111TH CONGRESS 2D SESSION

S. 3847

To implement certain defense trade cooperation treaties, and for other purposes.

IN THE SENATE OF THE UNITED STATES

September 27, 2010

Mr. Kerry (for himself and Mr. Lugar) introduced the following bill; which was read twice, considered, read the third time, and passed

A BILL

To implement certain defense trade cooperation treaties, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Security Cooperation
- 5 Act of 2010".

6 TITLE I—DEFENSE TRADE

7 **COOPERATION TREATIES**

- 8 SEC. 101. SHORT TITLE.
- 9 This title may be cited as the "Defense Trade Co-
- 10 operation Treaties Implementation Act of 2010".

1 SEC. 102. EXEMPTIONS FROM REQUIREMENTS.

2	(a) Retransfer Requirements.—Section 3(b) of
3	the Arms Export Control Act (22 U.S.C. 2753(b)) is
4	amended by inserting "a treaty referred to in section
5	38(j)(1)(C)(i) of this Act permits such transfer without
6	prior consent of the President, or if" after "if".
7	(b) Bilateral Agreement Requirements.—Sec-
8	tion 38(j)(1) of such Act (22 U.S.C. 2778(j)(1)) is amend-
9	ed—
10	(1) in the subparagraph heading for subpara-
11	graph (B), by inserting "FOR CANADA" after "Ex-
12	CEPTION"; and
13	(2) by adding at the end the following new sub-
14	paragraph:
15	"(C) Exception for defense trade
16	COOPERATION TREATIES.—
17	"(i) In general.—The requirement
18	to conclude a bilateral agreement in ac-
19	cordance with subparagraph (A) shall not
20	apply with respect to an exemption from
21	the licensing requirements of this Act for
22	the export of defense items to give effect to
23	any of the following defense trade coopera-
24	tion treaties, provided that the treaty has
25	entered into force pursuant to article II,

1	section 2, clause 2 of the Constitution of
2	the United States:
3	"(I) The Treaty Between the
4	Government of the United States of
5	America and the Government of the
6	United Kingdom of Great Britain and
7	Northern Ireland Concerning Defense
8	Trade Cooperation, done at Wash-
9	ington and London on June 21 and
10	26, 2007 (and any implementing ar-
11	rangement thereto).
12	"(II) The Treaty Between the
13	Government of the United States of
14	America and the Government of Aus-
15	tralia Concerning Defense Trade Co-
16	operation, done at Sydney September
17	5, 2007 (and any implementing ar-
18	rangement thereto).
19	"(ii) Limitation of scope.—The
20	United States shall exempt from the scope
21	of a treaty referred to in clause (i)—
22	"(I) complete rocket systems (in-
23	cluding ballistic missile systems, space
24	launch vehicles, and sounding rockets)
25	or complete unmanned aerial vehicle

1	systems (including cruise missile sys-
2	tems, target drones, and reconnais-
3	sance drones) capable of delivering at
4	least a 500 kilogram payload to a
5	range of 300 kilometers, and associ-
6	ated production facilities, software, or
7	technology for these systems, as de-
8	fined in the Missile Technology Con-
9	trol Regime Annex Category I, Item
10	1;
11	"(II) individual rocket stages, re-
12	entry vehicles and equipment, solid or
13	liquid propellant motors or engines,
14	guidance sets, thrust vector control
15	systems, and associated production fa-
16	cilities, software, and technology, as
17	defined in the Missile Technology
18	Control Regime Annex Category I,
19	Item 2;
20	"(III) defense articles and de-
21	fense services listed in the Missile
22	Technology Control Regime Annex
23	Category II that are for use in rocket
24	systems, as that term is used in such

1	Annex, including associated produc-
2	tion facilities, software, or technology;
3	"(IV) toxicological agents, bio-
4	logical agents, and associated equip-
5	ment, as listed in the United States
6	Munitions List (part 121.1 of chapter
7	I of title 22, Code of Federal Regula-
8	tions), Category XIV, subcategories
9	(a), (b), (f)(1), (i), (j) as it pertains to
10	(f)(1), (l) as it pertains to $(f)(1)$, and
11	(m) as it pertains to all of the subcat-
12	egories cited in this paragraph;
13	"(V) defense articles and defense
14	services specific to the design and
15	testing of nuclear weapons which are
16	controlled under United States Muni-
17	tions List Category XVI(a) and (b),
18	along with associated defense articles
19	in Category XVI(d) and technology in
20	Category XVI(e);
21	"(VI) with regard to the treaty
22	cited in clause (i)(I), defense articles
23	and defense services that the United
24	States controls under the United
25	States Munitions List that are not

1 controlled by the United Kingdom, as 2 defined in the United Kingdom Mili-3 tary List or Annex 4 to the United Kingdom Dual Use List, or any suc-4 cessor lists thereto; and 6 "(VII) with regard to the treaty 7 cited in clause (i)(II), defense articles 8 for which Australian laws, regulations, 9 or other commitments would prevent 10 Australia from enforcing the control 11 measures specified in such treaty.".

12 SEC. 103. ENFORCEMENT.

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- (a) Criminal Violations.—Section 38(c) of such Act (22 U.S.C. 2778(c)) is amended by striking "this sec-14 15 tion or section 39, or any rule or regulation issued under either section" and inserting "this section, section 39, a 16 17 treaty referred to in subsection (j)(1)(C)(i), or any rule 18 or regulation issued under this section or section 39, including any rule or regulation issued to implement or en-19 20 force a treaty referred to in subsection (j)(1)(C)(i) or an
- 22 (b) Enforcement Powers of President.—Section 38(e) of such Act (22 U.S.C. 2278(e)) is amended by striking "defense services," and inserting "defense services, including defense articles and defense services ex-

implementing arrangement pursuant to such treaty".

- 1 ported or imported pursuant to a treaty referred to in sub-
- 2 section (j)(1)(C)(i),".
- 3 (c) Notification Regarding Exemptions From
- 4 Licensing Requirements.—Section 38(f) of such Act
- 5 (22 U.S.C. 2778(f)) is amended by adding at the end the
- 6 following new paragraph:
- 7 "(4) Paragraph (2) shall not apply with respect
- 8 to an exemption under subsection (j)(1) to give ef-
- 9 fect to a treaty referred to in subsection (j)(1)(C)(i)
- 10 (and any implementing arrangements to such trea-
- 11 ty), provided that the President promulgates regula-
- tions to implement and enforce such treaty under
- this section and section 39.".
- 14 (d) Incentive Payments.—Section 39A(a) of such
- 15 Act (22 U.S.C. 2779a(a)) is amended by inserting "or ex-
- 16 ported pursuant to a treaty referred to in section
- 17 38(j)(1)(C)(i) of this Act" after "under this Act".
- 18 SEC. 104. CONGRESSIONAL NOTIFICATION.
- 19 (a) Retransfers and Reexports.—Section
- 20 3(d)(3)(A) of such Act (22 U.S.C. 2753(d)(3)(A)) is
- 21 amended by inserting "or has been exempted from the li-
- 22 censing requirements of this Act pursuant to a treaty re-
- 23 ferred to in section 38(j)(1)(C)(i) of this Act where such
- 24 treaty does not authorize the transfer without prior United

- 1 States Government approval" after "approved under sec-
- 2 tion 38 of this Act".
- 3 (b) DISCRIMINATION.—Section 5(c) of such Act (22)
- 4 U.S.C. 2755(c)) is amended by inserting "or any import
- 5 or export under a treaty referred to in section
- 6 38(j)(1)(C)(i) of this Act" after "under this Act".
- 7 (c) Annual Estimate of Sales.—Section 25(a) of
- 8 such Act (22 U.S.C. 2765(a)) is amended—
- 9 (1) in paragraph (1), by inserting ", as well as
- 10 exports pursuant to a treaty referred to in section
- 11 38(j)(1)(C)(i) of this Act," after "commercial ex-
- ports under this Act"; and
- 13 (2) in paragraph (2), by inserting ", as well as
- exports pursuant to a treaty referred to in section
- 38(j)(1)(C)(i) of this Act," after "commercial ex-
- ports".
- 17 (d) Presidential Certifications.—
- 18 (1) Exports.—Section 36(c) of such Act (22
- 19 U.S.C. 2776(c)) is amended by adding at the end
- the following new paragraph:
- 21 "(6) The President shall notify the Speaker of
- the House of Representatives and the Chairman of
- the Committee on Foreign Relations of the Senate
- 24 at least 15 days prior to an export pursuant to a
- treaty referred to in section 38(j)(1)(C)(i) of this

- Act to which the provisions of paragraph (1) of this subsection would apply absent an exemption granted under section 38(j)(1) of this Act, for which purpose such notification shall contain information comparable to that specified in paragraph (1) of this subsection.".
 - (2) COMMERCIAL TECHNICAL ASSISTANCE OR MANUFACTURING LICENSING AGREEMENTS.—Section 36(d) of such Act (22 U.S.C. 2776(d)) is amended by adding at the end the following new paragraph:
 - "(6) The President shall notify the Speaker of the House of Representatives and the Chairman of the Committee on Foreign Relations of the Senate at least 15 days prior to an export pursuant to a treaty referred to in section 38(j)(1)(C)(i) of this Act to which the provisions of paragraph (1) of this subsection would apply absent an exemption granted under section 38(j)(1) of this Act, for which purpose such notification shall contain information comparable to that specified in paragraph (1) of this subsection.".
- 23 (e) FEES AND POLITICAL CONTRIBUTIONS.—Section 24 39(a) of such Act (22 U.S.C. 2779(a)) is amended—

(1) in paragraph (1), by striking "; or" and in-1 2 serting a semicolon; (2) in paragraph (2), by inserting "or" after 3 4 the semicolon; and (3) by adding at the end the following new 5 6 paragraph: "(3) exports of defense articles or defense serv-7 8 ices pursuant to a treaty referenced in section 9 38(j)(1)(C)(i) of this Act;". 10 SEC. 105. LIMITATION ON IMPLEMENTING ARRANGEMENTS. 11 (a) In General.—No amendment to an imple-12 menting arrangement concluded pursuant to a treaty re-13 ferred to in section 38(j)(1)(C)(i) of the Arms Export Control Act, as added by this Act, shall enter into effect 14 15 for the United States unless the Congress adopts, and there is enacted, legislation approving the entry into effect of that amendment for the United States. 18 (b) COVERED AMENDMENTS.— 19 (1) In General.—The requirements specified 20 in subsection (a) shall apply to any amendment 21 other than an amendment that addresses an admin-22 istrative or technical matter. The requirements in 23 subsection (a) shall not apply to any amendment 24 that solely addresses an administrative or technical

matter.

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1	(2) U.SUK implementing arrangement.—
2	In the case of the Implementing Arrangement Pur-
3	suant to the Treaty Between the Government of the
4	United States of America and the Government of
5	the United Kingdom of Great Britain and Northern
6	Ireland Concerning Defense Trade Cooperation,
7	signed at Washington February 14, 2008, amend-
8	ments to which the requirements specified in sub-
9	section (a) apply shall include—
10	(A) any amendment to section 2, para-
11	graphs (1), (2), or (3) that modifies the criteria
12	governing operations, programs, and projects to
13	which the treaty applies;
14	(B) any amendment to section 3, para-
15	graphs (1) or (2) that modifies the criteria gov-
16	erning end-use requirements and the require-
17	ments for approved community members re-
18	sponding to United States Government solicita-
19	tions;
20	(C) any amendment to section 4, para-
21	graph (4) that modifies the criteria for includ-
22	ing items on the list of defense articles exempt
23	from the treaty;
24	(D) any amendment to section 4, para-
25	graph (7) that modifies licensing and other ap-

1	plicable requirements relating to items added to
2	the list of defense articles exempt from the
3	scope of the treaty;
4	(E) any amendment to section 7, para-
5	graph (4) that modifies the criteria for eligi-
6	bility in the approved community under the
7	treaty for nongovernmental United Kingdom
8	entities and facilities;
9	(F) any amendment to section 7, para-
10	graph (9) that modifies the conditions for sus-
11	pending or removing a United Kingdom entity
12	from the approved community under the treaty;
13	(G) any amendment to section 7, para-
14	graphs (11) or (12) that modifies the conditions
15	under which individuals may be granted access
16	to defense articles exported under the treaty;
17	(H) any amendment to section 9, para-
18	graphs (1), (3), (7), (8), (9), (12), or (13) that
19	modifies the circumstances under which United
20	States Government approval is required for the
21	re-transfer or re-export of a defense article, or
22	to exceptions to such requirement; and
23	(I) any amendment to section 11, para-
24	graph (4)(b) that modifies conditions of entry

1	to the United Kingdom community under the
2	treaty.
3	(3) U.SAustralia implementing arrange-
4	MENT.—In the case of the Implementing Arrange-
5	ment Pursuant to the Treaty Between the Govern-
6	ment of the United States of America and the Gov-
7	ernment of the Australia Concerning Defense Trade
8	Cooperation, signed at Washington March 14, 2008,
9	amendments to which the requirements specified in
10	subsection (a) apply shall include—
11	(A) any amendment to section 2, para-
12	graphs (1), (2), or (3) that modifies the criteria
13	governing operations, programs, and projects to
14	which the treaty applies;
15	(B) any amendment to section 3, para-
16	graphs (1) or (2) that modifies the criteria gov-
17	erning end-use requirements and the require-
18	ments for approved community members re-
19	sponding to United States Government solicita-
20	tions;
21	(C) any amendment to section 4, para-
22	graph (4) that modifies criteria for including
23	items on the list of defense articles exempt from
24	the scope of the treaty;

1	(D) any amendment to section 4, para-
2	graph (7) that modifies licensing and other ap-
3	plicable requirements relating to items added to
4	the list of defense articles exempt from the
5	scope of the treaty;
6	(E) any amendment to section 6, para-
7	graph (4) that modifies the criteria for eligi-
8	bility in the approved community under the
9	treaty for nongovernmental Australian entities
10	and facilities;
11	(F) any amendment to section 6, para-
12	graph (9) that modifies the conditions for sus-
13	pending or removing an Australian entity from
14	the Australia community under the treaty;
15	(G) any amendment to section 6, para-
16	graphs (11), (12), (13), or (14) that modifies
17	the conditions under which individuals may be
18	granted access to defense articles exported
19	under the treaty;
20	(H) any amendment to section 9, para-
21	graphs (1), (2), (4), (7), or (8) that modifies
22	the circumstances under which United States
23	Government approval is required for the re-
24	transfer or re-export of a defense article, or to

exceptions to such requirement; and

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1 (I) any amendment to section 11, para-2 graph (6) that modifies conditions of entry to 3 the Australian community under the treaty. 4 Congressional Notification for Other Amendments to Implementing Arrangements.—Not later than 15 days before any amendment to an imple-6 menting arrangement to which subsection (a) does not 8 apply shall take effect, the President shall provide to the Committee on Foreign Relations of the Senate and the 10 Committee on Foreign Affairs of the House of Representatives a report containing— 11 12 (1) the text of the amendment; and 13 (2) an analysis of the amendment's effect, in-14 cluding an analysis regarding why subsection (a) 15 does not apply. 16 SEC. 106. IMPLEMENTING REGULATIONS. 17 The President is authorized to issue regulations pur-18 suant to the Arms Export Control Act (22 U.S.C. 2751 et seq.) to implement and enforce the Treaty Between the 19 20 Government of the United States of America and the Gov-21 ernment of the United Kingdom of Great Britain and 22 Northern Ireland Concerning Defense Trade Cooperation, 23 done at Washington and London on June 21 and 26, 2007

(and any implementing arrangement thereto) and the

Treaty Between the Government of the United States of

- 1 America and the Government of Australia Concerning De-
- 2 fense Trade Cooperation, done at Sydney, September 5,
- 3 2007 (and any implementing arrangement thereto), con-
- 4 sistent with other applicable provisions of the Arms Ex-
- 5 port Control Act, as amended by this Act, and with the
- 6 terms of any resolution of advice and consent adopted by
- 7 the Senate with respect to either treaty.

8 SEC. 107. RULE OF CONSTRUCTION.

- 9 Nothing in this title, the Treaty Between the Govern-
- 10 ment of the United States of America and the Government
- 11 of the United Kingdom of Great Britain and Northern Ire-
- 12 land Concerning Defense Trade Cooperation, done at
- 13 Washington and London on June 21 and 26, 2007 (and
- 14 any implementing arrangement thereto), the Treaty Be-
- 15 tween the Government of the United States of America
- 16 and the Government of Australia Concerning Defense
- 17 Trade Cooperation, done at Sydney, September 5, 2007
- 18 (and any implementing arrangement thereto), or in any
- 19 regulation issued to implement either treaty, shall be con-
- 20 strued to modify or supersede any provision of law or reg-
- 21 ulation other than the Arms Export Control Act (22
- 22 U.S.C. 2751 et seq.), as amended by this Act, and the
- 23 International Traffic in Arms Regulations (subchapter M
- 24 of chapter I of title 22, Code of Federal Regulations).

1 TITLE II—AUTHORITY TO 2 TRANSFER NAVAL VESSELS

3	SEC. 201. SHORT TITLE.
4	This title may be cited as the "Naval Vessel Transfer
5	Act of 2010".
6	SEC. 202. TRANSFER OF NAVAL VESSELS TO CERTAIN FOR-
7	EIGN RECIPIENTS.
8	(a) Transfers by Grant.—The President is au-
9	thorized to transfer vessels to foreign countries on a grant
10	basis under section 516 of the Foreign Assistance Act of
11	1961 (22 U.S.C. 2321j), as follows:
12	(1) India.—To the Government of India, the
13	OSPREY class minehunter coastal ships KING-
14	FISHER (MHC–56) and CORMORANT (MHC–
15	57).
16	(2) Greece.—To the Government of Greece,
17	the OSPREY class minehunter coastal ships OS-
18	PREY (MHC-51), BLACKHAWK (MHC-58), and
19	SHRIKE (MHC-62).
20	(3) CHILE.—To the Government of Chile, the
21	NEWPORT class amphibious tank landing ship
22	TUSCALOOSA (LST-1187).
23	(4) MOROCCO.—To the Government of Mo-
24	rocco, the NEWPORT class amphibious tank land-
25	ing ship BOULDER (LST-1190).

- 1 (b) Transfer by Sale.—The President is author-
- 2 ized to transfer the OSPREY class minehunter coastal
- 3 ship ROBIN (MHC-54) to the Taipei Economic and Cul-
- 4 tural Representative Office of the United States (which
- 5 is the Taiwan instrumentality designated pursuant to sec-
- 6 tion 10(a) of the Taiwan Relations Act (22 U.S.C.
- 7 3309(a)) on a sale basis under section 21 of the Arms
- 8 Export Control Act (22 U.S.C. 2761).
- 9 (c) Grants Not Counted in Annual Total of
- 10 Transferred Excess Defense Articles.—The value
- 11 of a vessel transferred to another country on a grant basis
- 12 pursuant to authority provided by subsection (a) shall not
- 13 be counted against the aggregate value of excess defense
- 14 articles transferred in any fiscal year under section 516
- 15 of the Foreign Assistance Act of 1961 (22 U.S.C. 2321j).
- 16 (d) Costs of Transfers.—Any expense incurred by
- 17 the United States in connection with a transfer authorized
- 18 by this section shall be charged to the recipient (notwith-
- 19 standing section 516(e) of the Foreign Assistance Act of
- 20 1961 (22 U.S.C. 2321j(e))).
- 21 (e) Repair and Refurbishment in United
- 22 States Shipyards.—To the maximum extent prac-
- 23 ticable, the President shall require, as a condition of the
- 24 transfer of a vessel under this section, that the recipient
- 25 to which the vessel is transferred have such repair or re-

- 1 furbishment of the vessel as is needed, before the vessel
- 2 joins the naval forces of the recipient, performed at a ship-
- 3 yard located in the United States, including a United
- 4 States Navy shipyard.
- 5 (f) Expiration of Authority.—The authority to
- 6 transfer a vessel under this section shall expire at the end
- 7 of the 2-year period beginning on the date of the enact-
- 8 ment of this Act.

9 TITLE III—OTHER MATTERS

- 10 SEC. 301. EXPEDITED CONGRESSIONAL DEFENSE EXPORT
- 11 REVIEW PERIOD FOR ISRAEL.
- The Arms Export Control Act (22 U.S.C. 2751 et
- 13 seq.) is amended—
- 14 (1) in sections 3(d)(2)(B), 3(d)(3)(A)(i),
- 15 3(d)(5), 21(e)(2)(A), 36(b), 36(c), 36(d)(2)(A),
- 62(c)(1), and 63(a)(2), by inserting "Israel," before
- "or New Zealand" each place it appears; and
- 18 (2) in section 3(b)(2), by inserting "the Govern-
- ment of Israel," before "or the Government of New
- 20 Zealand".
- 21 SEC. 302. EXTENSION OF WAR RESERVES STOCKPILE AU-
- THORITY.
- 23 (a) Department of Defense Appropriations
- 24 Act, 2005.—Section 12001(d) of the Department of De-
- 25 fense Appropriations Act, 2005 (Public Law 108–287;

- 1 118 Stat. 1011) is amended by striking "more than 4
- 2 years after" and inserting "more than 8 years after".
- 3 (b) Foreign Assistance Act of 1961.—Section
- 4 514(b)(2)(A) of the Foreign Assistance Act of 1961 (22
- 5 U.S.C. 2321h(b)(2)(A)) is amended by striking "fiscal
- 6 years 2007 and 2008" and inserting "fiscal years 2011
- 7 and 2012".

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