Union Calendar No. 178 H.R. 2868

111TH CONGRESS 1st Session

[Report No. 111-205, Parts I and II]

To amend the Homeland Security Act of 2002 to extend, modify, and recodify the authority of the Secretary of Homeland Security to enhance security and protect against acts of terrorism against chemical facilities, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JUNE 15, 2009

Mr. THOMPSON of Mississippi (for himself, Mr. WAXMAN, Ms. JACKSON-LEE of Texas, Mr. MARKEY of Massachusetts, Ms. CLARKE, and Mr. PASCRELL) introduced the following bill; which was referred to the Committee on Homeland Security, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

JULY 13, 2009

Reported from the Committee on Homeland Security with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

JULY 13, 2009

Referral to the Committee on Energy and Commerce extended for a period ending not later than July 31, 2009

JULY 13, 2009

Referred to the Committee on the Judiciary for a period ending not later than July 31, 2009, for consideration of such provisions of the bill and the amendment as fall within the jurisdiction of that committee pursuant to clause 1(k), rule X

JULY 31, 2009

Referral to the Committees on Energy and Commerce and the Judiciary extended for a period ending not later than September 30, 2009

SEPTEMBER 30, 2009

Referral to the Committees on Energy and Commerce and the Judiciary extended for a period ending not later than October 23, 2009

October 23, 2009

Additional sponsors: Ms. NORTON, Mr. HINCHEY, and Mrs. MALONEY

October 23, 2009

Reported from the Committee on Energy and Commerce with an amendment [Strike out all after the enacting clause and insert the part printed in boldface roman]

October 23, 2009

Committee on the Judiciary discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[For text of introduced bill, see copy of bill as introduced on June 15, 2009]

A BILL

To amend the Homeland Security Act of 2002 to extend, modify, and recodify the authority of the Secretary of Homeland Security to enhance security and protect against acts of terrorism against chemical facilities, and for other purposes. Be it enacted by the Senate and House of Representa tives of the United States of America in Congress assembled,
 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Chemical Facility Anti5 Terrorism Act of 2009".

6 SEC. 2. FINDINGS AND PURPOSE.

7 (a) FINDINGS.—Congress makes the following findings:
8 (1) The Nation's chemical sector represents a
9 target that terrorists could exploit to cause con10 sequences, including death, injury, or serious adverse
11 effects to human health, the environment, critical in12 frastructure, public health, homeland security, na13 tional security, and the national economy.

14 (2) Chemical facilities that pose such potential
15 consequences and that are vulnerable to terrorist at16 tacks must be protected.

17 (3) The Secretary of Homeland Security has
18 statutory authority pursuant to section 550 of the De19 partment of Homeland Security Appropriations Act,
20 2007 (Public Law 109–295) to regulate the security
21 practices at chemical facilities that are at significant
22 risk of being terrorist targets.

23 (4) The Secretary of Homeland Security issued
24 interim final regulations called the Chemical Facility

2 June 8, 2007.

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3 (b) PURPOSE.—The purpose of this Act is to modify
4 and make permanent the authority of the Secretary of
5 Homeland Security to regulate security practices at chem6 ical facilities.

7 SEC. 3. EXTENSION, MODIFICATION, AND RECODIFICATION
8 OF AUTHORITY OF SECRETARY OF HOME9 LAND SECURITY TO REGULATE SECURITY
10 PRACTICES AT CHEMICAL FACILITIES.

(a) IN GENERAL.—The Homeland Security Act of
2002 (6 U.S.C. 101 et seq.) is amended by adding at the
end the following new title:

14 "TITLE XXI—REGULATION OF SE 15 CURITY PRACTICES AT CHEM 16 ICAL FACILITIES

17 *"SEC. 2101. DEFINITIONS.*

18 *"In this title, the following definitions apply:*

19 "(1) The term 'chemical facility' means any fa20 cility—

21 "(A) at which the owner or operator of the
22 facility possesses or plans to possess at any rel23 evant point in time a substance of concern; or

24 "(B) that meets other risk-related criteria
25 identified by the Secretary.

1	"(2) The term 'chemical facility security per-
2	formance standards' means risk-based standards es-
3	tablished by the Secretary to ensure or enhance the se-
4	curity of a chemical facility against a chemical facil-
5	ity terrorist incident that are designed to address the
6	following:
7	"(A) Restricting the area perimeter.
8	"(B) Securing site assets.
9	(C) Screening and controlling access to the
10	facility and to restricted areas within the facility
11	by screening or inspecting individuals and vehi-
12	cles as they enter, including—
13	"(i) measures to deter the unauthorized
14	introduction of dangerous substances and
15	devices that may facilitate a chemical facil-
16	ity terrorist incident or actions having seri-
17	ous negative consequences for the population
18	surrounding the chemical facility; and
19	"(ii) measures implementing a regu-
20	larly updated identification system that
21	checks the identification of chemical facility
22	personnel and other persons seeking access
23	to the chemical facility and that discourages
24	abuse through established disciplinary
25	measures.

1	(D) Methods to deter, detect, and delay a
2	chemical facility terrorist incident, creating suf-
3	ficient time between detection of a chemical facil-
4	ity terrorist incident and the point at which the
5	chemical facility terrorist incident becomes suc-
6	cessful, including measures to—
7	((i) deter vehicles from penetrating the
8	chemical facility perimeter, gaining unau-
9	thorized access to restricted areas, or other-
10	wise presenting a hazard to potentially crit-
11	ical targets;
12	"(ii) deter chemical facility terrorist
13	incidents through visible, professional, well-
14	maintained security measures and systems,
15	including security personnel, detection sys-
16	tems, barriers and barricades, and hardened
17	or reduced value targets;
18	"(iii) detect chemical facility terrorist
19	incidents at early stages through counter
20	surveillance, frustration of opportunity to
21	observe potential targets, surveillance and
22	sensing systems, and barriers and barri-
23	cades; and
24	"(iv) delay a chemical facility terrorist
25	incident for a sufficient period of time so as

1	to allow appropriate response through on-
2	site security response, barriers and barri-
3	cades, hardened targets, and well-coordi-
4	nated response planning.
5	((E) Securing and monitoring the shipping,
6	receipt, and storage of a substance of concern for
7	the chemical facility.
8	(F) Deterring theft or diversion of a sub-
9	stance of concern.
10	"(G) Deterring insider sabotage.
11	"(H) Deterring cyber sabotage, including by
12	preventing unauthorized onsite or remote access
13	to critical process controls, including supervisory
14	control and data acquisition systems, distributed
15	control systems, process control systems, indus-
16	trial control systems, critical business systems,
17	and other sensitive computerized systems.
18	``(I) Developing and exercising an internal
19	emergency plan for owners, operators, and cov-
20	ered individuals of a covered chemical facility
21	for responding to chemical facility terrorist inci-
22	dents at the facility. Any such plan shall include
23	the provision of appropriate information to any
24	local emergency planning committee, local law
25	enforcement officials, and emergency response

1	providers to ensure an effective, collective re-
2	sponse to terrorist incidents.
3	``(J) Maintaining effective monitoring, com-
4	munications, and warning systems, including—
5	"(i) measures designed to ensure that
6	security systems and equipment are in good
7	working order and inspected, tested, cali-
8	brated, and otherwise maintained;
9	"(ii) measures designed to regularly
10	test security systems, note deficiencies, cor-
11	rect for detected deficiencies, and record re-
12	sults so that they are available for inspec-
13	tion by the Department; and
14	"(iii) measures to allow the chemical
15	facility to promptly identify and respond to
16	security system and equipment failures or
17	malfunctions.
18	"(K) Ensuring mandatory annual security
19	training, exercises, and drills of chemical facility
20	personnel appropriate to their roles, responsibil-
21	ities, and access to chemicals, including partici-
22	pation by local law enforcement, local emergency
23	response providers, appropriate supervisory and
24	non-supervisory facility employees and their em-
25	ployee representatives, if any.

1	"(1) Portowning recorded aurota for indi
	"(L) Performing personnel surety for indi-
2	viduals with access to restricted areas or critical
3	assets by conducting appropriate background
4	checks and ensuring appropriate credentials for
5	unescorted visitors and chemical facility per-
6	sonnel, including permanent and part-time per-
7	sonnel, temporary personnel, and contract per-
8	sonnel, including—
9	"(i) measures designed to verify and
10	validate identity;
11	"(ii) measures designed to check crimi-
12	nal history;
13	"(iii) measures designed to verify and
14	validate legal authorization to work; and
15	"(iv) measures designed to identify
16	people with terrorist ties.
17	``(M) Escalating the level of protective meas-
18	ures for periods of elevated threat.
19	"(N) Specific threats, vulnerabilities, or
20	risks identified by the Secretary for that chem-
21	ical facility.
22	"(O) Reporting of significant security inci-
23	dents to the Department and to appropriate local
24	law enforcement officials.

"(P) Identifying, investigating, reporting, and maintaining records of significant security incidents and suspicious activities in or near the site. "(Q) Establishing one or more officials and an organization responsible for— "(i) security: "(ii) compliance with the standards under this paragraph; "(iii) serving as the point of contact for incident management purposes with Federal, State, local, and tribal agencies, law enforcement, and emergency response providers: and "(iv) coordination with Federal, State, local, and tribal agencies, law enforcement, and emergency response providers regarding plans and security measures for the collective response to a chemical facility terrorist incident.

21 "(R) Maintaining appropriate records re22 lating to the security of the facility, including a
23 copy of the most recent security vulnerability as24 sessment and site security plan at the chemical
25 facility.

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"(S) Assessing and, as appropriate, uti-
lizing methods to reduce the consequences of a
terrorist attack.
(T) Methods to recover or mitigate the re-
lease of a substance of concern in the event of a
chemical facility terrorist incident.
"(U) Any additional security performance
standards the Secretary may specify.
"(3) The term 'chemical facility terrorist inci-
dent' means any act or attempted act of terrorism or
terrorist activity committed at, near, or against a
chemical facility, including—
"(A) the release of a substance of concern
from a chemical facility;
"(B) the theft, misappropriation, or misuse
of a substance of concern from a chemical facil-
ity; or
"(C) the sabotage of a chemical facility or

15	"(B) the theft, misappropriation, or misuse
16	of a substance of concern from a chemical facil-
17	ity; or

18 or19 a substance of concern at a chemical facility.

20 "(4) The term 'employee representative' means 21 the representative of the certified or recognized bargaining agent engaged in a collective bargaining rela-22 23 tionship with a private or public owner or operator 24 of a chemical facility.

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1	"(5) The term 'covered individual' means a per-
2	manent, temporary, full-time, or part-time employee
3	of a covered chemical facility or an employee of an
4	entity with which the covered chemical facility has
5	entered into a contract who is performing responsibil-
6	ities at the facility pursuant to the contract.
7	"(6) The term 'covered chemical facility' means
8	a chemical facility that meets the criteria of section
9	2102(b)(1).
10	"(7) The term 'environment' means—
11	"(A) the navigable waters, the waters of the
12	contiguous zone, and the ocean waters of which
13	the natural resources are under the exclusive
14	management authority of the United States
15	under the Magnuson-Stevens Fishery Conserva-
16	tion and Management Act (16 U.S.C. 1801 et
17	seq.); and
18	"(B) any other surface water, ground water,
19	drinking water supply, land surface or sub-
20	surface strata, or ambient air within the United
21	States or under the jurisdiction of the United
22	States.
23	"(8) The term 'owner or operator' with respect to
24	a facility means any of the following:
25	"(A) The person who owns the facility.

1	"(B) The person who has responsibility for
2	daily operation of the facility.
3	"(C) The person who leases the facility.
4	"(9) The term 'person' means an individual,
5	trust, firm, joint stock company, corporation (includ-
6	ing a government corporation), partnership, associa-
7	tion, State, municipality, commission, political sub-
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8 division of a State, or any interstate body and shall
9 include each department, agency, and instrumentality
10 of the United States.

"(10) The term 'release' means any spilling, 11 12 leaking, pumping, pouring, emitting, emptying, dis-13 charging, injecting, escaping, leaching, dumping, or 14 disposing into the environment (including the aban-15 donment or discarding of barrels, containers, and 16 other closed receptacles containing any hazardous sub-17 stance or pollutant or contaminant), but excludes (A) 18 any release which results in exposure to persons solely 19 within a workplace, with respect to a claim which 20 such persons may assert against the employer of such 21 persons, (B) emissions from the engine exhaust of a 22 motor vehicle, rolling stock, aircraft, vessel, or pipe-23 line pumping station engine, (C) release of source, by-24 product, or special nuclear material from a nuclear 25 incident, as those terms are defined in the Atomic

Energy Act of 1954 (42 U.S.C. 2011 et seq.), if such
release is subject to requirements with respect to fi-
nancial protection established by the Nuclear Regu-
latory Commission under section 170 of such Act (42
U.S.C. 2210), or, for the purposes of section 104 of the
Comprehensive Environmental Response Compensa-
tion and Liability Act of 1980 (42 U.S.C. 9604) or
any other response action, any release of source by-
product, or special nuclear material from any proc-
essing site designated under section $102(a)(1)$ or
302(a) of the Uranium Mill Tailings Radiation Con-
trol Act of 1978 (42 U.S.C. $7912(a)(1)$; and (D) the
normal application of fertilizer.
"(11) The term 'substance of concern' means a
chemical substance in quantity and form that is so
designated by the Secretary under section 2102(a).
"(12) The term 'method to reduce the con-
sequences of a terrorist attack' means a measure used
at a chemical facility that reduces or eliminates the
potential consequences of a chemical facility terrorist
incident, including—
(A) the elimination or reduction in the
amount of a substance of concern possessed or
planned to be possessed by an owner or operator

1	of a covered chemical facility through the use of
2	alternate substances, formulations, or processes;
3	``(B) the modification of pressures, tempera-
4	tures, or concentrations of a substance of con-
5	cern; and
6	``(C) the reduction or elimination of onsite
7	handling of a substance of concern through im-
8	provement of inventory control or chemical use
9	efficiency.
10	"(13) The term 'academic laboratory' means an
11	area owned by an eligible institution of higher edu-
12	cation defined pursuant to section 101 of the Higher
13	Education Act of 1965 (20 U.S.C. 2001) or a non-
14	profit research institute or teaching hospital that has
15	a formal affiliation with a college or university where
16	relatively small quantities of chemicals and other sub-
17	stances are used on a non-production basis for teach-
18	ing, research, or diagnostic purposes, and are stored
19	and used in containers that are easily manipulated
20	by one person, including photo laboratories, art stu-
21	dios, field laboratories research farms, chemical stock-
22	rooms, and preparatory laboratories.
23	"(14) The term 'surface transportation modes'
24	means mass transit, commuter and long-distance pas-
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25 senger rail, freight rail, commercial vehicles (includ-

1	ing intercity buses), and pipelines, and related infra-
2	structure (including roads and highways), that are
3	within the territory of the United States.
4	"SEC. 2102. RISK-BASED DESIGNATION AND RANKING OF
5	CHEMICAL FACILITIES.
6	"(a) Substances of Concern.—
7	"(1) Designation by the secretary.—The
8	Secretary may designate any chemical substance as a
9	substance of concern and establish the threshold quan-
10	tity for each such substance of concern.
11	"(2) MATTERS FOR CONSIDERATION.—In desig-
12	nating a chemical substance or establishing or adjust-
13	ing the threshold quantity for a chemical substance
14	under paragraph (1), the Secretary shall consider the
15	potential extent of death, injury, and serious adverse
16	effects to human health, the environment, critical in-
17	frastructure, public health, homeland security, na-
18	tional security, and the national economy that could
19	result from a chemical facility terrorist incident.
20	"(b) List of Covered Chemical Facilities.—
21	"(1) CRITERIA FOR LIST OF FACILITIES.—The
22	Secretary shall maintain a list of covered chemical
23	facilities that the Secretary determines are of suffi-
24	cient security risk for inclusion on the list based on
25	the following criteria:

1	"(A) The potential threat or likelihood that
2	the chemical facility will be the target of a chem-
3	ical facility terrorist incident.
4	``(B) The potential extent and likelihood of
5	death, injury, or serious adverse effects to human
6	health, the environment, critical infrastructure,
7	public health, homeland security, national secu-
8	rity, and the national economy that could result
9	from a chemical facility terrorist incident.
10	"(C) The proximity of the chemical facility
11	to large population centers.
12	"(2) SUBMISSION OF INFORMATION.—The Sec-
13	retary may require the submission of information
14	with respect to the quantities of substances of concern
15	that an owner or operator of a chemical facility pos-
16	sesses or plans to possess in order to determine wheth-
17	er to designate a chemical facility as a covered chem-
18	ical facility for purposes of this title.
19	"(c) Assignment of Chemical Facilities to Risk-
20	Based Tiers.—
21	"(1) Assignment.—The Secretary shall assign
22	each covered chemical facility to one of four risk-based
23	tiers established by the Secretary, with tier one rep-
24	resenting the highest degree of risk and tier four the
25	lowest degree of risk.

1	"(2) Provision of information.—The Sec-
2	retary may request, and the owner or operator of a
3	covered chemical facility shall provide, any addi-
4	tional information beyond any information required
5	to be submitted under subsection $(b)(2)$ that may be
6	necessary for the Secretary to assign the chemical fa-
7	cility to the appropriate tier under paragraph (1).
8	"(3) NOTIFICATION.—Not later than 60 days
9	after the date on which the Secretary determines that
10	a chemical facility is a covered chemical facility or
11	is no longer a covered chemical facility or changes the
12	tier assignment under paragraph (1) of a covered
13	chemical facility, the Secretary shall notify the owner
14	or operator of that chemical facility of that deter-
15	mination or change together with the reason for the
16	determination or change and, upon the request of the
17	owner or operator of a covered chemical facility, pro-
18	vide to the owner or operator of the covered chemical
19	facility the following information:
20	"(A) The number of individuals at risk of
21	death, injury, or severe adverse effects to human
22	health as a result of a worst case chemical facil-
23	ity terrorist incident at the covered chemical fa-
24	cility.

1	(B) Information related to the criticality
2	of the covered chemical facility.
3	(C) The proximity or interrelationship of
4	the covered chemical facility to other critical in-
5	frastructure.
6	"(d) Requirement for Review.—The Secretary—
7	"(1) shall periodically review—
8	"(A) the designation of a substance of con-
9	cern and the threshold quantity under subsection
10	(a)(1); and
11	"(B) the criteria under subsection $(b)(1)$;
12	and
13	"(2) may at any time determine whether a
14	chemical facility is a covered chemical facility or
15	change the tier to which such a facility is assigned
16	under subsection $(c)(1)$.
17	"(e) Provision of Threat-related Informa-
18	TION.—In order to effectively assess the vulnerabilities to
19	a covered chemical facility, the Secretary shall provide to
20	the owner, operator, or security officer of a covered chemical
21	facility threat information regarding probable threats to the
22	facility and methods that could be used in a chemical facil-
23	ity terrorist incident.

1	"SEC. 2103. SECURITY VULNERABILITY ASSESSMENTS AND
2	SITE SECURITY PLANS.
3	"(a) IN GENERAL.—
4	"(1) REQUIREMENT.—The Secretary shall—
5	"(A) establish standards, protocols, and pro-
6	cedures for security vulnerability assessments
7	and site security plans to be required for covered
8	chemical facilities;
9	((B) require the owner or operator of each
10	covered chemical facility to—
11	"(i) conduct an assessment of the vul-
12	nerability of the covered chemical facility to
13	a range of chemical facility terrorist inci-
14	dents, including an incident that results in
15	a worst-case release of a substance of con-
16	cern;
17	"(ii) prepare and implement a site se-
18	curity plan for that covered chemical facil-
19	ity that addresses the security vulnerability
20	assessment and meets the risk-based chem-
21	ical security performance standards under
22	subsection (b);
23	"(iii) include at least one supervisory
24	and at least one non-supervisory employee
25	of the covered chemical facility, and at least
26	one employee representative, from each bar-

1	gaining agent at the covered chemical facil-
2	ity, if any, in developing the security vul-
3	nerability assessment and site security plan
4	required under this clause;
5	"(iv) include, with the submission of a
6	security vulnerability assessment of the fa-
7	cility and the site security plan, a signed
8	statement by the owner or operator of the
9	covered chemical facility that certifies that
10	the submission is provided to the Secretary
11	with knowledge of the penalty provisions
12	under section 2107.
13	"(C) set deadlines, by tier, for the comple-
14	tion of security vulnerability assessments and
15	site security plans;
16	(D) upon request, as necessary, and to the
17	extent that resources permit, provide technical
18	assistance to a covered chemical facility con-
19	ducting a vulnerability assessment or site secu-
20	rity plan required under this section;
21	``(E) establish specific deadlines and re-
22	quirements for the submission by a covered chem-
23	ical facility of information describing—
24	"(i) any change in the use by the cov-
25	ered chemical facility of more than a thresh-

- 1 old amount of any substance of concern that 2 may affect the requirements of the chemical facility under this title; or 3 "(ii) any material modification to a 4 covered chemical facility's operations or site 5 6 that may affect the security vulnerability 7 assessment or site security plan submitted 8 by the covered chemical facility; 9 "(F) require the owner or operator of a cov-10 ered chemical facility to review and resubmit a 11 security vulnerability assessment or site security 12 plan not less frequently than once every 5 years; 13 "(G) not later than 180 days after the date 14 on which the Secretary receives a security vul-15 nerability assessment or site security plan under 16 this title, review and approve or disapprove such 17 assessment or plan; and 18 "(H) establish, as appropriate, modified or 19 separate standards, protocols, and procedures for 20 security vulnerability assessments and site secu-21 rity plans for covered chemical facilities that are 22 also academic laboratories. 23 "(2) INHERENTLY GOVERNMENTAL FUNCTION.—
- 24 The approval or disapproval of a security vulner-

1	ability assessment or site security plan under this sec-
2	tion is an inherently governmental function.
3	"(b) Risk-based Chemical Security Performance
4	STANDARDS.—The Secretary shall establish risk-based
5	chemical security performance standards for the site secu-
6	rity plans required to be prepared by covered chemical fa-
7	cilities. In establishing such standards, the Secretary
8	shall—
9	"(1) require separate and, as appropriate, in-
10	creasingly stringent risk-based chemical security per-
11	formance standards for site security plans as the level
12	of risk associated with the tier increases;
13	"(2) permit each covered chemical facility sub-
14	mitting a site security plan to select a combination
15	of security measures that satisfy the risk-based chem-
16	ical security performance standards established by the
17	Secretary under this subsection; and
10	

"(3) provide, as appropriate, academic laboratories with modified or separate security measures
that recognize the smaller quantities, highly distributed environments, and short periods of time that
characterize the substances of concern at academic
laboratories.

24 "(c) CO-LOCATED CHEMICAL FACILITIES.—The Sec25 retary may allow an owner or operator of a covered chem-

ical facility that is located geographically close to another
 covered chemical facility to develop and implement coordi nated security vulnerability assessments and site security
 plans.

5 "(d) Alternate Security Programs Satisfying
6 Requirements for Security Vulnerability Assess7 Ment and Site Security Plan.—

"(1) ACCEPTANCE OF PROGRAM.—In response to 8 9 a request by an owner or operator of a covered chem-10 ical facility, the Secretary may accept an alternate 11 security program submitted by the owner or operator 12 of the facility as a component of the security vulner-13 ability assessment or site security plan required 14 under this section, if the Secretary determines that 15 such alternate security program, in combination with 16 other components of the security vulnerability assess-17 ment and site security plan submitted by the owner 18 or operator of the facility—

19"(A) meets the requirements of this title and20the regulations promulgated pursuant to this21title;

22 "(B) provides an equivalent level of security
23 to the level of security established pursuant to the
24 regulations promulgated under this title; and

1	"(C) includes employee participation as re-
2	quired under subsection $(a)(1)(B)(iii)$.
3	"(2) Secretarial review required.—Nothing
4	in this subsection shall relieve the Secretary of the ob-
5	ligation—
6	"(A) to review a security vulnerability as-
7	sessment and site security plan submitted by a
8	covered chemical facility under this section; and
9	``(B) to approve or disapprove each such as-
10	sessment or plan on an individual basis accord-
11	ing to the deadlines established under subsection
12	(a).
13	"(3) Covered facility's obligations unaf-
14	FECTED.—Nothing in this subsection shall relieve any
15	covered chemical facility of the obligation and respon-
16	sibility to comply with all of the requirements of this
17	title.
18	"(4) Personnel surety alternate security
19	program.—In response to an application from a
20	non-profit, personnel surety accrediting organization
21	acting on behalf of, and with written authorization
22	from, the owner or operator of a covered chemical fa-
23	cility, the Secretary may accept a personnel surety
24	alternate security program that meets the require-

1	ments of section 2115 and provides for a background
2	check process that is—
3	"(A) expedited, affordable, reliable, and ac-
4	curate;
5	"(B) fully protective of the rights of covered
6	individuals through procedures that are con-
7	sistent with the privacy protections available
8	under the Fair Credit Reporting Act (15 U.S.C.
9	1681 et seq.); and
10	``(C) is a single background check consistent
11	with a risk-based tiered program.
12	"(e) Other Authorities.—
13	"(1) Regulation of maritime facilities.—
14	"(A) RISK-BASED TIERING.—Notwith-
15	standing any other provision of law, the owner
16	or operator of a chemical facility required to
17	submit a facility security plan under section
18	70103(c) of title 46, United States Code, shall be
19	required to submit information to the Secretary
20	necessary to determine whether to designate such
21	a facility as a covered chemical facility and to
22	assign the facility to a risk-based tier under sec-
23	tion 2102 of this title.
24	"(B) Additional measures.—In the case
25	of a facility designated as a covered chemical fa-

1	cility under this title that is also regulated under
2	section 70103(c) of title 46, United States Code,
3	the Secretary shall require the owner or operator
4	of such facility to update the vulnerability as-
5	sessments and facility security plans required
6	under that section, if necessary, to ensure an
7	equivalent level of security for substances of con-
8	cern, including the requirements under section
9	2111, in the same manner as other covered chem-
10	ical facilities in this title.
11	"(C) INFORMATION SHARING AND PROTEC-
12	TION.—Notwithstanding section 70103(d) of title
13	46, United States Code, the Secretary shall
14	apply the information sharing and protection re-
15	quirements in section 2110 of this title to a facil-
16	ity described in subparagraph (B).
17	"(D) ENFORCEMENT.—The Secretary shall
18	establish, by rulemaking, procedures to ensure
19	that an owner or operator of a covered chemical
20	facility required to update the vulnerability as-
21	sessment and facility security plan for the facil-
22	ity under subparagraph (B) is in compliance
23	with the requirements of this title.
24	"(E) FORMAL AGREEMENT.—The Secretary
25	shall—

	-0
1	"(i) require the Office of Infrastructure
2	Protection and the Coast Guard to enter
3	into a formal agreement detailing their re-
4	spective roles and responsibilities in car-
5	rying out the requirements of this title.
6	Such agreement shall ensure that the en-
7	forcement and compliance requirements
8	under this title and section 70103 of title
9	46, United States Code, are not conflicting
10	or duplicative; and
11	"(ii) designate the agency responsible
12	for enforcement of the requirements of this
13	title for covered chemical facilities referred
14	to in subparagraph (A).
15	"(2) Coordination of storage licensing or
16	PERMITTING REQUIREMENT.—In the case of any stor-
17	age required to be licensed or permitted under chapter
18	40 of title 18, United States Code, the Secretary shall
19	prescribe the rules and regulations for the implemen-
20	tation of this section with the concurrence of the At-
21	torney General and avoid unnecessary duplication of
22	regulatory requirements.
23	"(f) Role of Employees.—
24	"(1) Description of role required.—As ap-
25	propriate, security vulnerability assessments or site
25	

1	security plans required under this section shall de-
2	scribe the roles or responsibilities that covered indi-
3	viduals are expected to perform to deter or respond to
4	a chemical facility terrorist incident.
5	"(2) TRAINING FOR EMPLOYEES.—The owner or
6	operator of a covered chemical facility required to
7	submit a site security plan under this section shall
8	annually provide each covered individual with a role
9	or responsibility referred to in paragraph (1) at the
10	facility with a minimum of 8 hours of training. Such
11	training shall—
12	"(A) include an identification and discus-
13	sion of substances of concern;
14	``(B) include a discussion of possible con-
15	sequences of a chemical facility terrorist inci-
16	dent;
17	(C) review and exercise the covered chem-
18	ical facility's site security plan, including any
19	requirements for differing threat levels;
20	"(D) include a review of information pro-
21	tection requirements;
22	``(E) include a discussion of physical and
23	cyber security equipment, systems, and methods
24	used to achieve chemical security performance
25	standards;

1	``(F) allow training with other relevant par-
2	ticipants, including Federal, State, local, and
3	tribal authorities, and first responders, where
4	appropriate;
5	``(G) use existing national voluntary con-
6	sensus standards, chosen jointly with employee
7	representatives, if any;
8	``(H) allow instruction through government
9	training programs, chemical facilities, academic
10	institutions, nonprofit organizations, industry
11	and private organizations, employee organiza-
12	tions, and other relevant entities that provide
13	such training;
14	``(I) use multiple training media and meth-
15	ods;
16	``(J) include identification and assessment
17	of methods to reduce the consequences of a ter-
18	rorist attack; and
19	"(K) include a discussion of appropriate
20	emergency response procedures.
21	"(g) Worker Training Grants Program.—
22	"(1) AUTHORITY.—The Secretary shall establish
23	a grant program to award grants to eligible entities
24	to provide for training and education of covered indi-

1

viduals, first responders, and emergency response pro-

2	viders.
3	"(2) ADMINISTRATION.—The Secretary shall
4	enter into an agreement with another Federal or
5	State agency to make and administer grants or coop-
6	erative agreements under this section.
7	"(3) Use of funds.—The recipient of a grant
8	under this subsection shall use the grant to provide
9	for training and education of covered individuals,
10	first responders, and emergency response providers,
11	including—
12	"(A) the annual mandatory training speci-
13	fied in subsection $(f)(2)$; and
14	"(B) other appropriate training for first re-
15	sponders and emergency response providers in
16	protecting nearby persons, property, critical in-
17	frastructure, or the environment from the effects
18	of a chemical facility terrorist incident.
19	"(4) ELIGIBLE ENTITIES.— For purposes of this
20	subsection, an eligible entity is a nonprofit organiza-
21	tion with demonstrated experience in implementing
22	and operating successful worker or first responder

23 *health and safety training programs.*

1 "SEC. 2104. SITE INSPECTIONS.

2 "(a) RIGHT OF ENTRY.—For purposes of carrying out
3 this title, the Secretary shall have, at a reasonable time and
4 on presentation of credentials, a right of entry to, on, or
5 through any property of a covered chemical facility or any
6 property on which any record required to be maintained
7 under this section is located.

8 "(b) INSPECTIONS AND VERIFICATIONS.—

9 "(1) IN GENERAL.—The Secretary shall, at such
10 time and place as the Secretary determines to be rea11 sonable and appropriate, conduct chemical facility se12 curity inspections and verifications.

13 "(2) REQUIREMENTS.—To ensure and evaluate 14 compliance with this title, including any regulations 15 or requirements adopted by the Secretary in further-16 ance of the purposes of this title, in conducting an in-17 spection or verification under paragraph (1), the Sec-18 retary shall have access to the owners, operators, em-19 ployees, and employee representatives, if any, of a 20 covered chemical facility.

"(c) UNANNOUNCED INSPECTIONS.—In addition to
any inspection conducted pursuant to subsection (b), the
Secretary shall require covered chemical facilities assigned
to tier 1 and tier 2 under section 2102(c)(1) to undergo
unannounced facility inspections. The inspections required
under this subsection shall be—

1	"(1) conducted without prior notice to the facil-
2	ity;
3	"(2) designed to evaluate at the chemical facility
4	undergoing inspection—
5	"(A) the ability of the chemical facility to
6	prevent a chemical facility terrorist incident that
7	applicable chemical security performance stand-
8	ards are intended to prevent;
9	"(B) the ability of the chemical facility to
10	protect against security threats that are required
11	to be addressed by applicable chemical security
12	performance standards; and
13	"(C) any weaknesses in the security plan of
14	the chemical facility;
15	"(3) conducted so as not to affect the actual secu-
16	rity, physical integrity, or safety of the chemical fa-
17	cility or its employees while the inspection is con-
18	ducted; and
19	(4) conducted—
20	"(A) every two years in the case of a cov-
21	ered chemical facility assigned to tier 1; and
22	((B) every four years in the case of a cov-
23	ered chemical facility assigned to tier 2.
24	"(d) Chemical Security Inspectors Author-
25	IZED.—Subject to availability of appropriations for such

1	purpose, the Secretary shall hire not fewer than 100 addi-
2	tional chemical facility inspectors in fiscal years 2010 and
3	2011 to ensure compliance with this title.
4	"SEC. 2105. RECORDS.
5	"(a) Requests for Records.—
6	"(1) IN GENERAL.—In carrying out this title, the
7	Secretary may require the submission of or, on pres-
8	entation of credentials, may at reasonable times ob-
9	tain access to and copy any records, including any
10	records maintained in electronic format, necessary
11	for—
12	"(A) reviewing or analyzing a security vul-
13	nerability assessment or site security plan sub-
14	mitted under section 2103; or
15	``(B) assessing the implementation of such a
16	site security plan.
17	"(2) Proper handling of records.—In ac-
18	cessing or copying any records under paragraph (1),
19	the Secretary shall ensure that such records are han-
20	dled and secured appropriately in accordance with
21	section 2110.
22	"(b) Provision of Records to Employee Rep-
23	RESENTATIVES.—If a covered chemical facility has one or
24	more certified or recognized bargaining agents, the owner
25	or operator of the covered chemical facility shall provide

an employee representative designated by each such bar gaining agent at such facility with a copy of any security
 vulnerability assessment or site security plan submitted.
 Each employee representative shall ensure that any such as sessment or plan provided to the representative is handled
 and secured appropriately in accordance with section 2110.

7 "SEC. 2106. TIMELY SHARING OF THREAT INFORMATION.

8 "(a) Responsibilities of Secretary.—Upon the 9 receipt of information concerning a threat that is relevant 10 to a certain covered chemical facility, the Secretary shall provide such information in a timely manner, to the max-11 imum extent practicable under applicable authority and in 12 13 the interests of national security, to the owner, operator, or security officer of that covered chemical facility, to a rep-14 15 resentative of each recognized or certified bargaining agent at the facility, if any, and to relevant State, local, and trib-16 al authorities, including the State Homeland Security Ad-17 18 visor, if applicable.

19 "(b) RESPONSIBILITIES OF OWNER OR OPERATOR.—
20 The Secretary shall require the owner or operator of a cov21 ered chemical facility to provide information concerning a
22 threat in a timely manner about any significant security
23 incident or threat to the covered chemical facility or any
24 intentional or unauthorized penetration of the physical se-

1	curity or cyber security of the covered chemical facility
2	whether successful or unsuccessful.
3	"SEC. 2107. ENFORCEMENT.
4	"(a) Review of Site Security Plan.—
5	"(1) DISAPPROVAL.—The Secretary shall dis-
6	approve a security vulnerability assessment or site se-
7	curity plan submitted under this title if the Secretary
8	determines that—
9	``(A) the security vulnerability assessment
10	or site security plan does not comply with the
11	standards, protocols, or procedures under section
12	2103(a)(1)(A); or
13	"(B) in the case of a site security plan—
14	"(i) the plan or the implementation of
15	the plan is insufficient to address
16	vulnerabilities identified in a security vul-
17	nerability assessment, site inspection, or
18	unannounced inspection of the covered
19	chemical facility; or
20	"(ii) the plan fails to meet all applica-
21	ble chemical facility security performance
22	standards.
23	"(2) Provision of notification of dis-
24	APPROVAL.—If the Secretary disapproves the security
25	vulnerability assessment or site security plan sub-

1	mitted by a covered chemical facility under this title
2	or the implementation of a site security plan by such
3	a chemical facility, the Secretary shall provide the
4	owner or operator of the covered chemical facility a
5	written notification of the disapproval within 14 days
6	of the date on which the Secretary disapproves such
7	assessment or plan, that—
8	"(A) includes a clear explanation of defi-
9	ciencies in the assessment, plan, or implementa-
10	tion of the plan; and
11	(B) requires the owner or operator of the
12	covered chemical facility to revise the assessment
13	or plan to address any deficiencies and, by such
14	date as the Secretary determines is appropriate,
15	to submit to the Secretary the revised assessment
16	or plan.
17	"(3) Order for compliance.—Whenever the
18	Secretary determines that the owner or operator of a
19	covered chemical facility has violated or is in viola-
20	tion of any requirement of this title or has failed or
21	is failing to address any deficiencies in the assess-
22	ment, plan, or implementation of the plan by such
23	date as the Secretary determines to be appropriate,
24	the Secretary, after providing an opportunity for the

1	owner or operator of the covered chemical facility to
2	consult with the Secretary, may—
3	"(A) issue an order assessing a civil penalty
4	for any past or current violation, requiring com-
5	pliance immediately or within a specified time
6	period, or both; or
7	"(B) commence a civil action in the United
8	States district court in the district in which the
9	violation occurred for appropriate relief, includ-
10	ing temporary or permanent injunction.
11	"(4) Order to cease operations.—If the Sec-
12	retary determines that the owner or operator of a cov-
13	ered chemical facility continues to be in noncompli-
14	ance after an order for compliance is issued under
15	paragraph (3), the Secretary may issue an order to
16	the owner or operator of a covered chemical facility
17	to cease operations at the facility until the owner or
18	operator complies with such order issued under para-
19	graph (3). Notwithstanding the preceding sentence,
20	the Secretary may not issue an order to cease oper-
21	ations under this paragraph to the owner or operator
22	of a wastewater facility.
23	"(b) Penalties.—
24	"(1) Civil penalties.—A court may award a
25	civil penalty, pursuant to an order issued by the Sec-

1	retary under this title, of not more than \$50,000 for
2	each day on which a violation occurs or a failure to
3	comply continues.
4	"(2) Administrative penalties.—The Sec-
5	retary may award an administrative penalty, pursu-
6	ant to an order issued under this title, of not more
7	than \$25,000 for each day on which a violation oc-
8	curs or a failure to comply continues.
9	"(3) Applicability of penalties.—Penalties
10	under paragraphs (1) and (2) may be awarded for
11	any violation of this title, including a violation of the
12	whistleblower protections under section 2108.
13	"SEC. 2108. WHISTLEBLOWER PROTECTIONS.
14	"(a) ESTABLISHMENT.—The Secretary shall establish
15	and provide information to the public regarding a process
16	by which any person may submit a report to the Secretary
17	regarding problems, deficiencies, or vulnerabilities at a cov-
18	ered chemical facility associated with the risk of a chemical
19	facility terrorist incident.
20	"(b) CONFIDENTIALITY.—The Secretary shall keep con-
21	fidential the identity of a person that submits a report

22 under subsection (a) and any such report shall be treated23 as protected information under section 2110 to the extent

24 that it does not consist of publicly available information.

"(c) ACKNOWLEDGMENT OF RECEIPT.—If a report
 submitted under subsection (a) identifies the person submit ting the report, the Secretary shall respond promptly to
 such person to acknowledge receipt of the report.

5 "(d) STEPS TO ADDRESS PROBLEMS.—The Secretary
6 shall review and consider the information provided in any
7 report submitted under subsection (a) and shall, as nec8 essary, take appropriate steps under this title to address
9 any problem, deficiency, or vulnerability identified in the
10 report.

11 "(e) RETALIATION PROHIBITED.—

12 "(1) PROHIBITION.—No owner or operator of a 13 covered chemical facility, for-profit or not-for-profit 14 corporation, association, or any contractor, subcon-15 tractor or agent thereof, may discharge any employee 16 or otherwise discriminate against any employee with 17 respect to his compensation, terms, conditions, or 18 other privileges of employment because the employee 19 (or any person acting pursuant to a request of the 20 employee)—

21 "(A) notified the Secretary, the owner or
22 operator of a covered chemical facility, or the
23 employee's employer of an alleged violation of
24 this title, including communications related to
25 carrying out the employee's job duties;

1	``(B) refused to engage in any practice
2	made unlawful by this title, if the employee has
3	identified the alleged illegality to the employer;
4	"(C) testified before or otherwise provided
5	information relevant for Congress or for any
6	Federal or State proceeding regarding any pro-
7	vision (or proposed provision) of this title;
8	``(D) commenced, caused to be commenced,
9	or is about to commence or cause to be com-
10	menced a proceeding under this title;
11	((E) testified or is about to testify in any
12	such proceeding; or
13	((F) assisted or participated or is about to
14	assist or participate in any manner in such a
15	proceeding or in any other manner in such a
16	proceeding or in any other action to carry out
17	the purposes of this title.
18	"(2) ENFORCEMENT ACTION.—Any employee cov-
19	ered by this section who alleges discrimination by an
20	employer in violation of paragraph (1) may bring an
21	action governed by the rules and procedures, legal
22	burdens of proof, and remedies applicable under sub-
23	sections (d) through (h) of section 20109 of title 49,
24	United States Code. A party may seek district court
25	review as set forth in subsection $(d)(4)$ of such section

1	not later than 90 days after receiving a written final
2	determination by the Secretary of Labor.
3	"(f) Prohibited Personnel Practices Affecting
4	THE DEPARTMENT.—
5	"(1) IN GENERAL.—Notwithstanding any other
6	provision of law, any individual holding or applying
7	for a position of employment within the Department
8	shall be covered by—
9	"(A) paragraphs (1), (8), and (9) of section
10	2302(b) of title 5, United States Code;
11	"(B) any provision of law implementing
12	any of such paragraphs by providing any right
13	or remedy available to an employee or applicant
14	for employment in the civil service; and
15	"(C) any rule or regulation prescribed
16	under any such paragraph.
17	"(2) Rule of construction.—Nothing in this
18	paragraph shall be construed to affect any rights,
19	apart from those referred to in paragraph (1), to
20	which an individual described in that subparagraph
21	might otherwise be entitled to under law.
22	"SEC. 2109. FEDERAL PREEMPTION.
23	"This title does not preclude or deny any right of any
24	State or political subdivision thereof to adopt or enforce any
25	regulation, requirement, or standard of performance with

respect to a covered chemical facility that is more stringent
 than a regulation, requirement, or standard of performance
 issued under this title, or otherwise impair any right or
 jurisdiction of any State or political subdivision thereof
 with respect to covered chemical facilities within that State
 or political subdivision thereof.

7 "SEC. 2110. PROTECTION OF INFORMATION.

8 "(a) PROHIBITION OF PUBLIC DISCLOSURE OF PRO-9 TECTED INFORMATION.—Protected information, as de-10 scribed in subsection (g), that is provided to the Department 11 by the owner or operator of a covered chemical facility or 12 created by the Department under the requirements of this 13 title—

14 "(1) is exempt from disclosure under section 552
15 of title 5, United States Code; and

16 "(2) may not be made available pursuant to any
17 State or local law requiring disclosure of information
18 or records.

19 "(b) INFORMATION SHARING.—The Secretary shall fa-20 cilitate and provide standards for the appropriate sharing 21 of protected information with and between Federal, State, 22 local, and tribal governments, emergency response pro-23 viders, law enforcement officials, designated supervisory 24 and non-supervisory covered chemical facility personnel 25 with security, operational, or fiduciary responsibility for the facility, and designated facility employee representa tives, if any.

3 "(c) TREATMENT OF INFORMATION IN ADJUDICATIVE PROCEEDINGS.—In a proceeding under this title, protected 4 5 information described in subsection (g), or related vulnerability or security information, shall be treated in any judi-6 7 cial or administrative action in a manner consistent with 8 the treatment of sensitive security information under sec-9 tion 525 of the Department of Homeland Security Appro-10 priations Act, 2007 (Public Law 109-295; 120 Stat. 1321). 11 "(d) OTHER OBLIGATIONS UNAFFECTED.—Nothing in 12 this section affects any obligation of the owner or operator 13 of a chemical facility under any other law to submit or make available information required by such other law to 14 15 facility employees, employee organizations, or a Federal, State, tribal, or local government. 16

17 "(e) SUBMISSION OF INFORMATION TO CONGRESS.—
18 Nothing in this title shall permit or authorize the with19 holding of information from Congress or any committee or
20 subcommittee thereof.

21 "(f) DISCLOSURE OF INDEPENDENTLY FURNISHED IN22 FORMATION.—Nothing in this title shall affect any author23 ity or obligation of a Federal, State, or local agency to pro24 tect or disclose any record or information that the Federal,

1	State, or local government agency obtains from a chemical
2	facility under any other law.
3	"(g) PROTECTED INFORMATION.—
4	"(1) IN GENERAL.—For purposes of this title,
5	protected information is the following:
6	"(A) Security vulnerability assessments and
7	site security plans submitted to the Secretary
8	under this title.
9	"(B) Portions of the following documents,
10	records, orders, notices, or letters that the Sec-
11	retary determines would be detrimental to chem-
12	ical facility security if disclosed and that are de-
13	veloped by the Secretary or the owner or oper-
14	ator of a covered chemical facility exclusively for
15	the purposes of this title:
16	"(i) Documents directly related to the
17	Secretary's review and approval or dis-
18	approval of vulnerability assessments and
19	site security plans under this title.
20	"(ii) Documents directly related to in-
21	spections and audits under this title.
22	"(iii) Orders, notices, or letters regard-
23	ing the compliance of a covered chemical fa-
24	cility with the requirements of this title.

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1	"(iv) Information provided to or cre-
2	ated by the Secretary under section sub-
3	section (b) or (c) of section 2102.
4	"(C) Other information developed exclu-
5	sively for the purposes of this title that the Sec-
6	retary determines, if disclosed, would be detri-
7	mental to chemical facility security.
8	"(2) EXCLUSIONS.—For purposes of this section,
9	protected information does not include—
10	"(A) information that is otherwise publicly
11	available, including information that is required
12	to be made publicly available under any law;
13	``(B) information that a chemical facility
14	has lawfully disclosed other than in accordance
15	with this title; or
16	"(C) information that, if disclosed, would
17	not be detrimental to the security of a chemical
18	facility, including aggregate regulatory data that
19	the Secretary determines is appropriate to de-
20	scribe facility compliance with the requirements
21	of this title and the Secretary's implementation
22	of such requirements.

1	"SEC. 2111. METHODS TO REDUCE THE CONSEQUENCES OF
2	A TERRORIST ATTACK.
3	"(a) Assessment Required.—The owner or operator

4 of a covered chemical facility shall include in the site secu5 rity plan conducted pursuant to section 2103, an assess6 ment of methods to reduce the consequences of a terrorist
7 attack on that chemical facility, including—

8 "(1) a description of the methods to reduce the
9 consequences of a terrorist attack assessed by the cov10 ered chemical facility;

"(2) the degree to which each method to reduce
the consequences of a terrorist attack could, if applied,
reduce the potential extent of death, injury, or serious
adverse effects to human health resulting from a terrorist release;

"(3) the technical viability, costs, avoided costs
(including liabilities), savings, and applicability of
implementing each method to reduce the consequences
of a terrorist attack; and

20 "(4) any other information that the owner or op21 erator of the covered chemical facility considered in
22 conducting the assessment.

23 "(b) IMPLEMENTATION.—

24 "(1) IMPLEMENTATION.—The owner or operator
25 of a covered chemical facility assigned to tier 1 or tier
26 2 that is required to conduct an assessment under
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1	subsection (a) shall implement methods to reduce the
2	consequences of a terrorist attack on the chemical fa-
3	cility if the Secretary determines, based on an assess-
4	ment in subsection (a), that the implementation of
5	such methods at the facility—
6	"(A) would significantly reduce the risk of
7	death, injury, or serious adverse effects to human
8	health resulting from a chemical facility terrorist
9	incident but would not increase the interim stor-
10	age of a substance of concern outside the facility
11	or directly result in the creation of a new covered
12	chemical facility assigned to tier 1 or tier 2 or
13	the elevation of an existing covered chemical fa-
14	cility to tier 1 or tier 2;
15	(B) can feasibly be incorporated into the
16	operation of the covered chemical facility;
17	(C) would not significantly and demon-
18	strably impair the ability of the owner or oper-
19	ator of the covered chemical facility to continue
20	the business of the facility at its location;
21	``(D) would not significantly or demon-
22	strably reduce the operations of the covered chem-
23	ical facility or result in a reduction of the work-
24	force of the covered chemical facility; and

1	``(E) would not significantly transfer secu-
2	rity risk to the transportation infrastructure of
3	the United States.
4	"(2) Analysis required.—
5	"(A) IN GENERAL.—The Secretary may not
6	require facilities to implement methods to reduce
7	the consequences of a terrorist attack until the
8	Secretary conducts a detailed analysis of the ef-
9	fects of such mandatory implementation. Such
10	analysis shall consider—
11	"(i) the costs companies and facilities
12	will incur as a result of mandatory imple-
13	mentation;
14	"(ii) any resultant loss of employment
15	sustained; and
16	"(iii) any loss of production due to im-
17	plementation.
18	"(B) CONSULTATION.— In completing the
19	analysis required by subparagraph (A), the Sec-
20	retary shall consult with relevant stakeholder
21	groups, including—
22	"(i) experts from the chemical indus-
23	try;
24	"(ii) representatives of covered chem-
25	ical facilities;

1	"(iii) members of the academic com-
2	munity; and
3	"(iv) appropriate representatives from
4	organized labor.
5	"(C) REPORT.—The Secretary shall submit
6	to the Committee on Homeland Security of the
7	House of Representatives and the Committee on
8	Homeland Security and Governmental Affairs of
9	the Senate a report detailing the Secretary's
10	analysis required by this subsection.
11	"(3) Review of inability to comply.—
12	"(A) IN GENERAL.—An owner or operator
13	of a covered chemical facility who is unable to
14	comply with the Secretary's determination under
15	paragraph (1) shall, within 60 days of receipt of
16	the Secretary's determination, provide to the
17	Secretary a written explanation that includes the
18	reasons therefor.
19	"(B) REVIEW.—Not later than 60 days
20	after the receipt of an explanation submitted
21	under subparagraph (A), the Secretary, after
22	consulting with the owner or operator of the cov-
23	ered chemical facility who submitted such expla-
24	nation, shall provide to the owner or operator a
25	written determination of whether implementa-

1	tion shall be required pursuant to paragraph (1).
2	If the Secretary determines that implementation
3	is required, the facility shall be required to begin
4	implementation within 180 days of that deter-
5	mination.
6	"(4) APPEALS.—
7	"(A) IN GENERAL.—An owner or operator
8	of a covered chemical facility who is unable to
9	comply with the Secretary's determination under
10	paragraph (3)(B) may request a de novo hearing
11	before an administrative law judge of the De-
12	partment of Homeland Security within 30 days
13	of receipt of the Secretary's determination. An
14	owner or operator of a covered facility requesting
15	such a hearing shall not be required to begin im-
16	plementation otherwise required by paragraph
17	(3)(B).
18	"(B) HEARING.—To the extent necessary for
19	the decision in a proceeding commenced under
20	this paragraph, the administrative law judge
21	shall decide all relevant questions of law and reg-
22	ulation. The administrative law judge shall set
23	aside the Secretary's determination if it is deter-
24	mined to be—

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1	"(i) arbitrary, capricious, an abuse of
2	discretion, or otherwise not consistent with
3	law;
4	"(ii) not made consistent with required
5	procedures; or
6	"(iii) not supported by substantial evi-
7	dence.
8	"(C) TIME FRAME FOR DECISIONS.—The de-
9	cision of the administrative law judge shall be
10	rendered within 30 days of the de novo hearing
11	and shall constitute final action by the Sec-
12	retary.
13	"(D) ACTION UPON DECISION.—If the ad-
14	ministrative law judge—
15	"(i) concurs with the Secretary's deter-
16	mination under paragraph (1), the owner
17	or operator of a covered chemical facility
18	shall begin to implement the methods to re-
19	duce the consequences of a terrorist attack
20	required by the Secretary not later than 180
21	days following the decision of the adminis-
22	trative law judge; or
23	"(ii) sets aside the Secretary's deter-
24	mination under such paragraph, the owner
25	or operator of a covered chemical facility

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1	shall not be required to comply with such
2	methods.
3	"(c) Provision of Information on Alternative
4	Approaches.—
5	"(1) IN GENERAL.—The Secretary shall make
6	available information to chemical facilities on the use
7	and availability of methods to reduce the consequences
8	of a chemical facility terrorist incident.
9	"(2) INFORMATION TO BE INCLUDED.—The in-
10	formation under paragraph (1) may include informa-
11	tion about—
12	"(A) general and specific types of such
13	methods;
14	``(B) combinations of chemical sources, sub-
15	stances of concern, and hazardous processes or
16	conditions for which such methods could be ap-
17	propriate;
18	``(C) the availability of specific methods to
19	reduce the consequences of a terrorist attack;
20	(D) the costs and cost savings resulting
21	from the use of such methods;
22	``(E) emerging technologies that could be
23	transferred from research models or prototypes to

 and best practices; and "(G) such other matters as the Secretary de termines is appropriate. "(3) PUBLIC AVAILABILITY.—Information mad 	9
 4 termines is appropriate. 5 "(3) PUBLIC AVAILABILITY.—Information mad 	9
5 "(3) PUBLIC AVAILABILITY.—Information mad	
, , , , , , , , , , , , , , , , , , ,	
6 available under this subsection shall not identify an	/
7 specific chemical facility, violate the protection of in	-
8 formation provisions under section 2110, or disclos	9
9 any proprietary information.	
10 "(d) Funding for Methods To Reduce the Con	_
11 SEQUENCES OF A TERRORIST ATTACK.—The Secretary mag	/
12 make funds available to help defray the cost of imple	-
13 menting methods to reduce the consequences of a terroris	t
14 attack to covered chemical facilities that are required by	/
15 the Secretary to implement such methods.	
16 "(e) Applicability to Small Business Con	_
17 CERNS.—	
18 "(1) REPORT.—	
19 "(A) IN GENERAL.—Not later than one yea	r
20 after the date of the enactment of this Act, th	9
21 Secretary shall submit a report to the Committee	9
22 on Homeland Security of the House of Rep	-
23 resentatives that reviews and assesses the security	/
24 issues associated with exempting from this sec	-
25 tion businesses that are small business concerns	,

1	as determined by the Administrator of the Small
2	Business Administration pursuant to the regula-
3	tions set forth in 13 C.F.R. 121.201, as in effect
4	on January 1, 2009.
5	"(B) CONTENTS.—The report shall in-
6	clude—
7	"(i) an analysis of the potential issues
8	relevant to exempting small business con-
9	cerns, as defined in subparagraph (A), from
10	the requirements of this section, including
11	the potential effect of such an exemption on
12	the security of chemical facilities in the
13	United States and the economic effect of ap-
14	plying this section to such small business
15	concerns; and
16	"(ii) any other elements the Secretary
17	determines to be relevant or appropriate.
18	"(2) Determination of Applicability.—Upon
19	submission of the report required in paragraph (1),
20	the Secretary shall determine whether a small busi-
21	ness concern, as defined in paragraph $(1)(A)$, shall be
22	subject to or exempt from this section.
23	"SEC. 2112. APPLICABILITY.
24	"This title shall not apply to—

1	"(1) any chemical facility that is owned and op-
2	erated by the Secretary of Defense;
3	"(2) the transportation in commerce, including
4	incidental storage, of any substance of concern regu-
5	lated as a hazardous material under chapter 51 of
6	title 49, United States Code; or
7	"(3) all or a specified portion of any chemical
8	facility that—
9	"(A) is subject to regulation by the Nuclear
10	Regulatory Commission (hereinafter in this
11	paragraph referred to as the 'Commission') or a
12	State that has entered into an agreement with
13	the Commission under section 274 b. of the
14	Atomic Energy Act of 1954 (42 U.S.C. 2021 b.);
15	``(B) has had security controls imposed by
16	the Commission or State, whichever has the regu-
17	latory authority, on the entire facility or the
18	specified portion of the facility; and
19	``(C) has been designated by the Commis-
20	sion, after consultation with the State, if any,
21	that regulates the facility, and the Secretary, as
22	excluded from the application of this title.
23	"SEC. 2113. SAVINGS CLAUSE.
24	"(a) IN GENERAL.—Nothing in this title shall affect
25	or modify in any way any obligation or liability of any

person under any other Federal law, including section 112 1 of the Clean Air Act (42 U.S.C. 7412), the Federal Water 2 3 Pollution Control Act (33 U.S.C. 1251 et seq.), the Resource 4 Conservation and Recovery Act of 1976 (42 U.S.C. 6901 5 et seq.), the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.), the Occupational Safety and Health 6 Act (29 U.S.C. 651 et seq.), the National Labor Relations 7 8 Act (29 U.S.C. 151 et seq.), the Emergency Planning and 9 Community Right to Know Act of 1996 (42 U.S.C. 11001 et seq.), the Safe Drinking Water Act (42 U.S.C. 300f et 10 seq.), the Maritime Transportation Security Act of 2002 11 (Public Law 107–295), the Comprehensive Environmental 12 13 Response, Compensation, and Liability Act of 1980 (42) U.S.C. 9601 et seq.), and the Toxic Substances Control Act 14 15 (15 U.S.C. 2601 et seq.).

16 "(b) OTHER REQUIREMENTS.—Nothing in this title
17 shall preclude or deny the right of any State or political
18 subdivision thereof to adopt or enforce any regulation, re19 quirement, or standard of performance relating to environ20 mental protection, health, or safety.

21 "SEC. 2114. OFFICE OF CHEMICAL FACILITY SECURITY.

"(a) IN GENERAL.—There is established in the Department an Office of Chemical Facility Security, headed by
a Director, who shall be a member of the Senior Executive
Service in accordance with subchapter VI of chapter 33 of

title 5, United States Code, under section 5382 of that title,
 and who shall be responsible for carrying out the respon sibilities of the Secretary under this title.

4 "*(b)* PROFESSIONAL QUALIFICATIONS.—The individual selected by the Secretary as the Director of the Office 5 of Chemical Facility Security shall have professional quali-6 7 fications and experience necessary for effectively directing 8 the Office of Chemical Facility Security and carrying out 9 the requirements of this title, including a demonstrated 10 knowledge of physical infrastructure protection, cybersecurity, chemical facility security, hazard analysis, chemical 11 process engineering, chemical process safety reviews, or 12 other such qualifications that the Secretary determines to 13 14 be necessary.

15 "(c) SELECTION PROCESS.—The Secretary shall make a reasonable effort to select an individual to serve as the 16 Director from among a group of candidates that is diverse 17 18 with respect to race, ethnicity, age, gender, and disability characteristics and submit to the Committee on Homeland 19 Security and the Committee on Energy and Commerce of 20 21 the House of Representatives and the Committee on Home-22 land Security and Governmental Affairs of the Senate information on the selection process, including details on ef-23 24 forts to assure diversity among the candidates considered 25 for this position.

1	"SEC. 2115. SECURITY BACKGROUND CHECKS OF COVERED
2	INDIVIDUALS AT CERTAIN CHEMICAL FACILI-
3	TIES.
4	"(a) Regulations Issued by the Secretary.—
5	"(1) In general.—
6	"(A) REQUIREMENT.—The Secretary shall
7	issue regulations to require covered chemical fa-
8	cilities to establish personnel surety for individ-
9	uals described in subparagraph (B) by con-
10	ducting appropriate security background checks
11	and ensuring appropriate credentials for
12	unescorted visitors and chemical facility per-
13	sonnel, including permanent and part-time per-
14	sonnel, temporary personnel, and contract per-
15	sonnel, including—
16	"(i) measures designed to verify and
17	validate identity;
18	"(ii) measures designed to check crimi-
19	nal history;
20	"(iii) measures designed to verify and
21	validate legal authorization to work; and
22	"(iv) measures designed to identify
23	people with terrorist ties.
24	"(B) Individuals described.—For pur-
25	poses of subparagraph (A), an individual de-
26	scribed in this subparagraph is an individual

1	with access to restricted areas or critical assets
2	of a covered chemical facility, including—
3	"(i) a covered individual who has
4	unescorted access to restricted areas or crit-
5	ical assets or who is provided with a copy
6	of a security vulnerability assessment or site
7	security plan;
8	"(ii) a person associated with a cov-
9	ered chemical facility who is provided with
10	a copy of a security vulnerability assess-
11	ment or site security plan; or
12	"(iii) a person who is determined by
13	the Secretary to require a security back-
14	ground check based on chemical facility se-
15	curity performance standards.
16	"(2) REGULATIONS.—The regulations required
17	by paragraph (1) shall set forth—
18	"(A) the scope of the security background
19	checks, including the types of disqualifying of-
20	fenses and the time period covered for each per-
21	son subject to a security background check under
22	paragraph (1);
23	(B) the processes to conduct the security
24	background checks;

1	``(C) the necessary biographical information
2	and other data required in order to conduct the
3	security background checks;
4	"(D) a redress process for an adversely-af-
5	fected person consistent with subsections (b) and
6	(<i>d</i>); and
7	((E) a prohibition on an owner or operator
8	of a covered chemical facility unreasonably mis-
9	representing to an employee or other relevant
10	person, including an arbiter involved in a labor
11	arbitration, the scope, application, or meaning of
12	any rules, regulations, directives, or guidance
13	issued by the Secretary related to security back-
14	ground check requirements for covered individ-
15	uals when conducting a security background
16	check.
17	"(b) Requirements.—Upon issuance of regulations
18	under subsection (a), the Secretary shall prohibit the owner
19	or operator of a covered chemical facility from making an
20	adverse employment decision, including removal or suspen-
21	sion of the employee, due to such regulations with respect
22	to such person unless such person—
23	"(1) has been convicted of, has been found not
24	guilty of by reason of insanity of, or is under want,

25 warrant, or indictment for a permanent disqualifying

criminal offense listed in part 1572 of title 49, Code
of Federal Regulations;
"(2) was convicted of or found not guilty by rea-
son of insanity of an interim disqualifying criminal
offense listed in part 1572 of title 49, Code of Federal
Regulations, within 7 years of the date on which the
covered chemical facility performs the security back-
ground check;
"(3) was incarcerated for an interim disquali-
fying criminal offense listed in part 1572 of title 49,
Code of Federal Regulations, and released from incar-
ceration within 5 years of the date that the chemical
facility performs the security background check;
"(4) is determined by the Secretary to be on the
consolidated terrorist watchlist; or
"(5) is determined, as a result of the security

background check, not to be legally authorized to work in the United States.

"(c) TERMINATION OF EMPLOYMENT.—If an owner or operator of a chemical facility finds that pursuant to a se-curity background check a covered individual is not legally authorized to work in the United States, the owner or oper-ator shall cease to employ the covered individual subject to the redress process under subsection (d).

"(d) REDRESS PROCESS.—Upon the issuance of regu lations under subsection (a), the Secretary shall—

3 "(1) require an adequate and prompt redress 4 process for a person subject to a security background 5 check under subsection (a)(1) who is subjected to an 6 adverse employment decision, including removal or suspension of the employee, due to such regulations 7 that is consistent with the appeals and waiver proc-8 9 esses established for applicants for transportation 10 workers at ports, as required by section 70105(c) of 11 title 46, United States Code, including all rights to 12 hearings before an administration law judge, scope of 13 review. a review of an unclassified summary of classi-14 fied evidence equivalent to the summary provided in 15 part 1515 of title 49, Code of Federal Regulations, 16 and procedures for new evidence for both appeals and 17 waiver decisions:

18 "(2) have the authority to order an appropriate 19 remedy, including reinstatement of the person subject 20 to a security background check under subsection (a)(1), should the Secretary determine that the owner 21 22 or operator of a covered chemical facility wrongfully 23 made an adverse employment decision regarding such 24 person pursuant to such rule, regulation, directive, or 25 *guidance*;

1	"(3) ensure that the redress process required
2	under this subsection affords to the covered individual
3	a full disclosure of any public-record event covered by
4	subsection (b) that provides the basis for an adverse
5	employment decision; and
6	"(4) ensure that the person subject to a security
7	background check under subsection $(a)(1)$ receives the
8	person's full wages and benefits until all appeals and
9	waiver procedures are exhausted.
10	"(e) Restrictions on Use and Maintenance of In-
11	FORMATION.—Information obtained under this section by
12	the Secretary or the owner or operator of a covered chemical
13	facility shall be handled as follows:
14	"(1) Such information may not be made avail-
15	able to the public.
16	"(2) Such information may not be accessed by
17	employees of the facility except for such employees
18	who are directly involved with collecting the informa-
19	tion or conducting or evaluating security background
20	checks.
21	"(3) Such information shall be maintained con-
22	fidentially by the facility and the Secretary and may
23	be used only for making determinations under this
24	

24 section.

4 "(f) RIGHTS AND RESPONSIBILITIES.—Nothing in this
5 section shall be construed to abridge any right or responsi6 bility of a person subject to a security background check
7 under subsection (a)(1) or an owner or operator of a covered
8 chemical facility under any other Federal, State, local, or
9 tribal law or collective bargaining agreement.

10 "(g) PREEMPTION.—Nothing in this section shall be 11 construed to preempt, alter, or affect a Federal, State, local, 12 or tribal law that requires criminal history background 13 checks, checks on the authorization of an individual to work 14 in the United States, or other background checks of persons 15 subject to security background checks under subsection 16 (a)(1).

17 (h)DEFINITION OFSecurity BACKGROUND CHECK.—The term 'security background check' means a re-18 view at no cost to any person subject to a security back-19 ground check under subsection (a)(1) of the following for 20 21 the purpose of identifying individuals who may pose a 22 threat to chemical facility security, to national security, or 23 of terrorism:

24 "(1) Relevant databases to verify and validate
25 identity.

"(2) Relevant criminal history databases.
"(3) In the case of an alien (as defined in section
101 of the Immigration and Nationality Act (8
U.S.C. 1101(a)(3))), the relevant databases to deter-
mine the status of the alien under the immigration
laws of the United States.
"(4) The consolidated terrorist watchlist.
"(5) Other relevant information or databases, as
determined by the Secretary.
"(i) SAVINGS CLAUSE.—Nothing in this section shall
be construed as creating any new right or modifying any
existing right of an individual to appeal a determination
by the Secretary as a result of a check against a terrorist
watch list.
"SEC. 2116. CITIZEN SUITS.
"(a) IN GENERAL.—Except as provided in subsection
"(a) IN GENERAL.—Except as provided in subsection (c), any person may commence a civil action on the person's
(c), any person may commence a civil action on the person's
(c), any person may commence a civil action on the person's own behalf—
 (c), any person may commence a civil action on the person's own behalf— "(1) against any person (including the United
 (c), any person may commence a civil action on the person's own behalf— "(1) against any person (including the United States and any other governmental instrumentality
 (c), any person may commence a civil action on the person's own behalf— "(1) against any person (including the United States and any other governmental instrumentality or agency, to the extent permitted by the eleventh
 (c), any person may commence a civil action on the person's own behalf— "(1) against any person (including the United States and any other governmental instrumentality or agency, to the extent permitted by the eleventh amendment to the Constitution) who is alleged to be

1	"(2) against the Secretary, if there is an alleged
2	failure of the Secretary to perform any act or duty
3	under this title that is not discretionary for the Sec-
4	retary.
5	"(b) Court of Jurisdiction.—
6	"(1) IN CENERAL Any action under subsection

6 "(1) IN GENERAL.—Any action under subsection 7 (a)(1) shall be brought in the district court for the 8 district in which the alleged violation occurred. Any 9 action brought under subsection (a)(2) may be 10 brought in the district court for the district in which 11 the alleged violation occurred or in the United States 12 District Court of the District of Columbia.

13 "(2) RELIEF.—The district court shall have ju-14 risdiction, without regard to the amount in con-15 troversy or the citizenship of the parties, to enforce 16 the standard, regulation, condition, requirement, pro-17 hibition, or order, referred to in subsection (a)(1), to 18 order such person to take such other action as may 19 be necessary, or both, or to order the Secretary to per-20 form the act or duty referred to in subsection (a)(2), 21 as the case may be, and to apply any appropriate 22 civil penalties under section 2107.

23 "(c) ACTIONS PROHIBITED.—No action may be com24 menced under subsection (a)—

1	"(1) prior to 120 days after the date on which
2	the person commencing the action has given notice of
3	the alleged violation to—
4	"(A) the Secretary; and
5	``(B) in the case of an action under sub-
6	section (a), any alleged violator of such stand-
7	ard, regulation, condition, requirement, prohibi-
8	tion, or order; or
9	"(2) if the Secretary has commenced and is dili-
10	gently prosecuting a civil or criminal action in a
11	court of the United States or a State, or has issued
12	an administrative order, to require compliance with
13	such standard, regulation, condition, requirement,
14	prohibition, or order.
15	"(d) NOTICE.—Notice under this section shall be given
16	in such manner as the Secretary shall prescribe by regula-
17	tion.
18	"(e) INTERVENTION.—In any action under this section
19	the Secretary, if not a party, may intervene as a matter
20	of right.
21	"(f) COSTS.—The court, in issuing any final order in
22	any action brought pursuant to this section, may award
23	costs of litigation (including reasonable attorney and expert
24	witness fees) to the prevailing or substantially prevailing
25	

25 party, whenever the court determines such an award is ap-

propriate. The court may, if a temporary restraining order
 or preliminary injunction is sought, require the filing of
 a bond or equivalent security in accordance with the Fed 4 eral Rules of Civil Procedure.

5 "(g) OTHER RIGHTS PRESERVED.—Nothing in this
6 section shall restrict any right which any person (or class
7 of persons) may have under any statute or common law.
8 "SEC. 2117. ANNUAL REPORT TO CONGRESS.

9 "(a) ANNUAL REPORT.—Not later than one year after 10 the date of the enactment of this title, annually thereafter for the next four years, and biennially thereafter, the Sec-11 retary shall submit to the Committee on Homeland Security 12 and the Committee on Energy and Commerce of the House 13 of Representatives and the Committee on Homeland Secu-14 15 rity and Governmental Affairs and the Committee on Environment and Public Works of the Senate a report on 16 progress in achieving compliance with this title. Each such 17 18 report shall include the following:

19 "(1) A qualitative discussion of how covered
20 chemical facilities, differentiated by tier, have reduced
21 the risks of chemical facility terrorist incidents at
22 such facilities, including—

23 "(A) a generalized summary of measures
24 implemented by covered chemical facilities in
25 order to meet each risk-based chemical facility

1	performance standard established by this title,
2	and those that the facilities already had in
3	place—
4	"(i) in the case of the first report
5	under this section, before the issuance of the
6	final rule implementing the regulations
7	known as the 'Chemical Facility Anti-Ter-
8	rorism Standards', issued on April 9, 2007;
9	and
10	"(ii) in the case of each subsequent re-
11	port, since the submittal of the most recent
12	report submitted under this section; and
13	``(B) any other generalized summary the
14	Secretary deems appropriate to describe the
15	measures covered chemical facilities are imple-
16	menting to comply with the requirements of this
17	title.
18	"(2) A quantitative summary of how the covered
19	chemical facilities, differentiated by tier, are com-
20	plying with the requirements of this title during the
21	period covered by the report and how the Secretary is
22	implementing and enforcing such requirements dur-
23	ing such period, including—
24	"(A) the number of chemical facilities that
25	provided the Secretary with information about

1	possessing substances of concern, as described in
2	section 2102(b)(2);
3	"(B) the number of covered chemical facili-
4	ties assigned to each tier;
5	"(C) the number of security vulnerability
6	assessments and site security plans submitted by
7	covered chemical facilities;
8	"(D) the number of security vulnerability
9	assessments and site security plans approved
10	and disapproved by the Secretary;
11	``(E) the number of covered chemical facili-
12	ties without approved security vulnerability as-
13	sessments or site security plans;
14	``(F) the number of chemical facilities that
15	have been assigned to a different tier or are no
16	longer regulated by the Secretary due to imple-
17	mentation of a method to reduce the consequences
18	of a terrorist attack;
19	``(G) the number of orders for compliance
20	issued by the Secretary;
21	``(H) the administrative penalties assessed
22	by the Secretary for non-compliance with the re-
23	quirements of this title;

1	((I) the civil penalties assessed by the court
2	for non-compliance with the requirements of this
3	title; and
4	``(J) any other regulatory data the Sec-
5	retary deems appropriate to describe facility
6	compliance with the requirements of this title
7	and the Secretary's implementation of such re-
8	quirements.
9	"(b) PUBLIC AVAILABILITY.—A report submitted
10	under this section shall be made publicly available.
11	"SEC. 2118. AUTHORIZATION OF APPROPRIATIONS.
12	"There is authorized to be appropriated to the Sec-
13	retary of Homeland Security to carry out this title—
14	"(1) \$325,000,000 for fiscal year 2011, of which
15	\$100,000,000 shall be made available to provide fund-
16	ing for methods to reduce the consequences of a ter-
17	rorist attack;
18	"(2) \$300,000,000 for fiscal year 2012, of which
19	\$75,000,000 shall be made available to provide fund-
20	ing for methods to reduce the consequences of a ter-
21	rorist attack; and
22	"(3) \$275,000,000 for fiscal year 2013, of which
23	\$50,000,000 shall be made available to provide fund-
24	ing for methods to reduce the consequences of a ter-
25	rorist attack.

3 "(a) ESTABLISHMENT.—The Secretary shall establish 4 a notification system, which provides any individual the 5 ability to report a suspected security deficiency or suspected 6 non-compliance with this title. Such notification system 7 shall include the ability to report the suspected security de-8 ficiency or non-compliance via telephonic and internet-9 based means.

"(b) ACKNOWLEDGMENT.—The Secretary shall respond
in a timely manner, but in no case exceed 30 days, to any
report received through the notification system established
under subsection (a).

14 "(c) STEPS TO ADDRESS PROBLEMS.—The Secretary
15 shall review the report of suspected security deficiency and
16 shall, as necessary, take appropriate enforcement action au17 thorized under section 2107 of this title.

18 "(d) FEEDBACK REQUIRED.—Upon request, the Sec19 retary shall provide the individual who reported the sus20 pected security deficiency or non-compliance a written re21 sponse as to the Secretary's findings and what, if any, com22 pliance action was taken.

23 "(e) INSPECTOR GENERAL REPORT REQUIRED.—The
24 Inspector General for the Department of Homeland Secu25 rity shall provide a report to the Committee on Homeland
26 Security of the House of Representatives and the Committee
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1 on Homeland Security and Government Affairs of the Sen-

2 ate on the number of reports received by the notification

3 system established under subsection (a) and the Secretary's

- 4 disposition of such reports.".
- 5 (b) CLERICAL AMENDMENT.—The table of contents in
- 6 section 1(b) of such Act is amended by adding at the end
- 7 the following:

"TITLE XXI—REGULATION OF SECURITY PRACTICES AT CHEMICAL FACILITIES

"Sec. 2101. Definitions. "Sec. 2102. Risk-based designation and ranking of chemical facilities. "Sec. 2103. Security vulnerability assessments and site security plans. "Sec. 2104. Site inspections. "Sec. 2105. Records. "Sec. 2106. Timely sharing of threat information. "Sec. 2107. Enforcement. "Sec. 2108. Whistleblower protections. "Sec. 2109. Federal preemption. "Sec. 2110. Protection of information. "Sec. 2111. Methods to reduce the consequences of a terrorist attack. "Sec. 2112. Applicability. "Sec. 2113. Savings clause. "Sec. 2114. Office of Chemical Facility Security. "Sec. 2115. Security background checks of covered individuals at certain chemical facilities. "Sec. 2116. Citizen suits. "Sec. 2117. Annual report to Congress. "Sec. 2118. Authorization of appropriations. "Sec. 2119. Notification system to address public concerns.". (c) CONFORMING REPEAL.— (1) REPEAL.—The Department of Homeland Security Appropriations Act, 2007 (Public Law 109– 295) is amended by striking section 550. (2) EFFECTIVE DATE.—The amendment made by

- 13 paragraph (1) shall take effect on October 1, 2009.
- 14 (d) TREATMENT OF CFATS REGULATIONS.—

8

9

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11

1 (1) SENSE OF CONGRESS.—It is the sense of 2 Congress that the Secretary of Homeland Security 3 was granted statutory authority under section 550 of 4 the Department of Homeland Security Appropria-5 tions Act (Public Law 109-295) to regulate security 6 practices at chemical facilities until October 1, 2009. 7 Pursuant to that section the Secretary prescribed reg-8 ulations known as the Chemical Facility Anti-Terrorism Standards, or "CFATS". 9

10 (2) Use of current regulations.—In car-11 rying out the requirements of title XXI of the Home-12 land Security Act of 2002, as added by subsection (a), 13 the Secretary may, to the extent that the Secretary de-14 termines is appropriate, use any of the regulations 15 known as CFATS regulations, as in effect imme-16 diately before the date of the enactment of this Act, 17 that the Secretary determines carry out such require-18 ments.

(3) AMENDMENT OF CFATS.—The Secretary shall
amend the regulations known as the Chemical Facility Anti-Terrorism Standards to ensure that such regulations fulfill the requirements of this Act and the
amendments made by this Act, to the extent that the
requirements of this Act and the amendments made
by this Act differ from the requirements of such regu-

lations, as in effect on the date of the enactment of
 this Act.

3 (4) Use of tools developed for cfats.—In 4 carrying out this Act and the amendments made by 5 this Act, to the extent determined appropriate by the 6 Secretary, the Secretary may use such rules or tools 7 developed for purposes of the regulations known as the 8 Chemical Facility Anti-Terrorism Standards, includ-9 ing the list of substances of concern, usually referred to as "Appendix A" and the chemical security assess-10 11 ment tool (which includes facility registration, a top-12 screen questionnaire, a security vulnerability assess-13 ment tool, a site security plan template, and a chem-14 ical vulnerability information repository).

15 (e) FACILITIES COVERED BY CFATS.—The owner or operator of a covered chemical facility, who, before the effec-16 tive date of the final regulations issued under title XXI of 17 the Homeland Security Act of 2002, as added by subsection 18 19 (a), submits a security vulnerability assessment or site security plan under the regulations known as CFATS regula-20 21 tions, as in effect immediately before the enactment of this 22 Act, shall be required to update or amend the facility's secu-23 rity vulnerability assessment and site security plan to re-24 flect any additional requirements of this Act or the amendments made by this Act, according to a timeline established
 by the Secretary.

3	(f) Consultation With Other Persons.—In devel-
4	oping and carrying out the regulations under title XXI of
5	the Homeland Security Act of 2002, as added by subsection
6	(a), the Secretary shall consult with the Administrator of
7	the Environmental Protection Agency, and other persons,
8	as appropriate, regarding—
9	(1) the designation of substances of concern;
10	(2) methods to reduce the consequences of a ter-
11	rorist attack;
12	(3) security at co-owned or co-operated drinking
13	water and wastewater facilities;
14	(4) the treatment of protected information; and
15	(5) such other matters as the Secretary deter-
16	mines necessary.
17	(g) Deadline for Regulations.—
18	(1) Proposed rule.—The Secretary of Home-
19	land Security shall promulgate a proposed rule to ful-
20	fill the requirements of title XXI of the Homeland Se-
21	curity Act of 2002, as added by subsection (a), not
22	later than 6 months after the date of the enactment
23	of this Act.
24	(2) FINAL RULE.—The Secretary shall, after

25 proper notice and opportunity for public comment,

1	promulgate a final rule to fulfill the requirements of
2	such title not later than 18 months after the date of
3	the enactment of this Act.
4	(h) Review of Designation of Sodium
5	Fluoroacetate as a Substance of Concern.—The Sec-
6	retary of Homeland Security shall review the designation
7	of sodium fluoroacetate as a substance of concern pursuant
8	to subparagraph (A) of paragraph (1) of subsection (d) of

9 section 2102 of the Homeland Security Act of 2002, as 10 added by subsection (a), by the earlier of the following dates:

(1) The date of the first periodic review con-11 12 ducted pursuant to such subsection after the date of 13 the enactment of this Act.

14 (2) The date that is one year after the date of 15 the enactment of this Act.

16 **SECTION 1. SHORT TITLE.**

17 This Act may be cited as the "Chemical Facility Anti-Terrorism Act of 2009". 18

19 SEC. 2. FINDINGS AND PURPOSE.

(a) FINDINGS.—Congress makes the fol-20 lowing findings: 21

(1) The Nation's chemical sector rep-22 23 resents a target that terrorists could exploit to cause consequences, including 24 death, injury, or serious adverse effects 25

to human health, the environment, crit ical infrastructure, public health, home land security, national security, and the
 national economy.

5 (2) Chemical facilities that pose such 6 potential consequences and that are vul-7 nerable to terrorist attacks must be pro-8 tected.

(3) The Secretary of Homeland Secu-9 rity has statutory authority pursuant to 10 section 550 of the Department of Home-11 12 land Security Appropriations Act, 2007 (Public Law 109-295) to regulate the se-13 curity practices at chemical facilities that 14 are at significant risk of being terrorist 15 targets. 16

17 (4) The Secretary of Homeland Secu18 rity issued interim final regulations
19 called the Chemical Facility Anti-Ter20 rorism Standards, which became effec21 tive on June 8, 2007.

(b) PURPOSE.—The purpose of this Act is to
modify and make permanent the authority of
the Secretary of Homeland Security to regulate security practices at chemical facilities.

1 SEC. 3. EXTENSION, MODIFICATION, AND RECODIFICATION

2 OF AUTHORITY OF SECRETARY OF HOME-3 LAND SECURITY TO REGULATE SECURITY 4 PRACTICES AT CHEMICAL FACILITIES.

5 (a) IN GENERAL.—The Homeland Security
6 Act of 2002 (6 U.S.C. 101 et seq.) is amended
7 by adding at the end the following new title:
8 "TITLE XXI—REGULATION OF SE9 CURITY PRACTICES AT CHEM10 ICAL FACILITIES

11 "SEC. 2101. DEFINITIONS.

12 "In this title, the following definitions13 apply:

14 "(1) The term 'chemical facility'
15 means any facility—

"(A) at which the owner or operator of the facility possesses or plans
to possess at any relevant point in
time a substance of concern; or

20 "(B) that meets other risk-related
21 criteria identified by the Secretary.

22 "(2) The term 'chemical facility secu23 rity performance standards' means risk24 based standards established by the Sec25 retary to ensure or enhance the security
26 of a chemical facility against a chemical
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1	facility terrorist incident that are de-
2	signed to address the following:
3	"(A) Restricting the area perim-
4	eter.
5	"(B) Securing site assets.
6	"(C) Screening and controlling ac-
7	cess to the facility and to restricted
8	areas within the facility by screening
9	or inspecting individuals and vehicles
10	as they enter, including—
11	"(i) measures to deter the un-
12	authorized introduction of dan-
13	gerous substances and devices
14	that may facilitate a chemical fa-
15	cility terrorist incident or actions
16	having serious negative con-
17	sequences for the population sur-
18	rounding the chemical facility;
19	and
20	"(ii) measures implementing a
21	regularly updated identification
22	system that checks the identifica-
23	tion of chemical facility personnel
24	and other persons seeking access
25	to the chemical facility and that

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1	discourages abuse through estab-
2	lished disciplinary measures.
3	"(D) Methods to deter, detect, and
4	delay a chemical facility terrorist in-
5	cident, creating sufficient time be-
6	tween detection of a chemical facility
7	terrorist incident and the point at
8	which the chemical facility terrorist
9	incident becomes successful, includ-
10	ing measures to—
11	"(i) deter vehicles from pene-
12	trating the chemical facility pe-
13	rimeter, gaining unauthorized ac-
14	cess to restricted areas, or other-
15	wise presenting a hazard to po-
16	tentially critical targets;
17	"(ii) deter chemical facility
18	terrorist incidents through visi-
19	ble, professional, well-maintained
20	security measures and systems,
21	including security personnel, de-
22	tection systems, barriers and bar-
23	ricades, and hardened or reduced
24	value targets;

1	"(iii) detect chemical facility
2	terrorist incidents at early stages
3	through counter surveillance,
4	frustration of opportunity to ob-
5	serve potential targets, surveil-
6	lance and sensing systems, and
7	barriers and barricades; and
8	"(iv) delay a chemical facility
9	terrorist incident for a sufficient
10	period of time so as to allow ap-
11	propriate response through on-
12	site security response, barriers
13	and barricades, hardened targets,
14	and well-coordinated response
15	planning.
16	"(E) Securing and monitoring the
17	shipping, receipt, and storage of a
18	substance of concern for the chemical
19	facility.
20	"(F) Deterring theft or diversion
21	of a substance of concern.
22	"(G) Deterring insider sabotage.
23	"(H) Deterring cyber sabotage, in-
24	cluding by preventing unauthorized
25	onsite or remote access to critical

controls, including 1 superprocess visory control and data acquisition 2 systems, distributed control systems, 3 process control systems, industrial 4 control systems, critical business sys-5 tems, and other sensitive computer-6 7 ized systems.

"(I) Developing and exercising an 8 internal emergency plan for owners, 9 operators, and covered individuals of 10 a covered chemical facility for re-11 12 sponding to chemical facility terrorist incidents at the facility. Any such 13 plan shall include the provision of ap-14 propriate information to any local 15 emergency planning committee, local 16 17 law enforcement officials, and emer-18 gency response providers to ensure an effective, collective response to 19 20 terrorist incidents.

21 "(J) Maintaining effective moni22 toring, communications, and warning
23 systems, including—

24 "(i) measures designed to en25 sure that security systems and

equipment are in good working order and inspected, tested, calibrated, and otherwise maintained;

5 "(ii) measures designed to reg6 ularly test security systems, note
7 deficiencies, correct for detected
8 deficiencies, and record results so
9 that they are available for inspec10 tion by the Department; and

"(iii) measures to allow the
chemical facility to promptly
identify and respond to security
system and equipment failures or
malfunctions.

"(K) Ensuring mandatory annual 16 security training, exercises, and drills 17 18 of chemical facility personnel appropriate to their roles, responsibilities, 19 20 and access to chemicals, including 21 participation by local law enforce-22 ment, local emergency response providers, appropriate supervisory and 23 non-supervisory facility employees 24

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and their employee representatives, if any.

3 "(L) Performing personnel surety for individuals with access to re-4 stricted areas or critical assets by 5 6 conducting appropriate background 7 checks and ensuring appropriate credentials for unescorted visitors and 8 chemical facility personnel, including 9 10 permanent and part-time personnel, 11 temporary personnel, and contract personnel, including-12 13 "(i) measures designed to 14 verify and validate identity; "(ii) measures designed to 15 check criminal history; 16 17 "(iii) measures designed to 18 verify and validate legal author-19 ization to work; and 20 "(iv) measures designed to identify people with terrorist ties. 21 22 "(M) Escalating the level of protective measures for periods of ele-23 vated threat. 24

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1	"(N) Specific threats,
2	vulnerabilities, or risks identified by
3	the Secretary for that chemical facil-
4	ity.
5	"(O) Reporting of significant secu-
6	rity incidents to the Department and
7	to appropriate local law enforcement
8	officials.
9	"(P) Identifying, investigating, re-
10	porting, and maintaining records of
11	significant security incidents and sus-
12	picious activities in or near the site.
13	"(Q) Establishing one or more of-
14	ficials and an organization respon-
15	sible for—
16	"(i) security;
17	"(ii) compliance with the
18	standards under this paragraph;
19	"(iii) serving as the point of
20	contact for incident management
21	purposes with Federal, State,
22	local, and tribal agencies, law en-
23	forcement, and emergency re-
24	sponse providers; and

1	"(iv) coordination with Fed-
2	eral, State, local, and tribal agen-
3	cies, law enforcement, and emer-
4	gency response providers regard-
5	ing plans and security measures
6	for the collective response to a
7	chemical facility terrorist inci-
8	dent.
9	"(R) Maintaining appropriate
10	records relating to the security of the
11	facility, including a copy of the most
12	recent security vulnerability assess-
13	ment and site security plan at the
14	chemical facility.
15	"(S) Assessing and, as appro-
16	priate, utilizing methods to reduce
17	the consequences of a terrorist at-
18	tack.
19	"(T) Methods to recover or miti-
20	gate the release of a substance of con-
21	cern in the event of a chemical facil-
22	ity terrorist incident.
23	"(U) Any additional security per-
24	formance standards the Secretary
25	may specify.

1	"(3) The term 'chemical facility ter-
2	rorist incident' means any act or at-
3	tempted act of terrorism or terrorist ac-
4	tivity committed at, near, or against a
5	chemical facility, including—
6	"(A) the release of a substance of
7	concern from a chemical facility;
8	"(B) the theft, misappropriation,
9	or misuse of a substance of concern
10	from a chemical facility; or
11	"(C) the sabotage of a chemical fa-
12	cility or a substance of concern at a
13	chemical facility.
14	"(4) The term 'employee representa-
15	tive' means the representative of the cer-
16	tified or recognized bargaining agent en-
17	gaged in a collective bargaining relation-
18	ship with a private or public owner or
19	operator of a chemical facility.
20	"(5) The term 'covered individual'
21	means a permanent, temporary, full-time,
22	or part-time employee of a covered chem-
23	ical facility or an employee of an entity
24	with which the covered chemical facility
25	has entered into a contract who is per-

1	forming responsibilities at the facility
2	pursuant to the contract.
3	"(6) The term 'covered chemical facil-
4	ity' means a chemical facility that meets
5	the criteria of section 2102(b)(1).
6	"(7) The term 'environment' means—
7	"(A) the navigable waters, the wa-
8	ters of the contiguous zone, and the
9	ocean waters of which the natural re-
10	sources are under the exclusive man-
11	agement authority of the United
12	States under the Magnuson-Stevens
13	Fishery Conservation and Manage-
14	ment Act (16 U.S.C. 1801 et seq.); and
15	"(B) any other surface water,
16	ground water, drinking water supply,
17	land surface or subsurface strata, or
18	ambient air within the United States
19	or under the jurisdiction of the
20	United States.
21	"(8) The term 'owner or operator'
22	with respect to a facility means any of
23	the following:
24	"(A) The person who owns the fa-
25	cility.

1	"(B) The person who has responsi-
2	bility for daily operation of the facil-
3	ity.
4	"(C) The person who leases the fa-
5	cility.
6	"(9) The term 'person' means an indi-
7	vidual, trust, firm, joint stock company,
8	corporation (including a government cor-
9	poration), partnership, association, State,
10	municipality, commission, political sub-
11	division of a State, or any interstate body
12	and shall include each department, agen-
13	cy, and instrumentality of the United
14	States.
15	"(10) The term 'release' means any
16	spilling, leaking, pumping, pouring, emit-
17	ting, emptying, discharging, injecting, es-

23 pollutant or contaminant).

24 "(11) The term 'substance of concern'
25 means a chemical substance in quantity

caping, leaching, dumping, or disposing

into the environment (including the

abandonment or discarding of barrels,

containers, and other closed receptacles

containing any hazardous substance or

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and form that is so designated by the Sec-
retary under section 2102(a).
"(12) The term 'method to reduce the
consequences of a terrorist attack' means
a measure used at a chemical facility that
reduces or eliminates the potential con-
sequences of a chemical facility terrorist
incident, including—
"(A) the elimination or reduction
in the amount of a substance of con-
cern possessed or planned to be pos-
sessed by an owner or operator of a
covered chemical facility through the
use of alternate substances, formula-
tions, or processes;
"(B) the modification of pressures,
temperatures, or concentrations of a
substance of concern; and
"(C) the reduction or elimination
of onsite handling of a substance of
concern through improvement of in-
ventory control or chemical use effi-
ciency.

2 CHEMICAL FACILITIES.

3 "(a) SUBSTANCES OF CONCERN.—

4 "(1) DESIGNATION BY THE SECRETARY.— 5 The Secretary may designate any chem-6 ical substance as a substance of concern 7 and establish the threshold quantity for 8 each such substance of concern.

"(2) MATTERS FOR CONSIDERATION.—In 9 designating a chemical substance or es-10 tablishing or adjusting the threshold 11 12 quantity for a chemical substance under paragraph (1), the Secretary shall con-13 sider the potential extent of death, in-14 jury, and serious adverse effects to 15 human health, the environment, critical 16 17 infrastructure, public health, homeland 18 security, national security, and the na-19 tional economy that could result from a 20 chemical facility terrorist incident.

21 "(b) LIST OF COVERED CHEMICAL FACILI22 TIES.—

23 "(1) CRITERIA FOR LIST OF FACILITIES.—
24 The Secretary shall maintain a list of cov25 ered chemical facilities that the Sec26 retary determines are of sufficient secu•HR 2868 RH

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1	rity risk for inclusion on the list based on
2	the following criteria:
3	"(A) The potential threat or likeli-
4	hood that the chemical facility will be
5	the target of a chemical facility ter-
6	rorist incident.
7	"(B) The potential extent and like-
8	lihood of death, injury, or serious ad-
9	verse effects to human health, the en-
10	vironment, critical infrastructure,
11	public health, homeland security, na-
12	tional security, and the national econ-
13	omy that could result from a chemical
14	facility terrorist incident.
15	"(C) The proximity of the chem-
16	ical facility to large population cen-
17	ters.
18	"(2) SUBMISSION OF INFORMATION.—The
19	Secretary may require the submission of
20	information with respect to the quan-
21	tities of substances of concern that an
22	owner or operator of a chemical facility
23	possesses or plans to possess in order to
24	determine whether to designate a chem-

ical facility as a covered chemical facility
 for purposes of this title.

3 "(c) ASSIGNMENT OF CHEMICAL FACILITIES
4 TO RISK-BASED TIERS.—

5 "(1) ASSIGNMENT.—The Secretary shall 6 assign each covered chemical facility to 7 one of four risk-based tiers established by 8 the Secretary, with tier one representing 9 the highest degree of risk and tier four 10 the lowest degree of risk.

"(2) PROVISION OF INFORMATION.—The 11 12 Secretary may request, and the owner or operator of a covered chemical facility 13 shall provide, any additional information 14 beyond any information required to be 15 submitted under subsection (b)(2) that 16 17 may be necessary for the Secretary to as-18 sign the chemical facility to the appro-19 priate tier under paragraph (1).

20 **"(3) NOTIFICATION.**—Not later than 60 21 days after the date on which the Sec-22 retary determines that a chemical facility 23 is a covered chemical facility or is no 24 longer a covered chemical facility or 25 changes the tier assignment under para-

1	graph (1) of a covered chemical facility,
2	the Secretary shall notify the owner or
3	operator of that chemical facility of that
4	determination or change together with
5	the reason for the determination or
6	change and, upon the request of the
7	owner or operator of a covered chemical
8	facility, provide to the owner or operator
9	of the covered chemical facility the fol-
10	lowing information:
11	"(A) The number of individuals at
12	risk of death, injury, or severe ad-
13	verse effects to human health as a re-
14	sult of a worst case chemical facility
15	terrorist incident at the covered
16	chemical facility.
17	"(B) Information related to the
18	criticality of the covered chemical fa-
19	cility.
20	"(C) The proximity or inter-
21	relationship of the covered chemical
22	facility to other critical infrastruc-
23	ture.
24	"(d) REQUIREMENT FOR REVIEW.—The Sec-
25	retary—

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"(1) shall periodically review—

2 "(A) the designation of a sub3 stance of concern and the threshold
4 quantity under subsection (a)(1); and
5 "(B) the criteria under subsection
6 (b)(1); and
7 "(2) may at any time determine

may at any time determine
whether a chemical facility is a covered
chemical facility or change the tier to
which such a facility is assigned under
subsection (c)(1).

12 "(e) PROVISION OF THREAT-RELATED INFOR-13 MATION.—In order to effectively assess the 14 vulnerabilities to a covered chemical facility, 15 the Secretary shall provide to the owner, op-16 erator, or security officer of a covered chem-17 ical facility threat information regarding 18 probable threats to the facility and methods 19 that could be used in a chemical facility ter-20 rorist incident.

21 "SEC. 2103. SECURITY VULNERABILITY ASSESSMENTS AND
22 SITE SECURITY PLANS.

23 **"(a) IN GENERAL.**—

24 "(1) REQUIREMENT.—The Secretary
25 shall—

1	"(A) establish standards, proto-
2	cols, and procedures for security vul-
3	nerability assessments and site secu-
4	rity plans to be required for covered
5	chemical facilities;
6	"(B) require the owner or oper-
7	ator of each covered chemical facility
8	to—
9	"(i) conduct an assessment of
10	the vulnerability of the covered
11	chemical facility to a range of
12	chemical facility terrorist inci-
13	dents, including an incident that
14	results in a worst-case release of
15	a substance of concern;
16	"(ii) prepare, submit, and im-
17	plement a site security plan for
18	that covered chemical facility
19	that addresses the security vul-
20	nerability assessment and meets
21	the risk-based chemical security
22	performance standards under
23	subsection (c); and
24	"(iii) include at least one su-
25	pervisory and at least one non-su-

1	pervisory employee of the cov-
2	ered chemical facility, and at
3	least one employee representa-
4	tive, from each bargaining agent
5	at the covered chemical facility, if
6	any, in developing the security
7	vulnerability assessment and site
8	security plan required under this
9	section;
10	"(C) set deadlines, by tier, for the
11	completion of security vulnerability
12	assessments and site security plans;
13	"(D) upon request, as necessary,
14	and to the extent that resources per-
15	mit, provide technical assistance to a
16	covered chemical facility conducting
17	a vulnerability assessment or site se-
18	curity plan required under this sec-
19	tion;
20	"(E) establish specific deadlines
21	and requirements for the submission
22	by a covered chemical facility of in-
23	formation describing—
24	"(i) any change in the use by
25	the covered chemical facility of

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1	more than a threshold amount of
2	any substance of concern that
3	may affect the requirements of
4	the chemical facility under this
5	title; or
6	"(ii) any material modification
7	to a covered chemical facility's
8	operations or site that may affect
9	the security vulnerability assess-
10	ment or site security plan sub-
11	mitted by the covered chemical
12	facility;
13	"(F) require the owner or oper-
14	ator of a covered chemical facility to
15	review and resubmit a security vul-
16	nerability assessment or site security
17	plan not less frequently than once
18	every 5 years; and
19	"(G) not later than 180 days after
20	the date on which the Secretary re-
21	ceives a security vulnerability assess-
22	ment or site security plan under this
23	title, review and approve or dis-
24	approve such assessment or plan.

"(2) INHERENTLY GOVERNMENTAL FUNC TION.—The approval or disapproval of a
 security vulnerability assessment or site
 security plan under this section is an in herently governmental function.

"(b) PARTICIPATION IN PREPARATION OF SE-6 7 CURITY VULNERABILITY ASSESSMENTS OR SITE SECURITY PLANS.—Any person selected by the 8 owner or operator of a covered chemical facil-9 10 ity or by a certified or recognized bargaining agent of a covered chemical facility to partici-11 12 pate in the development of the security vul-13 nerability assessment or site security plan re-14 quired under this section for such covered 15 chemical facility shall be permitted to partici-16 pate if the person possesses knowledge, expe-17 rience, training, or education relevant to the 18 portion of the security vulnerability assess-19 ment or site security plan on which the per-20 son is participating.

21 "(c) RISK-BASED CHEMICAL SECURITY PER-22 FORMANCE STANDARDS.—The Secretary shall 23 establish risk-based chemical security per-24 formance standards for the site security plans 25 required to be prepared by covered chemical facilities. In establishing such standards, the
 Secretary shall—

3 "(1) require separate and, as appropriate, increasingly stringent risk-based 4 chemical security performance standards 5 for site security plans as the level of risk 6 7 associated with the tier increases; and "(2) permit each covered chemical fa-8 cility submitting a site security plan to 9 select a combination of security measures 10 that satisfy the risk-based chemical secu-11 12 rity performance standards established

14 "(d) Co-LOCATED CHEMICAL FACILITIES.—
15 The Secretary may allow an owner or oper16 ator of a covered chemical facility that is lo17 cated geographically close to another covered
18 chemical facility to develop and implement
19 coordinated security vulnerability assess20 ments and site security plans.

by the Secretary under this subsection.

21 "(e) ALTERNATE SECURITY PROGRAMS SATIS22 FYING REQUIREMENTS FOR SECURITY VULNER23 ABILITY ASSESSMENT AND SITE SECURITY PLAN.—
24 "(1) ACCEPTANCE OF PROGRAM.—In re25 sponse to a request by an owner or oper-

1	ator of a covered chemical facility, the
2	Secretary may accept an alternate secu-
3	rity program submitted by the owner or
4	operator of the facility as a component of
5	the security vulnerability assessment or
6	site security plan required under this
7	section, if the Secretary determines that
8	such alternate security program, in com-
9	bination with other components of the se-
10	curity vulnerability assessment and site
11	security plan submitted by the owner or
12	operator of the facility—
13	"(A) meets the requirements of
14	this title and the regulations promul-
15	gated pursuant to this title;
16	"(B) provides an equivalent level
17	of security to the level of security es-
18	tablished pursuant to the regulations
19	promulgated under this title; and
20	"(C) includes employee participa-
21	tion as required under subsection
22	(a)(1)(B)(iii).
23	"(2) SECRETARIAL REVIEW REQUIRED.—
24	Nothing in this subsection shall relieve
25	the Secretary of the obligation—

"(A) to review a security vulner ability assessment and site security
 plan submitted by a covered chemical
 facility under this section; and

"(B) to approve or disapprove each such assessment or plan on an individual basis according to the deadlines established under sub-**section (a).**

10 "(3) COVERED FACILITY'S OBLIGATIONS
11 UNAFFECTED.—Nothing in this subsection
12 shall relieve any covered chemical facil13 ity of the obligation and responsibility to
14 comply with all of the requirements of
15 this title.

"(4) PERSONNEL SURETY ALTERNATE SE-16 17 CURITY PROGRAM.—In response to an ap-18 plication from a non-profit, personnel 19 surety accrediting organization acting on 20 behalf of, and with written authorization from, the owner or operator of a covered 21 chemical facility, the Secretary may ac-22 23 cept a personnel surety alternate security program that meets the requirements of 24

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1	section 2115 and provides for a back-
2	ground check process that is—
3	"(A) expedited, affordable, reli-
4	able, and accurate;
5	"(B) fully protective of the rights
6	of covered individuals through proce-
7	dures that are consistent with the
8	privacy protections available under
9	the Fair Credit Reporting Act (15
10	U.S.C. 1681 et seq.); and
11	"(C) is a single background check
12	consistent with a risk-based tiered
13	program.
14	"(f) OTHER AUTHORITIES.—
15	"(1) REGULATION OF MARITIME FACILI-
16	TIES.—
17	"(A) RISK-BASED TIERING.—Not-
18	withstanding any other provision of
19	law, the owner or operator of a chem-
20	ical facility required to submit a facil-
21	ity security plan under section
22	70103(c) of title 46, United States
23	Code, shall be required to submit in-
24	formation to the Secretary necessary
25	to determine whether to designate

such a facility as a covered chemical facility and to assign the facility to a risk-based tier under section 2102 of this title.

"(B) ADDITIONAL MEASURES.—In 5 the case of a facility designated as a 6 7 covered chemical facility under this 8 title that is also regulated under section 70103(c) of title 46, United States 9 Code, the Commandant of the Coast 10 Guard, after consultation with the 11 12 Secretary, shall require the owner or operator of such facility to update the 13 vulnerability assessments and facility 14 security plans required under that 15 section, if necessary, to ensure an 16 17 equivalent level of security for sub-18 stances of concern, including the requirements under section 2111, in the 19 20 same manner as other covered chemical facilities in this title. 21 22 "(C) PERSONNEL SURETY.—

23 "(i) EXCEPTION.—A facility des24 ignated as a covered chemical fa25 cility under this title that has had

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1	its facility security plan approved
2	under section 70103(c) of title 46,
3	United States Code, shall not be
4	required to update or amend such
5	plan in order to meet the require-
6	ments of section 2115 of this title.
7	"(ii) EQUIVALENT ACCESS.—An
8	individual described in section
9	2115(a)(1)(B) who has been grant-
10	ed access to restricted areas or
11	critical assets by the owner or op-
12	erator of a facility for which a se-
13	curity plan is required to be sub-
14	mitted under section 70103(c) of
15	title 46, United States Code, may
16	be considered by that owner or
17	operator to have satisfied the re-
18	quirement for passing a security
19	background check otherwise re-
20	quired under section 2115 for pur-
21	poses of granting the individual
22	access to restricted areas or crit-
23	ical assets of a covered chemical
24	facility that is owned or operated
25	by the same owner or operator.

INFORMATION "(**D**) 1 SHARING AND **PROTECTION.**—Notwithstanding 2 sec-3 tion 70103(d) of title 46, United States Code, the Commandant of the Coast 4 Guard, after consultation with the 5 Secretary, shall apply the information 6 7 sharing and protection requirements in section 2110 of this title to a facil-8 9 ity described in subparagraph (B).

"(E) **ENFORCEMENT.**—The 10 Sec-11 retary shall establish, by rulemaking, 12 procedures to ensure that an owner or operator of a covered chemical fa-13 cility required to update the vulner-14 ability assessment and facility secu-15 rity plan for the facility under sub-16 17 paragraph (B) is in compliance with 18 the requirements of this title.

19 "**(F)** FORMAL AGREEMENT.—The 20 Secretary shall require the Office of Infrastructure Protection and the 21 22 Coast Guard to enter into a formal 23 agreement detailing their respective 24 roles and responsibilities in carrying out the requirements of this title. 25

Such agreement shall ensure that the 1 enforcement and compliance require-2 ments under this title and section 3 70103 of title 46, United States Code, 4 are not conflicting or duplicative. 5 6 "(2) COORDINATION OF STORAGE LICENS-7 ING OR PERMITTING REQUIREMENT.—In the case of any storage required to be li-8 censed or permitted under chapter 40 of 9 10 title 18, United States Code, the Secretary shall prescribe the rules and regulations 11 12 for the implementation of this section with the concurrence of the Attorney 13 General and avoid unnecessary duplica-14 tion of regulatory requirements. 15

16 "(g) ROLE OF EMPLOYEES.—

17 "(1) DESCRIPTION OF ROLE REQUIRED.—
18 Site security plans required under this
19 section shall describe the roles or respon20 sibilities that covered individuals are ex21 pected to perform to deter or respond to
22 a chemical facility terrorist incident.

23 "(2) ANNUAL TRAINING FOR EMPLOY24 EES.—The owner or operator of a covered
25 chemical facility required to submit a site

1	security plan under this section shall an-
2	nually provide each covered individual
3	with a role or responsibility referred to
4	in paragraph (1) at the facility with a
5	minimum of 8 hours of training. Such
6	training shall, as relevant to the role or
7	responsibility of such covered indi-
8	vidual—
9	"(A) include an identification and
10	discussion of substances of concern;
11	"(B) include a discussion of pos-
12	sible consequences of a chemical fa-
13	cility terrorist incident;
14	"(C) review and exercise the cov-
15	ered chemical facility's site security
16	plan, including any requirements for
17	differing threat levels;
18	"(D) include a review of informa-
19	tion protection requirements;
20	"(E) include a discussion of phys-
21	ical and cyber security equipment,
22	systems, and methods used to achieve
23	chemical security performance stand-
24	ards;

1	"(F) allow training with other rel-
2	evant participants, including Federal,
3	State, local, and tribal authorities,
4	and first responders, where appro-
5	priate;
6	"(G) use existing national vol-
7	untary consensus standards, chosen
8	jointly with employee representa-
9	tives, if any;
10	"(H) allow instruction through
11	government training programs, chem-
12	ical facilities, academic institutions,
13	nonprofit organizations, industry and
14	private organizations, employee orga-
15	nizations, and other relevant entities
16	that provide such training;
17	"(I) use multiple training media
18	and methods; and
19	"(J) include a discussion of appro-
20	priate emergency response proce-
21	dures, including procedures to miti-
22	gate the effects of a chemical facility
23	terrorist incident.
24	"(3) EQUIVALENT TRAINING.—During
25	any year, with respect to any covered in-

1	dividual with roles or responsibilities
2	under paragraph (1), an owner or oper-
3	ator of a covered chemical facility may
4	satisfy any of the training requirements
5	for such covered individual under sub-
6	paragraphs (A), (B), (C), (D), (E), or (J) of
7	paragraph (2) through training that such
8	owner or operator certifies, in a manner
9	prescribed by the Secretary, as equiva-
10	lent.
11	"(4) WORKER TRAINING GRANT PRO-
12	GRAM.—
13	"(A) AUTHORITY.—The Secretary
14	shall establish a grant program to
15	award grants to or enter into cooper-
16	ative agreements with eligible enti-
17	ties to provide for the training and

16ative agreements with eligible enti-17ties to provide for the training and18education of covered individuals with19roles or responsibilities described in20paragraph (1) and first responders21and emergency response providers22that would respond to a chemical fa-23cility terrorist incident.

24 "(B) ADMINISTRATION.—The Sec25 retary shall seek to enter into an

1	agreement with the National Institute
2	for Environmental Health Sciences to
3	make and administer grants or coop-
4	erative agreements under this para-
5	graph.
6	"(C) USE OF FUNDS.—The recipient
7	of funds under this paragraph shall
8	use such funds to provide for the
9	training and education of covered in-
10	dividuals with roles or responsibil-
11	ities described in paragraph (1), first
12	responders, and emergency response
13	providers, including—
14	"(i) the annual mandatory
15	training specified in paragraph
16	(2); and
17	"(ii) other appropriate train-
18	ing to protect nearby persons,
19	property, critical infrastructure,
20	or the environment from the ef-
21	fects of a chemical facility ter-
22	rorist incident.
23	"(D) ELIGIBLE ENTITIES.—For pur-
24	poses of this paragraph, an eligible
25	entity is a nonprofit organization

with demonstrated experience in im-1 plementing and operating successful 2 worker or first responder health and 3 safety or security training programs. 4 "(h) STATE, REGIONAL, OR LOCAL GOVERN-5 MENTAL ENTITIES.—No covered chemical facil-6 ity shall be required under State, local, or 7 tribal law to provide a vulnerability assess-8 ment or site security plan described under 9 10 this title to any State, regional, local, or tribal government entity solely by reason of the re-11 quirement under subsection (a) that the cov-12 ered chemical facility submit such an assess-13 14 ment and plan to the Secretary.

15 "SEC. 2104. SITE INSPECTIONS.

16 "(a) RIGHT OF ENTRY.—For purposes of car-17 rying out this title, the Secretary shall have, 18 at a reasonable time and on presentation of 19 credentials, a right of entry to, on, or through 20 any property of a covered chemical facility or 21 any property on which any record required to 22 be maintained under this section is located.

24 "(1) IN GENERAL.—The Secretary shall,
25 at such time and place as the Secretary

"(b) INSPECTIONS AND VERIFICATIONS.—

23

determines to be reasonable and appro priate, conduct chemical facility security
 inspections and verifications.

"(2) REQUIREMENTS.—To ensure and 4 evaluate compliance with this title, in-5 cluding any regulations or requirements 6 7 adopted by the Secretary in furtherance of the purposes of this title, in con-8 ducting an inspection or verification 9 under paragraph (1), the Secretary shall 10 11 have access to the owners, operators, employees, and employee representatives, if 12 any, of a covered chemical facility. 13

14 "(c) UNANNOUNCED INSPECTIONS.—In addi-15 tion to any inspection conducted pursuant to 16 subsection (b), the Secretary shall require 17 covered chemical facilities assigned to tier 1 18 and tier 2 under section 2102(c)(1) to undergo 19 unannounced facility inspections. The inspec-20 tions required under this subsection shall 21 be—

22 "(1) conducted without prior notice to
23 the facility;

24 "(2) designed to evaluate at the chem25 ical facility undergoing inspection—

1	"(A) the ability of the chemical fa-
2	cility to prevent a chemical facility
3	terrorist incident that the site secu-
4	rity plan of the facility is intended to
5	prevent;
6	"(B) the ability of the chemical fa-
7	cility to protect against security
8	threats that are required to be ad-
9	dressed by the site security plan of
10	the facility; and
11	"(C) any weaknesses in the site
12	security plan of the chemical facility;
13	"(3) conducted so as not to affect the
14	actual security, physical integrity, safety,
15	or regular operations of the chemical fa-
16	cility or its employees while the inspec-
17	tion is conducted; and
18	"(4) conducted—
19	"(A) every two years in the case of
20	a covered chemical facility assigned
21	to tier 1; and
22	"(B) every four years in the case
23	of a covered chemical facility as-
24	signed to tier 2.

"(d) CHEMICAL FACILITY INSPECTORS AU-1 THORIZED.—During the period of fiscal years 2 2011 and 2012, subject to the availability of 3 appropriations for such purpose, the Sec-4 retary shall increase by not fewer than 100 5 the total number of chemical facility inspec-6 7 tors within the Department to ensure compliance with this title. 8

"(e) CONFIDENTIAL COMMUNICATIONS.—The 9 Secretary shall offer non-supervisory employ-10 ees the opportunity to confidentially commu-11 12 nicate information relevant to the employer's 13 compliance or non-compliance with this title, 14 including compliance or non-compliance with 15 any regulation or requirement adopted by the 16 Secretary in furtherance of the purposes of 17 this title. An employee representative of each 18 certified or recognized bargaining agent at 19 the covered chemical facility, if any, or, if 20 none, a non-supervisory employee, shall be 21 given the opportunity to accompany the Sec-22 retary during a physical inspection of such 23 covered chemical facility for the purpose of 24 aiding in such inspection, if representatives 25 of the owner or operator of the covered chemical facility will also be accompanying the
 Secretary on such inspection.

3 "SEC. 2105. RECORDS.

4 "(a) REQUEST FOR RECORDS.—In carrying 5 out this title, the Secretary may require sub-6 mission of, or on presentation of credentials 7 may at reasonable times obtain access to and 8 copy, any records, including any records 9 maintained in electronic format, necessary 10 for—

"(1) reviewing or analyzing a security
vulnerability assessment or site security
plan submitted under section 2103; or

14 "(2) assessing the implementation of
15 such a site security plan.

16 "(b) PROPER HANDLING OF RECORDS.—In 17 accessing or copying any records under sub-18 section (a), the Secretary shall ensure that 19 such records are handled and secured appro-20 priately in accordance with section 2110.

21 "SEC. 2106. TIMELY SHARING OF THREAT INFORMATION.

"(a) RESPONSIBILITIES OF SECRETARY.—
Upon the receipt of information concerning a
threat that is relevant to a certain covered
chemical facility, the Secretary shall provide

such information in a timely manner, to the maximum extent practicable under applicable authority and in the interests of national security, to the owner, operator, or security officer of that covered chemical facility and to a representative of each recognized or certified bargaining agent at the facility, if any.

8 "(b) RESPONSIBILITIES OF OWNER OR OPER-9 ATOR.—The Secretary shall require the owner 10 or operator of a covered chemical facility to 11 provide information concerning a threat in a 12 timely manner about any significant security 13 incident or threat to the covered chemical fa-14 cility or any intentional or unauthorized pen-15 etration of the physical security or cyber se-16 curity of the covered chemical facility wheth-17 er successful or unsuccessful.

18 "SEC. 2107. ENFORCEMENT.

19 "(a) REVIEW OF SITE SECURITY PLAN.—

20 "(1) DISAPPROVAL.—The Secretary
21 shall disapprove a security vulnerability
22 assessment or site security plan sub23 mitted under this title if the Secretary
24 determines, in his or her discretion,
25 that—

1	"(A) the security vulnerability as-
2	sessment or site security plan does
3	not comply with the standards, proto-
4	cols, or procedures under section
5	2103(a)(1)(A); or
6	"(B) in the case of a site security
7	plan—
8	"(i) the plan or the implemen-
9	tation of the plan is insufficient
10	to address vulnerabilities identi-
11	fied in a security vulnerability as-
12	sessment, site inspection, or un-
13	announced inspection of the cov-
14	ered chemical facility; or
15	"(ii) the plan fails to meet all
16	applicable chemical facility secu-
17	rity performance standards.
18	"(2) PROVISION OF NOTIFICATION OF DIS-
19	APPROVAL.—If the Secretary disapproves
20	the security vulnerability assessment or
21	site security plan submitted by a covered
22	chemical facility under this title or the
23	implementation of a site security plan by
24	such a chemical facility, the Secretary
25	shall provide the owner or operator of

1	the covered chemical facility a written
2	notification of the disapproval within 14
3	days of the date on which the Secretary
4	disapproves such assessment or plan,
5	that—
6	"(A) includes a clear explanation
7	of deficiencies in the assessment,
8	plan, or implementation of the plan;
9	and
10	"(B) requires the owner or oper-
11	ator of the covered chemical facility
12	to revise the assessment or plan to
13	address any deficiencies and, by such
14	date as the Secretary determines is
15	appropriate, to submit to the Sec-
16	retary the revised assessment or plan.
17	"(3) ORDER FOR COMPLIANCE.—When-
18	ever the Secretary determines that the
19	owner or operator of a covered chemical
20	facility has violated or is in violation of
21	any requirement of this title or has failed
22	or is failing to address any deficiencies in
23	the assessment, plan, or implementation
24	of the plan by such date as the Secretary

determines to be appropriate, the Sec retary may—

"(A) after providing notice to the 3 owner or operator of the covered 4 chemical facility and an opportunity 5 6 for such owner or operator to appeal 7 the Secretary's determination, issue an order assessing a civil penalty for 8 any past or current violation, requir-9 ing compliance immediately or within 10 11 a specified time period, or both; or

12 "(B) commence a civil action in 13 the United States district court in the 14 district in which the violation oc-15 curred for appropriate relief, includ-16 ing temporary or permanent injunc-17 tion.

18 "(4) ORDER TO CEASE OPERATIONS.—If the Secretary determines that the owner 19 20 or operator of a covered chemical facility continues to be in noncompliance after 21 22 an order for compliance is issued under 23 paragraph (3), the Secretary may issue an 24 order to the owner or operator of a covered chemical facility to cease operations 25

at the facility until the owner or operator complies with such order issued under paragraph (3). Notwithstanding the preceding sentence, the Secretary may not issue an order to cease operations under this paragraph to the owner or operator of a wastewater facility.

8 "(b) PENALTIES.—

9 "(1) CIVIL PENALTIES.—A court may 10 award a civil penalty, pursuant to an 11 order issued by the Secretary under this 12 title, of not more than \$50,000 for each 13 day on which a violation occurs or a fail-14 ure to comply continues.

15 "(2) ADMINISTRATIVE PENALTIES.—The
16 Secretary may award an administrative
17 penalty, pursuant to an order issued
18 under this title, of not more than \$25,000
19 for each day on which a violation occurs
20 or a failure to comply continues.

21 "SEC. 2108. WHISTLEBLOWER PROTECTIONS.

"(a) ESTABLISHMENT.—The Secretary shall
establish and provide information to the public regarding a process by which any person
may submit a report to the Secretary regard-

ing problems, deficiencies, or vulnerabilities
 at a covered chemical facility associated with
 the risk of a chemical facility terrorist inci dent.

5 "(b) CONFIDENTIALITY.—The Secretary 6 shall keep confidential the identity of a per-7 son that submits a report under subsection (a) 8 and any such report shall be treated as pro-9 tected information under section 2110 to the 10 extent that it does not consist of publicly 11 available information.

12 "(c) ACKNOWLEDGMENT OF RECEIPT.—If a 13 report submitted under subsection (a) identi-14 fies the person submitting the report, the Sec-15 retary shall respond promptly to such person 16 to acknowledge receipt of the report.

17 "(d) STEPS TO ADDRESS PROBLEMS.—The 18 Secretary shall review and consider the infor-19 mation provided in any report submitted 20 under subsection (a) and shall, as necessary, 21 take appropriate steps under this title to ad-22 dress any problem, deficiency, or vulner-23 ability identified in the report.

24 "(e) RETALIATION PROHIBITED.—

1 "(1) PROHIBITION.—No owner or oper-2 ator of a covered chemical facility, profit 3 or not-for-profit corporation, association, or any contractor, subcontractor or agent 4 thereof, may discharge any employee or 5 otherwise discriminate against any em-6 7 plovee with respect to his compensation, terms, conditions, or other privileges of 8 employment because the employee (or 9 any person acting pursuant to a request 10 of the employee)— 11

"(A) notified the Secretary, the
owner or operator of a covered chemical facility, or the employee's employer of an alleged violation of this
title, including communications related to carrying out the employee's
job duties;

19 "(B) refused to engage in any
20 practice made unlawful by this title,
21 if the employee has identified the al22 leged illegality to the employer;

23 "(C) testified before or otherwise
24 provided information relevant for
25 Congress or for any Federal or State

1	proceeding regarding any provision
2	(or proposed provision) of this title;
3	"(D) commenced, caused to be
4	commenced, or is about to commence
5	or cause to be commenced a pro-
6	ceeding under this title;
7	"(E) testified or is about to testify
8	in any such proceeding; or
9	"(F) assisted or participated or is
10	about to assist or participate in any
11	manner in such a proceeding or in
12	any other manner in such a pro-
13	ceeding or in any other action to
14	carry out the purposes of this title.
15	"(2) ENFORCEMENT ACTION.—Any em-
16	ployee covered by this section who al-
17	leges discrimination by an employer in
18	violation of paragraph (1) may bring an
19	action governed by the rules and proce-
20	dures, legal burdens of proof, and rem-
21	edies applicable under subsections (d)
22	through (h) of section 20109 of title 49,
23	United States Code. A party may seek dis-
24	trict court review as set forth in sub-
25	section $(d)(4)$ of such section not later

1	than 90 days after receiving a written
2	final determination by the Secretary of
3	Labor.
4	"(3) PROHIBITED PERSONNEL PRACTICES
5	AFFECTING THE DEPARTMENT.—
6	"(A) IN GENERAL.—Notwith-
7	standing any other provision of law,
8	any individual holding or applying
9	for a position within the Department
10	shall be covered by—
11	"(i) paragraphs (1), (8), and (9)
12	of section 2302(b) of title 5, United
13	States Code;
14	"(ii) any provision of law im-
15	plementing any of such para-
16	graphs by providing any right or
17	remedy available to an employee
18	or applicant for employment in
19	the civil service; and
20	"(iii) any rule or regulation
21	prescribed under any such para-
22	graph.
23	"(B) RULE OF CONSTRUCTION.—
24	Nothing in this paragraph shall be
25	construed to affect any rights, apart

from those referred to in subpara graph (A), to which an individual de scribed in that subparagraph might
 otherwise be entitled to under law.

5 "SEC. 2109. FEDERAL PREEMPTION.

6 "This title does not preclude or deny any right of any State or political subdivision 7 8 thereof to adopt or enforce any regulation, re-9 quirement, or standard of performance with 10 respect to a covered chemical facility that is 11 more stringent than a regulation, require-12 ment, or standard of performance issued 13 under this title, or otherwise impair any right 14 or jurisdiction of any State or political subdivision thereof with respect to covered 15 16 chemical facilities within that State or polit-17 ical subdivision thereof.

18 "SEC. 2110. PROTECTION OF INFORMATION.

19 "(a) PROHIBITION OF PUBLIC DISCLOSURE OF
20 PROTECTED INFORMATION.—Protected informa21 tion, as described in subsection (g)—

22 "(1) shall be exempt from disclosure
23 under section 552 of title 5, United States
24 Code; and

"(2) shall not be made available pur suant to any State, local, or tribal law re quiring disclosure of information or
 records.

5 **"(b) INFORMATION SHARING.**—

6 "(1) IN GENERAL.—The Secretary shall 7 prescribe such regulations, and may issue 8 such orders, as necessary to prohibit the 9 unauthorized disclosure of protected in-10 formation, as described in subsection (g).

11 "(2) SHARING OF PROTECTED INFORMA-12 TION.—The regulations under paragraph (1) shall provide standards for and facili-13 tate the appropriate sharing of protected 14 information with and between Federal, 15 State, local, and tribal authorities, emer-16 17 gency response providers, law enforce-18 ment officials, designated supervisory and nonsupervisory covered chemical fa-19 cility personnel with security, 20 oper-21 ational, or fiduciary responsibility for the facility, and designated facility employee 22 representatives, if any. Such standards 23 24 shall include procedures for the sharing of all portions of a covered chemical fa-25

1 cility's vulnerability assessment and site 2 security plan relating to the roles and responsibilities of covered individuals 3 under section 2103(g)(1) with a represent-4 5 ative of each certified or recognized bargaining agent representing such covered 6 7 individuals, if any, or, if none, with at least one supervisory and at least one 8 non-supervisory employee with roles or 9 responsibilities under section 2103(g)(1). 10

"(3) PENALTIES.—Protected informa-11 12 tion, as described in subsection (g), shall not be shared except in accordance with 13 the regulations under paragraph (1). Any 14 person who purposefully publishes, di-15 vulges, discloses, or makes known pro-16 17 tected information in any manner or to 18 any extent not authorized by the stand-19 ards provided by the regulations under paragraph (1), shall, upon conviction, be 20 21 imprisoned for not more than one year or 22 fined in accordance with the provisions of chapter 227 of title 18, United States 23 24 Code. applicable to class Α misdemeanors, or both, and, in the case of 25

Federal employees or officeholders, shall
 be removed from Federal office or em ployment.

"(c) TREATMENT OF INFORMATION IN ADJU-4 DICATIVE PROCEEDINGS.—In any judicial or ad-5 ministrative proceeding, protected informa-6 tion described in subsection (g) shall be treat-7 ed in a manner consistent with the treatment 8 of sensitive security information under sec-9 10 tion 525 of the Department of Homeland Security Appropriations Act, 2007 (Public Law 11 109-295; 120 Stat. 1381). 12

13 "(d) OTHER OBLIGATIONS UNAFFECTED.—Ex-14 cept as provided in section 2103(h), nothing in 15 this section affects any obligation of the 16 owner or operator of a chemical facility under 17 any other law to submit or make available in-18 formation required by such other law to facil-19 ity employees, employee organizations, or a 20 Federal, State, tribal, or local government.

21 "(e) SUBMISSION OF INFORMATION TO CON22 GRESS.—Nothing in this title shall permit or
23 authorize the withholding of information
24 from Congress or any committee or sub25 committee thereof.

2 NISHED INFORMATION.—Nothing in this title shall affect any authority or obligation of a 3 Federal, State, local, or tribal government 4 5 agency to protect or disclose any record or information that the Federal, State, local, or 6 tribal government agency obtains from a 7 chemical facility under any other law. 8 "(g) PROTECTED INFORMATION.— 9 "(1) IN GENERAL.—For purposes of this 10 title, protected information is the fol-11 lowing: 12 "(A) Security vulnerability assess-13 ments and site security plans, includ-14 ing any assessment required under 15 section 2111. 16 17 "(B) Portions of the following doc-18 uments, records, orders, notices, or letters that the Secretary determines 19 20 would be detrimental to chemical facility security if disclosed and that 21 22 are developed by the Secretary or the owner or operator of a covered chem-23 24 ical facility for the purposes of this title: 25

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"(f) DISCLOSURE OF INDEPENDENTLY FUR-

1	"(i) Documents directly re-
2	lated to the Secretary's review
3	and approval or disapproval of
4	vulnerability assessments and site
5	security plans under this title.
6	"(ii) Documents directly re-
7	lated to inspections and audits
8	under this title.
9	"(iii) Orders, notices, or let-
10	ters regarding the compliance of
11	a covered chemical facility with
12	the requirements of this title.
13	"(iv) Information required to
14	be provided to, or documents and
15	records created by, the Secretary
16	under section subsection (b) or (c)
17	of section 2102.
18	"(v) Documents directly re-
19	lated to security drills and train-
20	ing exercises, security threats and
21	breaches of security, and mainte-
22	nance, calibration, and testing of
23	security equipment.
24	"(C) Other information, docu-
25	ments, or records developed exclu-

1	sively for the purposes of this title
2	that the Secretary determines, if dis-
3	closed, would be detrimental to chem-
4	ical facility security.
5	"(2) EXCLUSIONS.—For purposes of this
6	section, protected information does not
7	include—
8	"(A) information that is otherwise
9	publicly available, including informa-
10	tion that is required to be made pub-
11	licly available under any law;
12	"(B) information that a chemical
13	facility has lawfully disclosed other
14	than in accordance with this title; or
15	"(C) information that, if disclosed,
16	would not be detrimental to the secu-
17	rity of a chemical facility, including
18	aggregate regulatory data that the
19	Secretary determines is appropriate
20	to describe facility compliance with
21	the requirements of this title and the
22	Secretary's implementation of such
23	requirements.

1 "SEC. 2111. METHODS TO REDUCE THE CONSEQUENCES OF

2 **A TERRORIST ATTACK.**

3 "(a) ASSESSMENT REQUIRED.—

4 "(1) ASSESSMENT.—The owner or oper-5 ator of a covered chemical facility shall 6 include in the site security plan con-7 ducted pursuant to section 2103, an as-8 sessment of methods to reduce the con-9 sequences of a terrorist attack on that 10 chemical facility, including—

"(A) a description of the methods
to reduce the consequences of a terrorist attack implemented and considered for implementation by the
covered chemical facility;

"(B) the degree to which each 16 method to reduce the consequences 17 18 of a terrorist attack, if already imple-19 mented, has reduced, or, if imple-20 mented, could reduce, the potential extent of death, injury, or serious ad-21 verse effects to human health result-22 ing from a release of a substance of 23 24 concern:

25 "(C) the technical feasibility,
26 costs, avoided costs (including liabil-

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ities), personnel implications, savings, and applicability of implementing each method to reduce the consequences of a terrorist attack; and "(D) any other information that the owner or operator of the covered chemical facility considered in con-

8 **ducting the assessment.**

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9 "(2) FEASIBLE.—For the purposes of this section, the term 'feasible' means fea-10 11 sible with the use of best technology, techniques, and other means that the 12 Secretary finds, after examination for ef-13 ficacy under field conditions and not 14 solely under laboratory conditions, are 15 available for use at the covered chemical 16 17 facility.

18 "(b) IMPLEMENTATION.—

19 "(1) IMPLEMENTATION.—

20 "(A) IN GENERAL.—The owner or
21 operator of a covered chemical facil22 ity that is assigned to tier 1 or tier 2
23 because of the potential extent and
24 likelihood of death, injury, and seri25 ous adverse effects to human health,

the environment, critical infrastruc-1 ture, public health, homeland secu-2 rity, national security, and the na-3 tional economy from a release of a 4 substance of concern at the covered 5 chemical facility, shall implement 6 7 methods to reduce the consequences of a terrorist attack on the chemical 8 9 facility if the Director of the Office of Chemical Facility Security deter-10 mines, in his or her discretion, using 11 the assessment conducted pursuant 12 to subsection (a), that the implemen-13 14 tation of such methods at the facility— 15

16 "(i) would significantly reduce
17 the risk of death, injury, or seri18 ous adverse effects to human
19 health resulting from a chemical
20 facility terrorist incident but—
21 "(I) would not increase

the interim storage of a substance of concern outside the facility;

22

23

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1	"(II) would not directly re-
2	sult in the creation of a new
3	covered chemical facility as-
4	signed to tier 1 or tier 2 be-
5	cause of the potential extent
6	and likelihood of death, in-
7	jury, and serious adverse ef-
8	fects to human health, the en-
9	vironment, critical infrastruc-
10	ture, public health, homeland
11	security, national security,
12	and the national economy
13	from a release of a substance
14	of concern at the covered
15	chemical facility; and
16	"(III) would not result in
17	the reassignment of an exist-
18	ing covered chemical facility
19	from tier 3 or tier 4 to tier 1
20	or tier 2 because of the poten-
21	tial extent and likelihood of
22	death, injury, and serious ad-
23	verse effects to human health,
24	the environment, critical in-
25	frastructure, public health,

1	homeland security, national
2	security, and the national
3	economy from a release of a
4	substance of concern at the
5	covered chemical facility;
6	"(ii) can feasibly be incor-
7	porated into the operation of the
8	covered chemical facility; and
9	"(iii) would not significantly
10	and demonstrably impair the abil-
11	ity of the owner or operator of
12	the covered chemical facility to
13	continue the business of the facil-
14	ity at its location.
15	"(B) WRITTEN DETERMINATION.—A
16	determination by the Director of the
17	Office of Chemical Facility Security
18	pursuant to subparagraph (A) shall
19	be made in writing and include the
20	basis and reasons for such determina-
21	tion.
22	"(C) MARITIME FACILITIES.—With
23	respect to a covered chemical facility
24	for which a security plan is required
25	under section 70103(c) of title 46,

1	United States Code, a written deter-
2	mination pursuant to subparagraph
3	(A) shall be made only after consulta-
4	tion with the Captain of the Port for
5	the area in which the covered chem-
6	ical facility is located.
7	"(2) REVIEW OF INABILITY TO COMPLY.—
8	"(A) IN GENERAL.—An owner or op-
9	erator of a covered chemical facility
10	who is unable to comply with the Di-
11	rector's determination under para-
12	graph (1) shall, within 120 days of re-
13	ceipt of the Director's determination,
14	provide to the Secretary a written ex-
15	planation that includes the reasons
16	therefor. Such written explanation
17	shall specify whether the owner or
18	operator's inability to comply arises
19	under clause (ii) or (iii) of paragraph
20	(1)(A), or both.
21	"(B) REVIEW.—Not later than 120
22	days of receipt of an explanation sub-
23	mitted under subparagraph (A), the
24	Secretary, after consulting with the
25	owner or operator of the covered

chemical facility who submitted such 1 explanation, as well as experts in the 2 subjects of environmental health and 3 safety, security, chemistry, design 4 and engineering, process controls and 5 implementation, maintenance, pro-6 duction 7 and operations. chemical 8 process safety, and occupational health, as appropriate, shall provide 9 to the owner or operator a written 10 determination, in his or her discre-11 tion, of whether implementation shall 12 be required pursuant to paragraph 13 (1). If the Secretary determines that 14 implementation is required, the Sec-15 retary shall issue an order that estab-16 17 lishes the basis for such determina-18 tion, including the findings of the relevant experts, the specific methods 19 20 selected for implementation, and a schedule for implementation of the 21 22 methods at the facility.

23 "(c) SECTORAL IMPACTS.—

24 "(1) GUIDANCE FOR FARM SUPPLIES MER25 CHANT WHOLESALERS.—The Secretary shall

provide guidance and, as appropriate, 1 2 tools, methodologies or computer soft-3 ware, to assist farm supplies merchant wholesalers in complying with the re-4 5 quirements of this section. The Sec-6 retary may award grants to farm supplies merchant wholesalers to assist with com-7 pliance with subsection (a), and in 8 awarding such grants, shall give priority 9 to farm supplies merchant wholesalers 10 that have the greatest need for such 11 12 grants.

"(2) 13 ASSESSMENT OF **IMPACTS.**—Not 14 later than 6 months after the date of enactment of this title, the Secretary shall 15 transmit an assessment of the potential 16 17 impacts of compliance with provisions of 18 this section regarding the assessment and, as appropriate, implementation, of 19 20 methods to reduce the consequences of a terrorist attack by manufacturers, retail-21 22 ers, aerial commercial applicators, and distributors of pesticide and fertilizer to 23 24 the Committee on Energy and Commerce of the House of Representatives, the Com-25

mittee on Homeland Security of the 1 House of Representatives and the Com-2 mittee on Homeland Security and Gov-3 ernmental Affairs of the Senate. Such 4 assessment shall be conducted by the 5 Secretary in consultation with other ap-6 7 propriate Federal agencies and shall include the following: 8

"(A) Data on the scope of facilities 9 covered by this title, including the 10 number and type of manufacturers, 11 retailers, aerial commercial applica-12 tors and distributors of pesticide and 13 fertilizer required to assess methods 14 to reduce the consequences of a ter-15 rorist attack under subsection (a) and 16 the number and type of manufactur-17 18 ers, retailers, aerial commercial applicators and distributors of pesticide 19 20 and fertilizer assigned to tier 1 or tier 2 by the Secretary because of the 21 22 potential extent and likelihood of death, injury, and serious adverse ef-23 fects to human health, the environ-24 ment, critical infrastructure, public 25

health, homeland security, national security, and the national economy from the release of a substance of concern at the facility.

"(B) A survey of known methods, 5 processes or practices, other than 6 7 elimination of or cessation of manufacture of the pesticide or fertilizer, 8 that manufacturers, retailers, aerial 9 10 commercial applicators, and distributors of pesticide and fertilizer could 11 12 use to reduce the consequences of a terrorist attack, including an assess-13 ment of the costs and technical feasi-14 bility of each such method, process, 15 or practice. 16

"(C) An analysis of how the 17 as-18 sessment of methods to reduce the 19 consequences of a terrorist attack under subsection (a) by manufactur-20 ers, retailers, aerial commercial ap-21 22 plicators, and distributors of pesticide and fertilizer, and, as appro-23 priate, the implementation of meth-24 ods to reduce the consequences of a 25

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1	terrorist attack by such manufactur-
2	ers, retailers, aerial commercial ap-
3	plicators, and distributors of pes-
4	ticide and fertilizer subject to sub-
5	section (b), are likely to impact
6	other sectors engaged in commerce.
7	"(D) Recommendations for how to
8	mitigate any adverse impacts identi-
9	fied pursuant to subparagraph (C).
10	"(3) FARM SUPPLIES MERCHANT WHOLE-
11	SALER.—In this subsection, the term 'farm
12	supplies merchant wholesaler' means a
13	covered chemical facility that is pri-
14	marily engaged in the merchant whole-
15	sale distribution of farm supplies, such as
16	animal feeds, fertilizers, agricultural
17	chemicals, pesticides, plant seeds, and
18	plant bulbs.
19	"(d) Provision of Information on Alter-

20 NATIVE APPROACHES.—

21 "(1) IN GENERAL.—The Secretary shall
22 make available information on the use
23 and availability of methods to reduce the
24 consequences of a chemical facility ter25 rorist incident.

1	"(2) INFORMATION TO BE INCLUDED
2	The information under paragraph (1)
3	may include information about—
4	"(A) general and specific types of
5	such methods;
6	"(B) combinations of chemical
7	sources, substances of concern, and
8	hazardous processes or conditions for
9	which such methods could be appro-
10	priate;
11	"(C) the availability of specific
12	methods to reduce the consequences
13	of a terrorist attack;
14	"(D) the costs and cost savings re-
15	sulting from the use of such methods;
16	"(E) emerging technologies that
17	could be transferred from research
18	models or prototypes to practical ap-
19	plications;
20	"(F) the availability of technical
21	assistance and best practices; and
22	"(G) such other matters that the
23	Secretary determines are appro-
24	priate.

"(3) PUBLIC AVAILABILITY.—Informa tion made available under this subsection
 shall not identify any specific chemical
 facility, violate the protection of informa tion provisions under section 2110, or dis close any proprietary information.

7 "(e) FUNDING FOR METHODS TO REDUCE THE 8 CONSEQUENCES OF A TERRORIST ATTACK.—The 9 Secretary may make funds available to help 10 defray the cost of implementing methods to 11 reduce the consequences of a terrorist attack 12 to covered chemical facilities that are re-13 quired by the Secretary to implement such 14 methods.

15 "SEC. 2112. APPLICABILITY.

16 **"This title shall not apply to—**

17 "(1) any chemical facility that is
18 owned and operated by the Secretary of
19 Defense;

"(2) the transportation in commerce,
including incidental storage, of any substance of concern regulated as a hazardous material under chapter 51 of title
49, United States Code;

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1	"(3) all or a specified portion of any
2	chemical facility that—
3	"(A) is subject to regulation by
4	the Nuclear Regulatory Commission
5	(hereinafter in this paragraph re-
6	ferred to as the 'Commission') or a
7	State that has entered into an agree-
8	ment with the Commission under sec-
9	tion 274 b. of the Atomic Energy Act
10	of 1954 (42 U.S.C. 2021 b.);
11	"(B) has had security controls im-
12	posed by the Commission or State,
13	whichever has the regulatory author-
14	ity, on the entire facility or the speci-
15	fied portion of the facility; and
16	"(C) has been designated by the
17	Commission, after consultation with
18	the State, if any, that regulates the fa-
19	cility, and the Secretary, as excluded
20	from the application of this title; or
21	"(4) any public water system subject
22	to the Safe Drinking Water Act (42 U.S.C.

300f et seq.).

1 "SEC. 2113. SAVINGS CLAUSE.

2 "(a) IN GENERAL.—Nothing in this title shall affect or modify in any way any obliga-3 tion or liability of any person under any other 4 Federal law, including section 112 of the 5 Clean Air Act (42 U.S.C. 7412), the Federal 6 Water Pollution Control Act (33 U.S.C. 1251 et 7 seq.), the Resource Conservation and Recov-8 ery Act of 1976 (42 U.S.C. 6901 et seq.), the Na-9 10 tional Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.), the Occupational Safety 11 12 and Health Act (29 U.S.C. 651 et seq.), the Na-13 tional Labor Relations Act (29 U.S.C. 151 et 14 seq.), the Emergency Planning and Commu-15 nity Right to Know Act of 1996 (42 U.S.C. 11001 et seq.), the Safe Drinking Water Act (42 16 U.S.C. 300f et seq.), the Maritime Transpor-17 18 tation Security Act of 2002 (Public Law 107-19 295), the Comprehensive Environmental Response, Compensation, and Liability Act of 20 1980 (42 U.S.C. 9601 et seq.), the Toxic Sub-21 stances Control Act (15 U.S.C. 2601 et seq.), 22 and the Fair Credit Reporting Act (15 U.S.C. 23 1681 et seq.). 24

25 "(b) OTHER REQUIREMENTS.—Nothing in
 26 this title shall preclude or deny the right of
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any State or political subdivision thereof to
 adopt or enforce any regulation, requirement,
 or standard of performance relating to envi ronmental protection, health, or safety.

5 "(c) ACCESS.—Nothing in this title shall 6 abridge or deny access to a chemical facility 7 site to any person where required or per-8 mitted under any other law or regulation.

9 "SEC. 2114. OFFICE OF CHEMICAL FACILITY SECURITY.

10 "(a) IN GENERAL.—There is established in 11 the Department an Office of Chemical Facility 12 Security, headed by a Director, who shall be 13 a member of the Senior Executive Service in 14 accordance with subchapter VI of chapter 53 15 of title 5, United States Code, under section 16 5382 of that title, and who shall be responsible 17 for carrying out the responsibilities of the 18 Secretary under this title.

19 "(b) PROFESSIONAL QUALIFICATIONS.—The 20 individual selected by the Secretary as the Di-21 rector of the Office of Chemical Facility Secu-22 rity shall have professional qualifications and 23 experience necessary for effectively directing 24 the Office of Chemical Facility Security and 25 carrying out the requirements of this title, including a demonstrated knowledge of phys ical infrastructure protection, cybersecurity,
 chemical facility security, hazard analysis,
 chemical process engineering, chemical proc ess safety reviews, or other such qualifica tions that the Secretary determines to be nec essary.

"(c) SELECTION PROCESS.—The Secretary 8 shall make a reasonable effort to select an in-9 dividual to serve as the Director from among 10 a group of candidates that is diverse with re-11 12 spect to race, ethnicity, age, gender, and dis-13 ability characteristics and submit to the Com-14 mittee on Homeland Security and the Com-15 mittee on Energy and Commerce of the House 16 of Representatives and the Committee on 17 Homeland Security and Governmental Affairs 18 of the Senate information on the selection 19 process, including details on efforts to assure 20 diversity among the candidates considered 21 for this position.

1	"SEC. 2115. SECURITY BACKGROUND CHECKS OF COVERED
2	INDIVIDUALS AT CERTAIN CHEMICAL FACILI-
3	TIES.
4	"(a) REGULATIONS ISSUED BY THE SEC-

4 "(a) REGULATIONS ISSUED BY THE SEC 5 RETARY.—

6 "(1) IN GENERAL.—

"(A) REQUIREMENT.—The Secretary 7 shall issue regulations to require cov-8 ered chemical facilities to establish 9 personnel surety for individuals de-10 11 scribed in subparagraph (B) by conducting appropriate security back-12 ground checks and ensuring appro-13 priate credentials for unescorted visi-14 tors and chemical facility personnel, 15 16 including permanent and part-time 17 personnel, temporary personnel, and contract personnel, including-18 19 "(i) measures designed to

verify and validate identity;

21 "(ii) measures designed to
22 check criminal history;

23 "(iii) measures designed to
24 verify and validate legal author25 ization to work; and

- "(iv) measures designed to 1 identify people with terrorist ties. 2 "(B) INDIVIDUALS DESCRIBED.—For 3 purposes of subparagraph (A), an in-4 dividual described in this subpara-5 6 graph is— "(i) a covered individual who 7 has unescorted 8 access to re-9 stricted areas or critical assets or who is provided with a copy of a 10 security vulnerability assessment 11 or site security plan; 12 "(ii) a person associated with 13 14 a covered chemical facility, including any designated employee 15 representative, who is provided 16 with a copy of a security vulner-17 18 ability assessment or site security
- 19 **plan; or**

20 "(iii) a person who is deter21 mined by the Secretary to require
22 a security background check
23 based on chemical facility secu24 rity performance standards.

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forth—

"(2) **REGULATIONS.**—The regulations

required by paragraph (1) shall set

4	"(A) the scope of the security
5	background checks, including the
6	types of disqualifying offenses and
7	the time period covered for each per-
8	son subject to a security background
9	check under paragraph (1);
10	"(B) the processes to conduct the
11	security background checks;
12	"(C) the necessary biographical
13	information and other data required
14	in order to conduct the security back-
15	ground checks;
16	"(D) a redress process for an ad-
17	versely-affected person consistent
18	with subsections (b) and (c); and
19	"(E) a prohibition on an owner or
20	operator of a covered chemical facil-
21	ity misrepresenting to an employee or
22	other relevant person, including an
23	arbiter involved in a labor arbitra-
24	tion, the scope, application, or mean-
25	ing of any rules, regulations, direc-
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tives, or guidance issued by the Sec retary related to security background
 check requirements for covered indi viduals when conducting a security
 background check.

"(b) MISREPRESENTATION OF ADVERSE EM-6 7 PLOYMENT **DECISIONS.**—The regulations re-8 quired by subsection (a)(1) shall set forth that it shall be a misrepresentation under sub-9 10 section (a)(2)(E) to attribute an adverse em-11 ployment decision, including removal or sus-12 pension of the employee, to such regulations 13 unless the owner or operator finds, after op-14 portunity for appropriate redress under the 15 processes provided under subsection (c)(1)16 and (c)(2), that the person subject to such ad-17 verse employment decision—

18 "(1) has been convicted of, has been
19 found not guilty of by reason of insanity,
20 or is under want, warrant, or indictment
21 for a permanent disqualifying criminal
22 offense listed in part 1572 of title 49,
23 Code of Federal Regulations;

24 "(2) was convicted of or found not
25 guilty by reason of insanity of an interim

disqualifying criminal offense listed in 1 2 part 1572 of title 49, Code of Federal Regulations, within 7 years of the date on 3 which the covered chemical facility per-4 5 forms the security background check; "(3) was incarcerated for an interim 6 7 disqualifying criminal offense listed in part 1572 of title 49, Code of Federal Reg-8 ulations, and released from incarceration 9 10 within 5 years of the date that the chemical facility performs the security back-11 12 ground check; "(4) is determined by the Secretary to 13 be the consolidated terrorist 14 on 15 watchlist; or "(5) is determined, as a result of the 16 17 security background check, not to be le-18 gally authorized to work in the United 19 States. 20 "(c) REDRESS PROCESS.—Upon the issuance of regulations under subsection (a), the Sec-21 22 retary shall— "(1) require the owner or operator to 23 24 provide an adequate and prompt redress

25 process for a person subject to a security

1 background check under subsection 2 (a)(1) who is subjected to an adverse em-3 ployment decision, including removal or suspension of the employee, due to such 4 5 regulations that is consistent with the appeals process established for employees 6 subject to consumer reports under the 7 Fair Credit Reporting Act (15 U.S.C. 1681 8 et seq.), as in force on the date of enact-9 ment of this title: 10

"(2) provide an adequate and prompt 11 12 redress process for a person subject to a security background check under sub-13 14 section (a)(1) who is subjected to an adverse employment decision, including re-15 moval or suspension of the employee, due 16 17 to a determination by the Secretary 18 under subsection (b)(4), that is consistent 19 with the appeals process established 20 under section 70105(c) of title 46, United States Code, including all rights to hear-21 22 ings before an administrative law judge, scope of review, and a review of an un-23 classified summary of classified evidence 24 equivalent to the summary provided in 25

part 1515 of title 49, Code of Federal Reg ulations;

3 "(3) provide an adequate and prompt redress process for a person subject to a 4 5 security background check under subsection (a)(1) who is subjected to an ad-6 7 verse employment decision, including removal or suspension of the employee, due 8 to a violation of subsection (a)(2)(E), 9 which shall not preclude the exercise of 10 any other rights available under collec-11 12 tive bargaining agreements or applicable 13 laws:

"(4) establish a reconsideration process described in subsection (d) for a person subject to an adverse employment decision that was attributed by an owner or
operator to the regulations required by
subsection (a)(1);

20 "(5) have the authority to order an
21 appropriate remedy, including reinstate22 ment of the person subject to a security
23 background check under subsection
24 (a)(1), if the Secretary determines that
25 the adverse employment decision was

2	quired under subsection (a)(1) or as a re-
3	sult of an erroneous determination by the
4	Secretary under subsection (b)(4);
5	"(6) ensure that the redress processes
6	required under paragraphs (1), (2), or (3)
7	afford to the person a full disclosure of
8	any public-record event covered by sub-
9	section (b) that provides the basis for an
10	adverse employment decision; and
11	"(7) ensure that the person subject to
12	a security background check under sub-
13	section (a)(1) receives the person's full
14	wages and benefits until all redress proc-
15	esses under this subsection are ex-
16	hausted.
17	"(d) RECONSIDERATION PROCESS.—
18	"(1) IN GENERAL.—The reconsideration
19	process required under subsection (c)(4)
20	shall—
21	"(A) require the Secretary to de-
22	termine, within 30 days after receiv-
23	ing a petition submitted by a person
24	subject to an adverse employment de-
25	cision that was attributed by an

1 made in violation of the regulations re-2 guirad under subsection (a)(1)

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owner or operator to the regulations 1 required by subsection (a)(1), wheth-2 er such person poses a security risk 3 to the covered chemical facility; and 4 **"(B)** include procedures 5 consistent with section 70105(c) of title 6 7 46. United States Code, including all rights to hearings before an adminis-8 trative law judge, scope of review, 9 and a review of an unclassified sum-10 mary of classified evidence equiva-11 lent to the summary provided in part 12 1515 of title 49, Code of Federal Regu-13 lations. 14 **"(2)** 15 DETERMINATION BY THE SEC-**RETARY.**—In making a determination de-16 17 scribed under paragraph (1)(A), the Sec-18 retary shall— 19 "(A) give consideration to the circumstance of any disqualifying act or 20 21 offense, restitution made by the per-22 son, Federal and State mitigation remedies, and other factors from 23 which it may be concluded that the 24

1	person does not pose a security risk
2	to the covered chemical facility; and
3	"(B) provide his or her determina-
4	tion as to whether such person poses
5	a security risk to the covered chem-
6	ical facility to the petitioner and to
7	the owner or operator of the covered
8	chemical facility.
9	"(3) Owner or operator reconsider-
10	ATION.—If the Secretary determines pur-
11	suant to paragraph (1)(A) that the person
12	does not pose a security risk to the cov-
13	ered chemical facility, it shall thereafter
14	constitute a prohibited misrepresentation
15	for the owner or operator of the covered
16	chemical facility to continue to attribute
17	the adverse employment decision to the
18	regulations under subsection (a)(1).
19	"(e) RESTRICTIONS ON USE AND MAINTE-
20	NANCE OF INFORMATION.—Information ob-

20 NANCE OF INFORMATION.—Information ob21 tained under this section by the Secretary or
22 the owner or operator of a covered chemical
23 facility shall be handled as follows:

24 "(1) Such information may not be25 made available to the public.

"(2) Such information may not be
 accessed by employees of the facility ex cept for such employees who are directly
 involved with collecting the information
 or conducting or evaluating security
 background checks.

7 "(3) Such information shall be main8 tained confidentially by the facility and
9 the Secretary and may be used only for
10 making determinations under this sec11 tion.

"(4) The Secretary may share such information with other Federal, State,
local, and tribal law enforcement agencies.

16 "(f) SAVINGS CLAUSE.—

17 "(1) **RIGHTS AND RESPONSIBILITIES.**— 18 Nothing in this section shall be construed to abridge any right or responsibility of a 19 20 person subject to a security background check under subsection (a)(1) or an 21 22 owner or operator of a covered chemical facility under any other Federal, State, 23 local, or tribal law or collective bar-24 gaining agreement. 25

"(2) EXISTING RIGHTS.—Nothing in this
section shall be construed as creating
any new right or modifying any existing
right of an individual to appeal a determination by the Secretary as a result of a
check against a terrorist watch list.

7 "(g) PREEMPTION.—Nothing in this section 8 shall be construed to preempt, alter, or affect 9 a Federal, State, local, or tribal law that re-10 quires criminal history background checks, 11 checks on the authorization of an individual 12 to work in the United States, or other back-13 ground checks of persons subject to security 14 background checks under subsection (a)(1).

15 "(h) DEFINITION OF SECURITY BACKGROUND Снеск.—Тhe 'security background 16 term check' means a review at no cost to any per-17 18 son subject to a security background check 19 under subsection (a)(1) of the following for 20 the purpose of identifying individuals who 21 may pose a threat to chemical facility secu-22 rity, to national security, or of terrorism:

23 "(1) Relevant databases to verify and
24 validate identity.

"(2) Relevant criminal history data bases.

"(3) In the case of an alien (as defined
in section 101 of the Immigration and Nationality Act (8 U.S.C. 1101(a)(3))), the relevant databases to determine the status
of the alien under the immigration laws
of the United States.

9 "(4) The consolidated terrorist
10 watchlist.

11 "(5) Other relevant information or
12 databases, as determined by the Sec13 retary.

14 "(i) **DEPARTMENT-CONDUCTED SECURITY BACKGROUND CHECK.**—The regulations under 15 16 subsection (a)(1) shall set forth a process by 17 which the Secretary, on an ongoing basis, 18 shall determine whether alternate security 19 background checks conducted by the Depart-20 ment are sufficient to meet the requirements 21 of this section such that no additional secu-22 rity background check under this section is 23 required for an individual for whom such a 24 qualifying alternate security background 25 check was conducted. The Secretary may re-

1 quire a facility to which the individual will have unescorted access to sensitive or re-2 stricted areas to submit identifying informa-3 tion about the individual and the alternate se-4 5 curity background check conducted for that individual to the Secretary in order to enable 6 the Secretary to verify the validity of the al-7 ternate security background check. Such reg-8 9 ulations shall provide that no security back-10 ground check under this section is required for an individual holding a transportation se-11 curity card issued under section 70105 of title 12 46. United States Code. 13

14 "SEC. 2116. CITIZEN ENFORCEMENT.

15 "(a) IN GENERAL.—Except as provided in
16 subsection (c), any person may commence a
17 civil action on such person's own behalf—

18 "(1) against any governmental entity 19 (including the United States, any other 20 governmental instrumentality or agency, 21 and any federally owned-contractor oper-22 ated facility, to the extent permitted by 23 the eleventh amendment to the Constitu-24 tion) alleged to be in violation of any order that has become effective pursuant
 to this title; or

"(2) against the Secretary, for an alleged failure to perform any act or duty
under this title that is not discretionary
for the Secretary.

7 **"(b)** COURT OF JURISDICTION.—

"(1) IN GENERAL.—Any action under 8 subsection (a)(1) shall be brought in the 9 district court for the district in which the 10 alleged violation occurred. Any action 11 brought under subsection (a)(2) may be 12 brought in the district court for the dis-13 trict in which the alleged violation oc-14 curred or in the United States District 15 Court of the District of Columbia. 16

17 "(2) RELIEF.—The district court shall 18 have jurisdiction, without regard to the 19 amount in controversy or the citizenship 20 of the parties to enforce the order referred to in subsection (a)(1), to order 21 22 such governmental entity to take such ac-23 tion as may be necessary, or both, or, in an action commenced under subsection 24 25 (a)(2), to order the Secretary to perform the non-discretionary act or duty, and to
 order any civil penalties, as appropriate,
 under section 2107.

4 "(c) ACTIONS PROHIBITED.—No action may
5 be commenced under subsection (a) prior to
6 60 days after the date on which the person
7 commencing the action has given notice of the
8 alleged violation to—

9 "(1) the Secretary; and

"(2) in the case of an action under
subsection (a)(1), any governmental entity alleged to be in violation of an order.
"(d) NOTICE.—Notice under this section
shall be given in such manner as the Secretary shall prescribe by regulation.

16 "(e) INTERVENTION.—In any action under
17 this section, the Secretary, if not a party, may
18 intervene as a matter of right.

19 "(f) COSTS.—The court, in issuing any final 20 order in any action brought pursuant to this 21 section, may award costs of litigation (includ-22 ing reasonable attorney and expert witness 23 fees) to the prevailing or substantially pre-24 vailing party, whenever the court determines 25 such an award is appropriate. The court may, 3 a bond or equivalent security in accordance
4 with the Federal Rules of Civil Procedure.

5 "(g) OTHER RIGHTS PRESERVED.—Nothing 6 in this section shall restrict any right which 7 any person (or class of persons) may have 8 under any statute or common law.

9 "SEC. 2117. CITIZEN PETITIONS.

10 "(a) IN GENERAL.—The Secretary shall
11 issue regulations to establish a petition proc12 ess for petitions described in subsection (b),
13 including—

14 **"(1) the format for petitions;**

15 "(2) the procedures for investigation
16 of claims;

17 "(3) the procedures for response to
18 petitions, including timelines; and

"(4) the procedures for de novo review of responses to petitions by the Office of the Inspector General for the Department of Homeland Security.

23 "(b) PETITIONS.—The regulations issued
24 pursuant to subsection (a) shall allow any per25 son to file a petition with the Secretary—

1 "(1) identifying any person (including 2 the United States and any other governmental instrumentality or agency, to the 3 extent permitted by the eleventh amend-4 5 ment to the Constitution) alleged to be in violation of any standard, regulation, 6 7 condition, requirement, prohibition, plan, or order that has become effective under 8 this title: and 9

"(2) describing the alleged violation
of any standard, regulation, condition, requirement, prohibition, plan, or order
that has become effective under this title
by that person.

15 "(c) REQUIREMENTS.—Upon issuance of
16 regulations under subsection (a), the Sec17 retary shall—

18 "(1) accept all petitions described
19 under subsection (b) that meet the re20 quirements of the regulations promul21 gated under subsection (a);

22 "(2) investigate all allegations con23 tained in accepted petitions;

1	"(3) determine whether enforcement
2	action will be taken concerning the al-
3	leged violation or violations;
4	"(4) respond to all accepted petitions
5	promptly and in writing;
6	"(5) include in all responses to peti-
7	tions a brief and concise statement, to
8	the extent permitted under section 2110,
9	of the allegations, the steps taken to in-
10	vestigate, the determination made, and
11	the reasons for such determination;
12	"(6) maintain an internal record in-
13	cluding all protected information related
14	to the determination; and
15	"(7) provide an opportunity for re-
16	view by the Department of Homeland Se-
17	curity Inspector General on the full
18	record, including protected information,
19	for all determinations made under such
20	regulations.
21	"(d) FINAL AGENCY ACTION.—

22 "(1) ONGOING ENFORCEMENT PRO23 CEEDINGS.—Any determination by the Sec24 retary to pursue enforcement action in
25 response to a petition under this section

shall not constitute final agency action
 because of ongoing enforcement pro ceedings.

"(2) DETERMINATION NOT TO PURSUE EN-FORCEMENT.—Any determination by the Secretary not to pursue enforcement ac-tion in response to a petition under this section shall constitute final agency ac-9 **tion.**

10 "SEC. 2118. ANNUAL REPORT TO CONGRESS.

11 "(a) ANNUAL REPORT.—Not later than one 12 year after the date of the enactment of this 13 title, annually thereafter for the next four 14 years, and biennially thereafter, the Secretary 15 shall submit to the Committee on Homeland 16 Security and the Committee on Energy and **Commerce of the House of Representatives** 17 18 and the Committee on Homeland Security and 19 Governmental Affairs and the Committee on 20 Environment and Public Works of the Senate 21 a report on progress in achieving compliance 2.2 with this title. Each such report shall include 23 the following:

24 "(1) A qualitative discussion of how
25 covered chemical facilities, differentiated

1	by tier, have reduced the risks of chem-
2	ical facility terrorist incidents at such fa-
3	cilities, including—
4	"(A) a generalized summary of
5	measures implemented by covered
6	chemical facilities in order to meet
7	each risk-based chemical facility per-
8	formance standard established by
9	this title, and those that the facilities
10	already had in place—
11	"(i) in the case of the first re-
12	port under this section, before the
13	issuance of the final rule imple-
14	menting the regulations known as
15	the 'Chemical Facility Anti-Ter-
16	rorism Standards', issued on April
17	9, 2007; and
18	"(ii) in the case of each subse-
19	quent report, since the submittal
20	of the most recent report sub-
21	mitted under this section; and
22	"(B) any other generalized sum-
23	mary the Secretary deems appro-
24	priate to describe the measures cov-
25	ered chemical facilities are imple-

1	menting to comply with the require-
2	ments of this title.
3	"(2) A quantitative summary of how
4	the covered chemical facilities, differen-

5 tiated by tier, are complying with the re-6 quirements of this title during the period 7 covered by the report and how the Sec-8 retary is implementing and enforcing 9 such requirements during such period, 10 including—

"(A) the number of chemical facilities that provided the Secretary
with information about possessing
substances of concern, as described
in section 2102(b)(2);

16 "(B) the number of covered chem17 ical facilities assigned to each tier;

18 "(C) the number of security vul19 nerability assessments and site secu20 rity plans submitted by covered
21 chemical facilities;

22 "(D) the number of security vul23 nerability assessments and site secu24 rity plans approved and disapproved
25 by the Secretary;

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1	"(E) the number of covered chem-
2	ical facilities without approved secu-
3	rity vulnerability assessments or site
4	security plans;
5	"(F) the number of chemical fa-
6	cilities that have been assigned to a
7	different tier or are no longer regu-
8	lated by the Secretary due to imple-
9	mentation of a method to reduce the
10	consequences of a terrorist attack
11	and a description of such imple-
12	mented methods;
13	"(G) the number of orders for
14	compliance issued by the Secretary;
15	"(H) the administrative penalties
16	assessed by the Secretary for non-
17	compliance with the requirements of
18	this title;
19	"(I) the civil penalties assessed by
20	the court for non-compliance with the
21	requirements of this title;
22	"(J) the number of terrorist
23	watchlist checks conducted by the
24	Secretary in order to comply with the
25	requirements of this title, the number

of appeals conducted by the Sec-1 retary pursuant to the processes de-2 scribed under paragraphs (2), (3) and 3 (4) of section 2115(c), aggregate infor-4 mation regarding the time taken for 5 such appeals, aggregate information 6 7 regarding the manner in which such appeals were resolved, and, based on 8 information provided to the Sec-9 retary annually by each owner or op-10 erator of a covered chemical facility, 11 the number of persons subjected to 12 adverse employment decisions that 13 were attributed by the owner or oper-14 ator to the regulations required by 15 section 2115; and 16

"(K) any other regulatory data the
Secretary deems appropriate to describe facility compliance with the requirements of this title and the Secretary's implementation of such requirements.

23 "(b) PUBLIC AVAILABILITY.—A report sub24 mitted under this section shall be made pub25 licly available.

"SEC. 2119. AUTHORIZATION OF APPROPRIATIONS.

1

2 "There is authorized to be appropriated to
3 the Secretary of Homeland Security to carry
4 out this title—

5 "(1) \$325,000,000 for fiscal year 2011, 6 of which \$100,000,000 shall be made avail-7 able to provide funding for methods to 8 reduce the consequences of a terrorist at-9 tack, of which up to \$3,000,000 shall be 10 made available for grants authorized 11 under section 2111(c)(1);

"(2) \$300,000,000 for fiscal year 2012,
of which \$75,000,000 shall be made available to provide funding for methods to
reduce the consequences of a terrorist attack, of which up to \$3,000,000 shall be
made available for grants authorized
under section 2111(c)(1); and

"(3) \$275,000,000 for fiscal year 2013,
of which \$50,000,000 shall be made available to provide funding for methods to
reduce the consequences of a terrorist attack, of which up to \$3,000,000 shall be
made available for grants authorized
under section 2111(c)(1).".

(b) CLERICAL AMENDMENT.—The table of

2 contents in section 1(b) of such Act is amend-

3 ed by adding at the end the following:

1

"TITLE XXI—REGULATION OF SECURITY PRACTICES AT CHEMICAL FACILITIES

"Sec. 2101. Definitions. "Sec. 2102. Risk-based designation and ranking of chemical facilities. "Sec. 2103. Security vulnerability assessments and site security plans. "Sec. 2104. Site inspections. "Sec. 2105. Records. "Sec. 2106. Timely sharing of threat information. "Sec. 2107. Enforcement. "Sec. 2108. Whistleblower protections. "Sec. 2109. Federal preemption. "Sec. 2110. Protection of information. "Sec. 2111. Methods to reduce the consequences of a terrorist attack. "Sec. 2112. Applicability. "Sec. 2113. Savings clause. "Sec. 2114. Office of Chemical Facility Security. "Sec. 2115. Security background checks of covered individuals at certain chemical facilities. "Sec. 2116. Citizen enforcement. "Sec. 2117. Citizen petitions. "Sec. 2118. Annual report to Congress. "Sec. 2119. Authorization of appropriations.". 4 (c) CONFORMING REPEAL.— **REPEAL.**—The 5 (1) Department of Homeland Security Appropriations Act, 6 2007 (Public Law 109–295) is amended by 7 striking section 550. 8 9 (2) EFFECTIVE DATE.—The amendment made by paragraph (1) shall take effect 10 on the date of the enactment of this Act. 11 (d) TREATMENT OF CFATS REGULATIONS.— 12

1 OF CONGRESS.—It is the (1) SENSE 2 sense of Congress that the Secretary of 3 Homeland Security was granted statutory authority under section 550 of the De-4 5 partment of Homeland Security Appropriations Act (Public Law 109-295) to reg-6 ulate security practices at chemical facili-7 ties until October 1, 2009. Pursuant to 8 that section the Secretary prescribed reg-9 ulations known as the Chemical Facility 10 Anti-Terrorism Standards, or "CFATS". 11

12 (2) USE OF CURRENT REGULATIONS.—In carrying out the requirements of title XXI 13 of the Homeland Security Act of 2002, as 14 added by subsection (a), the Secretary 15 may, to the extent that the Secretary de-16 17 termines is appropriate, use any of the 18 regulations known as CFATS regulations, as in effect immediately before the date 19 20 of the enactment of this Act, that the Sec-21 retary determines carry out such require-22 ments.

23 (3) AMENDMENT OF CFATS.—The Sec24 retary shall amend the regulations
25 known as the Chemical Facility Anti-Ter-

1 rorism Standards to ensure that such reg-2 ulations fulfill the requirements of this Act and the amendments made by this 3 Act, to the extent that the requirements 4 5 of this Act and the amendments made by this Act differ from the requirements of 6 7 such regulations, as in effect on the date of the enactment of this Act. 8

(4) USE OF TOOLS DEVELOPED 9 FOR 10 CFATS.—In carrying out this Act and the amendments made by this Act, to the ex-11 12 tent determined appropriate by the Secretary, the Secretary may use such rules 13 or tools developed for purposes of the 14 regulations known as the Chemical Facil-15 ity Anti-Terrorism Standards, including 16 the list of substances of concern, usually 17 referred to as "Appendix A" and the 18 chemical security assessment tool (which 19 20 includes facility registration, a top-screen questionnaire, a security vulnerability as-21 22 sessment tool, a site security plan template, and a chemical vulnerability infor-23 mation repository). 24

(e) FACILITIES COVERED BY CFATS.—The 1 owner or operator of a covered chemical facil-2 3 ity, who, before the effective date of the final 4 regulations issued under title XXI of the Homeland Security Act of 2002, as added by 5 subsection (a), submits a security vulner-6 7 ability assessment or site security plan under the regulations known as CFATS regulations, 8 as in effect immediately before the enactment 9 10 of this Act, shall be required to update or amend the facility's security vulnerability as-11 12 sessment and site security plan to reflect any additional requirements of this Act or the 13 amendments made by this Act, according to a 14 timeline established by the Secretary. 15

(f) CONSULTATION WITH OTHER PERSONS.—
In developing and carrying out the regulations under title XXI of the Homeland Security Act of 2002, as added by subsection (a),
the Secretary shall consult with the Administrator of the Environmental Protection Agency, and other persons, as appropriate, regarding—

24 (1) the designation of substances of25 concern;

1	(2) methods to reduce the con-
2	sequences of a terrorist attack;
3	(3) security at co-owned and co-oper-
4	ated drinking water and wastewater fa-
5	cilities;
6	(4) the treatment of protected infor-
7	mation; and
8	(5) such other matters as the Sec-
9	retary determines necessary.
10	(g) DEADLINE FOR REGULATIONS.—
11	(1) PROPOSED RULE. —The Secretary of
12	Homeland Security shall promulgate a
13	proposed rule to fulfill the requirements
14	of title XXI of the Homeland Security Act
15	of 2002, as added by subsection (a), not
16	later than 6 months after the date of the
17	enactment of this Act.
18	(2) FINAL RULE.—The Secretary shall,
19	after proper notice and opportunity for
20	public comment, promulgate a final rule
21	to fulfill the requirements of such title
22	not later than 18 months after the date of
23	the enactment of this Act.

Union Calendar No. 178

111TH CONGRESS H. R. 2868

[Report No. 111–205, Parts I and II]

A BILL

To amend the Homeland Security Act of 2002 to extend, modify, and recodify the authority of the Secretary of Homeland Security to enhance security and protect against acts of terrorism against chemical facilities, and for other purposes.

October 23, 2009

Reported from the Committee on Energy and Commerce with an amendment

October 23, 2009

Committee on the Judiciary discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed