Union Calendar No. 292 H.R.4842

111TH CONGRESS 2D Session

[Report No. 111-486, Part I]

To authorize appropriations for the Directorate of Science and Technology of the Department of Homeland Security for fiscal years 2011 and 2012, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

March 15, 2010

Ms. CLARKE (for herself, Mr. THOMPSON of Mississippi, and Mr. DANIEL E. LUNGREN of California) introduced the following bill; which was referred to the Committee on Homeland Security

MAY 18, 2010

Reported with an amendment and referred to the Committee on Science and Technology for a period ending not later than June 18, 2010, for consideration of such provisions of the bill and amendment as fall within the jurisdiction of that committee pursuant to clause 1(o), rule X

[Strike out all after the enacting clause and insert the part printed in italic]

JUNE 18, 2010

Referral to the Committee on Science and Technology extended for a period ending not later than June 25, 2010

JUNE 25, 2010

Additional sponsors: Mr. KING of New York, Ms. RICHARDSON, Mr. LUJÁN, Mr. AL GREEN of Texas, Mr. PASCRELL, and Ms. KILROY

JUNE 25, 2010

Committee on Science and Technology discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[For text of introduced bill, see copy of bill as introduced on March 15, 2010]

A BILL

2

To authorize appropriations for the Directorate of Science and Technology of the Department of Homeland Security for fiscal years 2011 and 2012, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Homeland Security
- 5 Science and Technology Authorization Act of 2010".

6 SEC. 2. TABLE OF CONTENTS.

7 The table of contents for this Act is as follows:

Sec. 1. Short title.

Sec. 2. Table of contents.

Sec. 3. Definitions.

Sec. 4. References.

TITLE I—AUTHORIZATION OF APPROPRIATIONS

Sec. 101. Authorization of appropriations.

TITLE II—MANAGEMENT AND ADMINISTRATION

Sec. 201. Research prioritization and requirements; professional development; milestones and feedback.

- Sec. 202. Testing, evaluation, and standards.
- Sec. 203. Peer review.
- Sec. 204. Office of Public-Private Partnerships.

TITLE III—REPORTS

- Sec. 301. Directorate of Science and Technology strategic plan.
- Sec. 302. Report on technology requirements.
- Sec. 303. Report on venture capital organization.

TITLE IV—DIRECTORATE OF SCIENCE AND TECHNOLOGY PROGRAMS

- Sec. 401. Limitations on research.
- Sec. 402. University-based centers.
- Sec. 403. Review of university-based centers.
- Sec. 404. Cybersecurity research and development.
- Sec. 405. National Research Council study of cybersecurity incentives.
- Sec. 406. Research on cyber compromise of infrastructure.
- Sec. 407. Dual-use terrorist risks from synthetic genomics.
- Sec. 408. Underwater tunnel security demonstration project.
- Sec. 409. Threats research and development.
- Sec. 410. Maritime domain awareness and maritime security technology test, evaluation, and transition capabilities.
- Sec. 411. Rapid biological threat detection and identification.
- Sec. 412. Educating the public about radiological threats.
- Sec. 413. Rural resilience initiative.
- Sec. 414. Sense of Congress regarding the need for interoperability standards for Internet protocol video surveillance technology.

- Sec. 415. Homeland Security Science and Technology Fellows Program.
- Sec. 416. Biological threat agent assay equivalency.
- Sec. 417. Study of feasibility and benefit of expanding or establishing program to create a new cybersecurity capacity building track at certain institutions of higher education.
- Sec. 418. Sense of Congress regarding centers of excellence.
- Sec. 419. Assessment, research, testing, and evaluation of technologies to mitigate the threat of small vessel attack.
- Sec. 420. Research and development projects.
- Sec. 421. National Urban Security Technology Laboratory.

TITLE V—DOMESTIC NUCLEAR DETECTION OFFICE

- Sec. 501. Authorization of appropriations.
- Sec. 502. Domestic Nuclear Detection Office oversight.
- Sec. 503. Strategic plan and funding allocations for global nuclear detection architecture.
- Sec. 504. Radiation portal monitor alternatives.
- Sec. 505. Authorization of Securing the Cities Initiative.

TITLE VI—CLARIFYING AMENDMENTS

- Sec. 601. Federally funded research and development centers.
- Sec. 602. Elimination of Homeland Security Institute.
- Sec. 603. GAO study of the implementation of the statutory relationship between the Department and the Department of Energy national laboratories.

TITLE VII—COMMISSION ON THE PROTECTION OF CRITICAL ELECTRIC AND ELECTRONIC INFRASTRUCTURES

Sec. 701. Commission on the Protection of Critical Electric and Electronic Infrastructures.

1 SEC. 3. DEFINITIONS.

- 2 In this Act:
- 3 (1)*Appropriate* CONGRESSIONAL COM-MITTEE.—The term "appropriate congressional com-4 5 mittee" means the Committee on Homeland Security of the House of Representatives and any committee of 6 7 the House of Representatives or the Senate having leg-8 islative jurisdiction under the rules of the House of 9 Representatives or Senate, respectively, over the mat-10 ter concerned.

Department.—The term 1 "Department" (2)2 means the Department of Homeland Security. DIRECTORATE.—The term "Directorate" 3 (3)4 means the Directorate of Science and Technology of the Department. 5 (4) SECRETARY.—The term "Secretary" means 6 7 the Secretary of Homeland Security. 8 (5) UNDER SECRETARY.—The term "Under Secretary" means the Under Secretary for Science and 9 10 Technology of the Department. SEC. 4. REFERENCES. 11 12 Except as otherwise specifically provided, whenever in

13 this Act an amendment or repeal is expressed in terms of
14 an amendment to, or repeal of, a provision, the reference
15 shall be considered to be made to a provision of the Home16 land Security Act of 2002 (6 U.S.C. 101 et seq.).

17 TITLE I—AUTHORIZATION OF 18 APPROPRIATIONS

19 SEC. 101. AUTHORIZATION OF APPROPRIATIONS.

20 There are authorized to be appropriated to the Under
21 Secretary \$1,121,664,000 for fiscal year 2011 and
22 \$1,155,313,920 for fiscal year 2012 for the necessary ex23 penses of the Directorate.

1TITLE II—MANAGEMENT AND2ADMINISTRATION

3 SEC. 201. RESEARCH PRIORITIZATION AND REQUIRE4 MENTS; PROFESSIONAL DEVELOPMENT;
5 MILESTONES AND FEEDBACK.

6 (a) IN GENERAL.—Subtitle D of title II (6 U.S.C. 161
7 et seq.) is amended—

8 (1) in the subtitle heading, by striking "Office
9 of";

10 (2) in the heading for section 231, by inserting
11 "OF SCIENCE AND TECHNOLOGY" after "OF12 FICE"; and

13 (3) by adding at the end the following new sec-14 tions:

15 "SEC. 238. RESEARCH PRIORITIZATION AND REQUIRE-16 MENTS.

17 "(a) REQUIREMENT.—The Secretary shall—

18 "(1) by not later than 180 days after the date of 19 enactment of this section, establish requirements for 20 how basic and applied homeland security research 21 shall be identified, prioritized, funded, tasked, and 22 evaluated by the Directorate of Science and Tech-23 nology, including the roles and responsibilities of the 24 Under Secretary for Science and Technology, the 25 Under Secretary for Policy, the Under Secretary for

1	Management, the Director of the Office of Risk Man-
2	agement and Analysis, and the heads of operational
3	components of the Department; and
4	"(2) to the greatest extent possible, seek to pub-
5	licize the requirements for the purpose of informing
6	the Federal, State, and local governments, first re-
7	sponders, and the private sector.
8	"(b) CONTENTS.—In the requirements, the Secretary
9	shall—
10	"(1) identify the Directorate of Science and
11	Technology's customers within and outside of the De-
12	partment;
13	"(2) describe the risk formula and risk assess-
14	ment tools that the Department considers to identify,
15	prioritize, and fund homeland security research
16	projects;
17	"(3) describe the considerations to be used by the
18	Directorate to task projects to research entities, in-
19	cluding the national laboratories, federally funded re-
20	search and development centers, and university-based
21	centers;
22	"(4) describe the protocols to be used to assess
23	off-the-shelf technology to determine if an identified
24	homeland security capability gap can be addressed
25	through the acquisition process instead of commencing

1	research and development of technology to address
2	that capability gap;
3	((5) describe the processes to be used by the Di-
4	rectorate to strengthen first responder participation
5	in identifying and prioritizing homeland security
6	technological gaps by—
7	"(A) soliciting feedback from appropriate
8	national associations and advisory groups rep-
9	resenting the first responder community and
10	first responders within the components of the De-
11	partment;
12	((B) establishing and promoting a publicly
13	accessible portal to allow the first responder com-
14	munity to help the Directorate develop homeland
15	security research and development goals; and
16	(C) establishing a mechanism to publicize
17	the Department's funded and unfunded home-
18	land security technology priorities; and
19	"(6) include such other requirements, policies,
20	and practices as the Secretary considers necessary.
21	"(c) Activities in Support of the Research
22	PRIORITIZATION AND REQUIREMENTS.—Not later than one
23	year after the date of the issuance of the requirements, the
24	Secretary shall—

"(1) establish, through the Under Secretary for 1 2 Science and Technology and Under Secretary for Management, a mandatory workforce program for the 3 4 Directorate's customers in the Department to better identify and prioritize homeland security capability 5 6 gaps that may be addressed by a technological solu-7 tion based on the assessment required under section 8 239(a)(2);

9 "(2) establish a system to collect feedback from 10 customers of the Directorate on the performance of the 11 Directorate, that includes metrics for measuring cus-12 tomer satisfaction and the usefulness of any tech-13 nology or service provided by the Directorate; and

14 "(3) any other activities that the Secretary con-15 siders to be necessary to implement the requirements. 16 "(d) Quarterly Updates on Implementation.— 17 One hundred and twenty days after the date of enactment of this section, and on a quarterly basis thereafter, the In-18 spector General of the Department shall submit a quarterly 19 update to the appropriate congressional committees on the 20 21 status of implementation of the research prioritization and 22 requirements and activities in support of such require-23 ments.

24 "(e) RISK ANALYSIS.—In carrying out subsection
25 (b)(2), the Secretary shall—

1	"(1) submit to the appropriate congressional
2	committees by not later than one year after the date
3	of enactment of this subsection and annually there-
4	after—
5	"(A) a national-level risk assessment, de-
6	scribing and prioritizing the greatest risks to the
7	homeland, that includes vulnerability studies,
8	asset values (including asset values for intangible
9	assets), estimated rates of occurrence, counter-
10	measures employed, loss expectancy, cost/benefit
11	analyses, and other practices generally associated
12	with producing a comprehensive risk analysis;
13	"(B) an analysis of the Directorate's ap-
14	proach to mitigating the homeland security risks
15	identified under subparagraph (A) through basic
16	and applied research, development, demonstra-
17	tion, testing, and evaluation activities;
18	``(C) an analysis, based on statistics and
19	metrics, of the effectiveness of the Directorate in
20	reducing the homeland security risks identified
21	under subparagraph (A) through the deployment
22	of homeland security technologies researched or
23	developed by the Directorate;
24	(D) recommendations for how the Direc-
25	torate should modify or amend its research and

graph (A);

development activities in order to reduce the

risks to the homeland identified under subpara-

4	((E) a description of how the analysis re-
5	quired under subparagraph (A) shall be used to
6	inform, guide, and prioritize the Department's
7	homeland security research and development ac-
8	tivities; and
9	((F) a description of input from other rel-
10	evant Federal, State, or local agencies and rel-
11	evant private sector entities in conducting the
12	risk analysis required by subparagraph (A); and
13	"(2) conduct research and development on ways
14	to most effectively communicate information regard-
15	ing the risks identified under paragraph (1) to the
16	media as well as directly to the public, both on an on-
17	going basis and during a terrorist attack or other in-
18	cident.
19	"(f) Report on HSARPA Activities.—
20	"(1) IN GENERAL.—Consistent with the Federal
21	Acquisition Regulation and any other relevant Fed-
22	eral requirements, not later than 60 days after the
23	date of enactment of this subsection and annually
24	thereafter, the Secretary shall submit a report to the
25	appropriate congressional committees containing the
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1	research, development, testing, evaluation, proto-
2	typing, and deployment activities undertaken by the
3	Homeland Security Advanced Research Projects Agen-
4	cy during the previous fiscal year, including funds
5	expended for such activities in the previous fiscal
6	year.
7	"(2) CONTENTS.—For each activity undertaken,
8	the report shall—
9	"(A) describe the corresponding risk anal-
10	ysis performed by the Department that supports
11	the decision to undertake that activity; and
12	``(B) describe the efforts made to transition
13	that activity into a Federal, State, or local ac-
14	quisition program.
15	"(3) ADDITIONAL ACTIVITIES.—The Secretary
16	shall include in each report a description of each pro-
17	posal that was reviewed in the period covered by the
18	report by the Director of the Homeland Security Ad-
19	vanced Research Projects Agency under section
20	313(d)(3), including a statement of whether the pro-
21	posal received a grant, cooperative agreement, or con-
22	tract from the Director.
23	"SEC. 239. PROFESSIONAL DEVELOPMENT.
24	"(a) REPORTING REQUIREMENT.—Sixty days before

25 establishing the mandatory workforce program as required

by section 238(c)(1), the Secretary shall report to the appro priate congressional committees on the following:

3 "(1) A description of how homeland security
4 technological requirements are developed by the Direc5 torate of Science and Technology's customers within
6 the Department.

7 "(2) An assessment of whether Department em8 ployees receive adequate and appropriate job training
9 to allow them to identify, express, and prioritize
10 homeland security capability gaps.

11 "(3) A plan for how the Directorate, in coordina-12 tion with the Domestic Nuclear Detection Office and 13 other Department components, can enhance and im-14 prove technology requirements development and the 15 technology acquisition process, to accelerate the deliv-16 ery of effective, suitable technologies that meet per-17 formance requirements and appropriately address an 18 identified homeland security capability gap.

"(4) An assessment of whether Congress should
authorize, in addition to the program required under
section 238(c)(1), a training program for Department
employees to be trained in requirements writing and
acquisition, that—

24 "(A) is prepared in consultation with the
25 Department of Veterans Affairs Acquisition

1	Academy and the Defense Acquisition Univer-
2	sity; and
3	(B) if the Secretary determines that such
4	additional training should be authorized by Con-
5	gress, includes specification about—
6	"(i) the type, skill set, and job series of
7	Department employees who would benefit
8	from such training, including an estimate
9	of the number of such employees;
10	"(ii) a suggested curriculum for the
11	training;
12	"(iii) the type and skill set of edu-
13	cators who could most effectively teach those
14	skills;
15	"(iv) the length and duration of the
16	training;
17	(v) the advantages and disadvantages
18	of training employees in a live classroom,
19	or virtual classroom, or both;
20	"(vi) cost estimates for the training;
21	and
22	"(vii) the role of the Directorate in
23	supporting the training.
24	"(b) Use of Research and Development Cen-
25	TER.—The Secretary is encouraged to use a federally fund-

1	ed research and development center to assist the Secretary
2	in carrying out the requirements of this section.
3	"SEC. 240. TRACKING SYSTEMS, RESEARCH MILESTONES,
4	AND CUSTOMER FEEDBACK.
5	"(a) IN GENERAL.—In establishing a system to collect
6	feedback under section 238(c)(2), the Secretary shall—
7	"(1) establish a system to monitor and account
8	for homeland security research milestones;
9	"(2) create a formal process for collecting feed-
10	back from customers on the effectiveness of the tech-
11	nology or services delivered by Directorate of Science
12	and Technology, including through randomized sam-
13	pling, focus groups, and other methods as appro-
14	priate; and
15	"(3) establish standards and performance meas-
16	ures to be met by the Directorate in order to provide
17	high-quality customer service.
18	"(b) System.—The system established under sub-
19	section (a)(1) shall identify and account for research mile-
20	stones to monitor the progress of Directorate of Science and
21	Technology research, development, testing, and evaluation
22	activities, and collect information from the Directorate's
23	customers about their level of satisfaction with the perform-
24	ance of the Directorate, including by—

1	"(1) allowing the Directorate to provide regular
2	reports to its customers regarding the status and
3	progress of research efforts of the Directorate;
4	"(2) collecting and evaluating customer feedback;
5	"(3) allowing the Secretary to evaluate how a
6	technology or service produced as a result of the Di-
7	rectorate's programs has affected homeland security
8	capability gaps; and
9	"(4) allowing the Secretary to report the number
10	of products and services developed by the Directorate
11	that have been transitioned into acquisition pro-
12	grams.
13	"(c) GUIDANCE.—The Under Secretary for Science
14	and Technology shall publicize and implement guidance for
15	homeland security researchers funded by the Directorate on
16	setting valid initial and subsequent research milestones.
17	"(d) Report.—The Under Secretary shall submit a
18	report to the appropriate congressional committees—
19	"(1) by not later than one year after the date of
20	enactment of this section identifying what actions
21	have been taken to carry out the requirements of this
22	section; and
23	"(2) annually thereafter describing—
24	``(A) research milestones for each large
25	project with a Federal cost share greater than

1 \$80,000,000 that has been successfully met and 2 missed, including for each missed milestone, an 3 explanation of why the milestone was missed; 4 and (B) customer feedback collected and the 5 6 success of the Directorate in meeting the cus-7 tomer service performance measures and stand-8 ards, including an evaluation of the effectiveness 9 of the technology or services delivered by the Di-10 rectorate.". 11 (b) CLERICAL AMENDMENTS.—The table of contents in section 1(b) is amended in the items relating to subtitle D 12 of title II— 13 14 (1) in the item relating to the heading for the 15 subtitle, by striking "Office of"; 16 (2) in the item relating to section 231, by strik-17 ing "office" and inserting "Office of Science and 18 Technology"; and 19 (3) by adding at the end the following new items: "Sec. 238. Research prioritization and requirements. "Sec. 239. Professional development. "Sec. 240. Tracking systems, research milestones, and customer feedback.". 20 SEC. 202. TESTING, EVALUATION, AND STANDARDS. 21 Section 308 (6 U.S.C. 188) is amended by adding at 22 the end of the following new subsection: 23 (d)Test, Evaluation, and Standards Divi-24 SION.—

1	"(1) Establishment.—There is established in
2	the Directorate of Science and Technology a Test,
3	Evaluation, and Standards Division.
4	"(2) DIRECTOR.—The Test, Evaluation, and
5	Standards Division shall be headed by a Director of
6	Test, Evaluation, and Standards, who shall be ap-
7	pointed by the Secretary and report to the Under Sec-
8	retary for Science and Technology.
9	"(3) Responsibilities, Authorities, And
10	FUNCTIONS.—The Director of Test, Evaluation, and
11	Standards—
12	"(A) is the principal adviser to the Sec-
13	retary, the Under Secretary of Management, and
14	the Under Secretary for Science and Technology
15	on all test and evaluation or standards activities
16	in the Department; and
17	"(B) shall—
18	"(i) prescribe test and evaluation poli-
19	cies for the Department, which shall include
20	policies to ensure that operational testing is
21	done at facilities that already have relevant
22	and appropriate safety and material certifi-
23	cations to the extent such facilities are
24	available;

19

1	"(ii) oversee and ensure that adequate
2	test and evaluation activities are planned
3	and conducted by or on behalf of compo-
4	nents of the Department in major acquisi-
5	tion programs of the Department, as des-
6	ignated by the Secretary, based on risk, ac-
7	quisition level, novelty, complexity, and size
8	of the acquisition program, or as otherwise
9	established in statute;
10	"(iii) review major acquisition pro-
11	gram test reports and test data to assess the
12	adequacy of test and evaluation activities
13	conducted by or on behalf of components of
14	the Department; and
15	"(iv) review available test and evalua-
16	tion infrastructure to determine whether the
17	Department has adequate resources to carry
18	out its testing and evaluation responsibil-
19	ities, as established under this title.
20	"(4) Deputy director of operational test
21	AND EVALUATION.—Within the Division there shall be
22	a Deputy Director of Operational Test and Evalua-
23	tion, who—
24	(A) is the principal operational test and
25	evaluation official for the Department; and

"(i) monitor and review the oper-
ational testing and evaluation activities
conducted by or on behalf of components of
the Department in major acquisition pro-
grams of the Department, as designated by
the Secretary, based on risk, acquisition
level, novelty, complexity, and size of the ac-
quisition program, or as otherwise estab-
lished in statute;
"(ii) provide the Department with
independent and objective assessments of the
adequacy of testing and evaluation activi-
ties conducted in support of major acquisi-
tions programs; and
"(iii) have prompt and full access to
test and evaluation documents, data, and
test results of the Department that the Dep-
uty Director considers necessary to review
in order to carry out the duties of the Dep-
uty Director under this section.
"(5) Standards executive.—Within this Divi-
sion, there shall be a Standards Executive as de-
scribed in Office of Management and Budget Circular
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1	"(A) implement the Department's standards
2	policy as described in section $102(g)$; and
3	((B) support the development and adoption
4	of voluntary standards in accordance with sec-
5	tion $12(d)$ of the National Technology Transfer
6	and Advancement Act of 1995 (15 U.S.C. 272
7	note).
8	"(6) LIMITATION.—The Division is not required
9	to carry out operational testing.
10	"(7) Evaluation of department of defense
11	TECHNOLOGIES.—The Director of Test, Evaluation,
12	and Standards may evaluate technologies currently in
13	use or being developed by the Department of Defense
14	to assess whether they can be leveraged to address
15	homeland security capability gaps.".
16	SEC. 203. PEER REVIEW.
17	(a) Responsibilities and Authorities of the
18	UNDER SECRETARY.—Section 302 (6 U.S.C. 183) is
19	amended by striking "and" after the semicolon at the end
20	of paragraph (13), by striking the period at the end of para-
21	graph (14) and inserting "; and", and by adding at the
22	end the following new paragraph:
23	"(15) developing and overseeing the administra-
24	tion of guidelines for peer review of research and de-

25 velopment projects, including by—

1	"(A) consulting with experts, including sci-
2	entists and practitioners, about the research and
3	development conducted by the Directorate of
4	Science and Technology; and
5	"(B) performing ongoing independent, ex-
6	ternal, scientific peer review—
7	"(i) initially at the division level; or
8	"(ii) when divisions conduct multiple
9	programs focused on significantly different
10	subjects, at the program level.".
11	(b) REPORT.—The Secretary shall report to Congress
12	not later than 60 days after the completion of the first re-
13	view under section $302(15)(B)$ of the Homeland Security
14	Act of 2002, as amended by subsection (a) of this section
15	on—
16	(1) the findings of the review; and
17	(2) any future efforts to ensure that the Depart-
18	ment's research projects are peer reviewed, as appro-
19	priate.
20	SEC. 204. OFFICE OF PUBLIC-PRIVATE PARTNERSHIPS.
21	(a) Establishment.—Section 313 (6 U.S.C. 193) is
22	amended to read as follows:

1 "SEC. 313. OFFICE OF PUBLIC-PRIVATE PARTNERSHIPS.

2 "(a) ESTABLISHMENT OF OFFICE.—There is estab3 lished an Office of Public-Private Partnerships in the Di4 rectorate of Science and Technology.

5 "(b) DIRECTOR.—The Office shall be headed by a Di6 rector, who shall be appointed by the Secretary. The Direc7 tor shall report to the Under Secretary for Science and
8 Technology.

9 "(c) RESPONSIBILITIES.—The Director, in coordina10 tion with the Private Sector Office of the Department,
11 shall—

12 "(1) engage and initiate proactive outreach ef-13 forts and provide guidance on how to pursue pro-14 posals to develop or deploy homeland security tech-15 nologies (including regarding Federal funding, regu-16 lation, or acquisition), including to persons associated 17 with small businesses (as that term is defined in the 18 Small Business Act (15 U.S.C. 631 et seq.));

19 "(2) coordinate with components of the Depart20 ment to issue announcements seeking unique and in21 novative homeland security technologies to address
22 homeland security capability gaps;

23 "(3) promote interaction between homeland secu24 rity researchers and private sector companies in order
25 to accelerate transition research or a prototype into

1	a commercial product and streamline the handling of
2	intellectual property; and
3	"(4) conduct technology research assessment and
4	marketplace analysis for the purpose of identifying,
5	leveraging, and integrating best-of-breed technologies
6	and capabilities from industry, academia, and other
7	Federal Government agencies, and disseminate re-
8	search and findings to Federal, State, and local gov-
9	ernments.
10	"(d) Rapid Review Division.—
11	"(1) Establishment.—There is established the
12	Rapid Review Division within the Office of Public-
13	Private Partnerships.
14	"(2) Purpose and duties.—
15	"(A) IN GENERAL.—The Division—
16	"(i) is responsible for maintaining a
17	capability to perform business and technical
18	reviews to assist in screening unsolicited
19	homeland security technology proposals sub-
20	mitted to the Secretary; and
21	"(ii) shall assess the feasibility, sci-
22	entific and technical merits, and estimated
23	cost of such proposals.
24	"(B) Specific duties.—In carrying out
25	those duties, the Division shall—

"(i) maintain awareness of the techno-1 2 logical requirements of the Directorate's cus-3 tomers; 4 "(*ii*) establish and publicize accessible, 5 streamlined procedures allowing a partici-6 pant to have their technology assessed by the 7 Division: 8 "(iii) make knowledgeable assessments 9 of a participant's technology after receiving 10 a business plan, a technology proposal, and 11 a list of corporate officers, directors, and 12 employees with technical knowledge of the 13 proposal, within 60 days after such a sub-14 mission: 15 "(iv) review proposals submitted by components of the Department to the Divi-16 17 sion, subject to subsection (e); and 18 "(v) in reviewing proposals submitted 19 to the Secretary, give priority to any pro-20 posal submitted by a small business concern 21 as defined under section 3 of the Small 22 Business Act (15 U.S.C. 632). 23 "(3) COORDINATION.—The Director shall submit 24 for consideration promising homeland security tech-25 nology research, development, testing, and evaluation

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1 proposals, along with any business and technical re-2 views, to the Director of the Homeland Security Ad-3 vanced Research Projects Agency and appropriate De-4 partment components for consideration for support. 5 "(e) Limitation on Consideration or Evaluation OF PROPOSALS.—The Office may not consider or evaluate 6 7 homeland security technology proposals submitted in re-8 sponse to a solicitation for offers for a pending procurement 9 or for a specific agency requirement.

10 "(f) SATELLITE OFFICES.—The Under Secretary, act-11 ing through the Director, may establish up to 3 satellite 12 offices across the country to enhance the Department's out-13 reach efforts. The Secretary shall notify the appropriate 14 congressional committees in writing within 30 days after 15 establishing any satellite office.

"(g) PERSONNEL.—The Secretary shall establish rules
to prevent the Director or any other employee of the Office
from acting on matters where a conflict of interest may
exist.".

20 (b) CLERICAL AMENDMENT.—The table of contents in
21 section 1(b) is amended by striking the item relating to such
22 section and inserting the following:
"Sec. 313. Office of Public-Private Partnerships.".

23 (c) AUTHORIZATION OF APPROPRIATIONS.—Of the 24 amount authorized by section 101, there is authorized to

be appropriated \$30,000,000 for the Office of Public-Private 1 Partnerships for each of fiscal years 2011 and 2012. 2 TITLE III—REPORTS 3 4 SEC. 301. DIRECTORATE OF SCIENCE AND TECHNOLOGY 5 STRATEGIC PLAN. 6 (a) IN GENERAL.—Title III (6 U.S.C. 181 et seq.) is 7 amended by adding at the end the following new section: 8 "SEC. 318. STRATEGIC PLAN. 9 "(a) Requirement for Strategic Plan.—Not later than 1 year after the date of enactment of this section and 10 every other year thereafter, the Under Secretary for Science 11 and Technology shall prepare a strategic plan for the activi-12 ties of the Directorate. 13 14 "(b) CONTENTS.—The strategic plan required by sub-15 section (a) shall be prepared in accordance with applicable Federal requirements, and shall include the following mat-16 17 ters: 18 "(1) The long-term strategic goals of the Direc-19 torate. 20 "(2) Identification of the research programs of 21 the Directorate that support achievement of those 22 strategic goals. 23 "(3) The connection of the activities and pro-24 grams of the Directorate to requirements or homeland 25 security capability gaps identified by customers with-

1	in the Department and outside of the Department, in-
2	cluding the first responder community.
3	"(4) The role of the Department's risk analysis
4	in the activities and programs of the Directorate.
5	((5) A technology transition strategy for the pro-
6	grams of the Directorate.
7	"(6) A description of the policies of the Direc-
8	torate on the management, organization, and per-
9	sonnel of the Directorate.
10	"(c) Submission of Plan to Congress.—The Sec-
11	retary shall submit to Congress any update to the strategic
12	plan most recently prepared under subsection (a) at the
13	same time that the President submits to Congress the budget
14	for each even-numbered fiscal year.".
15	(b) Clerical Amendment.—The table of contents in
16	section 1(b) is amended by adding at the end of the items
17	relating to title III the following new item:
	"Sec. 318. Strategic plan.".
18	SEC. 302. REPORT ON TECHNOLOGY REQUIREMENTS.
19	Section 302 (6 U.S.C. 182) is amended by inserting
20	"(a) IN GENERAL.—" before the first sentence, and by add-
21	ing at the end the following new subsection:
22	"(b) Report on Technology Requirements.—
23	"(1) In general.—Within 90 days after the
24	date of enactment of this subsection, and biannually
25	thereafter, the Under Secretary shall, for each project
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1	having a Federal cost share greater than \$80,000,000
2	that is conducted or funded by the Directorate of
3	Science and Technology, provide to the appropriate
4	congressional committees a list of detailed operational
5	and technical requirements that are associated with
6	the project.
7	"(2) LARGE PROJECTS.—Within 90 days after
8	the date of enactment of this subsection, and bian-
9	nually thereafter, the Secretary shall, for each project
10	conducted or funded by a component of the Depart-

1 (2) LARGE PROJECTS.—Within 50 adds after 8 the date of enactment of this subsection, and bian-9 nually thereafter, the Secretary shall, for each project 10 conducted or funded by a component of the Depart-11 ment, other than the Directorate of Science and Tech-12 nology, having a life-cycle cost greater than 13 \$1,000,000,000, provide to the appropriate congres-14 sional committees detailed operational and technical 15 requirements that are associated with the project.".

16 SEC. 303. REPORT ON VENTURE CAPITAL ORGANIZATION.

17 (a) IN GENERAL.—Not later than 1 year after the date
18 of enactment of this Act, the Secretary shall submit a report
19 to the appropriate congressional committees—

(1) assessing the current role of the venture capital community in funding advanced homeland security technologies, including technologies proposed by
small business concerns as defined under section 3 of
the Small Business Act (15 U.S.C. 632); and

land security community to further its missions.

5 (b) CONTENTS.—The report shall include the following:
6 (1) An assessment of the current awareness and
7 insight that the Department has regarding advanced
8 private sector homeland security innovation, and the
9 Department's ability to quickly transition innovative
10 products into acquisitions.

11 (2) A description of how the Department cur-12 rently finds and works with emerging companies, 13 particularly firms that have never done business with 14 the Federal Government, small business concerns, 15 small business concerns that are owned and operated 16 by women, small business concerns that are owned 17 and operated by veterans, and minority-owned and 18 operated small business concerns.

(3) An assessment and analysis of the current
role that venture capitalists play in the development
of homeland security technologies, including an assessment of how the venture capital community could
be leveraged to accelerate technology, foster development, and introduce new technologies needed by the
homeland security community.

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1	(4) An assessment of whether the Department
2	could help nascent commercial technologies mature
3	into commercial-off-the-shelf products the homeland
4	security community could acquire.
5	(5) An analysis of whether the Central Intel-
6	ligence Agency's In-Q-Tel organization or the Depart-
7	ment of Defense's OnPoint Technologies organization
8	could serve as a model for the development of home-
9	land security technology at the Department.
10	(6) Recommendations of the Secretary regarding
11	how Congress could authorize the establishment of a
12	private, independent, not-for-profit organization to
13	bridge the gap between the technology needs of the
14	homeland security community and new advances in
15	commercial technology, including specifics on poten-
16	tial funding levels, activities for the organization, in-
17	cluding the provision of technical assistance, and
18	whether to establish set-asides for small businesses
19	that are minority-owned and operated or located in
20	socially and economically disadvantaged areas.
21	(c) Use of Research and Development Cen-
22	TER.—The Secretary is encouraged to use a federally fund-
23	ed research and development center to produce the report

24 under this section.

(d) AUTHORIZATION OF APPROPRIATIONS.—Of the
 amount authorized by section 101, there is authorized
 \$500,000 for the report.

4 TITLE IV—DIRECTORATE OF 5 SCIENCE AND TECHNOLOGY 6 PROGRAMS

7 SEC. 401. LIMITATIONS ON RESEARCH.

8 Section 302(a)(4), as designated by section 302, is fur-9 ther amended by inserting after "extramural programs," 10 the following: "that, to the greatest extent possible, addresses 11 a prioritized risk to the homeland as identified by a risk 12 analysis under section 226(e) of this Act".

13 SEC. 402. UNIVERSITY-BASED CENTERS.

14 (a) AUTHORIZATION OF APPROPRIATIONS.—Of the 15 amount authorized by section 101, there is authorized to be appropriated \$40,000,000 for fiscal year 2011 and 16 \$41,200,000 for fiscal year 2012 to the Secretary to carry 17 out the university-based centers program of the Department. 18 19 (b)Criteria Designation.—Section FOR 308(b)(2)(B)(iii) (6 U.S.C. 188(b)(2)(B)(iii)) is amended 20 21 by inserting before the period at the end the following: ", 22 including medical readiness training and research, and community resiliency for public health and healthcare crit-23 ical infrastructure". 24

(c) EXPLOSIVE COUNTERMEASURES OR DETECTION.—
 Section 308(b)(2)(B)(iv) (6 U.S.C. 188(b)(2)(B)(iv)) is
 amended by striking "and nuclear" and inserting "nuclear,
 and explosive".

5 SEC. 403. REVIEW OF UNIVERSITY-BASED CENTERS.

6 (a) GAO STUDY OF UNIVERSITY-BASED CENTERS.— Not later than 120 days after the date of enactment of this 7 8 Act, the Comptroller General of the United States shall ini-9 tiate a study to assess the university-based centers for home-10 land security program authorized by section 308(b)(2) of the Homeland Security Act of 2002 (6 U.S.C. 188(b)(2)), 11 12 and provide recommendations to the appropriate congres-13 sional committees for appropriate improvements.

14 (b) SUBJECT MATTERS.—The study under subsection
15 (a) shall include the following:

16 (1) A review of key areas of study needed to sup17 port the homeland security mission, and criteria that
18 should be utilized to determine those key areas for
19 which the Department should maintain, establish, or
20 eliminate university-based centers.

(2) A review of the method by which universitybased centers, federally funded research and development centers, and Department of Energy national
laboratories receive tasking from the Department, in-

1	cluding a review of how university-based research is
2	identified, prioritized, and funded.
3	(3) A review of selection criteria for designating
4	university-based centers and a weighting of such cri-
5	teria.
6	(4) An examination of the optimal organization
7	and role of the university-based centers in supporting
8	the mission of the Directorate and the Department
9	components.
10	(5) An identification of the most appropriate re-
11	view criteria and metrics to measure demonstrable
12	progress achieved by university-based centers in ful-
13	filling Department taskings, and mechanisms for de-
14	livering and disseminating the research results of des-
15	ignated university-based centers within the Depart-
16	ment and to other Federal, State, and local agencies.
17	(6) An examination of the means by which aca-
18	demic institutions that are not designated or associ-
19	ated with the designated university-based centers can
20	optimally contribute to the research mission of the
21	Directorate.
22	(7) An assessment of the interrelationship be-
23	tween the different university-based centers.
24	(8) A review of any other essential elements of
25	the programs determined in the conduct of the study.

(c) MORATORIUM ON NEW UNIVERSITY-BASED CEN TERS.—The Secretary may not designate any new univer sity-based centers to research new areas in homeland secu rity prior to the completion of the Comptroller General's
 review.

6 SEC. 404. CYBERSECURITY RESEARCH AND DEVELOPMENT.

7 (a) IN GENERAL.—The Under Secretary shall support 8 research, development, testing, evaluation, and transition of 9 cybersecurity technology, including fundamental, long-term 10 research to improve the ability of the United States to prevent, protect against, detect, respond to, and recover from 11 acts of terrorism and cyber attacks, with an emphasis on 12 research and development relevant to large-scale, high-im-13 14 pact attacks.

(b) ACTIVITIES.—The research and development supported under subsection (a) shall include work to—

(1) advance the development and accelerate the
deployment of more secure versions of fundamental
Internet protocols and architectures, including for the
domain name system and routing protocols;

21 (2) improve and create technologies for detecting
22 attacks or intrusions, including real-time monitoring
23 and real-time analytic technologies;

24 (3) improve and create mitigation and recovery
25 methodologies, including techniques and policies for

real-time containment of attacks, and development of

resilient networks and systems that degrade grace-

3	fully;
4	(4) develop and support infrastructure and tools
5	to support cybersecurity research and development ef-
6	forts, including modeling, testbeds, and data sets for
7	assessment of new cybersecurity technologies;
8	(5) assist the development and support of tech-
9	nologies to reduce vulnerabilities in process control
10	systems;
11	(6) develop and support cyber forensics and at-
12	tack attribution; and
13	(7) test, evaluate, and facilitate the transfer of
14	technologies associated with the engineering of less
15	vulnerable software and securing the information
16	technology software development lifecycle.
17	(c) COORDINATION.—In carrying out this section, the
18	Under Secretary shall coordinate activities with—
19	(1) the Under Secretary for National Protection
20	and Programs; and
21	(2) the heads of other relevant Federal depart-
22	ments and agencies, including the National Science
23	Foundation, the Defense Advanced Research Projects
24	Agency, the Information Assurance Directorate of the
25	National Security Agency, the National Institute of
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1	Standards and Technology, the Department of Com-
2	merce, and other appropriate working groups estab-
3	lished by the President to identify unmet needs and
4	cooperatively support activities, as appropriate.
5	(d) Authorization of Cybersecurity Prepared-
6	NESS CONSORTIUM AND TRAINING CENTER.—
7	(1) Cybersecurity preparedness consor-
8	TIUM.—Subtitle C of title II of the Homeland Secu-
9	rity Act of 2002 (6 U.S.C. 121 et seq.) is amended by
10	adding at the end the following new section:
11	"SEC. 226. CYBERSECURITY PREPAREDNESS CONSORTIUM.
12	"(a) In General.—To assist the Secretary in car-
13	rying out the requirements of section 404(a) of the Home-
14	land Security Science and Technology Authorization Act of
15	2010, the Secretary may establish a consortium to be known
16	as the 'Cybersecurity Preparedness Consortium'.
17	"(b) FUNCTIONS.—The Consortium shall—
18	"(1) provide training to State and local first re-
19	sponders and officials specifically for preparing and
20	responding to cybersecurity attacks;
21	"(2) develop and update a curriculum and
22	training model for State and local first responders
23	and officials;

1	"(3) provide technical assistance services to build
2	and sustain capabilities in support of cybersecurity
3	preparedness and response;
4	"(4) conduct cybersecurity training and simula-
5	tion exercises to defend from and respond to cyber at-
6	tacks; and
7	"(5) coordinate all cybersecurity preparedness
8	training activities conducted by the Department.
9	"(c) Members.—The Consortium shall consist of aca-
10	demic, nonprofit, and government partners that—
11	"(1) have demonstrated expertise in developing
12	and delivering cybersecurity training in support of
13	homeland security;
14	"(2) have demonstrated ability to utilize existing
15	courses and expertise developed by the Department;
16	"(3) have demonstrated ability to coordinate
17	with the National Domestic Preparedness Consortium
18	and other training programs within the Department;
19	and
20	"(4) include at least 3 academic institutions that
21	are any combination of historically Black colleges and
22	universities, Hispanic-serving institutions, or Tribal
23	Colleges and Universities, that fulfill the criteria of
24	paragraphs (1), (2) and (3) of this subsection.
25	"(d) DEFINITIONS.—In this section:

1	"(1) Historically black college or univer-
2	SITY.—The term 'historically Black college or univer-
3	sity' has the meaning given the term 'part B institu-
4	tion' in section 322(2) of the Higher Education Act
5	of 1965 (20 U.S.C. 1061(2)).
6	"(2) HISPANIC-SERVING INSTITUTION.—The term
7	'Hispanic-serving institution' has the meaning given
8	that term in section 502 of the Higher Education Act
9	of 1965 (20 U.S.C. 1101(a)).
10	"(3) TRIBAL COLLEGE OR UNIVERSITY.—The
11	term 'Tribal College or University' has the meaning
12	given that term in section 316(b) of the Higher Edu-
13	cation Act of 1965 (20 U.S.C. 1059c(b)).".
14	(2) CLERICAL AMENDMENT.—Section 1(b) of
15	such Act is further amended by adding at the end of
16	the items relating to such subtitle the following new
17	item:
	"Sec. 226. Cybersecurity Preparedness Consortium.".
18	(3) Cybersecurity training center.—Sub-
19	title C of title II of the Homeland Security Act of
20	2002 (6 U.S.C. 121 et seq.) is further amended by
21	adding at the end the following new section:
22	"SEC. 227. CYBERSECURITY TRAINING CENTER.
23	"The Secretary may establish where appropriate a Cy-
24	bersecurity Training Center to provide training courses and

other resources for State and local first responders and offi cials to improve preparedness and response capabilities.".

3 (4) CLERICAL AMENDMENT.—Section 1(b) of
4 such Act is further amended by adding at the end of
5 the items relating to such subtitle the following new
6 item:

"Sec. 227. Cybersecurity Training Center.".

7 (e) AUTHORIZATION OF APPROPRIATIONS.—Of the 8 amount authorized by section 101, there is authorized to 9 be appropriated \$75,000,000 to the Department for each of 10 fiscal years 2011 and 2012 for the cybersecurity research 11 and development activities of the Directorate to prevent, de-12 tect, and respond to acts of terrorism and other large-scale 13 disruptions to information infrastructure.

14 SEC. 405. NATIONAL RESEARCH COUNCIL STUDY OF CYBER15 SECURITY INCENTIVES.

16 (a) STUDY.—Not later than 90 days after the date of enactment of this Act, the Under Secretary and the Under 17 Secretary for National Protection and Programs of the De-18 partment shall seek to enter into an agreement with the Na-19 20 tional Research Council of the National Academy of 21 Sciences to conduct a study to assess methods that might 22 be used to promote market mechanisms that further cyberse-23 curity and make recommendations for appropriate improvements thereto. 24

1	(b) SUBJECT MATTERS.—The study required under
2	subsection (a) shall include the following:
3	(1) Liability that subjects software and system
4	vendors and system operators to potential damages
5	for system breaches.
6	(2) Mandated reporting of security breaches that
7	could threaten critical functions, including provision
8	of electricity and resiliency of the financial sector.
9	(3) Regulation that under threat of civil penalty,
10	imposes best practices on system operators of critical
11	infrastructure.
12	(4) Certification from standards bodies about
13	conformance to relevant cybersecurity standards that
14	can be used as a marketplace differentiation.
15	(5) Accounting practices that require companies
16	to report their cybersecurity practices and postures
17	and the results of independently conducted red team
18	simulated attacks or exercises.
19	(6) Cybersecurity risk insurance, including anal-
20	ysis of the current marketplace and recommendations
21	to promote cybersecurity insurance.
22	(c) Submission to Congress.—Not later than two
23	years after the date of enactment of this Act, the Secretary
24	shall submit to the appropriate congressional committees
25	the results of the study required under subsection (a), to-

gether with any recommendations of the Secretary related
 thereto.

3 (d) AUTHORIZATION OF APPROPRIATIONS.—Of the
4 amount authorized by section 101, there is authorized to
5 be appropriated \$500,000 to the Department for fiscal year
6 2011 to carry out this section.

7 SEC. 406. RESEARCH ON CYBER COMPROMISE OF INFRA8 STRUCTURE.

9 (a) IN GENERAL.—Pursuant to section 201 of the Homeland Security Act of 2002 (6 U.S.C. 121) and in fur-10 therance of domestic preparedness for and collective re-11 sponse to a cyber attack by a terrorist or other person, the 12 Secretary, working with the heads of other national security 13 and intelligence agencies, shall conduct research and deter-14 15 mine if the security of federally owned programmable elec-16 tronic devices and communication networks, including hardware, software, and data, essential to the reliable oper-17 ation of critical electric infrastructure has been com-18 19 promised.

(b) SCOPE OF RESEARCH.—The scope of the research
21 required under subsection (a) shall include the following:

22 (1) The extent of any compromise.

23 (2) An identification of any attackers, including
24 any affiliations with terrorists, terrorist organiza25 tions, state entities, and non-state entities.

1	(3) The method of penetration.
2	(4) Ramifications of any such compromise on fu-
3	ture operations of critical electric infrastructure.
4	(5) Secondary ramifications of any such com-
5	promise on other critical infrastructure sectors and
6	the functioning of civil society.
7	(6) Ramifications of any such compromise on
8	national security, including war fighting capability.
9	(7) Recommended mitigation activities.
10	(c) REPORT.—Not later than 30 days after the date
11	a determination has been made under subsection (a), the
12	Secretary shall submit to the appropriate congressional
13	committees a report on the findings of such determination.
14	The report may contain a classified annex if the Secretary
15	determines it to be appropriate.
16	SEC. 407. DUAL-USE TERRORIST RISKS FROM SYNTHETIC
17	GENOMICS.
18	(a) Sense of Congress.—It is the sense of Congress
19	that the field of synthetic genomics has the potential to fa-
20	cilitate enormous gains in fundamental discovery and bio-
21	technological applications, but it also has inherent dual-
22	use homeland security risks that must be managed.
23	(b) REQUIREMENT.—The Under Secretary shall exam-
24	

by not later than one year after the date of enactment of

this Act on the homeland security implications of the dual use nature of synthetic genomics and, if the Under Sec retary determines that such research is appropriate, may
 conduct research in that area, including—

5 (1) determining the current capability of syn6 thetic nucleic acid providers to effectively differentiate
7 a legitimate customer from a potential terrorist or
8 other malicious actor;

9 (2) determining the current capability of syn-10 thetic nucleic acid providers to effectively screen or-11 ders for sequences of homeland security concern; and 12 (3) making recommendations regarding screen-13 ing software, protocols, and other remaining capa-14 bility gaps uncovered by the study.

15 SEC. 408. UNDERWATER TUNNEL SECURITY DEMONSTRA-16TION PROJECT.

(a) IN GENERAL.—The Under Secretary, in consultation with the Assistant Secretary of the Transportation Security Administration, shall conduct a demonstration
project to test and assess the feasibility and effectiveness of
certain technologies to enhance the security of underwater
public transportation tunnels against terrorist attacks involving the use of improvised explosive devices.

24 (b) INFLATABLE PLUGS.—At least one of the tech25 nologies tested under subsection (a) shall be inflatable plugs

that may be rapidly deployed to prevent flooding of an un derwater public transportation tunnel.

3 (c) REPORT.—Not later than 180 days after the com4 pletion of the demonstration project under subsection (a),
5 the Under Secretary shall submit to the appropriate con6 gressional committees a report on the results of the dem7 onstration project.

8 SEC. 409. THREATS RESEARCH AND DEVELOPMENT.

9 (a) IN GENERAL.—The Under Secretary, in carrying 10 out responsibilities under section 302 of the Homeland Security Act of 2002 (6 U.S.C. 182), may support research, 11 development, testing, evaluation, and transition of tech-12 13 nology that increases the Nation's preparedness against chemical and biological threats and strengthens the Nation's 14 15 preparedness and collective response against those threats through improved threat awareness and advanced surveil-16 lance, detection, and protective countermeasures, and to en-17 hance the development of border security technology. 18

(b) BIOLOGICAL SECURITY.—To carry out subsection
(a), the Under Secretary may conduct research to develop
understanding, technologies, and systems needed to protect
against biological attacks on the Nation's population or infrastructure, including—

24 (1) providing advanced planning tools, concepts
25 of operations (including alarm resolution protocols),

and training exercises for responding to and recov ering from biological attacks;

3 (2) developing biological assays and improved 4 detection technology that will operate with faster de-5 tection times, lower costs, and the potential for in-6 creased geographical coverage to the Nation when 7 compared to existing homeland security technologies: 8 (3) characterizing threats posed by biological 9 weapons, anticipating future threats, conducting com-10 prehensive threat and risk assessments to guide 11 prioritization of the Nation's biodefense investments, 12 and developing population threat assessments that in-13 form the issuance of material threat determinations: 14 (4) conducting bioforensics research in support of 15 criminal investigations to aid attribution, apprehen-16 sion, and prosecution of a terrorist or other perpe-17 trator of a biological attack, and providing tools and 18 facilities that Federal law enforcement investigators 19 need to analyze biological threat evidence recovered, 20 including operation of the National Bioforensic Anal-21 usis Center: and

(5) conducting appropriate research and studies
that will increase our understanding of and uncertainties associated with risk and threats posed by biological agents through the Biological Threat Charac-

terization Center and other means as determined by
 the Secretary.

3 (c) AGRICULTURAL SECURITY.—The Under Secretary 4 may conduct research and development to enhance the pro-5 tection of the Nation's agriculture and food system against terrorist attacks, and other emergency events through en-6 7 hancement of current agricultural countermeasures, devel-8 opment of new agricultural countermeasures, and provision 9 of safe, secure, state-of-the-art biocontainment laboratories for researching foreign animal and zoonotic diseases, in-10 11 cluding—

12 (1) developing technologies to defend the Nation 13 against the natural and intentional introduction of 14 selected foreign animal diseases, developing next-gen-15 eration vaccines and diagnostics in coordination with 16 the Department of Agriculture, and modeling the 17 spread of foreign animal diseases and their economic 18 impact to evaluate strategies for controlling outbreaks; 19 and

20 (2) leading the Department effort to enhance
21 interagency coordination of research and development
22 of agricultural disease countermeasures.

23 (d) CHEMICAL SECURITY.—The Under Secretary may
24 develop technology to reduce the Nation's vulnerability to

chemical warfare agents and commonly used toxic indus trial chemicals, including—

3	(1) developing a robust and enduring analytical
4	capability in support of chemical countermeasures de-
5	velopment, including developing and validating foren-
6	sic methodologies and analytical tools, conducting
7	risk and vulnerability assessments based on chemical
8	threat properties, and maintaining infrastructure in-
9	cluding the Chemical Security Analysis Center;
10	(2) developing technology to detect a chemical
11	threat release; and
12	(3) developing technologies and guidance docu-
13	ments to foster a coordinated approach to returning
14	a chemically contaminated area to a normal condi-
15	tion, and to foster analysis of contaminated areas
16	both before and after the restoration process.
17	(e) RISK ASSESSMENTS.—
18	(1) IN GENERAL.—The Under Secretary shall
19	produce risk assessments for biological and chemical
20	threats, and shall coordinate with the Director of the
21	Domestic Nuclear Detection Office of the Department,
22	the Assistant Secretary of the Office of Health Affairs
23	of the Department, and the Assistant Secretary of In-
24	frastructure Protection of the Department on an inte-

1	grated risk assessment, including regarding chemical,
2	biological, radiological, nuclear, and explosive threats.
3	(2) USAGE.—The assessments required under
4	paragraph (1) shall be used to inform and guide the
5	threat assessments and determinations by the Sec-
6	retary of Homeland Security regarding agents and
7	toxins pursuant to section 302(9) of the Homeland
8	Security Act of 2002 (6 U.S.C. 182(9)), and to guide
9	prioritization of other homeland defense activities, as
10	appropriate.
11	(3) TASK FORCE.—The Under Secretary for
12	Science and Technology shall convene an interagency
13	task force of relevant subject matter experts to assess

the proposed methodology to be used for each assessment required under paragraph (1), and to provide
recommendations to the Under Secretary as to the
adequacy of such methodology.

18 (f) BORDER SECURITY.—The Under Secretary may 19 develop technology, in coordination with the Commissioner 20 of Customs and Border Protection, to gain effective control 21 of the international land borders of the United States with-22 in 5 years after the date of enactment of this Act. In car-23 rying out such development activities, the Under Secretary 24 shall ensure coordination and integration between new technologies developed and those already utilized by U.S. Cus toms and Border Protection.

3	SEC. 410. MARITIME DOMAIN AWARENESS AND MARITIME
4	SECURITY TECHNOLOGY TEST, EVALUATION,
5	AND TRANSITION CAPABILITIES.

6 (a) GLOBAL MARITIME DOMAIN AWARENESS AND
7 MARITIME SECURITY TECHNOLOGY TEST, EVALUATION,
8 AND TRANSITION CAPABILITIES.—

9 (1) ESTABLISHMENT.—The Secretary shall estab-10 lish capabilities for conducting global maritime do-11 main awareness and maritime security technology 12 test, evaluation, and transition, as provided in this 13 subsection.

14 (2) PURPOSE.—The purpose of such capabilities
15 shall be to—

16 (A) direct technology test, evaluation, and
17 transition activities in furtherance of border and
18 maritime security; and

(B) evaluate such technology in diverse environments including coastal, seaport, and offshore locations.

(b) COORDINATION.—The Secretary, acting through
the Under Secretary, shall ensure that—

24 (1) technology test, evaluation, and transition ef25 forts funded by the Department in furtherance of bor-

1	der and maritime security avoid duplication of ef-
2	forts, reduce unnecessary redundancies, streamline
3	processes, increase efficiencies, and otherwise com-
4	plement existing Department and other efforts in bor-
5	der and maritime security; and
6	(2) the results of such efforts are shared with the
7	appropriate congressional committees and others as
8	determined appropriate by the Secretary.
9	SEC. 411. RAPID BIOLOGICAL THREAT DETECTION AND
10	IDENTIFICATION.
11	(a) IN GENERAL.—Notwithstanding section 302(4) of
12	the Homeland Security Act of 2002 (6 U.S.C. 182(4)), the
13	Secretary shall require the Under Secretary, in consultation
14	with other relevant operational components of the Depart-
15	ment, to assess whether the development of screening capa-
16	bilities for pandemic influenza and other infectious diseases
17	should be undertaken by the Directorate to support entry
18	and exit screening at ports of entry and for other purposes.
19	(b) Development of Methods.—If the Under Sec-
20	retary determines that the development of such screening
21	capabilities should be undertaken, the Secretary shall, to the
22	extent possible, initiate development of safe and effective
23	methods to rapidly screen incoming travelers at ports of
24	entry for pandemic influenza and other infectious diseases.

(c) COLLABORATION.—In developing methods under
 subsection (b), the Secretary may collaborate with other
 Federal agencies, as appropriate.

4 SEC. 412. EDUCATING THE PUBLIC ABOUT RADIOLOGICAL
5 THREATS.

6 (a) PUBLIC AWARENESS CAMPAIGN.—The Secretary
7 shall develop a public awareness campaign to enhance pre8 paredness and collective response to a radiological attack,
9 including the following:

10 (1) A clear explanation of the dangers associated
11 with radioactive materials.

(2) Possible effects of different levels of radiation
exposure, including a clear description of the how radiation exposure occurs and the amount of exposure
necessary to be of concern.

16 (3) Actions that members of the public should
17 take regarding evacuation, personal decontamination,
18 and medical treatment.

19 (b) RECOVERY.—The Secretary shall develop a plan
20 for postevent recovery from a radiological attack. Such plan
21 shall include the following:

22 (1) A definition of the demarcation between re23 sponse and recovery from a radiological attack.

24 (2) Consideration of multiple attack scenarios,
25 including a worst-case scenario.

1 (3) Consideration of multiple recovery strategies, 2 including decontamination, demolition and removal, and relocation. 3 4 (4) Consideration of economic, health, and psy-5 chological effects. 6 SEC. 413. RURAL RESILIENCE INITIATIVE. (a) IN GENERAL.—The Under Secretary shall conduct 7 8 research intended to assist State, local, and tribal leaders 9 and the private sector in developing the tools and methods 10 to enhance preparation for, and response and resilience to, 11 terrorist events and other incidents. 12 (b) INCLUDED ACTIVITIES.—Activities under this sec-

13 tion may include—

14 (1) research and implementation through out15 reach activities with rural communities;

16 (2) an examination of how communities employ
17 resilience capabilities and response assets;

18 (3) a community resilience baseline template for
19 determining the resilience capacity of a rural commu20 nity;

21 (4) a plan to address community needs for resil22 ience;

23 (5) an education program for community leaders
24 and first responders about their resilience capacity

1	and mechanisms for mitigation, including via dis-
2	tance learning; and
3	(6) a mechanism by which this research can
4	serve as a model for adoption by communities across
5	the Nation.
6	SEC. 414. SENSE OF CONGRESS REGARDING THE NEED FOR
7	INTEROPERABILITY STANDARDS FOR INTER-
8	NET PROTOCOL VIDEO SURVEILLANCE TECH-
9	NOLOGY.
10	It is the sense of Congress that—
11	(1) video surveillance systems that operate over
12	the Internet are an emerging homeland security tech-
13	nology that has the potential of significantly improv-
14	ing homeland security forensic and analytical capa-
15	bility;
16	(2) to realize the full security benefits of such
17	emerging homeland security technology, there should
18	be interoperability standards for such technology;
19	(3) the Directorate, working with other appro-
20	priate Federal agencies, should encourage the private
21	sector to develop interoperability standards for such
22	emerging homeland security technology; and
23	(4) such efforts will help the Federal Govern-
24	ment, which is one of the largest users of surveillance

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1	technology, in detecting, deterring, preventing, and
2	responding to terrorist attacks.
3	SEC. 415. HOMELAND SECURITY SCIENCE AND TECH-
4	NOLOGY FELLOWS PROGRAM.
5	(a) IN GENERAL.—Title III of the Homeland Security
6	Act of 2002 (6 U.S.C. 181 et seq.) is further amended by
7	adding at the end the following new section:
8	"SEC. 319. HOMELAND SECURITY SCIENCE AND TECH-
9	NOLOGY FELLOWS PROGRAM.
10	"(a) ESTABLISHMENT.—The Secretary, acting through
11	the Under Secretary for Science and Technology, shall es-
12	tablish a fellows program, to be known as the Homeland
13	Security Science and Technology Fellows Program, under
14	which the Under Secretary shall facilitate the temporary
15	placement of scientists in relevant scientific or technological
16	fields for up to two years in components of the Department
17	with a need for scientific and technological expertise.
18	"(b) UTILIZATION OF FELLOWS.—
19	"(1) In GENERAL.—Under the Program, the
20	Under Secretary may employ fellows—
21	"(A) for the use of the Directorate of Science
22	and Technology; or
23	"(B) for the use of Department components
24	outside the Directorate, under an agreement with
25	the head of such a component under which the

1	component will reimburse the Directorate for the
2	costs of such employment.
3	"(2) RESPONSIBILITIES.—Under such an agree-
4	ment—
5	"(A) the Under Secretary shall—
6	"(i) solicit and accept applications
7	from individuals who are currently enrolled
8	in or who are graduates of post-graduate
9	programs in scientific and engineering
10	fields related to the promotion of securing
11	the homeland, including—
12	"(I) biological, chemical, physical,
13	behavioral, social, health, medical, and
14	computational sciences;
15	"(II) geosciences;
16	"(III) all fields of engineering;
17	and
18	"(IV) such other disciplines as are
19	determined relevant by the Secretary;
20	"(ii) screen applicant candidates and
21	interview them as appropriate to ensure
22	that they possess the appropriate level of
23	scientific and engineering expertise and
24	qualifications;

1	"(iii) provide a list of qualified appli-
2	cants to the heads of Department compo-
3	nents seeking to utilize qualified fellows;
4	"(iv) pay financial compensation to
5	such fellows;
6	"(v) coordinate with the Chief Security
7	Officer to facilitate and expedite provision
8	of security clearances to fellows, as appro-
9	priate; and
10	"(vi) otherwise administer all aspects
11	of the fellows' employment with the Depart-
12	ment; and
13	((B) the head of the component utilizing the
14	fellow shall—
15	"(i) select a fellow from the list of
16	qualified applicants provided by the Under
17	Secretary;
18	"(ii) reimburse the Under Secretary
19	for the costs of employing the fellow selected;
20	and
21	"(iii) be responsible for the day-to-day
22	management of the fellow.
23	"(c) Applications From Associations.—The Under
24	Secretary may accept applications under subsection
25	(b)(2)(A) that are submitted by science or policy associa-

tions on behalf of individuals whom such an association
 has determined may be qualified applicants under the pro gram.".

4 (b) CLERICAL AMENDMENT.—The table of contents in
5 section 1(b) of such Act is further amended by adding at
6 the end of the items relating to title III the following new
7 item:

"Sec. 319. Homeland Security Science and Technology Fellows Program.".

8 SEC. 416. BIOLOGICAL THREAT AGENT ASSAY EQUIVA9 LENCY.

(a) IN GENERAL.—Title III (6 U.S.C. 181 et seq.) is
further amended by adding at the end the following new
section:

13 "SEC. 320. BIOLOGICAL THREAT AGENT ASSAY EQUIVA14 LENCY PROGRAM.

15 "(a) IN GENERAL.—To facilitate equivalent biological
16 threat agent identification among federally operated bio17 monitoring programs, the Under Secretary, in consultation
18 with the Director of the Centers for Disease Control and
19 Prevention, may implement an assay equivalency program
20 for biological threat assays.

21 "(b) FEATURES.—In order to establish assay perform22 ance equivalency to support homeland security and public
23 health security decisions, the program may—

24 "(1) evaluate biological threat detection assays,
25 their protocols for use, and their associated response
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1	algorithms for confirmation of biological threat
2	agents, taking performance measures and concepts of
3	operation into consideration; and
4	"(2) develop assay equivalency standards based
5	on the findings of the evaluation under paragraph
6	(1).
7	"(c) UPDATE.—The Under Secretary shall update the
8	program as necessary.
9	"(d) Implementation.—The Secretary shall—
10	"(1) require implementation of the standards de-
11	veloped under subsection (b)(2) for all Department
12	biomonitoring programs; and
13	"(2) make such standards available to support
14	all other Federal biomonitoring programs.
15	"(e) ASSAY DEFINED.—In this section the term 'assay'
16	means any scientific test that is—
17	"(1) designed to detect the presence of a biologi-
18	cal threat agent; and
19	"(2) of a type selected under criteria established
20	by the Secretary.".
21	(b) Clerical Amendment.—The table of contents in
22	section 1(b) is further amended by adding at the end of
23	the items relating to title III the following new item:
	"Sec. 320. Biological threat agent assay equivalency program.".

1	
2	ING OR ESTABLISHING PROGRAM TO CREATE
3	A NEW CYBERSECURITY CAPACITY BUILDING
4	TRACK AT CERTAIN INSTITUTIONS OF HIGH-
5	ER EDUCATION.

6 (a) IN GENERAL.—Within 90 days of enactment, the 7 Secretary, in coordination with the National Science Foundation, shall commission a study by a nonprofit research 8 institution to determine the feasibility and potential benefit 9 of expanding the Federal Cyber Service Scholarship for 10 Service Program, or establishing a parallel program, as 11 methods to create a new cybersecurity or information assur-12 ance capacity building track at institutions of higher edu-13 14 cation that are not currently designated as a National Center of Academic Excellence in Information Assurance Edu-15 cation or a National Center of Academic Excellence in Re-16 search. 17

- (b) SUBJECT MATTERS.—The study under subsection
 (a) shall include examinations of the following:
- 20 (1) The feasibility and potential benefit of allow21 ing the following types of institutions into the exist22 ing Federal Cyber Service program:
- 23 (A) Community colleges.
- 24 (B) Institutions offering an undergraduate
- 25 *degree, graduate degree, or post-graduate degree,*
- 26 but do not qualify under the existing program.

1	(C) Institutions offering a certificate or in-
2	dustry-recognized credential.
3	(2) The feasibility and potential benefit of estab-
4	lishing a new program modeled after the Federal
5	Cyber Service program to build capacity at—
6	(A) community colleges;
7	(B) institutions offering an undergraduate
8	degree, graduate degree, or post-graduate degree,
9	but do not qualify under the existing program;
10	or
11	(C) institutions offering a certificate or in-
12	dustry-recognized credential.
13	(3) The projected extent to which an expansion
14	of the existing Federal Cyber Service program as de-
15	scribed in paragraph (1) would—
16	(A) expand the availability of qualified in-
17	dividuals to work in information assurance and
18	cybersecurity within the Department and other
19	Federal, State, local, and tribal agencies, and the
20	private sector;
21	(B) encourage institutions of higher edu-
22	cation to develop a new information assurance
23	or cybersecurity education undergraduate degree
24	programs, graduate degree programs, or pro-

1	grams conferring a certificate or industry-recog-
2	nized credential;
3	(C) increase the number of students grad-
4	uating annually from existing information as-
5	surance or cybersecurity education under-
6	graduate degree programs, graduate degree pro-
7	grams, or programs conferring a certificate or
8	industry-recognized credential; or
9	(D) improve existing information assurance
10	or cybersecurity education undergraduate degree
11	programs, graduate degree programs, or pro-
12	grams conferring a certificate or industry-recog-
13	nized credential.
14	(4) The projected extent to which the establish-
15	ment of a new program modeled after the Federal
16	Cyber Service program as described in paragraph (2)
17	would—
18	(A) expand the availability of qualified in-
19	dividuals to work in information assurance and
20	cybersecurity within the Department and other
21	Federal, State, local, and tribal agencies, and the
22	private sector;
23	(B) encourage institutions of higher edu-
24	cation to develop a new information assurance
25	or cybersecurity education undergraduate degree

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1	programs, graduate degree programs, or pro-
2	grams conferring a certificate or industry-recog-
3	nized credential;
4	(C) increase the number of students grad-
5	uating annually from existing information as-
6	surance or cybersecurity education under-
7	graduate degree programs, graduate degree pro-
8	grams, or programs conferring a certificate or
9	industry-recognized credential; or
10	(D) improve existing information assurance
11	or cybersecurity education undergraduate degree
12	programs, graduate degree programs, or pro-
13	grams conferring a certificate or industry-recog-
14	nized credential.
15	(c) REPORT.—Not later than 30 days after receiving
16	the findings of the study, the Secretary shall transmit the
17	findings, together with any comments thereon by the Sec-
18	retary, to the appropriate congressional committees.
19	SEC. 418. SENSE OF CONGRESS REGARDING CENTERS OF
20	EXCELLENCE.
21	It is the sense of Congress that centers of excellence
22	have the potential—
23	(1) to be a very useful tool in developing defen-
24	sive countermeasures to secure critical infrastructure
25	and prevent terrorism; and

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1	(2) to play a key role in the Department's efforts
2	to research and develop new technologies to secure the
3	homeland.
4	SEC. 419. ASSESSMENT, RESEARCH, TESTING, AND EVALUA-
5	TION OF TECHNOLOGIES TO MITIGATE THE
6	THREAT OF SMALL VESSEL ATTACK.
7	The Under Secretary may—
8	(1) assess what technologies are available to
9	mitigate the threat of small vessel attack in secure
10	zones of ports, including the use of transponders or
11	radio frequency identification devices to track small
12	vessels; and
13	(2) conduct research, testing, and evaluation of
14	new technologies that might be capable of tracking
15	small vessels.
16	SEC. 420. RESEARCH AND DEVELOPMENT PROJECTS.
17	Section 831 (6 U.S.C. 391) is amended—
18	(1) in subsection (a), by striking "2010," and
19	inserting "2012,";
20	(2) in subsection (a), by adding at the end the
21	following new paragraph:
22	"(3) PRIOR APPROVAL.—In any case in which
23	the Under Secretary for Science and Technology in-
24	tends to exercise other transaction authority, the
25	Under Secretary must receive prior approval from the

1	Secretary after submitting to the Secretary a proposal
2	that includes the rationale for why a grant or con-
3	tract issued in accordance with the Federal Acquisi-
4	tion Regulation is not feasible or appropriate and the
5	amount to be expended for such project. In such a
6	case, the authority for evaluating the proposal may
7	not be delegated by the Secretary to anyone other
8	than the Under Secretary for Management."; and
9	(3) by redesignating subsection (e) as subsection
10	(i), and by inserting after subsection (d) the following
11	new subsections:
12	"(e) Annual Report on Exercise of Other
13	TRANSACTION AUTHORITY.—
	TRANSACTION AUTHORITY.— "(1) IN GENERAL.—The Secretary shall submit
13	
13 14	"(1) IN GENERAL.—The Secretary shall submit
13 14 15	"(1) IN GENERAL.—The Secretary shall submit to the appropriate congressional committees an an-
13 14 15 16	"(1) IN GENERAL.—The Secretary shall submit to the appropriate congressional committees an an- nual report on the exercise of other transaction au-
 13 14 15 16 17 	"(1) IN GENERAL.—The Secretary shall submit to the appropriate congressional committees an an- nual report on the exercise of other transaction au- thority.
 13 14 15 16 17 18 	"(1) IN GENERAL.—The Secretary shall submit to the appropriate congressional committees an an- nual report on the exercise of other transaction au- thority. "(2) CONTENT.—The report shall include the fol-
 13 14 15 16 17 18 19 	"(1) IN GENERAL.—The Secretary shall submit to the appropriate congressional committees an an- nual report on the exercise of other transaction au- thority. "(2) CONTENT.—The report shall include the fol- lowing:
 13 14 15 16 17 18 19 20 	"(1) IN GENERAL.—The Secretary shall submit to the appropriate congressional committees an an- nual report on the exercise of other transaction au- thority. "(2) CONTENT.—The report shall include the fol- lowing: "(A) The subject areas in which research
 13 14 15 16 17 18 19 20 21 	 "(1) IN GENERAL.—The Secretary shall submit to the appropriate congressional committees an annual report on the exercise of other transaction authority. "(2) CONTENT.—The report shall include the following: "(A) The subject areas in which research projects were conducted using other transaction

1	"(C) The extent to which use of other trans-
2	action authority has addressed a homeland secu-
3	rity capability gap identified by the Department
4	of Homeland Security.
5	"(D) The total amount of payments, if any,
6	that were received by the Federal Government as
7	a result of such exercise of other transaction au-
8	thority during the period covered by the report.
9	((E) The rationale for using other trans-
10	action authority, including why grants or con-
11	tracts issued in accordance with the Federal Ac-
12	quisition Regulation were not feasible or appro-
13	priate.
14	``(F) the amount expended for each such
15	project.
16	"(f) TRAINING.—The Secretary shall develop a train-
17	ing program for acquisitions staff in the use of other trans-
18	action authority to help ensure the appropriate use of such
19	authority.
20	"(g) REVIEW AUTHORITY.—The exercise of other trans-
21	action authority shall be subject to review by the Comp-
22	troller General of the United States to ensure that an agen-
23	cy is not attempting to avoid the requirements of procure-

 $24 \hspace{0.1in} \textit{ment statutes and regulations.}$

"(h) OTHER TRANSACTION AUTHORITY DEFINED.—In
 this section the term 'other transaction authority' means
 authority under subsection (a).".

4 SEC. 421. NATIONAL URBAN SECURITY TECHNOLOGY LAB5 ORATORY.

6 (a) IN GENERAL.—The National Urban Security Tech7 nology Laboratory (formerly the Environmental Measure8 ments Laboratory) is authorized within the Directorate for
9 fiscal years 2011 and 2012.

(b) RESPONSIBILITIES.—The Under Secretary shall
utilize the National Urban Security Technology Laboratory
to test, evaluate, and analyze homeland security capabilities
and serve as a technical authority to first responders and
State and local entities, including by—

(1) conducting test programs, pilots projects,
demonstrations, and other forms of evaluations of
homeland security technologies both in the field and
in the laboratory;

(2) applying knowledge of operational end-user
environments and support for operational integration
to technology development, including—

- 22 (A) training;
- 23 (B) exercises;
- 24 (C) equipment;
- 25 (D) tactics;

	00
1	(E) techniques; and
2	(F) procedures;
3	(3) representing interests and requirements be-
4	tween technology developers and operational end-
5	users; and
6	(4) supporting development and use of homeland
7	security equipment and operational standards.
8	TITLE V—DOMESTIC NUCLEAR
9	DETECTION OFFICE
10	SEC. 501. AUTHORIZATION OF APPROPRIATIONS.
11	There is authorized to be appropriated for the Domes-
12	tic Nuclear Detection Office of the Department—
13	(1) \$305,840,000 for fiscal year 2011; and
14	(2) \$315,005,000 for fiscal year 2012.
15	SEC. 502. DOMESTIC NUCLEAR DETECTION OFFICE OVER-
16	SIGHT.
17	(a) Sense of Congress.—It is the sense of Congress
18	that the Directorate should conduct basic and innovative
19	research and nondevelopmental testing on behalf of the Do-
20	mestic Nuclear Detection Office (in this section referred to
21	as "DNDO"), in order to advance next generation nuclear
22	detection technologies.
23	(b) INTERNAL REVIEW OF PROJECT SELECTION AND
24	EVALUATION METHODOLOGY.—Not later than 90 days after
25	the date of enactment of this Act, the Director of the DNDO

shall begin an internal review of the methodology by which
 research, development, testing, and evaluation is identified,
 prioritized, and funded by the DNDO. In conducting such
 review, the Director shall consult with the Under Secretary
 and the heads of all operational components of the Depart ment that own, operate, or maintain nuclear or radiological
 detection technologies.

8 (c) CONTENTS OF REVIEW.—In carrying out the re9 view under subsection (b), the Director of the DNDO shall—

(1) identify the process by which basic and applied research and operational testing that should be
conducted in concert and under agreement with the
Directorate;

(2) describe the roles, responsibilities, common
definitions, standard operating procedures, and decision process for research, development, testing, and
evaluation activities;

18 (3) describe and implement a transparent system
19 for tracking research, development, testing, and eval20 uation requirements;

(4) describe and implement a mechanism to provide regular updates to components of the Department
on the progress of such research;

24 (5) evaluate the degree to which needs of the
25 operational components of the Department and State

1	and local first responders are being adequately ad-
2	dressed by the existing project selection process, and
3	if not, how such process can be improved;
4	(6) establish a method to collect and evaluate De-
5	partment component feedback;
6	(7) utilize departmental matrices and systems to
7	determine if technologies produced by the Directorate
8	have enhanced the ability of Department components
9	to perform their missions;
10	(8) identify appropriate five-year levels of invest-
11	ment in basic and applied research and development,
12	in particular among the Department laboratories,
13	federally funded research and development centers,
14	university-based centers, Department of Energy na-
15	tional laboratories, and other Federal laboratories;
16	(9) project balance of use of the entities referred
17	to in paragraph (8) among the Directorate and other
18	Department components; and
19	(10) establish a formal merit review process,
20	with external peer review where appropriate.
21	(d) REPORT.—Not later than one year after the com-
22	pletion of the review required by subsection (b), the Director
23	of the DNDO shall submit to the Secretary and the appro-
24	priate congressional committees a report containing the
25	findings of such review, together with information on the

systems, methods, and mechanisms established, and rec ommendations for additional improvements.

3 (e) UPDATES ON IMPLEMENTATION.—One hundred 4 and twenty days after the date of enactment of this Act, 5 and annually thereafter, the Inspector General of the De-6 partment shall submit to the appropriate congressional 7 committees an update on the status of implementation of 8 this section and activities in support of such implementa-9 tion.

10 SEC. 503. STRATEGIC PLAN AND FUNDING ALLOCATIONS 11 FOR GLOBAL NUCLEAR DETECTION ARCHI 12 TECTURE.

Not later than 180 days after the date of enactment
of this Act, the Secretary shall submit to the appropriate
congressional committees a report containing the following:

16 (1) A strategic plan for the global nuclear detec17 tion architecture to deter and detect the transport of
18 nuclear or radioactive materials by all means pos19 sible, with specific focus on establishing the goals, ob20 jectives, and cost projections for the next five years,
21 including a discussion of—

22 (A) technological and nontechnological
23 methods to increase detection capabilities;

(B) the preventive nature of the global nu-
clear detection architecture, including projected
impact on would-be terrorists;
(C) detection capability enhancements for
the various transportation modes, at ports of
entry and between ports of entry;
(D) balanced risk-based deployment of de-
tection assets across all border and other path-
ways; and
(E) any emerging threat vectors identified
by the Director of the Domestic Nuclear Detec-
tion Office.
(2) In consultation with the Secretary of De-
fense, the Secretary of Energy, the Secretary of State,
the Nuclear Regulatory Commission, the Intelligence
Community, and the Attorney General, an analysis of
overall budget allocations that determines whether
Governmentwide nuclear detection resources clearly
align with identified priorities to maximize results
and minimize duplication of efforts.
SEC. 504. RADIATION PORTAL MONITOR ALTERNATIVES.
(a) Sense of Congress.—It is the sense of Congress
that in view of the Secretary's decision not to certify ad-
vanced spectroscopic portal monitors for primary screening
applications because they do not offer a significant increase

in operational effectiveness over existing technology, the Di rector must attempt to identify viable alternatives.

3 (b) ANALYSIS AND REPORT.—The Director of the Do-4 mestic Nuclear Detection Office shall analyze and report to the appropriate congressional committees by not later than 5 6 90 days after the date of enactment of this Act on both exist-7 ing and developmental alternatives to existing radiation 8 portal monitors and advanced spectroscopic portal monitors 9 that would provide the Department with a significant increase in operational effectiveness for primary screening for 10 11 radioactive materials.

12 SEC. 505. AUTHORIZATION OF SECURING THE CITIES INI-13 TIATIVE.

14 (a) FINDINGS.—Congress finds the following:

(1) The Securing the Cities Initiative of the Department uses next generation radiation detection
technology to detect the transport of nuclear and radiological material in urban areas by terrorists or other
unauthorized individuals.

20 (2) The technology used by partners in the Se21 curing the Cities Initiative leverages radiation detec22 tion technology used at ports of entry.

23 (3) The Securing the Cities Initiative has fos24 tered unprecedented collaboration and coordination
25 among its Federal, State, and local partners.

	11
1	(4) The Securing the Cities Initiative is a crit-
2	ical national capability to detect the dangerous intro-
3	duction of nuclear and radiological material.
4	(b) Authorization of Appropriations.—Of
5	amounts authorized by section 501, there is authorized to
6	be appropriated to the Director of the Domestic Nuclear De-
7	tection Office of the Department for the Securing the Cities
8	Initiative such sums as may be necessary for each of fiscal
9	years 2011 and 2012, including—
10	(1) for each city in which it has been imple-
11	mented by fiscal year 2009—
12	(A) \$20,000,000 for fiscal year 2011; and
13	(B) \$10,000,000 for fiscal year 2012; and
14	(2) for additional Securing the Cities initiatives
15	to be implemented in not fewer than 2 sites partici-
16	pating in the Urban Area Security Initiative, such
17	sums as may be necessary each fiscal year to imple-
18	ment and sustain each additional initiative.
19	TITLE VI—CLARIFYING
20	AMENDMENTS
21	SEC. 601. FEDERALLY FUNDED RESEARCH AND DEVELOP-
22	MENT CENTERS.
23	Section 305 (6 U.S.C. 184) is amended—
24	(1) by inserting "(a) ESTABLISHMENT.—" before
25	the first sentence; and

(2) by adding at the end the following new sub sections:

3 "(b) CONGRESSIONAL TASKING.—Upon a request of
4 the chairman and the ranking minority member of an ap5 propriate congressional committee, a federally funded re6 search and development center established under this section
7 may perform independent analysis of homeland security
8 issues and report its findings to the appropriate congres9 sional committees and the Secretary.

10 "(c) Congressional Oversight.—Federally funded research and development centers established under this sec-11 12 tion are encouraged, upon request of the chairman and the 13 ranking minority member of an appropriate congressional committee, to provide to the committee a copy of any report 14 15 it produces for the Department or any of its components. 16 "(d) CONFLICTS OF INTEREST.—The Secretary shall review and revise, as appropriate, the policies of the De-17 partment relating to personnel conflicts of interest to ensure 18 that such policies specifically address employees of federally 19 funded research and development centers established under 20 21 this section who are in a position to make or materially 22 influence research findings or agency decisionmaking.

23 "(e) ANNUAL REPORTS.—Each federally funded re24 search and development center established under this section
25 shall transmit to the Secretary and appropriate congres-

3 SEC. 602. ELIMINATION OF HOMELAND SECURITY INSTI-4 TUTE.

5 (a) REPEAL.—Section 312 (6 U.S.C. 192) is repealed.
6 (b) CLERICAL AMENDMENT.—The table of contents in
7 section 1(b) is amended by striking the item relating to such
8 section.

9 SEC. 603. GAO STUDY OF THE IMPLEMENTATION OF THE 10 STATUTORY RELATIONSHIP BETWEEN THE 11 DEPARTMENT AND THE DEPARTMENT OF EN-12 ERGY NATIONAL LABORATORIES.

(a) IN GENERAL.—Not later than 120 days after the
14 date of the enactment of this Act, the Comptroller General
15 of the United States shall—

16 (1) conduct a study to assess the implementation
17 of the statutory relationship between the Department
18 and the Department of Energy national laboratories,
19 as established by section 309(a)(2) of the Homeland
20 Security Act of 2002 (6 U.S.C. 189(a)(2)); and

21 (2) submit recommendations to the appropriate
22 congressional committees for appropriate improve23 ments to such relationship.

24 (b) STUDY SUBJECTS.—The study shall include the fol25 lowing:

1	(1) Review of how the Department and the De-
2	partment of Energy national laboratories—
3	(A) communicate needs and capabilities;
4	and
5	(B) select projects to be performed by the
6	Department of Energy national laboratories
7	under such statutory relationship.
8	(2) Review of contracting mechanisms that the
9	Department and the Department of Energy national
10	laboratories use to initiate and track work under such
11	statutory relationship.
12	(3) Review of the fraction of Department of En-
13	ergy national laboratory work performed for the De-
14	partment under such statutory relationship, compared
15	to other Department of Energy national laboratory
16	work performed for the Department on a "work for
17	others" basis.
18	(4) Review of the cost savings to the Department
19	and the Department of Energy achieved through use
20	of such statutory relationship, compared to other De-
21	partment of Energy national laboratory work per-
22	formed for the Department on a "work for others"
23	basis.

TITLE VII—COMMISSION ON THE 1 **PROTECTION** OF **CRITICAL** 2 ELECTRIC AND ELECTRONIC 3 INFRASTRUCTURES 4 5 SEC. 701. COMMISSION ON THE PROTECTION OF CRITICAL 6 ELECTRIC AND ELECTRONIC INFRASTRUC-7 TURES. 8 (a) ESTABLISHMENT.—There is established the Com-9 mission on the Protection of Critical Electric and Elec-10 tronic Infrastructures (in this section referred to as the "Commission"). 11 12 (b) PURPOSES.— 13 (1) IN GENERAL.—The purposes of the Commis-14 sion are to-15 (A) assess vulnerabilities of electric and 16 electronic infrastructures, including— 17 (i) all components of the United States 18 electric grid, including electricity genera-19 tion, transmission, distribution and meter-20 ing; and 21 (ii) all computerized control systems 22 used in all United States critical infra-23 structure sectors: 24 (B) provide a clear and comprehensive 25 strategy and specific recommendations for pro-

1	tecting these critical electric and electronic infra-
2	structures; and
3	(C) test, evaluate, and report on specific
4	mitigation protection and recovery devices or
5	methods.
6	(2) IN PARTICULAR.—The Commission shall give
7	particular attention to threats that can disrupt or
8	damage critical electric and electronic infrastructures,
9	including—
10	(A) cyber attacks or unintentional cyber
11	disruption;
12	(B) electromagnetic phenomena such as
13	geomagnetically induced currents, intentional
14	electromagnetic interference, and electromagnetic
15	pulses caused by nuclear weapons; and
16	(C) other physical attack, act of nature, or
17	accident.
18	(c) Composition of Commission.—
19	(1) Members.—The Commission shall be com-
20	posed of 9 members, of whom—
21	(A) 1 member shall be appointed by the
22	Chairman of the House of Representatives Com-
23	mittee on Homeland Security;

1	(B) 1 member shall be appointed by the
2	ranking minority member of the House of Rep-
3	resentatives Committee on Homeland Security;
4	(C) 1 member shall be appointed by the
5	Chairman of the House of Representatives Com-
6	mittee on Energy and Commerce;
7	(D) 1 member shall be appointed by the
8	ranking minority member of the House of Rep-
9	resentatives Committee on Energy and Com-
10	merce;
11	(E) 1 member shall be appointed by the
12	Chairman of the Senate Committee on Home-
13	land Security and Governmental Affairs;
14	(F) 1 member shall be appointed by the
15	ranking minority member of the Senate Com-
16	mittee on Homeland Security and Governmental
17	Affairs;
18	(G) 1 member shall be appointed by the
19	Chairman of the Senate Committee on Energy
20	and Natural Resources;
21	(H) 1 member shall be appointed by the
22	ranking minority member of the Senate Com-
23	mittee on Energy and Natural Resources; and
24	(I) 1 member who shall serve as the Chair-
25	man of the Commission, and who shall be ap-

1	pointed by the Speaker of the House of Rep-
2	resentatives with the concurrence of the President
3	Pro Tempore of the Senate.
4	(2) QUALIFICATIONS.—It is the sense of Congress
5	that individuals appointed to the Commission should
6	be United States citizens, with significant depth of ex-
7	perience in electric and electronic infrastructures,
8	their function, and their protection, as well as the
9	threats to these infrastructures as identified in sub-
10	section $(b)(2)$.
11	(3) Deadline for appointment.—All members
12	of the Commission shall be appointed within 30 days
13	after the date of enactment of this Act.
14	(4) INITIAL MEETING.—The Commission shall
15	meet and begin the operations of the Commission as
16	soon as practicable.
17	(5) QUORUM; VACANCIES.—After its initial meet-
18	ing, the Commission shall meet upon the call of the
19	Chairman or a majority of its members. Six members
20	of the Commission shall constitute a quorum. Any va-
21	cancy in the Commission shall not affect its powers,
22	but shall be filled in the same manner in which the
23	original appointment was made.
24	(d) Responsibilities of Commission.—The Com-

25 mission shall address—

1	(1) the quantification of the threats identified in
2	subsection $(b)(2)$ to the United States electric and
3	electronic infrastructure, and a cost-benefit analysis
4	of possible protection and recovery strategies;
5	(2) the roles, missions, and structure of all rel-
6	evant Federal, State, and local government depart-
7	ments and agencies with responsibilities for ensuring
8	protection and reliability for electric and electronic
9	infrastructures;
10	(3) the roles, missions, and structure of all rel-
11	evant private sector entities with responsibilities for
12	ensuring protection and reliability for electric and
13	electronic infrastructures;
14	(4) inter-agency coordination between and
15	among the entities identified in paragraphs (2) and
16	(3); and
17	(5) recommendations for protections and recov-
18	ery devices and measures.
19	(e) Powers of Commission.—
20	(1) Hearings and evidence.—The Commission
21	or, on the authority of the Commission, any sub-
22	committee or member thereof, may, for the purpose of
23	carrying out this section, hold such hearings and sit
24	and act at such times and places, take such testi-
25	mony, receive such evidence, and administer such

9	(A) APPOINTMENT AND COMPENSATION.—
10	The Chairman of the Commission, in accordance
11	with rules agreed upon by the Commission, may
12	appoint and fix the compensation of a staff di-
13	rector and such other personnel as may be nec-
14	essary to enable the Commission to carry out its
15	functions, without regard to the provisions of
16	title 5, United States Code, governing appoint-
17	ments in the competitive service, and without re-
18	gard to the provisions of chapter 51 and sub-
19	chapter III of chapter 53 of such title relating to
20	classification and General Schedule pay rates,
21	except that no rate of pay fixed under this sub-
22	section may exceed the equivalent of that payable
23	for a position at level I of the Executive Schedule
24	under section 5316 of title 5, United States Code.

oaths as the Commission or such designated sub-1 2 committee or designated member may determine ad-3 visable.

(2) CONTRACTING.—The Commission may, to

such extent and in such amounts as are provided in

appropriations Acts, enter into contracts to enable the

Commission to discharge its duties under this subtitle.

(3) Staff of commission.—

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(B) PERSONNEL AS FEDERAL EMPLOY-
EES.—
(i) IN GENERAL.—The executive direc-
tor and any employees of the Commission
shall be employees under section 2105 of
title 5, United States Code, for purposes of
chapters 63, 81, 83, 84, 85, 87, 89, and 90
of that title.
(ii) Members of commission.—Sub-
paragraph (A) shall not be construed to
apply to members of the Commission.
(C) Detailees.—Any Federal Government
employee may be detailed to the Commission
without reimbursement from the Commission,
and such detailee shall retain the rights, status,
and privileges of his or her regular employment
without interruption.
(D) Consultant services.—The Commis-

19 sion may procure the services of experts and consultants in accordance with section 3109 of title 20 21 5, United States Code, but at rates not to exceed the daily rate paid a person occupying a posi-22 23 tion at level I of the Executive Schedule under section 5315 of title 5, United States Code. 24

(E) SECURITY CLEARANCES.—The Chairman shall place an emphasis on hiring and retaining employees, contractors, and detailees with active security clearances. For employees who do not have security clearances but are determined by the Chairman to need them, the Central Intelligence Agency, Department of Energy, Department of Defense, and any other relevant agency shall expedite the necessary clearance processes. (F) FORMER EMP COMMISSION STAFF AND RESOURCES.—The Chairman may make use of any existing and viable staff and resources previously employed by the Commission to Assess the Threat to the United States from Electromagnetic Pulse Attack established by section

17 1401 of Public Law 106–398 (114 Stat. 1654A–
18 345).

19(4) INFORMATION FROM FEDERAL AGENCIES.—20(A) IN GENERAL.—The Commission may se-21cure directly from any executive department, bu-22reau, agency, board, commission, office, inde-23pendent establishment, or instrumentality of the24Government, information, suggestions, estimates,25and statistics for the purposes of this section.

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1	Each department, bureau, agency, board, com-
2	mission, office, independent establishment, or in-
3	strumentality shall, to the extent authorized by
4	law, furnish such information, suggestions, esti-
5	mates, and statistics directly to the Commission,
6	upon request made by the Chairman, the chair-
7	man of any subcommittee created by a majority
8	of the Commission, or any member designated by
9	a majority of the Commission.
10	(B) Receipt, handling, storage, and
11	dissemination.—Information shall only be re-
12	ceived, handled, stored, and disseminated by
13	members of the Commission and its staff con-
14	sistent with all applicable statutes, regulations,
15	and Executive orders.
16	(5) Assistance from federal agencies.—
17	(A) GENERAL SERVICES ADMINISTRA-
18	TION.—The Administrator of General Services
19	shall provide to the Commission on a reimburs-
20	able basis and as necessary, administrative sup-
21	port and other services for the performance of the
22	Commission's functions.
23	(B) Other departments and agen-
24	cies.—In addition to the assistance prescribed
25	in paragraph (1), departments and agencies of

1	the United States may provide to the Commis-
2	sion such services, funds, facilities, staff, and
3	other support services as they may determine ad-
4	visable and as may be authorized by law.
5	(6) GIFTS.—The Commission may accept, use,
6	and dispose of gifts or donations of services or prop-
7	enty.
8	(7) Postal services.—The Commission may
9	use the United States mails in the same manner and
10	under the same conditions as departments and agen-
11	cies of the United States.
12	(f) Public Meetings and Release of Public
13	Versions of Reports.—The Commission shall—
14	(1) hold public hearings and meetings to the ex-
15	tent appropriate;
16	(2) release public versions of the report required
17	under subsection (g) ; and
18	(3) conduct any public hearing in a manner
19	consistent with the protection of sensitive or classified
20	information provided to or developed for or by the
21	Commission as required by any applicable statute,
22	regulation, or Executive order.
23	(g) REPORT.—Not later than 180 days after the ap-
24	pointment of the Commission, and annually thereafter, the

report containing such findings, conclusions, and rec ommendations for protection and recovery measures for
 electric and electronic infrastructures as have been agreed
 to by a majority of Commission members.

5 (h) FUNDING.—Of the amounts authorized by section
6 101, there is authorized to be appropriated for the activities
7 of the Commission under this section—

8 (1) \$4,000,000 for fiscal year 2011; and

9 (2) \$4,000,000 for fiscal year 2012.

Union Calendar No. 292

111TH CONGRESS H. R. 4842

[Report No. 111–486, Part I]

A BILL

To authorize appropriations for the Directorate of Science and Technology of the Department of Homeland Security for fiscal years 2011 and 2012, and for other purposes.

JUNE 25, 2010

Committee on Science and Technology discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed