110TH CONGRESS 1ST SESSION

H. R. 2900

To amend the Federal Food, Drug, and Cosmetic Act to revise and extend the user-fee programs for prescription drugs and for medical devices, to enhance the postmarket authorities of the Food and Drug Administration with respect to the safety of drugs, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

June 28, 2007

Mr. Dingell (for himself, Mr. Barton of Texas, Mr. Pallone, Mr. Deal of Georgia, Mr. Waxman, Mr. Barrow, Mr. Butterfield, Mr. Gonzalez, Mr. Gene Green of Texas, Mr. Gordon of Tennessee, Ms. Solis, Mr. Matheson, Mr. Inslee, Ms. Eshoo, Ms. Hooley, Ms. Baldwin, Mr. Ferguson, Mr. Engel, Mr. Ross, Mr. Towns, Mr. Rogers of Michigan, Mr. Markey, Ms. Degette, Ms. Schakowsky, Mr. Allen, Mr. Burgess, Mr. Terry, Mrs. Bono, Mrs. Myrick, Mrs. Capps, Mr. Upton, Mr. Melancon, and Mr. Rush) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

- To amend the Federal Food, Drug, and Cosmetic Act to revise and extend the user-fee programs for prescription drugs and for medical devices, to enhance the postmarket authorities of the Food and Drug Administration with respect to the safety of drugs, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Food and Drug Ad-
- 3 ministration Amendments Act of 2007".

4 SEC. 2. TABLE OF CONTENTS.

- 5 The table of contents for this Act is as follows:
 - Sec. 1. Short title.
 - Sec. 2. Table of contents.

TITLE I—PRESCRIPTION DRUG USER FEE AMENDMENTS OF 2007

- Sec. 101. Short title; references in title.
- Sec. 102. Definitions.
- Sec. 103. Authority to assess and use drug fees.
- Sec. 104. Fees relating to advisory review of prescription-drug television advertising.
- Sec. 105. Reauthorization; reporting requirements.
- Sec. 106. Sunset dates.

TITLE II—MEDICAL DEVICE USER FEE AMENDMENTS OF 2007

Sec. 201. Short title; references in title.

Subtitle A—Fees Related to Medical Devices

- Sec. 211. Definitions.
- Sec. 212. Authority to assess and use device fees.
- Sec. 213. Annual reports.
- Sec. 214. Consultation.
- Sec. 215. Additional authorization of appropriations for postmarket safety information.
- Sec. 216. Effective date.
- Sec. 217. Sunset clause.

Subtitle B—Amendments Regarding Regulation of Medical Devices

- Sec. 221. Extension of authority for third party review of premarket notification.
- Sec. 222. Registration.
- Sec. 223. Filing of lists of drugs and devices manufactured, prepared, propagated, and compounded by registrants; statements; accompanying disclosures.
- Sec. 224. Electronic registration and listing.
- Sec. 225. Report by Government Accountability Office.
- Sec. 226. Unique device identification system.
- Sec. 227. Frequency of reporting for certain devices.
- Sec. 228. Inspections by accredited persons.
- Sec. 229. Study of nosocomial infections relating to medical devices.

TITLE III—PEDIATRIC MEDICAL DEVICE SAFETY AND IMPROVEMENT ACT OF 2007

Sec. 301. Short title.

- Sec. 302. Tracking pediatric device approvals.
- Sec. 303. Modification to humanitarian device exemption.
- Sec. 304. Encouraging pediatric medical device research.
- Sec. 305. Demonstration grants for improving pediatric device availability.
- Sec. 306. Amendments to office of pediatric therapeutics and pediatric advisory committee.
- Sec. 307. Postmarket Studies.

TITLE IV—PEDIATRIC RESEARCH EQUITY ACT OF 2007

- Sec. 401. Short title.
- Sec. 402. Reauthorization of Pediatric Research Equity Act.
- Sec. 403. Government Accountability Office report.

TITLE V—BEST PHARMACEUTICALS FOR CHILDREN ACT OF 2007

- Sec. 501. Short title.
- Sec. 502. Reauthorization of Best Pharmaceuticals for Children Act.

TITLE VI—REAGAN-UDALL FOUNDATION

- Sec. 601. The Reagan-Udall Foundation for the Food and Drug Administration.
- Sec. 602. Office of the Chief Scientist.
- Sec. 603. Critical path public-private partnerships.

TITLE VII—CONFLICTS OF INTEREST

Sec. 701. Conflicts of interest.

TITLE VIII—CLINICAL TRIAL DATABASES

- Sec. 801. Clinical trial registry database and clinical trial results database.
- Sec. 802. Study by Government Accountability Office.

TITLE IX—ENHANCED AUTHORITIES REGARDING POSTMARKET SAFETY OF DRUGS

- Sec. 901. Postmarket studies and clinical trials regarding human drugs; risk evaluation and mitigation strategies.
- Sec. 902. Enforcement.
- Sec. 903. No effect on withdrawal or suspension of approval.
- Sec. 904. Benefit-risk assessments.
- Sec. 905. Postmarket risk identification and analysis system for active surveillance and assessment.
- Sec. 907. Statement for inclusion in direct-to-consumer advertisements of drugs.
- Sec. 908. Clinical trial guidance for antibiotic drugs.
- Sec. 909. Prohibition against food to which drugs or biological products have been added.
- Sec. 910. Assuring pharmaceutical safety.
- Sec. 911. Orphan antibiotic drugs.
- Sec. 912. Authorization of appropriations.
- Sec. 913. Effective date and applicability.

TITLE I—PRESCRIPTION DRUG

2 USER FEE AMENDMENTS OF 2007

3	SEC. 101. SHORT TITLE; REFERENCES IN TITLE.
4	(a) SHORT TITLE.—This title may be cited as the
5	"Prescription Drug User Fee Amendments of 2007".
6	(b) References in Act.—Except as otherwise spec-
7	ified, amendments made by this title to a section or other
8	provision of law are amendments to such section or other
9	provision of the Federal Food, Drug, and Cosmetic Act
10	(21 U.S.C. 301 et seq.).
11	SEC. 102. DEFINITIONS.
12	Section 735 (21 U.S.C. 379g) is amended—
13	(1) in paragraph (1)—
14	(A) in subparagraph (A), by striking
15	"505(b)(1)," and inserting "505(b), or";
16	(B) by striking subparagraph (B); and
17	(C) by redesignating subparagraph (C) as
18	subparagraph (B);
19	(2) in paragraph (3)(C)—
20	(A) by striking " $505(j)(7)(A)$ " and insert-
21	ing " $505(j)(7)(A)$ (not including the discon-
22	tinued section of such list),"; and
23	(B) by inserting before the period "(not in-
24	cluding the discontinued section of such list)":

1	(3) in paragraph (4), by inserting before the pe-
2	riod at the end the following: "(such as capsules,
3	tablets, or lyophilized products before reconstitu-
4	tion)";
5	(4) by amending paragraph (6)(F) to read as
6	follows:
7	"(F) Postmarket safety activities with re-
8	spect to drugs approved under human drug ap-
9	plications or supplements, including the fol-
10	lowing activities:
11	"(i) Collecting, developing, and re-
12	viewing safety information on approved
13	drugs, including adverse event reports.
14	"(ii) Developing and using improved
15	adverse-event data-collection systems, in-
16	cluding information technology systems.
17	"(iii) Developing and using improved
18	analytical tools to assess potential safety
19	problems, including access to external data
20	bases.
21	"(iv) Preparing and making publicly
22	available (including on the website of the
23	Food and Drug Administration) a sum-
24	mary analysis of the adverse drug reaction
25	reports received for recently approved

1	drugs, including identification of any new
2	risks not previously identified, potential
3	new risks, or known risks reported in un-
4	usual number not previously identified
5	within 18 months of the drug's initial mar-
6	keting or after exposure of 10,000 individ-
7	uals to the drug, whichever is later.
8	"(v) Conducting regular, bi-weekly
9	screening of the Adverse Event Reporting
10	System database and developing a report
11	every 15 days on any new safety concerns.
12	"(vi) Ensuring that the reports avail-
13	able to the public under the Adverse Event
14	Reporting System are updated at least
15	every 6 months.
16	"(vii) Reporting to the Congress on—
17	"(I) the recommendations re-
18	ceived in consultations with, and re-
19	ports from, the Office of Surveillance
20	and Epidemiology within the Food
21	and Drug Administration on
22	postmarket safety activities;
23	"(II) a description of the actions
24	taken on those recommendations; and

1	"(III) if no action is taken, or a
2	different action is taken relative to the
3	action recommended by the Office of
4	Surveillance and Epidemiology, an ex-
5	planation of why no action or a dif-
6	ferent action was taken.
7	"(viii) On an annual basis, reviewing
8	the entire backlog of postmarket safety
9	commitments to determine which commit-
10	ments require revision or should be elimi-
11	nated, reporting to the Congress on these
12	determinations, and assigning start dates
13	and estimated completion dates for such
14	commitments.
15	"(ix) Developing postmarket safety
16	performance measures, including those list-
17	ed in clauses (iv) through (viii), that are as
18	measurable and rigorous as the ones al-
19	ready developed for premarket review.";
20	(5) in paragraph (8)—
21	(A) by striking "April of the preceding fis-
22	cal year" and inserting "October of the pre-
23	ceding fiscal year'; and
24	(B) by striking "April 1997" and inserting
25	"October 1996":

1	(6) by redesignating paragraph (9) as para-
2	graph (11); and
3	(7) by inserting after paragraph (8) the fol-
4	lowing paragraphs:
5	"(9) The term 'person' includes an affiliate
6	thereof.
7	"(10) The term 'active', with respect to a com-
8	mercial investigational new drug application, means
9	such an application to which information was sub-
10	mitted during the relevant period.".
11	SEC. 103. AUTHORITY TO ASSESS AND USE DRUG FEES.
12	(a) Types of Fees.—Section 736(a) (21 U.S.C.
13	379h(a)) is amended—
14	(1) in the matter preceding paragraph (1), by
15	striking "2003" and inserting "2008";
16	(2) in paragraph (1)—
17	(A) in subparagraph (D)—
18	(i) in the heading, by inserting "OR
19	WITHDRAWN BEFORE FILING" after "RE-
20	FUSED FOR FILING"; and
21	(ii) by inserting before the period at
22	the end the following: "or withdrawn with-
23	out a waiver before filing";

1	(B) by redesignating subparagraphs (E)
2	and (F) as subparagraphs (F) and (G), respec-
3	tively; and
4	(C) by inserting after subparagraph (D)
5	the following:
6	"(E) Fees for applications pre-
7	VIOUSLY REFUSED FOR FILING OR WITHDRAWN
8	BEFORE FILING.—A human drug application or
9	supplement that was submitted but was refused
10	for filing, or was withdrawn before being ac-
11	cepted or refused for filing, shall be subject to
12	the full fee under subparagraph (A) upon being
13	resubmitted or filed over protest, unless the fee
14	is waived or reduced under subsection (d).";
15	and
16	(3) in paragraph (2)—
17	(A) in subparagraph (A), by striking "sub-
18	paragraph (B)" and inserting "subparagraphs
19	(B) and (C)"; and
20	(B) by adding at the end the following:
21	"(C) Special rules for positron emis-
22	SION TOMOGRAPHY DRUGS.—
23	"(i) In general.—Except as pro-
24	vided in clause (ii), each person who is
25	named as the applicant in an approved

1 human drug application for a positron 2 emission tomography drug shall be subject under subparagraph (A) to one-sixth of an 3 annual establishment fee with respect to each such establishment identified in the 6 application as producing positron emission 7 tomography drugs under the approved ap-8 plication. 9 "(ii) Exception from annual es-10 TABLISHMENT FEE.—Each person who is 11 named as the applicant in an application 12 described in clause (i) shall not be assessed 13 an annual establishment fee for a fiscal 14 vear if the person certifies to the Sec-15 retary, at a time specified by the Secretary 16 and using procedures specified by the Sec-17 retary, that— "(I) the person is a not-for-profit 18 19 medical center that has only 1 estab-20 lishment production for the 21 positron emission tomography drugs; 22 and 23 "(II) at least 95 percent of the 24 total number of doses of each positron 25 emission tomography drug produced

1	by such establishment during such fis-
2	cal year will be used within the med-
3	ical center.
4	"(iii) Definition.—For purposes of
5	this subparagraph, the term 'positron
6	emission tomography drug' has the mean-
7	ing given to the term 'compounded
8	positron emission tomography drug' in sec-
9	tion 201(ii), except that subparagraph
10	(1)(B) of such section shall not apply.".
11	(b) Fee Revenue Amounts.—Section 736(b) (21
12	U.S.C. 379h(b)) is amended to read as follows:
13	"(b) Fee Revenue Amounts.—
14	"(1) IN GENERAL.—For each of the fiscal years
15	2008 through 2012, fees under subsection (a) shall,
16	except as provided in subsections (c), (d), (f), and
17	(g), be established to generate a total revenue
18	amount under such subsection that is equal to the
19	sum of—
20	"(A) \$392,783,000; and
21	"(B) an amount equal to the modified
22	workload adjustment factor for fiscal year 2007
23	(as determined under paragraph (3)).

1 "(2) Types of fees.—Of the total revenue 2 amount determined for a fiscal year under para-3 graph (1)— "(A) one-third shall be derived from fees 4 5 under subsection (a)(1) (relating to human 6 drug applications and supplements); 7 "(B) one-third shall be derived from fees 8 under subsection (a)(2) (relating to prescription 9 drug establishments); and 10 "(C) one-third shall be derived from fees 11 under subsection (a)(3) (relating to prescription 12 drug products). 13 "(3) Modified workload adjustment fac-14 TOR FOR FISCAL YEAR 2007.—For purposes of 15 paragraph (1)(B), the Secretary shall determine the 16 modified workload adjustment factor by determining 17 the dollar amount that results from applying the 18 methodology that was in effect under subsection

tion of such determination that is based on the change in the total number of commercial investigational new drug applications, the Secretary shall count the number of such applications that were ac-

year

\$354,893,000, except that, with respect to the por-

2007

the

to

for

(c)(2)

fiscal

19

1	tive during the most recent 12-month period for
2	which data on such submissions is available.
3	"(4) Additional fee revenues for drug
4	SAFETY.—
5	"(A) IN GENERAL.—For each of the fiscal
6	years 2008 through 2012, paragraph (1)(A)
7	shall, subject to subparagraph (C), be applied
8	by substituting the amount determined under
9	subparagraph (B) for '\$392,783,000'.
10	"(B) Amount determined.—For each of
11	the fiscal years 2008 through 2012, the amount
12	determined under this subparagraph is the sum
13	of—
14	"(i) \$392,783,000; plus
15	"(ii) an amount equal to—
16	"(I)(aa) for fiscal year 2008,
17	\$25,000,000;
18	"(bb) for fiscal year 2009,
19	\$35,000,000;
20	"(cc) for fiscal year 2010,
21	\$45,000,000;
22	"(dd) for fiscal year 2011,
23	\$55,000,000; and
24	"(ee) for fiscal year 2012,
25	\$65,000,000; minus

1	"(II) the amount equal to the ex-
2	cess amount in item (bb), provided
3	that—
4	"(aa) the amount of the
5	total appropriation for the Food
6	and Drug Administration for
7	such fiscal year (excluding the
8	amount of fees appropriated for
9	such fiscal year) exceeds the
10	amount of the total appropriation
11	for the Food and Drug Adminis-
12	tration for fiscal year 2007 (ex-
13	cluding the amount of fees appro-
14	priated for such fiscal year), ad-
15	justed as provided under sub-
16	section $(e)(1)$; and
17	"(bb) the amount of the
18	total appropriations for the proc-
19	ess of human drug review at the
20	Food and Drug Administration
21	for such fiscal year (excluding
22	the amount of fees appropriated
23	for such fiscal year) exceeds the
24	amount of appropriations for the
25	process of human drug review at

1	the Food and Drug Administra-
2	tion for fiscal year 2007 (exclud-
3	ing the amount of fees appro-
4	priated for such fiscal year), ad-
5	justed as provided under sub-
6	section $(c)(1)$.
7	In making the adjustment under sub-
8	clause (II) for any of fiscal years
9	2008 through 2012, subsection $(c)(1)$
10	shall be applied by substituting '2007'
11	for '2008'.
12	"(C) Limitation.—This paragraph shall
13	not apply for any fiscal year if the amount de-
14	scribed under subparagraph (B)(ii) is less than
15	0.".
16	(c) Adjustments to Fees.—
17	(1) Inflation adjustment.—Section
18	736(c)(1) (21 U.S.C. $379h(c)(1)$) is amended—
19	(A) in the matter preceding subparagraph
20	(A), by striking "The revenues established in
21	subsection (b)" and inserting "For fiscal year
22	2009 and subsequent fiscal years, the revenues
23	established in subsection (b)";
24	(B) in subparagraph (A), by striking "or"
25	at the end;

1	(C) in subparagraph (B), by striking the
2	period at the end and inserting ", or";
3	(D) by inserting after subparagraph (B)
4	the following:
5	"(C) the average annual change in the
6	cost, per full-time equivalent position of the
7	Food and Drug Administration, of all personnel
8	compensation and benefits paid with respect to
9	such positions for the first 5 years of the pre-
10	ceding 6 fiscal years."; and
11	(E) in the matter following subparagraph
12	(C) (as added under this paragraph), by strik-
13	ing "fiscal year 2003" and inserting "fiscal
14	year 2008".
15	(2) Workload adjustment.—Section
16	736(c)(2) (21 U.S.C. $379h(c)(2)$) is amended—
17	(A) in the matter preceding subparagraph
18	(A), by striking "Beginning with fiscal year
19	2004," and inserting "For fiscal year 2009 and
20	subsequent fiscal years,";
21	(B) in subparagraph (A), in the first sen-
22	tence—
23	(i) by striking "human drug applica-
24	tions," and inserting "human drug applica-
25	tions (adjusted for changes in review ac-

1	tivities, as described in the notice that the
2	Secretary is required to publish in the
3	Federal Register under this subpara-
4	graph),";
5	(ii) by striking "commercial investiga-
6	tional new drug applications,"; and
7	(iii) by inserting before the period the
8	following: ", and the change in the total
9	number of active commercial investiga-
10	tional new drug applications (adjusted for
11	changes in review activities, as so de-
12	scribed) during the most recent 12-month
13	period for which data on such submissions
14	is available";
15	(C) in subparagraph (B), by adding at the
16	end the following: "Any adjustment for changes
17	in review activities made in setting fees and rev-
18	enue amounts for fiscal year 2009 may not re-
19	sult in the total workload adjustment being
20	more than 2 percentage points higher than it
21	would have been in the absence of the adjust-
22	ment for changes in review activities."; and
23	(D) by adding at the end the following:
24	"(C) The Secretary shall contract with an
25	independent accounting firm to study the ad-

1 justment for changes in review activities applied 2 in setting fees and revenue amounts for fiscal 3 year 2009 and to make recommendations, if 4 warranted, for future changes in the method-5 ology for calculating the adjustment. After re-6 view of the recommendations, the Secretary 7 shall, if warranted, make appropriate changes 8 to the methodology, and the changes shall be ef-9 fective for each of the fiscal years 2010 through 10 2012. The Secretary shall not make any adjust-11 ment for changes in review activities for any 12 fiscal year after 2009 unless such study has 13 been completed.". 14 (3) Rent and rent-related cost adjust-15 MENT.—Section 736(c) (21 U.S.C. 379h(c)) is 16 amended— 17 (A) by redesignating paragraphs (3), (4), 18 and (5) as paragraphs (4), (5), and (6), respec-19 tively; and 20 (B) by inserting after paragraph (2) the 21 following: 22 "(3) Rent and rent-related cost adjust-23 MENT.—For fiscal year 2010 and each subsequent

fiscal year, the Secretary shall, before making ad-

justments under paragraphs (1) and (2), decrease

24

```
1
        the fee revenue amount established in subsection (b)
 2
        if actual costs paid for rent and rent-related ex-
 3
        penses for the preceding fiscal year are less than es-
 4
        timates made for such year in fiscal year 2006. Any
 5
        reduction made under this paragraph shall not ex-
 6
        ceed the amount by which such costs fall below the
 7
        estimates made in fiscal year 2006 for such fiscal
 8
        year, and shall not exceed $11,721,000 for any fiscal
 9
        year.".
10
             (4) Final year adjustment.—Section 736(c)
11
        (21 U.S.C. 379h(c)) is amended—
12
                 (A) in paragraph (4) (as redesignated by
13
             paragraph (3)(A)—
14
                      (i) by striking "2007" each place it
15
                 appears and inserting "2012";
                      (ii) by striking "paragraphs (1) and
16
17
                 (2)" and inserting "paragraphs (1), (2),
18
                 and (3)"; and
19
                      (iii) by striking "2008" and inserting
20
                 "2013"; and
21
                 (B) in paragraph (5) (as so redesignated),
22
             by striking "2002" and inserting "2007".
23
        (d) FEE WAIVER OR REDUCTION.—Section 736(d)
   (21 U.S.C. 379h(d)) is amended—
```

1	(1) in paragraph (1), in the matter preceding
2	subparagraph (A)—
3	(A) by inserting after "The Secretary shall
4	grant" the following: "to a person who is
5	named as the applicant in a human drug appli-
6	cation"; and
7	(B) by inserting "to that person" after
8	"one or more fees assessed";
9	(2) by redesignating paragraphs (2) and (3) as
10	paragraphs (3) and (4), respectively;
11	(3) by inserting after paragraph (1) the fol-
12	lowing:
13	"(2) Considerations.—In determining wheth-
14	er to grant a waiver or reduction of a fee under
15	paragraph (1), the Secretary shall consider only the
16	circumstances and assets of the applicant involved
17	and any affiliate of the applicant."; and
18	(4) in paragraph (4) (as redesignated by para-
19	graph (2)), in subparagraph (A), by inserting before
20	the period the following: ", and that does not have
21	a drug product that has been approved under a
22	human drug application and introduced or delivered
23	for introduction into interstate commerce".
24	(e) Crediting and Availability of Fees —

- 1 (1) AUTHORIZATION OF APPROPRIATIONS.—
 2 Section 736(g)(3) (21 U.S.C. 379h(g)(3)) is amend3 ed to read as follows:
 - "(3) AUTHORIZATION OF APPROPRIATIONS.—
 For each of the fiscal years 2008 through 2012,
 there is authorized to be appropriated for fees under
 this section an amount equal to the total revenue
 amount determined under subsection (b) for the fiscal year, as adjusted or otherwise affected under
 subsection (c) and paragraph (4) of this subsection.".
 - (2) Offset.—Section 736(g)(4) (21 U.S.C. 379h(g)(4)) is amended to read as follows:
 - "(4) Offset.—If the sum of the cumulative amount of fees collected under this section for the fiscal years 2008 through 2010 and the amount of fees estimated to be collected under this section for fiscal year 2011 exceeds the cumulative amount appropriated under paragraph (3) for the fiscal years 2008 through 2011, the excess shall be credited to the appropriation account of the Food and Drug Administration as provided in paragraph (1), and shall be subtracted from the amount of fees that would otherwise be authorized to be collected under this

- 1 section pursuant to appropriation Acts for fiscal
- 2 year 2012.".
- 3 (f) Exemption for Orphan Drugs.—Section 736
- 4 (21 U.S.C. 379h) is further amended by adding at the
- 5 end the following:
- 6 "(k) Orphan Drugs.—A drug designated under sec-
- 7 tion 526 for a rare disease or condition and approved
- 8 under section 505 or under section 351 of the Public
- 9 Health Service Act shall be exempt from product and facil-
- 10 ity fees under this section, provided that the drug meets
- 11 all of the following:
- 12 "(1) The drug had United States sales in the
- previous year of less than \$25,000,000 for the active
- moiety, for all indications, dosage forms, and
- strengths for which the drug is approved and for
- any off-label uses.
- 17 "(2) The drug meets the public health require-
- ments contained in this Act as such requirements
- are applied to requests for waivers for product and
- facility fees.
- 21 "(3) The drug is owned or licensed and mar-
- 22 keted by a company that had less than
- \$100,000,000 in gross worldwide revenue during the
- 24 previous year.".

1	(g) Conforming Amendment.—Section 736(a) (21
2	U.S.C. 379h(a)) is amended in paragraphs (1)(A)(i),
3	(1)(A)(ii), (2)(A), and (3)(A) by striking "(c)(4)" each
4	place such term appears and inserting "(c)(5)".
5	SEC. 104. FEES RELATING TO ADVISORY REVIEW OF PRE-
6	SCRIPTION-DRUG TELEVISION ADVERTISING.
7	Part 2 of subchapter C of chapter VII (21 U.S.C.
8	379g et seq.) is amended by adding after section 736 the
9	following:
10	"SEC. 736A. FEES RELATING TO ADVISORY REVIEW OF PRE-
11	SCRIPTION-DRUG TELEVISION ADVERTISING.
12	"(a) Types of Direct-to-Consumer Television
13	Advertisement Review Fees.—Beginning in fiscal
14	year 2008, the Secretary shall assess and collect fees in
15	accordance with this section as follows:
16	"(1) Advisory review fee.—
17	"(A) IN GENERAL.—With respect to a pro-
18	posed direct-to-consumer television advertise-
19	ment (referred to in this section as a 'DTC ad-
20	vertisement'), each person that on or after Oc-
21	tober 1, 2007, submits such an advertisement
22	for advisory review by the Secretary prior to its
23	initial public broadcast (referred to in this sec-
24	tion as 'prebroadcast advisory review') shall, ex-

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

cept as provided in subparagraph (B), be subject to a fee established under subsection (c)(3).

"(B) EXCEPTION FOR REQUIRED SUBMIS-SIONS.—A DTC advertisement that is required under section 502(n) to be submitted to the Secretary prior to initial public broadcast is not subject to a fee under subparagraph (A) unless the sponsor designates the submission as a submission for prebroadcast advisory review.

"(C) Notice to secretary of number of advertisements.—Not later than June 1 of each fiscal year, the Secretary shall publish a notice in the Federal Register requesting any person to notify the Secretary within 30 days of the number of DTC advertisements the person intends to submit for prebroadcast advisory review in the next fiscal year.

"(D) Payment.—

"(i) IN GENERAL.—The fee required by subparagraph (A) (referred to in this section as 'an advisory review fee') shall be due not later than October 1 of the fiscal year in which the DTC advertisement involved is intended be submitted for prebroadcast advisory review, subject to subparagraph (F)(i).

"(ii) Effect of Submission.—Notification of the Secretary under subparagraph (C) of the number of DTC advertisements a person intends to submit for prebroadcast advisory review is a legally binding commitment by that person to pay the annual advisory review fee for that number of submissions on or before October 1 of the fiscal year in which the advertisement is intended to be submitted.

"(iii) Notice regarding carryover submissions.—In making a notification under subparagraph (C), the person involved shall in addition notify the Secretary if under subparagraph (F)(i) the person intends to submit a DTC advertisement for which the advisory review fee has already been paid. If the person does not so notify the Secretary, each DTC advertisement submitted by the person for prebroadcast advisory review in the fiscal year involved shall be subject to the advisory review fee.

1	"(E) Modification of advisory review
2	FEE.—
3	"(i) Late payment.—If a person has
4	submitted a notification under subpara-
5	graph (C) with respect to a fiscal year and
6	has not paid all advisory review fees due
7	under subparagraph (D) on or before No-
8	vember 1 of such fiscal year, the fees are
9	regarded as late and a revised due date
10	and an increase in the amount of fees ap-
11	plies in accordance with this clause, not-
12	withstanding any other provision of this
13	section. For such person, the advisory re-
14	view fee for each DTC advertisement sub-
15	mitted in such fiscal year for prebroadcast
16	advisory review shall be due and payable
17	20 days before the advertisement is sub-
18	mitted to the Secretary, and each such fee
19	shall be revised to be equal to 150 percent
20	of the fee that otherwise would have ap-
21	plied pursuant to subsection (e)(3).
22	"(ii) Exceeding identified num-
23	BER OF SUBMISSIONS.—If a person sub-
24	mits a number of DTC ads for
25	prebroadcast advisory review in a fiscal

year that exceeds the number identified by the person under subparagraph (C), a revised due date and an increase in the amount of fees applies under this clause for each submission in excess of such number, notwithstanding any other provision of this section. For each such DTC ad, the advisory review fee shall be due and payable 20 days before the advertisement is submitted to the Secretary, and the fee shall be revised to be equal to 150 percent of the fee that otherwise would have applied pursuant to subsection (c)(3).

"(F) Limits.—

"(i) Submissions.—For each advisory review fee paid by a person for a fiscal year, the person is entitled to acceptance for advisory review by the Secretary of one DTC advertisement and acceptance of one resubmission for advisory review of the same advertisement. The advertisement shall be submitted for review in the fiscal year for which the fee was assessed, except that a person may carry over not more than one paid advisory review submission

1	to the next fiscal year. Resubmissions may
2	be submitted without regard to the fiscal
3	year of the initial advisory review submis-
4	sion.
5	"(ii) No refunds.—Except as pro-
6	vided by subsection (f), fees paid under
7	subparagraph (A) shall not be refunded.
8	"(iii) No waivers, exemptions, or
9	REDUCTIONS.—The Secretary shall not
10	grant a waiver, exemption, or reduction of
11	any fees due or payable under this section.
12	"(iv) Right to advisory review
13	NOT TRANSFERABLE.—The right to an ad-
14	visory review under this paragraph is not
15	transferable, except to a successor in inter-
16	est.
17	"(2) Operating reserve fee.—
18	"(A) IN GENERAL.—Each person that on
19	or after October 1, 2007, is assessed an advi-
20	sory review fee under paragraph (1) shall be
21	subject to fee established under subsection
22	(d)(2) referred to in this section as an 'oper-
23	ating reserve fee' for the first fiscal year in

which an advisory review fee is assessed to such

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

person. The person is not subject to an operating reserve fee for any other fiscal year.

"(B) PAYMENT.—Except as provided in subparagraph (C), the operating reserve fee shall be due no later than October 1 of the first fiscal year in which the person is required to pay an advisory review fee under paragraph (1).

"(C) Late notice of submission.—If, in the first fiscal year of a person's participation in the program under this section, that person submits DTC advertisements for any prebroadcast advisory review that are in excess of the number identified by that person in response to the Federal Register notice described in subsection (a)(1)(C), that person shall pay an operating reserve fee for each of those advisory reviews equal to the advisory review fee for each submission established under paragraph (1)(D)(ii). Fees required by this subparagraph shall be in addition to any fees required by subparagraph (A). Fees under this subparagraph shall be due 20 days before any DTC advertisement is submitted by such person to the Secretary for prebroadcast advisory review.

1	"(b) Advisory Review Fee Revenue Amounts.—
2	Fees under subsection (a)(1) shall be established to gen-
3	erate revenue amounts of \$6,250,000 for each of fiscal
4	years 2008 through 2012, as adjusted pursuant to sub-
5	sections (c) and $(g)(4)$.
6	"(c) Adjustments.—
7	"(1) Inflation adjustment.—Beginning
8	with fiscal year 2009, the revenues established in
9	subsection (b) shall be adjusted by the Secretary by
10	notice, published in the Federal Register, for a fiscal
11	year to reflect the greater of—
12	"(A) the total percentage change that oc-
13	curred in the Consumer Price Index for all
14	urban consumers (all items; U.S. city average),
15	for the 12-month period ending June 30 pre-
16	ceding the fiscal year for which fees are being
17	established;
18	"(B) the total percentage change for the
19	previous fiscal year in basic pay under the Gen-
20	eral Schedule in accordance with section 5332
21	of title 5, United States Code, as adjusted by
22	any locality-based comparability payment pur-
23	suant to section 5304 of such title for Federal
24	employees stationed in the District of Columbia;
25	or

"(C) the average annual change in the cost, per full-time equivalent position of the Food and Drug Administration, of all personnel compensation and benefits paid with respect to such positions for the first 5 fiscal years of the previous 6 fiscal years.

The adjustment made each fiscal year by this subsection will be added on a compounded basis to the sum of all adjustments made each fiscal year after fiscal year 2008 under this subsection.

"(2) Workload adjustment.—Beginning with fiscal year 2009, after the fee revenues established in subsection (b) are adjusted for a fiscal year for inflation in accordance with paragraph (1), the fee revenues shall be adjusted further for such fiscal year to reflect changes in the workload of the Secretary with respect to the submission of DTC advertisements for advisory review prior to initial broadcast. With respect to such adjustment:

"(A) The adjustment shall be determined by the Secretary based upon the number of DTC advertisements identified pursuant to subsection (a)(1)(C) for the upcoming fiscal year, excluding allowable previously paid carry over submissions. The adjustment shall be deter-

mined by multiplying the number of such advertisements projected for that fiscal year that exceeds 150 by \$27,600 (adjusted each year beginning with fiscal year 2009 for inflation in accordance with paragraph (1)). The Secretary shall publish in the Federal Register the fee revenues and fees resulting from the adjustment and the supporting methodologies.

- "(B) Under no circumstances shall the adjustment result in fee revenues for a fiscal year that are less than the fee revenues established for the prior fiscal year.
- "(3) Annual fee setting for advisory review.—

"(A) IN GENERAL.—Not later than August 1 of each fiscal year, the Secretary shall establish for the next fiscal year the DTC advertisement advisory review fee under subsection (a)(1), based on the revenue amounts established under subsection (b), the adjustments provided under paragraphs (1) and (2), and the number of DTC advertisements identified pursuant to subsection (a)(1)(C), excluding allowable previously-paid carry over submissions. The annual advisory review fee shall be established.

lished by dividing the fee revenue for a fiscal year (as adjusted pursuant to this subsection) by the number of DTC advertisements so identified, excluding allowable previously-paid carry over submissions.

- "(B) FISCAL YEAR 2008 FEE LIMIT.—Not-withstanding subsection (b) and the adjust-ments pursuant to this subsection, the fee established under subparagraph (A) for fiscal year 2008 may not be more than \$83,000 per submission for advisory review.
- "(C) Annual fee limit.—Notwithstanding subsection (b) and the adjustments pursuant to this subsection, the fee established under subparagraph (A) for a fiscal year after fiscal year 2008 may not be more than 50 percent more than the fee established for the prior fiscal year.
- "(D) LIMIT.—The total amount of fees obligated for a fiscal year may not exceed the total costs for such fiscal year for the resources allocated for the process for the advisory review of prescription drug advertising.
- 24 "(d) Operating Reserves.—

"(1) In general.—The Secretary shall estab-lish in the Food and Drug Administration salaries and expenses appropriation account without fiscal year limitation a Direct-to-Consumer Advisory Re-view Operating Reserve, of at least \$6,250,000 in fiscal year 2008, to continue the program under this section in the event the fees collected in any subse-quent fiscal year pursuant to subsection (a)(1) do not generate the fee revenue amount established for that fiscal year.

"(2) FEE SETTING.—The Secretary shall establish the operating reserve fee under subsection (a)(2)(A) for each person required to pay the fee by multiplying the number of DTC advertisements identified by that person pursuant to subsection (a)(1)(C) by the advisory review fee established pursuant to subsection (c)(3) for that fiscal year, except that in no case shall the operating reserve fee assessed be less than the operating reserve fee assessed if the person had first participated in the program under this section in fiscal year 2008.

"(3) USE OF OPERATING RESERVE.—The Secretary may use funds from the reserves only to the extent necessary in any fiscal year to make up the difference between the fee revenue amount estab-

2 (c) and the amount of fees actually collected for that 3 fiscal year pursuant to subsection (a)(1), or to pay

lished for that fiscal year under subsections (b) and

- 4 costs of ending the program under this section if it
- 5 is terminated pursuant to subsection (f) or not reau-
- 6 thorized beyond fiscal year 2012.

- 7 "(4) Refund of operating reserves.— 8 Within 120 days of the end of fiscal year 2012, or 9 if the program under this section ends early pursu-10 ant to subsection (f), the Secretary, after setting 11 aside sufficient operating reserve amounts to termi-12 nate the program under this section, shall refund all 13 amounts remaining in the operating reserve on a pro 14 rata basis to each person that paid an operating re-15 serve fee assessment. In no event shall the refund to 16 any person exceed the total amount of operating re-17 serve fees paid by such person pursuant to sub-18 section (a)(2).
- 19 "(e) Effect of Failure To Pay Fees.—Notwith-
- 20 standing any other requirement, a submission for
- 21 prebroadcast advisory review of a DTC advertisement sub-
- 22 mitted by a person subject to fees under subsection (a)
- 23 shall be considered incomplete and shall not be accepted
- 24 for review by the Secretary until all fees owed by such
- 25 person under this section have been paid.

- 1 "(f) Effect of Inadequate Funding of Pro-2 gram.—
- "(1) Initial funding.—If on November 1,
 2007, or 120 days after enactment of this provision,
 whichever is later, the Secretary has not received at
 least \$11,250,000 in advisory review fees and operating reserve fees combined, the program under this
 section shall not commence and all collected fees
 shall be refunded.
 - "(2) Later fiscal years.—Beginning in fiscal year 2009, if, on November 1 of the fiscal year, the combination of the operating reserves, annual fee revenues from that fiscal year, and unobligated fee from prior fiscal years falls revenues below \$9,000,000, adjusted for inflation (as described in subsection (c)(1), the program under this section shall cease to exist, and the Secretary shall notify all participants, retain any money from the unused advisory review fees and the operating reserves needed to close down the program under this section, and refund the remainder of the unused fees and operating reserves. To the extent required to close down the program under this section, the Secretary shall first use unobligated advisory review fee revenues from prior fiscal years, then the operating reserves,

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1	and finally, unused advisory review fees from the rel-
2	evant fiscal year.
3	"(g) Crediting and Availability of Fees.—
4	"(1) In general.—Fees authorized under sub-
5	section (a) of this section shall be collected and
6	available for obligation only to the extent and in the
7	amount provided in advance in appropriations Acts.
8	Such fees are authorized to remain available until
9	expended. Such sums as may be necessary may be
10	transferred from the Food and Drug Administration
11	salaries and expenses appropriation account without
12	fiscal year limitation to such appropriation account
13	for salaries and expenses with such fiscal year limi-
14	tation. The sums transferred shall be available solely
15	for the process for the advisory review of prescrip-
16	tion drug advertising.
17	"(2) COLLECTIONS AND APPROPRIATION
18	ACTS.—
19	"(A) In general.—The fees authorized
20	by this section—
21	"(i) shall be retained in each fiscal
22	year in an amount not to exceed the
23	amount specified in appropriation Acts, or
24	otherwise made available for obligation for
25	such fiscal year; and

1	"(ii) shall be available for obligation
2	only if the amounts appropriated as budget
3	authority for such fiscal year are sufficient
4	to support a number of full-time equivalent
5	review employees that is not fewer than the
6	number of such employees supported in fis-
7	cal year 2007.
8	"(B) REVIEW EMPLOYEES.—For purposes
9	of subparagraph (A)(ii), the term 'full-time
10	equivalent review employees' means the total
11	combined number of full-time equivalent em-
12	ployees in—
13	"(i) the Center for Drug Evaluation
14	and Research, Division of Drug Marketing,
15	Advertising, and Communications, Food
16	and Drug Administration; and
17	"(ii) the Center for Biologics Evalua-
18	tion and Research, Advertising and Pro-
19	motional Labeling Branch, Food and Drug
20	Administration.
21	"(3) Authorization of appropriations.—
22	For each of the fiscal years 2008 through 2012,
23	there is authorized to be appropriated for fees under
24	this section an amount equal to the total revenue
25	amount determined under subsection (b) for the fis-

- cal year, as adjusted pursuant to subsection (c) and paragraph (4) of this subsection, plus amounts collected for the reserve fund under subsection (d).
- "(4) Offset.—Any amount of fees collected 4 5 for a fiscal year under this section that exceeds the 6 amount of fees specified in appropriation Acts for such fiscal year shall be credited to the appropria-7 8 tion account of the Food and Drug Administration 9 as provided in paragraph (1), and shall be sub-10 tracted from the amount of fees that would other-11 wise be collected under this section pursuant to ap-12 propriation Acts for a subsequent fiscal year.
- 13 "(h) Definitions.—For purposes of this sub-14 chapter:
 - "(1) The term 'advisory review' means reviewing and providing advisory comments on a proposed advertisement prior to its initial public broadcast.
 - "(2) The term 'advisory review fee' has the meaning indicated for such term in subsection (a)(1)(D).
- "(3) The term 'carry over submission' means a submission for an advisory review for which a fee was paid in one fiscal year that is submitted for review in the following fiscal year.

16

17

18

19

- "(4) The term 'direct-to-consumer television advertisement' means an advertisement for a prescription drug product as defined in section 735(3) intended to be displayed on any television channel for less than 3 minutes.
 - "(5) The term 'DTC advertisement' has the meaning indicated for such term in subsection (a)(1)(A).
 - "(6) The term 'operating reserve fee' has the meaning indicated for such term in subsection (a)(2)(A).
 - "(7) The term 'person' includes an individual, partnership, corporation, and association, and any affiliate thereof or successor in interest.
 - "(8) The term 'prebroadcast advisory review' has the meaning indicated for such term in subsection (a)(1)(A).
 - "(9) The term 'process for the advisory review of prescription drug advertising' means the activities necessary to review and provide advisory comments on DTC advertisements prior to public broadcast and, to the extent the Secretary has additional staff resources available under the program under this section that are not necessary for the advisory review of DTC advertisements, the activities necessary

1	to review and provide advisory comments on other
2	proposed advertisements and promotional material
3	prior to public broadcast.
4	"(10) The term 'resources allocated for the
5	process for the advisory review of prescription drug
6	advertising' means the expenses incurred in connec-
7	tion with the process for the advisory review of pre-
8	scription drug advertising for—
9	"(A) officers and employees of the Food
10	and Drug Administration, contractors of the
11	Food and Drug Administration, advisory com-
12	mittees, and costs related to such officers, em-
13	ployees, and committees, and to contracts with
14	such contractors;
15	"(B) management of information, and the
16	acquisition, maintenance, and repair of com-
17	puter resources;
18	"(C) leasing, maintenance, renovation, and
19	repair of facilities and acquisition, maintenance,
20	and repair of fixtures, furniture, scientific
21	equipment, and other necessary materials and
22	supplies;
23	"(D) collection of fees under this section
24	and accounting for resources allocated for the

- advisory review of prescription drug advertising;
 and
- 3 "(E) closing down the program under this 4 section pursuant to subsection (f)(2) if that be-5 comes necessary.
- 6 "(11) The term 'resubmission' means a subse-7 quent submission for advisory review of a direct-to-8 consumer television advertisement that has been re-9 vised in response to the Secretary's comments on an 10 original submission. A resubmission may not intro-11 duce significant new concepts or creative themes into 12 the television advertisement.
 - "(12) The term 'submission for advisory review' means an original submission of a direct-to-consumer television advertisement for which the sponsor voluntarily requests advisory comments before the advertisement is publicly disseminated.".

18 SEC. 105. REAUTHORIZATION; REPORTING REQUIREMENTS.

19 (a) Performance Report.—Beginning with fiscal 20 year 2008, not later than 120 days after the end of each 21 fiscal year for which fees are collected under part 2 of 22 subchapter C of chapter VII of the Federal Food, Drug, 23 and Cosmetic Act (21 U.S.C. 379g et seq.), the Secretary 24 of Health and Human Services (referred to in this section 25 as the "Secretary") shall prepare and submit to the Com-

13

14

15

16

- 1 mittee on Energy and Commerce of the House of Rep-
- 2 resentatives and the Committee on Health, Education,
- 3 Labor, and Pensions of the Senate a report concerning
- 4 the progress of the Food and Drug Administration in
- 5 achieving the goals identified in the letters described in
- 6 section 502(4) of the Prescription Drug User Fee Amend-
- 7 ments of 2002 (Subtitle A of title V of Public Law 107–
- 8 188) during such fiscal year and the future plans of the
- 9 Food and Drug Administration for meeting the goals.
- 10 (b) FISCAL REPORT.—Beginning with fiscal year
- 11 2008, not later than 120 days after the end of each fiscal
- 12 year for which fees are collected under the part described
- 13 in subsection (a), the Secretary shall prepare and submit
- 14 to the Committee on Energy and Commerce of the House
- 15 of Representatives and the Committee on Health, Edu-
- 16 cation, Labor, and Pensions of the Senate a report on the
- 17 implementation of the authority for such fees during such
- 18 fiscal year and the use, by the Food and Drug Administra-
- 19 tion, of the fees collected for such fiscal year.
- 20 (c) Reauthorization.—
- 21 (1) Consultation.—In developing rec-
- ommendations to present to the Congress with re-
- spect to the goals, and plans for meeting the goals,
- for the process for the review of human drug appli-
- 25 cations for the first 5 fiscal years after fiscal year

1	2012, and for the reauthorization of this part for
2	such fiscal years, the Secretary shall consult with—
3	(A) the Committee on Energy and Com-
4	merce of the House of Representatives;
5	(B) the Committee on Health, Education,
6	Labor, and Pensions of the Senate;
7	(C) scientific and academic experts;
8	(D) health care professionals;
9	(E) representatives of patient and con-
10	sumer advocacy groups; and
11	(F) the regulated industry.
12	(2) Public review of recommendations.—
13	After negotiations with the regulated industry and
14	representatives of patient and consumer advocacy
15	groups, the Secretary shall—
16	(A) present the recommendations devel-
17	oped under paragraph (1) to the congressional
18	committees specified in such paragraph;
19	(B) publish such recommendations in the
20	Federal Register;
21	(C) provide for a period of 30 days for the
22	public to provide written comments on such rec-
23	ommendations;

- 1 (D) hold a meeting at which the public 2 may present its views on such recommenda-3 tions; and
 - (E) after consideration of such public views and comments, revise such recommendations as necessary.
 - (3) Transmittal of recommendations.—
 Not later than January 15, 2012, the Secretary shall transmit to Congress the revised recommendations under paragraph (2), a summary of the views and comments received under such paragraph, and any changes made to the recommendations in response to such views and comments.
 - (4) Public availability of minutes.—Before presenting the recommendations developed under paragraphs (1) and (2) to the Congress, the Secretary shall make publicly available, on the public website of the Food and Drug Administration, the minutes of all negotiations conducted under paragraph (1) or (2), as applicable, between the Food and Drug Administration and the regulated industry and representatives of patient and consumer advocacy groups.

1	SEC. 106. SUNSET DATES.
2	The amendments made by sections 102, 103, and 104
3	cease to be effective October 1, 2012.
4	TITLE II—MEDICAL DEVICE
5	USER FEE AMENDMENTS OF 2007
6	SEC. 201. SHORT TITLE; REFERENCES IN TITLE.
7	(a) Short Title.—This title may be cited as the
8	"Medical Device User Fee Amendments of 2007".
9	(b) References in Act.—Except as otherwise spec-
10	ified, amendments made by this title to a section or other
11	provision of law are amendments to such section or other
12	provision of the Federal Food, Drug, and Cosmetic Act
13	(21 U.S.C. 301 et seq.).
14	Subtitle A—Fees Related to
1415	Subtitle A—Fees Related to Medical Devices
15	Medical Devices
15 16	Medical Devices SEC. 211. DEFINITIONS.
15 16 17	Medical Devices SEC. 211. DEFINITIONS. Section 737 (21 U.S.C. 379i) is amended—
15 16 17 18	Medical Devices SEC. 211. DEFINITIONS. Section 737 (21 U.S.C. 379i) is amended— (1) in paragraph (4)—
15 16 17 18 19	Medical Devices SEC. 211. DEFINITIONS. Section 737 (21 U.S.C. 379i) is amended— (1) in paragraph (4)— (A) in subparagraph (A), by striking "or
15 16 17 18 19 20	Medical Devices SEC. 211. DEFINITIONS. Section 737 (21 U.S.C. 379i) is amended— (1) in paragraph (4)— (A) in subparagraph (A), by striking "or an efficacy supplement," and inserting "an effi-
15 16 17 18 19 20 21	Medical Devices SEC. 211. DEFINITIONS. Section 737 (21 U.S.C. 379i) is amended— (1) in paragraph (4)— (A) in subparagraph (A), by striking "or an efficacy supplement," and inserting "an efficacy supplement, or a 30-day notice,"; and
15 16 17 18 19 20 21 22	Medical Devices SEC. 211. DEFINITIONS. Section 737 (21 U.S.C. 379i) is amended— (1) in paragraph (4)— (A) in subparagraph (A), by striking "or an efficacy supplement," and inserting "an efficacy supplement, or a 30-day notice,"; and (B) by adding after subparagraph (E) the
15 16 17 18 19 20 21 22 23	Medical Devices SEC. 211. DEFINITIONS. Section 737 (21 U.S.C. 379i) is amended— (1) in paragraph (4)— (A) in subparagraph (A), by striking "or an efficacy supplement," and inserting "an efficacy supplement, or a 30-day notice,"; and (B) by adding after subparagraph (E) the following:

1	a request to make modifications to manufacturing				
2	procedures or methods of manufacture affecting the				
3	safety and effectiveness of the device.";				
4	(2) by redesignating paragraphs (5), (6), (7),				
5	and (8) as paragraphs (7), (8), (9), and (11), re-				
6	spectively;				
7	(3) by inserting after paragraph (4), as amend-				
8	ed by paragraph (1) of this section, the following:				
9	"(5) The term 'request for classification infor-				
10	mation' means a request made under section 513(g)				
11	for information respecting the class in which a de-				
12	vice has been classified or the requirements applica-				
13	ble to a device.				
14	"(6) The term 'annual fee', with respect to peri-				
15	odic reporting concerning a class III device, means				
16	the annual fee associated with periodic reports re-				
17	quired by a PMA approval order (as described in				
18	section 814.82(a)(7) of title 21, Code of Federal				
19	Regulations (or any successor regulation)).";				
20	(4) in paragraph (9), as so redesignated—				
21	(A) by striking "April of the preceding fis-				
22	cal year" and inserting "October of the pre-				
23	ceding fiscal year"; and				
24	(B) by striking "April 2002" and inserting				
25	"October 2001";				

1	(5) by inserting after paragraph (9), as so
2	amended, the following:
3	"(10) The term 'person' includes an affiliate
4	thereof."; and
5	(6) by inserting after paragraph (11), as redes-
6	
	ignated by paragraph (2) of this section, the fol-
7	lowing:
8	"(12) The term 'establishment subject to reg-
9	istration' means an establishment that is required to
10	register with the Secretary under section 510 and is
11	one of the following types of establishments:
12	"(A) Manufacturer.—An establishment
13	that makes by any means any article that is a
14	device, as defined in section 201(h), including
15	an establishment that sterilizes or otherwise
16	makes such article for or on behalf of a speci-
17	fication developer or any other person.
18	"(B) Single-use device reproc-
19	ESSOR.—An establishment that performs manu-
20	facturing operations on a single-use device.
21	"(C) Specification developer.—An es-
22	tablishment that develops specifications for a
23	device that is distributed under the establish-
24	ment's name but which performs no manufac-
25	turing, including an establishment that, in addi-

1	tion to developing specifications, also arranges
2	for the manufacturing of devices labeled with
3	another establishment's name by a contract
4	manufacturer.".
5	SEC. 212. AUTHORITY TO ASSESS AND USE DEVICE FEES.
6	(a) Types of Fees.—
7	(1) In general.—The designation and heading
8	of paragraph (2) of section 738(a) (21 U.S.C.
9	379j(a)(2)) are amended to read as follows:
10	"(2) Premarket application, premarket
11	REPORT, SUPPLEMENT, AND SUBMISSION FEE, AND
12	ANNUAL FEE FOR PERIODIC REPORTING CON-
13	CERNING A CLASS III DEVICE.—".
14	(2) FEE AMOUNTS.—Section 738(a)(2)(A) (21
15	U.S.C. $379j(a)(2)(A)$) is amended—
16	(A) in clause (iii), by striking "a fee equal
17	to the fee that applies" and inserting "a fee
18	equal to 75 percent of the fee that applies";
19	(B) in clause (iv), by striking "21.5 per-
20	cent" and inserting "15 percent";
21	(C) in clause (v), by striking "7.2 percent"
22	and inserting "7 percent";
23	(D) by redesignating clauses (vi) and (vii)
24	as clauses (vii) and (viii), respectively;

1	(E) by inserting after clause (v), as
2	amended by this paragraph, the following:
3	"(vi) For a 30-day notice, a fee equal
4	to 1.6 percent of the fee that applies under
5	clause (i).";
6	(F) in clause (viii), as so redesignated, by
7	striking "1.42 percent" and inserting "1.84
8	percent"; and
9	(G) by inserting after such clause (viii) the
10	following:
11	"(ix) For a request for classification
12	information, a fee equal to 1.35 percent of
13	the fee that applies under clause (i).
14	"(x) For periodic reporting concerning
15	a class III device, the annual fee shall be
16	equal to 3.5 percent of the fee that applies
17	under clause (i).".
18	(3) Payment.—Section $738(a)(2)(C)$ (21)
19	U.S.C. $379j(a)(2)(C)$) is amended to read as follows:
20	"(C) PAYMENT.—The fee required by sub-
21	paragraph (A) shall be due upon submission of
22	the premarket application, premarket report,
23	supplement, premarket notification submission,
24	30-day notice, request for classification infor-
25	mation, or periodic reporting concerning a class

1 III device. Applicants submitting portions of 2 applications pursuant to section 515(c)(3) shall 3 pay such fees upon submission of the first por-4 tion of such applications.". (4)Refunds.—Section 738(a)(2)(D)(216 U.S.C. 379j(a)(2)(D) is amended by adding after 7 clause (iii) the following: 8 "(iv) Modular applications with-9 DRAWN BEFORE FIRST ACTION.—The Sec-10 retary shall refund 75 percent of the appli-11 cation fee paid for a modular application 12 submitted under section 515(c)(4) that is 13 withdrawn before a second module is sub-14 mitted and before a first action on the first 15 module. If the modular application is with-16 drawn after a second or subsequent module 17 is submitted but before any first action, 18 the Secretary may return a portion of the 19 fee. The amount of refund, if any, shall be 20 based on the level of effort already ex-21 pended on the review of the modules sub-22 mitted.". 23 (5) Annual establishment registration 24 FEE.—Section 738(a) (21 U.S.C. 379j(a)) is amend-

ed by adding after paragraph (2) the following:

1	"(3) Annual establishment registration
2	FEE.—
3	"(A) IN GENERAL.—Except as provided in
4	subparagraph (B), each establishment subject
5	to registration shall be subject to a fee for each
6	initial or annual registration under section 510
7	beginning with its registration for fiscal year
8	2008.
9	"(B) Exception.—No fee shall be re-
10	quired under subparagraph (A) for an estab-
11	lishment operated by a State or Federal govern-
12	mental entity or an Indian tribe (as defined in
13	the Indian Self Determination and Educational
14	Assistance Act), unless a device manufactured
15	by the establishment is to be distributed com-
16	mercially.
17	"(C) Payment.—The fee required under
18	subparagraph (A) shall be due once each fiscal
19	year, upon the initial registration of the estab-
20	lishment or upon the annual registration under
21	section 510.".
22	(b) Fee Amounts.—Section 738(b) (21 U.S.C.
23	379j(b)) is amended to read as follows:
24	"(b) FEE AMOUNTS.—Except as provided in
25	subsections (c), (d), and (e), the fees under sub-

section (a) shall be based on the following fee amounts:

Fee Type	Fiscal Year 2008	Fiscal Year 2009	Fiscal Year 2010	Fiscal Year 2011	Fiscal Year 2012
Premarket Application	\$185,000	\$200,725	\$217,787	\$236,298	\$256,384
Establishment Registration	\$1,706	\$1,851	\$2,008	\$2,179	\$2,364.".

3 (c) Annual Fee Setting.— (1) IN GENERAL.—Section 738(c) (21 U.S.C. 4 5 379j(c)(1)) is amended— 6 (A) in the subsection heading, by striking "Annual Fee Setting" and inserting "ANNUAL 7 FEE SETTING"; and 8 9 (B) in paragraph (1), by striking the last 10 sentence. 11 (2) Adjustment of annual establishment FEE.—Section 738(c) (21 U.S.C. 379j(c)), as 12 13 amended by paragraph (1), is further amended— (A) by redesignating paragraphs (2) and 14 15 (3) as paragraphs (3) and (4), respectively; (B) by inserting after paragraph (1) the 16 following: 17 "(2) Adjustment.— 18

1 "(A) IN GENERAL.—When setting fees for 2 fiscal year 2010, the Secretary may increase the 3 fee under subsection (a)(3)(A) (applicable to es-4 tablishments subject to registration) only if the 5 Secretary estimates that the number of estab-6 lishments submitting fees for fiscal year 2009 is 7 less than 12,250. The percentage increase shall 8 be the percentage by which the estimate of es-9 tablishments submitting fees in fiscal year 2009 10 is less than 12,750, but in no case may the per-11 centage increase be more than 8.5 percent over 12 that specified in subsection (b) for fiscal year 13 2010. If the Secretary makes any adjustment to 14 the fee under subsection (a)(3)(A) for fiscal 15 year 2010, then such fee for fiscal years 2011 16 and 2012 shall be adjusted so that such fee for 17 fiscal year 2011 is equal to the adjusted fee for 18 fiscal year 2010 increased by 8.5 percent, and 19 such fee for fiscal year 2012 is equal to the ad-20 justed fee for fiscal year 2011 increased by 8.5 21 percent. 22 "(B) Publication.—For any adjustment

"(B) PUBLICATION.—For any adjustment made under subparagraph (A), the Secretary shall publish in the Federal Register the Sec-

23

1	retary's determination to make the adjustment
2	and the rationale for the determination."; and
3	(C) in paragraph (4), as redesignated by
4	this paragraph, in subparagraph (A)—
5	(i) by striking "For fiscal years 2006
6	and 2007, the Secretary' and inserting
7	"The Secretary"; and
8	(ii) by striking "for the first month of
9	fiscal year 2008" and inserting "for the
10	first month of the next fiscal year".
11	(d) Small Businesses; Fee Waiver and Fee Re-
12	DUCTION REGARDING PREMARKET APPROVAL.—
13	(1) In General.—Section 738(d)(1) (21
14	U.S.C. $379j(d)(1)$ is amended—
15	(A) by striking ", partners, and parent
16	firms"; and
17	(B) by striking "clauses (i) through (vi) of
18	subsection (a)(2)(A)" and inserting "clauses (i)
19	through (v) and clauses (vii), (ix), and (x) of
20	subsection (a)(2)(A)".
21	(2) Rules relating to premarket ap-
22	PROVAL FEES.—
23	(A) Definition.—Section 738(d)(2)(A)
24	(21 U.S.C. $379j(d)(2)(A)$) is amended by strik-
25	ing ", partners, and parent firms".

1	(B) EVIDENCE OF QUALIFICATION.—Sec-
2	tion $738(d)(2)(B)$ (21 U.S.C. $379j(d)(2)(B)$) is
3	amended—
4	(i) by striking "(B) EVIDENCE OF
5	QUALIFICATION.—An applicant" and in-
6	serting the following:
7	"(B) EVIDENCE OF QUALIFICATION.—
8	"(i) In general.—An applicant";
9	(ii) by striking "The applicant shall
10	support its claim" and inserting the fol-
11	lowing:
12	"(ii) Firms submitting tax re-
13	TURNS TO THE UNITED STATES INTERNAL
14	REVENUE SERVICE.—The applicant shall
15	support its claim";
16	(iii) by striking ", partners, and par-
17	ent firms" each place it appears;
18	(iv) by striking the last sentence and
19	inserting "If no tax forms are submitted
20	for any affiliate, the applicant shall certify
21	that the applicant has no affiliates."; and
22	(v) by adding at the end the following:
23	"(iii) Firms not submitting tax
24	RETURNS TO THE UNITED STATES INTER-
25	NAL REVENUE SERVICE.—In the case of an

applicant that has not previously submitted a Federal income tax return, the applicant and each of its affiliates shall demonstrate that it meets the definition under subparagraph (A) by submission of a signed certification, in such form as the Secretary may direct through a notice published in the Federal Register, that the applicant or affiliate meets the criteria for a small business and a certification, in English, from the national taxing authority of the country in which the applicant or, if applicable, affiliate is headquartered. The certification from such taxing authority shall bear the official seal of such taxing authority and shall provide the applicant's or affiliate's gross receipts and sales for the most recent year in both the local currency of such country and in United States dollars, the exchange rate used in converting such local currency to dollars, and the dates during which these receipts and sales were collected. The applicant shall also submit a statement signed by the head of the applicant's firm or by its chief financial officer

1	that the applicant has submitted certifi-
2	cations for all of its affiliates, or that the
3	applicant has no affiliates.".
4	(3) Reduced fees.—Section 738(d)(2)(C) (21
5	U.S.C. $379j(d)(2)(C)$) is amended to read as follows:
6	"(C) REDUCED FEES.—Where the Sec-
7	retary finds that the applicant involved meets
8	the definition under subparagraph (A), the fees
9	established under subsection $(c)(1)$ may be paid
10	at a reduced rate of—
11	"(i) 25 percent of the fee established
12	under such subsection for a premarket ap-
13	plication, a premarket report, a supple-
14	ment (other than a 30-day notice), or peri-
15	odic reporting concerning a class III de-
16	vice; and
17	"(ii) 50 percent of the fee established
18	under such subsection for a 30-day notice
19	or a request for classification informa-
20	tion.".
21	(e) Small Businesses; Fee Reduction Regard-
22	ING PREMARKET NOTIFICATION SUBMISSIONS.—
23	(1) In General.—Section $738(e)(1)$ (21)
24	U.S.C. $379j(e)(1)$ is amended—

1	(A) by striking "2004" and inserting
2	"2008"; and
3	(B) by striking "(a)(2)(A)(vii)" and insert-
4	ing "(a)(2)(A)(viii)".
5	(2) Rules relating to premarket notifi-
6	CATION SUBMISSIONS.—
7	(A) Definition.—Section 738(e)(2)(A)
8	(21 U.S.C. 379j(e)(2)(A)) is amended by strik-
9	ing ", partners, and parent firms".
10	(B) EVIDENCE OF QUALIFICATION.—Sec-
11	tion $738(e)(2)(B)$ (21 U.S.C. $379j(e)(2)(A)$) is
12	amended—
13	(i) by striking "(B) EVIDENCE OF
14	QUALIFICATION.—An applicant" and in-
15	serting the following:
16	"(B) EVIDENCE OF QUALIFICATION.—
17	"(i) In general.—An applicant";
18	(ii) by striking "The applicant shall
19	support its claim" and inserting the fol-
20	lowing:
21	"(ii) Firms submitting tax re-
22	TURNS TO THE UNITED STATES INTERNAL
23	REVENUE SERVICE.—The applicant shall
24	support its claim";

1	(iii) by striking ", partners, and par-
2	ent firms" each place it appears;
3	(iv) by striking the last sentence and
4	inserting "If no tax forms are submitted
5	for any affiliate, the applicant shall certify
6	that the applicant has no affiliates."; and
7	(v) by adding at the end the following:
8	"(iii) Firms not submitting tax
9	RETURNS TO THE UNITED STATES INTER-
10	NAL REVENUE SERVICE.—In the case of an
11	applicant that has not previously submitted
12	a Federal income tax return, the applicant
13	and each of its affiliates shall demonstrate
14	that it meets the definition under subpara-
15	graph (A) by submission of a signed cer-
16	tification, in such form as the Secretary
17	may direct through a notice published in
18	the Federal Register, that the applicant or
19	affiliate meets the criteria for a small busi-
20	ness and a certification, in English, from
21	the national taxing authority of the coun-
22	try in which the applicant or, if applicable,
23	affiliate is headquartered. The certification
24	from such taxing authority shall bear the
25	official seal of such taxing authority and

1 shall provide the applicant's or affiliate's 2 gross receipts and sales for the most recent 3 year in both the local currency of such country and in United States dollars, the exchange rate used in converting such local 6 currency to dollars, and the dates during 7 which these receipts and sales were col-8 lected. The applicant shall also submit a 9 statement signed by the head of the appli-10 cant's firm or by its chief financial officer 11 that the applicant has submitted certifi-12 cations for all of its affiliates, or that the 13 applicant has no affiliates.". 14 (3) REDUCED FEES.—Section 738(e)(2)(C) (21 15 U.S.C. 379j(e)(2)(C) is amended to read as follows: "(C) REDUCED FEES.—For fiscal year 16 17 2008 and each subsequent fiscal year, where 18 the Secretary finds that the applicant involved 19 meets the definition under subparagraph (A), 20 the fee for a premarket notification submission

24 (f) EFFECT OF FAILURE TO PAY FEES.—Section 25 738(f) (21 U.S.C. 379j(f)) is amended to read as follows:

tablished under subsection (c)(1).".

may be paid at 50 percent of the fee that ap-

plies under subsection (a)(2)(A)(viii), and as es-

21

22

1	"(f) EFFECT OF FAILURE TO PAY FEES.—
2	"(1) No acceptance of submissions.—A
3	premarket application, premarket report, supple-
4	ment, premarket notification submission, 30-day no-
5	tice, request for classification information, or peri-
6	odic reporting concerning a class III device sub-
7	mitted by a person subject to fees under subsection
8	(a)(2) and (a)(3) shall be considered incomplete and
9	shall not be accepted by the Secretary until all fees
10	owed by such person have been paid.
11	"(2) No registration.—Registration informa-
12	tion submitted under section 510 by an establish-
13	ment subject to registration shall be considered in-
14	complete and shall not be accepted by the Secretary
15	until the registration fee under subsection (a)(3)
16	owed for the establishment has been paid. Until the
17	fee is paid and the registration is complete, the es-
18	tablishment is deemed to have failed to register in
19	accordance with section 510.".
20	(g) Conditions.—Section 738(g) (21 U.S.C.
21	379j(g)) is amended—
22	(1) in paragraph (1)(D)—
23	(A) in the matter preceding clause (i), by
24	striking "For fiscal year 2007" and inserting

1	"For fiscal year 2007 and for each subsequent
2	year'';
3	(B) in clause (i), by striking "applicable to
4	fiscal year 2007" and inserting "applicable to
5	such fiscal year"; and
6	(C) in clause (ii)—
7	(i) by striking "subparagraph (C)"
8	and inserting "this subparagraph"; and
9	(ii) by striking "for fiscal year 2006"
10	and inserting "for the previous fiscal
11	year''; and
12	(2) by amending paragraph (2) to read as fol-
13	lows:
14	"(2) AUTHORITY.—If the Secretary does not
15	assess fees under subsection (a) during any portion
16	of a fiscal year because of subparagraph (C) or (D)
17	of paragraph (1) and if at a later date in such fiscal
18	year the Secretary may assess such fees, the Sec-
19	retary may assess and collect such fees, without any
20	modification in the rate for premarket applications,
21	supplements, premarket reports, premarket notifica-
22	tion submissions, 30-day notices, requests for classi-
23	fication information, periodic reporting concerning a
24	class III device, and establishment registrations at
25	any time in such fiscal year, notwithstanding the

1	provisions of subsection (a) relating to the date fees
2	are to be paid.".
3	(h) CREDITING AND AVAILABILITY OF FEES.—
4	(1) Authorization of appropriations.—
5	Section 738(h)(3) (21 U.S.C. 379j(h)(3)) is amend-
6	ed to read as follows:
7	"(3) Authorizations of appropriations.—
8	There are authorized to be appropriated for fees
9	under this section—
10	"(A) \$48,431,000 for fiscal year 2008;
11	"(B) \$52,547,000 for fiscal year 2009;
12	"(C) \$57,014,000 for fiscal year 2010;
13	"(D) $$61,860,000$ for fiscal year 2011;
14	and
15	"(E) $$67,118,000$ for fiscal year 2012 .".
16	(2) Offset.—Section 738(h)(4) (21 U.S.C.
17	379j(h)(3)) is amended to read as follows:
18	"(4) Offset.—If the cumulative amount of
19	fees collected during fiscal years 2008, 2009, and
20	2010, added to the amount estimated to be collected
21	for fiscal year 2011, which estimate shall be based
22	upon the amount of fees received by the Secretary
23	through June 30, 2011, exceeds the amount of fees
24	specified in aggregate in paragraph (3) for these
25	four fiscal years, the aggregate amount in excess

- shall be credited to the appropriation account of the
- 2 Food and Drug Administration as provided in para-
- graph (1), and shall be subtracted from the amount
- 4 of fees that would otherwise be authorized to be col-
- 5 lected under this section pursuant to appropriation
- 6 Acts for fiscal year 2012.".

7 SEC. 213. ANNUAL REPORTS.

- 8 Beginning with fiscal year 2008, the Secretary shall
- 9 prepare and submit to the Committee on Energy and
- 10 Commerce of the House of Representatives and the Com-
- 11 mittee on Health, Education, Labor, and Pensions of the
- 12 Senate a report concerning—
- 13 (1) the progress of the Food and Drug Admin-
- istration in achieving the goals identified in the let-
- ters from the Secretary of Health and Human Serv-
- ices to the Committee on Energy and Commerce of
- the House of Representatives and the Committee on
- Health, Education, Labor, and Pensions of the Sen-
- ate, as set forth in the Congressional Record during
- such fiscal year, and the future plans of the Food
- and Drug Administration for meeting the goals, not
- later than 60 days after the end of each fiscal year
- during which fees are collected under part 3 of chap-
- ter VII of the Federal Food, Drug, and Cosmetic
- 25 Act (21 U.S.C. 379i et seq.); and

1 (2) the implementation of the authority for 2 such fees during such fiscal year, and the use, by the Food and Drug Administration, of the fees col-3 lected during such fiscal year (including a descrip-5 tion of the use of such fees for postmarket safety ac-6 tivities), not later than 120 days after the end of 7 each fiscal year during which fees are collected 8 under the medical device user-fee program reauthor-9 ized by this title.

10 SEC. 214. CONSULTATION.

11 (a) In General.—In developing recommendations to 12 the Congress for the goals and plans for meeting the goals for the process for the review of medical device applications for fiscal years after fiscal year 2012, and for the 14 15 reauthorization of sections 737 and 738 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 379i, 379j), the Secretary of Health and Human Services (referred to in this section as the "Secretary") shall consult with the 18 Committee on Energy and Commerce of the House of 19 20 Representatives, the Committee on Health, Education, 21 Labor, and Pensions of the Senate, appropriate scientific 22 and academic experts, health care professionals, represent-23 atives of patient and consumer advocacy groups, and the regulated industry.

- 1 (b) Recommendations.—The Secretary shall pub-
- 2 lish in the Federal Register recommendations under sub-
- 3 section (a), after negotiations with the regulated industry
- 4 and patient and consumer advocacy groups; shall present
- 5 such recommendations to the congressional committees
- 6 specified in such subsection; shall hold a meeting at which
- 7 the public may present its views on such recommenda-
- 8 tions; and shall provide for a period of 30 days for the
- 9 public to provide written comments on such recommenda-
- 10 tions.
- 11 SEC. 215. ADDITIONAL AUTHORIZATION OF APPROPRIA-
- 12 TIONS FOR POSTMARKET SAFETY INFORMA-
- 13 **TION.**
- 14 For the purpose of collecting, developing, reviewing,
- 15 and evaluating postmarket safety information on medical
- 16 devices, there are authorized to be appropriated to the
- 17 Food and Drug Administration, in addition to the
- 18 amounts authorized by other provisions of law for such
- 19 purpose, \$7,100,000 for fiscal year 2008, and for each of
- 20 the fiscal years 2009 through 2012, \$7,100,000 increased
- 21 by the amount necessary to offset the effects of inflation
- 22 occurring after October 1, 2007.
- 23 SEC. 216. EFFECTIVE DATE.
- The amendments made by this title shall take effect
- 25 on the date of the enactment of this title, except that fees

- 1 shall be assessed for all premarket applications, premarket
- 2 reports, supplements, and premarket notification submis-
- 3 sions received on or after October 1, 2007, regardless of
- 4 the date of enactment.
- 5 SEC. 217. SUNSET CLAUSE.
- 6 The amendments made by this title cease to be effec-
- 7 tive October 1, 2012, except that section 213 (regarding
- 8 annual reports) ceases to be effective January 31, 2013.
- 9 Subtitle B—Amendments Regard-
- ing Regulation of Medical De-
- 11 vices
- 12 SEC. 221. EXTENSION OF AUTHORITY FOR THIRD PARTY
- 13 REVIEW OF PREMARKET NOTIFICATION.
- 14 Section 523(c) (21 U.S.C. 360m(c)) is amended by
- 15 striking "2007" and inserting "2012".
- 16 SEC. 222. REGISTRATION.
- 17 (a) Annual Registration of Producers of
- 18 Drugs and Devices.—Section 510(b) (21 U.S.C.
- 19 360(b)) is amended—
- 20 (1) by striking "On or before" and inserting
- 21 "(1) On or before";
- 22 (2) by striking "or a device or devices"; and
- 23 (3) by adding at the end the following:
- 24 "(2) During the period beginning on October 1 and
- 25 ending on December 31 of each year, every person who

- 1 owns or operates any establishment in any State engaged
- 2 in the manufacture, preparation, propagation,
- 3 compounding, or processing of a device or devices shall
- 4 register with the Secretary his name, places of business,
- 5 and all such establishments.".
- 6 (b) Registration of Foreign Establish-
- 7 MENTS.—Section 510(i)(1) (21 U.S.C. 360(i)(1)) is
- 8 amended by striking "On or before December 31" and all
- 9 that follows and inserting the following: "Any establish-
- 10 ment within any foreign country engaged in the manufac-
- 11 ture, preparation, propagation, compounding, or proc-
- 12 essing of a drug or device that is imported or offered for
- 13 import into the United States shall, through electronic
- 14 means in accordance with the criteria of the Secretary—
- 15 "(A) upon first engaging in any such activity,
- immediately register with the Secretary the name
- and place of business of the establishment, the name
- of the United States agent for the establishment, the
- 19 name of each importer of such drug or device in the
- 20 United States that is known to the establishment,
- and the name of each person who imports or offers
- for import such drug or device to the United States
- for purposes of importation; and
- 24 "(B) each establishment subject to the require-
- 25 ments of subparagraph (A) shall thereafter—

1	"(i) with respect to drugs, register with the
2	Secretary on or before December 31 of each
3	year; and
4	"(ii) with respect to devices, register with
5	the Secretary during the period beginning on
6	October 1 and ending on December 31 of each
7	year.".
8	SEC. 223. FILING OF LISTS OF DRUGS AND DEVICES MANU-
9	FACTURED, PREPARED, PROPAGATED, AND
10	COMPOUNDED BY REGISTRANTS; STATE-
11	MENTS; ACCOMPANYING DISCLOSURES.
12	Section 510(j)(2) (21 U.S.C. 360(j)(2)) is amended,
13	in the matter preceding subparagraph (A), by striking
14	"Each person" and all that follows through "the following
15	information:" and inserting "Each person who registers
16	with the Secretary under this section shall report to the
17	Secretary, with regard to drugs once during the month
18	of June of each year and once during the month of Decem-
19	ber of each year, and with regard to devices once each
20	year during the period beginning on October 1 and ending
21	on December 31, the following information:".
22	SEC. 224. ELECTRONIC REGISTRATION AND LISTING.
23	Section 510(p) (21 U.S.C. 360(p)) is amended to
24	read as follows:

- 1 "(p)(1) Registrations and listings under this section
- 2 (including the submission of updated information) shall be
- 3 submitted to the Secretary by electronic means unless the
- 4 Secretary grants a request for waiver of such requirement
- 5 because use of electronic means is not reasonable for the
- 6 person requesting such waiver.
- 7 "(2) With regard to any establishment engaged in the
- 8 manufacture, preparation, propagation, compounding, or
- 9 processing of a device, the registration and listing infor-
- 10 mation required by this section shall be submitted to the
- 11 Secretary by electronic means, unless the Secretary grants
- 12 a waiver because electronic registration and listing is not
- 13 reasonable for the person requesting such waiver.".
- 14 SEC. 225. REPORT BY GOVERNMENT ACCOUNTABILITY OF-
- 15 **FICE.**
- 16 (a) IN GENERAL.—The Comptroller General of the
- 17 United States shall conduct a study on the appropriate
- 18 use of the process under section 510(k) of the Federal
- 19 Food, Drug, and Cosmetic Act as part of the device classi-
- 20 fication process to determine whether a new device is as
- 21 safe and effective as a classified device.
- 22 (b) Consideration.—In determining the effective-
- 23 ness of the premarket notification and classification au-
- 24 thority under section 510(k) and subsections (f) and (i)
- 25 of section 513, the study under subsection (a) shall con-

- 1 sider the Secretary's evaluation of the respective intended
- 2 uses and technologies of such devices, including the effec-
- 3 tiveness of the Secretary's comparative assessment of
- 4 technological characteristics such as device materials,
- 5 principles of operations, and power sources.
- 6 (c) Report.—Not later than 1 year after the date
- 7 of the enactment of this Act, the Comptroller General shall
- 8 complete the study under subsection (a) and submit to the
- 9 Congress a report on the results of such study.
- 10 SEC. 226. UNIQUE DEVICE IDENTIFICATION SYSTEM.
- 11 Section 519 (21 U.S.C. 360i) is amended—
- 12 (1) by redesignating subsection (f) as sub-
- section (g); and
- 14 (2) by inserting after subsection (e) the fol-
- lowing:
- 16 "Unique Device Identification System
- 17 "(f) The Secretary shall promulgate regulations es-
- 18 tablishing a unique device identification system for med-
- 19 ical devices requiring the labeling of devices to bear a
- 20 unique identifier.".
- 21 SEC. 227. FREQUENCY OF REPORTING FOR CERTAIN DE-
- vices.
- Subparagraph (B) of section 519(a)(1) (21 U.S.C.
- 24 360i(a)(1)) is amended by striking "were to recur;" and

1	inserting the following: "were to recur, which report under
2	this subparagraph—
3	"(i) shall be submitted in accordance
4	with part 803 of title 21, Code of Federal
5	Regulations (or successor regulations), if
6	the device involved is—
7	"(I) a class III device;
8	"(II) a class II device that is per-
9	manently implantable, is life sup-
10	porting, or is life sustaining; or
11	"(III) a type of device that the
12	Secretary has by regulation deter-
13	mined should be subject to such part
14	803 in order to protect the public
15	health; or
16	"(ii) shall, if the device is not subject
17	to clause (i), be submitted in accordance
18	with criteria established by the Secretary
19	for reports made pursuant to this clause,
20	which criteria shall require the reports to
21	be in summary form and made on a quar-
22	terly basis;".
23	SEC. 228. INSPECTIONS BY ACCREDITED PERSONS.
24	Section 704(g) (21 U.S.C. 374(g)) is amended—

1	(1) in paragraph (1), by striking "Not later
2	than one year after the date of the enactment of this
3	subsection, the Secretary" and inserting "The Sec-
4	retary'';
5	(2) in paragraph (2), by—
6	(A) striking "Not later than 180 days
7	after the date of enactment of this subsection
8	the Secretary" and inserting "The Secretary"
9	and
10	(B) striking the fifth sentence;
11	(3) in paragraph (3), by adding at the end the
12	following:
13	"(F) Such person shall notify the Secretary of
14	any withdrawal, suspension, restriction, or expiration
15	of certificate of conformance with the quality sys-
16	tems standard referred to in paragraph (7) for any
17	device establishment that such person inspects under
18	this subsection not later than 30 days after such
19	withdrawal, suspension, restriction, or expiration.
20	"(G) Such person may conduct audits to estab-
21	lish conformance with the quality systems standard
22	referred to in paragraph (7).";
23	(4) by amending paragraph (6) to read as fol-
24	lows

1	"(6)(A) Subject to subparagraphs (B) and (C), a de-
2	vice establishment is eligible for inspection by persons ac-
3	credited under paragraph (2) if the following conditions
4	are met:
5	"(i) The Secretary classified the results of the
6	most recent inspection of the establishment as 'no
7	action indicated' or 'voluntary action indicated'.
8	"(ii) With respect to inspections of the estab-
9	lishment to be conducted by an accredited person
10	the owner or operator of the establishment submits
11	to the Secretary a notice that—
12	"(I) provides the date of the last inspection
13	of the establishment by the Secretary and the
14	classification of that inspection;
15	"(II) states the intention of the owner or
16	operator to use an accredited person to conduct
17	inspections of the establishment;
18	"(III) identifies the particular accredited
19	person the owner or operator intends to select
20	to conduct such inspections; and
21	"(IV) includes a certification that, with re-
22	spect to the devices that are manufactured, pre-
23	pared, propagated, compounded, or processed in
24	the establishment—

1	"(aa) at least 1 of such devices is
2	marketed in the United States; and
3	"(bb) at least 1 of such devices is
4	marketed, or is intended to be marketed,
5	in 1 or more foreign countries, 1 of which
6	countries certifies, accredits, or otherwise
7	recognizes the person accredited under
8	paragraph (2) and identified under sub-
9	clause (III) as a person authorized to con-
10	duct inspections of device establishments.
11	"(B)(i) Except with respect to the requirement of
12	subparagraph (A)(i), a device establishment is deemed to
13	have clearance to participate in the program and to use
14	the accredited person identified in the notice under sub-
15	paragraph (A)(ii) for inspections of the establishment un-
16	less the Secretary, not later than 30 days after receiving
17	such notice, issues a response that—
18	"(I) denies clearance to participate as provided
19	under subparagraph (C); or
20	$``(\Pi)$ makes a request under clause (ii).
21	"(ii) The Secretary may request from the owner or
22	operator of a device establishment in response to the no-
23	tice under subparagraph (a)(ii) with respect to the estab-
24	lishment, or from the particular accredited person identi-
25	fied in such notice—

- 1 "(I) compliance data for the establishment in 2 accordance with clause (iii)(I); or
- 3 "(II) information concerning the relationship
- 4 between the owner or operator of the establishment
- 5 and the accredited person identified in such notice in
- 6 accordance with clause (iii)(II).
- 7 The owner or operator of the establishment, or such ac-
- 8 credited person, as the case may be, shall respond to such
- 9 a request not later than 60 days after receiving such re-
- 10 quest.
- 11 "(iii)(I) The compliance data to be submitted by the
- 12 owner or operation of a device establishment in response
- 13 to a request under clause (ii)(I) are data describing wheth-
- 14 er the quality controls of the establishment have been suf-
- 15 ficient for ensuring consistent compliance with current
- 16 good manufacturing practice within the meaning of section
- 17 501(h) and with other applicable provisions of this Act.
- 18 Such data shall include complete reports of inspectional
- 19 findings regarding good manufacturing practice or other
- 20 quality control audits that, during the preceding 2-year
- 21 period, were conducted at the establishment by persons
- 22 other than the owner or operator of the establishment, to-
- 23 gether with all other compliance data the Secretary deems
- 24 necessary. Data under the preceding sentence shall dem-
- 25 onstrate to the Secretary whether the establishment has

- 1 facilitated consistent compliance by promptly correcting
- 2 any compliance problems identified in such inspections.
- 3 "(II) A request to an accredited person under clause
- 4 (ii)(II) may not seek any information that is not required
- 5 to be maintained by such person in records under sub-
- 6 section (f)(1).
- 7 "(iv) A device establishment is deemed to have clear-
- 8 ance to participate in the program and to use the accred-
- 9 ited person identified in the notice under subparagraph
- 10 (A)(ii) for inspections of the establishment unless the Sec-
- 11 retary, not later than 60 days after receiving the informa-
- 12 tion requested under clause (ii), issues a response that de-
- 13 nies clearance to participate as provided under subpara-
- 14 graph (C).
- 15 "(C)(i) The Secretary may deny clearance to a device
- 16 establishment if the Secretary has evidence that the cer-
- 17 tification under subparagraph (A)(ii)(IV) is untrue and
- 18 the Secretary provides to the owner or operator of the es-
- 19 tablishment a statement summarizing such evidence.
- 20 "(ii) The Secretary may deny clearance to a device
- 21 establishment if the Secretary determines that the estab-
- 22 lishment has failed to demonstrate consistent compliance
- 23 for purposes of subparagraph (B)(iii)(I) and the Secretary
- 24 provides to the owner or operator of the establishment a
- 25 statement of the reasons for such determination.

- 1 "(iii)(I) The Secretary may reject the selection of the
- 2 accredited person identified in the notice under subpara-
- 3 graph (A)(ii) if the Secretary provides to the owner or op-
- 4 erator of the establishment a statement of the reasons for
- 5 such rejection. Reasons for the rejection may include that
- 6 the establishment or the accredited person, as the case
- 7 may be, has failed to fully respond to the request, or that
- 8 the Secretary has concerns regarding the relationship be-
- 9 tween the establishment and such accredited person.
- 10 "(II) If the Secretary rejects the selection of an ac-
- 11 credited person by the owner or operator of a device estab-
- 12 lishment, the owner or operator may make an additional
- 13 selection of an accredited person by submitting to the Sec-
- 14 retary a notice that identifies the additional selection.
- 15 Clauses (i) and (ii) of subparagraph (B), and subclause
- 16 (I) of this clause, apply to the selection of an accredited
- 17 person through a notice under the preceding sentence in
- 18 the same manner and to the same extent as such provi-
- 19 sions apply to a selection of an accredited person through
- 20 a notice under subparagraph (A)(ii).
- 21 "(iv) In the case of a device establishment that is de-
- 22 nied clearance under clause (i) or (ii) or with respect to
- 23 which the selection of the accredited person is rejected
- 24 under clause (iii), the Secretary shall designate a person
- 25 to review the statement of reasons, or statement summa-

1 rizing such evidence, as the case may be, of the Secretary

2 under such clause if, during the 30-day period beginning

3 on the date on which the owner or operator of the estab-

4 lishment receives such statement, the owner or operator

5 requests the review. The review shall commence not later

6 than 30 days after the owner or operator requests the re-

7 view, unless the Secretary and the owner or operator oth-

8 erwise agree.";

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

(5) in paragraph (7)—

(A) in subparagraph (A), by striking "(A) Persons" and all that follows through the end and inserting the following: "(A) Persons accredited under paragraph (2) to conduct inspections shall record in writing their inspection observations and shall present the observations to the device establishment's designated representative and describe each observation. Additionally, such accredited person shall prepare an inspection report in a form and manner designated by the Secretary to conduct inspections, taking into consideration the goals of international harmonization of quality systems standards. Any official classification of the inspection shall be determined by the Secretary."; and

1	(B) by adding at the end the following:
2	"(F) For the purpose of setting risk-based
3	inspectional priorities, the Secretary shall accept voluntary
4	submissions of reports of audits assessing conformance
5	with appropriate quality systems standards set by the
6	International Organization for Standardization (ISO) and
7	identified by the Secretary in public notice. If the owner
8	or operator of an establishment elects to submit audit re-
9	ports under this subparagraph, the owner or operator shall
10	submit all such audit reports with respect to the establish-
11	ment during the preceding 2-year periods."; and
12	(6) in paragraph (10)(C)(iii), by striking
13	"based" and inserting "base".
14	SEC. 229. STUDY OF NOSOCOMIAL INFECTIONS RELATING
15	TO MEDICAL DEVICES.
16	(a) IN GENERAL.—The Comptroller General of the
17	United States shall conduct a study on—
18	(1) the number of nosocomial infections attrib-
19	utable to new and reused medical devices; and
20	(2) the causes of such nosocomial infections, in-
21	cluding the following:
22	(A) Reprocessed single use devices.
23	(B) Handling of sterilized medical devices.
24	(C) In-hospital sterilization of medical de-
25	vices.

1	(D) Health care professionals' practices for
2	patient examination and treatment.
3	(E) Hospital-based policies and procedures
4	for infection control and prevention.
5	(F) Hospital-based practices for handling
6	of medical waste.
7	(G) Other causes.
8	(b) REPORT.—Not later than 1 year after the date
9	of the enactment of this Act, the Comptroller General shall
10	complete the study under subsection (a) and submit to the
11	Congress a report on the results of such study.
12	(c) Definition.—In this section, the term
13	"nosocomial infection" means an infection that is acquired
14	while an individual is a patient at a hospital and was nei-
15	ther present nor incubating in the patient prior to receiv-
16	ing services in the hospital.
17	TITLE III—PEDIATRIC MEDICAL
18	DEVICE SAFETY AND IM-
19	PROVEMENT ACT OF 2007
20	SEC. 301. SHORT TITLE.
21	This title may be cited as the "Pediatric Medical De-
22	vice Safety and Improvement Act of 2007".

83 SEC. 302. TRACKING PEDIATRIC DEVICE APPROVALS. 2 Chapter V of the Federal Food, Drug, and Cosmetic 3 Act (21 U.S.C. 351 et seq.) is amended by inserting after section 515 the following: 4 5 "SEC. 515A. PEDIATRIC USES OF DEVICES. 6 "(a) New Devices.— 7 "(1) IN GENERAL.—A person that submits to 8 the Secretary an application under section 520(m), 9 or an application (or supplement to an application) 10 or a product development protocol under section 11 515, shall include in the application or protocol the information described in paragraph (2). 12 13 "(2) REQUIRED INFORMATION.—The applica-14 tion or protocol described in paragraph (1) shall in-15 clude, with respect to the device for which approval 16 is sought and if readily available— "(A) a description of any pediatric sub-17 18 populations that suffer from the disease or con-

nose, or cure; and "(B) the number of affected pediatric patients. "(3) ANNUAL REPORT.—Not later than 18 months after the date of enactment of this section, and annually thereafter, the Secretary shall submit to the Committee on Health, Education, Labor, and

dition that the device is intended to treat, diag-

19

20

21

22

23

24

25

1	Pensions of the Senate and the Committee on En-
2	ergy and Commerce of the House of Representatives
3	a report that includes—
4	"(A) the number of devices approved in the
5	year preceding the year in which the report is
6	submitted, for which there is a pediatric sub-
7	population that suffers from the disease or con-
8	dition that the device is intended to treat, diag-
9	nose, or cure;
10	"(B) the number of devices approved in
11	the year preceding the year in which the report
12	is submitted, labeled for use in pediatric pa-
13	tients;
14	"(C) the number of pediatric devices ap-
15	proved in the year preceding the year in which
16	the report is submitted, exempted from a fee
17	pursuant to section $738(a)(2)(B)(v)$; and
18	"(D) the review time for each device de-
19	scribed in subparagraphs (A), (B), and (C).
20	"(b) Determination of Pediatric Effective-
21	NESS BASED ON SIMILAR COURSE OF DISEASE OR CONDI-
22	TION OR SIMILAR EFFECT OF DEVICE ON ADULTS.—
23	"(1) In general.—If the course of the disease
24	or condition and the effects of the device are suffi-
25	ciently similar in adults and pediatric patients, the

1	Secretary may conclude that adult data may be used
2	to support a determination of a reasonable assur-
3	ance of effectiveness in pediatric populations, as ap-
4	propriate.
5	"(2) Extrapolation between subpopula-
6	TIONS.—A study may not be needed in each pedi-
7	atric subpopulation if data from one subpopulation
8	can be extrapolated to another subpopulation.
9	"(c) Pediatric Subpopulation.—For purposes of
10	this section, the term 'pediatric subpopulation' has the
11	meaning given the term in section $520(m)(6)(E)(ii)$.".
12	SEC. 303. MODIFICATION TO HUMANITARIAN DEVICE EX-
13	EMPTION.
14	(a) In General.—Section 520(m) of the Federal
14 15	(a) IN GENERAL.—Section 520(m) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 360j(m)) is
15 16	Food, Drug, and Cosmetic Act (21 U.S.C. 360j(m)) is
15	Food, Drug, and Cosmetic Act (21 U.S.C. 360j(m)) is amended—
15 16 17	Food, Drug, and Cosmetic Act (21 U.S.C. 360j(m)) is amended— (1) in paragraph (3), by striking "No" and in-
15 16 17 18	Food, Drug, and Cosmetic Act (21 U.S.C. 360j(m)) is amended— (1) in paragraph (3), by striking "No" and inserting "Except as provided in paragraph (6), no";
15 16 17 18	Food, Drug, and Cosmetic Act (21 U.S.C. 360j(m)) is amended— (1) in paragraph (3), by striking "No" and inserting "Except as provided in paragraph (6), no"; (2) in paragraph (5)—
15 16 17 18 19	Food, Drug, and Cosmetic Act (21 U.S.C. 360j(m)) is amended— (1) in paragraph (3), by striking "No" and inserting "Except as provided in paragraph (6), no"; (2) in paragraph (5)— (A) by inserting ", if the Secretary has
15 16 17 18 19 20 21	Food, Drug, and Cosmetic Act (21 U.S.C. 360j(m)) is amended— (1) in paragraph (3), by striking "No" and inserting "Except as provided in paragraph (6), no"; (2) in paragraph (5)— (A) by inserting ", if the Secretary has reason to believe that the requirements of para-
15 16 17 18 19 20 21	Food, Drug, and Cosmetic Act (21 U.S.C. 360j(m)) is amended— (1) in paragraph (3), by striking "No" and inserting "Except as provided in paragraph (6), no"; (2) in paragraph (5)— (A) by inserting ", if the Secretary has reason to believe that the requirements of paragraph (6) are no longer met," after "public

1 graph (2) fails to demonstrate continued com-2 pliance with the requirements of this subsection, the Secretary may suspend or withdraw 3 4 the exemption from the effectiveness require-5 ments of sections 514 and 515 for a humani-6 tarian device only after providing notice and an 7 opportunity for an informal hearing."; and 8 (3) by striking paragraph (6) and inserting 9 after paragraph (5) the following new paragraphs: 10 "(6)(A) Except as provided in subparagraph (D), the 11 prohibition in paragraph (3) shall not apply with respect 12 to a person granted an exemption under paragraph (2) if each of the following conditions apply: 13 14 "(i)(I) The device with respect to which the ex-15 emption is granted is intended for the treatment or 16 diagnosis of a disease or condition that occurs in pe-17 diatric patients or in a pediatric subpopulation, and 18 such device is labeled for use in pediatric patients or 19 in a pediatric subpopulation in which the disease or 20 condition occurs. 21 "(II) The device was not previously approved 22 under this subsection for the pediatric patients or 23 the pediatric subpopulation described in subclause

(I) prior to the date of enactment of the Pediatric

- 1 Medical Device Safety and Improvement Act of 2 2007.
- "(ii) During any calendar year, the number of 3 such devices distributed during that year does not 5 exceed the annual distribution number specified by 6 the Secretary when the Secretary grants such ex-7 emption. The annual distribution number shall be 8 based on the number of individuals affected by the 9 disease or condition that such device is intended to 10 treat, diagnose, or cure, and of that number, the 11 number of individuals likely to use the device, and 12 the number of devices reasonably necessary to treat 13 such individuals. In no case shall the annual dis-14 tribution number exceed the number identified in 15 paragraph (2)(A).
 - "(iii) Such person immediately notifies the Secretary if the number of such devices distributed during any calendar year exceeds the annual distribution number referred to in clause (ii).
- 20 "(iv) The request for such exemption is sub-21 mitted on or before October 1, 2013.
- "(B) The Secretary may inspect the records relating to the number of devices distributed during any calendar year of a person granted an exemption under paragraph

16

17

18

- 1 (2) for which the prohibition in paragraph (3) does not
- 2 apply.
- 3 "(C) A person may petition the Secretary to modify
- 4 the annual distribution number specified by the Secretary
- 5 under subparagraph (A)(ii) with respect to a device if ad-
- 6 ditional information on the number of individuals affected
- 7 by the disease or condition arises, and the Secretary may
- 8 modify such number but in no case shall the annual dis-
- 9 tribution number exceed the number identified in para-
- 10 graph (2)(A).
- 11 "(D) If a person notifies the Secretary, or the Sec-
- 12 retary determines through an inspection under subpara-
- 13 graph (B), that the number of devices distributed during
- 14 any calendar year exceeds the annual distribution number,
- 15 as required under subparagraph (A)(iii), and modified
- 16 under subparagraph (C), if applicable, then the prohibi-
- 17 tion in paragraph (3) shall apply with respect to such per-
- 18 son for such device for any sales of such device after such
- 19 notification.
- 20 "(E)(i) In this subsection, the term 'pediatric pa-
- 21 tients' means patients who are 21 years of age or younger
- 22 at the time of the diagnosis or treatment.
- 23 "(ii) In this subsection, the term 'pediatric sub-
- 24 population' means 1 of the following populations:
- 25 "(I) Neonates.

- 1 "(II) Infants.
- 2 "(III) Children.
- 3 "(IV) Adolescents.
- 4 "(7) The Secretary shall refer any report of an ad-
- 5 verse event regarding a device for which the prohibition
- 6 under paragraph (3) does not apply pursuant to para-
- 7 graph (6)(A) that the Secretary receives to the Office of
- 8 Pediatric Therapeutics, established under section 6 of the
- 9 Best Pharmaceuticals for Children Act (Public Law 107–
- 10 109). In considering the report, the Director of the Office
- 11 of Pediatric Therapeutics, in consultation with experts in
- 12 the Center for Devices and Radiological Health, shall pro-
- 13 vide for periodic review of the report by the Pediatric Ad-
- 14 visory Committee, including obtaining any recommenda-
- 15 tions of such committee regarding whether the Secretary
- 16 should take action under this Act in response to the re-
- 17 port.
- 18 "(8) In consultation with the Office of Pediatric
- 19 Therapeutics and the Center for Devices and Radiological
- 20 Health, the Secretary shall provide for an annual review
- 21 by the Pediatric Advisory Committee of all devices de-
- 22 scribed in paragraph (6) to ensure that the exemption
- 23 under paragraph (2) remains appropriate for the pediatric
- 24 populations for which it is granted.".

1	(b) REPORT.—Not later than January 1, 2012, the
2	Comptroller General of the United States shall submit to
3	the Committee on Health, Education, Labor, and Pen-
4	sions of the Senate and the Committee on Energy and
5	Commerce of the House of Representatives a report on
6	the impact of allowing persons granted an exemption
7	under section 520(m)(2) of the Federal Food, Drug, and
8	Cosmetic Act (21 U.S.C. 360j(m)(2)) with respect to a
9	device to profit from such device pursuant to section
10	520(m)(6) of such Act (21 U.S.C. 360j(m)(6)) (as amend-
11	ed by subsection (a)), including—
12	(1) an assessment of whether such section
13	520(m)(6) (as amended by subsection (a)) has in-
14	creased the availability of pediatric devices for condi-
15	tions that occur in small numbers of children, in-
16	cluding any increase or decrease in the number of—
17	(A) exemptions granted under such section
18	520(m)(2) for pediatric devices; and
19	(B) applications approved under section
20	515 of such Act (21 U.S.C. 360e) for devices
21	intended to treat, diagnose, or cure conditions
22	that occur in pediatric patients or for devices
23	labeled for use in a pediatric population;
24	(2) the conditions or diseases the pediatric de-
25	vices were intended to treat or diagnose and the esti-

1	mated size of the pediatric patient population for
2	each condition or disease;
3	(3) the costs of the pediatric devices, based on
4	a survey of children's hospitals;
5	(4) the extent to which the costs of such devices
6	are covered by health insurance;
7	(5) the impact, if any, of allowing profit on ac-
8	cess to such devices for patients;
9	(6) the profits made by manufacturers for each
10	device that receives an exemption;
11	(7) an estimate of the extent of the use of the
12	pediatric devices by both adults and pediatric popu-
13	lations for a condition or disease other than the con-
14	dition or disease on the label of such devices;
15	(8) recommendations of the Comptroller Gen-
16	eral of the United States regarding the effectiveness
17	of such section 520(m)(6) (as amended by sub-
18	section (a)) and whether any modifications to such
19	section $520(m)(6)$ (as amended by subsection (a))
20	should be made;
21	(9) existing obstacles to pediatric device devel-
22	opment; and
23	(10) an evaluation of the demonstration grants
24	described in section 305.

- 1 (c) GUIDANCE.—Not later than 180 days after the
- 2 date of enactment of this Act, the Commissioner of Food
- 3 and Drugs shall issue guidance for institutional review
- 4 committees on how to evaluate requests for approval for
- 5 devices for which a humanitarian device exemption under
- 6 section 520(m)(2) of the Federal Food, Drug, and Cos-
- 7 metic Act (21 U.S.C. 360j(m)(2)) has been granted.
- 8 SEC. 304. ENCOURAGING PEDIATRIC MEDICAL DEVICE RE-
- 9 SEARCH.
- 10 (a) Access to Funding.—The Director of the Na-
- 11 tional Institutes of Health shall designate a contact point
- 12 or office at the National Institutes of Health to help
- 13 innovators and physicians access funding for pediatric
- 14 medical device development.
- 15 (b) Plan for Pediatric Medical Device Re-
- 16 SEARCH.—
- 17 (1) IN GENERAL.—Not later than 180 days
- after the date of enactment of this Act, the Commis-
- sioner of Food and Drugs, in collaboration with the
- 20 Director of the National Institutes of Health and the
- 21 Director of the Agency for Healthcare Research and
- Quality, shall submit to the Committee on Health,
- Education, Labor, and Pensions of the Senate and
- the Committee on Energy and Commerce of the
- 25 House of Representatives a plan for expanding pedi-

1	atric medical device research and development. In
2	developing such plan, the Commissioner of Food and
3	Drugs shall consult with individuals and organiza-
4	tions with appropriate expertise in pediatric medical
5	devices.
6	(2) Contents.—The plan under paragraph (1)
7	shall include—
8	(A) the current status of federally funded
9	pediatric medical device research;
10	(B) any gaps in such research, which may
11	include a survey of pediatric medical providers
12	regarding unmet pediatric medical device needs,
13	as needed; and
14	(C) a research agenda for improving pedi-
15	atric medical device development and Food and
16	Drug Administration clearance or approval of
17	pediatric medical devices, and for evaluating the
18	short- and long-term safety and effectiveness of
19	pediatric medical devices.
20	SEC. 305. DEMONSTRATION GRANTS FOR IMPROVING PEDI-
21	ATRIC DEVICE AVAILABILITY.
22	(a) In General.—
23	(1) Request for proposals.—Not later than
24	90 days after the date of enactment of this Act, the
25	Secretary of Health and Human Services shall issue

- a request for proposals for 1 or more grants or contracts to nonprofit consortia for demonstration projects to promote pediatric device development.
- 4 (2) Determination on grants or con-5 Tracts.—Not later than 180 days after the date the 6 Secretary of Health and Human Services issues a 7 request for proposals under paragraph (1), the Sec-8 retary shall make a determination on the grants or 9 contracts under this section.
- 10 (b) APPLICATION.—A nonprofit consortium that de-11 sires to receive a grant or contract under this section shall 12 submit an application to the Secretary of Health and 13 Human Services at such time, in such manner, and con-14 taining such information as the Secretary may require.
- 15 (c) USE OF FUNDS.—A nonprofit consortium that re-16 ceives a grant or contract under this section shall—
- 17 (1) encourage innovation by connecting quali-18 fied individuals with pediatric device ideas with po-19 tential manufacturers;
- 20 (2) mentor and manage pediatric device 21 projects through the development process, including 22 product identification, prototype design, device devel-23 opment, and marketing;
- 24 (3) connect innovators and physicians to exist-25 ing Federal resources, including resources from the

1	Food and Drug Administration, the National Insti-
2	tutes of Health, the Small Business Administration,
3	the Department of Energy, the Department of Edu-
4	cation, the National Science Foundation, the De-
5	partment of Veterans Affairs, the Agency for
6	Healthcare Research and Quality, and the National
7	Institute of Standards and Technology;
8	(4) assess the scientific and medical merit of
9	proposed pediatric device projects;
10	(5) assess business feasibility and provide busi-
11	ness advice;
12	(6) provide assistance with prototype develop-
13	ment; and
14	(7) provide assistance with postmarket needs,
15	including training, logistics, and reporting.
16	(d) Coordination.—
17	(1) NATIONAL INSTITUTES OF HEALTH.—Each
18	consortium that receives a grant or contract under
19	this section shall—
20	(A) coordinate with the National Institutes
21	of Health's pediatric device contact point or of-
22	fice, designated under section 304; and
23	(B) provide to the National Institutes of
24	Health any identified pediatric device needs
25	that the consortium lacks sufficient capacity to

- address or those needs in which the consortium has been unable to stimulate manufacturer interest.
- 4 (2) FOOD AND DRUG ADMINISTRATION.—Each
 5 consortium that receives a grant or contract under
 6 this section shall coordinate with the Commissioner
 7 of Food and Drugs and device companies to facili8 tate the application for approval or clearance of de9 vices labeled for pediatric use.
- 10 (e) AUTHORIZATION OF APPROPRIATIONS.—There 11 are authorized to be appropriated to carry out this section
- 12 \$6,000,000 for each of fiscal years 2008 through 2012.
- 13 SEC. 306. AMENDMENTS TO OFFICE OF PEDIATRIC THERA-
- 14 PEUTICS AND PEDIATRIC ADVISORY COM-
- 15 MITTEE.
- 16 (a) Office of Pediatric Therapeutics.—Section
- 17 6(b) of the Best Pharmaceuticals for Children Act (21
- 18 U.S.C. 393a(b)) is amended by inserting ", including in-
- 19 creasing pediatric access to medical devices" after "pedi-
- 20 atric issues".
- 21 (b) Pediatric Advisory Committee.—Section 14
- 22 of the Best Pharmaceuticals for Children Act (42 U.S.C.
- 23 284m note) is amended—

1	(1) in subsection (a), by inserting "(including
2	drugs and biological products) and medical devices?
3	after "therapeutics"; and
4	(2) in subsection (b)—
5	(A) in paragraph (1), by inserting "(in-
6	cluding drugs and biological products) and med-
7	ical devices" after "therapeutics"; and
8	(B) in paragraph (2)—
9	(i) in subparagraph (A), by striking
10	"and 505B" and inserting "505B, 510(k)
11	515, and 520(m)";
12	(ii) by striking subparagraph (B) and
13	inserting the following:
14	"(B) identification of research priorities re-
15	lated to therapeutics (including drugs and bio-
16	logical products) and medical devices for pedi-
17	atric populations and the need for additional
18	diagnostics and treatments for specific pediatric
19	diseases or conditions;"; and
20	(iii) in subparagraph (C), by inserting
21	"(including drugs and biological products)
22	and medical devices" after "therapeutics".
23	SEC. 307. POSTMARKET STUDIES.
24	Section 522 of the Federal Food, Drug, and Cosmetic
25	Act (21 U.S.C. 360l) is amended—

1	(1) in subsection (a)—
2	(A) by inserting ", or as a condition to ap-
3	proval of an application (or a supplement to an
4	application) or a product development protocol
5	under section 515 or as a condition to clearance
6	of a premarket notification under section
7	510(k), for a pediatric population or pediatric
8	subpopulation," after "The Secretary may by
9	order"; and
10	(B) by inserting ", or that is indicated for
11	pediatric populations or subpopulations or is ex-
12	pected to have significant use in pediatric popu-
13	lations," after "health consequences"; and
14	(2) in subsection (b)—
15	(A) by striking "(b) Surveillance Ap-
16	PROVAL.—Each" and inserting the following:
17	"(b) Surveillance Approval.—
18	"(1) IN GENERAL.—Each";
19	(B) by striking "The Secretary, in con-
20	sultation" and inserting "Except as provided in
21	paragraph (2), the Secretary, in consultation"
22	(C) by striking "Any determination" and
23	inserting "Except as provided in paragraph (2),
24	any determination"; and
25	(D) by adding at the end the following:

- "(2) Longer studies for pediatric de-1 2 VICES.—The Secretary may by order require a pro-3 spective surveillance period of more than 36 months with respect to a device that is expected to have sig-5 nificant use in pediatric populations if such period of 6 more than 36 months is necessary in order to assess 7 the impact of the device on growth and development, 8 or the effects of growth, development, activity level, 9 or other factors on the safety or efficacy of the de-10 vice. 11 "(c) DISPUTE RESOLUTION.—A manufacturer may 12 request review under section 562 of any order or condition requiring postmarket surveillance under this section. During the pendency of such review, the device subject to such 14 15 a postmarket surveillance order or condition shall not be
- 18 ment of this Act unless deemed necessary to protect the 19 public health.".

deemed misbranded under section 502(t) or otherwise in

violation of such order or condition or a related require-

20 TITLE IV—PEDIATRIC

21 RESEARCH EQUITY ACT OF 2007

22 SEC. 401. SHORT TITLE.

- This title may be cited as the "Pediatric Research
- 24 Equity Act of 2007".

1	SEC. 402. REAUTHORIZATION OF PEDIATRIC RESEARCH EQ-
2	UITY ACT.
3	(a) In General.—Section 505B of the Federal
4	Food, Drug, and Cosmetic Act (21 U.S.C. 355c) is amend-
5	ed to read as follows:
6	"SEC. 505B. RESEARCH INTO PEDIATRIC USES FOR DRUGS
7	AND BIOLOGICAL PRODUCTS.
8	"(a) New Drugs and Biological Products.—
9	"(1) In general.—A person that submits, on
10	or after the date of enactment of the Pediatric Re-
11	search Equity Act of 2007, an application (or sup-
12	plement to an application)—
13	"(A) under section 505 for a new active in-
14	gredient, new indication, new dosage form, new
15	dosing regimen, or new route of administration,
16	or
17	"(B) under section 351 of the Public
18	Health Service Act (42 U.S.C. 262) for a new
19	active ingredient, new indication, new dosage
20	form, new dosing regimen, or new route of ad-
21	ministration,
22	shall submit with the application the assessments de-
23	scribed in paragraph (2).
24	"(2) Assessments.—
25	"(A) In general.—The assessments re-
26	ferred to in paragraph (1) shall contain data,

1	gathered using appropriate formulations for
2	each age group for which the assessment is re-
3	quired, that are adequate—
4	"(i) to assess the safety and effective-
5	ness of the drug or the biological product
6	for the claimed indications in all relevant
7	pediatric subpopulations; and
8	"(ii) to support dosing and adminis-
9	tration for each pediatric subpopulation for
10	which the drug or the biological product is
11	safe and effective.
12	"(B) Similar course of disease or
13	SIMILAR EFFECT OF DRUG OR BIOLOGICAL
14	PRODUCT.—
15	"(i) In general.—If the course of
16	the disease and the effects of the drug are
17	sufficiently similar in adults and pediatric
18	patients, the Secretary may conclude that
19	pediatric effectiveness can be extrapolated
20	from adequate and well-controlled studies
21	in adults, usually supplemented with other
22	information obtained in pediatric patients,
23	such as pharmacokinetic studies.
24	"(ii) Extrapolation between age
25	GROUPS.—A study may not be needed in

1	each pediatric age group if data from one
2	age group can be extrapolated to another
3	age group.
4	"(iii) Information on Extrapo-
5	LATION.—A brief documentation of the sci-
6	entific data supporting the conclusion
7	under clauses (i) and (ii) shall be included
8	in the medical review that is collected as
9	part of the application under section 505
10	of this Act or section 351 of the Public
11	Health Service Act (42 U.S.C. 262).
12	"(3) Deferral.—
13	"(A) In General.—On the initiative of
14	the Secretary or at the request of the applicant,
15	the Secretary may defer submission of some or
16	all assessments required under paragraph (1)
17	until a specified date after approval of the drug
18	or issuance of the license for a biological prod-
19	uct if—
20	"(i) the Secretary finds that—
21	"(I) the drug or biological prod-
22	uct is ready for approval for use in
23	adults before pediatric studies are
24	complete;

1	"(II) pediatric studies should be
2	delayed until additional safety or ef-
3	fectiveness data have been collected;
4	or
5	"(III) there is another appro-
6	priate reason for deferral; and
7	"(ii) the applicant submits to the Sec-
8	retary—
9	"(I) certification of the grounds
10	for deferring the assessments;
11	"(II) a description of the planned
12	or ongoing studies;
13	"(III) evidence that the studies
14	are being conducted or will be con-
15	ducted with due diligence and at the
16	earliest possible time; and
17	"(IV) a timeline for the comple-
18	tion of such studies.
19	"(B) Annual review.—
20	"(i) In general.—On an annual
21	basis following the approval of a deferral
22	under subparagraph (A), the applicant
23	shall submit to the Secretary the following
24	information:

1	"(I) Information detailing the
2	progress made in conducting pediatric
3	studies.
4	"(II) If no progress has been
5	made in conducting such studies, evi-
6	dence and documentation that such
7	studies will be conducted with due
8	diligence and at the earliest possible
9	time.
10	"(ii) Public availability.—The in-
11	formation submitted through the annual
12	review under clause (i) shall promptly be
13	made available to the public in an easily
14	accessible manner, including through the
15	website of the Food and Drug Administra-
16	tion.
17	"(4) Waivers.—
18	"(A) Full Waiver.—On the initiative of
19	the Secretary or at the request of an applicant,
20	the Secretary shall grant a full waiver, as ap-
21	propriate, of the requirement to submit assess-
22	ments for a drug or biological product under
23	this subsection if the applicant certifies and the
24	Secretary finds that—

1	"(i) necessary studies are impossible
2	or highly impracticable (because, for exam-
3	ple, the number of patients is so small or
4	the patients are geographically dispersed);
5	"(ii) there is evidence strongly sug-
6	gesting that the drug or biological product
7	would be ineffective or unsafe in all pedi-
8	atric age groups; or
9	"(iii) The drug or biological product—
10	"(I) does not represent a mean-
11	ingful therapeutic benefit over existing
12	therapies for pediatric patients; and
13	"(II) is not likely to be used in a
14	substantial number of pediatric pa-
15	tients.
16	"(B) Partial Waiver.—On the initiative
17	of the Secretary or at the request of an appli-
18	cant, the Secretary shall grant a partial waiver,
19	as appropriate, of the requirement to submit as-
20	sessments for a drug or biological product
21	under this subsection with respect to a specific
22	pediatric age group if the applicant certifies
23	and the Secretary finds that—
24	"(i) necessary studies are impossible
25	or highly impracticable (because, for exam-

1	ple, the number of patients in that age
2	group is so small or patients in that age
3	group are geographically dispersed);
4	"(ii) there is evidence strongly sug-
5	gesting that the drug or biological product
6	would be ineffective or unsafe in that age
7	group;
8	"(iii) the drug or biological product—
9	"(I) does not represent a mean-
10	ingful therapeutic benefit over existing
11	therapies for pediatric patients in that
12	age group; and
13	"(II) is not likely to be used by
14	a substantial number of pediatric pa-
15	tients in that age group; or
16	"(iv) the applicant can demonstrate
17	that reasonable attempts to produce a pe-
18	diatric formulation necessary for that age
19	group have failed.
20	"(C) Pediatric formulation not pos-
21	SIBLE.—If a waiver is granted on the ground
22	that it is not possible to develop a pediatric for-
23	mulation, the waiver shall cover only the pedi-
24	atric groups requiring that formulation. An ap-
25	plicant seeking either a full or partial waiver

shall submit to the Secretary documentation detailing why a pediatric formulation cannot be developed and, if the waiver is granted, the applicant's submission shall promptly be made available to the public in an easily accessible manner, including through posting on the website of the Food and Drug Administration.

- "(D) LABELING REQUIREMENT.—If the Secretary grants a full or partial waiver because there is evidence that a drug or biological product would be ineffective or unsafe in pediatric populations, the information shall be included in the labeling for the drug or biological product.
- 15 "(b) Marketed Drugs and Biological Prod-16 ucts.—

"(1) IN GENERAL.—Beginning on the date of enactment of the Pediatric Research Equity Act of 2007, after providing notice in the form of a letter and an opportunity for written response and a meeting, which may include an advisory committee meeting, the Secretary may (by order in the form of a letter) require the sponsor or holder of an approved application for a drug under section 505 or the holder of a license for a biological product under section

8

9

10

11

12

13

14

17

18

19

20

21

22

23

24

1	351 of the Public Health Service Act to submit by
2	a specified date the assessments described in sub-
3	section (a)(2), if the Secretary finds that—
4	"(A)(i) the drug or biological product is
5	used for a substantial number of pediatric pa-
6	tients for the labeled indications; and
7	"(ii) adequate pediatric labeling could con-
8	fer a benefit on pediatric patients;
9	"(B) there is reason to believe that the
10	drug or biological product would represent a
11	meaningful therapeutic benefit over existing
12	therapies for pediatric patients for 1 or more of
13	the claimed indications; or
14	"(C) the absence of adequate pediatric la-
15	beling could pose a risk to pediatric patients.
16	"(2) Waivers.—
17	"(A) Full waiver.—At the request of an
18	applicant, the Secretary shall grant a full waiv-
19	er, as appropriate, of the requirement to submit
20	assessments under this subsection if the appli-
21	cant certifies and the Secretary finds that—
22	"(i) necessary studies are impossible
23	or highly impracticable (because, for exam-
24	ple, the number of patients in that age

1	group is so small or patients in that age
2	group are geographically dispersed); or
3	"(ii) there is evidence strongly sug-
4	gesting that the drug or biological product
5	would be ineffective or unsafe in all pedi-
6	atric age groups.
7	"(B) PARTIAL WAIVER.—At the request of
8	an applicant, the Secretary shall grant a partial
9	waiver, as appropriate, of the requirement to
10	submit assessments under this subsection with
11	respect to a specific pediatric age group if the
12	applicant certifies and the Secretary finds
13	that—
14	"(i) necessary studies are impossible
15	or highly impracticable (because, for exam-
16	ple, the number of patients in that age
17	group is so small or patients in that age
18	group are geographically dispersed);
19	"(ii) there is evidence strongly sug-
20	gesting that the drug or biological product
21	would be ineffective or unsafe in that age
22	group;
23	"(iii)(I) the drug or biological prod-
24	net—

1	"(aa) does not represent a mean-
2	ingful therapeutic benefit over existing
3	therapies for pediatric patients in that
4	age group; and
5	"(bb) is not likely to be used in
6	a substantial number of pediatric pa-
7	tients in that age group; and
8	"(II) the absence of adequate labeling
9	could not pose significant risks to pediatric
10	patients; or
11	"(iv) the applicant can demonstrate
12	that reasonable attempts to produce a pe-
13	diatric formulation necessary for that age
14	group have failed.
15	"(C) Pediatric formulation not pos-
16	SIBLE.—If a waiver is granted on the ground
17	that it is not possible to develop a pediatric for-
18	mulation, the waiver shall cover only the pedi-
19	atric groups requiring that formulation. An ap-
20	plicant seeking either a full or partial waiver
21	shall submit to the Secretary documentation de-
22	tailing why a pediatric formulation cannot be
23	developed and, if the waiver is granted, the ap-
24	plicant's submission shall promptly be made
25	available to the public in an easily accessible

1	manner, including through posting on the
2	website of the Food and Drug Administration.
3	"(D) Labeling requirement.—If the
4	Secretary grants a full or partial waiver because
5	there is evidence that a drug or biological prod-
6	uct would be ineffective or unsafe in pediatric
7	populations, the information shall be included
8	in the labeling for the drug or biological prod-
9	uct.
10	"(c) Meaningful Therapeutic Benefit.—For
11	the purposes of paragraph $(4)(A)(iii)(I)$ and $(4)(B)(iii)(I)$
12	of subsection (a) and paragraphs (1)(B)(I) and
13	(2)(B)(iii)(I)(aa) of subsection (b), a drug or biological
14	product shall be considered to represent a meaningful
15	therapeutic benefit over existing therapies if the Secretary
16	determines that—
17	"(1) if approved, the drug or biological product
18	could represent an improvement in the treatment,
19	diagnosis, or prevention of a disease, compared with
20	marketed products adequately labeled for that use in
21	the relevant pediatric population; or
22	"(2) the drug or biological product is in a class
23	of products or for an indication for which there is
24	a need for additional options.

1	"(d) Submission of Assessments.—If a person
2	fails to submit an assessment described in subsection
3	(a)(2), or a request for approval of a pediatric formulation
4	described in subsection (a) or (b), in accordance with ap-
5	plicable provisions of subsections (a) and (b)—
6	"(1) the drug or biological product that is the
7	subject of the assessment or request may be consid-
8	ered misbranded solely because of that failure and
9	subject to relevant enforcement action (except that
10	the drug or biological product shall not be subject to
11	action under section 303); but
12	"(2) the failure to submit the assessment or re-
13	quest shall not be the basis for a proceeding—
14	"(A) to withdraw approval for a drug
15	under section 505(e); or
16	"(B) to revoke the license for a biological
17	product under section 351 of the Public Health
18	Service Act.
19	"(e) Meetings.—Before and during the investiga-
20	tional process for a new drug or biological product, the
21	Secretary shall meet at appropriate times with the sponsor
22	of the new drug or biological product to discuss—
23	"(1) information that the sponsor submits on
24	plans and timelines for pediatric studies; or

- 1 "(2) any planned request by the sponsor for 2 waiver or deferral of pediatric studies.
- 3 "(f) REVIEW OF PEDIATRIC PLANS, DEFERRALS,
- 4 AND WAIVERS.—
- "(1) REVIEW.—Beginning not later than 30 5 6 days after the date of enactment of the Pediatric 7 Research Equity Act of 2007, the Secretary shall 8 utilize an internal committee to provide consultation 9 to reviewing divisions on all pediatric plans and as-10 sessments prior to approval of an application or sup-11 plement for which a pediatric assessment is required 12 under this section and all deferral and waiver re-13 quests granted pursuant to this section. Such inter-14 nal committee shall include employees of the Food 15 and Drug Administration, with expertise in pediat-16 rics (including representation from the Office of Pe-17 diatric Therapeutics), biopharmacology, statistics, 18 chemistry, legal issues, pediatric ethics, and the ap-19 propriate expertise pertaining to the pediatric prod-20 uct under review, and other individuals designated 21 by the Secretary.
 - "(2) ACTIVITY BY COMMITTEE.—The committee referred to in paragraph (1) may operate using appropriate members of such committee and need not convene all members of the committee.

23

24

"(3) DOCUMENTATION OF COMMITTEE ACTION.—For each drug or biological product, the committee referred to in paragraph (1) shall document, for each activity described in paragraph (4), which members of the committee participated in such activity.

"(4) Review of Pediatric Plans, deferrals and assessments by the internal committee pursuant to this section shall occur prior to approval of an application or supplement for which a pediatric assessment is required under this section. The internal committee shall review all requests for deferrals and waivers from the requirement to submit a pediatric assessment granted under this section and shall provide recommendations as needed to reviewing divisions.

"(5) Retrospective review of pediatric Plans, deferrals and waivers.—Within one year after enactment of the Pediatric Research Equity Act of 2007, the committee shall conduct a retrospective review and analysis of a representative sample of assessments submitted and deferrals and waivers approved under this section since enactment of the Pediatric Research Equity Act of 2003. Such

1 review shall include an analysis of the quality and 2 consistency of pediatric information in pediatric as-3 sessments and the appropriateness of waivers and deferrals granted. Based on such review, the Sec-5 retary shall issue recommendations to the review di-6 visions for improvements and initiate guidance to in-7 dustry related to the scope of pediatric studies re-8 quired under this section. 9

- "(6) Tracking of assessments and labelIng Changes.—Beginning on the date of enactment
 of the Pediatric Research Equity Act of 2007, the
 Secretary shall track and make available to the public in an easily accessible manner, including through
 posting on the website of the Food and Drug Administration—
 - "(A) the number of assessments conducted under this section;
 - "(B) the specific drugs and biological products and their uses assessed under this section;
 - "(C) the types of assessments conducted under this section, including trial design, the number of pediatric patients studied, and the number of centers and countries involved;
- "(D) the total number of deferrals requested and granted under this section and, if

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1	granted, the reasons for such deferrals, the
2	timeline for completion, and the number com-
3	pleted and pending by the specified date, as
4	outlined in subsection (a)(3);
5	"(E) the number of waivers requested and
6	granted under this section and, if granted, the
7	reasons for the waivers;
8	"(F) the number of pediatric formulations
9	developed and the number of pediatric formula-
10	tions not developed and the reasons any such
11	formulation was not developed;
12	"(G) the labeling changes made as a result
13	of assessments conducted under this section;
14	"(H) an annual summary of labeling
15	changes made as a result of assessments con-
16	ducted under this section for distribution pursu-
17	ant to subsection (h)(2); and
18	"(I) an annual summary of information
19	submitted pursuant to subsection (a)(3)(B).
20	"(7) Committee—The committee utilized
21	under paragraph (1) shall be the committee estab-
22	lished under section $505A(f)(1)$.
23	"(g) Labeling Changes.—
24	"(1) Priority status for pediatric appli-
25	CATIONS.—Any supplement to an application under

1	section 505 and section 351 of the Public Health
2	Service Act proposing a labeling change as a result
3	of any pediatric assessments conducted pursuant to
4	this section—
5	"(A) shall be considered a priority applica-
6	tion or supplement; and
7	"(B) shall be subject to the performance
8	goals established by the Commissioner for pri-
9	ority drugs.
10	"(2) Dispute resolution.—
11	"(A) REQUEST FOR LABELING CHANGE
12	AND FAILURE TO AGREE.—If, on or after the
13	date of enactment of the Pediatric Research
14	Equity Act of 2007, the Commissioner deter-
15	mines that a sponsor and the Commissioner
16	have been unable to reach agreement on appro-
17	priate changes to the labeling for the drug that
18	is the subject of the application or supplement,
19	not later than 180 days after the date of the
20	submission of the application or supplement—
21	"(i) the Commissioner shall request
22	that the sponsor of the application make
23	any labeling change that the Commissioner
24	determines to be appropriate; and

1	"(ii) if the sponsor does not agree
2	within 30 days after the Commissioner's
3	request to make a labeling change re-
4	quested by the Commissioner, the Commis-
5	sioner shall refer the matter to the Pedi-
6	atric Advisory Committee.
7	"(B) ACTION BY THE PEDIATRIC ADVISORY
8	COMMITTEE.—Not later than 90 days after re-
9	ceiving a referral under subparagraph (A)(ii),
10	the Pediatric Advisory Committee shall—
11	"(i) review the pediatric study reports;
12	and
13	"(ii) make a recommendation to the
14	Commissioner concerning appropriate la-
15	beling changes, if any.
16	"(C) Consideration of Recommenda-
17	TIONS.—The Commissioner shall consider the
18	recommendations of the Pediatric Advisory
19	Committee and, if appropriate, not later than
20	30 days after receiving the recommendation,
21	make a request to the sponsor of the applica-
22	tion to make any labeling changes that the
23	Commissioner determines to be appropriate.
24	"(D) MISBRANDING.—If the sponsor of the
25	application, within 30 days after receiving a re-

quest under subparagraph (C), does not agree to make a labeling change requested by the Commissioner, the Commissioner may deem the drug that is the subject of the application to be misbranded.

"(E) No effect on authority.—Nothing in this subsection limits the authority of the United States to bring an enforcement action under this Act when a drug lacks appropriate pediatric labeling. Neither course of action (the Pediatric Advisory Committee process or an enforcement action referred to in the preceding sentence) shall preclude, delay, or serve as the basis to stay the other course of action.

"(3) OTHER LABELING CHANGES.—If, on or after the date of enactment of the Pediatric Research Equity Act of 2007, the Secretary makes a determination that a pediatric assessment conducted under this section does or does not demonstrate that the drug that is the subject of such assessment is safe and effective in pediatric populations or subpopulations, including whether such assessment results are inconclusive, the Secretary shall order the label of such product to include information about

- 1 the results of the assessment and a statement of the
- 2 Secretary's determination.
- 3 "(h) Dissemination of Pediatric Informa-
- 4 TION.—
- 5 "(1) IN GENERAL.—Not later than 180 days
- 6 after the date of submission of a pediatric assess-
- 7 ment under this section, the Secretary shall make
- 8 available to the public in an easily accessible manner
- 9 the medical, statistical, and clinical pharmacology re-
- views of such pediatric assessments, and shall post
- such assessments on the website of the Food and
- 12 Drug Administration.
- 13 "(2) Dissemination of Information Re-
- 14 GARDING LABELING CHANGES.—Beginning on the
- date of enactment of the Pediatric Research Equity
- Act of 2007, the Secretary shall require that the
- sponsors of the assessments that result in labeling
- changes that are reflected in the annual summary
- developed pursuant to subsection (f)(6)(H) dis-
- tribute such information to physicians and other
- 21 health care providers.
- 22 "(3) Effect of Subsection.—Nothing in this
- subsection shall alter or amend Section 301(j) of
- this Act or section 552 of title 5 or section 1905 of
- title 18, United States Code.

"(i) Adverse Event Reporting.—

"(1) Reporting in Year one.—Beginning on the date of enactment of the Pediatric Research Equity Act of 2007, during the one-year period beginning on the date a labeling change is made pursuant to subsection (g), the Secretary shall ensure that all adverse event reports that have been received for such drug (regardless of when such report was received) are referred to the Office of Pediatric Therapeutics. In considering the report, the Director of such Office shall provide for the review of the report by the Pediatric Advisory Committee, including obtaining any recommendations of such committee regarding whether the Secretary should take action under this Act in response to such report.

"(2) Reporting in subsequent years.—Following the one-year period described in paragraph (1), the Secretary shall, as appropriate, refer to the Office of Pediatric Therapeutics all pediatric adverse event reports for a drug for which a pediatric study was conducted under this section. In considering the report, the Director of such Office may provide for the review of the report by the Pediatric Advisory Committee, including obtaining any recommendation

- of such Committee regarding whether the Secretary should take action in response to such report.
- 3 "(3) EFFECT.—The requirements of this sub-4 section shall supplement, not supplant, other review 5 of such adverse event reports by the Secretary.
- 6 "(j) Scope of Authority.—Nothing in this section 7 provides to the Secretary any authority to require a pedi-8 atric assessment of any drug or biological product, or any 9 assessment regarding other populations or uses of a drug
- 10 or biological product, other than the pediatric assessments11 described in this section.
- 12 "(k) Orphan Drugs.—Unless the Secretary re-
- 13 quires otherwise by regulation, this section does not apply
- 14 to any drug for an indication for which orphan designation
- 15 has been granted under section 526.
- 16 "(l) Institute of Medicine Study.—
- 17 "(1) IN GENERAL.—Not later than three years 18 after the date of the enactment of the Pediatric Re-19 search Equity Act of 2007, the Secretary shall con-20 tract with the Institute of Medicine to conduct a 21 study and report to Congress regarding the pediatric 22 studies conducted pursuant to this section since 23 1997 and labeling changes made as a result of such

studies.

- "(2) CONTENT OF STUDY.—The study under paragraph (1) shall review and assess the use of extrapolation for pediatric subpopulations, the use of alternative endpoints for pediatric populations, neonatal assessment tools, the number and type of pediatric adverse events, and ethical issues in pediatric clinical trials.
- 6 "(3) Representative sample.—The Institute 9 of Medicine may devise an appropriate mechanism to 10 review a representative sample of studies conducted 11 pursuant to this section from each review division 12 within the Center for Drug Evaluation and Research 13 in order to make the requested assessment.".
- 14 (b) APPLICABILITY.—The amendment made in sub-15 section (a) applies to assessments required under section 16 505B on or after the date of enactment of this Act.
- 17 SEC. 403. GOVERNMENT ACCOUNTABILITY OFFICE RE18 PORT.
- Not later than September 1, 2011, the Comptroller
- 20 General of the United States, in consultation with the Sec-
- 21 retary of Health and Human Services, shall submit to the
- 22 Congress a report that addresses the effectiveness of sec-
- 23 tions 505A and 505B of the Federal Food, Drug, and Cos-
- 24 metic Act (21 U.S.C. 355a, 355c) and section 409I of the
- 25 Public Health Service Act (42 U.S.C. 284m) in ensuring

- that medicines used by children are tested and properly
- 2 labeled. Such report shall include—
- 3 (1) the number and importance of drugs and biological products for children that are being tested 5 as a result of the amendments made by this title and 6 title V and the importance for children, health care 7 providers, parents, and others of labeling changes
- 8 made as a result of such testing;

19

20

21

22

23

24

- 9 (2) the number and importance of drugs and 10 biological products for children that are not being tested for their use notwithstanding the provisions of 12 this title and title V and possible reasons for the 13 lack of testing, including whether the number of written requests declined by sponsors or holders of 14 15 drugs subject to section 505A(g)(2) of the Federal 16 Food, and Cosmetic Act (21)U.S.C. Drug, 17 355a(g)(2) has increased or decreased as a result of 18 the amendments made by this title;
 - (3) the number of drugs and biological products for which testing is being done and labeling changes required, including the date labeling changes are made and which labeling changes required the use of the dispute resolution process established pursuant to the amendments made by this title, together with a description of the outcomes of such process, in-

1	cluding a description of the disputes and the rec-
2	ommendations of the Pediatric Advisory Committee;
3	(4) any recommendations for modifications to
4	the programs established under sections 505A and
5	505B of the Federal Food, Drug, and Cosmetic Act
6	(21 U.S.C. 355a) and section 409I of the Public
7	Health Service Act (42 U.S.C. 284m) that the Sec-
8	retary determines to be appropriate, including a de-
9	tailed rationale for each recommendation; and
10	(5)(A) the efforts made by the Secretary to in-
11	crease the number of studies conducted in the
12	neonate population; and
13	(B) the results of those efforts, including efforts
14	made to encourage the conduct of appropriate stud-
15	ies in neonates by companies with products that
16	have sufficient safety and other information to make
17	the conduct of the studies ethical and safe.
18	TITLE V—BEST PHARMA-
19	CEUTICALS FOR CHILDREN
20	ACT OF 2007
21	SEC. 501. SHORT TITLE.
22	This title may be cited as the "Best Pharmaceuticals
23	for Children Act of 2007".

1	SEC. 502. REAUTHORIZATION OF BEST PHARMACEUTICALS
2	FOR CHILDREN ACT.
3	(a) Pediatric Studies of Drugs.—
4	(1) In general.—Section 505A of the Federal
5	Food, Drug, and Cosmetic Act (21 U.S.C. 355a) is
6	amended to read as follows:
7	"SEC. 505A. PEDIATRIC STUDIES OF DRUGS.
8	"(a) DEFINITIONS.—As used in this section, the term
9	'pediatric studies' or 'studies' means at least one clinical
10	investigation (that, at the Secretary's discretion, may in-
11	clude pharmacokinetic studies) in pediatric age groups (in-
12	cluding neonates in appropriate cases) in which a drug
13	is anticipated to be used, and at the discretion of the Sec-
14	retary, may include preclinical studies.
15	"(b) Market Exclusivity for New Drugs.—
16	"(1) IN GENERAL.—Except as provided in para-
17	graph (2), if, prior to approval of an application that
18	is submitted under section 505(b)(1), the Secretary
19	determines that information relating to the use of a
20	new drug in the pediatric population may produce
21	health benefits in that population, the Secretary
22	makes a written request for pediatric studies (which
23	shall include a timeframe for completing such stud-
24	ies), the applicant agrees to the request, such stud-
25	ies are completed using appropriate formulations for

each age group for which the study is requested

1	within any such timeframe, and the reports thereof
2	are submitted and accepted in accordance with sub-
3	section (d)(3), and if the Secretary has determined
4	that labeling changes are appropriate, such changes
5	are approved within the timeframe requested by the
6	Secretary—
7	"(A)(i)(I) the period referred to in sub-
8	section (c)(3)(E)(ii) of section 505, and in sub-
9	section (j)(5)(F)(ii) of such section, is deemed
10	to be five years and six months rather than five
11	years, and the references in subsections
12	(c)(3)(E)(ii) and $(j)(5)(F)(ii)$ of such section to
13	four years, to forty-eight months, and to sever
14	and one-half years are deemed to be four and
15	one-half years, fifty-four months, and eight
16	years, respectively; or
17	"(II) the period referred to in clauses (iii)
18	and (iv) of subsection (c)(3)(E) of such section
19	and in clauses (iii) and (iv) of subsection
20	(j)(5)(F) of such section, is deemed to be three
21	years and six months rather than three years
22	and
23	"(ii) if the drug is designated under sec-
24	tion 526 for a rare disease or condition, the pe

riod referred to in section 527(a) is deemed to

1	be seven years and six months rather than
2	seven years; and
3	"(B)(i) if the drug is the subject of—
4	"(I) a listed patent for which a certifi-
5	cation has been submitted under sub-
6	section (b)(2)(A)(ii) or $(j)(2)(A)(vii)(II)$ of
7	section 505 and for which pediatric studies
8	were submitted prior to the expiration of
9	the patent (including any patent exten-
10	sions); or
11	"(II) a listed patent for which a cer-
12	tification has been submitted under sub-
13	sections $(b)(2)(A)(iii)$ or $(j)(2)(A)(vii)(III)$
14	of section 505,
15	the period during which an application may not
16	be approved under section 505(c)(3) or section
17	505(j)(5)(B) shall be extended by a period of
18	six months after the date the patent expires (in-
19	cluding any patent extensions); or
20	"(ii) if the drug is the subject of a listed
21	patent for which a certification has been sub-
22	mitted under subsection $(b)(2)(A)(iv)$ or
23	(j)(2)(A)(vii)(IV) of section 505, and in the pat-
24	ent infringement litigation resulting from the
25	certification the court determines that the pat-

ent is valid and would be infringed, the period during which an application may not be approved under section 505(c)(3) or section 505(j)(5)(B) shall be extended by a period of six months after the date the patent expires (including any patent extensions).

"(2) EXCEPTION.—The Secretary shall not extend the period referred to in paragraph (1)(A) or (1)(B) if the determination is made later than one year prior to the expiration of such period.

11 "(c) Market Exclusivity for Already-Mar-12 keted Drugs.—

"(1) IN GENERAL.—Except as provided in paragraph (2), if the Secretary determines that information relating to the use of an approved drug in the pediatric population may produce health benefits in that population and makes a written request to the holder of an approved application under section 505(b)(1) for pediatric studies (which shall include a timeframe for completing such studies), the holder agrees to the request, such studies are completed using appropriate formulations for each age group for which the study is requested within any such timeframe and the reports thereof are submitted and accepted in accordance with subsection (d)(3), and if

1	the Secretary determines that labeling changes are
2	appropriate and such changes are approved within
3	the timeframe requested by the Secretary—
4	"(A)(i)(I) the period referred to in sub-
5	section (c)(3)(E)(ii) of section 505, and in sub-
6	section (j)(5)(F)(ii) of such section, is deemed
7	to be five years and six months rather than five
8	years, and the references in subsections
9	(c)(3)(E)(ii) and $(j)(5)(F)(ii)$ of such section to
10	four years, to forty-eight months, and to seven
11	and one-half years are deemed to be four and
12	one-half years, fifty-four months, and eight
13	years, respectively; or
14	"(II) the period referred to in clauses (iii)
15	and (iv) of subsection (e)(3)(D) of such section,
16	and in clauses (iii) and (iv) of subsection
17	(j)(5)(F) of such section, is deemed to be three
18	years and six months rather than three years;
19	and
20	"(ii) if the drug is designated under sec-
21	tion 526 for a rare disease or condition, the pe-
22	riod referred to in section 527(a) is deemed to
23	be seven years and six months rather than
24	seven years; and
25	"(B)(i) if the drug is the subject of—

1	"(I) a listed patent for which a certifi-
2	cation has been submitted under sub-
3	section $(b)(2)(A)(ii)$ or $(j)(2)(A)(vii)(II)$ of
4	section 505 and for which pediatric studies
5	were submitted prior to the expiration of
6	the patent (including any patent exten-
7	sions); or
8	"(II) a listed patent for which a cer-
9	tification has been submitted under sub-
10	section (b)(2)(A)(iii) or $(j)(2)(A)(vii)(III)$
11	of section 505,
12	the period during which an application may not
13	be approved under section 505(c)(3) or section
14	505(j)(5)(B)(ii) shall be extended by a period of
15	six months after the date the patent expires (in-
16	cluding any patent extensions); or
17	"(ii) if the drug is the subject of a listed
18	patent for which a certification has been sub-
19	mitted under subsection (b)(2)(A)(iv) or
20	(j)(2)(A)(vii)(IV) of section 505, and in the pat-
21	ent infringement litigation resulting from the
22	certification the court determines that the pat-
23	ent is valid and would be infringed, the period
24	during which an application may not be ap-
25	proved under section $505(c)(3)$ or section

505(j)(5)(B) shall be extended by a period of six months after the date the patent expires (induding any patent extensions)

"(2) EXCEPTION.—The Secretary shall not extend the period referred to in paragraph (1)(A) or (1)(B) if the determination is made later than one year prior to the expiration of such period.

"(d) Conduct of Pediatric Studies.—

"(1) Request for studies.—

"(A) IN GENERAL.—The Secretary may, after consultation with the sponsor of an application for an investigational new drug under section 505(i), the sponsor of an application for a new drug under section 505(b)(1), or the holder of an approved application for a drug under section 505(b)(1) issue to the sponsor or holder a written request for the conduct of pediatric studies for such drug. In issuing such request, the Secretary shall take into account adequate representation of children of ethnic and racial minorities. Such request to conduct pediatric studies shall be in writing and shall include a timeframe for such studies and a request to the sponsor or holder to propose pediatric labeling resulting from such studies.

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1	"(B) Single written request.—A sin-
2	gle written request—
3	"(i) may relate to more than one use
4	of a drug; and
5	"(ii) may include uses that are both
6	approved and unapproved.
7	"(2) Written request for pediatric stud-
8	IES.—
9	"(A) REQUEST AND RESPONSE.—
10	"(i) In General.—If the Secretary
11	makes a written request for pediatric stud-
12	ies (including neonates, as appropriate)
13	under subsection (b) or (c), the applicant
14	or holder, not later than 180 days after re-
15	ceiving the written request, shall respond
16	to the Secretary as to the intention of the
17	applicant or holder to act on the request
18	by—
19	"(I) indicating when the pediatric
20	studies will be initiated, if the appli-
21	cant or holder agrees to the request;
22	or
23	"(II) indicating that the appli-
24	cant or holder does not agree to the

1	request and stating the reasons for
2	declining the request.
3	"(ii) Disagree with request.—If,
4	on or after the date of the enactment of
5	the Best Pharmaceuticals for Children Act
6	of 2007, the applicant or holder does not
7	agree to the request on the grounds that it
8	is not possible to develop the appropriate
9	pediatric formulation, the applicant or
10	holder shall submit to the Secretary the
11	reasons such pediatric formulation cannot
12	be developed.
13	"(B) Adverse event reports.—An ap-
14	plicant or holder that, on or after the date of
15	the enactment of the Best Pharmaceuticals for
16	Children Act of 2007, agrees to the request for
17	such studies shall provide the Secretary, at the
18	same time as the submission of the reports of
19	such studies, with all postmarket adverse event

"(3) MEETING THE STUDIES REQUIREMENT.— Not later than 180 days after the submission of the reports of the studies, the Secretary shall accept or

mission of such reports.

reports regarding the drug that is the subject

of such studies and are available prior to sub-

20

21

22

23

24

reject such reports and so notify the sponsor or holder. The Secretary's only responsibility in accept-ing or rejecting the reports shall be to determine, within the 180-day period, whether the studies fairly respond to the written request, have been conducted in accordance with commonly accepted scientific principles and protocols, and have been reported in accordance with the requirements of the Secretary for filing.

- "(4) EFFECT OF SUBSECTION.—Nothing in this subsection alters or amends section 301(j) of this Act or section 552 of title 5 or section 1905 of title 18, United States Code.
- 14 "(e) Notice of Determinations on Studies Re-15 Quirement.—

"(1) IN GENERAL.—The Secretary shall publish a notice of any determination, made on or after the date of the enactment of the Best Pharmaceuticals for Children Act of 2007, that the requirements of subsection (d) have been met and that submissions and approvals under subsection (b)(2) or (j) of section 505 for a drug will be subject to the provisions of this section. Such notice shall be published not later than 30 days after the date of the Secretary's determination regarding market exclusivity and shall

include a copy of the written request made under subsection (b) or (c).

"(2) IDENTIFICATION OF CERTAIN DRUGS.—
The Secretary shall publish a notice identifying any drug for which, on or after the date of the enactment of the Best Pharmaceuticals for Children Act of 2007, a pediatric formulation was developed, studied, and found to be safe and effective in the pediatric population (or specified subpopulation) if the pediatric formulation for such drug is not introduced onto the market within one year after the date that the Secretary publishes the notice described in paragraph (1). Such notice identifying such drug shall be published not later than 30 days after the date of the expiration of such one year period.

16 "(f) Internal Review of Written Requests 17 and Pediatric Studies.—

18 "(1) Internal review.—

"(A) IN GENERAL.—The Secretary shall establish an internal review committee to review all written requests issued on or after the date of the enactment of the Best Pharmaceuticals for Children Act of 2007, in accordance with paragraph (2).

1	"(B) Members.—The committee estab-
2	lished under subparagraph (A) shall include in-
3	dividuals with expertise in pediatrics, biophar-
4	macology, statistics, drugs and drug formula-
5	tions, legal issues, pediatric ethics, the appro-
6	priate expertise, such as expertise in child and
7	adolescent psychiatry, pertaining to the pedi-
8	atric product under review, one or more experts
9	from the Office of Pediatric Therapeutics, and
10	other individuals designated by the Secretary.
11	"(2) REVIEW OF WRITTEN REQUESTS.—The
12	committee established under paragraph (1) shall re-
13	view all written requests issued pursuant to this sec-
14	tion prior to being issued.
15	"(3) Tracking pediatric studies and la-
16	BELING CHANGES.—The Secretary shall track and
17	make available to the public, in an easily accessible
18	manner, including through posting on the website of
19	the Food and Drug Administration—
20	"(A) the number of studies conducted
21	under this section and under section 409I of
22	the Public Health Service Act;
23	"(B) the specific drugs and biological prod-
24	ucts and their uses, including labeled and off-
25	labeled indications, studied under such sections;

1	"(C) the types of studies conducted under
2	such sections, including trial design, the num-
3	ber of pediatric patients studied, and the num-
4	ber of centers and countries involved;
5	"(D) the number of pediatric formulations
6	developed and the number of pediatric formula-
7	tions not developed and the reasons such for-
8	mulations were not developed;
9	"(E) the labeling changes made as a result
10	of studies conducted under such sections;
11	"(F) an annual summary of labeling
12	changes made as a result of studies conducted
13	under such sections for distribution pursuant to
14	subsection $(k)(2)$; and
15	"(G) information regarding reports sub-
16	mitted on or after the date of the enactment of
17	the Best Pharmaceuticals for Children Act of
18	2007.
19	"(4) Committee.—The committee established
20	under paragraph (1) shall be the committee utilized
21	under section $505B(f)(1)$.
22	"(g) Limitations.—Notwithstanding subsection
23	(c)(2), a drug to which the six-month period under sub-
24	section (b) or (c) has already been applied—

1	"(1) may receive an additional six-month period
2	under subsection $(c)(1)(A)(i)(II)$ for a supplemental
3	application if all other requirements under this sec-
4	tion are satisfied; and
5	"(2) may not receive any additional such period
6	under subsection $(c)(1)(A)(ii)$.
7	"(h) Relationship to Pediatric Research Re-
8	QUIREMENTS.—Notwithstanding any other provision of
9	law, if any pediatric study is required by a provision of
10	law (including a regulation) other than this section and
11	such study meets the completeness, timeliness, and other
12	requirements of this section, such study shall be deemed
13	to satisfy the requirement for market exclusivity pursuant
14	to this section.
15	"(i) Labeling Changes.—
16	"(1) Priority status for pediatric appli-
17	CATIONS AND SUPPLEMENTS.—Any application or
18	supplement to an application under section 505 pro-
19	posing a labeling change as a result of any pediatric
20	study conducted pursuant to this section—
21	"(A) shall be considered to be a priority
22	application or supplement; and
23	"(B) shall be subject to the performance
24	goals established by the Commissioner for pri-
25	ority drugs.

1	"(2) Dispute resolution.—
2	"(A) REQUEST FOR LABELING CHANGE
3	AND FAILURE TO AGREE.—If, on or after the
4	date of the enactment of the Best Pharma-
5	ceuticals for Children Act of 2007, the Commis-
6	sioner determines that the sponsor and the
7	Commissioner have been unable to reach agree-
8	ment on appropriate changes to the labeling for
9	the drug that is the subject of the application
10	not later than 180 days after the date of sub-
11	mission of the application—
12	"(i) the Commissioner shall request
13	that the sponsor of the application make
14	any labeling change that the Commissioner
15	determines to be appropriate; and
16	"(ii) if the sponsor of the application
17	does not agree within 30 days after the
18	Commissioner's request to make a labeling
19	change requested by the Commissioner, the
20	Commissioner shall refer the matter to the
21	Pediatric Advisory Committee.
22	"(B) ACTION BY THE PEDIATRIC ADVISORY
23	COMMITTEE.—Not later than 90 days after re-
24	ceiving a referral under subparagraph (A)(ii)
25	the Pediatric Advisory Committee shall—

1	"(i) review the pediatric study reports;
2	and
3	"(ii) make a recommendation to the
4	Commissioner concerning appropriate la-
5	beling changes, if any.
6	"(C) Consideration of Recommenda-
7	TIONS.—The Commissioner shall consider the
8	recommendations of the Pediatric Advisory
9	Committee and, if appropriate, not later than
10	30 days after receiving the recommendation,
11	make a request to the sponsor of the applica-
12	tion to make any labeling change that the Com-
13	missioner determines to be appropriate.
14	"(D) MISBRANDING.—If the sponsor of the
15	application, within 30 days after receiving a re-
16	quest under subparagraph (C), does not agree
17	to make a labeling change requested by the
18	Commissioner, the Commissioner may deem the
19	drug that is the subject of the application to be
20	misbranded.
21	"(E) NO EFFECT ON AUTHORITY.—Noth-
22	ing in this subsection limits the authority of the
23	United States to bring an enforcement action
24	under this Act when a drug lacks appropriate
25	pediatric labeling. Neither course of action (the

1	Pediatric Advisory Committee process or an en-
2	forcement action referred to in the preceding
3	sentence) shall preclude, delay, or serve as the
4	basis to stay the other course of action.
5	"(j) OTHER LABELING CHANGES.—If, on or after the
6	date of the enactment of the Best Pharmaceuticals for
7	Children Act of 2007, the Secretary determines that a pe-
8	diatric study conducted under this section does or does
9	not demonstrate that the drug that is the subject of the
10	study is safe and effective in pediatric populations or sub-
11	populations, including whether such study results are in-
12	conclusive, the Secretary shall order the labeling of such
13	product to include information about the results of the
14	study and a statement of the Secretary's determination.
15	"(k) Dissemination of Pediatric Informa-
16	TION.—
17	"(1) In general.—Not later than 180 days
18	after the date of submission of a report on a pedi-
19	atric study under this section, the Secretary shall
20	make available to the public the medical, statistical,
21	and clinical pharmacology reviews of pediatric stud-
22	ies conducted under subsection (b) or (c).
23	"(2) Dissemination of Information Re-
24	GARDING LABELING CHANGES.—Beginning on the

date of the enactment of the Best Pharmaceuticals

for Children Act of 2007, the Secretary shall include as a requirement of a written request that the spon-sors of the studies that result in labeling changes that are reflected in the annual summary developed pursuant to subsection (f)(3)(F) distribute, at least annually (or more frequently if the Secretary deter-mines that it would be beneficial to the public health), such information to physicians and other health care providers.

"(3) EFFECT OF SUBSECTION.—Nothing in this subsection alters or amends section 301(j) of this Act or section 552 of title 5 or section 1905 of title 18, United States Code.

"(1) Adverse Event Reporting.—

"(1) Reporting in Year one.—Beginning on the date of the enactment of the Best Pharmaceuticals for Children Act of 2007, during the one-year period beginning on the date a labeling change is approved pursuant to subsection (i), the Secretary shall ensure that all adverse event reports that have been received for such drug (regardless of when such report was received) are referred to the Office of Pediatric Therapeutics established under section 6 of the Best Pharmaceuticals for Children Act (Public Law 107–109). In considering the reports, the Di-

rector of such Office shall provide for the review of the reports by the Pediatric Advisory Committee, including obtaining any recommendations of such Committee regarding whether the Secretary should

5 take action under this Act in response to such re-

6 ports.

7

8

9

10

11

12

13

14

15

16

17

18

19

20

- "(2) Reporting in Subsequent Years.—Following the one-year period described in paragraph (1), the Secretary shall, as appropriate, refer to the Office of Pediatric Therapeutics all pediatric adverse event reports for a drug for which a pediatric study was conducted under this section. In considering such reports, the Director of such Office may provide for the review of such reports by the Pediatric Advisory Committee, including obtaining any recommendation of such Committee regarding whether the Secretary should take action in response to such reports.
- "(3) Effect.—The requirements of this subsection shall supplement, not supplant, other review of such adverse event reports by the Secretary.
- 22 "(m) Clarification of Interaction of Market
- 23 Exclusivity Under This Section and Market Ex-
- 24 CLUSIVITY AWARDED TO AN APPLICANT FOR APPROVAL
- 25 OF A Drug Under Section 505(j).—If a 180-day period

- 1 under section 505(j)(5)(B)(iv) overlaps with a 6-month ex-
- 2 clusivity period under this section, so that the applicant
- 3 for approval of a drug under section 505(j) entitled to the
- 4 180-day period under that section loses a portion of the
- 5 180-day period to which the applicant is entitled for the
- 6 drug, the 180-day period shall be extended from—
- 7 "(1) the date on which the 180-day period
- 8 would have expired by the number of days of the
- 9 overlap, if the 180-day period would, but for the ap-
- plication of this subsection, expire after the 6-month
- 11 exclusivity period; or
- 12 "(2) the date on which the 6-month exclusivity
- period expires, by the number of days of the overlap
- if the 180-day period would, but for the application
- of this subsection, expire during the six-month exclu-
- sivity period.
- 17 "(n) Referral if Pediatric Studies Not Com-
- 18 PLETED.—
- "(1) IN GENERAL.—Beginning on the date of
- the enactment of the Best Pharmaceuticals for Chil-
- dren Act of 2007, if pediatric studies have not been
- completed under subsection (d) and if the Secretary,
- through the committee established under subsection
- 24 (f), determines that there is a continuing need for
- information relating to the use of the drug in the pe-

1	diatric population (including neonates, as appro-
2	priate), the Secretary shall—
3	"(A) for a drug for which listed patents
4	have not expired, make a determination regard-
5	ing whether an assessment shall be required to
6	be submitted under section 505B; or
7	"(B) for a drug that has no listed patents
8	or has 1 or more listed patents that have ex-
9	pired, determine whether there are funds avail-
10	able under section 736 to award a grant to con-
11	duct the requested studies pursuant to para-
12	graph (2).
13	"(2) Funding of studies.—If, pursuant to
14	paragraph (1), the Secretary determines that there
15	are funds available under section 736 to award a
16	grant to conduct the requested pediatric studies,
17	then the Secretary shall issue a proposal to award
18	a grant to conduct the requested studies. If the Sec-
19	retary determines that funds are not available under
20	section 736, the Secretary shall refer the drug for
21	inclusion on the list established under section 409I
22	of the Public Health Service Act or the conduct of
23	studies.
24	"(3) Public notice.—The Secretary shall give
25	the public notice of—

1	"(A) a decision under paragraph (1)(A)
2	not to require an assessment under section
3	505B and the basis for such decision;
4	"(B) the name of any drug, its manufac-
5	turer, and the indications to be studied pursu-
6	ant to a grant made under paragraph (2); and
7	"(C) any decision under paragraph (2) to
8	include a drug on the list established under sec-
9	tion 409I of the Public Health Service Act.
10	"(4) Effect of subsection.—Nothing in this
11	subsection alters or amends section 301(j) of this
12	Act or section 552 of title 5 or section 1905 of title
13	18, United States Code.
14	"(o) Prompt Approval of Drugs Under Section
15	505(j) When Pediatric Information Is Added to La-
16	BELING.—
17	"(1) GENERAL RULE.—A drug for which an ap-
18	plication has been submitted or approved under sec-
19	tion 505(j) shall not be considered ineligible for ap-
20	proval under that section or misbranded under sec-
21	tion 502 on the basis that the labeling of the drug
22	omits a pediatric indication or any other aspect of
23	labeling pertaining to pediatric use when the omitted
24	indication or other aspect is protected by patent or

1	by exclusivity under clause (iii) or (iv) of section
2	505(j)(5)(F).
3	"(2) Labeling.—Notwithstanding clauses (iii)
4	and (iv) of section 505(j)(5)(F), the Secretary may
5	require that the labeling of a drug approved under
6	section 505(j) that omits a pediatric indication or
7	other aspect of labeling as described in paragraph
8	(1) include—
9	"(A) a statement that, because of mar-
10	keting exclusivity for a manufacturer—
11	"(i) the drug is not labeled for pedi-
12	atric use; or
13	"(ii) in the case of a drug for which
14	there is an additional pediatric use not re-
15	ferred to in paragraph (1), the drug is not
16	labeled for the pediatric use under para-
17	graph (1); and
18	"(B) a statement of any appropriate pedi-
19	atric contraindications, warnings, or pre-
20	cautions that the Secretary considers necessary.
21	"(3) Preservation of Pediatric exclu-
22	SIVITY AND OTHER PROVISIONS.—This subsection
23	does not affect—
24	"(A) the availability or scope of exclusivity
25	under this section;

1	"(B) the availability or scope of exclusivity
2	under section 505 for pediatric formulations;
3	"(C) the question of the eligibility for ap-
4	proval of any application under section 505(j)
5	that omits any other conditions of approval en-
6	titled to exclusivity under clause (iii) or (iv) of
7	section $505(j)(5)(F)$; or
8	"(D) except as expressly provided in para-
9	graphs (1) and (2), the operation of section
10	505.
11	"(p) Institute of Medicine Study.—Not later
12	than 3 years after the date of the enactment of the Best
13	Pharmaceuticals for Children Act of 2007, the Secretary
14	shall enter into a contract with the Institute of Medicine
15	to conduct a study and report to Congress regarding the
16	written requests made and the studies conducted pursuant
17	to this section. The Institute of Medicine may devise an
18	appropriate mechanism to review a representative sample
19	of requests made and studies conducted pursuant to this
20	section in order to conduct such study. Such study shall—
21	"(1) review such representative written requests
22	issued by the Secretary since 1997 under sub-
23	sections (b) and (c);
24	"(2) review and assess such representative pedi-
25	atric studies conducted under subsections (b) and (c)

1	since 1997 and labeling changes made as a result of
2	such studies;
3	"(3) review the use of extrapolation for pedi-
4	atric subpopulations, the use of alternative endpoints
5	for pediatric populations, neonatal assessment tools,
6	and ethical issues in pediatric clinical trials; and
7	"(4) make recommendations regarding appro-
8	priate incentives for encouraging pediatric studies of
9	biologies.
10	"(q) Sunset.—A drug may not receive any 6-month
11	period under subsection (b) or (c) unless—
12	"(1) on or before October 1, 2012, the Sec-
13	retary makes a written request for pediatric studies
14	of the drug;
15	"(2) on or before October 1, 2012, an applica-
16	tion for the drug is accepted for filing under section
17	505(b); and
18	"(3) all requirements of this section are met.".
19	(2) Effective date.—The amendment made
20	by this subsection shall apply to written requests
21	under section 505A of the Federal Food, Drug, and
22	Cosmetic Act (21 U.S.C. 355a) made after the date
23	of the enactment of this Act.

1	(b) Program for Pediatric Studies of Drugs.—
2	Section 409I of the Public Health Service Act (42 U.S.C.
3	284m) is amended to read as follows:
4	"SEC. 409I. PROGRAM FOR PEDIATRIC STUDIES OF DRUGS.
5	"(a) List of Priority Issues in Pediatric
6	THERAPEUTICS.—
7	"(1) In general.—Not later than one year
8	after the date of the enactment of the Best Pharma-
9	ceuticals for Children Act of 2007, the Secretary,
10	acting through the Director of the National Insti-
11	tutes of Health and in consultation with the Com-
12	missioner of Food and Drugs and experts in pedi-
13	atric research, shall develop and publish a priority
14	list of needs in pediatric therapeutics, including
15	drugs or indications that require study. The list
16	shall be revised every three years.
17	"(2) Consideration of available informa-
18	TION.—In developing and prioritizing the list under
19	paragraph (1), the Secretary shall consider—
20	"(A) therapeutic gaps in pediatrics that
21	may include developmental pharmacology,
22	pharmacogenetic determinants of drug re-
23	sponse, metabolism of drugs and biologics in
24	children, and pediatric clinical trials;

1	"(B) particular pediatric diseases, dis-
2	orders or conditions where more complete
3	knowledge and testing of therapeutics, including
4	drugs and biologics, may be beneficial in pedi-
5	atric populations; and
6	"(C) the adequacy of necessary infrastruc-
7	ture to conduct pediatric pharmacological re-
8	search, including research networks and trained
9	pediatric investigators.
10	"(b) Pediatric Studies and Research.—The
11	Secretary, acting through the National Institutes of
12	Health, shall award funds to entities that have the exper-
13	tise to conduct pediatric clinical trials or other research
14	(including qualified universities, hospitals, laboratories,
15	contract research organizations, practice groups, federally
16	funded programs such as pediatric pharmacology research
17	units, other public or private institutions, or individuals)
18	to enable the entities to conduct the drug studies or other
19	research on the issues described in subsection (a). The
20	Secretary may use contracts, grants, or other appropriate
21	funding mechanisms to award funds under this subsection.
22	"(c) Process for Proposed Pediatric Study
23	REQUESTS AND LABELING CHANGES.—
24	"(1) Submission of proposed pediatric
25	STUDY REQUEST.—The Director of the National In-

1	stitutes of Health shall, as appropriate, submit pro-
2	posed pediatric study requests for consideration by
3	the Commissioner of Food and Drugs for pediatric
4	studies of a specific pediatric indication identified
5	under subsection (a). Such a proposed pediatric
6	study request shall be made in a manner equivalent
7	to a written request made under subsection (b) or
8	(c) of section 505A of the Federal Food, Drug, and
9	Cosmetic Act, including with respect to the informa-
10	tion provided on the pediatric studies to be con-
11	ducted pursuant to the request. The Director of the
12	National Institutes of Health may submit a pro-
13	posed pediatric study request for a drug for which—
14	"(A)(i) there is an approved application
15	under section 505(j) of the Federal Food,
16	Drug, and Cosmetic Act; or
17	"(ii) there is a submitted application that
18	could be approved under the criteria of such
19	section; and
20	"(B) there is no patent protection or mar-
21	ket exclusivity protection for at least one form
22	of the drug under the Federal Food, Drug, and
23	Cosmetic Act; and

1 "(C) additional studies are needed to as-2 sess the safety and effectiveness of the use of 3 the drug in the pediatric population.

> "(2) Written request to holders of ap-PROVED APPLICATIONS FOR DRUGS LACKING EXCLU-SIVITY.—The Commissioner of Food and Drugs, in consultation with the Director of the National Institutes of Health, may issue a written request based on the proposed pediatric study request for the indication or indications submitted pursuant to paragraph (1) (which shall include a timeframe for negotiations for an agreement) for pediatric studies concerning a drug identified under subsection (a) to all holders of an approved application for the drug under section 505 of the Federal Food, Drug, and Cosmetic Act. Such a written request shall be made in a manner equivalent to the manner in which a written request is made under subsection (b) or (c) of section 505A of such Act, including with respect to information provided on the pediatric studies to be conducted pursuant to the request and using appropriate formulations for each age group for which the study is requested.

> "(3) REQUESTS FOR PROPOSALS.—If the Commissioner of Food and Drugs does not receive a re-

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- sponse to a written request issued under paragraph (2) not later than 30 days after the date on which a request was issued, the Secretary, acting through the Director of the National Institutes of Health and in consultation with the Commissioner of Food and Drugs, shall publish a request for proposals to con-duct the pediatric studies described in the written request in accordance with subsection (b).
 - "(4) DISQUALIFICATION.—A holder that receives a first right of refusal shall not be entitled to respond to a request for proposals under paragraph (3).
 - "(5) Contracts, grant, or other funding may be awarded under this section only if a proposal is submitted to the Secretary in such form and manner, and containing such agreements, assurances, and information as the Secretary determines to be necessary to carry out this section.

"(6) Reporting of studies.—

"(A) IN GENERAL.—On completion of a pediatric study in accordance with an award under this section, a report concerning the study shall be submitted to the Director of the National Institutes of Health and the Commis-

sioner of Food and Drugs. The report shall include all data generated in connection with the study, including a written request if issued.

"(B) AVAILABILITY OF REPORTS.—Each report submitted under subparagraph (A) shall be considered to be in the public domain (subject to section 505A(d)(4) of the Federal Food, Drug, and Cosmetic Act) and shall be assigned a docket number by the Commissioner of Food and Drugs. An interested person may submit written comments concerning such pediatric studies to the Commissioner of Food and Drugs, and the written comments shall become part of the docket file with respect to each of the drugs.

"(C) ACTION BY COMMISSIONER.—The Commissioner of Food and Drugs shall take appropriate action in response to the reports submitted under subparagraph (A) in accordance with paragraph (7).

"(7) REQUESTS FOR LABELING CHANGE.—During the 180-day period after the date on which a report is submitted under paragraph (6)(A), the Commissioner of Food and Drugs shall—

1	"(A) review the report and such other data
2	as are available concerning the safe and effec-
3	tive use in the pediatric population of the drug
4	studied;
5	"(B) negotiate with the holders of ap-
6	proved applications for the drug studied for any
7	labeling changes that the Commissioner of Food
8	and Drugs determines to be appropriate and re-
9	quests the holders to make; and
10	"(C)(i) place in the public docket file a
11	copy of the report and of any requested labeling
12	changes; and
13	"(ii) publish in the Federal Register and
14	through a posting on the website of the Food
15	and Drug Administration a summary of the re-
16	port and a copy of any requested labeling
17	changes.
18	"(8) DISPUTE RESOLUTION.—
19	"(A) Referral to pediatric advisory
20	COMMITTEE.—If, not later than the end of the
21	180-day period specified in paragraph (7), the
22	holder of an approved application for the drug
23	involved does not agree to any labeling change
24	requested by the Commissioner of Food and

Drugs under that paragraph, the Commissioner

1	of Food and Drugs shall refer the request to
2	the Pediatric Advisory Committee.
3	"(B) ACTION BY THE PEDIATRIC ADVISORY
4	COMMITTEE.—Not later than 90 days after re-
5	ceiving a referral under subparagraph (A), the
6	Pediatric Advisory Committee shall—
7	"(i) review the available information
8	on the safe and effective use of the drug
9	in the pediatric population, including study
10	reports submitted under this section; and
11	"(ii) make a recommendation to the
12	Commissioner of Food and Drugs as to ap-
13	propriate labeling changes, if any.
14	"(9) FDA DETERMINATION.—Not later than 30
15	days after receiving a recommendation from the Pe-
16	diatric Advisory Committee under paragraph
17	(8)(B)(ii) with respect to a drug, the Commissioner
18	of Food and Drugs shall consider the recommenda-
19	tion and, if appropriate, make a request to the hold-
20	ers of approved applications for the drug to make
21	any labeling change that the Commissioner of Food
22	and Drugs determines to be appropriate.
23	"(10) Failure to agree.—If a holder of an
24	approved application for a drug, within 30 days
25	after receiving a request to make a labeling change

1	under paragraph (9), does not agree to make a re-
2	quested labeling change, the Commissioner of Food
3	and Drugs may deem the drug to be misbranded
4	under the Federal Food, Drug, and Cosmetic Act.
5	"(11) NO EFFECT ON AUTHORITY.—Nothing in
6	this subsection limits the authority of the United
7	States to bring an enforcement action under the
8	Federal Food, Drug, and Cosmetic Act when a drug
9	lacks appropriate pediatric labeling. Neither course
10	of action (the Pediatric Advisory Committee process
11	or an enforcement action referred to in the pre-
12	ceding sentence) shall preclude, delay, or serve as
13	the basis to stay the other course of action.
14	"(d) Dissemination of Pediatric Informa-
15	TION.—Not later than one year after the date of the enact-
16	ment of the Best Pharmaceuticals for Children Act of
17	2007, the Secretary, acting through the Director of the
18	National Institutes of Health, shall study the feasibility
19	of establishing a compilation of information on pediatric
20	drug use and report the findings to Congress.
21	"(e) Authorization of Appropriations.—
22	"(1) In general.—There are authorized to be
23	appropriated to carry out this section—
24	"(A) \$200,000,000 for fiscal year 2008
25	and

- 1 "(B) such sums as are necessary for each 2 of the four succeeding fiscal years.
- or one rour succeeding insent yours.
- 3 "(2) AVAILABILITY.—Any amount appropriated
- 4 under paragraph (1) shall remain available to carry
- 5 out this section until expended.".
- 6 (c) Fees Relating to Drugs.—Section 735(6) of
- 7 the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
- 8 379(6)) is amended by adding at the end the following
- 9 new subparagraph:
- 10 "(G) Activities relating to the support of
- studies of drugs on pediatric populations under
- 12 section 505A(n)(1).".
- 13 (d) Foundation for the National Institutes
- 14 OF HEALTH.—Section 499(c)(1)(C) of the Public Health
- 15 Service Act (42 U.S.C. 290b(c)(1)(C)) is amended by
- 16 striking "and studies listed by the Secretary pursuant to
- 17 section 409I(a)(1)(A) of this Act and referred under sec-
- 18 tion 505A(d)(4)(C) of the Federal Food, Drug, and Cos-
- 19 metic Act (21 U.S.C. 355(a)(d)(4)(C))".
- 20 (e) Continuation of Operation of Com-
- 21 MITTEE.—Section 14 of the Best Pharmaceuticals for
- 22 Children Act (42 U.S.C. 284m note) is amended by adding
- 23 at the end the following new subsection:
- 24 "(d) Continuation of Operation of Com-
- 25 MITTEE.—Notwithstanding section 14 of the Federal Ad-

1	visory Committee Act, the advisory committee shall con-
2	tinue to operate during the five-year period beginning on
3	the date of the enactment of the Best Pharmaceuticals for
4	Children Act of 2007.".
5	(f) Pediatric Subcommittee of the Oncologic
6	Drugs Advisory Committee.—Section 15 of the Best
7	Pharmaceuticals for Children Act (42 U.S.C. 284m note)
8	is amended—
9	(1) in subsection (a)—
10	(A) in paragraph (1)—
11	(i) in subparagraph (B), by striking
12	"and" after the semicolon;
13	(ii) in subparagraph (C), by striking
14	the period at the end and inserting ";
15	and"; and
16	(iii) by adding at the end the fol-
17	lowing new subparagraph:
18	"(D) provide recommendations to the in-
19	ternal review committee created under section
20	505A(f) of the Federal Food, Drug, and Cos-
21	metic Act regarding the implementation of
22	amendments to sections 505A and 505B of the
23	Federal Food, Drug, and Cosmetic Act with re-
24	spect to the treatment of pediatric cancers.";
25	and

1	(B) by adding at the end the following new
2	paragraph:
3	"(3) Continuation of operation of sub-
4	COMMITTEE.—Notwithstanding section 14 of the
5	Federal Advisory Committee Act, the Subcommittee
6	shall continue to operate during the five-year period
7	beginning on the date of the enactment of the Best
8	Pharmaceuticals for Children Act of 2007."; and
9	(2) in subsection (d), by striking "2003" and
10	inserting "2009".
11	(g) Effective Date and Limitation for Rule
12	RELATING TO TOLL-FREE NUMBER FOR ADVERSE
13	EVENTS ON LABELING FOR HUMAN DRUG PRODUCTS.—
14	(1) In general.—Notwithstanding subchapter
15	II of chapter 5, and chapter 7, of title 5, United
16	States Code (commonly known as the "Administra-
17	tive Procedure Act") and any other provision of law,
18	the proposed rule issued by the Commissioner of
19	Food and Drugs entitled "Toll-Free Number for Re-
20	porting Adverse Events on Labeling for Human
21	Drug Products," 69 Fed. Reg. 21778, (April 22,
22	2004) shall take effect on January 1, 2008, unless
23	such Commissioner issues the final rule before such
24	date.

1	(2) Limitation.—The proposed rule that takes
2	effect under subsection (a), or the final rule de-
3	scribed under subsection (a), shall, notwithstanding
4	section 17(a) of the Best Pharmaceuticals for Chil-
5	dren Act (21 U.S.C. 355b(a)), not apply to a drug—
6	(A) for which an application is approved
7	under section 505 of the Federal Food, Drug,
8	and Cosmetic Act (21 U.S.C. 355);
9	(B) that is not described under section
10	503(b)(1) of such Act (21 U.S.C. 353(b)(1));
11	and
12	(C) the packaging of which includes a toll-
13	free number through which consumers can re-
14	port complaints to the manufacturer or dis-
15	tributor of the drug.
16	TITLE VI—REAGAN-UDALL
17	FOUNDATION
18	SEC. 601. THE REAGAN-UDALL FOUNDATION FOR THE
19	FOOD AND DRUG ADMINISTRATION.
20	(a) In General.—Chapter VII of the Federal Food,
21	Drug, and Cosmetic Act (21 U.S.C. 371 et seq.) is amend-
22	ed by adding at the end the following:

1	"Subchapter I—Reagan-Udall Foundation for
2	the Food and Drug Administration
3	"SEC. 770. ESTABLISHMENT AND FUNCTIONS OF THE FOUN-
4	DATION.
5	"(a) In General.—A nonprofit corporation to be
6	known as the Reagan-Udall Foundation for the Food and
7	Drug Administration (referred to in this subchapter as the
8	'Foundation') shall be established in accordance with this
9	section. The Foundation shall be headed by an Executive
10	Director, appointed by the members of the Board of Direc-
11	tors under subsection (e). The Foundation shall not be
12	an agency or instrumentality of the United States Govern-
13	ment.
14	"(b) Purpose of Foundation.—The purpose of
15	the Foundation is to advance the mission of the Food and
16	Drug Administration to modernize medical, veterinary,
17	food, food ingredient, and cosmetic product development,
18	accelerate innovation, and enhance product safety.
19	"(c) Duties of the Foundation.—The Founda-
20	tion shall—
21	"(1) taking into consideration the Critical Path
22	reports and priorities published by the Food and
23	Drug Administration, identify unmet needs in the
24	development, manufacture, and evaluation of the
25	safety and effectiveness, including postapproval, of

- devices, including diagnostics, biologics, and drugs, and the safety of food, food ingredients, and cosmetics, and including the incorporation of more sensitive and predictive tools and devices to measure safety;
 - "(2) establish goals and priorities in order to meet the unmet needs identified in paragraph (1);
 - "(3) in consultation with the Secretary, identify existing and proposed Federal intramural and extramural research and development programs relating to the goals and priorities established under paragraph (2), coordinate Foundation activities with such programs, and minimize Foundation duplication of existing efforts;
 - "(4) award grants to, or enter into contracts, memoranda of understanding, or cooperative agreements with, scientists and entities, which may include the Food and Drug Administration, university consortia, public-private partnerships, institutions of higher education, entities described in section 501(c)(3) of the Internal Revenue Code (and exempt from tax under section 501(a) of such Code), and industry, to efficiently and effectively advance the goals and priorities established under paragraph (2);

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

1	"(5) recruit meeting participants and hold or
2	sponsor (in whole or in part) meetings as appro-
3	priate to further the goals and priorities established
4	under paragraph (2);
5	"(6) release and publish information and data
6	and, to the extent practicable, license, distribute,
7	and release material, reagents, and techniques to
8	maximize, promote, and coordinate the availability of
9	such material, reagents, and techniques for use by
10	the Food and Drug Administration, nonprofit orga-
11	nizations, and academic and industrial researchers
12	to further the goals and priorities established under
13	paragraph (2);
14	"(7) ensure that—
15	"(A) action is taken as necessary to obtain
16	patents for inventions developed by the Founda-
17	tion or with funds from the Foundation;
18	"(B) action is taken as necessary to enable
19	the licensing of inventions developed by the
20	Foundation or with funds from the Foundation;
21	and
22	"(C) executed licenses, memoranda of un-
23	derstanding, material transfer agreements, con-
24	tracts, and other such instruments, promote, to
25	the maximum extent practicable, the broadest

1	conversion to commercial and noncommercial
2	applications of licensed and patented inventions
3	of the Foundation to further the goals and pri-
4	orities established under paragraph (2);
5	"(8) provide objective clinical and scientific in-
6	formation to the Food and Drug Administration
7	and, upon request, to other Federal agencies to as-
8	sist in agency determinations of how to ensure that
9	regulatory policy accommodates scientific advances
10	and meets the agency's public health mission;
11	"(9) conduct annual assessments of the unmet
12	needs identified in paragraph (1); and
13	"(10) carry out such other activities consistent
14	with the purposes of the Foundation as the Board
15	determines appropriate.
16	"(d) Board of Directors.—
17	"(1) Establishment.—
18	"(A) IN GENERAL.—The Foundation shall
19	have a Board of Directors (referred to in this
20	subchapter as the 'Board'), which shall be com-
21	posed of ex officio and appointed members in
22	accordance with this subsection. All appointed
23	members of the Board shall be voting members.

1	"(B) Ex officio members.—The ex offi-
2	cio members of the Board shall be the following
3	individuals or their designees:
4	"(i) The Commissioner.
5	"(ii) The Director of the National In-
6	stitutes of Health.
7	"(iii) The Director of the Centers for
8	Disease Control and Prevention.
9	"(iv) The Director of the Agency for
10	Healthcare Research and Quality.
11	"(C) Appointed members.—
12	"(i) In General.—The ex officio
13	members of the Board under subparagraph
14	(B) shall, by majority vote, appoint to the
15	Board 12 individuals, from a list of can-
16	didates to be provided by the National
17	Academy of Sciences. Of such appointed
18	members—
19	"(I) 4 shall be representatives of
20	the general pharmaceutical, device,
21	food, cosmetic, and biotechnology in-
22	dustries;
23	"(II) 3 shall be representatives of
24	academic research organizations;

1	"(III) 2 shall be representatives
2	of Government agencies, including the
3	Food and Drug Administration and
4	the National Institutes of Health;
5	"(IV) 2 shall be representatives
6	of patient or consumer advocacy orga-
7	nizations; and
8	"(V) 1 shall be a representative
9	of health care providers.
10	"(ii) Requirement.—The ex officio
11	members shall ensure the Board member-
12	ship includes individuals with expertise in
13	areas including the sciences of developing,
14	manufacturing, and evaluating the safety
15	and effectiveness of devices, including
16	diagnostics, biologics, and drugs, and the
17	safety of food, food ingredients, and cos-
18	metics.
19	"(D) Initial meeting.—
20	"(i) In general.—Not later than 30
21	days after the date of the enactment of
22	this Act, the Secretary shall convene a
23	meeting of the ex officio members of the
24	Board to—

1	"(I) incorporate the Foundation;
2	and
3	"(II) appoint the members of the
4	Board in accordance with subpara-
5	graph (C).
6	"(ii) Service of ex officio mem-
7	BERS.—Upon the appointment of the
8	members of the Board under clause (i)(II),
9	the terms of service of the ex officio mem-
10	bers of the Board as members of the
11	Board shall terminate.
12	"(iii) Chair.—The ex officio members
13	of the Board under subparagraph (B) shall
14	designate an appointed member of the
15	Board to serve as the Chair of the Board.
16	"(2) Duties of Board.—The Board shall—
17	"(A) establish bylaws for the Foundation
18	that—
19	"(i) are published in the Federal Reg-
20	ister and available for public comment;
21	"(ii) establish policies for the selection
22	of the officers, employees, agents, and con-
23	tractors of the Foundation;
24	"(iii) establish policies, including eth-
25	ical standards, for the acceptance, solicita-

1	tion, and disposition of donations and
2	grants to the Foundation and for the dis-
3	position of the assets of the Foundation,
4	including appropriate limits on the ability
5	of donors to designate, by stipulation or re-
6	striction, the use or recipient of donated
7	funds;
8	"(iv) establish policies that would sub-
9	ject all employees, fellows, and trainees of
10	the Foundation to the conflict of interest
11	standards under section 208 of title 18,
12	United States Code;
13	"(v) establish licensing, distribution,
14	and publication policies that support the
15	widest and least restrictive use by the pub-
16	lic of information and inventions developed
17	by the Foundation or with Foundation
18	funds to carry out the duties described in
19	paragraphs (6) and (7) of subsection (c),
20	and may include charging cost-based fees
21	for published material produced by the
22	Foundation;
23	"(vi) specify principles for the review
24	of proposals and awarding of grants and
25	contracts that include peer review and that

1	are consistent with those of the Founda-
2	tion for the National Institutes of Health,
3	to the extent determined practicable and
4	appropriate by the Board;
5	"(vii) specify a cap on administrative
6	expenses for recipients of a grant, con-
7	tract, or cooperative agreement from the
8	Foundation;
9	"(viii) establish policies for the execu-
10	tion of memoranda of understanding and
11	cooperative agreements between the Foun-
12	dation and other entities, including the
13	Food and Drug Administration;
14	"(ix) establish policies for funding
15	training fellowships, whether at the Foun-
16	dation, academic or scientific institutions,
17	or the Food and Drug Administration, for
18	scientists, doctors, and other professionals
19	who are not employees of regulated indus-
20	try, to foster greater understanding of and
21	expertise in new scientific tools,
22	diagnostics, manufacturing techniques, and
23	potential barriers to translating basic re-
24	search into clinical and regulatory practice;

1	"(x) specify a process for annual
2	Board review of the operations of the
3	Foundation; and
4	"(xi) establish specific duties of the
5	Executive Director;
6	"(B) prioritize and provide overall direc-
7	tion to the activities of the Foundation;
8	"(C) evaluate the performance of the Exec-
9	utive Director; and
10	"(D) carry out any other necessary activi-
11	ties regarding the functioning of the Founda-
12	tion.
13	"(3) Terms and vacancies.—
14	"(A) TERM.—The term of office of each
15	member of the Board appointed under para-
16	graph (1)(C) shall be 4 years, except that the
17	terms of offices for the initial appointed mem-
18	bers of the Board shall expire on a staggered
19	basis as determined by the ex officio members.
20	"(B) VACANCY.—Any vacancy in the mem-
21	bership of the Board—
22	"(i) shall not affect the power of the
23	remaining members to execute the duties
24	of the Board; and

1	"(ii) shall be filled by appointment by
2	the appointed members described in para-
3	graph (1)(C) by majority vote.
4	"(C) PARTIAL TERM.—If a member of the
5	Board does not serve the full term applicable
6	under subparagraph (A), the individual ap-
7	pointed under subparagraph (B) to fill the re-
8	sulting vacancy shall be appointed for the re-
9	mainder of the term of the predecessor of the
10	individual.
11	"(D) SERVING PAST TERM.—A member of
12	the Board may continue to serve after the expi-
13	ration of the term of the member until a suc-
14	cessor is appointed.
15	"(4) Compensation.—Members of the Board
16	may not receive compensation for service on the
17	Board. Such members may be reimbursed for travel,
18	subsistence, and other necessary expenses incurred
19	in carrying out the duties of the Board, as set forth
20	in the bylaws issued by the Board.
21	"(e) Incorporation.—The ex officio members of the
22	Board shall serve as incorporators and shall take whatever
23	actions necessary to incorporate the Foundation.
24	"(f) Nonprofit Status.—The Foundation shall be
25	considered to be a corporation under section 501(c) of the

I	Internal Revenue Code of 1986, and shall be subject to
2	the provisions of such section.
3	"(g) Executive Director.—
4	"(1) IN GENERAL.—The Board shall appoint an
5	Executive Director who shall serve at the pleasure of
6	the Board. The Executive Director shall be respon-
7	sible for the day-to-day operations of the Foundation
8	and shall have such specific duties and responsibil-
9	ities as the Board shall prescribe.
10	"(2) Compensation.—The compensation of
11	the Executive Director shall be fixed by the Board
12	but shall not be greater than the compensation of
13	the Commissioner.
14	"(h) Administrative Powers.—In carrying out
15	this subchapter, the Board, acting through the Executive
16	Director, may—
17	"(1) adopt, alter, and use a corporate seal,
18	which shall be judicially noticed;
19	"(2) hire, promote, compensate, and discharge
20	1 or more officers, employees, and agents, as may be
21	necessary, and define their duties;
22	"(3) prescribe the manner in which—
23	"(A) real or personal property of the
24	Foundation is acquired, held, and transferred;

1	"(B) general operations of the Foundation
2	are to be conducted; and
3	"(C) the privileges granted to the Board
4	by law are exercised and enjoyed;
5	"(4) with the consent of the applicable executive
6	department or independent agency, use the informa-
7	tion, services, and facilities of such department or
8	agencies in carrying out this section;
9	"(5) enter into contracts with public and pri-
10	vate organizations for the writing, editing, printing,
11	and publishing of books and other material;
12	"(6) hold, administer, invest, and spend any
13	gift, devise, or bequest of real or personal property
14	made to the Foundation under subsection (i);
15	"(7) enter into such other contracts, leases, co-
16	operative agreements, and other transactions as the
17	Board considers appropriate to conduct the activities
18	of the Foundation;
19	"(8) modify or consent to the modification of
20	any contract or agreement to which it is a party or
21	in which it has an interest under this subchapter;
22	"(9) take such action as may be necessary to
23	obtain patents and licenses for devices and proce-
24	dures developed by the Foundation and its employ-
25	ees;

- 1 "(10) sue and be sued in its corporate name, 2 and complain and defend in courts of competent ju-3 risdiction;
- 4 "(11) appoint other groups of advisors as may 5 be determined necessary to carry out the functions 6 of the Foundation; and
- "(12) exercise other powers as set forth in this
 section, and such other incidental powers as are necessary to carry out its powers, duties, and functions
 in accordance with this subchapter.
- 11 "(i) Acceptance of Funds From Other
- 12 Sources.—The Executive Director may solicit and accept
- 13 on behalf of the Foundation, any funds, gifts, grants, de-
- 14 vises, or bequests of real or personal property made to the
- 15 Foundation, including from private entities, for the pur-
- 16 poses of carrying out the duties of the Foundation.
- 17 "(j) Service of Federal Employees.—Federal
- 18 Government employees may serve on committees advisory
- 19 to the Foundation and otherwise cooperate with and assist
- 20 the Foundation in carrying out its functions, so long as
- 21 such employees do not direct or control Foundation activi-
- 22 ties.
- 23 "(k) Detail of Government Employees; Fel-
- 24 Lowships.—

1	"(1) Detail from federal agencies.—Fed-
2	eral Government employees may be detailed from
3	Federal agencies with or without reimbursement to
4	those agencies to the Foundation at any time, and
5	such detail shall be without interruption or loss of
6	civil service status or privilege. Each such employee
7	shall abide by the statutory, regulatory, ethical, and
8	procedural standards applicable to the employees of
9	the agency from which such employee is detailed and
10	those of the Foundation.
11	"(2) Voluntary service; acceptance of
12	FEDERAL EMPLOYEES.—
13	"(A) FOUNDATION.—The Executive Direc-
14	tor of the Foundation may accept the services
15	of employees detailed from Federal agencies
16	with or without reimbursement to those agen-
17	cies.
18	"(B) FOOD AND DRUG ADMINISTRATION.—
19	The Commissioner may accept the uncompen-
20	sated services of Foundation fellows or trainees.
21	Such services shall be considered to be under-
22	taking an activity under contract with the Sec-
23	retary as described in section 708.
24	"(l) Annual Reports.—

1	"(1) Reports to foundation.—Any recipient
2	of a grant, contract, fellowship, memorandum of un-
3	derstanding, or cooperative agreement from the
4	Foundation under this section shall submit to the
5	Foundation a report on an annual basis for the du-
6	ration of such grant, contract, fellowship, memo-
7	randum of understanding, or cooperative agreement,
8	that describes the activities carried out under such
9	grant, contract, fellowship, memorandum of under-
10	standing, or cooperative agreement.
11	"(2) Report to congress and the fda.—
12	Beginning with fiscal year 2009, the Executive Di-
13	rector shall submit to Congress and the Commis-
14	sioner an annual report that—
15	"(A) describes the activities of the Foun-
16	dation and the progress of the Foundation in
17	furthering the goals and priorities established
18	under subsection (c)(2), including the practical
19	impact of the Foundation on regulated product
20	development;
21	"(B) provides a specific accounting of the
22	source and use of all funds used by the Foun-
23	dation to carry out such activities; and
24	"(C) provides information on how the re-
25	sults of Foundation activities could be incor-

- 1 porated into the regulatory and product review
- 2 activities of the Food and Drug Administration.
- 3 "(m) Separation of Funds.—The Executive Di-
- 4 rector shall ensure that the funds received from the Treas-
- 5 ury are held in separate accounts from funds received
- 6 from entities under subsection (i).
- 7 "(n) Funding.—From amounts appropriated to the
- 8 Food and Drug Administration for each fiscal year, the
- 9 Commissioner shall transfer not less than \$500,000 and
- 10 not more than \$1,250,000, to the Foundation to carry out
- 11 subsections (a), (b), and (d) through (m).".
- 12 (b) Other Foundation Provisions.—Chapter VII
- 13 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
- 14 371 et seq.) (as amended by subsection (a)) is amended
- 15 by adding at the end the following:
- 16 "SEC. 771. LOCATION OF FOUNDATION.
- 17 "The Foundation shall, if practicable, be located not
- 18 more than 20 miles from the District of Columbia.
- 19 "SEC. 772. ACTIVITIES OF THE FOOD AND DRUG ADMINIS-
- 20 TRATION.
- 21 "(a) In General.—The Commissioner shall receive
- 22 and assess the report submitted to the Commissioner by
- 23 the Executive Director of the Foundation under section
- 24 770(1)(2).

- 1 "(b) Report to Congress.—Beginning with fiscal
- 2 year 2009, the Commissioner shall submit to Congress an
- 3 annual report summarizing the incorporation of the infor-
- 4 mation provided by the Foundation in the report described
- 5 under section 770(1)(2) and by other recipients of grants,
- 6 contracts, memoranda of understanding, or cooperative
- 7 agreements into regulatory and product review activities
- 8 of the Food and Drug Administration.
- 9 "(c) Extramural Grants.—The provisions of this
- 10 subchapter shall have no effect on any grant, contract,
- 11 memorandum of understanding, or cooperative agreement
- 12 between the Food and Drug Administration and any other
- 13 entity entered into before, on, or after the date of enact-
- 14 ment of this subchapter.".
- 15 (c) Conforming Amendment.—Section 742(b) of
- 16 the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
- 17 379l(b)) is amended by adding at the end the following:
- 18 "Any such fellowships and training programs under this
- 19 section or under section 770(d)(2)(A)(ix) may include pro-
- 20 vision by such scientists and physicians of services on a
- 21 voluntary and uncompensated basis, as the Secretary de-
- 22 termines appropriate. Such scientists and physicians shall
- 23 be subject to all legal and ethical requirements otherwise
- 24 applicable to officers or employees of the Department of
- 25 Health and Human Services.".

1 SEC. 602. OFFICE OF THE CHIEF SCIENTIST.

2	Chapter	IX of	the	Federal	Food	Drug	and	Cosmetic
_	CHAPTEL	111	ULIC	1 Cacrar	T OOG,	DIUS,	and	COSITICUIC

- 3 Act (21 U.S.C. 391 et seq.) is amended by adding at the
- 4 end the following:

5 "SEC. 910. OFFICE OF THE CHIEF SCIENTIST.

- 6 "(a) Establishment; Appointment.—The Sec-
- 7 retary shall establish within the Office of the Commis-
- 8 sioner an office to be known as the Office of the Chief
- 9 Scientist. The Secretary shall appoint a Chief Scientist to
- 10 lead such Office.
- 11 "(b) Duties of the Office of the
- 12 Chief Scientist shall—
- "(1) oversee, coordinate, and ensure quality and
- regulatory focus of the intramural research pro-
- grams of the Food and Drug Administration;
- 16 "(2) track and, to the extent necessary, coordi-
- 17 nate intramural research awards made by each cen-
- ter of the Administration or science-based office
- within the Office of the Commissioner, and ensure
- that there is no duplication of research efforts sup-
- 21 ported by the Reagan-Udall Foundation for the
- Food and Drug Administration;
- 23 "(3) develop and advocate for a budget to sup-
- 24 port intramural research;
- 25 "(4) develop a peer review process by which in-
- tramural research can be evaluated; and

1	"(5) identify and solicit intramural research
2	proposals from across the Food and Drug Adminis-
3	tration through an advisory board composed of em-
4	ployees of the Administration that shall include—
5	"(A) representatives of each of the centers
6	and the science-based offices within the Office
7	of the Commissioner; and
8	"(B) experts on trial design, epidemiology,
9	demographics, pharmacovigilance, basic science,
10	and public health.".
11	SEC. 603. CRITICAL PATH PUBLIC-PRIVATE PARTNERSHIPS.
12	Subchapter E of chapter V of the Federal Food,
13	Drug, and Cosmetic Act (21 U.S.C. 360bbb et seq.) is
14	amended by adding at the end the following:
15	"SEC. 566. CRITICAL PATH PUBLIC-PRIVATE PARTNER-
16	SHIPS.
17	"(a) Establishment.—The Secretary, acting
18	through the Commissioner of Food and Drugs, shall enter
19	into collaborative agreements, to be known as Critical
20	Path Public-Private Partnerships, with one or more eligi-
21	ble entities to implement the Critical Path Initiative of the
22	Food and Drug Administration by developing innovative,
23	collaborative projects in research, education, and outreach
~ 4	for the purpose of fostering medical product innovation,

1	enabling the acceleration of medical product development
2	and enhancing medical product safety.
3	"(b) Eligible Entity.—In this section, the term
4	'eligible entity' means an entity that meets each of the
5	following:
6	"(1) The entity is—
7	"(A) an institution of higher education (as
8	such term is defined in section 101 of the High-
9	er Education Act of 1965); or
10	"(B) an organization described in section
11	501(c)(3) of the Internal Revenue Code of 1986
12	and exempt from tax under section 501(a) of
13	such Code.
14	"(2) The entity has experienced personnel and
15	clinical and other technical expertise in the bio-
16	medical sciences.
17	"(3) The entity demonstrates to the Secretary's
18	satisfaction that the entity is capable of—
19	"(A) developing and critically evaluating
20	tools, methods, and processes—
21	"(i) to increase efficiency, predict-
22	ability, and productivity of medical product
23	development: and

1	"(ii) to more accurately identify the
2	benefits and risks of new and existing med-
3	ical products;
4	"(B) establishing partnerships, consortia,
5	and collaborations with health care practitioners
6	and other providers of health care goods or
7	services; pharmacists; pharmacy benefit man-
8	agers and purchasers; health maintenance orga-
9	nizations and other managed health care orga-
10	nizations; health care insurers; government
11	agencies; patients and consumers; manufactur-
12	ers of prescription drugs, biological products,
13	diagnostic technologies, and devices; and aca-
14	demic scientists; and
15	"(C) securing funding for the projects of a
16	Critical Path Public-Private Partnership from
17	Federal and nonfederal governmental sources,
18	foundations, and private individuals.
19	"(c) Funding.—The Secretary may not enter into
20	a collaborative agreement under subsection (a) unless the
21	eligible entity involved provides an assurance that the enti-
22	ty will not accept funding for a Critical Path Public-Pri-
23	vate Partnership project from any organization that man-
24	ufactures or distributes products regulated by the Food
25	and Drug Administration unless—

1	"(1) the entity accepts such funding for such
2	project from 2 or more such organizations; and
3	"(2) the entity provides assurances in its agree-
4	ment with the Food and Drug Administration that
5	the results of the Critical Path Public-Private Part-
6	nership project will not be influenced by any source
7	of funding.
8	"(d) Annual Report.—Not later than 18 months
9	after the date of the enactment of this section, and annu-
10	ally thereafter, the Secretary, in collaboration with the
11	parties to each Critical Path Public-Private Partnership,
12	shall submit a report to the Committee on Health, Edu-
13	cation, Labor, and Pensions of the Senate and the Com-
14	mittee on Energy and Commerce of the House of Rep-
15	resentatives—
16	"(1) reviewing the operations and activities of
17	the Partnerships in the previous year; and
18	"(2) addressing such other issues relating to
19	this section as the Secretary determines to be appro-
20	priate.
21	"(e) Definition.—In this section, the term 'medical
22	product' includes a drug, a biological product, a device,
23	and any combination of such products.
24	"(f) Authorization of Appropriations.—To
25	carry out this section, there are authorized to be appro-

1	priated \$5,000,000 for fiscal year 2008 and such sums
2	as may be necessary for each of fiscal years 2009 through
3	2012.".
4	TITLE VII—CONFLICTS OF
5	INTEREST
6	SEC. 701. CONFLICTS OF INTEREST.
7	(a) In General.—Subchapter A of chapter VII of
8	the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 371
9	et seq.) is amended by inserting at the end the following:
10	"SEC. 712. CONFLICTS OF INTEREST.
11	"(a) Definitions.—For purposes of this section:
12	"(1) Advisory committee.—The term 'advi-
13	sory committee' means an advisory committee under
14	the Federal Advisory Committee Act that provides
15	advice or recommendations to the Secretary regard-
16	ing activities of the Food and Drug Administration.
17	"(2) Financial interest.—The term 'finan-
18	cial interest' means a financial interest under section
19	208(a) of title 18, United States Code.
20	"(b) Appointments to Advisory Committees.—
21	"(1) Recruitment.—
22	"(A) IN GENERAL.—Given the importance
23	of advisory committees to the review process at
24	the Food and Drug Administration, the Sec-
25	retary, through the Office of Women's Health,

1 the Office of Orphan Product Development, the 2 Office of Pediatric Therapeutics, and other offices within the Food and Drug Administration 3 4 with relevant expertise, shall develop and implement strategies on effective outreach to poten-6 tial members of advisory committees at univer-7 sities, colleges, other academic research centers, 8 professional and medical societies, and patient 9 and consumer groups. The Secretary shall seek 10 input from professional medical and scientific 11 societies to determine the most effective infor-12 mational and recruitment activities. The Sec-13 retary shall also take into account the advisory 14 committees with the greatest number of vacan-15 cies. "(B) RECRUITMENT ACTIVITIES.—The re-16 17 cruitment activities under subparagraph (A) 18 may include— 19 "(i) advertising the process for becom-20 ing an advisory committee member at med-21 ical and scientific society conferences; 22 "(ii) making widely available, includ-23 ing by using existing electronic commu-24 nications channels, the contact information

for the Food and Drug Administration

1	point of contact	regarding	advisory	com-
2	mittee nomination	ns; and		

"(iii) developing a method through which an entity receiving funding from the National Institutes of Health, the Agency for Healthcare Research and Quality, the Centers for Disease Control and Prevention, or the Veterans Health Administration can identify a person who the Food and Drug Administration can contact regarding the nomination of individuals to serve on advisory committees.

"(2) EVALUATION AND CRITERIA.—When considering a term appointment to an advisory committee, the Secretary shall review the expertise of the individual and the financial disclosure report filed by the individual pursuant to the Ethics in Government Act of 1978 for each individual under consideration for the appointment, so as to reduce the likelihood that an appointed individual will later require a written determination as referred to in section 208(b)(1) of title 18, United States Code, a written certification as referred to in section 208(b)(3) of title 18, United States Code, or a waiver as referred to in subsection (c)(3) of this section

for service on the committee at a meeting of the committee.

"(3) Participation of Guest expert with financial interest.—Notwithstanding any other provision of this section, an individual with a financial interest with respect to any matter considered by an advisory committee may be allowed to participate in a meeting of an advisory committee as a guest expert if the Secretary determines that the individual has particular expertise required for the meeting. An individual participating as a guest expert may provide information and expert opinion, but shall not participate in the discussion or voting by the members of the advisory committee.

"(c) Granting and Disclosure of Waivers.—

- "(1) IN GENERAL.—Prior to a meeting of an advisory committee regarding a 'particular matter' (as that term is used in section 208 of title 18, United States Code), each member of the committee who is a full-time Government employee or special Government employee shall disclose to the Secretary financial interests in accordance with subsection (b) of such section 208.
- "(2) Financial interest of advisory committee member or family member.—No member

of an advisory committee may vote with respect to any matter considered by the advisory committee if such member (or an immediate family member of such member) has a financial interest that could be affected by the advice given to the Secretary with respect to such matter, excluding interests exempted in regulations issued by the Director of the Office of Government Ethics as too remote or inconsequential to affect the integrity of the services of the Government officers or employees to which such regulations apply.

"(3) WAIVER.—The Secretary may grant a waiver of the prohibition in paragraph (2) if such waiver is necessary to afford the advisory committee essential expertise.

"(4) Limitations.—

"(A) ONE WAIVER PER COMMITTEE MEET-ING.—Notwithstanding any other provision of this section, with respect to each advisory committee, the Secretary shall not grant more than 1 waiver under paragraph (3) per committee meeting.

"(B) Scientific work.—The Secretary may not grant a waiver under paragraph (3)

1	for a member of an advisory committee when
2	the member's own scientific work is involved.
3	"(5) Disclosure of Waiver.—Notwith-
4	standing section 107(a)(2) of the Ethics in Govern-
5	ment Act (5 U.S.C. App.), the following shall apply:
6	"(A) 15 OR MORE DAYS IN ADVANCE.—As
7	soon as practicable, but in no case later than
8	15 days prior to a meeting of an advisory com-
9	mittee to which a written determination as re-
10	ferred to in section 208(b)(1) of title 18, United
11	States Code, a written certification as referred
12	to in section 208(b)(3) of title 18, United
13	States Code, or a waiver as referred to in para-
14	graph (3) applies, the Secretary shall disclose
15	(other than information exempted from disclo-
16	sure under section 552 of title 5, United States
17	Code, and section 552a of title 5, United States
18	Code (popularly known as the Freedom of In-
19	formation Act and the Privacy Act of 1974, re-
20	spectively)) on the Internet website of the Food
21	and Drug Administration—
22	"(i) the type, nature, and magnitude
23	of the financial interests of the advisory
24	committee member to which such deter-

1	mination,	certification,	or	waiver	applies;
2	and				

"(ii) the reasons of the Secretary for such determination, certification, or waiver.

"(B) Less than 30 days in advance.— In the case of a financial interest that becomes known to the Secretary less than 30 days prior to a meeting of an advisory committee to which a written determination as referred to in section 208(b)(1) of title 18, United States Code, a written certification as referred to in section 208(b)(3) of title 18, United States Code, or a waiver as referred to in paragraph (3) applies, the Secretary shall disclose (other than information exempted from disclosure under section 552 of title 5, United States Code, and section 552a of title 5, United States Code) on the Internet website of the Food and Drug Administration, the information described in clauses (i) and (ii) of subparagraph (A) as soon as practicable after the Secretary makes such determination, certification, or waiver, but in no case later than the date of such meeting.

3

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

1	"(d) Public Record.—The Secretary shall ensure
2	that the public record and transcript of each meeting of
3	an advisory committee includes the disclosure required
4	under subsection (c)(5) (other than information exempted
5	from disclosure under section 552 of title 5, United States
6	Code, and section 552a of title 5, United States Code).
7	"(e) Annual Report.—Not later than February 1
8	of each year, the Secretary shall submit to the Committee
9	on Appropriations and the Committee on Health, Edu-
10	cation, Labor, and Pensions of the Senate, and the Com-
11	mittee on Appropriations and the Committee on Energy
12	and Commerce of the House of Representatives a report
13	that describes—
14	"(1) with respect to the fiscal year that ended
15	on September 30 of the previous year, the number
16	of vacancies on each advisory committee, the number
17	of nominees received for each committee, and the
18	number of such nominees willing to serve;
19	"(2) with respect to such year, the aggregate
20	number of disclosures required under subsection
21	(c)(5) for each meeting of each advisory committee
22	and the percentage of individuals to whom such dis-
23	closures did not apply who served on such committee
24	for each such meeting;

- 195 1 "(3) with respect to such year, the number of 2 times the disclosures required under subsection 3 (c)(5) occurred under subparagraph (B) of such sub-4 section; and "(4) how the Secretary plans to reduce the 5 6 number of vacancies reported under paragraph (1) 7 during the fiscal year following such year, and mech-8 anisms to encourage the nomination of individuals
- 9 for service on an advisory committee, including those
- who are classified by the Food and Drug Adminis-
- 11 tration as academicians or practitioners.
- 12 "(f) Periodic Review of Guidance.—Not less
- 13 than once every 5 years, the Secretary shall review guid-
- 14 ance of the Food and Drug Administration regarding con-
- 15 flict of interest waiver determinations with respect to advi-
- 16 sory committees and update such guidance as necessary.".
- 17 (b) Conforming Amendment.—Section 505(n) of
- 18 the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
- 19 355(n)) is amended—
- 20 (1) by striking paragraph (4); and
- 21 (2) by redesignating paragraphs (5), (6), (7),
- and (8) as paragraphs (4), (5), (6), and (7), respec-
- tively.
- (c) Effective Date.—The amendments made by
- 25 this section shall take effect on October 1, 2007.

TITLE VIII—CLINICAL TRIAL 1 **DATABASES** 2 SEC. 801. CLINICAL TRIAL REGISTRY DATABASE AND CLIN-4 ICAL TRIAL RESULTS DATABASE. 5 (a) In General.—Title IV of the Public Health 6 Service Act (42 U.S.C. 281 et seq.) is amended— 7 (1) in section 402, by striking subsection (i); 8 and (2) by inserting after section 492B the fol-9 10 lowing new section: 11 "SEC. 492C. CLINICAL TRIAL REGISTRY DATABASE; CLIN-12 ICAL TRIAL RESULTS DATABASE. 13 "(a) Definitions.—In this section: 14 "(1) APPLICABLE CLINICAL TRIAL.—The term 15 'applicable clinical trial'— "(A) means a clinical trial that is con-16 17 ducted to test the safety or effectiveness (in-18 cluding comparative effectiveness) of a drug or 19 device (irrespective of whether the clinical trial 20 is federally or privately funded, and whether the 21 clinical trial involves an approved or unap-22 proved drug or device); 23 "(B) includes such a clinical trial that is 24 conducted outside of the United States if—

1	"(i) there is an application or pre-
2	market notification pending before the
3	Food and Drug Administration for ap-
4	proval or clearance of the drug or device
5	involved under section 505, 510(k), or 515
6	of the Federal Food, Drug, and Cosmetic
7	Act or section 351 of this Act; or
8	"(ii) the drug or device involved is so
9	approved or cleared; and
10	"(C) notwithstanding subparagraphs (A)
11	and (B), excludes—
12	"(i) a clinical trial to determine the
13	safety of a use of a drug that is designed
14	solely to detect major toxicities in the drug
15	or to investigate pharmacokinetics, unless
16	the clinical trial is designed to investigate
17	pharmacokinetics in a special population or
18	populations; and
19	"(ii) a small clinical trial to determine
20	the feasibility of a device, or a clinical trial
21	to test prototype devices where the primary
22	focus is feasibility.
23	"(2) CLINICAL TRIAL INFORMATION.—The term
24	'clinical trial information' means those data elements
25	that are necessary to complete an entry in the clin-

1	ical trial registry database under subsection (b) or
2	the clinical trial results database under subsection
3	(c), as applicable.
4	"(3) Completion date.—The term 'comple-
5	tion date' means the date of the final collection of
6	data from subjects in the clinical trial for the pri-
7	mary and secondary outcomes to be examined in the
8	trial.
9	"(4) DEVICE.—The term 'device' has the mean-
10	ing given to that term in section 201(h) of the Fed-
11	eral Food, Drug, and Cosmetic Act.
12	"(5) Drug.—The term 'drug' means a drug as
13	defined in section 201(g) of the Federal Food, Drug,
14	and Cosmetic Act or a biological product as defined
15	in section 351 of this Act.
16	"(6) Responsible party.—The term 'respon-
17	sible party', with respect to an applicable clinical
18	trial, means—
19	"(A) the primary sponsor (as defined in
20	the International Clinical Trials Registry Plat-
21	form trial registration data set of the World
22	Health Organization) of the clinical trial; or
23	"(B) the principal investigator of such clin-
24	ical trial if so designated by such sponsor, so
25	long as the principal investigator is responsible

for conducting the trial, has access to and con-1 2 trol over the data, has the right to publish the 3 results of the trial, and has the responsibility to 4 meet all of the requirements under this section that are applicable to responsible parties. 6 "(b) CLINICAL TRIALS REGISTRY DATABASE.— 7 "(1) Establishment.—To enhance patient en-8 rollment and provide a mechanism to track subse-9 quent progress of clinical trials, the Secretary, act-10 ing through the Director of NIH, shall establish and 11 administer a clinical trial registry database in ac-12 cordance with this section (referred to in this section 13 as the 'registry database'). The Director of NIH 14 shall ensure that the registry database is made pub-15 licly available through the Internet. "(2) CONTENT.—The Secretary shall promul-16 17 gate regulations for the submission to the registry 18 database of clinical trial information that— 19 "(A) conforms to the International Clinical 20 Trials Registry Platform trial registration data 21 set of the World Health Organization; 22 "(B) includes the city, State, and zip code 23 for each clinical trial location or a toll free 24 number through which such location informa-

tion may be accessed;

1	"(C) includes a statement of the estimated
2	completion date for the clinical trial;
3	"(D) includes the identity and contact in-
4	formation of the responsible party;
5	"(E) if the drug is not approved under sec-
6	tion 505 of the Federal Food, Drug, and Cos-
7	metic Act or licensed under section 351 of this
8	Act, or the device is not cleared under section
9	510(k) or approved under section 515 of the
10	Federal Food, Drug, and Cosmetic Act, speci-
11	fies whether or not there is expanded access to
12	the drug or device under section 561 of the
13	Federal Food, Drug, and Cosmetic Act for
14	those who do not qualify for enrollment in the
15	clinical trial and how to obtain information
16	about such access;
17	"(F) includes, with respect to any indi-
18	vidual who is not an employee of the responsible
19	party for the clinical trial or of the manufac-
20	turer of the drug or device involved, information
21	on whether the responsible party or manufac-
22	turer has entered into any agreement with such
23	individual that restricts in any manner the abil-
24	ity of the individual—

1	"(i) to discuss the results of the trial
2	at a scientific meeting or any other public
3	or private forum; or
4	"(ii) to publish the results of the trial,
5	or a description or discussion of the results
6	of the trial, in a scientific or academic
7	journal; and
8	"(G) requires the inclusion of such other
9	data elements to the registry database as ap-
10	propriate.
11	"(3) Format and structure.—
12	"(A) Searchable categories.—The Di-
13	rector of NIH shall ensure that the public may
14	search the entries in the registry database by 1
15	or more of the following criteria:
16	"(i) The indication being studied in
17	the clinical trial, using Medical Subject
18	Headers (MeSH) descriptors.
19	"(ii) The safety issue being studied in
20	the clinical trial.
21	"(iii) The enrollment status of the
22	clinical trial.
23	"(iv) The sponsor of the clinical trial.
24	"(B) FORMAT.—The Director of the NIH
25	shall ensure that the registry database is easily

1	used by patients, and that entries are easily
2	compared.
3	"(4) Data submission.—The responsible party
4	for an applicable clinical trial shall submit to the Di-
5	rector of NIH for inclusion in the registry database
6	the clinical trial information described in paragraph
7	(2).
8	"(5) Truthful clinical trial informa-
9	TION.—
10	"(A) In general.—The clinical trial in-
11	formation submitted by a responsible party
12	under this subsection shall not be false or mis-
13	leading.
14	"(B) Effect.—Subparagraph (A) shall
15	not have the effect of requiring clinical trial in-
16	formation to include information from any
17	source other than the clinical trial involved.
18	"(6) Timing of Submission.—Except as pro-
19	vided in paragraph (7), the clinical trial information
20	for a clinical trial required to be submitted under
21	this subsection shall be submitted not later than 14
22	days after the first patient is enrolled in such clin-
23	ical trial.
24	"(7) UPDATES.—The responsible party for an
25	applicable clinical trial shall submit to the Director

1	of NIH for inclusion in the registry database peri-
2	odic updates to reflect changes to the clinical trial
3	information submitted under this subsection. Such
4	updates—
5	"(A) shall be provided not less than once
6	every 6 months until information on the results
7	of the trial is submitted under subsection (c);
8	"(B) shall include identification of the
9	dates of any such changes;
10	"(C) not later than 30 days after the en-
11	rollment status of such clinical trial changes,
12	shall include an update of the enrollment sta-
13	tus; and
14	"(D) not later than 30 days after the com-
15	pletion date of the clinical trial, shall include a
16	report to the Director that such clinical trial is
17	complete.
18	"(8) Applicability of Device Trials.—In
19	the case of an applicable clinical trial regarding a
20	device, the responsible person for the trial shall sub-
21	mit to the Director of NIH the clinical trial informa-
22	tion as required in paragraph (4), but the Director
23	may not make the information publicly available
24	through the registry database until the device is ap-

proved or cleared (as the case may be).

1	"(c) CLINICAL TRIALS RESULTS DATABASE.—
2	"(1) Establishment.—To ensure that results
3	of clinical trials are made public and that patients
4	and providers have current information regarding
5	the results of clinical trials, the Secretary, acting
6	through the Director of NIH, shall establish and ad-
7	minister a clinical trial results database in accord-
8	ance with this section (referred to in this section as
9	the 'results database'). The Director of NIH shall
10	ensure that the results database is made publicly
11	available through the Internet.
12	"(2) Searchable categories.—The Director
13	of NIH shall ensure that the public may search the
14	entries in the results database by 1 or more of the
15	following:
16	"(A) The indication studied in the clinical
17	trial, using Medical Subject Headers (MeSH)
18	descriptors.
19	"(B) The safety issue studied in the clin-
20	ical trial.
21	"(C) Whether an application for the tested
22	indication is approved, pending approval, with-
23	drawn, or not submitted.
24	"(D) The phase of the clinical trial.

1	"(E) The name of the drug or device that
2	is the subject of the clinical trial.
3	"(F) Within the documents described in
4	clauses (i) and (ii) of paragraph (3)(B), the fol-
5	lowing information, as applicable:
6	"(i) The sponsor of the clinical trial.
7	"(ii) Each financial sponsor of the
8	clinical trial.
9	"(3) Contents.—
10	"(A) In general.—The responsible party
11	for an applicable clinical trial shall submit to
12	the Director of NIH for inclusion in the results
13	database the clinical trial information described
14	in subparagraph (B).
15	"(B) REQUIRED ELEMENTS.—In submit-
16	ting clinical trial information for a clinical trial
17	to the Director of NIH for inclusion in the re-
18	sults database, the responsible party shall in-
19	clude, with respect to such clinical trial, the fol-
20	lowing information:
21	"(i) The information described in sub-
22	paragraphs (A) through (E) of subsection
23	(b)(2).

1	"(ii) A summary that is written in
2	non-technical, understandable language for
3	patients that includes the following:
4	"(I) The purpose of the clinical
5	trial.
6	" (II) The sponsor of the clinical
7	trial.
8	"(III) A point of contact for in-
9	formation about the clinical trial.
10	"(IV) A description of the patient
11	population tested in the clinical trial.
12	"(V) A general description of the
13	clinical trial and results, including a
14	description of and the reasons for any
15	changes in the clinical trial design
16	that occurred since the date of sub-
17	mission of clinical trial information
18	for inclusion in the registry database
19	established under subsection (b) and a
20	description of any significant safety
21	information.
22	"(iii) A summary that is technical in
23	nature that includes the following:
24	"(I) The purpose of the clinical
25	trial.

1	$"(\Pi)$ The sponsor of the clinical
2	trial.
3	"(III) Each financial sponsor of
4	the clinical trial.
5	"(IV) A point of contact for sci-
6	entific information about the clinical
7	trial.
8	"(V) A description of the patient
9	population tested in the clinical trial.
10	"(VI) A general description of
11	the clinical trial and results, including
12	a description of and the reasons for
13	any changes in the clinical trial design
14	that occurred since the date of sub-
15	mission of clinical trial information
16	for the clinical trial in the registry
17	database established under subsection
18	(b).
19	"(VII) Summary data describing
20	the results, including—
21	"(aa) whether the primary
22	endpoint was achieved, including
23	relevant statistics;
24	"(bb) an assessment of any
25	secondary endpoints, if applica-

1	ble, including relevant statistics;
2	and
3	"(ce) any significant safety
4	information, including a sum-
5	mary of the incidence of serious
6	adverse events observed in the
7	clinical trial and a summary of
8	the most common adverse events
9	observed in the clinical trial and
10	the frequencies of such events.
11	"(iv) With respect to the group of
12	subjects receiving the drug or device in-
13	volved, and each comparison group of sub-
14	jects, the percentage of individuals who
15	ceased participation as subjects and the
16	reasons for ceasing participation.
17	"(v) With respect to an individual who
18	is not an employee of the responsible party
19	for the clinical trial or of the manufacturer
20	of the drug or device involved, information
21	(to the extent not submitted under sub-
22	section (b)(2)(F)) on any agreement that
23	the responsible party or manufacturer has
24	entered into with such individual that re-

1	stricts in any manner the ability of the in-
2	dividual—
3	"(I) to discuss the results of the
4	trial at a scientific meeting or any
5	other public or private forum; or
6	"(II) to publish the results of the
7	trial, or a description or discussion of
8	the results of the trial, in a scientific
9	or academic journal.
10	"(vi) The completion date of the clin-
11	ical trial.
12	"(vii) A link to the Internet web post-
13	ing of any adverse regulatory actions taken
14	by the Food and Drug Administration,
15	such as a warning letter, that was sub-
16	stantively based on the clinical trial design,
17	outcome, or representation made by the
18	applicant about the design or outcome of
19	the clinical trial.
20	"(C) LINKS IN DATABASE.—The Director
21	of NIH shall ensure that the results database
22	includes the following:
23	"(i) Links to Medline citations to pub-
24	lications reporting results from each appli-

1	cable drug clinical trial and applicable de-
2	vice clinical trial.
3	"(ii) Links to the entry for the prod-
4	uct that is the subject of an applicable
5	drug clinical trial in the National Library
6	of Medicine database of structured product
7	labels, if available.
8	"(iii) Links described in clauses (i)
9	and (ii) for data bank entries for clinical
10	trials submitted to the data bank prior to
11	enactment of this section, as available.
12	"(4) Timing.—
13	"(A) In general.—Except as provided in
14	subparagraphs (B) and (C), a responsible party
15	shall submit to the Director of NIH for inclu-
16	sion in the results database clinical trial infor-
17	mation for an applicable clinical trial not later
18	than 1 year after the earlier of—
19	"(i) the estimated completion date of
20	the trial, as submitted under subsection
21	(b)(2); or
22	"(ii) the actual date of the completion,
23	or termination before completion, of the
24	trial, as applicable.

1	"(B) Extensions.—The Director of NIH
2	may provide an extension of the deadline for
3	submission of clinical trial information under
4	subparagraph (A) if the responsible party for
5	the trial submits to the Director a written re-
6	quest that demonstrates good cause for the ex-
7	tension and provides an estimate of the date on
8	which the information will be submitted. The
9	Director of NIH may grant more than one such
10	extension for the clinical trial involved.
11	"(C) UPDATES.—The responsible party for
12	an applicable clinical trial shall submit to the
13	Director of NIH for inclusion in the results
14	database periodic updates to reflect changes in
15	the clinical trial information submitted under
16	this subsection. Such updates—
17	"(i) shall be provided not less fre-
18	quently than once every 6 months during
19	the 10-year period beginning on the date
20	on which information is due under sub-
21	paragraph (A);
22	"(ii) shall identify the dates on which
23	the changes were made; and
24	"(iii) shall include, not later than 30
25	days after any change in the regulatory

1	status of the drug or device involved, an
2	update informing the Director of NIH of
3	such change.
4	"(5) Truthful clinical trial informa-
5	TION.—
6	"(A) In general.—The clinical trial in-
7	formation submitted by a responsible party
8	under this subsection shall not be false or mis-
9	leading in any particular.
10	"(B) Effect.—Subparagraph (A) shall
11	not have the effect of requiring clinical trial in-
12	formation with respect to a clinical trial to in-
13	clude information from any source other than
14	such clinical trial.
15	"(6) Public availability of results.—
16	"(A) Pre-approval studies.—Except as
17	provided in subparagraph (E), with respect to
18	an applicable clinical trial that is completed be-
19	fore the drug is initially approved under section
20	505 of the Federal Food, Drug, and Cosmetic
21	Act or initially licensed under section 351 of
22	this Act, or the device is initially cleared under
23	section 510(k) or approved under section 515 of
24	the Federal Food, Drug, and Cosmetic Act, the

Director of NIH shall make publicly available

1	on the results database the clinical trial infor-
2	mation submitted for such clinical trial not
3	later than 30 days after—
4	"(i) the drug or device is approved
5	under such section 505, licensed under
6	such section 351, cleared under such sec-
7	tion 510(k), or approved under such sec-
8	tion 515, as applicable; or
9	"(ii) the Secretary issues a not ap-
10	provable letter or a not substantially equiv-
11	alent letter for the drug or device under
12	such section 505, 351, 510(k), or 515, as
13	applicable.
14	"(B) Medical and Clinical Pharma-
15	COLOGY REVIEWS OF PRE-APPROVAL STUD-
16	IES.—Not later than 90 days after the date ap-
17	plicable under clause (i) or (ii) of subparagraph
18	(A) with respect to an applicable clinical trial,
19	the Director of NIH shall make publicly avail-
20	able on the results database a summary of the
21	available medical and clinical pharmacology re-
22	views conducted by the Food and Drug Admin-
23	istration for such trial.
24	"(C) Post-approval studies.—Except
25	as provided in subparagraphs (D) and (E), with

respect to an applicable clinical trial that is completed after the drug is initially approved under such section 505 or licensed under such section 351, or the device is initially cleared under such section 510(k) or approved under such section 515, the Director of NIH shall make publicly available on the results database the clinical trial information submitted for such clinical trial not later than 30 days after the date of such submission.

"(D) SEEKING APPROVAL OF A NEW USE FOR THE DRUG OR DEVICE.—

"(i) IN GENERAL.—If the manufacturer of the drug or device is the sponsor or a financial sponsor of an applicable clinical trial, and such manufacturer certifies to the Director of NIH that such manufacturer has filed, or will file within 1 year, an application seeking approval under such section 505, licensing under such section 351, clearance under such section 510(k), or approval under such section 515 for the use studied in such clinical trial (which use is not included in the labeling of the approved drug or device), then the Director

1	of NIH shall make publicly available on
2	the results database the clinical trial infor-
3	mation submitted for such clinical trial on
4	the earlier of the date that is 30 days after
5	the date—
6	"(I) the new use of the drug or
7	device is approved under such section
8	505, licensed under such section 351,
9	cleared under such section 510(k), or
10	approved under such section 515;
11	"(II) the Secretary issues a not
12	approvable letter or a not substan-
13	tially equivalent letter for the new use
14	of the drug or device under such sec-
15	tion 505, 351, 510(k), or 515; or
16	"(III) the application or pre-
17	market notification under such section
18	505, 351 , $510(k)$, or 515 is with-
19	drawn.
20	"(ii) Limitation on certifi-
21	CATION.—If a manufacturer makes a cer-
22	tification under clause (i) with respect to a
23	clinical trial, the manufacturer shall make
24	such a certification with respect to each
25	applicable clinical trial that is required to

l	be submitted in an application for approval
2	of the use studied in the clinical trial.
3	"(iii) 2-YEAR LIMITATION.—The clin-
4	ical trial information subject to clause (i)
5	shall be made publicly available on the re-
6	sults database on the date that is 2 years
7	after the date the certification referred to
8	in clause (i) was made to the Director of
9	NIH, if a regulatory action referred to in
10	subclause (I), (II), or (III) of clause (i) has
11	not occurred by such date.
12	"(iv) Medical and Clinical Phar-
13	MACOLOGY REVIEWS.—Not later than 90
14	days after the date applicable under sub-
15	clause (I), (II), or (III) of clause (i) or
16	clause (iii) with respect to an applicable
17	clinical trial, the Director of NIH shall
18	make publicly available on the results data-
19	base a summary of the available medical
20	and clinical pharmacology reviews con-
21	ducted by the Food and Drug Administra-
22	tion for such trial.
23	"(E) SEEKING PUBLICATION.—
24	"(i) In general.—If the principal in-
25	vestigator of an applicable clinical trial is

1	seeking publication in a peer-reviewed bio-
2	medical journal of a manuscript based on
3	the results of the clinical trial and the re-
4	sponsible party so certifies to the Director
5	of NIH—
6	"(I) the responsible party shall
7	notify the Director of NIH of the pub-
8	lication date of such manuscript not
9	later than 15 days after such date;
10	and
11	"(II) the Director of NIH shall
12	make publicly available on the results
13	database the clinical trial information
14	submitted for such clinical trial on the
15	date that is 30 days after the publica-
16	tion date of such manuscript.
17	"(ii) Limitations.—The clinical trial
18	information subject to clause (i)—
19	"(I) shall be made publicly avail-
20	able on the results database on the
21	date that is 2 years after the date
22	that the clinical trial information was
23	required to be submitted to the Direc-
24	tor of NIH if the manuscript referred

1 to in such clause has not been pub-2 lished by such date; and "(II) shall not be required to be 3 4 made publicly available under section 552 of title 5, United States Code 6 (commonly known as the 'Freedom of 7 Information Act'), prior to the date 8 applicable to such clinical trial infor-9 mation under this subparagraph. "(7) Verification of Submission prior to 10 11 PUBLIC AVAILABILITY.—In the case of clinical trial 12 information that is submitted under this subsection, 13 but is not made publicly available pending either 14 regulatory action or publication under subparagraph 15 (D) or (E) of paragraph (6), as applicable, the Di-16 rector of NIH shall respond to inquiries from other 17 Federal agencies and peer-reviewed journals to con-18 firm that such clinical trial information has been 19 submitted but has not yet been made publicly avail-20 able on the results database. 21 "(d) UPDATES; TRACKING OF CHANGES IN SUB-22 MITTED INFORMATION.—The Director of NIH shall en-23 sure that updates submitted to the Director under sub-

sections (b)(7) and (c)(4) do not result in the removal

from the registry database or the results database of the

1	original submissions or of any preceding updates, and that
2	information in such databases is presented in a manner
3	that enables users to readily access each original submis-
4	sion and to track the changes made by the updates.
5	"(e) COORDINATION AND COMPLIANCE.—
6	"(1) Consultation with other federal
7	AGENCIES.—The Secretary shall—
8	"(A) consult with other agencies that con-
9	duct human studies in accordance with part 46
10	of title 45, Code of Federal Regulations (or any
11	successor regulations), to determine if any such
12	studies are applicable clinical trials; and
13	"(B) develop with such agencies appro-
14	priate procedures to ensure that clinical trial in-
15	formation for such applicable clinical trials is
16	submitted under subsection (b) and (c).
17	"(2) Coordination of registry database
18	AND RESULTS DATABASE.—
19	"(A) IN GENERAL.—Each entry in the reg-
20	istry database under subsection (b) or the re-
21	sults database under subsection (c) shall in-
22	clude a link to the corresponding entry in the
23	results database or the registry database, re-
24	spectively.
25	"(B) Missing entries.—

1	"(i) IN GENERAL.—If, based on a re-
2	view of the entries in the registry database
3	under subsection (b), the Director of NIH
4	determines that a responsible party has
5	failed to submit required clinical trial in-
6	formation to the results database under
7	subsection (c), the Director of NIH shall
8	inform the responsible party involved of
9	such failure and permit the responsible
10	party to correct the failure within 30 days.
11	"(ii) Failure to correct.—If the
12	responsible party does not correct a failure
13	to submit required clinical trial informa-
14	tion within the 30-day period described
15	under clause (i), the Director of NIH shall
16	report such noncompliance to the scientific
17	peer review committees of the Federal re-
18	search agencies and to the Office of
19	Human Research Protections.
20	"(iii) Public notice of failure to
21	CORRECT.—The Director of NIH shall in-
22	clude in the clinical trial registry database
23	entry and the clinical trial results database
24	entry for each applicable clinical trial a no-

tice of any uncorrected failure to submit

1	required clinical trial information and shall
2	provide that the public may easily search
3	for such entries.
4	"(3) ACTION ON APPLICATIONS.—
5	"(A) Verification prior to filing.—
6	The Secretary, acting through the Commis-
7	sioner of Food and Drugs, shall verify that the
8	clinical trial information required under sub-
9	sections (b) and (c) for an applicable clinical
10	trial is submitted pursuant to such subsections,
11	as applicable—
12	"(i) when considering a drug or device
13	for an exemption under section 505(i) or
14	section 520(g) of the Federal Food, Drug,
15	and Cosmetic Act; and
16	"(ii) prior to filing an application or
17	premarket notification under section 505,
18	510(k), or 515 of the Federal Food, Drug,
19	and Cosmetic Act or section 351 of this
20	Act, that includes information from such
21	clinical trial.
22	"(B) Notification.—If the Secretary de-
23	termines under subparagraph (A) that clinical
24	trial information has not been submitted as re-
25	quired by subsection (b) or (c), the Secretary

1	shall notify the applicant and the responsible
2	party of such noncompliance and require sub-
3	mission of such information within 30 days.
4	"(C) Refusal to file.—If the respon-
5	sible party does not remedy such noncompliance
6	within 30 days of receipt of notification under
7	subparagraph (B), the Secretary shall refuse to
8	file, approve, or clear such application or pre-
9	market notification.
10	"(4) Content review.—
11	"(A) IN GENERAL.—To ensure that the
12	summary documents described in subsection
13	(c)(3) are non-promotional, and are not false or
14	misleading in any particular under subsection
15	(c)(5), the Secretary shall compare such docu-
16	ments to the results data of the clinical trial for
17	a representative sample of applicable clinical
18	trials by—
19	"(i) acting through the Commissioner
20	of Food and Drugs to examine the results
21	data for such clinical trials submitted to
22	Secretary when such data are submitted—
23	"(I) for review as part of an ap-
24	plication under section 505 or 515 of
25	the Federal Food, Drug, and Cos-

1	metic Act or under section 351 of this
2	Act or a premarket notification under
3	section 510(k) of the Federal Food,
4	Drug, and Cosmetic Act; or
5	" (Π) in an annual status report
6	on the drug or device under such ap-
7	plication;
8	"(ii) acting with the Federal agency
9	that funds such clinical trial in whole or in
10	part by a grant to examine the results data
11	for such clinical trials; and
12	"(iii) acting through inspections under
13	section 704 of the Federal Food, Drug,
14	and Cosmetic Act to examine results data
15	for such clinical trials not described in
16	clause (i) or (ii).
17	"(B) NOTICE OF NONCOMPLIANCE.—If the
18	Secretary determines that the clinical trial in-
19	formation submitted in such a summary docu-
20	ment is false or misleading in any particular,
21	the Secretary shall notify the responsible party
22	and give such party an opportunity to remedy
23	such noncompliance by submitting the required
24	revised clinical trial information within 30 days
25	of such notification.

1	"(f) Penalties for Noncompliance.—
2	"(1) IN GENERAL.—The following acts and the
3	causing thereof are unlawful:
4	"(A) The failure to submit clinical trial in-
5	formation as required by this section.
6	"(B) The submission of clinical trial infor-
7	mation under this section that is false or mis-
8	leading in any particular in violation of sub-
9	section $(b)(5)$ or $(c)(5)$.
10	"(2) Certain Penalties.—Section 303(a) of
11	the Federal Food, Drug, and Cosmetic Act applies
12	with respect to a violation of paragraph (1) to the
13	same extent and in the same manner as such section
14	303(a) applies with respect to a violation of section
15	301 of such Act.
16	"(3) Considerations.—In determining wheth-
17	er to apply a penalty under paragraph (2) or under
18	paragraph (4) for a violation described in paragraph
19	(1), the Secretary, acting through the Commissioner
20	of Food and Drugs, shall consider—
21	"(A) whether the responsible party
22	promptly corrects the noncompliance when pro-
23	vided notice:

1	"(B) whether the responsible party has en-
2	gaged in a pattern or practice of noncompli-
3	ance; and
4	"(C) the extent to which the noncompli-
5	ance involved may have significantly misled
6	health care providers or patients concerning the
7	safety or effectiveness of the drug involved.
8	"(4) CIVIL PENALTIES.—
9	"(A) In general.—A person is subject to
10	a civil penalty in accordance with this para-
11	graph if the person commits a violation de-
12	scribed in paragraph (1) and fails to correct the
13	violation by the end of the 30-day period de-
14	scribed in subparagraph (B).
15	"(B) Notification.—If a person is in vio-
16	lation of paragraph (1), the Secretary shall no-
17	tify the person of such noncompliance and give
18	the person a 30-day period to correct such vio-
19	lation before imposing a civil penalty under this
20	paragraph.
21	"(C) Amount of Penalty.—The amount
22	of a civil penalty under this subsection shall be
23	not more than a total of \$15,000 for all viola-
24	tions adjudicated in a single proceeding in the

case of an individual, and not more than

1	\$10,000 per day until the violation is corrected
2	in the case of any other person, except that if
3	the person is a nonprofit entity the penalty may
4	not exceed a total of \$15,000 for all violations
5	adjudicated in a single proceeding.
6	"(D) Procedures.—The provisions of
7	paragraphs (4) through (6) of section 303(f) of
8	the Federal Food, Drug, and Cosmetic Act
9	apply to the imposition of a penalty under this
10	subsection to the same extent and in the same
11	manner as such provisions apply to a penalty
12	imposed under such section 303(f).
13	"(g) AUTHORIZATION OF APPROPRIATIONS.—There
14	are authorized to be appropriated to carry out this section
15	\$10,000,000 for each fiscal year.".
16	(b) Conforming Amendments.—
17	(1) Investigational New Drugs.—Section
18	505(i) of the Federal Food, Drug, and Cosmetic Act
19	(21 U.S.C. 355(i)) is amended—
20	(A) in paragraph (1)—
21	(i) in subparagraph (C), by striking
22	"and" after the semicolon;
23	(ii) in subparagraph (D)—
24	(I) by aligning the indentation of
25	such subparagraph with the indenta-

1	tion of subparagraphs (A), (B), and
2	(C); and
3	(II) by striking the period at the
4	end and inserting "; and; and
5	(iii) by adding at the end the fol-
6	lowing:
7	"(E) the submission to the Director of NIH of
8	clinical trial information for the clinical investigation
9	at issue required under section 492C of the Public
10	Health Service Act for inclusion in the registry data-
11	base and the results database described in such sec-
12	tion.";
13	(B) in paragraph (3)(B)—
14	(i) in clause (i), by striking "or" after
15	the semicolon;
16	(ii) in clause (ii), by striking the pe-
17	riod at the end and inserting "; or"; and
18	(iii) by adding at the end the fol-
19	lowing:
20	"(iii) clinical trial information for the clinical
21	investigation at issue was not submitted in compli-
22	ance with section 492C of the Public Health Service
23	Act."; and
24	(C) in paragraph (4), by adding at the end
25	the following: "The Secretary shall update such

1	regulations to require inclusion in the informed
2	consent form a statement that clinical trial in-
3	formation for such clinical investigation will be
4	submitted for inclusion in the registry database
5	and results database, as applicable, described in
6	section 492C of the Public Health Service
7	Act.".
8	(2) Refusal to approve New Drug applica-
9	TION.—Section 505(d) of the Federal Food, Drug,
10	and Cosmetic Act (21 U.S.C. 355(d)) is amended—
11	(A) in the first sentence, by inserting after
12	"in any particular;" the following: "or (8) the
13	applicant failed to submit the clinical trial in-
14	formation for any applicable clinical trial as re-
15	quired by section 492C of the Public Health
16	Service Act;"; and
17	(B) in the second sentence, by striking
18	"clauses (1) through (6)" and inserting "para-
19	graphs (1) through (8)".
20	(3) Investigational new devices.—Sub-
21	paragraph (B) of section 520(g)(2) of the Federal
22	Food, Drug, and Cosmetic Act (21 U.S.C.
23	360j(g)(2)) is amended—
24	(A) by redesignating clause (iii) as clause
25	(iv); and

1	(B) by inserting after clause (ii) the fol-
2	lowing:
3	"(iii) A requirement that the person applying
4	for an exemption for a device assure that such per-
5	son is in compliance with the requirements of section
6	492C of the Public Health Service Act for the sub-
7	mission of clinical trial information for inclusion in
8	the registry database and the results database de-
9	scribed in such section.".
10	(4) Refusal to clear new device pre-
11	MARKET NOTIFICATION REPORT.—Subsection (k) of
12	section 510 of the Federal Food, Drug, and Cos-
13	metic Act (21 U.S.C. 360) is amended—
14	(A) in paragraph (1), by striking "and" at
15	the end; and
16	(B) in paragraph (2), by striking the pe-
17	riod at the end and inserting ", and"; and
18	(C) by adding at the end the following:
19	"(3) action taken by such person to comply
20	with requirements under section 492C of the Public
21	Health Service Act for the submission of clinical
22	trial information for inclusion in the registry data-
23	base and the results database described in such sec-
24	tion.".

1	(5) Refusal to approve new device appli-
2	CATION.—Paragraph (2) of section 515(d) of the
3	Federal Food, Drug, and Cosmetic Act (21 U.S.C.
4	360e(d)) is amended—
5	(A) in subparagraph (D), by striking "or"
6	at the end;
7	(B) in subparagraph (E), by striking the
8	period at the end and inserting "; or"; and
9	(C) by inserting after subparagraph (E)
10	the following:
11	"(F) the applicant is in violation of the require-
12	ments under section 492C of the Public Health
13	Service Act for the submission of clinical trial infor-
14	mation for inclusion in the registry database or the
15	results database described in such section.".
16	(c) Guidance.—Not later than 180 days after the
17	date of the enactment of this Act, the Commissioner of
18	Food and Drugs, in consultation with the Director of the
19	National Institutes of Health, shall issue guidance to clar-
20	ify which clinical trials are applicable clinical trials (as de-
21	fined in section 492C of the Public Health Service Act,
22	as amended by this section) and required to be submitted
23	for inclusion in the clinical trial registry database de-
24	scribed in such section.
25	(d) Preemption.—

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

- (1) IN GENERAL.—No State or political subdivision of a State may establish or continue in effect any requirement for the registration of clinical trials or any requirement for the inclusion of information relating to the results of clinical trials in a database.
- (2) Rule of construction.—The fact of submission of clinical trial information, if submitted in compliance with section 492C of the Public Health Service Act (as amended by this section), that relates to a use of a drug or device not included in the official labeling of the approved drug or device shall not be construed by the Secretary or in any administrative or judicial proceeding, as evidence of a new intended use of the drug or device that is different from the intended use of the drug or device set forth in the official labeling of the drug or device. The availability of clinical trial information through the databases under subsections (b) and (c) of such section 492C, if submitted in compliance with such section 492C, shall not be considered as labeling, adulteration, or misbranding of the drug or device under the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 301 et seq.).
- 24 (e) Effective Dates.—

- 1 (1) ESTABLISHMENT OF REGISTRY DATABASE
 2 AND RESULTS DATABASE.—Not later than 1 year
 3 after the date of the enactment of this Act, the Di4 rector of NIH shall establish the registry database
 5 and the results database of clinical trials of drugs
 6 and devices in accordance with section 492C of the
 7 Public Health Service Act (as amended by sub8 section (a)).
 - (2) CLINICAL TRIALS INITIATED PRIOR TO OPERATION OF REGISTRY DATABASE.—The responsible party (as defined in such section 492C) for an applicable clinical trial (as defined in such section 492C) that is initiated after the date of the enactment of this Act and before the date such registry database is established under paragraph (1) of this subsection, shall submit required clinical trial information not later than 120 days after the date such registry database is established.
 - (3) CLINICAL TRIALS INITIATED AFTER OPERATION OF REGISTRY DATABASE.—The responsible party (as defined in such section 492C) for an applicable clinical trial (as defined in such section 492C) that is initiated after the date such registry database is established under paragraph (1) of this subsection

1	shall submit required clinical trial information in ac-
2	cordance with subsection (b) of such section 492C.
3	(4) Trials completed before operation
4	OF RESULTS DATABASE.—
5	(A) In General.—Subsection (c) of such
6	section 492C shall take effect 90 days after the
7	date the results database is established under
8	paragraph (1) of this subsection with respect to
9	any applicable clinical trial (as defined in such
10	section 492C) that—
11	(i) involves a drug to treat a serious
12	or life-threatening condition; and
13	(ii) is completed between the date of
14	the enactment of this Act and such date of
15	establishment under paragraph (1) of this
16	subsection.
17	(B) Other trials.—Except as provided
18	in subparagraph (A), subsection (c) of such sec-
19	tion 492C shall take effect 180 days after the
20	date that the results database is established
21	under paragraph (1) of this subsection with re-
22	spect to any applicable clinical trial that is com-
23	pleted between the date of the enactment of this
24	Act and such date of establishment under para-
25	graph (1).

1 Trials completed after establish-2 MENT OF RESULTS DATABASE.—Subsection (c) of 3 such section 492C shall apply to any clinical trial that is completed after the date that the results database is established under paragraph (1) of this 6 subsection. 7 (6) Retroactivity of Database.— 8 (A) VOLUNTARY SUBMISSIONS.—The Sec-9 retary of Health and Human Services (referred to in this paragraph as the "Secretary") shall 10 11 establish procedures and mechanisms to allow 12 for the voluntary submission to the Secretary— 13 (i) of clinical trial information for in-14 clusion in the registry database (as defined 15 in such section 492C) on applicable clinical 16 trials (as defined in such section 492C) 17 initiated before the date of the enactment 18 of this Act; and 19 (ii) of clinical trial information for in-20 clusion in the results database (as defined 21 in such section 492C) on applicable clinical 22 trials (as defined in such section 492C) 23 completed before the date of the enactment

of this Act.

1	(B) REQUIRED SUBMISSIONS.—Notwith-
2	standing the preceding paragraphs of this sub-
3	section, in any case in which the Secretary de-
4	termines that submission of clinical trial infor-
5	mation for an applicable clinical trial (as de-
6	fined in such section 492C) described in clause
7	(i) or (ii) of subparagraph (A) is in the interest
8	of the public health—
9	(i) the Secretary may require that
10	such information be submitted to the Sec-
11	retary in accordance with such section
12	492C; and
13	(ii) failure to comply with such a re-
14	quirement shall be treated as a violation of
15	the corresponding requirement of such sec-
16	tion 492C.
17	(7) Status of clinicaltrials.gov
18	WEBSITE.—
19	(A) IN GENERAL.—After receiving public
20	comment and not later than 90 days after the
21	date of the enactment of this Act, the Secretary
22	shall publish in the Federal Register a notice
23	determining the more efficient approach to es-
24	tablishing the registry database described in

1	subsection (b) of such section 492C and wheth-
2	er such approach is—
3	(i) that such registry database should
4	expand and build upon the data bank de-
5	scribed in section 402(i) of the Public
6	Health Service Act (as in effect on the day
7	before the date of the enactment of this
8	Act); or
9	(ii) that such registry database should
10	supplant the data bank described in such
11	section 402(i) (as in effect on the day be-
12	fore the date of the enactment of this Act).
13	(B) CLINICALTRIALS.GOV SUPPLANTED.—
14	If the Secretary determines to apply the ap-
15	proach described under subparagraph (A)(ii),
16	the Secretary shall maintain an archive of the
17	data bank described in such section 402(i) (as
18	in effect on the day before the date of the en-
19	actment of this Act) on the Internet website of
20	the National Library of Medicine.
21	SEC. 802. STUDY BY GOVERNMENT ACCOUNTABILITY OF-
22	FICE.
23	(a) IN GENERAL.—The Comptroller General of the
24	United States shall conduct a study to determine whether
25	information on the trials registry and database is consid-

1	ered promotional and to evaluate the implementation of
2	this database.
3	(b) REPORT.—Not later than one year after the date
4	of the enactment of this Act, the Comptroller General shall
5	complete the study under subsection (a) and submit to the
6	Congress a report on the results of such study.
7	TITLE IX—ENHANCED AUTHORI-
8	TIES REGARDING
9	POSTMARKET SAFETY OF
10	DRUGS
11	SEC. 901. POSTMARKET STUDIES AND CLINICAL TRIALS RE-
12	GARDING HUMAN DRUGS; RISK EVALUATION
13	AND MITIGATION STRATEGIES.
14	(a) In General.—Section 505 of the Federal Food,
15	Drug, and Cosmetic Act (21 U.S.C. 355) is amended by
16	adding at the end the following subsections:
17	"(o) Postmarket Studies and Clinical Trials;
18	Labeling.—
19	"(1) In general.—A responsible person may
20	not introduce or deliver for introduction into inter-
21	state commerce the new drug involved if the person
22	is in violation of a requirement established under
23	paragraph (3) or (4) with respect to the drug.
24	"(2) Definitions.—For purposes of this sub-
25	section:

1	"(A) RESPONSIBLE PERSON.—The term
2	'responsible person' means a person who—
3	"(i) has submitted to the Secretary a
4	covered application that is pending; or
5	"(ii) is the holder of an approved cov-
6	ered application.
7	"(B) COVERED APPLICATION.—The term
8	'covered application' means—
9	"(i) an application under subsection
10	(b) for a drug that is subject to section
11	503(b); and
12	"(ii) an application under section 351
13	of the Public Health Service Act.
14	"(C) New Safety Information; serious
15	RISK.—The terms 'new safety information', 'se-
16	rious risk', and 'signal of a serious risk' have
17	the meanings given such terms in section 505-
18	1(b).
19	"(3) Studies and clinical trials.—
20	"(A) IN GENERAL.—For any or all of the
21	purposes specified in subparagraph (B), the
22	Secretary may, subject to subparagraph (C), re-
23	quire a responsible person for a drug to conduct
24	a postapproval study or studies of the drug, or
25	a postapproval clinical trial or trials of the

1	drug, on the basis of scientific information, in-
2	cluding information regarding chemically-re-
3	lated or pharmacologically-related drugs.
4	"(B) Purposes of study or trial.—
5	The purposes referred to in this subparagraph
6	with respect to a postapproval study or post-
7	approval clinical trial are the following:
8	"(i) To assess a known serious risk
9	related to the use of the drug involved.
10	"(ii) To assess signals of serious risk
11	related to the use of the drug.
12	"(iii) To identify a serious risk.
13	"(C) Establishment of requirement
14	AFTER APPROVAL OF COVERED APPLICATION.—
15	The Secretary may require a postapproval study
16	or studies or postapproval trial or trials for a
17	drug for which an approved covered application
18	is in effect as of the date on which the Sec-
19	retary seeks to establish such requirement only
20	if the Secretary becomes aware of new safety
21	information. For each study required to be con-
22	ducted under this subparagraph, the Secretary
23	shall require that the applicant submit a time-
24	table for completion of the study and shall re-
25	quire the applicant to periodically report to the

1	Secretary on the status of the study. Unless the
2	applicant demonstrates good cause for failure to
3	comply with such timeline, the applicant shall
4	be in violation of this subsection. The Secretary
5	shall determine what constitutes good cause
6	under the preceding sentence.
7	"(4) Safety labeling changes requested
8	BY SECRETARY.—
9	"(A) New safety information.—The
10	Secretary shall promptly notify the responsible
11	person if the Secretary becomes aware of new
12	safety information that the Secretary believes
13	should be included in the labeling of the drug.
14	"(B) RESPONSE TO NOTIFICATION.—Fol-
15	lowing notification pursuant to subparagraph
16	(A), the responsible person shall within 30
17	days—
18	"(i) submit a supplement proposing
19	changes to the approved labeling to reflect
20	the new safety information, including
21	changes to boxed warnings, contraindica-
22	tions, warnings, precautions, or adverse re-
23	actions; or
24	"(ii) notify the Secretary that the re-
25	sponsible person does not believe a labeling

change is warranted and submit a statement detailing the reasons why such a change is not warranted.

"(C) Review.—Upon receipt of such supplement, the Secretary shall promptly review and act upon such supplement. If the Secretary disagrees with the proposed changes in the supplement or with the statement setting forth the responsible person's reasons why no labeling change is necessary, the Secretary shall initiate discussions with the responsible person to reach agreement on whether the labeling for the drug should be modified to reflect the new safety information, and if so, the contents of such labeling changes.

"(D) DISCUSSIONS.—Such discussions shall not extend for more than 30 days after the response to the notification under subparagraph (B), unless the Secretary determines an extension of such discussion period is warranted.

"(E) Order.—Within 15 days of the conclusion of the discussions under subparagraph (D), the Secretary may issue an order directing the responsible person to make such a labeling

	∠± ∠
1	change as the Secretary deems appropriate to
2	address the new safety information. Within 15
3	days of such an order, the responsible person
4	shall submit a supplement containing the label-
5	ing change.
6	"(F) DISPUTE RESOLUTION.—Within 5
7	days of receiving an order under subparagraph
8	(E), the responsible person may appeal using

days of receiving an order under subparagraph (E), the responsible person may appeal using the Food and Drug Administration's normal dispute resolution procedures established by the Secretary in regulation and guidance.

- "(G) VIOLATION.—If the change required by an order under subparagraph (E) is not made by the date so specified, the responsible person shall be considered to be in violation of this section.
- "(H) SERIOUS PUBLIC HEALTH THREAT.—
 Notwithstanding subparagraphs (A) through
 (F), if the Secretary concludes that failure to
 make such a labeling change is necessary to
 protect against a serious public health threat,
 the Secretary may accelerate the timelines in
 such subparagraphs.
- "(I) RULE OF CONSTRUCTION.—This paragraph shall not be construed to affect the re-

1	sponsibility of the responsible person to main-
2	tain its label in accordance with existing re-
3	quirements, including subpart B and section
4	314.70 of title 21, Code of Federal Regulations
5	(or any successor regulations).
6	"(p) RISK EVALUATION AND MITIGATION STRAT-
7	EGY.—
8	"(1) In general.—A person may not intro-
9	duce or deliver for introduction into interstate com-
10	merce a new drug if—
11	"(A)(i) the application for such drug is ap-
12	proved under subsection (b) or (j) and is sub-
13	ject to section 503(b); or
14	"(ii) the application for such drug is ap-
15	proved under section 351 of the Public Health
16	Service Act; and
17	"(B) a risk evaluation and mitigation
18	strategy is required under section 505–1 with
19	respect to the drug and—
20	"(i) the person fails to maintain com-
21	pliance with the requirements of the ap-
22	proved strategy or with other requirements
23	under section 505–1, including require-
24	ments regarding assessments of approved
25	strategies; or

1	"(ii) in the case of a requirement for
2	such a strategy that is first established
3	after the applicable application referred to
4	in subparagraph (A) was approved with re-
5	spect to the drug, the Secretary, after no-
6	tice and opportunity for a hearing, pub-
7	lishes in the Federal Register a statement
8	that the person is not cooperating with the
9	Secretary in developing such a strategy for
10	the drug.
11	"(2) Required statement during approval
12	PROCESS.—In the case of an application approved
13	under subsection (b) or (j) for a new drug that is
14	subject to section 503(b), or an application approved
15	under section 351 of the Public Health Service Act,
16	or a supplement to such an application that requires
17	substantive data, the Secretary may not approve the
18	application or supplement unless the person involved
19	has complied with the following:
20	"(A) The person has submitted to the Sec-
21	retary a statement that provides the following
22	information:
23	"(i) Whether the person believes that
24	a risk evaluation and mitigation strategy
25	should be required under section 505–1.

1	"(ii) Whether a postmarket study or
2	clinical trial should be required under sub-
3	section $(0)(3)$.
4	"(B) In making the statement under sub-
5	paragraph (A), the person took into account
6	each of the following factors:
7	"(i) The estimated size of the popu-
8	lation likely to use the drug involved.
9	"(ii) The seriousness of the disease or
10	condition that is to be treated with the
11	drug.
12	"(iii) The expected benefit of the drug
13	with respect to such disease or condition.
14	"(iv) The expected or actual duration
15	of treatment with the drug.
16	"(v) The seriousness of any known or
17	potential adverse events that may be re-
18	lated to the drug and the background inci-
19	dence of such events in the population like-
20	ly to use the drug.
21	"(3) CERTAIN POSTMARKET STUDIES.—The
22	failure to conduct a postmarket study under subpart
23	H of part 314 of title 21, Code of Federal Regula-
24	tions (or any successor regulation), is deemed to be
25	a violation of paragraph (1).".

1	(b) Requirements Regarding Strategies.—
2	Chapter V of the Federal Food, Drug, and Cosmetic Act
3	(21 U.S.C. 351 et seq.) is amended by inserting after sec-
4	tion 505 the following section:
5	"SEC. 505-1. RISK EVALUATION AND MITIGATION STRATE-
6	GIES.
7	"(a) Submission of Proposed Strategy.—
8	"(1) INITIAL APPROVAL.—A person who sub-
9	mits an application referred to in section
10	505(p)(1)(A) (referred to in this section as a 'cov-
11	ered application') shall submit to the Secretary as
12	part of the application a proposed risk evaluation
13	and mitigation strategy if the Secretary determines
14	such a strategy is necessary to ensure that the bene-
15	fits of the drug involved outweigh the risks of the
16	drug. In making such a determination, the Secretary
17	shall consider the statement submitted by the person
18	under section $505(p)(2)$ with respect to the drug and
19	shall consider the following factors:
20	"(A) The estimated size of the population
21	likely to use the drug involved.
22	"(B) The seriousness of the disease or con-
23	dition that is to be treated with the drug.
24	"(C) The expected benefit of the drug with
25	respect to such disease or condition

1	"(D) The expected or actual duration of
2	treatment with the drug.
3	"(E) The seriousness of any known or po-
4	tential adverse events that may be related to
5	the drug and the background incidence of such
6	events in the population likely to use the drug.
7	"(F) The availability and safety of a drug
8	or other treatment, if any, for such disease or
9	condition to which the safety of the drug may
10	be compared.
11	"(G) Whether the drug is a new molecular
12	entity.
13	"(2) Postapproval requirement.—
14	"(A) IN GENERAL.—If the Secretary ap-
15	proves a covered application and does not when
16	approving the application require a risk evalua-
17	tion and mitigation strategy under paragraph
18	(1), the Secretary may subsequently require
19	such a strategy for the drug involved if the Sec-
20	retary becomes aware of new safety information
21	and makes a determination that such a strategy
22	is necessary to ensure that the benefits of the
23	drug outweigh the risks of the drug.
24	"(B) Submission of Proposed Strat-
25	EGY.—Not later than 120 days after the Sec-

retary notifies the holder of an approved cov-ered application that the Secretary has made a determination under subparagraph (A) with re-spect to the drug involved, or within such other time as the Secretary requires to protect the public health, the holder shall submit to the Secretary a proposed risk evaluation and miti-gation strategy.

- "(3) APPROVAL OF NEW INDICATION FOR USE.—The applicability of paragraph (2) includes applicability to a drug for which an approved covered application was in effect on the day before the effective date of this section and for which, on or after such effective date, the holder of the approved application submits to the Secretary a supplemental application seeking approval of a new indication for use of the drug.
- "(4) Abbreviated New Drug applications.—The applicability of this section to an application under section 505(j) is subject to subsection (i).
- 22 "(b) Definitions.—For purposes of this section:
 - "(1) Adverse drug experience experience.—The term adverse drug experience means any adverse event

1	associated with the use of a drug in humans, wheth-
2	er or not considered drug related, including—
3	"(A) an adverse event occurring in the
4	course of the use of the drug in professional
5	practice;
6	"(B) an adverse event occurring from an
7	overdose of the drug, whether accidental or in-
8	tentional;
9	"(C) an adverse event occurring from
10	abuse of the drug;
11	"(D) an adverse event occurring from
12	withdrawal of the drug; and
13	"(E) any failure of expected pharma-
14	cological action of the drug.
15	"(2) COVERED APPLICATION.—The term 'cov-
16	ered application' has the meaning indicated for such
17	term in subsection $(a)(1)$.
18	"(3) New Safety Information.—The term
19	'new safety information' with respect to a drug
20	means information about—
21	"(A) a serious risk or an unexpected seri-
22	ous risk associated with use of the drug that
23	the Secretary has become aware of since the
24	drug was approved, since the risk evaluation
25	and mitigation strategy was required, or since

1	the last assessment of the approved risk evalua-
2	tion and mitigation strategy for the drug; or
3	"(B) the effectiveness of the approved risk
4	evaluation and mitigation strategy for the drug
5	obtained since the last assessment of such
6	strategy.
7	"(4) Serious adverse drug experience.—
8	The term 'serious adverse drug experience' is an ad-
9	verse event that—
10	"(A) results in—
11	"(i) death;
12	"(ii) an adverse drug experience that
13	places the patient at immediate risk of
14	death from the adverse drug experience as
15	it occurred (not including an adverse drug
16	experience that might have caused death
17	had it occurred in a more severe form);
18	"(iii) inpatient hospitalization or pro-
19	longation of existing hospitalization;
20	"(iv) a persistent or significant inca-
21	pacity or substantial disruption of the abil-
22	ity to conduct normal life functions; or
23	"(v) a congenital anomaly or birth de-
24	feet; or

1	"(B) based on appropriate medical judg-
2	ment, may jeopardize the patient and may re-
3	quire a medical or surgical intervention to pre-
4	vent an outcome described under subparagraph
5	(A).
6	"(5) Serious risk.—The term 'serious risk'
7	means a risk of a serious adverse drug experience.
8	"(6) Signal of a serious risk.—The term
9	'signal of a serious risk' means information related
10	to a serious adverse drug experience associated with
11	use of a drug and derived from—
12	"(A) a clinical trial;
13	"(B) adverse event reports;
14	"(C) a postapproval study, including a
15	study under section 505(o)(3);
16	"(D) peer-reviewed biomedical literature;
17	or
18	"(E) data derived from a postmarket risk
19	identification and analysis system under section
20	505(k)(3).
21	"(7) Responsible Person.—The term 're-
22	sponsible person' has the meaning indicated for such
23	term in subsection (e)(2).
24	"(8) Unexpected serious risk.—The term
25	'unexpected serious risk' means a serious adverse

1	drug experience that is not listed in the labeling of
2	a drug, or that may be symptomatically and
3	pathophysiologically related to an adverse drug expe-
4	rience identified in the labeling, but differs from
5	such adverse drug experience because of greater se-
6	verity, specificity, or prevalence.
7	"(c) Contents.—A proposed risk evaluation and
8	mitigation strategy under subsection (a) shall—
9	"(1) include the timetable required under sub-
10	section (d); and
11	"(2) to the extent required by the Secretary, in-
12	clude additional elements described in subsections
13	(e) and (f).
14	"(d) MINIMAL STRATEGY.—For purposes of sub-
15	section (c)(1), the risk evaluation and mitigation strategy
16	for a drug shall require a timetable for submission of as-
17	sessments of the strategy that—
18	"(1) is not less frequent than once annually for
19	the first 3 years after the strategy is initially ap-
20	proved;
21	"(2) includes an assessment in the seventh year
22	after the strategy is so approved; and
23	"(3) subject to paragraph (2), for subsequent
24	years—

1	"(A) is at a frequency specified in the
2	strategy;
3	"(B) is increased or reduced in frequency
4	as necessary as provided for in subsection
5	(g)(4)(A); and
6	"(C) is eliminated after the 3-year period
7	described in paragraph (1) if the Secretary de-
8	termines that serious risks of the drug have
9	been adequately identified and assessed and are
10	being adequately managed.
11	"(e) Additional Potential Elements of Strat-
12	EGY.—
13	"(1) In General.—The Secretary may under
14	subsection (c)(2) require that the risk evaluation
15	and mitigation strategy for a drug include 1 or more
16	of the additional elements described in this sub-
17	section if the Secretary makes the determination re-
18	quired with respect to the element involved.
19	"(2) Medguide; patient package insert.—
20	The risk evaluation and mitigation strategy for a
21	drug may require that, as applicable, the person sub-
22	mitting the covered application or the holder of the
23	approved such application (referred to in this section
24	as the 'responsible person') develop for distribution
25	to each patient when the drug is dispensed—

1	"(A) a Medication Guide, as provided for
2	under part 208 of title 21, Code of Federal
3	Regulations (or any successor regulations); and
4	"(B) a patient package insert, if the Sec-
5	retary determines that such insert may help
6	mitigate a serious risk of the drug.
7	"(3) Communication plan.—The risk evalua-
8	tion and mitigation strategy for a drug may require
9	that the responsible person conduct a communica-
10	tion plan to health care providers, if, with respect to
11	such drug, the Secretary determines that such plan
12	may support implementation of an element of the
13	strategy. Such plan may include—
14	"(A) sending letters to health care pro-
15	viders;
16	"(B) disseminating information about the
17	elements of the risk evaluation and mitigation
18	strategy to encourage implementation by health
19	care providers of components that apply to such
20	health care providers, or to explain certain safe-
21	ty protocols (such as medical monitoring by
22	periodic laboratory tests); or
23	"(C) disseminating information to health
24	care providers through professional societies

1	about any serious risks of the drug and any
2	protocol to assure safe use.
3	"(f) Restrictions on Distribution or Use.—
4	"(1) In general.—If the Secretary determines
5	that a drug shown to be effective can be safely used
6	only if distribution or use of such drug is restricted,
7	the Secretary may under subsection (c)(2) require as
8	elements of the risk evaluation and mitigation strat-
9	egy such restrictions on distribution or use as are
10	needed to ensure safe use of the drug.
11	"(2) Assuring access and minimizing bur-
12	DEN.—Elements of a risk evaluation and mitigation
13	strategy included under paragraph (1) shall—
14	"(A) be commensurate with a specific seri-
15	ous risk listed in the labeling of the drug;
16	"(B) be posted publicly by the Secretary
17	with an explanation of how such elements will
18	mitigate the observed safety risk, which posting
19	shall be made within 30 days after the date on
20	which the Secretary requires the element in-
21	volved;
22	"(C) considering the risk referred to in
23	subparagraph (A), not be unduly burdensome
24	on patient access to the drug, considering in
25	particular—

1	"(i) patients with serious or life-
2	threatening diseases or conditions; and
3	"(ii) patients who have difficulty ac-
4	cessing health care (such as patients in
5	rural or medically underserved areas); and
6	"(D) to the extent practicable, so as to
7	minimize the burden on the health care delivery
8	system—
9	"(i) conform with elements to assure
10	safe use for other drugs with similar, seri-
11	ous risks; and
12	"(ii) be designed to be compatible
13	with established distribution, procurement,
14	and dispensing systems for drugs.
15	"(3) Elements.—The restrictions on distribu-
16	tion or use described in paragraph (1) shall include
17	1 or more goals to evaluate or mitigate a serious
18	risk listed in the labeling of the drug, and may re-
19	quire that—
20	"(A) health care providers that prescribe
21	the drug have special training or experience, or
22	are specially certified, which training or certifi-
23	cation with respect to the drug is available to
24	any willing provider from a frontier area;

1	"(B) pharmacies, practitioners, or health
2	care settings that dispense the drug are spe-
3	cially certified, which training or certification
4	with respect to the drug is available to any will-
5	ing provider from a frontier area;
6	"(C) the drug be dispensed to patients only
7	in certain health care settings, such as hos-
8	pitals;
9	"(D) the drug be dispensed to patients
10	with evidence or other documentation of safe-
11	use conditions, such as laboratory test results;
12	"(E) each patient using the drug be sub-
13	ject to certain monitoring; or
14	"(F) each patient using the drug be en-
15	rolled in a registry.
16	"(4) Implementation system.—The restric-
17	tions on distribution or use described in paragraph
18	(1) may require a system through which the respon-
19	sible person is able to—
20	"(A) monitor and evaluate implementation
21	of the restrictions by health care providers,
22	pharmacists, patients, and other parties in the
23	health care system who are responsible for im-
24	plementing the restrictions;

1	"(B) work to improve implementation of
2	the restrictions by health care providers, phar-
3	macists, patients, and other parties in the
4	health care system who are responsible for im-
5	plementing the restrictions; and
6	"(C) notify wholesalers of the drug of
7	those health care providers—
8	"(i) who are responsible for imple-
9	menting the restrictions; and
10	"(ii) whom the responsible person
11	knows have failed to meet their responsibil-
12	ities for implementing the restrictions,
13	after the responsible person has informed
14	such party of such failure and such party
15	has not remedied such failure.
16	"(5) Limitation.—No holder of an approved
17	application shall use any restriction on distribution
18	required by the Secretary as necessary to assure safe
19	use of the drug to block or delay approval of an ap-
20	plication under section 505(b)(2) or (j) or to prevent
21	application of such restriction under subsection
22	(i)(1)(B) to a drug that is the subject of an abbre-
23	viated new drug application.
24	"(6) BIOEQUIVALENCE TESTING.—Notwith-
25	standing any other provisions in this subsection, the

1 holder of an approved application that is subject to 2 distribution restrictions required under this sub-3 section that limit the ability of a sponsor seeking ap-4 proval of an application under subsection 505(b)(2) 5 or (j) to purchase on the open market a sufficient 6 quantity of drug to conduct bioequivalence testing 7 shall provide to such a sponsor a sufficient amount 8 of drug to conduct bioequivalence testing if the spon-9 sor seeking approval under section 505(b)(2) or 10 (j)—

> "(A) agrees to such restrictions on distribution as the Secretary finds necessary to assure safe use of the drug during bioequivalence testing; and

> "(B) pays the holder of the approved application the fair market value of the drug purchased for bioequivalence testing.

"(7) Letter by Secretary.—Upon a showing by the sponsor seeking approval under section 505(b)(2) or (j) that the sponsor has agreed to such restrictions necessary to assure safe use of the drug during bioequivalence testing, the Secretary shall issue to the sponsor seeking to conduct bioequivalence testing a letter that describes the Secretary's finding which shall serve as proof that the sponsor

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1	has satisfied the requirements of subparagraph
2	(6)(A).
3	"(8) Evaluation of elements to assure
4	SAFE USE.—The Secretary, acting through the Drug
5	Safety and Risk Management Advisory Committee
6	(or any successor committee) of the Food and Drug
7	Administration, shall—
8	"(A) seek input from patients, physicians,
9	pharmacists, and other health care providers
10	about how elements to assure safe use under
11	this subsection for 1 or more drugs may be
12	standardized so as not to be—
13	"(i) unduly burdensome on patient ac-
14	cess to the drug; and
15	"(ii) to the extent practicable, mini-
16	mize the burden on the health care delivery
17	system;
18	"(B) at least annually, evaluate, for 1 or
19	more drugs, the elements to assure safe use of
20	such drug to assess whether the elements—
21	"(i) assure safe use of the drug;
22	"(ii) are not unduly burdensome on
23	patient access to the drug; and

1	"(iii) to the extent practicable, mini-
2	mize the burden on the health care delivery
3	system; and
4	"(C) considering such input and evalua-
5	tions—
6	"(i) issue or modify agency guidance
7	about how to implement the requirements
8	of this subsection; and
9	"(ii) modify elements under this sub-
10	section for 1 or more drugs as appropriate.
11	"(9) Waiver in public health emer-
12	GENCIES.—The Secretary may waive any restriction
13	on distribution or use under this subsection during
14	the period described in section 319(a) of the Public
15	Health Service Act with respect to a qualified coun-
16	termeasure described under section 319F-1(a)(2) of
17	such Act, to which a restriction or use under this
18	subsection has been applied, if the Secretary has—
19	"(A) declared a public health emergency
20	under such section 319; and
21	"(B) determined that such waiver is re-
22	quired to mitigate the effects of, or reduce the
23	severity of, such public health emergency.
24	"(g) Assessment and Modification of Approved
25	STRATEGY.—

1	"(1) VOLUNTARY ASSESSMENTS.—After the ap-
2	proval of a risk evaluation and mitigation strategy
3	under subsection (a), the responsible person involved
4	may, subject to paragraph (2), submit to the Sec-
5	retary an assessment of, and propose a modification
6	to, the approved strategy for the drug involved at
7	any time.
8	"(2) Required assessments.—A responsible
9	person shall, subject to paragraph (5), submit an as-
10	sessment of, and may propose a modification to, the
11	approved risk evaluation and mitigation strategy for
12	a drug—
13	"(A) when submitting a supplemental ap-
14	plication for a new indication for use under sec-
15	tion 505(b) or under section 351 of the Public
16	Health Service Act, unless the drug is not sub-
17	ject to section 503(b) and the risk evaluation
18	and mitigation strategy for the drug includes
19	only the timetable under subsection (d);
20	"(B) when required by the strategy, as
21	provided for in such timetable under subsection
22	(d);
23	"(C) within a time period to be determined
24	by the Secretary, if the Secretary determines

1	that new safety or effectiveness information in-
2	dicates that—
3	"(i) an element under subsection (d)
4	or (e) should be modified or included in
5	the strategy; or
6	"(ii) an element under subsection (f)
7	should be modified or included in the strat-
8	egy; or
9	"(D) within 15 days when ordered by the
10	Secretary, if the Secretary determines that
11	there may be a cause for action by the Sec-
12	retary under section 505(e).
13	"(3) Requirements for assessments.—An
14	assessment under paragraph (1) or (2) of an ap-
15	proved risk evaluation and mitigation strategy for a
16	drug shall include—
17	"(A) with respect to any goal under sub-
18	section (f), an assessment of the extent to
19	which the restrictions on distribution or use are
20	meeting the goal or whether the goal or such
21	restrictions should be modified;
22	"(B) with respect to any postapproval
23	study required under section 505(o)(3), the sta-
24	tus of such study, including whether any dif-

1	ficulties completing the study have been en-
2	countered; and
3	"(C) with respect to any postapproval clin-
4	ical trial required under section 505(o), the sta-
5	tus of such clinical trial, including whether en-
6	rollment has begun, the number of participants
7	enrolled, the expected completion date, whether
8	any difficulties completing the clinical trial have
9	been encountered, and registration information
10	with respect to requirements under section
11	492C of the Public Health Service Act.
12	"(4) Modification.—A modification (whether
13	an enhancement or a reduction) to the approved risk
14	evaluation and mitigation strategy for a drug may
15	include the addition or modification of any element
16	under subsection (d) or the addition, modification,
17	or removal of any element under subsection (e) or
18	(f), such as—
19	"(A) modifying the timetable for assess-
20	ments of the strategy under subsection (d), in-
21	cluding to eliminate assessments; or
22	"(B) adding, modifying, or removing a re-
23	striction on distribution or use under subsection
24	(f).

1 "(5) NO EFFECT ON LABELING CHANGES THAT 2 DO NOT REQUIRE PREAPPROVAL.—In the case of a 3 labeling change to which section 314.70 of title 21, 4 Code of Federal Regulations (or any successor regu-5 lation), applies for which the submission of a supple-6 mental application is not required or for which distribution of the drug involved may commence upon 7 8 the receipt by the Secretary of a supplemental appli-9 cation for the change, the submission of an assess-10 ment of the approved risk evaluation and mitigation 11 strategy for the drug under paragraph (2) is not re-12 quired.

- 13 "(h) REVIEW OF PROPOSED STRATEGIES; REVIEW 14 OF ASSESSMENTS OF APPROVED STRATEGIES.—
- 15 "(1) IN GENERAL.—The Secretary shall 16 promptly review each proposed risk evaluation and 17 mitigation strategy for a drug submitted under sub-18 section (a) and each assessment of an approved risk 19 evaluation and mitigation strategy for a drug sub-20 mitted under subsection (g).
 - "(2) Marketing plan.—As part of a review conducted under this subsection, the Secretary may require the applicant to submit information regarding its marketing plan and practices for the drug, so as to allow the Secretary to determine whether any

21

22

23

24

1	of the proposed or ongoing marketing activities un-
2	dermine any of the requirements of the risk evalua-
3	tion and mitigation strategy.
4	"(3) Discussion.—The Secretary shall initiate
5	discussions with a responsible person for purposes of
6	this subsection to determine a strategy—
7	"(A) if the proposed strategy is submitted
8	as part of an application or supplemental appli-
9	cation under subsection (a) or subsection
10	(g)(2)(A), not less than 60 days before the ac-
11	tion deadline for the application that has been
12	agreed to by the Secretary and that has been
13	set forth in goals identified in letters of the
14	Secretary (relating to the use of fees collected
15	under section 736 to expedite the drug develop-
16	ment process and the process for the review of
17	human drug applications);
18	"(B) if the assessment is submitted under
19	subparagraph (B) or (C) or subsection (g)(2)
20	not later than 20 days after such submission;
21	"(C) if the assessment is submitted under
22	subsection $(g)(1)$ or subsection $(g)(2)(D)$, not
23	later than 30 days after such submission; or

1	"(D) if the assessment is submitted under
2	subsection $(g)(2)(D)$, not later than 10 days
3	after such submission.
4	"(4) Action.—
5	"(A) In general.—Unless the responsible
6	person requests the dispute resolution process
7	described under paragraph (5), the Secretary
8	shall approve and describe the risk evaluation
9	and mitigation strategy for a drug, or any
10	modification to the strategy—
11	"(i) as part of the action letter on the
12	application, when a proposed strategy is
13	submitted under subsection (a) or an as-
14	sessment of the strategy is submitted
15	under subsection $(g)(1)$; or
16	"(ii) in an order issued not later than
17	50 days after the date discussions of such
18	modification begin under paragraph (3),
19	when an assessment of the strategy is sub-
20	mitted under subsection $(g)(1)$ or under
21	any of subparagraphs (B) through (D) of
22	subsection $(g)(2)$.
23	"(B) INACTION.—An approved risk evalua-
24	tion and mitigation strategy shall remain in ef-
25	fect until the Secretary acts, if the Secretary

1	fails to act as provided under subparagraph
2	(A).
3	"(C) Public availability.—Any action
4	letter described in subparagraph (A)(i) or order
5	described in subparagraph (A)(ii) shall be made
6	publicly available.
7	"(5) Dispute resolution.—
8	"(A) Request for review.—
9	"(i) In general.—Not earlier than
10	15 days, and not later than 35 days, after
11	discussions under paragraph (3) have
12	begun, the responsible person may request
13	in writing that a dispute about the strat-
14	egy be reviewed by the Drug Safety Over-
15	sight Board under subsection (j), except
16	that the determination of the Secretary to
17	require a risk evaluation and mitigation
18	strategy is not subject to review under this
19	paragraph. The preceding sentence does
20	not prohibit review under this paragraph of
21	the particular elements of such a strategy.
22	"(ii) Scheduling.—Upon receipt of
23	a request under clause (i), the Secretary
24	shall schedule the dispute involved for re-
25	view under subparagraph (B) and, not

1	later than 5 business days of scheduling
2	the dispute for review, shall publish by
3	posting on the Internet or otherwise a no-
4	tice that the dispute will be reviewed by
5	the Drug Safety Oversight Board.
6	"(B) Scheduling review.—If a respon-
7	sible person requests review under subpara-
8	graph (A), the Secretary—
9	"(i) shall schedule the dispute for re-
10	view at 1 of the next 2 regular meetings of
11	the Drug Safety Oversight Board, which-
12	ever meeting date is more practicable; or
13	"(ii) may convene a special meeting of
14	the Drug Safety Oversight Board to review
15	the matter more promptly, including to
16	meet an action deadline on an application
17	(including a supplemental application).
18	"(C) AGREEMENT AFTER DISCUSSION OR
19	ADMINISTRATIVE APPEALS.—
20	"(i) Further discussion or admin-
21	ISTRATIVE APPEALS.—A request for review
22	under subparagraph (A) shall not preclude
23	further discussions to reach agreement on
24	the risk evaluation and mitigation strategy,
25	and such a request shall not preclude the

use of administrative appeals within the Food and Drug Administration to reach agreement on the strategy, including appeals as described in letters of the Secretary (relating to the use of fees collected under section 736 to expedite the drug development process and the process for the review of human drug applications) for procedural or scientific matters involving the review of human drug applications and supplemental applications that cannot be resolved at the divisional level.

"(ii) AGREEMENT TERMINATES DIS-PUTE RESOLUTION.—At any time before a decision and order is issued under subparagraph (G), the Secretary and the responsible person may reach an agreement on the risk evaluation and mitigation strategy through further discussion or administrative appeals, terminating the dispute resolution process, and the Secretary shall issue an action letter or order, as appropriate, that describes the strategy.

"(D) MEETING OF THE BOARD.—At a meeting of the Drug Safety Oversight Board

1	described in subparagraph (B), the Board
2	shall—
3	"(i) hear from both parties; and
4	"(ii) review the dispute.
5	"(E) RECORD OF PROCEEDINGS.—The
6	Secretary shall ensure that the proceedings of
7	any such meeting are recorded, transcribed, and
8	made public within 30 days of the meeting. The
9	Secretary shall redact the transcript to protect
10	any trade secrets or other confidential informa-
11	tion described in section 552(b)(4) of title 5,
12	United States Code.
13	"(F) RECOMMENDATION OF THE
14	BOARD.—Not later than 5 days after any such
15	meeting, the Drug Safety Oversight Board shall
16	provide a written recommendation on resolving
17	the dispute to the Secretary. Not later than 5
18	days after the Board provides such written rec-
19	ommendation to the Secretary, the Secretary
20	shall make the recommendation available to the
21	public.
22	"(G) ACTION BY THE SECRETARY.—
23	"(i) ACTION LETTER.—With respect
24	to a proposal or assessment referred to in
25	paragraph (1), the Secretary shall issue an

1	action letter that resolves the dispute not
2	later than the later of—
3	"(I) the action deadline referred
4	to in paragraph (3)(A); or
5	"(II) 7 days after receiving the
6	recommendation of the Drug Safety
7	Oversight Board.
8	"(ii) Order.—With respect to an as-
9	sessment of an approved risk evaluation
10	and mitigation strategy under subsection
11	(g)(1) or under any of subparagraphs (B)
12	through (D) of subsection (g)(2), the Sec-
13	retary shall issue an order, which shall be
14	made public, that resolves the dispute not
15	later than 7 days after receiving the rec-
16	ommendation of the Drug Safety Oversight
17	Board.
18	"(H) INACTION.—An approved risk evalua-
19	tion and mitigation strategy shall remain in ef-
20	fect until the Secretary acts, if the Secretary
21	fails to act as provided for under subparagraph
22	(G).
23	"(I) EFFECT ON ACTION DEADLINE.—
24	With respect to a proposal or assessment re-
25	ferred to in paragraph (1), the Secretary shall

1	be considered to have met the action deadline
2	referred to in paragraph (3)(A) with respect to
3	the application involved if the responsible per-
4	son requests the dispute resolution process de-
5	scribed in this paragraph and if the Secretary—
6	"(i) has initiated the discussions de-
7	scribed under paragraph (3) not less than
8	60 days before such action deadline; and
9	"(ii) has complied with the timing re-
10	quirements of scheduling review by the
11	Drug Safety Oversight Board, providing a
12	written recommendation, and issuing an
13	action letter under subparagraphs (B),
14	(F), and (G), respectively.
15	"(J) DISQUALIFICATION.—No individual
16	who is an employee of the Food and Drug Ad-
17	ministration and who reviews a drug or who
18	participated in an administrative appeal under
19	subparagraph (C)(i) with respect to such drug
20	may serve on the Drug Safety Oversight Board
21	at a meeting under subparagraph (D) to review
22	a dispute about the risk evaluation and mitiga-
23	tion strategy for such drug.
24	"(K) Additional expertise.—The Drug
25	Safety Oversight Board may add members with

1	relevant expertise from the Food and Drug Ad-
2	ministration, including the Office of Pediatrics,
3	the Office of Women's Health, or the Office of
4	Rare Diseases, or from other Federal public
5	health or health care agencies, for a meeting
6	under subparagraph (D) of the Drug Safety
7	Oversight Board.
8	"(6) Use of advisory committees.—The
9	Secretary may convene a meeting of 1 or more advi-
10	sory committees of the Food and Drug Administra-
11	tion to—
12	"(A) review a concern about the safety of
13	a drug or class of drugs, including before an as-
14	sessment of the risk evaluation and mitigation
15	strategy or strategies of such drug or drugs is
16	required to be submitted under any of subpara-
17	graphs (B) through (D) of subsection (g)(2);
18	"(B) review the risk evaluation and mitiga-
19	tion strategy or strategies of a drug or group
20	of drugs; or
21	"(C) review a dispute under paragraph (5).
22	"(7) Process for addressing drug class
23	EFFECTS.—
24	"(A) IN GENERAL.—When a concern about
25	a serious risk of a drug may be related to the

1	pharmacological class of the drug, the Secretary
2	may defer assessments of the approved risk
3	evaluation and mitigation strategies for such
4	drugs until the Secretary has convened 1 or
5	more public meetings to consider possible re-
6	sponses to such concern. If the Secretary defers
7	an assessment under this subparagraph, the
8	Secretary shall give notice to the public of the
9	deferral not later than 5 days of the deferral.
10	"(B) Public meetings.—Such public
11	meetings may include—
12	"(i) 1 or more meetings of the re-
13	viewed entities for such drugs;
14	"(ii) 1 or more meetings of 1 or more
15	advisory committees of the Food and Drug
16	Administration, as provided for under
17	paragraph (6); or
18	"(iii) 1 or more workshops of sci-
19	entific experts and other stakeholders.
20	"(C) ACTION.—After considering the dis-
21	cussions from any meetings under subpara-
22	graph (B), the Secretary may—
23	"(i) announce in the Federal Register
24	a planned regulatory action, including a
25	modification to each risk evaluation and

1	mitigation strategy, for drugs in the phar-
2	macological class;
3	"(ii) seek public comment about such
4	action; and
5	"(iii) after seeking such comment,
6	issue an order addressing such regulatory
7	action.
8	"(8) International coordination.—The
9	Secretary may coordinate the timetable for submis-
10	sion of assessments under subsection (d), or a study
11	or clinical trial under section 505(o)(3), with efforts
12	to identify and assess the serious risks of such drug
13	by the marketing authorities of other countries
14	whose drug approval and risk management processes
15	the Secretary deems comparable to the drug ap-
16	proval and risk management processes of the United
17	States. If the Secretary takes action to coordinate
18	such timetable, the Secretary shall give notice to the
19	public of the action not later than 5 days after the
20	action.
21	"(9) Effect.—Use of the processes described
22	in paragraphs (7) and (8) shall not delay action on
23	an application or a supplement to an application for
24	a drug.
25	"(i) Abbreviated New Drug Applications.—

1	"(1) In general.—A drug that is the subject
2	of an abbreviated new drug application under section
3	505(j) is subject to only the following elements of
4	the risk evaluation and mitigation strategy required
5	under subsection (a) for the applicable listed drug:
6	"(A) A Medication Guide or patient pack-
7	age insert, if required under subsection (e) for
8	the applicable listed drug.
9	"(B) Restrictions on distribution or use, if
10	required under subsection (f) for the listed
11	drug. A drug that is the subject of an abbre-
12	viated new drug application and the listed drug
13	shall use a single, shared system under sub-
14	section (f)(4). The Secretary may waive the re-
15	quirement under the preceding sentence for a
16	drug that is the subject of an abbreviated new
17	drug application if the Secretary determines
18	that—
19	"(i) it is not practical for the drug to
20	use such single, shared system; or
21	"(ii) the burden of using the single,
22	shared system outweighs the benefit of
23	using the single system.

1	"(2) ACTION BY SECRETARY.—For an applica-
2	ble listed drug for which a drug is approved under
3	section 505(j), the Secretary—
4	"(A) shall undertake any communication
5	plan to health care providers required under
6	subsection (e)(3) for the applicable listed drug;
7	and
8	"(B) shall inform the responsible person
9	for the drug that is so approved if the risk eval-
10	uation and mitigation strategy for the applica-
11	ble listed drug is modified.
12	"(j) Drug Safety Oversight Board.—
13	"(1) In General.—There is established a
14	Drug Safety Oversight Board.
15	"(2) Composition; meetings.—The Drug
16	Safety Oversight Board shall—
17	"(A) be composed of scientists and health
18	care practitioners appointed by the Secretary,
19	each of whom is an employee of the Federal
20	Government;
21	"(B) include representatives from offices
22	throughout the Food and Drug Administration;
23	"(C) include at least 1 representative from
24	each of the National Institutes of Health and
25	the Department of Health and Human Services

1	(other than the Food and Drug Administra-
2	tion);
3	"(D) include such representatives as the
4	Secretary shall designate from other appro-
5	priate agencies that wish to provide representa-
6	tives; and
7	"(E) meet at least monthly to provide
8	oversight and advice to the Secretary on the
9	management of important drug safety issues.".
10	(c) REGULATION OF BIOLOGICAL PRODUCTS.—Sec-
11	tion 351 of the Public Health Service Act (42 U.S.C. 262)
12	is amended—
13	(1) in subsection (a)(2), by adding at the end
14	the following:
15	"(D) RISK EVALUATION AND MITIGATION STRAT-
16	EGY.—A person that submits an application for a license
17	under this paragraph is subject to section 505(p) of the
18	Federal Food, Drug, and Cosmetic Act."; and
19	(2) in subsection (j), by inserting ", including
20	the requirements under section 505(p) of such Act,"
21	after ", and Cosmetic Act".
22	(d) Prereview of Advertisements.—
23	(1) Sense of congress.—It is the sense of
24	the Congress that—

	_ 0 0
1	(A) "Guidance for Industry Consumer-Di-
2	rected Broadcast Advertisements" issued by the
3	Food and Drug Administration in August
4	1999, represents generally good guidance for di-
5	rect-to-consumer (DTC) advertising of prescrip-
6	tion medicines and other treatments;
7	(B) direct-to-consumer advertising as an
8	accurate source of health information for all
9	populations, specifically including the elderly
10	populations, children, chronically ill and racial
11	and ethnic minority populations, should be
12	made more reliable by ensuring the truth and
13	credibility of information provided through such
14	advertising; and
15	(C) the Congress will work with the Food
16	and Drug Administration to ensure that infor-
17	mation provided through direct-to-consumer ad-
18	vertising of prescription medicines and other
19	treatments is not false or misleading and com-
20	municates clearly and sensitively to all commu-
21	nities.
22	(2) Prereview.—The Federal Food, Drug
23	and Cosmetic Act (21 U.S.C. 301 et seg.) is amend-

 $\operatorname{ed}\!\!-\!\!-$

1	(A) in section 301 (21 U.S.C. 331), by
2	adding at the end the following:
3	"(jj) The dissemination of a television advertisement
4	without complying with section 503B."; and
5	(B) by inserting after section 503A the fol-
6	lowing:
7	"SEC. 503B. PREREVIEW OF TELEVISION ADVERTISEMENTS.
8	"(a) In General.—The Secretary may require the
9	submission of any television advertisement for a drug (in-
10	cluding any script, story board, rough, or a completed
11	video production of the television advertisement) to the
12	Secretary for review under this section not later than 45
13	days before dissemination of the television advertisement.
14	"(b) Review.—In conducting a review of a television
15	advertisement under this section, the Secretary may make
16	recommendations—
17	"(1) on changes that are—
18	"(A) necessary to protect the consumer
19	good and well-being; or
20	"(B) consistent with prescribing informa-
21	tion for the product under review; and
22	"(2) if appropriate and if information exists, on
23	statements for inclusion in the advertisement to ad-
24	dress the specific efficacy of the drug as it relates
25	to a specific population group, including elderly pop-

- 1 ulations, children, and racially and ethnically diverse
- 2 populations.
- 3 "(c) No Authority To Require Changes.—This
- 4 section does not authorize the Secretary to make or direct
- 5 changes in any material submitted pursuant to subsection
- 6 (a).
- 7 "(d) Elderly Populations, Children, Racially
- 8 AND ETHNICALLY DIVERSE COMMUNITIES.—In formu-
- 9 lating recommendations under subsection (b), the Sec-
- 10 retary shall take into consideration the impact of the ad-
- 11 vertised drug on elderly populations, children, and racially
- 12 and ethnically diverse communities.
- "(e) Specific Disclosures.—
- 14 "(1) Serious Risk; Safety Protocol.—In
- 15 conducting a review of a television advertisement
- under this section, if the Secretary determines that
- the advertisement would be false or misleading with-
- out a specific disclosure about a serious risk listed
- in the labeling of the drug involved, the Secretary
- 20 may require inclusion of such disclosure in the ad-
- 21 vertisement.
- 22 "(2) Date of approval.—In conducting a re-
- view of a television advertisement under this section,
- the Secretary may require the advertisement to in-
- clude, for a period not to exceed 2 years from the

1	date of the approval of the drug under section 505,
2	a specific disclosure of such date of approval if the
3	Secretary determines that the advertisement would
4	otherwise be false or misleading.
5	"(f) Rule of Construction.—Nothing in this sec-
6	tion may be construed as having any effect on the author-
7	ity of the Secretary under section 314.550, 314.640,
8	601.45, or 601.94 of title 21, Code of Federal Regulations
9	(or successor regulations).".
10	(3) Direct-to-consumer advertisements.—
11	(A) In General.—Section 502(n) of the
12	Federal Food, Drug, and Cosmetic Act (21
13	U.S.C. 352(n)) is amended by adding at the
14	end the following: "In the case of an advertise-
15	ment for a drug subject to section 503(b)(1)
16	presented directly to consumers in television or
17	radio format and stating the name of the drug
18	and its conditions of use, the major statement
19	relating to side effects and contraindications
20	shall be presented in a clear and conspicuous
21	manner.".
22	(B) REGULATIONS TO DETERMINE CLEAR

(B) REGULATIONS TO DETERMINE CLEAR AND CONSPICUOUS MANNER.—The Secretary of Health and Human Services shall by regulation establish standards for determining whether a

1	major statement relating to side effects and
2	contraindications of a drug, described in section
3	502(n) of the Federal Food, Drug, and Cos-
4	metic Act (21 U.S.C. 352(n)) (as amended by
5	subparagraph (A)) is presented in the manner
6	required under such section.
7	(4) Civil Penalties.—Section 303 of the Fed-
8	eral Food, Drug, and Cosmetic Act (21 U.S.C. 333)
9	is amended—
10	(A) by redesignating subsection (g) (relat-
11	ing to civil penalties) as subsection (f); and
12	(B) by adding at the end the following:
13	"(g)(1) With respect to a person who is a holder of
14	an approved application under section 505 for a drug sub-
15	ject to section 503(b) or under section 351 of the Public
16	Health Service Act, any such person who disseminates a
17	direct-to-consumer advertisement that is false or mis-
18	leading shall be liable to the United States for a civil pen-
19	alty in an amount not to exceed \$250,000 for the first
20	such violation in any 3-year period, and not to exceed
21	\$500,000 for each subsequent violation in any 3-year pe-
22	riod. No other civil monetary penalties in this Act (includ-
23	ing the civil penalty in section 303(f)(3)) shall apply to
24	a violation regarding direct-to-consumer advertising. For
25	purposes of this paragraph: (A) Repeated dissemination

- 1 of the same or similar advertisement prior to the receipt
- 2 of the written notice referred to in paragraph (2) for such
- 3 advertisements shall be considered one violation. (B) On
- 4 and after the date of the receipt of such a notice, all viola-
- 5 tions under this paragraph occurring in a single day shall
- 6 be considered one violation
- 7 "(2) A civil penalty under paragraph (1) shall be as-
- 8 sessed by the Secretary by an order made on the record
- 9 after providing written notice to the person to be assessed
- 10 a civil penalty and an opportunity for a hearing in accord-
- 11 ance with this paragraph and section 554 of title 5, United
- 12 States Code. If upon receipt of the written notice, the per-
- 13 son to be assessed a civil penalty objects and requests a
- 14 hearing, then in the course of any investigation related
- 15 to such hearing, the Secretary may issue subpoenas re-
- 16 quiring the attendance and testimony of witnesses and the
- 17 production of evidence that relates to the matter under
- 18 investigation, including information pertaining to the fac-
- 19 tors described in paragraph (3).
- 20 "(3) Upon the request of the person to be assessed
- 21 a civil penalty under paragraph (1), the Secretary, in de-
- 22 termining the amount of the civil penalty, shall take into
- 23 account the nature, circumstances, extent, and gravity of
- 24 the violation or violations, including the following factors:

1	"(A) Whether the person submitted the adver-
2	tisement or a similar advertisement for review under
3	section 736A.
4	"(B) Whether the person submitted the adver-
5	tisement for review if required under section 503B.
6	"(C) Whether, after submission of the adver-
7	tisement as described in subparagraph (A) or (B),
8	the person disseminated the advertisement before
9	the end of the 45-day comment period.
10	"(D) Whether the person incorporated any com-
11	ments made by the Secretary with regard to the ad-
12	vertisement into the advertisement prior to its dis-
13	semination.
14	"(E) Whether the person ceased distribution of
15	the advertisement upon receipt of the written notice
16	referred to in paragraph (2) for such advertisement.
17	"(F) Whether the person had the advertisement
18	reviewed by qualified medical, regulatory, and legal
19	reviewers prior to its dissemination.
20	"(G) Whether the violations were material.
21	"(H) Whether the person who created the ad-
22	vertisement acted in good faith.
23	"(I) Whether the person who created the adver-
24	tisement has been assessed a civil penalty under this
25	provision within the previous 1-year period.

- 1 "(J) The scope and extent of any voluntary,
- 2 subsequent remedial action by the person.
- 3 "(K) Such other matters, as justice may re-
- 4 quire.
- 5 "(4)(A) Subject to subparagraph (B), no person shall
- 6 be required to pay a civil penalty under paragraph (1) if
- 7 the person submitted the advertisement to the Secretary
- 8 and disseminated such advertisement after incorporating
- 9 any comment received from the Secretary other than a
- 10 recommendation subject to subsection 503B(c).
- 11 "(B) The Secretary may retract or modify any prior
- 12 comments the Secretary has provided to an advertisement
- 13 submitted to the Secretary based on new information or
- 14 changed circumstances, so long as the Secretary provides
- 15 written notice to the person of the new views of the Sec-
- 16 retary on the advertisement and provides a reasonable
- 17 time for modification or correction of the advertisement
- 18 prior to seeking any civil penalty under paragraph (1).
- 19 "(5) The Secretary may compromise, modify, or
- 20 remit, with or without conditions, any civil penalty which
- 21 may be assessed under paragraph (1). The amount of such
- 22 penalty, when finally determined, or the amount charged
- 23 upon in compromise, may be deducted from any sums
- 24 owed by the United States to the person charged.

- 1 "(6) Any person who requested, in accordance with
- 2 paragraph (2), a hearing with respect to the assessment
- 3 of a civil penalty and who is aggrieved by an order assess-
- 4 ing a civil penalty, may file a petition for de novo judicial
- 5 review of such order with the United States Court of Ap-
- 6 peals for the District of Columbia Circuit or for any other
- 7 circuit in which such person resides or transacts business.
- 8 Such a petition may only be filed within the 60-day period
- 9 beginning on the date the order making such assessments
- 10 was issued.
- 11 "(7) On an annual basis, the Secretary shall report
- 12 to the Congress on direct-to-consumer advertising and its
- 13 ability to communicate to subsets of the general popu-
- 14 lation, including elderly populations, children, and racial
- 15 and ethnic minority communities. The Secretary shall es-
- 16 tablish a permanent advisory committee to advise the Sec-
- 17 retary with respect to such report. The membership of the
- 18 advisory committee shall consist of nationally recognized
- 19 medical, advertising, and communications experts, includ-
- 20 ing experts representing subsets of the general population.
- 21 The members of the advisory committee shall serve with-
- 22 out pay, but may receive travel expenses, including per
- 23 diem in lieu of subsistence in accordance with applicable
- 24 provisions under subchapter I of chapter 57 of title 5,
- 25 United States Code. The advisory committee shall study

- 1 direct-to-consumer advertising as it relates to increased
- 2 access to health information and decreased health dispari-
- 3 ties for these populations. The annual report required by
- 4 this paragraph shall recommend effective ways to present
- 5 and disseminate information to these populations. Such
- 6 report shall also make recommendations regarding impedi-
- 7 ments to the participation of elderly populations, children,
- 8 racially and ethnically diverse communities, and medically
- 9 underserved populations in clinical drug trials and shall
- 10 recommend best practice approaches for increasing the in-
- 11 clusion of such subsets of the general population. The Sec-
- 12 retary shall submit the first annual report under this para-
- 13 graph to the Committee on Health, Education, Labor, and
- 14 Pensions of the Senate and the Committee on Energy and
- 15 Commerce of the House of Representatives not later than
- 16 18 months after the advisory committee has been con-
- 17 vened by the Secretary.
- 18 "(8) If any person fails to pay an assessment of a
- 19 civil penalty under paragraph (1)—
- 20 "(A) after the order making the assessment be-
- 21 comes final, and if such person does not file a peti-
- 22 tion for judicial review of the order in accordance
- with paragraph (6), or

- 1 "(B) after a court in an action brought under
- 2 paragraph (6) has entered a final judgment in favor
- of the Secretary,
- 4 the Attorney General of the United States shall recover
- 5 the amount assessed (plus interest at currently prevailing
- 6 rates from the date of the expiration of the 60-day period
- 7 referred to in paragraph (6) or the date of such final judg-
- 8 ment, as the case may be) in an action brought in any
- 9 appropriate district court of the United States. In such
- 10 an action, the validity, amount, and appropriateness of
- 11 such penalty shall not be subject to review.".
- 12 (e) Rule of Construction Regarding Pediatric
- 13 STUDIES.—This title and the amendments made by this
- 14 title may not be construed as affecting the authority of
- 15 the Secretary of Health and Human Services to request
- 16 pediatric studies under section 505A of the Federal Food,
- 17 Drug, and Cosmetic Act or to require such studies under
- 18 section 505B of such Act.
- 19 SEC. 902. ENFORCEMENT.
- 20 (a) Misbranding.—Section 502 of the Federal
- 21 Food, Drug, and Cosmetic Act (21 U.S.C. 352) is amend-
- 22 ed by adding at the end the following:
- 23 "(y) If it is a drug subject to an approved risk evalua-
- 24 tion and mitigation strategy pursuant to section 505(p)
- 25 and the person responsible for complying with the strategy

- 1 fails to comply with a requirement of such strategy pro-
- 2 vided for under subsection (d), (e), or (f) of section 505-
- 3 1.
- 4 "(z) If it is a drug, and the responsible person (as
- 5 such term is used in section 505(o)) is in violation of a
- 6 requirement established under paragraph (3) (relating to
- 7 postmarket studies and clinical trials) or paragraph (4)
- 8 (relating to labeling) of section 505(o) with respect to such
- 9 drug.".
- 10 (b) CIVIL PENALTIES.—Section 303(f) of the Federal
- 11 Food, Drug, and Cosmetic Act, as redesignated by section
- 12 901(d)(4), is amended—
- 13 (1) by redesignating paragraphs (3), (4), and
- 14 (5) as paragraphs (4), (5), and (6), respectively;
- 15 (2) by inserting after paragraph (2) the fol-
- lowing:
- 17 "(3) Any applicant (as such term is used in section
- 18 505-1) who violates a requirement of section 505(o), sec-
- 19 tion 505(p), or section 505–1 shall be subject to a civil
- 20 monetary penalty of—
- 21 "(A) not more than \$250,000 per violation, and
- not to exceed \$1,000,000 for all such violations ad-
- judicated in a single proceeding; or
- 24 "(B) in the case of a violation that continues
- 25 after the Secretary provides notice of such violation

1 to the applicant, not more than \$10,000,000 per vio-2 lation, and not to exceed \$50,000,000 for all such 3 violations adjudicated in a single proceeding. 4 If a violation referred to in subparagraph (A) or (B) is 5 continuing in nature and poses a substantial threat to the 6 public health, the Secretary may impose a civil penalty not 7 to exceed \$1,000,000 per day during such time period 8 such person is in violation."; 9 (3) in paragraph (2)(C), by striking "paragraph 10 (3)(A)" and inserting "paragraph (4)(A)"; 11 (4) in paragraph (4), as so redesignated, by striking "paragraph (1) or (2)" each place it ap-12 pears and inserting "paragraph (1), (2), or (3)"; 13 14 and 15 (5) in paragraph (6), as so redesignated, by 16 striking "paragraph (4)" each place it appears and 17 inserting "paragraph (5)". 18 SEC. 903. NO EFFECT ON WITHDRAWAL OR SUSPENSION OF 19 APPROVAL. 20 Section 505(e) of the Federal Food, Drug, and Cos-21 metic Act (21 U.S.C. 355(e)) is amended by adding at 22 the end the following: "The Secretary may withdraw the 23 approval of an application submitted under this section, or suspend the approval of such an application, as pro-

vided under this subsection, without first ordering the ap-

1	plicant to submit an assessment of the approved risk eval-
2	uation and mitigation strategy for the drug under section
3	505–1(g)(2)(D).".
4	SEC. 904. BENEFIT-RISK ASSESSMENTS.
5	Not later than 1 year after the date of the enactment
6	of this Act, the Commissioner of Food and Drugs shall
7	submit to the Congress a report on how best to commu-
8	nicate to the public the risks and benefits of new drugs
9	and the role of the risk evaluation and mitigation strategy
10	in assessing such risks and benefits. As part of such study,
11	the Commissioner shall consider the possibility of includ-
12	ing in the labeling and any direct-to-consumer advertise-
13	ments of a newly approved drug or indication a unique
14	symbol indicating the newly approved status of the drug
15	or indication for a period after approval.
16	SEC. 905. POSTMARKET RISK IDENTIFICATION AND ANAL-
17	YSIS SYSTEM FOR ACTIVE SURVEILLANCE
18	AND ASSESSMENT.
19	(a) FINDINGS.—Congress finds the following:
20	(1) It is in the best interests of healthcare pro-
21	viders and patients that a postmarketing surveil-
2	
22	lance system be developed that will enable active sur-
23	lance system be developed that will enable active surveillance of disparate sources of data to identify sig-

frequency of known adverse events, to provide data

25

- on the outcomes of off label uses, and to enable identification of safety issues earlier than can be done today.
 - (2) Such a system can best be developed through public private partnerships to develop methods and tools for conducting surveillance using electronic databases that currently contain data on millions of patient encounters and are expected to grow significantly in the next decade, as well as electronic databases that contain millions of medical product purchases, health care claims, and similar information relevant to product use, efficacy, and safety.
 - (3) Therefore, this section directs the Secretary of Health and Human Services to enter into such public private partnerships as are necessary to develop such a surveillance system and the tools and methods necessary to conduct active surveillance using the system.
- 19 (b) Development of the Postmarket Risk
- 20 Identification and Analysis System.—Subsection (k)
- 21 of section 505 of the Federal Food, Drug, and Cosmetic
- 22 Act (21 U.S.C. 355) is amended by adding at the end the
- 23 following:

5

6

7

8

9

10

11

12

13

14

15

16

17

18

- 24 "(3) The Secretary shall establish public private part-
- 25 nerships to develop tools and methods to enable the Sec-

- 1 retary and others to use available electronic databases to
- 2 create a robust surveillance system that will support active
- 3 surveillance on important drug safety questions including
- 4 detecting and assessing drug safety signals; monitoring
- 5 the frequency of known adverse events; and evaluating the
- 6 outcomes of off label uses. Such surveillance shall provide
- 7 for adverse event surveillance using the following data
- 8 sources:
- 9 "(A) Federal health-related electronic data
- 10 (such as data from the Medicare program and the
- 11 health systems of the Department of Veterans Af-
- fairs).
- 13 "(B) Private sector health-related electronic
- data (such as pharmaceutical purchase data and
- 15 health insurance claims data).
- 16 "(C) Other information as the Secretary deems
- useful to create a robust system to identify and as-
- sess adverse events and potential drug safety signals
- and to evaluate the extent and outcomes of off label
- uses of drugs.
- 21 "(4) Not later than 1 year after the date of the enact-
- 22 ment of this paragraph, the Secretary, in consultation
- 23 with experts including individuals who are recognized in
- 24 the field of data privacy and security, shall develop meth-
- 25 ods for integrating and analyzing safety data from mul-

- 1 tiple sources and mechanisms for obtaining access to such
- 2 data. Such methods and mechanisms shall not compromise
- 3 the protection of individually identifiable health informa-
- 4 tion.
- 5 "(5) Not later than 2 years after the date of the en-
- 6 actment of this paragraph, the Secretary shall have en-
- 7 tered into partnerships that will allow the analysis of avail-
- 8 able data from the various data sources using the stand-
- 9 ards and methods to identify drug safety signals and
- 10 trends. Such analysis shall not disclose individually identi-
- 11 fiable health information when presenting such drug safe-
- 12 ty signals and trends or when responding to inquiries re-
- 13 garding such drug safety signals and trends.
- "(6) Not later than 4 years after the date of the en-
- 15 actment of this paragraph, the Secretary shall report to
- 16 the Congress on the ways in which the Secretary has used
- 17 the surveillance system described in this subsection to
- 18 identify specific drug safety signals and to better under-
- 19 stand the outcomes associated with drugs marketed in the
- 20 United States.
- 21 "(7) Disclosure of individually identifiable informa-
- 22 tion is prohibited in the surveillance system described in
- 23 this subsection. Nothing in this subsection prohibits lawful
- 24 disclosure of such information for other purposes.

- 1 "(8) Nothing in this subsection shall be construed as
- 2 limiting public health activities authorized under law.".
- 3 (c) Authorization of Appropriations.—To carry
- 4 out activities under the amendment made by subsection
- 5 (b) for which funds are made available under section 736
- 6 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
- 7 379h), there are authorized to be appropriated, in addition
- 8 to such funds, \$25,000,000 for each of fiscal years 2008
- 9 through 2012.
- 10 (d) GAO REPORT.—Not later than 18 months after
- 11 the date of the enactment of this Act, the Comptroller
- 12 General of the United States shall evaluate data confiden-
- 13 tiality and security issues relating to collection, trans-
- 14 mission, and maintenance of data for the surveillance sys-
- 15 tem developed pursuant to this section, and make rec-
- 16 ommendations to the Committee on Energy and Com-
- 17 merce of the House of Representatives and the Committee
- 18 on Health, Education, Labor and Pensions of the Senate,
- 19 and any other congressional committees of relevant juris-
- 20 diction, regarding the need for any additional legislative
- 21 or regulatory actions to ensure confidentiality and security
- 22 of this data or otherwise address confidentiality and secu-
- 23 rity issues to ensure the effective operation of the surveil-
- 24 lance system.

1	SEC. 907. STATEMENT FOR INCLUSION IN DIRECT-TO-CON-
2	SUMER ADVERTISEMENTS OF DRUGS.
3	Section 502(n) of the Federal Food, Drug, and Cos-
4	metic Act (21 U.S.C. 352), as amended by section
5	901(d)(3), is further amended by striking "of this Act,
6	except that" and inserting "of this Act, and in the case
7	of any direct-to-consumer advertisement the following
8	statement: 'You are encouraged to report adverse effects
9	of prescription drug medication to the FDA. Log onto
10	www.fda.gov/medwatch or call 1–800-FDA-1088.', except
11	that".
12	SEC. 908. CLINICAL TRIAL GUIDANCE FOR ANTIBIOTIC
13	DRUGS.
14	Chapter V of the Federal Food, Drug, and Cosmetic
15	Act (21 U.S.C. 351 et seq.) is amended by inserting after
16	section 510 the following:
17	"SEC. 511. CLINICAL TRIAL GUIDANCE FOR ANTIBIOTIC
18	DRUGS.
19	"(a) In General.—Not later than 1 year after the
20	date of enactment of this section, the Secretary, acting
21	through the Commissioner of Food and Drugs, shall issue
22	guidance for the conduct of clinical trials with respect to
23	antibiotic drugs, including antimicrobials to treat acute
24	bacterial sinusitis, acute bacterial otitis media, and acute
25	bacterial exacerbation of chronic bronchitis. Such guide-

26 lines shall indicate the appropriate animal models of infec-

1	tion, in vitro techniques, and valid microbiologic surrogate
2	markers.
3	"(b) REVIEW.—Not later than 5 years after the date
4	of enactment of this section, the Secretary, acting through
5	the Commissioner of Food and Drugs, shall review and
6	update the guidance described under subsection (a) to re-
7	flect developments in scientific and medical information
8	and technology.".
9	SEC. 909. PROHIBITION AGAINST FOOD TO WHICH DRUGS
10	OR BIOLOGICAL PRODUCTS HAVE BEEN
11	ADDED.
12	Section 301 of the Federal Food, Drug, and Cosmetic
13	Act (21 U.S.C. 331), as amended by section 901(d)(2)(A)
14	is amended by adding at the end the following:
15	"(kk) The introduction or delivery for introduction
16	into interstate commerce of any food to which has been
17	added—
18	"(1) a drug approved under section 505,
19	"(2) a biological product licensed under section
20	351 of the Public Health Service Act, or
21	"(3) a drug or biological product for which sub-
22	stantial clinical investigations have been instituted
23	and for which the existence of such investigations

- 1 unless such drug or biological product was marketed in
- 2 food before any approval of the drug under section 505
- 3 of this Act, before licensure of the biological product under
- 4 section 351 of the Public Health Service Act, and before
- 5 any substantial clinical investigations involving the drug
- 6 or biological product have been instituted, or unless the
- 7 Secretary, in the Secretary's discretion, has issued a regu-
- 8 lation, after notice and comment, approving the addition
- 9 of such drug or biological product to the food.".
- 10 SEC. 910. ASSURING PHARMACEUTICAL SAFETY.
- 11 Chapter V of the Federal Food, Drug, and Cosmetic
- 12 Act (21 U.S.C. 351 et seq.) is amended by inserting after
- 13 section 505B the following:
- 14 "SEC. 505C. PHARMACEUTICAL SECURITY.
- 15 "(a) In General.—The Secretary shall develop
- 16 standards and identify and validate effective technologies
- 17 for the purpose of securing the prescription drug distribu-
- 18 tion system against counterfeit, diverted, subpotent, sub-
- 19 standard, adulterated, misbranded, or expired drugs.
- 20 "(b) Standards Development.—
- 21 "(1) IN GENERAL.—The Secretary shall, in con-
- sultation with the agencies specified in paragraph
- 23 (3), prioritize and develop standards for the identi-
- 24 fication, validation, authentication, and tracking of
- prescription drugs.

1	"(2) Promising technologies.—The stand-
2	ards developed under this subsection shall address
3	promising technologies, including—
4	"(A) radio frequency identification tech-
5	nology;
6	"(B) nanotechnology;
7	"(C) encryption technologies; and
8	"(D) other track-and-trace technologies.
9	"(3) Interagency collaboration.—In car-
10	rying out this subsection, the Secretary shall consult
11	with Federal health and security agencies, includ-
12	ing—
13	"(A) the Administrator of the Drug En-
14	forcement Administration;
15	"(B) the Secretary of the Department of
16	Homeland Security;
17	"(C) the Secretary of Commerce; and
18	"(D) other appropriate Federal and State
19	agencies.
20	"(c) Inspection and Enforcement.—
21	"(1) IN GENERAL.—The Secretary shall expand
22	and enhance the resources and facilities of the Office
23	of Regulatory Affairs of the Food and Drug Admin-
24	istration to protect the prescription drug distribution

- 1 system against counterfeit, diverted, subpotent, sub-
- 2 standard, adulterated, misbranded, or expired drugs.
- 3 "(2) ACTIVITIES.—The Secretary shall under-
- 4 take enhanced and joint enforcement activities with
- 5 other Federal agencies and State officials, and es-
- 6 tablish regional capacities for the validation of pre-
- 7 scription drugs and the inspection of the prescrip-
- 8 tion drug distribution system.
- 9 "(d) Definition.—In this section, the term 'pre-
- 10 scription drug' means a drug subject to section
- 11 503(b)(1).".

12 SEC. 911. ORPHAN ANTIBIOTIC DRUGS.

- 13 (a) Public Meeting.—The Commissioner of Food
- 14 and Drugs shall convene a public meeting regarding which
- 15 serious and life threatening infectious diseases, such as
- 16 diseases due to gram-negative bacteria and other diseases
- 17 due to antibiotic-resistant bacteria, potentially qualify for
- 18 available grants and contracts under section 5(a) of the
- 19 Orphan Drug Act (21 U.S.C. 360ee(a)) or other incentives
- 20 for development.
- 21 (b) Grants and Contracts for the Develop-
- 22 MENT OF ORPHAN DRUGS.—Section 5(c) of the Orphan
- 23 Drug Act (21 U.S.C. 360ee(c)) is amended to read as fol-
- 24 lows:

- 1 "(c) For grants and contracts under subsection (a),
- 2 there is authorized to be appropriated \$30,000,000 for
- 3 each of fiscal years 2008 through 2012.".

4 SEC. 912. AUTHORIZATION OF APPROPRIATIONS.

- 5 (a) IN GENERAL.—For carrying out this title and the
- 6 amendments made by this title, there is authorized to be
- 7 appropriated \$25,000,000 for each of fiscal years 2008
- 8 through 2012.
- 9 (b) Relation to Other Funding.—The authoriza-
- 10 tion of appropriations under subsection (a) is in addition
- 11 to any other funds available for carrying out this title and
- 12 the amendments made by this title.
- 13 SEC. 913. EFFECTIVE DATE AND APPLICABILITY.
- 14 (a) Effective Date.—This title takes effect 180
- 15 days after the date of the enactment of this Act.
- 16 (b) Drugs Deemed to Have Risk Evaluation
- 17 AND MITIGATION STRATEGIES.—
- 18 (1) In General.—A drug that was approved
- before the effective date of this Act is, in accordance
- with paragraph (2), deemed to have in effect an ap-
- 21 proved risk evaluation and mitigation strategy under
- section 505–1 of the Federal Food, Drug, and Cos-
- 23 metic Act (as added by section 901 of this title) (re-
- ferred to in this section as the "Act") if there are

1	in effect on the effective date of this Act restrictions
2	on distribution or use—
3	(A) required under section 314.520 or sec-
4	tion 601.42 of title 21, Code of Federal Regula-
5	tions; or
6	(B) otherwise agreed to by the applicant
7	and the Secretary for such drug.
8	(2) Elements of strategy; enforce-
9	MENT.—The approved risk evaluation and mitigation
10	strategy in effect for a drug under paragraph (1)—
11	(A) is deemed to consist of the elements
12	described in paragraphs (1) and (2) of section
13	505–1(d) of the Act and any additional ele-
14	ments under subsections (d) and (e) of such
15	section in effect for such drug on the effective
16	date of this Act; and
17	(B) is subject to enforcement by the Sec-
18	retary to the same extent as any other risk
19	evaluation and mitigation strategy under sec-
20	tion 505–1 of the Act.
21	(3) Submission.—Not later than 180 days
22	after the effective date of this Act, the holder of an
23	approved application for which a risk evaluation and
24	mitigation strategy is deemed to be in effect under
25	paragraph (1) shall submit to the Secretary a pro-

1	posed ris	sk evaluat	tion and	mitigation	strategy.	. Such
2	proposed	strategy	is subje	ct to sectio	n 505–1	of the

- 3 Act as if included in such application at the time of
- 4 submission of the application to the Secretary.
- 5 (c) Other Drugs Approved Before the Effec-
- 6 TIVE DATE.—The Secretary, on a case-by-case basis, may
- 7 require the holder of an application approved before the
- 8 effective date of this Act to which subsection (b) does not
- 9 apply to submit a proposed risk evaluation and mitigation
- 10 strategy in accordance with the timeframes provided for
- 11 in subparagraphs (C) through (D) of section 505–1(g)(2)
- 12 of the Act if the Secretary determines (with respect to
- 13 such drug or with respect to the group of drugs to which
- 14 such drug belongs) that—
- 15 (1) an element described under section 505–
- 16 1(d)(1) of the Act may require modification; or
- 17 (2) a standard for adding an element described
- in subsection (e) or (d) of section 505–1 of the Act
- that is not in effect with respect to such drug or
- class of drugs may apply.
- 21 (d) Use of Advisory Committees; Process for
- 22 Addressing Drug Class Effects.—In imposing a re-
- 23 quirement under subsection (c), the Secretary—
- 24 (1) may convene a meeting of 1 or more advi-
- 25 sory committees of the Food and Drug Administra-

1	tion in accordance with paragraph (6) of section
2	505–1(h) of the Act; and
3	(2) may use the process described in paragraph
4	(7) of such section 505–1(h) (relating to addressing
5	drug class effects).

 \bigcirc