111TH CONGRESS 1ST SESSION H.R. 2894

To amend the Help America Vote Act of 2002 to require a voter-verified permanent paper ballot under title III of such Act, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JUNE 16, 2009

Mr. HOLT (for himself, Mr. LARSON of Connecticut, Mr. WEXLER, Mr. CAPUANO, Mr. OBEY, Mr. SERRANO, Ms. WASSERMAN SCHULTZ, Ms. LEE of California, Mr. LEWIS of Georgia, Mr. WAXMAN, Mr. GEORGE MILLER of California, Mr. NADLER of New York, Mr. HINCHEY, Ms. KAPTUR, Mr. HASTINGS of Florida, Mr. FRANK of Massachusetts, Ms. PINGREE of Maine, Mr. FATTAH, Mr. MORAN of Virginia, Mr. BLUMENAUER, Ms. CORRINE BROWN of Florida, Ms. BALDWIN, Mr. ISRAEL, Mrs. MALONEY, Mrs. CAPPS, Mr. MCGOVERN, Mr. JOHNSON of Georgia, Mr. GENE GREEN of Texas, Mr. AL GREEN of Texas, Mr. AN-DREWS, Mr. COHEN, Mr. PAYNE, Mr. TIERNEY, Mr. ROTHMAN of New Jersey, Mr. CARNEY, Mr. STARK, Mr. DOYLE, Mr. OBERSTAR, Mr. WALZ, Mr. ABERCROMBIE, Mr. MCINTYRE, Mr. JACKSON of Illinois, Mr. CLAY, Mr. SESTAK, Mr. MEEKS of New York, Mr. KLEIN of Florida, Ms. Edwards of Maryland, Mr. Farr, Mr. Olver, Ms. Linda T. Sánchez of California, Mr. PERRIELLO, Mr. LOEBSACK, Mr. FILNER, Mr. SIRES, Mr. Honda, Mr. Wu, Mr. Schiff, Mr. Pallone, Mr. Ortiz, Mr. DEFAZIO, Mr. BARROW, Mr. HIMES, Mr. CROWLEY, Ms. SCHAKOWSKY, Mr. INSLEE, Mr. MASSA, Mr. SMITH of Washington, Mr. MCDERMOTT, Mr. BISHOP of New York, Mr. ALTMIRE, Mr. POLIS of Colorado, Mr. LANCE, Mr. LOBIONDO, Ms. CASTOR of Florida, Mr. LARSEN of Washington, and Mrs. LOWEY) introduced the following bill; which was referred to the Committee on House Administration, and in addition to the Committee on Science and Technology, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend the Help America Vote Act of 2002 to require

a voter-verified permanent paper ballot under title III of such Act, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Voter Confidence and Increased Accessibility Act of6 2009".
- 7 (b) TABLE OF CONTENTS.—The table of contents of
- 8 this Act is as follows:
 - Sec. 1. Short title; table of contents.

TITLE I—PROMOTING ACCURACY, INTEGRITY, AND SECURITY THROUGH VOTER-VERIFIED PERMANENT PAPER BALLOT

- Sec. 101. Paper ballot and manual counting requirements.
- Sec. 102. Accessibility and ballot verification for individuals with disabilities.
- Sec. 103. Additional voting system requirements.
- Sec. 104. Availability of additional funding to enable States to meet costs of revised requirements.
- Sec. 105. Effective date for new requirements.

TITLE II—ENHANCEMENT OF ENFORCEMENT

Sec. 201. Enhancement of enforcement of Help America Vote Act of 2002.

TITLE III—REQUIREMENT FOR MANDATORY MANUAL AUDITS BY HAND COUNT

- Sec. 301. Mandatory manual audits.
 - "Sec. 321. Requiring audits of results of elections.
 - "Sec. 322. Number of ballots counted under audit.
 - "Sec. 323. Process for administering audits.
 - "Sec. 324. Selection of precincts.
 - "Sec. 325. Publication of results.
 - "Sec. 326. Payments to States.
 - "Sec. 327. Exception for elections subject to recount under State law prior to certification.
 - "Sec. 328. Effective date.
- Sec. 302. Availability of enforcement under Help America Vote Act of 2002.
- Sec. 303. Guidance on best practices for alternative audit mechanisms.

Sec. 304. Clerical amendment.

TITLE IV—REPEAL OF EXEMPTION OF ELECTION ASSISTANCE COMMISSION FROM CERTAIN GOVERNMENT CONTRACTING RE-QUIREMENTS

Sec. 401. Repeal of exemption of Election Assistance Commission from certain government contracting requirements.

TITLE V—EFFECTIVE DATE

Sec. 501. Effective date.

1TITLEI—PROMOTINGACCU-2RACY, INTEGRITY, AND SECU-3RITYTHROUGHVOTER-4VERIFIEDPERMANENT5PAPER BALLOT

6 SEC. 101. PAPER BALLOT AND MANUAL COUNTING RE-7 QUIREMENTS.

8 (a) IN GENERAL.—Section 301(a)(2) of the Help
9 America Vote Act of 2002 (42 U.S.C. 15481(a)(2)) is
10 amended to read as follows:

11	"(2) Paper ballot requirement.—
12	"(A) Voter-verified paper ballots.—
13	"(i) Paper ballot requirement.—
14	(I) The voting system shall require the use
15	of an individual, durable, voter-verified,
16	paper ballot of the voter's vote that shall
17	be marked and made available for inspec-
18	tion and verification by the voter before
19	the voter's vote is cast and counted, and
20	which shall be counted by hand or read by

1	an optical scanner or other counting de-
2	vice. For purposes of this subclause, the
3	term 'individual, durable, voter-verified,
4	paper ballot' means a paper ballot marked
5	by the voter by hand or a paper ballot
6	marked through the use of a nontabulating
7	ballot marking device or system, so long as
8	the voter shall have the option to mark his
9	or her ballot by hand.
10	"(II) The voting system shall provide
11	the voter with an opportunity to correct
12	any error on the paper ballot before the
13	permanent voter-verified paper ballot is
14	preserved in accordance with clause (ii).
15	"(III) The voting system shall not
16	preserve the voter-verified paper ballots in
17	any manner that makes it possible, at any
18	time after the ballot has been cast, to asso-
19	ciate a voter with the record of the voter's
20	vote without the voter's consent.
21	"(ii) Preservation as official
22	RECORD.—The individual, durable, voter-
23	verified, paper ballot used in accordance
24	with clause (i) shall constitute the official
25	ballot and shall be preserved and used as

1 the official ballot for purposes of any re-2 count or audit conducted with respect to 3 any election for Federal office in which the 4 voting system is used. "(iii) MANUAL COUNTING REQUIRE-5 6 MENTS FOR RECOUNTS AND AUDITS.—(I) 7 Each paper ballot used pursuant to clause 8 (i) shall be suitable for a manual audit, 9 and shall be counted by hand in any re-10 count or audit conducted with respect to 11 any election for Federal office. 12 "(II) In the event of any inconsist-13 encies or irregularities between any elec-14 tronic vote tallies and the vote tallies de-15 termined by counting by hand the indi-16 vidual, durable, voter-verified, paper ballots 17 used pursuant to clause (i), and subject to 18 subparagraph (B), the individual, durable, 19 voter-verified, paper ballots shall be the 20 true and correct record of the votes cast. 21 "(iv) APPLICATION TO ALL BAL-22 LOTS.—The requirements of this subpara-23 graph shall apply to all ballots cast in elec-24 tions for Federal office, including ballots 25 cast by absent uniformed services voters

1	and overseas voters under the Uniformed
2	and Overseas Citizens Absentee Voting Act
3	and other absentee voters.
4	"(B) Special rule for treatment of
5	DISPUTES WHEN PAPER BALLOTS HAVE BEEN
6	SHOWN TO BE COMPROMISED.—
7	"(i) IN GENERAL.—In the event
8	that—
9	"(I) there is any inconsistency
10	between any electronic vote tallies and
11	the vote tallies determined by count-
12	ing by hand the individual, durable,
13	voter-verified, paper ballots used pur-
14	suant to subparagraph (A)(i) with re-
15	spect to any election for Federal of-
16	fice; and
17	"(II) it is demonstrated by clear
18	and convincing evidence (as deter-
19	mined in accordance with the applica-
20	ble standards in the jurisdiction in-
21	volved) in any recount, audit, or con-
22	test of the result of the election that
23	the paper ballots have been com-
24	promised (by damage or mischief or
25	otherwise) and that a sufficient num-

1 ber of the ballots have been so com-2 promised that the result of the election could be changed, 3 4 the determination of the appropriate rem-5 edy with respect to the election shall be 6 made in accordance with applicable State 7 law, except that the electronic tally shall 8 not be used as the exclusive basis for de-9 termining the official certified result. "(ii) RULE FOR CONSIDERATION OF 10 11 BALLOTS ASSOCIATED WITH EACH VOTING MACHINE.—For purposes of clause (i), 12 13 only the paper ballots deemed com-14 promised, if any, shall be considered in the 15 calculation of whether or not the result of 16 the election could be changed due to the 17 compromised paper ballots.". 18 (b) CONFORMING AMENDMENT CLARIFYING APPLI-19 CABILITY OF ALTERNATIVE LANGUAGE ACCESSIBILITY.— 20 Section 301(a)(4) of such Act (42 U.S.C. 15481(a)(4)) 21 is amended by inserting "(including the paper ballots re-

quired to be used under paragraph (2))" after "voting sys-

23 tem".

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1	(c) Other Conforming Amendments.—Section
2	301(a)(1) of such Act (42 U.S.C. 15481(a)(1)) is amend-
3	ed—
4	(1) in subparagraph (A)(i), by striking "count-
5	ed" and inserting "counted, in accordance with
6	paragraphs (2) and $(3)''$;
7	(2) in subparagraph (A)(ii), by striking "count-
8	ed" and inserting "counted, in accordance with
9	paragraphs (2) and $(3)''$;
10	(3) in subparagraph (A)(iii), by striking "count-
11	ed" each place it appears and inserting "counted, in
12	accordance with paragraphs (2) and (3) "; and
13	(4) in subparagraph (B)(ii), by striking "count-
14	ed" and inserting "counted, in accordance with
15	paragraphs (2) and (3) ".
16	SEC. 102. ACCESSIBILITY AND BALLOT VERIFICATION FOR
17	INDIVIDUALS WITH DISABILITIES.
18	(a) IN GENERAL.—Section 301(a)(3)(B) of the Help
19	America Vote Act of 2002 (42 U.S.C. 15481(a)(3)(B)) is
20	amended to read as follows:
21	"(B)(i) satisfy the requirement of subpara-
22	graph (A) through the use of at least one voting
23	system equipped for individuals with disabil-
24	ities, including nonvisual and enhanced visual
25	

1	and nonmanual and enhanced manual accessi-
2	bility for the mobility and dexterity impaired, at
3	each polling place; and
4	"(ii) meet the requirements of subpara-
5	graph (A) and paragraph (2)(A) by using a sys-
6	tem that—
7	"(I) allows the voter to privately and
8	independently verify the permanent paper
9	ballot through the presentation, in acces-
10	sible form, of the printed or marked vote
11	selections from the same printed or
12	marked information that would be used for
13	any vote counting or auditing; and
14	"(II) allows the voter to privately and
15	independently verify and cast the perma-
16	nent paper ballot without requiring the
17	voter to manually handle the paper ballot;
18	and".
19	(b) Specific Requirement of Study, Testing,
20	AND DEVELOPMENT OF ACCESSIBLE PAPER BALLOT
21	VERIFICATION MECHANISMS.—
22	(1) Study and reporting.—Subtitle C of
23	title II of such Act (42 U.S.C. 15381 et seq.) is
24	amended—

1	(A) by redesignating section 247 as section
2	248; and
3	(B) by inserting after section 246 the fol-
4	lowing new section:

5 "SEC. 247. STUDY AND REPORT ON ACCESSIBLE PAPER 6 BALLOT VERIFICATION MECHANISMS.

7 "(a) STUDY AND REPORT.—The Director of the Na-8 tional Science Foundation shall make grants to not fewer 9 than 3 eligible entities to study, test, and develop accessible paper ballot voting, verification, and casting mecha-10 nisms and devices and best practices to enhance the acces-11 12 sibility of paper ballot voting and verification mechanisms for individuals with disabilities, for voters whose primary 13 language is not English, and for voters with difficulties 14 15 in literacy, including best practices for the mechanisms themselves and the processes through which the mecha-16 17 nisms are used.

18 "(b) ELIGIBILITY.—An entity is eligible to receive a
19 grant under this part if it submits to the Director (at such
20 time and in such form as the Director may require) an
21 application containing—

22 "(1) certifications that the entity shall specifi-23 cally investigate enhanced methods or devices, in-24 cluding non-electronic devices, that will assist such 25 individuals and voters in marking voter-verified paper ballots and presenting or transmitting the information printed or marked on such ballots back to
such individuals and voters, and casting such ballots;
"(2) a certification that the entity shall complete the activities carried out with the grant not
later than December 31, 2011; and
"(3) such other information and certifications

8 as the Director may require.

9 "(c) AVAILABILITY OF TECHNOLOGY.—Any tech-10 nology developed with the grants made under this section 11 shall be treated as non-proprietary and shall be made 12 available to the public, including to manufacturers of vot-13 ing systems.

14 "(d) COORDINATION WITH GRANTS FOR TECH-15 NOLOGY IMPROVEMENTS.—The Director shall carry out this section so that the activities carried out with the 16 17 grants made under subsection (a) are coordinated with the research conducted under the grant program carried out 18 by the Commission under section 271, to the extent that 19 the Director and Commission determine necessary to pro-20 21 vide for the advancement of accessible voting technology. 22 "(e) AUTHORIZATION OF APPROPRIATIONS.—There

are authorized to be appropriated to carry out subsection(a) \$5,000,000, to remain available until expended.".

1	(2) CLERICAL AMENDMENT.—The table of con-
2	tents of such Act is amended—
3	(A) by redesignating the item relating to
4	section 247 as relating to section 248; and
5	(B) by inserting after the item relating to
6	section 246 the following new item:
	"Sec. 247. Study and report on accessible paper ballot verification mecha- nisms.".
7	(c) Clarification of Accessibility Standards
8	UNDER VOLUNTARY VOTING SYSTEM GUIDANCE.—In
9	adopting any voluntary guidance under subtitle B of title
10	III of the Help America Vote Act with respect to the ac-
11	cessibility of the paper ballot verification requirements for
12	individuals with disabilities, the Election Assistance Com-
13	mission shall include and apply the same accessibility
14	standards applicable under the voluntary guidance adopt-
15	ed for accessible voting systems under such subtitle.
16	(d) Permitting Use of Funds for Protection
17	AND ADVOCACY SYSTEMS TO SUPPORT ACTIONS TO EN-
18	FORCE ELECTION-RELATED DISABILITY ACCESS.—Sec-
19	tion 292(a) of the Help America Vote Act of 2002 (42
20	U.S.C. 15462(a)) is amended by striking "; except that"

21 and all that follows and inserting a period.

22 SEC. 103. ADDITIONAL VOTING SYSTEM REQUIREMENTS.

(a) REQUIREMENTS DESCRIBED.—Section 301(a) of
the Help America Vote Act of 2002 (42 U.S.C. 15481(a))

3	"(7) Prohibiting use of uncertified elec-
4	TION-DEDICATED VOTING SYSTEM TECHNOLOGIES;
5	DISCLOSURE REQUIREMENTS.—
6	"(A) IN GENERAL.—A voting system used
7	in an election for Federal office in a State may
8	not at any time during the election contain or
9	use any election-dedicated voting system tech-
10	nology—
11	"(i) which has not been certified by
12	the State for use in the election; and
13	"(ii) which has not been deposited
14	with an accredited laboratory described in
15	section 231 to be held in escrow and dis-
16	closed in accordance with this section.
17	"(B) REQUIREMENT FOR DISCLOSURE AND
18	LIMITATION ON RESTRICTING DISCLOSURE.—
19	An accredited laboratory under section 231
20	with whom an election-dedicated voting system
21	technology has been deposited shall—
22	"(i) hold the technology in escrow;
23	and

"(ii) disclose technology and informa-1 2 tion regarding the technology to another 3 person if— "(I) the person is a qualified per-4 5 son described in subparagraph (C) 6 who has entered into a nondisclosure 7 agreement with respect to the tech-8 nology which meets the requirements 9 of subparagraph (D); or 10 "(II) the laboratory is permitted 11 or required to disclose the technology 12 to the person under State law, in ac-13 cordance with the terms and condi-14 tions applicable under such law. "(C) QUALIFIED PERSONS DESCRIBED.— 15 16 With respect to the disclosure of election-dedi-17 cated voting system technology by a laboratory 18 under subparagraph (B)(ii)(I), a 'qualified per-19 son' is any of the following: "(i) A governmental entity with re-20 21 sponsibility for the administration of vot-22 ing and election-related matters for pur-23 poses of reviewing, analyzing, or reporting

on the technology.

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1	"(ii) A party to pre- or post-election
2	litigation challenging the result of an elec-
3	tion or the administration or use of the
4	technology used in an election, including
5	but not limited to election contests or chal-
6	lenges to the certification of the tech-
7	nology, or an expert for a party to such
8	litigation, for purposes of reviewing or ana-
9	lyzing the technology to support or oppose
10	the litigation, and all parties to the litiga-
11	tion shall have access to the technology for
12	such purposes.
13	"(iii) A person not described in clause
14	(i) or (ii) who reviews, analyzes, or reports
15	on the technology solely for an academic,
16	scientific, technological, or other investiga-
17	tion or inquiry concerning the accuracy or
18	integrity of the technology.
19	"(D) REQUIREMENTS FOR NONDISCLO-
20	SURE AGREEMENTS.—A nondisclosure agree-
21	ment entered into with respect to an election-
22	dedicated voting system technology meets the
23	requirements of this subparagraph if the agree-
24	ment—

	10
1	"(i) is limited in scope to coverage of
2	the technology disclosed under subpara-
3	graph (B) and any trade secrets and intel-
4	lectual property rights related thereto;
5	"(ii) does not prohibit a signatory
6	from entering into other nondisclosure
7	agreements to review other technologies
8	under this paragraph;
9	"(iii) exempts from coverage any in-
10	formation the signatory lawfully obtained
11	from another source or any information in
12	the public domain;
13	"(iv) remains in effect for not longer
14	than the life of any trade secret or other
15	intellectual property right related thereto;
16	"(v) prohibits the use of injunctions
17	barring a signatory from carrying out any
18	activity authorized under subparagraph
19	(C), including injunctions limited to the
20	period prior to a trial involving the tech-
21	nology;
22	"(vi) is silent as to damages awarded
23	for breach of the agreement, other than a
24	reference to damages available under appli-
25	cable law;

1	"(vii) allows disclosure of evidence of
2	crime, including in response to a subpoena
3	or warrant;

4 "(viii) allows the signatory to perform 5 analyses on the technology (including by 6 executing the technology), disclose reports 7 and analyses that describe operational 8 issues pertaining to the technology (includ-9 ing vulnerabilities to tampering, errors, 10 risks associated with use, failures as a re-11 sult of use, and other problems), and de-12 scribe or explain why or how a voting system failed or otherwise did not perform as 13 14 intended; and

15 "(ix) provides that the agreement
16 shall be governed by the trade secret laws
17 of the applicable State.

18 "(E) ELECTION-DEDICATED VOTING SYS19 TEM TECHNOLOGY DEFINED.—For purposes of
20 this paragraph:

21 "(i) IN GENERAL.—The term 'elec22 tion-dedicated voting system technology'
23 means the following:

24 "(I) The source code used for the25 trusted build and its file signatures.

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1	"(II) A complete disk image of
2	the pre-build, build environment, and
3	any file signatures to validate that it
4	is unmodified.
5	"(III) A complete disk image of
6	the post-build, build environment, and
7	any file signatures to validate that it
8	is unmodified.
9	"(IV) All executable code pro-
10	duced by the trusted build and any
11	file signatures to validate that it is
12	unmodified.
13	"(V) Installation devices and
14	software file signatures.
15	"(ii) EXCLUSION.—Such term does
16	not include 'commercial-off-the-shelf' soft-
17	ware and hardware defined under the 2005
18	voluntary voting system guidelines adopted
19	by the Commission under section 222.
20	"(8) Prohibition of use of wireless com-
21	MUNICATIONS DEVICES IN SYSTEMS OR DEVICES.—
22	No system or device upon which ballots are pro-
23	grammed or votes are cast or tabulated shall con-
24	tain, use, or be accessible by any wireless, power-
25	line, or concealed communication device, except that

1	enclosed infrared communications devices which are
2	certified for use in such device by the State and
3	which cannot be used for any remote or wide area
4	communications or used without the knowledge of
5	poll workers shall be permitted.
6	"(9) Prohibiting connection of system to
7	THE INTERNET.—
8	"(A) IN GENERAL.—No system or device
9	upon which ballots are programmed or votes are
10	cast or tabulated shall be connected to the
11	Internet at any time.
12	"(B) RULE OF CONSTRUCTION.—Nothing
13	contained in this paragraph shall be deemed to
14	prohibit the Commission from conducting the
15	studies under section 242 or to conduct other
16	similar studies under any other provision of law
17	in a manner consistent with this paragraph.
18	"(10) Security standards for voting sys-
19	TEMS USED IN FEDERAL ELECTIONS.—
20	"(A) IN GENERAL.—No voting system may
21	be used in an election for Federal office unless
22	the manufacturer of such system and the elec-
23	tion officials using such system meet the appli-
24	cable requirements described in subparagraph
25	(B).

	20
1	"(B) REQUIREMENTS DESCRIBED.—The
2	requirements described in this subparagraph
3	are as follows:
4	"(i) The manufacturer and the elec-
5	tion officials shall document the secure
6	chain of custody for the handling of all
7	software, hardware, vote storage media,
8	blank ballots, and completed ballots used
9	in connection with voting systems, and
10	shall make the information available upon
11	request to the Commission.
12	"(ii) The manufacturer shall disclose
13	to an accredited laboratory under section
14	231 and to the appropriate election official
15	any information required to be disclosed
16	under paragraph (7).
17	"(iii) After the appropriate election
18	official has certified the election-dedicated
19	and other voting system software for use in
20	an election, the manufacturer may not—
21	"(I) alter such software; or
22	"(II) insert or use in the voting
23	system any software, software patch,
24	or other software modification not cer-
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1	tified by the State for use in the elec-
2	tion.
3	"(iv) At the request of the Commis-
4	sion—
5	"(I) the appropriate election offi-
6	cial shall submit information to the
7	Commission regarding the State's
8	compliance with this subparagraph;
9	and
10	"(II) the manufacturer shall sub-
11	mit information to the Commission re-
12	garding the manufacturer's compli-
13	ance with this subparagraph.
14	"(C) Development and publication of
15	BEST PRACTICES OF SECURE CHAIN OF CUS-
16	TODY.—Not later than August 1, 2010, the
17	Commission shall develop and make publicly
18	available best practices regarding the require-
19	ment of subparagraph (B)(i) and (B)(iii), and
20	in the case of subparagraph (B)(iii), shall in-
21	clude best practices for certifying software
22	patches and minor software modifications under
23	short deadlines.
24	"(D) DISCLOSURE OF SECURE CHAIN OF

25 CUSTODY.—The Commission shall make infor-

1	mation provided to the Commission under sub-
2	paragraph (B)(i) available to any person upon
3	request.
4	"(11) DURABILITY AND READABILITY REQUIRE-
5	MENTS FOR BALLOTS.—
6	"(A) DURABILITY REQUIREMENTS FOR
7	PAPER BALLOTS.—
8	"(i) IN GENERAL.—All voter-verified
9	paper ballots required to be used under
10	this Act shall be marked or printed on du-
11	rable paper.
12	"(ii) Definition.—For purposes of
13	this Act, paper is 'durable' if it is capable
14	of withstanding multiple counts and re-
15	counts by hand without compromising the
16	fundamental integrity of the ballots, and
17	capable of retaining the information
18	marked or printed on them for the full du-
19	ration of a retention and preservation pe-
20	riod of 22 months.
21	"(B) READABILITY REQUIREMENTS FOR
22	PAPER BALLOTS MARKED BY BALLOT MARKING
23	DEVICE.—All voter-verified paper ballots com-
24	pleted by the voter through the use of a ballot
25	marking device shall be clearly readable by the

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1	voter without assistance (other than eyeglasses
2	or other personal vision enhancing devices) and
3	by a scanner or other device equipped for indi-
4	viduals with disabilities.".
5	(b) Requiring Laboratories To Meet Stand-
6	ARDS PROHIBITING CONFLICTS OF INTEREST AS CONDI-
7	TION OF ACCREDITATION FOR TESTING OF VOTING SYS-
8	TEM HARDWARE AND SOFTWARE.—
9	(1) IN GENERAL.—Section 231(b) of such Act
10	(42 U.S.C. 15371(b)) is amended by adding at the
11	end the following new paragraphs:
12	"(3) Prohibiting conflicts of interest;
13	ENSURING AVAILABILITY OF RESULTS.—
14	"(A) IN GENERAL.—A laboratory may not
15	be accredited by the Commission for purposes
16	of this section unless—
17	"(i) the laboratory certifies that the
18	only compensation it receives for the test-
19	ing carried out in connection with the cer-
20	tification, decertification, and recertifi-
21	cation of the manufacturer's voting system
22	hardware and software is the payment
23	made from the Testing Escrow Account
24	under paragraph (4);

1	"(ii) the laboratory meets such stand-
2	ards as the Commission shall establish
3	(after notice and opportunity for public
4	comment) to prevent the existence or ap-
5	pearance of any conflict of interest in the
6	testing carried out by the laboratory under
7	this section, including standards to ensure
8	that the laboratory does not have a finan-
9	cial interest in the manufacture, sale, and
10	distribution of voting system hardware and
11	software, and is sufficiently independent
12	from other persons with such an interest;
13	"(iii) the laboratory certifies that it
14	will permit an expert designated by the
15	Commission or by the State requiring cer-
16	tification of the system being tested to ob-
17	serve any testing the laboratory carries out
18	under this section; and
19	"(iv) the laboratory, upon completion
20	of any testing carried out under this sec-
21	tion, discloses the test protocols, results,
22	and all communication between the labora-
23	tory and the manufacturer to the Commis-
24	sion.

"(B) AVAILABILITY OF RESULTS.—Upon
receipt of information under subparagraph (A),
the Commission shall make the information
available promptly to election officials and the
public.
"(4) PROCEDURES FOR CONDUCTING TESTING;
PAYMENT OF USER FEES FOR COMPENSATION OF
ACCREDITED LABORATORIES.—
"(A) ESTABLISHMENT OF ESCROW AC-
COUNT.—The Commission shall establish an es-
crow account (to be known as the 'Testing Es-
crow Account') for making payments to accred-
ited laboratories for the costs of the testing car-
ried out in connection with the certification, de-
certification, and recertification of voting sys-
tem hardware and software.
"(B) Schedule of fees.—In consulta-
tion with the accredited laboratories, the Com-
mission shall establish and regularly update a
schedule of fees for the testing carried out in
connection with the certification, decertification,
and recertification of voting system hardware
and software, based on the reasonable costs ex-
pected to be incurred by the accredited labora-

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tories in carrying out the testing for various
types of hardware and software.
"(C) Requests and payments by manu-
FACTURERS.—A manufacturer of voting system
hardware and software may not have the hard-
ware or software tested by an accredited labora-
tory under this section unless—
"(i) the manufacturer submits a de-
tailed request for the testing to the Com-
mission; and
"(ii) the manufacturer pays to the
Commission, for deposit into the Testing
Escrow Account established under sub-
paragraph (A), the applicable fee under the
schedule established and in effect under
subparagraph (B).
"(D) Selection of Laboratory.—Upon
receiving a request for testing and the payment
from a manufacturer required under subpara-
graph (C), the Commission shall select, from all
laboratories which are accredited under this
section to carry out the specific testing re-
quested by the manufacturer, an accredited lab-
oratory to carry out the testing.

"(E) 1 PAYMENTS TO LABORATORIES.— 2 Upon receiving a certification from a laboratory 3 selected to carry out testing pursuant to sub-4 paragraph (D) that the testing is completed, 5 along with a copy of the results of the test as 6 required under paragraph (3)(A)(iv), the Com-7 mission shall make a payment to the laboratory from the Testing Escrow Account established 8 9 under subparagraph (A) in an amount equal to the applicable fee paid by the manufacturer 10 11 under subparagraph (C)(ii). 12 "(5) DISSEMINATION OF ADDITIONAL INFORMA-13 TION ON ACCREDITED LABORATORIES.-14 "(A) INFORMATION ON TESTING.—Upon 15 completion of the testing of a voting system under this section, the Commission shall 16 17 promptly disseminate to the public the identi-18 fication of the laboratory which carried out the 19 testing. 20 "(B) INFORMATION ON STATUS OF LAB-21 ORATORIES.—The Commission shall promptly 22 notify Congress, the chief State election official 23 of each State, and the public whenever—

"(i) the Commission revokes, termi-1 2 nates, or suspends the accreditation of a laboratory under this section; 3 "(ii) the Commission restores the ac-4 creditation of a laboratory under this sec-5 6 tion which has been revoked, terminated, 7 or suspended; or "(iii) the Commission has credible evi-8 9 dence of significant security failure at an 10 accredited laboratory.". 11 (2) Conforming Amendments.—Section 231 12 of such Act (42 U.S.C. 15371) is further amended— 13 (A) in subsection (a)(1), by striking "test-14 ing, certification," and all that follows and inserting the following: "testing of voting system 15 16 hardware and software by accredited labora-17 tories in connection with the certification, de-18 certification, and recertification of the hardware 19 and software for purposes of this Act."; 20 (B) in subsection (a)(2), by striking "test-21 ing, certification," and all that follows and in-22 serting the following: "testing of its voting sys-23 tem hardware and software by the laboratories

tem hardware and software by the laboratories accredited by the Commission under this section

1	in connection with certifying, decertifying, and
2	recertifying the hardware and software.";
3	(C) in subsection $(b)(1)$, by striking "test-
4	ing, certification, decertification, and recertifi-
5	cation" and inserting "testing"; and
6	(D) in subsection (d), by striking "testing,
7	certification, decertification, and recertification"
8	each place it appears and inserting "testing".
9	(3) Deadline for establishment of
10	STANDARDS, ESCROW ACCOUNT, AND SCHEDULE OF
11	FEES.—The Election Assistance Commission shall
12	establish the standards described in section
13	231(b)(3) of the Help America Vote Act of 2002
14	and the Testing Escrow Account and schedule of
15	fees described in section $231(b)(4)$ of such Act (as
16	added by paragraph (1) not later than January 1,
17	2010.
18	(4) Authorization of appropriations.—
19	There are authorized to be appropriated to the Elec-
20	tion Assistance Commission such sums as may be
21	necessary to carry out the Commission's duties
22	under paragraphs (3) and (4) of section 231 of the
23	Help America Vote Act of 2002 (as added by para-
24	graph (1)).

1	(c) Grants for Research on Development of
2	ELECTION-DEDICATED VOTING SYSTEM SOFTWARE.—
3	(1) IN GENERAL.—Subtitle D of title II of the
4	Help America Vote Act of 2002 (42 U.S.C. 15401
5	et seq.) is amended by adding at the end the fol-
6	lowing new part:
7	"PART 7—GRANTS FOR RESEARCH ON DEVELOP-
8	MENT OF ELECTION-DEDICATED VOTING
9	SYSTEM SOFTWARE
9 10	SYSTEM SOFTWARE "SEC. 297. GRANTS FOR RESEARCH ON DEVELOPMENT OF
10	"SEC. 297. GRANTS FOR RESEARCH ON DEVELOPMENT OF
10 11	"SEC. 297. GRANTS FOR RESEARCH ON DEVELOPMENT OF ELECTION-DEDICATED VOTING SYSTEM
10 11 12	"SEC. 297. GRANTS FOR RESEARCH ON DEVELOPMENT OF ELECTION-DEDICATED VOTING SYSTEM SOFTWARE.
 10 11 12 13 14 	 "SEC. 297. GRANTS FOR RESEARCH ON DEVELOPMENT OF ELECTION-DEDICATED VOTING SYSTEM SOFTWARE. "(a) IN GENERAL.—The Director of the National

17 tion-dedicated voting system software.

18 "(b) ELIGIBILITY.—An entity is eligible to receive a
19 grant under this part if it submits to the Director (at such
20 time and in such form as the Director may require) an
21 application containing—

"(1) certifications regarding the benefits of operating voting systems on election-dedicated software
which is easily understandable and which is written
exclusively for the purpose of conducting elections;

"(2) certifications that the entity will use the 1 2 funds provided under the grant to carry out research 3 on how to develop voting systems that run on elec-4 tion-dedicated software and that will meet the applicable requirements for voting systems under title III; 5 6 and 7 "(3) such other information and certifications 8 as the Director may require. "(c) AVAILABILITY OF TECHNOLOGY.—Any tech-9 nology developed with the grants made under this section 10 11 shall be treated as non-proprietary and shall be made 12 available to the public, including to manufacturers of vot-13 ing systems. 14 "(d) AUTHORIZATION OF APPROPRIATIONS.—There 15 are authorized to be appropriated for grants under this 16 section \$1,500,000 for each of fiscal years 2010 and 2011, 17 to remain available until expended.". 18 (2) CLERICAL AMENDMENT.—The table of con-19 tents of such Act is amended by adding at the end 20 of the items relating to subtitle D of title II the fol-

21 lowing:

"Part 7—Grants for Research on Development of Election-Dedicated Voting System Software

[&]quot;Sec. 297. Grants for research on development of election-dedicated voting system software.".

SEC. 104. AVAILABILITY OF ADDITIONAL FUNDING TO EN ABLE STATES TO MEET COSTS OF REVISED REQUIREMENTS.

4 (a) EXTENSION OF REQUIREMENTS PAYMENTS FOR
5 MEETING REVISED REQUIREMENTS.—Section 257(a) of
6 the Help America Vote Act of 2002 (42 U.S.C. 15407(a))
7 is amended by adding at the end the following new para8 graph:

9 "(4) For fiscal year 2010, the sum of— "(A) \$1,000,000,000, except that any 10 11 funds provided under the authorization made by 12 this subparagraph shall be used by a State only 13 to meet the requirements of title III which are 14 first imposed on the State pursuant to the 15 amendments made by title I of the Voter Con-16 fidence and Increased Accessibility Act of 2009, 17 or to otherwise modify or replace its voting sys-18 tems in response to such amendments; plus

"(B) such sums as may be necessary to enable States to carry out the activities described
in subparagraph (A) with respect to requirements which first apply to the regularly scheduled general election for Federal office held in
November 2014, except that any funds provided
under the authorization made by this subpara-

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1	graph shall be used by a State only for carrying
2	out these activities.".
3	(b) Use of Revised Formula for Allocation of
4	FUNDS.—Section 252(b) of such Act (42 U.S.C.
5	15402(b)) is amended to read as follows:
6	"(b) State Allocation Percentage Defined.—
7	"(1) IN GENERAL.—Except as provided in para-
8	graph (2), the 'State allocation percentage' for a
9	State is the amount (expressed as a percentage)
10	equal to the quotient of—
11	"(A) the voting age population of the State
12	(as reported in the most recent decennial cen-
13	sus); and
14	"(B) the total voting age population of all
15	States (as reported in the most recent decennial
16	census).
17	"(2) Special rule for payments used to
18	MEET REQUIREMENTS IMPOSED UNDER VOTER CON-
19	FIDENCE AND INCREASED ACCESSIBILITY ACT OF
20	2009.—
21	"(A) IN GENERAL.—In the case of the re-
22	quirements payment made to a State under the
23	authorization made by section $257(a)(4)$ for fis-
24	cal year 2010 or any fiscal year thereafter, the
25	'State allocation percentage' for a State is the

1	amount (expressed as a percentage) equal to
2	the quotient of—
3	"(i) the sum of the number of non-
4	compliant precincts in the State and 50
5	percent of the number of partially non-
6	compliant precincts in the State; and
7	"(ii) the sum of the number of non-
8	compliant precincts in all States and 50
9	percent of the number of partially non-
10	compliant precincts in all States.
11	"(B) NONCOMPLIANT PRECINCT DE-
12	FINED.—In this paragraph, a 'noncompliant
13	precinct' means any precinct (or equivalent lo-
14	cation) within a State for which the voting sys-
15	tem used to administer the regularly scheduled
16	general election for Federal office held in No-
17	vember 2008 did not meet either of the require-
18	ments described in subparagraph (D).
19	"(C) PARTIALLY NONCOMPLIANT PRE-
20	CINCT DEFINED.—In this paragraph, a 'par-
21	tially noncompliant precinct' means any pre-
22	cinct (or equivalent location) within a State for
23	which the voting system used to administer the
24	regularly scheduled general election for Federal
25	office held in November 2008 met only one of

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the requirements described in subparagraph (D).

3	"(D) REQUIREMENTS DESCRIBED.—The
4	requirements described in this subparagraph
5	with respect to a voting system are as follows:
6	"(i) The primary voting system re-
7	quired the use of durable paper ballots (as
8	described in section $301(a)(2)(A)(i)(I)$ and
9	301(a)(11)(A), as amended or added by
10	the Voter Confidence and Increased Acces-
11	sibility Act of 2009) for every vote cast.
12	"(ii) The voting system allowed the
13	voter to privately and independently verify
14	the permanent paper ballot through the
15	presentation of the same printed or
16	marked information used for vote counting
17	and auditing and to privately and inde-
18	pendently cast the permanent paper ballot
19	without handling the ballot manually.".
20	(c) REVISED CONDITIONS FOR RECEIPT OF
21	FUNDS.—Section 253 of such Act (42 U.S.C. 15403) is
22	amended—
a a	

(1) in subsection (a), by striking "A State is eligible" and inserting "Except as provided in subsection (f), a State is eligible"; and

(2) by adding at the end the following new sub section:

3 "(f) SPECIAL RULE FOR PAYMENTS USED TO MEET
4 REQUIREMENTS IMPOSED UNDER VOTER CONFIDENCE
5 AND INCREASED ACCESSIBILITY ACT OF 2009.—

6 "(1) IN GENERAL.—Notwithstanding any other 7 provision of this part, a State is eligible to receive 8 a requirements payment under the authorization 9 made by section 257(a)(4) for fiscal year 2010 or 10 any fiscal year thereafter if, not later than 90 days 11 after the date of the enactment of the Voter Con-12 fidence and Increased Accessibility Act of 2009, the 13 chief executive officer of the State, or designee, in 14 consultation and coordination with the chief State election official— 15

"(A) certifies to the Commission the number of noncompliant and partially noncompliant
precincts in the State (as defined in section
252(b)(2));

20 "(B) certifies to the Commission that the
21 State will reimburse each unit of local govern22 ment in the State for any costs the unit incurs
23 in carrying out the activities for which the pay24 ment may be used; and

"(C) files a statement with the Commission describing the State's need for the payment and how the State will use the payment
to meet the requirements of title III (in accordance with the limitations applicable to the use
of the payment under section 257(a)(4)).

7 "(2) CERTIFICATIONS BY STATES THAT RE-8 QUIRE CHANGES TO STATE LAW.—In the case of a 9 State that requires State legislation to carry out any 10 activity covered by any certification submitted under 11 this subsection, the State shall be permitted to make 12 the certification notwithstanding that the legislation 13 has not been enacted at the time the certification is 14 submitted and such State shall submit an additional 15 certification once such legislation is enacted.".

16 (d) PERMITTING USE OF FUNDS FOR REIMBURSE-17 MENT FOR COSTS PREVIOUSLY INCURRED.—Section 18 251(c)(1) of such Act (42 U.S.C. 15401(c)(1)) is amended by striking the period at the end and inserting the fol-19 lowing: ", or as a reimbursement for any costs incurred 20 21 after November 2004 in meeting the requirements of title 22 III which are imposed pursuant to the amendments made 23 by title I of the Voter Confidence and Increased Accessibility Act of 2009 or in otherwise upgrading or replacing 24 25 voting systems in a manner consistent with such amendments (so long as the voting systems meet any of the re quirements that apply with respect to elections for Federal
 office held in 2014 and each succeeding year).".

4 (e) RULE OF CONSTRUCTION REGARDING STATES 5 RECEIVING OTHER FUNDS FOR REPLACING PUNCH CARD, LEVER, OR OTHER VOTING MACHINES.—Nothing 6 7 in the amendments made by this section or in any other 8 provision of the Help America Vote Act of 2002 may be 9 construed to prohibit a State which received or was au-10 thorized to receive a payment under title I or II of such Act for replacing punch card, lever, or other voting ma-11 12 chines from receiving or using any funds which are made 13 available under the amendments made by this section.

14 (f) RULE OF CONSTRUCTION REGARDING USE OF15 FUNDS RECEIVED IN PRIOR YEARS.—

16 (1) IN GENERAL.—Nothing contained in this 17 Act or the Help America Vote Act of 2002 may be 18 construed to prohibit a State from using funds re-19 ceived under title I or II of the Help America Vote 20 Act of 2002 to purchase or acquire by other means 21 a voting system that meets the requirements of 22 paragraphs (2) and (3) of section 301 of the Help 23 America Vote Act of 2002 (as amended by this Act) 24 in order to replace voting systems purchased with

1	funds received under the Help America Vote Act of
2	2002 that do not meet such requirements.
3	(2) WAIVER OF NOTICE AND COMMENT RE-
4	QUIREMENTS.—The requirements of subparagraphs
5	(A), (B), and (C) of section $254(a)(11)$ of the Help
6	America Vote Act of 2002 shall not apply to any
7	State using funds received under such Act for the
8	purposes described in subparagraph (A) or (B) of
9	paragraph (1).
10	(g) EFFECTIVE DATE.—The amendments made by
11	this section shall apply with respect to fiscal years begin-
12	ning with fiscal year 2010.
13	SEC. 105. EFFECTIVE DATE FOR NEW REQUIREMENTS.
14	Section 301(d) of the Help America Vote Act of 2002
15	(42 U.S.C. 15481(d)) is amended to read as follows:
16	"(d) Effective Date.—
17	"(1) IN GENERAL.—Except as provided in para-
18	graph (2), each State and jurisdiction shall be re-
19	quired to comply with the requirements of this sec-
20	tion on and after January 1, 2006.
21	"(2) Special rule for certain require-
22	MENTS.—
23	"(A) IN GENERAL.—Except as provided in
24	subparagraphs (B) and (C), the requirements of
25	this section which are first imposed on a State

1	and jurisdiction pursuant to the amendments
2	made by title I of the Voter Confidence and In-
3	creased Accessibility Act of 2009 shall apply
4	with respect to voting systems used for the reg-
5	ularly scheduled general election for Federal of-
6	fice held in November 2010 and each suc-
7	ceeding election for Federal office.
8	"(B) DELAY FOR JURISDICTIONS USING
9	CERTAIN PAPER RECORD PRINTERS OR CERTAIN
10	SYSTEMS USING OR PRODUCING VOTER-
11	VERIFIABLE PAPER RECORDS IN 2008.—
12	"(i) DELAY.—In the case of a juris-
13	diction described in clause (ii), subpara-
14	graph (A) shall apply to a voting system in
15	the jurisdiction as if the reference in such
16	subparagraph to 'the regularly scheduled
17	general election for Federal office held in
18	November 2010 and each succeeding elec-
19	tion for Federal office' were a reference to
20	'elections for Federal office occurring dur-
21	ing 2014 and each succeeding year', but
22	only with respect to the following require-
23	ments of this section:

1	"(I) Paragraph $(2)(A)(i)(I)$ of
2	subsection (a) (relating to the use of
3	voter-marked paper ballots).
4	((II) Paragraph $(3)(B)(ii)$ (I)
5	and (II) of subsection (a) (relating to
6	access to verification from and casting
7	of the durable paper ballot).
8	"(III) Paragraph (11) of sub-
9	section (a) (relating to durability and
10	readability requirements for ballots).
11	"(ii) JURISDICTIONS DESCRIBED.—A
12	jurisdiction described in this clause is a ju-
13	risdiction—
14	"(I) which used voter verifiable
15	paper record printers attached to di-
16	rect recording electronic voting ma-
17	chines, or which used other voting
18	systems that used or produced paper
19	records of the vote verifiable by voters
20	but that are not in compliance with
21	paragraphs $(2)(A)(i)(I)$, $(3)(B)(ii)$ (I)
22	and (II), and (11) of subsection (a)
23	(as amended or added by the Voter
24	Confidence and Increased Accessibility
25	Act of 2009), for the administration

1 of the regularly scheduled general 2 election for Federal office held in November 2008; and 3 "(II) which will continue to use 4 such printers or systems for the ad-5 6 ministration of elections for Federal 7 office held in years before 2014. 8 "(iii) MANDATORY AVAILABILITY OF 9 BALLOTS AT POLLING PLACES PAPER 10 USING GRANDFATHERED PRINTERS AND 11 SYSTEMS.— 12 "(I) REQUIRING BALLOTS TO BE 13 OFFERED AND PROVIDED.—The ap-14 propriate election official at each poll-15 ing place that uses a printer or system described in clause (ii)(I) for the 16 17 administration of elections for Federal 18 office shall offer each individual who 19 is eligible to cast a vote in the election 20 at the polling place the opportunity to 21 cast the vote using a blank pre-print-22 ed paper ballot which the individual 23 may mark by hand and which is not 24 produced by the direct recording elec-

tronic voting machine or other such

system. The official shall provide the
individual with the ballot and the sup-
plies necessary to mark the ballot, and
shall ensure (to the greatest extent
practicable) that the waiting period
for the individual to cast a vote is the
lesser of 30 minutes or the average
waiting period for an individual who
does not agree to cast the vote using
such a paper ballot under this clause.
"(II) TREATMENT OF BALLOT
Any paper ballot which is cast by an
individual under this clause shall be
counted and otherwise treated as a
regular ballot for all purposes (includ-
ing by incorporating it into the final
unofficial vote count (as defined by
the State) for the precinct) and not as
a provisional ballot, unless the indi-
vidual casting the ballot would have
otherwise been required to cast a pro-
visional ballot.
"(III) POSTING OF NOTICE
The appropriate election official shall
ensure there is prominently displayed

1	at each polling place a notice that de-
2	scribes the obligation of the official to
3	offer individuals the opportunity to
4	cast votes using a pre-printed blank
5	paper ballot.
6	"(IV) TRAINING OF ELECTION
7	OFFICIALS.—The chief State election
8	official shall ensure that election offi-
9	cials at polling places in the State are
10	aware of the requirements of this
11	clause, including the requirement to
12	display a notice under subclause (III),
13	and are aware that it is a violation of
14	the requirements of this title for an
15	election official to fail to offer an indi-
16	vidual the opportunity to cast a vote
17	using a blank pre-printed paper ballot.
18	"(V) PERIOD OF APPLICA-
19	BILITY.—The requirements of this
20	clause apply only during the period in
21	which the delay is in effect under
22	clause (i).
23	"(C) Special rule for jurisdictions
24	USING CERTAIN NONTABULATING BALLOT
25	MARKING DEVICES.—In the case of a jurisdic-

1	tion which uses a nontabulating ballot marking
2	device which automatically deposits the ballot
3	into a privacy sleeve, subparagraph (A) shall
4	apply to a voting system in the jurisdiction as
5	if the reference in such subparagraph to 'the
6	regularly scheduled general election for Federal
7	office held in November 2010 and each suc-
8	ceeding election for Federal office' were a ref-
9	erence to 'elections for Federal office occurring
10	during 2014 and each succeeding year', but
11	only with respect to paragraph $(3)(B)(ii)(II)$ of
12	subsection (a) (relating to nonmanual casting of
13	the durable paper ballot).".
13 14	the durable paper ballot).". TITLE II—ENHANCEMENT OF
14	TITLE II—ENHANCEMENT OF
14 15	TITLE II—ENHANCEMENT OF ENFORCEMENT
14 15 16	TITLE II—ENHANCEMENT OF ENFORCEMENT SEC. 201. ENHANCEMENT OF ENFORCEMENT OF HELP
14 15 16 17	TITLE II—ENHANCEMENT OF ENFORCEMENT SEC. 201. ENHANCEMENT OF ENFORCEMENT OF HELP AMERICA VOTE ACT OF 2002.
14 15 16 17 18	TITLE II—ENHANCEMENT OF ENFORCEMENT SEC. 201. ENHANCEMENT OF ENFORCEMENT OF HELP AMERICA VOTE ACT OF 2002. Section 401 of the Help America Vote Act of 2002
14 15 16 17 18 19	TITLE II—ENHANCEMENT OF ENFORCEMENT SEC. 201. ENHANCEMENT OF ENFORCEMENT OF HELP AMERICA VOTE ACT OF 2002. Section 401 of the Help America Vote Act of 2002 (42 U.S.C. 15511) is amended—
14 15 16 17 18 19 20	TITLE II—ENHANCEMENT OF ENFORCEMENT SEC. 201. ENHANCEMENT OF ENFORCEMENT OF HELP AMERICA VOTE ACT OF 2002. Section 401 of the Help America Vote Act of 2002 (42 U.S.C. 15511) is amended— (1) by striking "The Attorney General" and in-
 14 15 16 17 18 19 20 21 	TITLE II—ENHANCEMENT OF ENFORCEMENT SEC. 201. ENHANCEMENT OF ENFORCEMENT OF HELP AMERICA VOTE ACT OF 2002. Section 401 of the Help America Vote Act of 2002 (42 U.S.C. 15511) is amended— (1) by striking "The Attorney General" and in- serting "(a) IN GENERAL.—The Attorney General";

1 "(b) FILING OF COMPLAINTS BY AGGRIEVED PER-2 SONS.—

3 "(1) IN GENERAL.—A person who is aggrieved 4 by a violation of section 301, 302, or 303 which has 5 occurred, is occurring, or is about to occur may file 6 a written, signed, notarized complaint with the Attorney General describing the violation and request-7 8 ing the Attorney General to take appropriate action 9 under this section. The Attorney General shall im-10 mediately provide a copy of a complaint filed under 11 the previous sentence to the entity responsible for 12 administering the State-based administrative com-13 plaint procedures described in section 402(a) for the 14 State involved.

15 "(2) Response by attorney general.—The 16 Attorney General shall respond to each complaint 17 filed under paragraph (1), in accordance with proce-18 dures established by the Attorney General that re-19 quire responses and determinations to be made with-20 in the same (or shorter) deadlines which apply to a 21 State under the State-based administrative com-22 plaint procedures described in section 402(a)(2). 23 The Attorney General shall immediately provide a 24 copy of the response made under the previous sen-25 tence to the entity responsible for administering the State-based administrative complaint procedures de scribed in section 402(a) for the State involved.

3 "(c) AVAILABILITY OF PRIVATE RIGHT OF AC-4 TION.—Any person who is authorized to file a complaint under subsection (b)(1) (including any individual who 5 seeks to enforce the individual's right to a voter-verified 6 7 paper ballot, the right to have the voter-verified paper bal-8 lot counted in accordance with this Act, or any other right 9 under subtitle A of title III) may file an action under sec-10 tion 1979 of the Revised Statutes of the United States (42 U.S.C. 1983) to enforce the uniform and nondiscrim-11 inatory election technology and administration require-12 13 ments under sections 301, 302, and 303.

14 "(d) NO EFFECT ON STATE PROCEDURES.—Nothing
15 in this section may be construed to affect the availability
16 of the State-based administrative complaint procedures re17 quired under section 402 to any person filing a complaint
18 under this subsection.".

19 TITLE III—REQUIREMENT FOR 20 MANDATORY MANUAL AUDITS 21 BY HAND COUNT

22 SEC. 301. MANDATORY MANUAL AUDITS.

Title III of the Help America Vote Act of 2002 (42
U.S.C. 15481 et seq.) is amended by adding at the end
the following new subtitle:

"Subtitle C—Mandatory Manual Audits

3 "SEC. 321. REQUIRING AUDITS OF RESULTS OF ELECTIONS.

4 "(a) REQUIRING AUDITS.—

5 "(1) IN GENERAL.—In accordance with this 6 subtitle, each State shall administer, without ad-7 vance notice to the precincts or alternative audit 8 units selected, audits of the results of all elections 9 for Federal office held in the State (and, at the op-10 tion of the State or jurisdiction involved, of elections 11 for State and local office held at the same time as 12 such election) consisting of random hand counts of 13 the voter-verified paper ballots required to be used 14 and preserved pursuant to section 301(a)(2).

15 "(2) EXCEPTION FOR CERTAIN ELECTIONS.—A
16 State shall not be required to administer an audit of
17 the results of an election for Federal office under
18 this subtitle if the winning candidate in the elec19 tion—

20 "(A) had no opposition on the ballot; or
21 "(B) received 80 percent or more of the
22 total number of votes cast in the election, as de23 termined on the basis of the final unofficial vote
24 count.

1 "(b) Determination of Entity Conducting Au-2 DITS; APPLICATION OF GAO INDEPENDENCE STAND-ARDS.—The State shall administer audits under this sub-3 4 title through an entity selected for such purpose by the 5 State in accordance with such criteria as the State considers appropriate consistent with the requirements of this 6 7 subtitle, except that the entity must meet the general 8 standards established by the Comptroller General and as 9 set forth in the Comptroller General's Government Audit-10 ing Standards to ensure the independence (including, except as provided under section 323(b), the organizational 11 12 independence) of entities performing financial audits, at-13 testation engagements, and performance audits.

14 "(c) REFERENCES TO ELECTION AUDITOR.—In this
15 subtitle, the term 'Election Auditor' means, with respect
16 to a State, the entity selected by the State under sub17 section (b).

18 "SEC. 322. NUMBER OF BALLOTS COUNTED UNDER AUDIT.

"(a) IN GENERAL.—Except as provided in subsection
(b), the number of voter-verified paper ballots which will
be subject to a hand count administered by the Election
Auditor of a State under this subtitle with respect to an
election shall be determined as follows:

24 "(1) In the event that the unofficial count as
25 described in section 323(a)(1) reveals that the mar-

1 gin of victory between the two candidates receiving 2 the largest number of votes in the election is less 3 than 1 percent of the total votes cast in that elec-4 tion, the hand counts of the voter-verified paper bal-5 lots shall occur in at least 10 percent of all precincts 6 or equivalent locations (or alternative audit units 7 used in accordance with the method provided for 8 under subsection (b)) in the Congressional district 9 involved (in the case of an election for the House of 10 Representatives) or the State (in the case of any 11 other election for Federal office).

12 ((2) In the event that the unofficial count as 13 described in section 323(a)(1) reveals that the mar-14 gin of victory between the two candidates receiving 15 the largest number of votes in the election is greater 16 than or equal to 1 percent but less than 2 percent 17 of the total votes cast in that election, the hand 18 counts of the voter-verified paper ballots shall occur 19 in at least 5 percent of all precincts or equivalent lo-20 cations (or alternative audit units used in accord-21 ance with the method provided for under subsection (b)) in the Congressional district involved (in the 22 23 case of an election for the House of Representatives) 24 or the State (in the case of any other election for 25 Federal office).

1 "(3) In the event that the unofficial count as 2 described in section 323(a)(1) reveals that the mar-3 gin of victory between the two candidates receiving 4 the largest number of votes in the election is equal 5 to or greater than 2 percent of the total votes cast 6 in that election, the hand counts of the voter-verified 7 paper ballots shall occur in at least 3 percent of all 8 precincts or equivalent locations (or alternative audit 9 units used in accordance with the method provided 10 for under subsection (b)) in the Congressional dis-11 trict involved (in the case of an election for the 12 House of Representatives) or the State (in the case of any other election for Federal office). 13

14 "(b) Use of Alternative Mechanism.—

15 "(1) Permitting use of alternative mech-16 ANISM.—Notwithstanding subsection (a), a State 17 may adopt and apply an alternative mechanism to 18 determine the number of voter-verified paper ballots 19 which will be subject to the hand counts required 20 under this subtitle with respect to an election, so 21 long as the alternative mechanism uses the voter-22 verified paper ballots to conduct the audit and the 23 National Institute of Standards and Technology de-24 termines that the alternative mechanism is in ac1

2

(2).

cordance with the principles set forth in paragraph

3	"(2) PRINCIPLES FOR APPROVAL.—In approv-
4	ing an alternative mechanism under paragraph (1) ,
5	the National Institute of Standards and Technology
6	shall ensure that the audit procedure will have the
7	property that for each election—
8	"(A) the alternative mechanism will be at
9	least as statistically effective in ensuring the ac-
10	curacy of the election results as the procedures
11	under this subtitle; or
12	"(B) the reported election outcome will
13	have at least a 95 percent chance of being con-
14	sistent with the election outcome that would be
15	obtained by a full recount.
16	"(3) Deadline for response.—The Director
17	of the National Institute of Standards and Tech-
18	nology shall make a determination regarding a
19	State's request to approve an alternative mechanism
20	under paragraph (1) not later than 30 days after re-
21	ceiving the State's request.
22	"SEC. 323. PROCESS FOR ADMINISTERING AUDITS.
23	"(a) IN GENERAL.—The Election Auditor of a State
24	shall administer an audit under this section of the results
25	of an election in accordance with the following procedures:

1	"(1) Within 24 hours after the State announces
2	the final unofficial vote count (as defined by the
3	State) in each precinct in the State, the Election
4	Auditor shall—
5	"(A) determine and then announce the
6	precincts or equivalent locations (or alternative
7	audit units used in accordance with the method
8	provided under section 322(b)) in the State in
9	which it will administer the audits; and
10	"(B) with respect to votes cast at the pre-
11	cinct or equivalent location on or before the
12	date of the election (other than provisional bal-
13	lots described in paragraph (2)), begin to ad-
14	minister the hand count of the votes on the
15	voter-verified paper ballots required to be used
16	201(x)(x)

and preserved under section 301(a)(2)(A) and
the comparison of the count of the votes on
those ballots with the final unofficial count of
such votes as announced by the State.

20 "(2) With respect to votes cast other than at 21 the precinct on the date of the election (other than 22 votes cast before the date of the election described 23 in paragraph (2)) or votes cast by provisional ballot 24 on the date of the election which are certified and 25 counted by the State on or after the date of the elec-

1 tion, including votes cast by absent uniformed serv-2 ices voters and overseas voters under the Uniformed and Overseas Citizens Absentee Voting Act, the 3 4 Election Auditor shall administer the hand count of 5 the votes on the applicable voter-verified paper bal-6 lots required to be produced and preserved under 7 section 301(a)(2)(A) and the comparison of the 8 count of the votes on those ballots with the final un-9 official count of such votes as announced by the 10 State.

11 "(b) USE OF PERSONNEL.—In administering the au-12 dits, the Election Auditor may utilize the services of the 13 personnel of the State or jurisdiction, including election 14 administration personnel and poll workers, without regard 15 to whether or not the personnel have professional auditing 16 experience.

17 "(c) LOCATION.—The Election Auditor shall admin-18 ister an audit of an election—

19 "(1) at the location where the ballots cast in 20 the election are stored and counted after the date of 21 the election or such other appropriate and secure lo-22 cation agreed upon by the Election Auditor and the 23 individual that is responsible under State law for the 24 custody of the ballots; and "(2) in the presence of the personnel who under
 State law are responsible for the custody of the bal lots.

"(d) Special Rule in Case of Delay in Report-4 ING ABSENTEE VOTE COUNT.—In the case of a State in 5 which the final count of absentee and provisional votes is 6 7 not announced until after the date of the election, the 8 Election Auditor shall initiate the process described in 9 subsection (a) for administering the audit not later than 10 24 hours after the State announces the final unofficial vote count for the votes cast at the precinct or equivalent 11 location on or before the date of the election, and shall 12 initiate the administration of the audit of the absentee and 13 provisional votes pursuant to subsection (a)(2) not later 14 15 than 24 hours after the State announces the final unofficial count of such votes. 16

17 "(e) Additional Audits if Cause Shown.—

18 "(1) IN GENERAL.—If the Election Auditor 19 finds that any of the hand counts administered 20 under this section do not match the final unofficial 21 tally of the results of an election, the Election Audi-22 tor shall administer hand counts under this section 23 of such additional precincts (or alternative audit 24 units) as the Election Auditor considers appropriate

1 to resolve any concerns resulting from the audit and 2 ensure the accuracy of the election results. 3 "(2) ESTABLISHMENT AND PUBLICATION OF 4 5 Not later than August 1, 2010, each State shall es-6 tablish and publish procedures for carrying out the 7 additional audits under this subsection, including the 8 means by which the State shall resolve any concerns 9 resulting from the audit with finality and ensure the 10 accuracy of the election results.

"(f) PUBLIC OBSERVATION OF AUDITS.—Each audit
conducted under this section shall be conducted in a manner that allows public observation of the entire process.
"SEC. 324. SELECTION OF PRECINCTS.

15 "(a) IN GENERAL.—Except as provided in subsection (c), the selection of the precincts or alternative audit units 16 in the State in which the Election Auditor of the State 17 18 shall administer the hand counts under this subtitle shall be made by the Election Auditor on a random basis, in 19 20accordance with procedures adopted by the National Insti-21 tute of Standards and Technology, except that at least one 22 precinct shall be selected at random in each county, with 23 additional precincts selected by the Election Auditor at the Auditor's discretion. 24

"(b) PUBLIC SELECTION.—The random selection of
 precincts under subsection (a) shall be conducted in pub lic, at a time and place announced in advance.

4 "(c) MANDATORY SELECTION OF PRECINCTS ESTAB-5 LISHED SPECIFICALLY FOR ABSENTEE BALLOTS.—If a State does not sort absentee ballots by precinct and in-6 7 clude those ballots in the hand count with respect to that 8 precinct, the State shall create absentee ballot precincts 9 or audit units which are of similar size to the average pre-10 cinct or audit unit in the jurisdiction being audited, and shall include those absentee precincts or audit units 11 12 among the precincts in the State in which the Election 13 Auditor shall administer the hand counts under this sub-14 title.

"(d) DEADLINE FOR ADOPTION OF PROCEDURES BY
COMMISSION.—The National Institute of Standards and
Technology shall adopt the procedures described in subsection (a) not later than March 31, 2010, and shall publish them in the Federal Register upon adoption.

20 "SEC. 325. PUBLICATION OF RESULTS.

"(a) SUBMISSION TO COMMISSION.—As soon as practicable after the completion of an audit under this subtitle,
the Election Auditor of a State shall submit to the Commission the results of the audit, and shall include in the
submission a comparison of the results of the election in

the precinct as determined by the Election Auditor under 1 2 the audit and the final unofficial vote count in the precinct 3 as announced by the State and all undervotes, overvotes, blank ballots, and spoiled, voided, or cancelled ballots, as 4 5 well as a list of any discrepancies discovered between the initial, subsequent, and final hand counts administered by 6 7 the Election Auditor and such final unofficial vote count 8 and any explanation for such discrepancies, broken down 9 by the categories of votes described in paragraphs (1)(B)10 and (2) of section 323(a).

"(b) PUBLICATION BY COMMISSION.—Immediately
after receiving the submission of the results of an audit
from the Election Auditor of a State under subsection (a),
the Commission shall publicly announce and publish the
information contained in the submission.

16 "(c) Delay in Certification of Results by17 State.—

18 "(1) PROHIBITING CERTIFICATION UNTIL COM19 PLETION OF AUDITS.—No State may certify the re20 sults of any election which is subject to an audit
21 under this subtitle prior to—

"(A) to the completion of the audit (and,
if required, any additional audit conducted
under section 323(e)(1)) and the announcement
and submission of the results of each such audit

1	to the Commission for publication of the infor-
2	mation required under this section; and
3	"(B) the completion of any procedure es-
4	tablished by the State pursuant to section
5	323(e)(2) to resolve discrepancies and ensure
6	the accuracy of results.
7	"(2) Deadline for completion of audits
8	OF PRESIDENTIAL ELECTIONS.—In the case of an
9	election for electors for President and Vice President
10	which is subject to an audit under this subtitle, the
11	State shall complete the audits and announce and
12	submit the results to the Commission for publication
13	of the information required under this section in
14	time for the State to certify the results of the elec-
15	tion and provide for the final determination of any
16	controversy or contest concerning the appointment
17	of such electors prior to the deadline described in
18	section 6 of title 3, United States Code.
19	"SEC. 326. PAYMENTS TO STATES.
20	"(2) PAVMENTS FOR COSTS OF CONDUCTING AL-

20 "(a) PAYMENTS FOR COSTS OF CONDUCTING AU21 DITS.—In accordance with the requirements and proce22 dures of this section, the Commission shall make a pay23 ment to a State to cover the costs incurred by the State
24 in carrying out this subtitle with respect to the elections

that are the subject of the audits conducted under this
 subtitle.

3 "(b) CERTIFICATION OF COMPLIANCE AND ANTICI-4 PATED COSTS.—

5 "(1) CERTIFICATION REQUIRED.—In order to
6 receive a payment under this section, a State shall
7 submit to the Commission, in such form as the Commission may require, a statement containing—

9 "(A) a certification that the State will con-10 duct the audits required under this subtitle in 11 accordance with all of the requirements of this 12 subtitle;

"(B) a notice of the reasonable costs incurred or the reasonable costs anticipated to be
incurred by the State in carrying out this subtitle with respect to the elections involved; and
"(C) such other information and assurances as the Commission may require.

"(2) AMOUNT OF PAYMENT.—The amount of a
payment made to a State under this section shall be
equal to the reasonable costs incurred or the reasonable costs anticipated to be incurred by the State in
carrying out this subtitle with respect to the elections involved, as set forth in the statement submitted under paragraph (1).

"(3) TIMING OF NOTICE.—The State may not
 submit a notice under paragraph (1) until can didates have been selected to appear on the ballot
 for all of the elections for Federal office which will
 be the subject of the audits involved.

6 "(c) TIMING OF PAYMENTS.—The Commission shall
7 make the payment required under this section to a State
8 not later than 30 days after receiving the notice submitted
9 by the State under subsection (b).

10 "(d) RECOUPMENT OF OVERPAYMENTS.—No pay11 ment may be made to a State under this section unless
12 the State agrees to repay to the Commission the excess
13 (if any) of—

14 "(1) the amount of the payment received by the
15 State under this section with respect to the elections
16 involved; over

"(2) the actual costs incurred by the State in
carrying out this subtitle with respect to the elections involved.

"(e) AUTHORIZATION OF APPROPRIATIONS.—There
are authorized to be appropriated to the Commission for
fiscal year 2010 and each succeeding fiscal year
\$100,000,000 for payments under this section.

1 "SEC. 327. EXCEPTION FOR ELECTIONS SUBJECT TO RE-2COUNT UNDER STATE LAW PRIOR TO CER-3TIFICATION.

4 "(a) EXCEPTION.—This subtitle does not apply to 5 any election for which a recount under State law will commence prior to the certification of the results of the elec-6 tion, including but not limited to a recount required auto-7 8 matically because of the margin of victory between the 2 9 candidates receiving the largest number of votes in the election, but only if each of the following applies to the 10 11 recount:

"(1) The recount commences prior to the determination and announcement by the Election Auditor
under section 323(a)(1) of the precincts in the State
in which it will administer the audits under this subtitle.

17 "(2) If the recount would apply to fewer than
18 100 percent of the ballots cast in the election—

"(A) the number of ballots counted will be
at least as many as would be counted if an
audit were conducted with respect to the election in accordance with this subtitle; and

23 "(B) the selection of the precincts in which
24 the recount will be conducted will be made in
25 accordance with the random selection proce26 dures applicable under section 324.

"(3) The recount for the election meets the re quirements of section 323(f) (relating to public ob servation).

4 "(4) The State meets the requirements of sec5 tion 325 (relating to the publication of results and
6 the delay in the certification of results) with respect
7 to the recount.

"(b) CLARIFICATION OF EFFECT ON OTHER RE-8 QUIREMENTS.—Nothing in this section may be construed 9 to waive the application of any other provision of this Act 10 to any election (including the requirement set forth in sec-11 12 tion 301(a)(2) that the voter verified paper ballots serve 13 as the vote of record and shall be counted by hand in all 14 audits and recounts, including audits and recounts de-15 scribed in this subtitle).

16 "SEC. 328. EFFECTIVE DATE.

17 "This subtitle shall apply with respect to elections for18 Federal office beginning with the regularly scheduled gen-19 eral elections held in November 2010.".

20 SEC. 302. AVAILABILITY OF ENFORCEMENT UNDER HELP

21 AMERICA VOTE ACT OF 2002.

Section 401 of such Act (42 U.S.C. 15511), as
amended by section 201, is amended—

1	(1) in subsection (a), by striking the period at
2	the end and inserting the following: ", or the re-
3	quirements of subtitle C of title III.";
4	(2) in subsection (b)(1), by striking " 303 " and
5	inserting "303, or subtitle C of title III,"; and
6	(3) in subsection (c)—
7	(A) by striking "subtitle A" and inserting
8	"subtitles A or C", and
9	(B) by striking the period at the end and
10	inserting the following: ", or the requirements
11	of subtitle C of title III.".
12	SEC. 303. GUIDANCE ON BEST PRACTICES FOR ALTER-
12 13	SEC. 303. GUIDANCE ON BEST PRACTICES FOR ALTER- NATIVE AUDIT MECHANISMS.
13	NATIVE AUDIT MECHANISMS.
13 14	NATIVE AUDIT MECHANISMS. (a) IN GENERAL.—Not later than May 1, 2010, the
13 14 15	NATIVE AUDIT MECHANISMS. (a) IN GENERAL.—Not later than May 1, 2010, the Director of the National Institute for Standards and Tech- nology shall establish guidance for States that wish to es-
 13 14 15 16 17 	NATIVE AUDIT MECHANISMS. (a) IN GENERAL.—Not later than May 1, 2010, the Director of the National Institute for Standards and Tech- nology shall establish guidance for States that wish to es-
 13 14 15 16 17 	NATIVE AUDIT MECHANISMS. (a) IN GENERAL.—Not later than May 1, 2010, the Director of the National Institute for Standards and Tech- nology shall establish guidance for States that wish to es- tablish alternative audit mechanisms under section 322(b)
 13 14 15 16 17 18 	NATIVE AUDIT MECHANISMS. (a) IN GENERAL.—Not later than May 1, 2010, the Director of the National Institute for Standards and Tech- nology shall establish guidance for States that wish to es- tablish alternative audit mechanisms under section 322(b) of the Help America Vote Act of 2002 (as added by section
 13 14 15 16 17 18 19 	NATIVE AUDIT MECHANISMS. (a) IN GENERAL.—Not later than May 1, 2010, the Director of the National Institute for Standards and Tech- nology shall establish guidance for States that wish to es- tablish alternative audit mechanisms under section 322(b) of the Help America Vote Act of 2002 (as added by section 301). Such guidance shall be based upon scientifically and
 13 14 15 16 17 18 19 20 	NATIVE AUDIT MECHANISMS. (a) IN GENERAL.—Not later than May 1, 2010, the Director of the National Institute for Standards and Tech- nology shall establish guidance for States that wish to es- tablish alternative audit mechanisms under section 322(b) of the Help America Vote Act of 2002 (as added by section 301). Such guidance shall be based upon scientifically and statistically reasonable assumptions for the purpose of cre-

(b) AUTHORIZATION OF APPROPRIATIONS.—There 1

are authorized to be appropriated to carry out subsection 2

3 (a) \$100,000, to remain available until expended.

4 SEC. 304. CLERICAL AMENDMENT.

- 5 The table of contents of such Act is amended by add-
- ing at the end of the items relating to title III the fol-6
- 7 lowing:

"Subtitle C-Mandatory Manual Audits

"Sec. 321. Requiring audits of results of elections.

- "Sec. 322. Number of ballots counted under audit.
- "Sec. 323. Process for administering audits.
- "Sec. 324. Selection of precincts.
- "Sec. 325. Publication of results.
- "Sec. 326. Payments to States.
- "Sec. 327. Exception for elections subject to recount under State law prior to certification.

"Sec. 328. Effective date.".

IV—REPEAL OF TITLE **EXEMP-**8 **OF ELECTION** TION ASSIST-9 COMMISSION FROM ANCE 10 **CERTAIN GOVERNMENT CON-**11 TRACTING REQUIREMENTS 12 13 SEC. 401. REPEAL OF EXEMPTION OF ELECTION ASSIST-

14 ANCE COMMISSION FROM CERTAIN GOVERN-

MENT CONTRACTING REQUIREMENTS.

16 (a) IN GENERAL.—Section 205 of the Help America Vote Act of 2002 (42 U.S.C. 15325) is amended by strik-17 18 ing subsection (e).

19 (b) EFFECTIVE DATE.—The amendment made by 20 subsection (a) shall apply with respect to contracts entered

into by the Election Assistance Commission on or after
 the date of the enactment of this Act.

3 TITLE V—EFFECTIVE DATE

4 SEC. 501. EFFECTIVE DATE.

5 Except as otherwise provided, this Act and the
6 amendments made by this Act shall apply with respect to
7 the regularly scheduled general election for Federal office
8 in November 2010 and each succeeding election for Fed9 eral office.

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