### Calendar No. 955

110th CONGRESS 2D Session



[Report No. 110-457]

To reauthorize the Maritime Administration, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

MAY 8, 2008

Mr. LAUTENBERG (for himself, Mr. STEVENS, Mr. SMITH, and Mr. INOUYE) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

SEPTEMBER 11, 2008

Reported by Mr. INOUYE, with amendments

[Omit the part struck through and insert the part printed in italic]

## A BILL

To reauthorize the Maritime Administration, and for other purposes.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

**3** SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Maritime Administra-

5 tion Act for Fiscal Year 2009".

3 (a) IN GENERAL.—If the Secretary of Transportation
4 determines that there is a temporary need for adjunct pro5 fessors at the United States Merchant Marine Academy,
6 the Secretary may execute personal service contracts with
7 adjunct professors to meet that need.

8 (b) LIMITATIONS.—

9 (1) NUMBER.—The Secretary may not execute 10 such contracts with more than 25 individuals under 11 subsection (a) to provide service as adjunct profes-12 sors during any trimester. trimester of academic year 13 2008–2009.

14 (2) CONTRACT TERM.

15 (A) IN GENERAL.—The Secretary may not
16 execute a contract of employment under sub17 section (a) for a term of more than 12 months.

18 (B) EXTENSION.—Notwithstanding sub19 paragraph (A), the Secretary may extend the
20 term of a contract under this section for a pe21 riod not to exceed 12 months if the Secretary
22 finds that circumstances justify such an exten23 sion.

24 (c) SUNSET.—The authority of the Secretary to em25 ploy adjunct professors at the Academy under this section
26 shall terminate on December 31, 2009, except that an em-

ployment contract executed under this section before Jan uary 1, 2010, may remain in effect for not more than 6
 months after December 31, 2009.

4 (2) CONTRACT TERM.—The Secretary may not
5 execute a personal service contract under subsection
6 (a) for a term that expires later than the end of aca7 demic year 2008–2009.

8 (c) SUNSET.—The authority of the Secretary to execute
9 a personal service contract under subsection (a) shall termi10 nate at the end of academic year 2008–2009.

(d) PRE-EXISTING CONTRACTS.—An employment
contract executed by the Secretary before the date of enactment of this Act for service by an individual as an adjunct professor at the Academy shall remain in effect for
the period of time for which the services were contracted.
shall be taken into account for purposes of subsection (b)(1)
and shall remain in effect until the earlier of—

18 "(1) the end of the period of time for which the
19 services were contracted; or

20 "(2) the end of academic year 2008–2009.

(e) REPORT.—If the Secretary executes one or more
personal service contracts under subsection (a), the Secretary shall transmit a report to the Senate Committee on
Commerce, Science, and Transportation, the House of Representatives Committee on Armed Services, and the Com-

mittees on Appropriations of both Houses specifying the 1 2 specific need for each such contract and the duties that will 3 be performed by each such adjunct professor brought under 4 contract. The report shall be submitted solely by the Sec-5 retary and not by any designee on the Secretary's behalf. SEC. 3. ACTIONS TO ADDRESS SEXUAL HARASSMENT AND 6 7 VIOLENCE AT THE UNITED STATES MER-8 CHANT MARINE ACADEMY.

9 (a) REQUIRED POLICY.—The Secretary of Transpor-10 tation shall direct the Superintendent of the United States 11 Merchant Marine Academy to prescribe a policy on sexual 12 harassment and sexual violence applicable to the cadets 13 and other personnel of the Academy.

(b) MATTERS TO BE SPECIFIED IN POLICY.—The
policy on sexual harassment and sexual violence prescribed
under this section shall include—

(1) a program to promote awareness of the incidence of rape, acquaintance rape, and other sexual
offenses of a criminal nature that involve cadets or
other Academy personnel;

(2) procedures that a cadet should follow in the
case of an occurrence of sexual harassment or sexual
violence, including—

24 (A) a specification of the person or persons25 to whom an alleged occurrence of sexual harass-

1	ment or sexual violence should be reported by
2	a cadet and the options for confidential report-
3	ing;
4	(B) a specification of any other person
5	whom the victim should contact; and
6	(C) procedures on the preservation of evi-
7	dence potentially necessary for proof of criminal
8	sexual assault;
9	(3) a procedure for disciplinary action in cases
10	of alleged criminal sexual assault involving a cadet
11	or other Academy personnel;
12	(4) any other sanction authorized to be imposed
13	in a substantiated case of sexual harassment or sex-
14	ual violence involving a cadet or other Academy per-
15	sonnel in rape, acquaintance rape, or any other
16	criminal sexual offense, whether forcible or nonforc-
17	ible; and
18	(5) required training on the policy for all cadets
19	and other Academy personnel, including the specific
20	training required for personnel who process allega-
21	tions of sexual harassment or sexual violence involv-
22	ing Academy personnel.
23	(c) ANNUAL ASSESSMENT.—
24	(1) The Secretary shall direct the Super-
25	intendent to conduct an assessment at the Academy

1	during each Academy program year, to be adminis-
2	tered by the Department of Transportation, to de-
3	termine the effectiveness of the policies, training,
4	and procedures of the Academy with respect to sex-
5	ual harassment and sexual violence involving Acad-
6	emy personnel.
7	(2) For the assessment at the Academy under
8	paragraph (1) with respect to an Academy program
9	year that begins in an odd-numbered calendar year,
10	the Superintendent shall conduct a survey, to be ad-
11	ministered by the Department, of Academy per-
12	sonnel—
13	(A) to measure—
14	(i) the incidence, during that program
15	year, of sexual harassment and sexual vio-
16	lence events, on or off the Academy res-
17	ervation, that have been reported to offi-
18	cials of the Academy; and
19	(ii) the incidence, during that pro-
20	gram year, of sexual harassment and sex-
21	ual violence events, on or off the Academy
22	reservation, that have not been reported to
23	officials of the Academy; and
24	(B) to assess the perceptions of Academy
25	personnel of—

- (i) the policies, training, and proce-1 2 dures on sexual harassment and sexual vio-3 lence involving Academy personnel; 4 (ii) the enforcement of such policies; (iii) the incidence of sexual harass-5 6 ment and sexual violence involving Acad-7 emy personnel; and 8 (iv) any other issues relating to sexual 9 harassment and sexual violence involving 10 Academy personnel. 11 (d) ANNUAL REPORT.— 12 The Secretary shall direct the Super-(1)13 intendent of the Academy to submit to the Secretary 14 a report on sexual harassment and sexual violence 15 involving cadets or other personnel at the Academy 16 for each Academy program year. 17 (2) Each report under paragraph (1) shall in-18 clude, for the Academy program year covered by the 19 report, the following: 20 (A) The number of sexual assaults, rapes, 21 and other sexual offenses involving cadets or 22 other Academy personnel that have been re-23 ported to Academy officials during the program
- 24 year and, of those reported cases, the number25 that have been substantiated.

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1 (B) The policies, procedures, and processes 2 implemented by the Superintendent and the 3 leadership of the Academy in response to sexual 4 harassment and sexual violence involving cadets 5 or other Academy personnel during the pro-6 gram year. 7 (C) A plan for the actions that are to be taken in the following Academy program year 8 9 regarding prevention of and response to sexual 10 harassment and sexual violence involving cadets 11 or other Academy personnel. 12 (3) Each report under paragraph (1) for an 13 Academy program year that begins in an odd-num-14 bered calendar year shall include the results of the 15 survey conducted in that program year under sub-16 section (c)(2). 17 (4)(A) The Superintendent shall transmit to the 18 Secretary, and to the Board of Visitors of the Acad-19 emv, each report received by the Superintendent 20 under this subsection, together with the Super-21 intendent's comments on the report.

(B) The Secretary shall transmit each such report, together with the Secretary's comments on the report, to the Senate Committee on Commerce,
Science, and Transportation and the House of Rep-

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#### 3 SEC. 4. RIDING GANG MEMBER REQUIREMENTS.

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4 Section 1018 of the John Warner National Defense
5 Authorization Act for Fiscal Year 2007 (120 Stat. 2381)
6 is amended—

7 (1) by striking "requirements" and all that fol8 lows in subsection (a)(1) and inserting "require9 ments as provided in section 8106 of title 46, United
10 States Code.";

(2) by striking paragraphs (2) and (3) of subsection (a) and redesignating paragraph (4) as paragraph (2);

(3) by striking "8106" in paragraph (2), as redesignated, of subsection (a) and inserting "2101";
and

17 (4) by striking subsection (b)(1) and inserting18 the following:

"(1) IN GENERAL.—Pursuant to regulations
issued by the Secretary of Defense, an individual—
"(A) who is aboard a vessel, which is
under charter or contract for the carriage of
cargo for the Department of Defense, for purposes other than engaging in the operation or
maintenance of the vessel, and

10
"(B) who—
"(i) accompanies, supervises, guards,
or maintains unit equipment aboard a
ship, commonly referred to as supercargo
personnel,
"(ii) is one of the force protection per

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6 (ii) is one of the force protection per-7 sonnel of the vessel.

"(iii) is a specialized repair techni-8 9 cian, or

10 "(iv) is otherwise required by the Sec-11 retary of Defense to be aboard the vessel, 12 shall not be deemed a riding gang member for pur-13 poses of title 46, United States Code.".

14 SEC. 5. ASSISTANCE FOR SMALL SHIPYARDS AND MARI-15 TIME COMMUNITIES.

(a) IN GENERAL.—Title 46, United States Code, is 16 17 amended by inserting the following new chapter after chapter 539: 18

19 "CHAPTER 541—MISCELLANEOUS

"Sec. "54101. Assistance for small shipyards and maritime communities

#### 20 "§ 54101. Assistance for small shipyards and maritime

21 communities

"(a) ESTABLISHMENT OF PROGRAM.—Subject to the 22 availability of appropriations, the Administrator of the 23

	11
1	Maritime Administration shall execute agreements with
2	shipyards to provide assistance—
3	((1) in the form of grants, loans, and loan
4	guarantees to small shipyards for capital improve-
5	ments; and
6	"(2) for maritime training programs to foster
7	technical skills and operational productivity in com-
8	munities whose economies are related to or depend-
9	ent upon the maritime industry.
10	"(b) Awards.—In providing assistance under the
11	program, the Administrator shall—
12	"(1) take into account—
13	"(A) the economic circumstances and con-
14	ditions of maritime communities;
15	"(B) projects that would be effective in
16	fostering efficiency, competitive operations, and
17	quality ship construction, repair, and reconfig-
18	uration; and
19	"(C) projects that would be effective in
20	fostering employee skills and enhancing produc-
21	tivity; and
22	((2)) make grants within 120 days after the
23	date of enactment of the appropriations Act for the
24	fiscal year concerned.
25	"(c) Use of Funds.—

1	"(1) IN GENERAL.—Assistance provided under
2	this section may be used—
3	"(A) to make capital and related improve-
4	ments in small shipyards located in or near
5	maritime communities;
6	"(B) to provide training for workers in
7	communities whose economies are related to the
8	maritime industry; and
9	"(C) for such other purposes as the Ad-
10	ministrator determines to be consistent with
11	and supplemental to such activities.
12	"(2) Administrative costs.—Not more than
13	2 percent of amounts made available to carry out
14	the program may be used for the necessary costs of
15	grant administration.
16	"(d) Prohibited Uses.—Grants awarded under this
17	section may not be used to construct buildings or other
18	physical facilities or to acquire land unless such use is spe-
19	cifically approved by the Administrator in support of sub-
20	section $(c)(1)(C)$ .
21	"(e) MATCHING REQUIREMENTS; ALLOCATION.—
22	"(1) FEDERAL FUNDING.—Except as provided
23	in paragraph (2), Federal funds for any eligible
24	project under this section shall not exceed 75 per-
25	cent of the total cost of such project.

1	"(2) EXCEPTION.—If the Administrator deter-
2	mines that a proposed project merits support and
3	cannot be undertaken without a higher percentage of
4	Federal financial assistance, the Administrator may
5	award a grant for such project with a lesser match-
6	ing requirement than is described in paragraph $(1)$ .
7	"(3) Allocation of funds.—The Adminis-
8	trator may not award more than 25 percent of the
9	funds appropriated to carry out this section for any
10	fiscal year to any small shipyard in one geographic
11	location that has more than 600 employees.
12	"(f) Applications.—
13	"(1) IN GENERAL.—To be eligible for assist-
14	ance under this section, an applicant shall submit an
15	application, in such form, and containing such infor-
16	mation and assurances as the Administrator may re-
17	quire, within 60 days after the date of enactment of
18	the appropriations Act for the fiscal year concerned.
19	((2) Minimum standards for payment or
20	REIMBURSEMENT.—Each application submitted
21	under paragraph (1) shall include—
22	"(A) a comprehensive description of—
23	"(i) the need for the project;
24	"(ii) the methodology for imple-
25	menting the project; and

1	"(iii) any existing programs or ar-
2	rangements that can be used to supple-
3	ment or leverage assistance under the pro-
4	gram.
5	"(3) PROCEDURAL SAFEGUARDS.—The Admin-
6	istrator, in consultation with the Office of the In-
7	spector General, shall issue guidelines to establish
8	appropriate accounting, reporting, and review proce-
9	dures to ensure that—
10	"(A) grant funds are used for the purposes
11	for which they were made available;
12	"(B) grantees have properly accounted for
13	all expenditures of grant funds; and
14	"(C) grant funds not used for such pur-
15	poses and amounts not obligated or expended
16	are returned.
17	"(4) Project approval required.—The Ad-
18	ministrator may not award a grant under this sec-
19	tion unless the Administrator determines that—
20	"(A) sufficient funding is available to meet
21	the matching requirements of subsection (e);
22	"(B) the project will be completed without
23	unreasonable delay; and
24	"(C) the recipient has authority to carry
25	out the proposed project.

"(g) AUDITS AND EXAMINATIONS.—All grantees
 under this section shall maintain such records as the Ad ministrator may require and make such records available
 for review and audit by the Administrator.

5 "(h) SMALL SHIPYARD DEFINED.—In this section,
6 the term 'small shipyard' means a shipyard facility in one
7 geographic location that does not have more than 1,200
8 employees.

9 "(i) AUTHORIZATION OF APPROPRIATIONS.—There
10 are authorized to be appropriated to the Administrator of
11 the Maritime Administration for each of fiscal years 2006
12 through 2010 to carry out this section—

13 ((1) \$5,000,000 for training grants; and

14 "(2) \$25,000,000 for capital and related im-15 provements.".

(b) CONFORMING AMENDMENT.—Section 3506 of the
National Defense Authorization Act for Fiscal Year 2006
(46 U.S.C. 53101 note) is repealed.

19 SEC. 6. STUDENT INCENTIVE PAYMENT PROGRAM.

20 Section 51509 of title 46, United States Code, is
21 amended—

(1) by striking "to the individual." in subsection (a) and inserting "to the individual or the
academy, as determined by the Secretary.";

1 (1) by striking "\$4,000" and inserting 2 "\$8,000";

(2) by striking "as prescribed by the Secretary, 3 while the individual is attending the academy." in 4 5 subsection (b) and inserting "subject to such condi-6 tions as may be prescribed by the Secretary."; (3) by inserting "tuition," in subsection (b) 7 8 after "uniforms,"; and 9 (4) by striking subsection (c) and inserting the 10 following: 11 "(c) MIDSHIPMAN AND ENLISTED RESERVE STA-12 TUS.—Each agreement entered into under this section 13 shall require the individual to accept midshipman and enlisted reserve status in the United States Navy Reserve 14 15 (including the Merchant Marine Reserve) or the United States Coast Guard Reserve before any payments are 16 17 made under the agreement.".

#### 18 SEC. 7. MARINE WAR RISK INSURANCE.

19 Section 53912 of title 46, United States Code, is
20 amended by striking "December 31, 2010." and inserting
21 "December 31, 2015.".

#### 22 SEC. 8. MARAD CONSULTATION ON JONES ACT WAIVERS.

23 Section 501(b) of title 46, United States Code, is
24 amended to read as follows:

"(b) BY HEAD OF AGENCY.—When the head of an 1 2 agency responsible for the administration of the navigation or vessel-inspection laws considers it necessary in the inter-3 4 est of national defense, the individual, following a deter-5 mination by the Maritime Administrator, acting in the Administrator's capacity as Director, National Shipping Au-6 7 thority, of the non-availability of qualified United States 8 flag capacity to meet national defense requirements, may 9 waive compliance with those laws to the extent, in the manner, and on the terms the individual, in consultation with 10 the Administrator, acting in that capacity, prescribes.". 11

#### 12 SEC. 9. VESSEL TRAFFIC RISK ASSESSMENTS.

(a) REQUIREMENT.—The Commandant of the Coast
guard, acting through the appropriate Area Committee established under section 311(j)(4) of the Federal Water Pollution Control Act, shall prepare a vessel traffic risk assessment—

- 18 (1) for Cook Inlet, Alaska, within 1 year after
- 19 the date of enactment of this Act; and
- 20 (2) for the Aleutian Islands, Alaska, within 2
- 21 years after the date of enactment of this Act.
- (b) CONTENTS.—Each of the assessments shall describe,
  for the region covered by the assessment—

24 (1) the amount and character of present and es25 timated future shipping traffic in the region; and

1	(2) the current and projected use and effective-
2	ness in reducing risk, of—
3	(A) traffic separation schemes and routing
4	measures;
5	(B) long-range vessel tracking systems devel-
6	oped under section 70115 of title 46, United
7	States Code;
8	(C) towing, response, or escort tugs;
9	(D) vessel traffic services;
10	(E) emergency towing packages on vessels;
11	(F) increased spill response equipment in-
12	cluding equipment appropriate for severe weath-
13	er and sea conditions;
14	(G) the Automatic Identification System de-
15	veloped under section 70114 of title 46, United
16	States Code;
17	(H) particularly sensitive sea areas, areas
18	to be avoided, and other traffic exclusion zones;
19	(i) aids to navigation; and
20	(J) vessel response plans.
21	(c) Recommendations.—
22	(1) IN GENERAL.—Each of the assessments shall
23	include any appropriate recommendations to enhance
24	the safety and security, or lessen potential adverse en-
25	vironmental impacts, of marine shipping.

(2) CONSULTATION.—Before making any rec ommendations under paragraph (1) for a region, the
 Area Committee shall consult with affected local,
 State, and Federal government agencies, representa tives of the fishing industry, Alaska Natives from the
 region, the conservation community, and the mer chant shipping and oil transportation industries.

8 (d) PROVISION TO CONGRESS.—The Commandant 9 shall provide a copy of each assessment to the Senate Com-10 mittee on Commerce, Science, and Transportation and the 11 House of Representatives Committee on Transportation and 12 Infrastructure.

(e) AUTHORIZATION OF APPROPRIATIONS.—There are
authorized to be appropriated to the Commandant
\$1,800,000 for each of fiscal years 2008 and 2009 to conduct
the assessments.

# 17 SEC. 10. SMALL VESSEL EXCEPTION FROM DEFINITION OF 18 FISH PROCESSING VESSEL.

19 Section 2101(11b) of title 46, United States Code, is
20 amended by striking "chilling." and inserting "chilling, but
21 does not include a fishing vessel operating in Alaskan wa22 ters under a permit or license issued by Alaska that—

23 "(A) fillets only salmon taken by that vessel;

24 "(B) fillets less than 5 metric tons of such salm25 on during any 7-day period.".

1	SEC. 11. TRANSPORTATION IN AMERICAN VESSELS OF GOV-
2	ERNMENT PERSONNEL AND CERTAIN CAR-
3	GOES.
4	(a) IN GENERAL.—Section 55305(b) of title 46, United
5	States Code, is amended—
6	(1) by striking "country" and inserting "coun-
7	try, organization, or persons";
8	(2) by inserting "or obtaining" after "fur-
9	nishing"; and
10	(3) by striking "commodities," the first place it
11	appears and inserting "commodities, or provides fi-
12	nancing in any way with Federal funds for the ac-
13	count of any persons unless otherwise exempted,".
14	(b) Other Agencies.—Section 55305(d) of title 46,
15	United States Code, is amended to read as follows:
16	"(d) Programs of Other Agencies.—
17	"(1) Each department or agency that has respon-
18	sibility for a program under this section shall admin-
19	ister that program with respect to this section under
20	regulations and guidance issued by the Secretary of
21	Transportation. The Secretary, after consulting with
22	the department or agency or organization or person
23	involved, shall have the sole responsibility for deter-
24	mining if a program is subject to the requirements of
25	this section.
26	"(2) The Secretary—

"(A) shall conduct an annual review of the 1 2 administration of programs determined pursuant to paragraph (1) as subject to the require-3 4 ments of this section; "(B) may direct agencies to require the 5 6 transportation on United States-flagged vessels of 7 cargo shipments not otherwise subject to this sec-8 tion in equivalent amounts to cargo determined 9 to have been shipped on foreign carriers in viola-10 tion of this section; 11 "(C) may impose on any person that vio-12 lates this section, or a regulation prescribed 13 under this section, a civil penalty of not more 14 than \$25,000 for each violation willfully and 15 knowingly committed, with each day of a continuing violation following the date of shipment 16 17 to be a separate violation; and 18 (D) may take other measures as appro-19 priate under the Federal Acquisition Regulations 20 issued pursuant to section 25(c)(1) of the Office 21 of Federal Procurement Policy Act (41 U.S.C. 22 421(c)(1) or contract with respect to each viola-

23 *tion.*".

24 (c) REGULATIONS.—The Secretary of Transportation
25 shall prescribe such rules as are necessary to carry out sec-

tion 55305(d) of title 46, United States Code. The Secretary
 may prescribe interim rules necessary to carry out section
 55305(d) of such title. An interim rule prescribed under this
 subsection shall remain in effect until superseded by a final
 rule.

6 (d) CHANGE OF YEAR.—Section 55314(a) of title 46,
7 United States Code, is amended by striking "calendar" each
8 place it appears and inserting "fiscal".

9 SEC. 12. EXCLUSION OF CERTAIN EMPLOYEE BENEFITS FOR
10 INDIVIDUALS IN THE RECREATIONAL MARINE
11 INDUSTRY.

Subparagraph (F) of section 2(3) of the Longshore and
Harbor Workers' Compensation Act (33 U.S.C. 902(3)) is
amended to read as follows:

15 "(F) individuals who—

16 "(i) are employed to manufacture any
17 recreational vessel under 165 feet in length;
18 or

"(ii) are employed to repair any recreational vessel or to dismantle any part of
any recreational vessel in connection with
repair of the vessel;".

16 (B) \$10,987,000 which shall remain avail17 able until expended for maintenance and repair
18 of school ships at the State Maritime Acad19 emies.

20 (2) For expenses to maintain and preserve a
21 United States-flag merchant fleet to serve the na22 tional security needs of the United States under
23 chapter 531 of title 46, United States Code,
24 \$174,000,000.

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(3) For paying reimbursement under section

2	3517 of the Maritime Security Act of $2003$ (46)
3	U.S.C. 53101 note), \$19,500,000.
4	(4) For expenses to dispose of obsolete vessels
5	in the National Defense Reserve Fleet, including
6	provision of assistance under section 7 of Public
7	Law 92–402, \$18,000,000.
8	(5) For the cost (as defined in section $502(5)$
9	of the Federal Credit Reform Act of 1990 (2 U.S.C
10	661a(5))) of loan guarantees under the program au-
11	thorized by chapter 537 of title 46, United States
12	Code, \$30,000,000.
13	(6) For administrative expenses related to the
14	implementation of the loan guarantee program
15	under chapter 537 of title 46, United States Code,
16	administrative expenses related to implementation of
17	the reimbursement program under section $3517$ of
18	the Maritime Security Act of 2003 (46 U.S.C.
19	53101 note), and administrative expenses related to
20	the implementation of the small shipyards and mari-
21	time communities assistance program under section
22	54101 of title 46, United States Code, \$6,000,000.
23	(b) AVAILABILITY.—Amounts appropriated pursuant
24	to subsection (a) shall remain available, as provided in ap-
25	propriations Acts, until expended.

Calendar No. 955

110TH CONGRESS S. 2997 2D SESSION S. 2997 [Report No. 110-457]

# A BILL

To reauthorize the Maritime Administration, and for other purposes.

September 11, 2008

Reported with amendments