Calendar No. 149

110TH CONGRESS 1ST SESSION

H.R.916

IN THE SENATE OF THE UNITED STATES

 $$\operatorname{May}\ 16,\ 2007$$ Received; read twice and placed on the calendar

AN ACT

To provide for loan repayment for prosecutors and public defenders.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "John R. Justice Pros-
- 5 ecutors and Defenders Incentive Act of 2007".
- 6 SEC. 2. LOAN REPAYMENT FOR PROSECUTORS AND DE-
- 7 FENDERS.
- 8 Title I of the Omnibus Crime Control and Safe
- 9 Streets Act of 1968 (42 U.S.C. 3711 et seq.) is amended
- 10 by adding at the end the following:

1 "PART JJ—LOAN REPAYMENT FOR 2 PROSECUTORS AND PUBLIC DEFENDERS 3 "SEC. 3111. GRANT AUTHORIZATION. "(a) Purpose.—The purpose of this section is to en-4 5 courage qualified individuals to enter and continue employment as prosecutors and public defenders. 6 7 "(b) Definitions.—In this section: PROSECUTOR.—The term 'prosecutor' 8 "(1) 9 means a full-time employee of a State or local agen-10 cy who— "(A) is continually licensed to practice law; 11 12 and "(B) prosecutes criminal or juvenile delin-13 14 quency cases (or both) at the State or local 15 level, including an employee who supervises, 16 educates, or trains other persons prosecuting 17 such cases. "(2) Public defender.—The term 'public de-18 19 fender' means an attorney who— 20 "(A) is continually licensed to practice law; 21 and 22 "(B) is— "(i) a full-time employee of a State or 23 24 local agency who provides legal representa-25 tion to indigent persons in criminal or ju-26 venile delinquency cases (or both), includ-

| 1 | ing an attorney who supervises, educates, |
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| 2 | or trains other persons providing such rep- |
| 3 | resentation; |
| 4 | "(ii) a full-time employee of a non- |
| 5 | profit organization operating under a con- |
| 6 | tract with a State or unit of local govern- |
| 7 | ment, who devotes substantially all of such |
| 8 | full-time employment to providing legal |
| 9 | representation to indigent persons in crimi- |
| 10 | nal or juvenile delinquency cases (or both), |
| 11 | including an attorney who supervises, edu- |
| 12 | cates, or trains other persons providing |
| 13 | such representation; or |
| 14 | "(iii) employed as a full-time Federal |
| 15 | defender attorney in a defender organiza- |
| 16 | tion established pursuant to subsection (g) |
| 17 | of section 3006A of title 18, United States |
| 18 | Code, that provides legal representation to |
| 19 | indigent persons in criminal or juvenile de- |
| 20 | linquency cases (or both). |
| 21 | "(3) STUDENT LOAN.—The term 'student loan' |
| 22 | means— |
| 23 | "(A) a loan made, insured, or guaranteed |
| 24 | under part B of title IV of the Higher Edu- |
| 25 | cation Act of 1965 (20 U.S.C. 1071 et seq.); |

| 1 | "(B) a loan made under part D or E of | | | | | | |
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| 2 | title IV of the Higher Education Act of 1965 | | | | | | |
| 3 | (20 U.S.C. 1087a et seq. and 1087aa et seq.); | | | | | | |
| 4 | and | | | | | | |
| 5 | "(C) a loan made under section 428C or | | | | | | |
| 6 | 455(g) of the Higher Education Act of 1965 | | | | | | |
| 7 | (20 U.S.C. 1078-3 and 1087e(g)) to the exten | | | | | | |
| 8 | that such loan was used to repay a Federal Di- | | | | | | |
| 9 | rect Stafford Loan, a Federal Direct Unsub- | | | | | | |
| 10 | sidized Stafford Loan, or a loan made under | | | | | | |
| 11 | section 428 or 428H of such Act. | | | | | | |
| 12 | "(c) Program Authorized.—The Attorney General | | | | | | |
| 13 | shall, subject to the availability of appropriations, estab- | | | | | | |
| 14 | lish a program by which the Department of Justice shall | | | | | | |
| 15 | assume the obligation to repay a student loan, by direct | | | | | | |
| 16 | payments on behalf of a borrower to the holder of such | | | | | | |
| 17 | loan, in accordance with subsection (d), for any borrower | | | | | | |
| 18 | who— | | | | | | |
| 19 | "(1) is employed as a prosecutor or public de- | | | | | | |
| 20 | fender; and | | | | | | |
| 21 | "(2) is not in default on a loan for which the | | | | | | |
| 22 | borrower seeks forgiveness. | | | | | | |
| 23 | "(d) Terms of Loan Repayment.— | | | | | | |
| 24 | "(1) Borrower agreement.—To be eligible | | | | | | |
| 25 | to receive repayment benefits under subsection (c), | | | | | | |

| 1 | a borrower shall enter into a written agreement with |
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| 2 | the Attorney General that specifies that— |
| 3 | "(A) the borrower will remain employed as |
| 4 | a prosecutor or public defender for a required |
| 5 | period of service of not less than 3 years, unless |
| 6 | involuntarily separated from that employment; |
| 7 | "(B) if the borrower is involuntarily sepa- |
| 8 | rated from employment on account of mis- |
| 9 | conduct, or voluntarily separates from employ- |
| 10 | ment, before the end of the period specified in |
| 11 | the agreement, the borrower will repay the At- |
| 12 | torney General the amount of any benefits re- |
| 13 | ceived by such employee under this section; and |
| 14 | "(C) if the borrower is required to repay |
| 15 | an amount to the Attorney General under sub- |
| 16 | paragraph (B) and fails to repay such amount, |
| 17 | a sum equal to that amount shall be recoverable |
| 18 | by the Federal Government from the employee |
| 19 | (or such employee's estate, if applicable) by |
| 20 | such methods as are provided by law for the re- |
| 21 | covery of amounts owed to the Federal Govern- |
| 22 | ment. |
| 23 | "(2) Repayment by Borrower.— |
| 24 | "(A) In General.—Any amount repaid |
| 25 | by, or recovered from, an individual or the es- |

tate of an individual under this subsection shall be credited to the appropriation account from which the amount involved was originally paid.

- "(B) MERGER.—Any amount credited under subparagraph (A) shall be merged with other sums in such account and shall be available for the same purposes and period, and subject to the same limitations, if any, as the sums with which the amount was merged.
- "(C) WAIVER.—The Attorney General may waive, in whole or in part, a right of recovery under this subsection if it is shown that recovery would be against equity and good conscience or against the public interest.

"(3) Limitations.—

"(A) STUDENT LOAN PAYMENT AMOUNT.—Student loan repayments made by the Attorney General under this section shall be made subject to the availability of appropriations, and subject to such terms, limitations, or conditions as may be mutually agreed upon by the borrower and the Attorney General in an agreement under paragraph (1), except that the amount paid by the Attorney General under this section shall not exceed—

| 1 | "(i) \$10,000 for any borrower in any |
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| 2 | calendar year; or |
| 3 | "(ii) an aggregate total of \$60,000 in |
| 4 | the case of any borrower. |
| 5 | "(B) Beginning of Payments.—Nothing |
| 6 | in this section shall authorize the Attorney Gen- |
| 7 | eral to pay any amount to reimburse a borrower |
| 8 | for any repayments made by such borrower |
| 9 | prior to the date on which the Attorney General |
| 10 | entered into an agreement with the borrower |
| 11 | under this subsection. |
| 12 | "(e) Additional Agreements.— |
| 13 | "(1) In general.—On completion of the re- |
| 14 | quired period of service under an agreement under |
| 15 | subsection (d), the borrower and the Attorney Gen- |
| 16 | eral may, subject to paragraph (2), enter into an ad- |
| 17 | ditional agreement in accordance with subsection |
| 18 | (d). |
| 19 | "(2) Term.—An agreement entered into under |
| 20 | paragraph (1) may require the borrower to remain |
| 21 | employed as a prosecutor or public defender for less |
| 22 | than 3 years. |
| 23 | "(f) Award Basis; Priority.— |

| 1 | "(1) Award Basis.—The Attorney General |
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| 2 | shall provide repayment benefits under this sec- |
| 3 | tion— |
| 4 | "(A) subject to the availability of appro- |
| 5 | priations; and |
| 6 | "(B) in accordance with paragraph (2), ex- |
| 7 | cept that the Attorney General shall determine |
| 8 | a fair allocation of repayment benefits among |
| 9 | prosecutors and defenders, and among employ- |
| 10 | ing entities nationwide. |
| 11 | "(2) Priority.—In providing repayment bene- |
| 12 | fits under this section in any fiscal year, the Attor- |
| 13 | ney General shall give priority to borrowers— |
| 14 | "(A) who, when compared to other eligible |
| 15 | borrowers, have the least ability to repay their |
| 16 | student loans (considering whether the borrower |
| 17 | is the beneficiary of any other student loan re- |
| 18 | payment program), as determined by the Attor- |
| 19 | ney General; or |
| 20 | "(B) who— |
| 21 | "(i) received repayment benefits under |
| 22 | this section during the preceding fiscal |
| 23 | year; and |
| 24 | "(ii) have completed less than 3 years |
| 25 | of the first required period of service speci- |

| 1 | fied for the borrower in an agreement en |
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| 2 | tered into under subsection (d). |
| 3 | "(g) Regulations.—The Attorney General is au |
| 4 | thorized to issue such regulations as may be necessary to |
| 5 | carry out the provisions of this section. |
| 6 | "(h) REPORT BY INSPECTOR GENERAL.—Not later |
| 7 | than 3 years after the date of the enactment of this sec |
| 8 | tion, the Inspector General of the Department of Justice |
| 9 | shall submit to Congress a report on— |
| 10 | "(1) the cost of the program authorized under |
| 11 | this section; and |
| 12 | "(2) the impact of such program on the hiring |
| 13 | and retention of prosecutors and public defenders. |
| 14 | "(i) GAO STUDY.—Not later than one year after the |
| 15 | date of the enactment of this section, the Comptroller |
| 16 | General shall conduct a study of, and report to Congress |
| 17 | on, the impact that law school accreditation requirements |
| 18 | and other factors have on the costs of law school and stu |
| 19 | dent access to law school, including the impact of such |
| 20 | requirements on racial and ethnic minorities. |
| 21 | "(j) Authorization of Appropriations.—There |

22 is authorized to be appropriated to carry out this section

- $1\ \$25{,}000{,}000$ for each of the fiscal years 2008 through
- 2 2013.".

Passed the House of Representatives May 15, 2007.

Attest:

LORRAINE C. MILLER,

Clerk.

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