Calendar No. 569

110TH CONGRESS 2D SESSION S. 2062

[Report No. 110-238]

To amend the Native American Housing Assistance and Self-Determination Act of 1996 to reauthorize that Act, and for other purposes.

IN THE SENATE OF THE UNITED STATES

September 18, 2007

Mr. Dorgan (for himself, Mr. Reid, Ms. Murkowski, Mr. Inouye, Mr. Johnson, Ms. Cantwell, Mr. Tester, Mr. Bingaman, Mr. Domenici, and Ms. Stabenow) introduced the following bill; which was read twice and referred to the Committee on Indian Affairs

DECEMBER 7, 2007

Reported by Mr. DORGAN, with amendments

[Omit the part struck through and insert the part printed in italic]

December 10, 2007

Referred to the Committee on Banking, Housing, and Urban Affairs pursuant to the order of May 27, 1988, for not to exceed 60 days

February 8 (legislative day, February 6), 2008 Committee discharged pursuant to the order of May 27, 1988, and placed on the calendar

A BILL

To amend the Native American Housing Assistance and Self-Determination Act of 1996 to reauthorize that Act, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Native American Housing Assistance and Self-Deter-
- 6 mination Reauthorization Act of 2007".
- 7 (b) Table of Contents of
- 8 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Congressional findings.
 - Sec. 3. Definitions.

TITLE I—BLOCK GRANTS AND GRANT REQUIREMENTS

- Sec. 101. Block grants.
- Sec. 102. Indian housing plans.
- Sec. 103. Review of plans.
- Sec. 104. Treatment of program income and labor standards.
- Sec. 105. Regulations.

TITLE II—AFFORDABLE HOUSING ACTIVITIES

- Sec. 201. National objectives and eligible families.
- Sec. 202. Eligible affordable housing activities.
- Sec. 203. Program requirements.
- Sec. 204. Low-income requirement and income targeting.
- Sec. 205. Treatment of funds.
- Sec. 206. Availability of records.
- Sec. 207. Self-determined housing activities for tribal communities program.

TITLE III—ALLOCATION OF GRANT AMOUNTS

Sec. 301. Allocation formula.

TITLE IV—COMPLIANCE, AUDITS, AND REPORTS

- Sec. 401. Remedies for noncompliance.
- Sec. 402. Monitoring of compliance.
- Sec. 403. Performance reports.

TITLE V—TERMINATION OF ASSISTANCE FOR INDIAN TRIBES UNDER INCORPORATED PROGRAMS

Sec. 501. Effect on Home Investment Partnerships Act.

TITLE VI—GUARANTEED LOANS TO FINANCE TRIBAL COMMUNITY AND ECONOMIC DEVELOPMENT ACTIVITIES

Sec. 601. Demonstration program for guaranteed loans to finance tribal community and economic development activities.

TITLE VII—OTHER HOUSING ASSISTANCE FOR NATIVE AMERICANS

Sec. 701. Training and technical assistance.

TITLE VIII—FUNDING

Sec. 801. Authorization of appropriations.

Sec. 802. Funding conforming amendments.

1 SEC. 2. CONGRESSIONAL FINDINGS.

- 2 Section 2 of the Native American Housing Assistance
- 3 and Self-Determination Act of 1996 (25 U.S.C. 4101) is
- 4 amended in paragraphs (6) and (7) by striking "should"
- 5 each place it appears and inserting "shall".

6 SEC. 3. DEFINITIONS.

- 7 Section 4 of the Native American Housing Assistance
- 8 and Self-Determination Act of 1996 (25 U.S.C. 4103) is
- 9 amended—
- 10 (1) by striking paragraph (22);
- 11 (2) by redesignating paragraphs (8) through
- 12 (21) as paragraphs (9) through (22), respectively;
- 13 and
- 14 (3) by inserting after paragraph (7) the fol-
- lowing:
- 16 "(8) Housing related community develop-
- 17 MENT.—
- 18 "(A) IN GENERAL.—The term 'housing re-
- 19 lated community development' means any facil-

1	ity, community building, business, activity, or
2	infrastructure that—
3	"(i) is owned by an Indian tribe or a
4	tribally designated housing entity;
5	"(ii) is necessary to the provision of
6	housing in an Indian area; and
7	"(iii)(I) would help an Indian tribe or
8	tribally designated housing entity to reduce
9	the cost of construction of Indian housing;
10	"(II) would make housing more af-
11	fordable, accessible, or practicable in an
12	Indian area; or
13	"(III) would otherwise advance the
14	purposes of this Act.
15	"(B) Exclusion.—The term 'housing and
16	community development' does not include any
17	activity conducted by any Indian tribe under
18	the Indian Gaming Regulatory Act (25 U.S.C.
19	2701 et seq.).".
20	TITLE I—BLOCK GRANTS AND
21	GRANT REQUIREMENTS
22	SEC. 101. BLOCK GRANTS.
23	Section 101 of the Native American Housing Assist-
24	ance and Self-Determination Act of 1996 (25 U.S.C.
25	4111) is amended—

1	(1) in subsection (a)—
2	(A) in the first sentence—
3	(i) by striking "For each" and insert-
4	ing the following:
5	"(1) IN GENERAL.—For each";
6	(ii) by striking "tribes to carry out af-
7	fordable housing activities." and inserting
8	the following: "tribes—
9	"(A) to carry out affordable housing activi-
10	ties under subtitle A of title II; and"; and
11	(iii) by adding at the end the fol-
12	lowing:
13	"(B) to carry out self-determined housing
14	activities for tribal communities programs
15	under subtitle B of that title."; and
16	(B) in the second sentence, by striking
17	"Under" and inserting the following:
18	"(2) Provision of Amounts.—Under";
19	(2) in subsection (g), by inserting "of this sec-
20	tion and subtitle B of title II" after "subsection
21	(h)"; and
22	(3) by adding at the end the following:
23	"(j) Federal Supply Sources.—For purposes of
24	section 501 of title 40, United States Code, on election
25	by the applicable Indian tribe—

- 1 "(1) each Indian tribe or tribally designated 2 housing entity shall be considered to be an Executive 3 agency in carrying out any program, service, or 4 other activity under this Act; and
- 5 "(2) each Indian tribe or tribally designated 6 housing entity and each employee of the Indian tribe 7 or tribally designated housing entity shall have ac-8 cess to sources of supply on the same basis as em-9 ployees of an Executive agency.
- 10 "(k) Tribal Preference in Employment and
- 11 Contracting.—Notwithstanding any other provision of
- 12 law, with respect to any grant (or portion of a grant) made
- 13 on behalf of an Indian tribe under this Act that is in-
- 14 tended to benefit 1 Indian tribe, the tribal employment
- 15 and contract preference laws (including regulations and
- 16 tribal ordinances) adopted by the Indian tribe that re-
- 17 ceives the benefit shall apply with respect to the adminis-
- 18 tration of the grant (or portion of a grant).".

19 SEC. 102. INDIAN HOUSING PLANS.

- 20 Section 102 of the Native American Housing Assist-
- 21 ance and Self-Determination Act of 1996 (25 U.S.C.
- 22 4112) is amended—
- 23 (1) in subsection (a)(1)—

1	(A) by striking "(1)(A) for" and all that
2	follows through the end of subparagraph (A)
3	and inserting the following:
4	"(1)(A) for an Indian tribe to submit to the
5	Secretary, by not later than 75 days before the be-
6	ginning of each tribal program year, a 1-year hous-
7	ing plan for the Indian tribe; or"; and
8	(B) in subparagraph (B), by striking "sub-
9	section (d)" and inserting "subsection (e)";
10	(2) by striking subsections (b) and (c) and in-
11	serting the following:
12	"(b) 1-Year Plan Requirement.—
13	"(1) In General.—A housing plan of an In-
14	dian tribe under this section shall—
15	"(A) be in such form as the Secretary may
16	prescribe; and
17	"(B) contain the information described in
18	paragraph (2).
19	"(2) Required information.—A housing
20	plan shall include the following information with re-
21	spect to the tribal program year for which assistance
22	under this Act is made available:
23	"(A) DESCRIPTION OF PLANNED ACTIVI-
24	TIES.—A statement of planned activities, in-
25	cluding—

1	"(i) the types of household to receive
2	assistance;
3	"(ii) the types and levels of assistance
4	to be provided;
5	"(iii) the number of units planned to
6	be produced;
7	"(iv)(I) a description of any housing
8	to be demolished or disposed of;
9	"(II) a timetable for the demolition or
10	disposition; and
11	"(III) any other information required
12	by the Secretary with respect to the demo-
13	lition or disposition;
14	"(v) a description of the manner in
15	which the recipient will protect and main-
16	tain the viability of housing owned and op-
17	erated by the recipient that was developed
18	under a contract between the Secretary
19	and an Indian housing authority pursuant
20	to the United States Housing Act of 1937
21	(42 U.S.C. 1437 et seq.); and
22	"(vi) outcomes anticipated to be
23	achieved by the recipient.
24	"(B) Statement of Needs.—A state-
25	ment of the housing needs of the low-income In-

1	dian families residing in the jurisdiction of the
2	Indian tribe, and the means by which those
3	needs will be addressed during the applicable
4	period, including—
5	"(i) a description of the estimated
6	housing needs and the need for assistance
7	for the low-income Indian families in the
8	jurisdiction, including a description of the
9	manner in which the geographical distribu-
10	tion of assistance is consistent with the
11	geographical needs and needs for various
12	categories of housing assistance; and
13	"(ii) a description of the estimated
14	housing needs for all Indian families in the
15	jurisdiction.
16	"(C) FINANCIAL RESOURCES.—An oper-
17	ating budget for the recipient, in such form as
18	the Secretary may prescribe, that includes—
19	"(i) an identification and description
20	of the financial resources reasonably avail-
21	able to the recipient to carry out the pur-
22	poses of this Act, including an explanation
23	of the manner in which amounts made
24	available will leverage additional resources;
25	and

1	"(ii) the uses to which those resources
2	will be committed, including eligible and
3	required affordable housing activities
4	under title II and administrative expenses.
5	"(D) CERTIFICATION OF COMPLIANCE.—
6	Evidence of compliance with the requirements
7	of this Act, including, as appropriate—
8	"(i) a certification that, in carrying
9	out this Act, the recipient will comply with
10	the applicable provisions of title II of the
11	Civil Rights Act of 1968 (25 U.S.C. 1301
12	et seq.) and other applicable Federal laws
13	and regulations;
14	"(ii) a certification that the recipient
15	will maintain adequate insurance coverage
16	for housing units that are owned and oper-
17	ated or assisted with grant amounts pro-
18	vided under this Act, in compliance with
19	such requirements as the Secretary may
20	establish;
21	"(iii) a certification that policies are
22	in effect and are available for review by the
23	Secretary and the public governing the eli-
24	gibility, admission, and occupancy of fami-

1	lies for housing assisted with grant
2	amounts provided under this Act;
3	"(iv) a certification that policies are
4	in effect and are available for review by the
5	Secretary and the public governing rents
6	and homebuyer payments charged, includ-
7	ing the methods by which the rents or
8	homebuyer payments are determined, for
9	housing assisted with grant amounts pro-
10	vided under this Act;
11	"(v) a certification that policies are in
12	effect and are available for review by the
13	Secretary and the public governing the
14	management and maintenance of housing
15	assisted with grant amounts provided
16	under this Act; and
17	"(vi) a certification that the recipient
18	will comply with section 104(b).";
19	(3) by redesignating subsections (d) through (f)
20	as subsections (c) through (e), respectively; and
21	(4) in subsection (d) (as redesignated by para-
22	graph (3)), by striking "subsection (d)" and insert-
23	ing "subsection (c)".

1 SEC. 103. REVIEW OF PLANS.

2	Section 103 of the Native American Housing Assist-
3	ance and Self-Determination Act of 1996 (25 U.S.C.
4	4113) is amended—
5	(1) in subsection (d)—
6	(A) in the first sentence—
7	(i) by striking "fiscal" each place it
8	appears and inserting "tribal program";
9	and
10	(ii) by striking "(with respect to" and
11	all that follows through "section 102(c))";
12	and
13	(B) by striking the second sentence; and
14	(2) by striking subsection (e) and inserting the
15	following:
16	"(e) Self-Determined Activities Program.—
17	Notwithstanding any other provision of this section, the
18	Secretary—
19	"(1) shall review the information included in an
20	Indian housing plan pursuant to subsections (b)(4)
21	and (c)(7) only to determine whether the informa-
22	tion is included for purposes of compliance with the
23	requirement under section 232(b)(2); and
24	"(2) may not approve or disapprove an Indian
25	housing plan based on the content of the particular

1	benefits, activities, or results included pursuant to
2	subsections (b)(4) and (c)(7).".
3	SEC. 104. TREATMENT OF PROGRAM INCOME AND LABOR
4	STANDARDS.
5	Section 104(a) of the Native American Housing As-
6	sistance and Self-Determination Act of 1996 (25 U.S.C.
7	4114(a)) is amended by adding at the end the following:
8	"(4) Exclusion from Program income of
9	REGULAR DEVELOPER'S FEES FOR LOW-INCOME
10	HOUSING TAX CREDIT PROJECTS.—Notwithstanding
11	any other provision of this Act, any income derived
12	from a regular and customary developer's fee for
13	any project that receives a low-income housing tax
14	credit under section 42 of the Internal Revenue
15	Code of 1986, and that is initially funded using a
16	grant provided under this Act, shall not be consid-
17	ered to be program income if the developer's fee is
18	approved by the State housing credit agency.".
19	SEC. 105. REGULATIONS.
20	Section 106(b)(2) of the Native American Housing
21	Assistance and Self-Determination Act of 1996 (25 U.S.C.
22	4116(b)(2)) is amended—
23	(1) in subparagraph (B)(i), by striking "The
24	Secretary' and inserting "Not later than 180 days
25	after the date of enactment of the Native American

1	Housing Assistance and Self-Determination Reau-
2	thorization Act of 2007 and any other Act to reau-
3	thorize this Act, the Secretary"; and
4	(2) by adding at the end the following:
5	"(C) Subsequent negotiated rule-
6	MAKING.—The Secretary shall—
7	"(i) initiate a negotiated rulemaking
8	in accordance with this section by not later
9	than 90 days after the date of enactment
10	of the Native American Housing Assist-
11	ance and Self-Determination Reauthoriza-
12	tion Act of 2007 and any other Act to re-
13	authorize this Act; and
14	"(ii) promulgate regulations pursuant
15	to this section by not later than 2 years
16	after the date of enactment of the Native
17	American Housing Assistance and Self-De-
18	termination Reauthorization Act of 2007
19	and any other Act to reauthorize this Act.
20	"(D) REVIEW.—Not less frequently than
21	once every 7 years, the Secretary, in consulta-
22	tion with Indian tribes, shall review the regula-
23	tions promulgated pursuant to this section in
24	effect on the date on which the review is con-
25	ducted.".

1 TITLE II—AFFORDABLE 2 HOUSING ACTIVITIES

3	SEC. 201. NATIONAL OBJECTIVES AND ELIGIBLE FAMILIES.
4	Section 201(b) of the Native American Housing As-
5	sistance and Self-Determination Act of 1996 (25 U.S.C.
6	4131(b)) is amended—
7	(1) in paragraph (1), by inserting "and except
8	with respect to loan guarantees under title VI,"
9	after "paragraphs (2) and (4),";
10	(2) in paragraph (2)—
11	(A) by striking the first sentence and in-
12	serting the following:
13	"(A) Exception to requirement.—Not-
14	withstanding paragraph (1), a recipient may
15	provide housing or housing assistance through
16	affordable housing activities for which a grant
17	is provided under this Act to any family that is
18	not a low-income family, to the extent that the
19	Secretary approves the activities due to a need
20	for housing for those families that cannot rea-
21	sonably be met without that assistance."; and
22	(B) in the second sentence, by striking
23	"The Secretary" and inserting the following:
24	"(B) Limits.—The Secretary";
25	(3) in paragraph (3)—

1	(A) in the paragraph heading, by striking
2	"Non-indian" and inserting "Essential";
3	and
4	(B) by striking "non-Indian family" and
5	inserting "family"; and
6	(4) in paragraph (4)(A)(i), by inserting "or
7	other unit of local government," after "county,".
8	SEC. 202. ELIGIBLE AFFORDABLE HOUSING ACTIVITIES.
9	Section 202 of the Native American Housing Assist-
10	ance and Self-Determination Act of 1996 (25 U.S.C.
11	4132) is amended—
12	(1) in the matter preceding paragraph (1), by
13	striking "to develop or to support" and inserting "to
14	develop, operate, maintain, or support";
15	(2) in paragraph (2)—
16	(A) by striking "development of utilities"
17	and inserting "development and rehabilitation
18	of utilities, necessary infrastructure,"; and
19	(B) by inserting "mold remediation," after
20	"energy efficiency,";
21	(3) in paragraph (4), by inserting "the costs of
22	operation and maintenance of units developed with
23	funds provided under this Act," after "rental assist-
24	ance,"; and
25	(4) by adding at the end the following:

1	"(9) Reserve accounts.—				
2	"(A) In general.—Subject to subpara-				
3	graph (B), the deposit of amounts, including				
4	grant amounts under section 101, in a reserve				
5	account established for an Indian tribe only for				
6	the purpose of accumulating amounts for ad-				
7	ministration and planning relating to affordable				
8	housing activities under this section, in accord-				
9	ance with the Indian housing plan of the Indian				
10	tribe.				
11	"(B) MAXIMUM AMOUNT.—A reserve ac-				
12	count established under subparagraph (A) shall				
13	consist of not more than an amount equal to $\frac{1}{4}$				
14	of the 5-year average of the annual amount				
15	used by a recipient for administration and plan-				
16	ning under paragraph (2).".				
17	SEC. 203. PROGRAM REQUIREMENTS.				
18	Section 203 of the Native American Housing Assist-				
19	ance and Self-Determination Act of 1996 (25 U.S.C.				
20	4133) is amended by adding at the end the following:				
21	"(f) USE OF GRANT AMOUNTS OVER EXTENDED PE-				
22	RIODS.—				
23	"(1) IN GENERAL.—To the extent that the In-				
24	dian housing plan for an Indian tribe provides for				
25	the use of amounts of a grant under section 101 for				

- a period of more than 1 fiscal year, or for affordable
- 2 housing activities for which the amounts will be com-
- 3 mitted for use or expended during a subsequent fis-
- 4 cal year, the Secretary shall not require those
- 5 amounts to be used or committed for use at any
- 6 time earlier than otherwise provided for in the In-
- 7 dian housing plan.
- 8 "(2) Carryover.—Any amount of a grant pro-
- 9 vided to an Indian tribe under section 101 for a fis-
- 10 cal year that is not used by the Indian tribe during
- that fiscal year may be used by the Indian tribe dur-
- ing any subsequent fiscal year.
- 13 "(g) DE MINIMIS EXEMPTION FOR PROCUREMENT
- 14 OF GOODS AND SERVICES.—Notwithstanding any other
- 15 provision of law, a recipient shall not be required to act
- 16 in accordance with any otherwise applicable competitive
- 17 procurement rule or procedure with respect to the procure-
- 18 ment, using a grant provided under this Act, of goods and
- 19 services the value of which is less than \$5,000.".
- 20 SEC. 204. LOW-INCOME REQUIREMENT AND INCOME TAR-
- 21 GETING.
- 22 Section 205 of the Native American Housing Assist-
- 23 ance and Self-Determination Act of 1996 (25 U.S.C.
- 24 4135) is amended by adding at the end the following:

- 1 "(c) Applicability.—This section Paragraph (2) of
- 2 subsection (a) applies only to rental and homeownership
- 3 units that are owned or operated by a recipient.".
- 4 SEC. 205. TREATMENT OF FUNDS.
- 5 The Native American Housing Assistance and Self-
- 6 Determination Act of 1996 is amended by inserting after
- 7 section 205 (25 U.S.C. 4135) the following:
- 8 "SEC. 206. TREATMENT OF FUNDS.
- 9 "Notwithstanding any other provision of law, tenant-
- 10 and project-based rental assistance provided using funds
- 11 made available under this Act shall not be considered to
- 12 be Federal funds for purposes of section 42 of the Internal
- 13 Revenue Code of 1986.".
- 14 SEC. 206. AVAILABILITY OF RECORDS.
- 15 Section 208(a) of the Native American Housing As-
- 16 sistance and Self-Determination Act of 1996 (25 U.S.C.
- 17 4138(a)) is amended by inserting "applicants for employ-
- 18 ment, and of" after "records of".
- 19 SEC. 207. SELF-DETERMINED HOUSING ACTIVITIES FOR
- 20 TRIBAL COMMUNITIES PROGRAM.
- 21 (a) Establishment of Program.—Title II of the
- 22 Native American Housing Assistance and Self-Determina-
- 23 tion Act of 1996 (25 U.S.C. 4131 et seq.) is amended—
- 24 (1) by inserting after the title designation and
- 25 heading the following:

1	"Subtitle A—General Block Grant
2	Program";
3	and
4	(2) by adding at the end the following:
5	"Subtitle B—Self-Determined Hous-
6	ing Activities for Tribal Commu-
7	nities
8	"SEC. 231. PURPOSE.
9	"The purpose of this subtitle is to establish a pro-
10	gram for self-determined housing activities for the tribal
11	communities to provide Indian tribes with the flexibility
12	to use a portion of the grant amounts under section 101
13	for the Indian tribe in manners that are wholly self-deter-
14	mined by the Indian tribe for housing activities involving
15	construction, acquisition, rehabilitation, or infrastructure
16	relating to housing activities or housing that will benefit
17	the community served by the Indian tribe.
18	"SEC. 232. PROGRAM AUTHORITY.
19	"(a) Definition of Qualifying Indian Tribe.—
20	In this section, the term 'qualifying Indian tribe' means
21	with respect to a fiscal year, an Indian tribe or tribally
22	designated housing entity—
23	"(1) to or on behalf of which a grant is made
24	under section 101;

1	"(2) that has complied with the requirements of
2	section $102(b)(6)$; and
3	"(3) that, during the preceding 3-fiscal-year pe-
4	riod, has no unresolved significant and material
5	audit findings or exceptions, as demonstrated in—
6	"(A) the annual audits of that period com-
7	pleted under chapter 75 of title 31, United
8	States Code (commonly known as the 'Single
9	Audit Act'); or
10	"(B) an independent financial audit pre-
11	pared in accordance with generally accepted au-
12	diting principles.
13	"(b) Authority.—Under the program under this
14	subtitle, for each of fiscal years 2008 through 2012, the
15	recipient for each qualifying Indian tribe may use the
16	amounts specified in subsection (c) in accordance with this
17	subtitle.
18	"(c) Amounts.—With respect to a fiscal year and a
19	recipient, the amounts referred to in subsection (b) are
20	amounts from any grant provided under section 101 to
21	the recipient for the fiscal year, as determined by the re-
22	cipient, but in no case exceeding the lesser of—
23	"(1) an amount equal to 20 percent of the total
24	grant amount for the recipient for that fiscal year;
25	and

1	"(2) \$2,000,000.			
2	"SEC. 233. USE OF AMOUNTS FOR HOUSING ACTIVITIES.			
3	"(a) Eligible Housing Activities.—Any amounts			
4	made available for use under this subtitle by a recipient			
5	for an Indian tribe shall be used only for housing activi-			
6	ties, as selected at the discretion of the recipient and de-			
7	scribed in the Indian housing plan for the Indian tribe			
8	pursuant to section 102(b)(6), for the construction, acqui-			
9	sition, or rehabilitation of housing or infrastructure to			
10	provide a benefit to families described in section			
11	201(b)(1).			
12	"(b) Prohibition on Certain Activities.—			
13	Amounts made available for use under this subtitle may			
14	not be used for commercial or economic development.			
15	"SEC. 234. INAPPLICABILITY OF OTHER PROVISIONS.			
16	"(a) In General.—Except as otherwise specifically			
17	provided in this Act, title I, subtitle A of title II, and titles			
18	III through VIII shall not apply to—			
19	"(1) the program under this subtitle; or			
20	"(2) amounts made available in accordance with			
21	this subtitle.			
22	"(b) APPLICABLE PROVISIONS.—The following provi-			
23	sions of titles I through VIII shall apply to the program			
24	under this subtitle and amounts made available in accord-			

25 ance with this subtitle:

1	"(1) Section 101(c) (relating to local coopera-
2	tion agreements).
3	"(2) Subsections (d) and (e) of section 101 (re-
4	lating to tax exemption).
5	"(3) Section 101(j) (relating to Federal supply
6	sources).
7	"(4) Section 101(k) (relating to tribal pref-
8	erence in employment and contracting).
9	"(5) Section 102(b)(4) (relating to certification
10	of compliance).
11	"(6) Section 104 (relating to treatment of pro-
12	gram income and labor standards).
13	"(7) Section 105 (relating to environmental re-
14	view).
15	"(8) Section 201(b) (relating to eligible fami-
16	lies).
17	"(9) Section 203(c) (relating to insurance cov-
18	erage).
19	"(10) Section 203(g) (relating to a de minimis
20	exemption for procurement of goods and services).
21	"(11) Section 206 (relating to treatment of
22	funds).
23	"(12) Section 209 (relating to noncompliance
24	with affordable housing requirement).

1	"(13) Section 401 (relating to remedies for				
2	noncompliance).				
3	"(14) Section 408 (relating to public avail-				
4	ability of information).				
5	"(15) Section 702 (relating to 50-year leasehol				
6	interests in trust or restricted lands for housing pur				
7	poses).				
8	"SEC. 235. REVIEW AND REPORT.				
9	"(a) Review.—During calendar year 2011, the Sec-				
10	retary shall conduct a review of the results achieved by				
11	the program under this subtitle to determine—				
12	"(1) the housing constructed, acquired, or reha				
13	bilitated under the program;				
14	"(2) the effects of the housing described in				
15	paragraph (1) on costs to low-income families of af-				
16	fordable housing;				
17	"(3) the effectiveness of each recipient in				
18	achieving the results intended to be achieved, as de-				
19	scribed in the Indian housing plan for the Indian				
20	tribe; and				
21	"(4) the need for, and effectiveness of, extend-				
22	ing the duration of the program and increasing the				
23	amount of grants under section 101 that may be				
24	used under the program.				

1	"(b) Report.—Not later than December 31, 2011,
2	the Secretary shall submit to Congress a report describing
3	the information obtained pursuant to the review under
4	subsection (a) (including any conclusions and rec-
5	ommendations of the Secretary with respect to the pro-
6	gram under this subtitle), including—
7	"(1) recommendations regarding extension of
8	the program for subsequent fiscal years and increas-
9	ing the amounts under section 232(c) that may be
10	used under the program; and
11	"(2) recommendations for—
12	"(A)(i) specific Indian tribes or recipients
13	that should be prohibited from participating in
14	the program for failure to achieve results; and
15	"(ii) the period for which such a prohibi-
16	tion should remain in effect; or
17	"(B) standards and procedures by which
18	Indian tribes or recipients may be prohibited
19	from participating in the program for failure to
20	achieve results.
21	"(c) Provision of Information to Secretary.—
22	Notwithstanding any other provision of this Act, recipients
23	participating in the program under this subtitle shall pro-
24	vide such information to the Secretary as the Secretary
25	may request, in sufficient detail and in a timely manner

by this section is accomplished in a timely manner.".

sufficient to ensure that the review and report required

3 (b) TECHNICAL AMENDMENT.—The table of contents in section 1(b) of the Native American Housing Assistance and Self-Determination Act of 1996 (25 U.S.C. 4101 note) is amended— 7 (1) by inserting after the item for title II the 8 following: "Subtitle A—General Block Grant Program"; 9 (2) by inserting after the item for section 205 10 the following: "Sec. 206. Treatment of funds."; 11 and 12 (3) by inserting before the item for title III the 13 following: "Subtitle B—Self-Determined Housing Activities for Tribal Communities "Sec. 231. Purposes. "Sec. 232. Program authority. "Sec. 233. Use of amounts for housing activities. "Sec. 234. Inapplicability of other provisions. "Sec. 235. Review and report.". TITLE III—ALLOCATION OF 14 **GRANT AMOUNTS** 15 SEC. 301. ALLOCATION FORMULA. 17 Section 302 of the Native American Housing Assist-18 ance and Self-Determination Act of 1996 (25 U.S.C. 19 4152) is amended— 20 (1) in subsection (a)—

1	(A) by striking "The Secretary" and in-
2	serting the following:
3	"(1) IN GENERAL.—The Secretary"; and
4	(B) by adding at the end the following:
5	"(2) Study of Need Data.—
6	"(A) In General.—The Secretary shall
7	enter into a contract with an organization with
8	expertise in housing and other demographic
9	data collection methodologies under which the
10	organization, in consultation with Indian tribes
11	and Indian organizations, shall—
12	"(i) assess existing data sources, in-
13	cluding alternatives to the decennial cen-
14	sus, for use in evaluating the factors for
15	determination of need described in sub-
16	section (b); and
17	"(ii) develop and recommend meth-
18	odologies for collecting data on any of
19	those factors, including formula area, in
20	any case in which existing data is deter-
21	mined to be insufficient or inadequate, or
22	fails to satisfy the requirements of this
23	Act.
24	"(B) Authorization of Appropria-
25	TIONS.—There are authorized to be appro-

1	priated such sums as are necessary to carry out			
2	this section, to remain available until ex-			
3	pended."; and			
4	(2) in subsection (b), by striking paragraph (1)			
5	and inserting the following:			
6	"(1)(A) The number of low-income housing			
7	dwelling units developed under the United States			
8	Housing Act of 1937 (42 U.S.C. 1437 et seq.), pur-			
9	suant to a contract between an Indian housing au-			
10	thority for the tribe and the Secretary, that are			
11	owned or operated by a recipient on the October 1			
12	of the calendar year immediately preceding the year			
13	for which funds are provided, subject to the condi-			
14	tion that such a unit shall not be considered to be			
15	a low-income housing dwelling unit for purposes of			
16	this section if—			
17	"(i) the recipient ceases to possess the			
18	legal right to own, operate, or maintain the			
19	unit; or			
20	"(ii) the unit is lost to the recipient by			
21	conveyance, demolition, or other means.			
22	"(B) If the unit is a homeownership unit not			
23	conveyed within 25 years from the date of full avail-			
24	ability, the recipient shall not be considered to have			
25	lost the legal right to own, operate, or maintain the			

1	unit if the unit has not been conveyed to the home-			
2	buyer for reasons beyond the control of the recipient.			
3	"(C) If the unit is demolished and the recipient			
4	rebuilds the unit within 1 year of demolition of the			
5	unit, the unit may continue to be considered a low-			
6	income housing dwelling unit for the purpose of thi			
7	paragraph.			
8	"(D) In this paragraph, the term reasons be			
9	yond the control of the recipient' means, after mak			
10	ing reasonable efforts, there remain—			
11	"(i) delays in obtaining or the absence of			
12	title status reports;			
13	"(ii) incorrect or inadequate legal descrip-			
14	tions or other legal documentation necessary for			
15	conveyance;			
16	"(iii) clouds on title due to probate or in-			
17	testacy or other court proceedings; or			
18	"(iv) any other legal impediment.".			
19	TITLE IV—COMPLIANCE,			
20	AUDITS, AND REPORTS			
21	SEC. 401. REMEDIES FOR NONCOMPLIANCE.			
22	Section 401(a) of the Native American Housing As-			
23	sistance and Self-Determination Act of 1996 (25 U.S.C.			
24	4161(a)) is amended—			

1	(1) by redesignating paragraphs (2) and (3) as			
2	paragraphs (3) and (4), respectively; and			
3	(2) by inserting after paragraph (1) the fol-			
4	lowing:			
5	"(2) Substantial noncompliance.—The			
6	failure of a recipient to comply with the require-			
7	ments of section 302(b)(1) regarding the reporting			
8	of low-income dwelling units shall not, in itself, be			
9	considered to be substantial noncompliance for pur-			
10	poses of this title.".			
11	SEC. 402. MONITORING OF COMPLIANCE.			
12	Section 403(b) of the Native American Housing As-			
13	sistance and Self-Determination Act of 1996 (25 U.S.C.			
14	4163(b)) is amended in the second sentence by inserting			
15	"an appropriate level of" after "shall include".			
16	SEC. 403. PERFORMANCE REPORTS.			
17	Section 404(b) of the Native American Housing As-			
18	sistance and Self-Determination Act of 1996 (25 U.S.C.			
19	4164(b)) is amended—			
20	(1) in paragraph (2)—			
21	(A) by striking "goals" and inserting			
22	"planned activities"; and			
23	(B) by adding "and" after the semicolon			
24	at the end;			

1	(2) in paragra	ph (3), by striking '	'; and''	at the
2	end and inserting a period; and			
3	(3) by striking paragraph (4).			
4	TITLE V—TEH	RMINATION	OF	AS-
5	SISTANCE	FOR	IND	IAN
6	TRIBES	UNDER	INC	OR-
7	PORATED I	PROGRAMS		
8	SEC. 501. EFFECT ON HOME INVESTMENT PARTNERSHIPS			
9	ACT.			
10	(a) In General.—Title V of the Native American			erican
11	Housing Assistance and Self-Determination Act of 1996			
12	(25 U.S.C. 4181 et seq.) is amended by adding at the end			he end
13	the following:			
14	"SEC. 509. EFFECT ON H	OME INVESTMENT PA	ARTNER	SHIPS
15	ACT.			
16	"Nothing in this A	ct or an amendment	made b	y this
17	Act prohibits or preven	nts any participatin	g juriso	diction
18	(within the meaning of	the HOME Investment	nent Pa	ırtner-
19	ships Act (42 U.S.C. 12721 et seq.)) from providing any			
20	amounts made available	e to the participatin	g juriso	diction
21	under that Act (42 U.S	S.C. 12721 et seq.)	to an 1	Indian
22	tribe or a tribally designated housing entity for use in ac-			
23	cordance with that Act (42 U.S.C. 12721 et seq.).".			
24	(b) Conforming Amendment.—The table of con-			
25	tents in section 1(b) of the Native American Housing As-			

- 1 sistance and Self-Determination Act of 1996 (25 U.S.C.
- 2 4101 note) is amended by inserting after the item relating
- 3 to section 508 the following:

"Sec. 509. Effect on HOME Investment Partnerships Act.".

4 TITLE VI—GUARANTEED LOANS

- 5 TO FINANCE TRIBAL COMMU-
- 6 NITY AND ECONOMIC DEVEL-
- 7 **OPMENT ACTIVITIES**
- 8 SEC. 601. DEMONSTRATION PROGRAM FOR GUARANTEED
- 9 LOANS TO FINANCE TRIBAL COMMUNITY AND
- 10 ECONOMIC DEVELOPMENT ACTIVITIES.
- 11 (a) IN GENERAL.—Title VI of the Native American
- 12 Housing Assistance and Self-Determination Act of 1996
- 13 (25 U.S.C. 4191 et seq.) is amended by adding at the end
- 14 the following:
- 15 "SEC. 606. DEMONSTRATION PROGRAM FOR GUARANTEED
- 16 LOANS TO FINANCE TRIBAL COMMUNITY AND
- 17 ECONOMIC DEVELOPMENT ACTIVITIES.
- 18 "(a) AUTHORITY.—To the extent and in such
- 19 amounts as are provided in appropriation Acts, subject to
- 20 the requirements of this section, and in accordance with
- 21 such terms and conditions as the Secretary may prescribe,
- 22 the Secretary may guarantee and make commitments to
- 23 guarantee the notes and obligations issued by Indian
- 24 tribes or tribally designated housing entities with tribal
- 25 approval, for the purposes of financing activities carried

- 1 out on Indian reservations and in other Indian areas that,
- 2 under the first sentence of section 108(a) of the Housing
- 3 and Community Development Act of 1974 (42 U.S.C.
- 4 5308), are eligible for financing with notes and other obli-
- 5 gations guaranteed pursuant to that section.
- 6 "(b) Low-Income Benefit Requirement.—Not
- 7 less than 70 percent of the aggregate amount received by
- 8 an Indian tribe or tribally designated housing entity as
- 9 a result of a guarantee under this section shall be used
- 10 for the support of activities that benefit low-income fami-
- 11 lies on Indian reservations and other Indian areas.
- 12 "(c) Financial Soundness.—
- 13 "(1) In General.—The Secretary shall estab-
- lish underwriting criteria for guarantees under this
- section, including fees for the guarantees, as the
- Secretary determines to be necessary to ensure that
- the program under this section is financially sound.
- 18 "(2) Amounts of fees.—Fees for guarantees
- established under paragraph (1) shall be established
- in amounts that are sufficient, but do not exceed the
- 21 minimum amounts necessary, to maintain a negative
- credit subsidy for the program under this section, as
- determined based on the risk to the Federal Govern-
- 24 ment under the underwriting requirements estab-
- 25 lished under paragraph (1).

1	"(d) Terms of Obligations.—
2	"(1) IN GENERAL.—Each note or other obliga-
3	tion guaranteed pursuant to this section shall be in
4	such form and denomination, have such maturity,
5	and be subject to such conditions as the Secretary
6	may prescribe, by regulation.
7	"(2) Limitation.—The Secretary may not
8	deny a guarantee under this section on the basis of
9	the proposed repayment period for the note or other
10	obligation, unless—
11	"(A) the period is more than 20 years; or
12	"(B) the Secretary determines that the pe-
13	riod would cause the guarantee to constitute an
14	unacceptable financial risk.
15	"(e) Limitation on Percentage.—A guarantee
16	made under this section shall guarantee repayment of 95
17	percent of the unpaid principal and interest due on the
18	note or other obligation guaranteed.
19	"(f) SECURITY AND REPAYMENT.—
20	"(1) Requirements on issuer.—To ensure
21	the repayment of notes and other obligations and
22	charges incurred under this section and as a condi-
23	tion for receiving the guarantees, the Secretary shall
24	require the Indian tribe or housing entity issuing the
25	notes or obligations—

1	"(A) to enter into a contract, in a form ac-
2	ceptable to the Secretary, for repayment of
3	notes or other obligations guaranteed under this
4	section;
5	"(B) to demonstrate that the extent of
6	each issuance and guarantee under this section
7	is within the financial capacity of the Indian
8	tribe; and
9	"(C) to furnish, at the discretion of the
10	Secretary, such security as the Secretary deter-
11	mines to be appropriate in making the guaran-
12	tees, including increments in local tax receipts
13	generated by the activities assisted by a guar-
14	antee under this section or disposition proceeds
15	from the sale of land or rehabilitated property,
16	except that the security may not include any
17	grant amounts received or for which the issuer
18	may be eligible under title I.
19	"(2) Full faith and credit.—
20	"(A) IN GENERAL.—The full faith and
21	credit of the United States is pledged to the
22	payment of all guarantees made under this sec-
23	tion.

"(B) TREATMENT OF GUARANTEES.—

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1 "(i) IN GENERAL.—Any guarantee
2 made by the Secretary under this section
3 shall be conclusive evidence of the eligi4 bility of the obligations for the guarantee
5 with respect to principal and interest.

"(ii) Incontestable nature.—The validity of any such a guarantee shall be incontestable in the hands of a holder of the guaranteed obligations.

- "(g) Training and Information.—The Secretary,
 in cooperation with Indian tribes and tribally designated
 housing entities, shall carry out training and information
 activities with respect to the guarantee program under this
 section.
- "(h) LIMITATIONS ON AMOUNT OF GUARANTEES.— 15 "(1) AGGREGATE FISCAL YEAR LIMITATION.— 16 17 Notwithstanding any other provision of law, subject 18 only to the absence of qualified applicants or pro-19 posed activities and to the authority provided in this 20 section, and to the extent approved or provided for 21 in appropriations Acts, the Secretary may enter into 22 commitments to guarantee notes and obligations 23 under this section with an aggregate principal 24 amount not to exceed \$200,000,000 for each of fis-

cal years 2008 through 2012.

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1	"(2) Authorization of appropriations for
2	CREDIT SUBSIDY.—There are authorized to be ap-
3	propriated to cover the costs (as defined in section
4	502 of the Congressional Budget Act of 1974 (2
5	U.S.C. 661a)) of guarantees under this section such
6	sums as are necessary for each of fiscal years 2008
7	through 2012.
8	"(3) Aggregate outstanding limitation.—
9	The total amount of outstanding obligations guaran-
10	teed on a cumulative basis by the Secretary pursu-
11	ant to this section shall not at any time exceed
12	\$1,000,000,000 or such higher amount as may be
13	authorized to be appropriated for this section for
14	any fiscal year.
15	"(4) FISCAL YEAR LIMITATIONS ON INDIAN
16	TRIBES.—
17	"(A) IN GENERAL.—The Secretary shall
18	monitor the use of guarantees under this sec-
19	tion by Indian tribes.
20	"(B) Modifications.—If the Secretary
21	determines that 50 percent of the aggregate
22	guarantee authority under paragraph (3) has
23	been committed, the Secretary may—
24	"(i) impose limitations on the amount
25	of guarantees pursuant to this section that

1	any single Indian tribe may receive in any
2	fiscal year of \$25,000,000; or
3	"(ii) request the enactment of legisla-
4	tion increasing the aggregate outstanding
5	limitation on guarantees under this sec-
6	tion.
7	"(i) Report.—Not later than 4 years after the date
8	of enactment of this section, the Secretary shall submit
9	to Congress a report describing the use of the authority
10	under this section by Indian tribes and tribally designated
11	housing entities, including—
12	"(1) an identification of the extent of the use
13	and the types of projects and activities financed
14	using that authority; and
15	"(2) an analysis of the effectiveness of the use
16	in carrying out the purposes of this section.
17	"(j) Termination.—The authority of the Secretary
18	under this section to make new guarantees for notes and
19	obligations shall terminate on October 1, 2012.".
20	(b) Conforming Amendment.—The table of con-
21	tents in section 1(b) of the Native American Housing As-
22	sistance and Self-Determination Act of 1996 (25 U.S.C.
23	4101 note) is amended by inserting after the item relating
24	to section 605 the following:

"Sec. 606. Demonstration program for guaranteed loans to finance tribal community and economic development activities.".

TITLE VII—OTHER HOUSING AS-SISTANCE FOR NATIVE AMER-2 **ICANS** 3 SEC. 701. TRAINING AND TECHNICAL ASSISTANCE. 5 Section 703 of the Native American Housing Assistance and Self-Determination Act of 1996 (25 U.S.C. 4212) is amended to read as follows: 7 "SEC. 703. TRAINING AND TECHNICAL ASSISTANCE. "(a) Definition of Indian Organization.—In this 9 10 section, the term 'Indian organization' means— 11 "(1) an Indian organization representing the in-12 terests of Indian tribes, Indian housing authorities, 13 and tribally designated housing entities throughout 14 the United States; "(2) an organization registered as a nonprofit 15 16 entity that is— 17 "(A) described in section 501(c)(3) of the 18 Internal Revenue Code of 1986; and 19 "(B) exempt from taxation under section 20 501(a) of that Code: 21 "(3) an organization with at least 30 years of 22 experience in representing the housing interests of In-23 dian tribes and tribal housing entities throughout the United States; and 24

1	"(4) an organization that is governed by a
2	Board of Directors composed entirely of individuals
3	representing tribal housing entities.
4	"(b) Authorization of Appropriations.—There
5	are authorized to be appropriated to the Secretary, for
6	transfer to an Indian organization selected by the Sec-
7	retary, in consultation with Indian tribes, such sums as
8	are necessary to provide training and technical assistance
9	to Indian housing authorities and tribally designated hous-
10	ing entities for each of fiscal years 2008 through 2012.".
11	(a) Definition of Indian Organization.—In this
12	section, the term "Indian organization" means—
13	(1) an Indian organization representing the in-
14	terests of Indian tribes, Indian housing authorities,
15	and tribally designated housing entities throughout
16	the United States;
17	(2) an organization registered as a nonprofit
18	entity that is—
19	(A) described in section 501(c)(3) of the
20	Internal Revenue Code of 1986; and
21	(B) exempt from taxation under section
22	501(a) of that Code;
23	(3) an organization with at least 30 years of ex-
24	perience in representing the housing interests of In-

- dian tribes and tribal housing entities throughout
- 2 the United States; and
- 3 (4) an organization that is governed by a Board
- 4 of Directors composed entirely of individuals rep-
- 5 resenting tribal housing entities.
- 6 (b) AUTHORIZATION OF APPROPRIATIONS.—There
- 7 are authorized to be appropriated to the Secretary of
- 8 Housing and Urban Development, for transfer to an In-
- 9 dian organization selected by the Secretary of Housing
- 10 and Urban Development, in consultation with Indian
- 11 tribes, such sums as are necessary to provide training and
- 12 technical assistance to Indian housing authorities and
- 13 tribally-designated housing entities for each of fiscal years
- 14 2008 through 2012.

15 **TITLE VIII—FUNDING**

- 16 SEC. 801. AUTHORIZATION OF APPROPRIATIONS.
- 17 (a) Block Grants and Grant Requirements.—
- 18 Section 108 of the Native American Housing Assistance
- 19 and Self-Determination Act of 1996 (25 U.S.C. 4117) is
- 20 amended in the first sentence by striking "1998 through
- 21 2007" and inserting "2008 through 2012".
- 22 (b) Federal Guarantees for Financing for
- 23 Tribal Housing Activities.—Section 605 of the Native
- 24 American Housing Assistance and Self-Determination Act
- 25 of 1996 (25 U.S.C. 4195) is amended in subsections (a)

1	and (b) by striking "1997 through 2007" each place it
2	appears and inserting "2008 through 2012".
3	(c) Training and Technical Assistance.—Sec-
4	tion 703 of the Native American Housing Assistance and
5	Self-Determination Act of 1996 (25 U.S.C. 4212) is
6	amended by striking "1997 through 2007" and inserting
7	"2008 through 2012".
8	SEC. 802. FUNDING CONFORMING AMENDMENTS.
9	Chapter 97 of title 31, United States Code, is amend-
10	ed—
11	(1) by redesignating the first section 9703 (re-
12	lating to managerial accountability and flexibility) as
13	section 9703A;
14	(2) by moving the second section 9703 (relating
15	to the Department of the Treasury Forfeiture Fund
16	so as to appear after section 9702; and
17	(3) in section 9703(a)(1) (relating to the De-
18	partment of the Treasury Forfeiture Fund)—
19	(A) in subparagraph (I)—
20	(i) by striking "payment" and insert-
21	ing "Payment"; and
22	(ii) by striking the semicolon at the
23	and and inserting a period.

1	(B) in subparagraph (J), by striking "pay-
2	ment" the first place it appears and inserting
3	"Payment"; and
4	(C) by adding at the end the following:
5	"(K)(i) Payment to the designated tribal
6	law enforcement, environmental, housing, or
7	health entity for experts and consultants needed
8	to clean up any area formerly used as a meth-
9	amphetamine laboratory.
10	"(ii) For purposes of this subparagraph,
11	for a methamphetamine laboratory that is lo-
12	cated on private property, not more than 90
13	percent of the clean up costs may be paid under
14	clause (i) only if the property owner—
15	"(I) did not have knowledge of the ex-
16	istence or operation of the laboratory be-
17	fore the commencement of the law enforce-
18	ment action to close the laboratory; or
19	"(II) notified law enforcement not
20	later than 24 hours after discovering the
21	existence of the laboratory.".

Calendar No. 569

110TH CONGRESS S. 2062

[Report No. 110-238]

A BILL

To amend the Native American Housing Assistance and Self-Determination Act of 1996 to reauthorize that Act, and for other purposes.

February 8 (legislative day, February 6), 2008 Committee discharged pursuant to the order of May 27, 1988, and placed on the calendar