

110TH CONGRESS  
2D SESSION

# S. 2924

To authorize the production of Saint-Gaudens Double Eagle ultra-high relief bullion coins in palladium to provide affordable opportunities for investments in precious metals, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

APRIL 28, 2008

Mr. BAUCUS (for himself and Mr. TESTER) introduced the following bill; which was read twice and referred to the Committee on Banking, Housing, and Urban Affairs

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## A BILL

To authorize the production of Saint-Gaudens Double Eagle ultra-high relief bullion coins in palladium to provide affordable opportunities for investments in precious metals, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act shall be known as the “Original Saint-  
5       Gaudens Double Eagle Ultra-High Relief Bullion Coin  
6       Act”.

7       **SEC. 2. FINDINGS.**

8       The Congress finds that—

1           (1) the Augustus Saint-Gaudens \$20 gold  
2 pieces of 1907 with ultra-high relief are considered  
3 by many in the numismatic community to be the  
4 most beautiful coins ever produced;

5           (2) two separate “pattern” versions of the  
6 ultra-high relief Double Eagle were produced in  
7 1907;

8           (3) a 34-millimeter version was hand-struck on  
9 a standard Double Eagle planchet using a medal  
10 press and, because manufacturing and technical lim-  
11 itations prevented mass production of these pieces,  
12 this production resulted in low mintage, with fewer  
13 than two dozen specimens of the 34-millimeter  
14 version known to be in existence today;

15           (4) a second, 27-millimeter, version was struck  
16 using two stacked \$10 Eagle planchets;

17           (5) these experimental “pattern” 27-millimeter  
18 pieces were deemed to be illegal to produce and all  
19 specimens were destroyed except for 2 that reside in  
20 the Smithsonian’s National Numismatic Collection;

21           (6) the 27-millimeter pattern pieces are ranked  
22 by numismatists as among the most beautiful coins  
23 ever produced, but none are in private hands and  
24 none have ever come up for sale;

1           (7) the ultra-high relief Double Eagles are rep-  
2           resentative of the greatest period of American coin-  
3           age, the so-called “Golden Age of Coinage” in the  
4           United States, initiated by President Theodore Roo-  
5           sevelt, with the assistance of noted sculptors and  
6           medallic artists James Earle Fraser and Augustus  
7           Saint-Gaudens;

8           (8) the introduction of this famous piece as a  
9           numismatic proof coin would not only give collectors  
10          an opportunity to own a version of a legendary coin  
11          that has never before been available for private own-  
12          ership, but also inaugurate a neo-renaissance in  
13          United States coin design and demonstrate the tech-  
14          nological advances that the United States has  
15          achieved over the last century;

16          (9) the modern coin version of the \$20 gold  
17          piece would be updated with the addition of the in-  
18          scription “In God We Trust” and would include the  
19          date of minting or issuance, to distinguish it from  
20          the originals and prevent counterfeiting;

21          (10) palladium is a rare silver-white metal, and  
22          is considered a precious metal because of its scar-  
23          city;

24          (11) palladium is one of 6 platinum group met-  
25          als that include ruthenium, rhodium, osmium, irid-

1 ium, and platinum; it is the least dense and has the  
2 lowest melting point of the platinum group metals;

3 (12) the major nations mining palladium are in  
4 order of volume: Russia, South Africa, United States  
5 of America, and Canada;

6 (13) the major mine producing palladium in the  
7 United States is located in Montana;

8 (14) palladium is fabricated into a wide range  
9 of applications that includes its extensive use as an  
10 industrial catalyst and a key component in the man-  
11 ufacturing of automotive catalytic converters;

12 (15) palladium is also used in dentistry, jew-  
13 elry, and in the production of surgical instruments  
14 and electrical contacts;

15 (16) the demand for precious metals is driven  
16 not only by their practical use, but also by their role  
17 as a store of value;

18 (17) a variety of investment options are avail-  
19 able to palladium investors that includes coins, bars,  
20 and exchange-traded funds;

21 (18) palladium coins have been issued by sev-  
22 eral countries, mainly as commemorative coins, but  
23 also as bullion investment coins (bullion is the form  
24 of palladium traded for investment purposes and is  
25 a reference to its purity);

1           (19) Tonga commenced issuing palladium coins  
2           in 1967 and other issuing countries have included  
3           Canada, the Soviet Union, France, Russia, China,  
4           Australia, and Slovakia;

5           (20) today, only Canada mints palladium bul-  
6           lion coins;

7           (21) during the period 2003 through 2007, the  
8           price of palladium ranged between \$148 and \$404  
9           per troy ounce, and the average price in 2007 was  
10          \$355 per troy ounce;

11          (22) by contrast, during the same period, the  
12          price of platinum ranged between a low of \$603 and  
13          a high \$1,544, and the average price in 2007 was  
14          \$1,303 per troy ounce;

15          (23) thus, platinum bullion coins have become  
16          too expensive for the average investor;

17          (24) The Royal Canadian Mint minted plat-  
18          inum bullion coins for 14 years (between 1988 and  
19          2001), but ceased production in the face of high  
20          metal prices and declining sales;

21          (25) when the United States Mint's American  
22          Eagle Platinum Bullion Coin was launched in 1997,  
23          the average price for the metal that year was \$395  
24          per troy ounce; and

1           (26) over the past decade, the price has more  
 2           than tripled, which has caused a dramatic decline in  
 3           demand for these coins, from 80,050 ounces sold in  
 4           1997 to 9,050 in 2007.

5 **SEC. 3. ORIGINAL SAINT-GAUDENS DOUBLE EAGLE ULTRA-**  
 6                                   **HIGH RELIEF BULLION COIN.**

7           Section 5112 of title 31, United States Code, is  
 8 amended—

9           (1) in subsection (a), by adding at the end the  
 10 following new paragraph:

11           “(11) A \$20 coin that—

12                           “(A) is 27 millimeters in diameter;

13                           “(B) weighs 1 ounce;

14                           “(C) is of an appropriate thickness, as de-  
 15 termined by the Secretary; and

16                           “(D) bears, on the obverse and reverse, the  
 17 designs of the famous 27-millimeter version of  
 18 the 1907 Augustus Saint-Gaudens Double  
 19 Eagle ultra-high relief gold piece, as described  
 20 in subsection (t).”;

21           (2) by adding at the end, the following new sub-  
 22 section:

23           “(t) ORIGINAL SAINT-GAUDENS DOUBLE EAGLE  
 24 ULTRA-HIGH RELIEF COINS.—

1           “(1) IN GENERAL.—Beginning January 1,  
2           2009, the Secretary shall commence minting and  
3           issuing for sale such number of \$20 bullion coins as  
4           the Secretary may determine to be appropriate, that  
5           bear the design described in paragraph (2).

6           “(2) DESIGN.—

7                   “(A) IN GENERAL.—Except as provided  
8                   under subparagraph (B), the obverse and re-  
9                   verse of the coins minted and issued under this  
10                  subsection shall bear the original obverse and  
11                  reverse designs by Augustus Saint-Gaudens  
12                  which appear on the famous 27-millimeter  
13                  version of the 1907 Double Eagle ultra-high re-  
14                  lief gold piece.

15                  “(B) VARIATIONS.—The coins referred to  
16                  in subparagraph (A) shall—

17                          “(i) have inscriptions of the weight of  
18                          the coin and the purity of the alloy in the  
19                          coin incused on the edge of the coin;

20                          “(ii) the nominal denomination of the  
21                          coin;

22                          “(iii) the date of issue of the coin on  
23                          the obverse, expressed as a Roman nu-  
24                          meral as in the original design; and

1           “(iv) bear such other inscriptions, in-  
2           cluding ‘In God We Trust’, as the Sec-  
3           retary determines to be appropriate and in  
4           keeping with the original design.

5           “(C) FRACTIONAL COINS PROHIBITED.—  
6           No coins issued under this subsection, regard-  
7           less of the composition, shall ever be made  
8           available as so-called ‘fractional’ coins.

9           “(3) COMPOSITION.—

10           “(A) IN GENERAL.—The coins minted  
11           under this subsection shall contain .995 pure  
12           palladium, except that during the first year of  
13           minting and issuance only, the Secretary in-  
14           stead may choose to mint and issue the coin in  
15           .999 pure gold.

16           “(B) 1-YEAR LIMITATION.—If the Sec-  
17           retary chooses to mint and issue the coins de-  
18           scribed in this subsection in gold during the  
19           first year of issue, no coins shall be minted and  
20           issued under this subsection in palladium dur-  
21           ing that year, and such gold coins shall be  
22           issued only in proof versions.

23           “(4) SOURCE OF BULLION.—

24           “(A) IN GENERAL.—The Secretary shall  
25           acquire bullion for the palladium coins issued

1 under this subsection by purchase of palladium  
2 mined from natural deposits in the United  
3 States, or in a territory or possession of the  
4 United States, within 1 year after the month in  
5 which the ore from which it is derived was  
6 mined.

7 “(B) PRICE OF BULLION.—The Secretary  
8 shall pay not more than the average world price  
9 for the palladium under subparagraph (A).

10 “(5) SALE OF COINS.—Each bullion coin issued  
11 under this subsection shall be sold for an amount  
12 the Secretary determines to be appropriate, but not  
13 less than the sum of—

14 “(A) the nominal denomination of the coin;

15 “(B) the market value of the bullion at the  
16 time of sale; and

17 “(C) the cost of designing and issuing the  
18 coins, including labor, materials, dies, use of  
19 machinery, overhead expenses, marketing, dis-  
20 tribution, and shipping.

21 “(6) LEGAL TENDER.—The coins minted under  
22 this title shall be legal tender, as provided in section  
23 5103.

24 “(7) TREATMENT AS NUMISMATIC ITEMS.—For  
25 purposes of section 5134 and 5136, all coins minted

1 under this subsection shall be considered to be nu-  
2 mismatic items.

3 “(8) QUALITY.—Except as provided in subpara-  
4 graph (3)(B), the Secretary may issue the coins de-  
5 scribed in this subsection in both proof and uncir-  
6 culated versions.

7 “(9) SPECIAL TREATMENT.—If the Secretary  
8 elects to mint and issue coins in 2009 in gold as de-  
9 scribed in subparagraph (3)(A), no more than  
10 25,000 shall be available for sale in a special ‘Golden  
11 Age of American Coinage’ set, including a special  
12 holder, each in combination only with a proof version  
13 of the gold coins described in subsection (q).

14 “(10) PROTECTIVE AND ANTI-COUNTERFEITING  
15 COVER.—

16 “(A) IN GENERAL.—The Secretary shall  
17 give strong consideration to making the coins  
18 described in this subsection, regardless of me-  
19 tallic content, available only in protective covers  
20 that preserve the coins in the condition in which  
21 they are issued, allow clear and easy viewing of  
22 the obverse and reverse of the coin and protect  
23 it from movement within the holder, and also  
24 protect against counterfeiting of such coins or  
25 of the container.

1           “(B) ACQUISITION.—The Secretary may  
2           elect to comply with paragraph (A) by pro-  
3           ducing and assembling such protective covers  
4           within the United States Mint or by contracting  
5           for the installation of such covers.

6           “(11) FURTHER ANTI-COUNTERFEITING MEAS-  
7           URES.—

8           “(A) REPORT REQUIRED.—In an attempt  
9           to forestall the counterfeiting or marketing of  
10          the coins described in this section, including  
11          this subsection, and of collectible, numismatic  
12          and rare coins in general, the Treasury Inspec-  
13          tor General shall, after consulting with the Di-  
14          rector of the United States Secret Service and  
15          the Federal Trade Commission, and in con-  
16          sultation with hobbyists, numismatists, law en-  
17          forcement agencies, and the Citizens Coinage  
18          Advisory Committee, shall submit to the Com-  
19          mittee on Financial Services of the House of  
20          Representatives and the Committee on Bank-  
21          ing, Housing, and Urban Affairs of the Senate,  
22          before the end of the 9-month period beginning  
23          on the date of the enactment of the Original  
24          Saint-Gaudens Double Eagle Ultra-High Relief  
25          Bullion Coin Act, a report detailing the extent

1 of counterfeiting of rare, collectible or numis-  
2 matic coins made available for sale in the  
3 United States, regardless of the country where  
4 the original of such coin was produced or of the  
5 country in which the counterfeiting takes place,  
6 or sales overseas if such counterfeit coins are  
7 unauthorized copies of coins originally produced  
8 by the United States Mint.

9 “(B) CONTENTS OF REPORT.—The report  
10 submitted under subparagraph (A) shall de-  
11 scribe the following:

12 “(i) The extent of such counterfeiting  
13 of coins and numismatic items.

14 “(ii) The source of such counter-  
15 feiting, if known, including which countries  
16 may be the origin of such counterfeits if  
17 they are produced outside the United  
18 States.

19 “(iii) The distribution and marketing  
20 channels for such counterfeits within and  
21 without the United States.

22 “(iv) The effect of any such counter-  
23 feiting on hobbyists, numismatists and on  
24 the investment opportunities for bullion or

1 numismatic coins produced by the United  
2 States Mint.

3 “(v) Whether such counterfeiting ex-  
4 tends to the counterfeiting of coin-grading  
5 or protective materials in such a way that  
6 might imply that the counterfeit inside had  
7 been examined and authenticated by a rep-  
8 utable coin-grading firm.

9 “(vi) Such recommendations for legis-  
10 lative or administrative action as the  
11 Treasury Inspector General may determine  
12 to be appropriate to curtail or forestall any  
13 such counterfeiting.”.

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