110TH CONGRESS 1ST SESSION H.R. 3085

To amend the Toxic Substances Control Act to assess and reduce the levels of lead found in child-occupied facilities in the United States, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JULY 18, 2007

Ms. SLAUGHTER introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

- To amend the Toxic Substances Control Act to assess and reduce the levels of lead found in child-occupied facilities in the United States, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Lead Poisoning Reduc-

5 tion Act of 2007".

6 SEC. 2. FINDINGS.

- 7 Congress finds that—
- 8 (1) the number of children suffering from lead
- 9 poisoning remains unacceptably high;

1	(2) children younger than 6 years of age are
2	much more likely to suffer the devastating effects of
3	lead poisoning;
4	(3) the health of children may be impacted at
5	lower levels of lead exposure than previously
6	thought;
7	(4) lead poisoning can lead to organ damage, as
8	well as serious developmental, learning, and behav-
9	ioral problems in children;
10	(5) owners and managers of childcare and pre-
11	school facilities constructed before 1978 need guid-
12	ance with respect to protecting children of the
13	United States from exposure to lead; and
14	(6) the Administrator of the Environmental
15	Protection Agency has the authority, but, as of the
16	date of enactment of this Act, has elected not, to
17	promulgate regulations pursuant to section 402 of
18	the Toxic Substances Control Act (15 U.S.C. 2682)
19	to reduce lead exposure in child-occupied facilities.
20	SEC. 3. LEAD ASSESSMENT IN CHILD-OCCUPIED FACILI-
21	TIES.
22	Section 402 of the Toxic Substances Control Act (15
23	U.S.C. 2682) is amended by adding at the end the fol-
24	lowing:
25	"(d) Child-Occupied Facilities.—

1	"(1) DEFINITIONS.—In this subsection:
2	"(A) CHILD-OCCUPIED FACILITY.—
3	"(i) IN GENERAL.—The term 'child-
4	occupied facility' means a facility described
5	in clause (ii) that was constructed before
6	January 1, 1978, and that is visited regu-
7	larly by a child of not more than 6 years
8	old for at least 2 days within any week for
9	not less than—
10	"(I) 3 hours each visit;
11	"(II) 6 hours each week; and
12	"(III) 60 hours each calendar
13	year.
14	"(ii) Description of facility.—A
15	facility referred to in clause (i) is—
16	"(I) a childcare center;
17	"(II) a pre-school or kinder-
18	garten classroom; or
19	"(III) except as provided in
20	clause (iii), any other facility (includ-
21	ing a facility used for a Head Start
22	program or a similar program) at
23	which a childcare provider receives
24	compensation or a subsidy for services
25	provided.

1	"(iii) Exclusion.—The term 'child-
2	occupied facility' does not include a home-
3	based childcare facility.
4	"(B) EXPOSURE PATHWAY.—The term 'ex-
5	posure pathway' includes, with respect to
6	lead—
7	"(i) lead-based paint and lead-based
8	paint hazards; and
9	"(ii) lead contained in—
10	"(I) drinking water plumbing
11	and fixtures;
12	"(II) furniture, fixtures, and
13	playground equipment; and
14	"(III) products used by or for
15	children.
16	"(C) Home-based childcare facil-
17	ITY.—The term 'home-based childcare facility'
18	means an owner-occupied or rental housing
19	unit—
20	"(i) at which 1 or more individuals re-
21	side; and
22	"(ii) that meets the requirements
23	under clauses (i) and (ii) of subparagraph
24	(A) for a child-occupied facility.

1	"(D) Select group.—The term 'Select
2	Group' means the Select Group on Lead Expo-
3	sure established by paragraph (2)(A).
4	"(2) Select group on lead exposure.—
5	"(A) ESTABLISHMENT.—There is estab-
6	lished a Select Group on Lead Exposure, to be
7	composed of—
8	"(i) the Secretary of Education (or a
9	designee);
10	"(ii) the Director of the Centers for
11	Disease Control and Prevention (or a des-
12	ignee);
13	"(iii) the Director of the National In-
14	stitute of Environmental Health Science
15	(or a designee);
16	"(iv) the Assistant Secretary of the
17	Administration for Children and Families
18	(or a designee);
19	"(v) the Director of the National In-
20	stitute of Child Health and Human Devel-
21	opment (or a designee); and
22	"(vi) the head of any other Federal
23	agency (or a designee), as the Adminis-
24	trator determines to be appropriate.

1	"(B) DUTIES.—The Select Group shall ad-
2	vise the Administrator on actions necessary to
3	carry out this subsection and related activities.
4	"(C) Compensation of members.—A
5	member of the Select Group shall serve without
6	compensation.
7	"(D) TRAVEL EXPENSES.—A member of
8	the Select Group shall be allowed travel ex-
9	penses, including per diem in lieu of subsist-
10	ence, at rates authorized for an employee of an
11	agency under subchapter I of chapter 57 of title
12	5, United States Code, while away from the
13	home or regular place of business of the mem-
14	ber in the performance of the duties of the Se-
15	lect Group.
16	"(3) BASELINE STANDARDS AND MODEL PRO-
17	GRAM.—
18	"(A) STUDY.—Not later than 180 days
19	after the date of enactment of this subsection,
20	the Select Group shall conduct a study of State,
21	tribal, and local programs the purpose of which
22	is to protect children from exposure to lead at
23	child-occupied facilities.
24	"(B) STANDARDS AND PROGRAM.—

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1	"(i) DEVELOPMENT.—Not later than
2	1 year after the date of enactment of this
3	subsection, the Select Group shall de-
4	velop—
5	"(I) baseline standards with
6	which a State, tribal, or local program
7	described in subparagraph (A) shall
8	comply to be eligible to receive a grant
9	under paragraph (4); and
10	"(II) a model program to protect
11	children from exposure to lead at
12	child-occupied facilities that can be
13	adopted for use by State, tribal, and
14	local governments.
15	"(ii) Factors for consider-
16	ATION.—In developing the baseline stand-
17	ards and model program under clause (i),
18	the Select Group shall take into consider-
19	ation—
20	"(I) the results of the study
21	under subparagraph (A);
22	"(II) regulations promulgated
23	pursuant to subsection (a) (including
24	the process of promulgating the regu-
25	lations); and

1	"(III) guidance for childcare pro-
2	viders produced by agencies and other
3	groups, including—
4	"(aa) any member of the Se-
5	lect Group;
6	"(bb) the American Acad-
7	emy of Pediatrics;
8	"(cc) the American Public
9	Health Association; and
10	"(dd) the National Center
11	for Healthy Housing.
12	"(iii) Requirements.—
13	"(I) BASELINE STANDARDS.—
14	The baseline standards developed
15	under clause (i)(I) shall include guide-
16	lines for—
17	"(aa) assessing child-occu-
18	pied facilities for the identifica-
19	tion and remediation of exposure
20	pathways; and
21	"(bb) informing children
22	and families that visit child-occu-
23	pied facilities of the exposure
24	pathways and related hazards.

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1	"(II) MODEL PROGRAM.—The
2	model program developed under clause
3	(i)(II) shall meet or exceed such appli-
4	cable standards (including the base-
5	line standards under clause (i)(I)) as
6	the Administrator may establish with
7	respect to grant programs carried out
8	by the Administrator, including stand-
9	ards requiring that—
10	"(aa) each appropriate
11	child-occupied facility shall be
12	provided a notice as soon as
13	practicable after a child served by
14	the child-occupied facility is diag-
15	nosed with lead poisoning, sub-
16	ject to such guidelines as the Se-
17	lect Group determines to be nec-
18	essary to ensure the protection of
19	privileged medical information;
20	and
21	"(bb) on receiving a notifica-
22	tion under item (aa), a child-oc-
23	cupied facility that has not been
24	tested for the presence of lead in

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1	exposure pathways shall be so
2	tested.
3	"(4) GRANT PROGRAM.—
4	"(A) DEFINITION OF ELIGIBLE FACIL-
5	ITY.—
6	"(i) IN GENERAL.—In this paragraph,
7	the term 'eligible facility' means a child-oc-
8	cupied facility that participates in a State,
9	tribal, or local program—
10	"(I) the purpose of which is to
11	protect children from exposure to lead
12	at child-occupied facilities; and
13	"(II) that—
14	"(aa) is based on the model
15	program developed under para-
16	graph $(3)(B)(i)(II)$; or
17	"(bb) otherwise meets the
18	baseline standards developed
19	under paragraph (3)(B)(i)(I).
20	"(ii) Exclusion.—The term 'eligible
21	facility' does not include a home-based
22	childcare facility.
23	"(B) ESTABLISHMENT.—Not later than 1
24	year after, but in no case before, the date of de-
25	velopment of baseline standards and the model

1	program under paragraph (3), the Adminis-
2	trator, in consultation with the Select Group,
3	shall establish a program under which the Ad-
4	ministrator shall provide grants to eligible fa-
5	cilities to assist the eligible facilities in carrying
6	out activities to protect children from exposure
7	to lead at eligible facilities.
8	"(C) Application.—To be eligible to re-
9	ceive a grant under this paragraph, an eligible
10	facility shall submit to the Administrator an ap-
11	plication at such time, in such manner, and
12	containing such information as the Adminis-
13	trator, in consultation with the Select Group,
14	may require.
15	"(D) Cost sharing.—
16	"(i) IN GENERAL.—The non-Federal
17	share of the cost of an activity funded by
18	a grant under this paragraph shall be 20
19	percent.
20	"(ii) Provision.—The non-Federal
21	share under clause (i)—
22	"(I) may be provided using State,
23	tribal, and local government funds
24	and private funds; and

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1	"(II) shall not be provided using
2	funds appropriated pursuant to any
3	Federal program.
4	"(E) AUTHORIZATION OF APPROPRIA-
5	TIONS.—There is authorized to be appropriated
6	to carry out this paragraph \$42,600,000 for the
7	period of fiscal years 2007 through 2011.
8	"(5) Regulations.—
9	"(A) TESTING.—Not later than 18 months
10	after the date of enactment of this subsection,
11	the Administrator shall promulgate regulations
12	requiring that—
13	"(i) child-occupied facilities placed
14	into service after that date shall test each
15	applicable exposure pathway for the pres-
16	ence of lead; and
17	"(ii) no State or Indian tribe shall
18	issue to a child-occupied facility described
19	in clause (i) a license until—
20	"(I) the testing required under
21	clause (i) is completed; and
22	"(II) the exposure to lead, if any,
23	in each applicable exposure pathway is
24	eliminated.
25	"(B) Elimination of risk.—

1	"(i) IN GENERAL.—Not later than 3
2	years after the date of enactment of this
3	subsection, the Administrator shall promul-
4	gate proposed regulations requiring all
5	child-occupied facilities to eliminate the
6	risk of exposure to lead through applicable
7	exposure pathways.
8	"(ii) FINALIZATION AND EFFECTIVE
9	DATE.—The proposed regulations under
10	clause (i)—
11	"(I) shall be finalized by the Ad-
12	ministrator not later than 4 years
13	after the date of enactment of this
14	subsection; and
15	"(II) shall take effect not later
16	than 5 years after the date of enact-
17	ment of this subsection.
18	"(6) Contractors engaged in renovation,
19	REMODELING, AND PAINTING OF CHILD-OCCUPIED
20	FACILITIES.—Not later than 18 months after the
21	date of enactment of this subsection, the Adminis-
22	trator, in consultation with the Select Group, shall—
23	"(A) apply regulations promulgated pursu-
24	ant to subsection $(c)(3)$ to contractors and
25	other workers engaged in the renovation, re-

modeling, or painting of child-occupied facilities; and

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3 "(B) establish a program to provide infor-4 mation, training, and materials concerning 5 those activities to the contractors and workers. "(7) REPORT TO CONGRESS.—Not later than 3 6 7 years after the date of enactment of this subsection, 8 the Administrator, in consultation with the Select 9 Group, shall submit to Congress a report con-10 taining-

"(A) a list of States and Indian tribes carrying out programs to protect children from exposure to lead at child-occupied facilities that
meet the baseline standards developed under
paragraph (3)(B)(i)(I) (including by adopting
the model program developed under paragraph
(3)(B)(i)(II));

18 "(B) the number of child-occupied facilities
19 that received grants under paragraph (4) dur20 ing the preceding 3-year period; and

21 "(C) recommendations for additional Fed22 eral funds and resources, if any, required to en23 sure the protection of children from exposure to
24 lead at child-occupied facilities.".