

110TH CONGRESS  
2D SESSION

# H. R. 5814

To create a Federal cause of action to determine whether defamation exists under United States law in cases in which defamation actions have been brought in foreign courts against United States persons on the basis of publications or speech in the United States.

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## IN THE HOUSE OF REPRESENTATIVES

APRIL 16, 2008

Mr. KING of New York introduced the following bill; which was referred to the Committee on the Judiciary

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## A BILL

To create a Federal cause of action to determine whether defamation exists under United States law in cases in which defamation actions have been brought in foreign courts against United States persons on the basis of publications or speech in the United States.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Free Speech Protection  
5 Act of 2008”.

6 **SEC. 2. FINDINGS.**

7 The Congress finds the following:

1           (1) The freedom of speech and the press is en-  
2           shrined in the First Amendment to the United  
3           States Constitution.

4           (2) Free speech, the free exchange of informa-  
5           tion, and the free expression of ideas and opinions  
6           are essential to the functioning of representative de-  
7           mocracy in the United States.

8           (3) The free expression and publication by jour-  
9           nalists, academics, commentators, experts, and oth-  
10          ers of the information they uncover and develop  
11          through research and study is essential to the for-  
12          mation of sound public policy and thus to the secu-  
13          rity of Americans.

14          (4) The First Amendment jurisprudence of the  
15          Supreme Court, articulated in such precedents as  
16          New York Times v. Sullivan, 376 U.S. 254 (1964),  
17          and its progeny, reflects the fundamental value that  
18          Americans place on promoting the free exchange of  
19          ideas and information, requiring in cases involving  
20          public figures a demonstration of actual malice—  
21          that is, that allegedly defamatory, libelous, or slan-  
22          derous statements about public figures are not mere-  
23          ly false but made with knowledge of that falsity or  
24          with reckless disregard of their truth or falsity.

1           (5) Some persons are obstructing the free ex-  
2           pression rights of Americans, and the vital interest  
3           of the American people in receiving information on  
4           matters of public importance, by first seeking out  
5           foreign jurisdictions that do not provide the full ex-  
6           tent of free-speech protection that is fundamental in  
7           the United States and then suing Americans in such  
8           jurisdictions in defamation actions based on speech  
9           uttered or published in the United States—speech  
10          that is fully protected under First Amendment juris-  
11          prudence in the United States and the laws of the  
12          several States and the District of Columbia.

13          (6) Some of these actions are intended not only  
14          to suppress the free speech rights of journalists, aca-  
15          demics, commentators, experts, and other individuals  
16          but to intimidate publishers and other organizations  
17          that might otherwise disseminate or support the  
18          work of those individuals with the threat of prohibi-  
19          tive foreign lawsuits, litigation expenses, and judg-  
20          ments that provide for money damages and other  
21          speech-suppressing relief.

22          (7) The governments and courts of some for-  
23          eign countries have failed to curtail this practice,  
24          permitting lawsuits filed by persons who are often  
25          not citizens of those countries, under circumstances

1 where there is often little or no basis for jurisdiction  
2 over the Americans against whom such suits are  
3 brought.

4 (8) Some of the plaintiffs bringing such suits  
5 are intentionally and strategically refraining from  
6 filing their suits in the United States, even though  
7 the speech at issue was published in the United  
8 States, in order to avoid the Supreme Court's First  
9 Amendment jurisprudence and frustrate the protec-  
10 tions it affords Americans.

11 (9) The Americans against whom such suits are  
12 brought must consequently endure the prohibitive  
13 expense, inconvenience, and anxiety attendant to  
14 being sued in foreign courts for conduct that is pro-  
15 tected by the First Amendment, or decline to answer  
16 such suits and risk the entry of costly default judg-  
17 ments that may be executed in countries other than  
18 the United States where those individuals travel or  
19 own property.

20 (10) Journalists, academics, commentators, ex-  
21 perts, and others subjected to such suits are suf-  
22 fering concrete and profound financial and profes-  
23 sional damage for engaging in conduct that is pro-  
24 tected under the United States Constitution and es-

1       sential to informing the American people, their rep-  
2       resentatives, and other policy-makers.

3               (11) In turn, the American people are suffering  
4       concrete and profound harm because they, their rep-  
5       resentatives, and other government policymakers rely  
6       on the free expression of information, ideas, and  
7       opinions developed by responsible journalists, aca-  
8       demics, commentators, experts, and others for the  
9       formulation of sound public policy, including na-  
10      tional security policy.

11              (12) The United States respects the sovereign  
12      right of other countries to enact their own laws re-  
13      garding speech, and seeks only to protect the First  
14      Amendment rights of Americans in connection with  
15      speech that occurs, in whole or in part, in the  
16      United States.

17 **SEC. 3. FEDERAL CAUSE OF ACTION.**

18       (a) CAUSE OF ACTION.—Any United States person  
19      against whom a lawsuit is brought in a foreign country  
20      for defamation on the basis of the content of any writing,  
21      utterance, or other speech by that person that has been  
22      published, uttered, or otherwise disseminated in the  
23      United States may bring an action in a United States dis-  
24      trict court specified in subsection (f) against any person  
25      who, or entity which, brought the foreign suit if the writ-

1 ing, utterance, or other speech at issue in the foreign law-  
2 suit does not constitute defamation under United States  
3 law.

4 (b) JURISDICTION.—It shall be sufficient to establish  
5 jurisdiction over the person or entity bringing a foreign  
6 lawsuit described in subsection (a) that such person or en-  
7 tity has filed the lawsuit against a United States person,  
8 or that such United States person has assets in the United  
9 States against which the claimant in the foreign action  
10 could execute if a judgment in the foreign lawsuit were  
11 awarded.

12 (c) REMEDIES.—

13 (1) ORDER TO BAR ENFORCEMENT AND OTHER  
14 INJUNCTIVE RELIEF.—If the cause of action set  
15 forth in subsection (a) is established, the district  
16 court shall order that any foreign judgment in the  
17 foreign lawsuit in question may not be enforced in  
18 the United States, including by any Federal, State,  
19 or local court, and may order such other injunctive  
20 relief that the court considers appropriate to protect  
21 the right to free speech under the First Amendment  
22 to the United States Constitution.

23 (2) DAMAGES.—In addition to the remedy  
24 under paragraph (1), damages may be awarded to

1 the United States person bringing the action under  
2 subsection (a), based on the following:

3 (A) The amount of the foreign judgment.

4 (B) The costs, including all legal fees, at-  
5 tributable to the foreign lawsuit that have been  
6 borne by the United States person.

7 (C) The harm caused to the United States  
8 person due to decreased opportunities to pub-  
9 lish, conduct research, or generate funding.

10 (d) TREBLE DAMAGES.—If, in an action brought  
11 under subsection (a), the factfinder determines by a pre-  
12 ponderance of the evidence that the person or entity bring-  
13 ing the foreign lawsuit at issue intentionally engaged in  
14 a scheme to suppress First Amendment rights by discour-  
15 aging publishers or other media not to publish, or discour-  
16 aging employers, contractors, donors, sponsors, or similar  
17 financial supporters not to employ, retain, or support, the  
18 research, writing, or other speech of a journalist, aca-  
19 demic, commentator, expert, or other individual, the  
20 factfinder may award treble damages.

21 (e) EXPEDITED DISCOVERY.—Upon the filing of an  
22 action under subsection (a), the court may order expedited  
23 discovery if the court determines, based on the allegations  
24 in the complaint, that the speech at issue in the foreign

1 defamation action is protected by the First Amendment  
2 to the United States Constitution.

3 (f) VENUE.—An action under subsection (a) may be  
4 brought by a United States person only in a United States  
5 district court in which the United States person is domi-  
6 ciled, does business, or owns real property that could be  
7 executed against in satisfaction of a judgment in the for-  
8 eign defamation lawsuit giving rise to the action.

9 (g) TIMING OF ACTION; STATUTE OF LIMITA-  
10 TIONS.—

11 (1) TIMING.—An action under subsection (a)  
12 may be commenced after the filing of the defamation  
13 lawsuit in a foreign country on which the action is  
14 based.

15 (2) STATUTE OF LIMITATIONS.—For purposes  
16 of section 1658(a) of title 28, United States Code,  
17 the cause of action under subsection (a) accrues on  
18 the date on which the defamation lawsuit in a for-  
19 eign country on which the cause of action is based  
20 is filed.

21 **SEC. 4. APPLICABILITY.**

22 This Act applies with respect to any foreign lawsuit  
23 that is described in section 3(a) and is brought in the for-  
24 eign country concerned before, on, or after the date of the  
25 enactment of this Act.



1 **SEC. 5. CONSTRUCTION.**

2 Nothing in this Act limits the right of foreign liti-  
3 gants who bring good faith defamation actions to prevail  
4 against journalists, academics, commentators, and others  
5 who have failed to adhere to standards of professionalism  
6 by publishing false information maliciously or recklessly.

7 **SEC. 6. DEFINITIONS.**

8 In this Act:

9 (1) **DEFAMATION.**—The term “defamation”  
10 means any action for defamation, libel, slander, or  
11 similar claim alleging that forms of speech are false  
12 or have caused damage to reputation.

13 (2) **FOREIGN COUNTRY.**—The term “foreign  
14 country” means any country other than the United  
15 States.

16 (3) **FOREIGN JUDGMENT.**—The term “foreign  
17 judgment” means any judgment of a foreign coun-  
18 try, including the court system of a foreign country,  
19 that grants or denies any form of relief, including  
20 injunctive relief and monetary damages, in a defa-  
21 mation action.

22 (4) **UNITED STATES.**—The term “United  
23 States” means the several States, the District of Co-  
24 lumbia, and any commonwealth, territory, or posses-  
25 sion of the United States.

1           (5) UNITED STATES PERSON.—The term  
2           “United States person” includes a United States cit-  
3           izen, an alien lawfully admitted for permanent resi-  
4           dence to the United States, and a business entity  
5           lawfully doing business in the United States.

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