Calendar No. 566

111TH CONGRESS 2D SESSION

H. R. 3980

[Report No. 111-291]

IN THE SENATE OF THE UNITED STATES

DECEMBER 3, 2009

Received; read twice and referred to the Committee on Homeland Security and Governmental Affairs

SEPTEMBER 16, 2010

Reported by Mr. LIEBERMAN, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

AN ACT

To provide for identifying and eliminating redundant reporting requirements and developing meaningful performance metrics for homeland security preparedness grants, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Redundancy Elimi-
- 5 nation and Enhanced Performance for Preparedness
- 6 Grants Act".

| 1 | SEC. 2. IDENTIFICATION OF REPORTING REDUNDANCIES |
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| 2 | AND DEVELOPMENT OF PERFORMANCE |
| 3 | METRICS FOR HOMELAND SECURITY PRE- |
| 4 | PAREDNESS GRANT PROGRAMS. |
| 5 | (a) IN GENERAL.—Title XX of the Homeland Secu- |
| 6 | rity Act of 2002 (6 U.S.C. 601 et seq.) is amended by |
| 7 | adding at the end the following new section: |
| 8 | "SEC. 2023. IDENTIFICATION OF REPORTING |
| 9 | REDUNDANCIES AND DEVELOPMENT OF PER |
| 10 | FORMANCE METRICS. |
| 11 | "(a) In General.—The Administrator shall, for |
| 12 | grants under sections 2003 and 2004 and any other |
| 13 | grants specified by the Administrator, submit a report to |
| 14 | the appropriate committees of Congress by not later than |
| 15 | 120 days after the date of the enactment of the Redun- |
| 16 | dancy Elimination and Enhanced Performance for Pre- |
| 17 | paredness Grants Act, and by October 1st every 2 years |
| 18 | thereafter, that— |
| 19 | "(1) identifies redundant rules, regulations, and |
| 20 | requirements for reporting by recipients of such |
| 21 | grants, and includes a plan for eliminating such |
| 22 | identified redundancies and requirements; |
| 23 | "(2) includes a plan for developing and improv- |
| 24 | ing the performance metrics required under section |
| 25 | 2022(a)(4) for such grants, and |

| 1 | "(3) includes an assessment of each program |
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| 2 | under which such grants are awarded. |
| 3 | "(b) Plan Requirements.—Each plan under sub- |
| 4 | section (a)— |
| 5 | "(1) shall be developed in coordination with |
| 6 | State, local, tribal, and territorial governments; and |
| 7 | "(2) shall include a proposed timeline for ac- |
| 8 | tions to implement the plan. |
| 9 | "(c) Program Assessment Requirements.—Each |
| 10 | program assessment under subsection (a)(3) shall in- |
| 11 | elude— |
| 12 | "(1) a brief summary of the program purposes, |
| 13 | objectives, and performance goals, and of the key |
| 14 | findings of the assessment; |
| 15 | "(2) an assessment of the quality of the pro- |
| 16 | gram's performance metrics, and the extent to which |
| 17 | necessary performance data are collected; |
| 18 | "(3) a summary of how the program's strengths |
| 19 | and weaknesses are impeding or contributing to its |
| 20 | failures or successes, including reasons for any sub- |
| 21 | stantial variation from the targeted level of perform- |
| 22 | ance of the program; |
| 23 | "(4) a description of the extent to which any |
| 24 | trends, developments, or emerging conditions affect |

- the need to change the mission of the program or
 the way that the program is being carried out;
- in the program for allocating resources in an efficient and effective manner that resulted in positive outcomes and the key reasons why such practices resulted in positive outcomes;
- 8 "(6) recommendations for program modifica-9 tions to improve the results that the program 10 achieves;
 - "(7) a summary of key results of the program assessment that support maximizing the amount of funds appropriated for the program; and
- 14 "(8) an assessment of the quality of customer 15 service offered to recipients of funds under the pro-16 gram and a strategy for improving such service.".
- 17 (b) CLERICAL AMENDMENT.—The table of contents
 18 in section 1(b) of such Act is amended by adding at the
 19 end of the items relating to title XX the following new
- "Sec. 2023. Identification of reporting redundancies and development of performance metrics.".

21 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Redundancy Elimi-
- 23 nation and Enhanced Performance for Preparedness Grants
- 24 *Act*".

20 item:

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| 1 | SEC. 2. IDENTIFICATION OF REPORTING REDUNDANCIES |
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| 2 | AND DEVELOPMENT OF PERFORMANCE |
| 3 | METRICS FOR HOMELAND SECURITY PRE- |
| 4 | PAREDNESS GRANT PROGRAMS. |
| 5 | (a) In General.—Title XX of the Homeland Security |
| 6 | Act of 2002 (6 U.S.C. 601 et seq.) is amended by adding |
| 7 | at the end the following: |
| 8 | "SEC. 2023. IDENTIFICATION OF REPORTING |
| 9 | REDUNDANCIES AND DEVELOPMENT OF PER- |
| 10 | FORMANCE METRICS. |
| 11 | "(a) Definition.—In this section, the term 'covered |
| 12 | grants' means grants awarded under section 2003, grants |
| 13 | awarded under section 2004, and any other grants specified |
| 14 | by the Administrator. |
| 15 | "(b) Initial Report.—Not later than 90 days after |
| 16 | the date of enactment of the Redundancy Elimination and |
| 17 | Enhanced Performance for Preparedness Grants Act, the |
| 18 | Administrator shall submit to the appropriate committees |
| 19 | of Congress a report that includes— |
| 20 | "(1) an assessment of redundant reporting re- |
| 21 | quirements imposed by the Administrator on State, |
| 22 | local, and tribal governments in connection with the |
| 23 | awarding of grants, including— |
| 24 | "(A) a list of each discrete item of data re- |
| 25 | quested by the Administrator from grant recipi- |

| 1 | ents as part of the process of administering cov- |
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| 2 | ered grants; |
| 3 | "(B) identification of the items of data from |
| 4 | the list described in subparagraph (A) that are |
| 5 | required to be submitted by grant recipients on |
| 6 | multiple occasions or to multiple systems; and |
| 7 | "(C) identification of the items of data from |
| 8 | the list described in subparagraph (A) that are |
| 9 | not necessary to be collected in order for the Ad- |
| 10 | ministrator to effectively and efficiently admin- |
| 11 | ister the programs under which covered grants |
| 12 | $are\ awarded;$ |
| 13 | "(2) a plan, including a specific timetable, for |
| 14 | eliminating any redundant and unnecessary report- |
| 15 | ing requirements identified under paragraph (1); and |
| 16 | "(3) a plan, including a specific timetable, for |
| 17 | promptly developing a set of quantifiable performance |
| 18 | measures and metrics to assess the effectiveness of the |
| 19 | programs under which covered grants are awarded. |
| 20 | "(c) Biennial Reports.—Not later than 1 year after |
| 21 | the date on which the initial report is required to be sub- |
| 22 | mitted under subsection (b), and once every 2 years there- |
| 23 | after, the Administrator shall submit to the appropriate |
| 24 | committees of Congress a grants management report that |
| 25 | includes— |

| 1 | "(1) the status of efforts to eliminate redundant |
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| 2 | and unnecessary reporting requirements imposed on |
| 3 | grant recipients, including— |
| 4 | "(A) progress made in implementing the |
| 5 | $plan\ required\ under\ subsection\ (b) (2);$ |
| 6 | "(B) a reassessment of the reporting re- |
| 7 | quirements to identify and eliminate redundant |
| 8 | and unnecessary requirements; |
| 9 | "(2) the status of efforts to develop quantifiable |
| 10 | performance measures and metrics to assess the effec- |
| 11 | tiveness of the programs under which the covered |
| 12 | grants are awarded, including— |
| 13 | "(A) progress made in implementing the |
| 14 | $plan\ required\ under\ subsection\ (b)(3);$ |
| 15 | "(B) progress made in developing and im- |
| 16 | plementing additional performance metrics and |
| 17 | measures for grants, including as part of the |
| 18 | comprehensive assessment system required under |
| 19 | section 649 of the Post-Katrina Emergency Man- |
| 20 | agement Reform Act of 2006 (6 U.S.C. 749); and |
| 21 | "(3) a performance assessment of each program |
| 22 | under which the covered grants are awarded, includ- |
| 23 | ing— |
| 24 | "(A) a description of the objectives and |
| 25 | goals of the program; |

| 1 | "(B) an assessment of the extent to which |
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| 2 | the objectives and goals described in subpara- |
| 3 | graph (A) have been met, based on the quantifi- |
| 4 | able performance measures and metrics required |
| 5 | under this section, section 2022(a)(4), and sec- |
| 6 | tion 649 of the Post-Katrina Emergency Man- |
| 7 | agement Reform Act of 2006 (6 U.S.C. 749); |
| 8 | "(C) recommendations for any program |

- "(C) recommendations for any program modifications to improve the effectiveness of the program, to address changed or emerging conditions; and
- "(D) an assessment of the experience of recipients of covered grants, including the availability of clear and accurate information, the timeliness of reviews and awards, and the provision of technical assistance, and recommendations for improving that experience.

"(d) Grants Program Measurement Study.—

"(1) In General.—Not later than 30 days after the enactment of Redundancy Elimination and Enhanced Performance for Preparedness Grants Act, the Administrator shall enter into a contract with the National Academy of Public Administration under which the National Academy of Public Administra-

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| 1 | tion shall assist the Administrator in studying, devel- |
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| 2 | oping, and implementing— |
| 3 | "(A) quantifiable performance measures |
| 4 | and metrics to assess the effectiveness of grants |
| 5 | administered by the Department, as required |
| 6 | under this section and section 649 of the Post- |
| 7 | Katrina Emergency Management Reform Act of |
| 8 | 2006 (6 U.S.C. 749); and |
| 9 | "(B) the plan required under subsection |
| 10 | (b)(3). |
| 11 | "(2) Report.—Not later than 1 year after the |
| 12 | date on which the contract described in paragraph (1) |
| 13 | is awarded, the Administrator shall submit to the ap- |
| 14 | propriate committees of Congress a report that de- |
| 15 | scribes the findings and recommendations of the study |
| 16 | conducted under paragraph (1). |
| 17 | "(3) Authorization of Appropriations.— |
| 18 | There are authorized to be appropriated to the Ad- |
| 19 | ministrator such sums as may be necessary to carry |
| 20 | out this subsection.". |
| 21 | (b) Technical and Conforming Amendment.—The |
| 22 | table of contents in section 1(b) of the Homeland Security |
| 23 | Act of 2002 (6 U.S.C. 101 et seq.) is amended by adding |
| 24 | at the end the following: |

"Sec. 2023. Identification of reporting redundancies and development of performance metrics.".

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