### Calendar No. 599

111TH CONGRESS 2D Session



[Report No. 111–313]

To reduce the risk of catastrophic wildfire through the facilitation of insect and disease infestation treatment of National Forest System and adjacent land, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

NOVEMBER 18, 2009

Mr. UDALL of Colorado (for himself, Mr. RISCH, and Mr. CRAPO) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

SEPTEMBER 27, 2010

Reported by Mr. BINGAMAN, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

## A BILL

- To reduce the risk of catastrophic wildfire through the facilitation of insect and disease infestation treatment of National Forest System and adjacent land, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

#### 1 SECTION 1. SHORT TITLE.

I	SECTION 1. SHORT TITLE.
2	This Act may be cited as the "National Forest Insect
3	and Disease Emergency Act of 2009".
4	SEC. 2. PURPOSES.
5	The purposes of this Act are—
6	(1) to ensure that adequate emphasis is placed
7	on the mitigation of hazards posed by large-scale in-
8	festations of bark beetles and other insects through
9	the establishment of insect and disease emergency
10	<del>areas;</del>
11	(2) to ensure that increased resources are avail-
12	able within each designated insect and disease emer-
13	gency area to mitigate hazards associated with—
14	(A) falling trees;
15	(B) increased fire hazards; and
16	(C) the restoration of National Forest Sys-
17	tem land; and
18	(3) to make permanent, as of the date of enact-
19	ment of this Act, existing good neighbor and stew-
20	ardship contracting authorities.
21	SEC. 3. DEFINITIONS.
22	In this Act:
23	(1) AFFECTED STATE.—The term "affected
24	State" includes each of the States of—
25	(A) Arizona;

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1	(C) Colorado;
2	(D) Idaho;
3	(E) Montana;
4	(F) Nevada;
5	(G) New Mexico;
6	(H) Oregon;
7	(I) South Dakota;
8	(J) Utah;
9	(K) Washington; and
10	(L) Wyoming.
11	(2) INSECT AND DISEASE EMERGENCY AREA.
12	The term "insect and disease emergency area"
13	means an area of National Forest System land—
14	(A) that is located in an affected State
15	that is not—
16	(i) designated as wilderness; or
17	(ii) an area recommended for wilder-
18	ness in a forest land and resource manage-
19	ment plan;
20	(B) in which an insect and disease infesta-
21	tion emergency exists, as determined by the
22	Secretary; and
23	(C) that is designated by—
24	(i) section $4(a)$ ; or
25	(ii) the Secretary under section $4(c)$ .

1	(3) INSECT AND DISEASE INFESTATION EMER-
2	GENCY.—The term "insect and disease infestation
3	emergency" means an insect or disease infestation
4	that has resulted in—
5	(A) a current or future increased risk of
6	catastrophic wildland fire; or
7	(B) an increased threat posed by hazard
8	trees to—
9	(i) utility corridors;
10	(ii) communication sites;
11	(iii) roads;
12	(iv) recreation sites;
13	(v) water structures (such as res-
14	ervoirs and water conveyance systems); or
15	(vi) other infrastructure.
16	(4) MAP.—The term "map" means the map en-
17	titled "Insect Emergency Areas".
18	(5) NATIONAL FOREST SYSTEM.—The term
19	"National Forest System" has the meaning given
20	the term in section 11(a) of the Forest and Range-
21	land Renewable Resources Planning Act of 1974 (16
22	<del>U.S.C.</del> 1609(a)).
23	(6) Secretary.—The term "Secretary" means
24	the Secretary of Agriculture.

# 1 SEC. 4. DESIGNATION OF INSECT AND DISEASE EMER 2 GENCY AREAS.

3 (a) DESIGNATION.—Each area depicted on the map
4 is designated as an insect and disease emergency area
5 under this Act.

6 (b) MAP.—

7	(1) DUTY OF SECRETARY.—As soon as prac-
8	ticable after the date of enactment of this Act, the
9	Secretary shall file the map for insect and disease
10	emergency areas designated by subsection (a) with—
11	(A) the Committee on Energy and Natural
12	Resources of the Senate;
13	(B) the Committee on Agriculture, Nutri-
14	tion, and Forestry of the Senate;
15	(C) the Committee on Natural Resources
16	of the House of Representatives; and
17	(D) the Committee on Agriculture of the
18	House of Representatives.
19	(2) FORCE OF LAW.—The map filed under
20	paragraph (1) shall have the same force and effect
21	as if included in this subsection, except that the See-
22	retary may correct typographical errors in the map
23	and the legal descriptions.
24	(3) PUBLIC AVAILABILITY.—The map filed
25	under paragraph (1) shall be on file and available

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4 (1) IN GENERAL.—The Secretary may des5 ignate additional insect and disease emergency areas
6 in accordance with each requirement described in
7 this subsection.

8 (2) INITIATION.—The designation of an insect 9 and disease emergency area may be made by the 10 Secretary—

(A) on the initiative of the Secretary; or
(B) in response to a request by any Governor of an affected State.

14 (3) DEADLINE.—If the Governor of a State de15 seribed in paragraph (2)(B) requests the Secretary
16 to designate as an insect and disease emergency area
17 an area located in the State, the Secretary shall ac18 cept or deny the request by a date that is not later
19 than 90 days after the date on which the Secretary
20 receives the request.

21 (4) LIMITATION ON DELEGATION.—With re22 spect to National Forest System land, the Secretary,
23 acting through the Chief of the Forest Service, may
24 delegate the authority to make a designation under

1	this subsection only to a Regional Forester of the
2	National Forest System land.
3	(5) Procedure.—If the Secretary designates
4	an additional insect and disease emergency area
5	under paragraph (1), the Secretary shall—
6	(A) publish a notice of the designation of
7	the insect and disease emergency area (includ-
8	ing a map of the insect and disease emergency
9	area) in the Federal Register; and
10	(B) notify—
11	(i) each appropriate State; and
12	(ii) the appropriate committees of
13	Congress.
13 14	Congress. (6) Applicability.—A designation made by
14	(6) APPLICABILITY.—A designation made by
14 15	(6) APPLICABILITY.—A designation made by the Secretary under paragraph (1) shall not be sub-
14 15 16	(6) APPLICABILITY.—A designation made by the Secretary under paragraph (1) shall not be sub- ject to—
14 15 16 17	<ul> <li>(6) APPLICABILITY.—A designation made by</li> <li>the Secretary under paragraph (1) shall not be subject to—</li> <li>(A) the National Environmental Policy Act</li> </ul>
14 15 16 17 18	<ul> <li>(6) APPLICABILITY.—A designation made by</li> <li>the Secretary under paragraph (1) shall not be subject to—</li> <li>(A) the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.);</li> </ul>
14 15 16 17 18 19	<ul> <li>(6) APPLICABILITY.—A designation made by the Secretary under paragraph (1) shall not be subject to—</li> <li>(A) the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.);</li> <li>(B) section 322 of the Department of the</li> </ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	<ul> <li>(6) APPLICABILITY.—A designation made by the Secretary under paragraph (1) shall not be subject to—</li> <li>(A) the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.);</li> <li>(B) section 322 of the Department of the Interior and Related Agencies Appropriations</li> </ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	<ul> <li>(6) APPLICABILITY.—A designation made by the Secretary under paragraph (1) shall not be subject to—</li> <li>(A) the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.);</li> <li>(B) section 322 of the Department of the Interior and Related Agencies Appropriations Act, 1999 (Public Law 105–277; 112 Stat.</li> </ul>

#### 1 SEC. 5. RESPONSE TO EMERGENCY DESIGNATION.

2	(a) PRIORITY TREATMENTS.—In carrying out the
3	management of an insect and disease emergency area, the
4	Secretary shall give priority consideration to—

5 (1) the removal of hazardous fuels and hazard
6 trees on, and the restoration of the health of, Na7 tional Forest System land located in the insect and
8 disease emergency area; and

9 (2) the provision of assistance to State and 10 local governments, Indian tribes, and private land-11 owners for the removal of hazardous fuels and haz-12 ard trees on, and the restoration of the health of, 13 each parcel of land located in the insect and disease 14 emergency area—

15(A) that is under the jurisdiction of the16State or local government or Indian tribe; or

17 (B) the title of which is held by a private
18 landowner; and

(3) the making of payments under section
9011(d)(1)(B) of the Farm Security and Rural Investment Act of 2002 (7 U.S.C. 8111(d)(1)(B)) to
each individual or entity that collects or harvests renewable biomass from a parcel of National Forest
System land located in an insect and disease emergency area.

1 (b) EMERGENCY FOREST RESTORATION.—In implementing the emergency forest restoration program under 2 3 section 407 of the Agricultural Credit Act of 1978 (16 4 U.S.C. 2206), the Secretary may make payments to an 5 owner of a parcel of nonindustrial private forest land that is located in an insect and disease emergency area to earry 6 7 out emergency measures in response to an insect and dis-8 ease infestation emergency under this Act.

9 (c) BIOMASS.—Any biomass removed from a parcel 10 of land located in an insect and disease emergency area 11 shall be considered to be renewable biomass for purposes 12 of the renewable fuel standard under section 211(o) of the 13 Clean Air Act (42 U.S.C. 7545(o)).

14 (d) HEALTHY FOREST RESTORATION.

15 (1) AUTHORITY OF SECRETARY.—The See-16 retary may apply each requirement described in sec-17 tions 104 and 105 of the Healthy Forests Restora-18 tion Act of 2003 (16 U.S.C. 6514, 6515) to projects 19 that are carried out to remove hazardous fuels and 20 hazard trees on, and to restore the health of, Na-21 tional Forest System land that is located in an in-22 sect and disease emergency area.

23 (2) JUDICIAL REVIEW. Section 106 of the
24 Healthy Forests Restoration Act of 2003 (16 U.S.C.

6516) shall apply to each project described in para graph (1).

#### 3 SEC. 6. GOOD NEIGHBOR AUTHORITY.

#### 4 (a) STATE FOREST SERVICES.

5 AUTHORITY OF SECRETARY.-Notwith-(1)6 standing chapter 63 of title 31, United States Code, and any provisions of law related to competition, the 7 8 Secretary may enter into a contract (including a sole 9 source contract) or agreement (including an agree-10 ment for the mutual benefit of the Secretary and the 11 State), as appropriate and consistent with all appli-12 eable general and specific operating procedures es-13 tablished by the Forest Service for such contracts 14 and agreements (including labor and wage require-15 ments), with a State to permit the State to perform 16 watershed restoration and protection services on Na-17 tional Forest System land located in the State if the 18 State is carrying out similar and complementary wa-19 tershed restoration and protection services on adja-20 eent State or private land.

21 (2) AUTHORIZED SERVICES.—Watershed res 22 toration and protection services described in para 23 graph (1) include—

24 (A) the treatment of insect-infested trees;
25 (B) the reduction of hazardous fuels; and

1 (C) any other activity that is carried out to 2 restore or improve watersheds or fish and wild-3 life habitat across ownership boundaries. 4 (b) Administrative Provisions. 5 (1) NATIONAL FOREST MANAGEMENT ACT OF 1976.—Subsections (d) and (g) of section 14 of the 6 7 National Forest Management Act of 1976 (16 8 U.S.C. 472a) shall not apply to services performed 9 under a contract or other agreement under sub-10 section (a)(1). (2) Assumption of LIABILITY.—The State 11 12 shall assume liability, to the extent allowed by Fed-13 eral, State, and local law, for the actions or omis-14 sions of employees or subcontractors of the State in 15 preparing or implementing a contract or agreement 16 under this title. 17 (3) SUBCONTRACTS.—A State may subcontract, 18 to the extent allowed by State and local law, to pre-19 pare or implement a contract or agreement under 20 this title. 21 (4) DISPUTE RESOLUTION.—Any dispute under 22 a contract or agreement under subsection (a)(1)23 shall be resolved in accordance with, as applicable— (A) the dispute elause of the contract or 24 25 agreement;

1	(B) the Contract Disputes Act of 1978 (41
2	U.S.C. 601 et seq.; or
3	(C) section 1491 of title 28, United States

Code.

4

5 (c) RETENTION OF RESPONSIBILITIES UNDER NA-TIONAL ENVIRONMENTAL POLICY ACT OF 1969.-With 6 7 respect to any watershed restoration and protection serv-8 ice on National Forest System land that is proposed to 9 be earried out by a State under subsection (a), any deci-10 sion required to be made under the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.) may 11 12 not be delegated to the State or any officer or employee of the State. 13

14 (d) APPLICABILITY.—

15 (1) IN GENERAL.—Subject to paragraph (2),
16 the authority provided by this section applies only to
17 National Forest System land located in affected
18 States.

19 (2) SECRETARY OF THE INTERIOR.—With re20 spect to public land that is located in an affected
21 State and administered by the Secretary of the Inte22 rior (acting through the Bureau of Land Manage23 ment), the Secretary of the Interior may carry out
24 activities under this section on the public land.

#### 1 SEC. 7. STEWARDSHIP CONTRACTING.

2 (a) CANCELLATION COSTS.

3	(1) IN GENERAL.—Notwithstanding any other
4	provision of law, including section 304B of the Fed-
5	eral Property and Administrative Services Act of
6	1949 (41 U.S.C. 254c), the Secretary may not obli-
7	gate funds to cover the cost of canceling a Forest
8	Service multiyear stewardship contract under section
9	347 of the Department of the Interior and Related
10	Agencies Appropriations Act, 1999 (16 U.S.C. 2104
11	note; Public Law 105–277) until the date on which
12	the multiyear stewardship contract is cancelled.
13	(2) Costs of cancellation or termi-
14	NATION.—The costs of any cancellation or termi-
15	nation of a multiyear stewardship contract described
16	in paragraph (1) may be paid from any appropria-
17	tions that are made available to the Forest Service.
18	(3) ANTI-DEFICIENCY ACT.—In the case in
19	which the appropriations described in paragraph $(2)$
20	are exhausted—
21	(A) the exhaustion shall not be considered
22	to be a violation of section 1341 of title 31,
23	United States Code; and
24	(B) the Secretary shall seek a supple-
25	montal appropriation

25 mental appropriation.

(b) PERMANENT AUTHORITY.—Section 347(a) of the
 Department of the Interior and Related Agencies Appro priations Act, 1999 (16 U.S.C. 2104 note; Public Law
 105-277) is amended by striking "Until September 30,
 2013, the" and inserting "The".

#### 6 SEC. 8. EFFECT.

7 Nothing in this Act affects or diminishes the rights
8 of any owner of private property.

#### 9 SECTION 1. SHORT TITLE.

10 This Act may be cited as the "National Forest Insect
11 and Disease Emergency Act of 2010".

#### 12 SEC. 2. PURPOSES.

13 The purposes of this Act are—

14 (1) to ensure that adequate emphasis is placed 15 on the mitigation of hazards posed by landscape-scale epidemics of bark beetles and other insects and dis-16 17 eases through the identification of areas affected by 18 the epidemics, including areas in which resulting haz-19 ard trees pose a high risk to public health and safety; 20 (2) to help focus resources within areas charac-21 terized by landscape-scale insect or disease epidemics 22 to mitigate hazards associated with— 23 (A) falling trees; and

24 (B) wildfire; and

1	(3) to authorize good neighbor agreements be-
2	tween State and Federal agencies to provide more ef-
3	fective and efficient forest management across certain
4	Federal land boundaries.
5	SEC. 3. DEFINITIONS.
6	In this Act:
7	(1) AFFECTED STATE.—The term "affected
8	State" includes each of the States of—
9	(A) Alaska;
10	(B) Arizona;
11	(C) California;
12	(D) Colorado;
13	(E) Idaho;
14	(F) Montana;
15	(G) Nevada;
16	(H) New Mexico;
17	(I) Oregon;
18	(J) South Dakota;
19	(K) $Utah;$
20	(L) Washington; and
21	(M) Wyoming.
22	(2) HIGH-RISK AREA.—The term "high-risk
23	area" means a road, trail, or other area that poses a
24	high risk to public health or safety due to hazard trees

1	resulting from landscape-scale tree mortality caused
2	by an insect or disease epidemic.
3	(3) INSECT OR DISEASE EPIDEMIC AREA.—The
4	term "insect or disease epidemic area" means an area
5	of National Forest System land in which landscape-
6	scale tree mortality caused by an insect or disease
7	epidemic exists.
8	(4) NATIONAL FOREST SYSTEM.—The term "Na-
9	tional Forest System" has the meaning given the term
10	in section 11(a) of the Forest and Rangeland Renew-
11	able Resources Planning Act of 1974 (16 U.S.C.
12	1609(a)).
13	(5) Secretary.—The term "Secretary" means
14	the Secretary of Agriculture.
14 15	
	the Secretary of Agriculture.
15	the Secretary of Agriculture. SEC. 4. DESIGNATION OF AREAS.
15 16	the Secretary of Agriculture. SEC. 4. DESIGNATION OF AREAS. (a) IDENTIFICATION OF HIGH-RISK AREAS.—
15 16 17	the Secretary of Agriculture. <b>SEC. 4. DESIGNATION OF AREAS.</b> (a) IDENTIFICATION OF HIGH-RISK AREAS.— (1) IN GENERAL.—As soon as practicable after
15 16 17 18	the Secretary of Agriculture. <b>SEC. 4. DESIGNATION OF AREAS.</b> (a) IDENTIFICATION OF HIGH-RISK AREAS.— (1) IN GENERAL.—As soon as practicable after the date of enactment of this Act, the Secretary shall
15 16 17 18 19	the Secretary of Agriculture. <b>SEC. 4. DESIGNATION OF AREAS.</b> (a) IDENTIFICATION OF HIGH-RISK AREAS.— (1) IN GENERAL.—As soon as practicable after the date of enactment of this Act, the Secretary shall identify by map or other appropriate means high-risk
15 16 17 18 19 20	the Secretary of Agriculture. SEC. 4. DESIGNATION OF AREAS. (a) IDENTIFICATION OF HIGH-RISK AREAS.— (1) IN GENERAL.—As soon as practicable after the date of enactment of this Act, the Secretary shall identify by map or other appropriate means high-risk areas within the National Forest System in the af-
<ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	the Secretary of Agriculture. <b>SEC. 4. DESIGNATION OF AREAS.</b> (a) IDENTIFICATION OF HIGH-RISK AREAS.— (1) IN GENERAL.—As soon as practicable after the date of enactment of this Act, the Secretary shall identify by map or other appropriate means high-risk areas within the National Forest System in the af- fected States.
<ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	the Secretary of Agriculture. SEC. 4. DESIGNATION OF AREAS. (a) IDENTIFICATION OF HIGH-RISK AREAS.— (1) IN GENERAL.—As soon as practicable after the date of enactment of this Act, the Secretary shall identify by map or other appropriate means high-risk areas within the National Forest System in the af- fected States. (2) PUBLIC EDUCATION.—In conjunction with
<ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> </ol>	the Secretary of Agriculture. SEC. 4. DESIGNATION OF AREAS. (a) IDENTIFICATION OF HIGH-RISK AREAS.— (1) IN GENERAL.—As soon as practicable after the date of enactment of this Act, the Secretary shall identify by map or other appropriate means high-risk areas within the National Forest System in the af- fected States. (2) PUBLIC EDUCATION.—In conjunction with the information developed pursuant this subsection,

1	areas and measures that can be taken by the public
2	to avoid or reduce that risk.
3	(3) CONSULTATION.—In developing the informa-
4	tion and educational materials required by this sub-
5	section, the Secretary shall consult with interested
6	State, local, and tribal governments, first responders,
7	and other stakeholders.
8	(4) UPDATES.—The Secretary shall periodically
9	review and revise the information and educational
10	materials required by this subsection to reflect the best
11	available information.
12	(5) PUBLIC AVAILABILITY.—The information and
13	associated educational materials required by this sub-
14	section shall be on file and available for public in-
15	spection, including in the appropriate offices of the
16	Forest Service.
17	(b) Identification of Insect and Disease Epi-
18	DEMIC AREAS.—
19	(1) IN GENERAL.—As soon as practicable after
20	the date of enactment of this Act, the Secretary shall
21	identify by map or other appropriate means insect or
22	disease epidemic areas within the National Forest
23	System in the affected States.
24	(2) REQUIRED INFORMATION.—The information
25	· · · · · · · · · · · · · · · · · · ·

25 required by paragraph (1) shall include—

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1	(A) a geographic estimate of the annual
2	mortality caused by the insect or disease epi-
3	demic; and
4	(B) a projection, based on the best available
5	science, of future tree mortality resulting from
6	the insect or disease epidemic.
7	(3) UPDATES.—The Secretary shall periodically
8	review and revise the information required by para-
9	graph (1) to reflect the best available information.
10	(4) AVAILABILITY.—The information required by
11	this subsection shall be made available to—
12	(A) communities in or adjacent to an insect
13	or disease epidemic area that have developed a
14	community wildfire protection plan (as defined
15	in section 101 of the Healthy Forests Restoration
16	Act of 2003 (16 U.S.C. 6511));
17	(B) fire departments and other wildfire-
18	fighting organizations responding to, or likely to
19	respond to, a wildfire in an insect or disease epi-
20	demic area; and
21	(C) the public through the appropriate of-
22	fices of the Forest Service.
23	(c) Contracts and Financial Assistance.—To help
24	collect, develop, monitor, and distribute the information

enter into contracts or provide financial assistance through
 cooperative agreements in accordance with section 8 of the
 Cooperative Forestry Assistance Act of 1978 (16 U.S.C.
 2104) with—

5 (1) the State Forester or equivalent State official
6 of an affected State;

7 (2) educational institutions; or

8 (3) other organizations.

#### 9 SEC. 5. SUPPORT FOR RESTORATION AND RESPONSE.

10 (a) SUPPORT FOR BIOMASS UTILIZATION.—To help reduce the risk to public health and safety from hazard trees 11 and wildfires and to restore ecosystems affected by insect 12 13 and disease epidemics, the Secretary may assist State and local governments, Indian tribes, private landowners, and 14 15 other persons in affected States with the collection, harvest, storage, and transportation of eligible material from areas 16 identified pursuant to section 4(b) in accordance with sec-17 tion 9011(d) of the Farm Security and Rural Investment 18 Act of 2002 (7 U.S.C. 8111(d)). 19

(b) RESTORATION ASSISTANCE FOR PRIVATE LANDOWNERS.—The Secretary may make payments to an owner
of nonindustrial private forest land in an affected State to
carry out emergency measures to restore the land after an
insect or disease infestation in accordance with the emer-

gency forest restoration program established under section
 407 of the Agricultural Credit Act of 1978 (16 U.S.C. 2206).
 (c) NATIONAL FOREST HAZARDOUS FUEL REDUC-

4 TION.—The Secretary shall carry out authorized hazardous
5 fuel reduction projects in affected States on National Forest
6 System land on which an epidemic of disease or insects
7 poses a significant threat to an ecosystem component, or
8 forest or rangeland resource, in accordance with the
9 Healthy Forests Restoration Act of 2003 (16 U.S.C. 6501
10 et seq.).

#### 11 SEC. 6. GOOD NEIGHBOR AUTHORITY.

12 (a) DEFINITIONS.—In this section:

(1) AUTHORIZED RESTORATION SERVICES.—The
term "authorized restoration services" means similar
and complementary forest, rangeland, and watershed
restoration services carried out on adjacent Federal
land and non-Federal land by either the Secretary or
a Governor pursuant to—

- 19 (A) a good neighbor agreement; and
- 20 (B) a cooperative agreement or contract en-
- 21 tered into under subsection (c).
- 22 (2) FEDERAL LAND.—
- 23 (A) IN GENERAL.—The term "Federal land"
  24 means the following land in a State located in
  25 whole or in part west of the 100th meridian:

1	(i) National Forest System land.
2	(ii) Public lands (as defined in section
3	103 of the Federal Land Policy and Man-
4	agement Act of 1976 (43 U.S.C. 1702)).
5	(B) EXCLUSIONS.—The term "Federal
6	land" does not include—
7	(i) a component of the National Wil-
8	derness Preservation System, National Wild
9	and Scenic Rivers System, National Trails
10	System, or National Landscape Conserva-
11	tion System;
12	(ii) a National Monument, National
13	Preserve, National Scenic Area, or National
14	Recreation Area; or
15	(iii) a wilderness study area.
16	(3) Forest, rangeland, and watershed res-
17	TORATION SERVICES.—The term "forest, rangeland,
18	and watershed restoration services" means—
19	(A) activities to treat insect- and disease-in-
20	fected trees;
21	(B) activities to reduce hazardous fuels;
22	(C) activities to maintain roads and trails
23	that cross a boundary between Federal land and
24	non-Federal land; and

1	(D) any other activities to restore or im-
2	prove forest, rangeland, or watershed health, in-
3	cluding fish and wildlife habitat.
4	(4) GOOD NEIGHBOR AGREEMENT.—The term
5	"good neighbor agreement" means—
6	(A) a nonfunding master cooperative agree-
7	ment entered into between the Secretary and a
8	Governor under chapter 63 of title 31, United
9	States Code; or
10	(B) a memorandum of agreement or under-
11	standing entered into between the Secretary and
12	a Governor.
13	(5) GOVERNOR.—The term "Governor" means
14	the Governor or any other appropriate executive offi-
15	cial of an affected State.
16	(6) SECRETARY.—The term "Secretary"
17	means—
18	(A) the Secretary of Agriculture, with re-
19	spect to National Forest System land; and
20	(B) the Secretary of the Interior, with re-
21	spect to Bureau of Land Management land.
22	(b) Good Neighbor Agreements.—
23	(1) IN GENERAL.—The Secretary may enter into
24	a good neighbor agreement with a Governor to coordi-
25	nate the procurement and implementation of author-

ized restoration services in accordance with this sec-

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2	tion.
3	(2) Public notice and comment.—The Sec-
4	retary shall make each good neighbor agreement
5	available to the public.
6	(c) TASK ORDERS, CONTRACTS, AND COOPERATIVE
7	Agreements.—
8	(1) IN GENERAL.—The Secretary may issue a
9	task order for, or enter into a contract (including a
10	sole source contract) or cooperative agreement with, a
11	Governor to carry out authorized restoration services.
12	(2) Requirements.—Each task order, contract,
13	or cooperative agreement entered into under para-
14	graph (1) shall be executed in accordance with—
15	(A) chapter 63 of title 31, United States
16	Code; and
17	(B) the applicable good neighbor agreement.
18	(d) Contract and Subcontract Requirements.—
19	(1) Requirements for services on federal
20	LAND.—

21 (A) IN GENERAL.—For authorized restora22 tion services carried out on Federal land under
23 subsection (c), each contract and subcontract
24 issued under the authority of a Governor shall
25 include the provisions described in subparagraph

1	(B) that would have been included in the con-
2	tract had the Secretary been a party to the con-
3	tract.
4	(B) APPLICABLE PROVISIONS.—The provi-
5	sions referred to in subparagraph (A) are provi-
6	sions for—
7	(i) wages and benefits for workers em-
8	ployed by contractors and subcontractors re-
9	quired by—
10	(I) subchapter IV of chapter 31 of
11	part A of subtitle II of title 40, United
12	States Code; and
13	(II) chapter 6 of title 41, United
14	States Code;
15	(ii) nondiscrimination; and
16	(iii) worker safety and protection.
17	(2) Requirements for small businesses.—
18	Each contract and subcontract for authorized restora-
19	tion services under subsection (c) shall comply with
20	provisions for small business assistance and protec-
21	tion that would have been applicable to the contract
22	had the Secretary been a party to the contract.
23	(3) LIABILITY.—The Secretary shall include pro-
24	visions in each good neighbor agreement, contract, or
25	cooperative agreement, as appropriate, governing the

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1	potential liability of the State and the Secretary for
2	actions carried out under this Act.
3	(e) TERMINATION OF EFFECTIVENESS.—
4	(1) IN GENERAL.—The authority of the Secretary
5	to enter into cooperative agreements and contracts
6	under this section terminates on September 30, 2019.
7	(2) Contract date.—The termination date of a
8	cooperative agreement or contract entered into under
9	this section shall not extend beyond September 30,
10	2020.
11	(3) Consolidated Authority.—
12	(A) Federal and state cooperative wa-
13	TERSHED RESTORATION AND PROTECTION IN
14	colorado.—Section 331 of the Department of
15	the Interior and Related Agencies Appropria-
16	tions Act, 2001 (Public Law 106–291; 114 Stat.
17	996) is repealed.
18	(B) FEDERAL AND STATE COOPERATIVE
19	FOREST, RANGELAND, AND WATERSHED RES-
20	TORATION IN UTAH.—Section 337 of the Depart-
21	ment of the Interior and Related Agencies Ap-
22	propriations Act, 2005 (Public Law 108–447;
23	118 Stat. 3102) is repealed.
24	(4) EXISTING CONTRACTS.—Nothing in the
25	amendments made by this section affects contracts in

effect on the day before the date of enactment of this
 Act.

#### 3 SEC. 7. AUTHORIZATION OF APPROPRIATIONS.

- 4 There are authorized to be appropriated to carry out
- 5 this Act such sums as are necessary.

Calendar No. 599

111TH CONGRESS 2D SESSION S. 2798 [Report No. 111-313]

# A BILL

To reduce the risk of catastrophic wildfire through the facilitation of insect and disease infestation treatment of National Forest System and adjacent land, and for other purposes.

September 27, 2010

Reported with an amendment