## 111TH CONGRESS 2D SESSION H.R. 5689

To amend the Truth in Lending Act to provide an interest rate cap and other requirements for creditors making covered loans, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

JULY 1, 2010

Ms. GIFFORDS (for herself and Mr. POLIS of Colorado) introduced the following bill; which was referred to the Committee on Financial Services

# A BILL

- To amend the Truth in Lending Act to provide an interest rate cap and other requirements for creditors making covered loans, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

#### **3** SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Predatory Lending5 Sunset Act".

#### 6 SEC. 2. COVERED LENDING.

7 (a) IN GENERAL.—Chapter 2 of the Truth in Lend8 ing Act (15 U.S.C. 1631 et seq.) is amended—

9 (1) by redesignating the second section 129 (as
10 so designated by section 201(b) of the Helping Fam-

ilies Save Their Homes Act of 2009) as section
 129A; and

3 (2) by inserting after section 129A, as so redes4 ignated, the following new section:

### 5 "SEC. 129B. COVERED LENDING.

6 "(a) MAXIMUM INTEREST RATE.—The maximum in7 terest rate a creditor may charge on a covered loan shall
8 be the rate equal to an annual percentage rate of 36 per9 cent.

10 "(b) PROHIBITION ON USING CERTAIN MEANS OF 11 ACCESS FOR SECURITY.—It shall be unlawful for any 12 creditor to extend a covered loan with respect to which 13 the creditor uses, as security for the obligation or as a 14 condition of extending the credit—

15 "(1) a check or other method of access to a de16 posit, savings, or other financial account maintained
17 by the borrower; or

18 "(2) the title of a vehicle.

19 "(c) DEFINITIONS.—For purposes of this section, the20 following definitions shall apply:

21 "(1) ANNUAL PERCENTAGE RATE.—Notwith22 standing the manner described in section 107 for de23 termining the annual percentage rate, the term 'an24 nual percentage rate' means all charges payable di25 rectly or indirectly incident to, ancillary to, or as a

1	condition of the extension of a covered loan, includ-
2	ing—
3	"(A) all fees which constitute a finance
4	charge; and
5	"(B) any other payments, fees or charges,
6	including but not limited to application, mem-
7	bership and administrative fees, compensating a
8	creditor for making the covered loan.
9	"(2) COVERED LOAN.—The term 'covered
10	loan'—
11	"(A) means a consumer credit transaction
12	that—
13	"(i) is unsecured by any interest in
14	the consumer's personal property;
15	"(ii) is in an amount that does not ex-
16	ceed \$3,000 or, in the case of a line of
17	credit, a credit limit that does not exceed
18	\$3,000;
19	"(iii) in the case of a closed end credit
20	transaction, has a term of 91 days or less;
21	and
22	"(iv) in the case of an open end credit
23	transaction—
24	"(I) has an amortization period
25	of 91 days or less; or

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1	"(II) in the case of a line of cred-
2	it, the amount due in the first 91
3	days, including finance charges, fees,
4	service charges, renewals, credit insur-
5	ance premiums, and any other charge
6	or premium with respect to the exten-
7	sion of credit, exceed 25 percent of
8	the credit limit of the line of credit;
9	and
10	"(B) does not include a non-recourse ex-
11	tension of credit—
12	"(i) extended by a pawn broker cred-
13	itor; and
14	"(ii) secured by a possessory security
15	interest in tangible goods physically deliv-
16	ered by the consumer to the pawn broker
17	creditor, for which the consumer does not
18	provide a written or electronic promise,
19	order, or authorization to pay, or in any
20	other manner authorize a debit of a de-
21	posit account, prior to or contempora-
22	neously with the disbursement of the origi-
23	nal proceeds and the creditor takes no se-
24	curity other than the goods and makes no
25	effort to collect the credit.

1	"(3) CREDITOR.—Notwithstanding the defini-
2	tion of the term 'creditor' in section 103, the term
3	'creditor'—
4	"(A) means a person who makes or offers
5	covered loans; and
6	"(B) includes—
7	"(i) any affiliate of a creditor that of-
8	fers or makes a covered loan, buys a whole
9	or partial interest in a covered loan, ar-
10	ranges a covered loan for a third party, or
11	acts as an agent for a third party in mak-
12	ing a covered loan, regardless of whether
13	approval, acceptance, or ratification by the
14	third party is necessary to create a legal
15	obligation for the third party; and
16	"(ii) any other person or entity that is
17	engaged in a transaction that is in sub-
18	stance a disguised covered loan or a sub-
19	terfuge for the purpose of avoiding the re-
20	quirements of this section.".
21	(b) Closing the Single Payment Loophole.—
22	Section 903(9) of the Electronic Fund Transfer Act (15
23	U.S.C. 1693a(9)) is amended by striking "to recur at sub-
24	stantially regular intervals".

1	(c) Remotely Created Checks Prohibited.—
2	Section 905 of the Electronic Fund Transfer Act (15
3	U.S.C. 1693c) is amended by adding at the end the fol-
4	lowing new subsection:
5	"(d) Remotely Created Checks Prohibited.—
6	"(1) IN GENERAL.—No person shall deposit,
7	pay, obtain payment with respect to, or otherwise
8	negotiate a remotely created check.
9	"(2) Remotely created check defined.—
10	For purposes of this subsection, the term 'remotely
11	created check' means a check that—
12	"(A) is not created by the financial institu-
13	tion that holds the customer account from
14	which the check is to be paid; and
15	"(B) does not bear a signature applied, or
16	purported to be applied, by the person from
17	whose account the check is to be paid.".
18	(d) TREATMENT OF STATE LAW.—No provision of
19	this Act or any amendment made by this Act shall be con-
20	strued as—
21	(1) preempting any provision of State law, to
22	the extent that such State law provides greater pro-
23	tection to consumers than is provided under such
24	provision;

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1 (2) preventing any State from enacting any 2 provision of law that provides greater protection to 3 consumers than is provided under such provision; 4 (3) authorizing covered loans to be made in a 5 State where they are otherwise not permitted under 6 State law; or 7 (4) authorizing an extension of credit at an an-8 nual percentage rate that would be prohibited by ap-9 plicable State law. 10 (e) UNENFORCEABILITY OF CONTRACTS.—No contract made in violation of this Act or any amendment 11 made by this Act may be enforced with respect to any con-12 13 sumer. 14 (f) DEFINITIONS.—For purposes of this Act, the terms "consumer" and "covered loan" shall have the 15 meaning given those terms under the Truth in Lending 16 17 Act. 18 (g) CLERICAL AMENDMENT.—The table of sections for chapter 2 of the Truth in Lending Act is amended 19

20 by inserting after section 129 the follow new items:

"129A. Duty of servicers of residential mortgages. "129B. Covered lending.".

(h) EFFECTIVE DATE.—The amendments made by
this Act shall take effect at the end of the 180-day period
beginning on the date of the enactment of this Act and

1 shall apply to all covered loans initiated on or after such

2 date.