110TH CONGRESS 1ST SESSION S.968

To amend the Foreign Assistance Act of 1961 to provide increased assistance for the prevention, treatment, and control of tuberculosis, and for other purposes.

IN THE SENATE OF THE UNITED STATES

March 22, 2007

Mrs. BOXER (for herself, Mr. SMITH, Mr. DURBIN, and Mr. BROWN) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

A BILL

- To amend the Foreign Assistance Act of 1961 to provide increased assistance for the prevention, treatment, and control of tuberculosis, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Stop Tuberculosis

5 (TB) Now Act of 2007".

6 SEC. 2. FINDINGS.

7 Congress finds the following:

8 (1) Tuberculosis is one of the greatest infec9 tious causes of death of adults worldwide, killing 1.6

million people per year—one person every 15 sec onds.

3 (2) One-third of the world's population is in4 fected with the tuberculosis bacterium and an esti5 mated 8.8 million individuals develop active tuber6 culosis each year.

7 (3) Tuberculosis is the leading infectious killer
8 among individuals who are HIV-positive due to their
9 weakened immune systems, and it is estimated that
10 one-third of people with HIV infection have tuber11 culosis.

12 (4) Today, tuberculosis is a leading killer of13 women of reproductive age.

14 (5) There are 22 countries that account for 80
15 percent of the world's burden of tuberculosis. The
16 People's Republic of China and India account for 36
17 percent of all estimated new tuberculosis cases each
18 year.

(6) Driven by the HIV/AIDS pandemic, incidence rates of tuberculosis in Africa have more than
doubled on average since 1990, making it the only
region in the world in which tuberculosis rates are
not currently stabilized or declining. The problem is
so pervasive that in August 2005, African Health
Ministers and the World Health Organization

(WHO) declared tuberculosis to be an emergency in
 Africa.

3 (7) The wide extent of drug resistance, includ-4 ing both multi-drug resistant tuberculosis (MDR– 5 TB) and extensively drug resistant tuberculosis 6 (XDR-TB), represents both a critical challenge to 7 the global control of tuberculosis and a serious 8 worldwide public health threat. XDR–TB, which is 9 characterized as being MDR–TB with additional re-10 sistance to multiple second-line anti-tuberculosis 11 drugs, is associated with worst treatment outcomes 12 of any form of tuberculosis. XDR–TB is converging 13 with the HIV epidemic, undermining gains in HIV 14 prevention and treatment programs and requires ur-15 gent interventions. Drug resistance surveillance re-16 ports have confirmed the serious scale and spread of 17 tuberculosis with XDR–TB strains confirmed on six 18 continents. Demonstrating the lethality of XDR–TB, 19 an initial outbreak in Tugela Ferry, South Africa 20 killed 52 of 53 patients with hundreds more cases 21 reported since. Of the world's regions, sub-Saharan 22 Africa faces the greatest gap in capacity to prevent, 23 find, and treat XDR–TB.

(8) With more than 50 percent of tuberculosiscases in the United States attributable to foreign-

born individuals and with the increase in inter-1 2 national travel, commerce, and migration, elimi-3 nation of tuberculosis in the United States depends 4 on efforts to control the disease in developing coun-5 tries. Recent research has shown that to invest in tuberculosis control abroad, where treatment and 6 7 program costs are significantly cheaper than in the 8 United States, would be a cost-effective strategy to 9 reduce tuberculosis-related morbidity and mortality 10 domestically.

(9) The threat that tuberculosis poses for
Americans derives from the global spread of tuberculosis and the emergence and spread of strains of
multi-drug resistant tuberculosis and extensively
drug resistant tuberculosis, which are far more
deadly, and more difficult and costly to treat.

17 (10) DOTS (Directly Observed Treatment
18 Short-course) is one of the most cost-effective health
19 interventions available today and is a core compo20 nent of the new Stop TB Strategy.

(11) The Stop TB Strategy, developed by the
World Health Organization, builds on the success of
DOTS and ongoing challenges so as to serve all
those in need and reach targets for prevalence, mor-

1	tality, and incidence reduction. The Stop TB Strat-
2	egy includes six components:
3	(A) Pursuing high-quality expansion and
4	enhancement of DOTS coverage.
5	(B) Implementing tuberculosis and HIV
6	collaborative activities, preventing and control-
7	ling multi-drug resistant tuberculosis, and ad-
8	dressing other special challenges.
9	(C) Contributing to the strengthening of
10	health systems.
11	(D) Engaging all health care providers, in-
12	cluding promotion of the International Stand-
13	ards for Tuberculosis Care.
14	(E) Empowering individuals with tuber-
15	culosis and communities.
16	(F) Enabling and promoting research to
17	develop new diagnostics, drugs, vaccines, and
18	program-based operational research relating to
19	tuberculosis.
20	(12) The Global Plan to Stop TB 2006–2015:
21	Actions for Life is a comprehensive plan developed
22	by the Stop TB Partnership that sets out the ac-
23	tions necessary to achieve the millennium develop-
24	ment goal of cutting tuberculosis deaths and disease

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1	burden in half by 2015 and thus eliminate tuber-
2	culosis as a global health problem by 2050.
3	(13) While innovations such as the Global Tu-
4	berculosis Drug Facility have enabled low-income
5	countries to treat a standard case of tuberculosis
6	with drugs that cost as little as \$16 for a full course
7	of treatment, there are still millions of individuals
8	with no access to effective treatment.
9	(14) As the global resource investment in fight-
10	ing tuberculosis increases, partner nations and inter-
11	national institutions must commit to a cor-
12	responding increase in the technical and program as-
13	sistance necessary to ensure that the most effective
14	and efficient tuberculosis treatments are provided.
15	(15) The Global Fund to Fight AIDS, Tuber-
16	culosis and Malaria is an important global partner-
17	ship established to combat these three infectious dis-
18	eases that together kill millions of people a year. Ex-
19	pansion of effective tuberculosis treatment programs
20	constitutes a major component of Global Fund in-
21	vestment, along with integrated efforts to address
22	HIV and tuberculosis in areas of high prevalence.
23	(16) The Centers for Disease Control and Pre-
24	vention (CDC) is actively involved with global tuber-

culosis control efforts since the global tuberculosis

1	epidemic directly impacts tuberculosis in the United
2	States, and because Congress has strongly urged the
3	CDC each year to increase its involvement with
4	international tuberculosis control efforts.
5	(17) The CDC is assisting countries with a high
6	burden of tuberculosis to—
7	(A) implement the World Health Organiza-
8	tion-recommended control strategies by improv-
9	ing the capacity to diagnose and cure individ-
10	uals with tuberculosis;
11	(B) improve the capacity to diagnose,
12	treat, and prevent tuberculosis in HIV-infected
13	individuals and individuals with multi-drug re-
14	sistant tuberculosis and extensively drug resist-
15	ant tuberculosis; and
16	(C) conduct programmatically-relevant
17	clinical and operational research to identify and
18	evaluate new diagnostics, treatment regimes,
19	and interventions to control tuberculosis.
20	SEC. 3. ASSISTANCE TO COMBAT TUBERCULOSIS.
21	(a) Policy.—Section 104B(b) of the Foreign Assist-
22	ance Act of 1961 (22 U.S.C. 2151b–3(b)) is amended to
23	read as follows:
24	"(b) POLICY.—It is a major objective of the foreign
25	assistance program of the United States to control tuber-

culosis. In all countries in which the Government of the
 United States has established development programs, par ticularly in countries with the highest burden of tuber culosis and other countries with high rates of tuberculosis,
 the United States Government should prioritize the
 achievement of the following goals by not later than De cember 31, 2015:

8 "(1) Reduce by half the tuberculosis death and9 disease burden from the 1990 baseline.

"(2) Sustain or exceed the detection of at least
70 percent of sputum smear-positive cases of tuberculosis and the cure of at least 85 percent of those
cases detected.".

(b) AUTHORIZATION.—Section 104B(c) of the For15 eign Assistance Act of 1961 (22 U.S.C. 2151b–3(c)) is
16 amended—

(1) in the heading, by striking "AUTHORIZATION" and inserting "ASSISTANCE REQUIRED"; and
(2) by striking "is authorized to" and inserting
"shall".

(c) PRIORITY TO STOP TB STRATEGY.—Section
104B(e) of the Foreign Assistance Act of 1961 (22 U.S.C.
2151b-3(e)) is amended—

24 (1) in the heading, to read as follows: "PRI25 ORITY TO STOP TB STRATEGY.—";

1	(2) in the first sentence, by striking "In fur-
2	nishing" and all that follows through ", including
3	funding" and inserting the following:
4	"(1) PRIORITY.—In furnishing assistance under
5	subsection (c), the President shall give priority to—
6	"(A) activities described in the Stop TB
7	Strategy, including expansion and enhancement
8	of DOTS coverage, treatment for individuals in-
9	fected with both tuberculosis and HIV and
10	treatment for individuals with multi-drug resist-
11	ant tuberculosis (MDR–TB), strengthening of
12	health systems, use of the International Stand-
13	ards for Tuberculosis Care by all providers, em-
14	powering individuals with tuberculosis, and ena-
15	bling and promoting research to develop new
16	diagnostics, drugs, and vaccines, and program-
17	based operational research relating to tuber-
18	culosis; and
19	"(B) funding"; and
20	(3) in the second sentence—
21	(A) by striking "In order to" and all that
22	follows through "not less than" and inserting

the following:

1	"(2) AVAILABILITY OF AMOUNTS.—In order to
2	meet the requirements of paragraph (1), the Presi-
3	dent—
4	"(A) shall ensure that not less than";
5	(B) by striking "for Directly Observed
6	Treatment Short-course (DOTS) coverage and
7	treatment of multi-drug resistant tuberculosis
8	using DOTS-Plus," and inserting "to imple-
9	ment the Stop TB Strategy; and"; and
10	(C) by striking "including" and all that
11	follows and inserting the following:
12	"(B) should ensure that not less than
13	\$15,000,000 of the amount made available to
14	carry out this section for a fiscal year is used
15	to make a contribution to the Global Tuber-
16	culosis Drug Facility.".
17	(d) Assistance for WHO and the Stop Tuber-
18	CULOSIS PARTNERSHIP.—Section 104B of the Foreign
19	Assistance Act of 1961 (22 U.S.C. 2151b–3) is amend-
20	ed—
21	(1) by redesignating subsection (f) as sub-
22	section (g); and
23	(2) by inserting after subsection (e) the fol-
24	lowing new subsection:

1 "(f) Assistance for WHO and the Stop Tuber-2 CULOSIS PARTNERSHIP.—In carrying out this section, the 3 President, acting through the Administrator of the United 4 States Agency for International Development, is author-5 ized to provide increased resources to the World Health 6 Organization (WHO) and the Stop Tuberculosis Partner-7 ship to improve the capacity of countries with high rates 8 of tuberculosis and other affected countries to implement 9 the Stop TB Strategy and specific strategies related to 10 addressing extensively drug resistant tuberculosis (XDR– 11 TB).".

(e) DEFINITIONS.—Section 104B(g) of the Foreign
Assistance Act of 1961, as redesignated by subsection
(d)(1), is amended—

15 (1) in paragraph (1), by adding at the end before the period the following: ", including low cost 16 17 and effective diagnosis, treatment, and monitoring of 18 tuberculosis, as well as a reliable drug supply, and 19 a management strategy for public health systems, 20 with health system strengthening, promotion of the 21 use of the International Standards for Tuberculosis Care by all care providers, bacteriology under an ex-22 23 ternal quality assessment framework, short-course 24 chemotherapy, and sound reporting and recording 25 systems"; and

(2) by adding after paragraph (5) the following
 new paragraph:

3 "(6) STOP TB STRATEGY.—The term 'Stop TB 4 Strategy' means the six-point strategy to reduce tu-5 berculosis developed by the World Health Organiza-6 tion. The strategy is described in the Global Plan to 7 Stop TB 2007–2016: Actions for Life, a comprehen-8 sive plan developed by the Stop Tuberculosis Part-9 nership that sets out the actions necessary to 10 achieve the millennium development goal of cutting 11 tuberculosis deaths and disease burden in half by 12 2016.".

13 (f) ANNUAL REPORT.—Section 104A(e)(2)(C)(iii) of the Foreign Assistance Act of 1961 (22 U.S.C. 2151b-14 15 2(e)(2)(C)(iii)) is amended by adding at the end before the semicolon the following: ", including the percentage 16 17 of such United States foreign assistance provided for diag-18 nosis and treatment of individuals with tuberculosis in 19 countries with the highest burden of tuberculosis, as determined by the World Health Organization (WHO)". 20

(g) AUTHORIZATION OF APPROPRIATIONS.—There
are authorized to be appropriated to the President not less
than \$330,000,000 for fiscal year 2008 and not less than
\$450,000,000 for fiscal year 2009 to carry out section
104B of the Foreign Assistance Act of 1961 (22 U.S.C.

1 2151b-3), as amended by subsections (a) through (e) of2 this section.

3 SEC. 4. AUTHORIZATION OF APPROPRIATIONS FOR GLOBAL TUBERCULOSIS ACTIVITIES OF THE CEN5 TERS FOR DISEASE CONTROL AND PREVEN6 TION.

For the purpose of carrying out global tuberculosis 7 activities through the Centers for Disease Control and 8 9 Prevention, there are authorized to be appropriated \$70,000,000 for fiscal year 2008 and \$100,000,000 for 10 fiscal year 2009. Such authorization of appropriations is 11 12 in addition to other authorizations of appropriations that are available for such purposes. Amounts appropriated 13 pursuant to the authorization of appropriations under this 14 15 section shall remain available until expended.