NEXT GENERATION
AIR TRANSPORTATION SYSTEM.

(a) In general.—The Comptroller General shall conduct a review of the progress and challenges associated with transforming the Nation’s air traffic control system into the Next Generation Air Transportation System (in this section referred to as the “NextGen System”).

(b) Review.—The review shall include the following:

(1) An evaluation of the continued implementation and institutionalization of the processes that are key to the ability of the Air Traffic Organization to effectively maintain management structures and systems acquisitions procedures utilized under the current air traffic control modernization program as a basis for the NextGen System.

(2) An assessment of the progress and challenges associated with collaboration and contributions of the partner agencies working with the Joint Planning and Development Office of the Federal Aviation Administration (in this section referred to as the “JPDO”) in planning and implementing the NextGen System.

(3) The progress and challenges associated with coordinating government and industry stakeholders in activities relating to the NextGen System, includ-
ing an assessment of the contributions of the
NextGen Institute.

(4) An assessment of planning and implementa-
tion of the NextGen System against established
schedules, milestones, and budgets.

(5) An evaluation of the recently modified orga-
nizational structure of the JPDO.

(6) An examination of transition planning by
the Air Traffic Organization and the JPDO.

(7) Any other matters or aspects of planning
and coordination of the NextGen System by the
Federal Aviation Administration and the JPDO that
the Comptroller General determines appropriate.

(c) REPORTS.—

(1) REPORT TO CONGRESS ON PRIORITIES.—
Not later than one year after the date of enactment
of this Act, the Comptroller General shall determine
the priority of topics to be reviewed under this sec-
tion and report such priorities to the Committee on
Transportation and Infrastructure of the House of
Representatives and the Committee on Commerce,
Science, and Transportation of the Senate.

(2) PERIODIC REPORTS TO CONGRESS ON RE-
SULTS OF THE REVIEW.—The Comptroller General
shall periodically submit to the committees referred
to in paragraph (1) a report on the results of the
review conducted under this section.

SEC. 207. GAO REVIEW OF NEXT GENERATION AIR TRANS-
PORTATION SYSTEM ACQUISITION AND PRO-
CEDURES DEVELOPMENT.

(a) STUDY.—The Comptroller General shall conduct
a review of the progress made and challenges related to
the acquisition of designated technologies and the develop-
ment of procedures for the Next Generation Air Transpor-
tation System (in this section referred to as the “NextGen
System”).

(b) SPECIFIC SYSTEMS REVIEW.—The review shall
include, at a minimum, an examination of the acquisition
costs, schedule, and other relevant considerations for the
following systems:

(1) En Route Automation Modernization
(ERAM).

(2) Standard Terminal Automation Replace-
ment System/Common Automated Radar Terminal
System (STARS/CARTS).

(3) Automatic Dependent Surveillance-Broad-
cast (ADS–B).

(4) System Wide Information Management
(SWIM).

(c) Review.—The review shall include, at a minimum, an assessment of the progress and challenges related to the development of standards, regulations, and procedures that will be necessary to implement the NextGen System, including required navigation performance, area navigation, the airspace management program, and other programs and procedures that the Comptroller General identifies as relevant to the transformation of the air traffic system.

(d) Periodic Reports to Congress on Results of the Review.—The Comptroller General shall periodically submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report on the results of the review conducted under this section.

SEC. 208. DOT INSPECTOR GENERAL REVIEW OF OPERATIONAL AND APPROACH PROCEDURES BY A THIRD PARTY.

(a) Review.—The Inspector General of the Department of Transportation shall conduct a review regarding the effectiveness of the oversight activities conducted by the Federal Aviation Administration in connection with
any agreement with or delegation of authority to a third
party for the development of flight procedures for the na-
tional airspace system.

(b) Assessments.—The Inspector General shall in-
clude, at a minimum, in the review—

(1) an assessment of the extent to which the
Federal Aviation Administration is relying or in-
tends to rely on a third party for the development
of new procedures and a determination of whether
the Administration has established sufficient mecha-
nisms and staffing to provide safety oversight of a
third party; and

(2) an assessment regarding whether the Ad-
ministration has sufficient existing personnel and
technical resources or mechanisms to develop such
flight procedures in a safe and efficient manner to
meet the demands of the national airspace system
without the use of third party resources.

c) Report.—Not later than one year after the date
of enactment of this Act, the Inspector General shall sub-
mit to the Committee on Transportation and Infrastruc-
ture of the House of Representatives and the Committee
on Commerce, Science, and Transportation of the Senate
a report on the results of the review conducted under this
section, including the assessments described in subsection (b).

SEC. 209. EXPERT REVIEW OF ENTERPRISE ARCHITECTURE FOR NEXT GENERATION AIR TRANSPORTATION SYSTEM.

(a) Review.—The Administrator of the Federal Aviation Administration shall enter into an arrangement with the National Research Council to review the enterprise architecture for the Next Generation Air Transportation System.

(b) Contents.—At a minimum, the review to be conducted under subsection (a) shall—

(1) highlight the technical activities, including human-system design, organizational design, and other safety and human factor aspects of the system, that will be necessary to successfully transition current and planned modernization programs to the future system envisioned by the Joint Planning and Development Office of the Administration;

(2) assess technical, cost, and schedule risk for the software development that will be necessary to achieve the expected benefits from a highly automated air traffic management system and the implications for ongoing modernization projects; and
(3) include judgments on how risks with automation efforts for the Next Generation Air Transportation System can be mitigated based on the experiences of other public or private entities in developing complex, software-intensive systems.

(c) REPORT.—Not later than one year after the date of enactment of this Act, the Administrator shall submit to Congress a report containing the results of the review conducted pursuant to subsection (a).

SEC. 210. NEXTGEN TECHNOLOGY TESTBED.

Of amounts appropriated under section 48101(a) of title 49, United States Code, the Administrator of the Federal Aviation Administration shall use such sums as may be necessary for each of the fiscal years 2008 through 2011 to contribute to the establishment by a public-private partnership (including a university component with significant aviation expertise in air traffic management, simulation, meteorology, and engineering and aviation business) an airport-based testing site for existing Next Generation Air Transport System technologies. The Administrator shall ensure that next generation air traffic control integrated systems developed by private industries are installed at the site for demonstration, operational research, and evaluation by the Administration. The testing site
shall serve a mix of general aviation and commercial traffic.

Subtitle B—Miscellaneous

SEC. 211. CLARIFICATION OF AUTHORITY TO ENTER INTO REIMBURSABLE AGREEMENTS.

Section 106(m) is amended in the last sentence by inserting “with or” before “without reimbursement”.

SEC. 212. DEFINITION OF AIR NAVIGATION FACILITY.

Section 40102(4) is amended—

(1) by redesignating subparagraph (D) as subparagraph (E);

(2) by striking subparagraphs (B) and (C) and inserting the following:

“(B) runway lighting and airport surface visual and other navigation aids;

“(C) aeronautical and meteorological information to air traffic control facilities or aircraft;

“(D) communication, navigation, or surveillance equipment for air-to-ground or air-to-air applications;”;

(3) in subparagraph (E) (as redesignated by paragraph (1) of this section)—

(A) by striking “another structure” and inserting “any structure, equipment,”; and
(B) by striking the period at the end and inserting “; and”; and

(4) by adding at the end the following:

“(F) buildings, equipment, and systems dedicated to the national airspace system.”.

SEC. 213. IMPROVED MANAGEMENT OF PROPERTY INVENTORY.

Section 40110(a)(2) is amended by striking “compensation” and inserting “compensation, and the amount received shall be credited as an offsetting collection to the account from which the amount was expended, and shall remain available until expended”.

SEC. 214. CLARIFICATION TO ACQUISITION REFORM AUTHORITY.

Section 40110(c) is amended—

(1) by striking the semicolon at the end of paragraph (3) and inserting “; and”; (2) by striking paragraph (4); and (3) by redesignating paragraph (5) as paragraph (4).

SEC. 215. ASSISTANCE TO FOREIGN AVIATION AUTHORITIES.

Section 40113(e) is amended—

(1) in paragraph (1)—
(A) by inserting “public and private” before “foreign aviation authorities”; and

(B) by striking the period at the end of the first sentence and inserting “or efficiency. The Administrator may participate in, and submit offers in response to, competitions to provide such services, and may contract with foreign aviation authorities to provide such services consistent with section 106(l)(6). Notwithstanding any other provision of law or policy, the Administrator may accept payments received under this subsection in arrears.”; and

(2) in paragraph (3) by striking “credited” and all that follows through the period at the end and inserting “credited as an offsetting collection to the account from which the expenses were incurred in providing such services, and shall remain available until expended”.

SEC. 216. FRONT LINE MANAGER STAFFING.

(a) Study.—Not later than 90 days after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall initiate a study on front line manager staffing requirements in air traffic control facilities.
(b) CONSIDERATIONS.—In conducting the study, the Administrator shall take into consideration—

(1) the number of supervisory positions of operation requiring watch coverage in each air traffic control facility;

(2) coverage requirements in relation to traffic demand;

(3) facility type;

(4) complexity of traffic and managerial responsibilities;

(5) proficiency and training requirements; and

(6) such other factors as the Administrator considers appropriate.

(c) DETERMINATIONS.—The Administrator shall transmit any determinations made as a result of the study to the Chief Operating Officer for the air traffic control system.

(d) REPORT.—Not later than one year after the date of enactment of this Act, the Administrator shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report on the results of the study and a description of any determinations submitted to the Chief Operating Officer under subsection (c).
SEC. 217. FLIGHT SERVICE STATIONS.

(a) Establishment of Monitoring System.—Not later than 60 days after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall develop and implement a monitoring system for flight service specialist staffing and training under service contracts for flight service stations.

(b) Components.—At a minimum, the monitoring system shall include mechanisms to monitor—

1. flight specialist staffing plans for individual facilities;
2. actual staffing levels for individual facilities;
3. the initial and recurrent certification and training of flight service specialists on the safety, operational, and technological aspects of flight services, including any certification and training necessary to meet user demand;
4. system outages, excessive hold times, dropped calls, poor quality briefings, and any other safety or customer service issues under a contract for flight service station services.

(c) Report to Congress.—Not later than 90 days after the date of enactment of this Act, the Administrator shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Com-
mittee on Commerce, Science, and Transportation of the Senate a report containing—

(1) a description of monitoring system;

(2) if the Administrator determines that contractual changes or corrective actions are required for the Administration to ensure that the vendor under a contract for flight service station services provides safe and high quality service to consumers, a description of the changes or actions required; and

(3) a description of the contingency plans of the Administrator and the protections that the Administrator will have in place to provide uninterrupted flight service station services in the event of—

(A) material non-performance of the contract;

(B) a vendor’s default, bankruptcy, or acquisition by another entity; or

(C) any other event that could jeopardize the uninterrupted provision of flight service station services.

TITLE III—SAFETY
Subtitle A—General Provisions

SEC. 301. AGE STANDARDS FOR PILOTS.

(a) IN GENERAL.—Chapter 447 is amended by add-
§ 44729. Age standards for pilots

(a) IN GENERAL.—Subject to the limitation in subsection (c), a pilot may serve in multicrew covered operations until attaining 65 years of age.

(b) COVERED OPERATIONS DEFINED.—In this section, the term ‘covered operations’ means operations under part 121 of title 14, Code of Federal Regulations.

(c) LIMITATION FOR INTERNATIONAL FLIGHTS.—

(1) APPLICABILITY OF ICAO STANDARD.—A pilot who has attained 60 years of age may serve as pilot-in-command in covered operations between the United States and another country only if there is another pilot in the flight deck crew who has not yet attained 60 years of age.

(2) SUNSET OF LIMITATION.—Paragraph (1) shall cease to be effective on such date as the Convention on International Civil Aviation provides that a pilot who has attained 60 years of age may serve as pilot-in-command in international commercial operations without regard to whether there is another pilot in the flight deck crew who has not attained age 60.

(d) SUNSET OF AGE-60 RETIREMENT RULE.—On and after the date of enactment of this section, section 121.383(c) of title 14, Code of Federal Regulations, shall cease to be effective.
“(e) Applicability.—

“(1) Nonretroactivity.—No person who has attained 60 years of age before the date of enactment of this section may serve as a pilot for an air carrier engaged in covered operations unless—

“(A) such person is in the employment of that air carrier in such operations on such date of enactment as a required flight deck crew member; or

“(B) such person is newly hired by an air carrier as a pilot on or after such date of enactment without credit for prior seniority or prior longevity for benefits or other terms related to length of service prior to the date of rehire under any labor agreement or employment policies of the air carrier.

“(2) Protection for compliance.—An action taken in conformance with this section, taken in conformance with a regulation issued to carry out this section, or taken prior to the date of enactment of this section in conformance with section 121.383(c) of title 14, Code of Federal Regulations (as in effect before such date of enactment), may not serve as a basis for liability or relief in a pro-
ceeding before any court or agency of the United States or of any State or locality.

“(f) Amendments to Labor Agreements and Benefit Plans.—Any amendment to a labor agreement or benefit plan of an air carrier that is required to conform with the requirements of this section or a regulation issued to carry out this section, and is applicable to pilots represented for collective bargaining, shall be made by agreement of the air carrier and the designated bargaining representative of the pilots of the air carrier.

“(g) Medical Standards and Records.—

“(1) Medical Examinations and Standards.—Except as provided by paragraph (2), a person serving as a pilot for an air carrier engaged in covered operations shall not be subject to different medical standards, or different, greater, or more frequent medical examinations, on account of age unless the Secretary determines (based on data received or studies published after the date of enactment of this section) that different medical standards, or different, greater, or more frequent medical examinations, are needed to ensure an adequate level of safety in flight.

“(2) Duration of First-Class Medical Certificate.—No person who has attained 60 years of
age may serve as a pilot of an air carrier engaged in covered operations unless the person has a first-class medical certificate. Such a certificate shall expire on the last day of the 6-month period following the date of examination shown on the certificate.

“(h) SAFETY.—

“(1) TRAINING.—Each air carrier engaged in covered operations shall continue to use pilot training and qualification programs approved by the Federal Aviation Administration, with specific emphasis on initial and recurrent training and qualification of pilots who have attained 60 years of age, to ensure continued acceptable levels of pilot skill and judgment.

“(2) LINE EVALUATIONS.—Not later than 6 months after the date of enactment of this section, and every 6 months thereafter, an air carrier engaged in covered operations shall evaluate the performance of each pilot of the air carrier who has attained 60 years of age through a line check of such pilot. Notwithstanding the preceding sentence, an air carrier shall not be required to conduct for a 6-month period a line check under this paragraph of a pilot serving as second in command if the pilot has
undergone a regularly scheduled simulator evaluation during that period.

“(3) GAO REPORT.—Not later than 24 months after the date of enactment of this section, the Comptroller General shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report concerning the effect, if any, on aviation safety of the modification to pilot age standards made by subsection (a).”.

(b) CLERICAL AMENDMENT.—The analysis for such chapter is amended by adding at the end the following:

“44729. Age standards for pilots.”.

SEC. 302. JUDICIAL REVIEW OF DENIAL OF AIRMAN CERTIFICATES.

(a) JUDICIAL REVIEW OF NTSB DECISIONS.—Section 44703(d) is amended by adding at the end the following:

“(3) JUDICIAL REVIEW.—A person who is substantially affected by an order of the Board under this subsection, or the Administrator if the Administrator decides that an order of the Board will have a significant adverse impact on carrying out this subtitle, may seek judicial review of the order under section 46110. The Administrator shall be made a
party to the judicial review proceedings. The findings of fact of the Board in any such case are conclusive if supported by substantial evidence.”.

(b) CONFORMING AMENDMENT.—Section 1153(c) is amended by striking “section 44709 or” and inserting “section 44703(d), 44709 or”.

SEC. 303. RELEASE OF DATA RELATING TO ABANDONED TYPE CERTIFICATES AND SUPPLEMENTAL TYPE CERTIFICATES.

(a) RELEASE OF DATA.—Section 44704(a) is amended by adding at the end the following:

“(5) RELEASE OF DATA.—

“(A) IN GENERAL.—Notwithstanding any other provision of law, the Administrator may make available upon request to a person seeking to maintain the airworthiness of an aircraft, engine, propeller, or appliance, engineering data in the possession of the Administration relating to a type certificate or a supplemental type certificate for such aircraft, engine, propeller, or appliance, without the consent of the owner of record, if the Administrator determines that—

“(i) the certificate containing the requested data has been inactive for 3 or more years;
“(ii) after using due diligence, the Administrator is unable to find the owner of record, or the owner of record’s heir, of the type certificate or supplemental certificate; and

“(iii) making such data available will enhance aviation safety.

“(B) Engineering data defined.—In this section, the term ‘engineering data’ as used with respect to an aircraft, engine, propeller, or appliance means type design drawing and specifications for the entire aircraft, engine, propeller, or appliance or change to the aircraft, engine, propeller, or appliance, including the original design data, and any associated supplier data for individual parts or components approved as part of the particular certificate for the aircraft engine, propeller, or appliance.”.

(b) Design organization certificates.—Section 44704(e)(1) is amended by striking “Beginning 7 years after the date of enactment of this subsection,” and inserting “Beginning January 1, 2013,.”.
SEC. 304. INSPECTION OF FOREIGN REPAIR STATIONS.

(a) In General.—Chapter 447 (as amended by section 301 of this Act) is further amended by adding at the end the following:

“§ 44730. Inspection of foreign repair stations

“Not later than one year after the date of enactment of this section, and annually thereafter, the Administrator of the Federal Aviation Administration shall submit to Congress a certification that each foreign repair station that is certified by the Administrator under part 145 of title 14, Code of Federal Regulations, and performs work on air carrier aircraft or components has been inspected by safety inspectors of the Administration not fewer than 2 times in the preceding calendar year.”.

(b) Clerical Amendment.—The analysis for such chapter is amended by adding at the end the following:

“44730. Inspection of foreign repair stations.”.

SEC. 305. RUNWAY INCURSION REDUCTION.

Not later than December 31, 2008, the Administrator of the Federal Aviation Administration shall submit to Congress a report containing a plan for the installation and deployment of systems the Administration is installing to alert controllers or flight crews, or both, of potential runway incursions. The plan shall be integrated into the annual Operational Evolution Partnership document of the Administration or any successor document.
SEC. 306. IMPROVED PILOT LICENSES.

(a) In General.—Not later than 6 months after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall begin to issue improved pilot licenses consistent with the requirements of title 49, United States Code, and title 14, Code of Federal Regulations.

(b) Requirements.—Improved pilots licenses issued under subsection (a) shall—

(1) be resistant to tampering, alteration, and counterfeiting;

(2) include a photograph of the individual to whom the license is issued; and

(3) be capable of accommodating a digital photograph, a biometric identifier, or any other unique identifier that the Administrator considers necessary.

(c) Tampering.—To the extent practical, the Administrator shall develop methods to determine or reveal whether any component or security feature of a license issued under subsection (a) has been tampered, altered, or counterfeited.

(d) Use of Designees.—The Administrator may use designees to carry out subsection (a) to the extent feasible in order to minimize the burdens on pilots.
(c) REPORT.—Not later than 9 months after the date of enactment of this Act and every 6 months thereafter until September 30, 2011, the Administrator shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report on the issuance of improved pilot licenses under this section.

SEC. 307. AIRCRAFT FUEL TANK SAFETY IMPROVEMENT.

Not later than December 31, 2007, the Administrator of the Federal Aviation Administration shall issue a final rule regarding the reduction of fuel tank flammability in transport category aircraft.

SEC. 308. FLIGHT CREW FATIGUE.

(a) IN GENERAL.—Not later than 3 months after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall conclude arrangements with the National Academy of Sciences for a study of pilot fatigue.

(b) STUDY.—The study shall include consideration of—

(1) research on pilot fatigue, sleep, and circadian rhythms;

(2) sleep and rest requirements of pilots recommended by the National Aeronautics and Space
Administration and the National Transportation Safety Board; and

(3) Federal Aviation Administration and international standards regarding flight limitations and rest for pilots.

(c) REPORT.—Not later than 18 months after initiating the study, the National Academy of Sciences shall submit to the Administrator a report containing its findings and recommendations regarding the study under subsections (a) and (b), including recommendations with respect to Federal Aviation Administration regulations governing flight time limitations and rest requirements for pilots.

(d) RULEMAKING.—After the Administrator receives the report of the National Academy of Sciences, the Administrator shall consider the findings in the report and update as appropriate based on scientific data Federal Aviation Administration regulations governing flight time limitations and rest requirements for pilots.

(e) IMPLEMENTATION OF FLIGHT ATTENDANT FATIGUE STUDY RECOMMENDATIONS.—Not later than 60 days after the date of enactment of this Act, the Administrator shall initiate a process for the Civil Aerospace Medical Institute to carry out its recommendations for further study of the issue of flight attendant fatigue and to submit

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not later than March 31, 2009, to Congress a report on such process, including an analysis of the following:

(1) A survey of field operations of flight attendants.

(2) A study of incident reports regarding flight attendant fatigue.

(3) Field research on the effects of such fatigue.

(4) A validation of models for assessing flight attendant fatigue, international policies, and practices regarding flight limitations and rest of flight attendants, and the potential benefits of training flight attendants regarding such fatigue.

(f) Authorization of Appropriations.—There are authorized to be appropriated such sums as necessary to carry out this section.

SEC. 309. OSHA STANDARDS.

(a) In General.—The Administrator of the FAA shall—

(1) not later than 6 months after the date of enactment of this Act, establish milestones, in consultation with the Administrator of the OSHA, to complete work begun under the August 2000 memorandum of understanding between the FAA and OSHA and to address issues needing further action...
identified in the joint report of the FAA and OSHA in December 2000; and

(2) not later than 24 months after the date of enactment of this Act, issue a policy statement to set forth the circumstances in which requirements of OSHA may be applied to crewmembers while working in an aircraft cabin.

(b) CONTENTS OF POLICY STATEMENT.—

(1) ESTABLISHMENT OF COORDINATING BODY.—The policy statement to be developed under subsection (a)(2) shall provide for the establishment of a coordinating body, similar to the aviation safety and health joint team established pursuant to the August 2000 memorandum of understanding between the FAA and OSHA, that includes representatives designated by the FAA and OSHA—

(A) to examine the applicability of current and proposed regulations of OSHA for application and enforcement by the FAA;

(B) to recommend policies for facilitating the training of inspectors of the FAA; and

(C) to make recommendations that will govern the inspection and enforcement by the FAA of occupational safety and health stand-
ards on board an aircraft providing air trans-
portation.

(2) FAA STANDARDS.—The policy statement to
be developed under subsection (a)(2) shall ensure
that standards adopted by the FAA set forth clearly—

(A) the circumstances under which an em-
ployer is required to take action to address oc-
cupational safety and health hazards;

(B) the measures required of an employer
under the standard; and

(C) the compliance obligations of an em-
ployer under the standard.

(e) REPORT TO CONGRESS.—Not later than 6
months after the date of enactment of this Act, the Ad-
ministrator of the FAA shall submit to Congress a report
describing the milestones established under subsection
(a)(1).

(d) DEFINITIONS.—In this section, the following defi-
nitions apply:

(1) FAA.—The term “FAA” means the Fed-
eral Aviation Administration.

(2) OSHA.—The term “OSHA” means the
“Occupational Safety and Health Administration”. 
SEC. 310. AIRCRAFT SURVEILLANCE IN MOUNTAINOUS AREAS.

(a) ESTABLISHMENT.—The Administrator of the Federal Aviation Administration may establish a pilot program to improve safety and efficiency by providing surveillance for aircraft flying outside of radar coverage in mountainous areas.

(b) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated such sums as may be necessary to carry out this section. Such sums shall remain available until expended.

SEC. 311. OFF-AIRPORT, LOW-ALTITUDE AIRCRAFT WEATHER OBSERVATION TECHNOLOGY.

(a) STUDY.—The Administrator of the Federal Aviation Administration shall conduct a review of off-airport, low-altitude aircraft weather observation technologies.

(b) SPECIFIC REVIEW.—The review shall include, at a minimum, an examination of off-airport, low-altitude weather reporting needs, an assessment of technical alternatives (including automated weather observation stations), an investment analysis, and recommendations for improving weather reporting.

(c) REPORT.—Not later than one year after the date of enactment of this Act, the Administrator shall submit to Congress a report containing the results of the review.
Subtitle B—Unmanned Aircraft Systems

SEC. 321. COMMERCIAL UNMANNED AIRCRAFT SYSTEMS INTEGRATION PLAN.

(a) Integration Plan.—

(1) Comprehensive Plan.—Not later than 9 months after the date of enactment of this Act, the Secretary, in consultation with representatives of the aviation industry, shall develop a comprehensive plan to safely integrate commercial unmanned aircraft systems into the national airspace system.

(2) Minimum Requirements.—In developing the plan under paragraph (1), the Secretary shall, at a minimum—

(A) review technologies and research that will assist in facilitating the safe integration of commercial unmanned aircraft systems into the national airspace system;

(B) provide recommendations for the rule-making to be conducted under subsection (b) to—

(i) define the acceptable standards for operations and certification of commercial unmanned aircraft systems;
(ii) ensure that any commercial unmanned aircraft system includes a detect, sense, and avoid capability; and

(iii) develop standards and requirements for the operator or programmer of a commercial unmanned aircraft system, including standards and requirements for registration and licensing;

(C) recommend how best to enhance the technologies and subsystems necessary to effect the safe and routine operations of commercial unmanned aircraft systems in the national airspace system; and

(D) recommend how a phased-in approach to the integration of commercial unmanned aircraft systems into the national airspace system can best be achieved and a timeline upon which such a phase-in shall occur.

(3) DEADLINE.—The plan to be developed under paragraph (1) shall provide for the safe integration of commercial unmanned aircraft systems into the national airspace system as soon as possible, but not later than September 30, 2012.

(4) REPORT TO CONGRESS.—Not later than one year after the date of enactment of this Act, the
Secretary shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a copy of the plan developed under paragraph (1).

(b) RULEMAKING.—Not later than 18 months after the date on which the integration plan is submitted to Congress under subsection (a)(4), the Administrator of the Federal Aviation Administration shall publish in the Federal Register a notice of proposed rulemaking to implement the recommendations of the integration plan.

(c) AUTHORIZATION.—There are authorized to be appropriated such sums as may be necessary to carry out this section.

SEC. 322. SPECIAL RULES FOR CERTAIN UNMANNED AIRCRAFT SYSTEMS.

(a) IN GENERAL.—Notwithstanding the requirements of sections 321 and 323, and not later than 6 months after the date of enactment of this Act, the Secretary shall determine if certain unmanned aircraft systems may operate safely in the national airspace system before completion of the plan and rulemaking required by section 321 or the guidance required by section 323.
(b) **Assessment of Unmanned Aircraft Systems.**—In making the determination under subsection (a), the Secretary shall determine, at a minimum—

(1) which types of unmanned aircraft systems, if any, as a result of their size, weight, speed, operational capability, proximity to airports and population areas, and operation within visual line-of-sight do not create a hazard to users of the national airspace system or the public or pose a threat to national security; and

(2) whether a certificate of authorization or an airworthiness certification under section 44704 of title 49, United States Code, is required for the operation of unmanned aircraft systems identified under paragraph (1).

(e) **Requirements for Safe Operation.**—If the Secretary determines under this section that certain unmanned aircraft systems may operate safely in the national airspace system, the Secretary shall establish requirements for the safe operation of such aircraft systems in the national airspace system.

**SEC. 323. PUBLIC UNMANNED AIRCRAFT SYSTEMS.**

Not later than 9 months after the date of enactment of this Act, the Secretary shall issue guidance regarding the operation of public unmanned aircraft systems to—
(1) expedite the issuance of a certificate of authorization process;

(2) provide for a collaborative process with public agencies to allow for an incremental expansion of access to the national airspace system as technology matures and the necessary safety analysis and data become available and until standards are completed and technology issues are resolved; and

(3) facilitate the capability of public agencies to develop and use test ranges, subject to operating restrictions required by the Federal Aviation Administration, to test and operate unmanned aircraft systems.

SEC. 324. DEFINITIONS.

In this subtitle, the following definitions apply:

(1) Certificate of Authorization.—The term “certificate of authorization” means a Federal Aviation Administration grant of approval for a specific flight operation.

(2) Detect, Sense, and Avoid Capability.—The term “detect, sense, and avoid capability” means the technical capability to perform separation assurance and collision avoidance, as defined by the Federal Aviation Administration.
(3) **PUBLIC UNMANNED AIRCRAFT SYSTEM.**—
The term “public unmanned aircraft system” means an unmanned aircraft system that meets the qualifications and conditions required for operation of a public aircraft, as defined by section 40102 of title 49, United States Code.

(4) **SECRETARY.**—The term “Secretary” means the Secretary of Transportation.

(5) **TEST RANGE.**—The term “test range” means a defined geographic area where research and development are conducted.

(6) **UNMANNED AIRCRAFT.**—The term “unmanned aircraft” means an aircraft that is operated without the possibility of direct human intervention from within or on the aircraft.

(7) **UNMANNED AIRCRAFT SYSTEM.**—The term “unmanned aircraft system” means an unmanned aircraft and associated elements (such as communication links and a ground control station) that are required to operate safely and efficiently in the national airspace system.
TITLE IV—AIR SERVICE IMPROVEMENTS

SEC. 401. MONTHLY AIR CARRIER REPORTS.

(a) In General.—Section 41708 is amended by adding at the end the following:

“(c) Diverted and Cancelled Flights.—

“(1) Monthly reports.—The Secretary shall require an air carrier referred to in paragraph (2) to file with the Secretary a monthly report on each flight of the air carrier that is diverted from its scheduled destination to another airport and each flight of the air carrier that departs the gate at the airport at which the flight originates but is cancelled before wheels-off time.

“(2) Applicability.—An air carrier that is required to file a monthly airline service quality performance report under subsection (b) shall be subject to the requirement of paragraph (1).

“(3) Contents.—A monthly report filed by an air carrier under paragraph (1) shall include, at a minimum, the following information:

“(A) For a diverted flight—

“(i) the flight number of the diverted flight;
'“(ii) the scheduled destination of the
flight;

“(iii) the date and time of the flight;

“(iv) the airport to which the flight
was diverted;

“(v) wheels-on time at the diverted
airport;

“(vi) the time, if any, passengers
deplaned the aircraft at the diverted air-
port; and

“(vii) if the flight arrives at the sched-
uled destination airport—

“(I) the gate-departure time at
the diverted airport;

“(II) the wheels-off time at the
diverted airport;

“(III) the wheels-on time at the
scheduled arrival airport; and

“(IV) the gate arrival time at the
scheduled arrival airport.

“(B) For flights cancelled after gate de-
parture—

“(i) the flight number of the cancelled
flight;
“(ii) the scheduled origin and destination airports of the cancelled flight;

“(iii) the date and time of the cancelled flight;

“(iv) the gate-departure time of the cancelled flight; and

“(v) the time the aircraft returned to the gate.

“(4) PUBLICATION.—The Secretary shall compile the information provided in the monthly reports filed pursuant to paragraph (1) in a single monthly report and publish such report on the Web site of the Department of Transportation.”.

(b) EFFECTIVE DATE.—The Secretary of Transportation shall require monthly reports pursuant to the amendment made by subsection (a) beginning not later than 90 days after the date of enactment of this Act.

SEC. 402. FLIGHT OPERATIONS AT REAGAN NATIONAL AIRPORT.

(a) BEYOND PERIMETER EXEMPTIONS.—Section 41718(a) is amended by striking “24” and inserting “34”.

(b) LIMITATIONS.—Section 41718(c)(2) is amended by striking “3 operations” and inserting “5 operations”.

(c) ALLOCATION OF BEYOND-PERIMETER EXEMPTIONS.—Section 41718(c) is amended —
(1) by redesignating paragraphs (3) and (4) as paragraphs (4) and (5), respectively; and

(2) by inserting after paragraph (2) the following:

“(3) SLOTS.—The Administrator of the Federal Aviation Administration shall reduce the hourly air carrier slot quota for Ronald Reagan Washington National Airport in section 93.123(a) of title 14, Code of Federal Regulations, by a total of 10 slots that are available for allocation. Such reductions shall be taken in the 6:00 a.m., 10:00 p.m., or 11:00 p.m. hours, as determined by the Administrator, in order to grant exemptions under subsection (a).”.

(d) SCHEDULING PRIORITY.—Section 417 is amended—

(1) by redesignating subsections (e) and (f) as subsections (f) and (g), respectively; and

(2) by inserting after subsection (d) the following:

“(e) SCHEDULING PRIORITY.—Operations conducted by new entrant air carriers and limited incumbent air carriers shall be afforded a scheduling priority over operations conducted by other air carriers granted exemptions pursuant to this section, with the highest scheduling priority to be afforded to beyond-perimeter operations con-
ducted by new entrant air carriers and limited incumbent air carriers.”.

SEC. 403. EAS CONTRACT GUIDELINES.

Section 41737(a)(1) is amended—

(1) by striking “and” at the end of subpara-

graph (B);

(2) in subparagraph (C) by striking “provided.”

and inserting “provided;”; and

(3) by adding at the end the following:

“(D) include provisions under which the Sec-

retary may encourage an air carrier to improve air

service for which compensation is being paid under

this subchapter by incorporating financial incentives

in an essential air service contract based on specified

performance goals; and

“(E) include provisions under which the Sec-

retary may execute a long-term essential air service

contract to encourage an air carrier to provide air

service to an eligible place if it would be in the pub-

lic interest to do so.”.

SEC. 404. ESSENTIAL AIR SERVICE REFORM.

(a) AUTHORIZATION OF APPROPRIATIONS.—Section

41742(a)(2) is amended by striking “$77,000,000” and

inserting “$83,000,000”.

(b) DISTRIBUTION OF EXCESS FUNDS.—
(1) IN GENERAL.—Section 41742(a) is amended by adding at the end the following:

“(4) DISTRIBUTION OF EXCESS FUNDS.—Of the funds, if any, credited to the account established under section 45303 in a fiscal year that exceed the $50,000,000 made available for such fiscal year under paragraph (1)—

“(A) one-half shall be made available immediately for obligation and expenditure to carry out section 41743; and

“(B) one-half shall be made available immediately for obligation and expenditure to carry out subsection (b).”.

(2) CONFORMING AMENDMENT.—Section 41742(b) is amended—

(A) in the first sentence by striking “monies credited” and all that follows before “shall be used” and inserting “amounts made available under subsection (a)(4)(B)”; and

(B) in the second sentence by striking “any amounts from those fees” and inserting “any of such amounts”.

SEC. 405. SMALL COMMUNITY AIR SERVICE.

(a) PRIORITIES.—Section 41743(c)(5) is amended—
(1) by striking “and” at the end of subpara-
graph (D);

(2) in subparagraph (E) by striking “fashion.”
and inserting “fashion; and”; and

(3) by adding at the end the following:
“(F) multiple communities cooperate to
submit a regional or multistate application to
improve air service.”.

(b) EXTENSION OF AUTHORIZATION.—Section 41743(e)(2) is amended by striking “2008” and inserting “2011”.

SEC. 406. AIR PASSENGER SERVICE IMPROVEMENTS.

(a) IN GENERAL.—Subtitle VII is amended by insert-
ing after chapter 421 the following:

“CHAPTER 423—AIR PASSENGER SERVICE
IMPROVEMENTS

“Sec. 42301. Emergency contingency plans.
“Sec. 42302. Consumer complaints.
“Sec. 42303. Use of insecticides on passenger aircraft.

“§ 42301. Emergency contingency plans

“(a) SUBMISSION OF AIR CARRIER AND AIRPORT
PLANS.—Not later than 90 days after the date of enact-
ment of this section, each air carrier providing covered air
transportation at a large hub airport or medium hub air-
port and each operator of a large hub airport or medium
hub airport shall submit to the Secretary of Transpor-
tation for review and approval an emergency contingency
plan in accordance with the requirements of this section.

“(b) COVERED AIR TRANSPORTATION DEFINED.—In
this section, the term ‘covered air transportation’ means
scheduled passenger air transportation provided by an air
carrier using aircraft with more than 60 seats.

“(c) AIR CARRIER PLANS.—

“(1) PLANS FOR INDIVIDUAL AIRPORTS.—An
air carrier shall submit an emergency contingency
plan under subsection (a) for—

“(A) each large hub airport and medium
hub airport at which the carrier provides cov-
ered air transportation; and

“(B) each large hub airport and medium
hub airport at which the carrier has flights for
which it has primary responsibility for inventory
control.

“(2) CONTENTS.—An emergency contingency
plan submitted by an air carrier for an airport under
subsection (a) shall contain a description of how the
air carrier will—

“(A) provide food, water, restroom facili-
ties, cabin ventilation, and access to medical
treatment for passengers onboard an aircraft at
the airport that is on the ground for an ex-
tended period of time without access to the terminal; and

“(B) share facilities and make gates available at the airport in an emergency.

“(d) AIRPORT PLANS.—An emergency contingency plan submitted by an airport operator under subsection (a) shall contain a description of how the airport operator, to the maximum extent practicable, will provide for the sharing of facilities and make gates available at the airport in an emergency.

“(e) UPDATES.—

“(1) AIR CARRIERS.—An air carrier shall update the emergency contingency plan submitted by the air carrier under subsection (a) every 3 years and submit the update to the Secretary for review and approval.

“(2) AIRPORTS.—An airport operator shall update the emergency contingency plan submitted by the airport operator under subsection (a) every 5 years and submit the update to the Secretary for review and approval.

“(f) APPROVAL.—The Secretary shall review and approve emergency contingency plans submitted under subsection (a) and updates submitted under subsection (e) to ensure that the plans and updates will effectively address
emergencies and provide for the health and safety of pas-
sengers.

“§ 42302. Consumer complaints

“(a) Consumer Complaints Hotline Telephone
Number.—The Secretary of Transportation shall estab-
lish a consumer complaints hotline telephone number for
the use of passengers in air transportation.

“(b) Public Notice.—The Secretary shall notify
the public of the telephone number established under sub-
section (a).

“(c) Authorization of Appropriations.—There
are authorized to be appropriated such sums as may be
necessary to carry out this section. Such sums shall re-
main available until expended.

“§ 42303. Use of insecticides on passenger aircraft

“No air carrier, foreign air carrier, or ticket agent
may sell in the United States a ticket for air transpor-
tation for a flight on which an insecticide is planned to
be used in the aircraft while passengers are on board the
aircraft unless the air carrier, foreign air carrier, or ticket
agent selling the ticket first informs the person purchasing
the ticket of the planned use of the insecticide, including
the name of the insecticide.”.
(b) CLERICAL AMENDMENT.—The analysis for subtitle VII is amended by inserting after the item relating to chapter 421 the following:

“423. Air Passenger Service Improvements ............................................. 42301”.

(c) PENALTIES.—Section 46301 is amended in subsections (a)(1)(A) and (c)(1)(A) by inserting “chapter 423,” after “chapter 421,”.

(d) APPLICABILITY OF REQUIREMENTS.—Except as otherwise specifically provided, the requirements of chapter 423 of title 49, United States Code, as added by this section, shall begin to apply 60 days after the date of enactment of this Act.

SEC. 407. CONTENTS OF COMPETITION PLANS.

Section 47106(f)(2) is amended—

(1) by striking “patterns of air service,”;

(2) by inserting “and” before “whether”; and

(3) by striking “, and airfare levels” and all that follows before the period.

SEC. 408. EXTENSION OF COMPETITIVE ACCESS REPORTS.

Section 47107(s)(3) is amended by striking “2008” and inserting “2012”.

SEC. 409. CONTRACT TOWER PROGRAM.

(a) COST-BENEFIT REQUIREMENT.—Section 47124(b) is amended—

(1) by striking “(1) The Secretary” and inserting the following:
“(1) CONTRACT TOWER PROGRAM.—

“(A) CONTINUATION AND EXTENSION.—

The Secretary”;

(2) by adding at the end of paragraph (1) the following:

“(B) SPECIAL RULE.—If the Secretary determines that a tower already operating under the program continued under this paragraph has a benefit to cost ratio of less than 1.0, the airport sponsor or State or local government having jurisdiction over the airport shall not be required to pay the portion of the costs that exceeds the benefit for a period of 18 months after such determination is made.

“(C) USE OF EXCESS FUNDS.—If the Secretary finds that all or part of an amount made available to carry out the program continued under this paragraph is not required during a fiscal year, the Secretary may use, during such fiscal year, the amount not so required to carry out the program established under paragraph (3).”; and

(3) by striking “(2) The Secretary” and inserting the following:

“(2) GENERAL AUTHORITY.—The Secretary”.

(b) Contract Air Traffic Control Tower Cost-Sharing Program.—

(1) Funding.—Section 47124(b)(3)(E) is amended—

(A) by striking “and”; and

(B) by inserting “, $8,500,000 for fiscal year 2008, $9,000,000 for fiscal year 2009, $9,500,000 for fiscal year 2010, and $10,000,000 for fiscal year 2011” after “2007.”.

(2) Use of Excess Funds.—Section 47124(b)(3) is amended—

(A) by redesignating subparagraph (E) (as amended by paragraph (1) of this subsection) as subparagraph (F); and

(B) by inserting after subparagraph (D) the following:

“(E) Use of Excess Funds.—If the Secretary finds that all or part of an amount made available under this subparagraph is not required during a fiscal year to carry out this paragraph, the Secretary may use, during such fiscal year, the amount not so required to carry out the program continued under paragraph (1).”.
(c) Federal Share.—Section 47124(b)(4)(C) is amended by striking “$1,500,000” and inserting “$2,000,000”.

(d) Safety Audits.—Section 41724 is amended by adding at the end the following:

“(e) Safety Audits.—The Secretary shall establish uniform standards and requirements for safety assessments of air traffic control towers that receive funding under this section.”.

SEC. 410. AIRFARES FOR MEMBERS OF THE ARMED FORCES.

(a) Findings.—Congress finds that—

(1) the Armed Forces is comprised of approximately 1,400,000 members who are stationed on active duty at more than 6,000 military bases in 146 different countries;

(2) the United States is indebted to the members of the Armed Forces, many of whom are in grave danger due to their engagement in, or exposure to, combat;

(3) military service, especially in the current war against terrorism, often requires members of the Armed Forces to be separated from their families on short notice, for long periods of time, and under very stressful conditions;
(4) the unique demands of military service often
preclude members of the Armed Forces from pur-
chasing discounted advance airline tickets in order
to visit their loved ones at home; and

(5) it is the patriotic duty of the people of the
United States to support the members of the Armed
Forces who are defending the Nation’s interests
around the world at great personal sacrifice.

(b) SENSE OF CONGRESS.—It is the sense of Con-
gress that each United States air carrier should—

(1) establish for all members of the Armed
Forces on active duty reduced air fares that are
comparable to the lowest airfare for ticketed flights;
and

(2) offer flexible terms that allow members of
the Armed Forces on active duty to purchase, mod-
ify, or cancel tickets without time restrictions, fees,
and penalties.

SEC. 411. MEDICAL OXYGEN AND PORTABLE RESPIRATORY
ASSISTIVE DEVICES.

Not later than December 31, 2007, the Secretary of
Transportation shall issue a final rule regarding the car-
riage and use of passenger-owned portable electronic res-
piratory assistive devices and carrier-supplied medical oxy-
gen devices aboard commercial flights to improve accom-
modations in air travel for passengers with respiratory dis-
abilities.

TITLE V—ENVIRONMENTAL
STEWARDSHIP AND STREAM-
LINING

SEC. 501. AMENDMENTS TO AIR TOUR MANAGEMENT PRO-
GRAM.

Section 40128 is amended—

(1) in subsection (a)(1)(C) by inserting “or vol-
untary agreement under subsection (b)(7)” before
“for the park”;

(2) in subsection (a) by adding at the end the
following:

“(5) Exemption.—

“(A) In general.—Notwithstanding para-
graph (1), a national park that has 50 or fewer
commercial air tour flights a year shall be ex-
empt from the requirements of this section, ex-
cept as provided in subparagraph (B).

“(B) Withdrawal of exemption.—If
the Director determines that an air tour man-
agement plan or voluntary agreement is nec-
essary to protect park resources and values or
park visitor use and enjoyment, the Director
shall withdraw the exemption of a park under subparagraph (A).

“(C) LIST OF PARKS.—The Director shall inform the Administrator, in writing, of each determination under subparagraph (B). The Director and Administrator shall publish an annual list of national parks that are covered by the exemption provided by this paragraph.

“(D) ANNUAL REPORT.—A commercial air tour operator conducting commercial air tours in a national park that is exempt from the requirements of this section shall submit to the Administrator and the Director an annual report regarding the number of commercial air tour flights it conducts each year in such park.”;

(3) in subsection (b) by adding at the end the following:

“(7) VOLUNTARY AGREEMENTS.—

“(A) IN GENERAL.—As an alternative to an air tour management plan, the Director and the Administrator may enter into a voluntary agreement with a commercial air tour operator (including a new entrant applicant and an operator that has interim operating authority) that
has applied to conduct air tour operations over
a national park to manage commercial air tour
operations over such national park.

“(B) PARK PROTECTION.—A voluntary
agreement under this paragraph with respect to
commercial air tour operations over a national
park shall address the management issues nec-
essary to protect the resources of such park and
visitor use of such park without compromising
aviation safety or the air traffic control system
and may—

“(i) include provisions such as those
described in subparagraphs (B) through
(E) of paragraph (3);

“(ii) include provisions to ensure the
stability of, and compliance with, the vol-
untary agreement; and

“(iii) provide for fees for such oper-
ations.

“(C) PUBLIC.—The Director and the Ad-
ministrator shall provide an opportunity for
public review of a proposed voluntary agree-
ment under this paragraph and shall consult
with any Indian tribe whose tribal lands are, or
may be, flown over by a commercial air tour op-
erator under a voluntary agreement under this paragraph. After such opportunity for public re-
view and consultation, the voluntary agreement may be implemented without further adminis-
trative or environmental process beyond that described in this subsection.

“(D) TERMINATION.—A voluntary agree-
ment under this paragraph may be terminated at any time at the discretion of the Director or the Administrator if the Director determines that the agreement is not adequately protecting park resources or visitor experiences or the Ad-
ministrator determines that the agreement is adversely affecting aviation safety or the na-
tional aviation system. If a voluntary agreement for a national park is terminated, the operators shall conform to the requirements for interim operating authority under subsection (c) until an air tour management plan for the park is in effect.”;

(4) in subsection (c) by striking paragraph (2)(I) and inserting the following:

“(I) may allow for modifications of the inter-
"
(4) In subsection (c)(3)(A) by striking “if the Administrator determines” and all that follows through the period at the end and inserting “without further environmental process beyond that described in this paragraph if—

“(i) adequate information on the operator’s proposed operations is provided to the Administrator and the Director by the operator making the request;
“(ii) the Administrator agrees that there would be no adverse impact on aviation safety or the air traffic control system; and

“(iii) the Director agrees, based on the Director’s professional expertise regarding the protection of park resources and values and visitor use and enjoyment.”; and

(6) by redesignating subsections (d), (e), and (f) as subsections (e), (f), and (g), respectively; and

(7) by inserting after subsection (c) the following:

“(d) COMMERCIAL AIR TOUR OPERATOR REPORTS.—

“(1) REPORT.—Each commercial air tour operator providing a commercial air tour over a national park under interim operating authority granted under subsection (c) or in accordance with an air tour management plan under subsection (b) shall submit a report to the Administrator and Director regarding the number of its commercial air tour operations over each national park and such other information as the Administrator and Director may
request in order to facilitate administering the provisions of this section.

“(2) REPORT SUBMISSION.—Not later than 3 months after the date of enactment of the Federal Aviation Administration Reauthorization Act of 2007, the Administrator and Director shall jointly issue an initial request for reports under this subsection. The reports shall be submitted to the Administrator and Director on a frequency and in a format prescribed by the Administrator and Director.”.

SEC. 502. STATE BLOCK GRANT PROGRAM.

(a) GENERAL REQUIREMENTS.—Section 47128(a) is amended—

(1) in the first sentence by striking “prescribe regulations” and inserting “issue guidance”; and

(2) in the second sentence by striking “regulations” and inserting “guidance”.

(b) APPLICATIONS AND SELECTION.—Section 47128(b)(4) is amended by inserting before the semicolon the following: “, including the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.), State and local environmental policy acts, Executive Orders, agency regulations and guidance, and other Federal environmental requirements”.
(c) **Environmental Analysis and Coordination Requirements.**—Section 47128 is amended by adding at the end the following:

“(d) **Environmental Analysis and Coordination Requirements.**—A Federal agency, other than the Federal Aviation Administration, that is responsible for issuing an approval, license, or permit to ensure compliance with a Federal environmental requirement applicable to a project or activity to be carried out by a State using amounts from a block grant made under this section shall—

“(1) coordinate and consult with the State;

“(2) use the environmental analysis prepared by the State for the project or activity if such analysis is adequate; and

“(3) supplement such analysis, as necessary, to meet applicable Federal requirements.”.

**SEC. 503. AIRPORT FUNDING OF SPECIAL STUDIES OR REVIEWS.**

Section 47173(a) is amended by striking “services of consultants in order to” and all that follows through the period at the end and inserting “services of consultants—

“(1) to facilitate the timely processing, review, and completion of environmental activities associated with an airport development project;
“(2) to conduct special environmental studies related to an airport project funded with Federal funds;

“(3) to conduct special studies or reviews to support approved noise compatibility measures described in part 150 of title 14, Code of Federal Regulations; or

“(4) to conduct special studies or reviews to support environmental mitigation in a record of decision or finding of no significant impact by the Federal Aviation Administration.”.

SEC. 504. GRANT ELIGIBILITY FOR ASSESSMENT OF FLIGHT PROCEDURES.

Section 47504 is amended by adding at the end the following:

“(e) GRANTS FOR ASSESSMENT OF FLIGHT PROCEDURES.—

“(1) IN GENERAL.—In accordance with subsection (c)(1), the Secretary may make a grant to an airport operator to assist in completing environmental review and assessment activities for proposals to implement flight procedures at such airport that have been approved as part of an airport noise compatibility program under subsection (b).
“(2) ADDITIONAL STAFF.—The Administrator
may accept funds from an airport operator, includ-
ing funds provided to the operator under paragraph
(1), to hire additional staff or obtain the services of
consultants in order to facilitate the timely proc-
essing, review, and completion of environmental ac-
tivities associated with proposals to implement flight
procedures at such airport that have been approved
as part of an airport noise compatibility program
under subsection (b).

“(3) RECEIPTS CREDITED AS OFFSETTING COL-
LECTIONS.—Notwithstanding section 3302 of title
31, any funds accepted under this section—

“(A) shall be credited as offsetting collec-
tions to the account that finances the activities
and services for which the funds are accepted;

“(B) shall be available for expenditure only
to pay the costs of activities and services for
which the funds are accepted; and

“(C) shall remain available until ex-
pended.”.
SEC. 505. CLEEN ENGINE AND AIRFRAME TECHNOLOGY PARTNERSHIP.

(a) COOPERATIVE AGREEMENT.—Subchapter I of chapter 475 is amended by adding at the end the following:

“§47511. CLEEN engine and airframe technology partnership

“(a) IN GENERAL.—The Administrator of the Federal Aviation Administration shall enter into a cooperative agreement, using a competitive process, with an institution, entity, or consortium to carry out a program for the development, maturing, and certification of CLEEN engine and airframe technology for aircraft over the next 10 years.

“(b) CLEEN ENGINE AND AIRFRAME TECHNOLOGY DEFINED.—In this section, the term ‘CLEEN engine and airframe technology’ means continuous lower energy, emissions, and noise engine and airframe technology.

“(c) PERFORMANCE OBJECTIVE.—The Administrator shall establish the following performance objectives for the program, to be achieved by September 30, 2015:

“(1) Development of certifiable aircraft technology that reduces greenhouse gas emissions by increasing aircraft fuel efficiency by 25 percent relative to 1997 subsonic jet aircraft technology.
“(2) Development of certifiable engine technology that reduces landing and takeoff cycle nitrogen oxide emissions by 50 percent, without increasing other gaseous or particle emissions, over the International Civil Aviation Organization standard adopted in 2004.

“(3) Development of certifiable aircraft technology that reduces noise levels by 10 decibels at each of the 3 certification points relative to 1997 subsonic jet aircraft technology.

“(4) Determination of the feasibility of the use of alternative fuels in aircraft systems, including successful demonstration and quantification of the benefits of such fuels.

“(5) Determination of the extent to which new engine and aircraft technologies may be used to retrofit or re-engine aircraft to increase the integration of retrofitted and re-engined aircraft into the commercial fleet.

“(d) FUNDING.—Of amounts appropriated under section 48102(a), not more than the following amounts may be used to carry out this section:

“(1) $6,000,000 for fiscal year 2008.

“(2) $22,000,000 for fiscal year 2009.

“(3) $33,000,000 for fiscal year 2010.
“(4) $50,000,000 for fiscal year 2011.

“(e) REPORT.—Beginning in fiscal year 2009, the Administrator shall publish an annual report on the program established under this section until completion of the program.”.

(b) CLERICAL AMENDMENT.—The analysis for such subchapter is amended by adding at the end the following:

“47511. CLEEN engine and airframe technology partnership.”.

SEC. 506. PROHIBITION ON OPERATING CERTAIN AIRCRAFT WEIGHING 75,000 POUNDS OR LESS NOT COMPLYING WITH STAGE 3 NOISE LEVELS.

(a) IN GENERAL.—Subchapter II of chapter 475 is amended by adding at the end the following:

“§ 47534. Prohibition on operating certain aircraft weighing 75,000 pounds or less not complying with stage 3 noise levels

“(a) PROHIBITION.—Except as provided in subsection (b), (c), or (d), after December 31, 2012, a person may not operate a civil subsonic jet airplane with a maximum weight of 75,000 pounds or less, and for which an airworthiness certificate other than an experimental certificate has been issued, to or from an airport in the United States unless the Secretary of Transportation finds that the aircraft complies with stage 3 noise levels.

“(b) EXCEPTION.—Subsection (a) shall not apply to aircraft operated only outside the 48 contiguous States.
“(c) EXCEPTIONS.—The Secretary may allow temporary operation of an airplane otherwise prohibited from operation under subsection (a) to or from an airport in the contiguous United States by granting a special flight authorization for one or more of the following circumstances:

“(1) To sell, lease, or use the aircraft outside the 48 contiguous States.

“(2) To scrap the aircraft.

“(3) To obtain modifications to the aircraft to meet stage 3 noise levels.

“(4) To perform scheduled heavy maintenance or significant modifications on the aircraft at a maintenance facility located in the contiguous 48 States.

“(5) To deliver the aircraft to an operator leasing the aircraft from the owner or return the aircraft to the lessor.

“(6) To prepare, park, or store the aircraft in anticipation of any of the activities described in paragraphs (1) through (5).

“(7) To provide transport of persons and goods in the relief of emergency situations.

“(8) To divert the aircraft to an alternative airport in the 48 contiguous States on account of
weather, mechanical, fuel, air traffic control, or other safety reasons while conducting a flight in order to perform any of the activities described in paragraphs (1) through (7).

“(d) STATUTORY CONSTRUCTION.—Nothing in the section may be construed as interfering with, nullifying, or otherwise affecting determinations made by the Federal Aviation Administration, or to be made by the Administration, with respect to applications under part 161 of title 14, Code of Federal Regulations, that were pending on the date of enactment of this section.”.

(b) CONFORMING AMENDMENTS.—

(1) Section 47531 is amended by striking “47529, or 47530” and inserting “47529, 47530, or 47534”.

(2) Section 47532 is amended by inserting “or 47534” after “47528–47531”.

(3) The analysis for chapter 475 is amended by inserting after the item relating to section 47533 the following:

“45734. Prohibition on operating certain aircraft weighing 75,000 pounds or less not complying with stage 3 noise levels.”.

SEC. 507. ENVIRONMENTAL MITIGATION PILOT PROGRAM.

(a) ESTABLISHMENT.—The Secretary of Transportation shall establish a pilot program to carry out not
more than 6 environmental mitigation demonstration projects at public-use airports.

(b) GRANTS.—In implementing the program, the Secretary may make a grant to the sponsor of a public-use airport from funds apportioned under section 47117(e)(1)(A) of title 49, United States Code, to carry out an environmental mitigation demonstration project to measurably reduce or mitigate aviation impacts on noise, air quality, or water quality in the vicinity of the airport.

(c) ELIGIBILITY FOR PASSENGER FACILITY FEES.—An environmental mitigation demonstration project that receives funds made available under this section may be considered an eligible airport-related project for purposes of section 40117 of such title.

(d) SELECTION CRITERIA.—In selecting among applicants for participation in the program, the Secretary shall give priority consideration to applicants proposing to carry out environmental mitigation demonstration projects that will—

(1) achieve the greatest reductions in aircraft noise, airport emissions, or airport water quality impacts either on an absolute basis or on a per dollar of funds expended basis; and

(2) be implemented by an eligible consortium.
(c) Federal Share.—Notwithstanding any provision of subchapter I of chapter 471 of such title, the United States Government share of allowable project costs of an environmental mitigation demonstration project carried out under this section shall be 50 percent.

(f) Maximum Amount.—The Secretary may not make grants for a single environmental mitigation demonstration project under this section in a total amount that exceeds $2,500,000.

(g) Publication of Information.—The Secretary may develop and publish information on the results of environmental mitigation demonstration projects carried out under this section, including information identifying best practices for reducing or mitigating aviation impacts on noise, air quality, or water quality in the vicinity of airports.

(h) Definitions.—In this section, the following definitions apply:

(1) Eligible Consortium.—The term “eligible consortium” means a consortium of 2 or more of the following entities:

(A) A business incorporated in the United States.
(B) A public or private educational or research organization located in the United States.

(C) An entity of a State or local government.

(D) A Federal laboratory.

(2) ENVIRONMENTAL MITIGATION DEMONSTRATION PROJECT.—The term “environmental mitigation demonstration project” means a project that—

(A) demonstrates at a public-use airport environmental mitigation techniques or technologies with associated benefits, which have already been proven in laboratory demonstrations;

(B) utilizes methods for efficient adaptation or integration of innovative concepts to airport operations; and

(C) demonstrates whether a technique or technology for environmental mitigation identified in research is—

(i) practical to implement at or near multiple public-use airports; and

(ii) capable of reducing noise, airport emissions, greenhouse gas emissions, or
water quality impacts in measurably significant amounts.

SEC. 508. AIRCRAFT DEPARTURE QUEUE MANAGEMENT PILOT PROGRAM.

(a) IN GENERAL.—The Secretary of Transportation shall carry out a pilot program at not more than 5 public-use airports under which the Federal Aviation Administration shall use funds made available under section 48101(a) to design, develop, and test air traffic flow management tools, methodologies, and procedures that will allow air traffic controllers of the Administration to better manage the flow of aircraft on the ground and reduce the length of ground holds and idling time for aircraft.

(b) SELECTION CRITERIA.—In selecting from among airports at which to conduct the pilot program, the Secretary shall give priority consideration to airports at which improvements in ground control efficiencies are likely to achieve the greatest fuel savings or air quality or other environmental benefits, as measured by the amount of reduced fuel, reduced emissions, or other environmental benefits per dollar of funds expended under the pilot program.

(c) MAXIMUM AMOUNT.—Not more than a total of $5,000,000 may be expended under the pilot program at any single public-use airport.
(d) Report to Congress.—Not later than 3 years after the date of the enactment of this section, the Secretary shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report containing—

(1) an evaluation of the effectiveness of the pilot program, including an assessment of the tools, methodologies, and procedures that provided the greatest fuel savings and air quality and other environmental benefits, and any impacts on safety, capacity, or efficiency of the air traffic control system or the airports at which affected aircraft were operating;

(2) an identification of anticipated benefits from implementation of the tools, methodologies, and procedures developed under the pilot program at other airports;

(3) a plan for implementing the tools, methodologies, and procedures developed under the pilot program at other airports or the Secretary’s reasons for not implementing such measures at other airports; and

(4) such other information as the Secretary considers appropriate.
SEC. 509. HIGH PERFORMANCE AND SUSTAINABLE AIR TRAFFIC CONTROL FACILITIES.

(a) IN GENERAL.—The Administrator of the Federal Aviation Administration shall implement, to the maximum extent practicable, sustainable practices for the incorporation of energy-efficient design, equipment, systems, and other measures in the construction and major renovation of air traffic control facilities of the Administration in order to reduce energy consumption and improve the environmental performance of such facilities.

(b) AUTHORIZATION.—Of amounts appropriated under section 48101(a) of title 49, United States Code, such sums as may be necessary may be used to carry out this section.

SEC. 510. REGULATORY RESPONSIBILITY FOR AIRCRAFT ENGINE NOISE AND EMISSIONS STANDARDS.

(a) INDEPENDENT REVIEW.—The Administrator of the FAA shall make appropriate arrangements for the National Academy of Public Administration or another qualified independent entity to review, in consultation with the FAA and the EPA, whether it is desirable to locate the regulatory responsibility for the establishment of engine noise and emissions standards for civil aircraft within one of the agencies.

(b) CONSIDERATIONS.—The review shall be conducted so as to take into account—

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(1) the interrelationships between aircraft engine noise and emissions;

(2) the need for aircraft engine noise and emissions to be evaluated and addressed in an integrated and comprehensive manner;

(3) the scientific expertise of the FAA and the EPA to evaluate aircraft engine emissions and noise impacts on the environment;

(4) expertise to interface environmental performance with ensuring the highest safe and reliable engine performance of aircraft in flight;

(5) consistency of the regulatory responsibility with other missions of the FAA and the EPA;

(6) past effectiveness of the FAA and the EPA in carrying out the aviation environmental responsibilities assigned to the agency; and

(7) the international responsibility to represent the United States with respect to both engine noise and emissions standards for civil aircraft

c Report to Congress.—Not later than 6 months after the date of enactment of this Act, the Administrator of the FAA shall submit to Congress a report on the results of the review. The report shall include any recommendations developed as a result of the review and, if a transfer of responsibilities is recommended, a descrip-
tion of the steps and timeline for implementation of the
transfer.

(d) DEFINITIONS.—In this section, the following defi-

nitions apply:

(1) EPA.—The term “EPA” means the Envi-

ronmental Protection Agency.

(2) FAA.—The term “FAA” means the Fed-

eral Aviation Administration.

SEC. 511. PRODUCTION OF ALTERNATIVE JET FUEL TECH-

NOLOGY FOR CIVIL AIRCRAFT.

(a) ESTABLISHMENT OF RESEARCH PROGRAM.—

Using amounts made available under section 48102(a) of
title 49, United States Code, the Secretary of Transpor-
tation shall establish a research program related to devel-
oping jet fuel from alternative sources (such as coal, nat-
ural gas, biomass, ethanol, butanol, and hydrogen)
through grants or other measures authorized under sec-

section 106(l)(6) of such title, including reimbursable agree-
ments with other Federal agencies.

(b) PARTICIPATION BY EDUCATIONAL AND RE-
SEARCH INSTITUTIONS.—In conducting the program, the
Secretary provide for participation by educational and re-
search institutions that have existing facilities and experi-
ence in the development and deployment of technology for
alternative jet fuels.
(c) Designation of Institute as a Center of Excellence.—Not later than 6 months after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall designate an institution described in subsection (a) as a Center of Excellence for Alternative Jet Fuel Research.

TITLE VI—FAA EMPLOYEES AND ORGANIZATION

SEC. 601. MSPB REMEDIAL AUTHORITY FOR FAA EMPLOYEES.

Section 40122(g)(3) of title 49, United States Code, is amended by adding at the end the following: “Notwithstanding any other provision of law, retroactive to April 1, 1996, the Board shall have the same remedial authority over such employee appeals that it had as of March 31, 1996.”.

SEC. 602. FAA TECHNICAL TRAINING AND STAFFING.

(a) Study.—

(1) In general.—The Comptroller General shall conduct a study on the training of the airway transportation systems specialists of the Federal Aviation Administration (in this section referred to as “FAA systems specialists”).

(2) Contents.—The study shall—
(A) include an analysis of the type of training provided to FAA systems specialists;

(B) include an analysis of the type of training that FAA systems specialists need to be proficient on the maintenance of latest technologies;

(C) include a description of actions that the Administration has undertaken to ensure that FAA systems specialists receive up-to-date training on the latest technologies;

(D) identify the amount and cost of FAA systems specialists training provided by vendors;

(E) identify the amount and cost of FAA systems specialists training provided by the Administration after developing courses for the training of such specialists;

(F) identify the amount and cost of travel that is required of FAA systems specialists in receiving training; and

(G) include a recommendation regarding the most cost-effective approach to providing FAA systems specialists training.

(3) REPORT.—Not later than 1 year after the date of enactment of this Act, the Comptroller Gen-
eral shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report on the results of the study.

(b) WORKLOAD OF SYSTEMS SPECIALISTS.—

(1) Study by National Academy of Sciences.—Not later than 90 days after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall make appropriate arrangements for the National Academy of Sciences to conduct a study of the assumptions and methods used by the Federal Aviation Administration to estimate staffing needs for FAA systems specialists to ensure proper maintenance and certification of the national airspace system.

(2) Contents.—The study shall be conducted so as to provide the following:

(A) A suggested method of modifying FAA systems specialists staffing models for application to current local conditions or applying some other approach to developing an objective staffing standard.

(B) The approximate cost and length of time for developing such models.
(3) REPORT.—Not later than one year after the
initiation of the arrangements under subsection (a),
the National Academy of Sciences shall submit to
Congress a report on the results of the study.

SEC. 603. DESIGNEE PROGRAM.

(a) REPORT.—Not later than 18 months after the
date of enactment of this Act, the Comptroller General
shall submit to the Committee on Transportation and In-
frastructure of the House of Representatives and the Com-
mittee on Commerce, Science, and Transportation of the
Senate a report on the status of recommendations made
by the Government Accountability Office in its October
Management of Its Designee Programs” (GAO–05–40).

(b) CONTENTS.—The report shall include—

(1) an assessment of the extent to which the
Federal Aviation Administration has responded to
recommendations of the Government Accountability
Office referred to in subsection (a);

(2) an identification of improvements, if any,
that have been made to the designee programs re-
ferred to in the report of the Office as a result of
such recommendations; and

(3) an identification of further action that is
needed to implement such recommendations, im-
prove the Administration’s management control of the designee programs, and increase assurance that designees meet the Administration’s performance standards.

SEC. 604. STAFFING MODEL FOR AVIATION SAFETY INSPECTORS.

(a) IN GENERAL.—Not later than October 31, 2009, the Administrator of the Federal Aviation Administration shall develop a staffing model for aviation safety inspectors. In developing the model, the Administrator shall follow the recommendations outlined in the 2007 study released by the National Academy of Sciences entitled “Staffing Standards for Aviation Safety Inspectors” and consult with interested persons, including the exclusive collective bargaining representative of the aviation safety inspectors.

(b) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated such sums as may be necessary to carry out this section.

SEC. 605. SAFETY CRITICAL STAFFING.

(a) AVIATION SAFETY INSPECTORS.—The Administrator of the Federal Aviation Administration shall increase the number of aviation safety inspectors in the Flight Standards Service to not less than—
(1) ____ full-time equivalent positions in fiscal year 2008;

(2) ____ full-time equivalent positions in fiscal year 2009;

(3) ____ full-time equivalent positions in fiscal year 2010; and

(4) ____ full-time equivalent positions in fiscal year 2011.

(b) OPERATIONAL SUPPORT.—The Administrator shall increase the number of safety technical specialists and operational support positions in the Flight Standards Service to the levels necessary, as determined by the Administrator, to ensure the most efficient and cost-effective use of the aviation safety inspectors authorized by subsection (a).

(e) AUTHORIZATION OF APPROPRIATIONS.—In addition to amounts authorized by section 106(k) of title 49, United States Code, there is authorized to be appropriated to carry out subsections (a) and (b)—

(1) $58,000,000 for fiscal year 2008;

(2) $134,000,000 for fiscal year 2009;

(3) $170,000,000 for fiscal year 2010; and

(4) $208,000,000 for fiscal year 2011.

Such sums shall remain available until expended.
(d) **Implementation of Staffing Standards.**—

Notwithstanding any other provision of this section, upon completion of the flight standards service staffing model pursuant to section 604 of this Act, and validation of the model by the Administrator, there are authorized to be appropriated such sums as may be necessary to support the number of aviation safety inspectors, safety technical specialists, and operation support positions that such model determines are required to meet the responsibilities of the Flight Standards Service.

**SEC. 606. CENTER FOR EXCELLENCE IN AVIATION EMPLOYMENT.**

(a) **Establishment.**—The Administrator of the Federal Aviation Administration shall establish a Center for Excellence in Aviation Employment (in this section referred to as the “Center”).

(b) **Applied Research and Training.**—The Center shall conduct applied research and training on—

1. human performance in the air transportation environment;
2. air transportation personnel, including air traffic controllers, pilots, and technicians; and
3. any other aviation human resource issues pertinent to developing and maintaining a safe and efficient air transportation system.
(c) DUTIES.—The Center shall—

(1) in conjunction with the Collegiate Training Initiative and other air traffic controller training programs, develop, implement, and evaluate a comprehensive, best-practices based training program for air traffic controllers;

(2) work with the Office of Human Resource Management of the Administration as that office develops and implements a strategic recruitment and marketing program to help the Administration compete for the best qualified employees and incorporate an employee value proposition process that results in attracting a broad-based and diverse aviation workforce in mission critical positions, including air traffic controller, aviation safety inspector, airway transportation safety specialist, and engineer;

(3) through industry surveys and other research methodologies and in partnership with the “Taskforce on the Future of the Aerospace Workforce” and the Secretary of Labor, establish a baseline of general aviation employment statistics for purposes of projecting and anticipating future workforce needs and demonstrating the economic impact of general aviation employment;
(4) conduct a comprehensive analysis of the air-frame and powerplant technician certification process and employment trends for maintenance repair organization facilities, certificated repair stations, and general aviation maintenance organizations;

(5) establish a best practices model in aviation maintenance technician school environments; and

(6) establish a workforce retraining program to allow for transition of recently unemployed and highly skilled mechanics into aviation employment.

(d) Authorization of Appropriations.—There are authorized to be appropriated to the Administrator such sums as may be necessary to carry out this section. Such sums shall remain available until expended.

SEC. 607. FAA AIR TRAFFIC CONTROLLER STAFFING.

(a) Study by National Academy of Sciences.—Not later than 90 days after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall enter into appropriate arrangements with the National Academy of Sciences to conduct a study of the assumptions and methods used by the Federal Aviation Administration (in this section referred to as the “FAA”) to estimate staffing needs for FAA air traffic controllers to ensure the safe operation of the national airspace system.
(b) CONSULTATION.—In conducting the study, the National Academy of Sciences shall consult with the exclusive bargaining representative of employees of the FAA certified under section 7111 of title 5, United States Code, the Administrator of the Federal Aviation Administration, and representatives of the Civil Aeronautical Medical Institute.

(c) CONTENTS.—The study shall include an examination of representative information on human factors, traffic activity, and the technology and equipment used in air traffic control.

(d) RECOMMENDATIONS AND ESTIMATES.—In conducting the study, the National Academy of Sciences shall develop—

(1) recommendations for the development by the FAA of objective staffing standards to maintain the safety and efficiency of the national airspace system with current and future projected air traffic levels; and

(2) estimates of cost and schedule for the development of such standards by the FAA or its contractors.

(e) REPORT.—Not later than 18 months after the date of enactment of this Act, the National Academy of Sciences shall submit to the Committee on Transportation
and Infrastructure of the House of Representatives and
the Committee on Commerce, Science, and Transportation
of the Senate a report on the results of the study.

SEC. 608. ASSESSMENT OF TRAINING PROGRAMS FOR AIR
TRAFFIC CONTROLLERS.

(a) STUDY.—The Administrator of the Federal Avia-
tion Administration shall conduct a study to assess the
adequacy of training programs for air traffic controllers.

(b) CONTENTS.—The study shall include—

(1) a review of the current training system for
air traffic controllers;

(2) an analysis of the competencies required of
air traffic controllers for successful performance in
the current air traffic control environment;

(3) an analysis of competencies required of air
traffic controllers as the Federal Aviation Adminis-
tration transitions to the Next Generation Air
Transportation System; and

(4) an analysis of various training approaches
available to satisfy the controller competencies iden-
tified under paragraphs (2) and (3).

(c) REPORT.—Not later than 180 days after the date
of enactment of this Act, the Administrator shall submit
to the Committee on Transportation and Infrastructure
of the House of Representatives and the Committee on
Commerce, Science, and Transportation of the Senate a
report on the results of the study.

SEC. 609. COLLEGIATE TRAINING INITIATIVE STUDY.

(a) STUDY.—The Administrator of the Federal Avia-
tion Administration shall conduct a study on training op-
tions for graduates of the Collegiate Training Initiative
program conducted under section 44506(c) of title 49
United States Code. The study shall analyze the impact
of providing as an alternative to the current training pro-
vided at the Mike Monroney Aeronautical Center of the
Administration a new controller orientation session for
graduates of such programs at the Mike Monroney Aero-
nautical Center followed by on-the-job training for newly
hired air traffic controllers who are graduates of such pro-
gram and shall include—

(1) the cost effectiveness of such an alternative
training approach; and

(2) the effect that such an alternative training
approach would have on the overall quality of train-
ing received by graduates of such programs.

(b) REPORT.—Not later than 180 days after the date
of enactment of this Act, the Administrator shall submit
to the Committee on Transportation and Infrastructure
of the House of Representatives and to the Committee on
Commerce, Science, and Transportation of the Senate a
report on the results of the study.

TITLE VII—AVIATION INSURANCE

SEC. 701. GENERAL AUTHORITY.

(a) Extension of Policies.—Section 44302(f)(1) is amended—

(1) by striking “August 31, 2006” and inserting “September 30, 2011”; and

(2) by striking “December 31, 2006” and inserting “September 30, 2017”.

(b) Successor Program.—Section 44302(f) is amended by adding at the end the following:

“(3) Successor Program.—

“(A) In general.—After December 31, 2017, coverage for the risks specified in a policy that has been extended under paragraph (1) shall be provided in an airline industry sponsored risk retention or other risk-sharing arrangement approved by the Secretary.

“(B) Transfer of premiums.—

“(i) In general.—On December 31, 2017, and except as provided in clause (ii), premiums that are collected by the Secretary from the airline industry after Sep-
tember 22, 2001, for any policy under this
subsection, and interest earned thereon, as
determined by the Secretary, shall be transferred to an airline industry spon-
sored risk retention or other risk-sharing arrangement approved by the Secretary.

“(ii) DETERMINATION OF AMOUNT TRANSFERRED.—The amount transferred pursuant to clause (i) shall be less—

“(I) the amount of any claims paid out on such policies from Sep-
tember 22, 2001, through December 31, 2017;

“(II) the amount of any claims pending under such policies as of De-
cember 31, 2017; and

“(III) the cost, as determined by the Secretary, of administering the provision of insurance policies under this chapter from September 22,
2001, through December 31, 2017.”.
SEC. 702. EXTENSION OF AUTHORITY TO LIMIT THIRD PARTY LIABILITY OF AIR CARRIERS ARISING OUT OF ACTS OF TERRORISM.

Section 44303(b) is amended by striking “December 31, 2006” and inserting “December 31, 2012”.

SEC. 703. CLARIFICATION OF REINSURANCE AUTHORITY.

Section 44304 is amended in the second sentence by striking “the carrier” and inserting “any insurance carrier”.

SEC. 704. USE OF INDEPENDENT CLAIMS ADJUSTERS.

Section 44308(c)(1) is amended in the second sentence by striking “agent” and inserting “agent, or a claims adjuster who is independent of the underwriting agent,.”.

SEC. 705. EXTENSION OF PROGRAM AUTHORITY.

Section 44310 is amended by striking “March 30, 2008” and inserting “September 30, 2017”.

TITLE VIII—MISCELLANEOUS

SEC. 801. AIR CARRIER CITIZENSHIP.

Section 40102(a)(15) is amended by adding at the end the following:

“For purposes of subparagraph (C), an air carrier shall not be deemed to be under the actual control of citizens of the United States unless citizens of the United States control all matters pertaining to the business and structure of the air carrier, including
operational matters such as marketing, branding, fleet composition, route selection, pricing, and labor relations.”.

SEC. 802. DISCLOSURE OF DATA TO FEDERAL AGENCIES IN INTEREST OF NATIONAL SECURITY.

Section 40119(b) is amended by adding at the end the following:

“(3) LIMITATION ON APPLICABILITY OF FREEDOM OF INFORMATION ACT.—Section 552 of title 5, United States Code, shall not apply to disclosures that the Administrator of the Federal Aviation Administration may make from the systems of records of the Administration to any Federal law enforcement, intelligence, protective service, immigration, or national security official in order to assist the official receiving the information in the performance of official duties.”.

SEC. 803. FAA ACCESS TO CRIMINAL HISTORY RECORDS AND DATABASE SYSTEMS.

(a) IN GENERAL.—Chapter 401 is amended by adding at the end the following:

“§ 40130. FAA access to criminal history records or databases systems

“(a) Access to Records or Databases Sys-
“(1) Access to Information.—Notwithstanding section 534 of title 28, and regulations issued to implement such section, the Administrator of the Federal Aviation Administration may access a system of documented criminal justice information maintained by the Department of Justice or by a State but may do so only for the purpose of carrying out civil and administrative responsibilities of the Administration to protect the safety and security of the national airspace system or to support the missions of the Department of Justice, the Department of Homeland Security, and other law enforcement agencies.

“(2) Release of Information.—In accessing a system referred to in paragraph (1), the Administrator shall be subject to the same conditions and procedures established by the Department of Justice or the State for other governmental agencies with access to the system.

“(3) Limitation.—The Administrator may not use the access authorized under paragraph (1) to conduct criminal investigations.

“(b) Designated Employees.—The Administrator shall designate, by order, employees of the Administration
who shall carry out the authority described in subsection (a). The designated employees may—

“(1) have access to and receive criminal history, driver, vehicle, and other law enforcement information contained in the law enforcement databases of the Department of Justice, or any jurisdiction of a State, in the same manner as a police officer employed by a State or local authority of that State who is certified or commissioned under the laws of that State;

“(2) use any radio, data link, or warning system of the Federal Government, and of any jurisdiction in a State, that provides information about wanted persons, be-on-the-lookout notices, warrant status, or other officer safety information to which a police officer employed by a State or local authority in that State who is certified or commissioned under the laws of that State has access and in the same manner as such police officer; or

“(3) receive Federal, State, or local government communications with a police officer employed by a State or local authority in that State in the same manner as a police officer employed by a State or local authority in that State who is commissioned under the laws of that State.
“(c) System of Documented Criminal Justice Information Defined.—In this section, the term ‘system of documented criminal justice information’ means any law enforcement database, system, or communication containing information concerning identification, criminal history, arrests, convictions, arrest warrants, wanted or missing persons, including the National Crime Information Center and its incorporated criminal history databases and the National Law Enforcement Telecommunications System.”.

(b) Clerical Amendment.—The analysis for chapter 401 is amended by adding at the end the following:

“40130. FAA access to criminal history records or databases systems.”.

SEC. 804. Clarification of Air Carrier Fee Disputes.

(a) In General.—Section 47129 is amended—

(1) in the section heading by striking “air carrier” and inserting “carrier”;

(2) in subsection (a) by striking “(as defined in section 40102)” and inserting “(as such terms are defined in section 40102)”;

(3) in the heading for subsection (d) by striking “AIR CARRIER” and inserting “AIR CARRIER AND FOREIGN AIR CARRIER”;

(4) in the heading for paragraph (2) of subsection (d) by striking “AIR CARRIER” and inserting “AIR CARRIER AND FOREIGN AIR CARRIER”;
(5) by striking “air carriers” each place it appears and inserting “air carriers or foreign air carriers”; 

(6) by striking “air carrier” each place it appears and inserting “air carrier or foreign air carrier”; and 

(7) by striking “air carrier’s” each place it appears and inserting “air carrier’s or foreign air carrier’s”.

(b) CLERICAL AMENDMENT.—The analysis for chapter 471 is amended by striking the item relating to section 47129 and inserting the following:

“47129. Resolution of airport-carrier disputes concerning airport fees.”.

SEC. 805. STUDY ON NATIONAL PLAN OF INTEGRATED AIRPORT SYSTEMS.

(a) IN GENERAL.—Not later than 90 days after the date of enactment of this Act, the Secretary of Transportation shall initiate a study to evaluate the formulation of the National Plan of Integrated Airport Systems (in this section referred to as the “plan”) under section 47103 of title 49, United States Code.

(b) CONTENTS OF STUDY.—The study shall include a review of the following:

(1) The criteria used for including airports in the plan and the application of such criteria in the most recently published version of the plan.
(2) The changes in airport capital needs between fiscal years 2001 and 2007, as reported in the plan, as compared with the amounts apportioned or otherwise made available to individual airports over the same period of time.

(3) A comparison of the amounts received by airports under the airport improvement program in airport apportionments, State apportionments, and discretionary grants during such fiscal years with capital needs as reported in the plan.


(5) Any other matters pertaining to the plan that the Secretary determines appropriate.

(c) REPORT TO CONGRESS.—

(1) SUBMISSION.—Not later than 36 months after the date of initiation of the study, the Secretary shall submit to the Committee on Transportation and Infrastructure of the House of Representa-tives and the Committee on Commerce, Science, and Transportation of the Senate a report on the results of the study.

(2) CONTENTS.—The report shall include—

(A) the findings of the Secretary on each of the subjects listed in subsection (b);
(B) recommendations for any changes to policies and procedures for formulating the plan; and

(C) recommendations for any changes to the methods of determining the amounts to be apportioned or otherwise made available to individual airports.

SEC. 806. CONSOLIDATION AND REALIGNMENT OF FAA FACILITIES.

(a) Establishment of Working Group.—Not later than 9 months after the date of enactment of this Act, the Secretary of Transportation shall establish within the FAA a working group to develop criteria and make recommendations for the realignment of services and facilities of the FAA to assist in the transition to next generation facilities and to help reduce capital, operating, maintenance, and administrative costs in instances in which cost reductions can be implemented without adversely affecting safety.

(b) Membership.—The working group shall be composed of, at a minimum—

(1) the Administrator of the FAA;
(2) 2 representatives of air carriers;
(3) 2 representatives of the general aviation community;
(4) 2 representatives of labor unions representing employees who work at field facilities of the FAA; and

(5) 2 representatives of the airport community.

(c) Report to Congress Containing Recommendations of the Working Group.—

(1) Submission.—Not later than 6 months after convening the working group, the Administrator shall submit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report containing the criteria and recommendations developed by the working group under this section.

(2) Contents.—The report shall include a justification for each recommendation to consolidate or realign a facility or service and a description of the costs and savings associated with the consolidation or realignment.

(d) Public Notice and Comment.—The Administrator shall publish the report submitted under subsection (c) in the Federal Register and allow 45 days for the submission of public comments. In addition, the Administrator upon request shall hold a public hearing in a com-
munity that would be affected by a recommendation in the report.

(c) OBJECTIONS.—Any interested person may file with the Administrator a written objection to a recommendation of the working group.

(f) REPORT TO CONGRESS CONTAINING RECOMMENDATIONS OF THE ADMINISTRATOR.—Not later than 60 days after the last day of the period for public comment under subsection (d), the Administrator shall submit to the committees referred to in subsection (c)(1) a report containing the recommendations of the Administrator on realignment of services and facilities of the FAA and copies of any public comments and objections received by the Administrator under this section.

(g) LIMITATION ON IMPLEMENTATION OF REALIGNMENTS AND CONSOLIDATIONS.—The Administrator may not realign or consolidate any services or facilities of the FAA before the Administrator has submitted the report under subsection (f).

(h) FAA DEFINED.—In this section, the term “FAA” means the Federal Aviation Administration.
SEC. 807. TRANSPORTATION SECURITY ADMINISTRATION

CENTRALIZED TRAINING FACILITY FEASIBILITY STUDY.

(a) STUDY.—The Secretary of Homeland Security shall carry out a study on the feasibility of establishing a centralized training center for advanced security training by the Transportation Security Administration.

(b) CONSIDERATIONS.—In conducting the study, the Secretary shall take into consideration the benefits, cost, equipment, and building requirements for a training center and whether the benefits of establishing a center would be an efficient process for training transportation security officers.

(c) REPORT.—Not later than one year after the date of enactment of this Act, the Secretary shall submit to the Committee on Transportation and Infrastructure and the Committee on Homeland Security of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report on the results of the study.

SEC. 808. GAO STUDY ON COOPERATION OF AIRLINE INDUSTRY IN INTERNATIONAL CHILD ABDUCTION CASES.

(a) STUDY.—The Comptroller General shall conduct a study to help determine how the Federal Aviation Administration (in this section referred to as the “FAA”)
could better ensure the collaboration and cooperation of air carriers and foreign air carriers providing air transportation and relevant Federal agencies to develop and enforce child safety control for adults traveling internationally with children.

(b) CONTENTS.—In conducting the study, the Comptroller General shall examine—

(1) the nature and scope of exit policies and procedures of the FAA, air carriers, and foreign air carriers and how the enforcement of such policies and procedures is monitored, including ticketing and boarding procedures;

(2) the extent to which air carriers and foreign air carriers cooperate in the investigations of international child abduction cases, including cooperation with the National Center for Missing and Exploited Children and relevant Federal, State, and local agencies;

(3) any effective practices, procedures, or lessons learned from the assessment of current practices and procedures of air carriers, foreign air carriers, and operators of other transportation modes that could improve the ability of the aviation community to ensure the safety of children traveling internationally with adults and, as appropriate, en-
hance the capability of air carriers and foreign air

carriers to cooperate in the investigations of inter-
national child abduction cases; and

(4) any liability issues associated with providing

assistance in such investigations.

(c) REPORT.—Not later than one year after the date

of the enactment of this Act, the Comptroller General shall

submit to Congress a report on the results of the study.

SEC. 809. LOST NATION AIRPORT, OHIO.

(a) APPROVAL OF SALE.—The Secretary of Trans-

portation may approve the sale of Lost Nation Airport

from the city of Willoughby, Ohio, to Lake County, Ohio,

if—

(1) Lake County meets all applicable require-

ments for sponsorship of the airport; and

(2) Lake County agrees to assume the obliga-

tions and assurances of the grant agreements relat-

ing to the airport executed by the city of Willoughby

under chapter 471 of title 49, United States Code,

and to operate and maintain the airport in accord-

ance with such obligations and assurances.

(b) TREATMENT OF PROCEEDS FROM SALE.—The

Secretary may grant to the city of Willoughby an exemp-

tion from the provisions of sections 47107 and 47133 of

such title, any grant obligations of the city of Willoughby,
and regulations and policies of the Federal Aviation Administration to the extent necessary to allow the city of Willoughby to use the proceeds from the sale approved under subsection (a) for any purpose authorized by the city of Willoughby.

SEC. 810. POLLOCK MUNICIPAL AIRPORT, LOUISIANA.

(a) FINDINGS.—Congress finds that—

(1) Pollock Municipal Airport located in Pollock, Louisiana (in this section referred to as the "airport"), has never been included in the National Plan of Integrated Airport Systems pursuant to section 47103 of title 49, United States Code, and is therefore not considered necessary to meet the current or future needs of the national aviation system; and

(2) closing the airport will not adversely affect aviation safety, aviation capacity, or air commerce.

(b) REQUEST FOR CLOSURE.—

(1) APPROVAL.—Notwithstanding any other provision of law, requirement, or agreement and subject to the requirements of this section, the Administrator of the Federal Aviation Administration shall—
(A) approve a request from the town of Pollock, Louisiana, to close the airport as a public airport; and

(B) release the town from any term, condition, reservation, or restriction contained in a surplus property conveyance or transfer document, and from any order or finding by the Department of Transportation on the use and repayment of airport revenue applicable to the airport, that would otherwise prevent the closure of the airport and redevelopment of the facilities to nonaeronautical uses.

(2) CONTINUED AIRPORT OPERATION PRIOR TO APPROVAL.—The town of Pollock shall continue to operate and maintain the airport until the Administrator grants the town’s request for closure of the airport.

(3) USE OF PROCEEDS FROM SALE OF AIRPORT.—Upon the approval of the request to close the airport, the town of Pollock shall obtain fair market value for the sale of the airport property and shall immediately upon receipt transfer all such proceeds from the sale of the airport property to the sponsor of a public airport designated by the Admin-
istrator to be used for the development or improve-
ment of such airport.

(4) RELOCATION OF AIRCRAFT.—Before closure
of the airport, the town of Pollock shall provide ade-
quate time for any airport-based aircraft to relocate.

SEC. 811. HUMAN INTERVENTION AND MOTIVATION STUDY
PROGRAM.

(a) IN GENERAL.—Not later than 6 months after the
date of enactment of this Act, the Administrator of the
Federal Aviation Administration shall develop a human
intervention and motivation study program for flight crew-
members involved in air carrier operations in the United
States under part 121 of title 14, Code of Federal Regula-
tions.

(b) AUTHORIZATION OF APPROPRIATIONS.—There
are authorized to be appropriated to carry out this section
such sums as may be necessary for each of fiscal years
2008 through 2011. Such sums shall remain available
until expended.

SEC. 812. WASHINGTON, D.C., AIR DEFENSE IDENTIFICA-
TION ZONE.

(a) SUBMISSION OF PLAN TO CONGRESS.—Not later
than 90 days after the date of enactment of this Act, the
Administrator of the Federal Aviation Administration, in
coordination with Secretary of Homeland Security and
Secretary of Defense, shall submit to the Committee on
Transportation and Infrastructure of the House of Rep-
resentatives and the Committee on Commerce, Science,
and Transportation of the Senate a plan for the Wash-
ington, D.C., Air Defense Identification Zone.
(b) CONTENTS OF PLAN.—The plan shall outline spe-
cific changes to the Washington, D.C., Air Defense Identifi-
cation Zone that will decrease operational impacts and
improve general aviation access to airports in the National
Capital Region that are currently impacted by the zone.

SEC. 813. MERRILL FIELD AIRPORT, ANCHORAGE, ALASKA.
(a) IN GENERAL.—Notwithstanding any other provi-
sion of law, including the Federal Airport Act (as in effect
on August 8, 1958), the United States releases, without
monetary consideration, all restrictions, conditions, and
limitations on the use, encumbrance, or conveyance of cer-
tain land located in the municipality of Anchorage, Alaska,
more particularly described as Tracts 22 and 24 of the
Fourth Addition to the Town Site of Anchorage, Alaska,
as shown on the plat of U.S. Survey No. 1456, accepted
June 13, 1923, on file in the Bureau of Land Manage-
ment, Department of Interior.
(b) GRANTS.—Notwithstanding any other provision
of law, the municipality of Anchorage shall be released
from the repayment of any outstanding grant obligations
owed by the municipality to the Federal Aviation Adminis-
tration with respect to any land described in subsection
(a) that is subsequently conveyed to or used by the De-
partment of Transportation and Public Facilities of the
State of Alaska for the construction or reconstruction of
a federally subsidized highway project.

SEC. 814. WILLIAM P. HOBBY AIRPORT, HOUSTON, TEXAS.

It is the sense of Congress that the Nation—

(1) supports the goals and ideals of the 1940
Air Terminal Museum located at William P. Hobby
Airport in the city of Houston, Texas;

(2) congratulates the city of Houston and the
1940 Air Terminal Museum on the 80-year history
of William P. Hobby Airport and the vital role of the
airport in Houston’s and the Nation’s transportation
infrastructure; and

(3) recognizes the 1940 Air Terminal Museum
for its importance to the Nation in the preservation
and presentation of civil aviation heritage and recogn-
izes the importance of civil aviation to the Nation’s
history and economy.