## 110TH CONGRESS 1ST SESSION

## H. R. 3690

To provide for the transfer of the Library of Congress police to the United States Capitol Police, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

September 27, 2007

Mr. Brady of Pennsylvania (for himself and Mr. Ehlers) introduced the following bill; which was referred to the Committee on House Administration, and in addition to the Committee on Transportation and Infrastructure, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

To provide for the transfer of the Library of Congress police to the United States Capitol Police, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "U.S. Capitol Police
- 5 and Library of Congress Police Merger Implementation
- 6 Act of 2007".
- 7 SEC. 2. TRANSFER OF PERSONNEL.
- 8 (a) Transfers.—

- 1 (1) Library of congress police employee
  2 EES.—Effective on the employee's transfer date,
  3 each Library of Congress Police employee shall be
  4 transferred to the United States Capitol Police and
  5 shall become either a member or civilian employee of
  6 the Capitol Police, as determined by the Chief of the
  7 Capitol Police under subsection (b).
- 8 (2) LIBRARY OF CONGRESS POLICE CIVILIAN
  9 EMPLOYEES.—Effective on the employee's transfer
  10 date, each Library of Congress Police civilian em11 ployee shall be transferred to the United States Cap12 itol Police and shall become a civilian employee of
  13 the Capitol Police.
- (b) Treatment of Library of Congress PoliceEmployees.—
- 16 (1) Determination of status within cap-17 itol police.—
  - (A) ELIGIBILITY TO SERVE AS MEMBERS
    OF THE CAPITOL POLICE.—A Library of Congress Police employee shall become a member of
    the Capitol Police on the employee's transfer
    date if the Chief of the Capitol Police determines and issues a written certification that the
    employee meets each of the following requirements:

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1	(i) Based on the assumption that such
2	employee would perform a period of contin-
3	uous Federal service after the transfer
4	date, the employee would be entitled to ar
5	annuity for immediate retirement under
6	section 8336(b) or 8412(b) of title 5
7	United States Code (as determined by take
8	ing into account paragraph (3)(A)), on or
9	before the date such employee becomes 60
10	years of age.
11	(ii) During the transition period, the
12	employee successfully completes training
13	as determined by the Chief of the Capito
14	Police.
15	(iii) The employee meets the qualifica-
16	tions required to be a member of the Cap-
17	itol Police, as determined by the Chief or
18	the Capitol Police.
19	(B) SERVICE AS CIVILIAN EMPLOYEE OF
20	CAPITOL POLICE.—If the Chief of the Capito
21	Police determines that a Library of Congress
22	Police employee does not meet the eligibility re-

quirements, the employee shall become a civil-

ian employee of the Capitol Police on the em-

ployee's transfer date.

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1	(C) Finality of determinations.—Any
2	determination of the Chief of the Capitol Police
3	under this paragraph shall not be appealable or
4	reviewable in any manner.
5	(D) DEADLINE FOR DETERMINATIONS.—
6	The Chief of the Capitol Police shall complete
7	the determinations required under this para-
8	graph for all Library of Congress Police em-
9	ployees not later than September 30, 2009.
10	(2) Exemption from mandatory separa-
11	TION.—Section 8335(c) or 8425(c) of title 5, United
12	States Code, shall not apply to any Library of Con-
13	gress Police employee who becomes a member of the
14	Capitol Police under this subsection, until the earlier
15	of—
16	(A) the date on which the individual is en-
17	titled to an annuity for immediate retirement
18	under section 8336(b) or 8412(b) of title 5,
19	United States Code; or
20	(B) the date on which the individual—
21	(i) is 57 years of age or older; and
22	(ii) is entitled to an annuity for imme-
23	diate retirement under section 8336(m) or
24	8412(d) of title 5, United States Code, (as

1	determined by taking into account para-
2	graph $(3)(A)$ ).
3	(2) The atment of prior openitari e cerv

- (3) Treatment of prior creditable service for retirement purposes.—
  - (A) PRIOR SERVICE FOR PURPOSES OF ELIGIBILITY FOR IMMEDIATE RETIREMENT AS MEMBER OF CAPITOL POLICE.—Any Library of Congress Police employee who becomes a member of the Capitol Police under this subsection shall be entitled to have any creditable service under section 8332 or 8411 of title 5, United States Code, that was accrued prior to becoming a member of the Capitol Police included in calculating the employee's service as a member of the Capitol Police for purposes of section 8336(m) or 8412(d) of title 5, United States Code.
    - (B) PRIOR SERVICE FOR PURPOSES OF COMPUTATION OF ANNUITY.—Any creditable service under section 8332 or 8411 of title 5, United States Code, of an individual who becomes a member of the Capitol Police under this subsection that was accrued prior to becoming a member of the Capitol Police—

1	(i) shall be treated and computed as
2	employee service under subsection 8339 or
3	8415; but

(ii) shall not be treated as service as a member of the Capitol Police or service as a congressional employee for purposes of computing the amount of any benefit payable out of the Civil Service Retirement and Disability Fund.

10 (c) Duties of Employees Transferred to Civil-11 Ian Positions.—

(1) Duties.—The duties of any individual who becomes a civilian employee of the Capitol Police under this section, including a Library of Congress Police civilian employee under subsection (a)(2) and a Library of Congress Police employee who becomes a civilian employee of the Capitol Police under subsection (b)(1)(B), shall be determined solely by the Chief of the Capitol Police, except that a Library of Congress Police civilian employee under subsection (a)(2) shall continue to support Library of Congress police operations until all Library of Congress Police employees are transferred to the United States Capitol Police under this section.

1	(2) Finality of Determinations.—Any de-
2	termination of the Chief of the Capitol Police under
3	this subsection shall not be appealable or reviewable
4	in any manner.
5	(d) Protecting Status of Transferred Em-
6	PLOYEES.—
7	(1) Nonreduction in Pay, rank, or
8	GRADE.—The transfer of any individual under this
9	section shall not cause that individual to be sepa-
10	rated or reduced in basic pay, rank or grade.
11	(2) Leave and compensatory time.—Any
12	annual leave, sick leave, or other leave, or compen-
13	satory time, to the credit of an individual trans-
14	ferred under this section shall be transferred to the
15	credit of that individual as a member or an employee
16	of the Capitol Police (as the case may be). The
17	treatment of leave or compensatory time transferred
18	under this section shall be governed by regulations
19	of the Capitol Police Board.
20	(e) Rules of Construction Relating to Em-
21	PLOYEE REPRESENTATION.—
22	(1) Employee representation.—Nothing in
23	this Act shall be construed to authorize any labor or-
24	ganization that represented an individual who was a

Library of Congress police employee or a Library of

- Congress police civilian employee before the individual's transfer date to represent that individual as a member of the Capitol Police or an employee of the Capitol Police after the individual's transfer date.
- (2) AGREEMENTS NOT APPLICABLE.—Nothing 6 in this Act shall be construed to authorize any col-7 lective bargaining agreement (or any related court order, stipulated agreement, or agreement to the 8 9 terms or conditions of employment) applicable to Li-10 brary of Congress police employees or to Library of 11 Congress police civilian employees to apply to mem-12 bers of the Capitol Police or to civilian employees of 13 the Capitol Police.
- 14 (f) RULE OF CONSTRUCTION RELATING TO PER15 SONNEL AUTHORITY OF THE CHIEF OF THE CAPITOL PO16 LICE.—Nothing in this Act shall be construed to affect
  17 the authority of the Chief of the Capitol Police to—
- 18 (1) terminate the employment of a member of 19 the Capitol Police or a civilian employee of the Cap-20 itol Police; or
- 21 (2) transfer any individual serving as a member 22 of the Capitol Police or a civilian employee of the 23 Capitol Police to another position with the Capitol 24 Police.

- 1 (g) Transfer Date Defined.—In this Act, the 2 term "transfer date" means, with respect to an em-3 ployee—
- 4 (1) in the case of a Library of Congress Police 5 employee who becomes a member of the Capitol Po-6 lice, the first day of the first pay period applicable 7 to members of the United States Capitol Police 8 which begins after the date on which the Chief of 9 the Capitol Police issues the written certification for 10 the employee under subsection (b)(1);
  - (2) in the case of a Library of Congress Police employee who becomes a civilian employee of the Capitol Police, the first day of the first pay period applicable to employees of the United States Capitol Police which begins after September 30, 2009; or
  - (3) in the case of a Library of Congress Police civilian employee, the first day of the first pay period applicable to employees of the United States Capitol Police which begins after September 30, 2008.
- 21 SEC. 3. TRANSITION PROVISIONS.
- 22 (a) Transfer and Allocations of Property
- 23 AND APPROPRIATIONS.—
- 24 (1) In General.—Effective on the transfer
- date of any Library of Congress Police employee and

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- Library of Congress Police civilian employee who is
   transferred under this Act—
  - (A) the assets, liabilities, contracts, property, and records associated with the employee shall be transferred to the Capitol Police; and
  - (B) the unexpended balances of appropriations, authorizations, allocations, and other funds employed, used, held, arising from, available to, or to be made available in connection with the employee shall be transferred to and made available under the appropriations accounts for the Capitol Police for "Salaries" and "General Expenses", as applicable.
  - (2) Joint Review.—During the transition period, the Chief of the Capitol Police and the Librarian of Congress shall conduct a joint review of the assets, liabilities, contracts, property records, and unexpended balances of appropriations, authorizations, allocations, and other funds employed, used, held, arising from, available to, or to be made available in connection with the transfer under this Act.
- 22 (b) Treatment of Alleged Violations of Cer-
- 23 TAIN EMPLOYMENT LAWS WITH RESPECT TO TRANS-
- 24 FERRED INDIVIDUALS.—

- (1) IN GENERAL.—Notwithstanding any other provision of law and except as provided in paragraph (3), in the case of an alleged violation of any covered law (as defined in paragraph (4)) which is alleged to have occurred prior to the transfer date with respect to an individual who is transferred under this Act, and for which the individual has not exhausted all of the remedies available for the consideration of the alleged violation which are provided for employees of the Library of Congress under the covered law prior to the transfer date, the following shall apply:
  - (A) The individual may not initiate any procedure which is available for the consideration of the alleged violation of the covered law which is provided for employees of the Library of Congress under the covered law.
  - (B) To the extent that the individual has initiated any such procedure prior to the transfer date, the procedure shall terminate and have no legal effect.
  - (C) Subject to paragraph (2), the individual may initiate and participate in any procedure which is available for the resolution of grievances of officers and employees of the Capitol Police under the Congressional Account-

ability Act of 1995 (2 U.S.C. 1301 et seq.) to
provide for consideration of the alleged violation. The previous sentence does not apply in
the case of an alleged violation for which the individual exhausted all of the available remedies
which are provided for employees of the Library
of Congress under the covered law prior to the
transfer date.

- (2) Special rules for applying congressional accountability act of 1995.—In applying paragraph (1)(C) with respect to an individual to whom this subsection applies, for purposes of the consideration of the alleged violation under the Congressional Accountability Act of 1995—
  - (A) the date of the alleged violation shall be the individual's transfer date;
  - (B) notwithstanding the third sentence of section 402(a) of such Act (2 U.S.C. 1402(a)), the individual's request for counseling under such section shall be made not later than 60 days after the date of the alleged violation; and
  - (C) the employing office of the individual at the time of the alleged violation shall be the Capitol Police Board.

1	(3) EXCEPTION FOR ALLEGED VIOLATIONS
2	SUBJECT TO HEARING PRIOR TO TRANSFER.—Para-
3	graph (1) does not apply with respect to an alleged
4	violation for which a hearing has commenced in ac-
5	cordance with the covered law on or before the
6	transfer date.
7	(4) COVERED LAW DEFINED.—In this sub-
8	section, a "covered law" is any law for which the
9	remedy for an alleged violation is provided for offi-
10	cers and employees of the Capitol Police under the
11	Congressional Accountability Act of 1995 (2 U.S.C.
12	1301 et seq.)
13	(c) Availability of Detailees During Transi-
14	TION PERIOD.—During the transition period, the Chief of
15	the Capitol Police may detail additional members of the
16	Capitol Police to the Library of Congress, without reim-
17	bursement.
18	(d) Effect on Existing Memorandum of Un-
19	DERSTANDING.—The Memorandum of Understanding be-
20	tween the Library of Congress and the Capitol Police en-
21	tered into on December 12, 2004, shall remain in effect
22	during the transition period, subject to—
23	(1) the provisions of this Act; and
24	(2) such modifications as may be made in ac-

cordance with the modification and dispute resolu-

- tion provisions of the Memorandum of Understanding, consistent with the provisions of this Act.
- 3 (e) Rule of Construction Relating to Per-
- 4 SONNEL AUTHORITY OF THE LIBRARIAN OF CONGRESS.—
- 5 Nothing in this Act shall be construed to affect the author-
- 6 ity of the Librarian of Congress to—
- 7 (1) terminate the employment of a Library of
- 8 Congress Police employee or Library of Congress
- 9 Police civilian employee; or
- 10 (2) transfer any individual serving in a Library
- of Congress Police employee position or Library of
- 12 Congress Police civilian employee position to another
- position at the Library of Congress.
- 14 SEC. 4. POLICE JURISDICTION, UNLAWFUL ACTIVITIES,
- 15 AND PENALTIES.
- 16 (a) Jurisdiction.—
- 17 (1) Extension of capitol police jurisdic-
- 18 TION.—Section 9 of the Act entitled "An Act to de-
- 19 fine the area of the United States Capitol Grounds,
- to regulate the use thereof, and for other purposes",
- 21 approved July 31, 1946 (2 U.S.C. 1961) is amended
- by adding at the end the following:
- 23 "(d) For purposes of this section, 'United States Cap-
- 24 itol Buildings and Grounds' shall include the Library of
- 25 Congress buildings and grounds described under section

1	11 of the Act entitled 'An Act relating to the policing of
2	the buildings of the Library of Congress', approved Au-
3	gust 4, 1950 (2 U.S.C. 167j), except that in a case of
4	buildings or grounds not located in the District of Colum-
5	bia, the authority granted to the Metropolitan Police
6	Force of the District of Columbia shall be granted to any
7	police force within whose jurisdiction the buildings or
8	grounds are located.".
9	(2) Repeal of Library of Congress Police
10	JURISDICTION.—The first section and sections 7 and
11	9 of the Act of August 4, 1950 (2 U.S.C. 167, 167f,
12	167h) are repealed on October 1, 2009.
13	(b) Unlawful Activities and Penalties.—
14	(1) Extension of united states capitol
15	BUILDINGS AND GROUNDS PROVISIONS TO THE LI-
16	BRARY OF CONGRESS BUILDINGS AND GROUNDS.—
17	(A) Capitol Buildings.—Section 5101 of
18	title 40, United States Code, is amended by in-
19	serting "all buildings on the real property de-
20	scribed under section 5102(d)" after "(includ-
21	ing the Administrative Building of the United
22	States Botanic Garden)".
23	(B) Capitol Grounds.—Section 5102 of
24	title 40, United States Code, is amended by
25	adding at the end the following:

1	"(d) Library of Congress Buildings and
2	Grounds.—
3	"(1) In general.—Except as provided under
4	paragraph (2), the United States Capitol Grounds
5	shall include the Library of Congress grounds de-
6	scribed under section 11 of the Act entitled 'An Act
7	relating to the policing of the buildings of the Li-
8	brary of Congress', approved August 4, 1950 (2
9	U.S.C. 167j).
10	"(2) Authority of Librarian of Con-
11	GRESS.—Notwithstanding subsections (a) and (b),
12	the Librarian of Congress shall retain authority over
13	the Library of Congress buildings and grounds in
14	accordance with section 1 of the Act of June 29,
15	1922 (2 U.S.C. 141; 42 Stat. 715).".
16	(C) Conforming amendment relating
17	TO DISORDERLY CONDUCT.—Section 5104(e)(2)
18	of title 40, United States Code, is amended by
19	striking subparagraph (C) and inserting the fol-
20	lowing:
21	"(C) with the intent to disrupt the orderly
22	conduct of official business, enter or remain in
23	a room in any of the Capitol Buildings set aside
24	or designated for the use of—

1	"(i) either House of Congress or a
2	Member, committee, officer, or employee of
3	Congress, or either House of Congress; or
4	"(ii) the Library of Congress.".
5	(2) Repeal of offenses and penalties
6	SPECIFIC TO THE LIBRARY OF CONGRESS.—Sections
7	2, 3, 4, 5, 6, and 8 of the Act of August 4, 1950
8	(2 U.S.C. 167a, 167b, 167c, 167d, 167e, and 167g)
9	are repealed.
10	(3) Suspension of prohibitions against
11	USE OF LIBRARY OF CONGRESS BUILDINGS AND
12	GROUNDS.—Section 10 of the Act of August 4, 1950
13	(2 U.S.C. 167i) is amended by striking "2 to 6, in-
14	clusive, of this Act" and inserting "5103 and 5104
15	of title 40, United States Code".
16	(4) Conforming amendment to description
17	OF LIBRARY OF CONGRESS GROUNDS.—Section 11 of
18	the Act of August 4, 1950 (2 U.S.C. 167j) is
19	amended—
20	(A) in subsection (a), by striking "For the
21	purposes of this Act the" and inserting "The";
22	(B) in subsection (b), by striking "For the
23	purposes of this Act the" and inserting "The";

1	(C) in subsection (c), by striking "For the
2	purposes of this Act the" and inserting "The";
3	and
4	(D) in subsection (d), by striking "For the
5	purposes of this Act the" and inserting "The".
6	(c) Conforming Amendment Relating to Juris-
7	DICTION OF INSPECTOR GENERAL OF LIBRARY OF CON-
8	GRESS.—Section 1307(b)(1) of the Legislative Branch Ap-
9	propriations Act, 2006 (2 U.S.C. 185(b)), is amended by
10	striking the semicolon at the end and inserting the fol-
11	lowing: ", except that nothing in this paragraph may be
12	construed to authorize the Inspector General to audit or
13	investigate any operations or activities of the United
14	States Capitol Police;".
15	(d) Effective Date.—The amendments made by
16	this section shall take effect October 1, 2009.
17	SEC. 5. COLLECTIONS, PHYSICAL SECURITY, CONTROL,
18	AND PRESERVATION OF ORDER AND DECO-
19	RUM WITHIN THE LIBRARY.
20	(a) Establishment of Regulations.—The Li-
21	brarian of Congress shall establish standards and regula-
22	tions for the physical security, control, and preservation
23	of the Library of Congress collections and property, and
24	for the maintenance of suitable order and decorum within
25	Library of Congress.

(b) Treatment of Security Systems.—

- (1) Responsibility for Security systems.—In accordance with the authority of the Capitol Police and the Librarian of Congress established under this Act, the amendments made by this Act, and the provisions of law referred to in paragraph (3), the Chief of the Capitol Police and the Librarian of Congress shall be responsible for the operation of security systems at the Library of Congress buildings and grounds described under section 11 of the Act of August 4, 1950, in consultation and coordination with each other, subject to the following:
  - (A) The Librarian of Congress shall be responsible for the design of security systems for the control and preservation of Library collections and property, subject to the review and approval of the Chief of the Capitol Police.
  - (B) The Librarian of Congress shall be responsible for the operation of security systems at any building or facility of the Library of Congress which is located outside of the District of Columbia, subject to the review and approval of the Chief of the Capitol Police.
  - (2) Initial proposal for operation of systems.—Not later than October 1, 2008, the Chief of

1	the Capitol Police, in coordination with the Librar-
2	ian of Congress, shall prepare and submit to the
3	Committee on House Administration of the House of
4	Representatives, the Committee on Rules and Ad-
5	ministration of the Senate, and the Committees or
6	Appropriations of the House of Representatives and
7	the Senate an initial proposal for carrying out this
8	subsection.
9	(3) Provisions of Law.—The provisions of
10	law referred to in this paragraph are as follows:
11	(A) Section 1 of the Act of June 29, 1922
12	(2 U.S.C. 141).
13	(B) The undesignated provision under the
14	heading "General Provision, This Chapter" in
15	chapter 5 of title II of division B of the Omni-
16	bus Consolidated and Emergency Supplemental
17	Appropriations Act, 1999 (2 U.S.C. 141a).
18	(C) Section 308 of the Legislative Branch
19	Appropriations Act, 1996 (2 U.S.C. 1964).
20	(D) Section 308 of the Legislative Branch
21	Appropriations Act, 1997 (2 U.S.C. 1965).

1	SEC. 6. PAYMENT OF CAPITOL POLICE SERVICES PRO-
2	VIDED IN CONNECTION WITH RELATING TO
3	LIBRARY OF CONGRESS SPECIAL EVENTS.
4	(a) Payments of Amounts Deposited in Revolv-
5	ING FUND.—Section 102(e) of the Library of Congress
6	Fiscal Operations Improvement Act of 2000 (2 U.S.C.
7	182b(e)) is amended to read as follows:
8	"(e) Use of Amounts.—
9	"(1) IN GENERAL.—Except as provided in para-
10	graph (2), amounts in the accounts of the revolving
11	fund under this section shall be available to the Li-
12	brarian, in amounts specified in appropriations Acts
13	and without fiscal year limitation, to carry out the
14	programs and activities covered by such accounts.
15	"(2) Special rule for payments for cer-
16	TAIN CAPITOL POLICE SERVICES.—In the case of
17	any amount in the revolving fund consisting of a
18	payment received for services of the United States
19	Capitol Police in connection with a special event or
20	program described in subsection (a)(4), the Librar-
21	ian shall transfer such amount upon receipt to the
22	Capitol Police for deposit into the applicable appro-
23	priations accounts of the Capitol Police.".
24	(b) Use of Other Library Funds To Make Pay-
25	MENTS.—In addition to amounts transferred pursuant to
26	section 102(e)(2) of the Library of Congress Fiscal Oper-

- 1 ations Improvement Act of 2000 (as added by subsection
- 2 (a)), the Librarian of Congress may transfer amounts
- 3 made available for salaries and expenses of the Library
- 4 of Congress during a fiscal year to the applicable appro-
- 5 priations accounts of the United States Capitol Police in
- 6 order to reimburse the Capitol Police for services provided
- 7 in connection with a special event or program described
- 8 in section 102(a)(4) of such Act.
- 9 (c) Effective Date.—The amendments made by
- 10 this section shall apply with respect to services provided
- 11 by the United States Capitol Police on or after the date
- 12 of the enactment of this Act.
- 13 SEC. 7. OTHER CONFORMING AMENDMENTS.
- 14 (a) In General.—Section 1015 of the Legislative
- 15 Branch Appropriations Act, 2003 (2 U.S.C. 1901 note)
- 16 and section 1006 of the Legislative Branch Appropriations
- 17 Act, 2004 (2 U.S.C. 1901 note; Public Law 108–83; 117
- 18 Stat. 1023) are repealed.
- 19 (b) Effective Date.—The amendments made by
- 20 subsection (a) shall take effect October 1, 2009.
- 21 SEC. 8. DEFINITIONS.
- 22 In this Act—
- 23 (1) the term "Act of August 4, 1950" means
- 24 the Act entitled "An Act relating to the policing of

- the buildings and grounds of the Library of Congress," (2 U.S.C. 167 et seq.);
  - (2) the term "Library of Congress Police employee" means an employee of the Library of Congress designated as police under the first section of the Act of August 4, 1950 (2 U.S.C. 167);
  - (3) the term "Library of Congress Police civilian employee" means an employee of the Library of Congress Office of Security and Emergency Preparedness who provides direct administrative support to, and is supervised by, the Library of Congress Police, but shall not include an employee of the Library of Congress who performs emergency preparedness or collections control and preservation functions; and
  - (4) the term "transition period" means the period the first day of which is the date of the enactment of this Act and the final day of which is September 30, 2009.

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