#### 111TH CONGRESS 2D SESSION

# H. R. 5577

To amend the Federal Food, Drug, and Cosmetic Act, the Federal Meat Inspection Act, and the Poultry Products Inspection Act to require that food that contains a genetically engineered material, or that is produced with a genetically engineered material, be labeled accordingly.

#### IN THE HOUSE OF REPRESENTATIVES

June 23, 2010

Mr. Kucinich (for himself, Mr. Defazio, Mr. Frank of Massachusetts, Mr. Grijalva, Mr. McDermott, Mr. Stark, and Ms. Woolsey) introduced the following bill; which was referred to the Committee on Agriculture, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

To amend the Federal Food, Drug, and Cosmetic Act, the Federal Meat Inspection Act, and the Poultry Products Inspection Act to require that food that contains a genetically engineered material, or that is produced with a genetically engineered material, be labeled accordingly.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Genetically Engineered Food Right to Know Act".

- 2 1 (b) Table of Contents of this Act is as follows: Sec. 1. Short title; table of contents. Sec. 2. Findings. Sec. 3. Labeling regarding genetically engineered material; amendments to Federal Food, Drug, and Cosmetic Act. Sec. 4. Labeling regarding genetically engineered material; amendments to Federal Meat Inspection Act. Sec. 5. Labeling regarding genetically engineered material; amendments to Poultry Products Inspection Act. Sec. 6. Effective date. 3 SEC. 2. FINDINGS. 4 The Congress finds as follows: 5 (1) The process of genetically engineering foods 6 results in the material change of such foods. 7 (2) The Congress has previously required that all foods bear labels that reveal material facts to 8 9 consumers.
- 10 (3) Federal agencies have failed to uphold Con-11 gressional intent by allowing genetically engineered 12 foods to be marketed, sold and otherwise used with-13 out labeling that reveals material facts to the public.
  - (4) Consumers wish to know whether the food they purchase and consume contains or is produced with a genetically engineered material for a variety of reasons, including the potential transfer of allergens into food and other health risks, concerns about potential environmental risks associated with the genetic engineering of crops, and religiously and ethically based dietary restrictions.

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- 1 (5) Consumers have a right to know whether 2 the food they purchase contains or was produced 3 with genetically engineered material.
  - (6) Labels voluntarily placed on foods are insufficient to provide consumers with adequate information on whether or not all the food they are purchasing contains or was produced with genetically engineered material.
  - (7) Mandatory labeling provides a critical scientific method necessary for the continual postmarket surveillance to study long-term health impacts and enforcement of food safety laws preventing adulterated foods from reaching consumers.
  - (8) Many of the United States' key trading partners, including countries in the European Union, Japan, and the People's Republic of China, have established, or are in the process of implementing, mandatory labeling requirements for genetically engineered food.
  - (9) Adoption and implementation of mandatory labeling requirements for genetically engineered food produced in the United States would facilitate international trade by allowing American farmers and companies to export and appropriately market their

1	products—both genetically engineered and non-ge-
2	netically engineered—to foreign customers.
3	SEC. 3. LABELING REGARDING GENETICALLY ENGINEERED
4	MATERIAL; AMENDMENTS TO FEDERAL
5	FOOD, DRUG, AND COSMETIC ACT.
6	(a) In General.—Section 403 of the Federal Food
7	Drug, and Cosmetic Act (21 U.S.C. 343) is amended by
8	adding at the end the following paragraphs:
9	"(z)(1) If it contains a genetically engineered mate-
10	rial, or was produced with a genetically engineered mate-
11	rial, unless it bears a label (or labeling, in the case of a
12	raw agricultural commodity, other than the sale of such
13	a commodity at retail) that provides notices in accordance
14	with the following:
15	"(A) A notice as follows: 'GENETICALLY
16	ENGINEERED'.
17	"(B) A notice as follows: 'THIS PRODUCT
18	CONTAINS A GENETICALLY ENGINEERED
19	MATERIAL, OR WAS PRODUCED WITH A GE-
20	NETICALLY ENGINEERED MATERIAL'.
21	"(C) The notice required in clause (A) imme-
22	diately precedes the notice required in clause (B)
23	and is not less than twice the size of the notice re-
24	quired in clause (B).

- "(D) The notice required in clause (B) is of the same size as would apply if the notice provided nutrition information that is required in paragraph (q)(1).
- 5 "(E) The notices required in clauses (A) and 6 (B) are clearly legible and conspicuous.
- 7 "(2) For purposes of subparagraph (1):

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- "(A) The term 'genetically engineered material' means material derived from any part of a genetically engineered organism, without regard to whether the altered molecular or cellular characteristics of the organism are detectable in the material.
- "(B) The term 'genetically engineered organism' means—
  - "(i) an organism that has been altered at the molecular or cellular level by means that are not possible under natural conditions or processes (including but not limited to recombinant DNA and RNA techniques, cell fusion, microencapsulation, macroencapsulation, gene deletion and doubling, introducing a foreign gene, and changing the positions of genes), other than a means consisting exclusively of breeding, conjugation, fermentation, hybridization, in

1	vitro fertilization, tissue culture, or
2	mutagenesis, and
3	"(ii) an organism made through sexual or
4	asexual reproduction (or both) involving an or-
5	ganism described in subclause (i), if possessing
6	any of the altered molecular or cellular charac-
7	teristics of the organism so described.
8	"(3) For purposes of subparagraph (1), a food shall
9	be considered to have been produced with a genetically en-
10	gineered material if—
11	"(A) the organism from which the food is de-
12	rived has been injected or otherwise treated with a
13	genetically engineered material (except that the use
14	of manure as a fertilizer for raw agricultural com-
15	modities may not be construed to mean that such
16	commodities are produced with a genetically engi-
17	neered material),
18	"(B) the animal from which the food is derived
19	has been fed genetically engineered material, or
20	"(C) the food contains an ingredient that is a
21	food to which clause (A) or (B) applies.
22	"(4) This paragraph does not apply to food that—
23	"(A) is served in restaurants or other establish-
24	ments in which food is served for immediate human
25	consumption,

"(B) is processed and prepared primarily in a retail establishment, is ready for human consumption, which is of the type described in clause (A), and is offered for sale to consumers but not for immediate human consumption in such establishment and is not offered for sale outside such establishment, or

8 "(C) is a medical food as defined in section 5(b)9 of the Orphan Drug Act.

10 "(5) In the case of the transfer of food from manufacturers or producers to distributors, and from distribu-12 tors to other distributors or to other persons in the chain of distribution, including persons who hold food for sale to consumers, regulations under this paragraph and para-14 15 graph (z) shall require periodic testing of foods by the Secretary for purposes of determining the accuracy of labels 16 17 under such paragraphs. Such regulations shall require the 18 use of the best available technology for such testing, and 19 shall identify tests that meet such requirement. This subparagraph and subparagraph (6) do not apply to (A) foods 20 21 that are certified and comply with the Organic Foods Pro-22 duction Act and its implementing regulations; or (B) foods 23 produced with genetically engineered material if the Secretary has not through such regulations identified a validated method of testing for such material in the food; or

- 1 (C) genetically engineered material contained in a food if
- 2 the Secretary has not through such regulations identified
- 3 a validated method of testing for such material in the food.
- 4 "(6) For purposes of this paragraph and paragraph
- 5 (z), a food with respect to which a test has been identified
- 6 under subparagraph (5) shall not be considered to contain
- 7 a genetically engineered material if, as indicated by such
- 8 a test—
- 9 "(A) the food does not contain any genetically
- 10 engineered material, or
- 11 "(B) the food contains an adventitious geneti-
- cally engineered material and the amount of the ma-
- terial in the food is one percent or less, except that
- a lower percentage designated by the Secretary shall
- apply for purposes of this subparagraph if the Sec-
- 16 retary determines that a test identified under sub-
- paragraph (5) can detect a percentage lower than
- one percent.
- 19 "(aa) If it bears a label indicating (within the mean-
- 20 ing of paragraph (z)) that it does not contain a genetically
- 21 engineered material, or that it was not produced with a
- 22 genetically engineered material, unless the label is in ac-
- 23 cordance with regulations promulgated by the Secretary.
- 24 With respect to such regulations:

- 1 "(1) The regulations may not require such a
- 2 label to include any statement indicating that the
- fact that a food does not contain such material, or
- 4 was not produced with such material, has no bearing
- 5 on the safety of the food for human consumption.
- 6 "(2) The regulations may not prohibit such a
- 7 label on the basis that, in the case of the type of
- 8 food involved, there is no version of the food in com-
- 9 mercial distribution that does contain a genetically
- 10 engineered material.".
- 11 (b) Civil Penalties.—Section 303 of the Federal
- 12 Food, Drug, and Cosmetic Act (21 U.S.C. 333) is amend-
- 13 ed by adding at the end the following subsection:
- "(h)(1) With respect to a violation of section 301(a),
- 15 301(b), or 301(c) involving the misbranding of food within
- 16 the meaning of section 403(z) or 403(aa), any person en-
- 17 gaging in such a violation shall be liable to the United
- 18 States for a civil penalty in an amount not to exceed
- 19 \$100,000 for each such violation.
- 20 "(2) Paragraphs (5) through (7) of subsection (f)
- 21 apply with respect to a civil penalty under paragraph (1)
- 22 of this subsection to the same extent and in the same man-
- 23 ner as such paragraphs (5) through (7) apply with respect
- 24 to a civil penalty under paragraph (1), (2), (3), (4), or
- 25 (9) of subsection (f).".

1	(c) Guaranty.—
2	(1) In general.—Section 303(d) of the Fed-
3	eral Food, Drug, and Cosmetic Act (21 U.S.C.
4	333(d)) is amended—
5	(A) by striking "(d)" and inserting
6	"(d)(1)"; and
7	(B) by adding at the end the following
8	paragraph:
9	"(2)(A) Subject to subparagraph (C) and section
10	403(z)(5), no person shall be subject to the penalties of
11	subsection (a)(1) or (h) for a violation of section 301(a),
12	301(b), or 301(c) involving the misbranding of food within
13	the meaning of section $403(z)$ and $403(aa)$ if such person
14	(referred to in this paragraph as the 'recipient') estab-
15	lishes a guaranty or undertaking signed by, and con-
16	taining the name and address of, the person residing in
17	the United States from whom the recipient received in
18	good faith the food (including the receipt of seeds to grow
19	raw agricultural commodities), to the effect that (within
20	the meaning of section 403(z)) the food does not contain
21	a genetically engineered material or was not produced with
22	a genetically engineered material.
23	"(B) In the case of a recipient who with respect to
24	a food establishes a guaranty or undertaking in accord-
25	ance with subparagraph (A), the exclusion under such sub-

- 1 paragraph from being subject to penalties applies to the
- 2 recipient without regard to the use of the food by the re-
- 3 cipient, including—
- 4 "(i) processing the food,
- 5 "(ii) using the food as an ingredient in a food
- 6 product,
- 7 "(iii) repacking the food, or
- 8 "(iv) growing, raising, or otherwise producing
- 9 the food.".
- 10 (2) False guaranty.—Section 301(h) of the
- 11 Federal Food, Drug, and Cosmetic Act (21 U.S.C.
- 331(h)) is amended by inserting "or 303(d)(2)"
- 13 after "303(c)(2)".
- 14 (d) Unintended Contamination.—Section 303(d)
- 15 of the Federal Food, Drug, and Cosmetic Act, as amended
- 16 by subsection (c)(1) of this section, is amended by adding
- 17 at the end the following paragraph:
- 18 "(3)(A) No person shall be subject to the penalties
- 19 of subsection (a)(1) or (h) for a violation of section 301(a),
- 20 301(b), or 301(c) involving the misbranding of food within
- 21 the meaning of section 403(z) or 403(aa) if—
- "(i) such person is an agricultural producer and
- 23 the violation occurs because food that is grown,
- raised, or otherwise produced by such producer,
- 25 which food does not contain a genetically engineered

1	material and was not produced with a genetically en-
2	gineered material, is contaminated with a food that
3	contains a genetically engineered material or was
4	produced with a genetically engineered material (in-
5	cluding contamination by mingling the two), and
6	"(ii) such contamination is not intended by the
7	agricultural producer.
8	"(B) Subparagraph (A) does not apply to an agricul-
9	tural producer to the extent that the contamination occurs
10	as a result of the negligence of the producer.".
11	(e) CITIZEN SUITS.—Chapter III of the Federal
12	Food, Drug, and Cosmetic Act (21 U.S.C. 331 et seq.)
13	is amended by adding at the end the following section:
14	"SEC. 311. CITIZEN SUITS REGARDING MISBRANDING OF
15	FOOD WITH RESPECT TO GENETICALLY ENGI-
16	NEERED MATERIAL.
17	"(a) In General.—Except as provided in subsection
18	(c), any person may on his or her behalf commence a civil
19	action in an appropriate district court of the United States
20	against—
21	"(1) a person who is alleged to have engaged in
22	a violation of section 301(a), 301(b), or 301(c) in-
23	volving the misbranding of food within the meaning

of section 403(z) or 403(aa); or

1	"(2) the Secretary where there is alleged a fail-
2	ure of the Secretary to perform any act or duty
3	under section 403(z) or 403(aa) that is not discre-
4	tionary.
5	"(b) Relief.—In a civil action under subsection (a),
6	the district court involved may, as the case may be—
7	"(1) enforce the compliance of a person with
8	the applicable provisions referred to paragraph (1)
9	of such subsection; or
10	"(2) order the Secretary to perform an act or
11	duty referred to in paragraph (2) of such subsection.
12	"(c) Limitations.—
13	"(1) Notice to secretary.—A civil action
14	may not be commenced under subsection (a)(1) prior
15	to 60 days after the plaintiff has provided to the
16	Secretary notice of the violation involved.
17	"(2) Relation to actions of secretary.—
18	A civil action may not be commenced under sub-
19	section (a)(2) if the Secretary has commenced and
20	is diligently prosecuting a civil or criminal action in
21	a district court of the United States to enforce com-
22	pliance with the applicable provisions referred to in
23	subsection $(a)(1)$ .

- 1 "(d) Right of Secretary To Intervene.—In any
- 2 civil action under subsection (a), the Secretary, if not a
- 3 party, may intervene as a matter of right.
- 4 "(e) Award of Costs; Filing of Bond.—In a civil
- 5 action under subsection (a), the district court involved
- 6 may award costs of litigation (including reasonable attor-
- 7 ney and expert witness fees) to any party whenever the
- 8 court determines such an award is appropriate. The court
- 9 may, if a temporary restraining order or preliminary in-
- 10 junction is sought, require the filing of a bond or equiva-
- 11 lent security in accordance with the Federal Rules of Civil
- 12 Procedure.
- 13 "(f) Savings Provision.—This section does not re-
- 14 strict any right that a person (or class of persons) may
- 15 have under any statute or common law to seek enforce-
- 16 ment of the provisions referred to subsection (a)(1), or to
- 17 seek any other relief (including relief against the Sec-
- 18 retary).".
- 19 SEC. 4. LABELING REGARDING GENETICALLY ENGINEERED
- 20 MATERIAL; AMENDMENTS TO FEDERAL MEAT
- 21 INSPECTION ACT.
- (a) REQUIREMENTS.—The Federal Meat Inspection
- 23 Act is amended by inserting after section 7 (21 U.S.C.
- 24 607) the following section:

# 1 "SEC. 7A. REQUIREMENTS FOR LABELING REGARDING GE-

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2	NETICALLY ENGINEERED MATERIAL.
3	"(a) Definitions.—In this section:
4	"(1) The term 'meat food' means a carcass,
5	part of a carcass, meat, or meat food product that
6	is derived from cattle, sheep, swine, goats, horses,
7	mules, or other equines and is capable of use as
8	human food.
9	"(2) The term 'genetically engineered material'
10	means material derived from any part of a geneti-
11	cally engineered organism, without regard to wheth-
12	er the altered molecular or cellular characteristics of
13	the organism are detectable in the material (and
14	without regard to whether the organism is capable
15	of use as human food).
16	"(3) The term 'genetically engineered organism'
17	means—
18	"(A) an organism that has been altered at
19	the molecular or cellular level by means that are
20	not possible under natural conditions or proc-
21	esses (including but not limited to recombinant
22	DNA and RNA techniques, cell fusion, micro-
23	encapsulation, macroencapsulation, gene dele-
24	tion and doubling, introducing a foreign gene,
25	and changing the positions of genes), other

than a means consisting exclusively of breeding,

1	conjugation, fermentation, hybridization, in
2	vitro fertilization, tissue culture, or
3	mutagenesis; and
4	"(B) an organism made through sexual or
5	asexual reproduction (or both) involving an or-
6	ganism described in subparagraph (A), if pos-
7	sessing any of the altered molecular or cellular
8	characteristics of the organism so described.
9	"(b) Labeling Requirement.—
10	"(1) REQUIRED LABELING TO AVOID MIS-
11	BRANDING.—
12	"(A) Involvement of genetically en-
13	GINEERED MATERIAL.—For purposes of sec-
14	tions 1(n) and 10, a meat food is misbranded
15	if it—
16	"(i) contains a genetically engineered
17	material or was produced with a geneti-
18	cally engineered material; and
19	"(ii) does not bear a label (or include
20	labeling, in the case of a meat food that is
21	not packaged in a container) that provides
22	in a clearly legible and conspicuous man-
23	ner, the notices described in subsection (c)
24	"(B) No involvement of genetically
25	ENGINEERED MATERIAL.—For purposes of sec-

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tions 1(n) and 10, a meat food is misbranded if it bears a label indicating that it does not contain a genetically engineered material, or that it was not produced with a genetically engineered material, unless the label is in accordance with regulations promulgated by the Secretary. With respect to such regulations:

- "(i) The regulations may not require such a label to include any statement indicating that the fact that a meat food does not contain such material, or was not produced with such material, has no bearing on the safety of the food for human consumption.
- "(ii) The regulations may not prohibit such a label on the basis that, in the case of the type of meat food involved, there is no version of the food in commercial distribution that does contain a genetically engineered material.
- "(2) RULE OF CONSTRUCTION.—For purposes of subparagraphs (A)(i) and (B) of paragraph (1), a meat food shall be considered to have been produced with a genetically engineered material if—

1	"(A) the organism from which the food is
2	derived has been injected or otherwise treated
3	with a genetically engineered material;
4	"(B) the animal from which the food is de-
5	rived has been fed genetically engineered mate-
6	rial; or
7	"(C) the food contains an ingredient that
8	is a food to which subparagraph (A) or (B) of
9	this paragraph applies.
10	"(3) Testing.—For purposes of sections 1(n)
11	and 10:
12	"(A) In the case of the transfer of meat
13	foods from manufacturers or producers to dis-
14	tributors, and from distributors to other dis-
15	tributors or to other persons in the chain of dis-
16	tribution, including persons who hold meat food
17	for sale to consumers, regulations under sub-
18	paragraphs (A)(i) and (B) of paragraph (1)
19	shall require periodic testing of meat foods by
20	the Secretary for purposes of determining the
21	accuracy of labels under such subparagraphs.
22	Such regulations shall require the use of the
23	best available technology for such testing, and
24	shall identify tests that meet such requirement.
25	This subparagraph and subparagraph (B) of

this paragraph do not apply to (i) meat foods that are certified and comply with the Organic Foods Production Act and its implementing regulations; or (ii) meat foods produced with genetically engineered material if the Secretary has not through such regulations identified a validated method of testing for such material in the food; or (iii) genetically engineered material contained in a meat food if the Secretary has not through such regulations identified a validated method of testing for such material in the food.

- "(B) A meat food with respect to which a test has been identified under subparagraph (A) shall not be considered to contain a genetically engineered material for purposes of subparagraphs (A)(i) and (B) of paragraph (1) if, as indicated by such a test—
  - "(i) the food does not contain any genetically engineered material; or
  - "(ii) the food contains an adventitious genetically engineered material and the amount of the material in the food is one percent or less, except that a lower percentage designated by the Secretary shall

1	apply for purposes of this subparagraph if
2	the Secretary determines that a test identi-
3	fied under subparagraph (A) can detect a
4	percentage lower than one percent.
5	"(c) Specifics of Label Notices.—
6	"(1) REQUIRED NOTICES.—The notices referred
7	to in subsection (b)(1)(B) are the following:
8	"(A) A notice as follows: 'GENETICALLY
9	ENGINEERED'.
10	"(B) A notice as follows: 'THIS PROD-
11	UCT CONTAINS A GENETICALLY ENGI-
12	NEERED MATERIAL, OR WAS PRO-
13	DUCED WITH A GENETICALLY ENGI-
14	NEERED MATERIAL'.
15	"(2) Location and size.—(A) The notice re-
16	quired in paragraph (1)(A) shall immediately pre-
17	cede the notice required in paragraph (1)(B) and
18	shall be not less than twice the size of the notice re-
19	quired in paragraph (1)(B).
20	"(B) The notice required in paragraph (1)(B)
21	shall be of the same size as would apply if the notice
22	provided nutrition information that is required in
23	section 403(q)(1) of the Federal Food, Drug, and
24	Cosmetic Act.

- 1 "(d) Exceptions to Requirements.—Subsection
- 2 (a) does not apply to any meat food that—
- 3 "(1) is served in restaurants or other establish-
- 4 ments in which food is served for immediate human
- 5 consumption; or
- 6 "(2) is processed and prepared primarily in a
- 7 retail establishment, is ready for human consump-
- 8 tion, is offered for sale to consumers but not for im-
- 9 mediate human consumption in such establishment,
- and is not offered for sale outside such establish-
- ment.
- 12 "(e) Guaranty.—
- 13 "(1) In General.—Subject to subsection
- (b)(3)(A) and paragraph (3), a packer, processor, or
- other person shall not be considered to have violated
- the requirements of this section with respect to the
- labeling of meat food if the packer, processor, or
- other person (referred to in this subsection as the
- 19 'recipient') establishes a guaranty or undertaking
- signed by, and containing the name and address of,
- 21 the person residing in the United States from whom
- the recipient received in good faith the meat food or
- 23 the animal from which the meat food was derived,
- or received in good faith food intended to be fed to
- such animal, to the effect that the meat food, or

such animal, or such food, respectively, does not contain genetically engineered material or was not produced with a genetically engineered material.

- "(2) Scope of guaranty.—In the case of a recipient who establishes a guaranty or undertaking in accordance with paragraph (1), the exclusion under such paragraph from being subject to penalties applies to the recipient without regard to the use of the meat food by the recipient (or the use by the recipient of the animal from which the meat food was derived, or of food intended to be fed to such animal), including—
- 13 "(A) processing the meat food;
- 14 "(B) using the meat food as an ingredient 15 in another food product;
- 16 "(C) packing or repacking the meat food; 17 or
- 18 "(D) raising the animal from which the 19 meat food was derived.
  - "(3) Testing.—In the case of recipients who establish guaranties or undertakings in accordance with paragraph (1), regulations under subsection (b)(3)(A) may exempt the recipients from the requirement under such subsection regarding testing of the meat food involved (relating to the accuracy

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- of labels regarding genetically engineered material).
- 2 In determining whether to establish such exemp-
- 3 tions, the Secretary shall, with respect to the meat
- 4 food involved, take into account the number of times
- 5 the food has been transferred from one recipient to
- 6 another, the number of recipients who took any of
- 7 the actions described in paragraph (2), and such
- 8 other factors as the Secretary determines to be ap-
- 9 propriate.
- 10 "(4) False guaranty.—It is a violation of
- this Act for a person to give a guaranty or under-
- taking in accordance with paragraph (1) that the
- person knows or has reason to know is false.
- 14 "(f) CIVIL PENALTIES.—
- 15 "(1) IN GENERAL.—The Secretary may assess
- a civil penalty against a person that violates sub-
- section (b) or (c)(2) in an amount not to exceed
- \$100,000 for each such violation.
- 19 "(2) Notice and opportunity for hear-
- 20 ING.—A civil penalty under paragraph (1) shall be
- assessed by the Secretary by an order made on the
- record after opportunity for a hearing provided in
- accordance with this subparagraph and section 554
- of title 5, United States Code. Before issuing such
- an order, the Secretary shall give written notice to

the person to be assessed a civil penalty under such order of the Secretary's proposal to issue such order and provide such person an opportunity for a hearing on the order. In the course of any investigation, the Secretary may issue subpoenas requiring the attendance and testimony of witnesses and the production of evidence that relates to the matter under investigation.

- "(3) Considerations regarding amount of penalty.—In determining the amount of a civil penalty under paragraph (1), the Secretary shall take into account the nature, circumstances, extent, and gravity of the violation or violations and, with respect to the violator, ability to pay, effect on ability to continue to do business, any history of prior such violations, the degree of culpability, and such other matters as justice may require.
- "(4) CERTAIN AUTHORITIES.—The Secretary may compromise, modify, or remit, with or without conditions, any civil penalty under paragraph (1). The amount of such penalty, when finally determined, or the amount agreed upon in compromise, may be deducted from any sums owing by the United States to the person charged.

"(5) Judicial review.—Any person who re-1 2 quested, in accordance with paragraph (2), a hearing 3 respecting the assessment of a civil penalty under 4 paragraph (1) and who is aggrieved by an order as-5 sessing a civil penalty may file a petition for judicial 6 review of such order with the United States Court 7 of Appeals for the District of Columbia Circuit or 8 for any other circuit in which such person resides or 9 transacts business. Such a petition may only be filed 10 within the 60-day period beginning on the date the 11 order making such assessment was issued.

- "(6) Failure to pay.—If a person fails to pay an assessment of a civil penalty—
  - "(A) after the order making the assessment becomes final, and if such person does not file a petition for judicial review of the order in accordance with paragraph (5); or
  - "(B) after a court in an action brought under paragraph (4) has entered a final judgment in favor of the Secretary;

the Attorney General shall recover the amount assessed (plus interest at currently prevailing rates from the date of the expiration of the 60-day period referred to in paragraph (5) or the date of such final judgment, as the case may be) in an action brought

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1	in any appropriate district court of the United
2	States. In such an action, the validity, amount, and
3	appropriateness of such penalty shall not be subject
4	to review.
5	"(g) CITIZEN SUITS.—
6	"(1) In general.—Except as provided in para-
7	graph (3), any person may on his or her behalf com-
8	mence a civil action in an appropriate district court
9	of the United States against—
10	"(A) a person who is alleged to have en-
11	gaged in a violation of subsection (b) or $(c)(2)$ ;
12	or
13	"(B) the Secretary where there is alleged
14	a failure of the Secretary to perform any act or
15	duty under subsection (b) or (c)(2) that is not
16	discretionary.
17	"(2) Relief.—In a civil action under para-
18	graph (1), the district court involved may, as the
19	case may be—
20	"(A) enforce the compliance of a person
21	with the applicable provisions referred to sub-
22	paragraph (A) of such paragraph; or
23	"(B) order the Secretary to perform an act
24	or duty referred to in subparagraph (B) of such
25	paragraph.

### 1 "(3) Limitations.—

"(A) NOTICE TO SECRETARY.—A civil action may not be commenced under paragraph (1)(A) prior to 60 days after the plaintiff has provided to the Secretary notice of the violation involved.

- "(B) RELATION TO ACTIONS OF SEC-RETARY.—A civil action may not be commenced under paragraph (1)(B) if the Secretary has commenced and is diligently prosecuting a civil or criminal action in a district court of the United States to enforce compliance with the applicable provisions referred to in paragraph (1)(A).
- "(4) RIGHT OF SECRETARY TO INTERVENE.— In any civil action under paragraph (1), the Secretary, if not a party, may intervene as a matter of right.
- "(5) AWARD OF COSTS; FILING OF BOND.—In a civil action under paragraph (1), the district court involved may award costs of litigation (including reasonable attorney and expert witness fees) to any party whenever the court determines such an award is appropriate. The court may, if a temporary restraining order or preliminary injunction is sought,

1 require the filing of a bond or equivalent security in 2 accordance with the Federal Rules of Civil Proce-3 dure. "(6) PROVISION.—This 4 SAVINGS subsection 5 does not restrict any right that a person (or class of 6 persons) may have under any statute or common law 7 to seek enforcement of the provisions referred to in paragraph (1)(A), or to seek any other relief (includ-8 9 ing relief against the Secretary).". 10 (b) Inclusion of Labeling Requirements in 11 DEFINITION OF MISBRANDED.—Section 1(n) of the Federal Meat Inspection Act (21 U.S.C. 601(n)) is amend-12 13 ed— (1) by striking "or" at the end of paragraph 14 15 (11);16 (2) by striking the period at the end of para-17 graph (12) and inserting "; or"; and 18 (3) by adding at the end the following para-19 graph:

"(13) if it fails to bear a label or labeling as re-

quired by section 7A.".

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1	SEC. 5. LABELING REGARDING GENETICALLY ENGINEERED
2	MATERIAL; AMENDMENTS TO POULTRY
3	PRODUCTS INSPECTION ACT.
4	(a) Requirements.—The Poultry Products Inspec-
5	tion Act is amended by inserting after section 8 (21
6	U.S.C. 457) the following section:
7	"SEC. 8A. REQUIREMENTS FOR LABELING REGARDING GE-
8	NETICALLY ENGINEERED MATERIAL.
9	"(a) Definitions.—In this section:
10	"(1) The term 'genetically engineered material'
11	means material derived from any part of a geneti-
12	cally engineered organism, without regard to wheth-
13	er the altered molecular or cellular characteristics of
14	the organism are detectable in the material (and
15	without regard to whether the organism is capable
16	of use as human food).
17	"(2) The term 'genetically engineered organism'
18	means—
19	"(A) an organism that has been altered at
20	the molecular or cellular level by means that are
21	not possible under natural conditions or proc-
22	esses (including but not limited to recombinant
23	DNA and RNA techniques, cell fusion, micro-
24	encapsulation, macroencapsulation, gene dele-
25	tion and doubling, introducing a foreign gene,
26	and changing the positions of genes), other

1	than a means consisting exclusively of breeding,
2	conjugation, fermentation, hybridization, in
3	vitro fertilization, tissue culture, or
4	mutagenesis; and
5	"(B) an organism made through sexual or
6	asexual reproduction (or both) involving an or-
7	ganism described in subparagraph (A), if pos-
8	sessing any of the altered molecular or cellular
9	characteristics of the organism so described.
10	"(b) Labeling Requirement.—
11	"(1) REQUIRED LABELING TO AVOID MIS-
12	BRANDING.—
13	"(A) Involvement of genetically en-
14	GINEERED MATERIAL.—For purposes of sec-
15	tions 4(h) and 9(a), a poultry product is mis-
16	branded if it—
17	"(i) contains a genetically engineered
18	material or was produced with a geneti-
19	cally engineered material; and
20	"(ii) does not bear a label (or include
21	labeling, in the case of a poultry product
22	that is not packaged in a container) that
23	provides, in a clearly legible and con-
24	spicuous manner, the notices described in
25	subsection (c).

1	"(B) No involvement of genetically
2	ENGINEERED MATERIAL.—For purposes of sec-
3	tions 4(h) and 9(a), a poultry product is mis-
4	branded if it bears a label indicating that it
5	does not contain a genetically engineered mate-
6	rial, or that it was not produced with a geneti-
7	cally engineered material, unless the label is in
8	accordance with regulations promulgated by the
9	Secretary. With respect to such regulations:
10	"(i) The regulations may not require
11	such a label to include any statement indi-
12	cating that the fact that a poultry product
13	does not contain such material, or was not
14	produced with such material, has no bear-
15	ing on the safety of the product for human
16	consumption.
17	"(ii) The regulations may not prohibit
18	such a label on the basis that, in the case
19	of the type of poultry product involved,
20	there is no version of the product in com-
21	mercial distribution that does contain a ge-
22	netically engineered material.
23	"(2) Rule of construction.—For purposes

of paragraph subparagraphs (A)(i) and (B) of para-

graph (1), a poultry product shall be considered to

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1	have been produced with a genetically engineered
2	material if—
3	"(A) the poultry from which the food is de-
4	rived has been injected or otherwise treated
5	with a genetically engineered material;
6	"(B) the poultry from which the food is
7	derived has been fed genetically engineered ma-
8	terial; or
9	"(C) the food contains an ingredient that
10	is a food to which subparagraph (A) or (B) of
11	this paragraph applies.
12	"(3) Testing.—For purposes of sections 4(h)
13	and 9(a):
14	"(A) In the case of the transfer of poultry
15	products from manufacturers or producers to
16	distributors, and from distributors to other dis-
17	tributors or to other persons in the chain of dis-
18	tribution, including persons who hold poultry
19	products for sale to consumers, regulations
20	under subparagraphs (A)(i) and (B) of para-
21	graph (1) shall require periodic testing of poul-
22	try products by the Secretary for purposes of
23	determining the accuracy of labels under such
24	subparagraphs. Such regulations shall require
25	the use of the best available technology for such

1 testing, and shall identify tests that meet such 2 requirement. This subparagraph and subpara-3 graph (B) of this paragraph do not apply to (i) 4 poultry products that are certified and comply 5 with the Organic Foods Production Act and its 6 implementing regulations; or (ii) poultry prod-7 ucts produced with genetically engineered mate-8 rial if the Secretary has not through such regu-9 lations identified a validated method of testing 10 for such material in the food; or (iii) genetically engineered material contained in a poultry 11 12 products if the Secretary has not through such 13 regulations identified a validated method of 14 testing for such material in the product. "(B) A poultry product with respect to 15 16 which a test has been identified under subpara-17 graph (A) shall not be considered to contain a 18 genetically engineered material for purposes of 19 subparagraphs (A)(i) and (B) of paragraph (1) 20 if, as indicated by such a test— "(i) the product does not contain any 21 22 genetically engineered material; or 23 "(ii) the product contains an adven-24 titious genetically engineered material and

the amount of the material in the product

1	is one percent or less, except that a lower
2	percentage designated by the Secretary
3	shall apply for purposes of this subpara-
4	graph if the Secretary determines that a
5	test identified under subparagraph (A) can
6	detect a percentage lower than one per-
7	cent.
8	"(c) Specifics of Label Notices.—
9	"(1) Required notices.—The notices referred
10	to in subsection (b)(1)(B) are the following:
11	"(A) A notice as follows: 'GENETICALLY
12	ENGINEERED'.
13	"(B) A notice as follows: 'THIS PROD-
14	UCT CONTAINS A GENETICALLY ENGI-
15	NEERED MATERIAL, OR WAS PRO-
16	DUCED WITH A GENETICALLY ENGI-
17	NEERED MATERIAL'.
18	"(2) Location and size.—(A) The notice re-
19	quired in paragraph (1)(A) shall immediately pre-
20	cede the notice required in paragraph (1)(B) and
21	shall be not less than twice the size of the notice re-
22	quired in paragraph (1)(B).
23	"(B) The notice required in paragraph (1)(B)
24	shall be of the same size as would apply if the notice
25	provided nutrition information that is required in

- 1 section 403(q)(1) of the Federal Food, Drug, and
- 2 Cosmetic Act.
- 3 "(d) Exceptions to Requirements.—Subsection
- 4 (a) does not apply to any poultry product that—
- 5 "(1) is served in restaurants or other establish-6 ments in which food is served for immediate human 7 consumption; or
- "(2) is processed and prepared primarily in a retail establishment, is ready for human consumption, is offered for sale to consumers but not for immediate human consumption in such establishment, and is not offered for sale outside such establishment.

### 14 "(e) Guaranty.—

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"(1) IN GENERAL.—Subject to subsection
(b)(3)(A) and paragraph (3), an official establishment or other person shall not be considered to have violated the requirements of this section with respect to the labeling of a poultry product if the official establishment or other person (referred to in this subsection as the 'recipient') establishes a guaranty or undertaking signed by, and containing the name and address of, the person residing in the United States from whom the recipient received in good faith the poultry product or the poultry from which the poul-

- try product was derived, or received in good faith
  food intended to be fed to poultry, to the effect that
  the poultry product, poultry, or such food, respectively, does not contain genetically engineered material or was not produced with a genetically engineered material.
  - "(2) Scope of Guaranty.—In the case of a recipient who establishes a guaranty or undertaking in accordance with paragraph (1), the exclusion under such paragraph from being subject to penalties applies to the recipient without regard to the use of the poultry product by the recipient (or the use by the recipient of the poultry from which the poultry product was derived, or of food intended to be fed to such poultry), including—
    - "(A) processing the poultry;
- 17 "(B) using the poultry product as an in-18 gredient in another food product;
- 19 "(C) packing or repacking the poultry 20 product; or
- 21 "(D) raising the poultry from which the 22 poultry product was derived.
- 23 "(3) Testing.—In the case of recipients who 24 establish guaranties or undertakings in accordance 25 with paragraph (1), regulations under subsection

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(b)(3)(A) may exempt the recipients from the requirement under such subsection regarding testing of the poultry product involved (relating to the accuracy of labels regarding genetically engineered material). In determining whether to establish such exemptions, the Secretary shall, with respect to the poultry product involved, take into account the number of times the product has been transferred from one recipient to another, the number of recipients who took any of the actions described in paragraph (2), and such other factors as the Secretary determines to be appropriate.

"(4) False guaranty.—It is a violation of this Act for a person to give a guaranty or undertaking in accordance with paragraph (1) that the person knows or has reason to know is false.

### "(f) CIVIL PENALTIES.—

- "(1) IN GENERAL.—The Secretary may assess a civil penalty against a person that violates subsection (b) or (c)(2) in an amount not to exceed \$100,000 for each such violation.
- "(2) Notice and opportunity for hearing.—A civil penalty under paragraph (1) shall be assessed by the Secretary by an order made on the record after opportunity for a hearing provided in

accordance with this subparagraph and section 554 of title 5, United States Code. Before issuing such an order, the Secretary shall give written notice to the person to be assessed a civil penalty under such order of the Secretary's proposal to issue such order and provide such person an opportunity for a hearing on the order. In the course of any investigation, the Secretary may issue subpoenas requiring the attendance and testimony of witnesses and the production of evidence that relates to the matter under investigation.

- "(3) Considerations regarding amount of a civil penalty under paragraph (1), the Secretary shall take into account the nature, circumstances, extent, and gravity of the violation or violations and, with respect to the violator, ability to pay, effect on ability to continue to do business, any history of prior such violations, the degree of culpability, and such other matters as justice may require.
- "(4) CERTAIN AUTHORITIES.—The Secretary may compromise, modify, or remit, with or without conditions, any civil penalty under paragraph (1). The amount of such penalty, when finally determined, or the amount agreed upon in compromise,

1 may be deducted from any sums owing by the 2 United States to the person charged.

- "(5) Judicial Review.—Any person who requested, in accordance with paragraph (2), a hearing respecting the assessment of a civil penalty under paragraph (1) and who is aggrieved by an order assessing a civil penalty may file a petition for judicial review of such order with the United States Court of Appeals for the District of Columbia Circuit or for any other circuit in which such person resides or transacts business. Such a petition may only be filed within the 60-day period beginning on the date the order making such assessment was issued.
- "(6) Failure to pay.—If a person fails to pay an assessment of a civil penalty—
  - "(A) after the order making the assessment becomes final, and if such person does not file a petition for judicial review of the order in accordance with paragraph (5); or
- "(B) after a court in an action brought under paragraph (4) has entered a final judgment in favor of the Secretary;

the Attorney General shall recover the amount assessed (plus interest at currently prevailing rates from the date of the expiration of the 60-day period

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1	referred to in paragraph (5) or the date of such final
2	judgment, as the case may be) in an action brought
3	in any appropriate district court of the United
4	States. In such an action, the validity, amount, and
5	appropriateness of such penalty shall not be subject
6	to review.
7	"(g) CITIZEN SUITS.—
8	"(1) In general.—Except as provided in para-
9	graph (3), any person may on his or her behalf com-
10	mence a civil action in an appropriate district court
11	of the United States against—
12	"(A) a person who is alleged to have en-
13	gaged in a violation of subsection (b) or $(c)(2)$ ;
14	or
15	"(B) the Secretary where there is alleged
16	a failure of the Secretary to perform any act or
17	duty under subsection (b) or (c)(2) that is not
18	discretionary.
19	"(2) Relief.—In a civil action under para-
20	graph (1), the district court involved may, as the
21	case may be—
22	"(A) enforce the compliance of a person
23	with the applicable provisions referred to sub-
24	paragraph (A) of such paragraph; or

"(B) order the Secretary to perform an act 1 2 or duty referred to in subparagraph (B) of such 3 paragraph. "(3) Limitations.— 4 5 "(A) Notice to secretary.—A civil ac-6 tion may not be commenced under paragraph 7 (1)(A) prior to 60 days after the plaintiff has 8 provided to the Secretary notice of the violation 9 involved. "(B) RELATION TO ACTIONS OF 10 11 RETARY.—A civil action may not be commenced 12 under paragraph (1)(B) if the Secretary has 13 commenced and is diligently prosecuting a civil 14 or criminal action in a district court of the 15 United States to enforce compliance with the 16 applicable provisions referred to in paragraph 17 (1)(A). 18 "(4) Right of Secretary to Intervene.— 19 In any civil action under paragraph (1), the Sec-20 retary, if not a party, may intervene as a matter of 21 right. 22 "(5) Award of costs; filing of bond.—In 23 a civil action under paragraph (1), the district court 24 involved may award costs of litigation (including rea-

sonable attorney and expert witness fees) to any

- 1 party whenever the court determines such an award 2 is appropriate. The court may, if a temporary re-3 straining order or preliminary injunction is sought, 4 require the filing of a bond or equivalent security in 5 accordance with the Federal Rules of Civil Proce-6 dure. "(6) 7 SAVINGS PROVISION.—This subsection
- 7 "(6) SAVINGS PROVISION.—This subsection 8 does not restrict any right that a person (or class of 9 persons) may have under any statute or common law 10 to seek enforcement of the provisions referred to in 11 paragraph (1)(A), or to seek any other relief (includ-12 ing relief against the Secretary)."
- 13 (b) Inclusion of Labeling Requirements in 14 Definition of Misbranded.—Section 4(h) of the Poul-15 try Products Inspection Act (21 U.S.C. 453(h)) is amend-16 ed—
- 17 (1) by striking "or" at the end of paragraph 18 (11);
- 19 (2) by striking the period at the end of para-20 graph (12) and inserting "; or"; and
- 21 (3) by adding at the end the following para-22 graph:
- 23 "(13) if it fails to bear a label or labeling as required by section 8A.".

### 1 SEC. 6. EFFECTIVE DATE.

- 2 This Act and the amendments made by this Act take
- 3 effect upon the expiration of the 180-day period beginning

4 on the date of the enactment of this Act.

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