110TH CONGRESS 1ST SESSION

H. R. 3850

To improve the collection and use of data related to crimes of child exploitation, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

OCTOBER 16, 2007

Mr. CARNEY (for himself and Mr. CHABOT) introduced the following bill; which was referred to the Committee on Education and Labor

A BILL

To improve the collection and use of data related to crimes of child exploitation, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Responsible and Effec-
- 5 tive Solutions for Children Using and Entering Online
- 6 Services Act of 2007".
- 7 SEC. 2. DATA RELATING TO CRIMES OF CHILD EXPLOI-
- 8 TATION.
- 9 Section 227(b) of the Victims of Child Abuse Act of
- 10 1990 (42 U.S.C. 13032(b)) is amended—

1	(1) by redesignating paragraphs (3) and (4) as
2	paragraphs (4) and (5), respectively;
3	(2) by inserting after paragraph (2) the fol-
4	lowing new paragraph:
5	"(3) Contents of Report.—
6	"(A) A provider of electronic communica-
7	tion services or remote computing services de-
8	scribed in paragraph (1) who makes a report
9	under that paragraph shall, to the extent pos-
10	sible, include in such report information related
11	to the facts and circumstances of such report
12	that is reasonably available to the provider, and
13	that the provider considers to be reliable infor-
14	mation, which may include—
15	"(i) any identifying information of the
16	person who is the subject of the report, in-
17	cluding—
18	"(I) a user identification or other
19	online identifier;
20	"(II) an electronic mail address;
21	"(III) a website address; or
22	"(IV) a uniform resource locator;
23	"(ii) information pertaining to the ge-
24	ographic location of the person, website, or

1	URL involved in the alleged incident,
2	which may include—
3	"(I) street address;
4	"(II) telephone number;
5	"(III) area code;
6	"(IV) ZIP code; or
7	"(V) Internet Protocol address;
8	"(iii) any image of apparent child por-
9	nography that is the subject of the report;
10	"(iv) the dates and times of the inci-
11	dent of apparent child pornography, which
12	may include when images were uploaded,
13	transmitted, reported, or discovered; and
14	"(v) if not registered with the Na-
15	tional Center for Missing and Exploited
16	Children, accurate contact information for
17	such provider, including address, telephone
18	number, facsimile number, electronic mail
19	address, and an individual point of contact
20	for such provider.
21	"(B) A provider of electronic communica-
22	tion services or remote computing services who
23	makes a report under paragraph (1) and pro-
24	vides information in good faith compliance shall
25	not be considered in violation of this section.":

1	(3) by amending paragraph (4) (as so redesig-
2	nated by paragraph (1) of this subsection) to read
3	as follows:
4	"(4) State, local, and international re-
5	FERRALS.—In addition to forwarding such reports
6	to those agencies designated in paragraph (2), the
7	National Center for Missing and Exploited Children
8	is authorized to forward any such report to an ap-
9	propriate official of a State or subdivision of a State
10	for the purpose of enforcing State criminal law, or
11	to an appropriate official of a foreign law enforce-
12	ment agency that—
13	"(A) is willing to reciprocally refer such re-
14	ports to law enforcement authorities in the
15	United States;
16	"(B) is a signatory to the Council of Eu-
17	rope Convention on Cybercrime or a Mutual
18	Legal Assistance Treaty with the United States;
19	"(C) has set forth a legal basis to use the
20	materials for purposes of investigating, or en-
21	gaging in enforcement proceedings related to,
22	possible violations of foreign laws related to
23	child pornography and child exploitation similar
24	to practices prohibited by sections 2251,

 $2251 \mathrm{A},\ 2252,\ 2252 \mathrm{A},\ 2252 \mathrm{B},\ \mathrm{or}\ 2260\ \mathrm{of}\ \mathrm{title}$

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1	18, United States Code, involving child pornog-
2	raphy (as defined in section 2256 of that title),
3	or 1466A of that title;
4	"(D) has set forth a bona fide legal basis
5	for the foreign law enforcement agency's au-
6	thority to maintain the material in confidence;
7	and
8	"(E) is not from a foreign state that the
9	Secretary of State has determined, in accord-
10	ance with section 6(i) of the Export Adminis-
11	tration Act of 1979 (50 U.S.C. App. 2405(i)),
12	has repeatedly provided support for acts of
13	international terrorism, unless and until such
14	determination is rescinded pursuant to section
15	6(i)(4) of that Act (50 U.S.C. App.
16	2405(i)(4))."; and
17	(4) by adding at the end the following new
18	paragraph:
19	"(6) Duty to preserve evidence.—The At-
20	torney General shall designate necessary staff mem-
21	bers, as specified by the Attorney General, who are
22	assigned to work full-time at the National Center for
23	Missing and Exploited Children on reports of child
24	pornography to have responsibility for issuing pres-

ervation requests under section 2703(f) of title 18,

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United States Code, to a provider of electronic communication services or remote computing services to preserve any records or other information related to the facts or circumstances used by such provider to make a report under paragraph (1) which has been referred for investigation to an Internet Crimes Against Children Task Force in the jurisdiction of such law enfocement agency. Such preservation request may be issued related to—

"(A) a report to the Cyber Tip Line made by a provider of electronic communication services or remote computing services pursuant to paragraph (1); or

"(B) a report to the Cyber Tip Line made by a member of the public or a provider of electronic communication services or remote computing services, if the circumstances are such that the provider of electronic communication services or remote computing services reasonably believes that an emergency involving the immediate danger or serious physical injury to any child justifies preservation.".

SEC. 3. ENHANCED IMMUNITY TO ENCOURAGE REPORTING 2 BY PROVIDERS. 3 Section 227(c) of the Victims of Child Abuse Act of 4 1990 (42 U.S.C. 13032(c)) is amended to read as follows: 5 "(c) Limited Liability.—No civil claim or criminal charge may be brought in Federal or State court against 6 7 any provider of electronic communication services or re-8 mote computer services on account of any action taken 9 in good faith by such provider to comply with or pursuant to this section.". 10 11 SEC. 4. USE OF INFORMATION BY THE NCMEC. 12 Section 227(f) of the Victims of Child Abuse Act of 1990 (42 U.S.C. 13032(f)) is amended— 13 14 (1) by redesignating paragraph (2) as para-15 graph (3); and 16 (2) by inserting after paragaph (1) the fol-17 lowing new paragraph: 18 "(2) Use of information to combat child 19 PORNOGRAPHY.—The National Center for Missing 20 and Exploited Children is authorized to provide ele-21 ments relating to any image, including the image 22 itself, or other relevant information reported to its 23 Cyber Tipline in accordance with this section, to any 24 provider of electronic communication services or re-25 mote computing services for the purposes described

in subparagraphs (A) and (B), if such provider pro-

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1	vides an assurance that such elements shall be used
2	by the provider only for the following purposes:
3	"(A) To permit such provider to stop the
4	further transmission of child pornography im-
5	ages.
6	"(B) To develop technologies to prevent
7	and detect child pornography.
8	"(C) To develop industry best practices re-
9	lated to the prevention and detection of child
10	pornography.".
11	SEC. 5. ADDITIONAL PROVISIONS.
12	Section 227 of the Victims of Child Abuse Act of
13	1990 (42 U.S.C. 13032(c)) is further amended by adding
14	at the end the following new subsections:
15	"(h) State Preemption.—Any law, regulation, pro-
16	vision, or action of any State that requires any person to
17	notify another person, governmental agency, or other enti-
18	ty regarding images of child pornography or of child sex-
19	ual exploitation displayed or transmitted on the Internet,
20	or under which liability is imposed on any person for fail-
21	ure to notify another person, a governmental agency, or
22	other entity regarding such images shall be preempted.
23	"(i) Reports to Congress.—
24	"(1) Annual report by the attorney gen-
25	ERAL.—The Attorney General of the United States

1	shall submit to Congress, and make publicly avail-
2	able on the website of the Department of Justice, an
3	annual report containing—
4	"(A) the number of—
5	"(i) investigations by Federal, State,
6	and local law enforcement agencies of
7	crimes of sexual exploitation against chil-
8	dren that are initiated by a report made to
9	the National Center for Missing and Ex-
10	ploited Children under subsection (b)(1);
11	"(ii) prosecutions resulting from in-
12	vestigations by Federal, State, and local
13	law enforcement agencies of crimes of sex-
14	ual exploitation against children initiated
15	by such a report;
16	"(iii) convictions resulting from pros-
17	ecutions by Federal, State, and local au-
18	thorities of crimes of sexual exploitation
19	against children initiated by such a report;
20	and
21	"(iv) convictions of repeat offenders
22	initiated by such a report;
23	"(B) descriptions of sentences given to
24	persons convicted as a result of investigations
25	initiated by such a report;

1	"(C) the length of time between initiation
2	and completion of investigations, prosecutions,
3	and convictions initiated by such a report;
4	"(D) the results of investigation initiated
5	by such a report, including whether a closed in-
6	vestigation was reopened, the reasons an inves-
7	tigation was reopened (if applicable), and the
8	ultimate result of the investigation.
9	"(2) Annual verification report by the
10	INSPECTOR GENERAL.—The Inspector General of
11	the Department of Justice shall submit to Congress,
12	and make publicly available on the website of the
13	Department of Justice, an independent verification
14	of the report submitted by the Attorney General in
15	accordance with paragraph (1).".
16	SEC. 6. EFFECTIVE DATE.
17	This Act, and the amendments made by this Act,
18	shall take effect 180 days after the date of the enactment

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19 of this Act.