111TH CONGRESS 1ST SESSION

# H.R. 2892

## AN ACT

Making appropriations for the Department of Homeland Security for the fiscal year ending September 30, 2010, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

- 1 That the following sums are appropriated, out of any
- 2 money in the Treasury not otherwise appropriated, for the
- 3 Department of Homeland Security for the fiscal year end-
- 4 ing September 30, 2010, and for other purposes, namely:
- 5 TITLE I—DEPARTMENTAL MANAGEMENT AND
- 6 OPERATIONS
- 7 OFFICE OF THE SECRETARY AND EXECUTIVE
- 8 Management
- 9 For necessary expenses of the Office of the Secretary
- 10 of Homeland Security, as authorized by section 102 of the
- 11 Homeland Security Act of 2002 (6 U.S.C. 112), and exec-
- 12 utive management of the Department of Homeland Secu-
- 13 rity, as authorized by law, \$147,427,000 (reduced by
- 14 \$17,000,000) (reduced by \$6,000,000) (reduced by
- 15 \$5,000,000) (reduced by \$1,700,000): *Provided*, That not
- 16 to exceed \$60,000 shall be for official reception and rep-
- 17 resentation expenses, of which \$20,000 shall be made
- 18 available to the Office of Policy solely to host Visa Waiver
- 19 Program negotiations in Washington, DC.
- 20 Office of the Under Secretary for Management
- 21 For necessary expenses of the Office of the Under
- 22 Secretary for Management, as authorized by sections 701
- 23 through 705 of the Homeland Security Act of 2002 (6
- 24 U.S.C. 341 through 345), \$268,690,000 (reduced by
- 25 \$5,900,000) (reduced by \$14,000,000) (reduced by

- 1 \$45,000,000) (reduced by \$50,000,000), of which not less
- 2 than \$1,000,000 shall be for logistics training; and of
- 3 which not to exceed \$3,000 shall be for official reception
- 4 and representation expenses: *Provided*, That of the total
- 5 amount made available under this heading, \$6,000,000
- 6 shall remain available until expended solely for the alter-
- 7 ation and improvement of facilities, tenant improvements,
- 8 and relocation costs to consolidate Department head-
- 9 quarters operations at the Nebraska Avenue Complex; and
- 10 \$17,131,000 shall remain available until expended for the
- 11 Human Resources Information Technology program.
- OFFICE OF THE CHIEF FINANCIAL OFFICER
- For necessary expenses of the Office of the Chief Fi-
- 14 nancial Officer, as authorized by section 103 of the Home-
- 15 land Security Act of 2002 (6 U.S.C. 113), \$63,530,000
- 16 (reduced by \$3,000,000), of which \$11,000,000 shall re-
- 17 main available until expended for financial systems con-
- 18 solidation efforts.
- 19 OFFICE OF THE CHIEF INFORMATION OFFICER
- For necessary expenses of the Office of the Chief In-
- 21 formation Officer, as authorized by section 103 of the
- 22 Homeland Security Act of 2002 (6 U.S.C. 113), and De-
- 23 partment-wide technology investments, \$299,593,000 (re-
- 24 duced by \$18,000,000); of which \$86,912,000 shall be
- 25 available for salaries and expenses; and of which

- 1 \$212,681,000 (reduced by \$18,000,000), to remain avail-
- 2 able until expended, shall be available for development and
- 3 acquisition of information technology equipment, software,
- 4 services, and related activities for the Department of
- 5 Homeland Security: Provided, That none of the funds ap-
- 6 propriated shall be used to support or supplement the ap-
- 7 propriations provided for the United States Visitor and
- 8 Immigrant Status Indicator Technology project or the
- 9 Automated Commercial Environment: Provided further,
- 10 That the Chief Information Officer shall submit to the
- 11 Committees on Appropriations of the Senate and the
- 12 House of Representatives, not more than 60 days after
- 13 the date of enactment of this Act, an expenditure plan
- 14 for all information technology acquisition projects that:
- 15 (1) are funded under this heading; or (2) are funded by
- 16 multiple components of the Department of Homeland Se-
- 17 curity through reimbursable agreements: Provided further,
- 18 That such expenditure plan shall include each specific
- 19 project funded, key milestones, all funding sources for
- 20 each project, details of annual and lifecycle costs, and pro-
- 21 jected cost savings or cost avoidance to be achieved by the
- 22 project.
- 23 Analysis and Operations
- 24 For necessary expenses for intelligence analysis and
- 25 operations coordination activities, as authorized by title II

1	of the Homeland Security Act of 2002 (6 U.S.C. 121 et
2	seq.), \$345,556,000, of which not to exceed \$5,000 shall
3	be for official reception and representation expenses; and
4	of which \$199,677,000 shall remain available until Sep-
5	tember 30, 2011.
6	Office of the Federal Coordinator for Gulf
7	COAST REBUILDING
8	For necessary expenses of the Office of the Federal
9	Coordinator for Gulf Coast Rebuilding, \$2,000,000.
10	OFFICE OF INSPECTOR GENERAL
11	For necessary expenses of the Office of Inspector
12	General in carrying out the provisions of the Inspector
13	General Act of 1978 (5 U.S.C. App.), \$111,874,000, of
14	which not to exceed \$150,000 may be used for certain con-
15	fidential operational expenses, including the payment of
16	informants, to be expended at the direction of the Inspec-
17	tor General.
18	TITLE II—SECURITY, ENFORCEMENT, AND
19	INVESTIGATIONS
20	U.S. Customs and Border Protection
21	SALARIES AND EXPENSES
22	For necessary expenses for enforcement of laws relat-
23	ing to border security, immigration, customs, agricultural
24	inspections and regulatory activities related to plant and
25	animal imports, and transportation of unaccompanied

- 1 minor aliens; purchase and lease of up to 4,500 (4,000
- 2 for replacement only) police-type vehicles; and contracting
- 3 with individuals for personal services abroad;
- 4 \$7,576,897,000 (increased by \$4,900,000) (increased by
- 5 \$34,000,000) (reduced by \$1,000,000) (increased by
- 6 \$1,000,000), of which \$3,226,000 shall be derived from
- 7 the Harbor Maintenance Trust Fund for administrative
- 8 expenses related to the collection of the Harbor Mainte-
- 9 nance Fee pursuant to section 9505(c)(3) of the Internal
- 10 Revenue Code of 1986 (26 U.S.C. 9505(c)(3)) and not-
- 11 withstanding section 1511(e)(1) of the Homeland Security
- 12 Act of 2002 (6 U.S.C. 551(e)(1)); of which not to exceed
- 13 \$45,000 shall be for official reception and representation
- 14 expenses; of which not less than \$309,629,000 shall be
- 15 for Air and Marine Operations; of which such sums as
- 16 become available in the Customs User Fee Account, except
- 17 sums subject to section 13031(f)(3) of the Consolidated
- 18 Omnibus Budget Reconciliation Act of 1985 (19 U.S.C.
- 19 58c(f)(3), shall be derived from that account; of which
- 20 not to exceed \$1,000,000 shall be for awards of compensa-
- 21 tion to informants, to be accounted for solely under the
- 22 certificate of the Secretary of Homeland Security; and of
- 23 which not more than \$800,000 shall be for procurement
- 24 of portable solar charging rechargeable battery systems,
- 25 to be awarded under full and open competition: Provided,

- 1 That for fiscal year 2010, the overtime limitation pre-
- 2 scribed in section 5(c)(1) of the Act of February 13, 1911
- 3 (19 U.S.C. 267(c)(1)) shall be \$35,000; and notwith-
- 4 standing any other provision of law, none of the funds ap-
- 5 propriated by this Act may be available to compensate any
- 6 employee of U.S. Customs and Border Protection for over-
- 7 time, from whatever source, in an amount that exceeds
- 8 such limitation, except in individual cases determined by
- 9 the Secretary of Homeland Security, or the designee of
- 10 the Secretary, to be necessary for national security pur-
- 11 poses, to prevent excessive costs, or in cases of immigra-
- 12 tion emergencies.

#### 13 AUTOMATION MODERNIZATION

- 14 For expenses for U.S. Customs and Border Protec-
- 15 tion automated systems, \$462,445,000, to remain avail-
- 16 able until expended, of which not less than \$267,960,000
- 17 shall be for the development of the Automated Commercial
- 18 Environment: Provided, That of the total amount made
- 19 available under this heading, \$167,960,000 may not be ob-
- 20 ligated for the Automated Commercial Environment pro-
- 21 gram until 30 days after the Committees on Appropria-
- 22 tions of the Senate and the House of Representatives re-
- 23 ceive a report on the results to date and plans for the
- 24 program from the Department of Homeland Security.

1	BORDER SECURITY FENCING, INFRASTRUCTURE, AND
2	TECHNOLOGY
3	For expenses for border security fencing, infrastruc-
4	ture, and technology, \$732,000,000, to remain available
5	until expended: Provided, That of the total amount made
6	available under this heading, \$150,000,000 shall not be
7	obligated until the Committees on Appropriations of the
8	Senate and the House of Representatives receive and ap-
9	prove a plan for expenditure, prepared by the Secretary
10	of Homeland Security, reviewed by the Government Ac-
11	countability Office, and submitted not later than 90 days
12	after the date of the enactment of this Act, for a program
13	to establish and maintain a security barrier along the bor-
14	ders of the United States, of fencing and vehicle barriers
15	where practicable, and of other forms of tactical infra-
16	structure and technology, that includes—
17	(1) a detailed accounting of the program's im-
18	plementation to date for all investments, including
19	technology and tactical infrastructure, for funding
20	already expended relative to system capabilities or
21	services, system performance levels, mission benefits
22	and outcomes, milestones, cost targets, program
23	management capabilities, identification of the max-
24	imum investment, including life-cycle costs, related

to the Secure Border Initiative program or any suc-

1 cessor program, and description of the methodology 2 used to obtain these cost figures;

- (2) a description of how specific projects will further the objectives of the Secure Border Initiative, as defined in the Department of Homeland Security Secure Border Plan, and how the expenditure plan allocates funding to the highest priority border security needs;
  - (3) an explicit plan of action defining how all funds are to be obligated to meet future program commitments, with the planned expenditure of funds linked to the milestone-based delivery of specific capabilities, services, performance levels, mission benefits and outcomes, and program management capabilities;
  - (4) an identification of staffing, including fulltime equivalents, contractors, and detailees, by program office;
  - (5) a description of how the plan addresses security needs at the Northern border and ports of entry, including infrastructure, technology, design and operations requirements, specific locations where funding would be used, and priorities for Northern border activities;

- (6) a report on budget, obligations and expenditures, the activities completed, and the progress made by the program in terms of obtaining operational control of the entire border of the United States;
  - (7) a listing of all open Government Accountability Office and Office of Inspector General recommendations related to the program and the status of Department of Homeland Security actions to address the recommendations, including milestones to fully address such recommendations;
  - (8) a certification by the Chief Procurement Officer of the Department including all supporting documents or memoranda, and documentation and a description of the investment review processes used to obtain such certifications, that—
    - (A) the program has been reviewed and approved in accordance with the investment management process of the Department, and that the process fulfills all capital planning and investment control requirements and reviews established by the Office of Management and Budget, including as provided in Circular A–11, part 7;

- the Federal acquisition rules, requirements, guidelines, and practices, and a description of the actions being taken to address areas of non-compliance, the risks associated with such actions, together with any plans for addressing these risks, and the status of the implementation of such actions; and
  - (C) procedures to prevent conflicts of interest between the prime integrator and major subcontractors are established and that the Secure Border Initiative Program Office has adequate staff and resources to effectively manage the Secure Border Initiative program and all contracts under such program, including the exercise of technical oversight;
  - (9) a certification by the Chief Information Officer of the Department including all supporting documents or memoranda, and documentation and a description of the investment review processes used to obtain such certifications that—
    - (A) the system architecture of the program has been determined to be sufficiently aligned with the information systems enterprise architecture of the Department to minimize future

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rework, including a description of all aspects of the architectures that were or were not assessed in making the alignment determination, the date of the alignment determination, and any known areas of misalignment together with the associated risks and corrective actions to address any such areas;

- (B) the program has a risk management process that regularly and proactively identifies, evaluates, mitigates, and monitors risks throughout the system life cycle and communicates high-risk conditions to U.S. Customs and Border Protection and Department of Homeland Security investment decision-makers, as well as a listing of all the program's high risks and the status of efforts to address such risks; and
- (C) an independent verification and validation agent is currently under contract for the projects funded under this heading;
- (10) a certification by the Chief Human Capital Officer of the Department that the human capital needs of the Secure Border Initiative program are being addressed so as to ensure adequate staff and

resources to effectively manage the Secure Border Initiative; and

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(11) an analysis by the Secretary for each segment, defined as not more than 15 miles, of fencing or tactical infrastructure, of the selected approach compared to other, alternative means of achieving operational control, including cost, level of operational control, possible unintended effects on communities, and other factors critical to the decision-making process:

Provided further. That the Secretary shall report to the

Provided further, That the Secretary shall report to the 12 Committees on Appropriations of the Senate and the House of Representatives on program progress, and obligations and expenditures for all outstanding task orders 14 15 as well as specific objectives to be achieved through the award of current and remaining task orders planned for 16 the balance of available appropriations at least 15 days 18 before the award of any task order requiring an obligation of funds in an amount greater than \$25,000,000 and be-19 20 fore the award of a task order that would cause cumulative 21 obligations of funds to exceed 50 percent of the total 22 amount appropriated: Provided further, That none of the 23 funds made available under this heading may be obligated unless the Department has complied with section

102(b)(1)(C)(i) of the Illegal Immigration Reform and

- 1 Immigrant Responsibility Act of 1996 (8 U.S.C. 1103)
- 2 note), and the Secretary certifies such to the Committees
- 3 on Appropriations of the Senate and the House of Rep-
- 4 resentatives: Provided further, That none of the funds
- 5 made available under this heading may be obligated for
- 6 any project or activity for which the Secretary has exer-
- 7 cised waiver authority pursuant to section 102(c) of the
- 8 Illegal Immigration Reform and Immigrant Responsibility
- 9 Act of 1996 (8 U.S.C. 1103 note) until 15 days have
- 10 elapsed from the date of the publication of the decision
- 11 in the Federal Register.
- 12 AIR AND MARINE INTERDICTION, OPERATIONS,
- MAINTENANCE, AND PROCUREMENT
- 14 For necessary expenses for the operations, mainte-
- 15 nance, and procurement of marine vessels, aircraft, un-
- 16 manned aircraft systems, and other related equipment of
- 17 the air and marine program, including operational train-
- 18 ing and mission-related travel, and rental payments for
- 19 facilities occupied by the air or marine interdiction and
- 20 demand reduction programs, the operations of which in-
- 21 clude the following: the interdiction of narcotics and other
- 22 goods; the provision of support to Federal, State, and local
- 23 agencies in the enforcement or administration of laws en-
- 24 forced by the Department of Homeland Security; and at
- 25 the discretion of the Secretary of Homeland Security, the

- 1 provision of assistance to Federal, State, and local agen-
- 2 cies in other law enforcement and emergency humani-
- 3 tarian efforts, \$513,826,000, to remain available until ex-
- 4 pended: *Provided*, That no aircraft or other related equip-
- 5 ment, with the exception of aircraft that are one of a kind
- 6 and have been identified as excess to U.S. Customs and
- 7 Border Protection requirements and aircraft that have
- 8 been damaged beyond repair, shall be transferred to any
- 9 other Federal agency, department, or office outside of the
- 10 Department of Homeland Security during fiscal year 2010
- 11 without the prior approval of the Committees on Appro-
- 12 priations of the Senate and the House of Representatives.

#### 13 FACILITIES MANAGEMENT

- 14 For necessary expenses to plan, construct, renovate,
- 15 equip, and maintain buildings and facilities necessary for
- 16 the administration and enforcement of the laws relating
- 17 to customs and immigration, \$682,133,000, of which not
- 18 to exceed \$150,000 shall be available for payment for rent-
- 19 al space in connection with preclearance operations; and
- 20 of which \$279,870,000 shall remain available until ex-
- 21 pended; of which not more than \$3,500,000 shall be for
- 22 acquisition, design, and construction of U.S. Customs and
- 23 Border Protection Air and Marine facilities at El Paso
- 24 International Airport, Texas.

1	U.S. IMMIGRATION AND CUSTOMS ENFORCEMENT
2	SALARIES AND EXPENSES
3	For necessary expenses for enforcement of immigra-
4	tion and customs laws, detention and removals, and inves-
5	tigations; and purchase and lease of up to $3,790$ (2,350
6	for replacement only) police-type vehicles; $\$5,311,493,000$
7	(increased by $$1,700,000$ ), of which not to exceed
8	\$7,500,000 shall be available until expended for con-
9	ducting special operations under section 3131 of the Cus-
10	toms Enforcement Act of 1986 (19 U.S.C. 2081); of which
11	not to exceed $$15,000$ shall be for official reception and
12	representation expenses; of which not to exceed
13	\$1,000,000 shall be for awards of compensation to inform-
14	ants, to be accounted for solely under the certificate of
15	the Secretary of Homeland Security; of which not less
16	than \$305,000 shall be for promotion of public awareness
17	of the child pornography tipline and anti-child exploitation
18	activities; of which not less than \$5,400,000 shall be used
19	to facilitate agreements consistent with section 287(g) of
20	the Immigration and Nationality Act (8 U.S.C. 1357(g));
21	and of which not to exceed \$11,216,000 shall be available
22	to fund or reimburse other Federal agencies for the costs
23	associated with the care, maintenance, and repatriation of
24	smuggled aliens unlawfully present in the United States:
25	Provided, That none of the funds made available under

- 1 this heading shall be available to compensate any employee
- 2 for overtime in an annual amount in excess of \$35,000,
- 3 except that the Secretary, or the designee of the Secretary,
- 4 may waive that amount as necessary for national security
- 5 purposes and in cases of immigration emergencies: Pro-
- 6 vided further, That of the total amount provided,
- 7 \$15,770,000 shall be for activities in fiscal year 2010 to
- 8 enforce laws against forced child labor, of which not to
- 9 exceed \$6,000,000 shall remain available until expended:
- 10 Provided further, That of the total amount available, not
- 11 less than \$1,500,000,000 shall be available to identify
- 12 aliens convicted of a crime who may be deportable, and
- 13 to remove them from the United States once they are
- 14 judged deportable, of which \$200,000,000 shall remain
- 15 available until September 30, 2011: Provided further, That
- 16 the Secretary, or the designee of the Secretary, shall re-
- 17 port to the Committees on Appropriations of the Senate
- 18 and the House of Representatives, not later than 30 days
- 19 after the end of each fiscal quarter, on progress imple-
- 20 menting the preceding proviso and the funds obligated
- 21 during that quarter to make that progress: Provided fur-
- 22 ther, That the Secretary shall prioritize the identification
- 23 and removal of aliens convicted of a crime by the severity
- 24 of that crime: Provided further, That of the total amount
- 25 provided, not less than \$2,549,180,000 shall be for deten-

- 1 tion and removal operations, including transportation of
- 2 unaccompanied minor aliens: Provided further, That of the
- 3 total amount provided, \$6,800,000 (increased by
- 4 \$1,700,000) shall remain available until September 30,
- 5 2011, for the Visa Security Program: Provided further,
- 6 That none of the funds provided under this heading may
- 7 be used to continue a delegation of law enforcement au-
- 8 thority authorized under section 287(g) of the Immigra-
- 9 tion and Nationality Act (8 U.S.C. 1357(g)) if the Depart-
- 10 ment of Homeland Security Inspector General determines
- 11 that the terms of the agreement governing the delegation
- 12 of authority have been violated: Provided further, That
- 13 none of the funds provided under this heading may be
- 14 used to continue any contract for the provision of deten-
- 15 tion services if the two most recent overall performance
- 16 evaluations received by the contracted facility are less than
- 17 "adequate" or the equivalent median score in any subse-
- 18 quent performance evaluation system: Provided further,
- 19 That nothing under this heading shall prevent U.S.
- 20 Immigation and Customs Enforcement from exercising
- 21 those authorities provided under immigration laws (as de-
- 22 fined in section 101(a)(17) of the Immigration and Na-
- 23 tionality Act (8 U.S.C. 1101(a)(17))) during priority oper-
- 24 ations pertaining to aliens convicted of a crime: Provided
- 25 further, That none of the funds provided under this head-

- 1 ing may be obligated to co-locate field offices of U.S. Im-
- 2 migration and Customs Enforcement until the Secretary
- 3 of Homeland Security submits to the Committees on Ap-
- 4 propriations of the Senate and the House of Representa-
- 5 tives a plan for the nationwide implementation of the Al-
- 6 ternatives to Detention Program that identifies: (1) the
- 7 funds required for nationwide program implementation;
- 8 (2) the timeframe for achieving nationwide program im-
- 9 plementation; and (3) an estimate of the number of indi-
- 10 viduals who could be enrolled in a nationwide program.

#### 11 FEDERAL PROTECTIVE SERVICE

- The revenues and collections of security fees credited
- 13 to this account shall be available until expended for nec-
- 14 essary expenses related to the protection of Federally-
- 15 owned and leased buildings and for the operations of the
- 16 Federal Protective Service: Provided, That the Secretary
- 17 of Homeland Security and the Director of the Office of
- 18 Management and Budget shall certify in writing to the
- 19 Committees on Appropriations of the Senate and the
- 20 House of Representatives no later than December 31,
- 21 2009, that the operations of the Federal Protective Service
- 22 will be fully funded in fiscal year 2010 through revenues
- 23 and collection of security fees, and shall adjust the fees
- 24 to ensure fee collections are sufficient to ensure that the
- 25 Federal Protective Service maintains not fewer than 1,200

- 1 full-time equivalent staff and 900 full-time equivalent Po-
- 2 lice Officers, Inspectors, Area Commanders, and Special
- 3 Agents who, while working, are directly is engaged on a
- 4 daily basis protecting and enforcing laws at Federal build-
- 5 ings (referred to as "in-service field staff"): Provided fur-
- 6 ther, That none of the funds made available in this Act
- 7 may be used to modify or restructure the bureaucratic or-
- 8 ganization of the Federal Protective Service as part of
- 9 U.S. Immigration and Customs Enforcement.
- 10 AUTOMATION MODERNIZATION
- 11 For expenses of immigration and customs enforce-
- 12 ment automated systems, \$105,000,000, to remain avail-
- 13 able until expended.
- 14 CONSTRUCTION
- 15 For necessary expenses to plan, construct, renovate,
- 16 equip, and maintain buildings and facilities necessary for
- 17 the administration and enforcement of the laws relating
- 18 to customs and immigration, \$11,818,000, to remain
- 19 available until expended: Provided, That none of the funds
- 20 made available in this Act may be used to solicit or con-
- 21 sider any request to privatize facilities currently owned by
- 22 the United States Government and used to detain aliens
- 23 unlawfully present in the United States until the Commit-
- 24 tees on Appropriations of the Senate and the House of

- 1 Representatives receive a plan for carrying out that privat-
- 2 ization.
- 3 Transportation Security Administration
- 4 AVIATION SECURITY
- 5 For necessary expenses of the Transportation Secu-
- 6 rity Administration related to providing civil aviation secu-
- 7 rity services pursuant to the Aviation and Transportation
- 8 Security Act (Public Law 107–71; 115 Stat. 597; 49
- 9 U.S.C. 40101 note), \$5,265,740,000, to remain available
- 10 until September 30, 2011, of which not to exceed \$10,000
- 11 shall be for official reception and representation expenses:
- 12 Provided, That of the total amount made available under
- 13 this heading, not to exceed \$4,409,776,000 shall be for
- 14 screening operations, of which \$1,138,106,000 shall be
- 15 available for explosives detection systems; and not to ex-
- 16 ceed \$855,964,000 shall be for aviation security direction
- 17 and enforcement: Provided further, That of the amount
- 18 made available in the preceding proviso for explosives de-
- 19 tection systems, \$800,000,000 shall be available for the
- 20 purchase and installation of these systems: Provided fur-
- 21 ther, That of the total amount provided, \$1,250,000 shall
- 22 be made available for Safe Skies Alliance to develop and
- 23 enhance research and training capabilities for Transpor-
- 24 tation Security Officer improvised explosive recognition
- 25 training: Provided further, That security service fees au-

- thorized under section 44940 of title 49, United States 2 Code, shall be credited to this appropriation as offsetting 3 collections and shall be available only for aviation security: 4 Provided further, That any funds collected and made avail-5 able from aviation security fees pursuant to section 6 44940(i) of title 49, United States Code, may, notwithstanding paragraph (4) of such section 44940(i), be ex-8 pended for the purpose of improving screening at airport screening checkpoints, which may include the purchase 10 and utilization of emerging technology equipment; the refurbishment and replacement of current equipment; the 12 installation of surveillance systems to monitor checkpoint 13 activities; the modification of checkpoint infrastructure to 14 support checkpoint reconfigurations; and the creation of 15 additional checkpoints to screen aviation passengers and airport personnel: Provided further, That the sum appro-16 17 priated under this heading from the general fund shall be 18 reduced on a dollar-for-dollar basis as such offsetting collections are received during fiscal year 2010, so as to re-19 20 sult in a final fiscal year appropriation from the general
- 22 vided further, That any security service fees collected in23 excess of the amount made available under this heading

fund estimated at not more than \$3,165,740,000: Pro-

- 24 shall become available during fiscal year 2011: Provided
- 25 further, That Members of the House of Representatives

- 1 and Senate, including the leadership; the heads of Federal
- 2 agencies and commissions, including the Secretary, Under
- 3 Secretaries, and Assistant Secretaries of Homeland Secu-
- 4 rity; the Attorney General and Assistant Attorneys Gen-
- 5 eral and the United States attorneys; and senior members
- 6 of the Executive Office of the President, including the Di-
- 7 rector of the Office of Management and Budget; shall not
- 8 be exempt from Federal passenger and baggage screening.
- 9 SURFACE TRANSPORTATION SECURITY
- 10 For necessary expenses of the Transportation Secu-
- 11 rity Administration related to providing surface transpor-
- 12 tation security activities, \$103,416,000, to remain avail-
- 13 able until September 30, 2011.
- 14 TRANSPORTATION THREAT ASSESSMENT AND
- 15 CREDENTIALING
- 16 For necessary expenses for the development and im-
- 17 plementation of screening programs of the Office of
- 18 Transportation Threat Assessment and Credentialing,
- 19 \$171,999,000, to remain available until September 30,
- 20 2011: Provided, That if the Assistant Secretary of Home-
- 21 land Security (Transportation Security Administration)
- 22 determines that the Secure Flight program does not need
- 23 to check airline passenger names against the full terrorist
- 24 watch list, the Assistant Secretary shall certify to the
- 25 Committees on Appropriations of the Senate and the

- 1 House of Representatives that no significant security risks
- 2 are raised by screening airline passenger names only
- 3 against a subset of the full terrorist watch list.
- 4 TRANSPORTATION SECURITY SUPPORT
- 5 For necessary expenses of the Transportation Secu-
- 6 rity Administration related to providing transportation se-
- 7 curity support and intelligence pursuant to the Aviation
- 8 and Transportation Security Act (Public Law 107–71;
- 9 115 Stat. 597; 49 U.S.C. 40101 note), \$992,980,000, to
- 10 remain available until September 30, 2011: Provided,
- 11 That not to exceed \$5,000,000 may be obligated for head-
- 12 quarters administration until the Secretary of Homeland
- 13 Security submits to the Committees on Appropriations of
- 14 the Senate and the House of Representatives detailed ex-
- 15 penditure plans for checkpoint support and explosives de-
- 16 tection systems refurbishment, procurement, and installa-
- 17 tions on an airport-by-airport basis for fiscal year 2010:
- 18 Provided further, That these plans shall be submitted no
- 19 later than 60 days after the date of enactment of this Act.
- 20 FEDERAL AIR MARSHALS
- 21 For necessary expenses of the Federal Air Marshals,
- 22 \$860,111,000.

### 1 Coast Guard 2 OPERATING EXPENSES 3 For necessary expenses for the operation and maintenance of the Coast Guard, not otherwise provided for; pur-5 chase or lease of not to exceed 25 passenger motor vehicles, which shall be for replacement only; purchase or lease 6 of small boats for contingent and emergent requirements 8 (at a unit cost of no more than \$700,000) and for repairs and service-life replacements for small boats for such re-10 quirements, not to exceed a total of \$26,000,000; minor shore construction projects not exceeding \$1,000,000 in 12 total cost at any location; payments pursuant to section 156 of Public Law 97–377 (42 U.S.C. 402 note; 96 Stat. 14 1920); and recreation and welfare; \$6,822,026,000, of 15 which \$340,000,000 shall be for defense-related activities; of which \$241,503,000 is designated as being for overseas 16 17 deployments and other activities pursuant to section 18 423(a)(1) of S. Con. Res. 13 (111th Congress), the concur-19 rent resolution on the budget for fiscal year 2010; of which 20 \$24,500,000 shall be derived from the Oil Spill Liability 21 Trust Fund to carry out the purposes of section 22 1012(a)(5) of the Oil Pollution Act of 1990 (33 U.S.C. 23 2712(a)(5); of which not to exceed \$20,000 shall be for official reception and representation expenses: Provided, That none of the funds made available by this or any other

- 1 Act shall be available for administrative expenses in con-
- 2 nection with shipping commissioners in the United States:
- 3 Provided further, That none of the funds made available
- 4 by this Act shall be for expenses incurred for recreational
- 5 vessels under section 12114 of title 46, United States
- 6 Code, except to the extent fees are collected from yacht
- 7 owners and credited to this appropriation: Provided fur-
- 8 ther, That the Coast Guard shall comply with the require-
- 9 ments of section 527 of Public Law 108–136 with respect
- 10 to the Coast Guard Academy.
- 11 ENVIRONMENTAL COMPLIANCE AND RESTORATION
- For necessary expenses to carry out the environ-
- 13 mental compliance and restoration functions of the Coast
- 14 Guard under chapter 19 of title 14, United States Code,
- 15 \$13,198,000, to remain available until expended.
- 16 RESERVE TRAINING
- 17 For necessary expenses of the Coast Guard Reserve,
- 18 as authorized by law; operations and maintenance of the
- 19 reserve program; personnel and training costs; and equip-
- 20 ment and services; \$133,632,000.
- 21 ACQUISITION, CONSTRUCTION, AND IMPROVEMENTS
- 22 For necessary expenses of acquisition, construction,
- 23 renovation, and improvement of aids to navigation, shore
- 24 facilities, vessels, and aircraft, including equipment related
- 25 thereto; and maintenance, rehabilitation, lease and oper-

- 1 ation of facilities and equipment, as authorized by law;
- 2 \$1,347,480,000, of which \$20,000,000 shall be derived
- 3 from the Oil Spill Liability Trust Fund to carry out the
- 4 purposes of section 1012(a)(5) of the Oil Pollution Act
- 5 of 1990 (33 U.S.C. 2712(a)(5)); of which \$103,000,000
- 6 shall be available until September 30, 2014, to acquire,
- 7 repair, renovate, or improve vessels, small boats, and re-
- 8 lated equipment; of which \$119,500,000 shall be available
- 9 until September 30, 2012, for other equipment; of which
- 10 \$10,000,000 shall be available until September 30, 2012,
- 11 for shore facilities and aids to navigation facilities; of
- 12 which \$100,000,000 shall be available for personnel com-
- 13 pensation and benefits and related costs; and of which
- 14 \$1,014,980,000 shall be available until September 30,
- 15 2014, for the Integrated Deepwater Systems program:
- 16 Provided, That of the funds made available for the Inte-
- 17 grated Deepwater Systems program, \$269,000,000 is for
- 18 aircraft and \$591,380,000 is for surface ships: Provided
- 19 further, That the Secretary of Homeland Security shall
- 20 submit to the Committees on Appropriations of the Senate
- 21 and the House of Representatives, in conjunction with the
- 22 President's fiscal year 2011 budget, a review of the Re-
- 23 vised Deepwater Implementation Plan that identifies any
- 24 changes to the plan for the fiscal year; an annual perform-
- 25 ance comparison of Integrated Deepwater Systems pro-

1	gram assets to pre-Deepwater legacy assets; a status re-
2	port of such legacy assets; a detailed explanation of how
3	the costs of such legacy assets are being accounted for
4	within the Integrated Deepwater Systems program; and
5	the earned value management system gold card data for
6	each Integrated Deepwater Systems program asset: Pro-
7	vided further, That the Secretary shall submit to the Com-
8	mittees on Appropriations of the Senate and the House
9	of Representatives a comprehensive review of the Revised
10	Deepwater Implementation Plan every 5 years, beginning
11	in fiscal year 2011, that includes a complete projection
12	of the acquisition costs and schedule for the duration of
13	the plan through fiscal year 2027: Provided further, That
14	the Secretary shall annually submit to the Committees on
15	Appropriations of the Senate and the House of Represent-
16	atives, at the time that the President's budget is submitted
17	under section 1105(a) of title 31, United States Code, a
18	future-years capital investment plan for the Coast Guard
19	that identifies for each capital budget line item—
20	(1) the proposed appropriation included in that
21	budget;
22	(2) the total estimated cost of completion;
23	(3) projected funding levels for each fiscal year
24	for the next 5 fiscal years or until project comple-
25	tion, whichever is earlier;

1	(4) an estimated completion date at the pro-
2	jected funding levels; and
3	(5) changes, if any, in the total estimated cost
4	of completion or estimated completion date from
5	previous future-years capital investment plans sub-
6	mitted to the Committees on Appropriations of the
7	Senate and the House of Representatives:
8	Provided further, That the Secretary shall ensure that
9	amounts specified in the future-years capital investment
10	plan are consistent to the maximum extent practicable
11	with proposed appropriations necessary to support the
12	programs, projects, and activities of the Coast Guard in
13	the President's budget as submitted under section 1105(a)
14	of title 31, United States Code, for that fiscal year: $Pro-$
15	vided further, That any inconsistencies between the capital
16	investment plan and proposed appropriations shall be
17	identified and justified: Provided further, That subsections
18	(a) and (b) of section 6402 of the U.S. Troop Readiness,
19	Veterans' Care, Katrina Recovery, and Iraq Accountability
20	Appropriations Act, 2007 (Public Law 110–28) shall
21	apply to fiscal year 2010.
22	ALTERATION OF BRIDGES
23	For necessary expenses for alteration or removal of
24	obstructive bridges, as authorized by section 6 of the Tru-

- 1 man-Hobbs Act (33 U.S.C. 516), \$10,000,000, to remain
- 2 available until expended.
- 3 RESEARCH, DEVELOPMENT, TEST, AND EVALUATION
- 4 For necessary expenses for applied scientific re-
- 5 search, development, test, and evaluation; and for mainte-
- 6 nance, rehabilitation, lease, and operation of facilities and
- 7 equipment; as authorized by law; \$19,745,000, to remain
- 8 available until expended, of which \$500,000 shall be de-
- 9 rived from the Oil Spill Liability Trust Fund to carry out
- 10 the purposes of section 1012(a)(5) of the Oil Pollution Act
- 11 of 1990 (33 U.S.C. 2712(a)(5)): Provided, That there may
- 12 be credited to and used for the purposes of this appropria-
- 13 tion funds received from State and local governments,
- 14 other public authorities, private sources, and foreign coun-
- 15 tries for expenses incurred for research, development, test-
- 16 ing, and evaluation.
- 17 RETIRED PAY
- 18 For retired pay, including the payment of obligations
- 19 otherwise chargeable to lapsed appropriations for this pur-
- 20 pose, payments under the Retired Serviceman's Family
- 21 Protection and Survivor Benefits Plans, payment for ca-
- 22 reer status bonuses, concurrent receipts and combat-re-
- 23 lated special compensation under the National Defense
- 24 Authorization Act, and payments for medical care of re-
- 25 tired personnel and their dependents under chapter 55 of

- 1 title 10, United States Code, \$1,361,245,000, to remain
- 2 available until expended.
- 3 United States Secret Service
- 4 SALARIES AND EXPENSES
- 5 For necessary expenses of the United States Secret
- 6 Service, including: purchase of not to exceed 652 vehicles
- 7 for police-type use for replacement only; hire of passenger
- 8 motor vehicles; purchase of motorcycles made in the
- 9 United States; hire of aircraft; services of expert witnesses
- 10 at such rates as may be determined by the Director of
- 11 the Secret Service; rental of buildings in the District of
- 12 Columbia, and fencing, lighting, guard booths, and other
- 13 facilities on private or other property not in Government
- 14 ownership or control, as may be necessary to perform pro-
- 15 tective functions; payment of per diem or subsistence al-
- 16 lowances to employees where a protective assignment dur-
- 17 ing the actual day or days of the visit of a protectee re-
- 18 quires an employee to work 16 hours per day or to remain
- 19 overnight at a post of duty; conduct of and participation
- 20 in firearms matches; presentation of awards; travel of
- 21 United States Secret Service employees on protective mis-
- 22 sions without regard to the limitations on such expendi-
- 23 tures in this or any other Act if approval is obtained in
- 24 advance from the Committees on Appropriations of the
- 25 Senate and the House of Representatives; research and

development; grants to conduct behavioral research in support of protective research and operations; and payment 3 in advance for commercial accommodations as may be nec-4 essary to perform protective functions; \$1,457,409,000, of which not to exceed \$25,000 shall be for official reception 6 and representation expenses; of which not to exceed 7 \$100,000 shall be to provide technical assistance and 8 equipment to foreign law enforcement organizations in counterfeit investigations; of which \$2,366,000 shall be for 10 forensic and related support of investigations of missing and exploited children; and of which \$6,000,000 shall be 11 12 for a grant for activities related to the investigations of missing and exploited children and shall remain available until expended: Provided, That up to \$18,000,000 pro-14 15 vided for protective travel shall remain available until September 30, 2011: Provided further, That up to \$1,000,000 16 for National Special Security Events shall remain available until expended: Provided further, That the United 18 19 States Secret Service is authorized to obligate funds in anticipation of reimbursements from Federal agencies and 20 21 entities, as defined in section 105 of title 5, United States Code, receiving training sponsored by the James J. Rowley Training Center, except that total obligations at the end of the fiscal year shall not exceed total budgetary resources available under this heading at the end of the

- 1 fiscal year: *Provided further*, That none of the funds made
- 2 available under this heading shall be available to com-
- 3 pensate any employee for overtime in an annual amount
- 4 in excess of \$35,000, except that the Secretary of Home-
- 5 land Security, or the designee of the Secretary, may waive
- 6 that amount as necessary for national security purposes:
- 7 Provided further, That none of the funds made available
- 8 to the United States Secret Service by this Act or by pre-
- 9 vious appropriations Acts may be made available for the
- 10 protection of the head of a Federal agency other than the
- 11 Secretary of Homeland Security: Provided further, That
- 12 the Director of the United States Secret Service may enter
- 13 into an agreement to perform such service on a fully reim-
- 14 bursable basis.
- 15 ACQUISITION, CONSTRUCTION, IMPROVEMENTS, AND
- 16 RELATED EXPENSES
- 17 For necessary expenses for acquisition, construction,
- 18 repair, alteration, and improvement of facilities,
- 19 \$3,975,000, to remain available until expended.
- 20 TITLE III—PROTECTION, PREPAREDNESS,
- 21 RESPONSE, AND RECOVERY
- 22 National Protection and Programs Directorate
- 23 MANAGEMENT AND ADMINISTRATION
- 24 For salaries and expenses of the Office of the Under
- 25 Secretary for the National Protection and Programs Di-

- 1 rectorate, support for operations, information technology,
- 2 and the Office of Risk Management and Analysis,
- 3 \$44,577,000: *Provided*, That not to exceed \$5,000 shall
- 4 be for official reception and representation expenses.
- 5 INFRASTRUCTURE PROTECTION AND INFORMATION
- 6 SECURITY
- 7 For necessary expenses for infrastructure protection
- 8 and information security programs and activities, as au-
- 9 thorized by title II of the Homeland Security Act of 2002
- 10 (6 U.S.C. 121 et seq.), \$883,346,000, of which
- 11 \$744,085,000 shall remain available until September 30,
- 12 2011: Provided, That of the amount made available under
- 13 this heading, \$155,000,000 may not be obligated for the
- 14 National Cyber Security Initiative program and
- 15 \$25,000,000 may not be obligated for the Next Generation
- 16 Networks program until the Committees on Appropria-
- 17 tions of the Senate and the House of Representatives re-
- 18 ceive and approve a plan for expenditure for that program
- 19 that describes the strategic context of the program; the
- 20 specific goals and milestones set for the program; and the
- 21 funds allocated to achieving each of those goals: Provided
- 22 further, That of the total amount provided, \$1,000,000 is
- 23 for Philadelphia infrastructure monitoring; \$3,500,000 is
- 24 for State and local cyber security training; \$3,000,000 is
- 25 for the Power and Cyber Systems Protection, Analysis,

- 1 and Testing Program at the Idaho National Laboratory;
- 2 \$3,500,000 is for the Cyber Security Test Bed and Eval-
- 3 uation Center; \$3,000,000 is for the Multi-State Informa-
- 4 tion Sharing and Analysis Center; \$500,000 is for the Vir-
- 5 ginia Operational Integration Cyber Center of Excellence;
- 6 \$100,000 is for the Upstate New York Cyber Initiative;
- 7 and \$1,000,000 is for interoperable communications, tech-
- 8 nical assistance and outreach programs.
- 9 UNITED STATES VISITOR AND IMMIGRANT STATUS
- 10 INDICATOR TECHNOLOGY
- 11 For necessary expenses for the development of the
- 12 United States Visitor and Immigrant Status Indicator
- 13 Technology project, as authorized by section 110 of the
- 14 Illegal Immigration Reform and Immigrant Responsibility
- 15 Act of 1996 (8 U.S.C. 1365a), \$351,800,000, to remain
- 16 available until expended: Provided, That of the total
- 17 amount made available under this heading, \$75,000,000
- 18 may not be obligated for the United States Visitor and
- 19 Immigrant Status Indicator Technology program until the
- 20 Committees on Appropriations of the Senate and the
- 21 House of Representatives receive a plan for expenditure
- 22 prepared by the Secretary of Homeland Security that in-
- 23 cludes—
- 24 (1) a detailed accounting of the program's
- progress to date relative to system capabilities or

1	services, system performance levels, mission benefits
2	and outcomes, milestones, cost targets, and program
3	management capabilities;
4	(2) an explicit plan of action defining how all
5	funds are to be obligated to meet future program
6	commitments, with the planned expenditure of funds
7	linked to the milestone-based delivery of specific ca-
8	pabilities, services, performance levels, mission bene-
9	fits and outcomes, and program management capa-
10	bilities;
11	(3) a listing of all open Government Account-
12	ability Office and Office of Inspector General rec-
13	ommendations related to the program and the status
14	of Department of Homeland Security actions to ad-
15	dress the recommendations, including milestones for
16	fully addressing such recommendations;
17	(4)(A) a certification by the Chief Procurement
18	Officer of the Department that—
19	(i) the program has been reviewed and ap-
20	proved in accordance with the investment man-
21	agement process of the Department;
22	(ii) the process fulfills all capital planning
23	and investment control requirements and re-

views established by the Office of Management

1	and Budget, including as provided in Circular
2	A–11, part 7; and
3	(iii) the plans for the program comply with
4	Federal acquisition rules, requirements, guide-
5	lines, and practices; and
6	(B) a description by the Chief Procurement Of-
7	ficer of the actions being taken to address areas of
8	non-compliance, the risks associated with such areas
9	as well as any plans for addressing such risks, and
10	the status of the implementation of such actions;
11	(5)(A) a certification by the Chief Information
12	Officer of the Department that—
13	(i) an independent verification and valida-
14	tion agent is currently under contract for the
15	program;
16	(ii) the system architecture of the program
17	is sufficiently aligned with the information sys-
18	tems enterprise architecture of the Department
19	to minimize future rework, including a descrip-
20	tion of all aspects of the architecture that were
21	or were not assessed in making the alignment
22	determination, the date of the alignment deter-
23	mination, and any known areas of misalignment
24	along with the associated risks and corrective
25	actions to address any such areas; and

1	(iii) the program has a risk management
2	process that regularly identifies, evaluates, miti-
3	gates, and monitors risks throughout the sys-
4	tem life cycle, and communicates high-risk con-
5	ditions to agency and Department investment
6	decision makers; and
7	(B) a listing by the Chief Information Officer
8	of all the program's high risks and the status of ef-
9	forts to address them;
10	(6) a certification by the Chief Human Capital
11	Officer of the Department that the human capital
12	needs of the program are being strategically and
13	proactively managed, and that current human cap-
14	ital capabilities are sufficient to execute the plans
15	discussed in the report; and
16	(7) a detailed accounting of operation and
17	maintenance, contractor services, and program costs
18	associated with the management of identity services.
19	Office of Health Affairs
20	For necessary expenses of the Office of Health Af-
21	fairs, $$128,400,000$ , of which $$30,411,000$ is for salaries
22	and expenses: $Provided$ , That \$97,989,000 shall remain
23	available until September 30, 2011, for biosurveillance,
24	BioWatch, medical readiness planning, chemical response,
25	and other activities, including \$5,000,000 for the North

- 1 Carolina Collaboratory for Bio-Preparedness, University
- 2 of North Carolina, Chapel Hill: Provided further, That not
- 3 to exceed \$3,000 shall be for official reception and rep-
- 4 resentation expenses.
- 5 FEDERAL EMERGENCY MANAGEMENT AGENCY
- 6 MANAGEMENT AND ADMINISTRATION
- 7 For necessary expenses for management and admin-
- 8 istration of the Federal Emergency Management Agency,
- 9 \$844,500,000, including activities authorized by the Na-
- 10 tional Flood Insurance Act of 1968 (42 U.S.C. 4001 et
- 11 seq.), the Robert T. Stafford Disaster Relief and Emer-
- 12 gency Assistance Act (42 U.S.C. 5121 et seq.), the Cerro
- 13 Grande Fire Assistance Act of 2000 (division C of title
- 14 I, 114 Stat. 583), the Earthquake Hazards Reduction Act
- 15 of 1977 (42 U.S.C. 7701 et seq.), the Defense Production
- 16 Act of 1950 (50 U.S.C. App. 2061 et seq.), sections 107
- 17 and 303 of the National Security Act of 1947 (50 U.S.C.
- 18 404, 405), Reorganization Plan No. 3 of 1978 (5 U.S.C.
- 19 App.), the Homeland Security Act of 2002 (6 U.S.C. 101
- 20 et seq.), and the Post-Katrina Emergency Management
- 21 Reform Act of 2006 (Public Law 109–295; 120 Stat.
- 22 1394): Provided, That not to exceed \$3,000 shall be for
- 23 official reception and representation expenses: Provided
- 24 further, That the President's budget submitted under sec-
- 25 tion 1105(a) of title 31, United States Code, shall be de-

- 1 tailed by office for the Federal Emergency Management
- 2 Agency: Provided further, That of the total amount made
- 3 available under this heading, \$32,500,000 shall be for the
- 4 Urban Search and Rescue Response System, of which not
- 5 to exceed \$1,600,000 may be made available for adminis-
- 6 trative costs; and \$6,995,000 shall be for the Office of
- 7 National Capital Region Coordination.
- 8 STATE AND LOCAL PROGRAMS
- 9 (INCLUDING TRANSFER OF FUNDS)
- 10 For grants, contracts, cooperative agreements, and
- 11 other activities, \$2,829,000,000 (increased by
- 12 \$7,000,000) shall be allocated as follows:
- 13 (1) \$950,000,000 shall be for the State Home-
- land Security Grant Program under section 2004 of
- the Homeland Security Act of 2002 (6 U.S.C. 605):
- 16 Provided, That of the amount provided by this para-
- 17 graph, \$60,000,000 shall be for Operation
- 18 Stonegarden: *Provided further*, That notwithstanding
- subsection (c)(4) of such section 2004, for fiscal
- year 2010, the Commonwealth of Puerto Rico shall
- 21 make available to local and tribal governments
- amounts provided to the Commonwealth of Puerto
- Rico under this paragraph in accordance with sub-
- section (c)(1) of such section 2004.

- (2) \$887,000,000 (increased by \$3,000,000) shall be for the Urban Area Security Initiative under section 2003 of the Homeland Security Act of 2002 (6 U.S.C. 604), of which, notwithstanding subsection (c)(1) of such section, \$15,000,000 (increased by \$3,000,000) shall be for grants to organizations (as described under section 501(c)(3) of the Internal Revenue Code of 1986 and exempt from taxation under section 501(a) of such code) determined by the Secretary of Homeland Security to be at high risk of a terrorist attack.
  - (3) \$40,000,000 (increased by \$4,000,000) shall be for the Metropolitan Medical Response System under section 635 of the Post-Katrina Emergency Management Reform Act of 2006 (6 U.S.C. 723).
    - (4) \$15,000,000 shall be for the Citizen Corps Program.
  - (5) \$250,000,000 shall be for Public Transportation Security Assistance and Railroad Security Assistance under sections 1406 and 1513 of the Implementing Recommendations of the 9/11 Commission Act of 2007 (6 U.S.C. 1135 and 1163): *Provided*, That such public transportation security assistance

- shall be provided directly to public transportation
  agencies.
  (6) \$250,000,000 shall be for Port Security
  - (6) \$250,000,000 shall be for Port Security Grants in accordance with 46 U.S.C. 70107, notwithstanding 46 U.S.C 70107(c).
  - (7) \$12,000,000 shall be for Over-the-Road Bus Security Assistance under section 1532 of the Implementing Recommendations of the 9/11 Commission Act of 2007 (6 U.S.C. 1182).
    - (8) \$50,000,000 shall be for Buffer Zone Protection Program Grants.
- 12 (9) \$50,000,000 shall be for grants in accord-13 ance with section 204 of the REAL ID Act of 2005 14 (49 U.S.C. 30301 note).
  - (10) \$50,000,000 shall be for the Interoperable Emergency Communications Grant Program under section 1809 of the Homeland Security Act of 2002 (6 U.S.C. 579).
- 19 (11) \$40,000,000 shall remain available until 20 expended for grants for Emergency Operations Cen-21 ters under section 614 of the Robert T. Stafford 22 Disaster Relief and Emergency Assistance Act (42 23 U.S.C. 5196c), as detailed in the statement accom-24 panying this Act.

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1 (12) \$235,000,000 shall be for training, exercises, technical assistance, and other programs, of which—

(A) \$132,000,000 shall be for the National Domestic Preparedness Consortium in accordance with section 1204 of the Implementing Recommendations of the 9/11 Commission Act of 2007 (6 U.S.C. 1102), of which \$23,000,000 shall be for the National Energetic Materials Research and Testing Center, New Mexico Institute of Mining and Technology; \$23,000,000 shall be for the National Center for Biomedical Research and Training, Louisiana State University; \$23,000,000 shall be for the National Emergency Response and Rescue Training Center, Texas A&M University; \$23,000,000 shall be for the National Exercise, Test, and Training Center, Nevada Test Site; and \$40,000,000 shall be for the Center for Domestic Preparedness, Alabama; and

(B) \$3,000,000 shall be for the Rural Domestic Preparedness Consortium, Eastern Kentucky University:

24 *Provided*, That not to exceed 3 percent of the amounts 25 provided under this heading may be transferred to the

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Federal Emergency Management Agency "Management 2 and Administration" account for program administration, 3 and an expenditure plan for program administration shall 4 be provided to the Committees on Appropriations of the 5 Senate and the House of Representatives within 60 days after the date of enactment of this Act: Provided further, 6 7 That for grants under paragraphs (1) through (4), the 8 applications for grants shall be made available to eligible applicants not later than 25 days after the date of enact-10 ment of this Act, eligible applicants shall submit applications not later than 90 days after the grant announce-11 12 ment, and the Administrator of the Federal Emergency Management Agency shall act within 90 days after receipt of an application: *Provided further*, That for grants under 14 15 paragraphs (5) through (7) and (10), the applications for

23 of communications towers is not considered construction 24 of a building or other physical facility: *Provided further*,

grants shall be made available to eligible applicants not

later than 30 days after the date of enactment of this Act,

eligible applicants shall submit applications within 45 days

after the grant announcement, and the Federal Emer-

gency Management Agency shall act not later than 60

days after receipt of an application: Provided further, That

for grants under paragraphs (1) and (2), the installation

25 That grantees shall provide reports on their use of funds,

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- 1 as determined necessary by the Secretary: Provided fur-
- 2 ther, That: (a) the Center for Domestic Preparedness may
- 3 provide training to emergency response providers from the
- 4 Federal Government, foreign governments, or private enti-
- 5 ties, if the Center for Domestic Preparedness is reim-
- 6 bursed for the cost of such training, and any reimburse-
- 7 ment under this subsection shall be credited to the account
- 8 from which the expenditure being reimbursed was made
- 9 and shall be available, without fiscal year limitation, for
- 10 the purposes for which amounts in the account may be
- 11 expended; and (b) the head of the Center for Domestic
- 12 Preparedness shall ensure that any training provided
- 13 under (a) does not interfere with the primary mission of
- 14 the Center to train State and local emergency response
- 15 providers.
- 16 FIREFIGHTER ASSISTANCE GRANTS
- 17 For necessary expenses for programs authorized by
- 18 the Federal Fire Prevention and Control Act of 1974 (15
- 19 U.S.C. 2201 et seq.), \$800,000,000 (increased by
- 20 \$10,000,000), of which \$380,000,000 (increased by
- 21 \$10,000,000) shall be available to carry out section 33 of
- 22 that Act (15 U.S.C. 2229) and \$420,000,000 shall be
- 23 available to carry out section 34 of that Act (15 U.S.C.
- 24 2229a), to remain available until September 30, 2011:
- 25 Provided, That not to exceed 5 percent of the amount

- 1 available under this heading shall be available for program
- 2 administration, and an expenditure plan for program ad-
- 3 ministration shall be provided to the Committees on Ap-
- 4 propriations of the Senate and the House of Representa-
- 5 tives within 60 days of the date of enactment of this Act.
- 6 EMERGENCY MANAGEMENT PERFORMANCE GRANTS
- 7 For necessary expenses for emergency management
- 8 performance grants, as authorized by the National Flood
- 9 Insurance Act of 1968 (42 U.S.C. 4001 et seq.), the Rob-
- 10 ert T. Stafford Disaster Relief and Emergency Assistance
- 11 Act (42 U.S.C. 5121 et seq.), the Earthquake Hazards
- 12 Reduction Act of 1977 (42 U.S.C. 7701 et seq.), and Re-
- 13 organization Plan No. 3 of 1978 (5 U.S.C. App.),
- 14 \$330,000,000: Provided, That total administrative costs
- 15 shall not exceed 3 percent of the total amount appro-
- 16 priated under this heading.
- 17 RADIOLOGICAL EMERGENCY PREPAREDNESS PROGRAM
- 18 The aggregate charges assessed during fiscal year
- 19 2010, as authorized in title III of the Departments of Vet-
- 20 erans Affairs and Housing and Urban Development, and
- 21 Independent Agencies Appropriations Act, 1999 (42)
- 22 U.S.C. 5196e), shall not be less than 100 percent of the
- 23 amounts anticipated by the Department of Homeland Se-
- 24 curity necessary for its radiological emergency prepared-
- 25 ness program for the next fiscal year: Provided, That the

- 1 methodology for assessment and collection of fees shall be
- 2 fair and equitable and shall reflect costs of providing such
- 3 services, including administrative costs of collecting such
- 4 fees: Provided further, That fees received under this head-
- 5 ing shall be deposited in this account as offsetting collec-
- 6 tions and will become available for authorized purposes on
- 7 October 1, 2010, and remain available until expended.
- 8 UNITED STATES FIRE ADMINISTRATION
- 9 For necessary expenses of the United States Fire Ad-
- 10 ministration and for other purposes, as authorized by the
- 11 Federal Fire Prevention and Control Act of 1974 (15
- 12 U.S.C. 2201 et seq.) and the Homeland Security Act of
- 13 2002 (6 U.S.C. 101 et seq.), \$45,588,000.
- 14 DISASTER RELIEF
- 15 (INCLUDING TRANSFER OF FUNDS)
- 16 For necessary expenses in carrying out the Robert
- 17 T. Stafford Disaster Relief and Emergency Assistance Act
- 18 (42 U.S.C. 5121 et seq.), \$2,000,000,000, to remain avail-
- 19 able until expended: *Provided*, That the Federal Emer-
- 20 gency Management Agency shall submit an expenditure
- 21 plan to the Committees on Appropriations of the Senate
- 22 and the House of Representatives detailing the use of the
- 23 funds for disaster readiness and support within 60 days
- 24 after the date of enactment of this Act: Provided further,
- 25 That the Federal Emergency Management Agency shall

- 1 submit to such Committees a quarterly report detailing
- 2 obligations against the expenditure plan and a justifica-
- 3 tion for any changes in spending: Provided further, That
- 4 of the total amount provided, \$16,000,000 shall be trans-
- 5 ferred to the Department of Homeland Security Office of
- 6 Inspector General for audits and investigations related to
- 7 disasters, subject to section 503 of this Act: Provided fur-
- 8 ther, That up to \$90,080,000 may be transferred to the
- 9 Federal Emergency Management Agency "Management
- 10 and Administration" account for management and admin-
- 11 istration functions: Provided further, That the amount
- 12 provided in the previous proviso shall not be available for
- 13 transfer to the "Management and Administration" ac-
- 14 count until the Federal Emergency Management Agency
- 15 submits an expenditure plan to the Committees on Appro-
- 16 priations of the Senate and the House of Representatives:
- 17 Provided further, That the Administrator of the Federal
- 18 Emergency Management Agency shall report monthly be-
- 19 ginning July 1, 2009, to the Committee on Appropriations
- 20 of the House of Representatives regarding the number of
- 21 individuals and households in need of Federal disaster as-
- 22 sistance as a result of such severe storms, tornados, flood-
- 23 ing, and mudslides (under FEMA-1841-DR) but denied
- 24 assistance due to failure to meet flood insurance require-
- 25 ments. Such report shall include the reasons and cir-

- 1 cumstances for each denial per individual and household:
- 2 Provided further, That for any request for reimbursement
- 3 from a Federal agency to the Department of Homeland
- 4 Security to cover expenditures under the Robert T. Staf-
- 5 ford Disaster Relief and Emergency Assistance Act (42
- 6 U.S.C. 5121 et seq.), or any mission assignment orders
- 7 issued by the Department for such purposes, the Secretary
- 8 of Homeland Security shall take appropriate steps to en-
- 9 sure that each agency is periodically reminded of Depart-
- 10 ment policies on—
- 11 (1) the detailed information required in sup-
- porting documentation for reimbursements; and
- 13 (2) the necessity for timeliness of agency bil-
- lings.
- 15 DISASTER ASSISTANCE DIRECT LOAN PROGRAM ACCOUNT
- For activities under section 319 of the Robert T.
- 17 Stafford Disaster Relief and Emergency Assistance Act
- 18 (42 U.S.C. 5162), \$295,000 is for the cost of direct loans:
- 19 Provided, That gross obligations for the principal amount
- 20 of direct loans shall not exceed \$25,000,000: Provided fur-
- 21 ther, That the cost of modifying such loans shall be as
- 22 defined in section 502 of the Congressional Budget Act
- 23 of 1974 (2 U.S.C. 661a).

1	FLOOD	MAP	MODERNIZATION	$\operatorname{FUND}$

- 2 For necessary expenses under section 1360 of the
- 3 National Flood Insurance Act of 1968 (42 U.S.C. 4101),
- 4 \$220,000,000, and such additional sums as may be pro-
- 5 vided by State and local governments or other political
- 6 subdivisions for cost-shared mapping activities under sec-
- 7 tion 1360(f)(2) of such Act (42 U.S.C. 4101(f)(2)), to re-
- 8 main available until expended: Provided, That total admin-
- 9 istrative costs shall not exceed 3 percent of the total
- 10 amount appropriated under this heading.

## 11 NATIONAL FLOOD INSURANCE FUND

- 12 For activities under the National Flood Insurance
- 13 Act of 1968 (42 U.S.C. 4001 et seq.), and the Flood Dis-
- 14 aster Protection Act of 1973 (42 U.S.C. 4001 et seq.),
- 15 \$159,469,000, which shall remain available until Sep-
- 16 tember 30, 2011, and shall be derived from offsetting col-
- 17 lections assessed and collected under section 1308(b)(3)
- 18 of the National Flood Insurance Act of 1968 (42 U.S.C.
- 19 4015(b)(3)), which shall be available as follows: (1) not
- 20 to exceed \$52,149,000 for salaries and expenses associ-
- 21 ated with flood mitigation and flood insurance operations;
- 22 and (2) no less than \$107,320,000 for flood plain manage-
- 23 ment and flood mapping: Provided, That any additional
- 24 fees collected pursuant to section 1308(b)(3) of the Na-
- 25 tional Flood Insurance Act of 1968 (42 U.S.C.

4015(b)(3)) shall be credited as an offsetting collection to this account, to be available for flood plain management 3 and flood mapping: Provided further, That if the Adminis-4 trator of the Federal Emergency Management Agency determines that such amount for salaries and expenses is insufficient, the Administrator of the Federal Emergency Management Agency may use amounts made available 8 under this heading for flood plain management and flood mapping to pay for such salaries and expenses, but only 10 if the Administrator submits to the Committees on Appropriations of the Senate and the House of Representatives 12 notice of the Administrator's intention to use such funds for such purpose 30 days in advance of any such use: Provided further, That in fiscal year 2010, no funds shall be 14 15 available from the National Flood Insurance Fund under section 1310 of that Act (42 U.S.C. 4017) in excess of: 16 17 (1) \$85,000,000 for operating expenses; (2) \$969,370,000

22 be for severe repetitive loss properties under section

for commissions and taxes of agents; (3) such sums as

are necessary for interest on Treasury borrowings; and (4)

\$120,000,000, which shall remain available until expended

for flood mitigation actions, of which \$70,000,000 shall

- $23\,$  1361A of the National Flood Insurance Act of  $1968~(42\,$
- 24 U.S.C. 4102a), of which \$10,000,000 shall be for repet-
- 25 itive insurance claims properties under section 1323 of the

18

19

20

- 1 National Flood Insurance Act of 1968 (42 U.S.C. 4030),
- 2 and of which \$40,000,000 is for flood mitigation assist-
- 3 ance under section 1366 of the National Flood Insurance
- 4 Act of 1968 (42 U.S.C. 4104c) notwithstanding subpara-
- 5 graphs (B) and (C) of subsection (b)(3) and subsection
- 6 (f) of section 1366 of the National Flood Insurance Act
- 7 of 1968 (42 U.S.C. 4104c) and notwithstanding sub-
- 8 section (a)(7) of section 1310 of the National Flood Insur-
- 9 ance Act of 1968 (42 U.S.C. 4017): *Provided further*, That
- 10 amounts collected under section 102 of the Flood Disaster
- 11 Protection Act of 1973 and section 1366(i) of the National
- 12 Flood Insurance Act of 1968 (42 U.S.C 1366(i)) shall be
- 13 deposited in the National Flood Insurance Fund to supple-
- 14 ment other amounts specified as available for section 1366
- 15 of the National Flood Insurance Act of 1968, notwith-
- 16 standing 42 U.S.C. 4012a(f)(8), 4104c(i), and
- 17 4104d(b)(2)-(3): Provided further, That total administra-
- 18 tive costs shall not exceed 4 percent of the total appropria-
- 19 tion.
- 20 NATIONAL PREDISASTER MITIGATION FUND
- 21 For the predisaster mitigation grant program under
- 22 section 203 of the Robert T. Stafford Disaster Relief and
- 23 Emergency Assistance Act (42 U.S.C. 5133),
- 24 \$100,000,000, to remain available until expended and as
- 25 detailed in the statement accompanying this Act: Pro-

1	vided, That the total administrative costs associated with
2	such grants shall not exceed 3 percent of the total amount
3	made available under this heading.
4	EMERGENCY FOOD AND SHELTER
5	To carry out the emergency food and shelter program
6	pursuant to title III of the McKinney-Vento Homeless As-
7	sistance Act (42 U.S.C. 11331 et seq.), \$200,000,000, to
8	remain available until expended: Provided, That total ad-
9	ministrative costs shall not exceed 3.5 percent of the total
10	amount made available under this heading.
11	TITLE IV—RESEARCH AND DEVELOPMENT,
12	TRAINING, AND SERVICES
13	UNITED STATES CITIZENSHIP AND IMMIGRATION
14	SERVICES
15	For necessary expenses for citizenship and immigra-
16	tion services, $$248,000,000$ (increased by $$50,000,000$ ),
17	of which \$100,000,000 shall be for processing applications
18	for asylum or refugee status; and of which \$112,000,000
19	(increased by \$50,000,000) is for the basic pilot program,
20	as authorized by section 402 of the Illegal Immigration
21	Reform and Immigrant Responsibility Act of 1996 (8
22	U.S.C. 1324a note), to assist United States employers
23	with maintaining a legal workforce: Provided, That not-
24	withstanding any other provision of law, funds available
~ ~	to United States Citizenship and Immigration Services

- 1 may be used to acquire, operate, equip, and dispose of up
- 2 to five vehicles, for replacement only, for areas where the
- 3 Administrator of General Services does not provide vehi-
- 4 cles for lease: Provided further, That the Director of
- 5 United States Citizenship and Immigration Services may
- 6 authorize employees who are assigned to those areas to
- 7 use such vehicles to travel between the employees' resi-
- 8 dences and places of employment: Provided further, That
- 9 none of the funds made available under this heading may
- 10 be obligated for processing applications for asylum or ref-
- 11 ugee status unless the Secretary of Homeland Security
- 12 has published a final rule updating part 103 of title 8,
- 13 Code of Federal Regulations, to discontinue the asylum/
- 14 refugee surcharge: Provided further, That none of the
- 15 funds made available under this heading for may be obli-
- 16 gated for development of the "REAL ID hub" until the
- 17 Committees on Appropriations of the Senate and the
- 18 House of Representatives receive and approve a plan for
- 19 expenditure for that program that describes the strategic
- 20 context of the program, the specific goals and milestones
- 21 set for the program, and the funds allocated for achieving
- 22 each of these goals and milestones.

1	FEDERAL LAW ENFORCEMENT TRAINING CENTER
2	SALARIES AND EXPENSES
3	For necessary expenses of the Federal Law Enforce-
4	ment Training Center, including materials and support
5	costs of Federal law enforcement basic training; the pur-
6	chase of not to exceed 117 vehicles for police-type use and
7	hire of passenger motor vehicles; expenses for student ath-
8	letic and related activities; the conduct of and participa-
9	tion in firearms matches and presentation of awards; pub-
10	lic awareness and enhancement of community support of
11	law enforcement training; room and board for student in-
12	terns; a flat monthly reimbursement to employees author-
13	ized to use personal mobile phones for official duties; and
14	services as authorized by section 3109 of title 5, United
15	States Code; \$239,356,000, of which up to \$47,751,000
16	shall remain available until September 30, 2011, for mate-
17	rials and support costs of Federal law enforcement basic
18	training; of which \$300,000 shall remain available until
19	expended for Federal law enforcement agencies partici-
20	pating in training accreditation, to be distributed as deter-
21	mined by the Federal Law Enforcement Training Center
22	for the needs of participating agencies; and of which not
23	to exceed \$12,000 shall be for official reception and rep-
24	resentation expenses: Provided, That the Center is author-
25	ized to obligate funds in anticipation of reimbursements

- 1 from agencies receiving training sponsored by the Center,
- 2 except that total obligations at the end of the fiscal year
- 3 shall not exceed total budgetary resources available at the
- 4 end of the fiscal year: Provided further, That section
- 5 1202(a) of Public Law 107–206 (42 U.S.C. 3771 note),
- 6 as amended by Public Law 110–329 (122 Stat. 3677), is
- 7 further amended by striking "December 31, 2011" and
- 8 inserting "December 31, 2012": Provided further, That
- 9 the Federal Law Enforcement Training Accreditation
- 10 Board, including representatives from the Federal law en-
- 11 forcement community and non-Federal accreditation ex-
- 12 perts involved in law enforcement training, shall lead the
- 13 Federal law enforcement training accreditation process to
- 14 continue the implementation of measuring and assessing
- 15 the quality and effectiveness of Federal law enforcement
- 16 training programs, facilities, and instructors: Provided
- 17 further, That the Director of the Federal Law Enforce-
- 18 ment Training Center shall schedule basic or advanced law
- 19 enforcement training, or both, at all four training facilities
- 20 under the control of the Federal Law Enforcement Train-
- 21 ing Center to ensure that such training facilities are oper-
- 22 ated at the highest capacity throughout the fiscal year.

1	ACQUISITIONS, CONSTRUCTION, IMPROVEMENTS, AND
2	RELATED EXPENSES
3	For acquisition of necessary additional real property
4	and facilities, construction, and ongoing maintenance, fa-
5	cility improvements, and related expenses of the Federal
6	Law Enforcement Training Center, \$43,456,000, to re-
7	main available until expended: Provided, That the Center
8	is authorized to accept reimbursement to this appropria-
9	tion from Government agencies requesting the construc-
10	tion of special use facilities.
11	Science and Technology
12	MANAGEMENT AND ADMINISTRATION
13	For salaries and expenses of the Office of the Under
14	Secretary for Science and Technology and for manage-
15	ment and administration of programs and activities, as
16	authorized by title III of the Homeland Security Act of
17	2002 (6 U.S.C. 181 et seq.), \$142,200,000: Provided
18	That not to exceed \$10,000 shall be for official reception
19	and representation expenses.
20	RESEARCH, DEVELOPMENT, ACQUISITION, AND
21	OPERATIONS
22	For necessary expenses for science and technology re-
23	search, including advanced research projects; development
24	test and evaluation; acquisition; and operations; as author-
25	ized by title III of the Homeland Security Act of 2002

- 1 (6 U.S.C. 181 et seq.); \$825,356,000, to remain available
- 2 until expended: *Provided*, That of the amount provided,
- 3 \$12,000,000 shall be for construction expenses of the Pa-
- 4 cific Northwest National Laboratory: Provided further,
- 5 That not less than \$10,000,000 shall be available for the
- 6 National Institute for Hometown Security, Kentucky: Pro-
- 7 vided further, That not less than \$2,000,000 shall be avail-
- 8 able for the Naval Postgraduate School: Provided further,
- 9 That not less than \$1,000,000 shall be available to con-
- 10 tinue a homeland security research, development, and
- 11 manufacturing pilot project: Provided further, That
- 12 \$500,000 shall be available for a demonstration project
- 13 to develop situational awareness and decision support ca-
- 14 pabilities through remote sensing technologies: Provided
- 15 further, That \$4,000,000 shall be available for a pilot pro-
- 16 gram to develop a replicable port security system that
- 17 would improve maritime domain awareness: Provided fur-
- 18 ther, That none of the funds available under this heading,
- 19 in this Act, or in any previously enacted law shall be obli-
- 20 gated for construction of a National Bio- and Agro-de-
- 21 fense Facility located on the United States mainland until
- 22 the Secretary of Homeland Security receives a risk assess-
- 23 ment prepared by a person who is not an officer or em-
- 24 ployee of the Department of Homeland Security of wheth-

er foot-and-mouth disease work can be done safely on the 2 United States mainland. 3 Domestic Nuclear Detection Office 4 MANAGEMENT AND ADMINISTRATION 5 For salaries and expenses of the Domestic Nuclear Detection Office as authorized by title XIX of the Home-6 land Security Act of 2002 (6 U.S.C. 591 et seq.) as 8 amended, for management and administration of programs and activities, \$39,599,000: Provided, That not to 10 exceed \$3,000 shall be for official reception and represen-11 tation expenses. 12 RESEARCH, DEVELOPMENT, AND OPERATIONS 13 For necessary expenses for radiological and nuclear research, development, testing, evaluation, and operations, 14 15 \$326,537,000 (increased by \$50,000,000), to remain available until expended. 16 17 TITLE V—GENERAL PROVISIONS 18 (INCLUDING RESCISSIONS OF FUNDS) 19 SEC. 501. No part of any appropriation contained in 20 this Act shall remain available for obligation beyond the 21 current fiscal year unless expressly so provided herein. 22 SEC. 502. Subject to the requirements of section 503 23 of this Act, the unexpended balances of prior appropriations provided for activities in this Act may be transferred

to appropriation accounts for such activities established

- 1 pursuant to this Act, may be merged with funds in the
- 2 applicable established accounts, and thereafter may be ac-
- 3 counted for as one fund for the same time period as origi-
- 4 nally enacted.
- 5 Sec. 503. (a) None of the funds provided by this Act,
- 6 provided by previous appropriations Acts to the agencies
- 7 in or transferred to the Department of Homeland Security
- 8 that remain available for obligation or expenditure in fiscal
- 9 year 2010, or provided from any accounts in the Treasury
- 10 of the United States derived by the collection of fees avail-
- 11 able to the agencies funded by this Act, shall be available
- 12 for obligation or expenditure through a reprogramming of
- 13 funds that: (1) creates a new program, project, office, or
- 14 activity; (2) eliminates a program, project, office, or activ-
- 15 ity; (3) increases funds for any program, project, or activ-
- 16 ity for which funds have been denied or restricted by the
- 17 Congress; (4) proposes to use funds directed for a specific
- 18 activity by either of the Committees on Appropriations of
- 19 the Senate or the House of Representatives for a different
- 20 purpose; or (5) contracts out any function or activity for
- 21 which funding levels were requested for Federal full-time
- 22 equivalents in the object classification tables contained in
- 23 the fiscal year 2010 Budget Appendix for the Department
- 24 of Homeland Security, as modified by the explanatory
- 25 statement accompanying this Act, unless the Committees

- 1 on Appropriations of the Senate and the House of Rep-
- 2 resentatives are notified 15 days in advance of such re-
- 3 programming of funds.
- 4 (b) None of the funds provided by this Act, provided
- 5 by previous appropriations Acts to the agencies in or
- 6 transferred to the Department of Homeland Security that
- 7 remain available for obligation or expenditure in fiscal
- 8 year 2010, or provided from any accounts in the Treasury
- 9 of the United States derived by the collection of fees or
- 10 proceeds available to the agencies funded by this Act, shall
- 11 be available for obligation or expenditure for programs,
- 12 projects, or activities through a reprogramming of funds
- 13 in excess of \$5,000,000 or 10 percent, whichever is less,
- 14 that: (1) augments existing programs, projects, or activi-
- 15 ties; (2) reduces by 10 percent funding for any existing
- 16 program, project, or activity, or numbers of personnel by
- 17 10 percent as approved by the Congress; or (3) results
- 18 from any general savings from a reduction in personnel
- 19 that would result in a change in existing programs,
- 20 projects, or activities as approved by the Congress, unless
- 21 the Committees on Appropriations of the Senate and the
- 22 House of Representatives are notified 15 days in advance
- 23 of such reprogramming of funds.
- 24 (c) Not to exceed 5 percent of any appropriation
- 25 made available for the current fiscal year for the Depart-

- 1 ment of Homeland Security by this Act or provided by
- 2 previous appropriations Acts may be transferred between
- 3 such appropriations, but no such appropriation, except as
- 4 otherwise specifically provided, shall be increased by more
- 5 than 10 percent by such transfers: *Provided*, That any
- 6 transfer under this section shall be treated as a re-
- 7 programming of funds under subsection (b) and shall not
- 8 be available for obligation unless the Committees on Ap-
- 9 propriations of the Senate and the House of Representa-
- 10 tives are notified 15 days in advance of such transfer.
- 11 (d) Notwithstanding subsections (a), (b), and (c) of
- 12 this section, no funds shall be reprogrammed within or
- 13 transferred between appropriations after June 30, except
- 14 in extraordinary circumstances that imminently threaten
- 15 the safety of human life or the protection of property.
- (e) Within 90 days after the date of the enactment
- 17 of this Act, the Secretary of Homeland Security shall sub-
- 18 mit to the Committees on Appropriations of the Senate
- 19 and the House of Representatives a report listing all dollar
- 20 amounts specified in this Act and accompanying explana-
- 21 tory statement that are identified in the detailed funding
- 22 table at the end of the explanatory statement accom-
- 23 panying this Act or any other amounts specified in this
- 24 Act or accompanying explanatory statement: Provided,
- 25 That such dollar amounts specified in this Act and accom-

- 1 panying explanatory statement shall be subject to the con-
- 2 ditions and requirements of subsections (a), (b), and (c)
- 3 of this section.
- 4 Sec. 504. The Department of Homeland Security
- 5 Working Capital Fund, established pursuant to section
- 6 403 of Public Law 103–356 (31 U.S.C. 501 note), shall
- 7 continue operations as a permanent working capital fund
- 8 for fiscal year 2010: Provided, That none of the funds ap-
- 9 propriated or otherwise made available to the Department
- 10 of Homeland Security may be used to make payments to
- 11 the Working Capital Fund, except for the activities and
- 12 amounts allowed in the President's fiscal year 2010 budg-
- 13 et: Provided further, That funds provided to the Working
- 14 Capital Fund shall be available for obligation until ex-
- 15 pended to carry out the purposes of the Working Capital
- 16 Fund: Provided further, That all departmental components
- 17 shall be charged only for direct usage of each Working
- 18 Capital Fund service: Provided further, That funds pro-
- 19 vided to the Working Capital Fund shall be used only for
- 20 purposes consistent with the contributing component: Pro-
- 21 vided further, That such fund shall be paid in advance or
- 22 reimbursed at rates which will return the full cost of each
- 23 service: Provided further, That the Working Capital Fund
- 24 shall be subject to the requirements of section 503 of this
- 25 Act.

- 1 Sec. 505. Except as otherwise specifically provided
- 2 by law, not to exceed 50 percent of unobligated balances
- 3 remaining available at the end of fiscal year 2010 from
- 4 appropriations for salaries and expenses for fiscal year
- 5 2010 in this Act shall remain available through September
- 6 30, 2011, in the account and for the purposes for which
- 7 the appropriations were provided: *Provided*, That prior to
- 8 the obligation of such funds, a request shall be submitted
- 9 to the Committees on Appropriations of the Senate and
- 10 the House of Representatives for approval in accordance
- 11 with section 503 of this Act.
- 12 Sec. 506. Funds made available by this Act for intel-
- 13 ligence activities are deemed to be specifically authorized
- 14 by the Congress for purposes of section 504 of the Na-
- 15 tional Security Act of 1947 (50 U.S.C. 414) during fiscal
- 16 year 2010 until the enactment of an Act authorizing intel-
- 17 ligence activities for fiscal year 2010.
- 18 Sec. 507. None of the funds made available by this
- 19 Act may be used to make a grant allocation, grant award,
- 20 contract award, other transactional agreement, or to issue
- 21 a letter of intent totaling in excess of \$1,000,000, or to
- 22 announce publicly the intention to make such an award,
- 23 including a contract covered by the Federal Acquisition
- 24 Regulation, unless the Secretary of Homeland Security no-
- 25 tifies the Committees on Appropriations of the Senate and

- 1 the House of Representatives at least 3 full business days
- 2 in advance of making such an award or issuing such a
- 3 letter: *Provided*, That if the Secretary of Homeland Secu-
- 4 rity determines that compliance with this section would
- 5 pose a substantial risk to human life, health, or safety,
- 6 an award may be made without notification and the Com-
- 7 mittees on Appropriations of the Senate and the House
- 8 of Representatives shall be notified not later than 5 full
- 9 business days after such an award is made or letter issued:
- 10 Provided further, That no notification shall involve funds
- 11 that are not available for obligation: Provided further,
- 12 That the notification shall include the amount of the
- 13 award, the fiscal year for which the funds for the award
- 14 were appropriated, and the account from which the funds
- 15 are being drawn: Provided further, That the Federal
- 16 Emergency Management Agency shall brief the Commit-
- 17 tees on Appropriations of the Senate and the House of
- 18 Representatives 5 full business days in advance of an-
- 19 nouncing publicly the intention of making an award under
- 20 the State and Local Programs.
- 21 Sec. 508. Notwithstanding any other provision of
- 22 law, no agency shall purchase, construct, or lease any ad-
- 23 ditional facilities, except within or contiguous to existing
- 24 locations, to be used for the purpose of conducting Federal
- 25 law enforcement training without the advance approval of

- 1 the Committees on Appropriations of the Senate and the
- 2 House of Representatives, except that the Federal Law
- 3 Enforcement Training Center is authorized to obtain the
- 4 temporary use of additional facilities by lease, contract,
- 5 or other agreement for training which cannot be accommo-
- 6 dated in existing Center facilities.
- 7 Sec. 509. None of the funds appropriated or other-
- 8 wise made available by this Act may be used for expenses
- 9 for any construction, repair, alteration, or acquisition
- 10 project for which a prospectus otherwise required under
- 11 chapter 33 of title 40, United States Code, has not been
- 12 approved, except that necessary funds may be expended
- 13 for each project for required expenses for the development
- 14 of a proposed prospectus.
- 15 Sec. 510. Sections 519, 520, 522, 528, 530, and 531
- 16 of the Department of Homeland Security Appropriations
- 17 Act, 2008 (division E of Public Law 110–161; 121 Stat.
- 18 2072, 2073, 2074, 2082) shall apply with respect to funds
- 19 made available in this Act in the same manner as such
- 20 sections applied to funds made available in that Act.
- SEC. 511. None of the funds made available in this
- 22 Act may be used in contravention of the applicable provi-
- 23 sions of the Buy American Act (41 U.S.C. 10a et seq.).
- SEC. 512. None of the funds appropriated by this Act
- 25 may be used to process or approve a competition under

- 1 Office of Management and Budget Circular A–76 for serv-
- 2 ices provided as of June 1, 2004, by employees (including
- 3 employees serving on a temporary or term basis) of United
- 4 States Citizenship and Immigration Services of the De-
- 5 partment of Homeland Security who are known as of that
- 6 date as immigration information officers, contact rep-
- 7 resentatives, or investigative assistants.
- 8 Sec. 513. (a) The Secretary of Homeland Security
- 9 shall research, develop, and procure new technologies to
- 10 inspect and screen air cargo carried on passenger aircraft
- 11 by the earliest date possible.
- 12 (b) Checked baggage explosive detection equipment
- 13 and screeners that exist as of the date of the enactment
- 14 of this Act shall be used to screen air cargo carried on
- 15 passenger aircraft to the greatest extent practicable at
- 16 each airport until technologies developed under subsection
- 17 (a) are available for such purpose.
- 18 (c) The Assistant Secretary of Homeland Security
- 19 (Transportation Security Administration) shall work with
- 20 air carriers and airports to ensure that the screening of
- 21 cargo carried on passenger aircraft, as defined in section
- 22 44901(g)(5) of title 49, United States Code, increases in-
- 23 crementally each quarter.
- 24 (d) Not later than 45 days after the end of each quar-
- 25 ter, the Assistant Secretary shall submit to the Commit-

- 1 tees on Appropriations of the Senate and the House of
- 2 Representatives a report on air cargo inspection statistics
- 3 by airport and air carrier detailing the incremental
- 4 progress being made to meet the requirements of section
- 5 44901(g)(2) of title 49, United States Code.
- 6 (e) Not later than 180 days after the date of the en-
- 7 actment of this Act, the Assistant Secretary of Homeland
- 8 Security (Transportation Security Administration) shall
- 9 submit to the Committees on Appropriations of the Senate
- 10 and the House of Representatives, a report on how the
- 11 Transportation Security Administration plans to meet the
- 12 requirement for screening all air cargo on passenger air-
- 13 craft by the deadline under section 44901(g) of title 49,
- 14 United States Code. The report shall identify the elements
- 15 of the system to screen 100 percent of cargo transported
- 16 between domestic airports at a level of security commensu-
- 17 rate with the level of security for the screening of pas-
- 18 senger checked baggage.
- 19 Sec. 514. Except as provided in section 44945 of title
- 20 49, United States Code, funds appropriated or transferred
- 21 to the Transportation Security Administration "Aviation
- 22 Security", "Administration" and "Transportation Secu-
- 23 rity Support" accounts for fiscal years 2004, 2005, 2006,
- 24 and 2007 that are recovered or deobligated shall be avail-
- 25 able only for the procurement or installation of explosives

- 1 detection systems for air cargo, baggage, and checkpoint
- 2 screening systems, subject to notification: *Provided*, That
- 3 quarterly reports shall be submitted to the Committees on
- 4 Appropriations of the Senate and the House of Represent-
- 5 atives on any funds that are recovered or deobligated.
- 6 Sec. 515. Any funds appropriated to the Coast
- 7 Guard "Acquisition, Construction, and Improvements" ac-
- 8 count for fiscal years 2002, 2003, 2004, 2005, and 2006
- 9 for the 110–123 foot patrol boat conversion that are recov-
- 10 ered, collected, or otherwise received as the result of nego-
- 11 tiation, mediation, or litigation, shall be available until ex-
- 12 pended for the Fast Response Cutter program.
- 13 Sec. 516. Within 45 days after the end of each
- 14 month, the Chief Financial Officer of the Department of
- 15 Homeland Security shall submit to the Committees on Ap-
- 16 propriations of the Senate and the House of Representa-
- 17 tives a monthly budget and staffing report for that month
- 18 that includes total obligations, on-board versus funded
- 19 full-time equivalent staffing levels, and the number of con-
- 20 tract employees for each office of the Department.
- 21 Sec. 517. Section 532(a) of Public Law 109–295
- 22 (120 Stat. 1384) is amended by striking "2009" and in-
- 23 serting "2010".
- Sec. 518. The functions of the Federal Law Enforce-
- 25 ment Training Center instructor staff shall be classified

- 1 as inherently governmental for the purpose of the Federal
- 2 Activities Inventory Reform Act of 1998 (31 U.S.C. 501
- 3 note).
- 4 Sec. 519. (a) None of the funds provided by this or
- 5 any other Act may be obligated for the development, test-
- 6 ing, deployment, or operation of any portion of a human
- 7 resources management system authorized by Section
- 8 9701(a) of title 5, United States Code, or by regulations
- 9 prescribed pursuant to such section, for an employee, as
- 10 that term is defined in section 7103(a)(2) of such title.
- 11 (b) The Secretary of Homeland Security shall col-
- 12 laborate with employee representatives in the manner pre-
- 13 scribed in section 9701(e) of title 5, United States Code,
- 14 in the planning, testing, and development of any portion
- 15 of a human resources management system that is devel-
- 16 oped, tested, or deployed for persons excluded from the
- 17 definition of employee as that term is defined in section
- $18 \quad 7103(a)(2)$  of such title.
- 19 Sec. 520. For fiscal year 2010, none of the funds
- 20 made available in this or any other Act may be used to
- 21 enforce section 4025(1) of Public Law 108–458 unless the
- 22 Assistant Secretary of Homeland Security (Transpor-
- 23 tation Security Administration) reverses the determination
- 24 of July 19, 2007, that butane lighters are not a significant
- 25 threat to civil aviation security.

- 1 Sec. 521. Funds made available in this Act may be
- 2 used to alter operations within the Civil Engineering Pro-
- 3 gram of the Coast Guard nationwide, including civil engi-
- 4 neering units, facilities design and construction centers,
- 5 maintenance and logistics commands, and the Coast
- 6 Guard Academy, except that none of the funds provided
- 7 in this Act may be used to reduce operations within any
- 8 Civil Engineering Unit unless specifically authorized by a
- 9 statute enacted after the date of the enactment of this
- 10 Act.
- 11 Sec. 522. (a) Except as provided in subsection (b),
- 12 none of the funds appropriated in this or any other Act
- 13 to the Office of the Secretary and Executive Management,
- 14 the Office of the Under Secretary for Management, or the
- 15 Office of the Chief Financial Officer, may be obligated for
- 16 a grant or contract funded under such headings by any
- 17 means other than full and open competition.
- 18 (b) Subsection (a) does not apply to obligation of
- 19 funds for a contract awarded—
- 20 (1) by a means that is required by a Federal
- statute, including obligation for a purchase made
- 22 under a mandated preferential program, including
- the AbilityOne Program, that is authorized under
- the Javits-Wagner-O'Day Act (41 U.S.C. 46 et
- 25 seq.);

- 1 (2) pursuant to the Small Business Act (15 2 U.S.C. 631 et seq.);
- 3 (3) in an amount less than the simplified acqui-
- 4 sition threshold described under section 302A(a) of
- 5 the Federal Property and Administrative Services
- 6 Act of 1949 (41 U.S.C. 252a(a)); or
- 7 (4) by another Federal agency using funds pro-8 vided through an interagency agreement.
- 9 (c)(1) Subject to paragraph (2), the Secretary of
- 10 Homeland Security may waive the application of this sec-
- 11 tion for the award of a contract in the interest of national
- 12 security or if failure to do so would pose a substantial risk
- 13 to human health or welfare.
- 14 (2) Not later than 5 days after the date on which
- 15 the Secretary of Homeland Security issues a waiver under
- 16 this subsection, the Secretary shall submit notification of
- 17 that waiver to the Committees on Appropriations of the
- 18 Senate and the House of Representatives, including a de-
- 19 scription of the applicable contract and an explanation of
- 20 why the waiver authority was used. The Secretary may
- 21 not delegate the authority to grant such a waiver.
- (d) In addition to the requirements established by
- 23 subsections (a), (b), and (c) of this section, the Inspector
- 24 General of the Department of Homeland Security shall re-
- 25 view departmental contracts awarded through means other

- 1 than a full and open competition to assess departmental
- 2 compliance with applicable laws and regulations: *Provided*,
- 3 That the Inspector General shall review selected contracts
- 4 awarded in the previous fiscal year through other than full
- 5 and open competition: Provided further, That in selecting
- 6 which contracts to review, the Inspector General shall con-
- 7 sider the cost and complexity of the goods and services
- 8 to be provided under the contract, the criticality of the
- 9 contract to fulfilling Department missions, past perform-
- 10 ance problems on similar contracts or by the selected ven-
- 11 dor, complaints received about the award process or con-
- 12 tractor performance, and such other factors as the Inspec-
- 13 tor General deems relevant: Provided further, That the In-
- 14 spector General shall report the results of the reviews to
- 15 the Committees on Appropriations of the Senate and the
- 16 House of Representatives.
- 17 Sec. 523. None of the funds provided by this or pre-
- 18 vious appropriations Acts shall be used to fund any posi-
- 19 tion designated as a Principal Federal Official for any
- 20 Robert T. Stafford Disaster Relief and Emergency Assist-
- 21 ance Act (42 U.S.C. 5121 et seq.) declared disasters or
- 22 emergencies.
- SEC. 524. None of the funds made available in this
- 24 Act may be used by United States Citizenship and Immi-
- 25 gration Services to grant an immigration benefit unless

- 1 the results of background checks required by law to be
- 2 completed prior to the granting of the benefit have been
- 3 received by United States Citizenship and Immigration
- 4 Services, and the results do not preclude the granting of
- 5 the benefit.
- 6 Sec. 525. None of the funds made available in this
- 7 Act may be used to destroy or put out to pasture any horse
- 8 or other equine belonging to the Federal Government that
- 9 has become unfit for service, unless the trainer or handler
- 10 is first given the option to take possession of the equine
- 11 through an adoption program that has safeguards against
- 12 slaughter and inhumane treatment.
- 13 Sec. 526. None of the funds provided in this Act
- 14 shall be available to carry out section 872 of the Homeland
- 15 Security Act of 2002 (6 U.S.C. 452).
- 16 Sec. 527. None of the funds appropriated by this Act
- 17 may be used to conduct, or to implement the results of,
- 18 a competition under Office of Management and Budget
- 19 Circular A–76 for activities performed with respect to the
- 20 Coast Guard National Vessel Documentation Center.
- 21 Sec. 528. The Secretary of Homeland Security shall
- 22 require that all contracts of the Department of Homeland
- 23 Security that provide award fees link such fees to success-
- 24 ful acquisition outcomes (which outcomes shall be speci-
- 25 fied in terms of cost, schedule, and performance).

- 1 Sec. 529. None of the funds made available to the
- 2 Office of the Secretary and Executive Management under
- 3 this Act may be expended for any new hires by the Depart-
- 4 ment of Homeland Security that are not verified through
- 5 the basic pilot program under section 401 of the Illegal
- 6 Immigration Reform and Immigrant Responsibility Act of
- 7 1996 (8 U.S.C. 1324a note).
- 8 Sec. 530. None of the funds made available in this
- 9 Act for U.S. Customs and Border Protection may be used
- 10 to prevent an individual not in the business of importing
- 11 a prescription drug (within the meaning of section 801(g)
- 12 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
- 13 381(g)) from importing a prescription drug from Canada
- 14 that complies with the Federal Food, Drug, and Cosmetic
- 15 Act (21 U.S.C. 301 et seq.): Provided, That this section
- 16 shall apply only to individuals transporting on their person
- 17 a personal-use quantity of the prescription drug, not to
- 18 exceed a 90-day supply: Provided further, That the pre-
- 19 scription drug may not be—
- 20 (1) a controlled substance, as defined in section
- 21 102 of the Controlled Substances Act (21 U.S.C.
- 22 802); or
- 23 (2) a biological product, as defined in section
- 351 of the Public Health Service Act (42 U.S.C.
- 25 262).

- 1 Sec. 531. None of the funds made available in this
- 2 Act may be used by the Secretary of Homeland Security
- 3 or any delegate of the Secretary to issue any rule or regu-
- 4 lation which implements the Notice of Proposed Rule-
- 5 making related to Petitions for Aliens To Perform Tem-
- 6 porary Nonagricultural Services or Labor (H-2B) set out
- 7 beginning on 70 Fed. Reg. 3984 (January 27, 2005).
- 8 Sec. 532. Section 831 of the Homeland Security Act
- 9 of 2002 (6 U.S.C. 391) is amended—
- 10 (1) in subsection (a), by striking "Until Sep-
- tember 30, 2009" and inserting "Until September
- 12 30, 2010,"; and
- 13 (2) in subsection (d)(1), by striking "September
- 14 30, 2009," and inserting "September 30, 2010,".
- 15 Sec. 533. None of the funds made available in this
- 16 Act may be used for planning, testing, piloting, or devel-
- 17 oping a national identification card.
- 18 Sec. 534. (a) Notwithstanding any other provision
- 19 of this Act, except as provided in subsection (b), and 30
- 20 days after the date that the President determines whether
- 21 to declare a major disaster because of an event and any
- 22 appeal is completed, the Administrator shall submit to the
- 23 Committee on Homeland Security and Governmental Af-
- 24 fairs of the Senate, the Committee on Homeland Security
- 25 of the House of Representatives, the Committee on Trans-

- 1 portation and Infrastructure of the House of Representa-
- 2 tives, the Committees on Appropriations of the Senate and
- 3 the House of Representatives, and publish on the website
- 4 of the Federal Emergency Management Agency, a report
- 5 regarding that decision, which shall summarize damage
- 6 assessment information used to determine whether to de-
- 7 clare a major disaster.
- 8 (b) The Administrator may redact from a report
- 9 under subsection (a) any data that the Administrator de-
- 10 termines would compromise national security.
- 11 (c) In this section—
- 12 (1) the term "Administrator" means the Ad-
- ministrator of the Federal Emergency Management
- 14 Agency; and
- 15 (2) the term "major disaster" has the meaning
- given that term in section 102 of the Robert T.
- 17 Stafford Disaster Relief and Emergency Assistance
- 18 Act (42 U.S.C. 5122).
- 19 Sec. 535. Notwithstanding any other provision of
- 20 law, in the fiscal year 2010 or a subsequent fiscal year,
- 21 if the Secretary of Homeland Security determine that the
- 22 National Bio— and Agro—defense Facility should be located
- 23 at a site other than Plum Island, New York, the Secretary
- 24 shall liquidate the Plum Island asset by directing the Ad-
- 25 ministrator of General Services to sell, through public sale,

all real and related personal property and transportation 2 assets that support Plum Island operations, subject to 3 such terms and conditions as the Secretary determines are 4 necessary to protect government interests and meet pro-5 gram requirements: Provided, That the proceeds of such 6 sale shall be deposited as offsetting collections into the Department of Homeland Security Science and Technology 8 "Research, Development, Acquisition, and Operations" account and, subject to appropriation, shall be available until 10 expended, for site acquisition, construction, and costs related to the construction of the National Bio- and Agrodefense Facility, including the costs associated with the 12 sale, including due diligence requirements, necessary environmental remediation at Plum Island, and reimburse-14 15 ment of expenses incurred by the General Services Administration: Provided further, That after the completion of 16 construction and environmental remediation, the unexpended balances of funds appropriated for costs referred 18 to in the preceding proviso shall be available for transfer 19 to the appropriate account for design and construction of 21 a consolidated Department of Homeland Security Headquarters project, excluding daily operations and mainte-23 nance costs, notwithstanding section 503 of this Act, and the Committees on Appropriations of the Senate and the

- 1 House of Representatives shall be notified 15 days prior
- 2 to such transfer.
- 3 Sec. 536. Any official who is required by this Act
- 4 to report or certify to the Committees on Appropriations
- 5 of the Senate and the House of Representatives may not
- 6 delegate such authority to perform that act unless specifi-
- 7 cally authorized herein.
- 8 Sec. 537. The Secretary of Homeland Security, in
- 9 consultation with the Secretary of the Treasury, shall no-
- 10 tify the Committees on Appropriations of the Senate and
- 11 the House of Representatives of any proposed transfers
- 12 of funds available under subsection (g)(4)(B) of title 31,
- 13 Unites States Code (as added by Public Law 102–393)
- 14 from the Department of the Treasury Forfeiture Fund to
- 15 any agency within the Department of Homeland Security:
- 16 Provided, That none of the funds identified for such a
- 17 transfer may be obligated until the Committees on Appro-
- 18 priations of the Senate and the House of Representatives
- 19 approve the proposed transfers.
- 20 Sec. 538. If the Assistant Secretary of Homeland Se-
- 21 curity (Transportation Security Administration) deter-
- 22 mines that an airport does not need to participate in the
- 23 basic pilot program under section 402 of the Illegal Immi-
- 24 gration Reform and Immigrant Responsibility Act of 1996
- 25 (8 U.S.C. 1324a note), the Assistant Secretary shall cer-

1	tify to the Committees on Appropriations of the Senate
2	and the House of Representatives that no security risks
3	will result from such non-participation.
4	Sec. 539. From the unobligated balances of prior
5	year appropriations made available for "Analysis and Op-
6	erations", \$2,203,000 is rescinded.
7	Sec. 540. The explanatory statement referenced in
8	section 4 of Public Law 110–161 for "National
9	Predisaster Mitigation Fund" under Federal Emergency
10	Management Agency is deemed to be amended—
11	(1) by striking "Dalton Fire District" and all
12	that follows through "750,000" and inserting the
13	following:
	"Franklin Regional Council of Governments, MA250,000Town of Lanesborough, MA175,000University of Massachusetts, MA175,000"
14	(2) by striking "Santee and";
15	(3) by striking "3,000,000" and inserting
16	"1,500,000";
17	(4) by inserting after the item relating to Adju-
18	tant General's Office of Emergency Preparedness
19	the following:
	"Town of Branchville, SC
20	and

- 1 (5) by striking "Public Works Department of
- 2 the City of Santa Cruz, CA" and inserting "Mon-
- 3 terey County Water Resources Agency, CA".
- 4 Sec. 541. Section 203(m) of the Robert T. Stafford
- 5 Disaster Relief and Emergency Assistance Act (42 U.S.C.
- 6 5133(m)) is amended by striking "September 30, 2009"
- 7 and inserting "September 30, 2010".
- 8 Sec. 542. From the unobligated balances of prior
- 9 year appropriations made available for the "Infrastructure
- 10 Protection and Information Security" account,
- 11 \$5,963,000 is rescinded.
- 12 Sec. 543. From unobligated amounts that are avail-
- 13 able to the Coast Guard for fiscal year 2008 or 2009 for
- 14 acquisition, construction, and improvements for shoreside
- 15 facilities and aids to navigation at Coast Guard Sector
- 16 Buffalo, the Secretary of Homeland Security shall use
- 17 such sums as may be necessary to make improvements to
- 18 the land along the northern portion of Sector Buffalo to
- 19 enhance public access to the Buffalo Lighthouse and the
- 20 waterfront.
- 21 Sec. 544. For fiscal year 2010 and hereinafter, the
- 22 Secretary may provide to personnel appointed or assigned
- 23 to serve abroad, allowances and benefits similar to those
- 24 provided under chapter 9 of title I of the Foreign Service
- 25 Act of 1990 (22 U.S.C. 4081 et seq.).

1	Sec. 545. (a) Extension of Programs.—Section
2	143 of Division A of the Consolidated Security, Disaster
3	Assistance, and Continuing Appropriations Act, 2009
4	(Public Law 110–329; 122 Stat. 3580 et seq.), as amend-
5	ed by section 101 of division J of the Omnibus Appropria-
6	tions Act, 2009 (Public Law 111–8), is amended by strik-
7	ing "September 30, 2009" and inserting "September 30,
8	2011".
9	(b) Protection of Social Security Administra-
10	TION PROGRAMS.—
11	(1) Funding under agreement.—Effective
12	for fiscal years beginning on or after October 1,
13	2009, the Commissioner of Social Security and the
14	Secretary of Homeland Security shall enter into and
15	maintain an agreement which shall—
16	(A) provide funds to the Commissioner for
17	the full costs of the responsibilities of the Com-
18	missioner under section 404 of the Illegal Im-
19	migration Reform and Immigrant Responsibility
20	Act of 1996 (8 U.S.C. 1324a note), including—
21	(i) acquiring, installing, and maintain-
22	ing technological equipment and systems
23	necessary for the fulfillment of the respon-
24	sibilities of the Commissioner under such
25	section 404, but only that portion of such

1	costs that are attributable exclusively to
2	such responsibilities; and
3	(ii) responding to individuals who con-
4	test a tentative nonconfirmation provided
5	by the basic pilot confirmation system es-
6	tablished under such section;
7	(B) subject to the availability of appropria-
8	tions for such purpose, provide such funds
9	quarterly in advance of the applicable quarter
10	based on estimating methodology agreed to by
11	the Commissioner and the Secretary (except in
12	such instances where the delayed enactment of
13	an annual appropriation may preclude such
14	quarterly payments); and
15	(C) require an annual accounting and rec-
16	onciliation of the actual costs incurred and the
17	funds provided under the agreement, which
18	shall be jointly reviewed by the Office of the In-
19	spector General of the Social Security Adminis-
20	tration and the Office of Inspector General of
21	the Department of Homeland Security.
22	(2) Continuation of employment
23	VERIFICATION IN ABSENCE OF TIMELY AGREE-
24	MENT.—In any case in which the agreement re-
25	quired under paragraph (1) for any fiscal year be-

1 ginning on or after October 1, 2009, has not been 2 reached as of October 1 of such fiscal year, the most 3 recent agreement between the Commissioner and the Secretary of Homeland Security providing for fund-5 ing to cover the costs of the responsibilities of the 6 Commissioner under section 404 of the Illegal Immi-7 gration Reform and Immigrant Responsibility Act of 8 1996 (8 U.S.C. 1324a note) shall be deemed in ef-9 fect on an interim basis for such fiscal year until 10 such time as an agreement required under para-11 graph (1) is subsequently reached, except that the 12 terms of such interim agreement shall be modified 13 by the Director of the Office of Management and 14 Budget to adjust for inflation and any increase or 15 decrease in the volume of requests under the basic 16 pilot confirmation system. In any case in which an 17 interim agreement applies for any fiscal year under 18 this paragraph, the Commissioner and the Secretary 19 shall, not later than October 1 of such fiscal year, 20 notify the Committee on Ways and Means of the 21 House of Representatives, the Committees on the 22 Judiciary of the Senate and the House of Represent-23 atives, the Committees on Appropriations of the 24 Senate and the House of Representatives, and the 25 Committee on Finance of the Senate of the failure

1	to reach the agreement required under paragraph
2	(1) for such fiscal year. Until such time as the
3	agreement required under paragraph (1) has been
4	reached for such fiscal year, the Commissioner and
5	the Secretary shall, not later than the end of each
6	90-day period after October 1 of such fiscal year,
7	notify such Committees of the status of negotiations
8	between the Commissioner and the Secretary in
9	order to reach such an agreement.
10	(c) GAO STUDY OF BASIC PILOT CONFIRMATION
11	System.—
12	(1) In general.—As soon as practicable after
13	the date of the enactment of this Act, the Comp-
14	troller General shall conduct a study regarding erro-
15	neous tentative nonconfirmations under the basic
16	pilot confirmation system established under section
17	404(a) of the Illegal Immigration Reform and Immi-
18	grant Responsibility Act of 1996 (8 U.S.C. 1324a
19	note).
20	(2) Matters to be studied.—In the study
21	required under paragraph (1), the Comptroller Gen-
22	eral shall determine and analyze—
23	(A) the causes of erroneous tentative non-
24	confirmations under the basic pilot confirmation
25	system;

1	(B) the processes by which such erroneous
2	tentative nonconfirmations are remedied; and
3	(C) the effect of such erroneous tentative
4	nonconfirmations on individuals, employers, and
5	Federal agencies.
6	(3) Report.—Not later than 2 years after the
7	date of the enactment of this Act, the Comptroller
8	General shall submit the results of the study re-
9	quired under paragraph (1) to the Committee on
10	Ways and Means of the House of Representatives,
11	the Committees on the Judiciary of the Senate and
12	the House of Representatives, the Committee on Fi-
13	nance of the Senate, and the Committees on Appro-
14	priations of the Senate and the House of Represent-
15	atives.
16	(d) GAO STUDY OF EFFECTS OF BASIC PILOT PRO-
17	GRAM ON SMALL ENTITIES.—
18	(1) In general.—Not later than 2 years after
19	the date of the enactment of this Act, the Comp-
20	troller General shall submit to the Committees on
21	the Judiciary of the Senate and the House of Rep-
22	resentatives and the Committees on Appropriations
23	of the Senate and the House of Representatives a
24	report containing the Comptroller General's analysis

of the effects of the basic pilot program described in

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1	section 404(a) of the Illegal Immigration Reform
2	and Immigrant Responsibility Act of 1996 (8 U.S.C.
3	1324a note) on small entities (as defined in section
4	601 of title 5, United States Code). The report shall
5	detail—
6	(A) the costs of compliance with such pro-
7	gram on small entities;
8	(B) a description and an estimate of the
9	number of small entities enrolled and partici-
10	pating in such program or an explanation of
11	why no such estimate is available;
12	(C) the projected reporting, recordkeeping,
13	and other compliance requirements of such pro-
14	gram on small entities;
15	(D) factors that impact small entities' en-
16	rollment and participation in such program, in-
17	cluding access to appropriate technology, geog-
18	raphy, entity size, and class of entity; and
19	(E) the steps, if any, the Secretary of
20	Homeland Security has taken to minimize the
21	economic impact of participating in such pro-
22	gram on small entities.
23	(2) DIRECT AND INDIRECT EFFECTS.—The re-
24	port shall cover, and treat separately, direct effects
25	(such as wages, time, and fees spent on compliance)

1	and indirect effects (such as the effect on cash flow,
2	sales, and competitiveness).
3	(3) Specific contents.—The report shall pro-
4	vide specific and separate details with respect to—
5	(A) small businesses (as defined in section
6	601 of title 5, United States Code) with fewer
7	than 50 employees; and
8	(B) small entities operating in States that
9	have mandated use of the basic pilot program.
10	Sec. 546. (a) In General.—Strike subparagraphs
11	(A) through (C) that appear within section 426(b) of divi-
12	sion J of the Consolidated Appropriations Act, 2005 (Pub-
13	lic Law 108–447) and insert the following:
14	"(A) Secretaray of State.—One-third
15	of the amounts deposited into the Fraud Pre-
16	vention and Detection Account shall remain
17	available to the Secretary of State until ex-
18	pended for programs and activities—
19	"(i) to increase the number of con-
20	sular and diplomatic security personnel as-
21	signed primarily to the function of pre-
22	venting and detecting fraud by applicants
23	for visas described in subparagraph (H)(i),
24	(H)(ii), or (L) of section 101(a)(15);

"(ii) otherwise to prevent and detect 1 2 visa fraud, including fraud by applicants 3 for visas described in subparagraph (H)(i), 4 (H)(ii), or (L) of section 101(a)(15), as well as the purchase, lease, construction, 6 and staffing of facilities for the processing 7 of these classes of visa, in consultation 8 with the Secretary of Homeland Security 9 as appropriate; and

> "(iii) upon request by the Secretary of Homeland Security, to assist such Secretary in carrying out the fraud prevention and detection programs and activities described in subparagraph (B).

"(B) Secretary of Homeland Secu-RITY.—One-third of the amounts deposited into the Fraud Prevention and Detection Account shall remain available to the Secretary of Homeland Security until expended for programs and activities to prevent and detect immigration benefit fraud, including fraud with respect to petitions filed under paragraph (1) or (2)(A) of section 214(c) to grant an alien nonimmigrant status described in subparagraph (H) or (L) of section 101(a)(15).

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- 1 "(C) Secretary of Labor.—One-third of 2 the amounts deposited into the Fraud Preven-3 tion and Detection Account shall remain avail-4 able to the Secretary of Labor until expended for wage and hour enforcement programs and 6 activities otherwise authorized to be conducted 7 by the Secretary of Labor that focus on indus-8 tries likely to employ nonimmigrants, including 9 enforcement programs and activities described in section 212(n) and enforcement programs 10 11 activities related section and to 12 214(c)(14)(A)(i).".
- 13 (b) Effective Date.—The amendment made by 14 subsection (a) shall take effect on the date of the enact15 ment of this Act.
- 16 CLARIFICATION OF FEE AUTHORITY
- 17 Sec. 547. (a) In General.—In addition to collection
- 18 of registration fees described in section 244(c)(1)(B) of
- 19 the Immigration and Nationality Act (8 U.S.C.
- 20 1254a(c)(1)(B)), fees for fingerprinting services, biometric
- 21 services, and other necessary services may be collected
- 22 when administering the program described in section 244
- 23 of such Act.
- (b) Construction.—Subsection (a) shall be con-
- 25 strued to apply for fiscal year 1998 and each fiscal year
- 26 thereafter.

- 1 Sec. 548. Section 550(b) of the Department of
- 2 Homeland Security Appropriations Act, 2007 (Public Law)
- 3 109–295; 6 U.S.C. 121 note) is amended by striking
- 4 "three years after the date of enactment of this Act" and
- 5 inserting "October 4, 2010".
- 6 Sec. 549. For Fiscal Year 2010 and thereafter, the
- 7 Secretary of Homeland Security may collect fees from any
- 8 non-Federal participant in a conference, seminar, exhi-
- 9 bition, symposium, or similar meeting conducted by the
- 10 Department of Homeland Security in advance of the con-
- 11 ference, either directly or by entering into a contract, and
- 12 those fees shall be credited to the appropriation or account
- 13 from which the costs of the conference, seminar, exhi-
- 14 bition, symposium, or similar meeting are paid and shall
- 15 be available to pay the costs of the Department of Home-
- 16 land Security with respect to the conference or to reim-
- 17 burse the Department for costs incurred with respect to
- 18 the conference. In the event the total amount of fees col-
- 19 lected with respect to a conference exceeds the actual costs
- 20 of the Department of Homeland Security with respect to
- 21 the conference, the amount of such excess shall be depos-
- 22 ited into the Treasury as miscellaneous receipts.
- Sec. 550. From unobligated balances for fiscal year
- 24 2009 made available for the Federal Emergency Manage-

- 1 ment Agency "Trucking Industry Security Grants" ac-
- 2 count, \$5,572,000 is rescinded.
- 3 Sec. 551. None of the funds made avilable in this
- 4 Act may be obligated for full-scale procurement of Ad-
- 5 vanced Spectroscopic Portal monitors until the Secretary
- 6 of Homeland Security submits to the Committees on Ap-
- 7 propriations of the Senate and the House of Representa-
- 8 tives a report certifying that a significant increase in oper-
- 9 ational effectiveness will be achieved: Provided, That the
- 10 Secretary shall submit separate and distinct certifications
- 11 prior to the procurement of Advaced Spectroscopic Portal
- 12 monitors for primary and secondary deployment that ad-
- 13 dress the unique requirements for operational effectiveness
- 14 of each type of deployment: Provided further, That the
- 15 Secretary shall consult with the National Academy of
- 16 Sciences before making such certifications: Provided fur-
- 17 ther, That none of the funds provided in this Act may be
- 18 obligated for high-risk concurrent development and pro-
- 19 duction of mutually dependent software and hardware.
- Sec. 552. (a) As part of a plan regarding the pro-
- 21 posed disposition of any individual who is detained, as of
- 22 April 30, 2009, at Naval Station, Guantanamo Bay, Cuba,
- 23 the Secretary of Homeland Security shall conduct a threat
- 24 assessment for each such individual who is proposed to
- 25 be transferred to the continental United States, Alaska,

Hawaii, the District of Columbia, or the United States 2 Territories that— 3 (1) determines the risk that the individual might instigate an act of terrorism within the conti-5 nental United States, Alaska, Hawaii, the District of 6 Columbia, or the United States Territories if the in-7 dividual were so transferred; and (2) determines the risk that the individual 8 9 might advocate, coerce, or incite violent extremism, 10 ideologically motivated criminal activity, or acts of 11 terrorism, among inmate populations at incarcer-12 ation facilities within the continental United States, 13 Alaska, Hawaii, the District of Columbia, or the 14 United States Territories if the individual were 15 transferred to such a facility. 16 (b) Section 44903(j)(2)(C) of title 49, United States 17 Code, is amended by adding at the end the following new clause: 18 19 "(v) Inclusion of Detainees on No 20 FLY LIST.—The Assistant Secretary, in co-21 ordination with the Terrorist Screening 22 Center, shall include on the No Fly List 23 any individual who was a detainee held at 24 the Naval Station, Guantanamo Bay,

Cuba, unless the President certifies in

25

- writing to Congress that the detainee poses
  no threat to the United States, its citizens,
  or its allies. For purposes of this clause,
  the term 'detainee' means an individual in
  the custody or under the physical control
  of the United States as a result of armed
  conflict.".
- 8 (c) None of the funds made available in this Act may
  9 be used to provide any immigration benefit (including a
  10 visa, admission into the United States, parole into the
  11 United States, or classification as a refugee or applicant
  12 for asylum) to any individual who is detained, as of April
  13 20, 2009, at Naval Station, Guantanamo Bay, Cuba.
- 14 (d) Nothing in subsections (b) and (c) shall be con-15 strued to prohibit a detainee held at Guantanamo Bay from being brought to the United States for prosecution. 16 17 SEC. 553. None of the funds made available under this Act may be used to close or transfer the operations 18 of the Florida Long Term Recovery Office of the Federal 19 Emergency Management Administration located in Or-20 21 lando, Florida.
- SEC. 554. None of the funds made available in this
  Act may be used for first-class travel by the employees
  of agencies funded by this Act in contravention of sections

- 1 301–10.122 through 301.10–124 of title 41, Code of Fed-
- 2 eral Regulations.
- 3 Sec. 555. No funds appropriated by this Act may be
- 4 used to impose any negative personnel action against any
- 5 Department of Homeland Security employee who engages
- 6 with the public in the course of the employee's duties, for
- 7 the use of surgical masks, N95 respirators, gloves, or hand
- 8 sanitizer.
- 9 Sec. 556. None of the funds made available in this
- 10 Act may be used to employ workers described in section
- 11 274A(h)(3) of the Immigration and Nationality Act (8
- 12 U.S.C. 1324a(h)(3)).
- 13 This Act may be cited as the "Department of Home-
- 14 land Security Appropriations Act, 2010".

Passed the House of Representatives June 24, 2009. Attest:

Clerk.

## 111 TH CONGRESS H. R. 2892

## AN ACT

Making appropriations for the Department of Homeland Security for the fiscal year ending September 30, 2010, and for other purposes.