110TH CONGRESS 1ST SESSION

H. R. 4841

To approve, ratify, and confirm the settlement agreement entered into to resolve claims by the Soboba Band of Luiseno Indians relating to alleged interferences with the water resources of the Tribe, to authorize and direct the Secretary of the Interior to execute and perform the Settlement Agreement and related waivers, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

December 19, 2007

Mrs. Bono (for herself and Mr. Lewis of California) introduced the following bill; which was referred to the Committee on Natural Resources

A BILL

To approve, ratify, and confirm the settlement agreement entered into to resolve claims by the Soboba Band of Luiseno Indians relating to alleged interferences with the water resources of the Tribe, to authorize and direct the Secretary of the Interior to execute and perform the Settlement Agreement and related waivers, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Soboba Band of
- 5 Luiseño Indians Settlement Act''.

1 SEC. 2. FINDINGS AND PURPOSES.

- 2 (a) FINDINGS.—The Congress finds the following:
- (1) The Soboba Band of Luiseño Indians is a federally recognized Indian tribe whose Reservation of approximately 6,000 acres, extending east and north from the banks of the San Jacinto River in Riverside County, California, was created by an Executive Order dated June 19, 1883, and enlarged and modified by subsequent Executive Orders, pur-

chases, and an Act of Congress.

(2) The Tribe's water rights have not been quantified, and the Tribe has asserted claims for interferences with the water resources of its Reservation, which the Tribe maintains have rendered much of the Tribe's Reservation useless for habitation, livestock, or Agriculture. On April 20, 2000, the Tribe filed a lawsuit against The Metropolitan Water District of Southern California for interference with the Tribe's water resources and damages to its Reservation allegedly caused Metropolitan's construction and operation of the San Jacinto Tunnel, which is part of the Colorado River Aqueduct. The lawsuit, styled Soboba Band of Luiseño Indians v. Metropolitan Water District of Southern California, No. 00–04208 GAF (MANX),

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- is pending in the United States District Court for
 the Central District of California.
 - (3) The Tribe also has made claims against Eastern Municipal Water District and Lake Hemet Municipal Water District, located adjacent to the Reservation, seeking to secure its water rights and damages arising from alleged past interference with the Tribe's water resources.
 - (4) After negotiations, which included participation by representatives of the Tribe, the United States on behalf of the Tribe, The Metropolitan Water District of Southern California, Eastern Municipal Water District, and Lake Hemet Municipal Water District, a Settlement Agreement has been developed to determine the Tribe's water rights, resolve all of its claims for interference with the water resources of, and damages to, its Reservation, provide for the construction of water projects to facilitate the exercise of the Tribe's rights, and resolve the lawsuit referenced in paragraph (2) of this section.
 - (5) The Settlement Agreement provides that—
 - (A) Eastern Municipal Water District and Lake Hemet Municipal Water District acknowledge and assure the Tribe's prior and para-

- mount right, superior to all others, to pump 9,000 acre-feet of water annually from the San Jacinto River basin in accordance with the limitations and other conditions set forth in the Settlement Agreement; (B) Eastern Municipal Water District and
 - (B) Eastern Municipal Water District and The Metropolitan Water District of Southern California will contract to supply water to Eastern Municipal Water District and Eastern Municipal Water District will use this water to recharge water supplies into the basin; and
 - (C) the three water districts will make substantial additional contributions to the settlement, including the conveyance of certain replacement lands and economic development funds to the Tribe, to carry out the Settlement Agreement's provisions.

(b) Purposes.—The purposes of this Act are—

- (1) to approve, ratify, and confirm the Settlement Agreement entered into by the Tribe and non-Indians entities;
- (2) to achieve a fair, equitable, and final settlement of all claims of the Soboba Band of Luiseño Indians, its members, and the United States on be-

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1	half of the Tribe and its members, to the water of
2	the San Jacinto River basin;
3	(3) to authorize and direct the Secretary of the
4	Interior to execute and perform all obligations of the
5	Secretary under the Settlement Agreement; and
6	(4) to authorize the actions and appropriations
7	necessary to meet obligations of the United States
8	under the Settlement Agreement and this Act.
9	SEC. 3. DEFINITIONS.
10	In this Act:
11	(1) RESTORATION FUND.—The term "Restora-
12	tion Fund" means the San Jacinto Basin Restora-
13	tion Fund established by section 6.
14	(2) DEVELOPMENT FUND.—The term "Devel-
15	opment Fund" means the Soboba Band of Luiseño
16	Indians Water Development Fund established by
17	section 7.
18	(3) Reservation.—
19	(A) IN GENERAL.—The term "Reserva-
20	tion" means the Soboba Indian Reservation cre-
21	ated by Executive Order dated June 19, 1883,
22	and enlarged and modified as of the date of en-
23	actment of this Act by Executive Orders and an
24	Act of Congress.

1	(B) Exclusions.—For the purposes of
2	this Act, the term "Reservation" does not in-
3	clude—
4	(i) the 950 acres northwest of and
5	contiguous to the Reservation known as
6	the "Jones Ranch", purchased by the
7	Soboba Tribe in fee on July 21, 2001, and
8	placed into trust on January 13, 2003;
9	(ii) the 535 acres southeast of and
10	contiguous to the Reservation known as
11	the "Horseshoe Grande", purchased by the
12	Soboba Tribe in fee in seven separate
13	transactions in June and December 2001,
14	December 2004, June 2006, and January
15	2007; and
16	(iii) the 478 acres north of and con-
17	tiguous to the Reservation known as "The
18	Oaks", purchased by the Soboba Tribe in
19	fee on April 4, 2004.
20	(4) Secretary.—The term "Secretary" means
21	the Secretary of the Interior or a designee of the
22	Secretary.
23	(5) Settlement Agreement.—The term
24	"Settlement Agreement" means that agreement
25	dated June 7, 2006, as amended to be consistent

- 1 with this Act, together with all exhibits thereto. The
- 2 parties to the Settlement Agreement are the Soboba
- Band of Luiseño Indians and its members, the
- 4 United States on behalf of the Tribe and its mem-
- 5 bers, The Metropolitan Water District of Southern
- 6 California, Eastern Municipal Water District, and
- 7 Lake Hemet Municipal Water District.
- 8 (6) Tribe, soboba tribe, or soboba band
- 9 OF LUISEÑO INDIANS.—The terms "Tribe", "Soboba
- Tribe", or "Soboba Band of Luiseño Indians"
- means the body politic and federally recognized In-
- dian tribe, and its members.
- 13 (7) Water management plan.—The term
- 14 "Water Management Plan" means the plan, ap-
- proved by the Soboba Tribe and the Secretary, de-
- veloped pursuant to section 4.8, paragraph A of the
- 17 Settlement Agreement to resolve the overdraft of the
- 18 San Jacinto basin.
- 19 SEC. 4. RATIFICATION OF SETTLEMENT AGREEMENT; AU-
- THORIZATION.
- 21 (a) IN GENERAL.—The United States hereby ap-
- 22 proves, ratifies, and confirms the Settlement Agreement,
- 23 except to the extent it conflicts with the provisions of this
- 24 Act.

- 1 (b) AUTHORIZATION.—The Secretary is authorized
- 2 and directed to execute, and take such other actions as
- 3 are necessary to implement, the Settlement Agreement
- 4 and any amendments approved by the parties necessary
- 5 to make the Settlement Agreement consistent with this
- 6 Act.

7 SEC. 5. AUTHORIZATION OF APPROPRIATIONS.

- 8 (a) Restoration Fund.—There is authorized to be
- 9 appropriated to the San Jacinto Basin Restoration Fund
- 10 established in section 6 of this Act the amount of
- 11 \$5,000,000 for each of fiscal years 2009 and 2010 to pay
- 12 or reimburse the costs associated with constructing, oper-
- 13 ating, and maintaining the portion of the basin recharge
- 14 project that the United States is responsible for under the
- 15 Settlement Agreement. These costs are described in sec-
- 16 tion 4.5 of the Settlement Agreement and are necessary
- 17 to accommodate deliveries of the supplemental imported
- 18 water under section 4.4 of the Settlement Agreement.
- 19 (b) Development Fund.—There is authorized to
- 20 be appropriated to the Soboba Band of Luiseño Indians
- 21 Water Development Fund established in section 7 of this
- 22 Act the amount of \$5,500,000 for each of fiscal years
- 23 2009 and 2010 to pay or reimburse costs associated with
- 24 constructing, operating, and maintaining water and sew-

- 9 age infrastructure, and other water-related development 2 projects. 3 (c) LIMITATION.—No funding of any construction, operation, maintenance, or replacement other than those funds authorized under subsections (a) and (b) shall be the responsibility of the Federal Government under the Settlement Agreement or this Act. 8 SEC. 6. RESTORATION FUND. 9 (a) Establishment.—There shall be established 10 within the Treasury of the United States a non-interest bearing account to be known as the "San Jacinto Basin Restoration Fund", consisting of the amounts authorized 12 to be appropriated in section 5(a) of this Act.
- 14 (b) Administration.—The Restoration Fund shall
- 15 be administered by the Secretary for the purposes set
- 16 forth in subsection (d) of this section.
- 17 (c) AVAILABILITY.—The funds authorized to be ap-
- 18 propriated pursuant to section 5(a) of this Act shall be
- 19 available for expenditure or withdrawal only after the ef-
- 20 fective date set forth in section 10(a).
- 21 (d) Expenditures and Withdrawals.—
- 22 (1) Expenditure plan.—
- 23 (A) IN GENERAL.—Eastern Municipal
- Water District, on behalf of the Water Manage-
- 25 ment Plan, shall submit to the Secretary for ap-

- proval an expenditure plan for use of the Restoration Fund.
 - (B) REQUIREMENTS.—The expenditure plan shall require that any funds be expended or reimbursed in accordance with the purposes described in section 5(a) of this Act.
 - (2) WITHDRAWALS.—On approval by the Secretary of the expenditure plan described in this section, Eastern Municipal Water District, on behalf of the Water Management Plan, may expend or be reimbursed monies from the Restoration Fund as provided in the plan.
 - (3) Enforcement.—The Secretary may take judicial or administrative action to enforce the provisions of any expenditure plan to ensure that monies expended or reimbursed from the Restoration Fund under the plan are used in accordance with this Act.
 - (4) Liability.—If Eastern Municipal Water District, on behalf of the Water Management Plan, exercises the right to expend or be reimbursed monies from the Restoration Fund, neither the Secretary nor the Secretary of the Treasury shall have any liability for the expenditure or reimbursement.
 - (5) ANNUAL REPORT.—Eastern Municipal Water District shall submit to the Tribe and the

- 1 Secretary an annual report that describes all ex-
- 2 penditures or reimbursements from the Restoration
- Fund during the year covered by the report.

4 SEC. 7. DEVELOPMENT FUND.

- 5 (a) Establishment.—There shall be established
- 6 within the Treasury of the United States an interest bear-
- 7 ing account to be known as the "Soboba Band of Luiseño
- 8 Indians Water Development Fund", to be managed and
- 9 invested by the Secretary, consisting of the amounts au-
- 10 thorized to be appropriated in section 5(b).
- 11 (b) Management.—The Secretary shall manage the
- 12 Development Fund, make investments, and make monies
- 13 available for distribution consistent with the American In-
- 14 dian Trust Fund Management Reform Act of 1994 (25
- 15 U.S.C. 4001 et seq.) (referred to in this section as the
- 16 "Trust Fund Reform Act"), this Act, and the Settlement
- 17 Agreement.
- 18 (c) Investment.—The Secretary shall invest
- 19 amounts in the Development Fund in accordance with—
- 20 (1) the Act of April 1, 1880 (21 Stat. 70, ch.
- 21 41, 25 U.S.C. 161);
- (2) the first section of the Act of June 24,
- 23 1938 (52 Stat. 1037, ch. 648, 25 U.S.C. 162a); and
- 24 (3) subsection (b) of this section.

1	(d) AVAILABILITY.—The funds authorized to be ap-
2	propriated pursuant to section 5(b) of this Act shall be
3	available for expenditure or withdrawal only after the ef-
4	fective date set forth in section 10(a).
5	(e) Expenditures and Withdrawals.—
6	(1) Tribal management plan.—
7	(A) IN GENERAL.—The Tribe may with-
8	draw all or part of the Development Fund on
9	approval by the Secretary of a tribal manage-
10	ment plan as described in the Trust Fund Re-
11	form Act.
12	(B) Requirements.—In addition to the
13	requirements under the Trust Fund Reform
14	Act, the tribal management plan shall require
15	that any funds be expended or reimbursed in
16	accordance with the purposes described in sec-
17	tion 5(b) of this Act.
18	(C) Enforcement.—The Secretary may
19	take judicial or administrative action to enforce
20	the provisions of any tribal management plan to
21	ensure that monies withdrawn from the Devel-
22	opment Fund under the plan are used in ac-
23	cordance with this Act.
24	(D) LIABILITY.—If the Tribe exercises the
25	right to withdraw monies from the Development

Fund, neither the Secretary nor the Secretary
of the Treasury shall retain any liability for the
expenditure or investment.

(2) Expenditure plan.—

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- (A) IN GENERAL.—The Tribe shall submit to the Secretary for approval an expenditure plan for any portion of the amounts made available under section 5(b) that the Tribe does not withdraw under this subsection.
- (B) DESCRIPTION.—The expenditure plan shall describe the manner in which, and the purposes for which, amounts of the Tribe remaining in the Funds will be used.
- (C) APPROVAL.—On receipt of an expenditure plan under subparagraph (A), the Secretary shall approve the plan if the Secretary determines that the plan is reasonable and consistent with this Act and the Agreement.
- (3) Annual Report.—The Tribe shall submit to the Secretary an annual report that describes all expenditures from the Development Fund during the year covered by the report.
- 24 (4) NO PER CAPITA DISTRIBUTIONS.—No part 24 of the Development Fund shall be distributed on a 25 per capita basis to members of the Tribe.

1 SEC. 8. WAIVERS AND RELEASES.

2	(a) Tribe and United States Authorization.—
3	The Tribe, on behalf of itself and its members, and the
4	Secretary, on behalf of the United States in its capacity
5	as trustee for the Tribe and its members, are authorized,
6	as part of the performance of their obligations under the
7	Settlement Agreement, to execute a waiver and release for
8	claims under Federal, State, or other law against The
9	Metropolitan Water District of Southern California, East-
10	ern Municipal Water District, and Lake Hemet Municipal
11	Water District, for any and all—
12	(1) past, present, and future claims to surface
13	water and groundwater rights for the Reservation
14	arising from time immemorial through the effective
15	date described in section 10 of this Act and anytime
16	thereafter, except claims to enforce the Settlement
17	Agreement or claims based on water rights acquired
18	after the effective date described in section 10 of
19	this Act;
20	(2) past, present, and future claims for injury
21	of any kind arising from interference with surface
22	water and groundwater resources and water rights
23	of the Reservation, including, but not limited to, all
24	claims for injury to the Tribe's use and enjoyment
25	of the Reservation, economic development, religion,
26	language, social structure and culture, and injury to

- the natural resources of the Reservation, from time immemorial through the effective date described in section 10 of this Act;
 - (3) past, present, and future claims for injury of any kind arising from, or in any way related to, continuing interference with surface water and groundwater resources and water rights of the Reservation, including the full scope of claims defined in section 5.1, paragraph A(2) of the Settlement Agreement, to the extent that such continuing interference began prior to the effective date described in section 10 of this Act, from time immemorial through the effective date described in section 10 of this Act and anytime thereafter;
 - (4) past, present, and future claims for injury of any kind arising from, or in any way related to, seepage of water into the San Jacinto Tunnel, including the full scope of claims defined in section 5.1, paragraph A(2) of the Settlement Agreement, from time immemorial through the effective date described in section 10 of this Act and anytime thereafter; and
 - (5) past, present, and future claims for injury of any kind arising from, or in any way related to, the Water Management Plan as approved in accord-

1	ance with the Settlement Agreement, from time im-
2	memorial through the effective date described in sec-
3	tion 10 of this Act and anytime thereafter.
4	(b) Tribal Waivers Against the United
5	STATES.—
6	(1) In general.—The Tribe is authorized, as
7	part of the performance of its obligations under the
8	Settlement Agreement, to execute a waiver and re-
9	lease for claims against the United States (acting in
10	its capacity as trustee for the Tribe or its members,
11	or otherwise acting on behalf of the Tribe or its
12	members), including any agencies, officials, or em-
13	ployees thereof, for any and all—
14	(A) claims described in subsection (a) of
15	this section;
16	(B) past, present, and future claims for
17	failure to acquire or develop water rights and
18	water resources of the Reservation arising from
19	time immemorial through the effective date de-
20	scribed in section 10 of this Act and anytime
21	thereafter;
22	(C) past, present, and future claims for
23	failure to protect water rights and water re-
24	sources of the Reservation arising from time
25	immemorial through the effective date described

1	in section 10 of this Act, and any past, present,
2	and future claims for any continuing failure to
3	protect water rights and water resources of the
4	Reservation, arising from time immemorial
5	through the effective date described in section
6	10 of this Act and, to the extent that such con-
7	tinuing failure to protect began before the effec-
8	tive date described in section 10 of this Act,
9	anytime thereafter;
10	(D) past, present, and future claims aris-
11	ing from the failure of any non-Federal Party
12	to fulfill the terms of the Settlement Agreement
13	at anytime; and
14	(E) past, present, and future claims aris-
15	ing out of the negotiation of the Settlement
16	Agreement or the negotiation and enactment of
17	this Act, or any specific terms of provisions
18	thereof, including, but not limited to, the
19	Tribe's consent to limit the number of partici-
20	pant parties to the Settlement Agreement.
21	(2) Effectiveness of waivers against the
22	UNITED STATES.—
23	(A) In general.—The waiver and release
24	contained in this subsection shall take effect on

1	the date on which all of the amounts authorized
2	under sections 5(a) and 5(b) are appropriated.
3	(B) Periods of Limitation; equitable
4	CLAIMS.—
5	(i) In general.—All periods of limi-
6	tation and time-based equitable defenses
7	applicable to the claims set forth in para-
8	graph (1) are tolled for the period between
9	the date of enactment of this Act until the
10	date on which the amounts authorized
11	under sections 5(a) and 5(b) are appro-
12	priated.
13	(ii) Effect of subparagraph.—
14	This subparagraph neither revives any
15	claim nor tolls any period of limitation or
16	time-based equitable defense that may have
17	expired before the date of enactment of
18	this Act.
19	(C) Defense.—The making of the
20	amounts of appropriations authorized under
21	sections 5(a) and 5(b) shall constitute a com-
22	plete defense to any claim which involves the
23	claims set forth in paragraph (b)(1) pending in
24	any court of the United States on the date on

which the appropriations are made.

1 SEC. 9. MISCELLANEOUS PROVISIONS.

2	(a) Jurisdiction.—
3	(1) No effect on subject matter juris-
4	DICTION.—Nothing in the Agreement or this Act re-
5	stricts, enlarges, or otherwise determines the subject
6	matter jurisdiction of any Federal, State, or Tribal
7	court.
8	(2) Judgment and decree.—The United
9	States consents to jurisdiction in the United States
10	District Court for the Central District of California
11	case known as Soboba Band of Luiseño Indians v.
12	Metropolitan Water District of Southern California,
13	No. 00–04208 for the purpose of obtaining approval
14	for a judgment and decree substantially the same as
15	the judgment and decree attached to the Settlement
16	Agreement as exhibit H.
17	(3) Effect of Subsection.—Nothing in this
18	subsection confers jurisdiction on any State court
19	to—
20	(A) enforce Federal environmental laws re-
21	garding the duties of the United States; or
22	(B) conduct judicial review of Federal
23	agency action.
24	(b) USE OF WATER.—
25	(1) Tribal use.—With respect to water rights
26	made available under the Settlement Agreement—

- (A) the Tribe may use water made available to it under the Settlement Agreement for any use it deems advisable on the Reservation and on any other lands it owns or may acquire, in fee or in trust, contiguous to the Reservation or within the area of the groundwater basin described in section 2.4 of the Settlement Agreement;
 - (B) such water rights shall be held in trust by the United States in perpetuity, and shall not be subject to forfeiture or abandonment; and
 - (C) State law shall not apply to the Tribe's use of water made available to it under the Settlement Agreement.

(2) Non-tribal use.—

(A) Contracts and options.—Subject to the limitations in subparagraph (B), the Tribe may enter into contracts and options to lease or contracts and options to exchange water made available to it under the Settlement Agreement, or enter into contracts and options to postpone existing water uses or postpone undertaking new or expanded water uses.

(B) Limitations on non-tribal use.—

1	(i) Consistency with water man-
2	AGEMENT PLAN.—Any water made avail-
3	able under subparagraph (A) shall only be
4	used by participants in, or other users
5	within the area of, the Water Management
6	Plan described in section 2.32 of the Set-
7	tlement Agreement.
8	(ii) Prohibition on Permanent
9	ALIENATION.—No contract under subpara-
10	graph (A) shall be for a term exceeding
11	one hundred years, nor shall any contract
12	under subparagraph (A) provide for per-
13	manent alienation of any portion of the
14	water rights made available under the Set-
15	tlement Agreement.
16	(C) LIABILITY.—The Secretary shall not
17	be liable to any party, including the Tribe, for
18	any term of, or any loss or other detriment re-
19	sulting from, a lease or contract entered into
20	pursuant to this subparagraph.
21	(e) Retention of Rights.—
22	(1) In the event the waivers and releases set
23	out in section 8 of this Act do not become effective
24	pursuant to section 10(a) of this Act, the Soboba

Tribe and the United States shall retain the right to

- assert all rights and claims enumerated in section 8,
 and any claims or defenses of the parties to the Settlement Agreement shall also be retained.
 - (2) The parties expressly reserve all rights not specifically granted, recognized, waived, or released by the Settlement Agreement or this Act.
- 7 (3) Notwithstanding the waivers and releases 8 set forth in section 8(a), the United States retains 9 all claims relating to violations of the Clean Water 10 Act, the Safe Drinking Water Act, the Comprehen-11 sive Environmental Response, Compensation, and 12 Liability Act, Resource Conservation and Recovery 13 Act, and the regulations implementing these Acts, 14 including, but not limited to claims related to water 15 quality.
- 16 (d) PRECEDENT.—Nothing in this Act establishes
 17 any standard for the quantification or litigation of Federal
 18 reserved water rights or any other Indian water claims of
 19 any other Indian tribes in any other judicial or administra20 tive proceeding.
- 21 (e) OTHER INDIAN TRIBES.—Nothing in the Settle-22 ment Agreement or this Act shall be construed in any way 23 to quantify or otherwise adversely affect the water rights, 24 claims, or entitlements to water of any Indian tribe, band, 25 or community, other than the Soboba Tribe.

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1	(f) Environmental Compliance.—
2	(1) Signing by the Secretary of the Settlement
3	Agreement does not constitute major Federal action
4	under the National Environmental Policy Act of
5	1969 (42 U.S.C. 4321 et seq.).
6	(2) The Secretary is directed to carry out all
7	environmental compliance required by Federal law in
8	implementing the Agreement.
9	SEC. 10. EFFECTIVE DATE.
10	(a) In General.—The waivers and releases author-
11	ized in subsection (a) of section 8 of this Act shall become
12	effective as of the date the Secretary causes to be pub-
13	lished in the Federal Register a statement of findings
14	that—
15	(1) this Act has been enacted;
16	(2) to the extent that the Settlement Agreement
17	conflicts with this Act, the Settlement Agreement
18	has been revised to conform with the Act;
19	(3) the Settlement Agreement, revised as nec-
20	essary, and the waivers and releases described in ar-
21	ticle 5 of the Settlement Agreement and section 8(a)
22	of this Act have been executed by the parties and
23	the Secretary;

1	(4) warranty deeds for the property to be con-
2	veyed to the Tribe described in section 4.6 of the
3	Settlement Agreement have been placed in escrow;
4	(5) the Tribe and the Secretary have approved
5	the Water Management Plan; and
6	(6) the judgment and decree attached to the
7	Settlement Agreement as exhibit H or a judgment
8	and decree substantially the same as exhibit H has
9	been approved by the United States District Court,
10	Eastern Division of the Central District of Cali-
11	fornia, and that judgment and decree has become
12	final and nonappealable.
13	(b) DEADLINE FOR EFFECTIVE DATE.—If the condi-
14	tions precedent required under subsection (a) of this sec-
15	tion have not been fulfilled by March 1, 2012, the Settle-

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16 ment Agreement and this Act shall not thereafter be effec-

tive and shall be null and void, and any funds and the

interest accrued thereon appropriated pursuant to section

5 shall revert to the general fund of the United States

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20 Treasury.