H. R. 3982

To prepare young people in disadvantaged situations for a competitive future.

IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 2, 2009

Mr. Kildee (for himself, Mr. Ehlers, Ms. Kilpatrick of Michigan, Ms. Fudge, Mr. Thompson of Mississippi, Mr. Kissell, Mr. Hastings of Florida, Mr. Conyers, Mr. Grijalva, Mr. Meeks of New York, Mr. Massa, Mrs. Napolitano, Mr. Rothman of New Jersey, Mr. McGovern, Ms. Linda T. Sánchez of California, Mr. Filner, Mr. Sablan, Mr. Baca, Mr. Cardoza, Ms. Hirono, Ms. Matsui, Mr. Pierluisi, Ms. Watson, Mr. Cao, Ms. Corrine Brown of Florida, Mr. Faleomavaega, Mr. Payne, Mr. Clay, Mr. Courtney, Mr. Michaud, Ms. Berkley, Mrs. Christensen, Mr. Platts, Mr. Scott of Virginia, Mr. Markey of Massachusetts, and Mr. Castle) introduced the following bill; which was referred to the Committee on Education and Labor

A BILL

To prepare young people in disadvantaged situations for a competitive future.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Reengaging Americans in Serious Education by Uniting
- 6 Programs Act".

1	(b) Table of Contents.—The table of contents for
2	this Act is as follows:
	 Sec. 1. Short title; table of contents. Sec. 2. Purpose. Sec. 3. Definitions. Sec. 4. Grants authorized. Sec. 5. Application. Sec. 6. Priority. Sec. 7. Selection criteria. Sec. 8. Use of funds. Sec. 9. Planning grants authorized. Sec. 10. Accountability, performance measures, and evaluation. Sec. 11. Technical assistance and best practices. Sec. 12. Authorization of appropriations.
3	SEC. 2. PURPOSE.
4	The purposes of this Act are—
5	(1) to prepare young people in disadvantaged
6	situations for a competitive future; and
7	(2) to challenge and support young people who
8	have dropped out of secondary school to—
9	(A) attain a secondary school diploma;
10	(B) attain a 2-year or 4-year credential
11	from a recognized postsecondary educational in-
12	stitution, an industry recognized credential, or
13	certification from a registered apprenticeship
14	program; and
15	(C) secure and succeed in a family-sup-
16	porting career.
17	SEC. 3. DEFINITIONS.
18	In this Act:
19	(1) DISABILITY.—The term "disability" has the
20	meaning given the term in section 3 of the Ameri-

1	cans with Disabilities Act of 1990 (42 U.S.C.
2	12102).
3	(2) Eligible enti-
4	ty" means a partnership consisting of partners
5	qualified to represent the community assisted, or
6	proposed to be assisted, by the partnership pursuant
7	to this Act, and that includes at least one partner
8	from each of the following subparagraphs:
9	(A) A mayor, or other appropriate chief ex-
10	ecutive officer, of a unit of general purpose
11	local government in such community.
12	(B) A local educational agency or agencies
13	serving such community.
14	(C) A representative of—
15	(i) a local juvenile justice system serv-
16	ing such community;
17	(ii) a local criminal justice system
18	serving such community;
19	(iii) a local workforce system serving
20	such community;
21	(iv) a local housing agency serving
22	such community;
23	(v) a local mental health agency serv-
24	ing such community; or

1	(vi) a local child welfare agency serv-
2	ing such community.
3	(D) A representative of a State agency
4	serving youth in such community.
5	(E) A representative of an institution of
6	higher education, which may include a commu-
7	nity college, in such community.
8	(F) A community-based organization serv-
9	ing such community.
10	(G) A business in such community.
11	(H) A representative of—
12	(i) a secondary school in such commu-
13	nity; or
14	(ii) a labor management committee
15	serving such community.
16	(I) Young people in disadvantaged situa-
17	tions, and parents or caregivers of young people
18	in disadvantaged situations, in such community.
19	(3) Federal Youth Development Coun-
20	CIL.—The term "Federal Youth Development Coun-
21	cil" means the Federal Youth Development Council
22	established under the Tom Osborne Federal Youth
23	Coordination Act (Public Law 109–365; 120 Stat.
24	2594).

1	(4) Homeless children and youths.—The
2	term "homeless children and youths" has the mean-
3	ing given the term in section 725 of the McKinney-
4	Vento Homeless Assistance Act (42 U.S.C. 11434a).
5	(5) In a disadvantaged situation.—The
6	term "in a disadvantaged situation", when referring
7	to an individual, includes an individual who—
8	(A) has left secondary school without ob-
9	taining a secondary school diploma;
10	(B) is attending secondary school and is at
11	risk of leaving secondary school without obtain-
12	ing a secondary school diploma; or
13	(C)(i) has a secondary school diploma or
14	its recognized equivalent; and
15	(ii) faces a barrier to employment or does
16	not have the skills to obtain employment or
17	enter postsecondary education.
18	(6) Institution of Higher Education.—The
19	term "institution of higher education" has the
20	meaning given the term in section 101 of the Higher
21	Education Act of 1965 (20 U.S.C. 1001).
22	(7) One-stop center.—The term "one-stop
23	center" means a one-stop center described in section
24	134(e) of the Workforce Investment Act of 1998 (29
25	U.S.C. $2864(e)$).

1	(8) Postsecondary education.—The term
2	"postsecondary education" means—
3	(A) a 4-year program of instruction, or not
4	less than a 1-year program of instruction that
5	is acceptable for credit toward a baccalaureate
6	degree, offered by an institution of higher edu-
7	cation; or
8	(B) a certificate or registered apprentice-
9	ship program at the postsecondary level offered
10	by an institution of higher education or a non-
11	profit educational institution.
12	(9) Postsecondary education.—The term
13	"postsecondary education" means—
14	(A) a 4-year program of instruction, or not
15	less than a 1-year program of instruction that
16	is acceptable for credit toward a baccalaureate
17	degree, offered by an institution of higher edu-
18	cation; or
19	(B) a certificate or registered apprentice-
20	ship program at the postsecondary level offered
21	by an institution of higher education or a non-
22	profit educational institution.
23	(10) REGISTERED APPRENTICESHIP PRO-
24	GRAM.—The term "registered apprenticeship pro-
25	gram" means an industry skills training program at

- 1 the postsecondary level that combines technical and 2 theoretical training through structured on-the-job 3 learning with related instruction (in a classroom or 4 through distance learning) while an individual is em-5 ployed, working under the direction of qualified per-6 sonnel or a mentor, and earning incremental wage 7 increases aligned to enhanced job proficiency, result-8 ing in the acquisition of a nationally recognized and 9 portable certificate, under a plan approved by the 10 Office of Apprenticeship of the Department of Labor 11 or by a State agency recognized by the Department 12 of Labor.
 - (11) SECONDARY SCHOOL.—The term "secondary school" has the meaning given the term in section 9101 of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 7801).
 - (12) Secretary.—The term "Secretary" means the Secretary of Labor.
 - (13) STATE.—The term "State" means the several States of the United States, the District of Columbia, Puerto Rico, Guam, American Samoa, the United States Virgin Islands, the and Commonwealth of the Northern Mariana Islands.
- 24 (14) Young people.—The term "young people" means individuals who are between the ages of

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1	14 and 24, inclusive, at the time of commencement
2	of participation in services funded through a grant
3	under this Act.
4	SEC. 4. GRANTS AUTHORIZED.
5	(a) In General.—The Secretary, in consultation
6	with the Secretary of Education, the Secretary of Health
7	and Human Services, the Secretary of Housing and Urban
8	Development, the Attorney General of the United States,
9	the Federal Youth Development Council, and leaders in
10	the field of working with young people in disadvantaged
11	situations, shall award grants, on a competitive basis, to
12	eligible entities to enable the eligible entities to pay the
13	costs of—
14	(1) developing and implementing a strategy to
15	identify young people in disadvantaged situations;
16	and
17	(2) providing such young people with support
18	needed to—
19	(A) attain a secondary school diploma;
20	(B) attain a postsecondary credential, in-
21	cluding a 2-year or 4-year credential from an
22	institution of higher education, an industry-rec-
23	ognized credential, or certification from a reg-
24	istered apprenticeship program; and

1	(C) secure and succeed in a family-sup-
2	porting career.
3	(b) MINIMUM GRANT AMOUNT.—The Secretary shall
4	award a grant under this section in an amount that—
5	(1) is appropriate to achieve the goals and im-
6	plement the activities described in the application
7	submitted under section 5; and
8	(2) is not less than \$1,000,000 per year.
9	(c) Duration of Grant.—A grant under this sec-
10	tion shall be awarded for a period of 5 years, and may
11	be renewed at the discretion of the Secretary based on the
12	effective performance of the eligible entity under the pre-
13	ceding grant in accordance with the levels of performance
14	determined by the eligible entity and the Secretary pursu-
15	ant to section 10(b).
16	(d) Equitable Geographic Distribution of
17	FUNDS.—The Secretary shall ensure an equitable and ap-
18	propriate distribution of grants awarded under this section
19	among eligible entities—
20	(1) serving urban, rural, and suburban areas;
21	and
22	(2) with varying degrees of experience and ex-
23	pertise in serving young people in disadvantaged sit-
24	uations.

- 1 (e) FISCAL AND ADMINISTRATIVE AGENTS.—An eli-
- 2 gible entity shall choose an entity to be the fiscal agent
- 3 and an entity to be the administrative agent for the grant
- 4 funds received under this section.
- 5 (f) Existing Partnership.—An existing workforce,
- 6 education, or youth development partnership, coalition, or
- 7 organization may serve as the eligible entity for the pur-
- 8 poses of grants under this section if the partnership, coali-
- 9 tion, or organization includes, or modifies the members of
- 10 the partnership, coalition, or organization to include, the
- 11 individuals required to be included in the eligible entity
- 12 under section 3(2).
- 13 SEC. 5. APPLICATION.
- 14 (a) IN GENERAL.—An eligible entity that desires a
- 15 grant under section 4 shall submit an application to the
- 16 Secretary at such time, in such manner, and containing
- 17 such information as the Secretary may require.
- 18 (b) Contents.—An application submitted under this
- 19 section shall include—
- 20 (1) a description of the eligible entity submit-
- 21 ting the application, including a description of the
- fiscal agent and the administrative agent for the
- 23 grant;

1	(2) a description of the strategy that the eligi-
2	ble entity will use to carry out the purpose of this
3	Act, which shall include—
4	(A) a well-developed education component,
5	which may include an emphasis on basic lit-
6	eracy and the skills needed in science, tech-
7	nology, engineering, and mathematics;
8	(B) a work preparation component, which
9	may include a hands-on internship, work experi-
10	ence, or national or community service, that
11	promotes the development of applied skills such
12	as oral and written communication, teamwork,
13	leadership, and critical thinking; and
14	(C) a youth support component, including
15	the array of comprehensive support services
16	that will—
17	(i) address the challenges that caused
18	the young people in disadvantaged situa-
19	tions to leave school without a secondary
20	school diploma;
21	(ii) remove barriers to and support
22	the attainment of—
23	(I) a secondary school diploma;
24	(II) a postsecondary credential,
25	including a 2-year or 4-year credential

1	from an institution of higher edu-
2	cation, an industry-recognized creden-
3	tial, or certification from a registered
4	apprenticeship program; and
5	(III) success in a family-sup-
6	porting career; and
7	(iii) provide appropriate case manage-
8	ment to ensure young people achieve the
9	purposes described in section 2;
10	(3) a needs assessment of the community to be
11	assisted under the grant, including—
12	(A) an estimate of the number of young
13	people in disadvantaged situations in the com-
14	munity; and
15	(B) an assessment of resources available in
16	the community that can help such young peo-
17	ple—
18	(i) address the challenges that caused
19	such young people to leave school without
20	a secondary school diploma;
21	(ii) return to an appropriate edu-
22	cational setting;
23	(iii) attain a secondary school di-
24	ploma;

1	(iv) attain a postsecondary credential,
2	including a 2-year or 4-year credential
3	from an institution of higher education, an
4	industry-recognized credential, or certifi-
5	cation from a registered apprenticeship
6	program; and
7	(v) secure and succeed in a family-
8	supporting career;
9	(4) a plan for identifying and engaging young
10	people in disadvantaged situations and connecting
11	such young people with a continuum of comprehen-
12	sive and coordinated resources that can help such
13	young people attain a secondary school diploma, a
14	recognized postsecondary credential, including a 2-
15	year or 4-year credential from an institution of high-
16	er education, an industry-recognized credential, or
17	certification from a registered apprenticeship pro-
18	gram, and secure and succeed in a family-supporting
19	career, including a description of—
20	(A) the needs of such young people that
21	will be met by the eligible entity through the
22	grant;
23	(B) the identities, roles, and capacity of
24	the partners in the eligible entity to fulfill the

1	needs described in subparagraph (A), including
2	a description of the role to be played by—
3	(i) secondary schools and postsec-
4	ondary institutions in constructing edu-
5	cation programming;
6	(ii) the local workforce system, includ-
7	ing one-stop career centers and businesses.
8	in developing and implementing the work-
9	force preparation activities; and
10	(iii) youth serving systems, including
11	the juvenile justice system, and other com-
12	munity-based organizations in providing
13	outreach, support, and direct service;
14	(C) a plan to leverage non-Federal (includ-
15	ing in-kind) resources and a plan for sustain-
16	ability beyond the grant period;
17	(D) the services to be provided through the
18	grant to carry out the strategy described in
19	paragraph (2) and a description of the process
20	that will be used to award subgrants and con-
21	tracts under section 7 for the provision of such
22	services;
23	(E) the research and evidence base indi-
24	cating why the selected strategy and selection of
25	services will be effective in meeting the com-

1	prehensive needs of the young people in dis-
2	advantaged situations identified in the commu-
3	nity;
4	(F) the goals, intended outcomes, and per-
5	formance measures of the eligible entity's strat-
6	egy in accordance with the performance meas-
7	ures under section 10(b);
8	(G) a statement of concurrence on the ap-
9	plication, signed by the partners in the eligible
10	entity, that outlines the specific roles and re-
11	sponsibilities of the partners as the roles and
12	responsibilities relate to the functioning of the
13	eligible entity; and
14	(H) a plan to create, or include an exist-
15	ing, youth advisory council, that is composed of
16	young people in disadvantaged situations from
17	the community to be served, to make rec-
18	ommendations regarding the services to be pro-
19	vided under the grant;
20	(5) a description of the system that will be put
21	in place to—
22	(A) provide case management, counseling,
23	intensive placement and follow-up services,
24	adult advocacy, or mentoring to help young peo-
25	ple in disadvantaged situations and their fami-

1	lies access the various systems, resources, and
2	supports necessary to ensure such young peo-
3	ple's success; and
4	(B) ensure that young people receiving
5	services through the grant will receive individ-
6	ualized case management to ensure that the
7	young people achieve the purposes described in
8	section 2(2), including—
9	(i) an assessment of needs;
10	(ii) coordination of appropriate serv-
11	ices; and
12	(iii) academic preparation and support
13	for entry, persistence, and completion of
14	postsecondary education;
15	(6) a description of how the eligible entity will
16	ensure that every young person served under the
17	grant receives comprehensive services, including re-
18	ceiving not less than 1 workforce preparation service
19	as described in section 7(b)(1), not less than 1 edu-
20	cation support service as described in section
21	7(b)(2), and not less than 1 youth support service
22	as described in section 7(b)(3), until the young per-
23	son—
24	(A) attains a secondary school diploma, a
25	2-year or 4-year credential from an institution

1	of higher education, an industry-recognized cre-
2	dential, or certification from a registered ap-
3	prenticeship program; and
4	(B) secures and succeeds in a family-sup-
5	porting career;
6	(7) a description of how the strategy to be im-
7	plemented under the grant will identify, engage, and
8	provide services to young people in disadvantaged
9	situations who—
10	(A) left school without a diploma and have
11	reading, math, or science skills at or below an
12	8th grade level;
13	(B) are or were previously homeless chil-
14	dren and youths;
15	(C) were previously under the care and
16	placement responsibility of the State agency re-
17	sponsible for administering a plan under parts
18	B and E of title IV of the Social Security Act
19	(42 U.S.C. 621 et seq., 670 et seq.);
20	(D) were under the custody of the State's
21	juvenile justice system or criminal justice sys-
22	tem; or
23	(E) have a disability;
24	(8) a description of how public and private serv-
25	ices that exist on the date of submission of the ap-

1	plication will be coordinated and integrated in order
2	to implement and sustain the strategy under the
3	grant;
4	(9) a description of how Federal, State, and
5	local private and public funds will be leveraged, co-
6	ordinated, and integrated in order to implement the
7	strategy under the grant;
8	(10) a description of how the strategy to be im-
9	plemented under the grant strengthens, and does not
10	duplicate, efforts within the community to be served
11	under the grant that are funded under chapter 4 of
12	subtitle B of title I of the Workforce Investment Act
13	of 1998 (29 U.S.C. 2851 et seq.); and
14	(11) a description of how the strategy to be im-
15	plemented under the grant aligns with the efforts of
16	the local educational agency serving the community
17	assisted under the grant to improve secondary
18	schools, including efforts focused on—
19	(A) students who are off-track to an on-
20	time graduation; and
21	(B) recuperative strategies.
22	(c) Existing Plans, Assessments, and Strate-
23	GIES.—Plans, needs assessments, and strategies that have
24	been developed by an eligible entity or the partners in the

25 eligible entity may be used to satisfy the requirements of

1	this section if such plans, needs assessments, or strate-
2	gies—
3	(1) include the information required by this sec-
4	tion, or can be modified to include the information
5	required by this section; and
6	(2) are submitted to the Secretary with such
7	modifications.
8	SEC. 6. PRIORITY.
9	In awarding grants to eligible entities under section
10	4, the Secretary shall give priority to applications from
11	eligible entities proposing—
12	(1) to serve areas with disproportionately high
13	numbers or percentages of young people who have
14	left secondary school without obtaining a secondary
15	school diploma or its recognized equivalent;
16	(2) to serve areas with high concentrations of
17	young people in families whose family income is not
18	more than 200 percent of the poverty line (as deter-
19	mined under section 673(2) of the Community Serv-
20	ices Block Grant Act (42 U.S.C. 9902(2))); and
21	(3) to serve areas with high numbers or per-
22	centages of young people who are unemployed or un-
23	deremployed.

1 SEC. 7. SELECTION CRITERIA.

- 2 The Secretary shall award grants to eligible entities
- 3 under section 4 based on selection criteria that includes
- 4 the following:
- 5 (1) BEST PRACTICES OR RESEARCH.—The ex-6 tent to which the application submitted by an eligi-7 ble entity under section 5 is rooted in documented 8 best practices or research.
- 9 (2) Integration.—The extent to which the 10 application demonstrates the integration of multiple services into a comprehensive, coordinated con-11 12 tinuum that meets the holistic needs of young peo-13 ple, including health services, mental health services, 14 housing, civic opportunities, job readiness, work ex-15 perience, school readiness, reenrollment in school, 16 and connections to family and community.
 - (3) Leadership and community involvement.—The extent to which the application demonstrates the leadership and substantive involvement of the business community, the mayor or appropriate chief executive officers of the general purpose local government, the local educational agency or agencies, the public and nonprofit sectors of the community served by the grant, and other individuals and entities described in section 3(2).

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1 (4) Leveraging and Sustainability.—The 2 extent to which the application demonstrates that re-3 sources from multiple sources will be leveraged to implement the grant, and the extent to which the 5 application demonstrates a plan for sustainability 6 beyond the grant period. 7 SEC. 8. USE OF FUNDS. 8 (a) Subgrants.— 9 (1) In General.—Each eligible entity receiving 10 a grant under section 4 shall use the grant funds— 11 (A) to award subgrants and contracts to 12 community-based organizations and other enti-13 ties to enable the organizations and entities to 14 provide a comprehensive array of coordinated 15 activities that will— 16 (i) support the educational, vocational, 17 social, emotional, and civic needs of young 18 people in disadvantaged situations; and 19 (ii) allow such young people to grad-20 uate from secondary school, attain a post-21 secondary credential, including a 2-year or 22 4-year credential from an institution of 23 higher education, an industry-recognized 24 credential, or certification from a reg-

1	istered apprenticeship program, and secure
2	and succeed in a family-supporting career;
3	(B) for training, technical assistance, and
4	professional development for the organizations
5	and entities that is offered by local or national
6	organizations;
7	(C) for coordinating the overall effort of
8	the eligible entity; or
9	(D) for the reasonable costs associated
10	with the administration and oversight of the
11	grants under section 4.
12	(2) Use of subgrant funds.—Each organi-
13	zation or entity receiving a subgrant or contract
14	under this Act—
15	(A) shall use the subgrant or contract
16	funds to carry out a workforce preparation
17	service, an education support service, or a youth
18	support service, described in paragraphs (1),
19	(2), and (3) of subsection (b), respectively; and
20	(B) may use the subgrant or contract
21	funds to carry out an activity described in para-
22	graph (4) or (5) of subsection (b).
23	(b) Allowable Activities.—The services and ac-
24	tivities referred to in subsection (a)(2) include the fol-
25	lowing:

- (1) Work and career preparation.—
- (A) Workforce Preparation.—Job training, youth entrepreneurship, technological and vocational skill building, meaningful internship and apprenticeship opportunities, and other workforce preparation activities developed in partnership with the business community and other employers.
 - (B) Exposure and preparation for Careers.—Strategies that will expose young people in disadvantaged situations to, and prepare such young people for, careers, including careers in high-growth, high-demand industries that require the use of science, technology, engineering, and mathematics skills.
 - (C) APPLIED SKILLS.—Strategies that promote the development of applied skills in such young people, including oral and written communication, teamwork, leadership, critical thinking, and a commitment to social and civic responsibility, including service-learning activities.
 - (D) Compensation.—Compensation for employment opportunities for such young people, including summer and year-round employ-

1 ment opportunities, national and community 2 service, service-learning, and work experience. 3 (2) Education support.— 4 (A) EDUCATION PROGRAMMING.—Education programming for such young people, in-6 cluding assessment, instruction, tutoring, and 7 technology supports to academic instruction. 8 (B) CAREER AND TECHNICAL EDU-9 CATION.—Career and technical education. 10 (C) Dual enrollment programs and 11 EARLY COLLEGE HIGH SCHOOLS.—Participation 12 in dual enrollment programs, early college high 13 schools, and other proven models for supporting 14 the educational achievement of disadvantaged 15 youth. (D) Postsecondary credentials.—Pro-16 17 grams that provide young people with a postsec-18 ondary credential from an institution of higher 19 education, a non-profit educational institution 20 that offers an industry recognized credential, or 21 a registered apprenticeship program, which may 22 include attainment of a GED, only if the GED

attainment is an element of the pathway toward

achieving such credential or certification.

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1	(E) Transition support.—Support for
2	young people in their transition into and their
3	successful completion of postsecondary edu-
4	cation.
5	(F) FINANCIAL ASSISTANCE.—Financial
6	assistance for such young people for education
7	support services and for higher education.
8	(3) Youth support.—
9	(A) Case management.—Case manage-
10	ment, including using subgrant or contract
11	funds for youth centers to serve as points of ac-
12	cess and continued support.
13	(B) Health, mental health, or drug
14	TREATMENT SERVICES.—Health services, men-
15	tal health services, or drug treatment services.
16	(C) Housing.—Housing.
17	(D) Transportation.—Transportation.
18	(E) CHILDCARE OR FAMILY SUPPORT
19	SERVICES.—Childcare services or family sup-
20	port services.
21	(F) MENTORING ACTIVITIES.—Mentoring
22	activities for such young people, including one-
23	to-one relationship building and tutoring.
24	(4) Curriculum Development.—Curriculum
25	development that promotes contextual learning.

1	(5) Other services or opportunities.—
2	Other services or opportunities that the Secretary or
3	the eligible entity determine will help carry out the
4	purposes of this Act.
5	(c) Eligible Participants.—An eligible entity re-
6	ceiving a grant under section 4 shall ensure that, of the
7	group of young people in disadvantaged situations who re-
8	ceive the services and participate in the activities described
9	in subsections (a) and (b) under the grant, not less than
10	75 percent of the group shall be young people who—
11	(1) left secondary school without receiving a
12	secondary school diploma, including young people
13	who have reading, math, or science skills at or below
14	an 8th grade level; or
15	(2) regardless of educational status—
16	(A) face a barrier to employment or do not
17	have the skills to obtain employment or enter
18	postsecondary education; and
19	(B)(i) are or were previously homeless chil-
20	dren and youths;
21	(ii) were previously under the care and
22	placement responsibility of the State agency re-
23	sponsible for administering a plan under parts
24	B and E of title IV of the Social Security Act
25	(42 U.S.C. 621 et seq., 670 et seq.);

1	(iii) were under the custody of the juvenile
2	justice or criminal justice system; or
3	(iv) have a disability.
4	(d) Waiver of Multiple Service Require-
5	MENT.—The Secretary may waive the requirement of sub-
6	section (a) regarding the provision of a comprehensive
7	array of coordinated activities for an eligible entity receiv-
8	ing a grant under section 4 to permit not more than 25
9	percent of the young people served by the eligible entity
10	under the grant to receive only 1 or more services among
11	the allowable activities described in subsection (b) if the
12	eligible entity determines that such young people only need
13	1 or more such services in order to—
14	(1) attain a secondary school diploma;
15	(2) attain a recognized postsecondary creden-
16	tial, including a 2-year or 4-year credential from an
17	institution of higher education, an industry-recog-
18	nized credential, or certification from a registered
19	apprenticeship program; and
20	(3) secure and succeed in a family-supporting
21	career.
22	SEC. 9. PLANNING GRANTS AUTHORIZED.
23	(a) In General.—The Secretary shall award grants
24	to eligible entities to undertake activities to develop the
25	components of the application described in section 5 that

1	will allow the eligible entity to become competitive for a
2	grant under section 4.
3	(b) Duration; Amount.—Planning grants under
4	this section shall be—
5	(1) for a duration of not more than 6 months
6	in an amount of not more than \$50,000; or
7	(2) for a duration of not more than one year
8	and in an amount of not more than \$100,000.
9	(c) RECIPIENTS.—Recipients of grants under this
10	section shall include:
11	(1) eligible entities that applied for and did not
12	receive a grant under section 4, and demonstrate the
13	ability to submit a competitive application after ad-
14	ditional local planning; and
15	(2) eligible entities that intend to apply for a
16	grant under section 4 after undergoing a thorough
17	planning process.
18	SEC. 10. ACCOUNTABILITY, PERFORMANCE MEASURES,
19	AND EVALUATION.
20	(a) Purpose.—The purpose of this section is to es-
21	tablish an accountability system, comprised of the activi-
22	ties described in this section, in order to—
23	(1) assess the effectiveness of grants under sec-
24	tion 4 in helping disadvantaged youth—
25	(A) attain a secondary school diploma;

1	(B) attain a 2-year or 4-year credential
2	from an institution of higher education, an in-
3	dustry recognized credential, or certification
4	from a registered apprenticeship program; and
5	(C) secure and succeed in a family-sup-
6	porting career;
7	(2) identify and disseminate effective practices
8	to strengthen performance; and
9	(3) maximize the return on investment of Fed-
10	eral funds in activities assisted pursuant to a grant
11	under section 4.
12	(b) Performance Measures.—
13	(1) In general.—For each eligible entity, per-
14	formance measures shall consist of the indicators of
15	performance described in paragraph (2) and the
16	level of performance described in paragraph (3).
17	(2) Indicators of Performance.—The indi-
18	cators of performance referred to in paragraph (1)
19	shall consist of the following:
20	(A) Interim indicators.—
21	(i) YOUTH PARTICIPATION.—Youth
22	participation in activities funded under sec-
23	tion 4.
24	(ii) Youth Progress.—Youth
25	progress towards all of the following:

1	(I) Attainment of a secondary
2	school diploma or a GED.
3	(II) Job readiness.
4	(iii) Youth attainment.—Youth at-
5	tainment of a secondary school diploma or
6	attainment of a GED.
7	(B) Transitional indicators.—
8	(i) DIPLOMA, AND ENTRANCE INTO
9	EDUCATION OR EMPLOYMENT.—Youth ac-
10	quisition of a secondary school diploma,
11	and entrance into postsecondary education
12	or employment.
13	(ii) Credential.—Youth attainment
14	of 1 or more recognized postsecondary cre-
15	dentials, which may include a certificate, a
16	license, a journey-status card, or an asso-
17	ciate degree or baccalaureate degree.
18	(C) Long-term indicators.—
19	(i) Employment, diploma, and cre-
20	DENTIAL.—Employment of individuals who
21	participated in activities funded under sec-
22	tion 4, attained a secondary school di-
23	ploma, and attained 1 or more recognized
24	credentials, which may include a certifi-

cate, license, journey-status card, or associate degree or baccalaureate degree.

- (ii) Initial wage or salary level of individuals described in clause (i).
- (3) Level of Performance.—For each indicator of performance described in paragraph (2), the Secretary, in coordination with the eligible entity, shall determine a level of performance that recognizes the challenges associated with supporting the success of young people with very low academic skills expressed in objective, quantifiable, and measurable form and in a way to show the progress of the eligible entity toward continuously improving performance.

(4) Eligible entity measures.—

(A) In General.—Each eligible entity that receives a grant under section 4 shall reach agreement with the Secretary on the levels of performance for the years covered by the grant. The levels of performance shall take into account the economic conditions of the area served, youth characteristics, secondary school graduation rates, and the activities or services provided under the grant.

1	(B) Adjustments.—If unanticipated cir-
2	cumstances arise resulting in a significant
3	change in the economic conditions, youth char-
4	acteristics, secondary school graduation rates,
5	or activities or services provided in the commu-
6	nity served under the grant, then the eligible
7	entity may request that the Secretary adjust
8	the level of performance for the eligible entity.
9	(c) Assurance.—Each eligible entity that receives a
10	grant under section 4 shall provide an assurance to the
11	Secretary, as part of the application submitted under sec-
12	tion 5, that the eligible entity will—
13	(1) report progress toward achieving the indica-
14	tors under subsection (b) beyond the grant period
15	for young people served under the grant; and
16	(2) use funds provided under the grant for such
17	progress reporting.
18	(d) Reports.—
19	(1) In general.—Each eligible entity that re-
20	ceives a grant under section 4 shall annually, for
21	each year of the grant, provide a report to the Sec-
22	retary that includes the progress of the eligible enti-
23	ty in accomplishing the performance measures for

the eligible entity. The annual report shall include—

1	(A) information on the progress each eligi-
2	ble entity made in accomplishing its perform-
3	ance measures, disaggregated by the subgroups
4	described in section $1111(b)(2)(C)(v)(II)$ of the
5	Elementary and Secondary Education Act of
6	1965 (20 U.S.C. $6311(b)(2)(C)(v)(II)$);
7	(B) the costs of the activities supported
8	under the grant under section 4, including—
9	(i) the type of cost, such as cash, per-
10	sonnel, equipment, supplies, or materials,
11	or other cost;
12	(ii) the sources used to pay such
13	costs, such as—
14	(I) funding from other Federal,
15	State, or local public programs; or
16	(II) private sector or philan-
17	thropic contributions; and
18	(iii) the dollar value of the resources
19	leveraged to cover such costs and support
20	the activities;
21	(C) any fiscal and management account-
22	ability information required by the Secretary,
23	which information shall use sound financial and
24	management practices;

1	(D) the characteristics and number of
2	young people in disadvantaged situations served
3	by the services and activities provided under the
4	grant; and
5	(E) the services and supports provided
6	under the grant.
7	(2) Valid and reliable information.—In
8	preparing the reports under this subsection, each eli-
9	gible entity shall establish procedures, consistent
10	with guidelines issued by the Secretary, to ensure
11	that the information contained in the reports is valid
12	and reliable.
13	(e) EVALUATION.—Not later than 90 days after the
14	date of enactment of this Act, the Secretary shall award
15	a grant or a contract to an entity outside the Department
16	of Labor for an evaluation of the activities assisted under
17	the grants awarded under section 4. Such evaluation
18	shall—
19	(1) evaluate a subgroup of eligible entities that
20	received a grant under section 4;
21	(2) include an analysis and documentation of
22	the strategies implemented by the eligible entities as-
23	sisted under the grants awarded under section 4 and

the key lessons learned, as such lessons relate to

- 1 program design, systems coordination, and imple-2 mentation;
- 3 (3) measure the outcomes, and progress toward 4 the outcomes, of the strategies implemented under 5 the grants under section 4 in terms of the interim 6 and transitional indicators of performance under 7 subsection (b)(2), and if feasible, the long-term indi-8 cators of performance under such subsection;
 - (4) document the incremental progress of such young people over time on the outcomes measured under paragraph (3);
 - (5) measure the return on investment resulting from the activities funded with grants under section 4; and
 - (6) begin as soon as practicable after the awarding of the grant or contract under this section and continue throughout the duration of the periods of the grants under section 4 so that the plans included in the applications under section 5 may be informed by, and conducive to, the evaluation.

21 SEC. 11. TECHNICAL ASSISTANCE AND BEST PRACTICES.

- The Secretary shall—
- 23 (1) in consultation with the Federal Youth De-24 velopment Council and the Coordinating Council on 25 Juvenile Justice and Delinquency Prevention estab-

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- 1 lished under section 206 of the Juvenile Justice and
- 2 Delinquency Prevention Act of 1974 (42 U.S.C.
- 3 5616), the Shared Youth Vision, and other related
- 4 agencies, disseminate best practices that emerge
- from the program assisted under this Act in identi-
- 6 fying young people in disadvantaged situations, and
- 7 in implementing effective public and private strate-
- 8 gies for preparing such young people to be successful
- 9 students, workers, and citizens during and after im-
- plementation of the program; and
- 11 (2) provide, directly or through a grant or con-
- tract with 1 or more nonprofit organizations selected
- through a competitive process, training, technical as-
- sistance, and professional development for eligible
- entities and organizations serving young people in
- disadvantaged situations, including organizations
- serving such young people that do not receive fund-
- ing under this Act.

19 SEC. 12. AUTHORIZATION OF APPROPRIATIONS.

- 20 (a) In General.—There are authorized to be appro-
- 21 priated to carry out this Act \$1,000,000,000 for fiscal
- 22 year 2010 and such sums as may be necessary for each
- 23 of the fiscal years 2011 through 2014.

1	(b) Allocation.—Of the amounts appropriated to
2	carry out this section for each fiscal year, the Secretary
3	shall use—
4	(1) not less than 90 percent of such amount for
5	grants to eligible entities under sections 4 and 9;
6	and
7	(2) a total of not more than 10 percent of such
8	amount for the evaluation under section 10(b) and
9	the training, technical assistance, and dissemination
10	of best practices under section 11.

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