

110TH CONGRESS
1ST SESSION

H. R. 3654

To establish a commission to develop legislation designed to reform tax policy and entitlement benefit programs and ensure a sound fiscal future for the United States, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 25, 2007

Mr. COOPER (for himself and Mr. WOLF) introduced the following bill; which was referred to the Committee on the Budget, and in addition to the Committee on Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To establish a commission to develop legislation designed to reform tax policy and entitlement benefit programs and ensure a sound fiscal future for the United States, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Securing America’s
5 Future Economy Commission Act” or the “SAFE Com-
6 mission Act”.

1 **SEC. 2. ESTABLISHMENT.**

2 There is established a commission to be known as the
3 “Securing America’s Future Economy Commission”
4 (hereinafter in this Act referred to as the “Commission”).

5 **SEC. 3. DUTIES OF COMMISSION.**

6 (a) MANDATORY LEGISLATION DEVELOPMENT.—

7 (1) ISSUES TO ADDRESS.—The Commission
8 shall examine the long-term fiscal challenges facing
9 the United States and develop legislation designed to
10 address the following issues:

11 (A) The unsustainable imbalance between
12 long-term Federal spending commitments and
13 projected revenues.

14 (B) Increasing net national savings to pro-
15 vide for domestic investment and economic
16 growth.

17 (C) The implications of foreign ownership
18 of debt instruments issued by the United States
19 Government.

20 (D) Improving the budget process to place
21 greater emphasis on long-term fiscal issues.

22 (2) POLICY SOLUTIONS.—Legislation developed
23 to address the issues described in paragraph (1) may
24 include the following:

1 (A) Reforms that limit the growth of enti-
2 tlement spending to ensure that the programs
3 are fiscally sustainable.

4 (B) Reforms that strengthen the safety net
5 functions of entitlement programs to provide
6 assistance to the neediest people.

7 (C) Reforms that make United States tax
8 laws more efficient and more conducive to en-
9 couraging economic growth.

10 (D) Incentives to increase private savings.

11 (E) Any other reforms designed to address
12 the issues described in paragraph (1).

13 (b) OPTIONAL DEVELOPMENT OF COST ESTIMATE
14 ALTERNATIVES.—

15 (1) IN GENERAL.—The Commission shall by an
16 affirmative vote of 5 members develop not more than
17 2 methods for estimating the cost of legislation as
18 an alternative to the method currently used by the
19 Congressional Budget Office.

20 (2) SPECIFICALLY.—Any such alternative meth-
21 od must—

22 (A) be designed to address any short-
23 comings in the method currently used with re-
24 gard to estimating the positive economic effects
25 of legislation; and

1 (B) consider the use of automatic stabi-
2 lizers or triggers to enforce spending and rev-
3 enue targets, in the event that policies based on
4 the alternative method fail to achieve targets
5 for outlays and revenues.

6 (3) LIMITATION.—Any alternative developed
7 pursuant to this subsection shall generally comply
8 with subsections (b), (c), and (d) of section 14.

9 **SEC. 4. INITIAL TOWN HALL STYLE PUBLIC HEARINGS.**

10 (a) IN GENERAL.—The Commission shall hold at
11 least 1 town hall style public hearing within each Federal
12 reserve district, and shall, to the extent feasible, ensure
13 that there is broad public participation in the hearings.

14 (b) HEARING FORMAT.—During each hearing, the
15 Commission shall present to the public, and generate com-
16 ments and suggestions regarding, the issues described in
17 section 3, policies designed to address the issues, and
18 tradeoffs between the policies.

19 **SEC. 5. REPORT.**

20 The Commission shall, not later than 1 year after the
21 date of the enactment of this Act, submit a report to Con-
22 gress and the President containing the following:

23 (1) A detailed description of the activities of the
24 Commission.

1 (2) A summary of comments and suggestions
2 generated from the town hall style public hearings.

3 (3) A detailed statement of any findings of the
4 Commission as to public preferences regarding the
5 issues, policies, and tradeoffs presented in the town
6 hall style public hearings.

7 (4) A detailed description of the long-term fis-
8 cal problems faced by the United States.

9 (5) A list of policy options for addressing those
10 problems.

11 (6) Criteria for the legislative proposal to be de-
12 veloped by the Commission.

13 **SEC. 6. LEGISLATIVE PROPOSAL.**

14 (a) **IN GENERAL.**—Not later than 60 days after the
15 date the report is submitted under section 5 and by a vote
16 of three-fourths of the members, the Commission shall
17 submit a legislative proposal to Congress and the Presi-
18 dent designed to address the issues described section 3.

19 (b) **PROPOSAL REQUIREMENTS.**—The proposal must,
20 to the extent feasible, be designed—

21 (1) to achieve generational equity and long-term
22 economic stability;

23 (2) to address the comments and suggestions of
24 the public; and

1 (3) to meet the criteria set forth in the Com-
2 mission report.

3 (c) INCLUSION OF COST ESTIMATE.—The Commis-
4 sion shall submit with the proposal—

5 (1) a long-term CBO cost estimate prepared
6 under section 14 for the proposal; and

7 (2) if an alternative cost estimate method is de-
8 veloped by the Commission, a 50-year cost estimate
9 using such method.

10 **SEC. 7. MEMBERSHIP AND MEETINGS.**

11 (a) IN GENERAL.—The Commission shall be com-
12 posed of 16 voting members appointed pursuant to para-
13 graph (1) and 2 nonvoting members described in para-
14 graph (2).

15 (1) VOTING MEMBERS.—The Commission shall
16 be composed of 16 voting members of whom—

17 (A) one shall be the Director of the Office
18 of Management and Budget;

19 (B) one shall be the Secretary of the
20 Treasury;

21 (C) four shall be appointed by the Speaker
22 of the House of Representatives;

23 (D) three shall be appointed by the minor-
24 ity leader of the House of Representatives;

1 (E) four shall be appointed by the majority
2 leader of the Senate; and

3 (F) three shall be appointed by the minor-
4 ity leader of the Senate.

5 (2) NONVOTING MEMBERS.—The Comptroller
6 General of the United States and the Director of the
7 Congressional Budget Office shall each be nonvoting
8 members of the Commission and shall advise and as-
9 sist at the request of the Commission.

10 (3) CHAIR AND CO-CHAIR.—The President shall
11 designate 2 co-chairpersons of the Commission from
12 the members appointed under paragraph (1), one of
13 whom must be a Republican and one of whom must
14 be a Democrat.

15 (b) LIMITATIONS AS TO MEMBERS OF CONGRESS.—

16 (1) FOUR MEMBERS OF CONGRESS ON COMMIS-
17 SION.—Each appointing authority described in sub-
18 section (a)(1) who is a Member of Congress shall ap-
19 point 1 Member of Congress to the Commission but
20 may not appoint more than 1 Member of Congress
21 to the Commission.

22 (2) CONTINUATION OF VOTING MEMBERSHIP.—
23 In the case of an individual appointed pursuant to
24 subsection (a)(1) who was appointed as a Member of
25 Congress under paragraph (1), if such individual

1 ceases to be a Member of Congress, that individual
2 shall cease to be a member of the Commission.

3 (c) DATE FOR ORIGINAL APPOINTMENT.—The ap-
4 pointing authorities described in subsection (a)(1) shall
5 appoint the initial members of the Commission not later
6 than 30 days after the date of enactment of this Act.

7 (d) TERMS.—

8 (1) IN GENERAL.—The term of each member is
9 for the life of the Commission.

10 (2) VACANCIES.—A vacancy in the Commission
11 shall be filled not later than 30 days after such va-
12 cancy occurs and in the manner in which the origi-
13 nal appointment was made.

14 (e) PAY AND REIMBURSEMENT.—

15 (1) NO COMPENSATION FOR MEMBERS OF COM-
16 MISSION.—Except as provided in paragraph (2), a
17 member of the Commission may not receive pay, al-
18 lowances, or benefits by reason of their service on
19 the Commission.

20 (2) TRAVEL EXPENSES.—Each member shall
21 receive travel expenses, including per diem in lieu of
22 subsistence under subchapter I of chapter 57 of title
23 5, United States Code.

1 (f) MEETINGS.—The Commission shall meet upon
2 the call of the chairperson or a majority of its voting mem-
3 bers.

4 (g) QUORUM.—Six voting members of the Commis-
5 sion shall constitute a quorum, but a lesser number may
6 hold hearings.

7 **SEC. 8. DIRECTOR AND STAFF OF COMMISSION.**

8 (a) DIRECTOR.—

9 (1) IN GENERAL.—Subject to subsection (c)
10 and to the extent provided in advance in appropria-
11 tion Acts, the Commission shall appoint and fix the
12 pay of a director.

13 (2) DUTIES.—The director of the Commission
14 shall be responsible for the administration and co-
15 ordination of the duties of the Commission and shall
16 perform other such duties as the Commission may
17 direct.

18 (b) STAFF.—In accordance with rules agreed upon
19 by the Commission, subject to subsection (c), and to the
20 extent provided in advance in appropriation Acts, the di-
21 rector may appoint and fix the pay of additional personnel.

22 (c) APPLICABILITY OF CERTAIN CIVIL SERVICE
23 LAWS.—The director and staff of the Commission may be
24 appointed without regard to the provisions of title 5,
25 United States Code, governing appointments in the com-

1 petitive service, and may be paid without regard to the
2 provisions of chapter 51 and subchapter III of chapter 53
3 of that title relating to classification and General Schedule
4 pay rates, except that pay fixed under subsection (a) may
5 not exceed \$150,000 per year and pay fixed under sub-
6 section (b) may not exceed a rate equal to the daily equiva-
7 lent of the annual rate of basic pay for level V of the Exec-
8 utive Schedule under section 5316 of title 5, United States
9 Code.

10 (d) DETAILEES.—Any Federal Government employee
11 may be detailed to the Commission without reimbursement
12 from the Commission, and such detailee shall retain the
13 rights, status, and privileges of their regular employment
14 without interruption.

15 (e) EXPERTS AND CONSULTANTS.—In accordance
16 with rules agreed upon by the Commission and to the ex-
17 tent provided in advance in appropriation Acts, the direc-
18 tor may procure the services of experts and consultants
19 under section 3109(b) of title 5, United States Code, but
20 at rates not to exceed the daily equivalent of the annual
21 rate of basic pay for level V of the Executive Schedule
22 under section 5316 of title 5, United States Code.

23 **SEC. 9. POWERS OF COMMISSION.**

24 (a) HEARINGS AND EVIDENCE.—The Commission
25 may, for the purpose of carrying out this Act, hold such

1 hearings in addition to the town hall style public hearings,
2 sit and act at such times and places, take such testimony,
3 and receive such evidence as the Commission considers ap-
4 propriate. The Commission may administer oaths or affir-
5 mations to witnesses appearing before it.

6 (b) POWERS OF MEMBERS AND AGENTS.—Any mem-
7 ber or agent of the Commission may, if authorized by the
8 Commission, take any action which the Commission is au-
9 thorized to take under this section.

10 (c) MAILS.—The Commission may use the United
11 States mails in the same manner and under the same con-
12 ditions as other departments and agencies of the United
13 States.

14 (d) ADMINISTRATIVE SUPPORT SERVICES.—Upon
15 the request of the Commission, the Administrator of Gen-
16 eral Services shall provide to the Commission, on a reim-
17 bursable basis, the administrative support services nec-
18 essary for the Commission to carry out its responsibilities
19 under this Act.

20 (e) CONTRACT AUTHORITY.—To the extent provided
21 in advance in appropriation Acts, the Commission may
22 enter into contracts to enable the Commission to discharge
23 its duties under this Act.

24 (f) GIFTS.—The Commission may accept, use, and
25 dispose of gifts or donations of services or property.

1 **SEC. 10. TERMINATION.**

2 The Commission shall terminate the earlier of—

3 (1) 60 days after submitting its legislative pro-
4 posal; or

5 (2) the date on which the Comptroller General
6 of the United States determines and publishes in the
7 Federal Register a statement that new legislation
8 has been enacted that is estimated to reduce the fis-
9 cal gap by—

10 (A) 1 percent of gross domestic product,
11 measured over the 20-year period beginning
12 with the first fiscal year after the date of enact-
13 ment of such legislation; and

14 (B) 2 percent of gross domestic product,
15 measured over the 50-year period beginning
16 with the first fiscal year after the date of enact-
17 ment of such legislation.

18 **SEC. 11. ALTERNATIVE LEGISLATIVE PROPOSAL OF PRESI-**
19 **DENT.**

20 The President may, not later than 90 calendar days
21 after the Commission submits its legislative proposal, sub-
22 mit to Congress an alternative to the legislative proposal
23 submitted by the Commission.

1 **SEC. 12. ALTERNATIVE LEGISLATIVE PROPOSAL FROM THE**
2 **COMMITTEE ON THE BUDGET.**

3 (a) FROM COMMITTEE.—The Committee on the
4 Budget of either House may, in consultation with the rel-
5 evant committees of their respective House and not later
6 than 90 calendar days after the Commission submits its
7 legislative proposal, have published in the Congressional
8 Record an alternative to the legislative proposal submitted
9 by the Commission.

10 (b) FROM RANKING MEMBER OF THE COMMITTEE.—
11 The ranking minority member of the Committee on the
12 Budget of either House may, not later than 90 calendar
13 days after the Commission submits its legislative proposal,
14 have published in the Congressional Record an alternative
15 to the legislative proposal submitted by the Commission.

16 **SEC. 13. CONSIDERATION OF LEGISLATION.**

17 (a) INTRODUCTION.—Not later than the fifth legisla-
18 tive day after the Commission submits its legislative pro-
19 posal, the majority leader of each House, or his designee,
20 shall introduce (by request) the legislation submitted by
21 the Commission.

22 (b) IN THE HOUSE OF REPRESENTATIVES.—

23 (1) PRIVILEGED CONSIDERATION.—In the
24 House of Representatives, the legislation shall be re-
25 ferred to the Committee on the Budget, which shall
26 report the bill without substantive revision. If the

1 Committee on the Budget has not reported the legis-
2 lation before the expiration of the 90-day period de-
3 scribed in section 12, then—

4 (A) that committee shall be discharged
5 from consideration of the legislation;

6 (B) the legislation shall be placed on the
7 appropriate calendar; and

8 (C) a motion to proceed to the consider-
9 ation of the legislation shall be highly privileged
10 and shall not be debatable, and a motion to re-
11 consider the vote by which the motion is dis-
12 posed of shall not be in order.

13 (2) CONSIDERATION CONSISTENT WITH CON-
14 GRESSIONAL BUDGET ACT.—Consideration of such
15 legislation shall be pursuant to the procedures set
16 forth in paragraphs (2), (5), and (6) of section
17 305(a) of the Congressional Budget Act of 1974 to
18 the extent not inconsistent with this Act.

19 (3) AMENDMENTS LIMITED.—

20 (A) IN GENERAL.—Except as provided in
21 subparagraph (B), an amendment to the legis-
22 lation may not be offered in the House of Rep-
23 resentatives.

24 (B) PERMITTED AMENDMENTS.—(i) Any
25 Member may offer, as an amendment in the na-

1 ture of a substitute, the alternative legislative
2 proposal submitted by the President.

3 (ii) The chairman of the House Committee
4 on the Budget may offer, as an amendment in
5 the nature of a substitute, the alternative legis-
6 lative proposal published in the Congressional
7 Record by the House Committee on the Budget.

8 (iii) The ranking minority member of the
9 House Committee on the Budget may offer, as
10 an amendment in the nature of a substitute,
11 the alternative legislative proposal published in
12 the Congressional Record by such ranking mi-
13 nority member.

14 (C) POINT OF ORDER.—

15 (i) IN GENERAL.—An amendment of-
16 fered under subparagraph (B) is subject to
17 a point of order if—

18 (I) the amendment is not accom-
19 panied by a long-term CBO cost esti-
20 mate of the amendment or a long-
21 term revenue estimate of the amend-
22 ment, which includes the information
23 described in section 14, by the Joint
24 Committee on Taxation; or

1 (II) it would increase the deficit
2 or cause a deficit either for the period
3 of the first 20 fiscal years beginning
4 with the first fiscal year after the cur-
5 rent fiscal year or for the period of
6 the first 50 fiscal years beginning
7 with the first fiscal year after the cur-
8 rent fiscal year, as judged against the
9 baseline.

10 (ii) BASELINE.—For purposes of
11 clause (i)(II), the baseline shall be cal-
12 culated using the assumption that the leg-
13 islation submitted by the Commission has
14 been enacted into law, subject to the limi-
15 tation imposed by section 14(d).

16 (iii) WAIVER.—A point of order raised
17 under clause (i) may only be waived or sus-
18 pended in the House of Representatives by
19 a resolution devoted solely to the subject of
20 waiving that point of order.

21 (D) MULTIPLE AMENDMENTS.—If more
22 than one amendment is offered under this para-
23 graph, then each amendment shall be consid-
24 ered separately, and the amendment receiving

1 both a majority and the highest number of
2 votes shall be the amendment adopted.

3 (4) TRANSMITTAL TO THE SENATE.—If the leg-
4 islation passed in the House of Representatives pur-
5 suant to this section, the Clerk of the House of Rep-
6 resentatives shall cause the legislation to be en-
7 grossed, certified, and transmitted to the Senate not
8 later than 1 calendar day after the day on which the
9 legislation is passed. Such legislation shall be re-
10 ferred to the Senate Committee on the Budget.

11 (c) IN THE SENATE.—

12 (1) AUTOMATIC DISCHARGE OF SENATE BUDG-
13 ET COMMITTEE.—If the Senate Committee on the
14 Budget has not reported the legislation before the
15 expiration of the 90-day period described in section
16 12, then—

17 (A) the committee shall be discharged from
18 consideration of the legislation; and

19 (B) a motion to proceed to the consider-
20 ation of the legislation is highly privileged and
21 is not debatable.

22 (2) CONSIDERATION.—Consideration of such
23 legislation shall be pursuant to the procedures set
24 forth in paragraphs (1), (2), (5), and (6) of section

1 305(b) of the Congressional Budget Act of 1974 to
2 the extent not inconsistent with this Act.

3 (3) AMENDMENTS LIMITED.—

4 (A) IN GENERAL.—Except as provided in
5 subparagraph (B), an amendment to the legis-
6 lation may not be offered in the Senate.

7 (B) PERMITTED AMENDMENTS.—(i) Any
8 Member may offer, as an amendment in the na-
9 ture of a substitute, the alternative legislative
10 proposal submitted by the President.

11 (ii) The chairman of the Senate Committee
12 on the Budget may offer, as an amendment in
13 the nature of a substitute, the alternative legis-
14 lative proposal published in the Congressional
15 Record by the Senate Committee on the Budg-
16 et.

17 (iii) The ranking minority member of the
18 Senate Committee on the Budget may offer, as
19 an amendment in the nature of a substitute,
20 the alternative legislative proposal published in
21 the Congressional Record by such ranking mi-
22 nority member.

23 (C) POINT OF ORDER.—

1 (i) IN GENERAL.—An amendment of-
2 ferred under subparagraph (B) is subject to
3 a point of order if—

4 (I) the amendment is not accom-
5 panied by a long-term CBO cost esti-
6 mate of the amendment or a long-
7 term revenue estimate of the amend-
8 ment, which includes the information
9 described in section 14, by the Joint
10 Committee on Taxation; or

11 (II) it would increase the deficit
12 or cause a deficit either for the period
13 of the first 20 fiscal years beginning
14 with the first fiscal year after the cur-
15 rent fiscal year or for the period of
16 the first 50 fiscal years beginning
17 with the first fiscal year after the cur-
18 rent fiscal year, as judged against the
19 baseline.

20 (ii) BASELINE.—For purposes of
21 clause (i)(II), the baseline shall be cal-
22 culated using the assumption that the leg-
23 islation submitted by the Commission has
24 been enacted into law, subject to the limi-
25 tation imposed by section 14(d).

1 (iii) WAIVER OF POINT OF ORDER.—

2 A point of order raised under clause (i)
3 may only be waived or suspended in the
4 Senate by an affirmative vote of $\frac{3}{5}$ of the
5 Members duly chosen and sworn.

6 (D) MULTIPLE AMENDMENTS.—If more
7 than one amendment is offered under this para-
8 graph, then each amendment shall be consid-
9 ered separately, and the amendment receiving
10 both a majority and the highest number of
11 votes shall be the amendment adopted.

12 (d) PROHIBITION ON CONCURRENT CONSIDERATION
13 OF OTHER BUDGET-RELATED LEGISLATION.—

14 (1) IN GENERAL.—Until a bill or joint resolu-
15 tion considered pursuant to the procedures of this
16 section or a conference report thereon has been en-
17 rolled and presented to the President of the United
18 States, it shall not be in order in either the House
19 of Representatives or the Senate to consider any bill
20 or joint resolution, amendment or motion thereto, or
21 conference report thereon that—

22 (A) provides new budget authority for any
23 fiscal year;

24 (B) provides for an increase in outlays for
25 any fiscal year;

1 (C) provides a decrease in revenues during
2 any fiscal year; or

3 (D) provides an increase in the public debt
4 limit to become effective during any fiscal year.
5 Subparagraphs (A) through (D) shall be applied on
6 a provision-by-provision basis.

7 (2) EXCEPTIONS.—Paragraph (1) does not
8 apply—

9 (A) to any measure under consideration
10 prior to the introduction, in either House, of a
11 bill or joint resolution considered pursuant to
12 the procedures of this section;

13 (B) to any measure considered after a bill
14 or joint resolution considered pursuant to the
15 procedures of this section has been defeated in
16 either House; or

17 (C) to any general appropriation bill or
18 amendment thereto, but only to the extent of
19 discretionary new budget authority provided for
20 the budget year or for the first or second fiscal
21 year after the budget year.

22 (3) WAIVER.—

23 (A) HOUSE OF REPRESENTATIVES.—In the
24 House of Representatives, if a special rule is
25 considered that would waive points of order

1 pursuant to paragraph (1), a motion to strike
2 the provision waiving such points of order shall
3 be in order.

4 (B) SENATE.—In the Senate, a point of
5 order properly raised pursuant to paragraph (1)
6 shall be waived only by an affirmative vote of
7 2/3 of the Members senators duly chosen and
8 sworn.

9 (e) APPLICATION OF CONGRESSIONAL BUDGET
10 ACT.—To the extent that they are relevant and not incon-
11 sistent with this Act, the provisions of title III of the Con-
12 gressional Budget Act of 1974 shall apply in the House
13 of Representatives and the Senate to any bill or joint reso-
14 lution, any amendment thereto, and any conference report
15 thereon that is considered pursuant to this section.

16 (f) RULES OF SENATE AND HOUSE OF REPRESENTA-
17 TIVES.—This section is enacted by Congress—

18 (1) as an exercise of the rulemaking power of
19 the Senate and the House of Representatives, re-
20 spectively, and is deemed to be part of the rules of
21 each House, respectively, but applicable only with re-
22 spect to the procedure to be followed in that House
23 in the case of a bill introduced pursuant to this sec-
24 tion, and it supersedes other rules only to the extent
25 that it is inconsistent with such rules; and

1 (2) with full recognition of the constitutional
2 right of either House to change the rules (so far as
3 they relate to the procedure of that House) at any
4 time, in the same manner, and to the same extent
5 as in the case of any other rule of that House.

6 **SEC. 14. LONG-TERM CBO COST ESTIMATE.**

7 (a) PREPARATION AND SUBMISSION.—When the
8 Commission, the President, or the chairman or ranking
9 minority member of the Committee on the Budget of ei-
10 ther House submits a written request to the Director of
11 the Congressional Budget Office for a long-term CBO cost
12 estimate of legislation proposed under this Act or an
13 amendment referred to in section 13(b)(3)(B) or section
14 13(c)(3)(B), the Director shall prepare the estimate and
15 have it published in the Congressional Record as expedi-
16 tiously as possible.

17 (b) CONTENT.—A long-term CBO cost estimate shall
18 include—

19 (1) an estimate of the cost of each provision (if
20 practicable) or group of provisions of the legislation
21 or amendment for first fiscal year it would take ef-
22 fect and for each of the 49 fiscal years thereafter;
23 and

1 (2) a statement of any estimated future costs
2 not reflected by the estimate described in paragraph
3 (1).

4 (c) FORM.—To the extent that a long-term CBO cost
5 estimate presented in dollars is impracticable, the Director
6 of the Congressional Budget Office may instead present
7 the estimate in terms of percentages of gross domestic
8 product, with rounding to the nearest $\frac{1}{10}$ of 1 percent
9 of gross domestic product.

10 (d) LIMITATIONS ON DISCRETIONARY SPENDING.—
11 A long-term CBO cost estimate shall only consider the ef-
12 fects of provisions affecting revenues and direct spending
13 (as defined by the Balanced Budget and Emergency Def-
14 icit Control Act of 1985), and shall not assume that any
15 changes in outlays will result from limitations on, or re-
16 ductions in, annual appropriations.

○