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SENATE

{ REPORT
110-128

DEPARTMENT OF STATE, FOREIGN OPERATIONS, AND
RELATED PROGRAMS APPROPRIATIONS BILL, 2008

JULY 10, 2007.—Ordered to be printed

Mr. LEAHY, from the Committee on Appropriations,
submitted the following

REPORT

[To accompany H.R. 2764]

The Committee on Appropriations to which was referred the bill (H.R. 2764), making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes, reports the same to the Senate with an amendment, and recommends that the bill as amended do pass.

Amounts in new budget authority

Total of bill as reported to the Senate	\$34,401,900,000
Amount of 2007 appropriations	37,127,661,000
Amount of 2008 budget estimate	35,102,620,000
Amount of House allowance	34,401,900,000
Bill as recommended to Senate compared to—	
2007 appropriations	– 2,725,761,000
2008 budget estimate	– 700,720,000
House allowance

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GLOSSARY OF TERMS

ABA—American Bar Association
AP—Andean Programs
ADF—African Development Foundation
ASHA—American Schools and Hospitals Abroad
CEELI—Central European and Eurasian Law Initiative
CGIAR—Consultative Group on International Agricultural Research
CIPA—Contributions for International Peacekeeping Activities
CRSP—Collaborative Research Support Program
DA—Development Assistance
DF—Democracy Fund
DFA—Director for Foreign Assistance
DRL—Department of State, Bureau of Democracy, Human Rights and Labor
DRC—Democratic Republic of the Congo
ERMA—Emergency Refugee and Migration Assistance Fund
ESF—Economic Support Fund
FAA—Foreign Assistance Act of 1961
FAO—Food and Agriculture Organization
FMF—Foreign Military Financing
FSA—Assistance for the Independent States of the Former Soviet Union
GAO—Government Accountability Office
GAVI—Global Alliance for Vaccines and Immunization
GEF—Global Environmental Facility
GHI—Global HIV/AIDS Initiative
GHP—Global Health Programs
HRDF—Human Rights and Democracy Fund
IAF—Inter-American Foundation
IBO—International Broadcasting Operations
IDA—International Disaster Assistance
IDP—Internally Displaced Person
IFAD—International Fund for Agricultural Development
IFI—International Financial Institution
ILEA—International Law Enforcement Training Academies
IMET—International Military Education and Training
INCLE—International Narcotics Control and Law Enforcement
IO&P—International Organization and Programs
LWVF—Patrick Leahy War Victims Fund
MCC—Millennium Challenge Corporation
MEPI—Middle East Partnership Initiative
MRA—Migration and Refugee Assistance
MTN—Middle East Television Network
NADR—Nonproliferation, Anti-Terrorism, Demining, and Related Programs
NED—National Endowment for Democracy

NGO—Nongovernmental organization
OAS—Organization of American States
OBO—Bureau of Overseas Buildings Operations
OPIC—Overseas Private Investment Corporation
PKO—Peacekeeping Operations
RFA—Radio Free Asia
RFE/RL—Radio Free Europe/Radio Liberty
SEED—Assistance for Eastern European and Baltic States
TB—Tuberculosis
TDA—Trade and Development Agency
TI—Transition Initiatives
U.N.—United Nations
UNAIDS—Joint United Nations Program on HIV/AIDS
UNICEF—United Nations Children’s Fund
UNIFEM—United Nations Development Fund for Women
USAID—United States Agency for International Development
USIP—United States Institute for Peace
VOA—Voice of America
WFP—World Food Program
WHO—World Health Organization
WTO—World Trade Organization

INTRODUCTION

SUMMARY TABLE: AMOUNTS IN NEW BUDGET AUTHORITY

Item	Budget request	Committee recommendation	Committee recommendation compared with budget estimate increase (+) or decrease (-)
Title I—Department of State and Related Agency	\$10,723,857,000	\$10,683,661,000	-\$40,196,000
Title II—Export and investment assistance	- 108,100,000	- 117,100,000	- 9,000,000
Title III—Bilateral economic assistance	17,851,813,000	17,335,455,000	- 516,358,000
Title IV—Military assistance	4,846,700,000	4,838,077,000	- 8,623,000
Title V—Multilateral economic assistance	1,788,350,000	1,660,807,000	- 127,543,000
Title VI—General Provisions .....	.....	1,000,000	+ 1,000,000

SUMMARY OF ESTIMATES

In fiscal year 2007, the Congress appropriated \$37,127,661,000 for the Department of State and related agency and foreign operations and related programs, including \$5,686,408,000 in supplemental appropriations. This year, the Committee recommends \$34,401,900,000 of which \$34,243,000,000 is for discretionary spending, and \$158,900,000 is for mandatory spending.

TRANSPARENCY IN CONGRESSIONAL DIRECTIVES

On January 18, 2007, the Senate passed S. 1, The Legislative Transparency and Accountability Act of 2007, by a vote of 96–2. While the Committee awaits final action on this legislation, the chairman and ranking member of the Committee issued interim requirements to ensure that the goals of S. 1 are in place for the appropriations bills for fiscal year 2008.

The Constitution vests in the Congress the power of the purse. The Committee believes strongly that Congress should make the decisions on how to allocate the people’s money. In order to improve transparency and accountability in the process of approving earmarks (as defined in S. 1) in appropriations measures, each Committee report includes, for each earmark:

- (1) the name of the member(s) making the request, and where appropriate, the President;
- (2) the name and location of the intended recipient or, if there is no specifically intended recipient, the intended location of the activity; and
- (3) the purpose of such earmark.

The term “congressional earmark” means a provision or report language included primarily at the request of a senator, providing, authorizing, or recommending a specific amount of discretionary budget authority, credit authority, or other spending authority for a contract, loan, loan guarantee, grant, loan authority, or other ex-

penditure with or to an entity, or targeted to a specific state, locality or congressional district, other than through a statutory or administrative, formula-driven, or competitive award process.

For purposes of the Department of State, Foreign Operations Appropriations Act, 2008, “congressional earmark” does not include an earmark, directive or recommendation of a specific amount for any of the following: an entity or organization for which funds are requested in the President’s budget request for fiscal year 2008 or in associated budget justification documents submitted to the Congress; a foreign country or government; a United States Government entity; an organization or entity established pursuant to an act of Congress or for which funding is authorized by an act of Congress; the United Nations or any related or associated entity; or an international or multilateral organization.

For each earmark, a member is required to provide a certification that neither the member (nor his or her spouse) has a pecuniary interest in such earmark, consistent with Senate Rule XXXVII(4). Such certifications are available to the public at <http://appropriations.senate.gov/senators.cfm> or go to appropriations.senate.gov and click on “Members”.

TITLE I
DEPARTMENT OF STATE AND RELATED AGENCY
DEPARTMENT OF STATE

The Committee recommends a total of \$10,648,013,000 for the Department of State and related agency including the Broadcasting Board of Governors.

ADMINISTRATION OF FOREIGN AFFAIRS
DIPLOMATIC AND CONSULAR PROGRAMS
(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2007	\$4,313,734,000
Emergency supplemental (Public Law 110–28)	870,658,000
Budget estimate, 2008	4,942,700,000
House allowance	4,747,078,000
Committee recommendation	4,794,973,000

The Committee recommends \$4,790,135,000 for Diplomatic and Consular Programs. Of these funds, \$3,885,375,000 is for ongoing operations, including public diplomacy activities, and \$909,598,000 is for Worldwide Security Protection.

Staffing.—The Committee provided a total of 1,069 new positions in fiscal years 2002, 2003 and 2004 to support the Diplomatic Readiness Initiative. The Committee is concerned that the gains made during that time have been depleted due to the Department of State’s decision to move more positions to Iraq, leaving gaps at many posts and inhibiting critical language training. The Committee supports the Secretary’s transformational diplomacy initiative to place more people in countries where there is a greater U.S. strategic interest. In the next phase the Committee urges the Secretary to further reduce domestic positions to bolster areas critical to U.S. interests around the world, such as public diplomacy and consular services.

The Committee recommendation provides \$83,564,000 for program enhancements requested in fiscal year 2008, a decrease of \$68,565,000 below the request without prejudice.

The Committee does not support the request to provide 20 positions to posts where a vacancy exists as a result of personnel serving in Iraq. Instead the Committee recommends personnel at Embassy Baghdad are reduced and that positions are returned to other priority posts, consistent with congressional direction in Public Law 110–28.

The Committee is concerned that the Office of the DFA lacks sufficient capacity to promptly and adequately respond to requests for information from Congress regarding foreign assistance funding, programs and staffing. The Committee is also concerned that con-

sultations arising from the report submitted pursuant to section 653(a) of the FAA have been protracted and not always responsive to the Congress' interests and intent. The Committee has therefore provided \$8,131,000 for the Office, which is \$500,000 above the request, but \$1,000,000 shall not be obligated until completion of the fiscal year 2008 653(a) consultations with the Committee.

Western Hemisphere Travel Initiative (WHTI).—The Committee directs the Secretary to implement WHTI according to the statutory deadline of June 1, 2009. An earlier implementation would result in an increase in the backlog in processing new passport applications and likely delays at border crossings, as evidenced by the Departments of State and Homeland Security recent decision to delay passport requirements for air travel in the Western Hemisphere.

The Department's development of an alternative passport card for travel in the Western Hemisphere shall meet the requirements set forth in section 546 of Public Law 109–295, the Department of Homeland Security Appropriations Act, 2007. The Committee expects the Department to take all necessary measures to ensure that implementation of WHTI protects border communities from disruptions, especially in commerce and regular travel.

The Committee requests the Secretary examine the need to expand existing capacity of other related facilities or the creation of additional passport agencies in U.S. border States to facilitate issuance of a passport or equivalent travel documents as required by WHTI. The Secretary shall submit a report to the Congress no later than March 1, 2008, with recommendations to support the provisional need to issue WHTI documents in border communities.

The Department of Homeland Security and the Department of State are directed to provide quarterly briefings to the Committee on the progress being made on meeting these requirements.

Passport Processing.—The Committee is aware that the recent strain on the Department's passport application processing capacity has had a significant negative impact on the traveling public. The Department requested and was provided additional authority and resources in fiscal years 2005, 2006 and 2007 to increase the capacity to process passport applications. Due to the haphazard public information distributed by the Departments of State and Homeland Security related to implementation of the WHTI, passport processing capacity was overwhelmed. The Committee recognizes that projections of demand did not anticipate the current level of passport applications. However, the Department must make its responsibility to the public a higher priority and respond more rapidly to passport demand. The Committee is disappointed that not until 3 months after passport processing capacity was overwhelmed, during which time the wait to receive a passport increased from an average of 6 weeks to 12 weeks, the Department finally requested additional resources. The Committee supports the Department's fiscal year 2007 proposal to use \$36,900,000 of Border Security revenue to hire 400 additional personnel. The Committee provides \$40,000,000 above the budget request in fiscal year 2008 for passport operations, facilities and systems to help alleviate this backlog and to expand public outreach, including education about the WHTI implementation deadline, the passport application process,

and options for expediting an application. In addition to the 122 new positions funded in the President's request, the Committee directs that an additional 500 personnel are hired in fiscal year 2008, providing a total of 822 new personnel to support Consular Affairs.

Consular Services Demonstration Program.—The Committee recognizes the challenges foreign nationals face in obtaining visas, including the requirement to appear in person at U.S. Missions for application processing and interviews. The Committee provides \$5,000,000 for a demonstration program to expand access to consular services, including through the use of mobile consular services.

PROGRAM ISSUES

American Presence Posts.—The Committee supports the proposal to expand American Presence Posts outside of capital cities to strengthen U.S. public diplomacy, including necessary funding in the Worldwide Security Upgrades and Embassy, Security, Construction and Maintenance accounts.

Cultural Heritage.—The committee recommends \$7,000,000 to preserve cultural heritage through Department programs and activities, of which \$6,000,000 shall be for the Ambassador's Fund for Cultural Preservation [AFCP] and \$1,000,000 shall be for the Cultural Antiquities Task Force.

This is an increase of \$3,000,000 above the budget request for AFCP. The Committee directs the Department of State to support at least three projects of a significant scale and historic value, for which grants should not be less than \$500,000, such as archeological restoration of Phnom Bakhen, Cambodia and Mayan archeological sites in the Peten region of Guatemala. The Committee directs the Department of State to provide sufficient staff to support the AFCP and to develop Regional Cultural Preservation Officers, if feasible, at posts to facilitate preservation.

Cybersecurity.—The Committee is aware of the need to safeguard the Department of State's computer networks, including through threat assessment technologies and the use of state-of-the-art computer investigative tools. The Committee recommends the Department of State assess threats to, and the vulnerabilities of, the Department's computer networks, and to consider the need to improve the capacity to monitor inside threats to networks of United States Missions.

Hague Convention.—The Committee requests the Secretary to submit a report within 30 days of enactment of this act on the Department's progress on and expected date of ratification of the Hague Convention on Protection of Children and Co-Operation in Respect of Intercountry Adoption.

The Committee is concerned with the Department's commitment to ratifying the Convention and directs that the report include an explanation of the delay in ratification since 1994, what further action must be taken by the Department of State and other U.S. agencies before ratification, and what if any further legislative action is needed to ensure U.S. compliance with the provisions of the Convention.

Hurricane Katrina Pledges.—The Committee is concerned that the Department lacks the internal management to accept and proc-

ess offers of foreign assistance, as was evidenced after Hurricanes Katrina and Rita in 2005. The Committee directs the Secretary of State to report within 60 days of enactment of this act on implementation of the nine recommendations made by the administration's review "The Federal Response to Hurricane Katrina: Lessons Learned".

Public Diplomacy.—The Committee recognizes the importance of public diplomacy programs in articulating U.S. foreign policy to disparate world audiences and in countering extremist ideology, and provides \$364,905,000 for these programs, an amount equal to the budget request.

Reconstruction.—The Committee supports the mission of the Office of the Coordinator for Reconstruction and Stabilization [S/CRS] to improve the coordinated U.S. government assistance to countries after a period of conflict and is aware of the challenges S/CRS faces, as outlined in the Office of Inspector General Report (ISP-1-07-26, May 2007). However, limited resources cannot accommodate 57 additional positions requested. The Committee recommends that the Department continue to maximize interagency resources to support S/CRS. The Committee requests a report on the status of creating a civilian reserve corps with funding provided in Public Law 110-28.

Russia.—The Committee is alarmed with the deterioration of human rights, attacks against the media, and the harassment of pro-democracy and other civil society groups in Russia. The Committee is concerned that Embassy Moscow lacks sufficient personnel to adequately monitor and engage the Russian Government on these issues of critical importance to Russia's future and to U.S.-Russian relations. Therefore, the Committee includes a provision which requires one additional dedicated senior position with the sole responsibilities of meeting regularly with human rights defenders and journalists who have suffered harassment and with other civil society groups, meeting with appropriate Russian officials, convening regular meetings with representatives of other governments to encourage collective monitoring, observing trials, and conducting prison visits, including in the provinces.

Soft Targets.—The Committee recommends \$18,000,000 for security enhancements to soft targets such as overseas schools and residential compounds, an increase of \$2,000,000 above the budget request. The Committee directs that the additional funds be prioritized to those countries and regions impacted by Islamic extremism.

Trafficking.—The Committee recommendation includes \$4,215,000 for the Office to Monitor and Combat Trafficking in Persons, an amount equal to the request, and recommends that the Office increase monitoring and enforcement of Department regulations related to the treatment and protection against abuse of A-3 and G-5 visa recipient domestic workers. The Committee encourages the Department to take all necessary action to ensure the fair treatment of domestic staff at foreign embassies located in the United States.

The Committee requests the Secretary of State submit a report by May 1, 2008, on the uses of funding to combat human trafficking, including operations of the Office to Monitor and Combat

Trafficking in Persons [TIP] and all program funds. The report shall include the proportion of funds managed by TIP and by posts in the field. The Committee supports a balanced approach that achieves an overall strategic policy and provides flexibility for posts to respond to trafficking issues in the field.

Worldwide Security.—The Committee provides \$909,598,000 for Worldwide Security Protection, an increase of \$228,882,000 above the regular fiscal year 2007 level. The Committee has renamed this sub-account (previously named “Worldwide Security Upgrades”) to more accurately reflect the purposes of the funds appropriated.

The Committee is aware that the actual fiscal year 2007 operating level for Worldwide Security Protection was \$777,216,000, including emergency supplemental funds from Public Law 110–28, and that the fiscal year 2008 budget request recommends an increase of \$187,544,000, accounting for fiscal year 2007 supplemental funds. The Committee recommendation supports the request to continue maintenance and to expand the replacement cycle for armored vehicles. The Committee was unable to fully fund the request for new positions to support Transformational Diplomacy; therefore a commensurate decrease was made from new positions associated with “post growth”. In addition, the Committee did not provide funding to plan for the 2010 Olympic Games and will consider such a request in future legislation.

CAPITAL INVESTMENT FUND

Appropriations, 2007	\$58,143,000
Budget estimate, 2008	70,743,000
House allowance	59,062,000
Committee recommendation	63,743,000

The Committee recommends \$63,743,000 for the Capital Investment Fund. The Committee supports the request to upgrade the Worldwide Agency-wide Locally Engaged Staff Payroll system to improve efficiency.

OFFICE OF INSPECTOR GENERAL

Appropriations, 2007	\$29,646,000
Emergency supplemental (Public Law 110–28)	36,500,000
Budget estimate, 2008	32,508,000
House allowance	32,508,000
Committee recommendation	35,508,000

The Committee recommends \$35,508,000 for the Office of Inspector General [OIG], an increase of \$3,000,000 above the request to strengthen oversight of programs in Iraq and Afghanistan. The Committee notes that the OIG conducts regular audits and inspections of the Department’s programs and intends that the additional funds be used to expand inspections of government contracts, agency programs and other reconstruction activities.

EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

Appropriations, 2007	\$445,275,000
Emergency supplemental (Public Law 110–28)	20,000,000
Budget estimate, 2008	486,400,000
House allowance	501,400,000
Committee recommendation	509,482,000

The Committee recommends \$509,482,000 for Educational and Cultural Exchange Programs.

Funds are allocated in the following table:

[Budget authority in thousands of dollars]

	Fiscal year 2007 enacted	Fiscal year 2008 budget estimate	Committee recommendation	Change from budget estimate
Academic Programs:				
Fulbright Program: Students, Scholars, Teachers, Humphrey, Undergraduates	205,733	222,645	222,645	.....
Global Academic Exchanges:				
Educational Advising and Student Services	6,840	10,172	10,872	+ 700
English Language Programs	17,350	14,331	14,331	.....
Subtotal, Global Academic Exchanges ...	24,190	24,503	25,203	+ 700
Special Academic Exchanges:				
Regional Graduate Fellowships	22,200	22,200	22,200	.....
American Overseas Research Centers	3,316	3,316	3,816	+ 500
South Pacific Exchanges	494	500	500	.....
Timor Leste Exchanges	500	500	500	.....
Mobility Exchange Clearinghouse	494	500	500	.....
Benjamin Gilman International Scholarship Program	3,918	4,918	5,925	+ 1,007
George Mitchell Fellowship Program	494	500	500	.....
Paul Simon Study Abroad Foundation .....	.....	400	2,000	+ 1,600
University of Miami Hemispheric Program ..	494	500	500	.....
Tibet Fund	600	600	750	+ 150
Subtotal, Special Academic Exchanges ..	32,510	33,934	37,191	+ 3,257
Total, Academic Programs	262,433	281,082	285,039	+ 3,957
Professional and Cultural Exchanges:				
International Visitor Program	75,005	74,255	77,285	+ 3,030
Leaders in Education Initiative .....	.....	.....	.....	.....
Citizen Exchange Programs	64,930	70,950	76,950	+ 6,000
Youth Exchange and Study Program (YES)	[19,000]	[19,000]	[25,000]	[+ 6,000]
Special Professional and Cultural Exchanges:				
Congress Bundestag Youth Exchange	3,286	3,256	3,256	.....
Mike Mansfield Fellowship Program	1,853	1,877	1,877	.....
Irish Institute	790	800	1,000	+ 200
Ngwang Choephel Fellows (Tibet)	600	600	650	+ 50
Youth Science Leadership Institute of the Americas	148	150	150	.....
Institute for Representative Government	494	500	500	.....
Pakistan Literacy Training Program	247	250	345	+ 95
Subtotal, Special Professional and Cultural Exchanges	8,041	7,683	7,808	+ 125
Total, Professional and Cultural Exchanges	147,976	152,888	162,013	+ 9,125
One-time grant program (special projects) .....	.....	.....	10,000	+ 10,000
Program and Performance:				
Evaluation Program	1,910	1,910	1,910	.....
Alumni Global Networks Program	1,000	1,260	1,260	.....
Subtotal, Program and Performance	2,910	3,170	3,170	.....
Exchanges Support	48,496	49,260	49,260	.....

[Budget authority in thousands of dollars]

	Fiscal year 2007 enacted	Fiscal year 2008 budget estimate	Committee rec- ommendation	Change from budget estimate
Transfers (SEED, ESF, FSA)	4,385	.....	.....	.....
Total, Educational and Cultural Ex- change Programs	466,200	486,400	509,482	+ 23,082

Every program for which the Committee recommends funding in the previous table is established pursuant to an act of Congress, or is a program for which funding is authorized by an act of Congress, or was included in the President's budget request for fiscal year 2008.

National Security Language Initiative [NSLI].—The Committee supports the NSLI, particularly the Department of State's effort to expand international exchange programs to people who would not traditionally study abroad and to a greater diversity of U.S. educational institutions. The Committee supports the investment in developing fluency in strategically important foreign languages and encourages the Department to utilize exchange programs to support foreign language teachers, especially with U.S. public secondary schools with programs of international studies and foreign languages. The Committee supports summer, semester, and year-long programs for students to reach a greater number of participants within available resources.

The Committee supports expanding international exchange to non-traditional areas and commends the Department's programs which are focused on low income students, language learning, and community colleges, particularly in Latin America and Africa.

The Committee recommendation includes an increase of \$700,000 above the request for educational advising and student services to expand opportunities for Americans to study abroad by identifying quality higher education resources and activities in developing countries and to disseminate information to the U.S. higher education community.

The Committee supports continuation in fiscal year 2008 of a pilot program for U.S. high school students to study in Muslim majority countries as funded in Public Law 110–28.

Simon Foundation.—The Committee recommendation includes up to \$2,000,000 to support the Senator Paul Simon Study Abroad Foundation, subject to authorization and confirmation of the Board of Directors. The Secretary of State shall submit a plan for expanding U.S. student exchange, in particular the investment needed to expand overseas capacity of high quality educational institutions in developing countries and other non-traditional study abroad regions. Funding for this program was requested by the President, consistent with section 104 of Public Law 108–199.

One-time International Exchange Grant Program.—The Committee directs the Department of State to develop a program to provide one-time grants for international exchanges that address issues of mutual interest to the United States and other countries. Within 90 days of enactment of this act and after consultation with the Committee, the Department shall submit a plan to the Committee detailing criteria for eligibility in this new program. The

program shall be only for the actual exchange of people and should benefit a population that is not being addressed through existing authorized exchanges. The Department shall submit a report of those organizations that are eligible for a grant and, not later than September 1, 2008, submit a report to the Committee describing the grant recipients and intended use of funds.

The Committee encourages the Department to utilize this new program to expand international exchanges in areas that are not predominantly served by other U.S. Government exchange programs, such as exchange with developing countries; community leaders who would not traditionally have an opportunity to participate in an exchange; students and youth with high financial need; and minority ethnic groups.

The following exchange programs shall be eligible for consideration:

Associated Colleges of the South.—A proposal to expand teaching of critical languages, such as Chinese and Arabic.

Dillard University.—A proposal for educational exchange and critical language training in East Asia and the Pacific, the Middle East, and Latin America.

Cultural History Exchange.—A proposal to provide for educational and cultural exchange associated with the Lake Champlain Quadracentennial.

Education Initiative for Central and Eastern Europe.—A proposal to strengthen free and just societies in Central and Eastern Europe.

Montana State University, Bozeman.—A proposal to develop higher education partnerships in the Middle East.

Saint Anselm College.—A proposal for educational exchange in the Middle East in partnership with the American University of Beirut, Hebrew University, American University in Cairo and Hebron University.

Saint Michael's College.—A proposal to train young leaders from Latin America, particularly low income and indigenous populations.

Spelman College.—A proposal for student and faculty exchange with China.

St. Bonaventure University's Father Mychal Judge Program.—A proposal for academic, civic, and cultural exchange with Ireland.

South Dakota School of Mines and Technology.—A proposal to expand science, technology and engineering exchange with Mongolia.

Peace, Health, Communications, Cooperation in the Middle East Program.—A proposal to provide for exchange of doctors, researchers, scientists, and youth with the Middle East.

University of Iowa.—A proposal for educational exchange with universities in Indonesia, Singapore, and Malaysia.

University of Louisville.—A proposal to expand Arabic language study.

University of Massachusetts Confucius Institute.—A proposal to expand educational exchange with China.

University of Missouri-St. Louis.—A proposal to expand education in health and business.

University of Vermont.—A proposal to expand foreign language teacher training in Chinese and Mandarin to pre-college students.

In addition to one-time grants, the Committee encourages the Department to consider new proposals from previously funded grantees in fiscal year 2006 (H. Report 109–272) and prior fiscal years within discretionary funding if they meet appropriate guidelines. The Committee notes that these programs will not be considered for additional one-time funding in future years.

REPRESENTATION ALLOWANCES

Appropriations, 2007	\$8,175,000
Budget estimate, 2008	8,175,000
House allowance	8,175,000
Committee recommendation	8,175,000

The Committee recommends \$8,175,000 for Representation Allowances to provide reimbursement to Foreign Service Officers for expenditures incurred in their official capacities abroad in establishing and maintaining relations with officials of foreign governments and members of local communities.

PROTECTION OF FOREIGN MISSIONS AND OFFICIALS

Appropriations, 2007	\$9,270,000
Budget estimate, 2008	18,000,000
House allowance	28,000,000
Committee recommendation	14,000,000

The Committee recommends \$14,000,000 for the Protection of Foreign Missions and Officials to reimburse local governments and communities for the extraordinary costs incurred in providing protection for international organizations, foreign missions and officials, and foreign dignitaries under certain circumstances.

The Committee recommends that in instances where a local jurisdiction will realize a financial benefit from a visit from a foreign dignitary, such circumstances should be taken into account by the Department of State in assessing the need for reimbursement under this program. The Committee expects the Department to provide reimbursement to local jurisdictions on a timely basis if claims are fully justified.

EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

Appropriations, 2007	\$1,489,726,000
Budget estimate, 2008	1,599,434,000
House allowance	1,536,798,000
Committee recommendation	1,441,812,000

The Committee recommends \$1,441,812,000 for Embassy Security, Construction and Maintenance to provide for management of the United States Government’s real property assets overseas in order to provide diplomatic and consular missions with secure, safe, and functional facilities.

The Committee is concerned that security and real estate constraints have necessitated construction of new embassy compounds farther from the center of a city and may lack access by public transportation. The OBO should conduct an assessment of the accessibility of consular operations to the local population and determine if accessibility can be improved.

Senate Report 109–96 directed the Department of State to report for each fiscal quarter: the date planned for each construction contract to be awarded during the current year and budget year; actual costs for each contract award; the cost of each Embassy construction project identified in the budget request; a comparison to the Long Range Overseas Building Plan; and any contract savings or overrun realized at contract signing or during execution.

The Committee recommendation is \$157,622,000 below the request, due to budget constraints and the Committee's concern with the rapidly increasing size and cost of new Embassies. The Committee expects the Department to seek to right-size embassies to reflect the actual U.S. interests in each country and not to treat construction of a new embassy as an opportunity to expand staff.

American Center.—The Committee supports the creation of a model American Center in New Delhi, India and recommends \$18,000,000, an amount equal to the budget request. The Center should be the focus of all U.S. public diplomacy efforts, be accessible to the public, and reflect the openness of America.

As a result of recent security requirements many U.S. Embassies are unable to make American libraries and resources available to the public, which furthers a negative image of the United States. The Committee expects this American Center to provide the model for other posts to strengthen the U.S. image and relationships in host countries.

Funds are allocated in the following table:

EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

[Budget authority in thousands of dollars]

Embassy Construction and Security	Fiscal year 2008 request	Committee recommendation	Change from request
Embassy Construction and Security Projects:			
Baku, Azerbaijan (NEC)	114,800	114,800	.....
Bandar Seri Begawan, Brunei (NEC)	51,800	51,800	.....
Beirut, Lebanon (Annex)	47,300	47,300	.....
Belgrade, Serbia (NEC)	134,100	129,100	– 5,000
Guayaquil, Ecuador (NEC)	32,000	32,000	.....
Juba, Sudan (NEC/Housing)	130,000	120,000	– 10,000
Kinshasa, Dem Rep of the Congo (NEC)	115,000	115,000	.....
Lusaka, Zambia (NEC)	102,300	102,300	.....
Monrovia, Liberia (NEC)	104,100	104,100	.....
Moscow, Russia (Annex)	79,700	79,700	.....
Tripoli, Libya	109,900	.....	– 109,900
Sites and Planning	142,075	114,775	– 27,300
Capital Security Cost Sharing	– 361,658	– 361,658	.....
Other Reimbursements	– 109,239	– 109,239	.....
Subtotal, Construction	692,178	539,978	– 152,200
Non-Capital Programs:			
Compound Security	99,722	91,300	– 8,422
Soft Targets	15,000	18,000	+ 3,000
Subtotal, Non-Capital appropriation	114,722	109,300	– 5,422
Total, Embassy Construction and Security	806,900	649,278	– 157,622

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE
(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2007	\$4,940,000
Emergency supplemental (Public Law 110–28)	(35,000,000)
Budget estimate, 2008	19,000,000
House allowance	14,000,000
Committee recommendation	9,000,000

The Committee recommends \$9,000,000 for Emergencies in the Diplomatic and Consular Service. These funds are available only for emergency evacuations and terrorism awards.

The Committee notes that Public Law 110–28 provided the authority for up to \$35,000,000 if it is needed for emergency evacuations and terrorism rewards. The Committee directs the Secretary of State to request additional supplemental funds should actual requirements increase in fiscal year 2008.

REPATRIATION LOANS PROGRAM ACCOUNT
(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2007	\$1,302,000
Budget estimate, 2008	1,285,000
House allowance	1,285,000
Committee recommendation	1,285,000

The Committee recommends \$1,285,000 for the Repatriation Loans Program Account.

PAYMENT TO THE AMERICAN INSTITUTE IN TAIWAN

Appropriations, 2007	\$15,826,000
Budget estimate, 2008	16,351,000
House allowance	16,351,000
Committee recommendation	16,351,000

The Committee recommends \$16,351,000 for the American Institute in Taiwan.

PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY
FUND

Appropriations, 2007	\$163,700,000
Budget estimate, 2008	158,900,000
House allowance	158,900,000
Committee recommendation	158,900,000

The Committee recommends an appropriation of \$158,900,000 for this account, and consolidates in one account funding for both the Department of State and USAID mandatory retirement and disability programs.

This appropriation is authorized by Public Law 96–465, the Foreign Service Act of 1980, which provides for an appropriation to the fund in 30 equal annual installments of the amount required for the unfunded liability created by new benefits, new groups of beneficiaries, or increased salaries on which benefits are computed.

INTERNATIONAL ORGANIZATIONS AND CONFERENCES

CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

Appropriations, 2007	\$1,151,318,000
Emergency supplemental (Public Law 110-28)	50,000,000
Budget estimate, 2008	1,354,400,000
House allowance	1,354,400,000
Committee recommendation	1,374,400,000

The Committee recommends \$1,374,400,000 for Contributions to International Organizations. This amount is \$20,000,000 above the budget request, and, in addition to \$50,000,000 provided in Public Law 110-28, continues the Committee's effort to provide the necessary funds to pay U.S. assessments to these organizations in a timely manner.

The Committee recommendation provides the assessed costs of U.S. membership in international organizations as authorized by conventions, treaties, or specific acts of Congress for fiscal year 2008. The Committee directs the Secretary of State to request sufficient funds to pay annual U.S. assessed dues and any accumulated arrears to international organizations and encourages the Department of State to evaluate the benefit of U.S. membership on an annual basis.

CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

Appropriations, 2007	\$1,135,275,000
Emergency supplemental (Public Law 110-28)	283,000,000
Budget estimate, 2008	1,107,000,000
House allowance	1,302,000,000
Committee recommendation	1,352,000,000

The Committee recommends an appropriation of \$1,352,000,000 for CIPA, which is \$245,000,000 above the budget request, but still \$66,275,000 below projected current requirements for U.S. contributions to peacekeeping.

The Committee notes that the budget request for U.S. assessed contributions to international peacekeeping missions assumed a reduction in the cost of every mission except UNMIS below the fiscal year 2007 operating level, yet the United States voted in the U.N. Security Council to expand the mandate of peacekeeping missions. The request was unrealistic considering the significant contribution to peace and stability provided by U.N. peacekeeping activities, without the participation of U.S. troops. In addition, new peacekeeping missions are anticipated in fiscal year 2008 in Chad, the Central African Republic, Somalia and possibly Darfur. The Committee does not support the administration's practice of underfunding peacekeeping activities and relying on limited supplemental funds.

The Committee notes that \$88,000,000 was included in Public Law 110-28 for an anticipated U.N. peacekeeping mission in Chad and the Central African Republic.

The Committee recommendation includes language, as requested by the President, to adjust the authorized level of U.S. assessments for peacekeeping activities for fiscal year 2008 from 25 percent to 27.1 percent. The Committee notes that the Congress provided the

same adjustment in fiscal year 2005 and that the administration has requested such adjustment in each fiscal year since.

The Committee urges continued U.S. support for the U.N. peace-keeping mission in Cyprus [UNFICYP] at the assessed level for 2008.

INTERNATIONAL COMMISSIONS

INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND MEXICO

SALARIES AND EXPENSES

Appropriations, 2007	\$27,643,000
Budget estimate, 2008	30,430,000
House allowance	30,430,000
Committee recommendation	30,430,000

The Committee recommends \$30,430,000 for the International Boundary and Water Commission, United States and Mexico.

CONSTRUCTION

Appropriations, 2007	\$5,232,000
Budget estimate, 2008	71,725,000
House allowance	15,725,000
Committee recommendation	88,425,000

The Committee recommends \$88,425,000 for construction. None of the funds provided under this heading may be obligated until the Department of State has submitted, and the Committee has approved, a spending plan in accordance with section 615 of this act.

The Committee recommendation includes up to \$66,000,000 for construction in the United States of secondary wastewater treatment capability, only after the IBWC determines that negotiations to implement section 804 of Public Law 106-457, as amended, are completed.

The Committee is concerned with the continued delays in building treatment facilities to process sewage on the Tijuana River. Because the proposed treatment facility in Tijuana has been unable to meet established deadlines, the President requested and the Committee provides \$66,000,000 for an alternative project in San Diego. Construction of a facility capable of secondary treatment of at least 25 million gallons a day is necessary to ensure the IBWC meets a Federal court-issued timeframe for compliance with the Clean Water Act by September 30, 2008. The Committee directs GAO to conduct a review of both the proposed Bajagua Project and upgrades to the South Bay International Wastewater Treatment Plant, evaluating each project's feasibility, efficiency and effectiveness and identifying the reasons for on-going delays associated with these projects.

The Committee directs that \$11,700,000 may be made available for the Rio Grande Canalization project in Dona Ana County, New Mexico for sediment removal and construction and \$10,000,000 may be made available for levee rehabilitation and sediment removal associated with the Rio Grande Flood Control System Rehabilitation project in Texas.

The Committee requests the Secretary to evaluate and report to the Committee on the feasibility of and action required, including

legislation, for the U.S. Army Corps of Engineers to carry out the construction program of the IBWC.

AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

Appropriations, 2007	\$9,911,000
Budget estimate, 2008	10,395,000
House allowance	10,630,000
Committee recommendation	11,250,000

The Committee recommends \$11,250,000 for American Sections.

Within the amount provided, \$1,530,000 is for the International Boundary Commission, \$7,500,000 is for the International Joint Commission, and \$2,220,000 is for the Border Environment Cooperation Commission. Within the amount provided for the International Joint Commission, \$500,000 is for the Lake Champlain Basin Program.

INTERNATIONAL FISHERIES COMMISSIONS

Appropriations, 2007	\$23,694,000
Budget estimate, 2008	21,000,000
House allowance	26,000,000
Committee recommendation	27,054,000

The Committee recommends \$27,054,000 for the International Fisheries Commissions.

The Committee recommendation is \$6,054,000 above the budget request in order to provide the actual treaty-obligated dues in fiscal year 2008. The Committee urges the Department of State to request sufficient funding for these programs.

Funds are allocated in the following table:

(Budget authority in thousands of dollars)

Program	Fiscal year 2007 enacted	Fiscal year 2008 request	Committee recommendation	Change from request
Inter-American Tropical Tuna Commission (IATTC)	1,747	\$1,800	1,800	.....
Great Lakes Fishery Commission (GLFC)	14,386	12,140	17,200	+ 5,060
Lake Champlain Program	[200]	.....	[700]	+ 700
Pacific Salmon Commission (PSC)	2,800	3,049	3,049	.....
International Pacific Halibut Commission (IPHC)	2,834	2,300	2,900	+ 600
Other Marine Conservation Organizations:				
International Whaling Commission (IWC)	170	260	260	.....
North Pacific Anadromous Fish Commission (NPAFC)	130	125	140	+ 15
International Commission for the Conservation of Atlantic Tunas (ICCAT)	260	251	270	+ 19
Northwest Atlantic Fisheries Organization (NAFO) ..	263	150	250	+ 100
Commission for the Conservation of Antarctic Marine Living Resources (CCAMLR)	88	90	95	+ 5
North Atlantic Salmon Conservation Organization (NASCO)	46	45	50	+ 5
International Council for the Exploration of the Sea (ICES)	210	200	220	+ 20
North Pacific Marine Science Organization (PICES) ..	92	90	105	+ 15
International Sea Turtle Conservation	115	100	140	+ 40
Antarctic Treaty	35	35	50	+ 15
Western and Central Pacific Fisheries Commission (WCPFC)	317	250	410	+ 160
Expenses of the U.S. Commissioners	200	115	115	.....
Subtotal, Other Marine Conservation Organizations	1,927	1,711	2,105	+ 394

[Budget authority in thousands of dollars]

Program	Fiscal year 2007 enacted	Fiscal year 2008 request	Committee recommendation	Change from request
Total, International Fisheries Commissions	23,693	21,000	27,054	+ 6,054

Within the amount provided for the GLFC, \$700,000 is for the eradication of lampreys in Lake Champlain. The GLFC is directed to give priority to States that have provided matching grants when distributing lampricide funds.

OTHER

PAYMENT TO THE ASIA FOUNDATION

Appropriations, 2007	\$13,821,000
Budget estimate, 2008	10,000,000
House allowance	15,000,000
Committee recommendation	16,000,000

The Committee recommends \$16,000,000 for The Asia Foundation.

CENTER FOR MIDDLE EASTERN-WESTERN DIALOGUE TRUST FUND

Appropriations, 2007	\$750,000
Budget estimate, 2008	875,000
House allowance	875,000
Committee recommendation	875,000

The Committee recommends \$875,000 for the Center for Middle Eastern-Western Dialogue Trust Fund (as authorized by 22 U.S.C. 2078).

EISENHOWER EXCHANGE FELLOWSHIP PROGRAM

EISENHOWER EXCHANGE FELLOWSHIP PROGRAM TRUST FUND

Appropriations, 2007	\$494,000
Budget estimate, 2008	500,000
House allowance	500,000
Committee recommendation	500,000

The Committee recommends \$500,000 from interest and earnings in the Eisenhower Exchange Fellowship Program Trust Fund, authorized by the Eisenhower Exchange Fellowship Act of 1990 (Public Law 101-454).

ISRAELI ARAB SCHOLARSHIP PROGRAM

Appropriations, 2007	\$370,000
Budget estimate, 2008	375,000
House allowance	375,000
Committee recommendation	375,000

The Committee recommends \$375,000 from interest and earnings in the Israeli Arab Scholarship Endowment Fund, authorized by section 214 of Public Law 102-138, the Foreign Relations Authorization Act, Fiscal Years 1992 and 1993.

EAST-WEST CENTER

Appropriations, 2007	\$18,994,000
Budget estimate, 2008	10,000,000
House allowance	
Committee recommendation	20,000,000

The Committee recommends \$20,000,000 for the East-West Center.

NATIONAL ENDOWMENT FOR DEMOCRACY

Appropriations, 2007	\$74,042,000
Budget estimate, 2008	80,000,000
House allowance	80,000,000
Committee recommendation	

The Committee includes funding for NED under the Democracy Fund account.

RELATED AGENCY

BROADCASTING BOARD OF GOVERNORS

INTERNATIONAL BROADCASTING OPERATIONS

Appropriations, 2007	\$636,387,000
Emergency supplemental (Public Law 110–28)	10,000,000
Budget estimate, 2008	657,477,000
House allowance	671,632,000
Committee recommendation	662,727,000

The Committee recommends \$662,727,000 for IBO.

This account funds the operating and engineering costs of VOA, RFE/RL, RFA, MBN and the Broadcasting Board of Governors.

Funds are allocated in the following table:

[Budget authority in thousands of dollars]

Program	Fiscal year 2007 enacted	Fiscal year 2008 request	Committee recommendation	Change from request
International Broadcasting Bureau (IBB):				
Voice of America	171,642	178,346	187,136	+ 8,790
Broadcasting to Cuba	33,681	38,700	33,681	– 5,019
Engineering and Technical Services	149,969	136,090	140,313	+ 4,223
Agency Direction	28,851	27,333	27,333	
Management	46,876	48,974	48,974	
Program Support	19,022	19,668	19,668	
Subtotal, IBB	450,041	449,111	457,105	+ 7,994
Independent Grantee Organizations:				
Radio Free Europe/Radio Liberty (RFE/RL)	75,051	75,145	80,045	+ 4,900
Radio Free Asia (RFA)	31,584	31,457	34,957	+ 3,500
Middle East Broadcasting Networks	82,950	101,764	90,620	– 11,144
Subtotal, Grantees	189,585	208,366	205,622	– 2,744
Total, International Broadcasting Operations	639,626	657,477	662,727	+ 5,250

Language Service Reductions.—The Committee recommendation supports continuing broadcasting which the administration proposed for language service reductions in fiscal year 2008, particularly Albanian, Bosnian, Cantonese, Croatian, English, Georgian,

Kazakh, Macedonian, Romanian, Russian, Serbian, South Slavic, Tibetan, Thai, Ukrainian, and Uzbek. However, the Committee supports BBG increasing the efficiency of this programming by broadcasting in the most effective means possible while increasing the total number of hours broadcast. The BBG annual program plan shall include a report on how the audience has been increased and efficiencies achieved.

Alhurra.—The Committee recommendation does not include \$11,144,000 to continue the expansion of Alhurra broadcasting to the Middle East, as initiated with \$10,000,000 in Public Law 110–28. The Committee will consider this request as part of future legislation.

The Committee is concerned with recent reports regarding the broadcasting of interviews and speeches made by terrorist-affiliated and militant leaders on Alhurra television in the Middle East. The Committee reiterates its strong support for free and fair broadcasting to the Middle East and reminds the Broadcasting Board of Governors that this does not include broadcasts that provide a platform for groups or persons associated with foreign terrorist organizations, as defined by the Department of State. The Committee directs the BBG, in conjunction with the Middle East Broadcasting Networks, to make public English transcripts on a case by case basis if requested by the Committees on Appropriations.

Support for Alhurra may only be made available if the Secretary of State certifies and reports to the Committee that Alhurra does not advocate on behalf of any organization that the Secretary knows, or has reason to believe, engages in acts of terrorism.

North Korea.—The Committee recommends not less than \$5,000,000 for broadcasting into North Korea through RFA Korea Service and VOA Korea Service, and directs that these funds be used to increase daily broadcast hours of original content and to improve the accessibility of radio transmissions.

BROADCASTING CAPITAL IMPROVEMENTS

Appropriations, 2007	\$7,624,000
Budget estimate, 2008	10,748,000
House allowance	10,748,000
Committee recommendation	10,748,000

The Committee recommends \$10,748,000 for the Broadcasting Capital Improvements.

COMMISSION FOR THE PRESERVATION OF AMERICA’S HERITAGE
ABROAD

SALARIES AND EXPENSES

Appropriations, 2007	\$493,000
Budget estimate, 2008	499,000
House allowance	499,000
Committee recommendation	499,000

The Committee recommends \$499,000 for the Commission for the Preservation of America’s Heritage Abroad.

COMMISSION ON INTERNATIONAL RELIGIOUS FREEDOM
SALARIES AND EXPENSES

Appropriations, 2007	\$3,000,000
Emergency supplemental (Public Law 110-28)	258,000
Budget estimate, 2008	3,300,000
House allowance	3,400,000
Committee recommendation	3,000,000

The Committee recommends \$3,000,000 for the Commission on International Religious Freedom.

COMMISSION ON SECURITY AND COOPERATION IN EUROPE
SALARIES AND EXPENSES

Appropriations, 2007	\$2,004,000
Budget estimate, 2008	2,037,000
House allowance	2,037,000
Committee recommendation	2,037,000

The Committee recommends \$2,037,000 for this Commission.

CONGRESSIONAL-EXECUTIVE COMMISSION ON THE PEOPLE'S
REPUBLIC OF CHINA

SALARIES AND EXPENSES

Appropriations, 2007	\$1,876,000
Budget estimate, 2008	2,000,000
House allowance	2,000,000
Committee recommendation	2,000,000

The Committee recommends \$2,000,000 for this Commission.

UNITED STATES-CHINA ECONOMIC AND SECURITY REVIEW
COMMISSION

SALARIES AND EXPENSES

Appropriations, 2007	\$2,962,000
Budget estimate, 2008	4,000,000
House allowance	4,000,000
Committee recommendation	2,962,000

The Committee recommends \$2,962,000 for this Commission and provides that funds shall be obligated only after the Secretary of State consults with the Committee on the findings of the GAO's audit of the Commission. The Committee is concerned with the apparent lack of financial and management controls in the operations of the Commission, as evidenced by a budget justification devoid of details, such as not providing the salary, benefits and other costs related to a request for new personnel; not detailing the distribution of requested funds for travel, including the number of people participating; and not providing a comparison of the request to prior expenditures. The Committee recommendation requires a spending plan which effectively addresses the recommendations made by the Government Accountability Office review currently underway. The Committee expects to be consulted on the spending plan prior to expenditure of any funds.

UNITED STATES SENATE-CHINA INTERPARLIAMENTARY GROUP
SALARIES AND EXPENSES

Appropriations, 2007	\$149,000
Budget estimate, 2008	
House allowance	
Committee recommendation	150,000

The Committee recommends \$150,000 for the United States Senate-China Interparliamentary Group, and recommends that this group is funded by the Legislative Branch Appropriations bill in fiscal year 2009.

UNITED STATES INSTITUTE OF PEACE
OPERATING EXPENSES

Appropriations, 2007	\$22,064,000
Budget estimate, 2008	30,000,000
House allowance	26,000,000
Committee recommendation	25,000,000

The Committee recommends \$25,000,000 for the USIP. The Committee strongly supports the mission of USIP, but is concerned that USIP's new building may impose significant future operational and maintenance burdens on this relatively small organization. The Committee is concerned with excessive administrative costs associated with some past USIP activities. The Committee expects USIP to be prudent, to focus its resources on key issues that are not otherwise being effectively addressed, and provide practical recommendations and policy initiatives in furtherance of conflict resolution, stability and peace.

GENERAL PROVISIONS—TITLE I

- SEC. 101. Allowances and Differentials.
- SEC. 102. Unobligated Balances Report.
- SEC. 103. Embassy Construction.
- SEC. 104. Peacekeeping Missions.
- SEC. 105. Denial of Visas.
- SEC. 106. United States Citizens Born in Jerusalem.
- SEC. 107. Department of State Authorities.
- SEC. 108. Restriction on Contributions to the United Nations.
- SEC. 109. Personnel Actions.
- SEC. 110. Restrictions on United Nations Delegations.
- SEC. 111. Palestinian Broadcasting Corporation.
- SEC. 112. Attendance at International Conferences.
- SEC. 113. Peacekeeping Assessment.
- SEC. 114. Alhurra Broadcasting.
- SEC. 115. Commission Financial Management.
- SEC. 116. References.

TITLES II-V
FOREIGN OPERATIONS, EXPORT FINANCING, AND RELATED
PROGRAMS

TITLE II
EXPORT AND INVESTMENT ASSISTANCE
EXPORT-IMPORT BANK OF THE UNITED STATES

INSPECTOR GENERAL

Appropriations, 2007	\$990,000
Budget estimate, 2008	1,000,000
House allowance	1,000,000
Committee recommendation	1,000,000

SUBSIDY APPROPRIATION

Appropriations, 2007	\$26,382,000
Budget estimate, 2008	68,000,000
House allowance	68,000,000
Committee recommendation	68,000,000

ADMINISTRATIVE EXPENSES

Appropriations, 2007	\$72,468,000
Budget estimate, 2008	78,000,000
House allowance	78,000,000
Committee recommendation	78,000,000

The Committee recommends \$1,000,000 for the Inspector General, \$78,000,000 for Administrative Expenses for the Export-Import Bank, and \$68,000,000 for the subsidy appropriation.

OVERSEAS PRIVATE INVESTMENT CORPORATION

SUBSIDY APPROPRIATION

DIRECT LOANS

Appropriations, 2007	\$20,073,000
Budget estimate, 2008	29,000,000
House allowance	20,000,000
Committee recommendation	21,000,000

ADMINISTRATIVE EXPENSES

Appropriations, 2007	\$41,851,000
Budget estimate, 2008	47,500,000
House allowance	47,500,000
Committee recommendation	47,500,000

The Committee recommends \$47,500,000 for OPIC administrative expenses.

TRADE AND DEVELOPMENT AGENCY

Appropriations, 2007	\$50,391,000
Budget estimate, 2008	50,400,000
House allowance	50,400,000
Committee recommendation	50,400,000

The Committee recommends \$50,400,000 for the TDA.

TITLE III
 BILATERAL ECONOMIC ASSISTANCE
 FUNDS APPROPRIATED TO THE PRESIDENT

Appropriations, 2007	\$4,744,452,000
Emergency supplemental (Public Law 110–28)	338,200
Budget estimate, 2008	3,756,827,000
House allowance	4,834,660,000
Committee recommendation	9,141,903,000

The amounts listed in the above table for fiscal year 2007 appropriations, the fiscal year 2008 budget estimate and the Committee recommendation, include funds appropriated or requested under global health programs, development assistance, USAID operating expenses, USAID Inspector General operating expenses, international disaster and famine assistance, transition initiatives, and credit programs.

GLOBAL HEALTH PROGRAMS
 (INCLUDING TRANSFER OF FUNDS)

Appropriations, 2007	\$1,718,150,000
Emergency supplemental (Public Law 110–28)	161,000,000
Budget estimate, 2008	1,564,279,000
House allowance	1,980,150,000
Committee recommendation	6,531,425,000

The Committee recommends a total of \$6,531,425,000 for the Global Health Programs account, which supports health activities abroad, including those to combat HIV/AIDS, TB, malaria and other infectious diseases including neglected tropical diseases, and to reduce child mortality, provide voluntary family planning services, and protect women’s health. The Committee consolidates all funding contained in the budget request for HIV/AIDS programs under the GHP account. The Committee recommendation for the GHP account includes \$1,481,425,000 for programs and activities requested under the Child Survival and Health Programs Fund account, which is \$267,146,000 more than the President’s request.

Funds are allocated in the following table:

GLOBAL HEALTH PROGRAMS (ALL ACCOUNTS)
 [Budget authority in thousands of dollars]

Program, by account	Fiscal year 2008 request	Committee recommendation	Change from request
HIV/AIDS:			
GHP:			
Global HIV/AIDS Initiative	4,150,000	4,450,000	+ 300,000
Global Fund		[300,000]	
UNAIDS	[27,000]	[40,000]	+ 13,000
USAID HIV/AIDS	314,278	350,000	+ 35,722

GLOBAL HEALTH PROGRAMS (ALL ACCOUNTS)—Continued

[Budget authority in thousands of dollars]

Program, by account	Fiscal year 2008 request	Committee recommendation	Change from request
Microbicides	30,000	[45,000]	+ 15,000
Global Fund		250,000	+ 250,000
Total, HIV/AIDS	4,494,278	5,050,000	+ 555,722
Total, Global Fund		[550,000]	+ 550,000
Child Survival and Maternal Health:			
GHP	345,600	450,000	+ 104,400
GAVI Fund	18,411	[75,000]	+ 56,589
Micronutrients		[30,000]	+ 30,000
ESF	20,700	20,698	— 2
SEED	700	700	
FSU	5,100	5,119	+ 19
Total, Child and Maternal Health	372,100	476,517	+ 104,417
Family Planning/Reproductive Health:			
GHP	301,700	395,000	+ 93,300
ESF	14,300	54,250	+ 39,950
SEED	1,700	1,700	
FSU	7,100	10,110	+ 3,010
Total, Family Planning/Reproductive Health	324,800	461,060	+ 136,260
Other Infectious Diseases:			
Avian Influenza:			
GHP	100,000	100,000	
Total, Avian Influenza	100,000	100,000	
Tuberculosis:			
GHP	79,400	99,420	+ 20,020
ESF	500	500	
FSU	10,000	10,250	+ 250
Total, Tuberculosis	89,900	110,170	+ 20,270
Malaria:			
GHP	385,000	355,005	— 29,995
ESF	2,500	2,500	
Total, Malaria	387,500	357,505	— 29,995
Polio: GHP		32,000	+ 32,000
Total, Polio		32,000	+ 32,000
Neglected Tropical Diseases: GHP	6,000	15,000	+ 9,000
Total, Neglected Tropical Diseases	6,000	15,000	+ 9,000
Unallocated Infectious Diseases GHP		20,000	+ 20,000
Total, Other Infectious Diseases	583,400	634,675	+ 51,275
Vulnerable Children:			
GHP	4,000	15,000	+ 11,000
Total, Vulnerable Children	4,000	15,000	+ 11,000

GLOBAL HEALTH PROGRAMS (ALL ACCOUNTS)—Continued

[Budget authority in thousands of dollars]

Program, by account	Fiscal year 2008 request	Committee recommendation	Change from request
Total, Global Health Programs	5,715,978	6,531,425	+ 815,447
Total, All Accounts	5,778,578	6,637,252	+ 858,674

The Committee provides \$450,000,000 for child survival and maternal health activities under the GHP account, and \$26,517,000 under other accounts, for a total of \$476,517,000.

PROGRAM ISSUES

CHILD SURVIVAL AND MATERNAL HEALTH

The Committee believes the key to addressing the health crisis in the poorest countries, particularly in Africa, is building public health systems that are capable of providing basic health services, especially for women and children. An essential component of any strategy is to provide training and support for health care workers, many of whom are dying of AIDS, leaving in droves to obtain jobs in foreign countries, or abandoning primary health care to join organizations working to combat HIV/AIDS which can pay higher salaries. The Committee strongly supports HIV/AIDS prevention, care and treatment programs, but they are no substitute for building the public health capacity to prevent the needless deaths of millions of children before the age of five, and more than half a million women from pregnancy-related causes, each year. Accordingly, the Committee has substantially increased funding for child survival and maternal health programs, and directs USAID to consult with the Committee and the public health community on how best to utilize these additional funds to build sustainable public health systems, including by training more health care workers.

Disabilities.—The Committee recommends USAID consider funding a proposal of Christian Blind Mission, which addresses physical disabilities in the Great Lakes region of Africa.

The Committee recognizes the work of Operation Smile and recommends USAID consider funding a proposal to support its medical and educational activities in developing countries.

Holy Family Hospital.—The Committee recommends continued support for the Holy Family Hospital in Bethlehem, and recognizes the quality care that institution provides to the Palestinian people, often those most in need.

Iodine Deficiency.—The Committee recommends at least \$2,000,000 for the UNICEF iodine deficiency disorders program.

Vaccines and Immunization.—The Committee provides \$75,000,000 for a contribution to the GAVI Fund.

The Committee recommends up to \$40,000,000 for assistance for Ethiopia, and recommends that of this amount sufficient funding be provided for childhood immunization programs.

The Committee provides \$32,000,000 for programs to eradicate polio.

Vitamin A and Other Micronutrients.—The Committee provides \$30,000,000 for USAID's micronutrient program, of which at least

\$20,000,000 should be for programs related to Vitamin A deficiency.

Zanmi Lasante.—The Committee recommends USAID provide support to Zanmi Lasante to improve health care in Haiti.

FAMILY PLANNING/REPRODUCTIVE HEALTH

The Committee provides a total of \$461,060,000 from all accounts in this act for family planning and reproductive health programs.

HIV/AIDS

The Committee provides a total of \$5,090,000,000 for programs and activities to combat HIV/AIDS. The Committee consolidates funds requested for this purpose in all accounts in this act under the GHP account, including \$40,000,000 provided in section 699 of this act as an additional amount for the U.S. contribution to the Global Fund to Fight AIDS, TB, and Malaria.

AIDS Vaccine.—The Committee recommends continued funding for the International AIDS Vaccine Initiative.

Blood Safety.—The Committee continues to support Safe Blood for Africa, which assists African nations through training and technical assistance to develop systems to ensure that blood supplies are screened for HIV/AIDS and other diseases.

Eurasia.—The Committee supports the work of the Eurasian Medical Education Program of the American College of Physicians to address HIV/AIDS and chronic diseases in Russia, and recommends continued funding for this program.

Food and Nutrition.—The Global AIDS Coordinator, in consultation with the DFA, should report to the Committee by May 1, 2008, on the following regarding focus countries: (1) the level of funding within the Emergency Plan for fiscal year 2007 that was spent on food and nutritional support for people living with and affected by HIV/AIDS; (2) projected spending on food and nutritional support for people living with and affected by HIV/AIDS for fiscal year 2008; and, (3) the steps the Global AIDS Coordinator has taken to address the challenges identified in the “Report on Food and Nutrition for People Living with HIV/AIDS”, May 2006.

Global Fund.—The Committee provides \$590,000,000 in this act for a U.S. contribution to the Global Fund to Fight AIDS, TB and Malaria. The Committee understands an additional \$300,000,000 is provided in the Departments of Labor, Health and Human Services, and Education Appropriations act, 2008, for a total contribution from both acts of \$890,000,000, an increase of \$166,000,000 above fiscal year 2007.

Media Programs.—The Committee supports the use of local media in combating HIV/AIDS and recommends continued funding for these programs in Kenya, Nigeria, Ethiopia and other countries in Africa, and increased funding for these programs in India.

Microbicides.—The Committee provides \$45,000,000 for research on and development of microbicides as a means of combating HIV/AIDS, and recommends continued support for the International Partnership for Microbicides.

Mother-to-Child Transmission.—The Committee continues to support programs that prevent mother-to-child transmission [PMTCT] of HIV. The Committee believes that additional resources

are required to expand access to these programs, including care and treatment. The Committee directs the Global AIDS Coordinator to provide the resources and technical assistance necessary to expand access to PMTCT services, including effective drug regimens, and to encourage stronger linkages between PMTCT and care and treatment programs.

The Committee recommends that USAID consider supporting a proposal from Mothers2Mothers to prevent transmission of HIV/AIDS from mothers to infants.

Nurses Training.—The Committee is aware of a proposal of Catholic Medical Mission Board, in conjunction with the Chinese Nurses Association, to train nurses in HIV/AIDS care, and recommends USAID consider supporting this initiative.

Orphans.—The Committee notes that section 403(b) of title IV of Public Law 108–25, the United States Leadership Against HIV/AIDS, Tuberculosis, and Malaria Act of 2003, mandates not less than 10 percent of HIV/AIDS assistance for orphans and vulnerable children affected by HIV/AIDS. The Committee directs the Global AIDS Coordinator to ensure that at least this level of assistance is made available.

Pediatric AIDS.—The Committee recommends the Global AIDS Coordinator consider a proposal by the Baylor Pediatric AIDS Initiative to engage in the Pediatric AIDS Corps.

Private Funds.—The Committee notes that the administration has indicated its intention to adopt guidelines for NGOs on how to implement the requirement in section 22 U.S.C. section 7631(f), specifically to adopt a regime that allows for separation of federally-funded activities and privately funded prohibited activities. The Committee welcomes the decision to distinguish between publicly funded activities and those carried out with private funds and urges the administration to impose the least possible burdens so as to avoid requirements that waste resources that could otherwise be used to save lives. The Committee notes that the administration has adopted similar regulations in its faith-based initiative, which should be used as the model in this instance. The Committee will view unfavorably any requirements that impose more costly and burdensome restrictions than those that apply to faith-based grantees.

NEGLECTED TROPICAL DISEASES

The Committee provides \$15,000,000 for continued support of USAID's cooperative agreement in support of an integrated response to the control of neglected tropical diseases, including intestinal parasites, schistosomiasis, lymphatic filariasis, onchocerciasis, trachoma, and leprosy. The Committee requests to be consulted on the uses of these funds, including country-specific allocations.

OTHER INFECTIOUS DISEASES

The Committee recommends a total of \$634,675,000 for other infectious diseases, including avian influenza, tuberculosis, malaria, measles, meningitis, and polio.

Avian Influenza Virus.—The Committee provides \$100,000,000 for programs and activities to contain and prevent an avian influenza pandemic, an amount equal to the budget request, and notes

these funds are in addition to \$161,000,000 provided for such purposes in Public Law 110–28.

The Committee is aware of the many challenges to combatting avian influenza in developing countries and recognizes that in some circumstances foreign militaries may be well positioned to assist in this endeavor. Therefore, the Committee provides an additional \$25,000,000 to enhance the preparedness of militaries in Asia and Africa to respond to an avian influenza pandemic, including through training and equipment. The Committee requests to be consulted prior to the initial obligations of these funds.

Malaria.—The Committee provides a total of \$357,505,000 for programs to combat malaria. The Committee directs that these funds be made available in accordance with country strategic plans incorporating best public health practices including insecticide-treated bed nets, artemisinin combination therapies, and indoor residual spraying, and with significant support for purchase of commodities and equipment. The Committee supports continued funding for the Malaria Vaccine Initiative and for the Medicines for Malaria Venture.

Meningitis.—The Committee is concerned that meningitis has plagued sub-Saharan Africa for over a century, threatening the lives of half a billion people, especially the young. Of those infected, 10 percent die and 25 percent are left with severe neurological damage. The Committee is aware of the Meningitis Vaccine Project, which is supported by private donors to develop an affordable vaccine. The Committee recommends USAID consider funding this initiative.

TB.—The Committee provides a total of \$110,170,000 for programs to combat tuberculosis from all accounts in this act.

The Committee urges the Global AIDS Coordinator to (1) increase funding for TB–HIV coordinated activities with the goal of ensuring that TB screening and treatment is provided to as many co-infected individuals as possible in each focus country; (2) in consultation with appropriate host country officials and multilateral organizations, develop a national strategy for each focus country to ensure that all TB patients are provided HIV testing and counseling as well as referral for AIDS treatment and care; (3) issue guidance that TB–HIV coordinated activities are required in each country operational plan; and (4) provide funding to the World Health Organization for technical support to expand TB treatment and improve coordination of programs to fight HIV and TB, including drug resistant TB. The Committee is concerned with the emergence of drug resistant strains of tuberculosis, including multi-drug resistant-TB [MDR–TB] and extensively drug resistant-TB [XDR–TB], which threaten to undermine progress in AIDS treatment and progress to combat TB control globally. MDR–TB and XDR–TB are new, drug-resistant strains of tuberculosis found mostly in Sub-Saharan Africa where the mortality rate for XDR–TB is roughly 90 percent. The Committee urges USAID to work with the Office of the Global HIV/AIDS Coordinator to strengthen overall TB treatment efforts and to otherwise slow the emergence of MDR and XDR–TB strains.

Technology.—The Committee supports the work of HealthTech to develop innovative solutions to public health needs in developing countries.

VULNERABLE CHILDREN

The Committee provides \$15,000,000 for programs and activities that address the needs of vulnerable children.

Orphans.—The Committee recommends that USAID consider funding a proposal from Kidsave International for a global intervention to help countries place orphans into permanent homes.

Blindness.—The Committee recommends \$1,900,000 for children’s blindness programs.

To the maximum extent practicable, the Committee intends funding for blind children to be focused on eye surgery and vision corrections for children, and is to be implemented in a manner that provides the most funds to the field.

The Committee recognizes the work of Helen Keller International and other organizations to assist blind children and children with low levels of vision.

UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT

DEVELOPMENT ASSISTANCE

Appropriations, 2007	\$1,508,760,000
Budget estimate, 2008	1,041,248,000
House allowance	1,733,760,000
Committee recommendation	1,455,000,000

The Development Assistance account consists of a wide range of poverty-reduction and long-term development activities including free market development, agriculture and rural development, urban, environment, and energy, basic education, and micro-credit programs.

PROGRAM ISSUES

AGRICULTURE DEVELOPMENT PROGRAMS

Agriculture Development Strategy.—The Committee notes the critical role of agriculture in developing countries in alleviating hunger and poverty. It is also the backbone of employment that helps stem the tide of immigration to already overcrowded, overburdened urban areas. The Committee is concerned that support for agriculture-led economic growth lags far behind other foreign assistance programs, and directs the DFA to submit a report, not later than May 1, 2008, describing a multi-year, regional strategy to substantially increase funding for agriculture development programs. In preparing the strategy, the DFA should consult with representatives of foreign governments, U.S. universities, and non-governmental and international organizations that support agricultural development overseas.

Arid Lands.—The Committee recommends USAID support the work of the International Arid Lands Consortium in addressing water, agriculture, and energy issues in the Middle East and Central Asia.

Cacao.—The Committee supports the promotion of sustainable cacao production in Ecuador, Colombia, Peru and Bolivia. The Committee recognizes the work of the Andean Countries Cocoa Export Support Opportunity, a partnership between private industry, governments and international organizations to encourage the sustainable development in cacao-producing areas as an alternative to coca cultivation.

Coffee.—The Committee is aware that coffee is grown in more than half of the municipalities of Colombia and that coffee growing involves over half a million Colombian farmers and their families, mostly small enterprises, in areas that are still socially and economically vulnerable. The Committee recommends USAID work with the National Federation of Coffee Growers of Colombia to provide assistance to these communities to increase the productivity and marketability of their product.

Collaborative Research Support Programs.—The Committee provides \$29,000,000 for CRSPs.

The Committee supports assistance for research and development of salt-resistant crops.

The Committee recommends creation of a CRSP focused on water issues.

Crop Diversity.—The Committee notes that crop diversity provides the genetic building blocks for adapting crops to constantly evolving pests, diseases, and changing climates, and is aware that much of the world's crop diversity is neither safely conserved nor readily available to scientists and farmers who rely on it. The Global Crop Diversity Trust was created by the FAO and CGIAR to collect, document and store seeds securely in order to preserve genetic diversity. The United States was an early supporter of the Trust and the Committee recommends USAID contribute in 2008.

Dairy Development Programs.—The Committee continues its support for dairy development programs.

Fertilizer Programs.—The Committee recommends continued support for the International Fertilizer Development Center.

Food Aid Quality.—Under Public Law 480, USAID provides food aid to millions of hungry people each year. However, quality problems and outdated product formulations have damaged our reputation as the world's most generous provider of such aid. There is a critical need to improve product quality and adjust formulations to meet the needs of today's vulnerable populations. The Committee provides \$750,000 to support activities underway with the Food Aid Quality Enhancement Program to improve food aid product quality and nutrient delivery, consistent with the authority in 7 U.S.C. section 1736g-2(a)(2)(c).

Water.—The Committee provides not less than \$300,000,000 of the funds appropriated by this act for safe drinking water and sanitation supply projects, to be expended in accordance with Public Law 109-121, the Senator Paul Simon Water for the Poor Act of 2005. Of this amount, not less than \$125,000,000 should be used in Africa.

The Committee recognizes the work of the International Rural Water Association in providing training and technical assistance to improve the quality of water and health in Central America and the Caribbean.

The Committee recommends USAID consider funding a project in Uganda to increase access to potable water in Kapchorwa District.

The Committee recommends USAID consider funding a proposal by Water Leaders Foundation for a reverse osmosis water purification project in a developing country.

The Committee supports funding for Ong Tidene, a local NGO that drills wells for Tuareg nomads who live in northern Niger, one of the most arid areas of Africa.

AMERICAN SCHOOLS AND HOSPITALS ABROAD

The Committee continues to recognize the important contributions made to U.S. foreign policy by institutions funded by the ASHA program and provides that not less than \$22,000,000 shall be made available to support these institutions in fiscal year 2008. The Committee, once again, expects USAID to allocate sufficient sums to administer the ASHA program from funds provided for Operating Expenses, so it will not be necessary to expend program funds for administrative purposes.

Although the Committee understands that ASHA funds are available for a variety of purposes, such as construction and equipment, libraries, computer technology, curriculum and staff support, and related expenses, the Committee reaffirms its intention that this assistance is not for permanent budget support to ASHA recipients. The Committee encourages ASHA to give priority to institutions which demonstrate a need and a commitment to private fundraising to match government support.

The Committee recognizes the contributions made by several institutions and believes that they warrant consideration for further ASHA support, including: Lebanese American University; International College and the American University of Beirut; The Johns Hopkins University's Center in Nanjing, China; the Cancer Center of the American British Cowdray Medical Center in Mexico; the Hadassah Medical Organization; American University in Kosovo; and Shaare Zedek Medical Center.

CONFLICT MITIGATION AND HUMANITARIAN ASSISTANCE

Patrick Leahy War Victims Fund.—The Committee continues to support the LWVF which assists persons who are disabled as a result of armed conflict. The Committee recommends \$15,000,000 for this Fund administered by USAID.

Public Donations.—The Committee is aware of many private American individuals and groups who want to donate assistance to needy people overseas. USAID has a long history of partnering with the U.S. private sector, most recently formalized as the Global Development Alliance, to leverage assistance to meet development objectives.

In the context of natural or manmade disasters, the generosity of the American public has been expressed in cash and in-kind donations, often provided through private relief agencies, to the victims of those disasters. The Committee believes there is an increasing desire on the part of the American public, either individually or through community, faith-based, or other local groups, to provide assistance. However, shipping items overseas, such as clothing and shelter that are suitable for affected populations, can be difficult to

arrange and prohibitively expensive. These individuals and groups are not looking to the U.S. Government to provide financing for their donations. Instead, they want help in getting their donations to people in need. The Committee believes USAID should support the participation of these groups and individuals in furtherance of foreign assistance objectives.

The Committee requests the DFA to submit a report, by May 1, 2008, that addresses ways in which USAID can facilitate the participation of private citizens and community groups in the foreign assistance program. The report should address, in particular, the concept of establishing a clearinghouse for private donations, and should identify U.S. Government mechanisms and programs, as well as recommendations, for assisting in the delivery of such privately donated relief aid. The report should also include legislative changes that might be needed.

Sports Programs.—The Committee is aware that sports programs, including those that benefit persons with disabilities, enhance health and development and strengthen communities. The Committee supports the work of organizations involved in these efforts, including Right to Play and Special Olympics.

Victims of Torture.—The Committee recommends \$10,000,000 for programs and activities that address the needs of victims of torture. The Committee recommends support for centers for victims of torture that provide services consistent with the goals of Public Law 106–87, the Torture Victims Relief Reauthorization Act of 1999.

EDUCATION

The Committee recommends funding in this act above the current level for basic education programs, including civic education and teacher training.

Africa.—The Committee recommends continued funding for programs that increase access to basic education in sub-Saharan Africa through the reduction or elimination of school fees. The Committee recommends \$15,000,000 for basic education programs in Ethiopia from all accounts in this act, an increase of \$2,200,000 above the budget request.

Latin America.—The Committee is aware of the work of Alfalit International in providing literacy and basic education programs in Bolivia and the Dominican Republic.

ENVIRONMENT AND ENERGY CONSERVATION

Biodiversity.—The Committee provides not less than \$195,000,000 from the DA account for biodiversity conservation programs and activities.

The Committee recognizes USAID's Amazon Basin Conservation Initiative, which supports the work of national and local governments, civil society groups, and indigenous organizations, in the South American countries that share the Amazon watershed, to protect it from illegal logging and mining, destructive agricultural practices, and unsustainable development. The Committee provides \$15,000,000 for this program in fiscal year 2008, in addition to the level of funding provided in fiscal year 2006 for other biodiversity conservation activities in these countries.

Birds of Prey.—The Committee recommends continued funding for the Peregrine Fund's work in the International Raptor Center, to be matched by private contributions.

Energy.—The Committee recommends not less than \$195,000,000 from all accounts in this act to support policies and programs in developing countries that promote energy efficiency, renewable energy, and cleaner energy technologies, including \$15,000,000 for USAID's Office of Energy and Information Technology. The Committee supports funding for small hydro, solar, and wind projects, particularly in areas where other sources of energy are not available.

The Committee expects United States Government agencies to continue to participate in the nine-agency Clean Energy Technology Exports Initiative.

Endangered Species.—The Committee recommends continued support from funds made available for Indonesia for programs to protect the habitat of orangutans in Borneo and Sumatra.

The Committee supports continued funding for programs to protect great apes in Central Africa, including through the U.S. Fish and Wildlife Service and NGOs such as the Jane Goodall Institute and members of the International Gorilla Conservation Program.

Lead Batteries.—The Committee is aware of the work of Occupational Knowledge International to promote the Better Environmental Sustainability Targets Certification for the lead battery industry, to limit emissions and encourage recycling of lead batteries which threaten health, especially of children, in developing countries where batteries are increasingly used to produce solar and wind energy.

HIGHER EDUCATION, TRAINING, AND WORKFORCE DEVELOPMENT

The Committee recommends increased funding for programs and activities targeted toward higher education, training and workforce development.

The Committee is concerned that over the past 20 years USAID's support for higher education degree training has declined dramatically, from 15,000 trainees to less than 1,000 today. Many of these graduates have contributed to the political and economic development of their countries, but they are now reaching retirement age. The Committee requests USAID to submit a report by May 1, 2008, describing past funding trends for higher education programs and the projected cost of increasing the number of trainees by 3,000.

Entrepreneurship.—The Committee recommends USAID consider funding a proposal of the Center of Entrepreneurship for a distance learning program in the Balkans. The Committee also recommends USAID consider funding a proposal from CHOICE Humanitarian to improve the quality of life in Africa and Latin America through microenterprize and leadership training.

The Committee is aware of the work of the Education for Employment Foundation to create jobs through vocational, technical and managerial training for youth in predominantly Muslim countries, where unemployment among youth is as high as 50 percent. Recognizing that as many as 100 million new job seekers will enter the workforce in these countries in the next 15 years, the Committee recommends USAID consider funding this initiative.

Scholarships.—The Committee recommends continued funding for the CASS program to provide scholarships at U.S. colleges for students with high financial need from Latin America and elsewhere.

ECONOMIC DEVELOPMENT PROGRAMS

Artisans.—The Committee is aware of a project initiated by Aid to Artisans to promote lead-free pottery glazes used by Mexican ceramists. The Committee recommends USAID consider funding a proposal to expand this initiative to other countries where there are serious health and environmental risks associated with leaded pottery production.

Microenterprise Development Programs.—The Committee provides \$250,000,000 from all accounts in this act for microfinance and microenterprise development programs for the poor, especially women. The Committee expects USAID to preserve the viability of leading private NGO microfinance networks and PVOs in order to maximize assistance to poor clients.

The Committee directs that 50 percent of funds available should be for grants to private nongovernmental organizations, networks, and practitioner institutions, and that \$30,000,000 should be provided to USAID's Office of Microenterprise through a central funding mechanism for contracts, cooperative agreements and grants. The Committee recommends \$20,000,000 be used for microfinance service providers working with people infected by HIV/AIDS.

Cooperative Development Program.—The Committee provides \$12,000,000 for USAID's Cooperative Development Program within the Office of Private and Voluntary Cooperation.

Professional Services.—The Committee supports continued funding for the Financial Services Volunteer Corps.

Property Rights.—The Committee is aware of the Institute of Liberty and Democracy and the International Real Property Foundation [IRPF], which create private real estate markets and promote property rights abroad. The Committee recommends that USAID continue support for these initiatives.

Rural Electrification.—The Committee notes that rural electric cooperative projects have provided electricity, local economic development, increased living standards and greater political stability in developing countries. The Committee recommends continued support through the International Rural Power Access and Cooperative Electrification program, and the use of local currencies to meet the capital costs of international rural electrification programs and projects sponsored by U.S. rural electric cooperatives, and for co-finance planning, advisory and training assistance in concert with other international partners.

Telecommunications.—The Committee recommends continued funding for the United States Telecommunications Training Institute.

UNIVERSITY PROGRAMS

Each fiscal year the Committee receives a large number of requests to fund specific activities at or through American institutions of higher education. The Committee strongly supports activities that advance international development and U.S. foreign policy

goals. The Committee has reviewed the concepts proposed for funding, and recommends that USAID and/or the Department of State (as appropriate for the proposed project) consider proposals submitted by the following organizations.

Unless a proposal demonstrates a unique, innovative, or proprietary capability, or demonstrates special considerations that justify limited or non-competitive treatment, the Committee expects that competitive procedures will be applied with regard to the proposals on the list that follows. The Committee also expects USAID to give priority to proposals that have technical merit, realistic budgets, matching contributions, and achievable objectives. Proposals are to be submitted to USAID and/or the Department of State for consideration within 90 days after the date of enactment of this act.

No later than 60 days after the submission of the report required by section 653(a) of the FAA, USAID should submit a report to the Committee on the status of each activity identified below. Such a report should include: (1) the status of the funding proposal by the organization associated with each activity; (2) the degree to which the proposal is consistent with and would advance international development and U.S. foreign policy goals for the country or region in which the activity would take place; (3) the degree to which matching or other funds would be provided by the organization to complement the Federal contribution; (4) to the extent known at the time, any decision by USAID or the Department of State on funding the activity, including the funding level; and (5) any other relevant information deemed important by USAID or the Department of State. The Committee also expects to receive a second report on the status of these proposals no later than July 1, 2008.

With the foregoing in mind, the Committee recommends the following proposals for USAID and the Department of State's consideration:

Brandeis University.—A proposal to fund the International Center for Democracy and Governance.

Catholic Medical Mission Board.—A proposal, in conjunction with the Chinese Ministry of Health and the Chinese Nurses Association, to train nurses in HIV/AIDS care.

DeKalb International Training Center.—A proposal for training student athletes from newly emerging democracies.

EARTH University Foundation.—A proposal to train leaders in small business in Latin America, Africa and Asia.

Franklin Pierce University.—A proposal in conjunction with the Luhansk National Pedagogical University in Ukraine for business education.

Indiana University at Bloomington.—A proposal to establish a database of Burmese human rights abuses.

Iowa State University.—A proposal to establish a program to reduce poverty in Mexico.

New Mexico State University.—A proposal to facilitate on-line communication between American and Mexican students, as well as Israeli and Palestinian students, concerning issues of mutual interest.

Northeastern University.—A proposal to support the Athletes for Human Rights initiative.

Monmouth University.—A proposal, in conjunction with the University of Ghana, to increase primary school enrollment and performance.

SUNY College of Technology at Delhi.—A proposal for a professional development program to improve nursing skills and care in the Republic of Georgia.

Temple University.—A proposal to expand the criminal law procedure program with Tsinghua University.

Texas A&M University.—A proposal to support the Borlaug Fellows Program to strengthen agriculture, science and technology in developing countries.

University of Alabama.—A proposal to establish a pilot program which will promote Central American food products in foreign markets and increase exports.

University of Hawaii at Manoa.—A proposal, in conjunction with universities in Northern Iraq and in the United States, to train a diverse cadre of workers in Iraq in technical skills that will promote reconstruction and self-sufficiency.

University of Iowa.—A proposal to establish a Center for Digital Communications in Development and Education to improve primary and secondary education in Africa.

University of Iowa.—A proposal to train teachers and educational administrators in Timor-Leste.

University of Kentucky.—A proposal for coal mine safety programs in the former Soviet Union.

University of Kentucky.—A proposal, in conjunction with Indonesian universities, to further economic development in Indonesia.

University of Miami.—A proposal to continue a collaborative initiative to improve child health in the Ukraine.

University of Missouri at Columbia.—A proposal to apply biotechnology to grain legumes to improve nutrition in Vietnam.

University of Nebraska at Lincoln.—A proposal to develop a joint program with the Gimlekollen School of Journalism & Communication in Norway and the Government of Norway to train journalists from Ethiopia and Kosovo.

University of Nebraska at Omaha.—A proposal to establish a community-based education program to provide teacher training and vocational training in Afghanistan.

University of Nebraska at Omaha.—A proposal for a community-based education project in Afghanistan, and a proposal to support the Afghanistan Young Leaders Program.

University of Notre Dame.—A proposal to continue work to eliminate lymphatic filariasis in Haiti.

Utah State University.—A proposal, in conjunction with Texas A&M University, to develop an irrigation research, education and training program in the Middle East.

Utah Valley State College.—A proposal to combat HIV/AIDS in Ghana.

Western Kentucky University.—A proposal for the continued funding of an international journalist training program.

Western Kentucky University.—A proposal to address environmental health issues in China.

WOMEN'S PROGRAMS

Afghanistan.—As in past years, the Committee has provided funding to address the critical needs of Afghan women and girls, including support for women-led Afghan NGOs. The Committee directs the DFA to submit a report by May 1, 2008, detailing the uses of funds appropriated for these purposes for each year since fiscal year 2002. The Committee directs that the report assess the impacts of this assistance on healthcare, education and training, protection, and women led organizations; and to recommend new approaches that could better address the growing and unique needs, vulnerabilities, and potential of girls in Afghanistan. Additionally, the Committee directs the DFA to report on best practices or programs currently being implemented in Afghanistan for women and girls which could be replicated in other countries in the region.

Creative Wellness Institute.—The Committee requests USAID consider funding a proposal of the Creative Wellness Institute to address the needs of high-risk Guatemalan women and their families.

GROWTH Fund.—The Committee supports the establishment of the GROWTH Fund, which is intended to enhance economic opportunities for very poor, poor, and low-income women in developing countries. Programs supported by the Fund should increase women-owned enterprise development; property rights for women; women's access to financial services; women in organizational leadership positions; women's ability to benefit from global trade; and improve women's employment benefits and conditions.

Women's Leadership.—The Committee recommends USAID consider funding a proposal from Women's Campaign International to expand political participation of women.

Girls' Empowerment.—The Committee directs the DFA to submit a report to the Committee by May 1, 2008, that includes: (1) an assessment, including data disaggregated by gender where possible, of current U.S.-funded efforts to improve access of girls in developing countries to healthcare, education and training, and protection (including from child marriage, human trafficking, gender-based violence, HIV/AIDS, and other sexually transmitted diseases); (2) examples of best practices or programs that could be replicated; and (3) a strategy to address the unique needs, vulnerabilities, and potential of girls in developing countries.

INTERNATIONAL DISASTER ASSISTANCE

Appropriations, 2007	\$361,350,000
Emergency supplemental (Public Law 110–28)	165,000,000
Budget estimate, 2008	297,300,000
House allowance	322,350,000
Committee recommendation	322,350,000

The Committee recommends \$322,350,000 for International Disaster Assistance.

The Committee noted that significant resources are required to address international disasters and famines, and urges the administration to request sufficient funds for these purposes in fiscal year 2008.

TRANSITION INITIATIVES

Appropriations, 2007	\$39,600,000
Budget estimate, 2008	37,200,000
House allowance	40,000,000
Committee recommendation	50,000,000

The Committee recommends \$50,000,000 for Transition Initiatives.

DEVELOPMENT CREDIT AUTHORITY

(INCLUDING TRANSFER OF FUNDS)

PROGRAM ACCOUNT

Appropriations, 2007	\$21,790,000
Budget estimate, 2008	21,000,000
House allowance	21,000,000
Committee recommendation	21,000,000

ADMINISTRATIVE EXPENSES

Appropriations, 2007	\$7,920,000
Budget estimate, 2008	7,400,000
House allowance	7,400,000
Committee recommendation	8,920,000

OPERATING EXPENSES OF THE UNITED STATES AGENCY FOR
INTERNATIONAL DEVELOPMENT

Appropriations, 2007	\$626,832,000
Emergency supplemental (Public Law 110-28)	8,700,000
Budget estimate, 2008	609,000,000
House allowance	625,700,000
Committee recommendation	645,700,000

The Committee recommends \$645,700,000 for USAID's operating expenses, an increase of \$36,700,000 above the budget request.

CAPITAL INVESTMENT FUND

Appropriations, 2007	\$69,300,000
Budget estimate, 2008	126,000,000
House allowance	87,300,000
Committee recommendation	90,508,000

The Committee recommends \$90,508,000 for the Capital Investment Fund, due to budget constraints.

OPERATING EXPENSES OF THE OFFICE OF THE INSPECTOR GENERAL

Appropriations, 2007	\$35,640,000
Emergency supplemental (Public Law 110-28)	3,500,000
Budget estimate, 2008	38,000,000
House allowance	38,000,000
Committee recommendation	38,000,000

The Committee recommends \$38,000,000 for Operating Expenses of the Office of the Inspector General.

OTHER BILATERAL ECONOMIC ASSISTANCE
ECONOMIC SUPPORT FUND
(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2007	\$2,455,010,000
Emergency supplemental (Public Law 110–28)	2,624,300,000
Budget estimate, 2008	3,319,567,000
House allowance	2,668,206,000
Committee recommendation	3,015,000,000

The Committee recommends \$3,015,000,000 for the ESF account.
Funds are allocated in the following table:

ECONOMIC SUPPORT FUND
[Budget authority in thousands of dollars]

Country/Program	Fiscal year 2008 request	Committee rec- ommendation	Change from re- quest
Country:			
Burma	2,790	11,000	+ 8,210
Cambodia	12,170	15,000	+ 2,830
Cuba	45,700	15,000	– 30,700
Dominican Republic	10,000	15,000	+ 5,000
Egypt	415,000	415,000	.....
Guatemala	10,000	12,000	+ 2,000
Haiti	63,394	73,394	+ 10,000
Indonesia	60,000	65,000	+ 5,000
Iran	75,000	25,000	– 50,000
Jordan	263,547	363,547	+ 100,000
Lebanon	42,100	45,000	+ 2,900
Libya	500	300	– 200
Nepal .....	.....	10,000	+ 10,000
Philippines	25,996	30,000	+ 4,004
Tibet .....	.....	5,000	+ 5,000
Timor-Leste	8,640	16,000	+ 7,360
Vietnam	5,700	10,700	+ 5,000
West Bank/Gaza	63,500	75,000	+ 11,500
Program:			
Afghan Civilian Assistance .....	.....	10,000	+ 10,000
Disability Programs .....	.....	4,000	+ 4,000
East Asia and Pacific Environment	490	2,500	+ 2,010
Extractive Industries Transparency .....	.....	3,000	+ 3,000
Israeli-Palestinian Fund .....	.....	7,000	+ 8,000
Kimberley Process .....	.....	3,000	+ 3,000
Marla Ruzicka Fund .....	.....	5,000	+ 5,000
Middle East Partnership Initiative	75,000	55,000	– 20,000
Iraqi Scholar Rescue .....	.....	[5,000]	+ 5,000
Middle East Regional Cooperation	3,800	5,000	+ 1,200
Reconciliation Programs .....	.....	20,000	+ 20,000
Special Court Sierra Leone .....	.....	12,000	+ 12,000
Trafficking in Persons	6,700	10,000	+ 3,300
Wheelchairs .....	.....	5,000	+ 5,000
Unallocated ESF	2,129,540	1,671,559	– 457,981
Total, ESF	3,319,567	3,015,000	– 304,567

Afghanistan.—The Committee supports funding for revitalization and preservation of the historic center of Kabul in partnership with organizations which provide labor training in traditional crafts and artistry.

Burma.—The Committee recommends not less than \$12,500,000 for assistance for Burma from all accounts in this act, an increase of \$7,870,000 above the budget request.

The Committee has restored funding for the reductions proposed in the budget request for democracy and human rights programs in Burma, and believes that the failure to include these funds is evidence of flaws in the administration's foreign assistance reform efforts.

The Committee expects sufficient support for programs that address the needs of Burmese refugees and IDPs.

The Committee again calls for the immediate and unconditional release of democracy leader Aung San Suu Kyi and all prisoners of conscience in Burma whereby national reconciliation may occur.

Cambodia.—The Committee recommends not less than \$57,000,000 for assistance for Cambodia from all accounts in this act, including \$15,000,000 in ESF assistance.

The Committee has restored funding for critical HIV/AIDS, rule of law, and democracy programs that were proposed for reductions in the budget request. The Committee notes the concerns of indigenous reformers with the proposed reductions, and urges the administration to make clear its support for democracy and human rights in Cambodia. The Committee again recommends not less than \$15,000,000 be made available for democracy programs.

The Committee urges the administration to exercise Presidential Proclamation 7750 to prohibit corrupt Cambodian officials identified in the June 2007 Global Witness report entitled "Cambodia's Family Trees: Illegal Logging and the Stripping of Public Assets by Cambodia's Elite" from entering the United States. The Committee encourages other countries, particularly in Europe and Asia, to implement similar restrictions.

Conflict Diamonds.—The Committee provides \$3,000,000 to implement the Kimberley Process Certification Scheme, including by strengthening the role and capacity of civil society groups in the Kimberley Process.

Cyprus.—The Committee continues to support assistance for scholarships, administrative support of the scholarship program, bicommunal projects, measures aimed at reunification of the island of Cyprus and to reduce tension and promote peace and cooperation. The Committee is aware of concerns that some projects on Cyprus have been funded without advance consultation with the Government of Cyprus. The Committee recommends that such consultation occur whenever practicable in the interest of transparency in the allocation of funds. The Committee understands that U.S. assistance does not go to the Government of Cyprus, but rather to private and nongovernmental organizations, and therefore the Committee intends that with respect to the provision of such assistance, the organizations implementing such assistance and the specific nature of that assistance shall not be subject to the prior approval of any foreign government.

Disabilities.—The Committee provides \$4,000,000 to address the needs and protect the rights of people with disabilities in developing countries, and commends the work of the Advisory Committee on Persons with Disabilities at the Department of State and USAID. Of this amount, \$1,500,000 should be made available to organizations that advocate for people with disabilities.

Dominican Republic.—The Committee recognizes the long and close relationship between the United States and the Dominican

Republic, and provides \$5,000,000 above the budget request for GHP and DA assistance. The Committee is concerned with racially motivated discrimination and violence in the Dominican Republic and urges the Dominican Government to affirm and protect the fundamental rights of all people within its borders. A related concern is that some children born in the Dominican Republic are being denied the right to nationality guaranteed under Dominican law, thereby rendering them defacto stateless. The Committee also urges the Dominican Government to take effective measures to prevent labor rights abuses of Haitian migrant workers.

East Asia and Pacific Funding.—The Committee regrets that, excluding HIV/AIDS funding for Vietnam, the budget request for programs and activities in East Asia and the Pacific reflects a \$39,000,000 decrease below the fiscal year 2006 level. The Committee is concerned that this reduction may give the wrong impression, and urges the administration to request funding for fiscal year 2009 that reflects the importance of this region to U.S. strategic interests.

Environmental Security and Sustainability.—The Committee recognizes the work of the Foundation for Environmental Security and Sustainability [FESS] to address critical national security issues, including regional instability arising from resource scarcity and management practices, natural hazards, and other environmental stresses. The Committee recognizes the importance of the Foundation's conflict management and mitigation programs, particularly initiatives to develop regional and global approaches to combat corruption, implement extractive industries' best practices, and promote effective reconstruction of post-conflict countries to promote stability and security. The Committee recommends continued support to FESS for these activities.

Haiti.—The Committee recommends \$73,394,000 for Haiti, an increase of \$10,000,000 above the budget request. The Committee remains concerned with the problem of pretrial detention in Haiti, as well as the myriad of other challenges Haiti faces as it struggles to rebuild after years of political violence and upheaval. Today, thousands of Haitians languish in the National Penitentiary and police lock-ups, often for months or years, without having been charged with any crime. This is a potentially explosive situation that is also inhumane. For over a decade, the Committee has repeatedly urged USAID to address this problem through its judicial reform programs, but the situation remains as bad as ever. The Committee provides \$5,000,000 specifically to address the problem of pre-trial detention and to reform Haiti's dysfunctional judicial case management system. The Committee also provides \$5,000,000 to support USAID watershed reforestation program in Haiti, to stabilize Haiti's fragile hillsides and support sustainable agriculture.

Indonesia.—The Committee recommends \$65,000,000 for assistance for Indonesia, an increase of \$5,000,000 above the budget request, and expects not less than \$15,500,000 be provided for humanitarian and development programs in Aceh from all accounts in this act, particularly those that address the needs of noncombatants. The Committee recognizes the significant political gains in Aceh following the recent election of a former Free Aceh Movement [GAM] leader as Governor, and encourages the administration and

other international donors to increase engagement in order to cement the peace process.

Iran.—The Committee supports the goals of promoting democracy in Iran, but received a total of only one page of justification material for the request of \$75,000,000 for this program. The Committee is particularly concerned that grantees suspected of receiving U.S. assistance have been harassed and arrested by the Government of Iran for their pro-democracy activities. The Committee provides \$25,000,000 for democracy programs in Iran, and recommends the administration seek future funding for these activities under a different appropriations function. The Committee also provides \$22,287,000 for broadcasting, including Radio Farda, to Iran by VOA and RFE/RL in title I of the act.

Iraq.—The Committee encourages the Department of State to collaborate with the Iraq Memory Foundation to complete the Legacy of Evil Project and to develop the Virtual Site of Remembrance Project, including the annotation of Ba'ath Party regime documents.

The Committee is aware of the Youth Center/Work Study Program in Iraq that is administered by the Iraqi Ministry of Youth and Sport and recommends USAID consider a proposal for funding.

Israeli-Palestinian Fund.—The Committee provides \$8,000,000 for the Israeli-Palestinian Peace, Reconciliation, and Democracy Fund. The Committee intends these funds be used to support people-to-people reconciliation programs, and that grants be made on a transparent, competitive basis.

Jordan.—The Committee provides \$363,547,000 for assistance for Jordan, an increase of \$100,000,000 above the budget request. The Committee requests the additional funds be used to address social and economic development needs, including for Iraqis seeking refuge in Jordan.

Lebanon.—The Committee provides \$500,000 to the U.S. Forest Service to support its forest management and wildlife conservation programs in Lebanon.

Marla Ruzicka Iraqi War Victims Fund.—The Committee provides \$5,000,000 for this Fund administered by USAID.

MEPI.—The Committee recommends \$55,000,000 for the Middle East Partnership Initiative, of which \$9,000,000 is for scholarship programs for students from countries with significant Muslim populations at not-for-profit U.S. educational institutions in the Middle East.

MERC.—The Committee recommends \$5,000,000 for continued support for the Middle East Regional Cooperation Program.

Nepal.—The Committee believes this critical time of transition is no time to be reducing assistance for Nepal, one of the world's poorest countries, as it struggles to end a decade of civil conflict. Nepal faces the near Herculean tasks of building democratic institutions, disarming and reintegrating Maoist combatants, and overcoming centuries of caste discrimination, corruption, poverty and injustice. The Committee believes the United States should play a more active and visible role in supporting this process, and provides \$10,000,000 in ESF assistance to more than make up for the proposed cuts in the budget request. The Committee intends that not less than \$2,000,000 be made available for training and capacity

building to promote the role of women in civil society, political parties, and the Parliament of Nepal.

North Korea.—The Committee recommends \$3,000,000 for democracy and human rights programs in North Korea, as authorized by Public Law 108–333, the North Korean Human Rights Act of 2004.

Philippines/Mindanao.—The Committee provides \$30,000,000 for assistance for the Philippines, and expects a portion of these funds to be used to support peace efforts between the Government of the Philippines and the Moro Islamic Liberation Front, including through the United States Institute for Peace. The Committee urges the administration to request additional support if a permanent peace accord is achieved.

Special Court for Sierra Leone.—The Committee provides not less than \$12,000,000 for a contribution to the Special Court for Sierra Leone.

Regional Strategies.—The Committee is concerned that the administration has not articulated coherent strategies for pursuing U.S. interests in East Asia, the Middle East, or Central America, and directs the Secretary of State to submit a report not later than 120 days after enactment of this act detailing United States interests and objectives in these regions, on a country-by-country and regional basis, and a 5-year funding strategy proposed to advance those interests and achieve those objectives.

Religious Tolerance.—The Committee recognizes the need to counter Islamic extremism, and is aware of the successes of LibforAll's tolerance and moderation programs in Indonesia. The Committee supports expansion of these types of programs globally, particularly in the Middle East, and recommends the Department of State and USAID consider funding proposals from LibforAll for this purpose.

Vietnam.—The Committee supports judicial and economic reform programs in Vietnam which strengthen the rule of law, protect human rights, and expand economic opportunities. The Committee is disappointed with the budget request for Vietnam, particularly as relations continue to normalize. The Committee provides \$10,700,000 in ESF assistance for Vietnam, almost double the request, to support the STAR program and other activities.

West Bank and Gaza.—The Committee continues to support the First Regional Cooperative Program for Health to be conducted by the Hebrew University's Kuvim Center and Al Quds University.

Wheelchairs.—The Committee recommends not less than \$5,000,000 for wheelchair programs in developing countries. The Committee intends funding for wheelchair programs to be allocated through a fully open and competitive process based on merit. The Committee supports programs that encourage local initiative, utilize appropriate technology, and are sustainable.

The Committee recommends the Department of State and USAID consider a proposal by the Wheelchair Foundation to provide wheelchairs to the needy in developing countries.

Reconciliation Programs.—The Committee provides \$20,000,000 for reconciliation programs and activities which bring together individuals of different ethnic, religious and political backgrounds in countries affected by civil conflict and war. This global program

seeks to promote understanding, mutual respect and reconciliation through the active participation of members of opposing groups.

The Committee supports funding of local organizations in affected countries and believes that the following organizations are among those deserving consideration for support under this program or under the Israeli-Palestinian Peace, Reconciliation, and Democracy Fund:

The Arava Institute for Environmental Studies.—A proposal to bring Arab and Israeli college students together to promote understanding and solve common environmental problems.

Interns for Peace.—A proposal to unite youth, women, and diverse ethnic groups in cooperative development in the Middle East and elsewhere.

Facing History and Ourselves.—A proposal to expand international conflict resolution and promote democracy.

Jerusalem YMCA.—A proposal to foster inter-faith, inter-racial and inter-group understanding.

Project Children.—A proposal to bring together Protestant and Catholic children from Ireland.

Seeds of Peace.—A proposal to promote understanding between teenagers in the Middle East, South Asia, Cyprus, and the Balkans.

ASSISTANCE FOR EASTERN EUROPE AND THE BALTIC STATES

Appropriations, 2007	\$273,900,000
Emergency supplemental (Public Law 110—28)	214,000,000
Budget estimate, 2008	289,322,000
House allowance	297,332,000
Committee recommendation	294,568,000

The Committee recommends \$294,568,000 for Eastern Europe and the Baltic States.

Funds are allocated in the following table:

ASSISTANCE FOR EASTERN EUROPE AND THE BALTIC STATES (SEED)

[Budget authority in thousands of dollars]

Country	Fiscal year 2007 enacted	Fiscal year 2008 request	Committee recommendation	Change from request
Albania	21,100	16,200	17,200	+ 1,000
Bosnia and Herzegovina	32,100	22,900	27,422	+ 4,522
Kosovo	77,700	151,246	151,246	.....
Macedonia	28,100	18,900	18,900	.....
Montenegro	8,500	7,572	8,000	+ 428
Serbia	60,000	51,300	53,300	+ 2,000
Europe Regional	46,400	21,204	18,500	— 2,704
Total, SEED	273,900	289,322	294,568	+ 5,246

Bosnia-Herzegovina.—The Committee is aware that the Government of Bosnia-Herzegovina has taken steps to prosecute war criminals in its domestic courts. The Committee recognizes that for these cases to be handled properly and justice to be done in a timely manner, assistance is needed. The Committee recommends \$3,000,000 be made available to support investigations, prosecutions and trials of war criminals in Bosnia-Herzegovina.

Legal Reform.—The Committee recommends continued funding for the ABA Rule of Law Initiatives including the CEELI program and programs in other regions. These programs should be carried out through cooperative agreements.

ASSISTANCE FOR THE INDEPENDENT STATES OF THE FORMER SOVIET UNION

Appropriations, 2007	\$452,000,000
Budget estimate, 2008	351,585,000
House allowance	397,585,000
Committee recommendation	401,885,000

The Committee recommends \$401,885,000 for the FSA account. Funds are allocated in the following table:

ASSISTANCE FOR INDEPENDENT STATES OF FORMER SOVIET UNION (FSA)

[Budget authority in thousands of dollars]

Country	Fiscal year 2008 request	Committee recommendation	Change from request
Europe and Eurasia:			
Armenia	35,000	39,000	+ 4,000
Azerbaijan	18,000	22,000	+ 4,000
Belarus	10,000	11,000	+ 1,000
Georgia	50,500	55,500	+ 5,000
Moldova	13,300	15,300	+ 2,000
Russia	50,000	74,000	+ 24,000
Ukraine	71,000	72,000	+ 1,000
Eurasia Regional	22,219	22,414	+ 195
Subtotal, Europe and Eurasia	270,019	311,214	+ 41,195
South and Central Asia:			
Kazakhstan	14,397	15,397	+ 1,000
Kyrgyz Republic	23,815	26,500	+ 2,685
Tajikistan	26,880	26,800	- 80
Turkmenistan	5,500	8,000	+ 2,500
Uzbekistan	8,474	8,474	.....
Central Asia Regional	2,500	5,500	+ 3,000
Subtotal, South and Central Asia	81,566	90,671	+ 9,105
Total, FSA	351,585	401,885	+ 50,300

Children and Orphans.—The Committee remains concerned with the plight of children and orphans in the former Soviet Union, and recommends the Department of State and USAID consider proposals from Kidsave and New Life Ministries to address these urgent needs in Russia, Belarus, Ukraine, and Latvia.

Civilian Research and Development.—The Committee is aware of the work of the Civilian Research and Development Foundation [CRDF], which has helped to channel the research activities of weapons scientists in the Former Soviet Union in constructive directions. The Committee recommends continued support for CRDF from this account and with MEPI funds, to enable CRDF to expand its activities to work with scientists and engineers from the Middle East, North Africa, and elsewhere outside the FSU region.

Central Asia.—The Committee recognizes the work of the Eurasia Foundation in promoting democratic institutions, independent media, and business education throughout the former Soviet Union.

The Committee supports funding for the Foundation at a level comparable to previous fiscal years to continue this work.

The Committee continues to support the Institute for Sustainable Communities, which works to strengthen civil society groups in Eastern Europe and Central Asia that are involved in environmental conservation and democracy building.

Hellenicare.—The Committee supports the Primary Health Care Initiative in countries of the former Soviet Union, and recommends funding for this program.

Nagorno Karabakh.—The Committee continues to be concerned about the plight of the victims of the Nagorno Karabakh conflict, and recommends funds be made available to address ongoing humanitarian needs in Nagorno Karabakh.

North Caucasus.—The Committee is concerned that armed conflicts and continuing low-intensity violence have caused great suffering and resulted in enormous humanitarian and development needs in the North Caucasus, and provides \$8,000,000 to address these needs. The Committee intends for funds to be spent for the provision of both immediate and long term basic services to conflict-affected populations (including housing, water, sanitation, public health), support for education and youth, economic development, the promotion of good governance (including citizen participation, human rights, free media, development of NGOs), and conflict mitigation. The funds should be dispersed through a transparent and competitive process.

U.S.-Ukraine.—The Committee recognizes the community partnership programs of the U.S.-Ukraine Foundation that support grassroots reform and civic participation in Ukraine and recommends consideration of a proposal from the Foundation.

U.S. Forest Service.—The Committee notes the work of the U.S. Forest Service in the Russian Far East to promote sustainable forestry management, habitat protection for endangered species, protected area management and ecotourism, and fire management. The Committee provides \$500,000 to support and expand these efforts.

INDEPENDENT AGENCIES

INTER-AMERICAN FOUNDATION

Appropriations, 2007	\$19,305,000
Budget estimate, 2008	19,000,000
House allowance	19,000,000
Committee recommendation	22,000,000

The Committee recommends \$22,000,000 for the Inter-American Foundation.

AFRICAN DEVELOPMENT FOUNDATION

Appropriations, 2007	\$22,770,000
Budget estimate, 2008	30,000,000
House allowance	30,000,000
Committee recommendation	30,000,000

The Committee recommends \$30,000,000 for the African Development Foundation.

PEACE CORPS

(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2007	\$319,640,000
Budget estimate, 2008	333,500,000
House allowance	333,500,000
Committee recommendation	323,500,000

The Committee recommends \$323,500,000 for the Peace Corps.

MILLENNIUM CHALLENGE CORPORATION

Appropriations, 2007	\$1,752,300,000
Budget estimate, 2008	3,000,000,000
House allowance	1,800,000,000
Committee recommendation	1,200,000,000

The Committee recommends \$1,200,000,000 for the MCC. Since fiscal year 2004 the Committee has provided a total of \$6,000,000,000 for the MCC, of which \$5,100,000,000 is available for compact assistance. The Committee is aware that according to the GAO, only \$3,000,000,000 of that amount had been obligated for 11 compacts, of which less than one-thirtieth has been disbursed. The slow rate of disbursement reflects, in part, the MCC's overly optimistic estimates of compact countries' capacity to meet compact requirements, which may result in significant unobligated but undisbursed balances when compacts expire. There are few tangible results that can be measured from any of these compacts. The unobligated balance currently available for compact assistance is \$2,100,000,000.

According to the MCC, four compacts are projected for signature in fiscal year 2008, for a total of \$1,776,000,000. Other expenses (\$200,000,000) and threshold country programs (\$190,000,000) are projected to total \$390,000,000. The MCC requires \$1,386,000,000 to sign the four projected compacts in fiscal year 2008 (in addition to the planned use of \$578,000,000 in carry over funding). Accordingly, and partly due to budget constraints, the Committee provides \$1,200,000,000 for the MCC in fiscal year 2008. The Committee notes that as of March 2007, the average size of compacts is \$271,000,000, but that for fiscal year 2008, the average size would increase to \$485,000,000. The Committee further notes that one of these compacts, for Tanzania, a country of 37 million people, would require \$699,000,000, exceeding the combined total of the fiscal year 2008 budget requests under the DA and ESF accounts for all of sub-Saharan Africa. The Committee questions whether this is the most effective use of scarce resources for a continent of close to a billion people, most of whom are impoverished.

The Committee supports the goals of the MCC to provide assistance in a manner that promotes economic growth, reduces extreme poverty, and strengthens good governance, economic freedom, and investments in people. However, the Committee has been disappointed in several respects by the way it has been implemented. Compacts have been signed with some countries of little if any strategic importance to the United States. Only a miniscule portion of funding has been devoted to improving health, education or governance, which are necessary to alleviate poverty. No compacts have included judicial reform as a primary component, although

violent crime, corruption and dysfunctional judicial systems are an impediment to development in many of the countries that have signed compacts.

The Committee was faced with difficult choices, caused in part by the administration's decision to not include any funds for the Global Fund to Fight AIDS, TB and Malaria in its budget request for State, Foreign Operations, as well as by arrears owed in connection with binding treaty obligations. The Committee directs the MCC to proceed judiciously regarding future compacts until the results of compacts previously signed can be evaluated. The Committee directs the Comptroller General to audit and assess the financial management and oversight of MCC programs.

Report.—The Committee notes that MCC compacts often focus on infrastructure to improve trade capacity and the movement of goods to markets. The Committee urges the MCC and compact countries to consider environmental factors in the planning and development of infrastructure. The Committee directs the MCC to submit a report not later than 90 days after enactment of this act, detailing the programmatic measures and investments the MCC intends to undertake to address any adverse social and environmental consequences of infrastructure investments. In addition, the Committee encourages the MCC to consult with environmental experts to develop infrastructure planning mechanisms to enable recipient countries to minimize the environmental and social costs of their compact proposals at the outset, and actively encourage such countries to set aside an adequate portion of compact funds to implement effective environmental mitigation measures.

DEPARTMENT OF STATE
GLOBAL HIV/AIDS INITIATIVE

Appropriations, 2007	\$3,246,520,000
Budget estimate, 2008	4,150,000,000
House allowance	4,450,000,000
Committee recommendation	[5,090,000,000]

The Committee consolidates all funds for health programs contained in the budget request under the GHP account.

The Committee provides a total of \$5,090,000,000 for HIV/AIDS programs under the GHP account.

DEMOCRACY FUND

Appropriations, 2007	\$94,050,000
Emergency supplemental (Public Law 109–28)	260,000,000
Budget estimate, 2008 .....	.....
House allowance .....	.....
Committee recommendation	177,000,000

The Committee recommends \$177,000,000 for the Democracy Fund, of which \$75,000,000 is for the HRDF and \$102,000,000 is for the NED. To increase oversight and coordination of programs and activities that promote democracy globally, the Committee strongly recommends the administration request funding for democracy programs under the Democracy Fund account in subsequent fiscal years.

Definition.—To ensure a common understanding of democracy programs among United States Government agencies, the Committee defines the term “promotion of democracy” as it is used in this act to include programs that support good governance, human rights, independent media, and the rule of law, and otherwise strengthen the capacity of democratic political parties, governments, civil society organizations, and citizens to support the development of democratic institutions.

Democracy and Foreign Aid Reform.—The budget request includes \$1,447,965,000 for the promotion of democracy globally under the “Governing Justly and Democratically” pillar, an amount which, according to the Department of State, is \$214,766,000 above the fiscal year 2006 funding level.

The Committee notes, however, that if proposed funding levels for activities in Iraq (\$171,820,000), Afghanistan (\$202,000,000), and Pakistan (\$41,600,000), and proposed new start programs in Iran (\$75,000,000), Libya (\$300,000), North Korea (\$2,000,000), and Middle East Regional (\$300,000), are backed out of both the fiscal year 2008 budget request and fiscal year 2006 level, \$996,845,000 remains for the advancement of democracy abroad. This reflects a decrease of \$78,005,000 below the fiscal year 2006 level.

The Committee believes that funding for programs to promote democracy in Iraq and Afghanistan should not come at the expense of ongoing activities to advance democracy in other important regions of the world.

HRDF.—The Committee recommends \$75,000,000 for the Human Rights and Democracy Fund, an increase of \$35,000,000 above the budget request, of which \$15,000,000 is for democracy, human rights, and rule of law programs in the People’s Republic of China, Hong Kong and Taiwan and \$10,000,000 is for the continuation of programs to promote democracy in countries outside the Middle East with a significant Muslim population.

NED.—The Committee recommends \$102,000,000 for core support for the NED, an amount \$22,000,000 above the budget request. Funds are allocated in the following table:

NATIONAL ENDOWMENT FOR DEMOCRACY

[Budget authority in thousands of dollars]

Organization	Fiscal year 2008 request	Committee recommendation	Change from request
Africa	9,600	16,750	+ 7,150
Asia	10,640	17,250	+ 6,610
Middle East	24,070	18,000	– 6,070
Central and Eastern Europe	4,260	5,000	+ 740
Independent States of the Former Soviet Union	8,530	15,000	+ 6,470
Latin America/Caribbean	8,240	12,000	+ 3,760
Multiregional	4,260	6,500	+ 2,240
Administration	8,800	9,500	+ 700
Democratic Activities	1,600	2,000	+ 400
Total, National Endowment for Democracy	80,000	102,000	+ 22,000

The Committee recommends an additional \$18,000,000 for NED from funds requested under the headings “Development Assistance”, “Economic Support Fund”, and “Assistance for the Inde-

pendent States of the Former Soviet Union” to support ongoing programs funded under those accounts in prior fiscal years.

Reports Required.—The Committee is particularly perplexed by the proposed reductions in funding for democracy programs for Zimbabwe (–\$3,586,000), Burma (–\$3,621,000), and the Philippines (–\$5,071,000), and requests the Department of State to provide a report to the Committees, not later than 60 days after enactment of this act, justifying these cuts on a project-by-project basis.

The Committee requests the Comptroller General of the United States to conduct an assessment of democracy promotion programs conducted by USAID and the Department of State, to include: the process by which democracy promotion strategies are formulated and budgeted within, and between, relevant United States Government bureaus and agencies; the coordinating mechanisms for democracy promotion programs between USAID and the Department of State; the process by which decisions are made by USAID for utilizing for-profit contractors and not-for-profit grantees in democracy programs and activities; and a comparison of programmatic innovation, effectiveness and administrative efficiency between USAID and DRL.

Responsibilities.—The Committee recommends that the Assistant Secretary of State for Democracy Human Rights and Labor have responsibility for all HRDF policy, funding and programming decisions in this act and subsequent acts making appropriations for foreign operations, export financing and related programs. In addition, the Committee recommends the Assistant Secretary have responsibility for the development of strategies for the promotion of democracy globally and the coordination of programs between the Department of State and USAID.

INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

Appropriations, 2007	\$472,616,000
Emergency supplemental (Public Law 110–28)	252,000,000
Rescission	– 13,000,000
Budget estimate, 2008	634,600,000
House allowance	568,475,000
Committee recommendation	558,449,000

The Committee recommends \$558,449,000 for INCLE.

ILEAs.—The Committee recommends an increase of \$2,500,000 to the budget request from within funds provided under this account, to be allocated equally among the four ILEAs, with an equal share reserved for a new Latin America ILEA if it is established during fiscal year 2008.

El Salvador.—The Committee is concerned with the rise of violent crime in El Salvador where police are poorly trained and underpaid, perpetrators are rarely arrested, witnesses are afraid to testify, and impunity is the norm. An example is the unsolved murder of Gilberto Soto, a native of El Salvador, an American citizen, and an official with the International Brotherhood of Teamsters. The initial police investigation and prosecution was badly flawed, and the Committee urges the Salvadoran Government to conduct a new, credible investigation and to bring to justice those responsible.

Guatemala.—The Committee is concerned with the rise in organized crime and gang violence, as well as the murders of young women, in Guatemala. Corruption and a dysfunctional justice system have prevented an effective response to these serious problems. In a particularly disturbing case, on February 19, 2007, three Salvadoran lawmakers and their driver were brutally murdered. Soon thereafter, four Guatemalan police officers who had been imprisoned in connection with the crime were also murdered. Although several Guatemalan law enforcement officials resigned in the wake of these killings, there has been little progress in solving the case. The Committee believes that establishing the rule of law in Guatemala is imperative for the future economic, social and political development of the country, and that this will not be possible until the perpetrators of these heinous acts are brought to justice.

Jordan.—The Committee previously provided \$120,000,000 to construct the Jordan International Police Training Center [JIPTC] which has trained some 40,000 Iraqi police. The Committee is concerned that a facility which reflects both a significant U.S. investment and has provided a safe location for training Iraqi police recruits may not be utilized in the future. The Committee directs the Secretary to provide the Committee with a plan for future use of this important resource consistent with the investment and with U.S. interests in the region.

Missing and Exploited Children.—The Committee recognizes the work of the National Center for Missing and Exploited Children, and supports activities overseas, such as information sharing, tracking incidents, and identifying patterns of international child pornography. The Committee recommends the Department of State consider a proposal for this purpose.

ANDEAN PROGRAMS

Appropriations, 2007	\$721,500,000
Budget estimate, 2008	442,812,000
House allowance	312,460,000
Committee recommendation	415,050,000

The Committee recommends \$415,050,000 for Andean Programs, a decrease of \$27,762,000 below the budget request for programs and activities requested under the “Andean Counterdrug Initiative”. Funds are allocated in the following table:

ANDEAN PROGRAMS

[Budget authority in thousands of dollars]

Country	Fiscal year 2008 request	Committee recommendation	Change from request
Bolivia	30,000	30,000	.....
Brazil	1,000	1,000	.....
Colombia	366,968	337,206	– 29,762
Ecuador	7,000	8,000	+ 1,000
Panama	1,000	1,000	.....
Peru	36,844	37,844	+ 1,000
Total, Andean Programs	442,812	415,050	– 27,762

The Committee requires that all reprogramming of funds under this heading shall be subject to the same review and approval pro-

cedures by the Department of State as apply to the reprogramming of ESF funds.

Funds for Colombia are allocated in the following table:

COLOMBIA
[Budget authority in thousands of dollars]

Program	ESF	AP	MADR	IMET	FMF	Fiscal year 2008 request	Committee recommendation	Change from request
PEACE AND SECURITY								
Counterterrorism: Governments' Capabilities			3,315			3,315	3,315	
Subtotal, Counterterrorism			3,315			3,315	3,315	
Stabilization Operations and Security Sector Reform:								
Disarmament, Demobilization and Reintegration (DDR)	10,442	1,000	427			11,442	11,442	
Destruction and Security of Conventional Weapons						427	427	
Defense, Military, and Border Restructuring, Reform and Operations				1,500	78,000	79,500	59,500	-20,000
(Manual Eradication Protection, by transfer from AP)							[10,000]	+10,000
Law Enforcement Restructuring, Reform and Operations		20,000				20,000	15,000	-5,000
Program Support (Stabilization)	650	424				1,074	1,074	
Subtotal, Stabilization Operations and Security Sector Reform	11,092	21,424	427	1,500	78,000	112,443	87,443	-25,000
Counter narcotics:								
Eradication		189,651				189,651	139,000	-50,651
(Transfer to FMF)							-10,000	-10,000
Alternative Development and Alternative Livelihoods	67,566					67,566	97,566	+30,000
Interdiction		142,023				142,023	142,023	
Drug Demand Reduction		214				214	214	
Program Support (Narcotics)	3,136	7,027				10,163	5,163	-5,000
Subtotal, Counter narcotics	70,702	338,915				409,617	373,966	-35,651
Transitional Crime:								
Financial Crimes and Money Laundering		861				861	861	
Program Support (Crime)		18				18	18	
Subtotal, Transitional Crime		879				879	879	

COLOMBIA—Continued

[Budget authority in thousands of dollars]

Program	ESF	AP	MADR	IMET	FMF	Fiscal year 2008 request	Committee recommendation	Change from request
Total, Peace and Security	81,794	361,218	3,742	1,500	78,000	526,254	465,603	- 60,651
GOVERNING JUSTLY and DEMOCRATICALLY								
Rule of Law and Human Rights:								
Constitutions, Laws and Legal Systems	5,740	250				250	250	
Justice System	8,000	5,371				11,111	42,000	+ 30,889
Human Rights	1,116	129				8,000	8,000	
Program Support (Rule of Law)						1,245	1,245	
Subtotal, Rule of Law and Human Rights	14,856	5,750				20,606	51,495	+ 30,889
Good Governance:								
Local Government and Decentralization	2,479					2,479	2,479	
Program Support (Governance)	421					421	421	
Subtotal, Good Governance	2,900					2,900	2,900	
Political Competition and Consensus-Building:								
Political Parties	687					687	687	
Program Support (Political Competition)	63					63	63	
Subtotal, Political Competition and Consensus-Building	750					750	750	
Total, Governing Justly and Democratically	18,506	5,750				24,256	55,145	+ 30,889
INVESTING IN PEOPLE								
Social and Economic Services and Protection for Vulnerable Populations: Assistance	35,000					35,000	40,000	+ 5,000
Subtotal, Social and Economic Services and Protection for Vulnerable Populations	35,000					35,000	40,000	+ 5,000
Total, Investing in People	35,000					35,000	40,000	+ 5,000

ECONOMIC GROWTH										
Trade and Investment:										
Trade and Investment Capacity	4,000								4,000	
Program Support (Trade)	200									
Subtotal, Trade and Investment	4,200								4,000	-4,000
Total, Economic Growth	4,200								4,000	-4,000
Total, Colombia	139,500	366,968	3,742	1,500	78,000	589,510	560,748			-28,762

Colombia.—The Committee affirms its strong support for Colombia and provides a total of \$560,748,000, which is \$28,762,000 below the budget request and \$4,677,000 above the fiscal year 2007 level. Within this amount, the Committee has increased the percentage of the total that is available for alternative development and justice programs and directs that at least \$15,000,000 of these funds be used for programs which specifically benefit Afro-Colombian communities. The Committee also designates a portion of the assistance for the Colombian military to provide security for manual eradication programs, which the Committee believes is more likely to reduce coca cultivation over the long term than aerial eradication.

The Committee notes that after spending in excess of \$5,000,000,000 in support of Plan Colombia since 2000, some areas of the country are safer and Colombia's economic indicators are, for the most part, positive. However, reports of unlawful killings by the army have increased in the past 2 years, and impunity for such crimes remains the norm. After predictions 6 years ago that Plan Colombia would cut by half the amount of coca production by 2005, the availability and price of cocaine on America's streets remain unchanged. There is no indication that the ability of Colombian drug traffickers to meet the demand for cocaine in the United States and elsewhere has been appreciably diminished. Coca is now grown in small, hard to eradicate plots in every department of the country, as coca growers continue to adapt to aerial eradication and destroy more forest as they replant.

The Committee is convinced that the majority of coca growers would voluntarily shift to licit crops in order to avoid the dangers and difficulties of growing coca, if provided viable alternatives. Specialty varieties of coffee and cacao offer such alternatives, but require considerable training and support. To date, far too few resources have been devoted to such programs.

The Committee has also been disappointed with the paltry support for justice programs in a country where impunity poses a serious impediment to peace, security, and economic and political development. The Committee has included additional funds to support the Office of the Colombian Attorney General and other justice programs, including the Human Rights Unit, the Justice and Peace Unit, the Procuraduria General de la Nacion, and the Defensoria del Pueblo. A portion of the funds made available for the Human Rights Unit should be used to support investigations of killings of trade unionists. The Committee is concerned with the plethora of units within the Office of Attorney General with overlapping authority to investigate violations of human rights, and urges close cooperation and coordination to ensure that cases are properly and thoroughly investigated. Funds provided to support the Defensor del Pueblo should be used, in part, to advise and assist victims in connection with the paramilitary demobilization process. The Committee provides \$9,000,000 to enable the Attorney General to expeditiously develop a credible witness protection program so victims of paramilitaries and other armed groups can safely provide testimony. The Committee provides \$3,000,000 to immediately improve the quality of forensic investigations of mass graves, some of which

have been conducted without the capacity to properly identify or safeguard remains, or to determine the cause of death.

The Committee provides \$40,000,000, which is \$5,000,000 above the budget request, for assistance for Colombia's large population of internally displaced persons.

MIGRATION AND REFUGEE ASSISTANCE

Appropriations, 2007	\$833,033,000
Emergency supplemental (Public Law 110–28)	130,500,000
Budget estimate, 2008	773,500,000
House allowance	829,900,000
Committee recommendation	889,000,000

The Committee recommends \$889,000,000 for the MRA account.

Montagnards.—The Committee requests the Secretary of State to submit a report by March 1, 2008, on the estimated number of Montagnards who are refugees in Cambodia and are seeking to resettle in the United States, and their reasons for departing Vietnam.

North Korea.—The Committee supports programs to meet the needs of refugees fleeing North Korea, as authorized by Public Law 108–333, the North Korean Human Rights Act of 2004.

Tibetan Refugees.—The Committee supports assistance for Tibetan refugees who have fled their homeland and are in transit in Nepal or resettled in India.

Unaccompanied Minors.—The Committee notes the shortage of referrals for refugee processing of unaccompanied minors, including orphans and children with disabilities and recommends that the Department of State Bureau of Population, Refugees, and Migration work with other Federal agencies, the U.N. High Commissioner for Refugees, and refugee resettlement organizations, to prioritize identification, screening and registering of vulnerable unaccompanied refugee minors to facilitate their resettlement.

UNITED STATES EMERGENCY REFUGEE AND MIGRATION ASSISTANCE FUND

Appropriations, 2007	\$55,000,000
Emergency supplemental (Public Law 110–28)	55,000,000
Budget estimate, 2008	55,000,000
House allowance	45,000,000
Committee recommendation	45,000,000

The Committee provides \$45,000,000 for the ERMA account and notes that an additional \$55,000,000 was included in Public Law 110–28.

NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

Appropriations, 2007	\$405,999,000
Emergency supplemental (Public Law 110–28)	57,500,000
Budget estimate, 2008	464,000,000
House allowance	467,000,000
Committee recommendation	499,000,000

The Committee provides \$499,000,000 for the NADR account. Funds are allocated in the following table:

NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

[Budget authority in thousands of dollars]

Program	Fiscal year 2008 request	Committee recommendation	Change from request
Nonproliferation Programs:			
Nonproliferation and Disarmament Fund	30,000	32,000	+ 2,000
Export Control and Related Border Security Assistance	41,270	51,270	+ 10,000
Global Threat Reduction (formerly NWMDE)	53,500	62,500	+ 9,000
Biosecurity Engagement Program	[20,000]	[30,000]	+ 10,000
IAEA Voluntary Contribution	50,000	53,000	+ 3,000
CTBT International Monitoring System	18,000	28,000	+ 10,000
Subtotal, Nonproliferation Programs	192,770	226,770	+ 34,000
Anti-Terrorism Programs:			
Anti-terrorism Assistance	124,311	124,311	.....
Terrorist Interdiction Programs	18,345	18,345	.....
CT Engagement with Allies	1,000	1,000	.....
Counterterrorism Financing	6,368	6,368	.....
Subtotal, Anti-terrorism Programs	150,024	150,024	.....
Regional Stability and Humanitarian Assistance:			
Humanitarian Demining Program	66,485	66,485	.....
International Trust Fund	10,000	11,000	+ 1,000
Small Arms/Light Weapons Destruction	44,721	44,721	.....
Subtotal, Regional Stability and Humanitarian Assistance ...	121,206	122,206	+ 1,000
Total, NADR	464,000	499,000	+ 35,000

Biosecurity Engagement Program.—The Committee supports efforts to secure dangerous pathogens worldwide, particularly in South and Southeast Asia, and recommends \$30,000,000, an increase of \$10,000,000 above the budget request, for this global threat reduction program.

Materials of Mass Destruction.—The Committee supports sections 10–12 of Public Law 109–472 which strengthens U.S. efforts to interdict illicit shipments of weapons or materials of mass destruction and secure vulnerable stockpiles of conventional weapons. The Committee provides \$46,059,000 to implement these programs, of which \$10,000,000 is under Export Control and Related Border Security Assistance, and \$36,059,000 is under the Small Arms and Light Weapons Destruction program. An additional \$2,000,000 for these programs is under the Nonproliferation and Disarmament Fund.

DEPARTMENT OF THE TREASURY

INTERNATIONAL AFFAIRS TECHNICAL ASSISTANCE

Appropriations, 2007	\$19,800,000
Emergency supplemental (Public Law 110–28)	2,750,000
Budget estimate, 2008	24,800,000
House allowance	18,000,000
Committee recommendation	22,800,000

The Committee provides \$22,800,000 for the International Affairs Technical Assistance program.

DEBT RESTRUCTURING

Appropriations, 2007	\$64,350,000
Budget estimate, 2008	207,300,000
House allowance	200,300,000
Committee recommendation	200,300,000

The Committee provides \$200,300,000 for bilateral Heavily Indebted Poor Country [HIPC] and poorest country debt reduction, HIPC Trust Fund, and Tropical Forest Conservation Act debt reduction programs. The Committee recommends \$20,000,000 to support implementation of the Tropical Forest Conservation Act.

TITLE IV
MILITARY ASSISTANCE

FUNDS APPROPRIATED TO THE PRESIDENT

INTERNATIONAL MILITARY EDUCATION AND TRAINING

Appropriations, 2007	\$85,877,000
Budget estimate, 2008	89,500,000
House allowance	85,076,000
Committee recommendation	85,877,000

The Committee provides \$85,877,000 for the IMET program, a decrease of \$3,623,000 below the budget request.

FOREIGN MILITARY FINANCING PROGRAM

Appropriations, 2007	\$4,815,800,000
Emergency supplemental (Public Law 110–28)	265,000,000
Budget estimate, 2008	4,536,000,000
House allowance	4,509,236,000
Committee recommendation	4,579,000,000

The Committee provides \$4,579,000,000 for the FMF account.
Funds are allocated in the following table:

FOREIGN MILITARY FINANCING PROGRAM

[Budget authority in thousands of dollars]

Country	Fiscal year 2008 request	Committee rec- ommendation	Change from re- quest
Colombia	78,000	58,000	– 20,000
Egypt	1,300,000	1,300,000	.....
Fiji	110	.....	– 110
Georgia	10,000	10,000	.....
Guatemala .....	.....	500	+ 500
Indonesia	15,700	15,700	.....
Israel	2,400,000	2,400,000	.....
Jordan	200,000	300,000	+ 100,000
Lebanon	9,600	9,600	.....
Pakistan	300,000	300,000	.....
Philippines	11,100	30,000	+ 18,900
Sudan	100	.....	– 100
Thailand	500	.....	– 500
Tunisia	2,064	8,413	+ 6,349
Subtotal, Allocated FMF	4,327,174	4,432,213	– 105
Transfer from AP for Colombia .....	.....	[10,000]	+ 10,000
Unallocated FMF	208,826	136,787	– 72,039
Total, Foreign Military Financing Program	4,536,000	4,579,000	+ 43,000

Monitoring of Assistance.—The Committee is concerned that the Department of State’s capacity and procedures for monitoring the use of U.S. military equipment provided to foreign security forces is uneven and inadequate. While some effort is made to track this

assistance, U.S. embassies do not have the personnel to do the job effectively. The Committee notes that the negative consequences of U.S. equipment ending up in the wrong hands are potentially so serious that more resources are needed for monitoring its use, and has therefore included a provision to address this need.

Bangladesh.—The Committee is concerned with the continuing political crackdown by the Bangladeshi military-backed “care taker” government. According to reports, tens of thousands of people have been arrested and several have died in custody. The Committee notes that among the purposes for which NADR and FMF assistance was requested for Bangladesh in fiscal year 2008 is to enhance the security forces’ capacity to counter terrorist activity and violent extremism. The Committee is concerned that this assistance may be misused to support the government’s use of emergency powers to stifle peaceful political dissent.

Ethiopia.—The Committee is aware that Ethiopia has supported U.S. counter-terrorism policies in the Horn of Africa. However, the Committee is concerned with reports of serious and pervasive human rights abuses by the Ethiopian military against civilians, particularly in the Somali, Oromia, and Gambella regions of the country. The Committee seeks assurance that monitoring is adequate to prevent U.S. equipment from going to units that commit abuses, and the Ethiopian Government is taking effective measures to bring to justice military personnel who commit such crimes.

Indonesia.—The Committee provides \$15,700,000 for assistance for Indonesia, an amount equal to the budget request. The Committee recognizes the significant strides Indonesia has made in Aceh, democratic governance and counter-terrorism cooperation. The Committee regards the U.S.-Indonesian relationship to be one of strategic importance, and anticipates further assistance as more progress is made particularly in strengthening the rule of law, military reform including budget transparency, and resolving the situation in Papua. The Committee remains concerned with the lack of progress in accountability for human rights violations. The Committee recommends an additional \$2,000,000 for Indonesia when the Secretary of State reports that the Indonesian Government has provided plans for effectively addressing these concerns.

Jordan.—The Committee provides \$300,000,000 for assistance for Jordan, an increase of \$100,000,000 above the budget request. The Committee requests the additional funds be used for border security and counterterrorism programs.

PEACEKEEPING OPERATIONS

Appropriations, 2007	\$223,250,000
Emergency supplemental (Public Law 110–28)	230,000,000
Budget estimate, 2008	221,200,000
House allowance	293,200,000
Committee recommendation	273,200,000

The Committee provides \$273,200,000 for the PKO account which supports multilateral peacekeeping operations and training.

MFO.—The Committee recommends \$25,000,000 for a United States contribution to the Multinational Force and Observer mission in the Sinai, an increase of \$4,000,000 above the budget request. The Committee notes the security challenges associated with

this mission as the situation in Gaza continues to deteriorate, and expects additional funds to meet pressing security needs. To the maximum extent practicable, the Committee recommends that additional funds for security requirements to be matched by sources other than the United States.

TITLE V
MULTILATERAL ECONOMIC ASSISTANCE
FUNDS APPROPRIATED TO THE PRESIDENT
INTERNATIONAL FINANCIAL INSTITUTIONS SUMMARY

Appropriations, 2007	\$1,273,220,000
Budget estimate, 2008	1,498,950,000
House allowance	1,352,862,000
Committee recommendation	1,346,882,000

The Committee provides the total amount of paid-in capital funding shown above to provide for contributions to the International Development Association, the Global Environment Facility, the Inter-American Development Bank's Multilateral Investment Fund, the Asian Development Fund, the African Development Bank and Fund, the European Bank for Reconstruction and Development, and the International Fund for Agriculture Development.

GLOBAL ENVIRONMENT FACILITY

Appropriations, 2007	\$79,200,000
Budget estimate, 2008	106,763,000
House allowance	106,763,000
Committee recommendation	106,763,000

The Committee provides \$106,763,000 for a contribution to the GEF, an amount equal to the request.

CONTRIBUTION TO THE INTERNATIONAL DEVELOPMENT ASSOCIATION

Appropriations, 2007	\$940,500,000
Budget estimate, 2008	1,060,000,000
House allowance	950,000,000
Committee recommendation	1,000,000,000

The Committee provides \$1,000,000,000 for a U.S. contribution to IDA, which is \$60,000,000 below the budget request and \$59,500,000 above the fiscal year 2007 level. The Committee supports IDA's mission, but is concerned with reports of an acceleration of World Bank financing of large infrastructure projects without adequate consideration of the potential adverse environmental impacts, including in the Amazon region. Given the World Bank's history of supporting projects in environmentally sensitive areas that have caused lasting harm to tropical forests, biodiversity, and indigenous people living in these areas, the Committee requires a report by the Secretary of the Treasury that the World Bank will not support projects which would contribute to such harm.

The Committee is aware that the World Bank is establishing a fund for the Advanced Market Commitments for pneumococcal vaccines. The Committee recommends that the Department of the

Treasury consult with the Committee on the necessary steps for the United States to participate in this fund.

CONTRIBUTION TO THE ENTERPRISE FOR THE AMERICAS
MULTILATERAL INVESTMENT FUND

Appropriations, 2007	\$1,725,000
Budget estimate, 2008	29,232,000
House allowance	25,000,000
Committee recommendation	25,000,000

CONTRIBUTION TO THE ASIAN DEVELOPMENT FUND

Appropriations, 2007	\$99,000,000
Budget estimate, 2008	133,906,000
House allowance	115,306,000
Committee recommendation	90,000,000

CONTRIBUTION TO THE AFRICAN DEVELOPMENT BANK

Appropriations, 2007	\$3,602,000
Budget estimate, 2008	2,037,000
House allowance	2,037,000
Committee recommendation	2,037,000

LIMITATION ON CALLABLE CAPITAL SUBSCRIPTIONS

Appropriations, 2007	(\$88,334,000)
Budget estimate, 2008	(31,918,770)
House allowance	(31,918,770)
Committee recommendation	(31,918,770)

CONTRIBUTION TO THE AFRICAN DEVELOPMENT FUND

Appropriations, 2007	\$134,343,000
Budget estimate, 2008	140,584,000
House allowance	135,684,000
Committee recommendation	105,000,000

CONTRIBUTION TO THE EUROPEAN BANK FOR RECONSTRUCTION AND
DEVELOPMENT

Appropriations, 2007	\$10,159,000
Budget estimate, 2008	\$10,159,000
House allowance	10,159,000
Committee recommendation	10,159,000

CONTRIBUTION TO THE INTERNATIONAL FUND FOR AGRICULTURAL
DEVELOPMENT

Appropriations, 2007	\$14,850,000
Budget estimate, 2008	18,072,000
House allowance	18,072,000
Committee recommendation	18,072,000

INTERNATIONAL ORGANIZATIONS AND PROGRAMS

Appropriations, 2007	\$326,163,000
Budget estimate, 2008	289,400,000
House allowance	333,400,000
Committee recommendation	313,925,000

The Committee provides \$313,925,000 for the IO&P account. Funds are allocated in the following table:

INTERNATIONAL ORGANIZATIONS AND PROGRAMS

[Budget authority in thousands of dollars]

Organization	Fiscal year 2008 request	Committee recommendation	Change from request
Center for Human Settlements (U.N.-Habitat)	\$1,000	\$1,000	.....
IMO Maritime Security Programs	400	400	.....
International Civil Aviation Organization	950	950	.....
International Conservation Programs	5,906	6,500	+ 594
International Contributions for Scientific, Educational, and Cultural Activities	1,000	1,000	.....
International Development Law Organization	300	300	.....
International Panel on Climate Change/U.N. Framework on Climate Change	5,320	5,500	+ 180
Montreal Protocol Multilateral Fund	19,000	19,000	.....
OAS Development Assistance Programs	5,225	5,500	+ 275
OAS Fund for Strengthening Democracy	2,500	3,500	+ 1,000
Organization for Security and Cooperation in Europe	4,000	4,500	+ 500
U.N. Children's Fund	123,000	129,000	+ 6,000
U.N. Democracy Fund	14,000	.....	- 14,000
U.N. Development Fund for Women	950	3,500	+ 2,550
U.N. Development Program	75,300	100,000	+ 24,700
U.N. Environment Program	9,524	10,500	+ 976
U.N. Innovation and Entrepreneurship Initiative	10,000	.....	- 10,000
U.N. Office for the Coordination of Humanitarian Affairs	2,000	3,000	+ 1,000
U.N. High Commissioner for Human Rights .....	.....	7,000	+ 7,000
U.N. Voluntary Fund for Technical Cooperation in the Field of Human Rights	1,425	1,425	.....
U.N. Voluntary Fund for Victims of Torture	4,750	7,000	+ 2,250
UNIFEM Trust Fund .....	.....	1,500	+ 1,500
World Meteorological Organization	1,900	1,900	.....
World Trade Organization	950	950	.....
Total, International Organizations and Programs	289,400	313,925	+ 24,525

Inter-American Human Rights Commission.—The committee supports the Inter-American Human Rights Commission which adjudicates cases of alleged violations of human rights in OAS member states. However, the Committee is concerned that some cases brought before the Commission have languished for years, and that justice delayed is justice denied. The Committee provides \$3,500,000 for a contribution to the OAS Fund for Strengthening Democracy, which is \$1,000,000 above the budget request, and \$500,000 of this amount is subject to the regular notification procedures of the Committees on Appropriations.

GENERAL PROVISIONS—TITLES II–V

- SEC. 601. Compensation for United States Executive Directors to International Financial Institutions.
- SEC. 602. Allocations.
- SEC. 603. Limitation on Residence Expenses.
- SEC. 604. Unobligated Balances Report.
- SEC. 605. Limitation on Representational Allowances.
- SEC. 606. Prohibition on Taxation of United States Assistance.
- SEC. 607. Prohibition Against Direct Funding for Certain Countries.
- SEC. 608. Military Coups.
- SEC. 609. Transfers.
- SEC. 610. Commercial Leasing of Defense Articles.
- SEC. 611. Availability of Funds.
- SEC. 612. Limitation on Assistance to Countries in Default.
- SEC. 613. Commerce and Trade.
- SEC. 614. Surplus Commodities.
- SEC. 615. Reprogramming Notification Requirements.
- SEC. 616. Limitation on Availability of Funds for International Organizations and Programs.
- SEC. 617. Independent States of the Former Soviet Union.
- SEC. 618. Prohibition on Funding for Abortions and Involuntary Sterilization.
- SEC. 619. Export Financing Transfer Authorities.
- SEC. 620. Special Notification Requirements.
- SEC. 621. Definition of Program, Project, and Activity.
- SEC. 622. Global Health Activities.
- SEC. 623. Afghanistan.
- SEC. 624. Notification on Excess Defense Equipment.
- SEC. 625. Global Fund Management.
- SEC. 626. Prohibition on Bilateral Assistance to Terrorist Countries.
- SEC. 627. Debt-for-Development.
- SEC. 628. Separate Accounts.
- SEC. 629. Enterprise Fund Restrictions.
- SEC. 630. International Family Planning.
- SEC. 631. Authorities for the Peace Corps, Inter-American Foundation and African Development Foundation.
- SEC. 632. Impact on Jobs in the United States.
- SEC. 633. Comprehensive Foreign Assistance Report.
- SEC. 634. Special Authorities.
- SEC. 635. Arab League Boycott of Israel.
- SEC. 636. Eligibility for Assistance.
- SEC. 637. Reservations of Funds.
- SEC. 638. Asia.
- SEC. 639. Prohibition on Publicity or Propaganda.
- SEC. 640. Prohibition of Payments to United Nations Members.

- SEC. 641. Requests for Documents.
- SEC. 642. Prohibition on Assistance to Foreign Governments that Export Lethal Military Equipment to Countries Supporting International Terrorism.
- SEC. 643. Withholding of Assistance for Parking Fines and Real Property Taxes Owed by Foreign Countries.
- SEC. 644. Limitation on Assistance for the PLO for the West Bank and Gaza.
- SEC. 645. War Crimes Tribunals Drawdown.
- SEC. 646. Landmines.
- SEC. 647. Restrictions Concerning the Palestinian Authority.
- SEC. 648. Prohibition of Payment of Certain Expenses.
- SEC. 649. Western Hemisphere.
- SEC. 650. Limitation on Assistance to the Palestinian Authority.
- SEC. 651. Limitation on Assistance to Security Forces.
- SEC. 652. Foreign Military Training Report.
- SEC. 653. Authorization Requirement.
- SEC. 654. Avian Influenza Preparedness.
- SEC. 655. Palestinian Statehood.
- SEC. 656. Colombia.
- SEC. 657. Illegal Armed Groups.
- SEC. 658. West Bank and Gaza Assistance.
- SEC. 659. War Criminals.
- SEC. 660. User Fees.
- SEC. 661. Funding for Serbia.
- SEC. 662. Community-Based Police Assistance.
- SEC. 663. Special Debt Relief for the Poorest.
- SEC. 664. Authority to Engage in Debt Buybacks or Sales.
- SEC. 665. Reconciliation Programs.
- SEC. 666. Sudan.
- SEC. 667. Transparency and Accountability.
- SEC. 668. Excess Defense Articles for Central and South European Countries and Certain Other Countries.
- SEC. 669. Zimbabwe.
- SEC. 670. Development Grants Program.
- SEC. 671. Monitoring of Military Assistance.
- SEC. 672. Disaster Assistance and Recovery.
- SEC. 673. United States Agency for International Development Management (Including Transfer of Funds).
- SEC. 674. OPIC Transfer Authority Including Transfer of Funds.
- SEC. 675. Reporting Requirement.
- SEC. 676. Environment and Energy Conservation Programs.
- SEC. 677. Uzbekistan.
- SEC. 678. Central Asia.
- SEC. 679. Disability Programs.
- SEC. 680. Neglected Tropical Diseases.
- SEC. 681. Orphans, Displaced and Abandoned Children.
- SEC. 682. Coordinator for Indigenous Peoples Internationally.
- SEC. 683. Oversight of Iraq Reconstruction.
- SEC. 684. Demobilization and Disarmament in Colombia.
- SEC. 685. Indonesia.
- SEC. 686. Assistance for Guatemala.
- SEC. 687. Child Soldiers.
- SEC. 688. Philippines.

SEC. 689. Pakistan.
SEC. 690. Sri Lanka.
SEC. 691. Peace Corps Separation Pay.
SEC. 692. Multilateral Development Banks.
SEC. 693. Millennium Challenge Corporation.
SEC. 694. Material Support.
SEC. 695. Cluster Munitions.
SEC. 696. Cuba.
SEC. 697. Libya.
SEC. 698. Carry Forward of Unused Special Immigrant Visas
SEC. 699. Global Fund Contribution.
SEC. 699A. References.

COMPLIANCE WITH PARAGRAPH 7, RULE XVI OF THE
STANDING RULES OF THE SENATE

Rule XVI, paragraph 7 requires that every report on a general appropriation bill filed by the Committee must identify each recommended amendment, with particularity, which proposes an item of appropriation which is not made to carry out the provisions of an existing law, a treaty stipulation, or an act or resolution previously passed by the Senate during that session.

Items providing funding for fiscal year 2008 which lack authorization are as follows:

- Administration of Foreign Affairs;
- International Organizations;
- International Commissions;
- Other Department of State;
- Broadcasting Board of Governors;
- Commission on International Religious Freedom;
- U.S. Institute of Peace;
- Child Survival and Health Programs Fund;
- Development Assistance;
- International Disaster and Famine Assistance;
- Transition Initiatives;
- Development Credit Authority;
- USAID Operating Expenses;
- USAID Operating Expenses, Office of Inspector General;
- USAID Capital Investment Fund;
- Economic Support Fund;
- Assistance for Eastern Europe and the Baltic States;
- Assistance for the Independent States of the Former Soviet Union;
- Inter-American Foundation;
- African Development Foundation;
- Peace Corps;
- Millennium Challenge Corporation;
- Democracy Fund;
- International Narcotics Control and Law Enforcement;
- Andean Counterdrug Initiative;
- Migration and Refugee Assistance;
- United States Emergency Migration and Refugee Assistance Fund;
- Nonproliferation, Anti-Terrorism, Demining and Related Assistance;
- International Affairs Technical Assistance;
- Debt Restructuring;
- International Military Education and Training;
- Foreign Military Financing Program;
- Peacekeeping Operations;
- International Organizations and Programs;

Asian Development Fund; and
African Development Fund.

COMPLIANCE WITH PARAGRAPH 7(C), RULE XXVI, OF THE
STANDING RULES OF THE SENATE

Pursuant to paragraph 7(c) of rule XXVI, on June 28, 2007, the Committee ordered reported en bloc: an original bill (S. 1745) making appropriations for the Departments of Commerce and Justice, science, and related agencies for the fiscal year ending September 30, 2008, and authorized the chairman of the committee or the chairman of the subcommittee to offer the text of the Senate bill as a committee amendment in the nature of a substitute to the House companion measure; an original bill (S. 1751) making appropriations for energy and water development and related agencies for the fiscal year ending September 30, 2008, and for other purposes, and authorized the chairman of the committee or the chairman of the subcommittee to offer the text of the Senate bill as a committee amendment in the nature of a substitute to the House companion measure; and H.R. 2764, making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2008, and for other purposes, with an amendment in the nature of a substitute; with each bill subject to amendment and subject to the budget allocations, by a recorded vote of 28–1, a quorum being present. The vote was as follows:

Yeas	Nays
Chairman Byrd	Mr. Brownback
Mr. Inouye	
Mr. Leahy	
Mr. Harkin	
Ms. Mikulski	
Mr. Kohl	
Mrs. Murray	
Mr. Dorgan	
Mrs. Feinstein	
Mr. Durbin	
Mr. Johnson	
Ms. Landrieu	
Mr. Reed	
Mr. Lautenberg	
Mr. Nelson	
Mr. Cochran	
Mr. Stevens	
Mr. Specter	
Mr. Domenici	
Mr. Bond	
Mr. McConnell	
Mr. Shelby	
Mr. Gregg	
Mr. Bennett	
Mr. Craig	
Mrs. Hutchison	

Mr. Allard
Mr. Alexander

COMPLIANCE WITH PARAGRAPH 12, RULE XXVI OF THE
STANDING RULES OF THE SENATE

Paragraph 12 of rule XXVI requires that Committee report on a bill or joint resolution repealing or amending any statute or part of any statute include “(a) the text of the statute or part thereof which is proposed to be repealed; and (b) a comparative print of that part of the bill or joint resolution making the amendment and of the statute or part thereof proposed to be amended, showing by stricken-through type and italics, parallel columns, or other appropriate typographical devices the omissions and insertions which would be made by the bill or joint resolution if enacted in the form recommended by the Committee.”

In compliance with this rule, the following changes in existing law proposed to be made by the bill are shown as follows: existing law to be omitted is enclosed in black brackets, new matter is printed in italic, and existing law in which no change is proposed is shown in roman.

**TITLE 5—GOVERNMENT ORGANIZATION AND
EMPLOYEES**

* * * * *

APPENDIX

* * * * *

Special Inspector General for Iraq Reconstruction. Act Nov. 6, 2003, P.L. 108–106, Title III, § 3001, 117 Stat. 1234; Oct. 28, 2004, P.L. 108–375, Title XII, Subtitle A, § 1203(a), (c)–(j), 118 Stat. 2078, 2079; Nov. 14, 2005, P.L. 109–102, Title V, § 599, 119 Stat. 2240; Oct. 17, 2006, P.L. 109–364, Div A, Title X, Subtitle F, § 1054(b), Subtitle H, § 1071(g)(13) (effective 10/28/2004, and as if included in Act Oct. 28, 2004), 120 Stat. 2397, 2403; Dec. 20, 2006, P.L. 109–440, § 2, 120 Stat. 3286; May 25, 2007, P.L. 110–28, Title III, Ch. 8, § 3801, 121 Stat. 147, provides:

* * * * *

“(o) TERMINATION.—

(1) * * *

(A) The Office of the Inspector General shall terminate 10 months after 80 percent of the funds appropriated or otherwise made available to the Iraq Relief and Reconstruction Fund have been expended.

“(B) For purposes of calculating the termination of the Office of the Inspector General under this subsection, any United States funds appropriated or otherwise made available for [fiscal year 2006 or fiscal year 2007] *fiscal years 2006 through 2008* for the reconstruction of Iraq, irrespective of the designation of such funds, shall be deemed to be amounts appropriated or otherwise made available to the Iraq Relief and Reconstruction Fund.

* * * * *

TITLE 8—ALIENS AND NATIONALITY

* * * * *

CHAPTER 12—IMMIGRATION AND NATIONALITY
IMMIGRATION

* * * * *

§ 1182. Inadmissible aliens

(a) * * *

* * * * *

(1) * * *

* * * * *

(3) Security and related grounds

(A) In general

* * * * *

(B) Terrorist activities.

(i) * * *

* * * * *

(ii) Exception.

[Subclause (VII)] *Subclause (IX)* of clause (i) does not apply to a spouse or child—

* * * * *

(iv) * * *

* * * * *

(VI) * * *

* * * * *

(aa) * * *

* * * * *

(dd) to a terrorist organization described in clause (vi)(III), or to any member of such an organization, unless the actor can demonstrate by clear and convincing evidence that the actor did not know, and should not reasonably have known, that the organization was a terrorist organization. *It shall be an affirmative defense to inadmissibility under this subsection that the actor provided material support under duress.*

* * * * *

(vi) Terrorist organization defined.

[As] *Except as provided in clause (vii)*, as used in this section, the term “terrorist organization” means an organization—

(I) designated under section 219;

(II) otherwise designated, upon publication in the Federal Register, by the Secretary of State in consultation with or upon the request of the Attorney General or the Secretary of Homeland Security.

rity, as a terrorist organization, after finding that the organization engages in the activities described in subclauses (I) through (VI) of clause (iv); or

(III) that is a group of two or more individuals, whether organized or not, which engages in, or has a subgroup which engages in, the activities described in subclauses (I) through (VI) of clause (iv).

(vii) Notwithstanding clause (vi), for purposes of this section the Hmong, the Montagnards, the Karen National Union/Karen Liberation Army (KNU/KNLA), the Chin National Front/Chin National Army (CNF/CNA), the Chin National League for Democracy (CNLD), the Kayan New Land Party (KNLP), the Arakan Liberation Party (ALP), the Mustangs, the Alzados, and the Karenni National Progressive Party shall not be considered to be a terrorist organization on the basis of any act or event occurring before the date of enactment of this section. Nothing in this subsection may be construed to alter or limit the authority of the Secretary of State and Secretary of Homeland Security to exercise their discretionary authority pursuant to 212(d)(3)(B)(i) (8 U.S.C. 1182(d)(3)(B)(i)).

* * * * *

(d) Temporary admission of nonimmigrants

(1) * * *

* * * * *

(3)(A) * * *

(B)(i) **¶**The Secretary of State, after consultation with the Attorney General and the Secretary of Homeland Security, or the Secretary of Homeland Security, after consultation with the Secretary of State and the Attorney General, may conclude in such Secretary's sole unreviewable discretion that subsection (a)(3)(B)(i)(IV)(bb) or (a)(3)(B)(i)(VII) shall not apply to an alien, that subsection (a)(3)(B)(iv)(VI) shall not apply with respect to any material support an alien afforded to an organization or individual that has engaged in a terrorist activity, or that subsection (a)(3)(B)(vi)(III) shall not apply to a group solely by virtue of having a subgroup within the scope of that subsection. The Secretary of State may not, however, exercise discretion under this clause with respect to an alien once removal proceedings against the alien are instituted under section 240. *¶ The Secretary of State, after consultation with the Attorney General and the Secretary of Homeland Security, or the Secretary of Homeland Security, after consultation with the Secretary of State and the Attorney General, may determine in such Secretary's sole unreviewable discretion that subsection (a)(3)(B) shall not apply with respect to an alien, within the scope of that subsection, unless that alien is described in subsection (a)(3)(B)(i)(V), or that subsection (a)(3)(B)(vi)(III) shall not apply to a group. Such a determination shall neither prejudice the ability of the United States Government to commence criminal or civil proceedings involving a beneficiary of such a determination or any*

other person, nor create any substantive or procedural right or benefit for a beneficiary of such a determination or any other person. Notwithstanding any other provision of law (statutory or non-statutory), including but not limited to section 2241 of title 28, or any other habeas corpus provision, and sections 1361 and 1651 of such title, no court shall have jurisdiction to review such a determination or revocation except in a proceeding for review of a final order of removal pursuant to section 242 and only to the extent provided in section 242(a)(2)(D). The Secretary of State may not exercise the discretion provided in this clause with respect to an alien at any time during which the alien is the subject of pending removal proceedings under section 1229a of title 8.

(ii) Not later than 90 days after the end of each fiscal year, the Secretary of State and the Secretary of Homeland Security shall each provide to the Committees on the Judiciary of the House of Representatives and of the Senate, the Committee on International Relations of the House of Representatives, the Committee on Foreign Relations of the Senate, and the Committee on Homeland Security of the House of Representatives a report on the aliens to whom such Secretary has applied clause (i). Within one week of applying clause (i) to a group, the Secretary of State or the Secretary of Homeland Security shall provide a report to such Committees.

(iii) *Not later than 180 days after the date of enactment of this Act, the Secretary of the Department of Homeland Security and Secretary of State shall each publish in the Federal Register regulations establishing the process by which the eligibility of a refugee, asylum seeker, or individual seeking to adjust his or her immigration status is considered eligible for any of the exceptions authorized by clause (i), including a timeline for issuing a determination.*

* * * * *

TITLE 22—FOREIGN RELATIONS AND INTERCOURSE

* * * * *

CHAPTER 39—ARMS EXPORT CONTROL

* * * * *

SUBCHAPTER III—MILITARY EXPORT CONTROLS

* * * * *

§ 2778. Control of arms exports and imports

NOTE

Anti-personnel landmine export moratorium. Act Oct. 23, 1992, P.L. 102–484, Div A, Title XIII, Subtitle G, § 1365, 106 Stat. 2561; Nov. 30, 1993, P.L. 103–160, Div A, Title XI, Subtitle H, § 1182(c)(3), Title XIV, Subtitle C, § 1423(c), 107 Stat. 1772, 1832; Feb. 12, 1996, P.L. 104–107, Title V, § 558, 110 Stat. 743; Sept. 30, 1996, P.L. 104–208, Div A, Title I, § 101(c) [Title V, § 556], 110 Stat. 3009–161; Nov. 29, 1999, P.L. 106–113, Div B, § 1000(a)(2), 113 Stat. 1535 (enacting into law § 553 of Title V of H.R. 3422 (113 Stat. 1501A–99), as introduced on Nov. 17, 1999); Jan. 10, 2002, P.L. 107–115, Title V, § 548, 115 Stat. 2156, provides:

“(a) * * *

* * * * *

“(c) MORATORIUM ON TRANSFERS OF ANTI-PERSONNEL LANDMINES ABROAD. [During the 16-year period beginning on October 23, 1992] *During the 22 year period beginning on October 23, 1992.*—

* * * * *

CHAPTER 84—MILLENNIUM CHALLENGE ACT OF 2003

* * * * *

§ 7706. Eligible countries

(a) * * *

(b) **Criteria.**

* * * * *

(1) * * *

* * * * *

(2) economic freedom, including a demonstrated commitment to economic policies that—

(A) encourage citizens and firms to participate in global trade and international capital markets;

(B) promote private sector growth [and the sustainable management of natural resources];

* * * * *

(3) investments in the people of such country, particularly women and children, including programs that—

(A) promote broad-based primary education; [and]

(B) strengthen and build capacity to provide quality public health and reduce child mortality[.]; and

(C) *promote the protection of biodiversity and the sustainable management and use of natural resources.*

* * * * *

FOREIGN ASSISTANCE ACT OF 1961, PUBLIC LAW 87-195

* * * * *

SEC. 620I. PROHIBITION ON ASSISTANCE TO COUNTRIES THAT RESTRICT UNITED STATES HUMANITARIAN ASSISTANCE.—

(a) * * *

* * * * *

(c) NOTICE.—Prior to making any determination under subsection (b), the President shall notify the Committee on International Relations, the Committee on Foreign Relations, and the Committees on Appropriations of the Senate and House of Representatives of his intention to make such a determination, the effective date of the determination, and the reasons for making the determination.

SEC. 620J. LIMITATION ON ASSISTANCE TO SECURITY FORCES.

(a) *IN GENERAL.*—No assistance shall be furnished under this Act or the Arms Export Control Act to any unit of the security forces of a foreign country if the Secretary of State has credible evidence that such unit has committed gross violations of human rights.

(b) *EXCEPTION.*—The prohibition in subsection (a) shall not apply if the Secretary determines and reports to the Committee on Foreign Relations of the Senate, the Committee on Foreign Affairs of the House of Representatives, and the Committees on Appropriations that the government of such country is taking effective measures to bring the responsible members of the security forces unit to justice.

(c) *DUTY TO INFORM.*—In the event that funds are withheld from any unit pursuant to this section, the Secretary of State shall promptly inform the foreign government of the basis for such action and shall, to the maximum extent practicable, assist the foreign government in taking effective measures to bring the responsible members of the security forces to justice.

* * * * *

FOREIGN OPERATIONS EXPORT FINANCING, AND RELATED PROGRAMS APPROPRIATIONS ACT, 1990, PUBLIC LAW 101-167

* * * * *

TITLE V—GENERAL PROVISIONS

* * * * *

ESTABLISHING CATEGORIES OF ALIENS FOR PURPOSES OF REFUGEE DETERMINATIONS

SEC. 599D. (a) * * *

(b) ESTABLISHMENT OF CATEGORIES.—

(1) * * *

* * * * *

(3) Within the number of admissions of refugees allocated for each of fiscal years 1990, 1991, and 1992 for refugees who are nationals of the Soviet Union under section 207(a)(3) of the Immigration and Nationality Act and within the number of such admissions allocated for each of fiscal years 1993, 1994, 1995, 1996, 1997, 1998, 1999, 2000, 2001, 2002, 2003, 2004, 2005, 2006, [and 2007] 2007, and 2008 for refugees who are nationals of the independent states of the former Soviet Union, Estonia, Latvia, and Lithuania under such section, notwithstanding any other provision of law, the President shall allocate one thousand of such admissions for such fiscal year to refugees who are within the category of aliens described in paragraph (2)(B).

* * * * *

(e) PERIOD OF APPLICATION.—

(1) Subsections (a) and (b) shall take effect on the date of the enactment of this Act and shall only apply to applications for refugee status submitted before October 1, **[2007] 2008**.

(2) Subsection (c) shall apply to decisions made after the date of the enactment of this Act and before October 1, **[2007] 2008**.

(3) Subsection (d) shall take effect on the date of the enactment of this Act and shall only apply to reapplications for refugee status submitted before October 1, **[2007] 2008**.

* * * * *

ADJUSTMENT OF STATUS FOR CERTAIN SOVIET AND INDOCHINESE PAROLEES

SEC. 599E. (a) * * *

(b) ALIENS ELIGIBLE FOR ADJUSTMENT OF STATUS.—The benefits provided in subsection (a) shall only apply to an alien who—

(1) * * *

(2) was inspected and granted parole into the United States during the period beginning on August 15, 1988, and ending on September 30, **[2007] 2008**, after being denied refugee status.

* * * * *

PUBLIC LAW 106-113

* * * * *

APPENDIX E—H.R. 3425

* * * * *

TITLE V—INTERNATIONAL DEBT RELIEF

SEC. 501. ACTIONS TO PROVIDE BILATERAL DEBT RELIEF.

(a) * * *

* * * * *

(i) AUTHORIZATION OF APPROPRIATIONS.—For the cost (as defined in section 502(5) of the Federal Credit Reform Act of 1990) of the cancellation of any debt under this section, there are authorized to be appropriated to the President such sums as may be necessary for each of the **[fiscal years 2000 through 2004, which] fiscal years 2000-2010, which** shall remain available until expended.

* * * * *

CONSOLIDATED APPROPRIATIONS ACT, 2005, PUBLIC LAW 108-447

* * * * *

DIVISION D—FOREIGN OPERATIONS, EXPORT FINANCING, AND RELATED PROGRAMS APPROPRIATIONS ACT, 2005

* * * * *

SEC. 591. (a) Section 801(b)(1) of Public Law 106-429 is amended—

(1) by inserting “(i)” after “appropriated”; and

(2) by inserting before the period “; and (ii) for [fiscal years 2004–2006] *fiscal years 2004–2010*, not more than \$150,000,000, for purposes of additional United States contributions to the HIPC Trust Fund administered by the Bank, which are authorized to remain available until expended”.

* * * * *

JOHN WARNER NATIONAL DEFENSE AUTHORIZATION ACT FOR FISCAL YEAR 2007, PUBLIC LAW 109-364

* * * * *

TITLE X—GENERAL PROVISIONS

* * * * *

Subtitle F—Miscellaneous Authorities and Limitations on Availability and Use of Funds

* * * * *

SEC. 1054. MODIFICATION OF AUTHORITIES RELATING TO THE SPECIAL INSPECTOR GENERAL FOR IRAQ RECONSTRUCTION.

(a) DUTIES.—For purposes of carrying out the duties of the Special Inspector General for Iraq Reconstruction under section 3001(f) of the Emergency Supplemental Appropriations Act for Defense and for the Reconstruction of Iraq and Afghanistan, 2004 (Public Law 108–106; 117 Stat. 1235 et seq.; 5 U.S.C. App., note to section 8G of Public Law 95–452), any United States funds appropriated or otherwise made available for [fiscal year 2006] *fiscal years 2006 through 2008* for the reconstruction of Iraq, irrespective of the designation of such funds, shall be deemed to be amounts appropriated or otherwise made available to the Iraq Relief and Reconstruction Fund.

(b) TERMINATION.—Section 3001(o) of the Emergency Supplemental Appropriations Act for Defense and for the Reconstruction of Iraq and Afghanistan, 2004 (Public Law 108–106; 117 Stat. 1238; 5 U.S.C. App., note to section 8G of Public Law 95–452) is amended to read as follows:

“(o) TERMINATION.—The Office of the Inspector General shall terminate on October 1, 2007, with transition operations authorized to continue through December 31, 2007.”.

(p) *RULE OF CONSTRUCTION.—For the purposes of carrying out the duties of the Inspector General, any United States funds appropriated or otherwise made available for fiscal years 2006 through 2008 for the reconstruction of Iraq, irrespective of the designation of such funds, shall be deemed to be amounts appropriated or otherwise made available to the Iraq Relief and Reconstruction Fund.*

* * * * *

BUDGETARY IMPACT OF BILL

PREPARED IN CONSULTATION WITH THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC.
308(a), PUBLIC LAW 93-344, AS AMENDED

[In millions of dollars]

	Budget authority		Outlays	
	Committee allocation	Amount of bill	Committee allocation	Amount of bill
Comparison of amounts in the bill with Committee allocations to its subcommittees of amounts in the Budget Resolution for 2008: Subcommittee on State, Foreign Operations:				
Mandatory	159	159	159	¹ 159
Discretionary	34,243	34,243	33,540	¹ 33,511
Projection of outlays associated with the recommendation:				
2008				² 17,270
2009				9,128
2010				3,463
2011				2,103
2012 and future years				2,137
Financial assistance to State and local governments for 2008	NA		NA	

¹ Includes outlays from prior-year budget authority.

² Excludes outlays from prior-year budget authority.

NA: Not applicable.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2007 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2008

[In thousands of dollars]

Item	2007 appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
					2007 appropriation	Budget estimate	House allowance
TITLE I—DEPARTMENT OF STATE AND RELATED AGENCY						
DEPARTMENT OF STATE						
Administration of Foreign Affairs						
Diplomatic and consular programs	3,656,564	3,977,940	3,782,318	3,885,375	+ 228,811	+ 103,057
(Transfer out)	(- 3,949)			(210,000)	(+ 210,000)	(+ 210,000)
Worldwide security upgrades	681,949	964,760	964,760	909,598	+ 227,649	- 55,162
Emergency appropriations (Public Law 110-28)	870,658				- 870,658	
Emergency appropriations (Public Law 110-28) (Transfer out)	(- 20,000)				(+ 20,000)	
Total, Diplomatic and consular programs	5,209,171	4,942,700	4,747,078	4,794,973	- 414,198	+ 47,895
Emergency appropriations	870,658				- 870,658	
Capital investment fund	58,143	70,743	59,062	63,743	+ 5,600	+ 4,681
Office of Inspector General	29,914	32,508	32,508	35,508	+ 5,594	+ 3,000
Emergency appropriations (Public Law 110-28)	36,500				- 36,500	
Emergency appropriations (Public Law 110-28) Special IG for Iraq reconstruction (By transfer)	(35,000)				(- 35,000)	
Educational and cultural exchange programs	445,671	486,400	501,400	509,482	+ 63,811	+ 8,082
(Transfer out)			(- 6,000)			(+ 6,000)
Emergency appropriations (Public Law 110-28)	20,000				- 20,000	
Representation allowances	8,175	8,175	8,175	8,175		
Protection of foreign missions and officials	9,270	18,000	28,000	14,000	+ 4,730	- 14,000
Embassy security, construction, and maintenance	592,277	792,534	729,898	792,534	+ 200,257	+ 62,636
Worldwide security upgrades	898,575	806,900	806,900	649,278	- 249,297	- 157,622
Emergencies in the diplomatic and consular service	4,940	19,000	14,000	9,000	+ 4,060	- 5,000
Emergency appropriations (Public Law 110-28) (By transfer)	(20,000)				(- 20,000)	
(By transfer)				(10,000)	(+ 10,000)	(+ 10,000)

Repatriation Loans Program Account:												
Direct loans subsidy	703	678	678	678	678				-25			
Administrative expenses	599	607	607	607	607				+8			
Total, Repatriation loans program account	1,302	1,285	1,285	1,285	1,285				-17			
Payment to the American Institute in Taiwan	15,826	16,351	16,351	16,351	16,351				+525			
Payment to the Foreign Service Retirement and Disability Fund	125,000	122,500	158,900	158,900	158,900				+33,900			+36,400
Total, Administration of Foreign Affairs	7,454,764	7,317,096	7,103,557	7,053,229	7,053,229				-401,535			-50,328
International Organizations												
Contributions to international organizations, current year assessment	1,151,318	1,354,400	1,354,400	1,374,400	1,374,400				+223,082			+20,000
Emergency appropriations (Public Law 110-28)	50,000								-50,000			
Contributions for international peacekeeping activities, current year	1,135,275	1,107,000	1,302,000	1,352,000	1,352,000				+216,725			+50,000
Emergency appropriations (Public Law 110-28)	283,000								-283,000			
Total, International Organizations	2,619,593	2,461,400	2,656,400	2,726,400	2,726,400				+106,807			+70,000
Emergency appropriations	333,000								-333,000			
International Commissions												
International Boundary and Water Commission, United States and Mexico:												
Salaries and expenses	27,718	30,430	30,430	30,430	30,430				+2,712			
Construction	5,232	71,725	15,725	88,425	88,425				+83,193			+72,700
American sections, international commissions	9,962	10,395	10,630	11,250	11,250				+1,288			+620
International fisheries commissions	23,694	21,000	26,000	27,054	27,054				+3,360			+1,054
Total, international commissions	66,606	133,550	82,785	157,159	157,159				+90,553			+74,374
Other												
Payment to the Asia Foundation	13,821	10,000	15,000	16,000	16,000				+2,179			+1,000
Center for Middle Eastern-Western Dialogue	750	875	875	875	875				+125			
Eisenhower Exchange Fellowship program	494	500	500	500	500				+6			
Israeli Arab scholarship program	370	375	375	375	375				+5			
East-West Center	18,994	10,000		20,000	20,000				+1,006			+20,000
National Endowment for Democracy	74,042	80,000	80,000						-74,042			-80,000
Total, Department of State	10,249,434	10,013,796	9,939,492	9,974,538	9,974,538				-274,896			+35,046

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2007 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL
FOR FISCAL YEAR 2008—Continued

[In thousands of dollars]

Item	2007 appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					2007 appropriation	Budget estimate	House allowance
Emergency appropriations	1,260,158				-1,260,158		
Commission for the Preservation of America's Heritage Abroad							
Salaries and expenses	493	499	499	499	+6		
Commission on International Religious Freedom							
Salaries and expenses	3,000	3,300	3,400	3,000	(-258)	-300	-400
Emergency appropriations (Public Law 110-28) (By transfer)	(258)						
Commission on Security and Cooperation in Europe							
Salaries and expenses	2,004	2,037	2,037	2,037	+33		
Congressional-Executive Commission on the People's Republic of China							
Salaries and expenses	1,876	2,000	2,000	2,000	+124		
United States-China Economic and Security Review Commission							
Salaries and expenses	2,962	4,000	4,000	2,962		-1,038	-1,038
United States Senate-China United States Senate Interparliamentary Groups							
Salaries and expenses	149			150	+1	+150	+150
United States Institute of Peace							
Operating expenses	22,064	30,000	26,000	25,000	+2,936	-5,000	-1,000
RELATED AGENCIES							
Broadcasting Board of Governors							
International Broadcasting Operations	639,126	618,777	671,632	662,727	+23,601	+43,950	-8,905
Emergency appropriations (Public Law 110-28)	10,000				-10,000		

Broadcasting to Cuba	38,700	10,748	10,748	10,748	.....	- 38,700	.....
Broadcasting capital improvements	10,748	.....	.....	.....	+ 3,124	.....	.....
Total, Broadcasting Board of Governors	668,225	682,380	673,475	673,475	+ 16,725	+ 5,250	- 8,905
Total, title I, Department of State and Related Agencies	10,938,732	10,659,808	10,683,661	10,683,661	- 255,071	- 40,196	+ 23,853
Appropriations	(9,668,574)	(10,659,808)	(10,683,661)	(10,683,661)	(+ 1,015,087)	(- 40,196)	(+ 23,853)
Emergency appropriations	1,270,158	.....	.....	.....	- 1,270,158	.....	.....
(Transfer out)	(- 3,949)	(- 6,000)	(210,000)	(210,000)	(+ 213,949)	(+ 210,000)	(+ 216,000)
TITLE II—EXPORT AND INVESTMENT ASSISTANCE							
EXPORT-IMPORT BANK OF THE UNITED STATES							
Subsidy appropriation	26,382	68,000	68,000	68,000	+ 41,618	.....	.....
Administrative expenses	72,468	78,000	78,000	78,000	+ 5,532	.....	.....
Inspector General	990	1,000	1,000	1,000	+ 10	.....	.....
Negative subsidy	- 45,000	.....	.....	.....	+ 45,000	.....	.....
Offsetting collections .....	.....	- 146,000	- 146,000	- 146,000	- 146,000	.....	.....
Total, Export-Import Bank of the United States	54,840	1,000	1,000	1,000	- 53,840	.....	.....
OVERSEAS PRIVATE INVESTMENT CORPORATION							
Noncredit account:							
Administrative expenses	41,851	47,500	47,500	47,500	+ 5,649	.....	.....
Insurance fees and other offsetting collections	- 238,000	- 237,000	- 237,000	- 237,000	+ 21,000	- 1,000	.....
Subsidy appropriation	20,073	29,000	21,000	21,000	+ 927	- 8,000	+ 1,000
Total, Overseas Private Investment Corporation	- 196,076	- 159,500	- 169,500	- 168,500	+ 27,576	- 9,000	+ 1,000
FUNDS APPROPRIATED TO THE PRESIDENT							
Trade and development agency	50,391	50,400	50,400	50,400	+ 9	.....	.....
Total, title II Export and investment assistance	- 90,845	- 108,100	- 117,100	- 117,100	- 26,255	- 9,000	+ 1,000
TITLE III—BILATERAL ECONOMIC ASSISTANCE							
FUNDS APPROPRIATED TO THE PRESIDENT							
United States Agency for International Development							
Global Health Programs (Child survival)	1,718,150	1,564,279	6,531,425	6,531,425	+ 4,813,275	+ 4,967,146	+ 4,551,275
HIV/AIDS .....	.....	.....	(5,050,000)	(5,050,000)	(+ 5,050,000)	(+ 5,050,000)	(+ 5,050,000)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2007 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2008—Continued

(In thousands of dollars)

Item	2007 appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					2007 appropriation	Budget estimate	House allowance
Global fund contribution	(247,500)	.....	(250,000)	(550,000)	(+302,500)	(+550,000)	(+300,000)
(Transfer out)	(-5,940)	.....	(-6,000)	.....	(+5,940)	.....	(+6,000)
Emergency appropriations (Public Law 110-28)	161,000	.....	.....	.....	-16,100	.....	.....
Development assistance	1,508,760	1,041,248	1,733,760	1,455,000	-53,760	+413,752	-278,760
(Transfer out)	(-20,790)	(-21,000)	(-21,000)	(-21,000)	(-210)	.....	.....
International disaster assistance	361,350	297,300	322,350	322,350	-39,000	+25,050	.....
Emergency appropriations (Public Law 110-28)	165,000	.....	.....	.....	-165,000	.....	.....
Transition Initiatives	39,600	37,200	40,000	50,000	+10,400	+12,800	+10,000
Development Credit Authority:							
(By transfer)	(20,790)	(21,000)	(21,000)	(21,000)	(+210)	.....	.....
Administrative expenses	7,920	7,400	7,400	8,920	+1,000	+1,520	+1,520
Subtotal, Development assistance	3,961,780	2,947,427	4,083,660	8,367,695	+4,405,915	+5,420,268	+4,284,035
Payment to the Foreign Service Retirement and Disability Fund	38,700	36,400	.....	.....	-38,700	-36,400	.....
Operating expenses of the U.S. Agency for International Development	626,832	609,000	625,700	645,700	+18,868	+36,700	+20,000
(By transfer)	(5,940)	(6,000)	(6,000)	(6,000)	(+60)	.....	.....
Emergency appropriations (Public Law 110-28)	8,700	.....	.....	.....	-8,700	.....	.....
Capital Investment Fund	69,300	126,000	87,300	90,508	+21,208	-35,492	+3,208
Operating expenses of the U.S. Agency for International Development							
Office of Inspector General	35,640	38,000	38,000	38,000	+2,360	.....	.....
Emergency appropriations (Public Law 110-28)	3,500	.....	.....	.....	-3,500	.....	.....
Total, USAID	4,744,452	3,756,827	4,834,660	9,141,903	+4,397,451	+5,385,076	+4,307,243
Emergency appropriations	338,200	.....	.....	.....	-338,200	.....	.....

Other Bilateral Economic Assistance						
Economic support fund:						
Israel	120,000	415,000	415,000	.....	.....	.....
Egypt	455,000	2,904,567	2,553,206	.....	.....	.....
Other	1,880,010	.....	.....	3,015,000	.....	-415,000
Emergency appropriations (Public Law 110-28)	2,624,300	.....	.....	.....	.....	+110,433
Emergency appropriations (Public Law 110-28) (By trans-fer) Department of Defense	(110,000)	.....	.....	.....	.....	+761,794
Subtotal, Economic support fund	5,079,310	3,319,567	2,668,206	3,015,000	-304,567	+346,794
International Fund for Ireland	13,365	.....	15,000	.....	.....	-15,000
Assistance for Eastern Europe and the Baltic States	273,900	289,322	297,332	294,568	+5,246	-2,764
Emergency appropriations (Public Law 110-28)	214,000	.....	.....	.....	.....	.....
Assistance for the Independent States of the former Soviet Union	452,000	351,585	397,585	401,885	+50,300	+4,300
Total, Other Bilateral Economic Assistance	6,032,575	3,960,474	3,378,123	3,711,453	-249,021	+333,330
Emergency appropriations	2,838,300	.....	.....	.....	.....	.....
INDEPENDENT AGENCIES						
Inter-American Foundation	19,305	19,000	19,000	22,000	+3,000	+3,000
African Development Foundation	22,770	30,000	30,000	30,000	.....	.....
Peace Corps	319,640	333,500	333,500	323,500	+3,860	-10,000
Millenium Challenge Corporation	1,752,300	3,000,000	1,800,000	1,200,000	-552,300	-600,000
Department of State						
Global HIV/AIDS initiative	3,246,520	4,150,000	4,450,000	.....	-4,150,000	-4,450,000
Global fund contribution	(377,500)	.....	(300,000)	.....	.....	(-300,000)
Democracy Fund	94,050	.....	.....	177,000	+82,950	+177,000
Emergency appropriations (Public Law 110-28)	260,000	.....	.....	.....	-260,000	.....
International narcotics control and law enforcement	472,616	634,600	568,475	558,449	+85,833	-10,026
Emergency appropriations (Public Law 110-28)	252,000	.....	.....	.....	-252,000	.....
Emergency appropriations (Public Law 110-28) (Rescission)	-13,000	.....	.....	.....	+13,000	.....

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2007 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2008—Continued
 (In thousands of dollars)

Item	2007 appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					2007 appropriation	Budget estimate	House allowance
Andean programs	721,500	442,812	312,460	415,050	-306,450	-27,762	+102,590
Migration and refugee assistance	833,033	773,500	829,900	889,000	+55,967	+115,500	+59,100
Emergency appropriations (Public Law 110-28)	130,500	.....	.....	.....	-130,500	.....	.....
United States Emergency Refugee and Migration Assistance Fund	55,000	55,000	45,000	45,000	-10,000	-10,000	.....
Emergency appropriations (Public Law 110-28)	55,000	.....	.....	.....	-55,000	.....	.....
Nonproliferation, anti-terrorism, demining and related programs	405,999	464,000	467,000	499,000	+93,001	+35,000	+32,000
Emergency appropriations (Public Law 110-28)	57,500	.....	.....	.....	-57,500	.....	.....
Subtotal, Department of State	6,570,718	6,519,912	6,672,835	2,583,499	-3,987,219	-3,936,413	-4,089,336
Emergency appropriations	755,000	.....	.....	.....	-755,000	.....	.....
Department of the Treasury							
International Affairs Technical Assistance	19,800	24,800	18,000	22,800	+3,000	-2,000	+4,800
Emergency appropriations (Public Law 110-28)	2,750	.....	.....	.....	-2,750	.....	.....
Debt restructuring	64,350	207,300	200,300	200,300	+135,950	-7,000	.....
Subtotal, Department of the Treasury	86,900	232,100	218,300	223,100	+136,200	-9,000	+4,800
Total, title III, Bilateral economic assistance	19,548,660	17,851,813	17,286,418	17,235,455	-2,313,205	-616,358	-50,963
Appropriations	(15,627,410)	(17,851,813)	(17,286,418)	(17,235,455)	(+1,608,045)	(-616,358)	(-50,963)
Emergency appropriations	(3,921,250)	.....	.....	.....	(-3,921,250)	.....	.....
(By transfer)	(26,730)	(27,000)	(27,000)	(27,000)	(+270)	.....	.....
(Transfer out)	(-26,730)	(-21,000)	(-27,000)	(-21,000)	(+5,730)	.....	(+6,000)
TITLE IV—MILITARY ASSISTANCE							
FUNDS APPROPRIATED TO THE PRESIDENT							
International Military Education and Training	85,877	89,500	85,076	85,877	.....	-3,623	+801
Foreign Military Financing Program:							
Grants:							
Israel	2,340,000	2,400,000	2,400,000	2,400,000	+60,000	.....	.....
Egypt	1,300,000	1,300,000	1,300,000	1,300,000	.....	.....	.....

Other	910,800	836,000	809,236	879,000	- 31,800	+ 43,000	+ 69,764
Subtotal, Grants	4,550,800	4,536,000	4,509,236	4,579,000	+ 28,200	+ 43,000	+ 69,764
(Limitation on administrative expenses)	(41,600)	(41,900)	(41,900)	(41,900)	(+ 300)	.....	.....
(by transfer) .....	.....	.....	.....	.....	.....	.....	.....
Emergency appropriations (Public Law 110-28)	265,000	.....	.....	.....	- 265,000	.....	.....
Total, Foreign Military Financing	4,815,800	4,536,000	4,509,236	4,579,000	- 236,800	+ 43,000	+ 69,764
Peacekeeping operations	223,250	221,200	293,200	273,200	+ 49,950	+ 52,000	- 20,000
Emergency appropriations (Public Law 110-28)	230,000	.....	.....	.....	- 230,000	.....	.....
Subtotal, Peacekeeping operations	453,250	221,200	293,200	273,200	- 180,050	+ 52,000	- 20,000
Total, title IV, Military assistance	5,354,927	4,846,700	4,887,512	4,938,077	- 416,850	+ 91,377	+ 50,565
Appropriations	(4,859,927)	(4,846,700)	(4,887,512)	(4,938,077)	(+ 78,150)	(+ 91,377)	(+ 50,565)
Emergency appropriations	(495,000)	.....	.....	.....	(- 495,000)	.....	.....
(Limitation on administrative expenses)	(41,600)	(41,900)	(41,900)	(41,900)	(+ 300)	.....	.....
TITLE V—MULTILATERAL ECONOMIC ASSISTANCE							
FUNDS APPROPRIATED TO THE PRESIDENT							
International Financial Institutions							
World Bank Group							
Contribution to the International Bank for Reconstruction and Development-Global Environment Facility	79,200	106,763	106,763	106,763	+ 27,563	.....	.....
Contribution to the International Development Association	940,500	1,060,000	950,000	1,000,000	+ 59,500	- 60,000	+ 50,000
Contribution to Multilateral Investment Guarantee Agency .....	.....	1,082	.....	.....	.....	- 1,082	.....
(Limitation on callable capital subscriptions)	(8,127)	(7,300)	(7,300)	(7,300)	(- 827)	.....	.....
Total, World Bank Group	1,019,700	1,167,845	1,056,763	1,106,763	+ 87,063	- 61,082	+ 50,000
Contribution to the Inter-American Development Bank: Contribution to the Enterprise for the Americas Multilateral Investment Fund	1,725	29,232	25,000	25,000	+ 23,275	- 4,232	.....
Inter-American Investment Corporation .....	.....	7,264	.....	.....	.....	- 7,264	.....
Total, Inter-American Development Bank	1,725	36,496	25,000	25,000	+ 23,275	- 11,496	.....
Contribution to the Asian Development Fund	99,000	133,906	115,306	90,000	- 9,000	- 43,906	- 25,306

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2007 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2008—Continued
 (In thousands of dollars)

Item	2007 appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					2007 appropriation	Budget estimate	House allowance
Contribution to the African Development Bank:							
Paid-in capital	3,602	2,037	2,037	2,037			
(Limitation on callable capital subscriptions)	(88,334)	(31,919)	(31,919)	(31,919)	-1,565		
Contribution to the African Development Fund	134,343	140,584	135,684	105,000	(-56,415)		
					-29,343	-35,584	-30,684
Total, African Development Bank	137,945	142,621	137,721	107,037	-30,908	-35,584	-30,684
Contribution to the European Bank for Reconstruction and Development:							
Paid-in capital	(2,250)	10		10	+10		+10
(Limitation on callable capital subscriptions)	14,850	18,072	18,072	18,072	(-2,250)		
Contribution to the International Fund for Agricultural Development					+3,222		
Total, International Financial Institutions	1,273,220	1,498,950	1,352,862	1,346,882	+73,662	-152,068	-5,980
International Organizations and Programs	326,163	289,400	333,400	313,925	-12,238	+24,525	-19,475
Appropriation	1,599,383	1,788,350	1,686,262	1,660,807	+61,424	-127,543	-25,455
Total, title V, Multilateral economic assistance	(98,711)	(39,219)	(39,219)	(39,219)	(-59,492)		
(Limitation on callable capital subscript)							
TITLE VI—GENERAL PROVISIONS							
Sec. 694 material support				1,000	+1,000	+1,000	+1,000
Sec. 699 Global Fund additional amount				40,000	+40,000	+40,000	+40,000
Sec. 699 Economic Support fund (rescission)				(-40,000)	-40,000	-40,000	-40,000
Expenditure transfer (Sec. 540)							
Sec. 6084 Security in Asia	9,900				-9,900		
Rescission	-231,350				+231,350		
ATB pay raise (Sec. 111 of H.J. Res. 20)	-1,746				+1,746		

Total, title VI, General Provisions	- 223,196	1,000	+ 224,196	+ 1,000	+ 1,000
Appropriations	(8,154)	(41,000)	(+ 32,846)	(+ 41,000)	(+ 41,000)
Rescissions	(- 231,350)	(- 40,000)	(+ 191,350)	(- 40,000)	(- 40,000)
Grand total	37,127,661	34,401,900	- 2,725,761	- 700,720	.....
Appropriations	(31,672,603)	(34,401,900)	(+ 2,769,297)	(- 660,720)	(+ 40,000)
Emergency appropriations	(5,686,408)	.....	(- 5,686,408)	.....	.....
Rescissions	(- 231,350)	.....	(+ 191,350)	.....	(- 40,000)
(By transfer)	(26,730)	(27,000)	(+ 10,270)	(+ 10,000)	(+ 10,000)
(Transfer out)	(- 30,679)	(- 33,000)	(+ 219,679)	(+ 210,000)	(+ 222,000)
(Limitation on administrative expenses)	(41,600)	(41,900)	(+ 300)
(Limitation on callable capital subscript)	(98,711)	(39,219)	(- 59,492)

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