#### 111TH CONGRESS 1ST SESSION H.R. 1332

To amend the Federal Food, Drug, and Cosmetic Act with respect to the safety of the food supply.

#### IN THE HOUSE OF REPRESENTATIVES

MARCH 5, 2009

Mr. COSTA (for himself, Mr. PUTNAM, Mr. PETERSON, Mr. DEAL of Georgia, Mr. CARDOZA, Mr. BARTON of Texas, Mr. FARR, Mr. SHIMKUS, Mr. ENGEL, Mr. RADANOVICH, Mr. THOMPSON of California, Mr. TERRY, Mr. SALAZAR, Mr. BOSWELL, Ms. HERSETH SANDLIN, Mr. WALDEN, Mr. CUELLAR, Mr. KAGEN, Mr. SCOTT of Georgia, Ms. ROS-LEHTINEN, Mr. BURGESS, and Mr. BACA) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on Agriculture, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

### A BILL

To amend the Federal Food, Drug, and Cosmetic Act with respect to the safety of the food supply.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE; REFERENCES; TABLE OF CON-4 TENTS.

5 (a) SHORT TITLE.—This Act may be cited as the6 "Safe Food Enforcement, Assessment, Standards, and

Targeting Act of 2009" or as the "Safe FEAST Act of
 2009".

3 (b) REFERENCES.—Except as otherwise specified, 4 whenever in this Act an amendment is expressed in terms 5 of an amendment to a section or other provision, the ref-6 erence shall be construed to be made to a section or other 7 provision of the Federal Food, Drug, and Cosmetic Act 8 (21 U.S.C. 301 et seq.).

9 (c) TABLE OF CONTENTS.—The table of contents of

10 this Act is as follows:

Sec. 1. Short title; references; table of contents.

#### TITLE I—GENERAL FOOD PROVISIONS

- Sec. 101. Inspection of records during food-related emergencies.
- Sec. 102. Registration of food facilities.
- Sec. 103. Mandatory recall authority.
- Sec. 104. Hazard analysis and risk-based preventive controls.
- Sec. 105. Performance standards.
- Sec. 106. Standards for the safety of fruits and vegetables.
- Sec. 107. Targeting of inspection resources for domestic facilities, foreign facilities, and ports of entry; annual report.
- Sec. 108. Administrative detention of food.
- Sec. 109. National agriculture and food defense strategy.
- Sec. 110. Food and Agriculture Coordinating Councils.
- Sec. 111. Authority to collect fees.

#### TITLE II—DETECTION AND SURVEILLANCE

- Sec. 201. Recognition of laboratory accreditation for analyses of foods.
- Sec. 202. Integrated consortium of laboratory networks.
- Sec. 203. Building domestic capacity.
- Sec. 204. Enhancing traceback and recordkeeping.
- Sec. 205. Surveillance.

#### TITLE III—SPECIFIC PROVISIONS FOR IMPORTED FOOD

- Sec. 301. Foreign supplier verification program.
- Sec. 302. Voluntary qualified importer program.
- Sec. 303. Authority to require import certifications for food.
- Sec. 304. Prior notice of imported food shipments.
- Sec. 305. Review of a regulatory authority of a foreign country.
- Sec. 306. Building capacity of foreign governments with respect to food.
- Sec. 307. Inspection of foreign food facilities.

Sec. 308. Third-party accreditation of qualified auditors and audit agents. Sec. 309. Jurisdiction; authorities.

# 1**TITLE I—GENERAL FOOD**2**PROVISIONS**

3 SEC. 101. INSPECTION OF RECORDS DURING FOOD-RE-

LATED EMERGENCIES.

4

5 (a) IN GENERAL.—Section 414 (21 U.S.C. 350c) is
6 amended—

7 (1) by redesignating subsections (b), (c), and
8 (d) as subsections (c), (d), and (e), respectively; and
9 (2) by inserting after subsection (a) the fol10 lowing:

11 "(b) RECORDS INSPECTIONS DURING FOOD-RE12 LATED EMERGENCIES.—If the Secretary has a reasonable
13 belief that an article of food presents a threat of serious
14 adverse health consequences or death to humans or ani15 mals, during a food-related emergency, the Secretary—

"(1) may have access to and copy all records
relating to such article of food in the same manner
and for the same purpose as described in subsection
(a); and

"(2) shall, from each person (excluding farms
and restaurants) who manufactures, processes,
packs, distributes, receives, holds, or imports an article of food related to the article of food referred to
under paragraph (1) (such as an article of food pro-

1 duced on the same manufacturing line or any other 2 article of food that the Secretary reasonably believes 3 is likely to be affected in a similar manner) at the 4 request of an officer or employee duly designated by 5 the Secretary, have permission for such officer or 6 employee, upon presentation of appropriate creden-7 tials and a written notice to such person, at reason-8 able times and within reasonable limits and in a rea-9 sonable manner, to have access to and copy all 10 records relating to such article that are needed to 11 assist the Secretary in determining whether the food 12 presents a threat of serious adverse health con-13 sequences or death to humans or animals.".

14 (b) Conforming Amendments.—

15 (1) Section 301(e) (21 U.S.C. 331(e)) is
16 amended by striking "414(b)" and inserting
17 "414(c)".

18 (2) Section 704(a)(1) (21 U.S.C. 374(a)(1)) is
19 amended by striking "414(d)" and inserting
20 "414(e)".

#### 21 SEC. 102. REGISTRATION OF FOOD FACILITIES.

(a) UPDATING OF FOOD CATEGORY REGULATIONS;
BIENNIAL REGISTRATION RENEWAL.—Section 415(a) (21
U.S.C. 350d(a)) is amended—

25 (1) in paragraph (2), by—

1	(A) striking "conducts business and" and
2	inserting "conducts business, the e-mail address
3	for the contact person of the facility, and"; and
4	(B) inserting ", or any other food cat-
5	egories as determined appropriate by the Sec-
6	retary, including by guidance)" after "Code of
7	Federal Regulations";
8	(2) by redesignating paragraphs $(3)$ and $(4)$ as
9	paragraphs $(4)$ and $(5)$ , respectively; and
10	(3) by inserting after paragraph $(2)$ the fol-
11	lowing:
12	"(3) BIENNIAL REGISTRATION RENEWAL.—
13	During the period beginning on October 1 and end-
14	ing on December 31 of each even-numbered year, a
15	registrant that has submitted a registration under
16	paragraph (1) shall submit to the Secretary a re-
17	newal registration containing the information de-
18	scribed in paragraph (2). The Secretary shall pro-
19	vide for an abbreviated registration renewal process
20	for any registrant that has not had any changes to
21	such information since the registrant submitted the
22	preceding registration or registration renewal for the
23	facility involved.".
24	(b) SUSPENSION OF REGISTRATION.—

1	(1) IN GENERAL.—Section 415 (21 U.S.C.
2	350d) is amended—
3	(A) in subsection $(a)(2)$ , by inserting after
4	the first sentence the following: "The registra-
5	tion shall contain a consent to permit the Sec-
6	retary to inspect such facility.";
7	(B) by redesignating subsections (b) and
8	(c) as subsections (c) and (d), respectively; and
9	(C) by inserting after subsection (a) the
10	following:
11	"(b) SUSPENSION OF REGISTRATION.—
12	"(1) IN GENERAL.—If the Secretary determines
13	that food manufactured, processed, packed, or held
14	by a facility registered under this section has a rea-
15	sonable probability of causing serious adverse health
16	consequences or death to humans or animals, the
17	Secretary may by order suspend the registration of
18	the facility under this section in accordance with this
19	subsection.
20	"(2) Hearing on suspension.—The Secretary
21	shall provide the registrant subject to an order
22	under paragraph (1) with an opportunity for an in-
23	formal hearing, to be held as soon as possible but
24	not later than 2 days after the issuance of the order,
25	on the actions required for reinstatement of registra-

1	tion and why the registration that is subject to sus-
2	pension should be reinstated. The Secretary shall re-
3	instate a registration if the Secretary determines,
4	based on evidence presented, that adequate grounds
5	do not exist to continue the suspension of the reg-
6	istration.
7	"(3) Post-hearing corrective action plan;
8	VACATING OF ORDER.—
9	"(A) CORRECTIVE ACTION PLAN.—If, after
10	providing opportunity for an informal hearing
11	under paragraph (2), the Secretary determines
12	that the suspension of registration remains nec-
13	essary, the Secretary shall require the reg-
14	istrant to submit a corrective action plan to
15	demonstrate how the registrant plans to correct
16	the conditions found by the Secretary. The Sec-
17	retary shall review such plan in a timely man-
18	ner.
19	"(B) VACATING OF ORDER.—Upon a de-
20	termination by the Secretary that adequate
21	grounds do not exist to continue the suspension
22	actions required by the order, or that such ac-
23	tions should be modified, the Secretary shall va-
24	cate the order or modify the order.

"(4) EFFECT OF SUSPENSION.—If the registra-1 2 tion of a facility is suspended under this subsection, 3 such facility shall not import food or offer to import 4 food into the United States, or otherwise introduce 5 food into interstate commerce in the United States. 6 "(5) REGULATIONS.—The Secretary shall pro-7 mulgate regulations that describe the standards offi-8 cials will use in making a determination to suspend 9 a registration, and the format such officials will use 10 to explain to the registrant the conditions found at 11 the facility. 12 "(6) NO DELEGATION.—The authority con-13 ferred by this subsection to issue an order to sus-14 pend a registration or vacate an order of suspension 15 shall not be delegated to any officer or employee other than the Commissioner.". 16 17 IMPORTED FOOD.—Section 801(l) (2)(21)18 U.S.C. 381(1)) is amended by inserting "(or for 19 which a registration has been suspended under such section)" after "section 415". 20 21 (c) CONFORMING AMENDMENTS.— 22 (1) Section 301(d) (21 U.S.C. 331(d)) is

24 (2) Section 415(d), as redesignated by sub25 section (b), is amended by adding at the end before

amended by inserting "415," after "404,".

23

the period "for a facility to be registered, except
 with respect to the reinstatement of a registration
 that is suspended under subsection (b)".

#### 4 SEC. 103. MANDATORY RECALL AUTHORITY.

5 (a) IN GENERAL.—Chapter IV (21 U.S.C. 341 et
6 seq.) is amended by adding at the end the following:

#### 7 "SEC. 418. MANDATORY RECALL AUTHORITY.

8 "(a) VOLUNTARY PROCEDURES.—If the Secretary 9 determines, based on information gathered through the re-10 portable food registry under section 417 or through any other means, that there is a reasonable probability that 11 an article of food (other than infant formula) is adulter-12 ated under section 402 or misbranded under section 13 14 403(w) and the use of or exposure to such article will 15 cause serious adverse health consequences or death to humans or animals, the Secretary shall provide the respon-16 17 sible party (as defined in section 417) with an opportunity to cease distribution and recall such article. 18

19 "(b) PREHEARING ORDER TO CEASE DISTRIBUTION 20 AND GIVE NOTICE.—If the responsible party refuses to 21 or does not voluntarily cease distribution or recall such 22 article within the time and in the manner prescribed by 23 the Secretary (if so prescribed), the Secretary may, by 24 order require, as the Secretary deems necessary, such per-25 son to—

1	"(1) immediately cease distribution of such arti-
2	cle; or
3	"(2) immediately notify all persons—
4	"(A) manufacturing, processing, packing,
5	transporting, distributing, receiving, holding, or
6	importing and selling such article; and
7	"(B) to which such article has been dis-
8	tributed, transported, or sold, to immediately
9	cease distribution of such article.
10	"(c) Hearing on Order.—The Secretary shall pro-
11	vide the responsible party subject to an order under sub-
12	section (b) with an opportunity for an informal hearing,
13	to be held as soon as possible but not later than 2 days
14	after the issuance of the order, on the actions required
15	by the order and on why the article that is the subject
16	of the order should not be recalled.
17	"(d) Post-Hearing Recall Order and Modifica-
18	TION OF ORDER.—
19	"(1) Amendment of order.—If, after pro-
20	viding opportunity for an informal hearing under
21	subsection (c), the Secretary determines that re-
22	moval of the article from commerce is necessary, the
23	Secretary shall, as appropriate—
24	"(A) amend the order to require recall of
25	such article or other appropriate action;

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1	"(B) specify a timetable in which the recall
2	shall occur;
3	"(C) require periodic reports to the Sec-
4	retary describing the progress of the recall; and
5	"(D) provide notice to consumers to whom
6	such article was, or may have been, distributed.
7	"(2) VACATING OF ORDER.—If, after such hear-
8	ing, the Secretary determines that adequate grounds
9	do not exist to continue the actions required by the
10	order, or that such actions should be modified, the
11	Secretary shall vacate the order or modify the order.
12	"(e) Cooperation and Consultation.—The Sec-
13	retary shall work with State and local public health offi-
14	cials in carrying out this section, as appropriate.
15	"(f) PUBLIC NOTIFICATION.—In conducting a recall

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16 under this section, the Secretary shall ensure that a press 17 release is published regarding the recall, as well as alerts 18 and public notices, as appropriate, in order to provide noti-19 fication of the recall to consumers and retailers to whom 20 such article was, or may have been, distributed. The notifi-21 cation shall include, at a minimum—

22 "(1) the name of the article of food subject to23 the recall; and

24 "(2) a description of the risk associated with25 such article.

"(g) NO DELEGATION.—The authority conferred by
 this section to order a recall or vacate a recall order shall
 not be delegated to any officer or employee other than the
 Commissioner.

5 "(h) EFFECT.—Nothing in this section shall affect
6 the authority of the Secretary to request or participate
7 in a voluntary recall.".

8 (b) PROHIBITED ACTS.—Section 301 (21 U.S.C. 331
9 et seq.) is amended by adding at the end the following:
10 "(oo) The refusal or failure to follow an order under
11 section 418.".

#### 12 SEC. 104. HAZARD ANALYSIS AND RISK-BASED PREVENTIVE 13 CONTROLS.

(a) IN GENERAL.—Chapter IV (21 U.S.C. 341 et
seq.), as amended by section 103, is amended by adding
at the end the following:

## 17 "SEC. 419. HAZARD ANALYSIS AND RISK-BASED PREVEN18 TIVE CONTROLS.

19 "(a) IN GENERAL.—Each owner, operator, or agent 20 in charge of a facility shall, in accordance with this sec-21 tion, evaluate the hazards that could affect food manufac-22 tured, processed, packed, or held by such facility, identify 23 and implement preventive controls to significantly mini-24 mize or prevent their occurrence and provide assurances 25 that such food is not adulterated under section 402 or

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1	misbranded under section 403(w), monitor the perform-
2	ance of those controls, and maintain records of this moni-
3	toring as a matter of routine practice.
4	"(b) HAZARD ANALYSIS.—The owner, operator, or
5	agent in charge of a facility shall—
6	"(1) identify and evaluate known or reasonably
7	foreseeable hazards that may be associated with the
8	facility, including—
9	"(A) biological, chemical, physical, and ra-
10	diological hazards, natural toxins, pesticides,
11	drug residues, decomposition, parasites, aller-
12	gens, and unapproved food and color additives;
13	and
14	"(B) hazards that occur naturally, may be
15	unintentionally introduced, or may be inten-
16	tionally introduced, including by acts of ter-
17	rorism; and
18	"(2) develop a written analysis of the hazards.
19	"(c) PREVENTIVE CONTROLS.—The owner, operator,
20	or agent in charge of a facility shall identify and imple-
21	ment preventive controls, including at critical control
22	points, if any, to provide assurances that—
23	"(1) hazards identified in the hazard analysis
24	conducted under subsection (b) will be significantly
25	minimized or prevented; and

"(2) the food manufactured, processed, packed,
 or held by such facility will not be adulterated under
 section 402 or misbranded under section 403(w).

4 "(d) MONITORING OF EFFECTIVENESS.—The owner,
5 operator, or agent in charge of a facility shall monitor the
6 effectiveness of the preventive controls implemented under
7 subsection (c) to provide assurances that the outcomes de8 scribed in subsection (c) shall be achieved.

9 "(e) CORRECTIVE ACTIONS.—The owner, operator, 10 or agent in charge of a facility shall establish procedures 11 that a facility will implement if the preventive controls im-12 plemented under subsection (c) are found to be ineffective 13 through monitoring under subsection (d).

14 "(f) VERIFICATION.—The owner, operator, or agent
15 in charge of a facility shall verify that—

16 "(1) the preventive controls implemented under
17 subsection (c) are adequate to control the hazards
18 identified under subsection (b);

19 "(2) the owner, operator, or agent is conducting20 monitoring in accordance with subsection (d);

21 "(3) the owner, operator, or agent is making
22 appropriate decisions about corrective actions taken
23 under subsection (e); and

24 "(4) there is documented, periodic reanalysis of25 the plan under subsection (i) to ensure that the plan

is still relevant to the raw materials, as well as to
 conditions and processes in the facility, and to new
 and emerging threats.

4 "(g) RECORDKEEPING.—The owner, operator, or 5 agent in charge of a facility shall maintain, for not less 6 than 2 years, records documenting the monitoring of the 7 preventive controls implemented under subsection (c), in-8 stances of nonconformance material to food safety, in-9 stances when corrective actions were implemented, and the 10 efficacy of preventive controls and corrective actions.

11 "(h) WRITTEN PLAN AND DOCUMENTATION.—Each 12 owner, operator, or agent in charge of a facility shall pre-13 pare a written plan that documents and describes the procedures used by the facility to comply with the require-14 15 ments of this section, including analyzing the hazards under subsection (b) and identifying the preventive con-16 trols adopted to address those hazards under subsection 17 18 (c). High-risk facilities, as determined by the Secretary, 19 shall submit such written plan to the Food and Drug Administration's Center for Food Safety and Applied Nutri-20 21 tion. The Secretary or a duly authorized representative of 22 the Secretary may review the plan and may make rec-23 ommendations regarding the effectiveness of the plan in 24 preventing or minimizing the threat of serious adverse 25 health consequences or death to humans or animals. All

facilities shall promptly make available such written plan,
 together with documentation that the plan is being imple mented, to a duly authorized representative of the Sec retary upon oral or written request.

5 "(i) REQUIREMENT TO REANALYZE.—Each owner, operator, or agent in charge of a facility shall conduct a 6 7 reanalysis under subsection (b) whenever a significant 8 change is made in the activities conducted at a facility 9 operated by such owner, operator, or agent if the change 10 creates a reasonable potential for a new hazard or a significant increase in a previously identified hazard or not 11 less frequently than once every 3 years, whichever is ear-12 13 lier. Such reanalysis shall be completed and additional preventive controls needed to address the hazard identified, 14 15 if any, shall be implemented before the change in activities at the facility is commenced. Such owner, operator, or 16 17 agent shall revise the written plan required under sub-18 section (h) if such a significant change is made or document the basis for the conclusion that no additional or 19 20 revised preventive controls are needed. The Secretary may 21 require a reanalysis under this section to respond to new 22 hazards and developments in scientific understanding.

23 "(j) DEEMED COMPLIANCE OF SEAFOOD, JUICE,
24 AND LOW-ACID CANNED FOOD FACILITIES IN COMPLI25 ANCE WITH HACCP.—An owner, operator, or agent in

charge of a facility required to comply with 1 of the fol lowing standards and regulations with respect to such fa cility shall be deemed to be in compliance with this section,
 with respect to such facility:

5 "(1) The Seafood Hazard Analysis Critical
6 Control Points Program of the Food and Drug Ad7 ministration.

8 "(2) The Juice Hazard Analysis Critical Con9 trol Points Program of the Food and Drug Adminis10 tration.

"(3) The Thermally Processed Low-Acid Foods
Packaged in Hermetically Sealed Containers standards of the Food and Drug Administration (or any
successor standards).

15 "(k) EXCEPTION FOR FACILITIES IN COMPLIANCE
16 WITH SECTION 420.—This section shall not apply to a
17 facility that is subject to section 420.

18 "(1) AUTHORITY WITH RESPECT TO CERTAIN FA-19 CILITIES.—The Secretary may, by regulation, exempt or 20 modify the requirements for compliance under this section 21 with respect to facilities that are solely engaged in the 22 storage of packaged foods that are not exposed to the envi-23 ronment.

24 "(m) DEFINITIONS.—For purposes of this section:

"(1) CRITICAL CONTROL POINT.—The term
"critical control point' means a point, step, or procedure in a food process at which control can be applied and is essential to prevent or eliminate a food
safety hazard or reduce it to an acceptable level.

6 "(2) FACILITY.—The term 'facility' means a 7 domestic facility or a foreign facility that is required 8 to register under section 415.

"(3) PREVENTIVE CONTROLS.—The term 'pre-9 10 ventive controls' means those risk-based, reasonably 11 appropriate procedures, practices, and processes that 12 a person knowledgeable about the safe manufac-13 turing, processing, packing, or holding of food would 14 have employed to significantly minimize or prevent 15 the hazards identified under the hazard analysis con-16 ducted under subsection (a) and that are consistent 17 with the current scientific understanding of safe 18 food manufacturing, processing, packing, or holding 19 at the time of the analysis. Those procedures, prac-20 tices, and processes shall include the following:

21 "(A) Sanitation procedures for food con22 tact surfaces and utensils and food-contact sur23 faces of equipment.

24 "(B) Supervisor, manager, and employee25 hygiene training.

1	"(C) An environmental monitoring pro-
2	gram to verify the effectiveness of pathogen
3	controls.
4	"(D) An allergen control program.
5	"(E) A recall contingency plan.
6	"(F) Good Manufacturing Practices
7	(GMPs).
8	"(G) Supplier verification activities.".
9	(b) REGULATIONS.—
10	(1) IN GENERAL.—The Secretary of Health and
11	Human Services (referred to in this Act as the "Sec-
12	retary") shall promulgate regulations to establish
13	science-based minimum standards for conducting a
14	hazard analysis, documenting hazards, implementing
15	preventive controls, and documenting the implemen-
16	tation of the preventive controls under section 419
17	of the Federal Food, Drug, and Cosmetic Act (as
18	added by subsection (a)).
19	(2) CONTENT.—The regulations promulgated
20	under paragraph (1) shall provide sufficient flexi-
21	bility to be applicable in all situations, including in
22	the operations of small businesses.
23	(3) RULE OF CONSTRUCTION.—Nothing in this
24	subsection shall be construed to provide the Sec-
25	retary with the authority to apply specific tech-

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nologies, practices, or critical controls to an indi vidual facility.

3 (4) REVIEW.—In promulgating the regulations 4 under paragraph (1), the Secretary shall review reg-5 ulatory hazard analysis and preventive control pro-6 grams in existence on the date of enactment of this 7 Act to ensure that the program under such section 8 419 is consistent, to the extent practicable, with ap-9 plicable internationally recognized standards in exist-10 ence on such date.

(c) GUIDANCE DOCUMENT.—The Secretary shall
issue a guidance document related to hazard analysis and
preventive controls required under section 419 of the Federal Food, Drug, and Cosmetic Act (as added by subsection (a)).

16 (d) PROHIBITED ACTS.—Section 301 (21 U.S.C.
17 331), as amended by section 103, is amended by adding
18 at the end the following:

"(pp) The operation of a facility that manufacturers,
processes, packs, or holds food for sale in the United
States if the owner, operator, or agent in charge of such
facility is not in compliance with section 419.".

(e) NO EFFECT ON HACCP AUTHORITIES.—Nothing in the amendments made by this section limits the authority of the Secretary under the Federal Food, Drug,

1	and Cosmetic Act (21 U.S.C. 301 et seq.) or the Public
2	Health Service Act (42 U.S.C. 201 et seq.) to revise, issue,
3	or enforce product and category-specific regulations, such
4	as the Seafood Hazard Analysis Critical Controls Points
5	Program, the Juice Hazard Analysis Critical Control Pro-
6	gram, and the Thermally Processed Low-Acid Foods
7	Packaged in Hermetically Sealed Containers standards.
8	(f) Effective Date.—
9	(1) GENERAL RULE.—The amendments made
10	by this section shall take effect 18 months after the
11	date of enactment of this Act.
12	(2) EXCEPTIONS.—Notwithstanding paragraph
13	(1)—
14	(A) the amendments made by this section
15	shall apply to a small business (as defined by
16	the Secretary) after the date that is 2 years
17	after the date of enactment of this Act; and
18	(B) the amendments made by this section
19	shall apply to a very small business (as defined
20	by the Secretary) after the date that is 3 years
21	after the date of enactment of this Act.
22	SEC. 105. PERFORMANCE STANDARDS.
23	The Secretary shall, not less frequently than every
24	2 years, review and evaluate relevant health data and

other relevant information, including from toxicological

and epidemiological studies and analyses, to determine the 1 2 most significant food-borne contaminants and, when ap-3 propriate to reduce the risk of serious illness or death to 4 humans or animals, to prevent the adulteration of the food 5 under section 402 of the Federal Food, Drug, or Cosmetic Act (21 U.S.C. 342), or to prevent the spread of commu-6 7 nicable disease under the Public Health Service Act (42) 8 U.S.C. 201 et seq.), shall issue contaminant-specific, 9 science-based guidance documents, actions levels, or regu-10 lations. Such guidance documents, action levels, or regulations shall apply to products or product classes, take into 11 12 account naturally occurring substances in the case of raw 13 agricultural products, and shall not be written to be facility-specific. 14

#### 15 SEC. 106. STANDARDS FOR THE SAFETY OF FRUITS AND 16 VEGETABLES.

17 (a) IN GENERAL.—Chapter IV (21 U.S.C. 341 et
18 seq.), as amended by section 104, is amended by adding
19 at the end the following:

20 "SEC. 420. STANDARDS FOR THE SAFETY OF FRUITS AND21VEGETABLES.

22 "(a) DEFINITION.—For purposes of this section, the
23 term 'fruits and vegetables' means raw agricultural prod24 ucts as defined in section 201(r).

1 "(b) IN GENERAL.—Not later than 1 year after enactment of this section, the Secretary, in consultation with 2 3 the Secretary of Agriculture and representatives of State 4 departments of agriculture, shall publish a notice of pro-5 posed rulemaking to establish regulations for the safe production, harvesting, handling, and packing of those types 6 7 of fruits and vegetables for which the Secretary has deter-8 mined that such regulations are necessary to minimize the 9 risk of serious adverse health consequences.

10 "(c) FINAL REGULATION.—Not later than 1 year after the close of the comment period on the notice of pro-11 12 posed rulemaking under subsection (a), the Secretary shall 13 adopt a final regulation covering those types of fruits and vegetables for which the Secretary has determined that 14 15 such regulations are necessary to minimize the risk of serious adverse health consequences. The final regulation 16 17 shall provide a reasonable period of time for implementation, taking into account the needs of small businesses for 18 additional time to comply. The final regulation shall pro-19 vide for coordination of education and enforcement activi-20 21 ties by the Secretary of Agriculture, appropriate State and 22 local agencies, and appropriate agencies of foreign govern-23 ments.

24 "(d) COOPERATION.—The Secretary shall work with25 State and local public health officials in carrying out this

section. The Secretary shall coordinate activities with the
 Secretary of Agriculture related to on-farm requirements
 for growers including the development of food safety
 standards and enforcement mechanisms that will address
 regulations adopted under subsection (c).

6 "(e) CRITERIA.—The regulations adopted under sub7 section (b) shall—

8 "(1) set forth such procedures, processes, and 9 practices as the Secretary determines to be reason-10 ably necessary to minimize the introduction of 11 known or reasonably foreseeable biological, chemical, 12 and physical hazards into fruits and vegetables and 13 to provide reasonable assurance that the fruits and 14 vegetables are not adulterated under section 402;

15 "(2) permit States and foreign governments to 16 seek variances from the requirements of the regula-17 tions, where the State or foreign government deter-18 mines that the variance is necessary in light of local 19 growing conditions and that the procedures, proc-20 esses, and practices to be followed under the vari-21 ance are reasonably likely to ensure that the fruits 22 or vegetables are not adulterated within the meaning 23 of section 402 to the same extent as the require-24 ments of the regulation adopted under subsection 25 (b):

1 "(3) require that any State or foreign govern-2 ment seeking a variance under paragraph (2) shall 3 first notify the Secretary of the intended variance 4 and the basis for it, and the Secretary may grant the variance after 90 days of such notification if 5 6 Secretary does not communicate objections or modi-7 fications to the intended variance to the respective 8 State or foreign government prior to the conclusion 9 of the 90-day period; and

"(4) provide for publication of notices of requests for variances under paragraph (2) at the time
they are received.

13 "(f) ENFORCEMENT.—The Secretary shall coordinate 14 enforcement under this section with appropriate State and 15 local agencies and with appropriate agencies of foreign governments. In enforcing any standards for the safety of 16 17 fruits and vegetables, the Secretary shall, to the maximum 18 extent practicable, use the Department of Agriculture and 19 state agricultural agencies. Such enforcement may be in 20 the form of audit-based verification systems or other 21 methods of inspection.

"(g) GUIDANCE FOR GOOD AGRICULTURAL PRACTICES.—Not later than 1 year after the date of the enactment of this section, the Secretary shall publish updated
guidance, in coordination with the Secretary of Agri-

culture and representatives of State departments of agri culture, based on the most currently available scientific
 evidence, for the safe production, harvesting, handling,
 packing, and traceability of fruits and vegetables. The Sec retary shall publish subsequently updated guidance, as
 necessary.

7 "(h) SCOPE.—This section shall apply to the produc8 tion, harvesting, packaging, and traceability of fruits and
9 vegetables intended for human consumption, but not to—

"(1) activities involving the further processing
of fruits and vegetables which shall be subject to
section 419; or

13 "(2) those activities that occur in a retail food
14 establishment (as such term is defined in regulations
15 to carry out section 415(b)(1)).".

(b) PROHIBITED.—Section 301 (21 U.S.C. 331), as
amended by section 104, is further amended by adding
at the end the following:

"(qq) Production, harvesting, handling, and packing
of fruits or vegetables not in accordance with the regulations under section 419 or a variance issued under section
419(e)(2).".

1	SEC. 107. TARGETING OF INSPECTION RESOURCES FOR DO-
2	MESTIC FACILITIES, FOREIGN FACILITIES,
3	AND PORTS OF ENTRY; ANNUAL REPORT.
4	(a) TARGETING OF INSPECTION RESOURCES FOR
5	Domestic Facilities, Foreign Facilities, and Ports
6	OF ENTRY.—Chapter IV (21 U.S.C. 341 et seq.), as
7	amended by section 106, is amended by adding at the end
8	the following:
9	"SEC. 421. TARGETING OF INSPECTION RESOURCES FOR
10	DOMESTIC FACILITIES, FOREIGN FACILITIES,
11	AND PORTS OF ENTRY; ANNUAL REPORT.
12	"(a) Identification and Inspection of Facili-
13	TIES.—
14	"(1) IDENTIFICATION.—The Secretary shall al-
15	locate resources to inspect facilities according to the
16	risk profile of the facilities, which shall be based on
17	the following factors:
18	"(A) The risk profile of the food manufac-
19	tured, processed, packed, or held at the facility.
20	"(B) The facility's history of food recalls,
21	outbreaks, and violations of food safety stand-
22	ards.
23	"(C) The rigor of the facility's hazard
24	analysis and risk-based preventive controls.
25	"(D) Whether the food manufactured,
26	processed, packed, handled, prepared, treated,

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1	according to the risk profile of the article of food, which
2	shall be based on the following factors:
3	"(1) The risk profile of the food imported.
4	"(2) The risk profile of the countries of origin
5	and countries of transport of the food imported.
6	"(3) The history of food recalls, outbreaks, and
7	violations of food safety standards of the food im-
8	porter.
9	"(4) The rigor of the foreign supplier verifica-
10	tion program under section 805.
11	"(5) Whether the food importer participates in
12	the Voluntary Qualified Importer Program under
13	section 806.
14	"(6) Whether the food meets the criteria for
15	priority under section 801(h)(1).
16	"(7) Whether the food is from a facility that
17	has received a certificate as described in section
18	809(b).
19	"(8) Any other criteria deemed appropriate by
20	the Secretary for purposes of allocating inspection
21	resources.
22	"(c) COORDINATION.—The Secretary shall improve
23	coordination and cooperation with the Secretary of Agri-
24	culture to target food inspection resources.

1	"(d) FACILITY.—For purposes of this section, the
2	term 'facility' means a domestic facility or a foreign facil-
3	ity that is required to register under section 415.".
4	(b) ANNUAL REPORT.—Section 903 (21 U.S.C. 393)
5	is amended by adding at the end the following:
6	"(h) Annual Report Regarding Food.—Not
7	later than February 1 of each year, the Secretary shall
8	submit to Congress a report regarding—
9	"(1) information about food facilities includ-
10	ing—
11	"(A) the appropriations used to inspect fa-
12	cilities registered pursuant to section 415 in the
13	previous fiscal year;
14	"(B) the average cost of both a non-high-
15	risk food facility inspection and a high-risk food
16	facility inspection, if such a difference exists, in
17	the previous fiscal year;
18	"(C) the number of domestic facilities and
19	the number of foreign facilities registered pur-
20	suant to section 415 that the Secretary in-
21	spected in the previous fiscal year;
22	"(D) the number of domestic facilities and
23	the number of foreign facilities registered pur-
24	suant to section 415 that the Secretary did not
25	inspect in the previous fiscal year;

1	"(E) the number of high-risk facilities
2	identified pursuant to section 421 that the Sec-
3	retary inspected in the previous fiscal year; and
4	"(F) the number of high-risk facilities
5	identified pursuant to section 421 that the Sec-
6	retary did not inspect in the previous fiscal
7	year; and
8	((2) information about food imports includ-
9	ing—
10	"(A) the number of lines of food imported
11	into the United States that the Secretary phys-
12	ically inspected or sampled in the previous fiscal
13	year;
14	"(B) the number of lines of food imported
15	into the United States that the Secretary did
16	not physically inspect or sample in the previous
17	fiscal year; and
18	"(C) the average cost of physically inspect-
10	
19	ing or sampling a food line subject to this Act
19 20	ing or sampling a food line subject to this Act that is imported or offered for import into the
20	that is imported or offered for import into the
20 21	that is imported or offered for import into the United States.
20 21 22	that is imported or offered for import into the United States. "(i) PUBLIC AVAILABILITY OF ANNUAL FOOD RE-

1 SEC. 108. ADMINISTRATIVE DETENTION OF FOOD.

2 (a) IN GENERAL.—Section 304(h)(1)(A) (21 U.S.C.
3 334(h)(1)(A)) is amended by—

4 (1) striking "credible evidence or information
5 indicating" and inserting "reason to believe"; and

6 (2) striking "presents a threat of serious ad7 verse health consequences or death to humans or
8 animals" and inserting "is adulterated or mis9 branded under section 403(w)".

10 (b) REGULATIONS.—Not later than 120 days after 11 the date of enactment of this Act, the Secretary shall issue 12 an interim final rule amending subpart K of part 1 of title 13 21, Code of Federal Regulations, to implement the amend-14 ment made by this section.

(c) EFFECTIVE DATE.—The amendment made by
this section shall take effect 180 days after the date of
enactment of this Act.

18 SEC. 109. NATIONAL AGRICULTURE AND FOOD DEFENSE
19 STRATEGY.

20 (a) DEVELOPMENT AND SUBMISSION OF STRAT-21 EGY.—

(1) IN GENERAL.—Not later than 1 year after
the date of enactment of this Act, the Secretary of
Health and Human Services and the Secretary of
Agriculture, in coordination with the Secretary of
Homeland Security, shall prepare and submit to the
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1	relevant committees of Congress, and make publicly
2	available on the Internet Web site of the Depart-
3	ment of Health and Human Services and the De-
4	partment of Agriculture, the National Agriculture
5	and Food Defense Strategy.
6	(2) Implementation plan.—The strategy
7	shall include an implementation plan for use by the
8	Secretaries described under paragraph (1) in car-
9	rying out the strategy.
10	(3) RESEARCH.—The strategy shall include a
11	coordinated research agenda for use by the Secre-
12	taries described under paragraph $(1)$ in conducting
13	research to support the goals and activities described
14	in paragraphs (1) and (2) of subsection (b).
15	(4) REVISIONS.—Not later than 4 years after
16	the date on which the strategy is submitted to the
17	relevant committees of Congress under paragraph
18	(1), and not less frequently than every 4 years there-
19	after, the Secretary of Health and Human Services
20	and the Secretary of Agriculture, in coordination
21	with the Secretary of Homeland Security, shall re-
22	vise and submit to the relevant committees of Con-
23	gress the strategy.

(5) Consistency with existing plans.—The
strategy described in paragraph (1) shall be con-
sistent with—
(A) the National Incident Management
System;
(B) the National Response Framework;
(C) the National Infrastructure Protection
Plan;
(D) the National Preparedness Goals; and
(E) other relevant national strategies.
(b) Components.—
(1) IN GENERAL.—The strategy shall include a
description of the process to be used by the Depart-
ment of Health and Human Services, the Depart-
ment of Agriculture, and the Department of Home-
land Security—
(A) to achieve each goal described in para-
graph $(2)$ ; and

19 (B) to evaluate the progress made by Fed-20 eral, State, local, and tribal governments to-21 wards the achievement of each goal described in 22 paragraph (2).

23 (2) GOALS.—The strategy shall include a de-24 scription of the process to be used by the Depart-25 ment of Health and Human Services, the Depart-

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1	ment of Agriculture, and the Department of Home-
2	land Security to achieve the following goals:
3	(A) PREPAREDNESS GOAL.—Enhance the
4	preparedness of the agriculture and food system
5	by—
6	(i) conducting vulnerability assess-
7	ments of the agriculture and food system;
8	(ii) mitigating vulnerabilities of the
9	system;
10	(iii) improving communication and
11	training relating to the system;
12	(iv) developing and conducting exer-
13	cises to test decontamination and disposal
14	plans;
15	(v) developing modeling tools to im-
16	prove event consequence assessment and
17	decision support; and
18	(vi) preparing risk communication
19	tools and enhancing public awareness
20	through outreach.
21	(B) DETECTION GOAL.—Improve agri-
22	culture and food system detection capabilities
23	by—
24	(i) identifying contamination in food
25	products at the earliest possible time; and

1	(ii) conducting surveillance to prevent
2	the spread of diseases.
3	(C) Emergency response goal.—En-
4	sure an efficient response to agriculture and
5	food emergencies by—
6	(i) immediately investigating animal
7	disease outbreaks and suspected food con-
8	tamination;
9	(ii) preventing additional human ill-
10	nesses;
11	(iii) organizing, training, and equip-
12	ping animal, plant, and food emergency re-
13	sponse teams of—
14	(I) the Federal Government; and
15	(II) State, local, and tribal gov-
16	ernments;
17	(iv) designing, developing, and evalu-
18	ating training and exercises carried out
19	under agriculture and food defense plans;
20	and
21	(v) ensuring consistent and organized
22	risk communication to the public by—
23	(I) the Federal Government;
24	(II) State, local, and tribal gov-
25	ernments; and
1	(III) the private sector.
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2	(D) RECOVERY GOAL.—Secure agriculture
3	and food production after an agriculture or food
4	emergency by—
5	(i) working with the private sector to
6	develop business recovery plans to rapidly
7	resume agriculture and food production;
8	(ii) conducting exercises of the plans
9	described in subparagraph (C) with the
10	goal of long-term recovery results;
11	(iii) rapidly removing, and effectively
12	disposing of—
13	(I) contaminated agriculture and
14	food products; and
15	(II) infected plants and animals;
16	and
17	(iv) decontaminating and restoring
18	areas affected by an agriculture or food
19	emergency.
20	SEC. 110. FOOD AND AGRICULTURE COORDINATING COUN-
21	CILS.
22	The Secretary of Homeland Security, in consultation
23	with the Secretary of Health and Human Services and the
24	Secretary of Agriculture, shall within 180 days of enact-
25	ment of this Act, and annually thereafter, submit to the

relevant committees of Congress, and make publicly avail able on the Internet Web site of the Department of Home land Security, a report on the activities of the Food and
 Agriculture Government Coordinating Council and the
 Food and Agriculture Sector Coordinating Council, includ ing the progress of such Councils on—

7 (1) facilitating partnerships between public and
8 private entities to help unify and enhance the protec9 tion of the agriculture and food system of the
10 United States;

(2) providing for the regular and timely interchange of information between each council relating
to the security of the agriculture and food system
(including intelligence information);

(3) identifying best practices and methods for
improving the coordination among Federal, State,
local, and private sector preparedness and response
plans for agriculture and food defense; and

(4) recommending methods by which to protect
the economy and the public health of the United
States from the effects of—

- (A) animal or plant disease outbreaks;
  (B) food contamination; and
  (C) natural disasters affecting agriculture
- and food.

## 1 SEC. 111. AUTHORITY TO COLLECT FEES.

2 (a) FEES FOR REINSPECTION, RECALL, AND IMPOR3 TATION ACTIVITIES.—Subchapter C of chapter VII (21
4 U.S.C. 379f et seq.) is amended by inserting after section
5 742 the following:

6 "PART 6—FEES RELATED TO FOOD
7 "SEC. 743. AUTHORITY TO COLLECT AND USE FEES.
8 "(a) IN GENERAL.—
9 "(1) PURPOSE AND AUTHORITY.—For fiscal
10 year 2010 and each subsequent fiscal year, the Sec11 retary shall, in accordance with this section, assess
12 and collect fees from—

"(A) each domestic facility (as defined in
section 415(b)) subject to a reinspection in such
fiscal year, to cover reinspection-related costs
for such year;

"(B) each domestic facility (as defined in
section 415(b)) and importer subject to a food
recall in such fiscal year, to cover food recall activities performed by the Secretary, including
technical assistance, follow-up effectiveness
checks, and public notifications, for such year;

23 "(C) each importer participating in the
24 voluntary qualified importer program under sec25 tion 806 in such year, to cover the administra26 tive costs such program for such year; and

1	"(D) each importer subject to a reinspec-
2	tion in such fiscal year at a port of entry, to
3	cover reinspection-related costs at ports of entry
4	for such year.
5	"(2) DEFINITIONS.—For purposes of this sec-
6	tion—
7	"(A) the term 'reinspection' means—
8	"(i) with respect to domestic facilities
9	(as defined in section 415(b)), 1 or more
10	inspections conducted under section 704
11	subsequent to an inspection conducted
12	under such provision which identified non-
13	compliance materially related to a food
14	safety requirement of this Act, specifically
15	to determine whether compliance has been
16	achieved to the Secretary's satisfaction;
17	and
18	"(ii) with respect to importers, 1 or
19	more examinations conducted under sec-
20	tion 801 subsequent to an examination
21	conducted under such provision which
22	identified noncompliance materially related

to a food safety requirement of this Act, specifically to determine whether compli-

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1	ance has been achieved to the Secretary's
2	satisfaction; and
3	"(B) the term 'reinspection-related costs'
4	means all expenses, including administrative ex-
5	penses, incurred in connection with—
6	"(i) arranging, conducting, and evalu-
7	ating the results of reinspections; and
8	"(ii) assessing and collecting reinspec-
9	tion fees under this section.
10	"(b) Establishment of Fees.—
11	"(1) IN GENERAL.—Subject to subsections (c)
12	and (d), the Secretary shall establish the fees to be
13	collected under this section for each fiscal year speci-
14	fied in subsection $(a)(1)$ , based on the methodology
15	described under paragraph $(2)$ , and shall publish
16	such fees in a Federal Register notice not later than
17	60 days before the start of each such year.
18	"(2) Fee methodology.—
19	"(A) FEES.—Fees amounts established for
20	collection—
21	"(i) under subparagraph (A) of sub-
22	section $(a)(1)$ for a fiscal year shall be
23	based on the Secretary's estimate of 100
24	percent of the costs of the reinspection-re-
25	lated activities (including by type or level

of reinspection activity, as the Secretary 1 2 determines applicable) described in such subparagraph (A) for such year; 3 "(ii) under subparagraph (B) of sub-4 section (a)(1) for a fiscal year shall be 5 based on the Secretary's estimate of 100 6 7 percent of the costs of the activities de-8 scribed in such subparagraph (B) for such 9 year; 10 "(iii) under subparagraph (C) of sub-11 section (a)(1) for a fiscal year shall be 12 based on the Secretary's estimate of 100 13 percent of the costs of the activities de-14 scribed in such subparagraph (C) for such 15 year; and "(iv) under subparagraph (D) of sub-16 17 section (a)(1) for a fiscal year shall be 18 based on the Secretary's estimate of 100 19 percent of the costs of the activities de-20 scribed in such subparagraph (D) for such 21 year. 22 "(B) OTHER CONSIDERATIONS.—

	10
1	"(I) PARTICIPATION.—In estab-
2	lishing the fee amounts under sub-
3	paragraph (A)(iii) for a fiscal year,
4	the Secretary shall provide for the
5	number of importers who have sub-
6	mitted to the Secretary a notice under
7	section 806 informing the Secretary of
8	the intent of such importer to partici-
9	pate in the program under section
10	806 in such fiscal year.
11	"(II) RECOUPMENT.—In estab-
12	lishing the fee amounts under sub-
13	paragraph (A)(iii) for the first 5 fiscal
14	years after the date of enactment of
15	this section, the Secretary shall in-
16	clude in such fee a reasonable sur-
17	charge that provides a recoupment of
18	the costs expended by the Secretary to
19	establish and implement the first year
20	of the program under section 806.
21	"(ii) Crediting of fees.—In estab-
22	lishing the fee amounts under subpara-
23	graph (A) for a fiscal year, the Secretary
24	shall provide for the crediting of fees from
25	the previous year to the next year if the

1	Secretary overestimated the amount of fees
2	needed to carry out such activities, and
3	consider the need to account for any ad-
4	justment of fees and such other factors as
5	the Secretary determines appropriate.
6	"(3) USE OF FEES.—The Secretary shall make
7	all of the fees collected pursuant to clause (i), (ii),
8	(iii), and (iv) of paragraph (2)(A) available solely to
9	pay for the costs referred to in such clause (i), (ii),
10	(iii), and (iv) of paragraph (2)(A), respectively.
11	"(4) Compliance with international
12	AGREEMENTS.—Nothing in this section shall be con-
13	strued to authorize the assessment of any fee incon-
14	sistent with the agreement establishing the World
15	Trade Organization or any other treaty or inter-
16	national agreement to which the United States is a
17	party.
18	"(c) Limitations.—
19	"(1) IN GENERAL.—Fees under subsection (a)
20	shall be refunded for a fiscal year beginning after
21	fiscal year 2010 unless appropriations for the Center
22	for Food Safety and Applied Nutrition and the Cen-
23	ter for Veterinary Medicine and related activities of
24	the Office of Regulatory Affairs at the Food and
25	Drug Administration for such fiscal year (excluding

1 the amount of fees appropriated for such fiscal year) 2 are equal to or greater than the amount of appro-3 priations for the Center for Food Safety and Applied 4 Nutrition and the Center for Veterinary Medicine and related activities of the Office of Regulatory Af-5 6 fairs at the Food and Drug Administration for the 7 preceding fiscal year (excluding the amount of fees 8 appropriated for such fiscal year) multiplied by 1 9 plus 4.5 percent.

10 "(2) AUTHORITY.—If the Secretary does not 11 assess fees under subsection (a) during any portion 12 of a fiscal year because of paragraph (1) and if at 13 a later date in such fiscal year the Secretary may as-14 sess such fees, the Secretary may assess and collect 15 such fees, without any modification in the rate, 16 under subsection (a), notwithstanding the provisions 17 of subsection (a) relating to the date fees are to be 18 paid.

19 "(3) LIMITATION ON AMOUNT OF CERTAIN
20 FEES.—

21 "(A) IN GENERAL.—Notwithstanding any
22 other provision of this section and subject to
23 subparagraph (B), the Secretary may not col24 lect fees in a fiscal year such that the amount
25 collected—

"(i) under subparagraph (B) of sub-1 2 section (a)(1) exceeds \$20,000,000; and "(ii) under subparagraphs (A) and 3 4 (D) of subsection (a)(1)exceeds \$25,000,000 combined. 5 6 "(B) EXCEPTION.—If a domestic facility 7 (as defined in section 415(b)) or an importer 8 becomes subject to a fee described in subpara-9 graph (A), (B), or (D) of subsection (a)(1)10 after the maximum amount of fees has been 11 collected by the Secretary under subparagraph 12 (A), the Secretary may collect a fee from such

14 "(d) CREDITING AND AVAILABILITY OF FEES.—Fees 15 authorized under subsection (a) shall be collected and available for obligation only to the extent and in the 16 17 amount provided in appropriations Acts. Such fees are au-18 thorized to remain available until expended. Such sums 19 as may be necessary may be transferred from the Food 20 and Drug Administration salaries and expenses account 21 without fiscal year limitation to such appropriation ac-22 count for salaries and expenses with such fiscal year limi-23 tation. The sums transferred shall be available solely for 24 the purpose of paying the operating expenses of the Food

facility or importer.

and Drug Administration employees and contractors per forming activities associated with these food safety fees.

3 "(e) Collection of Fees.—

4 "(1) IN GENERAL.—The Secretary shall specify
5 in the Federal Register notice described in sub6 section (b)(1) the time and manner in which fees as7 sessed under this section shall be collected.

8 "(2) COLLECTION OF UNPAID FEES.—In any 9 case where the Secretary does not receive payment 10 of a fee assessed under this section within 30 days 11 after it is due, such fee shall be treated as a claim 12 of the United States Government subject to provi-13 sions of subchapter II of chapter 37 of title 31, 14 United States Code.

15 "(f) ANNUAL REPORT TO CONGRESS.—Not later than 120 days after each fiscal year for which fees are 16 17 assessed under this section, the Secretary shall submit a report to the Committee on Health, Education, Labor, and 18 19 Pensions of the United States Senate and the Committee on Energy and Commerce of the United States House of 20 21 Representatives, to include a description of fees assessed 22 and collected for each such year and a summary descrip-23 tion of the entities paying such fees and the types of busi-24 ness in which such entities engage.

1 "(g) AUTHORIZATION OF APPROPRIATIONS.—For fis-2 cal year 2010 and each fiscal year thereafter, there is au-3 thorized to be appropriated for fees under this section an 4 amount equal to the total revenue amount determined 5 under subsection (b) for the fiscal year, as adjusted or 6 otherwise affected under the other provisions of this sec-7 tion.".

8 (b) EXPORT CERTIFICATION FEES FOR FOODS AND9 ANIMAL FEED.—

10 (1) AUTHORITY FOR EXPORT CERTIFICATIONS
11 FOR FOOD, INCLUDING ANIMAL FEED.—Section
12 801(e)(4)(A) (21 U.S.C. 381(e)(4)(A)) is amend13 ed—

(A) in the matter preceding clause (i), by
striking "a drug" and inserting "a food, drug";
(B) in clause (i), by striking "exported
drug" and inserting "exported food, drug"; and
(C) in clause (ii), by striking "the drug"
each place it appears and inserting "the food,
drug".

(2) CLARIFICATION OF CERTIFICATION.—Section 801(e)(4) (21 U.S.C. 381(e)(4)) is amended by
inserting after subparagraph (B) the following new
subparagraph:

1	"(C) For purposes of this paragraph, a
2	certification by the Secretary shall be made on
3	such basis, and in such form (including a pub-
4	licly available listing) as the Secretary deter-
5	mines appropriate.".
6	TITLE II—DETECTION AND
7	SURVEILLANCE
8	SEC. 201. RECOGNITION OF LABORATORY ACCREDITATION
9	FOR ANALYSES OF FOODS.
10	(a) IN GENERAL.—Chapter IV (21 U.S.C. 341 et
11	seq.), as amended by section 107, is amended by adding
12	at the end the following:
13	"SEC. 422. RECOGNITION OF LABORATORY ACCREDITATION
13 14	"SEC. 422. RECOGNITION OF LABORATORY ACCREDITATION FOR ANALYSES OF FOODS.
14	FOR ANALYSES OF FOODS.
14 15	FOR ANALYSES OF FOODS. "(a) Recognition of Laboratory Accredita-
14 15 16	FOR ANALYSES OF FOODS. "(a) Recognition of Laboratory Accredita- Tion.—
14 15 16 17	FOR ANALYSES OF FOODS. "(a) RECOGNITION OF LABORATORY ACCREDITA- TION.— "(1) IN GENERAL.—Not later than 2 years
14 15 16 17 18	FOR ANALYSES OF FOODS. "(a) RECOGNITION OF LABORATORY ACCREDITA- TION.— "(1) IN GENERAL.—Not later than 2 years after the date of enactment of this section, the Sec-
14 15 16 17 18 19	FOR ANALYSES OF FOODS. "(a) RECOGNITION OF LABORATORY ACCREDITA- TION.— "(1) IN GENERAL.—Not later than 2 years after the date of enactment of this section, the Sec- retary shall—
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	FOR ANALYSES OF FOODS. "(a) RECOGNITION OF LABORATORY ACCREDITA- TION.— "(1) IN GENERAL.—Not later than 2 years after the date of enactment of this section, the Sec- retary shall— "(A) provide for the recognition of accredi-
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	FOR ANALYSES OF FOODS. "(a) RECOGNITION OF LABORATORY ACCREDITA- TION.— "(1) IN GENERAL.—Not later than 2 years after the date of enactment of this section, the Sec- retary shall— "(A) provide for the recognition of accredi- tation bodies that accredit laboratories, includ-

1	"(B) establish a publicly available registry
2	of accreditation bodies, including the name of,
3	contact information for, and other information
4	deemed necessary by the Secretary about such
5	bodies.
6	"(2) Model accreditation standards.—
7	The Secretary shall develop model standards that an
8	accreditation body shall require laboratories to meet
9	in order to be included in the registry provided for
10	under paragraph (1). In developing the model stand-
11	ards, the Secretary shall look to existing standards
12	for guidance. The model standards shall include
13	methods to ensure that—
14	"(A) appropriate sampling and analytical
15	procedures are followed and reports of analyses
16	are certified as true and accurate;
17	"(B) internal quality systems are estab-
18	lished and maintained;
19	"(C) procedures exist to evaluate and re-
20	spond promptly to complaints regarding anal-
21	yses and other activities for which the labora-
22	tory is recognized;
23	"(D) individuals who conduct the analyses
24	are qualified by training and experience to do
25	so; and

1	"(E) any other criteria determined appro-
2	priate by the Secretary.
3	"(3) REVIEW OF ACCREDITATION.—To assure
4	compliance with the requirements of this section, the
5	Secretary shall—
6	"(A) periodically, or at least every 5 years,
7	reevaluate accreditation bodies recognized under
8	paragraph (1); and
9	"(B) promptly revoke the recognition of
10	any accreditation body found not to be in com-
11	pliance with the requirements of this section.
12	"(b) TESTING PROCEDURES.—Food testing shall be
13	conducted by either Federal laboratories or non-Federal
14	laboratories that have been accredited by an accreditation
15	body on the registry established by the Secretary under
16	subsection (a) whenever such testing—
17	((1) is either conducted by or on behalf of an
18	owner or consignee—
19	"(A) in support of admission of an article
20	of food under section 801(a); or
21	"(B) under an Import Alert that requires
22	successful consecutive tests; or
23	"(2) is required by the Secretary as the Sec-
24	retary deems appropriate to identify or address a

threat of serious adverse health consequences or
 death to humans or animals.

3 The results of any such testing shall be sent directly to4 the Food and Drug Administration.

5 "(c) REVIEW BY SECRETARY.—If food testing performed by a laboratory run and operated by a State or 6 7 locality that is accredited by an accreditation body on the 8 registry established by the Secretary under subsection (a) 9 result in a State recalling a food, the Secretary shall re-10 view the testing results for the purpose of determining the need for a national recall or other compliance and enforce-11 12 ment activities.".

13 (b) FOOD EMERGENCY RESPONSE NETWORK.—The Secretary, in coordination with the Secretary of Agri-14 15 culture, the Secretary of Homeland Security, and State, local, and tribal governments shall, not later than 180 16 17 days after the date of enactment of this Act, and biennially thereafter, submit to the relevant committees of Congress, 18 19 and make publicly available on the Internet Web site of the Department of Health and Human Services, a report 20 21 on the progress in implementing a national food emer-22 gency response laboratory network that—

(1) provides ongoing surveillance, rapid detection, and surge capacity for large-scale food-related

1	emergencies, including intentional adulteration of
2	the food supply;
3	(2) coordinates the food laboratory capacities of
4	State food laboratories, including the sharing of data
5	between State laboratories to develop national situa-
6	tional awareness;
7	(3) provides accessible, timely, accurate, and
8	consistent food laboratory services throughout the
9	United States;
10	(4) develops and implements a methods reposi-
11	tory for use by Federal, State, and local officials;
12	(5) responds to food-related emergencies; and
13	(6) is integrated with relevant laboratory net-
14	works administered by other Federal agencies.
15	SEC. 202. INTEGRATED CONSORTIUM OF LABORATORY
15 16	SEC. 202. INTEGRATED CONSORTIUM OF LABORATORY NETWORKS.
16 17	NETWORKS.
16 17	<b>NETWORKS.</b> (a) IN GENERAL.—The Secretary of Homeland Secu-
16 17 18	<b>NETWORKS.</b> (a) IN GENERAL.—The Secretary of Homeland Secu- rity, in consultation with the Secretary of Health and
16 17 18 19	NETWORKS. (a) IN GENERAL.—The Secretary of Homeland Secu- rity, in consultation with the Secretary of Health and Human Services, the Secretary of Agriculture, and the
16 17 18 19 20	NETWORKS. (a) IN GENERAL.—The Secretary of Homeland Secu- rity, in consultation with the Secretary of Health and Human Services, the Secretary of Agriculture, and the Administrator of the Environmental Protection Agency,
<ol> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	NETWORKS. (a) IN GENERAL.—The Secretary of Homeland Secu- rity, in consultation with the Secretary of Health and Human Services, the Secretary of Agriculture, and the Administrator of the Environmental Protection Agency, shall maintain an agreement through which relevant lab-
<ol> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	NETWORKS. (a) IN GENERAL.—The Secretary of Homeland Secu- rity, in consultation with the Secretary of Health and Human Services, the Secretary of Agriculture, and the Administrator of the Environmental Protection Agency, shall maintain an agreement through which relevant lab- oratory network members, as determined by the Secretary

1	formation relating to animal health, agriculture, and
2	human health;
3	(2) identify the means by which each laboratory
4	network member could work cooperatively—
5	(A) to optimize national laboratory pre-
6	paredness; and
7	(B) to provide surge capacity during emer-
8	gencies; and
9	(3) engage in ongoing dialogue and build rela-
10	tionships that will support a more effective and inte-
11	grated response during emergencies.
12	(b) Reporting Requirement.—The Secretary of
13	Homeland Security shall, on a biennial basis, submit to
14	the relevant committees of Congress, and make publicly
15	available on the Internet Web site of the Department of
16	Homeland Security, a report on the progress of the inte-
17	grated consortium of laboratory networks, as established
18	under subsection (a), in carrying out this section.
19	SEC. 203. BUILDING DOMESTIC CAPACITY.
20	(a) IN GENERAL.—
21	(1) INITIAL REPORT.—The Secretary shall, not
22	later than 2 years after the date of enactment of
23	this Act, submit to Congress a comprehensive report
24	that identifies programs and practices that are in-
25	tended to promote the safety and security of food

1	and to prevent outbreaks of food-borne illness and
2	other food-related hazards that can be addressed
3	through preventive activities. Such report shall in-
4	clude a description of the following:
5	(A) Analysis of the need for regulations or
6	guidance to industry.
7	(B) Outreach to food industry sectors, in-
8	cluding through the Food and Agriculture Co-
9	ordinating Councils referred to in section 111,
10	to identify potential sources of emerging threats
11	to the safety and security of the food supply
12	and preventive strategies to address those
13	threats.
14	(C) Systems to ensure the prompt distribu-
15	tion to the food industry of information and
16	technical assistance concerning preventive strat-
17	egies.
18	(D) Communication systems to ensure that
19	information about specific threats to the safety
20	and security of the food supply are rapidly and
21	effectively disseminated.
22	(E) Surveillance systems and laboratory
23	networks to rapidly detect and respond to food-
24	borne illness outbreaks and other food-related

1	hazards, including how such systems and net-
2	works are integrated.
3	(F) Outreach, education, and training pro-
4	vided to States to build State food safety and
5	food defense capabilities, including progress im-
6	plementing strategies developed under sections
7	109 and 205.
8	(G) The estimated resources needed to ef-
9	fectively implement the programs and practices
10	identified in the report developed in this section
11	over a 5-year period.
12	(2) BIENNIAL REPORTS.—On a biennial basis
13	following the submission of the report under para-
14	graph (1), the Secretary shall submit to Congress a
15	report that—
16	(A) reviews previous food safety programs
17	and practices;
18	(B) outlines the success of those programs
19	and practices;
20	(C) identifies future programs and prac-
21	tices; and
22	(D) includes information related to any
23	matter described in subparagraphs (A) through
24	(G) of paragraph (1), as necessary.

1 (b) RISK-BASED ACTIVITIES.—The report developed 2 under subsection (a)(1) shall describe methods that seek 3 to ensure that resources available to the Secretary for food 4 safety-related activities are directed at those actions most 5 likely to reduce risks from food, including the use of preventive strategies and allocation of inspection resources. 6 7 The Secretary shall promptly undertake those risk-based 8 actions that are identified during the development of the 9 report as likely to contribute to the safety and security 10 of the food supply.

11 (c) CAPABILITY FOR LABORATORY ANALYSES; RE-12 SEARCH.—The report developed under subsection (a)(1)13 shall provide a description of methods to increase capacity to undertake analyses of food samples promptly after col-14 15 lection, to identify new and rapid analytical techniques, including techniques that can be employed at ports of 16 entry and through Food Emergency Response Network 17 18 laboratories, and to provide for well-equipped and staffed laboratory facilities. 19

(d) INFORMATION TECHNOLOGY.—The report developed under subsection (a)(1) shall include a description
of such information technology systems as may be needed
to identify risks and receive data from multiple sources,
including foreign governments, State, local, and tribal governments, other Federal agencies, the food industry, lab-

1 oratories, laboratory networks, and consumers. The infor-2 mation technology systems that the Secretary describes 3 shall also provide for the integration of the facility reg-4 istration system under section 415 of the Federal Food, 5 Drug, and Cosmetic Act (21 U.S.C. 350d), and the prior notice system under section 801(m) of such Act (21) 6 7 U.S.C. 381(m)) with other information technology systems 8 that are used by the Federal Government for the proc-9 essing of food offered for import into the United States. 10 (e) AUTOMATED RISK ASSESSMENT.—The report developed under subsection (a)(1) shall include a description 11 12 of progress toward developing and improving an auto-13 mated risk assessment system for food safety surveillance 14 and allocation of resources.

15 (f) TRACEBACK AND SURVEILLANCE REPORT.—The Secretary shall include in the report developed under sub-16 17 section (a)(1) an analysis of the Food and Drug Administration's performance in food-borne illness outbreaks dur-18 19 ing the 5-year period preceding the date of enactment of 20 this Act involving fruits and vegetables that are raw agri-21 cultural commodities (as defined in section 201(r) of the 22 Federal Food, Drug, and Cosmetic Act (21 U.S.C. 23 321(r)) and recommendations for enhanced surveillance, 24 outbreak response, and traceability. Such findings and 25 recommendations shall address communication and coordination with the public and industry, outbreak identifica tion, and traceback.

3 (g) BIENNIAL FOOD SAFETY AND FOOD DEFENSE 4 **RESEARCH PLAN.**—The Secretary and the Secretary of 5 Agriculture shall, on a biennial basis, submit to Congress a joint food safety and food defense research plan which 6 7 may include studying the long-term health effects of food-8 borne illness. Such biennial plan shall include a list and 9 description of projects conducted during the previous 2-10 year period and the plan for projects to be conducted during the following 2-year period. 11

## 12 SEC. 204. ENHANCING TRACEBACK AND RECORDKEEPING.

(a) IN GENERAL.—The Secretary, in consultation
with the Secretary of Agriculture and representatives of
State departments of health and agriculture, shall improve
the capacity of the Secretary to effectively and rapidly
track and trace, in the event of an outbreak, fruits and
vegetables that are raw agricultural commodities.

19 (b) PILOT PROJECT.—

(1) IN GENERAL.—Not later than 12 months
after the date of enactment of this Act, the Secretary shall establish a pilot project in coordination
with the produce industry to explore and evaluate
new methods for rapidly and effectively tracking and
tracing fruits and vegetables that are raw agricul-

tural commodities so that, if an outbreak occurs in-1 2 volving such a fruit or vegetable, the Secretary may 3 quickly identify the source of the outbreak and the 4 recipients of the contaminated food. (2) CONTENT.—The Secretary shall select par-5 6 ticipants from the produce industry to run projects 7 which overall shall include at least 3 different types 8 of fruits or vegetables that have been the subject of 9 outbreaks during the 10-year period preceding the 10 date of enactment of this Act, and shall be selected 11 in order to develop and demonstrate— 12 (A) methods that are applicable and appro-13 priate for small businesses; and 14 (B) technologies, including existing tech-15 nologies, that enhance traceback and trace for-16 ward. 17 (c) REPORT.—Not later than 18 months after the date of enactment of this Act, the Secretary shall report 18 19 to Congress on the findings of the pilot project under sub-20 section (b) together with recommendations for establishing 21 more effective traceback and trace forward procedures for 22 fruits and vegetables that are raw agricultural commod-23 ities.

24 (d) TRACEBACK PERFORMANCE REQUIREMENTS.—
25 Not later than 24 months after the date of enactment of

this Act, the Secretary shall publish a notice of proposed 1 2 rulemaking to establish standards for the type of informa-3 tion, format, and timeframe for persons to submit records 4 to aid the Secretary in effectively and rapidly tracking and 5 tracing, in the event of an outbreak, fruits and vegetables that are raw agricultural commodities. Nothing in this sec-6 7 tion shall be construed as giving the Secretary the author-8 ity to prescribe specific technologies for the maintenance of records. 9

(e) PUBLIC INPUT.—During the comment period in
the notice of proposed rulemaking under subsection (d),
the Secretary shall conduct not less than 3 public meetings
in diverse geographical areas of the United States to provide persons in different regions an opportunity to comment.

(f) RAW AGRICULTURAL COMMODITY.—In this section, the term "raw agricultural commodity" has the
meaning given that term in section 201(r) of the Federal
Food, Drug, and Cosmetic Act (21 U.S.C. 321(r)).

20 SEC. 205. SURVEILLANCE.

(a) DEFINITION OF FOOD-BORNE ILLNESS OUTBREAK.—In this section, the term "food-borne illness outbreak" means the occurrence of 2 or more cases of a similar illness resulting from the ingestion of a food.

1 (b) FOOD-BORNE ILLNESS SURVEILLANCE SYS-2 TEMS.—

3 GENERAL.—The Secretary, (1)IN acting 4 through the Director of the Centers for Disease 5 Control and Prevention, shall enhance food-borne ill-6 ness surveillance systems to improve the collection, 7 analysis, reporting, and usefulness of data on food-8 borne illnesses by—

9 (A) coordinating Federal, State and local 10 food-borne illness surveillance systems, includ-11 ing complaint systems, and increasing participa-12 tion in national networks of public health and 13 food regulatory agencies and laboratories;

(B) facilitating sharing of findings on a
more timely basis among governmental agencies, including the Food and Drug Administration, the Department of Agriculture, and State
and local agencies, and with the public;

(C) ensuring early notification to the affected food industry when a particular food may
be suspected in the outbreak and sharing of all
relevant data with the affected food industry
during the course of the investigation;

1	(D) developing improved epidemiological
2	tools for obtaining quality exposure data, and
3	microbiological methods for classifying cases;
4	(E) augmenting such systems to improve
5	attribution of a food-borne illness outbreak to a
6	specific food;
7	(F) expanding capacity of such systems,
8	including working toward automatic electronic
9	searches, for implementation of fingerprinting
10	strategies for food-borne infectious agents, in
11	order to identify new or rarely documented
12	causes of food-borne illness and submit stand-
13	ardized information to a centralized database;
14	(G) allowing timely public access to aggre-
15	gated, de-identified surveillance data;
16	(H) at least annually, publishing current
17	reports on findings from such systems;
18	(I) establishing a flexible mechanism for
19	rapidly initiating scientific research by academic
20	institutions;
21	(J) integrating food-borne illness surveil-
22	lance systems and data with other biosurveil-
23	lance and public health situational awareness
24	capabilities at the state and federal levels; and

	04
1	(K) other activities as determined appro-
2	priate by the Secretary.
3	(2) Advisory group on improving
4	FOODBORNE ILLNESS SURVEILLANCE AND OUT-
5	BREAK INVESTIGATIONS.—
6	(A) IN GENERAL.—The Secretary shall
7	support and maintain a diverse working group
8	of experts and stakeholders from Federal,
9	State, and local food safety and health agencies,
10	the food industry, consumer organizations, and
11	academia. Such working group shall provide the
12	Secretary, through at least annual meetings of
13	the working group and an annual public report,
14	advice and recommendations on an ongoing and
15	regular basis regarding the improvement of
16	food-borne illness surveillance, outbreak inves-
17	tigation, and implementation of this section, in-
18	cluding advice and recommendations on—
19	(i) the priority needs of regulatory
20	agencies, the food industry, and consumers
21	for information and analysis on food-borne
22	illness and its causes;
23	(ii) the priority needs of regulatory
24	agencies, the food industry, and consumers
25	for information and analysis on outbreak

investigations that can be used to improve
the line of authority and accountability;
(iii) opportunities to improve the ef-
fectiveness of initiatives at the Federal,
State, and local levels, including coordina-
tion and integration of activities among
Federal agencies, and between the Federal,
State, and local levels of government;
(iv) improvement in the timeliness and
depth of access by regulatory and health
agencies, the food industry, academic re-
searchers, and consumers to food-borne ill-
ness surveillance data and food recall sur-
vey data collected by government agencies
at all levels, including data compiled by the
Centers for Disease Control and Preven-
tion;
(v) key barriers to improvement in
food-borne illness surveillance and its util-
ity for preventing food-borne illness at
Federal, State, and local levels;
(vi) the capabilities needed for estab-
lishing automatic electronic searches of
surveillance data; and

1	(vii) specific actions to reduce barriers
2	to improvement, implement the working
3	group's recommendations, and achieve the
4	purposes of this section, with measurable
5	objectives and timelines, and identification
6	of resource and staffing needs.
7	(3) Additional duties.—The Secretary shall
8	also utilize the working group under paragraph $(1)$
9	to assist in outbreak investigations as deemed appro-
10	priate.
11	(c) Improving Food Safety and Defense Capac-
12	ITY AT THE STATE AND LOCAL LEVEL.—
13	(1) IN GENERAL.—The Secretary shall develop
14	and implement strategies to leverage and enhance
15	the food safety and defense capacities of State and
16	local agencies in order to achieve the following goals:
17	(A) Improve food-borne illness outbreak re-
18	sponse and containment.
19	(B) Accelerate food-borne illness surveil-
20	lance and outbreak investigation, including
21	rapid shipment of clinical isolates from clinical
22	laboratories to appropriate State laboratories,
23	and conducting more standardized illness out-
24	break interviews.

1	(C) Strengthen the capacity of State and
2	local agencies to carry out inspections and en-
3	force safety standards.
4	(D) Improve the effectiveness of Federal-
5	State partnerships to coordinate food safety
6	and defense resources and reduce the incidence
7	of food-borne illness.
8	(E) Share information on a timely basis
9	among public health and food regulatory agen-
10	cies, with the food industry, with health care
11	providers, and with the public.
12	(F) Strengthen the capacity of State and
13	local agencies to achieve the goals described in
14	section 109.
15	(2) REVIEW.—In developing of the strategies
16	required by paragraph (1), the Secretary shall, not
17	later than 1 year after the date of enactment of this
18	Act, complete a review of State and local capacities,
19	and needs for enhancement, which may include a
20	survey with respect to—
21	(A) staffing levels and expertise available
22	to perform food safety and defense functions;
23	(B) laboratory capacity to support surveil-
24	lance, outbreak response, inspection, and en-
25	forcement activities;

1	(C) information systems to support data
2	management and sharing of food safety and de-
3	fense information among State and local agen-
4	cies and with counterparts at the Federal level;
5	and
6	(D) other State and local activities and
7	needs as determined appropriate by the Sec-
8	retary.
9	(d) Food Safety Capacity Building Grants.—
10	Section 317R(b) of the Public Health Service Act (42
11	U.S.C. 247b–20(b)) is amended—
12	(1) by striking " $2002$ " and inserting " $2010$ ";
13	and
14	(2) by striking "2003 through 2006" and in-
15	serting "2011 through 2014".
16	TITLE III—SPECIFIC PROVI-
17	SIONS FOR IMPORTED FOOD
18	SEC. 301. FOREIGN SUPPLIER VERIFICATION PROGRAM.
19	(a) IN GENERAL.—Chapter VIII (21 U.S.C. 381 et
20	seq.) is amended by adding at the end the following:
21	"SEC. 805. FOREIGN SUPPLIER VERIFICATION PROGRAM.
22	"(a) IN GENERAL.—
23	"(1) VERIFICATION REQUIREMENT.—Each
24	United States importer of record shall perform risk-
25	based foreign supplier verification activities in ac-

1	cordance with regulations promulgated under sub-
2	section (c) for the purpose of verifying that the food
3	imported by the importer of record or its agent is—
4	"(A) produced in compliance with the re-
5	quirements of section 419 or 420, as appro-
6	priate; and
7	"(B) is not adulterated under section 402
8	or misbranded under section 403(w).
9	"(2) Importer exclusion.—For purposes of
10	this section, an 'importer of record' shall not include
11	a person holding a valid license under section 641 of
12	the Tariff Act of $1930$ (19 U.S.C. 1641) (referred
13	to as a 'customs broker') if the customs broker has
14	executed a written agreement with another person
15	who has agreed to comply with the requirements of
16	this section with regard to food imported or offered
17	for import by the customs broker.
18	"(b) GUIDANCE.—Not later than 270 days after the
19	date of the enactment of this section, the Secretary shall
20	issue guidance to assist United States importers of record
21	in developing foreign supplier verification programs.
22	"(c) REGULATIONS.—
23	"(1) IN GENERAL.—Not later than 1 year after
24	issuing guidance under subsection (b), the Secretary
25	shall promulgate regulations to provide for the con-

tent of the foreign supplier verification program established under subsection (a). Such regulations shall. appropriate, include as a process verification by a United States importer of record, with respect to each foreign supplier from which it obtains food, that the imported food is produced in

for

7 compliance with the requirements of section 419 or 8 420, as appropriate, and is not adulterated under 9 section 402 or misbranded under section 403(w).

"(2) VERIFICATION.—The regulations under 10 11 paragraph (1) shall require that the foreign supplier 12 verification program of each importer of record be 13 adequate to provide assurances that each foreign 14 supplier to the importer of record produces the im-15 ported food employing processes and procedures, in-16 cluding risk-based reasonably appropriate preventive 17 controls, that are documented in a written plan 18 under subsection (d) and equivalent in preventing 19 adulteration and reducing hazards as those required 20 by section 419 or section 420, as appropriate.

21 "(3) ACTIVITIES.—Verification activities under 22 a foreign supplier verification program under this 23 section may include monitoring records for ship-24 ments, lot-by-lot certification of compliance, annual 25 on-site inspections, checking the hazard analysis and

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risk-based preventive control plan of the foreign sup plier, and periodically testing and sampling ship ments.

"(d) RECORD MAINTENANCE AND ACCESS.—Each 4 5 facility required to be registered under section 415 that is, as determined by the Secretary, a high-risk facility 6 7 shall submit to the Secretary a written plan that docu-8 ments and describes its hazard analysis and preventative 9 control procedures. The Secretary or a duly authorized 10 representative of the Secretary may review the plan and may make recommendations to improve the effectiveness 11 12 of the plan in preventing or minimizing the threat of seri-13 ous adverse health consequences or death to humans or animals. Records of all United States importers related 14 15 to a foreign supplier verification program shall be maintained for a period of not less than 2 years and shall be 16 made available promptly to a duly authorized representa-17 tive of the Secretary upon request. 18

"(e) DEEMED COMPLIANCE OF SEAFOOD, JUICE,
AND LOW-ACID CANNED FOOD FACILITIES IN COMPLIANCE WITH HACCP.—An owner, operator, or agent in
charge of a facility required to comply with 1 of the following standards and regulations with respect to such facility shall be deemed to be in compliance with this section
with respect to such facility:

4 "(2) The Juice Hazard Analysis Critical Con5 trol Points Program of the Food and Drug Adminis6 tration.

7 "(3) The Thermally Processed Low-Acid Foods
8 Packaged in Hermetically Sealed Containers stand9 ards of the Food and Drug Administration (or any
10 successor standards).

11 "(f) PUBLICATION OF LIST OF PARTICIPANTS.—The 12 Secretary shall publish and maintain on the Internet Web 13 site of the Food and Drug Administration a current list 14 that includes the name of, location of, and other informa-15 tion deemed necessary by the Secretary about, importers 16 participating under this section.".

17 (b) PROHIBITED ACT.—Section 301 (21 U.S.C. 331),
18 as amended by section 106, is amended by adding at the
19 end the following:

"(rr) The importation or offering for importation of
a food if the importer of record does not have in place
a foreign supplier verification program in compliance with
section 805.".
(c) IMPORTS.—Section 801(a) (21 U.S.C. 381(a)) is
 amended by adding "or the importer of record is in viola tion of section 805" after "or in violation of section 505".
 (d) EFFECTIVE DATE.—The amendments made by
 this section shall take effect 2 years after the date of en actment of this Act.

### 7 SEC. 302. VOLUNTARY QUALIFIED IMPORTER PROGRAM.

8 Chapter VIII (21 U.S.C. 381 et seq.), as amended
9 by section 301, is amended by adding at the end the fol10 lowing:

### 11 "SEC. 806. VOLUNTARY QUALIFIED IMPORTER PROGRAM.

12 "(a) IN GENERAL.—Beginning not later than 1 year
13 after the date of enactment of this section, the Secretary
14 shall—

"(1) establish a program, in consultation with
the Department of Homeland Security, to provide
for the expedited review and importation of food offered for importation by United States importers
who have voluntarily agreed to participate in such
program; and

21 "(2) issue a guidance document related to par22 ticipation and compliance with such program.

23 "(b) VOLUNTARY PARTICIPATION.—An importer may24 request the Secretary to provide for the expedited review

and importation of designated foods in accordance with 1 2 the program procedures established by the Secretary. 3 "(c) ELIGIBILITY.—In order to be eligible, an im-4 porter shall be offering food for importation from a facility 5 that has a certification described in section 809(b). In reviewing the applications and making determinations on 6 7 such requests, the Secretary shall consider the risk of the 8 food to be imported based on factors, such as the fol-9 lowing: 10 "(1) The nature of the food to be imported. "(2) The compliance history of the foreign sup-11 12 plier. 13 "(3) The capability of the regulatory system of 14 the country of export to ensure compliance with 15 United States food safety standards. "(4) The compliance of the importer with the 16 17 requirements of section 805. 18 "(5) The recordkeeping, testing, inspections 19 and audits of facilities, traceability of articles of 20 food, temperature controls, and sourcing practices of 21 the importer. 22 "(6) The potential risk for intentional adultera-23 tion of the food. 24 "(7) Any other factor that the Secretary deter-

25 mines appropriate.

1 "(d) REVIEW AND REVOCATION.—Any importer 2 qualified by the Secretary in accordance with the eligibility 3 criteria set forth in this section shall be reevaluated not 4 less often than once every 3 years and the Secretary shall 5 promptly revoke the qualified importer status of any importer found not to be in compliance with such criteria. 6 7 "(e) DEFINITION.—For purposes of this section, the 8 term 'importer' means the person that brings food, or 9 causes food to be brought, from a foreign country into the 10 customs territory of the United States.".

## 11SEC. 303. AUTHORITY TO REQUIRE IMPORT CERTIFI-12CATIONS FOR FOOD.

13 U.S.C. (a) IN GENERAL.—Section 801(a) (21)381(a)) is amended by inserting after the third sentence 14 15 the following: "With respect to an article of food, if importation of such food is subject to, but not compliant with, 16 17 the requirement under subsection (p) that such food be accompanied by a certification or other assurance that the 18 food meets some or all applicable requirements of this Act, 19 then such article shall be refused admission.". 20

(b) ADDITION OF CERTIFICATION REQUIREMENT.—
22 Section 801 (21 U.S.C. 381) is amended by adding at the
23 end the following new subsection:

24 "(p) CERTIFICATIONS CONCERNING IMPORTED25 FOODS.—

"(1) IN GENERAL.—The Secretary, based on 1 2 public health considerations, including risks associ-3 ated with the food or its place of origin, may require 4 as a condition of granting admission to an article of 5 food imported or offered for import into the United 6 States, that an entity specified in paragraph (2) pro-7 vide a certification or such other assurances as the 8 Secretary determines appropriate that the article of 9 food complies with some or all applicable require-10 ments of this Act, as specified by the Secretary. 11 Such certification or assurances may be provided in 12 the form of shipment-specific certificates, a listing of 13 certified entities, or in such other form as the Sec-14 retary may specify. Such certification shall be used 15 for designated food imported from countries with 16 which the Food and Drug Administration has an 17 agreement to establish a certification program.

18 "(2) CERTIFYING ENTITIES.—For purposes of
19 paragraph (1), entities that shall provide the certifi20 cation or assurances described in such paragraph
21 are—

"(A) an agency or a representative of the
government of the country from which the article of food at issue originated, as designated by
such government or the Secretary; or

1	"(B) such other persons or entities accred-
2	ited pursuant to section 809 to provide such
3	certification or assurance.
4	"(3) Renewal and refusal of certifi-
5	CATIONS.—The Secretary may—
6	"(A) require that any certification or other
7	assurance provided by an entity specified in
8	paragraph (2) be renewed by such entity at
9	such times as the Secretary determines appro-
10	priate; and
11	"(B) refuse to accept any certification or
12	assurance if the Secretary determines that such
13	certification or assurance is no longer valid or
14	reliable.
15	"(4) Electronic submission.—The Secretary
16	shall provide for the electronic submission of certifi-
17	cations under this subsection.".
18	(c) Conforming Technical Amendment.—Sec-
19	tion 801(b) (21 U.S.C. 381(b)) is amended in the second
20	sentence by striking "with respect to an article included
21	within the provision of the fourth sentence of subsection
22	(a)" and inserting "with respect to an article described
23	in subsection (a) relating to the requirements of sections
24	760 or 761,".

1 (d) NO LIMIT ON AUTHORITY.—Nothing in the 2 amendments made by this section shall limit the authority 3 of the Secretary to conduct random inspections of im-4 ported food or to take such other steps as the Secretary 5 deems appropriate to determine the admissibility of im-6 ported food.

### 7 SEC. 304. PRIOR NOTICE OF IMPORTED FOOD SHIPMENTS.

8 (a) IN GENERAL.—Section 801(m)(1) (21 U.S.C.
9 381(m)(1)) is amended by inserting "any country to which
10 the article has been refused entry;" after "the country
11 from which the article is shipped;".

(b) REGULATIONS.—Not later than 120 days after
the date of enactment of this Act, the Secretary shall issue
an interim final rule amending subpart I of part 1 of title
21, Code of Federal Regulations, to implement the amendment made by this section.

17 (c) EFFECTIVE DATE.—The amendment made by18 this section shall take effect 180 days after the date of19 enactment of this Act.

20 SEC. 305. REVIEW OF A REGULATORY AUTHORITY OF A21FOREIGN COUNTRY.

Chapter VIII (21 U.S.C. 381 et seq.), as amended
by section 302, is amended by adding at the end the following:

## 1 "SEC. 807. REVIEW OF A REGULATORY AUTHORITY OF A2FOREIGN COUNTRY.

3 "The Secretary may review information from a country outlining the statutes, regulations, standards, and con-4 5 trols of such country, and conduct on-site audits in such country to verify the implementation of those statutes, 6 7 regulations, standards, and controls. Based on such re-8 view, the Secretary shall determine whether such country can provide reasonable assurances that the food supply of 9 the country is equivalent in safety to food manufactured, 10 11 processed, packed, or held in the United States.".

# 12 SEC. 306. BUILDING CAPACITY OF FOREIGN GOVERNMENTS 13 WITH RESPECT TO FOOD.

(a) IN GENERAL.—The Secretary shall, not later
than 2 years of the date of enactment of this Act, develop
a comprehensive plan to expand the technical, scientific,
and regulatory capacity of foreign governments, and their
respective food industries, from which foods are exported
to the United States.

(b) CONSULTATION.—In developing the plan under
subsection (a), the Secretary shall consult with the Secretary of Agriculture, Secretary of State, Secretary of the
Treasury, and the Secretary of Commerce, representatives
of the food industry, appropriate foreign government officials, and nongovernmental organizations that represent
the interests of consumers, and other stakeholders.

1	(c) PLAN.—The plan developed under subsection (a)
2	shall include, as appropriate, the following:
3	(1) Recommendations for bilateral and multilat-
4	eral arrangements and agreements, including provi-
5	sions to provide for responsibility of exporting coun-
6	tries to ensure the safety of food.
7	(2) Provisions for electronic data sharing.
8	(3) Provisions for mutual recognition of inspec-
9	tion reports.
10	(4) Training of foreign governments and food
11	producers on United States requirements for safe
12	food.
13	(5) Recommendations to harmonize require-
14	ments under the Codex Alimentarius.
15	(6) Provisions for the multilateral acceptance of
16	laboratory methods and detection techniques.
17	SEC. 307. INSPECTION OF FOREIGN FOOD FACILITIES.
18	Chapter VIII (21 U.S.C. 381 et seq.), as amended
19	by section 305, is amended by inserting at the end the
20	following:
21	<b>"SEC. 808. INSPECTION OF FOREIGN FOOD FACILITIES.</b>
22	"(a) INSPECTION.—The Secretary—
23	"(1) may enter into arrangements and agree-
24	ments with foreign governments to facilitate the in-

spection of foreign facilities registered under section
 415; and

"(2) shall direct resources to inspections of foreign facilities, suppliers, and food types, especially
such facilities, suppliers, and food types that present
a high risk (as identified by the Secretary), to help
ensure the safety and security of the food supply of
the United States.

9 "(b) EFFECT OF INABILITY TO INSPECT.—Notwithstanding any other provision of law, food shall be refused 10 11 admission into the United States if it is from a foreign 12 facility registered under section 415 of which the owner, 13 operator, or agent in charge of the facility, or the government of the foreign country, refuses to permit entry of 14 15 United States inspectors, upon request, to inspect such facility. For purposes of this subsection, such an owner, op-16 17 erator, or agent in charge shall be considered to have re-18 fused an inspection if such owner, operator, or agent in charge refuses such a request to inspect a facility more 19 than 48 hours after such request is submitted.". 20

### 21 SEC. 308. THIRD-PARTY ACCREDITATION OF QUALIFIED 22 AUDITORS AND AUDIT AGENTS.

Chapter VIII (21 U.S.C. 381 et seq.), as amended
by section 307, is further amended by adding at the end
the following:

### 1 "SEC. 809. THIRD-PARTY AUDITORS AND AUDIT AGENTS AC-2

CREDITATION.

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"(a) DEFINITIONS.—In this section:

4 "(1) ACCREDITATION BODY.—The term 'ac-5 creditation body' means a recognized authority that 6 performs accreditation of third-party auditors and 7 audit agents.

8 "(2) AUDIT AGENT.—The term 'audit agent' 9 means an individual who is qualified to conduct food 10 safety audits, and who may be an employee or an 11 agent of a third-party auditor.

"(3) Accredited audit agent.—The term 12 13 'accredited audit agent' means an audit agent ac-14 credited by an accreditation body under this section. "(4) Accredited third-party auditor.— 15 16 The term 'accredited third-party auditor' means a 17 third-party auditor accredited by an accreditation

18 body under this section.

"(5) CONSULTATIVE AUDIT.—The term 'con-19 20 sultative audit' means an audit of an eligible enti-21 ty---

"(A) to determine whether such entity is in 22 23 compliance with the provisions of this Act and 24 with applicable industry standards and prac-25 tices; and

1	"(B) the results of which are for internal
2	facility purposes only.
3	"(6) ELIGIBLE ENTITY.—The term 'eligible en-
4	tity' means a foreign entity, including foreign facili-
5	ties registered under section 415, in the food import
6	supply chain that chooses to be audited by an ac-
7	credited third-party auditor or audit agent.
8	"(7) Regulatory audit.—The term 'regu-
9	latory audit' means an audit of an eligible entity—
10	"(A) to determine whether such entity is in
11	compliance with the provisions of this Act; and
12	"(B) the results of which determine—
13	"(i) whether an entity is eligible to re-
14	ceive a certification under section 801(p);
15	and
16	"(ii) whether the entity is eligible to
17	participate in the voluntary qualified im-
18	porter program under section 806.
19	"(8) THIRD-PARTY AUDITOR.—The term 'third-
20	party auditor' means a foreign government, foreign
21	cooperative, or any other qualified third party, as
22	the Secretary determines appropriate, that conducts
23	audits of eligible entities to certify that such eligible
24	entities meet the applicable requirements of this sec-
25	tion.

1	"(b) System of Accreditation.—
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"(1) Accreditation bodies.—

"(A) ACCREDITATION BODIES RECOGNI-3 4 TION.—No later than 2 years after the date of 5 enactment of the Safe Food Enforcement, As-6 sessment, Standards and Targeting Act of 7 2009, the Secretary shall establish a system for 8 the recognition of accreditation bodies that ac-9 credit third-party auditors and audit agents to 10 certify that eligible entities meet the applicable 11 requirements of this Act.

"(B) NOTIFICATION.—Each accreditation
body recognized by the Secretary under this
section shall submit to the Secretary a list of all
accredited third-party auditors and audit agents
accredited by such body.

17 "(C) REVOCATION  $\mathbf{OF}$ ACCREDITATION 18 RECOGNITION.—The Secretary BODY shall 19 promptly revoke the recognition of any accredi-20 tation body found not to be in compliance with 21 the requirements of this section.

"(2) MODEL ACCREDITATION STANDARDS.—
The Secretary shall develop model standards, including audit report requirements, and each recognized
accreditation body shall ensure that third-party

1	auditors and audit agents meet such standards in
2	order to qualify as an accredited third-party auditor
3	or audit agent under this section. In developing the
4	model standards, the Secretary shall look to stand-
5	ards in place on the date of the enactment of this
6	section for guidance, to avoid unnecessary duplica-
7	tion of efforts and costs.
8	"(c) Third-Party Auditors and Audit Agen-
9	CIES.—
10	"(1) THIRD-PARTY AUDITOR OR AUDIT AGENT
11	ACCREDITATION REQUIREMENTS.—
12	"(A) FOREIGN GOVERNMENTS.—Prior to
13	accrediting a foreign government as an accred-
14	ited third-party auditor, the accreditation body
15	shall perform such reviews and audits of food
16	safety programs, systems, and standards of the
17	government as the Secretary deems necessary
18	to determine that the foreign government is ca-
19	pable of adequately ensuring that eligible enti-
20	ties certified by such government meet the re-
21	quirements of this Act with respect to food
22	manufactured, processed, packed, or held for
23	import to the United States.
24	"(B) Foreign cooperatives and other
25	THIRD PARTIES.—Prior to accrediting a foreign

1 cooperative that aggregates the products of 2 growers or processors, or any other third party that the Secretary determines appropriate to be 3 4 accredited third-party auditor or audit an 5 agent, the accreditation body shall perform such 6 reviews and audits of the training and qualifica-7 tions of auditors used by that cooperative or 8 party and conduct such reviews of internal sys-9 tems and such other investigation of the cooper-10 ative or party as the Secretary deems necessary 11 to determine that each eligible entity certified 12 by the cooperative or party has systems and 13 standards in use to ensure that such entity 14 meets the requirements of this Act.

15 "(2) REQUIREMENT TO ISSUE CERTIFICATION
16 OF ELIGIBLE ENTITIES.—

"(A) IN GENERAL.—An accreditation body 17 18 may not accredit a third-party auditor or audit 19 agent unless such third-party auditor or audit 20 agent agrees to issue a written and electronic 21 certification to accompany each food shipment 22 for import into the United States from an eligi-23 ble entity certified by the third-party auditor or 24 audit agent, subject to requirements set forth 25 by the Secretary. The Secretary shall consider

1	such certificates when targeting inspection re-
2	sources under section 421.
3	"(B) PURPOSE OF CERTIFICATION.—The
4	Secretary shall use evidence of certification pro-
5	vided by accredited third-party auditors and
6	audit agents—
7	"(i) to determine the eligibility of an
8	importer to receive a certification under
9	section 801(p); and
10	"(ii) to determine the eligibility of an
11	importer to participate in the voluntary
12	qualified importer program under section
13	806.
14	"(3) Audit report requirements.—
15	"(A) Requirements in general.—As a
16	condition of accreditation, an accredited third-
17	party auditor or audit agent shall prepare the
18	audit report for an audit, in a form and manner
19	designated by the Secretary, which shall in-
20	clude—
21	"(i) the identity of the persons at the
22	audited eligible entity responsible for com-
23	pliance with food safety requirements;
24	"(ii) the dates of the audit;
25	"(iii) the scope of the audit; and

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1	"(iv) any other information required
2	by the Secretary that relates to or may in-
3	fluence an assessment of compliance with
4	this Act.
5	"(B) SUBMISSION OF REPORTS TO THE
6	SECRETARY.—
7	"(i) IN GENERAL.—Following any ac-
8	creditation of a third-party auditor or
9	audit agent, the Secretary may, at any
10	time, require the accredited third-party
11	auditor or audit agent to submit to the
12	Secretary an onsite audit report and such
13	other reports or documents required as
14	part of the audit process, for any eligible
15	entity certified by the third-party auditor
16	or audit agent. Such report may include
17	documentation that the eligible entity is in
18	compliance with any applicable registration
19	requirements.
20	"(ii) LIMITATION.—The requirement
21	under clause (i) shall not include any re-
22	port or other documents resulting from a
23	consultative audit by the accredited third-
24	party auditor or audit agent, except that
25	the Secretary may access the results of a

1	consultative audit in accordance with sec-
2	tion 414.
3	"(4) Audit agent requirements.—
4	"(A) Public health risks.—If, at any
5	time during an audit, an accredited audit agent
6	discovers a condition that could cause or con-
7	tribute to a serious risk to the public health,
8	the audit agent shall immediately notify the
9	Secretary of—
10	"(i) the identification of the eligible
11	entity subject to the audit; and
12	"(ii) such condition.
13	"(B) AUDIT TYPES.—An accredited audit
14	agent may perform consultative and regulatory
15	audits of eligible entities.
16	"(C) LIMITATIONS.—An accredited audit
17	agent may not perform a regulatory audit of an
18	eligible entity if such agent has performed a
19	consultative audit or a regulatory audit of such
20	eligible entity during the previous 24-month pe-
21	riod.
22	"(5) Conflicts of interest.—
23	"(A) THIRD-PARTY AUDITORS.—An ac-
24	credited third-party auditor shall—

1	"(i) not be owned, managed, or con-
2	trolled by any person that owns or operates
3	an eligible entity to be certified by such
4	auditor;
5	"(ii) in carrying out audits of eligible
6	entities under this section, have procedures
7	to ensure against the use of any officer or
8	employee of such auditor that has a finan-
9	cial conflict of interest regarding an eligi-
10	ble entity to be certified by such auditor;
11	and
12	"(iii) annually make available to the
13	Secretary disclosures of the extent to
14	which such auditor and the officers and
15	employees of such auditor have maintained
16	compliance with clauses (i) and (ii) relat-
17	ing to financial conflicts of interest.
18	"(B) AUDIT AGENTS.—An accredited audit
19	agent shall—
20	"(i) not own or operate an eligible en-
21	tity to be certified by such agent;
22	"(ii) in carrying out audits of eligible
23	entities under this section, have procedures
24	to ensure that such agent does not have a
25	financial conflict of interest regarding an

1	eligible entity to be certified by such agent;
2	and
3	"(iii) annually make available to the
4	Secretary disclosures of the extent to
5	which such agent has maintained compli-
6	ance with clauses (i) and (ii) relating to fi-
7	nancial conflicts of interest.
8	"(C) Regulations.—The Secretary shall
9	promulgate regulations not later than 18
10	months after the date of enactment of the Safe
11	Food Enforcement, Assessment, Standards, and
12	Targeting Act of 2009 to ensure that there are
13	protections against conflicts of interest between
14	an accredited third-party auditor or audit agent
15	and the eligible entity to be certified by such
16	auditor or audit agent. Such regulations shall
17	include—
18	"(i) requiring that audits performed
19	under this section be unannounced;
20	"(ii) a structure, including timing and
21	public disclosure, for fees paid by eligible
22	entities to accredited third-party auditors
23	or audit agents to decrease the potential
24	for conflicts of interest; and

1	((/:::) and interview limitation of financial
1	"(iii) appropriate limits on financial
2	affiliations between an accredited third-
3	party auditor or audit agent and any per-
4	son that owns or operates an eligible entity
5	to be certified by such auditor or audit
6	agent.
7	"(6) WITHDRAWAL OF ACCREDITATION.—The
8	Secretary shall withdraw accreditation from an ac-
9	credited third-party auditor or audit agent—
10	"(A) if food from an eligible entity cer-
11	tified by such third-party auditor or audit agent
12	is linked to an outbreak of human or animal ill-
13	ness;
14	"(B) following a performance audit and
15	finding by the Secretary that the third-party
16	auditor or audit agent no longer meets the re-
17	quirements for accreditation; or
18	"(C) following a refusal to allow United
19	States officials to conduct such audits and in-
20	vestigations as may be necessary to ensure con-
21	tinued compliance with the requirements set
22	forth in this section.
23	"(7) NEUTRALIZING COSTS.—The Secretary
24	shall establish a method, similar to the method used
25	by the Department of Agriculture, by which accred-

1 ited third-party auditors and audit agents reimburse
2 the Food and Drug Administration for the work per3 formed to establish and administer the accreditation
4 system under this section. The Secretary shall make
5 operating this program revenue-neutral and shall not
6 generate surplus revenue from such a reimburse7 ment mechanism.

8 "(d) ELIGIBLE ENTITIES RECERTIFICATION.—An el-9 igible entity shall apply for annual recertification by an 10 accredited third-party auditor or audit agent if such enti-11 ty—

12 "(1) intends to participate in voluntary quali-13 fied importer program under section 806; or

"(2) must provide to the Secretary a certification under section 801(p) for any food from such
entity.

17 "(e) FALSE STATEMENTS.—Any statement or rep-18 resentation made—

19 "(1) by an employee or agent of an eligible enti20 ty to an accredited third-party auditor or audit
21 agent; or

22 "(2) by an accredited third-party auditor or an23 audit agent to the Secretary,

24 shall be subject to section 1001 of title 18, United States25 Code.".

1	SEC. 309. JURISDICTION; AUTHORITIES.
2	Nothing in this Act, or an amendment made by this
3	Act, shall be construed to—
4	(1) alter the jurisdiction between the Secretary
5	of Agriculture and the Secretary of Health and
6	Human Services, under applicable statutes and regu-
7	lations;
8	(2) limit the authority of the Secretary of
9	Health and Human Services to issue regulations re-
10	lated to the safety of food under—
11	(A) the Federal Food, Drug, and Cosmetic
12	Act (21 U.S.C. 301 et seq.) as in effect on the
13	day before the date of enactment of this Act; or
14	(B) the Public Health Service Act (42
15	U.S.C. 301 et seq.) as in effect on the day be-
16	fore the date of enactment of this Act; or
17	(3) impede, minimize, or affect the authority of
18	the Secretary of Agriculture to prevent, control, or
19	mitigate a plant or animal health emergency, or a
20	food emergency involving products regulated under
21	the Federal Meat Inspection Act, the Poultry Prod-
22	ucts Inspection Act, or the Egg Products Inspection
23	Act.

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