#### 110TH CONGRESS 1ST SESSION S. 294

To reauthorize Amtrak, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

JANUARY 16, 2007

Mr. LAUTENBERG (for himself, Mr. LOTT, Mr. INOUYE, Mr. STEVENS, Mr. SPECTER, Mr. CARPER, Mrs. HUTCHISON, Mrs. BOXER, Ms. SNOWE, Mr. DORGAN, Mr. BURR, Mrs. CLINTON, Mr. DURBIN, Mr. BIDEN, Mr. MENENDEZ, Mr. KERRY, Mr. KENNEDY, Mr. SCHUMER, Mr. PRYOR, and Mr. CARDIN) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

## A BILL

To reauthorize Amtrak, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### **3** SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Passenger Rail Invest-
- 5 ment and Improvement Act of 2007".

#### 6 SEC. 2. AMENDMENT OF TITLE 49, UNITED STATES CODE.

- 7 Except as otherwise specifically provided, whenever in
- 8 this Act an amendment is expressed in terms of an amend-
- 9 ment to a section or other provision of law, the reference

- 1 shall be considered to be made to a section or other provi-
- 2 sion of title 49, United States Code.

#### **3** SEC. 3. TABLE OF CONTENTS.

#### The table of contents for this Act is as follows:

Sec. 1. Short title.

4

- Sec. 2. Amendment of title 49, United States Code.
- Sec. 3. Table of contents.

#### TITLE I—AUTHORIZATIONS

- Sec. 101. Authorization for Amtrak capital and operating expenses and State capital grants.
- Sec. 102. Authorization for the Federal Railroad Administration.
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#### TITLE II—AMTRAK REFORM AND OPERATIONAL IMPROVEMENTS

- Sec. 201. National railroad passenger transportation system defined.
- Sec. 202. Amtrak Board of Directors.
- Sec. 203. Establishment of improved financial accounting system.
- Sec. 204. Development of 5-year financial plan.
- Sec. 205. Establishment of grant process.
- Sec. 206. State-supported routes.
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- Sec. 208. Metrics and standards.
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- Sec. 210. Long distance routes.
- Sec. 211. Alternate passenger rail service program.
- Sec. 212. Employee transition assistance.
- Sec. 213. Northeast Corridor state-of-good-repair plan.
- Sec. 214. Northeast Corridor infrastructure and operations improvements.
- Sec. 215. Restructuring long-term debt and capital leases.
- Sec. 216. Study of compliance requirements at existing intercity rail stations.
- Sec. 217. Incentive pay.
- Sec. 218. Access to Amtrak equipment and services.
- Sec. 219. General Amtrak provisions.
- Sec. 220. Private sector funding of passenger trains.
- Sec. 221. On-board service improvements.
- Sec. 222. Management accountability.

#### TITLE III—INTERCITY PASSENGER RAIL POLICY

- Sec. 301. Capital assistance for intercity passenger rail service.
- Sec. 302. State rail plans.
- Sec. 303. Next generation corridor train equipment pool.
- Sec. 304. Federal rail policy.
- Sec. 305. Rail cooperative research program.

#### TITLE IV—PASSENGER RAIL SECURITY AND SAFETY

Sec. 400. Short title.

- Sec. 401. Rail transportation security risk assessment.
- Sec. 402. Systemwide Amtrak security upgrades.
- Sec. 403. Fire and life-safety improvements.
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- Sec. 405. Rail security research and development.
- Sec. 406. Oversight and grant procedures.
- Sec. 407. Amtrak plan to assist families of passengers involved in rail passenger accidents.
- Sec. 408. Northern border rail passenger report.
- Sec. 409. Rail worker security training program.
- Sec. 410. Whistleblower protection program.
- Sec. 411. High hazard material security threat mitigation plans.
- Sec. 412. Memorandum of agreement.
- Sec. 413. Rail security enhancements.
- Sec. 414. Public awareness.

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- Sec. 415. Railroad high hazard material tracking.
- Sec. 416. Authorization of appropriations.

### TITLE I—AUTHORIZATIONS

2 SEC. 101. AUTHORIZATION FOR AMTRAK CAPITAL AND OP-

- 3 ERATING EXPENSES AND STATE CAPITAL
  4 GRANTS.
- 5 (a) OPERATING GRANTS.—There are authorized to
  6 be appropriated to the Secretary of Transportation for the
  7 use of Amtrak for operating costs the following amounts:
- 8 (1) For fiscal year 2007, \$580,000,000.
- 9 (2) For fiscal year 2008, \$590,000,000.
- 10 (3) For fiscal year 2009, \$600,000,000.
- 11 (4) For fiscal year 2010, \$575,000,000.
- 12 (5) For fiscal year 2011, \$535,000,000.
- 13 (6) For fiscal year 2012, \$455,000,000.

(b) CAPITAL GRANTS.—There are authorized to be
appropriated to the Secretary of Transportation for the
use of Amtrak for capital projects (as defined in subparagraphs (A) and (B) of section 24401(2) of title 49, United

States Code) to bring the Northeast Corridor (as defined
 in section 24102(a)) to a state-of-good-repair, for capital
 expenses of the national railroad passenger transportation
 system, and for purposes of making capital grants under
 section 24402 of that title to States, the following
 amounts:

- 7 (1) For fiscal year 2007, \$813,000,000.
- 8 (2) For fiscal year 2008, \$910,000,000.
- 9 (3) For fiscal year 2009, \$1,071,000,000.
- 10 (4) For fiscal year 2010, \$1,096,000,000.
- 11 (5) For fiscal year 2011, \$1,191,000,000.
- 12 (6) For fiscal year 2012, \$1,231,000,000.
- (c) AMOUNTS FOR STATE GRANTS.—Out of the
  amounts authorized under subsection (b), the following
  percentage shall be available each fiscal year for capital
  grants to States under section 24402 of title 49, United
  States Code, to be administered by the Secretary of Transportation:
- 19 (1) 3 percent for fiscal year 2007.
- $20 (2) 11 ext{ percent for fiscal year } 2008.$
- 21 (3) 23 percent for fiscal year 2009.
- $22 \qquad (4) 25 \text{ percent for fiscal year } 2010.$
- (5) 31 percent for fiscal year 2011.
- 24 (6) 33 percent for fiscal year 2012.

(d) PROJECT MANAGEMENT OVERSIGHT.—The Sec retary may withhold up to <sup>1</sup>/<sub>2</sub> of 1 percent of amounts
 appropriated pursuant to subsection (b) for the costs of
 project management oversight of capital projects carried
 out by Amtrak.

## 6 SEC. 102. AUTHORIZATION FOR THE FEDERAL RAILROAD 7 ADMINISTRATION.

8 There are authorized to be appropriated to the Sec-9 retary of Transportation for the use of the Federal Rail-10 road Administration such sums as necessary to implement 11 the provisions required under this Act for fiscal years 12 2007 through 2012.

## 13 SEC. 103. REPAYMENT OF LONG-TERM DEBT AND CAPITAL 14 LEASES.

15 (a) Amtrak Principal and Interest Pay-16 ments.—

(1) PRINCIPAL ON DEBT SERVICE.—There are
authorized to be appropriated to the Secretary of
Transportation for the use of Amtrak for retirement
of principal on loans for capital equipment, or capital leases, not more than the following amounts:

- 22 (A) For fiscal year 2007, \$153,900,000.
- 23 (B) For fiscal year 2008, \$153,400,000.
- 24 (C) For fiscal year 2009, \$180,600,000.
- 25 (D) For fiscal year 2010, \$182,800,000.

| (E) For fiscal year 2011, \$189,400,000.             |
|--|
| (F) For fiscal year 2012, \$202,600,000.             |
| (2) INTEREST ON DEBT.—There are authorized           |
| to be appropriated to the Secretary of Transpor-     |
| tation for the use of Amtrak for the payment of in-  |
| terest on loans for capital equipment, or capital    |
| leases, the following amounts:                       |
| (A) For fiscal year 2007, \$139,600,000.             |
| (B) For fiscal year 2008, \$131,300,000.             |
| (C) For fiscal year 2009, \$121,700,000.             |
| (D) For fiscal year 2010, \$111,900,000.             |
| (E) For fiscal year 2011, \$101,900,000.             |
| (F) For fiscal year 2012, \$90,200,000.              |
| (3) EARLY BUYOUT OPTION.—There are au-               |
| thorized to be appropriated to the Secretary of      |
| Transportation such sums as may be necessary for     |
| the use of Amtrak for the payment of costs associ-   |
| ated with early buyout options if the exercise of    |
| those options is determined to be advantageous to    |
| Amtrak.  |
| (4) Legal effect of payments under this              |
| SECTION.—The payment of principal and interest on    |
| secured debt, with the proceeds of grants authorized |
| by this section shall not—                           |
|  |

| 1 | (A) modify the extent or nature of any in-       |
|---|--|
| 2 | debtedness of the National Railroad Passenger    |
| 3 | Corporation to the United States in existence of |
| 4 | the date of enactment of this Act;               |
| 5 | (B) change the private nature of Amtrak's        |
| 6 | or its successors' liabilities; or               |
| 7 | (C) imply any Federal guarantee or com-          |
| 8 | mitment to amortize Amtrak's outstanding in-     |
| 9 | debtedness.                                      |

#### 10 SEC. 104. EXCESS RAILROAD RETIREMENT.

11 There are authorized to be appropriated to the Sec-12 retary of Transportation, beginning with fiscal year 2007, 13 such sums as may be necessary to pay to the Railroad Retirement Account an amount equal to the amount Am-14 15 trak must pay under section 3221 of the Internal Revenue 16 Code of 1986 in such fiscal years that is more than the 17 amount needed for benefits for individuals who retire from Amtrak and for their beneficiaries. For each fiscal year 18 19 in which the Secretary makes such a payment, the amounts authorized by section 101(a) shall be reduced by 20 21 an amount equal to such payment.

#### 22 SEC. 105. OTHER AUTHORIZATIONS.

23 There are authorized to be appropriated to the Sec-24 retary of Transportation—

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4 United States Code;

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5 (2) \$5,000,000 for fiscal year 2008, to remain 6 available until expended, for grants to Amtrak and 7 States participating in the Next Generation Corridor 8 Train Equipment Pool Committee established under 9 section 303 of this Act for the purpose of designing, 10 developing specifications for, and initiating the pro-11 curement of an initial order of 1 or more types of 12 standardized next-generation corridor train equip-13 ment and establishing a jointly-owned corporation to 14 manage that equipment; and

(3) \$2,000,000 for fiscal year 2008, for the use
of Amtrak in conducting the evaluation required by
section 216 of this Act.

## 18 TITLE II—AMTRAK REFORM AND

### 19 OPERATIONAL IMPROVEMENTS

20 sec. 201. National railroad passenger transpor-

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### TATION SYSTEM DEFINED.

- 22 (a) IN GENERAL.—Section 24102 is amended—
- 23 (1) by striking paragraph (2);
- (2) by redesignating paragraphs (3), (4), and
  (5) as paragraphs (2), (3), and (4), respectively; and

| 1  | (3) by inserting after paragraph (4) as so re-    |
|----|---|
| 2  | designated the following:                         |
| 3  | "(5) 'national rail passenger transportation sys- |
| 4  | tem' means—                                       |
| 5  | "(A) the segment of the Northeast Cor-            |
| 6  | ridor between Boston, Massachusetts and           |
| 7  | Washington, DC;                                   |
| 8  | "(B) rail corridors that have been des-           |
| 9  | ignated by the Secretary of Transportation as     |
| 10 | high-speed corridors (other than corridors de-    |
| 11 | scribed in subparagraph (A)), but only after      |
| 12 | they have been improved to permit operation of    |
| 13 | high-speed service;                               |
| 14 | "(C) long distance routes of more than            |
| 15 | 750 miles between endpoints operated by Am-       |
| 16 | trak as of the date of enactment of the Pas-      |
| 17 | senger Rail Investment and Improvement Act of     |
| 18 | 2007; and   |
| 19 | "(D) short-distance corridors, or routes of       |
| 20 | not more than 750 miles between endpoints, op-    |
| 21 | erated by—  |
| 22 | "(i) Amtrak; or                                   |
| 23 | "(ii) another rail carrier that receives          |
| 24 | funds under chapter 244.".                        |
| 25 | (b) Amtrak Routes With State Funding.—            |

(1) IN GENERAL.—Chapter 247 is amended by
 inserting after section 24701 the following:

# 3 "24702. Transportation requested by States, authori4 ties, and other persons

5 "(a) CONTRACTS FOR TRANSPORTATION.—Amtrak 6 may enter into a contract with a State, a regional or local 7 authority, or another person for Amtrak to operate an 8 intercity rail service or route not included in the national 9 rail passenger transportation system upon such terms as 10 the parties thereto may agree.

"(b) DISCONTINUANCE.—Upon termination of a contract entered into under this section, or the cessation of
financial support under such a contract by either party,
Amtrak may discontinue such service or route, notwithstanding any other provision of law.".

16 (2) CONFORMING AMENDMENT.—The chapter
17 analysis for chapter 247 is amended by inserting
18 after the item relating to section 24701 the fol19 lowing:

"24702. Transportation requested by States, authorities, and other persons.".

20 (c) AMTRAK TO CONTINUE TO PROVIDE NON-HIGH21 SPEED SERVICES.—Nothing in this Act is intended to pre22 clude Amtrak from restoring, improving, or developing
23 non-high-speed intercity passenger rail service.

24 (d) APPLICABILITY OF SECTION 24706.—Section
25 24706 is amended by adding at the end the following:

"(c) APPLICABILITY.—This section applies to all
 service over routes provided by Amtrak, notwithstanding
 any provision of section 24701 of this title or any other
 provision of this title except section 24702(b).".

#### 5 SEC. 202. AMTRAK BOARD OF DIRECTORS.

6 (a) IN GENERAL.—Section 24302 is amended to read7 as follows:

#### 8 "§24302. Board of directors

9 "(a) Composition and Terms.—

"(1) The Board of Directors of Amtrak is composed of the following 10 directors, each of whom
must be a citizen of the United States:

13 "(A) The Secretary of Transportation.

14 "(B) The President of Amtrak, who shall15 serve ex officio, as a non-voting member.

"(C) 8 individuals appointed by the Presi-16 17 dent of the United States, by and with the ad-18 vice and consent of the Senate, with general 19 business and financial experience, experience or 20 qualifications in transportation, freight and 21 passenger rail transportation, travel, hospi-22 tality, cruise line, and passenger air transpor-23 tation businesses, or representatives of employ-24 ees or users of passenger rail transportation or 25 a State government.

| 1  | ((2) In selecting individuals described in para-       |
|----|--|
| 2  | graph (1) for nominations for appointments to the      |
| 3  | Board, the President shall consult with the Speaker    |
| 4  | of the House of Representatives, the minority leader   |
| 5  | of the House of Representatives, the majority leader   |
| 6  | of the Senate, and the minority leader of the Senate   |
| 7  | and try to provide adequate and balanced represen-     |
| 8  | tation of the major geographic regions of the United   |
| 9  | States served by Amtrak.                               |
| 10 | "(3) An individual appointed under paragraph           |
| 11 | (1)(C) of this subsection serves for 5 years or until  |
| 12 | the individual's successor is appointed and qualified. |
| 13 | Not more than 5 individuals appointed under para-      |
| 14 | graph $(1)(C)$ may be members of the same political    |
| 15 | party.   |
| 16 | "(4) The Board shall elect a chairman and a            |
| 17 | vice chairman from among its membership. The vice      |
| 18 | chairman shall serve as chairman in the absence of     |
| 19 | the chairman.  |
| 20 | "(5) The Secretary may be represented at               |
| 21 | board meetings by the Secretary's designee.            |
| 22 | "(6) The voting privileges of the President can        |
| 23 | be changed by a unanimous decision of the Board.       |
| 24 | "(b) PAY AND EXPENSES.—Each director not em-           |
| 25 | ployed by the United States Government is entitled to  |

\$300 a day when performing Board duties. Each Director 1 2 is entitled to reimbursement for necessary travel, reason-3 able secretarial and professional staff support, and sub-4 sistence expenses incurred in attending Board meetings. 5 "(c) VACANCIES.—A vacancy on the Board is filled in the same way as the original selection, except that an 6 7 individual appointed by the President of the United States 8 under subsection (a)(1)(C) of this section to fill a vacancy 9 occurring before the end of the term for which the prede-10 cessor of that individual was appointed is appointed for the remainder of that term. A vacancy required to be filled 11 12 by appointment under subsection (a)(1)(C) must be filled 13 not later than 120 days after the vacancy occurs.

14 "(d) QUORUM.—A majority of the members serving15 shall constitute a quorum for doing business.

"(e) BYLAWS.—The Board may adopt and amend bylaws governing the operation of Amtrak. The bylaws shall
be consistent with this part and the articles of incorporation.".

(b) EFFECTIVE DATE FOR DIRECTORS' PROVISION.—The amendment made by subsection (a) shall take
effect on October 1, 2007. The members of the Amtrak
Board serving on the date of enactment of this Act may
continue to serve for the remainder of the term to which
they were appointed.

COUNTING SYSTEM.

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(a) IN GENERAL.—The Amtrak Board of Directors—
(1) may employ an independent financial consultant with experience in railroad accounting to assist Amtrak in improving Amtrak's financial accounting and reporting system and practices; and

8 (2) shall implement a modern financial account-9 ing and reporting system that will produce accurate 10 and timely financial information in sufficient de-11 tail—

(A) to enable Amtrak to assign revenues
and expenses appropriately to each of its lines
of business and to each major activity within
each line of business activity, including train
operations, equipment maintenance, ticketing,
and reservations;

18 (B) to aggregate expenses and revenues re19 lated to infrastructure and distinguish them
20 from expenses and revenues related to rail oper21 ations;

(C) to allow the analysis of ticketing andreservation information on a real-time basis;

24 (D) to provide Amtrak cost accounting
25 data; and

1 (E) to allow financial analysis by route and 2 service.

3 (b) VERIFICATION OF SYSTEM; REPORT.—The In-4 spector General of the Department of Transportation shall 5 review the accounting system designed and implemented under subsection (a) to ensure that it accomplishes the 6 7 purposes for which it is intended. The Inspector General 8 shall report his findings and conclusions, together with 9 any recommendations, to the Senate Committee on Com-10 merce, Science, and Transportation and the House of Representatives Committee on Transportation and Infrastruc-11 12 ture.

#### 13 SEC. 204. DEVELOPMENT OF 5-YEAR FINANCIAL PLAN.

14 (a) Development of 5-Year Financial Plan.— 15 The Amtrak Board of Directors shall submit an annual budget and business plan for Amtrak, and a 5-year finan-16 cial plan for the fiscal year to which that budget and busi-17 ness plan relate and the subsequent 4 years, prepared in 18 19 accordance with this section, to the Secretary of Transpor-20 tation and the Inspector General of the Department of 21 Transportation no later than—

(1) the first day of each fiscal year beginningafter the date of enactment of this Act; or

| 1  | (2) the date that is 60 days after the date of            |
|----|---|
| 2  | enactment of an appropriation Act for the fiscal          |
| 3  | year, if later.   |
| 4  | (b) Contents of 5-Year Financial Plan.—The                |
| 5  | 5-year financial plan for Amtrak shall include, at a min- |
| 6  | imum—   |
| 7  | (1) all projected revenues and expenditures for           |
| 8  | Amtrak, including governmental funding sources;           |
| 9  | (2) projected ridership levels for all Amtrak             |
| 10 | passenger operations;                                     |
| 11 | (3) revenue and expenditure forecasts for non-            |
| 12 | passenger operations;                                     |
| 13 | (4) capital funding requirements and expendi-             |
| 14 | tures necessary to maintain passenger service which       |
| 15 | will accommodate predicted ridership levels and pre-      |
| 16 | dicted sources of capital funding;                        |
| 17 | (5) operational funding needs, if any, to main-           |
| 18 | tain current and projected levels of passenger serv-      |
| 19 | ice, including state-supported routes and predicted       |
| 20 | funding sources;  |
| 21 | (6) projected capital and operating require-              |
| 22 | ments, ridership, and revenue for any new passenger       |
| 23 | service operations or service expansions;                 |
| 24 | (7) an assessment of the continuing financial             |
| 25 | stability of Amtrak, as indicated by factors such as      |

| 1  | the ability of the Federal government to fund capital  |
|----|--|
| 2  | and operating requirements adequately, Amtrak's        |
| 3  | ability to efficiently manage its workforce, and Am-   |
| 4  | trak's ability to effectively provide passenger train  |
| 5  | service;   |
| 6  | (8) estimates of long-term and short-term debt         |
| 7  | and associated principal and interest payments (both   |
| 8  | current and anticipated);                              |
| 9  | (9) annual cash flow forecasts;                        |
| 10 | (10) a statement describing methods of esti-           |
| 11 | mation and significant assumptions;                    |
| 12 | (11) specific measures that demonstrate meas-          |
| 13 | urable improvement year over year in Amtrak's abil-    |
| 14 | ity to operate with reduced Federal operating assist-  |
| 15 | ance; and  |
| 16 | (12) capital and operating expenditures for an-        |
| 17 | ticipated security needs.                              |
| 18 | (c) Standards To Promote Financial Sta-                |
| 19 | BILITY.—In meeting the requirements of subsection (b), |
| 20 | Amtrak shall—  |
| 21 | (1) apply sound budgetary practices, including         |
| 22 | reducing costs and other expenditures, improving       |
| 23 | productivity, increasing revenues, or combinations of  |
| 24 | such practices;  |

(2) use the categories specified in the financial
 accounting and reporting system developed under
 section 203 when preparing its 5-year financial plan;
 and

5 (3) ensure that the plan is consistent with the
6 authorizations of appropriations under title I of this
7 Act.

8 (d) Assessment by DOT Inspector General.— 9 (1) IN GENERAL.—The Inspector General of 10 the Department of Transportation shall assess the 11 5-year financial plans prepared by Amtrak under 12 this section to determine whether they meet the re-13 quirements of subsection (b), and may suggest revi-14 sions to any components thereof that do not meet 15 those requirements.

(2) ASSESSMENT TO BE FURNISHED TO THE
CONGRESS.—The Inspector General shall furnish to
the House of Representatives Committee on Appropriations, the Senate Committee on Appropriations,
the House of Representatives Committee on Transportation and Infrastructure, and the Senate Committee on Commerce, Science, and Transportation—

23 (A) an assessment of the annual budget
24 within 90 days after receiving it from Amtrak;
25 and

(B) an assessment of the remaining 4
 years of the 5-year financial plan within 180
 days after receiving it from Amtrak.

#### 4 SEC. 205. ESTABLISHMENT OF GRANT PROCESS.

5 (a) GRANT REQUESTS.—Amtrak shall submit grant 6 requests (including a schedule for the disbursement of 7 funds), consistent with the requirements of this Act, to 8 the Secretary of Transportation for funds authorized to 9 be appropriated to the Secretary for the use of Amtrak 10 under sections 101(a) and (b), 103, and 105.

11 (b) PROCEDURES FOR GRANT REQUESTS.—The Sec-12 retary shall establish substantive and procedural require-13 ments, including schedules, for grant requests under this section not later than 30 days after the date of enactment 14 15 of this Act and shall transmit copies to the Senate Committee on Commerce, Science, and Transportation and the 16 17 House of Representatives Committee on Transportation and Infrastructure. As part of those requirements, the 18 19 Secretary shall require, at a minimum, that Amtrak de-20 posit grant funds, consistent with the appropriated 21 amounts for each area of expenditure in a given fiscal 22 year, in the following 3 accounts:

- 23 (1) The Amtrak Operating account.
- 24 (2) The Amtrak General Capital account.

(3) The Northeast Corridor Improvement funds
 account.

3 Amtrak may not transfer such funds to another account
4 or expend such funds for any purpose other than the pur5 poses covered by the account in which the funds are depos6 ited without approval by the Secretary.

7 (c) REVIEW AND APPROVAL.—

30-day approval process.—The Sec-8 (1)9 retary shall complete the review of a complete grant 10 request (including the disbursement schedule) and 11 approve or disapprove the request within 30 days 12 after the date on which Amtrak submits the grant 13 request. If the Secretary disapproves the request or 14 determines that the request is incomplete or defi-15 cient, the Secretary shall include the reason for dis-16 approval or the incomplete items or deficiencies in 17 the notice to Amtrak.

(2) 15-DAY MODIFICATION PERIOD.—Within 15
days after receiving notification from the Secretary
under the preceding sentence, Amtrak shall submit
a modified request for the Secretary's review.

(3) REVISED REQUESTS.—Within 15 days after
receiving a modified request from Amtrak, the Secretary shall either approve the modified request, or,
if the Secretary finds that the request is still incom-

plete or deficient, the Secretary shall identify in writ ing to the Senate Committee on Commerce, Science,
 and Transportation and the House of Representatives
 Committee on Transportation and Infrastructure the
 remaining deficiencies and recommend a process for
 resolving the outstanding portions of the request.

#### 7 SEC. 206. STATE-SUPPORTED ROUTES.

8 (a) IN GENERAL.—Within 2 years after the date of 9 enactment of this Act, the Board of Directors of Amtrak, 10 in consultation with the Secretary of Transportation and the governors of each State and the Mayor of the District 11 12 of Columbia or groups representing those officials, shall 13 develop and implement a standardized methodology for establishing and allocating the operating and capital costs 14 15 among the States and Amtrak associated with trains operated on routes described in section 24102(5)(B) or (D) 16 17 or section 24702 that—

(1) ensures, within 5 years after the date of enactment of this Act, equal treatment in the provision
of like services of all States and groups of States
(including the District of Columbia); and

(2) allocates to each route the costs incurred
only for the benefit of that route and a proportionate share, based upon factors that reasonably re-

flect relative use, of costs incurred for the common
 benefit of more than 1 route.

3 (b) REVIEW.—If Amtrak and the States (including the District of Columbia) in which Amtrak operates such 4 5 routes do not voluntarily adopt and implement the methodology developed under subsection (a) in allocating costs 6 7 and determining compensation for the provision of service 8 in accordance with the date established therein, the Sur-9 face Transportation Board shall determine the appro-10 priate methodology required under subsection (a) for such 11 services in accordance with the procedures and procedural 12 schedule applicable to a proceeding under section 24904(c)13 of title 49, United States Code, and require the full implementation of this methodology with regards to the provi-14 15 sion of such service within 1 year after the Board's determination of the appropriate methodology. 16

(c) USE OF CHAPTER 244 FUNDS.—Funds provided
to a State under chapter 244 of title 49, United States
Code, may be used, as provided in that chapter, to pay
capital costs determined in accordance with this section.
SEC. 207. INDEPENDENT AUDITOR TO ESTABLISH METHODOLOGIES FOR AMTRAK ROUTE AND SERVICE PLANNING DECISIONS.

24 (a) METHODOLOGY DEVELOPMENT.—The Federal25 Railroad Administration shall obtain the services of an

independent auditor or consultant to develop and rec ommend objective methodologies for determining intercity
 passenger routes and services, including the establishment
 of new routes, the elimination of existing routes, and the
 contraction or expansion of services or frequencies over
 such routes. In developing such methodologies, the auditor
 or consultant shall consider—

8 (1) the current or expected performance and 9 service quality of intercity passenger train oper-10 ations, including cost recovery, on-time performance 11 and minutes of delay, ridership, on-board services, 12 stations, facilities, equipment, and other services;

13 (2) connectivity of a route with other routes;

14 (3) the transportation needs of communities
15 and populations that are not well served by other
16 forms of public transportation;

17 (4) Amtrak's and other major intercity pas18 senger rail service providers in other countries'
19 methodologies for determining intercity passenger
20 rail routes and services; and

(5) the views of the States and other interestedparties.

(b) SUBMITTAL TO CONGRESS.—The auditor or consultant shall submit recommendations developed under
subsection (a) to Amtrak, the House of Representatives

Committee on Transportation and Infrastructure, and the
 Senate Committee on Commerce, Science, and Transpor tation.

4 (c) CONSIDERATION OF RECOMMENDATIONS.—With-5 in 90 days after receiving the recommendations developed under subsection (a) by the independent auditor or con-6 7 sultant, the Amtrak Board shall consider the adoption of 8 those recommendations. The Board shall transmit a report 9 to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Com-10 mittee on Transportation and Infrastructure explaining its 11 12 action in adopting or failing to adopt any of the recommendations. 13

(d) AUTHORIZATION OF APPROPRIATIONS.—There
are authorized to be made available to the Secretary of
Transportation, out of any amounts authorized by this Act
to be appropriated for the benefit of Amtrak and not otherwise obligated or expended, such sums as may be necessary to carry out this section.

(e) PIONEER ROUTE.—Within 2 years after the date
of enactment of this Act, Amtrak shall conduct a 1-time
evaluation of the Pioneer Route formerly operated by Amtrak to determine, using methodologies adopted under
subsection (c), whether a level of passenger demand exists

that would warrant consideration of reinstating the entire
 Pioneer Route service or segments of that service.

#### 3 SEC. 208. METRICS AND STANDARDS.

4 (a) IN GENERAL.—Within 180 days after the date 5 of enactment of this Act, the Administrator of the Federal Railroad Administration and Amtrak shall jointly, in con-6 7 sultation with the Surface Transportation Board, rail car-8 riers over whose rail lines Amtrak trains operate, States, 9 Amtrak employees, and groups representing Amtrak pas-10 sengers, as appropriate, develop new or improve existing metrics and minimum standards for measuring the per-11 12 formance and service quality of intercity passenger train 13 operations, including cost recovery, on-time performance and minutes of delay, ridership, on-board services, sta-14 15 tions, facilities, equipment, and other services. Such metrics, at a minimum, shall include the percentage of 16 17 avoidable and fully allocated operating costs covered by passenger revenues on each route, ridership per train mile 18 19 operated, measures of on-time performance and delays in-20 curred by intercity passenger trains on the rail lines of 21 each rail carrier and, for long distance routes, measures 22 of connectivity with other routes in all regions currently 23 receiving Amtrak service and the transportation needs of 24 communities and populations that are not well-served by 25 other forms of public transportation. Amtrak shall provide reasonable access to the Federal Railroad Administration
 in order to enable the Administration to carry out its duty
 under this section.

4 (b) QUARTERLY REPORTS.—The Administrator of 5 the Federal Railroad Administration shall collect the necessary data and publish a quarterly report on the perform-6 7 ance and service quality of intercity passenger train oper-8 ations, including Amtrak's cost recovery, ridership, on-9 time performance and minutes of delay, causes of delay, 10 on-board services, stations, facilities, equipment, and other 11 services.

12 (c) CONTRACT WITH HOST RAIL CARRIERS.—To the 13 extent practicable, Amtrak and its host rail carriers shall incorporate the metrics and standards developed under 14 15 subsection (a) into their access and service agreements. 16 (d) ARBITRATION.—If the development of the metrics 17 and standards is not completed within the 180-day period required by subsection (a), any party involved in the devel-18 19 opment of those standards may petition the Surface 20 Transportation Board to appoint an arbitrator to assist 21 the parties in resolving their disputes through binding ar-22 bitration.

#### 23 SEC. 209. PASSENGER TRAIN PERFORMANCE.

24 (a) IN GENERAL.—Section 24308 is amended by25 adding at the end the following:

"(f) PASSENGER TRAIN PERFORMANCE AND OTHER
 STANDARDS.—

3 "(1) INVESTIGATION OF SUBSTANDARD PER-4 FORMANCE.—If the on-time performance of any 5 intercity passenger train averages less than 80 per-6 cent for any 2 consecutive calendar quarters, or the 7 service quality of intercity passenger train operations 8 for which minimum standards are established under 9 section 208 of the Passenger Rail Investment and 10 Improvement Act of 2007 fails to meet those stand-11 ards for 2 consecutive calendar quarters, the Surface 12 Transportation Board may initiate an investigation, 13 or upon the filing of a complaint by Amtrak, an 14 intercity passenger rail operator, or an entity for 15 which Amtrak operates intercity passenger rail serv-16 ice, the Board shall initiate an investigation to de-17 termine whether, and to what extent, delays or fail-18 ure to achieve minimum standards are due to causes 19 that could reasonably be addressed by a rail carrier 20 over tracks of which the intercity passenger train op-21 erates or reasonably addressed by Amtrak or other 22 intercity passenger rail operator. In making its de-23 termination or carrying out such an investigation, 24 the Board shall obtain information from all parties 25 involved and identify reasonable measures and make recommendations to improve the service, quality,
 and on-time performance of the train.

3 "(2) PROBLEMS CAUSED BY HOST RAIL CAR-4 RIER.—If the Board determines that delays or fail-5 ures to achieve minimum standards investigated 6 under paragraph (1) are attributable to a rail car-7 rier's failure to provide preference to Amtrak over 8 freight transportation as required under subsection 9 (c), the Board may award damages against the host 10 rail carrier, including prescribing such other relief to 11 Amtrak as it determines to be reasonable and appro-12 priate pursuant to paragraph (3) of this subsection. 13 "(3) DAMAGES AND RELIEF.—In awarding 14 damages and prescribing other relief under this sub-15 section the Board shall consider such factors as— "(A) the extent to which Amtrak suffers fi-16 17 nancial loss as a result of host rail carrier

18 delays or failure to achieve minimum standards;19 and

20 "(B) what reasonable measures would ade21 quately deter future actions which may reason22 ably be expected to be likely to result in delays
23 to Amtrak on the route involved.

24 "(4) USE OF DAMAGES.—The Board shall, as it
25 deems appropriate, remit the damages awarded

| 1  | under this subsection to Amtrak or to an entity for      |
|----|--|
| 2  | which Amtrak operates intercity passenger rail serv-     |
| 3  | ice. Such damages shall be used for capital or oper-     |
| 4  | ating expenditures on the routes over which delays       |
| 5  | or failures to achieve minimum standards were the        |
| 6  | result of a rail carrier's failure to provide preference |
| 7  | to Amtrak over freight transportation as determined      |
| 8  | in accordance with paragraph (2).".                      |
| 9  | (b) Change of Reference.—Section 24308 is                |
| 10 | amended—   |
| 11 | (1) by striking "Interstate Commerce Commis-             |
| 12 | sion" in subsection $(a)(2)(A)$ and inserting "Surface   |
| 13 | Transportation Board";                                   |
| 14 | (2) by striking "Commission" each place it ap-           |
| 15 | pears and inserting "Board";                             |
| 16 | (3) by striking "Secretary of Transportation"            |
| 17 | in subsection (c) and inserting "Board"; and             |
| 18 | (4) by striking "Secretary" the last 3 places it         |
| 19 | appears in subsection (c) and each place it appears      |
| 20 | in subsections (d) and (e) and inserting "Board".        |
| 21 | SEC. 210. LONG DISTANCE ROUTES.                          |
| 22 | (a) IN GENERAL.—Chapter 247 is amended by add-           |
| 23 | ing at the end thereof the following:                    |

30

#### 1 "§ 24710. Long distance routes

2 "(a) ANNUAL EVALUATION.—Using the financial and
3 performance metrics developed under section 208 of the
4 Passenger Rail Investment and Improvement Act of 2007,
5 Amtrak shall—

6 "(1) evaluate annually the financial and oper7 ating performance of each long distance passenger
8 rail route operated by Amtrak; and

9 "(2) rank the overall performance of such 10 routes for 2006 and identify each long distance pas-11 senger rail route operated by Amtrak in 2006 ac-12 cording to its overall performance as belonging to 13 the best performing third of such routes, the second 14 best performing third of such routes, or the worst 15 performing third of such routes.

"(b) PERFORMANCE IMPROVEMENT PLAN.—Amtrak
shall develop and publish a performance improvement plan
for its long distance passenger rail routes to achieve financial and operating improvements based on the data collected through the application of the financial and performance metrics developed under section 208 of that Act.
The plan shall address—

23 "(1) on-time performance;

24 "(2) scheduling, frequency, routes, and stops;

25 "(3) the feasibility of restructuring service into
26 connected corridor service;

|    | 01   |
|----|--|
| 1  | "(4) performance-related equipment changes               |
| 2  | and capital improvements;                                |
| 3  | "(5) on-board amenities and service, including           |
| 4  | food, first class, and sleeping car service;             |
| 5  | "(6) State or other non-Federal financial con-           |
| 6  | tributions;  |
| 7  | "(7) improving financial performance; and                |
| 8  | "(8) other aspects of Amtrak's long distance             |
| 9  | passenger rail routes that affect the financial, com-    |
| 10 | petitive, and functional performance of service on       |
| 11 | Amtrak's long distance passenger rail routes.            |
| 12 | "(c) Implementation.—Amtrak shall implement              |
| 13 | the performance improvement plan developed under sub-    |
| 14 | section (b)—   |
| 15 | "(1) beginning in fiscal year 2008 for those             |
| 16 | routes identified as being in the worst performing       |
| 17 | third under subsection $(a)(2)$ ;                        |
| 18 | ((2)) beginning in fiscal year 2009 for those            |
| 19 | routes identified as being in the second best per-       |
| 20 | forming third under subsection $(a)(2)$ ; and            |
| 21 | "(3) beginning in fiscal year 2010 for those             |
| 22 | routes identified as being in the best performing        |
| 23 | third under subsection $(a)(2)$ .                        |
| 24 | "(d) ENFORCEMENT.—The Federal Railroad Admin-            |
| 25 | istration shall monitor the development, implementation, |
|    |  |

and outcome of improvement plans under this section. If,
 for any year, it determines that Amtrak is not making
 reasonable progress in implementing its performance im provement plan or in achieving the expected outcome of
 the plan for any calendar year, the Federal Railroad Ad ministration—

7 "(1) shall notify Amtrak, the Inspector General
8 of the Department of Transportation, and appro9 priate Congressional committees of its determination
10 under this subsection;

11 "(2) shall provide an opportunity for a hearing12 with respect to that determination; and

"(3) may withhold any appropriated funds otherwise available to Amtrak for the operation of a
route or routes on which it is not making progress,
other than funds made available for passenger safety
or security measures.".

(b) CONFORMING AMENDMENT.—The chapter analysis for chapter 247 is amended by inserting after the item
relating to section 24709 the following:

"24710. Long distance routes.".

21 SEC. 211. ALTERNATE PASSENGER RAIL SERVICE PRO22 GRAM.

(a) IN GENERAL.—Chapter 247, as amended by section 209, is amended by adding at the end thereof the
following:

33

#### 1 "§ 24711. Alternate passenger rail service program

2 "(a) IN GENERAL.—Within 1 year after the date of
3 enactment of the Passenger Rail Investment and Improve4 ment Act of 2007, the Federal Railroad Administration
5 shall initiate a rulemaking proceeding to develop a pro6 gram under which—

7 "(1) a rail carrier or rail carriers that own in-8 frastructure over which Amtrak operates a pas-9 senger rail service route described in subparagraph 10 (B), (C), or (D) of section 24102(5) or in section 11 24702 of title 49, United States Code may petition 12 the Federal Railroad Administration to be consid-13 ered as a passenger rail service provider over that 14 route in lieu of Amtrak;

"(2) the Administration would notify Amtrak
within 30 days after receiving a petition under paragraph (1) and establish a deadline by which both the
petitioner and Amtrak would be required to submit
a bid to provide passenger rail service over the route
to which the petition relates;

"(3) each bid would describe how the bidder
would operate the route, what Amtrak passenger
equipment would be needed, if any, what sources of
non-Federal funding the bidder would use, including
any State subsidy, among other things;

| 1  | "(4) the Administration would make a decision          |
|----|--|
| 2  | and execute a contract within a specified, limited     |
| 3  | time after that deadline awarding to the winning       |
| 4  | bidder—  |
| 5  | "(A) the right and obligation to provide               |
| 6  | passenger rail service over that route subject to      |
| 7  | such performance standards as the Administra-          |
| 8  | tion may require, consistent with the standards        |
| 9  | developed under section 208 of this Act; and           |
| 10 | "(B) an operating subsidy—                             |
| 11 | "(i) for the first year at a level not in              |
| 12 | excess of the level in effect during the fis-          |
| 13 | cal year preceding the fiscal year in which            |
| 14 | the petition was received, adjusted for in-            |
| 15 | flation;   |
| 16 | "(ii) for any subsequent years at such                 |
| 17 | level, adjusted for inflation; and                     |
| 18 | "(5) each bid would contain a staffing plan de-        |
| 19 | scribing the number of employees needed to operate     |
| 20 | the service, the job assignments and requirements,     |
| 21 | and the terms of work for prospective and current      |
| 22 | employees of the bidder for the service outlined in    |
| 23 | the bid, and such staffing plan would be made avail-   |
| 24 | able by the winning bidder to the public after the bid |
| 25 | award.   |

1 "(b) Implementation.—

| 2  | "(1) INITIAL PETITIONS.—Pursuant to any                     |
|----|---|
| 3  | rules or regulations promulgated under subsection           |
| 4  | (A), the Administration shall establish a deadline for      |
| 5  | the submission of a petition under subsection (a)-          |
| 6  | "(A) during fiscal year 2008 for operations                 |
| 7  | commencing in fiscal year 2009; and                         |
| 8  | "(B) during the immediately preceding fis-                  |
| 9  | cal year for operations commencing in subse-                |
| 10 | quent fiscal years.   |
| 11 | "(2) ROUTE LIMITATIONS.—The Administra-                     |
| 12 | tion may not make the program available with re-            |
| 13 | spect to more than 1 Amtrak passenger rail route            |
| 14 | for operations beginning in fiscal year 2009 nor to         |
| 15 | more than 2 such routes for operations beginning in         |
| 16 | fiscal year 2011 and subsequent fiscal years.               |
| 17 | "(c) Performance Standards; Access to Facili-               |
| 18 | TIES; EMPLOYEES.—If the Administration awards the           |
| 19 | right and obligation to provide passenger rail service over |
| 20 | a route under the program to a rail carrier or rail car-    |
| 21 | riers—  |
| 22 | "(1) it shall execute a contract with the rail              |
| 23 | carrier or rail carriers for rail passenger operations      |
| 24 | on that route that conditions the operating and sub-        |
| 25 | sidy rights upon—   |

| 1  | "(A) the service provider continuing to                 |
|----|---|
| 2  | provide passenger rail service on the route that        |
| 3  | is no less frequent, nor over a shorter distance,       |
| 4  | than Amtrak provided on that route before the           |
| 5  | award; and  |
| 6  | "(B) the service provider's compliance with             |
| 7  | the minimum standards established under sec-            |
| 8  | tion 208 of the Passenger Rail Investment and           |
| 9  | Improvement Act of 2007 and such additional             |
| 10 | performance standards as the Administration             |
| 11 | may establish;  |
| 12 | ((2) it shall, if the award is made to a rail car-      |
| 13 | rier other than Amtrak, require Amtrak to provide       |
| 14 | access to its reservation system, stations, and facili- |
| 15 | ties to any rail carrier or rail carriers awarded a     |
| 16 | contract under this section, in accordance with sec-    |
| 17 | tion 218 of that Act, necessary to carry out the pur-   |
| 18 | poses of this section;                                  |
| 19 | "(3) the employees of any person used by a rail         |
| 20 | carrier or rail carriers (as defined in section         |
| 21 | 10102(5) of this title) in the operation of a route     |
| 22 | under this section shall be considered an employee of   |
| 23 | that carrier or carriers and subject to the applicable  |
| 24 | Federal laws and regulations governing similar          |
| 25 | crafts or classes of employees of Amtrak, including     |

provisions under section 121 of the Amtrak Reform
 and Accountability Act of 1997 relating to employ ees that provide food and beverage service; and

4 "(4) the winning bidder shall provide preference
5 in hiring to qualified Amtrak employees displaced by
6 the award of the bid, consistent with the staffing
7 plan submitted by the bidder.

8 "(d) CESSATION OF SERVICE.—If a rail carrier or 9 rail carriers awarded a route under this section cease to 10 operate the service or fail to fulfill their obligations under the contract required under subsection (c), the Adminis-11 12 trator, in collaboration with the Surface Transportation 13 Board shall take any necessary action consistent with this title to enforce the contract and ensure the continued pro-14 15 vision of service, including the installment of an interim service provider and re-bidding the contract to operate the 16 17 service. The entity providing service shall either be Amtrak or a rail carrier defined in section 24711(a)(1). 18

"(e) ADEQUATE RESOURCES.—Before taking any action allowed under this section, the Secretary shall certify
that the Administrator has sufficient resources that are
adequate to undertake the program established under this
section.".

(b) CONFORMING AMENDMENT.—The chapter anal-25 ysis for chapter 247, as amended by section 209, is

amended by inserting after the item relating to section
 24710 the following:

"24711. Alternate passenger rail service program.".

#### 3 SEC. 212. EMPLOYEE TRANSITION ASSISTANCE.

4 (a) **Provision of Financial Incentives.**—For 5 Amtrak employees who are adversely affected by the ces-6 sation of the operation of a long distance route or any 7 other route under section 24711 of title 49, United States 8 Code, previously operated by Amtrak, the Secretary shall 9 develop a program under which the Secretary may, in the 10 Secretary's discretion, provide grants for financial incentives to be provided to employees of the National Railroad 11 12 Passenger Corporation who voluntarily terminate their employment with the Corporation and relinquish any legal 13 14 rights to receive termination-related payments under any 15 contractual agreement with the Corporation.

(b) CONDITIONS FOR FINANCIAL INCENTIVES.—As a
condition for receiving financial assistance grants under
this section, the Corporation must certify that—

(1) a reasonable attempt was made to reassign
an employee adversely affected under section 24711
of title 49, United States Code, or by the elimination
of any route, to other positions within the Corporation in accordance with any contractual agreements;

1 (2) the financial assistance results in a net re-2 duction in the total number of employees equal to 3 the number receiving financial incentives; 4 (3) the financial assistance results in a net re-5 duction in total employment expense equivalent to 6 the total employment expenses associated with the 7 employees receiving financial incentives; and 8 (4) the total number of employees eligible for 9 termination-related payments will not be increased 10 without the express written consent of the Secretary. 11 (c) Amount of Financial Incentives.—The fi-12 nancial incentives authorized under this section may be 13 no greater than \$50,000 per employee.

(d) AUTHORIZATION OF APPROPRIATIONS.—There
are hereby authorized to be appropriated to the Secretary
such sums as may be necessary to make grants to the National Railroad Passenger Corporation to provide financial
incentives under subsection (a).

(e) TERMINATION-RELATED PAYMENTS.—If Amtrak
employees adversely affected by the cessation of Amtrak
service resulting from the awarding of a grant to an operator other than Amtrak for the operation of a route under
section 24711 of title 49, United States Code, or any other
route, previously operated by Amtrak do not receive financial incentives under subsection (a), then the Secretary

shall make grants to the National Railroad Passenger Cor poration from funds authorized by section 102 of this Act
 for termination-related payments to employees under ex isting contractual agreements.

## 5 SEC. 213. NORTHEAST CORRIDOR STATE-OF-GOOD-REPAIR 6 PLAN.

7 (a) IN GENERAL.—Within 6 months after the date 8 of enactment of this Act, the National Railroad Passenger 9 Corporation, in consultation with the Secretary and the 10 States (including the District of Columbia) that make up the Northeast Corridor (as defined in section 24102 of 11 12 title 49, United States Code), shall prepare a capital 13 spending plan for capital projects required to return the Northeast Corridor to a state of good repair by the end 14 15 of fiscal year 2012, consistent with the funding levels authorized in this Act and shall submit the plan to the Sec-16 17 retary.

18 (b) Approval by the Secretary.—

(1) The Corporation shall submit the capital
spending plan prepared under this section to the
Secretary of Transportation for review and approval
pursuant to the procedures developed under section
20 205 of this Act.

24 (2) The Secretary of Transportation shall re-25 quire that the plan be updated at least annually and

shall review and approve such updates. During re view, the Secretary shall seek comments and review
 from the commission established under section
 24905 of title 49, United States Code, and other
 Northeast Corridor users regarding the plan.

6 (3) The Secretary shall make grants to the Cor7 poration with funds authorized by section 101(b) for
8 Northeast Corridor capital investments contained
9 within the capital spending plan prepared by the
10 Corporation and approved by the Secretary.

(4) Using the funds authorized by section
101(d), the Secretary shall review Amtrak's capital
expenditures funded by this section to ensure that
such expenditures are consistent with the capital
spending plan and that Amtrak is providing adequate project management oversight and fiscal controls.

(c) ELIGIBILITY OF EXPENDITURES.—The Federal
share of expenditures for capital improvements under this
section may not exceed 100 percent.

## 21 SEC. 214. NORTHEAST CORRIDOR INFRASTRUCTURE AND 22 OPERATIONS IMPROVEMENTS.

23 (a) IN GENERAL.—Section 24905 is amended to read24 as follows:

|    | 40   |
|----|--|
| 1  | "(D) non-voting representatives of freight             |
| 2  | railroad carriers using the Northeast Corridor         |
| 3  | selected by the Secretary.                             |
| 4  | "(2) The Secretary shall ensure that the mem-          |
| 5  | bership belonging to any of the groups enumerated      |
| 6  | under subparagraph (1) shall not constitute a major-   |
| 7  | ity of the commission's memberships.                   |
| 8  | "(3) The commission shall establish a schedule         |
| 9  | and location for convening meetings, but shall meet    |
| 10 | no less than four times per fiscal year, and the com-  |
| 11 | mission shall develop rules and procedures to govern   |
| 12 | the commission's proceedings.                          |
| 13 | "(4) A vacancy in the Commission shall be              |
| 14 | filled in the manner in which the original appoint-    |
| 15 | ment was made.   |
| 16 | "(5) Members shall serve without pay but shall         |
| 17 | receive travel expenses, including per diem in lieu of |
| 18 | subsistence, in accordance with sections $5702$ and    |
| 19 | 5703 of title 5, United States Code.                   |
| 20 | "(6) The Chairman of the Commission shall be           |
| 21 | elected by the members.                                |
| 22 | "(7) The Commission may appoint and fix the            |
| 23 | pay of such personnel as it considers appropriate.     |
| 24 | "(8) Upon request of the Commission, the head          |
| 25 | of any department or agency of the United States       |
|    |  |

may detail, on a reimbursable basis, any of the personnel of that department or agency to the Commission to assist it in carrying out its duties under this
section.

5 "(9) Upon the request of the Commission, the 6 Administrator of General Services shall provide to 7 the Commission, on a reimbursable basis, the admin-8 istrative support services necessary for the Commis-9 sion to carry out its responsibilities under this sec-10 tion.

11 "(10) The commission shall consult with other12 entities as appropriate.

13 "(b) GENERAL RECOMMENDATIONS.—The Commis14 sion shall develop recommendations concerning Northeast
15 Corridor rail infrastructure and operations including pro16 posals addressing, as appropriate—

17 "(1) short-term and long term capital invest18 ment needs beyond the state-of-good-repair under
19 section 213;

20 "(2) future funding requirements for capital
21 improvements and maintenance;

"(3) operational improvements of intercity passenger rail, commuter rail, and freight rail services;
"(4) opportunities for additional non-rail uses
of the Northeast Corridor;

| 1  | "(5) scheduling and dispatching;                      |
|----|---|
| 2  | "(6) safety and security enhancements;                |
| 3  | "(7) equipment design;                                |
| 4  | "(8) marketing of rail services; and                  |
| 5  | "(9) future capacity requirements.                    |
| 6  | "(c) Access Costs.—                                   |
| 7  | "(1) DEVELOPMENT OF FORMULA.—Within 1                 |
| 8  | year after verification of Amtrak's new financial ac- |
| 9  | counting system pursuant to section 203(b) of the     |
| 10 | Passenger Rail Investment and Improvement Act of      |
| 11 | 2007, the Commission shall—                           |
| 12 | "(A) develop a standardized formula for               |
| 13 | determining and allocating costs, revenues, and       |
| 14 | compensation for Northeast Corridor commuter          |
| 15 | rail passenger transportation, as defined in sec-     |
| 16 | tion 24102 of this title, that use National Rail-     |
| 17 | road Passenger Corporation facilities or services     |
| 18 | or that provide such facilities or services to the    |
| 19 | National Railroad Passenger Corporation that          |
| 20 | ensure that—  |
| 21 | "(i) there is no cross-subsidization of               |
| 22 | commuter rail passenger, intercity rail pas-          |
| 23 | senger, or freight rail transportation; and           |
| 24 | "(ii) each service is assigned the costs              |
| 25 | incurred only for the benefit of that serv-           |

|    | 10  |
|----|---|
| 1  | ice, and a proportionate share, based upon            |
| 2  | factors that reasonably reflect relative use,         |
| 3  | of costs incurred for the common benefit of           |
| 4  | more than 1 service;                                  |
| 5  | "(B) develop a proposed timetable for im-             |
| 6  | plementing the formula before the end of the          |
| 7  | 6th year following the date of enactment of that      |
| 8  | Act;  |
| 9  | "(C) transmit the proposed timetable to               |
| 10 | the Surface Transportation Board; and                 |
| 11 | "(D) at the request of a Commission mem-              |
| 12 | ber, petition the Surface Transportation Board        |
| 13 | to appoint a mediator to assist the Commission        |
| 14 | members through non-binding mediation to              |
| 15 | reach an agreement under this section.                |
| 16 | "(2) IMPLEMENTATION.—The National Rail-               |
| 17 | road Passenger Corporation and the commuter au-       |
| 18 | thorities providing commuter rail passenger trans-    |
| 19 | portation on the Northeast Corridor shall implement   |
| 20 | new agreements for usage of facilities or services    |
| 21 | based on the formula proposed in paragraph (1) in     |
| 22 | accordance with the timetable established therein. If |
| 23 | the entities fail to implement such new agreements    |
| 24 | in accordance with the timetable, the Commission      |
| 25 | shall petition the Surface Transportation Board to    |
|    |   |

determine the appropriate compensation amounts for
 such services in accordance with section 24904(c) of
 this title. The Surface Transportation Board shall
 enforce its determination on the party or parties in volved.

6 "(d) TRANSMISSION OF RECOMMENDATIONS.—The 7 commission shall annually transmit the recommendations 8 developed under subsection (b) and the formula and time-9 table developed under subsection (c)(1) to the Senate 10 Committee on Commerce, Science, and Transportation 11 and the House of Representatives Committee on Trans-12 portation and Infrastructure.

13 "(e) NORTHEAST CORRIDOR SAFETY AND SECURITY14 COMMITTEE.—

15 "(1) IN GENERAL.—The Secretary shall estab16 lish a Northeast Corridor Safety and Security Com17 mittee composed of members appointed by the Sec18 retary. The members shall be representatives of—

19 "(A) the Secretary;

20 "(B) Amtrak;

21 "(C) freight carriers operating more than
22 150,000 train miles a year on the main line of
23 the Northeast Corridor;

24 "(D) commuter agencies;

25 "(E) rail passengers;

| 1  | "(F) rail labor;                                     |
|----|--|
| 2  | "(G) the Transportation Security Adminis-            |
| 3  | tration; and   |
| 4  | "(H) other individuals and organizations             |
| 5  | the Secretary decides have a significant interest    |
| 6  | in rail safety or security.                          |
| 7  | "(2) FUNCTION; MEETINGS.—The Secretary               |
| 8  | shall consult with the Committee about safety and    |
| 9  | security improvements on the Northeast Corridor      |
| 10 | main line. The Committee shall meet at least once    |
| 11 | every 2 years to consider safety matters on the main |
| 12 | line.  |
| 13 | "(3) REPORT.—At the beginning of the first           |
| 14 | session of each Congress, the Secretary shall submit |
| 15 | a report to the Commission and to Congress on the    |
| 16 | status of efforts to improve safety and security on  |
| 17 | the Northeast Corridor main line. The report shall   |
| 18 | include the safety recommendations of the Com-       |
| 19 | mittee and the comments of the Secretary on those    |
| 20 | recommendations.".                                   |
| 21 | (b) Conforming Amendments.—Section                   |
| 22 | 24904(c)(2) is amended by—                           |
| 23 | (1) inserting "commuter rail passenger" after        |
| 24 | "between"; and                                       |
| 25 | (2) striking "freight" in the second sentence.       |
|    |  |

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#### 1 (c) RIDOT ACCESS AGREEMENT.—

(1) IN GENERAL.—Not later than December 15,
2007, Amtrak and the Rhode Island Department of
Transportation shall enter into an agreement governing access fees and other costs or charges related
to the operation of the South County commuter rail
service on the Northeast Corridor between Providence and Wickford Junction, Rhode Island.

9 (2) FAILURE TO REACH AGREEMENT.—If Am-10 trak and the Rhode Island Department of Transpor-11 tation fail to reach the agreement specified under 12 paragraph (1), the Administrator of the Federal 13 Railroad Administration shall, after consultation 14 with both parties, resolve any outstanding disagree-15 ments between the parties, including setting access 16 fees and other costs or charges related to the oper-17 ation of the South County commuter rail service 18 that do not allow for the cross-subsidization of inter-19 city rail passenger and commuter rail passenger 20 service, not later than January 30, 2008.

(3) INTERIM AGREEMENT.—Any agreement between Amtrak and the Rhode Island Department of
Transportation relating to access costs made under
this subsection shall be superseded by any access
cost formula developed by the Northeast Corridor

Infrastructure and Operations Advisory Commission
 under section 24905(c)(1) of title 49, United States
 Code, as amended by section 214(a) of this Act.

### 4 SEC. 215. RESTRUCTURING LONG-TERM DEBT AND CAP-5 ITAL LEASES.

6 (a) IN GENERAL.—The Secretary of the Treasury, in 7 consultation with the Secretary of Transportation and 8 Amtrak, may make agreements to restructure Amtrak's 9 indebtedness as of the date of enactment of this Act. This 10 authorization expires on October 1, 2008.

11 RESTRUCTURING.—The (b)  $\mathbf{D}\mathbf{E}\mathbf{B}\mathbf{T}$ Secretary of 12 Treasury, in consultation with the Secretary of the Trans-13 portation and Amtrak, shall enter into negotiations with 14 the holders of Amtrak debt, including leases, outstanding 15 on the date of enactment of this Act for the purpose of restructuring (including repayment) and repaying that 16 17 debt. The Secretary of the Treasury may secure agreements for restructuring or repayment on such terms as 18 the Secretary of the Treasury deems favorable to the in-19 terests of the Government. 20

21 (c) CRITERIA.—In restructuring Amtrak's indebted22 ness, the Secretary and Amtrak—

(1) shall take into consideration repayment
costs, the term of any loan or loans, and market
conditions; and

(2) shall ensure that the restructuring results
 in significant savings to Amtrak and the United
 States Government.

4 (d) PAYMENT OF RENEGOTIATED DEBT.—If the cri5 teria under subsection (c) are met, the Secretary of Treas6 ury may assume or repay the restructured debt, as appro7 priate.

8 (e) Amtrak Principal and Interest Pay-9 ments.—

10 (1) PRINCIPAL ON DEBT SERVICE.—Unless the 11 Secretary of Treasury makes sufficient payments to 12 creditors under subsection (d) so that Amtrak is re-13 quired to make no payments to creditors in a fiscal 14 year, the Secretary of Transportation shall use 15 funds authorized by section 103(a)(1) for the use of 16 Amtrak for retirement of principal on loans for cap-17 ital equipment, or capital leases.

18 (2) INTEREST ON DEBT.—Unless the Secretary 19 of Treasury makes sufficient payments to creditors 20 under subsection (d) so that Amtrak is required to 21 make no payments to creditors in a fiscal year, the 22 Secretary of Transportation shall use funds author-23 ized by section 103(a)(2) for the use of Amtrak for 24 the payment of interest on loans for capital equip-25 ment, or capital leases.

1 (3) REDUCTIONS IN AUTHORIZATION LEVELS.— 2 Whenever action taken by the Secretary of the 3 Treasury under subsection (a) results in reductions 4 in amounts of principal or interest that Amtrak 5 must service on existing debt, the corresponding 6 amounts authorized by section 103(a)(1) or (2) shall 7 be reduced accordingly. 8 (f) LEGAL EFFECT OF PAYMENTS UNDER THIS SEC-9 TION.—The payment of principal and interest on secured 10 debt, other than debt assumed under subsection (d), with

 $11\,$  the proceeds of grants under subsection (e) shall not—

(1) modify the extent or nature of any indebtedness of the National Railroad Passenger Corporation to the United States in existence of the date of
enactment of this Act;

16 (2) change the private nature of Amtrak's or its17 successors' liabilities; or

18 (3) imply any Federal guarantee or commit19 ment to amortize Amtrak's outstanding indebted20 ness.

(g) SECRETARY APPROVAL.—Amtrak may not incur
more debt after the date of enactment of this Act without
the express advance approval of the Secretary of Transportation.

(h) REPORT.—The Secretary of the Treasury shall
 transmit a report to the Senate Committee on Commerce,
 Science, and Transportation, the Senate Committee on
 Appropriations, the House of Representatives Committee
 on Transportation and Infrastructure, and the House of
 Representatives Committee on Appropriations by Novem ber 1, 2008—

8 (1) describing in detail any agreements to re-9 structure the Amtrak debt; and

10 (2) providing an estimate of the savings to Am-11 trak and the United States Government.

12 SEC. 216. STUDY OF COMPLIANCE REQUIREMENTS AT EX-13 ISTING INTERCITY RAIL STATIONS.

14 Amtrak, in consultation with station owners, shall 15 evaluate the improvements necessary to make all existing stations it serves readily accessible to and usable by indi-16 viduals with disabilities, as required by section 242(e)(2)17 of the Americans with Disabilities Act of 1990 (42 U.S.C. 18 19 12162(e)(2)). The evaluation shall include the estimated 20 cost of the improvements necessary, the identification of 21 the responsible person (as defined in section 241(5) of 22 that Act (42 U.S.C. 12161(5))), and the earliest prac-23 ticable date when such improvements can be made. Am-24 trak shall submit the evaluation to the Senate Committee 25 on Commerce, Science, and Transportation, the House of Representatives Committee on Transportation and Infra structure, and the National Council on Disability by Sep tember 30, 2008, along with recommendations for funding
 the necessary improvements.

#### 5 SEC. 217. INCENTIVE PAY.

6 The Amtrak Board of Directors is encouraged to de-7 velop an incentive pay program for Amtrak management8 employees.

#### 9 SEC. 218. ACCESS TO AMTRAK EQUIPMENT AND SERVICES.

10 If a State desires to select or selects an entity other 11 than Amtrak to provide services required for the operation 12 of an intercity passenger train route described in section 13 24102(5)(D) or 24702 of title 49, United States Code, 14 the State may make an agreement with Amtrak to use 15 facilities and equipment of, or have services provided by, Amtrak under terms agreed to by the State and Amtrak 16 17 to enable the State to utilize an entity other than Amtrak to provide services required for operation of the route. If 18 19 the parties cannot agree upon terms, and the Surface 20Transportation Board finds that access to Amtrak's facili-21 ties or equipment, or the provision of services by Amtrak, 22 is necessary to carry out this provision and that the oper-23 ation of Amtrak's other services will not be impaired 24 thereby, the Surface Transportation Board shall, within 25 120 days after submission of the dispute, issue an order that the facilities and equipment be made available, and
 that services be provided, by Amtrak, and shall determine
 reasonable compensation, liability and other terms for use
 of the facilities and equipment and provision of the serv ices. Compensation shall be determined in accord with the
 methodology established pursuant to section 206 of this
 Act.

#### 8 SEC. 219. GENERAL AMTRAK PROVISIONS.

9 (a) REPEAL OF SELF-SUFFICIENCY REQUIREMENTS. 10 (1) TITLE 49 AMENDMENTS.—Chapter 241 is 11 amended-12 (A) by striking the last sentence of section 13 24101(d); and 14 (B) by striking the last sentence of section 15 24104(a). 16 (2) Amtrak reform and accountability 17 ACT AMENDMENTS.—Title II of the Amtrak Reform 18 and Accountability Act of 1997 (49 U.S.C. 24101 19 nt) is amended by striking sections 204 and 205. 20 (b) LEASE ARRANGEMENTS.—Amtrak may obtain 21 services from the Administrator of General Services, and 22 the Administrator may provide services to Amtrak, under 23 section 201(b) and 211(b) of the Federal Property and 24 Administrative Service Act of 1949 (40 U.S.C. 481(b) and

25 491(b)) for each of fiscal years 2007 through 2012.

3 Amtrak is encouraged to increase its operation of trains funded by the private sector in order to minimize 4 5 its need for Federal subsidies. Amtrak shall utilize the provisions of section 24308 of title 49, United States 6 7 Code, when necessary to obtain access to facilities, train 8 and engine crews, or services of a rail carrier or regional 9 transportation authority that are required to operate such 10 trains.

#### 11 SEC. 221. ON-BOARD SERVICE IMPROVEMENTS.

(a) IN GENERAL.—Within 1 year after metrics and
standards are established under section 208 of this Act,
Amtrak shall develop and implement a plan to improve
on-board service pursuant to the metrics and standards
for such service developed under that section.

(b) REPORT.—Amtrak shall provide a report to the
Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on
Transportation and Infrastructure on the on-board service
improvements proscribed in the plan and the timeline for
implementing such improvements.

#### 23 SEC. 222. AMTRAK MANAGEMENT ACCOUNTABILITY.

(a) IN GENERAL.—Chapter 243 is amended by inserting after section 24309 the following:

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#### 1 "§ 24310. Management accountability

"(a) IN GENERAL.—Three years after the date of en-2 3 actment of the Passenger Rail Investment and Improvement Act of 2007, and two years thereafter, the Inspector 4 5 General of the Department of Transportation shall complete an overall assessment of the progress made by Am-6 7 trak management and the Department of Transportation 8 in implementing the provisions of that Act. 9 "(b) ASSESSMENT.—The management assessment 10 undertaken by the Inspector General may include a review 11 of— 12 "(1) effectiveness improving annual financial 13 planning; "(2) effectiveness in implementing improved fi-14 15 nancial accounting; "(3) efforts to implement minimum train per-16 17 formance standards; 18 "(4) progress maximizing revenues and mini-19 mizing Federal subsidies; and 20 "(5) any other aspect of Amtrak operations the 21 Inspector General finds appropriate to review.". 22 (b) CONFORMING AMENDMENT.—The chapter analysis for chapter 243 is amended by inserting after the item 23 relating to section 24309 the following: 24

"24310. Management accountability.".

# 1**TITLE III—INTERCITY**2**PASSENGER RAIL POLICY**

3 SEC. 301. CAPITAL ASSISTANCE FOR INTERCITY PAS-

#### SENGER RAIL SERVICE; STATE RAIL PLANS.

5 (a) IN GENERAL.—Part C of subtitle V is amended

6 by inserting the following after chapter 243:

## "CHAPTER 244. INTERCITY PASSENGER RAIL SERVICE CORRIDOR CAPITAL ASSISTANCE

#### "Sec.

4

"24401. Definitions.

"24402. Capital investment grants to support intercity passenger rail service. "24403. Project management oversight.

"24404. Use of capital grants to finance first-dollar liability of grant project. "24405. Grant conditions.

#### 7 **"§ 24401. Definitions**

8 "In this subchapter:

9 "(1) APPLICANT.—The term 'applicant' means 10 a State (including the District of Columbia), a group 11 of States, an Interstate Compact, or a public agency 12 established by one or more States and having re-13 sponsibility for providing intercity passenger rail 14 service.

15 "(2) CAPITAL PROJECT.—The term 'capital
16 project' means a project or program in a State rail
17 plan developed under chapter 225 of this title for—

18 "(A) acquiring, constructing, improving, or
19 inspecting equipment, track and track struc20 tures, or a facility for use in or for the primary
21 benefit of intercity passenger rail service, ex-

1 penses incidental to the acquisition or construc-2 tion (including designing, engineering, location 3 surveying, mapping, environmental studies, and 4 acquiring rights-of-way), payments for the cap-5 ital portions of rail trackage rights agreements, 6 highway-rail grade crossing improvements re-7 lated to intercity passenger rail service, secu-8 rity, mitigating environmental impacts, commu-9 nication and signalization improvements, reloca-10 tion assistance, acquiring replacement housing 11 sites, and acquiring, constructing, relocating, 12 and rehabilitating replacement housing; 13 "(B) rehabilitating, remanufacturing or 14 overhauling rail rolling stock and facilities used 15 primarily in intercity passenger rail service; "(C) costs associated with developing State 16 17 rail plans; and 18 "(D) the first-dollar liability costs for in-19 surance related to the provision of intercity pas-20 senger rail service under section 24404. "(3) INTERCITY PASSENGER RAIL SERVICE.— 21 22 The term 'intercity passenger rail service' means 23 transportation services with the primary purpose of 24 passenger transportation between towns, cities and 25 metropolitan areas by rail, including high-speed rail,

as defined in section 24102 of title 49, United
 States Code.

# 3 "§24402. Capital investment grants to support inter4 city passenger rail service

5 "(a) GENERAL AUTHORITY.—

6 "(1) The Secretary of Transportation may 7 make grants under this section to an applicant to 8 assist in financing the capital costs of facilities and 9 equipment necessary to provide or improve intercity 10 passenger rail transportation.

11 "(2) The Secretary shall require that a grant 12 under this section be subject to the terms, condi-13 tions, requirements, and provisions the Secretary de-14 cides are necessary or appropriate for the purposes 15 of this section, including requirements for the dis-16 position of net increases in value of real property re-17 sulting from the project assisted under this section 18 and shall prescribe procedures and schedules for the 19 awarding of grants under this title, including appli-20 cation and qualification procedures and a record of 21 decision on applicant eligibility. The Secretary shall 22 issue a final rule establishing such procedures not 23 later than 90 days after the date of enactment of 24 the Passenger Rail Investment and Improvement 25 Act of 2007.

1 "(b) PROJECT AS PART OF STATE RAIL PLAN.—

2 "(1) The Secretary may not approve a grant for 3 a project under this section unless the Secretary 4 finds that the project is part of a State rail plan de-5 veloped under chapter 225 of this title, or under the 6 plan required by section 203 of the Passenger Rail 7 Investment and Improvement Act of 2007, and that 8 the applicant or recipient has or will have the legal, 9 financial, and technical capacity to carry out the 10 project, satisfactory continuing control over the use 11 of the equipment or facilities, and the capability and 12 willingness to maintain the equipment or facilities.

"(2) An applicant shall provide sufficient information upon which the Secretary can make the findings required by this subsection.

16 "(3) If an applicant has not selected the pro-17 posed operator of its service competitively, the appli-18 cant shall provide written justification to the Sec-19 retary showing why the proposed operator is the 20 best, taking into account price and other factors, 21 and that use of the proposed operator will not un-22 necessarily increase the cost of the project.

23 "(c) PROJECT SELECTION CRITERIA.—The Sec24 retary, in selecting the recipients of financial assistance
25 to be provided under subsection (a), shall—

"(1) require that each proposed project meet all
 safety and security requirements that are applicable
 to the project under law;

"(2) give preference to projects with high levels 4 5 of estimated ridership, increased on-time perform-6 ance, reduced trip time, additional service frequency 7 to meet anticipated or existing demand, or other sig-8 nificant service enhancements as measured against 9 minimum standards developed under section 208 of 10 the Passenger Rail Investment and Improvement 11 Act of 2007;

12 "(3) encourage intermodal connectivity through 13 projects that provide direct connections between 14 train stations, airports, bus terminals, subway sta-15 tions, ferry ports, and other modes of transpor-16 tation;

17 "(4) ensure that each project is compatible18 with, and is operated in conformance with—

"(A) plans developed pursuant to the requirements of section 135 of title 23, United
States Code; and

22 "(B) the national rail plan (if it is avail-23 able); and

24 "(5) favor the following kinds of projects:

| 1  | "(A) Projects that are expected to have a      |
|----|--|
| 2  | significant favorable impact on air or highway |
| 3  | traffic congestion, capacity, or safety.       |
| 4  | "(B) Projects that also improve freight or     |
| 5  | commuter rail operations.                      |
| 6  | "(C) Projects that have significant envi-      |
| 7  | ronmental benefits.                            |
| 8  | "(D) Projects that are—                        |
| 9  | "(i) at a stage of preparation that all        |
| 10 | pre-commencement compliance with envi-         |
| 11 | ronmental protection requirements has al-      |
| 12 | ready been completed; and                      |
| 13 | "(ii) ready to be commenced.                   |
| 14 | "(E) Projects with positive economic and       |
| 15 | employment impacts.                            |
| 16 | "(F) Projects that encourage the use of        |
| 17 | positive train control technologies.           |
| 18 | "(G) Projects that have commitments of         |
| 19 | funding from non-Federal Government sources    |
| 20 | in a total amount that exceeds the minimum     |
| 21 | amount of the non-Federal contribution re-     |
| 22 | quired for the project.                        |
| 23 | "(H) Projects that involve donated prop-       |
| 24 | erty interests or services.                    |

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"(I) Projects that are identified by the
 Surface Transportation Board as necessary to
 improve the on time performance and reliability
 of intercity passenger rail under section
 24308(f).

6 "(d) AMTRAK ELIGIBILITY.—To receive a grant 7 under this section, the National Railroad Passenger Cor-8 poration may enter into a cooperative agreement with 1 9 or more States to carry out 1 or more projects on a State 10 rail plan's ranked list of rail capital projects developed 11 under section 22504(a)(5) of this title.

12 "(e) LETTERS OF INTENT, FULL FUNDING GRANT
13 AGREEMENTS, AND EARLY SYSTEMS WORK AGREE14 MENTS.—

15 "(1)(A) The Secretary may issue a letter of in-16 tent to an applicant announcing an intention to obli-17 gate, for a major capital project under this section, 18 an amount from future available budget authority 19 specified in law that is not more than the amount 20 stipulated as the financial participation of the Sec-21 retary in the project.

"(B) At least 30 days before issuing a letter
under subparagraph (A) of this paragraph or entering into a full funding grant agreement, the Secretary shall notify in writing the Committee on

| 1  | Transportation and Infrastructure of the House of      |
|----|--|
| 2  | Representatives and the Committee on Commerce,         |
| 3  | Science, and Transportation of the Senate and the      |
| 4  | House and Senate Committees on Appropriations of       |
| 5  | the proposed letter or agreement. The Secretary        |
| 6  | shall include with the notification a copy of the pro- |
| 7  | posed letter or agreement as well as the evaluations   |
| 8  | and ratings for the project.                           |
| 9  | "(C) An obligation or administrative commit-           |
| 10 | ment may be made only when amounts are appro-          |
| 11 | priated.   |
| 12 | "(2)(A) The Secretary may make a full funding          |
| 13 | grant agreement with an applicant. The agreement       |
| 14 | shall—   |
| 15 | "(i) establish the terms of participation by           |
| 16 | the United States Government in a project              |
| 17 | under this section;                                    |
| 18 | "(ii) establish the maximum amount of                  |
| 19 | Government financial assistance for the project;       |
| 20 | "(iii) cover the period of time for com-               |
| 21 | pleting the project, including a period extending      |
| 22 | beyond the period of an authorization; and             |
| 23 | "(iv) make timely and efficient manage-                |
| 24 | ment of the project easier according to the law        |
| 25 | of the United States.                                  |

1 "(B) An agreement under this paragraph obli-2 gates an amount of available budget authority speci-3 fied in law and may include a commitment, contin-4 gent on amounts to be specified in law in advance 5 for commitments under this paragraph, to obligate 6 an additional amount from future available budget 7 authority specified in law. The agreement shall state 8 that the contingent commitment is not an obligation 9 of the Government and is subject to the availability 10 of appropriations made by Federal law and to Fed-11 eral laws in force on or enacted after the date of the 12 contingent commitment. Interest and other financing 13 costs of efficiently carrying out a part of the project 14 within a reasonable time are a cost of carrying out 15 the project under a full funding grant agreement, 16 except that eligible costs may not be more than the 17 cost of the most favorable financing terms reason-18 ably available for the project at the time of bor-19 rowing. The applicant shall certify, in a way satis-20 factory to the Secretary, that the applicant has 21 shown reasonable diligence in seeking the most fa-22 vorable financing terms.

23 "(3)(A) The Secretary may make an early sys24 tems work agreement with an applicant if a record
25 of decision under the National Environmental Policy

| 1  | Act of $1969$ (42 U.S.C. $4321$ et seq.) has been     |
|----|---|
| 2  | issued on the project and the Secretary finds there   |
| 3  | is reason to believe—                                 |
| 4  | "(i) a full funding grant agreement for the           |
| 5  | project will be made; and                             |
| 6  | "(ii) the terms of the work agreement will            |
| 7  | promote ultimate completion of the project            |
| 8  | more rapidly and at less cost.                        |
| 9  | "(B) A work agreement under this paragraph            |
| 10 | obligates an amount of available budget authority     |
| 11 | specified in law and shall provide for reimbursement  |
| 12 | of preliminary costs of carrying out the project, in- |
| 13 | cluding land acquisition, timely procurement of sys-  |
| 14 | tem elements for which specifications are decided,    |
| 15 | and other activities the Secretary decides are appro- |
| 16 | priate to make efficient, long-term project manage-   |
| 17 | ment easier. A work agreement shall cover the pe-     |
| 18 | riod of time the Secretary considers appropriate.     |
| 19 | The period may extend beyond the period of current    |
| 20 | authorization. Interest and other financing costs of  |
| 21 | efficiently carrying out the work agreement within a  |
| 22 | reasonable time are a cost of carrying out the agree- |
| 23 | ment, except that eligible costs may not be more      |
| 24 | than the cost of the most favorable financing terms   |
| 25 | reasonably available for the project at the time of   |
|    |   |

borrowing. The applicant shall certify, in a way satisfactory to the Secretary, that the applicant has shown reasonable diligence in seeking the most favorable financing terms. If an applicant does not carry out the project for reasons within the control of the applicant, the applicant shall repay all Government payments made under the work agreement plus reasonable interest and penalty charges the

Secretary establishes in the agreement.

10 "(4) The total estimated amount of future obli-11 gations of the Government and contingent commit-12 ments to incur obligations covered by all outstanding 13 letters of intent, full funding grant agreements, and 14 early systems work agreements may be not more 15 than the amount authorized under section 101(c) of 16 Passenger Rail Investment and Improvement Act of 17 2007, less an amount the Secretary reasonably esti-18 mates is necessary for grants under this section not 19 covered by a letter. The total amount covered by 20 new letters and contingent commitments included in 21 full funding grant agreements and early systems 22 work agreements may be not more than a limitation 23 specified in law.

24 "(f) Federal Share of Net Project Cost.—

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"(1)(A) Based on engineering studies, studies
 of economic feasibility, and information on the ex pected use of equipment or facilities, the Secretary
 shall estimate the net project cost.
 "(B) A grant for the project shall not exceed 80
 percent of the project net capital cost.

"(C) The Secretary shall give priority in allocating future obligations and contingent commitments to incur obligations to grant requests seeking
a lower Federal share of the project net capital cost.

11 "(2) Up to an additional 20 percent of the re-12 quired non-Federal funds may be funded from 13 amounts appropriated to or made available to a de-14 partment or agency of the Federal Government that 15 are eligible to be expended for transportation.

"(3) 50 percent of the average amounts ex-16 17 pended by a State or group of States (including the 18 District of Columbia) for capital projects to benefit 19 intercity passenger rail service in fiscal years 2004, 20 2005, and 2006 shall be credited towards the match-21 ing requirements for grants awarded under this sec-22 tion. The Secretary may require such information as 23 necessary to verify such expenditures.

24 "(4) 50 percent of the average amounts ex-25 pended by a State or group of States (including the

| 1  | District of Columbia) in a fiscal year beginning in    |
|----|--|
| 2  | 2007 for capital projects to benefit intercity pas-    |
| 3  | senger rail service or for the operating costs of such |
| 4  | service above the average of expenditures made for     |
| 5  | such service in fiscal years 2004, 2005, and 2006      |
| 6  | shall be credited towards the matching requirements    |
| 7  | for grants awarded under this section. The Secretary   |
| 8  | may require such information as necessary to verify    |
| 9  | such expenditures.                                     |
| 10 | "(g) Undertaking Projects in Advance.—                 |
| 11 | "(1) The Secretary may pay the Federal share           |
| 12 | of the net capital project cost to an applicant that   |
| 13 | carries out any part of a project described in this    |
| 14 | section according to all applicable procedures and re- |
| 15 | quirements if—   |
| 16 | "(A) the applicant applies for the payment;            |
| 17 | "(B) the Secretary approves the payment;               |
| 18 | and  |
| 19 | "(C) before carrying out the part of the               |
| 20 | project, the Secretary approves the plans and          |
| 21 | specifications for the part in the same way as         |
| 22 | other projects under this section.                     |
| 23 | "(2) The cost of carrying out part of a project        |
| 24 | includes the amount of interest earned and payable     |
| 25 | on bonds issued by the applicant to the extent pro-    |

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1 ceeds of the bonds are expended in carrying out the 2 part. However, the amount of interest under this 3 paragraph may not be more than the most favorable 4 interest terms reasonably available for the project at 5 the time of borrowing. The applicant shall certify, in 6 a manner satisfactory to the Secretary, that the applicant has shown reasonable diligence in seeking the 7 8 most favorable financial terms.

9 "(3) The Secretary shall consider changes in 10 capital project cost indices when determining the es-11 timated cost under paragraph (2) of this subsection. 12 "(h) 2-YEAR AVAILABILITY.—Funds appropriated 13 under this section shall remain available until expended. If any amount provided as a grant under this section is 14 15 not obligated or expended for the purposes described in subsection (a) within 2 years after the date on which the 16 17 State received the grant, such sums shall be returned to 18 the Secretary for other intercity passenger rail develop-19 ment projects under this section at the discretion of the 20 Secretary.

21 "(i) Public-Private Partnerships.—

"(1) IN GENERAL.—A metropolitan planning
organization, State transportation department, or
other project sponsor may enter into an agreement
with any public, private, or nonprofit entity to coop-

| 1  | eratively implement any project funded with a grant        |
|----|--|
| 2  | under this title.  |
| 3  | "(2) Forms of participation.—Participation                 |
| 4  | by an entity under paragraph (1) may consist of—           |
| 5  | "(A) ownership or operation of any land,                   |
| 6  | facility, locomotive, rail car, vehicle, or other          |
| 7  | physical asset associated with the project;                |
| 8  | "(B) cost-sharing of any project expense;                  |
| 9  | "(C) carrying out administration, construc-                |
| 10 | tion management, project management, project               |
| 11 | operation, or any other management or oper-                |
| 12 | ational duty associated with the project; and              |
| 13 | "(D) any other form of participation ap-                   |
| 14 | proved by the Secretary.                                   |
| 15 | "(3) SUB-ALLOCATION.—A State may allocate                  |
| 16 | funds under this section to any entity described in        |
| 17 | paragraph (1).   |
| 18 | "(j) Special Transportation Circumstances.—                |
| 19 | In carrying out this section, the Secretary shall allocate |
| 20 | an appropriate portion of the amounts available under this |
| 21 | section to provide grants to States—                       |
| 22 | "(1) in which there is no intercity passenger              |
| 23 | rail service for the purpose of funding freight rail       |
| 24 | capital projects that are on a State rail plan devel-      |
| 25 | oped under chapter 225 of this title that provide          |

public benefits (as defined in chapter 225) as deter mined by the Secretary; or

3 "(2) in which the rail transportation system is
4 not physically connected to rail systems in the conti5 nental United States or may not otherwise qualify
6 for a grant under this section due to the unique
7 characteristics of the geography of that State or
8 other relevant considerations, for the purpose of
9 funding transportation-related capital projects.

10 "(k) SMALL CAPITAL PROJECTS.—The Secretary 11 shall make available \$10,000,000 annually from the 12 amounts authorized under section 101(c) of the Passenger 13 Rail Investment and Improvement Act of 2007 beginning in fiscal year 2008 for grants for capital projects eligible 14 15 under this section not exceeding \$2,000,000, including costs eligible under section 206(c) of that Act. The Sec-16 retary may wave requirements of this section, including 17 state rail plan requirements, as appropriate. 18

#### 19 "§ 24403. Project management oversight

20 "(a) PROJECT MANAGEMENT PLAN **REQUIRE-**21 MENTS.—To receive Federal financial assistance for a 22 major capital project under this subchapter, an applicant 23 must prepare and carry out a project management plan 24 approved by the Secretary of Transportation. The plan 25 shall provide for—

| 1  | ((1) adequate recipient staff organization with        |
|----|--|
| 2  | well-defined reporting relationships, statements of    |
| 3  | functional responsibilities, job descriptions, and job |
| 4  | qualifications;  |
| 5  | "(2) a budget covering the project management          |
| 6  | organization, appropriate consultants, property ac-    |
| 7  | quisition, utility relocation, systems demonstration   |
| 8  | staff, audits, and miscellaneous payments the recipi-  |
| 9  | ent may be prepared to justify;                        |
| 10 | "(3) a construction schedule for the project;          |
| 11 | "(4) a document control procedure and record-          |
| 12 | keeping system;  |
| 13 | "(5) a change order procedure that includes a          |
| 14 | documented, systematic approach to handling the        |
| 15 | construction change orders;                            |
| 16 | "(6) organizational structures, management             |
| 17 | skills, and staffing levels required throughout the    |
| 18 | construction phase;                                    |
| 19 | "(7) quality control and quality assurance func-       |
| 20 | tions, procedures, and responsibilities for construc-  |
| 21 | tion, system installation, and integration of system   |
| 22 | components;  |
| 23 | "(8) material testing policies and procedures;         |
| 24 | ((9) internal plan implementation and reporting        |
| 25 | requirements;  |

1 "(10) criteria and procedures to be used for 2 testing the operational system or its major compo-3 nents; "(11) periodic updates of the plan, especially 4 5 related to project budget and project schedule, fi-6 nancing, and ridership estimates; and 7 ((12)) the recipient's commitment to submit a 8 project budget and project schedule to the Secretary 9 each month. "(b) Secretarial Oversight.— 10 11 "(1) The Secretary may use no more than 0.5 12 percent of amounts made available in a fiscal year 13 for capital projects under this subchapter to enter 14 into contracts to oversee the construction of such 15 projects. "(2) The Secretary may use amounts available 16 17 under paragraph (1) of this subsection to make con-18 tracts for safety, procurement, management, and fi-19 nancial compliance reviews and audits of a recipient 20 of amounts under paragraph (1). "(3) The Federal Government shall pay the en-21 22 tire cost of carrying out a contract under this sub-23 section. "(c) ACCESS TO SITES AND RECORDS.—Each recipi-24

25 ent of assistance under this subchapter shall provide the

Secretary and a contractor the Secretary chooses under
 subsection (c) of this section with access to the construc tion sites and records of the recipient when reasonably
 necessary.

## 5 "§24404. Use of capital grants to finance first-dollar 6 liability of grant project

7 "Notwithstanding the requirements of section 24402 8 of this subchapter, the Secretary of Transportation may 9 approve the use of capital assistance under this subchapter to fund self-insured retention of risk for the first 10 11 tier of liability insurance coverage for rail passenger serv-12 ice associated with the capital assistance grant, but the 13 coverage may not exceed \$20,000,000 per occurrence or 14 \$20,000,000 in aggregate per year.

#### 15 "§ 24405. Grant conditions

- 16 "(a) Domestic Buying Preference.—
- 17 "(1) REQUIREMENT.—
- 18 "(A) IN GENERAL.—In carrying out a
  19 project funded in whole or in part with a grant
  20 under this title, the grant recipient shall pur21 chase only—
- 22 "(i) unmanufactured articles, mate23 rial, and supplies mined or produced in the
  24 United States; or

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| 1  | "(ii) manufactured articles, material,                 |
|----|--|
| 2  | and supplies manufactured in the United                |
| 3  | States substantially from articles, material,          |
| 4  | and supplies mined, produced, or manufac-              |
| 5  | tured in the United States.                            |
| 6  | "(B) DE MINIMIS AMOUNT.—Subpara-                       |
| 7  | graph (1) applies only to a purchase in an total       |
| 8  | amount that is not less than \$1,000,000.              |
| 9  | "(2) EXEMPTIONS.—On application of a recipi-           |
| 10 | ent, the Secretary may exempt a recipient from the     |
| 11 | requirements of this subsection if the Secretary de-   |
| 12 | cides that, for particular articles, material, or sup- |
| 13 | plies—   |
| 14 | "(A) such requirements are inconsistent                |
| 15 | with the public interest;                              |
| 16 | "(B) the cost of imposing the requirements             |
| 17 | is unreasonable; or                                    |
| 18 | "(C) the articles, material, or supplies, or           |
| 19 | the articles, material, or supplies from which         |
| 20 | they are manufactured, are not mined, pro-             |
| 21 | duced, or manufactured in the United States in         |
| 22 | sufficient and reasonably available commercial         |
| 23 | quantities and are not of a satisfactory quality.      |
| 24 | "(3) UNITED STATES DEFINED.—In this sub-               |
| 25 | section, the term 'the United States' means the        |
|    |  |

| 1 | States, territories, and possessions of the United |
|---|--|
| 2 | States and the District of Columbia.               |

3 "(b) Operators Deemed Rail Carriers and Em-PLOYERS FOR CERTAIN PURPOSES.—A person that con-4 5 ducts rail operations over rail infrastructure constructed 6 or improved with funding provided in whole or in part in 7 a grant made under this title shall be considered a rail 8 carrier as defined in section 10102(5) of this title for pur-9 poses of this title and any other statute that adopts the that definition or in which that definition applies, includ-10 11 ing-

12 "(1) the Railroad Retirement Act of 1974 (45
13 U.S.C. 231 et seq.); and

14 "(2) the Railway Labor Act (43 U.S.C. 151 et15 seq.).

"(c) GRANT CONDITIONS.—The Secretary shall require as a condition of making any grant under this title
for a project that uses rights-of-way owned by a railroad
that—

20 "(1) a written agreement exist between the ap21 plicant and the railroad regarding such use and
22 ownership, including—

23 "(A) any compensation for such use;
24 "(B) assurances regarding the adequacy of
25 infrastructure capacity to accommodate both

| 1  | existing and future freight and passenger oper-   |
|----|---|
| 2  | ations; and                                       |
| 3  | "(C) an assurance by the railroad that col-       |
| 4  | lective bargaining agreements with the rail-      |
| 5  | road's employees (including terms regulating      |
| 6  | the contracting of work) will remain in full      |
| 7  | force and effect according to their terms for     |
| 8  | work performed by the railroad on the railroad    |
| 9  | transportation corridor;                          |
| 10 | "(D) an assurance that an applicant com-          |
| 11 | plies with liability requirements consistent with |
| 12 | section 28103 of this title; and                  |
| 13 | "(2) the applicant agrees to comply with—         |
| 14 | "(A) the standards of section 24312 of this       |
| 15 | title, as such section was in effect on September |
| 16 | 1, 2003, with respect to the project in the same  |
| 17 | manner that the National Railroad Passenger       |
| 18 | Corporation is required to comply with those      |
| 19 | standards for construction work financed under    |
| 20 | an agreement made under section 24308(a) of       |
| 21 | this title; and                                   |
| 22 | "(B) the protective arrangements estab-           |
| 23 | lished under section 504 of the Railroad Revi-    |
| 24 | talization and Regulatory Reform Act of 1976      |
| 25 | (45 U.S.C. 836) with respect to employees af-     |

fected by actions taken in connection with the
 project to be financed in whole or in part by
 grants under this subchapter.

4 "(d) REPLACEMENT OF EXISTING INTERCITY PAS5 SENGER RAIL SERVICE.—

6 "(1) COLLECTIVE BARGAINING AGREEMENT 7 FOR INTERCITY PASSENGER RAIL PROJECTS.—Any entity providing intercity passenger railroad trans-8 9 portation that begins operations after the date of en-10 actment of this Act on a project funded in whole or 11 in part by grants made under this title and replaces 12 intercity rail passenger service that was provided by 13 Amtrak, unless such service was provided solely by 14 Amtrak to another entity, as of such date shall enter 15 into an agreement with the authorized bargaining 16 agent or agents for adversely affected employees of 17 the predecessor provider that—

18 "(A) gives each such qualified employee of 19 the predecessor provider priority in hiring ac-20 cording to the employee's seniority on the pred-21 ecessor provider for each position with the re-22 placing entity that is in the employee's craft or 23 class and is available within 3 years after the 24 termination of the service being replaced;

| 1  | "(B) establishes a procedure for notifying          |
|----|---|
| 2  | such an employee of such positions;                 |
| 3  | "(C) establishes a procedure for such an            |
| 4  | employee to apply for such positions; and           |
| 5  | "(D) establishes rates of pay, rules, and           |
| 6  | working conditions.                                 |
| 7  | "(2) Immediate replacement service.—                |
| 8  | "(A) NEGOTIATIONS.—If the replacement               |
| 9  | of preexisting intercity rail passenger service oc- |
| 10 | curs concurrent with or within a reasonable         |
| 11 | time before the commencement of the replacing       |
| 12 | entity's rail passenger service, the replacing en-  |
| 13 | tity shall give written notice of its plan to re-   |
| 14 | place existing rail passenger service to the au-    |
| 15 | thorized collective bargaining agent or agents      |
| 16 | for the potentially adversely affected employees    |
| 17 | of the predecessor provider at least 90 days be-    |
| 18 | fore the date on which it plans to commence         |
| 19 | service. Within 5 days after the date of receipt    |
| 20 | of such written notice, negotiations between the    |
| 21 | replacing entity and the collective bargaining      |
| 22 | agent or agents for the employees of the prede-     |
| 23 | cessor provider shall commence for the purpose      |
| 24 | of reaching agreement with respect to all mat-      |
| 25 | ters set forth in subparagraphs (A) through (D)     |

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of paragraph (1). The negotiations shall con-

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|----|---|
| 2  | tinue for 30 days or until an agreement is          |
| 3  | reached, whichever is sooner. If at the end of      |
| 4  | 30 days the parties have not entered into an        |
| 5  | agreement with respect to all such matters, the     |
| 6  | unresolved issues shall be submitted for arbitra-   |
| 7  | tion in accordance with the procedure set forth     |
| 8  | in subparagraph (B).                                |
| 9  | "(B) ARBITRATION.—If an agreement has               |
| 10 | not been entered into with respect to all mat-      |
| 11 | ters set forth in subparagraphs (A) through (D)     |
| 12 | of paragraph (1) as described in subparagraph       |
| 13 | (A) of this paragraph, the parties shall select     |
| 14 | an arbitrator. If the parties are unable to agree   |
| 15 | upon the selection of such arbitrator within $5$    |
| 16 | days, either or both parties shall notify the Na-   |
| 17 | tional Mediation Board, which shall provide a       |
| 18 | list of seven arbitrators with experience in arbi-  |
| 19 | trating rail labor protection disputes. Within 5    |
| 20 | days after such notification, the parties shall al- |
| 21 | ternately strike names from the list until only     |
| 22 | 1 name remains, and that person shall serve as      |
| 23 | the neutral arbitrator. Within 45 days after se-    |
| 24 | lection of the arbitrator, the arbitrator shall     |
| 25 | conduct a hearing on the dispute and shall          |

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1 render a decision with respect to the unresolved 2 issues among the matters set forth in subpara-3 graphs (A) through (D) of paragraph (1). This 4 decision shall be final, binding, and conclusive 5 upon the parties. The salary and expenses of 6 the arbitrator shall be borne equally by the par-7 ties; all other expenses shall be paid by the 8 party incurring them. 9 "(3) Service commencement.—A replacing 10 entity under this subsection shall commence service 11 only after an agreement is entered into with respect 12 to the matters set forth in subparagraphs (A) 13 through (D) of paragraph (1) or the decision of the 14 arbitrator has been rendered. 15 "(4) SUBSEQUENT REPLACEMENT OF SERV-16 ICE.—If the replacement of existing rail passenger 17 service takes place within 3 years after the replacing 18 entity commences intercity passenger rail service, 19 the replacing entity and the collective bargaining 20 agent or agents for the adversely affected employees 21 of the predecessor provider shall enter into an agree-22 ment with respect to the matters set forth in sub-23 paragraphs (A) through (D) of paragraph (1). If the 24 parties have not entered into an agreement with re-25 spect to all such matters within 60 days after the

| 1  | date on which the replacing entity replaces the pred-      |
|----|--|
| 2  | ecessor provider, the parties shall select an arbi-        |
| 3  | trator using the procedures set forth in paragraph         |
| 4  | (2)(B), who shall, within 20 days after the com-           |
| 5  | mencement of the arbitration, conduct a hearing and        |
| 6  | decide all unresolved issues. This decision shall be       |
| 7  | final, binding, and conclusive upon the parties.           |
| 8  | "(e) INAPPLICABILITY TO CERTAIN RAIL OPER-                 |
| 9  | ATIONS.— Nothing in this section applies to—               |
| 10 | "(1) commuter rail passenger transportation                |
| 11 | (as defined in section $24102(4)$ of this title) oper-     |
| 12 | ations of a State or local government authority (as        |
| 13 | those terms are defined in section $5302(11)$ and (6),     |
| 14 | respectively, of this title) eligible to receive financial |
| 15 | assistance under section 5307 of this title, or to its     |
| 16 | contractor performing services in connection with          |
| 17 | commuter rail passenger operations (as so defined);        |
| 18 | "(2) the Alaska Railroad or its contractors; or            |
| 19 | "(3) the National Railroad Passenger Corpora-              |
| 20 | tion's access rights to railroad rights of way and fa-     |
| 21 | cilities under current law.".                              |
| 22 | (b) Conforming Amendments.—                                |
| 23 | (1) The table of chapters for the title is amend-          |
| 24 | ed by inserting the following after the item relating      |
| 25 | to chapter 243:  |
|    |  |

"(2) The chapter analysis for subtitle V is
 amended by inserting the following after the item re lating to chapter 243:
 "244. Intercity passenger rail service capital assistance ...... 24401".

#### 4 SEC. 302. STATE RAIL PLANS.

- 5 (a) IN GENERAL.—Part B of subtitle V is amended
- 6 by adding at the end the following:

### "CHAPTER 225. STATE RAIL PLANS AND HIGH PRIORITY PROJECTS

"See.
"22501. Definitions.
"22502. Authority.
"22503. Purposes.
"22504. Transparency; coordination; review.
"22505. Content.
"22506. Review.

#### 7 **"§ 22501. Definitions**

| 8  | "In this subchapter:                        |
|----|---|
| 9  | "(1) Private benefit.—                      |
| 10 | "(A) IN GENERAL.—The term 'private          |
| 11 | benefit'—                                   |
| 12 | "(i) means a benefit accrued to a per-      |
| 13 | son or private entity, other than the Na-   |
| 14 | tional Railroad Passenger Corporation,      |
| 15 | that directly improves the economic and     |
| 16 | competitive condition of that person or en- |
| 17 | tity through improved assets, cost reduc-   |
| 18 | tions, service improvements, or any other   |
| 19 | means as defined by the Secretary; and      |

| 1  | "(ii) shall be determined on a project-         |
|----|---|
| 2  | by-project basis, based upon an agreement       |
| 3  | between the parties.                            |
| 4  | "(B) CONSULTATION.—The Secretary may            |
| 5  | seek the advice of the States and rail carriers |
| 6  | in further defining this term.                  |
| 7  | "(2) Public benefit.—                           |
| 8  | "(A) IN GENERAL.—The term 'public ben-          |
| 9  | efit'—  |
| 10 | "(i) means a benefit accrued to the             |
| 11 | public in the form of enhanced mobility of      |
| 12 | people or goods, environmental protection       |
| 13 | or enhancement, congestion mitigation, en-      |
| 14 | hanced trade and economic development,          |
| 15 | improved air quality or land use, more effi-    |
| 16 | cient energy use, enhanced public safety or     |
| 17 | security, reduction of public expenditures      |
| 18 | due to improved transportation efficiency       |
| 19 | or infrastructure preservation, and any         |
| 20 | other positive community effects as defined     |
| 21 | by the Secretary; and                           |
| 22 | "(ii) shall be determined on a project-         |
| 23 | by-project basis, based upon an agreement       |
| 24 | between the parties.                            |

|  | ~ •   |
|--|---|
| 1  | "(B) CONSULTATION.—The Secretary may  |
| 2  | seek the advice of the States and rail carriers   |
| 3  | in further defining this term.  |
| 4  | "(3) STATE.—The term 'State' means any of   |
| 5  | the 50 States and the District of Columbia.   |
| 6  | "(4) STATE RAIL TRANSPORTATION AUTHOR-  |
| 7  | ITY.—The term 'State rail transportation authority'   |
| 8  | means the State agency or official responsible under  |
| 9  | the direction of the Governor of the State or a State   |
| 10   | law for preparation, maintenance, coordination, and   |
| 11   | administration of the State rail plan.".  |
|  |   |
| 12   | "§ 22502. Authority   |
| 12<br>13   | "\$22502. Authority<br>"(a) IN GENERAL.—Each State may prepare and  |
|  | -   |
| 13   | "(a) IN GENERAL.—Each State may prepare and   |
| 13<br>14   | "(a) IN GENERAL.—Each State may prepare and<br>maintain a State rail plan in accordance with the provi-   |
| 13<br>14<br>15   | "(a) IN GENERAL.—Each State may prepare and<br>maintain a State rail plan in accordance with the provi-<br>sions of this subchapter.  |
| 13<br>14<br>15<br>16   | <ul> <li>"(a) IN GENERAL.—Each State may prepare and<br/>maintain a State rail plan in accordance with the provi-<br/>sions of this subchapter.</li> <li>"(b) REQUIREMENTS.—For the preparation and peri-</li> </ul>  |
| <ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> </ol>                                     | <ul> <li>"(a) IN GENERAL.—Each State may prepare and maintain a State rail plan in accordance with the provisions of this subchapter.</li> <li>"(b) REQUIREMENTS.—For the preparation and periodic revision of a State rail plan, a State shall—</li> </ul>   |
| <ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> </ol>                         | <ul> <li>"(a) IN GENERAL.—Each State may prepare and maintain a State rail plan in accordance with the provisions of this subchapter.</li> <li>"(b) REQUIREMENTS.—For the preparation and periodic revision of a State rail plan, a State shall—</li> <li>"(1) establish or designate a State rail trans-</li> </ul>  |
| <ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> </ol>             | <ul> <li>"(a) IN GENERAL.—Each State may prepare and maintain a State rail plan in accordance with the provisions of this subchapter.</li> <li>"(b) REQUIREMENTS.—For the preparation and periodic revision of a State rail plan, a State shall— <ul> <li>"(1) establish or designate a State rail transportation authority to prepare, maintain, coordinate,</li> </ul> </li> </ul>                          |
| <ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol> | <ul> <li>"(a) IN GENERAL.—Each State may prepare and maintain a State rail plan in accordance with the provisions of this subchapter.</li> <li>"(b) REQUIREMENTS.—For the preparation and periodic revision of a State rail plan, a State shall— <ul> <li>"(1) establish or designate a State rail transportation authority to prepare, maintain, coordinate, and administer the plan;</li> </ul> </li> </ul> |

23 "(3) submit the State's approved plan to the24 Secretary of Transportation for review; and

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|----|--|
| 1  | "(4) revise and resubmit a State-approved plan               |
| 2  | no less frequently than once every 5 years for re-           |
| 3  | approval by the Secretary.                                   |
| 4  | "§ 22503. Purposes   |
| 5  | "(a) PURPOSES.—The purposes of a State rail plan             |
| 6  | are as follows:  |
| 7  | "(1) To set forth State policy involving freight             |
| 8  | and passenger rail transportation, including com-            |
| 9  | muter rail operations, in the State.                         |
| 10 | "(2) To establish the period covered by the                  |
| 11 | State rail plan.   |
| 12 | "(3) To present priorities and strategies to en-             |
| 13 | hance rail service in the State that benefits the pub-       |
| 14 | lie.   |
| 15 | "(4) To serve as the basis for Federal and                   |
| 16 | State rail investments within the State.                     |
| 17 | "(b) COORDINATION.—A State rail plan shall be co-            |
| 18 | ordinated with other State transportation planning goals     |
| 19 | and programs and set forth rail transportation's role with-  |
| 20 | in the State transportation system.                          |
| 21 | "§22504. Transparency; coordination; review                  |
| 22 | "(a) PREPARATION.—A State shall provide adequate             |
| 23 | and reasonable notice and opportunity for comment and        |
| 24 | other input to the public, rail carriers, commuter and tran- |
| 25 | sit authorities operating in, or affected by rail operations |
|    |  |

within the State, units of local government, and other in terested parties in the preparation and review of its State
 rail plan.

4 "(b) INTERGOVERNMENTAL COORDINATION.—A 5 State shall review the freight and passenger rail service activities and initiatives by regional planning agencies, re-6 7 gional transportation authorities, and municipalities with-8 in the State, or in the region in which the State is located, 9 while preparing the plan, and shall include any rec-10 ommendations made by such agencies, authorities, and municipalities as deemed appropriate by the State. 11

#### 12 **"§ 22505. Content**

13 "(a) IN GENERAL.—Each State rail plan shall con-14 tain the following:

15 "(1) An inventory of the existing overall rail 16 transportation system and rail services and facilities 17 within the State and an analysis of the role of rail 18 transportation within the State's surface transpor-19 tation system.

"(2) A review of all rail lines within the State,
including proposed high speed rail corridors and significant rail line segments not currently in service.
"(3) A statement of the State's passenger rail

service objectives, including minimum service levels,for rail transportation routes in the State.

| 1  | "(4) A general analysis of rail's transportation,        |
|----|--|
| 2  | economic, and environmental impacts in the State,        |
| 3  | including congestion mitigation, trade and economic      |
| 4  | development, air quality, land-use, energy-use, and      |
| 5  | community impacts.                                       |
| 6  | "(5) A long-range rail investment program for            |
| 7  | current and future freight and passenger infrastruc-     |
| 8  | ture in the State that meets the requirements of         |
| 9  | subsection (b).  |
| 10 | "(6) A statement of public financing issues for          |
| 11 | rail projects and service in the State, including a list |
| 12 | of current and prospective public capital and oper-      |
| 13 | ating funding resources, public subsidies, State tax-    |
| 14 | ation, and other financial policies relating to rail in- |
| 15 | frastructure development.                                |
| 16 | "(7) An identification of rail infrastructure            |
| 17 | issues within the State that reflects consultation       |
| 18 | with all relevant stake holders.                         |
| 19 | "(8) A review of major passenger and freight             |
| 20 | intermodal rail connections and facilities within the    |
| 21 | State, including seaports, and prioritized options to    |
| 22 | maximize service integration and efficiency between      |
| 23 | rail and other modes of transportation within the        |
| 24 | State.   |

1 "(9) A review of publicly funded projects within 2 the State to improve rail transportation safety and 3 security, including all major projects funded under 4 section 130 of title 23. "(10) A performance evaluation of passenger 5 6 rail services operating in the State, including pos-7 sible improvements in those services, and a descrip-8 tion of strategies to achieve those improvements. 9 "(11) A compilation of studies and reports on 10 high-speed rail corridor development within the 11 State not included in a previous plan under this sub-12 chapter, and a plan for funding any recommended 13 development of such corridors in the State. 14 "(12) A statement that the State is in compli-15 ance with the requirements of section 22102. "(b) LONG-RANGE SERVICE AND INVESTMENT PRO-16 17 GRAM.— 18 "(1) PROGRAM CONTENT.—A long-range rail 19 investment program included in a State rail plan 20 under subsection (a)(5) shall include the following 21 matters: 22 "(A) A list of any rail capital projects ex-23 pected to be undertaken or supported in whole 24 or in part by the State.

| 1  | "(B) A detailed funding plan for those                 |
|----|--|
| 2  | projects.  |
| 3  | "(2) Project list content.—The list of rail            |
| 4  | capital projects shall contain—                        |
| 5  | "(A) a description of the anticipated public           |
| 6  | and private benefits of each such project; and         |
| 7  | "(B) a statement of the correlation be-                |
| 8  | tween—   |
| 9  | "(i) public funding contributions for                  |
| 10 | the projects; and                                      |
| 11 | "(ii) the public benefits.                             |
| 12 | "(3) Considerations for project list.—In               |
| 13 | preparing the list of freight and intercity passenger  |
| 14 | rail capital projects, a State rail transportation au- |
| 15 | thority should take into consideration the following   |
| 16 | matters:   |
| 17 | "(A) Contributions made by non-Federal                 |
| 18 | and non-State sources through user fees,               |
| 19 | matching funds, or other private capital involve-      |
| 20 | ment.  |
| 21 | "(B) Rail capacity and congestion effects.             |
| 22 | "(C) Effects on highway, aviation, and                 |
| 23 | maritime capacity, congestion, or safety.              |
| 24 | "(D) Regional balance.                                 |
| 25 | "(E) Environmental impact.                             |

| 1 | "(F) Economic and employment impacts.      |
|---|--|
| 2 | "(G) Projected ridership and other service |
| 3 | measures for passenger rail projects.      |

#### 4 "§ 22506. Review

5 The Secretary shall prescribe procedures for States to submit State rail plans for review under this title, in-6 7 cluding standardized format and data requirements. State 8 rail plans completed before the date of enactment of the 9 Passenger Rail Investment and Improvement Act of 2007 10 that substantially meet the requirements of this chapter, as determined by the Secretary, shall be deemed by the 11 12 Secretary to have met the requirements of this chapter". 13 (b) Conforming Amendments.—

- 14 (1) The table of chapters for the title is amend-15 ed by inserting the following after the item relating
- 16 to chapter 223:

17 "(2) The chapter analysis for subtitle V is
18 amended by inserting the following after the item re19 lating to chapter 223:

#### 20 SEC. 303. NEXT GENERATION CORRIDOR TRAIN EQUIP-

21 MENT POOL.

(a) IN GENERAL.—Within 180 days after the date
of enactment of this Act, Amtrak shall establish a Next
Generation Corridor Equipment Pool Committee, com-

prised of representatives of Amtrak, the Federal Railroad
 Administration, and interested States. The purpose of the
 Committee shall be to design, develop specifications for,
 and procure standardized next-generation corridor equip ment.

6 (b) FUNCTIONS.—The Committee may—

7 (1) determine the number of different types of
8 equipment required, taking into account variations
9 in operational needs and corridor infrastructure;

(2) establish a pool of equipment to be used on
corridor routes funded by participating States; and
(3) subject to agreements between Amtrak and
States, utilize services provided by Amtrak to design,
maintain and remanufacture equipment.

15 (c) COOPERATIVE AGREEMENTS.—Amtrak and States participating in the Committee may enter into 16 17 agreements for the funding, procurement, remanufacture, 18 ownership and management of corridor equipment, including equipment currently owned or leased by Amtrak and 19 20 next-generation corridor equipment acquired as a result 21 of the Committee's actions, and may establish a corpora-22 tion, which may be owned or jointly-owned by Amtrak, 23 participating States or other entities, to perform these functions. 24

(d) FUNDING.—In addition to the authorization pro vided in section 105 of this Act, capital projects to carry
 out the purposes of this section shall be eligible for grants
 made pursuant to chapter 244 of title 49, United States
 Code.

#### 6 SEC. 304. FEDERAL RAIL POLICY.

Section 103 is amended—

7

8 (1) by inserting "IN GENERAL.—" before "The
9 Federal" in subsection (a);

10 (2) by striking the second and third sentences11 of subsection (a);

12 (3) by inserting "ADMINISTRATOR.—" before
13 "The head" in subsection (b);

(4) by redesignating subsections (c), (d), and
(e) as subsections (d), (e), and (f), respectively and
by inserting after subsection (b) the following:

17 "(c) SAFETY.—To carry out all railroad safety laws 18 of the United States, the Administration is divided on a 19 geographical basis into at least 8 safety offices. The Sec-20 retary of Transportation is responsible for all acts taken 21 under those laws and for ensuring that the laws are uni-22 formly administered and enforced among the safety of-23 fices.";

24 (5) by inserting "POWERS AND DUTIES.—" be25 fore "The" in subsection (d), as redesignated;

| 1  | (6) by striking "and" after the semicolon in          |
|----|---|
| 2  | paragraph (1) of subsection (d), as redesignated;     |
| 3  | (7) by redesignating paragraph $(2)$ of sub-          |
| 4  | section (d), as redesignated, as paragraph (3) and    |
| 5  | inserting after paragraph (1) the following:          |
| 6  | "(2) the duties and powers related to railroad        |
| 7  | policy and development under subsection (e); and";    |
| 8  | (8) by inserting "TRANSFERS OF DUTY.—" be-            |
| 9  | fore "A duty" in subsection (e), as redesignated;     |
| 10 | (9) by inserting "Contracts, grants, leases,          |
| 11 | COOPERATIVE AGREEMENTS, AND SIMILAR TRANS-            |
| 12 | ACTIONS.—" before "Subject" in subsection (f), as     |
| 13 | redesignated;   |
| 14 | (10) by striking the last sentence in subsection      |
| 15 | (f), as redesignated; and                             |
| 16 | (11) by adding at the end the following:              |
| 17 | "(g) Additional Duties of the Adminis-                |
| 18 | TRATOR.—The Administrator shall—                      |
| 19 | "(1) provide assistance to States in developing       |
| 20 | State rail plans prepared under chapter 225 and re-   |
| 21 | view all State rail plans submitted under that sec-   |
| 22 | tion;   |
| 23 | "(2) develop a long range national rail plan          |
| 24 | that is consistent with approved State rail plans and |
| 25 | the rail needs of the Nation, as determined by the    |

| 1  | Secretary in order to promote an integrated, cohe-      |
|----|---|
| 2  | sive, efficient, and optimized national rail system for |
| 3  | the movement of goods and people;                       |
| 4  | "(3) develop a preliminary national rail plan           |
| 5  | within a year after the date of enactment of the Pas-   |
| 6  | senger Rail Investment and Improvement Act of           |
| 7  | 2007;   |
| 8  | "(4) develop and enhance partnerships with the          |
| 9  | freight and passenger railroad industry, States, and    |
| 10 | the public concerning rail development;                 |
| 11 | "(5) support rail intermodal development and            |
| 12 | high-speed rail development, including high speed       |
| 13 | rail planning;  |
| 14 | "(6) ensure that programs and initiatives devel-        |
| 15 | oped under this section benefit the public and work     |
| 16 | toward achieving regional and national transpor-        |
| 17 | tation goals; and                                       |
| 18 | "(7) facilitate and coordinate efforts to assist        |
| 19 | freight and passenger rail carriers, transit agencies   |
| 20 | and authorities, municipalities, and States in pas-     |
| 21 | senger-freight service integration on shared rights of  |
| 22 | way by providing neutral assistance at the joint re-    |
| 23 | quest of affected rail service providers and infra-     |
| 24 | structure owners relating to operations and capacity    |
| 25 | analysis, capital requirements, operating costs, and    |

| 1  | other research and planning related to corridors        |
|----|---|
| 2  | shared by passenger or commuter rail service and        |
| 3  | freight rail operations.                                |
| 4  | "(h) Performance Goals and Reports.—                    |
| 5  | "(1) Performance goals.—In conjunction                  |
| 6  | with the objectives established and activities under-   |
| 7  | taken under section 103(e) of this title, the Adminis-  |
| 8  | trator shall develop a schedule for achieving specific, |
| 9  | measurable performance goals.                           |
| 10 | "(2) RESOURCE NEEDS.—The strategy and an-               |
| 11 | nual plans shall include estimates of the funds and     |
| 12 | staff resources needed to accomplish each goal and      |
| 13 | the additional duties required under section $103(e)$ . |
| 14 | "(3) SUBMISSION WITH PRESIDENT'S BUDG-                  |
| 15 | ET.—Beginning with fiscal year 2009 and each fis-       |
| 16 | cal year thereafter, the Secretary shall submit to      |
| 17 | Congress, at the same time as the President's budg-     |
| 18 | et submission, the Administration's performance         |
| 19 | goals and schedule developed under paragraph (1),       |
| 20 | including an assessment of the progress of the Ad-      |
| 21 | ministration toward achieving its performance           |
| 22 | goals.".  |
| 23 | SEC. 305. RAIL COOPERATIVE RESEARCH PROGRAM.            |

#### 23 SEC. 305. RAIL COOPERATIVE RESEARCH PROGRAM.

24 (a) ESTABLISHMENT AND CONTENT.—Chapter 24925 is amended by adding at the end the following:

99

#### 1 "§ 24910. Rail cooperative research program

2 "(a) IN GENERAL.—The Secretary shall establish
3 and carry out a rail cooperative research program. The
4 program shall—

5 "(1) address, among other matters, intercity 6 rail passenger and freight rail services, including ex-7 isting rail passenger and freight technologies and 8 speeds, incrementally enhanced rail systems and in-9 frastructure, and new high-speed wheel-on-rail sys-10 tems and rail security;

"(2) address ways to expand the transportation 11 12 of international trade traffic by rail, enhance the ef-13 ficiency of intermodal interchange at ports and other 14 intermodal terminals, and increase capacity and 15 availability of rail service for seasonal freight needs; "(3) consider research on the interconnected-16 17 ness of commuter rail, passenger rail, freight rail, 18 and other rail networks; and

"(4) give consideration to regional concerns regarding rail passenger and freight transportation,
including meeting research needs common to designated high-speed corridors, long-distance rail services, and regional intercity rail corridors, projects,
and entities.

25 "(b) CONTENT.—The program to be carried out26 under this section shall include research designed—

| 1  | ((1) to identify the unique aspects and at-            |
|----|--|
| 2  | tributes of rail passenger and freight service;        |
| 3  | ((2) to develop more accurate models for evalu-        |
| 4  | ating the impact of rail passenger and freight serv-   |
| 5  | ice, including the effects on highway and airport and  |
| 6  | airway congestion, environmental quality, and energy   |
| 7  | consumption;   |
| 8  | "(3) to develop a better understanding of modal        |
| 9  | choice as it affects rail passenger and freight trans- |
| 10 | portation, including development of better models to   |
| 11 | predict utilization;                                   |
| 12 | "(4) to recommend priorities for technology            |
| 13 | demonstration and development;                         |
| 14 | ((5) to meet additional priorities as determined       |
| 15 | by the advisory board established under subsection     |
| 16 | (c), including any recommendations made by the Na-     |
| 17 | tional Research Council;                               |
| 18 | "(6) to explore improvements in management,            |
| 19 | financing, and institutional structures;               |
| 20 | "(7) to address rail capacity constraints that         |
| 21 | affect passenger and freight rail service through a    |
| 22 | wide variety of options, ranging from operating im-    |
| 23 | provements to dedicated new infrastructure, taking     |
| 24 | into account the impact of such options on oper-       |
| 25 | ations;  |

"(8) to improve maintenance, operations, cus tomer service, or other aspects of intercity rail pas senger and freight service;

4 "(9) to recommend objective methodologies for
5 determining intercity passenger rail routes and serv6 ices, including the establishment of new routes, the
7 elimination of existing routes, and the contraction or
8 expansion of services or frequencies over such
9 routes;

10 "(10) to review the impact of equipment and 11 operational safety standards on the further develop-12 ment of high speed passenger rail operations con-13 nected to or integrated with non-high speed freight 14 or passenger rail operations; and

15 "(11) to recommend any legislative or regulatory changes necessary to foster further development and implementation of high speed passenger rail operations while ensuring the safety of such operations that are connected to or integrated with non-high speed freight or passenger rail operations. (c) ADVISORY BOARD.—

"(1) ESTABLISHMENT.—In consultation with
the heads of appropriate Federal departments and
agencies, the Secretary shall establish an advisory
board to recommend research, technology, and tech-

| 1  | nology transfer activities related to rail passenger         |
|----|--|
| 2  | and freight transportation.                                  |
| 3  | "(2) Membership.—The advisory board shall                    |
| 4  | include—   |
| 5  | "(A) representatives of State transpor-                      |
| 6  | tation agencies;   |
| 7  | "(B) transportation and environmental                        |
| 8  | economists, scientists, and engineers; and                   |
| 9  | "(C) representatives of Amtrak, the Alaska                   |
| 10 | Railroad, freight railroads, transit operating               |
| 11 | agencies, intercity rail passenger agencies, rail-           |
| 12 | way labor organizations, and environmental or-               |
| 13 | ganizations.   |
| 14 | "(d) NATIONAL ACADEMY OF SCIENCES.— The Sec-                 |
| 15 | retary may make grants to, and enter into cooperative        |
| 16 | agreements with, the National Academy of Sciences to         |
| 17 | carry out such activities relating to the research, tech-    |
| 18 | nology, and technology transfer activities described in sub- |
| 19 | section (b) as the Secretary deems appropriate.".            |
| 20 | (b) Clerical Amendment.—The chapter analysis                 |
| 21 | for chapter 249 is amended by adding at the end the fol-     |
| 22 | lowing:  |

"24910. Rail cooperative research program.".

# TITLE IV—PASSENGER RAIL SECURITY AND SAFETY

3 SEC. 400. SHORT TITLE.

4 This title may be cited as the "Surface Transpor-5 tation and Rail Security Act of 2007".

6 SEC. 401. RAIL TRANSPORTATION SECURITY RISK ASSESS7 MENT.

8 (a) IN GENERAL.—

9 (1) VULNERABILITY AND RISK ASSESSMENT. 10 The Secretary of Homeland Security shall establish 11 a task force, including the Transportation Security 12 Administration, the Department of Transportation, 13 and other appropriate agencies, to complete a vul-14 nerability and risk assessment of freight and pas-15 senger rail transportation (encompassing railroads, 16 as that term is defined in section 20102(1) of title 17 49, United States Code). The assessment shall in-18 clude—

(A) a methodology for conducting the risk
assessment, including timelines, that addresses
how the Department of Homeland Security will
work with the entities describe in subsection (b)
and make use of existing Federal expertise
within the Department of Homeland Security,

| 1  | the Department of Transportation, and other            |
|----|--|
| 2  | appropriate agencies;                                  |
| 3  | (B) identification and evaluation of critical          |
| 4  | assets and infrastructures;                            |
| 5  | (C) identification of vulnerabilities and              |
| 6  | risks to those assets and infrastructures;             |
| 7  | (D) identification of vulnerabilities and              |
| 8  | risks that are specific to the transportation of       |
| 9  | hazardous materials via railroad;                      |
| 10 | (E) identification of security weaknesses in           |
| 11 | passenger and cargo security, transportation in-       |
| 12 | frastructure, protection systems, procedural           |
| 13 | policies, communications systems, employee             |
| 14 | training, emergency response planning, and any         |
| 15 | other area identified by the assessment; and           |
| 16 | (F) an account of actions taken or planned by          |
| 17 | both public and private entities to address identified |
| 18 | rail security issues and assess the effective integra- |
| 19 | tion of such actions.                                  |
| 20 | (2) Recommendations.—Based on the assess-              |
| 21 | ment conducted under paragraph (1), the Secretary,     |
| 22 | in consultation with the Secretary of Transportation,  |
| 23 | shall develop prioritized recommendations for im-      |
| 24 | proving rail security, including any recommendations   |
| 25 | the Secretary has for—                                 |

| 1  | (A) improving the security of rail tunnels,          |
|----|--|
| 2  | rail bridges, rail switching and car storage         |
| 3  | areas, other rail infrastructure and facilities, in- |
| 4  | formation systems, and other areas identified        |
| 5  | by the Secretary as posing significant rail-re-      |
| 6  | lated risks to public safety and the movement        |
| 7  | of interstate commerce, taking into account the      |
| 8  | impact that any proposed security measure            |
| 9  | might have on the provision of rail service;         |
| 10 | (B) deploying equipment to detect explo-             |
| 11 | sives and hazardous chemical, biological, and        |
| 12 | radioactive substances, and any appropriate          |
| 13 | countermeasures;                                     |
| 14 | (C) training appropriate railroad or rail-           |
| 15 | road shipper employees in terrorism prevention,      |
| 16 | passenger evacuation, and response activities;       |
| 17 | (D) conducting public outreach campaigns             |
| 18 | on passenger railroads;                              |
| 19 | (E) deploying surveillance equipment; and            |
| 20 | (F) identifying the immediate and long-              |
| 21 | term costs of measures that may be required to       |
| 22 | address those risks.                                 |
| 23 | (3) PLANS.—The report required by subsection         |
| 24 | (c) shall include—                                   |

| (A) a plan, developed in consultation with        |
|---|
| the freight and intercity passenger railroads,    |
| and State and local governments, for the Fed-     |
| eral government to provide increased security     |
| support at high or severe threat levels of alert; |
| (B) a plan for coordinating existing and          |
| planned rail security initiatives undertaken by   |
| the public and private sectors; and               |
| (C) a contingency plan, developed in con-         |
| junction with freight and intercity and com-      |
| muter passenger railroads, to ensure the contin-  |
| ued movement of freight and passengers in the     |
| event of an attack affecting the railroad system, |
| which shall contemplate—                          |
| (i) the possibility of rerouting traffic          |
| due to the loss of critical infrastructure,       |
| such as a bridge, tunnel, yard, or station;       |
| and   |
| (ii) methods of continuing railroad               |
| service in the Northeast Corridor in the          |
| event of a commercial power loss, or catas-       |
| trophe affecting a critical bridge, tunnel,       |
| yard, or station.                                 |
| (b) Consultation; Use of Existing Re-             |
|   |

sources.—In carrying out the assessment and developing

the recommendations and plans required by subsection
 (a), the Secretary of Homeland Security shall consult with
 rail management, rail labor, owners or lessors of rail cars
 used to transport hazardous materials, first responders,
 shippers of hazardous materials, public safety officials,
 and other relevant parties.

7 (c) Report.—

8 (1) CONTENTS.—Within 180 days after the 9 date of enactment of this Act, the Secretary shall 10 transmit to the Senate Committee on Commerce, 11 Science, and Transportation, the House of Rep-12 resentatives Committee on Transportation and In-13 frastructure, and the House of Representatives Com-14 mittee on Homeland Security a report containing the 15 assessment, prioritized recommendations, and plans 16 required by subsection (a) and an estimate of the 17 cost to implement such recommendations.

18 (2) FORMAT.—The Secretary may submit the
19 report in both classified and redacted formats if the
20 Secretary determines that such action is appropriate
21 or necessary.

(d) ANNUAL UPDATES.—The Secretary, in consultation with the Secretary of Transportation, shall update the
assessment and recommendations each year and transmit
a report, which may be submitted in both classified and

redacted formats, to the Committees named in subsection
 (c)(1), containing the updated assessment and rec ommendations.

4 (e) FUNDING.—Out of funds appropriated pursuant
5 to section 114(u) of title 49, United States Code, as
6 amended by section 416 of this title, there shall be made
7 available to the Secretary of Homeland Security to carry
8 out this section \$5,000,000 for fiscal year 2008.

#### 9 SEC. 402. SYSTEMWIDE AMTRAK SECURITY UPGRADES.

(a) IN GENERAL.—Subject to subsection (c) the Secretary of Homeland Security, in consultation with the Assistant Secretary of Homeland Security (Transportation
Security Administration), is authorized to make grants to
Amtrak—

(1) to secure major tunnel access points and ensure tunnel integrity in New York, Baltimore, and
Washington, DC;

18 (2) to secure Amtrak trains;

19 (3) to secure Amtrak stations;

20 (4) to obtain a watch list identification system21 approved by the Secretary;

(5) to obtain train tracking and interoperable
communications systems that are coordinated to the
maximum extent possible;

(6) to hire additional police and security offi cers, including canine units;

- 3 (7) to expand emergency preparedness efforts;4 and
- 5 (8) for employee security training.

6 (b) CONDITIONS.—The Secretary of Transportation 7 shall disburse funds to Amtrak provided under subsection 8 (a) for projects contained in a systemwide security plan 9 approved by the Secretary of Homeland Security. The 10 plan shall include appropriate measures to address secu-11 rity awareness, emergency response, and passenger evacu-12 ation training.

(c) EQUITABLE GEOGRAPHIC ALLOCATION.—The
Secretary shall ensure that, subject to meeting the highest
security needs on Amtrak's entire system and consistent
with the risk assessment required under section 401, stations and facilities located outside of the Northeast Corridor receive an equitable share of the security funds authorized by this section.

(d) AVAILABILITY OF FUNDS.—Out of funds appropriated pursuant to section 114(u) of title 49, United
States Code, as amended by section 416 of this title, there
shall be made available to the Secretary of Homeland Security and the Assistant Secretary of Homeland Security

(Transportation Security Administration) to carry out this
 section—

- 3 (1) \$63,500,000 for fiscal year 2008;
- 4 (2) \$30,000,000 for fiscal year 2009; and
- 5 (3) \$30,000,000 for fiscal year 2010.

6 Amounts appropriated pursuant to this subsection shall7 remain available until expended.

### 8 SEC. 403. FIRE AND LIFE-SAFETY IMPROVEMENTS.

9 (a) LIFE-SAFETY NEEDS.—The Secretary of Trans-10 portation, in consultation with the Secretary of Homeland 11 Security, is authorized to make grants to Amtrak for the 12 purpose of making fire and life-safety improvements to 13 Amtrak tunnels on the Northeast Corridor in New York, 14 NY, Baltimore, MD, and Washington, DC.

(b) AUTHORIZATION OF APPROPRIATIONS.—Out of
funds appropriated pursuant to section 416(b) of this title,
there shall be made available to the Secretary of Transportation for the purposes of carrying out subsection (a) the
following amounts:

20 (1) For the 6 New York tunnels to provide ven21 tilation, electrical, and fire safety technology up22 grades, emergency communication and lighting sys23 tems, and emergency access and egress for pas24 sengers—

25 (A) \$100,000,000 for fiscal year 2008;

| 1  | (B) \$100,000,000 for fiscal year 2009;                     |
|----|---|
| 2  | (C) \$100,000,000 for fiscal year 2010; and                 |
| 3  | (D) \$100,000,000 for fiscal year 2011.                     |
| 4  | (2) For the Baltimore & Potomac tunnel and                  |
| 5  | the Union tunnel, together, to provide adequate             |
| 6  | drainage, ventilation, communication, lighting, and         |
| 7  | passenger egress upgrades—                                  |
| 8  | (A) \$10,000,000 for fiscal year 2008;                      |
| 9  | (B) \$10,000,000 for fiscal year 2009;                      |
| 10 | (C) \$10,000,000 for fiscal year 2010; and                  |
| 11 | (D) \$10,000,000 for fiscal year 2011.                      |
| 12 | (3) For the Washington, DC, Union Station                   |
| 13 | tunnels to improve ventilation, communication, light-       |
| 14 | ing, and passenger egress upgrades—                         |
| 15 | (A) \$8,000,000 for fiscal year 2008;                       |
| 16 | (B) \$8,000,000 for fiscal year 2009;                       |
| 17 | (C) \$8,000,000 for fiscal year 2010; and                   |
| 18 | (D) \$8,000,000 for fiscal year 2011.                       |
| 19 | (c) INFRASTRUCTURE UPGRADES.—Out of funds ap-               |
| 20 | propriated pursuant to section 416(b) of this title, there  |
| 21 | shall be made available to the Secretary of Transportation  |
| 22 | for fiscal year 2008 \$3,000,000 for the preliminary design |
| 23 | of options for a new tunnel on a different alignment to     |
| 24 | augment the capacity of the existing Baltimore tunnels.     |
|    |   |

(d) AVAILABILITY OF APPROPRIATED FUNDS.—
 2 Amounts made available pursuant to this section shall re 3 main available until expended.

4 (e) PLANS REQUIRED.—The Secretary of Transpor5 tation may not make amounts available to Amtrak for ob6 ligation or expenditure under subsection (a)—

7 (1) until Amtrak has submitted to the Sec8 retary, and the Secretary has approved, an engineer9 ing and financial plan for such projects; and

10 (2) unless, for each project funded pursuant to 11 this section, the Secretary has approved a project 12 management plan prepared by Amtrak addressing 13 appropriate project budget, construction schedule, 14 recipient staff organization, document control and 15 record keeping, change order procedure, quality con-16 trol and assurance, periodic plan updates, and peri-17 odic status reports.

18 (f) REVIEW OF PLANS.—The Secretary of Transpor-19 tation shall complete the review of the plans required by 20 paragraphs (1) and (2) of subsection (e) and approve or 21 disapprove the plans within 45 days after the date on 22 which each such plan is submitted by Amtrak. If the Sec-23 retary determines that a plan is incomplete or deficient, 24 the Secretary shall notify Amtrak of the incomplete items 25 or deficiencies and Amtrak shall, within 30 days after re-

ceiving the Secretary's notification, submit a modified 1 plan for the Secretary's review. Within 15 days after re-2 3 ceiving additional information on items previously included 4 in the plan, and within 45 days after receiving items newly 5 included in a modified plan, the Secretary shall either approve the modified plan, or, if the Secretary finds the plan 6 7 is still incomplete or deficient, the Secretary shall identify 8 in writing to the Senate Committee on Commerce, Science, 9 and Transportation, the House of Representatives Com-10 mittee on Transportation and Infrastructure, and the House of Representatives Committee on Homeland Secu-11 rity the portions of the plan the Secretary finds incomplete 12 13 or deficient, approve all other portions of the plan, obligate the funds associated with those other portions, and exe-14 15 cute an agreement with Amtrak within 15 days thereafter on a process for resolving the remaining portions of the 16 17 plan.

(g) FINANCIAL CONTRIBUTION FROM OTHER TUNNEL USERS.—The Secretary shall, taking into account the
need for the timely completion of all portions of the tunnel
projects described in subsection (a)—

(1) consider the extent to which rail carriersother than Amtrak use or plan to use the tunnels;

(2) consider the feasibility of seeking a financial
 contribution from those other rail carriers toward
 the costs of the projects; and

4 (3) obtain financial contributions or commit5 ments from such other rail carriers at levels reflect6 ing the extent of their use or planned use of the tun7 nels, if feasible.

# 8 SEC. 404. FREIGHT AND PASSENGER RAIL SECURITY UP9 GRADES.

10 (a) Security Improvement Grants.—The Secretary of Homeland Security, through the Assistant Sec-11 12 retary of Homeland Security (Transportation Security Ad-13 ministration) and other appropriate agencies, is authorized to make grants to freight railroads, the Alaska Rail-14 road, hazardous materials shippers, owners of rail cars 15 used in the transportation of hazardous materials, univer-16 17 sities, colleges and research centers, State and local gov-18 ernments (for rail passenger facilities and infrastructure 19 not owned by Amtrak), and, through the Secretary of 20Transportation, to Amtrak, for full or partial reimburse-21 ment of costs incurred in the conduct of activities to pre-22 vent or respond to acts of terrorism, sabotage, or other 23 intercity passenger rail and freight rail security 24 vulnerabilities and risks identified under section 401, including-25

|    | 110   |
|----|---|
| 1  | (1) security and redundancy for critical commu-       |
| 2  | nications, computer, and train control systems essen- |
| 3  | tial for secure rail operations;                      |
| 4  | (2) accommodation of rail cargo or passenger          |
| 5  | screening equipment at the United States-Mexico       |
| 6  | border, the United States-Canada border, or other     |
| 7  | ports of entry;                                       |
| 8  | (3) the security of hazardous material transpor-      |
| 9  | tation by rail;                                       |
| 10 | (4) secure intercity passenger rail stations,         |
| 11 | trains, and infrastructure;                           |
| 12 | (5) structural modification or replacement of         |
| 13 | rail cars transporting high hazard materials to im-   |
| 14 | prove their resistance to acts of terrorism;          |
| 15 | (6) employee security awareness, preparedness,        |
| 16 | passenger evacuation, and emergency response train-   |
| 17 | ing;  |
| 18 | (7) public security awareness campaigns for           |
| 19 | passenger train operations;                           |
| 20 | (8) the sharing of intelligence and information       |
| 21 | about security threats;                               |
| 22 | (9) to obtain train tracking and interoperable        |
| 23 | communications systems that are coordinated to the    |
| 24 | maximum extent possible;                              |

(10) to hire additional police and security offi cers, including canine units; and

3 (11) other improvements recommended by the
4 report required by section 401, including infrastruc5 ture, facilities, and equipment upgrades.

6 (b) ACCOUNTABILITY.—The Secretary shall adopt 7 necessary procedures, including audits, to ensure that 8 grants made under this section are expended in accord-9 ance with the purposes of this title and the priorities and 10 other criteria developed by the Secretary.

11 (c) ALLOCATION.—The Secretary shall distribute the 12 funds authorized by this section based on risk and vulner-13 ability as determined under section 401, and shall encourage non-Federal financial participation in awarding 14 15 grants. With respect to grants for intercity passenger rail security, the Secretary shall also take into account pas-16 17 senger volume and whether a station is used by commuter rail passengers as well as intercity rail passengers. 18

(d) CONDITIONS.—The Secretary of Transportation
may not disburse funds to Amtrak under subsection (a)
unless Amtrak meets the conditions set forth in section
402(b) of this title.

(e) ALLOCATION BETWEEN RAILROADS AND OTH24 ERS.—Unless as a result of the assessment required by
25 section 401 the Secretary of Homeland Security deter-

mines that critical rail transportation security needs require reimbursement in greater amounts to any eligible

3 entity, no grants under this section may be made—

1

2

4

(1) in excess of \$45,000,000 to Amtrak; or 5 (2) in excess of \$80,000,000 for the purposes 6 described in paragraphs (3) and (5) of subsection 7 (a).

8 (f) AUTHORIZATION OF APPROPRIATIONS.—Out of 9 funds appropriated pursuant to section 114(u) of title 49, 10 United States Code, as amended by section 416 of this title, there shall be made available to the Secretary of 11 Homeland Security to carry out this section— 12

13 (1) \$100,000,000 for fiscal year 2008;

14 (2) \$100,000,000 for fiscal year 2009; and

15 (3) \$100,000,000 for fiscal year 2010.

Amounts made available pursuant to this subsection shall 16 remain available until expended. 17

18 (g) HIGH HAZARD MATERIALS DEFINED.—In this section, the term "high hazard materials" means quan-19 20 tities of poison inhalation hazard materials, Class 2.3 21 gases, Class 6.1 materials, and anhydrous ammonia that 22 the Secretary, in consultation with the Secretary of Transportation, determines pose a security risk. 23

2 (a) ESTABLISHMENT OF RESEARCH AND DEVELOP-3 MENT PROGRAM.—The Secretary of Homeland Security, through the Under Secretary for Science and Technology 4 5 and the Assistant Secretary of Homeland Security (Transportation Security Administration), in consultation with 6 7 the Secretary of Transportation shall carry out a research 8 and development program for the purpose of improving 9 freight and intercity passenger rail security that may in-10 clude research and development projects to—

(1) reduce the vulnerability of passenger trains,
stations, and equipment to explosives and hazardous
chemical, biological, and radioactive substances;

14 (2) test new emergency response techniques and15 technologies;

16 (3) develop improved freight technologies, in-17 cluding—

18 (A) technologies for sealing rail cars;
19 (B) automatic inspection of rail cars;
20 (C) communication-based train controls;
21 and
22 (D) emergency response training;
23 (1) to the model of the term of the term of the term.

23 (4) test wayside detectors that can detect tam24 pering with railroad equipment;

25 (5) support enhanced security for the transpor26 tation of hazardous materials by rail, including—

| 1  | (A) technologies to detect a breach in a                   |
|----|--|
| 2  | tank car or other rail car used to transport haz-          |
| 3  | ardous materials and transmit information                  |
| 4  | about the integrity of cars to the train crew or           |
| 5  | dispatcher;  |
| 6  | (B) research to improve tank car integrity,                |
| 7  | with a focus on tank cars that carry high haz-             |
| 8  | ard materials (as defined in section 404(g) of             |
| 9  | this title); and   |
| 10 | (C) techniques to transfer hazardous mate-                 |
| 11 | rials from rail cars that are damaged or other-            |
| 12 | wise represent an unreasonable risk to human               |
| 13 | life or public safety; and                                 |
| 14 | (6) other projects that address vulnerabilities            |
| 15 | and risks identified under section 401.                    |
| 16 | (b) Coordination With Other Research Initia-               |
| 17 | TIVES.—The Secretary of Homeland Security shall ensure     |
| 18 | that the research and development program authorized by    |
| 19 | this section is coordinated with other research and devel- |
| 20 | opment initiatives at the Department of Homeland Secu-     |
| 21 | rity and the Department of Transportation. The Secretary   |
| 22 | shall carry out any research and development project au-   |
| 23 | thorized by this section through a reimbursable agreement  |
| 24 | with the Secretary of Transportation, if the Secretary of  |
| 25 | Transportation—  |

(1) is already sponsoring a research and devel opment project in a similar area; or

3 (2) has a unique facility or capability that
4 would be useful in carrying out the project.

5 (c) GRANTS AND ACCOUNTABILITY.—To carry out 6 the research and development program, the Secretary may 7 award grants to the entities described in section 404(a) 8 and shall adopt necessary procedures, including audits, to 9 ensure that grants made under this section are expended 10 in accordance with the purposes of this title and the prior-11 ities and other criteria developed by the Secretary.

(d) AUTHORIZATION OF APPROPRIATIONS.—Out of
funds appropriated pursuant to section 114(u) of title 49,
United States Code, as amended by section 416 of this
title, there shall be made available to the Secretary of
Homeland Security to carry out this section—

17 (1) \$33,000,000 for fiscal year 2008;

18 (2) \$33,000,000 for fiscal year 2009; and

19 (3) \$33,000,000 for fiscal year 2010.

20 Amounts made available pursuant to this subsection shall21 remain available until expended.

### 22 SEC. 406. OVERSIGHT AND GRANT PROCEDURES.

(a) SECRETARIAL OVERSIGHT.—The Secretary of
Homeland Security may use up to 0.5 percent of amounts
made available for capital projects under this title to enter

into contracts for the review of proposed capital projects
 and related program management plans and to oversee
 construction of such projects.

4 (b) USE OF FUNDS.—The Secretary may use 5 amounts available under subsection (a) of this subsection 6 to make contracts to audit and review the safety, procure-7 ment, management, and financial compliance of a recipi-8 ent of amounts under this title.

9 (c) PROCEDURES FOR GRANT AWARD.—The Sec-10 retary shall, within 90 days after the date of enactment of this Act, prescribe procedures and schedules for the 11 12 awarding of grants under this title, including application 13 and qualification procedures (including a requirement that the applicant have a security plan), and a record of deci-14 15 sion on applicant eligibility. The procedures shall include the execution of a grant agreement between the grant re-16 17 cipient and the Secretary and shall be consistent, to the 18 extent practicable, with the grant procedures established 19 under section 70107 of title 46, United States Code.

 20
 SEC. 407. AMTRAK PLAN TO ASSIST FAMILIES OF PAS 

 21
 SENGERS INVOLVED IN RAIL PASSENGER AC 

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 CIDENTS.

(a) IN GENERAL.—Chapter 243 of title 49, United
States Code, is amended by adding at the end the following:

# 1 "§ 24316. Plans to address needs of families of pas 2 sengers involved in rail passenger acci 3 dents

"(a) SUBMISSION OF PLAN.—Not later than 6 4 months after the date of the enactment of the Surface 5 Transportation and Rail Security Act of 2007 Amtrak 6 7 shall submit to the Chairman of the National Transportation Safety Board, the Secretary of Transportation, and 8 9 the Secretary of Homeland Security a plan for addressing 10 the needs of the families of passengers involved in any rail passenger accident involving an Amtrak intercity train 11 12 and resulting in a loss of life.

13 "(b) CONTENTS OF PLANS.—The plan to be sub14 mitted by Amtrak under subsection (a) shall include, at
15 a minimum, the following:

"(1) A process by which Amtrak will maintain 16 17 and provide to the National Transportation Safety 18 Board and the Secretary of Transportation, imme-19 diately upon request, a list (which is based on the 20 best available information at the time of the request) 21 of the names of the passengers aboard the train 22 (whether or not such names have been verified), and 23 will periodically update the list. The plan shall in-24 clude a procedure, with respect to unreserved trains 25 and passengers not holding reservations on other 26 trains, for Amtrak to use reasonable efforts to ascer-

| 1  | tain the number and names of passengers aboard a       |
|----|--|
| 2  | train involved in an accident.                         |
| 3  | "(2) A plan for creating and publicizing a reli-       |
| 4  | able, toll-free telephone number within 4 hours after  |
| 5  | such an accident occurs, and for providing staff, to   |
| 6  | handle calls from the families of the passengers.      |
| 7  | "(3) A process for notifying the families of the       |
| 8  | passengers, before providing any public notice of the  |
| 9  | names of the passengers, by suitably trained individ-  |
| 10 | uals.  |
| 11 | "(4) A process for providing the notice de-            |
| 12 | scribed in paragraph (2) to the family of a pas-       |
| 13 | senger as soon as Amtrak has verified that the pas-    |
| 14 | senger was aboard the train (whether or not the        |
| 15 | names of all of the passengers have been verified).    |
| 16 | ((5) A process by which the family of each pas-        |
| 17 | senger will be consulted about the disposition of all  |
| 18 | remains and personal effects of the passenger within   |
| 19 | Amtrak's control; that any possession of the pas-      |
| 20 | senger within Amtrak's control will be returned to     |
| 21 | the family unless the possession is needed for the ac- |
| 22 | cident investigation or any criminal investigation;    |
| 23 | and that any unclaimed possession of a passenger       |
| 24 | within Amtrak's control will be retained by the rail   |
| 25 | passenger carrier for at least 18 months.              |

"(6) A process by which the treatment of the
 families of nonrevenue passengers will be the same
 as the treatment of the families of revenue pas sengers.

5 "(7) An assurance that Amtrak will provide 6 adequate training to its employees and agents to 7 meet the needs of survivors and family members fol-8 lowing an accident.

9 "(c) USE OF INFORMATION.—The National Trans-10 portation Safety Board, the Secretary of Transportation, 11 and Amtrak may not release any personal information on 12 a list obtained under subsection (b)(1) but may provide 13 information on the list about a passenger to the family 14 of the passenger to the extent that the Board or Amtrak 15 considers appropriate.

16 "(d) LIMITATION ON LIABILITY.—Amtrak shall not 17 be liable for damages in any action brought in a Federal 18 or State court arising out of the performance of Amtrak 19 in preparing or providing a passenger list, or in providing 20 information concerning a train reservation, pursuant to a 21 plan submitted by Amtrak under subsection (b), unless 22 such liability was caused by Amtrak's conduct.

23 "(e) LIMITATION ON STATUTORY CONSTRUCTION.—
24 Nothing in this section may be construed as limiting the
25 actions that Amtrak may take, or the obligations that Am-

trak may have, in providing assistance to the families of
 passengers involved in a rail passenger accident.

"(f) FUNDING.—Out of funds appropriated pursuant
to section 416(b) of the Surface Transportation and Rail
Security Act of 2007, there shall be made available to the
Secretary of Transportation for the use of Amtrak
\$500,000 for fiscal year 2007 to carry out this section.
Amounts made available pursuant to this subsection shall
remain available until expended.".

10 (b) CONFORMING AMENDMENT.—The chapter anal11 ysis for chapter 243 of title 49, United States Code, is
12 amended by adding at the end the following:

#### 13 SEC. 408. NORTHERN BORDER RAIL PASSENGER REPORT.

14 Within 180 days after the date of enactment of this Act, the Secretary of Homeland Security, in consultation 15 16 with the Assistant Secretary of Homeland Security 17 (Transportation Security Administration), the Secretary of Transportation, heads of other appropriate Federal de-18 19 partments, and agencies and the National Railroad Pas-20 senger Corporation, shall transmit a report to the Senate 21 Committee on Commerce, Science, and Transportation, 22 the House of Representatives Committee on Transpor-23 tation and Infrastructure, and the House of Representa-24 tives Committee on Homeland Security that contains—

<sup>&</sup>quot;24316. Plan to assist families of passengers involved in rail passenger accidents.".

(1) a description of the current system for
 screening passengers and baggage on passenger rail
 service between the United States and Canada;

4 (2) an assessment of the current program to 5 provide preclearance of airline passengers between 6 the United States and Canada as outlined in "The 7 Agreement on Air Transport Preclearance between 8 the Government of Canada and the Government of 9 the United States of America", dated January 18, 10 2001;

(3) an assessment of the current program to
provide preclearance of freight railroad traffic between the United States and Canada as outlined in
the "Declaration of Principle for the Improved Security of Rail Shipments by Canadian National Railway and Canadian Pacific Railway from Canada to
the United States", dated April 2, 2003;

(4) information on progress by the Department
of Homeland Security and other Federal agencies towards finalizing a bilateral protocol with Canada
that would provide for preclearance of passengers on
trains operating between the United States and Canada;

24 (5) a description of legislative, regulatory,25 budgetary, or policy barriers within the United

States Government to providing pre-screened pas-

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2 senger lists for rail passengers traveling between the 3 United States and Canada to the Department of 4 Homeland Security; (6) a description of the position of the Govern-5 6 ment of Canada and relevant Canadian agencies 7 with respect to preclearance of such passengers; 8 (7) a draft of any changes in existing Federal 9 law necessary to provide for pre-screening of such 10 passengers and providing pre-screened passenger 11 lists to the Department of Homeland Security; and 12 (8) an analysis of the feasibility of reinstating 13 in-transit inspections onboard international Amtrak 14 trains. 15 SEC. 409. RAIL WORKER SECURITY TRAINING PROGRAM. 16 (a) IN GENERAL.—Not later than 180 days after the 17 date of enactment of this Act, the Secretary of Homeland 18 Security and the Secretary of Transportation, in consultation with appropriate law enforcement, security, and ter-19 rorism experts, representatives of railroad carriers, and 20 21 nonprofit employee organizations that represent rail work-

22 ers, shall develop and issue detailed guidance for a rail
23 worker security training program to prepare front-line
24 workers for potential threat conditions. The guidance shall

take into consideration any current security training re-1 2 quirements or best practices. 3 (b) PROGRAM ELEMENTS.—The guidance developed 4 under subsection (a) shall include elements, as appropriate 5 to passenger and freight rail service, that address the fol-6 lowing: 7 (1) Determination of the seriousness of any oc-8 currence. 9 (2) Crew communication and coordination. 10 (3) Appropriate responses to defend or protect 11 oneself. 12 (4) Use of protective devices. 13 (5) Evacuation procedures. 14 (6) Psychology of terrorists to cope with hi-15 jacker behavior and passenger responses. 16 (7) Situational training exercises regarding var-17 ious threat conditions. 18 (8) Any other subject the Secretary considers 19 appropriate. 20 (c) RAILROAD CARRIER PROGRAMS.—Not later than 21 90 days after the Secretary of Homeland Security issues 22 guidance under subsection (a) in final form, each railroad 23 carrier shall develop a rail worker security training pro-24 gram in accordance with that guidance and submit it to 25 the Secretary for review. Not later than 30 days after receiving a railroad carrier's program under this subsection,
 the Secretary shall review the program and transmit com ments to the railroad carrier concerning any revisions the
 Secretary considers necessary for the program to meet the
 guidance requirements. A railroad carrier shall respond to
 the Secretary's comments within 30 days after receiving
 them.

8 (d) TRAINING.—Not later than 1 year after the Sec-9 retary reviews the training program developed by a rail-10 road carrier under this section, the railroad carrier shall complete the training of all front-line workers in accord-11 12 ance with that program. The Secretary shall review imple-13 mentation of the training program of a representative sample of railroad carriers and report to the Senate Com-14 15 mittee on Commerce, Science, and Transportation, the House of Representatives Committee on Transportation 16 and Infrastructure, and the House of Representatives 17 18 Committee on Homeland Security on the number of re-19 views conducted and the results. The Secretary may sub-20 mit the report in both classified and redacted formats as 21 necessary.

(e) UPDATES.—The Secretary shall update the training guidance issued under subsection (a) as appropriate
to reflect new or different security threats. Railroad carriers shall revise their programs accordingly and provide

additional training to their front-line workers within a rea sonable time after the guidance is updated.

3 (f) FRONT-LINE WORKERS DEFINED.—In this sec4 tion, the term "front-line workers" means security per5 sonnel, dispatchers, train operators, other onboard em6 ployees, maintenance and maintenance support personnel,
7 bridge tenders, as well as other appropriate employees of
8 railroad carriers, as defined by the Secretary.

9 (g) OTHER EMPLOYEES.—The Secretary of Home-10 land Security shall issue guidance and best practices for 11 a rail shipper employee security program containing the 12 elements listed under subsection (b) as appropriate.

### 13 SEC. 410. WHISTLEBLOWER PROTECTION PROGRAM.

(a) IN GENERAL.—Subchapter A of chapter 201 of
title 49, United States Code, is amended by inserting after
section 20117 the following:

### 17 "§ 20118. Whistleblower protection for rail security 18 matters

"(a) DISCRIMINATION AGAINST EMPLOYEE.—No rail
carrier engaged in interstate or foreign commerce may discharge a railroad employee or otherwise discriminate
against a railroad employee because the employee (or any
person acting pursuant to a request of the employee)—
"(1) provided, caused to be provided, or is
about to provide or cause to be provided, to the em-

ployer or the Federal Government information relat ing to a reasonably perceived threat, in good faith,
 to security; or

4 "(2) provided, caused to be provided, or is
5 about to provide or cause to be provided, testimony
6 before Congress or at any Federal or State pro7 ceeding regarding a reasonably perceived threat, in
8 good faith, to security; or

9 "(3) refused to violate or assist in the violation 10 of any law, rule or regulation related to rail security. 11 "(b) DISPUTE RESOLUTION.—A dispute, grievance, 12 or claim arising under this section is subject to resolution 13 under section 3 of the Railway Labor Act (45 U.S.C. 153). In a proceeding by the National Railroad Adjustment 14 15 Board, a division or delegate of the Board, or another board of adjustment established under section 3 to resolve 16 the dispute, grievance, or claim the proceeding shall be 17 18 expedited and the dispute, grievance, or claim shall be resolved not later than 180 days after it is filed. If the viola-19 tion is a form of discrimination that does not involve dis-20 21 charge, suspension, or another action affecting pay, and 22 no other remedy is available under this subsection, the 23 Board, division, delegate, or other board of adjustment 24 may award the employee reasonable damages, including 25 punitive damages, of not more than \$20,000.

"(c) PROCEDURAL REQUIREMENTS.—Except as pro-1 2 vided in subsection (b), the procedure set forth in section 3 42121(b)(2)(B) of this subtitle, including the burdens of 4 proof, applies to any complaint brought under this section. 5 "(d) ELECTION OF REMEDIES.—An employee of a 6 railroad carrier may not seek protection under both this 7 section and another provision of law for the same allegedly 8 unlawful act of the carrier.

9 "(e) DISCLOSURE OF IDENTITY.—

"(1) Except as provided in paragraph (2) of
this subsection, or with the written consent of the
employee, the Secretary of Transportation may not
disclose the name of an employee of a railroad carrier who has provided information about an alleged
violation of this section.

"(2) The Secretary shall disclose to the Attorney General the name of an employee described in
paragraph (1) of this subsection if the matter is referred to the Attorney General for enforcement.".

(b) CONFORMING AMENDMENT.—The chapter analysis for chapter 201 of title 49, United States Code, is
amended by inserting after the item relating to section
20117 the following:

"20118. Whistleblower protection for rail security matters.".

# 1SEC. 411. HIGH HAZARD MATERIAL SECURITY THREAT2MITIGATION PLANS.

3 (a) IN GENERAL.—The Secretary of Homeland Security, in consultation with the Assistant Secretary of Home-4 5 land Security (Transportation Security Administration) and the Secretary of Transportation, shall require rail car-6 7 riers transporting a high hazard material, as defined in 8 section 404(g) of this title to develop a high hazard mate-9 rial security threat mitigation plan containing appropriate 10 measures, including alternative routing and temporary 11 shipment suspension options, to address assessed risks to high consequence targets. The plan, and any information 12 13 submitted to the Secretary under this section shall be protected as sensitive security information under the regula-14 tions prescribed under section 114(s) of title 49, United 15 16 States Code.

17 (b) IMPLEMENTATION.—A high hazard material se-18 curity threat mitigation plan shall be put into effect by 19 a rail carrier for the shipment of high hazardous materials 20 by rail on the rail carrier's right-of-way when the threat 21 levels of the Homeland Security Advisory System are high 22 or severe and specific intelligence of probable or imminent 23 threat exists towards—

(1) a high-consequence target that is within the
catastrophic impact zone of a railroad right-of-way
used to transport high hazardous material; or

| 1  | (2) rail infrastructure or operations within the     |
|----|--|
| 2  | immediate vicinity of a high-consequence target.     |
| 3  | (c) Completion and Review of Plans.—                 |
| 4  | (1) PLANS REQUIRED.—Each rail carrier                |
| 5  | shall—   |
| 6  | (A) submit a list of routes used to trans-           |
| 7  | port high hazard materials to the Secretary of       |
| 8  | Homeland Security within 60 days after the           |
| 9  | date of enactment of this Act;                       |
| 10 | (B) develop and submit a high hazard ma-             |
| 11 | terial security threat mitigation plan to the Sec-   |
| 12 | retary within 180 days after it receives the no-     |
| 13 | tice of high consequence targets on such routes      |
| 14 | by the Secretary; and                                |
| 15 | (C) submit any subsequent revisions to the           |
| 16 | plan to the Secretary within 30 days after mak-      |
| 17 | ing the revisions.                                   |
| 18 | (2) REVIEW AND UPDATES.—The Secretary,               |
| 19 | with assistance of the Secretary of Transportation,  |
| 20 | shall review the plans and transmit comments to the  |
| 21 | railroad carrier concerning any revisions the Sec-   |
| 22 | retary considers necessary. A railroad carrier shall |
| 23 | respond to the Secretary's comments within 30 days   |
| 24 | after receiving them. Each rail carrier shall update |

| 1  | and resubmit its plan for review not less than every    |
|----|---|
| 2  | 2 years.  |
| 3  | (d) DEFINITIONS.—In this section:                       |
| 4  | (1) The term "high-consequence target" means            |
| 5  | a building, buildings, infrastructure, public space, or |
| 6  | natural resource designated by the Secretary of         |
| 7  | Homeland Security that is viable terrorist target of    |
| 8  | national significance, the attack of which could re-    |
| 9  | sult in—  |
| 10 | (A) catastrophic loss of life; and                      |
| 11 | (B) significantly damaged national security             |
| 12 | and defense capabilities; or                            |
| 13 | (C) national economic harm.                             |
| 14 | (2) The term "catastrophic impact zone" means           |
| 15 | the area immediately adjacent to, under, or above an    |
| 16 | active railroad right-of-way used to ship high hazard   |
| 17 | materials in which the potential release or explosion   |
| 18 | of the high hazard material being transported would     |
| 19 | likely cause—   |
| 20 | (A) loss of life; or                                    |
| 21 | (B) significant damage to property or                   |
| 22 | structures.   |
| 23 | (3) The term "rail carrier" has the meaning             |
| 24 | given that term by section $10102(5)$ of title 49,      |
| 25 | United States Code.                                     |

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### 1 SEC. 412. MEMORANDUM OF AGREEMENT.

2 (a) MEMORANDUM OF AGREEMENT.—Similar to the 3 public transportation security annex between the two departments signed on September 8, 2005, within 1 year 4 5 after the date of enactment of this Act, the Secretary of Transportation and the Secretary of Homeland Security 6 7 shall execute and develop an annex to the memorandum 8 of agreement between the two departments signed on Sep-9 tember 28, 2004, governing the specific roles, delineations 10 of responsibilities, resources and commitments of the De-11 partment of Transportation and the Department of Homeland Security, respectively, in addressing railroad trans-12 13 portation security matters, including the processes the departments will follow to promote communications, effi-14 ciency, and nonduplication of effort. 15

(b) RAIL SAFETY REGULATIONS.—Section 20103(a)
of title 49, United States Code, is amended by striking
"safety" the first place it appears, and inserting "safety,
including security,".

### 20 SEC. 413. RAIL SECURITY ENHANCEMENTS.

(a) RAIL POLICE OFFICERS.—Section 28101 of title
49, United States Code, is amended—

23 (1) by inserting "(a) IN GENERAL.—" before
24 "Under"; and

(2) by striking "the rail carrier" each place itappears and inserting "any rail carrier".

1 (b) REVIEW OF RAIL REGULATIONS.—Within 1 year 2 after the date of enactment of this Act, the Secretary of 3 Transportation, in consultation with the Secretary of 4 Homeland Security and the Assistant Secretary of Home-5 land Security (Transportation Security Administration), 6 shall review existing rail regulations of the Department 7 of Transportation for the purpose of identifying areas in 8 which those regulations need to be revised to improve rail 9 security.

### 10 SEC. 414. PUBLIC AWARENESS.

11 Not later than 90 days after the date of enactment 12 of this Act, the Secretary of Homeland Security, in con-13 sultation with the Secretary of Transportation, shall de-14 velop a national plan for public outreach and awareness. 15 Such plan shall be designed to increase awareness of 16 measures that the general public, railroad passengers, and 17 railroad employees can take to increase railroad system security. Such plan shall also provide outreach to railroad 18 19 carriers and their employees to improve their awareness 20 of available technologies, ongoing research and develop-21 ment efforts, and available Federal funding sources to im-22 prove railroad security. Not later than 9 months after the 23 date of enactment of this Act, the Secretary of Homeland 24 Security shall implement the plan developed under this section. 25

### 1 SEC. 415. RAILROAD HIGH HAZARD MATERIAL TRACKING.

2 (a) WIRELESS COMMUNICATIONS.—

3 (1) IN GENERAL.—In conjunction with the re-4 search and development program established under 5 section 405 and consistent with the results of re-6 search relating to wireless tracking technologies, the 7 Secretary of Homeland Security, in consultation 8 with the Assistant Secretary of Homeland Security (Transportation Security Administration), shall de-9 10 velop a program that will encourage the equipping of 11 rail cars transporting high hazard materials (as de-12 fined in section 404(g) of this title) with wireless 13 terrestrial or satellite communications technology 14 that provides— 15 (A) car position location and tracking ca-16 pabilities; (B) notification of rail car depressuriza-17 18 tion, breach, or unsafe temperature; and (C) notification of hazardous material re-19 20 lease.

21 (2) COORDINATION.—In developing the pro22 gram required by paragraph (1), the Secretary
23 shall—

24 (A) consult with the Secretary of Trans-25 portation to coordinate the program with any

| 1  | ongoing or planned efforts for rail car tracking            |
|----|---|
| 2  | at the Department of Transportation; and                    |
| 3  | (B) ensure that the program is consistent                   |
| 4  | with recommendations and findings of the De-                |
| 5  | partment of Homeland Security's hazardous                   |
| 6  | material tank rail car tracking pilot programs.             |
| 7  | (b) FUNDING.—Out of funds appropriated pursuant             |
| 8  | to section 114(u) of title 49, United States Code, as       |
| 9  | amended by section 416 of this title, there shall be made   |
| 10 | available to the Secretary of Homeland Security to carry    |
| 11 | out this section \$3,000,000 for each of fiscal years 2008, |
| 12 | 2009, and 2010.   |
| 13 | SEC. 416. AUTHORIZATION OF APPROPRIATIONS.                  |

(a) TRANSPORTATION SECURITY ADMINISTRATION
AUTHORIZATION.—Section 114 of title 49, United States
Code, is amended by adding at the end thereof the following:

18 "(u) AUTHORIZATION OF APPROPRIATIONS.—There
19 are authorized to be appropriated to the Secretary of
20 Homeland Security for rail security—

21 "(1) \$205,000,000 for fiscal year 2008;

22 "(2) \$166,000,000 for fiscal year 2009; and

23 "(3) \$166,000,000 for fiscal year 2010.".

24 (b) DEPARTMENT OF TRANSPORTATION.—There are25 authorized to be appropriated to the Secretary of Trans-

portation to carry out this title and sections 20118 and
 24316 of title 49, United States Code, as added by this
 title—

- 4 (1) \$121,000,000 for fiscal year 2008;
- 5 (2) \$118,000,000 for fiscal year 2009;
- 6 (3) \$118,000,000 for fiscal year 2010; and
- 7 (4) \$118,000,000 for fiscal year 2011.

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