# 110TH CONGRESS 1ST SESSION H.R. 4847

To reauthorize the United States Fire Administration, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

DECEMBER 19, 2007

Mr. MITCHELL (for himself and Mr. GINGREY) introduced the following bill; which was referred to the Committee on Science and Technology

## A BILL

To reauthorize the United States Fire Administration, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa2 tives of the United States of America in Congress assembled,
  3 SECTION 1. SHORT TITLE.
  4 This Act may be cited as the "United States Fire
- 5 Administration Reauthorization Act of 2007".
- 6 SEC. 2. FINDINGS.
- 7 Congress finds the following:
- 8 (1) The loss of life due to fire has dropped sig-
- 9 nificantly over the last 25 years in the United
- 10 States. However, the United States still has one of
- 11 the highest fire death rates in the industrialized

- world. In 2005 the National Fire Protection Association reported 3,675 civilian fire deaths, 17,925 civilian fire injuries, and \$10,672,000,000 in direct losses due to fire.
  - (2) Every year, over 100 firefighters die in the line of duty. The United States Fire Administration should continue its leadership to help local fire agencies dramatically reduce these fatalities.
  - (3) Members of the fire service community should continue to work together to further the promotion of voluntary consensus standards that increase firefighter safety.
  - (4) The United States Fire Administration provides crucial support to the Nation's 30,300 fire departments through training, emergency incident data collection, fire awareness and education, and support of research and development activities for fire prevention, control, and suppression technologies.
  - (5) The collection of data on fire and other emergency incidents is a vital tool both for policy makers and emergency responders to identify and develop responses to emerging hazards. Improving the United States Fire Administration's data collection capabilities is essential for accurately tracking

1	and responding to the magnitude and nature of the
2	Nation's fire problem.
3	(6) The research and development performed by
4	the National Institute of Standards and Technology
5	the United States Fire Administration, other govern-
6	ment agencies, and non-governmental organizations
7	on fire technologies, techniques, and tools advance
8	the capabilities of the Nation's fire service to sup-
9	press and prevent fires.
10	(7) The United States Fire Administration is
11	one of the strongest voices representing the Nation's
12	fire service within the Federal Government, and, as
13	such, it should have a prominent place within the
14	Department of Homeland Security.
15	SEC. 3. AUTHORIZATION OF APPROPRIATIONS FOR UNITED
16	STATES FIRE ADMINISTRATION.
17	Section 17(g)(1) of the Federal Fire Prevention and
18	Control Act of 1974 (15 U.S.C. 2216(g)(1)) is amended—
19	(1) in subparagraph (C), by striking the "and"
20	after the semicolon;
21	(2) in subparagraph (D), by striking the period
22	at the end and inserting a semicolon; and
23	(3) by adding after subparagraph (D) the fol-
24	lowing new subparagraphs:

1	"(E) $$70,000,000$ for fiscal year 2009, of
2	which \$2,520,000 shall be used to carry out
3	section 8;
4	"(F) $$72,100,000$ for fiscal year 2010, of
5	which \$2,595,600 shall be used to carry out
6	section 8;
7	"(G) \$74,263,000 for fiscal year 2011, of
8	which \$2,673,468 shall be used to carry out
9	section 8; and
10	"(H) \$76,490,890 for fiscal year 2012, of
11	which \$2,753,672 shall be used to carry out
12	section 8.".
13	SEC. 4. NATIONAL FIRE ACADEMY TRAINING PROGRAM
	SEC. 4. NATIONAL FIRE ACADEMY TRAINING PROGRAM MODIFICATIONS AND REPORTS.
13	
13 14	MODIFICATIONS AND REPORTS.
13 14 15	MODIFICATIONS AND REPORTS.  (a) AMENDMENTS TO FIRE ACADEMY TRAINING.—  Section 7(d)(1) of the Federal Fire Prevention and Con-
13 14 15 16	MODIFICATIONS AND REPORTS.  (a) AMENDMENTS TO FIRE ACADEMY TRAINING.—  Section 7(d)(1) of the Federal Fire Prevention and Control Act of 1974 (15 U.S.C. 2206(d)(1)) is amended—
13 14 15 16 17	MODIFICATIONS AND REPORTS.  (a) AMENDMENTS TO FIRE ACADEMY TRAINING.—  Section 7(d)(1) of the Federal Fire Prevention and Control Act of 1974 (15 U.S.C. 2206(d)(1)) is amended—
13 14 15 16 17	MODIFICATIONS AND REPORTS.  (a) AMENDMENTS TO FIRE ACADEMY TRAINING.— Section 7(d)(1) of the Federal Fire Prevention and Control Act of 1974 (15 U.S.C. 2206(d)(1)) is amended—  (1) in subparagraph (H), by striking "terrorist-
13 14 15 16 17 18	MODIFICATIONS AND REPORTS.  (a) AMENDMENTS TO FIRE ACADEMY TRAINING.— Section 7(d)(1) of the Federal Fire Prevention and Control Act of 1974 (15 U.S.C. 2206(d)(1)) is amended—  (1) in subparagraph (H), by striking "terrorist-caused national catastrophes" and inserting "ter-
13 14 15 16 17 18 19 20	MODIFICATIONS AND REPORTS.  (a) AMENDMENTS TO FIRE ACADEMY TRAINING.— Section 7(d)(1) of the Federal Fire Prevention and Control Act of 1974 (15 U.S.C. 2206(d)(1)) is amended—  (1) in subparagraph (H), by striking "terrorist-caused national catastrophes" and inserting "terrorist-caused and other national catastrophes";
13 14 15 16 17 18 19 20 21	MODIFICATIONS AND REPORTS.  (a) AMENDMENTS TO FIRE ACADEMY TRAINING.— Section 7(d)(1) of the Federal Fire Prevention and Control Act of 1974 (15 U.S.C. 2206(d)(1)) is amended—  (1) in subparagraph (H), by striking "terrorist-caused national catastrophes" and inserting "terrorist-caused and other national catastrophes";  (2) in subparagraph (K), by striking "forest"

1	(4) by redesignating subparagraphs (I) through
2	(N) as subparagraphs (M) through (R), respectively;
3	and
4	(5) by inserting after subparagraph (H) the fol-
5	lowing new subparagraphs:
6	"(I) response, tactics, and strategies for
7	fighting large-scale fires or multiple fires in a
8	general area that cross jurisdictional bound-
9	aries;
10	"(J) response, tactics, and strategies for
11	fighting fires occurring at the wildland-urban
12	interface;
13	"(K) response, tactics, and strategies for
14	fighting fires involving hazardous materials;
15	"(L) advanced emergency medical services
16	training;".
17	(b) Triennial Reports.—Section 7 of such Act (15
18	U.S.C. 2206) is amended by adding at the end the fol-
19	lowing new subsection:
20	"(m) Triennial Report.—In the first annual re-
21	port filed pursuant to section 16 for which the deadline
22	for filing is after the expiration of the 18-month period
23	that begins on the date of the enactment of the United
24	States Fire Administration Reauthorization Act of 2007,
25	and in every third annual report thereafter, the Adminis-

1	trator shall include information about changes made to the
2	National Fire Academy curriculum, including—
3	"(1) the basis for such changes, including a re-
4	view of the incorporation of lessons learned by emer-
5	gency response personnel after significant emergency
6	events and emergency preparedness exercises per-
7	formed under the National Exercise Program; and
8	"(2) the desired training outcome of all such
9	changes.".
10	(c) Authorizing the Administrator To Enter
11	Into Contracts To Provide On-Site Training
12	THROUGH CERTAIN ACCREDITED ORGANIZATIONS.—Sec-
13	tion 7(f) of such Act (15 U.S.C. 2206) is amended to read
14	as follows:
15	"(f) Assistance.—
16	"(1) In general.—The Administrator is au-
17	thorized to provide assistance to State and local fire
18	service training programs through grants, contracts,
19	or otherwise.
20	"(2) Authorization to enter into con-
21	TRACTS TO PROVIDE ON-SITE TRAINING THROUGH
22	CERTAIN ACCREDITED ORGANIZATIONS.—
23	"(A) IN GENERAL.—The Administrator is
24	authorized to enter into a contract with a na-
25	tionally recognized organization that has estab-

1	lished on-site training programs that comply
2	with national consensus standards for fire serv-
3	ice personnel to facilitate the delivery of the
4	education and training programs outlined in
5	subsection $(d)(1)$ directly to fire service per-
6	sonnel.
7	"(B) RESTRICTIONS.—The Administrator
8	shall not enter into a contract with such organi-
9	zation unless such organization—
10	"(i) operates a fire service training
11	program accredited by a nationally recog-
12	nized accreditation organization experi-
13	enced with accrediting such training; and
14	"(ii) at the time the Administrator en-
15	ters into the contract, provides training
16	under such a program to a Federal agency
17	under a cooperative agreement with such
18	agency.
19	"(3) RESTRICTION ON USE OF FUNDS.—The
20	amounts expended by the Administrator to carry out
21	this subsection in any fiscal year shall not exceed 4
22	per centum of the amount authorized to be appro-
23	priated in such fiscal year pursuant to section 17 of

this Act.".

24

#### 1 SEC. 5. NATIONAL FIRE INCIDENT REPORTING SYSTEM UP-

- 2 GRADES.
- 3 (a) Incident Reporting System Database.—Sec-
- 4 tion 9 of the Federal Fire Prevention and Control Act of
- 5 1974 (15 U.S.C. 2208) is amended by adding at the end
- 6 the following new subsection:
- 7 "(d) National Fire Incident Reporting System
- 8 UPDATE.—Of the amounts made available pursuant to
- 9 subparagraphs (E), (F), and (G) of section 17(g)(1), the
- 10 Administrator shall use no more than an aggregate
- 11 amount of \$5,000,000 during the 3-year period consisting
- 12 of fiscal years 2009, 2010, and 2011 to carry out activities
- 13 necessary to update the National Fire Incident Reporting
- 14 system to an Internet-based, real-time incident reporting
- 15 database, including capital investment, contractor engage-
- 16 ment, and user education.".
- 17 (b) TECHNICAL CORRECTION.—Section 9(b)(2) of
- 18 such Act (15 U.S.C. 2208(b)(2)) is amended by striking
- 19 "assist State," and inserting "assist Federal, State,".
- 20 SEC. 6. FIRE TECHNOLOGY ASSISTANCE AND RESEARCH
- 21 **DISSEMINATION.**
- 22 (a) Assistance to Fire Services for Fire Pre-
- 23 VENTION AND CONTROL IN WILDLAND-URBAN INTER-
- 24 FACE.—Section 8(d) of the Federal Fire Prevention and
- 25 Control Act of 1974 (15 U.S.C. 2207(d)) is amended—

1	(1) by striking " <b>RURAL ASSISTANCE</b> " in the
2	heading and inserting "RURAL AND WILDLAND-
3	URBAN INTERFACE ASSISTANCE";
4	(2) by striking "The Administrator" and insert-
5	ing "(1) The Administrator"; and
6	(3) by adding at the end the following new
7	paragraph:
8	"(2) The Administrator is authorized to assist the
9	Nation's fire services, directly or through contracts,
10	grants, or other forms of assistance, to sponsor and en-
11	courage research into approaches, techniques, systems,
12	and equipment to improve fire prevention and control in
13	the wildland-urban interface.".
14	(b) Technology Research Dissemination.—Sec-
15	tion 8 of such Act (15 U.S.C. 2207) is amended by adding
16	at the end the following new subsection:
17	"(h) Research Dissemination.—Beginning 1 year
18	after the date of the enactment of the United States Fire
19	Administration Reauthorization Act of 2007, the Adminis-
20	trator, in collaboration with the relevant departments and
21	agencies of the Federal Government, shall make available
22	to the public information about all ongoing and planned
23	fire-related research funded by the Administration during
24	fiscal year 2007 and each fiscal year thereafter, as well

- 1 as the results generated from such research, through a
- 2 regularly updated Internet-based database.".
- 3 SEC. 7. ENCOURAGING ADOPTION OF STANDARDS FOR
- 4 FIREFIGHTER HEALTH AND SAFETY.
- 5 The Federal Fire Prevention and Control Act of 1974
- 6 (15 U.S.C. 2201 et seq.) is amended by adding at the end
- 7 the following new section:
- 8 "SEC. 37. ENCOURAGING ADOPTION OF STANDARDS FOR
- 9 FIREFIGHTER HEALTH AND SAFETY.
- 10 "The Administrator shall promote adoption by fire
- 11 services of voluntary national consensus standards for fire-
- 12 fighter health and safety, including such standards for
- 13 firefighter operations, training, staffing, and fitness, by
- 14 educating fire services about such standards, encouraging
- 15 the adoption at all levels of government of such standards,
- 16 and making recommendations on other ways in which the
- 17 Federal government can promote the adoption of such
- 18 standards by fire services.".
- 19 SEC. 8. COORDINATION REGARDING FIRE SERVICE-BASED
- 20 EMERGENCY MEDICAL SERVICES.
- 21 Section 21(e) of the Federal Fire Prevention and
- 22 Control Act of 1974 (15 U.S.C. 2218(e)) is amended to
- 23 read as follows:
- 24 "(e) Coordination.—

- "(1) IN GENERAL.—To the extent practicable, the Administrator shall utilize existing programs, data, information, and facilities already available in other Federal Government departments and agencies and, where appropriate, existing research organizations, centers, and universities.
  - "(2) COORDINATION OF FIRE PREVENTION AND CONTROL PROGRAMS.—The Administrator shall provide liaison at an appropriate organizational level to assure coordination of the Administrator's activities with State and local government agencies, departments, bureaus, or offices concerned with any matter related to programs of fire prevention and control with private and other Federal organizations and offices so concerned.
  - "(3) Coordination of fire service-based Emergency medical services programs.—The Administrator shall provide liaison at an appropriate organizational level to assure coordination of the Administrator's activities with State and local government agencies, departments, bureaus, or offices concerned with programs related to emergency medical services provided by fire service-based systems with private and other Federal organizations and offices so concerned."

### 1 SEC. 9. DEFINITIONS.

2	Section 4 of the Federal Fire Prevention and Control
3	Act of 1974 (15 U.S.C. 2203) is amended—
4	(1) in paragraph (3), by striking "Administra-
5	tion" and inserting "Administration, who is the As-
6	sistant Administrator of the Federal Emergency
7	Management Agency";
8	(2) in paragraph (7), by striking the "and"
9	after the semicolon;
10	(3) in paragraph (8), by striking the period at
11	the end and inserting "; and;
12	(4) by redesignating paragraphs (6), (7), and
13	(8) as paragraphs (7), (8), and (9), respectively;
14	(5) by inserting after paragraph (5) the fol-
15	lowing new paragraph:
16	"(6) 'hazardous materials' has the meaning
17	given such term in section 5102(2) of title 49,
18	United States Code;"; and
19	(6) by adding at the end the following new
20	paragraph:
21	"(10) 'wildland-urban interface' has the mean-
22	ing given such term in section 101(16) of the
23	Healthy Forests Restoration Act of 2003 (16 U.S.C.
24	6511(16)) "

 $\bigcirc$