111TH CONGRESS 1ST SESSION

H. R. 3065

To establish a chronic care improvement demonstration program for Medicaid beneficiaries with severe mental illnesses.

IN THE HOUSE OF REPRESENTATIVES

June 26, 2009

Ms. Schakowsky (for herself and Ms. Kilpatrick of Michigan) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To establish a chronic care improvement demonstration program for Medicaid beneficiaries with severe mental illnesses.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Mental Illness Chronic
- 5 Care Improvement Act of 2009".
- 6 SEC. 2. CHRONIC CARE IMPROVEMENT DEMONSTRATION
- 7 PROGRAM FOR MEDICAID BENEFICIARIES
- 8 WITH SEVERE MENTAL ILLNESSES.
- 9 (a) Definitions.—In this section:

1	(1)	CHRONIC	CARE	IMPROVEMENT	PROGRAM
2	OPERATO)R.—			

- (A) IN GENERAL.—Subject to subparagraph (B), the term "chronic care improvement program operator" means a qualified community program under section 1913(b)(1) of the Public Health Service Act that has entered into a chronic care improvement program operator agreement that meets the requirements of subsection (e) with a participating State to carry out, directly or through contracts with subcontractors, a severe mental illness chronic care improvement demonstration program for targeted beneficiaries in the State.
- (B) OTHER ENTITIES PERMITTED.—Subject to approval by the Secretary, such term may include any other entity that a participating State determines is appropriate to carry out a severe mental illness chronic care improvement demonstration program for targeted beneficiaries in the State.
- (2) Medicaid.—The term "Medicaid" means the Federal-State medical assistance program established under title XIX of the Social Security Act (42 U.S.C. 1396 et seq.).

- 1 (3) Participating state.—The term "participating State" means a State with an approved application that has entered into a chronic care improvement demonstration agreement with the Secretary to conduct a severe mental illness chronic care improvement demonstration program under this section.
 - (4) Secretary.—The term "Secretary" means the Secretary of Health and Human Services.
 - (5) SEVERE MENTAL ILLNESS CHRONIC CARE IMPROVEMENT DEMONSTRATION PROGRAM.—The term "severe mental illness chronic care improvement demonstration program" means a program described in subsection (d) that is conducted pursuant to a chronic care improvement demonstration agreement between the Secretary and a participating State.
 - (6) STATE.—The term "State" has the meaning given that term for purposes of Medicaid.

(7) Threshold condition.—

(A) IN GENERAL.—The term "threshold condition" means a chronic mental illness such as schizophrenia, schizoaffective disorder, bipolar disorder, major clinical depression, or such conditions with co-occurring substance abuse disorders.

1	(B) OTHER STATE-SPECIFIED CONDI-
2	TIONS.—Such term includes other conditions
3	contained in the Diagnostic and Statistical
4	Manual of Mental Disorders IV published by
5	the American Psychiatric Association (or any
6	successor publication by such Association) se-
7	lected by the participating State as appropriate
8	criteria for selection of targeted beneficiaries
9	for participation in a severe mental illness
10	chronic care improvement demonstration pro-
11	gram.
12	(8) Targeted beneficiary.—
13	(A) IN GENERAL.—The term "targeted
14	beneficiary" means an adult individual who—
15	(i) is entitled to benefits under the
16	State Medicaid plan (or a waiver of such
17	plan);
18	(ii) has 1 or more of the threshold
19	conditions; and
20	(iii) has been identified by the State
21	as likely to benefit from participation in a
22	severe mental illness chronic care improve-
23	ment demonstration program.
24	(B) Voluntary participation.—A tar-
25	geted beneficiary may participate in a severe

1	mental illness chronic care improvement dem-
2	onstration program on a voluntary basis and
3	may terminate participation at any time.
4	(b) Authority To Conduct Demonstration Pro-
5	GRAM.—
6	(1) CHRONIC CARE IMPROVEMENT DEMONSTRA-
7	TION AGREEMENTS.—
8	(A) IN GENERAL.—The Secretary shall
9	enter into chronic care improvement demonstra-
10	tion agreements with States that submit ap-
11	proved applications under this section to pro-
12	vide for the development, testing, evaluation,
13	and implementation of severe mental illness
14	chronic care improvement demonstration pro-
15	grams in accordance with this section.
16	(B) Period.—A chronic care improvement
17	demonstration agreement entered into by the
18	Secretary and a participating State shall be for
19	a period of 4 years.
20	(C) DEADLINE FOR INITIAL AGREE-
21	MENTS.—Not later than October 1, 2010, the
22	Secretary shall enter into chronic care improve-
23	ment demonstration agreements with not more

than 10 participating States to conduct a severe

- 1 mental illness chronic care improvement dem-2 onstration program under this section.
 - (2) Chronic care improvement program operator agreement entered into between the Secretary and a participating State shall require the participating State to enter into chronic care improvement program operator agreements, consistent with subsection (e), with chronic care improvement program operators to carry out the severe mental illness chronic care improvement demonstration program in the State.
 - (3) Post-demonstration plan for continuity of services.—A State desiring to conduct a severe mental illness chronic care improvement demonstration program under this section shall include in its application to be selected as a participating State a plan for ensuring continuity of services for targeted beneficiaries who are participating in the program on any date (expected or unexpected) that the demonstration program ceases to be conducted in the State.
 - (c) Payments; Funding.—
- (1) IN GENERAL.—Beginning October 1, 2010,
 the Secretary shall provide for payments for not

- more than 10 participating States to conduct a severe mental illness chronic care improvement demonstration program in accordance with the requirements of this section.
 - (2) Manner of Payment.—Payment to a State under this section shall be made in the same manner as other payments are made to the State under section 1903(a) of the Social Security Act (42 U.S.C. 1396b(a)).
 - (3) No state match required.—No State shall be required to provide State matching funds as a condition for receiving payments under this section.

(4) Funding.—

- (A) Limitation on Funds.—The total amount of payments under this section shall not exceed \$250,000,000 for the period of fiscal years 2011 through 2014.
- (B) BUDGET AUTHORITY.—This section constitutes budget authority in advance of appropriations Acts and represents the obligation of the Secretary to provide for the payment of amounts provided under this section.
- 24 (C) Limitation on payments.—In no 25 case may—

1	(i) the aggregate amount of payments
2	made by the Secretary to a participating
3	State for administrative expenses relating
4	to conducting a severe mental illness
5	chronic care improvement demonstration
6	program under this section exceed 10 per-
7	cent of the aggregate amount of payments
8	made to the State under this section; and
9	(ii) payments be provided by the Sec-
10	retary under this section for services pro-
11	vided under a severe mental illness chronic
12	care improvement demonstration program
13	conducted under this section for any fiscal
14	year after fiscal year 2014.
15	(d) Severe Mental Illness Chronic Care Im-
16	PROVEMENT DEMONSTRATION PROGRAM.—
17	(1) In General.—A severe mental illness
18	chronic care improvement demonstration program
19	shall be designed to improve the health outcomes
20	and satisfaction of targeted beneficiaries partici-
21	pating in the program and shall—
22	(A) provide such beneficiaries with regular
23	screening, registry tracking, and outcome meas-
24	urement processes at the time of psychiatric
25	visits for, among other purposes, developing ar

1	individualized, goal-oriented care management
2	plan that satisfies the requirements of para-
3	graph (2);
4	(B) provide each such beneficiary with
5	such a plan; and
6	(C) carry out such plan and other chronic
7	care improvement activities carried out by the
8	State;
9	(2) Elements of care management plan.—
10	A care management plan for a targeted beneficiary
11	shall be developed with the beneficiary using person-
12	centered planning principles and shall, to the extent
13	appropriate, include the following:
14	(A) Explicit general health care goals,
15	measured on a regular basis, such as—
16	(i) improved access to primary care
17	services;
18	(ii) improved prevention;
19	(iii) early identification and interven-
20	tion to avoid serious health issues; and
21	(iv) better management of chronic dis-
22	eases, including but not limited to hyper-
23	tension, diabetes, obesity, and cardio-
24	vascular disease.

- 1 (B) A designated point of contact respon-2 sible for communications with the beneficiary and for facilitating communications with other 3 4 health care and related community providers under the plan. 6 (C) Coordination and communication with 7 family members who are actively engaged in 8 supporting the targeted beneficiary's participa-9 tion in the program. 10 (D) Self-care education for the beneficiary in recognizing and managing symptoms of 11 12 threshold conditions, educating parents and 13 family members, and educating physicians and 14 medical specialists as appropriate. 15 (E) Education for physicians and other community providers on required collaboration 16 17 to enhance communication of relevant clinical 18 information. 19 20
 - (F) Active coordination of supportive community services, including peer support, transportation, day care, personal assistance, housing, primary care (including accompanying targeted beneficiaries to medical appointments), mental health care, and other required services.

21

22

23

1	(G) The use of monitoring technologies
2	that enable patient guidance through the ex-
3	change of pertinent clinical information.
4	(e) Terms and Conditions of Chronic Care Im-
5	PROVEMENT PROGRAM OPERATOR AGREEMENTS.—
6	(1) Requirements.—A chronic care improve-
7	ment program operator agreement entered into
8	under this section between a participating State and
9	a chronic care improvement program operator shall
10	require the operator, with respect to targeted bene-
11	ficiaries enrolled in the program and covered by the
12	agreement, to—
13	(A) guide the beneficiaries in managing
14	their health (including all co-occurring medical
15	or surgical conditions, relevant health care serv-
16	ices, and pharmaceutical needs) and in per-
17	forming activities as specified under each such
18	beneficiaries care management plan;
19	(B) use decision-support tools, such as evi-
20	dence-based practice guidelines, medication al-
21	gorithms, or other criteria as determined by the
22	Secretary;
23	(C) arrange for core medical home team
24	staff members, such as medical nurse practi-

1	tioners, primary care supervising physicians,
2	and embedded nurse care managers;
3	(D) initiate wellness activities, including
4	smoking cessation and weight management and
5	physical exercise programs;
6	(E) participate with the State to develop a
7	clinical information database to track and mon-
8	itor the beneficiaries across settings and to
9	evaluate outcomes;
10	(F) monitor and report to the participating
11	State, in a manner specified by the Secretary,
12	on health care quality, cost, outcomes, and clin-
13	ical milestones in achieving recovery from men-
14	tal illnesses and co-occurring addiction dis-
15	orders;
16	(G) meet medical home quality standards,
17	as promulgated by the National Committee on
18	Quality Assurance (NCQA) or such other qual-
19	ity assurance organizations as the Secretary
20	may specify;
21	(H) meet such clinical, quality improve-
22	ment, financial, and other requirements as the
23	participating State deems to be appropriate for

the targeted beneficiaries to be served; and

1	(I) comply with such additional require-
2	ments as the participating State may specify.
3	(2) OPTIONAL SERVICES.—The chronic care im-
4	provement program operator agreement may permit
5	a chronic care improvement program operator to—
6	(A) use intake assessment, health examina-
7	tion, medication management, vital signs moni-
8	toring, preventive healthcare, disease specific
9	goals implementation, patient health education,
10	or other primary care or general healthcare
11	services as deemed appropriate by the operator
12	to carry out the program;
13	(B) be recognized as a patient-centered
14	medical home in accordance with paragraph
15	(4); and
16	(C) where feasible, to collaborate with pri-
17	mary care providers, including federally quali-
18	fied health centers or other community health
19	centers, to provide the services described in
20	clause (i).
21	(3) Manner of Payment.—The chronic care
22	improvement program operator agreement shall pro-
23	vide that the State shall pay the chronic care im-
24	provement program operator in accordance with a

- methodology developed by the Secretary for determining payment.
 - (4) Patient-centered medical home recognition.—The Secretary shall enter into an agreement with the National Committee for Quality Assurance (NCQA), or other quality assurance organization with appropriate experience evaluating patient-centered medical homes as the Secretary may specify, for the purposes of granting patient-centered medical home status to qualified chronic care improvement operator sites.

(f) Independent Evaluation.—

(1) In General.—The Secretary shall conduct an independent evaluation of the severe mental chronic care improvement demonstration programs conducted under this section. Such evaluation shall be done by grant, contract, or interagency agreement with an entity with knowledge of severe mental illness chronic care improvement programs and demonstrated experience in the evaluation of such programs. The evaluation shall include an assessment of whether the State demonstration programs conducted under this section—

1	(A) enhance coordination and integration
2	of primary care and community mental health
3	and substance use disorder services;
4	(B) improve prevention, early identifica-
5	tion, and intervention to avoid serious health
6	issues, including chronic diseases;
7	(C) improve the overall health status of
8	targeted beneficiaries using a patient-centered
9	approach; and
10	(D) produce financial outcomes, including
11	any cost savings to Medicaid.
12	(2) Inclusion of family members.—The
13	Secretary shall ensure that the evaluation collects
14	and assesses information from family members who
15	are involved with supporting a targeted beneficiary's
16	participation in a severe mental illness chronic care
17	improvement demonstration program conducted
18	under this section with respect to the results of the
19	beneficiary's participation in the program.
20	(3) Report to congress.—The Secretary
21	shall submit a report to Congress on the results of
22	the evaluation conducted under this subsection. The
23	report shall include such recommendations as the

Secretary determines appropriate to—

1	(A) guide the development of future pro-
2	grams that provide comprehensive and inte-
3	grated behavioral and physical health care serv-
4	ices to the severely mentally ill;
5	(B) assist pediatric populations (with ad-
6	justments made based on age-related clinical
7	profiles); and
8	(C) assist Medicare beneficiaries under
9	title XVIII of the Social Security Act (42
10	U.S.C. 1395 et seq.).
11	(g) Rules of Construction.—Nothing in this sec-
12	tion shall be construed as—
13	(1) expanding the amount, duration, or scope of
14	benefits under a State Medicaid plan (or waiver of
15	such plan);
16	(2) providing an individual entitlement to par-
17	ticipate in a severe mental illness chronic care im-
18	provement demonstration program; or
19	(3) providing any hearing or appeal rights with
20	respect to a severe mental illness chronic care im-
21	provement demonstration program established under
22	this section.
23	(h) Clarification of Medicaid Reimbursement
24	FOR INTEGRATED MENTAL HEALTH AND PRIMARY CARE
25	SERVICES.—Not later than October 1, 2010, the Sec-

- 1 retary shall provide, by regulation, for changes to require-
- 2 ments under Medicaid relating to reimbursement for pri-
- 3 mary care and behavioral health services to the same pa-
- 4 tient, on the same day, at the same service site, so as to
- 5 permit payment for the provision of both types of services
- 6 on the same day to the same patient.
- 7 (i) Secretarial Oversight and Coordination.—
- 8 The Secretary shall establish procedures to promote active
- 9 and effective coordination, collaboration, and communica-
- 10 tion among the agencies, administrations, and centers of
- 11 the Department of Health and Human Services that are
- 12 responsible for any matter relating to the conduct or eval-
- 13 uation of the severe mental illness chronic care improve-
- 14 ment demonstration programs carried out under this sec-
- 15 tion.

 \bigcirc