### 111TH CONGRESS 2D SESSION

# S. 3154

To amend the Public Health Service Act to reauthorize and extend the Fetal Alcohol Syndrome prevention and services program, and for other purposes.

### IN THE SENATE OF THE UNITED STATES

March 23 (legislative day, March 19), 2010

Ms. Murkowski (for herself, Mr. Johnson, Ms. Landrieu, and Mr. Inouye) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

## A BILL

To amend the Public Health Service Act to reauthorize and extend the Fetal Alcohol Syndrome prevention and services program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Advancing FASD Re-
- 5 search, Prevention, and Services Act".
- 6 SEC. 2. FINDINGS.
- 7 Congress makes the following findings:
- 8 (1) Fetal Alcohol Spectrum Disorders (FASD)
- 9 are the spectrum of serious, life-long disorders

- caused by prenatal exposure to alcohol, which include Fetal Alcohol Syndrome, Alcohol-Related Neurodevelopmental Disorder, and Alcohol-Related Birth Defects.
  - (2) In the decades that have passed since Fetal Alcohol Syndrome was first recognized in the United States, this fully preventable condition has continued to affect American children and families.
  - (3) Prenatal alcohol exposure can cause brain damage that produces cognitive and behavioral impairments. Prenatal alcohol exposure can cause intellectual disabilities or low IQ and difficulties with learning, memory, attention, and problem solving. It can also create problems with executive functioning and adaptive behavior that impairs mental health and social interaction. Prenatal alcohol exposure does not always result in below average IQ or visible birth defects, which makes Fetal Alcohol Spectrum Disorders difficult to identify, leading to improper treatment or denial of support services.
  - (4) Prenatal alcohol exposure also can cause growth retardation, birth defects involving the heart, kidney, vision and hearing, and a characteristic pattern of facial abnormalities. Prenatal alcohol exposure can also result in secondary behavioral charac-

- teristics that may include mental health disorders and learning and behavioral problems resulting in disrupted school experience, trouble with the law, incarceration, inappropriate sexual behavior, alcohol or drug problems, dependent living, and problems with employment.
  - (5) According to the Substance Abuse and Mental Health Services Administration, more than 1 in 5 women report drinking alcohol in the first trimester of pregnancy, 1 in 14 in the second trimester, and 1 in 20 in the third trimester, even though there is no known safe level of alcohol consumption during pregnancy.
  - (6) The incidence rate for all Fetal Alcohol Spectrum Disorders is estimated in a publication of the National Institute on Alcohol Abuse and Alcoholism to be about 10 out of 1,000 births (1 percent of births) or 40,000 newborns each year. It is estimated that as many as 2 per 1,000, or 20 percent of alcohol exposed newborns, have Fetal Alcohol Syndrome, the most serious and identifiable of the Fetal Alcohol Spectrum Disorders.
  - (7) As measured by the Fetal Alcohol Syndrome Surveillance Network, a partnership between the Centers for Disease Control and Prevention and

- 5 different States, prevalence of Fetal Alcohol Spectrum Disorders can be even higher in certain populations, such as American Indians and Alaska Natives, foster care children, adoptive children from the United States and from countries where alcohol consumption is more prevalent, and in certain areas, such as those characterized by low socioeconomic status.
  - (8) Fetal Alcohol Spectrum Disorders pose extraordinary financial costs to the Nation, including the cost of specialized health care, education, foster care, incarceration, job training, and general support services for individuals affected by Fetal Alcohol Spectrum Disorders.
  - (9) Lifetime health costs for an individual with Fetal Alcohol Syndrome ranges from \$860,000 to \$4,000,000. The cost of Fetal Alcohol Syndrome in the United States is estimated to be at least \$6,000,000,000 in 2007. Total economic costs would be even higher for all Fetal Alcohol Spectrum Disorders.
  - (10) There is a great need for research, surveillance, prevention, treatment, and support services for individuals with Fetal Alcohol Spectrum Disorders and their families.

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- ordination with other Federal agencies, the Interagency Coordinating Committee on Fetal Alcohol
  Syndrome, and the National Task Force on Fetal
  Alcohol Syndrome and Fetal Alcohol Effect, has an
  opportunity to advance research on Fetal Alcohol
  Spectrum Disorders in many areas, including the
  following:
  - (A) The identification of the mechanisms that produce the cognitive and behavioral problems associated with fetal alcohol exposure.
  - (B) The identification of a neurocognitive and neurobehavioral phenotype for prenatal alcohol-related conditions other than Fetal Alcohol Syndrome.
  - (C) The identification of biological markers that can be used to indicate fetal alcohol exposure.
  - (D) The identification of fetal and maternal risk factors that increase susceptibility to Fetal Alcohol Spectrum Disorders.
  - (E) The investigation of behavioral and pharmacotherapies for alcohol-dependent women to determine new approaches for sustaining recovery.

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| 1  | (F) The development of scientific-based             |
| 2  | pharmacologic and nutrient augmentation-based       |
| 3  | pre- and post-natal interventions to antagonize     |
| 4  | or mitigate the effects of prenatal alcohol expo-   |
| 5  | sure.   |
| 6  | (G) The development of neurocognitive               |
| 7  | interventions to address deficits in                |
| 8  | neurocognitive function for individuals with        |
| 9  | Fetal Alcohol Spectrum Disorders.                   |
| 0  | (H) The development of standards for                |
| 1  | measuring, reporting, and analyzing alcohol         |
| 2  | consumption patterns in pregnant women.             |
| 3  | (I) The development of enhanced techno-             |
| 4  | logical approaches for the diagnosis of Fetal Al-   |
| 5  | cohol Spectrum Disorders including investiga-       |
| 6  | tion of prenatal ultrasound, non-invasive imag-     |
| 7  | ing, three dimensional facial feature imaging       |
| 8  | and their application in telemedicine to aid in     |
| 9  | remote diagnosis.                                   |
| 20 | (J) The evaluation of the role of alcohol in        |
| 21 | Sudden Infant Death Syndrome (SIDS), unex-          |
|    | •   |
| 22 | plained stillbirth, and premature birth.            |
| 23 | (K) The collection and banking of biomate-          |
| 24 | rials for future analyses to aid in the identifica- |

tion of genetic and other biological and environ-

| 1  | mental risk factors contributing in the develop-  |
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| 2  | ment of Fetal Alcohol Spectrum Disorders.   |
| 3  | (L) The identification of barriers to imple-  |
| 4  | menting alcohol screening in primary care and   |
| 5  | obstetric practice, and explore the acceptability   |
| 6  | of new screening technologies, such as computer   |
| 7  | assisted interviewing.  |
| 8  | (M) The development of approaches for se-   |
| 9  | lected and indicated prevention, to decrease the  |
| 10   | potential for FASD births among the women at  |
| 11   | greatest risk for these disorders.  |
| 12   | SEC. 3. PROGRAMS FOR FETAL ALCOHOL SPECTRUM DIS-  |
|  |   |
| 13   | ORDERS.   |
|  |   |
| 13   | ORDERS.   |
| 13<br>14   | orders.  Section 399H of the Public Health Service Act (42)   |
| <ul><li>13</li><li>14</li><li>15</li></ul>         | ORDERS.  Section 399H of the Public Health Service Act (42 U.S.C. 280f) is amended—   |
| 13<br>14<br>15<br>16                               | ORDERS.  Section 399H of the Public Health Service Act (42 U.S.C. 280f) is amended—  (1) by striking the section heading and insert-  |
| 13<br>14<br>15<br>16<br>17                         | ORDERS.  Section 399H of the Public Health Service Act (42 U.S.C. 280f) is amended—  (1) by striking the section heading and inserting the following: "SEC. 399H. PROGRAMS FOR  |
| 13<br>14<br>15<br>16<br>17<br>18                   | ORDERS.  Section 399H of the Public Health Service Act (42 U.S.C. 280f) is amended—  (1) by striking the section heading and inserting the following: "SEC. 399H. PROGRAMS FOR FETAL ALCOHOL SPECTRUM DISORDERS.";  |
| 13<br>14<br>15<br>16<br>17<br>18                   | ORDERS.  Section 399H of the Public Health Service Act (42 U.S.C. 280f) is amended—  (1) by striking the section heading and inserting the following: "SEC. 399H. PROGRAMS FOR FETAL ALCOHOL SPECTRUM DISORDERS.";  (2) by redesignating subsections (a) through (d)  |
| 13<br>14<br>15<br>16<br>17<br>18<br>19<br>20       | ORDERS.  Section 399H of the Public Health Service Act (42 U.S.C. 280f) is amended—  (1) by striking the section heading and inserting the following: "SEC. 399H. PROGRAMS FOR FETAL ALCOHOL SPECTRUM DISORDERS.";  (2) by redesignating subsections (a) through (d) as subsections (h) through (k), respectively;  |
| 13<br>14<br>15<br>16<br>17<br>18<br>19<br>20<br>21 | ORDERS.  Section 399H of the Public Health Service Act (42 U.S.C. 280f) is amended—  (1) by striking the section heading and inserting the following: "SEC. 399H. PROGRAMS FOR FETAL ALCOHOL SPECTRUM DISORDERS.";  (2) by redesignating subsections (a) through (d) as subsections (h) through (k), respectively;  (3) by inserting after the section heading, the |

| 1  | "(1) In General.—The Secretary, acting                |
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| 2  | through the Director of the National Institutes of    |
| 3  | Health and in coordination with the Interagency Co-   |
| 4  | ordinating Committee on Fetal Alcohol Syndrome,       |
| 5  | shall—  |
| 6  | "(A) establish a research agenda for Fetal            |
| 7  | Alcohol Spectrum Disorders; and                       |
| 8  | "(B) award grants, contracts, or coopera-             |
| 9  | tive agreements to public or private nonprofit        |
| 10 | entities to pay all or part of carrying out re-       |
| 11 | search under such agenda.                             |
| 12 | "(2) Types of Research.—In carrying out               |
| 13 | paragraph (1), the Secretary, acting through the Di-  |
| 14 | rector of the National Institute of Alcohol Abuse and |
| 15 | Alcoholism, shall continue to conduct and expand      |
| 16 | national and international research in coordination   |
| 17 | with other Federal agencies that includes—            |
| 18 | "(A) the most promising avenues of re-                |
| 19 | search in Fetal Alcohol Spectrum Disorder di-         |
| 20 | agnosis, intervention, and prevention;                |
| 21 | "(B) factors that may mitigate the effects            |
| 22 | of fetal alcohol exposure; and                        |
| 23 | "(C) other research that the Director de-             |
| 24 | termines to be appropriate.                           |

| 1  | "(3) Authorization of appropriations.—               |
|----|--|
| 2  | There are authorized to be appropriated to carry out |
| 3  | this subsection, such sums as may be necessary for   |
| 4  | each of fiscal years 2010 through 2014.              |
| 5  | "(b) Surveillance, Public Health Research,           |
| 6  | AND PREVENTION ACTIVITIES.—                          |
| 7  | "(1) In General.—The Secretary, acting               |
| 8  | through the Director of the National Center on       |
| 9  | Birth Defects and Developmental Disabilities, shall  |
| 10 | facilitate surveillance, public health research, and |
| 11 | prevention of Fetal Alcohol Spectrum Disorders as    |
| 12 | provided for in this subsection.                     |
| 13 | "(2) Surveillance, public health re-                 |
| 14 | SEARCH, AND PREVENTION.—In carrying out this         |
| 15 | subsection, the Secretary shall—                     |
| 16 | "(A) integrate into clinical practice the            |
| 17 | standard case definition for diagnosis of Fetal      |
| 18 | Alcohol Syndrome and, in collaboration with the      |
| 19 | National Institute on Alcohol Abuse and Alco-        |
| 20 | holism, the Centers for Disease Control and          |
| 21 | Prevention, researchers, and experts in the          |
| 22 | field, develop a standard clinical case definition   |
| 23 | for diagnostic guidelines and criteria for pre-      |
| 24 | natal alcohol-related conditions other than Fetal    |
| 25 | Alcohol Syndrome;                                    |

| 1  | "(B) conduct applied public health preven-       |
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| 2  | tion research to identify evidence-based strate- |
| 3  | gies for reducing alcohol-exposed pregnancies in |
| 4  | women at high risk for alcohol-exposed preg-     |
| 5  | nancies;   |
| 6  | "(C) disseminate and provide the necessary       |
| 7  | training and support to implement evidence-      |
| 8  | based strategies developed under subparagraph    |
| 9  | (A) to—  |
| 10 | "(i) hospitals, federally qualified              |
| 11 | health centers, outpatient programs, and         |
| 12 | other appropriate health care providers;         |
| 13 | "(ii) incarceration, detainment facili-          |
| 14 | ties, and other judicial systems for juve-       |
| 15 | niles and adults;                                |
| 16 | "(iii) educational settings;                     |
| 17 | "(iv) social work and child welfare of-          |
| 18 | fices;   |
| 19 | "(v) foster care providers and adop-             |
| 20 | tion agencies;                                   |
| 21 | "(vi) State offices and others pro-              |
| 22 | viding services to individuals with disabil-     |
| 23 | ities;   |
| 24 | "(vii) alcoholism treatment facilities;          |
| 25 | and  |

| "(viii) other entities that the Sec-                 |
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| retary determines to be appropriate;                 |
| "(D) conduct activities related to risk fac-         |
| tor surveillance including the biannual moni-        |
| toring and reporting of alcohol consumption          |
| among pregnant women and women of child              |
| bearing age; and                                     |
| "(E) disseminate and evaluate brief behav-           |
| ioral intervention strategies aimed at preventing    |
| alcohol-exposed pregnancies among women of           |
| childbearing age in special settings, including      |
| clinical primary health centers, outpatient clin-    |
| ics, and jail and recovery campuses.                 |
| "(3) Authorization of appropriation.—                |
| There are authorized to be appropriated to carry out |
| this subsection, such sums as may be necessary for   |
| each of fiscal years 2010 through 2014.              |
| "(c) Building State FASD Systems.—                   |
| "(1) In General.—The Secretary, acting               |
| through the Administrator of the Substance Abuse     |
| and Mental Health Services Administration, shall     |
| award grants, contracts, or cooperative agreements   |
| to States for the purpose of establishing or expand- |
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ing statewide programs of surveillance, prevention,

| 1  | and clinical intervention for individuals with Fetal |
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| 2  | Alcohol Spectrum Disorders.                          |
| 3  | "(2) Eligibility.—To be eligible to receive a        |
| 4  | grant, contract, or cooperative agreement under      |
| 5  | paragraph (1) a State shall—                         |
| 6  | "(A) prepare and submit to the Secretary             |
| 7  | an application at such time, in such manner,         |
| 8  | and containing such information as the Sec-          |
| 9  | retary may reasonably require;                       |
| 10 | "(B) develop and implement a statewide               |
| 11 | strategic plan for preventing Fetal Alcohol          |
| 12 | Spectrum Disorders and clinical intervention         |
| 13 | for individuals with Fetal Alcohol Spectrum          |
| 14 | Disorders;   |
| 15 | "(C) consult with public and private non-            |
| 16 | profit entities with relevant expertise on Fetal     |
| 17 | Alcohol Spectrum Disorders within the State,         |
| 18 | including—   |
| 19 | "(i) parent-led groups and other orga-               |
| 20 | nizations that support and advocate for in-          |
| 21 | dividuals with Fetal Alcohol Spectrum Dis-           |
| 22 | orders; and  |
| 23 | "(ii) Indian tribes and tribal organiza-             |
| 24 | tions: and   |

| 1  | "(D) designate an individual to serve as             |
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| 2  | the coordinator of the State's Fetal Alcohol         |
| 3  | Spectrum Disorders program.                          |
| 4  | "(3) Strategic plan.—The statewide stra-             |
| 5  | tegic plan prepared under paragraph (2)(B) shall in- |
| 6  | clude—   |
| 7  | "(A) the identification of existing State            |
| 8  | programs and systems that could be used to           |
| 9  | identify and assist individuals with Fetal Alco-     |
| 10 | hol Spectrum Disorders and prevent alcohol           |
| 11 | consumption during pregnancy, such as—               |
| 12 | "(i) programs for the developmentally                |
| 13 | disabled, the mentally ill, and individuals          |
| 14 | with alcohol dependency;                             |
| 15 | "(ii) educational settings;                          |
| 16 | "(iii) incarceration, detention centers,             |
| 17 | and judicial systems for juveniles and               |
| 18 | adults;  |
| 19 | "(iv) child welfare programs and so-                 |
| 20 | cial service programs; and                           |
| 21 | "(v) other programs or systems the                   |
| 22 | State determines to be appropriate;                  |
| 23 | "(B) the identification of any barriers for          |
| 24 | individuals with Fetal Alcohol Spectrum Dis-         |
| 25 | orders or women at risk for alcohol consump-         |

| 1  | tion during pregnancy to access the programs          |
|----|---|
| 2  | identified under subparagraph (A); and                |
| 3  | "(C) proposals to eliminate barriers to pre-          |
| 4  | vention and treatment programs and coordinate         |
| 5  | the activities of such programs.                      |
| 6  | "(4) Use of funds.—Amounts received under             |
| 7  | a grant, contract, or cooperative agreement under     |
| 8  | paragraph (1) shall be used for 1 or more of the fol- |
| 9  | lowing activities:                                    |
| 10 | "(A) Establishing a statewide surveillance            |
| 11 | system.   |
| 12 | "(B) Collecting, analyzing, and inter-                |
| 13 | preting data.   |
| 14 | "(C) Establishing a diagnostic center.                |
| 15 | "(D) Developing, implementing, and evalu-             |
| 16 | ating population-based and targeted prevention        |
| 17 | programs for Fetal Alcohol Spectrum Dis-              |
| 18 | orders, including public awareness campaigns.         |
| 19 | "(E) Referring individuals with Fetal Alco-           |
| 20 | hol Spectrum Disorders to appropriate support         |
| 21 | services.   |
| 22 | "(F) Implementing recommendations from                |
| 23 | relevant agencies and organizations on the iden-      |
| 24 | tification and prevention of Fetal Alcohol Spec-      |
| 25 | trum Disorders, and clinical intervention for in-     |

| 1  | dividuals with Fetal Alcohol Spectrum Dis-            |
|----|---|
| 2  | orders.   |
| 3  | "(G) Providing training to health care pro-           |
| 4  | viders on the prevention, identification, and         |
| 5  | treatment of Fetal Alcohol Spectrum Disorders         |
| 6  | "(H) Disseminating information about                  |
| 7  | Fetal Alcohol Spectrum Disorders and the              |
| 8  | availability of support services to families of in-   |
| 9  | dividuals with Fetal Alcohol Spectrum Dis-            |
| 10 | orders.   |
| 11 | "(I) Other activities determined appro-               |
| 12 | priate by the Secretary.                              |
| 13 | "(5) Multi-state programs.—The Secretary              |
| 14 | shall permit the formation of multi-State Fetal Alco- |
| 15 | hol Spectrum Disorders programs under this sub-       |
| 16 | section.  |
| 17 | "(6) Other contracts and agreements.—                 |
| 18 | A State may carry out activities under paragraph      |
| 19 | (4) through contacts or cooperative agreements with   |
| 20 | public and private non-profit entities with a dem-    |
| 21 | onstrated expertise in Fetal Alcohol Spectrum Dis-    |
| 22 | orders.   |
| 23 | "(7) Authorization of appropriations.—                |
| 24 | There are authorized to be appropriated to carry out  |

| 1  | this subsection, such sums as may be necessary for     |
|----|--|
| 2  | fiscal years 2010 through 2014.                        |
| 3  | "(d) Promoting Community Partnerships.—                |
| 4  | "(1) In general.—The Secretary shall award             |
| 5  | grants, contracts, or cooperative agreements to eligi- |
| 6  | ble entities to enable such entities to establish, en- |
| 7  | hance, or improve community partnerships for the       |
| 8  | purpose of collaborating on common objectives and      |
| 9  | integrating the services available to individuals with |
| 10 | Fetal Alcohol Spectrum Disorders, such as surveil-     |
| 11 | lance, prevention, treatment, and provision of sup-    |
| 12 | port services.   |
| 13 | "(2) Eligible entities.—To be eligible to re-          |
| 14 | ceive a grant, contract, or cooperative agreement      |
| 15 | under paragraph (1), an entity shall—                  |
| 16 | "(A) be a public or private nonprofit enti-            |
| 17 | ty, including—   |
| 18 | "(i) a health care provider or health                  |
| 19 | professional;  |
| 20 | "(ii) a primary or secondary school;                   |
| 21 | "(iii) a social work or child welfare of-              |
| 22 | fice;  |
| 23 | "(iv) an incarceration, detainment fa-                 |
| 24 | cility, or judicial systems for juveniles and          |
| 25 | adults;  |

| 1  | "(v) a parent-led group or other orga-               |
|----|--|
| 2  | nization that supports and advocates for             |
| 3  | individuals with Fetal Alcohol Spectrum              |
| 4  | Disorders;   |
| 5  | "(vi) an Indian tribe or tribal organi-              |
| 6  | zation;  |
| 7  | "(vii) any other entity the Secretary                |
| 8  | determines to be appropriate; or                     |
| 9  | "(viii) a consortium of any of the enti-             |
| 10 | ties described in clauses (i) through (vii);         |
| 11 | and  |
| 12 | "(B) prepare and submit to the Secretary             |
| 13 | an application at such time, in such manner,         |
| 14 | and containing such information as the Sec-          |
| 15 | retary may reasonably require, including assur-      |
| 16 | ances that the entity submitting the application     |
| 17 | does, at the time of application, or will, within    |
| 18 | a reasonable amount of time from the date of         |
| 19 | application, include substantive participation of    |
| 20 | a broad range of entities that work with or pro-     |
| 21 | vide services for individuals with Fetal Alcohol     |
| 22 | Spectrum Disorders.                                  |
| 23 | "(3) ACTIVITIES.—An eligible entity shall use        |
| 24 | amounts received under a grant, contract, or cooper- |

| 1  | ative agreement under this subsection shall carry out |
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| 2  | 1 or more of the following activities:                |
| 3  | "(A) Integrating Fetal Alcohol Spectrum               |
| 4  | Disorders services into existing programs and         |
| 5  | services available in the community.                  |
| 6  | "(B) Conducting a needs assessment to                 |
| 7  | identify services that are not available in a com-    |
| 8  | munity.   |
| 9  | "(C) Developing and implementing com-                 |
| 10 | munity-based initiatives to prevent, diagnose         |
| 11 | treat, and provide support services to individ-       |
| 12 | uals with Fetal Alcohol Spectrum Disorders.           |
| 13 | "(D) Disseminating information about                  |
| 14 | Fetal Alcohol Spectrum Disorders and the              |
| 15 | availability of support services.                     |
| 16 | "(E) Developing and implementing a com-               |
| 17 | munity-wide public awareness and outreach             |
| 18 | campaign focusing on the dangers of drinking          |
| 19 | alcohol while pregnant.                               |
| 20 | "(F) Providing mentoring or other support             |
| 21 | to families of individuals with Fetal Alcohol         |
| 22 | Spectrum Disorders.                                   |
| 23 | "(G) Other activities determined appro-               |
| 24 | priate by the Secretary.                              |

| 1  | "(4) Authorization of Appropriation.—                |
|----|--|
| 2  | There are authorized to be appropriated to carry out |
| 3  | this subsection, such sums as may be necessary for   |
| 4  | each of fiscal years 2010 through 2014.              |
| 5  | "(e) Development of Best Practices.—                 |
| 6  | "(1) In General.—The Secretary, in coordina-         |
| 7  | tion with the Administrator of the Substance Abuse   |
| 8  | and Mental Health Services Administration, shall     |
| 9  | award grants to States, Indian tribes and tribal or- |
| 10 | ganizations, and nongovernmental organizations for   |
| 11 | the establishment of pilot projects to identify and  |
| 12 | implement best practices for—                        |
| 13 | "(A) educating children with fetal alcohol           |
| 14 | spectrum disorders, including—                       |
| 15 | "(i) activities and programs designed                |
| 16 | specifically for the identification, treat-          |
| 17 | ment, and education of such children; and            |
| 18 | "(ii) curricula development and                      |
| 19 | credentialing of teachers, administrators,           |
| 20 | and social workers who implement such                |
| 21 | programs;  |
| 22 | "(B) educating judges, attorneys, proba-             |
| 23 | tion officers, child advocates, law enforcement      |
| 24 | officers, prison wardens, alternative incarcer-      |
| 25 | ation administrators, and incarceration officials    |

| 1  | on how to treat and support individuals suf-         |
|----|--|
| 2  | fering from Fetal Alcohol Spectrum Disorders         |
| 3  | within the criminal justice system, including—       |
| 4  | "(i) programs designed specifically for              |
| 5  | the identification, treatment, and education         |
| 6  | of those with Fetal Alcohol Spectrum Dis-            |
| 7  | orders; and  |
| 8  | "(ii) curricula development and                      |
| 9  | credentialing within the justice system for          |
| 10 | individuals who implement such programs;             |
| 11 | and  |
| 12 | "(C) educating adoption or foster care               |
| 13 | agency officials about available and necessary       |
| 14 | services for children with Fetal Alcohol Spec-       |
| 15 | trum Disorders, including—                           |
| 16 | "(i) programs designed specifically for              |
| 17 | the identification, treatment, and education         |
| 18 | of those with Fetal Alcohol Spectrum Dis-            |
| 19 | orders; and  |
| 20 | "(ii) education and training for poten-              |
| 21 | tial parents of an adopted child with Fetal          |
| 22 | Alcohol Spectrum Disorders.                          |
| 23 | "(2) APPLICATION.—To be eligible for a grant         |
| 24 | under paragraph (1), an entity shall prepare and     |
| 25 | submit to the Secretary an application at such time, |

in such manner, and containing such information as
the Secretary may reasonably require.

"(3) AUTHORIZATION OF APPROPRIATIONS.—
There are authorized to be appropriated to carry out
this subsection, such sums as may be necessary for
each of fiscal years 2010 through 2014.

### "(f) Transitional Services.—

- "(1) IN GENERAL.—The Secretary shall award demonstration grants, contracts, and cooperative agreements to States, Indian tribes and tribal organizations, and nongovernmental organizations for the purpose of establishing integrated systems for providing transitional services for those affected by prenatal alcohol exposure and evaluating their effectiveness.
- "(2) APPLICATION.—To be eligible for a grant, contract, or cooperative agreement under paragraph (1), an entity shall prepare and submit to the Secretary an application at such time, in such manner, and containing such information as the Secretary may reasonably require, including specific credentials relating to education, skills, training, and continuing educational requirements relating to Fetal Alcohol Spectrum Disorders.

| 1  | "(3) Allowable uses.—An entity shall use             |
|----|--|
| 2  | amounts received under a grant, contract, or cooper- |
| 3  | ative agreement under paragraph (1) to—              |
| 4  | "(A) provide housing assistance to, or spe-          |
| 5  | cialized housing for, adults with Fetal Alcohol      |
| 6  | Spectrum Disorders;                                  |
| 7  | "(B) provide vocational training and place-          |
| 8  | ment services for adults with Fetal Alcohol          |
| 9  | Spectrum Disorders;                                  |
| 10 | "(C) provide medication monitoring serv-             |
| 11 | ices for adults with Fetal Alcohol Spectrum          |
| 12 | Disorders;   |
| 13 | "(D) provide training and support to orga-           |
| 14 | nizations providing family services or mental        |
| 15 | health programs and other organizations that         |
| 16 | work with adults with Fetal Alcohol Spectrum         |
| 17 | Disorders; and                                       |
| 18 | "(E) establish and evaluate housing models           |
| 19 | specially designed for adults with Fetal Alcohol     |
| 20 | Spectrum Disorders.                                  |
| 21 | "(4) Authorization of appropriations.—               |
| 22 | There are authorized to be appropriated to carry out |
| 23 | this subsection, such sums as may be necessary for   |
| 24 | each of fiscal years 2010 through 2014.              |

1 "(g) Federally Qualified Health Center Ini-2 tiative.—

"(1) IN GENERAL.—The Secretary, acting through the Administrator of the Health Resources and Services Administration, shall award grants to federally qualified health centers acting in collaboration with States, Indian tribes, tribal organizations, and nongovernmental organizations, for the establishment of a 5-year demonstration program to implement and evaluate a program to increase the awareness and identification of Fetal Alcohol Spectrum Disorders in federally qualified health centers and to refer affected individuals to appropriate support services.

"(2) APPLICATION.—To be eligible to receive a grant under paragraph (1), a federally qualified health center, or a State, Indian tribe, tribal organization, or nongovernment organization with a demonstrated record of implementing Fetal Alcohol Spectrum Disorders programming in federally qualified heath centers, shall prepare and submit to the Administrator an application at such time, in such manner, and containing such information as the Administrator may reasonably require.

| 1  | "(3) ACTIVITIES.—A federally qualified health           |
|----|---|
| 2  | center, or other eligible entity, shall use amounts re- |
| 3  | ceived under a grant under paragraph (1) to—            |
| 4  | "(A) provide training for health care pro-              |
| 5  | viders on identifying and educating women who           |
| 6  | are at risk for alcohol consumption during preg-        |
| 7  | nancy;  |
| 8  | "(B) provide training for health care pro-              |
| 9  | viders on screening children for Fetal Alcohol          |
| 10 | Spectrum Disorders;                                     |
| 11 | "(C) educate health care providers and                  |
| 12 | other relevant federally qualified health center        |
| 13 | workers on the support services available for           |
| 14 | those with Fetal Alcohol Spectrum Disorders             |
| 15 | and treatment services available for women at           |
| 16 | risk for alcohol consumption during pregnancy;          |
| 17 | and   |
| 18 | "(D) implement a tracking system that                   |
| 19 | can identify the rates of Fetal Alcohol Spec-           |
| 20 | trum Disorders by racial, ethnic, and economic          |
| 21 | backgrounds.  |
| 22 | "(4) Selection of Participants.—The Ad-                 |
| 23 | ministrator shall determine the number of federally     |
| 24 | qualified health centers that will participate in the   |
| 25 | demonstration program under this subsection and         |

| 1  | shall select participants, to the extent practicable |
|----|--|
| 2  | that are located in different regions of the United  |
| 3  | States and that serve a racially and ethnically di-  |
| 4  | verse population.                                    |
| 5  | "(5) Authorization of appropriations.—               |
| 6  | There are authorized to be appropriated to carry out |
| 7  | this subsection, such sums as may be necessary for   |
| 8  | each of fiscal years 2010 through 2014.              |
| 9  | "(6) Report to congress.—Not later than 1            |
| 10 | year after completion of the demonstration program   |
| 11 | under this subsection, the Administrator shall pre-  |
| 12 | pare and submit to Congress a report on the results  |
| 13 | of the demonstration program, including—             |
| 14 | "(A) changes in the number of women                  |
| 15 | screened for and identified as at risk for alcohol   |
| 16 | consumption during pregnancy;                        |
| 17 | "(B) changes in the number of individuals            |
| 18 | identified as having a Fetal Alcohol Spectrum        |
| 19 | Disorder; and  |
| 20 | "(C) changes in the number of alcohol-con-           |
| 21 | suming pregnant women and individuals with           |
| 22 | Fetal Alcohol Spectrum Disorders who were re-        |
| 23 | ferred to appropriate services.";                    |
| 24 | (4) in subsection (h)(1) (as so redesignated)—       |

| 1  | (A) in subparagraph (C), by striking             |
|----|--|
| 2  | "and" after the semicolon;                       |
| 3  | (B) in subparagraph (D), by adding "and"         |
| 4  | after the semicolon; and                         |
| 5  | (C) by adding at the end the following:          |
| 6  | "(E) national public service announce-           |
| 7  | ments to raise public awareness of the risks as- |
| 8  | sociated with alcohol consumption during preg-   |
| 9  | nancy with the purpose of reducing the preva-    |
| 10 | lence of Fetal Alcohol Spectrum Disorders, that  |
| 11 | shall—   |
| 12 | "(i) be developed, conducted, and                |
| 13 | evaluated prior to broadcast by relevant         |
| 14 | Federal agencies with the advice of the          |
| 15 | Interagency Coordinating Committee on            |
| 16 | Fetal Alcohol Syndrome taking into consid-       |
| 17 | eration the expertise and experience of          |
| 18 | other relevant Federal agencies;                 |
| 19 | "(ii) be broadcast through appropriate           |
| 20 | media outlets, including the Internet, tele-     |
| 21 | vision or radio, in a manner intended to         |
| 22 | reach women at risk of alcohol consump-          |
| 23 | tion during pregnancy; and                       |
| 24 | "(iii) be measured prior to broadcast            |
| 25 | of the national public service announce-         |

| 1  | ments to provide baseline data that will be      |
|----|--|
| 2  | used to evaluate the effectiveness of the        |
| 3  | announcements."; and                             |
| 4  | (5) in subsection (k) (as so redesignated)—      |
| 5  | (A) in paragraph (1), by striking "Na-           |
| 6  | tional Task Force on Fetal Alcohol Syndrome      |
| 7  | and Fetal Alcohol Effect" and inserting "Na-     |
| 8  | tional Task Force on Fetal Alcohol Spectrum      |
| 9  | Disorders";                                      |
| 10 | (B) in paragraph (3)—                            |
| 11 | (i) in subparagraph (B), by striking             |
| 12 | "and" after the semicolon;                       |
| 13 | (ii) in subparagraph (C), by striking            |
| 14 | the period and inserting a semicolon; and        |
| 15 | (iii) by adding at the end the fol-              |
| 16 | lowing:  |
| 17 | "(D) explore the feasibility of whether          |
| 18 | Fetal Alcohol Syndrome and other prenatal al-    |
| 19 | cohol disorders, or a subset of these disorders, |
| 20 | should be included in the Diagnostic and Sta-    |
| 21 | tistic Manual of Mental Disorders; and           |
| 22 | "(E) in collaboration with the National In-      |
| 23 | stitute on Alcohol Abuse and Alcoholism, the     |
| 24 | Centers for Disease Control and Prevention, re-  |
| 25 | searchers, and experts in the field, develop a   |

| 1  | standard clinical case definition for diagnostic          |
|----|---|
| 2  | guideline and criteria for prenatal alcohol-re-           |
| 3  | lated conditions other than Fetal Alcohol Syn-            |
| 4  | drome."; and  |
| 5  | (C) by striking "Fetal Alcohol Syndrome                   |
| 6  | and Fetal Alcohol Effect" each place that such            |
| 7  | appears and inserting "Fetal Alcohol Spectrum             |
| 8  | Disorders".   |
| 9  | SEC. 4. COORDINATION AMONG FEDERAL ENTITIES.              |
| 10 | Part O of title III of the Public Health Service Act      |
| 11 | (42 U.S.C. 280f et seq.) is amended by adding at the end  |
| 12 | the following:  |
| 13 | "SEC. 399K-1. COORDINATION AMONG FEDERAL ENTITIES.        |
| 14 | "(a) Interagency Coordinating Committee on                |
| 15 | FETAL ALCOHOL SYNDROME.—The Secretary, acting             |
| 16 | through the Director of the National Institute on Alcohol |
| 17 | Abuse and Alcoholism, shall provide for the continuation  |
| 18 | of the Interagency Coordinating Committee on Fetal Alco-  |
| 19 | hol Syndrome so that such Committee may—                  |
| 20 | "(1) coordinate activities conducted by the Fed-          |
| 21 | eral Government on Fetal Alcohol Spectrum Dis-            |
| 22 | orders, including convening meetings, establishing        |
| 23 | work groups, sharing information, and facilitating        |
| 24 | and promoting collaborative projects among Federal        |
| 25 | agencies; and   |

1 "(2) develop, in consultation with the National 2 Task Force on Fetal Alcohol Spectrum Disorders, 3 priority areas for years 2010 through 2014 to guide 4 Federal programs and activities related to Fetal Al-5 cohol Spectrum Disorders.

"(b) Coordination Among Federal Entities.—

"(1) IN GENERAL.—The Comptroller General of the United States shall evaluate and make recommendations regarding the appropriate roles and responsibilities of Federal entities with respect to programs and activities related to Fetal Alcohol Spectrum Disorders.

"(2) Covered entities.—The Federal entities under paragraph (1) shall include entities within the National Institutes of Health, the Centers for Disease Control and Prevention, the Substance Abuse and Mental Health Services Administration, the Health Resources and Services Administration, the Indian Health Service, the Agency for Healthcare Research and Quality, the Interagency Coordinating Committee on Fetal Alcohol Syndrome, the National Task Force on Fetal Alcohol Spectrum Disorders, as well as the Office of Special Education and Rehabilitative Services in the Department of Education and

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| 1  | the Office of Juvenile Justice and Delinquency Pre-   |
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| 2  | vention in the Department of Justice.                 |
| 3  | "(3) Evaluation.—The evaluation conducted             |
| 4  | by the Comptroller General under paragraph (1)        |
| 5  | shall include—  |
| 6  | "(A) an assessment of the current roles               |
| 7  | and responsibilities of Federal entities with pro-    |
| 8  | grams and activities related to Fetal Alcohol         |
| 9  | Spectrum Disorders; and                               |
| 10 | "(B) an assessment of whether there is du-            |
| 11 | plication in programs and activities, conflicting     |
| 12 | roles and responsibilities, or lack of coordina-      |
| 13 | tion among Federal entities.                          |
| 14 | "(4) RECOMMENDATION.—The Comptroller                  |
| 15 | General shall provide recommendations on the ap-      |
| 16 | propriate roles and responsibilities of the Federal   |
| 17 | entities described in paragraph (2) in order to maxi- |
| 18 | mize the effectiveness of Federal programs and ac-    |
| 19 | tivities related to Fetal Alcohol Spectrum Disorders. |
| 20 | "(5) Completion.—Not later than 1 year after          |
| 21 | the date of enactment of the Advancing FASD Re-       |
| 22 | search, Prevention, and Services Act, the Comp-       |
| 23 | troller General shall complete the evaluation and     |
| 24 | submit to Congress a report on the findings and rec-  |

ommendations made as a result of the evaluation.".

| 1  | SEC. 5. SERVICES FOR INDIVIDUALS WITH FETAL ALCOHOL         |
|----|---|
| 2  | SPECTRUM DISORDERS.   |
| 3  | Section 519C(b) of the Public Health Service Act (42        |
| 4  | U.S.C. 290bb–25c(b)) is amended—                            |
| 5  | (1) in paragraph (11), by striking "and" after              |
| 6  | the semicolon;  |
| 7  | (2) by redesignating paragraph (12) as para-                |
| 8  | graph (15); and   |
| 9  | (3) by inserting after paragraph (11), the fol-             |
| 10 | lowing:   |
| 11 | "(12) provide respite care for caretakers of in-            |
| 12 | dividuals with Fetal Alcohol Syndrome and other             |
| 13 | prenatal alcohol-related disorders;                         |
| 14 | "(13) recruit and train mentors for individuals             |
| 15 | with Fetal Alcohol Syndrome and other prenatal al-          |
| 16 | cohol-related disorders;                                    |
| 17 | "(14) provide educational and supportive serv-              |
| 18 | ices to families of individuals with Fetal Alcohol          |
| 19 | Spectrum Disorders; and".                                   |
| 20 | SEC. 6. PREVENTION, INTERVENTION, AND SERVICES IN           |
| 21 | THE EDUCATION SYSTEM.                                       |
| 22 | (a) General Rule.—The Secretary of Education                |
| 23 | shall be the lead Federal official with responsibility over |
| 24 | education-related issues with respect to children with      |
| 25 | Fetal Alcohol Spectrum Disorders                            |

| 1  | (b) Specific Responsibilities.—The Secretary of            |
|----|--|
| 2  | Education shall direct the Office of Special Education and |
| 3  | Rehabilitative Services to—                                |
| 4  | (1) conduct and disseminate training on a na-              |
| 5  | tionwide Fetal Alcohol Spectrum Disorders surveil-         |
| 6  | lance campaign to local education agencies and early       |
| 7  | childhood education providers in collaboration with        |
| 8  | the National Center on Birth Defects and Develop-          |
| 9  | mental Disabilities under section 399H(b) of the           |
| 10 | Public Health Service Act (as added by this Act);          |
| 11 | (2) collect, collate, and disseminate (through             |
| 12 | the Internet Web site of the Department of Edu-            |
| 13 | cation, at teacher-to-teacher workshops, and through       |
| 14 | other means) evidence-based practices that are effec-      |
| 15 | tive in the education and support of children with         |
| 16 | Fetal Alcohol Syndrome Disorders, including any            |
| 17 | special techniques on how to assist children with          |
| 18 | Fetal Alcohol Spectrum Disorders, in both special          |
| 19 | and traditional educational settings, such practices       |
| 20 | to incorporate information concerning the identifica-      |
| 21 | tion, behavioral supports, teaching, and learning as-      |
| 22 | sociated with Fetal Alcohol Spectrum Disorders,            |
| 23 | to—  |
| 24 | (A) education groups such as the National                  |

Association of School Boards, the National

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- 1 Education Association, the American Federa-2 tion of Teachers, the National Association of 3 Elementary School Principals, and the National 4 Association of Secondary School Principals; (B) 21st Century Community Learning 6 Center program grantees and other after school 7 program personnel; and
  - (C) Parent Teacher Associations, Parent Information and Training Centers, family aid programs, and other appropriate education organizations;
  - (3) ensure that, in administering the Individuals with Disabilities Education Act, parents, educators, and advocates for children with disabilities are aware that children with Fetal Alcohol Spectrum Disorders have the right to access general curriculum under the least restrictive environment;
  - (4) collaborate with other Federal agencies to include Fetal Alcohol Spectrum Disorders-related information or activities in programs related to maternal health, health education, and sex education;
  - (5) collaborate with the Secretary of Health and Human Services to ensure that Fetal Alcohol Spectrum Disorders prevention grants under section 399H of the Public Health Service Act include edu-

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| 1  | cation concerning Fetal Alcohol Spectrum Disorders      |
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| 2  | in the sexual and health education curricula of         |
| 3  | schools; and  |
| 4  | (6) support efforts by peer advisory networks of        |
| 5  | adolescents in schools organized to discourage the      |
| 6  | use of alcohol while pregnant or considering getting    |
| 7  | pregnant.   |
| 8  | SEC. 7. PREVENTION, INTERVENTION, AND SERVICES IN       |
| 9  | THE JUSTICE SYSTEM.                                     |
| 10 | The Attorney General shall direct the Office of Juve-   |
| 11 | nile Justice and Delinquency Prevention to—             |
| 12 | (1) implement screening procedures and con-             |
| 13 | duct training on a nationwide Fetal Alcohol Spec-       |
| 14 | trum Disorders surveillance campaign for the De-        |
| 15 | partment of Justice in collaboration with the efforts   |
| 16 | of the National Center on Birth Defects and Devel-      |
| 17 | opmental Disabilities under section 399H(b) of the      |
| 18 | Public Health Service Act (as added by this Act);       |
| 19 | (2) introduce training curricula on how to most         |
| 20 | effectively identify and interact with individuals with |
| 21 | Fetal Alcohol Spectrum Disorders in both the juve-      |
| 22 | nile and adult justice systems, and investigate incor-  |

porating information about the identification, pre-

vention, and treatment of the disorders into justice

professionals' credentialing requirements;

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- 1 (3) promote the tracking of individuals entering
  2 the juvenile justice system with at-risk backgrounds
  3 that indicates them as high probability for having a
  4 Fetal Alcohol Spectrum Disorder, especially those
  5 individuals whose mothers have a record of heavy or
  6 binge drinking during pregnancy as reported by the
  7 appropriate child protection agency;
  - (4) educate judges, attorneys, probation officers, child advocates, law enforcement officers, prison wardens, alternative incarceration administrators, and incarceration officials on how to treat and support individuals suffering from Fetal Alcohol Spectrum Disorders within the juvenile and adult justice systems, including—
    - (A) programs designed specifically for the identification, treatment, and education of such children; and
    - (B) curricula development and credentialing of teachers, administrators, and social workers who implement such programs;
  - (5) conduct a study on the inadequacies of how the current system processes children with certain developmental delays and subsequently implement alternative methods of incarceration and treatment

- 1 that are more effective for youth offenders identified
- 2 to have a Fetal Alcohol Spectrum Disorder; and
- 3 (6) collaborate with Fetal Alcohol Spectrum
- 4 Disorders professionals and implement transition
- 5 programs for juveniles and adults with Fetal Alcohol
- 6 Spectrum Disorders who are released from incarcer-
- 7 ation.

#### 8 SEC. 8. MISCELLANEOUS PROVISIONS.

- 9 (a) AUTHORIZATION OF APPROPRIATIONS.—Section
- 10 399J of the Public Health Service Act (42 U.S.C. 280f–
- 11 2) is amended by striking "the part" and all that follows
- 12 through the period and inserting "subsections (h) through
- 13 (k) of section 399H, \$27,000,000 for each of fiscal years
- 14 2010 through 2014".
- 15 (b) Repeal of Sunset.—Section 399K of the Pub-
- 16 lie Health Service Act (42 U.S.C. 280f-3) is repealed.

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