#### 110TH CONGRESS 1ST SESSION S.661

To establish kinship navigator programs, to establish kinship guardianship assistance payments for children, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

FEBRUARY 16, 2007

Mr. REID (for Mrs. CLINTON (for herself, Ms. SNOWE, and Mr. COCHRAN)) introduced the following bill; which was read twice and referred to the Committee on Finance

### A BILL

- To establish kinship navigator programs, to establish kinship guardianship assistance payments for children, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

#### **3** SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Kinship Caregiver Sup-

5 port Act".

## 6 TITLE I—KINSHIP NAVIGATOR 7 PROGRAM

#### 8 SEC. 101. FINDINGS.

9 Congress finds the following:

1

(1) The 2000 decennial census states that—

| 2 | (A) more that 4,500,000 children in the        |
|---|--|
| 3 | United States are living in grandparent-headed |
| 4 | households, a 30 percent increase from 1990 to |
| 5 | 2000; and                                      |

6 (B) an additional 1,500,000 children in the 7 United States are living in households headed 8 by other relatives.

9 (2)In the 2000decennial census. over 10 2,400,000 grandparents reported that they were pri-11 marily responsible for meeting the basic needs of 12 their grandchildren, and parents were not present in 13 about  $\frac{1}{3}$  of the families involved.

14 (3) According to the 2000 decennial census, al15 most <sup>1</sup>/<sub>5</sub> of grandparents responsible for their grand16 children live in poverty.

17 (4) Kinship caregivers (as defined in section 18 103) often face a variety of unnecessary barriers, in-19 cluding difficulties enrolling children in school, au-20 thorizing medical treatment, maintaining public 21 housing leases, obtaining affordable legal services, 22 obtaining custody of children or otherwise achieving 23 permanency for children in their care, and accessing 24 a variety of Federal benefits and services.

| 1  | (5) Kinship caregivers can help to keep children        |
|----|---|
| 2  | from entering the foster care system, and provide       |
| 3  | safe and permanent homes, but need services and         |
| 4  | supports to do so. They need better access to health    |
| 5  | insurance, respite care, child care, special education, |
| 6  | housing, and other benefits.                            |
| 7  | (6) Surveys and research on the needs of kin-           |
| 8  | ship caregivers report that one of their greatest chal- |
| 9  | lenges in raising children is getting accurate infor-   |
| 10 | mation about—   |
| 11 | (A) the benefits and services that are avail-           |
| 12 | able to their families, such as health and mental       |
| 13 | health care, assistance provided under the pro-         |
| 14 | gram of block grants to States for temporary            |
| 15 | assistance for needy families established under         |
| 16 | part A of title IV of the Social Security Act (42 $$    |
| 17 | U.S.C. 601 et seq.), kinship or foster care, kin-       |
| 18 | ship assistance and adoption assistance, child          |
| 19 | care and early education, special education, and        |
| 20 | other services for children with disabilities; and      |
| 21 | (B) the legal authority, responsibilities,              |
| 22 | and rights of kinship caregivers.                       |
| 23 | (7) Funding for kinship navigator programs              |
| 24 | can—  |

| 1  | (A) help kinship care families better use              |
|----|--|
| 2  | existing programs and services; and                    |
| 3  | (B) increase the capacity of public and pri-           |
| 4  | vate not-for-profit agencies, including commu-         |
| 5  | nity-based and faith-based agencies, and includ-       |
| 6  | ing agencies carrying out related Federal pro-         |
| 7  | grams, such as the National Family Caregiver           |
| 8  | Support Program under part E of title III of           |
| 9  | the Older Americans Act of 1965 (42 U.S.C.             |
| 10 | 3030s et seq.), to better serve the needs of kin-      |
| 11 | ship care families.                                    |
| 12 | SEC. 102. PURPOSE.                                     |
| 13 | The purposes of this Act are—                          |
| 14 | (1) to establish kinship navigator programs in         |
| 15 | States, large metropolitan areas, and tribal areas to  |
| 16 | assist kinship caregivers in navigating their way      |
| 17 | through programs and services, to help the care-       |
| 18 | givers learn about and obtain assistance to meet the   |
| 19 | needs of the children they are raising and their own   |
| 20 | needs; and   |
| 21 | (2) to promote effective partnerships among            |
| 22 | public and private not-for-profit agencies, including  |
| 23 | community-based and faith-based agencies, to help      |
| 24 | the agencies described in this paragraph more effec-   |
| 25 | tively and efficiently serve kinship care families and |

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| 1  | address the fragmentation that creates barriers to       |
| 2  | meeting the needs of those families.                     |
| 3  | SEC. 103. DEFINITIONS.                                   |
| 4  | In this title:   |
| 5  | (1) Assistant secretary.—The term "Assist-               |
| 6  | ant Secretary' means the Assistant Secretary for         |
| 7  | Children and Families of the Department of Health        |
| 8  | and Human Services.                                      |
| 9  | (2) KINSHIP CARE FAMILY.—The term "kinship               |
| 10 | care family" means a family with a kinship care-         |
| 11 | giver.   |
| 12 | (3) KINSHIP CAREGIVER.—The term "kinship                 |
| 13 | caregiver" means a grandparent or stepgrandparent        |
| 14 | of a child, or a relative of a child by blood, marriage, |
| 15 | or adoption, who—  |
| 16 | (A) lives with the child;                                |
| 17 | (B) is the primary caregiver of the child                |
| 18 | because the biological or adoptive parent of the         |
| 19 | child is unable or unwilling to serve as the pri-        |
| 20 | mary caregiver of the child; and                         |
| 21 | (C) has a legal relationship to the child or             |
| 22 | is raising the child informally.                         |
| 23 | (4) LARGE METROPOLITAN AREA.—The term                    |
| 24 | "large metropolitan area" means a metropolitan sta-      |
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| 1  | tistical area, as defined by the Bureau of the Cen-     |
|----|---|
| 2  | sus, with a population of not less than 1,000,000.      |
| 3  | (5) Metropolitan agency.—The term "met-                 |
| 4  | ropolitan agency' means an agency serving a large       |
| 5  | metropolitan area, or a county or political subdivi-    |
| 6  | sion of a large metropolitan area.                      |
| 7  | (6) STATE.—The term "State" means any of                |
| 8  | the several States, the District of Columbia, the Vir-  |
| 9  | gin Islands of the United States, the Commonwealth      |
| 10 | of Puerto Rico, Guam, American Samoa, and the           |
| 11 | Commonwealth of the Northern Mariana Islands.           |
| 12 | (7) TRIBAL AREA.—The term "tribal area"                 |
| 13 | means the area served by a tribal organization.         |
| 14 | (8) TRIBAL ORGANIZATION.—The term "tribal               |
| 15 | organization"—  |
| 16 | (A) means a tribal organization, as defined             |
| 17 | in section 658P of the Child Care and Develop-          |
| 18 | ment Block Grant Act of 1990 (42 U.S.C.                 |
| 19 | 9858n); and   |
| 20 | (B) includes a consortium of tribal organi-             |
| 21 | zations described in subparagraph (A).                  |
| 22 | SEC. 104. GRANTS.                                       |
| 23 | (a) IN GENERAL.—The Assistant Secretary may             |
| 24 | make grants to eligible entities to pay for the Federal |
|    |   |

share of the cost of carrying out kinship navigator pro grams.

3 (b) ELIGIBLE ENTITIES.—To be eligible to receive a
4 grant under this section, an entity shall be a State agency,
5 metropolitan agency, or tribal organization, with experi6 ence in—

7 (1) addressing the needs of kinship caregivers8 or children; and

9 (2) connecting the children or caregivers with
10 appropriate services and assistance, such as services
11 and assistance provided by—

12 (A) an area agency on aging under the
13 Older Americans Act of 1965 (42 U.S.C. 3001
14 et seq.); or

(B) an agency with jurisdiction over child
welfare, income-based financial assistance,
human services, or health matters, or a public
entity that links family resource and support
programs, for the State, large metropolitan
area, or Indian tribe involved.

(c) ALLOCATION OF GRANTS.—Of the funds made
available for grants under this section for each fiscal year,
the Assistant Secretary shall use not less than 50 percent
to make grants to State agencies.

1 (d) DURATION OF THE GRANTS.—In making the 2 grants, the Assistant Secretary shall make grants— 3 (1) in fiscal year 2008, for periods of 3 years; 4 (2) in fiscal year 2009, for periods of 2 years; 5 and (3) in fiscal year 2010, for periods of 1 year. 6 7 SEC. 105. FEDERAL SHARE. 8 (a) IN GENERAL.—The Federal share of the cost of 9 carrying out a kinship navigator program under a grant 10 shall be— 11 (1) 100 percent in the first year of the grant 12 period; 13 (2) 75 percent in the second year (if any) of the 14 grant period; and 15 (3) 50 percent in the third year (if any) of the 16 grant period. 17 (b) NON-FEDERAL SHARE.—The non-Federal share of the cost may be provided in cash. Not more than 50 18 percent of the non-Federal share of the cost may be pro-19 20 vided in kind, fairly evaluated, including plant, equipment, 21 or services. 22 SEC. 106. APPLICATIONS.

(a) IN GENERAL.—To be eligible to receive a grant
under this title, an entity shall submit an application to
the Assistant Secretary at such time, in such manner, and

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containing such information as the Assistant Secretary

2 may require, including, at a minimum, the information de-3 scribed in subsection (b). 4 (b) CONTENTS.—The application shall include the 5 following: 6 (1) A description of the steps the entity will 7 take during the first 6 months of the grant period 8 to---9 (A) identify gaps in services for kinship 10 care families in the State, large metropolitan 11 area, or tribal area to be served and the specific 12 activities that are needed to bridge the gaps; 13 (B) convene a group of partners to assist 14 in the operation of the kinship navigator pro-15 gram funded through the grant; 16 (C) utilize or develop relevant technology; 17 (D) conduct outreach to kinship caregivers 18 about the kinship navigator program; and 19 (E) develop a plan for reaching kinship

caregivers, ensuring that the caregivers can access the kinship navigator program, and following up to ensure that the caregivers actually
receive necessary services and supports.

24 (2) An assurance that the entity will provide at25 least the core activities specified in paragraphs (1)

| and (2) of section 107(b) for kinship care families   |
|---|
| through the kinship navigator program.                |
| (3) A description of the activities the entity ex-    |
| pects to offer over the grant period and the entity's |
| initial projection of the number of children and kin- |
| ship caregivers likely to be served.                  |
| (4) A description of how the entity will involve      |
| in the planning and operation of the kinship navi-    |
| gator program, on an ongoing basis—                   |
| (A) kinship caregivers;                               |
| (B) youth raised or being raised by kinship           |
| caregivers;   |
| (C) representatives of kinship care support           |
| organizations;  |
| (D) relevant government agencies (includ-             |
| ing agencies with jurisdiction over matters re-       |
| lating to aging, mental health, mental retarda-       |
| tion or developmental disabilities, substance         |
| abuse treatment, criminal justice, health, youth      |
| services, human services, education, income-          |
| based financial assistance, child welfare, child      |
| custody, guardianship, adoption, or child sup-        |
| port enforcement);                                    |
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| 1  | (E)(i) not-for-profit service providers, in-         |
|----|--|
| 2  | cluding community-based and faith-based agen-        |
| 3  | cies; and  |
| 4  | (ii) educational institutions; and                   |
| 5  | (F) other State or local agencies or sys-            |
| 6  | tems that promote service coordination or pro-       |
| 7  | vide information and referral services, including    |
| 8  | the entities that provide the $2-1-1$ or $3-1-1$ in- |
| 9  | formation systems where applicable.                  |
| 10 | (5) A description of—                                |
| 11 | (A) how the entity will coordinate its ac-           |
| 12 | tivities with other State or local agencies or sys-  |
| 13 | tems that promote service coordination or pro-       |
| 14 | vide information and referral services for chil-     |
| 15 | dren, families, or older individuals, including      |
| 16 | the entities that provide the $2-1-1$ or $3-1-1$ in- |
| 17 | formation systems where applicable, so as to         |
| 18 | avoid duplication of services and the fragmenta-     |
| 19 | tion of services that prevents kinship care fami-    |
| 20 | lies from getting the help the families need; and    |
| 21 | (B) how the entity will encourage regional           |
| 22 | cooperation among agencies, particularly agen-       |
| 23 | cies serving border communities that may cross       |
| 24 | jurisdictional lines, to ensure that kinship care    |
| 25 | families will get help.                              |

| 1  | (6) An assurance that the entity will report at       |
|----|---|
| 2  | least annually to the Assistant Secretary, in a man-  |
| 3  | ner prescribed by the Assistant Secretary, to ensure  |
| 4  | comparability of data across States, on—              |
| 5  | (A) activities established with the funds             |
| 6  | made available through grants made under this         |
| 7  | title;  |
| 8  | (B) the numbers and ages of the children              |
| 9  | and caregivers assisted through the grants;           |
| 10 | (C) the types of the assistance provided;             |
| 11 | (D) the outcomes achieved with the assist-            |
| 12 | ance; and   |
| 13 | (E) the barriers identified to meeting the            |
| 14 | needs of kinship care families and plans for ad-      |
| 15 | dressing the barriers.                                |
| 16 | (7) An assurance that the entity, not later than      |
| 17 | 3 months after the end of the final year of the grant |
| 18 | period, will submit a final report to the Administra- |
| 19 | tion for Children and Families that describes—        |
| 20 | (A) the numbers and ages of the children              |
| 21 | and caregivers assisted through the grants;           |
| 22 | (B) the types of assistance provided;                 |
| 23 | (C) the outcomes achieved with the assist-            |
| 24 | ance;   |

| 1  | (D) the barriers to meeting the needs of                       |
|----|--|
| 2  | kinship care families that were addressed                      |
| 3  | through the grants;  |
| 4  | (E) the plans of the entity to continue the                    |
| 5  | kinship navigator program after the grant pe-                  |
| 6  | riod has ended;  |
| 7  | (F) lessons learned during the grant pe-                       |
| 8  | riod; and  |
| 9  | (G) recommendations about the consider-                        |
| 10 | ations that should be taken into account as the                |
| 11 | program carried out under this title is expanded               |
| 12 | throughout the Nation.   |
| 13 | (c) PREFERENCE.—In awarding grants under this                  |
| 14 | title, the Assistant Secretary shall give preference to agen-  |
| 15 | cies or organizations that can demonstrate that the agen-      |
| 16 | cies and organizations will offer the full array of activities |
| 17 | described in section 107(b).                                   |
| 18 | SEC. 107. USE OF GRANT FUNDS.                                  |
| 19 | (a) IN GENERAL.—An entity that receives a grant                |
| 20 | under this title may use the funds made available through      |
| 21 | the grant directly, or through grants or contracts with        |
| 22 | other public or private not-for-profit agencies, including     |
| 23 | community-based or faith-based agencies, that have expe-       |
| 24 | rience in connecting kinship caregivers with appropriate       |

25 services and assistance.

| 1  | (b) USE OF FUNDS.—An entity that receives a grant           |
|----|---|
| 2  | under this title may use the funds made available through   |
| 3  | the grant for activities that help to connect kinship care- |
| 4  | givers with the services and assistance required to meet    |
| 5  | the needs of the children the caregivers are raising and    |
| 6  | their own needs, such as—                                   |
| 7  | (1) establishing and maintaining information                |
| 8  | and referral systems that—                                  |
| 9  | (A) assist, through toll free access that in-               |
| 10 | cludes access to a live operator, kinship care-             |
| 11 | givers, kinship care service providers, kinship             |
| 12 | care support group facilitators, and others to              |
| 13 | learn about and link to—                                    |
| 14 | (i) local kinship care service providers,                   |
| 15 | support groups, respite care programs, and                  |
| 16 | special services for incarcerated parents;                  |
| 17 | (ii) eligibility and enrollment informa-                    |
| 18 | tion for Federal, State, and local benefits,                |
| 19 | such as—  |
| 20 | (I) education (including pre-                               |
| 21 | school, elementary, secondary, post-                        |
| 22 | secondary, and special education);                          |
| 23 | (II) family support services, early                         |
| 24 | intervention services, mental health                        |
| 25 | services, substance abuse prevention                        |
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| 1  | and treatment services, services to ad- |
|----|---|
| 2  | dress domestic violence problems,       |
| 3  | services to address HIV or AIDS,        |
| 4  | legal services, child support, housing  |
| 5  | assistance, and child care;             |
| 6  | (III) the disability insurance ben-     |
| 7  | efits program established under title   |
| 8  | II of the Social Security Act (42       |
| 9  | U.S.C. 401 et seq.);                    |
| 10 | (IV) the program of block grants        |
| 11 | to States for temporary assistance for  |
| 12 | needy families established under part   |
| 13 | A of title IV of the Social Security    |
| 14 | Act (42 U.S.C. 601 et seq.);            |
| 15 | (V) the supplemental security in-       |
| 16 | come program established under title    |
| 17 | XVI of the Social Security Act $(42)$   |
| 18 | U.S.C. 1381 et seq.);                   |
| 19 | (VI) the medicaid program estab-        |
| 20 | lished under title XIX of the Social    |
| 21 | Security Act (42 U.S.C. 1396 et seq.);  |
| 22 | (VII) the State children's health       |
| 23 | insurance program established under     |
| 24 | title XXI of the Social Security Act    |
| 25 | (42 U.S.C. 1397aa et seq.);             |
|    |   |

| 2payments for foster care and adoption3assistance established under part E4title IV of the Social Security Act (5U.S.C. 670 et seq.), including the p6gram of kinship guardianship assist7ance payments for children establish8under section 472A of that Act; a9(IX) the food stamp program10tablished under the Food Stamp A11of 1977 (7 U.S.C. 2011 et seq.);12(iii) relevant training to assist kinsh13caregivers in obtaining benefits and sec14ices and performing their caregiving action15ties; and16(iv) relevant legal assistance and h17in obtaining access to legal services, including18ing access to legal aid service provide19and statewide elder law hotlines;20(B) provide outreach to kinship care far21lies, in collaboration with schools, pediatric care22centers, agencies with jurisdiction over characteristic |    |   |
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| 19and statewide elder law hotlines;20(B) provide outreach to kinship care far21lies, in collaboration with schools, pediatric ca22clinics, kinship care organizations, senior citiz23centers, agencies with jurisdiction over ch  | 17 | in obtaining access to legal services, includ-      |
| <ul> <li>(B) provide outreach to kinship care fan</li> <li>lies, in collaboration with schools, pediatric ca</li> <li>clinics, kinship care organizations, senior citiz</li> <li>centers, agencies with jurisdiction over ch</li> </ul>   | 18 | ing access to legal aid service providers           |
| <ul> <li>21 lies, in collaboration with schools, pediatric ca</li> <li>22 clinics, kinship care organizations, senior citiz</li> <li>23 centers, agencies with jurisdiction over ch</li> </ul>  | 19 | and statewide elder law hotlines;                   |
| <ul> <li>clinics, kinship care organizations, senior citiz</li> <li>centers, agencies with jurisdiction over ch</li> </ul>  | 20 | (B) provide outreach to kinship care fami-          |
| 23 centers, agencies with jurisdiction over ch  | 21 | lies, in collaboration with schools, pediatric care |
| / 0 0   | 22 | clinics, kinship care organizations, senior citizen |
| 24 walfare on human corriging and others to li  | 23 | centers, agencies with jurisdiction over child      |
| 24 wenare of numan services, and others to n  | 24 | welfare or human services, and others to link       |

| 1  | the families to the kinship navigator program         |
|----|---|
| 2  | and to services and assistance; and                   |
| 3  | (C) establish, distribute, and regularly up-          |
| 4  | date kinship care resource guides, websites, or       |
| 5  | other relevant outreach materials;                    |
| 6  | (2) promoting partnerships between public and         |
| 7  | private not-for-profit agencies, including community- |
| 8  | based and faith-based agencies—                       |
| 9  | (A) to help the agencies described in this            |
| 10 | paragraph more effectively and efficiently meet       |
| 11 | the needs of kinship care families; and               |
| 12 | (B) to familiarize the agencies about the             |
| 13 | special needs of kinship care families, policies      |
| 14 | that affect their eligibility for a range of edu-     |
| 15 | cation, health, mental health, social, child care,    |
| 16 | and child welfare services, income-based finan-       |
| 17 | cial assistance, legal assistance, and other serv-    |
| 18 | ices and benefits, and the means for making           |
| 19 | policies more supportive of kinship care fami-        |
| 20 | lies;   |
| 21 | (3) establishing and supporting a kinship care        |
| 22 | ombudsman who has the authority to actively inter-    |
| 23 | vene with State agency staff or service providers     |
| 24 | with which the State agency contracts to help en-     |
| 25 | sure, through various appropriate means including     |

working with individual families in an ongoing man ner, that kinship caregivers get the services they
 need and for which they are eligible; and

4 (4) supporting other activities that are designed
5 to assist kinship caregivers in obtaining benefits,
6 services, and activities designed to improve their
7 caregiving.

8 (c) LIMITATION.—Except as provided in subsection 9 (b)(4), the entity may not use any of the funds made avail-10 able through the grant for direct services to children in 11 kinship care families or to kinship caregivers.

#### 12 SEC. 108. ADMINISTRATION OF THE PROGRAM.

In administering the program carried out under this
title, the Assistant Secretary for Children and Families
shall periodically consult with the Assistant Secretary for
Aging of the Department of Health and Human Services.
SEC. 109. RESERVATION.

18 The Assistant Secretary may reserve not more than 19 1 percent of the funds made available under this title for 20 a fiscal year to provide technical assistance to the recipi-21 ents of grants under this title related to the purposes of 22 the grants.

#### 1 SEC. 110. AUTHORIZATION OF APPROPRIATIONS.

2 There is authorized to be appropriated to carry out
3 this title \$25,000,000 for fiscal year 2008, \$50,000,000
4 for fiscal year 2009, and \$75,000,000 for fiscal year 2010.

# 5 TITLE II—SUBSIDIZED GUARD6 IANSHIP OPTION FOR TITLE 7 IV-E

### 8 SEC. 201. KINSHIP GUARDIANSHIP ASSISTANCE PAYMENTS 9 FOR CHILDREN.

(a) IN GENERAL.—Part E of title IV of the Social
Security Act (42 U.S.C. 670–679b) is amended by inserting after section 472 the following:

### 13 "SEC. 472A. KINSHIP GUARDIANSHIP ASSISTANCE PAY14 MENTS FOR CHILDREN.

15 "(a) IN GENERAL.—Each State with a plan approved under this part may, at State option, enter into kinship 16 17 guardianship assistance agreements to provide kinship 18 guardianship assistance payments on behalf of children to 19 grandparents and other relatives who have assumed legal guardianship (as defined in section 475(7)) of the children 20 for whom they have cared as foster parents and for whom 21 22 they have committed to care for on a permanent basis. 23 "(b) KINSHIP GUARDIANSHIP ASSISTANCE AGREE-24 MENT.---

25 "(1) IN GENERAL.—In order to receive pay26 ments under section 474(a)(5), a State shall—

| 1  | "(A) negotiate and enter into a written           |
|----|---|
| 2  | kinship guardianship assistance agreement with    |
| 3  | the prospective relative guardian of a child who  |
| 4  | meets the requirements of subsection (d);         |
| 5  | "(B) provide the prospective relative             |
| 6  | guardian with a copy of the agreement; and        |
| 7  | "(C) certify that any child on whose behalf       |
| 8  | kinship guardianship assistance payments are      |
| 9  | made under such an agreement shall be pro-        |
| 10 | vided medical assistance under title XIX in ac-   |
| 11 | cordance with section $1902(a)(10)(A)(i)(I)$ .    |
| 12 | "(2) MINIMUM REQUIREMENTS.—The agree-             |
| 13 | ment shall specify, at a minimum—                 |
| 14 | "(A) the amount of, and manner in which,          |
| 15 | each kinship guardianship assistance payment,     |
| 16 | if any, will be provided under the agreement;     |
| 17 | "(B) the additional services and assistance       |
| 18 | that the child and relative guardian will be eli- |
| 19 | gible for under the agreement;                    |
| 20 | "(C) the procedure by which the relative          |
| 21 | guardian may apply for additional services as     |
| 22 | needed, provided the agency and relative guard-   |
| 23 | ian agree on the additional services as specified |
| 24 | in the case plan; and                             |

| 1  | "(D) subject to paragraph (4), that the           |
|----|---|
| 2  | State will pay the nonrecurring expenses associ-  |
| 3  | ated with obtaining legal guardianship of the     |
| 4  | child.  |
| 5  | "(3) INTERSTATE APPLICATION.—The agree-           |
| 6  | ment shall provide—                               |
| 7  | "(A) that the agreement shall remain in           |
| 8  | effect without regard to the State residency of   |
| 9  | the relative guardian; and                        |
| 10 | "(B) for the protection (under an inter-          |
| 11 | state compact approved by the Secretary or oth-   |
| 12 | erwise) of the interests of the child in any case |
| 13 | where the relative guardian and the child move    |
| 14 | to another State while the agreement is in ef-    |
| 15 | fect.   |
| 16 | "(4) Nonrecurring expenses associated             |
| 17 | WITH OBTAINING LEGAL GUARDIANSHIP.—               |
| 18 | "(A) IN GENERAL.—For purposes of para-            |
| 19 | graph $(2)(D)$ , the term 'nonrecurring expenses  |
| 20 | associated with obtaining legal guardianship' in- |
| 21 | cludes the reasonable and necessary fees, court   |
| 22 | costs, attorneys' fees, and other expenses that   |
| 23 | are directly related to obtaining legal guardian- |
| 24 | ship of the child and which are not incurred in   |

25 violation of Federal or State law.

| 1  | "(B) Federal share.—A State's pay-                |
|----|---|
| 2  | ment of the nonrecurring expenses associated      |
| 3  | with obtaining legal guardianship shall be treat- |
| 4  | ed as an expenditure made for the proper and      |
| 5  | efficient administration of the State plan under  |
| 6  | section $474(a)(3)(E)$ .                          |
| 7  | "(c) Kinship Guardianship Assistance Pay-         |
| 8  | MENT.—  |
| 9  | "(1) Requirements.—                               |
| 10 | "(A) IN GENERAL.—The kinship guardian-            |
| 11 | ship assistance payment shall be—                 |
| 12 | "(i) negotiated as part of the kinship            |
| 13 | guardianship assistance agreement re-             |
| 14 | quired under subsection $(b)(1)(A)$ between       |
| 15 | the relative guardian and the State or local      |
| 16 | agency responsible for administering such         |
| 17 | agreement;  |
| 18 | "(ii) based on consideration of the cir-          |
| 19 | cumstances and the needs of the relative          |
| 20 | guardian and of the child; and                    |
| 21 | "(iii) equal to the amount of the fos-            |
| 22 | ter care maintenance payment for which            |
| 23 | the child would have been eligible if the         |
| 24 | child had remained in foster care.                |

| 1  | "(B) READJUSTMENT.—The kinship                   |
|----|--|
| 2  | guardianship assistance payment may be read-     |
| 3  | justed periodically, with the concurrence of the |
| 4  | relative guardian, based on relevant changes in  |
| 5  | the needs of the relative guardian and of the    |
| 6  | child.   |
| 7  | "(2) Limitation.—                                |
| 8  | "(A) IN GENERAL.—Except as provided in           |
| 9  | subparagraph (B), no kinship guardianship as-    |
| 10 | sistance payment may be made to a relative       |
| 11 | guardian for any child who has attained 18       |
| 12 | years of age.                                    |
| 13 | "(B) EXCEPTIONS.—A kinship guardian-             |
| 14 | ship assistance payment may be made to a rel-    |
| 15 | ative guardian with respect to a child who—      |
| 16 | "(i) is a full-time student in a sec-            |
| 17 | ondary school or in the equivalent level of      |
| 18 | a vocational or technical training program       |
| 19 | and has not attained 19 years of age; or         |
| 20 | "(ii) with respect to a child who the            |
| 21 | State determines has a mental or physical        |
| 22 | disability that warrants the continuation of     |
| 23 | assistance until the child attains 21 years      |
| 24 | of age.  |

| 1  | "(d) Child's Eligibility for a Kinship Guard-         |
|----|---|
| 2  | ianship Assistance Payment.—                          |
| 3  | "(1) IN GENERAL.—A child is eligible for a kin-       |
| 4  | ship guardianship assistance payment under this       |
| 5  | section if the State agency determines the following: |
| 6  | "(A) The child has been—                              |
| 7  | "(i) removed from his or her home                     |
| 8  | pursuant to a voluntary placement agree-              |
| 9  | ment or as a result of a judicial determina-          |
| 10 | tion to the effect that continuation in the           |
| 11 | home would be contrary to the welfare of              |
| 12 | the child;  |
| 13 | "(ii) under the care of the State agen-               |
| 14 | cy for the 12-month period ending on the              |
| 15 | date of the agency determination; and                 |
| 16 | "(iii) eligible for foster care mainte-               |
| 17 | nance payments under section 472.                     |
| 18 | "(B) Being returned home or adopted are               |
| 19 | not appropriate permanency options for the            |
| 20 | child.  |
| 21 | "(C) The child demonstrates a strong at-              |
| 22 | tachment to the prospective relative guardian         |
| 23 | and the relative guardian has a strong commit-        |
| 24 | ment to caring permanently for the child.             |

| 1  | "(D) With respect to a child who has at-                  |
|----|---|
| 2  | tained 14 years of age, the child has been con-           |
| 3  | sulted regarding the kinship guardianship ar-             |
| 4  | rangement.  |
| 5  | "(2) TREATMENT OF SIBLINGS.—With respect                  |
| 6  | to a child described in paragraph (1) whose sibling       |
| 7  | or siblings are not so described—                         |
| 8  | "(A) the child and any minor sibling of the               |
| 9  | child may be placed in the same kinship guard-            |
| 10 | ianship arrangement if the State agency and               |
| 11 | the relative agree on the appropriateness of the          |
| 12 | arrangement for the siblings; and                         |
| 13 | "(B) kinship guardianship assistance pay-                 |
| 14 | ments may be paid for the child and each sib-             |
| 15 | ling so placed.".   |
| 16 | (b) Maintaining Eligibility for Adoption As-              |
| 17 | SISTANCE PROGRAM.—Section 473(a) of such Act (42          |
| 18 | U.S.C. 673(a)) is amended by adding at the end the fol-   |
| 19 | lowing:   |
| 20 | ((7) The adoptive parents of a child who has been         |
| 21 | determined by the State, pursuant to subsection (c), to   |
| 22 | be a child with special needs and on whose behalf kinship |
| 23 | guardianship assistance payments have been made under     |

25 if no kinship guardianship agreement or payments had

 $24\,$  section 472A shall be eligible for adoption assistance as

been made. The State shall make payments of non-1 2 recurring adoption expenses under this section to the 3 adoptive parents of such a child. The State may make 4 adoption assistance payments under this section even if 5 the child fails to meet the requirements of subparagraphs 6 (A) and (B) of paragraph (2), if the child would meet the 7 requirements of such subparagraphs if the child were treated as if the child were in the same financial and other 8 9 circumstances the child was in at the time the kinship guardianship assistance agreement was made." 10

11 (c) EXPANSION OF ELIGIBILITY FOR FOSTER CARE 12 INDEPENDENCE PROGRAM.—Section 477(i)(2) of the So-13 cial Security Act (42 U.S.C. 677(i)(2)) is amended by 14 striking "youths adopted from foster care after attaining 15 age 16" and inserting "youths exiting from foster care to 16 adoption or legal guardianship after attaining 16 years of 17 age".

18 (d) Conforming Amendments.—

19 (1)STATE PLAN **REQUIREMENT.**—Section 20 471(a)(20)(A) of such Act (42 U.S.C. 671(a)(20)) is 21 amended, in the matter preceding clause (i), by 22 striking "foster or adoptive parent before the foster 23 or adoptive parent may be finally approved for place-24 ment of a child on whose behalf foster care mainte-25 nance payments or adoption assistance payments"

| 1  | and inserting "foster parent, adoptive parent, or rel- |
|----|--|
|    |  |
| 2  | ative guardian before the foster parent, adoptive      |
| 3  | parent, or relative guardian may be finally approved   |
| 4  | for placement of a child on whose behalf foster care   |
| 5  | maintenance payments, adoption assistance pay-         |
| 6  | ments, or kinship guardianship assistance pay-         |
| 7  | ments".  |
| 8  | (2) PAYMENTS TO STATES.—Section 474(a) of              |
| 9  | such Act (42 U.S.C. 674(a)) is amended—                |
| 10 | (A) in paragraph (3)(B), by striking "fos-             |
| 11 | ter or adoptive parents and the members of the         |
| 12 | staff of State-licensed or State-approved child        |
| 13 | care institutions providing care to foster and         |
| 14 | adopted children receiving assistance under this       |
| 15 | part, in ways that increase the ability of such        |
| 16 | current or prospective parents, staff members,         |
| 17 | and institutions to provide support and assist-        |
| 18 | ance to foster and adopted children," and in-          |
| 19 | serting "foster parents, adoptive parents, or rel-     |
| 20 | ative guardians and the members of the staff of        |
| 21 | State-licensed or State-approved child care in-        |
| 22 | stitutions providing care to foster children,          |
| 23 | adoptive children, or children living with a rel-      |
| 24 | ative guardian receiving assistance under this         |
| 25 | part, in ways that increase the ability of such        |
|    |  |

| 1  | current or prospective parents, relative guard-          |
|----|--|
| 2  | ians, staff members, and institutions to provide         |
| 3  | support and assistance to foster children, adop-         |
| 4  | tive children, or children living with a relative        |
| 5  | guardian,";  |
| 6  | (B) in paragraph (4)(B), by striking the                 |
| 7  | period at the end and inserting "; plus"; and            |
| 8  | (C) by adding at the end the following:                  |
| 9  | "(5) an amount equal to the Federal medical              |
| 10 | assistance percentage (as defined in section $1905(b)$ ) |
| 11 | of the total amount expended during such quarter as      |
| 12 | kinship guardianship assistance payments under sec-      |
| 13 | tion 472A pursuant to kinship guardianship assist-       |
| 14 | ance agreements.".                                       |
| 15 | (3) DEFINITIONS.—Section $475(1)$ of such Act            |
| 16 | (42  U.S.C.  675(1)) is amended by adding at the end     |
| 17 | the following:   |
| 18 | "(F) In the case of a child with respect to              |
| 19 | whom the permanency plan is placement with a             |
| 20 | relative and receipt of kinship guardianship as-         |
| 21 | sistance payments under section 472A, a de-              |
| 22 | scription of—  |
| 23 | "(i) the steps that the agency has                       |
| 24 | taken to determine that it is not appro-                 |

1 priate for the child to be returned home or 2 adopted; "(ii) the reasons why a permanent 3 4 placement with a fit and willing relative 5 through a kinship guardianship assistance 6 arrangement is in the child's best interests; 7 "(iii) the ways in which the child 8 meets the eligibility requirements for a kin-9 ship guardianship assistance payment; "(iv) the efforts the agency has made 10 11 to discuss adoption by the child's relative 12 foster parent as a more permanent alter-13 native to legal guardianship and, in the 14 case of a relative foster parent who has 15 chosen not to pursue adoption, documenta-16 tion of the reasons therefor; and 17 "(v) the efforts made by the State 18 agency to secure the consent of the child's 19 parent or parents to the kinship guardian-20 ship assistance arrangement, or the rea-21 sons why the efforts were not made.". 22 (e) EFFECTIVE DATE.—The amendments made by 23 this section take effect on October 1, 2007.

### 1 SEC. 202. KINSHIP GUARDIANSHIP DEMONSTRATION2PROJECTS.

3 (a) AUTHORITY TO CONDUCT PROJECTS.—The Secretary shall enter into agreements with eligible entities to 4 5 conduct demonstration projects for the purpose of providing kinship guardianship assistance payments on behalf 6 7 of children to grandparents and other relatives who have 8 assumed legal guardianship (as defined in section 475(7)) 9 of the Social Security Act (42 U.S.C. 675(7)) of the chil-10 dren for whom they have cared as foster parents and for whom they have committed to care for on a permanent 11 basis in large metropolitan areas located in States that 12 13 have not elected the option to provide kinship guardianship assistance payments for children under section 472A 14 of the Social Security Act (as added by section 201). 15

16 (b) TERMS AND CONDITIONS.—The terms and condi-17 tions applicable to demonstration projects conducted 18 under this section shall be consistent, to the extent the 19 Secretary determines appropriate, with the terms and con-20 ditions applicable to the State option to provide kinship 21 guardianship assistance payments for children under sec-22 tion 472A of the Social Security Act.

(c) REPORT.—Not later than October 1, 2009, and
annually thereafter, the Secretary shall submit a report
to Congress on the demonstration projects conducted
under this section.

| 1  | (d) Authorization of Appropriations.—There                |
|----|---|
| 2  | are authorized to be appropriated such sums as may be     |
| 3  | necessary to conduct demonstration projects under this    |
| 4  | section for fiscal years beginning with fiscal year 2008. |
| 5  | (e) DEFINITIONS.—In this section:                         |
| 6  | (1) ELIGIBLE ENTITY.—The term "eligible enti-             |
| 7  | ty" means—  |
| 8  | (A) a metropolitan agency, as defined in                  |
| 9  | section $103(5)$ ; and                                    |
| 10 | (B) any other entity that the Secretary de-               |
| 11 | termines is qualified to conduct a demonstra-             |
| 12 | tion project under this section.                          |
| 13 | (2) LARGE METROPOLITAN AREA.—The term                     |
| 14 | "arge metropolitan area" has the meaning given            |
| 15 | that term in section $103(4)$ .                           |
| 16 | (3) Secretary.—The term "Secretary" means                 |
| 17 | the Secretary of Health and Human Services.               |
| 18 | TITLE III—NOTICE OF CHILDREN                              |
| 19 | <b>ENTERING FOSTER CARE</b>                               |
| 20 | SEC. 301. NOTICE TO RELATIVES WHEN CHILDREN ENTER         |
| 21 | FOSTER CARE.  |
| 22 | (a) IN GENERAL.—Section 471(a)(19) of the Social          |
| 23 | Security Act 42 U.S.C. 671(a)(19)) is amended—            |
| 24 | (1) by striking "that the State" and inserting            |
| 25 | "that—  |
|    |   |

| 1  | "(A) the State";                                  |
|----|---|
| 2  | (2) by adding "and" after the semicolon; and      |
| 3  | (3) by adding at the end the following:           |
| 4  | "(B) within 60 days of the removal of the         |
| 5  | child from the custody of the child's parent or   |
| 6  | parents, the State shall identify and give notice |
| 7  | to all adult grandparents and other adult rel-    |
| 8  | atives of the child (including any other adult    |
| 9  | relatives suggested by the parents), subject to   |
| 10 | exceptions due to family or domestic violence,    |
| 11 | that—   |
| 12 | "(i) specifies that the child has been            |
| 13 | or is being removed from the custody of           |
| 14 | the child's parent or parents; and                |
| 15 | "(ii) explains the options the relative           |
| 16 | has under Federal, State, and local law to        |
| 17 | participate in the child's care and place-        |
| 18 | ment, including any options that may be           |
| 19 | lost by failing to respond to the notice;".       |
| 20 | (b) EFFECTIVE DATE.—The amendments made by        |
| 21 | this section take effect on October 1, 2007.      |

| 1  | SEC. 302. FLEXIBILITY TO ESTABLISH SEPARATE STAND- |
|----|--|
| 2  | ARDS FOR RELATIVE FOSTER FAMILY                    |
| 3  | HOMES.   |
| 4  | (a) IN GENERAL.—Section 471(a)(10) of the Social   |
| 5  | Security Act (42 U.S.C. 671(a)(10)) is amended—    |
| 6  | (1) by striking "which shall be responsible" and   |
| 7  | inserting "which—                                  |
| 8  | "(A) shall be responsible";                        |
| 9  | (2) by inserting "and" after the semicolon; and    |
| 10 | (3) by adding at the end the following:            |
| 11 | "(B) may—  |
| 12 | "(i) establish and maintain separate               |
| 13 | standards for foster family homes in which         |
| 14 | a foster parent is a relative of the foster        |
| 15 | child that, at a minimum, protect the safe-        |
| 16 | ty of the child and provide for criminal           |
| 17 | records checks, as described in paragraph          |
| 18 | (20); and  |
| 19 | "(ii) apply the standards referred to              |
| 20 | in clause (i) to any such relative foster          |
| 21 | care provider to whom funds are paid pur-          |
| 22 | suant to section 472 or part B in lieu of          |
| 23 | the standards that would otherwise apply           |
| 24 | to a foster family home;".                         |

- 1 (b) EFFECTIVE DATE.—The amendments made by
- 2 this section take effect on October 1, 2007.