111TH CONGRESS 1ST SESSION

H. R. 1991

To establish the District Court of the Virgin Islands as a court under article III of the United States Constitution.

IN THE HOUSE OF REPRESENTATIVES

APRIL 21, 2009

Mrs. Christensen introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To establish the District Court of the Virgin Islands as a court under article III of the United States Constitution.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Judicial District of
- 5 the Virgin Islands Act of 2009".
- 6 SEC. 2. ESTABLISHMENT OF DISTRICT COURT OF THE VIR-
- 7 GIN ISLANDS AS AN ARTICLE III COURT.
- 8 (a) Establishment.—

1	(1) In General.—Chapter 5 of title 28, United
2	States Code, is amended by inserting after section
3	126 the following new section:
4	"§ 126A. Virgin Islands
5	"The Virgin Islands constitutes one judicial district
6	comprising two divisions.
7	"(1) The Saint Croix Division comprises the Is-
8	land of Saint Croix and adjacent islands and cays.
9	"Court for the Saint Croix Division shall be
0	held at Christiansted.
1	"(2) The Saint Thomas and Saint John Divi-
2	sion comprises the Islands of Saint Thomas and
3	Saint John and adjacent islands and cays.
4	"Court for the Saint Thomas and Saint John
5	Division shall be held at Charlotte-Amalie.".
6	(2) Conforming amendment.—The table of
7	contents for chapter 5 of title 28, United States
8	Code, is amended by inserting after the item relating
9	to section 126 the following:
	"126A. Virgin Islands.".
20	(3) Number of judges.—The table contained
21	in section 133(a) of title 28, United States Code, is
22	amended by inserting after the item relating to
23	Vermont the following:
	"Virgin Islands

1	(b) REVISED ORGANIC ACT OF THE VIRGIN IS-
2	LANDS.—
3	(1) Repeals.—Sections 25, 26, and 27 of the
4	Revised Organic Act of the Virgin Islands (48
5	U.S.C. 1615, 1616, and 1617) are repealed.
6	(2) Bill of rights.—Section 3 of the Revised
7	Organic Act of the Virgin Islands (48 U.S.C. 1561)
8	is amended in the 23d undesignated paragraph—
9	(A) by inserting "article III;" after "sec-
10	tion 9, clauses 2 and 3;"; and
11	(B) by striking ": Provided, however" and
12	all that follows through the end of the para-
13	graph and inserting the following: "; except
14	that all offenses under the laws of the Virgin
15	Islands which are prosecuted in the courts es-
16	tablished by local law shall continue to be pros-
17	ecuted by information, except those that are re-
18	quired by local law to be prosecuted by indict-
19	ment by grand jury.".
20	(3) Jurisdiction of local courts.—Section
21	21 of the Revised Organic Act of the Virgin Islands
22	(48 U.S.C. 1611) is amended to read as follows:

1	"SEC.	21.	JURISDICTION	OF	COURTS	OF	THE	VIRGIN	IS-
2			LANDS.						

- 3 "(a) Jurisdiction of the Courts of the Virgin
- 4 ISLANDS.—The judicial power of the Virgin Islands shall
- 5 be vested in such appellate court and lower local courts
- 6 as may have been or may hereafter be established by local
- 7 law. The courts of the Virgin Islands established by local
- 8 law shall have jurisdiction over all causes of action in the
- 9 Virgin Islands over which any court established by the
- 10 Constitution and laws of the United States does not have
- 11 exclusive jurisdiction.
- 12 "(b) Practice and Procedure.—The rules gov-
- 13 erning the practice and procedure of the courts established
- 14 by local law and those prescribing the qualifications and
- 15 duties of the judges and officers thereof, oaths and bonds,
- 16 and the times and places of holding court shall be gov-
- 17 erned by local law or the rules promulgated by those
- 18 courts.".
- 19 (4) Jurisdiction over criminal matters
- 20 AND INCOME TAX.—Section 22 of the Revised Or-
- ganic Act of the Virgin Islands (48 U.S.C. 1612) is
- 22 amended to read as follows:

23 "SEC. 22. JURISDICTION OVER INCOME TAX.

- "The United States District Court for the District
- 25 of the Virgin Islands shall have exclusive jurisdiction over
- 26 all criminal and civil proceedings in the Virgin Islands

- 1 with respect to the income tax laws applicable to the Vir-
- 2 gin Islands, regardless of the degree of the offense or of
- 3 the amount involved, except the ancillary laws relating to
- 4 the income tax enacted by the legislature of the Virgin
- 5 Islands. Any act or failure to act with respect to the in-
- 6 come tax laws applicable to the Virgin Islands which would
- 7 constitute a criminal offense described in chapter 75 of
- 8 the Internal Revenue Code of 1986 shall constitute an of-
- 9 fense against the government of the Virgin Islands and
- 10 may be prosecuted in the name of the government of the
- 11 Virgin Islands by appropriate officers thereof in the
- 12 United States District Court for the District of the Virgin
- 13 Islands without the request or consent of the United
- 14 States attorney for the Virgin Islands.".
- 15 (5) Relations between united states
- 16 COURTS AND LOCAL COURTS.—Section 23 of the Re-
- 17 vised Organic Act of the Virgin Islands (48 U.S.C.
- 18 1613) is amended to read as follows:
- 19 "SEC. 23. RELATIONS BETWEEN COURTS OF THE UNITED
- 20 STATES AND LOCAL COURTS.
- 21 "(a) IN GENERAL.—The relations between the courts
- 22 established by the Constitution or laws of the United
- 23 States (including the United States District Court for the
- 24 District of the Virgin Islands) and the courts established
- 25 by local law with respect to appeals, certiorari, removal

- 1 of causes, the issuance of writs of habeas corpus, and
- 2 other matters or proceedings shall be governed by the laws
- 3 of the United States pertaining to the relations between
- 4 the courts of the United States, including the Supreme
- 5 Court of the United States, and the courts of the several
- 6 States in such matters and proceedings, except that for
- 7 the first 15 years following the establishment of the appel-
- 8 late court authorized by section 21(a) of this Act, the
- 9 United States Court of Appeals for the Third Circuit shall
- 10 have jurisdiction to review by writ of certiorari all final
- 11 decisions of the highest court of the Virgin Islands from
- 12 which a decision could be had.
- 13 "(b) Reports to Congress.—The Judicial Council
- 14 of the Third Circuit shall submit reports to the Committee
- 15 on Energy and Natural Resources of the Senate and the
- 16 Committee on Resources of the House of Representatives
- 17 at intervals of 5 years following the establishment of the
- 18 appellate court authorized by section 21(a) of this Act as
- 19 to whether that court has developed sufficient institutional
- 20 traditions to justify direct review by the Supreme Court
- 21 of the United States from all final decisions of the highest
- 22 court of the Virgin Islands.
- 23 "(c) Rules.—The United States Court of Appeals
- 24 for the Third Circuit shall have jurisdiction to promulgate

1	rules necessary to carry out the provisions of this sec-
2	tion.".
3	(6) APPELLATE JURISDICTION OF DISTRICT
4	COURT.—Section 23A of the Revised Organic Act of
5	the Virgin Islands (48 U.S.C. 1613a) is amended by
6	striking "District Court of the Virgin Islands" each
7	place it appears and inserting "United States Dis-
8	trict Court for the District of the Virgin Islands".
9	(7) Assignment of additional judges to
10	THE COURT.—Section 24 of the Revised Organic Act
11	of the Virgin Islands (48 U.S.C. 1614) is amended
12	to read as follows:
13	"SEC. 24. ASSIGNMENT OF ADDITIONAL JUDGES TO THE
13 14	"SEC. 24. ASSIGNMENT OF ADDITIONAL JUDGES TO THE COURT.
14	COURT.
14 15 16	COURT. "Whenever it appears to be necessary for the proper
14 15 16	COURT. "Whenever it appears to be necessary for the proper dispatch of the business of the United States District
14 15 16 17	COURT. "Whenever it appears to be necessary for the proper dispatch of the business of the United States District Court for the District of the Virgin Islands—
14 15 16 17 18	COURT. "Whenever it appears to be necessary for the proper dispatch of the business of the United States District Court for the District of the Virgin Islands— "(1) the chief judge of the Third Judicial Cir-
14 15 16 17 18	"Whenever it appears to be necessary for the proper dispatch of the business of the United States District Court for the District of the Virgin Islands— "(1) the chief judge of the Third Judicial Circuit of the United States may assign—
14 15 16 17 18 19 20	"Whenever it appears to be necessary for the proper dispatch of the business of the United States District Court for the District of the Virgin Islands— "(1) the chief judge of the Third Judicial Circuit of the United States may assign— "(A) a judge of a court of record of the
14 15 16 17 18 19 20 21	"Whenever it appears to be necessary for the proper dispatch of the business of the United States District Court for the District of the Virgin Islands— "(1) the chief judge of the Third Judicial Circuit of the United States may assign— "(A) a judge of a court of record of the Virgin Islands established by local law,
14 15 16 17 18 19 20 21	"Whenever it appears to be necessary for the proper dispatch of the business of the United States District Court for the District of the Virgin Islands— "(1) the chief judge of the Third Judicial Circuit of the United States may assign— "(A) a judge of a court of record of the Virgin Islands established by local law, "(B) a circuit or district judge of the

- 1 "(2) the Chief Justice of the United States may
- 2 assign any other United States circuit or district
- 3 judge, with the consent of that judge and the chief
- 4 judge of the circuit from which the judge is as-
- 5 signed,
- 6 to serve temporarily as a judge of the United States Dis-
- 7 trict Court for the District of the Virgin Islands. After
- 8 the establishment of the appellate court authorized by sec-
- 9 tion 21(a) of this Act, no judge described in paragraph
- 10 (1)(A) may be assigned to the district court under this
- 11 section.".
- 12 (c) Pleadings and Proceedings in English.—
- 13 All pleadings and proceedings in the United States Dis-
- 14 trict Court for the District of the Virgin Islands shall be
- 15 conducted in the English language.
- 16 (d) Savings Provisions.—
- 17 (1) Pending cases.—With respect to any com-
- plaint or proceeding pending in the District Court of
- the Virgin Islands on the day before the effective
- date of this Act, such complaint or proceeding may,
- on and after that effective date, be pursued to final
- determination in the United States District Court
- for the District of the Virgin Islands, the United
- States Court of Appeals for the Third Circuit, the

- United States Court of Appeals for the Federal Circuit, and the United States Supreme Court.
 - (2) Tenure of incumbent judges.—A judge of the District Court of the Virgin Islands in office on the day before the effective date of this section shall continue in office on and after that effective date until the expiration of the term for which the judge was appointed, or until the judge dies, resigns, or is removed from office, whichever occurs first. When a vacancy occurs on the court on or after the effective date of this section, the President, in accordance with section 133(a) of title 28, United States Code, shall appoint, by and with the advice and consent of the Senate, a district judge for the District of the Virgin Islands.
 - (3) Existing officers of the court.—Any individual who, on the day before the effective date of this Act, is serving as the United States Attorney for the Virgin Islands, or the United States marshal for the Virgin Islands, may continue in such office on and after that effective date until a successor is appointed pursuant to the provisions of title 28, United States Code.

SEC. 3. TECHNICAL AND CONFORMING AMENDMENTS.

- 2 (a) JUDICIAL COMPARISONS.—Section 333 of title
 3 28, United States Code, is amended—
- 4 (1) by striking ", the District Court of the Vir-5 gin Islands,"; and
- 6 (2) by striking "to the conferences of their re-7 spective circuits" and inserting "to the conference of 8 the ninth circuit".
 - (b) Retirement and Survivors' Annuities.—
- 10 (1) RETIREMENT.—Section 373 of title 28,
 11 United States Code, is amended in subsections (a)
 12 and (e) by striking ", the District Court of the
 13 Northern Mariana Islands, or the District Court of
 14 the Virgin Islands" and inserting "or the District
 15 Court of the Northern Mariana Islands".
 - (2) SURVIVORS' ANNUITIES.—Section 376(a) of title 28, United States Code, is amended in paragraphs (1)(B) and (2)(B) by inserting "(as in effect before the effective date of the Judicial District of the Virgin Islands Act of 2009)" after "the District Court of the Virgin Islands".
 - (3) Retirement rights and benefits.—The amendments made by this section shall not affect the rights under sections 373 and 376 of title 28, United States Code, of any judge of the District Court of the Virgin Islands who retires before the ef-

9

16

17

18

19

20

21

22

23

24

25

26

- 1 fective date of this section or who continues in office
- 2 on or after that date under subsection (c)(2) of this
- 3 section. Service as a judge of the District Court of
- 4 the Virgin Islands appointed under section 24 of the
- 5 Revised Organic Act of the Virgin Islands (48)
- 6 U.S.C. 1614) shall be included in calculating service
- 7 under sections 371 and 372 of title 28, United
- 8 States Code, and shall not be counted for purposes
- 9 of section 373 of that title, if the judge is re-
- appointed, after the effective date of this section,
- under section 133(a) of title 28, United States Code,
- as district judge for the District of the Virgin Is-
- lands.
- 14 (c) Investigations by Attorney General.—Sec-
- 15 tion 526(a)(2) of title 28, United States Code, is amended
- 16 by striking "and of the district court of the Virgin Is-
- 17 lands".
- 18 (d) Courts Defined.—Section 610 of title 28,
- 19 United States Code, is amended by striking "the United
- 20 States District Court for the District of the Canal Zone,"
- 21 and by striking "the District Court of the Virgin Is-
- 22 lands,".
- 23 (e) Magistrate Judges.—Section 631(a) of title
- 24 28, United States Code, is amended—

1	(1) in the first sentence, by striking "Virgin Is-
2	lands, Guam, and" and inserting "Guam and"; and
3	(2) in the second sentence, by striking "Virgin
4	Islands, Guam, or" and inserting "Guam or".
5	(f) Court Reporters.—Section 753(a) of title 28,
6	United States Code, is amended in the first paragraph by
7	striking ", the United States District Court for the Dis-
8	trict of the Canal Zone" and all that follows through "Vir-
9	gin Islands" and inserting "and the District Court of
10	Guam''.
11	(g) Courts of Appeals.—
12	(1) Final decisions of district courts.—
13	Section 1291 of title 28, United States Code, is
14	amended by striking ", the United States District
15	Court for the District of the Canal Zone," and all
16	that follows through "Virgin Islands" and inserting
17	"and the District Court of Guam".
18	(2) Interlocutory decisions.—Section 1292
19	of title 28, United States Code, is amended—
20	(A) in subsection (a)(1), by striking ", the
21	United States District Court for the District of
22	the Canal Zone" and all that follows through
23	"Virgin Islands," and inserting "and the Dis-
24	trict Court of Guam,"; and

1 (B) in subsection (d)(4)(A), by striking 2 "the District Court of the Virgin Islands,". 3 (3) CIRCUITS IN WHICH DECISIONS REVIEW-4 ABLE.—Section 1294 of title 28, United States 5 Code, is amended— 6 (A) in paragraph (1), by striking "United States to" and inserting "United States, to"; 7 8 (B) by striking paragraphs (2) and (3); 9 and 10 (C) by redesignating paragraph (4) as 11 paragraph (2). 12 (h) Court of Appeals for the Federal Cir-CUIT.—Section 1295(a) of title 28, United States Code, is amended in paragraphs (1) and (2) by striking "the 14 United States District Court for the District of the Canal 16 Zone" and all that follows through "Virgin Islands," and inserting "the District Court of Guam,". 18 (i) Federal Tort Claims.—Section 1346(b)(1) of title 28, United States Code, is amended by striking ", 19 together with" and all that follows through "Virgin Is-21 lands,". 22 (j) Representation of Certain Defendants.— 23 Section 3006A(j) of title 18, United States Code, is amended by striking "the District Court of the Virgin Is-25 lands,".

- 1 (k) VENUE.—Sections 1404(d) and 1406(c) of title 28, United States Code, are each amended by striking ", the District Court for the Northern Mariana Islands, and the District Court of the Virgin Islands," and inserting "and the District Court for the Northern Mariana Islands,". 6 7 (l) Bankruptcy Judges.—The table contained in 8 section 152(a)(2) of title 28, United States Code, is amended by inserting after the item relating to Vermont 10 the following new item: "Virgin Islands 11 (m) Other Title 18 Amendments.—(1) Section 12 23 of title 18, United States Code, is amended— (A) by striking "Guam, the" and inserting 13 14 "Guam and"; and (B) by striking ", and the District Court of the 15 16 Virgin Islands". 17 (2) Section 6001(4) of title 18, United States Code, is amended by striking "the District Court of the Virgin 18 19 Islands,". SEC. 4. ADDITIONAL REFERENCES. 21 Any reference in any provision of law to the District 22 Court of the Virgin Islands shall, on and after the effective 23 date of this Act, be deemed to be a reference to the United
- 24 States District Court for the District of the Virgin Is-
- 25 lands.

1 SEC. 5. EFFECTIVE DATE.

- 2 This Act and the amendments made by this Act shall
- 3 take effect at the end of the 90-day period beginning on

4 the date of the enactment of this Act.

 \bigcirc