111TH CONGRESS 1ST SESSION

S. 2764

To reauthorize the Satellite Home Viewer Extension and Reauthorization Act of 2004, and for other purposes.

IN THE SENATE OF THE UNITED STATES

NOVEMBER 10, 2009

Mr. Rockefeller (for himself and Mr. Kerry) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

A BILL

To reauthorize the Satellite Home Viewer Extension and Reauthorization Act of 2004, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- This Act may be cited as the "Satellite Television Ex-
- 5 tension and Localism Act of 2009".
- 6 SEC. 2. EXTENSION OF AUTHORITY.
- 7 Section 325(b) of the Communications Act of 1934
- 8 (47 U.S.C. 325(b)) is amended—
- 9 (1) in paragraph (2)(C), by striking "December
- 10 31, 2009" and inserting "December 31, 2014"; and

- 1 (2) in paragraph (3)(C), by striking "January 2 1, 2010" each place it appears in clauses (ii) and 3 (iii) and inserting "January 1, 2015".
- 4 SEC. 3. SIGNIFICANTLY VIEWED STATIONS.
- 5 (a) IN GENERAL.—Paragraphs (1) and (2) of section 6 340(b) of such Act (47 U.S.C. 340(b)) are amended to 7 read as follows:
- 8 "(1) Service limited to subscribers tak-9 Ing local-into-local service.—This section shall 10 apply only to retransmissions to subscribers of a sat-11 ellite carrier who receive retransmissions of a signal 12 from that satellite carrier pursuant to section 338.
- 13 "(2) Service limitations.—A satellite carrier 14 may retransmit to a subscriber in high definition 15 format the signal of a station determined by the 16 Commission to be significantly viewed under sub-17 section (a) only if such carrier also retransmits in 18 high definition format the signal of a station located 19 in the local market of such subscriber and affiliated 20 with the same network whenever such format is 21 available from such station.".
- 22 (b) Rulemaking Required.—Within 180 days after 23 the date of the enactment of this Act, the Federal Commu-24 nications Commission shall take all actions necessary to

promulgate a rule to implement the amendments made by 2 subsection (a). 3 SEC. 4. CONFORMING AMENDMENTS. 4 (a) Section 338.—Section 338 of the Communica-5 tions Act of 1934 (47 U.S.C. 338) is amended— 6 (1) by striking "119(a)(14)" in the first para-7 graph (3)of subsection (a) and inserting "119(a)(15)"; 8 9 (2) by striking the second paragraph (3) of sub-10 section (a); and 11 (3) by striking subsection (g) and inserting the 12 following: 13 "(g) Carriage of Local Stations on a Single 14 RECEPTION ANTENNA.— 15 "(1) Single reception antenna.—Each sat-16 ellite carrier that retransmits the signals of local tel-17 evision broadcast stations in a local market shall re-18 transmit such stations in such market so that a sub-19 scriber may receive such stations by means of a sin-20 gle reception antenna and associated equipment. "(2) Additional Reception Antenna.—If 21 22 the carrier retransmits the signals of local television 23 broadcast stations in a local market in high defini-24 tion format, the carrier shall retransmit such signals 25 in such market so that a subscriber may receive

1	such signals by means of a single reception antenna
2	and associated equipment, but such antenna and as-
3	sociated equipment may be separate from the single
4	reception antenna and associated equipment used to
5	comply with paragraph (1).".
6	(b) Section 339.—Section 339 of such Act (47
7	U.S.C. 339) is amended—
8	(1) in subsection (a)—
9	(A) in paragraph (1)(B), by striking "Such
10	two network stations" and all that follows
11	through "more than two network stations.";
12	and
13	(B) in paragraph (2)—
14	(i) in the heading for subparagraph
15	(A), by striking "Grandfathered Sub-
16	SCRIBERS TO ANALOG SIGNALS.— and in-
17	serting "CERTAIN GRANDFATHERED SUB-
18	SCRIBERS.—";
19	(ii) by striking "Satellite Home View-
20	er Extension and Reauthorization Act of
21	2004:" and inserting "Satellite Television
22	Extension and Localism Act of 2009:";
23	(iii) in subparagraph (A)—
24	(I) in the heading for clause (i),
25	by striking "ANALOG":

1	(II) in clause (i)—
2	(aa) by striking "analog"
3	each place it appears; and
4	(bb) by striking "October 1,
5	2004," and inserting "October 1,
6	2009,";
7	(III) in the heading for clause
8	(ii), by striking "ANALOG"; and
9	(IV) in clause (ii)—
10	(aa) by striking "analog"
11	each place it appears; and
12	(bb) by striking "2004,"
13	and inserting "2009,";
14	(iv) by amending subparagraph (B) to
15	read as follows:
16	"(B) Rules for other subscribers.—
17	A subscriber of a satellite carrier, other than a
18	subscriber to whom subparagraph (A) applies,
19	who was lawfully receiving the distant signal of
20	a network station on the day before the date of
21	enactment of the Satellite Television Extension
22	and Localism Act of 2009 may continue to re-
23	ceive such distant signal until such subscriber
24	chooses to no longer receive such distant signal

1	from such carrier, whether or not such sub-
2	scriber elects to subscribe to local signals.";
3	(v) in subparagraph (C)—
4	(I) by striking "analog";
5	(II) in clause (i), by striking "the
6	Satellite Home Viewer Extension and
7	Reauthorization Act of 2004;" and in-
8	serting "the Satellite Television Ex-
9	tension and Localism Act of 2009;";
10	and
11	(III) by amending clause (ii) to
12	read as follows:
13	"(ii) either—
14	"(I) at the time such person
15	seeks to subscribe to receive such sec-
16	ondary transmission, resides in a local
17	market where the satellite carrier
18	makes available to that person the
19	signal of a local network station affili-
20	ated with the same television network
21	pursuant to section 338, and the re-
22	transmission of such signal by such
23	carrier can reach such subscriber; or
24	"(II) receives from the satellite
25	carrier the signal of a network station

1	affiliated with the same network that
2	is broadcast by a local station in the
3	market where the subscriber resides,
4	but is not the local station's primary
5	video.";
6	(vi) by striking subparagraph (D) and
7	inserting the following:
8	"(D) Special rules for distant sig-
9	NALS.—
10	"(i) In general.—In the case of a
11	subscriber of a satellite carrier who, with
12	respect to a local network station—
13	"(I) is a subscriber whose house-
14	hold is not predicted by the model
15	specified in subsection $(c)(3)$ of this
16	section to receive the signal intensity
17	required under section 73.622(e)(1) or
18	73.683(a) of 47 of the Code of Fed-
19	eral Regulations, or a successor regu-
20	lation, or
21	"(II) is in an unserved house-
22	hold, as determined under section
23	119(d)(10)(A) of title 17, United
24	States Code,

such subscriber is eligible to receive the signal of a distant network station affiliated with the same network under this section, subject to the provisions of this subparagraph.

"(ii) Signal Testing.—A subscriber shall be eligible to receive a distant signal of a distant network station affiliated with the same network under this section if such subscriber is determined, based on a test conducted in accordance with section 73.686(d) of title 47, Code of Federal Regulations, or any successor regulation, not to be able to receive a signal that exceeds the signal intensity standard in section 73.622(e)(1) or 73.683(a) of title 47, Code of Federal Regulations.";

"(iii) TIME-SHIFTING PROHIBITED.—
In a case in which the satellite carrier makes available to an eligible subscriber under this subparagraph the signal of a local network station pursuant to section 338, the carrier may only provide the distant signal of a station affiliated with the same network to that subscriber if, in the

1	case of any local market in the 48 contig-
2	uous States of the United States, the dis-
3	tant signal is the secondary transmission
4	of a station whose prime time network pro-
5	gramming is generally broadcast simulta-
6	neously with, or later than, the prime time
7	network programming of the affiliate of
8	the same network in the local market.
9	"(iv) Savings Provision.—Nothing
10	in this subparagraph shall be construed to
11	affect a satellite carrier's obligations under
12	section 338."; and
13	(vii) in subparagraph (E), by striking
14	"distant analog signal or" and all that fol-
15	lows through "(B), or (D))" and inserting
16	"distant signal"; and
17	(2) in subsection (c)—
18	(A) by striking paragraph (3) and insert-
19	ing the following:
20	"(3) Establishment of improved pre-
21	DICTIVE MODEL AND ON-LOCATION TESTING RE-
22	QUIRED.—
23	"(A) Predictive model.—Within 180
24	days after the date of the enactment of the Sat-
25	ellite Television Extension and Localism Act of

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2009, the Commission shall take all actions necessary to develop and prescribe by rule a point-to-point predictive model for reliably and presumptively determining the ability of individual locations, through the use of an antenna, to receive signals in accordance with the signal intensity standard in section 73.622(e)(1) of title 47, Code of Federal Regulations, including to account for the continuing operation of translator stations and low power television stations. In prescribing such model, the Commission shall rely on the Individual Location Longley-Rice model set forth by the Commission in CS Docket No. 98–201, as previously revised with respect to analog signals, and as recommended by the Commission with respect to digital signals in its Report to Congress in ET Docket No. 05–182, FCC 05–199 (released December 9, 2005). The Commission shall establish procedures for the continued refinement in the application of the model by the use of additional data as it becomes available.

"(B) ON-LOCATION TESTING.—The Commission shall issue an order completing its rule-making proceeding in ET Docket No. 06–94

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within 180 days after the date of enactment of the Satellite Television Extension and Localism Act of 2009. In conducting such rulemaking, the Commission shall seek ways to minimize consumer burdens associated with on-location testing.";

- (B) by striking paragraph (4)(A) and inserting the following:
- "(A) IN GENERAL.—If a subscriber's request for a waiver under paragraph (2) is rejected and the subscriber submits to the subscriber's satellite carrier a request for a test verifying the subscriber's inability to receive a signal of the signal intensity referenced in clause (i) of subsection (a)(2)(D), the satellite carrier and the network station or stations asserting that the retransmission is prohibited with respect to that subscriber shall select a qualified and independent person to conduct the test referenced in such clause. Such test shall be conducted within 30 days after the date the subscriber submits a request for the test. If the written findings and conclusions of a test conducted in accordance with such clause demonstrate that the subscriber does not receive a

- signal that meets or exceeds the requisite signal 1 2 intensity standard in such clause, the subscriber 3 shall not be denied the retransmission of a sig-4 nal of a network station under section 119 of 5 title 17, United States Code."; 6 (C) in paragraph (4)(B), by striking "the signal intensity" and all that follows through 7 "United States Code" and inserting "such req-8
- 10 (D) in paragraph (4)(E), by striking 11 "Grade B intensity".

uisite signal intensity standard"; and

- 12 (c) Section 340.—Section 340(i) of such Act (47 13 U.S.C. 340(i)) is amended by striking paragraph (4).
- 14 SEC. 5. APPLICATION PENDING COMPLETION OF RULEMAKINGS.
- 16 (a) IN GENERAL.—Between the date of enactment of 17 this Act and the adoption of rules by the Federal Commu-18 nications Commission pursuant to the amendments to the 19 Communications Act of 1934 made by sections 3 and 4 20 of this Act, the Federal Communications Commission shall
- 21 follow its rules and regulations promulgated pursuant to
- 22 sections 338, 339, and 340 of the Communications Act
- 23 of 1934 as in effect on the day before the date of enact-
- 24 ment of this Act.

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- 1 (b) Translator Stations and Low Power Tele-
- 2 VISION STATIONS.—Notwithstanding subsection (a), for
- 3 purposes of determining whether a subscriber within the
- 4 local market served by a translator station or a low power
- 5 television station affiliated with a television network is eli-
- 6 gible to receive distant signals under section 339 of such
- 7 Act, the Federal Communications Commission shall follow
- 8 its rules and regulations for determining such subscriber's
- 9 eligibility as in effect on the day before the date of enact-
- 10 ment of this Act until the date on which the translator
- 11 station or low power television station is licensed to broad-
- 12 cast a digital signal.
- 13 (c) Definitions.—As used in this Act:
- 14 (1) Local Market; Low Power Television
- 15 STATION; SATELLITE CARRIER; SUBSCRIBER; TELE-
- 16 VISION BROADCAST STATION.—The terms "local
- 17 market", "low power television station", "satellite
- carrier", "subscriber", and "television broadcast sta-
- 19 tion" have the meanings given such terms in section
- 338(k) of the Communications Act of 1934.
- 21 (2) Network station; television net-
- 22 WORK.—The terms "network station" and "tele-
- vision network" have the meanings given such terms
- in section 339(d) of such Act.

1 SEC. 6. SAVINGS CLAUSE REGARDING DEFINITIONS.

2	Nothing in this Act or the amendments made by this
3	Act shall be construed to affect the definitions of "pro-
4	gram related" and "primary video" in the Communica-
5	tions Act of 1934 or in any regulations promulgated pur-
6	suant to such Act by the Federal Communications Com-
7	mission.
8	SEC. 7. NONDISCRIMINATION IN CARRIAGE OF HIGH DEFI-
9	NITION DIGITAL SIGNALS OF NONCOMMER-
10	CIAL EDUCATIONAL TELEVISION STATIONS.
11	(a) In General.—Section 338(a) of the Commu-
12	nications Act of 1934 (47 U.S.C. 338(a)) is amended by
13	adding at the end the following new paragraph:
14	"(5) Nondiscrimination in carriage of
15	HIGH DEFINITION SIGNALS OF NONCOMMERCIAL
16	EDUCATIONAL TELEVISION STATIONS.—
17	"(A) Existing carriage of high defi-
18	NITION SIGNALS.—Each eligible satellite carrier
19	providing, under section 122 of title 17, United
20	States Code, any secondary transmissions in
21	high definition to subscribers located within the
22	local market of a television broadcast station of
23	a primary transmission made by that station
24	prior to the date of enactment of the Satellite
25	Television Extension and Localism Act of 2009
26	shall carry the high definition signals of quali-

1 fied noncommercial educational television sta-2 tions located within that local market in accord-3 ance with the following schedule: 4 "(i) By December 31, 2010, in at least 50 percent of the markets in which 6 such satellite carrier provides such sec-7 ondary transmissions in high definition. 8 "(ii) By December 31, 2011, in every 9 market in which such satellite carrier pro-10 vides such secondary transmissions in high 11 definition. 12 "(B) NEW INITIATION OF SERVICE.—Each 13 eligible satellite carrier that initiates the provi-14 sion, under section 122 of title 17, United 15 States Code, of any secondary transmissions in 16 high definition to subscribers located within the 17 local market of a television broadcast station of 18 a primary transmission made by that station 19 after the date of enactment of the Satellite Tel-20 evision Extension and Localism Act of 2009 21 shall carry the high definition signals of all 22 qualified noncommercial educational television

24 (b) DEFINITIONS.—Section 338(k) of such Act (47 25 U.S.C. 338(k)) is amended—

stations located within that local market.".

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1	(1) by redesignating paragraphs (2) through
2	(8) as paragraphs (3) through (9), respectively;
3	(2) by inserting after paragraph (1) the fol-
4	lowing new paragraph:
5	"(2) ELIGIBLE SATELLITE CARRIER.—The term
6	'eligible satellite carrier' means any satellite carrier
7	that is not a party to a carriage contract with a
8	qualified noncommercial educational television sta-
9	tion or its representative that—
10	"(A) governs carriage of more than 30
11	such stations; and
12	"(B) is in force and effect as of the date
13	of enactment of the Satellite Television Exten-
14	sion and Localism Act of 2009.";
15	(3) by redesignating paragraphs (6) through
16	(9) (as previously redesignated) as paragraphs (7)
17	through (10), respectively; and
18	(4) by inserting after paragraph (5) (as so re-
19	designated) the following new paragraph:
20	"(6) Qualified noncommercial edu-
21	CATIONAL TELEVISION STATION.—The term 'quali-
22	fied noncommercial educational television station'
23	has the meaning given such term in section
24	615(l)(1) of this Act.".

1 SEC. 8. REPORT ON COMMUNICATIONS IMPLICATIONS OF

2 STATUTORY LICENSING MODIFICATIONS		
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	· .	STATUTORY LICENSING MODIFICATIONS

- 3 (a) Study.—The Comptroller General shall conduct
- 4 a study that analyzes and evaluates the changes to the
- 5 carriage requirements currently imposed on multichannel
- 6 video programming distributors under the Communica-
- 7 tions Act of 1934 (47 U.S.C. 151 et seq.) and the regula-
- 8 tions promulgated by the Federal Communications Com-
- 9 mission that would be required or beneficial to consumers,
- 10 and such other matters as the Comptroller General deems
- 11 appropriate, if Congress implemented a phase-out of the
- 12 current statutory licensing requirements set forth under
- 13 sections 111, 119, and 122 of title 17, United States
- 14 Code. Among other things, the study shall consider the
- 15 impact such a phase-out and related changes to carriage
- 16 requirements would have on consumer prices and access
- 17 to programming.
- 18 (b) Report.—Not later than 12 months after the
- 19 date of enactment of this Act, the Comptroller General
- 20 shall report to the Senate Committee on Commerce,
- 21 Science, and Transportation and the House of Represent-
- 22 atives Committee on Energy and Commerce the results of
- 23 the study, including any recommendations for legislative
- 24 or administrative actions.

1 SEC. 9. SEVERABILITY.

- 2 If any provision of this Act, an amendment made by
- 3 this Act, or the application of such provision or amend-
- 4 ment to any person or circumstance is held to be unconsti-
- 5 tutional, the remainder of this Act, the amendments made
- 6 by this Act, and the application of such provisions to any
- 7 person or circumstance shall not be affected thereby.

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