110TH CONGRESS 2D SESSION

H. R. 5873

To provide for a paid family and medical leave insurance program, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

April 22, 2008

Mr. Stark (for himself, Mr. George Miller of California, Ms. Woolsey, and Mrs. Maloney of New York) introduced the following bill; which was referred to the Committee on Education and Labor, and in addition to the Committees on Oversight and Government Reform and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To provide for a paid family and medical leave insurance program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Family Leave Insur-
- 5 ance Act of 2008".
- 6 SEC. 2. CONGRESSIONAL FINDINGS.
- 7 Congress finds the following:

- (1) Since its passage, the Family and Medical Leave Act of 1993 (referred to in this section as the "FMLA") has assisted millions of employees in balancing the demands of their jobs with their family responsibilities. However, many eligible employees are not able to utilize the benefits of the FMLA because FMLA leave is unpaid. According to a 2000 survey on the FMLA by the Department of Labor, among those employees who need FMLA leave and don't take it, 78 percent don't take it because they can't afford it.
 - (2) An analysis of national data from the 2000 FMLA survey by the Center for Women and Work at Rutgers University suggests that employees suffer severe financial hardship in order to be responsible family members and provide minor children and aging parents with the care they need. For example, among employees who needed to care for a seriously ill child—
 - (A) 42 percent took time off even though they received no pay while doing so;
 - (B) 46 percent received full or partial pay during at least part of the time off (including receiving pay for reasons such as use of vacation time); and

- 1 (C) 12 percent could not take time off to 2 care for the child due to lack of pay.
 - (3) Americans who provide direct care for their family members prevent the worsening of illnesses and promote strong recovery. For example, the length of a child's stay in the hospital decreases by 31 percent when parents are able to be present.
 - (4) Forty-three percent of private sector employees do not have access to paid sick leave, as reported in the Bureau of Labor Statistics National Compensation Survey in March 2006. Of those employees who do have paid sick leave, many are not able to use their own sick leave to receive payment while caring for family members who are ill.
 - (5) Family and medical leave benefits strengthen and support the business sector through health care savings and increased employee retention and productivity.
 - (6) Demographic changes over the past few decades have altered the face and needs of the workforce. It is now common for both parents to be in the workforce and for men and women to also serve as the primary caregivers for elderly spouses or parents.

- 1 (7) According to the Bureau of the Census and 2 the Bureau of Labor Statistics, 56 percent of women 3 with children under age 1 are in the labor force, 4 while 71 percent of all women with dependent chil-5 dren under age 18 are in the labor force.
- 6 (8) Nearly ½3 of Americans under the age of 60 7 expect to be responsible for the care of an elderly 8 relative in the next 10 years.

9 SEC. 3. GENERAL DEFINITIONS.

- 10 (a) In General.—The definitions provided by sec-
- 11 tion 101 of the Family and Medical Leave Act of 1993
- 12 (29 U.S.C. 2611), other than the definitions of the terms
- 13 "eligible employee" and "employer", shall apply for pur-
- 14 poses of this Act.
- 15 (b) Additional Definitions.—In this Act, the fol-
- 16 lowing additional definitions shall apply:
- 17 (1) Board of trustees.—The term "Board
- of Trustees" means the Board of Trustees of the In-
- surance Fund.
- 20 (2) COVERED AGENCY.—The term "covered
- agency", when used with respect to a State, means
- 22 the State agency referred to in paragraph (1) of sec-
- tion 102(b), or the Commissioner of the Social Secu-
- 24 rity Administration if the Commissioner is carrying
- out the State Family and Medical Insurance Pro-

- gram in the State under paragraph (2) of such section.
 - (3) Domestic Partner.—The term "domestic partner" means—
 - (A) the person recognized as the domestic partner of the employee under any domestic partner registry or civil union laws of the State or political subdivision of a State where the employee resides; or
 - (B) a same-sex spouse as determined under the applicable law of the State or political subdivision of a State where the employee resides; or
 - (C) in the case of an unmarried employee who lives in a State where a person cannot marry a person of the same sex under the laws of the State, a single, unmarried adult person of the same sex as the employee who is in a committed, intimate relationship with the employee, is not a domestic partner to any other person, and who is designated to the employer by such employee as that employee's domestic partner.

1	(4) Insurance fund.—The term "Insurance
2	Fund" means the Family and Medical Leave Insur-
3	ance Fund established under section 301.
4	(5) Managing trustee.—The term "Man-
5	aging Trustee" means the Managing Trustee of the
6	Board of Trustees of the Insurance Fund.
7	TITLE I—FAMILY AND MEDICAL
8	LEAVE INSURANCE PROGRAM
9	SEC. 101. PROGRAM DEFINITIONS.
10	In this title:
11	(1) Eligible employee.—The term "eligible
12	employee" means any of the following:
13	(A) An employee who—
14	(i) earned wages with a covered em-
15	ployer for a minimum of 6 months prior to
16	filing an application for leave benefits
17	under this title; and
18	(ii) has been employed by the em-
19	ployer with respect to whom paid leave is
20	requested for at least 625 hours of service
21	during the previous 6 months.
22	(B) An employee—
23	(i) of a small employer that has elect-
24	ed to participate in the Program under

1	this title in accordance with such regula-
2	tions as the Secretary shall prescribe; and
3	(ii) who meets the requirements of
4	subparagraph (A), but is not an employee
5	of the Federal Government.
6	(C) A self-employed individual who has—
7	(i) elected to participate in the Pro-
8	gram under this title in accordance with
9	such regulations as the Secretary shall pre-
10	scribe;
11	(ii) self-employment income while a
12	covered employer for 6 of the last 12
13	months prior to filing an application for
14	leave benefits under this title; and
15	(iii) paid premiums under section
16	1401(c) of the Internal Revenue Code of
17	1986 with respect to such self-employment
18	income.
19	(2) Employer-related definitions.—
20	(A) COVERED EMPLOYER.—The term
21	"covered employer" means a person—
22	(i) that is—
23	(I) an employer;
24	(II) a small employer that has
25	elected to participate in the Program

1	under this title in accordance with
2	such regulations as the Secretary shall
3	prescribe; or
4	(III) a self-employed individual
5	who has elected to so participate; and
6	(ii) that is not a voluntary plan em-
7	ployer.
8	(B) Employer.—The term "employer"
9	shall have the meaning given that term in sec-
10	tion 101(4) of the Family and Medical Leave
11	Act of 1993 (29 U.S.C. 2611(4)), except that
12	such term shall include any person who employs
13	2 or more employees for each working day dur-
14	ing each of 20 or more calendar workweeks in
15	the current or preceding calendar year;
16	(C) Small employer.—The term "small
17	employer''—
18	(i) means any person engaged in com-
19	merce or in any industry or activity affect-
20	ing commerce who employs not less than 2
21	and not more than 19 employees for each
22	working day during each of 20 or more
23	calendar workweeks in the current or pre-
24	ceding calendar year; and
25	(ii) includes—

1	(I) any person who acts, directly
2	or indirectly, in the interest of an em-
3	ployer described in clause (i) to any of
4	the employees of such employer;
5	(II) any successor in interest of
6	an employer described in clause (i);
7	and
8	(III) any public agency, as de-
9	fined in section 3(x) of the Fair Labor
10	Standards Act of 1938 (29 U.S.C.
11	203(x)) that is an employer described
12	in clause (i) but is not an entity of the
13	Federal Government.
14	(D) VOLUNTARY PLAN EMPLOYER.—The
15	term "voluntary plan employer" means an em-
16	ployer for which the Secretary has approved a
17	voluntary plan under section 104 for the period
18	involved.
19	(3) Leave benefit.—The term "leave benefit"
20	means a family and medical leave insurance benefit
21	described in section 103.
22	(4) Program.—The term "Program" means
23	the Family and Medical Leave Insurance Program
24	established under section 102.

1	(5) VOLUNTARY PAID BENEFIT.—The term
2	"voluntary paid benefit" means a family and medical
3	leave insurance benefit provided under a voluntary
4	plan approved under section 104 for the period in-
5	volved.
6	SEC. 102. ESTABLISHMENT OF PROGRAM.
7	(a) Federal Program.—The Secretary of Labor
8	shall establish a Family and Medical Insurance Program.
9	(b) State Programs.—In carrying out the Federal
10	Program, the Secretary may—
11	(1) enter into a contract with a State under
12	which—
13	(A) the State agrees to establish, and pro-
14	vide the benefits described under this title in
15	that State through a Family and Medical Insur-
16	ance Program, including expansion of a pre-ex-
17	isting State program; and
18	(B) the Secretary agrees to instruct the
19	Managing Trustee of the Family and Medical
20	Leave Insurance Fund, established under sec-
21	tion 301, to provide funds for such benefits
22	from the Fund; or
23	(2) at the request of the Governor of a State,
24	enter into an interagency agreement with the Com-
25	missioner of the Social Security Administration to

- 1 establish, and provide the benefits described under
- this title, through a State Family and Medical In-
- 3 surance Program directly in a State from funds pro-
- 4 vided to the Commissioner by the managing trustee
- 5 of the Fund;
- 6 (c) STATE APPLICATION.—To be eligible to receive
- 7 a contract under subsection (b)(1), a State shall submit
- 8 an application to the Secretary at such time, in such man-
- 9 ner, and containing such information as the Secretary may
- 10 require. At a minimum, the application shall include infor-
- 11 mation identifying the State agency to carry out the State
- 12 Family and Medical Insurance Program.
- 13 SEC. 103. PROGRAM BENEFITS.
- (a) Entitlement.—Subject to subsections (b), (d),
- 15 and (e), an eligible employee of a covered employer shall
- 16 be entitled to a family and medical leave insurance benefit
- 17 for a total of 12 workweeks of leave during any 12-month
- 18 period for 1 or more of the following reasons:
- 19 (1) Because of the birth of a son or daughter
- of the employee and in order to care for such son
- or daughter.
- 22 (2) Because of the placement of a son or
- daughter with the employee for adoption or foster
- 24 care.

- 1 (3) In order to care for a child, parent, spouse, 2 domestic partner, grandchild, grandparent, or sibling 3 of the employee and who has a serious health condi-4 tion.
 - (4) Because of a serious health condition that makes the employee unable to perform the functions of the position of such employee.
 - (5) Because of any qualifying exigency (as the Secretary of Labor shall, by regulation, determine) arising out of the fact that the spouse, or a son, daughter, or parent of the employee is on active duty (or has been notified of an impending call or order to active duty) in the Armed Forces of the United States in support of a contingency operation.
 - (6) In order to care for a child, parent, spouse, domestic partner, grandchild, grandparent, sibling, or next of kin of the employee who is a covered servicemember as such term is defined in section 101(16) of the Family and Medical Leave Act of 1993 (29 U.S.C. 2611(16)).
- 21 (b) Waiting Period.—During each 12-month pe-22 riod described in subsection (a), each eligible employee 23 shall be subject to a waiting period of 5 workdays of leave 24 described in subsection (a) (but not more than 7 calendar 25 days), during which a leave benefit shall not be paid to

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1	the employee. The waiting period shall not reduce the 12
2	workweeks of leave benefits available under subsection (a)
3	(c) Benefit Amount.—
4	(1) In general.—Subject to paragraph (2), an
5	eligible employee's leave benefit for any workday or
6	which the employee takes leave as described in sub-
7	section (a) shall be calculated as—
8	(A) in the case of an employee with an an-
9	nual income of not more than \$20,000, an
10	amount equal to 100 percent of that employee's
11	daily earnings;
12	(B) in the case of an employee with an an-
13	nual income of more than \$20,000 and not
14	more than \$30,000, an amount equal to the
15	greater of—
16	(i) 75 percent of that employee's daily
17	earnings; or
18	(ii) 100 percent of the daily earnings
19	of an employee with an annual income of
20	\$20,000;
21	(C) in the case of an employee with an an-
22	nual income of more than \$30,000 and not
23	more than \$60,000, an amount equal to the
24	greater of—

1	(i) 55 percent of that employee's daily
2	earnings; or
3	(ii) 75 percent of the daily earnings of
4	an employee with an annual income of
5	\$30,000;
6	(D) in the case of an employee with an an-
7	nual income of more than \$60,000 and not
8	more than \$97,000, an amount equal to the
9	greater of—
10	(i) 40 percent of that employee's daily
11	earnings; or
12	(ii) 55 percent of the daily earnings of
13	an employee with an annual income of
14	\$60,000; and
15	(E) in the case of an employee with an an-
16	nual income of more than \$97,000, an amount
17	equal to 40 percent of the daily earnings of an
18	employee with an annual income of \$97,000.
19	(2) Indexing of annual income cat-
20	EGORIES.—
21	(A) IN GENERAL.—The Secretary shall
22	index the annual income amounts specified in
23	paragraph (1) for each calendar year, using the
24	national average wage index, as determined

- under section 209(k) of the Social Security Act
 (42 U.S.C. 409(k)).
 (B) Publication.—Not later than the
 - (B) Publication.—Not later than the November 1 preceding each calendar year, the Secretary shall publish in the Federal Register the indexed amount determined under subparagraph (A) for that calendar year.

(d) Application.—

- (1) In General.—To be eligible to receive a family and medical insurance benefit under this title in a State, an eligible employee shall submit an application to the covered agency for the State at such time, in such manner, and containing the information specified in paragraph (3) and such additional information as the agency may require.
- (2) IRREVOCABILITY FOR SELF-EMPLOYED IN-DIVIDUALS.—An election by a self-employed individual to participate in the Program shall be irrevocable.
- (3) CERTIFICATION REQUIREMENTS.—The covered agency shall require each of the following, as part of the application for benefits under this section in connection with any leave:
- 24 (A) A certification, submitted in a timely 25 manner, issued by the health care provider of

the eligible employee or of the child, spouse, parent, domestic partner, grandchild, grandparent or sibling of the employee, as appropriate, and similar to the certification described section 103(b) of the Family and Medical Leave Act of 1993 (29 U.S.C. 2613(b)) in connection with such leave.

- (B) In any case in which the covered agency has reason to doubt the validity of the certification provided under subparagraph (A), the Secretary may require, at the expense of the covered agency, that the eligible employee obtain the opinion of a second health care provider designated or approved by the agency concerning any information certified under subparagraph (A).
- (C) In any case in which the second opinion described in subparagraph (B) differs from the opinion in the original certification provided under subparagraph (A), the covered agency may require, at the expense of the agency, that the employee obtain the opinion of a third health care provider designated or approved jointly by the agency and the employee concerning the information certified under sub-

1 paragraph (A). The opinion of the third health 2 care provider concerning such information shall 3 be considered to be final and shall be binding 4 on the agency and the employee. 5 (e) Payment of Benefits.— 6 (1) Payment from insurance fund.—Pay-7 ments of benefits required to be made under this 8 section shall be made only from the Insurance Fund 9 established under section 301. 10 (2) CERTIFICATION AND PAYMENT.—On the 11 final decision of a covered agency or on the final 12 judgment of any court of competent jurisdiction pur-13 suant to paragraph (3) that any person is entitled 14 to any payment under this section— 15 (A) the covered agency shall certify to the 16 Managing Trustee of the Board of Trustees of 17 the Insurance Fund the name and address of 18 the person entitled to receive such payment, the 19 amount of such payment, and the time at which 20 such payment shall be made; (B) the Managing Trustee shall pay the 21 22 certified amount from the Insurance Fund to 23 the covered agency; and 24 (C) the covered agency shall make the pay-

ment to the person.

- 1 (3) Review.—Any eligible employee dissatisfied 2 with any initial determination under this section shall be entitled to reconsideration of the determina-3 4 tion, and a hearing on the determination, by the 5 Secretary to the same extent as is provided in sec-6 tion 205(b) of the Social Security Act (42 U.S.C.22 7 405(b)) and to judicial review of the final decision 8 after such hearing as is provided in section 205(g) 9 of the Social Security Act (42 U.S.C. 405(g)).
 - (4) WITHHOLDING OF CERTIFICATION.—In any case in which a review of the covered agency's decision is or may be sought under paragraph (3), the covered agency may withhold certification of payment pending such review.
 - (5) OTHER COMPENSATION.—Except as provided in section 105, no employee shall be eligible to receive paid leave benefits under this title for any period during which—
 - (A) the employee is receiving worker's compensation or compensation through unemployment insurance in connection with the event for which the employee is taking the leave; or
 - (B) the employee is receiving paid leave benefits from an employer under a voluntary employer plan approved under section 104.

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- 1 (f) Regulations.—The Secretary shall issue regula-
- 2 tions to carry out this subsection, including the determina-
- 3 tion of benefits for leave taken intermittently or on a re-
- 4 duced leave schedule, or for leave taken by a part-time,
- 5 seasonal, or intermittent employee.

6 SEC. 104. VOLUNTARY EMPLOYER PLAN.

- 7 (a) In General.—Any employer may submit an ap-
- 8 plication to the Secretary for approval of a voluntary plan.
- 9 The Secretary may require the employer to resubmit the
- 10 plan for approval on a annual basis. During a period for
- 11 which the Secretary has approved a plan, the applicant
- 12 shall provide a voluntary paid benefit under the plan rath-
- 13 er than participating in the Program.
- 14 (b) APPROVAL.—The Secretary shall approve the vol-
- 15 untary plan of the applicant if the Secretary finds each
- 16 of the following with respect to the applicant:
- 17 (1) The rights afforded to the employees cov-
- ered under the plan are equal to or greater than the
- rights afforded through the Program.
- 20 (2) The plan has been made available to all of
- 21 the employees of the applicant employed in the
- United States or to all employees at any 1 distinct,
- 23 separate establishment maintained by the applicant
- in the United States.

- 1 (3) A majority of the employees of the employer 2 employed in the United States or a majority of the 3 employees employed at any one distinct, separate es-4 tablishment maintained by the employer in the 5 United States have consented to the plan.
 - (4) The plan provides for insurance to be issued by an admitted disability insurer approved by the Secretary or equivalent insurance (which may be self-insurance).
 - (5) The applicant has consented to the plan and has agreed to make the premium contributions required, if any, and transmit the proceeds to the disability insurer, if any.
 - (6) The plan provides for the inclusion of future employees.
 - (7)(A) The plan will be in effect for a period of not less than 1 year and, thereafter, continuously unless the Secretary finds that the applicant has given notice of intent to terminate the plan, as described in subparagraph (B), and that the fee described in subparagraph (C) has been paid.
 - (B) The notice shall be filed in writing with the Secretary and shall be effective—

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- 1 (i) on the anniversary of the effective date 2 of the plan next following the date of the filing 3 of the notice; or
 - (ii) if such anniversary would occur less than 30 days after the date of the filing of the notice, on the next anniversary of that effective date.
 - (C) The applicant shall pay a fee to the Secretary in such amount as the Secretary determines to be adequate to provide leave benefits under this title to all eligible employees of the applicant for a period of at least 4 months, plus an amount to pay administrative costs related to processing and paying such benefits.
 - (D) Amounts received by the Secretary under this paragraph shall be deposited in the Insurance Fund.
 - (8) The amount of deductions from the wages of an employee that is in effect for the plan shall not be increased on any date other than on the date of an anniversary of the effective date of the plan.
- 22 (c) ORDERS AND WITHDRAWAL OF APPROVAL.—If 23 the Secretary finds that a voluntary plan employer is not 24 paying voluntary paid benefits required under the vol-25 untary plan to the employees under the plan, the Secretary

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- 1 may order the employer to make the payments. If the Sec-
- 2 retary finds that a voluntary plan employer is not com-
- 3 plying with the provisions of the plan, including by not
- 4 paying voluntary paid benefits required under the plan,
- 5 the Secretary may revoke the Secretary's approval for the
- 6 plan, and require the employer to participate in the Pro-
- 7 gram.

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8 SEC. 105. ADDITIONAL BENEFITS.

(a) Additional Employer Benefits.—

- (1) Covered employers.—Nothing in this title shall be construed to discourage a covered employer from providing an additional benefit in conjunction with leave described in section 103(a) to an eligible employee, in addition to the leave benefit provided to that employee. The additional employer benefit shall not reduce the amount of the leave benefit that an eligible employee receives under this title.
- (2) Voluntary Plan employers.—Nothing in this title shall be construed to discourage a voluntary plan employer from providing an additional benefit in conjunction with leave described in section 103(a) to an employee, in addition to the voluntary paid benefit provided to that employee. The additional employer benefit shall not reduce the amount

- 1 of the voluntary paid benefit that an employee re-
- 2 ceives under a voluntary plan described in section
- 3 104.

(b) Collective Bargaining.—

- 5 (1) More protective.—Nothing in this title 6 shall be construed to diminish the obligation of a 7 covered employer or voluntary plan employer to com-8 ply with any collective bargaining agreement or any 9 employment benefit program or plan that provides 10 greater paid leave rights to employees than the 11 rights established under this title (including rights 12 established under a plan described in section 104).
- 13 (2) Less protective.—The rights established 14 for employees under this title (including rights es-15 tablished under a plan described in section 104) 16 shall not be diminished by any collective bargaining 17 agreement or any employment benefit program or 18 plan.

19 SEC. 106. PROHIBITED ACTS BY EMPLOYER.

- 20 (a) Interference With Rights.—It shall be un-
- 21 lawful for any covered employer to interfere with, restrain,
- 22 or deny the exercise of or the attempt to exercise, any
- 23 right provided under this title.
- (b) DISCRIMINATION.—It shall be unlawful for any
- 25 covered employer to discharge or in any other manner dis-

1	criminate against any individual for opposing any practice
2	made unlawful by this title.
3	(e) Interference With Proceedings or Inquir-
4	IES.—It shall be unlawful for any person to discharge or
5	in any other manner discriminate against any individual
6	because such individual—
7	(1) has filed any charge, or has instituted or
8	caused to be instituted any proceeding, under or re-
9	lated to this title;
10	(2) has given, or is about to give, any informa-
11	tion in connection with any inquiry or proceeding re-
12	lating to any right provided under this title; or
13	(3) has testified, or is about to testify, in any
14	inquiry or proceeding relating to any right provided
15	under this title.
16	SEC. 107. ENFORCEMENT.
17	(a) CIVIL ACTION BY EMPLOYEES.—
18	(1) Liability.—Any covered employer who vio-
19	lates section 106 shall be liable to any eligible em-
20	ployee affected—
21	(A) for damages equal to—
22	(i) the amount of—
23	(I) any wages, salary, employ-
24	ment benefits, or other compensation

1	denied or lost to such employee by
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	reason of the violation; or
3	(II) in a case in which wages,
4	salary, employment benefits, or other
5	compensation have not been denied or
6	lost to the employee, any actual mone-
7	tary losses sustained by the employee
8	as a direct result of the violation, such
9	as the cost of providing care, up to a
10	sum equal to 8 weeks of wages or sal-
11	ary for the employee;
12	(ii) the interest on the amount de-
13	scribed in clause (i) calculated at the pre-
14	vailing rate; and
15	(iii) an additional amount as liq-
16	uidated damages equal to the sum of the
17	amount described in clause (i) and the in-
18	terest described in clause (ii), except that
19	if a covered employer who has violated sec-
20	tion 106 proves to the satisfaction of the
21	court that the act or omission which vio-
22	lated section 106 was in good faith and
23	that the employer had reasonable grounds
24	for believing that the act or omission was
25	not a violation of section 106, such court

1	may, in the discretion of the court, reduce
2	the amount of the liability to the amount
3	and interest determined under clauses (i)
4	and (ii), respectively; and
5	(B) for such equitable relief as may be ap-
6	propriate, including employment, reinstatement,
7	and promotion.
8	(2) Right of action.—
9	(A) In general.—Except as provided in
10	subparagraph (B), an action to recover the
11	damages or equitable relief prescribed in para-
12	graph (1) may be maintained against any cov-
13	ered employer (including a public agency) in
14	any Federal or State court of competent juris-
15	diction by any 1 or more employees for and on
16	behalf of—
17	(i) the employees; or
18	(ii) the employees and other employ-
19	ees similarly situated.
20	(B) LIMITATION.—The right provided by
21	subparagraph (A) to bring an action by or on
22	behalf of any employee shall terminate—
23	(i) on the filing of a complaint by the
24	Secretary in an action under subsection
25	(b)(3) in which restraint is sought of any

1	further delay in the payment of the
2	amount described in paragraph (1)(A) to
3	such employee by an employer responsible
4	under paragraph (1) for the payment; or
5	(ii) on the filing of a complaint by the
6	Secretary in an action under paragraph (1)
7	or (2) of subsection (b) in which a recovery
8	is sought of the damages described in
9	paragraph (1)(A) owing to an eligible em-
10	ployee by an employer liable under para-
11	graph (1),
12	unless the action described in clause (i) or (ii)
13	is dismissed without prejudice on motion of the
14	Secretary.
15	(3) FEES AND COSTS.—The court in an action
16	brought under this subsection shall, in addition to
17	any judgment awarded to the plaintiff, allow a rea-
18	sonable attorneys' fee, reasonable expert witness
19	fees, and other costs of the action to be paid by the
20	defendant.
21	(b) ACTIONS BY THE SECRETARY.—
22	(1) Administrative action.—The Secretary
23	shall receive, investigate, and attempt to resolve
24	complaints of violations of section 106 in the same

manner that the Secretary receives, investigates, and

1 attempts to resolve complaints of violations of sec-2 tions 6 and 7 of the Fair Labor Standards Act of 1938 (29 U.S.C. 206 and 207). 3 4 (2) CIVIL ACTION.— (A) RIGHT OF ACTION.—The Secretary 6 may bring an action in any court of competent 7 jurisdiction to recover the damages described in 8 subsection (a)(1)(A). 9 (B) Sums recovered.—Any sums recov-10 ered by the Secretary pursuant to this para-11 graph shall be held in a special deposit account 12 and shall be paid, on order of the Secretary, di-13 rectly to each employee affected. Any such sums 14 not paid to an employee because of inability to 15 do so within a period of 3 years shall be depos-16 ited into the Treasury of the United States as 17 miscellaneous receipts. 18 (3) ACTION FOR INJUNCTION BY THE SEC-19 RETARY.—The district courts of the United States 20 shall have jurisdiction, for cause shown, in an action 21 brought by the Secretary— 22 (A) to restrain violations of section 106, 23 including the restraint of any withholding of

payment of wages, salary, employment benefits,

1	or other compensation, plus interest, found by
2	the court to be due to eligible employees; or
3	(B) to award such other equitable relief as
4	may be appropriate, including employment, re-
5	instatement, and promotion.
6	(4) Solicitor of Labor.—The Solicitor of
7	Labor may appear for and represent the Secretary
8	on any litigation brought under this subsection.
9	(e) Limitation.—
10	(1) Except as provided in paragraph (2), an ac-
11	tion may be brought under subsections (a) or (b) not
12	later than 2 years after the date of the last event
13	constituting the alleged violation for which the ac-
14	tion is brought.
15	(2) WILLFUL VIOLATION.—In the case of such
16	action brought for a willful violation of section 106
17	such action may be brought within 3 years of the
18	date of the last event constituting the alleged viola-
19	tion for which such action is brought.
20	(3) Commencement.—In determining when an
21	action is commenced by the Secretary for the pur-
22	poses of this subsection, it shall be considered to be
23	commenced on the date when the complaint is filed

(d) Investigative Authority.—

- 1 (1) IN GENERAL.—To ensure compliance with 2 the provisions of this title, or any regulation or order 3 issued under this title, the Secretary shall have, sub-4 ject to paragraph (3), the investigative authority 5 provided under section 11(a) of the Fair Labor 6 Standards Act of 1938 (29 U.S.C. 211(a)).
 - (2) Obligation to keep and preserve records pertaining to compliance with this title in accordance with section 11(c) of the Fair Labor Standards Act of 1938 (29 U.S.C. 211(c)) and in accordance with regulations issued by the Secretary. The Secretary shall have access to the records for purposes of conducting audits.
 - (3) Required submissions generally limited to an annual basis.—The Secretary shall not under the authority of this subsection require any covered employer or any plan, fund, or program to submit to the Secretary any books or records more than once during any 12-month period, unless the Secretary has reasonable cause to believe there may exist a violation of this title or any regulation or order issued pursuant to this title, or is investigating a charge pursuant to subsection (b).

1	(4) Subpoena power.—For the purposes of
2	any investigation provided for in this section, the
3	Secretary shall have the subpoena authority provided
4	for under section 9 of the Fair Labor Standards Act
5	of 1938 (29 U.S.C. 209).
6	SEC. 108. PENALTIES.
7	(a) Penalties for Submission of False Certifi-
8	CATIONS.—If the Secretary finds that any individual sub-
9	mits a false certification of the health condition of any
10	person in order to obtain leave benefits under this title
11	with the intent to defraud, the Secretary shall assess a
12	penalty against the individual in an amount up to 100 per-
13	cent of the benefits paid as a result of the false certifi-
14	cation. Penalties collected under this subsection shall be
15	deposited in the Insurance Fund, notwithstanding the pro-
16	visions of title 31, United States Code and used to reim-
17	burse the covered employers involved for the amount of
18	the leave benefits.
19	(b) Criminal Penalties for False Statements
20	AND SOLICITATIONS.—Whoever—
21	(1) makes or causes to be made any false state-
22	ment in support of an application for leave benefits
23	under this title;
24	(2) knowingly presents or causes to be pre-
25	sented any false written or oral material statement

- in support of any claim for leave benefits under this
 title;
- 3 (3) knowingly solicits, receives, offers, pays, or 4 accepts any rebate, refund, commission, preference, 5 patronage, dividend, discount, or other consider-6 ation, whether in the form of money or otherwise, as 7 compensation or inducement for soliciting a claimant 8 to apply for leave benefits under this title, except to 9 the extent authorized by a law of the United States;
- 11 (4) knowingly assists, abets, solicits, or con-12 spires with any person to engage in an act that is 13 prohibited under paragraph (1), (2), or (3),
- 14 shall be guilty of a felony and upon conviction shall be
- 15 fined under title 18, United States Code, or imprisoned
- 16 for not more than 5 years, or both.

or

17 SEC. 109. EDUCATION PROGRAMS.

- 18 (a) AUTHORITY.—The Secretary shall develop and
- 19 maintain a program of education concerning the rights
- 20 and leave benefits under this title.
- 21 (b) Notice to Employers.—The Secretary shall
- 22 provide to each covered employer a notice informing em-
- 23 ployees of the rights and leave benefits available under this
- 24 title. The notice shall be given by every covered employer

1	to each employee hired, and to each employee taking leave
2	as described in section 103(a).
3	SEC. 110. REGULATIONS.
4	The Secretary shall issue regulations to carry out this
5	title.
6	SEC. 111. EFFECTIVE DATE.
7	This title shall take effect on January 1, 2009, and
8	shall apply to periods of leave that commence on or after
9	January 1, 2010.
10	TITLE II—CIVIL SERVICE FAM-
11	ILY AND MEDICAL LEAVE IN-
12	SURANCE PROGRAM
13	SEC. 201. PROGRAM DEFINITIONS.
14	In this title:
15	(1) AGENCY.—The term "agency" means an
16	agency covered under subchapter V of chapter 63 of
17	title 5, United States Code.
18	(2) AGENCY EMPLOYEE.—The term "agency
19	employee" means an employee who—
20	(A) meets the requirements of paragraph
21	(1) of section 6381 of title 5, United States
22	Code; and
23	(B) has earned wages with an agency for
24	12 of the last 18 months, prior to filing an ap-
25	plication for leave benefits under this title.

SEC. 202. ESTABLISHMENT OF PROGRAM.

- 2 (a) IN GENERAL.—The Director of the Office of Per-
- 3 sonnel Management shall establish a Civil Service Family
- 4 and Medical Leave Insurance Program, and shall issue
- 5 regulations providing for the implementation of the pro-
- 6 gram. In issuing the regulations, the Director shall require
- 7 that the Director shall provide, or that the agencies shall
- 8 provide, family and medical leave insurance benefits de-
- 9 scribed in section 103 to agency employees. The regula-
- 10 tions issued under this subsection shall include provisions
- 11 that are the same as regulations issued by the Secretary
- 12 to implement the statutory provisions of sections 103,
- 13 105, 109, and 110, except insofar as the Director may
- 14 determine, for good cause shown and stated together with
- 15 the regulations, that a modification of the regulations
- 16 would be more effective for the implementation of the
- 17 rights and protections under those sections. The regula-
- 18 tions shall provide for appropriate remedies and proce-
- 19 dures for violations of this title.
- 20 (b) Payment.—At the direction of the Director or
- 21 the head of an agency, as specified in the regulations, the
- 22 Managing Trustee shall pay funds from the Insurance
- 23 Fund for the leave benefits.

1 TITLE III—FAMILY AND MED-2 ICAL LEAVE INSURANCE

3 **FUND**

4 SEC. 301. ESTABLISHMENT.

- 5 (a) IN GENERAL.—There is created in the Treasury
- 6 of the United States a trust fund to be known as the Fam-
- 7 ily and Medical Leave Insurance Fund. The Insurance
- 8 Fund shall consist of such amounts as may be deposited
- 9 in, or appropriated to, such fund as provided in this sec-
- 10 tion.

- (b) Appropriations to Insurance Fund.—
- 12 (1) Amounts appropriated.—There is appro-
- priated to the Insurance Fund for fiscal year 2009
- and each fiscal year thereafter, out of any moneys
- in the Treasury not otherwise appropriated, amounts
- equivalent to 100 percent of—
- 17 (A) the family and medical leave premiums
- imposed by sections 3101(c) and 3111(c) of the
- 19 Internal Revenue Code of 1986 with respect to
- wages (as defined in section 3121 of such Code)
- reported to the Secretary of the Treasury or the
- Secretary's delegate under subtitle F of such
- Code after December 31, 2008, as determined
- by the Secretary of the Treasury by applying
- 25 the applicable rates of premium payment under

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such sections to such wages, which wages shall be certified by the Commissioner of Social Security on the basis of the records of wages established and maintained by the Commissioner of Social Security in accordance with such reports; and

(B) the family and medical leave premiums imposed by section 1401(c) of such Code with respect to self-employment income (as defined in section 1402 of such Code) reported to the Secretary of the Treasury or the Secretary's delegate on tax returns under subtitle F of such Code after December 31, 2008, as determined by the Secretary of the Treasury by applying the applicable rate of premium payment under such section 1401(c) to such self-employment income, which self-employment income shall be certified by the Commissioner of Social Security on the basis of the records of self-employment income established and maintained by the Commissioner of Social Security in accordance with such returns.

(2) Transferred some time to time from the general fund of the Treasury to the Insurance Fund.

- Such amounts shall be determined on the basis of estimates by the Secretary of the Treasury of the premiums, specified in paragraph (1), paid to or deposited into the Treasury, and proper adjustments shall be made in amounts subsequently transferred to the extent prior estimates were in excess of or were less than such premiums.
- 8 (3) INVESTMENTS.—All amounts transferred to 9 the Insurance Fund under paragraph (2) shall be in-10 vested by the Managing Trustee referred to in sec-11 tion 302(c) in the same manner and to the same ex-12 tent as the other assets of the Insurance Fund.

13 SEC. 302. BOARD OF TRUSTEES.

- 14 (a) Establishment and Membership.—With re-
- 15 spect to the Insurance Fund, there is established a body
- 16 to be known as the Board of Trustees of the Insurance
- 17 Fund which shall be composed of the Secretary of the
- 18 Treasury, the Secretary of Labor, the Commissioner of
- 19 Social Security, and the Secretary of Health and Human
- 20 Services, all ex officio, and of two members of the public
- 21 (both of whom may not be from the same political party),
- 22 who shall be nominated by the President, by and with the
- 23 advice and consent of the Senate.
- 24 (b) Terms and Vacancies.—Members of the Board
- 25 of Trustees shall serve for a period of 4 years. A member

1	of the Board of Trustees nominated and confirmed as a
2	member of the public to fill a vacancy occurring during
3	a term shall be nominated and confirmed only for the re-
4	mainder of such term. An individual nominated and con-
5	firmed as a member of the public may serve in such posi-
6	tion after the expiration of such member's term until the
7	earlier of the date on which the member's successor takes
8	office or the date on which a report of the Board is first
9	issued under paragraph (2) after the expiration of the
10	member's term.
11	(c) Managing Trustee and Secretary.—The
12	Secretary of the Treasury shall be the Managing Trustee
13	of the Board of Trustees. The Secretary of Labor shall
14	serve as the Secretary of the Board of Trustees.
15	(d) Basic Duties of the Board of Trustees.—
16	The Board of Trustees shall meet not less frequently than
17	once each calendar year. It shall be the duty of the Board
18	of Trustees to—
19	(1) hold the Insurance Fund;
20	(2) report to Congress not later than April 1 of
21	each year—
22	(A) on the operation and status of the In-
23	surance Fund during the fiscal year preceding
24	the fiscal year in which the report is made; and

- 1 (B) on the expected operation and status 2 of the Insurance Fund during the fiscal year in 3 which the report is made and the next 2 fiscal 4 years;
- 5 (3) report immediately to Congress whenever 6 the Board is of the opinion that the amount in the 7 Insurance Fund is unduly small; and
- 8 (4) review the general policies followed in man-9 aging the Insurance Fund, and recommend changes 10 in such policies, including necessary changes in the 11 provisions of law that govern the way in which the 12 Insurance Fund is to be managed.
- 13 (e) REQUIREMENTS RELATING TO ANNUAL RE-PORT.—The report provided for in subsection (d)(2) shall 14 15 include a statement of the assets of, and the disbursements made from, the Insurance Fund during the fiscal 16 year preceding the fiscal year in which the report is made, 17 an estimate of the expected income to, and disbursements 18 to be made from, the Insurance Fund during the fiscal 19 year in which the report is made and each of the next 21 two fiscal years, and a statement of the actuarial status 22 of the Insurance Fund. Such report shall also include an 23 actuarial opinion by an appropriate employee of the Department of Labor certifying that the techniques and methodologies used for the report are generally accepted

- 1 within the actuarial profession and that the assumptions
- 2 and cost estimates used for the report are reasonable.
- 3 (f) Liability.—A person serving as a member of the
- 4 Board of Trustees shall not be considered to be a fiduciary
- 5 and shall not be personally liable for actions taken in such
- 6 capacity with respect to the Insurance Fund.
- 7 SEC. 303. INVESTMENT OF THE FAMILY AND MEDICAL
- 8 LEAVE INSURANCE FUND.
- 9 (a) Obligations.—It shall be the duty of the Man-
- 10 aging Trustee to invest such portion of the Insurance
- 11 Fund as is not, in the trustee's judgment, required to meet
- 12 current withdrawals. Such investments may be made only
- 13 in interest-bearing obligations of the United States or in
- 14 obligations guaranteed as to both principal and interest
- 15 by the United States.
- 16 (b) Acquisition.—The obligations referred to in
- 17 subsection (a) may be acquired—
- 18 (1) on original issue at the issue price; or
- 19 (2) by purchase of outstanding obligations at
- the market price.
- 21 (c) Obligations Issued for Purchase by
- 22 Fund.—The purposes for which obligations of the United
- 23 States may be issued under chapter 31 of title 31, United
- 24 States Code, are extended to authorize the issuance at par
- 25 of public debt obligations for purchase by the Insurance

- 1 Fund. Such obligations issued for purchase by the Insur-
- 2 ance Fund shall have dates of maturity fixed with due re-
- 3 gard for the needs of the Insurance Fund. Such obliga-
- 4 tions shall bear interest at a rate equal to—
- 5 (1) except as provided in paragraph (2), the av-6 erage market yield (computed by the Managing 7 Trustee on the basis of market quotations as of the 8 end of the calendar month preceding the date of 9 such issue) on all marketable interest-bearing obliga-10 tions of the United States forming a part of the 11 public debt that are not due or callable until after 12 the expiration of four years from the end of such 13 calendar month; or
- 14 (2) in a case in which such average market 15 yield is not a multiple of 0.1 percent, the multiple 16 of 0.1 percent nearest such market yield.
- 17 (d) OTHER OBLIGATIONS.—The Managing Trustee
- 18 may purchase interest-bearing obligations of the United
- 19 States that are not described in subsection (c) or obliga-
- 20 tions guaranteed as to both principal and interest by the
- 21 United States, on original issue or at the market price,
- 22 only in cases in which the trustee determines that the pur-
- 23 chase of obligations described in this paragraph is in the
- 24 public interest.

- 1 (e) Disposition and Redemption of Obliga-
- 2 TIONS.—Any obligations acquired by the Insurance Fund
- 3 (except public debt obligations issued exclusively to the In-
- 4 surance Fund) may be sold by the Managing Trustee at
- 5 the market price, and such public debt obligations may
- 6 be redeemed at par plus accrued interest.
- 7 (f) Crediting of Interest and Proceeds.—The
- 8 interest on, and the proceeds from the sale or redemption
- 9 of, any obligations held in the Insurance Fund shall be
- 10 credited to and form a part of the Insurance Fund.
- 11 SEC. 304. PAYMENTS FROM FAMILY AND MEDICAL LEAVE
- 12 INSURANCE FUND.
- 13 The Managing Trustee shall pay from time to time
- 14 from the Insurance Fund such amounts as the Secretary
- 15 of Labor certifies are necessary to make the payments pro-
- 16 vided for by section 103, and payments with respect to
- 17 administrative expenses under section 305.
- 18 SEC. 305. ADMINISTRATIVE EXPENSES.
- 19 (a) AVAILABILITY OF INSURANCE FUND.—Under
- 20 regulations that shall be prescribed by the Secretary of
- 21 Labor, funds shall be made available from the Insurance
- 22 Fund in connection with the administration of this Act
- 23 and the administration of related provisions of the Inter-
- 24 nal Revenue Code of 1986 in the same manner and extent
- 25 as funds are made available from the trust funds referred

- 1 to in section 201(g) of the Social Security Act (42 U.S.C.
- 2 401(g)) in connection with the administration of the rel-
- 3 evant provisions referred to in such section.
- 4 (b) Authorization of Appropriations.—There
- 5 are authorized to be made available for expenditure such
- 6 amounts as Congress may determine to be appropriate to
- 7 pay the costs of the part of the administration of this Act
- 8 (including start-up costs, technical assistance, and costs
- 9 for small employers electing to participate in the Family
- 10 and Medical Leave Insurance Program) for which the Sec-
- 11 retary of Labor is responsible.
- 12 (c) Gifts and Bequests.—The Managing Trustee
- 13 may accept on behalf of the United States money gifts
- 14 and bequests made unconditionally to the Insurance Fund
- 15 for the benefit of the Insurance Fund or any activity fi-
- 16 nanced through the Insurance Fund and such gifts and
- 17 bequests shall be deposited into the Insurance Fund.
- 18 (d) Processing of Tax Data.—Section 232 of the
- 19 Social Security Act (42 U.S.C. 432) shall apply with re-
- 20 spect to this Act, in the same manner and to the same
- 21 extent as such section applies with respect to title II of
- 22 the Social Security Act (42 U.S.C. 401 et seq.).

1	SEC. 306. AMENDMENTS TO THE INTERNAL REVENUE CODE
2	OF 1986.
3	(a) Employee Premiums.—Section 3101 of the In-
4	ternal Revenue Code of 1986 (relating to tax on employ-
5	ees) is amended—
6	(1) by redesignating subsection (c) as sub-
7	section (d); and
8	(2) by inserting after subsection (c) the fol-
9	lowing new subsection:
10	"(c) Family and Medical Leave Premiums.—
11	"(1) In general.—In addition to the taxes im-
12	posed by subsections (a) and (b), there is imposed
13	on the income of every individual a family and med-
14	ical leave premium equal to the applicable percent-
15	age of the wages (as defined in section 3121(a)) re-
16	ceived by the individual with respect to employment
17	(as defined in section 3121(b)).
18	"(2) Applicable percentage.—For purposes
19	of paragraph (1), the applicable percentage is—
20	"(A) 0.1 percent with respect to periods of
21	employment by a small employer (as defined in
22	section 3(b) of the Family Leave Insurance Act
23	of 2008) electing to participate in the Family
24	and Medical Leave Insurance Program (estab-
25	lished under section 102 of such Act): and

1	"(B) 0.2 percent with respect to all other
2	periods of employment.
3	"(3) Exception for certain employ-
4	MENT.—Paragraph (1) shall not apply with respect
5	to a period of employment—
6	"(A) by an employer during which the Sec-
7	retary of Labor determines the employer has in
8	effect a plan which is equivalent to or better
9	than the Family and Medical Leave Insurance
10	Program (established under section 102 of the
11	Family Leave Insurance Act of 2008); or
12	"(B) by a small employer (as so defined)
13	who has not elected to participate in such Pro-
14	gram.
15	For purposes of the preceding sentence, the Sec-
16	retary of Labor shall prescribe such regulations as
17	may be appropriate or necessary, including regula-
18	tions requiring documentation of employer pro-
19	grams.".
20	(b) Employer Premiums.—Section 3111 of the In-
21	ternal Revenue Code of 1986 (relating to tax on employ-
22	ers) is amended—
23	(1) by redesignating subsection (c) as sub-
24	section (d); and

1	(2) by inserting after subsection (c) the fol-
2	lowing new subsection:
3	"(c) Family and Medical Leave Premiums.—
4	"(1) In general.—In addition to the excise
5	taxes imposed by subsections (a) and (b), there is
6	imposed on every employer a family and medical
7	leave premium, with respect to having individuals in
8	such employer's employ, equal to the applicable per-
9	centage of the wages (as defined in section 3121(a))
10	paid by such employer with respect to employment
11	(as defined in section 3121(b)).
12	"(2) Applicable percentage.—For purposes
13	of paragraph (1), the applicable percentage is—
14	"(A) 0.1 percent with respect to small em-
15	ployers (as defined in section 3(b) of the Fam-
16	ily Leave Insurance Act of 2008) electing to
17	participate in the Family and Medical Leave In-
18	surance Program (established under section
19	102 of such Act); and
20	"(B) 0.2 percent with respect to all other
21	employers.
22	"(3) Exception for certain employers.—
2223	"(3) Exception for certain employers.— Paragraph (1) shall not apply for any period with

1 section 3101(c) does not apply by reason of para-2 graph (3) thereof.". 3 (c) Self-Employed Premiums.—Section 1401 of the Internal Revenue Code of 1986 is amended— 5 (1) by redesignating subsection (c) as sub-6 section (d); and 7 (2) by inserting after subsection (b) the fol-8 lowing new subsection: 9 "(c) Family and Medical Leave Premiums.— 10 "(1) In General.—In addition to the taxes im-11 posed by subsections (a) and (b), there is imposed 12 for each taxable year, on the self-employment income 13 of every individual, a family and medical leave pre-14 mium equal to 0.4 percent of the amount of the self-15 employment income for such taxable year. 16 "(2) Exception for certain employers.— 17 Paragraph (1) shall not apply for any period with 18 respect to an employer who has not elected to par-19 ticipate in the Family and Medical Leave Insurance 20 Program (established under section 102 of the Fam-21 ily Leave Insurance Act of 2008).". 22 (d) Conforming Amendments to Social Secu-23 RITY ACT.—Section 201 of the Social Security Act (42)

U.S.C. 401) is amended—

1	(1) by striking "sections 3101(b) and 3111(b)"
2	both places it appears in subsection (a)(3) and in-
3	serting "sections 3101(b), 3101(c), 3111(b), and
4	3111(e)", and
5	(2) by striking "section 1401(b)" both places it
6	appears in subsection (a)(4) and inserting "sections
7	1401(b) and 1401(e)".
8	(e) Effective Date.—
9	(1) Employment premiums.—The amend-
10	ments made by subsections (a), (b), and (d)(1) shall
11	apply to wages paid after December 31, 2008.
12	(2) Self-employment premiums.—The
13	amendments made by subsections (c) and $(d)(2)$
14	shall apply to taxable years beginning after Decem-
15	ber 31, 2008.

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